# H. R. 2538

### IN THE SENATE OF THE UNITED STATES

**DECEMBER 6, 2001** 

Received; read twice and referred to the Committee on Small Business and Entrepreneurship

## AN ACT

To amend the Small Business Act to expand and improve the assistance provided by Small Business Development Centers to Indian tribe members, Alaska Natives, and Native Hawaiians.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Native American Small
- 3 Business Development Act".

### 4 SEC. 2. FINDINGS AND PURPOSES.

- 5 (a) FINDINGS.—Congress finds the following:
- 6 (1) Approximately 60 percent of Indian tribe 7 members and Alaska Natives live on or adjacent to 8 Indian lands, which suffer from an average unem-
- 9 ployment rate of 45 percent.
- 10 (2) Indian tribe members and Alaska Natives 11 own more than 197,000 businesses and generate 12 more than \$34,000,000,000 in revenues. The service 13 industry accounted for 17 percent of these businesses (of which 40 percent were engaged in busi-14 15 ness and personal services) and 15.1 percent of their 16 total receipts. The next largest was the construction 17 industry (13.9 percent and 15.7 percent, respec-18 tively). The third largest was the retail trade indus-19 try (7.5 percent and 13.4 percent, respectively).
  - (3) The number of businesses owned by Indian tribe members and Alaska Natives grew by 84 percent from 1992 to 1997, and their gross receipts grew by 179 percent in that period. This is compared to all businesses which grew by 7 percent, and their total gross receipts grew by 40 percent, in that period.

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- 1 (4) The Small Business Development Center 2 program is cost effective. Clients receiving long-term 3 counseling under the program in 1998 generated ad-4 ditional tax revenues of \$468,000,000, roughly 6 5 times the cost of the program to the Federal Gov-6 ernment.
- 7 (5) Using the existing infrastructure of the 8 Small Business Development Center program, small 9 businesses owned by Indian tribe members, Alaska 10 Natives, and Native Hawaiians receiving services 11 under the program will have a higher survival rate 12 than the average small business not receiving such 13 services.
  - (6) Business counseling and technical assistance is critical on Indian lands where similar services are scarce and expensive.
  - (7) Increased assistance through counseling under the Small Business Development Center program has been shown to reduce the default rate associated with lending programs of the Small Business Administration.
- 22 (b) Purposes.—The purposes of this Act are as follows:
- 24 (1) To stimulate economies on Indian lands.

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- 1 (2) To foster economic development on Indian 2 lands.
  - (3) To assist in the creation of new small businesses owned by Indian tribe members, Alaska Natives, and Native Hawaiians and expand existing ones.
    - (4) To provide management, technical, and research assistance to small businesses owned by Indian tribe members, Alaska Natives, and Native Hawaiians.
    - (5) To seek the advice of the governing bodies of Indian tribes, corporations organized pursuant to the Alaska Native Claims Settlement Act and other Alaska Native entities, and Native Hawaiian organizations on where small business development assistance is most needed.
    - (6) To ensure that Indian tribe members, Alaska Natives, and Native Hawaiians have full access to existing business counseling and technical assistance available through the Small Business Development Center program.

1	SEC. 3. SMALL BUSINESS DEVELOPMENT CENTER ASSIST-
2	ANCE TO INDIAN TRIBE MEMBERS, ALASKA
3	NATIVES, AND NATIVE HAWAIIANS.
4	(a) In General.—Section 21(a) of the Small Busi-
5	ness Act (15 U.S.C. 648(a)) is amended by adding at the
6	end the following:
7	"(7) Additional grant to assist indian
8	TRIBE MEMBERS, ALASKA NATIVES, AND NATIVE HA-
9	WAIIANS.—
10	"(A) In general.—Any applicant in an
11	eligible State that is funded by the Administra-
12	tion as a Small Business Development Center
13	may apply for an additional grant to be used
14	solely to provide services described in subsection
15	(c)(3) to assist with outreach, development, and
16	enhancement of small business startups and ex-
17	pansions that are owned by Indian tribe mem-
18	bers, Alaska Natives, or Native Hawaiians and
19	that are located in Alaska or Hawaii, or on In-
20	dian lands in the 48 contiguous States.
21	"(B) Eligible states.—For purposes of
22	subparagraph (A), an eligible State is a State
23	that has a combined population of Indian tribe
24	members, Alaska Natives, and Native Hawai-
25	ians that comprises at least 1 percent of the

1	State's total population, as shown by the latest
2	available census.
3	"(C) Grant applications.—An applicant
4	for a grant under subparagraph (A) shall sub-
5	mit to the Associate Administrator an applica-
6	tion that is in such form as the Associate Ad-
7	ministrator may require. The application shall
8	include information regarding the applicant's
9	goals and objectives for the services to be pro-
10	vided using the grant, including—
11	"(i) the capability of the applicant to
12	provide training and services to a rep-
13	resentative number of Indian tribe mem-
14	bers, Alaska Natives, and Native Hawai-
15	ians;
16	"(ii) the location of the Small Busi-
17	ness Development Center site proposed by
18	the applicant;
19	"(iii) the required amount of grant
20	funding needed by the applicant to imple-
21	ment the program; and
22	"(iv) the extent to which the applicant
23	has consulted with the governing bodies of
24	Indian tribes, corporations organized pur-
25	suant to the Alaska Native Claims Settle-

1	ment Act and other Alaska Native entities,
2	and Native Hawaiian organizations, as ap-
3	propriate.
4	"(D) Applicability of grant require-
5	MENTS.—An applicant for a grant under sub-
6	paragraph (A) shall comply with all of the re-
7	quirements of this section, except that the
8	matching funds requirements of paragraph
9	(4)(A) shall not apply.
10	"(E) MAXIMUM AMOUNT OF GRANTS.—No
11	applicant may receive more than \$300,000 in
12	grants under this paragraph in a fiscal year.
13	"(F) REGULATIONS.—After providing no-
14	tice and an opportunity for comment and after
15	consulting with the Association recognized by
16	the Administration pursuant to paragraph
17	(3)(A) (but not later than 180 days after the
18	date of enactment of this paragraph), the Ad-
19	ministrator shall issue final regulations to carry
20	out this paragraph, including regulations that
21	establish—
22	"(i) standards relating to educational,
23	technical, and support services to be pro-
24	vided by Small Business Development Cen-

1	ters receiving assistance under this para-
2	graph; and
3	"(ii) standards relating to any work
4	plan that the Associate Administrator may
5	require a Small Business Development
6	Center receiving assistance under this
7	paragraph to develop.
8	"(G) Definitions.—In this paragraph,
9	the following definitions apply:
10	"(i) Associate administrator.—
11	The term 'Associate Administrator' means
12	the Associate Administrator for Small
13	Business Development Centers.
14	"(ii) Indian lands.—The term 'In-
15	dian lands' means, in the 48 contiguous
16	States, land that is a 'reservation' for the
17	purposes of section 4 of the Indian Child
18	Welfare Act of 1978 (25 U.S.C. 1903) and
19	land that is an 'Indian reservation' for the
20	purposes of section 151.2 of title 25, Code
21	of Federal Regulations (as in effect on the
22	date of enactment of this paragraph).
23	"(iii) Indian tribe.—The term 'In-
24	dian tribe' means a federally recognized
25	Indian tribe.

1	"(iv) Indian tribe member.—The
2	term 'Indian tribe member' means an indi-
3	vidual who is a member of an Indian tribe.
4	"(v) Alaska Native.—The term
5	'Alaska Native' means an individual who
6	is—
7	"(I) a 'Native' for the purposes
8	of section 3(b) of the Alaska Native
9	Claims Settlement Act (43 U.S.C.
10	1602(b));
11	"(II) a descendent of an indi-
12	vidual who is a 'Native' for the pur-
13	poses of section 3(b) of the Alaska
14	Native Claims Settlement Act (43
15	U.S.C. 1602(b)); or
16	"(III) a Tsimshian Indian who is
17	an enrolled member of the Metlakatla
18	Indian Community.
19	"(vi) Native Hawahan.—The term
20	'Native Hawaiian' means any individual
21	who is a descendant of the aboriginal peo-
22	ple, who prior to 1778, occupied and exer-
23	cised sovereignty in the area that now con-
24	stitutes the State of Hawaii.

1	"(H) Authorization of Appropria-
2	TIONS.—There is authorized to be appropriated
3	to carry out this paragraph \$7,000,000 for each
4	of fiscal years 2002 through 2004.
5	"(I) Funding limitations.—
6	"(i) Nonapplicability of certain
7	LIMITATIONS.—Funding under this para-
8	graph shall be in addition to the dollar
9	program limitations specified in paragraph
10	(4).
11	"(ii) Limitation on use of
12	FUNDS.—The Administration may carry
13	out this paragraph only with amounts ap-
14	propriated in advance specifically to carry
15	out this paragraph.".
16	SEC. 4. STATE CONSULTATION WITH LOCAL TRIBAL COUN-
17	CILS.
18	Section 21(c) of the Small Business Act (15 U.S.C.
19	648(e)) is amended by adding at the end the following:
20	"(9) Advice of governing bodies of indian
21	TRIBES, ALASKA NATIVE CORPORATIONS AND OTHER
22	ENTITIES, AND NATIVE HAWAIIAN ORGANIZA-
23	TIONS.—A State receiving grants under this section
24	shall request the advice of the governing bodies of
25	Indian tribes, corporations organized pursuant to

- 1 the Alaska Native Claims Settlement Act and other
- 2 Alaska Native entities, and Native Hawaiian organi-
- 3 zations, as appropriate, on how best to provide as-
- 4 sistance to Indian tribe members, Alaska Natives,
- 5 and Native Hawaiians and where to locate satellite
- 6 centers to provide such assistance.".

Passed the House of Representatives December 5, 2001.

Attest: JEFF TRANDAHL,

Clerk.