

107TH CONGRESS  
2D SESSION

# H. R. 5657

To provide for availability of contact lens prescriptions to patients, and  
for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

OCTOBER 16, 2002

Mr. BURR of North Carolina (for himself, Mr. TOWNS, Mr. TAUZIN, Mr. DINGELL, Mr. NORWOOD, Mr. WAXMAN, and Mr. STARK) introduced the following bill; which was referred to Committee on Energy and Commerce

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## A BILL

To provide for availability of contact lens prescriptions to  
patients, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Fairness to Contact  
5 Lens Consumers Act”.

6 **SEC. 2. AVAILABILITY OF CONTACT LENS PRESCRIPTIONS**  
7 **TO PATIENTS.**

8 (a) IN GENERAL.—Upon completion of a contact lens  
9 fitting, a prescriber—

1           (1) whether or not requested by the patient,  
2           shall provide to the patient a copy of the contact  
3           lens prescription; and

4           (2) shall provide the contact lens prescription or  
5           verify the contact lens prescription to any person  
6           designated to act on behalf of the patient.

7           (b) LIMITATIONS.—A prescriber may not—

8           (1) require purchase of contact lenses from the  
9           prescriber or from another person as a condition of  
10          providing a copy of a prescription or verification of  
11          a prescription under subsection (a); and

12          (2) require payment in addition to the examina-  
13          tion fee as a condition of providing a copy of a pre-  
14          scription or verification of a prescription under sub-  
15          section (a).

16 **SEC. 3. EXPIRATION OF CONTACT LENS PRESCRIPTIONS.**

17          A contact lens prescription shall expire—

18          (1) on the date specified by the law of the State  
19          involved, if that date is one year or more after the  
20          date of completion of the contact lens fitting;

21          (2) one year after the date of completion of the  
22          contact lens fitting, if the law of the State involved  
23          has no specified date or if such State law specifies  
24          a date that is less than one year after the date of  
25          completion of the contact lens fitting; or

1           (3) notwithstanding paragraphs (1) and (2), on  
2           the date specified by the prescriber, if that date is  
3           based on the medical judgment of the prescriber  
4           with respect to the ocular health of the patient.

5 **SEC. 4. CONTENT OF ADVERTISEMENTS AND OTHER REP-**  
6 **RESENTATIONS.**

7           Any person that engages in the manufacture, proc-  
8           essing, assembly, sale, offering for sale, or distribution of  
9           contact lenses may not represent, by advertisement, sales  
10          presentation, or otherwise, that contact lenses for which  
11          a prescription is required by law may be obtained without  
12          a prescription.

13 **SEC. 5. PROHIBITION OF CERTAIN WAIVERS.**

14          A prescriber may not place on the prescription, or  
15          require the patient to sign, or deliver to the patient a form  
16          or notice waiving or disclaiming the liability or responsi-  
17          bility of the prescriber for the accuracy of the eye exam-  
18          ination or the accuracy of the contact lenses dispensed by  
19          another seller.

20 **SEC. 6. VIOLATIONS.**

21          Any violation of this Act shall be treated as a viola-  
22          tion of a rule under section 18 of the Federal Trade Com-  
23          mission Act (15 U.S.C. 57a) regarding unfair or deceptive  
24          acts or practices.

1 **SEC. 7. ACTIONS BY STATES.**

2 (a) IN GENERAL.—

3 (1) CIVIL ACTIONS.—In any case in which the  
4 attorney general of a State has reason to believe  
5 that an interest of the residents of that State has  
6 been or is threatened or adversely affected by a vio-  
7 lation of this Act, the State may bring a civil action  
8 on behalf of the residents of the State in a district  
9 court of the United States of appropriate jurisdic-  
10 tion to—

11 (A) enjoin that practice;

12 (B) enforce compliance with this Act;

13 (C) obtain damage, restitution, or other  
14 compensation on behalf of residents of the  
15 State; or

16 (D) obtain such other relief as the court  
17 may consider to be appropriate.

18 (2) NOTICE.—

19 (A) IN GENERAL.— Before filing an action  
20 under paragraph (1), the attorney general of  
21 the State involved shall provide to the Federal  
22 Trade Commission—

23 (i) written notice of that action; and

24 (ii) a copy of the complaint for that  
25 action.

1           (B) EXEMPTION.—Subparagraph (A) shall  
2           not apply with respect to the filing of an action  
3           by an attorney general of a State under this  
4           subsection, if the attorney general determines  
5           that it is not feasible to provide the notice de-  
6           scribed in that subparagraph before filing of the  
7           action. In such case, the attorney general of a  
8           State shall provide notice and a copy of the  
9           complaint to the Commission at the same time  
10          as the attorney general files the action.

11       (b) INTERVENTION.—

12           (1) IN GENERAL.—On receiving notice under  
13           subsection (a)(2), the Commission shall have the  
14           right to intervene in the action that is the subject  
15           of the notice.

16           (2) EFFECT OF INTERVENTION.—If the Com-  
17           mission intervenes in an action under subsection (a),  
18           it shall have the right—

19                   (A) to be heard with respect to any matter  
20                   that arises in that action; and

21                   (B) to file a petition for appeal.

22       (c) CONSTRUCTION.—For purposes of bringing any  
23       civil action under subsection (a), nothing in this section  
24       shall be construed to prevent an attorney general of a

1 State from exercising the powers conferred on the attorney  
2 general by the laws of that State to—

3 (1) conduct investigations;

4 (2) administer oaths or affirmations; or

5 (3) compel the attendance of witnesses or the  
6 production of documentary and other evidence.

7 (d) ACTIONS BY THE COMMISSION.—In any case in  
8 which an action is instituted by or on behalf of the Com-  
9 mission for a violation of this Act, no State may, during  
10 the pendency of that action, institute an action under sub-  
11 section (a) against any defendant named in the complaint  
12 in that action.

13 (e) VENUE.—Any action brought under subsection  
14 (a) may be brought in the district court of the United  
15 States that meets applicable requirements relating to  
16 venue under section 1391 of title 28, United States Code.

17 (f) SERVICE OF PROCESS.—In an action brought  
18 under subsection (a), process may be served in any district  
19 in which the defendant—

20 (1) is an inhabitant; or

21 (2) may be found.

22 **SEC. 8. STUDY AND REPORT.**

23 (a) STUDY.—The Federal Trade Commission shall  
24 undertake a study to examine the strength of competition

1 in the sale of prescription contact lenses. The study shall  
2 include an examination of the following issues:

3 (1) The States that have laws that require ac-  
4 tive or passive verification for the sale of contact  
5 lenses.

6 (2) With respect to the States that require ac-  
7 tive verification, the practices of prescribers in com-  
8 plying with State law, the effect of noncompliance,  
9 and the harm to competition and consumers that re-  
10 sults from noncompliance.

11 (3) With respect to the States that require ac-  
12 tive verification, the level of enforcement and any  
13 problems relating to enforcement.

14 (4) The impact on competition of verification  
15 standards adopted by retail sellers of prescription  
16 contact lenses.

17 (5) With respect to States that require passive  
18 verification or have no applicable verification laws,  
19 the possible effect of such laws or lack thereof on  
20 the ocular health of patients. In addition, the effect  
21 of such laws or lack thereof on compliance by sellers  
22 in confirming valid contact lens prescriptions, includ-  
23 ing expiration dates. The Commission shall consult  
24 the Food and Drug Administration on this par-  
25 ticular issue.

1           (6) The incidence, if any, of contact lens pre-  
2           scriptions that specify brand name or custom labeled  
3           contact lenses, the reasons for the incidence, and the  
4           effect on consumers and competition.

5           (7) Any other issue that has an impact on com-  
6           petition in the sale of prescription contact lenses.

7           (b) REPORT.—Not later than 9 months after the date  
8           of the enactment of this Act, the Chairman of the Federal  
9           Trade Commission shall submit to the Congress a report  
10          of the study required by subsection (a).

11 **SEC. 9. EFFECT ON OTHER LAW.**

12          Except as provided in section 3, this Act does not  
13          affect any rule or requirement administered by the Food  
14          and Drug Administration, any State law that regulates the  
15          practice of medicine, persons authorized to fit contact  
16          lenses, or the requirements of any contact lens prescrip-  
17          tion.

18 **SEC. 10. DEFINITIONS.**

19          As used in this Act:

20           (1) CONTACT LENS FITTING.—The term “con-  
21          tact lens fitting” means the process that begins after  
22          the initial eye examination and ends when the pre-  
23          scriber is satisfied that a successful fit has been  
24          achieved or, in the case of a renewal prescription,  
25          ends when the prescriber determines that no change



1 in prescription is required, and such term may in-  
2 clude—

3 (A) an examination to determine lens spec-  
4 ifications;

5 (B) except in the case of a renewal of a  
6 prescription, an initial evaluation of the fit of  
7 the lens on the eye; and

8 (C) medically necessary followup examina-  
9 tions.

10 (2) PRESCRIBER.—The term “prescriber”  
11 means, with respect to contact lens prescriptions, an  
12 ophthalmologist, optometrist, or other person per-  
13 mitted under State law to issue prescriptions for  
14 contact lenses in compliance with any applicable re-  
15 quirements established by the Food and Drug Ad-  
16 ministration.

17 (3) CONTACT LENS PRESCRIPTION.—The term  
18 “contact lens prescription” means a prescription,  
19 issued in accordance with State and Federal law,  
20 that contains the specifications necessary for a pa-  
21 tient to obtain contact lenses and may include such  
22 items as the following:

23 (A) The name of the patient.

24 (B) The date of the examination.

1           (C) The issue date and the expiration date  
2 of the prescription.

3           (D) A clear notation contact lenses are  
4 suitable for the patient.

5           (E) The parameters and instructions that  
6 are necessary for manufacture and duplication  
7 of the lenses.

8           (F) The name, postal address, telephone  
9 number, and facsimile telephone number of the  
10 prescriber.

11           (G) The expiration date of the prescrip-  
12 tion.

13 **SEC. 11. EFFECTIVE DATE.**

14       This Act shall take effect 30 days after the date of  
15 the enactment of this Act.

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