

107TH CONGRESS
1ST SESSION

H. R. 129

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 3, 2001

Mr. LUTHER introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules, and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting
5 and Appropriations Act”.

6 **SEC. 2. REVISION OF TIMETABLE.**

7 Section 300 of the Congressional Budget Act of 1974
8 (2 U.S.C. 631) is amended to read as follows:

1 “TIMETABLE

2 “SEC. 300. (a) IN GENERAL.—Except as provided by
 3 subsection (b), the timetable with respect to the congres-
 4 sional budget process for any Congress (beginning with
 5 the One Hundred Eighth Congress) is as follows:

		“First Session
“On or before:		Action to be completed:
First Monday in February		President submits budget recommendations.
February 15		Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.		Committees submit views and estimates to Budget Committees.
April 1		Budget Committees report concurrent resolution on the biennial budget.
May 15		Congress completes action on concurrent resolution on the biennial budget.
May 15		Biennial appropriation bills may be considered in the House.
June 10		House Appropriations Committee reports last biennial appropriation bill.
June 30		House completes action on biennial appropriation bills.
August 1		Congress completes action on reconciliation legislation.
October 1		Biennium begins.
		“Second Session
“On or before:		Action to be completed:
February 15		President submits budget review.
Not later than 6 weeks after President submits budget review.		Congressional Budget Office submits report to Budget Committees.
The last day of the session ...		Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

6 “(b) SPECIAL RULE.—In the case of any first session
 7 of Congress that begins in any year immediately following
 8 a leap year and during which the term of a President (ex-
 9 cept a President who succeeds himself) begins, the fol-

1 lowing dates shall supersede those set forth in subsection
 2 (a):

	“First Session
“On or before:	Action to be completed:
First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to Budget Committees.
May 15	Budget Committees report concurrent resolution on the biennial budget.
June 1	Congress completes action on concurrent resolution on the biennial budget.
July 1	Biennial appropriation bills may be considered in the House.
July 20	House completes action on biennial appropriation bills.
August 1	Congress completes action on reconciliation legislation.
October 1	Biennium begins.”.

3 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
 4 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

5 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
 6 Congressional Budget and Impoundment Control Act of
 7 1974 (2 U.S.C. 621(2)) is amended by striking “each
 8 year” and inserting “biennially”.

9 (b) DEFINITIONS.—

10 (1) BUDGET RESOLUTION.—Section 3(4) of
 11 such Act (2 U.S.C. 622(4)) is amended by striking
 12 “fiscal year” each place it appears and inserting “bi-
 13 ennium”.

14 (2) BIENNIUM.—Section 3 of such Act (2
 15 U.S.C. 622) is further amended by adding at the
 16 end the following new paragraph:

1 “(11) The term ‘biennium’ means the period of
2 2 consecutive fiscal years beginning on October 1 of
3 any odd-numbered year.”.

4 (c) BIENNIAL CONCURRENT RESOLUTION ON THE
5 BUDGET.—

6 (1) CONTENTS OF RESOLUTION.—Section
7 301(a) of such Act (2 U.S.C. 632(a)) is amended—

8 (A) in the matter preceding paragraph (1)
9 by—

10 (i) striking “April 15 of each year”
11 and inserting “May 15 of each odd-num-
12 bered year”;

13 (ii) striking “the fiscal year beginning
14 on October 1 of such year” the first place
15 it appears and inserting “the biennium be-
16 ginning on October 1 of such year”; and

17 (iii) striking “the fiscal year beginning
18 on October 1 of such year” the second
19 place it appears and inserting “each fiscal
20 year in such period”;

21 (B) in paragraph (6), by striking “for the
22 fiscal year” and inserting “for each fiscal year
23 in the biennium”; and

1 (C) in paragraph (7), by striking “for the
2 first fiscal year” and inserting “for each fiscal
3 year in the biennium”.

4 (2) ADDITIONAL MATTERS.—Section 301(b)(3)
5 of such Act (2 U.S.C. 632(b)) is amended by strik-
6 ing “for such fiscal year” and inserting “for either
7 fiscal year in such biennium”.

8 (3) VIEWS OF OTHER COMMITTEES.—Section
9 301(d) of such Act (2 U.S.C. 632(d)) is amended by
10 inserting “(or, if applicable, as provided by section
11 300(b))” after “United States Code”.

12 (4) HEARINGS.—Section 301(e)(1) of such Act
13 (2 U.S.C. 632(e)) is amended by—

14 (A) striking “fiscal year” and inserting
15 “biennium”; and

16 (B) inserting after the second sentence the
17 following: “On or before April 1 of each odd-
18 numbered year (or, if applicable, as provided by
19 section 300(b)), the Committee on the Budget
20 of each House shall report to its House the con-
21 current resolution on the budget referred to in
22 subsection (a) for the biennium beginning on
23 October 1 of that year.”.

24 (5) GOALS FOR REDUCING UNEMPLOYMENT.—
25 Section 301(f) of such Act (2 U.S.C. 632(f)) is

1 amended by striking “fiscal year” each place it ap-
2 pears and inserting “biennium”.

3 (6) ECONOMIC ASSUMPTIONS.—Section
4 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
5 amended by striking “for a fiscal year” and insert-
6 ing “for a biennium”.

7 (7) SECTION HEADING.—The section heading of
8 section 301 of such Act is amended by striking “**AN-**
9 **NUAL**” and inserting “**BIENNIAL**”.

10 (8) TABLE OF CONTENTS.—The item relating
11 to section 301 in the table of contents set forth in
12 section 1(b) of such Act is amended by striking “An-
13 nual” and inserting “Biennial”.

14 (d) COMMITTEE ALLOCATIONS.—Section 302 of such
15 Act (2 U.S.C. 633) is amended—

16 (1) in subsection (a)(1) by—

17 (A) striking “for the first fiscal year of the
18 resolution,” and inserting “for each fiscal year
19 in the biennium,”;

20 (B) striking “for that period of fiscal
21 years” and inserting “for all fiscal years cov-
22 ered by the resolution”; and

23 (C) striking “for the fiscal year of that
24 resolution” and inserting “for each fiscal year
25 in the biennium”;

1 (2) in subsection (f)(1), by striking “for a fiscal
2 year” and inserting “for a biennium”;

3 (3) in subsection (f)(1), by striking “first fiscal
4 year” and inserting “each fiscal year of the bien-
5 nium”;

6 (4) in subsection (f)(2)(A), by—

7 (A) striking “first fiscal year” and insert-
8 ing “each fiscal year of the biennium”; and

9 (B) striking “the total of fiscal years” and
10 inserting “the total of all fiscal years covered by
11 the resolution”; and

12 (5) in subsection (g)(1)(A), by striking “April”
13 and inserting “May”.

14 (e) SECTION 303 POINT OF ORDER.—

15 (1) IN GENERAL.—Section 303(a) of such Act
16 (2 U.S.C. 634(a)) is amended by striking “first fis-
17 cal year” and inserting “each fiscal year of the bien-
18 nium”.

19 (2) EXCEPTIONS IN THE HOUSE.—Section
20 303(b)(1) of such Act (2 U.S.C. 634(b)) is
21 amended—

22 (A) in subparagraph (A), by striking “the
23 budget year” and inserting “the biennium”;
24 and

1 (B) in subparagraph (B), by striking “the
2 fiscal year” and inserting “the biennium”.

3 (3) APPLICATION TO THE SENATE.—Section
4 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended
5 by—

6 (A) striking “fiscal year” and inserting
7 “biennium”; and

8 (B) striking “that year” and inserting
9 “each fiscal year of that biennium”.

10 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
11 LUTIONS ON THE BUDGET.—Section 304(a) of such Act
12 (2 U.S.C. 635) is amended—

13 (1) by striking “fiscal year” the first two places
14 it appears and inserting “biennium”;

15 (2) by striking “for such fiscal year”; and

16 (3) by inserting before the period “for such bi-
17 ennium”.

18 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
19 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.
20 636(b)(3)) is amended by striking “fiscal year” and in-
21 serting “biennium”.

22 (h) COMPLETION OF HOUSE ACTION ON APPROPRIA-
23 TION BILLS.—Section 307 of such Act (2 U.S.C. 638) is
24 amended—

1 (1) by striking “each year” and inserting “each
2 odd-numbered year”;

3 (2) by striking “annual” and inserting “bien-
4 nial”;

5 (3) by striking “fiscal year” and inserting “bi-
6 ennium”; and

7 (4) by striking “that year” and inserting “each
8 odd-numbered year”.

9 (i) COMPLETION OF ACTION ON REGULAR APPRO-
10 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.
11 640) is amended—

12 (1) by inserting “of any odd-numbered calendar
13 year” after “July”;

14 (2) by striking “annual” and inserting “bien-
15 nial”; and

16 (3) by striking “fiscal year” and inserting “bi-
17 ennium”.

18 (j) RECONCILIATION PROCESS.—Section 310(a) of
19 such Act (2 U.S.C. 641(a)) is amended—

20 (1) in the matter preceding paragraph (1), by
21 striking “any fiscal year” and inserting “any bien-
22 nium”; and

23 (2) in paragraph (1) by striking “such fiscal
24 year” each place it appears and inserting “any fiscal
25 year covered by such resolution”.

1 (k) SECTION 311 POINT OF ORDER.—

2 (1) IN THE HOUSE.—Section 311(a)(1) of such
3 Act (2 U.S.C. 642(a)) is amended—

4 (A) by striking “for a fiscal year” and in-
5 serting “for a biennium”;

6 (B) by striking “the first fiscal year” each
7 place it appears and inserting “either fiscal
8 year of the biennium”; and

9 (C) by striking “that first fiscal year” and
10 inserting “each fiscal year in the biennium”.

11 (2) IN THE SENATE.—Section 311(a)(2) of
12 such Act is amended—

13 (A) in subparagraph (A), by striking “for
14 the first fiscal year” and inserting “for either
15 fiscal year of the biennium”; and

16 (B) in subparagraph (B)—

17 (i) by striking “that first fiscal year”
18 the first place it appears and inserting
19 “each fiscal year in the biennium”; and

20 (ii) by striking “that first fiscal year
21 and the ensuing fiscal years” and inserting
22 “all fiscal years”.

23 (3) SOCIAL SECURITY LEVELS.—Section
24 311(a)(3) of such Act is amended by—

1 (A) striking “for the first fiscal year” and
2 inserting “each fiscal year in the biennium”;
3 and

4 (B) striking “that fiscal year and the ensu-
5 ing fiscal years” and inserting “all fiscal
6 years”.

7 (l) MDA POINT OF ORDER.—Section 312(e) of the
8 Congressional Budget Act of 1974 (2 U.S.C. 643) is
9 amended—

10 (1) by striking “for a fiscal year” and inserting
11 “for a biennium”;

12 (2) in paragraph (1), by striking “first fiscal
13 year” and inserting “either fiscal year in the bien-
14 nium”;

15 (3) in paragraph (2), by striking “that fiscal
16 year” and inserting “either fiscal year in the bien-
17 nium”; and

18 (4) in the matter following paragraph (2), by
19 striking “that fiscal year” and inserting “the appli-
20 cable fiscal year”.

21 **SEC. 4. AMENDMENTS TO RULES OF HOUSE OF REP-**
22 **RESENTATIVES.**

23 (a) Clause 4(a)(1)(A) of rule X of the Rules of the
24 House of Representatives is amended by inserting “odd-
25 numbered” after “each”.

1 (b) Clause 4(a)(4) of rule X of the Rules of the House
2 of Representatives is amended by striking “fiscal year”
3 and inserting “biennium”.

4 (c) Clause 4(e) of rule X of the Rules of the House
5 of Representatives is amended by striking “annually” each
6 place it appears and inserting “biennially” and by striking
7 “annual” and inserting “biennial”.

8 (d) Clause 4(f) of rule X of the Rules of the House
9 of Representatives is amended—

10 (1) by inserting “during each odd-numbered
11 year” after “submits his budget”;

12 (2) by striking “fiscal year” the first place it
13 appears and inserting “biennium”; and

14 (3) by striking “that fiscal year” and inserting
15 “each fiscal year in such ensuing biennium”.

16 (e) Clause 5(a)(1) of rule XIII of the Rules of the
17 House of Representatives is amended by striking “fiscal
18 year after September 15 in the preceding fiscal year” and
19 inserting “biennium after August 1 of the year in which
20 such biennium begins”.

21 **SEC. 5. PAY-AS-YOU-GO IN THE SENATE.**

22 Subparagraphs (A), (B), and (C) of section 207(b)(2)
23 of House Concurrent Resolution 68 (106th Congress) are
24 amended to read as follows:

1 “(A) The period of the biennium covered
2 by the most recently adopted concurrent resolu-
3 tion on the budget.

4 “(B) The period of the first six fiscal years
5 covered by the most recently adopted concur-
6 rent resolution on the budget.

7 “(C) The period of the four fiscal years
8 following the first six fiscal years covered by the
9 most recently adopted concurrent resolution on
10 the budget.”.

11 **SEC. 6. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

12 (a) DEFINITION.—Section 1101 of title 31, United
13 States Code, is amended by adding at the end thereof the
14 following new paragraph:

15 “(3) ‘biennium’ has the meaning given to such
16 term in paragraph (11) of section 3 of the Congres-
17 sional Budget and Impoundment Control Act of
18 1974 (2 U.S.C. 622(11)).”.

19 (b) BUDGET CONTENTS AND SUBMISSION TO THE
20 CONGRESS.—

21 (1) SCHEDULE.—The matter preceding para-
22 graph (1) in section 1105(a) of title 31, United
23 States Code, is amended to read as follows:

24 “(a) On or before the first Monday in February of
25 each odd-numbered year (or, if applicable, as provided by

1 section 300(b) of the Congressional Budget Act of 1974),
2 beginning with the One Hundred Seventh Congress, the
3 President shall transmit to the Congress, the budget for
4 the biennium beginning on October 1 of such calendar
5 year. The budget transmitted under this subsection shall
6 include a budget message and summary and supporting
7 information. The President shall include in each budget
8 the following:”.

9 (2) EXPENDITURES.—Section 1105(a)(5) of
10 title 31, United States Code, is amended by striking
11 “the fiscal year for which the budget is submitted
12 and the 4 fiscal years after that year” and inserting
13 “each fiscal year in the biennium for which the
14 budget is submitted and in the succeeding 4 years”.

15 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
16 United States Code, is amended by striking “the fis-
17 cal year for which the budget is submitted and the
18 4 fiscal years after that year” and inserting “each
19 fiscal year in the biennium for which the budget is
20 submitted and in the succeeding 4 years”.

21 (4) BALANCE STATEMENTS.—Section
22 1105(a)(9)(C) of title 31, United States Code, is
23 amended by striking “the fiscal year” and inserting
24 “each fiscal year in the biennium”.

1 (5) FUNCTIONS AND ACTIVITIES.—Section
2 1105(a)(12) of title 31, United States Code, is
3 amended in subparagraph (A), by striking “the fis-
4 cal year” and inserting “each fiscal year in the bien-
5 nium”.

6 (6) ALLOWANCES.—Section 1105(a)(13) of title
7 31, United States Code, is amended by striking “the
8 fiscal year” and inserting “each fiscal year in the bi-
9 ennium”.

10 (7) ALLOWANCES FOR UNCONTROLLED EX-
11 PENDITURES.—Section 1105(a)(14) of title 31,
12 United States Code, is amended by striking “that
13 year” and inserting “each fiscal year in the bien-
14 nium for which the budget is submitted”.

15 (8) TAX EXPENDITURES.—Section 1105(a)(16)
16 of title 31, United States Code, is amended by strik-
17 ing “the fiscal year” and inserting “each fiscal year
18 in the biennium”.

19 (9) FUTURE YEARS.—Section 1105(a)(17) of
20 title 31, United States Code, is amended—

21 (A) by striking “the fiscal year following
22 the fiscal year” and inserting “each fiscal year
23 in the biennium following the biennium”;

24 (B) by striking “that following fiscal year”
25 and inserting “each such fiscal year”; and

1 (C) by striking “fiscal year before the fis-
2 cal year” and inserting “biennium before the bi-
3 ennium”.

4 (10) PRIOR YEAR OUTLAYS.—Section
5 1105(a)(18) of title 31, United States Code, is
6 amended—

7 (A) by striking “the prior fiscal year” and
8 inserting “each of the 2 most recently com-
9 pleted fiscal years,”;

10 (B) by striking “for that year” and insert-
11 ing “with respect to those fiscal years”; and

12 (C) by striking “in that year” and insert-
13 ing “in those fiscal years”.

14 (11) PRIOR YEAR RECEIPTS.—Section
15 1105(a)(19) of title 31, United States Code, is
16 amended—

17 (A) by striking “the prior fiscal year” and
18 inserting “each of the 2 most recently com-
19 pleted fiscal years”;

20 (B) by striking “for that year” and insert-
21 ing “with respect to those fiscal years”; and

22 (C) by striking “in that year” each place
23 it appears and inserting “in those fiscal years”.

24 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
25 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,

1 United States Code, is amended by striking “each year”
2 and inserting “each even-numbered year”.

3 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
4 FICIENCIES.—Section 1105(c) of title 31, United States
5 Code, is amended—

6 (1) by striking “the fiscal year for” the first
7 place it appears and inserting “each fiscal year in
8 the biennium for”;

9 (2) by striking “the fiscal year for” the second
10 place it appears and inserting “each fiscal year of
11 the biennium, as the case may be,”; and

12 (3) by striking “that year” and inserting “for
13 each year of the biennium”.

14 (e) CAPITAL INVESTMENT ANALYSIS.—Section
15 1105(e)(1) of title 31, United States Code, is amended
16 by striking “ensuing fiscal year” and inserting “biennium
17 to which such budget relates”.

18 (f) SUPPLEMENTAL BUDGET ESTIMATES AND
19 CHANGES.—

20 (1) IN GENERAL.—Section 1106(a) of title 31,
21 United States Code, is amended—

22 (A) in the matter preceding paragraph (1),
23 by—

1 (i) striking “Before July 16 of each
2 year,” and inserting “Before February 15
3 of each even numbered year,”; and

4 (ii) striking “fiscal year” and insert-
5 ing “biennium”;

6 (B) in paragraph (1), by striking “that fis-
7 cal year” and inserting “each fiscal year in
8 such biennium”;

9 (C) in paragraph (2), by striking “4 fiscal
10 years following the fiscal year” and inserting “4
11 fiscal years following the biennium”; and

12 (D) in paragraph (3), by striking “fiscal
13 year” and inserting “biennium”.

14 (2) CHANGES.—Section 1106(b) of title 31,
15 United States Code, is amended by—

16 (A) striking “the fiscal year” and inserting
17 “each fiscal year in the biennium”;

18 (B) striking “April 11 and July 16 of each
19 year” and inserting “February 15 of each even-
20 numbered year”; and

21 (C) striking “July 16” and inserting “Feb-
22 ruary 15 of each even-numbered year.”.

23 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-
24 MATES.—

1 (1) IN GENERAL.—Section 1109(a) of title 31,
2 United States Code, is amended—

3 (A) by striking “On or before the first
4 Monday after January 3 of each year (on or be-
5 fore February 5 in 1986)” and inserting “At
6 the same time the budget required by section
7 1105 is submitted for a biennium”; and

8 (B) by striking “the following fiscal year”
9 and inserting “each fiscal year of such period”.

10 (2) JOINT ECONOMIC COMMITTEE.—Section
11 1109(b) of title 31, United States Code, is amended
12 by striking “March 1 of each year” and inserting
13 “within 6 weeks of the President’s budget submis-
14 sion for each odd-numbered year (or, if applicable,
15 as provided by section 300(b) of the Congressional
16 Budget Act of 1974)”.

17 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING
18 LEGISLATION.—Section 1110 of title 31, United States
19 Code, is amended by—

20 (1) striking “May 16” and inserting “March
21 31”; and

22 (2) striking “year before the year in which the
23 fiscal year begins” and inserting “calendar year pre-
24 ceding the calendar year in which the biennium be-
25 gins”.

1 **SEC. 7. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**
 2 **APPROPRIATIONS ACTS.**

3 Section 105 of title 1, United States Code, is amend-
 4 ed to read as follows:

5 **“§ 105. Title and style of appropriations Acts**

6 “(a) The style and title of all Acts making appropria-
 7 tions for the support of the Government shall be as fol-
 8 lows: ‘An Act making appropriations (here insert the ob-
 9 ject) for each fiscal year in the biennium of fiscal years
 10 (here insert the fiscal years of the biennium).’.

11 “(b) All Acts making regular appropriations for the
 12 support of the Government shall be enacted for a biennium
 13 and shall specify the amount of appropriations provided
 14 for each fiscal year in such period.

15 “(c) For purposes of this section, the term ‘biennium’
 16 has the same meaning as in section 3(11) of the Congres-
 17 sional Budget and Impoundment Control Act of 1974 (2
 18 U.S.C. 622(11)).”.

19 **SEC. 8. MULTIYEAR AUTHORIZATIONS.**

20 (a) IN GENERAL.—Title III of the Congressional
 21 Budget Act of 1974 is amended by adding at the end the
 22 following new section:

23 “AUTHORIZATIONS OF APPROPRIATIONS

24 “SEC. 316. (a) POINT OF ORDER.—It shall not be
 25 in order in the House of Representatives or the Senate
 26 to consider any bill, joint resolution, amendment, motion,

1 or conference report that authorizes appropriations for a
2 period of less than 2 fiscal years, unless the program,
3 project, or activity for which the appropriations are au-
4 thorized will require no further appropriations and will be
5 completed or terminated after the appropriations have
6 been expended.”.

7 (b) AMENDMENT TO TABLE OF CONTENTS.—The
8 table of contents set forth in section 1(b) of the Congres-
9 sional Budget and Impoundment Control Act of 1974 is
10 amended by adding after the item relating to section 315
11 the following new item:

“Sec. 316. Authorizations of appropriations.”.

12 **SEC. 9. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

13 (a) STRATEGIC PLANS.—Section 306 of title 5,
14 United States Code, is amended—

15 (1) in subsection (a), by striking “September
16 30, 1997” and inserting “September 30, 2000”;

17 (2) in subsection (b)—

18 (A) by striking “at least every three years”
19 and inserting “at least every 4 years”; and

20 (B) by striking “five years forward” and
21 inserting “six years forward”; and

22 (3) in subsection (c), by inserting a comma
23 after “section” the second place it appears and add-
24 ing “including a strategic plan submitted by Sep-

1 tember 30, 1997 meeting the requirements of sub-
2 section (a)”.

3 (b) BUDGET CONTENTS AND SUBMISSION TO CON-
4 GRESS.—Paragraph (28) of section 1105(a) of title 31,
5 United States Code, is amended by striking “beginning
6 with fiscal year 1999, a” and inserting “beginning with
7 fiscal year 2002, a biennial”.

8 (c) PERFORMANCE PLANS.—Section 1115 of title 31,
9 United States Code, is amended—

10 (1) in subsection (a)—

11 (A) in the matter before paragraph (1)—

12 (i) by striking “section 1105(a)(29)”
13 and inserting “section 1105(a)(28)”; and

14 (ii) by striking “an annual” and in-
15 serting “a biennial”;

16 (B) in paragraph (1) by inserting after
17 “program activity” the following: “for both
18 years 1 and 2 of the biennial plan”;

19 (C) in paragraph (5) by striking “and”
20 after the semicolon,

21 (D) in paragraph (6) by striking the period
22 and inserting a semicolon; and inserting “and”
23 after the inserted semicolon; and

24 (E) by adding after paragraph (6) the fol-
25 lowing:

1 “(7) cover a 2-year period beginning with the
2 first fiscal year of the next biennial budget cycle.”;

3 (2) in subsection (d) by striking “annual” and
4 inserting “biennial”; and

5 (3) in paragraph (6) of subsection (f) by strik-
6 ing “annual” and inserting “biennial”.

7 (d) **MANAGERIAL ACCOUNTABILITY AND FLEXI-**
8 **BILITY.**—Section 9703 of title 31, United States Code, re-
9 lating to managerial accountability, is amended—

10 (1) in subsection (a)—

11 (A) in the first sentence by striking “an-
12 nual”; and

13 (B) by striking “section 1105(a)(29)” and
14 inserting “section 1105(a)(28)”;

15 (2) in subsection (e)—

16 (A) in the first sentence by striking “one
17 or” before “years”;

18 (B) in the second sentence by striking “a
19 subsequent year” and inserting “for a subse-
20 quent 2-year period”; and

21 (C) in the third sentence by striking
22 “three” and inserting “four”.

23 (e) **PILOT PROJECTS FOR PERFORMANCE BUDG-**
24 **ETING.**—Section 1119 of title 31, United States Code, is
25 amended—

1 (1) in paragraph (1) of subsection (d), by strik-
2 ing “annual” and inserting “biennial”; and

3 (2) in subsection (e), by striking “annual” and
4 inserting “biennial”.

5 (f) STRATEGIC PLANS.—Section 2802 of title 39,
6 United States Code, is amended—

7 (1) in subsection (a), by striking “September
8 30, 1997” and inserting “September 30, 2000”;

9 (2) in subsection (b), by striking “at least every
10 three years” and inserting “at least every 4 years”;

11 (3) by striking “five years forward” and insert-
12 ing “six years forward”; and

13 (4) in subsection (c), by inserting a comma
14 after “section” the second place it appears and in-
15 serting “including a strategic plan submitted by
16 September 30, 1997 meeting the requirements of
17 subsection (a)”.

18 (g) PERFORMANCE PLANS.—Section 2803(a) of title
19 39, United States Code, is amended—

20 (1) in the matter before paragraph (1), by
21 striking “an annual” and inserting “a biennial”;

22 (2) in paragraph (1), by inserting after “pro-
23 gram activity” the following: “for both years 1 and
24 2 of the biennial plan”;

1 (3) in paragraph (5), by striking “and” after
2 the semicolon;

3 (4) in paragraph (6), by striking the period and
4 inserting “; and”; and

5 (5) by adding after paragraph (6) the following:

6 “(7) cover a 2-year period beginning with the
7 first fiscal year of the next biennial budget cycle.”.

8 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—
9 Section 301(d) of the Congressional Budget Act (2 U.S.C.
10 632(d)) is amended by adding at the end “Each committee
11 of the Senate or the House of Representatives shall review
12 the strategic plans, performance plans, and performance
13 reports, required under section 306 of title 5, United
14 States Code, and sections 1115 and 1116 of title 31,
15 United States Code, of all agencies under the jurisdiction
16 of the committee. Each committee may provide its views
17 on such plans or reports to the Committee on the Budget
18 of the applicable House.”.

19 (i) EFFECTIVE DATE.—

20 (1) IN GENERAL.—The amendments made by
21 this section shall take effect on March 1, 2002.

22 (2) AGENCY ACTIONS.—Effective on and after
23 the date of enactment of this Act, each agency shall
24 take such actions as necessary to prepare and sub-

1 mit any plan or report in accordance with the
2 amendments made by this Act.

3 **SEC. 10. BIENNIAL APPROPRIATIONS BILLS.**

4 (a) IN GENERAL.—Title III of the Congressional
5 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended
6 by adding at the end the following new section:

7 “CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS

8 “SEC. 317. It shall not be in order in the House of
9 Representatives or the Senate in any odd-numbered year
10 to consider any regular bill providing new budget authority
11 or a limitation on obligations under the jurisdiction of any
12 of the subcommittees of the Committees on Appropria-
13 tions for only the first fiscal year of a biennium, unless
14 the program, project, or activity for which the new budget
15 authority or obligation limitation is provided will require
16 no additional authority beyond 1 year and will be com-
17 pleted or terminated after the amount provided has been
18 expended.”.

19 (b) AMENDMENT TO TABLE OF CONTENTS.—The
20 table of contents set forth in section 1(b) of the Congres-
21 sional Budget and Impoundment Control Act of 1974 is
22 amended by adding after the item relating to section 316
23 the following new item:

“Sec. 317. Consideration of biennial appropriations bills.”.

1 **SEC. 11. REPORT ON TWO YEAR FISCAL PERIOD.**

2 Not later than 180 days after the date of enactment
3 of this Act, the Director of OMB shall—

4 (1) determine the impact and feasibility of
5 changing the definition of a fiscal year and the
6 budget process based on that definition to a 2-year
7 fiscal period with a 2-year budget process based on
8 the 2-year period; and

9 (2) report the findings of the study to the Com-
10 mittees on the Budget of the House of Representa-
11 tives and the Senate.

12 **SEC. 12. EFFECTIVE DATE.**

13 (a) IN GENERAL.—Except as provided in sections 9
14 and 11 and subsection (b), this Act and the amendments
15 made by this Act shall take effect on January 1, 2003,
16 and shall apply to budget resolutions and appropriations
17 for the biennium beginning with fiscal year 2004.

18 (b) AUTHORIZATIONS FOR THE BIENNIUM.—For
19 purposes of authorizations for the biennium beginning
20 with fiscal year 2004, the provisions of this Act and the
21 amendments made by this Act relating to 2-year author-
22 izations shall take effect January 1, 2002.

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