

107TH CONGRESS
2D SESSION

H. R. 5651

To amend the Federal Food, Drug, and Cosmetic Act to make improvements
in the regulation of medical devices, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 16, 2002

Mr. GREENWOOD (for himself and Ms. ESHOO) introduced the following bill;
which was referred to the Committee on Energy and Commerce

OCTOBER 16, 2002

Committee on Energy and Commerce discharged; considered and passed

A BILL

To amend the Federal Food, Drug, and Cosmetic Act to
make improvements in the regulation of medical devices,
and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Medical Device User Fee and Modernization Act of
6 2002”.

7 (b) TABLE OF CONTENTS.—The table of contents for
8 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—FEES RELATED TO MEDICAL DEVICES

- Sec. 101. Findings.
- Sec. 102. Establishment of program.
- Sec. 103. Annual reports.
- Sec. 104. Postmarket surveillance.
- Sec. 105. Consultation.
- Sec. 106. Effective date.
- Sec. 107. Sunset clause.

TITLE II—AMENDMENTS REGARDING REGULATION OF MEDICAL DEVICES

- Sec. 201. Inspections by accredited persons.
- Sec. 202. Third party review of premarket notification.
- Sec. 203. Debarment of accredited persons.
- Sec. 204. Designation and regulation of combination products.
- Sec. 205. Report on certain devices.
- Sec. 206. Electronic labeling.
- Sec. 207. Electronic registration.
- Sec. 208. Intended use.
- Sec. 209. Modular review.
- Sec. 210. Pediatric expertise regarding classification-panel review of premarket applications.
- Sec. 211. Internet list of class II devices exempted from requirement of premarket notification.
- Sec. 212. Study by Institute of Medicine of postmarket surveillance regarding pediatric populations.
- Sec. 213. Guidance regarding pediatric devices.
- Sec. 214. Breast implants; study by Comptroller General.
- Sec. 215. Breast implants; research through National Institutes of Health.

TITLE III—ADDITIONAL AMENDMENTS

- Sec. 301. Identification of manufacturer of medical devices.
- Sec. 302. Single-use medical devices.
- Sec. 303. MedWatch.

1 **TITLE I—FEES RELATED TO** 2 **MEDICAL DEVICES**

3 **SEC. 101. FINDINGS.**

4 The Congress finds that—

- 5 (1) prompt approval and clearance of safe and
- 6 effective devices is critical to the improvement of the
- 7 public health so that patients may enjoy the benefits
- 8 of devices to diagnose, treat, and prevent disease;

1 (2) the public health will be served by making
2 additional funds available for the purpose of aug-
3 menting the resources of the Food and Drug Admin-
4 istration that are devoted to the process for the re-
5 view of devices and the assurance of device safety
6 and effectiveness so that statutorily mandated dead-
7 lines may be met; and

8 (3) the fees authorized by this title will be dedi-
9 cated to meeting the goals identified in the letters
10 from the Secretary of Health and Human Services
11 to the Committee on Energy and Commerce of the
12 House of Representatives and the Committee on
13 Health, Education, Labor, and Pensions of the Sen-
14 ate, as set forth in the Congressional Record.

15 **SEC. 102. ESTABLISHMENT OF PROGRAM.**

16 (a) IN GENERAL.—Subchapter C of chapter VII of
17 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
18 379F et seq.) is amended by adding at the end the fol-
19 lowing part:

20 **“PART 3—FEES RELATING TO DEVICES**

21 **“SEC. 737. DEFINITIONS.**

22 “For purposes of this subchapter:

23 “(1) The term ‘premarket application’ means—

1 “(A) an application for approval of a de-
2 vice submitted under section 515(c) or section
3 351 of the Public Health Service Act; or

4 “(B) a product development protocol de-
5 scribed in section 515(f).

6 Such term does not include a supplement, a pre-
7 market report, or a premarket notification submis-
8 sion.

9 “(2) The term ‘premarket report’ means a re-
10 port submitted under section 515(c)(2).

11 “(3) The term ‘premarket notification submis-
12 sion’ means a report submitted under section
13 510(k).

14 “(4)(A) The term ‘supplement’, with respect to
15 a panel-track supplement, a 180-day supplement, a
16 real-time supplement, or an efficacy supplement,
17 means a request to the Secretary to approve a
18 change in a device for which—

19 “(i) an application or report has been ap-
20 proved under section 515(d), or an application
21 has been approved under section 351 of the
22 Public Health Service Act; or

23 “(ii) a notice of completion has become ef-
24 fective under section 515(f).

1 “(B) The term ‘panel-track supplement’ means
2 a supplement to an approved premarket application
3 or premarket report under section 515 that requests
4 a significant change in design or performance of the
5 device, or a new indication for use of the device, and
6 for which clinical data are generally necessary to
7 provide a reasonable assurance of safety and effec-
8 tiveness.

9 “(C) The term ‘180-day supplement’ means a
10 supplement to an approved premarket application or
11 premarket report under section 515 that is not a
12 panel-track supplement and requests a significant
13 change in components, materials, design, specifica-
14 tion, software, color additives, or labeling.

15 “(D) The term ‘real-time supplement’ means a
16 supplement to an approved premarket application or
17 premarket report under section 515 that requests a
18 minor change to the device, such as a minor change
19 to the design of the device, software, manufacturing,
20 sterilization, or labeling, and for which the applicant
21 has requested and the agency has granted a meeting
22 or similar forum to jointly review and determine the
23 status of the supplement.

24 “(E) The term ‘efficacy supplement’ means a
25 supplement to an approved premarket application

1 under section 351 of the Public Health Service Act
2 that requires substantive clinical data.

3 “(5) The term ‘process for the review of device
4 applications’ means the following activities of the
5 Secretary with respect to the review of premarket
6 applications, premarket reports, supplements, and
7 premarket notification submissions:

8 “(A) The activities necessary for the re-
9 view of premarket applications, premarket re-
10 ports, supplements, and premarket notification
11 submissions.

12 “(B) The issuance of action letters that
13 allow the marketing of devices or which set
14 forth in detail the specific deficiencies in such
15 applications, reports, supplements, or submis-
16 sions and, where appropriate, the actions nec-
17 essary to place them in condition for approval.

18 “(C) The inspection of manufacturing es-
19 tablishments and other facilities undertaken as
20 part of the Secretary’s review of pending pre-
21 market applications, premarket reports, and
22 supplements.

23 “(D) Monitoring of research conducted in
24 connection with the review of such applications,
25 reports, supplements, and submissions.

1 “(E) Review of device applications subject
2 to section 351 of the Public Health Service Act
3 for an investigational new drug application
4 under section 505(i) or for an investigational
5 device exemption under section 520(g) and ac-
6 tivities conducted in anticipation of the submis-
7 sion of such applications under section 505(i)
8 or 520(g).

9 “(F) The development of guidance, policy
10 documents, or regulations to improve the proc-
11 ess for the review of premarket applications,
12 premarket reports, supplements, and premarket
13 notification submissions.

14 “(G) The development of voluntary test
15 methods, consensus standards, or mandatory
16 performance standards under section 514 in
17 connection with the review of such applications,
18 reports, supplements, or submissions and re-
19 lated activities.

20 “(H) The provision of technical assistance
21 to device manufacturers in connection with the
22 submission of such applications, reports, supple-
23 ments, or submissions.

24 “(I) Any activity undertaken under section
25 513 or 515(i) in connection with the initial clas-

1 sification or reclassification of a device or under
2 section 515(b) in connection with any require-
3 ment for approval of a device.

4 “(J) Evaluation of postmarket studies re-
5 quired as a condition of an approval of a pre-
6 market application under section 515 or section
7 351 of the Public Health Service Act.

8 “(K) Compiling, developing, and reviewing
9 information on relevant devices to identify safe-
10 ty and effectiveness issues for devices subject to
11 premarket applications, premarket reports, sup-
12 plements, or premarket notification submis-
13 sions.

14 “(6) The term ‘costs of resources allocated for
15 the process for the review of device applications’
16 means the expenses incurred in connection with the
17 process for the review of device applications for—

18 “(A) officers and employees of the Food
19 and Drug Administration, contractors of the
20 Food and Drug Administration, advisory com-
21 mittees, and costs related to such officers, em-
22 ployees, and committees and to contracts with
23 such contractors;

1 “(B) management of information, and the
2 acquisition, maintenance, and repair of com-
3 puter resources;

4 “(C) leasing, maintenance, renovation, and
5 repair of facilities and acquisition, maintenance,
6 and repair of fixtures, furniture, scientific
7 equipment, and other necessary materials and
8 supplies; and

9 “(D) collecting fees and accounting for re-
10 sources allocated for the review of premarket
11 applications, premarket reports, supplements,
12 and submissions.

13 “(7) The term ‘adjustment factor’ applicable to
14 a fiscal year is the Consumer Price Index for all
15 urban consumers (all items; United States city aver-
16 age) for April of the preceding fiscal year divided by
17 such Index for April 2002.

18 “(8) The term ‘affiliate’ means a business enti-
19 ty that has a relationship with a second business en-
20 tity if, directly or indirectly—

21 “(A) one business entity controls, or has
22 the power to control, the other business entity;
23 or

24 “(B) a third party controls, or has power
25 to control, both of the business entities.

1 **“SEC. 738. AUTHORITY TO ASSESS AND USE DEVICE FEES.**

2 “(a) TYPES OF FEES.—Beginning on the date of the
3 enactment of the Medical Device User Fee and Moderniza-
4 tion Act of 2002, the Secretary shall assess and collect
5 fees in accordance with this section as follows:

6 “(1) PREMARKET APPLICATION, PREMARKET
7 REPORT, SUPPLEMENT, AND SUBMISSION FEE.—

8 “(A) IN GENERAL.—Except as provided in
9 subparagraph (B) and subsection (d), each per-
10 son who submits any of the following, on or
11 after October 1, 2002, shall be subject to a fee
12 established under subsection (c)(5) for the fis-
13 cal year involved in accordance with the fol-
14 lowing:

15 “(i) A premarket application.

16 “(ii) For a premarket report, a fee
17 equal to the fee that applies under clause
18 (i).

19 “(iii) For a panel track supplement, a
20 fee equal to the fee that applies under
21 clause (i).

22 “(iv) For a 180-day supplement, a fee
23 equal to 21.5 percent of the fee that ap-
24 plies under clause (i), subject to any ad-
25 justment under subsection (c)(3).

1 “(v) For a real-time supplement, a fee
2 equal to 7.2 percent of the fee that applies
3 under clause (i).

4 “(vi) For an efficacy supplement, a
5 fee equal to the fee that applies under
6 clause (i).

7 “(vii) For a premarket notification
8 submission, a fee equal to 1.42 percent of
9 the fee that applies under clause (i), sub-
10 ject to any adjustment under subsection
11 (c)(3) and any adjustment under sub-
12 section (e)(2)(C)(ii).

13 “(B) EXCEPTIONS.—

14 “(i) HUMANITARIAN DEVICE EXEMP-
15 TION.—An application under section
16 520(m) is not subject to any fee under
17 subparagraph (A).

18 “(ii) FURTHER MANUFACTURING
19 USE.—No fee shall be required under sub-
20 paragraph (A) for the submission of a pre-
21 market application under section 351 of
22 the Public Health Service Act for a prod-
23 uct licensed for further manufacturing use
24 only.

1 “(iii) STATE OR FEDERAL GOVERN-
2 MENT SPONSORS.—No fee shall be re-
3 quired under subparagraph (A) for a pre-
4 market application, premarket report, sup-
5 plement, or premarket notification submis-
6 sion submitted by a State or Federal Gov-
7 ernment entity unless the device involved is
8 to be distributed commercially.

9 “(iv) PREMARKET NOTIFICATIONS BY
10 THIRD PARTIES.—No fee shall be required
11 under subparagraph (A) for a premarket
12 notification submission reviewed by an ac-
13 credited person pursuant to section 523.

14 “(v) PEDIATRIC CONDITIONS OF
15 USE.—

16 “(I) IN GENERAL.—No fee shall
17 be required under subparagraph (A)
18 for a premarket application, pre-
19 market report, or premarket notifica-
20 tion submission if the proposed condi-
21 tions of use for the device involved are
22 solely for a pediatric population. No
23 fee shall be required under such sub-
24 paragraph for a supplement if the sole
25 purpose of the supplement is to pro-

1 pose conditions of use for a pediatric
2 population.

3 “(II) SUBSEQUENT PROPOSAL OF
4 ADULT CONDITIONS OF USE.—In the
5 case of a person who submits a pre-
6 market application or premarket re-
7 port for which, under subclause (I), a
8 fee under subparagraph (A) is not re-
9 quired, any supplement to such appli-
10 cation that proposes conditions of use
11 for any adult population is subject to
12 the fee that applies under such sub-
13 paragraph for a premarket applica-
14 tion.

15 “(C) PAYMENT.—The fee required by sub-
16 paragraph (A) shall be due upon submission of
17 the premarket application, premarket report,
18 supplement, or premarket notification submis-
19 sion except that invoices for applications sub-
20 mitted between October 1, 2002, and the date
21 of the enactment of the Medical Device User
22 Fee and Modernization Act of 2002 shall be
23 payable on October 30, 2002. Applicants sub-
24 mitting portions of applications pursuant to
25 section 515(c)(3) shall pay such fees upon sub-

mission of the first portion of such applications.
The fees credited to fiscal year 2003 under this
section shall include all fees payable from October 1, 2002, through September 30, 2003.

“(D) REFUNDS.—

“(i) APPLICATION REFUSED FOR FILING.—The Secretary shall refund 75 percent of the fee paid under subparagraph (A) for any application or supplement that is refused for filing.

“(ii) APPLICATION WITHDRAWN BEFORE FILING.—The Secretary shall refund 75 percent of the fee paid under subparagraph (A) for any application or supplement that is withdrawn prior to the filing decision of the Secretary.

“(iii) APPLICATION WITHDRAWN BEFORE FIRST ACTION.—After receipt of a request for a refund of the fee paid under subparagraph (A) for a premarket application, premarket report, or supplement that is withdrawn after filing but before a first action, the Secretary may return some or all of the fee. The amount of refund, if any, shall be based on the level of effort al-

1 ready expended on the review of such ap-
2 plication, report, or supplement. The Sec-
3 retary shall have sole discretion to refund
4 a fee or portion of the fee under this sub-
5 paragraph. A determination by the Sec-
6 retary concerning a refund under this
7 paragraph shall not be reviewable.

8 “(b) FEE REVENUE AMOUNTS.—Except as provided
9 in subsections (c), (d), (e), (g), and (h), the fees under
10 subsection (a) shall be established to generate the fol-
11 lowing revenue amounts: \$25,125,000 in fiscal year 2003;
12 \$27,255,000 in fiscal year 2004; \$29,785,000 in fiscal
13 year 2005; \$32,615,000 in fiscal year 2006, and
14 \$35,000,000 in fiscal year 2007. If legislation is enacted
15 after the date of the enactment of the Medical Device User
16 Fee and Modernization Act of 2002 requiring the Sec-
17 retary to fund additional costs of the retirement of Federal
18 personnel, fee revenue amounts under this subsection shall
19 be increased in each year by the amount necessary to fully
20 fund the portion of such additional costs that are attrib-
21 utable to the process for the review of device applications.

22 “(c) ADJUSTMENTS.—

23 “(1) INFLATION ADJUSTMENT.—The revenues
24 established in subsection (b) shall be adjusted by the

1 Secretary by notice, published in the Federal Reg-
2 ister, for a fiscal year to reflect the greater of—

3 “(A) the total percentage change that oc-
4 curred in the Consumer Price Index for all
5 urban consumers (all items; U.S. city average)
6 for the 12 month period ending June 30 pre-
7 ceding the fiscal year for which fees are being
8 established, or

9 “(B) the total percentage change for the
10 previous fiscal year in basic pay under the Gen-
11 eral Schedule in accordance with section 5332
12 of title 5, United States Code, as adjusted by
13 any locality-based comparability payment pur-
14 suant to section 5304 of such title for Federal
15 employees stationed in the District of Columbia.

16 The adjustment made each fiscal year by this sub-
17 section shall be added on a compounded basis to the
18 sum of all adjustments made each fiscal year after
19 fiscal year 2003 under this subsection.

20 “(2) WORKLOAD ADJUSTMENT.—After the fee
21 revenues established in subsection (b) are adjusted
22 for a fiscal year for inflation in accordance with
23 paragraph (1), the fee revenues shall, beginning with
24 fiscal year 2004, be adjusted further each fiscal year
25 to reflect changes in the workload of the Secretary

1 for the process for the review of device applications.

2 With respect to such adjustment:

3 “(A) The adjustment shall be determined
4 by the Secretary based on a weighted average
5 of the change in the total number of premarket
6 applications, investigational new device applica-
7 tions, premarket reports, supplements, and pre-
8 market notification submissions submitted to
9 the Secretary. The Secretary shall publish in
10 the Federal Register the fee revenues and fees
11 resulting from the adjustment and the sup-
12 porting methodologies.

13 “(B) Under no circumstances shall the ad-
14 justment result in fee revenues for a fiscal year
15 that are less than the fee revenues for the fiscal
16 year established in subsection (b), as adjusted
17 for inflation under paragraph (1).

18 “(3) COMPENSATING ADJUSTMENT.—After the
19 fee revenues established in subsection (b) are ad-
20 justed for a fiscal year for inflation in accordance
21 with paragraph (1), and for workload in accordance
22 with paragraph (2), the fee revenues shall, beginning
23 with fiscal year 2004, be adjusted further each fiscal
24 year, if necessary, to reflect the cumulative amount
25 by which collections for previous fiscal years, begin-

1 ning with fiscal year 2003, fell below the cumulative
2 revenue amounts for such fiscal years specified in
3 subsection (b), adjusted for such fiscal years for in-
4 flation in accordance with paragraph (1), and for
5 workload in accordance with paragraph (2).

6 “(4) FINAL YEAR ADJUSTMENT.—For fiscal
7 year 2007, the Secretary may, in addition to adjust-
8 ments under paragraphs (1) and (2), further in-
9 crease the fees and fee revenues established in sub-
10 section (b) if such adjustment is necessary to pro-
11 vide for not more than three months of operating re-
12 serves of carryover user fees for the process for the
13 review of device applications for the first three
14 months of fiscal year 2008. If such an adjustment
15 is necessary, the rationale for the amount of the in-
16 crease shall be contained in the annual notice estab-
17 lishing fee revenues and fees for fiscal year 2007. If
18 the Secretary has carryover user fee balances for
19 such process in excess of three months of such oper-
20 ating reserves, the adjustment under this paragraph
21 shall not be made.

22 “(5) ANNUAL FEE SETTING.—The Secretary
23 shall, 60 days before the start of each fiscal year
24 after September 30, 2002, establish, for the next fis-
25 cal year, and publish in the Federal Register, fees

1 under subsection (a), based on the revenue amounts
2 established under subsection (b) and the adjustment
3 provided under this subsection and subsection
4 (e)(2)(C)(ii), except that the fees established for fis-
5 cal year 2003 shall be based on a premarket applica-
6 tion fee of \$154,000.

7 “(6) LIMIT.—The total amount of fees charged,
8 as adjusted under this subsection, for a fiscal year
9 may not exceed the total costs for such fiscal year
10 for the resources allocated for the process for the re-
11 view of device applications.

12 “(d) SMALL BUSINESSES; FEE WAIVER AND FEE
13 REDUCTION REGARDING PREMARKET APPROVAL
14 FEES.—

15 “(1) IN GENERAL.—The Secretary shall grant a
16 waiver of the fee required under subsection (a) for
17 one premarket application, or one premarket report,
18 where the Secretary finds that the applicant involved
19 is a small business submitting its first premarket
20 application to the Secretary, or its first premarket
21 report, respectively, for review. In addition, for sub-
22 sequent premarket applications, premarket reports,
23 and supplements where the Secretary finds that the
24 applicant involved is a small business, the fees speci-
25 fied in clauses (i) through (vi) of subsection

1 (a)(1)(A) may be paid at a reduced rate in accord-
2 ance with paragraph (2)(C).

3 “(2) RULES RELATING TO PREMARKET AP-
4 PROVAL FEES.—

5 “(A) DEFINITION.—

6 “(i) IN GENERAL.—For purposes of
7 this subsection, the term ‘small business’
8 means an entity that reported \$30,000,000
9 or less of gross receipts or sales in its most
10 recent Federal income tax return for a tax-
11 able year, including such returns of all of
12 its affiliates, partners, and parent firms.

13 “(ii) ADJUSTMENT.—The Secretary
14 may adjust the \$30,000,000 threshold es-
15 tablished in clause (i) if the Secretary has
16 evidence from actual experience that this
17 threshold results in a reduction in revenues
18 from premarket applications, premarket re-
19 ports, and supplements that is 16 percent
20 or more than would occur without small
21 business exemptions and lower fee rates.
22 To adjust this threshold, the Secretary
23 shall publish a notice in the Federal Reg-
24 ister setting out the rationale for the ad-
25 justment, and the new threshold.

“(B) EVIDENCE OF QUALIFICATION.—An applicant shall pay the higher fees established by the Secretary each year unless the applicant submits evidence that it qualifies for a waiver of the fee or the lower fee rate. The applicant shall support its claim that it meets the definition under subparagraph (A) by submission of a copy of its most recent Federal income tax return for a taxable year, and a copy of such returns of its affiliates, partners, and parent firms, which show an amount of gross sales or receipts that is less than the maximum established in subparagraph (A). The applicant, and each of such affiliates, partners, and parent firms, shall certify that the information provided is a true and accurate copy of the actual tax forms they submitted to the Internal Revenue Service. If no tax forms are submitted for affiliates, partners, or parent firms, the applicant shall certify that the applicant has no affiliates, partners, or parent firms, respectively.

“(C) REDUCED FEES.—Where the Secretary finds that the applicant involved meets the definition under subparagraph (A), the fees established under subsection (c)(5) may be paid

1 at a reduced rate of 38 percent of the fee estab-
2 lished under such subsection for a premarket
3 application, a premarket report, or a supple-
4 ment.

5 “(D) REQUEST FOR FEE WAIVER OR RE-
6 Duction.—An applicant seeking a fee waiver
7 or reduction under this subsection shall submit
8 supporting information to the Secretary at least
9 60 days before the fee is required pursuant to
10 subsection (a). The decision of the Secretary re-
11 garding whether an entity qualifies for such a
12 waiver or reduction is not reviewable.

13 “(e) SMALL BUSINESSES; FEE REDUCTION REGARD-
14 ING PREMARKET NOTIFICATION SUBMISSIONS.—

15 “(1) IN GENERAL.—Where the Secretary finds
16 that the applicant involved is a small business, the
17 fee specified in subsection (a)(1)(A)(vii) may be paid
18 at a reduced rate in accordance with paragraph
19 (2)(C).

20 “(2) RULES RELATING TO PREMARKET NOTIFI-
21 CATION SUBMISSIONS.—

22 “(A) DEFINITION.—For purposes of this
23 subsection, the term ‘small business’ means an
24 entity that reported \$30,000,000 or less of
25 gross receipts or sales in its most recent Fed-

1 eral income tax return for a taxable year, in-
2 cluding such returns of all of its affiliates, part-
3 ners, and parent firms.

4 “(B) EVIDENCE OF QUALIFICATION.—An
5 applicant shall pay the higher fees established
6 by the Secretary each year unless the applicant
7 submits evidence that it qualifies for the lower
8 fee rate. The applicant shall support its claim
9 that it meets the definition under subparagraph
10 (A) by submission of a copy of its most recent
11 Federal income tax return for a taxable year,
12 and a copy of such returns of its affiliates,
13 partners, and parent firms, which show an
14 amount of gross sales or receipts that is less
15 than the maximum established in subparagraph
16 (A). The applicant, and each of such affiliates,
17 partners, and parent firms, shall certify that
18 the information provided is a true and accurate
19 copy of the actual tax forms they submitted to
20 the Internal Revenue Service. If no tax forms
21 are submitted for affiliates, partners, or parent
22 firms, the applicant shall certify that the appli-
23 cant has no affiliates, partners, or parent firms,
24 respectively.

25 “(C) REDUCED FEES.—

1 “(i) IN GENERAL.—Where the Sec-
2 retary finds that the applicant involved
3 meets the definition under subparagraph
4 (A), the fee for a premarket notification
5 submission may be paid at 80 percent of
6 the fee that applies under subsection
7 (a)(1)(A)(vii), as adjusted under clause (ii)
8 and as established under subsection (c)(5).

9 “(ii) ADJUSTMENT PER FEE REVENUE
10 AMOUNT.—For fiscal year 2004 and each
11 subsequent fiscal year, the Secretary, in
12 setting the revenue amount under sub-
13 section (c)(5) for premarket notification
14 submissions, shall determine the revenue
15 amount that would apply if all such sub-
16 missions for the fiscal year involved paid a
17 fee equal to 1.42 percent of the amount
18 that applies under subsection (a)(1)(A)(i)
19 for premarket applications, and shall ad-
20 just the fee under subsection (a)(1)(A)(vii)
21 for premarket notification submissions
22 such that the reduced fees collected under
23 clause (i) of this subparagraph, when
24 added to fees for such submissions that are

1 not paid at the reduced rate, will equal
2 such revenue amount for the fiscal year.

3 “(D) REQUEST FOR REDUCTION.—An ap-
4 plicant seeking a fee reduction under this sub-
5 section shall submit supporting information to
6 the Secretary at least 60 days before the fee is
7 required pursuant to subsection (a). The deci-
8 sion of the Secretary regarding whether an enti-
9 ty qualifies for such a reduction is not review-
10 able.

11 “(f) EFFECT OF FAILURE TO PAY FEES.—A pre-
12 market application, premarket report, supplement, or pre-
13 market notification submission submitted by a person sub-
14 ject to fees under subsection (a) shall be considered incom-
15 plete and shall not be accepted for filing by the Secretary
16 until all fees owed by such person have been paid.

17 “(g) CONDITIONS.—

18 “(1) PERFORMANCE GOALS THROUGH FISCAL
19 YEAR 2005; TERMINATION OF PROGRAM AFTER FIS-
20 CAL YEAR 2005.—With respect to the amount that,
21 under the salaries and expenses account of the Food
22 and Drug Administration, is appropriated for a fis-
23 cal year for devices and radiological products:

24 “(A)(i) For each of the fiscal years 2003
25 and 2004, the Secretary is expected to meet all

1 of the goals identified for the fiscal year in-
2 volved in any letter referred to in section
3 101(3) of the Medical Device User Fee and
4 Modernization Act of 2002 (referred to in this
5 paragraph as ‘performance goals’) if the
6 amount so appropriated for such fiscal year, ex-
7 cluding the amount of fees appropriated for
8 such fiscal year, is equal to or greater than
9 \$205,720,000 multiplied by the adjustment fac-
10 tor applicable to the fiscal year.

11 “(ii) For each of the fiscal years 2003 and
12 2004, if the amount so appropriated for the fis-
13 cal year involved, excluding the amount of fees
14 appropriated for such fiscal year, is less than
15 the amount that applies under clause (i) for
16 such fiscal year, the following applies:

17 “(I) The Secretary is expected to meet
18 such goals to the extent practicable, taking
19 into account the amounts that are avail-
20 able to the Secretary for such purpose,
21 whether from fees under subsection (a) or
22 otherwise.

23 “(II) The Comptroller General of the
24 United States shall submit to the Congress
25 a report describing whether and to what

1 extent the Secretary is meeting the per-
2 formance goals identified for such fiscal
3 year, and whether the Secretary will be
4 able to meet all performance goals identi-
5 fied for fiscal year 2005. A report under
6 the preceding sentence shall be submitted
7 to the Congress not later than July 1 of
8 the fiscal year with which the report is
9 concerned.

10 “(B)(i) For fiscal year 2005, the Secretary
11 is expected to meet all of the performance goals
12 identified for the fiscal year if the total of the
13 amounts so appropriated for fiscal years 2003
14 through 2005, excluding the amount of fees ap-
15 propriated for such fiscal years, is equal to or
16 greater than the sum of—

17 “(I) \$205,720,000 multiplied by the
18 adjustment factor applicable to fiscal year
19 2003;

20 “(II) \$205,720,000 multiplied by the
21 adjustment factor applicable to fiscal year
22 2004; and

23 “(III) \$205,720,000 multiplied by the
24 adjustment factor applicable to fiscal year
25 2005.

1 “(ii) For fiscal year 2005, if the total of
2 the amounts so appropriated for fiscal years
3 2003 through 2005, excluding the amount of
4 fees appropriated for such fiscal years, is less
5 than the sum that applies under clause (i) for
6 fiscal year 2005, the following applies:

7 “(I) The Secretary is expected to meet
8 such goals to the extent practicable, taking
9 into account the amounts that are avail-
10 able to the Secretary for such purpose,
11 whether from fees under subsection (a) or
12 otherwise.

13 “(II) The Comptroller General of the
14 United States shall submit to the Congress
15 a report describing whether and to what
16 extent the Secretary is meeting the per-
17 formance goals identified for such fiscal
18 year, and whether the Secretary will be
19 able to meet all performance goals identi-
20 fied for fiscal year 2006. The report under
21 the preceding sentence shall be submitted
22 to the Congress not later than July 1,
23 2005.

24 “(C) For fiscal year 2006, fees may not be
25 assessed under subsection (a) for the fiscal

1 year, and the Secretary is not expected to meet
2 any performance goals identified for the fiscal
3 year, if the total of the amounts so appro-
4 priated for fiscal years 2003 through 2006, ex-
5 cluding the amount of fees appropriated for
6 such fiscal years, is less than the sum of—

7 “(i) \$205,720,000 multiplied by the
8 adjustment factor applicable to fiscal year
9 2006; and

10 “(ii) an amount equal to the sum that
11 applies for purposes of subparagraph
12 (B)(i).

13 “(D) For fiscal year 2007, fees may not be
14 assessed under subsection (a) for the fiscal
15 year, and the Secretary is not expected to meet
16 any performance goals identified for the fiscal
17 year, if—

18 “(i) the amount so appropriated for
19 the fiscal year, excluding the amount of
20 fees appropriated for the fiscal year, is less
21 than \$205,720,000 multiplied by the ad-
22 justment factor applicable to fiscal year
23 2007; or

1 “(ii) pursuant to subparagraph (C),
2 fees were not assessed under subsection (a)
3 for fiscal year 2006.

4 “(2) AUTHORITY.—If the Secretary does not
5 assess fees under subsection (a) during any portion
6 of a fiscal year because of subparagraph (C) or (D)
7 of paragraph (1) and if at a later date in such fiscal
8 year the Secretary may assess such fees, the Sec-
9 retary may assess and collect such fees, without any
10 modification in the rate for premarket applications,
11 supplements, premarket reports, and premarket no-
12 tification submissions, and at any time in such fiscal
13 year, notwithstanding the provisions of subsection
14 (a) relating to the date fees are to be paid.

15 “(h) CREDITING AND AVAILABILITY OF FEES.—

16 “(1) IN GENERAL.—Fees authorized under sub-
17 section (a) shall be collected and available for obliga-
18 tion only to the extent and in the amount provided
19 in advance in appropriation Acts. Such fees are au-
20 thorized to be appropriated to remain available until
21 expended. Such sums as may be necessary may be
22 transferred from the Food and Drug Administration
23 salaries and expenses appropriation account without
24 fiscal year limitation to such appropriation account
25 for salaries and expenses with such fiscal year limi-

1 tation. The sums transferred shall be available solely
2 for the process for the review of device applications.

3 “(2) COLLECTIONS AND APPROPRIATION
4 ACTS.—

5 “(A) IN GENERAL.—The fees authorized
6 by this section—

7 “(i) shall be retained in each fiscal
8 year in an amount not to exceed the
9 amount specified in appropriation Acts, or
10 otherwise made available for obligation, for
11 such fiscal year, and

12 “(ii) shall only be collected and avail-
13 able to defray increases in the costs of the
14 resources allocated for the process for the
15 review of device applications (including in-
16 creases in such costs for an additional
17 number of full-time equivalent positions in
18 the Department of Health and Human
19 Services to be engaged in such process)
20 over such costs, excluding costs paid from
21 fees collected under this section, for fiscal
22 year 2002 multiplied by the adjustment
23 factor.

24 “(B) COMPLIANCE.—The Secretary shall
25 be considered to have met the requirements of

subparagraph (A)(ii) in any fiscal year if the costs funded by appropriations and allocated for the process for the review of device applications—

“(i) are not more than 3 percent below the level specified in subparagraph (A)(ii); or

“(ii)(I) are more than 3 percent below the level specified in subparagraph (A)(ii), and fees assessed for a subsequent fiscal year are decreased by the amount in excess of 3 percent by which such costs fell below the level specified in such subparagraph; and

“(II) such costs are not more than 5 percent below the level specified in such subparagraph.

“(3) AUTHORIZATION OF APPROPRIATIONS.—

There are authorized to be appropriated for fees under this section—

“(A) \$25,125,000 for fiscal year 2003;

“(B) \$27,255,000 for fiscal year 2004;

“(C) \$29,785,000 for fiscal year 2005;

“(D) \$32,615,000 for fiscal year 2006;

and

1 “(E) \$35,000,000 for fiscal year 2007,
2 as adjusted to reflect adjustments in the total fee
3 revenues made under this section and changes in the
4 total amounts collected by application fees.

5 “(4) OFFSET.—Any amount of fees collected
6 for a fiscal year under this section that exceeds the
7 amount of fees specified in appropriation Acts for
8 such fiscal year shall be credited to the appropria-
9 tion account of the Food and Drug Administration
10 as provided in paragraph (1), and shall be sub-
11 tracted from the amount of fees that would other-
12 wise be authorized to be collected under this section
13 pursuant to appropriation Acts for a subsequent fis-
14 cal year.

15 “(i) COLLECTION OF UNPAID FEES.—In any case
16 where the Secretary does not receive payment of a fee as-
17 sessed under subsection (a) within 30 days after it is due,
18 such fee shall be treated as a claim of the United States
19 Government subject to subchapter II of chapter 37 of title
20 31, United States Code.

21 “(j) WRITTEN REQUESTS FOR REFUNDS.—To qual-
22 ify for consideration for a refund under subsection
23 (a)(1)(D), a person shall submit to the Secretary a written
24 request for such refund not later than 180 days after such
25 fee is due.

1 “(k) CONSTRUCTION.—This section may not be con-
 2 strued to require that the number of full-time equivalent
 3 positions in the Department of Health and Human Serv-
 4 ices, for officers, employees, and advisory committees not
 5 engaged in the process of the review of device applications,
 6 be reduced to offset the number of officers, employees, and
 7 advisory committees so engaged.”.

8 (b) FEE EXEMPTION FOR CERTAIN ENTITIES SUB-
 9 MITTING PREMARKET REPORTS.—

10 (1) IN GENERAL.—A person submitting a pre-
 11 market report to the Secretary of Health and
 12 Human Services is exempt from the fee under sec-
 13 tion 738(a)(1)(A)(ii) of the Federal Food, Drug, and
 14 Cosmetic Act (as added by subsection (a) of this sec-
 15 tion) if—

16 (A) the premarket report is the first such
 17 report submitted to the Secretary by the per-
 18 son; and

19 (B) before October 1, 2002, the person
 20 submitted a premarket application to the Sec-
 21 retary for the same device as the device for
 22 which the person is submitting the premarket
 23 report.

24 (2) DEFINITIONS.—For purposes of paragraph
 25 (1), the terms “device”, “premarket application”,

1 and “premarket report” have the same meanings as
2 apply to such terms for purposes of section 738 of
3 the Federal Food, Drug, and Cosmetic Act (as
4 added by subsection (a) of this section).

5 **SEC. 103. ANNUAL REPORTS.**

6 Beginning with fiscal year 2003, the Secretary shall
7 prepare and submit to the Committee on Energy and
8 Commerce of the House of Representatives and the Com-
9 mittee on Health, Education, Labor and Pensions of the
10 Senate a report concerning—

11 (1) the progress of the Food and Drug Admin-
12 istration in achieving the goals identified in the let-
13 ters described in section 101(3) during such fiscal
14 year and the future plans of the Food and Drug Ad-
15 ministration for meeting the goals, not later than 60
16 days after the end of each fiscal year during which
17 fees are collected under this part; and

18 (2) the implementation of the authority for
19 such fees during such fiscal year, and the use, by
20 the Food and Drug Administration, of the fees col-
21 lected during such fiscal year, not later than 120
22 days after the end of each fiscal year during which
23 fees are collected under the medical device user-fee
24 program established under the amendment made by
25 section 102.

1 **SEC. 104. POSTMARKET SURVEILLANCE.**

2 (a) ADDITIONAL AUTHORIZATION OF APPROPRIA-
3 TIONS.—For the purpose of carrying out postmarket sur-
4 veillance of medical devices, there are authorized to be ap-
5 propriated to the Food and Drug Administration the fol-
6 lowing amounts, stated as increases above the amount ob-
7 ligated for such purpose by such Administration for fiscal
8 year 2002:

9 (1) For fiscal year 2003, an increase of
10 \$3,000,000.

11 (2) For fiscal year 2004, an increase of
12 \$6,000,000.

13 (3) For fiscal year 2005 and each subsequent
14 fiscal year, an increase of such sums as may be nec-
15 essary.

16 (b) STUDY.—

17 (1) IN GENERAL.—The Secretary of Health and
18 Human Services (referred to in this section as the
19 “Secretary”) shall conduct a study for the purpose
20 of determining the following with respect to the
21 medical device user-fee program established under
22 the amendment made by section 102:

23 (A) The impact of such program on the
24 ability of the Food and Drug Administration to
25 conduct postmarket surveillance on medical de-
26 vices.

1 (B) The programmatic improvements, if
2 any, needed for adequate postmarket surveil-
3 lance of medical devices.

4 (C) The amount of funds needed to con-
5 duct adequate postmarket surveillance of med-
6 ical devices.

7 (D) The extent to which device companies
8 comply with the postmarket surveillance re-
9 quirements, including postmarket study com-
10 mitments.

11 (E) The recommendations of the Secretary
12 as to whether, and in what amounts, user fees
13 collected under such user-fee program should be
14 dedicated to postmarket surveillance if the pro-
15 gram is extended beyond fiscal year 2007.

16 (2) REPORT.—Not later than January 10,
17 2007, the Secretary shall submit to the Committee
18 on Energy and Commerce of the House of Rep-
19 resentatives, and the Committee on Health, Edu-
20 cation, Labor, and Pensions of the Senate, a report
21 that describes the findings of the study under para-
22 graph (1).

23 **SEC. 105. CONSULTATION.**

24 (a) IN GENERAL.—In developing recommendations to
25 the Congress for the goals and plans for meeting the goals

1 for the process for the review of medical device applica-
2 tions for fiscal years after fiscal year 2007, and for the
3 reauthorization of sections 737 and 738 of the Federal
4 Food, Drug, and Cosmetic Act, the Secretary of Health
5 and Human Services (referred to in this section as the
6 “Secretary”) shall consult with the Committee on Energy
7 and Commerce of the House of Representatives, the Com-
8 mittee on Health, Education, Labor, and Pensions of the
9 Senate, appropriate scientific and academic experts,
10 health care professionals, representatives of patient and
11 consumer advocacy groups, and the regulated industry.

12 (b) RECOMMENDATIONS.—The Secretary shall pub-
13 lish in the Federal Register recommendations under sub-
14 section (a), after negotiations with the regulated industry;
15 shall present such recommendations to the congressional
16 committees specified in such paragraph; shall hold a meet-
17 ing at which the public may present its views on such rec-
18 ommendations; and shall provide for a period of 30 days
19 for the public to provide written comments on such rec-
20 ommendations.

21 **SEC. 106. EFFECTIVE DATE.**

22 The amendments made by this title shall take effect
23 on the date of the enactment of this Act, except that fees
24 shall be assessed for all premarket applications, premarket
25 reports, supplements, and premarket notification submis-

1 sions received on or after October 1, 2002, regardless of
2 the date of enactment.

3 **SEC. 107. SUNSET CLAUSE.**

4 The amendments made by this title cease to be effective
5 October 1, 2007, except that section 103 with respect
6 to annual reports ceases to be effective January 31, 2008.

7 **TITLE II—AMENDMENTS REGARDING REGULATION OF**
8 **MEDICAL DEVICES**

10 **SEC. 201. INSPECTIONS BY ACCREDITED PERSONS.**

11 (a) IN GENERAL.—Section 704 of the Federal Food,
12 Drug, and Cosmetic Act (21 U.S.C. 374) is amended by
13 adding at the end the following subsection:

14 “(g)(1) Not later than one year after the date of the
15 enactment of this subsection, the Secretary shall, subject
16 to the provisions of this subsection, accredit persons for
17 the purpose of conducting inspections of establishments
18 that manufacture, prepare, propagate, compound, or process
19 class II or class III devices that are required in section
20 510(h), or inspections of such establishments required to
21 register pursuant to section 510(i). The owner or operator
22 of such an establishment that is eligible under paragraph
23 (6) may, from the list published under paragraph (4), select
24 an accredited person to conduct such inspections.

1 “(2) Not later than 180 days after the date of enact-
2 ment of this subsection, the Secretary shall publish in the
3 Federal Register criteria to accredit or deny accreditation
4 to persons who request to perform the duties specified in
5 paragraph (1). Thereafter, the Secretary shall inform
6 those requesting accreditation, within 60 days after the
7 receipt of such request, whether the request for accredita-
8 tion is adequate for review, and the Secretary shall
9 promptly act on the request for accreditation. Any result-
10 ing accreditation shall state that such person is accredited
11 to conduct inspections at device establishments identified
12 in paragraph (1). The accreditation of such person shall
13 specify the particular activities under this subsection for
14 which such person is accredited. In the first year following
15 the publication in the Federal Register of criteria to ac-
16 credit or deny accreditation to persons who request to per-
17 form the duties specified in paragraph (1), the Secretary
18 shall accredit no more than 15 persons who request to per-
19 form duties specified in paragraph (1).

20 “(3) An accredited person shall, at a minimum, meet
21 the following requirements:

22 “(A) Such person may not be an employee of
23 the Federal Government.

24 “(B) Such person shall be an independent orga-
25 nization which is not owned or controlled by a man-

1 manufacturer, supplier, or vendor of articles regulated
2 under this Act and which has no organizational, ma-
3 terial, or financial affiliation (including a consult-
4 ative affiliation) with such a manufacturer, supplier,
5 or vendor.

6 “(C) Such person shall be a legally constituted
7 entity permitted to conduct the activities for which
8 it seeks accreditation.

9 “(D) Such person shall not engage in the de-
10 sign, manufacture, promotion, or sale of articles reg-
11 ulated under this Act.

12 “(E) The operations of such person shall be in
13 accordance with generally accepted professional and
14 ethical business practices, and such person shall
15 agree in writing that at a minimum the person
16 will—

17 “(i) certify that reported information accu-
18 rately reflects data reviewed, inspection obser-
19 vations made, other matters that relate to or
20 may influence compliance with this Act, and
21 recommendations made during an inspection or
22 at an inspection’s closing meeting;

23 “(ii) limit work to that for which com-
24 petence and capacity are available;

1 “(iii) treat information received, records,
2 reports, and recommendations as confidential
3 commercial or financial information or trade se-
4 cret information, except such information may
5 be made available to the Secretary;

6 “(iv) promptly respond and attempt to re-
7 solve complaints regarding its activities for
8 which it is accredited; and

9 “(v) protect against the use, in carrying
10 out paragraph (1), of any officer or employee of
11 the accredited person who has a financial con-
12 flict of interest regarding any product regulated
13 under this Act, and annually make available to
14 the public disclosures of the extent to which the
15 accredited person, and the officers and employ-
16 ees of the person, have maintained compliance
17 with requirements under this clause relating to
18 financial conflicts of interest.

19 “(4) The Secretary shall publish on the Internet site
20 of the Food and Drug Administration a list of persons
21 who are accredited under paragraph (2). Such list shall
22 be updated to ensure that the identity of each accredited
23 person, and the particular activities for which the person
24 is accredited, is known to the public. The updating of such
25 list shall be no later than one month after the accredita-

1 tion of a person under this subsection or the suspension
2 or withdrawal of accreditation, or the modification of the
3 particular activities for which the person is accredited.

4 “(5)(A) To ensure that persons accredited under this
5 subsection continue to meet the standards of accredita-
6 tion, the Secretary shall (i) audit the performance of such
7 persons on a periodic basis through the review of inspec-
8 tion reports and inspections by persons designated by the
9 Secretary to evaluate the compliance status of a device es-
10 tablishment and the performance of accredited persons,
11 and (ii) take such additional measures as the Secretary
12 determines to be appropriate.

13 “(B) The Secretary may withdraw accreditation of
14 any person accredited under paragraph (2), after pro-
15 viding notice and an opportunity for an informal hearing,
16 when such person is substantially not in compliance with
17 the standards of accreditation, or poses a threat to public
18 health or fails to act in a manner that is consistent with
19 the purposes of this subsection. The Secretary may sus-
20 pend the accreditation of such person during the pendency
21 of the process under the preceding sentence.

22 “(6)(A) Subject to subparagraphs (B) and (C), a de-
23 vice establishment is eligible for inspections by persons ac-
24 credited under paragraph (2) if the following conditions
25 are met:

1 “(i) The Secretary classified the results of the
2 most recent inspection of the establishment pursuant
3 to subsection (h) or (i) of section 510 as ‘no action
4 indicated’ or ‘voluntary action indicated’.

5 “(ii) With respect to each inspection to be con-
6 ducted by an accredited person—

7 “(I) the owner or operator of the establish-
8 ment submits to the Secretary a notice request-
9 ing clearance to use such a person to conduct
10 the inspection, and the Secretary provides such
11 clearance; and

12 “(II) such notice identifies the accredited
13 person whom the establishment has selected to
14 conduct the inspection, and the Secretary
15 agrees to the selected accredited person.

16 “(iii) With respect to the devices that are man-
17 ufactured, prepared, propagated, compounded, or
18 processed by the establishment, at least one of such
19 devices is marketed in the United States, and the
20 following additional conditions are met:

21 “(I) At least one of such devices is mar-
22 keted, or is intended to be marketed, in one or
23 more foreign countries, one of which countries
24 certifies, accredits, or otherwise recognizes the

1 person accredited under paragraph (2) and
2 identified under subclause (II) of this clause.

3 “(II) The owner or operator of the estab-
4 lishment submits to the Secretary a statement
5 that the law of a country in which such a device
6 is marketed, or is intended to be marketed, rec-
7 ognizes an inspection of the establishment by
8 the Secretary, and not later than 30 days after
9 receiving such statement, the Secretary informs
10 the owner or operator of the establishment that
11 the owner or operator may submit a notice re-
12 questing clearance under clause (ii).

13 “(iv)(I) In the case of an inspection to be con-
14 ducted pursuant to 510(h), persons accredited under
15 paragraph (2) did not conduct the two immediately
16 preceding inspections of the establishment, except
17 that the establishment may petition the Secretary
18 for a waiver of such condition. Such a waiver may
19 be granted only if the petition states a commercial
20 reason for the waiver; the Secretary determines that
21 the public health would be served by granting the
22 waiver; and the Secretary has conducted an inspec-
23 tion of the establishment during the four-year period
24 preceding the date on which the notice under clause
25 (ii) is submitted to the Secretary. Such a waiver is

1 deemed to be granted only if the petition states a
2 commercial reason for the waiver; the Secretary has
3 not determined that the public health would be
4 served by granting the waiver; and the owner or op-
5 erator of the device establishment has requested in
6 writing, not later than 18 months following the most
7 recent inspection of such establishment by a person
8 accredited under paragraph (2), that the Secretary
9 inspect the establishment and the Secretary has not
10 conducted an inspection within 30 months after the
11 most recent inspection. With respect to such a waiv-
12 er that is granted or deemed to be granted, no addi-
13 tional such waiver may be granted until after the
14 Secretary has conducted an inspection of the estab-
15 lishment.

16 “(II) In the case of an inspection to be con-
17 ducted pursuant to 510(i), the Secretary periodically
18 conducts inspections of the establishment.

19 “(B)(i) The Secretary shall respond to a notice under
20 subparagraph (A) from a device establishment not later
21 than 30 days after the Secretary receives the notice.
22 Through such response, the Secretary shall (I) provide
23 clearance under such subparagraph, and agree to the se-
24 lection of an accredited person, or (II) make a request
25 under clause (ii). If the Secretary fails to respond to the

1 notice within such 30-day period, the establishment is
2 deemed to have such clearance, and to have the agreement
3 of the Secretary for such selection.

4 “(ii) The request referred to in clause (i)(II) is—

5 “(I) a request to the device establishment in-
6 volved to submit to the Secretary compliance data in
7 accordance with clause (iii); or

8 “(II) a request to the establishment, or to the
9 accredited person identified in the notice under sub-
10 paragraph (A), for information concerning the rela-
11 tionship between the establishment and such accred-
12 ited person, including information about the number
13 of inspections of the establishment, or other estab-
14 lishments owned or operated by the owner or oper-
15 ator of the establishment, that have been conducted
16 by the accredited person.

17 The Secretary may make both such requests.

18 “(iii) The compliance data to be submitted by a de-
19 vice establishment under clause (ii) are data describing
20 whether the quality controls of the establishment have
21 been sufficient for ensuring consistent compliance with
22 current good manufacturing practice within the meaning
23 of section 501(h), and data otherwise describing whether
24 the establishment has consistently been in compliance with
25 sections 501 and 502 and other applicable provisions of

1 this Act. Such data shall include complete reports of in-
2 spections regarding good manufacturing practice or other
3 quality control audits that, during the preceding two-year
4 period, were conducted at the establishment by persons
5 other than the owner or operator of the establishment, to-
6 gether with all other compliance data the Secretary deems
7 necessary. Data under the preceding sentence shall dem-
8 onstrate to the Secretary whether the establishment has
9 facilitated consistent compliance by promptly correcting
10 any compliance problems identified in such inspections.

11 “(iv) Not later than 60 days after receiving compli-
12 ance data under clause (iii) from a device establishment,
13 the Secretary shall provide or deny clearance under sub-
14 paragraph (A). The Secretary may deny clearance if the
15 Secretary determines that the establishment has failed to
16 demonstrate consistent compliance for purposes of clause
17 (iii). The Secretary shall provide to the establishment a
18 statement of such reasons for such determination. If the
19 Secretary fails to provide such statement to the establish-
20 ment within such 60-day period, the establishment is
21 deemed to have such clearance.

22 “(v)(I) A request to an accredited person under
23 clause (ii)(II) may not seek any information that is not
24 required to be maintained by such person in records under
25 subsection (f)(1). Not later than 60 days after receiving

1 the information sought by the request, the Secretary shall
2 agree to, or reject, the selection of such person by the de-
3 vice establishment involved. The Secretary may reject the
4 selection if the Secretary provides to the establishment a
5 statement of the reasons for such rejection. Reasons for
6 the rejection may include that the establishment or the
7 accredited person, as the case may be, has failed to fully
8 respond to the request, or that the Secretary has concerns
9 regarding the relationship between the establishment and
10 such accredited person. If within such 60-day period the
11 Secretary fails to agree to or reject the selection in accord-
12 ance with this subclause, the Secretary is deemed to have
13 agreed to the selection.

14 “(II) If the Secretary rejects the selection of an ac-
15 credited person by a device establishment, the establish-
16 ment may make an additional selection of an accredited
17 person by submitting to the Secretary a notice that identi-
18 fies the additional selection. Clauses (i) and (ii), and sub-
19 clause (I) of this clause, apply to the selection of an ac-
20 credited person through a notice under the preceding sen-
21 tence in the same manner and to the same extent as such
22 provisions apply to a selection of an accredited person
23 through a notice under subparagraph (A).

24 “(vi) In the case of a device establishment that under
25 clause (iv) is denied clearance under subparagraph (A),

1 or whose selection of an accredited person is rejected
2 under clause (v), the Secretary shall designate a person
3 to review the findings of the Secretary under such clause
4 if, during the 30-day period beginning on the date on
5 which the establishment receives the findings, the estab-
6 lishment requests the review. The review shall commence
7 not later than 30 days after the establishment requests
8 the review, unless the Secretary and the establishment
9 otherwise agree.

10 “(C)(i) In the case of a device establishment for
11 which the Secretary classified the results of the most re-
12 cent inspection of the establishment by a person accredited
13 under paragraph (2) as ‘official action indicated’, the es-
14 tablishment, if otherwise eligible under subparagraph (A),
15 is eligible for further inspections by persons accredited
16 under such paragraph if (I) the Secretary issues a written
17 statement to the owner or operator of the establishment
18 that the violations leading to such classification have been
19 resolved, and (II) the Secretary, either upon the Sec-
20 retary’s own initiative or a petition of the owner or oper-
21 ator of the establishment, notifies the establishment that
22 it has clearance to use an accredited person for the inspec-
23 tions. The Secretary shall respond to such petition within
24 30 days after the receipt of the petition.

1 “(ii) If the Secretary denies a petition under clause
2 (i), the device establishment involved may, after the expi-
3 ration of one year after such denial, again petition the Sec-
4 retary for a determination of eligibility for inspection by
5 persons accredited by the Secretary under paragraph (2).
6 If the Secretary denies such petition, the Secretary shall
7 provide the establishment with such reasons for such de-
8 nial within 60 days after the denial. If, as of the expiration
9 of 48 months after the receipt of the first petition, the
10 establishment has not been inspected by the Secretary in
11 accordance with section 510(h), or has not during such
12 period been inspected pursuant to section 510(i), as appli-
13 cable, the establishment is eligible for further inspections
14 by accredited persons.

15 “(7)(A) Persons accredited under paragraph (2) to
16 conduct inspections shall record in writing their inspection
17 observations and shall present the observations to the de-
18 vice establishment’s designated representative and de-
19 scribe each observation. Additionally, such accredited per-
20 son shall prepare an inspection report (including for in-
21 spections classified as ‘no action indicated’) in a form and
22 manner consistent with such reports prepared by employ-
23 ees and officials designated by the Secretary to conduct
24 inspections.

1 “(B) At a minimum, an inspection report under sub-
2 paragraph (A) shall identify the persons responsible for
3 good manufacturing practice compliance at the inspected
4 device establishment, the dates of the inspection, the scope
5 of the inspection, and shall describe in detail each observa-
6 tion identified by the accredited person, identify other
7 matters that relate to or may influence compliance with
8 this Act, and describe any recommendations during the
9 inspection or at the inspection’s closing meeting.

10 “(C) An inspection report under subparagraph (A)
11 shall be sent to the Secretary and to the designated rep-
12 resentative of the inspected device establishment at the
13 same time, but under no circumstances later than three
14 weeks after the last day of the inspection. The report to
15 the Secretary shall be accompanied by all written inspec-
16 tion observations previously provided to the designated
17 representative of the establishment.

18 “(D) Any statement or representation made by an
19 employee or agent of a device establishment to a person
20 accredited under paragraph (2) to conduct inspections
21 shall be subject to section 1001 of title 18, United States
22 Code.

23 “(E) If at any time during an inspection by an ac-
24 credited person the accredited person discovers a condition
25 that could cause or contribute to an unreasonable risk to

1 the public health, the accredited person shall immediately
2 notify the Secretary of the identification of the device es-
3 tablishment subject to inspection and such condition.

4 “(8) Compensation for an accredited person shall be
5 determined by agreement between the accredited person
6 and the person who engages the services of the accredited
7 person, and shall be paid by the person who engages such
8 services.

9 “(9) Nothing in this subsection affects the authority
10 of the Secretary to inspect any device establishment pur-
11 suant to this Act.

12 “(10)(A) For fiscal year 2005 and each subsequent
13 fiscal year, no device establishment may be inspected dur-
14 ing the fiscal year involved by a person accredited under
15 paragraph (2) if—

16 “(i) of the amounts appropriated for salaries
17 and expenses of the Food and Drug Administration
18 for the preceding fiscal year (referred to in this sub-
19 paragraph as the ‘first prior fiscal year’), the
20 amount obligated by the Secretary for inspections of
21 device establishments by the Secretary was less than
22 the adjusted base amount applicable to such first
23 prior fiscal year; and

24 “(ii) of the amounts appropriated for salaries
25 and expenses of the Food and Drug Administration

1 for the fiscal year preceding the first prior fiscal
2 year (referred to in this subparagraph as the ‘second
3 prior fiscal year’), the amount obligated by the Sec-
4 retary for inspections of device establishments by the
5 Secretary was less than the adjusted base amount
6 applicable to such second prior fiscal year.

7 “(B)(i) Subject to clause (ii), the Comptroller Gen-
8 eral of the United States shall determine the amount that
9 was obligated by the Secretary for fiscal year 2002 for
10 compliance activities of the Food and Drug Administra-
11 tion with respect to devices (referred to in this subpara-
12 graph as the ‘compliance budget’), and of such amount,
13 the amount that was obligated for inspections by the Sec-
14 retary of device establishments (referred to in this sub-
15 paragraph as the ‘inspection budget’).

16 “(ii) For purposes of determinations under clause (i),
17 the Comptroller General shall not include in the compli-
18 ance budget or the inspection budget any amounts obli-
19 gated for inspections of device establishments conducted
20 as part of the process of reviewing applications under sec-
21 tion 515.

22 “(iii) Not later than March 31, 2003, the Comptroller
23 General shall complete the determinations required in this
24 subparagraph and submit to the Secretary and the Con-

1 gress a reporting describing the findings made through
2 such determinations.

3 “(C) For purposes of this paragraph:

4 “(i) The term ‘base amount’ means the inspec-
5 tion budget determined under subparagraph (B) for
6 fiscal year 2002.

7 “(ii) The term ‘adjusted base amount’, in the
8 case of applicability to fiscal year 2003, means an
9 amount equal to the base amount increased by 5
10 percent.

11 “(iii) The term ‘adjusted base amount’, with re-
12 spect to applicability to fiscal year 2004 or any sub-
13 sequent fiscal year, means the adjusted based
14 amount applicable to the preceding year increased by
15 5 percent.

16 “(11) The authority provided by this subsection ter-
17 minates on October 1, 2012.

18 “(12) No later than four years after the enactment
19 of this subsection the Comptroller General shall report to
20 the Committee on Energy and Commerce of the House
21 of Representatives and the Committee on Health, Edu-
22 cation, Labor and Pensions of the Senate—

23 “(A) the number of inspections pursuant to
24 subsections (h) and (i) of section 510 conducted by
25 accredited persons and the number of inspections

1 pursuant to such subsections conducted by Federal
2 employees;

3 “(B) the number of persons who sought accred-
4 itation under this subsection, as well as the number
5 of persons who were accredited under this sub-
6 section;

7 “(C) the reasons why persons who sought ac-
8 creditation, but were denied accreditation, were de-
9 nied;

10 “(D) the number of audits conducted by the
11 Secretary of accredited persons, the quality of in-
12 spections conducted by accredited persons, whether
13 accredited persons are meeting their obligations
14 under this Act, and whether the number of audits
15 conducted is sufficient to permit these assessments;

16 “(E) whether this subsection is achieving the
17 goal of ensuring more information about device es-
18 tablishment compliance is being presented to the
19 Secretary, and whether that information is of a
20 quality consistent with information obtained by the
21 Secretary pursuant to subsection (h) or (i) of section
22 510;

23 “(F) whether this subsection is advancing ef-
24 forts to allow device establishments to rely upon

1 third-party inspections for purposes of compliance
2 with the laws of foreign governments; and

3 “(G) whether the Congress should continue,
4 modify, or terminate the program under this sub-
5 section.

6 “(13) The Secretary shall include in the annual re-
7 port required under section 903(g) the names of all ac-
8 credited persons and the particular activities under this
9 subsection for which each such person is accredited and
10 the name of each accredited person whose accreditation
11 has been withdrawn during the year.

12 “(14) Notwithstanding any provision of this sub-
13 section, this subsection does not have any legal effect on
14 any agreement described in section 803(b) between the
15 Secretary and a foreign country.”.

16 (b) MAINTENANCE OF RECORDS.—Section 704(f) of
17 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
18 374(f)) is amended—

19 (1) in paragraph (1), in the first sentence, by
20 striking “A person accredited” and all that follows
21 through “shall maintain records” and inserting the
22 following: “An accredited person described in para-
23 graph (3) shall maintain records”;

1 (2) in paragraph (2), by striking “a person ac-
2 credited under section 523” and inserting “an ac-
3 credited person described in paragraph (3)”; and

4 (3) by adding at the end the following para-
5 graph:

6 “(3) For purposes of paragraphs (1) and (2), an ac-
7 credited person described in this paragraph is a person
8 who—

9 “(A) is accredited under subsection (g); or

10 “(B) is accredited under section 523.”.

11 (c) CIVIL MONEY PENALTY.—Section 303(g)(1)(A)
12 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
13 333(g)(1)(A)) is amended by adding at the end the fol-
14 lowing: “For purposes of the preceding sentence, a person
15 accredited under paragraph (2) of section 704(g) who is
16 substantially not in compliance with the standards of ac-
17 creditation under such section, or who poses a threat to
18 public health or fails to act in a manner that is consistent
19 with the purposes of such section, shall be considered to
20 have violated a requirement of this Act that relates to de-
21 vices.”.

22 (d) PROHIBITED ACTS.—Section 301 of the Federal
23 Food, Drug, and Cosmetic Act (21 U.S.C. 331) is amend-
24 ed by adding at the end the following:

1 “(gg) The knowing failure of a person accredited
 2 under paragraph (2) of section 704(g) to comply with
 3 paragraph (7)(E) of such section; the knowing inclusion
 4 by such a person of false information in an inspection re-
 5 port under paragraph (7)(A) of such section; or the know-
 6 ing failure of such a person to include material facts in
 7 such a report.”.

8 (e) CONFORMING AMENDMENT.—Section 510(h) of
 9 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
 10 360(h)) is amended by inserting after “duly designated
 11 by the Secretary” the following: “, or by persons accred-
 12 ited to conduct inspections under section 704(g),”.

13 **SEC. 202. THIRD PARTY REVIEW OF PREMARKET NOTIFICA-**
 14 **TION.**

15 Section 523 of the Federal Food, Drug, and Cosmetic
 16 Act (21 U.S.C. 360m) is amended—

17 (1) in subsection (c), by striking “The author-
 18 ity” and all that follows and inserting the following:
 19 “The authority provided by this section terminates
 20 October 1, 2007.”; and

21 (2) by adding at the end the following sub-
 22 section:

23 “(d) REPORT.—Not later than January 10, 2007, the
 24 Secretary shall conduct a study based on the experience
 25 under the program under this section and submit to the

1 Committee on Energy and Commerce of the House of
2 Representatives, and the Committee on Health, Edu-
3 cation, Labor, and Pensions of the Senate, a report de-
4 scribing the findings of the study. The objectives of the
5 study shall include determining—

6 “(1) the number of devices reviewed under this
7 section;

8 “(2) the number of devices reviewed under this
9 section that were ultimately cleared by the Sec-
10 retary;

11 “(3) the number of devices reviewed under this
12 section that were ultimately not cleared by the Sec-
13 retary;

14 “(4) the average time period for a review under
15 this section (including the time it takes for the Sec-
16 retary to review a recommendation of an accredited
17 person under subsection (a) and determine the ini-
18 tial device classification);

19 “(5) the average time period identified in para-
20 graph (4) compared to the average time period for
21 review of devices solely by the Secretary pursuant to
22 section 510(k);

23 “(6) if there is a difference in the average time
24 period under paragraph (4) and the average time pe-

1 riod under paragraph (5), the reasons for such dif-
2 ference;

3 “(7) whether the quality of reviews under this
4 section for devices for which no guidance has been
5 issued is qualitatively inferior to reviews by the Sec-
6 retary for devices for which no guidance has been
7 issued;

8 “(8) whether the quality of reviews under this
9 section of devices for which no guidance has been
10 issued is qualitatively inferior to reviews under this
11 section of devices for which guidance has been
12 issued;

13 “(9) whether this section has in any way jeop-
14 ardized or improved the public health;

15 “(10) any impact of this section on resources
16 available to the Secretary to review reports under
17 section 510(k); and

18 “(11) any suggestions for continuation, modi-
19 fication (including contraction or expansion of device
20 eligibility), or termination of this section that the
21 Secretary determines to be appropriate.”.

22 **SEC. 203. DEBARMENT OF ACCREDITED PERSONS.**

23 Section 306 of the Federal Food, Drug, and Cosmetic
24 Act (21 U.S.C. 335a) is amended by adding at the end
25 the following subsection:

1 “(m) DEVICES; MANDATORY DEBARMENT REGARD-
2 ING THIRD-PARTY INSPECTIONS AND REVIEWS.—

3 “(1) IN GENERAL.—If the Secretary finds that
4 a person has been convicted of a felony under sec-
5 tion 301(gg), the Secretary shall debar such person
6 from being accredited under section 523(b) or
7 704(g)(2) and from carrying out activities under an
8 agreement described in section 803(b).

9 “(2) DEBARMENT PERIOD.—The Secretary
10 shall debar a person under paragraph (1) for the fol-
11 lowing periods:

12 “(A) The period of debarment of a person
13 (other than an individual) shall not be less than
14 1 year or more than 10 years, but if an act
15 leading to a subsequent debarment under such
16 paragraph occurs within 10 years after such
17 person has been debarred under such para-
18 graph, the period of debarment shall be perma-
19 nent.

20 “(B) The debarment of an individual shall
21 be permanent.

22 “(3) TERMINATION OF DEBARMENT; JUDICIAL
23 REVIEW; OTHER MATTERS.—Subsections (c)(3), (d),
24 (e), (i), (j), and (l)(1) apply with respect to a person
25 (other than an individual) or an individual who is

1 debarred under paragraph (1) to the same extent
 2 and in the same manner as such subsections apply
 3 with respect to a person who is debarred under sub-
 4 section (a)(1), or an individual who is debarred
 5 under subsection (a)(2), respectively.”.

6 **SEC. 204. DESIGNATION AND REGULATION OF COMBINA-**
 7 **TION PRODUCTS.**

8 Section 503(g) of the Federal Food, Drug, and Cos-
 9 metic Act (21 U.S.C. 353(g)) is amended—

10 (1) in paragraph (1) -

11 (A) in the first sentence, by striking “shall
 12 designate a component of the Food and Drug
 13 Administration” and inserting “shall in accord-
 14 ance with this subsection assign an agency cen-
 15 ter”; and

16 (B) in each of subparagraphs (A) through
 17 (C), by striking “the persons charged” and in-
 18 serting “the agency center charged”;

19 (2) by redesignating paragraph (4) as para-
 20 graph (5);

21 (3) by inserting after paragraph (3) the fol-
 22 lowing paragraph:

23 “(4)(A) Not later than 60 days after the date of the
 24 enactment of this paragraph, the Secretary shall establish
 25 within the Office of the Commissioner of Food and Drugs

1 an office to ensure the prompt assignment of combination
2 products to agency centers, the timely and effective pre-
3 market review of such products, and consistent and appro-
4 priate postmarket regulation of like products subject to
5 the same statutory requirements to the extent permitted
6 by law. Additionally, the office shall, in determining
7 whether a product is to be designated a combination prod-
8 uct, consult with the component within the Office of the
9 Commissioner of Food and Drugs that is responsible for
10 such determinations. Such office (referred to in this para-
11 graph as the ‘Office’) shall have appropriate scientific and
12 medical expertise, and shall be headed by a director.

13 “(B) In carrying out this subsection, the Office shall,
14 for each combination product, promptly assign an agency
15 center with primary jurisdiction in accordance with para-
16 graph (1) for the premarket review of such product.

17 “(C)(i) In carrying out this subsection, the Office
18 shall ensure timely and effective premarket reviews by
19 overseeing the timeliness of and coordinating reviews in-
20 volving more than one agency center.

21 “(ii) In order to ensure the timeliness of the pre-
22 market review of a combination product, the agency center
23 with primary jurisdiction for the product, and the con-
24 sulting agency center, shall be responsible to the Office
25 with respect to the timeliness of the premarket review.

1 “(D) In carrying out this subsection, the Office shall
2 ensure the consistency and appropriateness of postmarket
3 regulation of like products subject to the same statutory
4 requirements to the extent permitted by law.

5 “(E)(i) Any dispute regarding the timeliness of the
6 premarket review of a combination product may be pre-
7 sented to the Office for resolution, unless the dispute is
8 clearly premature.

9 “(ii) During the review process, any dispute regard-
10 ing the substance of the premarket review may be pre-
11 sented to the Commissioner of Food and Drugs after first
12 being considered by the agency center with primary juris-
13 diction of the premarket review, under the scientific dis-
14 pute resolution procedures for such center. The Commis-
15 sioner of Food and Drugs shall consult with the Director
16 of the Office in resolving the substantive dispute.

17 “(F) The Secretary, acting through the Office, shall
18 review each agreement, guidance, or practice of the Sec-
19 retary that is specific to the assignment of combination
20 products to agency centers and shall determine whether
21 the agreement, guidance, or practice is consistent with the
22 requirements of this subsection. In carrying out such re-
23 view, the Secretary shall consult with stakeholders and the
24 directors of the agency centers. After such consultation,
25 the Secretary shall determine whether to continue in ef-

1 fect, modify, revise, or eliminate such agreement, guid-
2 ance, or practice, and shall publish in the Federal Register
3 a notice of the availability of such modified or revised
4 agreement, guidance or practice. Nothing in this para-
5 graph shall be construed as preventing the Secretary from
6 following each agreement, guidance, or practice until con-
7 tinued, modified, revised, or eliminated.

8 “(G) Not later than one year after the date of the
9 enactment of this paragraph and annually thereafter, the
10 Secretary shall report to the appropriate committees of
11 Congress on the activities and impact of the Office. The
12 report shall include provisions—

13 “(i) describing the numbers and types of com-
14 bination products under review and the timeliness in
15 days of such assignments, reviews, and dispute reso-
16 lutions;

17 “(ii) identifying the number of premarket re-
18 views of such products that involved a consulting
19 agency center; and

20 “(iii) describing improvements in the consist-
21 ency of postmarket regulation of combination prod-
22 ucts.

23 “(H) Nothing in this paragraph shall be construed
24 to limit the regulatory authority of any agency center.”;
25 and

1 (4) in paragraph (5) (as redesignated by para-
2 graph (2) of this section)—

3 (A) by redesignating subparagraphs (A)
4 and (B) as subparagraphs (B) and (C), respec-
5 tively; and

6 (B) by inserting before subparagraph (B)
7 the following subparagraph:

8 “(A) The term ‘agency center’ means a center
9 or alternative organizational component of the Food
10 and Drug Administration.”.

11 **SEC. 205. REPORT ON CERTAIN DEVICES.**

12 Not later than one year after the date of enactment
13 of this Act, the Secretary of Health and Human Services
14 shall report to the appropriate committees of Congress on
15 the timeliness and effectiveness of device premarket re-
16 views by centers other than the Center for Devices and
17 Radiological Health. Such report shall include information
18 on the times required to log in and review original submis-
19 sions and supplements, times required to review manufac-
20 turers’ replies to submissions, and times to approve or
21 clear such devices. Such report shall contain the Sec-
22 retary’s recommendations on any measures needed to im-
23 prove performance including, but not limited to, the alloca-
24 tion of additional resources. Such report also shall include
25 the Secretary’s specific recommendation on whether re-

1 sponsibility for regulating such devices should be reas-
2 signed to those persons within the Food and Drug Admin-
3 istration who are primarily charged with regulating other
4 types of devices, and whether such a transfer could have
5 a deleterious impact on the public health and on the safety
6 of such devices.

7 **SEC. 206. ELECTRONIC LABELING.**

8 Section 502(f) of the Federal Food, Drug, and Cos-
9 metic Act (21 U.S.C. 352(f)) is amended by adding at the
10 end the following: “Required labeling for prescription de-
11 vices intended for use in health care facilities may be made
12 available solely by electronic means provided that the la-
13 beling complies with all applicable requirements of law
14 and, that the manufacturer affords health care facilities
15 the opportunity to request the labeling in paper form, and
16 after such request, promptly provides the health care facil-
17 ity the requested information without additional cost.”.

18 **SEC. 207. ELECTRONIC REGISTRATION.**

19 Section 510 of the Federal Food, Drug, and Cosmetic
20 Act (21 U.S.C. 360) is amended by adding at the end the
21 following:

22 “(p) Registrations under subsections (b), (c), (d), and
23 (i) (including the submission of updated information) shall
24 be submitted to the Secretary by electronic means, upon
25 a finding by the Secretary that the electronic receipt of

1 such registrations is feasible, unless the Secretary grants
2 a request for waiver of such requirement because use of
3 electronic means is not reasonable for the person request-
4 ing such waiver.”.

5 **SEC. 208. INTENDED USE.**

6 Section 513(i)(1)(E) of the Federal Food, Drug, and
7 Cosmetic Act (21 U.S.C. 360c(i)(1)(E)) is amended by
8 striking clause (iv).

9 **SEC. 209. MODULAR REVIEW.**

10 Section 515(c) of the Federal Food, Drug, and Cos-
11 metic Act (21 U.S.C. 360e(c)) is amended by adding at
12 the end the following:

13 “(3)(A) Prior to the submission of an application
14 under this subsection, the Secretary shall accept and re-
15 view any portion of the application that the applicant and
16 the Secretary agree is complete, ready, and appropriate
17 for review, except that such requirement does not apply,
18 and the Secretary has discretion whether to accept and
19 review such portion, during any period in which, under
20 section 738(g), the Secretary does not have the authority
21 to collect fees under section 738(a).

22 “(B) Each portion of a submission reviewed under
23 subparagraph (A) and found acceptable by the Secretary
24 shall not be further reviewed after receipt of an application
25 that satisfies the requirements of paragraph (1), unless

1 an issue of safety or effectiveness provides the Secretary
2 reason to review such accepted portion.

3 “(C) Whenever the Secretary determines that a por-
4 tion of a submission under subparagraph (A) is unaccept-
5 able, the Secretary shall, in writing, provide to the appli-
6 cant a description of any deficiencies in such portion and
7 identify the information that is required to correct these
8 deficiencies, unless the applicant is no longer pursuing the
9 application.”.

10 **SEC. 210. PEDIATRIC EXPERTISE REGARDING CLASSIFICA-**
11 **TION-PANEL REVIEW OF PREMARKET APPLI-**
12 **CATIONS.**

13 Section 515(c) of the Federal Food, Drug, and Cos-
14 metic Act (21 U.S.C. 360e(c)), as amended by section
15 302(c)(2)(A) of this Act, is amended in paragraph (3) by
16 adding at the end the following: “Where appropriate, the
17 Secretary shall ensure that such panel includes, or
18 consults with, one or more pediatric experts.”.

19 **SEC. 211. INTERNET LIST OF CLASS II DEVICES EXEMPTED**
20 **FROM REQUIREMENT OF PREMARKET NOTI-**
21 **FICATION.**

22 Section 510(m)(1) of the Federal Food, Drug, and
23 Cosmetic Act (21 U.S.C. 360(m)(1)) is amended by add-
24 ing at the end the following: “The Secretary shall publish
25 such list on the Internet site of the Food and Drug Ad-

1 ministration. The list so published shall be updated not
2 later than 30 days after each revision of the list by the
3 Secretary.”.

4 **SEC. 212. STUDY BY INSTITUTE OF MEDICINE OF**
5 **POSTMARKET SURVEILLANCE REGARDING**
6 **PEDIATRIC POPULATIONS.**

7 (a) IN GENERAL.—The Secretary of Health and
8 Human Services (referred to in this section as the “Sec-
9 retary”) shall request the Institute of Medicine to enter
10 into an agreement with the Secretary under which such
11 Institute conducts a study for the purpose of determining
12 whether the system under the Federal Food, Drug, and
13 Cosmetic Act for the postmarket surveillance of medical
14 devices provides adequate safeguards regarding the use of
15 devices in pediatric populations.

16 (b) CERTAIN MATTERS.—The Secretary shall ensure
17 that determinations made in the study under subsection
18 (a) include determinations of—

19 (1) whether postmarket surveillance studies of
20 implanted medical devices are of long enough dura-
21 tion to evaluate the impact of growth and develop-
22 ment for the number of years that the child will
23 have the implant, and whether the studies are ade-
24 quate to evaluate how children’s active lifestyles may

1 affect the failure rate and longevity of the implant;
2 and

3 (2) whether the postmarket surveillance by the
4 Food and Drug Administration of medical devices
5 used in pediatric populations is sufficient to provide
6 adequate safeguards for such populations, taking
7 into account the Secretary's monitoring of commit-
8 ments made at the time of approval of medical de-
9 vices, such as phase IV trials, and the Secretary's
10 monitoring and use of adverse reaction reports, reg-
11 istries, and other postmarket surveillance activities.

12 (c) REPORT TO CONGRESS.—The Secretary shall en-
13 sure that, not later than four years after the date of the
14 enactment of this Act, a report describing the findings of
15 the study under subsection (a) is submitted to the Con-
16 gress. The report shall include any recommendations of
17 the Secretary for administrative or legislative changes to
18 the system of postmarket surveillance referred to in such
19 subsection.

20 **SEC. 213. GUIDANCE REGARDING PEDIATRIC DEVICES.**

21 Not later than 270 days after the date of the enact-
22 ment of this Act, the Secretary of Health and Human
23 Services shall issue guidance on the following:

24 (1) The type of information necessary to pro-
25 vide reasonable assurance of the safety and effective-

1 ness of medical devices intended for use in pediatric
2 populations.

3 (2) Protections for pediatric subjects in clinical
4 investigations of the safety or effectiveness of such
5 devices.

6 **SEC. 214. BREAST IMPLANTS; STUDY BY COMPTROLLER**
7 **GENERAL.**

8 (a) IN GENERAL.—The Comptroller General of the
9 United States shall conduct a study to determine the fol-
10 lowing with respect to breast implants:

11 (1) The content of information typically pro-
12 vided by health professionals to women who consult
13 with such professionals on the issue of whether to
14 undergo breast implant surgery.

15 (2) Whether such information is provided by
16 physicians or other health professionals, and whether
17 the information is provided verbally or in writing,
18 and at what point in the process of determining
19 whether to undergo surgery is such information pro-
20 vided.

21 (3) Whether the information presented, as a
22 whole, provides a complete and accurate discussion
23 of the risks and benefits of breast implants, and the
24 extent to which women who receive such information
25 understand the risks and benefits.

1 (4) The number of adverse events that have
2 been reported, and whether such events have been
3 adequately investigated.

4 (5) With respect to women who participate as
5 subjects in research being carried out regarding the
6 safety and effectiveness of breast implants:

7 (A) The content of information provided to
8 the women during the process of obtaining the
9 informed consent of the women to be subjects,
10 and the extent to which such information is up-
11 dated.

12 (B) Whether such process provides written
13 explanations of the criteria for being subjects in
14 the research.

15 (C) The point at which, in the planning or
16 conduct of the research, the women are pro-
17 vided information regarding the provision of in-
18 formed consent to be subjects.

19 (b) REPORT.—The Comptroller General shall submit
20 to the Congress a report describing the findings of the
21 study.

22 (c) DEFINITION.—For purposes of this section, the
23 term “breast implant” means a breast prosthesis that is
24 implanted to augment or reconstruct the female breast.

1 **SEC. 215. BREAST IMPLANTS; RESEARCH THROUGH NA-**
2 **TIONAL INSTITUTES OF HEALTH.**

3 (a) REPORT ON STATUS OF CURRENT RESEARCH.—
4 Not later than 180 days after the date of the enactment
5 of this Act, the Director of the National Institutes of
6 Health shall submit to the Congress a report describing
7 the status of research on breast implants (as defined in
8 section 213(c)) being conducted or supported by such In-
9 stitutes.

10 (b) RESEARCH ON LONG-TERM IMPLICATIONS.—
11 Part H of title IV of the Public Health Service Act (42
12 U.S.C. 289 et seq.) is amended by adding at the end of
13 the following section:

14 **“SEC. 498C. BREAST IMPLANT RESEARCH.**

15 “(a) IN GENERAL.—The Director of NIH may con-
16 duct or support research to examine the long-term health
17 implications of silicone breast implants, both gel and sa-
18 line filled. Such research studies may include the fol-
19 lowing:

20 “(1) Developing and examining techniques to
21 measure concentrations of silicone in body fluids and
22 tissues.

23 “(2) Surveillance of recipients of silicone breast
24 implants, including long-term outcomes and local
25 complications.

1 “(b) DEFINITION.—For purposes of this section, the
2 term ‘breast implant’ means a breast prosthesis that is
3 implanted to augment or reconstruct the female breast.”.

4 **TITLE III—ADDITIONAL**
5 **AMENDMENTS**

6 **SEC. 301. IDENTIFICATION OF MANUFACTURER OF MED-**
7 **ICAL DEVICES.**

8 (a) IN GENERAL.—Section 502 of the Federal Food,
9 Drug, and Cosmetic Act (21 U.S.C. 352) is amended by
10 adding at the end the following:

11 “(u) If it is a device, unless it, or an attachment
12 thereto, prominently and conspicuously bears the name of
13 the manufacturer of the device, a generally recognized ab-
14 breviation of such name, or a unique and generally recog-
15 nized symbol identifying such manufacturer, except that
16 the Secretary may waive any requirement under this para-
17 graph for the device if the Secretary determines that com-
18 pliance with the requirement is not feasible for the device
19 or would compromise the provision of reasonable assur-
20 ance of the safety or effectiveness of the device.”.

21 (b) EFFECTIVE DATE.—The amendment made by
22 subsection (a) takes effect 18 months after the date of
23 the enactment of this Act, and only applies to devices in-
24 troduced or delivered for introduction into interstate com-
25 merce after such effective date.

1 **SEC. 302. SINGLE-USE MEDICAL DEVICES.**

2 (a) REQUIRED STATEMENTS ON LABELING.—

3 (1) IN GENERAL.—Section 502 of the Federal
4 Food, Drug, and Cosmetic Act, as amended by sec-
5 tion 301 of this Act, is amended by adding at the
6 end the following:

7 “(v) If it is a reprocessed single-use device, unless
8 all labeling of the device prominently and conspicuously
9 bears the statement ‘Reprocessed device for single use. Re-
10 processed by ____.’ The name of the manufacturer of the
11 reprocessed device shall be placed in the space identifying
12 the person responsible for reprocessing.”.

13 (2) EFFECTIVE DATE.—The amendment made
14 by paragraph (1) takes effect 15 months after the
15 date of the enactment of this Act, and only applies
16 to devices introduced or delivered for introduction
17 into interstate commerce after such effective date.

18 (b) PREMARKET NOTIFICATION.—Section 510 of the
19 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 360)
20 is amended by inserting after subsection (n) the following:

21 “(o)(1) With respect to reprocessed single-use devices
22 for which reports are required under subsection (k):

23 “(A) The Secretary shall identify such devices
24 or types of devices for which reports under such sub-
25 section must, in order to ensure that the device is
26 substantially equivalent to a predicate device, include

1 validation data, the types of which shall be specified
2 by the Secretary, regarding cleaning and steriliza-
3 tion, and functional performance demonstrating that
4 the single-use device will remain substantially equiv-
5 alent to its predicate device after the maximum
6 number of times the device is reprocessed as in-
7 tended by the person submitting the premarket noti-
8 fication. Within six months after enactment of this
9 subsection, the Secretary shall publish in the Fed-
10 eral Register a list of the types so identified, and
11 shall revise the list as appropriate. Reports under
12 subsection (k) for devices or types of devices within
13 a type included on the list are, upon publication of
14 the list, required to include such validation data.

15 “(B) In the case of each report under sub-
16 section (k) that was submitted to the Secretary be-
17 fore the publication of the initial list under subpara-
18 graph (A), or any revision thereof, and was for a de-
19 vice or type of device included on such list, the per-
20 son who submitted the report under subsection (k)
21 shall submit validation data as described in subpara-
22 graph (A) to the Secretary not later than nine
23 months after the publication of the list. During such
24 nine-month period, the Secretary may not take any
25 action under this Act against such device solely on

1 the basis that the validation data for the device have
2 not been submitted to the Secretary. After the sub-
3 mission of the validation data to the Secretary, the
4 Secretary may not determine that the device is mis-
5 branded under section 502(o), adulterated under
6 section 501(f)(1)(B), or take action against the de-
7 vice under section 301(p) for failure to provide any
8 information required by subsection (k) until (i) the
9 review is terminated by withdrawal of the submis-
10 sion of the report under subsection (k); (ii) the Sec-
11 retary finds the data to be acceptable and issues a
12 letter; or (iii) the Secretary determines that the de-
13 vice is not substantially equivalent to a predicate de-
14 vice. Upon a determination that a device is not sub-
15 stantially equivalent to a predicate device, or if such
16 submission is withdrawn, the device can no longer be
17 legally marketed.

18 “(C) In the case of a report under subsection
19 (k) for a device identified under subparagraph (A)
20 that is of a type for which the Secretary has not
21 previously received a report under such subsection,
22 the Secretary may, in advance of revising the list
23 under subparagraph (A) to include such type, re-
24 quire that the report include the validation data
25 specified in subparagraph (A).

1 “(D) Section 502(o) applies with respect to the
2 failure of a report under subsection (k) to include
3 validation data required under subparagraph (A).

4 “(2) With respect to critical or semi-critical repro-
5 cessed single-use devices that, under subsection (l) or (m),
6 are exempt from the requirement of submitting reports
7 under subsection (k):

8 “(A) The Secretary shall identify such devices
9 or types of devices for which such exemptions should
10 be terminated in order to provide a reasonable as-
11 surance of the safety and effectiveness of the de-
12 vices. The Secretary shall publish in the Federal
13 Register a list of the devices or types of devices so
14 identified, and shall revise the list as appropriate.
15 The exemption for each device or type included on
16 the list is terminated upon the publication of the
17 list. For each report under subsection (k) submitted
18 pursuant to this subparagraph the Secretary shall
19 require the validation data described in paragraph
20 (1)(A).

21 “(B) For each device or type of device included
22 on the list under subparagraph (A), a report under
23 subsection (k) shall be submitted to the Secretary
24 not later than 15 months after the publication of the
25 initial list, or a revision of the list, whichever termi-

1 nates the exemption for the device. During such 15-
2 month period, the Secretary may not take any action
3 under this Act against such device solely on the
4 basis that such report has not been submitted to the
5 Secretary. After the submission of the report to the
6 Secretary the Secretary may not determine that the
7 device is misbranded under section 502(o), adulter-
8 ated under section 501(f)(1)(B), or take action
9 against the device under section 301(p) for failure to
10 provide any information required by subsection (k)
11 until (i) the review is terminated by withdrawal of
12 the submission; (ii) the Secretary determines by
13 order that the device is substantially equivalent to a
14 predicate device; or (iii) the Secretary determines by
15 order that the device is not substantially equivalent
16 to a predicate device. Upon a determination that a
17 device is not substantially equivalent to a predicate
18 device, the device can no longer be legally marketed.

19 “(C) In the case of semi-critical devices, the ini-
20 tial list under subparagraph (A) shall be published
21 not later than 18 months after the effective date of
22 this subsection. In the case of critical devices, the
23 initial list under such subparagraph shall be pub-
24 lished not later than six months after such effective
25 date.

1 “(D) Section 502(o) applies with respect to the
2 failure to submit a report under subsection (k) that
3 is required pursuant to subparagraph (A), including
4 a failure of the report to include validation data re-
5 quired in such subparagraph.

6 “(E) The termination under subparagraph (A)
7 of an exemption under subsection (l) or (m) for a
8 critical or semicritical reprocessed single-use device
9 does not terminate the exemption under subsection
10 (l) or (m) for the original device.”.

11 (c) PREMARKET REPORT.—Section 515 of the Fed-
12 eral Food, Drug, and Cosmetic Act (21 U.S.C. 360e) is
13 amended—

14 (1) in subsection (a), in the matter after and
15 below paragraph (2), by inserting before the period
16 the following: “or, as applicable, an approval under
17 subsection (c)(2) of a report seeking premarket ap-
18 proval”; and

19 (2) in subsection (c)—

20 (A) by redesignating paragraph (2) as
21 paragraph (3); and

22 (B) by inserting after paragraph (1) the
23 following paragraph:

24 “(2)(A) Any person may file with the Secretary a re-
25 port seeking premarket approval for a class III device re-

1 ferred to in subsection (a) that is a reprocessed single-
2 use device. Such a report shall contain the following:

3 “(i) The device name, including both the trade
4 or proprietary name and the common or usual name.

5 “(ii) The establishment registration number of
6 the owner or operator submitting the report.

7 “(iii) Actions taken to comply with performance
8 standards under section 514.

9 “(iv) Proposed labels, labeling, and advertising
10 sufficient to describe the device, its intended use,
11 and directions for use.

12 “(v) Full reports of all information, published
13 or known to or which should be reasonably known
14 to the applicant, concerning investigations which
15 have been made to show whether or not the device
16 is safe or effective.

17 “(vi) A description of the device’s components,
18 ingredients, and properties.

19 “(vii) A full description of the methods used in,
20 and the facilities and controls used for, the repro-
21 cessing and packing of the device.

22 “(viii) Such samples of the device that the Sec-
23 retary may reasonably require.

1 “(ix) A financial certification or disclosure
2 statement or both, as required by part 54 of title 21,
3 Code of Federal Regulations.

4 “(x) A statement that the applicant believes to
5 the best of the applicant’s knowledge that all data
6 and information submitted to the Secretary are
7 truthful and accurate and that no material fact has
8 been omitted in the report.

9 “(xi) Any additional data and information, in-
10 cluding information of the type required in para-
11 graph (1) for an application under such paragraph,
12 that the Secretary determines is necessary to deter-
13 mine whether there is reasonable assurance of safety
14 and effectiveness for the reprocessed device.

15 “(xii) Validation data described in section
16 510(o)(1)(A) that demonstrates that the reasonable
17 assurance of the safety or effectiveness of the device
18 will remain after the maximum number of times the
19 device is reprocessed as intended by the person sub-
20 mitting such report.

21 “(B) In the case of a class III device referred to in
22 subsection (a) that is a reprocessed single-use device:

23 “(i) Subparagraph (A) of this paragraph ap-
24 plies in lieu of paragraph (1).

1 “(ii) Subject to clause (i), the provisions of this
2 section apply to a report under subparagraph (A) to
3 the same extent and in the same manner as such
4 provisions apply to an application under paragraph
5 (1).

6 “(iii) Each reference in other sections of this
7 Act to an application under this section, other than
8 such a reference in section 737 or 738, shall be con-
9 sidered to be a reference to a report under subpara-
10 graph (A).

11 “(iv) Each reference in other sections of this
12 Act to a device for which an application under this
13 section has been approved, or has been denied, sus-
14 pended, or withdrawn, other than such a reference
15 in section 737 or 738, shall be considered to be a
16 reference to a device for which a report under sub-
17 paragraph (A) has been approved, or has been de-
18 nied, suspended, or withdrawn, respectively.”.

19 (d) DEFINITIONS.—Section 201 of the Federal Food,
20 Drug, and Cosmetic Act (21 U.S.C. 321) is amended by
21 adding at the end the following:

22 “(11)(1) The term ‘single-use device’ means a device
23 that is intended for one use, or on a single patient during
24 a single procedure.

1 “(2)(A) The term ‘reprocessed’, with respect to a sin-
2 gle-use device, means an original device that has pre-
3 viously been used on a patient and has been subjected to
4 additional processing and manufacturing for the purpose
5 of an additional single use on a patient. The subsequent
6 processing and manufacture of a reprocessed single-use
7 device shall result in a device that is reprocessed within
8 the meaning of this definition.

9 “(B) A single-use device that meets the definition
10 under clause (A) shall be considered a reprocessed device
11 without regard to any description of the device used by
12 the manufacturer of the device or other persons, including
13 a description that uses the term ‘recycled’ rather than the
14 term ‘reprocessed’.

15 “(3) The term ‘original device’ means a new, unused
16 single-use device.

17 “(mm)(1) The term ‘critical reprocessed single-use
18 device’ means a reprocessed single-use device that is in-
19 tended to contact normally sterile tissue or body spaces
20 during use.

21 “(2) The term ‘semi-critical reprocessed single-use
22 device’ means a reprocessed single-use device that is in-
23 tended to contact intact mucous membranes and not pene-
24 trate normally sterile areas of the body.”.

1 **SEC. 303. MEDWATCH.**

2 Not later than 6 months after the date of the enact-
3 ment of this Act, the Secretary of Health and Human
4 Services shall modify the MedWatch mandatory and vol-
5 untary forms to facilitate the reporting of information by
6 user facilities or distributors as appropriate relating to re-
7 processed single-use devices, including the name of the re-
8 processor and whether the device has been reused.

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