H. R. 3609

IN THE SENATE OF THE UNITED STATES

July 24, 2002

Received; read twice and referred to the Committee on Commerce, Science, and Transportation

AN ACT

To amend title 49, United States Code, to enhance the security and safety of pipelines.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; AMENDMENT OF TITLE 49,

- 2 UNITED STATES CODE; TABLE OF CONTENTS.
- 3 (a) SHORT TITLE.—This Act may be cited as the
- 4 "Pipeline Infrastructure Protection to Enhance Security
- 5 and Safety Act".
- 6 (b) Amendment of Title 49, United States
- 7 Code.—Except as otherwise expressly provided, whenever
- 8 in this Act an amendment or repeal is expressed in terms
- 9 of an amendment to, or a repeal of, a section or other
- 10 provision, the reference shall be considered to be made to
- 11 a section or other provision of title 49, United States
- 12 Code.
- 13 (c) Table of Contents.—The table of contents for
- 14 this Act is as follows:
 - Sec. 1. Short title; amendment of title 49, United States Code; table of contents.
 - Sec. 2. One-call notification programs.
 - Sec. 3. One-call notification of pipeline operators.
 - Sec. 4. Protection of employees providing pipeline safety information.
 - Sec. 5. Safety orders.
 - Sec. 6. Penalties.
 - Sec. 7. Pipeline safety information grants to communities.
 - Sec. 8. Population encroachment.
 - Sec. 9. Pipeline integrity research, development, and demonstration.
 - Sec. 10. Pipeline qualification programs.
 - Sec. 11. Additional gas pipeline protections.
 - Sec. 12. Security of pipeline facilities.
 - Sec. 13. National pipeline mapping system.
 - Sec. 14. Coordination of environmental reviews.
 - Sec. 15. Nationwide toll-free number system.
 - Sec. 16. Recommendations and responses.
 - Sec. 17. Miscellaneous amendments.
 - Sec. 18. Technical amendments.
 - Sec. 19. Authorization of appropriations.
 - Sec. 20. Inspections by direct assessment.
 - Sec. 21. Pipeline bridge risk study.
 - Sec. 22. State oversight role.

1 SEC. 2. ONE-CALL NOTIFICATION PROGRAMS.

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2	(a) Minimum Standards.—Section 6103 is
3	amended—
4	(1) in subsection (a)—
5	(A) in paragraph (1) by inserting ", in-
6	cluding all government operators" before the
7	semicolon at the end; and
8	(B) in paragraph (2) by inserting ", in-
9	cluding all government and contract exca-
10	vators" before the semicolon at the end; and
11	(2) in subsection (c) by striking "provide for"
12	and inserting "provide for and document".
13	(b) COMPLIANCE WITH MINIMUM STANDARDS.—Sec-
14	tion 6104(d) is amended by striking "Within 3 years after
15	the date of the enactment of this chapter, the Secretary
16	shall begin to" and inserting "The Secretary shall".
17	(e) Implementation of Best Practices Guide-
18	LINES.—
19	(1) In general.—Section 6105 is amended to
20	read as follows:
21	"§ 6105. Implementation of best practices guidelines
22	"(a) Adoption of Best Practices.—The Sec-
23	retary of Transportation shall encourage States, operators
24	of one-call notification programs, excavators (including all
25	government and contract excavators), and underground
26	facility operators to adopt and implement practices identi-

- 1 fied in the best practices report entitled 'Common
- 2 Ground', as periodically updated.
- 3 "(b) Technical Assistance.—The Secretary shall
- 4 provide technical assistance to and participate in pro-
- 5 grams sponsored by a non-profit organization specifically
- 6 established for the purpose of reducing construction-re-
- 7 lated damage to underground facilities.
- 8 "(c) Grants.—
- 9 "(1) IN GENERAL.—The Secretary may make
- 10 grants to a non-profit organization described in sub-
- section (b).
- 12 "(2) Authorization of appropriations.—In
- addition to amounts authorized under section 6107,
- there is authorized to be appropriated for making
- grants under this subsection \$500,000 for each of
- fiscal years 2002 through 2005. Such sums shall re-
- main available until expended.
- 18 "(3) General revenue funding.—Any sums
- appropriated under this subsection shall be derived
- from general revenues and may not be derived from
- amounts collected under section 60301.".
- 22 (2) Conforming amendment.—The analysis
- for chapter 61 is amended by striking the item relat-
- ing to section 6105 and inserting the following:
- "6105. Implementation of best practices guidelines.".
- 25 (d) Authorization of Appropriations.—

- 1 (1) FOR GRANTS FOR STATES.—Section
 2 6107(a) is amended by striking "\$1,000,000 for fis3 cal year 2000" and all that follows before the period
 4 at the end of the first sentence and inserting
 5 "\$1,000,000 for each of fiscal years 2003 through
- 6 2006".
- 7 (2) FOR ADMINISTRATION.—Section 6107(b) is
- 8 amended by striking "for fiscal years 1999, 2000,
- 9 and 2001" and inserting "for fiscal years 2003
- through 2006".
- 11 SEC. 3. ONE-CALL NOTIFICATION OF PIPELINE OPERA-
- TORS.
- 13 (a) Limitation on Preemption.—Section 60104(c)
- 14 is amended by adding at the end the following: "Notwith-
- 15 standing the preceding sentence, a State authority may
- 16 enforce a requirement of a one-call notification program
- 17 of the State if the program meets the requirements for
- 18 one-call notification programs under this chapter or chap-
- 19 ter 61.".
- 20 (b) Minimum Requirements.—Section 60114(a)(2)
- 21 is amended by inserting ", including a government em-
- 22 ployee or contractor," after "person".
- 23 (c) Criminal Penalties.—Section 60123(d) is
- 24 amended—

1	(1) in the matter preceding paragraph (1) by
2	striking "knowingly and willfully";
3	(2) in paragraph (1) by inserting "knowingly
4	and willfully" before "engages";
5	(3) by striking paragraph (2)(B) and inserting
6	the following:
7	"(B) a pipeline facility, and knows or has
8	reason to know of the damage, but does not re-
9	port the damage promptly to the operator of
10	the pipeline facility and to other appropriate
11	authorities; or"; and
12	(4) by adding after paragraph (2) the following:
13	"Penalties under this subsection may be reduced in the
14	case of a violation that is promptly reported by the viola-
15	tor.".
16	SEC. 4. PROTECTION OF EMPLOYEES PROVIDING PIPELINE
17	SAFETY INFORMATION.
18	(a) In General.—Chapter 601 is amended by add-
19	ing at the end the following:
20	" \S 60129. Protection of employees providing pipeline
21	safety information
22	"(a) Discrimination Against Employee.—(1) No
23	employer may discharge any employee or otherwise dis-
24	criminate against any employee with respect to his com-
25	pensation, terms, conditions, or privileges of employment

- 1 because the employee (or any person acting pursuant to
- 2 a request of the employee)—
- 3 "(A) provided, caused to be provided, or is
- 4 about to provide or cause to be provided, to the em-
- 5 ployer or the Federal Government information relat-
- 6 ing to any violation or alleged violation of any order,
- 7 regulation, or standard under this chapter or any
- 8 other Federal law relating to pipeline safety;
- 9 "(B) refused to engage in any practice made
- unlawful by this chapter or any other Federal law
- 11 relating to pipeline safety, if the employee has iden-
- tified the alleged illegality to the employer;
- "(C) provided, caused to be provided, or is
- about to provide or cause to be provided, testimony
- before Congress or at any Federal or State pro-
- 16 ceeding regarding any provision (or proposed provi-
- sion) of this chapter or any other Federal law relat-
- ing to pipeline safety;
- 19 "(D) commenced, caused to be commenced, or
- is about to commence or cause to be commenced a
- 21 proceeding under this chapter or any other Federal
- law relating to pipeline safety, or a proceeding for
- 23 the administration or enforcement of any require-
- 24 ment imposed under this chapter or any other Fed-
- eral law relating to pipeline safety;

- 1 "(E) provided, caused to be provided, or is
 2 about to provide or cause to be provided, testimony
 3 in any proceeding described in subparagraph (D); or
 4 "(F) assisted or participated or is about to as-
- sist or participate in any manner in such a proceeding or in any other manner in such a proceeding or in any other action to carry out the purposes of this chapter or any other Federal law relating to pipeline safety.
- 10 "(2) For purposes of this section, the term 'employer'
 11 means—
- 12 "(A) a person owning or operating a pipeline 13 facility; or
- "(B) a contractor or subcontractor of such aperson.
- 16 "(b) Department of Labor Complaint Proce-17 dure.—
- 18 "(1) FILING AND NOTIFICATION.—A person 19 who believes that he or she has been discharged or 20 otherwise discriminated against by any person in 21 violation of subsection (a) may, not later than 180 22 days after the date on which such violation occurs, 23 file (or have any person file on his or her behalf) a 24 complaint with the Secretary of Labor alleging such 25 discharge or discrimination. Upon receipt of such a

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complaint, the Secretary of Labor shall notify, in writing, the person or persons named in the complaint and the Secretary of Transportation of the filing of the complaint, of the allegations contained in the complaint, of the substance of evidence supporting the complaint, and of the opportunities that will be afforded to such person or persons under paragraph (2).

"(2) Investigation; preliminary order.—

"(A) IN GENERAL.—Not later than 60 days after the date of receipt of a complaint filed under paragraph (1) and after affording the person or persons named in the complaint an opportunity to submit to the Secretary of Labor a written response to the complaint and an opportunity to meet with a representative of the Secretary of Labor to present statements from witnesses, the Secretary of Labor shall conduct an investigation and determine whether there is reasonable cause to believe that the complaint has merit and notify in writing the complainant and the person or persons alleged to have committed a violation of subsection (a) of the Secretary of Labor's findings. If the Secretary of Labor concludes that there is reason-

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able cause to believe that a violation of subsection (a) has occurred, the Secretary of Labor shall include with the Secretary of Labor's findings with a preliminary order providing the relief prescribed by paragraph (3)(B). Not later than 60 days after the date of notification of findings under this subparagraph, any person alleged to have committed a violation or the complainant may file objections to the findings or preliminary order, or both, and request a hearing on the record. The filing of such objections shall not operate to stay any reinstatement remedy contained in the preliminary order. Such hearings shall be conducted expeditiously. If a hearing is not requested in such 60-day period, the preliminary order shall be deemed a final order that is not subject to judicial review.

"(B) REQUIREMENTS.—

"(i) REQUIRED SHOWING BY COM-PLAINANT.—The Secretary of Labor shall dismiss a complaint filed under this subsection and shall not conduct an investigation otherwise required under subparagraph (A) unless the complainant makes a

prima facie showing that any behavior described in paragraphs (1) through (4) of subsection (a) was a contributing factor in the unfavorable personnel action alleged in the complaint.

"(ii) Showing by Employer.—Notwithstanding a finding by the Secretary of
Labor that the complainant has made the
showing required under clause (i), no investigation otherwise required under subparagraph (A) shall be conducted if the
employer demonstrates, by clear and convincing evidence, that the employer would
have taken the same unfavorable personnel
action in the absence of that behavior.

"(iii) CRITERIA FOR DETERMINATION
BY SECRETARY.—The Secretary of Labor
may determine that a violation of subsection (a) has occurred only if the complainant demonstrates that any behavior
described in paragraphs (1) through (4) of
subsection (a) was a contributing factor in
the unfavorable personnel action alleged in
the complaint.

1 "(iv) Prohibition.—Relief may not
2 be ordered under subparagraph (A) if the
3 employer demonstrates by clear and con4 vincing evidence that the employer would
5 have taken the same unfavorable personnel
6 action in the absence of that behavior.

"(3) Final order.—

"(A) DEADLINE FOR ISSUANCE; SETTLE-MENT AGREEMENTS.—Not later than 90 days after the date of conclusion of a hearing under paragraph (2), the Secretary of Labor shall issue a final order providing the relief prescribed by this paragraph or denying the complaint. At any time before issuance of a final order, a proceeding under this subsection may be terminated on the basis of a settlement agreement entered into by the Secretary of Labor, the complainant, and the person or persons alleged to have committed the violation.

"(B) Remedy.—If, in response to a complaint filed under paragraph (1), the Secretary of Labor determines that a violation of subsection (a) has occurred, the Secretary of Labor shall order the person or persons who committed such violation to—

1	"(i) take affirmative action to abate
2	the violation;
3	"(ii) reinstate the complainant to his
4	or her former position together with the
5	compensation (including back pay) and re-
6	store the terms, conditions, and privileges
7	associated with his or her employment; and
8	"(iii) provide compensatory damages
9	to the complainant.
10	If such an order is issued under this paragraph,
11	the Secretary of Labor, at the request of the
12	complainant, shall assess against the person or
13	persons against whom the order is issued a sum
14	equal to the aggregate amount of all costs and
15	expenses (including attorney's and expert wit-
16	ness fees) reasonably incurred, as determined
17	by the Secretary of Labor, by the complainant
18	for, or in connection with, the bringing the com-
19	plaint upon which the order was issued.
20	"(C) Frivolous complaints.—If the
21	Secretary of Labor finds that a complaint
22	under paragraph (1) is frivolous or has been
23	brought in bad faith, the Secretary of Labor
24	may award to the prevailing employer a reason-

able attorney's fee not exceeding \$1,000.

"(4) Review.—

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"(A) APPEAL TO COURT OF APPEALS.— Any person adversely affected or aggrieved by an order issued under paragraph (3) may obtain review of the order in the United States Court of Appeals for the circuit in which the violation, with respect to which the order was issued, allegedly occurred or the circuit in which the complainant resided on the date of such violation. The petition for review must be filed not later than 60 days after the date of issuance of the final order of the Secretary of Labor. Review shall conform to chapter 7 of title 5, United States Code. The commencement of proceedings under this subparagraph shall not, unless ordered by the court, operate as a stay of the order.

"(B) LIMITATION ON COLLATERAL ATTACK.—An order of the Secretary of Labor with respect to which review could have been obtained under subparagraph (A) shall not be subject to judicial review in any criminal or other civil proceeding.

"(5) Enforcement of order by secretary of labor.—Whenever any person has failed to com-

ply with an order issued under paragraph (3), the
Secretary of Labor may file a civil action in the
United States district court for the district in which
the violation was found to occur to enforce such
order. In actions brought under this paragraph, the
district courts shall have jurisdiction to grant all appropriate relief, including, but not to be limited to,
injunctive relief and compensatory damages.

"(6) Enforcement of order by parties.—

"(A) COMMENCEMENT OF ACTION.—A person on whose behalf an order was issued under paragraph (3) may commence a civil action against the person or persons to whom such order was issued to require compliance with such order. The appropriate United States district court shall have jurisdiction, without regard to the amount in controversy or the citizenship of the parties, to enforce such order.

"(B) Attorney fees.—The court, in issuing any final order under this paragraph, may award costs of litigation (including reasonable attorney and expert witness fees) to any party whenever the court determines such award costs is appropriate.

- 1 "(c) Mandamus.—Any nondiscretionary duty im-
- 2 posed by this section shall be enforceable in a mandamus
- 3 proceeding brought under section 1361 of title 28, United
- 4 States Code.
- 5 "(d) Nonapplicability To Deliberate Viola-
- 6 TIONS.—Subsection (a) shall not apply with respect to an
- 7 action of an employee of an employer who, acting without
- 8 direction from the employer (or such employer's agent),
- 9 deliberately causes a violation of any requirement relating
- 10 to pipeline safety under this chapter or any other law of
- 11 the United States.".
- 12 (b) Civil Penalty.—Section 60122(a) is amended
- 13 by adding at the end the following:
- 14 "(3) A person violating section 60129, or an order
- 15 issued thereunder, is liable to the Government for a civil
- 16 penalty of not more than \$1,000 for each violation. The
- 17 penalties provided by paragraph (1) do not apply to a vio-
- 18 lation of section 60129 or an order issued thereunder.".
- 19 (c) Conforming Amendment.—The chapter anal-
- 20 ysis for chapter 601 is amended by adding at the end the
- 21 following:
 - "60129. Protection of employees providing pipeline safety information.".
- 22 SEC. 5. SAFETY ORDERS.
- Section 60117 is amended by adding at the end the
- 24 following:

1	"(1) Safety Orders.—If the Secretary decides that
2	a pipeline facility has a potentially unsafe condition, the
3	Secretary may order the operator of the facility to take
4	necessary corrective action, including physical inspection
5	testing, repair, replacement, or other appropriate action
6	to remedy the unsafe condition.".
7	SEC. 6. PENALTIES.
8	(a) Pipeline Facilities Hazardous to Life and
9	Property.—
10	(1) General Authority.—Section 60112(a)
11	is amended to read as follows:
12	"(a) GENERAL AUTHORITY.—After notice and an op-
13	portunity for a hearing, the Secretary of Transportation
14	may decide that a pipeline facility is hazardous if the Sec-
15	retary decides that—
16	"(1) operation of the facility is or would be haz-
17	ardous to life, property, or the environment; or
18	"(2) the facility is or would be constructed or
19	operated, or a component of the facility is or would
20	be constructed or operated, with equipment, mate-
21	rial, or a technique that the Secretary decides is
22	hazardous to life, property, or the environment.".
23	(2) Corrective action orders.—Section
24	60112(d) is amended by striking "is hazardous" and
25	inserting "is or would be hazardous".

1	(b) Enforcement.— (1) Section $60122(a)(1)$ is
2	amended—
3	(A) by striking "\$25,000" and inserting
4	"\$100,000"; and
5	(B) by striking "\$500,000" and inserting
6	``\$1,000,000``.
7	(2) Section 60122(b) is amended by striking "under
8	this section" and all that follows through paragraph (4)
9	and inserting "under this section—
10	"(1) the Secretary shall consider—
11	"(A) the nature, circumstances, and grav-
12	ity of the violation, including adverse impact on
13	the environment;
14	"(B) with respect to the violator, the de-
15	gree of culpability, any history of prior viola-
16	tions, the ability to pay, and any effect on abil-
17	ity to continue doing business; and
18	"(C) good faith in attempting to comply;
19	and
20	"(2) the Secretary may consider—
21	"(A) the economic benefit gained from the
22	violation without any reduction because of sub-
23	sequent damages; and
24	"(B) other matters that justice requires.".
25	(3) Section 60120(a) is amended—

(A) by striking "(a) CIVIL ACTIONS.—(1)" and 1 2 all that follows through "(2) At the request" and inserting the following: 3 "(a) CIVIL ACTIONS.— "(1) CIVIL ACTIONS TO ENFORCE THIS CHAP-6 TER.—At the request of the Secretary of Transpor-7 tation, the Attorney General may bring a civil action 8 in an appropriate district court of the United States 9 to enforce this chapter, including section 60112, or 10 a regulation prescribed or order issued under this 11 chapter. The court may award appropriate relief, in-12 cluding a temporary or permanent injunction, puni-13 tive damages, and assessment of civil penalties, con-14 sidering the same factors as prescribed for the Sec-15 retary in an administrative case under section 16 60122. 17 "(2) CIVIL ACTIONS TO REQUIRE COMPLIANCE 18 WITH SUBPOENAS OR ALLOW FOR INSPECTIONS.—At 19 the request"; and 20 (B) by aligning the remainder of the text of 21 paragraph (2) with the text of paragraph (1). 22 SEC. 7. PIPELINE SAFETY INFORMATION GRANTS TO COM-23 MUNITIES. 24 (a) Grant Authority.—(1) The Secretary of Transportation may make grants for technical assistance

- 1 to local communities and groups of individuals (not includ-
- 2 ing for-profit entities) relating to the safety of pipelines
- 3 in local communities. The Secretary shall establish com-
- 4 petitive procedures for awarding grants under this section,
- 5 and criteria for selection of grant recipients. The amount
- 6 of any grant under this section may not exceed \$50,000
- 7 for a single grant recipient. The Secretary shall establish
- 8 appropriate procedures to ensure the proper use of funds
- 9 provided under this section.
- 10 (2) For purposes of this subsection, the term "tech-
- 11 nical assistance" means engineering and other scientific
- 12 analysis of pipeline safety issues, including the promotion
- 13 of public participation in Department of Transportation
- 14 and other official processes, commenting on Department
- 15 of Transportation proposals, and participating in official
- 16 Federal standard setting processes.
- 17 (b) Prohibited Uses.—Funds provided under this
- 18 section may not be used for lobbying or in direct support
- 19 of litigation.
- 20 (c) Authorization of Appropriations.—There
- 21 are authorized to be appropriated to the Secretary of
- 22 Transportation for carrying out this section \$1,000,000
- 23 for each of the fiscal years 2003 through 2006. Such
- 24 amounts shall not be derived from user fees collected
- 25 under section 60301.

1 SEC. 8. POPULATION ENCROACHMENT.

2	Section 60127 is amended to read as follows:
3	"§ 60127. Population encroachment
4	"(a) Study.—The Secretary of Transportation, in
5	conjunction with the Federal Energy Regulatory Commis-
6	sion and in consultation with appropriate Federal agencies
7	and State and local governments, shall undertake a study
8	of land use practices and zoning ordinances with regard
9	to pipeline rights-of-way.
10	"(b) Purpose of Study.—The purpose of the study
11	shall be to gather information on land use practices and
12	zoning ordinances—
13	"(1) to determine effective practices to limit en-
14	croachment on existing pipeline rights-of-way;
15	"(2) to address and prevent the hazards and
16	risks to the public, pipeline workers, and the envi-
17	ronment associated with encroachment on pipeline
18	rights-of-way; and
19	"(3) to raise the awareness of the risks and
20	hazards of encroachment on pipeline rights-of-way.
21	"(c) Considerations.—In conducting the study, the
22	Secretary shall consider, at a minimum, the following:
23	"(1) The legal authority of Federal agencies
24	and State and local governments in controlling land
25	use and the limitations on such authority.

1	"(2) The current practices of Federal agencies
2	and State and local governments in addressing land
3	use issues involving a pipeline easement.
4	"(3) The most effective way to encourage Fed-
5	eral agencies and State and local governments to
6	monitor and reduce encroachment upon pipeline
7	rights-of-way.
8	"(d) Report.—
9	"(1) In general.—Not later than 1 year after
10	the date of enactment of this subsection, the Sec-
11	retary shall publish a report identifying practices
12	laws, and ordinances that are most successful in ad-
13	dressing issues of encroachment on pipeline rights-
14	of-way so as to more effectively protect public safety
15	pipeline workers, and the environment.
16	"(2) Distribution of Report.—The Sec-
17	retary shall provide a copy of the report to—
18	"(A) Congress and appropriate Federal
19	agencies; and
20	"(B) States for further distribution to ap-
21	propriate local authorities.
22	"(3) Adoption of practices, laws, and or-
23	DINANCES.—The Secretary shall encourage Federal
24	agencies and State and local governments to adopt

and implement appropriate practices, laws, and ordi-

1	nances, as identified in the report, to address the
2	risks and hazards associated with encroachment
3	upon pipeline rights-of-way.".
4	SEC. 9. PIPELINE INTEGRITY RESEARCH, DEVELOPMENT
5	AND DEMONSTRATION.
6	(a) Establishment of Cooperative Program.—
7	(1) In general.—The heads of the partici-
8	pating agencies shall develop and implement a pro-
9	gram of research, development, demonstration, and
10	standardization to ensure the integrity of energy
11	pipelines and next-generation pipelines.
12	(2) Elements.—The program shall include re-
13	search, development, demonstration, and standard-
14	ization activities related to—
15	(A) materials inspection;
16	(B) stress and fracture analysis, detection
17	of cracks, corrosion, abrasion, and other abnor-
18	malities inside pipelines that lead to pipeline
19	failure, and development of new equipment or
20	technologies that are inserted into pipelines to
21	detect anomalies;
22	(C) internal inspection and leak detection
23	technologies, including detection of leaks at very
24	low volumes;

1	(D) methods of analyzing content of pipe-
2	line throughput;
3	(E) pipeline security, including improving
4	the real-time surveillance of pipeline rights-of-
5	way, developing tools for evaluating and en-
6	hancing pipeline security and infrastructure, re-
7	ducing natural, technological, and terrorist
8	threats, and protecting first response units and
9	persons near an incident;
10	(F) risk assessment methodology, including
11	vulnerability assessment and reduction of third-
12	party damage;
13	(G) communication, control, and informa-
14	tion systems surety;
15	(H) fire safety of pipelines;
16	(I) improved excavation, construction, and
17	repair technologies; and
18	(J) other elements the heads of the partici-
19	pating agencies consider appropriate.
20	(3) ACTIVITIES AND CAPABILITIES REPORT.—
21	Not later than 6 months after the date of the enact-
22	ment of this Act, the participating agencies shall
23	transmit to the Congress a report on the existing ac-
24	tivities and capabilities of the participating agencies,
25	including the national laboratories. The report shall

include the results of a survey by the participating agencies of any activities of other Federal agencies that are relevant to or could supplement existing research, development, demonstration, and standardization activities under the program created under this section.

(b) Program Plan.—

- (1) In General.—Not later than 1 year after the date of the enactment of this Act, the participating agencies shall prepare and transmit to Congress a 5-year program plan to guide activities under this section. Such program plan shall be submitted to the Pipeline Integrity Technical Advisory Committee established under subsection (c) for review, and the report to Congress shall include the comments of the Advisory Committee. The 5-year program plan shall take into account related activities of Federal agencies that are not participating agencies.
- (2) Consultation.—In preparing the program plan, the participating agencies shall consult with appropriate representatives of State and local government and the private sector, including companies owning energy pipelines and developers of next-gen-

eration pipelines, to help establish program prior-
ities.
(3) Advice from other entities.—In pre-
paring the program plan, the participating agencies
shall also seek the advice of other Federal agencies,
utilities, manufacturers, institutions of higher learn-
ing, pipeline research institutions, national labora-
tories, environmental organizations, pipeline safety
advocates, professional and technical societies, and
any other appropriate entities.
(c) Pipeline Integrity Technical Advisory
COMMITTEE.—
(1) Establishment.—The participating agen-
cies shall establish and manage a Pipeline Integrity
Technical Advisory Committee (in this subsection re-
ferred to as the "Advisory Committee"). The Advi-
sory Committee shall be established not later than 6
months after the date of the enactment of this Act.
(2) Duties.—The Advisory Committee shall—

- (A) advise the participating agencies on the development and implementation of the program plan prepared under subsection (b); and
- (B) have a continuing role in evaluating the progress and results of research, develop-

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1	ment, demonstration, and standardization ac-
2	tivities carried out under this section.
3	(3) Membership.—
4	(A) APPOINTMENT.—The Advisory Com-
5	mittee shall be composed of—
6	(i) 3 members appointed by the Sec-
7	retary of Energy;
8	(ii) 3 members appointed by the Sec-
9	retary of Transportation; and
10	(iii) 3 members appointed by the Di-
11	rector of the National Institute of Stand-
12	ards and Technology.
13	In making appointments, the participating
14	agencies shall seek recommendations from the
15	National Academy of Sciences.
16	(B) QUALIFICATIONS.—Members ap-
17	pointed to the Advisory Committee shall have
18	experience or be technically qualified, by train-
19	ing or knowledge, in the operations of the pipe-
20	line industry, and have experience in the re-
21	search and development of pipeline or related
22	technologies.
23	(C) Compensation.—The members of the
24	Advisory Committee shall serve without com-
25	pensation, but shall receive travel expenses, in-

- cluding per diem in lieu of subsistence, in accordance with sections 5702 and 5703 of title
- 3 5, United States Code.
- 4 (4) MEETINGS.—The Advisory Committee shall 5 meet at least 4 times each year.
- 6 (5) TERMINATION.—The Advisory Committee 7 shall terminate 5 years after its establishment.
- 8 (d) Reports to Congress.—Not later than 1 year
- 9 after the date of the enactment of this Act, and annually
- 10 thereafter, the participating agencies shall each transmit
- 11 to the Congress a report on the status and results to date
- 12 of the implementation of their portion of the program plan
- 13 prepared under subsection (b).
- 14 (e) Memorandum of Understanding.—Not later
- 15 than 120 days after the date of the enactment of this Act,
- 16 the participating agencies shall enter into a memorandum
- 17 of understanding detailing their respective responsibilities
- 18 under this Act, consistent with the activities and capabili-
- 19 ties identified under subsection (a)(3). Each of the partici-
- 20 pating agencies shall have the primary responsibility for
- 21 ensuring that the elements of the program plan within its
- 22 jurisdiction are implemented in accordance with this sec-
- 23 tion. The Department of Transportation's responsibilities
- 24 shall reflect its expertise in pipeline inspection and infor-
- 25 mation systems surety. The Department of Energy's re-

- 1 sponsibilities shall reflect its expertise in low-volume leak
- 2 detection and surveillance technologies. The National In-
- 3 stitute of Standards and Technology's responsibilities
- 4 shall reflect its expertise in standards and materials re-
- 5 search.
- 6 (f) AUTHORIZATION OF APPROPRIATIONS.—There
- 7 are authorized to be appropriated—
- 8 (1) to the Secretary of Energy \$10,000,000;
- 9 (2) to the Secretary of Transportation
- 10 \$5,000,000; and
- 11 (3) to the National Institute of Standards and
- 12 Technology \$5,000,000,
- 13 for each of the fiscal years 2003 through 2007 for car-
- 14 rying out this section.
- 15 (g) Definitions.—For purposes of this section—
- 16 (1) the term "energy pipeline" means a pipeline
- 17 system used in the transmission or local distribution
- of natural gas (including liquefied natural gas),
- crude oil, or refined petroleum products;
- 20 (2) the term "next-generation pipeline" means
- 21 a transmission or local distribution pipeline system
- designed to transmit energy or energy-related prod-
- 23 ucts, in liquid or gaseous form, other than energy
- 24 pipelines;

1	(3) the term "participating agencies" means the
2	Department of Energy, the Department of Trans-
3	portation, and the National Institute of Standards
4	and Technology; and
5	(4) the term "pipeline" means an energy pipe-
6	line or a next-generation pipeline.
7	SEC. 10. PIPELINE QUALIFICATION PROGRAMS.
8	(a) Verification Program.—
9	(1) In General.—Chapter 601 is further
10	amended by adding at the end the following:
11	"§ 60130. Verification of pipeline qualification pro-
12	grams
13	"(a) In General.—Subject to the requirements of
14	this section, the Secretary of Transportation shall require
15	the operator of a pipeline facility to develop and adopt a
16	qualification program to ensure that the individuals who
17	perform covered tasks are qualified to conduct such tasks.
18	"(b) Standards and Criteria.—
19	"(1) Development.—Not later than 1 year
20	after the date of enactment of this section, the Sec-
21	retary shall ensure that the Department of Trans-
22	portation has in place standards and criteria for
23	qualification programs referred to in subsection (a).
23 24	qualification programs referred to in subsection (a). "(2) CONTENTS.—The standards and criteria

1 "(A) The establishment of methods for 2 evaluating the acceptability of the qualifications 3 of individuals described in subsection (a).

- "(B) A requirement that pipeline operators develop and implement written plans and procedures to qualify individuals described in subsection (a) to a level found acceptable using the methods established under subparagraph (A) and evaluate the abilities of individuals described in subsection (a) according to such methods.
- "(C) A requirement that the plans and procedures adopted by a pipeline operator under subparagraph (B) be reviewed and verified under subsection (e).
- "(c) Development of Qualification Programs
 17 by Pipeline Operators.—Not later than 2 years after
 18 the date of the enactment of this section, the Secretary
 19 shall require a pipeline operator to develop and adopt a
 20 qualification program that complies with the standards
 21 and criteria described in subsection (b).
- "(d) Elements of Qualification Programs.—A qualification program adopted by an operator under subsection (a) shall include, at a minimum, the following elements:

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- 1 "(1) A method for examining or testing the 2 qualifications of individuals described in subsection 3 (a). Such method may not be limited to observation of on-the-job performance, except with respect to tasks for which the Secretary has determined that 5 6 such observation is the best method of examining or 7 testing qualifications. The Secretary shall ensure 8 that the results of any such observations are docu-9 mented in writing.
 - "(2) A requirement that the operator complete the qualification of all individuals described in subsection (a) not later than 18 months after the date of adoption of the qualification program.
 - "(3) A periodic requalification component that provides for examination or testing of individuals in accordance with paragraph (1).
 - "(4) A program to provide training, as appropriate, to ensure that individuals performing covered tasks have the necessary knowledge and skills to perform the tasks in a manner that ensures the safe operation of pipeline facilities.
- 22 "(e) REVIEW AND VERIFICATION OF PROGRAMS.—
 - "(1) IN GENERAL.—The Secretary shall review the qualification program of each pipeline operator and verify its compliance with the standards and cri-

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- teria described in subsection (b) and includes the
 elements described in paragraphs (1) through (3) of
 subsection (d). The Secretary shall record the results
 of that review for use in the next review of an operator's program.
 - "(2) DEADLINE FOR COMPLETION.—Reviews and verifications under this subsection shall be completed not later than 3 years after the date of the enactment of this section.
 - "(3) INADEQUATE PROGRAMS.—If the Secretary decides that a qualification program is inadequate for the safe operation of a pipeline facility, the Secretary shall act as under section 60108(a)(2) to require the operator to revise the qualification program.
 - "(4) Program Modifications.—If the operator of a pipeline facility seeks to modify significantly a program that has been verified under this subsection, the operator shall submit the modifications to the Secretary for review and verification.
 - "(5) WAIVERS AND MODIFICATIONS.—In accordance with section 60118(c), the Secretary may waive or modify any requirement of this section.
- 24 "(6) INACTION BY THE SECRETARY.—Notwith-25 standing any failure of the Secretary to prescribe

- 1 standards and criteria as described in subsection (b),
- 2 an operator of a pipeline facility shall develop and
- adopt a qualification program that complies with the
- 4 requirement of subsection (b)(2)(B) and includes the
- 5 elements described in paragraphs (1) through (3) of
- 6 subsection (d) not later than 2 years after the date
- 7 of enactment of this section.
- 8 "(f) COVERED TASK DEFINED.—In this section, the
- 9 term 'covered task'—
- 10 "(1) with respect to a gas pipeline facility, has
- the meaning such term has under section 192.801 of
- title 49, Code of Federal Regulations, as in effect on
- the date of enactment of this section; and
- "(2) with respect to a hazardous liquid pipeline
- facility, has the meaning such term has under sec-
- tion 195.501 of such title, as in effect on the date
- of enactment of this section.
- 18 "(g) Report.—Not later than 5 years after the date
- 19 of enactment of this section, the Secretary shall transmit
- 20 to Congress a report on the status and results to date of
- 21 the personnel qualification regulations issued under this
- 22 chapter.".
- 23 (2) Conforming amendment.—The analysis
- for chapter 601 is amended by adding at end the fol-
- 25 lowing:

[&]quot;60130. Verification of pipeline qualification programs.".

1	(b) Pilot Program for Certification of Cer-
2	TAIN PIPELINE WORKERS.—
3	(1) In general.—Not later than 36 months
4	after the date of enactment of this Act, the Sec-
5	retary of Transportation shall—
6	(A) develop tests and other requirements
7	for certifying the qualifications of individuals
8	who operate computer-based systems for con-
9	trolling the operations of pipelines; and
10	(B) establish and carry out a pilot pro-
11	gram for 3 pipeline facilities under which the
12	individuals operating computer-based systems
13	for controlling the operations of pipelines at
14	such facilities are required to be certified under
15	the process established under subparagraph
16	(A).
17	(2) Report.—The Secretary shall include in
18	the report required under section 60130(g), as
19	added by subsection (a) of this section, the results
20	of the pilot program. The report shall include—
21	(A) a description of the pilot program and
22	implementation of the pilot program at each of
23	the 3 pipeline facilities;
24	(B) an evaluation of the pilot program, in-
25	cluding the effectiveness of the process for cer-

1	tifying individuals who operate computer-based
2	systems for controlling the operations of pipe-
3	lines;
4	(C) any recommendations of the Secretary
5	for requiring the certification of all individuals
6	who operate computer-based systems for con-
7	trolling the operations of pipelines; and
8	(D) an assessment of the ramifications of
9	requiring the certification of other individuals
10	performing safety-sensitive functions for a pipe-
11	line facility.
12	(3) Definition.—For purposes of this sub-
13	section, the term "computer-based systems" means
14	supervisory control and data acquisition systems
15	(SCADA).
16	SEC. 11. ADDITIONAL GAS PIPELINE PROTECTIONS.
17	(a) Risk Analysis and Integrity Management
18	Programs.—Section 60109 is amended by adding at the
19	end the following:
20	"(c) Risk Analysis and Integrity Management
21	Programs.—
22	"(1) Requirement.—Each operator of a gas
23	pipeline facility shall conduct an analysis of the risks
24	to each facility of the operator in an area identified
25	pursuant to subsection (a)(1), and shall adopt and

- implement a written integrity management program
 for such facility to reduce the risks.
- 3 "(2) REGULATIONS.—Not later than 18 months after the date of the enactment of this subsection, 5 the Secretary shall issue regulations prescribing 6 standards to direct an operator's conduct of a risk 7 analysis and adoption and implementation of an in-8 tegrity management program under this subsection. 9 The regulations shall require the conduct of the risk 10 analysis and adoption of the integrity management 11 program to occur within a time period prescribed by 12 the Secretary, not to exceed 1 year after the 13 issuance of such regulations. The Secretary may sat-14 isfy the requirements of this paragraph through the 15 issuance of regulations under this paragraph or 16 under other authority of law.
 - "(3) MINIMUM REQUIREMENTS OF INTEGRITY MANAGEMENT PROGRAMS.—An integrity management program required under paragraph (1) shall include, at a minimum, the following requirements:
 - "(A) A baseline integrity assessment of each of the operator's facilities in areas identified pursuant to subsection (a)(1), to be completed not later than 10 years after the date of the adoption of the integrity management pro-

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1	gram, by internal inspection device, pressure
2	testing, direct assessment, or an alternative
3	method that the Secretary determines would
4	provide an equal or greater level of safety.
5	"(B) Subject to paragraph (4), periodic re-
6	assessment of the facility, at a minimum of
7	once every 7 years, using methods described in
8	subparagraph (A).
9	"(C) Clearly defined criteria for evaluating
10	the results of reassessments conducted under
11	subparagraph (B) and for taking actions based
12	on such results.
13	"(D) A method for conducting an analysis
14	on a continuing basis that integrates all avail-
15	able information about the integrity of the facil-
16	ity and the consequences of releases from the
17	facility.
18	"(E) A description of actions to be taken
19	by the operator to promptly address any integ-
20	rity issue raised by an evaluation conducted
21	under subparagraph (C) or the analysis con-
22	ducted under subparagraph (D).
23	"(F) A description of measures to prevent
24	and mitigate the consequences of releases from

the facility.

1	"(G) A method for monitoring cathodic
2	protection systems throughout the pipeline sys-
3	tem of the operator to the extent not addressed
4	by other regulations.
5	"(H) If the Secretary raises a safety con-
6	cern relating to the facility, a description of the
7	actions to be taken by the operator to address
8	the safety concern, including issues raised with
9	the Secretary by States and local authorities
10	under an agreement entered into under section
11	60106.
12	"(4) Waivers and modifications.—In ac-
13	cordance with section 60118(c), the Secretary may
14	waive or modify any requirement for reassessment of
15	a facility under paragraph (3)(B) for reasons that
16	may include the need to maintain local product sup-
17	ply or the lack of internal inspection devices if the
18	Secretary determines that such waiver is not incon-
19	sistent with pipeline safety.
20	"(5) STANDARDS.—The standards prescribed
21	by the Secretary under paragraph (2) shall address
22	each of the following factors:
23	"(A) The minimum requirements described
24	in paragraph (3).

1	"(B) The type or frequency of inspections
2	or testing of pipeline facilities, in addition to
3	the minimum requirements of paragraph
4	(3)(B).
5	"(C) The manner in which the inspections
6	or testing are conducted.
7	"(D) The criteria used in analyzing results
8	of the inspections or testing.
9	"(E) The types of information sources that
10	must be integrated in assessing the integrity of
11	a pipeline facility as well as the manner of inte-
12	gration.
13	"(F) The nature and timing of actions se-
14	lected to address the integrity of a pipeline fa-
15	cility.
16	"(G) Such other factors as the Secretary
17	determines appropriate to ensure that the integ-
18	rity of a pipeline facility is addressed and that
19	appropriate mitigative measures are adopted to
20	protect areas identified under subsection $(a)(1)$.
21	In prescribing those standards, the Secretary shall
22	ensure that all inspections required are conducted in
23	a manner that minimizes environmental and safety
24	risks, and shall take into account the applicable level

1	of protection established by national consensus
2	standards organizations.
3	"(6) Additional optional standards.—The
4	Secretary may also prescribe standards requiring an
5	operator of a pipeline facility to include in an integ-
6	rity management program under this subsection—
7	"(A) changes to valves or the establish-
8	ment or modification of systems that monitor
9	pressure and detect leaks based on the opera-
10	tor's risk analysis; and
11	"(B) the use of emergency flow restricting
12	devices.
13	"(7) Inaction by the secretary.—Notwith-
14	standing any failure of the Secretary to prescribe
15	standards as described in paragraph (2), an operator
16	of a pipeline facility shall conduct a risk analysis
17	and adopt and implement an integrity management
18	program under paragraph (1) not later than 30
19	months after the date of the enactment of this sub-
20	section.
21	"(8) Review of integrity management
22	PROGRAMS.—
23	"(A) REVIEW OF PROGRAMS.—
24	"(i) In General.—The Secretary
25	shall review a risk analysis and integrity

1	management program under paragraph (1)
2	and record the results of that review for
3	use in the next review of an operator's pro-
4	gram.
5	"(ii) Context of Review.—The Sec-
6	retary may conduct a review under clause
7	(i) as an element of the Secretary's inspec-
8	tion of an operator.
9	"(iii) Inadequate programs.—If
10	the Secretary determines that a risk anal-
11	ysis or integrity management program does
12	not comply with the requirements of this
13	subsection or regulations issued as de-
14	scribed in paragraph (2), or is inadequate
15	for the safe operation of a pipeline facility,
16	the Secretary shall act under section
17	60108(a)(2) to require the operator to re-
18	vise the risk analysis or integrity manage-
19	ment program.
20	"(B) Amendments to programs.—In
21	order to facilitate reviews under this paragraph,
22	an operator of a pipeline facility shall notify the
23	Secretary of any amendment made to the oper-

ator's integrity management program not later

than 30 days after the date of adoption of the amendment.

"(C) Transmittal of programs to State authority with which the Secretary has entered into an agreement under section 60106.

"(9) STATE REVIEW OF INTEGRITY MANAGE-MENT PLANS.—A State authority that enters into an agreement pursuant to section 60106, permitting the State authority to review the risk analysis and integrity management program pursuant to paragraph (8), may provide the Secretary with a written assessment of the risk analysis and integrity management program, make recommendations, as appropriate, to address safety concerns not adequately addressed by the operator's risk analysis or integrity management program, and submit documentation explaining the State-proposed revisions. The Secretary shall consider carefully the State's proposals and work in consultation with the States and operators to address safety concerns.

1	"(10) APPLICATION OF STANDARDS.—Section
2	60104(b) shall not apply to this section.".
3	(b) Integrity Management Regulations.—Sec-
4	tion 60109 is further amended by adding at the end the
5	following:
6	"(d) Evaluation of Integrity Management
7	REGULATIONS.—Not later than 5 years after the date of
8	enactment of this subsection, the Secretary shall complete
9	an assessment and evaluation of the effects on public safe-
10	ty and the environment of the requirements for the imple-
11	mentation of integrity management programs contained in
12	the standards prescribed as described in subsection
13	(e)(2).".
14	(c) Conforming Amendment.—Section 60118(a) is
15	amended—
16	(1) by striking "and" at the end of paragraph
17	(2);
18	(2) by striking the period at the end of para-
19	graph (3) and inserting "; and"; and
20	(3) by adding at the end the following:
21	"(4) conduct a risk analysis, and adopt and im-
22	plement an integrity management program, for pipe-
23	line facilities as required under section 60109(e).".
24	(d) Study of Reassessment Intervals.—

- 1 (1) Study.—The Secretary of Transportation
- 2 shall conduct a study to evaluate the 7-year reas-
- 3 sessment interval required by section 60109(c)(3)(B)
- 4 of title 49, United States Code, as added by sub-
- 5 section (a) of this section.
- 6 (2) Report.—Not later than 5 years after the
- 7 date of the enactment of this Act, the Secretary
- 8 shall transmit to Congress a report on the results of
- 9 the study conducted under paragraph (1).

10 SEC. 12. SECURITY OF PIPELINE FACILITIES.

- 11 (a) In General.—Chapter 601 is further amended
- 12 by adding at the end the following:

13 "§ 60131. Security of pipeline facilities

- 14 "(a) Rulemaking Requirement.—The Secretary
- 15 of Transportation, not later than 60 days after the date
- 16 of the enactment of this section, after consultation with
- 17 any appropriate Federal, State, or nongovernmental enti-
- 18 ties, shall commence a rulemaking to require effective se-
- 19 curity measures which the Secretary determines are nec-
- 20 essary to be adopted against acts of terrorism or sabotage
- 21 directed against waterfront liquefied natural gas plants,
- 22 capable of receiving liquefied natural gas tankers, located
- 23 in or within 1 mile of a densely populated urban area.
- 24 Within 1 year after the date of the enactment of this sec-

1 tion, the Secretary of Transportation shall issue a final 2 rule. 3 "(b) Factors To Be Considered.—Regulations issued under subsection (a) shall take into account— 5 "(1) the events of September 11, 2001; "(2) the potential for attack on facilities by 6 multiple coordinated teams totaling in the aggregate 7 8 a significant number of individuals; 9 "(3) the potential for assistance in an attack 10 from several persons employed at the facility; 11 "(4) the potential for suicide attacks; 12 "(5) water-based and air-based threats; "(6) the potential use of explosive devices of 13 14 considerable size and other modern weaponry; "(7) the potential for attacks by persons with 15 16 a sophisticated knowledge of facility operations; "(8) the threat of fires and large explosions; 17 18 and 19 "(9) special threats and vulnerabilities affecting 20 facilities located in or within 1 mile of a densely 21 populated urban area. "(c) REQUIREMENTS.—Regulations issued under 22 23 subsection (a) shall establish requirements for waterfront liquefied natural gas plants, capable of receiving liquefied natural gas tankers, relating to construction, operation,

- 1 security procedures, and emergency response, and shall re-
- 2 quire conforming amendments to applicable standards and
- 3 rules.
- 4 "(d) Operational Security Response Evalua-
- 5 TION.—(1) Regulations issued under subsection (a) shall
- 6 include the establishment of policies and procedures by the
- 7 Secretary of Transportation, which shall ensure that the
- 8 operational security response of each facility described in
- 9 paragraph (2) is tested at least once every 2 years through
- 10 the use of force-on-force exercises to determine whether
- 11 the threat factors identified in regulations issued under
- 12 subsection (a) have been adequately addressed.
- 13 "(2) Facilities subject to testing under paragraph (1)
- 14 include waterfront liquefied natural gas plants, capable of
- 15 receiving liquefied natural gas tankers, located in or with-
- 16 in 1 mile of a densely populated urban area, and associ-
- 17 ated support facilities and equipment.
- 18 "(e) Review and Revision.—Regulations issued
- 19 under subsection (a) shall be reviewed and revised as ap-
- 20 propriate at least once every 5 years.
- 21 "(f) Definitions.—For purposes of this section, the
- 22 term 'densely populated urban area' means an area with
- 23 a population density of more than 10,000 people per
- 24 square mile.".

- 1 (b) Conforming Amendment.—The analysis for
- 2 chapter 601 is amended by adding at the end the fol-
- 3 lowing:

"60131. Security of pipeline facilities.".

4 SEC. 13. NATIONAL PIPELINE MAPPING SYSTEM.

- 5 (a) In General.—Chapter 601 is further amended
- 6 by adding at the end the following:

7 "§ 60132. National pipeline mapping system

- 8 "(a) Information To Be Provided.—Not later
- 9 than 6 months after the date of enactment of this section,
- 10 the operator of a pipeline facility (except distribution lines
- 11 and gathering lines) shall provide to the Secretary of
- 12 Transportation the following information with respect to
- 13 the facility:
- "(1) Geospatial data appropriate for use in the
- 15 National Pipeline Mapping System or data in a for-
- mat that can be readily converted to geospatial data.
- 17 "(2) The name and address of the person with
- primary operational control to be identified as its op-
- erator for purposes of this chapter.
- 20 "(3) A means for a member of the public to
- 21 contact the operator for additional information
- about the pipeline facilities it operates.
- 23 "(b) UPDATES.—A person providing information
- 24 under subsection (a) shall provide to the Secretary up-
- 25 dates of the information to reflect changes in the pipeline

- 1 facility owned or operated by the person and as otherwise
- 2 required by the Secretary.
- 3 "(c) Technical Assistance To Improve Local
- 4 Response Capabilities.—The Secretary may provide
- 5 technical assistance to State and local officials to improve
- 6 local response capabilities for pipeline emergencies by
- 7 adapting information available through the National Pipe-
- 8 line Mapping System to software used by emergency re-
- 9 sponse personnel responding to pipeline emergencies.".
- 10 (b) Conforming Amendment.—The analysis for
- 11 chapter 601 is amended by adding at the end the fol-
- 12 lowing:

"60132. National pipeline mapping system.".

13 SEC. 14. COORDINATION OF ENVIRONMENTAL REVIEWS.

- 14 (a) In General.—Chapter 601 is further amended
- 15 by adding at the end the following:

16 "§ 60133. Coordination of environmental reviews

- 17 "(a) Interagency Committee.—
- 18 "(1) Establishment and purpose.—Not
- later than 30 days after the date of enactment of
- this section, the President shall establish an Inter-
- agency Committee to develop and ensure implemen-
- tation of a coordinated environmental review and
- permitting process in order to enable pipeline opera-
- tors to commence and complete all activities nec-

1	essary to carry out pipeline repairs within any time
2	periods specified by rule by the Secretary.
3	"(2) Membership.—The Chairman of the
4	Council on Environmental Quality (or a designee of
5	the Chairman) shall chair the Interagency Com-
6	mittee, which shall consist of representatives of Fed-
7	eral agencies with responsibilities relating to pipeline
8	repair projects, including each of the following per-
9	sons (or a designee thereof):
10	"(A) The Secretary of Transportation.
11	"(B) The Administrator of the Environ-
12	mental Protection Agency.
13	"(C) The Director of the United States
14	Fish and Wildlife Service.
15	"(D) The Assistant Administrator for
16	Fisheries of the National Oceanic and Atmos-
17	pheric Administration.
18	"(E) The Director of the Bureau of Land
19	Management.
20	"(F) The Director of the Minerals Man-
21	agement Service.
22	"(G) The Assistant Secretary of the Army
23	for Civil Works.
24	"(H) The Chairman of the Federal Energy
25	Regulatory Commission.

"(3) EVALUATION.—The Interagency Committee shall evaluate Federal permitting requirements to which access, excavation, and restoration activities in connection with pipeline repairs described in paragraph (1) may be subject. As part of its evaluation, the Interagency Committee shall examine the access, excavation, and restoration practices of the pipeline industry in connection with such pipeline repairs, and may develop a compendium of best practices used by the industry to access, excavate, and restore the site of a pipeline repair.

"(4) Memorandum of understanding.—
Based upon the evaluation required under paragraph
(3) and not later than 1 year after the date of enactment of this section, the members of the Interagency
Committee shall enter into a memorandum of understanding to provide for a coordinated and expedited
pipeline repair permit review process to carry out
the purpose set forth in paragraph (1). The Interagency Committee shall include provisions in the
memorandum of understanding identifying those repairs or categories of repairs described in paragraph
(1) for which the best practices identified under
paragraph (3), when properly employed by a pipeline
operator, would result in no more than minimal ad-

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verse effects on the environment and for which discretionary administrative reviews may therefore be minimized or eliminated. With respect to pipeline repairs described in paragraph (1) to which the preceding sentence would not be applicable, the Interagency Committee shall include provisions to enable pipeline operators to commence and complete all activities necessary to carry out pipeline repairs within any time periods specified by rule by the Secretary. The Interagency Committee shall include in the memorandum of understanding criteria under which permits required for such pipeline repair activities should be prioritized over other less urgent agency permit application reviews. The Interagency Committee shall not enter into a memorandum of understanding under this paragraph except by unanimous agreement of the members of the Interagency Committee.

"(5) STATE AND LOCAL CONSULTATION.—In carrying out this subsection, the Interagency Committee shall consult with appropriate State and local environmental, pipeline safety, and emergency response officials, and such other officials as the Interagency Committee considers appropriate.

1	"(b) Implementation.—Not later than 180 days
2	after the completion of the memorandum of understanding
3	required under subsection (a)(4), each agency represented
4	on the Interagency Committee shall revise its regulations
5	as necessary to implement the provisions of the memo-
6	randum of understanding.
7	"(c) Savings Provisions; No Preemption.—Noth-
8	ing in this section shall be construed—
9	"(1) to require a pipeline operator to obtain a
10	Federal permit, if no Federal permit would other-
11	wise have been required under Federal law; or
12	"(2) to preempt applicable Federal, State, or
13	local environmental law.
14	"(d) Interim Operational Alternatives.—
15	"(1) IN GENERAL.—Not later than 30 days
16	after the date of enactment of this section, and sub-
17	ject to the limitations in paragraph (2), the Sec-
18	retary of Transportation shall revise the regulations
19	of the Department, to the extent necessary, to per-
20	mit a pipeline operator subject to time periods for
21	repair specified by rule by the Secretary to imple-
22	ment alternative mitigation measures until all appli-
23	cable permits have been granted.

"(2) LIMITATIONS.—The regulations issued by the Secretary pursuant to this subsection shall not

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1 allow an operator to implement alternative mitiga-2 tion measures pursuant to paragraph (1) unless— "(A) allowing the operator to implement 3 4 such measures would be consistent with the protection of human health, public safety, and 5 6 the environment; 7 "(B) the operator, with respect to a par-8 ticular repair project, has applied for and is 9 pursuing diligently and in good faith all required Federal, State, and local permits to 10 11 carry out the project; and "(C) the proposed alternative mitigation 12 13 measures are not incompatible with pipeline 14 safety. "(e) Ombudsman.—The Secretary shall designate an 15 ombudsman to assist in expediting pipeline repairs and re-16 17 solving disagreements between Federal, State, and local permitting agencies and the pipeline operator during agen-18 19 cy review of any pipeline repair activity, consistent with protection of human health, public safety, and the environ-21 ment. 22 "(f) STATE AND LOCAL PERMITTING PROCESSES.— 23 The Secretary shall encourage States and local governments to consolidate their respective permitting processes for pipeline repair projects subject to any time periods for

- 1 repair specified by rule by the Secretary. The Secretary
- 2 may request other relevant Federal agencies to provide
- 3 technical assistance to States and local governments for
- 4 the purpose of encouraging such consolidation.".
- 5 (b) Conforming Amendment.—The analysis for
- 6 chapter 601 is amended by adding at the end the fol-
- 7 lowing:

"60133. Coordination of environmental reviews.".

8 SEC. 15. NATIONWIDE TOLL-FREE NUMBER SYSTEM.

- 9 Within 1 year after the date of the enactment of this
- 10 Act, the Secretary of Transportation shall, in conjunction
- 11 with the Federal Communications Commission, facility op-
- 12 erators, excavators, and one-call notification system opera-
- 13 tors, provide for the establishment of a 3-digit nationwide
- 14 toll-free telephone number system to be used by State one-
- 15 call notification systems.

16 SEC. 16. RECOMMENDATIONS AND RESPONSES.

- 17 (a) In General.—Chapter 601 is amended by add-
- 18 ing at the end the following:

19 "§ 60134. Recommendations and responses

- 20 "(a) Response Requirement.—Whenever the Of-
- 21 fice of Pipeline Safety has received recommendations from
- 22 the National Transportation Safety Board regarding pipe-
- 23 line safety, it shall submit a formal written response to
- 24 each such recommendation within 90 days after receiving

- 1 the recommendation. The response shall indicate whether
- 2 the Office intends—
- 3 "(1) to carry out procedures to adopt the com-
- 4 plete recommendations;
- 5 "(2) to carry out procedures to adopt a part of
- 6 the recommendations; or
- 7 "(3) to refuse to carry out procedures to adopt
- 8 the recommendations.
- 9 "(b) Timetable for Completing Procedures
- 10 AND REASONS FOR REFUSALS.—A response under sub-
- 11 section (a)(1) or (2) shall include a copy of a proposed
- 12 timetable for completing the procedures. A response under
- 13 subsection (a)(2) shall detail the reasons for the refusal
- 14 to carry out procedures on the remainder of the rec-
- 15 ommendations. A response under subsection (a)(3) shall
- 16 detail the reasons for the refusal to carry out procedures
- 17 to adopt the recommendations.
- 18 "(c) Public Availability.—The Office shall make
- 19 a copy of each recommendation and response available to
- 20 the public, including in electronic form.
- 21 "(d) Reports to Congress.—The Office shall sub-
- 22 mit to Congress on January 1 of each year a report de-
- 23 scribing each recommendation on pipeline safety made by
- 24 the National Transportation Safety Board to the Office

- 1 during the prior year and the Office's response to each
- 2 recommendation.".
- 3 (b) Conforming Amendment.—The analysis for
- 4 chapter 601 is amended by adding at the end the fol-
- 5 lowing:

"60134. Recommendations and responses.".

6 SEC. 17. MISCELLANEOUS AMENDMENTS.

- 7 (a) Protection of Public Health, Welfare,
- 8 AND THE ENVIRONMENT.—Section 60102(a)(1) is amend-
- 9 ed by inserting "in order to protect public health and wel-
- 10 fare and the environment from reasonably anticipated
- 11 threats that could be posed by such transportation and
- 12 facilities" after "and for pipeline facilities".
- 13 (b) Conflicts of Interest.—Section 60115(b)(4)
- 14 is amended by adding at the end the following new sub-
- 15 paragraph:
- 16 "(D) None of the individuals selected for a committee
- 17 under paragraph (3)(C) may have a significant financial
- 18 interest in the pipeline, petroleum, or gas industry.".

19 SEC. 18. TECHNICAL AMENDMENTS.

- 20 Chapter 601 is amended—
- 21 (1) in section 60102(a)—
- 22 (A) by striking "(a)(1)" and all that fol-
- lows through "The Secretary of Transpor-
- tation" and inserting the following:
- 25 "(a) Minimum Safety Standards.—

1	"(1) In General.—The Secretary of Transpor-
2	tation";
3	(B) by moving the remainder of the text of
4	paragraph (1), including subparagraphs (A)
5	and (B) but excluding subparagraph (C), 2 ems
6	to the right; and
7	(C) in paragraph (2) by inserting "QUALI-
8	FICATIONS OF PIPELINE OPERATORS.—" before
9	"The qualifications";
10	(2) in section 60110(b) by striking "cir-
11	cumstances" and all that follows through "operator"
12	and inserting the following: "circumstances, if any,
13	under which an operator";
14	(3) in section 60114 by redesignating sub-
15	section (d) as subsection (c);
16	(4) in section 60122(a)(1) by striking "section
17	60114(e)" and inserting "section 60114(b)"; and
18	(5) in section 60123(a) by striking "60114(c)"
19	and inserting "60114(b)".
20	SEC. 19. AUTHORIZATION OF APPROPRIATIONS.
21	(a) Gas and Hazardous Liquid.—Section
22	60125(a) is amended to read as follows:
23	"(a) Gas and Hazardous Liquid.—To carry out
24	this chapter (except for section 60107) related to gas and

hazardous liquid, the following amounts are authorized to 2 be appropriated to the Department of Transportation: 3 "(1) \$45,800,000 for fiscal year 2003, of which \$31,900,000 is to be derived from user fees for fis-5 cal year 2003 collected under section 60301 of this 6 title. 7 "(2) \$46,800,000 for fiscal year 2004, of which 8 \$35,700,000 is to be derived from user fees for fis-9 cal year 2004 collected under section 60301 of this 10 title. 11 "(3) \$47,100,000 for fiscal year 2005, of which 12 \$41,100,000 is to be derived from user fees for fis-13 cal year 2005 collected under section 60301 of this 14 title. 15 "(4) \$50,000,000 for fiscal year 2006, of which 16 \$45,000,000 is to be derived from user fees for fis-17 cal year 2006 collected under section 60301 of this 18 title.". 19 (b) STATE GRANTS.—Section 60125 is amended— 20 (1) by striking subsections (b), (d), and (f) and 21 redesignating subsections (c) and (e) as subsections 22 (b) and (c), respectively; and 23 (2) in subsection (b)(1) (as so redesignated) by 24 striking subparagraphs (A) through (H) and insert-25 ing the following:

- "(A) \$19,800,000 for fiscal year 2003, of which 1 2 \$14,800,000 is to be derived from user fees for fis-3 cal year 2003 collected under section 60301 of this title. "(B) \$21,700,000 for fiscal year 2004, of which 5 6 \$16,700,000 is to be derived from user fees for fis-7 cal year 2004 collected under section 60301 of this 8 title. 9 "(C) \$24,600,000 for fiscal year 2005, of which 10 \$19,600,000 is to be derived from user fees for fis-11 cal year 2005 collected under section 60301 of this 12 title. 13 "(D) \$26,500,000 for fiscal year 2006, of which 14 \$21,500,000 is to be derived from user fees for fis-15 cal year 2006 collected under section 60301 of this 16 title.". (c) EMERGENCY RESPONSE Grants.—Section
- 17 (c) EMERGENCY RESPONSE GRANTS.—Section 18 60125 is amended by adding after subsection (c) (as re19 designated by subsection (b)(1) of this section) the fol20 lowing:
- 21 "(d) Emergency Response Grants.—
- 22 "(1) IN GENERAL.—The Secretary may estab-23 lish a program for making grants to State, county, 24 and local governments in high consequence areas, as

- defined by the Secretary, for emergency response
- 2 management, training, and technical assistance.
- 3 "(2) AUTHORIZATION OF APPROPRIATIONS.—
- There are authorized to be appropriated \$6,000,000
- 5 for each of fiscal years 2003, 2004, and 2005 to
- 6 carry out this subsection.".
- 7 (d) Conforming Amendment.—Section 60125(c)
- 8 (as redesignated by subsection (b)(1) of this section) is
- 9 amended by striking "or (b) of this section".
- 10 SEC. 20. INSPECTIONS BY DIRECT ASSESSMENT.
- 11 Section 60102, as amended by this Act, is further
- 12 amended by adding at the end the following new sub-
- 13 section:
- 14 "(m) Inspections by Direct Assessment.—Not
- 15 later than 1 year after the date of the enactment of this
- 16 subsection, the Secretary shall issue regulations pre-
- 17 scribing standards for inspection of a pipeline facility by
- 18 direct assessment.".
- 19 SEC. 21. PIPELINE BRIDGE RISK STUDY.
- 20 (a) Initiation.—Within 90 days after the date of
- 21 enactment of this Act, the Secretary of Transportation
- 22 shall initiate a study to determine whether cable-suspen-
- 23 sion pipeline bridges pose structural or other risks war-
- 24 ranting particularized attention in connection with pipe-
- 25 line operators risk assessment programs and whether par-

- 1 ticularized inspection standards need to be developed by
- 2 the Department of Transportation to recognize the pecu-
- 3 liar risks posed by such bridges.
- 4 (b) Public Participation and Comments.—In
- 5 conducting the study, the Secretary shall provide, to the
- 6 maximum extent practicable, for public participation and
- 7 comment and shall solicit views and comments from the
- 8 public and interested persons, including participants in the
- 9 pipeline industry with knowledge and experience in inspec-
- 10 tion of pipeline facilities.
- 11 (c) Completion and Report.—Within 2 years
- 12 after the date of enactment of this Act, the Secretary shall
- 13 complete the study and transmit to Congress a report de-
- 14 tailing the results of the study.
- 15 SEC. 22. STATE OVERSIGHT ROLE.
- 16 (a) State Agreements With Certification.—
- 17 Section 60106 is amended—
- 18 (1) in subsection (a) by striking "General Au-
- 19 THORITY.—" and inserting "AGREEMENTS WITH-
- 20 OUT CERTIFICATION.—";
- 21 (2) by redesignating subsections (b), (c), and
- (d) as subsections (c), (d), and (e), respectively; and
- 23 (3) by inserting after subsection (a) the fol-
- lowing:
- 25 "(b) AGREEMENTS WITH CERTIFICATION.—

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"(1) IN GENERAL.—If the Secretary accepts a certification under section 60105 and makes the determination required under this subsection, the Secretary may make an agreement with a State authority authorizing it to participate in the oversight of interstate pipeline transportation. Each such agreement shall include a plan for the State authority to participate in special investigations involving incidents or new construction and allow the State authority to participate in other activities overseeing interstate pipeline transportation or to assume additional inspection or investigatory duties. Nothing in this section modifies section 60104(c) or authorizes the Secretary to delegate the enforcement of safety standards prescribed under this chapter to a State authority.

"(2) Determinations required.—The Secretary may not enter into an agreement under this subsection, unless the Secretary determines in writing that—

"(A) the agreement allowing participation of the State authority is consistent with the Secretary's program for inspection and consistent with the safety policies and provisions provided under this chapter;

1	"(B) the interstate participation agreement
2	would not adversely affect the oversight respon-
3	sibilities of intrastate pipeline transportation by
4	the State authority;
5	"(C) the State is carrying out a program
6	demonstrated to promote preparedness and risk
7	prevention activities that enable communities to
8	live safely with pipelines;
9	"(D) the State meets the minimum stand-
10	ards for State one-call notification set forth in
11	chapter 61; and
12	"(E) the actions planned under the agree-
13	ment would not impede interstate commerce or
14	jeopardize public safety.
15	"(3) Existing agreements.—If requested by
16	the State authority, the Secretary shall authorize a
17	State authority which had an interstate agreement
18	in effect after January 31, 1999, to oversee inter-
19	state pipeline transportation pursuant to the terms
20	of that agreement until the Secretary determines
21	that the State meets the requirements of paragraph
22	(2) and executes a new agreement, or until Decem-
23	ber 31, 2003, whichever is sooner. Nothing in this

paragraph shall prevent the Secretary, after afford-

ing the State notice, hearing, and an opportunity to

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1	correct any alleged deficiencies, from terminating an
2	agreement that was in effect before enactment of the
3	Pipeline Infrastructure Protection to Enhance Secu-
4	rity and Safety Act if—
5	"(A) the State authority fails to comply
6	with the terms of the agreement;
7	"(B) implementation of the agreement has
8	resulted in a gap in the oversight responsibil-
9	ities of intrastate pipeline transportation by the
10	State authority; or
11	"(C) continued participation by the State
12	authority in the oversight of interstate pipeline
13	transportation has had an adverse impact on
14	pipeline safety.".
15	(b) Ending Agreements.—Subsection (e) of sec-
16	tion 60106 (as redesignated by subsection (a)(2) of this
17	section) is amended to read as follows:
18	"(e) Ending Agreements.—
19	"(1) Permissive Termination.—The Sec-
20	retary may end an agreement under this section
21	when the Secretary finds that the State authority
22	has not complied with any provision of the agree-
23	ment.
24	"(2) Mandatory termination of agree-
25	MENT.—The Secretary shall end an agreement for

1	the oversight of interstate pipeline transportation if
2	the Secretary finds that—
3	"(A) implementation of such agreement
4	has resulted in a gap in the oversight respon-
5	sibilities of intrastate pipeline transportation by
6	the State authority;
7	"(B) the State actions under the agree-
8	ment have failed to meet the requirements
9	under subsection (b); or
10	"(C) continued participation by the State
11	authority in the oversight of interstate pipeline
12	transportation would not promote pipeline safe-
13	ty.
14	"(3) Procedural requirements.—The Sec-
15	retary shall give notice and an opportunity for a
16	hearing to a State authority before ending an agree-
17	ment under this section. The Secretary may provide
18	a State an opportunity to correct any deficiencies be-
19	fore ending an agreement. The finding and decision
20	to end the agreement shall be published in the Fed-
21	eral Register and may not become effective for at
22	least 15 days after the date of publication unless the
23	Secretary finds that continuation of an agreement
24	poses an imminent hazard.".

1	(c) Secretary's Response to State Notices of		
2	Violations.—Subsection (c) of section 60106 (as redes		
3	ignated by subsection (a)(2) of this section) is amended—		
4	(1) by striking "Each agreement" and inserting		
5	the following:		
6	"(1) In general.—Each agreement";		
7	(2) by adding at the end the following:		
8	"(2) Response by Secretary.—If a State au-		
9	thority notifies the Secretary under paragraph (1) of		
10	a violation or probable violation of an applicable		
11	safety standard, the Secretary, not later than 60		
12	days after the date of receipt of the notification,		
13	shall—		
14	"(A) issue an order under section		
15	60118(b) or take other appropriate enforcement		
16	actions to ensure compliance with this chapter		
17	or		
18	"(B) provide the State authority with a		
19	written explanation as to why the Secretary has		
20	determined not to take such actions."; and		

1	(3) by alig	ning the text of paragraph (1) (as	
2	designated by t	his subsection) with paragraph (2)	
3	(as added by this subsection).		
	Passed the Hou	se of Representatives July 23, 2002.	
	Attest:	JEFF TRANDAHL,	
		Clerk.	