

Calendar No. 88

106TH CONGRESS
1ST Session

S. 92

[Report No. 106-12]

A BILL

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

APRIL 12, 1999

Committee discharged pursuant to the order of August 4, 1977, and placed on the calendar

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To provide for a biennial budget process and a biennial appropriations process
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IN THE SENATE OF THE UNITED STATES

JANUARY 19, 1999

Mr. DOMENICI (for himself, Mr. THOMPSON, Mr. LIEBERMAN, Mr. THOMAS, Ms. SNOWE, Mr. ROTH, Mr. GRASSLEY, Mr. GRAMM, Mr. NICKLES, Mr. ABRAHAM, Mr. FRIST, Mr. GRAMS, Mr. SMITH of Oregon, Mr. MCCAIN, Mr. KYL, Mr. LUGAR, Ms. COLLINS, Mr. MACK, Mr. VOINOVICH, Mr. HAGEL, Mr. HATCH, Mr. BREAUX, Mr. LOTT, Mr. ENZI, Mr. DEWINE, Mr. COCHRAN, Mr. SESSIONS, Mr. SANTORUM, Mr. HUTCHINSON, Mr. COVERDELL, Mr. CHAFEE, and Mr. FEINGOLD) introduced the following bill; which was read twice and referred jointly pursuant to the order of August 4, 1977, to the Committees on the Budget, and Governmental Affairs, with instructions that if one committee reports, the other committee have thirty days to report or be discharged

MARCH 10, 1999

Reported by Mr. THOMPSON, with an amendment

MARCH 10, 1999

Referred to the Committee on the Budget for a period not to exceed thirty
calendar days

[Strike out all after the enacting clause and insert the part printed in *italic*]

APRIL 12, 1999

Committee discharged pursuant to the order of August 4, 1977, and placed
on the calendar

A BILL

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Biennial Budgeting and Appropriations Act”.

SEC. 2. REVISION OF TIMETABLE.

Section 300 of the Congressional Budget Act of 1974 (2 U.S.C. 631) is amended to read as follows:

“TIMETABLE

“SEC. 300. (a) IN GENERAL.—Except as provided by subsection (b), the timetable with respect to the congressional budget process for any Congress (beginning with the One Hundred Seventh Congress) is as follows:

“First Session	
“On or before:	Action to be completed:
First Monday in February.	President submits budget recommendations.
February 15	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1	Budget Committees report concurrent resolution on the biennial budget.
May 15	Congress completes action on concurrent resolution on the biennial budget.
May 15	Biennial appropriation bills may be considered in the House.
June 10	House Appropriations Committee reports last biennial appropriation bill.

“First Session—Continued

June 30	House completes action on biennial appropriation bills.
August 1	Congress completes action on reconciliation legislation.
October 1	Biennium begins.

“Second Session

“On or before:	Action to be completed:
February 15	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session.	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

1 “(b) SPECIAL RULE.—In the case of any first session
2 of Congress that begins in any year immediately following
3 a leap year and during which the term of a President (ex-
4 cept a President who succeeds himself) begins, the fol-
5 lowing dates shall supersede those set forth in subsection
6 (a):

“First Session

“On or before:	Action to be completed:
First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to Budget Committees.
May 15	Budget Committees report concurrent resolution on the biennial budget.
June 1	Congress completes action on concurrent resolution on the biennial budget.
July 1	Biennial appropriation bills may be considered in the House.
July 20	House completes action on biennial appropriation bills.
August 1	Congress completes action on reconciliation legislation.
October 1	Biennium begins.”.

1 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
 2 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

3 (a) **DECLARATION OF PURPOSE.**—Section 2(2) of the
 4 Congressional Budget and Impoundment Control Act of
 5 1974 (2 U.S.C. 621(2)) is amended by striking “each
 6 year” and inserting “biennially”.

7 (b) **DEFINITIONS.**—

8 (1) **BUDGET RESOLUTION.**—Section 3(4) of
 9 such Act (2 U.S.C. 622(4)) is amended by striking
 10 “fiscal year” each place it appears and inserting “bi-
 11 ennium”.

12 (2) **BIENNIUM.**—Section 3 of such Act (2
 13 U.S.C. 622) is further amended by adding at the
 14 end the following new paragraph:

15 “(11) The term ‘biennium’ means the period of
 16 2 consecutive fiscal years beginning on October 1 of
 17 any odd-numbered year.”.

18 (c) **BIENNIAL CONCURRENT RESOLUTION ON THE**
 19 **BUDGET.**—

20 (1) **CONTENTS OF RESOLUTION.**—Section
 21 301(a) of such Act (2 U.S.C. 632(a)) is amended—

22 (A) in the matter preceding paragraph (1)
 23 by—

24 (i) striking “April 15 of each year”
 25 and inserting “May 15 of each odd-num-
 26 bered year”;

(ii) striking “the fiscal year beginning on October 1 of such year” the first place it appears and inserting “the biennium beginning on October 1 of such year”; and

(iii) striking “the fiscal year beginning on October 1 of such year” the second place it appears and inserting “each fiscal year in such period”;

(B) in paragraph (6), by striking “for the fiscal year” and inserting “for each fiscal year in the biennium”; and

(C) in paragraph (7), by striking “for the first fiscal year” and inserting “for each fiscal year in the biennium”.

(2) ~~ADDITIONAL MATTERS.~~—Section 301(b)(3) of such Act (2 U.S.C. 632(b)) is amended by striking “for such fiscal year” and inserting “for either fiscal year in such biennium”.

(3) ~~VIEWS OF OTHER COMMITTEES.~~—Section 301(d) of such Act (2 U.S.C. 632(d)) is amended by inserting “(or, if applicable, as provided by section 300(b))” after “United States Code”.

(4) ~~HEARINGS.~~—Section 301(e)(1) of such Act (2 U.S.C. 632(e)) is amended by—

(A) striking “fiscal year” and inserting “biennium”; and

(B) inserting after the second sentence the following: “On or before April 1 of each odd-numbered year (or, if applicable, as provided by section 300(b)), the Committee on the Budget of each House shall report to its House the concurrent resolution on the budget referred to in subsection (a) for the biennium beginning on October 1 of that year.”.

(5) GOALS FOR REDUCING UNEMPLOYMENT.—

Section 301(f) of such Act (2 U.S.C. 632(f)) is amended by striking “fiscal year” each place it appears and inserting “biennium”.

(6) ECONOMIC ASSUMPTIONS.—Section

301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is amended by striking “for a fiscal year” and inserting “for a biennium”.

(7) SECTION HEADING.—The section heading of

section 301 of such Act is amended by striking “ANNUAL” and inserting “BIENNIAL”.

(8) TABLE OF CONTENTS.—The item relating

to section 301 in the table of contents set forth in section 1(b) of such Act is amended by striking “Annual” and inserting “Biennial”.

1 (d) COMMITTEE ALLOCATIONS.—Section 302 is
2 amended—

3 (1) in subsection (a)(1) by striking “for the
4 first fiscal year of the resolution,” and inserting “for
5 each fiscal year in the biennium; for at least each of
6 4 ensuing fiscal years,”;

7 (2) in subsection (f)(1), by striking “for a fiscal
8 year” and inserting “for a biennium”;

9 (3) in subsection (f)(1), by striking “first fiscal
10 year” and inserting “each fiscal year of the
11 biennium”;

12 (4) in subsection (f)(2)(A), by striking “first
13 fiscal year” and inserting “each fiscal year of the bi-
14 ennium”; and

15 (5) in subsection (g)(1)(A), by striking “April”
16 and inserting “May”.

17 (e) SECTION 303 POINT OF ORDER.—

18 (1) IN GENERAL.—Section 303(a) of such Act
19 ~~(2 U.S.C. 634(a))~~ is amended by striking “first fis-
20 cal year” and inserting “each fiscal year of the bien-
21 nium”.

22 (2) EXCEPTIONS IN THE HOUSE.—Section
23 303(b)(1) of such Act ~~(2 U.S.C. 634(b))~~ is
24 amended—

1 (A) in subparagraph (A), by striking “the
2 budget year” and inserting “the biennium”;
3 and

4 (B) in subparagraph (B), by striking “the
5 fiscal year” and inserting “the biennium”.

6 ~~(3)~~ APPLICATION TO THE SENATE.—Section
7 ~~303(c)(1)~~ of such Act (~~2 U.S.C. 634(c)~~) is amended
8 by—

9 (A) striking “fiscal year” and inserting
10 “biennium”; and

11 (B) striking “that year” and inserting
12 “each fiscal year of that biennium”.

13 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
14 LUTIONS ON THE BUDGET.—Section ~~304(a)~~ of such Act
15 (~~2 U.S.C. 635~~) is amended—

16 (1) by striking “fiscal year” the first two places
17 it appears and inserting “biennium”;

18 (2) by striking “for such fiscal year”; and

19 (3) by inserting before the period “for such bi-
20 ennium”.

21 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
22 RESOLUTIONS.—Section ~~305(a)(3)~~ of such Act (~~2 U.S.C.~~
23 ~~636(b)(3)~~) is amended by striking “fiscal year” and in-
24 serting “biennium”.

1 (h) COMPLETION OF HOUSE ACTION ON APPROPRIA-
 2 TION BILLS.—Section 307 of such Act (2 U.S.C. 638) is
 3 amended—

4 (1) by striking “each year” and inserting “each
 5 odd-numbered year”;

6 (2) by striking “annual” and inserting “bien-
 7 nial”;

8 (3) by striking “fiscal year” and inserting “bi-
 9 ennium”; and

10 (4) by striking “that year” and inserting “each
 11 odd-numbered year”.

12 (i) COMPLETION OF ACTION ON REGULAR APPRO-
 13 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.
 14 640) is amended—

15 (1) by inserting “of any odd-numbered calendar
 16 year” after “July”;

17 (2) by striking “annual” and inserting “bien-
 18 nial”; and

19 (3) by striking “fiscal year” and inserting “bi-
 20 ennium”.

21 (j) RECONCILIATION PROCESS.—Section 310(a) of
 22 such Act (2 U.S.C. 641(a)) is amended—

23 (1) in the matter preceding paragraph (1), by
 24 striking “any fiscal year” and inserting “any bien-
 25 nium”; and

(2) in paragraph (1) by striking “such fiscal year” each place it appears and inserting “any fiscal year covered by such resolution”.

(k) SECTION 311 POINT OF ORDER.—

(1) IN THE HOUSE.—Section 311(a)(1) of such Act (~~2 U.S.C. 642(a)~~) is amended—

(A) by striking “for a fiscal year” and inserting “for a biennium”;

(B) by striking “the first fiscal year” each place it appears and inserting “either fiscal year of the biennium”; and

(C) by striking “that first fiscal year” and inserting “each fiscal year in the biennium”.

(2) IN THE SENATE.—Section 311(a)(2) of such Act is amended—

(A) by striking “for the first fiscal year” and inserting “for either fiscal year of the biennium”; and

(B) by striking “that first fiscal year” each place it appears and inserting “each fiscal year in the biennium”.

(3) SOCIAL SECURITY LEVELS.—Section 311(a)(3) of such Act is amended by—

1 (A) striking “for the first fiscal year” and
 2 inserting “each fiscal year in the biennium”;
 3 and

4 (B) striking “that fiscal year” and insert-
 5 ing “each fiscal year in the biennium”.

6 (4) MDA POINT OF ORDER.—Section 312(e) of the
 7 Congressional Budget Act of 1974 (2 U.S.C. 642) is
 8 amended—

9 (1) by striking “for a fiscal year” and inserting
 10 “for a biennium”;

11 (2) in paragraph (1), by striking “first fiscal
 12 year” and inserting “either fiscal year in the bien-
 13 nium”;

14 (3) in paragraph (2), by striking “that fiscal
 15 year” and inserting “either fiscal year in the bien-
 16 nium”; and

17 (4) in the matter following paragraph (2), by
 18 striking “that fiscal year” and inserting “the appli-
 19 cable fiscal year”.

20 **SEC. 4. PAY-AS-YOU-GO IN THE SENATE.**

21 Subparagraphs (A), (B), and (C) of section 202(b)(2)
 22 of House Concurrent Resolution 67 (104th Congress) are
 23 amended to read as follows:

1 “(A) The period of the biennium covered
2 by the most recently adopted concurrent resolu-
3 tion on the budget.

4 “(B) The period of the first six fiscal years
5 covered by the most recently adopted concur-
6 rent resolution on the budget.

7 “(C) The period of the four fiscal years
8 following the first six fiscal years covered by the
9 most recently adopted concurrent resolution on
10 the budget.”.

11 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

12 (a) **DEFINITION.**—Section 1101 of title 31, United
13 States Code, is amended by adding at the end thereof the
14 following new paragraph:

15 “(3) ‘biennium’ has the meaning given to such
16 term in paragraph (11) of section 3 of the Congres-
17 sional Budget and Impoundment Control Act of
18 1974 (2 U.S.C. 622(11)).”.

19 (b) **BUDGET CONTENTS AND SUBMISSION TO THE**
20 **CONGRESS.**—

21 (1) **SCHEDULE.**—The matter preceding para-
22 graph (1) in section 1105(a) of title 31, United
23 States Code, is amended to read as follows:

24 “(a) On or before the first Monday in February of
25 each odd-numbered year (or, if applicable, as provided by

1 section 300(b) of the Congressional Budget Act of 1974),
 2 beginning with the One Hundred Seventh Congress, the
 3 President shall transmit to the Congress, the budget for
 4 the biennium beginning on October 1 of such calendar
 5 year. The budget transmitted under this subsection shall
 6 include a budget message and summary and supporting
 7 information. The President shall include in each budget
 8 the following:”.

9 (2) EXPENDITURES.—Section 1105(a)(5) of
 10 title 31, United States Code, is amended by striking
 11 “the fiscal year for which the budget is submitted
 12 and the 4 fiscal years after that year” and inserting
 13 “each fiscal year in the biennium for which the
 14 budget is submitted and in the succeeding 4 years”.

15 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
 16 United States Code, is amended by striking “the fis-
 17 cal year for which the budget is submitted and the
 18 4 fiscal years after that year” and inserting “each
 19 fiscal year in the biennium for which the budget is
 20 submitted and in the succeeding 4 years”.

21 (4) BALANCE STATEMENTS.—Section
 22 1105(a)(9)(C) of title 31, United States Code, is
 23 amended by striking “the fiscal year” and inserting
 24 “each fiscal year in the biennium”.

1 (5) ~~FUNCTIONS AND ACTIVITIES.~~—Section
 2 1105(a)(12) of title 31, United States Code, is
 3 amended in subparagraph (A), by striking “the fis-
 4 cal year” and inserting “each fiscal year in the bien-
 5 nium”.

6 (6) ~~ALLOWANCES.~~—Section 1105(a)(13) of title
 7 31, United States Code, is amended by striking “the
 8 fiscal year” and inserting “each fiscal year in the bi-
 9 ennium”.

10 (7) ~~ALLOWANCES FOR UNCONTROLLED EX-~~
 11 ~~PENDITURES.~~—Section 1105(a)(14) of title 31,
 12 United States Code, is amended by striking “that
 13 year” and inserting “each fiscal year in the bien-
 14 nium for which the budget is submitted”.

15 (8) ~~TAX EXPENDITURES.~~—Section 1105(a)(16)
 16 of title 31, United States Code, is amended by strik-
 17 ing “the fiscal year” and inserting “each fiscal year
 18 in the biennium”.

19 (9) ~~FUTURE YEARS.~~—Section 1105(a)(17) of
 20 title 31, United States Code, is amended—

21 (A) by striking “the fiscal year following
 22 the fiscal year” and inserting “each fiscal year
 23 in the biennium following the biennium”;

24 (B) by striking “that following fiscal year”
 25 and inserting “each such fiscal year”; and

1 (C) by striking “fiscal year before the fis-
2 eal year” and inserting “biennium before the bi-
3 ennium”.

4 (10) PRIOR YEAR OUTLAYS.—Section
5 1105(a)(18) of title 31, United States Code, is
6 amended—

7 (A) by striking “the prior fiscal year” and
8 inserting “each of the 2 most recently com-
9 pleted fiscal years”;

10 (B) by striking “for that year” and insert-
11 ing “with respect to those fiscal years”; and

12 (C) by striking “in that year” and insert-
13 ing “in those fiscal years”.

14 (11) PRIOR YEAR RECEIPTS.—Section
15 1105(a)(19) of title 31, United States Code, is
16 amended—

17 (A) by striking “the prior fiscal year” and
18 inserting “each of the 2 most recently com-
19 pleted fiscal years”;

20 (B) by striking “for that year” and insert-
21 ing “with respect to those fiscal years”; and

22 (C) by striking “in that year” each place
23 it appears and inserting “in those fiscal years”.

24 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
25 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,

1 United States Code, is amended by striking “each year”
 2 and inserting “each even-numbered year”.

3 (d) ~~RECOMMENDATIONS TO MEET ESTIMATED DE-~~
 4 ~~FICIENCIES.~~—Section 1105(e) of title 31, United States
 5 Code, is amended—

6 (1) by striking “the fiscal year for” the first
 7 place it appears and inserting “each fiscal year in
 8 the biennium for”;

9 (2) by striking “the fiscal year for” the second
 10 place it appears and inserting “each fiscal year of
 11 the biennium, as the case may be,”; and

12 (3) by striking “that year” and inserting “for
 13 each year of the biennium”.

14 (e) ~~CAPITAL INVESTMENT ANALYSIS.~~—Section
 15 1105(e)(1) of title 31, United States Code, is amended
 16 by striking “ensuing fiscal year” and inserting “biennium
 17 to which such budget relates”.

18 (f) ~~SUPPLEMENTAL BUDGET ESTIMATES AND~~
 19 ~~CHANGES.~~—

20 (1) ~~IN GENERAL.~~—Section 1106(a) of title 31,
 21 United States Code, is amended—

22 (A) in the matter preceding paragraph (1),
 23 by—

1 (i) striking “Before July 16 of each
 2 year,” and inserting “Before February 15
 3 of each even numbered year,”; and

4 (ii) striking “fiscal year” and insert-
 5 ing “biennium”;

6 (B) in paragraph (1), by striking “that fis-
 7 cal year” and inserting “each fiscal year in
 8 such biennium”;

9 (C) in paragraph (2), by striking “4 fiscal
 10 years following the fiscal year” and inserting “4
 11 fiscal years following the biennium”; and

12 (D) in paragraph (3), by striking “fiscal
 13 year” and inserting “biennium”.

14 (2) CHANGES.—Section 1106(b) of title 31,
 15 United States Code, is amended by—

16 (A) striking “the fiscal year” and inserting
 17 “each fiscal year in the biennium”;

18 (B) striking “April 11 and July 16 of each
 19 year” and inserting “February 15 of each even-
 20 numbered year”; and

21 (C) striking “July 16” and inserting “Feb-
 22 ruary 15 of each even-numbered year.”.

23 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-
 24 MATES.—

1 (1) ~~IN GENERAL.~~—Section 1109(a) of title 31,
2 United States Code, is amended—

3 (A) by striking “On or before the first
4 Monday after January 3 of each year (on or be-
5 fore February 5 in 1986)” and inserting “At
6 the same time the budget required by section
7 1105 is submitted for a biennium”; and

8 (B) by striking “the following fiscal year”
9 and inserting “each fiscal year of such period”.

10 (2) ~~JOINT ECONOMIC COMMITTEE.~~—Section
11 1109(b) of title 31, United States Code, is amended
12 by striking “March 1 of each year” and inserting
13 “within 6 weeks of the President’s budget submis-
14 sion for each odd-numbered year (or, if applicable,
15 as provided by section 300(b) of the Congressional
16 Budget Act of 1974)”.

17 (h) ~~YEAR-AHEAD REQUESTS FOR AUTHORIZING~~
18 ~~LEGISLATION.~~—Section 1110 of title 31, United States
19 Code, is amended by—

20 (1) striking “May 16” and inserting “March
21 31”; and

22 (2) striking “year before the year in which the
23 fiscal year begins” and inserting “calendar year pre-
24 ceding the calendar year in which the biennium be-
25 gins”.

1 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**
 2 **APPROPRIATIONS ACTS.**

3 Section 105 of title 1, United States Code, is amend-
 4 ed to read as follows:

5 **“§ 105. Title and style of appropriations Acts**

6 “(a) The style and title of all Acts making appropria-
 7 tions for the support of the Government shall be as fol-
 8 lows: ‘An Act making appropriations (here insert the ob-
 9 ject) for each fiscal year in the biennium of fiscal years
 10 (here insert the fiscal years of the biennium).’.

11 “(b) All Acts making regular appropriations for the
 12 support of the Government shall be enacted for a biennium
 13 and shall specify the amount of appropriations provided
 14 for each fiscal year in such period.

15 “(c) For purposes of this section, the term ‘biennium’
 16 has the same meaning as in section 3(11) of the Congres-
 17 sional Budget and Impoundment Control Act of 1974 (2
 18 U.S.C. 622(11)).”.

19 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

20 (a) IN GENERAL.—Title III of the Congressional
 21 Budget Act of 1974 is amended by adding at the end the
 22 following new section:

23 **“AUTHORIZATIONS OF APPROPRIATIONS**

24 **“SEC. 316. (a) POINT OF ORDER.—**It shall not be
 25 in order in the House of Representatives or the Senate
 26 to consider—

1 “(1) any bill, joint resolution, amendment, mo-
 2 tion, or conference report that authorizes appropria-
 3 tions for a period of less than 2 fiscal years, unless
 4 the program, project, or activity for which the ap-
 5 propriations are authorized will require no further
 6 appropriations and will be completed or terminated
 7 after the appropriations have been expended; and

8 “(2) in any odd-numbered year, any authoriza-
 9 tion or revenue bill or joint resolution until Congress
 10 completes action on the biennial budget resolution;
 11 all regular biennial appropriations bills, and all rec-
 12 onciliation bills.

13 “(b) APPLICABILITY.—In the Senate, subsection (a)
 14 shall not apply to—

15 “(1) any measure that is privileged for consid-
 16 eration pursuant to a rule or statute;

17 “(2) any matter considered in Executive Ses-
 18 sion; or

19 “(3) an appropriations measure or reconcili-
 20 ation bill.”.

21 (b) AMENDMENT TO TABLE OF CONTENTS.—The
 22 table of contents set forth in section 1(b) of the Congres-
 23 sional Budget and Impoundment Control Act of 1974 is
 24 amended by adding after the item relating to section 313
 25 the following new item:

“Sec. 316. Authorizations of appropriations.”.

1 **SEC. 8. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

2 (a) STRATEGIC PLANS.—Section 306 of title 5,
3 United States Code, is amended—

4 (1) in subsection (a), by striking “September
5 30, 1997” and inserting “September 30, 2000”;

6 (2) in subsection (b)—

7 (A) by striking “at least every three years”
8 and inserting “at least every 4 years”; and

9 (B) by striking “five years forward” and
10 inserting “six years forward”; and

11 (3) in subsection (c), by inserting a comma
12 after “section” the second place it appears and add-
13 ing “including a strategic plan submitted by Sep-
14 tember 30, 1997 meeting the requirements of sub-
15 section (a)”.

16 (b) BUDGET CONTENTS AND SUBMISSION TO CON-
17 GRESS.—Paragraph (28) of section 1105(a) of title 31,
18 United States Code, is amended by striking “beginning
19 with fiscal year 1999, a” and inserting “beginning with
20 fiscal year 2002, a biennial”.

21 (c) PERFORMANCE PLANS.—Section 1115 of title 31,
22 United States Code, is amended—

23 (1) in subsection (a)—

24 (A) in the matter before paragraph (1)—

25 (i) by striking “section 1105(a)(29)”
26 and inserting “section 1105(a)(28)”; and

1 (ii) by striking “an annual” and in-
2 serting “a biennial”;

3 (B) in paragraph (1) by inserting after
4 “program activity” the following: “for both
5 years 1 and 2 of the biennial plan”;

6 (C) in paragraph (5) by striking “and”
7 after the semicolon;

8 (D) in paragraph (6) by striking the period
9 and inserting a semicolon; and inserting “and”
10 after the inserted semicolon; and

11 (E) by adding after paragraph (6) the fol-
12 lowing:

13 “(7) cover a 2-year period beginning with the
14 first fiscal year of the next biennial budget cycle.”;

15 (2) in subsection (d) by striking “annual” and
16 inserting “biennial”; and

17 (3) in paragraph (6) of subsection (f) by strik-
18 ing “annual” and inserting “biennial”.

19 (d) ~~MANAGERIAL ACCOUNTABILITY AND FLEXI-~~
20 ~~BILITY.~~—Section 9703 of title 31, United States Code, re-
21 ~~lating to managerial accountability, is amended—~~

22 (1) in subsection (a)—

23 (A) in the first sentence by striking “an-
24 nual”; and

1 (B) by striking “section 1105(a)(29)” and
 2 inserting “section 1105(a)(28)”;
 3 (2) in subsection (e)—

4 (A) in the first sentence by striking “one
 5 or” before “years”;

6 (B) in the second sentence by striking “a
 7 subsequent year” and inserting “for a subse-
 8 quent 2-year period”; and

9 (C) in the third sentence by striking
 10 “three” and inserting “four”.

11 (e) PILOT PROJECTS FOR PERFORMANCE BUDG-
 12 ETING.—Section 1119 of title 31, United States Code, is
 13 amended—

14 (1) in paragraph (1) of subsection (d), by strik-
 15 ing “annual” and inserting “biennial”; and

16 (2) in subsection (e), by striking “annual” and
 17 inserting “biennial”.

18 (f) STRATEGIC PLANS.—Section 2802 of title 39,
 19 United States Code, is amended—

20 (1) in subsection (a), by striking “September
 21 30, 1997” and inserting “September 30, 2000”;

22 (2) in subsection (b), by striking “at least every
 23 three years” and inserting “at least every 4 years”;

24 (3) by striking “five years forward” and insert-
 25 ing “six years forward”; and

1 (4) in subsection (c), by inserting a comma
 2 after “section” the second place it appears and in-
 3 serting “including a strategic plan submitted by
 4 September 30, 1997 meeting the requirements of
 5 subsection (a)”.

6 (g) PERFORMANCE PLANS.—Section 2803(a) of title
 7 39, United States Code, is amended—

8 (1) in the matter before paragraph (1), by
 9 striking “an annual” and inserting “a biennial”;

10 (2) in paragraph (1), by inserting after “pro-
 11 gram activity” the following: “for both years 1 and
 12 2 of the biennial plan”;

13 (3) in paragraph (5), by striking “and” after
 14 the semicolon;

15 (4) in paragraph (6), by striking the period and
 16 inserting “; and”; and

17 (5) by adding after paragraph (6) the following:

18 “(7) cover a 2-year period beginning with the
 19 first fiscal year of the next biennial budget cycle.”.

20 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—

21 Section 301(d) of the Congressional Budget Act (2 U.S.C.
 22 632(d)) is amended by adding at the end “Each committee
 23 of the Senate or the House of Representatives shall review
 24 the strategic plans, performance plans, and performance
 25 reports, required under section 306 of title 5, United

1 States Code, and sections 1115 and 1116 of title 31,
 2 United States Code, of all agencies under the jurisdiction
 3 of the committee. Each committee may provide its views
 4 on such plans or reports to the Committee on the Budget
 5 of the applicable House.”.

6 (i) EFFECTIVE DATE.—

7 (1) IN GENERAL.—The amendments made by
 8 this section shall take effect on March 1, 2000.

9 (2) AGENCY ACTIONS.—Effective on and after
 10 the date of enactment of this Act, each agency shall
 11 take such actions as necessary to prepare and sub-
 12 mit any plan or report in accordance with the
 13 amendments made by this Act.

14 **SEC. 9. BIENNIAL APPROPRIATIONS BILLS.**

15 (a) IN GENERAL.—Title III of the Congressional
 16 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended
 17 by adding at the end the following:

18 “CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS

19 “SEC. 317. It shall not be in order in the House of
 20 Representatives or the Senate in any odd-numbered year
 21 to consider any regular bill providing new budget authority
 22 or a limitation on obligations under the jurisdiction of any
 23 of the subcommittees of the Committees on Appropria-
 24 tions for only the first fiscal year of a biennium, unless
 25 the program, project, or activity for which the new budget
 26 authority or obligation limitation is provided will require

1 no additional authority beyond 1 year and will be com-
 2 pleted or terminated after the amount provided has been
 3 expended.”.

4 (b) AMENDMENT TO TABLE OF CONTENTS.—The
 5 table of contents set forth in section 1(b) of the Congres-
 6 sional Budget and Impoundment Control Act of 1974 is
 7 amended by adding after the item relating to section 313
 8 the following new item:

“Sec. 317. Consideration of biennial appropriations bills.”.

9 **SEC. 10. REPORT ON TWO-YEAR FISCAL PERIOD.**

10 Not later than 180 days after the date of enactment
 11 of this Act, the Director of OMB shall—

12 (1) determine the impact and feasibility of
 13 changing the definition of a fiscal year and the
 14 budget process based on that definition to a 2-year
 15 fiscal period with a biennial budget process based on
 16 the 2-year period; and

17 (2) report the findings of the study to the Com-
 18 mittees on the Budget of the House of Representa-
 19 tives and the Senate.

20 **SEC. 11. EFFECTIVE DATE.**

21 (a) IN GENERAL.—Except as provided in sections 8
 22 and 10 and subsection (b), this Act and the amendments
 23 made by this Act shall take effect on January 1, 2001,
 24 and shall apply to budget resolutions and appropriations
 25 for the biennium beginning with fiscal year 2002.

(b) ~~AUTHORIZATIONS FOR THE BIENNium.—For~~
 purposes of authorizations for the biennium beginning
 with fiscal year 2002, the provisions of this Act and the
 amendments made by this Act relating to 2-year author-
 izations shall take effect January 1, 2000.

SECTION 1. SHORT TITLE.

This Act may be cited as the “Biennial Budgeting and
Appropriations Act”.

SEC. 2. REVISION OF TIMETABLE.

Section 300 of the Congressional Budget Act of 1974
(2 U.S.C. 631) is amended to read as follows:

“TIMETABLE

“SEC. 300. (a) IN GENERAL.—Except as provided by
subsection (b), the timetable with respect to the congres-
sional budget process for any Congress (beginning with the
One Hundred Seventh Congress) is as follows:

<i>“First Session</i>	
<i>“On or before:</i>	<i>Action to be completed:</i>
<i>First Monday in February.</i>	<i>President submits budget recommendations.</i>
<i>February 15</i>	<i>Congressional Budget Office submits report to Budget Committees.</i>
<i>Not later than 6 weeks after budget submission.</i>	<i>Committees submit views and estimates to Budget Committees.</i>
<i>April 1</i>	<i>Budget Committees report concurrent resolution on the biennial budget.</i>
<i>May 15</i>	<i>Congress completes action on concurrent resolution on the biennial budget.</i>
<i>May 15</i>	<i>Biennial appropriation bills may be considered in the House.</i>
<i>June 10</i>	<i>House Appropriations Committee reports last biennial appropriation bill.</i>
<i>June 30</i>	<i>House completes action on biennial appropriation bills.</i>

“First Session—Continued

August 1	Congress completes action on reconciliation legislation.
October 1	Biennium begins.

“Second Session

<i>“On or before:</i>	<i>Action to be completed:</i>
<i>February 15</i>	<i>President submits budget review.</i>
<i>Not later than 6 weeks after President submits budget review.</i>	<i>Congressional Budget Office submits report to Budget Committees.</i>
<i>The last day of the session</i>	<i>Congress completes action on bills and resolu- tions authorizing new budget authority for the succeeding biennium.</i>

1 “(b) *SPECIAL RULE.*—In the case of any first session
2 of Congress that begins in any year immediately following
3 a leap year and during which the term of a President (ex-
4 cept a President who succeeds himself) begins, the following
5 dates shall supersede those set forth in subsection (a):

“First Session

<i>“On or before:</i>	<i>Action to be completed:</i>
<i>First Monday in April</i>	<i>President submits budget recommendations.</i>
<i>April 20</i>	<i>Committees submit views and estimates to Budget Committees.</i>
<i>May 15</i>	<i>Budget Committees report concurrent resolution on the biennial budget.</i>
<i>June 1</i>	<i>Congress completes action on concurrent resolution on the biennial budget.</i>
<i>July 1</i>	<i>Biennial appropriation bills may be considered in the House.</i>
<i>July 20</i>	<i>House completes action on biennial appropriation bills.</i>
<i>August 1</i>	<i>Congress completes action on reconciliation legislation.</i>
<i>October 1</i>	<i>Biennium begins.”.</i>

6 SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET
7 AND IMPOUNDMENT CONTROL ACT OF 1974.

8 (a) *DECLARATION OF PURPOSE.*—Section 2(2) of the
9 *Congressional Budget and Impoundment Control Act of*

1 1974 (2 U.S.C. 621(2)) is amended by striking “each year”
 2 and inserting “biennially”.

3 (b) *DEFINITIONS.*—

4 (1) *BUDGET RESOLUTION.*—Section 3(4) of such
 5 Act (2 U.S.C. 622(4)) is amended by striking “fiscal
 6 year” each place it appears and inserting “bien-
 7 nium”.

8 (2) *BIENNIUM.*—Section 3 of such Act (2 U.S.C.
 9 622) is further amended by adding at the end the fol-
 10 lowing new paragraph:

11 “(11) The term ‘biennium’ means the period of
 12 2 consecutive fiscal years beginning on October 1 of
 13 any odd-numbered year.”.

14 (c) *BIENNIAL CONCURRENT RESOLUTION ON THE*
 15 *BUDGET.*—

16 (1) *CONTENTS OF RESOLUTION.*—Section 301(a)
 17 of such Act (2 U.S.C. 632(a)) is amended—

18 (A) in the matter preceding paragraph (1)
 19 by—

20 (i) striking “April 15 of each year”
 21 and inserting “May 15 of each odd-num-
 22 bered year”;

23 (ii) striking “the fiscal year beginning
 24 on October 1 of such year” the first place it

1 appears and inserting “the biennium begin-
2 ning on October 1 of such year”; and

3 (iii) striking “the fiscal year beginning
4 on October 1 of such year” the second place
5 it appears and inserting “each fiscal year
6 in such period”;

7 (B) in paragraph (6), by striking “for the
8 fiscal year” and inserting “for each fiscal year
9 in the biennium”; and

10 (C) in paragraph (7), by striking “for the
11 first fiscal year” and inserting “for each fiscal
12 year in the biennium”.

13 (2) *ADDITIONAL MATTERS.*—Section 301(b)(3) of
14 such Act (2 U.S.C. 632(b)) is amended by striking
15 “for such fiscal year” and inserting “for either fiscal
16 year in such biennium”.

17 (3) *VIEWS OF OTHER COMMITTEES.*—Section
18 301(d) of such Act (2 U.S.C. 632(d)) is amended by
19 inserting “(or, if applicable, as provided by section
20 300(b))” after “United States Code”.

21 (4) *HEARINGS.*—Section 301(e)(1) of such Act (2
22 U.S.C. 632(e)) is amended by—

23 (A) striking “fiscal year” and inserting “bi-
24 ennium”; and

1 (B) inserting after the second sentence the
 2 following: “On or before April 1 of each odd-
 3 numbered year (or, if applicable, as provided by
 4 section 300(b)), the Committee on the Budget of
 5 each House shall report to its House the concur-
 6 rent resolution on the budget referred to in sub-
 7 section (a) for the biennium beginning on Octo-
 8 ber 1 of that year.”.

9 (5) GOALS FOR REDUCING UNEMPLOYMENT.—
 10 Section 301(f) of such Act (2 U.S.C. 632(f)) is amend-
 11 ed by striking “fiscal year” each place it appears and
 12 inserting “biennium”.

13 (6) ECONOMIC ASSUMPTIONS.—Section 301(g)(1)
 14 of such Act (2 U.S.C. 632(g)(1)) is amended by strik-
 15 ing “for a fiscal year” and inserting “for a bien-
 16 nium”.

17 (7) SECTION HEADING.—The section heading of
 18 section 301 of such Act is amended by striking “**AN-**
 19 **NUAL**” and inserting “**BIENNIAL**”.

20 (8) TABLE OF CONTENTS.—The item relating to
 21 section 301 in the table of contents set forth in section
 22 1(b) of such Act is amended by striking “Annual”
 23 and inserting “Biennial”.

24 (d) COMMITTEE ALLOCATIONS.—Section 302 of such
 25 Act (2 U.S.C. 633) is amended—

1 (1) in subsection (a)(1) by—

2 (A) striking “for the first fiscal year of the
3 resolution,” and inserting “for each fiscal year
4 in the biennium,”;

5 (B) striking “for that period of fiscal years”
6 and inserting “for all fiscal years covered by the
7 resolution”; and

8 (C) striking “for the fiscal year of that reso-
9 lution” and inserting “for each fiscal year in the
10 biennium”;

11 (2) in subsection (f)(1), by striking “for a fiscal
12 year” and inserting “for a biennium”;

13 (3) in subsection (f)(1), by striking “first fiscal
14 year” and inserting “each fiscal year of the bien-
15 nium”;

16 (4) in subsection (f)(2)(A), by—

17 (A) striking “first fiscal year” and insert-
18 ing “each fiscal year of the biennium”; and

19 (B) striking “the total of fiscal years” and
20 inserting “the total of all fiscal years covered by
21 the resolution”; and

22 (5) in subsection (g)(1)(A), by striking “April”
23 and inserting “May”.

24 (e) SECTION 303 POINT OF ORDER.—

1 (1) *IN GENERAL.*—Section 303(a) of such Act (2
 2 U.S.C. 634(a)) is amended by striking “first fiscal
 3 year” and inserting “each fiscal year of the bien-
 4 nium”.

5 (2) *EXCEPTIONS IN THE HOUSE.*—Section
 6 303(b)(1) of such Act (2 U.S.C. 634(b)) is amended—
 7 (A) in subparagraph (A), by striking “the
 8 budget year” and inserting “the biennium”; and
 9 (B) in subparagraph (B), by striking “the
 10 fiscal year” and inserting “the biennium”.

11 (3) *APPLICATION TO THE SENATE.*—Section
 12 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended
 13 by—

14 (A) striking “fiscal year” and inserting “bi-
 15 ennium”; and

16 (B) striking “that year” and inserting
 17 “each fiscal year of that biennium”.

18 (f) *PERMISSIBLE REVISIONS OF CONCURRENT RESO-*
 19 *LUTIONS ON THE BUDGET.*—Section 304(a) of such Act (2
 20 U.S.C. 635) is amended—

21 (1) by striking “fiscal year” the first two places
 22 it appears and inserting “biennium”;

23 (2) by striking “for such fiscal year”; and

24 (3) by inserting before the period “for such bien-
 25 nium”.

1 (g) *PROCEDURES FOR CONSIDERATION OF BUDGET*
 2 *RESOLUTIONS.*—Section 305(a)(3) of such Act (2 U.S.C.
 3 636(b)(3)) is amended by striking “fiscal year” and insert-
 4 ing “biennium”.

5 (h) *COMPLETION OF HOUSE ACTION ON APPROPRIA-*
 6 *TION BILLS.*—Section 307 of such Act (2 U.S.C. 638) is
 7 amended—

8 (1) by striking “each year” and inserting “each
 9 odd-numbered year”;

10 (2) by striking “annual” and inserting “bien-
 11 nial”;

12 (3) by striking “fiscal year” and inserting “bien-
 13 nium”; and

14 (4) by striking “that year” and inserting “each
 15 odd-numbered year”.

16 (i) *COMPLETION OF ACTION ON REGULAR APPROPRIA-*
 17 *TION BILLS.*—Section 309 of such Act (2 U.S.C. 640) is
 18 amended—

19 (1) by inserting “of any odd-numbered calendar
 20 year” after “July”;

21 (2) by striking “annual” and inserting “bien-
 22 nial”; and

23 (3) by striking “fiscal year” and inserting “bien-
 24 nium”.

1 (j) *RECONCILIATION PROCESS.*—Section 310(a) of
 2 such Act (2 U.S.C. 641(a)) is amended—

3 (1) in the matter preceding paragraph (1), by
 4 striking “any fiscal year” and inserting “any bien-
 5 nium”; and

6 (2) in paragraph (1) by striking “such fiscal
 7 year” each place it appears and inserting “any fiscal
 8 year covered by such resolution”.

9 (k) *SECTION 311 POINT OF ORDER.*—

10 (1) *IN THE HOUSE.*—Section 311(a)(1) of such
 11 Act (2 U.S.C. 642(a)) is amended—

12 (A) by striking “for a fiscal year” and in-
 13 serting “for a biennium”;

14 (B) by striking “the first fiscal year” each
 15 place it appears and inserting “either fiscal year
 16 of the biennium”; and

17 (C) by striking “that first fiscal year” and
 18 inserting “each fiscal year in the biennium”.

19 (2) *IN THE SENATE.*—Section 311(a)(2) of such
 20 Act is amended—

21 (A) in subparagraph (A), by striking “for
 22 the first fiscal year” and inserting “for either
 23 fiscal year of the biennium”; and

24 (B) in subparagraph (B)—

1 (i) by striking “that first fiscal year”
 2 the first place it appears and inserting
 3 “each fiscal year in the biennium”; and
 4 (ii) by striking “that first fiscal year
 5 and the ensuing fiscal years” and inserting
 6 “all fiscal years”.

7 (3) SOCIAL SECURITY LEVELS.—Section
 8 311(a)(3) of such Act is amended by—

9 (A) striking “for the first fiscal year” and
 10 inserting “each fiscal year in the biennium”;
 11 and

12 (B) striking “that fiscal year and the ensu-
 13 ing fiscal years” and inserting “all fiscal years”.

14 (l) MDA POINT OF ORDER.—Section 312(c) of the
 15 Congressional Budget Act of 1974 (2 U.S.C. 643) is
 16 amended—

17 (1) by striking “for a fiscal year” and inserting
 18 “for a biennium”;

19 (2) in paragraph (1), by striking “first fiscal
 20 year” and inserting “either fiscal year in the bien-
 21 nium”;

22 (3) in paragraph (2), by striking “that fiscal
 23 year” and inserting “either fiscal year in the bien-
 24 nium”; and

1 (4) *in the matter following paragraph (2), by*
 2 *striking “that fiscal year” and inserting “the applica-*
 3 *ble fiscal year”.*

4 **SEC. 4. PAY-AS-YOU-GO IN THE SENATE.**

5 *Subparagraphs (A), (B), and (C) of section 202(b)(2)*
 6 *of House Concurrent Resolution 67 (104th Congress) are*
 7 *amended to read as follows:*

8 “(A) *The period of the biennium covered by*
 9 *the most recently adopted concurrent resolution*
 10 *on the budget.*

11 “(B) *The period of the first six fiscal years*
 12 *covered by the most recently adopted concurrent*
 13 *resolution on the budget.*

14 “(C) *The period of the four fiscal years fol-*
 15 *lowing the first six fiscal years covered by the*
 16 *most recently adopted concurrent resolution on*
 17 *the budget.”.*

18 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

19 (a) *DEFINITION.*—*Section 1101 of title 31, United*
 20 *States Code, is amended by adding at the end thereof the*
 21 *following new paragraph:*

22 “(3) *‘biennium’ has the meaning given to such*
 23 *term in paragraph (11) of section 3 of the Congres-*
 24 *sional Budget and Impoundment Control Act of 1974*
 25 *(2 U.S.C. 622(11)).”.*

1 (b) *BUDGET CONTENTS AND SUBMISSION TO THE CON-*
 2 *GRESS.*—

3 (1) *SCHEDULE.*—*The matter preceding para-*
 4 *graph (1) in section 1105(a) of title 31, United States*
 5 *Code, is amended to read as follows:*

6 “(a) *On or before the first Monday in February of each*
 7 *odd-numbered year (or, if applicable, as provided by section*
 8 *300(b) of the Congressional Budget Act of 1974), beginning*
 9 *with the One Hundred Seventh Congress, the President shall*
 10 *transmit to the Congress, the budget for the biennium begin-*
 11 *ning on October 1 of such calendar year. The budget trans-*
 12 *mitted under this subsection shall include a budget message*
 13 *and summary and supporting information. The President*
 14 *shall include in each budget the following:*”.

15 (2) *EXPENDITURES.*—*Section 1105(a)(5) of title*
 16 *31, United States Code, is amended by striking “the*
 17 *fiscal year for which the budget is submitted and the*
 18 *4 fiscal years after that year” and inserting “each fis-*
 19 *cal year in the biennium for which the budget is sub-*
 20 *mitted and in the succeeding 4 years”.*

21 (3) *RECEIPTS.*—*Section 1105(a)(6) of title 31,*
 22 *United States Code, is amended by striking “the fiscal*
 23 *year for which the budget is submitted and the 4 fis-*
 24 *cal years after that year” and inserting “each fiscal*

1 *year in the biennium for which the budget is sub-*
 2 *mitted and in the succeeding 4 years”.*

3 (4) *BALANCE STATEMENTS.*—*Section*
 4 *1105(a)(9)(C) of title 31, United States Code, is*
 5 *amended by striking “the fiscal year” and inserting*
 6 *“each fiscal year in the biennium”.*

7 (5) *FUNCTIONS AND ACTIVITIES.*—*Section*
 8 *1105(a)(12) of title 31, United States Code, is amend-*
 9 *ed in subparagraph (A), by striking “the fiscal year”*
 10 *and inserting “each fiscal year in the biennium”.*

11 (6) *ALLOWANCES.*—*Section 1105(a)(13) of title*
 12 *31, United States Code, is amended by striking “the*
 13 *fiscal year” and inserting “each fiscal year in the bi-*
 14 *ennium”.*

15 (7) *ALLOWANCES FOR UNCONTROLLED EXPENDI-*
 16 *TURES.*—*Section 1105(a)(14) of title 31, United*
 17 *States Code, is amended by striking “that year” and*
 18 *inserting “each fiscal year in the biennium for which*
 19 *the budget is submitted”.*

20 (8) *TAX EXPENDITURES.*—*Section 1105(a)(16) of*
 21 *title 31, United States Code, is amended by striking*
 22 *“the fiscal year” and inserting “each fiscal year in*
 23 *the biennium”.*

24 (9) *FUTURE YEARS.*—*Section 1105(a)(17) of title*
 25 *31, United States Code, is amended—*

1 (A) by striking “the fiscal year following
2 the fiscal year” and inserting “each fiscal year
3 in the biennium following the biennium”;

4 (B) by striking “that following fiscal year”
5 and inserting “each such fiscal year”; and

6 (C) by striking “fiscal year before the fiscal
7 year” and inserting “biennium before the bien-
8 nium”.

9 (10) PRIOR YEAR OUTLAYS.—Section
10 1105(a)(18) of title 31, United States Code, is
11 amended—

12 (A) by striking “the prior fiscal year” and
13 inserting “each of the 2 most recently completed
14 fiscal years,”;

15 (B) by striking “for that year” and insert-
16 ing “with respect to those fiscal years”; and

17 (C) by striking “in that year” and insert-
18 ing “in those fiscal years”.

19 (11) PRIOR YEAR RECEIPTS.—Section
20 1105(a)(19) of title 31, United States Code, is
21 amended—

22 (A) by striking “the prior fiscal year” and
23 inserting “each of the 2 most recently completed
24 fiscal years”;

1 (B) by striking “for that year” and insert-
2 ing “with respect to those fiscal years”; and

3 (C) by striking “in that year” each place it
4 appears and inserting “in those fiscal years”.

5 (c) *ESTIMATED EXPENDITURES OF LEGISLATIVE AND*
6 *JUDICIAL BRANCHES.*—Section 1105(b) of title 31, United
7 States Code, is amended by striking “each year” and insert-
8 ing “each even-numbered year”.

9 (d) *RECOMMENDATIONS TO MEET ESTIMATED DEFICI-*
10 *ENCIES.*—Section 1105(c) of title 31, United States Code,
11 is amended—

12 (1) by striking “the fiscal year for” the first
13 place it appears and inserting “each fiscal year in
14 the biennium for”;

15 (2) by striking “the fiscal year for” the second
16 place it appears and inserting “each fiscal year of the
17 biennium, as the case may be,”; and

18 (3) by striking “that year” and inserting “for
19 each year of the biennium”.

20 (e) *CAPITAL INVESTMENT ANALYSIS.*—Section
21 1105(e)(1) of title 31, United States Code, is amended by
22 striking “ensuing fiscal year” and inserting “biennium to
23 which such budget relates”.

24 (f) *SUPPLEMENTAL BUDGET ESTIMATES AND*
25 *CHANGES.*—

(1) *IN GENERAL.*—Section 1106(a) of title 31, United States Code, is amended—

(A) in the matter preceding paragraph (1), by—

(i) striking “Before July 16 of each year,” and inserting “Before February 15 of each even numbered year,”; and

(ii) striking “fiscal year” and inserting “biennium”;

(B) in paragraph (1), by striking “that fiscal year” and inserting “each fiscal year in such biennium”;

(C) in paragraph (2), by striking “4 fiscal years following the fiscal year” and inserting “4 fiscal years following the biennium”; and

(D) in paragraph (3), by striking “fiscal year” and inserting “biennium”.

(2) *CHANGES.*—Section 1106(b) of title 31, United States Code, is amended by—

(A) striking “the fiscal year” and inserting “each fiscal year in the biennium”;

(B) striking “April 11 and July 16 of each year” and inserting “February 15 of each even-numbered year”; and

1 (C) striking “July 16” and inserting “Feb-
2 ruary 15 of each even-numbered year.”.

3 (g) *CURRENT PROGRAMS AND ACTIVITIES ESTI-*
4 *MATES.*—

5 (1) *IN GENERAL.*—Section 1109(a) of title 31,
6 *United States Code, is amended—*

7 (A) by striking “On or before the first Mon-
8 day after January 3 of each year (on or before
9 February 5 in 1986)” and inserting “At the
10 same time the budget required by section 1105 is
11 submitted for a biennium”; and

12 (B) by striking “the following fiscal year”
13 and inserting “each fiscal year of such period”.

14 (2) *JOINT ECONOMIC COMMITTEE.*—Section
15 *1109(b) of title 31, United States Code, is amended*
16 *by striking “March 1 of each year” and inserting*
17 *“within 6 weeks of the President’s budget submission*
18 *for each odd-numbered year (or, if applicable, as pro-*
19 *vided by section 300(b) of the Congressional Budget*
20 *Act of 1974)”.*

21 (h) *YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-*
22 *ISLATION.*—Section 1110 of title 31, *United States Code,*
23 *is amended by—*

24 (1) striking “May 16” and inserting “March
25 31”; and

1 (2) striking “year before the year in which the
2 fiscal year begins” and inserting “calendar year pre-
3 ceding the calendar year in which the biennium be-
4 gins”.

5 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**
6 **APPROPRIATIONS ACTS.**

7 Section 105 of title 1, United States Code, is amended
8 to read as follows:

9 **“§ 105. Title and style of appropriations Acts**

10 “(a) The style and title of all Acts making appropria-
11 tions for the support of the Government shall be as follows:
12 ‘An Act making appropriations (here insert the object) for
13 each fiscal year in the biennium of fiscal years (here insert
14 the fiscal years of the biennium).’.

15 “(b) All Acts making regular appropriations for the
16 support of the Government shall be enacted for a biennium
17 and shall specify the amount of appropriations provided
18 for each fiscal year in such period.

19 “(c) For purposes of this section, the term ‘biennium’
20 has the same meaning as in section 3(11) of the Congres-
21 sional Budget and Impoundment Control Act of 1974 (2
22 U.S.C. 622(11)).”.

1 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

2 (a) *IN GENERAL.*—*Title III of the Congressional*
 3 *Budget Act of 1974 is amended by adding at the end the*
 4 *following new section:*

5 “AUTHORIZATIONS OF APPROPRIATIONS

6 “SEC. 316. (a) *POINT OF ORDER.*—*It shall not be in*
 7 *order in the House of Representatives or the Senate to*
 8 *consider—*

9 “(1) *any bill, joint resolution, amendment, mo-*
 10 *tion, or conference report that authorizes appropria-*
 11 *tions for a period of less than 2 fiscal years, unless*
 12 *the program, project, or activity for which the appro-*
 13 *priations are authorized will require no further ap-*
 14 *propriations and will be completed or terminated*
 15 *after the appropriations have been expended; and*

16 “(2) *in any odd-numbered year, any authoriza-*
 17 *tion or revenue bill or joint resolution until Congress*
 18 *completes action on the biennial budget resolution, all*
 19 *regular biennial appropriations bills, and all rec-*
 20 *onciliation bills.*

21 “(b) *APPLICABILITY.*—*In the Senate, subsection (a)*
 22 *shall not apply to—*

23 “(1) *any measure that is privileged for consider-*
 24 *ation pursuant to a rule or statute;*

25 “(2) *any matter considered in Executive Session;*
 26 *or*

1 “(3) an appropriations measure or reconciliation
2 *bill.*”.

3 (b) *AMENDMENT TO TABLE OF CONTENTS.*—*The table*
4 *of contents set forth in section 1(b) of the Congressional*
5 *Budget and Impoundment Control Act of 1974 is amended*
6 *by adding after the item relating to section 313 the fol-*
7 *lowing new item:*

 “*Sec. 316. Authorizations of appropriations.*”.

8 **SEC. 8. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

9 (a) *STRATEGIC PLANS.*—*Section 306 of title 5, United*
10 *States Code, is amended—*

11 (1) *in subsection (a), by striking “September 30,*
12 *1997” and inserting “September 30, 2000”;*

13 (2) *in subsection (b)—*

14 (A) *by striking “at least every three years”*
15 *and inserting “at least every 4 years”; and*

16 (B) *by striking “five years forward” and*
17 *inserting “six years forward”; and*

18 (3) *in subsection (c), by inserting a comma after*
19 *“section” the second place it appears and adding “in-*
20 *cluding a strategic plan submitted by September 30,*
21 *1997 meeting the requirements of subsection (a)”.*

22 (b) *BUDGET CONTENTS AND SUBMISSION TO CON-*
23 *GRESS.*—*Paragraph (28) of section 1105(a) of title 31,*
24 *United States Code, is amended by striking “beginning*

1 *with fiscal year 1999, a” and inserting “beginning with*
 2 *fiscal year 2002, a biennial”.*

3 (c) *PERFORMANCE PLANS.—Section 1115 of title 31,*
 4 *United States Code, is amended—*

5 (1) *in subsection (a)—*

6 (A) *in the matter before paragraph (1)—*

7 (i) *by striking “section 1105(a)(29)”*
 8 *and inserting “section 1105(a)(28)”;* and

9 (ii) *by striking “an annual” and in-*
 10 *serting “a biennial”;*

11 (B) *in paragraph (1) by inserting after*
 12 *“program activity” the following: “for both years*
 13 *1 and 2 of the biennial plan”;*

14 (C) *in paragraph (5) by striking “and”*
 15 *after the semicolon,*

16 (D) *in paragraph (6) by striking the period*
 17 *and inserting a semicolon; and inserting “and”*
 18 *after the inserted semicolon; and*

19 (E) *by adding after paragraph (6) the fol-*
 20 *lowing:*

21 “(7) *cover a 2-year period beginning with the*
 22 *first fiscal year of the next biennial budget cycle.”;*

23 (2) *in subsection (d) by striking “annual” and*
 24 *inserting “biennial”;* and

1 (3) in paragraph (6) of subsection (f) by striking
2 “annual” and inserting “biennial”.

3 (d) *MANAGERIAL ACCOUNTABILITY AND FLEXI-*
4 *BILITY.*—Section 9703 of title 31, United States Code, relat-
5 ing to managerial accountability, is amended—

6 (1) in subsection (a)—

7 (A) in the first sentence by striking “an-
8 nual”; and

9 (B) by striking “section 1105(a)(29)” and
10 inserting “section 1105(a)(28)”;

11 (2) in subsection (e)—

12 (A) in the first sentence by striking “one
13 or” before “years”;

14 (B) in the second sentence by striking “a
15 subsequent year” and inserting “for a subsequent
16 2-year period”; and

17 (C) in the third sentence by striking “three”
18 and inserting “four”.

19 (e) *PILOT PROJECTS FOR PERFORMANCE BUDG-*
20 *ETING.*—Section 1119 of title 31, United States Code, is
21 amended—

22 (1) in paragraph (1) of subsection (d), by strik-
23 ing “annual” and inserting “biennial”; and

24 (2) in subsection (e), by striking “annual” and
25 inserting “biennial”.

1 (f) *STRATEGIC PLANS*.—Section 2802 of title 39,
2 *United States Code*, is amended—

3 (1) is subsection (a), by striking “September 30,
4 1997” and inserting “September 30, 2000”;

5 (2) in subsection (b), by striking “at least every
6 three years” and inserting “at least every 4 years”;

7 (3) by striking “five years forward” and insert-
8 ing “six years forward”; and

9 (4) in subsection (c), by inserting a comma after
10 “section” the second place it appears and inserting
11 “including a strategic plan submitted by September
12 30, 1997 meeting the requirements of subsection (a)”.

13 (g) *PERFORMANCE PLANS*.—Section 2803(a) of title
14 39, *United States Code*, is amended—

15 (1) in the matter before paragraph (1), by strik-
16 ing “an annual” and inserting “a biennial”;

17 (2) in paragraph (1), by inserting after “pro-
18 gram activity” the following: “for both years 1 and
19 2 of the biennial plan”;

20 (3) in paragraph (5), by striking “and” after the
21 semicolon;

22 (4) in paragraph (6), by striking the period and
23 inserting “; and”; and

24 (5) by adding after paragraph (6) the following:

1 “(7) cover a 2-year period beginning with the
2 first fiscal year of the next biennial budget cycle.”.

3 (h) *COMMITTEE VIEWS OF PLANS AND REPORTS.*—
4 Section 301(d) of the Congressional Budget Act (2 U.S.C.
5 632(d)) is amended by adding at the end “Each committee
6 of the Senate or the House of Representatives shall review
7 the strategic plans, performance plans, and performance re-
8 ports, required under section 306 of title 5, United States
9 Code, and sections 1115 and 1116 of title 31, United States
10 Code, of all agencies under the jurisdiction of the committee.
11 Each committee may provide its views on such plans or
12 reports to the Committee on the Budget of the applicable
13 House.”.

14 (i) *EFFECTIVE DATE.*—

15 (1) *IN GENERAL.*—The amendments made by
16 this section shall take effect on March 1, 2000.

17 (2) *AGENCY ACTIONS.*—Effective on and after the
18 date of enactment of this Act, each agency shall take
19 such actions as necessary to prepare and submit any
20 plan or report in accordance with the amendments
21 made by this Act.

22 **SEC. 9. BIENNIAL APPROPRIATIONS BILLS.**

23 (a) *IN GENERAL.*—Title III of the Congressional
24 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended by
25 adding at the end the following:

1 “CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS

2 “SEC. 317. *It shall not be in order in the House of*
3 *Representatives or the Senate in any odd-numbered year*
4 *to consider any regular bill providing new budget authority*
5 *or a limitation on obligations under the jurisdiction of any*
6 *of the subcommittees of the Committees on Appropriations*
7 *for only the first fiscal year of a biennium, unless the pro-*
8 *gram, project, or activity for which the new budget author-*
9 *ity or obligation limitation is provided will require no ad-*
10 *ditional authority beyond 1 year and will be completed or*
11 *terminated after the amount provided has been expended.”.*

12 (b) AMENDMENT TO TABLE OF CONTENTS.—*The table*
13 *of contents set forth in section 1(b) of the Congressional*
14 *Budget and Impoundment Control Act of 1974 is amended*
15 *by adding after the item relating to section 313 the fol-*
16 *lowing new item:*

“Sec. 317. *Consideration of biennial appropriations bills.”.*

17 **SEC. 10. REPORT ON TWO-YEAR FISCAL PERIOD.**

18 *Not later than 180 days after the date of enactment*
19 *of this Act, the Director of OMB shall—*

20 (1) *determine the impact and feasibility of*
21 *changing the definition of a fiscal year and the budg-*
22 *et process based on that definition to a 2-year fiscal*
23 *period with a biennial budget process based on the 2-*
24 *year period; and*

1 (2) *report the findings of the study to the Com-*
2 *mittees on the Budget of the House of Representatives*
3 *and the Senate.*

4 **SEC. 11. EFFECTIVE DATE.**

5 (a) *IN GENERAL.—Except as provided in sections 8*
6 *and 10 and subsection (b), this Act and the amendments*
7 *made by this Act shall take effect on January 1, 2001, and*
8 *shall apply to budget resolutions and appropriations for the*
9 *biennium beginning with fiscal year 2002.*

10 (b) *AUTHORIZATIONS FOR THE BIENNIUM.—For pur-*
11 *poses of authorizations for the biennium beginning with fis-*
12 *cal year 2002, the provisions of this Act and the amend-*
13 *ments made by this Act relating to 2-year authorizations*
14 *shall take effect January 1, 2000.*