107TH CONGRESS 2D SESSION H.R. 3609

AN ACT

To amend title 49, United States Code, to enhance the security and safety of pipelines.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1SECTION 1. SHORT TITLE; AMENDMENT OF TITLE 49,2UNITED STATES CODE; TABLE OF CONTENTS.

3 (a) SHORT TITLE.—This Act may be cited as the
4 "Pipeline Infrastructure Protection to Enhance Security
5 and Safety Act".

6 (b) AMENDMENT OF TITLE 49, UNITED STATES 7 CODE.—Except as otherwise expressly provided, whenever 8 in this Act an amendment or repeal is expressed in terms 9 of an amendment to, or a repeal of, a section or other 10 provision, the reference shall be considered to be made to 11 a section or other provision of title 49, United States 12 Code.

13 (c) TABLE OF CONTENTS.—The table of contents for

14 this Act is as follows:

- Sec. 1. Short title; amendment of title 49, United States Code; table of contents.
- Sec. 2. One-call notification programs.
- Sec. 3. One-call notification of pipeline operators.
- Sec. 4. Protection of employees providing pipeline safety information.
- Sec. 5. Safety orders.
- Sec. 6. Penalties.
- Sec. 7. Pipeline safety information grants to communities.
- Sec. 8. Population encroachment.
- Sec. 9. Pipeline integrity research, development, and demonstration.
- Sec. 10. Pipeline qualification programs.
- Sec. 11. Additional gas pipeline protections.
- Sec. 12. Security of pipeline facilities.
- Sec. 13. National pipeline mapping system.
- Sec. 14. Coordination of environmental reviews.
- Sec. 15. Nationwide toll-free number system.
- Sec. 16. Recommendations and responses.
- Sec. 17. Miscellaneous amendments.
- Sec. 18. Technical amendments.
- Sec. 19. Authorization of appropriations.
- Sec. 20. Inspections by direct assessment.
- Sec. 21. Pipeline bridge risk study.
- Sec. 22. State oversight role.

1 SEC. 2. ONE-CALL NOTIFICATION PROGRAMS.

2 (a) MINIMUM STANDARDS.—Section 6103 is 3 amended—

4 (1) in subsection (a)—

5 (A) in paragraph (1) by inserting ", in6 cluding all government operators" before the
7 semicolon at the end; and

8 (B) in paragraph (2) by inserting ", in9 cluding all government and contract exca10 vators" before the semicolon at the end; and

(2) in subsection (c) by striking "provide for"and inserting "provide for and document".

(b) COMPLIANCE WITH MINIMUM STANDARDS.—Section 6104(d) is amended by striking "Within 3 years after
the date of the enactment of this chapter, the Secretary
shall begin to" and inserting "The Secretary shall".

17 (c) IMPLEMENTATION OF BEST PRACTICES GUIDE-18 LINES.—

19 (1) IN GENERAL.—Section 6105 is amended to20 read as follows:

21 "§ 6105. Implementation of best practices guidelines

"(a) ADOPTION OF BEST PRACTICES.—The Secretary of Transportation shall encourage States, operators
of one-call notification programs, excavators (including all
government and contract excavators), and underground
facility operators to adopt and implement practices identi-

fied in the best practices report entitled 'Common
 Ground', as periodically updated.

3 "(b) TECHNICAL ASSISTANCE.—The Secretary shall
4 provide technical assistance to and participate in pro5 grams sponsored by a non-profit organization specifically
6 established for the purpose of reducing construction-re7 lated damage to underground facilities.

8 "(c) Grants.—

9 "(1) IN GENERAL.—The Secretary may make
10 grants to a non-profit organization described in sub11 section (b).

"(2) AUTHORIZATION OF APPROPRIATIONS.—In
addition to amounts authorized under section 6107,
there is authorized to be appropriated for making
grants under this subsection \$500,000 for each of
fiscal years 2002 through 2005. Such sums shall remain available until expended.

18 "(3) GENERAL REVENUE FUNDING.—Any sums
19 appropriated under this subsection shall be derived
20 from general revenues and may not be derived from
21 amounts collected under section 60301.".

(2) CONFORMING AMENDMENT.—The analysis
for chapter 61 is amended by striking the item relating to section 6105 and inserting the following:
"6105. Implementation of best practices guidelines.".

6105. Implementation of best practices guidelines.

25 (d) Authorization of Appropriations.—

1 (1)FOR STATES.—Section GRANTS FOR 2 6107(a) is amended by striking "\$1,000,000 for fiscal year 2000" and all that follows before the period 3 4 at the end of the first sentence and inserting "\$1,000,000 for each of fiscal years 2003 through 5 6 2006". 7 (2) FOR ADMINISTRATION.—Section 6107(b) is 8 amended by striking "for fiscal years 1999, 2000, and 2001" and inserting "for fiscal years 2003 9 10 through 2006". 11 SEC. 3. ONE-CALL NOTIFICATION OF PIPELINE OPERA-12 TORS. 13 (a) LIMITATION ON PREEMPTION.—Section 60104(c) is amended by adding at the end the following: "Notwith-14 15 standing the preceding sentence, a State authority may enforce a requirement of a one-call notification program 16 of the State if the program meets the requirements for 17 one-call notification programs under this chapter or chap-18 ter 61.". 19

20 (b) MINIMUM REQUIREMENTS.—Section 60114(a)(2)
21 is amended by inserting ", including a government em22 ployee or contractor," after "person".

23 (c) CRIMINAL PENALTIES.—Section 60123(d) is
24 amended—

1	(1) in the matter preceding paragraph (1) by
2	striking "knowingly and willfully";
3	(2) in paragraph (1) by inserting "knowingly
4	and willfully" before "engages";
5	(3) by striking paragraph $(2)(B)$ and inserting
6	the following:
7	"(B) a pipeline facility, and knows or has
8	reason to know of the damage, but does not re-
9	port the damage promptly to the operator of
10	the pipeline facility and to other appropriate
11	authorities; or"; and
12	(4) by adding after paragraph (2) the following:
13	"Penalties under this subsection may be reduced in the
14	case of a violation that is promptly reported by the viola-
15	tor.".
16	SEC. 4. PROTECTION OF EMPLOYEES PROVIDING PIPELINE
17	SAFETY INFORMATION.
18	(a) IN GENERAL.—Chapter 601 is amended by add-
19	ing at the end the following:
20	"§60129. Protection of employees providing pipeline
21	safety information
22	"(a) Discrimination Against Employee.—(1) No
23	employer may discharge any employee or otherwise dis-
24	criminate against any employee with respect to his com-
25	pensation, terms, conditions, or privileges of employment

because the employee (or any person acting pursuant to
 a request of the employee)—

"(A) provided, caused to be provided, or is
about to provide or cause to be provided, to the employer or the Federal Government information relating to any violation or alleged violation of any order,
regulation, or standard under this chapter or any
other Federal law relating to pipeline safety;

9 "(B) refused to engage in any practice made
10 unlawful by this chapter or any other Federal law
11 relating to pipeline safety, if the employee has iden12 tified the alleged illegality to the employer;

13 "(C) provided, caused to be provided, or is 14 about to provide or cause to be provided, testimony 15 before Congress or at any Federal or State pro-16 ceeding regarding any provision (or proposed provi-17 sion) of this chapter or any other Federal law relat-18 ing to pipeline safety;

"(D) commenced, caused to be commenced, or
is about to commence or cause to be commenced a
proceeding under this chapter or any other Federal
law relating to pipeline safety, or a proceeding for
the administration or enforcement of any requirement imposed under this chapter or any other Federal law relating to pipeline safety;

1	"(E) provided, caused to be provided, or is
2	about to provide or cause to be provided, testimony
3	in any proceeding described in subparagraph (D); or
4	"(F) assisted or participated or is about to as-
5	sist or participate in any manner in such a pro-
6	ceeding or in any other manner in such a proceeding
7	or in any other action to carry out the purposes of
8	this chapter or any other Federal law relating to
9	pipeline safety.
10	"(2) For purposes of this section, the term 'employer'
11	means—
12	"(A) a person owning or operating a pipeline
13	facility; or
14	"(B) a contractor or subcontractor of such a
15	person.
16	"(b) Department of Labor Complaint Proce-
17	DURE.—
18	"(1) FILING AND NOTIFICATION.—A person
19	who believes that he or she has been discharged or
20	otherwise discriminated against by any person in
21	violation of subsection (a) may, not later than 180
22	days after the date on which such violation occurs,
23	file (or have any person file on his or her behalf) a
24	complaint with the Secretary of Labor alleging such
25	discharge or discrimination. Upon receipt of such a

1	complaint, the Secretary of Labor shall notify, in
2	writing, the person or persons named in the com-
3	plaint and the Secretary of Transportation of the fil-
4	ing of the complaint, of the allegations contained in
5	the complaint, of the substance of evidence sup-
6	porting the complaint, and of the opportunities that
7	will be afforded to such person or persons under
8	paragraph (2).
9	"(2) Investigation; preliminary order.—
10	"(A) IN GENERAL.—Not later than 60
11	days after the date of receipt of a complaint
12	filed under paragraph (1) and after affording
13	the person or persons named in the complaint
14	an opportunity to submit to the Secretary of
15	Labor a written response to the complaint and
16	an opportunity to meet with a representative of
17	the Secretary of Labor to present statements
18	from witnesses, the Secretary of Labor shall
19	conduct an investigation and determine whether
20	there is reasonable cause to believe that the
21	complaint has merit and notify in writing the
22	complainant and the person or persons alleged
23	to have committed a violation of subsection (a)
24	of the Secretary of Labor's findings. If the Sec-
25	retary of Labor concludes that there is reason-

1	able cause to believe that a violation of sub-
2	section (a) has occurred, the Secretary of Labor
3	shall include with the Secretary of Labor's find-
4	ings with a preliminary order providing the re-
5	lief prescribed by paragraph (3)(B). Not later
6	than 60 days after the date of notification of
7	findings under this subparagraph, any person
8	alleged to have committed a violation or the
9	complainant may file objections to the findings
10	or preliminary order, or both, and request a
11	hearing on the record. The filing of such objec-
12	tions shall not operate to stay any reinstate-
13	ment remedy contained in the preliminary
14	order. Such hearings shall be conducted expedi-
15	tiously. If a hearing is not requested in such
16	60-day period, the preliminary order shall be
17	deemed a final order that is not subject to judi-
18	cial review.
19	"(B) REQUIREMENTS.—
20	"(i) Required showing by com-

20 "(i) REQUIRED SHOWING BY COM21 PLAINANT.—The Secretary of Labor shall
22 dismiss a complaint filed under this sub23 section and shall not conduct an investiga24 tion otherwise required under subpara25 graph (A) unless the complainant makes a

11

1	prima facie showing that any behavior de-
2	scribed in paragraphs (1) through (4) of
3	subsection (a) was a contributing factor in
4	the unfavorable personnel action alleged in
5	the complaint.
6	"(ii) Showing by employer.—Not-
7	withstanding a finding by the Secretary of
8	Labor that the complainant has made the
9	showing required under clause (i), no in-
10	vestigation otherwise required under sub-
11	paragraph (A) shall be conducted if the
12	employer demonstrates, by clear and con-
13	vincing evidence, that the employer would
14	have taken the same unfavorable personnel
15	action in the absence of that behavior.
16	"(iii) Criteria for determination
17	BY SECRETARY.—The Secretary of Labor
18	may determine that a violation of sub-
19	section (a) has occurred only if the com-
20	plainant demonstrates that any behavior
21	described in paragraphs (1) through (4) of
22	subsection (a) was a contributing factor in
23	the unfavorable personnel action alleged in
24	the complaint.

1	"(iv) PROHIBITION.—Relief may not
2	be ordered under subparagraph (A) if the
3	employer demonstrates by clear and con-
4	vincing evidence that the employer would
5	have taken the same unfavorable personnel
6	action in the absence of that behavior.
7	"(3) FINAL ORDER.—
8	"(A) DEADLINE FOR ISSUANCE; SETTLE-
9	MENT AGREEMENTS.—Not later than 90 days
10	after the date of conclusion of a hearing under
11	paragraph (2), the Secretary of Labor shall
12	issue a final order providing the relief pre-
13	scribed by this paragraph or denying the com-
14	plaint. At any time before issuance of a final
15	order, a proceeding under this subsection may
16	be terminated on the basis of a settlement
17	agreement entered into by the Secretary of
18	Labor, the complainant, and the person or per-
19	sons alleged to have committed the violation.
20	"(B) REMEDY.—If, in response to a com-
21	plaint filed under paragraph (1), the Secretary
22	of Labor determines that a violation of sub-
23	section (a) has occurred, the Secretary of Labor
24	shall order the person or persons who com-
25	mitted such violation to—

"(i) take affirmative action to abate 1 2 the violation; "(ii) reinstate the complainant to his 3 4 or her former position together with the compensation (including back pay) and re-5 6 store the terms, conditions, and privileges associated with his or her employment; and 7 8 "(iii) provide compensatory damages 9 to the complainant. If such an order is issued under this paragraph, 10 11 the Secretary of Labor, at the request of the 12 complainant, shall assess against the person or 13 persons against whom the order is issued a sum 14 equal to the aggregate amount of all costs and 15 expenses (including attorney's and expert witness fees) reasonably incurred, as determined 16 17 by the Secretary of Labor, by the complainant 18 for, or in connection with, the bringing the com-19 plaint upon which the order was issued. 20 "(C) FRIVOLOUS COMPLAINTS.—If the 21 Secretary of Labor finds that a complaint 22 under paragraph (1) is frivolous or has been 23 brought in bad faith, the Secretary of Labor

may award to the prevailing employer a reason-

able attorney's fee not exceeding \$1,000.

13

24

25

"(4) Review.—

1

2 "(A) APPEAL TO COURT OF APPEALS.— 3 Any person adversely affected or aggrieved by 4 an order issued under paragraph (3) may ob-5 tain review of the order in the United States 6 Court of Appeals for the circuit in which the 7 violation, with respect to which the order was 8 issued, allegedly occurred or the circuit in which 9 the complainant resided on the date of such vio-10 lation. The petition for review must be filed not 11 later than 60 days after the date of issuance of 12 the final order of the Secretary of Labor. Re-13 view shall conform to chapter 7 of title 5, 14 United States Code. The commencement of pro-15 ceedings under this subparagraph shall not, un-16 less ordered by the court, operate as a stay of 17 the order.

18 "(B) LIMITATION ON COLLATERAL AT19 TACK.—An order of the Secretary of Labor
20 with respect to which review could have been
21 obtained under subparagraph (A) shall not be
22 subject to judicial review in any criminal or
23 other civil proceeding.

24 "(5) ENFORCEMENT OF ORDER BY SECRETARY
25 OF LABOR.—Whenever any person has failed to com-

1	ply with an order issued under paragraph (3), the
2	Secretary of Labor may file a civil action in the
3	United States district court for the district in which
4	the violation was found to occur to enforce such
5	order. In actions brought under this paragraph, the
6	district courts shall have jurisdiction to grant all ap-
7	propriate relief, including, but not to be limited to,
8	injunctive relief and compensatory damages.
9	"(6) Enforcement of order by parties.—
10	"(A) Commencement of action.—A per-
11	son on whose behalf an order was issued under
12	paragraph (3) may commence a civil action
13	against the person or persons to whom such
14	order was issued to require compliance with
15	such order. The appropriate United States dis-
16	trict court shall have jurisdiction, without re-
17	gard to the amount in controversy or the citi-
18	zenship of the parties, to enforce such order.
19	"(B) ATTORNEY FEES.—The court, in
20	issuing any final order under this paragraph,
21	may award costs of litigation (including reason-
22	able attorney and expert witness fees) to any
23	party whenever the court determines such
24	award costs is appropriate.

"(c) MANDAMUS.—Any nondiscretionary duty im posed by this section shall be enforceable in a mandamus
 proceeding brought under section 1361 of title 28, United
 States Code.

5 "(d) NONAPPLICABILITY TO DELIBERATE VIOLA6 TIONS.—Subsection (a) shall not apply with respect to an
7 action of an employee of an employer who, acting without
8 direction from the employer (or such employer's agent),
9 deliberately causes a violation of any requirement relating
10 to pipeline safety under this chapter or any other law of
11 the United States.".

12 (b) CIVIL PENALTY.—Section 60122(a) is amended13 by adding at the end the following:

14 "(3) A person violating section 60129, or an order 15 issued thereunder, is liable to the Government for a civil 16 penalty of not more than \$1,000 for each violation. The 17 penalties provided by paragraph (1) do not apply to a vio-18 lation of section 60129 or an order issued thereunder.".

(c) CONFORMING AMENDMENT.—The chapter analysis for chapter 601 is amended by adding at the end the
following:

"60129. Protection of employees providing pipeline safety information.".

22 SEC. 5. SAFETY ORDERS.

23 Section 60117 is amended by adding at the end the24 following:

"(1) SAFETY ORDERS.—If the Secretary decides that
 a pipeline facility has a potentially unsafe condition, the
 Secretary may order the operator of the facility to take
 necessary corrective action, including physical inspection,
 testing, repair, replacement, or other appropriate action
 to remedy the unsafe condition.".

7 SEC. 6. PENALTIES.

8 (a) PIPELINE FACILITIES HAZARDOUS TO LIFE AND9 PROPERTY.—

10 (1) GENERAL AUTHORITY.—Section 60112(a)
11 is amended to read as follows:

"(a) GENERAL AUTHORITY.—After notice and an opportunity for a hearing, the Secretary of Transportation
may decide that a pipeline facility is hazardous if the Secretary decides that—

16 "(1) operation of the facility is or would be haz-17 ardous to life, property, or the environment; or

18 "(2) the facility is or would be constructed or 19 operated, or a component of the facility is or would 20 be constructed or operated, with equipment, mate-21 rial, or a technique that the Secretary decides is 22 hazardous to life, property, or the environment.".

(2) CORRECTIVE ACTION ORDERS.—Section
60112(d) is amended by striking "is hazardous" and
inserting "is or would be hazardous".

1	(b) ENFORCEMENT.—(1) Section $60122(a)(1)$ is
2	amended—
3	(A) by striking "\$25,000" and inserting
4	"\$100,000"; and
5	(B) by striking "\$500,000" and inserting
6	``\$1,000,000``.
7	(2) Section 60122(b) is amended by striking "under
8	this section" and all that follows through paragraph (4)
9	and inserting "under this section—
10	"(1) the Secretary shall consider—
11	"(A) the nature, circumstances, and grav-
12	ity of the violation, including adverse impact on
13	the environment;
14	"(B) with respect to the violator, the de-
15	gree of culpability, any history of prior viola-
16	tions, the ability to pay, and any effect on abil-
17	ity to continue doing business; and
18	"(C) good faith in attempting to comply;
19	and
20	"(2) the Secretary may consider—
21	"(A) the economic benefit gained from the
22	violation without any reduction because of sub-
23	sequent damages; and
24	"(B) other matters that justice requires.".
25	(3) Section 60120(a) is amended—

(A) by striking "(a) CIVIL ACTIONS.—(1)" and
 all that follows through "(2) At the request" and in serting the following:

4 "(a) CIVIL ACTIONS.—

"(1) CIVIL ACTIONS TO ENFORCE THIS CHAP-5 6 TER.—At the request of the Secretary of Transpor-7 tation, the Attorney General may bring a civil action 8 in an appropriate district court of the United States 9 to enforce this chapter, including section 60112, or 10 a regulation prescribed or order issued under this 11 chapter. The court may award appropriate relief, in-12 cluding a temporary or permanent injunction, puni-13 tive damages, and assessment of civil penalties, con-14 sidering the same factors as prescribed for the Sec-15 retary in an administrative case under section 16 60122.

17 "(2) CIVIL ACTIONS TO REQUIRE COMPLIANCE
18 WITH SUBPOENAS OR ALLOW FOR INSPECTIONS.—At
19 the request"; and

20 (B) by aligning the remainder of the text of21 paragraph (2) with the text of paragraph (1).

22 SEC. 7. PIPELINE SAFETY INFORMATION GRANTS TO COM23 MUNITIES.

(a) GRANT AUTHORITY.—(1) The Secretary of
Transportation may make grants for technical assistance

to local communities and groups of individuals (not includ-1 ing for-profit entities) relating to the safety of pipelines 2 3 in local communities. The Secretary shall establish com-4 petitive procedures for awarding grants under this section, 5 and criteria for selection of grant recipients. The amount of any grant under this section may not exceed \$50,000 6 7 for a single grant recipient. The Secretary shall establish 8 appropriate procedures to ensure the proper use of funds 9 provided under this section.

10 (2) For purposes of this subsection, the term "tech-11 nical assistance" means engineering and other scientific 12 analysis of pipeline safety issues, including the promotion 13 of public participation in Department of Transportation 14 and other official processes, commenting on Department 15 of Transportation proposals, and participating in official 16 Federal standard setting processes.

(b) PROHIBITED USES.—Funds provided under thissection may not be used for lobbying or in direct supportof litigation.

(c) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated to the Secretary of
Transportation for carrying out this section \$1,000,000
for each of the fiscal years 2003 through 2006. Such
amounts shall not be derived from user fees collected
under section 60301.

21

1 SEC. 8. POPULATION ENCROACHMENT.

2 Section 60127 is amended to read as follows:

3 "§ 60127. Population encroachment

4 "(a) STUDY.—The Secretary of Transportation, in
5 conjunction with the Federal Energy Regulatory Commis6 sion and in consultation with appropriate Federal agencies
7 and State and local governments, shall undertake a study
8 of land use practices and zoning ordinances with regard
9 to pipeline rights-of-way.

10 "(b) PURPOSE OF STUDY.—The purpose of the study
11 shall be to gather information on land use practices and
12 zoning ordinances—

13 "(1) to determine effective practices to limit en14 croachment on existing pipeline rights-of-way;

15 "(2) to address and prevent the hazards and 16 risks to the public, pipeline workers, and the envi-17 ronment associated with encroachment on pipeline 18 rights-of-way; and

19 "(3) to raise the awareness of the risks and20 hazards of encroachment on pipeline rights-of-way.

21 "(c) CONSIDERATIONS.—In conducting the study, the22 Secretary shall consider, at a minimum, the following:

23 "(1) The legal authority of Federal agencies
24 and State and local governments in controlling land
25 use and the limitations on such authority.

1 "(2) The current practices of Federal agencies 2 and State and local governments in addressing land 3 use issues involving a pipeline easement. "(3) The most effective way to encourage Fed-4 5 eral agencies and State and local governments to 6 monitor and reduce encroachment upon pipeline 7 rights-of-way. "(d) REPORT.— 8 9 "(1) IN GENERAL.—Not later than 1 year after 10 the date of enactment of this subsection, the Sec-11 retary shall publish a report identifying practices, 12 laws, and ordinances that are most successful in ad-13 dressing issues of encroachment on pipeline rights-14 of-way so as to more effectively protect public safety, 15 pipeline workers, and the environment. "(2) DISTRIBUTION OF REPORT.—The Sec-16 17 retary shall provide a copy of the report to— 18 "(A) Congress and appropriate Federal 19 agencies; and 20 "(B) States for further distribution to ap-21 propriate local authorities. 22 "(3) Adoption of practices, laws, and or-23 DINANCES.—The Secretary shall encourage Federal 24 agencies and State and local governments to adopt 25 and implement appropriate practices, laws, and ordi-

	20
1	nances, as identified in the report, to address the
2	risks and hazards associated with encroachment
3	upon pipeline rights-of-way.".
4	SEC. 9. PIPELINE INTEGRITY RESEARCH, DEVELOPMENT,
5	AND DEMONSTRATION.
6	(a) Establishment of Cooperative Program.—
7	(1) IN GENERAL.—The heads of the partici-
8	pating agencies shall develop and implement a pro-
9	gram of research, development, demonstration, and
10	standardization to ensure the integrity of energy
11	pipelines and next-generation pipelines.
12	(2) ELEMENTS.—The program shall include re-
13	search, development, demonstration, and standard-
14	ization activities related to—
15	(A) materials inspection;
16	(B) stress and fracture analysis, detection
17	of cracks, corrosion, abrasion, and other abnor-
18	malities inside pipelines that lead to pipeline
19	failure, and development of new equipment or
20	technologies that are inserted into pipelines to
21	detect anomalies;
22	(C) internal inspection and leak detection
23	technologies, including detection of leaks at very
24	low volumes;

1	(D) methods of analyzing content of pipe-
2	line throughput;
3	(E) pipeline security, including improving
4	the real-time surveillance of pipeline rights-of-
5	way, developing tools for evaluating and en-
6	hancing pipeline security and infrastructure, re-
7	ducing natural, technological, and terrorist
8	threats, and protecting first response units and
9	persons near an incident;
10	(F) risk assessment methodology, including
11	vulnerability assessment and reduction of third-
12	party damage;
13	(G) communication, control, and informa-
14	tion systems surety;
15	(H) fire safety of pipelines;
16	(I) improved excavation, construction, and
17	repair technologies; and
18	(J) other elements the heads of the partici-
19	pating agencies consider appropriate.
20	(3) Activities and capabilities report.—
21	Not later than 6 months after the date of the enact-
22	ment of this Act, the participating agencies shall
23	transmit to the Congress a report on the existing ac-
24	tivities and capabilities of the participating agencies,
25	including the national laboratories. The report shall

25

include the results of a survey by the participating
agencies of any activities of other Federal agencies
that are relevant to or could supplement existing research, development, demonstration, and standardization activities under the program created under
this section.

7 (b) PROGRAM PLAN.—

8 (1) IN GENERAL.—Not later than 1 year after 9 the date of the enactment of this Act, the partici-10 pating agencies shall prepare and transmit to Con-11 gress a 5-year program plan to guide activities 12 under this section. Such program plan shall be sub-13 mitted to the Pipeline Integrity Technical Advisory 14 Committee established under subsection (c) for re-15 view, and the report to Congress shall include the 16 comments of the Advisory Committee. The 5-year 17 program plan shall take into account related activi-18 ties of Federal agencies that are not participating 19 agencies.

20 (2) CONSULTATION.—In preparing the program
21 plan, the participating agencies shall consult with
22 appropriate representatives of State and local gov23 ernment and the private sector, including companies
24 owning energy pipelines and developers of next-gen-

eration pipelines, to help establish program prior ities.

(3) Advice from other entities.—In pre-3 4 paring the program plan, the participating agencies 5 shall also seek the advice of other Federal agencies, 6 utilities, manufacturers, institutions of higher learn-7 ing, pipeline research institutions, national labora-8 tories, environmental organizations, pipeline safety 9 advocates, professional and technical societies, and 10 any other appropriate entities.

11 (c) PIPELINE INTEGRITY TECHNICAL ADVISORY
12 COMMITTEE.—

13 (1) ESTABLISHMENT.—The participating agen-14 cies shall establish and manage a Pipeline Integrity 15 Technical Advisory Committee (in this subsection referred to as the "Advisory Committee"). The Advi-16 17 sory Committee shall be established not later than 6 18 months after the date of the enactment of this Act. 19 (2) DUTIES.—The Advisory Committee shall— 20 (A) advise the participating agencies on 21 the development and implementation of the pro-22 gram plan prepared under subsection (b); and 23 (B) have a continuing role in evaluating 24 the progress and results of research, develop-

1	ment, demonstration, and standardization ac-
2	tivities carried out under this section.
3	(3) Membership.—
4	(A) APPOINTMENT.—The Advisory Com-
5	mittee shall be composed of—
6	(i) 3 members appointed by the Sec-
7	retary of Energy;
8	(ii) 3 members appointed by the Sec-
9	retary of Transportation; and
10	(iii) 3 members appointed by the Di-
11	rector of the National Institute of Stand-
12	ards and Technology.
13	In making appointments, the participating
14	agencies shall seek recommendations from the
15	National Academy of Sciences.
16	(B) QUALIFICATIONS.—Members ap-
17	pointed to the Advisory Committee shall have
18	experience or be technically qualified, by train-
19	ing or knowledge, in the operations of the pipe-
20	line industry, and have experience in the re-
21	search and development of pipeline or related
22	technologies.
23	(C) COMPENSATION.—The members of the
24	Advisory Committee shall serve without com-
25	pensation, but shall receive travel expenses, in-

1	cluding per diem in lieu of subsistence, in ac-
2	cordance with sections 5702 and 5703 of title
3	5, United States Code.
4	(4) MEETINGS.—The Advisory Committee shall
5	meet at least 4 times each year.
6	(5) TERMINATION.—The Advisory Committee
7	shall terminate 5 years after its establishment.
8	(d) REPORTS TO CONGRESS.—Not later than 1 year
9	after the date of the enactment of this Act, and annually
10	thereafter, the participating agencies shall each transmit
11	to the Congress a report on the status and results to date
12	of the implementation of their portion of the program plan
13	prepared under subsection (b).
14	(e) Memorandum of Understanding.—Not later
15	than 120 days after the date of the enactment of this Act,
16	the participating agencies shall enter into a memorandum
17	of understanding detailing their respective responsibilities
18	under this Act, consistent with the activities and capabili-
19	ties identified under subsection $(a)(3)$. Each of the partici-
20	pating agencies shall have the primary responsibility for

ensuring that the elements of the program plan within its

jurisdiction are implemented in accordance with this sec-

tion. The Department of Transportation's responsibilities

shall reflect its expertise in pipeline inspection and infor-

25 mation systems surety. The Department of Energy's re-

28

21

22

23

24

sponsibilities shall reflect its expertise in low-volume leak
 detection and surveillance technologies. The National In stitute of Standards and Technology's responsibilities
 shall reflect its expertise in standards and materials re search.

6 (f) AUTHORIZATION OF APPROPRIATIONS.—There7 are authorized to be appropriated—

8 (1) to the Secretary of Energy \$10,000,000;

9 (2) to the Secretary of Transportation
10 \$5,000,000; and

(3) to the National Institute of Standards and
Technology \$5,000,000,

13 for each of the fiscal years 2003 through 2007 for car-14 rying out this section.

15 (g) DEFINITIONS.—For purposes of this section—

16 (1) the term "energy pipeline" means a pipeline
17 system used in the transmission or local distribution
18 of natural gas (including liquefied natural gas),
19 crude oil, or refined petroleum products;

20 (2) the term "next-generation pipeline" means
21 a transmission or local distribution pipeline system
22 designed to transmit energy or energy-related prod23 ucts, in liquid or gaseous form, other than energy
24 pipelines;

1	(3) the term "participating agencies" means the
2	Department of Energy, the Department of Trans-
3	portation, and the National Institute of Standards
4	and Technology; and
5	(4) the term "pipeline" means an energy pipe-
6	line or a next-generation pipeline.
7	SEC. 10. PIPELINE QUALIFICATION PROGRAMS.
8	(a) VERIFICATION PROGRAM.—
9	(1) IN GENERAL.—Chapter 601 is further
10	amended by adding at the end the following:
11	"§60130. Verification of pipeline qualification pro-
12	grams
13	"(a) IN GENERAL.—Subject to the requirements of
14	this section, the Secretary of Transportation shall require
15	the operator of a pipeline facility to develop and adopt a
16	qualification program to ensure that the individuals who
17	perform covered tasks are qualified to conduct such tasks.
18	"(b) Standards and Criteria.—
19	"(1) DEVELOPMENT.—Not later than 1 year
20	after the date of enactment of this section, the Sec-
21	retary shall ensure that the Department of Trans-
22	portation has in place standards and criteria for
23	qualification programs referred to in subsection (a).
24	"(2) CONTENTS.—The standards and criteria
25	shall include the following:

1	"(A) The establishment of methods for
2	evaluating the acceptability of the qualifications
3	of individuals described in subsection (a).
4	"(B) A requirement that pipeline operators
5	develop and implement written plans and proce-
6	dures to qualify individuals described in sub-
7	section (a) to a level found acceptable using the
8	methods established under subparagraph (A)
9	and evaluate the abilities of individuals de-
10	scribed in subsection (a) according to such
11	methods.
12	"(C) A requirement that the plans and
13	procedures adopted by a pipeline operator
14	under subparagraph (B) be reviewed and
15	verified under subsection (e).
16	"(c) Development of Qualification Programs

17 BY PIPELINE OPERATORS.—Not later than 2 years after 18 the date of the enactment of this section, the Secretary 19 shall require a pipeline operator to develop and adopt a 20 qualification program that complies with the standards 21 and criteria described in subsection (b).

"(d) ELEMENTS OF QUALIFICATION PROGRAMS.—A
qualification program adopted by an operator under subsection (a) shall include, at a minimum, the following elements:

1 "(1) A method for examining or testing the 2 qualifications of individuals described in subsection 3 (a). Such method may not be limited to observation of on-the-job performance, except with respect to 4 tasks for which the Secretary has determined that 5 6 such observation is the best method of examining or 7 testing qualifications. The Secretary shall ensure 8 that the results of any such observations are docu-9 mented in writing. "(2) A requirement that the operator complete 10 11 the qualification of all individuals described in sub-12 section (a) not later than 18 months after the date 13 of adoption of the qualification program. 14 "(3) A periodic regulification component that 15 provides for examination or testing of individuals in 16 accordance with paragraph (1). "(4) A program to provide training, as appro-17 18 priate, to ensure that individuals performing covered 19 tasks have the necessary knowledge and skills to 20 perform the tasks in a manner that ensures the safe 21 operation of pipeline facilities. 22 "(e) REVIEW AND VERIFICATION OF PROGRAMS.— "(1) IN GENERAL.—The Secretary shall review 23 24 the qualification program of each pipeline operator 25 and verify its compliance with the standards and criteria described in subsection (b) and includes the
elements described in paragraphs (1) through (3) of
subsection (d). The Secretary shall record the results
of that review for use in the next review of an operator's program.

6 "(2) DEADLINE FOR COMPLETION.—Reviews
7 and verifications under this subsection shall be com8 pleted not later than 3 years after the date of the
9 enactment of this section.

10 "(3) INADEQUATE PROGRAMS.—If the Sec11 retary decides that a qualification program is inad12 equate for the safe operation of a pipeline facility,
13 the Secretary shall act as under section 60108(a)(2)
14 to require the operator to revise the qualification
15 program.

"(4) PROGRAM MODIFICATIONS.—If the operator of a pipeline facility seeks to modify significantly a program that has been verified under this
subsection, the operator shall submit the modifications to the Secretary for review and verification.

21 "(5) WAIVERS AND MODIFICATIONS.—In ac22 cordance with section 60118(c), the Secretary may
23 waive or modify any requirement of this section.

24 "(6) INACTION BY THE SECRETARY.—Notwith-25 standing any failure of the Secretary to prescribe

1	standards and criteria as described in subsection (b),
2	an operator of a pipeline facility shall develop and
3	adopt a qualification program that complies with the
4	requirement of subsection $(b)(2)(B)$ and includes the
5	elements described in paragraphs (1) through (3) of
6	subsection (d) not later than 2 years after the date
7	of enactment of this section.
8	"(f) COVERED TASK DEFINED.—In this section, the
9	term 'covered task'—
10	"(1) with respect to a gas pipeline facility, has
11	the meaning such term has under section 192.801 of
12	title 49, Code of Federal Regulations, as in effect on
13	the date of enactment of this section; and
14	"(2) with respect to a hazardous liquid pipeline
15	facility, has the meaning such term has under sec-
16	tion 195.501 of such title, as in effect on the date
17	of enactment of this section.
18	"(g) REPORT.—Not later than 5 years after the date
19	of enactment of this section, the Secretary shall transmit
20	to Congress a report on the status and results to date of
21	the personnel qualification regulations issued under this
22	chapter.".
23	(2) Conforming Amendment.—The analysis
24	for chapter 601 is amended by adding at end the fol-
25	lowing:
	"60130. Verification of pipeline qualification programs.".

'60130. Verification of pipeline qualification programs.".

1	(b) PILOT PROGRAM FOR CERTIFICATION OF CER-
2	TAIN PIPELINE WORKERS.—
3	(1) IN GENERAL.—Not later than 36 months
4	after the date of enactment of this Act, the Sec-
5	retary of Transportation shall—
6	(A) develop tests and other requirements
7	for certifying the qualifications of individuals
8	who operate computer-based systems for con-
9	trolling the operations of pipelines; and
10	(B) establish and carry out a pilot pro-
11	gram for 3 pipeline facilities under which the
12	individuals operating computer-based systems
13	for controlling the operations of pipelines at
14	such facilities are required to be certified under
15	the process established under subparagraph
16	(A).
17	(2) Report.—The Secretary shall include in
18	the report required under section $60130(g)$, as
19	added by subsection (a) of this section, the results
20	of the pilot program. The report shall include—
21	(A) a description of the pilot program and
22	implementation of the pilot program at each of
23	the 3 pipeline facilities;
24	(B) an evaluation of the pilot program, in-
25	cluding the effectiveness of the process for cer-

1	tifying individuals who operate computer-based
2	systems for controlling the operations of pipe-
3	lines;
4	(C) any recommendations of the Secretary
5	for requiring the certification of all individuals
6	who operate computer-based systems for con-
7	trolling the operations of pipelines; and
8	(D) an assessment of the ramifications of
9	requiring the certification of other individuals
10	performing safety-sensitive functions for a pipe-
11	line facility.
12	(3) DEFINITION.—For purposes of this sub-
13	section, the term "computer-based systems" means
14	supervisory control and data acquisition systems
15	(SCADA).
16	SEC. 11. ADDITIONAL GAS PIPELINE PROTECTIONS.
17	(a) RISK ANALYSIS AND INTEGRITY MANAGEMENT
18	PROGRAMS.—Section 60109 is amended by adding at the
19	end the following:
20	"(c) Risk Analysis and Integrity Management
21	Programs.—
22	"(1) REQUIREMENT.—Each operator of a gas
23	pipeline facility shall conduct an analysis of the risks
24	to each facility of the operator in an area identified
25	pursuant to subsection $(a)(1)$, and shall adopt and
implement a written integrity management program
 for such facility to reduce the risks.

3 "(2) REGULATIONS.—Not later than 18 months 4 after the date of the enactment of this subsection, 5 the Secretary shall issue regulations prescribing 6 standards to direct an operator's conduct of a risk 7 analysis and adoption and implementation of an in-8 tegrity management program under this subsection. 9 The regulations shall require the conduct of the risk 10 analysis and adoption of the integrity management 11 program to occur within a time period prescribed by 12 the Secretary, not to exceed 1 year after the 13 issuance of such regulations. The Secretary may sat-14 isfy the requirements of this paragraph through the 15 issuance of regulations under this paragraph or 16 under other authority of law.

17 "(3) MINIMUM REQUIREMENTS OF INTEGRITY
18 MANAGEMENT PROGRAMS.—An integrity manage19 ment program required under paragraph (1) shall
20 include, at a minimum, the following requirements:

21 "(A) A baseline integrity assessment of
22 each of the operator's facilities in areas identi23 fied pursuant to subsection (a)(1), to be com24 pleted not later than 10 years after the date of
25 the adoption of the integrity management pro-

•HR 3609 EH

1 gram, by internal inspection device, pressure 2 testing, direct assessment, or an alternative method that the Secretary determines would 3 4 provide an equal or greater level of safety. 5 "(B) Subject to paragraph (4), periodic re-6 assessment of the facility, at a minimum of 7 once every 7 years, using methods described in 8 subparagraph (A). 9 "(C) Clearly defined criteria for evaluating 10 the results of reassessments conducted under 11 subparagraph (B) and for taking actions based 12 on such results. "(D) A method for conducting an analysis 13 14 on a continuing basis that integrates all avail-15 able information about the integrity of the facil-16 ity and the consequences of releases from the 17 facility. 18 "(E) A description of actions to be taken 19 by the operator to promptly address any integ-20 rity issue raised by an evaluation conducted 21 under subparagraph (C) or the analysis con-22 ducted under subparagraph (D). 23 "(F) A description of measures to prevent

and mitigate the consequences of releases from
the facility.

"(G) A method for monitoring cathodic
 protection systems throughout the pipeline system of the operator to the extent not addressed
 by other regulations.

5 "(H) If the Secretary raises a safety con-6 cern relating to the facility, a description of the 7 actions to be taken by the operator to address 8 the safety concern, including issues raised with 9 the Secretary by States and local authorities 10 under an agreement entered into under section 11 60106.

12 "(4) WAIVERS AND MODIFICATIONS.—In ac-13 cordance with section 60118(c), the Secretary may 14 waive or modify any requirement for reassessment of 15 a facility under paragraph (3)(B) for reasons that 16 may include the need to maintain local product sup-17 ply or the lack of internal inspection devices if the 18 Secretary determines that such waiver is not incon-19 sistent with pipeline safety.

20 "(5) STANDARDS.—The standards prescribed
21 by the Secretary under paragraph (2) shall address
22 each of the following factors:

23 "(A) The minimum requirements described24 in paragraph (3).

1	"(B) The type or frequency of inspections
2	or testing of pipeline facilities, in addition to
3	the minimum requirements of paragraph
4	(3)(B).
5	"(C) The manner in which the inspections
6	or testing are conducted.
7	"(D) The criteria used in analyzing results
8	of the inspections or testing.
9	"(E) The types of information sources that
10	must be integrated in assessing the integrity of
11	a pipeline facility as well as the manner of inte-
12	gration.
13	"(F) The nature and timing of actions se-
14	lected to address the integrity of a pipeline fa-
15	cility.
16	"(G) Such other factors as the Secretary
17	determines appropriate to ensure that the integ-
18	rity of a pipeline facility is addressed and that
19	appropriate mitigative measures are adopted to
20	protect areas identified under subsection $(a)(1)$.
21	In prescribing those standards, the Secretary shall
22	ensure that all inspections required are conducted in
23	a manner that minimizes environmental and safety
24	risks, and shall take into account the applicable level

1	of protection established by national consensus
2	standards organizations.
3	"(6) Additional optional standards.—The
4	Secretary may also prescribe standards requiring an
5	operator of a pipeline facility to include in an integ-
6	rity management program under this subsection—
7	"(A) changes to valves or the establish-
8	ment or modification of systems that monitor
9	pressure and detect leaks based on the opera-
10	tor's risk analysis; and
11	"(B) the use of emergency flow restricting
12	devices.
13	"(7) INACTION BY THE SECRETARY.—Notwith-
14	standing any failure of the Secretary to prescribe
15	standards as described in paragraph (2), an operator
16	of a pipeline facility shall conduct a risk analysis
17	and adopt and implement an integrity management
18	program under paragraph (1) not later than 30
19	months after the date of the enactment of this sub-
20	section.
21	"(8) REVIEW OF INTEGRITY MANAGEMENT
22	PROGRAMS.—
23	"(A) REVIEW OF PROGRAMS.—
24	"(i) IN GENERAL.—The Secretary
25	shall review a risk analysis and integrity

- 1 management program under paragraph (1) 2 and record the results of that review for 3 use in the next review of an operator's pro-4 gram. "(ii) CONTEXT OF REVIEW.—The Sec-5 6 retary may conduct a review under clause 7 (i) as an element of the Secretary's inspec-8 tion of an operator. 9 "(iii) INADEQUATE PROGRAMS.—If the Secretary determines that a risk anal-10 11 ysis or integrity management program does 12 not comply with the requirements of this 13 subsection or regulations issued as de-14 scribed in paragraph (2), or is inadequate 15 for the safe operation of a pipeline facility, 16 the Secretary shall act under section 17 60108(a)(2) to require the operator to re-18 vise the risk analysis or integrity manage-19 ment program. 20 "(B) AMENDMENTS TO PROGRAMS.—In 21 order to facilitate reviews under this paragraph, 22 an operator of a pipeline facility shall notify the 23 Secretary of any amendment made to the oper-
- 24 ator's integrity management program not later

than 30 days after the date of adoption of the amendment.

3 "(C) TRANSMITTAL OF PROGRAMS TO 4 STATE AUTHORITIES.—The Secretary shall pro-5 vide a copy of each risk analysis and integrity 6 management program reviewed by the Secretary under this paragraph to any appropriate State 7 8 authority with which the Secretary has entered 9 into an agreement under section 60106.

10 "(9) STATE REVIEW OF INTEGRITY MANAGE-11 MENT PLANS.—A State authority that enters into an 12 agreement pursuant to section 60106, permitting the 13 State authority to review the risk analysis and integ-14 rity management program pursuant to paragraph 15 (8), may provide the Secretary with a written assess-16 ment of the risk analysis and integrity management 17 program, make recommendations, as appropriate, to 18 address safety concerns not adequately addressed by 19 the operator's risk analysis or integrity management 20 program, and submit documentation explaining the 21 State-proposed revisions. The Secretary shall con-22 sider carefully the State's proposals and work in 23 consultation with the States and operators to ad-24 dress safety concerns.

1

2

"(10) APPLICATION OF STANDARDS.—Section
 60104(b) shall not apply to this section.".

3 (b) INTEGRITY MANAGEMENT REGULATIONS.—Sec4 tion 60109 is further amended by adding at the end the
5 following:

6 "(d) EVALUATION OF INTEGRITY MANAGEMENT 7 REGULATIONS.—Not later than 5 years after the date of 8 enactment of this subsection, the Secretary shall complete 9 an assessment and evaluation of the effects on public safe-10 ty and the environment of the requirements for the implementation of integrity management programs contained in 11 the standards prescribed as described in subsection 12 13 (c)(2).".

14 (c) CONFORMING AMENDMENT.—Section 60118(a) is
15 amended—

16 (1) by striking "and" at the end of paragraph17 (2);

18 (2) by striking the period at the end of para-19 graph (3) and inserting "; and"; and

20 (3) by adding at the end the following:

"(4) conduct a risk analysis, and adopt and implement an integrity management program, for pipeline facilities as required under section 60109(c).".
(d) STUDY OF REASSESSMENT INTERVALS.—

(1) STUDY.—The Secretary of Transportation
 shall conduct a study to evaluate the 7-year reas sessment interval required by section 60109(c)(3)(B)
 of title 49, United States Code, as added by sub section (a) of this section.
 (2) REPORT.—Not later than 5 years after the
 date of the enactment of this Act, the Secretary

8 shall transmit to Congress a report on the results of9 the study conducted under paragraph (1).

10 SEC. 12. SECURITY OF PIPELINE FACILITIES.

11 (a) IN GENERAL.—Chapter 601 is further amended12 by adding at the end the following:

13 "§ 60131. Security of pipeline facilities

14 "(a) RULEMAKING REQUIREMENT.—The Secretary 15 of Transportation, not later than 60 days after the date of the enactment of this section, after consultation with 16 17 any appropriate Federal, State, or nongovernmental entities, shall commence a rulemaking to require effective se-18 19 curity measures which the Secretary determines are nec-20essary to be adopted against acts of terrorism or sabotage 21 directed against waterfront liquefied natural gas plants, 22 capable of receiving liquefied natural gas tankers, located 23 in or within 1 mile of a densely populated urban area. 24 Within 1 year after the date of the enactment of this sec1 tion, the Secretary of Transportation shall issue a final

2	rule.
3	"(b) Factors To Be Considered.—Regulations
4	issued under subsection (a) shall take into account—
5	"(1) the events of September 11, 2001;
6	((2)) the potential for attack on facilities by
7	multiple coordinated teams totaling in the aggregate
8	a significant number of individuals;
9	((3) the potential for assistance in an attack
10	from several persons employed at the facility;
11	"(4) the potential for suicide attacks;
12	"(5) water-based and air-based threats;
13	"(6) the potential use of explosive devices of
14	considerable size and other modern weaponry;
15	((7) the potential for attacks by persons with
16	a sophisticated knowledge of facility operations;
17	"(8) the threat of fires and large explosions;
18	and
19	"(9) special threats and vulnerabilities affecting
20	facilities located in or within 1 mile of a densely
21	populated urban area.
22	"(c) Requirements.—Regulations issued under
23	subsection (a) shall establish requirements for waterfront
24	liquefied natural gas plants, capable of receiving liquefied

25 natural gas tankers, relating to construction, operation,

security procedures, and emergency response, and shall re quire conforming amendments to applicable standards and
 rules.

"(d) Operational Security Response Evalua-4 5 TION.—(1) Regulations issued under subsection (a) shall include the establishment of policies and procedures by the 6 7 Secretary of Transportation, which shall ensure that the 8 operational security response of each facility described in 9 paragraph (2) is tested at least once every 2 years through 10 the use of force-on-force exercises to determine whether the threat factors identified in regulations issued under 11 12 subsection (a) have been adequately addressed.

"(2) Facilities subject to testing under paragraph (1)
include waterfront liquefied natural gas plants, capable of
receiving liquefied natural gas tankers, located in or within 1 mile of a densely populated urban area, and associated support facilities and equipment.

18 "(e) REVIEW AND REVISION.—Regulations issued
19 under subsection (a) shall be reviewed and revised as ap20 propriate at least once every 5 years.

21 "(f) DEFINITIONS.—For purposes of this section, the
22 term 'densely populated urban area' means an area with
23 a population density of more than 10,000 people per
24 square mile.".

(b) CONFORMING AMENDMENT.—The analysis for
 chapter 601 is amended by adding at the end the fol lowing:

"60131. Security of pipeline facilities.".

4 SEC. 13. NATIONAL PIPELINE MAPPING SYSTEM.

5 (a) IN GENERAL.—Chapter 601 is further amended6 by adding at the end the following:

7 "§ 60132. National pipeline mapping system

8 "(a) INFORMATION TO BE PROVIDED.—Not later 9 than 6 months after the date of enactment of this section, 10 the operator of a pipeline facility (except distribution lines 11 and gathering lines) shall provide to the Secretary of 12 Transportation the following information with respect to 13 the facility:

"(1) Geospatial data appropriate for use in the
National Pipeline Mapping System or data in a format that can be readily converted to geospatial data.
"(2) The name and address of the person with
primary operational control to be identified as its operator for purposes of this chapter.

20 "(3) A means for a member of the public to
21 contact the operator for additional information
22 about the pipeline facilities it operates.

23 "(b) UPDATES.—A person providing information
24 under subsection (a) shall provide to the Secretary up25 dates of the information to reflect changes in the pipeline

facility owned or operated by the person and as otherwise
 required by the Secretary.

"(c) TECHNICAL ASSISTANCE TO IMPROVE LOCAL
RESPONSE CAPABILITIES.—The Secretary may provide
technical assistance to State and local officials to improve
local response capabilities for pipeline emergencies by
adapting information available through the National Pipeline Mapping System to software used by emergency response personnel responding to pipeline emergencies.".

10 (b) CONFORMING AMENDMENT.—The analysis for
11 chapter 601 is amended by adding at the end the fol12 lowing:

"60132. National pipeline mapping system.".

13 SEC. 14. COORDINATION OF ENVIRONMENTAL REVIEWS.

14 (a) IN GENERAL.—Chapter 601 is further amended15 by adding at the end the following:

16 "§ 60133. Coordination of environmental reviews

17 "(a) INTERAGENCY COMMITTEE.—

18 "(1) ESTABLISHMENT AND PURPOSE.—Not 19 later than 30 days after the date of enactment of 20 this section, the President shall establish an Inter-21 agency Committee to develop and ensure implemen-22 tation of a coordinated environmental review and 23 permitting process in order to enable pipeline opera-24 tors to commence and complete all activities nec-

1	essary to carry out pipeline repairs within any time
2	periods specified by rule by the Secretary.
3	"(2) MEMBERSHIP.—The Chairman of the
4	Council on Environmental Quality (or a designee of
5	the Chairman) shall chair the Interagency Com-
6	mittee, which shall consist of representatives of Fed-
7	eral agencies with responsibilities relating to pipeline
8	repair projects, including each of the following per-
9	sons (or a designee thereof):
10	"(A) The Secretary of Transportation.
11	"(B) The Administrator of the Environ-
12	mental Protection Agency.
13	"(C) The Director of the United States
14	Fish and Wildlife Service.
15	"(D) The Assistant Administrator for
16	Fisheries of the National Oceanic and Atmos-
17	pheric Administration.
18	"(E) The Director of the Bureau of Land
19	Management.
20	"(F) The Director of the Minerals Man-
21	agement Service.
22	"(G) The Assistant Secretary of the Army
23	for Civil Works.
24	"(H) The Chairman of the Federal Energy
25	Regulatory Commission.

"(3) 1 EVALUATION.—The Interagency Com-2 mittee shall evaluate Federal permitting require-3 ments to which access, excavation, and restoration 4 activities in connection with pipeline repairs de-5 scribed in paragraph (1) may be subject. As part of 6 its evaluation, the Interagency Committee shall ex-7 amine the access, excavation, and restoration prac-8 tices of the pipeline industry in connection with such 9 pipeline repairs, and may develop a compendium of 10 best practices used by the industry to access, exca-11 vate, and restore the site of a pipeline repair.

12 "(4) MEMORANDUM OF UNDERSTANDING.— 13 Based upon the evaluation required under paragraph 14 (3) and not later than 1 year after the date of enact-15 ment of this section, the members of the Interagency 16 Committee shall enter into a memorandum of under-17 standing to provide for a coordinated and expedited 18 pipeline repair permit review process to carry out 19 the purpose set forth in paragraph (1). The Inter-20 agency Committee shall include provisions in the 21 memorandum of understanding identifying those re-22 pairs or categories of repairs described in paragraph 23 (1) for which the best practices identified under 24 paragraph (3), when properly employed by a pipeline 25 operator, would result in no more than minimal ad-

1 verse effects on the environment and for which dis-2 cretionary administrative reviews may therefore be 3 minimized or eliminated. With respect to pipeline re-4 pairs described in paragraph (1) to which the preceding sentence would not be applicable, the Inter-5 6 agency Committee shall include provisions to enable 7 pipeline operators to commence and complete all ac-8 tivities necessary to carry out pipeline repairs within 9 any time periods specified by rule by the Secretary. 10 The Interagency Committee shall include in the 11 memorandum of understanding criteria under which 12 permits required for such pipeline repair activities 13 should be prioritized over other less urgent agency 14 permit application reviews. The Interagency Com-15 mittee shall not enter into a memorandum of under-16 standing under this paragraph except by unanimous 17 agreement of the members of the Interagency Com-18 mittee.

"(5) STATE AND LOCAL CONSULTATION.—In
carrying out this subsection, the Interagency Committee shall consult with appropriate State and local
environmental, pipeline safety, and emergency response officials, and such other officials as the Interagency Committee considers appropriate.

"(b) IMPLEMENTATION.—Not later than 180 days
 after the completion of the memorandum of understanding
 required under subsection (a)(4), each agency represented
 on the Interagency Committee shall revise its regulations
 as necessary to implement the provisions of the memo randum of understanding.

7 "(c) SAVINGS PROVISIONS; NO PREEMPTION.—Noth8 ing in this section shall be construed—

9 "(1) to require a pipeline operator to obtain a
10 Federal permit, if no Federal permit would other11 wise have been required under Federal law; or

12 "(2) to preempt applicable Federal, State, or13 local environmental law.

14 "(d) INTERIM OPERATIONAL ALTERNATIVES.—

"(1) IN GENERAL.—Not later than 30 days 15 16 after the date of enactment of this section, and sub-17 ject to the limitations in paragraph (2), the Sec-18 retary of Transportation shall revise the regulations 19 of the Department, to the extent necessary, to per-20 mit a pipeline operator subject to time periods for 21 repair specified by rule by the Secretary to imple-22 ment alternative mitigation measures until all appli-23 cable permits have been granted.

24 "(2) LIMITATIONS.—The regulations issued by25 the Secretary pursuant to this subsection shall not

1	allow an operator to implement alternative mitiga-
2	tion measures pursuant to paragraph (1) unless—
3	"(A) allowing the operator to implement
4	such measures would be consistent with the
5	protection of human health, public safety, and
6	the environment;
7	"(B) the operator, with respect to a par-
8	ticular repair project, has applied for and is
9	pursuing diligently and in good faith all re-
10	quired Federal, State, and local permits to
11	carry out the project; and
12	"(C) the proposed alternative mitigation
13	measures are not incompatible with pipeline
14	safety.
15	"(e) Ombudsman.—The Secretary shall designate an
16	ombudsman to assist in expediting pipeline repairs and re-
17	solving disagreements between Federal, State, and local
18	permitting agencies and the pipeline operator during agen-
19	cy review of any pipeline repair activity, consistent with
20	protection of human health, public safety, and the environ-
21	ment.

"(f) STATE AND LOCAL PERMITTING PROCESSES.—
The Secretary shall encourage States and local governments to consolidate their respective permitting processes
for pipeline repair projects subject to any time periods for

repair specified by rule by the Secretary. The Secretary
 may request other relevant Federal agencies to provide
 technical assistance to States and local governments for
 the purpose of encouraging such consolidation.".

5 (b) CONFORMING AMENDMENT.—The analysis for
6 chapter 601 is amended by adding at the end the fol7 lowing:

``60133. Coordination of environmental reviews.''.

8 SEC. 15. NATIONWIDE TOLL-FREE NUMBER SYSTEM.

9 Within 1 year after the date of the enactment of this 10 Act, the Secretary of Transportation shall, in conjunction 11 with the Federal Communications Commission, facility op-12 erators, excavators, and one-call notification system opera-13 tors, provide for the establishment of a 3-digit nationwide 14 toll-free telephone number system to be used by State one-15 call notification systems.

16 SEC. 16. RECOMMENDATIONS AND RESPONSES.

17 (a) IN GENERAL.—Chapter 601 is amended by add-18 ing at the end the following:

19 "§ 60134. Recommendations and responses

"(a) RESPONSE REQUIREMENT.—Whenever the Office of Pipeline Safety has received recommendations from
the National Transportation Safety Board regarding pipeline safety, it shall submit a formal written response to
each such recommendation within 90 days after receiving

the recommendation. The response shall indicate whether
 the Office intends—

3 "(1) to carry out procedures to adopt the com4 plete recommendations;

5 "(2) to carry out procedures to adopt a part of6 the recommendations; or

7 "(3) to refuse to carry out procedures to adopt8 the recommendations.

9 "(b) TIMETABLE FOR COMPLETING PROCEDURES AND REASONS FOR REFUSALS.—A response under sub-10 section (a)(1) or (2) shall include a copy of a proposed 11 12 timetable for completing the procedures. A response under 13 subsection (a)(2) shall detail the reasons for the refusal to carry out procedures on the remainder of the rec-14 15 ommendations. A response under subsection (a)(3) shall detail the reasons for the refusal to carry out procedures 16 to adopt the recommendations. 17

18 "(c) PUBLIC AVAILABILITY.—The Office shall make19 a copy of each recommendation and response available to20 the public, including in electronic form.

"(d) REPORTS TO CONGRESS.—The Office shall submit to Congress on January 1 of each year a report describing each recommendation on pipeline safety made by
the National Transportation Safety Board to the Office

during the prior year and the Office's response to each
 recommendation.".

3 (b) CONFORMING AMENDMENT.—The analysis for
4 chapter 601 is amended by adding at the end the fol5 lowing:

"60134. Recommendations and responses.".

6 SEC. 17. MISCELLANEOUS AMENDMENTS.

7 (a) PROTECTION OF PUBLIC HEALTH, WELFARE,
8 AND THE ENVIRONMENT.—Section 60102(a)(1) is amend9 ed by inserting "in order to protect public health and wel10 fare and the environment from reasonably anticipated
11 threats that could be posed by such transportation and
12 facilities" after "and for pipeline facilities".

13 (b) CONFLICTS OF INTEREST.—Section 60115(b)(4)
14 is amended by adding at the end the following new sub15 paragraph:

16 "(D) None of the individuals selected for a committee
17 under paragraph (3)(C) may have a significant financial
18 interest in the pipeline, petroleum, or gas industry.".

19 SEC. 18. TECHNICAL AMENDMENTS.

20 Chapter 601 is amended—

- 21 (1) in section 60102(a)—
- (A) by striking "(a)(1)" and all that follows through "The Secretary of Transportation" and inserting the following:
- 25 "(a) MINIMUM SAFETY STANDARDS.—

•HR 3609 EH

1	"(1) IN GENERAL.—The Secretary of Transpor-
2	tation'';
3	(B) by moving the remainder of the text of
4	paragraph (1), including subparagraphs (A)
5	and (B) but excluding subparagraph (C), 2 ems
6	to the right; and
7	(C) in paragraph (2) by inserting "QUALI-
8	FICATIONS OF PIPELINE OPERATORS.—" before
9	"The qualifications";
10	(2) in section $60110(b)$ by striking "cir-
11	cumstances" and all that follows through "operator"
12	and inserting the following: "circumstances, if any,
13	under which an operator";
14	(3) in section 60114 by redesignating sub-
15	section (d) as subsection (c);
16	(4) in section $60122(a)(1)$ by striking "section
17	60114(c)" and inserting "section $60114(b)$ "; and
18	(5) in section $60123(a)$ by striking " $60114(c)$ "
19	and inserting "60114(b)".
20	SEC. 19. AUTHORIZATION OF APPROPRIATIONS.
21	(a) Gas and Hazardous Liquid.—Section
22	60125(a) is amended to read as follows:
23	"(a) Gas and Hazardous Liquid.—To carry out
	(a) GAS AND HAMADOUS INQUID.—10 carry out

1	hazardous liquid, the following amounts are authorized to
2	be appropriated to the Department of Transportation:
3	"(1) \$45,800,000 for fiscal year 2003, of which
4	\$31,900,000 is to be derived from user fees for fis-
5	cal year 2003 collected under section 60301 of this
6	title.
7	"(2) \$46,800,000 for fiscal year 2004, of which
8	\$35,700,000 is to be derived from user fees for fis-
9	cal year 2004 collected under section 60301 of this
10	title.
11	"(3) \$47,100,000 for fiscal year 2005, of which
12	\$41,100,000 is to be derived from user fees for fis-
13	cal year 2005 collected under section 60301 of this
14	title.
15	"(4) \$50,000,000 for fiscal year 2006, of which
16	\$45,000,000 is to be derived from user fees for fis-
17	cal year 2006 collected under section 60301 of this
18	title.".
19	(b) STATE GRANTS.—Section 60125 is amended—
20	(1) by striking subsections (b), (d), and (f) and
21	redesignating subsections (c) and (e) as subsections
22	(b) and (c), respectively; and
23	(2) in subsection (b)(1) (as so redesignated) by
24	striking subparagraphs (A) through (H) and insert-
25	ing the following:

"(A) \$19,800,000 for fiscal year 2003, of which \$14,800,000 is to be derived from user fees for fis-
\$14,800,000 is to be derived from user fees for fis-
cal year 2003 collected under section 60301 of this
title.
"(B) \$21,700,000 for fiscal year 2004, of which
\$16,700,000 is to be derived from user fees for fis-
cal year 2004 collected under section 60301 of this
title.
"(C) $$24,600,000$ for fiscal year 2005, of which
\$19,600,000 is to be derived from user fees for fis-
cal year 2005 collected under section 60301 of this
title.
"(D) \$26,500,000 for fiscal year 2006, of which
\$21,500,000 is to be derived from user fees for fis-
cal year 2006 collected under section 60301 of this
cal year 2006 collected under section 60301 of this title.".
title.".
title.". (c) Emergency Response Grants.—Section
title.". (c) EMERGENCY RESPONSE GRANTS.—Section 60125 is amended by adding after subsection (c) (as re-
title.". (c) EMERGENCY RESPONSE GRANTS.—Section 60125 is amended by adding after subsection (c) (as re- designated by subsection (b)(1) of this section) the fol-
title.". (c) EMERGENCY RESPONSE GRANTS.—Section 60125 is amended by adding after subsection (c) (as re- designated by subsection (b)(1) of this section) the fol- lowing:
title.". (c) EMERGENCY RESPONSE GRANTS.—Section 60125 is amended by adding after subsection (c) (as re- designated by subsection (b)(1) of this section) the fol- lowing: "(d) EMERGENCY RESPONSE GRANTS.—

defined by the Secretary, for emergency response
 management, training, and technical assistance.

3 "(2) AUTHORIZATION OF APPROPRIATIONS.—
4 There are authorized to be appropriated \$6,000,000
5 for each of fiscal years 2003, 2004, and 2005 to
6 carry out this subsection.".

7 (d) CONFORMING AMENDMENT.—Section 60125(c)
8 (as redesignated by subsection (b)(1) of this section) is
9 amended by striking "or (b) of this section".

10 SEC. 20. INSPECTIONS BY DIRECT ASSESSMENT.

11 Section 60102, as amended by this Act, is further 12 amended by adding at the end the following new sub-13 section:

14 "(m) INSPECTIONS BY DIRECT ASSESSMENT.—Not 15 later than 1 year after the date of the enactment of this 16 subsection, the Secretary shall issue regulations pre-17 scribing standards for inspection of a pipeline facility by 18 direct assessment.".

19 SEC. 21. PIPELINE BRIDGE RISK STUDY.

(a) INITIATION.—Within 90 days after the date of
enactment of this Act, the Secretary of Transportation
shall initiate a study to determine whether cable-suspension pipeline bridges pose structural or other risks warranting particularized attention in connection with pipeline operators risk assessment programs and whether par-

ticularized inspection standards need to be developed by
 the Department of Transportation to recognize the pecu liar risks posed by such bridges.

4 (b) PUBLIC PARTICIPATION AND COMMENTS.—In 5 conducting the study, the Secretary shall provide, to the 6 maximum extent practicable, for public participation and 7 comment and shall solicit views and comments from the 8 public and interested persons, including participants in the 9 pipeline industry with knowledge and experience in inspec-10 tion of pipeline facilities.

(c) COMPLETION AND REPORT.—Within 2 years
after the date of enactment of this Act, the Secretary shall
complete the study and transmit to Congress a report detailing the results of the study.

15 SEC. 22. STATE OVERSIGHT ROLE.

16 (a) STATE AGREEMENTS WITH CERTIFICATION.—
17 Section 60106 is amended—

18 (1) in subsection (a) by striking "GENERAL AU19 THORITY.—" and inserting "AGREEMENTS WITH20 OUT CERTIFICATION.—";

(2) by redesignating subsections (b), (c), and
(d) as subsections (c), (d), and (e), respectively; and
(3) by inserting after subsection (a) the following:

25 "(b) Agreements With Certification.—

"(1) IN GENERAL.—If the Secretary accepts a 1 2 certification under section 60105 and makes the de-3 termination required under this subsection, the Sec-4 retary may make an agreement with a State author-5 ity authorizing it to participate in the oversight of 6 interstate pipeline transportation. Each such agree-7 ment shall include a plan for the State authority to 8 participate in special investigations involving inci-9 dents or new construction and allow the State au-10 thority to participate in other activities overseeing 11 interstate pipeline transportation or to assume addi-12 tional inspection or investigatory duties. Nothing in 13 this section modifies section 60104(c) or authorizes 14 the Secretary to delegate the enforcement of safety 15 standards prescribed under this chapter to a State 16 authority.

17 "(2) DETERMINATIONS REQUIRED.—The Sec18 retary may not enter into an agreement under this
19 subsection, unless the Secretary determines in writ20 ing that—

21 "(A) the agreement allowing participation
22 of the State authority is consistent with the
23 Secretary's program for inspection and con24 sistent with the safety policies and provisions
25 provided under this chapter;

1	"(B) the interstate participation agreement
2	would not adversely affect the oversight respon-
3	sibilities of intrastate pipeline transportation by
4	the State authority;
5	"(C) the State is carrying out a program
6	demonstrated to promote preparedness and risk
7	prevention activities that enable communities to
8	live safely with pipelines;
9	"(D) the State meets the minimum stand-
10	ards for State one-call notification set forth in
11	chapter 61; and
12	"(E) the actions planned under the agree-
13	ment would not impede interstate commerce or
14	jeopardize public safety.
15	"(3) EXISTING AGREEMENTS.—If requested by
16	the State authority, the Secretary shall authorize a
17	State authority which had an interstate agreement
18	in effect after January 31, 1999, to oversee inter-
19	state pipeline transportation pursuant to the terms
20	of that agreement until the Secretary determines
21	that the State meets the requirements of paragraph
22	(2) and executes a new agreement, or until Decem-
23	ber 31, 2003, whichever is sooner. Nothing in this
24	paragraph shall prevent the Secretary, after afford-
25	ing the State notice, hearing, and an opportunity to

1	correct any alleged deficiencies, from terminating an
2	agreement that was in effect before enactment of the
3	Pipeline Infrastructure Protection to Enhance Secu-
4	rity and Safety Act if—
5	"(A) the State authority fails to comply
6	with the terms of the agreement;
7	"(B) implementation of the agreement has
8	resulted in a gap in the oversight responsibil-
9	ities of intrastate pipeline transportation by the
10	State authority; or
11	"(C) continued participation by the State
12	authority in the oversight of interstate pipeline
13	transportation has had an adverse impact on
14	pipeline safety.".
15	(b) Ending Agreements.—Subsection (e) of sec-
16	tion 60106 (as redesignated by subsection $(a)(2)$ of this
17	section) is amended to read as follows:
18	"(e) Ending Agreements.—
19	"(1) PERMISSIVE TERMINATION.—The Sec-
20	retary may end an agreement under this section
21	when the Secretary finds that the State authority
22	has not complied with any provision of the agree-
23	ment.
24	"(2) MANDATORY TERMINATION OF AGREE-
25	MENT.—The Secretary shall end an agreement for

1	the oversight of interstate pipeline transportation if
2	the Secretary finds that—
3	"(A) implementation of such agreement
4	has resulted in a gap in the oversight respon-
5	sibilities of intrastate pipeline transportation by
6	the State authority;
7	"(B) the State actions under the agree-
8	ment have failed to meet the requirements
9	under subsection (b); or
10	"(C) continued participation by the State
11	authority in the oversight of interstate pipeline
12	transportation would not promote pipeline safe-
13	ty.
14	"(3) PROCEDURAL REQUIREMENTS.—The Sec-
15	retary shall give notice and an opportunity for a
16	hearing to a State authority before ending an agree-
17	ment under this section. The Secretary may provide
18	a State an opportunity to correct any deficiencies be-
19	fore ending an agreement. The finding and decision
20	to end the agreement shall be published in the Fed-
21	eral Register and may not become effective for at
22	least 15 days after the date of publication unless the
23	Secretary finds that continuation of an agreement

1	(c) Secretary's Response to State Notices of
2	VIOLATIONS.—Subsection (c) of section 60106 (as redes-
3	ignated by subsection $(a)(2)$ of this section) is amended—
4	(1) by striking "Each agreement" and inserting
5	the following:
6	"(1) IN GENERAL.—Each agreement";
7	(2) by adding at the end the following:
8	"(2) Response by secretary.—If a State au-
9	thority notifies the Secretary under paragraph (1) of
10	a violation or probable violation of an applicable
11	safety standard, the Secretary, not later than 60
12	days after the date of receipt of the notification,
13	shall—
14	"(A) issue an order under section
15	60118(b) or take other appropriate enforcement
16	actions to ensure compliance with this chapter;
17	or
18	"(B) provide the State authority with a
19	written explanation as to why the Secretary has
20	determined not to take such actions."; and

(3) by aligning the text of paragraph (1) (as
 designated by this subsection) with paragraph (2)
 (as added by this subsection).

Passed the House of Representatives July 23, 2002. Attest:

Clerk.



AN ACT

To amend title 49, United States Code, to enhance the security and safety of pipelines.