

106TH CONGRESS
1ST SESSION

S. 92

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

IN THE SENATE OF THE UNITED STATES

JANUARY 19, 1999

Mr. DOMENICI (for himself, Mr. THOMPSON, Mr. LIEBERMAN, Mr. THOMAS, Ms. SNOWE, Mr. ROTH, Mr. GRASSLEY, Mr. GRAMM, Mr. NICKLES, Mr. ABRAHAM, Mr. FRIST, Mr. GRAMS, Mr. SMITH of Oregon, Mr. MCCAIN, Mr. KYL, Mr. LUGAR, and Ms. COLLINS) introduced the following bill; which was read twice and referred jointly pursuant to the order of August 4, 1977, to the Committees on the Budget and Governmental Affairs, with instructions that if one committee reports, the other committee have thirty days to report or be discharged.

A BILL

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting
5 and Appropriations Act”.

1 **SEC. 2. REVISION OF TIMETABLE.**

2 Section 300 of the Congressional Budget Act of 1974
3 (2 U.S.C. 631) is amended to read as follows:

4 “TIMETABLE

5 “SEC. 300. (a) IN GENERAL.—Except as provided by
6 subsection (b), the timetable with respect to the congres-
7 sional budget process for any Congress (beginning with
8 the One Hundred Seventh Congress) is as follows:

	“First Session
“On or before:	Action to be completed:
First Monday in February.	President submits budget recommendations.
February 15	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1	Budget Committees report concurrent resolution on the biennial budget.
May 15	Congress completes action on concurrent resolution on the biennial budget.
May 15	Biennial appropriation bills may be considered in the House.
June 10	House Appropriations Committee reports last biennial appropriation bill.
June 30	House completes action on biennial appropriation bills.
August 1	Congress completes action on reconciliation legislation.
October 1	Biennium begins.

“Second Session

“On or before:	Action to be completed:
February 15	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session.	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

9 “(b) SPECIAL RULE.—In the case of any first session
10 of Congress that begins in any year immediately following

1 a leap year and during which the term of a President (ex-
 2 cept a President who succeeds himself) begins, the follow-
 3 ing dates shall supersede those set forth in subsection (a):

“First Session

“On or before:	Action to be completed:
First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to Budget Committees.
May 15	Budget Committees report concurrent resolution on the biennial budget.
June 1	Congress completes action on concurrent resolution on the biennial budget.
July 1	Biennial appropriation bills may be considered in the House.
July 20	House completes action on biennial appropriation bills.
August 1	Congress completes action on reconciliation legislation.
October 1	Biennium begins.”.

4 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
 5 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

6 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
 7 Congressional Budget and Impoundment Control Act of
 8 1974 (2 U.S.C. 621(2)) is amended by striking “each
 9 year” and inserting “biennially”.

10 (b) DEFINITIONS.—

11 (1) BUDGET RESOLUTION.—Section 3(4) of
 12 such Act (2 U.S.C. 622(4)) is amended by striking
 13 “fiscal year” each place it appears and inserting “bi-
 14 ennium”.

15 (2) BIENNIUM.—Section 3 of such Act (2
 16 U.S.C. 622) is further amended by adding at the
 17 end the following new paragraph:

1 “(11) The term ‘biennium’ means the period of
2 2 consecutive fiscal years beginning on October 1 of
3 any odd-numbered year.”.

4 (c) BIENNIAL CONCURRENT RESOLUTION ON THE
5 BUDGET.—

6 (1) CONTENTS OF RESOLUTION.—Section
7 301(a) of such Act (2 U.S.C. 632(a)) is amended—

8 (A) in the matter preceding paragraph (1)
9 by—

10 (i) striking “April 15 of each year”
11 and inserting “May 15 of each odd-num-
12 bered year”;

13 (ii) striking “the fiscal year beginning
14 on October 1 of such year” the first place
15 it appears and inserting “the biennium be-
16 ginning on October 1 of such year”; and

17 (iii) striking “the fiscal year beginning
18 on October 1 of such year” the second
19 place it appears and inserting “each fiscal
20 year in such period”;

21 (B) in paragraph (6), by striking “for the
22 fiscal year” and inserting “for each fiscal year
23 in the biennium”; and

1 (C) in paragraph (7), by striking “for the
2 first fiscal year” and inserting “for each fiscal
3 year in the biennium”.

4 (2) ADDITIONAL MATTERS.—Section 301(b)(3)
5 of such Act (2 U.S.C. 632(b)) is amended by strik-
6 ing “for such fiscal year” and inserting “for either
7 fiscal year in such biennium”.

8 (3) VIEWS OF OTHER COMMITTEES.—Section
9 301(d) of such Act (2 U.S.C. 632(d)) is amended by
10 inserting “(or, if applicable, as provided by section
11 300(b))” after “United States Code”.

12 (4) HEARINGS.—Section 301(e)(1) of such Act
13 (2 U.S.C. 632(e)) is amended by—

14 (A) striking “fiscal year” and inserting
15 “biennium”; and

16 (B) inserting after the second sentence the
17 following: “On or before April 1 of each odd-
18 numbered year (or, if applicable, as provided by
19 section 300(b)), the Committee on the Budget
20 of each House shall report to its House the con-
21 current resolution on the budget referred to in
22 subsection (a) for the biennium beginning on
23 October 1 of that year.”.

24 (5) GOALS FOR REDUCING UNEMPLOYMENT.—
25 Section 301(f) of such Act (2 U.S.C. 632(f)) is

1 amended by striking “fiscal year” each place it ap-
2 pears and inserting “biennium”.

3 (6) ECONOMIC ASSUMPTIONS.—Section
4 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
5 amended by striking “for a fiscal year” and insert-
6 ing “for a biennium”.

7 (7) SECTION HEADING.—The section heading of
8 section 301 of such Act is amended by striking “**AN-**
9 **NUAL**” and inserting “**BIENNIAL**”.

10 (8) TABLE OF CONTENTS.—The item relating
11 to section 301 in the table of contents set forth in
12 section 1(b) of such Act is amended by striking “An-
13 nual” and inserting “Biennial”.

14 (d) COMMITTEE ALLOCATIONS.—Section 302 is
15 amended—

16 (1) in subsection (a)(1) by striking “for the
17 first fiscal year of the resolution,” and inserting “for
18 each fiscal year in the biennium, for at least each of
19 4 ensuing fiscal years,”;

20 (2) in subsection (f)(1), by striking “for a fiscal
21 year” and inserting “for a biennium”;

22 (3) in subsection (f)(1), by striking “first fiscal
23 year” and inserting “each fiscal year of the
24 biennium”;

1 (4) in subsection (f)(2)(A), by striking “first
2 fiscal year” and inserting “each fiscal year of the bi-
3 ennium”; and

4 (5) in subsection (g)(1)(A), by striking “April”
5 and inserting “May”.

6 (e) SECTION 303 POINT OF ORDER.—

7 (1) IN GENERAL.—Section 303(a) of such Act
8 (2 U.S.C. 634(a)) is amended by striking “first fis-
9 cal year” and inserting “each fiscal year of the bien-
10 nium”.

11 (2) EXCEPTIONS IN THE HOUSE.—Section
12 303(b)(1) of such Act (2 U.S.C. 634(b)) is
13 amended—

14 (A) in subparagraph (A), by striking “the
15 budget year” and inserting “the biennium”;
16 and

17 (B) in subparagraph (B), by striking “the
18 fiscal year” and inserting “the biennium”.

19 (3) APPLICATION TO THE SENATE.—Section
20 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended
21 by—

22 (A) striking “fiscal year” and inserting
23 “biennium”; and

24 (B) striking “that year” and inserting
25 “each fiscal year of that biennium”.

1 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
2 LUTIONS ON THE BUDGET.—Section 304(a) of such Act
3 (2 U.S.C. 635) is amended—

4 (1) by striking “fiscal year” the first two places
5 it appears and inserting “biennium”;

6 (2) by striking “for such fiscal year”; and

7 (3) by inserting before the period “for such bi-
8 ennium”.

9 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
10 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.
11 636(b)(3)) is amended by striking “fiscal year” and in-
12 serting “biennium”.

13 (h) COMPLETION OF HOUSE ACTION ON APPROPRIA-
14 TION BILLS.—Section 307 of such Act (2 U.S.C. 638) is
15 amended—

16 (1) by striking “each year” and inserting “each
17 odd-numbered year”;

18 (2) by striking “annual” and inserting “bien-
19 nial”;

20 (3) by striking “fiscal year” and inserting “bi-
21 ennium”; and

22 (4) by striking “that year” and inserting “each
23 odd-numbered year”.

1 (i) COMPLETION OF ACTION ON REGULAR APPRO-
2 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.
3 640) is amended—

4 (1) by inserting “of any odd-numbered calendar
5 year” after “July”;

6 (2) by striking “annual” and inserting
7 “biennial”; and

8 (3) by striking “fiscal year” and inserting “bi-
9 ennium”.

10 (j) RECONCILIATION PROCESS.—Section 310(a) of
11 such Act (2 U.S.C. 641(a)) is amended—

12 (1) in the matter preceding paragraph (1), by
13 striking “any fiscal year” and inserting “any bien-
14 nium”; and

15 (2) in paragraph (1) by striking “such fiscal
16 year” each place it appears and inserting “any fiscal
17 year covered by such resolution”.

18 (k) SECTION 311 POINT OF ORDER.—

19 (1) IN THE HOUSE.—Section 311(a)(1) of such
20 Act (2 U.S.C. 642(a)) is amended—

21 (A) by striking “for a fiscal year” and in-
22 serting “for a biennium”;

23 (B) by striking “the first fiscal year” each
24 place it appears and inserting “either fiscal
25 year of the biennium”; and

1 (C) by striking “that first fiscal year” and
2 inserting “each fiscal year in the biennium”.

3 (2) IN THE SENATE.—Section 311(a)(2) of
4 such Act is amended—

5 (A) by striking “for the first fiscal year”
6 and inserting “for either fiscal year of the bien-
7 nium”; and

8 (B) by striking “that first fiscal year” each
9 place it appears and inserting “each fiscal year
10 in the biennium”.

11 (3) SOCIAL SECURITY LEVELS.—Section
12 311(a)(3) of such Act is amended by—

13 (A) striking “for the first fiscal year” and
14 inserting “each fiscal year in the biennium”;
15 and

16 (B) striking “that fiscal year” and insert-
17 ing “each fiscal year in the biennium”.

18 (l) MDA POINT OF ORDER.—Section 312(c) of the
19 Congressional Budget Act of 1974 (2 U.S.C. 643) is
20 amended—

21 (1) by striking “for a fiscal year” and inserting
22 “for a biennium”;

23 (2) in paragraph (1), by striking “first fiscal
24 year” and inserting “either fiscal year in the
25 biennium”;

1 (3) in paragraph (2), by striking “that fiscal
2 year” and inserting “either fiscal year in the bien-
3 nium”; and

4 (4) in the matter following paragraph (2), by
5 striking “that fiscal year” and inserting “the appli-
6 cable fiscal year”.

7 **SEC. 4. PAY-AS-YOU-GO IN THE SENATE.**

8 Subparagraphs (A), (B), and (C) of section 202(b)(2)
9 of House Concurrent Resolution 67 (104th Congress) are
10 amended to read as follows:

11 “(A) The period of the biennium covered
12 by the most recently adopted concurrent resolu-
13 tion on the budget.

14 “(B) The period of the first six fiscal years
15 covered by the most recently adopted concur-
16 rent resolution on the budget.

17 “(C) The period of the four fiscal years
18 following the first six fiscal years covered by the
19 most recently adopted concurrent resolution on
20 the budget.”.

21 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

22 (a) DEFINITION.—Section 1101 of title 31, United
23 States Code, is amended by adding at the end thereof the
24 following new paragraph:

1 “(3) ‘biennium’ has the meaning given to such
2 term in paragraph (11) of section 3 of the Congres-
3 sional Budget and Impoundment Control Act of
4 1974 (2 U.S.C. 622(11)).”.

5 (b) BUDGET CONTENTS AND SUBMISSION TO THE
6 CONGRESS.—

7 (1) SCHEDULE.—The matter preceding para-
8 graph (1) in section 1105(a) of title 31, United
9 States Code, is amended to read as follows:

10 “(a) On or before the first Monday in February of
11 each odd-numbered year (or, if applicable, as provided by
12 section 300(b) of the Congressional Budget Act of 1974),
13 beginning with the One Hundred Seventh Congress, the
14 President shall transmit to the Congress, the budget for
15 the biennium beginning on October 1 of such calendar
16 year. The budget transmitted under this subsection shall
17 include a budget message and summary and supporting
18 information. The President shall include in each budget
19 the following:”.

20 (2) EXPENDITURES.—Section 1105(a)(5) of
21 title 31, United States Code, is amended by striking
22 “the fiscal year for which the budget is submitted
23 and the 4 fiscal years after that year” and inserting
24 “each fiscal year in the biennium for which the
25 budget is submitted and in the succeeding 4 years”.

1 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
2 United States Code, is amended by striking “the fis-
3 cal year for which the budget is submitted and the
4 4 fiscal years after that year” and inserting “each
5 fiscal year in the biennium for which the budget is
6 submitted and in the succeeding 4 years”.

7 (4) BALANCE STATEMENTS.—Section
8 1105(a)(9)(C) of title 31, United States Code, is
9 amended by striking “the fiscal year” and inserting
10 “each fiscal year in the biennium”.

11 (5) FUNCTIONS AND ACTIVITIES.—Section
12 1105(a)(12) of title 31, United States Code, is
13 amended in subparagraph (A), by striking “the fis-
14 cal year” and inserting “each fiscal year in the bien-
15 nium”.

16 (6) ALLOWANCES.—Section 1105(a)(13) of title
17 31, United States Code, is amended by striking “the
18 fiscal year” and inserting “each fiscal year in the
19 biennium”.

20 (7) ALLOWANCES FOR UNCONTROLLED EX-
21 PENDITURES.—Section 1105(a)(14) of title 31,
22 United States Code, is amended by striking “that
23 year” and inserting “each fiscal year in the bien-
24 nium for which the budget is submitted”.

1 (8) TAX EXPENDITURES.—Section 1105(a)(16)
2 of title 31, United States Code, is amended by strik-
3 ing “the fiscal year” and inserting “each fiscal year
4 in the biennium”.

5 (9) FUTURE YEARS.—Section 1105(a)(17) of
6 title 31, United States Code, is amended—

7 (A) by striking “the fiscal year following
8 the fiscal year” and inserting “each fiscal year
9 in the biennium following the biennium”;

10 (B) by striking “that following fiscal year”
11 and inserting “each such fiscal year”; and

12 (C) by striking “fiscal year before the fis-
13 cal year” and inserting “biennium before the
14 biennium”.

15 (10) PRIOR YEAR OUTLAYS.—Section
16 1105(a)(18) of title 31, United States Code, is
17 amended—

18 (A) by striking “the prior fiscal year” and
19 inserting “each of the 2 most recently com-
20 pleted fiscal years,”;

21 (B) by striking “for that year” and insert-
22 ing “with respect to those fiscal years”; and

23 (C) by striking “in that year” and insert-
24 ing “in those fiscal years”.

1 (11) PRIOR YEAR RECEIPTS.—Section
2 1105(a)(19) of title 31, United States Code, is
3 amended—

4 (A) by striking “the prior fiscal year” and
5 inserting “each of the 2 most recently com-
6 pleted fiscal years”;

7 (B) by striking “for that year” and insert-
8 ing “with respect to those fiscal years”; and

9 (C) by striking “in that year” each place
10 it appears and inserting “in those fiscal years”.

11 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
12 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
13 United States Code, is amended by striking “each year”
14 and inserting “each even-numbered year”.

15 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
16 FICIENCIES.—Section 1105(c) of title 31, United States
17 Code, is amended—

18 (1) by striking “the fiscal year for” the first
19 place it appears and inserting “each fiscal year in
20 the biennium for”;

21 (2) by striking “the fiscal year for” the second
22 place it appears and inserting “each fiscal year of
23 the biennium, as the case may be,”; and

24 (3) by striking “that year” and inserting “for
25 each year of the biennium”.

1 (e) CAPITAL INVESTMENT ANALYSIS.—Section
2 1105(e)(1) of title 31, United States Code, is amended
3 by striking “ensuing fiscal year” and inserting “biennium
4 to which such budget relates”.

5 (f) SUPPLEMENTAL BUDGET ESTIMATES AND
6 CHANGES.—

7 (1) IN GENERAL.—Section 1106(a) of title 31,
8 United States Code, is amended—

9 (A) in the matter preceding paragraph (1),
10 by—

11 (i) striking “Before July 16 of each
12 year,” and inserting “Before February 15
13 of each even numbered year,”; and

14 (ii) striking “fiscal year” and insert-
15 ing “biennium”;

16 (B) in paragraph (1), by striking “that fis-
17 cal year” and inserting “each fiscal year in
18 such biennium”;

19 (C) in paragraph (2), by striking “4 fiscal
20 years following the fiscal year” and inserting “4
21 fiscal years following the biennium”; and

22 (D) in paragraph (3), by striking “fiscal
23 year” and inserting “biennium”.

24 (2) CHANGES.—Section 1106(b) of title 31,
25 United States Code, is amended by—

1 (A) striking “the fiscal year” and inserting
2 “each fiscal year in the biennium”;

3 (B) striking “April 11 and July 16 of each
4 year” and inserting “February 15 of each even-
5 numbered year”; and

6 (C) striking “July 16” and inserting “Feb-
7 ruary 15 of each even-numbered year.”.

8 (g) CURRENT PROGRAMS AND ACTIVITIES
9 ESTIMATES.—

10 (1) IN GENERAL.—Section 1109(a) of title 31,
11 United States Code, is amended—

12 (A) by striking “On or before the first
13 Monday after January 3 of each year (on or be-
14 fore February 5 in 1986)” and inserting “At
15 the same time the budget required by section
16 1105 is submitted for a biennium”; and

17 (B) by striking “the following fiscal year”
18 and inserting “each fiscal year of such period”.

19 (2) JOINT ECONOMIC COMMITTEE.—Section
20 1109(b) of title 31, United States Code, is amended
21 by striking “March 1 of each year” and inserting
22 “within 6 weeks of the President’s budget submis-
23 sion for each odd-numbered year (or, if applicable,
24 as provided by section 300(b) of the Congressional
25 Budget Act of 1974)”.

1 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING
 2 LEGISLATION.—Section 1110 of title 31, United States
 3 Code, is amended by—

4 (1) striking “May 16” and inserting “March
 5 31”; and

6 (2) striking “year before the year in which the
 7 fiscal year begins” and inserting “calendar year pre-
 8 ceding the calendar year in which the biennium
 9 begins”.

10 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**
 11 **APPROPRIATIONS ACTS.**

12 Section 105 of title 1, United States Code, is amend-
 13 ed to read as follows:

14 **“§ 105. Title and style of appropriations Acts**

15 “(a) The style and title of all Acts making appropria-
 16 tions for the support of the Government shall be as fol-
 17 lows: ‘An Act making appropriations (here insert the ob-
 18 ject) for each fiscal year in the biennium of fiscal years
 19 (here insert the fiscal years of the biennium).’.

20 “(b) All Acts making regular appropriations for the
 21 support of the Government shall be enacted for a biennium
 22 and shall specify the amount of appropriations provided
 23 for each fiscal year in such period.

24 “(c) For purposes of this section, the term ‘biennium’
 25 has the same meaning as in section 3(11) of the Congres-

1 sional Budget and Impoundment Control Act of 1974 (2
2 U.S.C. 622(11)).”.

3 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

4 (a) IN GENERAL.—Title III of the Congressional
5 Budget Act of 1974 is amended by adding at the end the
6 following new section:

7 “AUTHORIZATIONS OF APPROPRIATIONS

8 “SEC. 316. (a) POINT OF ORDER.—It shall not be
9 in order in the House of Representatives or the Senate
10 to consider—

11 “(1) any bill, joint resolution, amendment, mo-
12 tion, or conference report that authorizes appropria-
13 tions for a period of less than 2 fiscal years, unless
14 the program, project, or activity for which the ap-
15 propriations are authorized will require no further
16 appropriations and will be completed or terminated
17 after the appropriations have been expended; and

18 “(2) in any odd-numbered year, any authoriza-
19 tion or revenue bill or joint resolution until Congress
20 completes action on the biennial budget resolution,
21 all regular biennial appropriations bills, and all rec-
22 onciliation bills.

23 “(b) APPLICABILITY.—In the Senate, subsection (a)
24 shall not apply to—

25 “(1) any measure that is privileged for consid-
26 eration pursuant to a rule or statute;

1 “(2) any matter considered in Executive Ses-
2 sion; or

3 “(3) an appropriations measure or reconcili-
4 ation bill.”.

5 (b) AMENDMENT TO TABLE OF CONTENTS.—The
6 table of contents set forth in section 1(b) of the Congres-
7 sional Budget and Impoundment Control Act of 1974 is
8 amended by adding after the item relating to section 313
9 the following new item:

 “Sec. 316. Authorizations of appropriations.”.

10 **SEC. 8. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

11 (a) STRATEGIC PLANS.—Section 306 of title 5,
12 United States Code, is amended—

13 (1) in subsection (a), by striking “September
14 30, 1997” and inserting “September 30, 2000”;

15 (2) in subsection (b)—

16 (A) by striking “at least every three years”
17 and inserting “at least every 4 years”; and

18 (B) by striking “five years forward” and
19 inserting “six years forward”; and

20 (3) in subsection (c), by inserting a comma
21 after “section” the second place it appears and add-
22 ing “including a strategic plan submitted by Sep-
23 tember 30, 1997 meeting the requirements of sub-
24 section (a)”.

1 (b) BUDGET CONTENTS AND SUBMISSION TO CON-
2 GRESS.—Paragraph (28) of section 1105(a) of title 31,
3 United States Code, is amended by striking “beginning
4 with fiscal year 1999, a” and inserting “beginning with
5 fiscal year 2002, a biennial”.

6 (c) PERFORMANCE PLANS.—Section 1115 of title 31,
7 United States Code, is amended—

8 (1) in subsection (a)—

9 (A) in the matter before paragraph (1)—

10 (i) by striking “section 1105(a)(29)”

11 and inserting “section 1105(a)(28)”; and

12 (ii) by striking “an annual” and in-
13 sserting “a biennial”;

14 (B) in paragraph (1) by inserting after
15 “program activity” the following: “for both
16 years 1 and 2 of the biennial plan”;

17 (C) in paragraph (5) by striking “and”
18 after the semicolon,

19 (D) in paragraph (6) by striking the period
20 and inserting a semicolon; and inserting “and”
21 after the inserted semicolon; and

22 (E) by adding after paragraph (6) the
23 following:

24 “(7) cover a 2-year period beginning with the
25 first fiscal year of the next biennial budget cycle.”;

1 (2) in subsection (d) by striking “annual” and
2 inserting “biennial”; and

3 (3) in paragraph (6) of subsection (f) by strik-
4 ing “annual” and inserting “biennial”.

5 (d) MANAGERIAL ACCOUNTABILITY AND FLEXIBIL-
6 ITY.—Section 9703 of title 31, United States Code, relat-
7 ing to managerial accountability, is amended—

8 (1) in subsection (a)—

9 (A) in the first sentence by striking “an-
10 nual”; and

11 (B) by striking “section 1105(a)(29)” and
12 inserting “section 1105(a)(28)”;

13 (2) in subsection (e)—

14 (A) in the first sentence by striking “one
15 or” before “years”;

16 (B) in the second sentence by striking “a
17 subsequent year” and inserting “for a subse-
18 quent 2-year period”; and

19 (C) in the third sentence by striking
20 “three” and inserting “four”.

21 (e) PILOT PROJECTS FOR PERFORMANCE BUDGET-
22 ING.—Section 1119 of title 31, United States Code, is
23 amended—

24 (1) in paragraph (1) of subsection (d), by strik-
25 ing “annual” and inserting “biennial”; and

1 (2) in subsection (e), by striking “annual” and
2 inserting “biennial”.

3 (f) STRATEGIC PLANS.—Section 2802 of title 39,
4 United States Code, is amended—

5 (1) is subsection (a), by striking “September
6 30, 1997” and inserting “September 30, 2000”;

7 (2) in subsection (b), by striking “at least every
8 three years” and inserting “at least every 4 years”;

9 (3) by striking “five years forward” and insert-
10 ing “six years forward”; and

11 (4) in subsection (c), by inserting a comma
12 after “section” the second place it appears and in-
13 serting “including a strategic plan submitted by
14 September 30, 1997 meeting the requirements of
15 subsection (a)”.

16 (g) PERFORMANCE PLANS.—Section 2803(a) of title
17 39, United States Code, is amended—

18 (1) in the matter before paragraph (1), by
19 striking “an annual” and inserting “a biennial”;

20 (2) in paragraph (1), by inserting after “pro-
21 gram activity” the following: “for both years 1 and
22 2 of the biennial plan”;

23 (3) in paragraph (5), by striking “and” after
24 the semicolon;

1 (4) in paragraph (6), by striking the period and
2 inserting “; and”; and

3 (5) by adding after paragraph (6) the following:

4 “(7) cover a 2-year period beginning with the
5 first fiscal year of the next biennial budget cycle.”.

6 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—
7 Section 301(d) of the Congressional Budget Act (2 U.S.C.
8 632(d)) is amended by adding at the end “Each committee
9 of the Senate or the House of Representatives shall review
10 the strategic plans, performance plans, and performance
11 reports, required under section 306 of title 5, United
12 States Code, and sections 1115 and 1116 of title 31,
13 United States Code, of all agencies under the jurisdiction
14 of the committee. Each committee may provide its views
15 on such plans or reports to the Committee on the Budget
16 of the applicable House.”.

17 (i) EFFECTIVE DATE.—

18 (1) IN GENERAL.—The amendments made by
19 this section shall take effect on March 1, 2000.

20 (2) AGENCY ACTIONS.—Effective on and after
21 the date of enactment of this Act, each agency shall
22 take such actions as necessary to prepare and sub-
23 mit any plan or report in accordance with the
24 amendments made by this Act.

1 **SEC. 9. BIENNIAL APPROPRIATIONS BILLS.**

2 (a) IN GENERAL.—Title III of the Congressional
3 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended
4 by adding at the end the following:

5 “CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS

6 “SEC. 317. It shall not be in order in the House of
7 Representatives or the Senate in any odd-numbered year
8 to consider any regular bill providing new budget authority
9 or a limitation on obligations under the jurisdiction of any
10 of the subcommittees of the Committees on Appropria-
11 tions for only the first fiscal year of a biennium, unless
12 the program, project, or activity for which the new budget
13 authority or obligation limitation is provided will require
14 no additional authority beyond 1 year and will be com-
15 pleted or terminated after the amount provided has been
16 expended.”.

17 (b) AMENDMENT TO TABLE OF CONTENTS.—The
18 table of contents set forth in section 1(b) of the Congres-
19 sional Budget and Impoundment Control Act of 1974 is
20 amended by adding after the item relating to section 313
21 the following new item:

“Sec. 317. Consideration of biennial appropriations bills.”.

22 **SEC. 10. REPORT ON TWO-YEAR FISCAL PERIOD.**

23 Not later than 180 days after the date of enactment
24 of this Act, the Director of OMB shall—

1 (1) determine the impact and feasibility of
2 changing the definition of a fiscal year and the
3 budget process based on that definition to a 2-year
4 fiscal period with a biennial budget process based on
5 the 2-year period; and

6 (2) report the findings of the study to the Com-
7 mittees on the Budget of the House of Representa-
8 tives and the Senate.

9 **SEC. 11. EFFECTIVE DATE.**

10 (a) IN GENERAL.—Except as provided in sections 8
11 and 10 and subsection (b), this Act and the amendments
12 made by this Act shall take effect on January 1, 2001,
13 and shall apply to budget resolutions and appropriations
14 for the biennium beginning with fiscal year 2002.

15 (b) AUTHORIZATIONS FOR THE BIENNIUM.—For
16 purposes of authorizations for the biennium beginning
17 with fiscal year 2002, the provisions of this Act and the
18 amendments made by this Act relating to 2-year author-
19 izations shall take effect January 1, 2000.

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