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No. 47

## House of Representatives

The House met at 10 a.m.

Rabbi Jacob J. Schachter, the Jewish Center, New York, New York, offered

the following prayer:

Almighty God, we express our deep gratitude to You for the gift that is the United States of America. Like millions of others in this exceptional land, all four of my grandparents came to these blessed shores from countries far away to create a better life for themselves and their families. Like millions of others, my father served in the armed forces of this wonderful country and fought to make the world safe for democracy and human freedom. Help us, O Lord, to continue to make these United States a center for justice and decency, integrity and opportunity.

Our country is blessed with unprece-

dented power, plenty and prosperity. Grant us the wisdom, O Gracious God, to appreciate these gifts and use them wisely for the benefit of all who live in our midst and to ensure that peace and security reign in this great Nation and

throughout the entire world.

#### THE JOURNAL

The SPEAKER. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Jour-

nal stands approved.
Mr. McNULTY. Mr. Speaker, pursuant to clause 1, rule I, I demand a vote on agreeing to the Speaker's approval of the Journal.

The SPEAKER. The question is on the Chair's approval of the Journal.

The question was taken; and the Speaker announced that the ayes ap-

peared to have it.
Mr. McNULTY. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not

The SPEAKER. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 365, nays 49, answered "present" 1, not voting 19, as follows:

#### [Roll No. 123]

#### YEAS-365

Cardin Foley Abercrombie Ackerman Ford Carson Fossella Castle Andrews Chabot Fowler Frank (MA) Archer Chambliss Chenoweth-Hage Franks (NJ) Frelinghuysen Baca Clayton Frost Bachus Clement Gallegly Coble Baldacci Coburn Ganske Baldwin Collins Gejdenson Ballenger Condit Gekas Gephardt Barcia Convers Cooksey Gibbons Barrett (NE) Cox Gilchrest Barrett (WI) Coyne Gillmor Cramer Gilman Barton Crowley Gonzalez Bass Cubin Goode Goodlatte Bateman Cummings Cunningham Becerra Goodling Bentsen Danner Gordon Davis (FL) Goss Graham Berkley Davis (IL) Berman Davis (VA) Granger Deal Green (TX) Green (WI) Berry DeGette Biggert Bilirakis Delahunt Greenwood Bishop Blagojevich DeLauro Hall (TX) DeLay Hansen Hastings (WA) DeMint Deutsch Diaz-Balart Hayes Hayworth Blumenauer Blunt Boehlert Dicks Hill (IN) Boehner Dingell Hilleary Dixon Bonilla Hinchey Hinojosa Doggett Boswell Dooley Doolittle Hobson Hoeffel Boucher Doyle Hoekstra Brady (TX) Dreier Holden Brown (FL) Duncan Holt Bryant Dunn Horn Edwards Hostettler Burr Burton Hoyer Ehrlich Hunter Callahan Emerson Hutchinson Calvert Hyde Engel Camp Eshoo Inslee Campbell Evans Isakson Canady Everett Istook Jackson (IL) Cannon Ewing Capps Farr Jackson-Lee Fletcher

Jefferson Jenkins John Johnson (CT) Johnson, Sam Jones (NC) Jones (OH) Kanjorski Kaptur Kasich Kelly Kennedy Kildee Kilpatrick Kind (WI) King (NY) Kingston Kleczka Klink Knollenberg Kolbe Kucinich Kuykendall LaFalce LaHood Lampson Lantos Largent Latham LaTourette Lazio Leach Lee Levin Lewis (CA) Lewis (KY) Lipinski Lofgren Lucas (KY) Lucas (OK) Luther Maloney (CT) Maloney (NY) Manzullo Markey Mascara Matsui McCarthy (MO) McCarthy (NY) McCollum McCrerv McGovern McHugh McInnis McIntosh McIntyre McKeon McKinney Meehan Meek (FL)

Meeks (NY)

Menendez

Metcalf

Mica Millender-McDonald Miller (FL) Miller, Gary Miller, George Minge Mink Moakley Mollohan Moran (KS) Moran (VA) Morella Nadler Napolitano Nethercutt Nev Northup Norwood Nussle Obey Olver Ortiz Owens Packard Pascrell Pastor Paul Payne Pease Pelosi Peterson (PA) Petri Pickering Pitts Pombo Porter Portman Pryce (OH) Quinn Řadanovich Rahall Rangel Regula Reyes Reynolds Rivers Rodriguez Roemer Rogers Rohrabacher Ros-Lehtinen Rothman Roukema Roybal-Allard Royce Rush Ryan (WI) Ryun (KS) Salmon

Sanders Sandlin Sanford Sawver Saxton Scarborough Schakowsky Scott Sensenbrenner Serrano Sessions Shadegg Shaw Shays Sherman Sherwood Shimkus Shows Shuster Simpson Sisisky Skeen Skelton Slaughter Smith (MI) Smith (NJ) Smith (TX) Smith (WA) Snyder Souder Spence Spratt Stabenow Stump Sununu Sweeney Talent Tanner Tauscher Tauzin Taylor (NC) Terry Thomas Thornberry Thune Thurman Tiahrt Tierney Toomey Towns Traficant Turner Udall (CO) Upton Velazquez Vento Vitter Walden Walsh Wamp Watkins Watt (NC)

☐ This symbol represents the time of day during the House proceedings, e.g., ☐ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



Watts (OK)

Waxman

Weiner

Weldon (FL) Whitfield Woolsey
Weldon (PA) Wilson Young (FL)
Wexler Wise
Weygand Wolf

#### NAYS-49

Hefley Hill (MT) Aderholt Riley Baird Rogan Bilbray Hilliard Bonior Brady (PA) Hooley Hulshof Schaffer Stenholm Johnson, E. B. Brown (OH) Strickland Stupak Taylor (MS) Clyburn Lewis (GA) LoBiondo Costello Thompson (CA) Crane McDermott Thompson (MS) Udall (NM) DeFazio McNulty Moore Dickey English Oberstar Visclosky Etheridge Pallone Waters Peterson (MN) Filner Wicker Gutierrez Phelps Gutknecht Pickett Ramstad Hastings (FL)

#### ANSWERED "PRESENT"-1

#### Tancredo

#### NOT VOTING-19

Borski Herger Stark Houghton Clav Stearns Combest Larson Weller Cook Martinez Wynn Fattah Young (AK) Myrick Hall (OH) Sanchez

#### □ 1026

So the Journal was approved.

The result of the vote was announced as above recorded.

Stated for:

Mr. LARSON. Mr. Speaker, on rollcall No. 123, I was out of the building on legislative matters. Had I been present, I would have voted "yea."

Ms. SANCHEZ. Mr. Speaker, during rollcall vote No. 123 on April 13, 2000, I was unavoidably detained. Had I been present, I would have voted "yea."

#### PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore (Mr. PEASE). Will the gentleman from Texas (Mr. SAM JOHNSON) come forward and lead the House in the Pledge of Allegiance.

Mr. SAM JOHNSON of Texas led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

#### MESSAGE FROM THE SENATE

A message from the Senate by Mr. Lundregan, one of its clerks, announced that the Senate has passed without amendment concurrent resolutions of the House of the following titles:

- H. Con. Res. 278. Concurrent resolution authorizing the use of the Capitol Grounds for the 19th annual National Peace Officers' Memorial Service.
- H. Con. Res. 279. Concurrent resolution authorizing the use of the Capitol Grounds for the 200th birthday celebration of the Library of Congress.
- H. Con. Res. 281. Concurrent resolution authorizing the use of the East Front of the Capitol Grounds for performances sponsored by the John F. Kennedy Center for the Performing Arts.

The message also announced that the Senate has passed a bill and joint reso-

lutions of the following titles in which concurrence of the House is requested:

- S. 2323. An act to amend the Fair Labor Standards Act of 1938 to clarify the treatment of stock options under the Act.
- S.J. Res. 40. Joint resolution providing for the appointment of Alan G. Spoon as a citizen regent of the Board of Regents of the Smithsonian Institution.
- S.J. Res. 41. Joint resolution providing for the appointment of Sheila E. Widnall as a citizen regent of the Board of Regents of the Smithsonian Institution.
- S.J. Res. 42. Joint resolution providing for the appointment of Manuel L. Ibanez as a citizen regent of the Board of Regents of the Smithsonian Institution.

## ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. The Chair advises the Members that it will entertain one 1-minute request only from the gentleman from New York (Mr. NADLER). All other 1-minute requests will be postponed until the end of the day.

## HONORING RABBI JACOB J. SCHACHTER

(Mr. NADLER asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. NADLER. Mr. Speaker, I rise today to honor this morning's guest chaplain, Rabbi Jacob J. Schachter of the Jewish Center in New York City whom I have known for almost 20 years

Rabbi Schachter has been the spiritual leader of the Jewish Center since 1981. Under his leadership the Jewish Center has tripled in its membership. Rabbi Schachter has brought enthusiasm for Jewish life to the synagogue and to the local community throughout his tenure.

Rabbi Schachter received Rabbinic ordination from Mesvita Torah Vodaas and holds a Ph.D. in Near East languages from Harvard University. Among his many accomplishments, Rabbi Schachter is an accomplished author, having collaborated on "A Modern Heretic and a Traditional Community, Orthodoxy, and Americana Judaism" and is the founding editor of the Torah u-Madda Journal. He is also the founding president of the Council of Orthodox Jewish Organizations of Manhattan, is a much sought after speaker on interdenominational dialogue under the auspices of the Jewish Community Center and the 92nd Street Y, and is a member of the Board of Governors of the New York Board of Rabbis.

Unfortunately, Rabbi Schachter will soon be leaving the Jewish Center to become the dean of the Rabbi Joseph Soloveitchik Institute in Brookline, Massachusetts, where his daily insights, wisdom and leadership will be invaluable to the State of Massachusetts and to the Jewish community, especially in Massachusetts. I want to

wish him well in his new endeavors and thank him for all that he has done for the Jewish Center, for the Jewish community, and for the entire community in New York over the last 20 years.

#### □ 1030

CONFERENCE REPORT ON HOUSE CONCURRENT RESOLUTION 290, CONCURRENT RESOLUTION ON THE BUDGET, FISCAL YEAR 2001

Mr. GOSS. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 474 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

#### H RES 474

Resolved, That upon adoption of this resolution it shall be in order to consider the conference report to accompany the concurrent resolution (H. Con. Res. 290) establishing the congressional budget for the United States Government for fiscal year 2001, revising the congressional budget for the United States Government for fiscal year 2000, and setting forth appropriate budgetary levels for each of fiscal years 2002 through 2005. All points of order against the conference report and against its consideration are waived. The conference report shall be considered as read. The conference report shall be debatable for one hour equally divided and controlled by chairman and ranking minority member of the Committee on the Budget.

The SPEAKER pro tempore (Mr. PEASE). The gentleman from Florida (Mr. GOSS) is recognized for 1 hour. Mr. GOSS. Mr. Speaker, for the pur-

Mr. GOSS. Mr. Speaker, for the purpose of debate only, I yield the customary 30 minutes to the distinguished gentlewoman from New York (Ms. SLAUGHTER), pending which I yield myself such time as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

Mr. Speaker, H. Res. 474 is a straight-forward typical rule providing for the consideration of the annual budget resolution conference report. The rule waives all points of order against the conference report and against its consideration and provides that the conference report be considered as read. The rule further provides for 1 hour of debate, equally divided and controlled between the chairman and ranking member of the Committee on the Budget.

The two Chambers have come to a speedy agreement on the fiscal year 2001 budget resolution, sorting out differences between the Houses in a responsible manner. I am pleased to note that the conference report to be considered today adheres to the six major principles that we outlined when this process began, including continuing our historic achievement of paying down the national debt, protecting 100 percent of the Social Security trust fund, boosting our national defense, providing for prescription drug coverage and Medicare reform, offering tax relief, and supporting our localities in the all-important arena of education of our youth.

In each of these areas, the budget package we have before us today keeps the faith with our pledge to the American people. We are delivering on our promise to make the government work better for taxpayers, while managing this extraordinarily blue sky fiscal period in a very responsible manner.

In this budget we are reaffirming our commitment to maintaining fiscal discipline, something that can prove even harder to do when times are good than when times are bad. Yet, in this budget we have provided for \$1 trillion, \$1 trillion, in payment on the national debt. That is something that we are doing that will benefit every American today and, of course, all of our children and grandchildren for years to come.

\$1 trillion in debt reduction. That is a concept that was totally unimaginable for most of us just a few short years ago when deficits were soaring and the debt was mounting at a terrifying pace. What a long way we have come

Mr. Speaker, this budget document outlines an important set of priorities that highlight preservation of the programs Americans count on most; reinforcement of our ability to defend the national security in today's ever more dangerous world and the necessity of enhancing tax fairness for families and businesses.

I would like to emphasize the importance of the defense and security component of this budget which would, of course, include intelligence. Last night in the Committee on Rules, we discussed the significance of the investment this budget makes in our defense, not for fancy or high-priced or untested projects, but rather for the core capabilities that have been so underfunded and so severely tested in recent years.

I applaud those who fought for and won the increase in funding, and I stand ready to work to make sure we put those resources where they will matter the most in our personnel, in our readiness, in our basic equipment, in our eyes and ears, that is our intelligence, and in our training to make sure our military folks are the best trained in the world and can take the best possible care of themselves.

Unlike the budget presented to us by the President, we have here today a budget that realistically meets the needs and the challenges of the coming year, without returning to the bad old days of spending for today without any eye to the future at all.

I am proud of our Committee on the Budget Members and the leadership for their efforts in this budget blueprint. Specifically I would like to thank the gentleman from Ohio (Mr. KASICH), our courageous Committee on the Budget chairman, for all his work, not just this year, but throughout his distinguished tenure in the House. I know there will be many accolades to come for the gentleman from Ohio (Chairman KASICH), as this is the final act of his official House budget career, all of them well deserved.

Mr. Speaker, I hope my colleagues will join me in voting for this budget, and, in the meantime supporting this fair and appropriate rule, so we can get to the debate.

Mr. Speaker, I reserve the balance of my time.

Ms. SLAUGHTER. Mr. Speaker, I yield myself such time as I may consume.

(Ms. SLAUGHTER asked and was given permission to revise and extend her remarks.)

Ms. SLAUGHTER. Mr. Speaker, I thank the gentleman for yielding me the customary 30 minutes.

Mr. Speaker, I rise in opposition to the rule because I oppose the hasty process that this rule embraces. This resolution waives the rule that requires the availability of conference reports for 3 days before their consideration. This House rule, an important rule, allows Members time to read and study the report before they cast their votes. Since this conference report has been available to most Members for less than 12 hours, I have grave doubts that most Members have any real knowledge of about what it includes.

From what I can tell, the conference report once again repeats the follies of the leadership's continued obsession with large tax cuts. It does little to extend the solvency of Social Security or Medicare and cuts funding for critical education and housing programs.

I wish my colleagues would drop the charade and reflect for a moment. These surpluses on our horizon, if they materialize, offer an extraordinary opportunity. They allow us to pay down the large public debt, thereby providing the ultimate tax cut for our constituents in the form of lower interest rates.

The surpluses allow us to make Social Security and Medicare sound and solvent for future generations. They mean that we can close the gaping hole in the Medicare coverage and provide a true prescription drug benefit. They make it possible for us to do more for education at all levels. But this document squanders that opportunity and instead we continue to pass billion dollar tax breaks for wealthy special interests.

The conference agreement suffers from the same fundamental flaws as the House-passed resolution. The \$170 billion tax cut is so large that it pushes aside Social Security and Medicare solvency, debt reduction, education, and all other national priorities.

The conference agreement is a political gesture, rather than a credible budget plan that would provide a meaningful guide for subsequent budget legislation. The spending cuts are so deep and unrealistic and the tax cuts so large that the resolution puts us on a track for another appropriations train wreck in September.

Like the House-passed resolution, the conference agreement puts the budget on course to spend the Social Security surplus. Even taking at face value this

budget's implausible cuts in non-defense programs, it skates along the edge of on-budget deficits for the first 5 years and invades the Social Security surplus after 2008, if not sooner.

Moreover, the conference report puts funds for education and training on hold. In 2001, the conference agreement provides \$4.8 billion less than the Democratic alternative budget, and \$4.7 billion less than the President's budget for appropriations for education, training, and social services. This low funding level will require the majority to cut current education programs or to eliminate the President's proposals to renovate the crumbling schools, to hire and train more teachers, to add \$1 billion to Head Start and to double the amount for after-school programs. Outlays for 2001 actually are \$400 million below a freeze at last year's level.

Mr. Speaker, I would also like to focus for a moment on how the measure came up short on Medicare prescription drugs. The conference agreement allows a prescription drug benefit of up to \$40 billion over 5 years, but only if accompanied by unspecified Medicare reforms. By contrast, the Democratic alternative budget required that a full \$40 billion be devoted to a prescription drug benefit, with or without other changes in Medicare.

In both 1998 and 1999, the American people rejected these same unrealistic cuts in essential Federal spending and excessive tax cuts. Why on Earth would anyone believe that the American people will suddenly change their minds and reject essential government services like Social Security and Medicare in favor of tax cuts?

Mr. Speaker, I reserve the balance of my time.

Mr. GOSS. Mr. Speaker, I am privileged to yield 3 minutes to the distinguished gentleman from the Commonwealth of Pennsylvania (Mr. SHUSTER), the chairman of the Committee on Transportation and Infrastructure, my friend and colleague.

Mr. SHUSTER. Mr. Speaker, if you care about building America, this is a rule and budget resolution that one can support. In fact, it is one of the best budget resolutions that we have seen in

many a day.

I want to commend the leadership of the Committees on the Budget of both the House and Senate for honoring their commitments to fully fund transportation. The conference report allocates sufficient transportation function funds so that we can fully fund TEA 21, the highway and transit legislation, including the adjustments resulting from the increased revenues going into the gas tax collections into the Highway Trust Fund.

It also fully funds AIR 21 capital programs and it fully funds the President's request for FAA operations, which is at the full AIR 21 level. In addition, there are no cuts in Coast Guard or in Amtrak, despite the predictions of the critics during our debate and consideration over AIR 21. So

those predictions simply have not come to pass in this budget resolution.

The conference report keeps faith with the American people. The taxes collected for highways and transit improvements will go into the Highway Trust Fund for highway and transit improvements. The taxes collected for aviation will go to aviation improvements. Gone are the days of using trust funds to mask the size of the deficit.

The budget resolution restores honesty to the budget process. This is a budget resolution which we can be proud to support, because it is a budget resolution which helps build America.

Ms. SLAUGHTER. Mr. Speaker, I yield 5 minutes to the gentleman from South Carolina (Mr. SPRATT).

(Mr. SPRATT asked and was given permission to revise and extend his remarks.)

Mr. SPRATT. Mr. Speaker, I thank the gentlewoman for yielding me time.

Mr. Speaker, this is another rule that was passed late at night to bring to the floor a conference report that, in all due respect, does not deserve the name. It is hard to call this a conference report when nobody has conferred. We have had no consultation. There is no mutuality in the process, so it is not hard to believe that there will be no mutuality, no common ground, in the final result.

I am not just saying this because I am miffed at being left out of the process. If you cannot take rejection, you better not be in politics. But we set a model 3 years ago for how to do this. We sat down and tried to negotiate a common agreement, given the fact that we have a divided government, and, when we got to the end, it was a pretty good product. We called it the Balanced Budget Agreement of 1997. We have not had such mutuality, such collegiality, since, and certainly not in this result here.

As I said, I am not miffed, but we have meritorious arguments to make. We made them on the House floor, we made them in the committee markup. I am not sure they were heard in either place, but if we could have made them in conference, I think we could have improved this product, because in conference if we had had a conference, we would have said you are asking for \$121.5 billion now in real reduction and budget authority for non-defense programs over the next 5 years. Is this realistic?

Let us look at the last 5 years that have gotten the attention in conference. Let us look at the last 5 years. The reduction in the increase in the last 5 years was 2.5 percent.

#### □ 1045

That was a time when we had caps, spending caps. That was a time when we were coping with the deficit and trying to reduce the deficit.

Now we have surpluses and no spending caps, because that is one of the omissions of this bill, it does not reset the spending caps at all. It simply assumes, with no enforcement mechanism, that we can achieve what we have not achieved over the last 10 years, \$121.5 billion in real reduction in our defense spending. Too bad we did not have an opportunity to look at that argument realistically in conference.

This bill calls for \$175 billion in tax reduction. We showed on the House floor how if we do \$40 billion for Medicare and a \$200 billion tax cut, we will wipe out the surplus in 1 year and thereafter have a zero balance, no cushion whatsoever. In case there is a downturn we are back in deficit. We are back into the social security count, putting the budget on thin ice, perilously close to deficit for the next 5 years.

They have mitigated that. I think they maybe after all read our chart, and mitigated that to the tune of \$25 billion. They say they want to pay down the national debt. That means over 5 years we will pay it down by \$12 billion by our calculation, over 10 years by \$1 billion.

Why is that? What looks like a more moderate tax cut than last year, what looks like a moderate tax cut, a tax cut of \$175 billion, over a 10-year period of time works out to a tax cut of \$929 billion, by our calculation.

Last year the tax cut was \$156 billion over 5 years, and \$792 billion over 10. This year, if we do \$176 billion, the outyear implications are \$929 billion of revenue reduction plus debt service adjustment. It literally puts us back in deficit.

But they conveniently did not run the budget out 10 years, in this case. That is another thing we could have done in conference, give us a 10-year run-out of the budget, not a 5-year run-out, because in the second 5 years it becomes harder to defend.

These are some major issues we did not touch on. We certainly did not touch on Medicare and prescription drugs. There is a time-honored tool that is put in the Budget Act in 1974 that the Committee on the Budget uniquely can use. If it wants to see something done, it can say to the committee of jurisdiction, you have the authority and the obligation, and here is the money to report out a prescription drug benefit by a date certain so that the House can vote on it.

But every time we mention that, they dodge. This bill right here not only dodges again, because it does not have reconciliation mandates in it. This particular resolution does not even resolve the issue. There is \$40 billion for Medicare reform and prescription drugs if the Committee on Ways and Means gets around reporting such a bill, and then in the Senate, there is a totally different prescription.

The idea of a conference report is to bring the two bodies together. On this most critical issue, which is at the top of the chart, they fail to do it. We do not have a clear course and we do not have a mandate to get it done.

I know what we will hear today is the budget resolution is on time, we are going to pass it by April 15. I am going to tell the Members what I said last year, it is on time for a train wreck that will be coming in September. That is what this budget resolution will do for us

Mr. GOSS. Mr. Speaker, I yield 1½ minutes to the gentleman from Michigan (Mr. SMITH).

(Mr. SMITH of Michigan asked and was given permission to revise and extend his remarks.)

Mr. SMITH of Michigan. Mr. Speaker, I have been on the Committee on the Budget for a full 7 years. This is my eighth year. This will be only the second budget that we have passed on time by April 15 during that time. In fact, in the total history of the Committee on the Budget, this will only be the third time that we have passed a timely budget resolution.

So I would like to compliment the Committee on Rules, certainly the gentleman from Ohio (Mr. KASICH) on the Committee on the Budget. If we look at where we were 7 years ago, we were looking at deficits as far as the eye could see, between \$200 billion and \$300 billion a year. We have come a long ways.

We made the decision last year that we are not going to spend any of the social security trust fund surpluses on anything except social security. This has been a huge change, huge progress. We have agonized as we have tried to hold down spending to make sure ultimately that our kids and grandkids are not going to be saddled with a huge burden of Medicare and social security.

If there is one disappointment in this budget, and I met and talked to John Podesta this morning from the White House, it is that we could not get leadership from the White House to move ahead on social security reform. It is going to come up and be a tremendous disadvantage to our kids and our grandkids if we do not attack and face up to the huge problems of resolving the unfunded liability of social security and Medicare and the entitlement programs.

Ms. SLAUGHTER. Mr. Speaker, I yield 4½ minutes to the gentleman from Washington (Mr. MCDERMOTT)

from Washington (Mr. McDermott). (Mr. McDermott asked and was given permission to revise and extend his remarks.)

Mr. McDERMOTT. Mr. Speaker, this budget resolution sort of reminds me of one of those good news-bad news jokes. The good news is that this law says that we should pass a budget resolution by April 15. We are going to do that. That is the good news. The bad news is that it is a joke.

If we look at this and listen to what the gentleman from South Carolina (Mr. SPRATT) said, the gentleman is one of the most thoughtful, one of the most intelligent people. He actually was a banker once. He knows about money. He gave a very erudite explanation of this budget.

If we listen to the gentleman, the most important thing he said was that this resolution puts us on record for the train wreck in September. We are right on track. We are going to do it all over again this year what we did last year.

We could talk about Medicare, Medicaid, and all those issues, social security and education, all the issues that are not dealt with here. But this budget resolution contains \$100 billion more in cuts. We did not do that last year, we added, and we are heading right down the same track.

I know people's eyes kind of glaze over when we talk about the budget resolution. What is this? This is an outline for what is going to happen in

this country in this Congress.

One of the issues on \$1.9 trillion, that is a figure that is sort of out of the reach of most of us, but let us just take one issue. That is the issue of pharmaceutical prescription drugs; how people, how seniors are going to get that paid for. Everybody says it is a good idea. But when we look at this budget resolution, I have brought this chart here because it really points out what is all about this budget resolution.

The Democratic proposal was for \$40 billion locked in for the drug benefit. The Republican budget says, if the Committee on Ways and Means gets around to it, we could spend up to \$40 billion. Which would we rather have, have it locked in, or if they happen to

get around to it?

Does it require action this year? The Democrats say yes. The Republicans say no. There is no requirement in this budget.

The gentleman from South Carolina (Mr. SPRATT) talked about reconciliation and all those fancy words. What that means is that the Committee on Ways and Means must do something, and it is not in this bill.

Who is covered? In the Democrats' proposal, every senior citizen is covered. In the Republicans' budget, they have to be poor. So we are going to turn this into a welfare program, it is

not a Medicare program.

Mr. Speaker, this turns this program, the Republicans', into a welfare program. Senior citizens are not entitled to it, they have to go down and prove at the welfare office that they are poor enough and ask for help, beg for help. What kind of a benefit is that for us to be giving to senior citizens?

The Democratic proposal says all seniors are covered. As an American over 65, you are entitled. But the Republicans do not believe in that.

The benefit? The Democrats define what people are going to get. What the Republicans say is, here is a little money. Why do you not go out and see if you can buy yourself an insurance policy?

The HIAA, the health insurance industry, says that the private insurance market will not sell policies simply for drugs, for pharmaceuticals. They are not going to do it. It is too risky. So

the Republicans are giving them the money and saying, okay, folks, go out and find it. But it is not there. They will never find it.

This budget resolution is basically a PR document. Pass it on time, we want to get it done, we will all stand up here and say it is the first time in 29 years that we have had a budget resolution, and all the rest, but the fact is that it is a nonsense piece of paper.

It is really sort of like Alice in the Looking Glass. The more we look at it, and the reason they ran it through at midnight last night, is because they did not want us to have any time to look at it, because it becomes curiouser and curiouser.

I urge Members to vote against this budget resolution

Mr. GOSS. Mr. Speaker, I am happy to yield 2 minutes to the distinguished gentleman from Wisconsin (Mr. GREEN), a member of the committee.

Mr. GREEN of Wisconsin. Mr. Speaker, I thank the gentleman for yielding time to me

Mr. Speaker, it is going to be very interesting to watch this debate today. Everyone here today recognizes that some great things have been happening with the economy. Unemployment is at a 30-year low, the economy continues to grow.

Now there are some on the other side who want us to go back to the old days, the days of tax and spend and spend and tax. That is really what they are talking about when they bring out their numbers, their interpolated charts and numbers. That is what they are trying to do. They are trying to move us backward.

Still others want us to sit back and do nothing. They want us to enjoy the fruits of our labor and the fruits of this growing economy.

But the majority budget, the budget we take up today, recognizes that we have a once-in-a-generation opportunity to make progress, to secure America's future. That is what this reform budget does. This budget reinforces retirement security to the social security lockbox.

Secondly, it pays down the debt, reduces it by \$1 trillion over 5 years. It eliminates the public debt by the year 2013.

It reinvests in public education, a 9.4 percent increase over last year. It sets in motion a plan for providing prescription drug benefits to seniors. It begins to rescue our military from years of neglect and misuse.

Yes, and I know this is blasphemy to some, yes, it does provide tax relief. It allows Americans to keep more of what they earn.

I hope today will be a good debate. I think it will show the clear differences between the two parties, between those who want to move backwards and those who want to charge ahead. Today should be a good debate.

I urge my colleagues to support this good, open, fair rule. More importantly, I urge my colleagues to vote for

this budget. When we go home over the Easter break, I urge them to talk about the great things we are doing, the challenges that we are meeting, and the steps we are taking.

Ms. SLAUGHTER. Mr. Speaker, I yield 4 minutes to the gentlewoman from Texas (Ms. JACKSON-LEE).

(Ms. JACKSON-LEE of Texas asked and was given permission to revise and extend her remarks.)

Ms. JACKSON-LÉE of Texas. Mr. Speaker, I thank the gentlewoman from New York for yielding time to me.

Mr. Speaker, allow me to thank the ranking member, the gentleman from South Carolina (Mr. Spratt), for a very detailed analysis of the process. Many of us are concerned about process. But in the course of his defining the process, he really captured the substance of my opposition to this resolution at this time.

The gentleman from South Carolina (Mr. SPRATT) is right, the 1977 budget reconciliation was one of our finest hours. The reason is that some of us agreed with aspects of it, and some of us disagreed. But we found that the synergism of providing a budget surplus was a key element to our support.

We now find ourselves in the year 2000 with a budget surplus, but we also find ourselves with a budget where many of us disagree because the principles of opportunity are denied. We give a tax cut that I imagine is to cater to a candidate running for president of the United States on the Republican ticket.

We do not do anything to deal with extending social security and Medicare. One thing that we certainly throw to the winds and leave it encumbered with all kinds of problems is the senior citizen prescription drug benefit.

Members can imagine in a district like the Eighteenth Congressional District, probably representative of many across the Nation, with a high number of senior citizens, there is not a place that I go that they do not say, what choices do you want me to make, food, housing, or my health care?

I do not see why we are prepared to give a \$929 billion tax cut, if we project it over 10 years, to placate the presidential politics when we have individuals in our community who have worked, who have paid taxes, who are living by themselves and cannot provide for their health care, cannot get prescription drugs?

We have a plan. The Democrat plan is unencumbered. Yet, we could not get that resolved in this budget process.

□ 1100

In my State, a mere 20 percent of our young people get college degrees. We are fighting this whole issue of the digital divide, realizing that e-commerce is driving the economy, begging to get our young people educated, needing more teachers professionally developed, needing our crumbling schools

being rebuilt, and, yet, this budget does not provide for that in its educational piece.

It slows up on the idea of education. In particular, Mr. Speaker, it does not allow for the President's proposals to renovate crumbling schools. We leave out money to hire and train more teachers. I was in a meeting with members of the e-commerce industry, and one of the things that we noted in that discussion was we appreciate our teachers, but we must make them professionally aware of the technology.

We do not have the money, Mr. Speaker, for Head Start. How many Head Start graduates do we have in leadership positions and owners of small business. There is a definitive measure that we can have to determine that Head Start is a successful pro-

gram

So I certainly ask my colleagues and my Republican colleagues, in a time of opportunity, what are we challenged to do? We are challenged to give opportunity to others who may not have walked that walk before. We need to be fiscally responsible, but we did that in 1997, and that is why we are here today.

Now we need to establish priorities. A prescription drug benefit for seniors that is unencumbered, education for our children, compensation for our teachers, the rebuilding of crumbling schools, the protection of Social Security and Medicare, and the heck with the \$929 billion tax cut that no one is asking for except presidential politics. We can do better than that, Mr. Speaker. I ask to vote down the resolution and do a better job.

Ms. SLAUGHTER. Mr. Speaker, I yield 3 minutes to the gentleman from

Virginia (Mr. MORAN).

Mr. MORAN of Virginia. Mr. Speaker, I think we know what this budget resolution conference report is all about. The majority wants to provide the Republican presidential candidate with a budget that he can work with, and that is fine. I read on the front page of the Washington Post today that Presidential Candidate George Bush has recommended another \$46 billion of spending this week alone, \$13 billion more for education. \$25 billion more for defense, and then, of course, he wants a tax cut of over one and a half trillion dollars over the next 10 years.

Well, that is great. We are all for many of those things. But the thing that troubles us the most is that we have what may be a once in a lifetime opportunity to do right by our children's generation. We have an unprecedented surplus ahead of us. Is it right to use that surplus for our own benefit, or is it better to use that surplus to pay off the debt that we incurred so our children do not have to pay it off and so our children do not have to pay the quarter of a trillion dollars in interest costs that are due every year. And those interest costs will be a lot more when they are our age.

We are the ones who had the benefit of running up that enormous deficit during the 1980s. We now have the responsibility to pay it off. First things first. Pay off the \$3.7 trillion of our public debt so that our children are not burdened with that debt.

Second thing, provide for our own retirement, provide for our Social Security and Medicare. That is our second responsibility. Do not leave it to them to have to provide for our retirement and our health care when we are no longer working and doing so well.

How wrong a legacy to leave the public debt to our children's generation, to leave it to them to pay for Social Security and Medicare. How right to pay off our debt now, to provide for our own retirement, and, to the extent we can, target tax cuts where they will benefit the economy, where Allan Greenspan will not have to raise interest rates to offset their stimulus effect. Target them and then invest in the next generation in education, prescription drugs research and development, and infrastructure. That is what we should be doing. That should be our legacy for our children.

This conference report does not accomplish that legacy. Let us do the right thing, the responsible thing. Reject this selfish, short term budget policy. We can do better than this. Much better.

Mr. GOSS. Mr. Speaker, I yield such time as he may consume to the distinguished gentleman from California (Mr. DREIER).

(Mr. DREIER asked and was given permission to revise and extend his remarks.)

Mr. DREIER. Mr. Speaker, I simply rise in strong support of this rule and the budget conference report itself.

We are making history here by, on time, proceeding for the first time in the quarter century since we have had the 1974 Budget Impoundment Act with doing back-to-back budgets on schedule. I believe that that is a very clear signal that this Congress, under the leadership of the gentleman from Illinois (Mr. HASTERT) is on track towards doing the kinds of things that he said when he stood in this well in January of 1999. He has proceeded with regular order following with the rules and the structure that we have in place here.

What is it that we are doing? Well, we have established the priorities the American people very much want us to address. Education is a great concern to the people whom I am honored to represent in Southern California. It is a concern all across this country. We need to make sure that, as we deal with this global economy, that the American people have the expertise that is necessary to be competitive. The best way to do that is to enhance the education level that we have in this country. This measure goes a long way towards doing that.

We have a priority. The gentleman from Ohio (Mr. KASICH) who came before the Committee on Rules last night made it very clear in his testimony that, what is it that the Federal Government can do and has the responsibility to do that no other level of government can do whatsoever? That is those very, very important words right in the middle of the preamble of the Constitution, "provide for the common defense." That is exactly what this budget does by dramatically enhancing our ability to deal with our national security and the security of our interests around the world. Ensuring that we get our very brave men and women off of food stamps, that is a priority that we have here.

So as we look at this budget, it is a very, very important conference re-

port.

I will say, since I am standing here in the well and I am looking at the gentleman from Ohio (Mr. KASICH) who is in the back of the Chamber, that he will be sorely missed. It has been his leadership over the past several years that has played a big role in getting us to the point where we are today, and I look forward to great things from him in the years to come.

The best way that we could send him off when he does leave here months and months from now is to overwhelmingly pass this rule and to pass this budget conference report with strong bipar-

tisan support.

Ms. SLAUGHTER. Mr. Speaker, I yield 3 minutes to the gentleman from Wisconsin (Mr. OBEY).

Mr. OBEY. Mr. Speaker, there were three main issues associated with this conference. First, should we add \$4.1 billion to defense spending, increasing overall spending by that amount, and reducing the surplus by that amount? The conference said "yes" to that question.

Second question: Should we increase efforts to fight dreaded diseases by increasing spending for NIH by \$1.6 billion, which would increase overall spending by that amount? The conferees said "no" to that question.

Third: Should we increase student assistance by as much as \$200 per grant in order to offset the higher cost of higher education and pay for that by a small cut in the size of tax breaks planned for the high rollers in this society? The conference again said "no."

Those are the issues before the conference. Those are the issues before the

House today.

This huge Republican tax cut will simply not permit us to do what nearly everybody knows we ought to be doing to help students get the kind of education they need. That reflects what Candidate Bush said in my State last week. He is reported in the Eau Claire newspaper saying as follows: "George W. Bush gave strong indications Thursday he is not inclined to increase Federal spending to give more grants to students to go to college. Bush, who attended both Yale and Harvard, conceded that some people have complained that loans carry a repayment burden. "Too bad," he said. "That is what a loan is." There is a lot of money available for students and families willing to go out and look for it.

Some of you are just going to have to pay it back, and that is just the way it is." What this really is is Richey Rich indicating that he does not have a clue about how the other half lives.

What this conference also does today is gut our ability to deal with the problems we need to deal with respect to health problems.

This chart shows the amount by which every appropriation to attack major diseases will be cut from the Senate amendment in order to make room for my colleagues' Republican tax cut today. They have been talking to folks about how they are going to promise to help increase research on diabetes. This says they are going to have to cut \$47 million below the amount in the Senate amendment. They are going to have to cut \$14 million for Parkinson's disease. They are going to have to cut \$350 million for all types of cancer research. They cut \$41 million from research that could have taken place on Alzheimer's and \$180 million from research that could have taken place on AIDS.

So when my colleagues vote on this conference today, think of the 150 people a day who will be diagnosed with cancer this year, think of those suffering with diabetes and Parkinson's and Alzheimer's, and think of all of the students who are struggling every day to get a decent education who my colleagues will not be able to help.

That may be consistent with the Republican values. It is not consistent with the values of the people I represent.

[From the Leader-Telegram, Mar. 31, 2000] BUSH AVERSE TO MORE COLLEGE GRANT FUND-ING-LET STUDENTS GET LOANS, CANDIDATE SAYS IN EC

#### (By Doug Mell)

Texas Gov. George W. Bush gave strong indications Thursday he is not inclined to increase federal spending to give more grants to students to go to college.

Instead, Bush said, he has more affinity for giving students loans.

'I support Pell Grants (the federal government's main college grant program), Bush told reporters after visiting Locust Lane School in Eau Claire. "I support student loans

Bush, who attended both Yale and Harvard. conceded that some people have complained that those loans carry a repayment burden. "Too bad," he said. "that's what a loan

is.''

Bush, the Texas governor and likely GOP presidential nominee, added: "There is a lot of money available for students and families who are willing to go out and look for it.

"Some of it you are going to have to pay back, and that's just the way it is because there is nothing free in society. College is not free.

He also said the federal government should not get involved in setting tuition levels for state colleges and universities.

Here are edited remarks from a questionand-answer session between Bush and reporters after visiting Locust Lane School:

What are your plans to increase school accountability?

We are going to ask the question, are children learning? We are going to say to states, 'If you accept federal money, you have to develop an accountability system.' I believe a national test will undermine local controls

Under the Title 1 initiative, it says that after a three-year period, if standards aren't being met for disadvantaged students-in other words, if students remain in failed schools-instead of subsidizing failure, something must happen. You can't have an accountability system, you can't measure, unless ultimately there is a consequence. Otherwise, there is no accountability.

And the consequence is, the parents get to make a different choice. It's funding children and it's battling failure.

I believe if you set high standards and hold people accountable, people will learn. I've seen it with my own eyes.

Is it the school's fault when test scores are low or is it a combination of things?

I think it's the system's fault. When you have kids that can't pass a basic test, it sounds like to me that they have just been shuffled through the system. Because nowhere along the line has someone blown the whistle and said, 'Now wait a minute; we are not going to move you through until you know what you are supposed to know.

When you have high school kids who can't pass basic reading comprehension exams, you've got a problem. If a kid can't read when he gets to high school, something is fundamentally wrong with the system.

That's why it is so important to address these problems early, before it is too late.

What has been the response to your proposals from teachers?

I differentiate between the union leaders and the teachers. I think the teachers are helping. I think teachers want the best. I think really good teachers do not care about being held accountable. I think they understand that accountability is not a punishment.

We need to expand the program at the federal level that encourages, trains, pays stipends to, ex-military people who come into classrooms.

I want to increase the teacher training. teacher recruitment aspect of the federal expenditures, but I want to send it back to the states with a lot of flexibility.

One of the cornerstones of the education

reform package at the federal level is maximum authority and maximum flexibility back to the states. The more flexibility states have to spend federal money to meet their needs, the more money is freed at the local level as well.

I think there needs to be a teacher protection act, which will say that if teachers uphold standards of discipline in their classrooms, they can't get sued under civil rights statutes.

Could Gov. Tommy Thompson play a role in your administration?

Tommy is a friend, and he's smart and he's capable. He's led the way on a lot of interesting initiatives and education reforms. There is a lot of different roles Tommy could

Have you approached anyone concerning being a vice presidential candidate?

No, and I won't with anybody. I obviously have thought about it. People say to me all the time, 'Why don't you consider so and so, and why don't you consider this and that?

But I have vet to put a process in place. Over the next couple of weeks. I will be thinking through the strategy.

I think there is going to be a need to have a different attitude in Washington. There has to be a different type of politics and a different type of attitude about expending political capital.

And I tell people point-blank in this state and every state: If you want four more years of Clinton-Gore, I'm not the right guy. That's really what much of the election is about.

What are your plans on dairy policy? I'm going to say the same thing that other presidents have: We need to have a national plan, a national dairy policy. Until there is one, until there is one that the country can agree to, there is going to be compacts.

Do you oppose dairy compacts? I'd like to see a national dairy plan. That includes something on compacts?

It would include a national plan that all regions of the country could live with. If you had a national dairy plan, hopefully, if it made sense, it would make them moot.

I'm going to be a president for everybody. Surely there is plan that is best for the na-

Would Wisconsin dairy farmers get a fair break under your administration?

I think what Wisconsin dairy farmers can expect is a fair, even-handed policy that tries to develop a national dairy strategy. I recognize it's going to be difficult to do.

What is your position on the Elian Gon-

zalez controversy?

He should have his day in a family court in Florida. And the (Clinton) administration has been heavy-handed on this issue, and I disagree with them, I strongly disagree with

There needs to be a full hearing, and I hope his dad gets to come over (from Cuba) and testify.

them.

I don't trust Fidel Castro. I don't trust the system. I do not believe we ought to trade with Cuba and Fidel Castro, because foreign trade with Castro becomes an avenue for propping the administration up.

I hope the dad is given the chance to make the decision in a free world, give him a chance to make a decision about his son in a totally free environment. There needs to be a venue to make that decision.

What is your position on trade with China? I do believe we ought to have China in the World Trade Organization. But as opposed to trading with government entities, most of the trade with China, as a result of the World Trade Organization, will be with private entities.

What is your position on campaign finance reform?

I think we ought to have campaign funding reform. It starts with people being honest about the law. Secondly, I think we ought to ban corporate soft and labor union soft money, so long as you have paycheck protec-

We need instant disclosure who the campaign contributors are and I want full instant disclosure on what went on in the White House when the vice president was there.

I think we can make it more fair, more open and more realistic so people know what is going on.

I'd love to work with Sen. (Russ) Feingold and Sen. (John) McCain on that issue. I would hope he (Feingold) would allow paycheck protection so union members don't have their money spent by union bosses without their permission.

What is the first bill you would send to Congress after you are elected.

First is to go to the Defense Department, the secretary of the defense, and ask for a top-down review, a top-to-bottom review of the strategies in place to reconfigure our military.

I worry about haphazard spending, political spending when it comes to procurement, research and development. And I want there to be a procedure in place to reconfigure how war is fought and war.

Our military needs to be lighter, more lethal, easier to move, harder to find. We need to think 20 or 30 years down the road.

The first bill I would like to see coming out of education is Title 1 reform with flexibility to states.

I would like Congress to pass a tax-relief package, with a tax fairness component, I think we need to get rid of the death tax.

This code we have today penalizes people who live on the outskirts of poverty. If you are a mother making \$22,000 a year and you have two children, for every additional dollar you earn, you pay a higher marginal return than someone making \$200,000. It's not right.

So my simplification plan drops the bottom rate from 15 percent to 10 percent and increases the child credit, which facilitates upward mobility among people who are struggling.

It may sound strange to hear a Republican talking that way, but I'm passionate about this subject. Al Gore is going to say it's risky

But what is risky is locking people in place in America. What we ought to believe in is having a tax code that encourages upward mobility, not discourages upward mobility.

Ms. SLAUGHTER. Mr. Speaker, I have no further requests for time, and I yield back the balance of my time.

Mr. GOSS. Mr. Speaker, how much time do I have remaining?

The SPEAKER pro tempore (Mr. PEASE). The gentleman from Florida (Mr. Goss) has 18 minutes remaining.

Mr. GOSS. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, whenever anybody leaves an institution, an institution is obviously diminished, a little poorer, especially when it is a good person. Obviously people get replaced through the election process and through the hiring process here, but there is still always a sense of loss when we lose one of our spectacular people.

Much has been said about the gentleman from Ohio (Chairman KASICH), and I want to be associated with those remarks, the extraordinary job he has done through the years here today. We acknowledge that.

I know in the general debate, he is going to have the great opportunity to display his brilliance, and we are going to have the opportunity to further thank him.

Mr. KASICH. Mr. Speaker, I wonder if the gentleman will yield to me.

Mr. GOSS. I am happy to yield to the gentleman from Ohio.

Mr. KASICH. Mr. Speaker, I want to point out what the Republicans have done since they took the majority in dramatically increasing the funding for the National Institutes of Health.

#### □ 1115

Mr. GOSS. Mr. Speaker, reclaiming my time, I appreciate the gentleman from Ohio (Mr. KASICH) bringing that forward.

I was going to make the observation that this is really a debate about the rule, and I think we agree it is a brilliant rule and deserves everybody's support; and we are trying to get to the debate when the distinguished chairman can make the kinds of points that are so relevant to the debate and the final vote on the budget.

But today I also want to recognize and publicly thank an outstanding Hill staffer who has set an admirable standard for the past 12 years and who is now heading for new challenges.

Today's rule is the last piece of legislation that Wendy Selig will handle before she heads off to a leadership position of the American Cancer Society.

Wendy personifies skill and professional competence in her work, whether it is as a press secretary, an administrative assistant, the majority counsel on the Subcommittee on Legislative and Budget Process that I chair, or as a special assistant on the House Committee on Intelligence. All of these jobs she has done at one time or another or sometimes simultaneously.

Wendy brings a special brightness to whatever she touches, as all those who have worked with her knows. We wish her all success in her new endeavor. We will miss her a lot.

Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The previous question was ordered.

The SPEAKER pro tempore (Mr. PEASE). The question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Ms. SLAUGHTER. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 221, nays 205, not voting 8, as follows:

#### [Roll No. 124]

#### YEAS—221

Gutknecht Aderholt Cox Crane Archer Hansen Hastings (WA) Armey Cubin Cunningham Bachus Hayes Davis (VA) Hayworth Baker Ballenger Deal Hefley Barr DeLay Herger Barrett (NE) Hill (MT) DeMint Bartlett Diaz-Balart Hilleary Dickey Barton Hobson Doolittle Hoekstra Bass Bateman Dreier Horn Hostettler Bereuter Duncan Dunn Hulshof Biggert Ehlers Bilbray Hunter Bilirakis Ehrlich Hutchinson Bliley Emerson Hyde English Isakson Blunt Boehlert Everett Istook Ewing Fletcher Boehner Jenkins Bonilla Johnson (CT) Foley Fossella Johnson, Sam Brady (TX) Jones (NC) Fowler Kasich Bryant Franks (NJ) Kelly King (NY) Burton Frelinghuysen Buyer Gallegly Kingston Callahan Ganske Knollenberg Calvert Gekas Kolbe Kuykendall Camp Gibbons Campbell Gilchrest LaHood Canady Gillmor Largent Gilman Latham Cannon LaTourette Castle Goode Goodlatte Chabot Lazio Chambliss Goodling Leach Chenoweth-Hage Goss Graham Lewis (CA) Lewis (KY) Coble Coburn Granger Linder Green (WI) LoBiondo Collins Lucas (OK) Cooksey Greenwood

Manzullo Martinez McCollum McCrery McHugh McInnis McIntosh McKeon Metcalf Mica Miller (FL) Miller, Gary Moran (KS) Nethercutt Nev Norwood Nussle Ose Oxley Packard Paul Pease Peterson (PA) Petri Pickering Pickett Pitts Pombo Porter Portman Pryce (OH) Quinn

Radanovich Spence Stearns Ramstad Regula Stump Reynolds Sununu Riley Sweeney Rogan Talent Tancredo Rogers Rohrabacher Tauzin Taylor (NC) Ros-Lehtinen Roukema Terry Royce Ryan (WI) Thomas Thornberry Ryun (KS) Thune Salmon Toomey Sanford Saxton Traficant Scarborough Upton Schaffer Vitter Sensenbrenner Walden Sessions Walsh Shadegg Wamp Watkins Shaw Shays Watts (OK) Sherwood Weldon (FL) Shimkus Weldon (PA) Shuster Weller Whitfield Simpson Sisisky Wicker Skeen Wilson Smith (MI) Wolf Smith (NJ) Young (AK) Smith (TX) Young (FL) Souder

#### NAYS-205

Abercrombie Frank (MA) Ackerman Frost Gejdenson Allen Gephardt Andrews Baca Gonzalez Baird Gordon Green (TX) Baldacci Baldwin Gutierrez Hall (OH) Barcia Barrett (WI) Hall (TX) Hastings (FL) Becerra Hill (IN) Bentsen Berkley Hilliard Berman Hinchey Berry Hinojosa Bishop Hoeffel Holden Blagojevich Blumenauer Holt Hooley Bonior Boswell Hoyer Boucher Inslee Jackson (IL) Bovd Brady (PA) Jackson-Lee Brown (FL) (TX) Brown (OH) Jefferson Capps John Johnson, E. B. Capuano Cardin Jones (OH) Carson Kanjorski Clay Kaptur Clayton Kennedy Clement Kildee Kilpatrick Clyburn Kind (WI) Condit Conyers Kleczka Costello Klink Kucinich Coyne Cramer LaFalce Crowley Lampson Cummings Lantos Danner Davis (FL) Larson Lee Davis (IL) Levin DeFazio Lewis (GA) DeGette Lipinski Delahunt Lofgren DeLauro Lowey Lucas (KY) Deutsch Dicks Luther Dingell Maloney (CT) Maloney (NY) Dixon Doggett Markey Dooley Mascara Doyle Matsui McCarthy (MO) Edwards Engel McCarthy (NY) Eshoo McDermott Etheridge McGovern Evans McIntyre Farr McKinney Fattah McNulty Filner Meehan Meek (FL) Forbes

Ford

Menendez Millender-McDonald Miller, George Minge Mink Moakley Mollohan Moore Moran (VA) Murtha Nadler Napolitano Neal Oberstar Obey Olver Ortiz Owens Pallone Pascrell Pastor Payne Pelosi Peterson (MN) Phelps Pomerov Price (NC) Rahall Rangel Reves Rivers Rodriguez Roemer Rothman Roybal-Allard Rush Sabo Sanchez Sanders Sandlin Sawver Schakowsky Scott Serrano Sherman Shows Skelton Slaughter Smith (WA) Snyder Spratt Stabenow Stenholm Strickland Stupak Tanner Tauscher Taylor (MS) Thompson (CA)

Thompson (MS)

Thurman

Tierney

Towns

Meeks (NY)

Turner Visclosky Wexler Udall (CO) Weygand Waters Watt (NC) Udall (NM) Wise Velazquez Waxman Woolsey Vento Wu Weiner

NOT VOTING-8

Houghton Stark Borski Combest Myrick Wvnn Northup Cook

□ 1137

Mr. SAWYER and Mr. BALDACCI changed their vote from "yea" to 'nav.

Mr. HULSHOF changed his vote from "nay" to "yea."

So the resolution was agreed to.

The result of the vote was announced as above recorded

A motion to reconsider was laid on the table.

Mr. KASICH. Mr. Speaker, pursuant to House Resolution 474, I call up the conference report on the concurrent resolution (H. Con. Res. 290) establishing the congressional budget for the United States Government for fiscal year 2001, revising the congressional budget for the United States Government for fiscal year 2000, and setting forth appropriate budgetary levels for each of fiscal years 2002 through 2005.

The Clerk read the title of the concurrent resolution.

The SPEAKER pro tempore (Mr. PEASE). Pursuant to House Resolution 474, the conference report is considered as having been read.

(For conference report and statement, see proceedings of the House of April 12, 2000, at page H2206.)

The SPEAKER pro tempore. The gen-

tleman from Ohio (Mr. KASICH) and the gentleman from South Carolina (Mr. SPRATT) each will control 30 minutes.

The Chair recognizes the gentleman from Ohio (Mr. KASICH).

Mr. KASICH. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, let me one more time run through what this budget proposal and outline does today, because it is, I believe, the right combination and the right direction for our country, although I will tell my colleagues right off the bat, it spends too much. But with what we are working with here, with a narrow margin and a lot of diverse interests, I think we have come

up with a very good proposal.

First of all, for the second year in a row, the second time in 40 years, we are not going to touch the Social Security surplus. We are not going to take any money that is in surplus that comes in from the Social Security taxes to pay benefits for our seniors; we are not going to take it and spend it on any other government program. That means that that surplus is going to be available to fix Social Security for the baby boomers and their children. So we will keep our mitts off of that.

Secondly, we are going to strengthen Medicare with a prescription drug program and other Medicare reforms. We think that is important. Now, we hear people on the other side of the aisle

criticizing our Medicare proposal. The President first of all cuts Medicare and secondly does not have a prescription drug program until 2003. I like to call it 'somewhere over the rainbow program." We believe we ought to get Medicare reform and prescription drugs today, and we are going to be unveiling our plan to strengthen Medicare.

Thirdly, we are going to retire \$1 trillion of the publicly held debt. Now, for so long around here, we talked about passing all this debt on to our children. We are going to pay \$1 trillion of the publicly held debt down; and in fact we are on track, if we wanted to, to pay off the public debt by 2013. We are also going to strengthen education and science. Let me just make the point that some folks have said on this House floor that we do not do enough for Pell grants.

#### □ 1145

Well, we have had a 50 percent increase in Pell grant funding since 1995 when we took charge. As you can see, under a Democrat President and Democrat Congress, Pell grants were not a priority, but under the Republican Congress, starting in 1995, we have significantly increased Pell grants every single year.

Now, I know that some people say it is never enough, but the fact is that we do, in fact, want to accomplish these other missions, having to do with Medicare and retiring debt, and having a small tax cut at the same time. I will

get to that in a second.

For those who do not think we make education a priority in this budget, they are wrong. We significantly increase education, primary and secondary, and we continue our march to make Pell grants more available. But I would suggest to many of my colleagues, why do we not have a few conversations with these university presidents who cannot seem to control costs that are going up in higher education by far faster than the rate of inflation? No matter what we do in this body, we cannot solve the problems of the cost of higher education until we get some help on the side of the people who run these institutions who have not been able to manage costs. But let there be no mistake, we have increased the amount of money for Pell grants in this Congress by 50 percent.

In addition to our support of education and basic science, a basic science program that we believe stresses programs like the human genome project, which offers so much hope for everyone in this country for a healthier life for our families; not just extend life, but improve the quality of life with the major breakthroughs that are occurring by the ability to code the

human gene.

Mr. Speaker, they say that sometimes advanced technology is indistinguishable from magic, and the fact is when we think about efforts that go on today to decode the human gene system, it is just remarkable. We believe in basic science research in this House.

In addition to that, we are promoting tax fairness for families and farmers and seniors. Let me talk a little bit about this. We have a guarantee of \$150 billion in tax cuts out of a \$10 trillion budget. I can only define that as puny. The President today is going to say that that is too much of a tax cut. Well, of course it is for the President. He raises taxes. But to cut \$150 billion, guaranteed, out of a \$10 trillion budget, and to somehow say that is risky and out of line, well, sure it would be for somebody who thinks that we ought to just get our paychecks and send it all to the government. Of course, they think that is too much.

But I tell you, it is interesting when we have votes on things like repealing the earnings test tax, so that seniors can be independent and not get penalized on their Social Security, everybody votes for it. When we put the elimination of the marriage penalty tax on the floor, it is amazing the bipartisan support we get for that.

I will tell you another thing. We bring a bill up here to reduce the inheritance tax, the death tax, on farms, you watch the people that will vote on a bipartisan basis in this House, because, you know what? The day you die, you should not have to visit the IRS and the undertaker on the same

dav.

The fact is that we need more tax relief. I am disappointed we do not have four times as much tax relief in this bill, because the American people know that America is strengthened from the bottom up, not from the top down; that in this new era, bureaucracy and centralization is not the key. In this new era, it is the power of the individual to compute and to communicate and to re-knit our families together, in our schoolhouses, in our churches, in our synagogues, and community organizations. Let us strengthen them, not strengthen the power of the central government in a far-away place.

Finally, we are going to restore America's defense. We are going to restore it because we do not think that our soldiers and sailors and airmen ought to be in a position where they are on food stamps, where we have spread them out all over the world and not given them the tools they need to be an effective fighting force.

Let us not forget that providing for the common defense is the number one priority of the central government. We need to rebuild our Nation's defense, and, I hope at the same time, to reform

our Nation's defense.

Mr. Speaker, I think we ought to come to this floor on a bipartisan basis and we ought to support a budget that saves Social Security, that strengthens Medicare and allows our seniors to have access to prescription drugs, that reduces the publicly held debt by \$1 trillion, that gives our children a fighting chance to have a better tomorrow, that strengthens the support for education and basic science, that promotes tax fairness and reduces the tax burden

on small business and families and family farms, and restores America's defense establishment. If we can accomplish all of that in one vote today, we should have no reluctance on a bipartisan basis being able to support this

We should come here with a firm eye and send a message to the American people that we are starting to get it, we are starting to understand them. We want them to have the power, and we want them to have the responsibility to rebuild this country.

Mr. Speaker, I reserve the balance of my time.

Mr. SPRATT. Mr. Speaker, I yield 2 minutes to the gentleman from Missouri (Mr. GEPHARDT).

(Mr. GEPHARDT asked and was given permission to revise and extend his remarks.)

Mr. GEPHARDT. Mr. Speaker, this conference report is essentially the same document as the resolution Republicans had on the floor last month. The Republican budget plan, if implemented, would threaten our record prosperity and undermine the values of middle-class families. This budget reflects the irresistible urge Republicans have to enact massive, irresponsible tax cuts above all other needs and priorities of the American people.

They give tax cuts a higher priority than extending the life of Social Security and Medicare, they are willing to sacrifice a real Medicare prescription drug plan for all seniors, and they are willing to make deep cuts in health and education in order to make their budget add up.

There is not one dime in this budget for Social Security and Medicare. Republicans' unwillingness to do anything to prevent the long-term insolvency of these programs that serve as the bedrock of retirement security for millions of Americans is inexplicable.

This budget pretends that it pays for a prescription drug plan. But, if you look closer, you will see there is not one penny appropriated for a drug plan. The money is "reserved." It is a budget gimmick. It is not real. It will not happen. Talk is cheap; prescription drugs are not. This budget does not solve the problem.

This budget contains Draconian cuts in non-defense appropriations. Nearly \$120 billion in cuts need to be made, and, if Republicans have their way, they will cut deep into important priorities like education, health, veterans' affairs, and the environment.

It is clear what the American people want. They want a fiscally responsible budget that will keep interest rates low and the economy growing, they want to strengthen Social Security and Medicare so that retirement security is protected for current and future retirees, they want a drug plan in Medicare that covers all seniors who want it, and they want to invest the surplus in their priorities, like making sure that children get the best public education we can provide.

Mr. Speaker, this budget did not get better in the conference. It probably got worse. It continues to ignore the voices of working families who have made it perfectly clear that they reject the efforts to bleed the surplus dry for political tax cuts instead of investing in Social Security, in Medicare, in paying down the debt, in ensuring the future of this great country.

Vote against this budget. We can do better than this.

Mr. KASICH. Mr. Speaker, I yield 3 minutes to the gentleman from Wisconsin (Mr. RYAN).

(Mr. RYAN of Wisconsin asked and was given permission to revise and extend his remarks.)

Mr. RYAN of Wisconsin. Mr. Speaker, I am a new Member of Congress, but I was not born yesterday, and I hear this rhetoric come to the floor of Congress every time we bring these budgets together. You hear the other side of the aisle castigate each other, as if the world is going to end tomorrow. You hear these inflammatory accusations of what is actually happening.

Mr. Speaker, I would like just to point to the facts. I would like to go over what is actually included in this budget, rather than inflammatory remarks about political posturing.

A budget outlines the priorities of a country. A budget outlines the priorities of Congress. That is what we are achieving in this budget, so it is more than just numbers.

What we are achieving in this budget is really truly historic. This budget, for the first time in 30 years, is stopping the raid on the Social Security trust fund.

Imagine that. In 1969, they passed a bill back then which gave the government the ability to dip into the Social Security trust fund, take the money out, both Republicans and Democrats did it, and then spend it on other government programs that have nothing to do with Social Security. We are putting an end to that. This budget is doing that.

This budget is also strengthening Medicare. It is reserving \$40 billion to create a prescription drug plan for seniors beginning next year, not in the year 2003 as the President has been proposing. This budget retires the entire national public debt by the year 2013. It pays off our public debt by the year 2013. It supports education and science. It promotes tax fairness for families, for working families and for seniors, and it does restore our vital national defenses and the quality of life for our military personnel.

What I would like to guide you to is the Social Security part, because this is something that is very important to me. I am a younger Member of Congress, and I fundamentally believe that it is our obligation in this body to make Social Security a program that is not just solvent for this generation, but for the generation after that, which is the baby boomers, and the generation after that. So we have got

to act now to prepare for the problems we have coming in Social Security.

Last year the President came to Congress in the State of the Union address and he said, "Let's dedicate 62 percent of the Social Security surplus back to Social Security and take 38 percent out of Social Security to the government programs." He said he would take 38 percent out of Social Security to spend it on the government programs. That is the budget last year that the President brought to Congress. That was the culture in Washington, that was the way things were done.

We countered with a different proposal last year. 100 percent of the Social Security surplus should go to Social Security, and, by golly, we actually accomplished that. Last year, for the first time since 1969, we stopped taking money out of Social Security. This budget stops the raid on Social Security, not just for now, but forever, so we can pay off the debt and preserve Social Security for future generations.

Mr. SPRATT. Mr. Speaker, I yield 1 minute to the gentleman from Wisconsin (Mr. OBEY).

Mr. OBEY. Mr. Speaker, it is a joke to hear Members of the party that tried to blow up Social Security for 30 years now pretending that they are defending it.

I would like to just make two points: It has been suggested that our comments with respect to National Institutes of Health funding are inaccurate. Does the other side deny that they turned down the Senate amendment that would have added \$1.6 billion to NIH?

Mr. NUSSLE. Mr. Speaker, will the gentleman yield?

Mr. OBEY. I have 1 minute. You can get your own time.

Mr. NUSSLE. You asked a question. Mr. OBEY. Mr. Speaker, I would like

order.
The SPEAKER pro tempore (Mr. PEASE). The gentleman from Wisconsin (Mr. OBEY) controls the time.

Mr. OBEY. The gentleman understands the rules.

Mr. Speaker, I would point out with respect to Pell grants, their standard bearer, Richie Rich, or, excuse me, George Bush, said in my state last week when asked if he would help students who have such a huge debt overhang, "Too bad, that is what a loan is. There is a lot of money available for students and families willing to go out and look for it. Some of you are just going to have to pay back, and that is the way it is."

Do you disagree with that? Do you disagree with your standard bearer? You certainly cannot tell it from your budget resolution. You specifically eliminated the \$600 million the Senate added for Pell grants. I think that makes clear where you stand.

The SPEAKER pro tempore. Is there objection to the gentleman from Connecticut (Mr. SHAYS) controlling the time of the gentleman from Ohio (Mr. KASICH)

There was no objection.

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Mr. SPRATT. Mr. Speaker, I yield 2 minutes to the gentleman from New Jersey (Mr. HOLT).

Mr. HOLT. Mr. Speaker, I thank the gentleman from South Carolina for yielding time to me. I also would like to state how much I appreciate the leadership of the gentleman from South Carolina (Mr. SPRATT) in the Committee on the Budget.

Mr. Speaker, I am pleased to see the increase in the budget for research, especially for the National Science Foundation. This bodes well for the fate of the support of research in Congress this year.

Turning to the budget resolution overall, which is supposed to represent our national priorities, I would like to point out how skewed these priorities are contained in this blueprint that we have before us. They are not the ones that the families in New Jersey tell me about.

New Jersey families tell me that the things that are most important to them are shoring up social security, Medicare, education, environmental protection, and they see the benefit, the direct benefit, to them of paying down the national debt.

I would like to point out that the Democratic substitute would have devoted three times as much to paying down the debt as the one that is before us now. The majority's budget resolution has one overriding priority, exorbitant tax cuts at the expense of everything else.

In the Committee on the Budget, I offered an amendment that would have invested more resources in school construction, smaller class sizes, larger Pell grants. It was rejected in favor of enormous tax cuts.

We offered an amendment in committee to pay down our national debt faster. It was rejected in favor of tax cuts.

Earlier this week on the House floor Democrats offered motions, a motion that said simply, let us wait on the enormous tax cuts until Congress has had a chance to pass bipartisan legislation modernizing Medicare. That, too, was rejected.

Make no mistake, there are appropriate tax cuts. I myself have crossed the aisle to support marriage tax relief, estate tax cuts, and other reductions. But the irresponsible tax cuts contained in this legislation are a direct affront to our obligations, I mean the obligations of our society to provide a good education for all of our children, to give access to good health care for all, to protect our air and water and land for those who come after us. This headlong obsession with large tax cuts even puts at risk social security.

Mr. SHAYS. Mr. Speaker, I yield myself 10 seconds.

Mr. Speaker, I would say that only in Washington would a colleague have the motivation to say that a 2 percent re-

duction in taxes is an enormous tax cut.

We are going to have \$11 trillion in revenue. We are cutting taxes \$150 billion, and the gentleman calls that enormous?

Mr. Speaker, I yield 2½ minutes to my colleague, the gentleman from Texas (Mr. SUNUNU).

Mr. SUNUNU. Mr. Speaker, the previous speaker talked about priorities, that the priorities of this budget should be setting aside the social security surplus.

We set aside every penny of the social security surplus for the third year in a row. This was first proposed last year by Republicans in response to the President's suggestion that we should spend 40 percent of the social security surplus. That is simply wrong.

The speaker suggested that one of the priorities should be providing prescription drug coverage for Medicare beneficiaries. We set aside \$40 billion to put together not just prescription drug coverage, but coverage that includes reforms that protect the options and choices of those senior citizens that currently have prescription drug coverage

There was a suggestion that our priority should be paying down the debt. We do. We are on a glide path to pay down the debt by 2013.

The suggestion was that the priorities should be education and science, and they are. He pointed out specifically the additional funding for the National Science Foundation. Indeed, we also have over \$1 billion that is focused toward the special education mandate that burdens cities and towns across the country.

We also have the kinds of tax fairness that the previous speaker suggested that he supported: eliminating the marriage penalty, getting rid of the social security earnings test, getting rid of death taxes for millions of our citizens

Of course, we promote a strong national defense.

I want to talk specifically, though, about the record on debt reduction. The suggestion was that an alternative had three times the debt reduction that this resolution has. That is quite frankly a fiction, because this resolution has \$1 trillion in debt relief over the next 5 years.

Was there any resolution brought to the floor that provides \$3 trillion of debt relief over 5 years? Of course not. That is simply not possible.

However, we pay down \$1 trillion over the next 5 years. That is not just a pie in the sky projection, because if we look at what we have already done, the achievement is quite significant: \$50 billion in debt paid down in 1998, \$88 billion in 1999, over \$150 billion this fiscal year.

As we debate the budget here on the floor today, we are going to pay down over \$170 billion in the next fiscal year, \$450 billion in debt reduction over a 4-year period, an historic achievement.

It keeps interest rates low, it keeps the economy on the right track.

Certainly we could keep penalizing seniors and pay down a little bit more debt, but that would be wrong. We could keep penalizing married couples and pay down a little more debt, but it would be wrong.

We have a proposal here that sets the right tone for the American economy and achieves the right goals for the taxpayers.

Mr. SPRATT. Mr. Speaker, I yield 2½ minutes to the gentleman from Texas (Mr. BENTSEN).

(Mr. BENTSEN asked and was given permission to revise and extend his remarks.)

Mr. BENTSEN. Mr. Speaker, the budget before us today is kind of like a decoy budget because it is like putting your duck decoys out in the pond. You have increased defense spending by \$4 billion. Now we have locked that in. We know this September that money is now committed and there is no way of going back.

Then they are proposing to cut other spending by \$7 billion. That is probably not going to happen because their own members on the Committee on Appropriations on the Republican side are not going to want to do it, but the decoy ploy has worked pretty well.

The budget is well crafted from the standpoint of getting a document done. It is not well crafted from a budget policy standpoint. I think at the end of the day it is going to be a failure, like the other budgets that the Republican Congress has tried to adopt.

We have heard a lot about the social security surplus. I will just say since I have been around here, since fiscal year 1995, the Republicans have been trying to spend the social security surplus on tax cuts. It was not until the economy under the Clinton administration had gotten so strong that we had such surpluses because of the Clinton recovery, and the political beating that they took for their attempts to do that, that now they are able to have this renewal of faith and say that, in fact we support social security and we are not going to touch it.

Their numbers do not add up. They say they want to increase NIH, but they rejected the amendment that the Senate had adopted to increase NIH. The way the function is in the budget, they do not leave any room to increase NIH.

They are going to cut community health, which is contrary to what the standardbearer said yesterday where he wants to increase community health by \$4 billion. Their tax cut still works out to be about \$800 billion over 10 years, which will probably push this budget, if it were to become law, into spending the social security surplus.

Finally, with respect to prescription drugs, we have yet to see the plan. It reminds me of when I was a boy, kind of, of President Nixon's secret plan, not yet President Nixon, to get us out of Vietnam. It never actually happened. I

think that is probably true with the prescription drug plan. The budget resolution still says if, maybe, whenever, but it does not say when like it does with taxes.

We can pass this budget today. We will be here in September writing the real budget.

Mr. SPRATT. Mr. Speaker, I yield 2 minutes to the gentlewoman from North Carolina (Mrs. CLAYTON).

(Mrs. CLAYTON asked and was given permission to revise and extend her remarks.)

Mrs. CLAYTON. Mr. Speaker, I thank the gentleman for yielding time to me.

Mr. Speaker, this conference report is good if one is among the few who are well off and healthy, but it is bad if one is like so many of our citizens, they are struggling and facing poor health.

This conference report gives a \$150 billion tax cut to the wealthy while, in reverse form, Robin-Hood like manner, it takes from the old, the young, the students, families, communities, espe-

cially farming communities.

This conference report cuts programs from agriculture at a time when indeed our agriculture communities are struggling. Discretionary spending for agriculture is cut. Resources needed to process claims and make timely loans are cut. Funds for programs to provide vital information to farmers are cut.

Over a 5-year period, this budget resolution cuts the purchasing power of agriculture by 9.1 percent over the next 5 years. It provides \$500 less in income assistance to farmers than the Housepassed resolution, and that was, indeed, inadequate.

Mr. Speaker, with this conference report education funds are cut, the Head Start program is cut, after school programs are cut, Pell grants are cut, and there is no school repair nor monies

provided for more teachers.

Rural seniors indeed need help. Rural seniors on Medicare are over 50 percent more likely to lack prescription coverage for the entire year over urban beneficiaries.

Mr. Speaker, this conference report is good, indeed, for those who need no help. Therefore, Mr. Speaker, I urge Members to reject this conference report. It is bad for America.

Mr. SHAYS. Mr. Speaker, to set the record straight on agriculture, I yield 1 minute to the gentleman from Georgia

(Mr. CHAMBLISS).

Mr. CHAMBLISS. Mr. Speaker, I beg to disagree with the gentlewoman, who is my dear friend and who I work with very closely on the Committee on Agriculture. But as a member of the Committee on the Budget, I just want folks involved in agriculture to know and understand that we worked very hard over the last 2 years to provide money in the budget for real, meaningful crop insurance reform; that we have also provided money in this year's budget in anticipation of a bad year in agriculture for more money to go to our farmers in the form of an additional AMTA payment.

The gentlewoman is probably right, we are going to cut out some of the bureaucratic function of Washington, DC with respect to agriculture, but this budget, which is the best budget our chairman has ever produced, in my opinion, in the 6 years that I have been here, is going to put more money in the pockets of farmers than any other budget we have ever passed in the 6 years that I have been here.

It is at a time when our farmers are in dire straits all across the country, whether it is Georgia or Iowa or whether it is New England. This particular budget is going to go to put more money in the pockets where it is needed.

Sure, it is probably going to take some money out of the bureaucracy, but we are going to put it where it is important.

Mr. SPRATT. Mr. Speaker, I yield 2 minutes to the gentleman from Washington (Mr. MCDERMOTT).

(Mr. McDERMOTT asked and was given permission to revise and extend his remarks.)

Mr. McDERMOTT. Mr. Speaker, the gentleman from South Carolina (Mr. SPRATT), the ranking member, a distinguished and thoughtful man, said earlier today that we are preparing to get the train wreck on schedule. That is what we have in front of us here is the schedule, where it is going to stop on the highway.

The reason I say that is that it is just like the one we did last year and the year before. It has built into it \$100 billion worth of cuts in nondefense spending

Most people say, what does that mean, nondefense spending? Well, I mean FBI agents, they want to cut some of those, or drug enforcement agents, they want to cut them, or maybe it is Pell grants they want to cut, or the National Institutes of Health. That is a nondefense area. There are \$100 billion in cuts.

If Members think the level out there right now is too high, we have too many FBI agents, too much at the National Institutes of Health, then Members will think this is a real nice budget

The only way they are going to get around that is that they are going to have to go over and get that social security money that is sitting there. They say, we have covered it, it is all protected, we have it in a lockbox. But all we have to do is come out here and pass a resolution on the floor and it is gone. It is a lockbox with a hole in the bottom. So we are looking at a budget that has built into it all the seeds of not passing the appropriations acts, and winding up being back here in September, 2 months before the election.

Mr. Speaker, somebody is going to get up here, and I have listened to the debate so far and I have never heard this phrase yet, because it is the favorite Republican phrase, where are we going to find that \$100 billion? Fraud, waste, and abuse. That is the one, we

get out here and beat our breast, waste, fraud and abuse.

When we start looking at what that really means, it is the Department of Social Health Services.

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The Department of Human Services goes out to hospitals in our districts and starts going through the records of the doctors and the hospitals, and the place is flooded with Members back here saying we have to give them back that money.

So when one thinks they are going to find \$100 billion in fraud, waste and abuse, they ought to think very carefully about that. What is going to happen is in September the election will be upon us, the Republicans will cave to the President of the United States, and we will get a decent budget.

Mr. SPRATT. Mr. Speaker, I yield 2½ minutes to the gentleman from North Carolina (Mr. PRICE).

Mr. PRICE of North Carolina. Mr. Speaker, I want to suggest five reasons why our colleagues should vote against this Republican budget resolution.

The first reason is that it contains indiscriminate and risky tax cuts that, under realistic assumptions about defense and nondefense spending, will take up more than the available non-Social Security surplus over the next 5 years. The tax cut in this budget resolution, \$175 billion over 5 years, exceeds the total non-Social Security surplus forecast by the Congressional Budget Office under an assumption of discretionary spending frozen at inflation-adjusted levels.

Reason number two, it proposes to significantly undercut nondefense discretionary programs that Americans depend on. Over 5 years, the Republican plan would cut nondefense programs by \$122 billion below inflation adjusted levels. That would mean, for example, Pell grants for 316,000 fewer students. It would eliminate Head Start for more than 40,000 children.

Reason number three, the Republican plan does nothing to extend the solvency of Medicare and Social Security. We ought to be using a portion of our surpluses to extend the solvency of these programs, which would have the important added benefit of locking in additional debt reduction.

Reason number four, under the Republican budget resolution's unrealistic spending targets, we are once again headed toward an end-of-the-session train wreck and efforts to circumvent the budget process through new and improved gimmicks. Appropriations leaders in both parties have already given warning that they may not be able to produce passable appropriations bills this year under this budget resolution's spending limits. This is simply more evidence that it is not really the budget process that is out of whack around here. What is needed is a responsible use of that process and a realistic budget resolu-

Finally, reason number five, a vote for this budget resolution would send a message to the American people that the cynicism they feel about Congress and their cynicism about the budget process are, alas, justified. We should be sending our constituents a positive message that in a time of budget surpluses we are going to invest in the future of this country, through affordable and targeted tax cuts, through continued debt reduction, and through adequately funding those programs on which older Americans and working Americans and the most vulnerable among us depend.

Take the responsible course. I urge my colleagues, vote against this irre-

sponsible budget resolution.

Mr. KASICH. Mr. Speaker, I yield 4 minutes to the gentleman from Illinois (Mr. HASTERT), the Speaker of the House.

(Mr. HASTERT asked and was given permission to revise and extend his remarks.)

Mr. HASTERT. Mr. Speaker, I rise in support of this budget conference report, and I applaud the work of the Committee on the Budget. For the second year in a row, under the leadership of the gentleman from Ohio (Mr. KASICH), the Committee on the Budget has produced a quality work on time. If the House will look at this, it is the first time in the history of the House that we have met this budget on time ever.

When the gentleman from Ohio (Mr. KASICH) first became budget chairman, our government's finances were a mess. We had high taxes. We had expanding government. We had a huge debt and a budget deficit of \$200 billion, and I quote the administration, "as far as the eye could see." Today we have a responsible and a balanced budget which keeps America on the right track. Today we have a goal of balancing the budget, paying down the debt, securing Social Security; and, yes, we hear all the ifs on the other side, but that is our goal, that is our target and this budget gets us there.

Those who would like to spend more are not keeping their eye on the target, which is balancing the budget, paying down the debt, protecting Social Security. Also, besides protecting Social Security in this budget, the money that goes into Social Security is reserved for Social Security. We pay down \$1 trillion of debt over the next 5 years, \$1 trillion of debt. We modernize Medicare by providing \$40 billion for a prescription drug benefit so no senior should be forced to choose between putting food on the table or taking life saving prescription drugs.

We provide additional educational spending; additional educational spending. I believe our goal is simple when it comes to education, that every child in this country deserves an opportunity to go to a good school.

We improve our national security by giving our men and women in uniform the resources they need to protect

America from the dangerous world outside. We include tax fairness in this common sense budget. We believe it is morally wrong to penalize young couples who want to get married, up to \$1,500, simply because they are married as opposed to being single. We believe it is unfair to tax people just because they die, and we believe that the Tax Code must encourage people to save for their children's future education.

Today, my friends, we continue to keep this Nation on the right track. We have balanced the budget; and we have a balanced, responsible approach to govern.

I commend the gentleman from Ohio (Mr. KASICH) for his hard work on this budget, to the Committee on the Budget and to this institution and to the American people for the many years of his service. I would say thanks to the gentleman from Ohio (Mr. KASICH).

Mr. SPRATT. Mr. Speaker, I yield 2 minutes to the gentleman from Texas (Mr. STENHOLM).

(Mr. STENHOLM asked and was given permission to revise and extend his remarks.)

Mr. STENHOLM. Mr. Speaker, unfortunately this budget is not about the past. It is about the future. Any way we want to explain it, the centerpiece of this budget resolution today is a massive tax cut at the expense of debt reduction, Social Security, agriculture and defense. The numbers do not lie.

It is gratifying to hear my friends on the other side adopting the Blue Dog rhetoric about the importance of paying off the debt. I only wished their resolution carried through on what they say. Once they take away all the double counting in this resolution, it would leave only \$12 billion of the non-Social Security surplus, approximately 8 percent, for debt reduction over the next 5 years. That is \$73 billion less than the Blue Dog budget and \$430 billion less debt reduction over the next 10 years, and that is a fact. No rhetoric is going to change that.

I wish they paid more attention to what the tax cut does in 2010 to 2014 when the Social Security system is going to need this money. This budget and this tax cut, if it is implemented, which fortunately I do not believe it will be, will wreck the Social Security program beginning in 2014, and that is irresponsible.

Also, the budget provides money for another short-term agricultural relief package, which we all appreciate; but why did we not take the opportunity, as the Blue Dog budget suggested, of having a 5-year, fix-the-policy, look-at-the-baseline problem? Why are we doing a 1-year fix again? Why can we not find the support on both sides of the aisle to match our rhetoric with the needs of the country?

When we look at the agricultural needs today, this budget comes up tremendously short.

The American people continue to tell us that paying off the debt should be our first priority using the budget surplus. Over and over and over they tell us that. Unfortunately, this budget continues to ignore this message from the American people, and I am very disappointed that once again we have not been able to find a responsible middle ground, but that is what this is all about. If the priorities are a massive tax cut at the expense of debt reduction, Social Security, agriculture and defense, vote for this resolution.

Mr. SPRATT. Mr. Speaker, I yield 2½ minutes to the gentleman from Florida (Mr. DAVIS).

Mr. DAVIS of Florida. Mr. Speaker, somebody very wise once said that everybody is entitled to their own opinion but not their own version of the facts. We need to get the facts down here today because the one thing we owe to the public is to have an open and honest debate about exactly what

we are doing.

The major fact here that is going unstated is the 10-year price tag associated with this tax cut. Now today there is the admission that we are talking about \$175 billion tax cut over 5 years. Last year we debated a \$792 billion tax cut over 10 years that was fiscally irresponsible and wildly unpopular, rejected by the American public. By the math we have done over here, what we are debating today, but we are not willing to say, is an \$875 billion tax cut over 10 years. It undermines everything that has been said on this floor about paying down the debt and spending.

I would be happy to yield to the chairman of the House Committee on the Budget if he wants to correct me and tell us what the real price tag is over 10 years on this tax cut. The gentleman from Ohio (Mr. KASICH), I would be happy to yield to him if he would like to tell me what the price tag is over 10 years on the tax cut contemplated by this budget resolution we are going to vote on.

Mr. KASICH. Mr. Speaker, will the

gentleman yield?

Mr. DAVÍS of Florida. I yield to the gentleman from Ohio.

Mr. KASICH. Mr. Speaker, it is our job to come up with a 5-year number. We believe that the 10-year number will fit. I also want to commend the gentleman from Florida (Mr. DAVIS) for voting for the tax cuts that we have brought to this floor, particularly eliminating the tax on the senior citizens. So it would be good if we could even bring a couple more to the floor that he would vote for, but the point is that we believe it will fit and we will be able to have tax relief plus save Social Security.

Mr. DAVIS of Florida. Mr. Speaker,

Mr. DAVIS of Florida. Mr. Speaker, this remains the dirty little secret about this budget resolution, that we do not have the 10-year price tag associated with the tax cut, and I stand on my assertion it is an \$875 billion tax cut which undermines what should be our Nation's highest priority, paying down the debt.

In 1999, we spent \$230 billion on interest payments alone on this \$3.47 trillion Federal debt. That is 13 percent of

our total spending. It is more than we spend on Medicare. It is slightly less than what we spend on national defense. Paying down the Federal debt should be our highest priority. It contributes to lower interest rates. It allows us to preserve the solvency of Social Security and Medicare for the retirement of the baby boomers, and we cannot do that and sustain an \$875 billion tax cut. We ought to be willing to talk about it. We ought to be honest with the American public. We ought to do responsible tax cuts, but we ought to pay down the Federal debt first.

Mr. KASICH. Mr. Speaker, I yield 2 minutes to the gentleman from South Carolina (Mr. Spence), the chairman of the House Committee on Armed Services.

(Mr. SPENCE asked and was given permission to revise and extend his remarks.)

Mr. SPENCE. Mr. Speaker, I thank the gentleman from Ohio (Mr. KASICH) for yielding me this time.

Mr. Speaker, I rise in support of the fiscal year 2001 budget resolution conference report.

This budget resolution provides \$4.5 billion more for national defense than the level requested by the President. With this budget resolution, Congress will have increased the President's defense budget request for over 6 years in a row by a total of nearly \$50 billion.

While this is a significant amount of money, it is not enough to offset the drastic cuts in defense we have experienced during the tenure of this administration

Underscoring this point, the military service chiefs testified before our committee earlier this year that the President's budget, even with a significant increase, still leaves more than \$84 billion short over the next 5 years, including a \$15.5 billion shortfall in fiscal year 2001.

The budget resolution before us will once again allow us in Congress to step up to the plate. With these additional funds, the Committee on Armed Services has already begun to mark up the fiscal year 2001 defense authorization bill and to address the broad range of shortfalls that result from the President's request, serious shortfalls in military health care, modernization, readiness, and quality of life programs.

I want to thank the leadership for their support in arriving at this defense number; but especially I want to thank the gentleman from California (Mr. Lewis), the gentleman from Pennsylvania (Mr. Murtha), the gentleman from Missouri (Mr. Skelton), and the 285 other Members who joined with me in passing the amendment to the supplemental appropriations bill. Now is the time to carry through and protect this money. We have it in the budget.

The conference report before us, while not providing everything that is needed, does provide another significant installment payment by Congress toward restoring our military to the level of excellence that the American people expect and that national security requires.

I urge my colleagues to vote "yes" on this conference report.

#### □ 1230

Mr. SPRATT. Mr. Speaker, I yield 3 minutes to the gentleman from Michigan (Mr. BONIOR).

Mr. BONIOR. Mr. Speaker, I thank the gentleman from South Carolina (Mr. SPRATT) for his work on this resolution. I thank my colleagues on this side of the aisle for all of their work.

Unfortunately, I do not think this measures up. This budget is an important document, not because of what it says, but because of what it fails to do. This budget could have provided an opportunity to begin to pay down the national debt, but it will not. This budget could have been an opportunity to do some things to strengthen Social Security, but it will not. This budget resolution could have been a chance to provide some sensible Medicare prescription drug benefits for older Americans. It does not do that either.

Of course, it would be one thing if all this resolution did was to ignore the problems facing American families. But the problem here is that it just adds to their problems. It adds to them by failing to extend the solvency of the trust fund by one single day. In fact, this budget plan would even cut the funds Social Security and Medicare needs to perform some basic administrative functions to make it work.

Now, there is one group of Americans in this budget who will get some special help. It is the wealthy who stand to gain hundreds of billions of dollars from this budget.

If this all sounds familiar, it should. Because it is the same budget the leadership tried to sell us last year. It is, in fact, the same platform that George W. Bush is trying to sell the American people this year. It did not make sense then, and it does not now.

America does not need a huge tax cut for the wealthiest individuals in our society. We need a budget that allows us to, one, pay down that debt. With that interest savings we accrue by paying down that debt, strengthen Social Security, strengthen Medicare, invest in education, and invest in prescription drug care for our seniors. We need a budget that would move this country into the future. This budget, I regret to say, throws us back into the past.

Mr. SHAYS. Mr. Speaker, before yielding, can I just reaffirm how much time is remaining on each side.

The SPEAKER pro tempore (Mr. PEASE). The gentleman from Connecticut (Mr. SHAYS) has 9¾ minutes remaining. The gentleman from South Carolina (Mr. SPRATT) has 8½ minutes remaining.

Mr. SHAYS. Mr. Speaker, I yield 3 minutes to gentleman from Iowa (Mr. NUSSLE).

Mr. NUSSLE. Mr. Speaker, I thank the gentleman from Connecticut for yielding me this time.

Mr. Speaker, while I think I understand what the tactic is on the other

side. We have heard about train wrecks today. In fact, the gentleman from Michigan (Mr. Bonior), the distinguished minority whip, came in and talked about how this is not going to work, how it does not mean the priority. We have heard about the Democrats rushing to the floor saying that, oh, at the end of the year, there is going to be a train wreck.

Well, if there is a train wreck, Mr. Speaker, it is for one reason. It is because the Democrats are in an election year, and they are running for their lives. They are slapping on the camouflage, and they are sneaking up, they are crawling up that hill, going toward that railroad track, and they are planting the demolition chargers, and they are trying to blow it all up because they know one thing. If this train makes it to the station, they lose.

That is unfortunate. Because in America, it does not have to be winlose. It can be win-win. When we had our conversation with America, when we went to town meetings across the country, Americans in Iowa, Americans in Minnesota, in Connecticut, in Ohio, South Carolina, all across the Nation said that they wanted to have some goals in this budget put firmly in place.

Protect 100 percent of Social Security. The gentleman form Michigan (Mr. BONIOR) said it did not do that. What is he reading? What is he reading? Strengthen Medicare with prescription drugs. Forty billion dollars, the first time we have ever set up a Medicare lockbox to set aside \$40 billion to do that. The previous speaker says it does not do that. What is he reading? Who is he listening to? Who is writing his speeches these days?

At least read the document that my colleagues are going to be voting on today. It not only provides 100 percent set-aside for Social Security so that it is not touched, the first time we have been able to accomplish that, the first time in a row that we have been able to accomplish that; but, under Medicare, we not only set aside \$40 billion, but we have a prescription drug benefit.

Now, it is not the one they want. Of course, Democrats have a different philosophy of the way prescription drug benefits ought to be administered. They say, let the government take it over. Give it all to the Health Care Finance and Administration, let them write the plan.

Of course Republicans have a little bit different idea. We say we do not trust the government to run this health care system very well. It has not done a good job. Let us look for some free market ways of doing it. So there is a difference of opinion. But do not say we do not have it when we have

Then of course we retire the debt by 2013. The gentleman from Michigan (Mr. BONIOR) said there is no debt retirement. Again, what is he reading? Three trillion dollars of debt retirement as a result of this bill, and we

have to be proud of that, all of us, a win-win situation. again, in Strengthen support for education.

There has been talk today about NIH cuts. There is a \$1 billion increase for NIH the last 2 years alone, 13 percent the first, 14 percent the second. Increases in NIH funding, not cuts. So let us vote for this plan, but it does the things that America wants, and it is win-win.

Mr. SPRATT. Mr. Speaker, I yield 2 minutes to the gentleman from Rhode Island (Mr. WEYGAND).

Mr. WEYGAND. Mr. Speaker, I want to thank our ranking member for

yielding me this time.

Mr. Špeaker, I am rising to oppose this resolution and this piece of legislation simply because we have not set

our priorities straight.

There will be a lot of rhetoric today about some of the nuances of the bill and the conference report. There will be a lot of rhetoric about the little things that are in there. But let us talk about the broad stroke, the very large issues of priority.

In this bill, the Republicans have determined that their priority is a \$175 billion tax cut. They do not hide that. They show that in the full light of the day. They say this is what we want. They also have said what we want is absolutely no money for school reconstruction, absolutely no money to reduce our classroom size, absolutely no money that is truly dedicated to prescription drugs.

Yes, there is some semblance of money that is in there. But if one reads the true fine line, one will find that there is really no money there for any

one of those priority items.

Education and health care are simply smoke and mirrors. Tax cuts, they have the full force of law under this resolution, under this conference report. They would prefer to spend the \$175 billion over the next 5 years, \$800 billion over the next 10 years for tax cuts, but not for prescription drugs, not for reducing our classroom size, or not reconstructing our schools, as most Americans, most Americans, want to

Yes, this bill is about priorities. It is about leadership. It is about what the people of America want and do not need. What they do not need are the tax cuts. What they do need are prescription drugs, reconstruction of our schools, and smaller classroom size.

Mr. Speaker, I urge my colleagues to

vote against this conference report.

Mr. SHAYS. Mr. Speaker, I reserve the balance of my time.

Mr. SPRATT. Mr. Speaker, how much time do I have remaining?

The SPEAKER pro tempore. The gentleman from South Carolina (Mr. SPRATT) has 61/2 minutes remaining.

Mr. SPRATT. Mr. Speaker, I yield myself 61/2 minutes.

(Mr. SPRATT asked and was given permission to revise and extend his remarks.)

Mr. SPRATT. Mr. Speaker, this budget resolution was not produced

until late last night; and this morning, we found it on our doorsteps. Some Members who have had only a cursory opportunity to look it over may think. well, they have touched it up here, tuned it up here. This resolution runs better than the last vehicle that left the House. But before my colleagues buy it, let me suggest we look under the hood.

It is true that, in this resolution, they have mitigated the unrealistic reduction in nondefense spending that they assumed in the last one, but it is only at the margin. This resolution still requires \$121.5 billion real reduction in nondefense discretionary spending. This is not just another number among hundreds of numbers in the documents before us that we can hit or miss with impunity. This whole budget turns on this unrealistic assumption.

If we do not attain it, if we do not cut nondefense discretionary spending by 9.8 percent, on average, over the next 5 years, there is no surplus. There is no debt reduction. The budget is in danger

of being in deficit again.

This chart right here in technicolor tells us why. For the last 5 years, if we look on the far side of the chart, we will see that, even though we had a deficit during much of that period of time, and even though we had spending caps on discretionary spending, under Republican dominion here in the House and the Senate, nondefense discretionary spending still grew by 2.5 percent above the rate of inflation.

Now, what we are asked to believe in this resolution is that we can reverse that trend, and in an era of surpluses, not deficits, and without any spending caps, because there is no mechanism for enforcement here, no spending caps extended in this budget, no sequestration, with no enforcement mechanism, we can go from 5 years with real spending growing 2.5 percent a year to 5 years where it declines 9.8 percent on the average over 5 years. I do not believe it will happen. I am not saying it is not possible. I do not believe it. It puts the budget in peril if it does not happen.

Look, tax cuts, same thing. The last time this budget was on the floor, they were proposing a tax cut of at least \$200 billion. Here I have to say I think our Republican colleagues listened. Because we came to the floor of the House, and we took their spending numbers and their tax cuts, and we combined them, integrated them into one chart over 5 years. We show it by a chart here in the well of the House that, if this budget were adopted in 1 year, the surplus would vanish, it would be wiped out in 1 year. We challenged our colleagues to counter if we were wrong, and they never countered. They never corrected the numbers. When the debate closed, our chart stood.

I said, and I think the analogy is appropriate, they are going to put the budget on thin ice. No cushion. If anything happens, any reversal in the

economy occurs, we are back in deficit, borrowing from Social Security again.

Well, this budget resolution is a bit less risky. That is because, instead of having \$200 billion in tax cuts, it has \$175 billion in tax cuts. But here is the bottom line on this chart. We have redone the chart. Look at the bottom line. One will see the numbers are very, very small. There is precious little cushion left, if my colleagues pass this resolution, for any kind of downturn in the economy or for the eventuality that \$121 billion in real reduction and discretionary spending simply cannot be attained.

Let me tell my colleagues one other thing that is risky about this budget. There is a certain slight of hand here, as the gentleman from Florida (Mr. DAVIS) called it a minute ago, it is a dirty little secret. Last year, we had a 10-year price tag. Last year we very honestly ran out the projections of the budget, including the tax cut, over 10

This year, we only have a 5-year projection. Why is that? Because in the first 5 years, the tax cuts seem much, much more modest. This budget, unlike last year's, only goes out 5 years, and it seems that we have got \$175 billion tay cut

But if we run that over 10 years, and if we use the same rate at which last year's proposed tax cut expanded, by our calculation, the total tax cut with debt service adjustment is \$929 billion, and look what happens. It is a small number, yes, but we are back in the red again. This budget brings back the deficit.

That is why we say it is risky. After all we have done to get rid of the deficit, that is why we say it is risky.

Let us take Medicare. The gentleman from Iowa (Mr. NUSSLE) here said, what are they reading? I will tell the gentleman what we are reading. We are reading their budget resolution. It has got two different paragraphs. Section 214 and section 215, they say different things. A conference report is supposed to reach agreement between the House and the Senate, but the Senate has one provision and my colleagues have another provision.

Instead of using this time-honored device we call reconciliation, one tool that is unique to the Committee on the Budget to get something done. What do they do? They say, here Committee on Ways and Means, here is \$40 billion we are putting aside in reserve fund if you can use it, if you can come up with a prescription drug bill and structurally reform Medicare, then you can report a bill at some particular point in time. No dates are named.

Go back to our resolution, and we show one how to do it. So we do a prescription drug benefit. We say to the Committee on Ways and Means and the Committee on Commerce, go do it.

I do not have time to go through the other details. We have not had time to do it in a budget resolution. But let me tell my colleagues something, look at military health care. We tried to put a little bit of money in there to do something for the retirees, \$5.4 billion over the next 5 years. Do my colleagues know what they provide? \$400 million.

The Speaker was here talking about education. Well, we looked up the numbers on education. We have got \$4.8 billion for next year. They have got a cut in education below a freeze for next year.

#### □ 1245

Health care, which the gentleman from Ohio (Mr. KASICH) was talking about. Look at function 550. They are \$900 million below a freeze. We are above a freeze for health care.

So for all these reasons this budget resolution ought to be voted down. It ought to be sent back to a real conference where we can do debt reduction, do tax relief, do realistic spending levels, do Medicare prescription drugs, extend the life of Medicare and Social Security.

We can do it better, and we ought to do it better. Vote this resolution down.

The SPEAKER pro tempore (Mr. PEASE). All time for the gentleman from South Carolina (Mr. SPRATT) has expired.

Does the gentleman from Ohio (Mr. KASICH) reclaim his time?

Mr. KASICH. Mr. Speaker, I yield 1 minute to the gentleman from Florida (Mr. STEARNS).

The SPEAKER pro tempore. The gentleman from Ohio (Mr. KASICH) reclaims his time and yields 1 minute to the gentleman from Florida (Mr. STEARNS).

(Mr. STEARNS asked and was given permission to revise and extend his remarks.)

Mr. STEARNS. Mr. Speaker, let me just say to the ranking member that I was here last year and the year before, and I say to my colleagues that every one of his arguments he has used almost in the same format every year.

Now, what is interesting about his argument this year, it is all predicated upon a 10-year projection. But this is not a 10-year projection. We are talk-

ing about 5 years.

The gentleman from Florida (Mr. DAVIS) talked about a dirty little secret. There is no dirty little secret. This tax cut is less than 2 percent. Less than 2 percent. We do not even have accuracy charts around here in Congress that we can guaranty anything less than 2 percent. And for the gentleman to project out on his chart for 10 years, that it is possibly a deficit of \$1 billion, is really pushing the numbers.

When we look at this tax cut for Americans, what are the components? It is a marriage penalty tax, a death tax, an education savings account, health care deductibility, community renewal, and pension reform. All these things are for Americans. So I urge passage.

Mr. Speaker. I rise to speak in favor of the budget resolution conference report which outlines our spending priorities for fiscal year 2001.

First of all it provides \$150 billion in tax cuts, including repeal of the marriage-penalty tax and small business tax relief. Since Small Businesses produce so many new jobs and are responsible for the state of our economy, we need to make sure this prosperity continues.

This is long overdue and I wholeheartedly support providing America's working men and women the opportunity to keep more of their hard earned dollars.

The fiscal year 2001 Budget Resolution also protects the Social Security surplus by creating a "lock box" and dedicates the \$161 billion surplus to the Social Security Trust Fund.

This budget also sets aside \$40 billion for Medicare reform and to fund a prescription drug benefit. We should give seniors the same choices that other Americans already have, including Members of Congress and the President.

I believe that we must pay down the debt and this budget resolution dedicates \$1 trillion over the next five years toward that end. What's more, by 2013 it will be completely eliminated.

It is vital that the men and women who serve our country are fully equipped and it is our responsibility to make sure that our military is no longer asked to carry out its duties without the necessary resources. The defense budget is increased by \$20 billion for fiscal year 2001.

When the men and women who defend our country return home we must not forget them. That is why we have funded the VA at the level requested by he Veterans Committee, which represents \$100 million for health care over the President's VA budget proposal.

To sum it up, this budget resolution taxes less, spends less, places restraints on government growth, provides for a strong defense, protects 100 percent of Social Security surplus and reduces the debt.

This is a budget that we can all be proud of and I urge my colleagues to vote for this conference report.

Mr. KÁSICH. Mr. Speaker, I yield 1 minute to the gentleman from Michigan (Mr. HOEKSTRA).

Mr. HOEKSTRA. Mr. Speaker, I thank the gentleman for yielding me this time, and I want to congratulate him on the budget work that he has done over the last number of years.

What we are now taking a look at is we are taking a look at a budget that is not going to steal from Social Security. But perhaps one of the most important things about this budget is that we reinvest in education. We reinvest in education in a way that will make an impact for our kids.

What we do is we take dollars away from a Washington bureaucracy, and we move the rules and regulations away from the process and target getting dollars back to our children. We get the dollars into the classroom. We get the dollars into a school district where the people who are making the decisions for our kids and for the learning process are the people that know the names of our kids. But more importantly, not only do they know the names of our kids, they also know the needs of our kids. They know the needs of the community and the school district

So what we will get is we will get more effective decision-making, we will get more dollars to the classroom where they actually make a difference.

Mr. KAŠICH. Mr. Speaker, I yield 1 minute to the gentleman from Minnesota (Mr. GUTKNECHT).

Mr. GUTKNECHT. Mr. Speaker, I thank the gentleman for yielding me this time, and I also thank him not only for what he has done for this budget but what he has done over the years to bring some fiscal sanity to this city.

I can remember when I was back in the State legislature and we would marvel at how much the Federal budget would go up every year. It seemed like back in the 1980s that we were talking about budgets going up double, triple, and sometimes almost quadruple the inflation rate. It was no wonder they were piling deficits upon deficits.

Now, we have heard a lot of interesting arguments this morning, but John Adams said something pretty powerful about 200 years ago. He said facts are stubborn things. And if people forget everything else that has been said today, I hope they will remember this: in the fiscal year that we are in today we are going to spend \$1,780 billion. In my opinion, that is too much. Under this budget, we are going to spend \$1,830 billion. I still believe that is too much. But more importantly, that means that total spending will only increase this year by 2.8 percent. That is less than the inflation rate, and it is almost half the rate the average family budget will go up.

That is a giant step in the right direction. This is a good budget, and I hope the Members will join me in supporting it.

Mr. KASICH. Mr. Speaker, I yield myself the balance of my time.

The SPEAKER pro tempore. The gen-

tleman is recognized for 3¾ minutes.
Mr. KASICH. Mr. Speaker, I would like to just take a moment and before

like to just take a moment and, before I finish with the policy, I would like to just spend a few minutes to say that any person who is trying to carry out a program, to run a committee, a committee chairman, cannot be successful without staff. They are the ones who are the least recognized and the hardest working of all the people here.

I do not want to leave anyone out, and I hope I have not, but I wanted to thank Greg Hampton, who came to my congressional office at the Committee on the Budget, the same with Mike Lofgren. Mike an expert on defense, Greg on health care. Jim Bates, who I do not see on the House floor, is a guy who worked until 2, 3 o'clock in the morning to try to be able to make sure that everything, all the T's were crossed and all the I's were dotted and that we followed all the parliamentary procedures. He has a very tough job. And Pat Knudsen, who was in charge of so many activities, including just being able to put together our communication program. And a very special

"thank you" to my friend and staff director Wayne Struble. I have never known anybody who has come to this government with more conviction, more determination, and more absolute and total consistency to stay on a path to try to make this country a little better.

Now, they never get recognized; and I want their parents to know how important they were to me. They made me a much better leader because of the work that they put in. Oftentimes they are neglected, but they are not neglected with me.

Secondly, I was trying to think back to the members of the Committee on the Budget that have been with me since 1973. I think the gentleman from California (Mr. HERGER), who had contributed a great amount; and to my dear friend, the gentleman from Connecticut (Mr. SHAYS), who has sat there through thick and thin, has been on this Committee on the Budget since 1995; and the gentleman from Michigan (Mr. HOEKSTRA), my great friend, who actually went off in order to accommodate another member for a short period of time. It goes without saying that without their support, guidance, and advice we would not have been as effec-

I want to just close the debate by just suggesting that we get some bipartisan support for this product. I think it is a good product. It will allow us ultimately to have the money that we need in order to be able to fix Social Security for three generations.

We will be able to strengthen Medicare and pay down that trillion dollars in the publicly held debt, provide that tax relief, try to provide some more resources for education, and of course rebuild America's defense.

I would be remiss, by the way, if I did not take a second to thank my good friend, the gentleman from Ohio (Mr. HOBSON), who came on the floor and who sat with me in the tough times when we were trying to put these budgets together and make them work.

So let me just say to the membership today, I think we have a great opportunity to make another down payment on our goals. We have a long way to go, but I think we have come a long way and would ask for support for the conference report.

Mr. Speaker, I yield back the balance of my time.

Mr. SPRATT. Mr. Speaker, I ask unanimous consent that I be allowed to recognize my staff, just as the gentleman from Ohio (Mr. KASICH), has, before we go to the vote.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from South Carolina?

There was no objection.

Mr. SPRATT. Mr. Speaker, I thank the gentleman for allowing me this opportunity.

Since January, when the budget first began emerging from the White House, through last night, our staff, which is a small staff because we are the minority staff, has worked diligently and really performed Herculean efforts to stay on top of the budget, and I could not ask for more and the House could not either.

My chief of staff is Tom Kahn. Richard Kogan is our policy director. Hugh Brady, Susan Warner, Lisa Irving, Jim Klumpner, Sarah Abernathy, Andrea Weathers, Sheila McDowell, Linda Bywaters, Sandy Clark, Kimberly Overbeek, Pepper Santalucia, Sarah Day, an intern from Winthrop College, and Joseph Ortiz. As I said, they have put in Herculean efforts, wonderful work on the budget; and without them we simply could not have mounted the arguments that we have on the floor.

I thank the gentleman very much for giving me the opportunity to recognize them for their wonderful work.

Mr. BENTSEN. Mr. Speaker, I rise in opposition to the conference report on the concurrent budget resolution for Fiscal Year 2001. As has been the case with previous budget resolutions, this budget not only tests the bounds of fiscal reality, but fails the test of fiscal prudence and priority. We all know that as soon as the appropriations process begins in earnest and the depth of the necessary cuts to non-defense programs come into focus, this budget will become irrelevant.

The Majority has chosen to spend virtually all of the budget surplus on tax cuts and on a \$21 billion increase to defense spending, while requiring cuts of \$7 billion below a freeze in Fiscal Year 2001 in other programs and \$121.5 billion below inflation over 5 years. If enacted, this would result in 500 fewer FBI agents, 600 fewer DEA agents, 40,000 fewer kids in Head Start and 300,000 fewer students receiving Pell Grants to go to college. We would also have to cut community development and scale back funding increases for the National Institutes of Health.

Like the House-passed resolution, and other Republican budgets, this proposed budget sacrifices everything in the name of giving the largest possible tax cuts without doing anything to address the long-term needs of Social Security or Medicare. The solvency of Social Security and Medicare are in no way enhanced. Recall that the Democratic alternative budget, which all my Republican colleagues voted against, extended the life of Social Security by as much as 15 years and the life of Medicare by as much as 10 years.

With respect to debt reduction, the conference agreement devotes 8 percent (a mere \$12 billion) of the on-budget surplus, over a five-year period, to paying down the national debt. Again, recall that the House Democratic substitute devoted 40 percent of the on-budget surplus to debt reduction over 10 years. When the Republicans claim to care about paying down our nation debt, clearly they are being disingenuous. While the Republicans claim that they will not spend any of the Social Security Surplus, their history indicates otherwise. Since gaining the Majority in 1995, Republican budgets have increased discretionary spending greater than the rate of inflation. If they were to enact their massive tax cut and increase spending as they always have, their budget would eat into the Social Security Surplus and add to the national debt.

Turning to a voluntary prescription drug benefit for Medicare beneficiaries, I am dismayed

that Republicans have explicitly provided for tax cuts, particularly for the highest income bracket, but have done nothing to make definite their plans for a Medicare prescription drug benefit. While Medicare has been a tremendously successful program in providing health care for senior citizens and a better quality of life, the rising use and cost of prescription drugs demands congressional action. Prescription drugs now account for about onesixth of all out-of-pocket heath spending by the elderly. The percent of beneficiaries without coverage who cannot afford to buy their medicine is about five times higher than those with coverage, ten percent compared to two percent. Almost 40 percent of those over age 85 do not have prescription drug coverage. The Republican budget only says there will be a benefit 'if' or 'when' the Ways and Means Committee proposes a plan.

While I opposed the conference report, I am pleased that it includes language from the amendment that I offered with Congress-woman BALDWIN to Republicans included language I proposed to increase access to Medicaid CHIP and fund access to Medicaid coverage for uninsured women diagnosed with breast cancer. In my state of Texas, there are more than 800,000 Medicaid-eligible kids who are not enrolled in the program but still get sick, and we have more uninsured women, whom if they contract breast cancer, are in dire straits.

Taken all together, the only reasonable conclusion I can arrive at is that the Republicans have once again thrown together a haphazard budget scheme that is not fiscally sound, does not pay down the debt, does not extend the life of Social Security or Medicare and provides no meaningful prescription drug benefit. For these reasons, I am compelled to vote against H. Con. Res. 290.

Mr. CLEMENT. Mr. Speaker, I rise today in strong opposition to this fiscally irresponsible budget resolution conference agreement. Not only is this agreement bad fiscal policy, but it is flawed economic strategy. America has emerged from an era of struggling to eliminate billion-dollar deficits into a new age of setting priorities for an expanding budget surplus. Instead of seizing the opportunity to help American families prepare for the future, this budget resolution proposes deep cuts in domestic programs to make room for a fiscally irresponsible tax cut that could force us to return to spending the Social Security trust fund.

We owe it to our nation's seniors to enact a Medicare prescription drug plan this year. Prescription drugs now account for about onesixth of all out-of-pocket health spending by the elderly. Ensuring our seniors can afford the prescription drugs they need should be a higher priority than providing tax relief to the wealthiest members of our society.

This conference agreement állows a prescription drug benefit of up to \$40 billion over five years but only if accompanied by unspecified Medicare "reforms." Under this agreement, the Republicans have chosen to hold the prescription drug benefit hostage to unspecified Medicare reforms which may or may not be enacted. By contrast, the Democratic alternative budget required that a full \$40 billion be devoted to a prescription drug benefit.

We should be focusing on taking care of our elderly, ensuring the long term solvency of Social Security and Medicare, educating our children and paying down the national debt. This

Napolitano

Oberstar

Neal

Obey

Olver

Ortiz

Owens

Pallone

Pascrell

Pastor

Paul

Payne

Pelosi

Phelps Pomeroy

Porter Price (NC)

Rahall

Rangel

Reyes

Rivers

Roemer

Rush

Sabo

Sanchez

Sanders

Sandlin

Sanford

Sawyer

Scott Serrano

Sherman

Shows Skelton

Snyder

Spratt

Stabenow

Stenholm

Stupak

Tanner

Tauscher

Thurman

Tierney

Towns

Turner

Vento

Waters

Udall (CO)

Udall (NM)

Velazguez

Visclosky

Watt (NC)

Waxman

Weygand

Woolsey

Weiner

Wise

Taylor (MS)

Thompson (CA)

Thompson (MS)

Strickland

Slaughter

Smith (WA)

Schakowsky

Rodriguez

Rothman

Roybal-Allard

Peterson (MN)

agreement sacrifices these national priorities for a massive tax cut. Passing such an irresponsible budget resolution will force the Appropriations Committee to either invent gimmicks that make a sham of the entire budget process or produce bills with significant deficits in funding. Mr. Speaker, I urge my colleagues to reject this conference agreement.

The SPEAKER pro tempore. Without objection, the previous question is ordered on the conference report.

There was no objection.

The SPEAKER pro tempore. The question is on the conference report.

Pursuant to clause 10 of rule XX, the yeas and nays are ordered.

The vote was taken by electronic device, and there were—yeas 220, nays 208, not voting 7, as follows:

#### [Roll No. 125] YEAS—220

Aderholt Gilchrest Oxlev Archer Gillmor Packard Gilman Armey Pease Bachus Goode Peterson (PA) Baker Goodlatte Petri Goodling Ballenger Pickering Goss Pickett Barrett (NE) Graham Pitts Bartlett Granger Pombo Green (WI) Barton Portman Bass Greenwood Pryce (OH) Bateman Gutknecht Quinn Hall (TX) Bereuter Radanovich Biggert Hansen Ramstad Bilbray Hastert Regula Bilirakis Hastings (WA) Reynolds Bliley Blunt Hayes Hayworth Riley Rogan Boehlert Hefley Rogers Herger Hill (MT) Boehner Rohrabacher Bonilla Ros-Lehtinen Bono Hilleary Roukema Brady (TX) Hobson Royce Hoekstra Bryant Ryan (WI) Burr Horn Ryun (KS) Hostettler Burton Salmon Hulshof Saxton Callahan Hunter Hutchinson Scarborough Calvert Camp Schaffer Sensenbrenner Canady Isakson Sessions Cannon Istook Jenkins Shadegg Johnson Sam Chahot Shaw Shays Chambliss Jones (NC) Kasich Chenoweth-Hage Sherwood Coble Kellv Shimkus King (NY) Coburn Shuster Collins Kingston Knollenberg Simpson Combest Sisisky Condit Kolbe Skeen Cooksey Kuykendall Smith (MI) Cox LaHood Smith (NJ) Largent Crane Smith (TX) Cubin Latham Souder Cunningham LaTourette Spence Davis (VA) Lazio Stearns Deal Leach Stump Lewis (CA) DeLav Sununu Lewis (KY) DeMint Sweeney Diaz-Balart Linder Talent LoBiondo Dickey Tancredo Doolittle Lucas (OK) Tauzin Dreier Manzullo Taylor (NC) Duncan Martinez Terry McCollum Thomas Ehlers McCrery Thornberry Ehrlich McHugh Thune Emerson McInnis Tiahrt McIntosh English Toomey Everett McKeon Traficant Ewing Fletcher Metcalf Upton Mica Miller (FL) Vitter Foley Fossella Walden Miller, Gary Moran (KS) Walsh Fowler Franks (NJ) Nethercutt Wamp Frelinghuysen Ney Northup Watkins Watts (OK) Gallegly Weldon (FL) Ganske Gekas Nussle Weldon (PA) Gibbons Weller

Whitfield Wilson Young (AK) Wicker Wolf Young (FL)

Jefferson

Johnson (CT)

Johnson, E. B.

Jones (OH)

Kanjorski

Kaptur

Kennedy

Kilpatrick Kind (WI)

Kleczka

Kucinich

LaFalce

Lampson

Lantos

Larson

Levin

Lewis (GA)

Lucas (KY)

Maloney (CT)

Maloney (NY)

McCarthy (MO)

McCarthy (NY)

McDermott

McGovern

McIntyre

McKinney

Meek (FL)

Meeks (NY)

Menendez

Millender-

Minge

Mink

Moaklev

Mollohan

Moran (VA)

Moore

Morella

Murtha

McDonald

Miller, George

McNulty

Meehan

Lipinski

Lofgren

Lowey

Luther

Markey

Mascara

Matsui

Lee

Klink

Kildee

John

NAYS-208 Abercrombie Gutierrez Ackerman Hall (OH) Hastings (FL) Allen Andrews Hill (IN) Hilliard Baca Baird Hinchey Baldacci Hinoiosa Baldwin Hoeffel Barcia Holden Barrett (WI) Holt Becerra Hooley Bentsen Hover Berkley Inslee Berman Jackson (IL) Jackson-Lee (TX)

Berman
Berrry
Bishop
Blagojevich
Blumenauer
Bonior
Boswell
Boucher
Boyd
Brady (PA)
Brown (FL)
Brown (OH)
Capps
Capuano
Cardin
Carson

Capps Capuano Cardin Carson Clav Clayton Clement Clyburn Conyers Costello Coyne Cramer Crowley Cummings Danner Davis (FL) Davis (IL) DeFazio

DeGette Delahunt DeLauro Deutsch Dicks Dingell Dixon Doggett Dooley Dovle Edwards Engel Eshoo Etheridge Evans Farr Fattah Filner

Farr Fattah Filner Forbes Ford Frank (MA) Frost Gejdenson Gephardt

Gordon Green (TX) Borski Campbell Cook

Gonzalez

Nadler Wynn

NOT VOTING—7

Houghton Wexler
Myrick
Stark

#### □ 1321

Ms. DANNER and Ms. HOOLEY of Oregon changed their vote from "yea" to "nay."

Mr. BARTON of Texas changed his vote from "nay" to "yea."

So the conference report was agreed to.

The result of the vote was announced as above recorded.

#### GENERAL LEAVE

Mr. KASICH. Mr. Speaker, I ask unanimous consent that all Members

may have 5 legislative days within which to revise and extend their remarks on the conference report on House Concurrent Resolution 290.

The SPEAKER. Is there objection to the request of the gentleman from Ohio?

There was no objection.

MAKING IN ORDER AT ANY TIME CONSIDERATION OF H.R. 3615, RURAL LOCAL BROADCAST SIG-NAL ACT

Mr. DREIER. Mr. Speaker, I ask unanimous consent that it be in order at any time without intervention of any point of order to consider in the House the bill (H.R. 3615) to amend the Rural Electrification Act of 1936 to ensure improved access to the signals of local television stations by multi-channel video providers to all households which desire such service in unserved and underserved rural areas by December 31, 2006; that the bill be considered as read for amendment; that in lieu of the amendments recommended by the Committees on Agriculture and Commerce now printed in the bill, the amendment in the nature of a substitute that I have placed at the desk be considered as read and adopted; that the previous question shall be considered as ordered on the bill, as amended, to final passage without intervening motion except: (1) 1 hour of debate on the bill, as amended, equally divided among and controlled by the chairmen and ranking minority members of the Committees on Agriculture and Commerce: and (2) one motion to recommit with or without instructions; and that House Resolution 475 be laid on the table.

The SPEAKER pro tempore (Mr. MILLER of Florida). Is there objection to the request of the gentleman from California?

There was no objection.

MAKING IN ORDER AT ANY TIME CONSIDERATION OF H.R. 3439, RADIO BROADCASTING PRESER-VATION ACT OF 2000

Mr. DREIER. Mr. Speaker, I ask unanimous consent that it be in order at any time for the Speaker, as though pursuant to clause 2(b) of rule XVIII, to declare the House resolved into the Committee of the Whole House on the State of the Union for consideration of the bill (H.R. 3439) to prohibit the Federal Communications Commission from establishing rules authorizing the operation of new, low power FM radio stations and that consideration of the bill proceed according to the following order: (1) the first reading of the bill shall be dispensed with; (2) general debate shall be confined to the bill and shall not exceed 1 hour equally divided and controlled by the chairman and ranking minority member of the Committee on Commerce; (3) the amendment in the nature of a substitute recommended by the Committee on Commerce now printed in the bill shall be

considered as an original bill for the purpose of amendment under the 5minute rule and shall be considered as read; (4) points of order against the committee amendment in the nature of a substitute for failure to comply with clause 7 of rule XVI are waived: (5) during consideration of the bill for amendment, the Chairman of the Committee of the Whole may accord priority in recognition on the basis of whether the Member offering an amendment has caused it to be printed in the portion of the CONGRESSIONAL RECORD designated for that purpose in clause 8 of rule XVIII. Amendments so printed shall be considered as read; (6) the Chairman of the Committee of the Whole may: (1) postpone until a time during further consideration in the Committee of the Whole a request for a recorded vote on any amendment, and (2) reduce to 5 minutes the minimum time for electronic voting on any postponed question that follows another electronic vote without intervening business, provided that the minimum time for electronic voting on the first in any series of questions shall be 15 minutes; (7) at the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. Any Member may demand a separate vote in the House on any amendment adopted in the Committee of the Whole to the bill or to the committee amendment in the nature of a substitute; (8) the previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions; and that House Resolution 472 be laid on the table.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

#### LAYING ON TABLE HOUSE RESOLUTIONS 356, 375, 382, AND 383

Mr. DREIER. Mr. Speaker, I ask unanimous consent that the following resolutions be laid on the table: H. Res. 356; H. Res. 375; H. Res. 382; and H. Res. 383.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

## DATE CERTAIN TAX CODE REPLACEMENT ACT

Mr. LINDER. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 473 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

#### H. RES. 473

Resolved. That upon the adoption of this resolution it shall be in order to consider in the House the bill (H.R. 4199) to terminate the Internal Revenue Code of 1986. The bill

shall be considered as read for amendment. An amendment in the nature of a substitute consisting of the text of H.R. 4230 shall be considered as adopted. The previous question shall be considered as ordered on the bill, as amended, to final passage without intervening motion except: (1) one hour of debate on the bill, as amended, equally divided and controlled by the chairman and ranking minority member of the Committee on Ways and Means; and (2) one motion to recommit with or without instructions.

The SPEAKER pro tempore. The gentleman from Georgia (Mr. LINDER) is recognized for 1 hour.

Mr. LINDER. Mr. Speaker, for the purpose of debate only, I yield the customary 30 minutes to the gentleman from Texas (Mr. FROST) pending which I yield myself such time as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

Mr. Speaker, this is a customary rule for Tax Code-related legislation. It provides for the consideration of H.R. 4199, the Date Certain Tax Code Replacement Act. H.Res. 473 provides that the bill be considered as read and that the text of H.R. 4230 shall be considered as adopted. The rule further provides for 1 hour of general debate equally divided and controlled by the chairman and ranking minority member of the Committee on Ways and Means. Finally, the rule provides for one motion to recommit, with or without instructions. as is the right of minority Members of the House.

Mr. Speaker, what we have learned after 87 years of the current system is this: if we had sat down at the beginning of 1913 and asked ourselves how could we build a tax system that would punish people for earning and working hard, a system that would be obstructive of capital formation, we could not have done a better job. Our tax system is the largest impediment to people moving from the first rung of the economic ladder to the second, because the harder you work, the more you save, the more you invest, the more we take. It is a system that is inefficient. We have seen testimony from the Kemp Commission to Harvard studies that says for a small business man or woman to comply with the code and to collect and remit \$1 in business income taxes, it costs them anywhere from \$4 to \$7.

The current code is not understandable. Our own IRS tells us that if you call the IRS for help in filling out your own tax return, 25 percent of the answers they give you will be given in error. Over 50 percent of Americans have to pay others to decipher the Tax Code and do their taxes for them. In an effort to show how complex the IRS code has become, Money magazine created a fictional American family and asked tax professionals to prepare an IRS tax return. Incredibly, every one of the tax professionals came up with a different tax total, and not one of the tax professionals calculated what the editors of Money magazine believed to be the correct income tax.

The current code invades the privacy of every single American citizen. There are 100,000 people at the IRS who know more about us than we are willing to tell our children. I want them out of our lives. These are not bad people. They are people doing the job that this Congress by statute has directed them to do, but we should not have any agency of government that knows how much money you make or how you spend it. That should be none of our business. We should not have anybody who can look into your records and know your history. The government should not be looking over your shoulder counting every dime you earn. Unfortunately, to the IRS we are all presumptive tax criminals, required to open up aspects of our lives to auditors at any given moment.

#### □ 1330

For all of these reasons, we are here today to debate and pass H.R. 4199.

What the legislation before us today does is to sunset the current Tax Code effective December 31, 2004, and require that Congress approve a replacement system no later than July 4, 2004, to ensure a smooth transition to the new system on the first day of 2005. This legislation also establishes a bipartisan National Commission on Tax Reform and Simplification that is required to report to Congress on a new, fair, simpler Tax Code.

The overall intention of this bill is to do three things: One, sunset the current convoluted Tax Code; two, create a commission to consider alternative tax systems; and, three, foster a national debate on how to create a fair tax system for working Americans.

This is not a jump over the cliff, as some will say. There are several proposals before the Congress now that have been carefully thought out. The gentleman from Texas (Mr. ARMEY) has one that he has written a book about, the gentleman from Louisiana (Mr. TAUZIN) has one that he has pushed for several years, the gentleman from Pennsylvania (Mr. ENGLISH) has a very thoughtful proposal, and I have one too. All of these are ready to be placed in place. They are different, but every single one is better than the current system.

Mr. Speaker, my bill, H.R. 2525, that I introduced with my friend the gentleman from Minnesota (Mr. PETERSON) is a comprehensive tax reform bill. The national retail sales tax would put in place a transparent form of taxation that will end the confusion forever. This bill is known as the Fair Tax. It would repeal the Federal income tax, the capital gains tax, corporate and self-employment taxes, all payroll taxes, including Social Security and Medicare taxes, all estate and all gift taxes. Under the Fair Tax, Americans will be able to see exactly what they are paying in taxes, and the embedded costs of the IRS would be gone, because the IRS would be gone. Americans would be able to take their entire

check home with them and the IRS would be shut down. Unlike the relatively simple tax return that you would get if we move toward a flat tax, under our system we would have no tax return at all, and you would never have to keep a receipt or a record, not one.

Let me simply say that any of these proposals, as I said earlier, any of these tax reform changes would be better than the current system.

I welcome the debate that will spread across America as we determine how to install a better system. All of us who introduced the legislation, the gentleman from Texas (Mr. ARMEY), the gentleman from Louisiana (Mr. TAU-ZIN), the gentleman from Pennsylvania (Mr. ENGLISH), and I simply want to give Americans a fresh break from a tired and unfair old system.

Also I wanted to commend the gentleman from Oklahoma (Mr. LARGENT) for his work in crafting this legislation today. The product he has crafted will effectively prompt the national debate on this important issue, and it should be supported in the House today.

Mr. Speaker, this rule was unanimously reported by the Committee on Rules. I urge my colleagues to support the rule so we may proceed with debate and consideration of the underlying legislation.

Mr. Speaker, I reserve the balance of my time.

Mr. FROST. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the Republican majority has obviously decided that it is in their best interests to govern by press release rather than to actually work to pass legislation that addresses the most important needs of our great Nation. This bill, the so-called Scrap the Code Act, is a perfect case in point.

Mr. Speaker, there is not a single Member of this body who is not acutely aware that this weekend marks the deadline for the annual ritual Americans hate most. In order to suitably take advantage of the possibilities for press releases that April 15 presents to my Republican friends, this week has seen a schedule jam packed with Tax Code-related legislation. But, Mr. Speaker, why is it that two of the three tax-related measures that have been on the floor this week lend themselves more rapidly to press release, and, in the case of today's bill, a bumper sticker, of course, than to actually doing something that will provide real benefit to real people?

Mr. Speaker, Democrats in this body have said over and over again that the tax policies being pursued by the Republican majority serve the few at the expense of the many. It has been shown again and again that the American public agrees with our assessment. Democrats and the American public should view this latest proposal as the height of fiscal irresponsibility.

This is no benign press release; it is a nightmare waiting to happen. It is a creation of uncertainty in the business world that risks further stock market destabilization, and, with it, derailing of the American economy.

I would submit, Mr. Špeaker, if the Republican majority in this body was truly serious about reforming the Tax Code, the past 51/2 years have provided ample time to accomplish this. They could have brought a bill to the floor at any time during the last 5 years to change the Code in a sweeping way. and they have chosen not to do so.

Our colleague the gentleman from Oklahoma (Mr. LARGENT) contends that H.R. 4199 is a vastly improved version of his earlier legislative attempt to scrap the Tax Code. He has provided us with a new name for his legislation, a name that implies by a date certain the current code will indeed be replaced. This is indeed good fodder for a press release or two.

The gentleman from Oklahoma has also provided us with a colorful time line indicating who will act when, including the date July 4th, 2004, when Congress will approve a new Tax Code, thus setting the stage for the demise of the old code on December 31, 2004. The dates also lend themselves quite well to press releases. Of course, sometimes Congress does not act by dates, and what the gentleman from Oklahoma (Mr. LARGENT) would have us do is establish a date, and, if Congress were not able to act by that date, then there would be no Tax Code in effect at all and the business climate of this country would be substantially interrupted and jeopardized.

Again, let me point out the Republicans have had  $5\frac{1}{2}$  years to bring a revision, a rewrite of the code to the floor, and they have not chosen to do

so during that time.

Mr. Speaker, I am not here to say that it is impossible for Congress to completely revamp the method by which we fund the important and necessary activities of this country by July 4, 2004. I would merely like to remind my Republican friends that with political will and a lot of hard work, this Congress can accomplish many important tasks that will make our country even better.

So perhaps this might be an appropriate time to ask why there seems to be no political will on the part of the Republican majority to address matters that are also of great importance, like a Patients' Bill of Rights, prescription drug coverage for seniors, public education reform, raising the minimum wage, investing in our future by saving Social Security and Medicare, and paying down the public debt. Resolving these issues will take real solutions and hard work, Mr. Speaker. These issues cannot be resolved by issuing a press release. If the Republican leadership cannot work to find an answer to these pressing questions, how can we expect the Republican leadership to resolve the issue of creating a simple and fair, and the key word is

fair," Tax Code?

Mr. Speaker, this proposal sounds good on paper and in a press release,

but you really have to be able to read between the lines to understand the real intent. H.R. 4199 is a classic Trojan horse, Mr. Speaker. To the Republican majority, the bill presented by the gentleman from Oklahoma (Mr. LARGENT) represents an opportunity to force the country into accepting a national sales tax, as the gentleman from Georgia (Mr. LINDER) would propose, or a flat tax, or some other scheme to risk total chaos in the domestic and world markets

Let us take a moment to examine what a national sales tax as advocated by the gentleman from Georgia (Mr. LINDER) would mean to working Americans. In order to replace the revenue that will be lost from scrapping the current code, however unwieldy and complicated, the Congress would have to pass a national sales tax of up to 60 percent, and that sales tax would also have to apply to the Internet, something which the Republicans recently have been claiming they do not want to do. By repealing all taxes currently in place, the national sales tax scheme would become the sole funding source for Social Security, which is a big part of the reason the percentage rate would be so high. I am forced to question how fair that kind of a tax would be to American families. In fact, such a tax would be a mammoth aggressive shift of the tax burden in this country.

Mr. Speaker, I have a number of requests for time on this rule, and each of these Members are prepared to detail the bad news that this Republican press release is really peddling. But let me close by saying the scheme behind the proposal of the gentleman from Georgia (Mr. LINDER) could result in 8 million Americans losing health insurance, a 17 percent decline in the value of the U.S. housing market, it could impose a \$200 billion per year unfunded mandate on State and local governments, and would dramatically reduce the amount of charitable giving. Mr. Speaker, I doubt if these possibilities will be part of the Republican press releases this weekend.

Mr. Speaker, I reserve the balance of my time.

Mr. LINDER. Mr. Speaker, I regret the gentleman characterized my bill without having read it.

Mr. Speaker, I yield 30 seconds to the gentleman from Oklahoma (Mr. LARGENT) to respond to another inaccuracy of the gentleman.

Mr. LARGENT. Mr. Speaker, I thank the gentleman for yielding me time.

Mr. Speaker, I would just like to respond to one thing that the gentleman from Texas said about the bill, and I would commend reading the bill to the gentleman from Texas. Perhaps he does not have time to read all 10,000 pages of our current Tax Code, but this bill is only 14 pages long, and I think he can wade his way through that.

At the end of the bill it says, "If a new Federal tax system is not so approved by July 4, 2004, then Congress shall be required to vote to reauthorize the current code.'

If the gentleman from Texas would like to vote to reauthorize the current code, he can do that, thereby assuring all our business community friends that there will be a Tax Code.

Mr. FROST. Mr. Speaker, I yield myself 30 seconds.

Mr. Speaker, the gentleman knows that just requiring Congress to vote does not mean that something will pass. Congress votes all the time and defeats legislation. The gentleman would have us vote, but he cannot guarantee that Congress would actually pass anything, and we would be faced with a situation where no Tax Code would be in place.

Mr. LINDER. Mr. Speaker, I am pleased to yield 2 minutes to the gentleman from Kansas (Mr. TIAHRT).

(Mr. TIAHRT asked and was given permission to revise and extend his remarks.)

Mr. TIAHRT. Mr. Speaker, I rise today in strong support of the rule and the Date Certain Tax Code Replacement Act. I can think of no other issue that strikes up more anxiety and frustration with the American people than taxes. By passing this rule and this legislation, Congress is committing to the American taxpayer to replace the present code that is commonly viewed as obsolete, burdensome, intrusive and unfair.

I am fully aware that many of my colleagues do not consider this an important issue. We have just heard the arguments once again, it is too risky, it is a scheme, total chaos.

We do not need any more excuses, because a lot of us here in America are wrestling with this modern cyclops, the IRS code, as we speak. We are doing our taxes. The Tax Code is a giant, with more pages than the Bible. It is more complex than the Justice Department's case against Microsoft. It is cold, it is heartless, and it punishes almost everything we consider successful. It costs us \$300 billion a year just to prepare our taxes, not to pay our taxes, just to get ready to pay our taxes.

This Tax Code is a ball and chain locked on our leg. But there is hope. There is a solution, and it is in this rule and in this bill. Let us set a specific date to rid ourselves of this ball and chain, the IRS code. That will give us the discipline and the incentive to put in place a fair and flatter system to provide for those things we need.

Mr. Speaker, I encourage my colleagues to vote for this rule and vote for this Date Certain Tax Code Replacement Act.

Mr. FROST. Mr. Speaker, I yield 3½ minutes to the gentleman from Texas (Mr. DOGGETT).

Mr. DOGGETT. Mr. Speaker, all of us who recognize the importance of the new economy and who believe we should encourage its expansion by minimizing regulation and taxes and maximizing the freedom to innovate should join together today to express our concerns.

This cleverly packaged proposal that the Republicans are offering is really the very first vote in this Congress on whether to impose a new Federal tax on electronic commerce. I believe we should resoundingly reject it. Through 3 days of hearings this week before the Committee on Ways and Means, on which I serve, the same Republicans who are here today urging this proposal have been urging us to rely on taxation of electronic commerce as a major new source of Federal revenue.

The Republican-appointed Director of the Joint Committee on Taxation issued a report this very week noting that these new Republican tax proposals assume "that retail sales through the Internet would be subject to the same Federal tax as other retail sales, notwithstanding the current moratorium."

This same report notes that in order to maintain the existing level of Federal revenues, the tax that Republicans would impose on Internet sales and on sales across America would be 59.5 percent over 10 years. That is 60 percent. Those are not my numbers, those are the Republican numbers. I know that it sounds unbelievable that a Republican Congress would try to do this, but that is exactly what they are proposing, a 60 percent tax, in addition to any State and local taxes on electronic commerce that might be imposed.

#### □ 1345

To our Republican colleagues who say they are going to pull the Tax Code up by the roots and replace it with this new e-commerce tax, I want to tell them that Americans who understand the new economy are not going to sit idly by while the Federal government imposes a 60 percent tax, a 60 percent addition on the cost of every online purchase.

I believe that high-tech issues should be truly bipartisan in their consideration.

The problem we have too often experienced from the Republicans on behalf of working together on high technology is that they reject bipartisan approaches. They prefer the politics of division, trying to divide Democrats from high-tech, even on issues as esoteric on digital signatures.

Too often, as is the case here, they bear the burden of all their right wing ideological baggage. They have tied themselves to far right social groups who are endangering our educational system with their insistence on rejecting evolution and the big bang theory of the origin of the universe, and it is those kinds of extremists who come here today insisting that Republicans must adhere to the doctrine that the progressive income tax system upon which this great Nation has relied for almost a century, that any form of this tax system is morally wrong.

As an early supporter myself of the Internet Tax Freedom Act, I believe that if we overburden e-commerce, as they propose, with taxation and regula-

tion in its infancy, it will be stifled. It will never be able to achieve its full economic potential.

The Advisory Commission on Electronic Commerce, which has been meeting this past year, could not achieve agreement on the question of State and local taxation of the Net. But I do not believe that even they considered this much more radical Republican alternative of the gentleman from Georgia (Mr. LINDER) and his colleagues to use the Net as a major new source for Federal taxation.

Imposing too heavy a burden on the Net too soon will have devastating consequences. Do not scrap the Code by scrapping the future of the new economy. Let us reject another misguided doctrinaire Republican proposal.

Mr. LINDER. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, in a world in which all economists admit that the consumption base is larger than the income base and the average income tax to bring our revenues in is 28 percent, to suggest we have to have a 60 percent larger base is just silliness.

Mr. Speaker, I am happy to yield 2 minutes to the gentleman from Colo-

rado (Mr. HEFLEY).

Mr. HEFLEY. Mr. Speaker, I think this is the very reason for this Code. We have heard the view of the left-wing extremists about the Tax Code. They think the present Tax Code is just real spiffy.

We have also heard the numbers: 17,000 pages, 7 million words, 54,000 changes, \$134 billion in earlier compliance costs. Let me state that the last figure, \$134 billion in compliance costs, imagine what our families, our small businesses, and even our big corporations could do with \$134 billion they are spending on a hopelessly complex Federal Tax Code.

I think this is the greatest legacy this Congress could leave the American people is to scrap the Code we have now, get rid of the IRS as we know it now. Everywhere I go, talk radio, town meetings, when this subject is brought up, there is disagreement on what the new tax system should be, but there is almost no disagreement about getting rid of the present system.

No law-abiding citizen should be intimidated and made fearful by their government. Yet, if one gets an envelope in our mailbox, in our area it is from Ogden Utah, a little brown envelope from Ogden, Utah, we know it is from the IRS and we freeze in utter fear, no matter how honestly and carefully we have filled out our taxes, because we know we are probably about to get an audit.

That is not right. We need a fair, we need a simple code that we can all understand and it will make us not fear our government. We need to pass this bill and we need to pass this rule.

Mr. FROST. Mr. Speaker, I yield 2 minutes to the gentleman from Missouri (Mr. GEPHARDT).

(Mr. GEPHARDT asked and was given permission to revise and extend his remarks.)

Mr. GEPHARDT. Mr. Speaker, April Fool's day for the Republicans came a couple of weeks late. Every year they try to fool the American people during tax week into thinking that they are really doing something about the tax system that all of us struggle with and none of us are fond of.

Are the American people supposed to believe that the party that is throwing a party for their wealthy friends and supporters with nearly \$1 trillion in tax breaks really cares about the tax burden on middle-income families? Do Republicans really think that most Americans would rather throw a party for the wealthiest Americans, instead of using this money to provide a prescription drug benefit for all seniors so that everyone, not just the wealthy, can afford the best health care coverage in the world?

The American people are not fooled by this tired routine. Republicans have controlled Congress now for 5 years, yet during this time they have never, never passed any comprehensive tax reform that would make the lives of Americans easier.

In fact, since the Republicans took over the Congress in 1995, the Tax Code has become more complex, and it takes the average person who files a form 1040 30 percent longer to fill out their forms. They talk about it for a couple of weeks in April, but that is the end of it. There is no follow-through. There is no new code coming into being.

One conclusion from the inaction could be that Republicans actually like a Tax Code that is riddled with special interest exemptions and they want to keep it that way.

This bill proposes ripping out the Tax Code by the roots, but does not put anything in its place. We do not reform the Tax Code by appointing a commission. We do it through the hard work of coming up with real reform, a real alternative, not burning down the current one and just hoping that something might come along.

Many of us have proposed tax simplification. I have done that, and I would like to work a plan through the Congress. That is the responsible way: Put forward a plan, let people criticize it, reform the current system. Republicans would rather pull a stunt to create an illusion that there is reform going on when nothing is actually hap-

What would happen if we just abolished the Code and put nothing in its place? It would be an economic disaster. The Tax Code influences so many economic decisions by businesses and individuals: Whether and when to invest in property, whether or not to save, whether or not to sell stocks. If we rip up the rules with indecision in its place, we create chaos. That is why the National Association of Realtors, the National Association of Manufacturers, have condemned this proposal as irresponsible.

Let us be clear about what we want from a new system. Two prominent Republican proposals, the national sales tax and the flat tax, both would hurt middle-income families in serious ways. If we are going to destroy the Code, let us pledge today that the replacement would be an improvement, not worse than what we have.

Let us join together on a bipartisan basis to declare that the new system should do the following:

First, we should not put a retail sales tax on prescription drugs and other health care services:

Second, that the reform should be fiscally responsible and protect social security:

Third, that it should be less complicated than the current code, and should be fair to people at different income levels:

Fourth, that we should not put a retail sales tax on Internet sales;

Fifth, that we should not shift Federal tax burdens onto State and local governments;

Seventh, we should not jeopardize the ability of people to get employerpaid health care;

Lastly, we should not shift the tax burden to low- and middle-income families.

If Republicans agree with these principles, they should vote for our alternative. If they feel compelled to vote against the alternative of the gentleman from New York (Mr. RANGEL), it is fair to ask why they are looking to tax prescription drugs and Internet sales, because that is exactly what the Republican national sales tax would do.

I think it is time to vote for the alternative. If the alternative does not pass, I hope Members will vote down this very bad but often repeated idea.

Mr. LINDER. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, let me just say, it is hard to take seriously the words of a gentleman who introduced a flat tax with five different levels several years ago.

Mr. Speaker, I yield 3 minutes to the gentlewoman from Wyoming (Mrs. CUBIN).

Mrs. CUBIN. Mr. Speaker, I thank the gentleman for yielding time to me. Mr. Speaker, I rise in strong support of the measure under debate today and in support of the rule.

Our Tax Code, the one that we currently live under, has been tweaked and modified and transformed to such a point that all that remains is layer upon layer upon layer of incoherence and inconsistency. We have allowed confusion to replace common sense. Our garden has become so overrun with weeds that we do need to tear it up and start anew.

I have heard several of my colleagues today express their concerns about tearing our Tax Code out by its roots. I guess I cannot fault them for their hesitancy. This is a monumental piece of legislation we are considering. As we work in the coming years to craft a new Tax Code, this legislative body

will have no choice but to accept accountability for how much of the American family's paycheck the Federal government collects, and for all of the frustrations that they have to experience in filing their tax returns.

For those Members who prefer big government and increased Federal spending, that will be a heavy burden for them to bear, as well it should be. But please, Mr. Speaker, do not be fooled by those today who try to dismiss this measure that we are debating as a political act. This bill does not establish a new tax policy. We will have plenty of time to determine what policy we should pass once we have begun debate on this bill. Where we will have time to adopt a realistic tax policy.

Committing ourselves to replacing an overwhelming and inconsistent Tax Code is not a political issue, it is about making a promise to the American people that is long overdue. Passage of this measure clearly proclaims to American families in every congressional district that we know this Tax Code is broken, and that we are going to do everything that we can to replace it with one that works.

Mr. FROST. Mr. Speaker, I yield myself 30 seconds.

Mr. Speaker, let us be very clear what is going on here. We have a group of Fidel Castros and Che Guevaras on the other side. They are revolutionaries. They want to tear down the system, but they have no plan. They do not know how to govern. They have had 5½ years to bring a revision of the Tax Code to the floor and they have not done it. What makes us think they will do it now?

Mr. Speaker, I yield 2 minutes to the gentlewoman from California (Ms. ESHOO).

Ms. ESHOO. Mr. Speaker, we all got here the same way, we campaigned. During the campaigns we waged there were all kinds of political buttons, there were yard signs, there were balloons. Some people had hair combs with their names on, nail files. Of course, there is the traditional bumper sticker.

Today what is being brought to the floor of the House in my view is a political bumper sticker. Why do I say that? Because the American people really want us, once that campaign is over, to come here, to be thoughtful, to work with the kind of earnestness that is going to produce sound public policy for our country.

So what is on the floor? What are we debating for the American people that are tuned in today? Rather than a thoughtful, comprehensive alternative to our Nation's Tax Code, which is complex, which is confusing, and no one likes, we get a bumper sticker. It is flimsy because it is trying to sell a tax plan that taxes the Internet and derails our Nation's new economy.

Yesterday there was a large press conference where the Speaker of the House accepted the report of the Internet Tax Advisory Commission, which recommended that the Internet not be taxed. The Speaker said, we intend to take this report seriously.

Today, at this very moment, while we are here on the floor, the very same time, the chairman of the Committee on Ways and Means is holding a hearing where another Republican Member of Congress is testifying in favor of a national sales tax plan that will tax the Internet.

Representing a good part of Silicon Valley, I want to tell the Members something, my constituents are asking right now, who is on first, who is on third? This is a 59.5 percent sales tax, Federal sales tax, not including State or local taxes, on electronic commerce.

We cannot have it both ways. If we are going to pull something out by its roots, we have to plant thoughtful seeds that are going to produce something else for our Nation. Our Nation's economy, this new economy, is the envy of the entire world. If in fact we pile a 59.5 percent Internet tax on electronic commerce in this country, we will not only sink the Internet, sink the golden goose that is producing something for our Nation, but we will absolutely kill it off.

So I ask my colleagues to reject this political bumper sticker, this ill-conceived plan. Our Nation deserves better

#### □ 1400

Mr. LINDER. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I want to say only this: those who choose to not put a sales tax on the Internet are picking winners and losers. The Government ought to be neutral. Our neighbors down the street ought to have the same treatment as the people that sell on the Internet in competition with them.

Mr. Speaker, İ yield 2 minutes to the gentleman from Wisconsin (Mr. GREEN).

Mr. GREEN of Wisconsin. Mr. Speaker, I thank the gentleman from Georgia (Mr. LINDER) for yielding me this time.

Mr. Speaker, I rise today in support of both the rule and this bill. Today is a good day because today is the day we learn which party really supports ethics and government reform, because this is where reform truly begins.

One cannot, one cannot, seriously and sincerely be in favor of reforming the so-called iron triangle unless you strike at its heart. What is the iron triangle made out of? The Tax Code. That is why the Democrats and that is why the establishment hate this bill so much, because it goes to the heart of their iron triangle.

Listen to the excuses they make; listen to how they try to change the subject. The truth is, what is it that Washington special interests focus on most? They focus on the Tax Code, because this Byzantine, complicated, confusing and complex Tax Code is such a monstrosity that it is this Tax Code where they can hide their special interest favors. That is why they support the cur-

rent Tax Code. That is why they do not want the Tax Code scrapped. That is why they want to change the subject.

So I say to my colleagues, if they are truly in favor of ethics reform and government reform and changing the system and changing America, they must support this rule, support this bill, and let us launch ourselves on the real road to reform.

Mr. FROST. Mr. Speaker, I yield 2 minutes to the gentlewoman from California (Ms. LOFGREN).

Ms. LOFGREN. Mr. Speaker, I am not a member of the Committee on Ways and Means and generally do not get terrifically involved in issues of taxation except when I, like all the other Americans, pay my taxes once a year. I know that I join many in America by saying that I do not like the current system. April 15 is not a delightful day, and I think we can agree on that on a bipartisan basis.

However, the fact that the current Tax Code could be improved is really no good reason to propose to simply blow it up and thereby threaten the new economy.

Now when I learned that the Republican-appointed director of the Joint Committee on Taxation had issued a report this week indicating that these proposals would require a 59.5 percent sales tax, well, heck let us round it up to 60 percent sales tax, and that that would have to be including Internet sales, I became actually pretty concerned.

I do not really believe that this measure is going to become law; but if it were at this point, it would have a severe negative impact on the new economy.

There are many who believe that the Internet eventually, the sale of goods on the Internet, will eventually be subject to taxation. I do not have a position on that at this point, but to suggest that a 60 percent taxation rate would be appropriate for the Internet can do no good for the new economy.

Having served 14 years in local government, I would note that this would be on top of whatever local governments do. In my own county of Santa Clara, the Silicon Valley, we have a State sales tax of 6 percent; and we also have some voter-approved sales taxes that the voters have imposed on themselves to do highways and transit. So in Santa Clara County this would be a 68 percent Internet sales tax.

I would urge Members to vote no.

Mr. LINDER. Mr. Speaker, I yield 30 seconds to the gentleman from Ohio (Mr. PORTMAN), from the Committee on Ways and Means, to respond.

Mr. PORTMAN. Mr. Speaker, I thank the gentleman from Georgia (Mr. LIN-

DER) for yielding me this time.

Mr. Speaker, I just want to make the point to those in the Chamber and those who might be listening that the folks on the other side of the aisle who are talking about this bill must not have read it. This bill has nothing to do with a sales tax, nothing to do with

a 60 percent tax or a 20 percent tax or a 5 percent tax.

This is about forcing Congress to deal with what the gentlewoman just said is a flawed Tax Code. We think it is broken. We think it ought to be fixed. We are not prejudging what it should be. This sets up a commission, which would be an 18-month bipartisan, bicameral commission, including the administration, that would analyze this situation and come back and report to Congress for Congress to make that decision.

I just want to clarify the debate.

Mr. FROST. Mr. Speaker, I would inquire of the time remaining on each side.

The SPEAKER pro tempore (Mr. MILLER of Florida). The gentleman from Texas (Mr. FROST) has 13 minutes remaining, and the gentleman from Georgia (Mr. LINDER) has  $14\frac{1}{2}$  minutes remaining.

Mr. FROST. Mr. Speaker, I yield 2 minutes to the gentleman from California (Mr. Supplian)

fornia (Mr. SHERMAN).

Mr. SHERMAN. Mr. Speaker, there is nothing as absurd as blowing something up if one does not know what they are going to have to replace it. Today, the Committee on Ways and Means is considering a national sales tax as if it is a panacea for complexity and unfairness.

Mr. Speaker, for 6 years I headed the largest sales tax agency in this country, and I am here to testify that the sales tax offers an opportunity at every level for complexity, unfairness, special interest provisions. Everything that is hated about the Internal Revenue Code will be brought in to a sales Tax Code if the reasons for that complexity are not defeated, the reasons for that unfairness, and there is not real campaign finance reform.

What does this closed rule do? It prevents us from bringing section 527 and its unfair rules that hide political activity, prevent disclosure of campaign finance to the American people. So we have a rule designed to facilitate, not reform, but a national sales tax system to be implemented by a Congress put there by secret contributions, secret political organizations.

Mr. Speaker, we should instead be trying to reform our tax laws code section by code section.

This rule and the underlying bill is much sound and fury that will signify nothing, because what does a politician do if they want to do nothing? Appoint a commission. Great. We appoint a commission. It comes through with a national sales tax bill at 59.5 percent. We, of course, do not adopt that; and this Congress will be put in a position, having wasted years, having deflected any effort at real income tax reform, and be in a position where it must either let the Government expire or

Mr. LINDER. Mr. Speaker, I yield myself such time as I may consume.

readopt a flawed Tax Code.

Mr. Speaker, at the risk of sounding remedial, I would like to point out to

the previous speaker that this is not about campaign finance.

Mr. Speaker, I yield 2 minutes to the gentleman from Staten Island, New York (Mr. FOSSELLA).

(Mr. FOSSELLA asked and was given permission to revise and extend his remarks.)

Mr. FOSSELLA. Mr. Speaker, I thank the gentleman from Georgia (Mr. LINDER) for yielding me this time.

Mr. Speaker, I think the question that we need to ask ourselves and the question that I think we owe to be answered by the American people is, does anybody in this Nation truly understand the Tax Code? I have yet to find anybody who truly understands the Tax Code.

So then we have to ask a follow-up question: Is that right? Is it right for the American people not to understand their own Tax Code; that the taxi driver or the small business owner or the nurse or the teacher that when they get their tax bills at the end of the year and they are trembling when they have to go see an accountant because they have no idea what they are doing; is that right?

Should the Congress be sending out a signal to the American people, here is the Tax Code and we do not care if they do not understand it? Is it not taken for granted the genius of the American people, the spirit of the American people, the productivity of the American people, the creativity of the American people, and then we give them this Tax Code?

Then we have a reasonable approach that says, know what, Congress has a habit too often of imposing mandates on the private sector, to say to the private sector do this by such and such a date, and we do not care what the costs are, we do not care what they have to do to meet those goals. Congress speaks; they do, they follow.

Well, now Congress, some people in Congress, are urging Congress to impose those standards on itself, to say to the American people we hear their plea, we hear their plea that the Tax Code is too complicated. We are going to give them a Tax Code that they can understand.

What is wrong with that? One would be led to believe that this building is going to crumble, that the world is going to fall apart; but in reality what is going to happen is the responsible people in this House and across our country are going to say give us something simple; give us something that encourages productivity, encourages economic growth and does not penalize the hardworking taxpayers of this country.

Mr. FROST. Mr. Speaker, I yield myself 30 seconds.

Mr. Speaker, the previous speaker was asking about simplicity and how do we understand all of this.

Let me read a memo from the Joint Committee on Taxation. This ought to be simple enough for the gentleman to understand. The memorandum is in response to their request for an estimate of the budget neutral tax rate for H.R. 2525. That is the bill of the gentleman from Georgia (Mr. LINDER), a bill to replace the current U.S. corporate and individual income, estate and gift and Federal income contributions act, payroll taxes, with a flat tax on retail sales of all goods and services.

Then on the second page it has a little chart here, neutral over 5 years, 59.5 percent. That is what they want to do, neutral over 5 years, national sales tax 59.5 percent. I believe the American people can understand that.

Mr. Speaker, I yield 2 minutes to the gentlewoman from Oregon (Ms. HOOLEY).

Ms. HOOLEY of Oregon. Mr. Speaker, I rise in strong opposition to this rule. I represent thousands of Oregonians that work in the high-tech industry. They tell me that the best way to encourage expansion of the new economy is to minimize government regulation and maximize a freedom to innovate. That is why high-tech issues should be considered on a truly bipartisan basis, and to date we have done that.

In October of 1998, we overwhelmingly passed the Internet Tax Freedom Act, a law to keep the heavy hand of government off the Internet. We passed this law because we all know that if ecommerce is overburdened by taxing it and crippling it with government regulations, then it will never achieve its full potential.

Then we turned around and last October overwhelmingly approved another bipartisan measure, the Global Internet Tax Freedom Act, to keep the Internet from being taxed by members of the WTO and the United Nations.

That is why I am so disappointed the House leadership would approve this proposal because it is nothing more than a back-door attempt to impose a new Federal tax on electronic commerce. We have absolutely no business scrapping our Tax Code and replacing it with up to a 59.5 percent national sales tax that would give the IRS jurisdiction over the Internet.

I am not fond of the current system, and I will work to reform it; but this defies all common logic. It is a sure-fire way to ensure that we cripple the development of our high-tech industry.

I urge my colleagues to reject this rule and support common sense, bipartisan tax relief.

Mr. LINDER. Mr. Speaker, I yield 5 minutes to my friend, the gentleman from Ohio (Mr. TRAFICANT).

Mr. TRAFICANT. Mr. Speaker, America was founded by revolutionaries. America has a \$300 billion trade deficit. I agree with the gentleman from Missouri (Mr. GEPHARDT), the Tax Code is designed to modify economic behavior, and that is why we have to throw it out. If the Founders wanted to modify economic behavior, they would have hired someone like Sigmund Freud to write it.

The first Constitution allowed for slavery, treated women like property

and Indians like buffaloes; but it had enough good sense to not allow an income tax.

When the income tax was brought forward, the Supreme Court struck it down, and Members of Congress screwed it up with an amendment.

I support the rule. I support the bill. Now the Linder-Peterson bill may have been scored but they are honest. They throw FICA in. The Tauzin-Traficant 15 percent has not been scored. We leave FICA alone, and so help me God a combination of Linder-Peterson/Tauzin-Traficant will be the law of this land.

Now I can remember coming before the Democrats, and they all laughed at me. The Traficant bill would change the burden of proof in a civil tax case. It required judicial consent. They laughed at me. You never gave me a hearing. The Committee on Ways and Means laughed in my face. I want to thank the Republican Party for including the Traficant bill in the IRS reform

Now Democrats, listen to what the Republicans did for the American people. In 1997, before the new reform law, there were 3.1 million attachments on wages and accounts.

#### □ 1415

In 1999, 540,000. Property liens, 1997, 680,000. In 1999, Mr. Speaker, 168,000. But listen to the big one. Life, liberty, and pursuit of property. The last amendment to the document we are talking about was life, liberty, pursuit of happiness, I say to the gentleman from Oregon (Mr. WU). Property seizures, 1997, 10,037. Requiring judicial consent, 161 in 1999.

My colleagues were wrong then. They are wrong now. They are going to be in the minority for a long time if they do not get progressive. Scrap this Tax Code. It will give King Kong a hernia. It rewards dependency. It penalizes achievement. It subsidizes illegitimacy.

What can we do to perfect this bad document? The 15 percent national retail sales tax leaves FICA alone. It exempts all property taxes up to the poverty level. It adjusts the Consumer Price Index that, if it affects seniors, the COLA will be increased. They are scoring it now.

The gentleman from Georgia (Mr. LINDER) and the gentleman from Minnesota (Mr. PETERSON) have been honest. They throw FICA in. We do not. We think we have got to study it. We have enough time in 5 years to change this code.

Let me say one last thing to Democrats, 25 percent of a manufactured item's clause is complying with the Tax Code. That Toyota made in Japan has a 25 percent advantage right off the start against my Cavalier in Lordstown. I will have no more of it. Damn it, I want a study. I want it to be known that there is a Democrat involved in the national sales tax that leaves FICA alone for now, and Tauzin-

Traficant-Linder-Peterson must get a look, or we will have failed our people.

There is one last thing I would like to say to everybody in this room. We have a \$300 billion trade deficit. We are not going to solve it modifying economic behavior.

We abolish the IRS, abolish all income tax, abolish all debt taxes, capital gains taxes, all taxes on savings, all taxes on investment, all taxes on education. Why should we be paying double taxes on an income dollar and then a dollar of savings. Beam me up here.

The American people are going to have to change the Tax Code. My colleagues should make it a part of the presidential debate. Because the Democrats do not have enough anatomy to address the progressive thinking that the American people need.

The Tauzin-Traficant bill is going to be scored. If my colleagues continue to scare people with the 59.5 percent, and, personally, I believe they were smoking dope when they gave it, then they are going to have a hell of a rough time

I urge the Congress to overwhelmingly support this rule and to support this bill. The Democrats who would not listen to the burden of proof and judicial consent, they should pay a little attention and get on board. They might be able to help us make this new scheme a better one for all Americans.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. MILLER of Florida). The gallery is advised that they are not supposed to applaud.

Mr. FŘOST. Mr. Špeaker, I yield 2 minutes to the gentleman from Tennessee (Mr. TANNER).

Mr. TANNER. Mr. Speaker, I agree with everyone who thinks that the current Tax Code is broken. I am on the committee. Let me say at the outset how hard it is to reach a consensus for any change in the Tax Code.

The Republicans know they have been in charge 5½ years now, and it is just not easy when one is running a train to reach a consensus. We cannot reach a consensus on things that the American people seem to have a consensus about. The danger of this approach, in my view, is for that very reason.

If we enacted a bill that did away with, pulled it out by its root, as has been said, on a day certain, and that Congress at that later date could not reach a consensus on what ought to replace it, we will throw, not only this country, but the world into a recession in the likes in which, in my judgment, have never been seen, because of one thing, the uncertainty of the American economy.

As bad as this is, and we must continue every time we meet to work on making it simpler, making it fair, all the things that everybody here agrees on, as bad as that is, the uncertainty injected into the markets, the uncertainty injected into what would happen to the American dollar, the bedrock of

international currency if this actually took place is, in my view, appalling.

No sane, rational business person would say scrap it, but then we will just take a look and see whether what we can come up with a consensus on to replace it. That is not a thoughtful way to go about the Nation's business as stewards.

I tell my colleagues, this is a nice exercise in bashing the Tax Code, and I will join in on that one every day. But this approach, when we do not know if we can reach a consensus, in my view, is not only dangerous, but it is counterproductive.

Mr. LINDER. Mr. Speaker, I yield 2 minutes to the gentleman from South Carolina (Mr. Thune).

Mr. THUNE. Mr. Speaker, let me just say that this time of year, there are millions of Americans who are sitting in their living rooms and their kitchen tables and going through this process that we do annually, the annual ritual of filling out their tax return and thinking to themselves this is absolutely insane.

There is no justification. It is absolutely indefensible what we ask the American people to do to comply with the Tax Code. One looks at what we spend in terms of resources and time and energy, cost, it costs over \$200 billion a year just to comply with the Tax Code in this country. Annually, Americans spend over 5 billion hours filling out IRS forms, equal to about the equivalent of almost 3 million people working full time, doing nothing but complying with IRS paperwork.

There was a poll done about a year ago, Mr. Speaker, which asked the question, "If you could just choose one person to have audited by the IRS, who would it be? Your mother-in-law? Your boss? Or your congressman?"

The mother-in-law ironically only got 3 percent. The boss got 8 percent. The congressman got 68 percent. People in this country are looking for us to help solve the problem.

If my colleagues cannot take the legislation that has been introduced by the gentleman from Oklahoma (Mr. LARGENT) who has accommodated a lot of the concerns that were raised by our colleagues in the last session of Congress, and address those, they cannot be against that without saying I accept the status quo. The status quo, in my opinion, Mr. Speaker, is a national

We have to do better because the American people deserve better. They deserve a Tax Code that is simple and clear and fair and in which they do not have to be fearful every year when they go through this process of trying to fill it out that they may be audited by the IRS for something they do not even know about, because we go through the ritual of adding to and the myriad and the Byzantine regulations and the number of laws that are consistently put on the books each year to try to make this thing more complicated.

We have a responsibility to the American people. I urge the adoption of this rule and the passage of the bill.

Mr. FROST. Mr. Speaker, how much time is remaining on each side?

The SPEAKER pro tempore. The gentleman from Texas (Mr. FROST) has  $6\frac{1}{2}$  minutes remaining. The gentleman from Georgia (Mr. LINDER) has  $5\frac{1}{2}$  minutes remaining.

Mr. FROST. Mr. Speaker, I yield myself 30 seconds.

The other side has used words like absurd, Byzantine, ludicrous to describe the Tax Code. There are a lot of problems with the Tax Code. I would only add one word to that, and I would apply it to the other side, that is "timid."

They are too timid to bring a real bill to the floor that actually changes the code. If my colleagues want a change, they control the committee, they control the process here, albeit temporarily, bring a bill to the floor that changes the code.

They do not have, one of the other speakers made some reference to anatomy. I would only say they are very, very timid when it comes to actually solving the problems that face this country.

Mr. Speaker, I yield 2 minutes to the gentleman from Oregon (Mr. WU).

Mr. WU. Mr. Speaker, I thank the gentleman from Texas (Mr. FROST) for yielding me the time. I thank the gentleman from Ohio (Mr. TRAFICANT) for his premature recognition. To further discuss what the gentleman from Texas (Mr. FROST) and the gentleman from Ohio mentioned, it is obvious that it was not anatomy that got me here. It was a sound consideration of policy, a measured approach to fiscal responsibility, and basically being responsible and exercising common sense.

Now, I do not like the current Tax Code. I do not know anyone who does. But to toss it out without a replacement is absolutely irresponsible. The business uncertainty that it injects into the economy alone, that uncertainty alone should get this bill tossed.

Even worse, the likely replacement for this, the likely replacement for the current system is a national sales tax.

I would like to say two things about a national sales tax, first of all, its devastating effect on e-commerce. E-commerce is burgeoning right now. It cannot stand the projected 50 percent tax. It would choke e-commerce in its infancy. It would consign e-commerce to an early crib death.

Secondly, and perhaps more importantly to me and to a few other folks, my home State of Oregon does not have a sales tax. We have voted on it several times, and we have repeatedly rejected a sales tax. Alaska does not have a State sales tax. Delaware does not have a State sales tax. Montana does not have a State sales Tax. New Hampshire does not have a State sales tax. My dear State of Oregon does not have a State sales tax.

I will be darned if I will see a Federal Government impose a form of taxation

on my State that my constituents have repeatedly rejected.

Mr. LINDER. Mr. Speaker, I am pleased to yield 1 minute to the gentleman from Oklahoma (Mr. LARGENT), the sponsor of the measure we are about to take up.
Mr. LARGENT. Mr. Speaker, I would

just like to say that I have been the husband of one wife for 25 years, the father of four children that are productive members of our community, been elected to Congress three times by overwhelming majorities, and I feel like that is some kind of track record on being a responsible person.

But sometimes it takes some irresponsible acts, some radical acts to make some changes that are needed. I would tell my colleagues that there would be many people that were probably in this House Chamber that said that dropping a bomb on Japan to end World War II, at least precipitate the end of World War II, was a radical act, and that we need to think about that. that we need to be more responsible. But, no, sometimes it takes something more radical to make significant changes.

I want to tell my colleagues the IRS and the Tax Code are waging a war on our families, on individuals, on small business, on the business community

at large.

My colleagues say it would create uncertainty in the markets. What could be more uncertain than the 6,000 changes that this Congress has made since 1986? That is what is creating the uncertainty is the fact that, every time Congress messes with the Tax Code, it gets longer and it gets more complex. It is time to stop the nonsense.

Mr. FROST. Mr. Speaker, I yield 21/2 minutes to the gentleman from Texas

(Mr. Doggett).

Mr. DOGGETT. Mr. Speaker, I suppose, unlike some of the debates we have here in this House, that the amazing thing about this debate is that the comments that our colleagues on the Republican side have made confirm all of our concerns about this measure.

Indeed, they defend the principal sponsor of one of these measures to tax e-commerce. The gentleman from Georgia (Mr. LINDER) defends the taxation of e-commerce as a new Federal revenue source. One of his principal supporters testifying in the committee indicated it would be a major source of

future Federal revenue.

No one, until this radical proposal was presented here in Congress, has proposed that the Federal Government should rely on e-commerce to finance the operations of the entire Federal Government. There has been considerable debate over whether there should even be State or local sales tax on ecommerce. That is a debate for another day.

But the idea of imposing on top of State and local taxes a major Federal sales tax on all e-commerce is likely to have a devastating impact on e-commerce. These are young companies. These are start-up companies.

Sometimes the true dream of American capitalism is that one can begin in a garage and grow to be a major part of the American economy. Those are the kinds of little companies that are out there that need to be given room to grow. Americans are finding as consumers that there are many opportunities offered through e-commerce.

#### □ 1430

These Republicans would come forward and scrap the code by scrapping the new economy, by imposing up to a 60 percent tax on these major partici-

pants in our new economy.

Now, they claim that it is not 60 percent; that maybe it is just 20 or 30 percent. Is 20 or 30 percent not enough to alarm anyone who is concerned about whether or not we are going to encourage and develop e-commerce? But it is the Republicans' own analysis by the Joint Tax Committee, issued on April 7 by a Republican-appointed director, who says that the Internet is going to be subject to up to a 59.5 percent tax.

It iš the gentleman from Louisiana (Mr. TAUZIN) who testified in writing to the Committee on Ways and Means yesterday that "all goods and services for consumption would be taxed at the same rate. No exceptions." That means, just like the bill of the gentleman from Georgia (Mr. LINDER), that there is no exception for e-commerce.

So the proposal we have today before us is one that scraps the code by transferring the burden on to e-commerce. If my colleagues think that is a good idea, if they want to pay 60 percent, maybe just 20 or 30 on top of every ecommerce transaction, sign onto this Scrap the Code because that is what it is all about.

Mr. FROST. Mr. Speaker, I yield my-

self the balance of my time.

Mr. Speaker, let us be very clear what this is all about. This is a bumper sticker. That is what we are debating today. We are debating a bumper sticker and a press release. We are not debating action. We are not debating a legislative proposal that would actually help the American public.

I just want to reiterate. If the people on the other side really wanted to change the Tax Code, they have had 51/2 vears to do it, and they have not brought a proposal to the floor of the House to do that. All they want is the opportunity to give a speech and to

issue a press release.

Well, they have had that, and I think the American people should understand that that is all they get out of what is going on today.

Mr. Speaker, I yield back the balance of my time.

Mr. LINDER. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, the IRS has made criminals of us all, and it is time for it to go away. And that is what this is about, scrapping the code. This is real. Now, it may be a joke for Democrats, who have spent 40 years building up this monstrosity, but this is very real.

And there are some very real proposals to replace it, proposals that have been studied for years. My proposal, which has been ridiculed today. has been studied for over 3½ years, with \$15 million spent in universities from Harvard to Boston College to MIT to Stanford to Rice, and none of them came up with a 60 percent tax rate.

Guess who did? A committee whose members have their entire political capital invested, or their intellectual capital invested in the Tax Code. They would lie to get this thing defeated, because we have depreciated their intellectual capital if we get rid of all the income taxes and all the difficulties and the taxes are transparent and easy to understand. They will not be needed any more

If we get rid of this Tax Code with a single transparent, straightforward, simple sales tax, Americans will know what it costs every time they buy something, what it costs for government. What they are not telling the American public is that currently, as the gentleman from Ohio pointed out, we know that 22 to 25 percent, according to various studies, of what taxpayers currently pay for at retail is the current embedded cost of this tax sys-

They would rather have a hidden tax than a transparent tax because they know, if taxpayers saw how much government was costing them, they would rebel and ask us to reduce the role of government in their lives. We are currently paying it. It is hidden. They like that

This income tax was originally intended and promised to only tax the top 2 percent of the income earners in America. That was the promise that was made in 1913. And indeed, if we think back to the last two tax increases, 1990 and 1993, the promise was made we are only going to raise the taxes on the top I percent. Well, guess what? In 1990, the top 1 percent paid \$106 billion in taxes. And after the tax increase on them, the following year they paid \$100 billion. Because rich people are often smart people, they can find ways to rearrange their income.

But each of these tax increases, that these folks so love, reverberates through the system and we all pay. We all pay. All we want is to get rid of a monstrosity that no one understands; that confuses every taxpayer and keeps hidden what the actual cost of government is, and then let us have a debate on what to replace it with. It may not be my tax bill; perhaps it will be the bill offered by the gentleman from Texas (Mr. ARMEY) or the gentleman from Ohio (Mr. TRAFICANT) or the gentleman from Louisiana (Mr. TAUZIN). But it will be simpler, more understandable, and it will be fairer.

One of my favorite stories about the 1913 debate on the 16th amendment to impose the income tax was that one of the Senators was ridiculed and laughed off the floor of the United States Senate for saying something absolutely

outrageous. He said this: "Mark my words, before this is over, the government will be taking 10 percent of everything you earn." It was considered so outrageous by his colleagues that they ridiculed him off the floor of the Senate.

I feel certain that is what gave fresh meaning to my favorite country western song, "If 10 Percent Is Enough for Jesus it Ought to be Enough for Uncle Sam."

Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The previous question was ordered. The resolution was agreed to.

A motion to reconsider was laid on the table.

Mr. PORTMAN. Mr. Speaker, pursuant to House Resolution 473, I call up the bill (H.R. 4199) to terminate the Internal Revenue Code of 1986, and ask for its immediate consideration.

The Clerk read the title of the bill.

The SPEAKER pro tempore (Mr. MIL-LER of Florida). Pursuant to House Resolution 473, the bill is considered read for amendment.

The text of H.R. 4199 is as follows:

#### H.R. 4199

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Date Certain Tax Code Replacement Act".

#### SEC. 2. PURPOSE.

The purpose of this Act is to set a date certain for replacing the Internal Revenue Code of 1986 with a simple and fair alternative.

## SEC. 3. TERMINATION OF INTERNAL REVENUE CODE OF 1986.

- (a) In General.—No tax shall be imposed by the Internal Revenue Code of 1986—
- (1) for any taxable year beginning after December 31, 2004; and
- (2) in the case of any tax not imposed on the basis of a taxable year, on any taxable event or for any period after December 31, 2004.
- (b) EXCEPTION.—Subsection (a) shall not apply to taxes imposed by—
- (1) chapter 2 of such Code (relating to tax on self-employment income);
- (2) chapter 21 of such Code (relating to Federal Insurance Contributions Act); and
- (3) chapter 22 of such Code (relating to Railroad Retirement Tax Act).

## SEC. 4. NATIONAL COMMISSION ON TAX REFORM AND SIMPLIFICATION.

- (1) The Internal Revenue Code of 1986 is overly complex, imposes significant burdens on individuals and businesses and the economy, is extremely difficult for the Internal Revenue Service to administer, and is in need of fundamental reform and simplification
- (2) Many of the problems encountered by taxpayers in dealing with the Internal Revenue Service could be eliminated or alleviated by fundamental reform and simplification
- (3) The Federal Government's present fiscal outlook for continuing and sustained budget surpluses provides a unique opportunity for the Congress to consider measures for fundamental reform and simplification of the tax laws.
- (4) Recent efforts to simplify or reform the tax laws have not been successful due in part

to the difficulty of developing broad-based, nonpartisan support for proposals to make such changes.

- (5) Many of the problems with the Internal Revenue Service stem from the overly complex tax code the agency is asked to adminietor.
  - (b) ESTABLISHMENT.—
- (1) IN GENERAL.—To carry out the purposes of this section, there is established within the legislative branch a National Commission on Tax Reform and Simplification (in this section referred to as the "Commission").
- (2) COMPOSITION.—The Commission shall be composed of 15 members, as follows:
- (A) Three members appointed by the President, two from the executive branch of the Government and one from private life.
- (B) Four members appointed by the majority leader of the Senate, one from Members of the Senate and three from private life.
- (C) Two members appointed by the minority leader of the Senate, one from Members of the Senate and one from private life.
- (D) Four members appointed by the Speaker of the House of Representatives, one from Members of the House and three from private life.
- (E) Two members appointed by the minority leader of the House of Representatives, one from Members of the House and one from private life.
- (3) CHAIR.—The Commission shall elect a Chair (or two Co-Chairs) from among its members.
- (4) MEETINGS, QUORUMS, VACANCIES.—After its initial meeting, the Commission shall meet upon the call of the Chair (Co-Chairs, if elected) or a majority of its members. Nine members of the Commission shall constitute a quorum. Any vacancy in the Commission shall not affect its powers, but shall be filled in the same manner in which the original appointment was made. Any meeting of the Commission or any subcommittee thereof may be held in executive session to the extent that the Chair (Co-Chairs, if elected) or a majority of the members of the Commission or subcommittee determine appropriate.
- (5) CONTINUATION OF MEMBERSHIP.—If—
  (A) any individual who appointed a member to the Commission by virtue of holding a position described in paragraph (2) ceases to hold such position before the report of the Commission is submitted under subsection (g), or
- (B) a member was appointed to the Commission as a Member of Congress and the member ceases to be a Member of Congress, or was appointed to the Commission because the member was not an officer or employee of any government and later becomes an officer or employee of a government, that member may continue as a member for not longer than the 30-day period beginning on the date that such individual ceases to hold such position or such member ceases to be a Member of Congress or becomes such an officer or employee, as the case may be.
  - (6) APPOINTMENT; INITIAL MEETING.—
- (A) APPOINTMENT.—It is the sense of the Congress that members of the Commission should be appointed not more than 60 days after the date of the enactment of this Act.
- (B) INITIAL MEETING.—If, after 60 days from the date of the enactment of this Act, eight or more members of the Commission have been appointed, members who have been appointed may meet and select the Chair (or Co-Chairs) who thereafter shall have the authority to begin the operations of the Commission, including the hiring of staff.
- (c) FUNCTIONS OF THE COMMISSION.—
- (1) IN GENERAL.—The functions of the Commission shall be—
- (A) to conduct, for a period of not to exceed 18 months from the date of its first

- meeting, the review described in paragraph (2), and
- (B) to submit to the Congress a report of the results of such review, including recommendations for fundamental reform and simplification of the Internal Revenue Code of 1986, as described in subsection (g).
- (2) REVIEW.—The Commission shall review—
- (A) the present structure and provisions of the Internal Revenue Code of 1986, especially with respect to—
- (i) its impact on the economy (including the impact on savings, capital formation and capital investment);
- (ii) its impact on families and the workforce (including issues relating to distribution of tax burden);
- (iii) the compliance cost to taxpayers; and (iv) the ability of the Internal Revenue Service to administer such provisions;
- (B) whether tax systems imposed under the laws of other countries could provide more efficient and fair methods of funding the revenue requirements of the government;
- (C) whether the income tax should be replaced with a tax imposed in a different manner or on a different base; and
- (D) whether the Internal Revenue Code of 1986 can be simplified, absent wholesale restructuring or replacement thereof.
  - (d) Powers of the Commission.—
- (1) IN GENERAL.—The Commission or, on the authorization of the Commission, any subcommittee or member thereof, may, for the purpose of carrying out the provisions of this section, hold such hearings and sit and act at such times and places, take such testimony, receive such evidence, and administer such oaths, as the Commission or such designated subcommittee or designated member may deem advisable.
- (ž) CONTRACTING.—The Commission may, to such extent and in such amounts as are provided in appropriation Acts, enter into contracts to enable the Commission to discharge its duties under this section.
- (3) ASSISTANCE FROM FEDERAL AGENCIES AND OFFICES.—
- (A) INFORMATION.—The Commission is authorized to secure directly from any executive department, bureau, agency, board, commission, office, independent establishment, or instrumentality of the Government, as well as from any committee or other office of the legislative branch, such information, suggestions, estimates, and statistics as it requires for the purposes of its review and report. Each such department, bureau, agency, board, commission, office, establishment, instrumentality, or committee shall. to the extent not prohibited by law, furnish such information, suggestions, estimates, and statistics directly to the Commission, upon request made by the Chair (Co-Chairs, if elected)
- (B) TREASURY DEPARTMENT.—The Secretary of the Treasury is authorized on a nonreimbursable basis to provide the Commission with administrative services, funds, facilities, staff, and other support services for the performance of the Commission's functions.
- (C) GENERAL SERVICES ADMINISTRATION.— The Administrator of General Services shall provide to the Commission on a nonreimbursable basis such administrative support services as the Commission may request.
- (D) JOINT COMMITTEE ON TAXATION.—The staff of the Joint Committee on Taxation is authorized on a nonreimbursable basis to provide the Commission with such legal, economic, or policy analysis, including revenue estimates, as the Commission may request.
- (E) OTHER ASSISTANCE.—In addition to the assistance set forth in subparagraphs (A), (B), (C) and (D), departments and agencies of

the United States are authorized to provide to the Commission such services, funds, facilities, staff, and other support services as they may deem advisable and as may be authorized by law.

- (5) POSTAL SERVICES.—The Commission may use the United States mails in the same manner and under the same conditions as departments and agencies of the United States.
- (6) GIFTS.—The Commission may accept, use, and dispose of gifts or donations of services or property in carrying out its duties under this section.
  - (e) STAFF OF THE COMMISSION.-
- (1) IN GENERAL.—The Chair (Co-Chairs, if elected), in accordance with rules agreed upon by the Commission, may appoint and fix the compensation of a staff director and such other personnel as may be necessary to enable the Commission to carry out its functions without regard to the provisions of title 5, United States Code, governing appointments in the competitive service, and without regard to the provisions of chapter 51 and subchapter III or chapter 53 of such title relating to classification and General Schedule pay rates, except that no rate of pay fixed under this subsection may exceed the equivalent of that payable to a person occupying a position at level V of the Executive Schedule under section 5316 of title 5, United States Code. Any Federal Government employee may be detailed to the Commission without reimbursement from the Commission, and such detailee shall retain the rights, status, and privileges of his or her regular employment without interruption.
- (2) CONSULTANT SERVICES.—The Commission is authorized to procure the services of experts and consultants in accordance with section 3109 of title 5, United States Code, but at rates not to exceed the daily rate paid a person occupying a position at level IV of the Executive Schedule under section 5315 of title 5, United States Code.
  - (f) COMPENSATION AND TRAVEL EXPENSES.—
- (1) COMPENSATION.—
- (A) IN GENERAL.—Except as provided in subparagraph (B), each member of the Commission may be compensated at not to exceed the daily equivalent of the annual rate of basic pay in effect for a position at level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day during which that member is engaged in the actual performance of the duties of the Commission.
- (B) EXCEPTION.—Members of the Commission who are officers or employees of the United States or Members of Congress shall receive no additional pay on account of their service on the Commission.
- (2) TRAVEL EXPENSES.—While away from their homes or regular places of business in the performance of services for the Commission, members of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, in the same manner as persons employed intermittently in the Government service are allowed expenses under section 5703 (b) of title 5, United States Code.
- (g) REPORT OF THE COMMISSION; TERMINATION.—
- (1) REPORT.—Not later than 18 months after the date of the first meeting of the Commission, the Commission shall submit a report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate. The report of the Commission shall describe the results of its review (as described in subsection (c)(2)), shall make such recommendations for fundamental reform and simplification of the Internal Revenue Code of 1986 as the Commission considers appropriate, and shall describe the expected impact of such recommendations on the economy and progres-

sivity and general administrability of the tax laws.

(2) TERMINATION.—

(Å) IN GENERAL.—The Commission, and all the authorities of this section, shall terminate on the date which is 90 days after the date on which the report is required to be submitted under paragraph (1).

(B) CONCLUDING ACTIVITIES.—The Commission may use the 90-day period referred to in subparagraph (A) for the purposes of concluding its activities, including providing testimony to committees of Congress concerning its report and disseminating that report.

(h) AUTHORIZATION OF APPROPRIATIONS.— There is authorized to be appropriated such sums as may be necessary for the activities of the Commission. Until such time as funds are specifically appropriated for such activities, \$2,000,000 shall be available from fiscal year 2001 funds appropriated to the Treasury Department, "Departmental Offices" account, for the activities of the Commission, to remain available until expended.

#### SEC. 5. TIMING OF IMPLEMENTATION.

In order to ensure an easy transition and effective implementation, the Congress hereby declares that any new Federal tax system should be approved by Congress in its final form no later than July 4, 2004.

The SPEAKER pro tempore. An amendment in the nature of a substitute, consisting of the text of H.R. 4230, is adopted.

The text of the amendment in the nature of a substitute is as follows:

#### H.R. 4230

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled.

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Date Certain Tax Code Replacement Act".

#### SEC. 2. PURPOSE.

The purpose of this Act is to set a date certain for replacing the Internal Revenue Code of 1986 with a simple and fair alternative.

### SEC. 3. TERMINATION OF INTERNAL REVENUE CODE OF 1986.

- (a) IN GENERAL.—No tax shall be imposed by the Internal Revenue Code of 1986—
- (1) for any taxable year beginning after December 31, 2004; and
- (2) in the case of any tax not imposed on the basis of a taxable year, on any taxable event or for any period after December 31, 2004
- (b) EXCEPTION.—Subsection (a) shall not apply to taxes imposed by—
- (1) chapter 2 of such Code (relating to tax on self-employment income);
- (2) chapter 21 of such Code (relating to Federal Insurance Contributions Act); and
- (3) chapter 22 of such Code (relating to Railroad Retirement Tax Act).

## SEC. 4. NATIONAL COMMISSION ON TAX REFORM AND SIMPLIFICATION.

- (1) The Internal Revenue Code of 1986 is overly complex, imposes significant burdens on individuals and businesses and the economy, is extremely difficult for the Internal Revenue Service to administer, and is in need of fundamental reform and simplification.
- (2) Many of the problems encountered by taxpayers in dealing with the Internal Revenue Service could be eliminated or alleviated by fundamental reform and simplification
- (3) The Federal Government's present fiscal outlook for continuing and sustained budget surpluses provides a unique oppor-

tunity for the Congress to consider measures for fundamental reform and simplification of the tax laws.

- (4) Recent efforts to simplify or reform the tax laws have not been successful due in part to the difficulty of developing broad-based, nonpartisan support for proposals to make such changes.
- (5) Many of the problems with the Internal Revenue Service stem from the overly complex tax code the agency is asked to administer.
  - (b) ESTABLISHMENT.—
- (1) IN GENERAL.—To carry out the purposes of this section, there is established within the legislative branch a National Commission on Tax Reform and Simplification (in this section referred to as the "Commission").
- (2) COMPOSITION.—The Commission shall be composed of 15 members, as follows:
- (A) Three members appointed by the President, two from the executive branch of the Government and one from private life.
- (B) Four members appointed by the majority leader of the Senate, one from Members of the Senate and three from private life.
- (C) Two members appointed by the minority leader of the Senate, one from Members of the Senate and one from private life.
- (D) Four members appointed by the Speaker of the House of Representatives, one from Members of the House and three from private life.
- (E) Two members appointed by the minority leader of the House of Representatives, one from Members of the House and one from private life.
- (3) CHAIR.—The Commission shall elect a Chair (or two Co-Chairs) from among its members.
- (4) MEETINGS, QUORUMS, VACANCIES.—After its initial meeting, the Commission shall meet upon the call of the Chair (Co-Chairs, if elected) or a majority of its members. Nine members of the Commission shall constitute a quorum. Any vacancy in the Commission shall not affect its powers, but shall be filled in the same manner in which the original appointment was made. Any meeting of the Commission or any subcommittee thereof may be held in executive session to the extent that the Chair (Co-Chairs, if elected) or a majority of the members of the Commission or subcommittee determine appropriate.
  - (5) CONTINUATION OF MEMBERSHIP.—If—
- (A) any individual who appointed a member to the Commission by virtue of holding a position described in paragraph (2) ceases to hold such position before the report of the Commission is submitted under subsection (g), or
- (B) a member was appointed to the Commission as a Member of Congress and the member ceases to be a Member of Congress, or was appointed to the Commission because the member was not an officer or employee of any government and later becomes an officer or employee of a government, that member may continue as a member for not longer than the 30-day period beginning on the date that such individual ceases to hold such position or such member ceases to be a Member of Congress or becomes such an officer or employee, as the case may be.
  - (6) APPOINTMENT; INITIAL MEETING.—
- (A) APPOINTMENT.—It is the sense of the Congress that members of the Commission should be appointed not more than 60 days after the date of the enactment of this Act.
- (B) INITIAL MEETING.—If, after 60 days from the date of the enactment of this Act, eight or more members of the Commission have been appointed, members who have been appointed may meet and select the Chair (or Co-Chairs) who thereafter shall have the authority to begin the operations of the Commission, including the hiring of staff.

- (c) FUNCTIONS OF THE COMMISSION.-
- (1) IN GENERAL.—The functions of the Commission shall be-
- (A) to conduct, for a period of not to exceed 18 months from the date of its first meeting, the review described in paragraph (2), and
- (B) to submit to the Congress a report of the results of such review, including recommendations for fundamental reform and simplification of the Internal Revenue Code of 1986, as described in subsection (g).
- REVIEW.—The Commission chall review-
- (A) the present structure and provisions of the Internal Revenue Code of 1986, especially with respect to-
- (i) its impact on the economy (including the impact on savings, capital formation and capital investment);
- (ii) its impact on families and the workforce (including issues relating to distribution of tax burden);
- (iii) the compliance cost to taxpavers: and (iv) the ability of the Internal Revenue Service to administer such provisions;
- (B) whether tax systems imposed under the laws of other countries could provide more efficient and fair methods of funding the revenue requirements of the government;
- (C) whether the income tax should be replaced with a tax imposed in a different manner or on a different base; and
- (D) whether the Internal Revenue Code of 1986 can be simplified, absent wholesale restructuring or replacement thereof.
  (d) POWERS OF THE COMMISSION.—
- (1) IN GENERAL.—The Commission or, on the authorization of the Commission, any subcommittee or member thereof, may, for the purpose of carrying out the provisions of this section, hold such hearings and sit and act at such times and places, take such testimony, receive such evidence, and administer such oaths, as the Commission or such designated subcommittee or designated member may deem advisable.
- (2) CONTRACTING.—The Commission may, to such extent and in such amounts as are provided in appropriation Acts, enter into contracts to enable the Commission to discharge its duties under this section.
- (3) ASSISTANCE FROM FEDERAL AGENCIES AND OFFICES.-
- (A) INFORMATION.—The Commission is authorized to secure directly from any executive department, bureau, agency, board, commission, office, independent establishment, or instrumentality of the Government. as well as from any committee or other office of the legislative branch, such information, suggestions, estimates, and statistics as it requires for the purposes of its review and report. Each such department, bureau, agency, board, commission, office, establishment, instrumentality, or committee shall, to the extent not prohibited by law, furnish such information, suggestions, estimates, and statistics directly to the Commission, upon request made by the Chair (Co-Chairs, if elected).
- TREASURY DEPARTMENT -The Secretary of the Treasury is authorized on a nonreimbursable basis to provide the Commission with administrative services, funds, facilities, staff, and other support services for the performance of the Commission's functions.
- (C) GENERAL SERVICES ADMINISTRATION.-The Administrator of General Services shall provide to the Commission on a nonreimbursable basis such administrative support services as the Commission may request.
- (D) JOINT COMMITTEE ON TAXATION.—The staff of the Joint Committee on Taxation is authorized on a nonreimbursable basis to provide the Commission with such legal, eco-

- nomic, or policy analysis, including revenue estimates, as the Commission may request.
- (E) OTHER ASSISTANCE.—In addition to the assistance set forth in subparagraphs (A), (B), (C) and (D), departments and agencies of the United States are authorized to provide to the Commission such services, funds, facilities, staff, and other support services as they may deem advisable and as may be authorized by law.
- (5) POSTAL SERVICES.—The Commission may use the United States mails in the same manner and under the same conditions as departments and agencies of the United States.
- (6) GIFTS.—The Commission may accept. use, and dispose of gifts or donations of services or property in carrying out its duties under this section.
  - (e) STAFF OF THE COMMISSION.-
- (1) IN GENERAL.—The Chair (Co-Chairs, if elected). in accordance with rules agreed upon by the Commission, may appoint and fix the compensation of a staff director and such other personnel as may be necessary to enable the Commission to carry out its functions without regard to the provisions of title 5, United States Code, governing appointments in the competitive service, and without regard to the provisions of chapter 51 and subchapter III or chapter 53 of such title relating to classification and General Schedule pay rates, except that no rate of pay fixed under this subsection may exceed the equivalent of that payable to a person occupying a position at level V of the Executive Schedule under section 5316 of title 5, United States Code. Any Federal Government employee may be detailed to the Commission without reimbursement from the Commission, and such detailee shall retain the rights, status, and privileges of his or her regular employment without interruption.
- (2) CONSULTANT SERVICES—The Commission is authorized to procure the services of experts and consultants in accordance with section 3109 of title 5, United States Code, but at rates not to exceed the daily rate paid a person occupying a position at level IV of the Executive Schedule under section 5315 of title 5, United States Code.
  - (f) COMPENSATION AND TRAVEL EXPENSES.—
  - (1) COMPENSATION -
- (A) IN GENERAL.—Except as provided in subparagraph (B), each member of the Commission may be compensated at not to exceed the daily equivalent of the annual rate of basic pay in effect for a position at level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day during which that member is engaged in the actual performance of the duties of the Commission.
- (B) EXCEPTION.—Members of the Commission who are officers or employees of the United States or Members of Congress shall receive no additional pay on account of their service on the Commission.
- (2) TRAVEL EXPENSES.—While away from their homes or regular places of business in the performance of services for the Commission, members of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, in the same manner as persons employed intermittently in the Government service are allowed expenses under section 5703(b) of title 5, United States Code.
- REPORT OF THE COMMISSION;
- (1) REPORT.—Not later than 18 months after the date of the first meeting of the Commission, the Commission shall submit a report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate. The report of the Commission shall describe the results of its review (as described in subsection (c)(2)), shall make such recommendations for fundamental reform and simplification of

the Internal Revenue Code of 1986 as the Commission considers appropriate, and shall describe the expected impact of such recommendations on the economy and progressivity and general administrability of the

(2) TERMINATION.-

(A) IN GENERAL.—The Commission, and all the authorities of this section, shall terminate on the date which is 90 days after the date on which the report is required to be submitted under paragraph (1).

(B) CONCLUDING ACTIVITIES.—The Commission may use the 90-day period referred to in subparagraph (A) for the purposes of con-cluding its activities, including providing testimony to committees of Congress concerning its report and disseminating that re-

(h) AUTHORIZATION OF APPROPRIATIONS.-There is authorized to be appropriated such sums as may be necessary for the activities of the Commission. Until such time as funds are specifically appropriated for such activities. \$2,000,000 shall be available from fiscal year 2001 funds appropriated to the Treasury "Departmental Offices" Department. count for the activities of the Commission to remain available until expended.

#### SEC. 5. TIMING OF IMPLEMENTATION.

In order to ensure an easy transition and effective implementation, the Congress hereby declares that any new Federal tax system shall be approved by Congress in its final form no later than July 4, 2004. If a new Federal tax system is not so approved by July 4, 2004, then Congress shall be required to vote to reauthorize the Internal Revenue Code of

The SPEAKER pro tempore. The gentleman from Ohio (Mr. PORTMAN) and the gentleman from Tennessee (Mr. TANNER) each will control 30 minutes.

The Chair recognizes the gentleman from Ohio (Mr. PORTMAN).

#### GENERAL LEAVE

Mr. PORTMAN. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and to include extraneous material on H.R. 4199.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Ohio?

There was no objection.

Mr. PORTMAN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, this is a week when millions of us, Americans all around this great country, are experiencing the annual confusion, the frustration, and the anxiety that comes with filling out our Federal income tax returns.

It is certainly understandable. The current income tax code and its associated regulations now contain, I am told, over 5.6 million words. I am informed that is seven times as long as the Bible, and I know it is not nearly as interesting. Taxpayers now spend 5.4 billion hours a year trying to comply with 2,500 pages of tax laws, 6,500 pages of tax rules, and millions of pages of forms

The cost of complying with our Tax Code in this country is now believed to be well in excess of \$200 billion a year. That is about 20 percent of the revenues raised. What a waste of money. What a waste of time, of effort, of resources. What a drag on our economy.

And that does not get at the way the code taxes income and investment that hurts savings, job growth, productivity and, again, means less economic opportunity for us and for future Americans.

Mr. Speaker, 4 years ago Congress set up a commission, I cochaired it, to look into the problems that plague the Internal Revenue Service. There I learned firsthand that the problems our Tax Code causes is not just for tax-payers, but it is also for the Internal Revenue Service itself; and we cannot forget that. The complexity of our Tax Code makes the IRS bigger and more intrusive than we as taxpayers would like for it to be. The Tax Code itself makes the IRS more costly and less efficient than it should be.

In the short term, tax relief simplification of specific areas of the Tax Code can help. There are important steps we can and should take to make it fairer and less burdensome for all Americans. And Congress has already made some progress on this front. We passed tax relief so that no longer do people have to worry about capital gains tax on the sale of a primary residence. At least, almost no Americans dence. At least, almost no Americans less associated record keeping; therefore a great simplification. That was good.

We did reform the IRS for the first time since 1952 to make it easier for all taxpayers to interact with this agency. But, again, we are not going to have a good IRS until we have a simpler Tax Code.

And for the first time we also here in Congress, 2 years ago, made it more difficult for us in Congress and for the administration to further complicate the code by subjecting every proposed tax law change prospectively to what is called a complexity analysis. Again, a good step forward.

But, ultimately, no amount of tinkering with the current Tax Code can solve the problem. We need to produce a Tax Code that will be fairer to all Americans. It is just too complicated now. It is too intrusive. It is too burdensome to the taxpayers of this country. That is why many of us in Congress, on both sides of this aisle, believe now we need to take the next step. We need to replace the current code with something better, something simpler, something fairer, something less intrusive for all Americans.

For the last several years, we have come to the floor, most recently 2 years ago, with a Sunset the Code bill that would eliminate the current Tax Code by a date certain and force Congress and the administration to work together to develop an appropriate alternative. The legislation before us today that my friend, the gentleman from Oklahoma (Mr. LARGENT), is again championing is called the Date Certain Tax Code Replacement Act, and it does exactly that. It sunsets the current Tax Code by December 31, 2004; and it sets in motion a specific time line and process for replacing the Tax Code.

It is an important statement, I think, to be made by this Congress, that we share the frustration all Americans have with our current Tax Code; that we think this Congress should commit itself to replace what is a broken system. But very importantly, and let me spell this out today for some of my colleagues on the other side who have misstated what is in this bill, it does not prejudge any particular kind of Tax Code. That is going to be up to this Congress to decide.

There has never been major tax reform in the country, Mr. Speaker, without the administration taking the lead. The Treasury Department is critical to it. We have seen in the last 6 years no interest on the part of the administration. In fact, we have seen a disdain for any of the major reform ideas. Therefore, we are not going to get it from the administration. We may not get it from the next administration, whether it is Republican or Democrat.

What we do put into this legislation is very important to force the administration to the table, to force Members of Congress to the table, to begin to air this issue out in public so that people around the country can hear about it. We can begin to educate people about the issue so we can come up with a better, smarter approach, and that is that in this legislation, for the first time this year, we have a concept where we create a specific mechanism for getting to a new Tax Code. It is called the Bipartisan National Commission on Tax Reform and Simplification.

This commission is modeled after the National Commission on Restructuring the IRS, which was very successful. We have also had a very successful bipartisan commission recently on Medicare reform, the Thomas Breaux Commission.

Now, I know it is easy to say that commissions do not work, and I am sure they have a checkered past in this town. Some have worked and some have not. But the fact is we have proven with the IRS Commission, with the Medicare Commission, that as long as they focus on building broad-based nonpartisan support for recommendations, they can be very successful and play a very constructive role in moving the debate forward.

This commission would have 15 members: 3 appointed by the President; 4 each by the Senate majority leader and the Speaker; 2 each appointed by the House and Senate minority leaders. We do not know who is going to control the next Congress. But whoever does will have a slightly higher representation on the commission than the party in the minority. But it will be entirely bipartisan, bicameral and, again, will include the administration.

It will have a short timetable. Not years, as someone said earlier today. Read the legislation. It is 18 months. We think that is enough time, although it is a very complex and difficult task. And that will be a report to

this Congress. It will then be up to Congress to decide what to do with it. We cannot prejudge what the report will be; we cannot prejudge what the Congress will do with it. But we know it will move the process forward. It will move the ball forward to begin to come to some kind of resolution as to how we can fix, how we must fix a tax code that I think everyone in this Chamber agrees is broken.

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Now, some of my colleagues on the other side of the aisle will argue this legislation is unnecessary, that it is just rhetoric today. I, again, would urge them to read the legislation. Because what we are voting on here today is a referendum about the status quo. If they believe in the status quo that our current Tax Code is the way to go, fine, vote no. But if they believe that all those special interests that have been tucked in over the years, if they believe it is too complex, if they believe it is too burdensome, if they believe it is intrusive, if they believe there ought to be a change, a fundamental reform, without prejudging what it will be, then they ought to support this very strong statement and this very important legislation establishing the commission that is before us today.

I want to also say that the gentleman from Oklahoma (Mr. LARGENT) has also improved his legislation by adding a provision that says that, if Congress has not acted in the next 4 years on a new Tax Code, he will vote to reauthorize the current Code. There is no uncertainty there. We are going to have the same thing we have got now unless we can come together as Republicans and Democrats and Independents through, again, a bipartisan, bicameral process to come up with something that makes sense.

If my colleagues think that our current Tax Code is broken, if they think the current system is too complicated, unfair, and intrusive, if they think the Congress and administration should be held accountable for coming up with a better system to replace it and doing it in a responsible way, then they ought to vote for this bill today. It is a good bill, it is a better bill than 2 years ago, and it is a different bill.

I urge my colleagues to take a look at the bill, and I urge all my colleagues to vote yes on H.R. 4199.

Mr. Speaker, I reserve the balance of my time.

Mr. RANGEL. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the gentleman from Ohio (Mr. PORTMAN), the previous speaker, is one of the brightest Members that we have in the House; and certainly it is a pleasure for me to serve with him on the Committee on Ways and Means. Some of his ideas in terms of how we could reform the tax system, to me, just makes a lot of sense.

But I know one thing that he will never, never challenge is the fact that

any political party that holds a majority by only six, whether that is a Democratic majority or Republican majority, cannot even hope to reform the tax system unless we are working together in a bipartisan way.

There is no Republican way to correct this Internal Revenue Code. I would agree with anybody who would say and there certainly is not a Democratic Party way to do it. But what the American people want is not for each one of us to be political victors. What they want is a Congress that is working to their best interests.

Čan we say that this Code is working to their best interests, that this is the best we can do? I would say the answer would be no. We could do a heck of a

lot better

But one thing that we would have to start doing just for openers is to start talking with each other. Forget the mutual respect. Forget the professionalism. Let us start talking and seeing what we can do to work together.

I would think if we were talking about Social Security, if we were talking about Medicare, if we were talking about the tax system that we would have to find a way where, working together, we could come up with the right solution.

And quite frankly, in the other areas, I would think that there would be enough difference between Democrats and Republicans that we could fight the different way, different philosophical and political beliefs, so that we will always maintain the difference between Republicans and Democrats.

So I am not saying that we should all look alike. But on these important issues, it really bothers me that the chairman of the committee could schedule hearings about different alternatives to this tax system on the week the taxpayers have to file taxes.

I do not challenge the sincerity of my Republican friend on the committee or on the House leadership. But why this week? Why would we have 3 days of hearings and alternatives to this system, as burdensome as it is, when we know that the legislative calendar does not permit us to do anything, nothing?

We are going out for 2 weeks. We will be out next month for Memorial Day. Come July 4, we will be out. In August we will be out. September we have the Labor Day recess. We have to do August recess for the convention. We have to get reelected. So we are not even thinking about changing the Internal Revenue Code. So why do we sit up there for 3 days talking about it? Oh, because it is April 15, and we want to make a political statement.

Well, for 5 years, for 5 years they have enjoyed being in the majority party, the Speaker, the distinguished majority leader, the chairmanships of every committee, the chairmanship of the once awesome powerful Committee on Ways and Means. My God, in 5 years, why have we not seen a change in the Tax Code? Why do we wait 5 years to bring it up again?

As a matter of fact, just between us legislators, I weighed the Code as to how much it weighed when the Democrats were in charge; and then I weighed it just last week. My colleagues would not believe the increase in weight. My God, there is about a hundred new sections added on to the old Code. The people that make up the returns say it takes 3.5 hours more even to figure out the complexities. It is that way when they are putting in loopholes, it is more complicated.

But all I am saying is that many people ask, well, we always are complaining about the Republican majority. What the devil would we do if we

ever were in charge?

Number one, we will talk to them. Number two, in any legislation, we would ask you for their ideas. Number three, we would know ahead of time if it is bipartisan, if it is not bipartisan,

it is just not going to fly.

We have learned so much about how difficult it is to lead when we do not have a meaningful majority. But we hope that we will not slip into the posture that just because we cannot lead, just because we cannot legislate that we would say, let us close down the shop, let us close down the Internal Revenue Service, let us close down the tax collection business, let us really get rid of the Code and tell millions of American businessmen and small businessmen, we cannot tell them right now what we are going to replace it with. All we can tell them is that we are mandated that we must come up with something.

The gentleman from Ohio (Mr. PORTMAN) has the unique idea that, even if the Congress cannot come up with something, let us get a commission to come up with something. In other words, some Member was being very, very critical in the Committee on Ways and Means before I came to the floor and said that we were trying to hold on to our jurisdiction.

Well, do my colleagues know something? He is right. Because it is the only committee that is there in the Constitution saying that the Committee on Ways and Means shall provide the ways and means for the United States Government to operate.

But, then again, they may want to change the Constitution. But I hope we do not change it to set up for a commission for ways and means. Because then I see a commission for an appropriation, a commission for commerce, a commission for education, and one day we will wake up and we will find out that there is really no need for the U.S. House of Representatives as we know it.

And so, I would suggest this: There is nothing wrong with commissions, but there is something wrong when we refuse to assume our responsibility to do what? To legislate. It is not just to criticize against this Code that most Americans are annoyed with this week. It is not enough to say get rid of it in the year 2004.

What is important to do is to have hearings, to have meetings and to legislate, to educate the American people as to that we can do a better job and to have the political courage and the guts to come down here and to vote for something instead of just cursing the doctors.

Mr. Speaker, I reserve the balance of my time.

Mr. PORTMAN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, first I would like to just say to my friend the gentleman from New York (Mr. RANGEL) that there were some implicit endorsements of the concept behind the commission and even though at the end there seem to be less than great enthusiasm for it, which is that this would be a bipartisan exercise, it would report back to Congress and would then allow the Committee on Ways and Means to do its work with better information, more public education, and all the other things.

Mr. RANGEL. Mr. Speaker, will the gentleman yield?
Mr. PORTMAN. I yield to the gen-

tleman from New York.

Mr. RANGEL. Mr. Speaker, there is no question that the Congress, if we assume this awesome responsibility to produce a better Internal Revenue Code, would need outside help. But to abolish the existing system before we do that is where the gentleman from Ohio (Mr. PORTMAN) and I differ.

Mr. PORTMAN. Mr. Speaker, reclaiming my time, I would just say that if the gentleman from New York (Mr. RANGEL) looks at the legislation, what is nice about it is that we do not sunset the Code prior to the commission. In fact, the commission is only 18 months and then we have another couple of years for the Committee on Ways and Mean, regardless of who is chairman, to do its work.

Mr. Speaker, I yield such time as he may consume to the gentleman from Oklahoma (Mr. LARGENT) about whom I spoke a moment ago and who is the author of this much needed legislation, and I ask unanimous consent that he be permitted to control the time for the majority

The ŠPEĂKER pro tempore. Is there objection to the request of the gentleman from Ohio?

There was no objection.

Mr. LARGENT. Mr. Speaker, I yield 2 minutes to the gentleman from Texas (Mr. Armey) the majority leader.

Mr. ARMEY. Mr. Speaker, I thank the gentleman from Oklahoma (Mr. LARGENT) for yielding me the time, and I thank him for bringing this legislation to the floor.

Mr. Speaker, we have heard a great deal today about people who are willing to work with us on the Tax Code and to fix the horrifying inequities that we find in the Tax Code that are so bothersome to the American people.

I have been gratified to hear these expressions of commitment from both sides of the aisle, and I have been particularly gratified to hear the number

of Democrats who have spoken so eloquently today for the need to avoid discriminatory taxation on the Internet.

I must say, I certainly agree with them on that; and I am looking forward, then, to counting on their vote when we bring a moratorium on discriminatory taxation on the Internet to the floor later this year.

But for the business at hand today, Mr. Speaker, we are again demonstrating to the American people that we are on the side of Mr. and Mrs. America. When they tell us that the extraordinary taxation and punitive provisions called the earnings limitation on senior citizens is unfair because it denies them the benefits they paid in all their lives, we agree. We passed the law, and the President signed it just last week.

When we observe that we must eliminate the marriage penalty because it is unfair to tax people who want to get married, the American people have agreed. We passed it through the House. They will pass it through the Senate. And I am sure the President will sign that into law.

And when we all agree, as we do, that it is unfair to tax people's estate when they die and, therefore, commit to eliminating the death tax because it is unfair to deny the children the legacy of their parents, I am sure we will pass that and it will be passed into law.

Today we are saying, indeed, the entire Tax Code as we know it in America is today unfair because it drives the American people crazy with frustration and despair. Two hundred billion dollars, more man-hours than is spent on the production of every car, truck, and van produced in the United States, is devoted to just complying with this awful red tape nightmare called the Tax Code.

The gentleman from Oklahoma (Mr. LARGENT) says let us get rid of it, let us make a pledge, a commitment amongst ourselves today to be done with it, to scrap this Code, sunset this Code, have it out of our lives once and for all. I cannot tell my colleagues, Mr. Speaker, how near universal agreement there is among the American people with the need to do that.

Ah, but the nay sayers arise, we cannot do that unless we know perfectly well today down to the last jot and tittle what will be in the next Code. There is no plan to replace this Code, they say, Mr. Speaker.

Let me say there is a plan. There are at least three plans that I know of, all well-conceived, all very deeply well worked on, all very well publicized. It is not for me to describe all three, Mr. Speaker, but let me remind my colleagues about the first best plan to replace this awful nightmare.

It is the flat tax, first conceived in 1984 by Professors Hall and Rabushka at the distinguished Hoover Institute in California, later revived in 1994 by myself.

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It does exist. It has been worked on in great detail. It has been examined, criticized, reexamined, refined. Mr. Speaker, for any of our colleagues that are unaware of this work, let me just say to my colleagues, while they have heretofore been given a free copy of my book The Flat Tax, should they have lost that or should it have been absconded with by one of their staff, let me remind them that today, even today, they can look it up on the Internet, flattax.house.gov, or even better, they could buy and read my book, in which case we could both profit.

Mr. RANGEL. Mr. Speaker, I yield 3 minutes to the distinguished gentleman from Tennessee (Mr. TANNER), a member of the committee.

Mr. TANNER. Mr. Speaker, I would encourage the majority leader to bring his bill up here and let us vote on it if it is that good. The gentleman from Ohio (Mr. PORTMAN) has worked well with us on the committee. I do not have any quarrel with the criticism of the present system. But when Mr. Churchill one time was asked how was his wife, his response was, "Compared to what?" We do not have the "what" here.

If my colleagues want to seriously work on tax reform and the code, I think they will find many Members over here ready, willing and able to pitch in. But to go about this matter scrapping something is like a businessperson saying, Look, we don't like your sales or distribution system that gives your company the revenue with which you do business; we're going to scrap that on a date certain in 2 years, and we'll have the board of directors figure out what we're going to renlace it with

Nobody would do that in the real world. Not one single person that I know of would say, We don't know what we're going to do. We're going to do something, hopefully. What if we cannot get a consensus on the flat tax? The gentleman from Georgia (Mr. LINDER), who spoke earlier, has a bill, a sales tax. What if the Congress in that day cannot come up with a consensus? What are we going to do, have a continuing resolution on the code? That will make a lot of sense to Wall Street.

I tell my colleagues as earnestly as I know how, if this bill were serious and was going to be signed, the uncertainty that it would immediately inject into Wall Street, in the markets, into all the countries around the world that rely on the bedrock of the international financial currency, the United States dollar, the consequences of this could be devastating.

I do not quarrel with bashing the code. That is an easy one. I do not know anybody that thinks this is the best work product imaginable. But I do say this: the way to fix it is to come on down to the committee and let us vote on the flat tax, a sales tax or let us schedule bills for hearing, votes and reported out to the floor and then we will see if we can get a consensus. That is how we do as a steward, I think, of this Nation. That is how we do business. I

know this will probably pass, but I hope we will think about what we are doing and what kind of signal we are sending. I do not think it is one that is very responsible.

Mr. LARGENT. Mr. Speaker, borrowing on the gentleman's word picture, if we are comparing the tax code to a wife, what we are saying on this side is this wife is so ugly that we know we can do better. With that, I yield 2 minutes to the gentlewoman from New Jersey (Mrs. ROUKEMA).

(Mrs. ROUKÉMA asked and was given permission to revise and extend her remarks.)

Mrs. ROUKEMA. Mr. Speaker, I guess I have to say I do not want to associate myself with those remarks; however, I did want to rise in strong support of this legislation and thank my colleagues for bringing it to the floor. I guess I am saying with a sigh of relief that at last we are making progress. I am not being facetious, because I think this is very serious business. I have personally, as many of my colleagues know, for several years been urging our Republican leadership and the tax committee to make major tax reform job number one. At last we are here. This is an excellent means of doing that. We are on a substantial route to getting there in real terms.

Let us try to get beyond the political rhetoric of this debate, and let us focus on the substance of this bill. The bill calls for an enactment of a new Tax Code by 2004. In order to provide a solid basis for congressional debate, the bill establishes a commission on tax reform and simplification. The commission would completely analyze the current tax law, especially with respect to the code's impact on the economy, savings, capital formation and capital investment, and its impact on families and the workplace. That is in the body of the orders to the commission. The commission would also explore, as has been already mentioned, alternative methods of taxation.

In the past, everyone knows that I have had deep concerns about scrapping the Tax Code without a new structure in its place. I said frankly at the time that it seemed reckless and it was more like show business. But this is real business. This legislation pushes the tax reform debate ahead in a responsible, rational way while setting the stage for common sense transition to a fairer, flatter, and simpler tax code. We need this bill. I urge my colleagues to vote for it. This is job number one for the Congress.

Mr. RANGEL. Mr. Speaker, I yield 3½ minutes to the gentleman from Baltimore, Maryland (Mr. CARDIN), a member of the committee.

Mr. CARDIN. Let me thank my friend from New York for yielding me this time.

Mr. Speaker, we should not be talking about a sunset today. We should be talking about a sunrise, a sunrise for tax reform. I am very disappointed that we do not have legislation on the

floor that would talk about tax reform because we do need tax reform. What this legislation represents is a failure, a failure by this body to take up tax reform, a signal that we will not deal with it in this Congress, the third consecutive Congress under the control of the Republicans in which they have not brought tax reform to the floor of this House

If my colleagues are looking for agreement on both sides of the aisle, we agree that the current income tax code is too complicated. So what do we do about it during these past 3 terms? Add another 100 sections and make it more complicated? Make it more difficult for our constituents to understand how to file their tax returns? That is not tax reform. Those actions became law. If my colleagues want agreement on both sides of the aisle that we should have less income taxes, they will get that agreement. Let us bring forward bills that do it.

I strongly support the expansion of the earned income tax credit. That has helped many taxpayers get the relief that they need. But we sometimes find that on the other side of the aisle, they fight us on that type of legislation. Or targeted relief that would let less people need to file income tax returns in our country. But no, they do not seem to want to do it that way. So why not work together on tax reform so that we can really get something done in this Congress rather than having a tool that is just basically used for the 30second commercial. That does not befit this body.

And the tragedy is that if this legislation were to become law, what would be the consequences? The first thing is. we would not know what the tax revenue system of this country would be. What advice would my colleagues give to their constituents, their young married couple who wants to purchase a home but needs to know the tax consequences of that home purchase in order to make sure that their budget makes sense to buy that home? What will they tell them when there is no Tax Code in place and we have not quite figured out what the revenue code will be for our country? The uncertainty will be very damaging to American families.

That is not what we should be doing. And then what Tax Code will we put into effect? I know there has been a lot of debate about this. Quite frankly I have a good tax plan that I would like to be able to talk about, and if we bring a bill to the floor, I will certainly be offering an alternative or amendments to that tax bill. But the reason why we use the retail sales tax is because that is the one I think our constituents understand the best, to allow us some ability to compare between one tax code and the other. If we translate what the repeal of all income taxes is on a retail sales tax, that is 59.5 percent added to the price of all goods, all services. That is not my estimate, that is the Joint Tax Committee's estimate. I do not want to be responsible for increasing prescription drugs and increasing Internet service and increasing clothing and increasing food by that type of price. That is not good for our economy. Let us think about what we are doing, let us work together, let us work on tax reform and not on a bill that will have no impact on real tax reform.

Mr. LARGENT. Mr. Speaker, I yield  $3\frac{1}{2}$  minutes to the gentleman from Ohio (Mr. KASICH).

Mr. KASICH. Mr. Speaker, the gentleman from Oklahoma deserves a large amount of credit. Let me say that to me there is not any question this ought to be a bipartisan vote. I will tell my colleagues why. The Tax Code should be put in place that enables the Government to collect revenue but at the same time fosters economic growth, does not impede economic growth. Frankly, the ability to abolish this code after having served in this House for 18 years, if we do not do something dramatic around here, we are going to be talking about this until doomsday, or when people at our town hall meetings start heating up the tar, because people are fed up with this Tax Code, and they are fed up with it not just because it is complicated but frankly that it does keep us from realizing the kind of complete economic growth that brings more to every fam-

Now, here we are in the 21st century with a Tax Code that is not encouraging higher savings, and if there is anything we know we need to do in America it is to encourage a higher savings rate. We know we need to have a higher investment rate. We want people to take their money and to risk it in enterprising ideas that can improve the lives of people not just in America but around the world. That gives us increased productivity, more for families.

We want to have a Tax Code that provides a higher reward for people who risk-take. If we punish people when they are successful, then they are going to stop taking risks. They are going to sit on their money. Frankly, the hallmark of a new Tax Code in the 21st century is one that fosters higher savings, higher investment, and produces higher reward for risk-taking.

What we have in the 21st century now is a Tax Code that works an awful lot like putting a Volkswagen engine in a Jaguar. The fact is the 21st century is about speed, not about strength. It is about the power of knowledge, not the power of toil. It is about the entrepreneurship which rewards individual efforts and achievement. And the fact is the Tax Code is not aligned with the rest of this economy. If we want to have a sleek sports car that can run around that track at Indianapolis and set economic records for the American people, then it must have an engine that empowers that car to travel at the speed of knowledge and the speed of entrepreneurship.

Mr. Madison in the Federalist Paper 41 says that a country that is not capable of changing the way in which it collects revenues to match its economy is a country that will not continue to be prosperous and to advance. That was a warning to us in the 21st century. We talked today about taxing the Internet. The fact is that we have a parallel universe right now that allows us to take advantage of the power of ideas and knowledge. It is ridiculous to try to saddle the new economy with an old tax scheme.

Mr. Speaker, this is a great opportunity to say to the American people, we are going to throw it out. If we cannot devise a better system, we will put it back in. But the fact is we will devise a better system because we know the Jaguar needs a modern engine, not an old engine; and we want to make sure that the American people have the tools they need to drive this economy like it has never been seen before. If we do not do it, we will pay a price economically. If we do do it, there ain't no stopping the United States of America and the free market.

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Mr. RANGEL. Mr. Speaker, I yield 3 minutes to the gentleman from Wisconsin (Mr. KLECZKA).

Mr. KLECZKA. Mr. Speaker, I thank the gentleman from New York for yielding me time.

Mr. Speaker, I agree with everything the gentleman from Ohio (Mr. KASICH) has just said. We have to rethink, relook and revise our current Tax Code. But we have not done that yet. And for us to put the cart before the horse, to repeal the current code before we have an agreement on that new code, is not only irresponsible, but I would reterm this legislation as a pig in a poke, because we do not know what is going to be the replacement code

All week long before the Committee on Ways and Means, we have had hearings on three different types of alternatives to the current code, and the more questions we asked about the alternatives, the more questions went unanswered.

The most popular was the one introduced by the gentleman from Georgia (Mr. LINDER). He is touting this as a national sales tax, and the rate he pegged within the committee was 23 percent. Upon questioning, we found out that it is not 23 percent, it was almost 30 percent, on every good and service produced in this country, prescription drugs, funeral services, everything. We talked to the Joint Committee on Taxation, which is a scientific committee, to give us expertise. They said that national sales tax, to be revenue neutral, would have to be a 59 percent rate. Is that what you are going to replace the current code with?

Interesting, I asked the gentleman a question. I said, Mr. LINDER, would the national sales tax apply to wages for municipal employees? He said, Oh, no,

no, no, no. Then one of his staff persons poked him on the back and said, it is in the bill. It is in the bill. So the authors do not even know what their proposal is

As the questioning developed, your municipality would have to pay the Federal Government 30 percent of their municipal wage base, because it is a service. And where would your municipalities get the money from? They would radically increase the property tax. In the City of Milwaukee, that would be a very, very bad mistake, because property taxes are relatively high.

So that is a half-baked idea. So my friend, we are not ready to go yet. I agree with one part of the bill of the gentleman from Oklahoma (Mr. LARGENT), and that is the commission. We have had hearings, we have had experts come in all week. Have the commission work with us on something, and then we will come to the floor with a consensus change and then repeal the current Tax Code. Not repeal first. That is irresponsible.

The gentleman talked about the atomic bomb and how we dropped it on Japan and it ended the war. But what the gentleman's bill would do would drop the atomic bomb on us. That is silly.

Mr. LARGENT. Mr. Speaker, what is silly is to continue this current system.

Mr. Speaker, I yield 2 minutes to the gentleman from Tennessee (Mr. WAMP).

Mr. WAMP. Mr. Speaker, I thank the gentleman for his leadership on this issue.

I certainly believe, Mr. Speaker, if the economy either turns down or experiences some restrictions, that the American people will be heard demanding change, because I still hear it a lot, frustration with this current Tax Code, people who are both paying too much in taxes and also experiencing too much red tape with this Tax Code, spending too much of their time wrestling with this Tax Code.

I really believe as the economy goes through its normal cycles and turns down, we will hear loud and clear that this is one of those issues that the American people demand change on, is a simpler, more fair tax system.

Frankly, welfare laws changed, not because of Republicans or Democrats, but because the American people demanded it. The budget is balanced not really because Republicans or Democrats, but because the American people demanded it. The American people are going to be demanding a more simple and fair Tax Code. I think ultimately those that come today against this legislation will support it, because the American people will demand it.

I would love to see our campaign finance laws change, but until the American people get more engaged, the folks up here are not going to change it. The American people need to lead this. We have presidential candidates now espousing certain philosophies. They need to be telling the American people what kind of Tax Code they will sign into law and, therefore, we need to take this action so that we have some limits, we have a firewall. We say we are going to do this, we have plenty of time, 4 years. The gentleman is being very reasonable setting up a time frame so that we can make these plans and get the presidential candidates to say yes, I will sign this.

We have at least three options: Either keep the current system; single rate income tax with fewer deductions; or wipe out the income tax and replace it with a national sales tax. Let the debate begin. Let the candidates for President, for Congress, declare what will you have, what will you sign, what will you agree to. The American people need a simpler Tax Code, they need lower taxes, they need less interference from the Federal Government, so that free enterprise system can continue to carry the world economy.

Mr. RANGEL. Mr. Speaker, I yield 3 minutes to the gentleman from Louisiana (Mr. JEFFERSON), a member of the Committee on Ways and Means.

Mr. JEFFERSON. Mr. Speaker, I thank the gentleman for yielding me

Mr. Speaker, I do not understand what the disagreements are about here. In fact, there is so much agreement between their side and our side, I think we can close this debate out right now and say we all agree that our Tax Code is too complex, that it is too burdensome, that it is too hard to fill out the tax forms, and it does not work for a modern economy. We all agree with that

The question is whether we are just going to talk today and come back again with sound and fury, which in the end will actually signify nothing. We need a replacement vehicle for our Tax Code. On that we all agree. And if it were true that this bill provided that, that would be good news for all Americans. We could all come and cheer, Democrats and Republicans alike. But sadly, it is not true, Mr. Speaker. The truth is we are no closer to eliminating the Tax Code today than we were when we started out talking about this because we have no replacement vehicle.

This business about putting a Volks-wagen engine into a Jaguar, we would have the Jaguar first to put the engine in. We do not have the Jaguar to even talk about putting a Volkswagen engine in it. We do not have the replacement. Democrats know it, the Republicans know it, and it is really time now we make sure all of the American people know it to.

Democrats and Republicans both agree the Tax Code is too complex, that our current tax filings are too burdensome. So why can we not stop this political charade and get down to serious bipartisan tax reform. This bill is an invitation to put the ball on tax reform, rather than to tackle it. It amounts to throwing up our hands and

giving it to a commission, handing it over to a commission, admitting to the American people who hired us that we cannot do the job.

Five years ago the gentleman from Texas (Mr. ARCHER), my good friend and our distinguished chairman, promised to abolish the Tax Code and replace it with a better system. I and many of my Democratic colleagues on the Committee on Ways and Means applauded this goal and expressed our willingness to work together to achieve meaningful tax reform.

But instead of working together to reform our Nation's ailing tax system, to make it more simple and fair and efficient, my Republican colleagues have repeatedly introduced ridiculous legislation to eliminate the code, without offering any credible alternative system

Telling the American people you are going to eliminate the Tax Code is sure to score political points. However, we all know that nothing can be done here without a system to replace it, and, as speakers before me have said, that will destroy our economy. No lesser expert than Chairman Greenspan, the number one authority on our economy, has said so.

So have my Republican friends forgotten that our duty as members of the Committee on Ways and Means is to develop tax policy and not to advance campaign politics? It is time for us to tell the American people the truth. We cannot abolish the tax system unless we develop another means of funding the government.

Mr. Speaker, I urge my Republican colleagues to replace irrationality with reason, to replace emotions with practicality, and to replace politics with sound policy. Support motion to recommit H.R. 4199 to be offered by the gentleman from New York (Mr. RANGEL) with instructions to require Congress to enact comprehensive tax reform of the Tax Code prior to the July 4, 2004, sunset date. The American people deserve true tax reform, and not just political rhetoric.

Mr. LARGENT. Mr. Speaker, I yield 2 minutes to the gentleman from Michigan (Mr. CAMP)

Mr. CAMP. Mr. Speaker, I thank the gentleman for yielding me time. I want to commend the gentleman for his leadership on this important issue.

Mr. Speaker, we do agree that the Tax Code is complex and burdensome. I am sure these statistics have been cited before, but the IRS laws and regulations are currently 17,000 pages, more than 5½ million words. The complexity and difficulty of filling out the tax forms each year get worse and worse

What this legislation will do is it will sunset the Tax Code in 4 years. Also what this legislation does is it creates a commission, and I want to commend also the gentleman from Ohio, Mr. PORTMAN, for his leadership not on a commission that helped us restructure

the IRS, but also a commission contained within this bill which will help us replace our current income tax code.

This bipartisan commission is modeled on the IRS commission that was successful in 1996 and 1997. This will have 15 members appointed by the President, the Senate majority leader, the Speaker, and two appointed by the House and Senate minority leaders. It will have a short timetable. This commission will have to act within 18 months. If we do not, what is also in this legislation, which is new this time around, we will have to reauthorize it by 2004 if we do not adopt a new system of taxation. I think it is important we repeal the complex and difficult code. Any of these efforts are in the right direction.

I want to commend the gentleman from Oklahoma (Mr. LARGENT) and also gentleman from Ohio (Mr. PORTMAN) for helping make this a reality.

Mr. RANGEL. Mr. Speaker, I yield 3 minutes to the gentleman from California (Mr. BECERRA), a member of the Committee on Ways and Means.

Mr. BECERRA. Mr. Speaker, I thank my friend from New York for yielding me time.

Mr. Speaker, for 5 years we have heard the majority talk about changing the Tax Code and giving us something that is better. No one disagrees with that. All of us are here ready and prepared to discuss that. But now, for the last 5 years that we have been discussing it, nothing has been done. We have a bill on the floor that would say in about 4 years, let us get rid of the Tax Code we have, and who knows what we will replace it with?

Now, if we are brought up here to be responsible, here to Washington, D.C., then let us give the American people some sense of where we will go. If we cannot do that, then the frustration the American people have expressed with our Tax Code will just grow and grow and grow. Yes, they are all fed up with this current Tax Code. Rather than become more simple, it has become more complex over these last 5 years. What is to make it less complex over the next 4 years as we get ready to scrap it? All we are going to get ready to do is create chaos.

If you are an American and you are thinking of buying a home right now, what do you do? Do you buy right now, or wait 4 years from now? Because if we go with one of the ideas out there that we have a national sales tax replace our code where you would not have any more mortgage interest deductions and not be able to deduct the property taxes you pay on that home, should someone buy now, or wait 4 years? Because if you waited 4 years and there is a national sales tax, if you buy a \$200,000 home and the sales tax is 30 percent, then you are paying 30 percent tax on that \$200,000 purchase. Do you buy now or buy later?

What if you are someone who is planning for a funeral for an elderly par-

ent? Do you buy your plot now for your parent, or later? Because if you have a national sales tax, you will pay 30 percent on the purchase of that plot or for that coffin.

Or what if you are elderly on a fixed income? What do you do about prescription drug coverage? Do you plan now to buy a whole bunch of drugs now, or wait until that sales tax kicks in at 30 percent? And the Joint Committee on Taxation, our Joint Committee on Taxation, which is to advise us on taxes, tells us that would probably be higher, about 50 to 60 percent. Do you buy drugs now, or wait?

This is sheer chaos. The only thing certain about this particular act is the date it would be enacted. But there is no certainty as to what we do with Americans and the taxes. What does the market do? How do we invest? Are we going to be able to have our monies invested in Roth IRAs, or will those be eliminated, so no longer can we put money in the investment accounts and say in the future we will not pay interest on them? What do we do? What is an investor to tell any American that is trying to save money? We have to give the American people some sense of what is going on. We have had 5 years of discussions, and we have not come up with anything.

So, yes, let us reform the code. Let us make it simpler. Let us make it so everyone believes it is fair. But let us give the American people some sense of where we are going. Let us not do anything that makes it less certain. The only thing certain about this bill is it makes it clear what date this is. This is an election year.

Mr. LARGENT. Mr. Speaker, I would just point out that the previous speaker makes our point perfectly. The Tax Code controls whether we buy prescription drugs, houses, whether we save, whether we even invest, and that is not

Mr. Speaker, I yield 2 minutes to the gentleman from South Carolina (Mr. DEMINT).

Mr. DEMINT. Mr. Speaker, this has been helpful, because it seems that we all agree that Americans deserve a fair and simple Tax Code that takes only the amount of their money that is needed to run a limited and efficient government.

#### □ 1530

We all seem to agree also that our current Tax Code does not meet this test, because it not only takes too much of our money, it controls a large part of our lives. Not only does it take over 5 billion hours of our time every year and billions of dollars of our money, it controls many of the decisions in our personal lives about our savings, about our investment, about our retirement. Even how we die is decided by the Tax Code.

In our businesses, when we decide whether to hire workers or contract that work out, or to buy or lease something, or to merge or to grow a business, just about everything we do in this country in some way is related to trying to manipulate a Tax Code that is so complex that even the experts cannot understand it.

The only question today, the only question is, do we have the courage to set a deadline to change it; do we have the courage to give the American people a commitment, rather than 5 more years of talk? We have proven we will not do it without a deadline.

It is not irresponsible to set a deadline, it is irresponsible to continue to give the American people talk without a deadline.

Mr. RANGEL. Mr. Speaker, I vield myself such time as I may consume.

Ĭ am certain that the gentleman who just spoke did not mean that for the last 5 years that all we got from the Republican leadership is talk, but if he does, then we cannot have any guarantee. If things remain the same, then it would be an additional 5 years of

Why do we not produce first, and then we will be in a position really to put in something, rather than just be against something.

Mr. Speaker, I yield 2 minutes to the gentleman from Texas (Mr. DOGGETT).

Mr. DOGGETT. Mr. Speaker, having authored the Texas Sunset Act during my service as a Texas State Senator, I believe there is merit in the sunset process. That Texas law limits the life of every State agency, and I am working with a bipartisan coalition here in Congress to apply the same concept to limit the life and require sunsetting of each of our Federal agencies.

Certainly our Tax Code could have a similar concept applied to it if done in the appropriate way. This Tax Code is overflowing with loopholes, it is permissive toward abusive corporate tax shelters, it is not fair to middle class taxpavers.

Under this Republican congressional leadership, it has only gotten worse. The Tax Code has gotten bigger, it has gotten more inequitable, it has been filled with more special interest provisions. We can all certainly remember the effort of the Republican House leadership to sneak through here a \$50 billion tax credit for the tobacco industry hidden in a small business tax bill.

But the sunset process has to be applied in a systematic way, not as a political polemic. If we look at related provisions of the Tax Code together, we do not abolish the entire code without

anything to replace it.

We all know how skilled our Republican colleagues are at railing against taxes. We have heard from them over and over all the taxes they do not like and all the reasons they do not like those taxes. But they seem to lose their ability to speak when it is time to talk about what tax system they would substitute. They are so very skilled about complaining about the tax system, but they lack skill in being able to offer a more fair and equitable system. After 51/2 years, they have

given us hearings and they have given us speeches, but they have given us no real alternative.

This week, however, we learned what they have in mind if this country has the misfortune of having to endure another 2 years of a Republican Congress.

The gentleman from Ohio (Mr. KA-SICH) told us he did not want to saddle our new economy with an old tax system, but this week we learned they have a new tax for the new economy, a 60 percent tax on every online purchase.

They claim that they are still revolutionaries. If they want a real tax rebellion in this country, tell Americans that they are going to have to pay 60 percent on every online purchase and there will be an uproar.

That is the wrong system. That is what this is all about: enabling the Republicans to put in place a new tax on e-commerce. It is wrong and it ought to be rejected.

Mr. LARGENT. Mr. Speaker, I yield 2 minutes to the gentleman from North Carolina (Mr. JONES).

Mr. JONES of North Carolina. Mr. Speaker, I thank the gentleman for yielding time to me.

Mr. Speaker, I want to say that I agree with both the Democratic side and the Republican side, this is an issue of great importance to the American people. It is not a Democrat or Republican issue, it is a people's issue. We are the people's House. We are elected by the people to come up here and make the decisions for them that hopefully will be the best decisions

I want to say, because I have great respect for the gentleman from New York (Mr. RANGEL), as I do the gentleman from Texas (Chairman ARCHER), they are two men I really do have great respect for, but I think about the fact that prior to 1995, and I was not here, let me say that, but I do not remember reading in the paper where there was any debate on the floor of the House to even give tax relief, because I believe when we passed the tax relief bill in 1997 we were the first Congress in 16 years to give the American people tax relief.

I realize today we are talking about simplifying the Tax Code. I want to compliment my friend, the gentleman from Oklahoma, because truthfully, yes, maybe we have been talking about this for 5 years, but the thing that is important, we are talking about it. Now we need to do something about it. If this effort by the gentleman from Oklahoma (Mr. LARGENT) will help us move further down the field, so to speak, so that we will reach the goalpost and we will change this tax system, that is what all this is about.

I do hope, I will say, quite frankly, in my town meetings, because in Eastern North Carolina, the biggest concern from the people that I have the privilege to represent, when I am in these town meetings what they say to me, is, Walter, go back is to Washington, get your colleagues on both sides of the po-

litical aisles to do something about this Tax Code, because it is out of control

My own CPA, who is very qualified, tells me every year that I do my taxes, Walter, you all have to do something about this Tax Code. It is overburdening and it needs to be simplified.

Mr. Speaker, I hope today, truthfully, as we cast our votes this afternoon, that even though this is not perfect, this is the start that we need I think to force the Congress in the future to do something about this tax system and to make it simpler.

Quite frankly, I have written to Governor George Bush and I will encourage AL GORE to please do something to help the American people and simplify this tax system, and to debate the issue this fall.

Mr. LARGENT. Mr. Speaker, I yield 2 minutes to the gentleman from Texas (Mr. HALL).

Mr. HALL of Texas. Mr. Speaker, I thank the gentleman for yielding time to me. I am honored to be here. I had with me just a few moments ago a couple of little exhibits I was going to take with me to the podium, but they had to go back to the gallery to their mother. They are from my home county, 4 years old and 6 years old. It is really for youngsters like them that we need to really look at this Code.

I think they would tell me, if they could understand, that they need a date certain Tax Code for this House to do something. That is not putting them under the gun too much. I will tell Members what it does, it tells us that we need to go out and come in again with a Code. The sensible part of it is that we are not going out before we come in

The provisions are that we have to come in with a bill, a sensible bill to take the place of the Code before the Code goes out. I really do not see anything pressing about that. It simply says to us, get about your work now, and do not wait until the last day and rush in there and try to get it done.

I think it also knocks out estate tax, capital gains taxes, a lot of things that a lot of people want to knock out, but they are waiting to put it with something that is more desperate or tougher to pass. We will get a chance to get rid of those two things now, too.

A lot of us have signed onto one or both of the bills. I do not care what bill comes down the line, I think I am a coauthor on it. We need a change. That is not to say that everything about the present Code is bad or everybody that works for the IRS is bad. There are a lot of good people with the Treasury Department, and a lot of them are embarrassed about the actions of some in the Treasury Department.

I would just say, we need to go out and come back in again. When I say go out, I am talking about go out into the countryside, go out into the district, talk to Republicans, Democrats, talk to anyone in any occupation and ask them, would you like to have a new

Tax Code? Do you like the Tax Code you are operating under?

I think that little 2-year-old and little 4-year-old and 6-year-old that were here that I was going to use as exhibits, I think they would tell us 10 out of 10, yes, we need a new Code. That Code was brought in when our grandfather was not even born. We need a new Code.

Mr. RANGEL. Mr. Speaker, I yield 2 minutes to the gentleman from California (Mr. SHERMAN).

Mr. SHERMAN. Mr. Speaker, I thank the gentleman from New York for yielding time to me.

Mr. Speaker, it is interesting to come to Washington and hear a sales tax is going to be the tax panacea and give us fairness and simplicity. Because before I came here, I spent 6 years running the largest sales tax agency in the country. Let me tell the Members, sales tax laws have the same kind of special interest provisions that we come across in the Internal Revenue Code

Sales tax laws can affect what we do and what our behavior is, and let me give one example. We would need a 60 percent sales tax rate in order to replace existing Federal taxes. There is much debate on the floor today as to whether that rate would apply to those purchases made over the Internet. Who is going to buy a sweater or a television set at the local mall if it is 60 percent cheaper online? So we may have a sales tax code designed to take the Federal government out of involvement in private decisions leading to closing every mall in America. That is a significant private effect.

Finally, we are told that the sales tax, the national sales tax, would be fair. What is fair about a law that says that Steve Forbes can go make a \$10 million profit, invest it all in a villa on the Italian Riviera, and not pay a single penny in American taxes?

Mr. Speaker, this bill pretends to impose a deadline, but it is really just a show line, because in Washington whenever we do not want to do anything at all, we appoint a commission. The commission will come back in several years, tell us what we already know, that it would take a 60 percent sales tax rate to replace existing taxes, and then that commission's report would be thrown away and the existing code would be reenacted.

Let us have real reform, Code section by Code section.

Mr. LARGENT. Mr. Speaker, I reserve the balance of my time to close. Mr. RANGEL. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, I think the discussion has been good and healthy, especially during this time of the year, when American taxpayers recognize the complexity of the Code.

One of the previous speakers from the other side said for the last 5 years all we have done is talk about changing the Code. I would like to believe that if they are in the majority and in charge of the tax-writing committee, that instead of talking about changing the Code, they would have changed the Code, if they had the votes to do it.

On the other hand, I think the most frightening thing about this argument is what do we replace it with. No matter how much we complain about the complexity and the unfairness and the inequity of the Code, I do not think that any American would support just changing the Code until they fully understood what impact the new Code would have on them in their lives. We have not the faintest idea as to what we would replace it with.

The best idea, in my opinion, that came from the other side as to what we would replace the Code with, it would be with a 15-person commission, taking it out of the hands of the Congress, having four Members appointed from the Congress and the rest of them private citizens, to come back to the Congress to tell the American people what the new Code should be. I do not think that is right. Commissioners do not get elected, we do.

It is no profile in courage on the eve of tax payment day to come here and talk about they do not like the Code. No one likes the Code in its present form. What does take courage is to say that, I am in the majority, we are proud of it, we are doing something about it, here is the new Internal Revenue Code. We ask Americans to come forward and to vote for it.

## □ 1545

Now we are saying let us sunset what we are talking about. Well, at the appropriate time, what I hope to do is to say that if we do have this new code, maybe in the motion to recommit we might be willing to consider just a question of making the code equitable, making it fair, making certain we do not tax prescription drugs, that we do not hurt people in terms of the deduction of mortgage interest. At least send some signal as to what is being talked about.

There are a half a dozen bills over there. The commission has not even gotten up to what my dear friend, the gentleman from Ohio (Mr. PORTMAN), is talking about. We do not know who is going to be on that commission, and I think that is going to be very, very important before we determine what we are doing. So I hope that we turn down this offer and support the motion to recommit.

Mr. Speaker, I yield back the balance of my time.

Mr. LARGENT. Mr. Speaker, I yield myself the remaining time to close.

Mr. Speaker, this has been a great debate, as my friend, the gentleman from New York (Mr. RANGEL), has said. It is an important debate. This is a good time to have this debate. Many taxpayers are filing their tax returns as we speak. We have heard the numbers, 5.4 billion hours that we spend doing tax returns. That would cost somewhere around \$225 billion wasted to file those tax returns.

If someone calls the IRS and they ask them a question about their tax returns, statistics show 47 percent of the time the IRS gets the answer wrong. If one fills in the blank with the answer the IRS gives them, they punish that person; they can give them a penalty and charge them interest for taxes they did not pay.

Here is a 1040-EZ form, the easiest way to file a tax return in this country. Along with it, a 32-page document explaining how to file the 1040-EZ form.

Here is an article from the Wall Street Journal, three organizations which will urge Congress later this week to simplify the tax laws. Want to know who those groups are? The American Bar Association Tax Section; the American Institute of Certified Public Accountants, Tax Division; and the Tax Executives Institute. The experts are saying, please, simplify the Tax Code.

The experts do not understand the Tax Code. How can the American people understand the Tax Code?

If anyone has listened to this debate for the last couple of hours, what they will understand is nobody is defending the current code. The left is not defending the current Tax Code. The right is not defending the current Tax Code. No one is.

In fact, one of my personal heroes talking about replacing the Tax Code says the American taxpayers deserve better than they got on tax reform. We have an outdated, complicated, unfair system that should be abolished so that we can start over. Decades of toying and tinkering at the margins have only made problems worse, and I conclude that there is only one way to fix anything and that is to replace everything, to overhaul the entire system from top to bottom. Our Tax Code has become a dense fog of incentives and inducements and penalties that distort the most basic economic decisions, constrain the free market and make it hard for Americans to run their lives. The current system is indefensible.

The speaker of those quotes: The gentleman from Missouri (Mr. GEPHARDT), the distinguished minority leader.

So with all of those people saying the Tax Code is bad and we need to replace it, why has it not been replaced?

I will freely acknowledge and confess to my friend, the gentleman from New York (Mr. RANGEL), Republicans have been in the majority for 5½ years. We have not done anything about it. We have not gotten rid of the Tax Code. We have made it worse, as he said. It has gotten heavier, more complex, with Republicans in control. What he did not say was we have been in control for 5½ years, but the Democrats were in control for 40 years and they had the same problem.

It is endemic to Democrats. It is endemic to Republicans. We have the same problem. Why are we not doing something about it? It is because we do not have to. What this bill is about is saying to Congress, what Congress so

freely says to the rest of the Americans on every bill that we pass, that they have to do this by this date, we are now saying to Congress, to ourselves, confessing our own failure and not doing what the American people are begging us to do, we are going to impose a date on Congress and we are going to say we have to replace this stinking Tax Code in 4 years and 3 months from today.

I think when this bill passes this House that there will be an audible ovation around the country saying, here, here, it is about time Congress did something about the Tax Code.

Here is the bill. It is very simple. This is not a complicated bill. It is 15 pages long. If one has not read it, shame on them. We vote today. We have 4 years and 3 months before we replace the code; July 4, Independence Day, 2004, we replace the code. We get a report from a commission to do what we need to do, to look at all of the options that are out there, flat tax, consumption tax and every variety in between. Then 6 months after that the old Tax Code is gone.

Mr. Speaker, I will just conclude by saying that it is time. We need to just do it.

The SPEAKER pro tempore (Mr. LAHOOD). All time for debate has expired.

Pursuant to House Resolution 473, the previous question is ordered on the bill, as amended.

The question is on engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time.

MOTION TO RECOMMIT OFFERED BY MR. RANGEL

 $Mr.\ RANGEL.\ Mr.\ Speaker,\ I\ offer\ a$  motion to recommit.

The SPEAKER pro tempore. Is the gentleman opposed to the bill?

Mr. RANGËL. Yes, I am, Mr. Speaker.

The SPEAKER pro tempore. The Clerk will report the motion to recommit

The Clerk read as follows:

Mr. RANGEL moves to recommit the bill H.R. 4199 to the Committee on Ways and Means with instructions to report the same back to the House forthwith with the following amendment:

Strike all after the enacting clause and insert the following:

## SECTION 1. COMPREHENSIVE REFORM OF TAX CODE.

- (a) DEADLINE.—Congress shall enact a comprehensive reform of the Tax Code not later than July 4, 2004.
- (b) PRINCIPLES.—Any comprehensive reform of the Tax Code shall be consistent with the following principles:
- (1) Such reform shall be fiscally responsible and it shall not endanger a balanced budget nor use funds devoted to the social security system.
- (2) Such reform shall be fair to all income classes.
- (3) Such reform shall emphasize simplicity, thereby resulting in a Tax Code that is less complicated.
- (c) CONSEQUENCES OF PENDING RETAIL SALES TAX PROPOSALS TO BE AVOIDED.—In

no event shall the comprehensive reform enacted pursuant to this section include the following aspects of pending legislation proposing a retail sales tax as a replacement for the current tax code:

(1) HEALTH CARE SHOULD NOT BE JEOPARD-IZED.—The imposition of a retail sales tax on prescription drugs and other health care goods and services thereby—

(A) further increasing hardships on the elderly and other individuals dealing with high drug prices,

 $(\overline{B})^{\bar{}}$  increasing the cost of nursing home care and other long-term care services,

(C) accelerating the insolvency of the medicare system by increasing the cost of goods and services reimbursed by medicare, and

(D) increasing the cost of health insurance and thereby increasing the number of uninsured

(2) FEDERAL TAX BURDEN SHOULD NOT BE SHIFTED TO STATES.—The imposition of a retail sales tax on goods and services (including wages of government employees) purchased by State and local governments, thereby forcing State and local governments either to drastically reduce the level of services provided to their citizens or to dramatically increase State tax burdens.

(3) NATIONAL DEFENSE SHOULD NOT BE ENDANGERED.—The imposition of a retail sales tax on goods and services purchased by the Federal Government, thereby endangering the National defense by increasing the cost to the Federal Government of meeting its

military needs.

(4) COSTS OF OWNING OR RENTING A HOME SHOULD NOT INCREASE.—The imposition of a retail sales tax on purchases of new homes and on rentals of apartments and other residences, thereby threatening the ability of many individuals to afford adequate housing.

(5) INTERNET SHOULD NOT BE SUBJECT TO RETAIL SALES TAX.—The imposition of a retail

sales tax on Internet access.

- (d) Consequences of Pending Flat Tax Proposals To Be Avoided.—In no event shall the comprehensive reform enacted pursuant to this section include the following aspects of pending legislation proposing a flat tax:
- (1) BURDEN OF FINANCING SOCIAL SECURITY AND MEDICARE SHOULD NOT INCREASE.—An increase in the burden of the social security and medicare payroll taxes by denying employers a deduction for those taxes when none of the additional revenues raised by increasing the burden of those taxes is devoted to the social security or medicare trust funds.
- (2) COSTS OF OWNING A HOME SHOULD NOT INCREASE.—The elimination of current law subsidies for home ownership by repealing the deductions for mortgage interest and real estate taxes.
- (3) COSTS OF EMPLOYER-PROVIDED HEALTH CARE SHOULD NOT INCREASE.—The imposition of substantial penalties on employers who provide health care coverage for their employees, thereby increasing the number of individuals without private health insurance.
- (4) BURDEN OF STATE AND LOCAL TAXATION SHOULD NOT INCREASE.—An increase in the burden of State and local taxes by denying any deduction for those taxes, including taxes paid by businesses in the ordinary course of their operations.
- (5) CHARITABLÉ CONTRIBUTIONS SHOULD NOT BE DISCOURAGED.—The repeal all current tax incentives for charitable giving at a time when the congressional majority is increasingly attempting to shift the burden of meeting the needs of the poor and disadvantaged to private organizations.
- (6) RUNAWAY PLANTS SHOULD NOT BE ENCOURAGED.—Encouraging United States corporations to move their businesses overseas

by taxing their domestic operations but exempting their foreign operations from tax.

(7) TAX BURDENS ON FARMERS AND SMALL BUSINESSES SHOULD NOT INCREASE.—A dramatic increase in the tax burden on family farms and small businesses that rely on debt financing or have substantial amounts of currently depreciable assets by repealing the deduction for interest and eliminating depreciation deductions for existing assets.

(e) REGRESSIVITY OF PENDING FLAT TAX PROPOSALS AND RETAIL SALES TAX PROPOSALS TO BE AVOIDED.—In no event shall the comprehensive reform enacted pursuant to this section include the substantial and regressive shift of the burden of Federal taxation as under pending flat tax and retail sales tax proposals.

Mr. PORTMAN (during the reading). Mr. Speaker, I ask unanimous consent that the motion be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Ohio?

Mr. RANGEL. Mr. Speaker, I object. The SPEAKER pro tempore. The Clerk will continue reading the motion to recommit.

The Clerk continued reading the motion to recommit.

### PARLIAMENTARY INQUIRY

Mr. THOMAS (during the reading). Mr. Speaker, parliamentary inquiry.

The SPEAKER pro tempore. The gentleman from California will state his parliamentary inquiry.

Mr. THOMÁS. Mr. Speaker, is it appropriate, since it has been objected to, dispensing with the reading, to inquire how many pages there are that will be read?

The SPEAKER pro tempore. The Clerk is about finished. The Clerk will continue reading the motion to recommit

The Clerk continued reading the motion to recommit.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from New York (Mr. RANGEL) is recognized for 5 minutes on his motion to recommit

Mr. RANGEL. Mr. Speaker, I yield to the gentleman from Washington (Mr. McDermott).

(Mr. McDERMOTT asked and was given permission to revise and extend his remarks.)

Mr. McDERMOTT. Mr. Speaker, I urge everyone to vote for this motion to recommit, on the basis of a letter which we got from the Tax Executive Institute of the United States. It is all the corporate executives of the country who said these proposals reflect either a misapprehension of the importance of certainty and predictability to business enterprise and individuals or a disregard for the consequences of terminating the tax structure. They illustrate the folly of making tax policy by sound bite and should be rejected.

Former directors of the Internal Revenue Service, both Republicans and Democrats, wrote that this approach does not meet the standards of reasoned and responsible legislation. Now, if it were for only one issue here, I would say that was why we should go

back to the committee and add at least one protection for health care. Companies can deduct right now what they spend on health care for their employees. They would lose that here because that is part of the income Tax Code. So that means there would be no incentive for any major company in my district or anybody else's to provide health insurance.

Also, individuals would lose the tax deductibility of what they purchased so they would not only lose it from their employer but they would lose it on an individual basis. Then when they went out and paid for it, they would have to pay a sales tax on not only the policy they bought but everything that they bought in the process of having their health care taken care of, including prescription drugs.

Yesterday everybody was walking in here saying that the Republicans have come out with their principles about how to provide a prescription drug benefit for the senior citizens in this country who on average spend \$2,500 out-of-pocket paying for pharmaceuticals. Now I guess it makes sense to the Republicans to come out here and propose that they are going to slap a \$250 tax on every senior citizen when they buy their drugs. Vote for the motion.

#### □ 1600

Mr. RANGEL. Mr. Speaker, the majority party clearly has shown their unity on the question of sunsetting and polishing the Internal Revenue Code at some time in the future, 2004. I guess that is pretty courageous to say on the eve of April 15 that they want to get rid of this code.

We do not know whether they have enough votes to come back with something before we get out of session. We have not the slightest clue as to what they would replace it with.

So we are saying this, if they are going to overwhelm us with their votes and abolish the code, we ask them to support the motion to recommit at least to put some protections in it for the taxpayer for the American people; that it be fiscally responsible; that whatever they come up with, that it is fair; that it be certainly more simple than the code that they are trying to replace; that they not pick up some of these ideas that are floating in their side about taxing prescription drugs; that they do not make home purchasing more difficult by eliminating the deduction of mortgage interest. For God's sake, do not hurt charitable giving by removing the deductibility. Do not hurt our schools, our churches, our synagogues and our mosques.

We do have a pretty progressive tax system. From what I have heard with some of the things that are being considered on the other side, it might be a little too difficult for the working poor.

We also are asking in the motion to recommit that our colleagues do not restructure the tax system so that they are shifting the burden to local and State governments because they have enough.

Our concern also deals with the Internet with the structuring of some of the recommendations they are making that would put a 60 percent increase in the sales tax on the Internet. Well, we do not know where they are going, and they do not either. All we know is that they want to get rid of the code as we see it.

Maybe if we are lucky, we can get someone of the caliber of the gentleman from Ohio (Mr. PORTMAN) to sit on this 15-person commission. Other than that, I do not know who even would be on the commission to come and tell us what we should be doing. If they do a good enough job, maybe we do not even need the Committee on Ways and Means. If that works for the tax-writing committee, maybe we can get a commission for the Committee on Appropriations and a commission for the Committee on Commerce.

I know we have not done much work around here in the last couple of years, but I hate to see the day that we just set up commissions to do our legislative work. But I support the motion to recommit, Mr. Speaker.

The SPEAKER pro tempore (Mr. LAHOOD). Does the gentleman from Ohio (Mr. PORTMAN) claim the time in opposition?

Mr. PORTMAN. Mr. Speaker, I am claiming the time.

The SPEAKER pro tempore. The gentleman from Ohio (Mr. PORTMAN) is recognized for 5 minutes.

Mr. PORTMAN. Mr. Speaker, I yield to the gentleman from Arizona (Mr. HAYWORTH).

Mr. HAYWORTH. Mr. Speaker, I thank the gentleman from Ohio and fellow member of the Committee on Ways and Means for the yielding to me.

Mr. Speaker, we have heard from the gentleman from New York (Mr. RANGEL) a typical lament that is really based in the realm of political science fiction, because typical of the motions to recommit, it basically says, golly, gee, there really should be some tax reform. But rather than commit to it, we will throw out a variety of ideas, a grab bag for you and say that, oh, yeah, us, too. We really want to see reform in the code. But not now.

The gentleman from New York laments what he says is a lack of cooperation and communication between the sides of the Committee on Ways and Means. Yet, in this tax summit, when the gentleman from Missouri (Mr. GEPHARDT), the Democratic leader, was invited to offer his plan for a 10 percent code, he declined. How can we have honest communication?

Reject the motion to recommit. Vote for the bill.

Mr. PORTMAN. Mr. Speaker, I yield 1 minute to the gentleman from Louisiana (Mr. TAUZIN), champion on this issue

Mr. TAUZIN. Mr. Speaker, I thank the gentleman from Ohio for yielding to me.

Mr. Speaker, this motion to recommit takes away the sunset. It says we are going to keep this good old income Tax Code a lot longer. Maybe if we come up with a new one, we will get rid of it one day.

The bill sets the sunset. It says this income Tax Code that ravages Americans ought to go. We ought to pull it out by its roots so it does not grow back again. We ought to come up with a simple, clean, decent one for Americans again.

Mr. Speaker, the power to tax is the power to destroy. My colleagues ought to think about what this current code does. It punishes one for earning income, for saving, for investing, for giving things to one's kids in life through the gift tax and for giving things to them when one dies through the death tax.

It even punishes one when one buys American-made products. According to the Harvard study, it adds 25 percent to the cost of everything we make and consume in America.

It taxes one coming. It taxes one going. It taxes one when one earns income and when one spends it. We ought to get rid of it. This bill gets rid of it.

This motion to recommit says let us keep it. If my colleagues want to keep it, vote for the recommit. If they want to get rid of it, vote against the motion to recommit.

Mr. PORTMAN. Mr. Speaker, I am now reading the Democrat motion to recommit, and it is interesting. It lays out a set of principles. I, frankly, do not think it is inconsistent with the underlying bill. But it does not get the job done.

It does not do anything to force this Congress and this administration to come to grips with this problem. It does not sunset the code. It does not set up a commission. It does not say that we have to deal with this problem.

Now, if we are not going to come to grips with it, if we are not going to begin the process of getting rid of an overly complex, overly burdensome, overly intrusive Internal Revenue Code, then we are not serving our constituents.

This is a good bill. What this bill that the gentleman from Oklahoma (Mr. LARGENT) put together does is very simple. It does say, over a 4-year period of time, we ought to sunset the code. In the meantime, though, we are going to put together a bipartisan, bicameral commission that forces the administration to work with Congress to come up with analyses of the various proposals out there, allow some public education on this issue, go out among the people, yes, bring in outside expertise, not rely on Congress to provide every answer. We do not have a monopoly on all the good answers. Then come back and report to Congress, after 18 months, as to what they have learned.

Congress then does its work, and the Committee on Ways and Means and the finance committee in this House does its work, and the elected Representatives make the decision. But this is responsible.

Then, very importantly, if Congress still cannot come to grips with this issue, cannot do what is right for the American people, then the legislation says specifically that Congress must vote to reauthorize the existing Tax Code. There is no uncertainty here.

I have heard speakers come up and say this creates great uncertainty. This does not create great uncertainty. What it creates is a great potential for us to move this country forward on an issue that is absolutely essential to the well-being of our constituents and to the prosperity of this country in the 21st Century.

Mr. THOMAS. Mr. Speaker, will the gentleman yield?

Mr. PORTMAN. I yield to the gentleman from California.

Mr. THOMAS. Mr. Speaker, we heard the gentleman from New York (Mr. RANGEL). I congratulate the gentleman from Ohio (Mr. PORTMAN) on his knowledge and his wisdom in the area.

Mr. PORTMAN. Do not hold that against me.

Mr. THOMAS. Mr. Speaker, given that fact that I agree with it, is the gentleman from Ohio for or against the motion to recommit?

Mr. PORTMAN. Mr. Speaker, reclaiming my time, I am glad the gentleman from California asked. I urge my colleagues to vote "no" on the motion to recommit because it does not get the job done, as well meaning as it might be, and to support, strongly support, on a bipartisan basis the responsible legislation this year, which establishes the ability for us to actually move forward on this issue that we talk and talk and talk about and deliver for our constituents and the American people.

Vote "no" on the motion to recommit. Vote "yes" on the underlying bill.

Ms. JACKSON-LEE of Texas. Mr. Speaker, I am in total agreement that the IRS tax code is confusing. In fact, I affirm making the tax code more understandable for average Americans. I even hope to address outdated tax issues such as the telephone excise tax adopted a century ago to help fund the Spanish American War in 1898 and re-imposed during World War I, which is still with us today.

However, this bill is another attempt by the Republicans to enact irresponsible legislation. The notion that Congress should abolish most of the tax code by December 31, 2004 is not in the best interest of America's hard working families. The Republicans are offering this bill with no viable alternative to the tax code in place.

The notion that we can enact legislation essentially eliminating the tax code without a well-reasoned alternative is a violation of the public trust. This measure is nothing more than another election year ploy designed by the Republicans around tax time. This is nothing more than a tax gift to the special interests that would like nothing more than to scrap the tax code. The termination of the tax code has become a top priority of the Republican agenda. To vote for this bill without coming forward

with a credible alternative to finance our government's operations is playing our nation's taxpavers for fools.

The most glaring aspect of this measure is the fact the if we pass a bill which terminates the tax code between now and December 21, 2002, our entire economy will be in a state of confusion. The capital markets do not like uncertainty in our country's fiscal policy.

Our industrial and commercial sectors will not have the certainty and predictability required to have an efficient economy. If we pass this bill it is highly likely that the long period of prosperity enjoyed by our nation will soon end. How long can our economy operate without knowing what the tax consequences of their investment decisions will yield? We have come too far from the days of recession in 1991 to take actions that will threaten the hard won progress made to date.

State and local governments that issue taxexempt municipal bonds with low interest rates to finance capital activity. If we eliminate the tax code without assuring current holders of tax-exempt municipal bonds of their tax status many Americans will be adversely affected.

What about home mortgages? The home mortgage deduction is one of the linchpins of the American dream. Without it, many moderate and low-income Americans would not be able to own their homes. The tax deductibility of home mortgages is not only a great advantage, but it also impacts the entire home builder and mortgage industry that relies on a healthy housing market.

The Scrap the Tax Code Act deserves to be scrapped itself. This bill has nothing but the interest of the wealthy who seek tax relief on the backs of our nation's workers. Let us get onto serious legislation such as gun control, strengthening Social Security and Medicare, as well as, paying down the national debt. If we need to have additional hearings on improving the tax code I am in favor of looking at alternatives. Our people deserve more than election year gimmicks; they deserve serious legislators who produce meaningful legislation that puts families first. Thank you and God bless America.

Mr. POMEROY. Mr. Speaker, I rise in opposition to the Date Certain Tax Code Replacement Act.

I strongly support reforming the nation's tax code to make it fairer, simpler, and less burdensome on the American people. Unfortunately, rather than advancing a constructive tax reform measure, the leadership has proposed a political gimmick—a bill to terminate the tax code without saying what sort of system should replace it. This bill is not only the height of political cynicism, but, if enacted, it could have serious negative consequences for American families, farmers, and businesses.

Families and businesses rely on the tax treatment of certain expenditures in making their financial decisions. For example, employers budget for the health and pension benefits of their workers based on the tax deductibility of these expenses. With the uncertainty created by this legislation, however, employers might very well freeze health and retirement benefits until their tax treatment is determined. In fact, employers might even reduce benefits as hedge against Congress deciding not to extend the tax deductibility of employee benefits. Likewise, the value of American homes would be adversely impacted in the real estate market would wait to see whether Congress would continue the mortgage interest deduction.

For farmers, the consequences would be even more severe. On the Upper Great Plains, farmers are already struggling with low market prices, adverse growing conditions, and a farm policy that includes no safety net. Even with the best financial planning and management, many farmers are finding it nearly impossible to make ends meet. Farming is, by nature, a highly risky proposition. Added uncertainty about the deductibility of interest on operating loans, equipment and land, would move farming from risky to almost foolhardy.

I believe that North Dakotans want fundamental tax reform. However, they're unwilling to buy a "pig in a poke," especially when it relates to taxes. They want to see what system is being proposed as a replacement before simply terminating the code and giving a blank check to Congress.

Mr. Speaker, I urge members to reject this legislation and to get to work on real meaningful tax reform.

Mr. UDALL of Colorado. Mr. Speaker, I've been trying to figure out just what this bill really is, and I've got it narrowed down to two choices. Either this is a belated April Fool's prank or it's the scariest thing since last Halloween.

The idea that Congress would repeal all federal income, estate and gift and excise tax laws without a plan for how to replace them sounds like a joke. But for anybody who's trying to plan, it's not funny. How can a company decide whether to make a multi-year investment if it doesn't know what will be the basis for future tax laws? How can people decide how to invest for their retirement if they don't know what Congress might decide to do about the tax status of their investments?

If the sponsors of this bill are serious—and they are asking us to assume that they are—then they are being remarkably careless. If they aren't serious—and it's tempting to treat this as a joke—then they seem pretty irresponsible. Either way, this is not the kind of legislation that we should be debating today or any day.

But, here it is and we do have to vote. So, I will support the motion to recommit because it would at least fill in some of the blanks in the bill. It would spell out that any replacement for the income and excise tax laws has to be fiscally responsible and not endanger Social Security or Medicare. It would require that the replacement taxes emphasize simplicity and be fair to people at all income levels. And it would rule out any new federal sales taxes on prescription drugs and other health-care necessities or on home purchases and rentals. I think most Americans would agree that these are pretty basic principles that should be followed in shaping any new tax system.

In short, Mr. Špeaker, while I don't think the way to go about the hard work of reform is to burn down the house in hopes of putting up something better, we should at least define "better" before we start the fire.

Mr. STARK. Mr. Speaker, I adamantly oppose H.R. 4199, a bill to sunset the current Internal Revenue Code without a replacement plan. It is completely ludicrous to bring legislation to the floor that will eliminate the only Tax Code the U.S. Government has to collect revenue and pay for entitlements and various programs. This bill suggests to the American people that in four years, the 108th Congress will come up with a plan to replace the current system, but there are no guarantees. The bill

before us today is irresponsible, negligent and hypocritical.

I. IRRESPONSIBLE—NO NEED FOR A COMMISSION

Last year's failed Medicine Commission provides ample evidence that the last thing Congress needs is another commission upon which to place its responsibility.

This bill hands over the responsibility to tax U.S. income to yet another commission. Congress already has an "in-House" commission to address problems with the current Tax Code—it's called the Ways and Means Committee. But the Committee on Ways and Means didn't hold a hearing or a markup on the bill before us today. In fact, we've had hearings all week on fundamental tax reform yet H.R. 4199 was never brought before the Committee.

It's high time the leadership stops the charade and works in a bipartisan fashion to address critical problems facing working Americans

### II. NEGLIGENT-NO REPLACEMENT PLAN

This bill neglects to offer a plan in the event that the 108th Congress doesn't actually come up with an alternative approach to current U.S. taxes.

Are we to assume that one of the recent proposals before the Ways and Means Committee will replace the current Code? I would imagine that the GOP's leading testimony on H.R. 2525, the Fair Tax Act, would be a proposal of consideration. If this is the case, then I must fiercely warn my colleagues against supporting H.R. 4199.

The Joint Committee on Taxation—a bipartisan and bicameral Congressional Committee—has concluded that the Fair Tax Act. the leading proposal at this week's Ways & Means tax hearing, will need to impose a near 60 percent tax on goods and services in the U.S. in order to remain revenue neutral. I have a chart here (see attached) to show how this will effect the price of top selling seniors' prescription drugs. Seniors are currently struggling to pay for their prescription drugs and often have to go without them. It is unfathomable that the leadership would want to scrap the current Code only to suggest that proposals as awful as the Fair Tax Act await its replacement.

The GOP has had 5 years to devise a better way to tax U.S. income. But for the past five years all they have given us is an April 15 song and dance.

## III. THIS BILL IS HYPOCRITICAL AND HOLLOW

I believe the gentleman from Texas, Mr. ARMEY, is sincere about trying to obtain health insurance for the 44 million Americans without it through a refundable tax cut credit, but we won't reach this goal by ripping out the existing tax code by its roots without replacing it first with a system of either refundable tax credits or subsidies for employer-provided health insurance.

I oppose the current tax structure with respect to the treatment of the pharmaceutical industry and I did something about it. I have introduced a couple of bills that address the unfair tax treatment given to pharmaceutical companies.

I have introduced H.R. 4089, the Save Money for Prescription Drug Research Act of 2000 to deny tax deductions to pharmaceutical firms for spending on unnecessary promotions and gifts (other than drug samples) to physicians. These drug companies currently deduct

a portion of the over \$11 billion spent per year on very questionable physician gifts. This bill encourages dedication of these funds for a much more important use-pharmaceutical research and development.

I have also introduced H.R. 3665, the Prescription Price Equity Act of 2000 which would deny research tax credits to pharmaceutical companies that sell their products at signifi-

cantly higher prices in the U.S. as compared to their sales in other industrialized nations.

My bills accomplish something. My bills address the fact that drug company profits are over three times greater than the average profits of all other U.S. industries while U.S. seniors spend more money on medications than seniors in other parts of the world.

REPUBLICAN TAX PROPOSALS WILL MAKE YOU SICK

We must have a tax plan in place to ensure that our seniors will receive affordable prescription drugs and that the uninsured have access to health care before we hastily scrap our current Tax Code.

I urge my colleagues to oppose H.R. 4199, the Date Certain Tax Replacement Act and support the motion to recommit.

Top selling seniors' prescription drugs	Manufacturer	Use	Average retail price for unin- sured seniors	Retail price after Linder-Peterson tax <sup>1</sup>	Retail price after Fair Tax Act of 1999 <sup>2</sup>
Zocor	Merck Pfizer, Inc Astra/Merck Pfizer, Inc Pfizer, Inc Pfizer, Inc	Cholesterol High Blood Pressure Ulcers Heart Problems Depression	\$107.66 118.96 117.56 133.22 223.61	\$139.96 154.65 152.83 173.19 290.69	\$172.26 190.34 188.10 213.15 357.78

Mr. BEREUTER. Mr. Speaker, this Member opposes H.R. 4199, the Tax Code Termination Act.

Before going into the reasoning behind this opposition, this Member would like to preface his comments by the following statement. This Member unequivocally believes that substantial but very careful reform is needed for the U.S. tax code. Examples abound of inefficiencies and counterproductive elements of the Internal Revenue Code as it operates today. However, this Member opposes H.R. 4199 for the following four reasons:

- (1) This Member does not think that we should delay decision-making as H.R. 4199 provides. We need to decide today's issues today and not defer them to tomorrow.
- (2) H.R. 4199 fails for its lack of precision. H.R. 4199 would sunset the current tax code effective December 31, 2004. It is certainly not legislatively, statutorily wise to decide to eliminate the tax code without determining a revenue alternative to replace it with. If such major action should be taken as contemplated by H.R. 4199, a precise alternative Federal tax system needs to be simultaneously decided.
- (3) This Member does not support this legislation because it could dramatically discourage investment and cause economic chaos as investors are faced with great uncertainty. If H.R. 4199 is passed, Americans will be in a state of great confusion and apprehension until a replacement tax code is enacted, which could be as late as July 4, 2004. Members of the House need to really consider the decisions that would face businesses and their constituents in this environment of uncertainty. For example, can a corporation make a prudent investment decision if they do not know what the tax consequences of that decision will be just a few years hence? No, they cannot. Will investors continue to be as ready to buy tax-exempt bonds if they are not sure whether this tax exempt status will continue? No, they will not.

Another example of the potentially very negative effects of H.R. 4199 relates to the mortgage interest deduction. A young family which desires to purchase a home for the first time will not know if they can count on a mortgage interest deduction in the future if H.R. 4199 is passed. In fact, this uncertainty may be enough to deter someone from purchasing a house until a replacement tax code is in place.

(4) H.R. 4199 would have a negative effect on state and local entities. The tax benefits, for example, of the investors in public bonds would be negatively affected by the uncertainty created by H.R. 4199. Certainly, local school districts could be adversely affected, along with most other varieties of local governmental bodies.

Mr. Speaker, for these four reasons, just briefly described, this Member must oppose H.R. 4199. We need a fundamental re-examination of America's Federal tax code and it should begin now, but rash action like H.R. 4199 is most assuredly not the way to proceed. Its enactment would have a chilling effect upon our economy and cause greater difficulty in public and private decision-making. All that is lacking to begin such a comprehensive review and reform of our Federal system of taxation is the will or commitment to begin and the organizational and legislative skills to implement such changes. With such a narrow majority in this House, it will also take bipartisan cooperation and good will.

The SPEAKER pro tempore. Without objection, the previous question is ordered on the motion to recommit.

There was no objection.

The SPEAKER pro tempore. The question is on the motion to recommit.

The question was taken; and the Speaker pro tempore announced that the noes appeared to have it.

Mr. RANGEL. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The Chair will reduce to 5 minutes the time for electronic voting on final

The vote was taken by electronic device, and there were—yeas 191, nays 228, not voting 15, as follows:

## [Roll No. 126] YEAS-191

#### Abercrombie Berkley Brown (FL) Brown (OH) Ackerman Berman Allen Berry Capps Bishop Capuano Andrews Blagojevich Baca Cardin Baird Blumenauer Carson Baldacci Bonior Clayton Boswell Baldwin Clement Barrett (WI) Boucher Clyburn

Boyd Brady (PA)

Becerra

Bentsen

Conyers Costello

Coyne Kaptur Pelosi Cramer Kennedy Phelps Crowley Kildee Pomeroy Cummings Kilpatrick Price (NC) Kind (WI) Danner Rahall Davis (FL) Kleczka Rangel Davis (IL) Klink Reyes Kucinich DeFazio Rivers DeGette LaFalce Delahunt Lampson DeLauro Lantos Deutsch Larson Dicks Lee Rush Dingell Levin Sabo Lewis (GA) Doggett Lipinski Dooley Lofgren Doyle Lowey Lucas (KY) Edwards Luther Engel Scott Eshoo Maloney (CT) Etheridge Maloney (NY) Farr Markey Fattah Mascara Filner Matsui Ford McCarthy (MO) Snyder Frank (MA) McCarthy (NY) Spratt Frost McDermott Gejdenson McGovern Gephardt McKinney McNulty Gonzalez Tanner Gordon Meehan Green (TX) Meek (FL) Gutierrez Meeks (NY) Hall (OH) Menendez Hall (TX) Millender-Hastings (FL) McDonald Hill (IN) Minge Hinchey Mink Moakley Hinojosa Hoeffel Moore Moran (VA) Holden Vento Holt Nadler Hooley Napolitano Hover Neal Oberstar Inslee Öbey Jackson (IL) Jackson-Lee Olver Wise (TX) Ortiz Jefferson Owens Pallone .John Wu Johnson, E. B. Pascrell Wynn Jones (OH) Pastor Kaniorski Payne

Rodriguez Roemer Rothman Roybal-Allard Sanchez Sanders Sandlin Sawyer Schakowsky Sherman Sisisky Skelton Slaughter Smith (WA) Stabenow Stenholm Stupak Tauscher Taylor (MS) Thompson (CA) Thompson (MS) Thurman Tierney Udall (CO) Udall (NM) Velazquez Visclosky Waters Watt (NC) Waxman Weiner Weygand Woolsey

	NAYS—228	
Aderholt	Bilirakis	Castle
Archer	Blunt	Chabot
Armey	Boehlert	Chambliss
Bachus	Boehner	Chenoweth-Hage
Baker	Bonilla	Coble
Ballenger	Bono	Coburn
Barcia	Brady (TX)	Collins
Barr	Bryant	Combest
Barrett (NE)	Burr	Condit
Bartlett	Burton	Cooksey
Barton	Buyer	Cox
Bass	Calvert	Crane
Bateman	Camp	Cubin
Bereuter	Campbell	Cunningham
Biggert	Canady	Davis (VA)
Bilbray	Cannon	Deal

<sup>1</sup> Reps. Linder and Collin Peterson's proposal will impose a 30% national retail sales tax.
2 According to the Joint Committee on Taxation, the Fair Tax Act of 1999 would require a 59.5% sales tax rate to be revenue neutral over five years. We assume this would cause a 60% increase in prices to consumers. Note.—Chart lists drug prices in common dosage, form, and package sizes,

Payne

Pelosi

Kelly King (NY) DeLay DeMint Diaz-Balart Kingston Dickey Knollenberg Doolittle Kolbe Kuykendall Dreier Duncan LaHood Largent Dunn Ehlers Latham Ehrlich LaTourette Emerson Lazio English Leach Lewis (CA) Everett Ewing Lewis (KY) Fletcher Linder LoBiondo Foley Forbes Lucas (OK) Fossella Manzullo Martinez Fowler Franks (NJ) McCollum Frelinghuysen McCrerv McHugh Gallegly Ganske McInnis Gekas McIntosh Gibbons McIntyre Gilchrest McKeon Gillmor Metcalf Gilman Mica Miller (FL) Goode Goodlatte Miller, Garv Goodling Mollohan Goss Moran (KS) Graham Morella Granger Murtha Green (WI) Nethercutt Greenwood Nev Northup Gutknecht Hansen Norwood Hastings (WA) Nussle Hayes Havworth Oxlev Hefley Packard Herger Hill (MT) Paul Pease Peterson (MN) Hilleary Peterson (PA) Hobson Hoekstra Petri Horn Pickering Hostettler Pickett Hulshof Pitts Hunter Pombo Hutchinson Porter Hvde Portman Isakson Pryce (OH) Istook Jenkins Radanovich Ramstad Johnson (CT) Regula Johnson, Sam Jones (NC) Reynolds Riley

Rogers Rohrabacher Ros-Lehtinen Roukema Royce Ryan (WI) Ryun (KS) Salmon Sanford Saxton Scarborough Schaffer Sessions Shadegg Shaw Shays Sherwood Shimkus

Sensenbrenner Shows Shuster Simpson Skeen Smith (MI) Smith (NJ) Smith (TX) Souder Spence Stearns Strickland Stump Sununu Sweenev Talent Tancredo Tauzin Taylor (NC) Terry Thomas Thornberry Thune Tiahrt Toomey Traficant Turner Vitter Walden Walsh Wamp Watkins Watts (OK) Weldon (FL) Weldon (PA) Weller Whitfield

Wicker

Wilson

Wolf

#### Young (AK) Rogan NOT VOTING-15

Bliley Evans Quinn Borski Hilliard Serrano Callahan Houghton Stark Clay Miller, George Wexler Myrick Young (FL) Cook

Kasich

## □ 1630

BILIRAKIS. GANSKE. Messrs. SHERWOOD. CAMP. BEREUTER. WATKINS. MCINTYRE. WHITFIELD changed their vote from 'yea'' to ''nay.

Ms. RIVERS, and Messrs. KIND BARRETT of Wisconsin, GREEN of GEPHARDT, and Texas. DELAURO, FATTAH, and Messrs. LARSON, SHERMAN, BERMAN, Ms. SLAUGHTER, and Messrs. LIPINSKI, OWENS, TAYLOR of Mississippi, and GORDON changed their vote from 'nay'' to ''yea.

So the motion to recommit was rejected.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore (Mr. LAHOOD). The question is on passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. LARGENT. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The vote was taken by electronic device, and there were—yeas 229, nays 187, not voting 18, as follows:

## [Roll No. 127]

### YEAS-229

Aderholt Goode Peterson (PA) Goodlatte Archer Petri Pickering Goodling Armev Bachus Goss Pitts Graham Pombo Baker Porter Ballenger Granger Portman Pryce (OH) Radanovich Green (WI) Barcia Barr Greenwood Barrett (NE) Gutknecht Bartlett Hall (TX) Ramstad Barton Hansen Regula Bass Hastings (WA) Reynolds Bateman Hayes Hayworth Riley Bereuter Rogan Hefley Biggert Rogers Bilbray Herger Hill (MT) Rohrabacher Bilirakis Ros-Lehtinen Blunt Hilleary Roukema Hobson Hoekstra Royce Ryan (WI) Boehner Bonilla Bono Horn Ryun (KS) Brady (TX) Hostettler Salmon Hulshof Sanford Bryant Hunter Saxton Burton Hutchinson Scarborough Schaffer Buyer Hyde Calvert Isakson Sensenbrenner Camp Campbell Istook Sessions Jenkins Shadegg Canady Johnson (CT) Shaw Cannon Johnson, Sam Shays Jones (NC) Castle Sherwood Chabot Kasich Shimkus Chambliss Kelly Shows Chenoweth-Hage King (NY) Shuster Coble Kingston Knollenberg Simpson Coburn Skeen Smith (MI) Collins Kolbe Kuykendall Combest Smith (NJ) LaHood Smith (TX) Condit. Cooksey Largent Souder Cox Latham Spence Cramer LaTourette Stearns Strickland Leach Lewis (CA) Cubin Stump Cunningham Lewis (KY) Sununu Danner Davis (VA) Linder LoBiondo Talent Tancredo Lucas (KY) Deal DeLay Lucas (OK) Tauzin Taylor (MS) Maloney (CT) Manzullo DeMint Diaz-Balart Taylor (NC) Martinez McCollum Dickey Doolittle Terry Thomas Dreier McCrery Thornberry Duncan McHugȟ Thune Dunn McInnis Tiahrt Ehlers McIntosh Toomey Ehrlich McIntyre Traficant Emerson McKeon Turner Metcalf English Upton Everett Mica Miller (FL) Vitter Walden Ewing Fletcher Miller, Gary Walsh Foley Minge Moran (KS) Wamp Forbes Watkins Watts (OK) Fossella Nethercutt Ney Northup Fowler Weldon (FL) Franks (NJ) Weldon (PA) Weller Whitfield Frelinghuysen Norwood Gallegly Nussle Ose Wicker Ganske Gekas Oxley Wilson Gibbons Packard Wolf Paul Gilchrest Young (AK) Gillmor Peterson (MN) Gilman

## NAYS-187

Becerra Abercrombie Boswell Ackerman Allen Bentsen Berkley Boucher Boyd Andrews Berman Brady (PA) Baca Berry Blagojevich Brown (FL) Brown (OH) Baird Baldacci Blumenauer Capps Capuano Cardin Baldwin Boehlert Barrett (WI) Bonior

Clayton Clement Clyburn Convers Costello Coyne Crowley Cummings Davis (FL) Davis (IL) DeFazio DeGette Del.auro Deutsch Dicks Dingell Dixon Doggett Dooley Doyle Edwards Engel Eshoo Etheridge Farr Fattah Filner Ford Frank (MA) Frost Geidenson Gephardt Gonzalez Gordon Green (TX) Gutierrez Hall (OH) Hastings (FL) Hill (IN) Hinchey Hinojosa Hoeffel Holden Holt Hooley Hoyer Inslee Jackson (IL)

John

Johnson, E. B. Jones (OH) Kanjorski Kaptur Kennedy Kildee Kilpatrick Kind (WI) Kleczka Klink Kucinich LaFalce Lampson Lantos Larson Lee Levin Lewis (GA) Lipinski Lofgren Lowey Luther Maloney (NY) Markey Mascara Matsui McCarthy (MO) McCarthy (NY) McDermott McGovern McKinney McNulty Meehan Meek (FL) Meeks (NY) Menendez Millender McDonald Mink Moakley Mollohan Moore Moran (VA) Morella Murtha Nadler Napolitano Neal Oberstar Obey Olver Jackson-Lee (TX) Jefferson Ortiz

Phelps Pickett Pomeroy Price (NC) Rahall Rangel Reves Rivers Rodriguez Roemer Rothman Roybal-Allard Rush Sabo Sanchez Sanders Schakowsky Scott Serrano Sherman Sisisky Skelton Slaughter Smith (WA) Snyder Spratt Stabenow Stenholm Stupak Tanner Tauscher Thompson (CA) Thompson (MS) Thurman Tiernev Towns Udall (CO) Udall (NM) Velazquez Vento Visclosky Waters Watt (NC) Waxman Weiner Weygand Wise Woolsey Pallone Wu Pascrell Wynn

## NOT VOTING-

Bishop Evans Owens Hilliard Bliley Quinn Borski Houghton Šandlin Callahan Lazio Stark Miller, George Clay Wexler Cook Young (FL) Myrick

### □ 1638

Mr. WOLF and Mr. LEACH changed their vote from "nay" to "yea."

So the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

Stated for:

Mr. BISHOP. Mr. Speaker, on rollcall No. 127, I was unavoidably detained and unable to be present for the vote. Had I been present, I would have voted "yea."

Mr. SANDLIN. Mr. Speaker, on rollcall No. 127 I inserted my card in the voting machine and voted "aye". The board was closing and the vote did not register. Had I been present, I would have voted "yes."

Stated against:

Mr. OWENS. Mr. Speaker, I was unavoidably absent on a matter of critical importance and missed the following vote:

On H.R. 4199, to terminate the Internal Revenue Code of 1986, introduced by the gentleman from Oklahoma, Mr. LARGENT, I would have voted "nay."

### PERSONAL EXPLANATION

Mr. EVANS. Mr. Speaker, I was regrettably detained this afternoon when the votes were taken on H.R. 4199. On the Motion to Recommit, I would have voted "yea." On final Passage, I would have voted "nay."

## MESSAGE FROM THE SENATE

A message from the Senate by Mr. Lundregan, one of its clerks, announced that the Senate has passed without amendment a concurrent resolution of the House of the following title:

H. Con. Res. 303. Concurrent resolution providing for a conditional adjournment of the House of Representatives and a conditional adjournment or recess of the Senate.

## REMOVAL OF NAME OF MEMBER AS COSPONSOR OF H.R. 1824

Ms. KILPATRICK. Mr. Speaker, I ask unanimous consent that my name be removed as a cosponsor of H.R. 1824.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Michigan?

There was no objection.

## RURAL LOCAL BROADCAST SIGNAL ACT

Mr. GOODLATTE. Mr. Speaker, pursuant to the order of the House of today, I call up the bill (H.R. 3615) to amend the Rural Electrification Act of 1936 to ensure improved access to the signals of local television stations by multichannel video providers to all households which desire such service in unserved and underserved rural areas by December 31, 2006, and ask for its immediate consideration.

The Clerk read the title of the bill.

Mr. GOODLATTE. Mr. Speaker, I ask unanimous consent that the amendment in the nature of a substitute considered as adopted to H.R. 3615 under the order of the House of earlier today be an amendment in the nature of a substitute that I have now placed at the desk which shall be considered as read.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Virginia?

Mr. STENHOLM. Mr. Speaker, reserving the right to object, I understand that this version of the substitute has been changed in section 4 from the version of the substitute approved by the Committee on Rules.

Mr. Speaker, can the gentleman from Virginia (Mr. GOODLATTE) please reassure me that cooperative lenders, such as CoBank and the National Rural Utilities Cooperative Finance Corporation, are still eligible to participate in the loan program under this bill?

Mr. GOODLATTE. Mr. Speaker, will the gentleman yield?

Mr. STENHOLM. I yield to the gentleman from Virginia.

Mr. GOODLATTE. Mr. Speaker, the gentleman is correct. CFC is specifi-

cally eligible to participate under the terms of the revised bill, and CoBank is an eligible participant for loans made in accordance with the regulations of the Federal Farm Credit Administration and its governing statute.

Mr. STENHOLM. Mr. Speaker, reclaiming my time, I thank the gentleman very much for that assurance.

Mr. Speaker, I am pleased that these cooperative lenders are eligible to participate. Their demonstrated expertise, capacity, capital strength, and experience in providing financing to rural utility bars should help to make this program a success.

Mr. Speaker, I withdraw my reservation of objection.

#### □ 1645

The SPEAKER pro tempore (Mr. HASTINGS of Washington). Is there objection to the request of the gentleman from Virginia?

Mr. LARGENT. Mr. Speaker, I object.

The SPEAKER pro tempore. Objection is heard.

Pursuant to the order of the House of today, the bill is considered read for amendment.

The text of H.R. 3615 is as follows:

#### H.R. 3615

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled.

### SECTION 1. SHORT TITLE.

This Act may be cited as the "Rural Local Broadcast Signal Act".

#### SEC. 2. FINDINGS.

Congress makes the following findings:

- (1) In 1936, most of the rural United States did not have access to electrical service enjoyed by the rest of the United States, and this lack of electrical service inhibited economic development in the rural areas of the United States.
- (2) In response to this lack of service, Congress enacted the Rural Electrification Act of 1936 (also known as the Norris-Rayburn Rural Electrification Act) which established the Rural Electric Administration to ensure that all Americans have access to electrical service and to promote rural development.
- (3) The program under the Rural Electrification Act of 1936 has successfully brought electricity to all parts of the rural United States and has stimulated rural development throughout the United States.
- (4) In 1949, most of the rural United States did not have access to telephone service enjoyed by the rest of the United States, and this lack of electrical service inhibited economic development in the rural areas of the United States.
- (5) In response to this lack of service, Congress amended the Rural Electrification Act of 1936 to assure that the rural United States has access to telecommunications services, including telephone services, distance learning, and telemedicine in order to promote rural development.
- (6) The programs under these amendments have successfully brought telecommunications to all parts of the United States and has stimulated rural development throughout the United States.
- (7) Public Law 93–32 amended the Rural Electrification Act of 1936 to establish a revolving fund for insured and guaranteed loans.
- (8) The reorganization of the Department of Agriculture by Public Law 103–354 created

the Rural Utilities Service (RUS) within the Department of Agriculture and assigned it the responsibility for administering programs of federally-guaranteed loans.

(9) The Rural Utilities Service now manages a portfolio of federally-guaranteed loans in excess of \$42,000,000,000.

(10) The Rural Utilities Service has granted loans for the purpose of telecommunications services to more than 800 borrowers, including telephone and electricity cooperatives, in all States of the United States.

(11) Local television coverage is vitally important for rural development efforts.

(12) Local television programming broadcasts crop reports, local news, weather reports, public service announcements, and advertisements by local businesses, all of which are important for rural development.

(13) In today's age of modern communications, rural communities often receive the majority of their information from satellite platforms.

(14) The rest of the United States, including most of the rural United States, is not able to receive local television signals via satellite.

(15) Without access to local television signals, the development of the rural United States is greatly inhibited.

(16) Just as important public purposes were served by bringing electricity to the rural United States and then by bringing telephone service to the rural United States, so the United States would be served by ensuring that the rural United States can receive local television signals via satellite.

(17) It is in the public interest that the Rural Utilities Service of the Department of Agriculture utilize existing and new loan guarantee programs to promote rural development by ensuring that the rural United States has access to the signals of local television stations by multichannel video providers

## SEC. 3. RURAL LOCAL TELEVISION SIGNALS.

The Rural Electrification Act of 1936 (7 U.S.C. 901 et seq.) is amended by adding at the end the following:

## "TITLE VI—RURAL LOCAL TELEVISION SIGNALS

### "SEC. 501. DEFINITIONS.

"In this title:

- $\hbox{$^{''}(I)$ $ADMINISTRATOR.$-$The term `Administrator' means the Administrator of the Rural Utilities Service. }$
- "(2) AFFILIATE.—The term 'affiliate' means any person or entity that controls, or is controlled by, or is under common control with, another person or entity.
- "(3) BORROWER.—The term 'borrower' means any person or entity receiving a loan guarantee under this title.

"(4) Cost.-

- "(A) IN GENERAL.—The term 'cost' means the estimated long-term cost to the Government of a loan guarantee or modification thereof, calculated on a net present value basis, excluding administrative costs and any incidental effects on governmental receipts or outlays.
- (B) LOAN GUARANTEES.—For purposes of this paragraph the cost of a loan guarantee—
- "(i) shall be the net present value, at the time when the guaranteed loan is disbursed, of the estimated cash flows of—
- $\lq\lq$ (I) payments by the Government to cover defaults and delinquencies, interest subsidies, or other payments; and
- "(II) payments to the Government, including origination and other fees, penalties, and recoveries; and
- "(ii) shall include the effects of changes in loan terms resulting from the exercise by the guaranteed lender of an option included in

the loan guarantee contract, or by the borrower of an option included in the guaranteed loan contract.

'(C) COST OF MODIFICATION.—The cost of the modification shall be the difference between the current estimate of the net present value of the remaining cash flows under the terms of a loan guarantee contract, and the current estimate of the net present value of the remaining cash flows under the terms of the contract, as modified.

(D) DISCOUNT RATE.—In estimating net present value, the discount rate shall be the average interest rate on marketable Treasury securities of similar maturity to the cash flows of the guarantee for which the es-

timate is being made.

- (E) FISCAL YEAR ASSUMPTIONS.—When funds of a loan guarantee under this title are obligated, the estimated cost shall be based on the current assumptions, adjusted to incorporate the terms of the loan contract. for the fiscal year in which the funds are obligated.
- '(5) CURRENT.—The term 'current' has the meaning given that term in section 250(c)(9) of the Balanced Budget and Emergency Deficit Control Act of 1985.
- (6) DESIGNATED MARKET AREA.—The term 'designated market area' has the meaning given that term in section 122(j) of title 17, United States Code.
- (7) LOAN GUARANTEE.—The term 'loan guarantee' means any guarantee, insurance, or other pledge with respect to the payment of all or part of the principal or interest on any debt obligation of a non-Federal borrower to the Federal Financing Bank or a non-Federal lender, but does not include the insurance of deposits, shares, or other withdrawable accounts in financial institu-
- "(8) MODIFICATION.—The term 'modification' means any Government action that alters the estimated cost of an outstanding loan guarantee (or loan guarantee commitment) from the current estimate of cash flows, including the sale of loan assets, with or without recourse, and the purchase of guaranteed loans.
- (9) COMMON TERMS.—Except as provided in paragraphs (1) through (9), any term used in this title that is defined in the Communications Act of 1934 (47 U.S.C. 151 et seq.) has the meaning given the term in that Act. "SEC. 502. LOAN GUARANTEES.
- "(a) PURPOSE.—The purpose of this title is to enable the Administrator to provide such loan guarantees as are necessary to ensure improved access to the signals of local television stations by multichannel video providers to all households which desire such service in unserved and underserved rural areas by December 31, 2006.
- (b) Assistance to Borrowers.—Subject to the appropriations limitation under subsection (c)(2), the Administrator may provide loan guarantees to borrowers to finance projects to provide local television broadcast signals by providers of multichannel video services including direct broadcast satellite licensees and licensees of multichannel multipoint distribution systems, to areas that do not receive local television broadcast signals over commercial for-profit direct-tohome satellite distribution systems. A borrower that receives a loan guarantee under this title may not transfer any part of the proceeds of the monies from the loans guaranteed under this program to an affiliate of the borrower.
- UNDERWRITING CRITERIA: REQUISITES.—
- (1) IN GENERAL.—The Administrator shall administer the underwriting criteria developed under subsection (f)(1) to determine which loans are eligible for a guarantee under this title.

- "(2) AUTHORITY TO MAKE LOAN GUARAN-TEES.—The Administrator shall be authorized to guarantee loans under this title only to the extent provided for in advance by appropriations Acts.
- (3) PREREQUISITES.—In addition to meeting the underwriting criteria under paragraph (1), a loan is not eligible for a loan guarantee under this title unless-
- (A) the loan is made to finance the acquisition, improvement, enhancement, construction, deployment, launch, or rehabilitation of the means by which local television broadcast signals will be delivered to an area not receiving such signals over commercial for-profit direct-to-home satellite distribution systems:
- '(B) the proceeds of the loan will not be used for operating expenses;
- "(C) the total amount of all such loans exceed in the not aggregate \$1,250,000,000;
- "(D) the loan does not exceed \$100,000,000, except that I loan under this title may ex-\$100,000,000, but shall not exceed \$625,000,000
- '(E) the loan bears interest and penalties which, in the Administrator's judgment, are not unreasonable, taking into consideration the prevailing interest rates and customary fees incurred under similar obligations in the private capital market: and
- (F) the Administrator determines that taking into account the practices of the private capital markets with respect to the financing of similar projects, the security of the loan is adequate.
- (4) ADDITIONAL CRITERIA.—In addition to the requirements of paragraphs (1), (2), and (3), a loan for which a guarantee is sought under this title shall meet any additional criteria promulgated under subsection (f)(1).
- (d) ADDITIONAL REQUIREMENTS.—The Administrator may not make a loan guarantee under this title unless-
- (1) repayment of the obligation is required to be made within a term of the lesser of—
- "(A) 25 years from the date of its execution: or
- '(B) the useful life of the primary assets used in the delivery of relevant signals;
- '(2) the Administrator has been given the assurances and documentation necessary to review and approve the guaranteed loans; and
- '(3) the Administrator makes a determination in writing that-
- '(A) the applicant has given reasonable assurances that the assets, facilities, or equipment will be utilized economically and effi-
- "(B) necessary and sufficient regulatory approvals, spectrum rights, and delivery permissions have been received by project participants to assure the project's ability to repay obligations under this title; and
- (Č) repayment of the obligation can reasonably be expected, including the use of an appropriate combination of credit risk premiums and collateral offered by the applicant to protect the Federal Government.
- (e) APPROVAL OF NTIA REQUIRED.
- "(1) IN GENERAL.—The Administrator may not issue a loan guarantee under this title unless the National Telecommunications and Information Administration consults with the Administrator and certifies that the issuance of the loan guarantee is consistent with subsection (a).
- "(2) CERTIFICATION.—The Administrator shall provide the appropriate information on loan guarantee application recommended by the Administrator to the National Telecommunications and Information Administration for certification. The National Telecommunications and Information Administration shall make the determina-

tion required under this subsection within 90 days, without regard to the provision of chapter 5 of title 5, United States Code, and sections 10 and 11 of the Federal Advisory Committee Act (5 U.S.C. App.).

"(f) REQUIREMENTS.-

"(1) IN GENERAL.—Not later than 180 days after the date of enactment of this title, the Administrator shall consult with an independent public accounting firm to develop underwriting criteria relating to the issuance of loan guarantees, appropriate collateral and cash flow levels for the types of loan guarantees that might be issued under this title, and such other matters as the Administrator determines appropriate.

'(2) AUTHORITY OF ADMINISTRATOR.—In lieu of or in combination with appropriations of budget authority to cover the costs of loan guarantees as required under section 504(b)(1) of the Federal Credit Reform Act of 1990, the Administrator may accept on behalf of an applicant for assistance under this title a commitment from a non-Federal source to fund in whole or in part the credit risk premiums with respect to the applicant's loan. The aggregate of appropriations of budget authority and credit risk premiums described in this paragraph with respect to a loan guarantee may not be less than the cost of that loan guarantee.

(3) CREDIT RISK PREMIUM AMOUNT.—The Administrator shall determine the amount required for credit risk premiums under this subsection on the basis of-

(A) the circumstances of the applicant, including the amount of collateral offered;

'(B) the proposed schedule of loan disbursements:

(C) the borrower's business plans for providing service;

'(D) financial commitment from the broadcast signal provider; and

- (E) any other factors the Administrator
- considers relevant
- (4) PAYMENT OF PREMIUMS.—Credit risk premiums under this subsection shall be paid to an account established in the Treasury which shall accrue interest and such interest shall be retained by the account, subject to paragraph (5).
- "(5) COHORTS OF LOANS.—In order to maintain sufficient balances of credit risk premiums to adequately protect the Federal Government from risk of default, while minimizing the length of time the Government retains possession of those balances, the Administrator in consultation with the Office of Management and Budget shall establish cohorts of loans. When all obligations attached to a cohort of loans have been satisfied, credit risk premiums paid for the cohort, and interest accrued thereon, which were not used to mitigate losses shall be returned to the original source on a pro rata
- "(g) CONDITIONS OF ASSISTANCE.-A borrower shall agree to such terms and conditions as are sufficient, in the judgment of the Administrator to ensure that, as long as any principal or interest is due and payable on such obligation, the borrower-
- '(1) will maintain assets, equipment, facilities, and operations on a continuing basis:
- "(2) will not make any discretionary dividend payments that reduce the ability to repay obligations incurred under this section; and
  - '(3) will remain sufficiently capitalized.
- "(h) LIEN ON INTERESTS IN ASSETS.—Upon providing a loan guarantee to a borrower under this title, the Administrator shall have liens which shall be superior to all other liens on assets of the borrower equal to the unpaid balance of the loan subject to such guarantee.

(i) Perfected Interest.—The Administrator and the lender shall have a perfected security interest in those assets of the borrower fully sufficient to protect the Admin-

istrator and the lender.
"(j) INSURANCE POLICIES.—In accordance with practices of private lenders, as determined by the Administrator, the borrower shall obtain, at its expense, insurance sufficient to protect the interests of the Federal Government, as determined by the Adminis-

trator.

"(k) AUTHORIZATION OF APPROPRIATIONS. For the additional costs of the loans guaranteed under this title, including the cost of modifying the loans as defined in section 502 of the Congressional Budget Act of 1974 (2 U.S.C. 661(a)), there are authorized to be appropriated for fiscal years 2000 through 2006, such amounts as may be necessary. In addition there are authorized to be appropriated such sums as may be necessary to administer. this title. Any amounts appropriated under this subsection shall remain available until expended.

#### "SEC. 503. ADMINISTRATION OF LOAN GUARAN-TEES.

APPLICATIONS.—The Administrator shall prescribe the form and contents for an application for a loan guarantee under section 502.

(b) ASSIGNMENT OF LOAN GUARANTEES. The holder of a loan guaranteed under this title may assign the loan guarantee in whole or in part, subject to such requirements as

the Administrator may prescribe.
"(c) MODIFICATIONS.—The Administrator may approve the modification of any term or condition of a loan guarantee including the rate of interest, time of payment of interest or principal, or security requirements, if the Administrator finds in writing that-

"(1) the modification is equitable and is in the overall best interests of the United States;

'(2) consent has been obtained from the borrower and the lender:

(3) the modification is consistent with the objective underwriting criteria developed in consultation with an independent public accounting firm under section 502(f):

(4) the modification does not adversely affect the Federal Government's interest in the entity's assets or loan collateral:

(5) the modification does not adversely affect the entity's ability to repay the loan; and

"(6) the National Telecommunications and Information Administration does not object to the modification on the ground that it is inconsistent with the certification under section 502(e).

(d) PRIORITY MARKETS —

"(1) IN GENERAL.—To the maximum extent practicable, the Administrator shall give priority to projects which serve the most underserved rural markets, as determined by the Administrator. In making prioritization determinations, the Administrator shall consider prevailing market conditions, feasibility of providing service, population, terrain, and other factors the Administrator determines appropriate.

(2) PRIORITY RELATING TO CONSUMER COSTS AND SEPARATE TIER OF SIGNALS.—The Administrator shall give priority to projects that-

"(A) offer a separate tier of local broadcast signals; and

(B) provide lower projected costs to consumers of such separate tier.

(3) PERFORMANCE SCHEDULES.—Applicants for priority projects under this section shall enter into stipulated performance schedules with the Administrator.

"(4) PENALTY.—The Administrator may assess a borrower a penalty not to exceed 3 times the interest due on the guaranteed loan, if the borrower fails to meet its stipulated performance schedule. The penalty shall be paid to the account established under section 502.

"(5) LIMITATION ON CONSIDERATION OF MOST POPULATED AREAS.—The Administrator shall not provide a loan guarantee for a project that is primarily designed to serve the 40 most populated designated market areas and shall take into consideration the importance of serving rural markets that are not likely to be otherwise offered service under section 122 of title 17, United States Code, except through the loan guarantee program under this title.

(e) COMPLIANCE.—The Administrator shall enforce compliance by an applicant and any other party to the loan guarantee for whose benefit assistance is intended, with the provisions of this title, regulations issued hereunder, and the terms and conditions of the loan guarantee, including through regular

periodic inspections and audits.

(f) COMMERCIAL VALIDITY.—For purposes of claims by any party other than the Administrator, a loan guarantee or loan guarantee commitment shall be conclusive evidence that the underlying obligation is in compliance with the provisions of the title, and that such obligation has been approved and is legal as to principal, interest, and other terms. Such a guarantee or commitment shall be valid and incontestable in the hands of a holder thereof, including the original lender or any other holder, as of the date when the Administrator granted the application therefore, except as to fraud or material misrepresentation by such holder.

(g) DEFAULTS.—The Administrator shall prescribe regulations governing a default on a loan guaranteed under this title.

"(h) RIGHTS OF THE ADMINISTRATOR.

"(1) SUBROGATION.—If the Administrator authorizes payment to a holder, or a holder's agent, under subsection (g) in connection with a loan guarantee made under section 502, the Administrator shall be subrogated to all of the rights of the holder with respect to the obligor under the loan.

"(2) DISPOSITION OF PROPERTY.—The Administrator may complete, recondition, reconstruct, renovate, repair, maintain, operate, rent, sell, or otherwise dispose of any property or other interests obtained under this section in a manner that maximizes taxpayer return and is consistent with the pub-

lic convenience and necessity.

(i) ACTION AGAINST OBLIGOR.—The Administrator may bring a civil action in an appropriate district court of the United States in the name of the United States or of the holder of the obligation in the event of a default on a loan guaranteed under this title. The holder of a guarantee shall make available to the Administrator all records and evidence necessary to prosecute the civil action. The Administrator may accept property in full or partial satisfaction of any sums owed as a result of default. If the Administrator receives, through the sale or other disposition of such property, an amount greater than the aggregate of-

(1) the amount paid to the holder of a guarantee under subsection (g); and

(2) any other cost to the United States of remedying the default, the Administrator shall pay such excess to the obligor.

(j) BREACH OF CONDITIONS.—The Attorney General shall commence a civil action in a court of appropriate jurisdiction to enjoin any activity which the Administrator finds is in violation of this title, regulations issued hereunder, or any conditions which were duly agreed to, and to secure any other appropriate relief, including relief against any affiliate of the borrower.

(k) ATTACHMENT.—No attachment or execution may be issued against the Administrator or any property in the control of the

Administrator prior to the entry of final judgment to such effect in any State, Federal, or other court.

"(I) INVESTIGATION CHARGE AND FEES .-

"(1) APPRAISAL FEE.—The Administrator may charge and collect from an applicant a reasonable fee for appraisal for the value of the equipment or facilities for which the loan guarantee is sought, and for making necessary determinations and findings. The fee may not, in the aggregate, be more than one-half of one percent of the principal amount of the obligation. The fee imposed under this paragraph shall be used to offset the administrative costs of the program.

"(2) LOAN ORIGINATION FEE.—The Administrator may charge a loan origination fee.

"(m) ANNUAL AUDIT.—The Comptroller General of the United States shall annually audit the administration of this title and report the results of the audit to the Committee on Agriculture, Nutrition, and Forestry of the Senate and the Committee on Agriculture of the House of Representatives.

(n) INDEMNIFICATION.—An affiliate of the borrower shall indemnify the Government for any losses it incurs as a result of-

(1) a judgment against the borrower;

"(2) any breach by the borrower of its obligations under the loan guarantee agreement; '(3) any violation of the provisions of this title by the borrower;

(4) any penalties incurred by the borrower for any reason, including the violation of the stipulated performance; and

(5) any other circumstances that the Administrator determines to be appropriate.

"(o) SUNSET.—The Administrator may not approve a loan guarantee under this title after December 31, 2006.

#### "SEC. 504. RETRANSMISSION OF LOCAL TELE-VISION BROADCAST STATIONS.

"A borrower shall be subject to applicable rights, obligations, and limitations of title 17, United States Code. If a local broadcast station requests carriage of its signal and is located in a market not served by a satellite carrier providing service under a statutory license under section 122 of title 17, United States Code, the borrower shall carry the signal of that station without charge and shall be subject to the applicable rights, obligations, and limitations of sections 338, 614. and 615 of the Communications Act of 1934.

The SPEAKER pro tempore. The amendment now at the desk is adopted in lieu of the amendment printed in the bill.

The text of H.R. 3615, as amended, is as follows:

Strike all after the enacting clause and insert the following:

## SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the "Rural Local Broadcast Signal Act"

(b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Purpose.

Sec. 3. Rural television loan guarantee board.

Sec. 4. Approval of loan guarantees.

Sec. 5. Administration of loan guarantees.

Sec. 6. Prohibition on use of funds for spectrum auctions.

Sec. 7. Prohibition on use of funds by incumbent cable operators.

Sec. 8. Annual audit.

Sec. 9. Exemption from must carry requirements.

Sec. 10. Additional availability of broadcast signals in rural areas.

Sec. 11. Improved cellular service in rural areas.

Sec. 12. Technical amendment.

Sec. 13. Definitions.

Sec. 14. Authorizations of appropriations.

Sec. 15. Sunset.

#### SEC. 2. PURPOSE.

The purpose of this Act is to facilitate access, on a technologically neutral basis and by December 31, 2006, to signals of local television stations for households located in unserved areas and underserved areas.

## SEC. 3. RURAL TELEVISION LOAN GUARANTEE BOARD.

- (a) ESTABLISHMENT.—There is established the Rural Television Loan Guarantee Board (in this Act referred to as the "Board").
- (b) MEMBERS.-
- (1) IN GENERAL.—Subject to paragraph (2), the Board shall consist of the following members:
- (A) The Secretary of the Treasury, or the designee of the Secretary.
- (B) The Secretary of Agriculture, or the designee of the Secretary.
- (C) The Secretary of Commerce, or the des-
- ignee of the Secretary.
- (2) REQUIREMENT AS TO DESIGNEES.—An individual may not be designated a member of the Board under paragraph (1) unless the individual is an officer of the United States pursuant to an appointment by the President, by and with the advice and consent of the Senate.
  - (c) FUNCTIONS OF THE BOARD.—
- (1) IN GENERAL.—The Board shall determine whether or not to approve loan guarantees under this Act. The Board shall make such determinations consistent with the purpose of this Act and in accordance with this subsection and section 4 of this Act.
- (2) Consultation authorized.—
- (A) IN GENERAL.—In carrying out its functions under this Act, the Board shall consult with such departments and agencies of the Federal Government as the Board considers appropriate, including the Department of Commerce, the Department of Agriculture, the Department of the Treasury, the Department of Justice, the Department of the Interior, the Board of Governors of the Federal Reserve System, the Federal Communications Commission, the Federal Trade Commission, and the National Aeronautics and Space Administration.
- (B) RESPONSE.—A department or agency consulted by the Board under subparagraph (A) shall provide the Board such expertise and assistance as the Board requires to carry out its functions under this Act.
- (3) APPROVAL BY MAJORITY VOTE.—The determination of the Board to approve a loan guarantee under this Act shall be by a vote of a majority of the Board.

## SEC. 4. APPROVAL OF LOAN GUARANTEES.

- (a) AUTHORITY TO APPROVE LOAN GUARANTEES.—Subject to the provisions of this section and consistent with the purpose of this Act, the Board may approve loan guarantees under this Act.
  - (b) REGULATIONS.-
- (1) REQUIREMENTS.—The Administrator (as defined in section 5 of this Act), under the direction of and for approval by the Board, shall prescribe regulations to implement the provisions of this Act and shall do so not later than 120 days after funds authorized to be appropriated under section 15 of this Act have been appropriated in a bill signed into law.
- (2) ELEMENTS.—The regulations prescribed under paragraph (1) shall—  $\,$
- (A) set forth the form of any application to be submitted to the Board under this Act;
- (B) set forth time periods for the review and consideration by the Board of applications to be submitted to the Board under this Act, and for any other action to be taken by the Board with respect to such applications;
- (C) provide appropriate safeguards against the evasion of the provisions of this Act;

- (D) set forth the circumstances in which an applicant, together with any affiliate of an applicant, shall be treated as an applicant for a loan guarantee under this Act;
- (E) include requirements that appropriate parties submit to the Board any documents and assurances that are required for the administration of the provisions of this Act; and
- (F) include such other provisions consistent with the purpose of this Act as the Board considers appropriate.
- (3) CONSTRUCTION.—(A) Nothing in this Act shall be construed to prohibit the Board from requiring, to the extent and under circumstances considered appropriate by the Board, that affiliates of an applicant be subject to certain obligations of the applicant as a condition to the approval or maintenance of a loan guarantee under this Act.
- (B) If any provision of this Act or the application of such provision to any person or entity or circumstance is held to be invalid by a court of competent jurisdiction, the remainder of this Act, or the application of such provision to such person or entity or circumstance other than those as to which it is held invalid, shall not be affected thereby.
- (c) AUTHORITY LIMITED BY APPROPRIATIONS ACTS.—The Board may approve loan guarantees under this Act only to the extent provided for in advance in appropriations Acts.
- (d) REQUIREMENTS AND CRITERIA APPLICA-BLE TO APPROVAL.—
- (1) IN GENERAL.—The Board shall utilize the underwriting criteria developed under subsection (g), and any relevant information provided by the departments and agencies with which the Board consults under section 3, to determine which loans may be eligible for a loan guarantee under this Act.
- (2) PREREQUISITES.—In addition to meeting the underwriting criteria under paragraph (1), a loan may not be guaranteed under this Act unless—
- (A) the loan is made to finance the acquisition, improvement, enhancement, construction, deployment, launch, or rehabilitation of the means by which local television broadcast signals will be delivered principally to an unserved area or an underserved area (or both):
- (B) the proceeds of the loan will not be used for operating, advertising, or promotion expenses:
- (C) the proposed project, as determined by the National Telecommunications and Information Administration, is not likely to have a substantial adverse impact on competition that outweighs the benefits of improving access to the signals of a local television station in an unserved area or an underserved area (or both), and is commercially viable:
- (D) the loan is provided by-
- (i) an insured depository institution (as that term is defined in section 3 of the Federal Deposit Insurance Act) that is acceptable to the Board;
- (ii) a lender that is acceptable to the Board, and—
- (I) has not fewer than one issue of outstanding debt that is related within the highest three rating categories of a nationally recognized statistical rating agency; or
- (II) has provided financing to entities with outstanding debt from the Rural Utilities Service and which possess, in the judgment of the Board, the expertise, capacity, and capital strength to provide financing pursuant to this Act; or
- (iii) a nonprofit corporation, including the National Rural Utilities Cooperative Finance Corporation, engaged primarily in commercial lending, if the Board determines that such nonprofit corporation has one or more issues of outstanding long-term debt that is rated within the highest 3 rating categories of a nationally recognized statistical

- rating organization, and, if the Board determines that the making of the loan by such nonprofit corporation will cause a decline in the debt rating mentioned above, the Board at its discretion may disapprove the loan guarantee on this basis;
- (E) the loan (including Other Debt as defined in subsection (f)(2)(B)) is not provided by a lender that is a governmental entity, the Federal Agricultural Mortgage Corporation, any institution supervised by the Office of Federal Housing Enterprise Oversight, the Federal Housing Finance Board, or any affiliate of any such entity:
- (F) the loan has terms, in the judgment of the Board, that are consistent in material respects with the terms of similar obligations in the private capital market;
- (G) repayment of the loan is required to be made within a term of the lesser of—
- (i) 25 years from the date of the execution of the loan; or
- (ii) the economically useful life, as determined by the Board or in consultation with persons or entities deemed appropriate by the Board, of the primary assets to be used in the delivery of the signals concerned; and
- (H) the loan meets any additional criteria developed under subsection (g).
- (3) PROTECTION OF UNITED STATES FINANCIAL INTERESTS.—The Board may not approve the guarantee of a loan under this Act unless—
- (A) the Board has been given documentation, assurances, and access to information, persons, and entities necessary, as determined by the Board, to address issues relevant to the review of the loan by the Board for purposes of this Act; and
- (B) the Board makes a determination in writing that—
- (i) to the best of its knowledge upon due inquiry, the assets, facilities, or equipment covered by the loan will be utilized economically and efficiently;
- (ii) the terms, conditions, security, and schedule and amount of repayments of principal and the payment of interest with respect to the loan protect the financial interests of the United States and are reasonable;
- (iii) to the extent possible, the value of collateral provided by an applicant is at least equal to the unpaid balance of the loan amount covered by the loan guarantee (the "Amount" for purposes of this clause); and if the value of collateral provided by an applicant is less than the Amount, the additional required collateral is provided by any affiliate of the applicant; and if the combined value of collateral provided by an applicant and any affiliate is not at least equal to the Amount, the collateral from such affiliate represents all of such affiliate's assets;
- (iv) all necessary and required regulatory and other approvals, spectrum rights, and delivery permissions have been received for the loan, the project under the loan, and the Other Debt, if any, under subsection (f)(2)(B);
- (v) the loan would not be available on reasonable terms and conditions without a loan guarantee under this Act; and
- (vi) repayment of the loan can reasonably be expected.
  - (e) CONSIDERATIONS.—
  - (1) Type of Market.—
- (A) PRIORITY CONSIDERATIONS.—To the maximum extent practicable, the Board shall give priority in the approval of loan guarantees under this Act in the following order: First, to projects that will serve the greatest number of households in unserved areas and the number of States (including noncontiguous States); and second, to projects that will serve the greatest number of households in underserved areas. In each instance, the Board shall consider the project's estimated cost per household to be served.

- (B) PROHIBITION.—The Board may not approve a loan guarantee under this Act for a project that is designed primarily to serve 1 or more of the 40 most populated designated market areas (as that term is defined in section 122(j) of title 17, United States Code).
- (2) OTHER CONSIDERATIONS.—The Board shall consider other factors, which shall include projects that would—
- (A) offer a separate tier of local broadcast signals;
- (B) provide lower projected costs to consumers of such separate tier; and
- (C) enable the delivery of local broadcast signals consistent with the purpose of this Act by a means reasonably compatible with existing systems or devices predominantly in
- (f) GUARANTEE LIMITS.—
- (1) LIMITATION ON AGGREGATE VALUE OF LOANS.—The aggregate value of all loans for which loan guarantees are issued under this Act (including the unguaranteed portion of loans issued under paragraph (2)(A)) and Other Debt under paragraph (2)(B) may not exceed \$1,250,000,000.
- (2) GUARANTEE LEVEL.—A loan guarantee issued under this  $\mathsf{Act}-$
- (A) may not exceed an amount equal to 80 percent of a loan meeting in its entirety the requirements of subsection (d)(2)(A). If only a portion of a loan meets the requirements of that subsection, the Board shall determine that percentage of the loan meeting such requirements (the "applicable portion") and may issue a loan guarantee in an amount not exceeding 80 percent of the applicable portion: or
- (B) may, as to a loan meeting in its entirety the requirements of subsection (d)(2)(A), cover the amount of such loan only if that loan is for an amount not exceeding 80 percent of the total debt financing for the project, and other debt financing (also meeting in its entirety the requirements of subsection (d)(2)(A)) from the same source for a total amount not less than 20 percent of the total debt financing for the project ("Other Debt") has been approved.
- (g) UNDERWRITING CRITERIA.—Within the period provided for under subsection (b)(1), the Board shall, in consultation with the Director of the Office of Management and Budget and an independent public accounting firm, develop underwriting criteria relating to the guarantee of loans that are consistent with the purpose of this Act, including appropriate collateral and cash flow levels for loans guaranteed under this Act, and such other matters as the Board considers appropriate.
- (h) CREDIT RISK PREMIUMS.—
- (1) ESTABLISHMENT AND ACCEPTANCE.—The Board may establish and approve the acceptance of credit risk premiums with respect to a loan guarantee under this Act in order to cover the cost, as determined under section 504(b)(1) of the Federal Credit Reform Act of 1990, of the loan guarantee. To the extent that appropriations of budget authority are insufficient to cover the cost, as so determined, of a loan guarantee under this Act, credit risk premiums shall be accepted from a non-Federal source under this subsection on behalf of the applicant for the loan guarantee.
  - (2) CREDIT RISK PREMIUM AMOUNT.—
- (A) IN GENERAL.—The Board shall determine the amount of any credit risk premium to be accepted with respect to a loan guarantee under this Act on the basis of—
- (i) the financial and economic circumstances of the applicant for the loan guarantee, including the amount of collateral offered;
- (ii) the proposed schedule of loan disbursements;

- (iii) the business plans of the applicant for providing service;
- (iv) any financial commitment from a broadcast signal provider; and
- (v) the concurrence of the Director of the Office of Management and Budget as to the amount of the credit risk premium.
- (B) PROPORTIONALITY.—To the extent that appropriations of budget authority are sufficient to cover the cost, as determined under section 504(b)(1) of the Federal Credit Reform Act of 1990, of loan guarantees under this Act, the credit risk premium with respect to each loan guarantee shall be reduced proportionately.
- (C) PAYMENT OF PREMIUMS.—Credit risk premiums under this subsection shall be paid to an account (the "Escrow Account") established in the Treasury which shall accrue interest and such interest shall be retained by the account, subject to subparagraph (D).
- (D) DEDUCTIONS FROM ESCROW ACCOUNT.—If a default occurs with respect to any loan guaranteed under this Act and the default is not cured in accordance with the terms of the underlying loan or loan guarantee agreement, the Administrator, in accordance with subsections (h) and (i) of section 5 of this Act, shall liquidate, or shall cause to be liquidated, all assets collateralizing such loan as to which it has a lien or security interest. Any shortfall between the proceeds of the liquidation net of costs and expenses relating to the liquidation, and the guarantee amount paid pursuant to this Act shall be deducted from funds in the Escrow Account and credited to the Administrator for payment of such shortfall. At such time as determined under subsection (d)(2)(G) when all loans guaranteed under this Act have been repaid or otherwise satisfied in accordance with this Act and the regulations promulgated hereunder, remaining funds in the Escrow Account, if any, shall be refunded, on a pro rata basis, to applicants whose loans guaranteed under this Act were not in default, or where any default was cured in accordance with the terms of the underlying loan or loan guarantee agreement.
- (i) JUDICIAL REVIEW.—The decision of the Board to approve or disapprove the making of a loan guarantee under this Act shall not be subject to judicial review.

## SEC. 5. ADMINISTRATION OF LOAN GUARANTEES.

- (a) IN GENERAL.—The Administrator of the Rural Utilities Service (in this Act referred to as the "Administrator") shall issue and otherwise administer loan guarantees that have been approved by the Board in accordance with sections 3 and 4 of this Act.
- (b) SECURITY FOR PROTECTION OF UNITED STATES FINANCIAL INTERESTS.—
- (1) TERMS AND CONDITIONS.—An applicant shall agree to such terms and conditions as are satisfactory, in the judgment of the Board, to ensure that, as long as any principal or interest is due and payable on a loan guaranteed under this Act, the applicant—
- (A) shall maintain assets, equipment, facilities, and operations on a continuing basis:
- (B) shall not make any discretionary dividend payments that impair its ability to repay obligations guaranteed under this Act;
- (C) shall remain sufficiently capitalized;
- (D) shall submit to, and cooperate fully with, any audit of the applicant under section 8(a)(2) of this Act.
  - (2) COLLATERAL.—
- (A) EXISTENCE OF ADEQUATE COLLATERAL.— An applicant shall provide the Board such documentation as is necessary, in the judgment of the Board, to provide satisfactory evidence that appropriate and adequate collateral secures a loan guaranteed under this Act

- (B) FORM OF COLLATERAL.—Collateral required by subparagraph (A) shall consist solely of assets of the applicant, any affiliate of the applicant, or both (whichever the Board considers appropriate), including primary assets to be used in the delivery of signals for which the loan is guaranteed.
- (C) REVIEW OF VALUATION.—The value of collateral securing a loan guaranteed under this Act may be reviewed by the Board, and may be adjusted downward by the Board if the Board reasonably believes such adjustment is appropriate.
- (3) LIEN ON INTERESTS IN ASSETS.—Upon the Board's approval of a loan guarantee under this Act, the Administrator shall have liens on assets securing the loan, which shall be superior to all other liens on such assets, and the value of the assets (based on a determination satisfactory to the Board) subject to the liens shall be at least equal to the unpaid balance of the loan amount covered by the loan guarantee, or that value approved by the Board under section 4(d)(3)(B)(iii) of this Act.
- (4) PERFECTED SECURITY INTEREST.—With respect to a loan guaranteed under this Act, the Administrator and the lender shall have a perfected security interest in assets securing the loan that are fully sufficient to protect the financial interests of the United States and the lender.
- (5) INSURANCE.—In accordance with practices in the private capital market, as determined by the Board, the applicant for a loan guarantee under this Act shall obtain, at its expense, insurance sufficient to protect the financial interests of the United States, as determined by the Board.
- (c) ASSIGNMENT OF LOAN GUARANTEES.— The holder of a loan guarantee under this Act may assign the loan guaranteed under this Act in whole or in part, subject to such requirements as the Board may prescribe.
- (d) MODIFICATION.—The Board may approve the modification of any term or condition of a loan guarantee or a loan guaranteed under this Act, including the rate of interest, time of payment of principal or interest, or security requirements only if—
- (1) the modification is consistent with the financial interests of the United States;
- (2) consent has been obtained from the parties to the loan agreement;
- (3) the modification is consistent with the underwriting criteria developed under section 4(g) of this Act;
- (4) the modification does not adversely affect the interest of the Federal Government in the assets or collateral of the applicant;
- (5) the modification does not adversely affect the ability of the applicant to repay the loan; and
- (6) the National Telecommunications and Information Administration has been consulted by the Board regarding the modification
  - (e) Performance Schedules.—
- (1) PERFORMANCE SCHEDULES.—An applicant for a loan guarantee under this Act for a project covered by section 4(e)(1) of this Act shall enter into stipulated performance schedules with the Administrator with respect to the signals to be provided through the project.
- (2) PENALTY.—The Administrator may assess against and collect from an applicant described in paragraph (1) a penalty not to exceed 3 times the interest due on the guaranteed loan of the applicant under this Act if the applicant fails to meet its stipulated performance schedule under that paragraph.
- (f) COMPLIANCE.—The Administrator, in cooperation with the Board and as the regulations of the Board may provide, shall enforce compliance by an applicant, and any other party to a loan guarantee for whose benefit assistance under this Act is intended, with

the provisions of this Act, any regulations under this Act, and the terms and conditions of the loan guarantee, including through the submittal of such reports and documents as the Board may require in regulations prescribed by the Board and through regular periodic inspections and audits.

(g) COMMERCIAL VALIDITY.—A loan guarantee under this Act shall be incontestable—

(1) in the hands of an applicant on whose behalf the loan guarantee is made, unless the applicant engaged in fraud or misrepresentation in securing the loan guarantee; and

(2) as to any person or entity (or their respective successor in interest) who makes or contracts to make a loan to the applicant for the loan guarantee in reliance thereon, unless such person or entity (or respective successor in interest) engaged in fraud or misrepresentation in making or contracting to make such loan.

(h) DEFAULTS.—The Board shall prescribe regulations governing defaults on loans guaranteed under this Act, including the administration of the payment of guaranteed

amounts upon default.

(i) RECOVERY OF PAYMENTS.—

(I) IN GENERAL.—The Administrator shall be entitled to recover from an applicant for a loan guarantee under this Act the amount of any payment made to the holder of the guarantee with respect to the loan.

(2) SUBROGATION.—Upon making a payment described in paragraph (1), the Administrator shall be subrogated to all rights of the party to whom the payment is made with respect to the guarantee which was the basis for the payment.

(3) DISPOSITION OF PROPERTY.—

- (A) SALE OR DISPOSAL.—The Administrator shall, in an orderly and efficient manner, sell or otherwise dispose of any property or other interests obtained under this Act in a manner that maximizes taxpayer return and is consistent with the financial interests of the United States.
- (B) MAINTENANCE.—The Administrator shall maintain in a cost-effective and reasonable manner any property or other interests pending sale or disposal of such property or other interests under subparagraph (A).

(j) ACTION AGAINST OBLIGOR.—

- (1) AUTHORITY TO BRING CIVIL ACTION.—The Administrator may bring a civil action in an appropriate district court of the United States in the name of the United States or of the holder of the obligation in the event of a default on a loan guaranteed under this Act. The holder of a loan guarantee shall make available to the Administrator all records and evidence necessary to prosecute the civil action.
- (2) FULLY SATISFYING OBLIGATIONS OWED THE UNITED STATES.—The Administrator may accept property in satisfaction of any sums owed the United States as a result of a default on a loan guaranteed under this Act, but only to the extent that any cash accepted by the Administrator is not sufficient to satisfy fully the sums owed as a result of the default.

(k) BREACH OF CONDITIONS.—The Administrator shall commence a civil action in a court of appropriate jurisdiction to enjoin any activity which the Board finds is in violation of this Act, the regulations under this Act, or any conditions which were duly agreed to, and to secure any other appropriate relief, including relief against any affiliate of the applicant.

(l) ATTACHMENT.—No attachment or execution may be issued against the Administrator or any property in the control of the Administrator pursuant to this Act before the entry of a final judgment (as to which all rights of appeal have expired) by a Federal, State, or other court of competent jurisdiction against the Administrator in a proceeding for such action.

(m) FEES.—

- (1) APPLICATION FEE.—The Board shall charge and collect from an applicant for a loan guarantee under this Act a fee to cover the cost of the Board in making necessary determinations and findings with respect to the loan guarantee application under this Act. The amount of the fee shall be reasonable.
- (2) LOAN GUARANTEE ORIGINATION FEE.—The Board shall charge, and the Administrator may collect, a loan guarantee origination fee with respect to the issuance of a loan guarantee under this Act.
- (3) USE OF FEES COLLECTED.—Any fee collected under this subsection shall be used to offset administrative costs under this Act, including costs of the Board and of the Administrator.
- (n) REQUIREMENTS RELATING TO AFFILIATES.—
- (1) INDEMNIFICATION.—The United States shall be indemnified by any affiliate (acceptable to the Board) of an applicant for a loan guarantee under this Act for any losses that the United States incurs as a result of—

(A) a judgment against the applicant or any of its affiliates;

(B) any breach by the applicant or any of its affiliates of their obligations under the loan guarantee agreement;

(C) any violation of the provisions of this Act, and the regulations prescribed under this Act, by the applicant or any of its affiliates:

(D) any penalties incurred by the applicant or any of its affiliates for any reason, including violation of a stipulated performance schedule under subsection (e); and

(E) any other circumstances that the Board considers appropriate.

- (2) LIMITATION ON TRANSFER OF LOAN PROCEEDS.—An applicant for a loan guarantee under this Act may not transfer any part of the proceeds of the loan to an affiliate.
- (o) EFFECT OF BANKRUPTCY.—(1) Notwithstanding any other provision of law, whenever any person or entity is indebted to the United States as a result of any loan guarantee issued under this Act and such person or entity is insolvent or is a debtor in a case under title 11, United States Code, the debts due to the United States shall be satisfied first.
- (2) A discharge in bankruptcy under title 11, United States Code, shall not release a person or entity from an obligation to the United States in connection with a loan guarantee under this Act.

## SEC. 6. PROHIBITION ON USE OF FUNDS FOR SPECTRUM AUCTIONS.

Notwithstanding any other provision of this Act, no loan guarantee under this Act may be granted or used to provide funds for the acquisition of licenses for the use of spectrum in any competitive bidding under section 309(j) of the Communications Act of 1934 (47 U.S.C. 309(j)).

## SEC. 7. PROHIBITION ON USE OF FUNDS BY INCUMBENT CABLE OPERATORS.

Notwithstanding any other provision of this Act, no loan guarantee under this Act may be granted or used to provide funds for—

- (1) the extension of any cable system to any area or areas for which the cable operator of such cable system has a cable franchise, if such franchise obligates the operator to extend such system to such area or areas; or
- (2) the upgrading or enhancement of the services provided over any cable system, unless such upgrading or enhancement is principally undertaken to extend services to areas outside of the previously existing franchise area of the cable operator.

#### SEC. 8. ANNUAL AUDIT.

- (a) REQUIREMENT.—The Comptroller General of the United States shall conduct on an annual basis an audit of—
- (1) the administration of the provisions of this Act: and
- (2) the financial position of each applicant who receives a loan guarantee under this Act, including the nature, amount, and purpose of investments made by the applicant.

(b) REPORT.—The Comptroller General shall submit to the Congress a report on each audit conducted under subsection (a).

#### SEC. 9. EXEMPTION FROM MUST CARRY RE-QUIREMENTS.

A facility of a satellite carrier, cable system, or other multichannel video programming distributor that is financed with a loan guaranteed under this Act and that delivers local broadcast signals in a television market pursuant to the provisions of section 338, 614, or 615 of the Communications Act of 1934 (47 U.S.C. 338, 534, or 535) shall not be required to carry in such market a greater number of local broadcast signals than the number of such signals that is carried by the cable system serving the largest number of subscribers in such market.

### SEC. 10. ADDITIONAL AVAILABILITY OF BROAD-CAST SIGNALS IN RURAL AREAS.

- (a) OPENING OF FILING FOR ADDITIONAL TRANSLATOR AND LOW-POWER STATIONS.—The Federal Communications Commission shall, in accordance with its regulations, open a filing period window for the acceptance of applications for television translator stations and low-power television stations in rural areas.
- (b) DEADLINES FOR NOTICE.—The Commission shall announce the filing period window no less than 90 days prior to the commencement of the window.

## SEC. 11. IMPROVED CELLULAR SERVICE IN RURAL AREAS.

- (a) REINSTATEMENT OF APPLICANTS AS TENTATIVE SELECTEES.—
- (1) IN GENERAL.—Notwithstanding the order of the Federal Communications Commission in the proceeding described in paragraph (3), the Commission shall—

(A) reinstate each applicant as a tentative selectee under the covered rural service area licensing proceeding; and

(B) permit each applicant to amend its application, to the extent necessary to update factual information and to comply with the rules of the Commission, at any time before the Commission's final licensing action in the covered rural service area licensing proceeding.

(2) EXEMPTION FROM PETITIONS TO DENY.— For purposes of the amended applications filed pursuant to paragraph (1)(B), the provisions of section 309(d)(1) of the Communications Act of 1934 (47 U.S.C. 309(d)(1)) shall not apply.

(3) PROCEEDING.—The proceeding described in this paragraph is the proceeding of the Commission In re Applications of Cellwave Telephone Services L.P, Futurewave General Partners L.P., and Great Western Cellular Partners, 7 FCC Rcd No. 19 (1992).

(b) CONTINUATION OF LICENSE PROCEEDING; FEE ASSESSMENT.—

- (1) AWARD OF LICENSES.—The Commission shall award licenses under the covered rural service area licensing proceeding within 90 days after the date of the enactment of this Act.
- (2) SERVICE REQUIREMENTS.—The Commission shall provide that, as a condition of an applicant receiving a license pursuant to the covered rural service area licensing proceeding, the applicant shall provide cellular radiotelephone service to subscribers in accordance with sections 22.946 and 22.947 of the Commission's rules (47 CFR 22.946, 22.947); except that the time period applicable under

section 22.947 of the Commission's rules (or any successor rule) to the applicants identified in subparagraphs (A) and (B) of subsection (d)(1) shall be 3 years rather than 5 years and the waiver authority of the Commission shall apply to such 3-year period.

(3) CALCULATION OF LICENSE FEE.

(A) FEE REQUIRED.—The Commission shall establish a fee for each of the licenses under the covered rural service area licensing proceeding. In determining the amount of the fee, the Commission shall consider—

(i) the average price paid per person served in the Commission's Cellular Unserved Auction (Auction No. 12): and

(ii) the settlement payments required to be paid by the permittees pursuant to the consent decree set forth in the Commission's order, In re the Tellesis Partners (7 FCC Rcd 3168 (1992)), multiplying such payments by

(B) NOTICE OF FEE.—Within 30 days after the date an applicant files the amended application permitted by subsection (a)(1)(B), the Commission shall notify each applicant of the fee established for the license associated with its application.

(4) PAYMENT FOR LICENSES.—No later than 18 months after the date that an applicant is granted a license, each applicant shall pay to the Commission the fee established pursuant to paragraph (3) for the license granted to

the applicant under paragraph (1).

(5) AUCTION AUTHORITY.—If, after the amendment of an application pursuant to subsection (a)(1)(B), the Commission finds that the applicant is ineligible for grant of a license to provide cellular radiotelephone services for a rural service area or the applicant does not meet the requirements under paragraph (2) of this subsection, the Commission shall grant the license for which the applicant is the tentative selectee (pursuant to subsection (a)(1)(B) by competitive bidding pursuant to section 309(j) of the Communications Act of 1934 (47 U.S.C. 309(j)).

(c) PROHIBITION OF TRANSFER.—During the

(c) PROHIBITION OF TRANSFER.—During the 5-year period that begins on the date that an applicant is granted any license pursuant to subsection (a), the Commission may not authorize the transfer or assignment of that license under section 310 of the Communications Act of 1934 (47 U.S.C. 310). Nothing in this Act may be construed to prohibit any applicant granted a license pursuant to subsection (a) from contracting with other licensees to improve cellular telephone service.

(d) DEFINITIONS.—For the purposes of this section, the following definitions shall apply:

(1) APPLICANT.—The term "applicant" means—

(A) Great Western Cellular Partners, a California general partnership chosen by the Commission as tentative selectee for RSA #492 on May 4, 1989;

(B) Monroe Telephone Services L.P., a Delaware limited partnership chosen by the Commission as tentative selectee for RSA #370 on August 24, 1989 (formerly Cellwave Telephone Services L.P.); and

(C) FutureWave General Partners L.P., a Delaware limited partnership chosen by the Commission as tentative selectee for RSA

#615 on May 25, 1990.

(2) COMMISSION.—The term "Commission" means the Federal Communications Commission

- (3) COVERED RURAL SERVICE AREA LICENSING PROCEEDING.—The term "covered rural service area licensing proceeding" means the proceeding of the Commission for the grant of cellular radiotelephone licenses for rural service areas #492 (Minnesota 11), #370 (Florida 11), and #615 (Pennsylvania 4).
- (4) TENTATIVE SELECTEE.—The term "tentative selectee" means a party that has been selected by the Commission under a licens-

ing proceeding for grant of a license, but has not yet been granted the license because the Commission has not yet determined whether the party is qualified under the Commission's rules for grant of the license.

SEC. 12. TECHNICAL AMENDMENT.

Section 339(c) of the Communications Act of 1934 (47 U.S.C. 339(c)) is amended by adding

at the end the following new paragraph:

"(5) DEFINITION.—Notwithstanding subsection (d)(4), for purposes of paragraphs (2) and (4) of this subsection, the term 'satellite carrier' includes a distributor (as defined in section 119(d)(1) of title 17, United States Code), but only if the satellite distributor's relationship with the subscriber includes billing, collection, service activation, and service deactivation."

SEC. 13. DEFINITIONS.

In this Act:

(1) AFFILIATE.—The term "affiliate"—

(A) means any person or entity that controls, or is controlled by, or is under common control with, another person or entity; and

(B) may include any individual who is a director or senior management officer of an affiliate, a shareholder controlling more than 25 percent of the voting securities of an affiliate, or more than 25 percent of the ownership interest in an affiliate not organized in stock form.

(2) UNSERVED AREA.—The term ''unserved area'' means any area that—

(A) is outside the grade B contour (as determined using standards employed by the Federal Communications Commission) of the local television broadcast signals serving a particular designated market area; and

(B) does not have access to local television broadcast signals from any commercial, forprofit multichannel video provider.

(3) UNDERSERVED AREA.—The term "underserved area" means any area that—

(A) is outside the grade A contour (as determined using standards employed by the Federal Communications Commission) of the local television broadcast signals serving a particular designated market area; and

(B) has access to local television broadcast signals from not more than one commercial, for-profit multichannel video provider.

(4) COMMON TERMS.—Except as provided in paragraphs (1) through (4), any term used in this Act that is defined in the Communications Act of 1934 (47 U.S.C. 151 et seq.) has the meaning given that term in the Communications Act of 1934.

## SEC. 14. AUTHORIZATIONS OF APPROPRIATIONS.

(a) COST OF LOAN GUARANTEES.—For the cost of the loans guaranteed under this Act, including the cost of modifying the loans, as defined in section 502 of the Congressional Budget Act of 1974 (2 U.S.C. 661a), there are authorized to be appropriated for fiscal years 2001 through 2006, such amounts as may be

necessary.

(b) COST OF ADMINISTRATION.—There is hereby authorized to be appropriated such sums as may be necessary to carry out the provisions of this Act, other than to cover costs under subsection (a)

costs under subsection (a).
(c) AVAILABILITY.—Any amounts appropriated pursuant to the authorizations of appropriations in subsections (a) and (b) shall remain available until expended.

SEC. 16. SUNSET.

No loan guarantee may be approved under this Act after December 31, 2006.

The SPEAKER pro tempore. The gentleman from Virginia (Mr. GOODLATTE), the gentleman from Texas (Mr. STENHOLM), the gentleman from Louisiana (Mr. TAUZIN), and the gentleman from Massachusetts (Mr. MARKEY) each will control 15 minutes.

The Chair recognizes the gentleman from Virginia (Mr. GOODLATTE).

Mr. GOODLATTE. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, like many of my colleagues here today, I represent a congressional district that is not near a large urban center. The largest city in my district, Roanoke, has a population of slightly more than 100,000 people. However, folks in cities as large as Roanoke, Virginia; Honolulu, Hawaii; and Springfield, Missouri, are unlikely to benefit from the most important parts of legislation enacted last fall known as the Satellite Home Viewer Act.

This legislation, which I served as a conferee on with many of my colleagues here today, was designed to address a problem experienced by thousands of Americans who are frustrated that they either could not receive their local network signal or had to receive a poor quality local network signal through a rooftop antenna rather than receive a network signal through their satellite provider. The bill addressed this by allowing direct broadcast satellite providers to immediately begin retransmitting local television broadcast signals into the broadcast station's area.

Consumers across the country expressed their support for this legislation and the availability of "local-intolocal" technology. I know my office received thousands of letters and calls from constituents concerned about this issue. This new law allows satellite providers to become more effective competitors to cable operators who have been able to provide local overthe-air broadcast stations to their subscribers for years. It will also benefit American consumers in markets where local TV via satellite is made available by offering them full service digital television at an affordable price.

More importantly, these consumers will benefit from local news, weather reports, information such as natural disasters or community emergencies, local sports, politics and election information as well as other information that is vital to the integrity of communities across the country. Local TV via satellite is already available to satellite subscribers in America's 20 largest television markets. In these markets, DirecTV and Echostar, the existing satellite platform providers, have begun retransmission of affiliates of the ABC, CBS, NBC, and Fox broadcast networks. DirecTV and Echostar have also announced their intention to begin retransmission of local TV stations in an additional 20 or 30 television markets over the next 24 months.

Ultimately, the two existing satellite platform providers will provide local TV via satellite to households in most if not all of the 50 largest television markets in the United States. However, there are 211 television markets in the United States, and in excess of 100 million U.S. TV households. As this chart illustrates, the red dots indicate

cities that have been served effective January 31 of this year, and the yellow dots are announced or probable cities. The rest of the country, including 161 television markets, is not going to be served by the legislation we passed last fall.

Therefore, if matters are left solely to the initiative of the existing satellite platform providers, more than 50 percent of existing satellite subscribers, over 6 million households, will continue to be deprived of their local TV stations; more than 60 percent of existing commercial television stations, over 1,000, will not be available via satellite; and more than 30 million U.S. TV households will remain beyond the reach of local TV via satellite. Put another way, local TV via satellite will not be available in 27 States.

So while the law enacted last fall has eliminated the legal barriers to delivery of local TV via satellite, it alone will not assure delivery of local TV via satellite to the majority of local TV stations and satellite subscribers. For that reason I have joined with my colleagues in the House to introduce legislation that will assure that all Americans, not just those in the most profitable urban markets, did receive their local TV signals in a way that provides local information in a competitive environment for consumers.

This legislation represents a hardfought compromise between versions reported by the House Agriculture and House Commerce Committees. I want to express my appreciation to members of both committees for their willingness to work together to reach this agreement. The substitute authorizes the administrator of the Rural Utilities Service, with the approval of the National Telecommunications and Information Administration, to administer loan guarantees not exceeding \$1.25 billion for providing local broadcast TV signals in unserved and underserved markets.

The loan guarantees will be approved by a board consisting of the Secretaries of Agriculture, Commerce and Treasury. The loan guarantee may not exceed 80 percent of a loan, and the board may not approve a loan guarantee for a project that is designed to serve primarily one or more of the top 40 markets. The substitute also includes restrictions on which lending institutions can qualify for loan guarantees. Under this compromise, the board should give priority consideration first to unserved areas, then to underserved areas.

Unserved areas are defined as areas outside Grade B where there is no access to local signals from a for-profit multichannel video provider. Underserved areas are defined as those areas outside Grade A where there is no more than one for-profit multichannel video provider. In addition, the compromise requires that the value of collateral provided by the applicant must be at least equal to the unpaid balance of the loan amount covered by the loan guar-

antee. The loan guarantee may not be used for the acquisition of spectrum and funds cannot be used by incumbent cable companies in their own franchise territories.

In addition, under the compromise, the system providing local signals shall not be required to carry in a market a greater number of local broadcast signals than the number of such signals that is carried by the cable system serving the largest number of subscribers in that market. This is different than the version of the legislation that I introduced which applied full must-carry rules to the program.

Mr. Speaker, legislation similar to this bill was sponsored by Senators GRAMM and BURNS and passed the Senate on March 30 by a vote of 97-0. I want to particularly thank Senator GRAMM and Senator BURNS for their help. Senator BURNS represents the State of Montana, a rural area that is vitally impacted by this legislation; and he is to be commended for his leadership in the Senate as is Senator GRAMM for his leadership in getting this, legislation passed through the United States Senate.

The bill is crucial for Americans in rural and smaller markets who rely on their local television stations for news, politics, weather, sports, and emergency information. Local television is often the only lifeline folks have in cases of natural disasters such as hurricanes, tornadoes, blizzards, earthquakes, or flooding. The bill's language to encourage the delivery of local television signals to these constituents in America will not only benefit consumers, it will save lives.

Mr. Speaker, in closing, I want to thank several individuals here, most importantly my colleague from my adjoining district in Virginia (Mr. Bou-CHER) whose leadership both in the conference last year and getting us to this point in this legislative process today has been absolutely vital. He too has a district like mine that badly needs this legislation, but he too recognizes the importance of this to all of America. I also want to thank the gentleman from Louisiana (Mr. TAUZIN), the chairman of the subcommittee, who has been vitally important in crafting good legislation in the Committee on Commerce and his full committee chairman, the gentleman from Virginia (Mr. BLILEY), for their input. In the Committee on the Judiciary, the gentleman from North Carolina (Mr. COBLE) and the gentleman from Illinois (Mr. HYDE) have made a great contribution. And then the primary committee, the Committee on Agriculture, the gentleman from Texas (Mr. COMBEST) and the gentleman from Texas (Mr. STENHOLM), have also provided valuable support for this legislation. I thank them all.

Mr. Speaker, I reserve the balance of my time.

Mr. STENHOLM. Mr. Speaker, I yield myself 3 minutes.

Mr. Speaker, I rise in support of H.R. 3615. H.R. 3615 was introduced on Feb-

ruary 10, 2000, and was referred to three different committees, Judiciary, Commerce and Agriculture. The House Committee on Agriculture unanimously approved this bill on February 16. The Committee on Commerce approved their version on March 29. The Committee on the Judiciary was discharged from consideration on March 31. The legislation before us today is a compromise between the agriculture and commerce committees. The bill establishes a loan guarantee program within the United States Department of Agriculture Rural Utilities Service for the purpose of providing local broadcast television signals.

This bill under consideration today was originally included as a provision in the Satellite Home Viewer Improvement Act that was enacted last year. Unfortunately, these provisions were deleted from the final version of the bill. The Satellite Home Viewer Improvement Act permits satellite companies to retransmit local network signals back into its local market area and gives consumers greater access to network television stations by allowing satellite television companies to effectively compete with cable television providers.

Today's rural Americans do not benefit from the competition provided in the Satellite Home Viewer Improvement Act. DirecTV and Echostar, the U.S.'s only satellite television providers, will not offer local-into-local broadcast television service in rural television markets. The loan guarantee proposed by H.R. 3615 will make it technologically and financially feasible for entities to develop technologies that will bring local-into-local broadcast television service to smaller rural television markets.

I am pleased that cooperative lenders such as CoBank and the National Rural Utilities Cooperative Finance Corporation are eligible to participate in the loan guarantee program under section 4(d) of the bill. Their expertise, capacity, capital strength, and experience in providing financing to rural utility service borrowers should help to make this program a success. People living in rural areas need to have access to their local broadcasters' programming, local news, weather, sports, and, most importantly, emergency information services. Local television is one of our most vital safety information sources in times of natural disasters or other emergencies. This legislation promises to both improve consumer quality of life and more importantly save lives.

Mr. Speaker, I urge my colleagues to support this legislation.

Mr. Speaker, I reserve the balance of my time.

Mr. TAUZIN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in strong support of this bill and urge my colleagues to do so, too. Last year this Congress passed a bill that would enable satellite carriers to provide consumers with access to their local broadcast signals, but there is a problem. It is because satellite carriers by their own admission have no capacity and no plans to offer this new local-into-local service to the Nation's smallest markets. They plan to offer them to the top 70 markets approximately, serving about 70 percent of American television households. That leaves out 30 percent of American households and well over 100 smaller markets.

Now, this bill will remedy that. The bill authorizes the Department of Agriculture to provide up to \$1.25 billion in loan guarantees, not loans, loan guarantees, to cable and satellite companies that plan to offer this local-intolocal broadcast service to rural consumers across America. It is important to note that while local-into-local satellite technology is an important step, it is not the only technology that might be capable of achieving this objective. A variety of terrestrial services, for example, both wireless and wired can serve the same goal and hopefully will.

It is for this reason that in the Committee on Commerce, we worked to ensure that the bill was technologically neutral. We should not and we do not in this bill pick the winners and the losers. The bill is about enabling everyone the same opportunity to receive multichannel access to broadcast signals. From here on out, it is up to the marketplace to decide who wins and

who loses.

Let me also say that on the Committee on Commerce my colleagues and I made a number of other changes to the bill that protect the interest of taxpayers here. For example, we designated an interagency board that will approve the loans under this program. We also capped the loans to 80 percent of the amount borrowed, so the guarantee is only up to 80 percent. We ensure that the American taxpayer's lien would be superior to any other lien that might be against the property of a borrower. On balance, this is indeed a bill worthy of my colleagues' support. It is balanced and fiscally responsible. I urge its adoption.

Mr. Speaker, I reserve the balance of my time.

Mr. MARKEY. Mr. Speaker, I yield

myself I minute.
Mr. Speaker, this is a bill that has

Mr. Speaker, this is a bill that has some good parts and some not so good parts. It does seek to advance the goal of ensuring that there is access to satellite-delivered local TV stations in every community in the United States.

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Without question, as it came out of committee, there were provisions that would have really hurt other competing companies, such as North Point, that have, thank goodness been removed. As well, the loans cannot be utilized to go bid at FCC auctions, and there are other provisions which ensure that the loans cannot be used for operating, advertising, or for promotional expenses. So there are some safeguards which have been built in here.

I think that the bill can be further protected. My hope is that between now and the conclusion of the conference committee, that we will be able to achieve the goal of ensuring that this bill advances solely competitive purposes, and is not used for any other purpose.

Mr. GOODLATTE. Mr. Speaker, I am pleased to yield 2 minutes to the gentleman from North Carolina (Mr. Control

Coble).

Mr. COBLE. Mr. Speaker, I thank the gentleman for yielding me time.

Mr. Speaker, as many know, this was an important part of the legislation from last session concerning the Satellite Home Viewers Act. I believe the citizens in rural areas, particularly those in the Sixth District of North Carolina, deserve the same opportunities others have to be served by local broadcasters.

It is important to proliferate local stations serving local areas so all can receive their local news, local community service and particularly emergency weather updates for that area. To demonstrate how important this is, you only have to ask my fellow citizens from eastern North Carolina who were victimized by those tragic floods just last year. It is my hope that this legislation serves as a catalyst, Mr. Speaker, for accomplishing that goal.

It is my further hope that the Senate will take the bill and enact it. If it does not, any conference may be tempted to expand the reach of the current legislation.

I am glad the Committee on the Judiciary was able to assist in moving this bill quickly, and I reiterate the interest of the gentleman from Illinois (Chairman HYDE) in our participation in any such conference, but hope we can move it quickly into law.

Finally, Mr. Speaker, I think the gentleman from Virginia (Mr. BOUCHER) and the gentleman from Virginia (Mr. GOODLATTE) were the lead dogs, if you will, on this legislation. They were tireless in their efforts, and I commend them for that

Mr. STENHOLM. Mr. Speaker, I yield 4 minutes to the gentlewoman from North Carolina (Mrs. CLAYTON).

Mrs. CLAYTON. Mr. Speaker, I thank the gentleman for yielding me time.

Mr. Speaker, I live in rural America, and I represent a predominantly rural district. I also cochair the Congressional Rural Caucus. This is an issue that is critical to rural America, and, indeed, critical to all Americans.

It is essential that rural Americans not be treated as second-class citizens who are denied access to local television stations for news, weather, sports, and emergency information. Indeed, one need not look further than my own district in eastern North Carolina to see the critical role that local television news play when disasters such as hurricane, tornadoes, blizzards, earthquakes, or floods strike.

Last winter a fast-moving snowstorm with near-blizzard conditions left a

record snowfall of 23 inches in parts of my district. Last fall, three hurricanes and a subsequent 500-year flood left flood waters that covered nearly 20,000 square miles of North Carolina, a land mass greater than the size of the State of Maryland. It took weeks for the flood waters to recede, and disaster relief efforts are still going on to date.

Local news provides vital information on safety procedures, emergency shelter, location, and how to obtain assistance. In addition, local television broadcasts of crop reports, local news, weather reports, public service announcements, and advertisements by local business are important to rural development.

Let me repeat that rural citizens in North Carolina, in fact, rural citizens in America, should not be disadvantaged and must have access to the same network and local television service at the same affordable prices as citizens in urban and suburban areas.

The Rural Local Broadcast Signal Act established a \$1.2 billion loan guarantee to help finance satellite companies in unserved and underserved rural areas. It is clear that without this financial incentive of a loan guarantee program, many rural markets of the country would not have access to local television signals via satellite.

The economy of scale in rural areas has to be compensated because the private sector will not and cannot provide the expensive initial investment needed. A Federal loan guarantee program will enable affordable capital to be available to finance satellite systems for the delivery of local television signals. I am pleased that the committee saw fit to exclude a potentially damaging amendment that would have delayed the entire loan program for 90 days pending certain testing. Such an amendment would have been unnecessary and harmful.

I am also pleased that the cooperative lenders such as CoBank and the National Rural Utilities Cooperative Finance Corporation are eligible to participate in the loan guarantee program under section 4(d) of the bill. Their expertise, capacity, capital strength, and experience in providing financial assistance to rural utility service borrowers should be used and has been valuable in the past.

Mr. Speaker, I support the establishment of a loan guarantee program, and I urge all of our colleagues to support this very necessary legislation.

Mr. ŤAUZIN. Mr. Speaker, I am pleased to yield 2 minutes to my friend and mentor, the gentleman from New York (Mr. GILMAN).

(Mr. GILMAN asked and was given permission to revise and extend his remarks.)

Mr. GILMAN. Mr. Speaker, I thank the gentleman for yielding me time.

Mr. Speaker, permit me to take this opportunity to thank the gentleman from Louisiana (Mr. TAUZIN), the distinguished subcommittee chairman, and the gentleman from Virginia (Mr.

GOODLATTE) for bringing this measure to the floor at this time and permitting me to speak in support of this legislation.

H.R. 3615, the Rural Local Broadcast Signal Act, was introduced in response to the announcement by the major satellite carriers that, following enactment of the Satellite Home Viewer Act last fall, satellite carriers would be providing only newly authorized local network TV broadcast services in the largest markets, rather than the more rural areas. These satellite providers have stated it is not economically feasible to provide such service to our rural areas. Since many rural areas of our Nation are not served by broadcast TV or cable service, legislation is necessary to encourage the delivery of local network TV service to our rural Americans. This legislation amends the Rural Electrification Act of 1936 in order to provide local TV networks to rural satellite customers.

Mr. Speaker, the purpose of this bill is to ensure improved access of local TV signals into unserved or underserved rural areas by December 31, 2006. The bill is languaged to provide local TV signals to rural Americans, which will not only benefit consumers, but it can save lives.

Mr. Speaker, I thank the gentleman from Louisiana (Mr. TAUZIN) and the gentleman from Virginia (Mr. GOODLATTE) for introducing this important measure and affording me the opportunity to include my legislation, H.R. 1817, as a provision of the bill.

Accordingly, I urge our colleagues to fully support this important measure for all the rural communities through-

out our Nation.

Mr. TAUZIN. Mr. Speaker, I yield 5 minutes to the gentleman from Virginia (Mr. BOUCHER), the "lead dog" on the Democratic side on this bill.

Mr. BOUCHER. Mr. Speaker, I thank my friend from Massachusetts for

yielding me time.

Mr. Speaker, I rise in strong support of this measure in which I am pleased to join my colleague, the gentleman from Virginia (Mr. GOODLATTE), as principal cosponsor. The passage of this legislation is urgently needed. It offers the only opportunity for residents of medium-sized and small cities and virtually all of rural America to benefit from the new service that delivers local television signals to homes with satellite dishes.

Last year we enacted a new law which, for the first time, enabled satellite television companies to deliver to satellite dish owners local television signals in addition to the national programming that these companies have traditionally offered. That was the good news.

The somewhat less than good news is that those companies have decided that they can only make a profit by offering the new local into local service in the largest cities. Accordingly, mediumsized and small cities and rural portions of the Nation will not be served by the commercial companies.

Of the 211 local television markets in the Nation, at most 67 will receive the commercially provided local into local satellite television service. The bill that the gentleman from Virginia (Mr. GOODLATTE) and I have put forward is designed to fill the gap. Our intent is to create a means for every person who desires the service to have access to his local television stations delivered by satellite. Then, for the first time, there will be on a nationwide basis a truly viable competitive alternative to cable television. With the addition of the local TV service, satellite companies will be able to offer exactly the same programs, including local broadcast signals, that cable television has traditionally offered.

For the first time, cable rates will be set through a competitive market and will be restrained. For the first time, the residents of many rural regions, such as the mountainous portion of Virginia that the gentleman from Virginia (Mr. GOODLATTE) and I represent, who are blocked from the receipt of local TV signals because of mountainous terrain, will be able to view with a clear digital signal the local stations which are broadcast in their area.

We will achieve these goals by providing a Federal loan guarantee in the amount of \$1.25 billion through which a self-sustaining affordable service offering local TV signals by satellite can be launched on a nationwide basis. By this means, the residents of all 211 local television markets in the Nation will soon receive the new local into local satellite delivered television service.

I want to commend my friend and colleague from Virginia (Mr. GOOD-LATTE) for his leadership, as together we have structured this approach and brought the bill to the point of passage in the House today. It is a pleasure to work with the gentleman as we advance the interests of all rural Americans.

I also want to thank the chairmen and ranking members of the Committee on Commerce and the Committee on Agriculture for their excellent cooperation in bringing the measure to the floor. With the step that we are taking, we can assure that local news, sports, emergency announcements, weather reports, and community service programming that contribute to the broad popularity of local television broadcasts are available, not just in the largest cities, but in all television markets throughout the Nation.

Mr. Speaker, I am pleased to join with the gentleman from Virginia (Mr. GOODLATTE) and others who will speak in urging the approval of this measure by the House today.

AMENDMENT IN THE NATURE OF A SUBSTITUTE OFFERED BY MR. GOODLATTE.

Mr. GOODLATTE. Mr. Speaker, I ask unanimous consent that the amendment in the nature of a substitute considered as adopted to H.R. 3615 under the order of the House of earlier today be the amendment in the nature of a

substitute that I have now placed at the desk, which shall be considered as read.

The SPEAKER pro tempore (Mr. HASTINGS of Washington). Is there objection to the request of the gentleman from Virginia?

Mr. STENHOLM. Mr. Speaker, reserving the right to object, I do so for purposes of clarifying if the original colloquy that I had a moment ago still applies to the amendment in the nature of a substitute that you have placed at the desk?

Mr. GOODLATTE. Mr. Speaker, will the gentleman yield?

Mr. STENHOLM. I yield to the gentleman from Virginia.

Mr. GOODLATTE. Mr. Speaker, the gentleman is correct.

Mr. STENHOLM. Mr. Speaker, I withdraw my reservation of objection.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Virginia?

There was no objection.

The text of the amendment in the nature of a substitute is as follows:

AMENDMENT IN THE NATURE OF A SUBSTITUTE OFFERED BY MR. GOODLATTE

Strike all after the enacting clause and insert the following:

## SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- (a) SHORT TITLE.—This Act may be cited as the "Rural Local Broadcast Signal Act".
- (b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:
- Sec. 1. Short title; table of contents.

Sec. 2. Purpose.

- Sec. 3. Rural television loan guarantee board.
- Sec. 4. Approval of loan guarantees.
- Sec. 5. Administration of loan guarantees.
- Sec. 6. Prohibition on use of funds for spectrum auctions.
- Sec. 7. Prohibition on use of funds by incumbent cable operators.
- Sec. 8. Annual audit.
- Sec. 9. Exemption from must carry requirements.
- Sec. 10. Additional availability of broadcast signals in rural areas.
- Sec. 11. Improved cellular service in rural areas.
- Sec. 12. Technical amendment.
- Sec. 13. Definitions.
- Sec. 14. Authorizations of appropriations.
- Sec. 15. Sunset.

## SEC. 2. PURPOSE.

The purpose of this Act is to facilitate access, on a technologically neutral basis and by December 31, 2006, to signals of local television stations for households located in unserved areas and underserved areas.

## SEC. 3. RURAL TELEVISION LOAN GUARANTEE BOARD.

- (a) ESTABLISHMENT.—There is established the Rural Television Loan Guarantee Board (in this Act referred to as the ''Board'').
  - (b) MEMBERS.—
- (1) IN GENERAL.—Subject to paragraph (2), the Board shall consist of the following members:
- (A) The Secretary of the Treasury, or the designee of the Secretary.
- (B) The Secretary of Agriculture, or the designee of the Secretary.
- (C) The Secretary of Commerce, or the designee of the Secretary.
- (2) REQUIREMENT AS TO DESIGNEES.—An individual may not be designated a member of the Board under paragraph (1) unless the individual is an officer of the United States

pursuant to an appointment by the President, by and with the advice and consent of the Senate.

- (c) FUNCTIONS OF THE BOARD.—
- (1) IN GENERAL.—The Board shall determine whether or not to approve loan guarantees under this Act. The Board shall make such determinations consistent with the purpose of this Act and in accordance with this subsection and section 4 of this Act.
- (2) CONSULTATION AUTHORIZED.-
- (A) IN GENERAL.—In carrying out its functions under this Act, the Board shall consult with such departments and agencies of the Federal Government as the Board considers appropriate, including the Department of Commerce, the Department of Agriculture, the Department of the Treasury, the Department of Justice, the Department of the Interior, the Board of Governors of the Federal Reserve System, the Federal Communications Commission, the Federal Trade Commission, and the National Aeronautics and Space Administration.
- (B) RESPONSE.—A department or agency consulted by the Board under subparagraph (A) shall provide the Board such expertise and assistance as the Board requires to carry out its functions under this Act.
- (3) APPROVAL BY MAJORITY VOTE.—The determination of the Board to approve a loan guarantee under this Act shall be by a vote of a majority of the Board.

### SEC. 4. APPROVAL OF LOAN GUARANTEES.

- (a) AUTHORITY TO APPROVE LOAN GUARANTEES.—Subject to the provisions of this section and consistent with the purpose of this Act, the Board may approve loan guarantees under this Act.
  - (b) REGULATIONS.—
- (1) REQUIREMENTS.—The Administrator (as defined in section 5 of this Act), under the direction of and for approval by the Board, shall prescribe regulations to implement the provisions of this Act and shall do so not later than 120 days after funds authorized to be appropriated under section 15 of this Act have been appropriated in a bill signed into law.
- (2) ELEMENTS.—The regulations prescribed under paragraph (1) shall—
- (A) set forth the form of any application to be submitted to the Board under this Act;
- (B) set forth time periods for the review and consideration by the Board of applications to be submitted to the Board under this Act, and for any other action to be taken by the Board with respect to such applications;
- (C) provide appropriate safeguards against the evasion of the provisions of this Act;
- (D) set forth the circumstances in which an applicant, together with any affiliate of an applicant, shall be treated as an applicant for a loan guarantee under this Act;
- (E) include requirements that appropriate parties submit to the Board any documents and assurances that are required for the administration of the provisions of this Act; and
- (F) include such other provisions consistent with the purpose of this Act as the Board considers appropriate.
- (3) CONSTRUCTION.—(A) Nothing in this Act shall be construed to prohibit the Board from requiring, to the extent and under circumstances considered appropriate by the Board, that affiliates of an applicant be subject to certain obligations of the applicant as a condition to the approval or maintenance of a loan guarantee under this Act.
- (B) If any provision of this Act or the application of such provision to any person or entity or circumstance is held to be invalid by a court of competent jurisdiction, the remainder of this Act, or the application of such provision to such person or entity or

- circumstance other than those as to which it is held invalid, shall not be affected thereby.
- (c) AUTHORITY LIMITED BY APPROPRIATIONS ACTS.—The Board may approve loan guarantees under this Act only to the extent provided for in advance in appropriations Acts.
- (d) REQUIREMENTS AND CRITERIA APPLICABLE TO APPROVAL.—
- (1) IN GENERAL.—The Board shall utilize the underwriting criteria developed under subsection (g), and any relevant information provided by the departments and agencies with which the Board consults under section 3, to determine which loans may be eligible for a loan guarantee under this Act.
- (2) PREREQUISITES.—In addition to meeting the underwriting criteria under paragraph (1), a loan may not be guaranteed under this Act unless—
- (A) the loan is made to finance the acquisition, improvement, enhancement, construction, deployment, launch, or rehabilitation of the means by which local television broadcast signals will be delivered principally to an unserved area or an underserved area (or both);
- (B) the proceeds of the loan will not be used for operating, advertising, or promotion expenses;
- (C) the proposed project, as determined by the National Telecommunications and Information Administration, is not likely to have a substantial adverse impact on competition that outweighs the benefits of improving access to the signals of a local television station in an unserved area or an underserved area (or both), and is commercially viable;
- (D)(i) the loan (including Other Debt, as defined in subsection (f)(2)(B))—
- (I) is provided by any entity engaged in the business of commercial lending—
- (aa) if the loan is made in accordance with loan-to-one-borrower and affiliate transaction restrictions to which the entity is subject under applicable law; or
- (bb) if item (aa) does not apply, the loan is made only to a borrower that is not an affiliate of the entity and only if the amount of the loan and all outstanding loans by that entity to that borrower and any of its affiliates does not exceed 10 percent of the net equity of the entity; or
- (II) is provided by a nonprofit corporation, including the National Rural Utilities Cooperative Finance Corporation, engaged primarily in commercial lending, if the Board determines that such nonprofit corporation has one or more issues of outstanding long-term debt that is rated within the highest 3 rating categories of a nationally recognized statistical rating organization, and, if the Board determines that the making of the loan by such nonprofit corporation will cause a decline in the debt rating mentioned above, the Board at its discretion may disapprove the loan guarantee on this basis;
- (ii)(I) no loan (including Other Debt as defined in subsection (f)(2)(B)) may be made for purposes of this Act by a governmental entity or affiliate thereof, or by the Federal Agricultural Mortgage Corporation, or any institution supervised by the Office of Federal Housing Enterprise Oversight, the Federal Housing Finance Board, or any affiliate of such entities;
- (II) any loan (including Other Debt as defined in subsection (f)(2)(B)) must have terms, in the judgment of the Board, that are consistent in material respects with the terms of similar obligations in the private capital market:
- (III) for purposes of clause (i)(I)(bb), the term "net equity" means the value of the total assets of the entity, less the total liabilities of the entity, as recorded under generally accepted accounting principles for the fiscal quarter ended immediately prior to

- the date on which the subject loan is approved; and
- (E) repayment of the loan is required to be made within a term of the lesser of—
- (i) 25 years from the date of the execution of the loan; or
- (ii) the economically useful life, as determined by the Board or in consultation with persons or entities deemed appropriate by the Board, of the primary assets to be used in the delivery of the signals concerned; and
- (F) the loan meets any additional criteria developed under subsection (g).
- (3) PROTECTION OF UNITED STATES FINANCIAL INTERESTS.—The Board may not approve the guarantee of a loan under this Act unless—
- (A) the Board has been given documentation, assurances, and access to information, persons, and entities necessary, as determined by the Board, to address issues relevant to the review of the loan by the Board for purposes of this Act; and
- (B) the Board makes a determination in writing that—
- (i) to the best of its knowledge upon due inquiry, the assets, facilities, or equipment covered by the loan will be utilized economically and efficiently:
- (ii) the terms, conditions, security, and schedule and amount of repayments of principal and the payment of interest with respect to the loan protect the financial interests of the United States and are reasonable;
- (iii) to the extent possible, the value of collateral provided by an applicant is at least equal to the unpaid balance of the loan amount covered by the loan guarantee (the "Amount" for purposes of this clause); and if the value of collateral provided by an applicant is less than the Amount, the additional required collateral is provided by any affiliate of the applicant; and if the combined value of collateral provided by an applicant and any affiliate is not at least equal to the Amount, the collateral from such affiliate represents all of such affiliate's assets;
- (iv) all necessary and required regulatory and other approvals, spectrum rights, and delivery permissions have been received for the loan, the project under the loan, and the Other Debt. if any, under subsection (f)(2)(B):
- (v) the loan would not be available on reasonable terms and conditions without a loan guarantee under this Act; and
- (vi) repayment of the loan can reasonably be expected.
  - (e) CONSIDERATIONS.—
  - (1) Type of Market.—
- (A) PRIORITY CONSIDERATIONS.—To the maximum extent practicable, the Board shall give priority in the approval of loan guarantees under this Act in the following order: First, to projects that will serve the greatest number of households in unserved areas and the number of States (including noncontiguous States); and second, to projects that will serve the greatest number of households in underserved areas. In each instance, the Board shall consider the project's estimated cost per household to be served.
- (B) PROHIBITION.—The Board may not approve a loan guarantee under this Act for a project that is designed primarily to serve 1 or more of the 40 most populated designated market areas (as that term is defined in section 122(j) of title 17, United States Code).
- (2) OTHER CONSIDERATIONS.—The Board shall consider other factors, which shall include projects that would—
- (A) offer a separate tier of local broadcast signals;
- (B) provide lower projected costs to consumers of such separate tier; and
- (C) enable the delivery of local broadcast signals consistent with the purpose of this Act by a means reasonably compatible with

existing systems or devices predominantly in use.

- (f) GUARANTEE LIMITS.—
- (1) LIMITATION ON AGGREGATE VALUE OF LOANS.—The aggregate value of all loans for which loan guarantees are issued under this Act (including the unguaranteed portion of loans issued under paragraph (2)(A)) and Other Debt under paragraph (2)(B) may not exceed \$1,250,000,000.
- (2) GUARANTEE LEVEL.—A loan guarantee issued under this Act—
- (A) may not exceed an amount equal to 80 percent of a loan meeting in its entirety the requirements of subsection (d)(2)(A). If only a portion of a loan meets the requirements of that subsection, the Board shall determine that percentage of the loan meeting such requirements (the "applicable portion") and may issue a loan guarantee in an amount not exceeding 80 percent of the applicable portion or
- (B) may, as to a loan meeting in its entirety the requirements of subsection (d)(2)(A), cover the amount of such loan only if that loan is for an amount not exceeding 80 percent of the total debt financing for the project, and other debt financing (also meeting in its entirety the requirements of subsection (d)(2)(A)) from the same source for a total amount not less than 20 percent of the total debt financing for the project ("Other Debt") has been approved.
- (g) UNDERWRITING CRITERIA.—Within the period provided for under subsection (b)(1), the Board shall, in consultation with the Director of the Office of Management and Budget and an independent public accounting firm, develop underwriting criteria relating to the guarantee of loans that are consistent with the purpose of this Act, including appropriate collateral and cash flow levels for loans guaranteed under this Act, and such other matters as the Board considers appropriate.
- (h) CREDIT RISK PREMIUMS.—
- (1) ESTABLISHMENT AND ACCEPTANCE.—The Board may establish and approve the acceptance of credit risk premiums with respect to a loan guarantee under this Act in order to cover the cost, as determined under section 504(b)(1) of the Federal Credit Reform Act of 1990, of the loan guarantee. To the extent that appropriations of budget authority are insufficient to cover the cost, as so determined, of a loan guarantee under this Act, credit risk premiums shall be accepted from a non-Federal source under this subsection on behalf of the applicant for the loan guarantee.
  - (2) CREDIT RISK PREMIUM AMOUNT.—
- (A) IN GENERAL.—The Board shall determine the amount of any credit risk premium to be accepted with respect to a loan guarantee under this Act on the basis of—
- (i) the financial and economic circumstances of the applicant for the loan guarantee, including the amount of collateral offered:
- (ii) the proposed schedule of loan disbursements;
- $\mbox{(iii)}$  the business plans of the applicant for providing service;
- (iv) any financial commitment from a broadcast signal provider; and
- (v) the concurrence of the Director of the Office of Management and Budget as to the amount of the credit risk premium.
- (B) PROPORTIONALITY.—To the extent that appropriations of budget authority are sufficient to cover the cost, as determined under section 504(b)(1) of the Federal Credit Reform Act of 1990, of loan guarantees under this Act, the credit risk premium with respect to each loan guarantee shall be reduced proportionately.
- (C) PAYMENT OF PREMIUMS.—Credit risk premiums under this subsection shall be paid

- to an account (the "Escrow Account") established in the Treasury which shall accrue interest and such interest shall be retained by the account, subject to subparagraph (D).
- (D) DEDUCTIONS FROM ESCROW ACCOUNT.—If default occurs with respect to any loan guaranteed under this Act and the default is not cured in accordance with the terms of the underlying loan or loan guarantee agreement, the Administrator, in accordance with subsections (h) and (i) of section 5 of this Act, shall liquidate, or shall cause to be liquidated, all assets collateralizing such loan as to which it has a lien or security interest. Any shortfall between the proceeds of the liquidation net of costs and expenses relating to the liquidation, and the guarantee amount paid pursuant to this Act shall be deducted from funds in the Escrow Account and credited to the Administrator for payment of such shortfall. At such time as determined under subsection (d)(2)(E) when all loans guaranteed under this Act have been repaid or otherwise satisfied in accordance with this Act and the regulations promulgated hereunder, remaining funds in the Escrow Account, if any, shall be refunded, on a pro rata basis, to applicants whose loans guaranteed under this Act were not in default, or where any default was cured in accordance with the terms of the underlying loan or loan guarantee agreement.
- (i) JUDICIAL REVIEW.—The decision of the Board to approve or disapprove the making of a loan guarantee under this Act shall not be subject to judicial review.

## SEC. 5. ADMINISTRATION OF LOAN GUARANTEES.

- (a) IN GENERAL.—The Administrator of the Rural Utilities Service (in this Act referred to as the "Administrator") shall issue and otherwise administer loan guarantees that have been approved by the Board in accordance with sections 3 and 4 of this Act.
- (b) SECURITY FOR PROTECTION OF UNITED STATES FINANCIAL INTERESTS.—
- (1) TERMS AND CONDITIONS.—An applicant shall agree to such terms and conditions as are satisfactory, in the judgment of the Board, to ensure that, as long as any principal or interest is due and payable on a loan guaranteed under this Act, the applicant—
- (A) shall maintain assets, equipment, facilities, and operations on a continuing basis;
- (B) shall not make any discretionary dividend payments that impair its ability to repay obligations guaranteed under this Act;
- (C) shall remain sufficiently capitalized; and
- (D) shall submit to, and cooperate fully with, any audit of the applicant under section 8(a)(2) of this Act.
  - (2) COLLATERAL.—
- (A) EXISTENCE OF ADEQUATE COLLATERAL.—An applicant shall provide the Board such documentation as is necessary, in the judgment of the Board, to provide satisfactory evidence that appropriate and adequate collateral secures a loan guaranteed under this Act.
- (B) FORM OF COLLATERAL.—Collateral required by subparagraph (A) shall consist solely of assets of the applicant, any affiliate of the applicant, or both (whichever the Board considers appropriate), including primary assets to be used in the delivery of signals for which the loan is guaranteed.
- (C) REVIEW OF VALUATION.—The value of collateral securing a loan guaranteed under this Act may be reviewed by the Board, and may be adjusted downward by the Board if the Board reasonably believes such adjustment is appropriate.
- (3) LIEN ON INTERESTS IN ASSETS.—Upon the Board's approval of a loan guarantee under this Act, the Administrator shall have liens on assets securing the loan, which shall be

- superior to all other liens on such assets, and the value of the assets (based on a determination satisfactory to the Board) subject to the liens shall be at least equal to the unpaid balance of the loan amount covered by the loan guarantee, or that value approved by the Board under section 4(d)(3)(B)(iii) of this Act.
- (4) PERFECTED SECURITY INTEREST.—With respect to a loan guaranteed under this Act, the Administrator and the lender shall have a perfected security interest in assets securing the loan that are fully sufficient to protect the financial interests of the United States and the lender.
- (5) INSURANCE.—In accordance with practices in the private capital market, as determined by the Board, the applicant for a loan guarantee under this Act shall obtain, at its expense, insurance sufficient to protect the financial interests of the United States, as determined by the Board.
- (c) ASSIGNMENT OF LOAN GUARANTEES.— The holder of a loan guarantee under this Act may assign the loan guaranteed under this Act in whole or in part, subject to such requirements as the Board may prescribe.
- (d) Modification.—The Board may approve the modification of any term or condition of a loan guarantee or a loan guaranteed under this Act, including the rate of interest, time of payment of principal or interest, or security requirements only if—
- (1) the modification is consistent with the financial interests of the United States;
- (2) consent has been obtained from the parties to the loan agreement;
- (3) the modification is consistent with the underwriting criteria developed under section 4(g) of this Act;
- (4) the modification does not adversely affect the interest of the Federal Government in the assets or collateral of the applicant:
- (5) the modification does not adversely affect the ability of the applicant to repay the loan; and
- (6) the National Telecommunications and Information Administration has been consulted by the Board regarding the modification
  - (e) PERFORMANCE SCHEDULES.—
- (1) PERFORMANCE SCHEDULES.—An applicant for a loan guarantee under this Act for a project covered by section 4(e)(1) of this Act shall enter into stipulated performance schedules with the Administrator with respect to the signals to be provided through the project.
- (2) PENALTY.—The Administrator may assess against and collect from an applicant described in paragraph (1) a penalty not to exceed 3 times the interest due on the guaranteed loan of the applicant under this Act if the applicant fails to meet its stipulated performance schedule under that paragraph.
- (f) COMPLIANCE.—The Administrator, in cooperation with the Board and as the regulations of the Board may provide, shall enforce compliance by an applicant, and any other party to a loan guarantee for whose benefit assistance under this Act is intended, with the provisions of this Act, any regulations under this Act, and the terms and conditions of the loan guarantee, including through the submittal of such reports and documents as the Board may require in regulations prescribed by the Board and through regular periodic inspections and audits.
- (g) COMMERCIAL VALIDITY.—A loan guarantee under this Act shall be incontestable—
- (1) in the hands of an applicant on whose behalf the loan guarantee is made, unless the applicant engaged in fraud or misrepresentation in securing the loan guarantee; and
- (2) as to any person or entity (or their respective successor in interest) who makes or contracts to make a loan to the applicant for

the loan guarantee in reliance thereon, unless such person or entity (or respective successor in interest) engaged in fraud or misrepresentation in making or contracting to make such loan.

(h) DEFAULTS.—The Board shall prescribe regulations governing defaults on loans guaranteed under this Act, including the administration of the payment of guaranteed amounts upon default.

(i) RECOVERY OF PAYMENTS.—

(1) IN GENERAL.—The Administrator shall be entitled to recover from an applicant for a loan guarantee under this Act the amount of any payment made to the holder of the guarantee with respect to the loan.

(2) SUBROGATION.—Upon making a payment described in paragraph (1), the Administrator shall be subrogated to all rights of the party to whom the payment is made with respect to the guarantee which was the basis for the payment.

(3) DISPOSITION OF PROPERTY.—

- (A) SALE OR DISPOSAL.—The Administrator shall, in an orderly and efficient manner, sell or otherwise dispose of any property or other interests obtained under this Act in a manner that maximizes taxpayer return and is consistent with the financial interests of the United States.
- (B) MAINTENANCE.—The Administrator shall maintain in a cost-effective and reasonable manner any property or other interests pending sale or disposal of such property or other interests under subparagraph (A).

(j) ACTION AGAINST OBLIGOR.—

- (I) AUTHORITY TO BRING CIVIL ACTION.—The Administrator may bring a civil action in an appropriate district court of the United States in the name of the United States or of the holder of the obligation in the event of a default on a loan guaranteed under this Act. The holder of a loan guarantee shall make available to the Administrator all records and evidence necessary to prosecute the civil action.
- (2) FULLY SATISFYING OBLIGATIONS OWED THE UNITED STATES.—The Administrator may accept property in satisfaction of any sums owed the United States as a result of a default on a loan guaranteed under this Act, but only to the extent that any cash accepted by the Administrator is not sufficient to satisfy fully the sums owed as a result of the default.
- (k) BREACH OF CONDITIONS.—The Administrator shall commence a civil action in a court of appropriate jurisdiction to enjoin any activity which the Board finds is in violation of this Act, the regulations under this Act, or any conditions which were duly agreed to, and to secure any other appropriate relief, including relief against any affiliate of the applicant.

(l) ATTACHMENT.—No attachment or execution may be issued against the Administrator or any property in the control of the Administrator pursuant to this Act before the entry of a final judgment (as to which all rights of appeal have expired) by a Federal, State, or other court of competent jurisdiction against the Administrator in a proceeding for such action.

(m) FEES.—

- (1) APPLICATION FEE.—The Board shall charge and collect from an applicant for a loan guarantee under this Act a fee to cover the cost of the Board in making necessary determinations and findings with respect to the loan guarantee application under this Act. The amount of the fee shall be reasonable.
- (2) LOAN GUARANTEE ORIGINATION FEE.—The Board shall charge, and the Administrator may collect, a loan guarantee origination fee with respect to the issuance of a loan guarantee under this Act.
- (3) USE OF FEES COLLECTED.—Any fee collected under this subsection shall be used to

offset administrative costs under this Act, including costs of the Board and of the Administrator.

- (n) REQUIREMENTS RELATING TO AFFILIATES.—
- (1) INDEMNIFICATION.—The United States shall be indemnified by any affiliate (acceptable to the Board) of an applicant for a loan guarantee under this Act for any losses that the United States incurs as a result of—
- (A) a judgment against the applicant or any of its affiliates;
- (B) any breach by the applicant or any of its affiliates of their obligations under the loan guarantee agreement;
- (C) any violation of the provisions of this Act, and the regulations prescribed under this Act, by the applicant or any of its affiliates:
- (D) any penalties incurred by the applicant or any of its affiliates for any reason, including violation of a stipulated performance schedule under subsection (e): and
- $(E)\,$  any other circumstances that the Board considers appropriate.
- (2) LIMITATION ON TRANSFER OF LOAN PROCEEDS.—An applicant for a loan guarantee under this Act may not transfer any part of the proceeds of the loan to an affiliate.
- (o) EFFECT OF BANKRUPTCY.—(1) Notwithstanding any other provision of law, whenever any person or entity is indebted to the United States as a result of any loan guarantee issued under this Act and such person or entity is insolvent or is a debtor in a case under title 11, United States Code, the debts due to the United States shall be satisfied first.
- (2) A discharge in bankruptcy under title 11, United States Code, shall not release a person or entity from an obligation to the United States in connection with a loan guarantee under this Act.

## SEC. 6. PROHIBITION ON USE OF FUNDS FOR SPECTRUM AUCTIONS.

Notwithstanding any other provision of this Act, no loan guarantee under this Act may be granted or used to provide funds for the acquisition of licenses for the use of spectrum in any competitive bidding under section 309(j) of the Communications Act of 1934 (47 U.S.C. 309(j)).

## SEC. 7. PROHIBITION ON USE OF FUNDS BY INCUMBENT CABLE OPERATORS.

Notwithstanding any other provision of this Act, no loan guarantee under this Act may be granted or used to provide funds for—

- (1) the extension of any cable system to any area or areas for which the cable operator of such cable system has a cable franchise, if such franchise obligates the operator to extend such system to such area or areas; or
- (2) the upgrading or enhancement of the services provided over any cable system, unless such upgrading or enhancement is principally undertaken to extend services to areas outside of the previously existing franchise area of the cable operator.

## SEC. 8. ANNUAL AUDIT.

- (a) REQUIREMENT.—The Comptroller General of the United States shall conduct on an annual basis an audit of—
- (1) the administration of the provisions of this  $\mathsf{Act};$  and
- (2) the financial position of each applicant who receives a loan guarantee under this Act, including the nature, amount, and purpose of investments made by the applicant.
- (b) REPORT.—The Comptroller General shall submit to the Congress a report on each audit conducted under subsection (a).

## SEC. 9. EXEMPTION FROM MUST CARRY RE-QUIREMENTS.

A facility of a satellite carrier, cable system, or other multichannel video program-

ming distributor that is financed with a loan guaranteed under this Act and that delivers local broadcast signals in a television market pursuant to the provisions of section 338, 614, or 615 of the Communications Act of 1934 (47 U.S.C. 338, 534, or 535) shall not be required to carry in such market a greater number of local broadcast signals than the number of such signals that is carried by the cable system serving the largest number of subscribers in such market.

#### SEC. 10. ADDITIONAL AVAILABILITY OF BROAD-CAST SIGNALS IN RURAL AREAS.

- (a) OPENING OF FILING FOR ADDITIONAL TRANSLATOR AND LOW-POWER STATIONS.—The Federal Communications Commission shall, in accordance with its regulations, open a filing period window for the acceptance of applications for television translator stations and low-power television stations in rural areas.
- (b) DEADLINES FOR NOTICE.—The Commission shall announce the filing period window no less than 90 days prior to the commencement of the window.

## SEC. 11. IMPROVED CELLULAR SERVICE IN RURAL AREAS.

- (a) REINSTATEMENT OF APPLICANTS AS TENTATIVE SELECTEES.—
- (1) IN GENERAL.—Notwithstanding the order of the Federal Communications Commission in the proceeding described in paragraph (3), the Commission shall—
- (Å) reinstate each applicant as a tentative selectee under the covered rural service area licensing proceeding; and
- (B) permit each applicant to amend its application, to the extent necessary to update factual information and to comply with the rules of the Commission, at any time before the Commission's final licensing action in the covered rural service area licensing proceeding.
- (2) EXEMPTION FROM PETITIONS TO DENY.— For purposes of the amended applications filed pursuant to paragraph (1)(B), the provisions of section 309(d)(1) of the Communications Act of 1934 (47 U.S.C. 309(d)(1)) shall not
- (3) PROCEEDING.—The proceeding described in this paragraph is the proceeding of the Commission In re Applications of Cellwave Telephone Services L.P., Futurewave General Partners L.P., and Great Western Cellular Partners, 7 FCC Rcd No. 19 (1992).
- (b) CONTINUATION OF LICENSE PROCEEDING; FEE ASSESSMENT.—
- (1) AWARD OF LICENSES.—The Commission shall award licenses under the covered rural service area licensing proceeding within 90 days after the date of the enactment of this Act.
- (2) SERVICE REQUIREMENTS.—The Commission shall provide that, as a condition of an applicant receiving a license pursuant to the covered rural service area licensing proceeding, the applicant shall provide cellular radiotelephone service to subscribers in accordance with sections 22.946 and 22.947 of the Commission's rules (47 CFR 22.946, 22.947); except that the time period applicable under section 22.947 of the Commission's rules (or any successor rule) to the applicants identified in subparagraphs (A) and (B) of subsection (d)(1) shall be 3 years rather than 5 years and the waiver authority of the Commission shall apply to such 3-year period.
  - (3) CALCULATION OF LICENSE FEE.—
- (A) FEE REQUIRED.—The Commission shall establish a fee for each of the licenses under the covered rural service area licensing proceeding. In determining the amount of the fee, the Commission shall consider—
- (i) the average price paid per person served in the Commission's Cellular Unserved Auction (Auction No. 12); and

- (ii) the settlement payments required to be paid by the permittees pursuant to the consent decree set forth in the Commission's order, In re the Tellesis Partners (7 FCC Rcd 3168 (1992)), multiplying such payments by two.
- (B) NOTICE OF FEE.—Within 30 days after the date an applicant files the amended application permitted by subsection (a)(1)(B), the Commission shall notify each applicant of the fee established for the license associated with its application.

(4) PAYMENT FOR LICENSES.—No later than 18 months after the date that an applicant is granted a license, each applicant shall pay to the Commission the fee established pursuant to paragraph (3) for the license granted to the applicant under paragraph (1).

- (5) AUCTION AUTHORITY.—If, after the amendment of an application pursuant to subsection (a)(1)(B), the Commission finds that the applicant is ineligible for grant of a license to provide cellular radiotelephone services for a rural service area or the applicant does not meet the requirements under paragraph (2) of this subsection, the Commission shall grant the license for which the applicant is the tentative selectee (pursuant to subsection (a)(1)(B) by competitive bidding pursuant to section 309(j) of the Communications Act of 1934 (47 U.S.C. 309(j)).
- (c) PROHIBITION OF TRANSFER.—During the 5-year period that begins on the date that an applicant is granted any license pursuant to subsection (a), the Commission may not authorize the transfer or assignment of that license under section 310 of the Communications Act of 1934 (47 U.S.C. 310). Nothing in this Act may be construed to prohibit any applicant granted a license pursuant to subsection (a) from contracting with other licensees to improve cellular telephone service
- (d) DEFINITIONS.—For the purposes of this section, the following definitions shall apply:
- (1) APPLICANT.—The term "applicant" means—
- (A) Great Western Cellular Partners, a California general partnership chosen by the Commission as tentative selectee for RSA #492 on May 4, 1989;
- (B) Monroe Telephone Services L.P., a Delaware limited partnership chosen by the Commission as tentative selectee for RSA #370 on August 24, 1989 (formerly Cellwave Telephone Services L.P.); and
- (C) FutureWave General Partners L.P., a Delaware limited partnership chosen by the Commission as tentative selectee for RSA #615 on May 25. 1990.
- (2) COMMISSION.—The term "Commission" means the Federal Communications Commission.
- (3) COVERED RURAL SERVICE AREA LICENSING PROCEEDING.—The term "covered rural service area licensing proceeding" means the proceeding of the Commission for the grant of cellular radiotelephone licenses for rural service areas #492 (Minnesota 11), #370 (Florida 11), and #615 (Pennsylvania 4).
- (4) TENTATIVE SELECTEE.—The term "tentative selectee" means a party that has been selected by the Commission under a licensing proceeding for grant of a license, but has not yet been granted the license because the Commission has not yet determined whether the party is qualified under the Commission's rules for grant of the license.

## SEC. 12. TECHNICAL AMENDMENT.

Section 339(c) of the Communications Act of 1934 (47 U.S.C. 339(c)) is amended by adding at the end the following new paragraph:

"(5) DEFINITION.—Notwithstanding subsection (d)(4), for purposes of paragraphs (2) and (4) of this subsection, the term 'satellite carrier' includes a distributor (as defined in section 119(d)(1) of title 17, United States

Code), but only if the satellite distributor's relationship with the subscriber includes billing, collection, service activation, and service deactivation."

#### SEC. 13. DEFINITIONS.

In this Act:

- (1) AFFILIATE.—The term "affiliate"—
- (A) means any person or entity that controls, or is controlled by, or is under common control with, another person or entity; and
- (B) may include any individual who is a director or senior management officer of an affiliate, a shareholder controlling more than 25 percent of the voting securities of an affiliate, or more than 25 percent of the ownership interest in an affiliate not organized in stock form.
- (2) UNSERVED AREA.—The term ''unserved area'' means any area that—
- (A) is outside the grade B contour (as determined using standards employed by the Federal Communications Commission) of the local television broadcast signals serving a particular designated market area; and
- (B) does not have access to local television broadcast signals from any commercial, forprofit multichannel video provider.
- (3) UNDERSERVED AREA.—The term "underserved area" means any area that—
- (A) is outside the grade A contour (as determined using standards employed by the Federal Communications Commission) of the local television broadcast signals serving a particular designated market area; and
- (B) has access to local television broadcast signals from not more than one commercial, for-profit multichannel video provider.
- (4) COMMON TERMS.—Except as provided in paragraphs (1) through (4), any term used in this Act that is defined in the Communications Act of 1934 (47 U.S.C. 151 et seq.) has the meaning given that term in the Communications Act of 1934.

## SEC. 14. AUTHORIZATIONS OF APPROPRIATIONS.

- (a) COST OF LOAN GUARANTEES.—For the cost of the loans guaranteed under this Act, including the cost of modifying the loans, as defined in section 502 of the Congressional Budget Act of 1974 (2 U.S.C. 661a), there are authorized to be appropriated for fiscal years 2001 through 2006, such amounts as may be necessary.
- (b) COST OF ADMINISTRATION.—There is hereby authorized to be appropriated such sums as may be necessary to carry out the provisions of this Act, other than to cover costs under subsection (a).
- (c) AVAILABILITY.—Any amounts appropriated pursuant to the authorizations of appropriations in subsections (a) and (b) shall remain available until expended.

## SEC. 16. SUNSET.

No loan guarantee may be approved under this Act after December 31, 2006.

Mr. GOODLATTE. Mr. Speaker, I yield 1 minute to the gentleman from Illinois (Mr. SHIMKUS).

Mr. SHIMKUS. Mr. Speaker, I do want to commend my colleagues from Virginia for this work. A requirement on local broadcasters to obtain a license is to operate in the public interest. Emergency broadcasts and coverage is an example of their importance.

The great flood of 1993 is an example of local broadcasters covering emergencies, covering the levees, around the clock, notifying the public when levees broke so that lives could be saved.

In this new era of technology, last year we passed the Satellite Home Viewers Act to ensure that local broadcasts occur in local areas through direct satellite. Dropped on the cutting room floor was an assistance needed to assure local into local reaches all Americans. Rural America cannot be left behind. I am proud to be a cosponsor, have worked for its passage on the committee, and speak in support of the passage of this bill.

#### □ 1715

Mr. GOODLATTE. Mr. Speaker, I yield  $1\frac{1}{2}$  minutes to the gentleman from South Dakota (Mr. Thune).

Mr. THUNE. Mr. Speaker, I thank the gentleman for yielding time to me, and also I want to recognize the gentleman for the great work that he did to bring this issue to the floor and for his leadership on the issue.

I am an original cosponsor of the Rural Local Broadcast Signal Act. This takes us one step closer to closing the digital divide. Nearly 55,000 households in my home State of South Dakota receive their programming from satellite dishes. Over the last 2 years, I have heard from 1,400 of my fellow South Dakotans on this issue.

At the end of the last session when the loan guarantees were stripped from the Satellite Home Viewers Improvement Act, many people were left without reliable access to quality local television. For many who live in rural areas, satellite service is the only option. Now we have a chance to correct that and provide every rural viewer the opportunity to receive a clear, reliable signal from his or her local station.

Like so many of my colleagues, my State is prone to natural disasters, tornadoes, hailstorms, blizzards, and flash floods. Local broadcasters are civic-minded and provide emergency information for emergency situations. South Dakotans rely on those broadcasters for important weather-related information as well.

Local broadcast signals can save lives. While local television may not save every life, it often provides the very precious few seconds that are necessary to grab our loved ones and take cover. We owe it to rural Americans to make sure that they have the same quality access to telecommunications as those in urban areas.

No one wants to watch a network signal with poor quality. With today's technological innovations, no one should have to. On behalf of the 150 South Dakotans who rely on satellite television, I urge the passage of this important legislation and quick consideration in the conference.

Mr. TAUZIN. Mr. Speaker, I am pleased to yield 3 minutes to my friend, the gentleman from Oklahoma (Mr. LARGENT).

Mr. LARGENT. Mr. Speaker, I thank the gentleman for yielding time to me. Mr. Speaker, do not be fooled into thinking that this is not a controversial issue. This is. For those who are listening to the debate that we are having on the floor, it would seem that

this thing is going to just steamroll through, but do not think there is not controversy surrounding this ticular issue.

Let me read a couple of headlines about this particular bill that we are working on today. Here is one from the Washington Times, an editorial: "Rural Rip-off." This is the bill we are voting on today, described as a "rural rip-off" in the Washington Times.

The Wall Street Journal says, Utilities Invest Funds in Markets Instead of Local Projects, Audit Says.' These are the people who are going to be applying for this \$1.25 billion gov-

ernment subsidized loan guarantee.
In an editorial in the USA Today it is referred to as "The Taxpayer Rip-off in Progress." That is the bill we are dis-

cussing here this evening.

Let me read just a few of the comments in these articles. First of all, let me say that this is a program designed to give loan guarantees to people who do not need it to fund projects that are not needed.

We have heard a variety of speakers speak on the floor today and talk about, this is to provide local service. Not true. Local into local is the term. That is not true. The definition in the bill says that all these loans are available, as long as they do not have access to local television broadcast signals from not more than one commercial for-profit multi-channel video provider.

So if one already gets local into local through the cable service, these monies are still available to them, so they can have local into local that is providing the local weather, the local crop reports, and so forth, and still be eligible

to receive this money.

What this is really about, and Members need to understand this, this is very important, what it really is about is providing government subsidies to create competition with the private sector. That may be an unintended consequence, but that definitely will be a consequence if this bill goes through, which I anticipate it will.

We will be subsidizing businesses with government loan guarantees so they can compete against people in the private sector. That should send a chill throughout Congress and the rest of the United States, that here we have the United States Congress getting ready to vote on a bill that provides \$1.25 billion of taxpayer loan guarantees to subsidize business to go out and

compete with the private sector.

That is a problem. That is a real problem. All who own small businesses or own big businesses, how would they like the government jumping into their business, subsidizing some competition for them? That is not the intention, I do not believe, the Founders of the Constitution had. I do not think it is necessarily the intent of the authors of this bill, but it will be the unintended consequence of the bill.

I would urge my colleagues to vote

Mr. MARKEY. Mr. Speaker, I yield 2 minutes to the gentlewoman from California (Mrs. CAPPS).

Mrs. CAPPS. Mr. Speaker, I thank my colleague for yielding time to me.

Mr. Speaker, I rise in support of this legislation. As an original cosponsor of this bill, I know how important it is that everyone have access to their local TV stations. Locally-broadcast TV is most Americans' primary source of news, weather, and emergency information. But in my district and in rural areas across this country, many people cannot watch their own local stations. The hills and valleys in Santa Barbara and San Luis Obispo Counties preclude thousands of my constituents from receiving local TV over the air.

Some of my constituents do not have affordable access to cable, or they want a different choice. Many of them turn to satellite TV, but they could not get their local stations over the satellite.

So last year we passed legislation allowing so-called local into local broadcasting. But we knew then what we know now, most markets in the country will not be covered. Outside the top 40 media markets, local into local broadcasting is not going to happen because there is not enough money in it.

Citizens in places like the Central Coast of California still will not have access to their local stations through satellite TV, and local broadcasters still will not be able to get their signals to people who need them most, the folks in their own communities.

This is simply unfair to my constituents and to millions of other Americans in rural and underserved areas. The loan program that this bill sets up will help to bridge this gap, so I urge my colleagues to support this critically important bill. Our constituents in rural America deserve access to their local stations.

This bill is fair, this bill is just, it is worthy of our support.

Mr. MARKEY. Mr. Speaker, I yield 1 minute to the gentleman from Wisconsin (Mr. KIND).

Mr. STENHOLM. Mr. Speaker, I yield 1 additional minute to the gentleman from Wisconsin.

The SPEAKER pro tempore. The gentleman from Wisconsin (Mr. KIND) is recognized for 2 minutes.

(Mr. KIND asked and was given permission to revise and extend his remarks.)

Mr. KIND. Mr. Speaker, I thank the gentlemen for yielding time to me.

Mr. Speaker, I rise today as a strong supporter of H.R. 3615. I commend my colleagues on the compromise that they reached and worked out in this legislation, especially the two gentlemen from Virginia, the respective chairs and ranking members of the committees.

This legislation is vitally important for my constituents because it is vitally important to rural America. My congressional district is predominantly rural, with a population in the largest city of about 55,000 people.

Western Wisconsin has numerous small towns, villages, and individual farms nestled in the valleys of its roll-

ing hills and bluffs. Due to poor reception with normal antennas, many constituents purchase satellite dishes for television reception. Unfortunately, these local satellite dishes do not provide local television coverage.

Farmers in rural areas rely on their local news to provide weather forecasts, parents rely on local news to alert them to school closings, every constituent relies on local news to warn them of impending weather emergencies. In my district, access to local news through satellite television is not a luxury, it is oftentimes a matter of life and death.

Passage of the Home Satellite Viewers Act last year was a big step towards ensuring local access for my constituents who rely on satellite dishes. Unfortunately, it was incomplete. H.R. 3615 creates an 80 percent loan guaranty program that will help satellite or other technology companies build the infrastructure to guarantee local access to rural areas.

My colleagues in urban communities are already seeing local access because it is cost-effective to provide it in those areas. It is not, however, cost-effective in rural America. That is why this legislation here today is vitally important to the people I represent.

I urge passage of H.R. 3615. Mr. TAUZIN. Mr. Speaker, I am pleased to yield 2 minutes to the gentlewoman from Wyoming (Mrs. CUBIN). Mrs. CUBIN. Mr. Speaker, I thank

the gentleman for yielding time to me. Mr. Speaker, as an original cosponsor of the loan guarantee program, I am particularly pleased with the bill's fiscally responsible plan that will ensure that all consumers, specifically those in medium and small markets, will have access to local broadcast signals. The only cities that will enjoy local network broadcasting over their satellite systems under the current sys-

As we all know, the largest TV markets are currently enjoying local into local service over their satellite systems because of the hard work of the Committee on Commerce in passing the Satellite Home Viewers Act. The legislation before us today allows Congress to finish the job by providing

tem will be those with millions of tele-

vision households.

that same service to rural Americans. Wyoming is a perfect example of why we need to pass this legislation. The two largest TV markets in Wyoming are Cheyenne and Casper. They rank number 196 and 199, respectively. Even under the most optimistic local into local plans, Wyoming television viewers would probably never receive local into local service without the loan guarantee provision that is included in this bill.

I can only say that in lieu of mandating that satellite and cable providers serve rural areas, this is our only option. I am committed to moving this piece of legislation so that rural television customers can enjoy the same local television programming as our urban friends.

Mr. MARKEY. Mr. Speaker, I yield myself 2 minutes.

Mr. Speaker, I do believe that this bill, in its present form, has yet to reach its pluperfect form of acceptability. However, I think that for the time being, as it moves through this floor consideration, that it perhaps does merit the support of the Members.

However, just so that the Members can understand, this bill does not require some of the largest corporations in America to actually first have gone into the financial marketplace and established that they cannot obtain these loans from a commercial financial institution. Instead, what it does is it assumes that they cannot receive them.

One of the things that we I think should think about before we finally return from a conference with the Senate is whether or not we just might want to ensure that some of these huge corporations, if they can find the financing on their own, should not be able to avail themselves of publicly guaranteed funding, even if it would be at better interest rates than they could get in the free market.

I think that is something that we are going to have to consider, because these are some of the most well known corporations in America that we are putting this bill through to guarantee that they are going to be subsidized. In other words, we are not taking care of small farmers here, we are talking here about large multinationals.

That is something that I think at the end of the day we can find a resolution for; that we do not, in other words, reenact mistakes in the past where we wind up subsidizing those that do not need it and, unfortunately, in other bills that pass through this body, we wind up not giving any kind of help to those that are most in need in our country.

Hopefully, as the process evolves and as we seek to perfect this legislation through the conference committee, we will be able to achieve those ends.

Mr. Speaker, I reserve the balance of my time.

Mr. TAUZIN. Mr. Speaker, I am pleased to yield 3 minutes to the gentleman from California (Mr. Cox).

Mr. MARKEY. Mr. Speaker, I yield 1 additional minute to the gentleman from California.

The SPEAKER pro tempore (Mr. HASTINGS of Washington). The gentleman from California (Mr. COX) is recognized for 4 minutes.

Mr. COX. Mr. Speaker, I thank both of my colleagues for yielding time to me.

Mr. Speaker, I share the goals of the sponsors of this legislation. The fundamental problem is simple: There are, according to the Congressional Budget Office, 3 million people in America who do not get over the air free television and who do not get cable, so they cannot get their local TV, 3 million people.

□ 1730

Now, until 1999, Congress made it illegal for satellite TV providers to put

local stations into the homes of those people. We fixed that with SHVA, with the Satellite Home Viewer Act, a short while ago; but there remains a catch. In order to deliver even one local station into a market, the satellite provider has to deliver all of the locally originated stations.

Now naturally, the satellite providers trying to make money are going to start with the big markets like Los Angeles and New York, and in my TV market of southern California, where Los Angeles dominates, there are so many locally originated TV stations, scores of them, that it fills up all the satellite capacity.

What we have essentially said, by way of Federal regulation, is that it is more important for people who live in big TV markets, in big cities, to get all of the locally-originated TV stations, even if they do not have any local content by the way, than it is for people who live in rural America to get just one. We are doing nothing about that unfair mandate in this bill.

Now. I want to draw the attention of my colleagues to the fact that the procedure that we are using to pass this bill today does not permit any amendments. In the Committee on Commerce, where we worked very hard on this issue. I offered an amendment that passed in subcommittee that would have addressed the very reason that rural America is not getting service from satellite TV today. We passed that amendment in subcommittee. We lost it in full committee. I would like to have brought it to the floor and directly address the problem that we are facing in America today, and that is not enough local TV for this group of 3 million people.

But instead of lifting that Federal mandate, which the satellite providers tell us would permit them to get 80 million more people, instead of doing that we are going to create a brand new Federal program. We are going to take one of the oldest, stodgiest, failing bureaucracies that we have in Washington, the former Rural Electrification Administration, which is on a covert mission now that we will not recognize it to change its name to the Rural Utilities Service, and get a new lease on life, we are going to give them a billion dollars to go help these 3 million people. We are going to put them in the business of trying to compete with for-profit satellite TV companies, and one of the two biggest in America still is not making money.

The Congressional Budget Office tells us that the Rural Utilities Service is writing off billions of dollars in their existing loan portfolio left and right, at taxpayer expense, and that about 30 to 40 percent of the loans that are going to get made under this program are likely to be written off. So one can look at the cost of this program right up front is about \$400 million.

The Rural Utilities Service, which we are putting in charge of this, does not know anything about which tech-

nology, which TV technology, to invest in. They may know something about agriculture. They are part of the Department of Agriculture. But they certainly do not know anything about which technology to bet on.

The loans that we are going to be providing have a term of 25 years. Does anybody in this Chamber understand what the digital information marketplace is going to look like 25 years from now? Would someone want to make a competitive bet to go into this market in competition with the Federal Government, with the Department of Agriculture, on their side? That is what we are doing in this legislation.

It is an extremely unlikely assumption that the Federal Government is going to make money in the satellite TV business, but one thing we know for sure nobody who lives in a rural area is going to get anything but pay TV under this proposal. Free, over-the-air TV, which the Government usually subsidizes, is not helped by this proposal.

I urge my colleagues to take a hard look at this, to ask why it is that it is being rushed through here without any opportunity to amend it; why we are giving a 70-year-old bureaucracy so much power, and I ask my colleagues to vote it down.

Mr. STENHOLM. Mr. Speaker, I yield 2 minutes to the gentlewoman from Missouri (Mrs. EMERSON).

Mrs. EMERSON. Mr. Speaker, I just want to take a few minutes to thank the gentleman from Virginia (Mr. GOODLATTE) and the gentleman from Virginia (Mr. BOUCHER) and the chairpeople of the respective committees for the great work that they have done. I have heard what the gentleman from California (Mr. Cox) has said and the gentleman from Oklahoma about the fact that this might not be the best means by which to give people who have no access to any kind of signal at all the opportunity to find out if they have emergency flooding, whether a tornado is coming, whether like where I live an earthquake is perhaps going to happen. I just cannot tell the folks in my district, which is very, very rural and very remote in some areas, that it is not fair that people who live in big cities can get access to their local news; they can get it, but you cannot have it because nobody wants to come and give it to you.

I do not know how to answer the thousands of questions that I have gotten about this without giving them the opportunity to have their local news provided by satellite, because they do not have any other way to get it, Mr. Speaker. So I would just ask my colleagues who come from more metropolitan areas to try to understand what it is like for those of us who represent people who not only do not have access to satellite and/or cable, certainly cannot get any local news because there are not any local news stations within 200 or 300 miles, but a lot of these people do not even have running water in

their homes. They deserve to have a break and they deserve to be on a level playing field with all of our folks in the cities, and I am just very happy that we are going to pass today, I hope, a bill to give all Americans an equal shake.

The SPEAKER pro tempore (Mr. HASTINGS of Washington). The Chair would remind Members that the gentleman from Virginia (Mr. GOODLATTE) has 21/2 minutes remaining, the gentleman from Texas (Mr. STENHOLM) has 61/2 minutes remaining, the gentleman from Louisiana (Mr. TAUZIN) has 3 minutes remaining, and the gentleman from Massachusetts (Mr. MARKEY) has 4 minutes remaining. Mr. STENHOLM. Mr. Speaker, might

I inquire what would be the order of

closing.

The SPEAKER pro tempore. The order of close would be the gentleman from Massachusetts (Mr. MARKEY), the gentleman from Louisiana (Mr. TAU-ZIN), the gentleman from Texas (Mr. STENHOLM), the gentleman from Virginia (Mr. GOODLATTE).

Mr. GOODLATTE. Mr. Speaker, I yield 1 minute to the gentleman from

Kansas (Mr. MORAN).

Mr. MORAN of Kansas. Mr. Speaker, I commend the chairmen of a number of committees that have had jurisdiction over this issue. I co-chair with the gentleman from Louisiana (Mr. TAU-ZIN) a task force on rural technology and have taken a long interest and a strongly held belief that if rural America is going to survive, it is going to be because we have equal access to technology and telecommunications.

One of the issues that has impacted the constituents of Kansas greatly is this issue of whether or not they can receive local programming, local-tolocal programming, on their satellite networks. A typical constituent letter: We live in Madison. We are unable to receive network programming, ABC, CBS, NBC or Fox, with a rooftop antenna that would be suitable to watch. For 20 years we have received our programming through a satellite dish. We now get network coverage from cities like Denver, Chicago, Dallas, and New York; but here is the problem: We cannot even qualify to access local broadcasting because we are in a designated marketing area that is too close to have local television.

It matters to Kansans as a matter of public safety. Weather is important to us and agriculture, and I urge the passage of this bill and appreciate the consideration that our committees have given to this topic.

Mr. MARKEŶ. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, this satellite revolution is something that is changing the very face of the video marketplace in the United States. Back in 1992 when we passed the programming access provision, the gentleman from Louisiana (Mr. TAUZIN) and I and others were out here on the floor arguing that if we passed that that we would create a rev-

olution, create an 18-inch dish that one could buy and put out between the petunias and bring down hundreds of television stations; and through the years now we have seen this revolution change how suburban and urban America relate to their cable companies.

This legislation is directed towards the last remaining pocket of resistance, that is, rural America. It is meant to remedy a problem that we think that we dealt with last year when we made it possible for urban and suburban television stations to beam up their local TV stations and then beam them right back down into the same marketplace. That is more difficult in rural America.

It is wise for us to look at this digital divide to make sure that rural America is taken care of. At the same time, it is also important for us to make sure that we do not subsidize that which would ultimately happen anyway in the private marketplace, and that is a very delicate, very thin line for us to be walking. I support this legislation at this time, but I hope as we move it further through the process that we have the willingness to be open-minded in terms of ensuring that we build in the protections, that we do not subsidize those that do not need subsidization, that we do not help those to compete in the private market that could compete in the private market on their own.

That said, it is important for rural America not to be left out. An aye vote on this legislation at this time is, in fact, something that I recommend.

Mr. TAUZIN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the reason why the gentleman from Massachusetts (Mr. MAR-KEY) and I and so many others came to the floor in 1992 to try to create the capacity of direct broadcast satellite to bring television programming to America was because at the time we had just gotten through deregulating the cable companies. We in Congress had taken away the power of local franchising authorities to regulate the monopoly cable company. We thought it was pretty important if we were going to be responsible for taking away the power of local governments to regulate the monopoly cable company that we ought to make sure consumers in America had a competitive choice. That is what it was all about.

In 1992, we had to fight our way over a presidential veto to accomplish that goal, but we accomplished it. We created the capacity of television satellites to deliver satellite programming in competition with cable, but we left one thing undone, and that was the capacity of those satellites to include the local network programming in the package.

So guess what? Satellites were born; direct broadcast satellite came into being. But it was an imperfect competitor. So last year we tried to perfect that 1992 legislation by giving the satellites the right to carry the local net-

work programming in the package; in short, to give Americans a real choice.

Why? Because we had taken away the authority to regulate the monopoly. Well, guess what? In March of last year, all the authority to regulate from Washington monopoly cable ended. We allowed that to happen, but across America, outside of the 70 major markets that will be served by this new legislation last year, Americans will either have no multichannel delivery or will be afflicted with a single channel delivery system that is now unregulated.

We created, through this process of legislation, the possibility that many Americans will have only one choice for television programming. Today we cure that. Today we make sure that here in Washington we provide the loan guarantees, not the loans. We are not giving anybody a billion dollars. We are providing government-backed guarantees to make sure that the rest of America, in addition to the 70 major markets, the rest of America will have more than one choice.

Now that is the way we ought to behave. If we are going to take away power to regulate monopolies, we ought to always ensure that consumers have real choice because then consumers can regulate the companies by choosing which they want to reward with their money and which they want to punish by taking their business

With two providers in the marketplace, Americans will finally be protected. They will have choice and with choice will come fair prices. With choice will come fair packaging of products. With choice will come consumer regulation of the marketplace. I hope we pass this good bill. Mr. STENHOLM. Mr. Speaker, I yield

myself the remainder of my time.

The SPEAKER pro tempore. The gentleman is recognized for 6½ minutes.

Mr. STENHOLM. Mr. Speaker, I rise again in support of the bill and associate myself with the remarks of the gentleman from Louisiana (Mr. TAU-ZIN) regarding the intent and want to use this time to perhaps clarify a few points that have been made, I believe, erroneously through no intent.

### □ 1745

There has been a lot of quoting of newspaper articles and various interpretations of an OIG report that wrongfully implied that electric cooperatives were holding \$11 billion in a portfolio consisting of financial instruments which was interpreted to mean stocks, bonds, and mutual funds.

There has also been an implying that the rural utility service has not been a good steward of taxpayer dollars. If my colleagues will check the record, they will find that the telecommunications program or the rural utility service has never incurred a default regarding loss of taxpayer funding. The electric distribution and water programs have incurred write-offs of less than 1 percent over their entire history of operation.

Let me just quickly talk about this \$11 billion in cash or assets that supposedly could be redirected and financed, in this case, telecommunications. \$2.5 billion of that is patronage capital. That is monies owned by the members of the cooperatives that are invested in the distribution and transmission lines that provide electricity and telephone service.

\$795 million are capital term certificates which form a pool of funds for long-term loans for cooperative lending. \$2.3 billion is in accounts receivable which are bills issued by cooperatives that are not yet paid by customers. \$2 billion of this \$11 billion is in operating capital. It is deemed a minimum prudent reserve level by utility accounting standards held by the distribution utilities. \$2.8 billion of this \$11 billion alleged dollars is in operating capital that is deemed a prudent reserve held by the power supply cooperatives.

These are just some of the investments that rural electrics and rural telephone cooperatives have today. What are they doing with it? Nine hundred and thirty electric cooperatives have invested \$75 billion for 32,254 megawatts of generating capacity and 2,281,351 miles of line, which accounts for approximately half of the distribution lines in the United States.

I think it is grossly unfair of those who have been misinterpreting an OIG report for purposes of this particular bill. This bill is good in its intent. The rural utility service will continue to prudently manage taxpayer dollars, and the rural communities will be benefited, as has already been stated by this legislation.

Mr. Speaker, I yield back the balance of my time.

Mr. GOODLATTE. Mr. Speaker, I yield myself the balance of the time.

Mr. Speaker, in addition to all of those I thanked earlier, and there are just too many to recite everyone, I want to also recognize the gentle-woman from North Carolina (Mrs. CLAYTON), the ranking member of my subcommittee; as well as the gentleman from Massachusetts (Mr. MARKEY); and the gentleman from Michigan (Mr. DINGELL), from the Committee on Commerce, for their assistance in helping get this legislation to this point.

But what I really want to do is thank the American people, because they are the ones who have driven this legislation more than anyone else. Many Members of Congress have received more mail, more phone calls, more emails on this issue than any other legislative issue in the time that they have served in Congress.

The reason is very simple. Look at the map. The red and yellow dots, they are going to get taken care of. The rest of the United States is not. Tulsa, Oklahoma is not going to get a local into local service without this legislation; Lexington, Kentucky; Roanoke and Lynchburg, Virginia, my communities in my district; Austin, Texas; Richmond, Virginia; Knoxville, Tennessee; Honolulu, Hawaii; Des Moines, Iowa; Green Bay, Wisconsin; Omaha, Nebraska; Spokane; Shreveport, Louisiana; New Orleans, Louisiana; Rochester; Tucson; Springfield, Missouri; Springfield, Massachusetts. The list goes on and on.

More than 160 television markets, more than 30 million households, nearly 75 million Americans, more than 1,000 television stations in those markets will not be served without the passage of this legislation. I urge my colleagues to join me in passing this bill.

Mr. BEREÜTER. Mr. Speaker, this Member rises today in strong support of H.R. 3615, the Rural Local Broadcast Signal Act. This Member is pleased to be a co-sponsor of this important legislation, which will ensure improved access to local television signals in unserved or under-served rural areas.

Many rural families either cannot receive their local broadcast signals over the air, or are not offered cable service. It is important that we address this problem. Particularly in rural areas, local television broadcasts may be one of the few sources of emergency warnings and local news. In addition, local television provides weather, sports and special interest programming. Rural Americans, like their urban counterparts, need access to this important information.

Last year, the House passed the Satellite Home Viewer Improvement Act, which was ultimately signed into law. Satellite companies are now allowed to offer local network television signals to their subscribers. As a result of this bill, it is estimated that 70 percent of American households will eventually receive local broadcast signals. The remaining 30 percent of households, however, are found in sparsely populated areas, which will likely not be served under existing conditions. This legislation will ensure that these unserved or under-served areas are able to receive access to local television signals.

This bill authorizes the Rural Utilities Service (RUS) to provide loan guarantees to organizations for building or improving satellite, cable television and multi-channel video distribution infrastructure in under-served areas. The RUS will guarantee up to \$1.25 billion in loans to multi-channel video service providers, including direct broadcast satellite licensees. Under the RUS, up to 80 percent of a private loan may be guaranteed and loans will be payable in full within 25 years or the useful life of the assets purchased. This bill also provides standards to ensure that the loans will be promptly repaid and that the borrower has adequate collateral and insurance to protect the interests of the Federal government. Projects providing service to the most underserved market areas will be given priority for these loans.

In closing, this Member encourages his colleagues to support H.R. 3615. This bill ensures that all Americans, including those in rural areas, receive reliable access to their local broadcast stations.

Mr. LaFALCE. Mr. Speaker, today the House takes up a bill that, once again, handpicks a specific industry in our economy, the satellite television industry, to receive government assistance in the form of loan guarantees. While the bill before us today rep-

resents an improvement over the bill included in last year's Satellite Home Viewer Improvement Act conference report, and largely reflects the bill reported out by the Senate Banking Committee, and enacted by the full Senate unanimously, I rise today to express strong concerns with the process by which H.R. 3615 was brought to the House floor.

Last summer, I rose before this chamber. and was joined by the Chairman of the Banking Committee, to oppose another government give-away in the form of loan guarantees to the steel, oil, and gas industries. I opposed that bill then because of its substantive flaws, and because taxpayers were being placed at undue financial risk. I also opposed the steel, oil, and gas loan guarantee program because this House, in an open circumvention of its standing rules, brought the bill to the floor without having first given the committees of jurisdiction the right to review the legislation and to deliberate it on its merits. The advantage of having committees of Congress examine legislation with vast implications for our economy, the Federal government, and taxpayers is that it prevents us from enacting bad laws that help an industry in the short-term (sometimes unwisely) but ultimately harm the taxpayers in the long-run, who end up having to bear the costs of defaulted loans and unsound ventures.

Mr. Speaker, we cannot, and must not, allow this House to flagrantly circumvent its own rules at the expense of the taxpayers.

Rule X, Clause 1(d)(5) of the Rules of the House of Representatives stipulates that all bills, resolutions, and other matters related to "Financial aid to commerce and industry (other than transportation)" are under the jurisdiction of the Committee on Banking and Financial Services. On November 18, 1999, the Majority Leader of this House assured the gentleman from Virginia, Mr. BOUCHER, the chief Democratic sponsor of this measure, on the House floor that "It is my hope that the relevant committees of jurisdiction will engage in a full debate and discussion of the merits of this loan guarantee package and move appropriate legislation forward expeditiously." I regret to mention that H.R. 3615, which provides financial aid in the form of loan guarantees to satellite companies, was not referred to a very relevant committee of jurisdiction, the Banking Committee.

When H.R. 3615 was introduced on February 10th, 2000, its proponent argued successfully that the loan guarantee program being proposed fell strictly within the Rural Utilities Service of the U.S. Department of Agriculture and that, therefore, the bill should not be referred to the Banking Committee. While this is a technical and spurious argument, the bottom line is that the Congress is acting on legislation to provide financial aid to the satellite TV industry and the bill should have therefore been referred to the Committee with clear jurisdiction over these matters-the Banking Committee. I should remind my colleagues that it was the Banking Committee that historically has enacted successful, and strong loan guarantee programs that have been profitable to the U.S. government—such as those for the Chrysler Corporation, the City of New York, and the Lockheed Corporation.

Moreover, I should note that the Commerce Committee, unlike the Agriculture Committee, added a Board to the legislation in an effort to ensure the program's accountability to the tax-payers. That Board includes the Secretary of

Rogan

Rogers

Rush

Rothman

Roukema

Ryan (WI)

Ryun (KS)

Roybal-Allard

the Treasury as a member. For those who mistakenly questioned the need to refer this bill to the Banking Committee because it was narrowly tailored for the USDA's Rural Utilities Service, the inclusion of the Secretary of the Treasury on the Board is reason enough for referral to the Banking Committee.

Mr. Speaker, the other chamber reported out a bill that was conceived in their Banking Committee. But in a truly ironic twist, and despite action by the House Agriculture and Commerce Committees on this bill, the bill we are considering today, with certain modifications made by the Commerce Committee on telecommunications matters strictly within their jurisdiction, is by-and-large the same product approved by the other chamber. While I am encouraged by this development, only because the substance of the Senate bill is an improvement over the originally introduced version of H.R. 3615, this House would have been better served by the advice, expertise, and input of its own Banking Committee.

Mr. Speaker, none of us disagree with the intent of this legislation—to make local TV signals available to rural areas via satellite. In principle, I strongly support the notion of bringing rural households the same information and access to telecommunications that urban residents currently enjoy. However, the Office of Management and Budget, which sets out requirements for Federal credit programs, continues to have specific concerns with certain provisions of both H.R. 3615 and S. 2097. Mr. Speaker, in order to protect the best interests of the taxpayers, and to provide important and meaningful input in the remainder of the process, I strongly urge inclusion of Members of the House Banking Committee on the conference committee so that our remaining concerns can be addressed.

Mr. MARKEY. Mr. Speaker, I rise in support of the bill. Mr. Speaker, the bill before us is an amalgamation of several provisions from the introduced bill, the bill reported by the Agriculture Committee and that of the Commerce Committee.

The bill includes a number of provisions that make eminent sense, such as prohibiting use of loans for operating, advertising or promotional expenses. Loans cannot be utilized to go bid at FCC auctions. Incumbent cable operators cannot obtain loans within their existing franchise areas. The bill also stipulates that the government guarantee may not exceed 80 percent of the loan amount. The bill on the floor today also does not contain language that would have disrupted plans for a promising new wireless technology pioneered by Northpoint technology. I think this deletion is a wise decision, reflects the desire of Congress that the FCC proceed consistent with provisions of last Fall's Satellite Home Viewer Act, and reflects as well the desire of Congress to promote ever more competition in our telecommunications marketplace provided that no harmful interference is caused to existing licenses

Mr. Speaker, I rise in support of the bill despite some lingering concerns about this loan guarantee program. I support competition and increased consumer choice in telecommunications everywhere in America.

The bill before us proposes to establish a loan guarantee program, based upon the historic initiatives to provide rural America with electricity and telephone service, in order to provide subscription local-to-local television

service. I continue to have reservations that providing local-to-local service is something that warrants a loan guarantee program of the magnitude proposed in the bill.

I also believe the bill ought to have provisions that require large, financially healthy, profitable companies to go to the commercial capital markets first to try to obtain a loan without a government guarantee before coming hat-in-hand to the government seeking a taxpayer-backed subsidy.

Promoting competition to cable is a laudable goal for telecommunications policy. Subsidizing competition to cable is something else altogether, especially when you consider that we have spent years trying to get subsidies out of our telecommunications markets. My hope would be that in conference with the Senate that we can further fine tune this bill and make it more market-oriented and competition-based.

The SPEAKER pro tempore (Mr. HASTINGS of Washington). All time for debate has expired.

Pursuant to the order of the House of today, the previous question is ordered on the bill, as amended.

The question is on engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time.

The SPEAKER pro tempore. The question is on the passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. COX. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 375, nays 37, not voting 22, as follows:

## [Roll No. 128]

YEAS-375 Bonilla Abercrombie Crane Ackerman Bonior Crowlev Aderholt Bono Cubin Allen Boswell Cummings Cunningham Andrews Boucher Boyd Danner Davis (FL) Baca Brady (PA) Bachus Brady (TX) Davis (IL) Baird Baldacci Brown (FL) Davis (VA) Baldwin Brown (OH) Deal DeFazio Bryant Ballenger Barcia DeGette Barr Burton Delahunt Barrett (NE) DeLauro Buver Barrett (WI) Calvert Deutsch Bartlett. Camp Diaz-Balart Campbell Dickey Barton Canady Dicks Dingell Bateman Cannon Dixon Becerra Capps Doggett Bentsen Cardin Bereuter Carson Dooley Berklev Castle Dreier Berman Chambliss Dunn Edwards Berry Clayton Biggert Clement Ehrlich Bilbray Clyburn Emerson Bilirakis Coble Engel Bishop Combest English Blagojevich ConditEshoo Etheridge Blumenauer Convers Blunt Costello Evans Boehlert Coyne Everett Boehner Cramer Ewing

Fletcher Foley Forbes Ford Fowler Franks (NJ) Frost Gejdenson Gekas Gephardt Gilchrest Gillmor Gonzalez Goode Goodlatte Goodling Gordon Goss Graham Granger Green (TX) Green (WI) Greenwood Gutierrez Gutknecht Hall (OH) Hall (TX) Hansen Hastings (FL) Hastings (WA) Haves Hayworth Hefley Herger Hill (MT) Hilleary Hilliard Hinchey Hinojosa Hobson Hoeffel Hoekstra Holden Holt. Hooley Horn Hostettler Hoyer Hulshof Hunter Hutchinson Hyde Inslee Isakson Istook Jackson (IL) Jackson-Lee (TX) Jefferson Jenkins John Johnson (CT) Johnson, E. B. Jones (NC) Jones (OH) Kanjorski Kaptur Kelly Kennedy Kildee Kilpatrick Kind (WI) King (NY) Kingston Klink Knollenberg Kolbe Kucinich Kuykendall LaHood Lampson Lantos Larson Latham Lazio Leach

Fattah

Filner

Lee Levin Lewis (CA) Lewis (GA) Lewis (KY) Lipinski LoBiondo Lofgren Lowey Lucas (KY) Lucas (OK) Luther Maloney (CT) Maloney (NY) Markey Martinez Mascara Matsui McCarthy (MO) McCarthy (NY) McCollum McCrery McDermott McGovern McHugh McIntyre McKeon McKinney McNulty Meehan Meek (FL) Meeks (NY) Menendez Metcalf Mica Millender-McDonald Minge Mink Moakley Mollohan Moore Moran (KS) Moran (VA) Morella Murtha Nadler Napolitano Neal Nethercutt Ney Northup Norwood Nussle Oberstar Obey Olver Ortiz Ose Owens Oxley Packard Pallone Pascrell Pastor Payne Pease Pelosi Peterson (MN) Peterson (PA) Petri Phelps Pickering Pickett Pitts Pombo Pomeroy Porter Portman Price (NC) Pryce (OH) Radanovich Rahall Ramstad Rangel Regula Reyes Reynolds Riley

Sabo Sanchez Sanders Sandlin Sawver Saxton Scarborough Schaffer Schakowsky Scott Serrano Sessions Shaw Sherman Sherwood Shimkus Shows Shuster Simpson Sisisky Skeen Skelton Slaughter Smith (MI) Smith (NJ) Smith (TX) Smith (WA) Snyder Souder Spence Spratt Stabenow Stenholm Strickland Stump Stupak Sweeney Talent Tancredo Tanner Tauscher Tauzin Taylor (MS) Taylor (NC) Terry Thomas Thompson (CA) Thompson (MS) Thornberry Thune Thurman Tiahrt Tierney Towns Traficant Turner Udall (CO) Udall (NM) Upton Velazquez Visclosky Vitter Walden Walsh Wamp Waters Watkins Watt (NC) Watts (OK) Waxman Weiner Weldon (FL) Weldon (PA) Weller Weygand Whitfield Wicker Wilson Wise Wolf Woolsey Wynn Young (AK)

## NAYS-37

Coburn Collins Cox DeLav Chenoweth-Hage DeMint

Archer

Armey

Capuano

Chabot

Rivers

Rodriguez

Doolittle Duncan **Ehlers** Fossella Frank (MA) Frelinghuysen Miller (FL) Shadegg Johnson, Šam Miller, Gary Shays Kasich Paul Stearns Kleczka Rohrabacher Sununu LaFalce Royce Toomey Largent Salmon Wu Linder Sanford Manzullo Sensenbrenner

#### NOT VOTING-22

Gallegly Baker Quinn Ros-Lehtinen Bliley Ganske Borski Houghton Stark Callahan LaTourette Vento Clay McInnis Wexler Young (FL) Cook McIntosh Miller, George Cooksev Doyle Myrick

#### □ 1810

Messrs. DELAY, KASICH and ARMEY changed their vote from "yea" to "nay."

Messrs. DAVIS of Illinois, GUTIER-REZ, CROWLEY and HULSHOF changed their vote from "nay" to "yea."

So the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

Stated against:

Mr. TANCREDO. Mr. Speaker, please let the RECORD reflect that on rollcall vote 128, it was my intention to vote "no." The vote, "yes," was recorded in error.

### GENERAL LEAVE

Mr. GOODLATTE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on H.R. 3615, the bill just considered.

The SPEAKER pro tempore (Mr. HASTINGS of Washington). Is there objection to the request of the gentleman from Virginia?

There was no objection.

# REMOVAL OF NAME OF MEMBER AS COSPONSOR OF H.R. 1283

Mr. TALENT. Mr. Speaker, I ask unanimous consent that my name be removed as a cosponsor of H.R. 1283.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Missouri?

There was no objection.

# RADIO BROADCASTING PRESERVATION ACT OF 2000

The SPEAKER pro tempore. Pursuant to the order of the House of today and rule XVIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for consideration of the bill, H.R. 3439.

## □ 1812

## IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 3439) to prohibit the Federal Communications Commission from establishing rules

authorizing the operation of new, low power FM radio stations, with Mr. LAHOOD in the chair.

The Clerk read the title of the bill.

The CHAIRMAN. Pursuant to the order of the House, the bill is considered as having been read the first time.

The gentleman from Louisiana (Mr. TAUZIN) and the gentleman from Michigan (Mr. DINGELL) each will control 30 minutes.

The Chair recognizes the gentleman from Louisiana (Mr. TAUZIN).

#### □ 1815

Mr. TAUZIN. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I want to take this moment to inform the House that I intend to make a formal request upon the Department of Justice regarding a potential criminal violation of our statutes to the extent that the FCC, through its director and associate director of their political office, has apparently transmitted faxes to Subcommittee on Telecommunications. Trade and Consumer Protection legislative assistants and legislative directors urging support or opposition to the bill that is before the House today, in direct contravention to 18 U.S.Č., section 1913, which provides that no part of the monies appropriated by Congress shall in the absence of express authorization be used directly or indirectly to pay for any personal service, advertisement, telegram, telephone, letter, printed or written matter, or other device intended or designed to influence any Member of the United States Congress.

Mr. Speaker, today the House considers H.R. 3439, the Radio Broadcasting Preservation Act. At the outset, let me commend the sponsor of this bill the gentleman from Ohio (Mr. OXLEY) for his work on this legislation. Credit is also due to the gentlewoman from New Mexico (Mrs. WILSON) and the gentleman from Michigan (Mr. DINGELL), the ranking member of the Committee on Commerce, for their extraordinary work in presenting the bipartisan compromise legislation that is before us today.

This language passed our full Committee on Commerce by voice vote last month.

Mr. Speaker, this bill represents a true compromise. It allows for the FCC to proceed with plans to implement a low-power FM radio service to address the community needs of many localities.

The original legislation introduced in January, which gained the support of over 120 cosponsors, would have prevented the FCC from issuing any of these low-power FM licenses and would have effectively killed the FCC's low-power program altogether.

The language that the House considers today offers the FCC significantly more latitude than the original bill would have.

First and foremost, the bill allows the FCC to immediately begin issuing licenses to low-power FM stations under the current interference standards used today to allocate spectrum on the FM dial. The FCC will thus be able to issue about 70 of these new licenses.

Furthermore, the bill institutes a pilot program to test the possible signal interference in nine geographic areas under the relaxed interference standards that the FCC recommends now.

Finally, and this is an important point, the bill maintains Congressional authority over any future changes made to the interference protections that exist in the FM dial today.

Let me take a minute to expand on this issue. The FCC has proceeded full steam ahead to implement this new service, even after learning about substantial concerns from both Republican and Democratic members of the Committee on Commerce.

We held a hearing to address these technical interference issues back in February. At that time, many members of our committee urged the Commission to proceed slowly with this program in order to carefully study the potential harmful effects on our Nation's airwaves. Without regard to these Congressional concerns, the Commission forged ahead and began implementing the program.

The bill correctly recognizes the need for Congressional oversight when it comes to such important issues as spectrum management. Before the FCC changes existing protections, protections that are as important to radio stations, public and commercial, as they are to radio listeners across America, I think it is imperative that Congress must have the authority to review any FCC changes over existing protections.

I will strongly oppose any amendment offered that would strip the Congress of its rightful oversight authority.

I trust the House will agree with me and recognize the tremendous movement that has been made in this compromise language to give the FCC authority to roll out low-power FM where there will be no interference and yet to do a pilot program before Congress gives it authority to indeed change its interference rules and allow further roll out of the program.

I urge my colleagues to vote in favor of the bill and against any amendments that would weaken it.

I want to point out again, Mr. Chairman, when the FCC uses money appropriated to it to lobby this Congress, my colleagues all ought to pay a lot of attention. It is a criminal violation, I believe, and I will ask the Department of Justice to investigate it. But when they go so far as to break the criminal laws of a country that prohibit this form of lobbying, we ought to really think about giving them authority to move forward before Congress says go forward on this important roll-out program.

Mr. Chairman, I reserve the balance of my time.

The CHAIRMAN. The gentleman from Michigan (Mr. DINGELL) is recognized.

(Mr. DINGELL asked and was given permission to revise and extend his remarks.)

Mr. DINGELL. Mr. Chairman, yield myself 3½ minutes.

Mr. Chairman, the bill under consideration today, H.R. 3439, represents an extremely constructive and wise compromise reached in the Committee on Commerce over the future of low-power FM radio service.

I particularly want to commend my colleagues, the gentlewoman from New Mexico (Mrs. WILSON), the gentleman from Ohio (Mr. OXLEY), the gentleman from Virginia (Chairman BLILEY), as well as my good friend the gentleman from Louisiana (Mr. TAUZIN) for a reasonable, common sense solution to the problem which existed.

The compromise, which was entirely bipartisan, allows some low-power stations to be licensed under existing interference standards immediately, some 70, and it then requires the FCC to establish a pilot program in a limited number of markets to determine precisely what the effects would be if these interference standards are relaxed in the future.

This is to protect broadcasters. It is to protect licensees. And it is, above all else, to protect the listeners of the FM radio spectrum.

By moving this theoretical question from the laboratory to the real world, all of us will be better able to judge whether or not permanent service, as envisioned by the FCC, should be permitted to move forward.

It should be noted that the FCC has here moved without any consideration of fact and without any careful scientific work. They have no understanding of whether or not or how much interference will be caused by the order which they have brought forward.

Great outrage existed throughout both the listener community and also through the broadcasting community. We are trying to see to it that a diversity of voices and views will be available to the American people, including a new low-power service. This, I believe, is beneficial.

We do not debate the question of whether low-power service would be beneficial to our communities. I happen to believe so. I have not heard any of my colleagues on either side of the aisle to dispute the value of adding more diversity to the airwayes.

Furthermore, I would note that neither the National Association of Broadcasters nor National Public Radio, both of whom are proponents of this legislation, have taken issue with the underlying goal of the FCC's recent order. But I would note that the legislation, as amended, does allow the project envisioned by the FCC to go forward under careful controls and

under good understanding of the basic underlying scientific questions which have to be addressed.

The issue under debate here is simply whether the FCC's order would cause an unacceptable level interference and thereby disenfranchise large numbers of existing radio stations and, more importantly, their listeners. Because it is the listeners that we protect.

Put simply, we want to make sure that the FCC has done its homework and that it will do its homework and that no harmful interference will result from these new stations. The result, I think, is one that is in the public interest.

In any event, the bill, as originally introduced by my friend the gentleman from Ohio (Mr. OXLEY), simply would have repealed the FCC's order. That, I believe, was unwise. Many members of the Committee on Commerce, including myself, were not convinced that that was a proper solution. So we have come forward with a compromise which allows the matter to go forward and ensures that the FCC will act wisely and well upon the basis of science and fact.

Again, I want to compliment my colleagues who have made this possible, especially the gentlewoman from New Mexico (Mrs. WILSON).

Mr. Chairman, I reserve the balance of my time.

Mr. TAUZIN. Mr. Chairman, I yield 6 minutes to the gentleman from Ohio (Mr. OXLEY), my friend, the principal author of the legislation, the vice chairman of the Subcommittee on Telecommunications, Trade and Consumer Protection.

(Mr. OXLEY asked and was given permission to revise and extend his remarks)

Mr. OXLEY. Mr. Chairman, I thank the gentleman for yielding me the time.

Mr. Chairman, before I begin my remarks, I want to join the distinguished gentleman from Louisiana (Mr. TAUZIN), the chairman of the Subcommittee on Telecommunications, Trade and Consumer Protection, in expressing my concern also for some of the overt lobbying that is going on from the FCC regarding this issue.

Virtually every Member of Congress has received this information from the FCC, which says, "10 Reasons to Support Low Power FM Radio Service and to Oppose H.R. 3439, the Radio Broadcasting Preservation Act of 2000."

This, basically, is lobbying no matter how we paint it and it is clearly, as the gentleman from Louisiana (Mr. TAU-ZIN) pointed out, against the law. This is something very, very serious when an independent agency can try to influence and ask for opposition to a particular piece of legislation.

But not only did they talk about the 10 reasons to oppose my bill, but then they added a letter from a labor union, the Federation of Labor and Congress of Industrial Organizations Legislative Alert, saying, "Oppose the Legislation. Oppose the Oxley Bill."

I do not think I can see any time in the 20 years I have been here a more blatant attempt to lobby this body by a so-called independent agency. It is an absolute outrage. I support the chairman for what he is trying to do in his referral to the Department of Justice.

Mr. Chairman, when we teach our children about good behavior, we teach them not to interfere with what other people are doing. We teach them not to step on other people's toes. And there is a lesson there for us today as we consider the direction of the low-power FM program.

The Chairman of the FCC, Mr. Kennard says he created this new, low-power FM licensing program to add new voices to radio. Well, that is great. And I will enjoy the option of having more choices in radio. And clearly, many of us on the committee supported the advent of low-power television. It has been a huge success.

But we also have to consider what happens to the incumbent stations, those people who have made an investment, many times their life savings, in a small radio station and what happens when those new stations may be developed impinge on their signal.

First, to address the so-called diversity issue, have my colleagues ever heard such a wonderful cacophony of voices that we hear in this democracy? Have we ever had more information, more kinds of media, or more outlets for our views? Anyone who takes an objective look must conclude that our country is rich in information and rich in public debate, as it should be.

So we are looking to add choices, not to subtract them. Remember, we are seeking to add choices in the consumers market without interfering with other existing services.

What our bill sought to do, clearly and concisely as I can say, was to say to the FCC, before they run full speed ahead in granting these licenses, make certain that the interference standards are adhered to, the interference standards of long tradition.

It is clear to me by the order of the FCC that they have ignored these requirements of making certain that we have a solid and significant sound for these people.

The private studies that have raised the questions time and time again have indicated that the growth of these stations in some areas may very well impinge upon viewers' ability to listen to these new voices and to the old voices, as well

Clearly, there is enough evidence against the FCC's actions to be concerned. And that is why we have asked for this study.

People are attached to their radios. I grew up listening to the Detroit Tigers baseball games, as the gentleman from Massachusetts well knows. I think that every person has a right to listen to that particular broadcast without fear of being overrun by another signal.

Who would be harmed? Let us take a look at who would be harmed.

I was initially contacted before I introduced this bill by several locally-owned radio stations in my district, one in particular, WDOH in Delphos, Ohio, an independent, locally owned station very proud to serve the needs of that community. Yet, these are the kinds of stations that the chairman of the FCC says he wants to encourage and they would be clearly vulnerable to interference

NPR is concerned about its member station and says that crowding leaves it vulnerable to interference. Kevin Klose said yesterday in a letter to the editor that the reading services for the sight-impaired are threatened.

This, of course, would be the case for thousands and thousands of radio stations across the country. So I think we have to be very careful as to how we proceed and the FCC proceeds.

This bill allows the FCC to proceed with a low-power program. It insists that the Commission reinstitute the third-channel protections that are so important for current broadcasters and listening services and requires the FCC to conduct a pilot study on the impact on the study of radio broadcast and radio listeners.

#### □ 1830

It directs the FCC to place low-power radio in areas where there is plenty of room on the FM dial. This is solid legislation.

Mrs. ROUKEMA. Mr. Chairman, will the gentleman yield?

Mr. OXLEY. I yield to the gentlewoman from New Jersey.

Mrs. ROUKEMA. I thank the gentleman for yielding. I hope we have the time for a colloguy between us. I thank him for his assistance in this matter as I brought it to his attention several months ago. As the gentleman knows, there was a technicality that did not permit this amendment to be considered in this bill. However, I am hoping that the gentleman will agree that this is a matter that can well be addressed in the conference. We are talking Bergen County, New Jersey, which is in a very unusual, if not absolutely unique situation with regard to the availability of FM radio. While there are dozens of FM stations across the Hudson River in New York City, there are no commercial FM stations in Bergen County, which is one of the most densely populated counties in the Nation.

This is a unique situation because the New York stations provide all kinds of information and music and entertainment, but there are no local news and no public service data or emergency information for anything in this densely populated area, Bergen County. A little over 5 years ago, this lack of local radio was partially remedied by the creation of Juke Box Radio. The gentleman knows the details of Juke Box Radio. We do not have time to go into it now, but it is highly regarded in this area and serves definite purposes. Despite that fact of

the definite purpose it serves, it is not able under this legislation to operate. I believe Juke Box Radio clearly serves the public interest in the community; and if any way can be found to address this issue in conference, I would appreciate it if the gentleman could pursue it

I had hoped to offer an extremely limited amendment supporting this arrangement. Unfortunately, the Office of the Parliamentarian determined my amendment to be technically non-germane because Jukebox is a commercial station and the LPFM service is strictly non-commercial. Despite that fact, I believe Jukebox Radio clearly serves the public interest in my community. If a way can be found to address this issue in conference, I would very much like to pursue it.

I would ask the Chairman for his assistance and state that to my knowledge, Jukebox has never been accused of causing interference to any other station and is operating on a frequency where interference should not occur.

Mr. OXLEY. Reclaiming my time, I thank the gentlewoman from New Jersey for pointing this out. The legislation before us deals primarily with safeguarding the existing full-power FM stations against interference from low-power stations.

Let me say to the gentlewoman from New Jersey that we will address that in the conference committee.

I can assure you that nothing in this bill is intended to create a disadvantage for any existing broadcaster or for radio service to any community. I recognize the importance of local radio in providing timely news and information, particularly emergency information and would be happy to work with you as this legislation moves forward.

Mr. Chairman, I ask unanimous consent that the entire colloquy be made a part of the RECORD.

The CHAIRMAN. The gentleman is advised that colloquies must be spoken, not inserted.

Mr. DINGELL. Mr. Chairman, I yield 2 minutes to the distinguished gentleman from Massachusetts (Mr. MAR-KEV)

Mr. MARKEY. Mr. Chairman, we need to keep this bill in context. The worst part, the most unhealthy part of the 1996 Telecommunications Act was the provision which allowed for the consolidation of the radio industry. Up until 1996, no one could own more than two AM and two FM radio stations in the same city, and no one could own more than 40 radio stations across the whole country. Because of the 1996 Telecommunications Act. this worst provision in it, we now have one group owns 512 stations, another 443 stations, another 248 stations, and another 163 stations. It is harder and harder for minorities to gain access to the airwaves, to own them. It is harder and harder for women. It is harder and harder for smaller voices to independently speak on the airwaves of our country.

What the chairman of the FCC, what the commission was trying to do was to make it possible for 100-watt stations to be licensed, not the 50,000-watt stations that we are all familiar with

in our hometowns. 100-watt stations. This is the kid across the street with an antenna. This is not rocket science. This is just radio. It has been around for 80 years and the Federal Communications Commission has been doing a good job in sorting out these issues, these interference issues. The FCC's job is to supplement, not supplant competition. That is what they are trying to do here, supplement it.

What are we talking about? Is your car radio going to be affected by this? No. Is your stereo going to be affected by this? No. Maybe the radio in the shower will have a little bit more interference, but we have the FCC to work it out. They have been doing it for 80 years. By the way, since the 1960s, 300 radio stations around the country have operated within the third adjacent channel proposed for lowpower FM. By the way, those were fullpower radio stations inside the third adjacent channel. Since the late 1960s, the FCC has worked it out. This is not a good bill. I urge my colleagues to op-

pose it. Mr. TAUZIN. Mr. Chairman, I am pleased to yield 2 minutes to the gentlewoman from New Mexico (Mrs. WIL-SON)

Mrs. WILSON. Mr. Chairman, I want to thank the gentleman from Michigan (Mr. DINGELL), the gentleman from Ohio (Mr. OXLEY), the gentleman from Louisiana (Mr. TAUZIN), and the gentleman from Virginia (Mr. BLILEY) for working together on a compromise substitute that we have worked on in committee to allow low-power radio to go forward.

Our first obligation here is to protect the radio listeners. That is listeners with all kinds of radios whether they are in their shower or they are listening as I do on an old radio that I had when I was a kid that still has one of those really teeny-tiny switches on it to tune into my favorite station. We should not all have to have stereos and new cars to be able to hear the stations that we want to hear. We had hearings in the Committee on Commerce where the engineers did not agree on whether putting stations closer together would cause static and cross-talk and hums and things that would be really annoving to everyday people. But we do want to hear more voices on the radio.

The idea of low-power radio is really kind of a neat idea that could open up radio to a lot more voices. So we have worked what I think is a good compromise in the committee. It is a little delicate, but I do not think it needs another amendment. It says, let us go forward with low-power radio with the existing interference standards; let us set aside nine cities where we are going to test it to see if we can have these stations closer together and not have interference, we are not going to let pirates have licenses, and we are going to have the FCC in this independent review come back and tell us how it went in those nine stations, find out how it goes and see if it is okay, and then

maybe we will be able to open up more low-power stations.

I think this is a pretty good compromise. The FCC was moving too quickly and I believe compromising the quality of the radio reception that we get in our communities. We found an acceptable balance. I thank the chairman and the ranking member and my other colleagues for working together towards this solution.

Mr. DINGELL. Mr. Chairman, I yield 2 minutes to the distinguished gentleman from New Jersey (Mr. PALLONE).

Mr. PÁLLONE. Mr. Chairman, I want to urge support for this bill. I signed on as an original cosponsor not because I wanted to curb diversity or local interest but rather because I wanted to protect them. My home State of New Jersey is completely dominated by New York radio to the north or Philadelphia radio to the south and in between are the small local radio stations which strive to remain distinctly New Jersey in focus and content.

Obviously, this makes for a fairly crowded radio dial already. Unilaterally adding more stations in my opinion is not the solution. In fact, in my State, low-power FM may even cramp local New Jersey stations and disrupt consumers by interfering with local broadcasts or by duplicating local services and formats. Even National Public Radio has concerns that the low-power FM program will hamper its broadcasts. Accordingly, NPR supports the bill.

Mr. Chairman, I have no quarrel with the goals of the low-power FM program. However, its application needs to be examined and evaluated by the Congress. The compromise we fashioned in the Committee on Commerce allows the FCC to move forward with the lowpower FM as long as it protects existing third-channel interference protections. The compromise then allows for an independent party to determine once and for all how these pilot programs will affect current radio listeners, small market broadcasters and blind radio reading services. The FCC will then report back to Congress in 2001. I think this compromise is a good one. It passed the Committee on Commerce by a voice vote and in my view is the most responsible way to proceed with the low-power program. I would urge my colleagues not to support any amendments

I want to compliment the hard work of the gentleman from Michigan (Mr. DINGELL), our ranking member, in forging the compromise and the gentleman from Ohio (Mr. OXLEY) and again urge support of the bill.

Mr. TAUZIN. Mr. Chairman, I yield 2 minutes to the gentleman from Missouri (Mr. BLUNT).

Mr. BLUNT. I thank the gentleman for yielding me this time and thank the gentleman for bringing this bill to the floor. This is important legislation that has real potential impact on many small businesses in America as well as

many listeners to radio stations throughout the country.

In January of this year, the five-member FCC issued rules creating a new low-power radio service. That is what we are talking about today. But two of those five members did not think this was a good idea. One dissented completely, one dissented in part, understanding as many Members of this body do that what this legislation really does is move the FCC into an area that is not yet ready. It moves many owners of radio stations, some part of large radio chains, some part of a station that a family has founded that they run, that they have done their best to build over the years, they have created identity with their signal, into an area that no one quite knows whether their station continues to work the way it has in the past or not, creating holes in the radio signal area, where if you are driving across the country and you are listening to a station and you suddenly come into one of these new low-power areas and you assume the station you were listening to is gone, not knowing that a few miles down the road it would be right back, is a very harmful thing to businesses that have been built on a guarantee from the Federal Government and the FCC that they would have a position on the dial, that they would have a position on the band and on the spectrum that worked for them, that was theirs. that they could really gain listener respect, listener loyalty and a place that they knew they could be found.

Inexpensive and older radios are particularly vulnerable to interference, meaning the proposal could have the effect of denying low-income and elderly listeners clear reception of their favorite stations. This is important legislation. I am glad it is on the floor. We need to pass it today.

Mr. DINGELL. Mr. Chairman, I yield 2 minutes to the distinguished gentlewoman from Ohio (Mrs. JONES).

(Mrs. JONES of Ohio asked and was given permission to revise and extend her remarks.)

Mrs. JONES of Ohio. Mr. Chairman, I would like to thank the ranking member, the gentleman from Michigan (Mr. DINGELL), for yielding me this time and for his hard work on trying to make this a fair bill. I still, however, must rise in opposition to H.R. 3439. The title itself is deceptive. The act seeks to preserve the status quo and to prevent others from having access to the airwayes.

It is a fact that the four top radio groups own the majority of the Nation's radio stations and according to the Congressional Research Service between 1995 and 1998, the number of radio station owners decreased 18.8 percent. With the number of radio station owners decreasing and the consolidation of radio ownership growing, LPFM allows underrepresented groups and communities an opportunity to enter into the radio broadcast area. I support this new initiative because it will open

doors of opportunity for our Nation. It adds to radio diversity and encourages alternatives to current commercial formats that dominate the radio.

I have heard others say that we need to protect radio listeners, but we must also protect those who do not have stations to listen to. I am confident if LPFM were put in place that many would listen to the radio, if they had something to listen to. I contemplate in my own jurisdiction many of the wonderful stations that are on my son likes, the kids older than him like; but there are seniors and people who attend churches throughout my community who do not like any of it, and they should have an opportunity to be heard on radio as well.

Who are we to delay or deny opportunity to community-based groups who have more than earned the right to take advantage of the technology? I have met with the members of the industry, and I understand their concerns; but here in the land of the free and the home of the brave, everyone should be able to reach the table, and they can do it by low-power radio.

Now, low-power FM radio has the support of the Leadership Conference on Civil Rights, the AFL-CIO, the Communication Workers of America, the United States Catholic Conference, and the United Church of Christ Office of Communications.

Mr. TAUZIN. Mr. Chairman, I am pleased to yield 2 minutes to the distinguished gentleman from New York (Mr. FOSSELLA).

(Mr. FOSSELLA asked and was given permission to revise and extend his remarks.)

Mr. FOSSELLA. Mr. Chairman, I thank the gentleman for yielding me this time and the gentleman from Ohio (Mr. OXLEY) for his efforts as well as members of the minority.

There are two important aspects as I see it to this bill. One is that it will allow low-power radio to proceed. It will protect listeners, and it will prevent interference, which is something I think the American people are accustomed to and frankly want. That has been expressed through the Members of Congress in the last couple of years. Why we are here today in a somewhat expedited way is because the FCC overruled the will of the people. They overruled the will of Congress, which leads to a second and probably more disturbing portion of this debate and that is what the gentleman from Louisiana and the gentleman from Ohio alluded to at the very beginning. The FCC, for a lot of Americans who do not know, is a regulatory body and many businesses have to go before this regulatory body for satisfaction, for answers to really carry out their business plan, to bring products to the American people.

## □ 1845

What we see too often, especially lately, is that good honest business people have to go on bended knee before the regulators, and if they do not

get their way, the regulators, they take it out on those good honest American business people. We talk about the land of the free and the home of the brave, that is not the American way.

The American people deserve honesty from people holding public office. They deserve to be treated fairly and openly, and not to be subject to idle or explicit threats.

With that, I urge the adoption of this bill.

Mr. DINGELL. Mr. Chairman, I yield 1 minute to the distinguished gentlewoman from Connecticut (Ms. DELAURO).

Ms. DELAURO. Mr. Chairman, I rise in opposition to the Radio Broadcasting Preservation Act. The bill would postpone the FCC's efforts to open our airways to small local community groups, churches, schools, volunteer fire departments, civic organizations. It would deny these groups the right to provide their communities with information of unique local concern. It would smother movements towards diversity on our airwaves.

These are stations that would broadcast local ball games, municipal meetings, or anything else they think would be good for their communities and their communities wanted to hear.

Low-cost, small-scale FM stations would play a vital role in the Hispanic community in my district by expanding the opportunities for local Spanish language radio service. Such stations would help to strengthen this community, unite it behind common goals.

I have worked with the FCC on this issue for over 2 years. Exhaustive engineering studies have been completed. The experience of actual low-power radio stations has been reviewed. The results are conclusive. These new stations will not interfere with the existing large radio companies that currently dominate our airways. This bill discourages expanding our educational and culture horizons. I urge Members to oppose it.

Mr. TAUZIN. Mr. Chairman, I am pleased to yield 2 minutes to the very distinguished gentleman from Virginia

(Mr. GOODLATTE).

Mr. GOODLATTE. Mr. Chairman, I would like to commend the gentleman from Ohio (Mr. OXLEY) for introducing and pushing this legislation and the gentleman from Louisiana for his leadership in bringing it to the floor today.

In January, the five member Federal Communications Commission issued rules creating this new low-power FM radio service with two members dissenting, two of the five, in whole or in part dissenting. In his comments, Commissioner Powell focused on the economic repercussions of low-power FM and the possibility that many independent and minority owned full-power stations could be forced out of business. Commissioner Furchtgott-Roth's dissent focused on interference and the Commission's uncharacteristic alacrity in considering low-power FM.

This matter has not been properly reviewed by the FCC, and this legislation

is vitally needed to stop this action from taking place.

Existing broadcasters oppose the FCC's decision, with good reason. In establishing low-power FM, the FCC significantly relaxed its interference standards, meaning increased interference with existing radio services and a devaluation of the investments of current license holders.

There is no question that eliminating the third adjacent channel safeguard, as the Commission is doing, will lead to increased interference. While the FCC claims that the weakened standards will not result in unacceptable, watch that word, levels of interference, this assertion is challenged by private sector studies.

While the desire to provide a forum for community groups is laudable, a multitude of alternatives exist. Groups may obtain non-commercial licenses, use public access cable, purchase broadcast air time, publish newsletters and utilize Internet web sites and emails, among many other options.

This is a country in which there are many ways to express yourself, but we should not do it at the expense of those who have already made investments and are already providing valuable services to citizens in this country.

I urge the Members to support this

legislation.

Mr. DINGELL. Mr. Chairman, I yield 3 minutes to the distinguished gentleman from New Jersey (Mr. ROTH-MAN).

Mr. ROTHMAN. Mr. Chairman, I thank the gentleman for yielding me time.

Mr. Chairman, I want to address this colloquy, if you will, to the gentleman from Ohio (Mr. OXLEY) and thank him for agreeing to participate.

As the distinguished chairman of the Subcommittee on Finance and Hazardous Materials knows, I am extremely disappointed that the Federal Communications Commission's recent approval of non-commercial low-power LPFM radio stations did not address existing commercial low-power FM translators operating in counties where there are no allocated commercial FM stations and no commercial FM stations can be allocated.

Although the residents of northern New Jersey can choose from dozens of New York City FM stations, those stations ignore Bergen County, New Jersey's need for local news, traffic reports, school closings, public service announcements and other important local information.

Even though Bergen County, New Jersey, gave birth to FM radio in the 1930's, Bergen County has no commercial FM station of its own and none can be allocated to Bergen County under present Commission rules.

Commercial FM translator W276AQ in Fort Lee, New Jersey, in my district, Jukebox Radio, brings valuable local news, traffic, weather, public service announcements, school closings, and other important information

unavailable from any other source on the FM broadcast band. It is translated into a Class A FM signal 75 miles away from Bergen County. Bergen County residents should not be forced to depend on FM service in this manner.

I would say to the gentleman from Ohio (Chairman OXLEY), I believe that existing commercial low-power FM translators licensed in counties with a population of 800,000 or more, and where there is no licensed or commercial FM station, such as that in Bergen County, New Jersey, should have the opportunity to immediately begin broadcasting with local origination.

Although we were not able to resolve this issue in this bill, I urge the gentleman to raise this issue in conference and include language to this effect when the House and Senate conferees meet. With that hope, I am going to support the bill, and thank the distinguished gentleman.

Mr. OXLEY. Mr. Chairman, if the gentleman will yield, I will be pleased to work with the gentleman in the conference on that very issue.

Mr. DINGELL. Mr. Chairman, will the gentleman yield?

Mr. ROTHMAN. I yield to the gen-

tleman from Michigan.

Mr. DINGELL. Mr. Chairman, I want to observe to the gentleman I think his complaint is a very legitimate one and thank him for raising it, and indicate that I know that the distinguished chairman of the subcommittee and my good friend the gentleman from Ohio (Mr. OXLEY) also and I will be trying to look after his concerns on this business of New Jersey having better and more adequate service, not only in the area of FM and AM, but also on broadcast television, which is very much in short supply from stations indigenous to that State.

Mr. ROTHMAN. Mr. Chairman, reclaiming my time, I thank the distinguished gentleman.

Mr. TAUZIN. Mr. Chairman, I am pleased to yield 2 minutes to my good friend, the gentleman from New York (Mr. LAZIO).

Mr. LAZIO. Mr. Chairman, I want to rise in support of H.R. 3439. I want to compliment the gentleman from Louisiana (Mr. TAUZIN), the gentleman from Ohio (Mr. OXLEY), the gentleman from Michigan (Mr. DINGELL), and the gentleman from Virginia (Mr. BLILEY) for their help in moving this bipartisan effort forward.

Mr. Chairman, there is an impression in some quarters that this legislation will stop low-power FM licensing or prevent it from ever getting to the air. Nothing could be further from the truth. The simple fact is that the radio spectrum is finite in size. Within this limited universe, commercial radio signals must be separated by at least three adjacent channels in order to prevent interference and crosstalk.

Obviously, two stations serving the same market cannot be licensed to occupy the same frequency. Radio bandwidths can only be sliced up so

many ways. We rely on the FCC to ensure that the radio pie is fairly divided. The FCC ensures that every radio station gets a slice of the pie with enough calories to sustain its signal. This is the only way to make sure that we, the listeners, can receive our favorite programs without hinderance or hurdle.

I take no issue with the FCC's goal of trying to add a new class of lower stations. Indeed, say adding more voices to the airwaves is a commendable goal. But, Mr. Chairman, not all radios are created equal. They are not endowed by their manufacturer with inalienable rights. A simple clock radio or a Walkman will not contain the same sophistication and filtering technology to combat interference between stations as would a hi-fi nor should they.

This bipartisan substitute reported out of the Committee on Commerce strikes a reasonable compromise. If we are going to have low-power FM service, it needs to be done right. We want to give these micro-radio stations an opportunity, but we have an obligation to maintain the integrity of the existing spectrum. New Yorkers want to continue to listen without interference to stations such as Z-100, WBLI, and public radio, such as 91.1 FM.

If the FCC is right and low-power FM does not cause interference on third adjacent channels, then they can proceed with this new service on a national scale. I am confident that should the test demonstrate listeners have nothing to fear from relaxing the interference standards, this body will look favorably to giving the green light for an expanded low-power FM service.

I want to urge my colleagues to support this bipartisan bill, and oppose the amendments that seek to undermine the consensus that has been reached.

Mr. DINGELL. Mr. Chairman, I yield 2 minutes to the distinguished gentleman from Wisconsin (Mr. BARRETT)

Mr. BARRETT of Wisconsin. Mr. Chairman, I thank the gentleman for yielding.

Mr. Chairman, I have an amendment that I will be offering in several minutes with the gentleman from Illinois (Mr. Rush), but I just want to address some of the concerns that I heard raised here tonight.

The first one is several of the speakers talked about people driving their cars and how this would affect their driving. They would go into a neighborhood, they would lose a station, it would come out. Even the radio owners that I have talked to in my district have acknowledged that radios in cars are very, very precise and that that is not going to be a problem.

The gentleman from Massachusetts (Mr. Markey) before referred to the radio in the shower. Yes, if it is a very old radio, you might have a problem. But most of the radios in this country are going to be radios in cars. That is not where the problem lies.

We have also heard a lot of FCC bashing, and I think that the FCC has responded to a lot of the concerns that

have been raised here. This proposal that they have attempted to move forward on is a scaled-back version of their initial proposal. I think even the proponents of this bill would acknowledge that we are talking about very low-watt radio stations, 100-watt stations, and in some situations, maybe even 10-watt stations. We are not talking 50,000-megawatt stations. We are talking small, neighborhood, churches, minority, college stations. These do not present a serious threat to the large stations.

I will address this in my amendment, but I am sensitive to the technical issues that have been raised regarding this, and I think that the amendment that the gentleman from Illinois (Mr. RUSH) and I will propose in several minutes addresses that, but does not strip the authority of the FCC. We are talking about micro-stations here. I do not think Congress should be micromanaging these micro-stations.

Mr. DINGELL. Mr. Chairman, I yield 3 minutes to the distinguished gentleman from Illinois (Mr. RUSH).

Mr. RUSH. I thank the ranking member for yielding me this time.

Mr. Chairman, I want to say that, first of all, that I have heard a lot of comments regarding the FCC and actions of the FCC, and I want to go on the record to inform everyone that I believe that the FCC has done a great service to the American people. I am an unmitigated supporter of the FCC, and I think that the FCC has done an outstanding job in terms of trying to ensure that all Americans have access to the airwaves of this Nation.

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Regarding the low power FM stations, Mr. Chairman, I just want to ensure that people understand that the American people and the Members of this Congress understand that the LPFM is a new noncommercial community-based radio service that will benefit local communities all across this Nation.

It gives media access and broadcast voices to local churches, to schools, colleges, State and local governmental agencies, musicians, and nonprofit community organizations, those same organizations that have been excluded heretofore regarding having access to the air waves.

LPFM adds to radio diversity and encourages alternatives to the commercial formats that currently dominate our radio.

Mr. Chairman, as has been stated earlier, it is a fact that the top four radio groups own the majority of this Nation's radio stations, and according to the Congressional Research Service, between 1995 and 1998 the number of radio station owners decreased by 18.8 percent.

Mr. Chairman, with the number of radio station owners decreasing and the consolidation of radio ownership growing, LPFM allows underrepresented groups and communities the

opportunity to enter the radio broadcast market.

Mr. Chairman, just 2 weeks ago Chairman Kennard visited my district, the Chairman of the FCC. We went to a high school, the Dunbar High School located in my district on the South Side of the city of Chicago. I just wish that Members of this body could have observed students who had never had the opportunity to participate in broadcast fields, the broadcast profession, who never had an opportunity to run a radio station nor a television station.

These students were aggressively engaged in learning all that they could. What they asked us at that time, at that visit, they asked this body to give them an opportunity to really run a radio station, 100 watts, that would have a radius of 2 miles within that high school. That is all they are asking for, so they in fact can learn more about the broadcasting industry.

Mr. Chairman, this bill I think does not address that concern, and the gentleman from Wisconsin (Mr. BARRETT) and I will introduce an amendment to this bill in order to try to allow opportunities for unrepresented groups and citizens to engage in this process.

Mr. DINGELL. Mr. Chairman, I have no further requests for time, and I yield back the balance of my time.

Mr. TAUZIN. Mr. Chairman, I yield myself such time as I may consume to close.

Mr. Chairman, Members of the committee, let me place this in perspective. The bill we are discussing today does not stop the FCC from moving forward with this low power program. It simply says the FCC must only move forward with the 70 licenses that will clearly not interfere with current radio broadcast.

It says, in those cases where the licenses may in fact interfere with current radio broadcasting, they have to do a pilot in nine different geographic regions of the country and then report to Congress about the results.

What we are going to hear in just a minute is an amendment that would say, when that report comes to Congress, whether or not the report indicates interference, the FCC can then proceed to issue as many licenses as it wants to under its original proposal. I hope that we will defeat that amendment.

The compromise carefully crafted in the Committee on Commerce, with the great work of the gentlewoman from New Mexico (Mrs. WILSON) and the gentleman from Michigan (Mr. DINGELL) says in effect that the Commission must submit independent testing of interference, and then we get to say, based upon that report, whether they can move forward.

Let me tell the Members why that is so critical. I want to read Members a letter from the Hispanic Broadcasting Corporation to our chairman. They are writing to express concern about the implementation of low power FM, and ask strong support for this bill, as we have compromised it.

The author indicates, "The FCC is moving forward with a low power FM plan that has not been thoroughly thought through. First, radio is on the verge of converting to digital." For television, we gave television new spectrum to move into digital. We did not do that for radio. Radio has to move to digital in the same spectrum they are currently located. That is going to be a tough trick.

Before that happens, if the FCC moves forward with this low power FM radio issuance and in fact those stations interfere with that digital transmission of the radio stations that currently exist, like the Hispanic radio station, like the public radio stations, not just the private corporate radio stations, if the FCC moves forward and then the digital conversion does not work, there is all kind of interference. We just will not get static on the radio, we will get no signal at all. In digital, it just cuts out totally.

We were told by the Commission that they would wait for the digital report to come out before doing this FM low power rollout, but they went ahead anyhow and did it regardless of that report. It is still not done. Hispanic radio is asking us, please pass this bill. Make sure there is no interference.

They go on to point out, "Furthermore, less expensive and older radios used disproportionately by minorities and older Americans," the walkmen, the boom box, the radio beside our beds, not just the radio in the shower, the radio beside our beds, for many older Americans, "are more susceptible to interference from low power stations. Millions of Americans rely on low quality radios as their main source of news, weather, and sports," 65 million, to be precise.

I am concerned that low power FM will disenfranchise the very people it seeks to empower, underserved communities like the Spanish language audience that we serve.

See, this is the problem, Mr. Chairman. It was minority radio stations and public radio stations, not just the private corporate radio stations represented by the NAB, who came to us and said, do not let this happen to disenfranchise our audiences and our radio stations. Make sure there is no interference

I wish Members had been in our committee room to hear the potential interference. As a beautiful song was playing, we could hear people talking over it. As a beautiful opera perhaps was being presented by National Public Radio, we could hear talking over it. As perhaps a Spanish language station was trying to do some cultural work in the community, we could hear somebody else talking over it.

In digital, we would not even hear it at all. It would block the signal completely.

Mr. Chairman, we have worked out a delicate compromise. This lets the FCC go forward where we know there will be no interference. It requires private, independent testing to make sure there

will not be interference. If they want to go further, it requires them to come back and get permission from us after we know there will not be that interference

The gentleman from Wisconsin (Mr. BARRETT) will offer an amendment in just a little while that will tell the FCC it can do what it wishes to do after 6 months, regardless of the interference problems. I hope we defeat that amendment. I hope we pass this good bill. The gentleman from Ohio (Mr. OXLEY), the gentlewoman from New Mexico (Mrs. WILSON), and the gentleman from Michigan (Mr. DINGELL) have done some good work and put together a good compromise.

Ms. BROWN of Florida. Mr. Chairman,

Ms. BROWN of Florida. Mr. Chairman, these new Low powered stations will offer a voice to those who deserve to be heard, and will promote greater diversity and allow non-profit organizations, community groups, and churches an opportunity to reach their local constituents without paying huge fees to commercial radio stations.

As more and more radio stations are bought up by large companies, it becomes more and more difficult for minorities and women to own or access a station. Its obvious to me why these commercial radio stations are opposing these additional stations, they just don't want any competition.

It amazes me that the same people who chastised the FCC for trying to limit religious broadcasting are the same ones that stand on the floor here today trying to prevent churches and community groups access to the media. Its dishonest, and I encourage my colleagues to let the FCC do their job and defeat this bill

to let the FCC do their job and defeat this bill. Ms. ROYBAL-ALLARD. Mr. Chairman, I rise in opposition to H.R. 3439, the Radio Broadcast Preservation Act of 2000. The House is rushing to judgment on this important issue and I regret we are considering this bill at this time

This bill would block the Federal Communications Commission from going forward with its plan to establish Low Power Radio which is a non-commercial, community-based radio service to give churches, non-profit community groups, colleges and universities and state and local government access to the public airwaves. These stations would serve an audience within a 1.5 to 3.5 mile radius, which is not a very large area.

Low Power radio is important because it will allow the sharing of the public airwaves with local community voices, voices left off the air because of the massive consolidation of the producest industry.

broadcast industry.

I do not agree that broadcasters would be hurt by a local government's 100-watt radio station trying to inform its constituents about important local government services or events.

I do not agree that anyone would be hurt by a college or university radio station that tries to inform its students about campus events.

I do not agree that anyone would be hurt by a 10-watt church radio station wanting to offer mass over the airwaves to parishioners who cannot attend services.

Nor do I believe that anyone could be hurt by a non-profit organizations' efforts to inform language minority groups about important community events or services available to them.

It seems ironic that we would be voting here today on a bill to suppress the voices of those we've pledged to give a voice to. Voices that, had this bill been given a proper hearing, we

would have heard from, such as the National Council of La Raza, the League of United Latin American Citizens, the U.S. Catholic Conference, the United Methodist Church, the National League of Cities, the US Conference of Mayors, among many others.

Low Power Radio is critical and comes at a time when our communities are losing out to the massive consolidation taking place in the radio broadcast industry. This merger mania has left many of us with little choice about who or what gets to be heard today. We have to do something to protect the diversity of voices and opinions that are often suppressed by the giants in the field.

I urge my colleagues to vote against this bill and help protect low power radio and the communities that would most benefit from this service.

Mr. COSTELLO. Mr. Chairman, I rise today in strong support of H.R. 3439, the Radio Broadcast Preservation Act of 2000, of which I am a co-sponsor.

Mr. Chairman, I am pleased that this legislation would assure that the necessary steps are taken as the Federal Communications Commission begins licensing Low Power FM Radio stations. Low Power FM licenses are an opportunity for churches, schools, and other community groups to begin broadcasting their information to local listeners. While these licenses would open up the broadcasting industry to individuals and groups previously excluded, they should not be given out at the expense of existing stations and their listeners.

The experimental program this bill establishes would study nine test markets to determine the impact of Low Power FM on radio broadcasters and radio listeners. I believe that testing the market is an important method of implementing and improving the Low Power FM program.

Mr. Chairman, H.R. 3439 promotes a more responsible method for the FCC to license Low Power FM and adopts the necessary safeguards for the radio broadcasters and listeners in my district.

I urge my colleagues to support this legislation which will protect radio broadcasters and listeners from excessive static interference and which will promote the responsible licensing of Low Power FM.

Mr. BONILLA. Mr. Chairman, I am in strong support of the Radio Broadcasting Preservation Act. This bill ensures that free over-the-air radio will remain free and uninterrupted.

All too often, I hear from folks in my district concerned about the power grab of the Federal Communications Commission (FCC). Unfortunately, this is just the latest example. The FCC is moving forward with a low-power FM plan they have not thought through. The FCC believes that this decision will allow the "little guy" to become a radio broadcaster. In reality, this decision will cause massive interference problems for FM listeners.

The FCC's low power FM plan was approved without proper consideration of technical and other concerns raised by this new service. Radio is on the verge of converting to digital. Has the FCC really thought about the effect of low-power FM on the digital conversion process? No. Wouldn't it make more sense to rollout digital radio—which is even a larger project than the digital television rollout—and then focus on how to accommodate low-power FM? Yes.

Has the FCC really thought about how the millions of Americans who rely on low quality radios as their main source of news, weather, and sports? No. Less expensive and older radios, used disproportionately by minorities and older Americans, are more susceptible to interference from low-power stations. Low-power FM will disenfranchise the very people that the FCC claims it seeks to empower, undeserved communities (including the blind and Spanish language groups).

Did the FCC consider low power stations' interference with out public broadcasters? No. In yesterday's Washington Post, Mr. Kevin Klose, president of National Public Radio, made clear public radio's opposition to the FCC's "rush to add low-power radio stations to the crowded FM dial." This year, we are spending more than 60 million taxpayer dollars on public radio. And the FCC is ready to throw that money down the drain.

The FCĆ's low power proposal is a true disservice to current broadcasters' outstanding community service. Local radio and television stations provided \$8.1 billion in public service just last year. That is more money than the total annual giving of the top 100 U.S. foundations. Full power radio stations across this country provide life-saving information on natural disasters, preventing drinking and driving, curbing drug and alcohol abuse, crime and violence prevention, just to name a few areas.

The FCC proposal presumes that local radio stations no longer provide local service. That assumption is completely false. The FCC should be reined in and local broadcasters should be allowed to continue their good work.

Mr. SANDLIN. Mr. Chairman, I rise in strong support of the Radio Broadcasting Preservation Act and the compromise bill reported out of the Commerce Committee. This approach will allow low power FM (LPFM) to move forward with proper safeguards against interference.

I support providing new opportunities for community, public interest, civil rights and educational groups to be heard in the public forum. I do not dispute the potential that LPFM stations provide for under-represented community and educational groups. However, we must ensure that in the process of providing a voice for these groups, we do not impair radio listeners' access to locally originated information and entertainment. By calling for a careful review of the LPFM plan, H.R. 3439 allows low-power FM to move forward while protecting listeners from increased interference on the FM radio dial. The legislation does this by re-establishing previous FCC signal-interference standards and commissioning the FCC to study the extent to which signals of such low-power stations interfere with the signals of existing stations.

Millions of Americans depend on the radio for important information and entertainment programming. Thirty percent of this population, especially low-income and elderly listeners, access this programming via inexpensive and older radios. The level of interference these individuals will encounter due to LPFM is unknown. H.R. 3439, therefore, calls for field tests to determine how LPFM without third-adjacent channel protection would affect current listening audiences. The FCC would then be required to submit a report to Congress on the results of these tests by Feb. 1, 2001, along with any recommendations for modifications to signal-interference standards.

Also unknown is the impact of LPFM on existing public stations and small and independent commercial stations which already provide valuable services such as emergency warnings, weather and traffic information, community news and entertainment. Many of these stations depend on local resources to meet operating expenses through underwriting or advertising and may be placed into direct competition with LPFM stations in their struggles to stay afloat. This bill requires the FCC to conduct an economic impact study on incumbent broadcasters (particularly the economic impact on minority and small broadcasters), the transition to digital broadcasts, FM radio translator stations, and stations that provide reading services to the blind.

I would like to see localized groups have station access and believe this communication will strengthen community bonds. However, I do not want new access to be gained at the expense of pre-existing stations. I am encouraged to know that the House Commerce Committee was able to work out this compromise. H.R. 3439 not only provides new opportunities for station access but also protects existing community broadcasters from interference.

Mr. DICKEY. Mr. Chairman, despite objections raised from many corners, the FCC has charged ahead with plans to immediately implement low-power FM. In the process it has ignored legitimate concerns about interference and the continued viability of small and independent commercial stations and existing public stations. H.R. 3439, the Radio Broadcasting Preservation Act, pulls the FCC back from the edge without completely halting its authority to pursue low-power FM.

The potential for interference has been a primary concern from the beginning. The available spectrum only stretches so far. While the FCC claims its plan will not cause interference on car radios and high-fidelity stereo component systems, it does admit some interference will occur on clock radios and portable radios like the boombox and walkman. Considering these types of radios account for 65 percent of all radios in America, it makes sense that we should step back, take a breath and carefully consider all the consequences before taking drastic actions. We must also ensure that in its haste to implement low-power FM, the FCC does not overlook the impact on inexpensive and older radios, which are highly vulnerable to interference and are most commonly used by low-income and elderly individuals. H.R. 3439, therefore, requires a test of nine markets be conducted by an independent third party to determine how low-power FM without third-adjacent channel protections would affect current listening audiences.

Another potential problem not explored by the FCC is interference with services for blind individuals. The International Association of Audio Information Services uses frequencies located on the outer edge of radio stations' spectrum to read books and newspapers to over 1 million blind individuals, who listen to this service with special radios. The FCC did not test these radios. This bill, therefore, requires the FCC to explore the impact of low-power FM on stations that provide this important service.

Interference is not the only issue about which we must be concerned. Small and independent commercial broadcasters who rely on local advertising to meet operating expenses face questions about their continued economic

viability. These existing stations could be undercut by low-power stations siphoning off limited local resources for underwriting purposes. These existing local stations already provide many of the services low-power FM stations purportedly are being created to provide, including community news and emergency information. Many public radio affiliates share these concerns about increased competition for limited local resources. H.R. 3439 addresses these concerns by requiring the FCC to conduct an economic impact study of low-power FM on "incumbent FM broadcasters in general, and minority and small-market broadcasters in particular."

Finally, this bill ensures former "pirate" or unlicensed broadcasters are not eligible for low-power FM licenses. These individuals should not be rewarded for previous unlawful acts that interfered with authorized FM broadcasts.

Considering the many concerns at play here, the FCC should take a step back and reevaluate its plan for low-power FM. H.R. 3439 is a sensible approach to such a reevaluation. It protects existing stations from serious harm, guards against interference experienced by the listening audience, all while allowing new community broadcasters to enter local markets.

Mr. UDALL of Colorado. Mr. Chairman, I rise in opposition to this bill.

I was encouraged to hear last year that the FCC was initiating efforts to bring back community radio. After engaging in a public process that took into account thousands of comments from citizens all over the country, and after conducting extensive technical tests, the FCC issued its rule to establish lower power FM radio, a rule that many see as conservative. The FCC scaled back its proposal significantly in order to protect existing stations from interference, while at the same time maximizing the ability of local groups to gain access to the public airwaves.

The FCC's rule is meant to help bring community radio to millions around the country, and thereby to address a need that is not met by mainstream broadcasters. It is meant to bring the voices of community groups, churches, educational institutions, and local governments to radio. Many of these voices have been lost through media consolidation—figures I've seen show the number of radio station owners decreased by nearly 20 percent between 1995 and 1998. So at a time when even fewer voices are being heard, it is even more critical for us to be thinking about how to let more voices in, not keep them out.

Although critics of the FCC claim the rule was made in haste, Chairman Kennard has said publicly that "no service ever considered by the FCC has been as extensively studied as low power radio." He has said time and again that this was a "responsible public interest decision that will not impact the existing radio service." I believe that if low power radio does end up having a negative impact on existing service, the FCC will step in to correct the situation.

In the meantime, we should stop trying to legislate technical details. The FCC is charged with maximizing the public's use of the airwaves, encouraging the provision of new technologies and new services to the public, and providing new access to the airwaves for more people. We should let the FCC do its work, and oppose this bill.

Mr. EWING. Mr. Chairman, on January 20, 2000 the FCC adopted rules creating a new, low power FM radio (LPFM) service. This service creates two classes of radio service to operate within the FM radio frequency band with power levels from 1–10 watts (LP 10) and from 50–100 watts (LP 100).

The rationale for creating this new class of radio service is to bring diversity to radio broadcasting and enhance community-oriented radio broadcasting. Those eligible for licenses for this type service can be noncommercial government or private educational organizations, non-profit entities with educational purposes; or government or non-profit entities providing local public safety or transportation information, as long as they are based in the community in which they intend to broadcast.

The problem with this new service is not with its intent. Seeking to promote diversity in broadcasting and enhancing community-oriented radio broadcasting are both honorable goals. The problem is these new stations will operate on the FM radio frequency band currently occupied by full power radio stations, and there is the possibility that these low power stations will interfere with these existing stations.

Under current FCC rules for full power radio stations, interference between stations is avoided by preventing stations from sharing the same channel or the first, second or third adjacent channel. Under the proposed rule, however, low power FM would be allowed to occupy the third adjacent channel to an existing full power radio station.

The FCC officially contends that allowing low power FM stations to occupy the third adjacent channel will not cause unacceptable levels of interference to existing radio stations. However, these claims have been questioned by various groups such as the National Association of Broadcasters, the Consumer Electronics association, and the Corporation for Public Broadcasting (led by National Public Radio). Even the International Association of Audio Information Services, whose members employ local volunteers to read the local newspapers on air to over one million blind listeners nationwide, has expressed concern that these new low power stations could cause interference with their services.

There is even some concern among several FCC commissioners that these new stations will cause interference. In the FCC's Report and Order concerning this ruling 2 of the 5 FCC commissioners expressed concern that these low power stations would interfere with existing stations. In dissenting statements regarding both the proposed rule and the final rule, Commissioner Harold W. Furchtgott-Roth stated that although he was not opposed to the creation of low power radio service, he could not support the rule because he believed that suspension of the third adjacent channel protection would cause interference with existing stations. He feels the entire process was rushed to judgment and that the commission had not taken the time to do the right technical studies the right way. Furthermore, he believes any demand for lower power noncommercial stations could be met by the dispensation of licenses within existing rulesi.e., by giving out 101 watt licenses consistent with the 100 watt minimum requirement or get a waiver to the 100 watt minimum rule if someone really felt compelled to operate a 50watt station.

In his dissenting opinion Commissioner Powell echoed sentiments similar to those expressed by Commissioner Furchtgott-Roth. In light of lingering concerns about signal interference and his concern about the economic impact of the new service, Commissioner Powell regrets the "shot gun introduction" of the rule and believes the service should have been introduced gradually with third channel adjacency protections intact. In his opinion, this would minimize the risk of interference in a manner consistent with existing services and it would introduce substantially fewer stations into the market, thereby allowing for the evaluation of the economic impacts of these new stations. If all goes well, he suggests a move to full service with less adjacency protection, as warranted by experience.

H.R. 3439 follows the suggestions of Commissioner Power. Under the bill, the FCC may go forward immediately licensing LPFM stations as long as interference protections to existing stations are maintained, including protections to third adjacent channels. At the same time, the legislation requires the FCC to set up an experimental program in nine markets to test whether LPFM will result in harmful interference to existing stations if third channel protections are eliminated. Additionally, the legislation provides that an independent party will conduct a study of the affect of LPFM without third-adjacent channel on digital audio broadcasting and radio reading services for the blind.

While the spirit of the rule allowing the creation of low power FM service may be commendable, we must not act in a rash manner and allow it to be implemented before we are positive that it will not negatively impact existing stations. Radio, particularly in rural areas, is an important source of information. For some individuals it is the only source of local news they receive. If we allow these new low power stations to co-exist with established stations without ensuring that there is no interference we may be doing more harm than good.

H.R. 3439 provides an effective balance by allowing new low power FM stations to be established while simultaneously protecting existing stations from interference. Furthermore, the bill provides for an experimental program, in nine separate markets, to test the interference that will result if third adjacent channel protection. If the results of this test are successful it is foreseeable that these restrictions may be lifted sometime in the future. However, until we have conclusive proof that these low power stations do not significantly interfere with existing stations, we simply cannot allow them to share the same frequencies with existing stations. Existing stations provide services as valuable as those proposed by the new low power stations and individuals are entitled to receive them as clearly as possible. The channel adjacency rules apply to full power stations because of this and it should apply to low power stations until we can prove that the interference they generate is minimal to say the least.

Mr. BARR of Georgia. Mr. Chairman, I rise in support of the Radio Broadcasting Preservation Act of 1999, H.R. 3439.

This legislation sends a strong message that there will be no interference to free radio. H.R. 3439 would require the Federal Communications Commission (FCC) to maintain third-adjacent channel protection, and to consider

independent analyses of potential Low Power FM (LPFM) interference before proceeding.

In January 2000, the Federal Communications Commission voted to implement an expansive licensing process. Congressman MIKE OXLEY and JOHN DINGELL working with Congresswoman HEATHER WILSON, have fashioned legislation which would slow licensing from 400 stations to roughly seven. The FCC will then test and determine whether the broadcasts cause interference with mainstream stations. I want to commend these Members for their hard work on this very important legislation.

Mr. Chairman, in today's easy access to communication, there exists great belief that the average American should have the ability to "speak out and be heard." Talk radio, newspapers, magazines, television, public television and radio, and the Internet, all allow anyone to get a message across. How can the FCC say—with a straight face—there is "no access?"

"Low Power FM" is a "social" agenda based on the idea that everybody can own their own radio station. Of course this appears enticing—but the laws of physics have not been repealed and it cannot be accomplished. Low power radio stations signals will only cause interference to the radio stations already located on the spectrum. This latest effort being made will come only at the cost of severely damaging the most successful broadcasting system in the world—American FM radio.

If you want to know that chaos is, then turn across the AM band and hear the vast amount of interference the FCC has allowed to creep into that brand. No wonder everyone wants FM; the FCC has virtually ruined AM band.

The FCC was founded on administering basic principles of engineering. However, to meet the Administration's "social agenda," the FCC has thrown engineering and testing out the window. The FCC promises it will "guard" this new experiment. Mr. Chairman, you and I both know the FCC does not have the manpower to take care of the radio stations currently out there, much less hundreds more. In addition, the FCC could severely hurt the long-awaited entry into "digital" radio by American broadcasters. Low Power FM is a bad decision that should be reversed.

Mr. Chairman, today's legislation is a step in the right direction to protect the FM radio stations in Georgia and across the Nation. The importance of this issue came to my attention from my good friend, and a leader in the field of radio broadcasting, Mike McDougald, of Rome, Georgia. On behalf of all the individuals who have dedicated their lives for the advancement of FM radio, I call on my colleagues to support the Radio Broadcasting Preservation Act, H.R. 3439.

Mr. TAUZIN. Mr. Chairman, I yield back the balance of my time.

The CHAIRMAN. Pursuant to the order of the House, the committee amendment in the nature of a substitute printed in the bill is considered as an original bill for the purpose of amendment and is considered as read.

The text of the committee amendment in the nature of a substitute is as follows:

### H.R. 3439

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Radio Broadcasting Preservation Act of 2000".

#### SEC. 2. MODIFICATIONS TO LOW-POWER FM REG-ULATIONS REQUIRED.

- (a) THIRD-ADJACENT CHANNEL PROTECTIONS REQUIRED.—
- (1) MODIFICATIONS REQUIRED.—The Federal Communications Commission shall modify the rules authorizing the operation of low-power FM radio stations, as proposed in MM Docket No. 99-25. to—
- (A) prescribe minimum distance separations for third-adjacent channels (as well as for cochannels and first- and second-adjacent channels); and
- (B) prohibit any applicant from obtaining a low-power FM license if the applicant has engaged in any manner in the unlicensed operation of any station in violation of section 301 of the Communications Act of 1934 (47 U.S.C. 301).
- (2) CONGRESSIONAL AUTHORITY REQUIRED FOR FURTHER CHANGES.—The Federal Communications Commission may not—

(A) eliminate or reduce the minimum distance separations for third-adjacent channels required by paragraph (1)(A), or

(B) extend the eligibility for application for low-power FM stations beyond the organizations and entities as proposed in MM Docket No. 99-25 (47 C.F.R. 73.853),

except as expressly authorized by Act of Congress enacted after the date of enactment of this Act.

- (3) VALIDITY OF PRIOR ACTIONS.—Any license that was issued by the Commission to a low-power FM station prior to the date on which the Commission modify its rules as required by paragraph (I) and that does not comply with such modifications shall be invalid.
- (b) Further Evaluation of Need for Third-Adjacent Channel Protections.—
- (1) PILOT PROGRAM REQUIRED.—The Federal Communications Commission shall conduct an experimental program to test whether low-power FM radio stations will result in harmful interference to existing FM radio stations if such stations are not subject to the minimum distance separations for third-adjacent channels required by subsection (a). The Commission shall conduct such test in no more than 9 FM radio markets, including urban, suburban, and rural markets, by waiving the minimum distance separations for third-adjacent channels for the stations that are the subject of the experimental program. At least one of the stations shall be selected for the purpose of evaluating whether minimum distance separations for third-adjacent channels are needed for FM translator stations. The Commission may, consistent with the public interest, continue after the conclusion of the experimental program to waive the minimum distance separations for third-adjacent channels for the stations that are the subject of the experimental program.
- (2) CONDUCT OF TESTING.—The Commission shall select an independent testing entity to conduct field tests in the markets of the stations in the experimental program under paragraph (1). Such field tests shall include—
- (A) an opportunity for the public to comment on interference; and
- (B) independent audience listening tests to determine what is objectionable and harmful interference to the average radio listener.
- (3) REPORT TO CONGRESS.—The Commission shall publish the results of the experimental program and field tests and afford an opportunity for the public to comment on such results. The Federal Communications Commission shall submit a report on the experimental program and field tests to the Committee on Commerce of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate not later than February 1, 2001. Such report shall include—

- (A) an analysis of the experimental program and field tests and of the public comment received by the Commission;
- (B) an evaluation of the impact of the modification or elimination of minimum distance separations for third-adjacent channels on—

(i) listening audiences;

(ii) incumbent FM radio broadcasters in general, and on minority and small market broadcasters in particular, including an analysis of the economic impact on such broadcasters;

(iii) the transition to digital radio for terrestrial radio broadcasters;

(iv) stations that provide a reading service for the blind to the public; and

(v) FM radio translator stations;

(C) the Commission's recommendations to the Congress to reduce or eliminate the minimum distance separations for third-adjacent channels required by subsection (a); and

(D) such other information and recommendations as the Commission considers appropriate.

The CHAIRMAN. During consideration of the bill for amendment, the Chair may accord priority in recognition to a Member offering an amendment that he has printed in the designated place in the CONGRESSIONAL RECORD. Those amendments will be considered read.

The Chairman of the Committee of the Whole may postpone a request for a recorded vote on any amendment, and may reduce to a minimum of 5 minutes the time for voting on any postponed question immediately following another vote, provided that the time for voting on the first question shall be a minimum of 15 minutes.

Are there any amendments to the bill?

AMENDMENT NO. 1 OFFERED BY MR. BARRETT OF WISCONSIN

Mr. BARRETT of Wisconsin. Mr. Chairman, I offer a preprinted amendment.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 1 printed in the Congressional Record offered by Mr. Barrett of Wisconsin:

Page 4, beginning on line 9, strike paragraph (2) through line 20 and insert the following:

(2) REQUIRED DURATION OF MODIFICATION: PERMANENT CONDITIONS.—The Commission shall not modify such rules to eliminate or reduce the minimum distance separations for third-adjacent channels required by paragraph (1)(A) until 6 months after the date on which the Commission submits the report required by subsection (b)(3). No such elimination or reduction may remove such separations with respect to third-adjacent channels occupied by stations that provide a radio reading service to the public. The Commission shall not extend the eligibility for application for low-power FM stations beyond the organizations and entities as proposed in MM Docket No. 99-25 (47 C F R. 73 853)

Page 6, line 19, insert before the period the following: ", or 6 months after the date of enactment of this Act, whichever is later".

Mr. BARRETT of Wisconsin. Mr. Chairman, I want to put this debate into perspective.

We have heard a lot about a compromise tonight. The party, of course, missing from this compromise is the administration. The President has told this body that he is strongly opposed to this bill and will veto it. I think that is something, when we talk about compromise and how there is peace in the valley, that we have to remember that there is something else that is going on here that is not really being fully explored tonight.

What I am trying to do tonight, along with the gentleman from Illinois (Mr. RUSH), and I am pleased that he has worked with me on an amendment, is to offer an amendment that really is a compromise, that tries to respond to what I consider to be some of the legitimate concerns that have been raised by radio station operators in this country, but at the same time, not to have Congress step in, strip the FCC of its authority, and micromanage microradio.

Mr. Chairman, this debate is really the legislative equivalent of, your mother wears army boots. We have had fights for the last several months between the proponents of low power radio and the opponents of low power radio. They are fighting over a study. The FCC does not like the study that has been prepared by the industry. The industry says that the FCC has not done a good enough job in studying this issue. So they go back and forth, back and forth, yelling at each other.

So the amendment that was offered by the gentleman from Michigan (Mr. DINGELL) and the gentlewoman from New Mexico (Mrs. WILSON) I think is a constructive amendment. It recognizes that in order for Congress to act intelligently on this issue, it has to have an independent study.

I have no quarrel with that. I think it addresses the legitimate technical concerns that have been raised by people who run radio stations in this country. I say that as someone who is a strong supporter of low power FM radio. I want Congress to have an independent analysis of this issue.

But this is where we separate, because the Barrett-Rush amendment makes one change and one change only to this bill. It would give Congress 6 months to act after the FCC submits its report. After 6 months, if Congress has not acted, the FCC may proceed with low power licenses.

Why is this amendment important? The reason why this amendment is important is because we do not have a level playing field here. On the one hand we have the radio stations, who have made it very, very clear that, regardless of the outcome of this study, they oppose having any type of expansion to low power FM stations.

On the other side we have the FCC, but the FCC really is speaking for groups that have no voice, by definition. They do not have radio stations. They do not have a powerful lobbying organization. They are the churches, the high schools, the neighborhood organizations.

What the bill does in its current form is it says even if this independent study comes back and says there are no

interference problems, even if there are no interference problems, the FCC cannot continue to do the job it has done for the last 80 years, which is to make sure that the spectrum is filled in a fair way.

Instead, it says that Congress has to act first. I do not think there is a person in this room who believes that the opponents of low power FM radio are going to come back and say, okay, go ahead, change the law. Because even though we have this study here, the bill ultimately still builds a very strong fence. This is a "fence me in" bill.

It says to those people who currently have stations, we are going to build this big fence around you and we are not going to let anybody else in. That is wrong. The people in this Chamber who say they are in favor of competition, the people in this Chamber who say they believe in advances in technology I think should say, wait a minute, wait a minute.

We recognize if this study comes back and says that there are problems with interference, this Congress can act in a week. It is not going to take us 6 months. If there is a problem this Congress is going to act very quickly, because frankly, we are going to have powerful forces, just as we have powerful forces right now saying, quick, make sure there is no problem.

If there is no problem, my concern is those same forces are going to come in and say, yes, well, maybe it does not show this, it does not show that, but we are still concerned about that.

What this amendment does is it allows this bill to move forward. Under its current form, it is going to be vetoed by the President of the United States. I think we should be addressing the legitimate concerns, the legitimate technical concerns. That is why I am offering this amendment.

We have two choices, we can go forth with this bill right now, face a certain presidential veto, or we can accept this amendment. I think the President and the Senate will say, all right, that makes sense. Of course we want to have an independent study. Of course we want the FCC to continue its role. But there is no reason in the world that Congress should be micromanaging these stations.

I would bet, Mr. Chairman, that the radio stations themselves would rue the day that they wanted this Congress to get involved in the small, technical matters of the FCC. They do not want us to do that, generally speaking. They want us to stay out of it. But in this instance, they think that they can benefit

Mr. Chairman, this is a reasonable amendment. I certainly ask my colleagues to support it.

Mr. OXLEY. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, let me first indicate this bill was reported by the committee in a bipartisan voice vote. It was an amendment that we finally came to with the gentlewoman from New Mexico (Mrs. WILSON), the gentleman from Michigan (Mr. DINGELL) leading the way, that really set out, I think, the parameters of what this program is all about.

It allows the LPFM to go forward in areas where it does not infringe on existing interference protections: in a lot of rural areas, in the New Mexico example, in many areas of the country that are underserved by FM radio. We bent over backwards to make certain that that could go forward.

Then we also said, but it is important in these areas that potentially have interference problems to have a pilot study done and find out once and for all whether in fact these interference standards are adequate, or whether in fact the incumbent radio stations will have problems with interference and their listeners will have interference with that.

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This is really what this argument is all about. The Barrett amendment undercuts the purpose of this legislation by allowing the commission to go forward with full implementation of its lower-power FM rule, including the weakening of interference protections following the pilot program regardless of what the results of that program are.

So we are saying there is the FCC. The Barrett amendment simply says, do not confuse us with the facts. No matter how that pilot program comes out, one can go forward just as one is going forward now.

Now, there is a certain reason why congressional intent is important, and that is why we are debating this today. Is it really realistic to have an FCC, an unelected Federal bureaucracy, a so-called independent agency set these kinds of important standards against the obvious intent of the Congress? I do not think so.

The amendment allows the FCC to proceed with its rule as currently ordered, unless Congress enacts legislation to overturn this in a 6-month period. Well, I have perhaps a little less faith in the alacrity with which this Congress could act or any Congress could act perhaps than the gentleman from Wisconsin (Mr. BARRETT). As a matter of fact, everybody knows that in this town it is a lot easier to play defense than it is to play offense.

So my colleagues are asking the Congress to pass a bill that would or would not be vetoed by the President in that 6-month period. We do not know whether that happens or not.

But to allow the FCC to go forward with the test and then, say, essentially thumb their nose at the test results and move forward with granting these licenses is the height of irresponsibility.

So I would ask the Members to defeat this Barrett amendment, to support the bipartisan compromise that was crafted so well in this committee, and

understand that this bill came out on a bipartisan voice vote in the Committee on Commerce with strong support on both sides of the aisle.

Let us defeat the Barrett amendment and get to the real issue here, which is protecting incumbent stations from potential interference from these new low-powered FM stations.

Mr. RUSH. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, the issue of whether these low-power FM stations cause interference must be addressed. We sat in the committee, observed and listened to both the FCC and the broadcasters. We were privy to the debate, the unsettled debate about whether or not low-power stations actually cause interference.

I am in support of a middle ground. I am in support of finding a middle ground, Mr. Chairman, so that we can move forward. The amendment, the Barrett-Rush amendment that we are offering today reaches a fair compromise. I think that it is fair, not only to the low-power radio, FM radio station advocates, but it is also fair to the broadcasting industry. It is fair to the American people, and it is fair to the Members of this body. It provides 6 months for the FCC to conduct its pilot study and 6 months for the Congress to create the study's results.

Mr. Chairman, as the bill of the opponents of this amendment, the bill that they have crafted, if it goes forward, it does not give the FCC any opportunities to activate and to allow community organizations, hospitals, students across this Nation access to the airwayes.

Unfortunately, Mr. Chairman, the way that the bill is drafted now, the FCC would have to conduct a study by February 1, 2001. That is just a mere months away. If the FCC study or report indicates that there is no interference, the FCC still would not be allowed to act unless Congress specifically authorizes new legislation. So what this bill in fact does, Mr. Chairman, this bill actually kills low-power radio stations in this Nation.

Again, Mr. Chairman, the Barrett-Rush amendment is fair. I would like to just remind my colleagues that low-power radio stations enjoy broad support from the AFL-CIO, Communications Workers of America, the United States Catholic Conference, the United Church of Christ Office of Communications, the Consumers Union, the Minority Media Telecommunications Council, the National Federation of Community Broadcasters, the National League of Cities, and nationally known musicians, including Ellis Marcalis and Bonnie Raitt.

I urge my colleagues on both sides of the aisle, Mr. Chairman, to vote for this fair and reasonable amendment.

Mr. BONIOR. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in strong support of the amendment by the gentleman from Illinois (Mr. RUSH) and

the gentleman from Wisconsin (Mr. BARRETT). Not long ago, not very long ago, I read about a 21-year-old man who built his own radio transmitter. He was able to broadcast a signal of a distance of just 2 miles. This was far enough to reach everyone in his community. The problem was, of course, he was the only one who had a receiver. That was back in 1895. The name of that gentleman was Guglielmo Marconi. who invented the radio.

But if he were here today, he would have to overcome a lot more than just that obstacle of one receiver. For instance, he would have to come up with \$80,000 to \$100,000 before the FCC would even consider giving him a license. He would have to overcome something else that the gentleman from Massachusetts (Mr. MARKEY) alluded to on the floor, and that is the continuing concentration of power in the broadcast industry.

In recent years, the number of radio station owners in this country has shrunk by almost 20 percent. That is why the measure that we are considering today is so important and why this amendment is important. To the credit of the FCC and Bill Kennard, some new life is being breathed into a very old idea, an important idea, the public airwaves should be the public's interest. That is what the FCC did when it carved out a small piece of the broadcasting spectrum for community-level low-power FM stations.

Who will it help? It will help many community organizations who are now shut out, ethnic groups who want to broadcast their culture to the community, senior citizens who want to broadcast their concerns to the community, colleges and universities who want to talk to their students, city councils and villages who might want to broadcast what is going on in their committees and in their council meetings. It goes on and on of the groups that will have an interest in this issue that will be able to get into broadcasting that cannot today.

Musicians who are locked out in a very profound way from experimenting and expressing themselves on radio today would have an opportunity to do so as well.

So a forum for new music and new talent and new ideas, that is what radio should be all about. That is what the FCC plan I think will help achieve. That is why, as the gentleman from Illinois (Mr. RUSH) said, low-power radio has earned the support of the cross-section of organizations throughout America today, including the Consumers Union, the United States Catholic Conference, the NAACP, the AFL-CIO, the U.S. Conference of Mayors.

These are organizations that represent grassroots people who need a voice, who often do not have a voice, and who are now hopefully going to get a voice if they are not denied that by the powerful lobby that they are up against in this fight.

It is time that we tune out the static and that we listen to the facts. This is a reasonable solution, as the gentleman from Wisconsin (Mr. BARRETT) and the gentleman from Illinois (Mr. RUSH) have indicated, because the research shows that, even under the worst circumstances, low-power radio would create little interference and no cross-talk for conventional broadcasters.

There are already almost 400 full-power FM stations authorized prior to November of 1964 who do not meet the current channel separation requirements. These full-power stations which operate with only one or two channels between them and the next station on the dial have consistently met the FCC's criteria for distortion-free signals.

So I ask my colleagues to support this amendment. It is good. It is fair. It meets the needs of our communities.

Mr. BURR of North Carolina. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in opposition to the amendment offered by the gentleman from Wisconsin (Mr. Barrett) and the gentleman from Illinois (Mr. RUSH). This amendment deals with the crux of the problem Congress is facing on low-power FM interference.

The FCC chose to eliminate decadesold third-channel interference protections in order to shoehorn in more lowpower FM stations. The House Committee on Commerce said wait a minute. After hearings and debate in subcommittee and full committee, my colleagues and myself said low-power FM can go forward and should go forward immediately, but Congress must protect all radio listeners by maintaining third-channel interference protections.

Now, the gentleman from Wisconsin (Mr. BARRETT) and the gentleman from Illinois (Mr. RUSH) have agreed that we should put into law third-adjacent channel protections for any radio station that sublets, if you will, some of their spectrum to very important blind reading services, services that the FCC ignores in their ruling.

So the authors of this amendment are saying that the FCC got third-channel protections wrong for these unique and critically vital blind reading stations. But for all other broadcasters who may cover local high schools, sports, or provide Spanish language broadcasts, or our public radio affiliates, one cannot, and I repeat, cannot have third-channel protections under the law.

What if stations decide to offer some of their auxiliary spectrums to blind reading services? Does the FCC then have to go back and protect the third-channel from interference and shut down existing low-power FM stations?

This amendment is ill conceived and flawed. I urge my colleagues to vote

Mr. WAXMAN. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in support of the amendment. This amendment by the gentleman from Illinois (Mr. RUSH) and the gentleman from Wisconsin (Mr. BARRETT) is a good amendment, and I ask my colleagues to accept it. It is a modest change to H.R. 3439. It is a good amendment, and I only wish it went further

The promotion of competition and diversity in broadcast has been the guidepost of American communications policy for over 50 years. We are currently experiencing unprecedented consolidation in this industry, however; and we cannot ignore its implications. Today, broadcast remains the way most Americans get their local news and information. Yet, there are fewer and fewer companies that control the content of the information they receive

That is why more than 2 years ago, FCC Chairman Bill Kennard proposed a new low-power FM radio service. It is a noncommercial service that will allow local churches, schools, community-based organizations, and governments to strengthen the ties in their communities. It is localism and diversity in the purest democratic sense.

The FCC took its responsibility to protect the signals of incumbent broadcasters very seriously. They spent more than a year conducting lab tests and reviewing the potential for signal interference. It also extended its comment period in the rulemaking proceeding and scaled back its original proposal in an effort to address the incumbent broadcasters' concerns. For any objective viewpoint, the FCC bent over backwards to accommodate the concerns broadcasters raised.

The FCC's extensive tests have shown that low-power radio will not harm existing signals. Chairman Kennard has vowed publicly time and again to protect every incumbent FM service from interference.

H.R. 3439 effectively kills low-power radio. It prevents the FCC from issuing all but a small number of licenses and requires more studies into next year. New legislation would be required to permit the program to move forward once the studies are completed.

The Barrett-Rush amendment would simply permit the FCC to implement the program 6 months after the new round of studies is completed, and it has demonstrated again that interference is not a problem.

Passage of H.R. 3439 without the Barrett-Rush amendment will end the promise of greater localism and diversity that noncommercial low-power radio can bring.

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I urge my colleagues to vote for this amendment and to vote against the legislation if this amendment is defeated.

Mr. WALDEN of Oregon. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise today first to declare a conflict of interest. I am a

community radio broadcast station owner and operator and have been for 14 years. My father started in this business in the late 1930s. There has never been more diversity on the dial and more stations than there are today.

Now, my stations are in a small community; 20,000 in the county and 23 in the other. We do the very things that my colleagues are talking about today that they want: Spanish programming, programming for seniors, and so do my colleagues in the industry. And that is what I am standing up here today to talk about, is the public service and community service that is today provided to people in America by their community broadcasters.

This amendment, though, is bad. Now, I am not a radio engineer, although I have spent time inside transmitters with my engineer. My engineer is a fan of low-power FM. He is very supportive of it. He and I disagree on this. But when it comes to the technical issue of LPFM, I want to read my colleagues what he said to me.

'My position on this is not to kill LPFM, but to pressure the FCC to consider revising at least the rules that would be most harmful to full-power FM stations. This rule appears to be the worst. Protecting against interference to a station's protected contour has been a bedrock issue with the FCC." He says, "Perhaps most disturbing were the rules for future fullpower FM's. It appears that predicted and actual interference would have to be caused within a future station's 70dBu 'city grade' contour, before the full-power station could have any relief from LPFM interference. Interference from there on out to the 60dBu contour would just have to be tolerated by the full-power station.'

That is why the FCC was created in the beginning, was to sort out these technical interference problems. That is why this amendment is not a good one and why it ought to be defeated and why we ought to run out the test the way the bill envisions and do it in that respect.

I have heard from community broadcasters; I have heard from Jefferson Public Radio concerned about the potential interference with their translator system on public radio. We have a great opportunity to move forward with the legislation that the chairman and the ranking member has offered, and I think this amendment is the wrong direction to go. From a technical standpoint, it is flawed and it will hurt the process.

Mr. MARKEY. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in strong support of the Barrett amendment. If we were going to take all of the red herrings that have been spread before this body in this debate, we would have to put an aquarium in the middle of the well. This is absolutely one of the most misrepresented Federal Communications Commission efforts of all time.

Now, how do we know this? We know this because we have to test the hypocrisy coefficient. Now, how would we apply that in this particular instance? Well, what we would do is we would look at the 300 high-powered FM radio stations that the National Association of Broadcasters asked to be grandfathered by the Federal Communications Commission in 1997.

Now, we are not talking about 100-watt radio stations, these small non-profit community-based radio stations. Hundred watts. No, we are talking about 50,000 watt radio stations, 10,000 watt radio stations, 5,000 watt radio stations that all operate within the second and third adjacent channels, just with these 100-watt stations.

So the NAB did a big study of these 300, 50,000, 10,000 and 5,000 watt stations. And after a completely detailed eye-watering analysis of the science of these radio stations, here is what they found: that every one of those 300 stations was a dues-paying member of the National Association of Broadcasters and they shall be grandfathered, regardless of their interference that they were going to be causing in the second and third adjacent channels.

Now, who are these channels? Well, my colleagues might have heard of some of them: KCBS, KLAX, KBCD, KYCY. Fifty, 50, count them, 50 highpowered radio stations in California, 24 in Illinois, 25 in North Carolina, 28 in Ohio. 24 in New York. 17 in New Jersey. Go right down the list. So KCBS, operating within the second and third adjacent channel, that is no problem. But a 100-watt station operated by a community church in South Central L.A., oh my God, stop the presses. Let us get the FCC out of this business and have an independent study, says the NAB. The NAB.

Now, why is this? Well, it is very simple. Here is their philosophy. They already got theirs. They are in. They are the incumbents. Pull up the gang plank. There is no room for these poor community groups, churches, minority groups. Oh, my God, how can we figure this out? Let us study it for a year, and then even if they find there is no interference, and, by the way, if they use the same standard that the NAB used with these 300, and that is all we are really talking about here in low power, by the way, only about 300 low power, if they use the same standard they will not find any interference.

But what does the Oxley bill say? Even if they do not find any interference, they still have to come back to Congress. They still have to come back and get permission. And when will that be? When do my colleagues think the NAB will let that happen out here?

So what the Barrett amendment says is, study it. But if they do not find any interference, if they find the same thing that the NAB found in 1997, when they analyzed whether or not their 300 radio stations, the huge 50,000, 10,000, 5,000-watt radion stations caused interference, then license the little 100-watt

community-based radio station. Why not do that? But, no, even the Barrett amendment is unacceptable to the NAB.

My colleagues, unless we want to completely ignore the facts, unless we want to completely ignore the history of FM radio in our country, and by the way these 300 stations that got their licenses back in the 1960s, they were only grandfathered. So they have been causing this interference or, more accurately, not causing this interference for 30 years now. So what is the likelihood that the FCC is going to be unable themselves, in order to determine whether or not 100-watt radio stations are causing this problem?

So, my colleagues, I think if right now these 50,000-watt stations are not provoking any complaints in L.A.; if we are not hearing it on KCBS, if we are not hearing it on KLAX, we are not going to hear it on the 100-watt stations. The consumer complaints are not out there.

So I urge a very strong "aye" on the Barrett-Rush amendment. It is wise, it is timely, it is important for us to get these small voices out into the communities of our country with the ever-consolidating huge radio industry making it harder and harder for minorities, women, and for smaller voices in our society to have their independent voices heard.

Mr. TAUZIN. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, my friend, the previous speaker, indicated the Barrett amendment provided that this test would go forward, and then if the commission did not find any interference, it could move ahead and grant these low-powered stations. That is not what the Barrett amendment says.

The Barrett amendment says that in 6 months, regardless of whether the commission finds interference, it can move forward with the issuance of these low-powered station licenses.

Let me say it again. The bill says they have to do this study and report back to Congress and then Congress will say yes or no, proceed, based upon the results of that study. The amendment by the gentleman from Wisconsin (Mr. BARRETT) says to the FCC that they can proceed in 6 months regardless of whether the independent study produces a finding of interference. Do we really want to vote for that?

Incredibly, the Barrett amendment makes one exception. It says even in 6 months the commission cannot remove the protections against interference for radio reading services to the public. Now, that is a very important service, but if radio reading services to the public deserve this protection from interference, do we not think other minority stations deserve that protection? Do we not think National Public Radio deserves that protection? Do we not think the local radio broadcasting station deserves that protection? Or would we rather have this report come back

to Congress saying there will be all kinds of interference, but the commission is going to move ahead anyhow whether or not it interferes with the local station, with the minority station, with the community broadcast station, or any other station that exists in our communities?

The FCC came up with this proposal. This is not a legislative proposal. The FCC decided to propose this new service. The FCC decided to propose it and then decided to implement it in spite of the fact that radio stations across America expressed concerns to the Members of Congress, whom the FCC is supposed to be answerable to, to check it out first to make sure it would not interfere with listening audiences around the country.

When we invited Chairman Kennard to come and tell us about it, he declined the offer to testify. He sent an engineer instead. So we had a battle of engineers. We listened to the FCC lab test, which said that it is okay to do this stuff. And then we heard from other engineers, who had test results that indicated all kind of talk-over, all kinds of interference problems on all kinds of cheap inexpensive radios; the Walkman, the boom boxes, the radios next to the bedside. And the FCC's answer was, oh, those radios are inexpensive. They are not designed well; and, therefore, we do not care whether it interferes with those radios. It is okay to interfere with those radios. To 65 million Americans, it is okay to interfere with their radio listening because they bought an inexpensive radio. Shame on them. That is the attitude of the FCC here.

If we adopt this amendment, we give the FCC authority to move forward in spite of the fact that it interferes with these less expensive radios. We give them the authority to move forward in spite of the fact it might jam up in a digital age and completely block out the signal of National Public Radio stations in our communities, or our community broadcasters in our communities, perhaps our minority language broadcasters in our communities. We give them the go-ahead and say it does not matter that they are supposed to be subject to Congress; they can do what they want, when they want to do it.

And guess what? Tick off the 6 months with me. This bill gets through the House tonight, and it goes over to the Senate. Maybe the Senate passes it in May. Count them off for me. All of a sudden we are in December. Are we in session? No. We are not in session in December. The FCC even may go out of office next year. We do not know who will be in the FCC next year. But in December the FCC proceeds with the issuances of all these licenses whether they interfere or not. We come back in session next year, and we have to start shutting licenses and radio stations down. Do we really want to be in that pickle? Do we really want to start shutting radio stations down across America because they were licensed incorrectly?

We have an obligation in Congress. We have an obligation to direct the FCC when it comes to the way the spectrum is used in America. We have an obligation to every radio listener not to let them issue licenses that are going to interfere with their listening. And yet the FCC is asking us in this Barrett amendment to do what they want regardless of the test results, except to protect one small little provision of service called radio reading.

I suggest to my colleagues this is an ill thought-out amendment. This undoes the bill. The bill does not shut down FM low power. It lets 70 stations go forward immediately. Immediately. And it simply says for the rest, go the through not the lab test, the field test.

I urge my colleagues to reject this amendment.

Mr. DINGELL. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, if we like careful regulation, if we like responsible behavior by the regulatory agencies, if we expect the regulatory agencies to do their job carefully, then we have no choice but to oppose the amendment offered by my good friends, the gentleman from Wisconsin (Mr. BARRETT) and the gentleman from Illinois (Mr. RUSH).

The simple fact of the matter is the FCC did several things. First of all, they changed the standard which was previously signal-to-noise ratio, which covered and described whether or not there was interference that was unacceptable. Second of all, they changed so that now we may no longer use the test of the third-adjacent channel.

My friend, the gentleman from Massachusetts (Mr. MARKEY), said that the FCC was not opposed to this in that event by the broadcasters.

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In point of fact, the broadcasters oppose the grandfathering of those higher powered stations.

Now, the issue here, and I want my colleagues to understand this very clearly, is not the question of interference as it impacts upon the broadcasters. Although that is important. It is the interference as it impacts upon the listener.

In 1927, the Radio Act was set up to assure that we restored order to the broadcast channels by eliminating the wild interference and the wild placement of stations, which made the entire spectrum almost useless and impossible to listen to.

What the traditional standard was, then, was the third adjacent channel. In addition to that, it was signal-to-noise ratio, which enables them to tell what in fact is going on from the standpoint of the listener. No test on these points was made by the FCC.

The FCC simply wants to disregard the traditional standards and the traditional methods of measuring whether

or not interference exists and will impact upon the listeners.

Now, everybody is making the great pitch that this bill here is going to hurt minorities. In point of fact, it is going to impact most heavily upon benefitting, if we pass this legislation, minority listeners and minority broadcasters because they will receive the assurance that they will get proper protection of both broadcasting and the listeners' concern.

Now, the point has been made, well, if they have got an expensive radio, they do not have to worry. Well, that is an argument that I find very distasteful, because the simple point of fact is that the minorities and the poor and the people who have most need of radio service are the people who can least afford an expensive radio.

We are not talking about shower radios or things of that kind. We are talking about clock radios, inexpensive radios, radios that are used by minorities and by people of limited means.

What the amendment does is it assures that the FCC will have to make a proper test and that the test will be accomplished by an independent testing entity. I think that is fair and proper. And then it lets the Congress make the decision.

Now, I want to remind my colleagues of something that Sam Rayburn told the chairman of the FCC when he got out of hand. He said, Now, son, remember that you work for us and everything will be all right.

The Congress is the body that has created the FCC to function under delegated authority. It is our responsibility to look after the FCC and see to it that their proceedings are fair, to see that their proceedings consider all the questions and are conducted in the proper fashion, and to see to it that the people who are dependent upon radio service get fair treatment.

Remember, at stake here are rights of minorities, people of limited means, and public broadcasting. That is what really is in question, and the question of whether or not proper service is afforded the people.

There will be literally hundreds of stations which will go on the air of low-power character. There will be at least 70 of them in major centers. And in areas below 50,000 markets, we will find that there will be an awful lot of broadcasters who will go on and utilize these low-power systems.

That is the way it should be done. And then we can have a fresh look; we can come to a judgment as to whether or not the test says that we ought to permit the FCC to go forward. At that point a proper decision can be made.

Mr. WATT of North Carolina. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I appreciate the gentleman from Michigan (Mr. DINGELL) and the gentleman from Louisiana (Mr. TAUZIN) and their interest in protecting the minority community. And I am sure they are sincere. I just happen

to disagree with them on this issue about whether this is protective of the minority community or not. But that is not the point that I rose to make.

Actually, some of my very best friends are owners of commercial radio stations and own interests; and they deserve to have their signals protected, which is why the underlying purpose of the bill is a good purpose. There needs to be a study.

But I will guarantee my colleagues that, at the end of that study, those same friends of mine will, regardless of the outcome of that study, even if it says that there is no interference, they will be here saying do not take action because they will be trying to protect their own economic interest. And I do not have any problem with that.

But I know that they have enough power in the process to keep any kind of bill from coming that will allow these low-power FM stations to go forward even if the study says there is no interference. And that is why I support the amendment of the gentleman from Wisconsin (Mr. BARRETT) and the gentleman from Illinois (Mr. RUSH). Because this is really a question of who is going to play offense and who is going to play defense.

I know the commercial stations have the power to play offense. If this study shows that there is any kind of interference, this Congress will respond to the commercial radio stations, and I know that

But I do not have that same kind of assurance about the minority community and small institutions and small colleges having the power to move Congress to do something to respond. And I think we ought to put the burden on the commercial stations, which is exactly what the amendment of the gentleman from Illinois (Mr. RUSH) and the gentleman from Wisconsin (Mr. BARRETT) does.

If there is a finding that there is really interference, I guarantee my colleagues they will be here and their interest will be protected. And I will probably be on their side because a lot of them are my good friends, and my supporters I might add.

But in the absence of some overwhelming finding, the burden should be on them and not on the community. The airwaves belong to the community in the final analysis.

# PARLIAMENTARY INQUIRY

Mr. OBEY. Mr. Chairman, parliamentary inquiry.

The CHAIRMAN. The gentleman will state his inquiry.

Mr. OBEY. Mr. Chairman, does the Chair think that we might obtain the vote faster if it were indicated that a number of us are inclined to vote for whichever side stops talking first?

The CHAIRMAN. The gentleman has not stated a parliamentary inquiry.

Mr. WYNN. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, recognizing my colleague's last statement, I certainly will not take the entire 5 minutes. But I do

believe I would like to comment on this bill

I sat in on the committee hearing and I listened intently. This is a very important issue. Clearly, we do need more diversity of voices in the media.

Mr. Chairman, at the same time, however, it came to light in the committee that there were concerns and legitimate concerns about the quality of signals and the possibility of interference. And so, the concept of a study I think makes eminent good sense.

The concern I have, as has been articulated by my colleague the gentleman from North Carolina (Mr. WATT), is simply this: Why should we absolutely have to come back to Congress before any action can be taken?

Let us put the burden on the broadcasters to say this is a bad idea. If the study comes back and shows that we can have diverse voices think lowpower radio without any significant interference, then we ought to move forward

My father is blind. He listens to the radio as his primary source of communication with the outside world and certainly wants a clear signal. But I think I also want the opportunity to have other voices heard if they could be done without interfering with my father's portable radio.

With that in mind, I support this amendment. I believe it is a fair and reasonable approach that will allow us to move forward if there is no interference with the signal and allow these diverse voices.

Ms. JACKSON-LEE of Texas. Mr. Chairman, I rise in strong support of the Barrett/Rush Amendment to the Radio Broadcasting Preservation Act. I believe that the Barrett/Rush Amendment will strongly expedite the availability of low-power licenses to local communities.

This Radio Broadcasting Preservation Act would require the FCC to modify its low-power FM rule by establishing signal interference standards for low power FM stations that are equal to existing standards for full power FM stations. On January 20, 2000, the FCC adopted a new category of radio services that permits the issuance of licenses for low-power, non-commercial community FM radio stations. Under the FCC's rule, the new service would consist of 10-watt and 100-watt stations with a broadcast radius of about 1–2 miles and 3.5 miles.

For many years, the FCC received thousands of inquiries annually from individuals and groups wishing to start low-power radio stations for small communities. The FCC decision to offer low-power licenses will enhance community oriented radio and increase diversity in our Nation's communities.

Local communities and historically underrepresented groups such as, civil rights groups, students and educational organizations, labor unions, churches and religious groups, and many other community organizations have expressed support. In addition, many nonprofit entities providing public safety announcements and local transportation have also expressed support.

However, organizations and some broadcasters are opposed to the low-power FCC license rule, because hey have expressed concerns that low-power frequencies will cause interference with existing broadcasters. For instance, many popular FM stations may experience static and unclear reception. Opponents have stated that the FCC acted hastily to appease the groups applying for low power licenses and that they did not fully consider the technical as well as economic consequences to established broadcasters.

I believe that the granting of low-power licenses by the FCC will offer significantly more opportunities for average Americans to become involved in broadcasting and spread their messages. In fact, many local minority broadcasters will have the chance to provide information to the communities where they operate. The Barrett/Rush Amendment will address the interference issue and speed up the availability of these coveted frequencies to those who may greater benefit from low-power access.

The Barrett/Rush Amendment permits the FCC to proceed with its plans to issue low-power licenses six months after the conclusion of the interference test period, unless Congress expressly takes action to prohibit it. The Radio Broadcasting Protection Act was introduced in order to curtail the FCC's ability to provide new licenses for non-commercial low-power FM radio stations to empower churches, schools, and other community groups to gain access to the airwaves.

The FCC proposal is intended as a response to the alarming trend of ownership consolidation in the radio industry, which has drastically decreased the number of local broadcasters on the air.

The Commerce Committee adopted a substitute to the Radio Broadcasting Preservation Act that would allow the FCC to grant low power radio licenses only in those 70 markets which satisfy the "third adjacent channel" protection from interference that applies to existing full power stations, and to test 9 markets whether low-power radio causes interference without the "third adjacent channel" protection. Once this testing is completed, the FCC must report the results to Congress.

The bill in its current form does not allow the FCC to act on issuing new low-power licenses, unless Congress specifically authorizes further action with additional legislation; even if the FCC studies find no interference is found in independent testing.

This bill also fails to recognize and inhibits the FCC's expertise in analyzing FM radio issues, including signal interference and spectrum management. Without the Barrett/Rush Amendment this bill is nothing but an unnecessary infringement on the FCC's ability to adapt decades-old rules to ever changing technology. This amendment is a fair compromise: it provides for Congress to exercise timely oversight, but removes an unfair impediment to legitimate action by the FCC with an issue clearly under its jurisdiction.

We can do better and we must do better. We owe it to the many churches, schools, non-profit community groups, colleagues, as well as state and local government agencies to go forward with providing access to low-power frequencies and to increasing diversity among our Nation's airwaves.

Ms. EDDIE BERNICE JOHNSON of Texas. Mr. Chairman, I rise in support of the Barrett/Rush Amendment and in support of the FCC's Low-Power FM radio station proposal. The

Pascrell

Pastor

Barrett/Rush amendment is a reasonable compromise to this legislation that would allow the FCC to continue work toward establishing these important communications tools.

Mr. Chairman, low-power FM stations would give churches, schools and local community groups access to the radio spectrum at a cost they can afford. These stations will only reach a couple of miles, but the message they will carry will reach many people. These stations will give churches a greater voice in the community. These stations will allow schools to set up in-house radio stations. Schools can train kids for a career in the radio industry, as well as provide announcements of school closures and after-school events. Local community groups will be able to contribute to the diversity of voices in their community while providing important information.

The bill we are considering today will effectively give Congress the ability to kill the lowpower FM program. The Barrett/Rush amendment forces Congress to act on this proposal instead of allowing it to wither away. My colleagues and I have heard the concerns of broadcasters that these new stations will interfere with existing stations. This amendment will allow for further study to ensure that the integrity of the spectrum is maintained. However, it mandates that Congress will act on this proposal after the independent study on interference is completed. This amendment represents a more responsible compromise to allay the concerns of broadcasters while giving the FCC the ability to move forward with this program.

Mr. Chairman, I urge support of this amendment and low-power FM radio.

Let's give new strength to the voice of the

The CHAIRMAN. The question is on the amendment offered by the gentleman from Wisconsin (Mr. BARRETT).

The question was taken; and the Chairman announced that the noes appeared to have it.

# RECORDED VOTE

Mr. BARRETT of Wisconsin. Mr. Chairman, I demand a recorded vote.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 142, noes 245, not voting 47, as follows:

# [Roll No. 129]

AYES-142 Abercrombie DeGette Jackson (IL) Delahunt Ackerman Jackson-Lee Andrews DeLauro (TX) Baca Dicks Jefferson Baldwin Johnson, E. B. Dixon Barrett (WI) Jones (OH) Doggett Becerra Dooley Kaptur Kennedy Bentsen Dovle Berman Ehlers Kilpatrick Bishop Engel Blumenauer Eshoo Kleczka Bonior Brady (PA) Evans Klink Kucinich Farr Brown (FL) LaFalce Filner Brown (OH) Frank (MA) Lantos Capps Geidenson Larson Capuano Gephardt Lee Cardin Gonzalez Levin Lewis (GA) Carson Gutierrez Clayton Hastings (FL) Luther Clyburn Hilliard Maloney (CT) Maloney (NY) Convers Hinchey Coyne Hinojosa Markey Crowley Hoeffel Mascara Cummings Holt Matsui Hooley McCarthy (NY) Davis (FL) Hoyer Inslee Davis (IL) McDermott DeFazio McGovern

McKinney McNulty Meehan Meek (FL) Meeks (NY) Menendez Metcalf Millender-McDonald Minge Moakley

Moore

Nadler

Neal

Obey

Olver

Ortiz

Owens

Aderholt

Allen

Armey

Bachus

Baldacci

Barr

Bartlett

Barton

Bateman

Bereuter

Berkley

Biggert

Bilbray

Boehlert

Boehner

Bonilla

Boswell

Boucher

Brady (TX)

Bono

Boyd

Bryant

Burton

Buyer

Camp

Calvert

Campbell

Cannon

Castle

Chabot

Coble

Collins

Condit

Cramer

Danner

Deal

DeLav

DeMint

Deutsch

Dickey Dingell Doolittle

Dreier

Dunn

Duncan

Edwards

Ehrlich

English

Everett

Ewing Fletcher

Foley

Forbes

Fossella

Franks (NJ)

Frelinghuysen

Ford

Emerson

Etheridge

Diaz-Balart

Cunningham

Davis (VA)

Cubin

Cox

Combest

Chambliss

Chenoweth-Hage

Blagojevich

Berry

Blunt

Bass

Ballenger

Barrett (NE)

Moran (VA)

Napolitano

Payne Pelosi Petri Pomerov Reyes Rivers Rodriguez Rothman Roybal-Allard Rush Sabo Sanders Sawyer Schakowsky Scott Serrano Sherman Slaughter

Snyder Stabenow Tauscher Thompson (CA) Thompson (MS) Thurman Tierney Towns Udall (CO) Udall (NM) Velazquez Waters Watt (NC) Waxman Weiner Weygand Woolsey Wu Wynn

#### NOES-245

Frost

Gekas Oxlev Gibbons Packard Pallone Gilchrest Gillmor Paul Gilman Pease Goode Goodlatte Peterson (MN) Peterson (PA) Phelps Gordon Goss Graham Pickering . Pickett Pitts Granger Green (TX) Pombo Green (WI) Porter Gutknecht Portman Hall (TX) Price (NC) Pryce (OH) Hansen Hastings (WA) Radanovich Hayes Hayworth Rahall Ramstad Hefley Hill (IN) Regula Reynolds Hill (MT) Riľev Hilleary Roemer Hobson Rogers Hoekstra Rohrabacher Holden Roukema Horn Royce Ryan (WI) Hostettler Hulshof Ryun (KS) Hunter Salmon Hutchinson Sandlin Hvde Sanford Isakson Saxton Istook Scarborough Jenkins Schaffer Sensenbrenner John Johnson (CT) Sessions Johnson Sam Shadegg Jones (NC) Shaw Kanjorski Shays Sherwood Kasich Kelly Shimkus Kinď (WI) Shows King (NY) Simpson Kingston Sisisky Knollenberg Skeen Kuvkendall Skelton LaHood Smith (MI) Lampson Smith (NJ) Smith (TX) Largent Latham Souder Lazio Spence Lewis (CA) Spratt Lewis (KY) Stearns Linder Stenholm Lipinski Strickland LoBiondo Stump Stupak Lowey Lucas (KY) Sununu Manzullo Sweeney McCrery Talent McHugh Tancredo McIntyre Tanner McKeon Tauzin Mica Taylor (MS) Miller (FL) Taylor (NC) Mink Terry Moran (KS) Thomas Thornberry Thune Morella Murtha Nethercutt Tiahrt Ney Northup Toomey Traficant Norwood Turner Nussle Upton Visclosky Oberstan

Smith (WA)

Clay Cook Crane

Walden

Walsh

Wamp

Watkins

Watts (OK) Weldon (PA) Weller Whitfield Wicker

Wilson Wise Wolf Young (AK)

#### NOT VOTING-

Baker Ganske Miller, Gary Bilirakis Goodling Miller, George Bliley Borski Greenwood Mollohan Hall (OH) Myrick Callahan Herger Quinn Canady Houghton Rangel Kolbe Rogan Clement LaTourette Ros-Lehtinen Coburn Leach Sanchez Lofgren Shuster Cooksey Lucas (OK) Stark Costello Martinez Vento McCarthy (MO) Weldon (FL) Fattah McCollum Wexler Young (FL) Fowler McInnis Gallegly McIntosh

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Messrs. LAHOOD, BARCIA and WAT-KINS changed their vote from "aye" to ''no.'

Mrs. McCARTHY of New York, Mr. SHERMAN and Mr. METCALF changed their vote from "no" to "aye."

So the amendment was rejected.

The result of the vote was announced as above recorded.

Stated for:

Ms. McCARTHY of Missouri: Mr. Chairman, during rollcall vote No. 129, The Rush/Barrett Amendment to HR 3439, I was unavoidably detained. Had I been present, I would have voted "yes."

Ms. SANCHEZ. Mr. Chairman, during rollcall vote No. 129 on April 13, 2000 I was unavoidably detained. Had I been present, I would have voted "aye."

The CHAIRMAN. The question is on the committee amendment in the nature of a substitute.

The committee amendment in the nature of a substitute was agreed to.

The CHAIRMAN. Under the order of the House of today, the Committee rises.

Accordingly, the Committee rose; and the Speaker pro tempore (Mr. PEASE) having assumed the chair. Mr. LAHOOD, Chairman of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the bill (H.R. 3439) to prohibit the Federal Communications Commission from establishing rules authorizing the operation of new, low power FM radio stations, pursuant to the order of the House of today, he reported the bill back to the House with an amendment adopted by the Committee of the Whole.

The SPEAKER pro tempore. Under the order of the House of today, the previous question is ordered.

The question is on the committee amendment in the nature of a substitute.

The committee amendment in the nature of a substitute was agreed to.

The SPEAKER pro tempore. question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time

The SPEAKER pro tempore. The question is on the passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

#### RECORDED VOTE

Mr. OXLEY. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 274, noes 110, not voting 50, as follows:

# [Roll No 130]

# AYES-274

Abercrombie Frelinghuysen Murtha Aderholt Frost Neal Allen Gejdenson Nethercutt Andrews Gekas Gibbons Ney Northup Archer Gilchrest Norwood Armey Gillmor Nussle Baca Bachus Oberstar Gilman Baird Goode Olver Baldacci Goodlatte Ose Oxley Ballenger Gordon Barcia Goss Packard Barr Barrett (NE) Graham Pallone Granger Pease Green (TX) Peterson (MN) Bartlett Barton Green (WI) Peterson (PA) Gutknecht Petri Bass Bateman Hall (TX) Phelps Bereuter Hansen Hastings (WA) Pickering Pickering Berkley Pickett Pitts Berry Hayes Hayworth Biggert Pombo Bilbray Hefley Pomeroy Blagojevich Herger Porter Hill (IN) Blunt Portman Boehlert Hill (MT) Price (NC) Boehner Hilleary Pryce (OH) Bonilla Hobson Radanovich Hoeffel Bono Rahall Boswell Hoekstra Ramstad Boucher Hooley Regula Reynolds Boyd Horn Brady (TX) Hostettler Riley Hulshof Bryant Roemer Burr Hunter Rogers Rohrabacher Burton Hutchinson Hyde Rothman Buyer Calvert Isakson Roukema Camp Campbell Istook Ryan (WI) Jefferson Ryun (KS) Cannon Jenkins Salmon Capps John Sandlin Johnson (CT) Castle Sanford Chabot Johnson, Sam Chambliss Jones (NC) Saxton Chenoweth-Hage Kanjorski Scarborough Coble Kasich Schaffer Sensenbrenner Collins Kellv Kind (WI) Combest Sessions Condit King (NY) Shadegg Cox Kingston Kleczka Shaw Cramer Shays Crane Klink Sherman Knollenberg Shimkus Cubin Cunningham Kuykendall Shows Danner Davis (VA) LaHood Simpson Lampson Sisisky Deal Largent Skeen DeLay Latham Skelton Smith (MI) DeMint Lazio Lewis (CA) Deutsch Smith (NJ) Diaz-Balart Lewis (KY) Smith (TX) Linder Souder Dickey Dingell LoBiondo Spence Doolittle Lowey Lucas (KY) Spratt Stabenow Dreier Luther Duncan Stearns Maloney (CT) Stenholm Dunn Edwards Maloney (NY) Strickland Ehlers Manzullo Stump Stupak Ehrlich McCrery McHugh Sununu Emerson McIntyre Engel Sweeney English McKeon Talent. Tancredo Etheridge McNulty Everett Meehan Tanner Ewing Mica Tauzin Fletcher Miller (FL) Taylor (MS) Foley Minge Mink Taylor (NC) Forbes Terry Thomas Ford Moore Thompson (CA) Thornberry Fossella Moran (KS) Franks (NJ)

Morella

Whitfield Thune Vitter Thurman Walden Wicker Tiahrt Walsh Wilson Toomey Wamp Watkins Wise Wolf Traficant Turner Watts (OK) Wu Udall (NM) Young (AK) Weldon (PA) Weller Upton Visclosky Weygand

#### NOES-110

Ackerman Hastings (FL) Moran (VA) Baldwin Barrett (WI) Hilliard Nadler Napolitano Hinchey Becerra Obey Hinojosa Bentsen Holden Ortiz Holt Berman Owens Bishop Hoyer Pascrell Blumenauer Inslee Pastor Bonior Brady (PA) Jackson (IL) Paul Jackson-Lee Payne (TX) Johnson, E. B. Brown (FL) Pelosi Brown (OH) Reves Capuano Jones (OH) Rivers Cardin Kaptur Rodriguez Roybal-Allard Carson Kennedy Clayton Kildee Kilpatrick Royce Clyburn Rush Conyers Kucinich Sabo Coyne LaFalce Sanders Schakowsky Crowley Lantos Cummings Larson Scott Davis (FL) Lee Serrano Davis (IL) Levin Slaughter Lewis (GA) DeFazio Snyder Tauscher DeGette Markey Delahunt Thompson (MS) Mascara DeLauro Matsui Tierney McCarthy (NY) Dixon Towns McDermott Udall (CO) Doggett Dooley Velazquez McGovern Dovle McKinney Waters Watt (NC) Eshoo Meek (FL) Evans Meeks (NY) Waxman Farr Menendez Weiner Filner Metcalf Woolsey Frank (MA) Millender-Wynn McDonald Gephardt Gonzalez Moakley

#### NOT VOTING-50

Goodling Greenwood Miller, George Baker Bilirakis Mollohan Bliley Borski Gutierrez Myrick Hall (OH) Quinn Callahan Houghton Rangel Canady Rogan Ros-Lehtinen Kolbe LaTourette Clay Clement Leach Sanchez Lipinski Sherwood Coburn Cook Shuster Lofgren Lucas (OK) Cooksey Smith (WA) Costello Martinez Stark Dicks McCarthy (MO) Vento Fattah McCollum Weldon (FL) Fowler McInnis Wexler Gallegly McIntosh Young (FL) Miller, Gary Ganske

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So the bill was passed.

The result of the vote was announced as above recorded.

The title was amended so as to read: "A bill to require the Federal Communica-

tions Commission to revise its regulations authorizing the operation of new, low-power FM radio stations.

A motion to reconsider was laid on the table.

Stated for:

Mr. KOLBE. Mr. Speaker, on rollcall No. 130, H.R. 3439, Radio Broadcasting Preservation Act, I was unavoidably absent. Had I been present, I would have voted "aye."

Stated against:

Ms. McCARTHY of Missouri. Mr. Speaker, during rollcall vote No. 130, Radio Broadcasting Preservation Act, H.R. 3439, I was unavoidably detained. Had I been present, I would have voted "no."

Ms. SANCHEZ. Mr. Speaker, during rollcall vote No. 130 on April 13, 2000, I was unavoid-

ably detained. Had I been present, I would have voted "no."

# PERSONAL EXPLANATION

Mr. COOKSEY, Mr. Speaker, due to my mother's illness, I was not here for the votes on H.R. 3615 or H.R. 3439. Had I been present, I would have voted "yea" on passage of H.R. 3615, "nay" on the Barrett of Wisconsin Amendment to H.R. 3439, and "yea" on passage of H.R. 3439.

# GENERAL LEAVE

Mr. PICKERING. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on H.R. 3439, the bill just passed.

The SPEAKER pro tempore (Mr. PEASE). Is there objection to the request of the gentleman from Mississippi?

There was no objection.

# REMOVAL OF NAME OF MEMBER AS COSPONSOR OF H.R. 3308

Mr. PICKERING. Mr. Speaker, I ask unanimous consent that my name be removed as cosponsor of H.R. 3308.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Mississippi?

There was no objection.

AUTHORIZING THE SPEAKER, MA-JORITY LEADER AND MINORITY LEADER TO ACCEPT RESIGNA-AND TIONS MAKE APPOINT-MENTS. NOTWITHSTANDING AD-**JOURNMENT** 

Mr. PICKERING. Mr. Speaker, I ask unanimous consent that notwithstanding any adjournment of the House until Tuesday, May 2, 2000, the Speaker and majority leader and minority leader may be authorized to accept resignations and to make appointments authorized by law or by the House.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Mississippi?

There was no objection.

DISPENSING WITH **CALENDAR** WEDNESDAY **BUSINESS** ON WEDNESDAY, MAY 3, 2000

Mr. PICKERING. Mr. Speaker, I ask unanimous consent that business in order under the Calendar Wednesday rule be dispensed with on Wednesday, May 3, 2000.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Mississippi?

There was no objection.

# REMOVAL OF NAME OF MEMBER AS COSPONSOR OF H.R. 1396

Mr. BOUCHER. Mr. Speaker, I ask unanimous consent that my name be removed as a cosponsor on H.R. 1396.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Virginia?

There was no objection.

#### MESSAGE FROM THE SENATE

A message from the Senate by Mr. Lundregan, one of its clerks, announced that the House disagrees to the amendment of the Senate to the concurrent resolution (H. Con. Res. 290) 'Concurrent resolution establishing the congressional budget for the United States Government for fiscal year 2001, revising the congressional budget for the United States Government for fiscal year 2000, and setting forth appropriate budgetary levels for each of fiscal years 2002 through 2005", agrees to the conference asked by the Senate on the disagreeing votes of the two Houses thereon, and appoints Mr. KASICH, Mr. CHAMBLISS, Mr. SHAYS, Mr. SPRATT, and Mr. HOLT, to be the managers of the conference on the part of the House.

# YOUNG ROLE MODELS

(Mr. GIBBONS asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. GIBBONS. Mr. Speaker, this week three youngsters from Sparks, Nevada, were honored as national winners of Make a Difference Day, the largest national day dedicated to helping others.

Ten-year-old Crystal DeRuise, her 8-year-old brother Trevor, and her friend, 10-year-old Diana Vaden, started a simple crafts project. They collected oval-shaped rocks, painted them to resemble ladybugs, and sold them at local community craft fairs.

This simple project has become a local phenomenon in a nationally-recognized charity. When Diana's mother became ill with lupus last year, the students began to sell their rocks at the local stores, donating all of their proceeds to the Lupus Foundation. To date, they have raised about \$1,500 for lupus research, and plan to generate at least \$1,000 more in sales by Christmas.

In addition, as national finalists, an award of \$10,000 will go directly to the Lupus Foundation on their behalf.

It is truly an honor for me to recognize these young individuals, who have given so much of themselves to such a worthy cause. These young children are truly the real role models for all America.

COMMENDING COMMISSIONER
CHARLES ROSSOTTI FOR CREATING PARTNERSHIP BETWEEN
IRS AND NATIONAL CENTER FOR
MISSING AND EXPLOITED CHILDREN

(Mr. LAMPSON asked and was given permission to address the House for 1 minute and to revise and extend his remarks.) Mr. LAMPSON. Mr. Speaker, each day in the United States, 2,200 children are reported missing to the FBI's National Crime Information Center. Our colleagues have helped to raise the level of awareness about missing children by featuring their photos on franked mail and newsletters. Hundreds of corporations do their part. President Clinton mandated the posting of missing children's photos in Federal buildings.

Today I commend Commissioner Charles Rossotti of the IRS for creating a new partnership between his agency and the National Center for Missing and Exploited Children. All tax forms and publications this year feature the pictures of missing children where blank space once appeared. The IRS estimates that up to 600 million images of missing children are being featured.

The National Center reports that one in six missing children is recovered when someone recognizes their photo, and we are optimistic that many children featured in the new IRS program will make their way home as a direct result.

Mr. Speaker, please join me and the Members of the Missing and Exploited Children's Caucus in applauding Commissioner Rossotti for his leadership in bringing the pictures of these children to such a large audience simply by taking advantage of available space.

On behalf of all the families of missing children from our respective districts, we thank you.

# IN SUPPORT OF DR. LAURA

(Mr. BARTLETT of Maryland asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. BARTLETT of Maryland. Mr. Speaker, I have a button which I sometimes wear. It says, "Politically Incorrect and Proud of it." I probably ought to be wearing that button tonight, because what I am going to say is going to be deemed politically incorrect by some.

You see, I rise in strong support of Dr. Laura. Mr. Speaker, under the guise of freedom of speech, my children and my grandchildren are put into a sea of filth and violence on television and the Net. Yet, when Dr. Laura recapitulates spiritual and moral values espoused by countless civilizations through millenia of time, pagans and Christians and Jews and Muslims, she is accused of hate speech.

Mr. Speaker, I proudly rise to defend Dr. Laura and her right to freely express her religious convictions, her deeply held religious convictions, without fear of being called a bigot. If her rights are denied, all our rights are at risk.

THE CENSUS AND URGING MEMBERS TO JOIN IN RESOLUTION SALUTING MINORITY VETERANS

(Ms. JACKSON-LEE of Texas asked and was given permission to address

the House for 1 minute and to revise and extend her remarks.)

Ms. JACKSON-LEE of Texas. Mr. Speaker, I rise for two reasons this evening. First of all, I ask Americans not to forget the Census. On April 16, we will have Census Sunday in my district, where I hope all of our religious communities and all those who will be gathered under one roof will realize the importance of one vote, one person, and realize they should be part of the count and not part of the undercount.

So many of our men and women have served the United States military so that we might be free. The Census is one exercise that the United States partakes in to ensure that all Members of this Nation are counted. So I hope that those who have not sent in their forms will realize that this is a part of the obligation of being here in the United States, to be counted.

Finally, Mr. Speaker, I hope my col-

Finally, Mr. Speaker, I hope my colleagues will join me in supporting House Resolution 98 to salute and give appreciation to all of the minority veterans that served in World War II, African-Americans, Hispanics, Native Americans, who, because of discriminatory laws in the United States, were not fully acknowledged.

We appreciate all who served in World War II and who gave their lives in sacrifice, but we hope we will be able to honor them on a day of honor, May 25, 2000.

APPOINTMENT OF HON. FRANK R. WOLF OR HON. CONSTANCE A. MORELLA TO ACT AS SPEAKER PRO TEMPORE TO SIGN ENROLLED BILLS AND JOINT RESOLUTIONS THROUGH MAY 2, 2000

The SPEAKER pro tempore laid before the House the following appointment by the Speaker:

WASHINGTON, DC,

April 13, 2000.

I hereby appoint the Honorable FRANK R. WOLF or, if not available to perform this duty, the Honorable CONSTANCE A. MORELLA to act as Speaker pro tempore to sign enrolled bills and joint resolutions through May 2, 2000.

J. DENNIS HASTERT,

Speaker of the House of Representatives.

The SPEAKER pro tempore. Without objection, the appointment is agreed to

There was no objection.

COMMUNICATION FROM LEGISLA-TIVE COUNSEL OF THE OFFICE OF GENERAL COUNSEL

The SPEAKER pro tempore laid before the House the following communication from M. Pope Barrow, Jr., Legislative Counsel of the Office of General Counsel of the House of Representatives:

House of Representatives,

OFFICE OF THE LEGISLATIVE COUNSEL,

Washington, DC, April 13, 2000.

Hon. DENNIS J. HASTERT,

Speaker, House of Representatives,

Washington, DC.

DEAR MR. SPEAKER: This is to notify you formally, pursuant to Rule VIII of the Rules

of the House of Representatives, that I have been served with a subpoena for production of documents issued by the Superior Court of the District of Columbia.

After consultation with the Office of General Counsel, I will make the determinations required by Rule VIII.

Sincerely,

M. POPE BARROW, Jr., Legislative Counsel.

# SPECIAL ORDERS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 1999, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Washington (Mr. METCALF) is recognized for 5 minutes.

(Mr. METCALF addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Wisconsin (Mr. KLECZKA) is recognized for 5 minutes.

(Mr. KLECZKA addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Florida (Mr. DIAZ-BALART) is recognized for 5 minutes.

(Mr. DIAZ-BĂLART addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

# PRESCRIPTION DRUG COVERAGE

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Washington (Mr. BAIRD) is recognized for 5 minutes.

Mr. BAIRD. Mr. Speaker, I come before the House today to talk about one of the most serious issues affecting senior citizens and families across the country. That is the skyrocketing cost of prescription drugs and the lack of affordable health coverage for seniors.

Too many of our Nation's senior citizens are forced to make an impossible choice each month about whether they buy the food they need, pay to heat their homes, or pay for the prescription medication that will keep them alive and keep them healthy.

Mr. Speaker, in the richest country in the history of the world, it is simply wrong to force our senior citizens to make that choice. I am sure Members have noticed this giant pill bottle. The size of this pill bottle reflects the escalating costs of prescription medications in our country.

Mr. Speaker, next week I will travel throughout my district and invite senior citizens to bring to me their prescription medications, their prescriptions, and the bills they pay for them. Mr. Speaker, we are going to fill this

prescription bottle with those medication receipts, and we are going to bring it back to this body and demand action

Mr. Speaker, too many senior citizens in this country are making a choice, a terrible choice that they should not have to make. This body has now been in session more than 15 months. We have talked about naming post offices, we have traveled back and forth across the country to vote on silly suspension bills, in some cases.

What have we not voted on? We have not voted on any substantive legislation, not one piece of substantive legislation to lower the cost of prescription medications or to provide meaningful health insurance to our senior citizens.

Mr. Speaker, we must not apply a placebo false fix to this problem. We must provide a real prescription on the House of Representatives to solve a real problem that is affecting our senior citizens' health and well-being every day.

Mr. Speaker, when I am in my district next week, I want hundreds of senior citizens to come out. I want to share with Members a story. We asked many of our seniors to share with us what they are paying for prescription medication. I was particularly moved by the story of Ms. Gwen Blackman of Longview.

This is what she wrote to me recently. She is receiving \$650 per month for social security disability payments, but Mr. Speaker, she must pay \$360 of that per month for prescription medications. How does she do that? Mr. Speaker, she does not do that. What she is forced to do is, on some months, go without her medication.

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The richest country in the history of the world, we have senior citizens not able to pay for the medication they need because we have done nothing to control the escalating costs of prescription medications, and we have done nothing substantive to provide meaningful, meaningful and real affordable health insurance that includes prescription medications for our seniors.

This House has before it several bills. I am not taking a position tonight on exactly which bill we must pass. But, Mr. Speaker, we must have this debate, and we must not pass a placebo designed to make us feel like we have done something without doing something.

I hope senior citizens from around this country will look at this giant prescription bottle and say I am going to follow the example of that Member of Congress, I am going to send my Member my prescription medication bottles. I am going to send them the receipts and say, "Sir or Madam, what would you do if you were in my shoes, and what will you do as an elected Representative to solve this problem."

### IN DEFENSE OF DR. LAURA SCHLESSINGER

The SPEAKER pro tempore (Mr. PEASE). Under a previous order of the House, the gentleman from Maryland (Mr. BARTLETT) is recognized for 5 minutes.

Mr. BARTLETT of Maryland. Mr. Speaker, Americans must speak up for freedom of speech, freedom of religion, and traditional morality by defending Dr. Laura's TV show against politically correct antibigotry bigots. That is why I would like to read into the RECORD excerpts from an excellent column from the April 8 issue of World magazine by noted professor of journalism, Marvin Olasky. The article is entitled, "Support Dr. Laura: Don't back GLAAD, get mad at the anti-bigotry bigots."

Now I quote, "Long-time World readers know that I advocate political alliances between religious conservatives and libertarians, and social-issue alliances between biblical Christians and theologically conservative Jews and Muslims. We need such alliances, I believe, because God has not placed us in the ancient land of Canaan, the theme park that Israelites were told to make their own. Instead, Christians are called to live amid sin in a modern Babylon. . .

"Ďr. Laura Schlessinger has reportedly surpassed Howard Stern and even Rush Limbaugh as the most-listened-to radio person. She regularly reaches over 20 million radio listeners on 450 stations in the United States and Canada with a message that emphasizes biblical morality. More Americans may soon hear that message: Paramount recently signed up 85 percent of U.S. television markets to air her hour-long talk format television show. But homosexual activists are now campaigning to stop her influence from expanding further. . .

'Dr. Laura (now 53 years old) has become an Orthodox Jew-and that means she has increasingly presented an Old Testament-based critique of homosexuality. To those who disagree she says, rightly, 'I am reiterating what God said. To them, that makes me 'hateful.' I'm sorry —talk to God about it.' Since groups like GLAAD, the Gay and Lesbian Alliance Against Defamation, don't want to talk to God about it, they have instead put pressure on Paramount to stop the Dr. Laura television show before it starts. GLAAD's posture is ironic in one respect; as Dr. Laura told our reporter Lynn Vincent earlier this year, 'I think it's quite fascinating that a group that's talking about civil rights wants to curtail my right to make a living, speak my point of view, and to have my religious convictions

"Www.stopdrlaura.com, one of the new attack websites, bills itself as 'a coalition against hate.' The Stop Dr. Laura movement lists e-mail addresses and phone and fax numbers for the Paramount offices, giving homosexuals and their apologists an easy way to maximize harassment of Paramount executives. One of the dot-com brains behind the attack, John Aravosis, said, 'The show's going to be canceled. This is going to be living hell for Paramount for the next year at least. E-mails will keep flying and flying and flying. Everyone on-line who's progressive is going to know that Paramount is a bigot.' For progressives, of course, 'bigotry' only goes one way.

"Former Member of Congress Pat

Schroeder attacked Dr. Laura by saying, 'The pledge of allegiance says, with liberty and justice for all.' What part of 'all' is unclear?' That question should be turned back to Mrs. Schroeder. What about liberty for Dr. Laura.

If the attack just came on the Web, it would not be so serious but leading liberal publications have become lapdogs of the homosexual lobby. GLAAD in 1998 met with editors of Time magazine to tutor them on the politically correct way to cover homosexuals in their publication. Time editors followed up obligingly with a flurry of pro-gay coverage, prompting GLAAD to trumpet the magazine's 'truly remarkable turnaround.' On March 20 Time had the predictable story, 'Dr. Laura, Heal Thyself.' So, for that matter, did Newsweek, with its standard hit-piece use of adjectives . . . and out-of-context references . .

"Dr. Laura issued an ironic statement: 'We are all made in God's image, and therefore, we should treat one another with love and kindness.' But for activists, sincere overtures of peace will not suffice, and only Dr. Laura's unconditional surrender is acceptable

"If a person of Dr. Laura's prominence and proven appeal can be kept off television, tyrants have seized control of the airways and no one who doesn't bow to political correctness is safe....

"The best way to ask Paramount executives not to be swayed by the GLAAD offensive is to send a letter to Mr. Frank Kelly, Paramount Television, 5555 Melrose Avenue, Hollywood, California 90038, or an e-mail to television@pde.paramount.com."

Mr. Speaker, it is an honor to rise in support of Dr. Laura.

# THE REUNIFICATION OF THE PARTHENON MARBLES

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New Jersey (Mr. PAYNE) is recognized for 5 minutes.

Mr. PAYNE. Mr. Speaker, I would like to call to the attention of my colleagues an issue of great importance to our Nation and to the international cultural community. I was tremendously pleased to learn that the matter of the Elgin Marbles is now being considered by the British Parliament and would like to offer my support for all efforts by the committee to conduct a thorough, authoritative examination of all the issues of return of the Parthenon Sculptures to the Acropolis.

The House of Commons, committee on Culture, Media and Sport will be examining the issue of the Reunification of the Parthenon Marbles as a part of its present Inquiry On Cultural Property: Return and Illicit Trade. Last week, the committee traveled to Athens to conduct on-site meetings on the issue with the Hellenic Republic.

The Parthenon was built nearly 2,500 years ago by the original Periclean democracy. The Parthenon Marbles are the segments of the Parthenon temple frieze and structures removed by Lord Elgin from the Parthenon Temple in Athens to London in 1801 to 1816 under the circumstances of debatable legality.

The subject of the Parthenon Marbles is not a Greek-British issue but one of international and U.S. interests. Within the international community, the United Nations Educational, Scientific and Cultural Organization, UNESCO, and the European Parliament have issued declarations urging that the Marbles be returned to Greece. From the major government buildings of all Western democracies to the emblem of UNESCO, the Parthenon is the recognized international symbol of culture and democracy.

Within Great Britain, two polls over the last 2 years demonstrated that the British public favors the reunification of the Marbles. Last year, an Early Day Motion, signed by 112 members of the British Parliament, was presented urging the return of the Marbles. In March, the Economist magazine published a definitive article on the issue including its own poll of Parliament showing very significant support for the return of the Marbles.

No modern legal concepts of cultural properties apply to the case of the Parthenon Marbles because of the following tragic coincidence. The removal of the Parthenon Marbles occurred on the eve of all modern treaties and international legal precepts regarding cultural property, even in the same decades that the Allies in Europe broke historic ground when they returned the cultural property seized by Napoleon to the Nations of origin. The committee will need to apply strict interpretation of its own legal principles as it weighs the rights of the possessor against the rights of the creator, a very important principle.

The return of the Parthenon Marbles would raise no cause for concern for any other world museums, especially in the United States. Additionally, the Parthenon Marbles is unique, and their reunification would not create a precedent for other museums. Likewise, reunification of the Parthenon Marbles neither establishes a principle for American museums nor poses a threat to our own cultural heritage.

From an ethical point of view, we can imagine the United States position if a foreign diplomat began carting away sculptures from the roof of the Lincoln Monument, which actually the Lincoln Monument was structured after the

Parthenon, and they were now in a foreign museum.

From an artistic and cultural point of view, we should consider that the sculptures were integral, structural parts of the architecture, dismembered and taken from the roof of the Parthenon temple. The Parthenon Marbles are not merely "statutory," movable decorative art, but integral, interdependent parts of a temple. Over the centuries, the Parthenon has been a place of worship for three religions in addition to pre-Christian worship of Athena, goddess of wisdom, Orthodox Christian, Catholic, and Muslim.

President Clinton's recent comments in Athens and to British Prime Minister Tony Blair have advanced the debate. Significantly, within days, Prince Charles announced his support for the return of the Marbles to its original place. This will promote a dialogue between the Greek and the British governments which may lead to the reunification of the Marbles to their original home on the Acropolis, hopefully in time to celebrate the 2004 Olympics, which as we know starts in Greece.

Emblems of our culture, in fact, were adopted from the Parthenon and the democracy and culture it represents, including the Lincoln Memorial, the Supreme Court, and innumerable important public buildings and monuments. In the United States, the Committee on the Parthenon has served as a primary catalyst in building public awareness and government support.

Therefore, Mr. Chairman, I urge that we support this and I have introduced legislation to move it forward.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Florida (Mr. WELDON) is recognized for 5 minutes.

(Mr. WELDON of Florida addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

# EARTH DAY 2000

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New Jersey (Mr. PALLONE) is recognized for 5 minutes.

Mr. PALLONE. Mr. Speaker, we are on the verge of celebrating the 30th anniversary of Earth Day, which falls on April 22. We have much to celebrate, improved air quality and water quality and other environmental standards and better protections for human health. However, we also still have a long way to go to preserve and protect our natural resources.

Unfortunately, the Republican leadership has not promoted an environmental agenda in this Congress. This is a shame because, if we continue on the path that the Republican leadership has been advocating, our planet will be in far worse shape 30 years from now.

I just wanted to mention a couple actions that took place just yesterday in

the House in the committees that I serve on. For instance, Republicans on the Committee on Resources yesterday promoted efforts to drill the Arctic National Wildlife Refuge. If we open the Arctic Refuge to oil and gas development, we will only have the equivalent of 6 more months' worth of oil supply. Yet, in the process, we would destroy one of our Nation's greatest natural resources forever.

Just yesterday, Republicans on the Committee on Commerce in which I serve tried to eliminate water efficiency standards for shower heads and toilets. Fortunately that attempt was defeated. Many of my colleagues on both sides of the aisle are already experiencing severe water shortages back home. One study estimated that indoor water use could be reduced by 31 percent per person per day with products that meet the current standards.

Let me just mention also other aspects of the environmental report in general with regard to the Republican majority. I believe very strongly that many of their policies have harmed our domestic and global energy and environmental security by cutting funding for energy efficiency, renewable energy, weatherization, and alternative fuel programs during the last few years.

In their first effort upon taking control of Congress, the Republican majority cut energy efficiency programs by 26 percent. Over the past 5 years, the GOP has slashed funding for solar energy, renewable energy, and conservation programs by nearly \$1.4 billion below the administration's request.

They have also inserted anti-environmental riders into critical funding bills at the 11th hour, hoping that these stealth efforts would not be discovered by the American people. If we look at the situation in Texas where Governor Bush is claiming to be helping the environment, we see that that State ranks first in air pollution in the Nation and third worst in water pollution from chemical dumping. Governor Bush has appointed industry representatives to State environmental agencies that had previously fought against environmental regulations.

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And he also has underfunded the cleanup of Superfund sites and has pushed a strictly voluntary program for dirty power plants to reduce harmful emissions, even though Texas's deteriorating air quality has reached a crisis proportion.

While the rest of the world is taking practical steps to reduce greenhouse gas emissions and save money and energy, the Republican-controlled Congress is lagging behind by debating whether the science is real enough to take similar actions domestically.

Mr. Speaker, as we celebrate Earth Day this year, let us reflect on our responsibility for stewardship of our natural resources. I just hope the Republican leadership will stop trying to gut

our environmental laws, and I hope all of my colleagues on both sides of the aisle will join me in working proactively to protect our environment now for the present and for future generations

SUBMISSION OF AMENDED RULES OF PROCEDURE FOR THE COM-MITTEE ON STANDARDS OF OF-FICIAL CONDUCT

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. SMITH) is recognized for 5 minutes.

ognized for 5 minutes. Mr. Speaker, on April 12, 2000, in accordance with Rule 1(b) of its rules, the Committee on Standards of Official Conduct amended its rules as follows: (1) to conform the language of Rule 20(f) to the superseding language of Rule 22(a), the last sentence of Rule 20(f) was deleted, which sentence read "The Committee shall transmit such report to the House of Representatives"; (2) to conform the language of Rule 27(o) to the intention of that rule, the word "of" in the first sentence of Rule 27(o) was deleted and replaced by the word "or." The committee hereby publishes its amended rules in their entirety.

#### LAMAR SMITH, Chairman. HOWARD L. BERMAN, Ranking Minority Member.

RULES: COMMITTEE ON STANDARDS OF OFFI-CIAL CONDUCT, ADOPTED JANUARY 20, 1999, AMENDED MARCH 10, 1999, AMENDED APRIL 14, 1999, AMENDED APRIL 12, 2000

#### FOREWORD

The Committee on Standards of Official Conduct is unique in the House of Representatives. Consistent with the duty to carry out its advisory and enforcement responsibilities in an impartial manner, the Committee is the only standing committee of the House of Representatives the membership of which is divided evenly by party. These rules are intended to provide a fair procedural framework for the conduct of the Committee's activities and to help insure that the Committee serves well the people of the United States, the House of Representatives, and the Members, officers, and employees of the House of Representatives.

# PART I—GENERAL COMMITTEE RULES Rule 1. General Provisions

(a) So far as applicable, these rules and the Rules of the House of Representatives shall be the rules of the Committee and any subcommittee. The Committee adopts these rules under the authority of clause 2(a)(1) of Rule XI of the Rules of the House of Representatives, 106th Congress.

(b) The rules of the Committee may be modified, amended, or repealed by a vote of a majority of the Committee

(c) When the interests of justice so require, the Committee, by a majority vote of its members, may adopt any special procedures, not inconsistent with these rules, deemed necessary to resolve a particular matter before it. Copies of such special procedures shall be furnished to all parties in the matter.

### Rule 2. Definitions

(a) "Committee" means the Committee on Standards of Official Conduct.

(b) "Complaint" means a written allegation of improper conduct against a Member, officer, or employee of the House of Representatives filed with the Committee with the intent to initiate an inquiry. (c) "Inquiry" means an investigation by an investigative subcommittee into allegations against a Member, officer, or employee of the House of Representatives.

(d) "Investigative Subcommittee" means a subcommittee designated pursuant to Rule 8 to conduct an inquiry to determine if a Statement of Alleged Violation should be issued.

(e) "Statement of Alleged Violation"

(e) "Statement of Alleged Violation" means a formal charging document filed by an investigative subcommittee with the Committee containing specific allegations against a Member, officer, or employee of the House of Representatives of a violation of the Code of Official Conduct, or of a law, rule, regulation, or other standard of conduct applicable to the performance of official duties or the discharge of official responsibilities.

(f) "Adjudicatory Subcommittee" means a subcommittee of the Committee comprised of those Committee members not on the investigative subcommittee, that holds an adjudicatory hearing and determines whether the counts in a Statement of Alleged Violation are proved by clear and convincing evidence

(g) "Sanction Hearing" means a Committee hearing to determine what sanction, if any, to adopt or to recommend to the House of Representatives.

(h) "Respondent" means a Member, officer, or employee of the House of Representatives who is the subject of a complaint filed with the Committee or who is the subject of an inquiry or a Statement of Alleged Violation

quiry or a Statement of Alleged Violation.
(i) "Office of Advice and Education" refers to the Office established by section 803(i) of the Ethics Reform Act of 1989. The Office handles inquiries; prepares written opinions in response to specific requests; develops general guidance; and organizes seminars, workshops, and briefings for the benefit of the House of Representatives.

# Rule 3. Advisory Opinions and Waivers

(a) The Office of Advice and Education shall handle inquiries; prepare written opinions providing specific advice; develop general guidance; and organize seminars, workshops, and briefings for the benefit of the House of Representatives.

(b) Any Member, officer, or employee of the House of Representatives, may request a written opinion with respect to the propriety of any current or proposed conduct of such Member, officer, or employee.

(c) The Office of Advice and Education may provide information and guidance regarding laws, rules, regulations, and other standards

laws, rules, regulations, and other standards of conduct applicable to Members, officers, and employees in the performance of their duties or the discharge of their responsibilities

(d) In general, the Committee shall provide a written opinion to an individual only in response to a written request, and the written opinion shall address the conduct only of the inquiring individual, or of persons for whom the inquiring individual is responsible as employing authority.

(e) A written request for an opinion shall be addressed to the Chairman of the Committee and shall include a complete and accurate statement of the relevant facts. A request shall be signed by the requester or the requester's authorized representative or employing authority. A representative shall disclose to the Committee the identity of the principal on whose behalf advice is being sought.

(f) The Office of Advice and Education shall prepare for the Committee a response to each written request for an opinion from a Member, officer or employee. Each response shall discuss all applicable laws, rules, regulations, or other standards.

(g) Where a request is unclear or incomplete, the Office of Advice and Education may seek additional information from the

requester.

(h) The Chairman and Ranking Minority Member are authorized to take action on behalf of the Committee on any proposed written opinion that they determine does not require consideration by the Committee. If the Chairman or Ranking Minority Member requests a written opinion, or seeks a waiver, extension, or approval pursuant to Rules 3(l), 4(c), 4(e), or 4(h), the next ranking member of the requester's party is authorized to act in lieu of the requester.

(i) The Committee shall keep confidential any request for advice from a Member, officer, or employee, as well as any response

thereto.

(j) The Committee may take no adverse action in regard to any conduct that has been undertaken in reliance on a written opinion if the conduct conforms to the specific facts

addressed in the opinion.

- (k) Information provided to the Committee by a Member, officer, or employee seeking advice regarding prospective conduct may not be used as the basis for initiating an investigation under clause 3(a)(2) of Rule XI of the Rules of the House of Representatives, if such Member, officer, or employee acts in good faith in accordance with the written advice of the Committee.
- (l) A written request for a waiver of clause 5 of House Rule XXVI (the House gift rule), or for any other waiver or approval, shall be treated in all respects like any other request for a written opinion.

(m) A written request for a waiver of clause 5 of House Rule XXVI (the House gift rule) shall specify the nature of the waiver being sought and the specific circumstances

justifying the waiver.

(n) An employee seeking a waiver of time limits applicable to travel paid for by a private source shall include with the request evidence that the employing authority is aware of the request. In any other instance where proposed employee conduct may reflect on the performance of official duties, the Committee may require that the requester submit evidence that the employing authority knows of the conduct.

# Rule 4. Financial Disclosure

(a) In matters relating to Title I of the Ethics in Government Act of 1978, the Committee shall coordinate with the Clerk of the House of Representatives, Legislative Resource Center, to assure that appropriate individuals are notified of their obligation to file Financial Disclosure Statements and that such individuals are provided in a timely fashion with filing instructions and forms developed by the Committee.

(b) The Committee shall coordinate with the Legislative Resource Center to assure that information that the Ethics in Government Act requires to be placed on the public

record is made public.

(c) The Chairman and Ranking Minority Member are authorized to grant on behalf of the committee requests of reasonable extensions of time for the filing of financial Disclosure Statements. Any such request must be received by the Committee no later than the date on which the statement in question is due. A request received after such date may be granted by the Committee only in extraordinary circumstances. Such extensions for one individual in a calendar year shall not exceed a total of 90 days. No extension shall be granted authorizing a nonincumbent candidate to file a statement later than 30 days prior to a primary or general election in which the candidate is participating.
(d) An individual who takes legally suffi-

(d) An individual who takes legally sufficient action to withdraw as a candidate before the date on which the individual's Financial Disclosure Statement is due under the Ethics in Government Act shall not be required to file a Statement. An individual shall not be excused from filing a Financial Disclosure Statement when withdrawal as a candidate occurs after the date on which such Statement was due.

(e) Any individual who files a report required to be filed under title I of the Ethics in Government Act more than 30 days after the later of—  $\,$ 

(1) the date such report is required to be filed or

(2) if a filing extension is granted to such individual, the last day of the filing extension period, is required by such Act to pay a late filing fee of \$200. The Chairman and Ranking Minority Member are authorized to approve requests that the fee be waived based on extraordinary circumstances.

(f) Any late report that is submitted without a required filing fee shall be deemed procedurally deficient and not properly filed.

(g) The Chairman and Ranking Minority Member are authorized to approve requests for waivers of the aggregation and reporting of gifts as provided by section 102(a)(2)(C) of the Ethics in Government Act. If such a request is approved, both the incoming request and the Committee response shall be forwarded to the Legislative Resource Center for placement on the public record.

(h) The Chairman and Ranking Minority Member are authorized to approve blind trusts as qualifying under section 102(f)(3) of the Ethics in government Act. The correspondence relating to formal approval of a blind trust, the trust document, the list of assets transferred to the trust, and any other documents required by law to be made public, shall be forwarded to the trust, and any other documents required by law to be made public, shall be forwarded to the Legislative Resource Center For such propose.

(i) The Committee shall designate staff counsel who shall review financial Disclosure Statements and, based upon information contained therein, indicate in a form and manner prescribed by the Committee whether the Statement appears substantially accurate and complete and the filer appears to be in compliance with applicable laws and rules.

(j) Each financial Disclosure statement shall be reviewed within 60 days after the date of filing.

(k) If the reviewing counsel believes that addition is required because (1) the Statement appears not substantially accurate or complete, or (2) the filer may not be in compliance with applicable laws or rules, then the reporting individual shall be notified in writing of the additional information believed to be required, or of the law or rule with which the reporting individual does not appear to be in compliance. Such notice shall also state the time within which a response is to be submitted. Any such notice shall remain confidential.

(l) Within the time specified, including any extension granted in accordance with clause (c), a reporting infididual who concurs the committee's notification that the Statement is not complete, or that other action is required, shall submit the necessary information or take appropriate action. Any amendment may be in the form of a revised Financial Disclosure Statement is an explanatory letter addressed to the clerk of House of Representatives.

(m) Any amendment shall be placed on the public record in the same manner as other statements. The individual designated by the Committee to review the original Statement shall review any amendment thereto.

(n) Within the time specified, including any extension granted in accordance with

clause (c), a reporting individual who does not agree with the Committee that the Statement is deficient or that other action is required, shall be provided an opportunity to respond orally or in writing. If the explanation is accepted, a copy of the response, if written, or a note summarizing an oral response, shall be retained in committee files with the original report.

(o) The Committee shall be the final arbiter of whether any Statement requires clarification or amendment.

(P) If the Committee determines, by vote of a majority of its members, that there is reason to believe that an individual has willfully failed to file a Statement or has willfully falsified or willfully failed to file information required to be reported, then the Committee shall refer the name of the individual, together with the evidence supporting its finding, to the Attorney General pursuant to section 104(b) of the Ethics in Government Act. Such referral shall not preclude the Committee from initiating such other action as may be authorized by other provisions of law or the Rules of the House of Representatives.

#### Rule 5. Meetings

- (a) The regular meeting day of the Committee shall be the second Wednesday of each month, except when the House of Representatives is not meeting on that day. When the Committee Chairman determines that there is sufficient reason, a meeting may be called on additional days. A regular scheduled meeting need not be held when the Chairman determines there is not business to be considered.
- (b) The Chairman shall establish the agenda for meetings of the Committee and the Ranking Minority Member may place additional items on the agenda.
- (c) All meetings of the Committee or any subcommittee shall occur in executive session unless the Committee or subcommittee, by an affirmative vote of a majority of its members, opens the meeting or hearing to the public.
- (d) Any hearing held by an adjudicatory subcommittee or any sanction hearing held by the Committee shall be open to the public unless the Committee or subcommittee, by an affirmative vote of a majority of its members, closes the hearing to the public.
- (e) A subcommittee shall meet at the discretion of its Chairman
- (f) Insofar as practicable, notice for any Committee or subcommittee meeting shall be provided at least seven days in advance of the meeting. The Chairman of the Committee or subcommittee may waive such time period for good cause.

#### Rule 6. Committee Staff

- (a) The staff is to be assembled and retained as a professional, nonpartisan staff.
- (b) Each member of the staff shall be professional and demonstrably qualified for the position for which he is hired.
- (c) The staff as a whole and each individual member of the staff shall perform all official duties in a nonpartisan manner.
- (d) No member of the staff shall engage in any partisan political activity directly affecting any congressional or presidential election.
- (c) No member of the staff or outside counsel may accept public speaking engagements or write for publication on any subject that is in any way related to his or her employment or duties with the Committee without specific prior approval from the Chairman and Ranking Minority Member.
- (f) No member of the staff or outside counsel may make public, unless approved by an

affirmative vote of a majority of the members of the Committee, any information, document, or other material that is confidential, derived from executive session, or classified and that is obtained during the course of employment with the Committee.

(g) All staff members shall be appointed by an affirmative vote of majority of the members of the Committee. Such vote shall occur at the first meeting of the membership of the Committee during each Congress and as nec-

essary during the Congress.

(h) Subject to the approval of the Committee on House Administration, the Committee may retain counsel not employed by the House of Representatives whenever the Committee determines, by an affirmative vote of a majority of the members of the Committee, that the retention of outside counsel is necessary and appropriate.

(i) If the Committee determines that it is necessary to retain staff members for the purpose of a particular investigation or other proceeding, then such staff shall be retained only for the duration of that particular investigation or proceeding.

(j) Outside counsel may be dismissed prior to the end of a contract between the Committee and such counsel only by a majority vote of the members of the Committee.

(k) In addition to any other staff provided for by law, rule, or other authority, with respect to the Committee, the Chairman and Ranking Minority Member each may appoint one individual as a shared staff member from his or her personal staff to perform service for the Committee. Such shared staff may assist the Chairman or Ranking Minority Member on any subcommittee on which he serves. Only paragraphs (c), (e), and (f) shall apply to shared staff.

#### Rule 7. Confidentiality Oaths

Before any member or employee of the Committee may have access to information that is confidential under the rules of the Committee, the following oath (or affirmation) shall be executed in writing:

'I do solemnly swear (or affirm) that I will not disclose, to any person or entity outside the Committee on Standards of Official Conduct, any information received in the course of my service with the Committee, except as authorized by the Committee or in accordance with its rules

Copies of the executed oath shall be provided to the Clerk of the House as part of the records of the House. Breaches of confidentiality shall be investigated by the Committee and appropriate action shall be taken.

#### Rule 8. Subcommittees-General Policy and Structure

(a) Upon an affirmative vote of a majority of its members to initiate an inquiry, the Chairman and Ranking Minority Member of the Committee shall designate four members (with equal representation from the majority and minority parties) to serve as an investigative subcommittee to undertake an inquiry. At the time of appointment, the Chairman shall designate one member of the subcommittee to serve as the chairman and the Ranking Minority Member shall designate one member of the subcommittee to serve as the ranking minority member of the investigative subcommittee or adjudicatory subcommittee. The Chairman and Ranking Minority Member of the Committee may serve as members of an investigative subcommittee, but may not serve as non-voting, ex-officio members.

(b) If an investigative subcommittee, by a majority vote of its members, adopts a Statement of Alleged Violation, members who did not serve on the investigative subcommittee are eligible for appointment to the adjudicatory subcommittee to hold an Adjudicatory Hearing under Committee Rule 24 on the violations alleged in the Statement.

(c) The Committee may establish other noninvestigative and nonadjudicatory subcommittees and may assign to them such functions as it may deem appropriate. The membership of each subcommittee shall provide equal representation for the majority and minority parties.

(d) The Chairman may refer any bill, resolution, or other matter before the Committee to an appropriate subcommittee for consideration. Any such bill, resolution, or other matter may be discharged from the subcommittee to which it was referred by a majority vote of the Committee.

(e) Any member of the Committee may sit with any noninvestigative or nonadjudicatory subcommittee, but only regular members of such subcommittee may vote on any matter before that subcommittee.

#### Rule 9. Quorums and Member Disqualification

- (a) The quorum for an investigative subcommittee to take testimony and to receive evidence shall be two members, unless otherwise authorized by the House of Representatives
- (b) The quorum for an adjudicatory subcommittee to take testimony, receive evidence, or conduct business shall consist of a majority plus one of the members of the adiudicatory subcommittee.
- (c) Except as stated in clauses (a) and (b) of this rule, a quorum for the purpose of conducting business consists of a majority of the members of the Committee or subcommittee
- (d) A member of the Committee shall be ineligible to participate in any Committee or subcommittee proceeding in which he is the respondent.
- (e) A member of the Committee may disqualify himself from participating in any investigation of the conduct of a Member, officer, or employee of the House of Representatives upon the submission in writing and under oath of an affidavit of disqualification stating that the member cannot render an impartial and unbiased decision. If the Committee approves and accepts such affidavit of disqualification, or if a member is disqualified pursuant to Rule 18(g) or Rule 24(a), the Chairman shall so notify the Speaker and ask the Speaker to designate a Member of the House of Representatives from the same political party as the disqualified member of the Committee to act as a member of the Committee in any Committee proceeding relating to such investigation.

# Rule 10. Vote Requirements

- (a) The following actions shall be taken only upon an affirmative vote of a majority of the members of the Committee or subcommittee, as appropriate:
  - (1) Issuing a subpoena.
- (2) Adopting a full Committee motion to create an investigative subcommittee.
- (3) Adoption of a Statement of Alleged Violation
- (4) Finding that a count in a Statement of Alleged Violation has been proved by clear and convincing evidence.

(5) Sending a letter of reproval.

- (6) Adoption of a recommendation to the House of Representatives that a sanction be imposed.
- (7) Adoption of a report relating to the conduct of a Member, officer, or employee.
- (8) Issuance of an advisory opinion of general applicability establishing new policy.
- (b) Except as stated in clause (a), action may be taken by the Committee or any subcommittee thereof by a simple majority, a quorum being present.

(c) No motion made to take any of the actions enumerated in clause (a) of this Rule

may be entertained by the Chair unless a quorum of the Committee is present when such motion is made.

#### Rule 11. Communications by Committee Members and Staff

Commmittee members and staff shall not disclose any evidence relating to an investigation to any person or organization outside the Committee unless authorized by the Committee. The Chairman and Ranking Minority Member shall have access to such information that they request as necessary to conduct Committee business. Evidence in the possession of an investigative subcommittee shall not be disclosed to other Committee members except by a vote of the subcommittee.

#### Rule 12. Committee Records

- (a) The Committee may establish procedures necessary to prevent the unauthorized disclosure of any testimony or other information received by the Committee or its
- (b) Members and staff of the Committee shall not disclose to any person or organization outside the Committee, unless authorized by the Committee, any information regarding the Committee's or a subcommittee's investigative, adjudicatory or other proceedings, including, but not limited to: (i) the fact of or nature of any complaints: (ii) executive session proceedings; (iii) information pertaining to or copies of any Committee or subcommittee report, study, or other document which purports to express the views, findings, conclusions, or recommendations of the Committee or subcommittee in connection with any of its activities or proceedings; or (iv) any other information or allegation respecting the conduct of a Member, officer, or employee.
- (c) The Committee shall not disclose to any person or organization outside the Committee any information concerning the conduct of a respondent until it has transmitted a Statement of Alleged Violation to such respondent and the respondent has been given full opportunity to respond pursuant to Rule 23. The Statement of Alleged Violation and any written response thereto shall be made public at the first meeting or hearing on the matter that is open to the public after such opportunity has been provided. Any other materials in the possession of the Committee regarding such statement may be made public as authorized by the Committee to the extent consistent with the Rules of the House of Representatives.
- (d) If no public hearing or meeting is held on the matter, the Statement of Alleged Violation and any written response thereto shall be included in the Committee's final report on the matter to the House of Representatives.
- (e) All communications and all pleadings pursuant to these rules shall be filed with the Committee at the Committee's office or such other place as designated by the Committee.
- (f) All records of the Committee which have been delivered to the Archivist of the United States shall be made available to the public in accordance with Rule VII of the Rules of the House of Representatives.

### Rule 13. Broadcasts of Committee and Subcommittee Proceedings

- (a) Television or radio coverage of a Committee or subcommittee hearing or meeting shall be without commercial sponsorship.
- (b) No witness shall be required against his or her will to be photographed or otherwise to have a graphic reproduction of his or her image made at any hearing or to give evidence or testimony while the broadcasting of that hearing, by radio or television, is being conducted. At the request of any witness, all

media microphones shall be turned off, all television and camera lenses shall be covered, and the making of a graphic reproduction at the hearing shall not be permitted. This paragraph supplements clause 2(k)(5) of Rule XI of the Rules of the House of Representatives relating to the protection of the rights of witnesses.

(c) Not more than four television cameras, operating from fixed positions, shall be permitted in a hearing or meeting room. The Committee may allocate the positions of permitted television cameras among the television media in consultation with the Executive Committee of the Radio and Television Correspondents' Galleries.

(d) Television cameras shall be placed so as not to obstruct in any way the space between any witness giving evidence or testimony and any member of the Committee, or the visibility of that witness and that member to each other.

(e) Television cameras shall not be placed in positions that unnecessarily obstruct the coverage of the hearing or meeting by the other media.

#### PART II—INVESTIGATIVE AUTHORITY

#### Rule 14. House Resolution

Whenever the House of Representatives, by resolution, authorizes or directs the Committee to undertake an inquiry or investigation, the provisions of the resolution, in conjunction with these Rules, shall govern. To the extent the provisions of the resolution differ from these Rules, the resolution shall control.

### Rule 15. Committee Authority to Investigate— General Policy

Pursuant to clause 3(b)(2) of Rule XI of the Rules of the House of Representatives, the Committee may exercise its investigative authority when—

(a) information offered as a complaint by a Member of the House of Representatives is transmitted directly to the Committee;

(b) information offered as a complaint by an individual not a Member of the House is transmitted to the Committee, provided that a Member of the House certifies in writing that he or she believes the information is submitted in good faith and warrants the review and consideration of the Committee:

(c) the Committee, on its own initiative, establishes an investigative subcommittee;

(d) a Member, officer, or employee is convicted in a Federal, State, or local court of a felony; or

(e) the House of Representatives, by resolution, authorizes or directs the Committee to undertake an inquiry or investigation.

# Rule 16. Complaints

(a) A complaint submitted to the Committee shall be in writing, dated, and properly verified (a document will be considered properly verified where a notary executes it with the language, "Signed and sworn to (or affirmed) before me on (date) by (the name of the person)" setting forth in simple, concise, and direct statements—

 the name and legal address of the party filing the complaint (hereinafter referred to as the "complainant");

(2) the name and position or title of the respondent;

(3) the nature of the alleged violation of the Code of Official Conduct or of other law, rule, regulation, or other standard of conduct applicable to the performance of duties or discharge of responsibilities; and

(4) the facts alleged to give rise to the violation. The complaint shall not contain innuendo, speculative assertions, or conclusory statements.

(b) Any documents in the possession of the complainant that relate to the allegations may be submitted with the complaint.

(c) Information offered as a complaint by a Member of the House of Representatives may be transmitted directly to the Committee.

(d) Information offered as a complaint by an individual not a Member of the House may be transmitted to the Committee, provided that a Member of the House certifies in writing that he or she believes the information is submitted in good faith and warrants the review and consideration of the Committee.

(e) A complaint must be accompanied by a certification, which may be unsworn, that the complainant has provided an exact copy of the filed complaint and all attachments to the respondent.

(f) The Committee may defer action on a complaint against a Member, officer, or employee of the House of Representatives when the complaint alleges conduct that the Committee has reason to believe is being reviewed by appropriate law enforcement or regulatory authorities, or when the Committee determines that it is appropriate for the conduct alleged in the complaint to be reviewed initially by law enforcement or regulatory authorities.

(g) A complaint may not be amended without leave of the Committee. Otherwise, any new allegations of improper conduct must be submitted in a new complaint that independently meets the procedural requirements of the Rules of the House of Representatives and the Committee's Pulse.

and the Committee's Rules.
(h) The Committee shall not accept, and shall return to the complainant, any complaint submitted within the 60 days prior to an election in which the subject of the complaint is a candidate.

(i) The Committee shall not consider a complaint, nor shall any investigation be undertaken by the Committee of any alleged violation which occurred before the third previous Congress unless the Committee determines that the alleged violation is directly related to an alleged violation which occurred in a more recent Congress.

#### Rule 17. Duties of Committee Chairman and Ranking Minority Member

(a) Unless otherwise determined by a vote of the Committee, only the Chairman or Ranking Minority Member, after consultation with each other, may make public statements regarding matters before the Committee or any subcommittee.

(b) Whenever information offered as a complaint is submitted to the Committee, the Chairman and Ranking Minority Member shall have 14 calendar days or 5 legislative days, whichever occurs first, to determine whether the information meets the requirements of the Committee's rules for what constitutes a complaint.

(c) Whenever the Chairman and Ranking Minority Member jointly determine that information submitted to the Committee meets the requirements of the Committee's rules for what constitutes a complaint, they shall have 45 calendar days or 5 legislative days, whichever is later, after the date that the Chairman and Ranking Minority Member determine that information filed meets the requirements of the Committee's rules for what constitutes a complaint, unless the Committee by an affirmative vote of a majority of its members votes otherwise, to—

(1) recommend to the Committee that it dispose of the complaint, or any portion thereof, in any manner that does not require action by the House, which may include dismissal of the complaint or resolution of the complaint by a letter to the Member, officer, or employee of the House against whom the complaint is made:

(2) establish an investigative sub committee; or

(3) request that the Committee extend the applicable 45-calendar day period when they

determine more time is necessary in order to make a recommendation under paragraph (1).

(d) The Chairman and Ranking Minority Member may jointly gather additional information concerning alleged conduct which is the basis of a complaint or of information offered as a complaint until they have established an investigative subcommittee or the Chairman or Ranking Minority Member has placed on the agenda the issue of whether to establish an investigative subcommittee.

(e) If the Chairman and Ranking Minority Member jointly determine that information submitted to the Committee meets the requirements of the Committee rules for what constitutes a complaint, and the complaint is not disposed of within 45 calendar days or 5 legislative days, whichever is later, and no additional 45-day extension is made, then they shall establish an investigative subcommittee and forward the complaint or any portion thereof, to the subcommittee for its consideration. If at any time during the time period either the Chairman or Ranking Minority Member places on the agenda the issue of whether to establish an investigative subcommittee, then an investigative subcommittee may be established only by an affirmative vote of a majority of the members of the Committee.

(f) Whenever the Chairman and Ranking Minority Member jointly determine that information submitted to the Committee does not meet the requirements for what constitutes a complaint set forth in the Committee rules, they may (1) return the information to the complainant with a statement that it fails to meet the requirements for what constitutes a complaint set forth in the Committee's rules; or (2) recommend to the Committee that it authorize the establishment of an investigative subcommittee.

# Rule 18. Processing of Complaints

(a) If a complaint is in compliance with House and Committee Rules, a copy of the complaint and the Committee Rules shall be forwarded to the respondent within five days with notice that the complaint conforms to the applicable rules and will be placed on the Committee's agenda.

(b) The respondent may, within 30 days of the Committee's notification, provide to the Committee any information relevant to a complaint filed with the Committee. The respondent may submit a written statement in response to the complaint. Such a statement shall be signed by the respondent. If the state is prepared by counsel for the respondent, the respondent shall sign a representation that he/she has reviewed the response and agrees with the factual assertions contained therein.

(c) The Committee staff may requests information from the respondent or obtain additional information pertinent to the case from other sources prior to the establishment of an investigative subcommittee only when so directed by the Chairman and Ranking Minority Member.

(d) At the first meeting the Committee following the procedures or actions specified in clauses (a) and (b), the Committee shall consider the complaint.

(e) The Committee, by a majority vote of its members, may create an investigative subcommittee. If an investigative subcommittee is established, the Chairman and Ranking Minority Member shall designate four members to serve as an investigative subcommittee in accordance with Rule 20.

(f) The respondent shall be notified in writing regarding the Committee's decision either to dismiss the complaint or to create an investigative subcommittee

(g) The respondent shall be notified of the membership of the investigative subcommittee and shall have ten days after such notice is transmitted to object to the participation of any subcommittee member. Such objection shall be in writing and shall be on the grounds that the subcommittee member cannot render an impartial and unbiased decision. The subcommittee member against whom the objection is made shall be the sole judge of his or her disqualification. Rule 19. Committee-Initiated Inquiry

(a) Notwithstanding the absence of a filed complaint, the Committee may consider any information in its possession indicating that a Member, officer, or employee may have committed a violation of the Code of Official Conduct or any law, rule, regulation, or other standard of conduct applicable to the conduct of such Member, officer, or employee in the performance of his or her duties or the discharge of his or her responsibilities. The Chairman and Ranking Minority Member may jointly gather additional information concerning such an alleged violation by a Member, officer, or employee unless and until an investigative subcommittee has been established.

(b) If the Committee votes to establish an investigative subcommittee, the Committee shall proceed in accordance with Rule 20.

- (c) Any written request by a Member, officer, or employee of the House of Representatives that the Committee conduct an inquiry into such person's own conduct shall be process in accordance with subsection (a) of this Rule.
- (d) An inquiry shall not be undertaken regarding any alleged violation that occurred before the third previous Congress unless a majority of the Committee determines that the alleged violation is directly related to an alleged violation that occurred in a more recent Congress.
- (e) An inquiry shall be undertaken by an investigative subcommittee with regard to any felony conviction of a Member, officer, or employee of the House of Representatives in a Federal, state, or local court. Notwithstanding this provision, an inquiry may be initiated at any time prior to sentencing.

Rule 20. Investigative Subcommittee

(a) In an inquiry undertaken by an investigative subcommittee—

(1) All proceedings, including the taking of testimony, shall be conducted in executive session and all testimony taken by disposition or things produced pursuant to subpoena or otherwise shall be deemed to have been taken or produced in executive session.

- (2) The Chairman of the investigative subcommittee shall ask the respondent and all witnesses whether they intend to be represented by counsel. If so, the respondent or witnesses or their legal representatives shall provide written designation of counsel. A respondent or witness who is represented by counsel shall not be questioned in the absence of counsel unless an explicit waiver is obtained.
- (3) The subcommittee shall provide the respondent an opportunity to present, orally or in writing, a statement, which must be under oath or affirmation, regarding the allegations and any other relevant questions arising out of the inquiry.

(4) The staff may interview witnesses, examine documents and other evidence, and request that submitted statements be under oath or affirmation and that documents be certified as to their authenticity and accuracy.

(5) The subcommittee, by a majority vote of its members, may require, by subpoena or otherwise, the attendance and testimony of witnesses and the production of such books, records, correspondence, memoranda, papers, documents, and other items as it deems necessary to the conduct of the inquiry. Unless the Committee otherwise provides, the sub-

poena power shall rest in the Chairman and Ranking Minority Member of the Committee and subpoena shall be issued upon the request of the investigative subcommittee. (6) The subcommittee shall require that

(6) The subcommittee shall require that testimony be given under oath or affirmation. The form of the oath or affirmation shall be: "Do you solemnly swear (or affirm) that the testimony you will give before this subcommittee in the matter now under consideration will be the truth, the whole truth, and nothing but the truth (so help you God)?" The oath or affirmation shall be administered by the Chairman or subcommittee member designated by the Chairman to administer oaths

(b) During the inquiry, the procedure respecting the admissibility of evidence and

rulings shall be as follows:

(1) Any relevant evidence shall be admissible unless the evidence is privileged under the precedents of the House of Representatives.
(2) The Chairman of the subcommittee or

- (2) The Chairman of the subcommittee or other presiding member at any investigative subcommittee proceeding shall rule upon any question of admissibility or pertinency of evidence, motion, procedure or any other matter, and may direct any witness to answer any question under penalty of contempt. A witness, witness's counsel, or a member of the subcommittee may appeal any evidentiary rulings to the members present at that proceeding. The majority vote of the members present at such proceedings on such appeal shall govern the question of admissibility, and no appeal shall lie to the Committee.
- (3) Whenever a person is determined by a majority vote to be in contempt of the subcommittee, the matter may be referred to the Committee to determine whether to refer the matter to the House of Representatives for consideration.

(4) Committee counsel may, subject to subcommittee approval, enter into stipulations with the respondent and/or the respondent's counsel as to facts that are not in dispute.

(c) Upon an affirmative vote of a majority of the subcommittee members, and an affirmative vote of a majority of the full Committee, an investigative subcommittee may expand the scope of its investigation.

(d) Upon completion of the investigation, the staff shall draft for the investigative subcommittee a report that shall contain a comprehensive summary of the information received regarding the alleged violations.

(e) Upon completion of the inquiry, an investigative subcommittee, by a majority vote of its members, may adopt a Statement of Alleged Violation if it determines that there is substantial reason to believe that a violation of the Code of Official Conduct, or of a law, rule, regulation, or other standard of conduct applicable to the performance of official duties or the discharge of official responsibilities by a Member, officer, or employee of the House of Representatives has occurred. If more than one violation is alleged, such Statement shall be divided into separate counts. Each count shall relate to a separate violation, shall contain a plain and concise statement of the alleged facts of such violation, and shall include a reference to the provision of the Code of Official Conduct or law, rule, regulation or other applicable standard of conduct governing the performance of duties or disharge of responsibilities alleged to have been violated. A copy of such Statement shall be transmitted to the respondent and the respondent's counsel.

(f) If the investigative subcommittee does not adopt a Statement of Alleged Violation, it shall transmit to the Committee a report containing a summary of the information received in the inquiry, its conclusions and reasons therefor, and any appropriate rec-

ommendation.

Rule 21. Amendments of Statements of Alleged Violation

- (a) An investigative subcommittee may, upon an affirmative vote of a majority of its members, amend its Statement of Alleged Violation anytime before the Statement of Alleged Violation is transmitted to the Committee: and
- (b) If an investigative subcommittee amends its Statement of Alleged Violation, the respondent shall be notified in writing and shall have 30 calendar days from the date of that notification to file an answer to the amended Statement of Alleged Violation.

#### Rule 22. Committee Reporting Requirements

- (a) Whenever an investigative subcommittee does not adopt a Statement of Alleged Violation and transmits a report to that effect to the Committee, the Committee may by an affirmative vote of a majority of its members transmit such report to the House of Representatives;
- (b) Whenever an investigative subcommittee adopts a Statement of Alleged Violation but recommends that no further action be taken, it shall transmit a report to the Committee regarding the Statement of Alleged Violation; and
- (c) Whenever an investigative subcommittee adopts a Statement of Alleged Violation, the respondent admits to the violations set forth in such Statement, the respondent wavies his or her right to an adjudicatory hearing, and the respondent's waiver is approved by the Committee—
- (1) the subcommittee shall prepare a report for transmittal to the Committee, a final draft of which shall be provided to the respondent not less than 15 calendar days before the subcommittee votes on whether to adopt the report:
- (2) the respondent may submit views in writing regarding the final draft to the subcommittee within 7 calendar days of receipt of that draft:
- (3) the subcommittee shall transmit a report to the Committee regarding the Statement of Alleged Violation together with any views submitted by the respondent pursuant to subparagraph (2), and the Committee shall make the report, together with the respondent's views, available to the public before the commencement of any sanction hearing; and
- (4) the Committee shall by an affirmative vote of a majority of its members issue a report and transmit such report to the House of Representatives, together with the respondent's views previously submitted pursuant to subparagraph (2) and any additional views respondent may submit for attachment to the final report; and
- (d) Members of the Committee shall have not less than 72 hours to review any report transmitted to the Committee by an investigative subcommittee before both the commencement of a sanction hearing and the Committee vote on whether to adopt the report.

# Rule 23. Respondent's Answer

- (a)(1) Within 30 days from the date of transmittal of a Statement of Alleged Violation, the respondent shall file with the investigative subcommittee an answer, in writing and under oath, signed by respondent and respondent's counsel. Failure to file an answer within the time prescribed shall be considered by the Committee as a denial of each count.
- (2) The answer shall contain an admission to or denial of each count set forth in the Statement of Alleged Violation and may include negative, affirmative, or alternative defenses and any supporting evidence or other relevant information.

- (b) The respondent may file a Motion for a Bill of Particulars within 10 days of the date of transmittal of the Statement of Alleged Violation. If a Motion for a Bill of Particulars is filed, the respondent shall not be required to file an answer until 20 days after the subcommittee has replied to such motion.
- (c)(1) The respondent may file a Motion to Dismiss within 10 days of the date of transmittal of the Statement of Alleged Violation or, if a Motion for a Bill of Particulars has been filed, within 10 days of the date of the subcommittee's reply to the Motion for a Bill of Particulars. If a Motion to Dismiss is filed, the respondent shall not be required to file an answer until 20 days after the subcommittee has replied to the Motion to Dismiss, unless the respondent previously filed a Motion for a Bill of Particulars, in which case the respondent shall not be required to file an answer until 10 days after the subcommittee has replied to the Motion to Dismiss. The investigative subcommittee shall rule upon any motion to dismiss filed during the period between the establishment of the subcommittee and the subcommittee's transmittal of a report to the Committee pursuant to Rule 20 or Rule 22, and no appeal of the subcommittee's ruling shall lie to the Committee.
- (2) A Motion to Dismiss may be made on the grounds that the Statement of Alleged Violation fails to state facts that constitute a violation of the Code of Official Conduct or other applicable law, rule, regulation, or standard of conduct, or on the grounds that the Committee lacks jurisdiction to consider the allegations contained in the Statement.
- (d) Any motion filed with the subcommittee pursuant to this rule shall be accompanied by a Memorandum of Points and Authorities.
- (e)(1) The Chairman of the investigative subcommittee, for good cause shown, may permit the respondent to file an answer or motion after the day prescribed above.
- (2) If the ability of the respondent to present an adequate defense is not adversely affected and special circumstances so require, the Chairman of the investigative subcommittee may direct the respondent to file an answer or motion prior to the day prescribed above.
- (f) If the day on which any answer, motion, reply, or other pleading must be filed falls on a Saturday, Sunday, or holiday, such filing shall be made on the first business day thereafter.
- (g) As soon as practicable after an answer has been filed or the time for such filing has expired, the Statement of Alleged Violation and any answer, motion, reply, or other pleading connected therewith shall be transmitted by the Chairman of the investigative subcommittee to the Chairman and Ranking Minority Member of the Committee.

# Rule 24. Adjudicatory Hearings

(a) If a Statement of Alleged Violation is transmitted to the Chairman and Ranking Minority Member pursuant to Rule 23, and no waiver pursuant to Rule 27(b) has occurred, the Chairman shall designate the members of the Committee who did not serve on the investigative subcommittee to serve an adjudicatory subcommittee. Chairman and Ranking Minority Member of the Committee shall be the Chairman and Ranking Minority Member of the adjudicatory subcommittee unless they served on the investigative subcommittee. The respondent shall be notified of the designation of the adjudicatory subcommittee and shall have ten days after such notice is transmitted to object to the participation of any subcommittee member. Such objection shall be in writing and shall be on the grounds that the member cannot render an impartial and unbiased decision. The member against whom the objection is made shall be the sole judge of his or her disqualification.

(b) A majority of the adjudicatory subcommittee membership plus one must be present at all times for the conduct of any business pursuant to this rule.

(c) The adjudicatory subcommittee shall hold a hearing to determine whether any counts in the Statement of Alleged Violation have been proved by clear and convincing evidence and shall make findings of fact, except where such violations have been admitted by respondent.

(d) At an adjudicatory hearing, the subcommittee may require, by subpoena or otherwise, the attendance and testimony of such witnesses and production of such books, records, correspondence, memoranda, papers, documents, and other items as it deems necessary. Depositions, interrogatories, and sworn statements taken under any investigative subcommittee direction may be acceptable into the hearing record.

(e) The procedures set forth in clause 2 (g) and (k) of Rule XI of the Rules of the House of Representatives shall apply to adjudicatory hearings. All such hearings shall be open to the public unless the adjudicatory subcommittee, pursuant to such clause, determined that the hearings or any part thereof should be closed.

(f)(1) The adjudicatory subcommittee shall, in writing, notify the respondent that the respondent and his or her counsel have the right to inspect, review, copy, or photograph books, papers, documents, photographs, or other tangible objects that the adjudicatory subcommittee counsel intends to use as evidence against the respondent in an adjudicatory hearing. The respondent shall be given access to such evidence, and shall be provided the names of witnesses the subcommittee counsel intends to call, and a summary of their expected testimony, no less than 15 calendar days prior to any such hearing. Except in extraordinary cumstances, no evidence may be introduced or witness called in an adjudicatory hearing unless the respondent has been afforded a prior opportunity to review such evidence or has been provided the name of the witness.

(2) After a witness has testified on direct examination at an adjudicatory hearing, the Committee, at the request of the respondent, shall make available to the respondent any statement of the witness in the possession of the Committee which related to the subject matter as to which the witness has testified.

(3) Any other testimony, statement, or documentary evidence in the possession of the Committee which is material to the respondent's defense shall, upon request, be made available to the respondent.

(g) No less than five days prior to the hearing, the respondent or counsel shall provide the adjudicatory subcommittee with the names of witnesses expected to be called, summaries of their expected testimony, and copies of any documents or other evidence proposed to be introduced.

(h) The respondent or counsel may apply to the subcommittee for the issuance of subpoenas for the appearance of witnesses or the production of evidence. The application shall be granted upon a showing by the respondent that the proposed testimony or evidence is relevant and not otherwise available to respondent. The application may be denied if not made at a reasonable time or if the testimony or evidence would be merely cumulative.

(i) During the hearing, the procedures regarding the admissibility of evidence and rulings shall be as follows:

(1) Any relevant evidence shall be admissible unless the evidence is privileged under

the precedents of the House of Representatives.

(2) The chairman of the subcommittee or another presiding member at an adjudicatory subcommittee hearing shall rule upon any question of admissibility or pertinency of evidence, motion, procedure, or any other matter, and may direct any witness to answer any question under penalty of contempt. A witness, witness's counsel, or a member of the subcommittee may appeal any evidentiary ruling to the members present at such proceeding on such an appeal shall govern the question of admissibility and no appeal shall lie to the Committee.

(3) Whenever a witness is deemed by a Chairman or other presiding member to be in contempt of the subcommittee, the matter may be referred to the Committee to determine whether to refer the matter to the House of Representatives for consideration.

(4) Committee counsel may, subject to subcommittee approval, enter into stipulations with the respondent and/or the respondent's counsel as to facts that are not in dispute.

(j) Unless otherwise provided, the order of an adjudicatory hearing shall be an follows:

- (1) The Chairman of the subcommittee shall open the hearing by stating the adjudicatory subcommittee's authority to conduct the hearing and the purpose of the hearing.
- (2) The Chairman shall then recognize Committee counsel and the respondent's counsel, in turn, for the purpose of giving opening statements.
- (3) Testimony from witnesses and other pertinent evidence shall be received in the following order whenever possible:
- (i) witnesses (deposition transcripts and affidavits obtained during the inquiry may be used in lieu of live witnesses if the witness is unavailable) and other evidence offered by the Committee counsel,
- (ii) witnesses and other evidence offered by the respondent,
- (iii) rebuttal witnesses, as permitted by the Chairman.
- (4) Witnesses at a hearing shall be examined first by counsel calling such witness. The opposing counsel may then cross-examine the witness. Redirect examination and recross examination may be permitted at the Chairman's discretion. Subcommittee members may then question witnesses. Unless otherwise directed by the Chairman, such questions shall be conducted under the five-minute rule.
- (k) A subpoena to a witness to appear at a hearing shall be served sufficiently in advance of that witness' scheduled appearance to allow the witness a reasonable period of time, as determined by the Chairman of the adjudicatory subcommittee, to prepare for the hearing and to employ counsel.
- (l) Each witness appearing before the subcommittee shall be furnished a printed copy of the Committee rules, the pertinent provisions of the Rules of the House of Representatives applicable to the rights of witnesses, and a copy of the Statement of Alleged Violation.
- (m) Testimony of all witnesses shall be taken under oath or affirmation. The form of the oath or affirmation shall be: "Do you solemnly swear (or affirm) that the testimony you will give before this subcommittee in the matter now under consideration will be the truth, the whole truth, and nothing but the truth (so help you God)?" The oath or affirmation shall be administered by the Chairman or Committee member designated by the Chairman to administer oaths.
- (n) At an adjudicatory hearing, the burden of proof rests on Committee counsel to establish the facts alleged in the Statement of Alleged Violation by clear and convincing evidence. However, Committee counsel need

not present any evidence regarding any count that is admitted by the respondent or any fact stipulated.

- (o) As soon as practicable after all testimony and evidence have been presented, the subcommittee shall consider each count contained in the Statement of Alleged Violation and shall determine by a majority vote of its members whether each count has been proved. If a majority of the subcommittee does not vote that a count has been proved, a motion to reconsider that vote may be made only by a member who voted that the count was not proved. A count that is not proved shall be considered as dismissed by the subcommittee.
- (p) The findings of the adjudicatory subcommittee shall be reported to the Committee.

#### Rule 25. Sanction Hearing and Consideration of Sanctions or Other Recommendations

- (a) If no count in a Statement of Alleged Violation is proved, the Committee shall prepare a report to the House of Representatives, based upon the report of the adjudicatory subcommittee.
- (Ď) If an adjudicatory subcommittee completes an adjudicatory hearing pursuant to Rule 24 and reports that any count of the Statement of Alleged Violation has been proved, a hearing before the Committee shall be held to receive oral and/or written submissions by counsel for the Committee and counsel for the respondent as to the sanction the Committee should recommend to the House of Representatives with respect to such violations. Testimony by witnesses shall not be heard except by written request and vote of a majority of the Committee.
- (c) Upon completion of any proceeding held pursuant to clause (b), the Committee shall consider and vote on a motion to recommend to the House of Representatives that the House take disciplinary action. If a majority of the Committee does not vote in favor of the recommendation that the House of Representatives take action, a motion to reconsider that vote may be made only by a member who voted against the recommendation. The Committee may also, by majority vote, adopt a motion to issue a Letter of Reproval or take other appropriate Committee action.
- (d) If the Committee determines a Letter of Reproval constitutes sufficient action, the Committee shall include any such letter as a part of its report to the House of Representatives.
- (e) With respect to any proved counts against a Member of the House of Representatives, the Committee may recommend to the House one or more of the following sanctions:
- (1) Expulsion from the House of Representatives.
- (2) Censure.
- (3) Reprimand.
- (4) Fine.
- (5) Denial or limitation of any right, power, privilege, or immunity of the Member if under the Constitution the House of Representatives may impose such denial or limitation
- (6) Any other sanction determined by the Committee to be appropriate.
- (f) With respect to any proved counts against an officer or employee of the House of Representatives, the Committee may recommend to the House one or more of the following sanctions:
  - (1) Dismissal from employment.
  - (2) Reprimand.
  - (3) Fine.
- (4) Any other sanction determined by the Committee to be appropriate.
- (g) With respect to the sanctions that the Committee may recommend, reprimand is appropriate for serious violations, censure is

appropriate for more serious violations, and expulsion of a Member or dismissal of an officer or employee is appropriate for the most serious violations. A recommendation of a fine is appropriate in a case in which it is likely that the violation was committed to secure a personal financial benefit; and a recommendation of a denial or limitation of a right, power, privilege, or immunity of a Member is appropriate when the violation bears upon the exercise or holding of such right, power, privilege, or immunity. This clause sets forth general guidelines and does not limit the authority of the Committee to recommend other sanctions.

(h) The Committee report shall contain an appropriate statement of the evidence supporting the Committee's findings and a statement of the Committee's reasons for the recommended sanction.

# Rule 26. Disclosure of Exculpatory Information to Respondent

If the Committee, or any investigative or adjudicatory subcommittee at any time receives any exculpatory information respecting a Complaint or Statement of Alleged Violation concerning a Member, officer, or employee of the House of Representatives, it shall make such information known and available to the Member, officer, or employee as soon as practicable, but in no event later than the transmittal of evidence supporting a proposed Statement of Alleged Violation pursuant to Rule 27(c). If an investigative subcommittee does not adopt a Statement of Alleged Violation, it shall identify any exculpatory information in its possession at the conclusion of its inquiry and shall include such information, if any, in the subcommittee's final report to the Committee regarding its inquiry. For purposes of this rule, exculpatory evidence shall be any evidence or information that is substantially favorable to the respondent with respect to the allegations or charges before an investigative or adjudicatory subcommittee.

# Rule 27. Rights of Respondents and Witnesses

(a) A respondent shall be informed of the right to be represented by counsel, to be provided at his or her own expense.

(b) A respondent may seek to waive any procedural rights or steps in the disciplinary process. A request for waiver must be in writing, signed by the respondent, and must detail what procedural steps the respondent seeks to waive. Any such request shall be subject to the acceptance of the Committee or subcommittee, as appropriate.

(c) Not less than 10 calendar days before a scheduled vote by an investigative subcommittee on a Statement of Alleged Violation, the subcommittee shall provide the respondent with a copy of the Statement of Alleged Violation it intends to adopt together with all evidence it intends to use to prove those charges which it intends to adopt, including documentary evidence, witness testimony, memoranda of witness interviews, and physical evidence, unless the subcommittee by an affirmative vote of a majority of its members decides to withhold certain evidence in order to protect a witness, but if such evidence is withheld, the subcommittee shall inform the respondent that evidence is being withheld and of the count to which such evidence relates.

(d) Neither the respondent nor his counsel shall, directly or indirectly, contact the subcommittee or any member thereof during the period of time set forth in paragraph (c) except for the sole purpose of settlement discussions where counsels for the respondent and the subcommittee are present.

(e) If, at any time after the issuance of a Statement of Alleged Violation, the Committee or any subcommittee thereof determines that it intends to use evidence not provided to a respondent under paragraph (c) to prove the charges contained in the Statement of Alleged Violation (or any amendment thereof), such evidence shall be made immediately available to the respondent, and it may be used in any further proceeding under the Committee's rules.

(f) Evidence provided pursuant to paragraph (c) or (e) shall be made available to the respondent and his or her counsel only after each agrees, in writing, that no document, information, or other materials obtained pursuant to that paragraph shall be made public until—

(1) such time as a Statement of Alleged Violation is made public by the Committee if the respondent has waived the adjudicatory hearing; or

(2) the commencement of an adjudicatory hearing if the respondent has not waived an adjudicatory hearing; but the failure of respondent and his counsel to so agree in writing, and therefore not receive the evidence, shall not preclude the issuance of a Statement of Alleged Violation at the end of the period referenced to in (c).

(g) A respondent shall receive written notice whenever—

(1) the Chairman and Ranking Minority Member determine that information the Committee has received constitutes a complaint:

(2) a complaint or allegation is transmitted to an investigative subcommittee;

(3) that subcommittee votes to authorize its first subpoena or to take testimony under oath, whichever occurs first; and

(4) the Committee votes to expand the scope of the inquiry of an investigative sub-committee.

(h) Whenever an investigative sub-committee adopts a Statement of Alleged Violation and a respondent enters into an agreement with that subcommittee to settle a complaint on which the Statement is based, that agreement, unless the respondent requests otherwise, shall be in writing and signed by the respondent and the respondent's counsel, the Chairman and Ranking Minority Member of the subcommittee, and the outside counsel, if any.

(i) Statement or information derived solely from a respondent or his counsel during any settlement discussions between the Committee or a subcommittee thereof and the respondent shall not be included in any report of the subcommittee or the Committee or otherwise publicly disclosed without the consent of the respondent;

(j) Whenever a motion to establish an investigative subcommittee does not prevail, the Committee shall promptly send a letter to the respondent informing him of such

(k) Witnesses shall be afforded a reasonable period of time, as determined by the Committee or subcommittee, to prepare for an appearance before an investigative subcommittee or for an adjudicatory hearing and to obtain counsel.

(l) Except as otherwise specifically authorized by the Committee, no Committee member or staff member shall disclose to any person outside the Committee the name of any witness subpoenaed to testify or to produce evidence.

(m) Prior to their testimony, witnesses shall be furnished a printed copy of the Committee's Rules of Procedure and the provisions of the Rules of the House of Representatives applicable to the rights of witnesses.

(n) Witnesses may be accompanied by their own counsel for the purpose of advising them concerning their constitutional rights. The Chairman may punish breaches of order and decorum, and of professional responsibility on the part of counsel, by censure and exclusion from the hearings; and the Committee

may cite the offender to the House of Representatives for contempt.

(o) Each witness subpoenaed to provide testimony or other evidence shall be provided such travel expenses as the Chairman considers appropriate. No compensation shall be authorized for attorney's fees or for a witness' lost earnings.

(p) With the approval of the Committee, a witness, upon request, may be provided with a transcript of his or her deposition or other testimony taken in executive session, or, with the approval of the Chairman and Ranking Minority Member, may be permitted to examine such transcript in the office of the Committee. Any such request shall be in writing and shall include a statement that the witness, and counsel, agree to maintain the confidentiality of all executive session proceedings covered by such transcript.

#### Rule 28. Frivolous Filings

If a complaint or information offered as a complaint is deemed frivolous by an affirmative vote of a majority of the members of the Committee, the Committee may take such action as it, by an affirmative vote of its members, deems appropriate in the circumstances.

Rule 29. Referrals to Federal or State Authorities

Referrals made under clause 3(a)(3) of Rule XI of the Rules of the House of Representatives may be made by an affirmative vote of two-thirds of the members of the Committee.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Mr. SHERMAN) is recognized for 5 minutes.

(Mr. SHERMAN addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. GREEN) is recognized for 5 minutes.

(Mr. GREEN of Texas addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from American Samoa (Mr. FALEOMAVAEGA) is recognized for 5 minutes.

(Mr. FALEOMAVAEGA addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Mr. WAXMAN) is recognized for 5 minutes.

(Mr. WAXMAN addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

# AMERICA'S LOT SHOULD BE CAST WITH TAIWAN

The SPEAKER pro tempore. Under a previous order of the House, the gentlewoman from Ohio (Ms. KAPTUR) is recognized for 5 minutes.

Ms. KAPTUR. Mr. Speaker, not so many years ago, an inspiring U.S. President, John F. Kennedy, gave heart not only to our people but to those living under the sickle and boot of Communism in eastern and central Europe. In a moment that history will remember always, he stood in West Berlin, an island of democracy in a sea of totalitarianism. He championed for the world the cause of freedom with the proud boast, "Ich bin ein Berliner." I am a Berliner.

Today, as this Congress stands on the verge of voting on permanent trade privileges to Communist China, it is incumbent upon us to remind ourselves of Taiwan, the only outpost for democracy in the Pacific Rim. Does mainland China, a Communist nation, whose human rights record is deteriorating, really deserve a blank check from this Congress of the United States? There is not one iota of indication that that totalitarian regime has any respect for liberty's cause.

President Kennedy, on June 25, 1963, at the City Hall in West Berlin said, "I am proud to come to this city as the guest of your distinguished Mayor, who has symbolized throughout the world the fighting spirit of West Berlin, and your distinguished Chancellor. Two thousand years ago, the proudest boast was 'civis Romanus sum.' I am a Roman. Today the proudest boast is, 'Ich bin ein Berliner.'

"There are many people in the world who really don't understand, or say they don't, what is the great issue between the free world and the Communist world? Let them come to Berlin'

And I might say today, for freedom lovers, they should say, let them come to Taiwan.

"There are some who say that communism is the wave of the future." He said, "Let them come to Berlin." "There are some who say in Europe and elsewhere we can work with the Communists. Let them come to Berlin. And there are even a few who say that it's true that communism is an evil system, but it permits us to make economic progress. Let them come to Berlin

"Freedom has many difficulties and democracy is not perfect, but we have never had to put a wall up to keep our people in, to prevent them from leaving us." He said, "I know of no town, no city that has been besieged for 18 years that still lives with the vitality and the force and hope and the determination of the City of West Berlin." And I would say today that that is true of Taiwan

"While the wall was the most obvious and vivid demonstration of the failures of the Communist system for all the world to see, we took no satisfaction in it. What is true of that city," he said, "is true of Germany. Real and lasting peace in Europe can never be assured as long as one German out of four is denied the elementary right of free men, and that is to make a free choice.

"In 18 years of peace and good faith, this generation of Germans has earned the right to be free." He said, "You live in a defended island of freedom, but your life is a part of the main. So let me ask you," he said, "as I close, to lift your eyes beyond the dangers of today to the hopes of tomorrow, beyond the freedom merely of this City of Berlin, or your country of Germany, to the advance of freedom everywhere, beyond the wall to the day of peace with justice, beyond yourselves and ourselves to all mankind.

"Freedom is indivisible, and when one man is enslaved, all are not free. When all are free, then we can look forward to the day when this city will be joined as one, and this country, and this great continent of Europe in a peaceful and hopeful globe. When that day finally comes, as it will, the people of West Berlin can take sober satisfaction in the fact that they were in the front line for almost two decades. All free men, wherever they may live," he said, "are citizens of Berlin, and, therefore, as a free man, I take pride in the words 'Ich bin ein Berliner.'"

Today, as we embark upon a debate on China, America should aspire to no less an ideal than our forbearers who carried the torch of liberty with no fear of the cost. America's lot should be cast with Taiwan as the democratic hope of the Pacific Rim. All free men and women, wherever they may live, are citizens of Taiwan. And, therefore, as a free citizen, I take pride in opposing any special trade privileges for Communist China. There is no other choice for freedom lovers.

DO WHAT IS RIGHT FOR AMERICA, NOT WHAT IS RIGHT FOR POLIT-ICAL REASONS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 1999, the gentleman from Utah (Mr. HANSEN) is recognized for 10 minutes as the designee of the majority leader.

Mr. HANSEN. Mr. Speaker, I heard an interesting talk by one of the Senators from the State of Utah wherein he talked about his service in the White House under the Nixon years. What I found interesting about it was that he talked about the days of Watergate, and he said the thing that was feared the most in the White House was the Attorney General's office.

Now, I find that very interesting that the Attorney General's office was feared by the President and the President's cabinet. Well, now, Mr. Speaker, I would like to point out that we have an interesting situation going on in a little island down by Puerto Rico. It is called Vieques. Vieques has been a training island for many, many years for the Navy and the Marines.

In fact, that is where they get their final test. That is where they go, before they are deployed to the Persian Gulf or some other hostile place. They go down there and the Marines hit the beach. And as they do, there is fire from those ships, live fire over their heads. Then we have a situation where

actual fighter planes come in and strafe, and then bombers go in. And they do all this as the final preparation before we put all these fine young people in harm's way.

It is interesting that the Eisenhower went out untrained. They did not have the ability to do it. And now the Washington, another aircraft carrier, is going out untrained without the ability to do it. Why is this? It is because we had a very interesting situation occur. A number of people went in and invaded that base. A United States military base. They invaded it.

Now, what should happen there? Obviously, what should happen, the Marines and the Navy should kick them off and turn them over to the Justice Department. And the Justice Department, at that point, should prosecute them for what they have done.

Mr. Speaker, I do not think a lot of people realize that in the United States there are 48 States that have live fire. What if some environmental group or others went in and took it over? Do we stand by and say they can have a vote, and if they vote right, we would give them \$40 million, like we do there? I hardly believe it.

So, Mr. Speaker, I have written the Attorney General, as a member of the Committee on Armed Services, and I have asked the question, what is the Attorney General doing to take these people off, who are nothing more than trespassers? The answer to that is that they have done nothing.

Now, today, in the paper I read where an extreme environmentalist, a lawyer by the name of Robert F. Kennedy, Junior, will go to Vieques this Monday and he will scuba dive and he will play down there to see what is going on. I called today and we informed the Attorney General's office that a law is about to be broken, and I asked what was going to be done about it. So far we have heard absolutely nothing.

Mr. Speaker, I do not know if a lot of folks realize that in my years here in Congress I served for 14 years on the ethics committee. For 2 years I chaired the committee. It was my responsibility to talk to Democrats and Republicans alike and say this: You cannot solicit funds from a Federal building, period. You cannot do that. You will be in violation if you do.

I find it very interesting and disagree respectfully with the Vice President of the United States who made the statement that there was no controlling authority because he solicited funds from the White House. If the White House is not a Federal building, my goodness, what is a Federal building in America today?

So I wrote to the FEC, the Federal Election Commission, and I asked them to please explain why the Vice President, in violation, could do that. I knew what their answer would be. They said, we understand the law, but that I would have to call the Attorney General. So we wrote the Attorney General 3 months ago and asked the question,

why is it the Vice President has no controlling authority? And if that is the case, then do 535 Members of the Senate and the House not have exactly that same thing? We could sit in our offices, call anybody we want, solicit money from people, even foreign nationals. Why could we not do that?

I find it interesting, Mr. Speaker, that we have not had the Attorney General write us back. So I have had my legislative director, Mr. Bill Johnson, call them on a regular basis and ask them if they would please respond to our letter. And every day we get the same thing, which is, oh, we are working on that. Does it take 3 months to answer a simple letter asking if there is no controlling legal authority? And if that is the case, 535 of us should have exactly the same rights to do it.

I imagine we will hear about it, maybe in the second week of November. Because, again, the Attorney General is dragging her feet.

Mr. Speaker, if I may mention one other issue. In September of 1996, safely on the South River of the Grand Canyon, the President of the United States put 1.7 million acres into a national monument. Now, what authority did he use to do that? He used what is called the 1906 Antiquity Law. Which is a very short law. It is only two paragraphs. But it says he should consider an archeological or a historic thing.

Now, I would ask respectfully of the President of the United States why he did not do that in that proclamation. And in January of this year, why did he not do it on the strip of Arizona; why did he not do it? And now this Saturday, rumor is, and I admit I am paranoid, because I hear these rumors and I know they are going to happen, that down in Sequoia Forest in California there will be another national monument. I would just disagree with the President and ask him to please obey the law this time

And why is he doing these things? We subpoenaed those papers, and in those papers the White House, the Department of the Interior, and the Council on Quality Control said exactly the same thing; we are doing it for political reasons. My goodness, why in this Nation do we do things for political reasons?

I still remember sitting with President Ronald Reagan who made the statement, "First and foremost we will do what is right for America." Not first and foremost we will do what is right for political reasons. Mr. Speaker, I am just hoping in these three examples, Vieques, the ethics committee, the soliciting funds and the Sequoia Park, that people will follow the law for a change. It would be very refreshing to see this.

# ACHIEVEMENTS OF REPUBLICAN-LED CONGRESS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 1999, the gentleman from Illinois (Mr. WELLER) is recognized for 50 minutes.

Mr. WELLER. Mr. Speaker, it has been a busy week and a busy last several months as we have worked hard to address the concerns we hear about back home.

I represent a pretty diverse district. I have the privilege of representing the South Side of Chicago; the neighborhoods of Hegwish, on the east side in the 10th ward. I represent the south suburbs in Cook County; towns like Lansing and Calumet City, and Park Forest and Lynwood; as well as suburban towns in Will County, New Lenox and Frankfort; industrial communities like Joliet; rural areas throughout the rest of Will County and Kankakee, La-Salle and Grundy Counties. And I hear a very clear message in that very diverse district, a message that we should all work together that we should find challenges.

And whether my neighbors that I have the privilege to represent reside in the city or the suburbs or the country, they tell me that they want those of us here in the Congress to find solutions to the challenges that we face.

I think back to 1994, when I had the privilege of being elected to Congress. I think about the issues of the day at that time, and of course the challenges that we were debating and facing in that campaign. And we discussed solutions to those challenges. I remember back then. It was only 6 years ago that the previous Congress and their mismanagement and the President were running up \$200 to \$300 billion deficits. spending beyond our means. In fact, it was projected that, before the Republican Congress was elected, that deficit spending would total \$200 to \$300 billion a year, as far as the eye could see.

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In response to that, the Democratic Congress, working with President Clinton and Vice President Gore, passed the biggest tax hike in the history of our country, placing America's tax burden at its highest level ever, where the average family in Illinois is now sending at least 42 percent of their average income to Washington or Springfield in the local courthouse. That tax burden is too high. And they raised taxes again and they continued deficit spending.

Unfortunately at that time, in 1994, it was clear that they were running the Federal Government on a credit card. They raised taxes and they increased spending. And even though they increased taxes, they still spent well beyond their means, running up deficits of \$200 billion to \$300 billion a year, running up a massive public debt and raiding Social Security to spend on other things.

When we promised change and we made the commitment that when we were given the opportunity as Republicans to be in the majority that we would work to change how Washington

works, balancing the budget and paying down the debt and strengthening Social Security and reforming welfare.

I am proud to say that in the last 5½ years that I have had the privilege to serve in this Congress that we went about doing exactly what we said we would do. We balanced the budget for first time in 28 years. In fact, over the next 10 years, as a result of our balanced budget, we are projected to have surpluses, extra money, of almost \$3 trillion.

We provided for the first middle-class tax cut in 16 years. Three million Illinois children in my home State of Illinois now qualify for that \$500 per child tax credit, \$500 a year that will stay back home in that family's pocketbooks rather than coming here to Washington.

We certainly believe that families back in Illinois and working families throughout this country could better spend their hard-earned dollars better at home than we can for them here in Washington.

I am also proud to say that the welfare reform that we enacted over the last 6 years that emphasizes work and family and responsibility has worked. It has succeeded. We now have seen a reduction in our Nation's welfare rolls of one-half.

My home county of Grundy County, Illinois, has seen an 85-percent reduction in welfare; and almost seven million Americans have now moved from the welfare rolls to the work rolls and the tax rolls, changing their opportunities.

One of our greatest successes this past year, we made a commitment of course to change how Washington works by ending what many call Washington's dirtiest and darkest secret; and that is that for almost 30 years Washington raided the Social Security Trust Fund, dipping into Social Security, America's retirement account, to spend on other things.

This past year we put a stop to that, walling off the Social Security Trust Fund so that Social Security dollars could not be spent on anything other than Social Security and Medicare. What a great change in changing how Washington works by stopping the raid on America's retirement account by stopping the raid on Social Security.

By the way, we also started paying off the national debt. In the last 3 years, we paid down over \$350 billion of the Nation's public debt. That is progress in paying off that credit card debt that was run up prior to 1994.

We are now working on an answer to the question of what do we do next in changing how Washington works after we balance the budget and cut taxes and reform welfare, began paying down the national debt and stopped the raid on Social Security.

What are we going to do next? Our agenda is simple. We want to help our local schools. We want to strengthen Social Security and Medicare. We want to make our Tax Code more fair. And

we wanted to continue paying off that national debt.

I am proud to say that the budget agreement between the House and Senate that we adopted this week, the budget resolution, which sets the framework and the guidelines as we balance the budget for the fourth year in a row, sets those priorities.

I am proud to say that the Republican balanced budget protects 100 percent of the Social Security surplus, reserves every penny of \$161 billion, Social Security surplus dollars, so it is off limits to spending for other purposes.

I would point out that last year in the President's budget he proposed spending \$57 billion of the Social Security Trust Fund surplus. We said, no, preserving \$137 billion total of Social Security for Social Security. That is progress. We stopped the raid last year. This year we are continuing to protect the Social Security Trust Fund, protecting 100 percent of the Social Security surplus.

We also in our budget reflect the need and our goal of strengthening Medicare and modernizing Medicare for the 21st century. We reject what the President proposes when he proposes cutting Medicare by almost \$18.5 billion. We stand in opposition to those cuts. In fact, we want to set aside \$40 billion to ensure that our senior citizens in America have the opportunity to have a modern Medicare program which provides prescription drug coverage to help seniors better afford prescription care.

Republicans believe that our Nation's seniors should not have to choose between a trip to the grocery store or a trip to the pharmacy. That is why we set aside \$40 billion in our balanced budget to start a brand new, for the first time, prescription drug coverage for our Nation's seniors under Medicare.

We also implement a plan to pay off the Nation's credit card. In our balanced budget that we adopted this week, we implement a plan which retires the Nation's public debt by the year 2013. In fact, we pay off \$1 trillion of our Nation's public debt over the next 5 years under our balanced budget.

As I said earlier, we already paid off well over \$300 billion of our Nation's public debt over the last 3 years.

Our balanced budget also promote tax fairness, tax fairness for working women, tax fairness for working families, tax fairness for farmers and small business people, as well as our seniors.

Our balanced budget, of course, implements our effort to wipe out the marriage tax penalty, provides small business tax relief to help make college and education more affordable for families, and also to make our health care system more accessible.

We also strengthen support with our goal of strengthening our local schools. We increase funding for elementary and secondary education by 9.4 percent, a significant boost in funding, more

than three times the rate of inflation for elementary and secondary education. And we also make special education a priority, increasing funding for IDEA, which is special education by \$2 billion in our balanced budget.

And last, I would point out that our balanced budget also works to strengthen our Nation's defenses. We have to recognize that the neglect over the years of our Nation's defenses has caused a problem where we are having a hard time retaining our talented men and women in our Nation's military, those that we call upon to, of course, defend our freedoms.

When we increase funding for our Nation's defense, we ensure that our military men and women have the resources they need in order to practice and have the supplies and train and also have quality housing for themselves and their families and good pay.

I would point out, we provided a pay raise for our military men and women for the first time in a long time this past year as part of our balanced budget

What does this mean? What does the Republican balanced budget mean for our Nation's families? Well, in 13 years, we will have a debt-free Nation. In 13 years, under our balanced budget, we will eliminate the \$3.6 trillion public debt. Public debt that was run up over 28 years of deficit spending will be eliminated in about a total 15 years. By the year 2013, under our balanced budget, we will wipe out our Nation's public debt.

If you care about a more secure retirement, which I believe every American does, they care about grandma and grandpa and want to ensure that their mom and dad and, frankly, they themselves have a secure retirement, we began the steps towards strengthening Social Security this past year by stopping the raid on Social Security.

We continue that by preserving 100 percent of Social Security for Social Security. It is the way it is supposed to be. We protect America's retirement account. We also set aside funds to help ensure that our seniors have affordable prescription drugs under Medicare.

If my colleagues care about education and strengthening our local schools, and I find that that is a priority in the south suburbs of Chicago, as well as the city, everyone wants better schools and wants Congress to support our local schools, both public and private, and I am proud to say that, under our balanced budget, we increase funding for education by almost 10 percent and we make special education a priority, targeting waste and fraud, and ensuring that savings goes into the classroom to help our young people.

And if you care about health care and if you are anxious that we find a cure for cancer and other life-threatening diseases, I am proud to say that our balanced budget increases funding for basic research, seeking cures for cancer, Alzheimer's, AIDS, and diabetes.

Last, as I mentioned earlier, when it comes to our Nation's defense, we want a safer world. And that is why defense is a priority under our balanced budget

I would like to take a few minutes now just to talk about some specific items on our agenda of strengthening our local schools, making the Tax Code more fair, paying down the national debt, and strengthening Medicare and Social Security, by just talking about a couple items of tax fairness, a couple of items that means so much to millions of Americans. I am proud to say that this House, under the leadership of the gentleman from Illinois (Mr. HASTERT) has acted on the need to bring fairness to our Tax Code.

I would like to take a minute and introduce a couple from my district, Shad and Michelle Hallihan. They are public school teachers in Joliet, Illinois. Shad and Michelle are living in Joliet. They are in their mid to late twenties now. They just had a baby. And they, like 25 million married, working couples, suffer something called the marriage tax penalty.

I have often been asked in the union halls and VFW posts and coffee shops and grain elevators in the district that I represent, is it right, is it fair that under our Tax Code married, working couples, couples with two incomes where the husband and wife are both in the workforce, pay higher taxes just because they are married?

And that is true. And I agree, it is not right. In fact, for Shad and Michelle Hallihan, they suffer basically the average marriage tax penalty of \$1,400. Now, here in Washington, there are folks that scoff and say, what is \$1,400? No big deal, they probably do not need that money. But for Shad and Michelle, \$1,400 is a washer and a dryer, it is a year's tuition at Joliet Junior College or community college in Joliet, it is 3 months of day-care at the local child care center if they want to use day-care for their newborn baby. It is real money for real people like Shad and Michelle

I am proud to say that this House passed overwhelmingly H.R. 6, the Marriage Tax Elimination Act. It was supported by every Republican. I am proud to say that 48 Democrats broke out from under the pressure of their leadership and supported our effort to eliminate the marriage tax penalty. That was a great day as we work to bring tax fairness.

And it broke my heart, in fact it probably broke the heart of 28 million married, working couples when the Senate today was prevented from voting on the Marriage Tax Elimination Act. Unfortunately, Senate Democrats decided they were against eliminating the marriage tax penalty and they used parliamentary procedures to prevent our efforts to wipe out the marriage tax penalty for Shad and Michelle Hallihan from even coming up for a vote.

That is wrong. We want fairness for couples like Shad and Michelle Hallihan, working couples who suffer

the marriage tax penalty. And there are 50 million individuals strong who suffer the marriage tax penalty. And today they are wondering why the Senate Democrats stood in the way and said no to eliminating the marriage tax penalty. That is wrong.

My hope is they will change their tune and join with us and make elimination of the marriage tax penalty a bipartisan priority. It breaks my heart that they stood in the way of eliminating the marriage tax penalty for people like Shad and Michelle Hallihan, two public school teachers in Joliet, Illinois, who, just because they are measure, suffer an almost \$1,400 marriage tax penalty.

I am proud to say, though, that another effort, an effort that was spearheaded by the chairman of the Committee on Ways and Mean the gentleman from Texas (Mr. ARCHER) as well as the gentleman from Illinois (Mr. HASTERT), the Speaker of the House, who during their entire careers in the House have called for elimination of a penalty that affects working seniors.

I have often had employers in the district that I represent who have been anxious to hire senior citizens to work in their store or their business and those seniors have said, I would like to but I am over 65, I am between the ages of 65 and 70. If I go to work for you, I will lose my social security.

When you think about that, today's seniors want to be active longer. They want to work longer. In many cases, their retirement savings and pension plans never worked out the way they had hoped. And so they want to work or need to work.

Unfortunately, if they made more than \$17,000 a year, and that is not a lot of money today, but if they made more than \$17,000 a year, they lost one out of every \$3 of the Social Security benefits were taken away from them by the Social Security earnings limit penalty.

I am proud to say that this House and the Senate voted unanimously to adopt legislation spearheaded by the gentleman from Texas (Chairman ARCHER) and the gentleman interest Illinois (Mr. HASTERT) which wiped out the Social Security earnings limit so that seniors today can work after they reach the age of 65, can keep their Social Security benefits, particularly recognizing they already had a lifetime of working and had already contributed over a lifetime of Social Security and they got what they deserve thanks to our legislation.

I am proud to say that last Friday the President signed our bill. So the Social Security earnings penalty is gone. The legislation is retroactive, so it means that for seniors who have suffered the Social Security earnings limit penalty that, if they make more than \$17,000 this year, they will be able to keep 100 percent of the Social Security benefits.

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That is good news, and good news for our working senior citizens. In fact, there are 58,000 seniors in my home State of Illinois that will benefit from elimination of the Social Security earnings penalty.

earnings penalty I would also like to take a moment just to talk briefly about what is a big priority with many families in the district besides tax fairness. They also talk about the need to strengthen our local schools and ensure that our children today have the opportunity for a good quality education. We are in the 21st century and of course there is no better investment than ensuring that children today have an opportunity to learn and have the skills in today's new economy. Under the Republican balanced budget, we increase funding for education by 10 percent. We have several principles that we are reflecting with our agenda this year and implementing this balanced budget that increases funding for education by almost 10 percent. Of course we make children America's top priority by increasing investment in education. We increase our investment in special education to help the disadvantaged by making IDEA a priority. Principle number two is we believe that children have a right to learn in drug-free, nonviolent schools. That is why we passed legislation this week to increase enforcement of gun laws with the passage of Project Exile which establishes mandatory minimum sentencing for those who commit crimes and use guns to commit crimes. We also intensify America's war on drugs, the crippling disease that poses such a danger to America's future. In fact we passed legislation, a special appropriations of \$1.2 billion of extra money to fight the war on drugs and keep more drugs from coming into our country. We also believe that children need teachers and schools and programs that demand and meet high standards. Of course this House has passed legislation which provides increased accountability for local schools to raise test scores and graduation rates, passage and enactment of Straight As legislation. I know the Senate will be taking up this legislation soon. We increase investment in teacher training to improve discipline and education quality with the Teacher Empowerment Act which we passed this past year. We also target waste, fraud and abuse in the bureaucracy known as the Department of Education. Of course we want to make sure that those dollars are saved and put back into the classroom to help children learn. Last, our fourth principle is that children must be better prepared. We have a new economy and as the chairman of the Federal Reserve noted, one-third of all the new jobs that have been created in the last 5 years have been generated by technology. So clearly if we want our young people, the children today as well as our adults who are making changes in their careers to be ready to find good-paying

jobs in today's new economy, we want to ensure that they understand technology and know how to use technology in the workplace and at home. That is why we work to give parents the right to save money for educational opportunities for their child by expanding education savings accounts. That is why we want to ensure that education savings accounts can be used for elementary and secondary students, grade school and junior high and high school students so they can hire tutors, take special classes and, of course, maybe buy a better textbook or maybe attend private or parochial school. That is a choice our parents should be able to make. We also work to expand access to student loans by increasing the maximum Pell grant award for low-income students who qualify. I am proud to say that in the last 5 years, we have more than doubled the amount of the Pell grants for low-income students and today the Pell grant for low-income students is at its highest level ever in history. We also are working to give private companies incentives to donate technology to schools. Many schools, whether poor or rich, vary in their technology that is available, the type of computers, the type of equipment in the vocational programs and of course the business community should be given an incentive to donate surplus equipment, the latest technology they can provide to our local schools to help ensure that our school children have access and understand today's technology. That is why I want to draw attention to legislation that I introduced today to help address what some call the digital divide. I find that many educators, teachers and school administrators and school board members back in Illinois, in the areas that I represent in the city and the south suburbs and rural areas tell me they notice a difference in the abilities and how students are able to perform in the classroom between those who have access to computers at home and those who do not. So that is a challenge. How can we encourage our young people to have access to computers and learn how to use the Internet at home and be ready for the workplace. I am proud to say that several companies, including one which is a major employer in the district that I represent, I have two Ford auto plants, the Chicago Heights stamping plant and the Hegwish Taurus plant in the south side of Chicago are both in the district that I represent, they provide thousands of jobs. Ford is one of those companies that has taken the lead in providing computers and subsidized Internet access for their employees. If we think about that, that is pretty exciting, that everyone, universal access to computers and Internet access for the guy that pushes the broom on the shop floor, the janitor, the person working on the assembly line, the middle manager in the office, all the way up to the CEO, all have universal access under Ford's program. American

Airlines, Delta and Intel are also implementing these programs. I commend those employers for what they are doing, providing digital opportunity for families. Because of the efforts of companies such as Ford and American and Delta and Intel, the children of their employees will have computers at home helping them do their homework and making plans. Of course also families can now stay in touch with their friends and relatives all over the world via the Internet thanks to their employers. It is a good idea, something we want to encourage and support. I was shocked to learn that after this was implemented by these employers that it was discovered that the employees were going to suffer a higher tax. They were going to be taxed by the Treasury Department because they were given a computer and subsidized Internet access by their employers and that the IRS wanted to count that as income and raise taxes on that laborer who works pushing the broom on the shop floor at the Ford Taurus plant or the janitor or the middle manager or the person who works on the line. Now, when we think about it, other benefits provided by employers like Ford, their contribution to the employees' pension fund or their contribution to their employees' health care coverage under our Tax Code is not considered a taxable employee benefit. It is tax free. You as a worker, we all as workers are not taxed for our employer's contribution to our pension, but unfortunately today's Tax Code would tax that Ford auto plant worker in Chicago Heights, Illinois if he or she decides to take that computer home and hook it up so they have Internet access provided through their employer. I am proud to say that today we introduced the Data Act, legislation which I have been joined in sponsoring by the gentleman from Georgia (Mr. LEWIS), a Democrat on the Committee on Ways and Means, I am a Republican on the Committee on Ways and Means, it is a bipartisan initiative. Of course the Data Act, our goal is to eliminate that digital divide, to create digital unity and digital opportunity by ensuring that that Ford auto plant worker at the Hegwish Taurus plant does not have to pay higher taxes because they are given a computer and Internet access when their employer wants to help eliminate the digital divide as we work to provide digital opportunity. This is important legislation. I believe it deserves bipartisan support. My hope is this legislation which will help improve educational opportunity as well as digital opportunity for families, millions of families in America, will receive bipartisan support. I invite my colleagues to join with the gentleman from Georgia and myself to join us in a bipartisan effort to wipe out the digital divide, to provide digital opportunity and ensure that every working American, every working family has universal access to computers and the digital divide.

We have some big challenges before us. I am proud to say that this Congress for the fourth year in a row is going to balance the budget again. We are going to live within our means. I remember being called a radical in 1995 because I wanted to balance the budget. I had friends on the other side of the aisle who said that we were extreme and radical because we wanted to balance the budget. I remember those days. Now everybody takes credit for it. But the bottom line is over the last 6 years, we have changed how Washington works. I am really proud of that, proud to say that we balanced the budget for the first time in 28 years and 3 years later we are going to balance it for the fourth year in a row. We have all this extra money in the surplus that we are arguing over what to do with it. That is progress. We cut taxes for the middle class for the first time in 16 years. Not since Ronald Reagan was President had the middle class received a tax cut to help them keep more of what they earned. As I pointed out earlier, 3 million Illinois children qualify for that \$500 per child tax credit. That is \$1.5 billion that stays in the Land of Lincoln rather than coming to the District of Columbia to be spent here. I am proud to say that our effort to change how welfare fails. I remember in 1994 more children were living in poverty than ever before. We had higher rates of teenage illegitimacy than ever before. Our welfare system was failing. I am proud to say our efforts to emphasize work and family and responsibility and give States like my home State of Illinois the flexibility and discretion to design welfare programs that meet the needs of the diverse communities that we represent, because we have to recognize that Idaho is different than New York and South Dakota is different than Florida and Chicago is different than Gary, Indiana. I am proud to say that this welfare reform is working, cutting welfare rolls in half and moving millions of Americans into the workplace. We stopped the raid on Social Security. We are paying down the national debt. That is progress. When we think about it, under the Republican balanced budget, we protect 100 percent of the Social Security surplus, walling off the Social Security trust fund. We stopped the raid last year. We are going to protect that Social Security surplus again this year and we will continue fighting into the future to ensure that America's retirement account is protected. We want to strengthen Medicare by modernizing Medicare for the 21st century and that includes providing prescription drug coverage for America's seniors. That is why we allocate \$40 billion, frankly more than the President, and without the President's Medicare cuts, in order to provide prescription drug coverage for our seniors. We plan to pay off the Nation's public debt by the year 2013. When we think about it, it is kind of like refinancing your home mortgage. You used to have a 30-year

mortgage, now we have refinanced it to less than a 15-year mortgage. We are going to pay it off a lot quicker under our balanced budget. We promote tax fairness for families and children and seniors and farmers and small businesspeople. And we eliminate the marriage tax penalty. We wiped out the Social Security earnings penalty. That will help millions of families like the Hallihans. That is again why we want to eliminate that marriage tax penalty so that Shad and Michelle can keep that \$1,400 and spend it back home in Joliet on their family's needs. When we think about it, \$1,400, they have a new baby, that is almost 4,000 diapers that the Hallihans could have spent back in Joliet, Illinois. That is probably a year's worth that they could have used to take care of their child. We strengthen America's defense. We also strengthen support for education and science.

Ladies and gentlemen, we have made a lot of progress, balancing the budget, cutting taxes for the middle class, reforming our welfare system, paying down the national debt, stopping the raid on Social Security. Those are great achievements. I am proud of that. This year we are going to continue that effort, our effort to strengthen Social Security and Medicare to help our local schools, to bring fairness to the tax code and to pay off that credit card by paying down the national debt.

# LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. STARK (at the request of Mr. GEP-HARDT) for today on account of illness.

Mr. BLILEY (at the request of Mr. ARMEY) for today after 2 p.m. on account of attending a meeting of the board of regents of the University of Virginia.

Mr. LUCAS of Oklahoma (at the request of Mr. ARMEY) for today after 6:45 p.m. on account of official business.

Mr. COOKSEY (at the request of Mr. ARMEY) for today after 5 p.m. on account of his mother's illness.

#### SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. MCNULTY) to revise and extend their remarks and include extraneous material:)

Mr. KLECZKA, for 5 minutes, today.

Mr. BAIRD, for 5 minutes, today.

Mr. PAYNE, for 5 minutes, today.

Mr. PALLONE, for 5 minutes, today.

Mr. Sherman, for 5 minutes, today.

Mr. GREEN of Texas, for 5 minutes, today.

Mr. FALEOMAVAEGA, for 5 minutes, today.

Mr. WAXMAN, for 5 minutes, today.

Ms. KAPTUR, for 5 minutes, today.

(The following Members (at the request of Mr. WELLER) to revise and extend their remarks and include extraneous material:)

Mr. WELDON of Florida, for 5 minutes,

today. Mr. SMITH of Texas, for 5 minutes, today.

### SENATE JOINT RESOLUTIONS REFERRED

Joint resolutions of the Senate of the following titles were taken from the Speaker's table and, under the rule, referred as follows:

 $S.J.\ Res.\ 40.\ Joint\ resolution\ providing\ for$ the appointment of Alan G. Spoon as a citizen regent of the Board of Regents of the Smithsonian Institution; to the Committee on House Administration.

S.J. Res. 41. Joint resolution providing for the appointment of Sheila E. Widnall as a citizen regent of the Board of Regents of the Smithsonian Institution; to the Committee

on House Administration. S.J. Res. 42. Joint resolution providing for the reappointment of Manuel L. Ibanez as a citizen regent of the Board of Regents of the Smithsonian Institution: to the Committee on House Administration.

# ENROLLED BILL SIGNED

Mr. THOMAS, from the Committee on House Administration, reported that that committee had examined and found truly enrolled a bill of the House of the following title, which was thereupon signed by the Speaker:

H.R. 1658. An act to provide a more just and uniform procedure for Federal civil forfeitures, and for other purposes.

### SENATE ENROLLED JOINT RESOLUTION SIGNED

The SPEAKER announced his signature to an enrolled joint resolution of the Senate of the following title:

S.J. Res. 43. A joint resolution expressing the sense of Congress that the President of the United States should encourage free and fair elections and respect for democracy in

# ADJOURNMENT

Mr. WELLER. Mr. Speaker, pursuant to House Concurrent Resolution 303, 106th Congress, and as the designee of the majority leader, I move that the House do now adjourn.

The motion was agreed to.

The SPEAKER pro tempore (Mr. TANCREDO). Pursuant to the provisions of House Concurrent Resolution 303, 106th Congress, the House stands adjourned until 12:30 p.m. on Tuesday, May 2, 2000, for morning hour debates.

Thereupon (at 9 o'clock and 45 minutes p.m.), pursuant to House Concurrent Resolution 303, the House adjourned until Tuesday, May 2, 2000, at 12:30 p.m. for morning hour debates.

# EXECUTIVE COMMUNICATIONS, ETC.

Under clause 8 of rule XII. executive communications were taken from the Speaker's table and referred as follows:

7106. A letter from the Administrator, Food Safety and Inspection Service, Department of Agriculture, transmitting the Department's final rule- Termination of Designation of the State of Minnesota with Respect to the Inspection of Poultry and Poultry Products [Docket No. 99-059DF] received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

7107. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Zinc Phosphide; Extension/Amendment of Tolerance for Emergency Exemptions [OPP-300975; FRL-6489-8] (RIN: 2070-AB78) received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the

Committee on Agriculture.
7108. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Furilazole; Time-Limited Pesticide Tolerance [OPP-300968; FRL-6490-3] (RIN: 2070-AB78) received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

7109. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule-Acrylic Graft Copolymer, Polyester Block Copolymer and Polyester Random Copolymer; Tolerance Exemption [OPP-300970; FRL-6490-7] (RIN: 2070-AB78) received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on

Agriculture.
7110. A letter from the Deputy Director, Defense Research and Engineering, Department of Defense, transmitting the Annual Report of the Strategic Environmental Research and Development Program; to the

Committee on Armed Services.

7111. A letter from the Managing Director, Federal Housing Finance Board, transmitting the Board's final rule—Information Collection Approval; Technical Amendment to the Affordable Housing Program Rule [No. 2000-05] (RIN: 3069-AA93) received February 11, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Banking and Financial Services.

7112. A letter from the Managing Director, Federal Housing Finance Board, transmitting the Board's final rule-Information Collection Approval; Technical Amendment to Community Support Requirements Rule [No. 2000-04] (RIN: 3069-AA95) received February 11, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Banking and Financial Services.

7113. A letter from the General Counsel, National Credit Union Administration, transmitting the Administration's final rule—Organization and Operations of Federal Credit Unions; Statutory Lien—received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Banking and Financial Services.

7114. A letter from the General Counsel, National Credit Union Administration, transmitting the Administration's final rule—Supervisory Committee Audits and Verifications—received February 17, 2000. pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Banking and Financial Services.

7115. A letter from the Chairperson, National Council On Disability, transmitting a report entitled, "Back to School on Civil Rights: Advancing the Federal Commitment to Leave No Child Behind"; to the Committee on Education and the Workforce.

7116. A letter from the Secretary of Education, transmitting the Twenty-first Annual Report on the Implementation of the Individuals with Disabilities Education Act; to the Committee on Education and the Workforce.

7117. A letter from the Assistant General Counsel for Regulatory Law, Office of Safeguards and Security, Department of Energy, transmitting the Department's final rule—Classified Information Systems Security Manual [DOE M 471.2-2] received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7118. A letter from the Assistant General Counsel for Regulatory Law, Office of Non-proliferation and National Security, Department of Energy, transmitting the Department's final rule—Control and Accountability of Nuclear Materials [DOE O. 474.1] received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7119. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Approval and Promulgation of Implemenation Plan, Indiana [IN118–1a; FRL 6538–5] received February 15, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7120. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmiting the Agency's final rule—Approval and Promulgation of Implementation Plans; California State Implementation Plan Revision, South Coast Air Quality Management District [CA 231-0206a; FRL-6540-6] received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7121. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmiting the Agency's final rule—Approval and Promulgation of Implementation Plans; California State Implementation Plan Revision, South Coast Air Quality Management District [CA 181-0224; FRL-6541-9] received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7122. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Approval and Promulgation of State Plans for Designated Facilities and Pollutants: Georgia [GA51-200011a; FRL-6541-5] received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7123. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Approval and Promulgation of Air Quality Implementation Plans; State of Iowa; Correction [Region VII Tracking No. 089-1089; FRL-6518-7] received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7124. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmiting the Agency's final rule—Childhood Blood-Lead Screening and Lead Awareness (Educational) Outreach for Indian Tribes; Notice of Funds Availability [OPPTS-00288; FRL-6491-2] received February 25, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7125. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Unregulated Contaminant Monitoring Regulation for Public Water Systems; Analytical Methods for Perchlorate and Acetochlor; Announcement of Laboratory Approval and Performance Testing (PT) Program for the Analysis of Perchlorate [FRL-6544-6] received February 25, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7126. A letter from the Administrator, Agency For International Development, transmitting the 1999 Agency Performance Report; to the Committee on Government Reform.

7127. A letter from the President, Barry M. Goldwater Scholarship and Excellence In Education Foundation, transmitting the consolidated report on accountability and proper management of Federal Resources as required by the Inspector General Act and the Federal Fiancial Manager's Integrity Act, pursuant to 31 U.S.C. 3512(c)(3); to the Committee on Government Reform.

7128. A letter from the Acting Director of Communications and Legislative Affairs, Equal Employment Opportunity Commission, transmitting a copy of the annual report in compliance with the Government in the Sunshine Act during the calendar year 1999, pursuant to 5 U.S.C. 552b(j); to the Committee on Government Reform.

7129. A letter from the Administrator, General Services Administration, transmitting the Annual Performance Report in accordance with the Government Performance and Results Act of 1993; to the Committee on Government Reform.

7130. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Revision of Class E Airspace; Boham, TX [Airspace Docket No. 99-ASW-34] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7131. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Establishment of Class E Airspace; Russian Mission, AK [Airspace Docket No. 99-AAL-17] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7132. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Modification of Multiple Federal Airways in the Vicinity of Bellingham, WA [Airspace Docket No. 99-ANM-13] (RIN: 2120-AA66) received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7133. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Modification of Class D Airspace; Grand Forks AFB, ND [Airspace Docket No. 99-AGL-56] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7134. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Modification of Class E Airspace; Connersville, IN [Airspace Docket No. 99-AGL-55] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7135. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Establishment of Class E Airspace; Atmore, AL [Airspace Docket No. 99–ASO-29] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7136. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Revision of Class E Airspace; Lake Jackson, TX [Airspace Docket No. 99–ASW–27] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7137. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Revision of Class E Airspace; Carrizo Springs, TX [Airspace Docket No. 99-ASW-29] received February 17, 2000, pursuant to 5 U.S.C.

801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7138. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Revision of Class E Airspace; Del Rio, TX [Airspace Docket No. 99-ASW-31] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7139. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Revision of Class E Airspace; Artesia, NM [Airspace Docket No. 99-ASW-30] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7140. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Revision of Class E Airspace; Uvalde, TX [Airspace Docket No. 2000–ASW-04] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7141. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Revision of Class E Airspace; Port Lavaca, TX [Airspace Docket No. 2000–ASW-03] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7142. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Revision of Class E Airspace; Jasper, TX [Airspace Docket No. 2000–ASW–05] received February 17, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7143. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Boeing Model 737–100, -200, -300, -400 and -500 Series Airplanes [Docket No. 99-NM-47-AD; Amendment 39-11416; AD 99-23-20] (RIN: 2120-AA64) received February 11, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7144. A letter from the General Counsel, Federal Emergency Management Agency, transmitting the Agency's final rule—Hurricane Floyd Property Acquisition and Relocation Grants (RIN: 3067-AD06) received February 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7145. A letter from the Associate Administrator for Procurement, National Aeronautics and Space Administration, transmitting the Administration's final rule—Foreign Acquisition (Part 1825 Rewrite)—received February 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Science.

7146. A letter from the Chief, Regulations Unit, Internal Revenue Service, transmitting the Service's final rule—March 2000 Applicable Federal Rates [Rev. Ruling 2000-11] received February 25, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

7147. A letter from the Secretary of Health and Human Services, transmitting the notification that the Department of Health and Human Services is allotting emergency funds made available under section 2602(e) of the Low-Income Home Energy Assistance Act of 1981 to all states, territories and tribes; jointly to the Committees on Education and the Workforce and Commerce.

7148. A letter from the Deputy Executive Secretary, Center for Health Plans and Providers, Department of Health and Human Services, transmitting the Department's final rule—Medicare Program; Medicare Inpatient Disproportionate Share Hospital

(DSH) Adjustment Calculation: Change in the Treatment of Certain Medicaid Patient Days in States with 1115 Expansion Waivers [HČFA-1124-IFC] (RIN: 0938-AJ92) received February 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Ways and Means and Commerce.

# REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. SMITH of Texas: Committee on the Judiciary. H.R. 3244. A bill to combat trafficking of persons, especially into the sextrade, slavery, and slavery-like conditions in the United States and countries around the world through prevention, through prosecution and enforcement against traffickers, and through protection and assistance to victims of trafficking; with an amendment (Rept. 106-487, Pt. 2). Ordered to be printed.

Mr. YOUNG of Alaska: Committee on Resources. House Resolution 443. Resolution expressing the sense of the House of Representatives with regard to the centennial of the raising of the United States flag in American Samoa; with an amendment (Rept. 106-582). Referred to the House Calendar.

Mr. YOUNG of Alaska: Committee on Resources. H.R. 1509. A bill to authorize the Disabled Veterans' LIFE Memorial Foundation to establish a memorial in the District of Columbia or its environs to honor veterans who became disabled while serving in the Armed Forces of the United States (Rept. 106-583). Referred to the Committee of the Whole House on the State of the Union.

Mr. YOUNG of Alaska: Committee on Resources. H.R. 2932. A bill to authorize the Golden Spike/Crossroads of the West National Heritage Area; with an amendment (Rept. 106-584). Referred to the Committee of the Whole House on the State of the Union.

Mr. YOUNG of Alaska: Committee on Resources. H.R. 3293. A bill to amend the law that authorized the Vietnam Veterans Memorial to authorize the placement within the site of the memorial of a plaque to honor those Vietnam veterans who died after their service in the Vietnam war, but as a direct result of that service; with an amendment (Rept. 106-585). Referred to the Committee of the Whole House on the State of the Union.

Mr. SHUSTER: Committee on Transportation and Infrastructure. H.R. 1901. A bill to designate the United States border station located in Pharr Texas, as the "Kika de la Garza United States Border Station" 106-586). Referred to the House Calendar.

Mr. SHUSTER: Committee on Transportation and Infrastructure. H.R. 1729. A bill to designate the Federal facility located at 1301 Emmet Street in Charlottesville, Virginia, as the "Pamela B. Gwin Hall" (Rept. 106-587). Referred to the House Calendar.

Mr. SHUSTER: Committee on Transportation and Infrastructure. H.R. 1571. A bill to designate the Federal building under construction at 600 State Street in New Haven, Connecticut, as the "Merrill S. Parks, Jr., Federal Building" (Rept. 106-588). Referred to the House Calendar.

Mr. SHUSTER: Committee on Transportation and Infrastructure. H.R. 1405. A bill to designate the Federal building located at 143 West Liberty Street, Medina, Ohio, as the "Donald J. Pease Federal Building" (Rept. 106-589). Referred to the House Calendar.

Mr. SHUSTER: Committee on Transportation and Infrastructure. H.R. 3171. A bill to direct the Administrator of General Services to convey a parcel of land in the District of

Columbia to be used for construction of the National Health Museum, and for other purposes; with amendments (Rept. 106-590). Referred to the Committee of the Whole House on the State of the Union.

Mr. SHUSTER: Committee on Transportation and Infrastructure. H.R. 3069. A bill to authorize the Administrator of General Services to provide for redevelopment of the Southeast Federal Center in the District of Columbia; with an amendment (Rept. 106-591). Referred to the Committee of the Whole House on the State of the Union.

# REPORTS OF COMMITTEES ON PRI-VATE BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. HYDE: Committee on the Judiciary. H.R. 3646. A bill for the relief of certain Persian Gulf evacuees (Rept. 106-580). Referred to the Private Calendar.

Mr. HYDE: Committee on the Judiciary. H.R. 3363. A bill for the relief of Akal Security, Incorporated, (Rept. 106–581). Referred to the Private Calendar.

#### PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions were introduced and severally referred, as follows:

By Mr PAUL:

H.R. 4265. A bill to amend the Internal Revenue Code of 1986 to waive the employee portion of Social Security taxes imposed on individuals who have been diagnosed as having cancer or a terminal disease; to the Committee on Ways and Means.

By Mr. GILMAN (for himself, Mr. MAR-KEY, Mr. BEREUTER, Mr. KUCINICH, Cox, Mr. Spence,

KNOLLENBERG):

H.R. 4266. A bill to amend the North Korea Threat Reduction Act of 1999 to prohibit the assumption by the United States Government of liability for nuclear accidents that may occur at nuclear reactors provided to North Korea; to the Committee on International Relations.

By Mr. HYDE (for himself, Mr. CON-YERS, Mr. GEKAS, and Mr. NADLER):

H.R. 4267. A bill to amend the Internet Tax Freedom Act to impose a permanent moratorium on State and local taxes on Internet access; to extend for 5 years the duration of the moratorium applicable to multiple and discriminatory taxes on the electronic commerce: to impose a 5-year moratorium on sales of digitized goods and products (and their counterparts); to encourage States to adopt a Uniform Sales and Use Tax, and for other purposes; to the Committee on the Judiciary.

By Mr. STUMP (for himself, Mr. EVANS, Mr. QUINN, Mr. SMITH of New Jersey, Mr. Bilirakis, Ms. Brown of Florida, Mr. SPENCE, Mr. DOYLE, Mr. EVERETT, Ms. CARSON, Mr. BUYER, Mr. Reyes, Mr. Stearns, Mr. Sny-DER, Mr. MORAN of Kansas, Mr. RODRIGUEZ, Mr. HAYWORTH, Mrs. CHENOWETH-HAGE, Mr. LAHOOD, Mr. HANSEN, Mr. MCKEON, Mr. GIBBONS, Mr. SIMPSON, and Mr. BAKER):

H.R. 4268. A bill to amend title 38, United States Code, to increase amounts of educational assistance for veterans under the Montgomery GI Bill and to enhance programs providing educational benefits under that title, and for other purposes; to the Committee on Veterans' Affairs.

By Mr. SMITH of Texas:

H.R. 4269. A bill to extend for one year the authorization for the visa waiver pilot program under section 217 of the Immigration and Nationality Act; to the Committee on the Judiciary.

By Mr. KILDEE (for himself, Mr. UPTON, Mr. DINGELL, Mr. LEVIN, Mr. TOWNS and Mr KNOLLENBERG).

H.R. 4270. A bill to amend the Internal Revenue Code of 1986 to provide incentives for the production, sale, and use of highly fuelefficient, advanced-technology motor vehicles and to amend the Energy Policy Act of 1992 to undertake an assessment of the relative effectiveness of current and potential methods to further encourage the development of the most fuel efficient vehicles for use in interstate commerce in the United States; to the Committee on Ways and Means, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. EHLERS (for himself, Mrs. BIGGERT, Mr. BOEHLERT, Mr. BRADY of Texas, Mr. COOK, Mr. GILCHREST, Mr. GILMAN, Mr. HOLT, Mr. JENKINS, Ms. Eddie Bernice Johnson of Texas. Mr. KUYKENDALL. Mr. PORTER. Mrs. ROUKEMA, Mr. SMITH of Michigan, Mr. SWEENEY, Mr. UPTON, and Mrs. WILSON):

H.R. 4271. A bill to establish and expand programs relating to science, mathematics, engineering, and technology education, and for other purposes; to the Committee on Science, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. EHLERS (for himself, Mrs. BIGGERT, Mr. BOEHLERT, Mr. BRADY of Texas, Mr. COOK, Mr. GILCHREST, Mr. GILMAN, Mr. HOLT, Mr. JENKINS, Ms. Eddie Bernice Johnson of Texas, Mr. KUYKENDALL, Mr. PORTER, Mrs. ROUKEMA, Mr. SMITH of Michigan, Mr. SWEENEY, Mr. UPTON, and Mrs. WILSON):

H.R. 4272. A bill to amend the Elementary and Secondary Education Act of 1965 to establish and expand programs relating to science, mathematics, engineering, and technology education, and for other purposes; to the Committee on Education and the Workforce

> By Mr. EHLERS (for himself, Mrs. BIGGERT, Mr. BOEHLERT, Mr. BRADY of Texas, Mr. COOK, Mr. GILCHREST, Mr. GILMAN, Mr. HOLT, Mr. JENKINS, Ms. Eddie Bernice Johnson of Texas, Mr. KUYKENDALL, Mr. PORTER, Mrs. ROUKEMA, Mr. SMITH of Michigan, Mr. SWEENEY, Mr. UPTON, and Mrs. WILSON):

H.R. 4273. A bill to amend the Internal Revenue Code of 1986 to encourage stronger math and science programs at elementary and secondary schools; to the Committee on Ways and Means.

By Mr. WELLER (for himself, Mr. LEWIS of Georgia, Mr. WATKINS, Mr. SESSIONS, Mrs. WILSON, Mr. CAMP-BELL, and Mr. NEAL of Massachu-

H.R. 4274. A bill to amend the Internal Revenue Code of 1986 to provide that computers provided to employees for personal use are a nontaxable fringe benefit; to the Committee on Ways and Means.

By Mr. McINNIS (for himself and Mr. HEFLEY):

H.R. 4275. A bill to establish the Colorado Canyons National Conservation Area and the Black Ridge Canyons Wilderness, and for other purposes; to the Committee Resources.

> By Mr. SHUSTER (for himself, Mr. OBERSTAR, Mr. FRANKS of New Jersey, and Mr. WISE) (all by request):

H.R. 4276. A bill to amend title 49, United States Code, to provide for enhanced safety and environmental protection in pipeline transportation, and for other purposes; to the Committee on Transportation and Infrastructure, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. DAVIS of Virginia: H.R. 4277. A bill to provide that the same health insurance premium conversion arrangements afforded to employees in the executive and judicial branches of the Government be made available to Federal annuitants, individuals serving in the legislative branch of the Government, and members and retired members of the uniformed services; to the Committee on Government Reform, and in addition to the Committees on House Administration, and Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. TANNER (for himself, Mr. BLUNT, Mr. DINGELL, Mrs. JOHNSON of Connecticut, Mr. Stenholm, Mr. BOEHLERT, Mr. GILCHREST. Ms. DAN-NER, Mr. ENGLISH, Mr. JOHN, and Mr.

SAXTON).

H.R. 4278. A bill to amend the Federal Water Pollution Control Act to establish a program for fisheries habitat protection, restoration, and enhancement, and for other purposes; to the Committee on Transportation and Infrastructure, and in addition to the Committee on Resources, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. WELLER (for himself, Mr. DAVIS of Virginia, Mr. TAUZIN, Ms. DUNN, Mr. GOODLATTE, MORELLA, Mr. CHAMBLISS Mrs. CHAMBLISS. Mr. SWEENEY, and Mr. ISAKSON):

H.R. 4279. A bill to amend the Internal Revenue Code of 1986 to allow all computers to be expensed; to the Committee on Ways and Means

By Mr. ISTOOK (for himself, Mr. BE-REUTER, Ms. BERKLEY, Mr. CANNON, Mr. Mr. Clyburn, Mrs. CUBIN, DEMINT, Mr. DICKEY, Mr. GRAHAM, Mr. HANSEN, Mr. HILL of Montana, Mr. JACKSON of Illinois, Mr. LEWIS of Kentucky, Mr. LUCAS of Oklahoma, Mr. McCrery, Mr. Pickering, Mr. POMEROY, Mr. ROGERS, Mr. SANDERS, Mr. Spence, Mr. Spratt, Mr. Terry, Mr. WATKINS, and Mr. WICKER):

4280. A bill to amend the Public Health Service Act with respect to the operation by the National Institutes of Health of an experimental program to stimulate competitive research; to the Committee on Commerce.

By Mr. CALVERT (for himself, Mr. LANTOS, Mr. BROWN of Ohio, Mr. CAMPBELL, Mrs. CAPPS, Mr. DELAHUNT, Costello, DEUTSCH, Ms. ESHOO, Mr. FRANK of Massachusetts, Mr. GILCHREST, Mr. GILMAN, Mr. GOSS, Mr. HORN, Mr. HYDE, Mr. MARKEY, Mr. GARY MILLER of California, Mr. PALLONE, Mr. POR-TER, Mr. QUINN, Ms. RIVERS, Mr. SEN-SENBRENNER, Mr. SHAYS, Mr. SMITH of New Jersey, Mr. Towns, Mr. Udall of

Colorado, Mr. WAXMAN, Mr. WELDON of Pennsylvania, and Ms. WOOLSEY):

H.R. 4281. A bill to establish, wherever feasible, guidelines, recommendations, and regulations that promote the regulatory acceptance of new and revised toxicological tests that protect human and animal health and the environment while reducing, refining, or replacing animal tests and ensuring human safety and product effectivness; to the Committee on Commerce.

By Mr. BILBRAY (for himself and Mr. HUNTER):

H.R. 4282. A bill to provide Federal reimbursement for indirect costs relating to the incarceration of illegal aliens and for emergency health services furnished to undocumented aliens; to the Committee on the Judiciary, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

> By Mr. EHLERS (for himself and Mr. CAMP):

H.R. 4283. A bill to amend the Federal Water Pollution Control Act to authorize the Administrator of the Environmental Protection Agency to make grants for the remediation of sediment contamination in certain areas of concern in the Great Lakes, and for other purposes: to the Committee on Transportation and Infrastructure, and in addition to the Committee on International Relations, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned. By Ms. BERKLEY (for herself, Mr. GIB-

BONS, and Ms. DELAURO):

H.R. 4284. A bill to provide for the establishment of an Amateur Sports Illegal Gambling Task Force; to increase penalties for illegal sports gambling; and to study illegal sports gambling behavior among minor persons: to the Committee on the Judiciary. By Mr. TURNER:

H.R. 4285. A bill to authorize the Secretary of Agriculture to convey certain administrative sites for National Forest System lands in the State of Texas, to convey certain National Forest System land to the New Waverly Gulf Coast Trades Center, and for other purposes; to the Committee on Agriculture.

By Mr. BACHUS: H.R. 4286. A bill to provide for the establishment of the Cahaba River National Wildlife Refuge in Bibb County, Alabama; to the Committee on Resources.

By Mr. BAIRD:

H.R. 4287. A bill to establish a direct loan program for less-than-half-time students to improve their job skills, and for other purposes; to the Committee on Education and the Workforce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. BARTON of Texas (for himself, Mr. STRICKLAND, Mr. DINGELL, and Mr. SAWYER):

H.R. 4288. A bill to clarify that environmental protection, safety, and health provisions continue to apply to the functions of the National Nuclear Security Administration to the same extent as those provisions applied to those functions before transfer to the Administration; to the Committee on Commerce, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. BISHOP (for himself, Mr. SHER-MAN, Mr. LEACH, Mr. LAFALCE, Mr. BACHUS, Ms. WATERS, Mr. GIBBONS, Mr. LEWIS of Georgia, Mr. HILLIARD, Mr. SANDLIN, Mr. TURNER, Mr. FROST, Mr. WAXMAN, Ms. DANNER, Mr. SISI-SKY, Mr. McDermott, Mr. Sabo, Mr. CAPUANO, Mr. FORBES, Mr. EVANS, Mr. FILNER, Mr. MEEKS of New York, Mr. McNulty, Mr. Kucinich, Mr. BRADY of Pennsylvania, Mr. KAN-JORSKI, Mr. SKELTON, Mr. JOHN, Ms. HOOLEY of Oregon, Ms. DEGETTE, Mr. MINGE, Mr. UDALL of Colorado, Mr. PHELPS, Mr. CUMMINGS, Mr. TOWNS, Ms. NORTON, Mr. HASTINGS of Florida, Mr. DAVIS of Illinois, Mr. JEFFERSON, Mr. DEAL of Georgia, Ms. KILPATRICK, Mr. WYNN, Ms. CARSON, Mr. BACA, Mrs. Clayton, Mr. Moore, Ms. BROWN of Florida, Mr. COLLINS, Mr. CHAMBLISS, Mr. BARR of Georgia, Mr. KINGSTON, Mr. ISAKSON, Ms. McKIN-NEY, Mr. WATT of North Carolina, Mr. GEORGE MILLER of California, Mr. FALEOMAVAEGA, Mrs. JONES of Ohio, Mr. GEPHARDT, Mr. DELAY, Mr. OWENS, and Mr. LINDER):

H.R. 4289. A bill to authorize the President to present a gold medal on behalf of the Congress to former President Jimmy Carter and his wife Rosalynn Carter in recognition of their service to the Nation; to the Committee on Banking and Financial Services.

By Mr. CAMPBELL (for himself, Mr. PAYNE, Mr. HORN, Mr. LAHOOD, Ms. SANCHEZ, Mr. DEAL of Georgia, Mr. WAXMAN, Mr. NORWOOD, Mr. TOWNS. Mr. Greenwood, Mr. Faleomavaega, Mr. GRAHAM, Mr. SANDERS, Mr. CAMP, Ms. Baldwin, Mrs. Bono, Mr. Nad-LER, Ms. WATERS, Mr. KIND, Mr. BALDACCI, Mr. TIERNEY, Mrs. MINK of Hawaii, Mr. Scott, Mr. Kildee, Mr. FORD, Mr. DIXON, Ms. WOOLSEY, Mr. Walsh, Ms. Jackson-Lee of Texas, Mr. OWENS, Ms. McKinney, Mr. METCALF, Mr. DELAHUNT. Ms LOFGREN, Mr. LANTOS, and Mr. BAIRD):

H.R. 4290. A bill to amend the Higher Education  $\mathsf{Act}$  of 1965 to qualify public defenders for student loan forgiveness under the Federal Perkins Loan program; to the Committee on Education and the Workforce.

By Mr. CAMPBELL:

H.R. 4291. A bill to amend title 13, United States Code, to provide that decennial census questionnaires be limited to the basic questions needed to allow for an enumeration of the population, as required by the Constitution of the United States; to the Committee on Government Reform.

By Mr. CANADY of Florida:

H.R. 4292. A bill to protect infants who are born alive: to the Committee on the Judiciary.

By Mr. CANNON (for himself, Mr. TALENT, and Mr. THOMPSON of California):

H.R. 4293. A bill to amend title 18, United States Code, with respect to the employment of persons with criminal backgrounds by nursing homes; to the Committee on the Judiciary, and in addition to the Committees on Commerce, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

By Mr. CARDIN:

H.R. 4294. A bill to amend the Internal Revenue Code of 1986 to modify the alternative minimum tax for estates in bankruptcy; to the Committee on Ways and Means.

By Ms. CARSON (for herself and Mr. BURTON of Indiana):

H.R. 4295. A bill to suspend temporarily the duty on Fluridone aquatic herbicide; to the Committee on Ways and Means.

By Mr. CHAMBLISS (for himself, Mr. YOUNG of Alaska, Mr. PETERSON of Minnesota, Mr. THOMPSON of California, Mr. PICKERING, Mr. CALLAHAN, HAYES, Mr. NORWOOD, ISAKSON, Mr. DEAL of Georgia, Mr. EVERETT, Mr. STUMP, Mr. BISHOP, Mr. CRAMER, Mr. PHELPS, Mr. BOYD, Mr. RILEY, Mr. BARR of Georgia, Mr. KINGSTON, Mr. ADERHOLT, Mr. TAU-ZIN, Mr. SHOWS, and Mr. HALL of Texas):

H.R. 4296. A bill to amend the Migratory Bird Treaty Act to restore certain penalties under that Act; to the Committee on Resources.

By Mrs. CUBIN:

H.R. 4297. A bill to amend the Mineral Leasing Act of 1920 to ensure the orderly development of coal, coalbed methane, natural gas, and oil in common areas of the Powder River Basin, Wyoming and Montana, and for other purposes; to the Committee on Resources.

By Mrs. CUBIN:

H.R. 4298. A bill to amend the Mineral Leasing Act to increase the maximum acreage of Federal leases for coal that may be held by an entity in any 1 State; to the Committee on Resources.

By Mr. DEAL of Georgia:

H.R. 4299. A bill to require Federal agencies responsible for managing Federal lake projects to pursue strategies for enhancing recreational experiences of the public at such lakes, and for other purposes; to the Committee on Resources, and in addition to the Committees on Transportation and Infrastructure, and Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. DEFAZIO (for himself and Mr. FRANK of Massachusetts):

H.R. 4300. A bill to increase burdensharing for the United States military presence in the Persian Gulf region; to the Committee on International Relations, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mrs. EMERSON (for herself, Mr. BERRY, Mr. BURTON of Indiana, Mr. WEXLER, Mr. SHERMAN, and Mr. HALL of Ohio):

H.R. 4301. A bill to amend the Federal Food, Drug, and Cosmetic Act relating to the distribution chain of prescription drugs; to the Committee on Commerce.

By Mr. ENGEL (for himself, Mr. KING, Mr. CROWLEY, Mr. NADLER, Mrs. MCCARTHY of New York, Mr. MCNUL-TY, Mr. FORBES, and Mrs. MALONEY of New York):

H.R. 4302. A bill to authorize a project for the renovation of the Department of Veterans Affairs medical center in Bronx, New York; to the Committee on Veterans Affairs.

> Mr. EWING (for himself, Mr. SHIMKUS, Mr. WELLER, Mr. LAHOOD, Mr. McIntosh, Mr. Lipinski, Mr. MANZULLO, and Mr. PHELPS):

H.R. 4303. A bill to prohibit the use of, and provide for remediation of water contaminated by, methyl tertiary butyl ether; to the Committee on Commerce.

By Mr. FRANK of Massachusetts:

H.R. 4304. A bill to amend the Higher Education Act of 1965 to provide for the forgiveness of Perkins loans to members of the armed services on active duty: to the Committee on Education and the Workforce

By Mr. FROST: H.R. 4305. A bill to amend the Fair Labor Standards Act of 1938 to require an employer

to notify the parent or guardian of an employee who is under the age of 18 or handicapped and who works at the same facility as an individual who has a criminal record that includes a conviction for a crime of violence; to the Committee on Education and the Workforce.

By Mr. GEJDENSON (for himself. Mr. BEREUTER, Mr. PORTER, Mr. BERMAN, Mr. Ackerman. Mr. Hastings of Florida, and Mrs. LOWEY):

H.R. 4306. A bill to provide for commercial and labor rule of law programs in the People's Republic of China to enhance rationality and accountability in the administration of justice in the commercial area, strengthen labor rights protection, and lay the intellectual and institutional groundwork for further reforms; to the Committee on International Relations.

By Mr. GOODLING:

H.R. 4307. A bill to reduce the reading deficit in the United States by applying the findings of scientific research in reading instruction to all students who are learning to read the English language and to amend the Elementary and Secondary Education Act of 1965 to improve literacy through family literacy projects and to reauthorize the inexpensive book distribution program; to the Committee on Education and the Workforce.

By Mr. HERGER (for himself, Mr. MAT-SUI, Mrs. JOHNSON of Connecticut, Mr. RANGEL, and Mr. WATKINS):

H.R. 4308. A bill to amend the Internal Revenue Code of 1986 to clarify the definition of contribution in aid of construction; to the Committee on Ways and Means.

By Mr. HOEKSTRA: H.R. 4309. A bill to make supplemental appropriations for fiscal year 2000 to enable the Inspector General of the Corporation for National and Community Service to conduct reviews and audits of the State Commissions on National and Community Service: to the Committee on Appropriations.

By Mr. HOEKSTRA:

H.R. 4310. A bill to amend title II of the Social Security Act to provide that an individual's entitlement to benefits thereunder shall continue through the month of his or her death (without affecting any other person's entitlement to benefits for that month), in order to provide such individual's family with assistance in meeting the extra death-related expenses; to the Committee on Ways and Means.

By Ms. HOOLEY of Oregon (for herself, Mr. LATOURETTE, Mr. LAFALCE, Mr. BENTSEN, Mr. HILL of Montana, Mr. KANJORSKI, Mrs. MALONEY of New York, Mr. NEY, Mr. METCALF, Mr. SANDLIN, Ms. CARSON, Mr. MOORE, and Mr. ACKERMAN):

H.R. 4311. A bill to prevent identity fraud in consumer credit transactions and credit reports, and for other purposes; to the Committee on Banking and Financial Services.

By Mrs. JOHNSON of Connecticut (for herself and Mr. OLVER):

H.R. 4312. A bill to direct the Secretary of the Interior to conduct a study of the suitability and feasibility of establishing an Upper Housatonic Valley National Heritage Area in the State of Connecticut and the Commonwealth of Massachusetts, and for other purposes; to the Committee Resources.

By Mr. JONES of North Carolina:

H.R. 4313. A bill to provide an additional increase in military basic pay for enlisted members of the uniformed services in pay grades E-5. E-6. or E-7: to the Committee on Armed Services.

> By Mr. KANJORSKI (for himself, Mr. GEKAS, Mr. HOLDEN, and Mr. SHERwood):

H.R. 4314. A bill to amend the Internal Revenue Code of 1986 to allow a credit against

income tax to holders of bonds issued to finance land and water reclamation for the anthracite region of Pennsylvania, and for other purposes; to the Committee on Ways and Means.

By Mr. LATOURETTE (for himself, Mrs. Jones of Ohio, Mr. Brown of Ohio, Mr. HALL of Ohio, Mr. HOBSON, Mr. KUCINICH, Mr. NEY, and Mr. TRAFICANT):

H.R. 4315. A bill to designate the facility of the United States Postal Service located at 3695 Green Road in Beachwood Ohio as the 'Larry Small Post Office Building'; to the Committee on Government Reform.

By Mr. LEWIS of Georgia:

H.R. 4316. A bill to amend the Internal Revenue Code of 1986 to exclude United States savings bond income from gross income if used to pay long-term care expenses; to the Committee on Ways and Means.

By Mrs. MALONEY of New York:

H.R. 4317. A bill to amend the Hate Crime Statistics Act to require the Attorney General to acquire data about crimes that manifest evidence of prejudice based on gender; to the Committee on the Judiciary.

By Mr. McCRERY: H.R. 4318. A bill to establish the Red River National Wildlife Refuge; to the Committee on Resources.

By Mr. McGOVERN (for himself, Mr. SMITH of New Jersey, Mr. WEYGAND, and Mr. Kennedy of Rhode Island):

H.R. 4319. A bill to continue the current prohibition of military relations with and assistance for the armed forces of the Republic of Indonesia until the President determines and certifies to the Congress that certain conditions with respect to East Timor are being met; to the Committee on International Relations, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. GEORGE MILLER of California (for himself, Mr. HOLT, Mr. UDALL of Colorado, Mr. FARR of California, Mr. VENTO, and Mrs. MORELLA):

H.R. 4320. A bill to assist in the conservation of great apes by supporting and providing financial resources for the conservation programs of countries within the range of great apes and projects of persons with demonstrated expertise in the conservation of great apes; to the Committee on Resources.

By Mr. MINGE (for himself, Mr. DEFAZIO, and Mr. HINCHEY):

H.R. 4321. A bill to amend the Sherman Act, the Clayton Act, and the Packers and Stockyards Act, 1921 with respect of competition among wholesale purchasers; to establish a commission to review large agriculture mergers, concentration, and market power, and for other purposes; to the Committee on the Judiciary, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mrs. MINK of Hawaii (for herself and Mr. ABERCROMBIE):

H.R. 4322. A bill to amend the Internal Revenue Code of 1986 to exempt certain heliconter uses from ticket taxes; to the Committee on Ways and Means.

By Mrs. NORTHUP: H.R. 4323. A bill to require a comprehensive effort by the Department of Education and the National Institute on Child Health and Human Development to widely disseminate the results of the National Reading Panel report to teachers, parents, and universities; to the Committee on Education and the Workforce.

By Mr. PETERSON of Minnesota (for himself, Mr. EWING, Mr. LATHAM, Mr. THOMPSON of California, Mr. CONDIT, and Mr. HUNTER):

H.R. 4324. A bill to amend the Internal Revenue Code of 1986 to increase the estate and gift tax unified credit to an exclusion equivalent of \$2,500,000 and to reduce the rate of the estate and gifts taxes to the generally applicable capital gains income tax rate; to the Committee on Ways and Means.

By Mr. PITTS (for himself and Mr. HAYES):

H.R. 4325. A bill to amend the Internal Revenue Code of 1986 and the Employee Retirement Income Security Act of 1974 to allow retirement benefits received by members of religious orders to be exempt from Social Security tax by including retirement plans established by such orders in the definition of "church plan"; to the Committee on Ways and Means, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. PORTER:

H.R. 4326. A bill to extend the temporary suspension of duty on Diiodomethyl-ptolylsulfone; to the Committee on Ways and

By Mr. PORTER:

H.R. 4327. A bill to extend the temporary suspension of duty on B-Bromo-Bnitrostyrene; to the Committee on Ways and Means

By Mr. RAMSTAD (for himself, Mr. TANNER, Mr. LEWIS of Kentucky, Mr. BUYER, and Mr. TAYLOR of Mississippi):

H.R. 4328. A bill to amend the Internal Revenue Code of 1986 to allow as a deduction in determining adjusted gross income the deduction for expenses in connection with services as a member of a reserve component of the Armed Forces of the United States: to the Committee on Ways and Means.

By Mr. SALMON (for himself, Mr. RAMSTAD, and Mr. McHugh):

H.R. 4329. A bill to amend title 18, United States Code, to make it illegal to operate a motor vehicle with a drug or alcohol in the body of the driver at a land border port of entry, and for other purposes; to the Committee on the Judiciary.

By Mr. SAXTON:

H.R. 4330. A bill to amend title XVIII of the Social Security Act to provide for coverage of annual screening pap smears, screening pelvic exams, and clinical breast exams under the Medicare Program; to the Committee on Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. SAXTON (for himself and Ms. KAPTUR):

H.R. 4331. A bill to provide for the issuance of patents for the Generalized System of Preference (GSP) countries with a Letter of Agreement with the U.S. through a program establishing an International US/GSP Office in which the U.S. issues patents using U.S. standards that are valid under both U.S. and GSP law, to aid in creating captial for GSP countries through patents and innovation and to establish or enhance their patent system through U.S. expertise and training; to the Committee on the Judiciary, and in addition to the Committee on International Relations, for a period to be subsequently determined by the Speaker, in each case for  $\,$  ...  $\,$  ...  $\,$  ...  $\,$  ...  $\,$  in the jurisdiction of the committee concerned.

By Ms. SCHAKOWSKY (for herself, Mr. WATERS, and Mr. HINCHEY, Ms. MARKEY)

H.R. 4332. A bill to protect consumers from exorbitant fees for basic financial services, and for other purposes; to the Committee on Banking and Financial Services, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. SCOTT:

H.R. 4333. A bill to provide for fairness and accuracy in student testing; to the Committee on Education and the Workforce.

By Mr. SHOWS (for himself, Mr. FIL-NER, Mr. BALDACCI, and Mr. BISHOP):

H.R. 4334. A bill to amend title 38, United States Code, to provide for the annual determination of the rate of the basic benefit of active duty educational assistance under the Montgomery GI Bill, and for other purposes; to the Committee on Veterans' Affairs, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the concerned.

By Mr. SNYDER (for himself, Mr. COL-LINS, Mr. THORNBERRY, and Mrs. THURMAN):

H.R. 4335. A bill to amend the Internal Revenue Code of 1986 to provide that hazardous duty pay of members of the Armed Forces shall not be taken into account in computing the earned income credit; to the Committee on Ways and Means.

By Ms. STABENOW:

H.R. 4336. A bill to amend the Internal Revenue Code of 1986 to increase the dependent care credit and to provide a minimum dependent care credit for stay-at-home parents; to the Committee on Ways and Means. By Mr. THOMAS:

H.R. 4337. A bill to amend the customs laws of the United States relating to procedures with respect to the importation of merchandise; to the Committee on Ways and Means.

By Mr. THOMPSON of California: H.R. 4338. A bill to restore the reservation lands of the Elk Valley Band of Indians of the Elk Valley Rancheria of California, and for other purposes; to the Committee on

By Mr. THUNE (for himself, Mr. HILL of Indiana, Mrs. EMERSON, Mr. NUSSLE, Mr. BOSWELL, Mr. PHELPS, and Mrs. CLAYTON):

H.R. 4339. A bill to prohibit excessive concentration resulting from mergers among certain purchasers, processors, and sellers of livestock, poultry, and basic agricultural commodities; to require the Attorney General to establish an Office of Special Counsel for Agriculture, and for other purposes; to the Committee on the Judiciary, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. UDALL of New Mexico (for himself, Mrs. CUBIN, and Mr. SKEEN): H.R. 4340. A bill to simplify Federal oil and gas revenue distributions, and for other purposes: to the Committee on Resources.

By Mr. WALDEN of Oregon:

H.R. 4341. A bill to authorize the Bureau of Reclamation to participate in the planning, design, and construction of the Bend Feed Canal Pipeline Project, Oregon, and for other purposes; to the Committee on Resources.

By Mr. WATKINS (for himself and Mr. SAM JOHNSON of Texas):

H.R. 4342. A bill to amend the Internal Revenue Code of 1986 to simplify the excise tax

on heavy truck tires; to the Committee on Ways and Means.

By Mr. WEINER:

H.R. 4343. A bill to amend titles 18 and 28, United States Code, to inhibit further intimidation of public officials within the United States, and for other purposes; to the Committee on the Judiciary.

By Mr. WHITFIELD:

H.R. 4344. A bill to amend the Immigration and Nationality Act to prohibit H-2A workers from bringing law suits against employers except in the State in which the employer resides or has its principal place of business; to the Committee on the Judiciary.

By Mr. YOUNG of Alaska: H.R. 4345. A bill to amend the Alaska Native Claims Settlement Act to clarify the process of allotments to Alaskan Natives who are veterans, and for other purposes; to the Committee on Resources

> By Mr. GILMAN (for himself, Mr. SHERMAN, Mr. HASTERT, and Mr. GEJDENSON):

H. Con. Res. 307. Concurrent resolution expressing the sense of the Congress regarding the ongoing prosecution of 13 members of Iran's Jewish community; to the Committee on International Relations.

By Mr. CAMPBELL (for himself and

Mr. Lantos):

H. Con. Res. 308. Concurrent resolution expressing the sense of the Congress that the Federal Government, including government officials outside of the United States, should not purchase any goods made by forced labor, and for other purposes; to the Committee on Government Reform, and in addition to the Committees on Ways and Means, International Relations, and Banking and Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. CASTLE (for himself and Mr. LAMPSON):

H. Con. Res. 309. Concurrent resolution expressing the sense of the Congress with regard to in-school personal safety education programs for children; to the Committee on Education and the Workforce

By Mr. ROEMER (for himself, Mr. UPTON, Mr. CASTLE, Mr. GOODLING, Mr. ALLEN. Mr. BURR of North Carolina, Mr. CUNNINGHAM, Mr. DEMINT, Mr. DEUTSCH. Mr. DOOLEY of California, Mr. FLETCHER, Mr. HOEKSTRA, Mr. KIND, Mr. McIntosh, Mr. Moran of Virginia, Mr. PETRI, Ms. SANCHEZ, Mr. SCHAFFER, and Mr. TANCREDO):

H. Con. Res. 310. Concurrent resolution supporting a National Charter Schools Week; to the Committee on Education and the Workforce.

By Mr. SAXTON (for himself, Mr. AN-DREWS, Mr. FRANKS of New Jersey, Mr. SMITH of New Jersey, and Mr. LoBiondo):

H. Con. Res. 311. Concurrent resolution expressing the sense of Congress that the United States should continue to actively purse efforts to achieve a full accounting of all members of the Armed Forces who remain unaccounted for from previous conflicts, particularly the Korean War and the Vietnam War, and to continue and maintain programs and procedures for achieving a full accounting of all military personnel who become prisoners of war or missing in action in future conflicts; to the Committee on International Relations, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. SHAW (for himself, Mrs. MEEK of Florida, Mr. McCollum, Mr.

HASTINGS of Florida, Ms. LEHTINEN, Mrs. THURMAN, Mr. DAVIS of Florida, and Mr. STEARNS):

H. Con. Res. 312. Concurrent resolution expressing the sense of the Congress that the States should more closely regulate title pawn transactions and outlaw the imposition of usurious interest rates on title loans to consumers; to the Committee on Banking and Financial Services.

By Mr. BALDACCI:

H. Res. 477. A resolution expressing the sense of the House of Representatives regarding the disparity between identical prescription drugs sold in the United States, Canada, and Mexico; to the Committee on Commerce.

By Mr. MINGE (for himself, Mr. DEFAZIO, and Ms. BALDWIN):

H. Res. 478. A resolution providing for consideration of the bill (H.R. 773) to amend the Older Americans Act of 1965 to extend the authorizations of appropriations for that Act, and to make technical corrections; to the Committee on Rules.

By Mr. SANDERS (for himself, Mr. BROWN of Ohio, Mr. DEFAZIO, Mr. EVANS, Mr. KUCINICH, Ms. LEE, Ms. McKinney, and Ms. Woolsey):

H. Res. 479. A resolution expressing the sense of the House of Representatives regarding global sustainable development, and for other purposes; to the Committee on International Relations, and in addition to the Committees on Banking and Financial Services, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. SHADEGG:

H. Res. 480. A resolution urging the Attornev General to take no irrevocable action with respect to Elian Gonzalez until a hearing concerning an asylum application is held: to the Committee on the Judiciary.

By Ms STABENOW:

H. Res. 481. A resolution congratulating the Michigan State University men's basketball team on winning the 1999-2000 NCAA Men's Basketball Championship; to the Committee on Education and the Workforce.

# ADDITIONAL SPONSORS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions as follows:

H.R. 8: Mr. BLAGOJEVICH.

H.R. 40: Mr. CLAY.

H.R. 65: Mr. CANADY of Florida.

H.R. 205: Mr. COOK.

H.R. 218: Mr. BOEHNER.

H.R. 252: Mr. SOUDER and Mr. LOBIONDO.

H.R. 303: Mrs. ROUKEMA.

H.R. 306: Mr. GILMAN, Mr. GANSKE, Mr. CONYERS, and Mr. FORBES.

H.R. 372: Mr. LIPINSKI.

H.R. 408: Mr. REGULA, Mr. DEAL of Georgia, Mr. WATKINS, and Mr. DELAHUNT.

H.R. 531: Mr. DIXON.

H.R. 534: Mr. CANNON.

H.R. 612: Mr. PASCRELL. H.R. 626: Mr. BALDACCI.

H.R. 632: Mr. ENGEL.

H.R. 638: Mr. GREEN of Texas.

H.R. 664: Mr. Boyd.

H.R. 670: Mr. RAHALL, Mr. TANNER, and Mr. KINGSTON.

H.R. 689: Mr. LAMPSON.

H.R. 709: Mr. LANTOS.

H.R. 765: Mr. RADANOVICH, Ms. DANNER, Mr. TANNER and Ms BALDWIN

H.R. 783: Mr. Phelps and Mr. Gillmor.

H.R. 816: Mr. GRAHAM.

H.R. 837: Mr. WATT of North Carolina.

H.R. 844: Mr. WEYGAND, Mrs. MYRICK, Mr. DICKS, Mr. BACA, Mr. GREEN of Texas, and Mr. STEARNS.

H.R. 864: Mr. GRAHAM.

H.R. 941: Mr. GOODLING.

H.R. 950: Mr. SAXTON.

H.R. 1020: Mr. Brown of Ohio.

H.R. 1046: Mr. FORBES and Mr. ADERHOLT. H.R. 1070: Mr. TANNER, Mr. VISCLOSKY, Mr. REYES, Mr. EWING, Mr. HOLT, Mr. SISISKY, Mr. MOORE, Mr. DOOLEY of California, and

Mr. ORTIZ. H.R. 1079: Mr. CLEMENT, Mr. FOLEY, Mr.

TRAFICANT, Mr. WALSH, Mr. OWNES, Mr. ACK-ERMAN, Mrs. MEEK of Florida, Mr. McGov-ERN, and Mr. SMITH of Washington.

H.R. 1172: Mr. BOEHLERT, Mr. ISAKSON, Mr. McGovern, and Mr. Phelps.

H.R. 1194: Mr. PASTOR.

H.R. 1216: Mrs. CAPPS, Mrs. JONES of Ohio,

and Mr. SMITH of New Jersey. H.R. 1217: Mr. Boswell. H.R. 1229: Mr. Forbes.

H.R. 1248: Mr. Wu and Mr. SAXTON.

H.R. 1275: Mr. GOODLATTE.

H.R. 1285: Mr. GILCHREST.

H.R. 1303: Mrs. Maloney of New York.

H.R. 1304: Mr. DINGELL.

H.R. 1311: Ms. DUNN.

H.R. 1322: Mr. BURTON of Indiana, Mr. MCHUGH, Mrs. KELLY, Mr. BONILLA, Mr. DELAY, Mr. SAM JOHNSON of Texas, Mr. TURNER, Mr. WALSH, Mr. SWEENEY, Mr. GREENWOOD, Ms. LOFGREN, Mr. DREIER, Mr. LOBIONDO, Mr. FOSSELLA, Mr. HYDE, and Mr. WICKER.

H.R. 1329: Mr. MARTINEZ.

H.R. 1366: Mr. UPTON, Mr. MCHUGH, Mr. KINGSTON, Mr. HULSHOF, Mr. CUNNINGHAM, Mr. CANADY of Florida, Mr. HOSTETTLER, Mr. RODRIGUEZ, Mr. GREEN of Wisconsin, Mr. ISAKSON, Mr. THORNBERRY, Mr. KING, Mr. FOLEY, Mr. NUSSLE, Mr. BOEHNER, Mr. FIL-NER, Mr. DIAZ-BALART, Mr. LATHAM, and Mr. HUTCHINSON.

H.R. 1456: Mr. Hoeffel, Mr. McGovern, Mr. Boswell, Mr. Hayes, and Ms. Kaptur.

H.R. 1488: Mrs. Bono.

H.R. 1512: Mr. NADLER, Mr. LIPINSKI, Mr. CLAY, Mr. ENGEL, Mr. STARK, and Mr. WYNN. H.R. 1515: Mr. COOK and Mr. KLINK.

H.R. 1523: Mr. HUNTER.

H.R. 1585: Mr. ANDREWS. H.R. 1592: Mr. DELAY.

H.R. 1620: Mr. BASS.

H.R. 1621: Mr. CROWLEY.

H.R. 1739: Mr. WEINER.

H.R. 1775: Mr. Frank of Massachusetts.

H.R. 1804: Mr. HINCHEY, Ms. CARSON, and Mr. GREEN of Texas.

H.R. 1816: Mrs. LOWEY and Mr. CONYERS.

H.R. 1865: Mr. KUYKENDALL, Mr. CAMPBELL, Ms. BERKLEY, and Mr. PASTOR.

H.R. 1885: Mr. MOORE and Mr. UDALL of Colorado.

H.R. 1943: Mr. UDALL of Colorado.

H.R. 1976: Mr. SHERMAN.

H.R. 2000: Mr. LAHOOD.

H.R. 2060: Mr. BACA and Mr. RUSH. H.R. 2121: Mr. PALLONE.

H.R. 2250: Mr. Armey, Mr. Delay, Mr. HALL of Texas, Mr. DUNCAN, Mr. SKEEN, Mr. DOOLITTLE, Mr. BRADY of Texas, Mr. HILL of Montana, Mr. SIMPSON, Mr. POMBO, Mr. WAL-DEN of Oregon, Mr. RADANOVICH, Mr. RILEY, Mr. Souder, Mr. Tauzin, Mr. Thornberry, Mr. Tancredo, Mr. Cannon, Mr. Hansen, Mr. BARTON of Texas, Mr. BAKER, Mr. TERRY, Mrs. EMERSON, Mr. PACKARD, Mr. BACHUS, Mr. Istook, Mr. Bonilla, Mr. Stump, Mr. ROHRABACHER, Mrs. CHENOWETH-HAGE, Mr. OXLEY, Mr. HERGER, Mr. PICKERING, Mr. COM-BEST, Mrs. CUBIN, Mr. REYNOLDS, Mr. HASTINGS of Washington, Mr. HAYWORTH, and Mr. WATKINS.

H.R. 2340: Mr. JACKSON of Illinois, Mr. BACA, Mr. BORSKI, and Mr. KLINK.

H.R. 2451: Mr. McCollum. H.R. 2457: Mr. Maloney of Connecticut.

H.R. 2511: Mr. HANSEN.

H.R. 2551: Mr. KIND, Ms. BALDWIN, Mr. HILL of Indiana, Mr. COYNE, Mr. PHELPS, and Mr. DAVIS of Virginia.

H.R. 2562: Mr. MORAN of Virginia.

H.R. 2569: Mrs. ROUKEMA.

H.R. 2573: Ms. DEGETTE.

H.R. 2596: Mr. BALLENGER, Mr. HAYWORTH, Mr. SKEEN, Mr. WICKER, and Mr. COBURN.

H.R. 2624: Mr. ENGEL and Ms. BERKLEY. H.R. 2631: Mr. BACA.

H.R. 2686: Mr. SMITH of Washington.

H.R. 2706: Mrs. LOWEY.

H.R. 2720: Mr. WEYGAND.

H.R. 2733: Mr. Hulshof, Mr. Bonior, Mr. Wu, and Mr. RANGEL.

H.R. 2736: Mr. OBERSTAR, Mr. STENHOLM, Mr. RAHALL, Mr. HILL of Indiana, and Mr. Pascrell.

H.R. 2749: Mr. GRAHAM.

H.R. 2764: Ms. Lee.

H.R. 2784: Mr. BARCIA.

H.R. 2798: Mr. INSLEE.

H.R. 2801: Mr. KUCINICH.

H.R. 2840: Ms. STABENOW, Mrs. MORELLA, and Mr. LAHOOD.

H.R. 2856: Mr. COOK and Ms. LOFGREN.

H.R. 2864: Mrs. CAPPS. H.R. 2870: Mr. VENTO.

H.R. 2899: Mr. DIAZ-BALART.

H.R. 2900: Mr. NEAL of Massachusetts, Ms. LEE, Mr. FRANKS of New Jersey, Mr. BLAGOJEVICH, Mr. FORBES, Ms. RIVERS, Mrs. CAPPS, Mr. CONYERS, Mr. WATT of North Carolina, Mrs. ROUKEMA, Mr. SHERMAN, Mr. BARRETT of Wisconsin, Mr. PASCRELL, Mr. SAXTON, Mr. CUMMINGS, and Mr. SABO.

H.R. 2934: Mr. RANGEL and Mr. NADLER.

H.R. 2966: Mr. MOORE, Mr. BOSWELL, and Mr. SIMPSON.

H.R. 2991: Mr. GILMAN.

H.R. 3004: Mr. NEAL of Massachusetts, Mr. SALMON, and Mr. SAXTON.

H.R. 3044: Ms. PELOSI.

H.R. 3083: Mr. ROTHMAN, Mr. ENGEL, and Mr. NADLER.

H.R. 3100: Mr. LARSON and Mr. CAMP.

H.R. 3125: Mr. COBURN and Mr. LAFALCE. H.R. 3192: Mr. Phelps, Mr. Dicks, Mr. ALLEN, Mr. HOEFFEL, Mrs. MALONEY of New

York, and Mrs. MINK of Hawaii. H.R. 3193: Mr. GREEN of Texas, Mr. DUNCAN,

and Mr. BAIRD. H.R. 3208: Ms. McKinney, Mr. Costello, Mr. Brown of Ohio, Mr. Lipinski, and Mr. EVANS.

H.R. 3249: Mr. DIXON.

H.R. 3293: Mr. Frank of Massachusetts, Mr. GILMAN, Mr. ENGEL, Mr. DREIER, Mr ETHERIDGE, Mr. DAVIS of Florida, Mr. KA-SICH, Ms. KILPATRICK, Mr. OLVER, and Mr. NEY.

H.R. 3301: Mr. WELDON of Florida, Mr. Ro-MERO-BARCELO, Mr. MALONEY of Connecticut. and Ms. ESHOO.

H.R. 3309: Mr. CAMP.

H.R. 3327: Mrs. CUBIN.

H.R. 3392: Ms. LOFGREN.

H.R. 3405: Ms. NORTON, Mr. MILLER of Florida, and Mrs. ROUKEMA.

H.R. 3433: Mr. FRANK of Massachusetts and Mr. Franks of New Jersey.

H.R. 3438: Mr. DOYLE.

H.R. 3453: Mr. GOODE and Mrs. EMERSON.

H.R. 3489: Mr. GILLMOR, Mr. EHRLICH, Ms. MCCARTHY of Missouri, Mr. BLUNT, Mr. SHAYS, and Mr. BOUCHER.

H.R. 3500: Ms. McCarthy of Missouri and Mr. GORDON.

H.R. 3514: Ms. Slaughter, Mrs. Meek of Florida, and Mr. LIPINSKI.

H.R. 3535: Mr. KING.

H.R. 3573: Mr. BACA, Mr. FARR of California, Mr. McKeon, Mr. Pascrell, Mrs. ROUKEMA, and Mr. ETHERIDGE.

H.R. 3580: Mr. UDALL of New Mexico, Mrs. CLAYTON, Ms. LOFGREN, Mr. GORDON, Mr. BACHUS, Mr. BOSWELL, Mr. GEJDENSON, Ms. WOOLSEY, Mr. DEAL of Georgia, Mr. McIntosh, Mr. Toomey, Mr. Pitts, and Ms. HOOLEY of Oregon.

H.R. 3584: Ms. ROYBAL-ALLARD, Mr. REYES, Mr. GUTIERREZ, Mr. ORTIZ, Mr. BECERRA, Mr. MENENDEZ, Mr. GONZALEZ, Mr. HINOJOSA, Mrs. Napolitano, Ms. Velazquez, Mr. Ro-

MERO-BARCELO, Ms. DANNER, and Mr. BISHOP. H.R. 3625: Mr. WAMP, Mr. DELAY, Mr. DOO-LITTLE, Mr. GRAHAM, Mr. BUYER, Mr. CHAMBLISS, Mr. CUNNINGHAM, Mr. TIAHRT, Mr. Hefley, Mrs. Cubin, Mr. Blunt, Mr. Riley, Mr. Largent, Mr. Coburn, Mr. Tancredo, Mr. Sanford, Mr. Cox, Mrs. CHENOWETH-HAGE, Mr. PAUL, and Mr. ISTOOK.

H.R. 3631: Mr. DOYLE. H.R. 3634: Mr. LARSON, Mr. MATSUI, Mr.

SANDLIN, and Mr. SABO.

H.R. 3650: Ms. LOFGREN, Mr. DAVIS of Illi-

nois, and Mr. DIXON.

H.R. 3655: Mr. ALLEN, Mr. BONIOR, Mr. ANDREWS, Mr. ROMERO-BARCELO, Mr. PHELPS, Mr. CAPUANO, Ms. WOOLSEY, Mr. PRICE of North Carolina, Mr. BRADY of Pennsylvania, Mr. FILNER, Mr. GREEN of Texas, Mr. EVANS, and Ms. DELAURO.

H.R. 3663: Mr. Lipinski, Mr. John, Mr. Burr of North Carolina, Mr. FRANK of Massachu-

setts, Mr. PITTS, and Mr. STENHOLM. H.R. 3665; Mr. BALDACCI.

H.R. 3667: Mr. PAUL, Mr. POMEROY, Mr. Frank of Massachusetts, Ms. Carson.

H.R. 3678: Mr. BARR of Georgia and Ms. STABENOW

H.R. 3680: Mrs. Napolitano, Mr. Kolbe, Mr. DELAHUNT, Mr. MENENDEZ, Mr. BLUMENAUER, Mr. Pombo, Mr. Watkins, Mr. Houghton, Mr. ACKERMAN, Mr. GOODLING, and Mr. SENSEN-

BRENNER. H.R. 3681: Mr. HOLT, Mr. FROST, Mr. Ro-MERO-BARCELO, Mr. HALL of Ohio, Mr. BONIOR, Mr. McGOVERN, Mr. WAMP, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. CROW-LEY, Mr. ROEMER, Mr. LARSON, Ms. SLAUGH-TER, Mr. PALLONE, Mr. SPRATT, Mr. HINOJOSA, Mr. SAWYER, Mr. HINCHEY, Mr. TURNER, Mr. SCOTT, Ms. DELAURO, Mr. McIn-TYRE, Mr. LUTHER, Mr. REYES, Mr. PRICE of North Carolina, Mr. STUPAK, Mr. PHELPS, Mr. BALDACCI, Mrs. MINK of Hawaii, Mr. DELAHUNT, Mrs. McCarthy of New York, Ms. KILPATRICK. Mr. SANDLIN.

RODRIGUEZ. H.R. 3682: Mr. FROST and Mr. BARRETT of

Wisconsin

H.R. 3694: Mr. LoBiondo.

H.R. 3698: Mr. DEUTSCH, Mr. KING, Mr. BACHUS, Mr. BARR of Georgia, Mr. DEAL of Georgia, Mr. SESSIONS, Mr. McIntosh, and Mr. RILEY.

H.R. 3700: Mrs. MEEK of Florida, Mr. DIXON, Mr. ETHERIDGE, Mr. CUMMINGS, and Mr. BLAGOJEVICH.

H.R. 3709: Ms. HOOLEY of Oregon.

H.R. 3710: Mr. STRICKLAND, Mr. GORDON, Ms. PELOSI, Mr. PASTOR, Ms. WOOLSEY, and Mr. WEINER.

H.R. 3766: Mr. LAMPSON, Mrs. MORELLA, Mr. LEWIS of Kentucky, Mr. MOORE, and Mr. CARDIN.

H.R. 3806: Mr. SPENCE. H.R. 3836: Mr. ENGLISH.

H.R. 3842: Mr. NEAL of Massachusetts, Mr. MURTHA, Mr. WELDON of Pennsylvania, Mr. SHUSTER, Mr. KANJORSKI, and Mr. PETERSON

of Pennsylvania.
H.R. 3850: Mr. Coburn and Mr. Doolittle.
H.R. 3865: Mr. Hayworth.
H.R. 3873: Mr. McGovern, Mr. Forbes, Mr. GEORGE MILLER of California, Mr. OWENS, and Mr. ENGEL.

H.R. 3875: Mr. MATSUI. H.R. 3901: Mr. PAYNE.

H.R. 3905: Mr. ENGLISH, Mr. SHAW, Mr.

COYNE, Mr. HAYWORTH, and Mr. FOLEY. H.R. 3909: Mr. PHELPS, Ms. SCHAKOWSKY, and Mrs. BIGGERT.

H.R. 3910: Mr. MINGE and Mr. UPTON.

H.R. 3911: Mr. COOKSEY, Mr. SHAW, and Mr. GILLMOR.

H.R. 3916: Mr. GILCHREST, Mr. PICKERING, Mr. GILLMOR, Mr. MCKEON, Mrs. CAPPS, and Mr. CHABOT.

H.R. 3983: Mrs. NORTHUP, Mr. SALMON, and

Mr. Ballenger.

H.R. 3987: Ms. Brown of Florida, Ms. CAR-SON, Mr. CLAY, Ms. NORTON, Mr. RANGEL, Mr. WYNN, and Mrs. NAPOLITANO.

H.R. 3998: Mr. QUINN

H.R. 4011: Mr. McIntosh. H.R. 4013: Mr. Bonior, Mr. Clay, Mr. Din-GELL, and Mr. SMITH of Washington.

H.R. 4030: Mr. FOLEY.

H.R. 4033: Mr. GRAHAM, Mr. CAMP, Mr. WEYGAND, and Mr. BAIRD.

H.R. 4036: Mr. ENGEL.

H.R. 4040: Mr. SAXTON, Mr. FOLEY, Mr. LI-PINSKI, and Mr. ENGLISH.

H.R. 4041: Mrs. McCarthy of New York. H.R. 4042: Mrs. McCarthy of New York.

H.R. 4048: Mr. Cook, Mr. Regula, Mr. Herger, Mr. Ose, Mr. Pastor, Mr. Spence, Mr. Hyde, Mr. Shays, and Mr. Stump.

H.R. 4057: Mr. KUCINICH, Mr. BLUMENAUER, Mrs. MINK of Hawaii, Ms. HOOLEY of Oregon, Mr. KENNEDY of Rhode Island, Mr. OWENS, and Ms. LEE.

H.R. 4063: Mr. HINCHEY. H.R. 4064: Mr. LAHOOD, Mrs. CUBIN, Mr. TIAHRT, Mr. ENGLISH, Mr. WATTS of Oklahoma, Mr. RILEY, Mrs. THURMAN, Mr. DOOLEY of California, Mr. BRYANT, Mr. SKEEN, Mr. BLUMENAUER, Mr. MOORE, Mr. NUSSLE, Mr. SIMPSON, Mr. LUCAS of Kentucky, Mr. BOEH-LERT, Mr. WICKER, Mr. WAMP, Mr. EVERETT, Mr. ADERHOLT, Mr. CONDIT, Mr. GRAHAM, Mr. COOKSEY, Mr. DICKEY, Mr. JENKINS, Mr. KIND, Mr. John, Mr. Berry, Mr. Sununu, Mr. HERGER, Ms. STABENOW, Mr. COBLE and Mrs.

CHENOWETH-HAGE.
H.R. 4066: Mr. FARR of California.
H.R. 4077: Mr. DEFAZIO, Mr. BROWN of Ohio,

and Mr. HINCHEY.

H.R. 4091: Mr. LEWIS of Georgia. H.R. 4099: Mr. MORAN of Virginia.

H.R. 4102: Mr. SOUDER and Mr. BACHUS.

H.R. 4111: Mr. MILLER of Florida

H.R. 4115: Mr. HINCHEY, Mr. MALONEY of Connecticut, Mr. REGULA, and Mrs. BIGGERT. H.R. 4143: Mr. ETHERIDGE, Ms. McCarthy of Missouri, Mr. MINGE, Mr. STRICKLAND, Ms. HOOLEY of Oregon, Mrs. THURMAN, Mr. GREEN of Texas, Mr. FROST, Mrs. CLAYTON, and Mr.

H.R. 4149: Mr. RAHALL, Mr. BLUNT, Mr. YOUNG of Florida, Mr. SCHAFFER, and Mrs.

FOWLER.

H.R. 4152: Mr. WAMP, Mr. SCHAFFER, and Mr. BARRETT of Wisconsin.

H.R. 4165: Mr. COOK, Mr. MCDERMOTT. Mrs. MALONEY of New York, Mr. GARY MILLER of California, Mr. PALLONE, and Mr. BOEHLERT.

H.R. 4167: Mr. McHugh, Mr. Weiner, Mr. WALSH, Mr. TIERNEY, Mr. ACKERMAN, Mr. KENNEDY of Rhode Island, Mr. UDALL of Colorado, Ms. CARSON, Mr. FRANK of Massachusetts, Mr. Stark, Mr. Berman, Mr. Lafalce, Mr. OLVER, Mr. NADLER, and Mr. VENTO.

H.R. 4168: Ms. Waters, Mr. Boucher, Mr. MALONEY of Connecticut, Mr. Scott, Mr. Wise, Mr. Berman, Mr. Costello, Mr. OLVER, Ms. BROWN of Florida, Mr. CRAMER, Mr. MURTHA, Mr. BRADY of Pennsylvania, Mr. Boyd, Mr. Towns, Ms. Roybal-Allard, Mr. FATTAH, Mr. PASTOR, Mr. MASCARA, Mr. CONDIT, Mr. GUTIERREZ, Ms. CARSON, Mr. CONYERS, Ms. DEGETTE, and Mr. DOYLE.

H.R. 4182: Mr. WELDON of Florida, Mr. Cox, Ms. DUNN, Mr. POMEROY, and Mr. BRYANT.

H.R. 4188: Mr. GOODE, Mr. KINGSTON, Mr. EVERETT, and Mr. BACHUS.

H.R. 4191: Ms. STABENOW, Mr. WALSH, and Mr. STUPAK.

H.R. 4194: Mrs. Bono.

H.R. 4198: Mr. BARTLETT of Maryland.

H.R. 4200: Mrs. Meek of Florida, Mr. Thompson of Mississippi, Mrs. Clayton, Mrs. JONES of Ohio, Mr. HILLIARD, Ms. BROWN of Florida, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. WYNN, Mr. BISHOP, and Mr. CLYBURN.

H.R. 4201: Mr. SHIMKUS. Mr. GILLMOR. Mr. ARMEY, Mr. EHRLICH, and Mrs. CUBIN. H.R. 4204: Mr. BARR of Georgia.

H.R. 4207: Mr. KIND, Mr. BARRETT of Nebraska, Ms. Schakowsky, Mr. Lafalce, Ms. ESHOO, Mr. VENTO, and Mr. GREEN of Texas.

H.R. 4211: Mr. WEINER and Mr. EVANS. H.R. 4213: Mr. MORAN of Virginia, Mr. BURR of North Carolina, Mr. LIPINSKI, Mr. TRAFI-CANT, and Mr. EWING.

H.R. 4214: Mr. FOLEY and Mr. BARTLETT of Maryland.

H.R. 4215: Mr. ISTOOK, Mr. MORAN of Kansas, and Mr. STUMP.

H.R. 4219: Mr. SOUDER, Mr. PHELPS, Mr.

DEMINT. and Mr. LoBiondo.

H.R. 4223: Mr. VITTER.

H.R. 4245: Mr. Foley, Mr. Bartlett of Maryland, and Mr. WELDON of Pennsylvania. H.R. 4248: Mr. BARR of Georgia and Mr. LEWIS of Kentucky.

H.R. 4259: Mr. HORN.

H.R. 4260: Mr. GUTKNECHT and Mr. MINGE.

H.J. Res. 53: Mr. GRAHAM and Mr. GARY MILLER of California.

 $\mbox{H.J.}$  Res. 98: Mr. Terry and Mr. Spence.

H. Con. Res. 62: Mr. LATHAM, Mrs. WILSON, and Mr. FORBES.

H. Con. Res. 220: Mr. CUMMINGS.

H. Con. Res. 252: Mr. Skeen, Mr. Weller, Mr. Phelps, Mr. Whitfield, Mr. Lucas of Kentucky, Mr. SAWYER, Mr. PASTOR, Mr. EHRLICH, Mr. WYNN, Mr. WEXLER, and Mr. BOEHLERT.

H. Con. Res. 256: Mr. BLAGOJEVICH.

H. Con. Res. 259: Mr. ALLEN.

H. Con. Res. 265: Mr. GUTIERREZ, Mr. BROWN of Ohio, Ms. SCHAKOWSKY, Ms. MILLENDER-MCDONALD, Mr. SHAYS, Mr. POM-EROY, and Mr. ACKERMAN.

H. Con. Res. 271: Mr. NETHERCUTT.

H. Con. Res. 275: Mr. BERMAN, Mr. RAHALL.

and Mr. SUNUNU. H. Con. Res. 294: Mrs. MALONEY of New York, Mr. BILIRAKIS, Mr. BRADY of Pennsylvania, Ms. McKinney, and Mr. Campbell.

H. Con. Res. 304: Ms. JACKSON-LEE of Texas, Mr. BACA, Mr. CROWLEY, Mr. MAS-CARA, Mr. RUSH, Mr. CLYBURN, Ms. LOFGREN, Mr. Towns, Mr. Smith of Washington, Mr. DAVIS of Illinois, Mr. SHERMAN, Mr. DAVIS of Florida, Mr. ROTHMAN, Mr. FALEOMAVAEGA, Mr. THOMPSON of Mississippi, Mr. JACKSON of Illinois, Mr. GREEN of Wisconsin, Mr. BILBRAY, Mr. BOEHNER, Mr. RAMSTAD, Mr. ETHERIDGE, Mr. McGovern, Mr. Turner, and Mr. INSLEE.

H. Con. Res. 305: Mr. SHIMKUS, Mr. BRYANT, Mr. Fossella, Mr. Stearns, Mr. Whitfield, Mr. Graham, Mr. Istook, Mr. Hilleary, Mr. TANCREDO, Mr. WELLER, Mr. PAUL, Mr. SAM JOHNSON of Texas, Mr. JENKINS, Mr. SALMON, Mr. Manzullo, Mr. Cox, Mr. Chabot, Mr. BARTON of Texas, Mr. BLILEY, Mr. BURTON of Indiana, Mr. HALL of Texas, Mr. LUCAS of Oklahoma, Mr. HILL of Montana, Mr. WAMP, Mr. Hoekstra, Mr. Hayes, Mr. Hansen, Mr. LINDER, Mr. EWING, Mr. SCARBOROUGH, Mr. ARMEY, Mr. SMITH of Michigan, Mr HAYWORTH, Mr. GUTKNECHT, Mr. POMBO, Mr. KINGSTON, Mr. DUNCAN, Mr. HEFLEY, Mr. WATKINS, Mr. PICKERING, Mr. LEWIS of Kentucky, Mr. Thune, Mr. Herger, Mr. English, Mr. McCrery, Mr. Camp, Mr. Chambliss, and Mr. NORWOOD.

H. Res. 107: Mr. DAVIS of Florida.

H. Res. 213: Mr. BARRETT of Nebraska and Mr. Petri.

H. Res. 238: Mr. HULSHOF, Mr. WU, and Mr. RANGEL.

H. Res. 414: Ms. DEGETTE.

H. Res. 458: Mr. Franks of New Jersey. Mr. McCrery, Mr. Meehan, and Mr. Smith of New Jersey.

H. Res. 462: Mr. PETRI.

### DELETIONS OF SPONSORS FROM PUBLIC BILLS AND RESOLUTIONS

Under clause 7 of rule XII, sponsors were deleted from public bills and resolutions as follows:

H.R. 1283: Mr. TALENT.

H.R. 1396: Mr. BOUCHER.

H.R. 1824: Ms. KILPATRICK.

H.R. 3308: Mr. PICKERING.