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Vol. 146

WASHINGTON, WEDNESDAY, FEBRUARY 16, 2000

No. 15

## Senate

The Senate was not in session today. Its next meeting will be held on Tuesday, February 22, 2000, at 11 a.m.

## House of Representatives

WEDNESDAY, FEBRUARY 16, 2000

The House met at 10 a.m.

The Reverend Dr. Ronald F. Christian, Lutheran Social Services, Fairfax, Virginia, offered the following prayer:

Almighty God, in this moment of silence and reflection, we acknowledge Your presence. The Psalmist reminds us that You hear the prayers of all people, the rich and the poor, the mighty and the weak, the hopeful and the discouraged. And, that before You all words are the same, all petitions are known and all needs are recognized.

O God, we believe it is Your will to bring us all together in a single peace. So, therefore our simple prayer this day is, that we will show mercy, as we would want mercy shown, that we will care about others, as we would be cared about, that we will give love as we would want love to be given, and that we will be patient as we request patience to be provided to us. Amen.

### THE JOURNAL

The SPEAKER. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

Mr. McDERMOTT. Mr. Speaker, pursuant to clause 1, rule I, I demand a vote on agreeing to the Speaker's approval of the Journal.

The SPEAKER. The question is on the Chair's approval of the Journal.

The question was taken; and the Speaker announced that the ayes appeared to have it.

Mr. McDERMOTT. Mr. Speaker, I object to the vote on the ground that a

quorum is not present and make the point of order that a quorum is not present.

The SPEAKER. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 354, nays 46, not voting 34, as follows:

[Roll No. 22]

YEAS—354

Abercrombie  
Ackerman  
Allen  
Andrews  
Archer  
Armey  
Baca  
Bachus  
Baker  
Baldwin  
Ballenger  
Barcia  
Barr  
Barrett (NE)  
Barrett (WI)  
Bartlett  
Bass  
Bateman  
Becerra  
Bentsen  
Bereuter  
Berkley  
Berman  
Berry  
Biggert  
Bilirakis  
Blagojevich  
Bliley  
Blumenauer  
Blunt  
Boehlert  
Bonilla  
Bonior  
Bono  
Boswell  
Boucher  
Boyd  
Brady (TX)

Brown (FL)  
Bryant  
Burr  
Burton  
Buyer  
Calvert  
Camp  
Canady  
Cannon  
Capuano  
Cardin  
Carson  
Castle  
Chabot  
Chambliss  
Clayton  
Clement  
Coble  
Coburn  
Collins  
Combest  
Condit  
Conyers  
Cook  
Cox  
Coyne  
Cramer  
Crowley  
Cubin  
Cummings  
Cunningham  
Davis (FL)  
Davis (IL)  
Davis (VA)  
Deal  
DeGette  
Delahunt  
DeLauro

DeLay  
DeMint  
Deutsch  
Diaz-Balart  
Dickey  
Dicks  
Dingell  
Dixon  
Doggett  
Dooley  
Doolittle  
Dreier  
Duncan  
Dunn  
Edwards  
Ehlers  
Ehrlich  
Emerson  
Engel  
Eshoo  
Evans  
Everett  
Ewing  
Farr  
Fattah  
Fletcher  
Foley  
Forbes  
Fowler  
Frank (MA)  
Franks (NJ)  
Frelinghuysen  
Frost  
Gallegly  
Ganske  
Gekas  
Gilchrest  
Gilman

Gonzalez  
Goode  
Goodlatte  
Goodling  
Gordon  
Goss  
Granger  
Green (TX)  
Green (WI)  
Greenwood  
Hall (OH)  
Hall (TX)  
Hansen  
Hastings (FL)  
Hastings (WA)  
Hayes  
Hayworth  
Herger  
Hill (IN)  
Hilleary  
Hinchey  
Hinojosa  
Hobson  
Hoefel  
Hoekstra  
Holden  
Holt  
Hooley  
Horn  
Hostettler  
Houghton  
Hoyer  
Hunter  
Hyde  
Inslee  
Isakson  
Istook  
Jackson (IL)  
Jackson-Lee  
(TX)  
Jefferson  
Jenkins  
John  
Johnson (CT)  
Johnson, E. B.  
Johnson, Sam  
Jones (NC)  
Kanjorski  
Kaptur  
Kasich  
Kelly  
Kennedy

Kildee  
Kilpatrick  
Kind (WI)  
King (NY)  
Kingston  
Klecza  
Knollenberg  
Kolbe  
Kuykendall  
LaHood  
Lampson  
Lantos  
Largent  
Larson  
Latham  
LaTourette  
Lazio  
Leach  
Lee  
Levin  
Lewis (CA)  
Lewis (GA)  
Lewis (KY)  
Linder  
Lipinski  
Lofgren  
Lucas (KY)  
Lucas (OK)  
Luther  
Maloney (CT)  
Maloney (NY)  
Manzullo  
Markey  
Mascara  
Matsui  
McCarthy (MO)  
McCarthy (NY)  
McCrery  
McGovern  
McHugh  
McInnis  
McIntosh  
McIntyre  
McKeon  
McKinney  
Meehan  
Meek (FL)  
Menendez  
Metcalfe  
Mica  
Millender  
McDonald

Miller (FL)  
Miller, Gary  
Miller, George  
Minge  
Mink  
Moakley  
Mollohan  
Moran (KS)  
Moran (VA)  
Morella  
Murtha  
Nadler  
Napolitano  
Neal  
Nethercutt  
Ney  
Northup  
Norwood  
Nussle  
Obey  
Olver  
Ortiz  
Ose  
Oxley  
Packard  
Pallone  
Pascrell  
Pastor  
Paul  
Payne  
Pease  
Pelosi  
Peterson (PA)  
Petri  
Phelps  
Pickering  
Pitts  
Pombo  
Pomeroy  
Porter  
Portman  
Price (NC)  
Pryce (OH)  
Quinn  
Radanovich  
Rahall  
Rangel  
Regula  
Reyes  
Reynolds  
Riley

□ This symbol represents the time of day during the House proceedings, e.g., □ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



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H457

Rivers	Shimkus	Thornberry
Rodriguez	Shows	Thune
Roemer	Shuster	Thurman
Rogers	Simpson	Toomey
Rohrabacher	Sisisky	Towns
Ros-Lehtinen	Skeen	Trafficant
Rothman	Skelton	Turner
Roukema	Smith (MI)	Upton
Roybal-Allard	Smith (NJ)	Velazquez
Rush	Smith (TX)	Vitter
Ryan (WI)	Smith (WA)	Walden
Ryun (KS)	Souder	Walsh
Salmon	Spence	Wamp
Sanchez	Spratt	Watkins
Sanders	Stabenow	Watt (NC)
Sandlin	Stark	Watts (OK)
Sawyer	Stearns	Waxman
Saxton	Stump	Weiner
Scarborough	Stupak	Weldon (FL)
Schakowsky	Sununu	Weldon (PA)
Scott	Sweeney	Wexler
Sensenbrenner	Talent	Whitfield
Serrano	Tancredo	Wicker
Sessions	Tanner	Wilson
Shadegg	Tauscher	Wise
Shaw	Tauzin	Wolf
Shays	Taylor (NC)	Woolsey
Sherman	Terry	Wynn
Sherwood	Thomas	Young (FL)

## NAYS—46

Aderholt	Hill (MT)	Sabo
Billbray	Hilliard	Schaffer
Borski	Hulshof	Slaughter
Brady (PA)	Klink	Stenholm
Clyburn	Kucinich	Strickland
Costello	LaFalce	Taylor (MS)
Crane	LoBiondo	Thompson (CA)
English	McDermott	Thompson (MS)
Etheridge	McNulty	Udall (CO)
Filner	Meeks (NY)	Udall (NM)
Ford	Moore	Visclosky
Gibbons	Oberstar	Waters
Gillmor	Peterson (MN)	Weller
Gutierrez	Pickett	Wu
Gutknecht	Ramstad	
Hefley	Rogan	

## NOT VOTING—34

Baird	Danner	Myrick
Baldacci	DeFazio	Owens
Barton	Doyle	Royce
Bishop	Fossella	Sanford
Boehner	Gejdenson	Snyder
Brown (OH)	Gephardt	Tiahrt
Callahan	Graham	Tierney
Campbell	Hutchinson	Vento
Capps	Jones (OH)	Weygand
Chenoweth-Hage	Lowey	Young (AK)
Clay	Martinez	
Cooksey	McCollum	

□ 1028

So the Journal was approved.

The result of the vote was announced as above recorded.

## PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore (Mr. LATOURETTE). Will the gentleman from Ohio (Mr. PORTMAN) come forward and lead the House in the Pledge of Allegiance.

Mr. PORTMAN led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

## REMOVAL OF NAME OF MEMBER AS COSPONSOR OF HOUSE RESOLUTION 396

Mr. ABERCROMBIE. Mr. Speaker, I ask unanimous consent that my name be removed as a cosponsor of House Resolution 396.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Hawaii?

There was no objection.

## ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. The Chair will entertain 15 one-minutes on each side.

## SOCIAL SECURITY EARNINGS LIMIT

(Mr. GIBBONS asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. GIBBONS. Mr. Speaker, Benjamin Franklin once said that when people "are employed, they are best contented." Unfortunately, our Government right now is denying contentment to millions of seniors who want to work but cannot because of the Social Security earnings limit.

Because of this earnings limit, seniors who work are being stripped of their Social Security benefits, the very Social Security benefits that they have spent their adult life earning and paying for with their own money. They are being penalized \$2 for every \$1 they earn if they choose to keep working. This is nonsense. It is wrong. And it must end.

Fortunately, the Republicans here in the House are supporting a plan that would give relief to the millions of seniors who are burdened by the earnings limit. We understand that senior citizens who choose to work should not have to put their Social Security benefits at risk.

Senior citizens can and do make lasting contributions in the workforce, and they should not be denied that right. The time has come to put an end to the Social Security earnings limit and tell our working citizens that we do not think they should be punished for having a job.

## AFFORDABLE PRESCRIPTION DRUGS IN AMERICA

(Mr. BONIOR asked and was given permission to address the House for 1 minute.)

Mr. BONIOR. Mr. Speaker, the discharge petition drive that is being launched today is strong medicine, and it is the right prescription for American families.

But do not take my word for it. Just ask Sue Darling, who is a constituent of mine in Port Huron, Michigan.

Mrs. Darling suffers from Parkinson's Disease and other illnesses. In fact, before her husband died last year, they spent 60 percent of their income on the medicine that they both needed.

The cost of filling three prescriptions Mrs. Darling needs just for her emphysema alone comes to more than \$300 per month. That is \$300 for three prescriptions.

She has Medigap coverage, but it is exhausted after three months.

Mrs. Darling is at the point now where she would beg her physician for free samples of the inhalers that she needs. That is why we are jump-starting the debate over affordable prescription drugs in this country.

The chance to craft a sensible solution, we are not asking for anything more than that.

Lord knows Americans like Mrs. Darling deserve nothing less.

□ 1030

## LET US GIVE SENIORS RELIEF FROM SOCIAL SECURITY EARNINGS LIMIT

(Mr. PITTS asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. PITTS. Mr. Speaker, Thomas Edison once said, there is no substitute for hard work. I think most of us in the chamber could agree with that. There is no substitute for the feeling of satisfaction after a hard day's work. Too often, work is something that many people take for granted. But one group of people who do not take work for granted is our seniors. Because of the Social Security earnings limit, working seniors can literally not afford to take work for granted. Because of the Social Security earnings limit, millions of working seniors are stripped of their Social Security benefits. Their crime is employment. Because they have a job, the government takes away the Social Security benefits that they have spent a lifetime earning.

This is wrong. This is not fair. Last week, the House took the first step in giving relief to married couples who pay tax penalties because they are married. Now it is time to give relief to seniors who are penalized because they work. Let us all join together and give seniors relief from the Social Security earnings limit.

## SENIORS DESERVE TO PAY LESS FOR PRESCRIPTION DRUGS

(Mr. CUMMINGS asked and was given permission to address the House for 1 minute.)

Mr. CUMMINGS. Mr. Speaker, we have a health crisis in this Nation. Our seniors are being priced out of the prescription drugs that help keep them alive and allow them to live healthy lives. I submit that after a lifetime of service to family and community, our seniors deserve to pay less. They deserve to pay less than customers of drug companies who receive discounts because they have market power. But more importantly, they deserve to pay less than that which is paid for drugs used by animals. Today I am releasing a government reform minority study of my district in Maryland which reveals that drug manufacturer prices are twice as high for humans than for animals, and these price differentials cannot be justified by quality differences.

or research costs. Now is the time to act. I urge my colleagues to end this discrimination by supporting a comprehensive benefit for all Medicare beneficiaries.

#### RECOGNIZING UNIVERSITY OF UTAH ON ITS 150TH ANNIVERSARY

(Mr. COOK asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. COOK. Mr. Speaker, I rise today in order to recognize the University of Utah's 150th anniversary. On February 28, 1850, the Utah State Assembly ordained the University of the State of Deseret, better known today as the University of Utah. Since its creation, the University of Utah has conferred over 180,000 degrees, making it the State's most profuse provider of higher education. In addition to its educational excellence, the university is also a leader in cultural, social, scientific, economic, medical and artistic contributions.

I would like to take this time to honor the faculty, staff, and students of the University of Utah for enriching the great State of Utah and the Nation. Today with undergraduate and graduate enrollment nearing 26,000 and students representing all 29 counties, all 50 States, and 102 foreign countries, I am proud to say that the University of Utah is indeed a diverse population bringing together great ideas. I know this because my wife and I both graduated from The U in 1969. We are proud to be part of the university's educational excellence, and I am honored to speak on its 150th anniversary.

#### ON INTERNATIONAL CHILD ABDUCTION

(Mr. LAMPSON asked and was given permission to address the House for 1 minute.)

Mr. LAMPSON. Mr. Speaker, today I begin a series of 1-minutes that recognize the enormous problem this Nation has with children who have been abducted internationally. Last week I met with six parents from across the country whose children have been taken from them and are being held in foreign countries. I had the opportunity to sit down with them, to look into their eyes and to hear their stories. And the pain that they experience on a daily basis is heart wrenching.

There are 10,000 American children who have been taken to foreign countries; and it is time for Congress, the media, and the American people to focus their attention on these children and bring them home to their rightful parents. These stories are about families, about reuniting children and parents. When we look at a globe, we may see boundaries; but when it comes to reuniting families, we must know no boundaries.

Tomorrow I will tell the story of Saif Ahmed, a young boy from my home-

town who was abducted by his father and is now being illegally held in Egypt. The meetings last week and the 1-minute addresses that will tell the story of these international abductions are just the first steps in what will be an ongoing dialogue with the American people to bring our children home.

#### CENSUS 2000

(Mr. MILLER of Florida asked and was given permission to address the House for 1 minute.)

Mr. MILLER of Florida. Mr. Speaker, the census is just weeks away. In fact, in remote regions of our Nation such as Alaska, the enumeration has already begun. Next month, 119 million households will receive their census forms in the mail. One of the most important tools the bureau is using to promote returning census forms is called the Census in the Schools project, which strives to help students learn what a census is and why it is important to them, their families, and the community; increase participation in the census 2000; to galvanize students, teachers, and families to support the census; and to recruit teachers and parents to work as census takers and in other support jobs.

I have participated in several of these census in the schools programs in my district and here in the District of Columbia. I can say firsthand that the children get enthusiastic about supporting the census and getting their parents to return the forms. I encourage all my colleagues, both Democrats and Republicans, to conduct a census in the schools program in their district to promote this vital, important civic responsibility.

#### IT IS TIME TO DUMP THE TAX CODE

(Mr. TRAFICANT asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. TRAFICANT. Mr. Speaker, our Tax Code costs us \$140 billion a year. There are over 200 forms. All our income, savings, education, and investments are taxed. Even business taxes are passed on to us. We are even taxed for marital sex. Beam me up. It is time to pass a flat national retail sales tax, 15 percent. No more income taxes, no more taxes on savings, no more forms, no more deadlines, no more accountants, no more lawyers, no more receipts, no more Internal Revenue Service. It is time, ladies and gentlemen of Congress.

I yield back this Communist, un-American Tax Code by saying to both parties: tax this.

#### SIGN THE PRESCRIPTION DRUG DISCHARGE PETITION

(Mr. UDALL of New Mexico asked and was given permission to address

the House for 1 minute and to revise and extend his remarks.)

Mr. UDALL of New Mexico. Mr. Speaker, today Members of this Chamber will have the opportunity to sign the prescription drug discharge petition that will bring this issue to the floor of this body. Members will have to decide, will they help the people of their districts or continue the price discrimination of the big drug companies?

Many New Mexicans have told me how the high cost of prescription drugs affects their lives. One of my constituents, Suzette Binder of Santa Fe, wrote to me:

We are crippled financially because of diabetic pill costs for which there is no generic brand. We live in retirement on the same money we had 10 years ago. But the money goes like the wind and drug costs are one of the major causes. Do what you can.

Mr. Speaker, during the January recess, I heard from many people that expressed similar sentiments to me. I firmly believe widespread price discrimination is wrong.

I urge my colleagues on both sides of the aisle to sign the petition. No one in America should ever have to decide between needed medication and food.

#### HOUSE IS WORKING TO ELIMINATE MARRIAGE TAX PENALTY AND SENIOR EARNINGS PENALTY

(Mr. WELLER asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. WELLER. Mr. Speaker, this House is making progress. This past week we passed legislation to address what I consider to be the most unfair aspect of the Tax Code, the marriage tax penalty suffered by 25 million married working couples who pay \$1,400 on average in higher taxes just because they are married.

Later on today in the Committee on Ways and Means, we are going to move legislation that eliminates the earnings penalty on senior citizens who are on Social Security who need to continue working or who want to continue working and right now they are punished. In fact, \$2 out of \$3 of their Social Security benefits if they earn more than \$17,000 are taxed and taken away just because they want to work. That is wrong. That is what that is all about. We want to bring fairness to the Tax Code. That is why we worked to eliminate the marriage tax penalty.

My hope is our friends in the Senate will join with us. My hope is those on the other side of the aisle will join with us and make it a bipartisan effort to eliminate the marriage tax penalty and to eliminate the earnings penalty on our senior citizens. It is all about fairness.

# IT IS TIME TO PROVIDE RELIEF FOR SENIORS FROM THE HIGH COST OF PRESCRIPTION DRUGS

(Mr. ALLEN asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. ALLEN. Mr. Speaker, from Maine to California, seniors cannot afford to buy the medicines that their doctors tell them they have to take. Why? Because the pharmaceutical industry engages in widespread price discrimination against seniors. Seniors pay twice as much as the drug companies' best customers. They pay 70 percent more than Canadians and 100 percent more than Mexicans. They are discriminated against. In short, the most profitable industry in the country is charging the highest prices in the world to people who can least afford it.

Today, we Democrats are signing a discharge petition to bring two bills to the floor, one bill to give all seniors a discount and the second bill to provide universal prescription drug coverage on Medicare. It is time to act. We should act now, sign the discharge petition and give our seniors some relief.

## REPUBLICANS STAND FIRM ON BUDGET PRIORITIES

(Mr. KINGSTON asked and was given permission to address the House for 1 minute.)

Mr. KINGSTON. Mr. Speaker, we are continuing right now the very important budget negotiation process. One thing that the Republican Party stands firm on is that we have to meet our Social Security/Medicare obligations. Last year our budget's first priority was to put aside \$1.9 trillion for Social Security and Medicare. The second step is debt reduction. Last year, we put aside \$2 trillion for debt reduction. And then after those three things have happened, and only after those three things happened, was there a trigger for tax relief. This year we passed the marriage tax penalty because it is not fair that if you live with each other you pay less taxes than if you are married. We passed that out of the House. We hope the Senate will pass it, and we hope the President will not veto it as he already has promised to do.

But the second part of that tax relief for tax fairness is to say to a senior, if you are working, you should not be penalized on your Social Security, because people are living longer, the needs are greater, and people need to work and want to work. It is healthy. There are lots of benefits to it. But if they do make this decision, they should not be penalized under Social Security.

The Republican Party will be having this bill in committee today. I hope we get it on the floor soon and pass it so that the Senate can.

□ 1045

# MAKE PRESCRIPTION MEDICINE AFFORDABLE AND ACCESSIBLE

(Ms. DELAURO asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. DELAURO. Mr. Speaker, our seniors face skyrocketing prices for prescription drugs. Many of my constituents have written to me about having to choose between buying food and paying for the life-saving medicines that they need. For millions of seniors, a prescription drug benefit is the difference between getting the medicine they need for healthy, independent lives, and pain and suffering. For those who are skipping meals or missing rent payments, a prescription drug benefit is a necessity that would bring dignity to their lives.

I urge my colleagues today to sign the petitions at the desk to allow a debate on proposals that would end price discrimination and provide a prescription drug benefit for all seniors. We have an historic opportunity to make medicine affordable and accessible. We could do this in a heartbeat if the Republican leadership would allow debate on this floor.

Modern science has blessed us with many wonderful new medicines, but if seniors cannot afford them, these medicines are of little use. I implore my colleagues, sign the petitions at the desk. Begin substantive discussion on how to make prescription drugs affordable to the people who need them.

## PRESCRIPTION DRUG BENEFIT NEEDED NOW

(Mrs. THURMAN asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Mrs. THURMAN. Mr. Speaker, today we have heard about the 24 million people we supposedly helped last week. Well, let us talk about the 39 million people we could help that are under Medicare.

Let me just explain to you that this is a dollars and cents issue for us. We are grappling with the trust fund on Medicare and making sure that the expenses are kept down. Well, there is one way you can do that, and the one way you can do that is to make sure that seniors get their prescription drugs.

Let me just give you an example of what somebody wrote to me in my district. "My mom and dad do not have prescription drugs coverage, therefore must pay full price for all of their drugs. Mom has been cutting her cholesterol pill, Zocor, in half, so it will last two months. The pharmacist says they will not be effective and she is endangering her health. The prescription drug went from \$80.49 at the beginning of last year to \$95.99."

What do you think the cost of this is when this woman ends up in the hos-

pital because she cannot take the medicine that is going to keep her healthy?

We need to make sure Members are signing this discharge petition so we can have an honest debate on this floor to help the 39 million people, and that number is growing.

## AMERICA NEEDS A PRESCRIPTION DRUG BENEFIT

(Mr. FORD asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. FORD. Mr. Speaker, I rise today to urge this Congress to take steps towards enacting a comprehensive prescription drug benefit. We have heard from so many of our colleagues why this is important, not only to their constituents, but constituents around the Nation.

Since the creation of the polio vaccine almost 50 years ago, the United States has been the engine of worldwide medical advancement. The finest doctors in the world are trained at our medical schools. Our government funds cutting-edge research at the National Institutes of Health and the Centers for Disease Control.

American pharmaceutical companies are at the forefront of innovation. American innovation in the prescription drug industry is the envy of the world. They are producing new drugs that will allow people to lead healthier, happier, and longer lives.

But in America today, those most in need of those life-sustaining and life-saving drugs frequently find themselves on buses bound for Canada to find affordable prescription drugs.

Prescription drugs are an integral part of health care, especially for seniors. But at least 13 million Medicare beneficiaries have no drug coverage at all. Seniors often have to pay three times as much for drugs than those under the age of 65. It is unfair and it is wrong.

This is an issue that is critical to the citizens of my District and my State. In 1998, Tennessee led the Nation in prescription drug use, with a per capita consumption of 40 percent above the national average.

It is time for a Medicare prescription drug benefit. I urge my colleagues to sign the discharge petition.

## PRESCRIPTION DRUG PRICES TOO HIGH FOR SENIORS

(Mr. GREEN of Texas asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. GREEN of Texas. Mr. Speaker, this Congress should have an open floor debate on legislation to help seniors afford the high cost of prescription drugs. We cannot sit on this issue any longer.

It is estimated we have 13 million seniors who do not have prescription drug coverage, and the number is increasing rapidly, almost as rapidly as

the cost of the drugs they need. These seniors worked hard and paid into the system their entire lives, but now must choose between buying their prescriptions or their groceries. Seniors tell me they have to skip their medication to make it last longer.

I recently sent out a questionnaire to constituents in my District in Houston to learn what they think Congress' priorities should be. I received many responses from seniors saying Congress must act immediately to help them with the high cost of prescription drugs.

I heard from seniors like Norma Keyes of Houston who writes, "I need help with my prescriptions. I spend over half my Social Security on prescriptions. I can't get enough money to pay for my house and taxes."

Joyce Belyeu wrote, "I am now retired after 53 years of working. I have Medicare and a supplement, but no prescription drug benefit at all. I can't afford the \$250 per month for prescription drugs, so I can not take the prescription daily. I skip days."

We need to do better, and this Congress must do it.

#### TIME TO DO RIGHT BY OUR SENIORS ON PRESCRIPTION DRUGS

(Mr. SHOWS asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. SHOWS. Mr. Speaker, I have had the opportunity to visit with many of my senior citizens to talk about the high cost of medicine.

Let me tell you about one of my constituents, Ms. Lucille Bruce. Ms. Bruce lives in Clinton, Mississippi. She enjoyed all the freedoms of being a senior citizen until she started to pay the high cost of prescription medication and had to move in with her daughter. She pays hundreds of dollars each month for prescription medicine while living on a fixed income.

Ms. Bruce told me without her daughter, she did not know how she would make it, and she wonders and is concerned about seniors who do not have the family support that she has. She often feels a burden on her daughter. She is going to have some more hospital visits, and it may result in more costs to her and her daughter.

Because of Ms. Bruce and millions of others, I am filing a discharge petition today, H.R. 664, the Prescription Drug Fairness for Seniors Act. We cannot wait; our seniors sure cannot wait. For every day of inaction there are seniors out there doing without medication.

It is time to do the right thing and make them favorite customers, just like the large HMOs and the Federal Government.

Mr. Speaker, folks like Ms. Bruce need our help.

#### PROVIDE A PRESCRIPTION DRUG BENEFIT FOR SENIORS NOW

(Mr. DOGGETT asked and was given permission to address the House for 1

minute and to revise and extend his remarks.)

Mr. DOGGETT. Mr. Speaker, when two people walk into the same pharmacy and one, who has no insurance, is forced to pay 136 percent more than the other, who is one of the pharmaceutical industry's most favored customers, something is very wrong. That something wrong is price discrimination against seniors for whom these pharmaceuticals are vital to sustain their health.

That is exactly what I found when I surveyed our local pharmacies in Austin, Texas. This occurs, not as a result of any fault on the part of the local business, but because the pharmaceutical industry discriminates against the uninsured.

Last September, I secured the first vote in this Congress to outlaw that type of price discrimination. Unfortunately, the Republican members of the Committee on Ways and Means joined with the pharmaceutical industry to block that initiative. But with today's discharge petition, we are renewing the struggle, the struggle to see that America's seniors are dealt with fairly and that they have access to prescription drugs. We must put a stop to this wrongful price discrimination.

Join us, renew the effort by signing this petition to end the discrimination against seniors.

#### CONGRESS MUST ACT ON MEDICARE PRESCRIPTION DRUG BENEFIT

(Mr. MCGOVERN asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. MCGOVERN. Mr. Speaker, the time has come to end the excuses and begin the action on providing a prescription drug benefit for all our seniors. The outrageously high cost of prescription drugs is forcing people to choose between their medicines and their groceries.

Congress must act now, because, sadly, we cannot expect the pharmaceutical industry to do the right thing and lower their prices. It is now the responsibility of this Congress to provide a comprehensive Medicare prescription drug benefit and to ensure that all Americans can afford their prescriptions. Our goal should be nothing short of a comprehensive benefit.

The Republican leadership of this Congress has dragged its feet on this issue for too long. The American people want a vote, and they want it now.

I call on my colleagues to join together and sign the discharge petition to force a vote. This leadership must act now. Our senior citizens, who have raised our families, who have worked in our factories, who have fought our wars, deserve nothing less than a comprehensive drug benefit. The excuses must end and the action must begin.

#### ACTION NEEDED NOW ON PRESCRIPTION DRUGS

(Mr. TIERNEY asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. TIERNEY. Mr. Speaker, today we have heard all stories from our constituents who have to choose between medication and food or rent. We all know that by paying higher prices than individuals anywhere else in the world, Americans are subsidizing the drugs that benefit others. We know that private prescription drug expenditures have been growing at a rate of 17 percent a year.

We do not deny the drug manufacturers, who enjoy the highest profits of any industry profits of any industry, engage in important, sometimes life-saving research that should be encouraged. But the burden should not be on the elderly and those least able to afford it.

Let us clear up one misconception now: H.R. 664 does not mandate price controls, but uses market forces such as volume buying.

The United States makes large public commitments to drug research already, through taxes and the National Institutes of Health research money. While companies in the United States generally face an effective taxation rate of about 27 percent, drug companies, through generous tax credits and benefits, were effectively taxed at roughly 16 percent. Financial encouragement of research should not be eliminated and would not be under the legislation we seek to bring to the floor.

During the 1984 Waxman-Hatch Act effort and the 1990 Medicaid debate, drug companies complained they would have to cut research, yet they subsequently contradicted themselves by expanding it instead. We merely seek to strike some balance. With the many public benefits received by the drug companies also comes some social responsibility.

#### PROVIDING FOR CONSIDERATION OF H.R. 2366, SMALL BUSINESS LIABILITY REFORM ACT OF 2000

Mr. LINDER. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 423 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

#### H. RES. 423

*Resolved*, That at any time after the adoption of this resolution the Speaker may, pursuant to clause 2(b) of rule XVIII, declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 2366) to provide small businesses certain protections from litigation excesses and to limit the product liability of nonmanufacturer product sellers. The first reading of the bill shall be dispensed with. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the chairman and ranking minority member of the Committee on the Judiciary. After general debate the bill shall be considered for

amendment under the five-minute rule. It shall be in order to consider as an original bill for the purpose of amendment under the five-minute rule the amendment in the nature of a substitute recommended by the Committee on the Judiciary now printed in the bill. The committee amendment in the nature of a substitute shall be considered as read. No amendment to the committee amendment in the nature of a substitute shall be in order except those printed in the report of the Committee on Rules accompanying this resolution. Each amendment may be offered only in the order printed in the report, may be offered only by a Member designated in the report, shall be considered as read, shall be debatable for the time specified in the report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment, and shall not be subject to a demand for division of the question in the House or in the Committee of the Whole. All points of order against the amendments printed in the report are waived. The Chairman of the Committee of the Whole may: (1) postpone until a time during further consideration in the Committee of the Whole a request for a recorded vote on any amendment; and (2) reduce to five minutes the minimum time for electronic voting on any postponed question that follows another electronic vote without intervening business, provided that the minimum time for electronic voting on the first in any series of questions shall be 15 minutes. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. Any Member may demand a separate vote in the House on any amendment adopted in the Committee of the Whole to the bill or to the committee amendment in the nature of a substitute. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommend with or without instructions.

The SPEAKER pro tempore (Mr. LATOURETTE). The gentleman from Georgia (Mr. LINDER) is recognized for 1 hour.

Mr. LINDER. Mr. Speaker, for the purpose of debate only, I yield the customary 30 minutes to the gentleman from Ohio (Mr. HALL), pending which I yield myself such time as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

Mr. Speaker, House Resolution 423 is a fair structured rule providing for consideration of H.R. 2366, the Small Business Liability Reform Act of 2000. H. Res. 423 provides one hour of general debate, equally divided and controlled by the chairman and ranking minority member of the Committee on the Judiciary. The rule makes in order the Committee on the Judiciary's amendment in the nature of a substitute now printed in the bill as an original bill for the purpose of amendment.

House Resolution 423 makes in order those amendments printed in the Committee on Rules report accompanying this resolution. These amendments may be offered only in the order printed in the report and may be offered only by a Member designated in the report.

Additionally, these amendments, may be considered as read, shall be de-

batable for the time specified in the report, equally divided and controlled by a proponent and an opponent, shall not be subject to an amendment, and cannot be divided in the House or the Committee of the Whole. The rule waives all points of order against the amendments printed in the report.

□ 1100

Mr. Speaker, the Committee on Rules has made in order three amendments offered by Democrats and one amendment offered by the majority. I want to briefly discuss the amendments that will be discussed on the floor following general debate.

First, an amendment to be offered by the gentleman from Arkansas (Mr. HUTCHINSON) would permit a court to exceed the \$250,000 cap on punitive damages if it finds by clear and convincing evidence that the defendant acted with specific intent to cause the type of harm for which action was brought.

Second, an amendment to be offered by the gentleman from Virginia (Mr. MORAN) would clarify that the term "punitive damages" does not include civil penalties, civil fines or treble damages assessed or enforced by a government agency under Federal or State statute.

Third, an amendment to be offered by the gentleman from North Carolina (Mr. WATT) to eliminate a provision in the bill which precludes Federal court jurisdiction.

Finally, the rule makes in order a comprehensive amendment that will be offered jointly by the gentleman from Michigan (Mr. CONYERS), the ranking minority member of the Committee on the Judiciary, and the gentleman from Virginia (Mr. SCOTT).

Mr. Speaker, H. Res. 423 permits the Chairman of the Committee of the Whole to postpone votes during consideration of the bill and to reduce voting time to 5 minutes on a postponed question if that vote follows a 15-minute vote.

Finally, the rule provides one motion to recommit with or without instructions, as is the right of the minority.

Mr. Speaker, with all of the accolades that have circulated in recent days as the country enters its 107th month of tremendous economic growth, I place my congratulations with the American worker. With that, we must make special recognition for the small businessman. It is these innovative, determined and resourceful employers that employ 60 percent of America's workforce and have been the engine behind the economy that has brought our Nation so much success.

However, despite their success, many small business owners still operate out of fear. But they do not fear missing a rent payment or sending a shipment late. Instead, small business owners alter their business plans, forego promising opportunities, and avoid hiring the next employee because they fear the ambiguous concept of "liability."

When I was an owner of businesses before coming to Congress, I thought it was hard enough to manage the here and now: financing, sales, and competition. Today, though, thousands of employers have to consider what could be, simply because they know that a lawyer is always waiting for them to misstep. One hit from a liability lawsuit will kill the average small business, and when that happens, they have not only lost their savings, but they have put their employees out of work and ended their dreams of building their business into an important part of the American economy.

The Small Business Liability Reform Act will end this culture of fear and return some measure of security to important decisions that come daily for the average small business owner. The bill establishes uniform liability rules that will promote fairness within the justice system, prevent frivolous lawsuits, and restore sanity to a tort system that often employs a scattershot method to liability. Specifically, the bill ensures that small businesses pay their fair share of noneconomic damages without exposing them to disproportionate penalties that threaten the viability of otherwise law-abiding businesses.

Mr. Speaker, I applaud my friend from California (Mr. ROGAN) for his hard work on this legislation which provides small businesses with a measure of stability and predictability when considering how best to direct their operations in the current legal climate. I encourage every Member to support this fair rule and the underlying bill.

Mr. Speaker, I reserve the balance of my time.

Mr. HALL of Ohio. Mr. Speaker, I yield myself such time as I may consume.

I want to thank the gentleman from Georgia (Mr. LINDER) for yielding me the customary time.

This is a restrictive rule which will allow for the consideration of H.R. 2366, which is the Small Business Liability Reform Act. As my colleague from Georgia has explained, this rule provides for 1 hour of general debate to be equally divided and controlled by the Chairman and ranking minority member of the Committee on the Judiciary.

The bill limits the punitive damages against small businesses. It also reduces liability of retailers, wholesalers, and distributors. Product liability claims are often a burden on small businesses and on product sellers. The mere threat of litigation, even if frivolous, is enough sometimes to curtail the activities of some small businesses. This bill attempts to address these and other liability-related challenges facing small businesses and product sellers.

Unfortunately, the sweeping reforms in this bill could have many negative consequences, and the President has threatened to veto if enacted in its present form.

This restrictive rule gives few opportunities to improve the bill. Under the

rule, only four amendments selected by the Committee on Rules majority may be offered on the House floor.

One of the amendments the Committee on Rules denied would have been offered by the gentlewoman from California (Ms. LOFGREN) and others. This amendment maintained the existing legal authority to hold fully accountable unethical gun dealers and the manufacturers of cheap Saturday night specials.

Mr. Speaker, too many crimes in our Nation take place with easily available guns, and we need every tool we can to end this plague of violence. That is why more than 20 cities and counties in the country are holding manufacturers and dealers liable. It is a valuable tool in the battle against gun violence.

Without the Lofgren amendment, this bill will make it more difficult for cities and counties to use this tool. The organization, Handgun Control, labeled the bill "The Gun Industry Relief Act" because it lets some manufacturers and dealers off the hook for their actions.

The Committee on Rules should have made this amendment in order so that it could be fully debated on the House floor. However, the Committee on Rules, on a 6-3 straight party-line vote rejected it. I regret that so early in the session this year the Committee on Rules is starting with restrictive rules like this.

Mr. Speaker, I yield back the balance of my time.

Mr. LINDER. Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The previous question was ordered.

The SPEAKER pro tempore (Mr. LATOURETTE). The question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. HALL of Ohio. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 223, nays 187, not voting 24, as follows:

[Roll No. 23]

YEAS—223

Aderholt	Boehert	Coble
Archer	Boehner	Coburn
Armey	Bonilla	Collins
Bachus	Bono	Combest
Baker	Boyd	Condit
Ballenger	Brady (TX)	Cook
Barr	Bryant	Cox
Barrett (NE)	Burr	Cramer
Bartlett	Burton	Crane
Barton	Buyer	Cubin
Bass	Calvert	Cunningham
Bateman	Camp	Davis (VA)
Bereuter	Canady	Deal
Biggart	Cannon	DeLay
Bilbray	Castle	DeMint
Bilirakis	Chabot	Diaz-Balart
Bliley	Chambliss	Dickey
Blunt	Chenoweth-Hage	Doolittle

Dreier	Knollenberg
Duncan	Kolbe
Dunn	Kuykendall
Ehlers	LaHood
Ehrlich	Largent
Emerson	Latham
English	LaTourette
Everett	Lazio
Ewing	Leach
Fletcher	Lewis (CA)
Foley	Lewis (KY)
Fossella	Linder
Fowler	LoBiondo
Franks (NJ)	Lucas (KY)
Frelinghuysen	Lucas (OK)
Galleghy	Manzullo
Ganske	McCrery
Gekas	McHugh
Gibbons	McInnis
Gilchrest	McIntosh
Gillmor	McKeon
Gilman	Metcalfe
Goode	Mica
Goodlatte	Miller (FL)
Goodling	Miller, Gary
Goss	Moran (KS)
Granger	Moran (VA)
Green (WI)	Nethercutt
Greenwood	Ney
Gutknecht	Northup
Hansen	Norwood
Hastings (WA)	Nussle
Hayes	Ose
Hayworth	Oxley
Hefley	Packard
Herger	Paul
Hill (MT)	Pease
Hilleary	Peterson (MN)
Hobson	Peterson (PA)
Hoekstra	Petri
Horn	Pickering
Hostettler	Pitts
Houghton	Pombo
Hulshof	Porter
Hunter	Portman
Hutchinson	Pryce (OH)
Hyde	Quinn
Isakson	Radanovich
Istook	Ramstad
Jenkins	Regula
Johnson (CT)	Reynolds
Johnson, Sam	Riley
Jones (NC)	Roemer
Kasich	Rogan
Kelly	Rogers
King (NY)	Rohrabacher
Kingston	Ros-Lehtinen

NAYS—187

Abercrombie	Dingell	Jones (OH)
Ackerman	Dixon	Kanjorski
Allen	Doggett	Kaptur
Andrews	Dooley	Kennedy
Baca	Doyle	Kildee
Baldwin	Edwards	Kilpatrick
Barcia	Engel	Kind (WI)
Barrett (WI)	Eshoo	Kleczka
Becerra	Etheridge	Klink
Bentsen	Evans	Kucinich
Berkley	Farr	LaFalce
Berman	Fattah	Lampson
Berry	Filner	Lantos
Blagojevich	Forbes	Larson
Blumenauer	Ford	Lee
Bonior	Frank (MA)	Levin
Borski	Gejdenson	Lewis (GA)
Boswell	Gephardt	Lipinski
Boucher	Gonzalez	Lofgren
Brady (PA)	Gordon	Luther
Brown (FL)	Green (TX)	Maloney (CT)
Capuano	Hall (OH)	Maloney (NY)
Cardin	Hall (TX)	Markey
Carson	Hastings (FL)	Mascara
Clayton	Hill (IN)	Matsui
Clement	Hilliard	McCarthy (MO)
Clyburn	Hinchee	McCarthy (NY)
Conyers	Hinojosa	McDermott
Costello	Hoeffel	McGovern
Coyne	Holden	McKinney
Crowley	Holt	McNulty
Cummings	Hookey	Meehan
Danner	Hoyer	Meek (FL)
Davis (FL)	Inslee	Meeks (NY)
Davis (IL)	Jackson (IL)	Menendez
DeGette	Jackson-Lee	Millender
Delahunt	(TX)	McDonald
DeLauro	Jefferson	Miller, George
Deutsch	John	Minge
Dicks	Johnson, E.B.	Mink

Moakley	Rangel	Strickland
Mollohan	Reyes	Stupak
Moore	Rivers	Tanner
Morella	Rodriguez	Tauscher
Murtha	Rothman	Thompson (CA)
Nadler	Roybal-Allard	Thompson (MS)
Napolitano	Rush	Thurman
Neal	Sabo	Tierney
Oberstar	Sanchez	Towns
Obeys	Sanders	Turner
Olver	Sandlin	Udall (CO)
Ortiz	Sawyer	Udall (NM)
Owens	Schakowsky	Velazquez
Pallone	Scott	Visclosky
Pascrell	Serrano	Waters
Pastor	Sherman	Watt (NC)
Payne	Shows	Waxman
Pelosi	Skelton	Weiner
Phelps	Slaughter	Wexler
Pickett	Smith (WA)	Wise
Pomeroy	Spratt	Woolsey
Price (NC)	Stabenow	Wu
Rahall	Stark	Wynn

NOT VOTING—24

Baird	Cooksey	McIntyre
Baldacci	DeFazio	Myrick
Bishop	Frost	Sanford
Brown (OH)	Graham	Smith (NJ)
Callahan	Gutierrez	Snyder
Campbell	Lowey	Tiahrt
Capps	Martinez	Vento
Clay	McCollum	Weygand

□ 1130

Ms. DEGETTE, Ms. RIVERS, and Messrs. FORBES, RANGEL, MINGE, CLYBURN and CUMMINGS changed their vote from "yea" to "nay."

So the resolution was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

#### GENERAL LEAVE

Mr. ROGAN. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on H.R. 2366, the legislation about to be considered.

The SPEAKER pro tempore (Mr. LATOURETTE). Is there objection to the request of the gentleman from California?

There was no objection.

#### REMOVAL OF NAME OF MEMBER AS COSPONSOR OF H.R. 2372

Mr. BARCIA. Mr. Speaker, I ask unanimous consent to have my name removed as a cosponsor of H.R. 2372.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Michigan?

There was no objection.

#### SMALL BUSINESS LIABILITY REFORM ACT OF 2000

The SPEAKER pro tempore. Pursuant to House Resolution 423 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the consideration of the bill, H.R. 2366.

□ 1131

IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the State of the Union for the



consideration of the bill (H.R. 2366) to provide small businesses certain protections from litigation excesses and to limit the product liability of nonmanufacturer product sellers, with Mr. THORNBERRY in the Chair.

The Clerk read the title of the bill.

The CHAIRMAN. Pursuant to the rule, the bill is considered as having been read the first time.

Under the rule, the gentleman from California (Mr. ROGAN) and the gentleman from Michigan (Mr. CONYERS) each will control 30 minutes.

The Chair recognizes the gentleman from California (Mr. ROGAN).

Mr. ROGAN. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I introduced the Small Business Liability Reform Act last summer, along with the gentleman from Pennsylvania (Mr. HOLDEN), the gentleman from Virginia (Mr. MORAN), and the gentleman from North Carolina (Mr. BURR) with the express intent of advancing the cause of small business owners across the Nation. Its provisions are designed to improve the fairness of the civil justice system, to enhance its predictability, and to eliminate the wasteful and excessive costs of the legal system by reducing unnecessary litigation.

In H.R. 2366, my colleagues and I have attempted to approach this goal in an incremental and pragmatic way by focusing on a few narrowly crafted reforms that have won the bipartisan support of Members in this Chamber in recent years.

This bill was crafted with an eye toward helping America's small businesses become more competitive, more profitable, and better able to resist the single greatest threat to their existence, a frivolous lawsuit that can ruin a small business overnight and crush the American dream for those men and women who are driving our Nation's economic expansion.

For the smallest of America's businesses, those with fewer than 25 full-time employees, this bill limits punitive damages that may be awarded against a small business to the lesser of three times the claimant's compensatory damages, or \$250,000. Punitive damages would be allowed in cases where the plaintiff shows by clear and convincing evidence that the defendant engaged in particularly egregious misconduct.

It is important to note that this cap on punitive damages does not cap or diminish a claimant's right to sue for both economic and noneconomic losses, such as lost wages, medical bills and pain and suffering.

Similarly, the bill provides that a small business shall be liable for noneconomic damages in proportion to their responsibility for causing a claimant's harm. As such, our bill borrows from the California model enacted overwhelmingly by referendum in 1986, which abolished joint liability for these kind of damages.

Title II of the bill provides that product sellers other than manufacturers

will be liable in product liability cases when they are responsible for the claimant's harm. Innocent sellers finally will find protection from frivolous lawsuits.

The bill would not change the current liability rules if the manufacturer is not subject to judicial process or is judgment-proof. In either of those cases, the seller would still be liable for the harm. This provision will protect innocent claimants from being left with no redress in the courts if they are harmed. It simply focuses liability on the party where it is most appropriately targeted.

Furthermore, it shields renters and lessors from being held liable for someone else's wrongful conduct simply due to product ownership.

An amendment that my good friend, the gentleman from Arkansas (Mr. HUTCHINSON), will offer later is the result of continuing discussions that began during our committee deliberations as to whether there should be some exception to the punitive damage cap when a small business defendant has acted with the intent to commit a specific harm. In that case, an exception is appropriate.

These issues are familiar to many of our colleagues. In the 104th Congress, this House passed legislation, including similar, more broadly applied punitive damage and joint liability reforms, as well as the product seller liability standard. More recently, provisions similar to the latter two were included in product liability legislation that was debated in the Senate during the 105th Congress, which the President then indicated he would sign if given the opportunity.

Further, Title II's joint liability reforms borrow from those enacted by the Congress in 1997 as part of the Volunteer Protection Act.

Mr. Chairman, this bill presented before our colleagues today is supported by the United States Chamber of Commerce, National Federation of Independent Businesses, the National Association of Manufacturers, the Association of Builders and Contractors, the National Association of Wholesale Distributors, the National Restaurant Association, and millions of small business-owning men and women around our country who are looking to Congress for fairness in the court system.

Mr. Chairman, the purpose of this legislation is to reduce needless litigation that unfairly burdens and easily can cripple small businesses with wasteful legal costs. I look forward to the support of our colleagues on this vital measure to protect every American, small business owner, from the threat of back-breaking litigation.

Mr. Chairman, I reserve the balance of my time.

Mr. CONYERS. Mr. Chairman, I yield myself such time as I may consume.

(Mr. CONYERS asked and was given permission to revise and extend his remarks.)

Mr. CONYERS. Mr. Chairman, we are now confronted with a measure that

ought to begin with the observation of the necessity for truth in labeling. The sponsors of this bill have had the courage to put small business liability, to put "small" in the title. They have been bold enough to include this phrase in the title.

The problem, of course, is on any reading of this, this measure is in no way limited to small business. Title II, which limits the liability of product sellers, contains no size limitation whatsoever. The fact that we talk about 25 employees or less ignores the simple fact that there is no constraint on the amount the business is doing in terms of revenues.

Hundreds of millions, if not billions of dollars, could be included, as we know, in financial organizations that frequently have far less than 25 employees. So this is not a small business bill.

Of course, to fundamentally limit victims' rights when it comes to dangerous products, negligence and other misconduct is, to me, going in the wrong direction, because it follows the form of other liability legislation we passed that is already going in the wrong direction.

This bill has to stand next to the class action bill that federalized most class actions; the statute of repose bill that created an 18-year limit on durable goods and machinery and equipment. And now we come up with a bill misnamed a small business bill, which puts a cap on punitive damages, limits joint and several liability and exempts a number of corporations from the doctrines of strict liability, failure to warn, and breach of an implied contract.

This is a serious move in the wrong direction. It is not just an unnecessary bill; it is moving way, way in a direction that I do not think most of the Members here, once they recognize what is in this bill, will support.

First, the bill imposes severe evidentiary restrictions and an overall cap of \$250,000 in punitive damages in every civil case against businesses with fewer than 25 employees. Collectively, these restrictions are likely to eliminate not only the incentive for seeking punitive damages but it also eliminates any realistic possibility of obtaining them. It sends exactly the wrong message to people with deliberate intent to do wrong, people who are not concerned with the considerations of safety in the workplace. They are being told it does not matter how harmful or malicious their action or behavior is, they will never be realistically subject to significant punitive damages, which erodes the whole concept of punitive damages.

When we eliminate joint and several liability for noneconomic damages, we are eliminating in those few cases the right to pain and suffering recovery and loss of life and limb that so frequently is important in the cases where those theories would apply.

This has the effect of making innocent victims bear the risk of loss when



a co-defendant is judgment-proof and would severely discriminate against seniors and women who bear the greatest portion of noneconomic damages in our society.

To take one class of defendants and relieve them of responsibility from the doctrines of strict liability, the failure to warn or breach of implied warranty, is unbelievable, leaving only a plaintiff with negligence as a cause of action.

So, in my view, the legislation is not just unnecessary, it is misleading and it is reckless and it should be turned aside.

Mr. Chairman, I reserve the balance of my time.

Mr. ROGAN. Mr. Chairman, I yield 3 minutes to the gentlewoman from New York (Mrs. KELLY).

Mrs. KELLY. Mr. Chairman, I rise today in support of this legislation which seeks to enact reasonable reforms to liability laws affecting America's small businesses. Through passage of this legislation today, this body makes clear its dedication to promoting sensible policies which acknowledge the importance of our small businesses.

As vice chairman of the Committee on Small Business, I can attest that it is the work and energy of small business enterprises that comprise a driving force behind our Nation's economy. It is essential that we continually work to ensure that they are able to operate in a free and fair marketplace.

In supporting this bill, we also make clear today our reproach for those who seek to exploit shortcomings in current liability statutes.

Approval of this measure will mark an important stride in removing the onerous and unreasonable threat of litigation which serves to stifle the growth and entrepreneurial spirit of small businesses.

Current liability law encourages many of these businesses to impose limitations on their own promise, to bypass opportunities to improve and expand. This not only conflicts fundamentally with our American character, but it is an unnecessary restraint on the livelihood of the millions of Americans who work for these businesses. This simply is not right, and this Congress ought to do what it can to change it.

I ask my colleagues to join me in doing so today, by voting in favor of this sensible reform measure.

Mr. CONYERS. Mr. Chairman, I yield 4 minutes to the gentleman from Virginia (Mr. SCOTT).

Mr. SCOTT. Mr. Chairman, I thank the gentleman from Michigan (Mr. CONYERS) for yielding me this time.

Mr. Chairman, I rise to speak in strong opposition to the Small Business Liability Reform Act and speak in support of the Conyers-Scott amendment when I speak later on.

□ 1145

Mr. Chairman, there are numerous problems with the bill. The gentleman

from Michigan (Mr. CONYERS), the ranking member and chairman to be, will be introducing that amendment later. But there are some false inferences represented in the bill's title.

The title is Small Business Liability Reform Act. While the bill purports to protect small businesses which presumably do not possess the resources to defend themselves against supposedly frivolous and costly lawsuits, the truth about the Small Business Liability Reform Act is that it rewards all businesses, big and small, with broad and sweeping legal protections when they cause personal and financial injury due to defective products.

With those parts of the bill which actually pertain to small business, the small business in this bill contains no qualifier that limits their revenues. So even billion-dollar corporations can still qualify for small business protection.

While the bill purports to constitute liability reform, the language is overbroad and covers contract law, antitrust law, trademark protection, and other areas not properly considered by the committee.

Although the Conyers/Scott amendment seeks to inject some truth in advertising into the legislation, there are other problematic provisions. For example, the bill will raise the bar for awarding punitive damages, capping the damages at a maximum of \$250,000 and making it more difficult to get punitive damages. While the proponents of caps on punitive damages claim that those caps would discourage frivolous lawsuits, those Draconian caps and arbitrary caps would actually apply to least frivolous lawsuits, those which in fact can get the larger damages.

In fact, punitive damages are rare and available only when a defendant is engaged in the worst misconduct. This bill would effectively give businesses licenses to engage in reckless behavior as long as they are willing to pay the \$250,000 price tag. Because the bill does not define a small business in terms of revenue, this may be a small price to pay for those companies who have revenues in the millions and even billions of dollars.

The bill eliminates joint and several liability for non-economic damages, thus preventing many injured persons from full compensation for their injury. This bill would preempt laws in most States where injured persons are permitted to collect damages from any of the people that are found responsible.

The rationale is that injured parties should not suffer because one or more of the wrongful actors cannot compensate them for a number of reasons. For example, that party might not even be a party to the lawsuit, they may be a foreign company, they may have gone bankrupt. And the non-economic damages, including the loss of a spouse or child, the loss of fertility, the loss of a limb, disfigurement, or chronic pain, those losses go uncompensated

when defendants cannot be held jointly responsible for non-economic damages.

Unfortunately, the burden of uncompensated non-economic loss is most likely to fall on those least likely to protect themselves: the poor, the elderly, the disabled. And because these persons make limited incomes and do not work, they are least likely to collect large sums in economic damages and, therefore, must depend on awards of non-economic loss if they are to recover any significant compensation at all.

Again, there are numerous reasons to oppose the bill, but in its entirety, the bill sets a dangerous precedent in law. It encourages corporate misconduct, endangers health and safety, and leaves injured people with little compensation for their pain and suffering.

So I ask my colleagues to vote no on this anti-consumer legislation.

Mr. ROGAN. Mr. Chairman, I yield 3 minutes to our friend and colleague, the gentleman from Pennsylvania (Mr. HOLDEN).

Mr. HOLDEN. Mr. Chairman, I am pleased to join my colleague from California in cosponsoring H.R. 2366, the Small Business Liability Reform Act of 1999.

Like the other pieces of civil justice reform legislation that have recently been enacted into Federal law, this bill departs from the comprehensive approach that advocates of broad product liability and tort reform have taken in the past.

Instead, this bill focuses on a few key specific liability issues: the exposure of small business with fewer than 25 full-time employees to joint liability for non-economic damages and punitive damages, and the exposures of retailers, wholesalers, distributors, and other non-manufacturing product sellers to product liability lawsuits for harms they did not cause.

Mr. Chairman, I have many small businesses in my Congressional district that stand to benefit greatly from this legislation. Many of these businesses have been family run for several generations, and this bill will protect them from the type of frivolous litigation that threatens their existence.

Let me emphasize that the bill we are considering here today is careful not to overreach. As I previously indicated, this is a narrowly crafted, tightly focused bill. The provisions restraining joint liability and punitive damages do not apply to civil cases that may arise from certain violations of criminal law or gross misconduct. Nor do they apply in States that elect to opt out with respect to cases brought in State court in which parties are citizens of that State.

The product seller liability provisions are strictly confined to product liability actions and protect the ability of innocent victims of defective products to fully recover damage awards which they are entitled.

Mr. Chairman, some of my colleagues who oppose this legislation might say

the bill is unnecessary. They may say this last year there were only 14 cases where punitive damages were awarded in the entire United States.

That may be true, Mr. Chairman, but it is irrelevant. It is irrelevant because it does not take into account the countless incidences where cases were filed that seek such extraordinarily high punitive damages that defendants are frightened into settlement rather than risking what might happen in a court of law. This bill tries to put an end to this abuse.

Lastly, Mr. Chairman, the provisions of this legislation have previously won bipartisan support in this chamber as well as the other body. Although limited in scope, their enactment into law will reduce unnecessary litigation and wasteful legal costs and improve the administration of civil justice across this country.

I urge my colleagues on both sides of the aisle to vote yes and pass this limited but meaningful civil justice reform bill.

Mr. CONYERS. Mr. Chairman, I am pleased to yield 4½ minutes to the gentleman from Massachusetts (Mr. DELAHUNT), a member of the committee.

Mr. DELAHUNT. Mr. Chairman, well, here we go again. We have a bill before us now that would sweep aside generations of State laws that protect consumers so that corporations can evade their responsibilities for wrongs that they commit.

Forget about States' rights. Federalism as a core Democratic principle is withering away in this institution, and this proposal is an example of that.

Earlier today, the Committee on the Judiciary was to consider a proposal which would shift to the Federal courts local zoning issues. And those that speak and preach States' rights and devolution I suggest should revisit their words.

Let me join with others who have stressed that we are not talking about small businesses here. I mean, if we read the bill, that simply is inaccurate. It is absurd in fact. There are no revenue caps in this legislation. The bill would permit large, prosperous businesses making enormous profits to escape liability so long as they maintain a small employee base.

A corporation could have millions of dollars of revenue, tens of millions of dollars in revenue, hundreds of millions of dollars in revenue, and they could evade their responsibility under the parameters of this bill.

But, of course, while the bill does not put caps on revenues of profits, it does cap punitive damages, punitive damages that would apply to conduct that is so egregious it would border on the criminal.

Now, the proponents of the bill claim that a cap is necessary to prevent juries, juries made up of American citizens, people in the community, from awarding appropriate punitive damages. Of course, there is no evidence

that there is a problem. In fact, it was the previous speaker who spoke in support of the bill that, last year, in the entire United States, there were 14 cases where juries awarded punitive damages. But the proponents would suggest there is a problem. There is no evidence and there is no data to that effect.

The real problem is that this negates the entire purpose of punitive damages. And the purpose of punitive damages is to deter misconduct, wanton and willful and egregious misconduct. The rationale for punitive damages is to induce companies to spend the money to safeguard workers and protect consumers rather than take the risk of being hit with substantial damages down the road.

This bill will fail to deter misconduct. It will fail and will allow for injuries that were fully foreseeable and preventable from happening.

This bill is nothing more than a warrant for corporate recklessness. And, of course, the bill overreaches in this and many other ways. It eviscerates the traditional product liability law in this country. It exempts all product sellers, renters, and lessors regardless of their size.

Again, no, it is not about small business. This bill should be defeated.

Mr. ROGAN. Mr. Chairman, I reserve the balance of my time.

Mr. CONYERS. Mr. Chairman, I yield 3 minutes to the gentleman from Ohio (Mr. KUCINICH).

Mr. KUCINICH. Mr. Chairman, I thank the gentleman for yielding me the time. I also want to thank the gentleman and the gentlewoman for their indulgence.

Mr. Chairman, I rise today in opposition to H.R. 2366. This bill would strip society of the important tools it uses to deter bad behavior by corporations. At stake is a wall of legal safeguards that protect people from malicious conduct by businesses.

Title I of this bill encourages a company to act egregiously and to act with flagrant disregard to the rights and safety of American consumers. Additionally, despite the title's deceptive suggestion, Title II unfairly exempts from liability both small and large business retailers for the sale of defective products.

Title I of H.R. 2366 takes the bite out of monetary damages imposed for malicious corporate conduct. The punitive damages are designed to punish corporations for willful misconduct and it deters future reckless behavior. This bill caps punitive damages to the arbitrary amount of a quarter of a million dollars.

H.R. 2366 takes away the deterring effect of punitive damages and sets a price at which companies can figure in the expense of conducting business maliciously. This bill deprives the jury from the ability to hold a company morally responsible for their willful misconduct.

Title II of H.R. 2366 unfairly protects all business retailers in their ability to

profit from dangerous products. Under current law, a seller warrants that the product it sells is safe. The consumer then has the confidence of being able to use the product without risking injury. H.R. 2366 takes away the only legal reason a consumer would have confidence. It changes the law and allows the retailer to sell and make money from a defective product that the retailer knows or should have known is dangerous. If the seller gets a benefit, they should also pay when consumers are hurt.

In conclusion, H.R. 2366 takes away corporate incentives to produce and sell safe products. This bill puts profit before product safety.

Mr. Chairman, I strongly urge my colleagues to vote no on H.R. 2366.

Mr. ROGAN. Mr. Chairman, I yield 3 minutes to my patient friend and colleague, the gentlewoman from Illinois (Mrs. BIGGERT).

(Mrs. BIGGERT asked for and was given permission to revise and extend her remarks.)

Mrs. BIGGERT. Mr. Chairman, I rise today in support of H.R. 2366, and I commend my colleague, the gentleman from California (Mr. ROGAN), for his sponsorship of this legislation.

The Small Business Liability Reform Act will help alleviate the abusive and frivolous lawsuits filed against the smallest of America's smallest businesses.

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I have long been a supporter, a strong supporter, of tort reform. As a State representative, I sponsored legal reforms to ensure that businesses in Illinois could operate and compete on a fair, flexible, and equal opportunity in the marketplace. I am proud to continue these efforts here in Congress. Small businesses create the bulk of our Nation's jobs. Yet a recent survey of more than 1200 small businesses found that one in three have been sued, and more than half have been threatened with a lawsuit in the last 5 years. Our small businesses are being victimized by the litigiousness of our society and they desperately need relief.

Small business owners face rising costs for liability insurance, not to mention the crippling cost of defending themselves should they be named in a lawsuit. Innocent or not, defending oneself is costly. The estimated cost of a business owner's defense in the average lawsuit is \$100,000. Considering that the actual salary of a typical small business owner is between \$40,000 and \$50,000, it is easy to see that just one frivolous lawsuit can easily put a small firm out of business.

H.R. 2366 provides crucial limits on the lawsuits by capping punitive damages at \$250,000, or three times non-economic damages, for businesses only with fewer than 25 employees. I would like to see how many small mom and pop stores would ever dream of having revenues of \$100,000, \$200,000, \$300,000 and the riches that the Members across the aisle seem to imply.

It also abolishes joint liability for noneconomic damages, ensuring that small business owners are only liable for damages in proportion to their fault. H.R. 2366 embodies key legal reforms that this House has overwhelmingly supported in the past. This bill is good business and good law. I urge my colleagues to support H.R. 2366 to enact small business legal reform that is long overdue.

Mr. CONYERS. Mr. Chairman, I yield 5 minutes to the gentlewoman from California (Ms. LOFGREN), a distinguished member of the Committee on the Judiciary who has worked very hard on the measure.

Ms. LOFGREN. Mr. Chairman, I oppose the bill before us today, and I think it is worth pointing out that I am joined in this opposition by the Violence Policy Center, the National Conference of State Legislatures, Handgun Control, as well as the attorney general of the State of California.

This so-called small business liability reform bill offered by the gentleman from California (Mr. ROGAN) is not really about small businesses at all. In fact, the businesses may be quite big, making millions and millions of dollars and still be protected by this bill. It is only judged small by the number of employees.

Interestingly enough, it turns out that the manufacturers of most of the guns that have caught our attention in the tragedies that have beset this Nation, for example, the horrible shootings in Columbine, were in fact manufactured by gun companies that fall below the 25-employee limit, who would be, if this bill were to pass, immune from liability.

That liability is now being pursued by a number of local governments. For example, back home, the county of San Mateo and the city of Los Angeles are pursuing lawsuits against gun manufacturers and dealers to try and assess the responsibility for wrong behavior. Unfortunately, this bill would put those lawsuits out of court. I do not think that is the right thing to do. I do not think that is the right thing for this Congress to do.

Now, it may be true that the causes of action being pursued by these local governments to hold these gun manufacturers responsible for misbehavior, it may be that these causes of action will not be sustained. But I do not believe it is proper for Congress to intervene in that judicial process. I do not think we should be giving a court holiday to the manufacturer of the Tec DC-9 that tried to evade the rules and the laws that Congress adopted against assault weapons. We know the result of that evasion was that young people in Columbine High School lost their lives.

I am a member of the Juvenile Justice Conference Committee. I am mindful that we have met only once. We met on August 3 of last year. There was a lot of talk at that time that we would come together and address the gun safety issues that the Senate had

passed, that we would do that in time for the beginning of this school year. Time is a-wasting. My daughter is now preparing for her high school graduation, not the onset of high school, and yet we have done nothing, to do nothing except propose to take away the only tool that exists for local government to try and get control of this out-of-control gun violence issue. I think what we are doing is shameful.

I would hope that we would listen to the Council of State Governments and butt out of this litigation issue, that we would not create a web of safety for gun manufacturers who have acted improperly. I would add that we offered an amendment at the Committee on Rules, myself and the gentlewoman from New York (Mrs. MCCARTHY) and the gentlewoman from Colorado (Ms. DEGETTE) and the gentlewoman from Connecticut (Ms. DELAURO) and some others. That amendment was not put in order. I think that was a real shame, that we would not have an opportunity to exempt gun dealers and manufacturers from the protections that this bill would provide.

Because of that and many other reasons, I would hope that people who want to do something about gun violence, people who feel that we owe something to the mothers and fathers of this country to make their children a little bit safer in school from gun violence, that we will vote against this measure. That is all that we can do in decency.

Mr. Chairman, I oppose the bill before us today. I think it is worth pointing out that I am joined in this opposition by the Violence Policy Center, the National Conference of State Legislatures, Handgun Control, as well as the Attorney General of the State of California.

This so-called small business liability reform bill, offered by the gentleman from California (Mr. ROGAN), is not really about small businesses at all. In fact, the businesses may be quite big, making millions and millions of dollars and still be protected by this bill for small businesses. It is only judged small by the number of employees.

Interestingly enough, it turns out that the manufacturers of most of the guns that have caught our attention in the tragedies that have beset this Nation, including the horrible shootings in Columbine, were gun manufacturers that fall below the 25-employee limit and who would be, if this bill were to pass, immune from liability for the damage they've done.

Liability for wrong doing by these manufacturers is now being pursued by a number of local governments. For example, back home in California, the county of San Mateo and the city of Los Angeles are suing gun manufacturers and dealers for wrong behavior, to try and assess their irresponsibility. Unfortunately, this bill would put such lawsuits out of court and on the street. I do not think that is the right thing for this Congress to do.

Now, of course, it may be true that the causes of action being pursued in court by these local governments, seeking to hold these gun manufacturers responsible for misbehavior, may not be upheld. But I do not believe it is proper for Congress to intervene in such judicial processes and determine the

issue this way. I do not think we should be giving a court holiday to the manufacturer of the Tec DC-9. That gun manufacturer tried to evade the rules and the laws that Congress adopted against assault weapons by slight modifications to their weapons to evade our proscriptions. We know the result of that evasion was that their weapon was available and young people in Columbine High School lost their lives.

I am a member of the Juvenile Justice Conference Committee. I am mindful that we have met only once and that was on August 3rd of last year. There was a lot of talk at that time by the majority about how we would come together and address the gun safety issues that the Senate had passed, that we would do that in time for the beginning of the school year, that is, the school year that began last September. Well, time is a-wasting. My daughter is now preparing not for the beginning of the year but for her high school graduation. Yet we have done nothing—nothing except propose to take away the only tool that exists for local government to try to get control of this out-of-control gun violence issue. I think what we are doing is shameful.

I would hope that we would listen to the Council of State Governments who believe this is their business, not ours, and butt out of this litigation issue. I would hope that we would not create a safety shield that protects gun manufacturers who have acted improperly. It is not like we haven't tried to avoid this miscarriage. I argued against this in an amendment offered in the Judiciary Committee. We offered the same amendment before the Committee on Rules, myself, the gentlewoman from New York (Mrs. MCCARTHY), the gentlewoman from Colorado (Ms. DEGETTE), and the gentlewoman from Connecticut (Ms. DELAURO). That amendment was ruled out of order even though it was germane and voted upon in the Judiciary Committee. It was ruled out of order for a vote by the full House. I think that was a real shame, that we would not have an opportunity for the members of this House to exempt gun dealers and manufacturers from the protections that this bill would provide.

For this and many other reasons, I would hope that people who want to do something about gun violence, people who feel that they owe something to the mothers and fathers of this country to make their children a little bit safer in school from gun violence, that they will vote against this measure. That is all that they can do in decency and justice.

Mr. ROGAN. Mr. Chairman, I yield myself such time as I may consume. Just briefly in response to the comments of my friend and colleague from California, I think it is wholly unfortunate that she wishes to hold up this bill, which is so necessary for small businesses, in the mistaken attempt of turning this into somehow some gun control bill. The fact is, Mr. Chairman, her claim that some of these lawsuits or all of these lawsuits would be thrown out of court simply misses the mark.

As I indicated in my opening statement, this bill would do nothing to preclude a claimant from obtaining economic damages which include wages, medical expenses, and business loss. It

would do nothing to preclude a claimant from receiving noneconomic damages, such as pain and suffering, disfigurement, loss of enjoyment or companionship and other recognized damages. Finally, Mr. Chairman, this bill again would do nothing under the amendment that I contemplate will be accepted if in fact there was an intentional wrong done by a small businessperson who happened to be a gun manufacturer.

I hate to see this bill held up by those attempting to pursue a gun control agenda. This is not about gun control. This is about small businesspeople being given the protection of law that they so desperately need to keep their small businesses afloat.

Mr. Chairman, I yield such time as he may consume to my good friend, the gentleman from Virginia (Mr. GOODLATTE).

Mr. GOODLATTE. Mr. Chairman, I thank the gentleman for yielding me this time, and I congratulate him for his outstanding work on this issue which is so important to small businesspeople across this country but to others as well. Small businesses create more new jobs in this country than all of the large corporations in America combined. Small business, the millions of small businesses we have, are the engine that drives our economy. They are so often the ones that create the new jobs, new enterprises that grow later into larger businesses that provide more jobs. But for a company that provides 10, 15, 20 jobs, it is the employees of those businesses as well as the businessmen and women who own them that will find this legislation important, and also consumers will benefit from this legislation as well because it will help to hold down the cost of goods and services provided by those small businesses.

Many small businesses are in some of the most competitive industries that there are. When they are faced with unfair legal costs, it often either puts them out of business or forces them to raise their prices and make themselves uncompetitive or to pass those charges on to the consumers that do business with them. Putting a cap on punitive damages for small businesses, this is something that I think we should provide in every lawsuit, no matter what the size of the corporation or business or individual who is in business; but we certainly should do it for small businesses, for companies with fewer than 25 employees.

To face a fine of more than \$250,000 could easily put 10, 15, or 20 people out of work when a small company or an individual employing them cannot meet that kind of punitive damage liability, and joint liability. Again, so many instances where lawsuits are filed against a whole host of people. The small businessperson who might be the distributor, the manufacturer's representative, might be engaged in a part of a transaction but have only a small amount of the responsibility for

the damages that are caused; and if the manufacturer has gone out of business or somebody who misused the product in installing it or some other involvement in it goes out of business, that small businessperson can be left with an enormous amount of liability and should not face that if they only cause a small portion of the damages involved.

And then finally, we know about all of these lawsuits that are filed where a shotgun approach is used where a whole host of defendants are made a party to the suit and somebody is brought in as a defendant in a suit and they really have a very limited liability for it; but there is not a clear definition of what that liability might be.

And so when we have the provision in title II that establishes a uniform liability standard that would be applied to nonmanufacturers or product sellers in product liability cases, a standard that would allow the product sellers to be liable only for the harms caused by their own negligence, intentional misconduct or when the manufacturing supplier is culpable but judgment-proof, it seems to me that setting a definite national standard when so many of these transactions involve interstate commerce is entirely appropriate for the Congress to do.

I commend the gentleman for his support for this legislation. I commend him for garnering the kind of bipartisan support that he has and support from a whole host of organizations concerned about small businesses like the National Federation of Independent Businesses. This is truly good legislation. I would call upon my colleagues on the other side of the aisle to join with us in giving some relief to the people who do the most for job creation in this country.

Mr. CONYERS. Mr. Chairman, I yield myself 1 minute, because the author of this bill, the gentleman from California (Mr. ROGAN), knows what I know, namely, that the 70,000 gun dealers in this country are happy to assume that they would enjoy the protection of H.R. 2366's restriction on the liability of product sellers.

We had this amendment debated in Judiciary. The bill attempts to exempt some legal theories that apply to the negligent sale of firearms, such as negligent entrustment and negligence per se. But there are many numerous other theories that have been successfully used against firearm retailers and proprietors of gun clubs or target ranges to recover damages caused by the sale or rental of a firearm. This is a cover for gun dealers against lawsuits that are coming up that are using theories such as public nuisance, negligent marketing, and unfair and fraudulent business practices. We cannot give the gun dealers a free ride in this bill.

Mr. ROGAN. Mr. Chairman, I am pleased to yield 3 minutes to my good friend, the gentleman from Ohio (Mr. CHABOT).

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Mr. CHABOT. Mr. Chairman, I rise today as both a Member of the Committee on the Judiciary and Committee on Small Business to urge my colleagues to support H.R. 2366, the Small Business Liability Reform Act of 1999, and I would like to commend my colleague from the Committee on the Judiciary, the gentleman from California (Mr. ROGAN), for his leadership in this area.

Small businesses with 25 or fewer full-time workers employ nearly 60 percent of the American workforce. Their continued vitality is essential to our strong economy. However, just one lawsuit, frivolous or not, can easily destroy a small business.

Today, small businesses operate in constant fear that they will be named as a defendant in a lawsuit, be found minimally responsible for the claimant's harm, and be financially crushed under the weight of damages and attorneys' fees and the rest.

According to a recent Gallop survey, one out of every five small businesses decides not to hire more employees, not to expand its business, not to introduce a new product or not to improve an existing product out of fear of litigation.

Mr. Chairman, H.R. 2366 would help alleviate the tremendous burden and fear of unlimited liability on businesses that employ less than 25 people by making two modest changes to existing tort law, while still steadfastly protecting injured plaintiffs' rights to sue.

First, H.R. 2366 would raise the burden of proof to a clear and convincing evidence standard for a plaintiff suing for punitive damages and place reasonable caps on these damages, up to three times the total amount awarded for economic and non-economic loss or \$250,000. This provision is vitally important, because businesses cannot be insured to cover these types of judgments.

H.R. 2366 would also eliminate joint and several liability for non-economic damages for small businesses. In the States that have joint and several liability in place, a defendant who is found only 1 percent responsible for an injury can be stuck paying 100 percent of the damages. Such a judgment could easily bankrupt a small business that is only minimally responsible for a non-economic harm. If that happens, workers lose their jobs.

I want to emphasize that real economic damages, including medical costs, are not limited by this bill, and plaintiffs remain free to sue more responsible parties.

Mr. Chairman, more than 60 percent of small business owners make no more than \$50,000 a year. Litigation costs and excessive judgments can put them out of business in a heartbeat, causing employees, again, to lose their jobs and impacting the community that has come to rely upon the services of that particular business.

This is a commonsense tort reform bill, and I encourage Members to vote yes on H.R. 2366.

I again commend the gentleman from California (Mr. ROGAN) for showing his leadership in proposing this important legislation.

Mr. CONYERS. Mr. Chairman, I am happy to yield 4 minutes to the gentleman from Texas (Ms. JACKSON-LEE), a distinguished member of the Committee on the Judiciary.

(Ms. JACKSON-LEE of Texas asked and was given permission to revise and extend her remarks.)

Ms. JACKSON-LEE of Texas. Mr. Chairman, I thank the ranking member for his leadership on this issue.

I appreciate the desire of the gentleman from California (Mr. ROGAN) to be helpful in the enhancement of small businesses in the United States of America. I think, unfortunately, I need to disabuse those who have debated this bill of any suggestion that they are supporting a small business protection bill. This is not.

This is, again, a back-door attempt to do tort reform when the members of the other party fully recognize that we have been unsuccessful in doing such and there have been no calls for these kinds of major changes in tort reform or product liability.

In particular, I will be supporting the Conyers amendment, that really speaks to small businesses, and that is to narrow the protection of this bill to businesses earning \$5 million or less. That is a small business. The only thing we have in this bill is to suggest that if you have 25 employees. But we well know that in the trucking industry, where, unfortunately, we have suffered over 440,000 large trucks involved in accidents, including 4,871 fatal crashes, we realize that those can be considered small businesses.

So this is a farce. This is a farce as it relates to the very important issue that we have discussed about the enormous gun violence that is going on in America, and, I might add, the very important litigation that has been going on.

This bill fails to exempt several well-known causes of action: Public nuisance, negligent marketing and unfair and fraudulent business practices, the cornerstone of many cases dealing with gun violence.

I cannot say to the gentleman from California (Mr. ROGAN) that every mayor of every city is wrong about their attempt to protect their cities from gun violence by the lawsuits that they have filed. Their communities want them to file them; their communities want gun violence to stop; their communities want the proliferation of guns to stop; and we want our children to stop dying. This bill is a farce as it relates to providing the protection of that these litigants need to address their grievances.

The other point is why is this bill protecting the actor of the act, meaning the one who has negligently acted,

and has no concern about the victim, by capping punitive damages? The gentleman from California (Mr. ROGAN) fully knows that the courts rarely give punitive damages, and it is only in egregious circumstances that such is given. Now he is suggesting he is going to fall on the side of the negligent actor, as opposed to the victim.

Secondly, in the Committee on Rules they refused to listen when we offered a hate crimes amendment, because the hate crimes provision in this bill is benign, at best. We wanted to put language in that reflects an intentional act, when some business, a KKK-run business would intentionally burn a synagogue or, if you will, to refuse service or to do something violent to an individual, and it is a business, an intentional act, we could not get the committee on rules to accept that or even in the committee.

I ask where the seriousness behind this legislation is, if we are not willing to protect people from hateful, intentional acts?

In addition, this bill does not protect children whose parents may not file an action before they reach the age of majority. It is well known that many times children are in fact the victims of a negligent act. At Lincoln Park Daycare, Danny Kasar died in a collapsed crib in a daycare center. That crib may have been sold by a small business, and the idea is if there is an egregious act through the manufacturer and the seller, then this legislation keeps poor Danny, if, for example, in this instance, he died, it keeps any case that may happen if the child had not died to be able to be reached in majority.

Let me conclude, Mr. Chairman, by saying this is a bad bill, it is not a small business bill, and I wish the gentleman from California (Mr. ROGAN) would take it back so we can work in a bipartisan manner, and I ask my colleagues to defeat it.

Mr. Chairman, I rise in strong opposition to H.R. 2366, the Small Business Liability Reform Act of 1999. This bill is not a small business bill—it is a measure to insulate potentially large corporations from the most egregious misconduct.

This bill seeks to limit injured parties' punitive damages to \$250,000 or 3 times compensatory damages, whichever is less for any business with 25 or fewer employees regardless of the company's actual financial earnings. In today's Internet economy it is likely that a company with 25 or fewer employees is flush with income—why should this Congress limit their punitive damages to such a low level?

Punitive damages are often awarded to deter those companies who engage in behavior that is deemed grossly negligent. The fear of a jury awarding punitive damages is our legal system's way of saying to Corporate America that we will not tolerate willful and wanton conduct that may injure our citizens.

For example, a little girl whose hand was caught in an exposed rotating chain saw and lost three fingers was awarded \$420,100 in damages. If this bill becomes law the manu-

facturer of this chainsaw with 25 or fewer employees would cap this girl's compensation to \$250,000 for a product that endangered this child's life. Our children and our loved ones will be adversely affected by this bill. Why should the Nation's most egregious corporate wrongdoers be protected at the expense of innocent victims.

As you may be aware, tort law has evolved over the centuries to reflect societal values and needs. Because it is common law—or judge-made law—State tort law has developed from generation to generation in the form of reported cases: "In theory, the judges [draw] their decision from existing principles of law; ultimately, these principles [reflect] the living values, attitudes and ethical ideas of the people."

The tort system provides a number of benefits to society: it (1) compensates injured victims; (2) deters misconduct that may cause perceived injury and punishes wrongdoers who inflict injury; (3) prevents injury by removing dangerous products and practices from the marketplace; (4) forces public disclosure of information on dangerous products and practices otherwise kept secret; and (5) expands public health and safety rights in a world of increasingly complex technology. The tort system is intended to effect behavior through the forces of the private market. The "invisible hand" of the tort system alters behavior so as to prevent dangerous and reckless conduct, which is often not prohibited by any governmental regulation.

Product liability law, in particular, typically refers to the liability of a manufacturer, seller or other supplier of products to a person who suffers physical harm caused by the product. The legal liability of the defendant may rest on five theories: (1) intent; (2) negligence; (3) strict liability; (4) implied warranties of merchantability and fitness for a particular purpose; and (5) representation theories (express warranty and misrepresentation).

Historically, if the courts upset the liability rules that balance the interests of injured citizens and wrongdoers, the State legislatures are able to respond by either strengthening or weakening the laws. For example, during the 1980's, a majority of States adopted a number of product liability reforms involving such areas as punitive damages, joint and several liability and strict liability in reaction to a perceived "insurance crisis." Each State has developed its own tort system and considered and adopted reforms based on the needs of its citizens and its desires to attract commerce. Restatements of law, written by legal scholars, can indicate areas suitable for nationwide uniformity if the states consider it to be in their own best interests.

Congress has been considering product liability legislation since as early as 1979 when Representative DINGELL introduced legislation which would have federalized a number of areas of State liability law. Proponents of such reforms have argued, inter alia, that State laws have led to excessive product liability damage awards and that the unpredictable and "patchwork" nature of the State product liability system harms the competitiveness of domestic manufacturing firms. After being unable to bring a product liability reform bill to either the House or Senate floor for a number of years, during the 104th Congress the House and Senate agreed to product liability legislation which would have, inter alia,

capped punitive damages for large and small businesses and narrowed the standards for awarding such damages; eliminated joint and several liability for non-economic damages; created a fifteen-year statute of repose and a two-year statute of limitations; limited seller liability; and limited liability for medical implant suppliers. President Clinton subsequently vetoed the legislation.

In the wake of President Clinton's veto, the White House entered into negotiations with Senators ROCKEFELLER and GORTON, which culminated in a somewhat narrower form of product liability legislation (the "Senate Product Liability Proposal"). The Senate Product Liability Proposal was brought directly to the Senate floor but its proponents were unable to obtain cloture to cut off debate.

The Senate Product Liability Proposal, among other things, capped the maximum amount of punitive damages which may be awarded against "small businesses;" narrowed the ground for the award of punitive damages to those cases where there is a "conscious, flagrant, indifference to the rights or safety of others" which can be established by "clear and convincing evidence;" provided for a national statute of limitations and statute of repose; and offered relief to product sellers, lessors, and renters by specifying that they may only be subject to product liability suit where they (1) failed to exercise reasonable care, (2) violated an express warranty, or (3) engaged in intentional wrongdoing.

H.R. 2366 is similar to the 1998 Senate Product Liability Proposal, however, it is broader in that it is not limited entirely to product liability actions and it is narrower in that it excludes (1) the statute of repose provision and (2) potential pro-victim provisions such as a two-way preemptive federal statute of limitations running from the time the harm was actually discovered.

I am skeptical of the need for this bill, as there is no credible empirical evidence to support the notion that there is currently a litigation explosion in the state and federal courts. Additionally, punitive damages tend to be awarded in only the most egregious cases. Furthermore, Congress should not be in the business of protecting the rogue small business from reckless or harmful behavior, particularly legislation such as this that rewards businesses that hire temporary employees rather than full time employees. Yet again, the Majority is attempting to undermine the principles of federalism by the federal preemption of the state-based liability system. Given my concerns, I will not support this bill which jeopardizes the right of innocent victims to recover for corporate wrongdoing. We must continue to protect our children, our loved ones, and to encourage the deterrence of corporate misconduct.

Mr. ROGAN. Mr. Chairman, I am pleased to yield such time as he may consume to my friend the gentleman from Arkansas (Mr. HUTCHINSON).

Mr. HUTCHINSON. Mr. Chairman, I thank the gentleman for yielding me time. I want to congratulate him for his outstanding work on this legislation and the spirit in which he worked with the different members on the committee.

I also want to express my appreciation to the minority, because I believe their participation in the Committee

on the Judiciary improved the entire process and the bill, and we have a very good product here.

To the gentlewoman from Texas, she just raised a question about the instances of intentional conduct and she cited some examples. I believe she used the KKK, if they engage in some intentional conduct, that there would be caps on damages.

There is an amendment, I would say to my friend the gentlewoman from Texas, that will be offered subsequently to this that would remove the cap on intentional conduct that causes harm. So, with that, which we will offer at a later time, it improves this bill even more. It makes sure everyone is protected.

It is very important that litigants have access to the court. We wanted to make sure that is accomplished and preserved. It is an important right in America.

But, at the same time, we want to have a balance, so that in those rare cases where the damages go out of whack, and that is what puts the chilling effect on small businesses, that that is brought back into scale and in line with the American system of justice.

This bill does very simple things: It eliminates joint and several liability for the pain and suffering aspect of it, and then it puts some reasonable caps on punitive damages. It applies this to small business.

Now, I am a trial lawyer. I made my living after I was a Federal prosecutor trying cases, going to court, representing litigants in personal injury cases.

There is the rare case there is an abuse. I was with another lawyer friend of mine, and I said, "Can you tell me a moral justification to defend joint and several liability?" He tries more cases in Arkansas than probably anyone. He said, "No, I can't." It was an honest answer. I believe this is good reform for the legal system.

So I very much congratulate my friend the gentleman from California (Mr. ROGAN) who has worked so hard on this legislation. What it does is that it makes sure that the plaintiff will get economic damages, first of all. That is the medical bills, the lost wages, the future lost wages, those are those out-of-pocket expenses that you can itemize for the jury. Those he can get without any limitation whatsoever. Pain and suffering, there is absolutely no limitation on pain and suffering. I think that is reasonable.

The joint and several liability limitation only applies to the pain and suffering aspect. The punitive damages is what is capped. It is a very reasonable cap on punitive damages, and that is what is intended to punish, not intended to reward a plaintiff, and that is what we keep in scope. There should be a limitation on punishment.

Again, with the amendment I am offering shortly, if there is intentional conduct, extremely egregious conduct,

the judge can override that cap even at that instance so that justice can continue to be done. It applies only to small business, less than 25 employees. There are some amendments that I believe will be offered that will change the definition of that, but this is a good, simple, fair definition, less than 25 employees. It is easy to quantify. It is similar to the civil rights statutes in that regard.

Again, I would ask my colleagues to support this bill. It is a good bill for small business, but it is also a good and fair bill for the legal system, which I cherish and honor and want to strengthen.

Mr. CONYERS. Mr. Chairman, I yield myself 1 minute to discuss this lawyer's discussion that the gentleman from Arkansas has been having with other lawyers who think this is a fine bill.

Well, maybe some of them do, but the fact of the matter is that as this measure stands now, we are going to eliminate joint and several liability for non-economic damages, and this is going to have a very harmful effect on the victims. You do not have to be a lawyer to figure that out. That is what the bill accomplishes, whether lawyers like it or not. The bill imposes severe evidentiary restrictions and an overall \$250,000 cap on punitive damages in all civil cases.

Now, 25 employees or less, you must know that there are businesses doing hundreds of millions of dollars of business with less than 25 employees. Yes, it protects "mom and pops," but it lets in at the other end these huge companies that are going to be so happy to know that you have got this provision on the floor.

Mr. ROGAN. Mr. Chairman, I am pleased to yield 3 minutes to my good friend, the gentleman from Virginia (Mr. DAVIS).

Mr. DAVIS of Virginia. Mr. Chairman, I thank my friend for yielding me time.

Mr. Chairman, just to respond to the gentleman from Michigan, victims are not hurt by capping punitive damages. They still get all their actual damages. They get economic damages. Punitive damages are to punish defendants who behave in the wrong way, not to reward the victims. This does not touch what the victims can get from actual damages.

But I support this legislation. Small businesses are the engine that drives our economy. Small businesses account for 99.7 percent of the nation's employers, employing 53 percent of the private workforce, contributing 47 percent of all sales in this country and responsible for 50 percent of the private gross domestic product.

In a recent Gallop survey, one out of every 5 small businesses claimed they do not hire more employees or expand their business or introduce a new product or improve an existing product out of fear of litigation.



The facts show that nationwide liability reform is what our small businesses need. For example, there was an increase of 28 percent in civil filings in State courts since 1984, and the median awards in product liability cases increased 227 percent between 1997 and 1998. Small businesses simply cannot afford to stay in business if they spend their time, energy, and resources fighting lawsuits that are without merit.

Small businesses are often severely burdened by frivolous lawsuits. Since 1960, the number of such lawsuits have tripled and unwarranted lawsuits have cost them billions of dollars, and in effect cost American consumers that same amount. Many small businesses are being forced to settle lawsuits, rather than bear the expense of litigation.

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In an effort to counter this growing trend, H.R. 2366 seeks to protect small businesses by reducing their exposure to frivolous litigation. I believe this is much-needed legislation because it includes strategically targeted reforms which have strong bicameral, bipartisan support.

This measure comprises several measures that will limit product liability in small businesses. Those businesses are defined as having fewer than 25 employees. This legislation will cap punitive damages at \$250,000 or three times compensatory damages, whichever is less, in any civil lawsuit against small business. In order to receive damages, plaintiffs must meet the "clear and convincing evidence" standard that the defendant acted with willful misconduct and was flagrantly indifferent to the rights and safety of others.

In addition, H.R. 2366 exempts small business defendants from joint and several liability for noneconomic damages, such as pain and suffering. Under this legislation, defendants will only be liable for the proportion of the judgment that corresponds to their percentage of the actual fault.

Mr. Chairman, H.R. 2366 exempts retailers, renters, and lessors from legal responsibility for products that they receive from manufacturers, but did not alter, and which subsequently malfunctioned or caused damages, which makes perfect sense. I believe the uniform standard for awarding punitive damages outlined in this legislation is a vital and necessary part of tort reform. This is a fair and sensible solution to the high number of frivolous lawsuits clogging up our court today.

Given that nearly 60 percent of the American workforce is employed by small business with 25 or fewer full-time employees, I think it is essential that we pass this legislation so our small businesses may become more innovative and competitive in today's global marketplace.

I thank the gentleman for introducing this legislation, and I urge my colleagues to support it.

Mr. CONYERS. Mr. Chairman, I yield 2 minutes to the gentleman from Wisconsin (Mr. KIND).

Mr. KIND. Mr. Chairman, I thank the ranking member for yielding me this time.

Mr. Chairman, I rise in strong opposition to this legislation. I would encourage the rest of my colleagues to oppose it as well if, for no other reason, than because of the Federal preemption implications over State law and the work that many State legislatures throughout the country have put into this issue. This is another classic example of "Washington-knows-best" when it comes to our system of justice in this country.

This is not just a concern and a belief that I have, but even the Republican governor from my home State of Wisconsin has expressed this concern in a letter to our ranking member on the committee in which he, along with the chairman of the Council of State Governments, State Senator Kenneth McClintock, expressed their severe reservations to this legislation.

In the letter they wrote, "We are very concerned about the following preemption aspects of this bill:

"The bill establishes new evidentiary tests for punitive damages that would negate State laws for punitive damages, even though every State already requires that a plaintiff prove that a defendant acted in some particularly deliberate or egregious way to receive punitive damages.

"The bill overturns the doctrine utilized in many States of joint and several liability.

"The bill makes a dramatic and unacceptable change that alters the theory of strict product liability that is accepted and practiced in most States.

"The bill only preempts the laws of those States that offer greater protections to consumers, which we challenge from an equity perspective."

They went on to state, "Protecting small business in this Nation is a laudable goal. We, as State officials, have a vested interest in the economic growth spawned by small business development, and to this end we are excited to join with you in creating effective and sound legislative solutions.

"We are very concerned with the seeming eagerness of Congress to attempt to preempt State law. We urge you to reconsider your approach to this issue."

Again, this is a Republican governor from the State of Wisconsin, Tommy Thompson, in opposition to H.R. 2366.

I have another letter from the National Conference of State Legislatures in which Executive Director William Pound wrote that they oppose H.R. 2366 "because of the damage it would do to our system of constitutional federalism. The tort law and its reform historically and appropriately have been matters within the jurisdiction of States."

So, Mr. Chairman, I think the attempt here may be laudable, but I hope

it is not just an election-year gimmick to try to make some Members appear weak in their support of small businesses when, in fact, we are talking about the very serious issue of Federal preemption over State jurisdiction.

The CHAIRMAN. The Chair would inform Members that the gentleman from California (Mr. ROGAN) has 2 minutes remaining; the gentleman from Michigan (Mr. CONYERS) has 1½ minutes remaining.

Mr. CONYERS. Mr. Chairman, I yield our remaining time to the gentlewoman from Connecticut (Ms. DELAURO).

The CHAIRMAN. The gentlewoman from Connecticut (Ms. DELAURO) is recognized for 1½ minutes.

Ms. DELAURO. Mr. Chairman, I rise in opposition to this misnamed and misguided piece of legislation under the guise of helping small businesses succeed, which is a goal that we can all support. This bill gives cover to businesses that make faulty products, that injure and even kill. This bill would protect companies that make cheap, poorly made firearms. These are weapons that are not made for hunting or for home protection; they are made to give criminals more bang for the buck.

Let me give my colleagues an example. Intratec is best known for its inexpensive assault pistols, notably, the TEC-9, the TEC-DC9 and the AB-10. The TEC-DC9 was one of the guns used in the 1999 massacre at Columbine High School in Colorado.

This is also the company that markets Saturday night special handguns or what they call junk guns. Their advertising copy brags, and I quote, "that our guns are as tough as your toughest customers." In fact, this legislation, my friends, would provide cover to the makers of the weapons that were used at Columbine.

I am dismayed that the Republican majority would not allow this House to consider an amendment that the gentlewoman from California (Ms. LOFGREN) offered, which would have removed the protection from just the gun makers.

This is wrong. We ought to be in the business of encouraging responsibility across the board, including small businesses; but this bill takes us in the wrong direction. It puts consumers, it puts our kids at undue risk by weakening key protections.

Mr. ROGAN. Mr. Chairman, I yield myself the remainder of the time.

I want to thank all of my colleagues who joined in this debate today. I appreciate their comments.

I must say that I deeply regret hearing some of the characterizations of this bill and the way it has been twisted. I have sat here for the last hour listening to the fact that if we give a limitation of liability on punitive damages to small businesses, that people will be killed in the streets and that greedy corporate officers will rake in millions of dollars at the expense of working people; and that just simply is not the case, Mr. Chairman.



When we talk about small business protection, who are these small businesses that we are addressing and that we are trying to demonstrate some protection for in this bill? Mr. Chairman, in our country today, fully 60 percent of every business would be characterized as a small business under the definition of this bill, 24 employees or less, and more than half of those businesses, Mr. Chairman, take in less than \$50,000 per year. These are not rich corporate megamerger giant businesses that this bill protects.

The Republican majority is attempting to protect those men and women who are out there trying to create jobs who are risking their capital and are attempting to provide an economic engine for our country. In fact, Mr. Chairman, median business earnings in 1996 were \$25,000; about 25 percent of the self-employed earned less than \$12,500, and about 25 percent earned more than \$50,000. Only 9 percent of small business owners took over \$100,000 from their business when these statistics were taken. That is the people that this bill is attempting to protect, those small businessmen and women who are investing their lives and their capital into making this country's economic engine run.

The Congress of the United States has a moral obligation to protect them from frivolous lawsuits so that their livelihood, their families, their homes, and their businesses are not taken by greedy trial lawyers in frivolous lawsuits or worse, be forced to settle a case that has no merit because the gun of punitive damages has been cocked and put to their head and that threat is so great that they cannot afford to defend themselves.

I urge support for this bill.

Mr. Chairman, on behalf of the gentleman from Illinois (Mr. HYDE), the chairman of the Committee on the Judiciary, and the gentleman from Virginia (Mr. BLILEY), the chairman of the Committee on Commerce, I submit the following exchange of letters:

U.S. HOUSE OF REPRESENTATIVES,  
COMMITTEE ON COMMERCE,  
Washington, DC, February 10, 2000.

Hon. HENRY J. HYDE,  
Chairman, Committee on the Judiciary, Rayburn House Office Building, Washington, DC.

DEAR HENRY: Please find enclosed my recent letter to the Speaker agreeing to be discharged from further consideration of the bill, H.R. 2366, the Small Business Liability Reform Act. As you know, the Committee on Commerce's referral was recently extended to February 14, 2000. I am agreeing to have the Committee discharged without taking action on the bill in light of the need to bring this important product liability legislation to the floor in an expeditious manner.

By agreeing to waive its consideration of the bill, the Commerce Committee does not waive its jurisdiction over H.R. 2366 or similar bills. In addition, the Commerce Committee reserves its authority to seek the appointment of an appropriate number of conferees on this bill or similar legislation that may be the subject of a House-Senate conference. I ask for your commitment to support any request by the Commerce Com-

mittee for conferees on H.R. 2366 or similar legislation.

I also ask that you include a copy of this letter and your response as part of the Record during consideration of this legislation on the House floor. Thank you for your assistance and cooperation in this matter. I remain,

Sincerely,

TOM BLILEY,  
Chairman.

U.S. HOUSE OF REPRESENTATIVES,  
COMMITTEE ON COMMERCE,  
Washington, DC, February 10, 2000.

Hon. J. DENNIS HASTERT,  
Speaker, U.S. House of Representatives, the Capitol, Washington, DC.

DEAR MR. SPEAKER: On February 7, 2000, you extended the Committee on Commerce's referral of H.R. 2366, the Small Business Liability Reform Act, for a period ending not later than February 14, 2000. Recognizing the need to bring this important product liability legislation to the floor as soon as possible, I will agree to have the Committee on Commerce discharged from further consideration of H.R. 2366. By agreeing to be discharged, I am not waiving the Committee's jurisdiction over H.R. 2366 or other similar legislation, and I will seek the appointment of an appropriate number of conferees should this legislation be the subject of a House-Senate conference.

Thank you for your assistance and understanding in this matter. I remain.

Sincerely,

TOM BLILEY,  
Chairman.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON THE JUDICIARY,  
Washington, DC, February 11, 2000.

Hon. TOM BLILEY,  
Chairman, Committee on Commerce, House of Representatives, Washington, DC.

DEAR TOM: Thank you for your letter regarding your committee's jurisdictional interest in H.R. 2366, the "Small Business Liability Reform Act of 2000."

I acknowledge your committee's jurisdiction over title II of this legislation and appreciate your cooperation in moving the bill to the House floor expeditiously. As you are well aware, your decision to forgo further action on the bill will not prejudice the Commerce Committee with respect to its jurisdictional prerogatives on this or similar legislation. I will be happy to support your request for conferees on those provisions within the Committee on the Commerce's jurisdiction should they be the subject of a House-Senate conference. I will also include a copy of your letter and this response in the Congressional Record when the legislation is considered by the House.

Thank you again for your cooperation.

Sincerely,

HENRY HYDE,  
Chairman.

CONGRESSIONAL BUDGET OFFICE,  
U.S. CONGRESS,  
Washington, DC, February 16, 2000.

Hon. HENRY J. HYDE,  
Chairman, Committee on the Judiciary, U.S. House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN: In the cost estimate for the Small Business Liability Reform Act of 2000 (H.R. 2366), as ordered reported by the House Committee on the Judiciary on February 1, 2000, the Congressional Budget Office (CBO) stated that an estimate of the bill's impact on the private sector would be provided in a separate statement. CBO has now completed its review of this bill.

CBO finds that H.R. 2366 would impose no new private-sector mandates as defined in the Unfunded Mandates Reform Act of 1995.

If you wish further details on this analysis, we will be pleased to provide them. The CBO staff contact is John Harris (202-226-2949).

Sincerely,

BARRY B. ANDERSON,  
(For Dan L. Crippen, Director).

Mr. POMEROY. Mr. Chairman, I rise in opposition to H.R. 2366, the Small Business Liability Reform Act of 1999. I believe strongly that action must be taken to protect small businesses from the financial burdens imposed by frivolous lawsuits. In trying to address this issue, however, H.R. 2366 would supersede State tort law, including important statutes enacted in my own State of North Dakota. The preemptive provisions in H.R. 2366 would deny States the right to determine tort law free from Federal intrusion and thereby undermine the principle of federalism upon which our form of government rests.

Mr. Chairman, there is little dispute that small businesses in this country deserve protection from frivolous lawsuits and the resulting increase in insurance costs. In North Dakota, small businesses are the cornerstone of our communities and have helped diversify and stimulate our rural economy. Although these businesses are critically important to the future of States like North Dakota, many have been unfairly disadvantaged by costly lawsuits. Unfortunately, small businesses are often compelled to settle these lawsuits even if they would have prevailed in court, simply in order to avoid the costs of litigation. I believe, as do many of my colleagues, that States should reexamine their tort laws to address this problem.

I also believe, however, that H.R. 2366 does not represent the appropriate Federal response to the issue of frivolous lawsuits. Historically, determination of tort law as well as its reform have fallen within the jurisdiction of the States. Over the past 15 years, several States have substantially reformed tort laws to provide manufacturers and retailers greater protection from liability. My own State of North Dakota, for example, has enacted a statute on punitive damages that is more protective of businesses than the punitive damages provision in this bill. H.R. 2366 would interfere with North Dakota's right, and the right of every State, to determine its own tort law. Because they recognize the potential threat H.R. 2366 poses to our system of federalism, I am joined in my opposition to this bill both by the Council on State Governments and the National Conference of State Legislatures.

Mr. Chairman, although I do not support this particular vehicle for tort reform, I remain committed to protecting small businesses from excessive litigation. I also look forward to working with my colleagues on both sides of the aisle on legislative strategies to encourage small business development in all 50 States.

Mr. DINGELL. Mr. Chairman, I rise in opposition to H.R. 2366, the Small Business Liability Reform Act of 2000. This legislation is very poorly drafted and unclear in its terms and application. It does not simply apply to reform of the product liability laws, which I support. Instead, H.R. 2366 exempts what it defines as small businesses from a broad and unspecified range of civil liability.

There are provisions of this legislation which I have supported, such as the product seller protections in title II. However, I am extremely concerned that no one seems to have a clear and full understanding of all the circumstances

in which this bill would limit the rights victims have to be compensated for the fraud and deception they suffer. The proponents of this legislation are asking for our support without identifying all the existing rights victims have that the bill may preempt.

The sponsors have offered amendments they claim fix a lot of the bill's problems, but I am not at all sure they are right, and furthermore I am very sure we have not yet identified all the problems this legislation creates. For example, the Securities and Exchange Commission (SEC) staff say H.R. 2366 would still limit punitive damages that a victim of a securities "boiler room" scam could recover in a case he or she brings in State court. The SEC openly admits that it is not capable of taking on total responsibility for making sure the securities market is free of fraud and deception. Instead, the SEC says that private plaintiffs are a vital supplement to the Commission's enforcement program.

Suing for fraud is the only way a securities "boiler room" victim can recoup his or her losses, other than commissions paid. With more and more Americans investing in securities every day, do the sponsors of this legislation really want to arbitrarily limit punitive damage awards that senior citizens and others may receive from State courts in cases of fraud perpetrated by securities "boiler rooms"?

That's definitely not the kind of litigation reform I support, and I seriously doubt if it's what many of my colleagues want, either. The threat of substantial and meaningful liability is a very important tool needed to keep securities fraud at a minimum. If that liability is reduced by this bill to a point that unscrupulous securities dealers are willing to absorb their reduced liability as a cost of doing business, investors, particularly the least sophisticated investors, will be victimized, and they will suffer.

I cannot vote for a bill that so clearly increases, rather than reduces, the chance that innocent investors will be the victims of fraud and deception in the securities market. I would hope that my colleagues would also find that to be a totally unacceptable and dangerous outcome. Nor can I vote for a bill that is so ambiguous and potentially sweeping in its scope. For these reasons, I urge my colleagues to vote "no" on H.R. 2366. It is a fundamentally flawed piece of legislation that does not deserve your support.

Mr. SENSENBRENNER. Mr. Chairman, I rise in strong support of H.R. 2366, the Small Business Liability Reform Act of 2000. In my view, the American tort system is a disaster. It resembles a wealth redistribution lottery more than an efficient system designed to compensate those injured by the wrongful acts of others. Our current system raises the prices of goods made in America, forces State and local governments to expend precious resources, and causes unwarranted personal anguish and damages reputations. Companies should be held responsible for truly negligent behavior resulting in actual harm. But a civil justice system that perpetuates the concept of "joint and several liability" and has no effective mechanism, such as a loser pays rule, to deter frivolous lawsuits is simply not just. I am pleased that H.R. 2366 takes the first step toward alleviating this problem. H.R. 2366 would eliminate joint and several liability of small business defendants for non-economic damages, such as pain and suffering, but would

retain if for economic damages, such as medical expenses. This would partially relieve the situation where a small business defendant is held liable for damages far in excess of its actual responsibility.

I have been a longtime supporter of legislation to set uniform standards for product liability actions brought in State and Federal court. Inconsistencies within and among the States in rules of law governing product liability actions result in differences in State laws that may be inequitable with respect to plaintiffs and defendants, which, in turn, impose burdens on interstate commerce. Establishing uniform legal principles of liability for product seller, lessors, and renters will provide a fair balance among the interest of all parties in the chain of product manufacturing, distribution, and use, reduce costs and delays in product liability actions, and reduce the burdens on interstate commerce.

Mr. Chairman, I urge passage of this long overdue legislation.

Mrs. MINK of Hawaii. Mr. Chairman, I rise today in opposition to H.R. 2366, the Small Business Liability Reform Act of 1999. H.R. 2366 takes away rights of victims to be compensated for injuries they suffer due to the negligence of manufacturers and retailers and in doing so, encourages corporations to evade their responsibility to provide consumers with safe products.

This bill masquerades as an attempt to assist our Nation's small businesses. In reality however, only title I applies to small businesses, title II of the bill, the products liability provisions, applies to all businesses, despite H.R. 2366's title.

H.R. 2366 will cap punitive damages at \$250,000 and will eliminate joint and several liability for noneconomic damages like pain and suffering, loss of limb, loss of fertility, permanent disfigurement, and loss of a child. In doing so, this bill attempts to change a multitude of areas of law and does not solely concentrate on pure liability reform. Beyond that, this bill discriminates against women and our Nation's seniors who bear the greatest portion of noneconomic damages.

If H.R. 2366 becomes law, our Nation's consumers will be left with very limited avenues of recourse if they suffer damages. This bill will set damage caps on liability suits at \$250,000 for all businesses with fewer than 25 employees regardless of how much revenue the business generates. It will allow product liability suits in three instances only: when there is a failure to exercise reasonable care, when there is a violation of a manufacturer's express warranty, and when there is intentional wrong doing by the company.

By eliminating joint and several liability, this bill makes unknowing and innocent members of the public bear the burden of their damages as small businesses will, under this bill, be considered judgment proof.

It is no surprise that the National Conference of State Legislators are against this bill. First, this bill does not meet its goal of creating uniformity among our Nation's laws because of its unequal treatment of the issue of punitive damages. This bill does not create punitive damages in States where it does not exist, but it does cap punitive damages for the States that already have punitive damage awards.

Second, H.R. 2366 will eliminate the rights of States and cities to sue gun manufacturers

as most of them are considered small businesses under the definition of the bill and therefore are exempt from suit. This robs our States of the autonomy of deciding for themselves how to handle suits against gun manufacturers and retailers. Also, H.R. 2366 raises serious federalism problems. This bill totally disregards States from exercising jurisdiction over their own tort laws, an area of law which has historically been reserved for them to exercise their own jurisdiction over. Many States have already set laws which require that higher standards be met before punitive damages can be awarded but no State has limited punitive damages for intentional injury. This bill would require States to do so. H.R. 2366 dictates to the States what recourse their own citizens have in their own State courts when they are injured by manufacturers and retailers. It is curious to note that this bill affects our Nation's State courts but denies our Federal district courts the right to hear cases that would fall under this bill.

I urge my colleagues to vote against this bill and not allow the victims of dangerous products to be robbed of their right to recourse. We need to vote against this bill and help our States decide for themselves how best to protect their own consumers.

Mr. WAXMAN. Mr. Chairman, I rise in opposition to H.R. 2366. This bill would jeopardize the enforcement of the laws which protect our health and our environment, and undermine the responsibility of companies to make product safety a priority.

It is wrong to assume that a company should be less accountable for damage it causes simply because it has fewer employees, or to pretend that a company's smaller size in any way mitigates the extent of the damage it can cause. Think of the far reaching impact of a biotech company that markets a faulty vaccine; a small chemical company that pollutes groundwater; or a small business gun dealer that sold weapons used in a school shooting.

Furthermore, the \$250,000 cap on punitive damages is not only an arbitrary slap in the face of the innocent individuals who suffer, it is a dangerous green light for corporate irresponsibility. Placing a quantitative limit on damages turns liability into a cost-benefit business equation where product safety becomes a choice rather than an imperative.

Let me give you a very serious example of how this legislation could interfere with important efforts to deter environmental degradation. In literally thousands of locations throughout California, the fuel additive MTBE is showing up in groundwater.

In my district, for example, the city of Santa Monica has faced the most serious MTBE contamination of any community in the country. Before MTBE contaminated Santa Monica's drinking water, groundwater provided 70 percent of the city's water supply. Now, after the contamination, the city imports more than 80 percent of its drinking water from northern California and the Colorado River. In short, MTBE from leaking underground storage tanks has shut down our drinking water well fields, making the drinking water taste and smell like turpentine.

This is not an isolated problem. It seems each week more MTBE contamination is found in California—as well as in the northeastern States. And in Santa Monica the cleanup could cost as much as \$200 million.

Congress should be working to address this serious problem. We should be moving to prevent further contamination and working to aggressively clean up MTBE contamination. However, this legislation takes us in the opposite direction by shielding negligent polluters from punitive damages under State tort claims.

Recently, the TV show "60 minutes" documented a small town in California which has been turned into a ghost town due to MTBE contamination from a single gas station. When the city lost their drinking water, the businesses shut down, the residents lost their livelihoods, and the few residents who remain are drinking contaminated drinking water. It makes no sense for Congress to move to protect this gas station owner from State tort claims, in any way, when their leaking underground storage tanks have decimated a small town.

This bill would create a giant loophole for small companies to subvert Federal and State health and environmental laws, and severely weaken their deterrence against faulty business practices. If you want strong deterrence against MTBE contamination of groundwater, oppose this ill-considered legislation.

I also want the record to be clear that the amendment offered by Representatives ROGAN and HUTCHINSON does not address the critical problems with this legislation.

Even with the adoption of their amendment, punitive damages awarded under State tort claims and citizen suits under environmental laws are severely limited.

The Rogan-Hutchinson amendment would allow the \$250,000 cap to be exceeded if the defendant acted with specific intent to cause the type of harm for which the action was brought. In the case of MTBE contamination, no business has acted with the intent to contaminate groundwater. However, some businesses may have acted so irresponsibly that we should send a clear signal that we cannot tolerate this behavior. Especially, when the cost is so great on our communities.

With MTBE contamination showing up all over the country, why should we be establishing a safe harbor for polluters?

I urge all members to oppose this bill, regardless of whether or not this amendment passes.

The CHAIRMAN. All time for general debate has expired.

Pursuant to the rule, the committee amendment in the nature of a substitute printed in the bill shall be considered as an original bill for the purpose of amendment under the 5-minute rule and shall be considered read.

The text of the committee amendment in the nature of a substitute is as follows:

H.R. 2366

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) **SHORT TITLE.**—This Act may be cited as the "Small Business Liability Reform Act of 2000".

(b) **TABLE OF CONTENTS.**—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—SMALL BUSINESS LAWSUIT ABUSE PROTECTION

Sec. 101. Findings.

Sec. 102. Definitions.

Sec. 103. Limitation on punitive damages for small businesses.

Sec. 104. Limitation on joint and several liability for noneconomic loss for small businesses.

Sec. 105. Exceptions to limitations on liability.

Sec. 106. Preemption and election of State non-applicability.

#### TITLE II—PRODUCT SELLER FAIR TREATMENT

Sec. 201. Findings; purposes.

Sec. 202. Definitions.

Sec. 203. Applicability; preemption.

Sec. 204. Liability rules applicable to product sellers, renters, and lessors.

Sec. 205. Federal cause of action precluded.

#### TITLE III—EFFECTIVE DATE

Sec. 301. Effective date.

#### TITLE I—SMALL BUSINESS LAWSUIT ABUSE PROTECTION

##### SEC. 101. FINDINGS.

Congress finds that—

(1) the defects in the United States civil justice system have a direct and undesirable effect on interstate commerce by decreasing the availability of goods and services in commerce;

(2) there is a need to restore rationality, certainty, and fairness to the legal system;

(3) the spiralling costs of litigation and the magnitude and unpredictability of punitive damage awards and noneconomic damage awards have continued unabated for at least the past 30 years;

(4) the Supreme Court of the United States has recognized that a punitive damage award can be unconstitutional if the award is grossly excessive in relation to the legitimate interest of the government in the punishment and deterrence of unlawful conduct;

(5) just as punitive damage awards can be grossly excessive, so can it be grossly excessive in some circumstances for a party to be held responsible under the doctrine of joint and several liability for damages that party did not cause;

(6) as a result of joint and several liability, entities including small businesses are often brought into litigation despite the fact that their conduct may have little or nothing to do with the accident or transaction giving rise to the lawsuit, and may therefore face increased and unjust costs due to the possibility or result of unfair and disproportionate damage awards;

(7) the costs imposed by the civil justice system on small businesses are particularly acute, since small businesses often lack the resources to bear those costs and to challenge unwarranted lawsuits;

(8) due to high liability costs and unwarranted litigation costs, small businesses face higher costs in purchasing insurance through interstate insurance markets to cover their activities;

(9) liability reform for small businesses will promote the free flow of goods and services, lessen burdens on interstate commerce, and decrease litigiousness; and

(10) legislation to address these concerns is an appropriate exercise of the powers of Congress under clauses 3, 9, and 18 of section 8 of article I of the Constitution of the United States, and the 14th amendment to the Constitution of the United States.

##### SEC. 102. DEFINITIONS.

In this title:

(1) **CRIME OF VIOLENCE.**—The term "crime of violence" has the same meaning as in section 16 of title 18, United States Code.

(2) **DRUG.**—The term "drug" means any controlled substance (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)) that was not legally prescribed for use by the defendant or that was taken by the defendant other than in accordance with the terms of a lawfully issued prescription.

(3) **ECONOMIC LOSS.**—The term "economic loss" means any pecuniary loss resulting from harm (including the loss of earnings or other benefits related to employment, medical expense

loss, replacement services loss, loss due to death, burial costs, and loss of business or employment opportunities) to the extent recovery for such loss is allowed under applicable State law.

(4) **HARM.**—The term "harm" means any physical injury, illness, disease, or death or damage to property.

(5) **HATE CRIME.**—The term "hate crime" means a crime described in section 1(b) of the Hate Crime Statistics Act (28 U.S.C. 534 note).

(6) **INTERNATIONAL TERRORISM.**—The term "international terrorism" has the same meaning as in section 2331 of title 18, United States Code.

(7) **NONECONOMIC LOSS.**—The term "noneconomic loss" means loss for physical or emotional pain, suffering, inconvenience, physical impairment, mental anguish, disfigurement, loss of enjoyment of life, loss of society and companionship, loss of consortium (other than loss of domestic service), injury to reputation, or any other nonpecuniary loss of any kind or nature.

(8) **PERSON.**—The term "person" means any individual, corporation, company, association, firm, partnership, society, joint stock company, or any other entity (including any governmental entity).

(9) **SMALL BUSINESS.**—

(A) **IN GENERAL.**—The term "small business" means any unincorporated business, or any partnership, corporation, association, unit of local government, or organization that has fewer than 25 full-time employees as determined on the date the civil action involving the small business is filed.

(B) **CALCULATION OF NUMBER OF EMPLOYEES.**—For purposes of subparagraph (A), the number of employees of a subsidiary of a wholly owned corporation includes the employees of—

(i) a parent corporation; and

(ii) any other subsidiary corporation of that parent corporation.

(10) **STATE.**—The term "State" means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, the Northern Mariana Islands, any other territory or possession of the United States, or any political subdivision of any such State, commonwealth, territory, or possession.

##### SEC. 103. LIMITATION ON PUNITIVE DAMAGES FOR SMALL BUSINESSES.

(a) **GENERAL RULE.**—Except as provided in section 105, in any civil action against a small business, punitive damages may, to the extent permitted by applicable State law, be awarded against the small business only if the claimant establishes by clear and convincing evidence that conduct carried out by that defendant through willful misconduct or with a conscious, flagrant indifference to the rights or safety of others was the proximate cause of the harm that is the subject of the action.

(b) **LIMITATION ON AMOUNT.**—In any civil action against a small business, punitive damages shall not exceed the lesser of—

(1) 3 times the total amount awarded to the claimant for economic and noneconomic losses; or

(2) \$250,000.

##### SEC. 104. LIMITATION ON JOINT AND SEVERAL LIABILITY FOR NONECONOMIC LOSS FOR SMALL BUSINESSES.

(a) **GENERAL RULE.**—Except as provided in section 105, in any civil action against a small business, the liability of each defendant that is a small business, or the agent of a small business, for noneconomic loss shall be determined in accordance with subsection (b).

(b) **AMOUNT OF LIABILITY.**—

(1) **IN GENERAL.**—In any civil action described in subsection (a)—

(A) each defendant described in that subsection shall be liable only for the amount of noneconomic loss allocated to that defendant in direct proportion to the percentage of responsibility of that defendant (determined in accordance with paragraph (2)) for the harm to the claimant with respect to which that defendant is liable; and

(B) the court shall render a separate judgment against each defendant described in that subsection in an amount determined under subparagraph (A).

(2) **PERCENTAGE OF RESPONSIBILITY.**—For purposes of determining the amount of noneconomic loss allocated to a defendant under this section, the trier of fact shall determine the percentage of responsibility of each person responsible for the harm to the claimant, regardless of whether or not the person is a party to the action.

#### SEC. 105. EXCEPTIONS TO LIMITATIONS ON LIABILITY.

The limitations on liability under sections 103 and 104 do not apply—

- (1) to any defendant whose misconduct—
  - (A) constitutes—
    - (i) a crime of violence;
    - (ii) an act of international terrorism; or
    - (iii) a hate crime;
  - (B) results in liability for damages relating to the injury to, destruction of, loss of, or loss of use of, natural resources described in—
    - (i) section 1002(b)(2)(A) of the Oil Pollution Act of 1990 (33 U.S.C. 2702(b)(2)(A)); or
    - (ii) section 107(a)(4)(C) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9607(a)(4)(C));

(C) involves—

- (i) a sexual offense, as defined by applicable State law; or
- (ii) a violation of a Federal or State civil rights law;

(D) occurred at the time the defendant was under the influence (as determined under applicable State law) of intoxicating alcohol or a drug, and the fact that the defendant was under the influence was the cause of any harm alleged by the plaintiff in the subject action; or

(2) to any cause of action which is brought under the provisions of title 31, United States Code, relating to false claims (31 U.S.C. 3729–3733) or to any other cause of action brought by the United States relating to fraud or false statements.

#### SEC. 106. PREEMPTION AND ELECTION OF STATE NONAPPLICABILITY.

(a) **PREEMPTION.**—Subject to subsection (b), this title preempts the laws of any State to the extent that State laws are inconsistent with this title.

(b) **ELECTION OF STATE REGARDING NON-APPLICABILITY.**—This title does not apply to any action in a State court against a small business in which all parties are citizens of the State, if the State enacts a statute—

- (1) citing the authority of this subsection;
- (2) declaring the election of such State that this title does not apply as of a date certain to such actions in the State; and
- (3) containing no other provision.

#### TITLE II—PRODUCT SELLER FAIR TREATMENT

##### SEC. 201. FINDINGS; PURPOSES.

(a) **FINDINGS.**—Congress finds that—

- (1) although damage awards in product liability actions may encourage the production of safer products, they may also have a direct effect on interstate commerce and consumers of the United States by increasing the cost of, and decreasing the availability of, products;

(2) some of the rules of law governing product liability actions are inconsistent within and among the States, resulting in differences in State laws that may be inequitable with respect to plaintiffs and defendants and may impose burdens on interstate commerce;

(3) product liability awards may jeopardize the financial well-being of individuals and industries, particularly the small businesses of the United States;

(4) because the product liability laws of a State may have adverse effects on consumers and businesses in many other States, it is appropriate for the Federal Government to enact national, uniform product liability laws that preempt State laws; and

(5) under clause 3 of section 8 of article I of the United States Constitution, it is the constitutional role of the Federal Government to remove barriers to interstate commerce.

(b) **PURPOSES.**—The purposes of this title, based on the powers of the United States under clause 3 of section 8 of article I of the United States Constitution, are to promote the free flow of goods and services and lessen the burdens on interstate commerce, by—

(1) establishing certain uniform legal principles of product liability that provide a fair balance among the interests of all parties in the chain of production, distribution, and use of products; and

(2) reducing the unacceptable costs and delays in product liability actions caused by excessive litigation that harms both plaintiffs and defendants.

##### SEC. 202. DEFINITIONS.

In this title:

(1) **ALCOHOL PRODUCT.**—The term “alcohol product” includes any product that contains not less than ½ of 1 percent of alcohol by volume and is intended for human consumption.

(2) **CLAIMANT.**—The term “claimant” means any person who brings an action covered by this title and any person on whose behalf such an action is brought. If such an action is brought through or on behalf of an estate, the term includes the claimant’s decedent. If such an action is brought through or on behalf of a minor or incompetent, the term includes the claimant’s legal guardian.

(3) **COMMERCIAL LOSS.**—The term “commercial loss” means—

(A) any loss or damage solely to a product itself;

(B) loss relating to a dispute over the value of a product; or

(C) consequential economic loss, the recovery of which is governed by applicable State commercial or contract laws that are similar to the Uniform Commercial Code.

(4) **COMPENSATORY DAMAGES.**—The term “compensatory damages” means damages awarded for economic and noneconomic losses.

(5) **DRAM-SHOP.**—The term “dram-shop” means a drinking establishment where alcoholic beverages are sold to be consumed on the premises.

(6) **ECONOMIC LOSS.**—The term “economic loss” means any pecuniary loss resulting from harm (including the loss of earnings or other benefits related to employment, medical expense loss, replacement services loss, loss due to death, burial costs, and loss of business or employment opportunities) to the extent recovery for that loss is allowed under applicable State law.

(7) **HARM.**—The term “harm” means any physical injury, illness, disease, or death or damage to property caused by a product. The term does not include commercial loss.

(8) **MANUFACTURER.**—The term “manufacturer” means—

(A) any person who—

- (i) is engaged in a business to produce, create, make, or construct any product (or component part of a product); and

(ii) (I) designs or formulates the product (or component part of the product); or

(II) has engaged another person to design or formulate the product (or component part of the product);

(B) a product seller, but only with respect to those aspects of a product (or component part of a product) that are created or affected when, before placing the product in the stream of commerce, the product seller—

(i) produces, creates, makes, constructs and designs, or formulates an aspect of the product (or component part of the product) made by another person; or

(ii) has engaged another person to design or formulate an aspect of the product (or component part of the product) made by another person; or

(C) any product seller not described in subparagraph (B) that holds itself out as a manufacturer to the user of the product.

(9) **NONECONOMIC LOSS.**—The term “noneconomic loss” means loss for physical or emotional pain, suffering, inconvenience, physical impairment, mental anguish, disfigurement, loss of enjoyment of life, loss of society and companionship, loss of consortium (other than loss of domestic service), injury to reputation, or any other nonpecuniary loss of any kind or nature.

(10) **PERSON.**—The term “person” means any individual, corporation, company, association, firm, partnership, society, joint stock company, or any other entity (including any governmental entity).

(11) **PRODUCT.**—

(A) **IN GENERAL.**—The term “product” means any object, substance, mixture, or raw material in a gaseous, liquid, or solid state that—

(i) is capable of delivery itself or as an assembled whole, in a mixed or combined state, or as a component part or ingredient;

(ii) is produced for introduction into trade or commerce;

(iii) has intrinsic economic value; and

(iv) is intended for sale or lease to persons for commercial or personal use.

(B) **EXCLUSION.**—The term “product” does not include—

(i) tissue, organs, blood, and blood products used for therapeutic or medical purposes, except to the extent that such tissue, organs, blood, and blood products (or the provision thereof) are subject, under applicable State law, to a standard of liability other than negligence; or

(ii) electricity, water delivered by a utility, natural gas, or steam.

(12) **PRODUCT LIABILITY ACTION.**—

(A) **GENERAL RULE.**—Except as provided in subparagraph (B), the term “product liability action” means a civil action brought on any theory for a claim for any physical injury, illness, disease, death, or damage to property that is caused by a product.

(B) The following claims are not included in the term “product liability action”:

(i) **NEGLIGENT ENTRUSTMENT.**—A claim for negligent entrustment.

(ii) **NEGLIGENCE PER SE.**—A claim brought under a theory of negligence per se.

(iii) **DRAM-SHOP.**—A claim brought under a theory of dram-shop or third-party liability arising out of the sale or providing of an alcoholic product to an intoxicated person or minor.

(13) **PRODUCT SELLER.**—

(A) **IN GENERAL.**—The term “product seller” means a person who in the course of a business conducted for that purpose—

(i) sells, distributes, rents, leases, prepares, blends, packages, labels, or otherwise is involved in placing a product in the stream of commerce; or

(ii) installs, repairs, refurbishes, reconditions, or maintains the harm-causing aspect of the product.

(B) **EXCLUSION.**—The term “product seller” does not include—

(i) a seller or lessor of real property;

(ii) a provider of professional services in any case in which the sale or use of a product is incidental to the transaction and the essence of the transaction is the furnishing of judgment, skill, or services; or

(iii) any person who—

(I) acts in only a financial capacity with respect to the sale of a product; or

(II) leases a product under a lease arrangement in which the lessor does not initially select the leased product and does not during the lease term ordinarily control the daily operations and maintenance of the product.

(14) **STATE.**—The term “State” means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, the Northern Mariana Islands, any other territory or possession of the United States, or any political subdivision of any such State, commonwealth, territory, or possession.

**SEC. 203. APPLICABILITY; PREEMPTION.****(a) APPLICABILITY.—**

(1) **IN GENERAL.**—Except as provided in paragraph (2), this title governs any product liability action brought in any Federal or State court.

(2) **ACTIONS FOR COMMERCIAL LOSS.**—A civil action brought for commercial loss shall be governed only by applicable State commercial or contract laws that are similar to the Uniform Commercial Code.

(b) **RELATIONSHIP TO STATE LAW.**—This title supersedes a State law only to the extent that the State law applies to an issue covered by this title. Any issue that is not governed by this title, including any standard of liability applicable to a manufacturer, shall be governed by any applicable Federal or State law.

(c) **EFFECT ON OTHER LAW.**—Nothing in this title shall be construed to—

(1) waive or affect any defense of sovereign immunity asserted by any State under any State law;

(2) supersede or alter any Federal law;

(3) waive or affect any defense of sovereign immunity asserted by the United States;

(4) affect the applicability of any provision of chapter 97 of title 28, United States Code;

(5) preempt State choice-of-law rules with respect to claims brought by a foreign nation or a citizen of a foreign nation;

(6) affect the right of any court to transfer venue or to apply the law of a foreign nation or to dismiss a claim of a foreign nation or of a citizen of a foreign nation on the ground of inconvenient forum; or

(7) supersede or modify any statutory or common law, including any law providing for an action to abate a nuisance, that authorizes a person to institute an action for civil damages or civil penalties, cleanup costs, injunctions, restitution, cost recovery, punitive damages, or any other form of relief, for remediation of the environment (as defined in section 101(8) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9601(8))).

**SEC. 204. LIABILITY RULES APPLICABLE TO PRODUCT SELLERS, RENTERS, AND LESSORS.****(a) GENERAL RULE.—**

(1) **IN GENERAL.**—In any product liability action covered under this title, a product seller other than a manufacturer shall be liable to a claimant only if the claimant establishes that—

(A)(i) the product that allegedly caused the harm that is the subject of the complaint was sold, rented, or leased by the product seller;

(ii) the product seller failed to exercise reasonable care with respect to the product; and

(iii) the failure to exercise reasonable care was a proximate cause of the harm to the claimant;

(B)(i) the product seller made an express warranty applicable to the product that allegedly caused the harm that is the subject of the complaint, independent of any express warranty made by a manufacturer as to the same product;

(ii) the product failed to conform to the warranty; and

(iii) the failure of the product to conform to the warranty caused the harm to the claimant; or

(C)(i) the product seller engaged in intentional wrongdoing, as determined under applicable State law; and

(ii) the intentional wrongdoing caused the harm that is the subject of the complaint.

(2) **REASONABLE OPPORTUNITY FOR INSPECTION.**—For purposes of paragraph (1)(A)(ii), a product seller shall not be considered to have failed to exercise reasonable care with respect to a product based upon an alleged failure to inspect the product, if—

(A) the failure occurred because there was no reasonable opportunity to inspect the product; or

(B) the inspection, in the exercise of reasonable care, would not have revealed the aspect of the product that allegedly caused the claimant's harm.

**(b) SPECIAL RULE.—**

(1) **IN GENERAL.**—A product seller shall be deemed to be liable as a manufacturer of a product for harm caused by the product, if—

(A) the manufacturer is not subject to service of process under the laws of any State in which the action may be brought; or

(B) the court determines that the claimant is or would be unable to enforce a judgment against the manufacturer.

(2) **STATUTE OF LIMITATIONS.**—For purposes of this subsection only, the statute of limitations applicable to claims asserting liability of a product seller as a manufacturer shall be tolled from the date of the filing of a complaint against the manufacturer to the date that judgment is entered against the manufacturer.

**(c) RENTED OR LEASED PRODUCTS.—**

(1) **DEFINITION.**—For purposes of paragraph (2), and for determining the applicability of this title to any person subject to that paragraph, the term "product liability action" means a civil action brought on any theory for harm caused by a product or product use.

(2) **LIABILITY.**—Notwithstanding any other provision of law, any person engaged in the business of renting or leasing a product (other than a person excluded from the definition of product seller under section 202(13)(B)) shall be subject to liability in a product liability action under subsection (a), but any person engaged in the business of renting or leasing a product shall not be liable to a claimant for the tortious act of another solely by reason of ownership of that product.

**SEC. 205. FEDERAL CAUSE OF ACTION PRECLUDED.**

The district courts of the United States shall not have jurisdiction under this title based on section 1331 or 1337 of title 28, United States Code.

**TITLE III—EFFECTIVE DATE****SEC. 301. EFFECTIVE DATE.**

This Act shall take effect with respect to any civil action commenced after the date of enactment of this Act without regard to whether the harm that is the subject of the action occurred before such date.

The CHAIRMAN. No amendment to the committee amendment in the nature of a substitute is in order, except those printed in House Report 106-498. Each amendment may be offered only in the order printed in the report, by a Member designated in the report, shall be considered read, shall be debatable for the time specified in the report, equally divided and controlled by the proponent and an opponent, shall not be subject to amendment, and shall not be subject to a demand for division of the question.

The Chairman of the Committee of the Whole may postpone a request for a recorded vote on any amendment and may reduce to a minimum of 5 minutes the time for voting on any postponed question that immediately follows another vote, provided that the time for voting on the first question shall be a minimum of 15 minutes.

It is in order to consider Amendment No. 1 printed in House Report 106-498.

AMENDMENT NO. 1 OFFERED BY MR. HUTCHINSON

Mr. HUTCHINSON. Mr. Chairman, I offer an amendment.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 1 offered by Mr. HUTCHINSON:

Page 7, strike line 13 through line 6 on page 8 and insert the following:

**SEC. 103. LIMITATION ON PUNITIVE DAMAGES FOR SMALL BUSINESSES.**

(a) **GENERAL RULE.**—Except as provided in section 105, in any civil action against a small business, punitive damages may, to the extent permitted by applicable Federal or State law, be awarded against the small business only if the claimant establishes by clear and convincing evidence that conduct carried out by that defendant with a conscious, flagrant indifference to the rights or safety of others was the proximate cause of the harm that is the subject of the action.

(b) **LIMITATION ON AMOUNT.**—In any civil action against a small business, punitive damages awarded against a small business shall not exceed the lesser of—

(1) 3 times the total amount awarded to the claimant for economic and noneconomic losses, or

(2) \$250,000,

except that the court may make this subsection inapplicable if the court finds that the plaintiff established by clear and convincing evidence that the defendant acted with specific intent to cause the type of harm for which the action was brought.

(c) **APPLICATION BY THE COURT.**—The limitation prescribed by this section shall be applied by the court and shall not be disclosed to the jury.

The CHAIRMAN. Pursuant to House Resolution 423, the gentleman from Arkansas (Mr. HUTCHINSON) and a Member opposed each will control 5 minutes.

The Chair recognizes the gentleman from Arkansas (Mr. HUTCHINSON).

Mr. HUTCHINSON. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I am pleased to rise in support of this carefully drafted and well-balanced legislation. I do believe that balanced tort reform can be achieved, and this bill takes us in the right direction to do that. I want to thank the gentleman from California (Mr. ROGAN) again for his work and leadership on this.

With the language that we have developed in this amendment, I am now able to lend my enthusiastic support to the legislation.

Small businesses across the country operate in fear of being named as a defendant in a liability case. Though they may be found minimally responsible in the case, the weight of the legal expenses can crush a small enterprise. According to a Gallup survey, one out of every five small businesses do not hire more employees, expand their business, improve their existing products, or introduce new products out of fear of litigation. This legislation addresses the situation by reforming joint and several liability, which ensures that defendants are held liable only for the portion of the harm that they cause. It limits punitive damages in routine cases and establishes uniform liability standards.

Over the last several weeks, after the Committee on the Judiciary passed this bill out, the gentleman from California and I have worked on language that I was very concerned about which would provide an override for the cap on punitive damages. As originally

drafted, the bill capped punitive damages awards at \$250,000, or three times the total compensatory award, whichever is less, with no provision for departure in cases of extreme misconduct. I was specifically concerned that the bill did not include a judicial override provision allowing judges to respond to the most egregious cases, and some of the Members have raised this issue even in the debate today.

The amendment that I offer today provides an opportunity for judges to exceed the punitive damages cap if the plaintiff establishes by clear and convincing evidence that the defendant acted with specific intent to cause the type of harm for which the action was brought. I think we can all agree that intentional behavior demonstrates such a callousness on the part of a defendant that merits application of the full punitive damage award as approved by the jury. This concept of a judicial override has manifested itself previously, but I believe that this language is even better than what has been offered before. The provision is carefully crafted to achieve a balance that provides full punitives in the most egregious cases, while not creating a loophole that undermines the concept of a cap.

There have been a number of discussions as to exactly what a plaintiff has to prove under this language. Let me first say what the plaintiff does not have to prove. The plaintiff will not have to prove that the defendant intended to harm that particular plaintiff or that the defendant intended to cause the harm that occurred. In other words, the plaintiff can prove by clear and convincing evidence that the defendant intended to cause harm to people. He or she does not have to prove that the defendant set out to harm the person specifically.

In addition, if a plaintiff can prove that the defendant intended to cause physical injury, illness, disease, death or property damage, he or she does not have to prove that the defendant meant to cause a specific injury such as a broken leg, dislocated back, or a particular strain of disease. Proving that a defendant intentionally set out to harm others, regardless of who was ultimately hurt or what particular harm resulted, is sufficient to activate this judicial override provision.

So I would like to note for my colleagues that in the 104th Congress, the President vetoed comprehensive tort reform legislation because he was concerned that there was not an adequate judicial override. This addresses his concern. I believe it will lead to the President's signature hopefully on this bill.

There were a number of other technical corrections that were made, including clarifying that the limitation on punitive damages applies only to punitive damages against small businesses. This is very important. The original bill was not clear as to how multidefendant cases where some de-

fendants who did not qualify as a small business would be treated under the bill. This change makes it clear that only small business defendants will enjoy the provisions of this legislation.

So I believe it is a good amendment; it improves the bill. I appreciate my friend and colleague working with me to come up with this language, and I would ask my colleagues to support it.

□ 1245

Mr. ROGAN. Mr. Chairman, will the gentleman yield?

Mr. HUTCHINSON. I am happy to yield to the gentleman from California.

Mr. ROGAN. Mr. Chairman, first I want to congratulate and commend my colleague, the gentleman from Arkansas, for his exceptional work on this. We spent many long and arduous hours during the committee, both in committee and after hours, trying to perfect this amendment.

I believe that through this amendment we are increasing the scope of fairness to a fundamentally important area. Once again, I want to thank my colleague for his sensitivity, his hard work and his commitment. I enthusiastically support this amendment.

The CHAIRMAN. Does the gentleman from Michigan (Mr. CONYERS) seek to control the time in opposition?

Mr. CONYERS. Yes, I do, Mr. Chairman.

The CHAIRMAN. The gentleman from Michigan (Mr. CONYERS) is recognized for 5 minutes.

Mr. CONYERS. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I want to commend our distinguished colleague, the gentleman from Arkansas (Mr. HUTCHINSON), for his effort. If he thinks that the president is not going to continue his veto over this legislation because of this amendment, then I am afraid he has another thought coming, because this is too little and too late. This amendment falls well short and offers far too much protection for drug dealers, polluters, copyright infringers, and other types of misconduct.

I am going to explain how and why that is. First of all, the carve-out is purely discretionary with the court. The court does not have to do this, I say to the gentleman from California (Mr. ROGAN), it is up to them, so the damage cap may apply or the damage cap may not apply. A judge that may be considered pro-defendant in legal circles would have total discretion to render the Rogan-Hutchinson amendment to be a nullity.

Second, the amendment fails to safeguard the wide variety of civil statutes on the books which authorize punitive damages and which are based on far less stringent evidentiary requirements than set forth in the amendment. State laws frequently permit award of punitive damages against businesses based on more lenient evidence standards.

So in some areas we may be of marginal help, but in other areas we are not helping at all. For example, in Illi-

nois, the Drug Dealer Liability Act authorizes punitive damages against corporations participating in illegal drug markets, which would be overturned by the legislation. Florida has an environmental liability law which provides for treble damages in private actions against unlawful pollution or discharge, which would also be overturned by this bill.

The last thing we would want to be doing is creating further legal obstruction to bring drug dealers and corporate polluters to justice. I do not think that this is intentionally set about as an objective, but still, this is the result. It is another example of intent to do well versus the results of what happens when this measure is put into practice.

The copyright law, let us look at this. Plaintiffs are entitled to receive up to \$150,000 in penalties where the defendant acted willfully, which is a much lower standard than is put forth in the Hutchinson amendment. The standard for Hutchinson is "specific intent," so the gentleman is making it harder to get those people that may be acting in violation of copyright law.

This is a current major issue in litigation over the I Crave TV web site, a foreign firm which is accused of stealing copyrighted television signals and airing them on the Internet. Unfortunately, the legislation continues to severely minimize liability for copyright theft and harm of all our Nation's intellectual property owners.

Finally, even in the ordinary tort context there are numerous examples of misconduct which should be subject to punitive damages, but which will never meet the "specific intent" standard set forth in the amendment. Example: What about the trucking companies? Three hundred thousand trucking companies, most of which have less than 25 employees, would be shielded for punitive damages for flagrant highway accidents, even if they violate State regulations and injure or kill drivers or passengers. This is of particular concern to all of us who are concerned about highway safety.

So I sympathize, I say to the gentleman from Arkansas, with what the gentleman is trying to do with the amendment, but it falls short. It does not go far enough. It will not protect us from a presidential veto, which has happened before in this kind of case, and it is not the kind of thing that we would want to have happen in terms of giving protection to drug dealers, polluters, copyright infringers, and other types of misconduct.

The CHAIRMAN. All time has expired on the amendment.

The question is on the amendment offered by the gentleman from Arkansas (Mr. HUTCHINSON).

The amendment was agreed to.

The CHAIRMAN. It is now in order to consider amendment No. 2 printed in House Report 106-498.



AMENDMENT NO. 2 OFFERED BY MR. MORAN OF VIRGINIA

Mr. MORAN of Virginia. Mr. Chairman, I offer an amendment made in order by the rule.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 2 offered by Mr. MORAN of Virginia:

Page 6, insert after line 15 the following:

(9) PUNITIVE DAMAGES.—The term “punitive damages” means damages awarded against any person or entity to punish or deter such person, entity, or others from engaging in similar behavior in the future. Such term does not include any civil penalties, fines, or treble damages that are assessed or enforced by an agency of State or Federal government pursuant to a State or Federal statute.

The CHAIRMAN. Pursuant to House Resolution 423, the gentleman from Virginia (Mr. MORAN) and a Member opposed each will control 5 minutes.

The Chair recognizes the gentleman from Virginia (Mr. MORAN).

Mr. MORAN of Virginia. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, H.R. 2366 in my mind is a focused, tightly-crafted bill that will reduce unnecessary litigation and legal costs. It is careful not to overreach, and as such, gives us the opportunity to respond on a bipartisan basis to the concerns we have been hearing year after year from smaller employers about our civil justice system.

For the smallest of the Nation's businesses, those with less than 25 employees, Title I will abolish joint liability for noneconomic damages and to limit punitive damages. States may elect to opt out and instead apply their own joint liability and punitive damages rules in cases brought in State court when the parties are all citizens of the same State.

Further, these provisions do not apply to civil cases that may arise from certain violations of criminal law or egregious misconduct.

Today our smallest enterprises operate in fear that they will be named as a defendant in a lawsuit, be found minimally responsible for the claimant's harm, but be maximally crushed under the weight of all the damages as a result of the application of joint or deep pockets liability. Most States have recognized the inequity of the unfettered application of joint liability and have acted to abolish or restrain it in some way.

The Small Business Liability Reform Act adopts a fair, balanced approach by limiting the noneconomic damages exposure of a small business defendant to its own proportionate share. Similarly, the owners and employees of a very small commercial enterprise know their business could be destroyed by the legal costs associated with simply defending against a civil action in a jurisdiction where punitive damages are unrestrained.

Rather than face that prospect, small business defendants are coerced into

inflated settlements of marginal, sometimes even meritless, lawsuits.

Title II holds non-manufacturer product sellers, lessors, and renters liable for their own negligence and intentional wrongdoing, but it only holds them responsible for the supplier manufacturer's liability when that manufacturer is judgment-proof.

This policy has been a noncontroversial part of Federal product liability legislation since the Carter administration published the model Uniform Product Liability Act 21 years ago.

Most recently, the product seller liability standard in title II was included in the 1998 product liability compromise that President Clinton had agreed to sign. This provision will reduce the exposure of retailers and distributors to meritless product liability claims and unnecessary costs, while meticulously preserving the ability of injured persons to recover their full damages.

Mr. Chairman, this modest but meaningful legislation will improve the administration of civil justice in the United States, and I urge my colleagues to support it.

The amendment that I am offering today addresses the legitimate concerns raised by the White House in their statement of administration policy. The administration is concerned that without a specific definition of punitive damages, provisions of the bill may be read to cap the government's ability to impose civil penalties, civil fines, or treble damages, all of which are punitive in purpose.

This amendment would define “punitive damages” in the bill as damages awarded against any person or entity to punish or deter such person, entity, or others from engaging in similar behavior in the future. That is the purpose of punitive damages.

The amendment also makes clear that punitive damages, as defined in the bill, will not include any civil penalties, fines, or treble damages that are assessed or enforced by an agency of State or Federal Government pursuant to a State or Federal statute.

I can tell the Members, as an original cosponsor of the underlying legislation, none of the sponsors of this legislation intended for the bill to include such actions. I do applaud the administration for suggesting the clarifying language in this amendment.

Mr. ROGAN. Mr. Chairman, will the gentleman yield?

Mr. MORAN of Virginia. I yield to the gentleman from California.

Mr. ROGAN. Mr. Chairman, I thank the gentleman for yielding to me. I simply want to commend the gentleman, both for his amendment, which I think makes a good bill much better, and secondly, from the bottom of my heart I thank the gentleman for not just his leadership on this bill, but for the pleasure of working with him on it. I am proud to have had him as an original cosponsor.

Once again, I thank the gentleman for the impending success of a good piece of legislation.

Mr. MORAN of Virginia. Mr. Chairman, I thank the gentleman very much for his remarks, and I yield back the balance of my time.

The CHAIRMAN. Does the gentleman from Michigan (Mr. CONYERS) seek to control time in opposition?

Mr. CONYERS. Yes, Mr. Chairman.

The CHAIRMAN. The gentleman from Michigan (Mr. CONYERS) is recognized for 5 minutes.

Mr. CONYERS. Mr. Chairman, I yield myself such time as I may consume.

I want to start off, Mr. Chairman, by letting everyone know how much I think of the gentleman from Virginia (Mr. MORAN). He is a good friend of mine.

I suppose, in the final analysis, he has added a marginal benefit to the bill. What he has done is say that the government, that is, the Federal system and the States, should not be caught by the strictures of this bill, and we should allow them to move forward and be able to bring lawsuits in some range not encumbered by the limitations that we are placing on everybody else.

In other words, a citizen or private environmental groups are not affected by the Moran Amendment. The governments are going to be given an exclusion, Federal and State, but not individual citizens and environmental suits.

That is what we are trying to do in the environmental sector of improving our society. We are trying to encourage citizens and environmental organizations which are not within the purview of this bill.

For example, the bill would continue to wipe out incentives for private citizens to enforce environmental laws by bringing private and whistleblower acts under the Clean Water Act. They would be caught by this bill, even with the Moran Amendment. That is why my praise for the gentleman from Virginia is so limited this afternoon. I really hate to go through this long list of things that are not accomplished by the Moran Amendment.

Yet, it is a modest improvement, but it does not help anybody bringing a whistleblower action. It will not help any citizen suing under the Clean Water Act, the Solid Waste Disposal Act, the Clean Air Act, the Superfund, the Safe Drinking Water Act, the Toxic Substance Control Act, the Lead-Based Paint Hazard Reduction Act. Those and other cases brought by citizens or environmental organizations, these people will wave the Moran Amendment to their dismay when they find out that it only applies to State and local governments.

Another problem with the amendment is that it fails to deal with the problems of the bill's overturning a wide variety of joint and several liability standards designed to deter misconduct. Now, in this area, the bill does not do anything for anybody. At least the gentleman is treating the citizens and the government fairly.



This is a particular problem in the context, again, of environmental claims, which are frequently brought by State and Federal governments, as well as private individuals. There are numerous Federal environmental statutes which provide for joint and several liability for noneconomic damages by perpetrators, and are not carved out from the bill's protection.

□ 1300

These include the Clean Water Act, the National Marine Sanctuaries Act, the Park System Resource Protection Act, and other measures that would be overturned by this legislation with the Moran amendment.

I cannot vote for an amendment that continues to protect corporations from oil spills which destroy natural sanctuaries and which damage our natural parks.

So what can I say? The only way to truly fix this problem is to limit the bill's provisions to product liability cases as an amendment offered by myself and another gentleman from Virginia (Mr. SCOTT), which our amendment would do.

Mr. MORAN of Virginia. Mr. Chairman, will the gentleman yield?

Mr. CONYERS. I yield to the gentleman from Virginia.

Mr. MORAN of Virginia. Mr. Chairman, I would say to the distinguished gentleman from Michigan (Mr. CONYERS), an ardent leader of the full committee, that the purpose of the amendment was to address what was in the statement of administration policy, and I think the amendment does that.

In terms of private rights of action, I suspect that may be addressed in conference and in the Senate as well, but I can understand the gentleman's concerns. I just do not necessarily share them as strongly as the gentleman does.

Mr. CONYERS. Mr. Chairman, I yield back the balance of my time.

The CHAIRMAN. The question is on the amendment offered by the gentleman from Virginia (Mr. MORAN).

The amendment was agreed to.

The CHAIRMAN. It is now in order to consider amendment No. 3 printed in House Report 106-498.

AMENDMENT NO. 3 OFFERED BY MR. WATT OF NORTH CAROLINA

Mr. WATT of North Carolina. Mr. Chairman, I offer amendment No. 3.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 3 offered by Mr. WATT of North Carolina:

Page 24, line 11, strike "or 1337".

The CHAIRMAN. Pursuant to House Resolution 423, the gentleman from North Carolina (Mr. WATT) and a Member opposed each will control 5 minutes.

The Chair recognizes the gentleman from North Carolina (Mr. WATT).

Mr. WATT of North Carolina. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, my amendment deals solely with title II, the products liability part of the bill, a part of the bill which I would point out to my colleagues has no limitation to small businesses and is a complete usurpation of State law on products liability. It preempts all State law in this area to the extent that State laws are inconsistent with title II.

I would point out to my colleagues that this is absolutely contrary to everything that my Republican colleagues say that they stand for. They tell us day after day after day that they believe in States' rights; they believe in moving government closer to the people, sending it back to the local level. This runs absolutely counter to that stated proposition. They have had to go out of their way to justify doing it, and I want to read specifically how they have done it.

They have said products liability cases fall under the commerce clause of the United States. This is what they say in the findings leading into title II. "Although damage awards in product liability actions may encourage the production of safer products, they may also have a direct effect on interstate commerce."

They go on to say, "Some of the rules of law governing product liability actions are inconsistent within and among the States, resulting in differences in State laws that may be inequitable with respect to plaintiffs and defendants and may impose burdens on interstate commerce."

They go on to say, "Under clause 3 of Section 8 of article I of the United States Constitution, it is the constitutional role of the Federal Government to remove barriers to interstate commerce."

These are their findings, and in the purpose of this section, this is what they say and I am quoting, "The purposes of this title, based on the powers of the United States under clause 3 of Section 8 of article I of the United States Constitution, are to promote the free flow of goods and services and lessen the burdens on interstate commerce."

They have tried to take over this area of the law because they say there is a compelling Federal Government interest under the interstate commerce clause, but, Mr. Chairman, beware because then we get to the end of the bill. What do they say at the end of the bill? Despite this compelling Federal interest, they then say, "The district courts of the United States," the Federal courts, "shall not," shall not, shall not, Mr. Chairman, "have jurisdiction under" the commerce clause of the Constitution.

So Big Brother is saying to the States, we know how to say what the law ought to be in this area, but Big Brother is also saying to the States and to the individual people, despite the compelling Federal interest that we have at the Federal level, we are not going to give access to the Federal courts to litigate these cases.

Is there not something sinister and outrageous and unfair about that?

All my amendment would do is say to them, if there is a compelling Federal reason for doing this, and I do not believe there is, but if there is, as they say there is, at least we ought to allow the citizens of our country to come to the Federal court to talk about and litigate about this supposed Federal remedy that we are giving to them under the statute.

Mr. Chairman, I reserve the balance of my time.

Mr. ROGAN. Mr. Chairman, would the gentleman yield for 15 seconds?

The CHAIRMAN. The gentleman from North Carolina reserves the balance of his time.

Does the gentleman from California seek to control the time in opposition?

Mr. ROGAN. No, Mr. Chairman. I am in support of the amendment.

Mr. WATT of North Carolina. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I am delighted and I want to express my absolute delight that despite the fact that they have fought this amendment all the way through the committee process, they have finally come to the light that if there is a Federal right here involved, there ought to at least be access to the Federal courts and I express my appreciation to the gentleman from California (Mr. ROGAN).

The CHAIRMAN. The question is on the amendment offered by the gentleman from North Carolina (Mr. WATT).

The amendment was agreed to.

The CHAIRMAN. It is now in order to consider amendment No. 4 printed in House Report 106-498.

AMENDMENT NO. 4 OFFERED BY MR. CONYERS

Mr. CONYERS. Mr. Chairman, I offered amendment No. 4.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 4 offered by Mr. CONYERS: Page 6, line 23, insert before the period the following: "and had revenues in each of the last 2 years of \$5,000,000 or less".

Page 19, line 10, strike "(14)" and insert "(15)" and after line 9 insert the following:

(14) SMALL BUSINESS.—

(A) IN GENERAL.—The term "small business" means any unincorporated business, or any partnership, corporation, association, unit of local government, or organization that has fewer than 25 full-time employees as determined on the date the civil action involving the small business is filed and had revenues in each of the last 2 years of \$5,000,000 or less.

(B) CALCULATION OF NUMBER OF EMPLOYEES.—For purposes of subparagraph (A), the number of employees of a subsidiary of a wholly owned corporation includes the employees of—

(i) a parent corporation; and

(ii) any other subsidiary corporation of that parent corporation.

(Title II Applicable to Small Business)

Page 21, line 12, insert after "title" the following: "brought against a small business".

**(Definition of Product and Product Liability Action)**

Page 6, beginning in line 16 redesignate paragraphs (9) and (10) as paragraphs (11) and (12), respectively, and add after line 15 the following:

**(9) PRODUCT.—**

(A) IN GENERAL.—The term “product” means any object, substance, mixture, or raw material in a gaseous, liquid, or solid state that—

(i) is capable of delivery itself or as an assembled whole, in a mixed or combined state, or as a component part or ingredient;

(ii) is produced for introduction into trade or commerce;

(iii) has intrinsic economic value; and

(iv) is intended for sale or lease to persons for commercial or personal use.

(B) EXCLUSION.—The term “product” does not include—

(i) tissue, organs, blood, and blood products used for therapeutic or medical purposes, except to the extent that such tissue, organs, blood, and blood products (or the provision thereof) are subject, under applicable State law, to a standard of liability other than negligence; or

(ii) electricity, water delivered by a utility, natural gas, or steam.

**(10) PRODUCT LIABILITY ACTION.—**

(A) GENERAL RULE.—Except as provided in subparagraph (B), the term “product liability action” means a civil action brought on any theory for a claim for any physical injury, illness, disease, death, or damage to property that is caused by a product.

(B) The following claims are not included in the term “product liability action”:

(i) NEGLIGENT ENTRUSTMENT.—A claim for negligent entrustment.

(ii) NEGLIGENCE PER SE.—A claim brought under a theory of negligence per se.

(iii) DRAM-SHOP.—A claim brought under a theory of dram-shop or third-party liability arising out of the sale or providing of an alcoholic product to an intoxicated person or minor.

**(Making Title I Applicable to only Product Liability Actions)**

Page 6, line 22 and page 8, lines 1, 11, and 16, strike “civil action” and insert “product liability action”.

**(Definition of Hate Crime)**

Page 5, strike lines 23 through 25 and insert the following:

(5) HATE CRIME.—The term “hate crime” means a crime in which the defendant intentionally selects a victim, or in the case of property crime, the property that is the object of the crime, because of the actual or perceived race, color, religion, national origin, ethnicity, gender, disability, or sexual orientation of the victim or owner of the property.

**(Making Section 103 Applicable to Punitive Damages Irrespective of State Law)**

Page 7, beginning in line 17, strike “, to the extent permitted by applicable State law.”.

**(Allowing State to Elect Nonapplicability by Enacting a Referendum or Initiative)**

Page 11, line 9, after “a statute” insert “, an initiative, or referendum”, add “and” at the end of line 10, in line 13, strike “; and” and insert a period, and strike line 14

Page 21, insert after line 7 the following:

(d) ELECTION OF STATE REGARDING NON-APPLICABILITY.—This title does not apply to any action in a State court against a small business in which all parties are citizens of the State, if the State enacts a statute, an initiative, or referendum—

(1) citing the authority of this subsection; and

(2) declaring the election of such State that this title does not apply as of a date certain to such actions in the State.

The CHAIRMAN. Pursuant to House Resolution 423, the gentleman from Michigan (Mr. CONYERS) and a Member opposed each will control 20 minutes.

The Chair recognizes the gentleman from Michigan (Mr. CONYERS).

Mr. CONYERS. Mr. Chairman, I yield 4 minutes to the gentleman from Virginia (Mr. SCOTT), my cosponsor.

Mr. SCOTT. Mr. Chairman, I thank the gentleman from Michigan (Mr. CONYERS) for yielding me this time.

Mr. Chairman, I rise to speak in support of the Conyers-Scott amendment which will simply conform the bill to its title and provide some truth in advertising and legislation. Despite its name, the truth about the Small Business Liability Reform Act is that it will reward all businesses, big and small, with broad and sweeping legal protections when they cause personal or financial harm, even intentionally due to defective products.

For those parts of the bill which actually pertain to small businesses, the definition of small business in this bill contains no qualifiers pertaining to annual revenues, so even a billion dollar corporation, with relatively few employees, can still qualify for special protection as a small business.

Furthermore, while this bill purports to constitute liability reform, the language is overbroad and covers contract law and other areas of the law not properly considered by the committee. So this amendment will first define a small business as one with fewer than 25 employees, as it has in the bill, but also one with under \$5 million in annual revenues.

Without this amendment, a company with less than 25 employees with revenues in the billions, an Internet corporation, for example, or a brokerage firm, could still be designated as a small business; and they could rip off millions of people for billions of dollars and still get protection under this bill.

Second, this amendment would truly limit the bill to suits against small businesses. As it presently exists, the second part of the bill is a general products liability bill which notwithstanding the title of the bill applies to all businesses, large and small.

Third, this bill would limit the scope of part one of the bill to product liability rather than civil action as the bill does. So the bill protects wrongdoers involving contract law, antitrust law, trademark protection and everything else. The scope of this title is unreasonably broad and expansive and should be narrowed to conform to the title Small Business Liability Reform Act.

Fourth, this amendment would create consistency and uniformity in that all States would be required to provide for punitive damages under limited conditions set forth in the bill. As presently written, the bill unfairly disadvantages consumers, as it preempts any State law more favorable to consumers while leaving intact State laws more favorable to businesses in the area of punitive damages.

Fifth, the bill allows an opt-out by States by statute. This amendment would allow the State to opt out by initiative and referendum for those States which also allow initiative and referendum in enacting laws.

Sixth, this amendment expands the hate crime exclusion to include victims of gender discrimination. A hate crime based on gender discrimination is just as despicable as one based on race, religion, or national origin; and it should, therefore, be included in a definition of a hate crime and not protected by this bill.

In closing, this bill sets some dangerous precedents as also it is dangerous to public health and safety. I strongly urge my colleagues to vote yes on this amendment which seeks to both conform the bill to its title, as well as provide a remedy for some of the most egregious aspects of the legislation.

Mr. ROGAN. Mr. Chairman, I rise in opposition to the amendment, and I yield myself such time as I may consume.

Mr. Chairman, this amendment would use the word “revenue” to define a small business rather than the current definition of 24 or fewer employees. Under the gentleman’s suggested change, a small business would have to have revenues in each of the prior 2 years of \$5 million or less.

First, we know, Mr. Chairman, from what has been presented here today, that the bulk of small businesses do not make \$5 million. The amendment is not sufficiently defined. For instance, is it proposing to use gross revenues or net?

The simple statement that revenues should be used is not sufficient. Net revenue is more difficult to determine than the number of full-time employees. Full-time employees is a more constant measure of a small business. Revenue is more volatile year to year, whereas the number of full-time employees can easily be determined by looking at a company’s W-2 form.

Using gross revenues instead of the number of employees offers a very narrow view of small business. A small business’ gross revenue can change dramatically over a period of time.

I remind my colleagues that the Y2K Act approved by Congress and signed into law last year by the President capped punitive damages and defined a small business as fewer than 50 full-time employees, with no revenue limits.

The standard in the underlying bill before this Chamber today, that is under 25 employees, ensures that only the smallest of America’s small businesses will be covered.

Further, litigation could end up focusing upon the sole issue of the period of gross revenue in question.

Finally, defining a small business by any revenue sends a disturbing policy message that discourages owners and employees from achieving greater revenues.

□ 1315

Next, the amendment would substantially abbreviate the effect of Title I by limiting the applicability of its provisions to non-manufacturing product sellers that are also small businesses as defined by Title I.

This amendment would further complicate product liability law. Because product liability affects interstate commerce, the rules of the road governing the liability of product sellers for compensatory damages to claimants due to harms caused by defective products should be a uniform Federal standard applicable to all product sellers.

Defeating this amendment and enacting Title II as presented in the underlying bill will reduce unnecessary lawsuits against blameless product sellers and reduce the wasteful legal and litigation-related costs that go hand in hand with them. Neither the content nor the effect of Title II is business-size sensitive.

Because the practical effect of Title I will be to focus litigation on the parties alleged to have been truly responsible for causing the claimant's harm rather than to change outcomes, neither claimant nor consumers have anything whatsoever to gain by limiting the scope of Title II to product sellers which are small businesses.

Next, the gentleman seeks to apply limitations on punitive damages to only product liability actions and not civil actions against a small business.

The fear of having to settle a frivolous lawsuit is not just limited to product liability cases but to all civil actions. Many business owners are forced to settle out of court for significant awards due to the fear of unlimited punitive damages and civil actions even if the claim is unwarranted.

Testimony submitted by Mr. David Harker before the House Committee on the Judiciary last year confirmed his frivolous suit was not over a product but over damages incurred to property. There are legions of other examples of such frivolous suits in the record of the committee.

H.R. 2366 does not cap compensatory damages, that is economic and non-economic damages, for civil actions. Although compensatory damages in civil actions may be covered by liability insurance, punitive damages frequently are not covered and defendants must cover those out of pocket.

Next, this amendment would create punitive damage awards in those States that do not recognize punitive damages. Under the current bill, punitive damages are only available if the State already has them. The intent of the legislation is to reduce frivolous litigation and legal costs. This amendment would significantly expand the number of States in which punitive damages are available and the potential for more widespread abuse.

The punitive damage cap in the underlying bill is consistent with the Y2K act that was, again, signed into law by the President last year.

Another section of this amendment would undermine the intent of Title II to create a uniform standard of liability for all non-manufacturing product sellers in product liability cases.

Section 204, subsections (a) and (b), establish a uniform standard of liability for all non-manufacturing product sellers in product liability cases. A seller would be liable to the claimant for harm caused by a defective product when the harm is caused by the seller's own negligence, breach of an express warranty, or a seller's intentional wrongdoing.

Under Title II, product sellers who injure consumers due to their failure to exercise reasonable care are liable. The failure to recognize reasonable care is neither driven nor affected in any way by the size of a business.

Under Title II, if a claimant's injury was caused by a breach of the product seller's own express warranty, the seller is liable. Breaches of express warranties are neither caused nor in any way affected by the mere size of a business.

Under Title II, product sellers are liable and will pay if the manufacturer is not subject to service of legal process or if the court determines that the claimant would not be able to enforce the judgment against a liable manufacturer. The relevant status of a culpable manufacturer is not in any way dependent upon the size of the product seller.

The standard of product seller liability has nothing whatsoever to do with business size, and the two should not be linked to this bill.

It is for those reasons, Mr. Chairman, that I urge a no vote on this amendment.

Mr. Chairman, I reserve the balance of my time.

Mr. CONYERS. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I would point out a couple of items here made in the statement of the author of this bill against the amendment that I think we might want to review more carefully.

First, the most commonsense response to whether this is a small business bill or not would be to put some limit on the revenues in each of the last 2 years of less than \$5 million each year. That would solve all of the discussion about whether or not this is a bill in which a lot of large businesses in terms of their annual revenue are crowding under the umbrella of mom-and-pop stores.

Here is an example of a wonderful intent demonstrated by the gentleman from California (Mr. ROGAN) with no conception of the effect of what he is doing here. This would allow businesses with hundreds of millions of dollars of annual revenue to come under the umbrella.

We do not want that, I say to the gentleman from California (Mr. ROGAN), let me help. Let me help by amending his definition of "small business" not just to 25 employers or less. He knows that the high-tech industries

have people working in lofts in their own homes with only a few other people that are commanding much more than millions of dollars' worth of revenue every year.

Why does my colleague not accept the limitation of small business, if that is what he is really concerned about, to those businesses that have revenues of less than \$5 million a year?

Most mom-and-pops do not come anywhere near \$5 million a year. Most mom-and-pops are happy to get \$100,000 or \$200,000 or \$300,000 worth of business a year. The gentleman told me himself, and I know it already. But why not a \$5 million, \$4 million, \$6 million limitation? Those cannot be called mom-and-pop businesses.

I think it is because the gentleman knows the effect of that unusual distorted definition that he is going to let in trucking companies, big businesses, people who certainly do not fit into the mom-and-pop category.

Now, the gentleman says that this bill of his tracks the Y2K bill in terms of limiting punitive damages. Sorry. The Y2K bill limits punitive damages to the greater of three times compensatory damages. His bill limits the damages to the lesser of three times the compensatory damages, or \$250,000, whichever is less.

I know the gentleman from California (Mr. ROGAN) just inadvertently thought that he was moving along the lines that the other bill supported by the administration was doing.

So the argument that I present here in terms of the amendment that I and the gentleman from Virginia (Mr. SCOTT) offer is about truth in labeling. We are not limited to small businesses. There is no reason this Congress should shield from liability large businesses, and our amendment fixes it by a \$5 million revenue limitation, rather high.

In addition, Title II of the bill limits the liability of product sellers and contains no size limitation at all, whether based on employees or revenues. This means that Wal-Mart, Hertz Rent-A-Car, and other huge corporations could achieve multi-million-dollar windfalls, not to mention all the reckless gun sellers that have been referenced earlier whose carelessness and extended negligence lead to thousands of deaths or injury.

Now, I am afraid that that, I say to the author of the bill, cannot be considered a harmless error or a mistake. I think that that is what he meant it to do. That is what the effect is, and that is the result that will occur if this measure is passed in the form, even with all the amendments that have been added to it so far today.

Now, there is a misperception about the measure that this is somehow limited to product liability. It is not. Title I is truly breathtaking in its scope to any civil action, to any civil action, whether it relates to a contract claim, a copyright claim, environmental claim, a securities claim, civil RICO, a bankruptcy action, even a reckless driving claim or a malpractice claim.

Now, I think this is changing the direction that we are going in in this legislation when we incorporate something of this magnitude in this bill. Why do we not limit it to product liability, as the discussion began, rather than protecting businesses against frivolous product liability suits. They have now taken the huge step forward to say that they would serve to protect businesses involved in criminal misconduct, foreign companies stealing U.S. copyrights, as well as careless corporate polluters.

I do not buy that wide provision of insulating liability under the rubric of protecting small businesses in product liabilities cases. They have gone a bit too far this time. They have gone too far.

And so, I am well aware that the body has tried to deal with the Rogan and Moran amendments to improve the situation, but the problems still remain. We are still protecting gun manufacturers, drug dealers, and polluters.

Our amendment responds to this. This is the most important amendment that my colleagues may ever see on this bill. And I am stunned that, in their generous conduct on the floor today, they have accepted or supported every amendment but this one, the one that might take care of the problems and make it reasonable in the eyes of many people and organizations and the administration, as well.

We are trying only to clarify the misleading provisions of the bill. My colleagues purport to have a hate crimes carve-out. But did they accidentally leave out gender-based hate crimes or did they deliberately leave out gender-based hate crimes? Nobody knows. But let us put it in. They are not, apparently, willing to do that.

They want to claim that they are two-way preemptive, but they only preempt State laws in which punitive damages are more favorable to the victims. The bill appears to allow State opt-outs but limits it to legislative statutes.

Might I ask why a referendum might not be acceptable and that they require just to pass through the House, as well? There are other ways for citizens to indicate their support. What about a referendum?

Our amendment fixes these problems, providing for a real hate crimes carve-out, providing for a real two-way preemption, providing for a hate crimes provision that includes gender.

And so, if we are going to vote on a bill to protect small businesses, we ought to be clear and honest enough to limit the bill to actual small businesses. And so, for that reason, I hope this bill may be made viable and whole by supporting our amendment.

Mr. Chairman, I reserve the balance of my time.

Mr. ROGAN. Mr. Chairman, may I inquire how much time remains on both sides?

The CHAIRMAN. The gentleman from California (Mr. ROGAN) has 13½

minutes remaining, and the gentleman from Michigan (Mr. CONYERS) has 7 minutes remaining.

Mr. ROGAN. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, first I say to my dear friend, my senior colleague, the gentleman from Michigan (Mr. CONYERS), may I say that, although we differ philosophically on the concept of lawsuit abuse reform, I have a great deal of respect both for his talents and his seniority, as well as his acts.

□ 1330

I am sorry that I cannot accept his amendment because his amendment would undermine and gut the entire purpose of the underlying bill. I just want to take a moment if I may to correct the record and I think the gentleman may have misspoken. In my remarks, I talked about the liability aspects of the Y2K bill which currently now are law and how we attempted to track that in our bill. I believe the gentleman said that it did not track it. I invite the gentleman's attention to section 5, subsection B, subsection 1, captioned Punitive Damages Limitation from the Y2K bill. It says that a Y2K action may not exceed the lesser of three times the amount awarded for compensatory damages or \$250,000.

Mr. Chairman, that is the standard that is now a part of the underlying bill, and so it does track the Y2K litigation reform that has passed both houses of Congress and the President signed last year. There is a fundamental difference between the Y2K standard and the standard of the underlying bill. In the Y2K standard that currently is law, small business is defined as 50 employees or less. In the underlying bill before us today, that standard has been cut in half, more than half, to 24 employees or less. The purpose of doing that was to ensure as faithfully as possible that this bill would impact the smallest of American businesses.

Now, it is a tempting invitation from the gentleman to go on a revenue-based standard of what constitutes a small business rather than an employee-based standard; but for all of the reasons that I outlined in my opening remarks, Mr. Chairman, I think that it is unworkable. There are exceptions, certainly, to small businesses who have 24 or less employees that are doing very well. I know of some up in the Silicon Valley myself. But I would submit to the gentleman, and statistics prove it out, that those are the very rare exception and not the rule.

The question before this House is will we allow the very small exception to upset and overturn the opportunity to provide needed relief to the millions and millions of men and women who comprise America's small business owners? I think not. The cosponsors of this bill have joined with me to ensure that those protections are adequate and fair. It is for those reasons and the reasons articulated in my previous

statements, Mr. Chairman, that I am regrettably unable to join with my friend from Michigan in support of his amendment.

Mr. Chairman, I reserve the balance of my time.

Mr. CONYERS. Mr. Chairman, I yield myself such time as I may consume.

I would like to point out that there are some companies that we may or may not want to be included in the provisions of the bill, and that is why this amendment exists. Take the famous American Derringer Company that has less than 25 employees but manufactures as many as 10,000 cheap pistols a year, which will now be protected as a small business under the Rogan bill. Is that a small business? Is this a mom and pop?

What about Davis Industries? It has 15 employees. It is in the home State of the author of this bill, of California, and is known for manufacturing the majority of Saturday night specials in this country. As many as 180,000 pistols a year. Is this a small business that we want to protect? And may I point out that the Conyers-Scott amendment limitation would stop this ridiculous assumption that businesses that are bringing in hundreds and hundreds of thousands of dollars, millions of dollars, are, in effect, small businesses, that we are concerned about the mom and pop effect.

Again, it is a matter of Rogan intent versus the bill's effect. The effect is, you are giving an umbrella to those that do not deserve it. Intratec, the manufacturer of the infamous TEC-DC9 used at Columbine High School, has less than 25 employees but sells as many as 100,000 of these awful weapons a year. Is this a small business that we want to protect, or do we want the Conyers-Scott amendment to make sure that it will not reside under the protection of the Rogan bill?

I say we should exclude all of these gun manufacturers from the provisions of the bill, not because of the death-dealing weapons they manufacture, but because they are not small businesses in the true sense of the definition. We need a revenue cap on the definition of small business. Thanks to the gentleman from California, American Derringer, Davis Industries, and Intratec all will be very grateful to know that you are refusing a cap that would catch them. The Rogan bill says that all of these are small businesses. Do we really want to protect them? I think not.

I urge all of the Members in this body to support the Conyers-Scott amendment.

Mr. Chairman, I reserve the balance of my time.

Mr. ROGAN. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I must respectfully again take issue with my dear friend from Michigan. He says in his remarks that small business gun manufacturers are now automatically protected under

the Rogan bill. First, that is not a correct statement. Secondly, the statement itself and the arguments preceding the statement from some of our other colleagues appear to make the suggestion that there is something inherently evil about an otherwise lawful gun manufacturer being able to sell guns to law-abiding citizens. I would respectfully suggest to my colleague and to those who seem to take that same position that if it is really their intention to override the second amendment protection for law-abiding citizens to defend themselves in their homes or in their place of business, and abolish the private ownership of all handguns, then let them introduce their constitutional amendment to overturn the second amendment, let them introduce their legislation to preclude law-abiding citizens from being able to defend themselves, and let us then debate the merits of that bill up or down. But let us not destroy the protections of small business owners through America, millions and millions of men and women, who have nothing to do with guns, who have nothing to do with gun manufacturing, who have everything to do with driving our economic engine.

By the way, I would just also suggest to my colleague that there are many poor people in this country who do not have the Secret Service protection that some of our top leaders in government have, who do not have a bevy of staff around them at all times to ease their comfort and pain, who live in the poorest neighborhoods, and the only protection they have when a dope addict or a murderer or a rapist is coming through their window is the protection that they find in their drawer.

These are not evil people. These are law-abiding citizens trying to defend their families. There are a lot of single mothers in my district and I would suspect in the gentleman from Michigan's district who fall within that category. If it is the desire of my colleagues on the left to preclude them from being able to protect themselves, to sue out of business manufacturers of lawful handguns that which they cannot accomplish by way of legislation, then let them bring that bill forward. Even assuming that that was the case, that the manufacturing of handguns in this country was an inherently evil proposition, I would respectfully suggest to my colleague that the Rogan bill does not do what he suggests, that it protects them from liability for any harm that they cause.

Nothing in this bill to a small business gun manufacturer would preclude an injured person from receiving economic damages. Nothing in this bill would preclude an injured victim from receiving lost wages, medical compensation, loss of business. Nothing in this bill would preclude them from receiving noneconomic damages. Nothing would preclude them from receiving payment for pain and suffering, for disfigurement, for loss of companionship

or the bevy of other noneconomic damages that are available to them. And nothing in this bill as amended would preclude a victim from having punitive damages assessed on one of those manufacturers if the manufacturer intended a harm to occur and was found to come within that intentional conduct that was amended into the bill by our friend from Arkansas.

So this claim that gun manufacturers are going to be able to run rampant under this bill and put in the hands of murderers and killers inherently dangerous weapons that are inherently faulty, that have no legitimate social purpose and that this is somehow some disguised bill to protect them under cover of small business, I would suggest to my colleague is not a fair statement.

Mr. Chairman, I reserve the balance of my time.

Mr. CONYERS. Mr. Chairman, I yield myself such time as I may consume. I want to tell the gentleman from California how shocked I am to hear the last statements that he has uttered. He has been very calm and polite and generous in his discussion. But to say that we are naming gun manufacturers as evil and giving me instructions to go to a constitutional amendment to stop them is, of course, deliberately missing the point. We are not trying to hurt gun manufacturers. The Saturday night special is a faulty weapon. The gentleman is on the Committee on the Judiciary. He is a former member of the court. He is an attorney who has practiced law. The Saturday night special is not a protected weapon. It frequently is found to be a malfunctioning, dangerous weapon. We are not trying to put the gun dealers out of business.

But for him to stand here and tell me that he is not going to help them by limiting their liability where they may be negligent is an incredible statement on his part. He imposes the cap on punitive recovery. He imposes the elimination of joint and several liability for everybody that comes under the definition of this bill. Davis Industries may not be evil, but they are the ones manufacturing the Saturday night specials. Intratec, I am not sure they are not evil people, there may be some nice ones there, but they are the ones who manufacture the TEC-DC9 used at Columbine. It is his State and cities and counties in California suing Davis Industries. We are not trying to put them out of business. We are trying to make them vulnerable to legal action, and he is protecting them. He is protecting them. Why does he disagree, I might ask, to the lawsuits that are being brought in California at this present moment?

Mr. SCOTT. Mr. Chairman, will the gentleman yield?

Mr. CONYERS. I yield to the gentleman from Virginia.

Mr. SCOTT. I would ask the gentleman if he will notice in the bill where crimes of violence are exempted,

so if a defendant whose misconduct constitutes a crime of violence, that would not be covered. But any other crime, an actual crime or criminal enterprise, would be covered. So if we have a business perpetrating actual criminal activity, stealing people's money, that that would be protected because it is not a crime of violence; and they would have the benefits under the bill, limits of punitive damages, and if you are not stealing much from everybody, you would be limited to the actual damage, the little bit of money, and three times that of punitive damages against each employee, even if you are committing a crime. Would those people be protected under this bill?

Mr. CONYERS. Of course they would. Criminal sales of guns to felons would be caught by the protective provisions supposedly going to protect small businesses, mom and pop stores. We have heard mom and pop all day. These gun manufacturers are not mom and pop stores. Our definition would not put them out of business. All it would do is it would apply to all of those that have revenues in excess of \$5 million a year. If they have revenues smaller than \$5 million a year, they would enjoy the protections. So this is not an antigun, all-guns-are-evil argument in which I have to refer to a constitutional provision. I am merely trying to take these gun manufacturers out of the protections that the gentleman from California is inadvertently giving them in trying to protect so-called small businesses.

Mr. Chairman, I include the following letter for the RECORD:

NATURAL RESOURCES DEFENSE COUNCIL,  
Washington, DC, February 16, 2000.

Hon. HENRY J. HYDE,  
Chairman, Committee on the Judiciary,  
House of Representatives.

Hon. JOHN CONYERS, Jr.,  
Ranking Minority Member, Committee on the  
Judiciary, House of Representatives.

DEAR CHAIRMAN HYDE AND RANKING MEMBER CONYERS: On behalf of the Natural Resources Defense Council's over 400,000 members, I am writing to you to ask you to oppose passage of H.R. 2366, the "Small Business Liability Reform Act of 2000," because of the adverse effects that it would have on enforcement of environmental protection statutes and private causes of action against those who violate the law. The bill is objectionable in its current form and would remain objectionable even if the two proposed Rogan amendments are approved.

While the purpose of the bill appears to be to limit the liability of small businesses for "punitive damages" in personal injury and other tort lawsuits, the language is sufficiently broad to impact federal, state, and citizen environmental enforcement actions. For example, the definition of "noneconomic loss" in Section 102 is broad enough to include environmental degradation or even environmental catastrophes. There is no definition of "punitive damages" in the bill, and that term could be interpreted to apply to civil penalties or fines, and even treble damages—all of which are punitive in nature. Thus, this bill could allow companies and individuals to violate environmental laws with impunity, encouraging recalcitrant behavior.

It could be interpreted to supersede specifically-enacted provisions designed to ensure adequate punishment and deterrence for serious environmental violations, including long-term noncompliance with statutes protecting public health and the environment resulting in serious environmental harm. Moreover, it could prohibit federal and state trustees from recovering natural resource damages under a number of environmental statutes. The bill also could prevent whistleblowers from recovering damages under certain federal environmental laws, including those that ensure safe drinking water. In addition, victims of lead paint poisoning will be less able to protect themselves.

It would also restrict punitive damage recovery for violations of clean up orders under Section 107(c)(3) of CERCLA, which specifically provides for a punitive damage recovery against those who fail to comply with such orders. Removing the possibility of treble damages for failure to comply with such orders would encourage companies to delay compliance and instead hire attorneys to challenge those orders. Delay and wasteful litigation would result.

This bill would not only interfere with citizen's right to bring enforcement actions to clean up their local waters and air and prevent future violations, but could also stop families from obtaining adequate compensation from severe pollution that makes them sick. The bill does not even contain an exemption for conduct that results in death. Families should be able to obtain all the damages to which they are entitled under current law when their health is destroyed by the negligence of a small business as well as by a large one. This bill could end up protecting small businesses at the expense of injured families.

For these reasons, the proposed amendments cannot repair the harm that would result from this bill, and I respectfully urge you to oppose this bill.

Sincerely,

NANCY STONER,  
Senior Staff Attorney,  
Natural Resources Defense Council.

The CHAIRMAN. The time of the gentleman from Michigan (Mr. CONYERS) has expired. The gentleman from California (Mr. ROGAN) has 6½ minutes remaining.

□ 1345

Mr. ROGAN. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, first, I certainly hope that my dear friend from Michigan does not mistake a serious policy difference in any way with a lack of respect or affection for him. I take a back seat to no one in this Chamber in admiration, both for his service and the strength of his positions. We do have a fundamental policy difference with respect to liability limitations as advocated in this bill. The gentleman sees it one way; certainly I see it another.

I do not view this bill, Mr. Chairman, as giving protection to people who have violated the law, and in fact we have tried to craft it very carefully to ensure that if there is some intentional wrongdoing, even by a business that would qualify as a small business, they would not come under any cap of punitive damages, and under any event there is no cap on the other damages.

I do believe from a policy perspective, I would say to my friend, that the

concept of joint and several liability as currently upon the books is inherently unfair. The idea that somebody could have a very minuscule involvement in a harm, say, 1 percent, but could be required to have to pay 100 percent of the damages, is not a fair concept. I think a tort system where liability was based on percentage of fault would be a much better way in which to go.

Mr. Chairman, again I want to thank my colleagues on both sides of the aisle for their participation in this debate. It is through the bipartisan effort that we have developed this important bill, and we hope that the spirit of consensus will carry this bill quickly through the House and on to the other body.

Although this amendment should be defeated, I am pleased that today the House of Representatives will have an historic opportunity. With the defeat of this amendment and passage of the underlying bill, the House of Representatives will stand behind the 2 million small business owners in my State of California alone and the millions and millions more across the Nation.

The message we will send to these small business owners is clear: frivolous and meritless lawsuits, or the threat of a frivolous and meritless lawsuit, are crippling the lifeblood of America's economy and they must be stopped.

The Small Business Liability Reform Act will limit product liability for a product seller when their negligence is the responsibility of the product manufacturer.

As we all know, some 20 percent of America's small businesses will not expand services, they will not increase employee benefits, they will not hire more workers, they will not create more jobs and they will not cut consumer costs out of fear of being saddled with a frivolous or crippling lawsuit and having to pay its debilitating costs.

In addition, this legislation will bring fairness and justice to millions of small business owners by bringing relief from the destructive threat of frivolous lawsuits that threaten to close their doors, put workers on the unemployment line and severely damage our economy. We owe America's small businesses and their employers nothing less.

Mr. Chairman, I again thank my sponsors and colleagues for their valuable support in bringing forward this bill.

Mr. Chairman, I yield back the balance of my time.

The CHAIRMAN. The question is on the amendment offered by the gentleman from Michigan (Mr. CONYERS).

The question was taken; and the Chairman announced that the noes appeared to have it.

#### RECORDED VOTE

Mr. CONYERS. Mr. Chairman, I demand a recorded vote.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 178, noes 237, not voting 19, as follows:

[Roll No. 24]

AYES—178

Abercrombie	Hinchey	Neal
Ackerman	Hinojosa	Oberstar
Allen	Hoefel	Obey
Andrews	Holt	Olver
Baldwin	Hooley	Ortiz
Barrett (WI)	Hoyer	Owens
Becerra	Inslee	Pallone
Bentsen	Jackson (IL)	Pascarella
Berkley	Jackson-Lee	Pastor
Berman	(TX)	Payne
Blagojevich	Jefferson	Pelosi
Blumenauer	Johnson, E. B.	Phelps
Bonior	Jones (OH)	Pomeroy
Borski	Kanjorski	Price (NC)
Boswell	Kaptur	Rahall
Boucher	Kennedy	Rangel
Brady (PA)	Kildee	Reyes
Brown (FL)	Kilpatrick	Rivers
Capuano	Kind (WI)	Rodriguez
Cardin	Klecza	Rothman
Carson	Klink	Roybal-Allard
Clayton	Kucinich	Rush
Clyburn	LaFalce	Sabo
Conyers	Lampson	Sanchez
Costello	Lantos	Sanders
Coyne	Larson	Sandlin
Crowley	Lazio	Sawyer
Cummings	Lee	Schakowsky
Davis (FL)	Levin	Scott
Davis (IL)	Lewis (GA)	Serrano
DeGette	Lipinski	Sherman
Delahunt	Lofgren	Slaughter
DeLauro	Luther	Smith (WA)
Deutsch	Maloney (CT)	Spratt
Dicks	Maloney (NY)	Stabenow
Dingell	Markey	Stark
Dixon	Mascara	Strickland
Doggett	Matsui	Stupak
Doyle	McCarthy (MO)	Tauscher
Duncan	McCarthy (NY)	Thompson (CA)
Edwards	McDermott	Thompson (MS)
Engel	McGovern	Thurman
English	McIntyre	Tierney
Eshoo	McKinney	Towns
Evans	Meehan	Trafficant
Farr	Meek (FL)	Turner
Fattah	Meeks (NY)	Udall (CO)
Filner	Menendez	Udall (NM)
Ford	Millender	Velazquez
Frank (MA)	McDonald	Visclosky
Frost	Miller, George	Waters
Gejdenson	Minge	Watt (NC)
Gephardt	Mink	Waxman
Gonzalez	Moakley	Weiner
Green (TX)	Mollohan	Wexler
Gutierrez	Moore	Weygand
Hall (OH)	Morella	Wise
Hastings (FL)	Murtha	Woolsey
Hill (IN)	Nadler	Wu
Hilliard	Napolitano	Wynn

NOES—237

Aderholt	Cannon	Foley
Archer	Castle	Forbes
Armey	Chabot	Fossella
Baca	Chambliss	Fowler
Bachus	Chenoweth-Hage	Franks (NJ)
Baker	Clement	Frelinghuysen
Ballenger	Coble	Galleghy
Barcia	Coburn	Ganske
Barr	Collins	Gekas
Barrett (NE)	Combest	Gibbons
Bartlett	Condit	Gilchrest
Barton	Cook	Gillmor
Bass	Cox	Gilman
Bateman	Cramer	Goode
Bereuter	Crane	Goodlatte
Berry	Cubin	Goodling
Biggert	Cunningham	Gordon
Bilbray	Danner	Goss
Blirakis	Davis (VA)	Granger
Bliley	Deal	Green (WI)
Blunt	DeLay	Greenwood
Boehlert	DeMint	Gutknecht
Boehner	Diaz-Balart	Hall (TX)
Bonilla	Dickey	Hansen
Bono	Dooley	Hastings (WA)
Boyd	Doolittle	Hayes
Brady (TX)	Dreier	Hayworth
Bryant	Dunn	Hefley
Burr	Ehlers	Herger
Burton	Ehrlich	Hill (MT)
Buyer	Emerson	Hilleary
Calvert	Etheridge	Hobson
Camp	Ewing	Hoekstra
Canady	Fletcher	Holden

Horn	Myrick	Sherwood
Hostettler	Nethercutt	Shimkus
Houghton	Ney	Shows
Hulshof	Northup	Shuster
Hunter	Norwood	Simpson
Hutchinson	Nussle	Siskisky
Hyde	Ose	Skeen
Isakson	Oxley	Skelton
Istook	Packard	Smith (MI)
Jenkins	Paul	Smith (NJ)
John	Pease	Smith (TX)
Johnson (CT)	Peterson (MN)	Souder
Johnson, Sam	Peterson (PA)	Spence
Jones (NC)	Petri	Stearns
Kasich	Pickering	Stenholm
Kelly	Pickett	Stump
King (NY)	Pitts	Sununu
Kingston	Pombo	Sweeney
Knollenberg	Porter	Talent
Kolbe	Portman	Tancredo
Kuykendall	Pryce (OH)	Tanner
LaHood	Quinn	Tauzin
Largent	Radanovich	Taylor (MS)
Latham	Ramstad	Taylor (NC)
LaTourette	Regula	Terry
Leach	Reynolds	Thomas
Lewis (CA)	Riley	Thornberry
Lewis (KY)	Roemer	Thune
Linder	Rogan	Tiahrt
LoBiondo	Rogers	Toomey
Lucas (KY)	Rohrabacher	Upton
Lucas (OK)	Ros-Lehtinen	Vitter
Manzullo	Roukema	Walden
McCrery	Royce	Walsh
McHugh	Ryan (WI)	Wamp
McInnis	Ryun (KS)	Watkins
McIntosh	Salmon	Weldon (FL)
McKeon	Saxton	Weldon (PA)
McNulty	Scarborough	Weller
Metcalf	Schaffer	Whitfield
Mica	Sensenbrenner	Wicker
Miller (FL)	Sessions	Wilson
Miller, Gary	Shadegg	Wolf
Moran (KS)	Shaw	Young (AK)
Moran (VA)	Shays	Young (FL)

## NOT VOTING—19

Baird	Clay	McCollum
Baldacci	Cooksey	Sanford
Bishop	DeFazio	Snyder
Brown (OH)	Everett	Vento
Callahan	Graham	Watts (OK)
Campbell	Lowey	
Capps	Martinez	

□ 1412

Messrs. GOODLING, SMITH of Michigan, KUYKENDALL, LEWIS of California, SIMPSON, SHUSTER, SESSIONS, RILEY, FORBES, TAUZIN, and Ms. DUNN changed their vote from "aye" to "no."

Mr. GEPHARDT changed his vote from "no" to "aye."

So the amendment was rejected.

The result of the vote was announced as above recorded.

The CHAIRMAN. The question is on the committee amendment in the nature of a substitute, as amended.

The committee amendment in the nature of a substitute, as amended, was agreed to.

The CHAIRMAN. Under the rule, the Committee rises.

Accordingly, the Committee rose; and the Speaker pro tempore (Mr. SUNUNU) having assumed the chair, Mr. THORNBERRY, Chairman of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the bill (H.R. 2366), to provide small businesses certain protections from litigation excesses and to limit the product liability of nonmanufacturer product sellers, pursuant to House Resolution 423, he reported the bill back to the House with an amendment adopted by the Committee of the Whole.

The SPEAKER pro tempore. Under the rule, the previous question is ordered.

Is a separate vote demanded on any amendment to the committee amendment in the nature of a substitute adopted by the Committee of the Whole? If not, the question is on the amendment.

The amendment was agreed to.

The SPEAKER pro tempore. The question is on engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time.

The SPEAKER pro tempore. The question is on the passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

## RECORDED VOTE

Mr. CONYERS. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 221, noes 193, not voting 20, as follows:

[Roll No. 25]

## AYES—221

Aderholt	Fletcher	Lewis (CA)
Archer	Foley	Lewis (KY)
Armey	Ford	Linder
Bachus	Fossella	LoBiondo
Baker	Fowler	Lucas (KY)
Ballenger	Frank (MA)	Lucas (OK)
Barcia	Franks (NJ)	Manzullo
Barr	Frelinghuysen	McCrery
Barrett (NE)	Gallegly	McHugh
Bartlett	Ganske	McInnis
Barton	Gekas	McIntosh
Bass	Gibbons	McKeon
Bateman	Gilchrest	McNulty
Bereuter	Gillmor	Metcalf
Biggett	Goode	Mica
Bilbray	Goodlatte	Miller (FL)
Bilirakis	Goodling	Miller, Gary
Bliley	Gordon	Moran (KS)
Blunt	Goss	Moran (VA)
Boehlert	Granger	Myrick
Boehner	Green (WI)	Ney
Bonilla	Greenwood	Northup
Bono	Gutknecht	Norwood
Boyd	Hall (OH)	Nussle
Brady (TX)	Hall (TX)	Ose
Bryant	Hansen	Oxley
Burr	Hastings (WA)	Packard
Burton	Hayes	Pease
Buyer	Hayworth	Peterson (MN)
Calvert	Hefley	Peterson (PA)
Camp	Herger	Petri
Canady	Hill (MT)	Pickering
Cannon	Hilleary	Pitts
Castle	Hobson	Pombo
Chabot	Hoekstra	Porter
Chambliss	Holden	Portman
Chenoweth-Hage	Horn	Pryce (OH)
Clement	Hostettler	Quinn
Collins	Houghton	Radanovich
Combest	Hulshof	Ramstad
Condit	Hutchinson	Regula
Cook	Hyde	Reynolds
Cox	Isakson	Riley
Cramer	Jenkins	Roemer
Crane	John	Rogan
Cubin	Johnson (CT)	Rogers
Cunningham	Johnson, Sam	Rohrabacher
Danner	Jones (NC)	Ros-Lehtinen
Davis (VA)	Kasich	Roukema
Deal	Kelly	Royce
DeLay	Kingston	Ryan (WI)
DeMint	Knollenberg	Ryun (KS)
Dickey	Kolbe	Salmon
Dooley	Kuykendall	Saxton
Dreier	LaHood	Scarborough
Duncan	Largent	Schaffer
Dunn	Latham	Sensenbrenner
Ehlers	LaTourette	Sessions
Emerson	Lazio	Shaw
Ewing	Leach	Shays

Sherwood	Sweeney	Walsh
Shimkus	Talent	Wamp
Shuster	Tancredo	Watkins
Simpson	Tanner	Watts (OK)
Siskisky	Tauzin	Weldon (FL)
Skeen	Taylor (MS)	Weldon (PA)
Smith (MI)	Taylor (NC)	Weller
Smith (NJ)	Thomas	Whitfield
Smith (TX)	Thornberry	Wicker
Souder	Thune	Wilson
Spence	Tiahrt	Wolf
Stearns	Upton	Young (AK)
Stenholm	Vitter	Young (FL)
Stump	Walden	

## NOES—193

Abercrombie	Hinchey	Olver
Ackerman	Hinojosa	Ortiz
Allen	Hoeffel	Owens
Andrews	Holt	Pallone
Baca	Hoolley	Pascarell
Baldwin	Hoyer	Pastor
Barrett (WI)	Hunter	Paul
Becerra	Inslee	Payne
Bentsen	Istook	Pelosi
Berkley	Jackson (IL)	Phelps
Berman	Jackson-Lee	Pickett
Berry	(TX)	Pomeroy
Blagojevich	Jefferson	Price (NC)
Blumenauer	Johnson, E.B.	Rahall
Bonior	Jones (OH)	Rangel
Borski	Kanjorski	Reyes
Boswell	Kaptur	Rivers
Boucher	Kennedy	Rodriguez
Brady (PA)	Kildee	Rothman
Brown (FL)	Kilpatrick	Roybal-Allard
Capuano	Kind (WI)	Rush
Cardin	King (NY)	Sabo
Carson	Klecza	Sanchez
Clayton	Klink	Sanders
Clyburn	Kucinich	Sandlin
Coble	LaFalce	Sawyer
Coburn	Lampson	Schakowsky
Conyers	Lantos	Scott
Costello	Larson	Serrano
Coyne	Lee	Shadegg
Crowley	Levin	Sherman
Cummings	Lewis (GA)	Shows
Davis (FL)	Lipinski	Skelton
Davis (IL)	Lofgren	Slaughter
DeGette	Luther	Smith (WA)
Delahunt	Maloney (CT)	Spratt
DeLauro	Maloney (NY)	Stabenow
Deutsch	Markey	Stark
Diaz-Balart	Mascara	Strickland
Dicks	Matsui	Stupak
Dingell	McCarthy (MO)	Sununu
Dixon	McCarthy (NY)	Tauscher
Doggett	McDermott	Terry
Drain	McGovern	Thompson (CA)
Doyle	McIntyre	Thompson (MS)
Edwards	McKinney	Thurman
Ehrlich	Meehan	Tierney
Engel	Meek (FL)	Toomey
English	Meeks (NY)	Towns
Eshoo	Menendez	Traficant
Etheridge	Millender	Turner
Evans	McDonald	Udall (CO)
Farr	Miller, George	Udall (NM)
Fattah	Minge	Velazquez
Filner	Mink	Visclosky
Forbes	Moakley	Waters
Frost	Mollohan	Watt (NC)
Gejdenson	Moore	Waxman
Gephardt	Morella	Weiner
Gilman	Murtha	Wexler
Gonzalez	Nadler	Weygand
Green (TX)	Napolitano	Wise
Hastings (FL)	Neal	Woolsey
Hill (IN)	Nethercutt	Wu
Hilliard	Obey	Wynn

## NOT VOTING—20

Baird	Clay	Martinez
Baldacci	Cooksey	McCollum
Bishop	DeFazio	Oberstar
Brown (OH)	Everett	Ons
Callahan	Graham	Snyder
Campbell	Gutierrez	Vento
Capps	Lowey	

□ 1432

Mr. HUNTER changed his vote from "aye" to "no."

So the bill was passed.

The result of the vote was announced as above recorded.



A motion to reconsider was laid on the table.

#### PERSONAL EXPLANATION

Mr. TIAHRT. Mr. Speaker, today I was unavoidably detained and missed rollcall vote numbers 22 and 23. Had I been present, I would have voted "yes" on approving the Journal of February 15, and "yes" on H. Res. 423, the rule for H.R. 2366, the Small Business Liability Reform Act.

#### MILLENNIUM DIGITAL COMMERCE ACT

Mr. BLILEY. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the Senate bill (S. 761) to regulate interstate commerce by electronic means by permitting and encouraging the continued expansion of electronic commerce through the operation of free market forces, and other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore (Mr. SUNUNU). Is there objection to the request of the gentleman from Virginia?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 761

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Millennium Digital Commerce Act".

#### SEC. 2. FINDINGS.

The Congress makes the following findings:

(1) The growth of electronic commerce and electronic government transactions represent a powerful force for economic growth, consumer choice, improved civic participation and wealth creation.

(2) The promotion of growth in private sector electronic commerce through Federal legislation is in the national interest because that market is globally important to the United States.

(3) A consistent legal foundation, across multiple jurisdictions, for electronic commerce will promote the growth of such transactions, and that such a foundation should be based upon a simple, technology neutral, nonregulatory, and market-based approach.

(4) The Nation and the world stand at the beginning of a large scale transition to an information society which will require innovative legal and policy approaches, and therefore, States can serve the national interest by continuing their proven role as laboratories of innovation for quickly evolving areas of public policy, provided that States also adopt a consistent, reasonable national baseline to eliminate obsolete barriers to electronic commerce such as undue paper and pen requirements, and further, that any such innovation should not unduly burden inter-jurisdictional commerce.

(5) To the extent State laws or regulations do not provide a consistent, reasonable national baseline or in fact create an undue burden to interstate commerce in the important burgeoning area of electronic commerce, the national interest is best served by Federal preemption to the extent necessary to provide such consistent, reasonable national baseline or eliminate said burden, but

that absent such lack of consistent, reasonable national baseline or such undue burdens, the best legal system for electronic commerce will result from continuing experimentation by individual jurisdictions.

(6) With due regard to the fundamental need for a consistent national baseline, each jurisdiction that enacts such laws should have the right to determine the need for any exceptions to protect consumers and maintain consistency with existing related bodies of law within a particular jurisdiction.

(7) Industry has developed several electronic signature technologies for use in electronic transactions, and the public policies of the United States should serve to promote a dynamic marketplace within which these technologies can compete. Consistent with this Act, States should permit the use and development of any authentication technologies that are appropriate as practicable as between private parties and in use with State agencies.

#### SEC. 3. PURPOSES.

The purposes of this Act are—

(1) to permit and encourage the continued expansion of electronic commerce through the operation of free market forces rather than proscriptive governmental mandates and regulations;

(2) to promote public confidence in the validity, integrity and reliability of electronic commerce and online government under Federal law;

(3) to facilitate and promote electronic commerce by clarifying the legal status of electronic records and electronic signatures in the context of contract formation;

(4) to facilitate the ability of private parties engaged in interstate transactions to agree among themselves on the appropriate electronic signature technologies for their transactions; and

(5) to promote the development of a consistent national legal infrastructure necessary to support electronic commerce at the Federal and State levels within existing areas of jurisdiction.

#### SEC. 4. DEFINITIONS.

In this Act:

(1) **ELECTRONIC.**—The term "electronic" means relating to technology having electrical, digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.

(2) **ELECTRONIC AGENT.**—The term "electronic agent" means a computer program or an electronic or other automated means used to initiate an action or respond to electronic records or performances in whole or in part without review by an individual at the time of the action or response.

(3) **ELECTRONIC RECORD.**—The term "electronic record" means a record created, generated, sent, communicated, received, or stored by electronic means.

(4) **ELECTRONIC SIGNATURE.**—The term "electronic signature" means an electronic sound, symbol, or process attached to or logically associated with a record and executed or adopted by a person with the intent to sign the record.

(5) **GOVERNMENTAL AGENCY.**—The term "governmental agency" means an executive, legislative, or judicial agency, department, board, commission, authority, or institution of the Federal Government or of a State or of any county, municipality, or other political subdivision of a State.

(6) **RECORD.**—The term "record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.

(7) **TRANSACTION.**—The term "transaction" means an action or set of actions relating to the conduct of commerce, between 2 or more persons, neither of which is the United

States Government, a State, or an agency, department, board, commission, authority, or institution of the United States Government or of a State.

(8) **UNIFORM ELECTRONIC TRANSACTIONS ACT.**—The term "Uniform Electronic Transactions Act" means the Uniform Electronic Transactions Act as provided to State legislatures by the National Conference of Commissioners on Uniform State Law in that form or any substantially similar variation thereof.

#### SEC. 5. INTERSTATE CONTRACT CERTAINTY.

(a) **IN GENERAL.**—In any commercial transaction affecting interstate commerce, a contract may not be denied legal effect or enforceability solely because an electronic signature or electronic record was used in its formation.

(b) **METHODS.**—Parties to a transaction are permitted to determine the appropriate electronic signature technologies for their transaction, and the means of implementing such technologies.

(c) **PRESENTATION OF CONTRACTS.**—Notwithstanding subsection (a), if a law requires that a contract be in writing, the legal effect or enforceability of an electronic record of such contract shall be denied under such law, unless it is delivered to all parties to such contract in a form that—

(1) can be retained by the parties for later reference; and

(2) can be used to prove the terms of the agreement.

(d) **SPECIFIC EXCLUSIONS.**—The provisions of this section shall not apply to a statute, regulation, or other rule of law governing any of the following:

(1) The Uniform Commercial Code, as in effect in a State, other than sections 1-107 and 1-206, Article 2, and Article 2A.

(2) Premarital agreements, marriage, adoption, divorce or other matters of family law.

(3) Documents of title which are filed of record with a governmental unit until such time that a State or subdivision thereof chooses to accept filings electronically.

(4) Residential landlord-tenant relationships.

(5) The Uniform Health-Care Decisions Act as in effect in a State.

(e) **ELECTRONIC AGENTS.**—A contract relating to a commercial transaction affecting interstate commerce may not be denied legal effect or enforceability solely because its formation involved—

(1) the interaction of electronic agents of the parties; or

(2) the interaction of an electronic agent of a party and an individual who acts on that individual's own behalf or as an agent for another person.

(f) **INSURANCE.**—It is the specific intent of the Congress that this section apply to the business of insurance.

(g) **APPLICATION IN UETA STATES.**—This section does not apply in any State in which the Uniform Electronic Transactions Act is in effect.

#### SEC. 6. PRINCIPLES GOVERNING THE USE OF ELECTRONIC SIGNATURES IN INTERNATIONAL TRANSACTIONS.

To the extent practicable, the Federal Government shall observe the following principles in an international context to enable commercial electronic transaction:

(1) Remove paper-based obstacles to electronic transactions by adopting relevant principles from the Model Law on Electronic Commerce adopted in 1996 by the United Nations Commission on International Trade Law.

(2) Permit parties to a transaction to determine the appropriate authentication technologies and implementation models for their transactions, with assurance that those

technologies and implementation models will be recognized and enforced.

(3) Permit parties to a transaction to have the opportunity to prove in court or other proceedings that their authentication approaches and their transactions are valid.

(4) Take a nondiscriminatory approach to electronic signatures and authentication methods from other jurisdictions.

#### SEC. 7. STUDY OF LEGAL AND REGULATORY BARRIERS TO ELECTRONIC COMMERCE.

(a) **BARRIERS.**—Each Federal agency shall, not later than 6 months after the date of enactment of this Act, provide a report to the Director of the Office of Management and Budget and the Secretary of Commerce identifying any provision of law administered by such agency, or any regulations issued by such agency and in effect on the date of enactment of this Act, that may impose a barrier to electronic transactions, or otherwise to the conduct of commerce online or by electronic means, including barriers imposed by a law or regulation directly or indirectly requiring that signatures, or records of transactions, be accomplished or retained in other than electronic form. In its report, each agency shall identify the barriers among those identified whose removal would require legislative action, and shall indicate agency plans to undertake regulatory action to remove such barriers among those identified as are caused by regulations issued by the agency.

(b) **REPORT TO CONGRESS.**—The Secretary of Commerce, in consultation with the Director of the Office of Management and Budget, shall, within 18 months after the date of enactment of this Act, and after the consultation required by subsection (c) of this section, report to the Congress concerning—

(1) legislation needed to remove barriers to electronic transactions or otherwise to the conduct of commerce online or by electronic means; and

(2) actions being taken by the Executive Branch and individual Federal agencies to remove such barriers as are caused by agency regulations or policies.

(c) **CONSULTATION.**—In preparing the report required by this section, the Secretary of Commerce shall consult with the General Services Administration, the National Archives and Records Administration, and the Attorney General concerning matters involving the authenticity of records, their storage and retention, and their usability for law enforcement purposes.

(d) **INCLUDE FINDINGS IF NO RECOMMENDATIONS.**—If the report required by this section omits recommendations for actions needed to fully remove identified barriers to electronic transactions or to online or electronic commerce, it shall include a finding or findings, including substantial reasons therefor, that such removal is impracticable or would be inconsistent with the implementation or enforcement of applicable laws.

MOTION OFFERED BY MR. BLILEY

Mr. BLILEY. Mr. Speaker, I offer a motion.

The Clerk read as follows:

Mr. BLILEY moves to strike all after the enacting clause of S. 761 and insert in lieu thereof the text of H.R. 1714, as passed by the House, as follows:

H.R. 1714

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Electronic Signatures in Global and National Commerce Act”.

### TITLE I—VALIDITY OF ELECTRONIC RECORDS AND SIGNATURES FOR COMMERCE

#### SEC. 101. GENERAL RULE OF VALIDITY.

(a) **GENERAL RULE.**—With respect to any contract, agreement, or record entered into or provided in, or affecting, interstate or foreign commerce, notwithstanding any statute, regulation, or other rule of law, the legal effect, validity, or enforceability of such contract, agreement, or record shall not be denied—

(1) on the ground that the contract, agreement, or record is not in writing if the contract, agreement, or record is an electronic record; or

(2) on the ground that the contract, agreement, or record is not signed or is not affirmed by a signature if the contract, agreement, or record is signed or affirmed by an electronic signature.

(b) **AUTONOMY OF PARTIES IN COMMERCE.**—

(1) **IN GENERAL.**—With respect to any contract, agreement, or record entered into or provided in, or affecting, interstate or foreign commerce—

(A) the parties to such contract, agreement, or record may establish procedures or requirements regarding the use and acceptance of electronic records and electronic signatures acceptable to such parties;

(B) the legal effect, validity, or enforceability of such contract, agreement, or record shall not be denied because of the type or method of electronic record or electronic signature selected by the parties in establishing such procedures or requirements; and

(C) nothing in this section requires any party to use or accept electronic records or electronic signatures.

(2) **CONSENT TO ELECTRONIC RECORDS.**—Notwithstanding subsection (a) and paragraph (1) of this subsection—

(A) if a statute, regulation, or other rule of law requires that a record be provided or made available to a consumer in writing, that requirement shall be satisfied by an electronic record if—

(i) the consumer has affirmatively consented, by means of a consent that is conspicuous and visually separate from other terms, to the provision or availability (whichever is required) of such record (or identified groups of records that include such record) as an electronic record, and has not withdrawn such consent;

(ii) prior to consenting, the consumer is provided with a statement of the hardware and software requirements for access to and retention of electronic records; and

(iii) the consumer affirmatively acknowledges, by means of an acknowledgement that is conspicuous and visually separate from other terms, that—

(I) the consumer has an obligation to notify the provider of electronic records of any change in the consumer's electronic mail address or other location to which the electronic records may be provided; and

(II) if the consumer withdraws consent, the consumer has the obligation to notify the provider to notify the provider of electronic records of the electronic mail address or other location to which the records may be provided; and

(B) the record is capable of review, retention, and printing by the recipient if accessed using the hardware and software specified in the statement under subparagraph (A)(ii) at the time of the consumer's consent; and

(C) if such statute, regulation, or other rule of law requires that a record be retained, that requirement shall be satisfied if such record complies with the requirements of subparagraphs (A) and (B) of subsection (c)(1).

(c) **RETENTION OF CONTRACTS, AGREEMENTS, AND RECORDS.**—

(1) **ACCURACY AND ACCESSIBILITY.**—If a statute, regulation, or other rule of law requires that a contract, agreement, or record be in writing or be retained, that requirement is met by retaining an electronic record of the information in the contract, agreement, or record that—

(A) accurately reflects the information set forth in the contract, agreement, or record after it was first generated in its final form as an electronic record; and

(B) remains accessible, for the period required by such statute, regulation, or rule of law, for later reference, transmission, and printing.

(2) **EXCEPTION.**—A requirement to retain a contract, agreement, or record in accordance with paragraph (1) does not apply to any information whose sole purpose is to enable the contract, agreement, or record to be sent, communicated, or received.

(3) **ORIGINALS.**—If a statute, regulation, or other rule of law requires a contract, agreement, or record to be provided, available, or retained in its original form, or provides consequences if the contract, agreement, or record is not provided, available, or retained in its original form, that statute, regulation, or rule of law is satisfied by an electronic record that complies with paragraph (1).

(4) **CHECKS.**—If a statute, regulation, or other rule of law requires the retention of a check, that requirement is satisfied by retention of an electronic record of all the information on the front and back of the check in accordance with paragraph (1).

(d) **ABILITY TO CONTEST SIGNATURES AND CHARGES.**—Nothing in this section shall be construed to limit or otherwise affect the rights of any person to assert that an electronic signature is a forgery, is used without authority, or otherwise is invalid for reasons that would invalidate the effect of a signature in written form. The use or acceptance of an electronic record or electronic signature by a consumer shall not constitute a waiver of any substantive protections afforded consumers under the Consumer Credit Protection Act.

(e) **SCOPE.**—This Act is intended to clarify the legal status of electronic records and electronic signatures in the context of writing and signing requirements imposed by law. Nothing in this Act affects the content or timing of any disclosure required to be provided to any consumer under any statute, regulation, or other rule of law.

#### SEC. 102. AUTHORITY TO ALTER OR SUPERSEDE GENERAL RULE.

(a) **PROCEDURE TO ALTER OR SUPERSEDE.**—Except as provided in subsection (b), a State statute, regulation, or other rule of law may modify, limit, or supersede the provisions of section 101 if such statute, regulation, or rule of law—

(1)(A) constitutes an enactment or adoption of the Uniform Electronic Transactions Act as reported to the State legislatures by the National Conference of Commissioners on Uniform State Laws; or

(B) specifies the alternative procedures or requirements for the use or acceptance (or both) of electronic records or electronic signatures to establish the legal effect, validity, or enforceability of contracts, agreements, or records; and

(2) if enacted or adopted after the date of the enactment of this Act, makes specific reference to this Act.

(b) **LIMITATIONS ON ALTERATION OR SUPERSESSION.**—A State statute, regulation, or other rule of law (including an insurance statute, regulation, or other rule of law), regardless of its date of the enactment or adoption, that modifies, limits, or supersedes section 101 shall not be effective to the extent that such statute, regulation, or rule—

(1) discriminates in favor of or against a specific technology, process, or technique of creating, storing, generating, receiving, communicating, or authenticating electronic records or electronic signatures;

(2) discriminates in favor of or against a specific type or size of entity engaged in the business of facilitating the use of electronic records or electronic signatures;

(3) is based on procedures or requirements that are not specific or that are not publicly available; or

(4) is otherwise inconsistent with the provisions of this title.

(c) **EXCEPTION.**—Notwithstanding subsection (b), a State may, by statute, regulation, or rule of law enacted or adopted after the date of the enactment of this Act, require specific notices to be provided or made available in writing if such notices are necessary for the protection of the public health or safety of consumers. A consumer may not, pursuant to section 101(b)(2), consent to the provision or availability of such notice solely as an electronic record.

#### SEC. 103. SPECIFIC EXCLUSIONS.

(a) **EXCEPTED REQUIREMENTS.**—The provisions of section 101 shall not apply to a contract, agreement, or record to the extent it is governed by—

(1) a statute, regulation, or other rule of law governing the creation and execution of wills, codicils, or testamentary trusts;

(2) a statute, regulation, or other rule of law governing adoption, divorce, or other matters of family law;

(3) the Uniform Commercial Code, as in effect in any State, other than sections 1-107 and 1-206 and Articles 2 and 2A;

(4) any requirement by a Federal regulatory agency or self-regulatory organization that records be filed or maintained in a specified standard or standards (including a specified format or formats), except that nothing in this paragraph relieves any Federal regulatory agency of its obligations under the Government Paperwork Elimination Act (title XVII of Public Law 105-277);

(5) the Uniform Anatomical Gift Act; or

(6) the Uniform Health-Care Decisions Act.

(b) **ADDITIONAL EXCEPTIONS.**—The provisions of section 101 shall not apply to—

(1) any contract, agreement, or record entered into between a party and a State agency if the State agency is not acting as a market participant in or affecting interstate commerce;

(2) court orders or notices, or official court documents (including briefs, pleadings, and other writings) required to be executed in connection with court proceedings; or

(3) any notice concerning—

(A) the cancellation or termination of utility services (including water, heat, and power);

(B) default, acceleration, repossession, foreclosure, or eviction, or the right to cure, under a credit agreement secured by, or a rental agreement for, a primary residence of an individual; or

(C) the cancellation or termination of health insurance or benefits or life insurance benefits (excluding annuities).

#### SEC. 104. STUDY.

(a) **FOLLOWUP STUDY.**—Within 5 years after the date of the enactment of this Act, the Secretary of Commerce, acting through the Assistant Secretary for Communications and Information, shall conduct an inquiry regarding any State statutes, regulations, or other rules of law enacted or adopted after such date of the enactment pursuant to section 102(a), and the extent to which such statutes, regulations, and rules comply with section 102(b).

(b) **REPORT.**—The Secretary shall submit a report to the Congress regarding the results

of such inquiry by the conclusion of such 5-year period.

(c) **ADDITIONAL STUDY OF DELIVERY.**—Within 18 months after the date of the enactment of this Act, the Secretary of Commerce shall conduct an inquiry regarding the effectiveness of the delivery of electronic records to consumers using electronic mail as compared with delivery of written records via the United States Postal Service and private express mail services. The Secretary shall submit a report to the Congress regarding the results of such inquiry by the conclusion of such 18-month period.

#### SEC. 105. DEFINITIONS.

For purposes of this title:

(1) **ELECTRONIC RECORD.**—The term “electronic record” means a writing, document, or other record created, stored, generated, received, or communicated by electronic means.

(2) **ELECTRONIC SIGNATURE.**—The term “electronic signature” means information or data in electronic form, attached to or logically associated with an electronic record, and executed or adopted by a person or an electronic agent of a person, with the intent to sign a contract, agreement, or record.

(3) **ELECTRONIC.**—The term “electronic” means of or relating to technology having electrical, digital, magnetic, optical, electromagnetic, or similar capabilities regardless of medium.

(4) **ELECTRONIC AGENT.**—The term “electronic agent” means a computer program or an electronic or other automated means used independently to initiate an action or respond to electronic records in whole or in part without review by an individual at the time of the action or response.

(5) **RECORD.**—The term “record” means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.

(6) **FEDERAL REGULATORY AGENCY.**—The term “Federal regulatory agency” means an agency, as that term is defined in section 552(f) of title 5, United States Code, that is authorized by Federal law to impose requirements by rule, regulation, order, or other legal instrument.

(7) **SELF-REGULATORY ORGANIZATION.**—The term “self-regulatory organization” means an organization or entity that is not a Federal regulatory agency or a State, but that is under the supervision of a Federal regulatory agency and is authorized under Federal law to adopt and administer rules applicable to its members that are enforced by such organization or entity, by a Federal regulatory agency, or by another self-regulatory organization.

#### TITLE II—DEVELOPMENT AND ADOPTION OF ELECTRONIC SIGNATURE PRODUCTS AND SERVICES

##### SEC. 201. TREATMENT OF ELECTRONIC SIGNATURES IN INTERSTATE AND FOREIGN COMMERCE.

(a) **INQUIRY REGARDING IMPEDIMENTS TO COMMERCE.**—

(1) **INQUIRIES REQUIRED.**—Within 180 days after the date of the enactment of this Act, and biennially thereafter, the Secretary of Commerce, acting through the Assistant Secretary for Communications and Information, shall complete an inquiry to—

(A) identify any domestic and foreign impediments to commerce in electronic signature products and services and the manners in which and extent to which such impediments inhibit the development of interstate and foreign commerce;

(B) identify constraints imposed by foreign nations or international organizations that constitute barriers to providers of electronic signature products or services; and

(C) identify the degree to which other nations and international organizations are complying with the principles in subsection (b)(2).

(2) **SUBMISSION.**—The Secretary shall submit a report to the Congress regarding the results of each such inquiry within 90 days after the conclusion of such inquiry. Such report shall include a description of the actions taken by the Secretary pursuant to subsection (b) of this section.

(b) **PROMOTION OF ELECTRONIC SIGNATURES.**—

(1) **REQUIRED ACTIONS.**—The Secretary of Commerce, acting through the Assistant Secretary for Communications and Information, shall promote the acceptance and use, on an international basis, of electronic signatures in accordance with the principles specified in paragraph (2) and in a manner consistent with section 101 of this Act. The Secretary of Commerce shall take all actions necessary in a manner consistent with such principles to eliminate or reduce, to the maximum extent possible, the impediments to commerce in electronic signatures, including those identified in the inquiries under subsection (a) for the purpose of facilitating the development of interstate and foreign commerce.

(2) **PRINCIPLES.**—The principles specified in this paragraph are the following:

(A) Free markets and self-regulation, rather than Government standard-setting or rules, should govern the development and use of electronic records and electronic signatures.

(B) Neutrality and nondiscrimination should be observed among providers of and technologies for electronic records and electronic signatures.

(C) Parties to a transaction should be permitted to establish requirements regarding the use of electronic records and electronic signatures acceptable to such parties.

(D) Parties to a transaction—

(i) should be permitted to determine the appropriate authentication technologies and implementation models for their transactions, with assurance that those technologies and implementation models will be recognized and enforced; and

(ii) should have the opportunity to prove in court or other proceedings that their authentication approaches and their transactions are valid.

(E) Electronic records and electronic signatures in a form acceptable to the parties should not be denied legal effect, validity, or enforceability on the ground that they are not in writing.

(F) De jure or de facto imposition of standards on private industry through foreign adoption of regulations or policies with respect to electronic records and electronic signatures should be avoided.

(G) Paper-based obstacles to electronic transactions should be removed.

(c) **CONSULTATION.**—In conducting the activities required by this section, the Secretary shall consult with users and providers of electronic signature products and services and other interested persons.

(d) **PRIVACY.**—Nothing in this section shall be construed to require the Secretary or the Assistant Secretary to take any action that would adversely affect the privacy of consumers.

(e) **DEFINITIONS.**—As used in this section, the terms “electronic record” and “electronic signature” have the meanings provided in section 104 of the Electronic Signatures in Global and National Commerce Act.

# **TITLE III—USE OF ELECTRONIC RECORDS AND SIGNATURES UNDER FEDERAL SECURITIES LAW**

## **SEC. 301. GENERAL VALIDITY OF ELECTRONIC RECORDS AND SIGNATURES.**

Section 3 of the Securities Exchange Act of 1934 (15 U.S.C. 78c) is amended by adding at the end the following new subsection:

“(h) REFERENCES TO WRITTEN RECORDS AND SIGNATURES.—

“(1) GENERAL VALIDITY OF ELECTRONIC RECORDS AND SIGNATURES.—Except as otherwise provided in this subsection—

“(A) if a contract, agreement, or record (as defined in subsection (a)(37)) is required by the securities laws or any rule or regulation thereunder (including a rule or regulation of a self-regulatory organization), and is required by Federal or State statute, regulation, or other rule of law to be in writing, the legal effect, validity, or enforceability of such contract, agreement, or record shall not be denied on the ground that the contract, agreement, or record is not in writing if the contract, agreement, or record is an electronic record;

“(B) if a contract, agreement, or record is required by the securities laws or any rule or regulation thereunder (including a rule or regulation of a self-regulatory organization), and is required by Federal or State statute, regulation, or other rule of law to be signed, the legal effect, validity, or enforceability of such contract, agreement, or record shall not be denied on the ground that such contract, agreement, or record is not signed or is not affirmed by a signature if the contract, agreement, or record is signed or affirmed by an electronic signature; and

“(C) if a broker, dealer, transfer agent, investment adviser, or investment company enters into a contract or agreement with, or accepts a record from, a customer or other counterparty, such broker, dealer, transfer agent, investment adviser, or investment company may accept and rely upon an electronic signature on such contract, agreement, or record, and such electronic signature shall not be denied legal effect, validity, or enforceability because it is an electronic signature.

“(2) IMPLEMENTATION.—

“(A) REGULATIONS.—The Commission may prescribe such regulations as may be necessary to carry out this subsection consistent with the public interest and the protection of investors.

“(B) NONDISCRIMINATION.—The regulations prescribed by the Commission under subparagraph (A) shall not—

“(i) discriminate in favor of or against a specific technology, method, or technique of creating, storing, generating, receiving, communicating, or authenticating electronic records or electronic signatures; or

“(ii) discriminate in favor of or against a specific type or size of entity engaged in the business of facilitating the use of electronic records or electronic signatures.

“(3) EXCEPTIONS.—Notwithstanding any other provision of this subsection—

“(A) the Commission, an appropriate regulatory agency, or a self-regulatory organization may require that records be filed or maintained in a specified standard or standards (including a specified format or formats) if the records are required to be submitted to the Commission, an appropriate regulatory agency, or a self-regulatory organization, respectively, or are required by the Commission, an appropriate regulatory agency, or a self-regulatory organization to be retained; and

“(B) the Commission may require that contracts, agreements, or records relating to purchases and sales, or establishing accounts for conducting purchases and sales, of penny

stocks be manually signed, and may require such manual signatures with respect to transactions in similar securities if the Commission determines that such securities are susceptible to fraud and that such fraud would be deterred or prevented by requiring manual signatures.

“(4) RELATION TO OTHER LAW.—The provisions of this subsection apply in lieu of the provisions of title I of the Electronic Signatures in Global and National Commerce Act to a contract, agreement, or record (as defined in subsection (a)(37)) that is required by the securities laws.

“(5) SAVINGS PROVISION.—Nothing in this subsection applies to any rule or regulation under the securities laws (including a rule or regulation of a self-regulatory organization) that is in effect on the date of the enactment of the Electronic Signatures in Global and National Commerce Act and that requires a contract, agreement, or record to be in writing, to be submitted or retained in original form, or to be in a specified standard or standards (including a specified format or formats).

“(6) DEFINITIONS.—As used in this subsection:

“(A) ELECTRONIC RECORD.—The term ‘electronic record’ means a writing, document, or other record created, stored, generated, received, or communicated by electronic means.

“(B) ELECTRONIC SIGNATURE.—The term ‘electronic signature’ means information or data in electronic form, attached to or logically associated with an electronic record, and executed or adopted by a person or an electronic agent of a person, with the intent to sign a contract, agreement, or record.

“(C) ELECTRONIC.—The term ‘electronic’ means of or relating to technology having electrical, digital, magnetic, optical, electromagnetic, or similar capabilities regardless of medium.”

The motion was agreed to.

The Senate bill was ordered to be read a third time, was read the third time, and passed.

The title of the Senate bill was amended so as to read: “To facilitate the use of electronic records and signatures in interstate or foreign commerce.”

A motion to reconsider was laid on the table.

### **APPOINTMENT OF CONFEREES**

Mr. BLILEY. Mr. Speaker, I ask unanimous consent that the House insist on its amendment to S. 761 and request a conference with the Senate thereon.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Virginia? The Chair hears none, and without objection appoints the following conferees on S. 761: Messrs. BLILEY, TAUZIN, OXLEY, DINGELL, and MARKEY.

There was no objection.

### **GENERAL LEAVE**

Mr. BLILEY. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include therein extraneous material on S. 761 and H.R. 1714, the bills just passed.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Virginia?

There was no objection.

## **REMOVAL OF NAME OF MEMBER AS COSPONSOR OF H.R. 3896**

Mr. HOBSON. Mr. Speaker, I ask unanimous consent to remove my name as a cosponsor of H.R. 3896.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Ohio?

There was no objection.

## **AUTHORIZING SPEAKER, MAJORITY LEADER, AND MINORITY LEADER TO ACCEPT RESIGNATIONS AND MAKE APPOINTMENTS NOTWITHSTANDING ADJOURNMENT**

Mr. FOLEY. Mr. Speaker, I ask unanimous consent that notwithstanding any adjournment of the House until Tuesday, February 29, 2000, the Speaker, majority leader, and minority leader be authorized to accept resignations and to make appointments authorized by law or by the House.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Florida?

There was no objection.

## **DISPENSING WITH CALENDAR WEDNESDAY BUSINESS ON WEDNESDAY, MARCH 1, 2000**

Mr. FOLEY. Mr. Speaker, I ask unanimous consent that the business in order under the Calendar Wednesday rule be dispensed with on Wednesday, March 1, 2000.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Florida?

There was no objection.

## **APPOINTMENT OF HON. CONSTANCE A. MORELLA TO ACT AS SPEAKER PRO TEMPORE TO SIGN ENROLLED BILLS AND JOINT RESOLUTIONS THROUGH FEBRUARY 29, 2000**

The SPEAKER pro tempore laid before the House the following communication from the Speaker:

WASHINGTON, DC,  
February 16, 2000.

I hereby appoint the Honorable CONSTANCE A. MORELLA to act as Speaker pro tempore to sign enrolled bills and joint resolutions through February 29, 2000.

J. DENNIS HASTERT,  
Speaker of the House of Representatives.

The SPEAKER pro tempore. Without objection, the appointment is agreed to.

There was no objection.

## **APPOINTMENT OF MEMBER TO CANADA-UNITED STATES INTER-PARLIAMENTARY GROUP**

The SPEAKER pro tempore. Without objection, and pursuant to the provisions of 22 U.S.C. 276d, the Chair announces the Speaker's appointment of

the following Member of the House to the Canada-United States Inter-parliamentary Group:

Mr. HOUGHTON of New York, Chairman.

There was no objection.

#### IN MEMORY OF LINDA ASCHENBACH-HACKMANN

(Mr. GILCHREST asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. GILCHREST. Mr. Speaker, this morning I rise publicly to honor the memory of a true hero, a woman who gave her time, patience, experience, knowledge, and love to the young adults at Northeast High School in my district. In 1996, Linda Aschenbach-Hackmann, a former student and outstanding athlete, stepped in to fill a coaching vacancy for the girls' softball team. Her impact was immediate, leading the team to the State finals during the next 2 years.

In late 1998, sadly, Linda was stricken with lymphoma cancer, confining her to the hospital with continuous painful treatments. Still, she managed to coach the team from her hospital bed and rally them from the sidelines. When Linda passed away in April 1999, her funeral was attended by hundreds of families and friends, including her beloved girls from the softball team that decorated her casket with the winning ball autographed by the players, for that year the girls won the State championship.

Mr. Speaker, there can be no greater sacrifice for children today than giving our love and our patience and our time. She is a true hero. I want to thank Capitol Hill Police Officer Dave Pendleton and Linda's brother Gary for bringing this to our attention.

Mr. Speaker, I include for the RECORD the letter Linda's brother sent to us.

IN MEMORY OF LINDA ASCHENBACH-HACKMANN  
(By Gary Aschenbach)

As a result of a sudden, unscheduled change in staff at Northeast High School, the girls Junior Varsity softball team was left without a coach. Anxious to fill that position, a search was initiated to immediately locate an interested and qualified person. On the overwhelming recommendation of colleagues, Mrs. Linda Aschenbach-Hackmann, a former student of Northeast High and star athlete, was sought to fill the position. Linda accepted the position and began her coaching career at Northeast in 1996, where in the first and second year she successfully led the team to compete in the state finals. In 1999, they triumphed to not only compete in the finals, but progressed to win the JV County Championship with an 18-0 record. The team's achievement had not accomplished in over a decade at Northeast High School.

Without warning, in late 1998 Linda was suddenly stricken with Lymphoma cancer that eventually confined her to hospital care undergoing continuous, painful treatment. Still, she kept a watchful eye on the excellent progress of her talented softball team. She received daily updates and visits from fellow coaches and players as she continued

to coach and rally her girls from the sidelines. Through her relentless love of players and the game, she won the respect and confidence of everyone. On April 17, 1999, exactly 30 years to the day after the death of her father, Linda succumbed to the attack of the cancer after a gallant fight. Her funeral was attended by hundreds of family and friends, including her beloved girls from the softball team who decorated her casket with the winning ball autographed by the players.

Linda will always be remembered for her sportsmanship and ability to teach the fundamental rules and skills of the successful ball player. Her enthusiastic personality was complimented by the natural patience she shared with the youth. After her death and in her memory for so many accomplishments, Northeast High School paid special tribute to Linda at the highest possible standard. They immediately offered in her honor an annual scholarship to be given to a qualified athletic student. The criteria for this award required that the recipient continually demonstrate the same community and leadership qualities toward others as they seek to further their own education and career.

#### SPECIAL ORDERS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 1999, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

#### ELIMINATION OF THE MARRIAGE TAX PENALTY

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Illinois (Mr. WELLER) is recognized for 5 minutes.

Mr. WELLER. Mr. Speaker, I want to take a few minutes to just talk about a very fundamental issue, a fundamental issue of importance to 50 million American taxpayers, 50 million middle-class working Americans. I have often been asked, whether I am at the steel workers hall in Hegewish in the South Side of Chicago or the Legion post in Joliet or a chamber of commerce or the coffee shop called Weit's Cafe in Morris, Illinois, my hometown, or the local grain elevator, a pretty fundamental question; and that question is, is it right, is it fair, that under our Tax Code 25 million married working couples on average pay \$1,400 more in higher taxes just because they are married?

Folks back home just do not understand why for almost 30 years we have had a marriage tax penalty, which the average is \$1,400 each for 25 million married working couples. In the south suburbs in the South Side of Chicago, \$1,400 is real money. It is a year's tuition at a local community college for a nursing student. It is 3 months of day care. It is a washer and a dryer. It is 4,000 diapers for a child.

Mr. Speaker, we need to address the issue of fairness. We need to address the issue to wipe out the marriage tax penalty suffered by 50 million married working people. It is an issue of fairness.

Here is how it works: what causes the marriage tax penalty is when a couple

decides to marry, when they file their taxes, they file jointly. When they file their taxes jointly, their combined income usually pushes them into a higher tax bracket.

Let me introduce Shad and Michele Hallihan, two public school teachers from Joliet, Illinois. Shad and Michele have been married almost 2 years now. They just had a baby, a wonderful young couple; but they suffer almost the average marriage tax penalty.

Now, Shad and Michele have a combined income of about \$62,000. Suppose that they have an equal income, each making \$31,000. Michele here, if she stayed single, would be in the 15 percent tax bracket; but because she and Shad married, their combined income of \$62,000 pushes them into the 28 percent tax bracket, creating well over almost the average marriage tax penalty of \$1,400.

We want to help couples like Shad and Michele. Michele pointed out to me that the average marriage tax penalty would buy almost 4,000 diapers for their newborn baby.

Should not those couples like Michele and Shad be allowed to keep money, keep their hard-earned salary, their hard-earned income, rather than paying a tax just because they are married?

We are working to address that, and I was so pleased that this House of Representatives overwhelmingly supported, with a bipartisan vote, 268 Members of the House endorsed wiping out the marriage tax penalty in order to help couples such as Michele and Shad Hallihan.

H.R. 6, the Marriage Tax Elimination Act, passed this House as a stand-alone bill and addresses one issue, the need to wipe out the marriage tax penalty for 25 million married working couples. If we look at who pays the marriage tax penalty, one half of them itemize their taxes, millions of middle-class families itemize because they own a home or give money to church or charity, have education expenses. Well, we wipe out the marriage tax penalty for those who itemize their taxes by widening the 15 percent tax bracket so that joint filers can earn twice as much as single filers and stay in the 15 percent tax bracket. That will help Shad and Michele Hallihan.

For those who do not itemize, we double the standard deduction, helping those who do not itemize by doubling the standard deduction to be twice that of single people. We also help the working poor, those who participate in the earned income credit, by addressing the income eligibility, eliminating the marriage penalty for the working poor as well.

Mr. Speaker, it is a good bill. It helps those who itemize. It helps those who do not itemize. The primary beneficiaries are those with incomes between \$30,000 and \$75,000, those who suffer the marriage tax penalty the most. We do not raise taxes on anyone. We wipe out the marriage tax penalty. We

help stay-at-home moms. We help those who are homeowners.

Mr. Speaker, eliminating the marriage tax penalty is a fundamental issue of fairness, and that is what it is all about. Let us make our Tax Code more fair.

Now, this legislation, the Marriage Tax Elimination Act, H.R. 6, passed the House with 268 votes. Every House Republican and 48 Democrats broke with their leadership to support our effort to eliminate the marriage tax penalty. We have tremendous momentum, and my hope is our friends in the Senate will follow the lead of the House, move quickly to move a stand-alone bill wiping out the marriage tax penalty; not loaded up with amendments or extraneous riders or other poison pills.

My hope is that they will keep it a clean bill and that they will move expeditiously and as quickly as possible to wipe out the marriage tax penalty for couples like Michele and Shad Hallihan. That is what it is all about, fairness. Let us wipe out the marriage tax penalty. Let us make the Tax Code more fair. We ask for bipartisan support.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Alabama (Mr. RILEY) is recognized for 5 minutes.

(Mr. RILEY addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New Jersey (Mr. PALLONE) is recognized for 5 minutes.

(Mr. PALLONE addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### SENIORS SHOULD NOT BE PENALIZED FOR CONTINUING TO BE PRODUCTIVE MEMBERS OF OUR SOCIETY

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Florida (Mr. FOLEY) is recognized for 5 minutes.

Mr. FOLEY. Mr. Speaker, as we conclude legislative business today, I particularly commend my colleague from Illinois (Mr. WELLER) on his fine presentation on eliminating the marriage penalty, a vote we had first and foremost in our Committee on Ways and Means, of which I am a proud member, and obviously brought to the floor with overwhelming success in a bipartisan spirit of trying to eliminate the tax burden on married couples throughout America.

Another issue we are debating and considering and, of course, has been authored by several people, the gentleman from Florida (Mr. SHAW), the gentleman from Texas (Mr. SAM JOHNSON), the gentleman from Texas (Mr. ARCHER), but really one of the people that we need to single out today on

this special bill is the Speaker of this House, the gentleman from Illinois (Mr. HASTERT).

They say success has many parents and failure is an orphan. Well, today we can call one bill that will be coming to the Committee on Ways and Means next week and hopefully quickly to the House floor a very big success and that is thanks to the hard work, again, of the Speaker.

In 1986, Mr. HASTERT, the Speaker of the House, introduced a bill to eliminate the earnings penalty by our seniors that basically for the ages of 65 through 69, when they continue to work productively, they start losing, diminishing, their Social Security monies that come to their account. So virtually in America one is penalized, based on the Tax Code, for working past the age of 65.

Clearly, all statistical data indicate people are living longer, more fruitful lives. They are more productive and more engaged in society, but somehow through the years a discriminatory position of the Tax Code has said we are going to start deducting from their earnings for every \$3.00 over \$17,000 they earn they will have a one dollar liability, basically losing one dollar of Social Security benefit. That is a horrendous policy. That is a terrible discriminatory policy of the Federal Government.

Now everybody lately has been saying, I am for that bill. The President says he will quickly sign it. The minority leader says, I am for that bill; in fact, it was a Democratic proposal.

Well, let me talk about the hard work of the gentleman from Illinois (Mr. HASTERT) since 1986 in bringing that proposal to the floor. Obviously, it was stymied. It was not agreed upon. It was not voted on for many, many years.

Finally, we have a chance to correct what I think is a colossal inequity in the Tax Code, and that is to say to senior citizens 65 through 70, that, yes, we encourage them to continue to work; yes, we in fact applaud them for their continuation of working in the mainstream and, secondly, we are not going to penalize them any longer for that productive activity.

□ 1445

I think it says a lot about where America is going and whether we should value seniors and value their input and value their expertise and value the fact that they are willing to continue to work hard in the marketplace.

So, as I say, the gentleman from Florida (Mr. SHAW), the chairman of the Social Security Subcommittee on Ways and Means, the gentleman from Texas (Mr. SAM JOHNSON), the gentleman from Texas (Mr. ARCHER), the gentleman from Illinois (Mr. HASTERT) and others who have joined with us today in this important opportunity, the committee will, in fact, be bringing the bill to the floor, or at least to the

committee, next week and then onto the floor.

So, first and foremost, we have had, at least on the House floor, elimination of the marriage penalty as a priority. Now we are facing an opportunity to do something for seniors. And we can continue to work on these initiatives.

Let us be clear. We have balanced the budget. Yes, we still have a huge debt that we must pay, \$5.7 trillion total debt, and we are working on a plan in fact to reduce that. The gentleman from Illinois (Mr. HASTERT), the Speaker; the President; virtually everybody agrees that it is time to pay down the debt. Let us do that. Let us do that while we have that surplus cash flow.

We also have a chance to shore up Social Security and Medicare, and I think that it is incumbent upon everyone in the room to reach across party lines and start developing a format in which Social Security and Medicare can be reserved.

Finally, I am certain we will join together in some form of coverage for medicines, health care. Medicare will provide some kind of pharmaceutical relief for those desperately in need of relief from the high cost of pharmaceutical and prescription drugs.

These are issues I believe the Congress can work on without a lot of rancor and bitterness. These are issues that are fundamentally and vitally important for people throughout America. They are programs that seniors depend on.

I think this Congress, now as we enter the 21st century, not only has the fundamental opportunity and responsibility, but clearly now has the resources to make some of these things come to reality: pay down the debt, modest tax cuts for those who desperately need them, shoring up Social Security and Medicare, and doing the kinds of things that will instill in us not only a national sense of pride but also act as a model for young people.

By suggesting finally that the Federal Government is going to pay its debts, maybe it sinks into those who have failed to live up to their responsibility, recognizes the true leadership that is necessary, and they in fact in their own personal lives start paying down debts that they may owe, credit cards and other things that have probably hampered their ability for economic prosperity.

If America is going to move forward, we can start embracing some of these topics today. But I again urge my colleagues to sign on to the elimination of the senior penalty, where we tax those 65 to 69 for continuing to be productive citizens in society. Undo this horrible tax, if you will, on their earning capabilities. Take free the shackles from them and allow them to be productive, prosperous, and successful Americans like everyone else.

# MISTREATMENT OF AFGHANI WOMEN IS NOT CULTURAL—IT IS CRIMINAL

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Maryland (Mr. HOYER) is recognized for 5 minutes.

Mr. HOYER. Mr. Speaker, I rise to speak about an item that ought to outrage not only everybody on this floor but everybody throughout the world. The plight of Afghani women is desperate. So desperate, in fact, that at least half of the passengers on a recently hijacked Afghani airliner have now sought political asylum in England. So desperate that English authorities continue to investigate whether some of the passengers, men and women, aided their captors in an effort to escape the brutal, vicious, thug-like Taliban regime in Kabul.

Mr. Speaker, as we enter a new century marked by hope and optimism, marked by the expansion of freedom and democracy, the Taliban regime seems bent on dragging its citizens, and in particular its women, back to the dark ages. In fact, it is probably worse than the dark ages.

To be female in Afghanistan today is to be a target, a target for repression, a target for brutality, a target for physical and emotional terror that knows no peer.

As First Lady Hillary Clinton has stated, "We must all make it unmistakably clear this terrible suffering inflicted on the women and girls in Afghanistan is not cultural, it's criminal. And we must do everything in our power to stop it."

The First Lady was absolutely correct. Ever since the Taliban seized power in 1996, it has enforced edicts that have destroyed basic human rights for Afghani women.

According to the U.S. State Department and human rights groups, women and girls are prohibited from attending school. With few exceptions, women are prohibited from working outside the home. Women and girls may not go outside unless they wear a head-to-toe covering called a Barca. A three-inch square opening provides the only means for vision.

Women are prohibited from appearing in public unless accompanied by a male relative. My colleagues, listen to this: Access to medical care for women and girls is virtually nonexistent.

Mr. Speaker, I am the father of three young women, three girls, and the grandfather of a beautiful 13-year-old granddaughter. Intolerable situations.

Women are not allowed to practice medicine. And listen to this: Male doctors are prohibited from viewing or touching women's bodies. How can a woman get medical services if women are prohibited from practicing medicine and men are prohibited from viewing or touching women?

Windows in houses that have female occupants must be painted so that one cannot see from the street.

It is hard to believe that any society in the world would force its citizens to

endure such Draconian conditions. But, in the 21st century and the dawn of the century, it is the sad truth.

Violations of the Taliban code brings swift, brutal punishment from the religious police, known as the Ministry for the Promotion of Virtues and Suppression of Vice.

What a warped understanding of virtues the Taliban has. Women have been beaten on the street for showing an inch of ankle below the Barca or for wearing shoes that make sounds while walking. One woman reportedly was shot for appearing in public while taking her sick child to a doctor. What a warped sense of virtue these Taliban have.

Other women are randomly rounded up and imprisoned for no apparent justification. Women are frequently stoned, hung, and beaten for alleged violations of various Taliban laws.

Some, I suppose, would argue that the treatment of Afghani women and girls half a world away is none of our business. But when basic human dignities are stripped from so many and so violently, we should not, we must not stand by silent. Indeed, we must express our collective outrage and, yes, perhaps do more than that. It would be, Mr. Speaker, unconscionable for us to look away while an entire generation of Afghani women are desperately crying out for help.

Mr. Speaker, I appreciate this time, but more importantly, I appreciate the fact that all of my colleagues join in expressing this outrage and reversing this criminal behavior. I am pleased to have the opportunity to join my colleague, the gentlewoman from New York (Mrs. MALONEY), in bringing this matter, this desperate matter, to the attention of our colleagues.

## SERIOUS QUESTIONS ABOUT COLOMBIA ASSISTANCE PACKAGE

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Massachusetts (Mr. MCGOVERN) is recognized for 5 minutes.

Mr. MCGOVERN. Mr. Speaker, the administration has recently sent to Congress a request for \$1.6 billion, primarily in military and security assistance, to be sent to the Government of Colombia over the next 2 years. The majority of this assistance, namely \$800 million to \$900 million, will be voted on next month as part of an FY 2000 supplemental appropriations bill. These monies will supplement the \$300 million in mainly security assistance that the Congress has already approved for Colombia for fiscal year 2000. The remainder of the funds is requested for fiscal year 2001.

The ostensible purpose of these funds is to cut the supply of drugs coming out of Colombia to the United States and to support Colombian President Pastrana's efforts to negotiate peace with guerilla factions and to reform government institutions.

Now, I am sure that everyone in this Congress shares the administration's

concerns about the threat to Colombia's democracy and development from narcotics traffickers, rebel forces, and paramilitary groups. And I am sure everyone in this Congress supports President Pastrana and the peace process in Colombia. These issues are not in question.

What I do question is whether the proposed aid package for Colombia is the right aid program and the right policy for Colombia. I do question whether the aid under consideration will meet either the counternarcotics objective, let alone further the peace process.

Our current policy, which has already involved hundreds of millions of dollars in assistance to the Colombian security forces, has not, I repeat, has not reduced coca cultivation in Colombia, the flow of cocaine or heroin to the U.S. from Colombia, or the profits of drug traffickers. Why do we believe that more of the same is better?

I also question providing substantial assistance to the Colombian Armed Forces, which has a long and rotten history of human rights violations, including support for paramilitary groups. I question a package that does not address at all the problems posed by the paramilitary groups, which are responsible for the majority of human rights crimes, the internal displacement of more than 1.5 million Colombian peasants and who are more directly linked to drug lords than the guerillas.

I urge my colleagues to not rush consideration of the Colombian supplemental. I urge my colleagues to ask the administration whether this is a counternarcotics strategy or a counterinsurgency strategy.

I urge my colleagues to ask the administration how long they expect the United States will need to be in Colombia to accomplish even their stated objectives.

This package is for 2 years, by which time most of the military equipment will be just arriving in Colombia. Are we going to be in Colombia for just 2 years, or for 4 years, or 6 years, or who knows how many years?

I challenge the administration to explain how launching military operations in Colombia at a time when the peace negotiations are moving forward will help the peace process.

Mr. Speaker, we must ask these questions now because later may be too late.

I will just close by again urging my colleagues to carefully consider the implications of this aid package. Let us not rush to judgment on this package and do something that we will regret in years to come.

Mr. Speaker, I include for the RECORD the following letter that the gentleman from Massachusetts (Mr. MOAKLEY) and I sent to Secretary Albright about these issues:



CONGRESS OF THE UNITED STATES,

Washington, DC, February 3, 2000.

MADELEINE ALBRIGHT,

Secretary of State, U.S. Department of State,  
Washington, DC.

DEAR SECRETARY ALBRIGHT: In the President's State of the Union Address and in the media, it has been reported that the Administration will submit a supplemental request to provide as much as \$600 million in counter-narcotics assistance to Colombia, primarily assistance to the Colombian Armed Forces. It is our understanding this is but one piece of an overall \$1.3 billion package, primarily of military, military-related and counter-narcotics assistance.

We share your concerns about the threat to Colombia's democracy and economic development from narcotics traffickers, rebel forces and paramilitary groups. However, it is clear our current policy, which has already involved hundreds of millions of dollars in assistance to the Colombian security forces, has not reduced coca cultivation in Colombia, the flow of cocaine or heroin to the U.S. from Colombia, or the profits of drug traffickers. Rather than increase funding for a strategy that has not proven effective and requires even larger amounts of military assistance for the foreseeable future, we believe the U.S. and other friends of Colombia must provide stronger support for diplomatic efforts to strengthen the peace process and promote stronger economic and alternative development programs, thereby creating the conditions necessary for a more effective counter-narcotics strategy. These objectives should not be relegated to poorly funded "add-ons" to large-scale military assistance packages.

We are also concerned about providing substantial assistance to the Colombian Armed Forces, which has a long history of human rights violations, including support for paramilitary groups. Our concern is compounded by the lack of accountability in the Colombian military for human rights violations committed by military personnel. Even when Colombian government prosecutors have abundant evidence showing that high-ranking military personnel have committed serious violations, these officers are rarely prosecuted fully or punished. Recent measures by Colombia's leaders to reform the Military Penal Code and criminalize torture, genocide and forced disappearance are important steps forward, but they are not yet final. Further, they do not adequately address other crimes against humanity, such as extrajudicial killings or the continuing lack of accountability of military tribunals.

The need for accountability is critical. If the U.S. does provide assistance, it should be conditioned on the rigorous application of the August 1997 ruling of Colombia's Constitutional Court, which requires that crimes against humanity allegedly committed by military personnel be investigated and tried in civilian courts. Neither the Colombian military nor the Superior Judicial Council has abided by this Constitutional Court ruling; they have continued to refer human rights cases to military tribunals. We believe that as a condition of U.S. assistance to the Colombian Armed Forces, the Government of Colombia take the necessary measures to require the military to support civilian jurisdiction in cases involving credible allegations of human rights abuse by military personnel, including cases where officers are accused of conspiring to commit or facilitate murders and massacres. In this way, President Pastrana can ensure that all cases involving human rights abuses by military personnel are sent to civilian courts, which are best equipped to investigate them impartially and guarantee due process.

The Administration should also provide periodic reports to Congress on the number

of Colombian military and police personnel who are investigated, prosecuted and convicted of human rights violations in both the civilian and military justice system. The reports should include the sentences they receive and the number suspended from active duty pending the outcome of such proceedings. Such Administration documentation will allow the Congress to assess the extent of accountability by the Colombian military for human rights violations.

We also believe that U.S. assistance should be conditioned on actions by the Colombian Government to ensure that all links, at all levels, between the Colombian security forces and paramilitary groups are severed. U.S. assistance should not be provided to those who aid or abet or tolerate the activities of paramilitary groups, which are most responsible for internally displaced people, as well as responsible for human rights violations and narcotics trafficking. The capture of paramilitary leaders would be an important measure of the Colombian government's commitment to this goal.

For Congress to be able to assess the extent to which the links between the military and paramilitary groups have been severed, the Administration should provide periodic reports on the enforcement by the Colombian National Police and the Armed Forces of outstanding arrest warrants against paramilitary leaders and members, the suspension from active duty of military personnel credibly alleged to have aided or abetted the activities of the paramilitaries, and the prosecution in the civilian justice system of military personnel for human rights violations, including murder and conspiracy to commit murder, committed in the course of their support for paramilitary groups.

As you well know, respect for human rights and accountability for human rights violations require a civilian court system that functions effectively. Our assistance should include, therefore, funds to strengthen Colombia's civilian justice system. This should include reform of the rules governing disciplinary proceedings carried out by the Colombian Government's Office of the Procuraduría against members of the military and police. These reforms should also include the elimination of the statute of limitations on crimes against humanity and the establishment of a policy to immediately dismiss and prosecute in civilian courts any officers found responsible for such crimes.

It is vitally important that U.S. assistance to Colombia be used to support human rights organizations and monitors, protect the security of human rights defenders, and strengthen non-governmental organizations and civil society. U.S. Embassy personnel should also investigate reports of human rights violations in accordance with the purposes of the Leahy provisions enacted into law (Section 564, PL 106-113 and Section 8098, PL 106-79).

As you prepare to send to Congress your proposal for increased assistance to Colombia, we hope you will seriously consider these important issues. As always, we look forward to working with you to achieve our shared goals of supporting a democratic Colombia, where the human rights and welfare of its people are safeguarded.

Sincerely,

JAMES P. MCGOVERN,  
Member of Congress.

JOHN JOSEPH MOAKLEY,  
Member of Congress.

#### UNEMPLOYMENT IS LOW WHILE UNDEREMPLOYMENT IS HIGH

The SPEAKER pro tempore. Under a previous order of the House, the gen-

tleman from Tennessee (Mr. DUNCAN) is recognized for 5 minutes.

Mr. DUNCAN. Mr. Speaker, I have said before that while our unemployment rate is very low, our underemployment is terrible. We have young people with degrees or even graduate degrees all over this country whose highest paying employment is as a waiter or waitress in a nice restaurant. While working in a restaurant is certainly honorable employment, it is sad that so many millions now have degrees or even graduate degrees and cannot find jobs in their degree fields.

In yesterday's Washington Times, an article said that far less than half of those who have received doctorates, Ph.D.s in English or foreign languages, were able to find college teaching jobs.

The story told of one man who received a doctorate in English from the University of Colorado and who did not bother to apply for a job at a small college in northeast Texas after he found out that he would have been the 350th applicant for that job.

We now have a trade deficit of \$350 billion. Most economists tell us that we lose conservatively 20,000 jobs per billion. This means we lost roughly 7 million jobs to other countries last year alone. Because of weak trade dealings and because environmental extremists do not want us to drill for any oil, dig for any coal, cut any trees, or use our natural resources in any way at all, we are losing many of our best highest paying jobs to other nations.

□ 1500

First this was a trickle. Now it is happening very, very fast. We cannot base our whole economy on the tourism that the environmental extremists always want and always bring up unless we want millions more working at minimum wage or barely above minimum-wage jobs. Also, our colleges and universities are doing a real disservice to the young people of this country if they do not start warning students that certain fields have almost no jobs or good job prospects; and I think they should at least warn the young people and parents and entering freshmen should check out these things very closely, because it is a very sad thing to sit with parents or grandparents of very fine, nice-looking young people who have made very good grades and who have received degrees, sometimes even graduate degrees and cannot find good jobs after getting these degrees.

Secondly, I heard while driving in this morning that because of rapidly rising oil prices, some fishermen and others in the Northeast have asked the President to declare a state of emergency because fuel and home heating prices are going up so fast, particularly in the Northeast. Everyone knows that we have become far too dependent on foreign oil. We have done this at a time that we are sitting on billions and billions and billions of barrels of oil. We could easily bring down the price of oil or at least hold it steady by drilling for

more oil offshore and in Alaska. But once again environmental extremists who almost always are very wealthy people do not want us drilling for any more oil.

Some of these extremists even have said that they think our oil prices should be two or three times higher than they are so that more people will be forced to use mass transit. But this would really be harmful and would put the final nail in the coffin of some of our small towns and some of our rural areas where mass transit is not available and where people have to drive sometimes long distances to get to good jobs. Do we really want to force more people into our big cities that are already overcrowded and where more pollution occurs? If we want lower prices for everything and more good jobs, we need more domestic oil production.

The very misnamed Arctic Wildlife Refuge, which has 19.8 million acres of land in Alaska, could produce many billions more barrels of oil if we would just allow drilling on far less than 1 percent of its territory. Most of this refuge is nothing but a frozen, huge brown tundra that does not have a bush or a tree on it or at least not one within many, many miles. If we opened up only 12,000 acres, far less than 1 percent of this refuge, we could get to billions of barrels of oil; and it could be done in an environmentally safe way and without hurting even a single animal or cutting even one tree. Yet once again wealthy environmental extremists do not want us to do this, even though their actions are hurting the poor and working people of this country most of all and are also helping keep young college graduates from getting good, high-paying jobs.

These are just some things that I hope many people in this country and in particular my colleagues here in the Congress will consider in the months ahead.

#### STOP SPLINTERING FAMILIES; START APPLYING AMERICAN FAIRNESS AND JUSTICE

The SPEAKER pro tempore (Mr. SUNUNU). Under a previous order of the House, the gentleman from California (Mr. FILNER) is recognized for 5 minutes.

Mr. FILNER. Mr. Speaker, I rise today to say that we must stop the splintering of American families that resulted from the so-called immigration reform act passed in 1996. We must stop deporting hardworking legal, I repeat, legal immigrants who are raising stable families only because they committed a minor infraction years or even decades ago. We must stop hauling away parents in the middle of the night in front of their children, and we must stop denying these people now in detention the most basic constitutional rights that we in America believe everyone should have.

Yet that is exactly what the 1996 immigration law does. It redefines the

term "aggravated felony," which sounds so horrible to cover virtually every crime ever committed. It is retroactive, covering crimes decades ago. It denies basic constitutional protections such as bail and visitation rights. Again, I repeat, we are talking about legal immigrants, immigrants residing in this country in a legal fashion.

The law that was passed in 1996 removes the authority of immigration judges to take into account a person's contributions to our society as well as any past misdeeds. The law removes Federal judges' oversight over the immigration process. It allows INS, Immigration and Naturalization Service, deportation officials to pick someone up after they apply for citizenship, put them in detention maybe in the middle of the night without their relatives knowing where they were and hold them without bail. Mr. Speaker, this is America. This has to stop. We must start to restore justice and fairness to immigration proceedings.

Let me just give my colleagues a few examples of how this law is splintering families in the San Diego area. Just yesterday, I received a letter from 13-year-old Aida. Her father had always been a good provider; but in the middle of the night, he was picked up by the INS, handcuffed in front of his children and deported. Now his family has to rely on welfare.

Allan is 34 years old and came to the United States when he was 16. He was arrested for grand theft in his 20s and served a 3-year sentence. But today, many years later, he faces deportation despite doctors' diagnoses of attention deficit disorder and possibly Tourette's syndrome. Several doctors said he should be treated for mental illness rather than being incarcerated further for crimes for which he has already paid his price.

Juan, who is 44, has been in the United States since he was a young man. He was convicted of drunken driving and served 7 months of a year sentence. This sentence was expunged from his record by California courts, but still the INS picked him up at his home at 2 in the morning. He served more time in detention while waiting for deportation than he did for his original DUI.

I repeat, Mr. Speaker, this is America. Here we do not allow unconstitutional actions. Here, actions do have consequences; but we have a system of checks and balances to ensure that no branch of government can ride roughshod over our rights.

Mr. Speaker, I propose to roll back the draconian provisions of this 1996 law. My own bill, H.R. 3272, the Keeping Families Together Act, would do the following, and I repeat, this is for legal immigrants. It would restore the previous definition of aggravated felon so people would not be dragged into jail for very minor crimes. It eliminates the retroactivity sections so minor crimes from decades ago are not counted against the immigrant. It restores

previous standards so as to allow a judge to take into account community ties before deciding on deportation. It eases mandatory detention requirements for immigrants who have completed their sentences or probation. It reinstates the authority of Federal courts to review immigration matters. And it does ensure, Mr. Speaker, that murderers, rapists, and terrorists, true aggravated felons, the people we want to deport, would still be deported.

Mr. Speaker, we need to start here. We need to start to restore fairness so that our Pledge of Allegiance truly means with liberty and justice for all. We must stop the practices that would shame anyone who reveres our constitutional system.

#### LITHUANIAN INDEPENDENCE DAY

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Illinois (Mr. SHIMKUS) is recognized for 5 minutes.

Mr. SHIMKUS. Mr. Speaker, today I rise in celebration of another year of independence for Lithuania. While some may consider this the 10th anniversary of the day many brave Lithuanians faced the Soviet tanks to restore freedom, it is truly the 82nd anniversary of Lithuanian Independence Day. As a Lithuanian American, I am proud of my ancestry and what Lithuania stands for, such as resilience, determination, tenacity and pride. What I find especially promising about the Lithuanian people is how far they have come after reestablishing independence just 10 years ago.

Today, Lithuania is a vibrant economic power in central Europe. In 1998, Lithuania had the lowest inflation rate in Central and Eastern Europe and privatized 344 companies. I am sure that the 1999 numbers will be just as encouraging. Additionally, Lithuania continues to contribute to the security of the Baltic region by implementing key defense programs and priorities.

First of all, the Seimas has already approved a 10-year defense spending program which will reach 2.5 percent of the GDP by 2005. This increase in spending will ensure that appropriate equipment will be procured and critical troop reforms will be made. The additional spending will also secure Lithuanian interoperability with NATO forces. While Lithuania already participates in some NATO forces, interoperability will again prove Lithuania's readiness to join NATO as a full-fledged member.

However, entrance into NATO and defense spending are only one aspect of such a diverse country. Trade, economic development, and foreign investment will help to strengthen Lithuania not only in Europe but across the globe. Today, out of the top 10 foreign investors in Lithuania, only three are American companies: Williams, Phillip Morris, and Coca-Cola. As the government continues to privatize industries and services throughout the country,

American companies must make the first step and begin investments. Right now Lithuania is an untapped resource of money, goods and a capable workforce. The possibilities are endless as to what can be done in this burgeoning economy. The United States and Lithuania must work together to encourage this investment. The possibilities are too great for American companies to miss by sitting on the sidelines.

Again, I would like to congratulate the Lithuanian people on not only their independence but on the strides they have made over the last 10 years to make their country what it is today. Through continued perseverance, they have shown in the past Lithuania will be an outstanding addition to NATO and an economic powerhouse in central Europe.

#### TALIBAN ATROCITIES IN AFGHANISTAN

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New York (Mrs. MALONEY) is recognized for 5 minutes.

Mrs. MALONEY of New York. Mr. Speaker, I join my colleague, the gentleman from Maryland (Mr. HOYER), in speaking out for equality, equal opportunity, freedom of choice, and freedom to live. There was once a time when these words were only meaningful to men. However, more than 50 years ago, the universal declaration of human rights declared once and for all the principle of equality for women and men around the world. Then why is it that in the year 2000, the beginning of the year and the decade of hope and advancement and greater opportunity that there is an entire population of women who still live in constant fear and violent oppression?

Since 1996, the Taliban, an extremist militia, has seized control of 90 percent of Afghanistan and then unilaterally declared an end to women's basic human rights. Women are banished from working, girls are not allowed to attend school beyond the eighth grade, women are beaten for not fully covering themselves, including their eyes and ankles. Women and girls are not allowed to go out into public without being covered from head to toe with a heavy and cumbersome garment and escorted by a close male relative. Women are not allowed to seek health care, even in emergency situations, from male doctors. The Taliban has allowed some women to practice medicine, but women must do so fully covered and in sectioned-off special wards. And even these services are only available in very few select locations, leaving women to die from otherwise treatable diseases.

A 16-year-old girl was stoned to death because she went out in public with a man who was not her family member. A woman who was teaching girls in her home was also stoned to death in front of her husband, children, and students. An elderly woman was beaten, break-

ing her leg, because she exposed an ankle. These are atrocious actions and they are real. They are happening now. They will continue tomorrow as long as the extremist Taliban government is still in control.

The restriction on women's freedom in Afghanistan is not understandable to most Americans. Women and girls cannot venture outside without a burqa, a heavy and expensive restrictive garment, that covers the entire body, including mesh over the eyes. For some women, not having the means to afford and purchase this expensive garment will banish them to their homes for the rest of their lives.

The effects of this decree have been severe. Many Afghan women are widows and have no means of income because they cannot work. And unless they have a close male member in their family, they have no access to society for food, for their families and for themselves.

□ 1515

It is no wonder that under these conditions, the Feminist Majority Foundation reports that the Physicians for Human Rights found that 97 percent of Afghan women show signs of major depression.

I join my colleague, the gentleman from Maryland (Mr. HOYER), in condemning the Taliban regime. We must continue to speak out against the Taliban, on behalf of the women and girls that risk death for speaking out for themselves.

We must not accept the Taliban as a legitimate government.

We must send a strong and clear message that gender apartheid is unacceptable and a gross violation of the most basic human rights.

Afghanistan may be physically located on the other side of the world, but the voices of the women and girls suffering there are heard loud and clear here.

I urge my colleagues to continue their support of the women and girls in Afghanistan by cosponsoring my resolution, H. Res. 187, to prevent any Taliban led government from obtaining a seat in the United Nations, and refused any attempt to recognize any Afghan government, while gross violations of human rights persist against women and girls.

In closing, I want to share with you an excerpt from a poem written by Zieba Shorish-Shamley called "A poem dedicated to my Afghan Sisters":

I remember you . . .  
When you have no choice, no voice, no rights, no existence  
When you have no laughs, no joy, no freedom, no resistance  
Your pain, your agony, your silence, your loneliness  
Your anger, your frustration, your cries, your unhappiness

To the women of Afghanistan I say, we remember you, we will not forget you, we will fight for you!

#### NOT ALL AMERICANS EXPERIENCING THE SAME PROSPERITY

The SPEAKER pro tempore (Mr. SUNUNU). Under a previous order of the

House, the gentleman from Virginia (Mr. GOODE) is recognized for 5 minutes.

Mr. GOODE. Mr. Speaker, when the President delivered his State of the Union address on January 27, he touted the unprecedented prosperity of the Nation. He pointed to the fast economic growth and the lowest unemployment rates in 30 years.

Unfortunately, this is not the case in all areas of the country. In some parts of the Fifth District of Virginia, which I represent, we have experienced significant job losses and unemployment rates that are three to five times greater than the State average. The job losses are the result of textile plant closings and the decline of the apparel manufacturing industry in Southside Virginia and throughout the Nation.

Martinsville and Henry County, Virginia, used to be known as the "sweatshirt capital of the world," but with the recent loss of over 3,000 apparel manufacturing jobs, that title will no longer be applicable. Recent figures show that the unemployment rate in Martinsville for the month of December was 19.6 percent, and the unemployment rate for surrounding Henry County was 11.6 percent. Neighboring counties, including my home county of Franklin, also have seen textile plants close and unemployment rates increase.

The people who have lost their jobs are able and willing workers. Many in the community were concerned when NAFTA was proposed, and they feared the impact that the agreement would have on their jobs and the local economy. Their fears and concerns have now been realized. Nearly all of the plant closings in the area have been certified by the Department of Labor as NAFTA impacted, making the workers eligible for the Trade Adjustment Assistance Program and the NAFTA Transitional Adjustment Assistance Program. Many have taken advantage of these programs which provide job training grants. With the help of the Virginia Employment Commission, many of them are enrolling in training programs. However, job training will be of little benefit to these people if there are no jobs available to them.

There is legislation that has been introduced in the House of Representatives which I believe would help these displaced workers and others like them around the country. H.R. 1967, the NAFTA Impact Relief Act introduced by the gentleman from Mississippi (Mr. SHOWS), now has over 70 cosponsors. The NAFTA Impact Relief Act would provide tax incentives and grants to communities affected by the loss of businesses and jobs as a result of NAFTA.

I believe this measure is an example of what we need to try to do in order to assist adversely impacted localities in their efforts to create jobs and to get their economies on the same track as those sectors of the country which are enjoying more prosperous times.

I hope that in these times of economic growth for the Nation as a whole, my colleagues and the President will recognize that not everyone is experiencing the same prosperity. I hope that we can all work together on efforts to help these hard-working Americans in their time of need.

#### OPPOSE UNILATERAL CLOSURE OF PUBLIC LANDS

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Mr. RADANOVICH) is recognized for 5 minutes.

Mr. RADANOVICH. Mr. Speaker, yesterday President Bill Clinton announced plans to create a monument in the Sequoia National Forest. Not in Sequoia National Park, mind you, but Sequoia National Forest. It will be 400,000 acres, almost 625 square miles.

The 19th District of California is my home. It encompasses four counties, Mariposa, Madera, Fresno, and Tulare. The people of my district share their home with three national forests and two national parks. That makes my district over 85 percent federally owned, one of the highest ratios in the country.

Make no mistake, we are proud of our public lands. Yosemite and Sequoia National Parks are crown jewels. The old growth trees that are there inspire majestic awe. The people of my home love and respect the environment.

But, Mr. Speaker, this designation is not about protecting the environment and it is not about protecting giant sequoias. Nobody is logging these trees. The sequoia groves have been off limits for years. This designation is all about politics. It is a campaign looking for a press release.

It seems our President will say just about anything to prolong his rule. Today he will close down the Sequoia National Forest for some good press, and tomorrow it will be someplace else. What is next? When a government can close off public lands, on a whim, without asking for public comment, they are not really public lands any more.

Mr. Speaker, how can we allow a President to close access to public lands the size of Rhode Island without asking permission from the people who own them?

Today I am introducing a resolution. It requests that the President tell us what he plans to do with the rest of our public lands before election day. He has, so far, steadfastly refused to answer this question. It requests that the President include real public participation as he moves forward with the Sequoia Monument. He needs to talk to people who live there, not just people in Washington.

We should oppose this kind of unilateral closure of public lands, if not for the people in my district or in your district, but then for the sake of our democracy. It seems we need an administration that remembers that we do live in a democracy.

#### PRESCRIPTION DRUG BENEFITS AND THE MEDICARE PROGRAM

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 1999, the gentleman from Pennsylvania (Mr. GREENWOOD) is recognized for 60 minutes as the designee of the majority leader.

Mr. GREENWOOD. Mr. Speaker, this evening the gentleman from North Carolina (Mr. BURR) and I are going to talk about prescription drug benefits and the Medicare program.

In 1965, when Medicare was created of course it was created without a prescription drug benefit. It seems unimaginable now in the year 2000 that the Congress would create a program to provide for the health care of the elderly without providing a prescription drug benefit, but those were different times. In 1965, a far smaller percentage of Americans in general and American seniors used prescription drug benefits on a regular basis, and so Congress did not include prescription drug benefits in the creation of Medicare.

But today, as we stand at the millennium in the year 2000, the world is a very different place, and today's seniors, as we all do, benefit from health care innovations that were inconceivable just 35 years ago, and particularly in the area of pharmaceutical products and biological products.

Today if you do not have access to the latest miracle drugs produced by the pharmaceutical industry and you do not have access to the latest biological products that are being produced, that are creating cures for diseases that could not have been imagined 35 years ago, if you do not have access to these products, you really do not have good health care in America. Yet 35 percent, over one-third of all of the seniors in the United States, as well as the disabled, who also receive their health care through the Medicare program, do not have access to these products.

This chart to my left here, the pie chart on the right, describes which Americans do and which Americans do not have access to prescription drugs through the Medicare program and other similar programs.

About 31 percent of American seniors receive a prescription drug benefit from their former employer. They worked long enough to receive a lifetime of benefits and their employer was in a position and perhaps the union negotiated for a benefit that would be a good prescription drug benefit that would last for the rest of the life of the retiree.

About 11 percent of today's elderly population purchase a prescription drug benefit when they purchase a Medigap policy, the Medigap policies that cover those costs of health care not covered by the regular Medicare program.

Then there are about 10 percent of America's senior citizens who are of such low income that they are eligible for the Medicaid program, health care

for the poor, and they have through that program a pretty good prescription drug benefit.

Then there are about 8 percent of the elderly who choose to receive their Medicare in what is called Medicare Choice Plus plans, and that is that they have a managed care package, and that managed care package provides them with the benefit.

But the yellow piece of the pie there, the largest piece of the pie, represents the 31 percent, the chart says, and the estimates are between there and 35 percent, of America's seniors who do not in fact have any Medicare prescription at all.

Let me change charts for a moment.

This is a chart that demonstrates of those that do not have, the 35 percent of Americans's elderly who are without prescription drug benefit, who they are in terms of income levels. As this chart readily indicates, the likelihood that one is covered with a prescription drug benefit is in direct proportion to one's income at retirement. So those American retirees who have incomes in excess of \$50,000 per year, 95 percent of them are able to in one way or another meet their prescription drug needs.

That figure climbs for those between \$25,000 and \$50,000 to 16 percent. Between \$15,000 of income and \$25,000 of annual income those uncovered by a prescription drug benefit is 22 percent. Between \$10,000 and \$15,000 the number is 20 percent. For those Americans below \$10,000 and yet with enough income so they do not qualify for the Medicaid program or a State-operated Medical Assistance Program, 37 percent of those elderly do not have a prescription drug benefit.

As this chart indicates, this problem is going to be exacerbated by time. In 1999, 13 percent of the American population was older than 65, and of those over the age of 65, 33 percent were taking some form of medication on a regular basis.

Thirty years from now, when the baby-boom is fully retired, about 20 percent of Americans will be of retirement age, over 65 years, and more than half, 51 percent of them are expected to require daily medications. So clearly this problem will get worse in time unless the Congress acts to solve this problem.

As this chart indicates, the problem is being exacerbated because of the increasing costs of prescription drugs, the total prescription drug costs for any given elderly person.

In 1993, this is the price increase per year, these are year-over-year percentage changes, so in 1993 the price of pharmaceuticals increased by 8.2 percent, while the consumer price index was only 2.7 percent. As the chart shows, the annual increase in the total cost of all pharmaceuticals, this is not the per item cost, but the total cost of all pharmaceuticals, has risen to the extent that just the one year change between 1998 and 1999 was a whopping 18.5 percent, while the CPI was still down at 2.7 percent.

I wanted to bring up one other graph. This is a very important graph, because it begins to break down the components that cause this dramatic increase in the total cost of all pharmaceuticals.

□ 1530

The purple parts of each bar are the percentage increase in each of the years between 1990 and 1998 that were related to the actual percentage increase in the cost of the pharmaceutical products on the market. So in 1990, products in general went up 8.4 percent. That has been on the decline; it is at a slight increase in the last few years. But as we can see, the percentage of increase in products on the market is a relatively small percentage of the total cost increases.

The green part of the bar shows the volume from the mix of new products. What that means is that this part of the increase was driven by the fact that seniors were getting more prescriptions, taking more medications, and new products were coming on to the market, adding to the costs. So when we look to methodologies to bring down the cost of prescription drugs, we need to understand that it is not just a freeze, for instance, on all prescription drug prices, which will not solve the problem, because as long as new products come on to the market, seniors will have access to them, and that will drive up the total cost of pharmaceuticals.

Mr. Speaker, we Republicans are committed to solving this problem. My colleagues on the Committee on Commerce have been working hard at this for some time, as have our friends on the Committee on Ways and Means; and we have been meeting together. We will have a prescription drug benefit plan in legislative form probably next month, in March, and we will bring that to our committees for consideration, and to the floor.

I am convinced that the capacity is here in the House for Republicans and Democrats to work together for the Congress, and for the House and the Senate to work together, and for the Congress, the Republican Congress and President Clinton to work together so that by the end of this year 2000 we will have been able to provide a legislative solution to this that is sound, this is reasonable, that makes sense, and that solves the problem of many seniors today where they have to choose between whether to buy groceries or whether to buy a prescription drug, or whether to take their prescription from their doctor and then never have the opportunity to fill it at all.

At this time, I yield to my colleague from North Carolina (Mr. BURR), who knows as much about this issue as any of my colleagues.

Mr. BURR of North Carolina. Mr. Speaker, I thank the gentleman from Pennsylvania for making part of his time available for me to join him in this Special Order on the drug benefits that should exist under Medicare.

I sometimes wonder if in 1960 when Medicare was created, whether they knew we would be here at some point in the future. The fact was that drug benefits were not part of the insurance package for the private sector or for any entity, and if they would have been, I am sure that those individuals who were in this institution would have included a drug package in Medicare as we know it today. But the fact is, they did not. In the last 30 to 40 years, we have seen significant change since Medicare happened.

There has not only been change in the delivery system, it has been changed in the treatment methods that physicians use; there have been changes in the devices that hospitals are able to use for treatment; and there has certainly been change in the pharmaceutical world, which I call the high-tech end of medicine. As we discover new things that treat specific illnesses, that up until yesterday we might have thought were incurable or uncontrollable, that is the era that we are in.

The debate in Washington is not over whether we extend a drug benefit to individuals who make choices between food and drug. It is a philosophical debate in Washington over who we are going to offer a drug benefit to. The gentleman and I and others believe that it has to be universal; that we have to make sure that 10 years from now, people in this institution are not here on this House floor fixing something that had design flaws, fixing something that was not inclusive of 100 percent of the population.

There is a difference between where the subsidy is, the Federal Government subsidy, and making available the option for seniors to buy in. It could be that our plan, employers might buy their retirees into this drug plan. It means that seniors' high income would pay for their premiums and those below a certain level of income on an annual basis might have that Federal safety net to pay their premium and their deductible. But there are certainly plans all around this town, as we have seen.

The gentleman and I both shared an experience which was the modernization of the Food and Drug Administration, a 2½-year process that I remember well. When we started, people looked at us and said, it can never be done; it is too big. Granted, things happen slow in Washington that are big, but 2½ years later, I think even the agency would say that their ability to bring new pharmaceutical products, their ability to bring new devices to the marketplace to treat real people is better today than it has ever been in the history of that agency, while maintaining the gold standard of the FDA, and that is the safety and the effectiveness of their treatments.

I remember through that process that the gentleman and I met hours and hours with individuals young and old who came in with chronic and ter-

minal illnesses who did not have a tremendous amount of choices. One of the results of the Food and Drug Administration modernization was that we have had new applications, a greater number for pharmaceuticals than we have ever seen, because companies invested millions and billions of dollars in research and development. The human genome project is beginning to identify disease that exists in our senior population, and we are just right around the corner from those same pharmaceuticals finding a chemical that can stop that chronic illness that they have had for year after year after year.

We have to make sure that drug benefits are affordable and accessible for the entire population, and we can only do that if we accept the challenge of presenting a universal plan, not a targeted plan like some have suggested. Clearly, it has to be universal and it has to include the entire senior population. As a matter of fact, the General Accounting Office testified in front of us today, the Senate last week; and they said to Congress, do not do anything that does not change Medicare in its entirety. Reform the whole process when you do the drug benefit. That is probably a goal that we cannot do this year. The question is, how long can seniors wait.

However, we can get that portion of it that deals with drug benefits right: universal in scope, affordable in price, and accessible from the standpoint of coverage.

Mr. GREENWOOD. Mr. Speaker, the gentleman made reference to the miracles of some of these more modern pharmaceutical products; and he also, in his remarks, has been talking about the cost and how do we devise a plan that, given the finite resources, will provide this wonderful benefit to all of our seniors. We have to remember that it is not a zero sum game, that when we add a pharmaceutical benefit, it does not simply and only add to the costs of Medicare. Because in many ways, using a pharmaceutical product, using a medicine, is the least expensive way to treat an illness as compared to surgery.

I have a chart here on my left that demonstrates an instance of that. This is the cost of treating stroke patients. If we use a treatment that consists of a pharmaceutical approach, which uses a clot-busting drug, it costs about \$1,700 to treat that patient on an annual basis. Yet, by doing that, we are keeping that patient from having to go through the pain and the expense of rehab and often nursing care.

So the difference here is that we save \$6,100 that otherwise Medicare would have been paying for.

Mr. BURR of North Carolina. Mr. Speaker, another important thing: we save money, and there is no figure in there on the quality of life improvement that we have made for the individuals. No hospital stay, no transportation for relatives, the type of thing

that for seniors today is a problem; just the dislocation from their home is a problem.

We have been joined by the gentleman from Michigan (Mr. UPTON), who also participated in quite a few things with us, and one of them was the expansion of Medicare in 1995, if I remember, when we made the sell that there were certain things under Medicare that we ought to cover, such as the PSA exam for senior males that checked for a certain cancer; mammograms for senior females so that we could detect at an earlier stage; not too dissimilar to the argument that the gentleman just made and that is if we find a way to detect things sooner, the faster we do it, the faster we treat, the less hospital stay that we have, the less cost that we have, a better quality of life that we have. Everything that we would chart as a goal in a health care plan we were able to achieve, and it should be incorporated into this drug benefit.

Mr. GREENWOOD. Mr. Speaker, the gentleman from Michigan (Mr. UPTON) has joined us, and with my colleague Mr. Burr and myself, along with the gentleman from Virginia (Mr. BLILEY) and the gentleman from Florida (Mr. BILIRAKIS), and others, we have been working for all of this year and beyond that, earlier than that, to devise a prescription drug plan that makes sense.

I would like to now yield to the gentleman from Michigan (Mr. UPTON).

Mr. UPTON. Mr. Speaker, I thank the gentleman from Pennsylvania for taking this Special Order. I certainly welcome the opportunity to work with my colleagues on developing a plan that makes sense.

As we go back home, particularly this next week and a half with Congress out of session, as we look at our mail that comes in virtually every day, there is a real human cry for us to do something about pharmaceutical drugs and to try and work together to allow this to happen for today's seniors.

I am sorry that I was a little bit late when this Special Order started. We all have a number of hearings that have been going on, so I missed the beginning. I saw some of the charts just briefly before I left my office to come over. But we are part of a group that is working on a comprehensive plan that tries to do a number of things. Obviously, we have been the leader in terms of the pharmaceutical industry looking for drugs that are going to save lives and in effect save big time in costs. We heard today, the three of us, in our committee a woman from Pennsylvania with osteoporosis, or from Florida, or maybe California. Anyway, she was a wonderful lady.

Mr. BURR of North Carolina. Mr. Speaker, she could have been from anywhere.

Mr. UPTON. Yes, she could have been from anywhere. But these drugs, particularly for osteoporosis, have saved her life. We are looking at some of these advances that are just around the

corner with diseases before that have been so crippling, and again, we are almost there in lots of cases. That medical research money is so necessary, not only that we provide to the National Institutes of Health, but also the research and development money that pharmaceutical companies use as well, to try and develop drugs in major ways.

Mr. BURR of North Carolina. Mr. Speaker, in her particular case, it was not limited to osteoporosis, which is the case with a lot of seniors today who have multiple health problems or multiple health conditions. She herself said that she took 11 prescriptions a day.

Now, one of the reasons that she came to see us is she is one of the fortunate seniors that is insured. She has an add-on policy that provides some costs for drugs; and she said, whatever you do, let everybody else have the opportunity who is a senior to buy, but do not limit me; let me stay with the plan I am comfortable with. That is a challenge to us, to make sure that whatever we design is equally as good, if not better, than what she has.

Mr. GREENWOOD. Mr. Speaker, clearly what we want to do is we want to provide choice. One of the first charts I held up demonstrated that a significant portion of America's elderly, two out of three already have prescription drug coverage and about half of those, or about a third of the senior population, receives those benefits from their employer.

Now, what we do not want to do is do anything that is going to cause either those retirees who have a nice prescription drug benefit to suddenly have to pay for something they already have, nor do we want to do anything that would create a disincentive for the employers to provide that. So we have to be careful that we fix what is broken and we do not fix what is not broken in the world of prescription drug benefits.

Mr. BURR of North Carolina. Mr. Speaker, the challenge for us, as everybody will agree, is that there are 30-plus million Americans who fall under this umbrella of Medicare, and it grows every day. We certainly know what the demographic shift is in America. We have heard the numbers as they relate to Social Security. We talk about it enough related to Medicare, but the fact is the senior that goes on Social Security is also the senior that will go on Medicare. The population will double in the next 15 to 20 years in America, and I think there is a responsibility that we have to make sure that the system is sound enough that it will go on.

Mr. Speaker, I think it is important to talk about some of the numbers that we hear on a daily basis as we discuss drugs. Individuals might see on the nightly news when they talk about the individual who is making a choice between food and drugs or drugs and something else in their monthly budget.

□ 1545

The President's new proposal has a full subsidy at 135 percent of poverty. That income level on an annual basis is \$11,727 a year; excuse me, the 150 percent is \$11,727.

What happens to that person that is at 135 to 150? Clearly they have the same choices that they have to make, maybe not as great as the person at 100 percent. But I think one of the things we have to do is we have to identify where is that safety net needed the most, whether there is a transitional safety net for people in the middle, because today we can look at 200 percent of poverty for seniors and realize that there is no State, Federal, or community safety net that fills their need, and how expansive we can be is only limited to how creative we can be at producing a new model.

Mr. UPTON. Mr. Speaker, I would just note, if the gentleman will yield, that a number of States, Michigan being one, have just embarked on a program that in fact will help how many HMO seniors, those as high as 150 percent of poverty. But again, it is not a very high dollar figure, as the gentleman suggested.

But what do we do with those States that already have something in place? We have to be very careful not to undo what they have done, and yet try to encourage other States to follow the same lead that States like Michigan have already taken.

Mr. BURR of North Carolina. The gentleman is exactly right. The challenge for us as well is to make sure that the plan that we produce has a value. I think sometimes we leave value out of it because we are talking about this captured audience, and I guess that is how people can look at the current health care system and say, it is the best in the world.

When we talk to seniors, they will point out every problem that exists in Medicare today from the standpoint of the limited scope of coverage to the cost and the out-of-pocket cost, \$760 when one really gets sick and has to go in the hospital.

That is an area we should look at, but we are doing drugs now. We have to make sure that it fits in that modernized Medicare system of the future. If not, our work would only be changed by somebody else's mistake later on.

Mr. GREENWOOD. Mr. Speaker, I yield to the gentlewoman from New Mexico (Mrs. WILSON). She is a member of the Committee on Commerce, as we all are here doing this special order, and she will be playing a critical role in determining what kind of prescription drug benefit we can provide to our elderly and to our disabled.

Mrs. WILSON. Mr. Speaker, I thank the gentleman for yielding to me.

I appreciate the gentleman from Pennsylvania (Mr. GREENWOOD) having this discussion today, Mr. Speaker, because I think Congress is just really beginning the hard work of developing the legislation to address this problem.

All of us agree that we have a problem that we have to deal with. It is a problem brought about by marvelous advances in medical care that did not exist at the time that Medicare was established. We look at what the pharmaceutical industry has brought to the quality of life in America. We have a much longer lifespan and a much higher quality of life because there are miracle drugs that are available today that were not available 10 or 15 years ago, but the cost is often very high.

I heard about this a lot when I was at home over our recent break. There was a little lady who came in to see me at one of our town hall meetings. Her name is Jean Welch. She did not say anything during the meeting itself, but she came up to me afterward. She has trouble walking now.

She gave me a little envelope, and just whispered into my ear, don't look at this now, but when you go home, I want you to know that this is half of what I spend on prescription drugs every month. I just want to you to know.

So I went home and I pulled out of this little envelope a receipt from Wal-Mart for over \$360. If someone is on social security and they have that high a price for paying for their prescription drugs, it is a real burden, and it is something that we have to address.

I think maybe I would like to just take a minute here, if I might, to talk about how we are grappling with this issue and what the choices are that face us as a Nation and as a Congress, and how we are beginning to sort through those choices.

There are issues really in three areas. One is the scope of coverage. We know that about half of American seniors now have some kind of prescription drug coverage. They have some kind of insurance, but we also know that about one-third of our seniors have no coverage at all. The rest have had some kind of coverage, but it is very, very limited.

So how do we craft a program that allows continuing choice for those who have insurance that they want now, and does not overly burden the Federal government and take away choices from seniors who have exercised their right to choose? So the scope of coverage is one of the issues that we have to deal with.

How do we administer this program? There are a number of options that have been proposed in a lot of different pieces of legislation here, but I think they kind of fall into three groups.

We could have a government-managed benefit, as we do with a lot of other Federal Government programs, with regional entities to purchase and administer our drug program.

We could have private insurers that take care of this, and we would give seniors some kind of a voucher or a credit in order to buy prescription drug insurance. That would not have some of the burdens that go along with being a government-run program.

Or, a third proposal that has been floated is to allow the States to manage this and administer the program. So there is not one prescription drug proposal, there are a lot of different ways that we could do this, and those are ways that we are grappling with here in the Congress starting this week.

There is also the problem of who we cover. All of us know that we need to cover low-income Americans and low-income seniors. But there is also the problem of those that may not be low-income, but they have huge, high drug costs.

That was one of my concerns with the initial proposal that came out that said, yes, we are going to give everyone coverage, it is going to cost us somewhere between \$300 and \$600 a year to buy it, and by the way, there is no coverage beyond the first \$2,500 worth of costs.

Well, my husband handles the insurance in my house, but even I can figure out that I do not need the insurance for the things I can afford, I need it for the things I cannot afford. So if we have caps at \$2,500, that does not help Jean Welch after May or June. We need to think about those who have high costs, as well as those who have low income.

There are a lot of models for reform that the Congress is beginning to grapple with and grapple with seriously. I am very pleased that the Speaker has asked the chairman of the Committee on Ways and Means and the chairman of the Committee on Commerce, who have all of the expertise on these programs, to get together, to have the public hearings, to begin to craft a proposal that solves a very real problem that real Americans face every day.

Mr. GREENWOOD. Mr. Speaker, the gentlewoman from New Mexico has well illustrated that there are a variety of plans that are on the table taking different approaches. This is a hard job. This will not be easily done. We are talking about being able to find billions of dollars, many billions of dollars, scores of billions of dollars on an annual basis for the foreseeable future to be able to do this.

We have finite resources. We have many, many competing demands on our budget. We have to do it in a way that makes sense to all of the stakeholders.

There is an old saying, which is that it is amazing how much you can accomplish if you do not care who gets the credit. A lot of the political observers who watch what happens here in the Nation's Capitol will say, do not bet on there being a prescription drug benefit. It is an important election year, it is a presidential election year. The Democrats want to take the Congress back and the Republicans want to keep the Congress, and both parties are vying for the presidency, and it will be too easy for the Republicans and Democrats to get into a fight over who gets credit and who gets blame for getting something done or not getting it done.

Republicans can fight Democrats, Congress can fight the President, but this is too important for that. As the gentlewoman from New Mexico said, her constituent has a real life problem. This is about, literally, life and death. Our ability to solve this problem in a timely fashion really has everything to do with whether some of our elderly loved ones live or die, whether they live in pain and suffering, or whether they can enjoy their golden years and their grandchildren because they have access to the miracles of these industries.

There are also temptations that are nonpartisan. There is a temptation to pick on the various industries that are involved. There is a temptation to say, let us all pound on the pharmaceutical industry. They are a good target. We can beat them up.

The fact of the matter is we do not want the pharmaceutical industry to be price-gouging or making excessive profits, but we do want them to be able to continue to provide these miracles, and there is no country that compares with the United States when it comes to our ability with our pharmaceutical industry to make these products.

They do not do this in Canada, they do not do this in Mexico, or in many countries in Asia, or more than a handful in Europe. These products are for the most part innovated in the United States of America. We have to make sure that we do not kill the goose that is laying these golden eggs.

We think we can bring the price of prescription drugs down dramatically because when we get all of these elderly people and disabled people who do not have the benefit now, get them into the marketplace, subsidized by the Federal government, we will get the price of those prescription drugs down.

Mr. BURR of North Carolina. If the gentleman will continue to yield, the gentleman raises a great question. That is, a movement of 30-plus million people into a plan of coverage has a devastating effect on the cost of the items that are purchased under that plan.

Mr. GREENWOOD. Supply and demand.

Mr. LATHAM. This is a supply and demand situation, where if they buy them individually, the cost is so much higher. I think that is one of the reasons we have to look at some of the plans that are out there, and look at the hard and real facts of what does it cover.

In 1995, the average cost for a senior in America for drug coverage was about \$500. That was the extent of all the drugs that they purchased. But more importantly, we are faced with a situation of trying to integrate what we are here trying to put together in with every State who takes care of the poorest seniors.

Somewhere between 58 and 100 percent of those in poverty are currently under Medicaid plans. Those Medicaid plans will be affected by what we do.



We have to make sure this is integrated into it.

The President made a proposal earlier this year. In the President's proposal, the same 135 percent of poverty are covered, just like we talked about the need to cover them. After that, individuals are asked to pay 50 percent of every dollar that they spend after they buy a premium, an insurance policy. The co-pay is 50 percent. There is no insurance product in the marketplace today like that, nor is there one that anybody would buy.

Let me give one figure. On \$1,100 worth of drugs under the President's plan, in the year 2002 the benefit, the benefit for the senior would be \$197.60. Eight hundred and two dollars of the \$1,100 worth of drugs would be out-of-pocket costs by that senior. What an incredible challenge for anybody to buy into.

Mr. GREENWOOD. Mr. Speaker, I yield to the gentlewoman from New Mexico (Mrs. WILSON).

Mrs. WILSON. If I could follow onto something the gentleman mentioned about how easy it is to attack the pharmaceutical industry, these big companies, and why are the prices so high, but these are the companies that brought us the miracles in the first place.

I just want to reinforce something the gentleman said about the worst thing we could do here is to salt the earth or poison the well that will bring us the next generation of miracles, the medicine that will cure Alzheimer's or Parkinson's or diabetes. We want this great medical miracle that we have seen in the 20th century to continue in the 21st century, and the worst thing we can do is to pass legislation which would cause the pharmaceutical industry to shrivel in America and stop creating the next generation of miracle drugs, because I want them to be there for my kids and when I am old and gray.

Mr. GREENWOOD. It takes about something on the order of 9 years and half a billion dollars to bring a product to market, to bring a new pharmaceutical product to market. That is a very expensive proposition. We need to make sure that there are industries in America, companies in America that want to continue to make that kind of investment and take that kind of risk.

At the end of the day, an elderly woman who goes to her doctor because she has some kind of ailment and gets a prescription and takes that prescription to her corner drugstore, all she cares about is, can I afford to get this medicine that is going to make me better? She is not out to kill the pharmaceutical industry. She is not out to kill the biological industry or her corner pharmacist, for that matter, or the insurance industry. What she wants to know is, can I afford at a reasonable cost to get this drug so that I can take it home and get better and feel better and enjoy the rest of my days?

What we have to figure out here as policymakers is how to bring all of

these stakeholders, the medical community, the doctors, nurses, hospitals, the insurance industry, the pharmaceutical industry, Republicans, Democrats, Congress and the President, and above all, listen to the seniors, listen to the seniors and to the disabled who are in need of this benefit so that we can share their wisdom, and get beyond the political credit-taking and partisanship and solve this problem.

I would certainly say that any Member of Congress or any president, for that matter, who serves in the year 2000 who can end this year at a bill-signing ceremony seeing that this gets done, and knowing that from that day forward no little old lady, no little old man, walks into any drugstore in America, hands trembling because he or she is not sure they can afford this drug, that will be enough for this Member to retire on, feeling that the time we spent here was worthwhile.

I yield to the gentleman from North Carolina (Mr. BURR).

□ 1600

Mr. BURR of North Carolina. I know the gentleman remembers well the visits that we had from young and old when we were in the hopes that we could modernize the Food and Drug Administration. I think to many Americans they might have looked at it and said, all that is being accomplished is to have a new version of an old drug on the marketplace and this is a process that will allow that to happen. In fact, it was not.

In many cases, the drugs that come through that pipeline today, as we refer to it, are drugs that we have not had anything available to treat that chronic or that terminal illness.

Today, as the gentleman and I know, we have a rampant increase in infection, in seniors predominately, but in all Americans; and it does not have anything to do with sterilization. It just has to do with the change in bacteria that goes on as we have treated one strain so long. The need exists in this country for new antibiotics but, more importantly, the need for patients to take all of the drugs that are prescribed for them so that the illness is eliminated totally.

We know what happens to a senior when they get halfway through the prescription. They have another month to go. That means going to the drugstore. It means the out-of-pocket cost of another \$50 or \$60 or \$70, and they have had a cold month and the heating oil is higher than they thought, they may say I feel great now, the signs that I went in with are gone, and they do not get that second month of prescription. Pretty soon, that problem is back; it is worse. It means hospitalizations. It means doctors' bills. We pay for that side of it, under Medicare, and it is time that we lift the shells that we have got the pea under and make sure that everybody sees them and realizes that regardless of where it happens in the system, somebody has to be responsible and somebody is paying.

We have to make sure that we can say to the taxpayers in this country that they are getting the best value that they could purchase. We have to say to the patients, the recipients, the beneficiaries, they have the most quality delivery system with the greatest scope of coverage out there that we could possibly design. We are not there yet, and clearly we have seen a tremendous amount of options; but too many times we want to focus on the most at-risk and stop before we realize that an important part of this process is to make sure that we design a product that is as attractive to people in the upper income scale of seniors as it is needed in the lower income scale. Because by their participation, that pool of seniors grows and the purchasing power of that group, regardless of whose plan they are under, is that much better for their pharmaceutical coverage.

We have seen it happen in the private sector in health care. We can see it in what is the public sector today, which is Medicare.

Mr. GREENWOOD. Mr. Speaker, when I began my remarks, I mentioned that 1965 is when Medicare was begun, and as we look back 35 years, it is hard to imagine now a time when seniors did not have Medicare, when they did not have a guarantee of health care, just as it was impossible for them to imagine looking forward into time what health care could provide now.

We are at a particularly wonderful moment in our history. Over just the past 5 years or so, we took a Nation that was plunging into debt, \$250 billion a year adding to the Nation's debt, and by 1997 making a lot of difficult decisions, including many that affected the Medicare program and trying to squeeze out some of the waste and fraud in Medicare, and we balanced the budget.

Last year, in fact just late last year, we made another huge decision here in Washington. We said we are not going to spend any more of the Social Security trust fund on anything else but Social Security, and that is another milestone that was brought about because of the fiscal discipline that we have demonstrated over the last several years.

Now we are taking down debt. We are to the point where by the end of this fiscal year, by next October, we will have paid down over a quarter trillion dollars in debt.

So this is a golden moment in American history. The economy is strong. Revenues are coming in. The budget is balanced, and we have an opportunity now to take another leap forward; and that leap forward, I think, involves creating this prescription drug benefit. It is a quality of life item. We have the opportunity to do it, and again there is not any question in my mind that there is enough talent in this town, some of it actually in the Congress, certainly in this staff and elsewhere, enough talent in this administration,

talent in both the Republican and Democratic parties and a willingness across this Nation to do this, that we can do this.

This is a solvable problem, and if we decide not to care who gets credit for it and work together across party lines, it can and it will be done. I just hope that all of the Members of the House and Senate who can hear the sound of my voice take that to heart and decide that this will be the year that we will do this in a bipartisan fashion, get the job done.

Mr. BURR of North Carolina. Mr. Speaker, the gentleman raises an important point that we need to remind everybody of. The House of Representatives does not have the ability to do it on their own. The United States Senate does not have the ability to do it on its own. Our Founding Fathers designed a very difficult system, but a system that works. It has its checks and balances, but it requires the legislative branch and the executive branch to agree.

It means that we not only have to pass the test of our 434 colleagues and our 100 colleagues in the Senate, and the executive branch's power over whether something moves, but we have the American people to deal with, too. We have to pass the test of: Is this a good product to them? That is not just limited to the 30-plus million seniors, because certainly the payment in the subsidy, the safety net is created by the American taxpayer.

We have not done a good job of explaining in the past what Congress did and why they did it. I think the reason that they did not was that we are finding they did not do some things just exactly right.

We have an opportunity, as the gentleman said, as we head to a period where as we pay down debt, we could alleviate off of our annual expenditures \$260 billion worth of interest payments every year, interest payments that we get zero for. We do not educate children. We do not provide health care for seniors. We get zero in services. That is the one area that infuriates me as a taxpayer, that we cannot get that interest off and we cannot do it until we pay the debt.

As the gentleman knows, in North Carolina I have a mix of every type of health care in this country. I have some of the finest medical universities at Wake Forest and Chapel Hill and Duke and East Carolina. I also have some secondary hospitals that I think are models in the county, in Alamance County and Surry County, North Carolina.

I also have rural health clinics and community health centers. They treat this population as well, and their livelihood has been Medicare.

It was so important that we went back the end of last year and we beefed up some of the reimbursement changes we made in the Balanced Budget Act of 1997, because we saw that we were falling short of supplying the best health

care to the seniors in the community health centers and rural health clinics. We went back and in a bipartisan way, very quickly, without a lot of public debate, we found those areas and we strengthened them. Today, those seniors in North Carolina that go to the rural health clinic and in every State now have quality delivery, a delivery system that they are not going to worry whether it is going to be there next year.

That is the opportunity we have with drugs. We can put aside the partisanship of it. We can commit with the President to do a plan, let it pass the test of seniors, let it pass the test of the American people, the American taxpayer. Those are the two most important. The least important is the personal agendas of individuals up here, whether it be at this end of Pennsylvania Avenue or the other.

I am willing to work with the gentleman from Pennsylvania (Mr. GREENWOOD) and with our other colleagues on both sides of the aisle and let seniors, the associations that represent them, the American taxpayer, judge our product at the end on the value of it to them and of the scope of coverage and of the quality of life that it provides for all of them.

Mr. GREENWOOD. Mr. Speaker, the whole concept of aging is changing dramatically in this country. It was not very long ago that people in their sixties and their seventies, because of the state of the health care, they became feeble a lot faster and were not as vital as seniors are today. That trend can only continue.

My mother and father are 78 years of age, and I admit this with a certain amount of hesitancy, but it was just about a year and a half ago that my mother and father and I, on a dare from my father, jumped out of an airplane at 13,000 feet and went skydiving together. That is pretty good for a couple of septuagenarians. I think the baby boom generation expects to extend its years of vitality even farther, and we expect to be still physically able and fit and enjoying life well into our seventies and our eighties and our nineties, and of course the fastest growing segment of the population is those above 100 years of age.

Nothing more than the advancement of these miracle medicines, these miracle pharmaceutical products, these coming biological products that will result from the human genome study will continue to enhance the vitality of our elderly.

That is why, again, we have this golden opportunity here to make the golden ages more golden for generations yet to come, and I look forward to working with my colleague and, hopefully, we will get it done this year.

Mr. BURR of North Carolina. Mr. Speaker, I look forward to working with the gentleman from Pennsylvania as well.

We are at a time where this week alone we saw the President for the first

time say to Congress, I will sign a bill that eliminates the earning limits that we created on seniors, an opportunity for those that want to continue to work, that choose to work voluntarily, possibly stay in a private sector health plan; but the key thing is that they realize that the longer they work, the healthier they are. Those that make that choice will not be penalized now under the Tax Code.

If there is an area that we penalize them, it is suggesting that when they get to a certain age the only thing we provide is a limited health coverage for them, and I think we have a responsibility and an obligation to make sure that we do develop a model that is universal, that it is accessible and it is affordable for everybody, regardless of who is paying the bill, a subsidy or an individual. I think that is a test that we will ultimately be under, and I look forward to working with the gentleman on it.

Mr. GREENWOOD. Mr. Speaker, I thank the gentleman from North Carolina (Mr. BURR) for joining me on this Special Order this evening, as well as our colleague from Michigan (Mr. UPTON) and our colleague from New Mexico (Mrs. WILSON).

#### CELEBRATING BLACK HISTORY MONTH

The SPEAKER pro tempore (Mr. GUTKNECHT). Under the Speaker's announced policy of January 6, 1999, the gentleman from Illinois (Mr. DAVIS) is recognized for 60 minutes as the designee of the majority leader.

Mr. DAVIS of Illinois. Mr. Speaker, I want to compliment my colleagues on a very interesting discussion that just took place, especially as it relates to health care and the role of community health centers and rural health centers in providing for the health of this Nation.

As we continue to celebrate African American History Month, a time that is set aside largely due to the efforts of Dr. Carter G. Woodson, where we pause, take a look at the contributions as well as the needs, hopes and aspirations of African Americans in this country, I am pleased to be joined by my colleague, the gentlewoman from the Virgin Islands (Mrs. CHRISTENSEN), who is a physician, has been a practicing physician, and who has been a director of clinics and community health centers, who currently serves as chair of the Congressional Black Caucus' Health Brain Trust, but is indeed a dynamic Member of this body.

Mr. Speaker, we come to talk a bit about not only the contributions of pioneer African Americans in the area of health, but also as we look at continually the health problems and disparities that exist in our Nation, especially as they relate to the needs of African Americans. So I say to my colleague, it is a pleasure to be here with her this afternoon.

□ 1415

Mrs. CHRISTENSEN. Mr. Speaker, I am pleased to join my colleague, and I thank him for yielding to me.

I wanted to just talk a bit first about some of the women in medicine. As my colleague knows, I have the privilege of being the first woman physician in the U.S. Congress. And I am very grateful to my constituents of the U.S. Virgin Islands for voting me into this position and allowing me to have that honor.

Mr. DAVIS of Illinois. Mr. Speaker, they sound like they were some very wise people.

Mrs. CHRISTENSEN. But before I even begin to talk about the women, I want to spend the first few moments to brag a little bit on behalf of my constituents that, indeed, the first African American physician to serve in the U.S. Congress was also from the Virgin Islands, and that was Doctor, Governor, and Congressman Melvin H. Evans, who served from 1978 to 1980 before becoming ambassador to Trinidad and Tobago.

Although women of African descent have been providing health care in our communities in this country from times of slavery, it was not until 1864 that Rebecca Lee Crumpler became the first woman to be awarded a doctorate of medicine in the United States. She was a graduate of Female Medical College.

Dr. Rebecca Cole was the first black woman to graduate from Women's Medical College and, by most accounts, the second black woman physician in the United States. She worked for a time with Elizabeth Blackwell, who was the first white female physician in this country.

Dr. Cole was soon followed by Susan Smith McKinney Steward and Sarah Loguen Fraser. Dr. Susan Smith McKinney Steward graduated from New York Medical College in 1870 and was the first woman doctor of African descent in New York State and went on to be co-founder of the Women's Hospital and Infirmary in Brooklyn.

Sarah Loguen Fraser, who in 1876 received her MD from Syracuse University College of Medicine, was also one of the early African American women in medicine in this country.

There are so many outstanding women in medicine, not all of whom are doctors, and let me just tell you of a few more of them from the 19th century before talking about some of the outstanding women of this century.

The first African American woman to earn a doctor of dental surgery degree in 1890 was Dr. Ida Gray Nelson Rollins, who was a graduate of the University of Michigan Dental School; and she practiced in Cincinnati and in the hometown of my colleague in Chicago.

Mary Eliza Mahoney is reported to have been the first black professionally trained nurse in the United States. Born in Roxbury, Massachusetts, she was employed as a maid at the local hospital before entering her training.

In addition to Ms. Mahoney's notable activism within the field of nursing,

she was also a fervent supporter of women's suffrage and is said to have been one of the first black women in Boston to have registered to vote.

I am a member, too, of the National Medical Association, as my colleagues know, and it has had several outstanding female presidents. The first was Dr. Edith Irby Jones, who was the first African American to enter the University of Arkansas School of Medicine. She graduated from that institution with an M.D. in 1952 and served as the National Medical Association president in 1985.

Dr. Irby Jones was later followed by Dr. Vivian Pinn in 1989. In that year, the board was also chaired by a woman, Dr. Yvonne Chris Veal of New York, who later went on to be the first woman to serve in both capacities when she became president of the NMA in 1995.

Dr. Vivian Pinn was also the first permanent director of the Office of Research on Women's Health at the National Institutes of Health, where she still serves in that capacity.

In 1991, Dr. Alma Rose George of Michigan became the third woman to head this prestigious organization, which represents the African American medical community.

Two other of the many notable black women physicians are Dr. Joycelyn Elders, who served as U.S. Surgeon General from September 1993 to December 1994. Her mission was and still is to change America's thinking about health by emphasizing prevention. She initiated programs to combat youth smoking and teen pregnancy, as well as to increase childhood immunizations. She advocates public health over private profits and health care reform, openness over censorship and sex education, and rehabilitation over incarceration in the war against drugs.

Another outstanding woman physician is Dr. Mae Jamison, who was the first African American woman to participate in the space mission aboard the 50th space shuttle flight in 1992. She continues to share her knowledge through speaking engagements and teaching at the university level.

These individuals are representative of the many women and men as well who have served our communities in the 50 States and the Territories and contributed to the improved health of African Americans and all people of color, indeed of all Americans. They are the reason that I and many of my colleagues have been able to practice medicine today.

As we proceed into the 21st century, we should no longer have the first African American or the first female for any position. Despite the strides that these women and others have made, unfortunately, though, there is still much work to be done.

I salute all of those who have paved the way for today's and tomorrow's practitioners of medicine and thank them for opening the doors of opportunity for all of us.

This year's theme is Heritage and Horizons: The African American Legacy and the Challenges for the 21st Century. As we face this new century, there are many challenges for us in health and science. We in the Congressional Black Caucus, together with community and faith-based organizations and leaders around this country, are poised to meet those challenges, drawing on the rich legacy that inspires us and compelled by the disparities in health that still confront us and call us to action.

Mr. DAVIS of Illinois. Mr. Speaker, I thank the gentlewoman for her comments.

She mentioned two ladies, Dr. Irby and Dr. Elders, both of whom had some connection with the State of Arkansas, a State that I know a little bit about in terms of having grown up there. As a matter of fact, I know many members of Dr. Elders' family.

It occurred to me as my colleague was talking about the things that people had accomplished who, in spite of coming from situations that, at the very least, would have seemed to have been difficult, and I really think of even the African Americans along with others who opened black medical schools during the 1800s, shortly after slavery, I mean individuals whose parents had been slaves and whose grandparents had been slaves.

Now we find these individuals actually opening medical schools and teaching others to become physicians and medical professionals.

And then I look and even today I am somewhat alarmed, because as I look at minority employment in health professions, that only 1.9 percent of the speech therapists are African American, 2.8 percent of the dentists are African American, 3.9 percent of the dental hygienists, 4.1 percent of the pharmacists, 4.2 percent of the physical therapists, 4.9 percent of the physicians, 6.1 percent of the dental assistants, 6.5 percent of the occupational therapists.

I guess my question becomes, why does it still seem to be so difficult for African Americans to become health professionals at a greater number than what we are currently experiencing? I mean, why only a small percentage of the dentists, 2.8 percent, or such a small percentage of the physicians in this country, 4.9 percent? Why do you think we are still facing that phenomena in this country?

Mrs. CHRISTENSEN. Mr. Speaker, my colleague just pointed out one of the great challenges that face us for this century, educating more of our daughters and sons and bringing them into the health professions.

I guess I would have to start back in the schools that they attend. As my colleague knows, in many of the inner cities and in many of our rural areas schools are in disrepair, they are unsafe, they are ill-equipped, and they are short on staff, as well. So the preparation that our children receive as they

go through elementary and secondary school leaves a lot to be desired, and it starts at that level.

Of course, we are now faced with propositions that have closed the door of medical schools to many African Americans and other students of color who desire to enter the medical profession, and that is taking a serious total on the numbers as we were beginning to strive to make some headway there. And really it is more even than just the educating of our young people into the field of medicine. Because there is an increasing body of knowledge now that demonstrates that when patients are under the care of a physician or a health provider of the same or similar racial, ethnic, or cultural background that a better doctor-patient relationship is established and out of that better relationship come better patient outcomes and, therefore, better health.

We have as a major challenge of this century to eliminate the disparities in health care and heart disease and diabetes and cancer and the diseases that kill African Americans and other people of color in excess numbers. That relationship is critical to that.

Mr. DAVIS of Illinois. Mr. Speaker, what is really alarming to me is when I look at the tremendous shortage of nurses. I mean, we can go to almost any hospital and there is a need for nurses, yet there appear to be not the numbers of individuals especially coming from the African American community and especially that part of the African American community that I am very much familiar with.

Mrs. CHRISTENSEN. Mr. Speaker, if I might say, I want to just applaud both the National Black Nurses Association as well as the National Medical Association that has been fighting this battle for many, many years and continues to.

The National Black Nurses were on the Hill just a few weeks ago, and one of their major focuses is on bringing more of our young men and women into the nursing profession.

Mr. DAVIS of Illinois. Mr. Speaker, it would just seem to me that, especially as we talk about unemployment and as we go into certain areas and as there is uncertainty about what fields individuals should pursue and go into even those individuals who are available to attend colleges and universities sometimes seemingly come out and might have majored in areas where there did not seem to be many job opportunities, and yet if you go down to the community hospital and there is a sign saying "nurses wanted," or you go to the medical center and there is a sign saying "nurses wanted."

So I guess I would also, then, want to take this opportunity to suggest, especially to African American youngsters, that if they are looking for a career, but to anybody, if they are looking for a career and they want to make sure that there are opportunities in that field or in that career, then perhaps they ought to be looking at the health

professions and especially perhaps they ought to be looking in the nursing arena. Not that they necessarily have to stop there, but certainly that is an area where job opportunities do in fact exist.

Mrs. CHRISTENSEN. Mr. Speaker, I am glad that my colleague talked about this as it pertains to allied health professionals. It is an area that is often overlooked. But the physicians and the nurses need the full team in the health care field to bring our patients, who, as I said, are suffering in larger numbers than any other population from diseases like stroke, where speech therapy and occupational therapy, physical therapy is critical to their recovery.

Mr. DAVIS of Illinois. Mr. Speaker, I guess what we are going to have to do in some of these areas, my colleague mentioned education and the difficulties where some of the schools are not up to standard and where individuals do not get the early training, the early education that they really need.

□ 1630

I guess we are going to have to even go beyond that. I was just looking and reading how a report, the Flexner Report, which was done as a result of some resources made available by the Carnegie Foundation in 1910, that after the report there were six black medical schools existing at that time, but after the report, four of those six ended up being closed; and the only two left were Meharry and Howard. And so standards in terms of the definition of standards and who set the standards and how the standards are set oftentimes determine the extent to which not only do individuals get in but also the extent to which institutions may continue to thrive, to survive and to function.

I cannot help but recall Dr. Charles Drew, the pioneer in blood plasma, who after all the work that he had done and all of the advances that he had made had an accident and supposedly died because he really could not get service at the hospitals that were nearest to him because he was African American, he was black; and that time those hospitals denied him the opportunity to be served, which means that in addition to the technical things that we have to do, the political things that we have to do relative to creating the resources, providing the money, that there are still some attitudinal changes that must occur in our society if there is to be the kind of equity that we desire, the kind of equity that we are talking about.

I mean, it pains me to know, for example, that the Daniel Hale Williams hospital, the Provident Hospital that was founded by Dr. Daniel Hale Williams, an African American physician who performed the first open heart surgery and who established because he had met a nurse who had had difficulty being trained and he set up this training school, eventually it became a hospital. Yet it had ultimately some dif-

ficulty. It has reopened now as a part of the Cook County health care system but not as a private African American-owned, community-owned hospital.

Mrs. CHRISTENSEN. I think that is a challenge that is being faced across the country for our African American hospitals and hospitals that serve African American communities and the poorer communities across the country. In many of our districts that are represented by the Congressional Black Caucus, hospitals are closing every year.

Mr. DAVIS of Illinois. I think the only answer that we are going to ultimately have is universal health care as far as I am concerned and a national health plan that is going to provide each and every citizen no matter who he or she is, no matter where they might live, no matter where they might be, so that they have got access to quality health care and they are not going to be shut out because they just did not have the resources or they are not going to be put in a category of the non-poor, a category of being too wealthy to qualify for some of the entitlement activity but really too poor to pay for health insurance, too poor to really have a regular physician, to go to a doctor. We have got to change that.

Hopefully, the initiatives this year that are designed to reduce the disparities, to close the gap, hopefully those initiatives will build upon the strengths that we have seen and come the next year and the next year, we will be much closer to equity than where we currently are.

Mrs. CHRISTENSEN. Mr. Speaker, I agree with the gentleman. We have made some strides. We have increased portability; we have extended health insurance to children who were previously uninsured. We are continuing to expand the Children's Health Insurance Program and Medicaid. But those are just steps on the way to the ultimate goal, which must be universal health insurance.

The gentleman talks about the historically black colleges and universities that have medical schools. They need resources. When he talks about some of the political activity that has to take place, we need to work very diligently to make sure that our medical schools that primarily are African American-serving as well as the Hispanic-serving institutions and the Native American-serving institutions have the resources they need because the education of people of color to serve communities of color because we know of the effectiveness of the relationships that are formed there are critical to eliminating the disparities in health and elevating the health status for the entire country.

Mr. DAVIS of Illinois. I certainly agree that we must have the resources. There is simply no doubt about it. We have to find new avenues, new systems, and new approaches. But I am just amazed when I look back into history

and see what individuals were able to do. I was looking at African Americans who had been inventors. Some of this is back during the time of slavery when slaves, of course, could not have patents; and so African Americans may have significantly been involved in some inventions that they never got the credit for.

For example, it is suggested that when Alexander Graham Bell invented the telephone, he had Lewis Latimer, a black man, to draft the plans, and that Mr. Latimer had been a member of the Edison Pioneers; and this was a group of individuals who had actually worked for Edison. Then we go back to even people who lived in the 1700s, Benjamin Banneker, who is sometimes called the first black scientist in this country of any real note.

And of course, Banneker helped to lay out the plans for the city of Washington, D.C. He was an engineer. He received a presidential appointment. It is just amazing that he could have done that. Then there was Joe Anderson, a slave who was believed to have played a major role in the creation of the grain harvester that Cyrus McCormick got all of the credit for, the McCormick reaper. But Joe Anderson helped him do it.

Ben Montgomery, another slave, who actually belonged to Jefferson Davis, and he was supposed to have improved a boat propeller. Then there were other people like Henry Blair who invented a seed planter, Norbert Rillieux who patented a sugar refining evaporator, Louis Temple invented a harpoon for killing whales. This is back in 1848. Henry Board created an improved bed frame.

James Forten was actually one of the few blacks that became wealthy from an invention. He came up with an invention that helped to guide ships. Yet these individuals could not have had a great deal of formal education, or they could not have had a lot of opportunity to have developed themselves. Take Granville Woods who invented a steam boiler furnace. I guess my point is that if these individuals were able to come up with the inventions with the creativity, had all of this potential, then certainly young African Americans today, who do not necessarily have equity in each and every instance but certainly have much more to work with than these inventors, like Madam C.J. Walker who came up with hair products that women could use in the cosmetic line, and of course, became the first African American female to become a millionaire. We have had the first doctors, but she also became the first millionaire in terms of being a businessperson.

And so I make a plea for young African Americans to not only look at the history, that is, to go back and see what other individuals have done, not to just be aware of it, not to just bask in it but to also understand what they themselves can in fact do. That, I think, really becomes a real part of the

value of African American History Month, not just to have pageants, not just to have plays, not just to sing songs, not just to glory in the athletes and entertainers but to really look at the history of a people who have had to make creative use of the art of struggle, who have had to make the best use of themselves to come from a position of where they were, always moving in the direction of where they ought to be, and realizing that when you get to the basement, that you are not in the penthouse, and that you have got to keep coming.

But also understanding what Carter G. Woodson attempted to teach us about the whole notion of mind control. Carter Woodson wrote this tremendous book, *The Miseducation of the Negro*, and he suggested that if you control a man's mind, you do not have to worry about how he will act. That is, if you control a man's mind, you do not have to tell him to go hither or yon, you do not have to tell him to go to the back of the bus, you do not have to tell him to go to the back door. Woodson said that he will find his place and stay in it. And that if he goes to the back door and there is no door, he will cut one out.

But the point that he also made is that once individuals get through the door, then they need to reach back and help bring somebody else along; that it makes no sense to go through the door alone; and that you really move as an individual as you help to create opportunities for others and as you help to move the group. And so we do not necessarily just revere these individuals in terms of saying Dr. Daniel Hale Williams was a great doctor or Dr. Percy Julian was a great scientist. We say that Dr. Daniel Hale Williams was a great doctor because he saved people's lives, because he created an institution, he helped people to become well, he provided opportunities for others to grow and develop and to become and to be. That really becomes the greatness of the people as opposed to the individual just simply being a great person. That is not the point at all.

Mrs. CHRISTENSEN. I agree that we have many budding and potential scientists, inventors, great doctors and health professionals in our community that just need the opportunity. I am also thinking that through some of our education initiatives this year that will help to open the doors for them to become those inventors, those physicians, those scientists.

□ 1645

Mr. DAVIS of Illinois. I think of my mother, who was probably in many ways when I was a kid my greatest doctor. I do not know how she could do it, but if I had a fever or was catching a cold, somehow or another it seemed as though she could come into the room, put her hand on my head and the fever would be reduced, and, if it did not get reduced, I certainly felt like it did.

The legacy of what it is that we have had the opportunity to experience, the

roles that our parents and grandparents and others have played in terms of being the bridges and being the shoulders, I could never do anything in relationship to the celebration of African American History Month without celebrating my parents, my mother and my father.

My father is 87 years old; and, fortunately, he is still around. We say that he was a doctor of sorts, but he really was not. He was a doctor because he believed so much in himself.

I shall never forget, he actually cut a calf's leg off once. I mean, we were farmers, and the calf's leg got hurt and set up gangrene, and my father decided that he had to save this calf, that we could not afford to lose it. So he simply got his ax, sharpened it as sharp as he could get it, got himself some ashes and soot and coal oil and chloroform, had my brothers and I to hold this calf, and cut the calf's leg off. The calf lived, and we had a three-legged cow from then on. We were the only people, and we actually kept the cow until we finally took her to the auction in a place called Eudora, Arkansas; and sold the cow at the auction.

My point is that if people believe in themselves, if they can believe that they can do things, I had 100 chickens one year in the 4-H Club. I was a 4-H Clubber, and these chickens would follow me around everywhere I went because I would feed them.

One day I stepped on one's neck and broke the chicken's neck. Well, I really felt badly about it, so I thought I would become a physician. I got myself a piece of wood, a small piece of wood, put it on the chicken's neck, put some coal oil on there and tied it together, and, would you believe that the chicken lived? The chicken always walked like this, but the chicken lived. I ended up that year with my 100 Rhode Island Reds intact for my 4-H Club project.

The other point is when you try something, you do not know if it will work. If you want to go to medical school, start getting ready to go. Just because you live in the inner city does not mean you cannot go to medical school. Just because somebody said your school might not be the best, if you want to go to medical school, start preparing right now and decide, I am going to be a doctor, I am going to be a nurse, I am going to be a scientist, I am going to be an astronaut. I am going to do whatever it is that I want to do. Then, by golly, prepare yourself, and God will do it.

Mrs. CHRISTENSEN. I think that is the purpose of Black History Month and what we are doing tonight, to hold up for our children some of the people who have excelled in science, many against great odds and through great obstacles. As you said, it is important to look back and realize that we are here and have achieved because of our parents, that we stand on the shoulders of all of those who came before, and that we must provide the shoulders for those who are coming along behind us. It is a very important message.

Mr. DAVIS of Illinois. Well, I want to thank the gentlewoman for joining me this afternoon. It has really been a pleasure, and not only to talk about history, but also to talk a little bit about mystery.

I always believe that if you break "history" apart, I was taught to read phonetically, and if you say "history," that becomes "his story." But if you say "mystery," then that becomes "my story." Certainly I would hope that every young African American in this country especially would realize that they are in the process of creating and writing and making their own story, and that they really do not have to live through other people's dreams.

Dr. King had a dream, but he did not have a patent on dreaming. He had a dream, but he did not get a patent, which means that you can live on 63rd street and have a dream, you can be down in the Mississippi Delta and have a dream.

Mrs. CHRISTENSEN. Or in the Virgin Islands.

Mr. DAVIS of Illinois. Or in the Virgin Islands, and have a dream. So we will just keep on dreaming, we will keep on working, we will keep on believing, we will keep on doing politics, and we will keep on celebrating black history. I want to thank the gentlewoman again so much.

#### RELIGIOUS FREEDOM AND RELIGIOUS BROADCASTING

The SPEAKER pro tempore (Mr. GUTKNECHT). Under the Speaker's announced policy of January 6, 1999, the gentleman from Ohio (Mr. OXLEY) is recognized for 60 minutes.

Mr. OXLEY. Mr. Speaker, I want to address the House regarding the issue of religious freedom and religious broadcasting.

A little bit of background, if I could. This whole issue began on December 29 when the Federal Communications Commission in a decision based on a license swap, a license swap in this case in Pittsburgh, Pennsylvania, between a commercial broadcasting station and a non-commercial broadcasting station.

In this case the religious broadcaster was seeking to swap their commercial license for a non-commercial license, something that, by the way, is rather routine at the Federal Communications Commission. When the license swap came up, the FCC allowed the swap, but said that, based on their opinion, the religious broadcaster, who was going to have the non-commercial license, that they needed additional guidance in regard to their religious broadcasting and whether that religious broadcasting fell under the requirement that the majority of programming be educational or cultural.

This was a little noticed opinion in license swap, except that some very alert member of my staff was able to find this decision and in fact brought it to my attention. The more we looked into it, the more that we thought it

was rather odd that on a 3 to 2 vote in the FCC, that is the three Democrat appointees, including the chairman, voted in favor of these what I think can only be described as limitations or restrictions on religious broadcasting, whereas the two Republican members voted against, that it raised some serious questions as to whether the FCC majority did indeed have an agenda that was not in the best interests of religious broadcasting.

Now, over the years in non-commercial licenses, religious broadcasting had prima facie met the requirements of educational and cultural under their programming, and this was never an issue, and it was not until this issue came up in this license swap over the holidays that it really did raise some serious questions.

I was so concerned about it, Mr. Speaker, that I, during the recess, before the Congress adjourned again in January, started drafting legislation that would reverse the FCC decision and also required that when the FCC was going to make this severe policy change, that they had to follow the Administrative Procedures Act, have these hearings in the open, have public comment, just like they would do with any other issue that comes before them as a "independent" agency.

That really became kind of a rallying cry then for Members of Congress. For the religious broadcasting community, the millions of people who listen to religious broadcasting and watch religious broadcasting, it became a very big issue with them, as you might guess.

It was not until our bill was introduced, initially with about I think 65 cosponsors, which is not bad considering the fact that Congress was not in session, and we are now up to I think 120 cosponsors for my legislation, and I will get into that a little bit later, but as the bill was introduced and it started drawing some attention throughout the country and I was inundated with phone calls and E-mails.

I might point out that, Mr. Speaker, this is a compilation of all of the E-mails that I have received to date at least that are supportive of our legislation and are very concerned about the role of religious freedom and religious broadcasting freedom in this country.

I think it is quite remarkable, I had exactly two folks give me E-mails against the legislation. One of those opposed, and I quote, referred to "superstitious nonsense," and then he put in parentheses "religion." So apparently at least one person opposed to our position considers religion "superstitious nonsense."

I think that says a lot about where people are coming from in this country and the vast majority of Americans who have spoken loudly and clearly on this issue, so much so apparently that the FCC started to hear from people out there. They heard from Members of Congress, they heard about my bill, and, in a matter of a couple or three

weeks, actually vacated that order by, in this case, a 4 to 1 vote.

So the FCC basically I think realized they had erred, not only from a constitutional standpoint, but certainly a procedural standpoint, in changing the policy as it related to religious broadcasting, and thought perhaps that they would, by vacating the order, turn down the heat a little bit.

Part of the reason I wanted to ask the opportunity to speak on the floor is to make certain that people understand that we are not going to let this issue die by any means, because there are some real issues at stake here, one of which is I wonder what is the real agenda for the FCC truly.

As a matter of fact, the only Commissioner to vote against the reversal of the FCC decision, Commissioner Tristani, said in her dissent that she would continue to act as if the additional guidance were still in effect. Since it was duly overturned by the FCC as a commission, I would say that is quite an outrageous statement.

She said, "I, for one, will continue to cast my vote in accordance with the views expressed in the additional guidance."

So despite the fact that the Commission realized the error of its ways, at least one Commissioner has gone public in basically saying that she wants to make certain that the religious broadcasters have to jump through certain hoops to be able to have their license.

That really raises a question, Mr. Speaker, as to if the FCC is talking about content, and they clearly are, and in their order, their initial order they said that you have to understand that part of your programming, half of your programming, has to be educational or cultural, and, by the way, religious services, for example, do not fall into that category.

Now, for people who are shut-ins, who are unable to go to church on Sunday or any other time, to be able to see religious broadcasting on television is truly a lifeline for these people, and the majority initially of the FCC and Commissioner Tristani basically says that you could not be able to do that, and, by the way, somebody has to decide what that content is; somebody has to decide what educational and cultural requirements are met. That would be, of course, the FCC.

□ 1700

Well, that puts the FCC up against the First Amendment.

There was a reason why the Founding Fathers created the First Amendment, freedom of speech, freedom of religion, the very core of what it means to live in this country. It was not the Second Amendment, it was not the Eighth Amendment, this was the First Amendment. I think it is important that we stress that when we talk about this effort by the FCC.

So despite the fact that they vacated the order, I am convinced that there is

still an agenda over at the FCC and why it is important that we move forward with the Religious Broadcasting Freedom Act that I have introduced, along with 120 other of my colleagues.

Mr. Speaker, I particularly want to pay tribute to my original cosponsors, and two of them are here with us today and will be speaking momentarily, the gentleman from Texas (Mr. HALL) and a member of the Committee on Commerce; and the gentleman from Florida (Mr. STEARNS), a leader in broadcasting issues throughout his career here in the Congress. They will both be speaking as well on this issue. I also want to pay tribute to the gentleman from Oklahoma (Mr. LARGENT) and the gentleman from Mississippi (Mr. PICKERING) and the gentleman from Oklahoma (Mr. COBURN) and the gentleman from Missouri (Mr. BLUNT), all initial sponsors of this bill, and ones who enjoined the Oxley Religious Broadcasting Freedom Act in response to their constituents calling and asking that they do so.

Before I yield the floor, I would like to, if I can, Mr. Speaker, just quote from a few of the e-mails I have received from all over the country. I think it gives a little bit of flavor of where people are coming from on this issue. This one: "Thanks for upholding the First Amendment." This one: "You spoke to the millions of people all over this country who believe that the expressions of the churches and synagogues do indeed serve the needs of communities in this great country." Another one: "So little is left on the air for families to sit down and watch together, and now the FCC wants to take that away as well. Your efforts and those of several others in Congress will go a long way to protect the freedoms we all enjoy and sometimes take for granted." Well spoken.

Another: "Those such as myself that are disabled and cannot attend church services rely on radio and television broadcasts. They are so very important."

Another one: "What I find disturbing is the notion that this ruling opens the door for someone somewhere to make decisions about what is and what is not acceptable speech on religious topics. One man's proselytizing is another's evangelizing. How ironic that while those hostile to faith are madly trying to protect the right to express or view any vile thing on the Internet, they find this programming so offensive that they want to suppress it."

Americans can be remarkably prescient and articulate when they are offended by some of government's decisions.

Another one: "My mother, who is 87 years young, faithfully listens to the religious programs each day and every day, and this would have been a tremendous loss if they were deleted from the airwaves. Certainly, religious broadcasting serves to meet the educational, instructional and cultural needs of America. If we lose this freedom, what next?"

Another one: "In a land where we often hear of the need for tolerance, Christianity is being less and less tolerated. If society truly believed in tolerance, they would have to include tolerance for Christianity. I am a strong believer in the separation of church and government and that the government should not establish religion, but to me, that means the government should not be hostile to religion or do things to hinder the free exercise of religion. The recent actions of the FCC clearly were the government taking a prejudicial position against religion."

This final one: "I am weary of the FCC thinking they have the authority to tax and change policy on a whim."

That gives my colleagues an idea, Mr. Speaker, of the support that people have given us out there, and I am sure that other Members have their own stories to tell as well.

With that, let me recognize, in their order of appearance, the gentleman from Dallas, Texas (Mr. HALL), who has been one of our stalwarts on the Committee on Commerce. This is a bipartisan effort, and I do want to recognize my friend from Texas for his remarks.

Mr. HALL of Texas. Mr. Speaker, it is good when one can make something happen that ought to happen, and that is exactly what the gentleman from Ohio (Mr. OXLEY) and others that he has given credit to, have done here.

I rise as a cosponsor of the Religious Broadcasting Freedom Act. It is a bill that, of course, will help ensure that freedom of religious broadcasting is not threatened by the whims of the government policy decisions. I want to thank the gentleman from Ohio (Mr. Oxley) for his outstanding leadership on this, for his immediate leadership on it, and for his immediate action on it. I want to thank him for inviting me to be the lead Democrat on this, because I am honored to get to be.

Mr. Speaker, I would be remiss if I did not thank the gentleman from Oklahoma (Mr. LARGENT), who wrote and signed a letter with me to the commission and, of course, the gentleman from Florida (Mr. STEARNS), who is always on the right side of most issues that I come in contact with him on as I serve on the Committee on Commerce.

Mr. Speaker, in a recent ruling which was subsequently reversed in the wake of congressional and citizen opposition, the Federal Communications Commission stated that programming "primarily devoted to religious exhortation, proselytizing or statements of personally-held religious views and beliefs, generally would not qualify as 'general education' programming." Now, the FCC also noted that church services normally would not qualify as general educational programs, so we can see where they are coming from.

This ruling was issued, as the gentleman from Ohio has said, without the benefit of public hearing. It was issued without any benefit of public comment, and it was issued while Congress was in

recess. Actually, I think it was sometime between Christmas and New Year's Day. It constituted what I consider is an outrageous infringement on constitutional guarantees of freedom of religious expression; and it threatened to set a very dangerous precedent that could lead to the narrowing of a definition of what is considered educational.

Now, if that is going to be the subject of hearings, we want Congress to be in session. We want to have the right to introduce testimony. We want people to come from the far corners of this country that want to testify and have some input on what we consider is educational. We do not leave it up to a handful of people that are appointed and answerable to one person.

Well, the FCC was dead wrong from both a procedural and a constitutional standpoint. They acknowledged that they had created a "widespread public confusion" as a result of its ruling. At least they turned the table back, and at least they killed their ruling. Yet, we have not gone far enough. We have to pretty well put something in stone to give them some direction for the future. Now, that is what the gentleman's bill does.

Religious groups and thousands of concerned citizens have joined all of these Members of Congress that the Chairman has talked about in expressing their strong opposition to this initial ruling. I am pleased that the FCC listened to the American people and listened to the gentleman, and I am pleased that they listened to Congress and quickly reversed their onerous decision. However, our efforts do not end here.

We have to ensure that the FCC will follow its normal rulemaking procedures, which include taking public comment and listening to people; people having a chance to express themselves in the future. Mr. Speaker, H.R. 3525 will help ensure that such confusing policy decisions do not reoccur, and it will signal our support for continued freedom of religious broadcasting on our Nation's networks and support for the First Amendment.

Mr. Speaker, I urge my colleagues to join in support of the Religious Broadcasting Freedom Act.

Mr. OXLEY. Mr. Speaker, I thank the gentleman for his remarks and for his continuing leadership on this. It is now my pleasure to call upon our good colleague from Florida (Mr. STEARNS), a member of the Committee on Commerce and a leader on many broadcast issues.

Mr. STEARNS. Mr. Speaker, I thank my colleague from Ohio. Like the gentleman from Texas, I compliment the Chairman for his bill.

I say to my colleagues, if the gentleman from Ohio (Mr. OXLEY) had not brought this bill and had not acted quickly, from the conservative ministry of James Kennedy of the Coral Ridge Ministry in Fort Lauderdale to the actual Christmas services of the Pope at the Vatican, we would not be



able to have these televised. These are two dramatic examples of services that are carried that people listen to.

So I think what we did in a larger sense is bring to bear the inadequacies of the FCC. He and I and others, including the gentleman from New York (Mr. GILMAN), are on a special task force to try and reform the FCC.

So I am here to compliment the gentleman on what he did; but in a larger sense, this points to the need for reform. So in my comments this evening, I will be talking about that.

The FCC's actions, defining and regulating noncommercial educational television stations, is something that we should be concerned about, because they met on December 28, I believe it was, December 28, right after Christmas, before New Year's, and issued an order. Now, normally when they issue an order, they have a hearing. They ask for comments. But for some reason, they decided to just go ahead and bring this up and issue an order, vacating "the additional guidance." The underlying problem with the FCC in the first place is they should not have even done this without a hearing and having an opportunity for people to participate.

So the gentleman's bill, H.R. 3525, the Religious Broadcasting Freedom Act, needs our support today. We should pass it on the House floor.

Of course, my main point in addition to that is to reform and reauthorize this program to make their activities more clear to them. Three of the five FCC commissioners decided on this infamous date of December 28 last year that in order for noncommercial educational television to retain their licenses, they must devote 50 percent of their programming hours to shows that are educational and cultural and whose purpose is to meet the educational, instructional, and cultural needs of the community.

In doing so, three of the five FCC commissioners placed the FCC in the position of reviewing and evaluating all religious programming by concluding, "programming primarily devoted to religious education, proselytizing or statements of personally-held religious views and beliefs generally would not qualify, would not qualify as educational or cultural programming."

So basically they are saying that religion is not educational, it is not cultural; and as I said earlier, even the Christmas services at the Vatican by the Pope would not qualify under the FCC's ruling. Church services in themselves would not qualify. As most of us know, many of us on Sunday after church will even watch the television for additional services, and it is an inspiration for all of us.

Fortunately, two of the commissioners at the FCC had the foresight and common sense to realize the ramifications of their decisions. As the two commissioners said, regulations like this "may open a Pandora's box of problems that will create confusion

and litigation." Simply put, the more the Commission attempts to generically define which educational, instructional, and cultural programming will count for regulatory purposes, the closer it will come to unacceptable content regulation. The order indicates that church services generally would not qualify as a general educational program. We ask, however, why such programming might not qualify as cultural programming, just as a presentation of an opera or any other types of things like that.

So last month, they finally, I guess it was this month, they finally changed their decision, exercised some common sense, reversed all of their guidelines, and I think that is, I know it is because of the gentleman from Ohio (Mr. OXLEY) and the bill which I cosponsored, an original cosponsor with others, and the fact that when he put it on the House floor, he got over 75 cosponsors. So I urge the leadership to send a message to the FCC that we just cannot have this kind of behavior from the FCC, and we need to recognize that this bill is important to pass and send a message to the FCC that they should not do this again.

So this congressional scrutiny we had and this legislation has stopped the FCC dead in its tracks. They reversed themselves; and I think, as the gentleman from Ohio (Mr. OXLEY) has pointed out, the e-mails and all of the hundreds of letters that I have received, that he and other Members of Congress confirm the need for his bill.

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So I urge my colleagues this evening to pass the Religious Broadcasting Freedom Act that he introduced. It will not only reverse the FCC regulations pertaining to noncommercial religious broadcasters, but also require public comments, just a simple thing, require public comments before handing down any future changes to noncommercial licensing regulations.

This is extremely important, for there are still those at the FCC, judging from the comments of some of the commissioners after they reversed this, in which they said it was a sad and shameful day to reverse this decision. They said that the FCC capitulated to organized campaigns of distortion, and all we did is got on the House floor a couple of times, the gentleman from Ohio (Mr. OXLEY) got all these cosponsors, and they accused us of distortion simply because we wanted to allow the idea of religious broadcasting to be cultural and educational; and we wish, after 30 years it has been on television, we wish that to continue.

There are still many people, Mr. Speaker, at the FCC that want to go back and continue with the decision they did in the dead of the night December 28. Fortunately, they will not be able to do that. That is why I think it is extremely important that we continue our fight here on the House floor to continue to try and get this bill

passed, because if we do not, from what I see from the FCC comments of those who dissented after they reversed their decision, they are still going to be working hard to change the size and scope of the programming in television.

That is why I encourage in a larger sense this reform of the FCC, because they do not get the message. Without reform, and reauthorization with this reform, we will not be able to control this agency, control it in the sense that it better represents the citizens of the country.

Mr. Speaker, I am here to congratulate the gentleman from Ohio (Chairman OXLEY) for what he did for the betterment of this country, for television, and I think for the long-term survival of the country, that we can have and understand on television that religion is educational and it is part of our cultural heritage.

Mr. OXLEY. Mr. Speaker, I would again thank the gentleman from Florida (Mr. STEARNS) and the gentleman from Texas (Mr. HALL) for their strong leadership on this issue.

In closing, I would only point out, Mr. Speaker, that I have had two discussions with the distinguished majority leader, the gentleman from Texas (Mr. ARMEY), who is a cosponsor, and he has indicated his strong desire to move this bill through normal procedures and through the Committee on Commerce and on to the floor of the House. So we are pleased that we have a powerful ally in the majority leader, and he feels as we do, that we cannot let this issue die, but must move forward.

We are indeed the duly-elected representatives of the people, not an independent agency. We make policy, they follow the policy. When they do not follow the policy, we make certain that the laws are clear as to how they will proceed.

I again thank everyone for their attention and for their good work on this issue.

#### LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. BAIRD (at the request of Mr. GEPHARDT) for today on account of an unavoidable family matter.

Mr. BISHOP (at the request of Mr. GEPHARDT) for today on account of official business in the district relating to the tornado disaster.

Mrs. CAPPS (at the request of Mr. GEPHARDT) for today on account of a death in the family.

Mr. COOKSEY (at the request of Mr. ARMEY) for today on account of being a pall bearer at a funeral.

Mr. EVERETT (at the request of Mr. ARMEY) for today after 1:30 p.m. on account of illness in the family.

## SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. FILNER) to revise and extend their remarks and include extraneous material:)

Mrs. MALONEY of New York, for 5 minutes, today.

Mr. HOYER, for 5 minutes, today.

Mr. PALLONE, for 5 minutes, today.

Mr. MCGOVERN, for 5 minutes, today.

Mr. FILNER, for 5 minutes, today.

(The following Members (at the request of Mr. FOLEY) to revise and extend their remarks and include extraneous material:)

Mr. RADANOVICH, for 5 minutes, today.

Mr. FOLEY, for 5 minutes, today.

Mr. DUNCAN, for 5 minutes, today.

(The following Member (at his own request) to revise and extend his remarks and include extraneous material:)

Mr. SHIMKUS of Illinois, for 5 minutes, today.

## BILL PRESENTED TO THE PRESIDENT

Mr. THOMAS, from the Committee on House Administration, reported that that committee did on this day present to the President, for his approval, a bill of the House of the following title:

H.R. 1451. To establish the Abraham Lincoln Bicentennial Commission.

## ADJOURNMENT TO TUESDAY, FEBRUARY 29, 2000

Mr. OXLEY. Mr. Speaker, pursuant to Senate Concurrent Resolution 80, I move that the House do now adjourn.

The motion was agreed to.

The SPEAKER pro tempore (Mr. NEY). Pursuant to the provisions of Senate Concurrent Resolution 80 of the 106th Congress, the House stands adjourned until 12:30 p.m. on Tuesday, February 29, 2000, for morning hour debates.

Thereupon (at 5 o'clock and 19 minutes p.m.), pursuant to Senate Concurrent Resolution 80, the House adjourned until Tuesday, February 29, 2000, at 12:30 p.m. for morning hour debates.

## EXECUTIVE COMMUNICATIONS, ETC.

Under clause 8 of rule XII, executive communications were taken from the Speaker's table and referred as follows:

6227. A letter from the Secretary, Department of Defense, transmitting the fiscal year 1999 annual report on operations of the National Defense Stockpile, pursuant to 50 U.S.C. 98h-5; to the Committee on Armed Services.

6228. A letter from the Secretary of Labor, transmitting a report covering the administration of the Employee Retirement Income

Security Act (ERISA) during calendar year 1999, pursuant to 29 U.S.C. 1143(b); to the Committee on Education and the Workforce.

6229. A letter from the Secretary of Health and Human Services, transmitting the Community Service Block Grant Program for Fiscal Year 1998; to the Committee on Education and the Workforce.

6230. A letter from the Director, Regulations Policy and Management Staff, Food and Drug Administration, transmitting the Administration's final rule—Aluminum in Large and Small Volume Parenterals Used in Total Parenteral Nutrition [Docket No. 90N-0056] (RIN: 0910-AA74) received January 31, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

6231. A letter from the Assistant Legal Adviser for Treaty Affairs, Department of State, transmitting text of agreements in which the American Institute in Taiwan is a party between January 1 and December 31, 1998, pursuant to 22 U.S.C. 3311(a); to the Committee on International Relations.

6232. A letter from the Executive Director, Committee For Purchase From People Who Are Blind Or Severely Disabled, transmitting the Committee's final rule—Procurement List Additions and Deletions—received February 7, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Government Reform.

6233. A letter from the Chairman, Federal Communications Commission, transmitting the semiannual report of the Office of Inspector General covering the period ending September 30, 1999, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 8G(h)(2); to the Committee on Government Reform.

6234. A letter from the Chairman, U.S. Postal Service, transmitting the Semiannual Report of the Inspector General and the Postal Service management response to the report for the period ending September 30, 1999, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 8G(h)(2); to the Committee on Government Reform.

6235. A letter from the Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service, Department of Commerce, transmitting the Department's final rule—Fisheries of the Exclusive Economic Zone Off Alaska; Atka Mackerel in the Eastern Aleutian District and Bering Sea Subarea of the Bering Sea and Aleutian Islands [Docket No. 991223349-9349-01; I.D. 012700B] received February 3, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

6236. A letter from the Director, Office of Sustainable Fisheries, National Marine Fisheries Service, Department of Commerce, transmitting the Department's final rule—Fisheries of the Exclusive Economic Zone Off Alaska; Pollock in Statistical Area 610 [Docket No. 991228352-0012-02; I.D. 012700A] received February 3, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

6237. A letter from the Deputy Asst. Administrator for Fisheries, National Marine Fisheries Service, Department of Commerce, transmitting the Department's final rule—Fisheries off West Coast States and in the Western Pacific; Coastal Pelagic Species Fisheries; Annual Specifications [Docket No. 991229356-9356-01; 121799F] (RIN: 0648-AN36) received February 3, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

6238. A letter from the Acting Director, Office of Sustainable Fisheries, National Oceanic and Atmospheric Administration, transmitting the Administration's final rule—Fisheries of the Exclusive Zone Off Alaska; Atka Mackerel in the Eastern Aleutian District and Bering Sea Subarea of the Bering Sea and Aleutian Islands [Docket No.

991223349-9349-01; I.D. 012800E] received February 8, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

6239. A letter from the Attorney General, Department of Justice, transmitting the report on the administration of the Foreign Agents Registration Act covering the six months ended June 30, 1999, pursuant to 22 U.S.C. 621; to the Committee on the Judiciary.

6240. A letter from the Chief, Office of Regulations and Administrative Law, USCG, Department of Transportation, transmitting the Department's final rule—Frequency of Inspection [USCG-1999-4976] (RIN: 2115-AF73) received February 7, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

6241. A letter from the Chief, Office of Regulations and Administrative Law, USCG, Department of Transportation, transmitting the Department's final rule—Drawbridge Operation Regulations: Chelsea River, MA [CGD01-00-001] received February 7, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

6242. A letter from the Chief, Office of Regulations and Administrative Law, USCG, Department of Transportation, transmitting the Department's final rule—Drawbridge Operation Regulations: Reserved Channel, MA [CGD01-00-003] (RIN: 2115-AE47) received February 7, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

6243. A letter from the Deputy Executive Secretary, Department of Health and Human Services, transmitting the Department's final rule—Title IV-E Foster Care Eligibility Reviews and Child and Family Services State Plan Reviews (RIN: 0970-AA97) received January 31, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

6244. A letter from the Chief, Regulations Unit, Internal Revenue Service, transmitting the Service's final rule—Passive Foreign Investment Companies; Definition of marketable stock [TD 8867] (RIN: 1545-AW69) received February 7, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

6245. A letter from the Chief, Regulations Branch, U.S. Customs Service, transmitting the Service's final rule—Export Certification For Sugar-Containing Products Subject To Tariff-Rate Quota [T.D. 00-7] (RIN: 1515-AC55) received February 4, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

6246. A letter from the Deputy Secretary, Department of Housing and Urban Development, transmitting the reports from Ernst & Young LLP, Anderson Consulting and the National Academy of Public Administration (NAPA) illustrating HUD's 2020 Management Reform efforts; jointly to the Committees on Banking and Financial Services and Government Reform.

6247. A letter from the Federal Communications Commission, transmitting the eighty-fourth Annual Report of the Federal Trade Commission, pursuant to 47 U.S.C. 154(k); jointly to the Committees on Commerce and the Judiciary.

6248. A letter from the Assistant Attorney General, Department of Justice, transmitting the report entitled, "Attacking Financial Institution Fraud: Fiscal Year 1997 (Second Quarterly Report)"; jointly to the Committees on the Judiciary and Banking and Financial Services.

## PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions of the following

titles were introduced and severally referred, as follows:

By Mrs. KELLY (for herself, Mr. TALENT, Mr. DAVIS of Virginia, Mr. CONDIT, Mr. HUTCHINSON, Mr. BARCIA, Mr. GOODE, Mr. EWING, Mr. ENGLISH, Mr. TURNER, Mr. SWEENEY, Mr. BARR of Georgia, Mr. WISE, and Mrs. EMERSON):

H.R. 3669. A bill to establish a 5-year pilot project for the General Accounting Office to report to Congress on economically significant rules of Federal agencies, and for other purposes; to the Committee on Government Reform.

By Mr. OBERSTAR:

H.R. 3670. A bill to amend the Federal Water Pollution Control Act to reauthorize the Great Lakes program, and for other purposes; to the Committee on Transportation and Infrastructure.

By Mr. YOUNG of Alaska (for himself, Mr. DINGELL, Mr. DELAY, Mr. PICKETT, Mr. DUNCAN, Mr. JOHN, Mr. POMBO, Mrs. CHENOWETH-HAGE, Mr. RADANOVICH, Mr. THORNBERRY, Mr. SCHAFER, Mr. HAYES, Mr. SIMPSON, Mr. TANCREDI, Mr. PETERSON of Pennsylvania, Mrs. CUBIN, and Mr. HILL of Montana):

H.R. 3671. A bill to amend the Acts popularly known as the Pittman-Robertson Wildlife Restoration Act and the Dingell-Johnson Sport Fish Restoration Act to enhance the funds available for grants to States for fish and wildlife conservation projects and increase opportunities for recreational hunting, bow hunting, trapping, archery, and fishing, by eliminating opportunities for waste, fraud, abuse, maladministration, and unauthorized expenditures for administration and execution of those Acts, and for other purposes; to the Committee on Resources.

By Mrs. MORELLA:

H.R. 3672. A bill to amend the Public Health Service Act to provide for voluntary reporting by health care providers of medication error information in order to assist appropriate public and nonprofit private entities in developing and disseminating recommendations and information with respect to preventing medication errors; to the Committee on Commerce.

By Mr. GILMAN:

H.R. 3673. A bill to provide certain benefits to Panama if Panama agrees to permit the United States to maintain a presence there sufficient to carry out counternarcotics and related missions; to the Committee on International Relations, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. TANCREDI (for himself, Ms. DEGETTE, Mr. UDALL of Colorado, Mr. MCINNIS, Mr. SCHAFER, Mr. HEFLEY, and Mr. PAUL):

H.R. 3674. A bill to amend the Internal Revenue Code of 1986 to allow tax-free rollovers of amounts in one qualified State tuition program to another qualified State tuition program for the benefit of the same beneficiary; to the Committee on Ways and Means.

By Mr. BAIRD:

H.R. 3675. A bill to direct the Attorney General to carry out a pilot program under which the Attorney General shall establish methamphetamine incident response and training teams for drug emergency areas; to the Committee on the Judiciary.

By Mrs. BONO:

H.R. 3676. A bill to establish the Santa Rosa and San Jacinto Mountains National

Monument in the State of California; to the Committee on Resources.

By Mr. BURTON of Indiana (for himself, Mr. BARR of Georgia, Mr. BARTON of Texas, Mr. DOOLITTLE, Mr. GILMAN, Mr. HORN, Mr. JONES of North Carolina, Mr. LAHOOD, Mr. MCHUGH, Mr. MCINTOSH, Mrs. MEEK of Florida, Mr. PAUL, Mr. RYUN of Kansas, Mr. SCARBOROUGH, and Mr. STUMP):

H.R. 3677. A bill to amend the Federal Food, Drug, and Cosmetic Act to restrict the authority of the Food and Drug Administration to issue clinical holds regarding investigational drugs or to deny patients expanded access to such drugs; to the Committee on Commerce.

By Mr. COLLINS:

H.R. 3678. A bill to amend title 38, United States Code, to increase the allowance for burial and funeral expenses of certain veterans; to the Committee on Veterans' Affairs.

By Mr. COOK (for himself, Mr. ABERCROMBIE, Mr. BAKER, Ms. BALDWIN, Mr. BARRETT of Wisconsin, Mr. BARTLETT of Maryland, Mr. BILBRAY, Mr. BILIRAKIS, Mr. BISHOP, Mr. BLUMENAUER, Mr. BOEHLERT, Mrs. BONO, Ms. BROWN of Florida, Mr. CALVERT, Mr. CANNON, Mr. CHAMBLISS, Mrs. CHRISTENSEN, Mr. CONDIT, Mr. COOKSEY, Mr. CROWLEY, Mr. CUMMINGS, Mr. CUNNINGHAM, Ms. DANNER, Mr. DAVIS of Virginia, Mr. DEAL of Georgia, Mr. DELAY, Mr. DEUTSCH, Mr. DICKS, Mr. DOOLITTLE, Ms. DUNN, Mr. EHLERS, Mr. ENGEL, Mr. ENGLISH, Ms. ESHOO, Mr. EWING, Mr. FALEOMAVAEGA, Mr. FARR of California, Mr. FILNER, Mrs. FOWLER, Mr. FRELINGHUYSEN, Mr. GIBBONS, Mr. GILMAN, Mr. GONZALEZ, Mr. GRAHAM, Mr. GREENWOOD, Mr. HALL of Ohio, Mr. HANSEN, Mr. HERGER, Mr. HILL of Montana, Mr. HINCHAY, Mr. HOLDEN, Mr. HOLT, Mr. HOUGHTON, Mr. HUTCHINSON, Mr. JACKSON of Illinois, Mr. JONES of North Carolina, Mrs. KELLY, Mr. KINGSTON, Mr. KOLBE, Mr. LAMPSON, Mr. LANTOS, Mr. LATOURETTE, Ms. LEE, Mr. LEWIS of California, Mr. LOBIONDO, Ms. LOFGREN, Mr. MANZULLO, Mr. MATSUI, Mr. MCCOLLUM, Mr. MCGOVERN, Mr. MCKEON, Mr. McNULTY, Mr. MEEKS of New York, Mr. METCALF, Ms. MILLENDER-MCDONALD, Mr. GEORGE MILLER of California, Mrs. MORELLA, Mrs. MYRICK, Mrs. NAPOLITANO, Mr. NETHERCUTT, Mr. NEY, Ms. NORTON, Mr. NORWOOD, Mr. ORTIZ, Mr. OWENS, Mr. OXLEY, Mr. PACKARD, Mr. PETERSON of Minnesota, Mr. PETERSON of Pennsylvania, Mr. POMBO, Mr. RADANOVICH, Mr. REYES, Mr. REYNOLDS, Mr. RODRIGUEZ, Mr. ROMERO-BARCELO, Mr. RYUN of Kansas, Mr. SALMON, Ms. SANCHEZ, Mr. SANDERS, Mr. SCOTT, Mr. SESSIONS, Mr. SHUSTER, Mr. SIMPSON, Ms. SLAUGHTER, Mr. SMITH of Washington, Mr. STUMP, Mr. SWEENEY, Mrs. TAUSCHER, Mr. TAUZIN, Mr. THOMPSON of California, Mr. THUNE, Mrs. THURMAN, Mr. TOWNS, Mr. TURNER, Mr. VENTO, Mr. WALSH, Mr. WATKINS, Mr. WATTS of Oklahoma, Mr. WELDON of Florida, Mr. WOLF, and Mr. YOUNG of Alaska):

H.R. 3679. A bill to provide for the minting of commemorative coins to support the 2002 Salt Lake Olympic Winter Games and the programs of the United States Olympic Committee; to the Committee on Banking and Financial Services.

By Mr. DREIER (for himself and Ms. LOFGREN):

H.R. 3680. A bill to amend the National Defense Authorization Act for Fiscal Year 1998 with respect to the adjustment of composite theoretical performance levels of high performance computers; to the Committee on International Relations, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. ETHERIDGE (for himself and Ms. STABENOW):

H.R. 3681. A bill to improve character education programs; to the Committee on Education and the Workforce.

By Mr. GEJDENSON:

H.R. 3682. A bill to amend title XVIII of the Social Security Act to prohibit the use of Medicare risk-based managed care payments for administrative costs not permitted under the Federal Acquisition Regulation; to the Committee on Ways and Means, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. HASTINGS of Washington:

H.R. 3683. A bill to prohibit further extension or establishment of any national monument in Washington State without full public participation and an express Act of Congress, and for other purposes; to the Committee on Resources.

By Mr. HASTINGS of Washington (for himself and Mr. MEEHAN):

H.R. 3684. A bill to amend section 313 of the Tariff Act of 1930 to allow duty drawback for grape juice concentrates made from Concord or Niagara grapes; to the Committee on Ways and Means.

By Mr. HILL of Montana:

H.R. 3685. A bill to facilitate the timely resolution of back-logged civil rights discrimination cases of the Department of Agriculture, and for other purposes; to the Committee on the Judiciary, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. LEWIS of Georgia (for himself and Mr. FILNER):

H.R. 3686. A bill to amend the Clean Air Act and titles 23 and 49, United States Code, to provide for continued authorization of funding of transportation projects after a lapse in transportation conformity; to the Committee on Commerce, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. MCINNIS:

H.R. 3687. A bill to establish the Canyons of the Ancients National Conservation Area; to the Committee on Resources.

By Mr. MOORE (for himself, Mr. HOYER, Mrs. THURMAN, Mr. WAXMAN, Mr. DAVIS of Florida, Mrs. MINK of Hawaii, Mr. FRANK of Massachusetts, Mr. EVANS, Ms. PELOSI, Mr. PETERSON of Minnesota, Mr. BARRETT of Wisconsin, Mr. GREEN of Texas, Mr. HASTINGS of Florida, Mr. MINGE, Mr. NADLER, Ms. WOOLSEY, Mr. FARR of California, Ms. MCCARTHY of Missouri, Ms. RIVERS, Mr. BOSWELL, Mr. BOYD, Mr. FORD, Ms. HOOLEY of Oregon, Mr. PASCRELL, Mr. SANDLIN, Ms. BALDWIN, Mr. CAPUANO, Mr. CROWLEY, Mr. GONZALEZ, Mr. HILL of

Indiana, Mr. HOFFEL, Mr. LARSON, Mrs. NAPOLITANO, Mr. PHELPS, Ms. SCHAKOWSKY, Mr. SHOWS, Mr. THOMPSON of California, Mr. UDALL of New Mexico, and Mr. WU):

H.R. 3688. A bill to amend the Internal Revenue Code of 1986 to require certain political organizations under such Code to report information to the Federal Election Commission, and for other purposes; to the Committee on Ways and Means, and in addition to the Committee on House Administration, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. MORAN of Kansas (for himself and Mr. LATHAM):

H.R. 3689. A bill to establish in the Antitrust Division of the Department of Justice a position with responsibility for agricultural antitrust matters; to the Committee on the Judiciary.

By Mr. PASCRELL (for himself, Mr. GRAHAM, and Mr. KLINK):

H.R. 3690. A bill to amend titles XVIII and XIX of the Social Security Act to assure the financial solvency of Medicare+Choice organizations and Medicaid managed care organizations; to the Committee on Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. PAUL (for himself, Mr. BAKER, and Mr. RYUN of Kansas):

H.R. 3691. A bill to provide that the inferior courts of the United States do not have jurisdiction to hear partial-birth abortion-related cases; to the Committee on the Judiciary.

By Mr. PAUL:

H.R. 3692. A bill to amend the Internal Revenue Code of 1986 to exclude from gross income amounts received on the sale of animals which are raised and sold as part of an educational program; to the Committee on Ways and Means.

By Mr. SIMPSON:

H.R. 3693. A bill to provide for the acquisition of Castle Rock Ranch in the State of Idaho and to authorize the use of the acquired ranch in a series of land exchanges involving lands within the boundaries of the City of Rocks National Reserve and the Hagerman Fossil Beds National Monument, Idaho; to the Committee on Resources.

By Mr. SWEENEY:

H.R. 3694. A bill to amend rule 26 of the Federal Rules of Civil Procedure to provide for the confidentiality of a personnel record or personal information of a law enforcement officer; to the Committee on the Judiciary.

By Mr. TOOMEY (for himself, Mr. SHAYS, Mrs. CUBIN, Mr. WATTS of Oklahoma, Mr. SMITH of Michigan, Mr. GREEN of Wisconsin, Mr. COBURN, Mr. SHADEGG, Mr. BARTLETT of Maryland, Mr. RYAN of Wisconsin, Mr. HERGER, Mr. COX, Mr. VITTER, Mr. PITTS, Mr. PAUL, Mr. CHABOT, Mr. TANCREDO, Mrs. CHENOWETH-HAGE, Mr. TERRY, Mr. GARY MILLER of California, and Mr. LARGENT):

H.R. 3695. A bill to ensure that the fiscal year 2000 on-budget surplus is used to reduce publicly-held debt; to the Committee on Rules.

By Mr. TRAFICANT (for himself and Mr. BILIRAKIS):

H.R. 3696. A bill to establish the President's Commission on Veterans and Smoking; to the Committee on Veterans' Affairs.

By Mr. VITTER (for himself, Mr. CUNNINGHAM, Mr. HAYES, Mr. KUYKENDALL, Mr. TAYLOR of Mississippi, and Mr. MORAN of Virginia):

H.R. 3697. A bill to provide for participation of certain Medicare-eligible individuals in Department of Defense pharmacy programs; to the Committee on Armed Services.

By Mr. WHITFIELD (for himself and Mr. BILBRAY):

H.R. 3698. A bill to amend title XIX of the Social Security Act to continue State Medicaid disproportionate share hospital (DSH) allotments for fiscal years 2001 and 2002 at the levels for fiscal year 2000; to the Committee on Commerce.

By Mr. KOLBE (for himself, Mr. HOYER, Mr. MCINTOSH, Mr. BLUNT, Mrs. KELLY, Mr. SENSENBRENNER, Mr. MANZULLO, Mr. FOLEY, Mr. NUSSLE, Mr. RAMSTAD, Mr. GRAHAM, Mr. CUNNINGHAM, Mr. LEACH, Mr. QUINN, Mr. COOK, Mr. KLECZKA, Mrs. THURMAN, Ms. PRYCE of Ohio, Mr. LAMPSON, Mr. NEAL of Massachusetts, Mr. CLAY, Mr. GREEN of Texas, Mrs. MEEK of Florida, Mr. MORAN of Virginia, Mrs. CLAYTON, Mr. BILBRAY, Mr. CARDIN, Mr. KNOLLENBERG, Mr. LATHAM, Mr. HOUGHTON, Mr. PRICE of North Carolina, and Mr. BOSWELL):

H. Con. Res. 252. Concurrent resolution expressing the sense of the Congress regarding ensuring a competitive North American market for softwood lumber; to the Committee on Ways and Means.

By Mr. SMITH of New Jersey (for himself, Mr. HYDE, Mr. ARMEY, Mr. BARCIA, Mr. DELAY, Mr. HAYWORTH, Mr. JOHN, Mr. PITTS, Ms. ROS-LEHTINEN, Mr. RYAN of Wisconsin, Mr. SHERWOOD, and Mr. TANCREDO):

H. Con. Res. 253. Concurrent resolution expressing the sense of the Congress strongly objecting to any effort to expel the Holy See from the United Nations as a state participant by removing its status as a Permanent Observer; to the Committee on International Relations.

By Mr. RADANOVICH (for himself, Mr. THOMAS, Mr. SKEEN, Mr. PETERSON of Pennsylvania, Mr. METCALF, Mr. HERGER, Mr. SIMPSON, Mrs. CHENOWETH-HAGE, Mr. SCHAFFER, Mr. SHADEGG, and Mr. KOLBE):

H. Con. Res. 254. Concurrent resolution expressing the sense of the Congress that the President should seek input from all stakeholders, State and local governments, and the Congress before declaring any national monument under the authorities granted in the Act popularly known as the Antiquities Act of 1906; to the Committee on Resources.

By Mr. TRAFICANT (for himself and Mr. BILIRAKIS):

H. Con. Res. 255. Concurrent resolution expressing the sense of the Congress regarding Federal spending on veterans programs and allocation of funds received by the Federal Government for claims arising from smoking-related illnesses or an increased risk of smoking-related illnesses; to the Committee on Veterans' Affairs.

#### ADDITIONAL SPONSORS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions as follows:

H.R. 5: Mr. MCHUGH, Mr. CRANE, Mr. MCINNIS, Mr. THOMAS, Mr. SHOWS, Mr. GILLMOR, Mr. LAHOOD, Mr. WATKINS, Mr. BALDACCI, Mr. WU, Mr. SHAW, Mr. ARCHER, Mr. BARRETT of Nebraska, Mr. FRANKS of New Jersey, Mr. SMITH of Texas, Mr. FRELINGHUYSEN, Mr. CAMP, Mr. BERRY, Mr. PHELPS, Mr. COMBEST, Mr. PITTS, Mrs. BIGGERT, and Mr. JENKINS.

H.R. 38: Mr. GOODLING.

H.R. 40: Mr. MORAN of Virginia and Mr. STUPAK.

H.R. 110: Mr. WYNN and Mr. EVANS.

H.R. 205: Mr. FOLEY.

H.R. 218: Mr. HEFLEY, Mrs. ROUKEMA, Mr. BACHUS, and Mr. PALLONE.

H.R. 347: Mr. MASCARA.

H.R. 406: Mrs. KELLY.

H.R. 453: Mr. FRANKS of New Jersey and Mr. INSLEE.

H.R. 531: Mr. KOLBE.

H.R. 555: Mr. BORSKI.

H.R. 583: Mr. BOEHLERT.

H.R. 612: Mr. MINGE.

H.R. 623: Mr. WALDEN of Oregon.

H.R. 664: Mrs. NAPOLITANO, Mr. SAWYER, and Mr. RANGEL.

H.R. 701: Ms. SANCHEZ, Mr. THUNE, Mr. VENTO, Mr. McDERMOTT, Mr. WEXLER, Mr. GUTIERREZ, Mrs. MORELLA, Mr. UDALL of Colorado, Mr. CLAY, Mr. BLUMENAUER, Mr. DEUTSCH, Mr. OLVER, Mr. FRANK of Massachusetts, Ms. ESHOO, Ms. ROYBAL-AL-LARD, Mr. McNULTY, Mr. ENGEL, Mr. DIXON, Mr. DELAHUNT, Ms. PELOSI, Mr. FALEOMAVAEGA, Mrs. CAPPS, Mr. THOMPSON of California, Mr. HALL of Texas, Mr. PALLONE, Mr. CROWLEY, Mr. HOFFEL, Mr. UDALL of New Mexico, Ms. WOOLSEY, Ms. HOOLEY of Oregon, Mrs. NAPOLITANO, Mr. ABERCROMBIE, Mr. STARK, Mrs. MEEK of Florida, Mr. MCCOLLUM, Mr. MINGE, Mr. CONYERS, Mr. RAHALL, Mr. MARKEY, Mr. BORSKI, Mr. PETRI, Mr. GEJDESON, Mr. SMITH of Washington, Mr. DOOLEY of California, Mr. MCINNIS, Ms. BALDWIN, Mr. INSLEE, Mr. WU, Mrs. MINK of Hawaii, Ms. BROWN of Florida, Mrs. ROUKEMA, Mr. TANCREDO, Mr. SHERWOOD, Mr. KANJORSKI, Mr. FARR of California, Mr. MENENDEZ, Mr. HASTINGS of Florida, Mrs. CLAYTON, Mr. BARRETT of Wisconsin, Mr. MEEHAN, Mr. MATSUI, Mr. SHERMAN, Mr. MARTINEZ, Ms. DEGETTE, Mr. LARSON, Mr. CUMMINGS, Mr. TIERNEY, Mr. NEAL of Massachusetts, Mr. PASCRELL, Mr. HOLT, Mr. SERRANO, Mr. BALDACCI, Mr. HINCHEY, Mr. OWENS, Mr. ROTHMAN, Mr. MCGOVERN, Mr. CALLAHAN, Mr. CARDIN, Mr. EVANS, Mr. LAZIO, Ms. LOFGREN, Mr. WAXMAN, Ms. WATERS, Mr. FILNER, Mr. CAPUANO, Mr. BONIOR, Mr. NADLER, Mrs. JONES of Ohio, Mr. KUCINICH, Ms. BERKLEY, Mr. BAIRD, Mr. UNDERWOOD, Mr. GILMAN, Mr. BLAGOJEVICH, Mr. KENNEDY of Rhode Island, Mr. FORBES, Mr. SANDERS, Mr. MEEKS of New York, Mr. BROWN of Ohio, Mr. KUYKENDALL, Mr. LEACH, Mr. BERMAN, Ms. SLAUGHTER, Mr. BOEHLERT, Mr. MCINTYRE, Mr. KLECZKA, Mr. GREENWOOD, Mr. CAMPBELL, Mr. DREIER, Mr. BILBRAY, Mr. CUNNINGHAM, Mr. GEKAS, Mr. BRADY of Texas, Mr. MORAN of Virginia, Mrs. JOHNSON of Connecticut, Mrs. KELLY, Mr. LOBIONDO, Mr. STUPAK, Mr. FRANKS of New Jersey, Mr. EHLERS, Mr. QUINN, Mr. SHUSTER, Ms. SCHAKOWSKY, Mr. WEINER, Mr. LEVIN, Mrs. LOWEY, Mr. DIAZ-BALART, Mr. MOAKLEY, Mrs. BIGGERT, Mr. DAVIS of Illinois, Mr. HORN, Mr. LANTOS, Ms. LEE, Mr. KING, Mr. ANDREWS, Mr. PAYNE, Mr. EVERETT, Mrs. TAUSCHER, Ms. DUNN, Mr. ROMERO-BARCELO, Ms. KILPATRICK, Ms. NORTON, Mr. PACKARD, Mr. METCALF, Mr. BATEMAN, Mr. FRELINGHUYSEN, Mr. HOUGHTON, Mr. WATT of North Carolina, Ms. KAPTUR, Mr. LAFALCE, Ms. RIVERS, Mr. BECERRA, Ms. MILLENDER-MCDONALD, Mr. JACKSON of Illinois, Mrs. MCCARTHY of New York, Ms. VELAZQUEZ, Mr. EHRLICH, Mr. REYES, Mr. PEASE, Mr. BACA, Mrs. MALONEY of New York, Mr. BARTLETT of Maryland, Mr. DICKS, Ms. DELAURO, and Mr. HEFLEY.

H.R. 721: Mr. TALENT, Mr. SCHAFFER, and Mr. MINGE.

H.R. 730: Mr. MENENDEZ.

H.R. 742: Mr. MCINTYRE and Mr. BALDACCI.

H.R. 797: Mr. BORSKI.

H.R. 815: Mrs. CLAYTON.

H.R. 816: Mr. ROHRBACHER and Mr. BILEY.

H.R. 826: Mr. KILDEE.

H.R. 837: Ms. CARSON.  
 H.R. 860: Mr. PASCRELL.  
 H.R. 870: Mr. JENKINS.  
 H.R. 980: Mr. SAXTON and Mr. KUYKENDALL.  
 H.R. 1032: Mr. MASCARA.  
 H.R. 1044: Mr. CALVERT and Mr. BURTON of Indiana.  
 H.R. 1063: Ms. LOFGREN.  
 H.R. 1070: Mr. LEVIN, Mr. HALL of Ohio, and Mr. RILEY.  
 H.R. 1085: Mr. LAMPSON.  
 H.R. 1115: Mr. OSE.  
 H.R. 1194: Mr. RYUN of Kansas, Mr. GOODLING, and Mr. OSE.  
 H.R. 1195: Mr. BILBRAY.  
 H.R. 1227: Mr. CONYERS.  
 H.R. 1283: Mr. BAKER, Mr. BOYD, Mr. KASICH, Mr. HAYES, Mr. BARCIA, Mr. OXLEY, Mr. TANCREDO, Mr. BARTON of Texas, and Mr. VITTER.  
 H.R. 1304: Mr. KUCINICH and Mr. TRAFICANT.  
 H.R. 1317: Mr. TERRY.  
 H.R. 1360: Mr. MANZULLO.  
 H.R. 1396: Mr. RANGEL and Ms. MILLENDER-MCDONALD.  
 H.R. 1435: Mr. DELAY.  
 H.R. 1452: Mr. LATOURETTE.  
 H.R. 1459: Mr. LAHOOD and Mr. NETHERCUTT.  
 H.R. 1495: Mr. ORTIZ, Mr. BORSKI, Ms. WOOLSEY, and Mr. COSTELLO.  
 H.R. 1505: Mr. TOOMEY, Ms. KAPTUR, Mr. HILLIARD, Mr. SHERWOOD, and Mr. MOLLOHAN.  
 H.R. 1577: Mr. SCHAFFER.  
 H.R. 1611: Mr. WELDON of Pennsylvania.  
 H.R. 1621: Mr. GONZALEZ, Mr. KIND, and Mr. MOLLOHAN.  
 H.R. 1640: Mr. CONYERS, Mr. PHELPS, Ms. RIVERS, Mrs. JONES of Ohio, Mr. WEINER, Mr. FRANK of Massachusetts, and Mr. PALLONE.  
 H.R. 1671: Mr. KLINK.  
 H.R. 1705: Mr. SANDERS, Mr. TIERNEY, Mr. HINCHEY, and Mr. KUCINICH.  
 H.R. 1708: Mr. TRAFICANT.  
 H.R. 1732: Ms. MCCARTHY of Missouri.  
 H.R. 1747: Mr. WELDON of Pennsylvania, Mr. COX, Mr. HEFLEY, Mr. GOODLING, and Ms. ROS-LEHTINEN.  
 H.R. 1760: Mrs. NAPOLITANO and Mr. SIMPSON.  
 H.R. 1769: Mr. FROST.  
 H.R. 1824: Mr. SOUDER and Mr. JONES of North Carolina.  
 H.R. 1830: Mr. ANDREWS.  
 H.R. 1841: Mr. CROWLEY and Mrs. MEEK of Florida.  
 H.R. 1870: Mr. RILEY.  
 H.R. 1899: Mr. DEUTSCH.  
 H.R. 1977: Ms. BALDWIN, Mr. PRICE of North Carolina, and Mr. SMITH of New Jersey.  
 H.R. 2059: Mr. HOLT.  
 H.R. 2087: Mr. WELDON of Florida.  
 H.R. 2088: Mr. VITTER.  
 H.R. 2121: Mr. DOYLE and Mr. TOWNS.  
 H.R. 2265: Mr. HILL of Indiana.  
 H.R. 2273: Mr. MANZULLO and Mrs. KELLY.  
 H.R. 2282: Mr. LARGENT.  
 H.R. 2382: Mr. TAYLOR of Mississippi.  
 H.R. 2402: Mr. CUNNINGHAM.  
 H.R. 2420: Mr. SCARBOROUGH, Mr. PASCRELL, Mr. TALENT, Mr. CLAY, Mrs. JONES of Ohio, Mr. TURNER, Mr. CAPUANO, Mr. MCGOVERN, and Mr. CUNNINGHAM.  
 H.R. 2527: Mr. WAMP.  
 H.R. 2544: Mr. TERRY.  
 H.R. 2551: Mr. MCHUGH, Mr. KLECZKA, Mr. LATOURETTE, Mr. CRAMER, Mr. COMBEST, Ms. BROWN of Florida, Mrs. JONES of Ohio, Mr. BROWN of Ohio, Ms. CARSON, and Ms. ESHOO.  
 H.R. 2562: Mr. DAVIS of Illinois.  
 H.R. 2569: Mr. ANDREWS.  
 H.R. 2573: Mr. HINCHEY.  
 H.R. 2631: Mr. OSE.  
 H.R. 2720: Mr. TAYLOR of Mississippi and Mr. EHRLICH.  
 H.R. 2776: Mr. TOWNS and Mr. EVANS.  
 H.R. 2785: Mrs. KELLY.  
 H.R. 2790: Mr. GOODLING.

H.R. 2842: Mr. LAFALCE.  
 H.R. 2916: Ms. PELOSI and Mr. STARK.  
 H.R. 2934: Ms. CARSON, Mr. WEYGAND, Mrs. MCCARTHY of New York, Mrs. MALONEY of New York, Ms. PELOSI, and Mr. FILNER.  
 H.R. 2966: Ms. RIVERS and Mr. HERGER.  
 H.R. 3058: Mrs. MEEK of Florida.  
 H.R. 3059: Mr. ENGLISH.  
 H.R. 3083: Mr. RUSH, Mr. BLAGOJEVICH, and Ms. PELOSI.  
 H.R. 3087: Mr. EVANS.  
 H.R. 3091: Mr. SHIMKUS and Mr. EWING.  
 H.R. 3150: Ms. RIVERS.  
 H.R. 3170: Mr. COX and Mr. LARGENT.  
 H.R. 3193: Mr. LIPINSKI and Mr. CLEMENT.  
 H.R. 3195: Mr. SKELTON and Mr. OXLEY.  
 H.R. 3225: Mr. KUYKENDALL.  
 H.R. 3240: Mr. HOEKSTRA, Mr. DOOLITTLE, Mr. FRANK of Massachusetts, Mr. LAHOOD, and Mr. RILEY.  
 H.R. 3252: Mr. TERRY.  
 H.R. 3295: Mr. NADLER.  
 H.R. 3299: Mr. KINGSTON and Mr. SHOWS.  
 H.R. 3320: Mr. BONIOR and Mr. KOLBE.  
 H.R. 3327: Mr. HASTINGS of Washington, Mr. KNOLLENBERG, Ms. DUNN, Mr. DOOLITTLE, Mr. SIMPSON, and Mr. EWING.  
 H.R. 3399: Mr. TIAHRT.  
 H.R. 3420: Mr. MATSUI and Mr. OSE.  
 H.R. 3430: Mr. BOSWELL, Mr. FORBES, Mrs. NAPOLITANO, Ms. WOOLSEY, and Mr. EVANS.  
 H.R. 3439: Mr. RYUN of Kansas, Mr. RAHALL, Mr. BEREUTER, Mr. CAMP, Mr. WISE, Mr. SIMPSON, Mr. MCINTOSH, Mr. ISAKSON, Mr. JONES of North Carolina, Mr. JENKINS, Mr. DAVIS of Virginia, Mr. BARCIA, Mr. GOODLATTE, Mrs. BIGBERT, Mr. YOUNG of Alaska, Mr. HULSHOF, Mr. BERRY, Mr. FRELINGHUYSEN, Mr. GREENWOOD, Mr. CANNON, Mr. VISCLOSKEY, Mr. GIBBONS, Mr. CLEMENT, Mr. TIAHRT, Ms. DANNER, Mr. NEAL of Massachusetts, Mr. HAYWORTH, and Mr. HALL of Texas.  
 H.R. 3463: Mr. KUCINICH, Mrs. KELLY, Mr. FILNER, Mr. SMITH of New Jersey, and Mr. DELAHUNT.  
 H.R. 3508: Mr. FROST.  
 H.R. 3519: Mr. RUSH and Mr. HOUGHTON.  
 H.R. 3525: Mr. RADANOVICH and Mr. WELDON of Florida.  
 H.R. 3530: Mr. GRAHAM, Mr. GEKAS, Mr. RILEY, Mr. SENSENBRENNER, Mr. KOLBE, Mrs. BIGBERT, Mr. ROGAN, Mr. WELDON of Florida, Mr. RYUN of Kansas, Mr. KNOLLENBERG, and Mr. SCHAFFER.  
 H.R. 3535: Mr. DOYLE and Ms. HOOLEY of Oregon.  
 H.R. 3539: Mr. WATKINS and Mr. SCHAFFER.  
 H.R. 3543: Mr. WALSH.  
 H.R. 3544: Mr. NEY, Mr. HULSHOF, Mr. GOODLING, and Mr. KNOLLENBERG.  
 H.R. 3561: Mr. CAMPBELL.  
 H.R. 3571: Mrs. MCCARTHY of New York, Mr. ABERCROMBIE, Mr. RAHALL, and Mr. FROST.  
 H.R. 3573: Mr. LOBIONDO, Ms. RIVERS, Mr. SWEENEY, Ms. DUNN, and Ms. STABENOW.  
 H.R. 3575: Mr. SOUDER, Mr. CONDIT, Mr. SMITH of New Jersey, Mr. NEAL of Massachusetts, Mr. KIND, Mr. HALL of Ohio, Mr. PRICE of North Carolina, Mr. BOEHLERT, Mr. PAYNE, Mrs. MINK of Hawaii, Mr. OWENS, and Mr. HORN.  
 H.R. 3580: Mr. DOYLE, Mr. MCHUGH, Mr. MORAN of Kansas, Mr. BRADY of Pennsylvania, Mr. LAFALCE, and Mr. MOAKLEY.  
 H.R. 3582: Mr. WOLF.  
 H.R. 3593: Mr. BOYD and Mr. NETHERCUTT.  
 H.R. 3594: Mr. CHABOT, Mr. LAHOOD, Mr. WHITFIELD, Mr. UDALL of Colorado, Mr. CRAMER, and Mr. REYNOLDS.  
 H.R. 3600: Ms. PELOSI.  
 H.R. 3607: Mr. SANDERS.  
 H.R. 3608: Mr. FRANKS of New Jersey, Mr. KUCINICH, Mr. BASS, Mr. PALLONE, and Mr. BORSKI.  
 H.R. 3613: Mr. QUINN, Mr. SANDERS, and Mr. FRANK of Massachusetts.  
 H.R. 3615: Mr. SANDLIN, Mr. POMEROY, Mr. BERRY, Mr. MORAN of Kansas, and Mr. MORAN of Virginia.

H.R. 3620: Mr. OSE.  
 H.R. 3629: Mr. OSE.  
 H.R. 3634: Mr. FRANK of Massachusetts and Mr. BERMAN.  
 H.R. 3641: Mrs. KELLY, Mr. KING, Mr. SANDERS, and Mr. HOUGHTON.  
 H.R. 3644: Mr. FRANK of Massachusetts, Ms. DELAURIO, Mr. CAPUANO, Mr. WEINER, Mr. ETHERIDGE, Mr. SANDERS, and Mr. FILNER.  
 H.R. 3650: Mr. WEINER, Ms. PELOSI, Mr. GUTIERREZ, and Mr. FILNER.  
 H.R. 3662: Mr. CAPUANO and Mr. WEINER.  
 H.J. Res. 86: Mr. ORTIZ, Ms. DUNN, Ms. LOFGREN, Mr. WALDEN of Oregon, Mr. HASTINGS of Florida, Mrs. ROUKEMA, Mr. PETERSON of Pennsylvania, Mr. BURTON of Indiana, and Ms. PRYCE of Ohio.  
 H. Con. Res. 186: Mr. MORAN of Kansas, Ms. PRYCE of Ohio, Mr. NETHERCUTT, Mr. GILLMOR, Mr. RYUN of Kansas, and Mr. GARY MILLER of California.  
 H. Con. Res. 220: Mr. BARRETT of Wisconsin.  
 H. Con. Res. 249: Mr. LIPINSKI.  
 H. Res. 397: Mrs. MYRICK, Mr. LIPINSKI, and Mr. KUYKENDALL.  
 H. Res. 416: Mr. WEINER.

### DELETIONS OF SPONSORS FROM PUBLIC BILLS AND RESOLUTIONS

Under clause 7 of rule XII, sponsors were deleted from public bills and resolutions as follows:

H.R. 2372: Mr. BARCIA.  
 H. Res. 396: Mr. ABERCROMBIE and Mr. HOBSON.

### DISCHARGE PETITIONS

Under clause 2 of rule XV, the following discharge petition was filed:

Petition 7. February 16, 2000, by Mr. SHOWS on House Resolution 371, was signed by the following Members: Ronnie Shows, Fortney Pete Stark, Jim McDermott, Martin Frost, Dale E. Kildee, Eddie Bernice Johnson, William D. Delahunt, Thomas H. Allen, George Miller, James P. McGovern, Mike Thompson, John B. Larson, Nydia M. Velazquez, Albert Russell Wynn, Karen McCarthy, Robert E. Wise, Jr., Corrine Brown, Karen L. Thurman, Barbara Lee, Earl Pomeroy, Darlene Hooley, Tammy Baldwin, Shelley Berkley, Dennis J. Kucinich, Lynn N. Rivers, Lynn C. Woolsey, Joe Baca, Patsy T. Mink, Grace F. Napolitano, Bart Stupak, John Lewis, Carolyn C. Kilpatrick, Sheila Jackson-Lee, Charles A. Gonzalez, Michael P. Forbes, Ciro D. Rodriguez, Frank Pallone, Jr., Danny K. Davis, Bobby L. Rush, Rod R. Blagojevich, Lucille Roybal-Allard, Julia Carson, Frank Mascara, Janice D. Schakowsky, Thomas M. Barrett, David R. Obey, Robert E. Andrews, Max Sandlin, Jose E. Serrano, Lane Evans, James L. Oberstar, Mark Udall, Juanita Millender-McDonald, John F. Tierney, Gene Green, Rosa L. DeLauro, Marion Berry, James A. Traficant, Jr., Lloyd Doggett, Carrie P. Meek, Louise McIntosh Slaughter, James A. Barcia, Bob Filner, Robert A. Brady, Ken Bentsen, John M. Spratt, Jr., Diana DeGette, Bob Clement, Robert Wexler, Bennie G. Thompson, Earl F. Hilliard, Gary L. Ackerman, David Minge, Martin T. Meahan, Anthony D. Weiner, Ruben Hinojosa, John D. Dingell, Nancy Pelosi, Debbie Stabenow, Barney Frank, Sam Farr, James E. Clyburn, Patrick J. Kennedy, Michael R. McNulty, Tom Udall, Alcee L. Hastings, Melvin L. Watt, Gregory W. Meeks, Tom Sawyer, Robert E. (Bud) Cramer, Jr., Elijah E. Cummings, Charles B. Rangel, Edolphus Towns, John W. Olver, Joseph Crowley, Solomon P. Ortiz, Carolyn

McCarthy, David E. Bonior, Bill Luther, Jerrold Nadler, Tom Lantos, Stephanie Tubbs Jones, Tony P. Hall, Robert A. Weygand, Ted Strickland, Richard A. Gephardt, Cynthia A. McKinney, Nick Lampson, Donald M. Payne, Silvestre Reyes, John J. LaFalce, Marcy Kaptur, Ed Pastor, Earl Blumenauer, Jim Turner, Carolyn B. Maloney, Luis V. Gutierrez, Christopher John, Eva M. Clayton, Leonard L. Boswell, Chet Edwards, John Conyers, Jr., Sander M. Levin, Peter Deutsch, Neil Abercrombie, and Henry A. Waxman.

Petition 8, February 16, 2000, by Mr. STARK on House Resolution 372, was signed by the following Members: Fortney Pete Stark, David E. Bonior, Martin Frost, Eddie Bernice Johnson, Jim McDermott, Dale E. Kildee, William D. Delahunt, Thomas H. Allen, George Miller, James P. McGovern, Mike Thompson, John B. Larson, Nydia M. Velazquez, Albert Russell Wynn, Karen McCarthy, Robert E. Wise, Jr., Corrine Brown, Karen L. Thurman, Barbara Lee, Earl Pomeroy, Tammy Baldwin, Lynn N. Rivers, Lynn C. Woolsey, Joe Baca, Patsy T. Mink,

Grace F. Napolitano, Bart Stupak, John Lewis, Carolyn C. Kilpatrick, Sheila Jackson-Lee, Charles A. Gonzalez, Ciro D. Rodriguez, Frank Pallone, Jr., Lucille Roybal-Allard, Julia Carson, Janice D. Schakowsky, Thomas M. Barrett, David R. Obey, Robert E. Andrews, Jose E. Serrano, Lane Evans, James L. Oberstar, Mark Udall, Juanita Millender-McDonald, Rod R. Blagojevich, John F. Tierney, Gene Green, Rosa L. DeLauro, Marion Berry, Lloyd Doggett, Louise McIntosh Slaughter, Joseph M. Hoeffel, James A. Barcia, Benjamin L. Cardin, Bob Filner, Robert A. Brady, John M. Spratt, Jr., Diana DeGette, Bob Clement, Robert Wexler, Bennie G. Thompson, Earl F. Hilliard, Gary L. Ackerman, David Minge, Martin T. Meehan, Howard L. Berman, Anthony D. Weiner, Ruben Hinojosa, John D. Dingell, Nancy Pelosi, Debbie Stabenow, Barney Frank, Sam Farr, James E. Clyburn, Patrick J. Kennedy, Michael R. McNulty, Tom Udall, Alcee L. Hastings, Melvin L. Watt, Gregory W. Meeks, Tom Sawyer, Robert E. (Bud) Cramer, Jr., Elijah E. Cummings, Charles B. Rangel, Edolphus

Towns, John W. Olver, Joseph Crowley, Solomon P. Ortiz, Sam Gejdenson, Carolyn McCarthy, Jerrold Nadler, Tom Lantos, Stephanie Tubbs Jones, Tony P. Hall, Robert A. Weygand, Ted Strickland, Richard A. Gephardt, Cynthia A. McKinney, Nick Lampson, Donald M. Payne, Silvestre Reyes, John J. LaFalce, Marcy Kaptur, Ed Pastor, Earl Blumenauer, Max Sandlin, Jim Turner, Carolyn B. Maloney, Luis V. Gutierrez, Christopher John, Eva M. Clayton, Leonard L. Boswell, Chet Edwards, John Conyers, Jr., Sander M. Levin, Peter Deutsch, Neil Abercrombie, and Henry A. Waxman.

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#### DISCHARGE PETITIONS— ADDITIONS OR DELETIONS

The following Member added his name to the following discharge petition:

Petition 6, by Mr. BONIOR on House Resolution 301: Mark Udall.

# EXTENSIONS OF REMARKS

GOVERNMENT PRINTING OFFICE:  
STILL BETTER THAN EVER

**HON. STENY H. HOYER**

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. HOYER. Mr. Speaker, I am delighted to bring to the House's attention an article about the Government Printing Office from the December 1999 issue of *In-Plant Graphics*.

This prestigious printing-industry journal has, for a second consecutive year, ranked the Government Printing Office first among the "Top 50" printing plants surveyed, thus labeling GPO as the best in-plant operation in America. The December 1998 issue of *In-Plant Graphics*, while bestowing the same honor for the first time, described the GPO as "better than ever." These accolades, from a respected trade publication, together speak volumes about the diligence and dedication of the versatile GPO workforce.

As the 1999 article, entitled "The Digitizing of GPO," reveals, in recent years technology has changed dramatically the way many Americans acquire government information, and the GPO has been in the vanguard. GPO still prints the CONGRESSIONAL RECORD and the Federal Register each night for its many customers who must have traditional paper copies, including the Congress itself, and produces other printed products around the clock. However, GPO also distributes these and other products in electronic format, quickly, economically and widely.

As a case in point, late one Friday afternoon last November, the federal district court in Washington delivered to GPO for publication its findings of fact in the Microsoft antitrust case, a proceeding of immense economic significance and national interest. Within one hour of GPO's subsequent release of the document at 6:30 PM, interested persons had accessed it 152,000 times through a special GPO website established for that purpose. Simultaneously, walk-in customers could purchase printed copies of the document in GPO's main bookstore.

While preserving its capability to produce ink-on-paper, GPO recognizes that demand for electronic products will increase exponentially in the years ahead. The public already downloads over 21 million documents each month through GPO Access [<http://www.access.gpo.gov>], GPO's electronic gateway to more than 160,000 federal titles. The GPO is committed to working with its customers and others to facilitate that change. GPO is itself reaping the benefits of technology and passing the savings along to the American people. The agency accomplishes all these feats with 30% fewer production employees than it had just six years ago.

Mr. Speaker, please join me in saluting the dedicated men and women of the digitized Government Printing Office, still better than ever. The article follows:

[From the *In-Plant Graphics*, Dec. 1999]  
THE DIGITIZING OF GPO  
(By Bob Neubauer)

When the Federal District Court for the District of Columbia prepared to release Judge Thomas P. Jackson's "Findings of Fact" in the Microsoft case in November, the court contacted the U.S. Government Printing Office. GPO was asked to make advance preparations for the rapid dissemination of the document. GPO, as always, was ready for the challenge.

Judge Jackson's decision was announced at 4:30, and the court sent a printed copy and a disk version of the 207-page document to GPO, where print production began immediately. Covers had been produced in advance. By 6:30, when GPO's main bookstore reopened, copies were available. By 8:30, 147 had been sold.

Meanwhile, GPO made the findings available on its Web site in WordPerfect, PDF and HTML formats. It established a URL for this information ([usvms.gpo.gov](http://usvms.gpo.gov)). In the first hour of release, the site experienced 152,000 successful connections.

For GPO, the largest in-plant in the country, such monumental projects have become second nature.

Now in its 139th year of existence, GPO drastically changed itself over the past few years from a strictly ink-on-paper provider to a high-tech digital data delivery organization. The public downloads some 20 million documents a month from GPO Access, GPO's Web site ([www.access.gpo.gov](http://www.access.gpo.gov)).

"We're putting more and more electronic products up, which seems to be what the public wants," notes Public Printer Michael DiMario. He recently signed a request for more Internet bandwidth in the form of a T3 line to accommodate the anticipated demand.

The successful online dissemination of the Microsoft findings was welcome news for those who remember the initial posting of the Starr Report last year, when GPO Access was jammed with traffic, which clogged the system.

"We took certain steps to upgrade the number of T1 lines that we have and install additional servers," notes Andrew M. Sherman, director of congressional, legislative and public affairs. A BigIP load balancer, served by five T1 lines, kept heavy volume from freezing some visitors out.

Over the past few years, Sherman notes, online delivery has helped to decrease print volume—as well as outside procurement. (Also contributing were shrinking government budgets and fewer requested copies.) Concurrently, the skills of GPO's work force have migrated toward the electronic end.

But print is still strong. GPO's two new Krause America LX170 computer-to-plate systems are now up to speed, Sherman says, and they're being used to run plates for all major publications, including the Congressional Record and the Federal Register. The new passport bindery line is operational, as well. And with 7.5 million passports passing through GPO last year, the line has its work cut out for it.

In the next decade, DiMario says, GPO will strengthen its efforts to share its expertise with other government agencies. Already it has expanded its Federal Printing and Electronic Publishing Institute, which offers

courses to help agencies deal with technological changes.

GPO also hopes to provide digital access to even more government documents in the future, he says. As for GPO's size, DiMario doesn't see it changing much. GPO has already downsized dramatically in the 1990s. In 1994 it employed 1,701 production personnel; today there are 1,173.

"We're probably scaled back as much as we can be . . . without some potential problems," observes DiMario. "We've got a very professional work force. The results speak for themselves."

TRIBUTE TO MANUEL MARQUEZ  
CERVANTEZ

**HON. GRACE F. NAPOLITANO**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mrs. NAPOLITANO. Mr. Speaker, in the near future, I will have the honor of presenting Korean War veteran Manuel Marquez Cervantez with the National Defense Service Medal, the Korean Service Medal with three bronze stars, the United Nations Service Medal, and the Combat Infantryman Badge at my District Office in Montebello, CA.

Mr. Cervantez, born in Clint, TX, and now a resident of Valinda, joined the U.S. Army on May 10, 1951 at the age of 20. After completing his basic training at Camp Roberts, CA, he served in the U.S. Army's 2nd Division during the Korean War. Mr. Cervantez and his platoon fought valiantly on the Korean front lines for eleven and a half months, sustaining many casualties. He was honorably discharged from the Army on November 7, 1956.

Corporal Manuel Cervantez married his wife, Manuela, in 1955 and together they raised six children—Maria, Cecilia, Elizabeth, Frances, Dolores, and Manuel Cervantes II. Manuel and Manuela are the proud grandparents of 17 grandchildren.

I am proud to count Manuel Cervantez as one of my constituents. His bravery, service, and dedication to our great Nation are an inspiration for us all.

PARTIAL BIRTH ABORTION AND  
JUDICIAL LIMITATION ACT

**HON. RON PAUL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. PAUL. Mr. Speaker, today I introduce the Partial birth Abortion and Judicial Limitation Act. This bill would, in accordance with article 3, section 2 of our United States Constitution, prohibit federal courts (exclusive of the U.S. Supreme Court) from hearing cases relative to partial birth abortion.

One of the most egregious portions of the Roe versus Wade decision is that the ruling in that case served to substitute the opinions of

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



unelected judges for those of state representatives when it comes to making abortion law. By doing this, judges have not merely taken on the role of legislators, they have also thrust the federal apparatus into an area that the founding fathers specifically and exclusively entrusted to state entities. Unfortunately, this aspect of Roe versus Wade has not received the attention that less critical portions of the decision have received.

The legislation I am introducing today is aimed at moving us toward correcting this federal judicial usurpation of constitutionally identified state authority. This legislation is needed now more than ever as certain "lower federal courts" have taken it upon themselves to continue the error-ridden ways of Roe versus Wade by overturning legitimate state restrictions on partial birth abortion.

Mr. Speaker, I encourage my colleagues to review this new legislation and to join me in this battle by cosponsoring this pro-life legislation.

#### HOME HEATING OIL CRISIS

#### HON. FRANK PALLONE, JR.

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. PALLONE. Mr. Speaker, the northeast States are experiencing—and suffering from—escalating home heating oil prices. I have heard from numerous constituents, including the Fuel Merchants Association of New Jersey, small fuel oil dealers, the New Jersey Motor Truck Association, and oilheat consumers affected by this crisis. I commend the administration for releasing \$175 million in emergency LIHEAP funds to date and for working with northeast Congressmembers on this issue. I had written to President Clinton after he released an initial \$45 million in emergency funds, urging him to release additional funds, and I was pleased to learn that an additional \$130 million were subsequently released.

I also have urged the administration to press OPEC and our major foreign suppliers to increase their production of both crude oil and home heating oil exported to the United States in order to address this problem. In addition, I asked that the administration conduct an immediate investigation of alleged price gouging by the oil industry, or at least, that the administration investigate whether or not there was some deliberate attempt by the oil industry to join forces and illegally jack up prices. I also asked the administration to convene an emergency meeting as soon as possible with the major integrated oil companies and with other refiners in order to encourage an immediate increase in refining utilization to produce additional supplies of home heating oil. I understand that crude oil production is down and that there has been a 22-percent reduction in the stocks of distillate fuel oil from last year.

But, more must be done. To this end, I also am organizing, along with my colleague, Representative FOSSELLA, a bipartisan educational briefing, which is being held this Thursday at 3:30 in room HC-8 of the Capitol for Members and staff. The briefing will enable us to discuss longer-term options to prevent these

types of crises in the future and methods for creating greater market certainty.

As the cold weather continues, we must act immediately to combat this crisis facing many American families.

#### HONORING STEPHAN L. HONORE

#### HON. KEN BENTSEN

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. BENTSEN. Mr. Speaker, I rise to honor Stephan L. Honore for being awarded the Peace Corps' Franklin Williams Award for Outstanding Community Service. Mr. Honore, who was among the first wave of Peace Corps volunteers and the first black American to join the Peace Corps, has distinguished himself as an extraordinary role model for minorities and all young people interested in community service.

After hearing President John F. Kennedy's impassioned vision of young Americans giving service for peace, Mr. Honore answered the call in 1960 by joining the "Peace Corps Council," a student group at Ohio State University. As president of his student body, Mr. Honore had already been given the chance to travel to Cuba as a student where he was forever transformed by witnessing the conditions that his brethren from other countries had to endure daily. Instead of going to Florida during Spring Break as a student his senior year, Mr. Honore helped organize a trip to Washington with the Peace Corps Council where he met with numerous foreign embassies to see what they thought of JFK's vision. He then met with most of the Ohio Congressmen and Senators to lobby on behalf of the Peace Corps.

Mr. Honore's generous spirit and political awakening compelled him to become one of the first wave of 28 trainees-inveites—and the first black American—to work as a Peace Corps volunteer. In 1961 he traveled to Columbia to offer his services in Rural Community Development. Mr. Honore's goal was to help improve living conditions of those living in poverty and hunger and to teach troubled communities how to become self-sufficient. At the same time, Mr. Honore learned much about his own African heritage through working with black Colombians who were descended from escaped slaves.

After a two-year stint in Colombia, Mr. Honore was promoted to Associate Director of the Peace Corps and stationed in the Dominican Republic. He oversaw all Peace Corps volunteers in the Northeast quarter of the Dominican Republic and put his skills to use running vital programs.

Mr. Honore's desire to help others continued when he returned to Ohio from 1968 to 1971 to run a community Health Demonstration Projected and Model Cities Program in blighted communities. He again left for the Dominican Republic to serve as the country's Director from 1978 to 1981. He still keeps close ties to his former co-workers, and is currently Secretary of Friends of the Dominican Republic, an organization of retired Peace Corps members who served in the Dominican Republic.

In between stints of community service, Mr. Honore earned a law degree and held a pro-

fessorship at Texas Southern University from 1974–1984. I am proud to claim him as a constituent living in my 25th Congressional District of Texas. True to his philosophy, he is active in our Houston community, serving as past president of the Diocesan Board of Education and the Woodshire Civic Club, and as organizer of Anti-Apartheid activities in the 1980s, as well as a Precinct Judge. He continues to help people who are caught in the system by representing clients in immigration and political asylum cases, often on a pro bono basis. He recently started his own business as a foreign currency exchange consultant.

Mr. Speaker, I congratulate Stephen L. Honore for receiving an award from the Peace Corps for outstanding service to his community and to Houston. He has not only improved the lives of countless people through his service in foreign lands, the positive impact he has had on the lives of youths in this country and in Houston is immeasurable. He is a true role model for all young people who want to engage in public service.

#### TRIBUTE TO JEAN G. LEON

#### HON. EDOLPHUS TOWNS

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. TOWNS. Mr. Speaker, it gives me great pleasure to pay tribute to Ms. Jean C. Leon.

Jean is recognized in the New York health community for her strong administrative skills. During the 1990's, she held numerous outstanding positions within the New York City Health and Hospitals Corporation (HHC). She began her tenure with HHC as Assistant Director of Nursing at Woodhull Hospital and Mental Health Center. She then joined Metropolitan Hospital Center as Director of Quality Management. Jean later served as the Deputy Executive Director for AED Quality Management Services. Prior to her current position as the Executive Director of Kings County Hospital Center and Senior Vice President of South Brooklyn—Staten Island Family Health Network, Jean worked as the Chief Operating Officer at Harlem Hospital Center. She has dedicated herself to improving patient care at member facilities and ensuring greater access to health care for the residents of both Brooklyn and Staten Island.

She received her undergraduate degree in health administration from St. Joseph's College and an MPA from New York University's School of Public Administration. Jean holds a certification in Quality Assurance and Nursing Administration and has lectured and consulted extensively in health care. She is a member of the National Association of Health Care Quality and the American College of Health Care Executives and has been the recipients of many awards, including the New York State Quality Assurance Health Care Professional Award in 1995. Jean also served two terms as President of the Trinidad and Tobago Nurses Association, the Caribbean Nurses Association and the Trinidad and Tobago Alliance of North America, Inc.

Please join me in recognizing the achievements of Jean G. Leon.

## TRIBUTE TO EDUARDO P. GARCIA

**HON. GRACE F. NAPOLITANO**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mrs. NAPOLITANO. Mr. Speaker, in the near future, I will have the honor of presenting World War II veteran Eduardo P. Garcia with the Prisoner of War Medal at my District Office in Montebello, CA.

Mr. Garcia, born and raised in El Paso, TX, and now a resident of East Los Angeles, joined the U.S. Army on August 9, 1943, at the age of 26. After 8 weeks in boot camp, he was assigned to the 180th Infantry regiment, 45th Infantry Division and had his first taste of combat in North Africa. In January 1944, Mr. Garcia's regiment was reassigned to assault the beaches of Anzio, Italy, as part of the Allied effort that eventually ended Mussolini's fascist rule. On May 26 of that year, Mr. Garcia was wounded in battle just outside of Rome. But his wounds did not end his service in the war.

Corporal Eduardo Garcia was released back to his regiment in August 1944 as it began to liberate Southern France. The following month, during an intense battle with many American casualties, his regiment was surrounded by German forces and captured. Mr. Garcia and his comrades were marched to Germany where they were held in a prisoner of war camp. Life in the Nazi POW camp was harsh. Prisoners were given little to eat and were forced, in their weakened condition, to march through the snow from one POW camp to another. Those who fell from exhaustion had to be carried by their fellow soldiers or risk being shot to death by the German guards. After enduring eleven months of Nazi capture, Russian forces freed Eduardo Garcia and his comrades from their POW camp in July 1945.

Corporal Eduardo Garcia was discharged from the U.S. Army on October 31, 1945. He was decorated with the European, African, and Middle Eastern Campaign Medals, the Good Conduct medal, and the Purple Heart.

Eduardo Garcia went on to marry his late wife, Carmen, and raise four children. Since 1962, he has lived in Los Angeles and now has eight grandchildren and three great grandchildren.

I am proud to count Eduardo Garcia as one of my constituents. His bravery, service, and dedication to our great nation are an inspiration for us all.

AGRICULTURE EDUCATION  
FREEDOM ACT**HON. RON PAUL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. PAUL. Mr. Speaker, I rise to introduce the Agriculture Education Freedom Act. This bill addresses a great injustice being perpetrated by the Federal Government on those youngsters who participate in programs such as 4-H or the Future Farmers of America. Under current tax law, children are forced to pay federal income tax when they sell livestock they have raised as part of an agricul-

tural education program. Think of this for a moment, these kids are trying to better themselves, earn some money, save some money and what does Congress do? We pick on these kids by taxing them.

It is truly amazing that with all the hand-wringing in this Congress over the alleged need to further restrict liberty and grow the size of government "for the children" we would continue to tax young people who are trying to lead responsible lives and prepare for the future. Even if the serious social problems today's youth face could be solved by new federal bureaucracies and programs, it is still unfair to pick on those kids who are trying to do the right thing.

These children are not even old enough to vote, yet we are forcing them to pay taxes! What ever happened to no taxation without representation? No wonder young people are so cynical about government!

It is time we stopped taxing youngsters who are trying to earn money to go to college by selling livestock they have raised through their participation in programs such as 4-H or Future Farmers of America. Therefore I call on my colleagues to join me in supporting the Agriculture Education Freedom Act.

CELEBRATING THE 150-YEAR ANNI-  
VERSARY OF THE UNIVERSITY  
OF UTAH**HON. MERRILL COOK**

OF UTAH

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. COOK. Mr. Speaker, I rise today in order to recognize the University of Utah on their 150th Anniversary. On February 28, 1850, the Utah State Assembly ordained the University of the State of Deseret, better known today as the University of Utah. Since its creation, the University of Utah has conferred over 180,000 degrees, making it the state's most profuse provider of higher education. In addition to its educational excellence, the University of Utah is also a leader in cultural, social, scientific, economic, medical, and artistic contributions. I would like to take this time to honor the faculty, staff, and students of the University of Utah for enriching the great State of Utah and the Nation.

From its early years as the first university established west of the Missouri River, the University of Utah has been the meeting place for great ideas. Today with undergraduate and graduate enrollment nearing 26,000, and students representing all 29 Utah counties, all 50 states and 102 foreign countries, I am proud to say that the University of Utah is indeed a diverse population. Coupled with its dynamic student population, is the University's excellent academic offerings. I would like to take the time to mention a few of the numerous programs which deserve recognition.

The College of Fine Arts has the nation's first college ballet degree program, and Utah's only doctoral program in Music. The College of Law is Utah's only LL.M. degree and graduate certificate in land, resources, and environmental law. The School of Medicine is the only medical school in the Utah, Wyoming, Idaho, and Montana region. The College of Science is home to Utah's only Bioscience Undergraduate Research Program and Ph.D.

in chemical physics, as well as the only Cooperative Education Program in mathematics with the Navajo Indian Reservation at Monument Valley High School. The School of Mines and Earth Sciences is Utah's only baccalaureate and graduate programs in geophysics, meteorology, and geological, metallurgical and mining engineering. In research, the Energy and Geoscience Institute is the world's leading research center in geothermal energy. The Huntsman Cancer Institute is forging new ways to diagnose, treat, cure and prevent cancer using expertise in genetics and related scientific fields. And finally, the University of Utah's athletes and teams, have won 75 national championships and 51 conference team championships since 1983.

This topic I share today is very dear to me, because in 1969 I graduated from the University of Utah. Also, my father was the head of the department metallurgy. As I reflect on my alma mater, I see that the University of Utah is a place that shapes young minds and where students launch their educational endeavor. I would describe my academic experience as eye opening, similar to someone opening a fire hydrant of knowledge, and telling me it is OK to take a drink. My experiences extended beyond the classroom; I recall meeting with friends in the Union Building, studying on the lawn, or taking a walk along President's Circle, and of course, U of U athletic games. I am proud to be a part of the University's educational excellence and am honored to speak upon it on its 150-year anniversary.

HONORING THE AFRICAN WES-  
LEYAN METHODIST EPISCOPAL  
CHURCH ON THEIR 234TH ANNI-  
VERSARY CELEBRATION**HON. EDOLPHUS TOWNS**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. TOWNS. Mr. Speaker, I rise today to honor the African Wesleyan Methodist Episcopal Church (known as Bridge Street AWME Church) on their 234th anniversary. Mr. Speaker, this is indeed something tremendous that should be honored.

This historic institution, now entering its third century of service to the church and community, has always focused on providing spiritual, social, educational, and recreational activities for the Bridge Street parishioner and for the community at large. This church, located in the heart of the Bedford Stuyvesant community, has a long proud history of overcoming adversity to continue to survive.

The earliest records of the church date back to 1766 when a British captain named Thomas Webb began holding open air services in downtown Brooklyn. Captain Webb was a convert of John Wesley, the father of Methodism in America. In 1794 the congregation purchased the land on which they held these open air services from a wealthy Brooklyn landowner named Joshua Sands. Later a small church was built, and as was the custom in those days to name streets and buildings after wealthy landowners, the church was named The Sands Street Wesleyan Methodist Episcopal Church. The congregation consisted of whites, free blacks, and ex-slaves. The ability of blacks and whites to worship together in

the beginning of the church's history fore-shadow its unique ability to overcome any challenge it may face.

By the end of the 19th century, the AWME church had survived almost two centuries of struggles, disappointments and oppression. From its origins in 1766, the AWME Church has been a standard bearer for the family of man, especially in the Brooklyn-Long Island area. From Sands Street, to High Street, to Bridge Street, and to Stuyvesant Avenue, the Church has overcome every major obstacle encountered on its Christian journey.

From its pulpit, some of the greatest preachers and orators of the last two centuries have challenged many to higher heights and consistently championed the cause for all men to exist as children of God equal to one another. Throughout the years, the AWME church has made lasting and significant contributions, not only to education and religion, but to every other major profession which helps to shape the lives of so many.

Mr. Speaker they are indeed a "Great People, and a Great Church, Serving a Great God."

#### REPORT FILING FOR H.R. 701

### HON. DON YOUNG

OF ALASKA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. YOUNG of Alaska. Mr. Speaker, today, I filed the bill report for H.R. 701, the Conservation and Reinvestment Act of 1999. This bill represented an agreement fashioned after five days of Resource Committee hearings and months of Member negotiations. On November 10, 1999, the Resources Committee ordered this historic measure out of Committee by a bipartisan vote of 37-12.

This legislation is the most comprehensive conservation and recreation legislation the Congress has considered in decades and provides permanent funding for valuable conservation and recreational opportunities that will benefit the lives of all Americans.

Title I provides \$1 billion each year to create a revenue sharing and coastal conservation fund for coastal states and eligible local governments to mitigate the various impacts of OCS activities and provide funds for the conservation of coastal ecosystems. Several provisions ensure that the valuable funding provided by this title does not prove to be an incentive for additional oil and gas drilling, especially in areas subject to pre-leasing, leasing, or development moratorium. The intent of this legislation is to provide for conservation and recreational opportunities, and the authors and supporters deliver on that pledge.

Title II provides \$900 million to guarantee stable and annual funding for the Land and Water Conservation Fund (LWCF) at its authorized level. This dedicated funding would provide for both the state and federal programs included in the LWCF, while protecting the rights of private property owners. Even with the protections won during our negotiations, some feel this bill does not adequately address property rights. While not eliminating land acquisition nor the Land and Water Conservation Fund, H.R. 701 creates a Federal land acquisition process and provides safeguards to private land owners that dramatically improve the status quo.

Title III provides \$350 million for wildlife conservation and education. This title, crafted by Congressman DINGELL and myself, uses the successful mechanism within the Federal Aid in Wildlife Restoration Act (commonly known as Pittman-Robertson). The new source of funding will nearly double the historic contribution made by sportsmen through Federal funds available by Pittman-Robertson and the Federal Aid in Sportfish Restoration Act (commonly known as Dingell-Johnson). Since 1937, these programs have contributed more than \$5 billion, matched by the states, to benefit wildlife and fish.

Title IV provides \$125 million to be used for matching grants for local governments to rehabilitate recreation areas and facilities, and provide for the development of improved recreation programs, sites and facilities.

Title V provides \$100 million for the programs within the Historic Preservation Act, including grants to the States, maintaining the National Register of Historic Places, and administering numerous historic preservation programs, including support for Congressionally authorized Heritage areas and corridors.

Title VI provides \$200 million for a coordinated program on Federal and Indian lands to restore degraded lands, protect resources that are threatened with degradation, and protect public health and safety.

Title VII provides \$150 million for annual and dedicated funding for conservation easements and funding for landowner incentives to aid in the recovery of endangered and threatened species.

Since oil and gas royalty payments are not deposited into the federal Treasury as an end-of-year lump sum, revenue held within the "CARA Fund" accrues interest. Up to \$200 million of this annual interest will match, dollar for dollar, the amount appropriated during the annual Congressional Appropriations process for the Payment In-Lieu of Taxes and Refuge Revenue Sharing programs. This provision is intended to fully fund these two programs.

Because of the breath of this measure, H.R. 701 enjoys the support of 294 Members of Congress. These supporters range from the most southern areas of Florida to my most Northern home of Alaska. Countless governors, county commissioners, and mayors have rallied around this initiative. I hope that the Congressional Leadership joins with us to pass this historic bill into Law this year.

#### HONORING THE FIRST BAPTIST CHURCH OF BELLAIRE

### HON. KEN BENTSEN

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. BENTSEN. Mr. Speaker, I rise to recognize the First Baptist Church of Bellaire for 60 years of service.

The First Baptist Church of Bellaire is proud of its reputation as a church where congregants can worship in a friendly atmosphere that is especially supportive of families.

Established in 1940, First Baptist Church of Bellaire now exceeds 500 members who participate in the various musical programs, youth and children's ministries, activities for seniors and singles, support of foreign missions, and more. One to its finest ministries is the Bellaire

Christian Academy, which takes students from pre-kindergarten to 8th grade.

The First Baptist Church of Bellaire is affiliated with the Southern Baptist Convention, which supports 4,000 international missionaries. It is also affiliated with the Baptist General Convention of Texas, and the Houston-area Union Baptist Association. More than ten percent of the church's annual budget is dedicated to the support of missionaries.

The driving force behind much of what goes on at the first Baptist church of Bellaire is Pastor Frank D. Minton of Wichita, Kansas. Pastor Minton came out of pastoral retirement from the First Baptist Church of Anchorage, Alaska to join the First Baptist Church of Bellaire in 1995. He has put First Baptist Church of Bellaire on the move. The Church building has a new look, a new orchestra in the Worship Service, and increased children's and outreach ministries.

His credentials include a Bachelor of Business Administration and Master of Divinity from the University of Oklahoma, and another Master of Divinity from Southwestern Baptist Theological Seminary in Fort Worth. His book, "Baseball's Sermon on the Mount," published by Broadman Press, combines his seminary training with his baseball experience. He has also served or led assorted pastors' conferences and outreach programs. Minton and his wife, Joyce, have four and 12 grandchildren.

Mr. Speaker, our community institutions are only as strong as its members, and the members of the First Baptist Church of Bellaire have in a short sixty years established a very important cornerstone of the Greater Bellaire Community. I congratulate all the members of the First Baptist Church of Bellaire on their 60th anniversary.

#### PERSONAL EXPLANATION

### HON. LOIS CAPPS

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mrs. CAPPS. Mr. Speaker, due to a death in my family I was unable to attend votes recently. Had I been here I would have made the following votes: Rollcall No. 8—"aye"; No. 9—"aye"; No. 10—"aye"; No. 11—"aye"; No. 12—"aye"; No. 13—"aye"; No. 14—"aye"; No. 15—"aye"; No. 16—"aye"; No. 17—"aye"; No. 18—"aye"; No. 19—"aye"; No. 20—"aye"; No. 21—"aye"; No. 22—"aye"; No. 23—"no"; No. 24—"aye"; No. 25—"no".

#### TRIBUTE TO LEOLA HAGEMAN

### HON. CHARLES B. RANGEL

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. RANGEL. Mr. Speaker, I would like to pay tribute today to an extraordinary woman and member of our community, a constituent of the 15th Congressional District in New York from the time I was first elected. Leola Hageman, who died on February 1, served her community over the last 40 years with energy, dedication, intelligence, creativity and love. Her passing is an enormous loss for the

people of our community, New York City and the United States.

Leola Hageman moved from her native Chicago to New York City in 1959, with her husband, the Reverend Lynn Hageman, and their three children, Erica, Hans and Ivan. In 1963, Reverend Hageman founded an experimental narcotics program at Exodus House on East 103rd Street, and Leola Hageman worked with him as his full and indispensable partner. The program served thousands of addicts with exceptional rates of success.

Mrs. Hageman's contribution to our community by her work at Exodus House, without more, would already have been substantial. However, Mrs. Hageman demonstrated her exceptional energy, courage, intelligence and constructive spirit in a myriad of ways.

One particular project drew her attention and efforts for more than 30 years: improving the education for the children of our community. In the late 1960's, she worked tirelessly for the creation of local school boards, part of a decentralization plan to improve education in communities throughout the city by appointing people to the boards who would represent their communities. These boards helped to change the direction and conscience of the city and well beyond.

Later, in the early 1980's, when Reverend Hageman suffered an illness and was no longer able to carry on leadership of Exodus House, Leola Hageman opened a facility for children, including children of drug addicts, to come after school. Once again, well ahead of her time, Mrs. Hageman recognized the dangers of children being out on the streets in the afternoons after school and before their parents came home with nothing to do—and created a safe and constructive environment for them to come to at Exodus House. The seed that Mrs. Hageman planted with that program has now blossomed into the East Harlem School at Exodus House, a highly successful middle school founded by Reverend and Mrs. Hageman's two sons. The East Harlem School is now in its ninth year of operation, providing an exceptional educational experience to its students.

Mr. Speaker, the loss of Leola Hageman, and only a little more than a year ago her husband, the Reverend Lynn Hageman, leaves an enormous void in our community. Their lives epitomized the finest dedication to service and "tough love"—as one alumnus of Exodus House put it at a recent memorial service for Mrs. Hageman. The example of the way Leola and Lynn Hageman chose to live their lives in dedication to others should serve as an inspiration and a challenge to each of us now and in the years to come.

#### HONORING ANGELA HOWE ANDERSON

#### HON. EDOLPHUS TOWNS

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. TOWNS. Mr. Speaker, I want to recognize the hard work of Angela Howe Anderson.

Angela is a true immigrant success story. After arriving in the U.S. in 1979 from Trinidad, Angela began working for Bloomingdale's department store. However, she remained there for only three months before moving to

St. Luke's Roosevelt Hospital. Angela has remained with the New York hospital industry since 1979. She is currently on the staff of Brookdale Hospital Medical Center where she is in charge of processing applications for patients in need of medical assistance. One of ten children, Angela received encouragement from her mother, Myrtle, to continue her education once she immigrated to the United States. To that end, she has pursued college courses at the Borough of Manhattan Community College. Her daughter Sharla is also attending college.

Angela has been married to Maurice Anderson since 1992. She remains a shining example of the rich contributions made to this nation by many immigrants. Please join me in recognizing the achievements of Angela Howe Anderson.

#### HONORING MATTHEW ERIC BLACK

#### HON. MIKE THOMPSON

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. THOMPSON of California. Mr. Speaker, I rise today to recognize a very special young man, Matthew Eric Black, from Lakeport, CA. Matthew lost his life in the line of duty while attempting to suppress a wild-land fire on June 23, 1999.

Matthew Black, the proud son of Jo Ann and Gerry Gettman, was born on July 18 1978. He was the beloved brother of Michael and Mark, a quadriplegic, who he was devoted to, his fiancée, Jamie Bartko, sister-in-law, Denise, an aunt and uncle, Bonnie and Danny Black, a great aunt, Virginia Thompson, and his grandmother, Ilean Mason. He graduated from Clear Lake High School in 1997 where he loved playing sports including wrestling, track, and football. He was named MVP in a coed youth soccer league and played ice hockey for the Belmont Rangers, Level A Division, and won a state championship with them in 1994.

Having a desire to help people, Matthew joined the city of Lakeport Fire Department as a volunteer and was a former member of the Lake County Sheriff's Department Explorer Program. When Matthew was in high school he wrote an essay for a school project called Roots and Wings which laid out his dream to be a firefighter. It said in part:

My future is approaching real fast. I have thoughts about what I am going to do and the skills that I will need to do them. My goals are to graduate and go to junior college majoring in fire science and to go on and become a firefighter. . . . I have always wanted to be a firefighter for as long as I can remember.

Matthew Black wanted to save lives and to change lives for the better. He was a strong individual who enriched so many lives with his caring, compassionate, loving feelings. When someone was sad or angry, he would lift them up by making them laugh and feel better. He was an unselfish young man who, when he saw a need, delivered. He is often remembered for giving a young mother his bike for her son when she expressed she could not afford one.

To honor the remarkable life of this special man, the community of Lake County will be

recognizing him at the 2000 Stars of Lake County Community Awards ceremony on Sunday evening, February 20, 2000.

Mr. Speaker, it is appropriate that we acknowledge and honor the life of Matthew Eric Black for his outstanding and unselfish manner in which he lived his life. He set an example for all of us to live by.

#### PRESENTING CONGRESSIONAL GOLD MEDAL TO JOHN CAR- DINAL O'CONNOR

SPEECH OF

#### HON. JOSEPH CROWLEY

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, February 15, 2000*

Mr. CROWLEY. Mr. Speaker, I rise in strong support for awarding the Congressional Gold Medal to John Cardinal O'Connor. As the leader of the largest Archdiocese in the nation, Cardinal O'Connor has been an active participant in the debate of the role of the Church and the role of society in helping those who cannot care for themselves. In that vein, the Cardinal has always embodied the Biblical passage of the Good Samaritan. In both his words and actions, Cardinal O'Connor has clearly demonstrated his devotion to the teachings of Christ and his spirit of the principles of this passage.

He has not only spoken out on the care for the elderly, the sick and the poor of New York; he has acted.

He has used not only his pulpit to teach the word of Christ but also the true meaning of those words.

He was one of the first Church officials to recognize the horrible toll of the AIDS epidemic and used his moral authority to open New York State's first AIDS-only unit at St. Claire's Hospital. Additionally, he also provided compassion through words and actions and made it known that everyone was a child of God and was deserving of love, compassion and respect.

He continued to work to strengthen the relations between those followers of his flock and the followers of the Jewish faith, recognizing the power of the inter-faith alliance.

He is a man who has dedicated his life to helping lift others up, all the while never seeking out worldly possessions or public accolades. These are some of the reasons I support this Honor today. But there are others—many more personal.

In my family, three of my relatives received the divine calling to dedicate themselves to the Lord's work. My uncle, Father John Crowley, is currently the Pastor of St. John of the Cross Church in Vero Beach, FL. Another uncle, Father Paul Murphy is a Catholic priest in Philadelphia. A member of the Vincennes order, he, like Father Crowley, has been inspired by Cardinal O'Connor and view him as a personal figure of inspiration. My aunt, Sister Mary Rose Crowley, a member of the Sisters of Notre Dame, is based in West Palm Beach, and she too, has reflected upon the power, grace and compassion of the Cardinal.

These people, all dedicated to the teachings of Christ, have received both encouragement and guidance from the Cardinal. The Cardinal has always served as a role model of conduct and solid Christian behavior for my relatives and for thousands of other Catholics, not only

New York but throughout the nation and the world.

As the leader of the New York's Catholics, he has also been influential in establishing and maintaining a series of high quality, Catholic schools throughout the city. As a graduate of parochial schools, I have been brought up with the values of the Cardinal and the Bible, and I hope that I will be able to instill these same values of family and faith into my son, Cullen, who was baptized recently in the Catholic faith.

I urge all of my colleagues to support the awarding of the Congressional Gold Medal to this great man, John Cardinal O'Connor.

May God Bless him as he undertakes his next challenge, that of battling cancer.

#### WILDLIFE AND SPORT FISH RESTORATION PROGRAMS IMPROVEMENT ACT OF 2000

**HON. DON YOUNG**

OF ALASKA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. YOUNG of Alaska. Mr. Speaker, the Wildlife and Sport Fish Restoration Programs Improvement Act of 2000, which I have introduced with several of my Colleagues, amends the Pittman-Robertson Act and the Dingell Johnson Act regarding the use of funds to administer those Acts. This bill will maintain the integrity of the two Acts by ensuring that funds used for "true administration" will be used responsibly and that funds not used for "true administration" will pass to the States for restoration projects that benefit fish and wildlife as required under the law. It will ensure that the millions of excise tax dollars from guns, ammo, archery equipment, and fishing equipment paid by sportsmen and sportswomen will go to the States for wildlife and sport fish restoration projects.

During three Congressional oversight hearings in 1999, the House Committee on Resources uncovered numerous spending improprieties involving wildlife and sport fish administrative funds by the Fish and Wildlife Service's Division of Federal Aid. As much as one-half of the "administration" money may have been improperly used. This was the first time since Pittman-Robertson was passed in 1937, and since Dingell-Johnson was passed in 1950, that the administration of these Acts has been examined by Congress. Officials testifying from the non-partisan General Accounting Office were critical of the management of administrative funds by the Division of Federal Aid, stating that "the combined experience of the audit team that did this work represents about 160 years worth of audit experience. To our knowledge, this is, if not the worst, one of the worst managed programs we have encountered."

The trust has been broken between the sportsmen and sportswomen who fund the Acts through excise taxes and the Fish and Wildlife Service who were responsible for administering the Acts. At each of these hearings we learned that administrative funds were used for expenses unrelated to the administration of the Acts. We learned that administrative funds that were used for administration of the Acts were not used responsibly. We learned that if the administration of these Acts

is not properly implemented, the State wildlife and sport fish restoration suffers.

Some internal changes have already been made by the Fish and Wildlife Service in the Division of Federal Aid to address the abuses of administrative funds and we are encouraged that steps are being taken toward fixing the problems. But these are only steps, they are not permanent. Legislation is needed to clearly explain how administrative funds can and cannot be spent. In addition to taking initiative to make changes in the Division of Federal Aid, I am pleased that the Administration has been involved in working with us on this bill. The millions of dollars sportsmen and sportswomen have paid in excise taxes have to be protected. This bill offers them that much needed protection. I urge my colleagues to cosponsor this measure and I intend on taking deliberate action to move this bill in my committee in March.

#### THE MARRIAGE TAX PENALTY ACT (H.R. 6)

**HON. LOIS CAPPS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mrs. CAPPS. Mr. Speaker, last week the House voted on the Marriage Tax Penalty Act (H.R. 6). Had I been present for this vote, I would have voted "aye." The bill passed the House with strong bipartisan support by a vote of 268-158.

I firmly believe that this Congress should enact some common sense tax reform—including ending this unfair burden on married taxpayers. Since coming to Congress, I have cosponsored legislation to address this inequity because I know that this is something we must fix. It is unfair that some couples pay an average of \$1400 more in taxes simply because they are married. So I am pleased that we can offer this common sense relief for American families.

But while I would have supported this bill, we can improve upon it as it makes its way through the legislative process. Specifically, the benefits of the bill must be targeted more directly to middle class families who are currently saddled by the marriage penalty. This will bring relief to those Americans who most need it, and free up additional resources for other critical priorities—paying down the national debt, modernizing Medicare, saving Social Security, and making investments in education, health care, the environment, and national defense.

#### S.S. OSAN, DELHI MASSACRE VICTIM, DENIED JUSTICE BY INDIA

**HON. EDOLPHUS TOWNS**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. TOWNS. Mr. Speaker, I rise today with yet another example of how India violates the basic human rights of its minorities and ignores the rule of law.

Sukhbir Singh Osan is a journalist in Punjab. He has exposed many scandals and acts of tyranny on the part of the Indian govern-

ment and the government of Punjab. His family suffered losses in the 1984 massacre in Delhi, which were organized by government-inspired mobs while the Sikh police were locked in their barracks and the state-run TV and radio called for more Sikh blood. He has now filed suit for his rights as a 1984 riot victim.

Sukhbir Singh Osan earned an LL.B. degree from Punjab University seven years ago but it is being withheld from him because he has exposed corruption and brutality. For his aggressive reporting, the Indian government has damaged his career in an arbitrary and vindictive manner.

Mr. Osan's situation proves that in "democratic" India the law is subservient to the wishes of those in power. The people in power routinely violate the law for their own benefit. How can a country be a democracy when the government routinely subverts the rule of law?

It is clear from the treatment of Mr. Osan and from so many other incidents involving the abuse of Sikhs, Christians, Muslims, and other minorities that the only way these minorities will secure their freedom to live in peace, dignity, and security is by achieving their freedom from India. In this light, it is appropriate for the United States to take action to protect the rights of the minority peoples of the subcontinent.

If India cannot observe the rule of law even for a victim of the 1984 Delhi massacres, then why should it receive any aid from the American taxpayers? We should stop that aid, subject India to the sanctions that their terrorist rule deserves, and throw the full weight of the U.S. Congress behind a free and fair, internationally-supervised plebiscite to decide the question of independence for Khalistan, Kashmir, Nagaland, and the other nations of South Asia.

Until these things are done, there will continue to be others mistreated like Sukhbir Singh Osan, and worse. America is the beacon of freedom. How can we accept this?

Mr. Speaker, I submit the Burning Punjab article on Mr. Osan's plight into the RECORD for the information of my colleagues.

[From the Burning Punjab News]

#### RIOTS RUINED FAMILY, JUDICIARY HIS LIFE

Chandigarh—Sukhbir Singh Osan in a Civil Writ petition No. 14940 of 1999 filed in the Punjab & Haryana High Court has pleaded that—"he became a 'November 84 riot victim' neither by his own act nor by birth since he was just 14 years old when riots took place. He further pleaded that the failure of the executive and the law & order situation and also the failure of various provisions incorporated in the Indian Constitution, after the assassination of the then Indian Premier Indira Gandhi was the reason which placed him under the category of 'Sikh Migrant Family & Riot affected person'". The petition has been fixed for hearing on November 15, 1999 before the Chief Justice Arun B. Saharia and Mr. Justice Swatantar Kumar. Osan has demanded 'justice' in this petition.

"Punishing those who were responsible for riots in November, 1984 and to grant certain concessions to the victims of these riots are two different things?", Sukhbir Singh Osan has questioned the division bench of the High Court. The petition elaborates, how a riot victim in Sukhbir Singh Osan was harassed, his career was ruined in an arbitrary and vindictive manner and that too right under the nose of judiciary shows that justice in India is not a virtue which transcends

all barriers. It also proves that law never bends before justice on the land of Sri Guru Nanak Dev, Sri Guru Teg Bahadar and Sri Guru Gobind Singh.

Why Sukhbir Singh Osan's result/degree of LL.B. course is being withheld by the Punjab University for the past about seven years is a pathetic story because he in the capacity of a journalist tried to expose corruption, high-handedness and other irregularities at different levels in the University affairs through his dispatches in a leading daily during 1991.

Narrating chronology of his 'ordeal' Sukhbir Singh Osan in a writ petition filed by him 'in-person' in the Punjab and Haryana High Court has said that in August, 1990 he was granted admission in LL.B. course under the Riot affected (November, 1984) category in the Department of Laws, Panjab University, Chandigarh. Being a journalist he in good faith published certain news items pertaining to nefarious activities including corruption, high-handedness, moral turpitude and other irregularities at different levels in the university affairs. Smitten by a news-item, Sukhbir Singh was asked by Dr. R.K. Bangia, Prof. & Chairman, Department of Laws in a written communication on May 29, 1991 'to furnish some authentic proof as evidence of the facts as stated by you' in the news-item 'Teen Hazaar Mein Uttirne Karva Date Hain Kanooon Ki Pariksha' otherwise strict action would be taken against him. On September 30, 1991 in an arbitrary and illegal manner his admission was cancelled when he was studying in the 3rd semester of the LL.B. course, since Dr. J.M. Jairath, Dr. R.K. Bangia and Dr. R.S. Grewal were got annoyed due to news reports filed by S.S. Osan. Sukhbir Singh Osan approached the Punjab & Haryana High Court against the Panjab University, but the High Court relegate him for his remedy to Civil Court. The Civil Court of Chandigarh after four years of hectic activities of examining evidence and witnesses termed the admission of Sukhbir Singh Osan as genuine and according to law. The judge in his 27 page order also declared Sukhbir Singh Osan as 'November 84 riot victim'. It was perhaps the first ever case in the history of India and Indian judiciary, that a riot victim was asked to prove that he is a 'November 1984 Riot affected person' and Sukhbir Singh Osan has proved the same in the civil court. Here it is pertinent to mention that Sukhbir Singh Osan along with his family migrated from Madhya Pradesh to Punjab in the year 1985 after November 1984 anti-Sikh riot which broke through out India after the assassination of the then Indian premier Indira Gandhi. Such was the agony of Sukhbir Singh Osan that he has to recall all those days, which his family has suffered during 1984.

The miserable plight of Sukhbir Singh Osan proves that in India law and judiciary are not meant for those who obey them but are subservient to those who outrage the modesty of the very concept of law & justice and that too, in connivance of those who are considered to be the custodian of law & justice. Will the law of India be able to punish those who have ruined the life of Sukhbir Singh Osan? Whither Indian Judiciary?

#### TRIBUTE TO THE HONORABLE ARTHUR WILKOWSKI

**HON. MARCY KAPTUR**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Ms. KAPTUR. Mr. Speaker, I rise today to pay homage to a veteran political leader of our

9th Congressional District. Arthur Wilkowski, former state legislator and judge, passed from this life on November 30, 1999 at the age of 70 years.

After teaching for many years and eventually earning a law degree from the University of Toledo in 1959, Art began his foray into politics the hard way. He ran unsuccessfully for state representative in 1960 and Toledo City Council in 1963. In 1969, after gaining appointment to the Ohio House Representatives he battled his way to re-election, and held the position until his resignation in 1983. Throughout his tenure in the Ohio General Assembly, and later during brief stints as a federal judge and magistrate, Art was widely regarded as among the finest of orators and his speeches were well known. Former colleague Barney Quilter, Speaker Pro Tempore, recalled "When he spoke on the floor of the House, everybody listened. They knew they would know more than when the speech started." Current Ohio House Minority Leader Jack Ford "was in awe of the former legislator's talent" though he did not serve with him. "He would do everything from a little Shakespeare to language from the Founding Fathers," Representative Ford said.

Art Wilkowski championed causes near and dear to him, regardless of controversy or popularity. He worked tirelessly on many different issues, but was most devoted to the creation of the Ohio Civilian Conservation Corp and the development of a high-speed passenger rail system. In his tribute to Art, Mr. Quilter noted, "He took his ideas and turned them into law in Columbus. He was probably the brightest person I knew in the legislature." Perhaps the highest praise comes from long-time consumer advocate and community leader Mike Ferner who commented, "He was uncommonly courageous. A lot of people will remark on his oratorical skills, but to me, his courage and integrity were more significant."

Choosing to resign from the Ohio General Assembly in July of 1983, Art wrote that "public service was the fulfillment of all my boyhood dreams and aspirations, as such related to a productive life." Though his presence and skill were sorely missed in the Ohio House of Representatives, he was able to resume his law practice in Toledo's Polish Village taking on more legal work on behalf of clients who could not pay a cent for his brilliant work, serve an appointment to the 6th District Court of Appeals, and write. He was serving on the Lucas County Probate Court as Magistrate at the time of his death.

Art Wilkowski was genuine and generous, and a man committed to his ideals. He will be missed not only by his family, but our community as well. We offer our heartfelt condolences to his children Kathy, Craig, and Keith, grandchildren, and sisters Helen, Wanda, and Olga. May fond memories of the precious gift of Art's life sustain them.

#### PROVIDING OUR VETERANS DIG- NITY IN DEATH: THE VETERANS BURIAL BENEFITS IMPROVE- MENT ACT OF 2000

**HON. MAC COLLINS**

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. COLLINS. Mr. Speaker, since the early days of this century, it has been Federal policy

to insure a proper, dignified burial for veterans who are qualified to receive a VA pension or compensation. Today, I will introduce legislation to insure that after years of inadequate support this policy is actually implemented.

Ever since veterans were first provided with a burial allowance following World War I, the benefit has been slowly eroding. If the original allowance were adjusted for inflation, the \$100 World War I benefit would total over \$1,000 today. The \$150 benefit provided after World War II would total over \$850 today. The \$300 benefit that has been provided since 1978, the last time the benefit was increased, would total over \$700 today if it were adjusted for inflation. Today, however, veterans' families receive exactly what they would have received 22 years ago—\$300—a fraction of the cost of even the most basic memorial. Our veterans deserve better.

The Veterans Burial Benefits Improvement Act enhances the current, insufficient burial allowance, providing \$1,000 to each qualified veteran. This brings the benefit in line with Congress' original intent—allowing veterans' families to provide our soldiers, sailors, airmen, and Marines with dignity in death. I urge my colleagues to join me in this effort by co-sponsoring this important initiative.

#### INTRODUCTION OF H.R. 3670

**HON. JAMES L. OBERSTAR**

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. OBERSTAR. Mr. Speaker, today, I am introducing legislation to enhance the protection of the Great Lakes, and to begin the cleanup of our industrial legacy. My bill will reauthorize the Great Lakes Program of the Environmental Protection Agency, significantly increasing the authorization for this highly successful program, and authorize the funding for cleanup of contaminated Areas of Concern as provided in the President's budget.

The Great Lakes are the Nation's largest fresh water resource and the largest system of fresh water on Earth, containing nearly 20 percent of the world supply. The Great Lakes contain 5,500 cubic miles of water and cover 94,000 square miles. Only the polar ice caps contain more fresh water.

Great Lakes Basin is of critical importance to the economy of two nations. The Basin is home to more than one-tenth of the U.S. population, and one-quarter of the Canadian population. One of the world's largest concentrations of economic capacity is located in the Basin—some one-fifth of U.S. industrial jobs and one-quarter of Canadian agricultural production.

Notwithstanding the immense size of the Lakes, outflows from the Lakes are less than 1 percent per year. When pollutants enter the lakes by pipe, as wet weather runoff, or as air deposition, they are retained in the system and become more concentrated with time. They settle in the sediments, and accumulate in the food chain.

We may have restored certain fisheries, such as walleyes in Lake Erie, but these fish still bear the burden of pollution and contamination sediments. Fish continue to be found with cancers and sores and high levels of PCBs and dioxin. If you eat fish once a week



and live within 20 miles of one of the Great Lakes, you are likely to have 440 parts per billion PCBs in your body. That is more than 20 times higher than people living elsewhere in America and not exposed to Great Lakes fish.

It is past time that we aggressively clean up the persistent pollution captured in the sediments of the Great Lakes. The 1987 amendments to the Clean Water Act established the Great Lakes National Program Office and called for a demonstration project for the removal of toxic pollutants from sediments. The Great Lakes Critical Programs Act of 1990 required the establishment and implementation of Great Lakes water quality guidance. Now we should permanently address the problem of contaminated sediment.

The United States and Canada have jointly identified 43 Areas of Concern in the Great Lakes. Thirty-one of these fall wholly or partly in U.S. waters. Even though over 1.3 million cubic yards of contaminated sediments have been remediated over the past 3 years, the challenge is so great that remediation is not complete at any U.S. Area of Concern.

The bill I am introducing today, in support of the President's budget proposal, represents a dramatic increase in support for Great Lakes' states and communities. This bill will:

Reauthorize the Great Lakes Program at \$40 million annually for 2001–2005.

Authorize \$50 million annually for 2001–2005 for projects to improve water quality at Areas of Concern in the Great Lakes. The federal share would be 60%.

Amend the current Great Lakes Program to authorize projects to improve degraded fresh water estuary habitat. The federal share would be 65%.

I will be working toward the swift enactment of this legislation, and I urge all of my colleagues to join me in protecting this precious fresh water resource.

#### HONORING G. THOMAS MILLER

#### HON. SHELLEY BERKLEY

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Ms. BERKLEY. Mr. Speaker, I would like to take a moment to recognize a man who has dedicated his life to public service in the community.

G. Thomas Miller, married 33 years to his wife, Carmen, and has four grown children, is a devoted family man who has been recognized time and again for his outstanding achievements and service. Inspired by his Catholic faith, he has made a positive difference in the lives of literally thousands of people.

Tom began his service to the community 31 years ago with the Catholic Community Services of Nevada, now known as Catholic Charities. For twenty-three of his years at Catholic Charities, Tom worked as the Executive Director. Tom began the Meals and Wheels program, and initiated several other senior programs and youth programs, such as the Holy Family and Henderson Day Care Centers, and the Sunrise Boy Ranch.

In addition to his post at Catholic Charities, Tom committed his time to various groups such as the Knights of Columbus #2828, Las Vegas Rotary Club, and as a lector for St.

Ann'e Catholic Church, to name only a few. Tom's dedication and devotion to the community was evident in positions he assumed as a Board Member of National Catholic Charities, and of St. Rose Dominican Hospital. Tom has also been appointed to state-wide commissions by three Nevada Governors.

Tom has attributed his work and successes to the late Monsignor Charles Shallow, who encouraged him to come and work for Catholic Charities in Las Vegas.

Tom's most recent honor was bestowed upon him by the Holy Father, Pope John Paul II, who offered Tom an apostolic papal blessing for all of his good works and deeds for the poor and youth of America.

Mr. Speaker, I ask my colleagues to join me in honoring a great Nevadan and a great American, Tom Miller, for his commitment to our communities, and his ability to spread peace and kindness through service to the community.

#### HONORING COACH MARIJON ANCICH

#### HON. GRACE F. NAPOLITANO

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mrs. NAPOLITANO. Mr. Speaker, I rise today to recognize the outstanding achievements of Coach Marijon Ancich. It may come as no surprise to the students and faculty at St. Paul High School in Santa Fe Springs, California, nor in fact, to those in the entire southland who follow high school sports, that one of their own has won the NFL/KABC High School Coach of the Year Award. This award is given to the high school coach who best exemplifies the meaning of sports and who goes above and beyond the call of duty. That only begins to describe the life and career of this year's most deserving recipient.

At age five, during the height of World War II, Marijon Ancich fled Yugoslavia with his mother and brother to escape the advancing German army. They arrived in New York, but it would be seven years later that his family moved and eventually settled in Southern California. Little did the twelve-year-old Marijon know that he would someday, touch the lives of thousands of young men. Believing in sports as more than just a game, Coach Ancich instilled in his players a set of values and ethics that would help prepare them for the world. Over a hundred of his players have become coaches around the country and he has helped over two hundred students win athletic scholarships that enabled them to attend some of the most prestigious universities in America.

In his 37 years as a dedicated football coach, Marijon Ancich has brought home three California Interscholastic Federation championships, and his record of over 300 wins makes him one of only two coaches to have reached that milestone in the history of California high school football. For those who know Coach Marijon Ancich, this award is long over due. But to say that this latest accolade is the culmination of all his hard work would be a disservice. For the people of St. Paul High School know there is more to the coach than the awards on his mantle. To them, he is a man who is active in the community, a man

devoted to his beautiful wife Jacquie, and father to seven wonderful children. He is one of their own: a man who truly exemplifies the very finest traditions and values of the American family and the American sportsman.

It is with deep respect for his many outstanding achievements and the tremendous contributions he has made to countless young people throughout his illustrious career that I commend him and thank him on the floor of the House of Representatives and further extend our warmest wishes to him and his fine family for every continued happiness and success.

#### INTERNATIONAL TERRORISM

#### HON. ROBERT WEXLER

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. WEXLER. Mr. Speaker, recently, the world's oldest democracy, the United States, and the world's largest democracy, India, jointly agreed to work together to fight a common enemy—international terrorism. The agreement between our nation and India is a recognition that terrorism is a worldwide threat that singles out those nations who have consistently followed the democratic path. It is also recognition that we face a common foe—Osama bin Laden.

The joint agreement to work together represents not only a combining of effort but represents as well as new area of cooperation between our two nations. This agreement builds on the strong relations existing between the United States and India.

Just last week here in Washington, the first tangible expression of the joint agreement became evident. Representatives from the two countries held their first meeting as part of the Joint Working Group on Terrorism (JWG) under the leadership of the Department of State and India's Ministry of External Affairs. Other organizations represented at the meeting included the United States Department of Justice, the Federal Bureau of Investigation, India's Home Ministry and its Intelligence Bureau.

According to the JWG, the first joint action is to apprehend and bring to trial the hijackers of Indian Airlines Flight 814 who used innocent civilians as bargaining chips to further their terrorist ends. But the working group has a larger agenda, eradicating terrorism and those who sponsor or finance it.

I rise today, Mr. Speaker to applaud our joint efforts with India. This is an initiative that is long overdue. If their efforts result in success, whether in the capture of the Indian Airlines hijackers, or in the reduction of terrorism itself, the citizenry of our two democracies, and the citizens of all the world's democracies, will be well served.

#### TRIBUTE TO JACK GIBSON

#### HON. MARION BERRY

OF ARKANSAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. BERRY. Mr. Speaker, I rise to pay tribute to a man who is a dear friend of mine,



Jack Gibson, on the occasion of his 80th birthday.

Jack Gibson has served the state of Arkansas and his country all of his life. After completing his secondary education in Louisiana, he became a naval aviator and flew in the carrier task force during World War II. After the war, he returned to the United States and finished college at Mississippi State University. He entered business with his father where they operated a farm, cotton gin, and an agricultural spraying business.

Through his years in Arkansas, Jack has been active in state, civic and community life and has always worked to represent agriculture, the greatest profession there ever was. He is a former director of Chicot County Soil Conservation District and served as the president of the Southeast Arkansas Soil Conservation District. He was also chairman and the original member of the Arkansas Soil and Water Conservation Commission. He served as president and member of the Agricultural Council of Arkansas and president of the Arkansas Conservation Districts. Jack also served as president and CEO of two community banks in Southeast Arkansas and has been a member of the Farm Bureau since 1948.

As State Senator from District 35 for 12 years, Jack held chairmanships on the Agriculture and Economic Development Committees, and the Legislative Audit. During his tenure in the Arkansas legislature, he was also a member of the Legislative Joint Budget, Legislative Council, and Revenue and Taxation Committees. He has been affiliated with the Farm Credit System for 39 years and served on both the PCA and FBL boards, as well as the Sixth District Advisory Board. Jack is currently the executive director of the Arkansas Livestock and Poultry Commission.

Jack Gibson resides in Boydel, Arkansas, the town where he was born. He has devoted his life to agriculture and Arkansas and the world is a better place because of his service. I am proud to call him my friend and I wish him a happy 80th birthday and many more years of happiness.

#### ELIMINATE THE TRICARE PRIME COPAY

#### HON. GEORGE R. NETHERCUTT, JR.

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. NETHERCUTT. Mr. Speaker, I hear from constituents on a daily basis who are concerned about the availability and affordability of military health care. On February 1, I introduced H.R. 3565 to eliminate the copayment requirement for Tricare Prime and to make military health care more affordable.

Retirees pay an annual enrollment fee for coverage and are also subject to copayment requirements. Active duty families do not pay an enrollment fee, but are also subject to copayments. I am concerned that these copays can dramatically increase overall health care costs, particularly for retirees on a fixed income or for younger enlisted personnel. At \$6 to \$12 a visit, these copays quickly erode the real progress Congress made last year approving a long overdue increase in military pay. Unless we reduce out-of-pocket costs for

military personnel, pay raises only help on the margin.

The legislation also addresses a question of fairness. The downsizing of military treatment facilities often makes it difficult for Tricare Prime enrollees to get appointments which would not require a copay. But if enrollees urgently need an appointment, and elect to go to a civilian provider, they face copayments, creating an inequity and a potentially pernicious disincentive to receiving timely care. My bill has a further policy justification as the Department of Defense has indicated that the Tricare Prime program is the most cost-effective Tricare option. Eliminating the copay creates an incentive for additional enrollment in Tricare, which ultimately saves taxpayer dollars.

The Department of Defense budget request for Fiscal Year 2001, which was released at the beginning of this week, generally supports my proposal. The DOD bill would eliminate copays for service members and dependents using civilian facilities, but doesn't address the equally large retired population. I believe we need to eliminate the copayment for all Tricare Prime enrollees and urge my colleagues to co-sponsor H.R. 3565.

#### HONORING HIGH POINT CENTRAL HIGH SCHOOL

#### HON. HOWARD COBLE

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. COBLE. Mr. Speaker, with the recent Super Bowl, another exciting football season has come to an end. Before we put this season to bed, however, I wish to take a moment to recognize a high school in the Sixth District of North Carolina that just concluded a perfect football season. The High Point Central High School Bison completed a 15-0 season by capturing the 1999 North Carolina 2-A Football Championship.

High Point Central defeated Southwest Onslow by a score of 30-7 in Chapel Hill, NC, on December 11, 1999, to win the State 2-A high school title. In fact, going into the championship game, both teams were undefeated. The Bison used a swarming defense and an opportunistic offense to overwhelm the previously-unbeaten Stallions. The Bison completed one of the most dominating seasons in recent high school football history. The team had not one but two running backs who rushed for more than 2,000 yards each. The Bison scored 641 points in capturing both conference and regional titles.

Head Coach and Athletic Director Gary Whitman, who had won two State titles while at Lexington High School, led High Point Central to its first State championship since 1979. "The State championship is obviously a great exclamation point for the season," Coach Whitman told the High Point Enterprise. "Our kids deserve a lot of the credit and the coaching staff has done a great job. The pressure has been on them all year long, and they've handled it well. I'm proud of them for that, and it can't be much better than it is right now."

Coach, you are so right. Winning the State championship is the ultimate prize and it took complete cooperation from a lot of dedicated people to reach the pinnacle. First, we have to

recognize the players who made it happen. They include Derrick Bryant, Darius Johnson, Nick Garrison, Steve Turner, Chuckie Reid, Rashad Stevenson, Jonathon Holloman, Stanley Butler, Wayne Traylor, Quincy Thomas, Jonathon Spencer, Quincy Smith, Wich Brenner, Calvin Humphrey, Matt Brooke, Brian Bourn, Montrey Gilchrist, Antonio Graves, Kevin Green, Brandon Hunt, Brandon Tucker, Bradley Watson, Kwan Walls, Sam Hairston, Kedrick Russell, Clint Sarvis, Twain Johnson, Rickey Haywood, Rod Zimmerman, Josh Mitchell, Travis Cobb, Atari Evans, Alan Byerly, Tyler Walls, Michael Waugh, Grant Allred, Rodney Pitts, Andre Matthews, Titus Johnson, Tron McNeil, Travis Johnson, Joe Atkins, Roy Bronson, James Leak, Daniel Bell, Matthew Waugh, Brandon Greeson, Jerome Garrett, Kyle Ingram, Cornelius Leach, Reco Graham, Tony Dixon, Devin Buchannon, Phillip Green, and Dane Brenner.

Head Coach Whitman was ably assisted by an outstanding team of coaches including Bill Anderson, Steve Edwards, Jim Grkman, Chuck Henderson, Steve Johnson, Wayne Jones, Jeff Thomas, and Troy Whitman. The Bison support group including Dr. Richard Keever, the team physician, Ronnie House, the trainer, Winfrey Bivens and Jane Johnson, who handled the videotaping, along with ball boys Bret Hammer, Stephen Johnson, and Ben Thomas.

So, as High Point Central continues to celebrate its first football championship in 20 years, we offer our congratulations to everyone associated with Bison football. Everyone from Principal Helen Lankford to the students, staff, and faculty at High Point Central High School can take pride in capturing the ultimate prize. I join with the family, friends, and fans of Bison football in congratulating High Point Central High School for winning the 1999 North Carolina 2-A Football Championship. The season was, in a word, perfect.

#### ST. CLAIR COUNTY BOARD MEMBER WADE BRUNSMAN

#### HON. JERRY F. COSTELLO

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. COSTELLO. Mr. Speaker, I rise today to ask my colleagues to join me in honoring a good friend, good husband, father, grandfather and a great public servant Mr. Wade Brunsmann.

Born in St. Louis and raised in Clinton County, Wade is the father of 4 children and 5 grandchildren. Wade, a Navy machinist, served as a chief of engine rooms aboard a minesweeper in World War II. He received his engineering degree from Case Western Reserve in Cleveland and opened a heating and refrigeration service in 1957.

Elected to the St. Clair County Board in 1952, Wade has served on many committees and subcommittees. He served as the Chairman of St. Clair Board's Environment Committee working on many issues including storm water management, land use, zoning, landfill and environmental issues for the benefit of all citizens in our region. He also served as a member of the St. Clair County Board's Finance Committee which oversees the disbursement of monies for the County's day-to-

day operations and its long range planning, as well as compiling the County's annual budget. Wade was also instrumental in assisting the County in guiding the development of MidAmerica airport and the St. Clair County extension of MetroLink. Wade also has acted as the County Board's Vice-Chairman since 1991. He served on the St. Clair County Planning Commission since it was formed in 1989.

In his tradition of fine public service, Wade was also named officeholder of the year in 1986 by the Belleville Democratic Committee. As a true public servant, he also finds the time to volunteer his services to senior citizens throughout the area. In 1973, as Chairman of the St. Clair County Board, I appointed Wade to the Advisory Board for the Programs and Services for Older Persons program sponsored by Southwestern Illinois Community College. In recognition of his efforts, the East-West Gateway Coordinating Council awarded Wade a lifetime achievement for outstanding public service in 1996.

Mr. Speaker, I ask my colleagues to join me in honoring the service of Mr. Wade Brunsman and wish he, his wife Barbara, his daughter Barbara Ann and the rest of his family, the very best in the future.

#### IN MEMORY OF RABBI SHOLOM KLOSS

#### HON. MICHAEL P. FORBES

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. FORBES. Mr. Speaker, I rise today to express my profound and sincere sadness on the recent death of Rabbi Sholom Klass of Brooklyn, NY. After a long illness, the Rabbi died on January 17, 1999 at age 83. Rabbi Klass was truly a giant in Jewish life and an educator to both Jew and non-Jew, alike, on the beauty of G-d's law. Rabbi Klass was an inspirational leader who stood up for morality in the modern world. The Rabbi was a premier teacher of Torah, a pioneer in Anglo-Jewish journalism, and a passionate advocate for the Jewish people.

Rabbi Klass was one of the most important influences for promoting Jewish traditions in our Nation's history. As one of the greatest disseminators of Jewish learning in modern times, the Rabbi taught a weekly class in Talmud for more than 50 years. In addition, he authored "Response of Modern Judaism" (3 volumes). His dedication to spreading Torah into all Jewish homes led many to return to their Jewish roots and to celebrate their heritage. Indeed, he gave all, even those of us who are not Jewish, insights and an appreciation for the richness of Judaism.

One of the Rabbi's greatest achievements was his creation of The Jewish Press. In 1960, to promulgate Judaic thought and opinion, he created The Jewish Press out of secular Brooklyn Daily. Beloved as the newspaper's publisher and columnist for 40 years, he educated and nurtured an understanding of Jewish concerns and turned the paper into the world's largest Anglo-Jewish weekly—with 500,000 copies distributed each week. Many readers, in New York and around the world, say they looked to the Rabbi's writings to guide them through daily life.

Since the paper's creation, Rabbi Klass conducted a regular question-and-answer column

on Jewish law. A renowned author and scholar, who was blessed with a photographic memory, he tackled the gamut of biblical and Talmudic law. I understand that, over 40 years, the Rabbi responded to more than 20,000 questions, on issues ranging from the use of electricity on the Sabbath to the Torah's view on organ transplants. In his scared writings, he found a solution for every modern contingency of the human condition.

I get a great pleasure learning from, and writing for, The Jewish Press. I always appreciated the kindness that Rabbi Klass showed me in allowing me to be part of his incredible newspaper. Rabbi Klass was a wonderful, influential and talented man who used his abilities for great public service.

Finally, in addition to his dedication to spreading an understanding of Torah, through his teachings and his newspaper, Rabbi Klass was a powerful advocate for the Jewish people and the world over. His support for the State of Israel and for Orthodox Judaism was instrumental in formulating national and international policies. He was a distinguished member of the Directorate of the Rabbinical Alliance. With the death of Rabbi Sholom Klass, the world has lost a moral leader of great magnitude.

I want to extend my heartfelt and deepest condolences to the family of Rabbi Klass—to his wife, Irene, to his two daughters, Naomi Mauer and Mindy Greenwald, and to his grandchildren and great grandchildren. May they be comforted among the mourners of Zion and Jerusalem.

#### PERSONAL EXPLANATION

#### HON. RUBEN HINOJOSA

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. HINOJOSA. Mr. Speaker, the following is a list of rollcall votes I recently missed and how I would have voted had I been present:

JANUARY 31, 2000

No. 2—Days of Remembrance: H. Con. Res. 244, Holocaust remembrance. Yea.

No. 3—Hillory J. Farias Date-Rape Prevention Act, Senate amendments to H.R. 2130. Yea.

FEBRUARY 1, 2000

No. 4—Child Abuse Prevention & Enforcement Act, Senate amendment to H.R. 764. Yea.

No. 5—Taiwan Security Enhancement Act, H.R. 1838. Yea.

No. 6—Motion to Instruct Conferees on H.R. 2990, Quality Care for the Uninsured Act. Yea.

FEBRUARY 2, 2000

No. 7—Workplace Goods Job Growth and Competitiveness Act, H.R. 2005. Nay.

FEBRUARY 8, 2000

No. 8—Abraham Lincoln Bicentennial Commission, Senate amendment to H.R. 1415. Yea.

No. 9—Poison Control Center Enhancement and Awareness, S. 632. Yea.

No. 10—Honoring the Former Speaker of the House, Carl B. Albert, H. Res. 418. Yea.

FEBRUARY 10, 2000

No. 11—Journal for Wednesday, 2/9/00. Yea.

No. 12—Rule (Marriage Tax Penalty Relief). Nay.

No. 13—Rangel substitute (Marriage Tax Penalty Relief). Yea.

No. 14—Hill of Indiana motion to recommit (Marriage Tax Penalty Relief). Aye.

No. 15—Marriage Tax Penalty Relief Act (final passage), H.R. 6. Nay.

FEBRUARY 14, 2000

No. 16—National Donor Day, H. Con. Res. 247. Yea.

No. 17—Child Abuse and Neglect, H. Con. Res. 76. Yea.

FEBRUARY 15, 2000

No. 18—H.R. 3557, Gold Medal for Cardinal O'Connor. Yea.

No. 19—H.R. 3642, Gold Medal to Charles M. Schulz. Yea.

No. 20—H.R. 3201, Carter G. Woodson Home National Historic Site Study Act. Yea.

No. 21—Approval of the Journal for Monday, February 14, 2000. Yea.

#### HONORING THE LIFE OF SHIRLEY RYALS

#### HON. JIM DAVIS

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. DAVIS of Florida. Mr. Speaker, no one I know loved Tampa more than Shirley Ryals and no one I know worked harder to make our community a better place. Her passing is a tremendous loss for all of us.

I will never forget Shirley's incredibly selfless devotion to countless causes; her courage; her grace; her sense of humor, including her willingness to laugh at herself; and her remarkable ability to relate to people. Shirley did not hesitate to stand up for what she believed in. She often prevailed and got things done because people knew that she respected and appreciated them and that she was always thinking about what was best for our community.

Shirley Ryals did not understand the meaning of the word cannot. Such a word didn't exist in her vocabulary. Her approach was simply that anything was possible if you work hard and dedicate yourself to accomplishing a goal. Her work to bring three Superbowls to Tampa is a testament to that, as is the endless list of other good works she did to better our community.

Through the Tampa Junior Women's Club, she established the Tampa Oral School for the Deaf, the first preschool program in Hillsborough County that allowed families to keep their children at home instead of sending them hundreds of miles away for an education. The program has helped thousands of children emerge from their sounds of silence and is now a part of the Hillsborough County Public School System.

Her achievements, activities and honors are almost too numerous to mention. She was named Tampa's 1995 Citizen of the Year. She served as a trustee for the University of Tampa and the Tampa Bay Performing Arts Center and as an executive committee member of the American Red Cross, Hillsborough Community College Foundation and Outback Bowl Foundation. She was also on the Florida State Fair Authority and on the boards of the Boys & Girls Clubs, Boy Scouts of America, H. Lee Moffitt Cancer Center Foundation and many other groups.

One of the amazing things to me is that despite all the demands on her time, Shirley never let any project or any task come before her family. She was a devoted wife to Lester, a wonderful mother to Karen and Les, and a doting grandmother to Caroline and Courtney. She also carved out time each week for a Sunday night dinner with all of the family, a tradition that is becoming more and more rare in our busy society.

In an editorial praising Shirley's life, The Tampa Tribune wrote,

Shirley Ryals should be an inspiration to us all. She worked hard and effectively for the public good. She never lost sight of the importance of family and friends. And she left an enduring mark on her community, which benefited immeasurably from her wonderful way of helping people work together. It is commonplace in editorials like this to observe that the subject "will be missed." Missed? Shirley Ryals, how are we going to get along without you?

Like so many others in our community, I'm going to miss my dear friend, Shirley. May she rest in peace.

#### PERSONAL EXPLANATION

##### HON. MARK GREEN

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. GREEN of Wisconsin. Mr. Speaker, on rolcall numbers 21 and 20, I was inadvertently detained. Had I been present, I would have voted "yes."

#### IN SUPPORT OF FREE TRADE OF SOFTWOOD LUMBER

##### HON. STENY H. HOYER

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. HOYER. Mr. Speaker, I am pleased to introduce this resolution with my colleague from Arizona, Mr. KOLBE, and a bi-partisan group of 30 other Members. This resolution supports affordable housing for all Americans and promotes free trade of softwood lumber between the United States and Canada.

This resolution expresses the Sense of the Congress that the 1996 U.S./Canada Softwood Lumber Agreement (SLA) should not be extended when it expires in 2001. The President should continue discussions with the Government of Canada to promote open and competitive trade between the United States and Canada of softwood lumber, and that all stakeholders should be included in discussions regarding trade of softwood lumber.

The Softwood Lumber Agreement of 1996 was intended to promote free trade; however, it appears to have had the opposite effect. More importantly, the expansion of this agreement is directly affecting consumers by increasing the cost of lumber used for homebuilding. For many Americans owning a home is a dream come true, but if lumber prices climb and homes are not affordable, for many Americans it will remain a dream unfulfilled.

Mr. Speaker, I urge support of this resolution that will help ensure affordable housing for all Americans.

#### TRIBUTE TO ETHNOBIOLOGICAL SCIENTISTS

##### HON. JOHN EDWARD PORTER

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. PORTER. Mr. Speaker, on November 2, 1999, it was my great pleasure to participate in a reception on Capitol Hill to launch the "International Conference on Ethnomedicine and Drug Discovery," a significant scientific and cultural celebration of the role of traditional medicine in the discovery and development of new drugs and phytomedicines. I commend conference participants for their ethnomedical and ethnobotanical research efforts described during the conference, which provide solutions to problems of global public health, as well as the rapidly increasing loss of biological and cultural diversity.

The rich history of drugs from nature was delivered by Dr. Gordon Cragg of the U.S. National Cancer Institute. A presentation by Dr. Brian Schuster from the Walter Reed Army Research Institute followed, describing many lead compounds to treat malaria, leishmaniasis and trypanosomiasis from plants found in West and Central Africa. The active compounds, from plants that healers in Nigeria and Cameroon use regularly, were discovered through the U.S. International Cooperative Biodiversity Group program for the treatment of parasitic diseases. A special colloquium, organized by Dr. Maurice Iwu, Director of the Pan-African NGO Bioresources Development and Conservation Programme, was devoted to the West African medicinal plant *Garcinia kola* Heckel, also known as "bitter cola," containing antiviral, antiinflammatory, antidiabetic, bronchodilator and antihepatotoxic properties, and found recently to have potential for treatment of the Ebola fever.

The conference opening ceremony, "The Festival of Living Culture," featured West African healers and musicians conducting traditional welcoming ceremonies with plants, music and dance, followed by a Native American healer who performed a traditional Cherokee ceremony. This dramatic opening demonstrated how the core elements of traditional medicine are inherently integrated with science, spirit, art, dance and ritual.

The conference, held in Silver Spring, MD from November 3–5, 1999, included several hundred world wide participants. It was organized by national and international research, training and teaching organizations including the Bioresources Development and Conservation Programme ([www.bioresources.org](http://www.bioresources.org)), the Alternative Medicine Foundation ([www.amfoundation.org](http://www.amfoundation.org)), American Herbal Products Association ([www.AHPA.org](http://www.AHPA.org)), Axxon Biopharma, Inc. ([www.axxonbiopharm.com](http://www.axxonbiopharm.com)), the Missouri Botanical Garden ([www.mobot.org](http://www.mobot.org)), the National Center for Natural Products Research at The University of Mississippi ([www.olemiss.edu](http://www.olemiss.edu)), Bastyr University ([www.bastyr.edu](http://www.bastyr.edu)) and the Healing Forest Conservancy ([www.shaman.con/Healing\\_Forest.html](http://www.shaman.con/Healing_Forest.html)).

#### THE COUNTY OF LOS ANGELES CELEBRATES ITS 150TH ANNI- VERSARY

##### HON. HENRY A. WAXMAN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. WAXMAN. Mr. Speaker, as the senior member of the Los Angeles County Congressional delegation, I am honored to pay tribute to the County of Los Angeles on its 150th anniversary.

On August 1, 1769, a Spanish expedition under the command of Gaspar de Portola came upon an Indian village called Yang-na along the banks of a river which Portola named El Rio de Nuestra Senora la Reina de los Angeles de Porciuncula, (the River of Our Lady the Queen of the Angels of Porciuncula), which was quickly shortened to Los Angeles. This was the site of present-day Los Angeles, but the Spanish did not return to Los Angeles until 1781, when a party of 44 colonists from Mexico was settled by Don Felipe de Neve, California's provincial governor, as part of Spain's effort to strengthen its control over its territories in the north. These first Angelinos fashioned a crude settlement to produce grain, just as the friars of San Gabriel Mission had done for a decade.

Americans first arrived in Los Angeles by way of nearby San Pedro, then an unimproved roadstead port. Beginning in 1805, U.S. vessels traded intermittently with the area's farmers and, in 1818, Joseph Chapman, a crew member, stayed long enough to help with construction of the town's first church. In 1826, the fur trapper Jedidiah Smith became the first white man to reach Los Angeles by traveling overland from the Missouri frontier, but he was followed by few others. It was not until the 1830s, with the arrival of whaling and seal hunting ships, that Americans became a regular presence in the provincial community.

Los Angeles had been affected little by the revolution that replaced Spanish rule with that of an independent Mexican government in 1821. Mexico's Congress declared Los Angeles the capital of California in 1835, but the provincial governor refused to move south from San Francisco, so the city's relative isolation and the local authority of its prosperous farmers and ranchers remained unthreatened. By the 1840's, Los Angeles had become the largest settlement in Southern California, attracting its first party of American pioneers, led by William Workman and John Rowland, in 1841.

The Mexican-American War of 1846 ushered in a new era for Los Angeles. The city was occupied in August by U.S. troops under Commodore Robert Field Stockton and Captain John C. Fremont, but the 50-man garrison left to hold the farm town was driven out by local residents a few months later. Stockton returned in January 1847, supported by land troops from New Mexico under General Stephen Watts Kearny, and retook the city in a battle with Mexican forces that had retreated there. They soon were joined by Fremont's California Battalion and, on January 13, Fremont signed the Treaty of Cahuenga at Los Angeles, which ceded California to the United States.

American influence grew steadily thereafter, with the first English-language school and the

first Protestant church arriving in 1850, the same year Los Angeles was officially incorporated and named the county seat. During the Gold Rush years in northern California, Los Angeles became known as the "Queen of the Cow Counties" for its role in supplying beef and other foodstuffs to hungry miners.

In 1876, seven years after the completion of the transcontinental railroad, Los Angeles was finally connected to the nation's rail system when the Union Pacific put in a line from San Francisco. The next year, local growers sent off their first carload of oranges, adding a new agricultural industry to the County's economy. Then, in 1885, the Santa Fe Railroad reached Los Angeles with a line that connected directly to eastern markets and touched off a fare war with the Union Pacific that would bring rates as low as one dollar for the trip west from St. Louis. Within a few years, more than 100,000 newcomers had arrived in the area, creating a real estate boom that drove land prices skyward.

Oil became a key ingredient in the Los Angeles economy in 1892, when Edward L. Doheny and Charles A. Canfield drilled the first well in a resident's front lawn. Soon there were 1,400 wells within the city and more in the surrounding area. By this time, however, Los Angeles was beginning to fear a shortage of water. Located in a semi-desert region, it required more than El Rio de Nuestra Senora la Reina de los Angeles, now called the Los Angeles River, to sustain its growing population and expanding industries. In 1904, William Mulholland, chief engineer of the Los Angeles water department, proposed bringing water by aqueduct across the Mojave Desert from the Sierra Nevada range, and by 1908 the project was underway. In just five years, Mulholland constructed an aqueduct more than 200 miles long, running through 142 tunnels, tapping the Owens River, and virtually opened the floodgates on a milestone in the engineering and environmental history of the West.

The early decades of the 20th century also saw the completion of Los Angeles harbor in 1914, just in time to profit from the shipping traffic working its way up the California coast from the newly completed Panama Canal. Los Angeles became the home of the American motion picture industry in these decades as well. Producers flocked there for the steady sunlight, which was vital to the outdoor filming techniques of the time, and found that Los Angeles could provide a variety of backdrops, ranging from desert wilderness to awesome snow-capped peaks. Beginning in 1911, they settled in a community that had been established by a pious land speculator during the boom years of the 1880's—a community that turned into the legendary Hollywood we know today.

The population of Los Angeles soared, doubling by the 1920's. The war years brought more manufacturing and industry and, with it, more people. Los Angeles today is a diverse County, ethnically and economically. It has become one of the United States' major urban centers. It is a leading manufacturing, commercial, transportation, financial, and international trade center. Aerospace production has flourished, and the entertainment industry has broadcasting as well as production centers in the area. Tourism is an anchor of the Los Angeles economy. There is an extensive system of freeways and major transcontinental

and regional railroad lines. Los Angeles International Airport is one of the busiest in the U.S., and the port of Los Angeles-Long Beach, on San Pedro Bay, handles more cargo than any other U.S. port on the Pacific Coast.

Today, instead of Los Angeles' riches coming from the surrounding hills of gold, our riches come from the great wealth of people, culture, and diversity. As the largest County in California, with an economy larger than all but eight countries in the world, we owe our prosperity to the men and women who have sacrificed and dedicated their lives to the social and economic strength of our County.

Spanish explorer Gaspar de Portola bestowed upon us the name, the City of Angels. Today, the County of Los Angeles will begin a year-long celebration of its 150th anniversary. During this historic celebration, I encourage the people of the County to make a personal covenant with each other to honor our history, respect our diversity, and challenge ourselves to ensure a prosperous future.

The Los Angeles County Board of Supervisors has proclaimed February 18, 19, and 20, 2000 as "Los Angeles County's 150th Birthday Days," beginning with special open houses sponsored by various County departments, opening the County's museums and gardens free to the public, a parade of Nations with hundreds of floats and marching bands, and a Festival of Nations with over 35 countries participating with native costumes, food, arts and crafts, and music.

Mr. Speaker, I ask my colleagues to join me in congratulating the County of Los Angeles on its 150th anniversary. Our golden history is reflected throughout the County and is a constant reminder of the wealth of opportunity that continues to grace the people of the County of Los Angeles.

#### TRIBUTE TO ROBERT E. STEPHENS

##### HON. DONALD M. PAYNE

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. PAYNE. Mr. Speaker, I would like to ask my colleagues here in the U.S. House of Representatives to join me in paying tribute to an outstanding public servant from my home state of New Jersey, Mr. Robert E. Stephens, the Director of the Division of Operations at New Jersey Department of Corrections.

Mr. Stephens began his career with the State of New Jersey in 1975 as the Superintendent of Newark House, a community-based service center. In 1982, he became Assistant Superintendent for the Mid-State Correctional Facility. In 1984, he advanced to the position of Superintendent of the Mid-State Correctional Facility, where he remained until 1986 when he became Administrator of Northern State Prison. In 1993 he was appointed Deputy Director of the Division of Operations, and in 1994, he became the Director of the Division of Operations.

During his tenure, Mr. Stephens has earned an excellent reputation as a professional of the highest integrity, competence and ability to bring people together. He is well respected for his outstanding leadership and for his many accomplishments over the year.

On February 18, 2000, friends, family and colleagues of Mr. Stephens will gather to

honor him for his many years of service. I know that my colleagues in Congress join me in offering our appreciation to Mr. Stephens for a job well done and our very best wishes for continued success.

#### CONGRATULATIONS FOR STEPHANIE JACKSON OF ASHLAND, KY

##### HON. KEN LUCAS

OF KENTUCKY

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. LUCAS of Kentucky. Mr. Speaker, it is my great pleasure to congratulate Stephanie Jackson of Ashland, KY, who is being recognized for outstanding service to her community. Ms. Jackson has been named one of Kentucky's top honorees in The 2000 Prudential Spirit of Community Awards program. This honor is annually bestowed upon the most inspiring student volunteers nationwide.

The Prudential Insurance Company of America, in partnership with the National Association of Secondary School Principals, instituted their Spirit of Community Awards in 1995. These awards applaud young people who so generously donate their time and effort to bettering their neighborhoods and towns. In 5 years, The Prudential Spirit of Community Awards has become the largest youth recognition program based solely on community service in the United States. I'm proud to say that Stephanie Jackson is one young lady who is certainly deserving of such recognition.

Ms. Jackson is at the age of 15, the founder of the Boyd County branch of the Kentucky Youth Council of Volunteerism and Service. Through this group, she has already implemented two service projects to better her community.

Stephanie Jackson is a positive example for young people across the nation, and I am proud to say, an indication of great things to come in Kentucky. It is with pride and gratitude that I congratulate her on being recognized for her dedication to community service.

#### TRIBUTE TO THE CHESTERTON HIGH SCHOOL DEBATE TEAM

##### HON. PETER J. VISCLOSKEY

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. VISCLOSKEY. Mr. Speaker, it gives me great pleasure to pay tribute to the outstanding achievements of an exceptional group of students from Chesterton High School, located in Indiana's First Congressional District. On Saturday, February 5, 2000, the Chesterton High School Debate Team won its 11th state debate title.

Chesterton entered four Policy debate teams, four Lincoln Douglas debaters and five Congressional debaters. All 17 debaters broke out of the preliminary rounds and competed in the elimination rounds. Additionally, Chesterton won all three championships—Policy, Lincoln Douglas, and Congress—for a complete sweep of the tournament. No school in the state had ever accomplished this feat. Joel Cavallo and Paul Babcock survived the field of 44 teams to win the State Policy Debate title. In Lincoln Douglas debate, Matt

Gregoline was named the top debater in a field of 66. John Jernigan took the Congressional debate title, outlasting 86 competitors.

In addition, I would like to recognize the other members of the State Debate Championship Team: Dave Blumenthal; Meredith Chase; Aaron Dartz; Eric Galambak; Katie Hurley; April Jenkins; Stephanie Kendall; Christian Nallenweg; Sherry Nelson; Dave Odefey; Mike Podguski; Owen Sutkowski; and Amber Zehner. The team's success is also due to the outstanding ability and leadership of its teachers and coaches. In particular, James Cavallo, Carol Biel and Kirsten Turnak should be commended for the devotion they have demonstrated as coaches. Additionally, Chesterton Principal Janice Bergeson and Dr. Kenneth Payne, Duneland Superintendent of Schools, should be recognized for their strong support of the debate program. The accomplishments of these outstanding individuals are a reflection of their hard work and dedication to scholarship. Their scholastic effort, determined preparation and rigorous approach to learning have made them the best in the state. They have also brought pride to themselves, their families, their school, and their community.

Mr. Speaker, I would like to once again extend my most heartfelt congratulations to the members of the Chesterton High School Debate Team for their commitment to excellence as well as to the faculty members who have instilled in their students the desire to succeed. I am proud to have been given this opportunity to recognize these future leaders, and I look forward to their future achievements as they continue to rise to the top!

CARTER G. WOODSON HOME NATIONAL HISTORIC SITE STUDY ACT OF 1999

SPEECH OF

**HON. MIKE MCINTYRE**

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, February 15, 2000*

Mr. MCINTYRE. Mr. Speaker, thank you for allowing me to be with you today.

As we gather here on this special occasion, we owe thanks for the opportunity to celebrate Black History Month, and most importantly, for the study of Black History, to Dr. Carter G. Woodson.

Born to parents who were former slaves, Dr. Woodson spent his childhood working in the Kentucky coal mines and enrolled in high school at the age of 20. He graduated within two years and later went on to earn a Ph.D. from Harvard.

Woodson, always one to act on his actions, decided to take on the challenge of ensuring the story of Black Americans was told in our nation's history. He established the Association for the Study of Negro Life and History in 1915, and later founded the widely respected *Journal of Negro History*. In 1926, he launched Negro History Week as an initiative to bring national attention to the contributions of black people throughout American history.

Understanding and appreciating the African-American experience not only enriches our national life, but it also reminds all Americans of their ethnic roots and the uniqueness of the great American experience: the nurturing of

mutual respect for different traditions and backgrounds.

Woodson choose the second week of February for Negro History Week because it marks the birthdays of two men who greatly impacted the American Black population, Frederick Douglass and Abraham Lincoln.

It was Douglass who said, "We are one, our cause is one, and we must help each other; if we are to succeed."

And it was Lincoln who said at that famous address at Gettysburg, "we are highly resolved that these dead shall not have died in vain—that this nation, under God, shall have a new birth of freedom—and that government of the people, by the people, for the people, shall not perish from the earth."

The theme of this year's Black History Month is "Heritage and Horizons: The African-American Legacy and the Challenges of the 21st Century."

Through the triumph of many obstacles and perseverance of the human spirit, African-Americans have and will continue to make valuable contributions to our everyday life. As we move forward in this new century, let's ensure that we honor those who have stood for equal justice and better human relations, and that we look to make the future brighter.

We can do this by remembering our heritage, recognizing our heroes, and reaching toward our future horizons.

FIRST, IT'S ABOUT REMEMBERING OUR HERITAGE

Each of us is here today because we want to build a heritage that makes us proud to be Americans. That heritage must ensure that we are united. As many of you so well know, unity has not always been the case. If we are ever to be united in the true sense of the word, we must ensure that all individuals, regardless of race, share the same rights and are granted equal protection under the law.

Our religious heritage requires us to love God and our neighbor as ourselves. This is the heritage that we want to provide for all!

As I mentioned earlier, Dr. Woodson chose February for Black History Month because of the birthdays of Douglass and Lincoln. However, February has much more than this to show for its significance in Black history heritage.

For example:

On February 1, 1960, four courageous young men—freshmen at North Carolina Agriculture and Technological College—sat down at a segregated Woolworth's lunch counter and refused to leave until they were served.

On February 12, 1909, the National Association for the Advancement of Colored People (NAACP) formed by a group of concerned black and white citizens in New York City.

On February 22, 1956, the black community of Montgomery, Alabama launched a bus boycott, which would last for more than a year, until the buses were desegregated.

On February 25, 1870, the first black U.S. Senator took his oath of office.

My very first job while in college was as a delivery boy for a black-owned business, Wesley's Florist, in Lumberton. Not only did I need that job, but also I found that being the only white employee required a special partnership between his family and me—a partnership that had pre-existed my employment because my father and the owner had worked together as young men for another florist!

When I was a president of the student body at Lumberton Senior High School, I worked in

partnership to help the first female be elected as president of the student body as my successor.

I have had the honor to coach black boys and girls on local youth sports teams and to work with children of all races as a volunteer in the schools for the last 18 years.

The first person I hired on my congressional staff was an African-American woman. Why? Because she was the most experienced case-worker on Capitol Hill that I knew, and she deserved it!

Each of these important actions and events reminds us of our heritage, and inspires us to continue moving forward.

SECOND, IT'S ABOUT RECOGNIZING OUR HEROES

Behind each action of Black heritage is a true American hero. These are heroes that inspire us, heroes that put others first, heroes that risked their lives so we would all be united!

Sidney Hook once said, "The hero finds a fork in the historical road, but he also helps to create it. He increases the odds of success for the alternative he chooses by virtue of the extraordinary qualities he brings to bear to realize it."

Those four freshmen at NC A&T—Ezell Blair, Jr., Franklin McCain, Joseph McNeill, and David Richmond—galvanized the conscience of America. Their extraordinary bravery set in motion a series of student sit-ins at more than fifty cities and nine states. Faced with physical violence, arrest, and taunting, thousands of white and black students set out to end segregation peacefully in movie theaters, restaurants, and public transportation. These were ordinary Americans that are heroes.

On the 100th anniversary of Abraham Lincoln's birthday, sixty prominent black and white citizens issued a call for a national conference in New York City to renew the struggle for civil and political liberty. Principal among those were W.E.B. Dubois, Ida Wells-Barnett, Henry Moscowitz, Mary White Ovington, Oswald Garrison Villard, and William English Walling. These were people who were committed to the abolition of forced segregation, promotion of equal education and civil rights under the protection of the law, and an end to race violence. Ordinary Americans that are heroes!

When jailed in Birmingham, Dr. Martin Luther King, Jr. composed a letter in the margins of a newspaper and continued writing on scraps of paper some of the most powerful words ever written. In responding to criticism from fellow clergymen, he eloquently described many injustices suffered by so many African Americans. Near the end of that letter, he noted that, "one day the South will recognize its real heroes." One of those heroes was a 72-year-old black woman who with quiet dignity refused to give up her seat on the bus in Birmingham, Alabama. This single brave act reverberated throughout our nation in a most powerful way. To paraphrase Rosa Parks, she said, "My feet are tired, but my soul is at rest." Ordinary Americans that are heroes.

The first African-American Senator, Hiram Rhodes Revels, is especially significant to us today. First, he committed his life to God and proclaiming the truth of the Christian Gospel. Second, he was born in Fayetteville, North Carolina. It is remarkable that his adult life spanned the Civil War, Reconstruction, and ended in 1901 during the Progressive Era. He

was a true pioneer of American political life. Ordinary Americans that are heroes.

Among the other African-American heroes that we should also remember are:

Lillian Fishburne—the first African-American woman to be promoted to the rank of Admiral in the U.S. Navy.

Dr. Meredith Charles Gourdine—a man who pioneered research and inventions so that energy can be converted to practical applications.

Roger Arliner Young—the first African-American woman to earn a doctorate degree in zoology from the University of Pennsylvania in 1940. A native of southern Virginia, she later taught at NC College for Negroes and Shaw University.

Josh Gibson—playing for the Pittsburgh Crawfords in the Negro Baseball League, Josh hit 85 home runs in one season and is the only player—black or white—ever to hit a fair ball over the triple deck stands and out of the old Yankee Stadium.

Little Rock Nine—I was pleased that they were recently awarded the Congressional Gold Medal for their efforts in breaking down the color barriers in our nation's school system, and I enjoyed meeting them in Washington this past year.

Wilma Rudolph—a woman who overcame scarlet fever, polio, and pneumonia to become the first person to win 3 Gold Medals in a single Olympiad. I support efforts to award her the Congressional Gold Medal.

These are ordinary Americans that are heroes.

#### THIRD, IT'S ABOUT REACHING TOWARD OUR HORIZONS

When we remember our heritage and recognize our heroes, we can reach toward our horizons. Our nation's great purpose will never be realized unless we work together to build a better America—an America with horizons that ensure quality education for all, an America with horizons that ensure accessible, affordable, and available health care, and an America with horizons that ensure our neighborhoods, businesses, and schools are safe from crime.

To get to those bright horizons, we must act in partnership. God has given the people of this nation a mission to prove to men and women throughout this world that people of different races and ethnic backgrounds can not only work together, but also can enrich and enable both ourselves and our common heritage.

If Dr. King were here today, he would be pleased with the progress that has been made. But he would also tell us to roll up our sleeves; the horizons have not been met. The cause is not yet finished. Work remains to be done.

In the Seventh Congressional District, we have the great opportunity to bring into partnership all the different peoples who live here: African Americans, Native Americans, Hispanics, Asian Americans, and whites. Together—and there are over 600,000 citizens in this district—we can make a real difference in America's horizon.

#### CONCLUSION

With a strong heritage, inspiring heroes, and an eye on the horizon, we can create better schools, better jobs, and better health care for everyone.

I challenge you to leave here today, not motivated by the fear of failure, but motivated by the destiny that guides you toward a brighter future for this country and its future.

Will you join me in remembering our heritage?

Will you join me in respecting our heroes?

Will you join me in reaching toward our horizons?

In doing so let's remember the last words of Dr. King's letter from the Birmingham jail:

Let us hope that the dark clouds of racial prejudice will soon pass away and the deep fog of misunderstanding will be lifted from our fear drenched communities, and in some not too distant tomorrow the radiant stars of love and brotherhood will shine over our great nation with all their scintillating beauty.

IN HONOR OF EDWARD FOOTE,  
PRESIDENT OF THE UNIVERSITY  
OF MIAMI

#### HON. PETER DEUTSCH

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. DEUTSCH. Mr. Speaker, I rise today to honor the career of Edward T. Foote II, President of the University of Miami in Coral Gables, Florida. As many of my colleagues are already aware, President Tad Foote recently announced his resignation as the fourth president of the University effective June 1, 2001. Though his impending departure is a great loss for the University and its surrounding community, I would like to congratulate Tad and thank him for twenty years of hard work and dedication to improving the University of Miami.

Over the last two decades, President Foote has been instrumental in overseeing the University's rise to prominence as an elite institution of higher learning in the United States. The statistics are startling: funding for research at the University has reached a total of approximately \$176 million. In addition, the University received a startling number of applications for this year's freshman class—over 13,300 applications were received for an incoming class of 1,800. Finally, the University has experienced a banner year in its fundraising efforts, collecting a total of just under \$86 million. These figures, all school records, will ensure that the University is prepared to take on the challenges facing higher education in the United States as we enter the new millennium.

There can be no doubt that these impressive statistics are directly related to Tad Foote's stewardship of the University of Miami throughout the past twenty years. He has truly transformed the University, instilling a sense of pride and confidence in the quality of education that the school provides. Though his term as president will expire in 2001, President Foote has agreed to remain affiliated with the University until 2003 as Chancellor, a position that allows him to assist in the transition process. This decision to further his affiliation with the University is an action that clearly demonstrates President Foote's extraordinary dedication to the students and faculty of the University of Miami.

Mr. Speaker, though the South Florida community will truly miss the leadership that Tad Foote has provided as President of the University of Miami over the course of the past twenty years, I am confident that he will re-

main a prominent figure in the community as he begins to enter a new phase in his life. We all owe him a tremendous debt of gratitude, and I would like to thank him for all his efforts on behalf of the entire South Florida community.

#### A TRIBUTE IN HONOR OF MR. MARV VALENTINE

#### HON. JAMES A. BARCIA

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. BARCIA. Mr. Speaker, I am proud to honor one of my state's greatest advocates of integrity and moral character, Mr. Marv Valentine. Marv is a good friend, a community hero and an extraordinary public servant who has devoted his life to building the character of tens of thousands of Boy Scouts in Michigan. Marv is retiring this year after more than 30 years as the revered Camp Director of the Michigan Lake Huron Area Council's Boy Scout Camp, better known as Camp Rotary. I am sure that Congressman CAMP will echo my sentiments when I say that Marv has truly been an inspiration and a role model for Boy Scouts everywhere.

When Marv arrived at Camp Rotary in 1968, he was greeted with three dilapidated structures and a lackluster outreach program. Barely 100 Boy Scouts attended the Camp that summer. In the years that followed, the buildings were replaced, the number of children attending increased and additional structures were created. Because of Marv's perseverance and leadership, Camp Rotary, not only grew, but thrived.

What is truly astonishing, today, is the number of Boy Scouts who attend Camp Rotary every year—over 10,000. In Thirty years, Marv has led more than 100,000 Boy Scouts and Eagle Scouts to that high plateau of character where leadership, honor and integrity are words to live by. So many of these young adults have grown into our community leaders and upstanding citizens. Those who attended Camp Rotary, like Mr. Frank Bartlett and Mr. Greg Flood, cite Marv's guidance as an essential influence in their life, and as a leader who they will always look up to, and always follow with trust and gratitude.

#### A TRIBUTE IN HONOR OF MR. MARV VALENTINE

#### HON. DAVE CAMP

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. CAMP. Mr. Speaker, today, Camp Rotary is a testament to Marv's talents. The 1,100-acre youth camp boasts more than 20 buildings, including a nature lodge with one-way glass for viewing animals, a newly renovated dining hall, adequate staff cabins, a chapel, and handicap accessible showers. Marv designed character-building courses, like the two 10-station low runs, a 45-foot elevated path, and a 40-foot rappelling tower.

On February 19th, Marv Valentine will receive the Kentucky Colonels Award, a high honor reserved by the state for ambassadors

of good will and fellowship. It is truly well-deserved. Another honor that I might offer Marv, is the knowledge that he will forever be in the hearts and minds of thousands of boys, who will carry his guidance and wisdom like a badge of honor throughout their lifetime.

Mr. Speaker, I am sure my colleague Congressman JIM BARCIA joins me in wishing him much happiness in his retirement with his wonderful wife Justine, who has worked side by side with Marv at Camp Rotary for so many years, and with his son and three granddaughters. I am sure that, even in retirement, Marv's selfless community service and civic commitment will continue unabated, as will his shining example of moral integrity and honor.

#### TRIBUTE TO ROBERT S. JOE

#### HON. RON PACKARD

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. PACKARD. Mr. Speaker, I would like to recognize the distinguished career of Robert S. Joe, the Deputy District Engineer for Programs and Project Management for the Los Angeles District of the U.S. Army Corps of Engineers. During Mr. Joe's 27 years of service with the Corps, he has been responsible for the total District civil works and military programs and all aspects of project management associated with water and coastal resources projects, issues critical to California and the nation at large.

In 1985, Mr. Joe received the Department of the Army Meritorious Civilian Award for his exceptional service. He has guest lectured and presented papers on public involvement, conflict resolution, public administration and environmental analysis over the years at several universities and seminars. He has been a tremendous asset to everyone in southern California, as well as the entire southwestern United States. His efforts on a wide variety of complex and vitally important Corps projects will benefit our nation for many years to come.

Mr. Speaker, I would like to take this opportunity to thank Mr. Joe for all of his efforts on behalf of California and the U.S. Army Corps of Engineers and wish him well in his retirement.

#### SALUTE TO THE GREAT EXPLORER MATTHEW HENSON

#### HON. ALCEE L. HASTINGS

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. HASTINGS of Florida. Mr. Speaker, I rise today to pay special tribute to the life and career of an African-American who can be considered one of the great arctic explorers, Matthew Henson. Mr. Henson was the first man to step foot on the North Pole. While history has credited Commander Robert Peary with this extraordinary accomplishment, it was in fact this humble, uncelebrated man who actually made the first triumphant step.

Matthew Henson is a tremendous motivation to us all. He ran away from home at the age of eleven and thirty-two years later on April 6, 1909, through many trials and tribulations, found himself at the top of the world.

Matthew Henson's achievements have been overlooked for far too long. He deserves our recognition and admiration for his amazing accomplishments. He warrants our credit for helping to introduce us to this important place.

He has been described by people who knew him well as a "great spirit" and a great man. Those words merely touch the surface, for his spirit and drive to do better is truly immeasurable, as are his remarkable achievements in the area of exploration. I am humbled to salute this great African-American, this great man.

#### STATEMENT REGARDING ORIGINAL COSPONSORS OF H.R. 3615

#### HON. BOB GOODLATTE

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. GOODLATTE. Mr. Speaker, I rise today to state that Congressman JERRY MORAN of Kansas was meant to be listed as an original cosponsor of important legislation, H.R. 3615, The Rural Local Broadcast Signal Act, which I introduced on February 10. I have added him as a cosponsor today.

#### DR. LEONEL VELA IMPROVES HEALTH CARE IN TEXAS

#### HON. LARRY COMBEST

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. COMBEST. Mr. Speaker, I rise today to recognize Dr. Leonel Vela, an individual who has contributed tremendously to the improvement of public health and wellness throughout Texas. Dr. Vela has served in many capacities at the Texas Tech University Health Sciences Center in Lubbock and has significantly advanced health education and research. On March 1, he will complete his work at Texas Tech and begin working with the University of Texas Health Science Center in Harlingen. Dr. Vela will be greatly missed, but his investments at Texas Tech and throughout the state will continue for years to come.

Dr. Vela has dedicated his career to public health in order to improve the lives of individuals who do not have access to proper care. He grew up in Texas; his parents were migrant farm workers. Dr. Vela earned a bachelor's degree in microbiology and a bachelor's degree in psychology from Stanford University. At the Baylor College of Medicine, he earned his doctorate of medicine and later received his master's in public health from Harvard University. Dr. Vela is married to Alicia and has four children.

Through his accomplishments and research, Dr. Vela has proven to be an expert in many areas such as diabetes prevention and treatment, migrant health and wellness, border health care, telemedicine, and women's health issues. He has written a variety of medical publications and made presentations throughout the state on various health topics. In addition, Dr. Vela has actively led in significant public health activities and initiatives. He directed the public health response to the Ebola Reston outbreak in Texas, co-founded the Rio

Grande Valley Diabetes Task Force, developed Community Oriented Primary Care (COPC) in South Texas, and enacted the response to the Dengue Fever outbreak in South Texas. Dr. Vela also supervised the first regional birth defects registry program in Texas, founded the telemedicine mobile unit project to take health care services to rural communities in South Texas, and spearheaded the establishment of the "Women's Center" and the "Diabetes Center of Excellence" at South Texas Hospital.

Dr. Vela has been recognized for his achievements through various awards, fellowships, and appointments. He was one of only three individuals presented with the prestigious Plate of Bounty Award in 1999 by the United States Department of Health and Human Services for his work in migrant health care. Dr. Vela was named the Selected National Institutes of Mental Health/APA Minority Fellow in 1989, and in 1986, he earned the Kellogg Fellowship in Health Policy and Management from Harvard University. Some of Dr. Vela's state and national appointments include the Texas Medical Association, the Governor's Border Working Group Health Subcommittee, the South Texas Health Education Committee, the National Advisory Council on Migrant Health, the TeleHealth Steering Committee for the Telecommunications Infrastructure Fund Board, and the Good Neighbors National Environmental Board established by Congress.

Dr. Vela has displayed dedication to improving public health throughout Texas and has advanced the Texas Tech University Health Sciences Center. I would like to thank him for his commitment to providing access to health care for thousands of individuals, and I extend my best wishes to him in all of his future endeavors.

#### MODEL UNITED NATIONS

#### HON. PORTER J. GOSS

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. GOSS. Mr. Speaker, each year approximately 300 students in my congressional district participate in the Model United Nations program. Acting as delegates from one of the United Nations member countries, these young people are afforded the opportunity to learn about that country, its culture and issues important to the nation; hone their research, debating and parliamentary skills; and interact with their peers on topics of international significance. This opens a new world to many of the students; in fact, some of them are inspired to pursue a course of study in international relations as a direct result of their work in the Model UN.

Among the teams from Southwest Florida is one from Port Charlotte High School which has competed at various forums, including Harvard University, and have amassed many awards, both as a team and individually. Following them to Harvard this week for a collegiate Model UN is a team representing Edison Community College. This is the third year that they have been invited to participate with baccalaureate schools.

We wish them luck and salute all of the young people who are devoting time to learning more about international issues.



# NETWORKING AND INFORMATION TECHNOLOGY RESEARCH AND DEVELOPMENT ACT

SPEECH OF

**HON. TOM BLILEY**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, February 15, 2000*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 2086) to authorize funding for networking and information technology research and development for fiscal years 2000 through 2004, and for other purposes:

Mr. BLILEY. Mr. Chairman, I rise in support of the Morella amendment to authorize networking and information technology research and development funding for the National Institutes of Health.

As Chairman of the Committee on Commerce, the authorizing Committee for biomedical research, it is my great pleasure to join with Mrs. MORELLA to ensure that NIH receive the authorizing authority it needs to push the frontiers of research with powerful new tools. We were happy to work with the gentlelady from Maryland (Mrs. MORELLA) and her capable staff in drafting this amendment, and ask that my colleagues join with me in supporting its adoption.

Thanks to the Republican-controlled Congress, funding for biomedical research through NIH has expanded from \$11.3 billion in FY 1995 to \$17.8 billion in FY 2000. The Morella-Bliley amendment would authorize future funding for NIH high-performance computing applications to examine issues as diverse as new strategies to provide health care access to underserved people through telemedicine, computer modeling of biological processes to substitute for human embryonic stem cells, and the implications of collaborative biomedical research via the Next Generation Internet.

Again, my thanks to the gentlelady from Maryland (Mrs. MORELLA) for her assistance in accomplishing this initiative. Mr. Speaker, I also submit for the RECORD a letter that I received from the National Institutes of Health requesting our assistance with this authorization.

Mr. Chairman, I urge my colleagues to support this amendment.

NATIONAL INSTITUTES OF HEALTH,  
Bethesda, MD, February 11, 2000.

Hon. TOM BLILEY,

*Chairman, Committee on Commerce, House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: I am writing to request your assistance on behalf of the National Institutes of Health (NIH) on a matter of importance to our information technology activities. As you may know, H.R. 2086, the Networking and Information Technology and Research and Development Act of 1999, is pending in the House of Representatives. The inclusion of NIH in certain provisions of the legislation would help advance biomedical research.

The primary purpose of the bill is to authorize funding for networking and information technology (IT) research and development for fiscal years 2000 through 2004 for the following agencies: National Science Foundation, the National Aeronautics and Space Administration, the Department of Energy, the National Institute of Standards and Technology, the National Oceanic and Atmospheric Administration, and the Envi-

ronmental Protection Agency. The NIH should be authorized to participate in programs outlined in the bill because, like the agencies listed above, we share the commitment to, and investment for, both the Networking and Information Technology Research and Development (NITRD) and Next Generation Internet (NGI) initiatives. In fact, in fiscal year (FY) 1999, NIH funding for information technology and high performance computing and communications activities was \$110,535,000. We estimate that we will spend approximately \$182,782,000 in FY 2000 and \$217,127,000 in FY 2001 for related activities.

With regard to H.R. 2086, Section 4 of the legislation authorizes only the agencies mentioned above to participate in the NITRD grant program for long-term basic research on networking and information technology. Priority is given to research that helps address issues related to high end computing and software and network stability, fragility, reliability, security (including privacy), and scalability. It is important to note that the biomedical community is increasingly using the power of computing to manage and analyze data and to model biological processes. Recognizing that biomedical researchers need to make optimal use of IT, NIH supports (1) basic research and development in the application of high performance computing to biomedical research, (2) basic research, education, and human resources in bio-informatics and computational science to address research needs of biomedicine, (3) research in, and application of high-speed networking infrastructures such as the NGI for health care, health and science education, medical research and telemedicine through the High Performance Computing and Communications (HPCC) Initiative. Enclosed are the funding levels for NIH in this area.

Section 5 of the legislation reauthorizes funding for agencies in support of the NGI initiative. Though excluded in this reauthorization funding, the NIH has made a serious commitment to furthering telemedicine by sponsoring dozens of projects around the country, in a variety of rural and urban settings. NIH has funded studies about privacy and confidentiality issues, how telemedicine projects should be evaluated, and what medical uses might be made of the NGI. In fact, over the next three years, the NIH is funding test-bed projects to study the use of NGI capabilities by the health community.

In summary, because of the commitment and investment shared by NIH in both the ITRD and NGI initiatives, we deem it appropriate that the legislation allow other agencies, such as NIH, to participate in the NITRD program and to specifically reauthorize NIH for the NGI initiative.

Thank you in advance for any assistance you can give us on the matter. I can be reached on (301) 496-3471, should you or your staff have questions or need additional information.

Sincerely,

MARC SMOLONSKY,  
Associate Director for  
Legislative Policy and Analysis.

## PRESENTING CONGRESSIONAL GOLD MEDAL TO JOHN CARDINAL O'CONNOR

SPEECH OF

**HON. HELEN CHENOWETH-HAGE**

OF IDAHO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, February 15, 2000*

Mrs. CHENOWETH-HAGE. Mr. Speaker, today I rise to support the passage of H.R.

3557 to bestow a Congressional Gold Medal to John Cardinal O'Connor. With the Cardinal's retirement arriving in the near future, it is time for us to publicly thank him for his important contributions to American public life.

Mr. Speaker, as I am sure you are aware, Cardinal O'Connor is arguably one of the most influential American Catholic prelates in the second half of this century. He is a Priest, a Bishop, and Cardinal of the Catholic Church. But he is also more than that. He is a retired Admiral in the United States Navy, a statesman, an accomplished academic, and a leader in the pro-life movement.

From his boyhood in Philadelphia to his present-day residence in New York City, Cardinal O'Connor has served the poor and the sick. Throughout his career, he has worked with local charities to provide needed assistance for the poor. Additionally, he was critical in extending health care for AIDS patients in the early days of the AIDS crisis. To this day, the Archdiocese of New York is still the largest health care provider for AIDS patients in New York City.

However, fewer people are aware that Cardinal O'Connor is a veteran. For twenty-seven years, Cardinal O'Connor served his country honorably as a Chaplain in the United States Navy. He later was ordained a Bishop by Pope John Paul II so he could serve as the Bishop for the Military Archdiocese. After serving in this position for four years, he became Bishop of Scranton, Pennsylvania and was then evaluated to his Cardinal See in New York City 1985.

Furthermore, Cardinal O'Connor provided one of the most important voices in America for the unborn. His commitment to the unborn is a well-known and important aspect of his pastorate as the Cardinal in New York City. He has been an effective advocate for the unborn in both a pastoral and legislative capacity. Additionally, he headed the Secretariat for Pro-Life Activities for the National Conference of Catholic Bishops. He is completely committed to ending the horror of legalized abortion on demand and will be remembered for that.

Many times, people on the side of keeping abortion legal claim that the pro-life movement does little to support pregnant women. Cardinal O'Connor's example refutes this. On January 23, 2000, he re-stated publicly promised.

On the 15th of October in 1984, I announced from this pulpit that any woman, of any religion, of any color, of any race, of anywhere could come here to New York and we would do everything that we could if she were unable to meet her needs herself to provide free hospitalization, free medical care, free legal care, whatever she needed so that her baby could be born.

Mr. Speaker, we should take this opportunity to commend and impart our thanks to Cardinal O'Connor by bestowing this Congressional Gold Medal upon him.

INTRODUCTION OF H.R. 3673  
UNITED STATES-PANAMA PART-  
NERSHIP ACT OF 2000

**HON. BENJAMIN A. GILMAN**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, February 16, 2000*

Mr. GILMAN. Mr. Speaker, I have today introduced H.R. 3673, the "United States-Panama Partnership Act of 2000."

The purpose of this legislation is to give our President authorities that he can use to seek an agreement with Panama to permit the United States to maintain a presence there sufficient to carry out counternarcotics and related missions.

This legislation is virtually identical to a bill I introduced in 1998, H.R. 4858 (105th Congress). The original cosponsors of H.R. 4858 included DENNIS HASTERT, now Speaker of the House of Representatives; CHARLIE RANGEL, Ranking Democratic Member of the Committee on Ways and Means; CHRIS COX, Chairman of the House Republican Policy Committee; BOB MENENDEZ, now Vice Chairman of the Democratic Caucus; DAVID DREIER, now Chairman of the Committee on Rules; FLOYD SPENCE, Chairman of the Committee on National Security; HENRY HYDE, Chairman of the Committee on the Judiciary; DAN BURTON, Chairman of the Committee on Government Reform and Oversight; and BILL MCCOLLUM, Chairman of the Subcommittee on Crime of the Committee on the Judiciary.

I am introducing H.R. 3673 because Panama and the United States today stand at a crossroads in the special relationship between our two peoples that dates back nearly 100 years. As the new century dawns, our two nations must decide whether to end that relationship, or renew and reinvigorate it for the 21st century. We must decide, in other words, whether our nations should continue to drift apart, or draw closer together.

In the case of Canada and Mexico—the other two countries whose historical relationship with the United States most closely parallels Panama—there has been a collective decision to draw our nations closer together. This decision, embodied in the North American Free Trade Agreement (NAFTA), was grounded in a recognition that, in today's world, our mutual interests are best served by increased cooperation and integration.

The legislation I am introducing today offers Panama the opportunity to join Canada and Mexico in forging a new, more mature, mutually beneficial relationship with the United States. In exchange, the legislation asks Panama to remain our partner in the war on drugs by agreeing to host a U.S. presence, alone or in conjunction with other friendly countries, sufficient to carry out counternarcotics and related missions.

In accordance with the Panama Canal Treaties of 1977, the United States terminated its military presence in Panama at the end of

1999, and Panama assumed full control of the Panama Canal and all former U.S. military installations.

A 1977 protocol to the Treaties provides that the United States and Panama may agree to a U.S. presence in Panama after 1999. For three years, U.S. and Panamanian negotiators sought to reach just such an agreement. On September 24, 1998, however, it was announced that these negotiations had failed and that the U.S. military would withdraw from Panama as scheduled.

This was a regrettable turn of events for both of our countries. The United States and Panama both benefited in many ways from the U.S. presence in Panama. For the United States, that presence provided a forward platform from which to combat narcotrafficking and interdict the flow of drugs, which threatens all countries in this hemisphere. These benefits to the United States cannot be duplicated at the so-called "forward operating locations" that the Administration is seeking to set up in several countries in Latin America and the Caribbean.

For Panama, the U.S. presence added an estimated \$300 million per year to the local economy, fostered economic growth by contributing to a stable investment climate, and helped deter narcoterrorism from spilling over into Panama.

In retrospect, the Clinton Administration acted precipitously in 1995 when it rejected Panama's offer to negotiate an extension of our traditional presence in exchange for a package of benefits to be mutually agreed upon. In the wake of that decision, the effort to establish a Multinational Counternarcotics Center failed to gain broad support across Panama's political spectrum.

My legislation returns to, and builds upon, the concept proposed by Panama in 1995 of permitting a U.S. presence in Panama beyond 1999 in exchange for a package of benefits. The legislation also accepts the idea first proposed by Panama of permitting counternarcotics operations from Panama to take under multinational auspices.

The legislation includes four specific provisions of benefit to Panama.

First, and most importantly, the bill offers to bring Panama into the first rank of U.S. trade partners by giving Panama the same preferential access to the U.S. market that Canada and Mexico currently enjoy. The economic value of this benefit for Panama is difficult to quantify today, but over time it should lead to significantly increased investment and employment there, which would directly benefit all Panamanians.

Second, it offers a scholarship program for deserving Panamanian students to study in the United States.

Third, it offers assistance in preparing for the construction of a new bridge across the Panama Canal.

Fourth, it offers assistance in preparing for the construction of a new sewage treatment plant for Panama City.

Taken together, these specific provisions give substance to the larger promise of this legislation, which is to renew and reinvigorate the special relationship between our two peoples as we enter the 21st century, provided the people of Panama decide they want to remain our partner.

Under Article I, section 7 of the U.S. Constitution, this bill can only originate in the House of Representatives. The list of original cosponsors of the version of this bill that I introduced in 1998, H.R. 4858, makes clear that, if brought to a vote on the House floor, this legislation would pass the House of Representatives. I am confident that the Senate would join the House in approving this measure, provided that the people of Panama indicate that they too wish to strengthen relations between our two countries along the lines proposed in the bill.

It is my sincere hope that Panama will accept this invitation to reinvigorate the special relationship between our two peoples. I recognize, however, that the right to make this choice rests with the people of Panama, and naturally our nation will respect their decision.

SUMMARY OF UNITED STATES-PANAMA  
PARTNERSHIP ACT OF 2000

INTRODUCED FEBRUARY 16, 2000

Offers trade and other benefits to Panama if the President certifies to Congress that the United States and Panama have reached an agreement permitting the United States to maintain a presence at four installations in Panama (Howard Air Force Base, Fort Kobbe, Rodman Naval Station, and Fort Sherman), alone or in conjunction with other friendly countries, sufficient to carry out necessary counternarcotics, search and rescue, logistical, training, and related missions for a period of not less than 15 years.

The benefits that would be made available to Panama include:

1. NAFTA-equivalent treatment under U.S. trade laws for exports from Panama.
2. Assistance from the U.S. Trade and Development Agency for design, planning, and training in connection with construction of a new bridge across the Panama Canal.
3. Assistance from the U.S. Trade and Development Agency for design, planning, and training in connection with construction of a new sewage treatment plant for Panama City.
4. \$2 million per year in scholarships for deserving students from Panama to study in the United States.

The NAFTA-equivalent treatment for exports from Panama would be made available unilaterally by the United States during a three-year transition period. Prior to the conclusion of the transition period, the United States and Panama would negotiate and enter into an agreement providing either for Panama's accession to NAFTA, or for the establishment of a bilateral free trade arrangement comparable to NAFTA. Free trade benefits under this agreement would be guaranteed for a period at least as long as the period during which the U.S. is permitted to maintain a military presence in Panama.

## SENATE COMMITTEE MEETINGS

Title IV of Senate Resolution 4, agreed to by the Senate on February 4, 1977, calls for establishment of a system for a computerized schedule of all meetings and hearings of Senate committees, subcommittees, joint committees, and committees of conference. This title requires all such committees to notify the Office of the Senate Daily Digest—designated by the Rules committee—of the time, place, and purpose of the meetings, when scheduled, and any cancellations or changes in the meetings as they occur.

As an additional procedure along with the computerization of this information, the Office of the Senate Daily Digest will prepare this information for printing in the Extensions of Remarks section of the CONGRESSIONAL RECORD on Monday and Wednesday of each week.

Meetings scheduled for Thursday, February 17, 2000 may be found in the Daily Digest of today's RECORD.

## MEETINGS SCHEDULED

## FEBRUARY 22

- 9:30 a.m.  
Appropriations  
Legislative Branch Subcommittee  
To hold hearings on proposed budget estimates for fiscal year 2001 for the Capitol Police Board, Library of Congress, Government Printing Office, Congressional Research Service, and the Joint Committee on Taxation.  
SD-116
- 10 a.m.  
Foreign Relations  
Near Eastern and South Asian Affairs Subcommittee  
To hold hearings to examine the international trafficking in women and children.  
SD-419
- United States Senate Caucus on International Narcotics Control  
Finance  
International Trade Subcommittee  
To hold joint hearings to examine U.S. assistance options for the Andes.  
SD-215
- 2 p.m.  
Intelligence  
To hold closed hearings on pending intelligence matters.  
SH-219
- Foreign Relations  
East Asian and Pacific Affairs Subcommittee  
To hold hearings on East Asia in 2000, focusing on problems and prospects in the year of the dragon.  
SD-419
- Judiciary  
To hold hearings on pending judicial nominations.  
SD-226
- 2:30 p.m.  
Energy and Natural Resources  
Forests and Public Land Management Subcommittee  
To hold oversight hearings on the Administration's effort to review approximately 40 million acres of national forest lands for increased protection.  
SD-366

## FEBRUARY 23

- 9:30 a.m.  
Indian Affairs  
To hold oversight hearings on the President's proposed budget request for fiscal year 2001 for Indian programs.  
SR-485
- 10 a.m.  
Commerce, Science, and Transportation  
Surface Transportation and Merchant Marine Subcommittee  
To hold oversight hearings on activities of the National Railroad Passenger Corporation (AMTRAK).  
SR-253
- Energy and Natural Resources  
Business meeting to consider pending calendar business.  
SD-366
- Judiciary  
To hold hearings on the proposed Unborn Victims of Violence Act.  
SD-226
- 10:30 a.m.  
Environment and Public Works  
To hold hearings on proposed legislation authorizing funds for fiscal year 2001 for the Environmental Protection Agency.  
SD-406
- 2 p.m.  
Intelligence  
To hold closed hearings on pending intelligence matters.  
SH-219

- 2:30 p.m.  
Energy and Natural Resources  
Forests and Public Land Management Subcommittee  
To hold oversight hearings on the White River National Forest Plan.  
SD-366

## FEBRUARY 24

- 9 a.m.  
Small Business  
To hold hearings on the President's proposed budget request for fiscal year 2001 for the Small Business Administration.  
SR-428A
- 9:30 a.m.  
Energy and Natural Resources  
To hold hearings on the nomination of Thomas A. Fry, III, of Texas, to be Director of the Bureau of Land Management, Department of the Interior.  
SD-366
- Governmental Affairs  
Investigations Subcommittee  
To hold hearings to examine the day trading industry and its practices.  
SD-342
- 10 a.m.  
Environment and Public Works  
Transportation and Infrastructure Subcommittee  
To hold hearings on proposed legislation authorizing funds for fiscal year 2001 for the Army Corps of Engineers.  
SD-406
- Appropriations  
Commerce, Justice, State, and the Judiciary Subcommittee  
To hold hearings on proposed budget estimates for fiscal year 2001 for the the Department of Commerce.  
SD-138
- 2 p.m.  
Intelligence  
To hold closed hearings on pending intelligence matters.  
SH-219

## 2:30 p.m.

- Energy and Natural Resources  
Forests and Public Land Management Subcommittee  
To hold hearings on S. 1722, to amend the Mineral Leasing Act to increase the maximum acreage of Federal leases for sodium that may be held by an entity in any 1 State; H.R. 3063, to amend the Mineral Leasing Act to increase the maximum acreage of Federal leases for sodium that may be held by an entity in any one State; and S. 1950, to amend the Mineral Leasing Act of 1920 to ensure the orderly development of coal, coalbed methane, natural gas, and oil in the Powder River Basin, Wyoming and Montana.  
SD-366

## FEBRUARY 25

- 9:30 a.m.  
Governmental Affairs  
Investigations Subcommittee  
To continue hearings to examine the day trading industry and its practices.  
SD-342

## FEBRUARY 29

- 9:30 a.m.  
Energy and Natural Resources  
National Parks, Historic Preservation, and Recreation Subcommittee  
To hold hearings on the President's proposed budget estimate for fiscal year 2001 for the operation of the National Park Service system.  
SD-366

- 10 a.m.  
Appropriations  
Commerce, Justice, State, and the Judiciary Subcommittee  
To hold hearings on proposed budget estimates for fiscal year 2001 for the Department of Justice.  
SD-192

- 2:30 p.m.  
Indian Affairs  
Business meeting to consider pending committee business.  
SR-485
- Energy and Natural Resources  
To hold oversight hearings to examine the President's proposed budget for fy2001, focusing on the U.S. Forest Service.  
SD-366

## MARCH 1

- 9:30 a.m.  
Indian Affairs  
To hold oversight hearings on the National Association of Public Administrators' Report on Bureau of Indian Affairs Management Reform.  
SR-485
- Energy and Natural Resources  
To hold oversight hearings to examine the President's proposed budget for fy2001, focusing on the Department of the Interior.  
SD-366

- 10 a.m.  
Veterans' Affairs  
To hold joint hearings with the House Committee on Veterans' Affairs on the legislative recommendation of the Disabled American Veterans.  
345 Cannon Building

## MARCH 2

- 9:30 a.m.  
Veterans' Affairs  
To hold joint hearings with the House Committee on Veterans' Affairs on legislative recommendations of the Jewish War Veterans, Paralyzed Veterans

of America, Blinded Veterans Association, and the Non Commissioned Officers Association.

345 Cannon Building

Energy and Natural Resources

To hold oversight hearings to examine the President's proposed budget for fy2001, focusing on the Department of Energy.

SD-366

10 a.m.

Appropriations

Commerce, Justice, State, and the Judiciary Subcommittee

To hold hearings on proposed budget estimates for fiscal year 2001 for the Department of State.

S-146, Capitol

2:30 p.m.

Energy and Natural Resources

Forests and Public Land Management Subcommittee

To hold oversight hearings on the United States Forest Service's proposed revisions to the regulation governing National Forest Planning.

SD-366

MARCH 7

9:30 a.m.

Veterans' Affairs

To hold joint hearings with the House Committee on Veterans' Affairs on the legislative recommendations of the Retired Enlisted Association, Gold Star Wives of America, Military Order of the Purple Heart, Air Force Sergeants Association, and the Fleet Reserve Association.

345 Cannon Building

Appropriations

Legislative Branch Subcommittee

To hold hearings on proposed budget estimates for fiscal year 2001 for the Secretary of the Senate, and the Sergeant at Arms.

SD-124

10 a.m.

Appropriations

Commerce, Justice, State, and the Judiciary Subcommittee

To hold hearings on proposed budget estimates for fiscal year 2001 for the Federal Bureau of Investigation, Drug Enforcement Administration, and Immi-

gration and Naturalization Service, all of the Department of Justice.

SD-192

MARCH 15

10 a.m.

Veterans' Affairs

To hold joint hearings with the House Committee on Veterans' Affairs on the Legislative recommendation of the Veterans of Foreign Wars.

345 Cannon Building

MARCH 21

10 a.m.

Appropriations

Commerce, Justice, State, and the Judiciary Subcommittee

To hold hearings on proposed budget estimates for fiscal year 2001 for the Federal Communications Commission and the Securities and Exchange Commission.

S-146, Capitol

MARCH 22

10 a.m.

Veterans' Affairs

To hold joint hearings with the House Committee on Veterans' Affairs on the Legislative recommendation of the Vietnam Veterans of America, the Retired Officers Association, American Ex-Prisoners of War, AMVETS, and the National Association of State Directors of Veterans Affairs.

345 Cannon Building

MARCH 23

10 a.m.

Appropriations

Commerce, Justice, State, and the Judiciary Subcommittee

To hold hearings on proposed budget estimates for fiscal year 2001 for the National Oceanic and Atmospheric Administration of the Department of Commerce, and the Securities and Exchange Commission.

S-146, Capitol

Banking, Housing, and Urban Affairs

To hold oversight hearings on the Monetary Policy Report to Congress pursuant to the Full Employment and Balanced Growth Act of 1978.

SH-216

MARCH 29

9:30 a.m.

Indian Affairs

Business meeting to consider pending calendar business; to be followed by hearings on S. 1967, to make technical corrections to the status of certain land held in trust for the Mississippi Band of Choctaw Indians, to take certain land into trust for that Band.

SR-485

APRIL 5

9:30 a.m.

Indian Affairs

To hold hearings on S. 612, to provide for periodic Indian needs assessments, to require Federal Indian program evaluations.

SR-485

SEPTEMBER 26

9:30 a.m.

Veterans' Affairs

To hold joint hearings with the House Committee on Veterans' Affairs on the Legislative recommendation of the American Legion.

345 Cannon Building

## POSTPONEMENTS

MARCH 15

9:30 a.m.

Indian Affairs

Business meeting to consider pending calendar business; to be followed by hearings on the proposed Indian Health Care Improvement Act.

SR-485

APRIL 19

9:30 a.m.

Indian Affairs

Business meeting to consider pending calendar business; to be followed by hearings on S. 611, to provide for administrative procedures to extend Federal recognition to certain Indian groups.

SR-485

# Daily Digest

## HIGHLIGHTS

House Committees ordered reported seven sundry measures.

## Senate

### Chamber Action

The Senate was not in session today. It will next meet on Tuesday, February 22, 2000 at 11 a.m.

### Committee Meetings

*(Committees not listed did not meet)*

#### INTERNET SECURITY

*Committee on Appropriations:* Subcommittee on Commerce, Justice, State, and the Judiciary concluded

hearing on internet security issues, focusing on criminal behavior and significant threats to our national security and economic security, after receiving testimony from Janet Reno, Attorney General, and Louis J. Freeh, Director, Federal Bureau of Investigation, both of the Department of Justice; Bill Reinsch, Under Secretary of Commerce; Robert Chestnut, eBay, Inc., San Jose, California; Jeff B. Richards, Internet Alliance, Washington, D.C.; and Mark D. Rasch, Global Integrity Corporation, Reston, Virginia.

## House of Representatives

### Chamber Action

**Bills Introduced:** 30 public bills, H.R. 3669–3698, and 4 resolutions, H. Con. Res. 252–255, were introduced. **Pages H508–10**

**Reports Filed:** No Reports were filed today.

**Journal:** Agreed to the Speaker's approval of the Journal of February 15 by a yea and nay vote of 354 yeas to 46 nays, Roll No. 22. **Pages H457–58**

**Guest Chaplain:** The prayer was offered by the Guest Chaplain the Rev. Dr. Ronald F. Christian of Fairfax, Virginia. **Page H457**

**Millennium Digital Commerce Act—E—SIGN:** The House passed S. 761, to regulate interstate commerce by electronic means by permitting and encouraging the continued expansion of electronic commerce through the operation of free market forces, after amending it to contain the text of H. R. 1714, Electronic Signatures in Global and National Commerce Act. The House insisted on its amendments and requested a conference. **Pages H486–89**

Appointed as conferees: Chairman Bliley and Representatives Tauzin, Oxley, Dingel, and Markey.

**Page H489**

**Small Business Liability Reform Act of 2000:** The House passed H.R. 2366, to provide small businesses certain protections from litigation excesses and to limit the product liability of nonmanufacturer product sellers by a recorded vote of 221 yeas to 193 noes, Roll No. 25. **Pages H463–86**

Agreed to:

Hutchinson amendment that allows the court to exceed punitive damage caps if it finds clear and convincing evidence that the defendant acted with specific intent to cause harm; **Pages H476–77**

Moran of Virginia amendment that defines punitive damage as those awarded to punish or deter others from engaging in similar behavior and does not include any civil penalties, fines, or treble damages assessed by a State or Federal government agency; and **Pages H478–79**

Watt of North Carolina amendment that strikes language to preclude Federal court jurisdiction over

claims dealing with the interference in interstate commerce and antitrust. **Page H479**

Rejected:

Conyers amendment that sought to change the definition of small business to those with revenues, in each of the last two years, of \$5 million or less; apply product liability protections to small retailers only; limits cap on punitive damages to product liability; define hate crime as those where a defendant selects a victim or victim's property based on actual or perceived race, color, religion, national origin, ethnicity, gender, disability, or sexual orientation; and allows States to opt out of the Federal damages cap through legislation or voter initiative (rejected by a recorded vote of 178 ayes to 237 noes, Roll No. 24). **Pages H479–85**

Agreed to H. Res. 423, the rule that provided for consideration of the bill by a ye and nay vote of 223 yeas to 187 nays, Roll No. 23. **Pages H461–63**

**Resignations—Appointments:** Agreed that notwithstanding any adjournment of the House until Tuesday, February 29, 2000, the Speaker, Majority leader and Minority leader be authorized to accept resignations and to make appointments. **Page H489**

**Calendar Wednesday:** Agreed that the Calendar Wednesday business be dispensed with on Wednesday, March 1, 2000. **Page H489**

**Canada-United States Interparliamentary Group:** The Chair announced the Speaker's appointment of Representative Houghton, as Chairman, to the Canada-United States Interparliamentary Group. **Pages H489–90**

**Speaker Pro Tempore:** Read a letter from the Speaker wherein he designated Representative Morella to act as Speaker pro tempore to sign enrolled bills and joint resolutions through February 29, 2000. **Page H489**

**Quorum Calls—Votes:** Two ye and nay votes and two recorded votes developed during the proceedings of the House and appear on pages H457–58, H463, H484–85, and H485. There were no quorum calls.

**Adjournment:** The House met at 10:00 a.m. and pursuant to S. Con. Res. 80, the House adjourned at 5:19 p.m. until 12:30 p.m. on Tuesday, February 29, 2000, for morning-hour debate.

## Committee Meetings

### RURAL LOCAL BROADCAST SIGNAL ACT; BUDGET VIEWS AND ESTIMATES

*Committee on Agriculture:* Ordered reported, as amended, H.R. 3615, Rural Local Broadcast Signal Act.

The Committee also approved the Committee Budget Views and Estimates for Fiscal Year 2001 for submission to the Committee on the Budget.

### AGRICULTURE, RURAL DEVELOPMENT, FDA, AND RELATED AGENCIES APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies began appropriation hearings. Testimony was heard from Dan Glickman, Secretary of Agriculture.

### DEFENSE APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Defense met in executive session to hold a hearing on Military Readiness. Testimony was heard from the following officials from the Department of Defense: Adm. D.L. Pilling, USN, Vice Chief of Naval Operations; Gen. John Keane, USA, Vice Chief of Staff; Gen. Terrence Dake, USMC, Assistant Commandant of the Marine Corps; and Gen. Lester Lyles, USAF, Vice Chief of Staff.

### INTERIOR APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Interior held an oversight hearing on the Forest Service Managerial Accountability. Testimony was heard from Barry T. Hill, Associate Director, Energy and Natural Resources Division, GAO; the following officials from the U.S. Forest Service, Department of Agriculture: Mike Dombeck, Chief; Vincette Goerl, Chief Financial Officer; and Randle Phillips, Deputy Chief for Programs and Legislation; and public witnesses.

### LABOR-HHS-EDUCATION APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Labor, Health and Human Services, and Education held a hearing on the National Institute on Aging, the National Center for Research Resources, the National Institute of Child Health and Human Development and the National Institute of Deafness and Other Communication Disorders. Testimony was heard from the following officials of the Department of Health and Human Services: Richard J. Hodes, Director, National Institute on Aging; Judith Vaitukaitis, Director, National Center for Research Resources; Duane Alexander, M.D., Director, National Institute of Child Health and Human Development; and James F. Battey Jr., M.D., National Institute of Dental and Craniofacial Research.

### MILITARY CONSTRUCTION APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Military Construction held a hearing on the Quality of

Life. Testimony was heard from the following officials of the Department of Defense: Robert E. Hall, Sgt. Maj. U.S. Army; James Herdt, Master Chief Petty Officer, U.S. Navy; Alfred L. McMichael, Sgt. Maj., U.S. Marine Corps; and Frederick J. Finch, Chief Master Sgt, U.S. Air Force.

#### **BALLISTIC MISSILE DEFENSE PROGRAMS**

*Committee on Armed Services:* Subcommittee on Military Procurement and the Subcommittee on Military Research and Development held a joint hearing on ballistic missile defense programs. Testimony was heard from Lt. Gen. Robert T. Kadish, U.S. Air Force, Director, Ballistic Missile Defense Organization, Department of Defense.

#### **BUDGET VIEWS AND ESTIMATES**

*Committee on Banking and Financial Services:* Approved Committee Budget Views and Estimates for Fiscal Year 2001 for submission to the Committee on the Budget.

#### **MERGING THE DEPOSIT INSURANCE FUNDS**

*Committee on Banking and Financial Services:* Subcommittee on Financial Institutions and Consumer Credit held a hearing on Merging the Deposit Insurance Funds. Testimony was heard from Donna Tanoue, Chairman, FDIC; Gregory Baer, Assistant Secretary, Financial Institutions, Department of the Treasury; and public witnesses.

#### **ADMINISTRATION'S BUDGET—PRELIMINARY ANALYSIS**

*Committee on the Budget:* Held a hearing on Preliminary Analysis of the Administration's Fiscal Year 2001 Budget. Testimony was heard from Dan L. Crippen, Director, CBO.

#### **AFFORDABLE PRESCRIPTION DRUGS—SENIORS' ACCESS**

*Committee on Commerce:* Subcommittee on Health and Environment held a hearing on Seniors' Access to Affordable Prescription Drugs: Models for Reform. Testimony was heard from Bonnie Washington, Director, Office of Legislation, Health Care Financing Administration, Department of Health and Human Services; William J. Scanlon, Director, Health Financing and Public Health Issues, GAO; and public witnesses.

#### **VIDEO ON THE INTERNET**

*Committee on Commerce:* Subcommittee on Telecommunications, Trade, and Consumer Protection held a hearing on Video on the Internet: iCraveTV.com and Other Recent Developments in Webcasting. Testimony was heard from public witnesses.

#### **LITERACY INVOLVES FAMILIES TOGETHER ACT; IMPACT AID REAUTHORIZATION ACT**

*Committee on Education and the Workforce:* Ordered reported, as amended, the following bills: H.R. 3222, Literacy Involves Families Together Act; and H.R. 3616, Impact Aid Reauthorization Act of 2000.

#### **DEFENSE SECURITY SERVICE OVERSIGHT**

*Committee on Government Reform:* Subcommittee on National Security, Veterans' Affairs, and International Relations held a hearing on Defense Security Service Oversight. Testimony was heard from Carol R. Schuster, Associate Director, National Security International Affairs Division, GAO; Gen. Charles Cunningham, Director, Defense Security Service, Department of Defense; and Gen. Larry D. Welch, Chairman, Joint Security Commission.

#### **INTERNATIONAL AFFAIRS BUDGET REQUEST; BUDGET VIEWS AND ESTIMATES**

*Committee on International Relations:* Held a hearing on the Administration's Fiscal Year 2001 International Affairs Budget Request. Testimony was heard from Madeleine K. Albright, Secretary of State.

The Committee also approved Committee Budget Views and Estimates for Fiscal Year 2001 for submission to the Committee on the Budget.

#### **INDONESIA**

*Committee on International Relations:* Subcommittee on Asia and the Pacific held a hearing on Indonesia: Confronting the Political and Economic Crises. Testimony was heard from Timothy F. Geithner, Under Secretary, International Affairs, Department of the Treasury; Stanley Roth, Assistant Secretary, East Asian and Pacific Affairs, Department of State; and public witnesses.

#### **BUDGET VIEWS AND ESTIMATES**

*Committee on the Judiciary:* Continued consideration of Committee Budget Views and Estimates for Fiscal Year 2001 for submission to the Committee on the Budget.

#### **MISCELLANEOUS MEASURES**

*Committee on Resources:* Ordered reported the following bills: S. 613, Indian Tribal Economic Development and Contract Encouragement Act of 1999; H.R. 1680, amended, to provide for the conveyance of Forest Service property in Kern County, California, in exchange for county lands suitable for inclusion in Sequoia National Forest; H.R. 1749, amended, to designate Wilson Creek in Avery and Caldwell Counties, North Carolina, as a component of the National Wild and Scenic Rivers Systems; and H.R.



2484, to provide that land which is owned by the Lower Sioux Indian Community in the State of Minnesota but which is not held in trust by the United States for the Community may be leased or transferred by the Community without further approval by the United States.

### BIENNIAL BUDGETING

*Committee on Rules:* Held a hearing on Biennial Budgeting: A Tool for Improving Government Fiscal Management and Oversight. Testimony was heard from Speaker Hastert; and Representatives Young of Florida, Obey, Regula, Price of North Carolina, Knollenberg, Smith of Michigan, Bass, Barton of Texas, McCarthy of Missouri, Stearns, Ney and Whitfield.

### NSF BUDGET AUTHORIZATION REQUEST

*Committee on Science:* Subcommittee on Basic Research held a hearing on National Science Foundation Fiscal Year 2001 Budget Authorization Request, Part I: Research and Related Activities and Major Research Equipment. Testimony was heard from the following officials of the NSF: Rita Colwell, Director; and Ramon Kelly, Chairman, National Science Board.

### NASA AUTHORIZATION

*Committee on Science:* Subcommittee on Space and Aeronautics held a hearing on Fiscal Year 2001 NASA Authorization, NASA Posture. Testimony was heard from Daniel S. Goldin, Administrator, NASA.

### ASSOCIATION HEALTH PLANS; BUDGET VIEWS AND ESTIMATES

*Committee on Small Business:* Held a hearing on Association Health Plans. Testimony was heard from James R. Baumgardner, Acting Deputy Assistant Director, Health Policy, CBO; and public witnesses.

The Committee also approved Committee Budget Views and Estimates for Fiscal Year 2001 for submission to the Committee on the Budget.

### BUDGET VIEWS AND ESTIMATES; MISCELLANEOUS RESOLUTIONS

*Committee on Transportation and Infrastructure:* Approved the following: Committee Budget Views and Estimates for Fiscal Year 2001 for submission to the Committee on the Budget; and several water survey resolutions.

### FLOOD WATER RESCUE

*Committee on Transportation and Infrastructure:* Subcommittee on Oversight, Investigations, and Emergency Management held a hearing on Flood Water Rescue. Testimony was heard from Representatives Bilbray and Morella; Bruce Baughman, Director, Operations and Planning Division, FEMA; and public witnesses.

### BUDGET VIEWS AND ESTIMATES; U.S.-CHINA BILATERAL TRADE AGREEMENT—ACCESSION OF CHINA TO THE WTO

*Committee on Ways and Means:* Approved Committee Budget Views and Estimates for Fiscal Year 2001 for submission to the Committee on the Budget.

The Committee also held a hearing on the U.S.-China Bilateral Trade Agreement and the Accession of China to the WTO. Testimony was heard from Representatives Smith of New Jersey, Pelosi, Dooley of California, Moran of Virginia, Knollenberg, Blumenauer and Walden of Oregon; Charlene Barshefsky, U.S. Trade Representative; and public witnesses.

### SENIOR CITIZENS' FREEDOM TO WORK ACT

*Committee on Ways and Means:* Subcommittee on Social Security approved for full Committee, as amended, H.R. 5, Senior Citizens' Freedom to Work Act of 1999.

### DEPARTMENT OF ENERGY—STATE OF COUNTERINTELLIGENCE

*Permanent Select Committee on Intelligence:* Held a hearing on the State of Counterintelligence at the Department of Energy and Its Three Key Nuclear Weapons Laboratories. Testimony was heard from Paul Redmond, Consultant to the Committee.

### NEW PUBLIC LAWS

S. 1733, to establish a program to authorize the Secretary of the Interior to plan, design, and construct facilities to mitigate impacts associated with irrigation system water diversions by local governmental entities in the Pacific Ocean drainage of the States of Oregon, Washington, Montana, and Idaho. Signed February 11, 2000. (P.L. 106–171)

### COMMITTEE MEETINGS FOR THURSDAY, FEBRUARY 17, 2000

*(Committee meetings are open unless otherwise indicated)*

#### Senate

No meetings/hearings scheduled.

#### House

*Committee on Appropriations,* Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies, on the Inspector General, 10 a.m., 2362A Rayburn.

Subcommittee on Commerce, Justice, State, and Judiciary, on the Legal Services Corporation, 10 a.m., H-309 Capitol.

Subcommittee on Defense, on Defense Medical Programs, 9:30 a.m., H-140 Capitol.

Subcommittee on Labor, Health and Human Services, and Education, on the National Heart, Lung, and Blood Institute and the National Institute of Dental and Craniofacial Research, 10 a.m., and on the National Institute of Drug Abuse and the National Institute on Alcohol Abuse and Alcoholism, 2 p.m., 2358 Rayburn.

*Committee on Armed Services*, to continue hearings on the Fiscal Year 2001 National Defense Authorization Budget Request, 9:30 a.m., 2118 Rayburn.

*Committee on Banking and Financial Services*, hearing on the Conduct of Monetary Policy (Humphrey-Hawkins), 10 a.m., 2128 Rayburn.

*Committee on the Budget*, hearing on "Oversight of 'High-Risk' Government Programs," 210 Cannon.

*Committee on Commerce*, Subcommittee on Telecommunications, Trade, and Consumer Protection, hearing on the FCC's Low-power FM: A Review of the FCC's Spectrum Management Responsibilities in addition to H.R. 3439, Radio Broadcasting Preservation Act of 1999, 10 a.m., 2322 Rayburn.

*Committee on Education and the Workforce*, Subcommittee on Oversight and Investigations, hearing on 21st Century Worker Shortages, 10 a.m., 2175 Rayburn.

*Committee on Government Reform*, Subcommittee on Criminal Justice, Drug Policy and Human Resources, hearing on HHS Drug Treatment Support: Is SAMHSA Optimizing Resources? 10 a.m., 2154 Rayburn.

*Committee on the Judiciary*, Subcommittee on Immigration and Claims, hearing on the following bills: H.R. 3058, Anti-Atrocity Alien Deportation Act; and H.R. 2883, Adopted Orphans Citizenship Act, 9:30 a.m., 2237 Rayburn.

*Committee on Veterans' Affairs*, hearing on the Fiscal Year 2001 budget for the Department of Veterans Affairs, 9:30 a.m., 334 Cannon.

*Committee on Ways and Means*, Subcommittee on Health, hearing on the Confidentiality of Patient Records, 10 a.m., 1100 Longworth.

Subcommittee on Human Resources, hearing on Child Protection Review System, 9 a.m., B-318 Rayburn.

### Joint Meetings

*Commission on Security and Cooperation in Europe*: to hold hearings on the current status of religious liberty in Russia, 2:30 p.m., B-318, Rayburn Building.

*Next Meeting of the SENATE*

11 a.m., Tuesday, February 22

*Next Meeting of the HOUSE OF REPRESENTATIVES*

12:30 p.m., Tuesday, February 29

## Senate Chamber

**Program for Tuesday:** Senator Moynihan will read Washington's Farewell Address; following which, there will be a period of morning business (not to extend beyond 12:30 p.m.).

At 2:15 p.m., Senate will consider any cleared executive or legislative business.

*(Senate will recess from 12:30 p.m. until 2:15 p.m. for their respective party conferences.)*

## House Chamber

**Program for Tuesday:** To be announced.

## Extensions of Remarks, as inserted in this issue

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