107TH CONGRESS 1ST SESSION

H. R. 2213

To respond to the continuing economic crisis adversely affecting American agricultural producers.

IN THE HOUSE OF REPRESENTATIVES

June 19, 2001

Mr. Combest introduced the following bill; which was referred to the Committee on Agriculture

A BILL

To respond to the continuing economic crisis adversely affecting American agricultural producers.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Crop Year 2001 Agricultural Economic Assistance Act".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—AGRICULTURAL ASSISTANCE

Sec. 101. Market loss assistance.

Sec. 102. Oilseeds.

Sec. 103. Other commodities.

- Sec. 104. Payments in lieu of loan deficiency payments for grazed acreage.
- Sec. 105. Expansion of producers eligible for loan deficiency payments.
- Sec. 106. Loan deficiency payments and marketing loan gains.
- Sec. 107. Milk price support program.

TITLE II—ADMINISTRATION

Sec. 201. Regulations.

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- Sec. 202. Commodity Credit Corporation reimbursement.
- Sec. 203. Technical corrections regarding existing cotton producer indemnity

TITLE I—AGRICULTURAL

2 ASSISTANCE

- 3 SEC. 101. MARKET LOSS ASSISTANCE.
- 4 (a) IN GENERAL.—The Secretary of Agriculture (re-
- 5 ferred to in this Act as the "Secretary") shall use funds
- 6 of the Commodity Credit Corporation to provide assist-
- 7 ance in the form of a market loss assistance payment to
- 8 owners and producers on a farm that are eligible for a
- 9 final payment for fiscal year 2001 under a production
- 10 flexibility contract for the farm under the Agricultural
- 11 Market Transition Act (7 U.S.C. 7201 et seq.).
- 12 (b) Amount and Manner.—In providing payments
- 13 under this section, the Secretary shall—
- (1) use the same contract payment rates as are
- used under section 802(b) of the Agriculture, Rural
- 16 Development, Food and Drug Administration, and
- 17 Related Agencies Appropriations Act, 2000 (7
- 18 U.S.C. 1421 note; Public Law 106–78); and
- 19 (2) provide the payments in a manner that is
- consistent with section 802(c) of that Act.

1 (c) TIMING.—The Secretary shall make the payments 2 required by this section not earlier than September 1, 3 2001, but not later than September 30, 2001. SEC. 102. OILSEEDS. 5 GENERAL.—The IN Secretary shall \$500,000,000 of funds of the Commodity Credit Corporation to make payments to producers of the 2001 crop of 8 oilseeds that are eligible to obtain a marketing assistance loan under section 131 of the Agricultural Market Transi-10 tion Act (7 U.S.C. 7231). 11 (b) Computation.—A payment to producers on a farm under this section for an oilseed shall be equal to 12 13 the product obtained by multiplying— 14 (1) a payment rate determined by the Sec-15 retary; 16 (2) the acreage of the producers on the farm 17 for the oilseed, as determined under subsection (c); 18 and 19 (3) the yield of the producers on the farm for 20 the oilseed, as determined under subsection (d). 21 (c) ACREAGE.— 22 (1) In general.—Except as provided in para-23 graph (2), the acreage of the producers on the farm 24 for an oilseed under subsection (b)(2) shall be equal 25 to the number of acres planted to the oilseed by the

- producers on the farm during the 1998, 1999, or 2 2000 crop year, whichever is greatest, as reported by the producers on the farm to the Secretary (including any acreage reports that are filed late).
 - (2) NEW PRODUCERS.—Except as provided in paragraph (3), in the case of producers on a farm that planted acreage to an oilseed during the 2001 crop year, but not the 1998, 1999, or 2000 crop year, the acreage of the producers for the oilseed under subsection (b)(2) shall be equal to the number of acres planted to the oilseed by the producers on the farm during the 2001 crop year, as reported by the producers on the farm to the Secretary (including any acreage reports that are filed late).

(d) Yield.—

- (1) Soybeans.—Except as provided in paragraph (3), in the case of soybeans, the yield of the producers on a farm under subsection (b)(3) shall be equal to the greatest of—
 - (A) the average county yield per harvested acre for each of the 1996 through 2000 crop years, excluding the crop year with the highest yield per harvested acre and the crop year with the lowest yield per harvested acre; or

1	(B) the actual yield of the producers on
2	the farm for the 1998, 1999, or 2000 crop
3	year.
4	(2) Other oilseeds.—Except as provided in
5	paragraph (3), in the case of oilseeds other than soy-
6	beans, the yield of the producers on a farm under
7	subsection (b)(3) shall be equal to the greatest of—
8	(A) the average national yield per har-
9	vested acre for each of the 1996 through 2000
10	crop years, excluding the crop year with the
11	highest yield per harvested acre and the crop
12	year with the lowest yield per harvested acre; or
13	(B) the actual yield of the producers on
14	the farm for the 1998, 1999, or 2000 crop
15	year.
16	(3) New Producers.—In the case of pro-
17	ducers on a farm that planted acreage to an oilseed
18	during the 2001 crop year but not the 1998, 1999,
19	or 2000 crop year, the yield of the producers on a
20	farm under subsection (b)(3) shall be equal to the
21	greater of—
22	(A) the average county yield per harvested
23	acre for each of the 1996 through 2000 crop
24	years, excluding the crop year with the highest

- yield per harvested acre and the crop year with
 the lowest yield per harvested acre; or
- 3 (B) the actual yield of the producers on 4 the farm for the 2001 crop.
- 5 (4) Data source.—To the maximum extent 6 available, the Secretary shall use data provided by 7 the National Agricultural Statistics Service to carry 8 out this subsection.
- 9 (e) TIMING.—The Secretary shall make the payments 10 required by this section not earlier than October 1, 2001, 11 but not later than September 30, 2002.

12 SEC. 103. OTHER COMMODITIES.

- 13 (a) Surplus Specialty Crop Purchases.—
- 14 Purchases required.—The Secretary 15 shall use \$220,000,000 of funds of the Commodity 16 Credit Corporation to purchase specialty crops that 17 have experienced low prices during the 2000 or 2001 18 crop years, including apples, apricots, black-eyed 19 peas, cherries, chickpeas, citrus, cranberries, dried 20 plums, dry peas, grapefruit, lentils, melons, onions, 21 peaches, pears, potatoes, raisins, and raspberries. The Secretary shall ensure that purchases of spe-22 23 cialty crops under this subsection will not displace 24 purchases by the Secretary under any other law.

1	(2) Assistance to states.—The Secretary
2	may use up to \$20,000,000 of the amount made
3	available under paragraph (1) to provide assistance
4	to States to cover costs incurred by the States in
5	transporting and distributing the commodities pur-
6	chased pursuant to such paragraph.
7	(3) TIMING.—The Secretary shall make the
8	purchases required by this subsection not earlier
9	than October 1, 2001, but not later than September
10	30, 2002.
11	(b) Peanuts.—The Secretary shall use funds of the
12	Commodity Credit Corporation to provide payments to
13	producers of peanuts for the 2001 crop year. The amount
14	of the payment made to producers on a farm shall be equal
15	to the product obtained by multiplying—
16	(1) the quantity of peanuts actually produced
17	by the producers on the farm; and
18	(2) a payment rate equal to \$30.00 per ton.
19	(c) Animal Fiber Production.—The Secretary
20	shall use funds of the Commodity Credit Corporation to
21	make payments to producers of wool, and producers of
22	mohair, for the 2001 marketing year. The payment rate
23	shall be equal to—
24	(1) in the case of wool, 20 cents per pound; and

(2) in the case of mohair, 40 cents per pound.

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1 (d) Sugar.—Section 156(f) of the Agricultural Mar-2 ket Transition Act (7 U.S.C. 7272(f)) shall not apply with 3 respect to the 2001 crop of sugar beets and sugarcane. 4 (e) Tobacco.— 5 (1) Additional payment under existing 6 AUTHORITY.—The Secretary shall use \$129,000,000 7 of funds of the Commodity Credit Corporation to 8 make additional payments under section 204(b) of 9 the Agricultural Risk Protection Act of 2000 (Public 10 Law 106–224; 7 U.S.C. 1421 note) to eligible per-11 sons, as defined in paragraph (1)(A) of such section. 12 The requirements applicable to the allocation of 13 these funds among States, among farms in a State, 14 and among eligible persons, as specified in para-15 graphs (3), (4), and (5) of such section, shall be ad-16 justed by the Secretary to reflect the additional 17 amount made available for payments under such sec-18 tion. 19 TIMING.—Notwithstanding the payment 20 dates specified in section 204(b) of the Agricultural 21 Risk Protection Act of 2000, of the amount made 22 available under paragraph (1), the Secretary shall— 23 (A) expend \$34,000,000 before September 24 30, 2001; and

1	(B) expend the remainder during the pe-
2	riod beginning on October 1, 2001, and ending
3	on September 30, 2002.
4	SEC. 104. PAYMENTS IN LIEU OF LOAN DEFICIENCY PAY-
5	MENTS FOR GRAZED ACREAGE.
6	(a) Eligible Producers.—Effective for the 2002
7	crop year, in the case of a producer that would be eligible
8	for a loan deficiency payment under section 135 of the
9	Agricultural Market Transition Act (7 U.S.C. 7235) for
10	wheat, barley, or oats, but that elects to use acreage plant-
11	ed to the wheat, barley, or oats for the grazing of livestock,
12	the Secretary shall make a payment to the producer under
13	this section if the producer enters into an agreement with
14	the Secretary to forgo any other harvesting of the wheat,
15	barley, or oats on that acreage.
16	(b) Payment Amount.—The amount of a payment
17	made to a producer on a farm under this section shall
18	be equal to the amount determined by multiplying—
19	(1) the loan deficiency payment rate determined
20	under section 135(c) of the Agricultural Market
21	Transition Act (7 U.S.C. 7235(c)) in effect, as of
22	the date of the agreement, for the county in which
23	the farm is located; by
24	(2) the payment quantity determined by
25	multiplying—

- 1 (A) the quantity of the grazed acreage on 2 the farm with respect to which the producer 3 elects to forgo harvesting of wheat, barley, or 4 oats; and
- 5 (B) the established yield for the crop on 6 the farm, as determined by the Secretary.
- 7 (c) Time, Manner, and Availability of Pay-8 ment.—
- 9 (1) Time and manner.—A payment under this 10 section shall be made at the same time and in the 11 same manner as loan deficiency payments are made 12 under section 135 of the Agricultural Market Tran-13 sition Act (7 U.S.C. 7235), except that the payment 14 shall be made not later than September 30, 2002.
- 15 (2) AVAILABILITY.—The Secretary shall estab-16 lish an availability period for the payment author-17 ized by this section that, subject to the date speci-18 fied in paragraph (1), is consistent with the avail-19 ability period for wheat, barley, and oats established 20 by the Secretary for marketing assistance loans au-21 thorized by subtitle C of the Agricultural Market 22 Transition Act (7 U.S.C. 7231 et seq.).
- 23 (d) Prohibition on Crop Insurance Cov-24 Erage.—A 2002 crop of wheat, barley, or oats planted 25 on acreage that a producer elects, in the agreement re-

- 1 quired by subsection (a), to use for the grazing of livestock
- 2 in lieu of any other harvesting of the crop shall not be
- 3 eligible for insurance under the Federal Crop Insurance
- 4 Act (7 U.S.C. 1501 et seq.) or noninsured crop assistance
- 5 under section 196 of the Agricultural Market Transition
- 6 Act (7 U.S.C. 7333).
- 7 (e) Funding.—The Secretary shall use funds of the
- 8 Commodity Credit Corporation to carry out this section.
- 9 SEC. 105. EXPANSION OF PRODUCERS ELIGIBLE FOR LOAN
- 10 **DEFICIENCY PAYMENTS.**
- 11 Section 135(a)(2) of the Agricultural Market Transi-
- 12 tion Act (7 U.S.C. 7235(a)(2)) is amended by striking
- 13 "2000 erop year" and inserting "2000 and 2001 erop
- 14 years".
- 15 SEC. 106. LOAN DEFICIENCY PAYMENTS AND MARKETING
- 16 LOAN GAINS.
- 17 (a) Payment Limitations.—Notwithstanding sec-
- 18 tion 1001(2) of the Food Security Act of 1985 (7 U.S.C.
- 19 1308(1)), the total amount of the payments specified in
- 20 section 1001(3) of that Act that a person shall be entitled
- 21 to receive for one or more contract commodities and oil-
- 22 seeds under the Agricultural Market Transition Act (7
- 23 U.S.C. 7201 et seq.) during the 2001 crop year may not
- 24 exceed \$150,000.

- 1 (b) Treatment of Producers Who Lost Bene-
- 2 FICIAL INTEREST.—The Secretary shall allow a producer
- 3 that marketed or redeemed a quantity of an eligible 2001
- 4 crop for which the producer did not receive, either because
- 5 of operation of section 1001(2) of the Food Security Act
- 6 of 1985 (7 U.S.C. 1308(2)) or for any other reason, a
- 7 loan deficiency payment or marketing loan gain under sec-
- 8 tion 134 or 135 of the Agricultural Market Transition Act
- 9 (7 U.S.C. 7234, 7235) before the quantity was marketed
- 10 or redeemed to receive such payment or gain as of the
- 11 date on which the quantity was marketed or redeemed.
- 12 SEC. 107. MILK PRICE SUPPORT PROGRAM.
- 13 (a) Extension of Program.—Section 141 of the
- 14 Agricultural Market Transition Act (7 U.S.C. 7251) is
- 15 amended—
- 16 (1) in subsection (b), by adding at the end the
- 17 following new paragraph:
- "(5) During the period beginning on January 1,
- 19 2002, and ending on August 31, 2002, \$9.90."; and
- 20 (2) in subsection (h), by striking "December
- 21 31, 2001" both places it appears and inserting "Au-
- 22 gust 31, 2002".
- 23 (b) Repeal of Recourse Loan Program for
- 24 Processors.—Section 142 of the Agricultural Market
- 25 Transition Act (7 U.S.C. 7252(e)) is repealed.

1 TITLE II—ADMINISTRATION

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′)	SEC	201	BECIII	ATIONS

- 3 (a) Promulgation.—As soon as practicable after
- 4 the date of the enactment of this Act, the Secretary and
- 5 the Commodity Credit Corporation, as appropriate, shall
- 6 promulgate such regulations as are necessary to imple-
- 7 ment this Act and the amendments made by this Act. The
- 8 promulgation of the regulations and administration of this
- 9 Act shall be made without regard to—
- 10 (1) the notice and comment provisions of sec-
- tion 553 of title 5, United States Code;
- 12 (2) the Statement of Policy of the Secretary of
- 13 Agriculture effective July 24, 1971 (36 Fed. Reg.
- 14 13804), relating to notices of proposed rulemaking
- and public participation in rulemaking; and
- 16 (3) chapter 35 of title 44, United States Code
- 17 (commonly known as the "Paperwork Reduction
- 18 Act'').
- 19 (b) Congressional Review of Agency Rule-
- 20 Making.—In carrying out this section, the Secretary shall
- 21 use the authority provided under section 808 of title 5,
- 22 United States Code.

SEC. 202. COMMODITY CREDIT CORPORATION REIMBURSE-2 MENT. 3 (a) Reimbursement Requirement.—Out of any moneys in the Treasury not otherwise appropriated, the 4 5 Secretary of the Treasury shall use such sums as may be necessary to reimburse the Commodity Credit Corporation 6 7 for net realized losses sustained, but not previously reimbursed, under title I. 8 9 (b) Timing.— 10 (1) FISCAL YEAR 2001.—The reimbursement re-11 quired under subsection (a) shall be provided not 12 later than September 30, 2001, to offset the losses 13 of the Commodity Credit Corporation sustained on account of the Secretary's use of Commodity Credit 14 15 Corporation funds— 16 (A) to provide market loss assistance 17 under section 101; and 18 (B) to provide the payments required 19 under section 103(e) before the deadline speci-20 fied in paragraph (2)(A) of such section. 21 (2) FISCAL YEAR 2002.—The reimbursement re-22 quired under subsection (a) for other Commodity 23 Credit Corporation losses sustained under title I 24 shall be provided not earlier than October 1, 2001, 25 but not later than September 30, 2002.

SEC. 203. TECHNICAL CORRECTIONS REGARDING EXISTING 2 COTTON PRODUCER INDEMNITY FUND. 3 (a) Conditions on Payment to State.—Subsection (b) of section 1121 of the Agriculture, Rural De-4 5 velopment, Food and Drug Administration, and Related Agencies Appropriations Act, 1999 (as contained in sec-7 tion 101(a) of division A of Public Law 105–277 (7 U.S.C. 8 1421 note), and as amended by section 754 of the Agri-9 culture, Rural Development, Food and Drug Administra-10 tion, and Related Agencies Appropriations Act, 2001 (as 11 enacted by Public Law 106–387; 114 Stat. 1549A–42), is amended to read as follows: 13 "(b) Conditions on Payment to State.—The Secretary of Agriculture shall make the payment to the 15 State of Georgia under subsection (a) only if the State— 16 "(1) contributes \$5,000,000 to the indemnity 17 fund and agrees to expend all amounts in the indem-18 nity fund by not later than January 1, 2002 (or as 19 soon as administratively practical thereafter), to pro-20 vide compensation to cotton producers as provided in 21 such subsection; 22 "(2) requires the recipient of a payment from 23 the indemnity fund to repay the State, for deposit 24 in the indemnity fund, the amount of any duplicate 25 payment the recipient otherwise recovers for such

loss of cotton, or the loss of proceeds from the sale

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1	of cotton, up to the amount of the payment from
2	the indemnity fund; and
3	"(3) agrees to deposit in the indemnity fund the
4	proceeds of any bond collected by the State for the
5	benefit of recipients of payments from the indemnity
6	fund, to the extent of such payments.".
7	(b) Additional Disbursements From the In-
8	DEMNITY FUND.—Subsection (d) of such section is
9	amended to read as follows:
10	"(d) Additional Disbursement to Cotton Gin-
11	NERS.—The State of Georgia shall use funds remaining
12	in the indemnity fund, after the provision of compensation
13	to cotton producers in Georgia under subsection (a) (in-
14	cluding cotton producers who file a contingent claim, as
15	defined and provided in section 5.1 of chapter 19 of title
16	2 of the Official Code of Georgia), to compensate cotton
17	ginners (as defined and provided in such section) that—
18	"(1) incurred a loss as the result of—
19	"(A) the business failure of any cotton
20	buyer doing business in Georgia; or
21	"(B) the failure or refusal of any such cot-
22	ton buyer to pay the contracted price that had
23	been agreed upon by the ginner and the buyer
24	for cotton grown in Georgia on or after Janu-
25	ary 1, 1997, and had been purchased or con-

1	tracted by the ginner from cotton producers in
2	Georgia;
3	"(2) paid cotton producers the amount which
4	the cotton ginner had agreed to pay for such cotton
5	received from such cotton producers in Georgia; and
6	"(3) satisfy the procedural requirements and
7	deadlines specified in chapter 19 of title 2 of the Of-
8	ficial Code of Georgia applicable to cotton ginner
9	claims.".
10	(c) Conforming Amendment.—Subsection (c) of
11	such section is amended by striking "Upon the establish-
12	ment of the indemnity fund, and not later than October
13	1, 1999, the" and inserting "The".

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