106TH CONGRESS 1ST SESSION

# S. 952

To expand an antitrust exemption applicable to professional sports leagues and to require, as a condition of such an exemption, participation by professional football and major league baseball sports leagues in the financing of certain stadium construction activities, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

May 4, 1999

Mr. Specter introduced the following bill; which was read twice and referred to the Committee on the Judiciary

## A BILL

To expand an antitrust exemption applicable to professional sports leagues and to require, as a condition of such an exemption, participation by professional football and major league baseball sports leagues in the financing of certain stadium construction activities, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Stadium Financing
- 5 and Franchise Relocation Act of 1999".

1	SEC. 2. EXPANSION, MODIFICATION, AND CLARIFICATION
2	OF ANTITRUST EXEMPTIONS.
3	(a) Definitions.—Section 5 of Public Law 87–331,
4	commonly known as the "Sports Broadcasting Act" (15
5	U.S.C. 1295) is amended to read as follows:
6	"SEC. 5. DEFINITIONS.
7	"In this Act:
8	"(1) Antitrust laws.—The term 'antitrust
9	laws'—
10	"(A) means antitrust laws, as that term is
11	defined in section 1 of the Clayton Act (15
12	U.S.C. 12); and
13	"(B) includes antitrust Acts, as that term
14	is defined in section 4 of the Federal Trade
15	Commission Act (15 U.S.C. 44).
16	"(2) Construction.—With respect to a play-
17	ing facility, the term 'construction' means the con-
18	struction of a playing facility that is not in existence
19	at the commencement of the construction.
20	"(3) Local Governmental Entity.—The
21	term 'local governmental entity' means—
22	"(A) a State; or
23	"(B) a county, city or other unit of local
24	government.
25	"(4) Person.—The term 'person' means any
26	individual, partnership, corporation, or unincor-

1	porated association, or any combination or associa-
2	tion thereof.
3	"(5) Playing facility.—The term 'playing fa-
4	cility' means a stadium or ballpark designed to seat
5	a minimum of 35,000 spectators.
6	"(6) Renovation.—With respect to a playing
7	facility, the term 'renovation' means the renovation
8	of an existing playing facility.
9	"(7) Sponsored telecasting.—The term
10	'sponsored telecasting'—
11	"(A) except as provided in subparagraph
12	(B), includes all over-the-air, cable and satellite
13	transmissions; and
14	"(B) does not include pay-per-view broad-
15	casts.".
16	(b) Expansion, Modification, and Clarification
17	OF EXEMPTIONS.—The first section of Public Law 87–
18	331, commonly known as the "Sports Broadcasting Act"
19	(15 U.S.C. 1291) is amended to read as follows:
20	"SECTION 1. EXEMPTIONS FROM ANTITRUST LAWS OF
21	AGREEMENTS COVERING THE TELECASTING
22	OF SPORTS CONTESTS, THE COMBINING OF
23	PROFESSIONAL FOOTBALL LEAGUES AND
24	THE RELOCATION OF SPORTS FRANCHISES.
25	"(a) Exemptions.—

- 1 "(1) IN GENERAL.—Subject to subsection (b), 2 the antitrust laws shall not apply to any joint agree-3 ment described in paragraph (2).
  - "(2) Joint agreements described in this paragraph is a joint agreement—
    - "(A) by or among persons engaging in or conducting the organized professional team sports of football, baseball, basketball, or hockey, by which any league of clubs participating in that professional sport sells or otherwise transfers all or any part of the rights of the member clubs of that league in the sponsored telecasting of the games of that professional sport that are engaged in or conducted by those member clubs;
    - "(B) by which the member clubs of 2 or more professional football leagues described in section 501(c)(6) of the Internal Revenue Code of 1986 and that are exempt from taxation under section 501(a) of the Internal Revenue Code of 1986 combine their operations in an expanded single league that is exempt from income tax by reason of such section 501(a), if that agreement—

1	"(i) increases the number of profes-
2	sional football clubs operating; and
3	"(ii) contains provisions that are di-
4	rectly relevant to the combination of oper-
5	ations for such an expanded single league;
6	or
7	"(C) by which any league of clubs partici-
8	pating in a professional sport referred to in
9	subparagraph (A) denies a member club the
10	right to transfer the location of the franchise of
11	that member club.
12	"(b) Conditions on Exemptions.—
13	"(1) In general.—The exemption under sub-
14	section (a) for a joint agreement described in sub-
15	section (a)(2)(A) shall apply, with respect to a foot-
16	ball league or major league baseball league only if
17	the league of football or major league baseball clubs
18	involved—
19	"(A) agrees—
20	"(i) to meet the requirement under
21	paragraph (2);
22	"(ii) not later than 90 days after the
23	date of enactment of the Stadium Financ-
24	ing and Franchise Relocation Act of 1999,
25	to establish a special trust fund into which

the league will deposit an amount equal to 10 percent of the amounts received under that joint agreement for the sale or transfer of the rights in sponsored telecasting of the games of the professional sport of that league in the United States, on the condition that any funds in the trust fund that are not obligated during the 10-year period beginning on the date on which those funds are deposited in that trust fund shall be withdrawn from that trust fund and treated as gross revenues of the league;

"(iii) to use the amounts in the trust fund established under clause (ii) only for financing, in accordance with this section, the construction or renovation of playing facilities from which games of the teams of that league will be televised; and

"(iv) to make available to a local governmental entity, upon request of that entity, from the amounts in the trust fund established under clause (ii), assistance for the cost of the construction or renovation of playing facilities to be used by a member club in that league (if that construc-

1	tion or renovation was not completed prior
2	to the date of introduction of the Stadium
3	Financing and Franchise Relocation Act of
4	1999), up to a maximum of one-half of
5	that cost, if—
6	"(I) the local governmental entity
7	makes a commitment, under a lease
8	or other written agreement entered
9	into between the member club in-
10	volved and the local governmental en-
11	tity, to provide funds in an amount
12	equal to at least one-half of the
13	amount of funds to be provided for
14	that purpose by the league; and
15	"(II) the amounts requested by
16	the local governmental entity are
17	available or become available for obli-
18	gation from the trust fund established
19	under clause (ii); and
20	"(B) not later than the date specified in
21	subparagraph (A)(ii), notifies the Attorney Gen-
22	eral that the league will establish a trust fund
23	in accordance with subparagraph (A).
24	"(2) Additional requirement.—If a league
25	establishes a trust fund under paragraph (1)(A), as

a condition to receiving an exemption under sub-1 2 section (a)(2)(A), the league shall exclude the 3 amounts deposited in the trust fund from designa-4 tion as defined gross revenues of the league, or as 5 any other similar designation that describes revenues 6 that are to be shared by the member clubs or the 7 players of the league. 8

### "(3) Major league baseball.—

- "(A) IN GENERAL.—The requirements of paragraphs (1) and (2) shall apply to a league of major league baseball clubs in the same manner as they apply to a league of professional football clubs.
- "(B) OTHER EXEMPTIONS.—Nothing in this subsection is intended to affect any exemption from the antitrust laws that may apply to major league baseball with respect to activities that are not covered under this Act.".

### (c) Technical and Conforming Amendments.—

- (1) Area telecasting restriction limita-TION.—Section 2 of Public Law 87–331, commonly known as the "Sports Broadcasting Act" (15 U.S.C. 1292) is amended—
- (A) by striking "Sec. 2. Section" and in-24 25 serting the following:

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1	"SEC. 2. AREA TELECASTING RESTRICTION LIMITATION.
2	"Section"; and
3	(B) by striking "described in the first sen-
4	tence of such section" and inserting "described
5	in subsection (a)(2) of that section".
6	(2) Intercollegiate and interscholastic
7	FOOTBALL CONSENT LIMITATIONS.—Section 3 of
8	Public Law 87–331, commonly known as the
9	"Sports Broadcasting Act" (15 U.S.C. 1293) is
10	amended by striking "Sec. 3. The first sentence of
11	section 1 of this Act" and inserting the following:
12	"SEC. 3. INTERCOLLEGIATE AND INTERSCHOLASTIC FOOT-
13	BALL CONSENT LIMITATIONS.
14	"The exemption under section 1(a)".
15	(3) Statutory Construction.—Section 4 of
16	Public Law 87–331, commonly known as the
17	"Sports Broadcasting Act" (15 U.S.C. 1293) is
18	amended by striking "Sec. 4. Nothing" and insert-
19	ing the following:
20	"SEC. 4. STATUTORY CONSTRUCTION.
21	"Nothing".

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