# H. R. 1701

To amend the Consumer Credit Protection Act to assure meaningful disclosures of the terms of rental-purchase agreements, including disclosures of all costs to consumers under such agreements, to provide certain substantive rights to consumers under such agreements, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

May 3, 2001

Mr. Jones of North Carolina (for himself, Mr. Maloney of Connecticut, Mr. Frost, Mr. Boehner, Mr. Jefferson, Mr. Kanjorski, Mr. Watts of Oklahoma, Mr. Ross, Mr. Ford, Mr. Sessions, Mr. Sandlin, Mr. Wamp, Mr. Baker, and Mr. Isakson) introduced the following bill; which was referred to the Committee on Financial Services

# A BILL

To amend the Consumer Credit Protection Act to assure meaningful disclosures of the terms of rental-purchase agreements, including disclosures of all costs to consumers under such agreements, to provide certain substantive rights to consumers under such agreements, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

# 1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Consumer Rental Pur-
- 3 chase Agreement Act".

### 4 SEC. 2. FINDINGS AND DECLARATION OF PURPOSE.

- 5 (a) FINDINGS.—The Congress finds as follows:
- 6 (1) The rental-purchase industry provides a 7 service that meets and satisfies the demands of
- 8 many consumers.
- 9 (2) Each year, approximately 2,300,000 United 10 States households enter into rental-purchase trans-11 actions and over a 5-year period approximately 12 4,900,000 United States households will do so.
- 13 (3) Competition among the various firms en-14 gaged in the extension of rental-purchase trans-15 actions would be strengthened by informed use of 16 rental-purchase transactions.
- 17 (4) The informed use of rental-purchase trans-18 actions results from an awareness of the cost thereof 19 by consumers.
- 20 (b) Purpose.—The purpose of this title is to assure
- 21 the availability of rental-purchase transactions and to as-
- 22 sure simple, meaningful, and consistent disclosure of rent-
- 23 al-purchase terms so that consumers will be able to more
- 24 readily compare the available rental-purchase terms and
- 25 avoid uninformed use of rental-purchase transactions, and

1	to protect consumers against unfair rental-purchase prac-
2	tices.
3	SEC. 3. CONSUMER CREDIT PROTECTION ACT.
4	The Consumer Credit Protection Act is amended by
5	adding at the end the following new title:
6	"TITLE X—RENTAL-PURCHASE
7	TRANSACTIONS
8	"SEC. 1001. DEFINITIONS.
9	"For purposes of this title, the following definitions
10	shall apply:
11	"(1) Advertisement.—The term 'advertise-
12	ment' means a commercial message in any medium
13	that promotes, directly or indirectly, a rental-pur-
14	chase agreement but does not include price tags
15	window signs, or other in-store merchandising aids
16	"(2) AGRICULTURAL PURPOSE.—The term 'ag-
17	ricultural purpose' includes—
18	"(A) the production, harvest, exhibition
19	marketing, transformation, processing, or man-
20	ufacture of agricultural products by a natural
21	person who cultivates plants or propagates or
22	nurtures agricultural products; and
23	"(B) the acquisition of farmlands, real
24	property with a farm residence, or personal

- property and services used primarily in farming.

  "(3) BOARD.—The term 'Board' means the
  - Board of Governors of the Federal Reserve System.
    - "(4) Cash Price.—The term 'cash price' means the price at which a merchant, in the ordinary course of business, offers to sell for cash the property that is the subject of the rental-purchase transaction.
    - "(5) Consumer.—The term 'consumer' means a natural person who is offered or enters into a rental-purchase agreement.
    - "(6) Date of consummation.—The term 'date of consummation' means the date on which a consumer becomes contractually obligated under a rental-purchase agreement.
    - "(7) MERCHANT.—The term 'merchant' means a person who provides the use of property through a rental-purchase agreement in the ordinary course of business and to whom a consumer's initial payment under the agreement is payable.
  - "(8) PERIODIC PAYMENT.—The term 'periodic payment' means the total payment a consumer will make for a specific rental period, including the rent-

- al payment, taxes, and fees or charges that may be excluded from the rental-purchase cost.
  - "(9) PROPERTY.—The term 'property' means property that is not real property under the laws of the State where the property is located when it is made available under a rental-purchase agreement.
    - "(10) Rental payment.—The term 'rental payment' means a payment required to be made by a consumer for the possession and use of property for a specific rental period, but does not include taxes that may be imposed on such payment.
    - "(11) Rental Period.—The term 'rental period' means a week, month, or other specific period of time, during which the consumer has a right to possess and use property that is the subject of a rental-purchase agreement after paying the rental payment and any applicable taxes for such period.

# "(12) Rental-purchase agreement.—

"(A) IN GENERAL.—The term 'rental-purchase agreement' means a contract in the form of a bailment or lease for the use of property by a consumer for an initial period of 4 months or less, that is renewable with each payment by the consumer, and that permits but does not

1	obligate the consumer to become the owner of
2	the property.
3	"(B) Exclusions.—The term 'rental-pur-
4	chase agreement' does not include—
5	"(i) a credit sale (as defined in section
6	103(g) of the Truth in Lending Act);
7	"(ii) a consumer lease (as defined in
8	section 181(1) of such Act); or
9	"(iii) a transaction giving rise to a
10	debt incurred in connection with the busi-
11	ness of lending money or a thing of value.
12	"(13) State.—The term 'State' means any
13	State of the United States, the District of Columbia,
14	any territory of the United States, Puerto Rico,
15	Guam, American Samoa, the Trust Territory of the
16	Pacific Islands, the Virgin Islands, and the Northern
17	Mariana Islands.
18	"SEC. 1002. DETERMINATION OF RENTAL-PURCHASE COST.
19	"(a) In General.—
20	"(1) Basis for determination.—Except as
21	otherwise provided in this section, the amount of the
22	rental-purchase cost in connection with a rental-pur-
23	chase transaction shall be determined as the sum of
24	all charges that are payable directly or indirectly by
25	the person to whom the rental-purchase transaction

- is extended, and are imposed directly or indirectly by
  the merchant as a condition of entering into a rental-purchase agreement or acquiring ownership of
  property under a rental-purchase agreement.
  - "(2) Taxes and other costs not included.—The amount of any charge, cost, or fee of a type that is imposed on or otherwise payable by, a consumer in a cash transaction for comparable property shall not be taken into account for purposes of the determination under paragraph (1) with respect to any rental-purchase transaction.
    - "(3) Examples of Charges, Costs, and Fees taken into account in determining in the rental-purchase cost with respect to any rental-purchase transaction:
- 18 "(A) Rental payment.
- 19 "(B) Service, processing, or administrative20 charge.
- 21 "(C) Fee for an investigation or credit re-22 port.
- 23 "(D) Charge for delivery required by the 24 merchant.

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1	"(E) Charge for waiver of the consumer's
2	liability in the event of loss, damage, or de-
3	struction of the property.
4	"(F) Premium or other charge for insur-
5	ance.
6	"(b) Insurance Premiums and Charges for Li-
7	ABILITY WAIVER.—
8	"(1) Inclusion in Rental-Purchase cost.—
9	Charges or premiums for insurance or liability waiv-
10	er written in connection with any rental-purchase
11	agreement shall be included in determining the rent-
12	al-purchase cost with respect to any rental-purchase
13	transaction unless—
14	"(A) coverage of the consumer by the in-
15	surance or liability waiver is not a factor in the
16	merchant's approval of the rental-purchase
17	transaction, and this fact is clearly disclosed in
18	writing to the consumer at or before con-
19	summation of the rental-purchase transaction;
20	and
21	"(B) before obtaining the insurance or li-
22	ability waiver, the consumer has initialed or
23	signed an affirmative written request for the in-
24	surance or liability waiver after receiving a writ-
25	ten disclosure of the cost thereof.

- 1 "(2) Manner of disclosure.—The disclo-
- 2 sures required under paragraph (1) with respect to
- 3 rental-purchase transaction may be included in the
- 4 rental-purchase agreement or made on a separate
- 5 form that the consumer may keep.
- 6 "(c) Restatement of Certain Excluded
- 7 ITEMS.—The following fees or charges shall not be taken
- 8 into account in determining the rental-purchase cost with
- 9 respect to a rental-purchase transaction:
- 10 "(1) Fees and charges prescribed by law, which
- actually are or will be paid to public officials or gov-
- ernment entities need not be included in the com-
- putation of the rental-purchase cost, such as sales
- 14 tax.
- 15 "(2) Fees and charges for optional products
- and services made available in connection with a
- 17 rental-purchase agreement.
- 18 "SEC. 1003. EXEMPTED TRANSACTIONS.
- 19 "This title shall not apply to rental-purchase agree-
- 20 ments primarily for business, commercial, or agricultural
- 21 purposes, or those made with Government agencies or in-
- 22 strumentalities.
- 23 "SEC. 1004. GENERAL DISCLOSURE REQUIREMENTS.
- 24 "(a) Recipient of Disclosure.—A merchant shall
- 25 disclose to the person who will be obligated on a rental-

- 1 purchase agreement the information required by sections
- 2 1005 and 1006. In a transaction involving more than 1
- 3 person who will be obligated on a rental-purchase agree-
- 4 ment, a merchant need not disclose to more than 1 of such
- 5 persons.
- 6 "(b) Timing of Disclosure.—The disclosures re-
- 7 quired under sections 1005 and 1006 shall be made at
- 8 or before the date of consummation of the rental-purchase
- 9 agreement and clearly and conspicuously in writing and
- 10 in a form that the consumer may keep.
- 11 "(c) Information Subsequently Rendered In-
- 12 ACCURATE.—If information disclosed in accordance with
- 13 this title is subsequently rendered inaccurate as a result
- 14 of any act, occurrence, or agreement subsequent to the
- 15 delivery of the required disclosures, the resulting inaccu-
- 16 racy does not constitute a violation of this title.
- 17 "SEC. 1005. RENTAL-PURCHASE DISCLOSURES.
- 18 "(a) In General.—For each rental-purchase agree-
- 19 ment, the merchant shall disclose to the consumer the fol-
- 20 lowing, to the extent applicable:
- 21 "(1) The date of consummation of the trans-
- action and the identities of the merchant and con-
- sumer.
- 24 "(2) A description of the property and a state-
- 25 ment indicating whether the property is new or used,

- except a statement indicating that new property is used property is not a violation of this title.
  - "(3) A statement of the rental payment for each item of property and the total rental payment if multiple items are rented. If 2 or more items are rented as a set, a statement of the aggregate rental payment of all items satisfies this requirement.
    - "(4) A statement of the cash price of each item of property and the total cash price if multiple items are rented. If 2 or more items are rented as a set, a statement of the aggregate cash price of all items satisfies this requirement.
    - "(5) The amount to be paid before or at the consummation of the agreement or the delivery of the property, using the phrase 'initial payment'. The merchant shall itemize each component of the initial payment by type and amount, including any service, processing, or administrative charge, delivery fee, refundable security deposit, rental payment, and fees or charges that may be excluded from the rental-purchase cost.
    - "(6) A statement of the amount of the periodic payment including an itemization of each component of the periodic payment by type and amount, using the phrase 'periodic payment'. If the final periodic

- payment is less than the regular periodic payments, the components of the final periodic payment need not be itemized. A merchant may disclose alternative periodic payments based on different rental periods.
  - "(7) The 'rental-purchase cost', using that term, and a brief description such as 'The amount you will pay the merchant to acquire ownership of the property. This amount excludes taxes and other charges not imposed by the merchant as a condition of acquiring ownership.'
    - "(8) The difference between the cash price and the rental-purchase cost, using the term 'cost of rental services', and a brief description such as 'the difference between the cash price and the rental-purchase cost'.
    - "(9) Substantially the following statement in boldface, uppercase letters: 'YOU ARE RENTING THE PROPERTY. TO ACQUIRE OWNERSHIP OF THE PROPERTY YOU MUST MAKE ALL PAYMENTS NECESSARY TO ACQUIRE OWNERSHIP.'
    - "(10) Substantially the following statement:
      'Other Important Terms. See your rental-purchase agreement for additional important information on termination, purchase option rights, reinstatement

- 1 rights, warranties, maintenance responsibilities, your
- 2 liability for loss, theft, damage, or destruction of the
- 3 property, and other charges and fees you may incur.'
- 4 "(11) Using the term 'payment schedule', the
- 5 amount, number, and timing of all periodic pay-
- 6 ments the consumer will make if the consumer ac-
- 7 quires ownership of the property by making all peri-
- 8 odic payments, the total of the initial payment and
- 9 all periodic payments, and a brief description such
- as 'This is the amount you will have paid, including
- the rental-purchase cost, taxes, and charges for
- other products or services you may have elected to
- purchase, if you make all Periodic Payments as
- scheduled.' A merchant may disclose alternative pay-
- ment schedules based on different rental periods.
- 16 "(b) Form of Disclosure.—The disclosures re-
- 17 quired by paragraphs (5) through (11) of subsection (a)
- 18 shall be segregated from other information and shall con-
- 19 tain only directly related information, and shall be identi-
- 20 fied in boldface, uppercase letters as 'RENTAL-PUR-
- 21 CHASE DISCLOSURES'.
- 22 "SEC. 1006. OTHER AGREEMENT PROVISIONS.
- 23 "(a) IN GENERAL.—Each rental-purchase agreement
- 24 shall—

- 1 "(1) provide a statement specifying whether the 2 merchant or the consumer is responsible for loss, 3 theft, damage, or destruction of the property;
  - "(2) provide a statement specifying whether the merchant or the consumer is responsible for maintaining or servicing the property, together with a brief description of the responsibility;
  - "(3) provide that the consumer may terminate the agreement without paying any charges not previously due under the agreement by voluntarily surrendering or returning the property that is the subject of the agreement upon expiration of any rental period;
  - "(4) contain a provision for reinstatement of the agreement, which at a minimum—

"(A) permits a consumer who fails to make a timely rental payment to reinstate the agreement, without losing any rights or options which exist under the agreement, by the payment of all past due rental payments and any other charges then due under the agreement and a payment for the next rental period within 7 business days after failing to make a timely rental payment if the consumer pays monthly, or within 3 business days after failing to make

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a timely rental payment if the consumer pays more frequently than monthly;

"(B) if the consumer returns or voluntarily surrenders the property covered by the agreement, other than through judicial process, during the applicable reinstatement period set forth in subparagraph (A), permits the consumer to reinstate the agreement during a period of at least 30 days after the date of the return or surrender of the property by the payment of all amounts previously due under the agreement, any applicable fees, and a payment for the next rental period; and

"(C) if the consumer has paid 60 percent or more of the rental-purchase cost and returns or voluntarily surrenders the property, other than through judicial process, during the applicable reinstatement period set forth in subparagraph (A), permits the consumer to reinstate the agreement during a period of at least 90 days after the date of the return of the property by the payment of all amounts previously due under the agreement, any applicable fees, and a payment for the next rental period; "(5) if the merchant offers a purchase option, provide a statement of the consumer's purchase option rights under the agreement, including the method of determining the purchase price at any point in time if the property is acquired through the exercise of the purchase option;

> "(6) provide a statement disclosing that if any part of a manufacturer's express warranty covers the property at the time the consumer acquires ownership of the property, the warranty will be transferred to the consumer if allowed by the terms of the warranty; and

> "(7) provide, to the extent applicable, a statement of any payment grace period, the amount of any late payment fee, any additional fees or requirements for reinstatement, and the amount of any other charges and fees the consumer may incur.

"(b) Repossession During Reinstatement Pe-19 Riod.—Subsection (a)(4) shall not be construed so as to 20 prevent a merchant from attempting to repossess property 21 during the reinstatement period pursuant to subsection 22 (a)(4)(A), but such a repossession does not affect the con-23 sumer's right to reinstate. Upon reinstatement, the mer-24 chant shall provide the consumer with the same property,

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- if available; if it is not available, the merchant shall sub-2 stitute property of comparable quality and condition. 3 "SEC. 1007. PROHIBITED PROVISIONS. "A rental-purchase agreement may not contain— 4 5 "(1) a confession of judgment; "(2) a negotiable instrument; 6 "(3) a security interest or any other claim of a 7 property interest in any goods, except those goods 8 9 the use of which is provided by the merchant pursu-10 ant to the agreement; 11 "(4) a wage assignment; "(5) a waiver by the consumer of a claim or de-12 13 fense; or 14 "(6) a provision requiring the consumer to pay 15 in excess of the lesser of the fair market value, any 16 purchase option amount, remaining rent, or cost of 17 repair if the property is lost, stolen, damaged, or de-18 stroyed. 19 "SEC. 1008. STATEMENT OF ACCOUNTS.
- "Upon request of a consumer, a merchant shall pro-
- 21 vide a statement of the consumer's account. If a consumer
- 22 requests a statement for an individual account more than
- 23 4 times in any 12-month period, the merchant may charge
- 24 a reasonable fee for the additional statements.

# "SEC. 1009. RENEGOTIATIONS AND EXTENSIONS.

2 "(a) Renegotiations.—A renegotia	ation occurs
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- 3 when a rental-purchase agreement is satisfied and re-
- 4 placed by a new agreement undertaken by the same con-
- 5 sumer. A renegotiation requires new disclosures, except as
- 6 provided in subsection (c).
- 7 "(b) Extensions.—An extension is an agreement by
- 8 the consumer and the merchant, to continue an existing
- 9 rental-purchase agreement beyond the original end of the
- 10 payment schedule, but does not include a continuation
- 11 that is the result of a renegotiation.
- 12 "(c) Exceptions.—New disclosures are not required
- 13 for the following, even if they meet the definition of a re-
- 14 negotiation or an extension:
- 15 "(1) A reduction in payments.
- 16 "(2) A deferment of 1 or more payments.
- 17 "(3) The extension of a rental-purchase agree-
- ment.
- 19 "(4) The substitution of property with property
- that has a substantially equivalent or greater eco-
- 21 nomic value provided the rental-purchase cost does
- 22 not increase.
- 23 "(5) The deletion of property in a multiple-item
- 24 agreement.
- 25 "(6) A change in rental period provided the
- rental-purchase cost does not increase.

1 "(7) An agreement resulting from a court pro-2 ceeding. 3 "(8) Any other event described in regulations 4 prescribed by the Board. 5 "SEC. 1010. POINT-OF-RENTAL DISCLOSURES. 6 "(a) IN GENERAL.—For any item of property or set of items displayed or offered for rental-purchase, the mer-8 chant shall display on or next to the item or set of items a card, tag, or label the clearly and conspicuously discloses the following: 10 11 "(1) A brief description of the property. 12 "(2) Whether the property is new or used. 13 "(3) The cash price of the property. 14 "(4) The amount of each rental payment. "(5) The total number of rental payments nec-15 16 essary to acquire ownership of the property. 17 "(6) The rental-purchase cost. 18 "(b) FORM OF DISCLOSURE.—A merchant may make the disclosure required by subsection (a) in the form of 19 20 a list or catalog which is readily available to the consumer 21 at the point of rental if the merchandise is not displayed in the merchant's showroom or if displaying a card, tag, 23 or label would be impractical due to the size of the merchandise. 24

# 1 "SEC. 1011. RENTAL-PURCHASE ADVERTISING.

2	"(a) In General.—If an advertisement refers to or
3	states the amount of any payment for any specific item
4	or set of items, the merchant making the advertisement
5	shall also clearly and conspicuously state in the advertise-
6	ment the following:
7	"(1) The transaction advertised is a rental-pur-
8	chase agreement.
9	"(2) The amount, timing, and total number of
10	rental payments necessary to acquire ownership.
11	"(3) The amount of the rental-purchase cost.
12	"(4) To acquire ownership of the property the
13	consumer must pay the rental-purchase cost plus ap-
14	plicable taxes.
15	"(5) Whether the advertised rental-purchase
16	cost is for new or used property.
17	"(b) Radio and Television Advertising.—
18	(1) In General.—An advertisement made
19	through television or radio, which states the amount
20	of any payment for any specific item or set of items,

complies with this section if the advertisement lists

a toll-free telephone number along with a reference

that such number may be used by consumers to ob-

tain the additional information required by sub-

section (a).

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1	"(2) AVAILABILITY OF NUMBER.—The toll-free
2	telephone number required under subsection what
3	shall be available beginning on the date of the
4	broadcast and continue until the earlier of—
5	"(A) the end of the 10-day period begin-
6	ning on the day of the last broadcast; or
7	"(B) if the offer expires before the end of
8	such 10-day period and the advertisement dis-
9	closes that the offer expires before the end of
10	such period, the date the offer expires.
11	"SEC. 1012. CIVIL LIABILITY.
12	"(a) Individual or Class Action for Damages;
13	Amount of Award; Factors Determining Amount
14	OF AWARD.—Except as otherwise provided in this section,
15	any merchant who fails to comply with any requirement
16	imposed by section 1004, 1005, 1006, 1007, or 1008, with
17	respect to any consumer is liable to such consumer in an
18	amount equal to the sum of—
19	"(1) any actual damage sustained by such con-
20	sumer as a result of the failure;
21	"(2)(A) in the case of an individual action, 25
22	percent of the rental-purchase cost under the rental-
23	purchase agreement, except that the liability under
24	this subparagraph shall not be less than \$100 nor
25	greater than \$1,000;

1 "(B) in the case of a class action, such amount 2 as the court may allow, except that as to each mem-3 ber of the class no minimum recovery shall be applicable, and the total recovery under this subpara-5 graph in any class action or series of class actions 6 arising out of the same failure to comply by the 7 same merchant shall not be more than the lesser of 8 \$500,000 or 1 percent of the net worth of the mer-9 chant; and

> "(3) in the case of any successful action to enforce the foregoing liability, the costs of the action, together with a reasonable attorney's fee as determined by the court.

14 "(b) Factors To Be Considered in Class Ac-15 TIONS.—In determining the amount of award in any class action, the court shall consider, among other relevant fac-16 tors, the amount of any actual damages awarded, the fre-17 quency and persistence of failures of compliance by the 18 merchant, the resources of the merchant, the number of 19 persons adversely affected, and the extent to which the 21 merchant's failure of compliance was intentional. With respect to any failure to make disclosures required under 23 this title, liability shall be imposed only upon the merchant required to make disclosure, except as provided in section

1014.

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- 1 "(c) Correction of Errors.—A merchant or as-
- 2 signee has no liability under this section or section 1016
- 3 or 1017 for any failure to comply with any requirement
- 4 imposed under this title, if within 60 days after discov-
- 5 ering an error, and prior to the institution of an action
- 6 under this section or the receipt of written notice of the
- 7 error from the consumer, the merchant or assignee notifies
- 8 the consumer concerned of the error and makes whatever
- 9 adjustments in the appropriate account are necessary to
- 10 assure that the person will not be required to pay an
- 11 amount in excess of the charge actually disclosed.
- 12 "(d) Unintentional Violations; Bona Fide Er-
- 13 RORS.—
- 14 "(1) IN GENERAL.—A merchant or assignee
- may not be held liable in any action brought under
- this title for a violation of this title if the merchant
- or assignee shows by a preponderance of evidence
- that the violation was not intentional and resulted
- from a bona fide error notwithstanding the mainte-
- 20 nance of procedures reasonably adapted to avoid any
- such error.
- 22 "(2) Examples of Bona fide errors.—Ex-
- amples of a bona fide error include clerical, calcula-
- 24 tion, computer malfunction and programming, and
- printing errors, except that an error of legal judg-

- 1 ment with respect to a person's obligations under
- 2 this title is not a bona fide error.
- 3 "(e) Liability in Transactions Involving Mul-
- 4 TIPLE CONSUMERS.—When there are multiple consumers
- 5 in a single rental-purchase agreement there shall be no
- 6 more than 1 recovery of damages under subsection (a)(2)
- 7 of this section for a violation of this title.
- 8 "(f) Jurisdiction of Courts; Limitation of Ac-
- 9 TIONS.—Any action under this section may be brought in
- 10 any United States district court, or in any other court of
- 11 competent jurisdiction, within 1 year from the date of the
- 12 occurrence of the violation. This subsection shall not bar
- 13 a consumer from asserting a violation of this title in an
- 14 action to collect an obligation arising from a rental-pur-
- 15 chase agreement, which was brought more than 1 year
- 16 from the date of the occurrence of the violation as a mat-
- 17 ter of defense by recoupment or set-off in such action, ex-
- 18 cept as otherwise provided by State law.
- 19 "(g) GOOD FAITH COMPLIANCE WITH RULE, REGU-
- 20 LATION, OR INTERPRETATION OF BOARD.—No provision
- 21 of this section or section 1016 or 1017 imposing any liabil-
- 22 ity shall apply to any act done or omitted in good faith
- 23 in conformity with any rule, regulation, or interpretation
- 24 thereof by the Board or in conformity with any interpreta-
- 25 tion or approval by an official or employee of the Board

- 1 duly authorized by the Board to issue such interpretations
- 2 or approvals under such procedures as the Board may pre-
- 3 scribe therefor, notwithstanding that after such act or
- 4 omission has occurred, such rule, regulation, interpreta-
- 5 tion, or approval is amended, rescinded, or determined by
- 6 judicial or other authority to be invalid for any reason.
- 7 "(h) Recovery for Multiple Failures To Dis-
- 8 CLOSE.—The multiple failure to disclose to any person any
- 9 information required under this title in connection with
- 10 a single rental-purchase transaction shall entitle the per-
- 11 son to a single recovery under this section but continued
- 12 failure to disclose after a recovery has been granted shall
- 13 give rise to rights to additional recoveries.
- 14 "(i) Offset From Amount Owed to Merchant
- 15 OR ASSIGNEE; RIGHTS OF CONSUMER.—A person may not
- 16 take any action to offset any amount for which a merchant
- 17 or assignee is potentially liable to such person under sub-
- 18 section (a)(2) of this section against any amount owed by
- 19 such person, unless the amount of the merchant's or as-
- 20 signee's liability under this section has been determined
- 21 by judgment of a court of competent jurisdiction in an
- 22 action of which such person was a party. This subsection
- 23 does not bar a consumer from asserting a violation of this
- 24 title as an original action, or as a defense or counterclaim

- 1 to an action to collect amounts owed by the consumer
- 2 brought by a person liable under this section.
- 3 "SEC. 1013. ADDITIONAL GROUNDS FOR CIVIL LIABILITY.
- 4 "Any merchant who fails to comply with any require-
- 5 ments imposed under section 1010 or 1011 with respect
- 6 to any consumer who suffers actual damage from the vio-
- 7 lation is liable to such consumer as provided in section
- 8 1012.
- 9 "SEC. 1014. LIABILITY OF ASSIGNEES.
- 10 "(a) Assignees Included.—For purposes of sec-
- 11 tion 1012, and this section, the term 'merchant' includes
- 12 an assignee of a merchant.
- 13 "(b) Liabilities of Assignees.—
- 14 "(1) APPARENT VIOLATION.—An action under
- section 1012 for a violation of this title may be
- brought against an assignee only if the violation is
- apparent on the face of the rental-purchase agree-
- ment to which it relates.
- 19 "(2) Apparent violation defined.—For
- 20 purposes of this subsection, a violation that is appar-
- ent on the face of a rental-purchase agreement in-
- cludes a disclosure that can be determined to be in-
- complete or inaccurate from the face of the agree-
- 24 ment.

- 1 "(3) Involuntary assignment.—An assignee
- 2 has no liability in a case in which the assignment is
- 3 involuntary.
- 4 "(4) RULE OF CONSTRUCTION.—No provision
- 5 of this section shall be construed as limiting or alter-
- 6 ing the liability under section 1012 of a merchant
- 7 assigning a rental-purchase agreement.
- 8 "(b) Proof of Disclosure.—In an action by or
- 9 against an assignee, the consumer's written acknowledg-
- 10 ment of receipt of a disclosure shall be conclusive proof
- 11 that the disclosure was made, if the assignee had no
- 12 knowledge that the disclosure had not been made when
- 13 the assignee acquired the rental-purchase agreement to
- 14 which it relates.
- 15 "SEC. 1015. REGULATIONS.
- 16 "(a) IN GENERAL.—The Board may prescribe regu-
- 17 lations to carry out the purposes of this title, to prevent
- 18 its circumvention, and to facilitate compliance with its re-
- 19 quirements.
- 20 "(b) Effective Date of Regulations.—Any reg-
- 21 ulation prescribed by the Board, or any amendment or in-
- 22 terpretation thereof, shall not be effective before the Octo-
- 23 ber 1 that follows the date of publication of the regulation
- 24 in final form by at least 6 months. The Board may at
- 25 its discretion lengthen that period of time to permit mer-

- 1 chants to adjust to accommodate new requirements. The
- 2 Board may also shorten that period of time, notwith-
- 3 standing the first sentence, if it makes a specific finding
- 4 that such action is necessary to comply with the findings
- 5 of a court or to prevent unfair or deceptive practices. In
- 6 any case, merchants may comply with any newly pre-
- 7 scribed disclosure requirement prior to its effective date.

#### 8 "SEC. 1016. ENFORCEMENT.

- 9 "(a) Federal Enforcement.—Compliance with
- 10 the requirements imposed under this title shall be enforced
- 11 under the Federal Trade Commission Act (15 U.S.C. 41
- 12 et seq.), and a violation of any requirements imposed
- 13 under this title shall be deemed a violation of a require-
- 14 ment imposed under that Act. All of the functions and
- 15 powers of the Federal Trade Commission under the Fed-
- 16 eral Trade Commission Act are available to the Commis-
- 17 sion to enforce compliance by any person with the require-
- 18 ments of this title, irrespective of whether that person is
- 19 engaged in commerce or meets any other jurisdictional
- 20 test in the Federal Trade Commission Act.
- 21 "(b) STATE ENFORCEMENT.—
- 22 "(1) IN GENERAL.—An action to enforce the re-
- 23 quirements imposed by this title may also be
- brought by the appropriate State attorney general in

1	any appropriate United States district court, or any
2	other court of competent jurisdiction.
3	"(2) Prior written notice.—
4	"(A) In General.—The State attorney
5	general shall provide prior written notice of any
6	such civil action to the Federal Trade Commis-
7	sion and shall provide the Commission with a
8	copy of the complaint.
9	"(B) Emergency action.—If prior notice
10	is not feasible, the State attorney general shall
11	provide notice to the Commission immediately
12	upon instituting the action.
13	"(3) FTC INTERVENTION.—The Commission
14	may—
15	"(A) intervene in the action;
16	"(B) upon intervening—
17	"(i) remove the action to the appro-
18	priate United States district court, if it
19	was not originally brought there; and
20	"(ii) be heard on all matters arising in
21	the action; and
22	"(C) file a petition for appeal.

# 1 "SEC. 1017. CRIMINAL LIABILITY FOR WILLFUL AND KNOW-

- 2 **ING VIOLATION.**
- 3 "Whoever willfully and knowingly gives false or inac-
- 4 curate information or fails to provide information which
- 5 he is required to disclose under the provisions of this title
- 6 or any regulation issued thereunder shall be fined not
- 7 more than \$5,000 or imprisoned not more than one year,
- 8 or both.

### 9 "SEC. 1018. RELATION TO STATE LAW.

- 10 "(a) Except as provided in subsection (b), this title
- 11 shall not be construed as annulling, altering, or affecting
- 12 in any manner the meaning, scope, or applicability of the
- 13 laws of any State relating to rental-purchase agreements,
- 14 except to the extent that those laws are inconsistent with
- 15 any provision of this title, and then only to the extent of
- 16 the inconsistency. The Board is authorized to determine
- 17 whether such inconsistencies exist. Any State law that reg-
- 18 ulates a rental-purchase agreement as a security interest,
- 19 credit sale, retail installment sale, conditional sale, or
- 20 other form of credit or imputes to such agreements the
- 21 creation of a debt or extension of credit, or requires the
- 22 disclosure of a time-price differential, an annual percent-
- 23 age rate, an effective annual percentage rate or a percent-
- 24 age rate of any kind, or similar disclosure that might sug-
- 25 gest the existence of a debt, an extension of credit, or the
- 26 payment of interest, is inconsistent with this title.

- 1 "(b) Certain Disclosure Requirements Super-
- 2 SEDED.—The disclosures required by paragraphs (5), (6),
- 3 (7), (8), and (11) of subsection (a) of section 1005 shall
- 4 supersede any provisions of any State law relating to dis-
- 5 closure of the cost of a rental-purchase transaction.

# 6 "SEC. 1019. EFFECT ON GOVERNMENT AGENCIES.

- 7 "No civil liability or criminal penalty under this title
- 8 may be imposed on the United States or any of its depart-
- 9 ments or agencies, any State or political subdivision, or
- 10 any agency of a State or political subdivision.

# 11 "SEC. 1020. COMPLIANCE DATE.

- 12 "Compliance with this title shall not be required until
- 13 6 months after the date of the enactment of the Consumer
- 14 Rental Purchase Agreement Act. In any case, merchants
- 15 may comply with this title at any time after such date
- 16 of enactment.".

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