H. R. 2178

To amend the Internal Revenue Code of 1986 and title XVIII of the Social Security Act to provide for comprehensive financing for graduate medical education.

IN THE HOUSE OF REPRESENTATIVES

June 14, 2001

Mr. CARDIN (for himself, Mr. Stark, Mr. Kleczka, Mr. Levin, Mrs. Thurman, Mr. Coyne, Mr. Towns, Mr. Lewis of Georgia, Mr. Bentsen, Ms. Hooley of Oregon, Mr Jefferson, and Mr. Waxman) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Internal Revenue Code of 1986 and title XVIII of the Social Security Act to provide for comprehensive financing for graduate medical education.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "All-Payer Graduate Medical Education Act of 2001".

1 (b) Table of Contents of

2 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—HEALTH CARE WORKFORCE TRUST FUND; PAYMENTS TO TEACHING HOSPITALS

Subtitle A-Establishment and Financing of Fund

- Sec. 101. Establishment.
- Sec. 102. Financing for fund; fees on insured and self-insured health plans.

Subtitle B—Additional Payments to Teaching Hospitals

- Sec. 111. Formula payments regarding private-sector share of costs of graduate medical education.
- Sec. 112. Application for payments.
- Sec. 113. Annual amount of payments.
- Sec. 114. Definitions.
- Sec. 115. Study.

Subtitle C—Conforming Changes in Medicare Payment for Direct Costs of Graduate Medical Education

- Sec. 121. Changes in medicare formula for payment of direct GME costs.
- Sec. 122. Exception from limitation on number of residents for rural and underserved urban areas.
- Sec. 123. Study on appropriate levels of documentation for professional services of teaching physicians.
- Sec. 124. No impact on support of graduate medical education programs in children's hospitals.

TITLE II—HEALTH WORKFORCE PRIORITIES

Sec. 201. Plan to reduce residency training positions.

TITLE III—MODIFICATION IN MEDICARE PAYMENT FOR IME AND DSH

- Sec. 301. Modification regarding payments for indirect costs of graduate medical education.
- Sec. 302. Modification of DSH.

TITLE IV—ADDITIONAL PAYMENTS FOR GRADUATE EDUCATION FOR NON-PHYSICIAN HEALTH PROFESSIONALS

Sec. 401. Payments for graduate education for non-physician health professionals.

1	TITLE I—HEALTH CARE WORK-
2	FORCE TRUST FUND; PAY-
3	MENTS TO TEACHING HOS-
4	PITALS
5	Subtitle A—Establishment and
6	Financing of Fund
7	SEC. 101. ESTABLISHMENT.
8	(a) In General.—Subchapter A of chapter 98 of the
9	Internal Revenue Code of 1986 (relating to trust fund
10	code) is amended by adding at the end the following new
11	section:
12	"SEC. 9511. HEALTH CARE WORKFORCE TRUST FUND.
13	"(a) Creation of Trust Fund.—There is estab-
14	lished in the Treasury of the United States a trust fund
15	to be known as the 'Health Care Workforce Trust Fund',
16	consisting of such amounts as may be appropriated or
17	credited to such Trust Fund as provided in this section
18	and section 9602(b).
19	"(b) Transfers to Fund.—
20	"(1) In general.—There are hereby appro-
21	priated to the Health Care Workforce Trust Fund—
22	"(A) amounts equivalent to the net reve-
23	nues received in the Treasury from the fees im-
24	posed under subchapter B of chapter 34 (relat-

ing to fees on health insurance and health-related administrative services);

"(B) subject to paragraph (2), from the Federal Hospital Insurance Trust Fund (established under section 1817 of the Social Security Act) amounts determined by the Secretary of Health and Human Services to be equivalent to the reductions in payments made from such Trust Fund by virtue of the amendments made by the All-Payer Graduate Medical Education Act of 2001; and

"(C) subject to paragraph (2), from the Federal Supplementary Medical Insurance Trust Fund (established under section 1841 of the Social Security Act) amounts determined by the Secretary of Health and Human Services to be equivalent to the reductions in payments made from such Trust Fund by virtue of the amendments made by the All-Payer Graduate Medical Education Act of 2001.

"(2) Limitation on transfers from medicare trust funds.—If the sum of the amounts otherwise transferred (but for this paragraph) under subparagraph (B) and (C) of paragraph (1) for a fiscal year would exceed \$300,000,000, the amounts

- 1 so transferred under each respective subparagraph
- 2 shall be reduced in a pro-rated manner so that the
- total so transferred is equal to \$300,000,000.
- 4 "(c) Expenditures From Fund.—Amounts in the
- 5 Health Care Workforce Trust Fund are available to the
- 6 Secretary of Health and Human Services for making pay-
- 7 ments under sections 111 and 401 of the All-Payer Grad-
- 8 uate Medical Education Act of 2001.
- 9 "(d) Net Revenues.—For purposes of this section,
- 10 the term 'net revenues' means the amount estimated by
- 11 the Secretary based on the excess of—
- 12 "(1) the fees received in the Treasury under
- subchapter B of chapter 34, over
- 14 "(2) the decrease in the tax imposed by chapter
- 15 1 resulting from the fees imposed by such sub-
- 16 chapter.".
- 17 (b) Clerical Amendment.—The table of sections
- 18 for such subchapter A is amended by adding at the end
- 19 thereof the following new item:

"Sec. 9511. Health Care Workforce Trust Fund.".

- 20 SEC. 102. FINANCING FOR FUND; FEES ON INSURED AND
- 21 SELF-INSURED HEALTH PLANS.
- (a) General Rule.—Chapter 34 of the Internal
- 23 Revenue Code of 1986 is amended by adding at the end
- 24 the following new subchapter:

1 "Subchapter B—Insured and Self-Insured

2 **Health Plans**

"Sec. 4375. Health insurance and health-related administrative services.

3	"SEC. 4375. HEALTH INSURANCE AND HEALTH-RELATED
4	ADMINISTRATIVE SERVICES.
5	"(a) Imposition of Fee.—There is hereby
6	imposed—
7	"(1) on each specified health insurance policy,
8	a fee equal to 1 percent of the premiums received
9	under such policy, and
10	"(2) on each amount received for health-related
11	administrative services, a fee equal to 1 percent of
12	the amount so received.
13	"(b) Liability for Fee.—
14	"(1) HEALTH INSURANCE.—The fee imposed by
15	subsection $(a)(1)$ shall be paid by the issuer of the
16	policy.
17	"(2) Health-related administrative serv-
18	ICES.—The fee imposed by subsection (a)(2) shall be
19	paid by the person providing the health-related ad-
20	ministrative services.
21	"(c) Specified Health Insurance Policy.—For

22 purposes of this section—

[&]quot;Sec. 4376. Self-insured health plans.

[&]quot;Sec. 4377. Definitions and special rules.

1	"(1) In general.—Except as otherwise pro-
2	vided in this section, the term 'specified health in-
3	surance policy' means any accident or health insur-
4	ance policy issued with respect to individuals resid-
5	ing in the United States.
6	"(2) Exemption of Certain Policies.—The
7	term 'specified health insurance policy' does not in-
8	clude any insurance policy if substantially all of the
9	coverage provided under such policy relates to—
10	"(A) liabilities incurred under workers'
11	compensation laws,
12	"(B) tort liabilities,
13	"(C) liabilities relating to ownership or use
14	of property,
15	"(D) credit insurance, or
16	"(E) such other similar liabilities as the
17	Secretary may specify by regulations.
18	"(3) Special rule where policy provides
19	OTHER COVERAGE.—In the case of any specified
20	health insurance policy under which amounts are
21	payable other than for accident and health coverage,
22	in determining the amount of the fee imposed by
23	subsection (a)(1) on any premium received under

such policy, there shall be excluded the amount of

1	the charge for the non-accident and health coverage
2	if—
3	"(A) the charge for such non-accident and
4	health coverage is either separately stated in
5	the policy, or furnished to the policyholder in a
6	separate statement, and
7	"(B) such charge is reasonable in relation
8	to the total charges under the policy.
9	In any other case, the entire amount of the premium
10	received under such a policy shall be subject to the
11	fees under subsection (a)(1).
12	"(4) Treatment of Prepaid Health Cov-
13	ERAGE ARRANGEMENTS.—
14	"(A) In general.—In the case of any ar-
15	rangement described in subparagraph (B)—
16	"(i) such arrangement shall be treated
17	as a specified health insurance policy,
18	"(ii) the payments or premiums re-
19	ferred to in subparagraph (B)(i) shall be
20	treated as premiums received for a speci-
21	fied health insurance policy, and
22	"(iii) the person referred to in sub-
23	paragraph (B)(i) shall be treated as the
24	issuer.

1	"(B) Description of Arrangements.—
2	An arrangement is described in this subpara-
3	graph if under such arrangement—
4	"(i) fixed payments or premiums are
5	received as consideration for any person's
6	agreement to provide or arrange for the
7	provision of accident or health coverage to
8	residents of the United States, regardless
9	of how such coverage is provided or ar-
10	ranged to be provided, and
11	"(ii) substantially all of the risks of
12	the rates of utilization of services is as-
13	sumed by such person or the provider of
14	such services.
15	"(d) Health-Related Administrative Serv-
16	ICES.—For purposes of this section, the term 'health-re-
17	lated administrative services' means—
18	"(1) the processing of claims or performance of
19	other administrative services in connection with acci-
20	dent or health coverage under a specified health in-
21	surance policy if the charge for such services is not
22	included in the premiums under such policy, and
23	"(2) processing claims, arranging for provision
24	of accident or health coverage, or performing other
25	administrative services in connection with an appli-

1	cable self-insured health plan (as defined in section
2	4376(c)) established or maintained by another per-
3	son.
4	"SEC. 4376. SELF-INSURED HEALTH PLANS.
5	"(a) Imposition of Fee.—In the case of any appli-
6	cable self-insured health plan, there is hereby imposed a
7	fee for each month equal to 1 percent of the sum of—
8	"(1) the accident and health coverage expendi-
9	tures for such month under such plan, and
10	"(2) the direct administrative expenditures for
11	such month under such plan.
12	"(b) Liability for Fee.—
13	"(1) In general.—The fee imposed by sub-
14	section (a) shall be paid by the plan sponsor.
15	"(2) Plan sponsor.—For purposes of para-
16	graph (1) the term 'plan sponsor' means—
17	"(A) the employer in the case of a plan es-
18	tablished or maintained by a single employer,
19	"(B) the employee organization in the case
20	of a plan established or maintained by an em-
21	ployee organization,
22	"(C) in the case of—
23	"(i) a plan established or maintained
24	by 2 or more employers or jointly by 1 or

1	more employers and 1 or more employee
2	organizations,
3	"(ii) a multiple employer welfare ar-
4	rangement, or
5	"(iii) a voluntary employees' bene-
6	ficiary association described in section
7	501(c)(9),
8	the association, committee, joint board of trust-
9	ees, or other similar group of representatives of
10	the parties who establish or maintain the plan,
11	or
12	"(D) the cooperative or association de-
13	scribed in subsection (c)(2)(F) in the case of a
14	plan established or maintained by such a coop-
15	erative or association.
16	"(c) Applicable Self-Insured Health Plan.—
17	For purposes of this section, the term 'applicable self-in-
18	sured health plan' means any plan for providing accident
19	or health coverage if—
20	"(1) any portion of such coverage is provided
21	other than through an insurance policy, and
22	"(2) such plan is established or maintained—
23	"(A) by one or more employers for the
24	benefit of their employees or former employees.

1	"(B) by one or more employee organiza-
2	tions for the benefit of their members or former
3	members,
4	"(C) jointly by 1 or more employers and 1
5	or more employee organizations for the benefit
6	of employees or former employees,
7	"(D) by a voluntary employees' beneficiary
8	association described in section 501(c)(9),
9	"(E) by any organization described in sec-
10	tion $501(e)(6)$, or
11	"(F) in the case of a plan not described in
12	the preceding subparagraphs, by a multiple em-
13	ployer welfare arrangement (as defined in sec-
14	tion 3(40) of Employee Retirement Income Se-
15	curity Act of 1974), a rural electric cooperative
16	(as defined in section 3(40)(B)(iv) of such Act),
17	or a rural telephone cooperative association (as
18	defined in section 3(40)(B)(v) of such Act).
19	"(d) Accident and Health Coverage Expendi-
20	TURES.—For purposes of this section—
21	"(1) IN GENERAL.—The accident and health
22	coverage expenditures of any applicable self-insured
23	health plan for any month is the aggregate expendi-
24	tures for such month for accident and health cov-
25	erage provided under such plan to the extent such

expenditures are not subject to the fees under section 4375.

"(2) Treatment of reimbursements.—In determining accident and health coverage expenditures during any month of any applicable self-insured health plan, reimbursements (by insurance or otherwise) received during such month for accident and health coverage expenditures shall be taken into account as a reduction in accident and health coverage expenditures.

"(3) CERTAIN EXPENDITURES DISREGARDED.—
Paragraph (1) shall not apply to any expenditure for the acquisition or improvement of land or for the acquisition or improvement of any property to be used in connection with the provision of accident and health coverage which is subject to the allowance under section 167, except that, for purposes of paragraph (1), allowances under section 167 shall be considered as expenditures.

"(e) DIRECT ADMINISTRATIVE EXPENDITURES.— 21 For purposes of this section, the term 'direct administra-22 tive expenditures' means the administrative expenditures 23 under the plan to the extent such expenditures are not 24 subject to the fees under section 4375. In determining the

- 1 amount of such expenditures, rules similar to the rules of
- 2 subsection (d)(3) shall apply.
- 3 "SEC. 4377. DEFINITIONS AND SPECIAL RULES.
- 4 "(a) Definitions.—For purposes of this
- 5 subchapter—
- 6 "(1) ACCIDENT AND HEALTH COVERAGE.—The
- 7 term 'accident and health coverage' means any cov-
- 8 erage which, if provided by an insurance policy,
- 9 would cause such policy to be a specified health in-
- surance policy (as defined in section 4375(c)).
- 11 "(2) Insurance Policy.—The term 'insurance
- policy' means any policy or other instrument where-
- by a contract of insurance is issued, renewed, or ex-
- tended.
- 15 "(3) Premium.—The term 'premium' means
- the gross amount of premiums and other consider-
- 17 ation (including advance premiums, deposits, fees,
- and assessments) arising from policies issued by a
- 19 person acting as the primary insurer, adjusted for
- any return or additional premiums paid as a result
- of endorsements, cancellations, audits, or retrospec-
- 22 tive rating.
- 23 "(4) United states.—The term 'United
- 24 States' includes any possession of the United States.
- 25 "(b) Treatment of Governmental Entities.—

1	"(1) In general.—For purposes of this
2	subchapter—
3	"(A) the term 'person' includes any gov-
4	ernmental entity, and
5	"(B) notwithstanding any other law or rule
6	of law, governmental entities shall not be ex-
7	empt from the fees imposed by this subchapter
8	except as provided in paragraph (2).
9	"(2) Treatment of exempt governmental
10	PROGRAMS.—In the case of an exempt governmental
11	program—
12	"(A) no fee shall be imposed under section
13	4375 on any premium received pursuant to
14	such program or on any amount received for
15	health-related administrative services pursuant
16	to such program, and
17	"(B) no fee shall be imposed under section
18	4376 on any expenditures pursuant to such
19	program.
20	"(3) Exempt governmental program de-
21	FINED.—For purposes of this subchapter, the term
22	'exempt governmental program' means—
23	"(A) the insurance programs established
24	by parts A, B, and C of title XVIII of the So-
25	cial Security Act,

1	"(B) the medical assistance program es-
2	tablished by title XIX or XXI of the Social Se-
3	curity Act,
4	"(C) any program established by Federal
5	law for providing medical care (other than
6	through insurance policies) to individuals (or
7	the spouses and dependents thereof) by reason
8	of such individuals being—
9	"(i) members of the Armed Forces of
10	the United States, or
11	"(ii) veterans, and
12	"(D) any program established by Federal
13	law for providing medical care (other than
14	through insurance policies) to members of In-
15	dian tribes (as defined in section 4(d) of the In-
16	dian Health Care Improvement Act).
17	"(c) Treatment as Tax.—For purposes of subtitle
18	F, the fees imposed by this subchapter shall be treated
19	as if they were taxes.
20	"(d) No Cover Over to Possessions.—Notwith-
21	standing any other provision of law, no amount collected
22	under this subchapter shall be covered over to any posses-
23	sion of the United States."

1	(b) Clerical Amendment.—Chapter 34 of such
2	Code is amended by striking the chapter heading and in-
3	serting the following:
4	"CHAPTER 34—TAXES ON CERTAIN
5	INSURANCE POLICIES
	"Subchapter A. Policies issued by foreign insurers. "Subchapter B. Insured and self-insured health plans.
6	"Subchapter A—Policies Issued By Foreign
7	Insurers".
8	(c) Effective Date.—The amendments made by
9	this section shall apply with respect to premiums received
10	and expenses incurred after December 31, 2001.
11	Subtitle B—Additional Payments to
12	Teaching Hospitals
13	SEC. 111. FORMULA PAYMENTS REGARDING PRIVATE-SEC-
14	TOR SHARE OF COSTS OF GRADUATE MED-
15	ICAL EDUCATION.
16	(a) In General.—In the case of each teaching hos-
17	pital that in accordance with section 112 submits to the
18	Secretary an application for calendar year 2004 or any
19	subsequent calendar year (referred to in this title as an
20	"eligible hospital" for the year involved), the Secretary
21	shall in accordance with section 113 make payments for
22	such year to the hospital.
23	(b) Definitions.—For purposes of this subtitle, the
24	term "teaching hospital" means any hospital that operates

- 1 an approved medical residency training program (as de-
- 2 fined in section 1886(h)(5)(A) of the Social Security Act).
- 3 SEC. 112. APPLICATION FOR PAYMENTS.
- 4 For purposes of section 111(a), an application for
- 5 payments under such section for a calendar year is in ac-
- 6 cordance with this section if—
- 7 (1) the application is submitted not later than
- 8 the date specified by the Secretary;
- 9 (2) the application contains the agreements re-
- quired in this subtitle; and
- 11 (3) the application is in such form, is made in
- such manner, and contains such agreements, assur-
- ances, and information as the Secretary determines
- to be necessary to carry out this subtitle.
- 15 SEC. 113. ANNUAL AMOUNT OF PAYMENTS.
- 16 (a) IN GENERAL.—From amounts in the Health Care
- 17 Workforce Trust Fund under section 9511 of the Internal
- 18 Revenue Code of 1986, the Secretary shall make payments
- 19 under section 111 to an eligible hospital for a calendar
- 20 year as follows:
- 21 (1) Payments, made on a periodic basis, whose
- sum is equal to the amount determined under sub-
- section (c) for the hospital for the year (which
- amount relates to the direct costs for graduate med-
- ical education attributable to certain individuals).

1	(2) Payments (in addition to payments under
2	paragraph (1)), made on a periodic basis, whose sum
3	is equal to the amount determined under subsection
4	(d) for the hospital for the year (which amount re-
5	lates to the per-discharge indirect costs of the hos-
6	pital for graduate medical education attributable to
7	certain individuals).
8	(b) Effective Dates for Payments.—Payments
9	under paragraph (1) of subsection (a) are effective for por-
10	tions of cost reporting periods occurring on or after Janu-
11	ary 1, 2003. Payments under paragraph (2) of such sub-
12	section are effective for patient discharges occurring on
13	or after such date.
14	(c) Amount of Payments; Direct Costs.—
15	(1) In general.—For purposes of paragraph
16	(1) of subsection (a), the amount determined under
17	this subsection for an eligible hospital for a calendar
18	year is the product of—
19	(A) the aggregate nonmedicare training
20	amount for the hospital, as defined in para-
21	graph (2) ; and
22	(B) the direct-cost Fund payout percent-
23	age, as defined in paragraph (4).
24	(2) Aggregate nonmedicare training
25	AMOUNT.—For purposes of this subtitle, the term

- "aggregate nonmedicare training amount", with respect to the eligible hospital involved, means (subject to paragraph (3)(D)) an amount equal to the product of subparagraphs (A) and (B), as follows:
 - (A) The number of full-time-equivalent training participants in the approved physician training programs of the hospital for the academic year in which the calendar year begins, not to exceed the maximum total number permitted under section 1886(h)(4)(F) of the Social Security Act.
 - (B) An amount equal to the product of—
 - (i) the national average FTE wage-related compensation, as defined in paragraph (3); and
 - (ii) a percentage equal to the fraction of the total inpatient hospital and outpatient hospital revenues (as established by the Secretary) during the cost reporting period which are attributable to patients with respect to whom payment may be made under health insurance coverage (whether through a group health plan or otherwise) or under a group health plan.

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For purposes of clause (ii), payment made under the medicare or medicaid programs (under titles XVIII or XIX of the Social Security Act) shall not be treated as payment under health insurance coverage.

(3) National average fte wage-related compensation.—

- (A) In General.—For purposes of this subtitle, the term "national average FTE wage-related compensation" means the national average of the costs of resident salaries and related fringe benefits per training participant for all approved physician training programs and all medical specialities, as adjusted under subparagraphs (B) and (C). Such national average shall be based upon a national resident wage survey for salaries and related fringe benefits as of July 1, 2000, as determined by the Secretary and shall not include costs of overhead or supervision.
- (B) ANNUAL ADJUSTMENTS PER CONSUMER PRICE INDEX.—The national average applicable under subparagraph (A) for a calendar year for such programs is, subject to subparagraph (C), the amount determined under

subparagraph (A) increased by the estimated percentage change in the Consumer Price Index for All Urban Consumers (United States city average) from January 2001 through the midpoint of the year involved, with appropriate adjustments to reflect previous under- or over-estimations under this subparagraph in the projected percentage change in such consumer price index.

(C) Individual adjustments per area wage index applicable (as of the beginning of such year) to hospitals in the labor-market area involved, as determined under subprised in the labor-market area involved, as determined under section 1886(d)(3)(E) of the Social Security Act.

(D) ALTERNATIVE RULE FOR CERTAIN HOSPITALS.—

1	(i) Election for applicability of
2	RULE.—In the case of an eligible hospital
3	for which the election under section
4	1861(b)(7) of the Social Security Act was
5	in effect on July 1, 2000, and has re-
6	mained in effect continuously from such
7	date, the following applies:
8	(I) The hospital may, with re-
9	spect to the determination under
10	paragraph (2) of the aggregate non-
11	medicare training amount for the hos-
12	pital, elect to have the alternative rule
13	described in clause (ii) applied to the
14	hospital.
15	(II) If the election under such
16	section 1861(b)(7) ceases to be in ef-
17	fect, any election made by the hospital
18	under subclause (I) is terminated.
19	(III) If the hospital has made the
20	election under subclause (I) and sub-
21	sequently requests that the election be
22	terminated, the Secretary shall ap-
23	prove the request. Upon the approval
24	of the request, the hospital may not

1	subsequently elect to have the alter-
2	native rule applied to the hospital.
3	(ii) Description of Alternative
4	RULE.—With respect to a determination
5	under paragraph (2) of the aggregate non-
6	medicare training amount for an eligible
7	hospital that has made the election under
8	clause (i), the alternative rule described in
9	this clause is as follows:
10	(I) In lieu of the applicability of
11	the national FTE training amount
12	(for purposes of paragraph (2)(B)(i)),
13	the Secretary shall apply an amount
14	equal to the approved FTE resident
15	amount in effect for the hospital
16	under section 1886(h)(2) of the Social
17	Security Act.
18	(II) Subject to the modification
19	applied under subclause (I), the Sec-
20	retary shall determine an amount
21	under paragraph (2).
22	(III) The Secretary shall deter-
23	mine an amount equal to the product
24	of the fraction determined under
25	paragraph (2)(B)(ii) and the amount

1	of the physician costs of services rec-
2	ognized under section $1861(v)(1)$ of
3	the Social Security Act pursuant to
4	the election of the hospital under sec-
5	tion $1861(b)(7)$ of such Act.
6	(IV) In lieu of the applicability of
7	the aggregate nonmedicare training
8	amount (for purposes of paragraph
9	(1)(A)), the Secretary shall apply an
10	amount equal to the sum of the
11	amount determined under subclause
12	(II) and the amount determined under
13	subclause (III).
14	(4) Direct-cost fund payout percent-
15	AGE.—For purposes of this subtitle, the term "di-
16	rect-cost Fund payout percentage", with respect to
17	the calendar year involved, means a percentage equal
18	to the ratio of—
19	(A) the amount available in the Health
20	Care Workforce Trust Fund for such year (as
21	estimated by the Secretary); to
22	(B) an amount equal to the total amount
23	of payments under subsection (a)(1) that would
24	be made to eligible hospitals for such year if
25	each hospital received, pursuant to paragraph

1	(1), 100 percent of the aggregate nonmedicare
2	training amount determined for the hospital.
3	(d) Amount of Payments; Indirect Costs.—
4	(1) In general.—For purposes of paragraph
5	(2) of subsection (a), the amount determined under
6	this subsection for an eligible hospital for a calendar
7	year is the product of—
8	(A) an amount equal to the sum of the
9	nonmedicare per-discharge supplemental pay-
10	ments, as defined in paragraph (2); and
11	(B) the indirect-cost Fund payout percent-
12	age, as defined in paragraph (3).
13	(2) Nonmedicare per-discharge supple-
14	MENTAL PAYMENT.—
15	(A) In general.—For purposes of this
16	subtitle, the term "nonmedicare per-discharge
17	supplemental payment", with respect to a cal-
18	endar year, means a payment made to an eligi-
19	ble hospital for a discharge during the year of
20	a patient described in subparagraph (B), the
21	amount of which payment is determined in ac-
22	cordance with subparagraph (C).
23	(B) Relevant patients.—For purposes
24	of subparagraph (A), a patient described in this
25	subparagraph is a patient who is not—

1	(i) entitled to benefits under part A of
2	title XVIII of the Social Security Act; or
3	(ii) eligible for medical assistance
4	under title XIX of such Act.
5	(C) Amount of Per-discharge Pay-
6	MENT.—For purposes of subparagraph (A), the
7	amount of the payment under such subpara-
8	graph for the discharge of a patient described
9	in subparagraph (B) is the product of—
10	(i) the amount which would be deter-
11	mined with respect to the discharge under
12	section 1886(d)(1)(A)(iii) of the Social Se-
13	curity Act if the patient were entitled to
14	benefits under part A of title XVIII of
15	such Act, adjusted by the Secretary to take
16	into account differences in health status,
17	utilization of services, and other demo-
18	graphic characteristics among individuals
19	entitled to benefits under part A of title
20	XVIII of such Act and individuals who are
21	not so entitled; and
22	(ii) the percentage applicable to the
23	hospital under section 1886(d)(5)(B)(ii) of
24	such Act.

- 1 (D) Special rule for certain hos-2 PITALS.—In the case of a hospital that is lo-3 cated in a State for which a demonstration pro-4 gram under section 1814(b)(3) of the Social Se-5 curity Act is in effect, the Secretary shall, for 6 purposes of applying subparagraph (C) to dis-7 charges from the hospital, make determinations 8 under such subparagraph as if paragraphs 9 (1)(A)(iii) and (5)(B)(ii) of section 1886(d) of 10 such Act applied to the hospital.
 - (3) Indirect-cost fund payout percent-AGE.—For purposes of this subtitle, the term "indirect-cost Fund payout percentage", with respect the calendar year involved, means a percentage equal to the ratio of—
 - (A) the amount available in the Health Care Workforce Trust Fund for such year remaining after payments for the year have been made under subsection (a)(1) (as such amount is estimated by the Secretary); to
 - (B) the total amount of payments under subsection (a)(2) that would be made to eligible hospitals for such year if each hospital received, pursuant to paragraph (1), 100 percent of an amount equal to the sum of the nonmedicare

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1 per-discharge supplemental payments deter-2 mined for the hospital. 3 (e) Definitions.—For purposes of this subtitle, the term "full-time-equivalent training participant" means a full-time equivalent resident of the hospital as determined under section 1886(h)(4) of the Social Security Act for the cost reporting period involved. 8 SEC. 114. DEFINITIONS. 9 For purposes of this subtitle: 10 (1) The term "aggregate nonmedicare training 11 amount" has the meaning given such term in section 12 113(e)(2). 13 (2) The term "direct-cost Fund payout percent-14 age" has the meaning given such term in section 15 113(c)(4). (3) The term "full-time-equivalent training par-16 17 ticipant" has the meaning given such term in section 18 113(e). 19 (4) The term "indirect-cost Fund payout per-20 centage" has the meaning given such term in section 21 113(d)(3). (5) The term "national average FTE wage-re-22 23 lated compensation" has the meaning given such term in section 113(c)(3). 24

- 1 (6) The term "nonmedicare per-discharge sup-2 plemental payment" has the meaning given such 3 term in section 113(d)(2).
- 4 (7) The term "Secretary" means the Secretary
 5 of Health and Human Services, unless the context of
 6 usage indicates otherwise.
- 7 (8) The term "teaching hospital" has the mean-8 ing given such term in section 111(b).

9 SEC. 115. STUDY.

- 10 (a) STUDY.—The Secretary of Health and Human 11 Services shall conduct a study of the impact of this sub-
- 12 title.
- 13 (b) Report.—Not later than 5 years after the date
- 14 that payments are first made under this subtitle, the Sec-
- 15 retary shall submit to Congress a report on such study
- 16 and shall include such recommendations on the continu-
- 17 ation of payments under this subtitle, and such changes
- 18 in such payments, as the Secretary deems appropriate.

1	Subtitle C—Conforming Changes in
2	Medicare Payment for Direct
3	Costs of Graduate Medical Edu-
4	cation
5	SEC. 121. CHANGES IN MEDICARE FORMULA FOR PAYMENT
6	OF DIRECT GME COSTS.
7	(a) Use of National Average FTE Wage-Re-
8	LATED COMPENSATION AS BASIS FOR PAYMENT.—Sec-
9	tion 1886(h)(3)(B)(i) of the Social Security Act (42
10	U.S.C. 1395ww(h)(3)(B)(i)) is amended by inserting "(or,
11	for portions of cost reporting periods occurring on or after
12	January 1, 2003, in the case of a hospital that does not
13	have in effect the election described in section
14	113(c)(3)(D)(i) of the All-Payer Graduate Medical Edu-
15	cation Act of 2001, the applicable national average FTE
16	wage-related compensation, as determined under section
17	113(c)(3) of such Act)" after "for that period".
18	(b) Allocation Based on Medicare Reve-
19	NUES.—Section 1886(h)(3) of such Act (42 U.S.C.
20	1395ww(h)(3)) is amended—
21	(1) in subparagraph (C), by inserting before the
22	period at the end the following: ", or, for portions
23	of a cost reporting period occurring on or after Jan-

uary 1, 2003, in the case of a hospital that does not

have in effect the election described in section

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- 1 113(c)(3)(D)(i) of the All-Payer Graduate Medical
- 2 Education Act of 2001, the fraction of the total in-
- 3 patient hospital and outpatient hospital revenues (as
- 4 established by the Secretary) during the reporting
- 5 period which is attributable to patients with respect
- 6 to whom payment may be made under this title";
- 7 and
- 8 (2) in subparagraph (D)(i)(II), by inserting be-
- 9 fore the period at the end the following: "or, for por-
- tions of a cost reporting period occurring on or after
- January 1, 2003, in the case of a hospital that does
- not have in effect the election described in section
- 13 113(c)(3)(D)(i) of the All-Payer Graduate Medical
- Education Act of 2001, the fraction of the total in-
- patient hospital and outpatient hospital revenues (as
- established by the Secretary) during the reporting
- period which is attributable to such enrolled individ-
- uals".
- 19 (c) Effective Date.—The amendments made by
- 20 this section apply to portions of cost reporting periods oc-
- 21 curring on or after January 1, 2003.

1	SEC. 122. EXCEPTION FROM LIMITATION ON NUMBER OF
2	RESIDENTS FOR RURAL AND UNDERSERVED
3	URBAN AREAS.
4	(a) In General.—Section 1886 of the Social Secu-
5	rity Act (42 U.S.C. 1395ww) is amended—
6	(1) in subsection (d)(5)(B)(v), by adding at the
7	end the following: "The Secretary shall provide for
8	reasonable exemptions and exceptions from the pre-
9	vious sentence in the case of a hospital that has resi-
10	dents who are assigned to serve a rural area or an
11	urban underserved area."; and
12	(2) in subsection (h)(4)(F)(i), by adding at the
13	end the following: "The Secretary shall provide for
14	reasonable exemptions and exceptions from the pre-
15	vious sentence in the case of a hospital that has resi-
16	dents who are assigned to serve a rural area or ar
17	urban underserved area.".
18	(b) Effective Dates.—The amendments made
19	by—
20	(1) subsection (a)(1) apply to discharges occur-
21	ring on or after January 1, 2002; or
22	(2) subsection (a)(2) apply to cost reporting pe-
23	riods beginning on or after January 1, 2002.

1	SEC. 123. STUDY ON APPROPRIATE LEVELS OF DOCU-
2	MENTATION FOR PROFESSIONAL SERVICES
3	OF TEACHING PHYSICIANS.
4	(a) In General.—The Secretary of Health and
5	Human Services shall, in collaboration with the Institute
6	of Medicine, the Association of American Medical Colleges,
7	and the American Association of Colleges of Osteopathic
8	Medicine, conduct a study of the appropriateness of the
9	level of documentation that should be required, as a condi-
10	tion of payment under part B of the medicare program
11	for professional services of a teaching physician, in a pa-
12	tient's medical record of the services provided by that phy-
13	sician.
14	(b) Report.—Not later than 2 years after the date
15	of the enactment of this Act, the Secretary shall submit
16	a report on the study under subsection (a) to the Commit-
17	tees on Ways and Means and Commerce of the House of
18	Representatives and the Committee on Finance of the
19	Senate.
20	SEC. 124. NO IMPACT ON SUPPORT OF GRADUATE MEDICAL
21	EDUCATION PROGRAMS IN CHILDREN'S HOS-
22	PITALS.
23	Nothing in this Act shall be construed as applying
24	to, or as affecting, payment for graduate medical edu-
25	cation programs in children's hospitals under section
26	340E of the Public Health Service Act (42 U.S.C. 256e).

1 TITLE II—HEALTH WORKFORCE 2 PRIORITIES

- 4 TIONS.
- 5 (a) IN GENERAL.—Not later than 1 year after the
- 6 date of the enactment of this Act, the Secretary of Health
- 7 and Human Services shall develop a plan to reduce, begin-
- 8 ning with the residency year that begins July 1, 2007,
- 9 the number of first year training positions in medical resi-
- 10 dency training programs in the United States to 110 per-
- 11 cent of the annual number of students graduating from
- 12 a medical school in the United States.
- 13 (b) Monitoring Distribution.—In implementing
- 14 the plan under this section, the Secretary shall monitor
- 15 the distribution of resident specialties in order to assure
- 16 that there is an adequate proportion of physicians to fulfill
- 17 the country's needs and to ensure access to health care
- 18 for underserved populations.
- 19 (c) Implementation.—In implementing the plan
- 20 under this section, the Secretary shall take into consider-
- 21 ation the reduced revenues to affected hospitals and shall
- 22 develop a formula to restore to such hospitals a portion
- 23 of the funds that would have been expended had the plan
- 24 under this section not been in effect.

- 1 (d) Consultation.—The plan under this section
- 2 shall be developed in conjunction with the Institute of
- 3 Medicine, the Council on Graduate Medical Education, the
- 4 Association of American Medical Colleges, the American
- 5 Hospital Association, the American Medical Association,
- 6 the American Osteopathic Association, the American Asso-
- 7 ciation of Colleges of Osteopathic Medicine, and other or-
- 8 ganizations deemed appropriate by the Secretary.
- 9 (e) Report to Congress.—Not later than 1 year
- 10 after the date of the enactment of this Act, the Secretary
- 11 shall submit to the Committee on Ways and Means in the
- 12 House of Representatives, and to the Committee on Fi-
- 13 nance in the Senate, a report on the plan developed under
- 14 this section.
- 15 (f) Enforcement.—
- 16 (1) In General.—Notwithstanding any other
- provision of law, but subject to paragraph (2), for
- purposes of computing the amount of payment to be
- made under subsection (d)(5)(B) or (h) of section
- 20 1886 of the Social Security Act (42 U.S.C. 1395ww)
- 21 for any hospital that the Secretary determines has
- a medical residency training program in which the
- number of first year residents exceeds the maximum
- 24 number permitted for such program under the plan
- implemented under subsection (a), the number of

1	residents counted shall be reduced by 5 multiplied by
2	the number of such excess.
3	(2) Exception for hospitals elective al-
4	TERNATIVE TREATMENT.—Paragraph (1) does not
5	apply to a hospital for which the election under sec-
6	tion 1861(b)(7) of the Social Security Act was in ef-
7	fect on July 1, 2000.
8	TITLE III—MODIFICATION IN
9	MEDICARE PAYMENT FOR
10	IME AND DSH
11	SEC. 301. MODIFICATION REGARDING PAYMENTS FOR INDI-
12	RECT COSTS OF GRADUATE MEDICAL EDU-
13	CATION.
14	(a) Modification From 5.5 Percent to 4.8 Per-
15	CENT.—Section 1886(d)(5)(B)(ii) of the Social Security
16	Act (42 U.S.C. 1395ww(d)(5)(B)(ii)), as amended by sec-
17	tion 302(a) of Medicare, Medicaid, and SCHIP Benefits
18	Improvement and Protection Act of 2000 (113 Stat.
19	2763A-493), as enacted into law by section 1(a)(6) of
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20	Public Law 106–554, is amended—
21	Public Law 106–554, is amended— (1) by striking "and" at the end of subclause
	,
21	(1) by striking "and" at the end of subclause

1	"(V) during fiscal year 2003, 'c' is
2	equal to 1.35; and"; and
3	(3) by adding at the end the following:
4	"(VI) on or after October 1, 2003, 'c'
5	is equal to 1.18.".
6	(b) Reporting of IME Payments.—The Secretary
7	of Health and Human Services, in collaboration with the
8	Institute of Medicine, the Council on Graduate Medical
9	Education, the Association of American Medical Colleges,
10	the American Hospital Association, the American Osteo-
11	pathic Association, the American Association of Colleges
12	of Osteopathic Medicine, and other organizations deemed
13	appropriate by the Secretary, shall develop and implement
14	a plan for hospitals that receive additional payments
15	under section $1886(d)(5)(B)$ of the Social Security Act to
16	report annually to the Secretary information on how such
17	hospitals contributed to education, improvements in clin-
18	ical services and research infrastructure, and community
19	services operated by or in such hospitals. The first such
20	report shall be submitted for cost reporting periods begin-
21	ning during fiscal year 2004.
22	(e) Report on Strategies to Reduce Medical
23	ERRORS AND LOWER HEALTH CARE COSTS IN ACADEMIC
24	MEDICAL CENTERS.—The Director of the Agency for
25	Healthcare Research and Quality shall develop, in close

- 1 cooperation with the medical community and health plans,
- 2 a plan of strategies that can be tested in academic medical
- 3 centers to reduce the number of medical errors and lower
- 4 health care costs in such centers. Not later than January
- 5 1, 2004, the Director shall submit a report to Congress
- 6 on the plan so developed.

7 SEC. 302. MODIFICATION OF DSH.

- 8 (a) Collection of Charge Data.—Section
- 9 1886(d)(5)(F) of the Social Security Act (42 U.S.C.
- $10 \ 1395 \text{ww}(d)(5)(F)$) is amended by adding at the end the
- 11 following new clause:
- 12 "(xiv) The Secretary shall collect from all subsection
- 13 (d) hospitals annual data on inpatient and outpatient
- 14 charges, including all such charges—
- 15 "(I) for all patients;
- 16 "(II) for patients who are eligible for benefits
- 17 (excluding any State supplementation) under the
- supplemental security income program under title
- 19 XVI and entitled to benefits under part A;
- 20 "(III) for patients who are entitled to (or, if
- 21 they applied, would be eligible for) medical assist-
- ance under title XIX;
- 23 "(IV) for patients who are beneficiaries of indi-
- 24 gent care programs sponsored by State or local gov-
- ernments; and

1	"(V) to the extent that payment is not made
2	because of an inability of the patient to pay (or have
3	payment made on the patient's behalf for) such
4	charges.".
5	(b) REVISION OF FORMULA FOR DISPROPORTIONATE
6	PATIENT PERCENTAGE.—Clause (vi) of such section is
7	amended to read as follows:
8	"(vi) In this subparagraph, the term 'dispropor-
9	tionate patient percentage' means, with respect to a cost
10	reporting period of a hospital—
11	"(I) the charges described in subclauses (II)
12	through (V) of clause (xiv) for such period; divided
13	by
14	"(II) the charges described in clause $(xiv)(I)$ for
15	such period.".
16	(e) Carving Out DSH Payments From Payments
17	TO MEDICARE+CHOICE ORGANIZATIONS AND PAYING
18	THE AMOUNTS DIRECTLY TO DSH HOSPITALS TREATING
19	MEDICARE+CHOICE ENROLLEES.—
20	(1) In General.—Section 1853(c)(3) of the
21	Social Security Act (42 U.S.C. 1395w–23(e)(3)) is
22	amended—
23	(A) in subparagraph (A), by striking "sub-
24	paragraph (B)" and inserting "subparagraphs
25	(B) and (D)";

1	(B) by redesignating subparagraph (D) as
2	subparagraph (E); and
3	(C) by inserting after subparagraph (C)
4	the following new subparagraph:
5	"(D) Removal of Payments attrib-
6	UTABLE TO DISPROPORTIONATE SHARE PAY-
7	MENTS FROM CALCULATION OF ADJUSTED AV-
8	ERAGE PER CAPITA COST.—
9	"(i) In General.—In determining
10	the area-specific Medicare+Choice capita-
11	tion rate under subparagraph (A) for a
12	year (beginning with 2004), the annual per
13	capita rate of payment for 2000 deter-
14	mined under section 1876(a)(1)(C) shall be
15	adjusted, subject to clause (ii) to exclude
16	from the rate the additional payments that
17	the Secretary estimates were payment dur-
18	ing 1999 for additional payments described
19	in section $1886(d)(5)(F)$.
20	"(ii) Treatment of payments cov-
21	ERED UNDER STATE HOSPITAL REIM-
22	BURSEMENT SYSTEM.—To the extent that
23	the Secretary estimates that an annual per
24	capita rate of payment for 2000 described
25	in clause (i) reflects payments to hospitals

1 reimbursed under section 1814(b)(3), the 2 Secretary shall estimate a payment adjust-3 ment that is comparable to the payment 4 adjustment that would have been made under clause (i) if the hospitals had not 5 6 been reimbursed under such section.". 7 (2)ADDITIONAL PAYMENTS FOR MANAGED 8 CARE ENROLLEES.—Section 1886(d)(5)(F) of such 9 Act (42 U.S.C. 1395ww(d)(5)(F)), as amended by 10 211(b) of Medicare, Medicaid, and SCHIP Benefits 11 Improvement and Protection Act of 2000 (113 Stat. 12 2763A-484), as enacted into law by section 1(a)(6)13 of Public Law 106–554 and by section 302 of this 14 Act, is amended— 15 (A) in clause (ii), by striking "clause (ix)" and inserting "clauses (ix) and (xv)", and 16 17 (B) by adding at the end the following: 18 "(xv)(I) For portions of cost reporting periods occurring on or after January 1, 2004, the Secretary shall pro-19 20 vide for an additional payment amount for each applicable 21 discharge of any subsection (d) hospital that is a dis-22 proportionate share hospital (as described in clause (i)). 23 "(II) For purposes of this clause, the term 'applicable discharge' means the discharge of any individual who is enrolled under a risk-sharing contract with an eligible or-

- 1 ganization under section 1876 and who is entitled to bene-
- 2 fits under part A or any individual who is enrolled with
- 3 a Medicare+Choice organization under part C.
- 4 "(III) The amount of the payment under this clause
- 5 with respect to any applicable discharge shall be equal to
- 6 the estimated average per discharge amount that would
- 7 otherwise have been paid under this subparagraph if the
- 8 individuals had not been enrolled as described in subclause
- 9 (II).
- 10 "(IV) The Secretary shall establish rules for an addi-
- 11 tional payment amount, for any hospital reimbursed under
- 12 a reimbursement system authorized under section
- 13 1814(b)(3) if such hospital would qualify as a dispropor-
- 14 tionate share hospital under clause (i) were it not so reim-
- 15 bursed. Such payment shall be determined in the same
- 16 manner as the amount of payment is determined under
- 17 this clause for disproportionate share hospitals.".
- 18 (d) Effective Date.—The amendments made by
- 19 this section apply to payments for discharges occurring on
- 20 or after January 1, 2004.

1	TITLE IV—ADDITIONAL PAY-
2	MENTS FOR GRADUATE EDU-
3	CATION FOR NON-PHYSICIAN
4	HEALTH PROFESSIONALS
5	SEC. 401. PAYMENTS FOR GRADUATE EDUCATION FOR
6	NON-PHYSICIAN HEALTH PROFESSIONALS.
7	(a) Development of Plan.—
8	(1) In general.—Not later than 2 years after
9	the date of the enactment of this Act, the Secretary
10	of Health and Human Services shall develop (and
11	submit to Congress a report on) a plan to provide
12	support to institutions that provide graduate health
13	care education for non-physician health profes-
14	sionals.
15	(2) Consultation.—The Secretary shall de-
16	velop the plan in consultation with the Council on
17	Graduate Medical Education, the Institute of Medi-
18	cine, the American Hospital Association, the Asso-
19	ciation of American Medical Colleges, the American
20	Association of Colleges of Nursing, the American
21	Nurses Association, the American Physical Therapy
22	Association, the American Occupational Therapy As-
23	sociation, the American Speech-Language-Hearing
24	Association, the Association of Schools of Allied
25	Health Professions, the National Association of Chil-

- dren's Hospitals, the American Osteopathic Associa-
- 2 tion, the American Association of Colleges of Osteo-
- 3 pathic Medicine, and other organizations as deemed
- 4 appropriate by the Secretary.
- 5 (b) Payments.—For each fiscal year, beginning with
- 6 first fiscal year that begins after the report under sub-
- 7 section (a) has been submitted to Congress, the Secretary
- 8 of Health and Human Services shall provide from the
- 9 Health Care Workforce Trust Fund (established under
- 10 section 9511 of the Internal Revenue Code of 1986) for
- 11 support in the aggregate amount of \$300,000,000 for in-
- 12 stitutions providing graduate health care education for
- 13 non-physician health professionals. Such support shall be
- 14 provided under such terms and conditions as the Secretary
- 15 establishes in order to carry out the plan developed under
- 16 subsection (a).

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