107TH CONGRESS 1ST SESSION H.R. 1213

To impose certain limitations on the receipt of out-of-State municipal solid waste, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 27, 2001

Mr. GREENWOOD (for himself, Mr. DOYLE, Mr. UPTON, Mr. DINGELL, Mr. BUYER, Mr. BARRETT, Mr. SAWYER, Mr. STUPAK, Mr. SHERWOOD, Mr. BONIOR, Mr. PETERSON of Pennsylvania, Mr. HOLDEN, Mr. KANJORSKI, Mr. MORAN of Virginia, Mr. EHLERS, Mr. KILDEE, Mr. LEACH, Mr. SOUDER, Mr. VISCLOSKY, Ms. BALDWIN, Mrs. JONES of Ohio, and Mr. LEVIN) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To impose certain limitations on the receipt of out-of-State municipal solid waste, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Solid Waste Interstate
- 5 Transportation Act of 2001".

1 SEC. 2. INTERSTATE TRANSPORTATION AND DISPOSAL OF 2 MUNICIPAL SOLID WASTE. 3 (a) IN GENERAL.—Subtitle D of the Solid Waste Disposal Act (42 U.S.C. 6941 et seq.) is amended by adding 4 5 after section 4010 the following new section: "SEC. 4011. RECEIPT AND DISPOSAL OF OUT-OF-STATE MU-6 7 NICIPAL SOLID WASTE. 8 "(a) PRESUMPTIVE BAN ON RECEIPT OF OUT-OF-9 STATE WASTE.—No landfill or incinerator may receive any out-of-State municipal solid waste for disposal or in-10 11 cineration unless the waste is received pursuant to— 12 "(1) a host community agreement in accordance 13 with subsection (b) or (c); or "(2) an exemption under subsection (d). 14 15 "(b) EXISTING HOST COMMUNITY AGREEMENTS.— Except as provided in subsection (e), out-of-State munic-16 ipal solid waste may be received at a landfill or incinerator 17 18 for disposal or incineration pursuant to a host community 19 agreement entered into before the enactment of this sec-20 tion if— "(1) the agreement specifically authorizes the 21 22 owner or operator to accept, at the landfill or incin-23 erator, out-of-State municipal solid waste; and 24 "(2) the owner or operator complies with all of 25 the terms and conditions of the host community agreement. 26

The owner or operator shall provide a copy of the host
 community agreement, within 90 days after the enactment
 of this section, to the State and affected local government
 and make such a copy available for inspection by the pub lic in the affected local community.

6 "(c) NEW HOST COMMUNITY AGREEMENTS.—

7 "(1) EXEMPTION FROM BAN.—Except as pro-8 vided in subsection (e), out-of-State municipal solid 9 waste may be received at a landfill or incinerator for 10 disposal or incineration pursuant to a host commu-11 nity agreement entered into on or after the enact-12 ment of this section (in this section referred to as 13 a 'new host community agreement') if the agreement 14 specifically authorizes the receipt of such waste and 15 meets the requirements of paragraphs (2) through 16 (5) of this subsection.

17 "(2) REQUIREMENTS FOR AUTHORIZATION.— 18 An authorization to receive out-of-State municipal 19 solid waste pursuant to a new host community 20 agreement shall be granted by formal action at a 21 meeting; be recorded in writing in the official record 22 of the meeting; and remain in effect according to its 23 terms. Such authorization may specify terms and 24 conditions, including an amount of out-of-State mu-

| 1 | nicipal solid waste that an owner or operator may |
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| 2 | receive and the duration of the authorization. |
| 3 | "(3) INFORMATION.—Prior to seeking an au- |
| 4 | thorization to receive out-of-State municipal solid |
| 5 | waste pursuant to a new host community agreement |
| 6 | under this subsection, the owner or operator of the |
| 7 | facility seeking such authorization shall provide (and |
| 8 | make readily available to the State, each contiguous |
| 9 | local government and Indian tribe, and any other in- |
| 10 | terested person for inspection and copying) each of |
| 11 | the following items of information: |
| 12 | "(A) A brief description of the facility, in- |
| 13 | cluding, with respect to both the facility and |
| 14 | any planned expansion of the facility, the size, |
| 15 | the ultimate waste capacity, and the anticipated |
| 16 | monthly and yearly quantities of waste to be |
| 17 | handled. Such quantities shall be expressed in |
| 18 | terms of volume. |
| 19 | "(B) A map of the facility site indicating |
| 20 | location in relation to the local road system and |
| 21 | topography and general hydrogeological fea- |
| 22 | tures. The map shall indicate any buffer zones |
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to be acquired by the owner or operator as well

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as all facility units.

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"(C) A description of the then current environmental characteristics of the site, a description of ground water use in the area, and a discussion of alterations that may be necessitated by, or occur as a result of, the facility. The description of groundwater use shall include identification of private wells and public drinking water sources.
"(D) A description of environmental controls typically required to be used on the site (nurment to normit requirements), including

(pursuant to permit requirements), including run on or run off management, or both, air pol-lution control devices, source separation proce-dures (if any), methane monitoring and control, landfill covers, liners or leachate collection sys-tems, and monitoring programs. In addition, the description shall include a description of any waste residuals generated by the facility, including leachate or ash, and the planned man-agement of the residuals.

21 "(E) A description of site access controls
22 to be employed, and roadway improvements to
23 be made, by the owner or operator, and an esti24 mate of the timing and extent of increased local
25 truck traffic.

"(F) A list of all required Federal, State, and local permits.

"(G) Estimates of the personnel requirements of the facility, including information regarding the probable skill and education levels required for jobs at the facility. To the extent practicable, the information shall distinguish between employment statistics for preoperational and postoperational levels.

10 "(H) Any information that is required by 11 State or Federal law to be provided with re-12 spect to any violations of environmental laws 13 (including regulations) by the owner, the oper-14 ator, and any subsidiary of the owner or oper-15 ator, the disposition of enforcement proceedings 16 taken with respect to the violations, and correc-17 tive action and rehabilitation measures taken as 18 a result of the proceedings.

19 "(I) Any information that is required by
20 State or Federal law to be provided with re21 spect to gifts and contributions made by the
22 owner or operator.

23 "(J) Any information that is required by
24 State or Federal law to be provided with re-

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| 1 | spect to compliance by the owner or operator |
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| 2 | with the State solid waste management plan. |
| 3 | "(4) PRIOR NOTIFICATION.—Prior to taking |
| 4 | formal action with respect to granting authorization |
| 5 | to receive out-of-State municipal solid waste pursu- |
| 6 | ant to a new host community agreement under this |
| 7 | subsection, an affected local government shall— |
| 8 | "(A) notify the State, contiguous local gov- |
| 9 | ernments, and any contiguous Indian tribes; |
| 10 | "(B) publish notice of the action in a |
| 11 | newspaper of general circulation in the affected |
| 12 | area at least 15 days before holding a hearing |
| 13 | under subparagraph (C), except where State |
| 14 | law provides for an alternate form of public no- |
| 15 | tification; and |
| 16 | "(C) provide an opportunity for public |
| 17 | comment in accordance with State law, includ- |
| 18 | ing at least 1 public hearing. |
| 19 | "(5) SUBSEQUENT NOTIFICATION.—Promptly, |
| 20 | but not later than 90 days after an authorization is |
| 21 | granted pursuant to a new host community agree- |
| 22 | ment under this subsection, the affected local gov- |
| 23 | ernment shall notify the Governor, contiguous local |
| 24 | governments, and any contiguous Indian tribes of |
| 25 | such authorization. |

| 1 ' | (6) AUTHORITY.— |
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| 2 | "(A) IN GENERAL.—A State may enact a |
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| 3 | law or laws with respect to the entry, by an af- |
| 4 | fected local government in the State, into a host |
| 5 | community agreement, as it relates to the inter- |
| б | state transportation of solid waste. |
| 7 | "(B) NO DISCRIMINATION.—In enacting a |
| 8 | law or laws pursuant to subparagraph (A), a |
| 9 | State shall act in a consistent manner that does |
| 10 | not discriminate against the receipt of out-of- |
| 11 | State municipal solid waste on the basis of |
| 12 | State of origin. |
| 13 | "(d) Exemption for Waste Not Subject to |
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| 14 | Host Community Agreements.— |
| 14 15 | Host Community Agreements.— "(1) Exemption from Ban.—Except as pro- |
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| 15 | "(1) EXEMPTION FROM BAN.—Except as pro- |
| 15 16 | "(1) EXEMPTION FROM BAN.—Except as pro- vided in subsection (e), out-of-State municipal solid |
| 15 16 17 | "(1) EXEMPTION FROM BAN.—Except as pro- vided in subsection (e), out-of-State municipal solid waste received at a landfill or incinerator shall be ex- |
| 15 16 17 18 | "(1) EXEMPTION FROM BAN.—Except as pro- vided in subsection (e), out-of-State municipal solid waste received at a landfill or incinerator shall be ex- empt from the presumptive ban contained in sub- |
| 15 16 17 18 19 | "(1) EXEMPTION FROM BAN.—Except as pro- vided in subsection (e), out-of-State municipal solid waste received at a landfill or incinerator shall be ex- empt from the presumptive ban contained in sub- section (a) if the owner or operator of the landfill or |
| 15 16 17 18 19 20 | "(1) EXEMPTION FROM BAN.—Except as pro- vided in subsection (e), out-of-State municipal solid waste received at a landfill or incinerator shall be ex- empt from the presumptive ban contained in sub- section (a) if the owner or operator of the landfill or incinerator provides to the State in which the landfill |
| 15 16 17 18 19 20 21 | "(1) EXEMPTION FROM BAN.—Except as pro- vided in subsection (e), out-of-State municipal solid waste received at a landfill or incinerator shall be ex- empt from the presumptive ban contained in sub- section (a) if the owner or operator of the landfill or incinerator provides to the State in which the landfill or incinerator is located and to the affected local |
| 15 16 17 18 19 20 21 22 | "(1) EXEMPTION FROM BAN.—Except as pro- vided in subsection (e), out-of-State municipal solid waste received at a landfill or incinerator shall be ex- empt from the presumptive ban contained in sub- section (a) if the owner or operator of the landfill or incinerator provides to the State in which the landfill or incinerator is located and to the affected local government either of the following: |

has received a State permit that specifically au-1 2 thorizes the owner or operator to accept, at the 3 landfill or incinerator, such out-of-State municipal solid waste. This subparagraph shall be ef-4 5 fective only if the owner or operator complies 6 with all of the terms and conditions of the per-7 mit after the date of enactment of this section 8 and notifies the affected local government of 9 the permit as soon as practicable but not later 10 than 90 days after the date of enactment of 11 this section.

"(B) 12 CONTRACT.—Information estab-13 lishing that the owner or operator of the landfill 14 or incinerator has entered into a binding con-15 tract before March 27, 2001, that commits to 16 the delivery to and receipt at the landfill or in-17 cinerator of a specific quantity of out-of-State 18 municipal solid waste and that the owner or op-19 erator of the landfill or incinerator has per-20 mitted capacity actually available on the date of 21 enactment of this section for receipt of the spe-22 cific quantity of out-of-State municipal solid 23 waste committed to in the contract. This sub-24 paragraph shall be effective only for the longer 25 of—

| "(i) the life of the contract (not in- cluding any renewal, novation, or extension thereof); or "(ii) a period of 3 years after the date of enactment of this section, |
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| thereof); or "(ii) a period of 3 years after the date of enactment of this section, |
| "(ii) a period of 3 years after the date of enactment of this section, |
| of enactment of this section, |
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| and only with respect to the amount of the obli- |
| gation in the contract. |
| "(2) Availability of documentation.—The |
| owner or operator of a landfill or incinerator receiv- |
| ing out-of-State municipal solid waste pursuant to |
| an exemption under paragraph (1) shall make avail- |
| able for inspection by the public in the affected local |
| community a copy of the permit or contract referred |
| to in paragraph (1). The owner or operator may |
| omit any proprietary information contained in con- |
| tracts. |
| "(3) DENIED OR REVOKED PERMITS.—A land- |
| fill or incinerator may not receive for disposal or in- |
| cineration out-of-State municipal solid waste pursu- |
| ant to an exemption under paragraph (1) if the op- |
| erating permit for the landfill or incinerator (or re- |
| newal thereof) was denied or revoked by the appro- |
| priate State agency before the date of enactment of |
| this section, unless such permit or license (or re- |
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newal) has been reinstated as of such date of enact ment.

3 "(e) REQUIRED COMPLIANCE.—Exemptions under 4 subsections (b), (c), and (d) shall not apply to a landfill 5 or incinerator during any period with respect to which the 6 State in which the facility is located has determined that 7 the facility is not in compliance with applicable Federal 8 and State laws and regulations relating to—

9 "(1) facility operation and design;

"(2) in the case of landfills, facility location
standards, leachate collection standards, groundwater monitoring standards, and standards for financial assurance and for closure and postclosure
and corrective action; and

"(3) in the case of incinerators, the applicable
requirements of section 129 of the Clean Air Act (42
U.S.C. 7429).

18 "(f) AUTHORITY OF STATE TO RESTRICT OUT-OF-19 STATE MUNICIPAL SOLID WASTE.—

20 "(1) LIMITATIONS ON AMOUNT OF WASTE RE21 CEIVED.—

"(A) LIMIT FOR ALL FACILITIES IN THE
STATE.—A State may limit the amount of outof-State municipal solid waste received annually
at each landfill or incinerator in the State to

| 1 | the limitation amount described in paragraph |
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| 2 | (2), except as provided in this subsection. No |
| 3 | such limit may conflict— |
| 4 | "(i) with provisions of a permit spe- |
| 5 | cifically authorizing the owner or operator |
| 6 | to accept, at the facility, out-of-State mu- |
| 7 | nicipal solid waste; or |
| 8 | "(ii) with a host community agree- |
| 9 | ment entered into between the owner or |
| 10 | operator of any such landfill or incinerator |
| 11 | and the affected local government. |
| 12 | "(B) CONFLICT.—A limit referred to in |
| 13 | subparagraph (A) shall be treated as conflicting |
| 14 | with— |
| 15 | "(i) a permit if the permit establishes |
| 16 | a higher limit or does not establish any |
| 17 | limit on the amount of out-of-State munic- |
| 18 | ipal solid waste which may be received an- |
| 19 | nually at the facility; and |
| 20 | "(ii) a host community agreement if |
| 21 | the host community agreement establishes |
| 22 | a higher limit or does not establish any |
| 23 | limit on the amount of out-of-State munic- |
| 24 | ipal solid waste which may be received an- |
| 25 | nually at the facility, but only to the extent |
| | |

1 that the landfill or incinerator, at the time 2 the host community agreement was entered 3 into, had specifically permitted capacity to 4 receive the solid waste authorized by the 5 host community agreement. 6 "(C) LIMIT FOR PARTICULAR FACILI-7 TIES.—An affected local government that has 8 not executed a host community agreement with 9 a particular landfill or incinerator may limit the 10 amount of out-of-State municipal solid waste 11 received annually at the landfill or incinerator 12 concerned to the limitation amount described in 13 paragraph (2). No such limit may conflict with 14 provisions of a permit specifically authorizing 15 the owner or operator to accept, at the facility, 16 out-of-State municipal solid waste. 17 "(D) EFFECT ON OTHER LAWS.—Nothing 18 in this subsection shall be interpreted or con-19 strued to supersede any State law relating to 20 contracts.

21 "(2) LIMITATION AMOUNT.—For any landfill or 22 incinerator that commenced receiving documented 23 out-of-State municipal solid waste before the date of 24 enactment of this section, the limitation amount re-25 ferred to in paragraph (1) for any year shall be 1 equal to the amount of out-of-State municipal solid 2 waste received at the landfill or incinerator con-3 cerned during calendar year 1993. The documenta-4 tion referred to in this paragraph shall be such as 5 would result in criminal penalties under State law 6 in case of false or misleading information. Such doc-7 umentation shall include the amount of waste re-8 ceived in 1993, place of origin, identity of the gener-9 ator, date of shipment, and type of waste.

"(3) NO DISCRIMINATION.—In establishing a
limitation under this subsection, a State shall act in
a consistent manner that does not discriminate
against any shipments of out-of-State municipal
solid waste on the basis of State of origin.

15 "(g) LIMITATIONS ON PROSPECTIVE WASTE16 FLOWS.—

17 "(1) STATE AUTHORITY TO DENY PERMITS.—A
18 State may provide by law that the State will deny,
19 or refuse to renew, a permit for the construction or
20 operation of a landfill or incinerator, or for a major
21 modification to an existing landfill or incinerator,
22 if—

23 "(A) the State has approved a State or24 local comprehensive municipal solid waste man-

agement plan developed under Federal or State law; and

3 "(B) the denial or refusal to renew is
4 based on a determination, pursuant to a State
5 law authorizing the denial or refusal to renew,
6 that there is not a local or regional need for the
7 landfill or incinerator in the State.

"(2) Percentage limit.—

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"(A) IN GENERAL.—A State may provide 9 10 by law that a State permit issued or renewed 11 after the date of enactment of this section for 12 a municipal solid waste landfill or incinerator, 13 or for expansion of a municipal solid waste 14 landfill or incinerator, shall include a require-15 ment that not more than a specified percentage 16 of the total amount of municipal solid waste re-17 ceived annually at the landfill or incinerator 18 may be out-of-State municipal solid waste. A 19 percentage limitation established by a State 20 under this subparagraph shall not be less than 21 20 percent.

"(B) HOST COMMUNITY AGREEMENT.—
Notwithstanding subparagraphs (A) and (C), a
landfill or incinerator acting pursuant to a host
community agreement entered into prior to the

| 1 | date of enactment of this section that specifi- |
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| 2 | cally authorizes the landfill or incinerator to re- |
| 3 | ceive a specific quantity of out-of-State munic- |
| 4 | ipal solid waste annually may receive the spe- |
| 5 | cific quantity authorized under the host com- |
| 6 | munity agreement. |
| 7 | "(C) NONDISCRIMINATION.—An annual |
| 8 | percentage limitation referred to in subpara- |
| 9 | graph (A)— |
| 10 | "(i) shall be uniform for all municipal |
| 11 | solid waste landfills and incinerators in the |
| 12 | State; and |
| 13 | "(ii) may not discriminate against |
| 14 | out-of-State municipal solid waste accord- |
| 15 | ing to the State of origin. |
| 16 | "(h) Authority of State To Restrict Out-Of- |
| 17 | STATE MUNICIPAL SOLID WASTE BASED ON RECYCLING |
| 18 | Programs.— |
| 19 | "(1) AUTHORITY.— |
| 20 | "(A) LIMITATION.—A State may limit the |
| 21 | amount of out-of-State municipal solid waste |
| 22 | received annually at each landfill or incinerator |
| 23 | in the State to the amount of out-of-State mu- |
| 24 | nicipal solid waste received at the landfill or in- |
| 25 | cinerator concerned during calendar year 1995 |

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| 1 | if the State has enacted a comprehensive, state- |
| 2 | wide recycling program. No such limit may |
| 3 | conflict— |
| 4 | "(i) with provisions of a permit spe- |
| 5 | cifically authorizing the owner or operator |
| 6 | to accept, at the facility, out-of-State mu- |
| 7 | nicipal solid waste; or |
| 8 | "(ii) with a host community agree- |
| 9 | ment entered into between the owner or |
| 10 | operator of any such landfill or incinerator |
| 11 | and the affected local government. |
| 12 | "(B) CONFLICT.—A limit referred to in |
| 13 | subparagraph (A) shall be treated as conflicting |
| 14 | with— |
| 15 | "(i) a permit if the permit establishes |
| 16 | a higher limit or does not establish any |
| 17 | limit on the amount of out-of-State munic- |
| 18 | ipal solid waste which may be received an- |
| 19 | nually at the facility; and |
| 20 | "(ii) a host community agreement if |
| 21 | the host community agreement establishes |
| 22 | a higher limit or does not establish any |
| 23 | limit on the amount of out-of-State munic- |
| 24 | ipal solid waste which may be received an- |
| 25 | nually at the facility, but only to the extent |
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| 1 | that the landfill or incinerator, at the time |
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| 2 | the host community agreement was entered |
| 3 | into, had specifically permitted capacity to |
| 4 | receive the solid waste authorized by the |
| 5 | host community agreement. |
| 6 | "(2) NO DISCRIMINATION.—In establishing a |
| 7 | limitation under this subsection, a State shall act in |
| 8 | a consistent manner that does not discriminate |
| 9 | against any shipments of out-of-State municipal |
| 10 | solid waste on the basis of State of origin. |
| 11 | "(3) EFFECT ON OTHER LAWS.—Nothing in |
| 12 | this subsection shall be interpreted or construed to |
| 13 | supersede any State law relating to contracts. |
| 14 | "(4) DEFINITION.—As used in this subsection, |
| 15 | the term 'comprehensive, statewide recycling pro- |
| 16 | gram' means a law of statewide applicability that re- |
| 17 | quires the generators of municipal solid waste to |
| 18 | separate all of the following materials for recycling |
| 19 | as a condition of disposing of the waste at landfills |
| 20 | or incinerators in the State: |
| 21 | "(A) Aluminum containers. |
| 22 | "(B) Corrugated paper or other container |
| 23 | board. |
| 24 | "(C) Glass containers. |

| 1 | "(D) Magazines or other material printed |
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| 2 | on similar paper. |
| 3 | "(E) Newspapers or other material printed |
| 4 | on newsprint. |
| 5 | "(F) Office paper. |
| 6 | "(G) Plastic containers. |
| 7 | "(H) Steel containers. |
| 8 | "(I) Containers for carbonated or malt |
| 9 | beverages that are primarily made of a com- |
| 10 | bination of steel and aluminum. |
| 11 | "(i) Cost Recovery Surcharge.— |
| 12 | "(1) AUTHORITY.—A State may impose and |
| 13 | collect a cost recovery charge on the processing, |
| 14 | combustion, or disposal in a landfill or incinerator of |
| 15 | out-of-State municipal solid waste in the State in ac- |
| 16 | cordance with this subsection. |
| 17 | "(2) Amount of surcharge.—The amount of |
| 18 | the cost recovery surcharge may be no greater than |
| 19 | the amount necessary to recover those costs deter- |
| 20 | mined in conformance with paragraph (4) and in no |
| 21 | event may exceed \$2.00 per ton of waste. |
| 22 | "(3) Use of surcharge collected.—All |
| 23 | cost recovery surcharges collected by a State shall be |
| 24 | used to fund those solid waste management pro- |
| 25 | grams administered by the State or its political sub- |
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division that incur costs for which the surcharge is

| 2 | collected. |
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| 3 | "(4) CONDITIONS.—(A) Subject to subpara- |
| 4 | graphs (B) and (C), a State may impose and collect |
| 5 | a cost recovery surcharge on the processing, combus- |
| 6 | tion, or disposal within the State of out-of-State mu- |
| 7 | nicipal solid waste if— |
| 8 | "(i) the State demonstrates a cost to the |
| 9 | State arising from the processing, combustion, |
| 10 | or disposal within the State of a volume of mu- |
| 11 | nicipal solid waste from a source outside the |
| 12 | State; |
| 13 | "(ii) the surcharge is based on those costs |
| 14 | to the State demonstrated under clause (i) that, |
| 15 | if not paid for through the surcharge, would |
| 16 | otherwise have to be paid or subsidized by the |
| 17 | State; and |
| 18 | "(iii) the surcharge is compensatory and is |
| 19 | not discriminatory. |
| 20 | "(B) In no event shall a cost recovery surcharge |
| 21 | be imposed by a State to the extent that the cost for |
| 22 | which recovery is sought is otherwise paid, recov- |
| 23 | ered, or offset by any other fee or tax paid to the |
| 24 | State or its political subdivision or to the extent that |
| 25 | the amount of the surcharge is offset by voluntarily |

| 1 | agreed payments to a State or its political subdivi- |
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| 2 | sion in connection with the generation, transpor- |
| 3 | tation, treatment, processing, combustion, or dis- |
| 4 | posal of solid waste. |
| 5 | "(C) The grant of a subsidy by a State with re- |
| 6 | spect to entities disposing of waste generated within |
| 7 | the State does not constitute discrimination for pur- |
| 8 | poses of subparagraph (A)(iii). |
| 9 | "(5) DEFINITIONS.—As used in this subsection: |
| 10 | "(A) The term 'costs' means the costs in- |
| 11 | curred by the State for the implementation of |
| 12 | its laws governing the processing, combustion, |
| 13 | or disposal of municipal solid waste, limited to |
| 14 | the issuance of new permits and renewal of or |
| 15 | modification of permits, inspection and compli- |
| 16 | ance monitoring, enforcement, and costs associ- |
| 17 | ated with technical assistance, data manage- |
| 18 | ment, and collection of fees. |
| 19 | "(B) The term 'processing' means any ac- |
| 20 | tivity to reduce the volume of solid waste or |
| 21 | alter its chemical, biological or physical state, |
| 22 | through processes such as thermal treatment, |
| 23 | bailing, composting, crushing, shredding, sepa- |
| 24 | ration, or compaction. |

1 "(j) IMPLEMENTATION AND ENFORCEMENT.—Any 2 State may adopt such laws and regulations, not incon-3 sistent with this section, as are necessary to implement 4 and enforce this section, including provisions for penalties. 5 "(k) EFFECT ON INTERSTATE COMMERCE.-No State or local government action taken as authorized by 6 7 this section, including the establishment of a limit pursu-8 ant to subsection (f) or the enactment or execution of a 9 law or regulation described in subsection (c)(6), (g), (h), 10 (i), or (j), shall be considered to impose an undue burden on interstate commerce or to otherwise impair, restrain, 11 12 or discriminate against interstate commerce.

13 "(1) ANNUAL STATE REPORT.—Each year the owner or operator of each landfill or incinerator receiving out-14 15 of-State municipal solid waste shall submit to the Governor of the State in which the landfill or incinerator is 16 located information specifying the amount of out-of-State 17 municipal solid waste received for disposal during the pre-18 19 ceding year. Each year each such State shall publish and 20 make available to the public a report containing informa-21 tion on the amount of out-of-State municipal solid waste 22 received for disposal in the State during the preceding 23 year.

24 "(m) DEFINITIONS.—For purposes of this section:

"(1) AFFECTED LOCAL GOVERNMENT.—The term 'affected local government' means—

"(A) the public body authorized by State law to plan for the management of municipal solid waste, a majority of the members of which are elected officials, for the area in which a landfill or incinerator is located or proposed to be located;

9 "(B) if there is no such body authorized by 10 State law, the elected officials of the city, town, 11 township, borough, county, or parish exercising 12 primary responsibility over municipal solid 13 waste management or the use of land in the ju-14 risdiction in which a landfill or incinerator is lo-15 cated or proposed to be located; or

"(C) contiguous units of local government 16 17 located in each of 2 or more adjoining States 18 acting jointly as an affected local government, 19 pursuant to the authority provided in section 20 1005(b), for purposes of providing authoriza-21 tion under subsection (b), (c), or (d) for munic-22 ipal solid waste generated in the jurisdiction of 23 one of those units of local government and re-24 ceived for disposal or incineration in the jurisdiction of another. 25

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| 1 | "(2) Host community agreement.—The |
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| 2 | term 'host community agreement' means a written, |
| 3 | legally binding agreement, lawfully entered into be- |
| 4 | tween an owner or operator of a landfill or inciner- |
| 5 | ator and an affected local government that specifi- |
| 6 | cally authorizes the landfill or incinerator to receive |
| 7 | out-of-State municipal solid waste. |
| 8 | "(3) MUNICIPAL SOLID WASTE.— |
| 9 | "(A) WASTE INCLUDED.—Except as pro- |
| 10 | vided in subparagraph (B), the term 'municipal |
| 11 | solid waste' means— |
| 12 | "(i) all waste materials discarded for |
| 13 | disposal by households, including single |
| 14 | and multifamily residences, and hotels and |
| 15 | motels; and |
| 16 | "(ii) all waste materials discarded for |
| 17 | disposal that were generated by commer- |
| 18 | cial, institutional, municipal, and industrial |
| 19 | sources, to the extent such materials— |
| 20 | "(I) are essentially the same as |
| 21 | materials described in clause (i); and |
| 22 | "(II) were collected and disposed |
| 23 | of with other municipal solid waste |
| 24 | described in clause (i) or subclause (I) |
| 25 | of this clause as part of normal mu- |

| 1 | nicipal solid waste collection services, |
|----|---|
| 2 | except that this subclause does not |
| 3 | apply to hazardous materials other |
| 4 | than hazardous materials that, pursu- |
| 5 | ant to regulations issued under sec- |
| 6 | tion 3001(d), are not subject to regu- |
| 7 | lation under subtitle C. |
| 8 | Examples of municipal solid waste include food |
| 9 | and yard waste, paper, clothing, appliances, |
| 10 | consumer product packaging, disposable dia- |
| 11 | pers, office supplies, cosmetics, glass and metal |
| 12 | food containers, and household hazardous |
| 13 | waste. Such term shall include debris resulting |
| 14 | from construction, remodeling, repair, or demo- |
| 15 | lition of structures. |
| 16 | "(B) WASTE NOT INCLUDED.—The term |
| 17 | 'municipal solid waste' does not include any of |
| 18 | the following: |
| 19 | "(i) Any solid waste identified or list- |
| 20 | ed as a hazardous waste under section |
| 21 | 3001, except for household hazardous |
| 22 | waste. |
| 23 | "(ii) Any solid waste, including con- |
| 24 | taminated soil and debris, resulting from— |
| | |

| 1 | "(I) a response action taken |
|----|---|
| 2 | under section 104 or 106 of the Com- |
| 3 | prehensive Environmental Response, |
| 4 | Compensation, and Liability Act (42 |
| 5 | U.S.C. 9604 or 9606); |
| 6 | "(II) a response action taken |
| 7 | under a State law with authorities |
| 8 | comparable to the authorities of such |
| 9 | section 104 or 106; or |
| 10 | "(III) a corrective action taken |
| 11 | under this Act. |
| 12 | "(iii) Recyclable materials that have |
| 13 | been separated, at the source of the waste, |
| 14 | from waste otherwise destined for disposal |
| 15 | or that have been managed separately from |
| 16 | waste destined for disposal. |
| 17 | "(iv) Scrap rubber to be used as a |
| 18 | fuel source. |
| 19 | "(v) Materials and products returned |
| 20 | from a dispenser or distributor to the man- |
| 21 | ufacturer or an agent of the manufacturer |
| 22 | for credit, evaluation, and possible reuse. |
| 23 | "(vi) Any solid waste that is— |
| 24 | ((I) generated by an industrial |
| 25 | facility; and |

| 1 | "(II) transported for the purpose |
|----|---|
| 2 | of treatment, storage, or disposal to a |
| 3 | facility or unit thereof that is owned |
| 4 | or operated by the generator of the |
| 5 | waste, located on property owned by |
| 6 | the generator or a company with |
| 7 | which the generator is affiliated, or |
| 8 | the capacity of which is contractually |
| 9 | dedicated exclusively to a specific gen- |
| 10 | erator, so long as the disposal area |
| 11 | complies with local and State land use |
| 12 | and zoning regulations applicable to |
| 13 | the disposal site. |
| 14 | "(vii) Any medical waste that is seg- |
| 15 | regated from or not mixed with solid |
| 16 | waste. |
| 17 | "(viii) Sewage sludge and residuals |
| 18 | from any sewage treatment plant, includ- |
| 19 | ing any sewage treatment plant required to |
| 20 | be constructed in the State of Massachu- |
| 21 | setts pursuant to any court order issued |
| 22 | against the Massachusetts Water Re- |
| 23 | sources Authority. |
| 24 | "(ix) Combustion ash generated by re- |
| 25 | source recovery facilities or municipal in- |
| | |

cinerators, or waste from manufacturing or
 processing (including pollution control) op erations not essentially the same as waste
 normally generated by households.

5 "(4) OUT-OF-STATE MUNICIPAL SOLID 6 WASTE.—The term 'out-of-State municipal solid 7 waste' means, with respect to any State, municipal 8 solid waste generated outside of the State. The term 9 includes municipal solid waste generated outside of 10 the United States.

11 "(5) Recyclable materials.—The term 're-12 cyclable materials' means materials that are di-13 verted, separated from, or separately managed from 14 materials otherwise destined for disposal as solid 15 waste, by collecting, sorting, or processing for use as 16 raw materials or feedstocks in lieu of, or in addition 17 to, virgin materials, including petroleum, in the 18 manufacture of usable materials or products.

19 "(6) SPECIFICALLY AUTHORIZES.—The term 20 'specifically authorizes' refers to an explicit author-21 ization, contained in a host community agreement or 22 permit, to import municipal solid waste from outside 23 the State. Such authorization may include a ref-24 erence to a fixed radius surrounding the landfill or 25 incinerator which includes an area outside the State

or a reference to 'any place of origin', reference to 1 2 specific places outside the State, or use of such 3 phrases as 'regardless of origin' or 'outside the 4 State'. The language for such authorization must 5 clearly and affirmatively state the approval or con-6 sent of the affected local government or State for re-7 ceipt of municipal solid waste from sources or loca-8 tions outside the State from which the owner or op-9 erator of a landfill or incinerator proposes to import 10 it. The term shall not include general references to 11 the receipt of waste from outside the jurisdiction of 12 the affected local government.".

(b) TABLE OF CONTENTS.—The table of contents of
the Solid Waste Disposal Act (42 U.S.C. prec. 6901) is
amended by adding after the item relating to section 4010
the following new item:

"Sec. 4011. Receipt and disposal of out-of-State municipal solid waste.".

(c) INCIDENT REPORTS.—Not later than one year
after the date of the enactment of this Act and annually
for the next two years, the General Accounting Office shall
submit a report to the Committee on Commerce of the
House of Representatives and the Committee on Environment and Public Works of the Senate that contains the
following information:

24 (1) Available information for each State that
25 imports municipal solid waste detailing any incidents
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1 or circumstances where waste materials that are not 2 authorized by permit to be disposed of at a landfill 3 or incinerator have been discovered in the imported 4 municipal solid waste during the transportation, 5 processing, or disposal of such waste. Such unau-6 thorized waste materials can include hazardous 7 waste, medical waste, radioactive waste, and indus-8 trial waste.

9 (2) For each incident or circumstance identified 10 under paragraph (1), an indication of the method or 11 circumstances of detection, and the identity of the 12 source of the waste, the transporter, and the dis-13 posal facility.

(3) For each incident or circumstance identified
under paragraph (1), an indication of whether anyone was cited for a violation, and if so the nature
of the violation and any penalty assessed.

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