H. R. 3684

To amend the Social Security Act to establish an outpatient prescription drug assistance program for low-income Medicare beneficiaries.

IN THE HOUSE OF REPRESENTATIVES

February 5, 2002

Mr. Simmons (for himself, Ms. Hart, Mr. Kolbe, Mr. Manzullo, Mr. LaTourette, Mr. Forbes, and Mr. Platts) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Social Security Act to establish an outpatient prescription drug assistance program for low-income Medicare beneficiaries.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Immediate Helping
- 5 Hand Prescription Drug Assistance Act of 2002".

1	SEC. 2. OUTPATIENT PRESCRIPTION DRUG ASSISTANCE
2	PROGRAM.
3	(a) Establishment.—The Social Security Act (42
4	U.S.C. 301 et seq.) is amended by adding at the end the
5	following new title:
6	"TITLE XXII—OUTPATIENT PRE-
7	SCRIPTION DRUG ASSIST-
8	ANCE PROGRAM
9	"SEC. 2201. PURPOSE: OUTPATIENT PRESCRIPTION DRUG
10	ASSISTANCE PROGRAMS.
11	"(a) In General.—The purpose of this title is to
12	provide funding for States to establish a program to pro-
13	vide assistance to low-income medicare beneficiaries (as
14	defined in section $2212(a)(4)$), or to provide assistance to
15	such beneficiaries through a State plan under title XIX
16	or through part C of title XVII.
17	"(b) Entitlement.—Subject to subsection (c)(2),
18	this title constitutes budget authority in advance of appro-
19	priations Acts and represents the obligation of the Federal
20	Government to provide for the payment to the program
21	sponsors described in section 2212(a)(9), of the amounts
22	provided under section 2206.
23	"(c) Period of Applicability.—
24	"(1) In general.—No program sponsor may
25	receive payments under section 2207 for outpatient
26	prescription drug assistance provided before the date

1	of enactment of this Act, or after September 30
2	2008.
3	"(2) Medicare reform.—If legislation that
4	includes comprehensive medicare coverage for out-
5	patient prescription drugs for all beneficiaries is en-
6	acted during the period that begins on the date of
7	enactment of this Act and ends on September 30
8	2008, this title shall be repealed upon the effective
9	date of such legislation, and no program sponsor
10	shall be entitled to receive payments for any out-
11	patient prescription drug assistance provided on or
12	after such date.
13	"SEC. 2202. BENEFICIARY ELIGIBILITY AND ENROLLMENT.
14	"(a) Eligibility.—
15	"(1) IN GENERAL.—In order for a State to re-
15 16	"(1) IN GENERAL.—In order for a State to receive payments under section 2207 with respect to
16	ceive payments under section 2207 with respect to
16 17	ceive payments under section 2207 with respect to an outpatient prescription drug assistance program
161718	ceive payments under section 2207 with respect to an outpatient prescription drug assistance program the program must provide, subject to the availability
16 17 18 19	ceive payments under section 2207 with respect to an outpatient prescription drug assistance program the program must provide, subject to the availability of funds, outpatient prescription drug assistance to
16 17 18 19 20	ceive payments under section 2207 with respect to an outpatient prescription drug assistance program the program must provide, subject to the availability of funds, outpatient prescription drug assistance to each individual who—
16 17 18 19 20 21	ceive payments under section 2207 with respect to an outpatient prescription drug assistance program the program must provide, subject to the availability of funds, outpatient prescription drug assistance to each individual who— "(A) is a resident of the State (as defined
16 17 18 19 20 21 22	ceive payments under section 2207 with respect to an outpatient prescription drug assistance program the program must provide, subject to the availability of funds, outpatient prescription drug assistance to each individual who— "(A) is a resident of the State (as defined in section 2212(a)(10);

- 1 (2) Legacy beneficiaries.—In the case of a 2 State that has an existing comprehensive state-based program, as defined in section 2212(a)(2), that pro-3 vides outpatient prescription drug coverage for individuals described in paragraph (1)(A) ("Legacy 5 6 Beneficiaries"), the State is required to provide out-7 patient prescription drug assistance for all such 8 beneficiaries residing in that state who were eligible 9 for such coverage on the date of enactment of this 10 Act, notwithstanding that any such beneficiaries 11 have incomes exceeding the income eligibility level 12 specified by section 2212(a)(4)(C).
- "(3) INDIVIDUAL NONENTITLEMENT.—Nothing
 in this title shall be construed as providing an individual with an entitlement to outpatient prescription
 drug assistance provided under this title.
- "(b) Enrollment of Eligible Individuals.—

 18 States shall develop procedures designed to encourage and
 19 facilitate enrollment in their outpatient prescription drug
 20 assistance programs, including but not limited to the fol21 lowing:
- "(1) Developing a streamlined application process that is capable of being administered separately from processes used to enroll individuals in medicaid or other public assistance programs;

1	"(2) Ensuring that eligible individuals may ob-
2	tain benefit information and application materials in
3	a wide variety of settings, such as physicians offices
4	pharmacies, health clinics, senior community centers
5	and public libraries; and
6	"(3) Developing an outreach program designed
7	to raise awareness of the availability of benefits, eli-
8	gibility requirements, and application procedures
9	under this title among all eligible individuals.
10	"SEC. 2203. COVERAGE REQUIREMENTS.
11	"(a) Required Scope of Coverage.—
12	"(1) In general.—The outpatient prescription
13	drug assistance provided by a program sponsor shall
14	provide coverage of all covered outpatient drugs, as
15	defined in section $1927(k)(2)$.
16	"(2) Permissible exclusions.—A program
17	sponsor may exclude coverage of any outpatient drug
18	described under section 1927(d)(2).
19	"(3) Exclusion of drugs covered under
20	PART B.—No coverage shall be provided under this
21	part for outpatient prescription drugs that are cov-
22	ered under part B of title XVIII as of the date of

enactment of this Act.

- 1 "(4) More generous coverage.—Nothing 2 shall preclude a State from offering more generous 3 coverage that the coverage described in this section.
- 4 "(b) Coverage Restrictions and Other Ben-5 efit Limitations.—
 - "(1) In GENERAL.—A drug prescribed for an individual that would otherwise be a covered outpatient drug under this part may be excluded or subject to coverage restrictions and other benefit limitations only if the program sponsor meets the requirements of subsection (b)(3) (including providing an appeals process) with respect to such restrictions of limitations.
 - "(2) Scope of this subsection.—Coverage restrictions and benefit limitations to which subsection (b)(1) would apply include, without limitation, any mechanism the purpose of which or result of is to differentiate among drugs in the same category or class that are not bioequivalent and pharmaceutically equivalent, whether through a prior authorization requirement, preferred drug list, tiered or differential copayment structure or other differentials in beneficiary cost-sharing requirements.
 - "(3) Requirements for development and application of coverage restrictions and

otherwise covered outpatient drug to coverage restrictions or benefit limitations, the following requirement must be met—

- "(A) Pharmaceutical and therapeutic committee ("Committee"), which shall include, at a minimum, practicing physicians (including speciality physicians), pharmacists, and others who are independent of the program sponsor and have expertise in the care of elderly or disabled persons.
- "(B) PROCEDURES FOR ESTABLISHING COVERAGE RESTRICTIONS OR BENEFIT LIMITATIONS.—
 - "(i) A covered outpatient drug may be excluded, or made subject to other coverage restrictions or benefit limitations, with respect to the treatment of a specific disease or condition, if the Committee determines, based on reliable scientific evidence, that the drug does not have a significant, clinically meaningful therapeutic

advantage over other drugs in the same category or class and the Committee's determination is set forth in a written record that includes a specific explanation of the scientific and clinical bases for the determination.

"(ii) Notwithstanding subsection (b)(3)(B)(i), no coverage restrictions or benefit limitations shall apply with respect to a drug when prescribed for a beneficiary who is part of an identified population for which such drug has been determined to have a significant, clinically meaningful therapeutic advantage over alternative treatments.

"(C) Medical exceptions process.—
The program sponsor shall have, as part of the appeals process under subsection 2205(b)(4), a medical exceptions process that provides for exceptions from application of coverage restrictions or benefit limitations when a drug is medically necessary and appropriate for a beneficiary. In the case of such an exception, the same cost-sharing and other requirements that would have applied to the alternative covered

1		outpatient drug would apply to the drug cov-
2		ered pursuant to this exception process.
3	"(e)	Beneficiary Premiums and Cost-Shar-
4	ING.—	
5		"(1) General conditions.—
6		"(A) Public schedule of charges.—
7		Any premium or cost-sharing shall be imposed
8		by the program sponsor in accordance with a
9		public schedule.
10		"(B) Protection for Beneficiaries.—
11		The program sponsor may only vary premiums
12		and cost-sharing based on the family income of
13		low-income medicare beneficiaries in a manner
14		that does not favor such beneficiaries with high-
15		er incomes over beneficiaries with lower in-
16		comes.
17		"(2) Limitations on premiums and cost-
18	SHA	RING.—
19		"(A) No premiums or cost-sharing for
20		BENEFICIARIES WITH INCOME BELOW 150 PER-
21		CENT OF POVERTY LINE.—In the case of a low-
22		income medicare beneficiary whose family in-
23		come does not exceed 150 percent of the pov-
24		erty line, the program sponsor may not charge

1 the beneficiary any premium and may impose 2 only nominal cost-sharing. "(B) OTHER BENEFICIARIES.— 3 "(i) For low-income medicare beneficiaries not described in subparagraph 6 (A), any premiums or cost-sharing imposed 7 by the program sponsor may be based, 8 subject to paragraph (1)(B), on a sliding 9 scale related to income, except that the 10 total annual aggregate amount of such pre-11 miums and cost-sharing with respect to all such beneficiaries in a family under this 12 13 title may not exceed five percent of the 14 family income. 15 "(ii) No low-income medicare bene-16 ficiary described in subparagraph (B)(i) 17 shall be responsible for more than 50 per-18 cent of any premium imposed by the pro-19 gram sponsor. 20 "(3) Premiums and cost-sharing for leg-21 ACY BENEFICIARIES.—In the case of Legacy Bene-22 ficiaries described in section 2202(a)(2), the pro-23 gram sponsor shall not impose any premium or cost-

sharing higher than that imposed under the existing

- 1 comprehensive state-based program before enact-
- 2 ment of this Act.
- 3 "(d) Restriction on Application of Pre-Exist-
- 4 ING CONDITION EXCLUSIONS.—The program sponsor
- 5 shall not permit the imposition of any preexisting condi-
- 6 tion exclusion for covered benefits and may not discrimi-
- 7 nate in the pricing of premiums because of health status,
- 8 claims experience, receipt of health care, or medical condi-
- 9 tion.
- 10 "Sec. 2204. MANUFACTURER REBATES.
- 11 "(A) IN GENERAL.—A state with an outpatient pre-
- 12 scription drug program that administers its drug benefit
- 13 on a fee-for-service basis shall be eligible to receive manu-
- 14 facturer rebates as provided under subsection (b).
- 15 "(b) Rebates.—
- 16 "(1) A manufacturer, as defined in section
- 17 1927(k)(5), shall provide rebates to States described
- in subsection (a) for drugs of the manufacturer for
- which payment is made under this title.
- 20 "(2) Such rebates shall be calculated and paid
- in accordance with the requirements of section 1927.
- 22 "Sec. 2205. BENEFICIARY PROTECTIONS.
- 23 "(a) Beneficiaries Covered Under Medicaid
- 24 AND MEDICARE+CHOICE PROGRAMS.—

- "(1) IN GENERAL.—Eligible beneficiaries who are provided outpatient prescription drug assistance under a State plan under title XIX or under part C of title XVIII shall be afforded the patient protections contained in those programs.
- "(2) ADDITIONAL PROTECTION.—In addition to the protections required under subsection (a)(1), all program sponsors must meet the requirements established in subsections (b)(1) and (b)(2).
- "(b) OTHER BENEFICIARIES.—Eligible beneficiaries
 who are provided outpatient prescription drug assistance
 under this title shall be afforded the following patient
 protections—
 - "(1) Conflict of interest safeguards.—

 Before entering into a contract with a program sponsor, the State shall determine whether the program sponsor or any of its proposed subcontractors has any significant organizational conflict of interest, and if so, shall only contract with the prospective sponsor if the sponsor has implemented adequate safeguards to avoid or neutralize any such conflict. Prior to renewing such a contract, the Secretary shall evaluate the effectiveness of the safeguards in avoiding or neutralizing the conflict and shall ensure that the program sponsor makes any

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- changes necessary to ensure their continuing effectiveness during the new contract period.
- "(2) Acknowledgement of Beneficiary interests.—A program sponsor shall certify to the State that it shall at all times act in the best interests of enrollee in connection with the provision of outpatient prescription drug assistance.
 - "(3) GRIEVANCE PROCEDURES.—A program sponsor shall meet the requirements of section 1852(f) with respect to hearing and resolving grievances in the same manner as such requirements apply to a Medicare+Choice organization under that section.
 - "(4) COVERAGE DETERMINATIONS AND AP-PEALS.—A program sponsor shall meet the requirements of section 1852(g) with respect to coverage determinations and appeals in the same manner as such requirements apply to a Medicare+Choice organization under that section.
 - "(5) Confidentiality and accuracy of Beneficiary records.—A program sponsor shall meet the requirements of section 1852(h) with respect to confidentiality and accuracy of patient records in the same manner as such requirements

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1	apply to a Medicare+Choice organization under that
2	section.
3	"(6) Access to covered outpatient
4	DRUGS.—
5	"(A) In General.—A program sponsor
6	shall secure the participation of sufficient num-
7	bers of pharmacies to ensure convenient access
8	to covered outpatient drugs for eligible bene-
9	ficiaries.
10	"(B) Any willing pharmacy.—A pro-
11	gram sponsor shall permit the participation of
12	any pharmacy that meets State licensing re-
13	quirements for such an entity.
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14	"SEC. 2206. ALLOTMENTS.
14	"SEC. 2206. ALLOTMENTS.
14 15	"SEC. 2206. ALLOTMENTS. "(A) APPROPRIATION.—
14 15 16	"SEC. 2206. ALLOTMENTS. "(A) APPROPRIATION.— "(1) IN GENERAL.—For the purpose of pro-
14 15 16 17	"SEC. 2206. ALLOTMENTS. "(A) APPROPRIATION.— "(1) IN GENERAL.—For the purpose of providing allotments under this section to States, there
14 15 16 17	"SEC. 2206. ALLOTMENTS. "(A) APPROPRIATION.— "(1) IN GENERAL.—For the purpose of providing allotments under this section to States, there is appropriated, out of any funds in the Treasury
114 115 116 117 118	"SEC. 2206. ALLOTMENTS. "(A) APPROPRIATION.— "(1) IN GENERAL.—For the purpose of providing allotments under this section to States, there is appropriated, out of any funds in the Treasury not otherwise appropriated—
14 15 16 17 18 19 20	"SEC. 2206. ALLOTMENTS. "(A) APPROPRIATION.— "(1) IN GENERAL.—For the purpose of providing allotments under this section to States, there is appropriated, out of any funds in the Treasury not otherwise appropriated— "(A) for fiscal year 2003, \$7,000,000,000;
14 15 16 17 18 19 20 21	"SEC. 2206. ALLOTMENTS. "(A) APPROPRIATION.— "(1) IN GENERAL.—For the purpose of providing allotments under this section to States, there is appropriated, out of any funds in the Treasury not otherwise appropriated— "(A) for fiscal year 2003, \$7,000,000,000; "(B) for fiscal year 2004, \$7,000,000,000;

1	"(F) for fiscal year 2008, \$7,000,000,000;
2	and
3	"(G) for fiscal year 2009, \$6,000,000,000.
4	"(2) AVAILABILITY.—Amounts appropriated
5	under paragraph (1) shall only be available for pro-
6	viding the allotments described in such paragraph
7	during the fiscal year for which such amounts are
8	appropriated. Any amounts that have not been obli-
9	gated by the Secretary for the purposes of making
10	payments from such allotments under section 2207,
11	or under section 2211, on or before September 30
12	of fiscal year 2003, 2004, 2005, 2006, 2007, 2008,
13	or 2009 (as applicable), shall be returned to the
14	Treasury.
15	"(b) Allotments to 50 States and District of
16	Columbia.—
17	"(1) In general.—Subject to paragraph (3),
18	of the amount available for allotment under sub-
19	section (a) for a fiscal year, reduced by the amount
20	of allotments made under subsection (c) for the fis-
21	cal year, the Secretary shall allot to each State with
22	an outpatient prescription drug assistance program
23	the same proportion as the ratio of—
24	"(A) the number of medicare beneficiaries
25	with family income that does not exceed 200

percent of the poverty line residing in the State for the fiscal year; to

"(B) the total number of such beneficiaries residing in all such States.

"(2) Determination of Number of Medicare Beneficiaries with income that does not exceed 200 percent of the poverty line residing in a State for the fiscal year shall be made on the basis of the arithmetic average of the number of such medicare beneficiaries, as reported and defined in the five most recent March supplements to the Current Population Survey of the Bureau of the Census.

"(3) MINIMUM ALLOTMENT.—In no case shall the amount of the allotment under this subsection for one of the 50 States or the District of Columbia for a fiscal year be less than an amount equal to 0.5 percent of the amount provided for all allotments under subsection (a) for that fiscal year (reduced by the amount of allotments made under subsection (c) for the fiscal year). To the extent that the application of the previous sentence results in an increase

1 in the allotment to a State or the District of Colum-2 bia above the amount otherwise provided, the allot-3 ments for the other States and District of Columbia under this subsection shall be reduced in a pro rata 5 manner (but not below the minimum allotment de-6 scribed in such preceding sentence), so that the total of such allotments in a fiscal year does not exceed 7 8 the amount otherwise provided for allotments under 9 subsection (a) for that fiscal year (as so reduced). "(c) Allotments to Territories.— 10 11

- "(1) IN GENERAL.—Of the total amount available for allotment under subsection (a) for a fiscal year, the Secretary shall allot 0.25 percent among each of the commonwealths and territories described in paragraph (3) in the same proportion as the percentage specified in paragraph (2) for such commonwealth or territory bears to the sum of such percentages for all such commonwealths or territories so described.
- "(2) Percentage.—The percentage specified in this paragraph for—
- 22 "(A) Puerto Rico is 91.6 percent;
- "(B) Guam is 3.5 percent;
- 24 "(C) the United States Virgin Islands is 25 2.6 percent;

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1	"(D) American Samoa is 1.2 percent; and
2	"(E) the Northern Mariana Islands is 1.1
3	percent.
4	"(3) Commonwealths and territories.—A
5	commonwealth or territory described in this para-
6	graph is any of the following if it has an outpatient
7	prescription drug assistance program approved
8	under this title:
9	"(A) Puerto Rico.
10	"(B) Guam.
11	"(C) the United States Virgin Islands.
12	"(D) American Samoa.
13	"(E) the Northern Mariana Islands.
14	"(d) Transfer of Certain Allotments and
15	PORTIONS OF ALLOTMENTS.—
16	"(1) In General.—If, not later than within
17	two years of the date of enactment of this Act, a
18	State has not submitted a State Participation Plan
19	to the Secretary that meets the requirements of this
20	title—
21	"(A) 90 percent of the allotment deter-
22	mined for a fiscal year (or pro rata share there-
23	of) under subsection (b) or (c) for a State shall
24	be transferred and made available in such fiscal
25	year to the Secretary for purposes of carrying

1	out the default program established under sec-
2	tion 2211; and
3	"(B) 10 percent of such allotment shall be
4	used to make payments to States in accordance
5	with section 2207(b).
6	"(2) Notwithstanding paragraph (1), if a State
7	submits a State Participation Plan to the Secretary
8	that meets the requirements of this title after the
9	two-year period described above such State's allot-
10	ment (or pro rata share thereof) for the fiscal year
11	shall be distributed in accordance with subsections
12	(b) and (c).
13	"Sec. 2207. PAYMENTS TO STATES.
14	"(a) In General.—Subject to the succeeding provi-
15	sions of this section, the Secretary shall pay to each State
16	with a State Participation Plan approved under section
17	2208(c) from the State's allotment under section 2206,
18	an amount for each quarter equal to the expenditures as
19	estimated by the State in the quarter—
20	"(1) for outpatient prescription drug assistance
21	furnished to low-income medicare beneficiaries in a
22	manner consistent with the requirements of this
23	title; and
24	"(2) only to the extent permitted under subsection
25	(d), for reasonable costs incurred to administer a program

- 1 implemented under this title, including, but not limited to,
- 2 benefit management costs and outreach initiatives.
- 3 "(b) Additional Payments.—In addition to fund-
- 4 ing under subsection (a), the Secretary shall make pay-
- 5 ments to States as follows:

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- 6 "(1) ENROLLMENT BONUSES.—The Secretary
 7 shall establish program enrollment targets and make
 8 bonus payments to States that achieve such targets;
 9 such bonus payments may be used to provide ex10 panded drug benefits to low-income medicare bene11 ficiaries or to reduce or eliminate premium or cost12 sharing obligations for such beneficiaries;
 - "(2) GENERAL OUTREACH SUPPORT.—During the first two years of program operation, the Secretary shall provide additional funding to States for outreach efforts designed to encourage enrollment in programs implemented under this title.
 - "(3) DUAL ELIGIBLE OUTREACH SUPPORT FUNDS.—The Secretary shall make funds available to States to develop and implement innovative outreach programs to enroll medicare beneficiaries currently eligible for, but not enrolled in, medicaid; and
 - "(4) FMAP ENHANCEMENT FOR DUAL ELIGIBLES.—The Secretary shall pay each State an enhanced Federal medical assistance percentage

("FMAP"), as defined in section 2105(b), for pre-1 2 scription drug benefits furnished to dual eligibles who are enrolled in both medicare and medicaid. 3 "(c) Limitation on Payments for Certain Ex-4 PENDITURES.— 6 "(1) General Limitations.—Funds provided 7 to a State under this title shall only be used to carry 8 out the purposes of this title. 9 "(2) Administrative expenditures.— "(A) IN GENERAL.—Subject to subpara-10 11 graph (B), payment shall not be made under 12 subsection (a) for expenditures described in 13 subsection (a)(2) for a fiscal year to the extent 14 the total of such expenditures (for which pay-15 ment is made under such subsection) exceeds 16 10 percent of the total expenditures described 17 in subsection (a)(1) made by the State for such 18 fiscal year; and "(B) SPECIAL RULE.—With respect to the 19 20 first fiscal year that a State provides outpatient 21 prescription drug assistance under a program 22 approved under this title, the limitation de-23 scribed in subparagraph (A) shall be increased 24 to 15 percent of the total expenditures de-

scribed in subsection (a)(1).

"(3) Offset of Receipts attributable to Premiums or cost-sharing.—For purposes of subsection (a), the amount of the expenditures under a program shall be reduced by the amount of any premiums or cost-sharing received by a State.

"(4) Prevention of Duplicative Payments.—

"(A) OTHER HEALTH PLANS.—No payment shall be made under this section for expenditures for outpatient prescription drug assistance provided under an outpatient prescription drug assistance program to the extent that a private insurer (as defined by the Secretary in regulations) would have been obligated to provide such assistance but for a provision of its insurance contract which has the effect of limiting or excluding such obligation because the beneficiary is eligible for or is provided outpatient prescription drug assistance under the program.

"(B) OTHER FEDERAL GOVERNMENT PRO-GRAMS.—Except as otherwise provided by law, no payment shall be made under this section for expenditures for outpatient prescription drug assistance provided under an outpatient pre-

1	scription drug assistance program to the extent
2	that payment has been made or can reasonably
3	be expected to be made promptly (as deter-
4	mined in accordance with regulations) under
5	any other federally operated or financed health
6	care insurance program identified by the Sec-
7	retary.
8	"(d) Advance Payment; Retrospective Adjust-
9	MENT.—The Secretary may make payments under this
10	section for each quarter on the basis of advance estimates
11	of expenditures submitted by a State and such other inves-
12	tigation as the Secretary may find necessary, and may re-
13	duce or increase the payments as necessary to adjust for
14	any overpayment or underpayment for prior quarters.
15	"(e) Flexibility in Submission of Claims.—
16	Nothing in this section shall be construed as preventing
17	a State from claiming as expenditures in any quarter of
18	a fiscal year expenditures that were incurred in a previous
19	quarter of such fiscal year.
20	"SEC. 2208. SUBMISSION, APPROVAL, AND AMENDMENT OF
21	STATE PARTICIPATION PLANS.
22	"(a) Initial Plan.—
23	"(1) In general.—A State may receive pay-
24	ments under section 2207 if the State has submitted

to the Secretary either an outpatient prescription

1	drug assistance program description (for States not
2	implementing this title as part of a title XIX State
3	plan) or a State plan amendment (for States imple-
4	menting this title as part of a title XIX State plan),
5	that meets the applicable requirements of this title
6	(collectively, "State Participation Plans"). All States
7	submitting a State Participation Plan shall be reim-
8	bursed the reasonable costs incurred in preparing
9	the Plan, regardless of whether such submission is
10	approved.
11	"(2) Content of State Participation
12	PLAN.—The State Participation Plan submitted
13	must describe:
14	"(A) the purpose, nature, and scope of the
15	outpatient prescription drug assistance pro-
16	gram;
17	"(B) how the State intends to use the
18	funds provided under this title to provide out-
19	patient prescription drug assistance to low-in-
20	come Medicare beneficiaries;
21	"(C) the budget for the program and de-
22	tails on the planned use of funds, the sources
23	of any non-federal share of program expendi-

tures, and beneficiary premium and cost-shar-

1	ing requirements for each of the defined groups
2	of eligible individuals;
3	"(D) the procedures to be used to ensure
4	that the outpatient prescription drug assistance
5	provided to low-income Medicare beneficiaries
6	under the program does not supplant coverage
7	for outpatient prescription drugs available to
8	such beneficiaries under group health plans;
9	"(E) standards for determining eligibility
10	for enrollment, including provisions pertaining
11	to income, resources, and access to other cov-
12	erage, and procedures for ensuring that only in-
13	dividuals who remain eligible continue to be en-
14	rolled in the program;
15	"(F) the proposed methods of delivery of
16	benefits to eligible individuals, as well as proce-
17	dures designed to ensure quality and access to
18	covered services, particularly in rural regions;
19	"(G) safeguards in place to protect bene-
20	ficiaries from potential conflicts of interest;
21	"(H) plans for specific outreach initiatives
22	that will be undertaken to inform Medicare
23	beneficiaries about the availability of benefits
24	under this title and to provide enrollment as-

sistance to eligible individuals;

1	"(I) efforts designed to identify, contact,
2	and enroll Medicare beneficiaries eligible for
3	Medicaid; and
4	"(J) plans for public participation in the
5	design, implementation, and development of the
6	program on an ongoing basis.
7	"(b) State Participation Plan Amendments.—
8	Within 30 days after a State amends a State Participation
9	Plan submitted pursuant to section (a), the State shall
10	notify the Secretary of the amendment.
11	"(c) Approval of State Participation Plans
12	AND STATE PARTICIPATING PLAN AMENDMENTS.—
13	"(1) Prompt review of state participa-
14	TION PLANS AND STATE PARTICIPATION PLAN
15	AMENDMENTS.—Except as provided in subparagraph
16	(2)(B), the Secretary shall review promptly State
17	Participation Plans and State Participation Plan
18	amendments to determine if they substantially com-
19	ply with the requirements of this title.
20	"(2) STREAMLINED APPROVAL PROCESS.—
21	"(A) IN GENERAL.—A State Participation
22	Plan or amendment thereto is considered ap-
23	proved unless the Secretary notifies the State in
24	writing, within 45 days after receipt of the
25	State Participation Plan or amendment, that

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the submission is disapproved (and the reason or reasons for disapproval) or that specified additional information is needed.

- "(B) Existing comprehensive state-Based programs.—A State Participation Plan that implements this title through an existing comprehensive state-based program, as defined in section 2212(a)(2), is deemed approved, provided that the responsible State official certifies that the comprehensive state-based program is consistent with the requirements of this title.
- "(3) CORRECTION AND SUPPLEMENTATION.—
 In the case of a disapproval of a State Participation
 Plan or amendment thereto, the Secretary shall provide the State with a reasonable opportunity for correction or supplementation to respond to identified
 deficiencies before taking action against the State on
 the basis of such disapproval.
- "(4) EFFECTIVE DATE.—A State Participation Plan or amendment thereto shall be effective beginning with a calendar quarter that is specified in the Plan, but in no case earlier than the date of enactment of this Act.
- 24 "(d) Program Operation.—

1 "(1) IN GENERAL.—A State shall conduct the 2 program in accordance with the State Participation 3 Plan (and any amendments thereto) approved under 4 this section and consistent with the requirements of 5 this title.

- "(2) VIOLATIONS.—The Secretary shall establish a process for enforcing requirements under this title. Such process shall provide for the withholding of funds in the case of substantial noncompliance with such requirements. In the case of an enforcement action against a State under this paragraph, the Secretary shall provide a State with a reasonable opportunity for correction and for administrative and judicial appeal of the Secretary's action before imposing financial sanctions against the State on the basis of such an action.
- "(e) CONTINUED APPROVAL.—Subject to section 18 2201(c), an approved State Participation Plan shall con-19 tinue in effect unless and until the State amends the Plan 20 under subsection (b) or the Secretary finds, in accordance 21 with subsection (d), substantial noncompliance of the Plan 22 with the requirements of this title.

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1	"SEC. 2209. PROGRAM ADMINISTRATION; APPLICATION OF
2	CERTAIN GENERAL PROVISIONS.
3	"(a) Program Administration.—An outpatient
4	prescription drug assistance program shall ensure that the
5	State administering the program collect the data, main-
6	tain the records, afford the Secretary access to any records
7	or information relating to the program for the purposes
8	of review or audit, and furnish report to the Secretary,
9	at the times and in the standardized format the Secretary
10	may require, in order to enable the Secretary to monitor
11	program administration and compliance and to evaluate
12	and compare the effectiveness of programs under this title.
13	"(b) Application of Certain General Provi-
14	SIONS.—The following sections of the Social Security Act
15	shall apply to the programs established under this title
16	in the same manner as they apply to a State under title
17	XIX:
18	"(1) Paragraph (2) and (16) of section 1903(i)
19	(relating to limitations on payment).
20	"(2) Section 1115 (relating to wavier author-
21	ity).
22	"(3) Section 1116 (relating to administrative
23	and judicial review), but only insofar as consistent
24	with this title.
25	"(4) Section 1124 (relating to disclosure of
26	ownership and related information).

1	"(5) Section 1126 (relating to disclosure of in-
2	formation about certain convicted individuals).
3	"(6) Section 1128A (relating to civil monetary
4	penalties).
5	"(7) Section 1128B(d) (relating to criminal
6	penalties for certain additional charges).
7	"SEC. 2210. REPORTS.
8	"(a) In General.—Each State administering an
9	outpatient prescription drug assistance program under
10	this title shall annually—
11	"(1) assess the operation of the program in
12	each fiscal year; and
13	"(2) report to the Secretary on the result of the
14	assessment.
15	"(b) Required Information.—The annual report
16	required under subsection (a) shall include the following:
17	"(1) An assessment of the effectiveness of the
18	program in providing outpatient prescription drug
19	assistance to low-income medicare beneficiaries,
20	including—
21	"(A) the characteristics of the low-income
22	medicare beneficiaries assisted under the pro-
23	gram, including family income and access to
24	other health insurance prior to the program and
25	after eligibility for the program ends: and

1	"(B) the amount and level of assistance
2	provided under the program.
3	"(2) An analysis of costs and expenditures as-
4	sociated with the program, including a description of
5	the sources of any non-Federal share of program ex-
6	penditures.
7	"(c) Annual Report of the Secretary.—The
8	Secretary shall submit to Congress and make available to
9	the public an annual report based on the reports required
10	under subsection (a), which report shall contain any con-
11	clusions and recommendations the Secretary considers ap-
12	propriate.
13	"SEC. 2211. ESTABLISHMENT OF DEFAULT PROGRAM.
14	"(a) Program Authority.—
15	"(1) In general.—In the case of a State that
16	does not have a State Participation Plan approved
17	under this Act within two years of the date of enact-
18	ment of this Act (the "Dafault Date"), outpatient
19	prescription drug assistance to low-income medicare
20	beneficiaries who reside in such State shall be pro-
21	vided in accordance with this section and section
22	1902(a)(10)(I).
23	"(2) Definition.—In this section, a low-in-
24	come medicare beneficiary means an individual
25	who—

- "(A) satisfies the requirement of subpara-1 2 graph (A) and (B) of section 2212(a)(4); and "(B) is determined to have family income 3 4 that does not exceed 150 percent of the poverty 5 line. "(b) NOTIFICATION OF STATES.—On the Default 6 Date, the Secretary shall notify in writing any State de-8 scribed in subsection (a)(1) of its responsibility to provide 9 outpatient prescription drug coverage to low-income medibeneficiaries provided 10 care as for under section 11 1902(a)(10)(I). 12 "(c) Funding.— "(1) Transferred amounts.—The Secretary 13 14 shall use the aggregate amounts transferred and 15 made available under section 2206(d)(1)(A) for pur-16 poses of carrying out the default program estab-17 lished under this section. Such aggregate amounts 18 may be used to provide outpatient prescription drug 19 assistance to any low-income medicare beneficiary
- 21 "(d) Suspension.—In the event that a State has a

who resides in a State described in paragraph (a)(1).

- 22 State Participation Plan approved under section 2208
- 23 more than two years from the date of enactment of this
- 24 Act, the default program under this section shall be sus-

1	pended until such time as such State no longer has an
2	approved State Participation Plan.
3	"SEC. 2212. DEFINITIONS.
4	"(a) In this title:
5	"(1) Cost-sharing.—The term 'cost-sharing'
6	means a deductible, coinsurance, copayment, or simi-
7	lar charge, and includes an enrollment fee.
8	"(2) Existing comprehensive state-based
9	PROGRAM.—
10	"(A) IN GENERAL.—A program described
11	in this paragraph is an outpatient prescription
12	drug assistance program for individuals who are
13	entitled to benefits under part A of title XVIII
14	or enrolled under part B of such title, including
15	an individual enrolled in a Medicare+Choice
16	plan under part C of such title, that—
17	"(i) is administered or overseen by the
18	State and receives funds from the State;
19	"(ii) was offered as of the date of the
20	enactment of this title;
21	"(iii) does not receive or use any Fed-
22	eral funds; and
23	"(iv) satisfies the requirements of this
24	title.

1	"(B) Modifications.—A State may mod-
2	ify the coverage of its program from time to
3	time, provided that it does not reduce the actu-
4	arial value (evaluated as of the time of the
5	modification) below the actuarial value of the
6	coverage described in section 2203.
7	"(3) Group Health Plan; group Health In-
8	SURANCE COVERAGE; ETC.—The terms 'group health
9	plan', 'group health insurance coverage', and 'health
10	insurance coverage' have the meanings given such
11	terms in section 2791 of the Public Health Service
12	Act (42 U.S.C. 300gg-91).
13	"(4) Low-income medicare beneficiary.—
14	Except as provided in section 2211(a)(2), the term
15	'low-income medicare beneficiary' means an indi-
16	vidual who—
17	"(A) is entitled to benefits under part A of
18	title XVIII or enrolled under part B of such
19	title, including an individual enrolled in a
20	Medicare+Choice plan under part C of such
21	title;
22	"(B) except as provided for under section
23	1902(a)(10)(H) and section $1902(a)(10)(I)$, is
24	not entitled to medical assistance with respect
25	to prescribed drugs under title XIX or under a

1	waiver under section 1115 of the requirements
2	of such title;
3	"(C) except as provided in section
4	2202(a)(2), is determined to have family in-
5	come that does not exceed 200 percent of the
6	poverty line;
7	"(D) at the option of the State, is deter-
8	mined to have resources that do not exceed a
9	level specified by the State; and
10	"(E) is determined not to have coverage
11	under a comprehensive private retiree drug cov-
12	erage plan.
13	"(5) Outpatient prescription drug assist-
14	ANCE.—The term 'outpatient prescription drug as-
15	sistance' means payment for part or all of the cost
16	of coverage of outpatient prescription drugs and
17	biologicals for low-income medicare beneficiaries,
18	consistent with the requirements of this title.
19	"(6) Outpatient prescription drug assist-
20	ANCE PROGRAM; PROGRAM.—Unless the context oth-
21	erwise requires, the terms 'outpatient prescription
22	drug assistance progam' and 'program' mean a pro-
23	gram implemented pursuant to a State Participation
24	Plan approved under section 2208.

"(7) POVERTY LINE.—The term 'poverty line' 1 2 has the meaning given such term in section 673(2) 3 of the Community Services Block Grant Act (42 4 U.S.C.9902(2)), including any revision required by 5 such section. 6 "(8) Preexisting condition exclusion.— 7 The term 'preexisting condition exclusion' has the 8 meaning given such term in section 2701(b)(1)(A) of 9 the Public Health Service Act (42)U.S.C. 10 300gg(b)(1)(A). 11 "(9) Program sponsor.—The term 'program 12 sponsor' means any entity that administers a pro-13 gram under this title, including but not limited to a 14 third benefit administrator, State, party 15 Medicare+Choice organization, or group health 16 plan. 17 "(10) Resident.—The term 'resident' means 18 an individual who would be deemed a resident of a 19 given State under that state's residency rules appli-20 cable to beneficiaries under title XIX. "(11) Secretary.—The term 'secretary' shall 21 22 means the Secretary of the United States Depart-23 ment of Health and Human Services. 24 "(12) Senior fmap.—For purposes of this 25 title, senior FMAP means a 100 percent FMAP per-

1	centage for low-income medicare beneficiaries with
2	family incomes that do not exceed 200 percent of
3	the poverty line.
4	"(13) State.—The term 'State' has the mean-
5	ing given such term for purposes of title XIX.".
6	(b) Conforming Amendments.—
7	(1) Definition of State.—Section
8	1101(a)(1) of the Social Security Act (42 U.S.C.
9	1301(a)(1)) is amended in the first and fourth sen-
10	tences, by striking "and XXI" each place it appears
11	and inserting "XXI, and XXII".
12	(2) Treatment as state health care pro-
13	GRAM.—Section 1128(h) of such Act (42 U.S.C.
14	1320a-7(h)) is amended—
15	(A) in paragraph (3), by striking "or" at
16	the end;
17	(B) in paragraph (4), by striking the pe-
18	riod at the end and inserting ", or"; and
19	(C) by adding at the end the following new
20	paragraph:
21	"(3) an outpatient prescription drug assistance
22	program approved under title XXII.".

SEC. 3. EXPANDED COVERAGE OF LOW-INCOME MEDICARE 2 BENEFICIARIES UNDER MEDICAID 3 (a) Section 1905 of the Social Security Act (42) U.S.C. 1396dd) is amended— 4 5 (1) in subsection (b), by adding at the end the 6 following new sentence: "Notwithstanding the first 7 sentence of this subsection, in the case of a State 8 plan that meets the condition described in subsection 9 (x)(1), with respect to expenditures described in sub-10 section (x)(2)(A) or subsection (x)(3), the Federal 11 medical assistance percentage is equal to the senior 12 FMAP described in section 2212(a)(12)."; and 13 (2) by adding at the end the following new sub-14 section: 15 "(x)(1) The State provides for such reporting of information about expenditures and payments attributable 17 to the operation of this subsection as the Secretary deems necessary in order to carry out paragraph (2) and section 18 19 2207. "(2)(A) For purposes of subsections (b) and (c), the 20 expenditures described in this subparagraph are expendi-22 tures for medical assistance for optional low-income medi-23 care beneficiaries described in subparagraph (C), or for 24 mandatory low-income medicare beneficiaries described in subsection (D), but not exceeding the amount described

in subparagraph (B) for a State for a fiscal year.

1 "(B) The amount described in this subparagraph, for a State for a fiscal year, is the amount of the State's allot-3 ment under section 2206 for the fiscal year, reduced by 4 the amounts of any payments made under section 2207 from such allotment for such fiscal year. 6 "(C) For purposes of this paragraph, the term 'optional low-income medicare beneficiary' means a low-in-8 come medicare beneficiary as defined in section 2212(a)(4). 10 "(D) For purposes of this paragraph, the term 'man-11 datory low-income medicare beneficiary' means a low-in-12 medicare beneficiary defined come as in section 13 2211(a)(2). (b) Establishment of Eligibility Category for 14 15 Low-Income Medicare Beneficiaries.—Section 1902 (a)(10) (42 U.S.C. 1396a(a)(10)) is amended— 16 (1) in subparagraph (F), by striking "and" at 17 18 the end; 19 (2) in subparagraph (G), by adding "and" at 20 the end; 21 (3) by adding after subparagraph (G) the fol-22 lowing new subparagraph: 23 "(H) at the option of the State, for mak-24 ing prescribed drugs, consistent with the re-

quirements of title XXII, available to optional

1	low-income medicare beneficiaries described in
2	section $1905(x)(2)(C)$;" and
3	(4) by adding at the end the following new sub-
4	paragraph:
5	"(I)(i) upon the Default Date as described
6	in section 2211(a)(1), for making prescribed
7	drugs, consistent with the requirements of title
8	XXII, available to mandatory low-income medi-
9	care beneficiaries described in section
10	1905(x)(2)(D).
11	"(ii) In the event that a State Participa-
12	tion Plan is approved under section 2208 after
13	clause (i) becomes effective, clause (i) shall be
14	suspended until such time as such State no
15	longer has an approved State Participation
16	Plan.".
17	(c) Effective Date.—These amendments shall
18	apply for periods beginning on or after the date of enact-
19	ment of title XXII, but not beyond September 30, 2008
20	SEC. 4. COVERAGE OF LOW-INCOME MEDICARE BENE
21	FICIARIES IN MEDICARE+CHOICE.
22	(a) Section 1852 of the Social Security Act (U.S.C
23	1395w-22) is amended—
24	(1) in subsection (a)(1)(A) by striking at the
25	end "and":

1	(2) in subsection (a)(1)(B) by striking at the
2	end ".", and adding at the end ", and";
3	(3) in subsection (a)(1) by adding at the end
4	the following new subparagraph:
5	"(C) any additional benefits required
6	under subsection (m)."; and
7	"(4) by adding at the end the following new
8	subsection:
9	"(m) Outpatient Prescription Drug Assist-
10	ANCE FOR LOW-INCOME MEDICARE BENEFICIARIES.—
11	"(1) At state election under title XXII, a
12	Medicare+Choice organization shall be required to
13	provide outpatient prescription drug assistance con-
14	sistent with the requirement of title XXII for any
15	low-income medicare beneficiaries, as defined in sec-
16	tion 2212(a)(4), enrolled in its plan.
17	"(2) Payments shall be made for drugs provided
18	under this subsection in accordance with section 1853(j)."
19	"(b) Section 1853 of the Social Security Act (42
20	U.S.C. 1395w-23) is amended by adding at the end the
21	following new subsection:
22	"(j) Special Rule for Low-Income Medicare
23	Beneficiaries.—
24	"(1) IN GENERAL.—Notwithstanding any other
25	provision of this section a Medicare+Choice organi-

1	zation that provides outpatient prescription drug as-
2	sistance for a low-income medicare beneficiary, as
3	defined in section 2212(a)(4), may receive payments
4	for the costs of such assistance if—
5	"(A) the outpatient prescription drug cov-
6	erage meets the coverage requirements provided
7	under section 2203; and
8	"(B) the coverage is provided in a State
9	with an approved State Participation Plan as
10	described in section 2208.
11	"(2) Payment.—A Medicare+Choice organiza-
12	tion that meets the requirements of paragraph (1)
13	shall be eligible for payments by a State from that
14	State's allotment pursuant to title XXII.
15	SEC. 5. ELECTION BY LOW-INCOME MEDICARE BENE
16	FICIARIES TO SUSPEND MEDICAP INSUR
17	ANCE.
18	Section 1882 of the Social Security Act (42 U.S.C.
19	1395ss) is amended by adding at the end the following
20	new paragraph:
21	
4 1	"(v) Special Rule for Low-Income Medicare
22	"(v) Special Rule for Low-Income Medicare Beneficiaries.—Nothwithstanding any other provision
22	
22	Beneficiaries.—Nothwithstanding any other provision

1 "(A) Prohibited practices.—An issuer 2 of a medicare supplemental issuance policy may 3 not deny or condition the issuance or effective-4 ness of a medicare supplemental policy that has a benefit package classified as 'A', 'B', 'C', 'D', 5 'E', 'F', or 'G' (under the standards established 6 7 under subsection (p)(2) of section 1882) and that is offered and is available for issuance to 8 9 new enrollees by such issuer in the case of an 10 individual described in subparagraph (B)(i) who 11 seeks to enroll under the policy not later than 12 63 days after the date of termination of enroll-13 ment described in subparagraph (B)(ii) and 14 who submits evidence of the date of termination 15 or disenrollment along with the application for 16 a medicare supplemental policy described in this 17 subparagraph. 18 "(B) Individual Covered.—An 19 vidual described in this paragraph is an indi-20 vidual who— "(i) is a low-income medicare bene-21 22 ficiary (as defined in section 2212(a)(4)

who is being provided outpatient prescrip-

tion drug assistance under title XXII; and

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"(ii) at the time the individual was
first provided such assistance, terminated
enrollment in a medicare supplemental policy which has a benefit package classified
as 'H', 'I', 'J', under the standards referred to in subparagraph (A).

"(2) RESTORATION OF MEDICAP PRESCRIPTION

DRUG COVERAGE FOR LOW-INCOME MEDICARE

BENEFICIARIES.—

"(A) PROHIBITED PRACTICES.—The issuer of a medicare supplemental policy may not deny or condition the issuance or effectiveness of a medicare supplemental policy which has a benefit package classified as 'H', 'I', or 'J', under the standards referred to in subparagraph (1)(A), that is offered and is available for issuance to new enrollees by such issuer in the case of an individual described in subparagraph (B)(i) who seeks to enroll under the policy not later than 63 days after the date of the termination of enrollment described in subparagraph (B)(ii) and who submits evidence of such date of termination along with the application for such medicare supplemental policy.

1	"(B) Individual Covered.—An indi-
2	vidual described in this paragraph is an
3	individual—
4	"(i) who, upon becoming eligible for
5	outpatient prescription drug assistance
6	under title XXII, terminated a medicare
7	supplemental insurance policy that pro-
8	vided prescription drug coverage; and
9	"(ii) who loses eligibility for out-
10	patient prescription drug assistance under
11	title XXII.".

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