# 107TH CONGRESS 1ST SESSION S. 1382

To amend title 11, District of Columbia Code, to redesignate the Family Division of the Superior Court of the District of Columbia as the Family Court of the Superior Court, to recruit and retain trained and experienced judges to serve in the Family Court, to promote consistency and efficiency in the assignment of judges to the Family Court and in the consideration of actions and proceedings in the Family Court, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

August 3, 2001

Mr. DEWINE (for himself and Ms. LANDRIEU) introduced the following bill; which was read twice and referred to the Committee on Governmental Affairs

# A BILL

- To amend title 11, District of Columbia Code, to redesignate the Family Division of the Superior Court of the District of Columbia as the Family Court of the Superior Court, to recruit and retain trained and experienced judges to serve in the Family Court, to promote consistency and efficiency in the assignment of judges to the Family Court and in the consideration of actions and proceedings in the Family Court, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "District of Columbia 3 Family Court Act of 2001". SEC. 2. REDESIGNATION OF FAMILY DIVISION AS FAMILY 4 5 COURT OF THE SUPERIOR COURT. 6 (a) IN GENERAL.—Section 11–902, District of Co-7 lumbia Code, is amended to read as follows: 8 "§ 11-902. Organization of the court "(a) IN GENERAL.—The Superior Court shall consist 9 10 of the following: "(1) The Civil Division. 11 12 "(2) The Criminal Division. "(3) The Family Court. 13 "(4) The Probate Division. 14 "(5) The Tax Division. 15 16 "(b) BRANCHES.—The divisions of the Superior 17 Court may be divided into such branches as the Superior Court may by rule prescribe. 18 19 "(c) DESIGNATION OF PRESIDING JUDGE OF FAMILY 20 COURT.—The chief judge of the Superior Court shall des-21 ignate one of the judges assigned to the Family Court of 22 the Superior Court to serve as the presiding judge of the 23 Family Court of the Superior Court. 24 "(d) JURISDICTION DESCRIBED.—The Family Court

25 shall have original jurisdiction over the actions, applica-

1 tions, determinations, adjudications, and proceedings de-2 scribed in section 11–1101.".

3 (b) CONFORMING AMENDMENT TO CHAPTER 9.—
4 Section 11–906(b), District of Columbia Code, is amended
5 by inserting "the Family Court and" before "the various
6 divisions".

7 (c) CONFORMING AMENDMENTS TO CHAPTER 11.—
8 (1) The heading for chapter 11 of title 11, District of Co9 lumbia, is amended by striking "FAMILY DIVISION" and
10 inserting "FAMILY COURT".

(2) The item relating to chapter 11 in the table of
chapters for title 11, District of Columbia, is amended by
striking "FAMILY DIVISION" and inserting "FAMILY
COURT".

15 (d) Conforming Amendments to Title 16.—

16 (1) CALCULATION OF CHILD SUPPORT.—Sec17 tion 16–916.1(o)(6), District of Columbia Code, is
18 amended by striking "Family Division" and insert19 ing "Family Court of the Superior Court".

20 (2) EXPEDITED JUDICIAL HEARING OF CASES
21 BROUGHT BEFORE HEARING COMMISSIONERS.—Sec22 tion 16–924, District of Columbia Code, is amended
23 by striking "Family Division" each place it appears
24 in subsections (a) and (f) and inserting "Family
25 Court".

(3) GENERAL REFERENCES TO PRO CEEDINGS.—Chapter 23 of title 16, District of Co lumbia Code, is amended by inserting after section
 16–2301 the following new section:

# 5 "§16-2301.1. References deemed to refer to Family 6 Court of the Superior Court

"Any reference in this chapter or any other Federal
or District of Columbia law, Executive order, rule, regulation, delegation of authority, or any document of or pertaining to the Family Division of the Superior Court of
the District of Columbia shall be deemed to refer to the
Family Court of the Superior Court of the District of Columbia.".

14 (4) CLERICAL AMENDMENT.—The table of sec15 tions for subchapter I of chapter 23 of title 16, Dis16 trict of Columbia, is amended by inserting after the
17 item relating to section 16–2301 the following new
18 item:

"16–2301.1. References deemed to refer to Family Court of the Superior Court.".

# 19 SEC. 3. APPOINTMENT AND ASSIGNMENT OF JUDGES; NUM20 BER AND QUALIFICATIONS.

(a) NUMBER OF JUDGES FOR FAMILY COURT;
QUALIFICATIONS AND TERMS OF SERVICE.—Chapter 9 of
title 11, District of Columbia Code, is amended by inserting after section 11–908 the following new section:

1	"§11–908A. Special rules regarding assignment and
2	service of judges of Family Court
3	"(a) NUMBER OF JUDGES.—
4	"(1) IN GENERAL.—The number of judges serv-
5	ing on the Family Court of the Superior Court at
6	any time may not be less than 12 or more than 15.
7	"(2) REPORT.—The total number of judges on
8	the Superior Court may exceed the limit on such
9	judges to the extent necessary to maintain the re-
10	quirements of this subsection if the chief judge of
11	the Superior Court—
12	"(A) obtains the approval of the Joint
13	Committee on Judicial Administration; and
14	"(B) reports to Congress regarding the cir-
15	cumstances that gave rise to the necessity to
16	exceed the cap.
17	"(b) QUALIFICATIONS.—The chief judge may not as-
18	sign an individual to serve on the Family Court of the
19	Superior Court unless—
20	((1) the individual has training or expertise in
21	family law;
22	((2) the individual certifies to the chief judge
23	that the individual intends to serve the full term of
24	service, except that this paragraph shall not apply
25	with respect to individuals serving as senior judges

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1	under section $11-1504$ and individuals serving as
2	temporary judges under section 11–908;
3	"(3) the individual certifies to the chief judge
4	that the individual will participate in the ongoing
5	training programs carried out for judges of the
6	Family Court under section 11–1104(c); and
7	"(4) the individual meets the requirements of
8	section 11–1732A(b).
9	"(c) TERM OF SERVICE.—
10	"(1) IN GENERAL.—
11	"(A) SERVING JUDGES.—An individual as-
12	signed to serve as a judge of the Family Court
13	of the Superior Court who is serving as a judge
14	in the Superior Court on the date of the enact-
15	ment of the District of Columbia Family Court
16	Act of 2001 shall serve for a term of not fewer
17	than 3 years as determined by the chief judge
18	of the Superior Court (including any consecu-
19	tive period of service on the Family Division of
20	the Superior Court immediately preceding the
21	date of the enactment of such Act).
22	"(B) NEW JUDGES.—An individual as-
23	signed to serve as a judge of the Family Court
24	of the Superior Court who is not serving as a
25	judge in the Superior Court on the date of the

enactment of the District of Columbia Family 2 Court Act of 2001 shall serve for a term of 5 3 years.

4 "(2) Assignment for additional service.— 5 After the term of service of a judge of the Family 6 Court (as described in paragraph (1)) expires, at the 7 judge's request the judge may be assigned for addi-8 tional service on the Family Court for a period of 9 such duration (consistent with section 431(c) of the District of Columbia Home Rule Act) as the chief 10 11 judge may provide.

12 "(3) PERMITTING SERVICE ON FAMILY COURT 13 FOR ENTIRE TERM.—At the request of the judge, a 14 judge may serve as a judge of the Family Court for 15 the judge's entire term of service as a judge of the 16 Superior Court under section 431(c) of the District 17 of Columbia Home Rule Act.

18 "(d) REASSIGNMENT TO OTHER DIVISIONS.—The 19 chief judge may reassign a judge of the Family Court to 20any division of the Superior Court if the chief judge deter-21 mines that the judge is unable, for cause, to continue serv-22 ing in the Family Court.".

23 (b) PLAN FOR FAMILY COURT TRANSITION.—

24 (1) IN GENERAL.—Not later than 90 days after 25 the date of the enactment of this Act, the chief

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1	judge of the Superior Court of the District of Co-
2	lumbia shall prepare and submit to the President
3	and Congress a transition plan for the Family Court
4	of the Superior Court, and shall include in the plan
5	the following:
6	(A) The chief judge's determination of the
7	role and function of the presiding judge of the
8	Family Court.
9	(B) The chief judge's determination of the
10	number of judges needed to serve on the Family
11	Court.
12	(C) The chief judge's determination of the
13	number of magistrate judges of the Family
14	Court needed for appointment under section
15	11–1732, District of Columbia Code.
16	(D) The chief judge's determination of the
17	appropriate functions of such magistrate
18	judges, together with the compensation of and
19	other personnel matters pertaining to such
20	magistrate judges.
21	(E) A plan for case flow, case manage-
22	ment, and staffing needs (including the needs
23	for both judicial and nonjudicial personnel) for
24	the Family Court.

(F) A plan for space, equipment, and other physical plant needs and requirements during the transition, as determined in consultation with the Administrator of General Services.

5 (G) An analysis of the success of the use 6 of magistrate judges under the expedited ap-7 pointment procedures established under section 8 6(d) in reducing the number of pending actions 9 and proceedings within the jurisdiction of the 10 Family Court (as described in section 11– 11 902(d), District of Columbia, as amended by 12 subsection (a)).

13 (H) Consistent with the requirements of 14 paragraph (2), a proposal for the disposition or 15 transfer to the Family Court of actions and 16 proceedings within the jurisdiction of the Fam-17 ily Court as of the date of the enactment of this 18 Act (together with actions and proceedings de-19 scribed in section 11–1101, District of Colum-20 bia Code, which were initiated in the Family 21 Division but remain pending in other Divisions 22 of the Superior Court as of such date) in a 23 manner consistent with applicable Federal and 24 District of Columbia law and best practices, in-25 cluding best practices developed by the Amer-

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1	ican Bar Association and the National Council
2	of Juvenile and Family Court Judges.
3	(2) Implementation of the proposal for
4	TRANSFER OR DISPOSITION OF ACTIONS AND PRO-
5	CEEDINGS TO FAMILY COURT.—
6	(A) IN GENERAL.—The chief judge of the
7	Superior Court and the presiding judge of the
8	Family Court shall take such steps as may be
9	required as provided in the proposal for disposi-
10	tion of actions and proceedings under para-
11	graph (1)(H) to ensure that each action or pro-
12	ceeding within the jurisdiction of the Family
13	Court of the Superior Court (as described in
14	section 11–902(d), District of Columbia Code,
15	as amended by subsection (a)) is transferred to
16	the Family Court or otherwise disposed of as
17	provided in subparagraph (B). The requirement
18	of this subparagraph shall not apply to an ac-
19	tion or proceeding pending before a senior
20	judge as defined in section 11–1504, District of
21	Columbia Code.
22	(B) DEADLINE.—Notwithstanding any
23	other provision of this Act or any amendment
24	made by this Act, no action or proceeding which
25	is within the jurisdiction of the Family Court

1	(as described in section 11–902(d), District of
2	Columbia Code, as amended by subsection (a))
3	shall remain pending with a judge not serving
4	on the Family Court upon the expiration of 18
5	months after the date of enactment of this Act.
6	(C) Progress reports.—The chief judge
7	of the Superior Court shall report to the Com-
8	mittee on Appropriations of each House, the
9	Committee on Governmental Affairs of the Sen-
10	ate, and the Committee on Government Reform
11	of the House of Representatives 6 months and
12	12 months after the date of enactment of this
13	Act on the progress made towards disposing of
14	actions or proceedings described in subpara-
15	graph (B).
16	(3) Effective date of implementation of
17	PLAN.—The chief judge of the Superior Court may
18	not take any action to implement the transition plan
19	under this subsection until the expiration of the 30-
20	day period which begins on the date the chief judge
21	submits the plan to the President and Congress
22	under paragraph (1).
23	(c) TRANSITION TO REQUIRED NUMBER OF
24	JUDGES.—

1 (1) ANALYSIS BY CHIEF JUDGE OF SUPERIOR 2 COURT.—The chief judge of the Superior Court of the District of Columbia shall include in the transi-3 4 tion plan prepared under subsection (b)— (A) the chief judge's determination of the 5 6 number of individuals serving as judges of the 7 Superior Court who meet the qualifications for 8 judges of the Family Court of the Superior 9 Court under section 11–908A, District of Co-10 lumbia Code (as added by subsection (a)); and 11 (B) if the chief judge determines that the 12 number of individuals described in subpara-13 graph (A) is less than 15, a request that the 14 Judicial Nomination Commission recruit and 15 the President nominate (in accordance with sec-16 tion 433 of the District of Columbia Home Rule 17 Act) such additional number of individuals to 18 serve on the Superior Court who meet the 19 qualifications for judges of the Family Court 20 under such section as may be required to enable 21 the chief judge to make the required number of

22 assignments.

(2) ROLE OF DISTRICT OF COLUMBIA JUDICIAL
NOMINATION COMMISSION.—For purposes of section
434(d)(1) of the District of Columbia Home Rule

1 Act, the submission of a request from the chief 2 judge of the Superior Court of the District of Co-3 lumbia under paragraph (1)(B) shall be deemed to 4 create a number of vacancies in the position of judge 5 of the Superior Court equal to the number of addi-6 tional appointments so requested by the chief judge, 7 except that the deadline for the submission by the 8 District of Columbia Judicial Nomination Commis-9 sion of nominees to fill such vacancies shall be 90 10 days after the creation of such vacancies. In car-11 rying out this paragraph, the District of Columbia 12 Judicial Nomination Commission shall recruit indi-13 viduals for possible nomination and appointment to 14 the Superior Court who meet the qualifications for 15 judges of the Family Court of the Superior Court. 16 (d) Report by Comptroller General.—

17 (1) IN GENERAL.—Not later than 2 years after 18 the date of the enactment of this Act, the Comp-19 troller General shall prepare and submit to Congress 20 and the chief judge of the Superior Court of the Dis-21 trict of Columbia a report on the implementation of 22 this Act (including the transition plan under sub-23 section (b)), and shall include in the report the fol-24 lowing:

1 (A) An analysis of the procedures used to 2 make the initial appointments of judges of the 3 Family Court under this Act and the amend-4 ments made by this Act, including an analysis 5 of the time required to make such appointments 6 and the effect of the qualification requirements 7 for judges of the Court (including requirements 8 relating to the length of service on the Court) 9 on the time required to make such appoint-10 ments.

(B) An analysis of the impact of magistrate judges for the Family Court (including
the expedited initial appointment of magistrate
judges for the Court under section 6(d)) on the
workload of judges and other personnel of the
Court.

17 (C) An analysis of the number of judges
18 needed for the Family Court, including an anal19 ysis of how the number may be affected by the
20 qualification requirements for judges, the avail21 ability of magistrate judges, and other provi22 sions of this Act or the amendments made by
23 this Act.

24 (2) SUBMISSION TO CHIEF JUDGE OF SUPERIOR
25 COURT.—Prior to submitting the report under para-

graph (1) to Congress, the Comptroller General shall
 provide a preliminary version of the report to the
 chief judge of the Superior Court and shall take any
 comments and recommendations of the chief judge
 into consideration in preparing the final version of
 the report.

7 (e) CONFORMING AMENDMENT.—The first sentence
8 of section 11–908(a), District of Columbia Code, is
9 amended by striking "The chief judge" and inserting
10 "Subject to section 11–908A, the chief judge".

(f) CLERICAL AMENDMENT.—The table of sections
for chapter 9 of title 11, District of Columbia Code, is
amended by inserting after the item relating to section
11–908 the following new item:

"11–908A. Special rules regarding assignment and service of judges of Family Court.".

# 15 SEC. 4. IMPROVING ADMINISTRATION OF CASES AND PRO16 CEEDINGS IN FAMILY COURT.

(a) IN GENERAL.—Chapter 11 of title 11, District
of Columbia, is amended by striking section 1101 and inserting the following:

# 20 "§ 11-1101. Jurisdiction of the Family Court

21 "(a) IN GENERAL.—The Family Court of the District
22 of Columbia shall be assigned and have original jurisdic23 tion over—

1	"(1) actions for divorce from the bond of mar-
2	riage and legal separation from bed and board, in-
3	cluding proceedings incidental thereto for alimony,
4	pendente lite and permanent, and for support and
5	custody of minor children;
6	"(2) applications for revocation of divorce from
7	bed and board;
8	"(3) actions to enforce support of any person as
9	required by law;
10	"(4) actions seeking custody of minor children,
11	including petitions for writs of habeas corpus;
12	"(5) actions to declare marriages void;
13	"(6) actions to declare marriages valid;
14	"(7) actions for annulments of marriage;
15	"(8) determinations and adjudications of prop-
16	erty rights, both real and personal, in any action re-
17	ferred to in this section, irrespective of any jurisdic-
18	tional limitation imposed on the Superior Court;
19	"(9) proceedings in adoption;
20	"(10) proceedings under the Act of July 10,
21	1957 (D.C. Code, secs. 30–301 to 30–324);
22	"(11) proceedings to determine paternity of any
23	child born out of wedlock;

1	"(12) civil proceedings for protection involving
2	intrafamily offenses, instituted pursuant to chapter
3	10 of title 16;
4	"(13) proceedings in which a child, as defined
5	in section 16–2301, is alleged to be delinquent, ne-
6	glected, or in need of supervision;
7	"(14) proceedings under chapter 5 of title $21$
8	relating to the commitment of the mentally ill;
9	$^{\prime\prime}(15)$ proceedings under chapter 11 of title 21
10	relating to the commitment of the substantially re-
11	tarded; and
12	"(16) proceedings under Interstate Compact on
13	Juveniles (described in title IV of the District of Co-
14	lumbia Court Reform and Criminal Procedure Act of
15	1970).
16	"(b) DEFINITION.—In this chapter, the term 'action
17	or proceeding' with respect to the Family Court refers to
18	cause of action described in paragraphs $(1)$ through $(16)$
19	of subsection (a).
20	"§11–1102. Use of alternative dispute resolution
21	"To the greatest extent practicable and safe, cases
22	and proceedings in the Family Court of the Superior
23	Court shall be resolved through alternative dispute resolu-

24  $\,$  tion procedures, in accordance with such rules as the Su-  $\,$ 

25 perior Court may promulgate.

# 1 "§ 11-1103. Standards of practice for appointed coun 2 sel

3 "The Superior Court shall establish standards of
4 practice for attorneys appointed as counsel in the Family
5 Court of the Superior Court.

# 6 "§11–1104. Administration

7 "(a) 'ONE FAMILY, ONE JUDGE' REQUIREMENT FOR CASES AND PROCEEDINGS.—To the greatest extent prac-8 9 ticable and feasible, if an individual who is a party to an 10 action or proceeding assigned to the Family Court has an 11 immediate family or household member who is a party to 12 another action or proceeding assigned to the Family 13 Court, the individual's action or proceeding shall be assigned to the same judge or magistrate judge to whom 14 15 the immediate family member's action or proceeding is assigned. 16

17 "(b) Retention of Jurisdiction Over Cases.—

"(1) IN GENERAL.—In addition to the requirement of subsection (a), any action or proceeding assigned to the Family Court of the Superior Court
shall remain under the jurisdiction of the Family
Court until the action or proceeding is finally disposed.

24 "(2) One family, one judge.—

25 "(A) FOR THE DURATION.—An action or
26 proceeding assigned pursuant to this subsection

shall remain with the judge or magistrate judge to whom the action or proceeding is assigned for the duration of the action or proceeding to the greatest extent practicable, feasible, and lawful.

6 "(B) ALL CASES INVOLVING AN INDI-7 VIDUAL.—If an individual who is a party to an 8 action or proceeding assigned to the Family 9 Court becomes a party to another action or pro-10 ceeding assigned to the Family Court, the indi-11 vidual's subsequent action or proceeding shall 12 be assigned to the same judge or magistrate 13 judge to whom the individual's initial action or 14 proceeding is assigned to the greatest extent 15 practicable, feasible, and lawful.

"(C) REASSIGNMENT.—If the judge to 16 17 whom the action or proceeding is assigned 18 ceases to serve on the Family Court prior to the 19 final disposition of the action or proceeding, the 20 presiding judge of the Family Court shall en-21 sure that the matter or proceeding is reassigned 22 to a judge serving on the Family Court, except 23 that a judge who ceases to serve in Family 24 Court but remains in Superior Court may re-25 tain the case or proceeding for not more than

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1	6 months after ceasing to serve if such reten-
2	tion is in the best interests of the parties.
3	"(3) Standards of judicial ethics.—The
4	actions of a judge or magistrate judge in retaining
5	an action or proceeding under this paragraph shall
6	be subject to applicable standards of judicial ethics.
7	"(c) TRAINING PROGRAM.—
8	"(1) IN GENERAL.—The presiding judge of the
9	Family Court shall carry out an ongoing program to
10	provide training in family law and related matters
11	for judges of the Family Court, including magistrate
12	judges, attorneys who practice in the Family Court,
13	and appropriate nonjudicial personnel, and shall in-
14	clude in the program information and instruction re-
15	garding the following:
16	"(A) Child development.
17	"(B) Family dynamics, including domestic
18	violence.
19	"(C) Relevant Federal and District of Co-
20	lumbia laws.
21	"(D) Permanency planning principles and
22	practices.
23	"(E) Recognizing the risk factors for child
24	abuse.

"(F) Any other matters the presiding
 judge considers appropriate.

3 "(2) USE OF CROSS-TRAINING.—The program
4 carried out under this section shall use the resources
5 of lawyers and legal professionals, social workers,
6 and experts in the field of child development and
7 other related fields.

8 "(d) ACCESSIBILITY OF MATERIALS, SERVICES, AND
9 PROCEEDINGS; PROMOTION OF 'FAMILY-FRIENDLY' EN10 VIRONMENT.—

11 "(1) IN GENERAL.—To the greatest extent 12 practicable, the presiding judge of the Family Court shall ensure that the materials and services provided 13 14 by the Family Court are understandable and acces-15 sible to the individuals and families served by the 16 Court, and that the Court carries out its duties in 17 a manner which reflects the special needs of families 18 with children.

19 "(2) LOCATION OF PROCEEDINGS.—To the
20 maximum extent feasible, safe, and practicable,
21 cases and proceedings in the Family Court shall be
22 conducted at locations readily accessible to the par23 ties involved.

24 "(e) INTEGRATED COMPUTERIZED CASE TRACKING25 AND MANAGEMENT SYSTEM.—The Executive Officer of

the District of Columbia courts under section 11–1703
 shall work with the chief judge of the Superior Court—

3 "(1) to ensure that all records and materials of 4 cases and proceedings in the Family Court are 5 stored and maintained in electronic format accessible 6 by computers for the use of judges, magistrate 7 judges, and nonjudicial personnel of the Family 8 Court, and for the use of other appropriate offices 9 of the District government in accordance with the 10 plan for integrating computer systems prepared by 11 the Mayor of the District of Columbia under section 12 4(b) of the District of Columbia Family Court Act 13 of 2001;

"(2) to establish and operate an electronic
tracking and management system for cases and proceedings in the Family Court for the use of judges
and nonjudicial personnel of the Family Court, using
the records and materials stored and maintained
pursuant to paragraph (1); and

20 "(3) to expand such system to cover all divi21 sions of the Superior Court as soon as practicable.
22 "§11–1105. Social services and other related services
23 "(a) ON-SITE COORDINATION OF SERVICES AND IN24 FORMATION.—

1 "(1) IN GENERAL.—The Mayor of the District 2 of Columbia, in consultation with the chief judge of 3 the Superior Court, shall ensure that representatives 4 of the appropriate offices of the District government 5 which provide social services and other related serv-6 ices to individuals and families served by the Family 7 Court (including the District of Columbia Public 8 Schools, the District of Columbia Housing Author-9 ity, the Child and Family Services Agency, the Of-10 fice of the Corporation Counsel, the Metropolitan 11 Police Department, the Department of Health, and 12 other offices determined by the Mayor) are available 13 on-site at the Family Court to coordinate the provi-14 sion of such services and information regarding such 15 services to such individuals and families.

"(2) DUTIES OF HEADS OF OFFICES.—The 16 17 head of each office described in paragraph (1), in-18 cluding the Superintendent of the District of Colum-19 bia Public Schools and the Director of the District 20 of Columbia Housing Authority, shall provide the 21 Mayor with such information, assistance, and serv-22 ices as the Mayor may require to carry out such 23 paragraph.

24 "(b) APPOINTMENT OF SOCIAL SERVICES LIAISON25 WITH FAMILY COURT.—The Mayor of the District of Co-

lumbia shall appoint an individual to serve as a liaison 1 between the Family Court and the District government for 2 3 purposes of subsection (a) and for coordinating the deliv-4 ery of services provided by the District government with 5 the activities of the Family Court and for providing information to the judges, magistrate judges, and nonjudicial 6 7 personnel of the Court regarding the services available 8 from the District government to the individuals and fami-9 lies served by the Court. The Mayor shall provide on an 10 ongoing basis information to the chief judge of the Superior Court and the presiding judge of the Family Court 11 12 regarding the services of the District government which 13 are available for the individuals and families served by the Family Court. 14

### 15 "§11–1106. Reports to Congress

16 "Not later than 90 days after the end of each cal17 endar year, the chief judge of the Superior Court shall
18 submit a report to Congress on the activities of the Family
19 Court during the year, and shall include in the report the
20 following:

21 "(1) The chief judge's assessment of the pro22 ductivity and success of the use of alternative dis23 pute resolution pursuant to section 11–1102.

24 "(2) Goals and timetables as required by the25 Adoption and Safe Families Act of 1997 to improve

the Family Court's performance in the following
 year.

"(3) Information on the extent to which the
Court met deadlines and standards applicable under
Federal and District of Columbia law to the review
and disposition of actions and proceedings under the
Court's jurisdiction during the year.

8 "(4) Information on the progress made in es-9 tablishing locations and appropriate space for the 10 Family Court that are consistent with the mission of 11 the Family Court until such time as the locations 12 and space are established.

"(5) Information on any factors which are not
under the control of the Family Court which interfere with or prevent the Court from carrying out its
responsibilities in the most effective manner possible.

17 "(6) Based on outcome measures derived 18 through the use of the information stored in elec-19 tronic format under section 11–1104(d), an analysis 20 of the Court's efficiency and effectiveness in man-21 aging its case load during the year, including an 22 analysis of the time required to dispose of actions 23 and proceedings among the various categories of the 24 Court's jurisdiction, as prescribed by applicable law 25 and best practices, including (but not limited to)

1 best practices developed by the American Bar Asso-2 ciation and the National Council of Juvenile and 3 Family Court Judges.

4 "(7) If the Court failed to meet the deadlines, 5 standards, and outcome measures described in the 6 previous paragraphs, a proposed remedial action 7 plan to address the failure.".

8 (b) EXPEDITED APPEALS FOR CERTAIN FAMILY 9 COURT ACTIONS AND PROCEEDINGS.—Section 11–721, 10 District of Columbia Code, is amended by adding at the end the following new subsection: 11

12 "(g) Any appeal from an order of the Family Court 13 of the District of Columbia terminating parental rights or granting or denving a petition to adopt shall receive expe-14 15 dited review by the District of Columbia Court of Appeals and shall be certified by the appellant. An oral hearing 16 17 on appeal shall be deemed to be waived unless specifically 18 requested by a party to the appeal.".

(c) PLAN FOR INTEGRATING COMPUTER SYSTEMS.— 20 (1) IN GENERAL.—Not later than 6 months 21 after the date of the enactment of this Act, the 22 Mayor of the District of Columbia shall submit to 23 the President and Congress a plan for integrating 24 the computer systems of the District government 25 with the computer systems of the Superior Court of

1	the District of Columbia so that the Family Court
2	of the Superior Court and the appropriate offices of
3	the District government which provide social services
4	and other related services to individuals and families
5	served by the Family Court of the Superior Court
6	(including the District of Columbia Public Schools,
7	the District of Columbia Housing Authority, the
8	Child and Family Services Agency, the Office of the
9	Corporation Counsel, the Metropolitan Police De-
10	partment, the Department of Health, and other of-
11	fices determined by the Mayor) will be able to access
12	and share information on the individuals and fami-
13	lies served by the Family Court.
14	(2) AUTHORIZATION OF APPROPRIATIONS.—
15	There are authorized to be appropriated to the
16	Mayor of the District of Columbia such sums as may
17	be necessary to carry out paragraph (1).
18	(d) Clerical Amendment.—The table of sections
19	for chapter 11 of title 11, District of Columbia Code, is
20	amended by adding at the end the following new items:
	"11–1102. Use of alternative dispute resolution.

- "11–1103. Standards of practice for appointed counsel.
- "11–1104. Administration.
- "11–1105. Social services and other related services.
- "11–1106. Reports to Congress.".

# 21 SEC. 5. TREATMENT OF HEARING COMMISSIONERS AS

# 22 MAGISTRATE JUDGES.

23 (a) IN GENERAL.—

1	(1) Redesignation of title.—Section 11-
2	1732, District of Columbia Code, is amended—
3	(A) by striking "hearing commissioners"
4	each place it appears in subsection (a), sub-
5	section (b), subsection (d), subsection (i), sub-
6	section (l), and subsection (n) and inserting
7	"magistrate judges";
8	(B) by striking "hearing commissioner"
9	each place it appears in subsection (b), sub-
10	section (c), subsection (e), subsection (f), sub-
11	section (g), subsection (h), and subsection (j)
12	and inserting "magistrate judge";
13	(C) by striking "hearing commissioner's"
14	each place it appears in subsection (e) and sub-
15	section (k) and inserting "magistrate judge's";
16	(D) by striking "Hearing commissioners"
17	each place it appears in subsections (b), (d),
18	and (i) and inserting "Magistrate judges"; and
19	(E) in the heading, by striking " <b>Hearing</b>
20	commissioners" and inserting "Mag-
21	istrate Judges".
22	(2) Conforming Amendments.—(A) Section
23	11–1732(c)(3), District of Columbia Code, is amend-
24	ed by striking ", except that" and all that follows
25	and inserting a period.

1	(B) Section 16–924, District of Columbia Code,
2	is amended—
3	(i) by striking "hearing commissioner"
4	each place it appears and inserting "magistrate
5	judge"; and
6	(ii) in subsection (f), by striking "hearing
7	commissioner's" and inserting "magistrate
8	judge's''.
9	(3) CLERICAL AMENDMENT.—The item relating
10	to section 11–1732 of the table of sections of chap-
11	ter 17 of title 11, D.C. Code, is amended to read as
12	follows:
	"11–1732. Magistrate judges.".

13 (b) TRANSITION PROVISION REGARDING HEARING COMMISSIONERS.—Any individual serving as a hearing 14 commissioner under section 11–1732 of the District of Co-15 lumbia Code as of the date of the enactment of this Act 16 shall serve the remainder of such individual's term as a 17 18 magistrate judge, and may be reappointed as a magistrate 19 judge in accordance with section 11–1732(d), District of 20 Columbia Code, except that any individual serving as a 21 hearing commissioner as of the date of the enactment of 22 this Act who was appointed as a hearing commissioner 23 prior to the effective date of section 11–1732 of the Dis-24 trict of Columbia Code shall not be required to be a resi1 dent of the District of Columbia to be eligible to be re 2 appointed.

3 (c) EFFECTIVE DATE.—The amendments made by
4 this section shall take effect on the date of the enactment
5 of this Act.

# 6 SEC. 6. SPECIAL RULES FOR MAGISTRATE JUDGES OF FAM7 ILY COURT.

8 (a) IN GENERAL.—Chapter 17 of title 11, District
9 of Columbia Code, is amended by inserting after section
10 11–1732 the following new section:

# 11 "§ 11–1732A. Special rules for magistrate judges of the Family Court of the Superior Court

"(a) USE OF SOCIAL WORKERS IN ADVISORY MERIT
SELECTION PANEL.—The advisory selection merit panel
used in the selection of magistrate judges for the Family
Court of the Superior Court under section 11–1732(b)
shall include certified social workers specializing in child
welfare matters who are residents of the District and who
are not employees of the District of Columbia Courts.

20 "(b) SPECIAL QUALIFICATIONS.—Notwithstanding
21 section 11–1732(c), no individual shall be appointed as a
22 magistrate judge for the Family Court of the Superior
23 Court unless that individual—

24 "(1) is a citizen of the United States;

1	((2) is an active member of the unified District
2	of Columbia Bar;
3	"(3) for the 5 years immediately preceding the
4	appointment has been engaged in the active practice
5	of law in the District, has been on the faculty of a
6	law school in the District, or has been employed as
7	a lawyer by the United States or District govern-
8	ment, or any combination thereof;
9	"(4) has not fewer than 3 years of training or
10	experience in the practice of family law; and
11	"(5)(A) is a bona fide resident of the District
12	of Columbia and has maintained an actual place of
13	abode in the District for at least 90 days imme-
14	diately prior to appointment, and retains such resi-
15	dency during service as a magistrate judge; or
16	"(B) is a bona fide resident of the areas con-
17	sisting of Montgomery and Prince George's Counties
18	in Maryland, Arlington and Fairfax Counties, and
19	the City of Alexandria in Virginia, has maintained
20	an actual place of abode in such area for at least 5
21	years prior to appointment, and certifies that the in-
22	dividual will become a bona fide resident of the Dis-
23	trict of Columbia not later than 90 days after ap-
24	pointment.

"(c) SERVICE OF CURRENT HEARING COMMIS SIONERS.—Those individuals serving as hearing commis sioners under section 11–1732 on the effective date of this
 section who meet the qualifications described in subsection
 (b)(4) may request to be appointed as magistrate judges
 for the Family Court of the Superior Court under such
 section.

8 "(d) FUNCTIONS.—A magistrate judge, when specifi-9 cally designated by the presiding judge of the Family 10 Court of the Superior Court, and subject to the rules of 11 the Superior Court and the right of review under section 12 11–1732(k), may perform the following functions:

13 "(1) Administer oaths and affirmations and14 take acknowledgements.

15 "(2) Subject to the rules of the Superior Court 16 and applicable Federal and District of Columbia law, 17 conduct hearings, make findings and enter interim 18 and final orders or judgments in uncontested or con-19 tested proceedings within the jurisdiction of the 20 Family Court of the Superior Court (as described in 21 section 11–1101), excluding jury trials and trials of 22 felony cases, as assigned by the presiding judge of 23 the Family Court.

24 "(3) Subject to the rules of the Superior Court,25 enter an order punishing an individual for contempt,

except that no individual may be detained pursuant
 to the authority of this paragraph for longer than
 180 days.

4 "(e) LOCATION OF PROCEEDINGS.—To the maximum
5 extent feasible, safe, and practicable, magistrate judges of
6 the Family Court of the Superior Court shall conduct pro7 ceedings at locations readily accessible to the parties in8 volved.

9 "(f) TRAINING.—The Family Court of the Superior 10 Court shall ensure that all magistrate judges of the Fam-11 ily Court receive training to enable them to fulfill their 12 responsibilities, including specialized training in family 13 law and related matters.".

(b) CONFORMING AMENDMENTS.—(1) Section 11–
1732(a), District of Columbia Code, is amended by inserting after "the duties enumerated in subsection (j) of this
section" the following: "(or, in the case of magistrate
judges for the Family Court of the Superior Court, the
duties enumerated in section 11–1732A(d))".

20 (2) Section 11–1732(c), District of Columbia Code,
21 is amended by striking "No individual" and inserting "Ex22 cept as provided in section 11–1732A(b), no individual".
23 (3) Section 11–1732(k), District of Columbia Code,
24 is amended—

(A) by striking "subsection (j)," and inserting
 the following: "subsection (j) (or proceedings and
 hearings under section 11–1732A(d), in the case of
 magistrate judges for the Family Court of the Supe rior Court),"; and

6 (B) by inserting after "appropriate division" 7 the following: "(or, in the case of an order or judg-8 ment of a magistrate judge of the Family Court of 9 the Superior Court, by a judge of the Family 10 Court)".

(4) Section 11–1732(l), District of Columbia Code,
is amended by inserting after "responsibilities" the following: "(subject to the requirements of section 11–
1732A(f) in the case of magistrate judges of the Family
Court of the Superior Court)".

(c) CLERICAL AMENDMENT.—The table of sections
for subchapter II of chapter 17 of title 11, District of Columbia, is amended by inserting after the item relating
to section 11–1732 the following new item:

"11–1732A. Special rules for magistrate judges of Family Court of the Superior Court.".

20 (d) Effective Date.—

(1) IN GENERAL.—The amendments made by
this section shall take effect on the date of the enactment of this Act.

24 (2) EXPEDITED INITIAL APPOINTMENTS.—

1	(A) IN GENERAL.—Not later than 30 days
2	after the date of the enactment of this Act, the
3	chief judge of the Superior Court of the District
4	of Columbia shall appoint not more than 5 indi-
5	viduals to serve as magistrate judges for the
6	Family Division of the Superior Court in ac-
7	cordance with the requirements of sections 11–
8	1732 and 11–1732A, District of Columbia Code
9	(as added by subsection (a)).
10	(B) Appointments made without re-
11	GARD TO SELECTION PANEL.—Sections 11-
12	1732(b) and 11–1732A(a), District of Columbia
13	Code (as added by subsection (a)) shall not
14	apply with respect to any magistrate judge ap-
15	pointed under this paragraph.
16	(C) PRIORITY FOR CERTAIN ACTIONS AND
17	PROCEEDINGS.—The chief judge of the Supe-
18	rior Court and the presiding judge of the Fam-

PROCEEDINGS.—The chief judge of the Superior Court and the presiding judge of the Family Division of the Superior Court (acting jointly) shall first assign and transfer to the magistrate judges appointed under this paragraph actions and proceedings described as follows:

23 (i) The action or proceeding involves24 an allegation of abuse or neglect.

19

20

21

- (ii) The judge to whom the action or
   proceeding is assigned as of the date of the
   enactment of this Act is not assigned to
   the Family Division.
- 5 (iii) The action or proceeding was ini6 tiated in the Family Division prior to the
  7 2-year period which ends on the date of
  8 the enactment of this Act.

#### 9 SEC. 7. SENSE OF CONGRESS REGARDING BORDER AGREE-

#### 10

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#### MENT WITH MARYLAND AND VIRGINIA.

11 It is the sense of Congress that the State of Mary-12 land, the Commonwealth of Virginia, and the District of 13 Columbia should promptly enter into a border agreement 14 to facilitate the timely and safe placement of children in 15 the District of Columbia's welfare system in foster and 16 kinship homes and other facilities in Maryland and Vir-17 ginia.

# 18 SEC. 8. SENSE OF THE SENATE REGARDING THE USE OF

# COURT APPOINTED SPECIAL ADVOCATES.

It is the sense of the Senate that the Chief Judge
of the Superior Court and the Presiding Judge of the
Family Division should take all steps necessary to encourage and support the use of Court Appointed Special Advocates (CASA) in family court actions or proceedings.

#### 1 SEC. 9. INTERIM REPORTS.

2 Not later than 12 months after the date of enactment
3 of this Act, the chief judge of the Superior Court and the
4 presiding judge of the Family Court—

5 (1) in consultation with the General Services
6 Administration, shall submit to Congress a feasi7 bility study for the construction of appropriate per8 manent courts and facilities for the Family Court;
9 and

(2) shall submit to Congress an analysis of the
success of the use of magistrate judges under the expedited appointment procedures established under
section 6(d) in reducing the number of pending actions and proceedings within the jurisdiction of the
Family Court (as described in section 11–902(d),
District of Columbia).

### 17 SEC. 10. AUTHORIZATION OF APPROPRIATIONS.

18 There are authorized to be appropriated to the 19 Courts of the District of Columbia and the District of Co-20 lumbia such sums as may be necessary to carry out the 21 amendments made by this Act.

### 22 SEC. 11. EFFECTIVE DATE.

The amendments made by section 4 shall take effectupon the expiration of the 18 month period which beginson the date of the enactment of this Act.