# 107TH CONGRESS 1ST SESSION H.R. 1114

To combat international money laundering and protect the United States financial system, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

March 20, 2001

Mr. LAFALCE (for himself and Ms. VELÁZQUEZ) introduced the following bill; which was referred to the Committee on Financial Services

# A BILL

To combat international money laundering and protect the United States financial system, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

# **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "International Counter-Money Laundering and Foreign
- 6 Anticorruption Act of 2001".
- 7 (b) TABLE OF CONTENTS.—The table of contents for
- 8 this Act is as follows:

Sec. 1. Short title; table of contents.Sec. 2. Findings and purposes.

TITLE I—INTERNATIONAL COUNTER-MONEY LAUNDERING MEASURES

Sec. 101. Special measures for jurisdictions, financial institutions, or international transactions of primary money laundering concern.

# TITLE II—CURRENCY TRANSACTION REPORTING AMENDMENTS AND RELATED IMPROVEMENTS

- Sec. 201. Amendments relating to reporting of suspicious activities.
- Sec. 202. Penalties for violations of geographic targeting orders and certain recordkeeping requirements, and lengthening effective period of geographic targeting orders.
- Sec. 203. Authorization to include suspicions of illegal activity in written employment references.
- Sec. 204. Bank Secrecy Act Advisory Group.
- Sec. 205. Agency reports on reconciling penalty amounts.

## TITLE III—ANTICORRUPTION MEASURES

Sec. 301. Corruption of foreign governments and ruling elites.

Sec. 302. Support for the Financial Action Task Force on Money Laundering.

## 1 SEC. 2. FINDINGS AND PURPOSES.

- 2 (a) FINDINGS.—The Congress finds as follows:
- (1) Money laundering, estimated by the Inter-3 4 national Monetary Fund to amount to between 2 5 and 5 percent of global gross domestic product which is at least \$600,000,000,000 annually, pro-6 7 vides the financial fuel that permits transnational 8 criminal enterprises to conduct and expand their op-9 erations to the detriment of the safety and security 10 of American citizens.
- (2) Money launderers subvert legitimate financial mechanisms and banking relationships by using
  them as protective covering for the movement of
  criminal proceeds and, by so doing, can undermine
  the integrity of our financial institutions and of the
  global financial and trading systems upon which our
  prosperity and growth depend.

1 (3) Money launderers rely upon the existence 2 and use of certain jurisdictions outside the United 3 States that offer bank secrecy and special tax or 4 regulatory advantages to nonresidents, and often 5 complement those advantages with weak financial 6 supervisory and regulatory regimes.

7 (4) Certain kinds of transactions involving such 8 offshore jurisdictions—for example, those trans-9 actions specifically designed to offer anonymity or 10 the avoidance of regulatory scrutiny—make it dif-11 ficult for law enforcement officials and regulators to 12 follow the trail of money earned by criminals and or-13 ganized international criminal enterprises that un-14 dermine United States national interests and traffic 15 in human misery, whether they are narcotics dealers, 16 terrorists, arms smugglers, traffickers in human 17 beings, or those whose frauds prey upon law abiding 18 citizens.

(5) Certain banking relationships between financial institutions in the United States and financial institutions located in such offshore jurisdictions, such as correspondent and payable-through
accounts, are particularly vulnerable to abuse because of the difficulty in obtaining accurate informa-

1	tion about the beneficial owners whose funds pass
2	through such accounts.
3	(6) The ability to mount effective counter-meas-
4	ures to international money launderers requires na-
5	tional, as well as bilateral and multilateral action,
6	using tools specially designed for that effort.
7	(7) The Basle Committee on Banking Regula-
8	tion and Supervisory Practices and the Financial
9	Action Task Force on Money Laundering, both of
10	which the United States is a member, have each
11	adopted international anti-money laundering prin-
12	ciples and recommendations.
13	(b) PURPOSES.—The purposes of this Act are as fol-
13 14	(b) PURPOSES.—The purposes of this Act are as fol- lows:
14	lows:
14 15	lows: (1) To ensure that banking transactions and fi-
14 15 16	lows: (1) To ensure that banking transactions and fi- nancial relationships, the conduct of such trans-
14 15 16 17	lows: (1) To ensure that banking transactions and fi- nancial relationships, the conduct of such trans- actions and relationships, or both, do not contravene
14 15 16 17 18	lows: (1) To ensure that banking transactions and fi- nancial relationships, the conduct of such trans- actions and relationships, or both, do not contravene the purposes of subchapter II of chapter 53 of title
14 15 16 17 18 19	lows: (1) To ensure that banking transactions and fi- nancial relationships, the conduct of such trans- actions and relationships, or both, do not contravene the purposes of subchapter II of chapter 53 of title 31, United States Code, section 21 of the Federal
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	lows: (1) To ensure that banking transactions and fi- nancial relationships, the conduct of such trans- actions and relationships, or both, do not contravene the purposes of subchapter II of chapter 53 of title 31, United States Code, section 21 of the Federal Deposit Insurance Act, and chapter 2 of title I of
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	lows: (1) To ensure that banking transactions and fi- nancial relationships, the conduct of such trans- actions and relationships, or both, do not contravene the purposes of subchapter II of chapter 53 of title 31, United States Code, section 21 of the Federal Deposit Insurance Act, and chapter 2 of title I of Public Law 91–508, or facilitate the evasion of any
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	lows: (1) To ensure that banking transactions and fi- nancial relationships, the conduct of such trans- actions and relationships, or both, do not contravene the purposes of subchapter II of chapter 53 of title 31, United States Code, section 21 of the Federal Deposit Insurance Act, and chapter 2 of title I of Public Law 91–508, or facilitate the evasion of any such provision, to ensure that the purposes of such

1 (2) To provide a clear national mandate for 2 subjecting to special scrutiny those foreign jurisdic-3 tions, financial institutions operating outside the United States, and classes of international trans-4 5 actions that pose particular, identifiable opportuni-6 ties for money laundering. 7 (3) To provide the Secretary of the Treasury 8 with broad discretionary authority to take certain 9 measures tailored to the particular money laun-

dering problems presented by specific foreign jurisdictions, financial institutions operating outside the
United States, and classes of international transactions.

(4) To provide domestic financial institutions
with guidance on particular foreign jurisdictions, financial institutions operating outside the United
States, and classes of international transactions that
are of primary money laundering concern to the
United States Government.

20 (5) To clarify the terms of the safe harbor from21 civil liability for filing suspicious activity reports.

(6) To strengthen the Secretary's authority to
issue and administer geographic targeting orders,
and to clarify that violations of such orders or any
other requirement imposed under the authority con-

tained in chapter 2 of title I of Public Law 91-508 1 2 and subchapters II and III of chapter 53 of title 31, 3 United States Code, may result in criminal and civil 4 penalties. (7) To strengthen the ability of financial insti-5 6 tutions to maintain the integrity of their employee 7 population. 8 (8) To strengthen measures to prevent the use 9 of the United States financial system for personal 10 gain by corrupt foreign officials and to facilitate the 11 repatriation of any stolen assets to the citizens of 12 countries to whom such assets belong. TITLE I—INTERNATIONAL COUN-13 **TER-MONEY** LAUNDERING 14 **MEASURES** 15 16 SEC. 101. SPECIAL MEASURES FOR JURISDICTIONS, FINAN-17 CIAL INSTITUTIONS, OR INTERNATIONAL 18 TRANSACTIONS OF PRIMARY MONEY LAUN-19 **DERING CONCERN.** 20 (a) IN GENERAL.—Subchapter II of chapter 53 of 21 title 31, United States Code, is amended by inserting after 22 section 5318 the following new section:

1	"§ 5318A. Sp	oecial measures	for jurisdictions, fi	nancial
2		institutions, or i	international trans	actions
3		of primary mon	ey laundering conc	ern
4	"(a) ]	INTERNATIONAL	Counter-Money	LAUN-

5 DERING REQUIREMENTS.—

6 "(1) IN GENERAL.—The Secretary may require 7 domestic financial institutions and domestic financial 8 agencies to take 1 or more of the special measures 9 described in subsection (b) if the Secretary finds 10 that reasonable grounds exist for concluding that a jurisdiction outside the United States, 1 or more fi-11 12 nancial institutions operating outside the United 13 States, or 1 or more classes of transactions within, 14 or involving, a jurisdiction outside the United States 15 is of primary money laundering concern, in accord-16 ance with subsection (c).

17 "(2) FORM OF REQUIREMENT.—The special
18 measures described in subsection (b) may be im19 posed by regulation, order, or otherwise as permitted
20 by law, and in such sequence or combination, as the
21 Secretary shall determine.

22 "(3) PROCESS FOR SELECTING SPECIAL MEAS23 URES.—

24 "(A) CONSULTATION.—In selecting which
25 special measure or measures to take under this
26 subsection, the Secretary shall consult with the
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1	Chairman of the Board of Governors of the
2	Federal Reserve System and, in the Secretary's
3	sole discretion, such other agencies and inter-
4	ested parties as the Secretary may find to be
5	appropriate.
6	"(B) FACTORS.—The Secretary also shall
7	consider—
8	"(i) whether similar action has been
9	or is being taken by other nations or multi-
10	lateral groups;
11	"(ii) whether the imposition of any
12	particular special measure would create a
13	significant competitive disadvantage, in-
14	cluding any undue cost or burden associ-
15	ated with compliance, for financial institu-
16	tions organized or licensed in the United
17	States; and
18	"(iii) the extent to which the action
19	would have a significant adverse systemic
20	impact on the international payment, clear-
21	ance and settlement system, or on legiti-
22	mate business activities involving the par-
23	ticular jurisdiction, institution, or class of
24	transactions.

"(4) NO LIMITATION ON OTHER AUTHORITY.—
 This section shall not be construed as superseding or
 otherwise restricting any other authority granted to
 the Secretary, or to any other agency, by this sub chapter or otherwise.

6 "(b) SPECIAL MEASURES.—The special measures re-7 ferred to in subsection (a), with respect to a jurisdiction 8 outside the United States, financial institution operating 9 outside the United States, or class of transaction within, 10 or involving, a jurisdiction outside the United States, are 11 as follows:

12 "(1) RECORDKEEPING AND REPORTING OF
13 CERTAIN FINANCIAL TRANSACTIONS.—

"(A) IN GENERAL.—The Secretary may re-14 15 quire any domestic financial institution or do-16 mestic financial agency to maintain records, file 17 reports, or both, concerning the aggregate 18 amount of transactions, or concerning each 19 transaction, with respect to a jurisdiction out-20 side the United States, 1 or more financial in-21 stitutions operating outside the United States, 22 or 1 or more classes of transactions within, or 23 involving, a jurisdiction outside the United 24 States, if the Secretary finds any such jurisdic-

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1	tion, institution, or class of transactions to be
2	of primary money laundering concern.
3	"(B) Form of records and reports.—
4	Such records and reports shall be made and re-
5	tained at such time, in such manner, and for
6	such period of time, as the Secretary shall de-
7	termine, and shall include such information as
8	the Secretary may determine, including—
9	"(i) the identity and address of the
10	participants in a transaction or relation-
11	ship, including the identity of the origi-
12	nator of any funds transfer;
13	"(ii) the legal capacity in which a par-
14	ticipant in any transaction is acting;
15	"(iii) information concerning the bene-
16	ficial ownership of the funds involved in
17	any transaction, in accordance with steps
18	the Secretary has determined to be reason-
19	able and practicable to obtain and retain
20	such information; and
21	"(iv) a description of any transaction.
22	"(2) INFORMATION RELATING TO BENEFICIAL
23	OWNERSHIP.—In addition to any other requirement
24	under any other law, the Secretary may require any
25	domestic financial institution or domestic financial

1 agency to take such steps as the Secretary may de-2 termine to be reasonable and practicable to obtain and retain information concerning the beneficial 3 4 ownership of any account opened or maintained in 5 the United States by a foreign person (other than a 6 foreign entity whose shares are subject to public re-7 porting requirements or are listed and traded on a 8 regulated exchange or trading market), or a rep-9 resentative of such a foreign person, that involves a 10 jurisdiction outside the United States, 1 or more fi-11 nancial institutions operating outside the United 12 States, or 1 or more classes of transactions within, 13 or involving, a jurisdiction outside the United States, 14 if the Secretary finds any such jurisdiction, institu-15 tion, or transaction to be of primary money laun-16 dering concern.

17 "(3) INFORMATION RELATING TO CERTAIN PAY-18 ABLE-THROUGH ACCOUNTS.—If the Secretary finds 19 a jurisdiction outside the United States, 1 or more 20 financial institutions operating outside the United 21 States, or 1 or more classes of transactions within, 22 or involving, a jurisdiction outside the United States 23 to be of primary money laundering concern, the Sec-24 retary may require any domestic financial institution 25 or domestic financial agency that opens or maintains

1	a payable-through account in the United States for
2	a foreign financial institution involving any such ju-
3	risdiction or any such financial institution operating
4	outside the United States, or a payable-through ac-
5	count through which any such transaction may be
6	conducted, as a condition of opening or maintaining
7	such account, to—
8	"(A) identify each customer (and rep-
9	resentative of such customer) of such financial
10	institution who is permitted to use, or whose
11	transactions are routed through, such payable-
12	through account; and
13	"(B) obtain, with respect to each such cus-
14	tomer (and each such representative), the same
15	information that the depository institution ob-
16	tains in the ordinary course of business with re-
17	spect to its customers residing in the United
18	States.
19	"(4) INFORMATION RELATING TO CERTAIN COR-
20	RESPONDENT ACCOUNTS.—If the Secretary finds a
21	jurisdiction outside the United States, 1 or more fi-
22	nancial institutions operating outside the United
23	States, or 1 or more classes of transactions within,
24	or involving, a jurisdiction outside the United States
25	to be of primary money laundering concern, the Sec-

1	retary may require any domestic financial institution
2	or domestic financial agency that opens or maintains
3	a correspondent account in the United States for a
4	foreign financial institution involving any such juris-
5	diction or any such financial institution operating
6	outside the United States, or a correspondent ac-
7	count through which any such transaction may be
8	conducted, as a condition of opening or maintaining
9	such account, to—
10	"(A) identify each customer (and rep-
11	resentative of such customer) of any such finan-
12	cial institution who is permitted to use, or
13	whose transactions are routed through, such
14	correspondent account; and
15	"(B) obtain, with respect to each such cus-
16	tomer (and each such representative), the same
17	information that the depository institution ob-
18	tains in the ordinary course with respect to its
19	customers residing in the United States.
20	"(5) Prohibitions or conditions on open-
21	ING OR MAINTAINING CERTAIN CORRESPONDENT OR
22	PAYABLE-THROUGH ACCOUNTS.—If the Secretary
23	finds a jurisdiction outside the United States, 1 or
24	more financial institutions operating outside the
25	United States, or 1 or more classes of transactions

1 within, or involving, a jurisdiction outside the United 2 States to be of primary money laundering concern, 3 the Secretary, in consultation with the Secretary of 4 State, the Attorney General, and the Chairman of the Board of Governors of the Federal Reserve Sys-5 6 tem, may prohibit, or impose conditions upon, the 7 opening or maintaining in the United States of a 8 correspondent account or payable-through account 9 by any domestic financial institution or domestic fi-10 nancial agency for or on behalf of a foreign banking 11 institution if such correspondent account or payable-12 through account involves any such jurisdiction or in-13 stitution, or if any such transaction may be con-14 ducted through such correspondent account or pay-15 able-through account.

16 "(c) CONSULTATIONS AND INFORMATION TO BE
17 CONSIDERED IN FINDING JURISDICTIONS, INSTITUTIONS,
18 OR TRANSACTIONS TO BE OF PRIMARY MONEY LAUN19 DERING CONCERN.—

"(1) IN GENERAL.—In making a finding that
reasonable grounds exist for concluding that a jurisdiction outside the United States, 1 or more financial institutions operating outside the United States,
or 1 or more classes of transactions within, or involving, a jurisdiction outside the United States is of

1	primary money laundering concern so as to author-
2	ize the Secretary to invoke 1 or more of the special
3	measures of subsection (b), the Secretary shall con-
4	sult with the Secretary of State, the Attorney Gen-
5	eral, the Secretary of Commerce, and the United
6	States Trade Representative.
7	"(2) INFORMATION.—The Secretary also shall
8	consider such information as the Secretary considers
9	to be relevant, including the following potentially rel-
10	evant factors:
11	"(A) In the case of a particular
12	jurisdiction—
13	"(i) the extent to which that jurisdic-
14	tion or financial institutions operating
15	therein offer bank secrecy or special tax or
16	regulatory advantages to nonresidents or
17	nondomiciliaries of such jurisdiction;
18	"(ii) the substance and quality of ad-
19	ministration of that jurisdiction's bank su-
20	pervisory and counter-money laundering
21	laws;
22	"(iii) the relationship between the vol-
23	ume of financial transactions occurring in
24	that jurisdiction and the size of the juris-
25	diction's economy;

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1	"(iv) the extent to which that jurisdic-
2	tion is characterized as a tax haven or off-
3	shore banking or secrecy haven by credible
4	international organizations or multilateral
5	expert groups;
6	"(v) whether the United States has a
7	mutual legal assistance treaty with that ju-
8	risdiction, and the experience of United
9	States law enforcement officials, regulatory
10	officials, and tax administrators in obtain-
11	ing information about transactions origi-
12	nating in or routed through or to such ju-
13	risdiction; and
14	"(vi) the extent to which that jurisdic-
15	tion is characterized by high levels of offi-
16	cial or institutional corruption.
17	"(B) In the case of a decision to apply 1
18	or more of the special measures described in
19	subsection (b) only to a financial institution or
20	institutions, or to a transaction or class of
21	transactions, or to both, within, or involving, a
22	particular jurisdiction—
23	"(i) the extent to which such financial
24	institutions or transactions are used to fa-

1	cilitate or promote money laundering in or
2	through the jurisdiction;
3	"(ii) the extent to which such institu-
4	tions or transactions are used for legiti-
5	mate business purposes in such jurisdic-
6	tion; and
7	"(iii) the extent to which such action
8	is sufficient to ensure, with respect to
9	transactions involving such jurisdiction and
10	institutions operating in such jurisdiction,
11	that the purposes of this subchapter con-
12	tinue to be fulfilled, and to guard against
13	international money laundering and other
14	financial crimes.
15	"(d) Notification of Special Measures In-
16	VOKED BY THE SECRETARY.—Within 10 days after the
17	date of any action taken by the Secretary under subsection
18	(a)(1), the Secretary shall notify, in writing, the Com-
19	mittee on Banking and Financial Services of the House
20	of Representatives and the Committee on Banking, Hous-
21	ing, and Urban Affairs of the Senate of any such action.
22	"(e) DEFINITIONS.—Notwithstanding any other pro-
23	vision of this subchapter, for purposes of this section, the
24	following definitions shall apply:
25	"(1) Defined terms.—

1	"(A) BANK DEFINITIONS.—The following
2	definitions shall apply with respect to a bank:
3	"(i) ACCOUNT.—The term 'account'—
4	"(I) means a formal banking or
5	business relationship established to
6	provide regular services, dealings, and
7	other financial transactions; and
8	"(II) includes a demand deposit,
9	savings deposit, or other transaction
10	or asset account and a credit account
11	or other extension of credit.
12	"(ii) Correspondent account.—
13	The term 'correspondent account' means
14	an account established to receive deposits
15	from and make payments on behalf of a
16	foreign financial institution.
17	"(iii) PAYABLE-THROUGH ACCOUNT.—
18	The term 'payable-through account' means
19	an account, including a transaction ac-
20	count (as defined in section $19(b)(1)(C)$ of
21	the Federal Reserve Act), opened at a de-
22	pository institution by a foreign financial
23	institution by means of which the foreign
24	financial institution permits its customers
25	to engage, either directly or through a sub-

1	account, in banking activities usual in con-
2	nection with the business of banking in the
3	United States.
4	"(B) DEFINITIONS APPLICABLE TO INSTI-
5	TUTIONS OTHER THAN BANKS.—With respect
6	to any financial institution other than a bank,
7	the Secretary shall define, by regulation, order,
8	or otherwise as permitted by law, the term 'ac-
9	count' and shall include within the meaning of
10	such term arrangements similar to payable-
11	through and correspondent accounts.
12	"(2) OTHER TERMS — The Secretary may by

"(2) OTHER TERMS.—The Secretary may, by
regulation, order, or otherwise as permitted by law,
further define the terms in paragraph (1) and define
other terms for the purposes of this section, as the
Secretary deems appropriate.".

(b) CLERICAL AMENDMENT.—The table of sections
for subchapter II of chapter 53 of title 31, United States
Code, is amended by inserting after the item relating to
section 5318 the following new item:

"5318A. Special measures for jurisdictions, financial institutions, or international transactions of primary money laundering concern.".

#### **II—CURRENCY TRANS-**TITLE 1 **ACTION REPORTING AMEND-**2 **RELATED MENTS** AND IM-3 PROVEMENTS 4

5 SEC. 201. AMENDMENTS RELATING TO REPORTING OF SUS-

6

# PICIOUS ACTIVITIES.

7 (a) Amendment Relating to Civil Liability Im-8 MUNITY FOR DISCLOSURES.—Section 5318(g)(3) of title 9 31, United States Code, is amended to read as follows: 10

"(3) LIABILITY FOR DISCLOSURES.—

"(A) IN GENERAL.—Any financial institu-11 12 tion that makes a voluntary disclosure of any 13 possible violation of law or regulation to a gov-14 ernment agency or makes a disclosure pursuant 15 to this subsection or any other authority, and 16 any director, officer, employee, or agent of such institution who makes, or requires another to 17 18 make any such disclosure, shall not be liable to 19 any person under any law or regulation of the 20 United States, any constitution, law, or regula-21 tion of any State or political subdivision of any 22 State, or under any contract or other legally en-23 forceable agreement (including any arbitration 24 agreement), for such disclosure or for any fail-25 ure to provide notice of such disclosure to the

1	person who is the subject of such disclosure or
2	any other person identified in the disclosure.
3	"(B) RULE OF CONSTRUCTION.—Subpara-
4	graph (A) shall not be construed as creating—
5	"(i) any inference that the term 'per-
6	son', as used in such subparagraph, may
7	be construed more broadly than its ordi-
8	nary usage so to include any government
9	or agency of government; or
10	"(ii) any immunity against, or other-
11	wise affecting, any civil or criminal action
12	brought by any government or agency of
13	government to enforce any constitution,
14	law, or regulation of such government or
15	agency.".
16	(b) Prohibition on Notification of Disclo-
17	SURES.—Section 5318(g)(2) of title 31, United States
18	Code, is amended to read as follows:
19	"(2) Notification prohibited.—
20	"(A) IN GENERAL.—If a financial institu-
21	tion or any director, officer, employee, or agent
22	of any financial institution, voluntarily or pur-
23	suant to this section or any other authority, re-
24	ports a suspicious transaction to a government
25	agency—

1	"(i) the financial institution, director,
2	officer, employee, or agent may not notify
3	any person involved in the transaction that
4	the transaction has been reported; and
5	"(ii) no officer or employee of the
6	Federal Government or of any State, local,
7	tribal, or territorial government within the
8	United States, who has any knowledge that
9	such report was made may disclose to any
10	person involved in the transaction that the
11	transaction has been reported other than
12	as necessary to fulfill the official duties of
13	such officer or employee.
14	"(B) DISCLOSURES IN CERTAIN EMPLOY-
15	MENT REFERENCES.—Notwithstanding the ap-
16	plication of subparagraph (A) in any other con-
17	text, subparagraph (A) shall not be construed
18	as prohibiting any financial institution, or any
19	director, officer, employee, or agent of such in-
20	stitution, from including, in a written employ-
21	ment reference that is provided in accordance
22	with section 18(v) of the Federal Deposit Insur-
23	ance Act in response to a request from another
24	financial institution or a written termination
25	notice or employment reference that is provided

1	in accordance with the rules of the self-regu-
2	latory organizations registered with the Securi-
3	ties and Exchange Commission, information
4	that was included in a report to which subpara-
5	graph (A) applies, but such written employment
6	reference may not disclose that such informa-
7	tion was also included in any such report or
8	that such report was made.".
9	SEC. 202. PENALTIES FOR VIOLATIONS OF GEOGRAPHIC
10	TARGETING ORDERS AND CERTAIN RECORD-
11	KEEPING REQUIREMENTS, AND LENGTH-
12	ENING EFFECTIVE PERIOD OF GEOGRAPHIC
13	TARGETING ORDERS.
14	(a) Civil Penalty for Violation of Targeting
15	ORDER.—Section 5321(a)(1) of title 31, United States
16	Code, is amended—
16 17	Code, is amended— (1) by inserting "or order issued" after "sub-
17	(1) by inserting "or order issued" after "sub-
17 18	(1) by inserting "or order issued" after "sub- chapter or a regulation prescribed"; and
17 18 19	<ul><li>(1) by inserting "or order issued" after "sub- chapter or a regulation prescribed"; and</li><li>(2) by inserting ", or willfully violating a regu-</li></ul>
17 18 19 20	<ul> <li>(1) by inserting "or order issued" after "sub- chapter or a regulation prescribed"; and</li> <li>(2) by inserting ", or willfully violating a regu- lation prescribed under section 21 of the Federal</li> </ul>
17 18 19 20 21	<ul> <li>(1) by inserting "or order issued" after "sub- chapter or a regulation prescribed"; and</li> <li>(2) by inserting ", or willfully violating a regu- lation prescribed under section 21 of the Federal Deposit Insurance Act or section 123 of Public Law</li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	<ul> <li>(1) by inserting "or order issued" after "sub- chapter or a regulation prescribed"; and</li> <li>(2) by inserting ", or willfully violating a regu- lation prescribed under section 21 of the Federal Deposit Insurance Act or section 123 of Public Law 91–508," after "section 5314 and 5315)".</li> </ul>

1	(1) in subsection (a)—
2	(A) by inserting "or order issued" after
3	"willfully violating this subchapter or a regula-
4	tion prescribed"; and
5	(B) by inserting ", or willfully violating a
6	regulation prescribed under section $21$ of the
7	Federal Deposit Insurance Act or section 123
8	of Public Law 91–508," after "under section
9	5315 or 5324)";
10	(2) in subsection (b)—
11	(A) by inserting "or order issued" after
12	"willfully violating this subchapter or a regula-
13	tion prescribed"; and
14	(B) by inserting "or willfully violating a
15	regulation prescribed under section 21 of the
16	Federal Deposit Insurance Act or section 123
17	of Public Law 91–508," after "under section
18	5315 or 5324),".
19	(c) Structuring Transactions To Evade Tar-
20	GETING ORDER OR CERTAIN RECORDKEEPING REQUIRE-
21	MENTS.—Section 5324(a) of title 31, United States Code,
22	is amended—
23	(1) by inserting a comma after "shall";
24	(2) by striking "section—" and inserting "sec-
25	tion, the reporting or recordkeeping requirements

imposed by any order issued under section 5326, or
 the recordkeeping requirements imposed by any reg ulation prescribed under section 21 of the Federal
 Deposit Insurance Act or section 123 of Public Law
 91-508—";

6 (3) in paragraph (1) by inserting ", to file a re-7 port or to maintain a record required by an order 8 issued under section 5326, or to maintain a record 9 required pursuant to any regulation prescribed 10 under section 21 of the Federal Deposit Insurance 11 Act or section 123 of Public Law 91–508" after "regulation prescribed under any such section"; and 12 13 (4) in paragraph (2) by inserting ", to file a re-14 port or to maintain a record required by any order 15 issued under section 5326, or to maintain a record 16 required pursuant to any regulation prescribed 17 under section 5326, or to maintain a record required 18 pursuant to any regulation prescribed under section 19 21 of the Federal Deposit Insurance Act or section 123 of Public Law 91-508," after "regulation pre-20 21 scribed under any such section".

(d) LENGTHENING EFFECTIVE PERIOD OF GEOGRAPHIC TARGETING ORDERS.—Section 5326(d) of title
31, United States Code, is amended by striking "60" after
"shall be effective for more than" and inserting "180".

# 1SEC. 203. AUTHORIZATION TO INCLUDE SUSPICIONS OF IL-2LEGAL ACTIVITY IN WRITTEN EMPLOYMENT3REFERENCES.

4 Section 18 of the Federal Deposit Insurance Act (12
5 U.S.C. 1828) is amended by adding at the end the fol6 lowing new subsection:

7 "(v) WRITTEN EMPLOYMENT REFERENCES MAY
8 CONTAIN SUSPICIONS OF INVOLVEMENT IN ILLEGAL AC9 TIVITY.—

"(1) IN GENERAL.—Notwithstanding any other 10 11 provision of law, any insured depository institution, 12 and any director, officer, employee, or agent of such 13 institution, may disclose in any written employment 14 reference relating to a current or former institution-15 affiliated party of such institution which is provided 16 to another insured depository institution in response 17 to a request from such other institution, information 18 concerning the possible involvement of such institu-19 tion-affiliated party in potentially unlawful activity.

20 "(2) DEFINITION.—For purposes of this sub21 section, the term 'insured depository institution' in22 cludes any uninsured branch or agency of a foreign
23 bank.".

# 24 SEC. 204. BANK SECRECY ACT ADVISORY GROUP.

25 Section 1564 of the Annunzio-Wylie Anti-Money
26 Laundering Act (31 U.S.C. 5311 note) is amended—

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(1) in subsection (a), by inserting ", of non-1 2 governmental organizations advocating financial privacy," after "Drug Control Policy"; and 3 (2) in subsection (c), by inserting ", other than 4 5 subsections (a) and (d) of such Act which shall 6 apply" before the period at the end. 7 SEC. 205. AGENCY REPORTS ON RECONCILING PENALTY

AMOUNTS.

9 Before the end of the 1-year period beginning on the 10 date of the enactment of this Act, the Secretary of the 11 Treasury and the Federal banking agencies (as defined in 12 section 3 of the Federal Deposit Insurance Act) shall each 13 submit their respective reports to the Congress containing recommendations on possible legislation to conform the 14 15 penalties imposed on depository institutions (as defined in section 3 of the Federal Deposit Insurance Act) for viola-16 tions of subchapter II of chapter 53 of title 31, United 17 18 States Code, to the penalties imposed on such institutions 19 under section 8 of the Federal Deposit Insurance Act.

- TITLE III—ANTICORRUPTION 20
- 21

8

# **MEASURES**

22 SEC. 301. CORRUPTION OF FOREIGN GOVERNMENTS AND 23 **RULING ELITES.** 

24 It is the sense of the Congress that, in deliberations between the United States Government and any other 25

country on money laundering and corruption issues, the
 United States Government should—

3 (1) emphasize an approach that addresses not
4 only the laundering of the proceeds of traditional
5 criminal activity but also the increasingly endemic
6 problem of governmental corruption and the corrup7 tion of ruling elites;

8 (2) encourage the enactment and enforcement
9 of laws in such country to prevent money laundering
10 and systemic corruption;

(3) make clear that the United States will take
all steps necessary to identify the proceeds of foreign
government corruption which have been deposited in
United States financial institutions and return such
proceeds to the citizens of the country to whom such
assets belong; and

17 (4) advance policies and measures to promote 18 good government and to prevent and reduce corrup-19 tion and money laundering, including through in-20 structions to the United States Executive Director of 21 each international financial institution (as defined in 22 section 1701(c) of the International Financial Insti-23 tutions Act) to advocate such policies as a system-24 atic element of economic reform programs and ad-25 vice to member governments.

1 SEC. 302. SUPPORT FOR THE FINANCIAL ACTION TASK

1	SEC. 302. SUFFORT FOR THE FINANCIAL ACTION TASK
2	FORCE ON MONEY LAUNDERING.
3	It is the sense of the Congress that—
4	(1) the United States should continue to ac-
5	tively and publicly support the objectives of the Fi-
6	nancial Action Task Force on Money Laundering
7	(hereafter in this section referred to as the
8	"FATF") with regard to combating international
9	money laundering;
10	(2) the FATF should identify noncooperative
11	jurisdictions in as expeditious a manner as possible
12	and publicly release a list directly naming those ju-
13	risdictions identified;
14	(3) the United States should support the public
15	release of the list naming noncooperative jurisdic-
16	tions identified by the FATF;
17	(4) the United States should encourage the
18	adoption of the necessary international action to en-
19	courage compliance by the identified noncooperative
20	jurisdictions; and
21	(5) the United States should take the necessary
22	countermeasures to protect the United States econ-
23	omy against money of unlawful origin and encourage
24	other nations to do the same.
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