Calendar No. 609

107th CONGRESS 2D Session



[Report No. 107–246]

To reauthorize the Native American Housing Assistance and Self-Determination Act of 1996.

IN THE SENATE OF THE UNITED STATES

JULY 20, 2001

Mr. CAMPBELL (for himself, Mr. INOUYE, Mr. DASCHLE, Mr. JOHNSON, Mr. BURNS, Mr. DOMENICI, Mr. INHOFE, Mr. FEINGOLD, Mr. MCCAIN, Mr. AKAKA, Mr. BAUCUS, Mr. BINGAMAN, and Ms. CANTWELL) introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

August 28, 2002

Reported under authority of the order of the Senate of July 29, 2002, by Mr. INOUYE, with an amendment in the nature of a substitute

[Strike out all after the enacting clause and insert the part printed in italic]

August 28, 2002

Referred to the Committee on Banking, Housing, and Urban Affairs pursuant to the order of May 27, 1988, for a period not to exceed 60 days

SEPTEMBER 17, 2002

Reported by Mr. SARBANES, with an amendment in the nature of a substitute [Omit the part enclosed in bold brackets and insert the part printed in bold italic]

A BILL

To reauthorize the Native American Housing Assistance and Self-Determination Act of 1996. Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Native American
5 Housing Assistance and Self-Determination Reauthoriza6 tion Act of 2001".

7 SEC. 2. REAUTHORIZATION OF THE NATIVE AMERICAN
8 HOUSING ASSISTANCE AND SELF-DETER9 MINATION ACT OF 1996.

(a) BLOCK GRANTS.—Section 108 of the Native
American Housing Assistance and Self-Determination Act
of 1996 (25 U.S.C. 4117) is amended by striking ", 1999,
2000, and 2001" and inserting "through 2006".

(b) FEDERAL GUARANTEES. Subsections (a) and
(b) of section 605 of the Native American Housing Assist(c) ance and Self-Determination Act of 1996 (25 U.S.C.)
(c) 4195) are each amended by striking ", 1998, 1999, 2000,
(c) and 2001" and inserting "through 2006".

(c) TRAINING AND TECHNICAL ASSISTANCE.—Section 703 of the Native American Housing Assistance and
Self-Determination Act of 1996 (25 U.S.C. 4212) is
amended by striking ", 1998, 1999, 2000, and 2001" and
inserting "through 2006".

1 [SECTION 1. SHORT TITLE.

2 [This Act may be cited as the "Native American Hous3 ing Assistance and Self-Determination Reauthorization Act
4 of 2002".

5 [SEC. 2. REAUTHORIZATION OF THE NATIVE AMERICAN 6 HOUSING ASSISTANCE AND SELF-DETER7 MINATION ACT OF 1996.

8 [(a) BLOCK GRANTS.—Section 108 of the Native
9 American Housing Assistance and Self-Determination Act
10 of 1996 (25 U.S.C. 4117) is amended by striking "1998,
11 1999, 2000, and 2001" and inserting "1998 through 2007".
12 [(b) FEDERAL GUARANTEES.—Section 605 of the Na-

13 tive American Housing Assistance and Self-Determination
14 Act of 1996 (25 U.S.C. 4195) is amended—

15 [(1) in subsection (a), by striking "1997, 1998,
16 1999, 2000, and 2001" and inserting "1997 through
17 2007"; and

18 [(2) in subsection (b), by striking "1997, 1998,
19 1999, 2000, and 2001" and inserting "1997 through
20 2007".

[(c) TRAINING AND TECHNICAL ASSISTANCE.—Section
703 of the Native American Housing Assistance and SelfDetermination Act of 1996 (25 U.S.C. 4212) is amended
by striking "1997, 1998, 1999, 2000, and 2001" and inserting "1997 through 2007".

1	(d) Indian Housing Loan Guarantee Fund.—
2	Section 184(i) of the Housing and Community Development
3	Act of 1992 (12 U.S.C. 1715z–13a(i)) is amended—
4	[(1) in paragraph (5)(C), by striking "each fis-
5	cal year" and inserting "each of fiscal years 1997
6	through 2007"; and
7	[(2) in paragraph (7), by striking "each fiscal
8	year" and inserting "each of fiscal years 1997
9	through 2007".
10	[SEC. 3. DEFINITIONS.
11	[Section 4 of the Native American Housing Assistance
12	and Self-Determination Act of 1996 (25 U.S.C 4103) is
13	amended by adding at the end the following:
14	(22) Housing related community devel-
15	OPMENT.—
15 16	OPMENT.— ["(A) IN GENERAL.—The term 'housing re-
16	["(A) IN GENERAL.—The term housing re-
16 17	[``(A) IN GENERAL.—The term housing re-lated community development' means any trib-
16 17 18	["(A) IN GENERAL.—The term 'housing re- lated community development' means any trib- ally-owned and operated facility, business, activ-
16 17 18 19	["(A) IN GENERAL.—The term 'housing re- lated community development' means any trib- ally-owned and operated facility, business, activ- ity, or infrastructure that—
16 17 18 19 20	["(A) IN GENERAL.—The term 'housing re- lated community development' means any trib- ally-owned and operated facility, business, activ- ity, or infrastructure that— ["(i) is necessary to the direct con-
16 17 18 19 20 21	["(A) IN GENERAL.—The term 'housing re- lated community development' means any trib- ally-owned and operated facility, business, activ- ity, or infrastructure that— ["(i) is necessary to the direct con- struction of reservation housing; and

1	ing or otherwise promote the findings of this
2	Act.
3	["(B) EXCLUSION.—The term housing and
4	community development' does not include any
5	activity conducted by any Indian tribe under the
6	Indian Gaming Regulatory Act (25 U.S.C. 2710
7	et seq.).".
8	[SEC. 4. BLOCK GRANTS AND GRANT REQUIREMENTS.
9	[Section 101(h) of the Native American Housing As-
10	sistance and Self-Determination Act of 1996 (25 U.S.C.
11	4111(h)) is amended—
12	[(1) in the heading, by inserting "AND PLAN-
13	NING" after "Administrative"; and
14	[(2) by inserting after the word "Act" the first
15	place that term appears, the following: ''for com-
16	prehensive housing and community development plan-
17	ning activities and".
18	[SEC. 5. TREATMENT OF PROGRAM INCOME AND LABOR
19	STANDARDS.
20	[Section 104 of the Native American Housing Assist-
21	ance and Self-Determination Act of 1996 (25 U.S.C. 4114)
22	is amended—
23	(1) in subsection $(a)(1)$ —

1	[(A) by striking "A recipient" and insert-
2	ing the following: "Notwithstanding any other
3	provision of this Act, a recipient"; and
4	[(B) by striking subparagraph (B) and in-
5	serting the following:
6	["(B) the recipient has agreed that it will
7	utilize such income for housing related activities
8	in accordance with this Act."; and
9	(2) in subsection $(a)(2)$ —
10	[(A) in the heading, by inserting "Re-
11	STRICTED ACCESS OR" before the word "Reduc-
12	TION'';
13	[(B) in subparagraph (B), by striking "or"
14	at the end;
15	[(C) in subparagraph (C), by striking the
16	period at the end and inserting "; or"; and
17	[(D) by adding at the end the following:
18	[``(D) whether the recipient has expended
19	retained program income for housing-related ac-
20	tivities.".
21	[SEC. 6. REGULATIONS.

22 [Section 106(b)(2)(A) of the Native American Housing
23 Assistance and Self-Determination Act of 1996 (25 U.S.C.
24 4116(b)(2)(A)) is amended by inserting after "required
25 under this Act" the following: ", including any regulations

1	that may be required pursuant to amendments made to this
1	
	Act after the date of enactment of this Act,".
3	[SEC. 7. FEDERAL GUARANTEES FOR FINANCING FOR TRIB-
4	AL HOUSING ACTIVITIES.
5	[Section 601 of the Native American Housing Assist-
6	ance and Self-Determination Act of 1996 (25 U.S.C. 4191)
7	is amended—
8	[(1) in subsection (a), by inserting after "section
9	202" the following: "and housing related community
10	development activity as consistent with the purposes
11	of this Act";
12	[(2) by striking subsection (b); and
13	[(3) by redesignating subsections (c) and (d) as
14	subsections (b) and (c), respectively.
15	SEC. 8. FEASIBILITY STUDIES TO IMPROVE THE DELIVERY
16	OF HOUSING ASSISTANCE IN NATIVE COMMU-
17	NITIES.
18	[Section 202 of the Native American Housing Assist-
19	ance and Self-Determination Act of 1996 (25 U.S.C. 4132)
20	is amended by adding at the end the following:
21	("(7) Community development demonstra-
22	TION PROJECT.—
23	["(A) IN GENERAL.—Consistent with prin-
24	ciples of Indian self-determination and the find-
25	ings of this Act, the Secretary shall conduct and

1 submit to Congress a study of the feasibility of 2 establishing a demonstration project in which Indian tribes, tribal organizations, or tribal con-3 4 sortia are authorized to expend amounts received pursuant to the Native American Housing As-5 6 sistance and Self-Determination Reauthorization 7 Act of 2002 in order to design, implement, and 8 operate community development demonstration 9 projects. ["(B) STUDY.—Not later than 1 year after 10 11 the date of enactment of the Native American 12 Housing Assistance and Self-Determination Re-13 authorization Act of 2002, the Secretary shall 14 submit the study conducted under subparagraph 15 (A) to the Committee on Banking, Housing, and Urban Affairs and the Committee on Indian Af-16 17 fairs of the Senate, and the Committee on Fi-18 nancial Services and the Committee on Re-19 sources of the House of Representatives.

20 ["(8) SELF-DETERMINATION ACT DEMONSTRA21 TION PROJECT.—

["(A) IN GENERAL.—Consistent with the
provisions of the Indian Self-Determination and
Education Assistance Act (25 U.S.C. 450 et
seq.), the Secretary shall conduct and submit to

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Congress a study of the feasibility of establishing

2	a demonstration project in which Indian tribes
3	and tribal organizations are authorized to re-
4	ceive assistance in a manner that maximizes
5	tribal authority and decision-making in the de-
6	sign and implementation of Federal housing and
7	related activity funding.
8	["(B) Study.—Not later than 1 year after
9	the date of enactment of the Native American
10	Housing Assistance and Self-Determination Re-
11	authorization Act of 2002, the Secretary shall
12	submit the study conducted under subparagraph
13	(A) to the Committee on Banking, Housing, and
14	Urban Affairs and the Committee on Indian Af-
15	fairs of the Senate, and the Committee on Fi-
16	nancial Services and the Committee on Re-
17	sources of the House of Representatives.".
18	[SEC. 9. INSURANCE AND HOUSING CONTINGENCIES.
19	[(a) Development Protocols and Construction
20	PRACTICES.—The Secretary of Housing and Urban Devel-
21	opment, in cooperation with Indian tribes, the National
22	American Indian Housing Council, AMERIND, other trib-
23	al organizations as appropriate, and experts from the hous-
24	ing and construction sectors, shall develop appropriate pro-
25	tocols and construction practices to eliminate, to the max-

imum extent feasible, the conditions that give rise to black
 mold and other cumulative maladies that render housing
 assisted under this Act, dangerous or uninhabitable.

4 (b) Implementation of Protocols and Con-STRUCTION PRACTICES.—Not later than 180 days after the 5 date of enactment of this Act, the Secretary of Housing and 6 7 Urban Affairs, acting through the Office of Healthy Homes 8 and the Office of Native American Programs, shall imple-9 ment the protocols and construction practices developed under subsection (a) in all construction, renovation, and 10 repair of housing assisted with funds provided under this 11 12 Act.

13 [(c) REPORT TO CONGRESS.—Not later than 1 year
14 after the date of enactment of this Act, the Secretary of
15 Housing and Urban Affairs shall complete and submit to
16 Congress a report that details—

17 [(1) the effectiveness of the implementation of
18 the protocols and construction practices; and

19 [(2) whether statutory, regulatory, or adminis20 trative changes need to be made to improve the effec21 tiveness of the efforts of the Department of Housing
22 and Urban Affairs to eliminate the conditions that
23 give rise to black mold and other cumulative mala24 dies.

[(d) BLACK MOLD INFESTATION.—Not later than 180
 2 days after the date of enactment of this Act, the Secretary
 3 of Housing and Urban Development shall—

4 [(1) complete a study on the extent of black mold
5 infestation of Native American housing in the United
6 States; and

7 [(2) submit to Congress a report that describes
8 recommendations of the Secretary for means by which
9 to address the infestation.

10 [(e) AUTHORIZATION OF APPROPRIATIONS.—There 11 are authorized to be appropriated such sums as are nec-12 essary to carry out this section.

13 [SEC. 10. NATIVE HAWAIIAN HOUSING.

14 [*Title VIII of the Native American Housing Assist-*15 ance and Self-Determination Act of 1996 is amended—

16 [(1) in section 801 (25 U.S.C. 4221), by adding
17 at the end the following:

18 ["(10) OFFICE OF HAWAIIAN AFFAIRS.—The
19 term 'Office of Hawaiian Affairs' means the entity of
20 that name established under the Constitution of the

21 State of Hawaii."; and

22 **[**(2) by adding at the end the following:

1 ["SEC. 825. OFFICE OF HAWAIIAN AFFAIRS.

2 ["(a) IN GENERAL.—The Secretary is authorized to
3 enter into negotiated rulemaking with representatives of the
4 Office of Hawaiian Affairs to—

5 ["(1) determine the conditions under which the
6 Secretary may make block grants under subsection (b)
7 and section 802 for affordable housing activities to the
8 Office of Hawaiian Affairs in the Office's capacity as
9 a housing entity;

10 ["(2) establish a process for the submission of a 11 housing plan to the Secretary to serve the needs of 12 low-income families to be served by the Office of Ha-13 waiian Affairs, and the requirements associated with 14 such plan under subsection (c) and section 803;

15 ["(3) determine the lands upon which housing
16 will be constructed to serve the needs of low-income
17 families;

18 ["(4) establish a process for the review of a hous19 ing plan under section 804;

20 ["(5) address the treatment of program income
21 and labor standards consistent with the provisions of
22 section 805;

23 ["(6) provide a process for environmental review
24 consistent with section 806;

25 **[**"(7) develop regulations under section 807;

1	["(8) address the means by which the Office of
2	Hawaiian Affairs will carry out affordable housing
3	activities under section 809;
4	["(9) establish criteria associated with eligible
5	affordable housing activities consistent with section
6	810;
7	["(10) establish requirements for affordable
8	housing activities consistent with section 811;
9	["(11) address the types of investments subject to
10	section 811 and an applicable housing plan approved
11	under section 803, consistent with section 812;
12	["(12) establish requirements for low-income
13	and income targeting consistent with section 813;
14	["(13) establish requirements for leases and ten-
15	ant selection consistent with section 814;
16	["(14) provide for the conditions of repayment,
17	an annual allocation, and an allocation formula con-
18	sistent with sections 815, 816, and 817;
19	["(15) provide for the monitoring of compliance
20	and the submittal of performance reports consistent
21	with sections 819 and 820;
22	["(16) establish the terms and conditions for an
23	annual review and audit conducted by the Secretary
24	consistent with section 821; and

1 ["(17) provide for audits to be conducted by the 2 General Accounting Office consistent with section 822. ["(b) GRANT AUTHORITY.—For each fiscal year, the 3 Secretary shall, to the extent that amounts are made avail-4 able to carry out this section, make a grant under this title 5 to the Office of Hawaiian Affairs to carry out affordable 6 7 housing activities for Native Hawaiian families. 8 ["(c) HOUSING PLAN.—The Secretary shall require the Office of Hawaiian Affairs to submit a housing plan 9 under this section for each fiscal year and provide for the 10 review of each plan submitted under this section.".] 11 12 SECTION 1. SHORT TITLE.

13 This Act may be cited as the "Native Amer-14 ican Housing Assistance and Self-Determina-15 tion Reauthorization Act of 2002".

16 SEC. 2. REAUTHORIZATION OF THE NATIVE AMERICAN17HOUSING ASSISTANCE AND SELF-DETER-18MINATION ACT OF 1996.

(a) BLOCK GRANTS.—Section 108 of the Native American Housing Assistance and Self-Determination Act of 1996 (25 U.S.C. 4117) is
amended by striking "1998, 1999, 2000, and
2001" and inserting "1998 through 2007".

(b) FEDERAL GUARANTEES.—Section 605 of
the Native American Housing Assistance and

Self-Determination Act of 1996 (25 U.S.C. 4195)
 is amended—

3 (1) in subsection (a), by striking "1997,
4 1998, 1999, 2000, and 2001" and inserting
5 "1997 through 2007"; and

6 (2) in subsection (b), by striking "1997,
7 1998, 1999, 2000, and 2001" and inserting
8 "1997 through 2007".

9 (c) TRAINING AND TECHNICAL ASSISTANCE.— 10 Section 703 of the Native American Housing 11 Assistance and Self-Determination Act of 1996 12 (25 U.S.C. 4212) is amended by striking "1997, 13 1998, 1999, 2000, and 2001" and inserting 14 "1997 through 2007".

15 (d) INDIAN HOUSING LOAN GUARANTEE
16 FUND.—Section 184(i) of the Housing and Com17 munity Development Act of 1992 (12 U.S.C.
18 1715z-13a(i)) is amended—

19(1) in paragraph (5)(C), by striking20"each fiscal year" and inserting "each of

21 fiscal years 1997 through 2007"; and

(2) in paragraph (7), by striking "each
fiscal year" and inserting "each of fiscal
years 1997 through 2007".

SEC. 3. DEFINITIONS.

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Section 4 of the Native American Housing 2 Assistance and Self-Determination Act of 1996 3 4 (25 U.S.C 4103) is amended by adding at the 5 end the following: 6 "(22) Housing related community de-7 VELOPMENT. "(A) IN GENERAL.—The term 'hous-8 ing related community development' 9 means any tribally-owned and oper-10 ated facility, business, activity, or in-11 12 frastructure that— "(i) is necessary to the direct 13 construction of reservation hous-14 15 ing; and "(ii) would help an Indian 16 tribe or its tribally-designated 17 18 housing authority reduce the cost of construction of Indian housing 19 20 or otherwise promote the findings 21 of this Act. "(B) EXCLUSION.—The term 'hous-22 ing and community development' does 23 not include any activity conducted by 24 any Indian tribe under the Indian 25

1	Gaming Regulatory Act (25 U.S.C.
2	2710 et seq.).".
3	SEC. 4. BLOCK GRANTS AND GRANT REQUIREMENTS.
4	Section 101(h) of the Native American
5	Housing Assistance and Self-Determination
6	Act of 1996 (25 U.S.C. 4111(h)) is amended—
7	(1) in the heading, by inserting "AND
8	PLANNING" after "ADMINISTRATIVE"; and
9	(2) by inserting after the word "Act"
10	the first place that term appears, the fol-
11	lowing: "for comprehensive housing and
12	community development planning activi-
13	ties and".
14	SEC. 5. TREATMENT OF PROGRAM INCOME AND LABOR
15	STANDARDS.
16	Section 104 of the Native American Hous-
17	ing Assistance and Self-Determination Act of
18	1996 (25 U.S.C. 4114) is amended—
19	(1) in subsection (a)(1)—
20	(A) by striking "A recipient" and
21	inserting the following: "Notwith-
22	standing any other provision of this
23	Act, a recipient"; and
24	(B) by striking subparagraph (B)
25	and inserting the following:

1	"(B) the recipient has agreed that
2	it will utilize such income for housing
3	related activities in accordance with
4	this Act."; and
5	(2) in subsection $(a)(2)$ —
6	(A) in the heading, by inserting
7	"RESTRICTED ACCESS OR" before the
8	word "REDUCTION";
9	(B) in subparagraph (B), by strik-
10	ing "or" at the end;
11	(C) in subparagraph (C), by strik-
12	ing the period at the end and insert-
13	ing "; or"; and
14	(D) by adding at the end the fol-
15	lowing:
16	"(D) whether the recipient has ex-
17	pended retained program income for
18	housing-related activities.".
19	SEC. 6. REGULATIONS.
20	Section 106(b)(2)(A) of the Native Amer-
21	ican Housing Assistance and Self-Determina-
22	tion Act of 1996 (25 U.S.C. 4116(b)(2)(A)) is
23	amended by inserting after "required under
24	this Act" the following: ", including any regu-
25	lations that may be required pursuant to

1 amendments made to this Act after the date of 2 enactment of this Act,". 3 SEC. 7. FEDERAL GUARANTEES FOR FINANCING FOR TRIB-4 AL HOUSING ACTIVITIES. 5 Section 601 of the Native American Housing Assistance and Self-Determination Act of 6 7 1996 (25 U.S.C. 4191) is amended— (1) in subsection (a), by inserting after 8 "section 202" the following: "and housing 9 related community development activity 10 11 as consistent with the purposes of this Act": 12 13 (2) by striking subsection (b); and (3) by redesignating subsections (c) 14 and (d) as subsections (b) and (c), respec-15 tively. 16 17 SEC. 8. FEASIBILITY STUDIES TO IMPROVE THE DELIVERY 18 OF HOUSING ASSISTANCE IN NATIVE COMMU-19 NITIES. Section 202 of the Native American Hous-20 ing Assistance and Self-Determination Act of 21 22 1996 (25 U.S.C. 4132) is amended by adding at 23 *the end the following:* "(7) COMMUNITY DEVELOPMENT 24 DEM-25 **ONSTRATION PROJECT.**

1 "(A) IN GENERAL.—Consistent with 2 principles of Indian self-determination and the findings of this Act, the 3 Secretary shall conduct and submit to 4 Congress a study of the feasibility of 5 establishing a demonstration project 6 in which Indian tribes, tribal organi-7 zations, or tribal consortia are au-8 thorized to expend amounts received 9 pursuant to the Native American 10 Housing Assistance and Self-Deter-11 mination Reauthorization Act of 2002 12 in order to design, implement, and op-13 erate community development dem-14 15 onstration projects.

"(B) STUDY.—Not later than 1 year 16 after the date of enactment of the Na-17 18 tive American Housing Assistance and 19 Self-Determination **Reauthorization** 20 Act of 2002, the Secretary shall submit 21 the study conducted under subpara-22 graph (A) to the Committee on Banking, Housing, and Urban Affairs and 23 the Committee on Indian Affairs of the 24 Senate, and the Committee on Finan-25

cial Services and the Committee on
Resources of the House of Representa-
tives.
"(8) Self-determination act dem-
ONSTRATION PROJECT.—
"(A) IN GENERAL.—Consistent with
the provisions of the Indian Self-De-
termination and Education Assistance
Act (25 U.S.C. 450 et seq.), the Sec-
retary shall conduct and submit to
Congress a study of the feasibility of
establishing a demonstration project
in which Indian tribes and tribal or-
ganizations are authorized to receive
assistance in a manner that maxi-
mizes tribal authority and decision-

13 or-14 eive axi-15 16 ionmaking in the design and implemen-17 tation of Federal housing and related 18 activity funding. 19 "(B) STUDY.—Not later than 1 year

20 after the date of enactment of the Na-21 tive American Housing Assistance and 22 Self-Determination Reauthorization 23 Act of 2002, the Secretary shall submit 24 the study conducted under subpara-25

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1 graph (A) to the Committee on Bank-2 ing, Housing, and Urban Affairs and 3 the Committee on Indian Affairs of the Senate, and the Committee on Finan-4 cial Services and the Committee on 5 **Resources of the House of Representa-**6 tives.". 7 8 SEC. 9. BLACK MOLD INFESTATION STUDY.

9 Not later than 180 days after the date of
10 enactment of this Act, the Secretary of Housing
11 and Urban Development shall—

(1) complete a study on the extent of
black mold infestation of Native American housing in the United States; and

(2) submit to Congress a report that
describes recommendations of the Secretary for means by which to address the
infestation.

Calendar No. 609

 $\begin{array}{c} {}^{107 \mathrm{TH}\ \mathrm{CONGRESS}}_{\mathrm{2D}\ \mathrm{Session}} & \textbf{S. 1210} \end{array}$

[Report No. 107-246]

A BILL

To reauthorize the Native American Housing Assistance and Self-Determination Act of 1996.

September 17, 2002 Reported with an amendment in the nature of a substitute