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107th CONGRESS 2d Session



[Report No. 107-226]

To amend the Employee Retirement Income Security Act of 1974 to improve diversification of plan assets for participants in individual account plans, to improve disclosure, account access, and accountability under individual account plans, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 6, 2002

Mr. KENNEDY (for himself, Mr. BINGAMAN, Mr. CORZINE, Mrs. BOXER, Mr. DASCHLE, Mr. HARKIN, Ms. MIKULSKI, Mr. REED, Mrs. CLINTON, Mr. DURBIN, Mr. LIEBERMAN, Mr. KERRY, Mr. ROCKEFELLER, and Mr. LEAHY) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

JULY 26, 2002

Reported by Mr. KENNEDY, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend the Employee Retirement Income Security Act of 1974 to improve diversification of plan assets for participants in individual account plans, to improve disclosure, account access, and accountability under individual account plans, and for other purposes. 1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be eited as the
- 5 "Protecting America's Pensions Act of 2002".
- 6 (b) TABLE OF CONTENTS.

Sec. 1. Short title and table of contents.

TITLE I-IMPROVEMENTS IN DIVERSIFICATION OF PLAN ASSETS

- See. 101. Rules relating to plan investments in employer stock.
- Sec. 102. Elimination of employer requirements that assets be invested in employer securities.
- See. 103. Fiduciary rules for plan sponsors designating independent investment advisers.

TITLE II—IMPROVEMENTS IN DISCLOSURE

- See. 201. Pension benefit information.
- See. 202. Provision to participants and beneficiaries of material investment information in accurate form.
- See. 203. Electronic disclosure of insider trading.

TITLE III—IMPROVEMENTS IN ACCESS AND ACCOUNTABILITY

- See. 301. Additional fiduciary protections relating to lockdowns.
- Sec. 302. Limitation on fiduciary exception during lockdown period.
- See. 303. Insurance adequate to protect interest of participants and beneficiaries.
- See. 304. Liability for breach of fiduciary duty.
- See. 305. Participation of participants in trusteeship of individual account plans.
- Sec. 306. Preservation of rights or claims.
- Sec. 307. Office of Pension Participant Advocacy.
- See. 308. Study regarding insurance system for individual account plans.
- Sec. 309. Study regarding fees charged by individual account plans.
- See. 310. Collectively bargained 401(k) plans.

TITLE IV—GENERAL PROVISIONS

- See. 401. General effective date.
- Sec. 402. Plan amendments.

TITLE I—IMPROVEMENTS IN DI VERSIFICATION OF PLAN AS SETS

4 SEC. 101. RULES RELATING TO PLAN INVESTMENTS IN EM-

PLOYER STOCK.

5

6 Section 404 of the Employee Retirement Income Se7 curity Act of 1974 (29 U.S.C. 1104) is amended by adding
8 at the end the following new subsection:

9 $\frac{((e)(1)(A)}{(A)}$ Except as provided in this subsection, an individual account plan under which a participant or bene-10 11 ficiary is permitted to exercise control over assets in his or her account shall provide that if the plan (or any other 12 plan maintained by the employer which covers the partici-13 14 pant or beneficiary) provides for or allows employer contributions other than elective deferrals to be invested in 15 employer securities or employer real property, the plan 16 may not permit elective deferrals to be invested in em-17 18 ployer securities or employer real property.

19 "(B) A plan which offers as an investment option the 20 purchase of stock through an open brokerage account or 21 similar investment vehicle shall not be treated as meeting 22 the requirements of subparagraph (A) unless the plan pro-23 vides that such option may not be used to purchase em-24 ployer securities or employer real property. "(2)(A) This subsection shall not apply to an indi vidual account plan maintained by an employer for any
 plan year if the employer maintains a qualified defined
 benefit plan for the plan year.

5 <u>"(B)(i)</u> For purposes of subparagraph (A), the term
6 'qualified defined benefit plan' means, with respect to any
7 individual account plan, a defined benefit plan—

8 ^{((I)} which covers at least 90 percent of the em-9 ployees as are covered by the individual account 10 plan, and

11 "(II) with respect to which the accrued benefit 12 of each participant is not less than a benefit which 13 is actuarially equivalent to a percentage of the par-14 ticipant's final average pay equal to 1.5 percent mul-15 tiplied by the number of years of service (not greater 16 than 20) of the participant.

17 "(ii) In applying subclause (II) of clause (i) to a de18 fined benefit plan with respect to which a participant's ac19 crued benefit is equal to a fixed dollar amount multiplied
20 by the number of years of service—

21 "(I) the participant's pay during the plan year
22 preceding the plan year of the determination shall be
23 used in lieu of final average pay, and

24 <u>"(II) the plan shall be treated as satisfying the</u>
 25 requirement of such subclause if the average accrued

1	benefit under the plan of all the participants who
2	are also covered by the individual account plan
3	meets such requirement.
4	"(3) For purposes of this subsection—
5	$\frac{((A)}{(A)}$ the term 'elective deferral' has the mean-
6	ing given such term by section $402(g)(3)$ of the In-
7	ternal Revenue Code of 1986,
8	${(B)}$ the terms 'employer securities' and 'em-
9	ployer real property' have the meanings given such
10	terms by section 407(d), and
11	$\frac{(C)}{(C)}$ the term 'year of service' has the meaning
12	given such term by section $203(b)(2)$."
12 13	given such term by section 203(b)(2)." SEC. 102. ELIMINATION OF EMPLOYER REQUIREMENTS
13	SEC. 102. ELIMINATION OF EMPLOYER REQUIREMENTS
13 14	SEC. 102. ELIMINATION OF EMPLOYER REQUIREMENTS THAT ASSETS BE INVESTED IN EMPLOYER SE-
13 14 15	SEC. 102. ELIMINATION OF EMPLOYER REQUIREMENTS THAT ASSETS BE INVESTED IN EMPLOYER SE- CURITIES.
13 14 15 16	SEC. 102. ELIMINATION OF EMPLOYER REQUIREMENTS THAT ASSETS BE INVESTED IN EMPLOYER SE- CURITIES. (a) IN GENERAL.—Section 404(c) of Employee Re-
 13 14 15 16 17 	SEC. 102. ELIMINATION OF EMPLOYER REQUIREMENTS THAT ASSETS BE INVESTED IN EMPLOYER SE- CURITIES. (a) IN GENERAL.—Section 404(c) of Employee Re- tirement Income Security Act of 1974 (29 U.S.C.

21 paragraph:

(2)(A) Except as provided in this subsection, an individual account plan to which this paragraph applies shall—

1	"(i) offer at least 3 investment options
2	(not inconsistent with regulations prescribed by
3	the Secretary) in addition to any option to in-
4	vest in employer securities or employer real
5	property,
6	"(ii) provide that a participant or bene-
7	ficiary has the immediate right to reinvest any
8	employee contributions and elective deferrals in-
9	vested in employer securities or employer real
10	property (and earnings thereon) in any other
11	investment option provided by the plan,
12	"(iii) provide that a participant or bene-
13	ficiary has the right after no more than 3 years
14	of service under the plan to reinvest any em-
15	ployer contributions (other than elective defer-
16	rals) of employer securities or employer real
17	property (and earnings thereon) in any other
18	investment option provided by the plan, and
19	${}$ (iv) meet the requirements of section
20	409(e)(2) of the Internal Revenue Code of 1986
21	with respect to employer securities held by the
22	plan which are readily tradable on an estab-
23	lished securities market.
24	"(B)(i) Except as provided in clause (ii), this
25	paragraph shall apply to any individual account plan

1	which holds employer securities which are readily
2	tradable on an established securities market.
3	"(ii) This paragraph shall not apply to an em-
4	ployee stock ownership plan if the plan has no con-
5	tributions (or earnings thereon) which are subject to
6	section 401 (k)(3) or (m) of such Code."
7	(b) APPLICABLE RULES.—Section 404(e) of such Act
8	(29 U.S.C. 1104(e)), as so added, is amended by striking
9	paragraph (4) (as redesignated by subsection (a)) and in-
10	serting the following new paragraphs:
11	${}(4)(A)$ Except as provided in subparagraph (B),
11 12	"(4)(A) Except as provided in subparagraph (B), within 30 days after the date of any election by a partici-
12	within 30 days after the date of any election by a partici-
12 13	within 30 days after the date of any election by a partici- pant or beneficiary under paragraph (2) to reinvest, the
12 13 14	within 30 days after the date of any election by a partici- pant or beneficiary under paragraph (2) to reinvest, the plan administrator shall take such actions as are necessary
12 13 14 15	within 30 days after the date of any election by a partici- pant or beneficiary under paragraph (2) to reinvest, the plan administrator shall take such actions as are necessary to effectuate such reinvestment.
12 13 14 15 16	within 30 days after the date of any election by a partici- pant or beneficiary under paragraph (2) to reinvest, the plan administrator shall take such actions as are necessary to effectuate such reinvestment. "(B) In any case in which the plan provides for elec-
12 13 14 15 16 17	within 30 days after the date of any election by a partici- pant or beneficiary under paragraph (2) to reinvest, the plan administrator shall take such actions as are necessary to effectuate such reinvestment. "(B) In any case in which the plan provides for elec- tions to reinvest periodically during prescribed time peri-

20 (c) For face function and so anys before the first date of 21 which a participant is eligible to exercise the right to rein-22 vest employer securities and employer real property under 23 paragraph (2), the plan administrator shall provide to 24 such participant and his or her beneficiaries a written 25 notice—

1	"(A) setting forth such right under paragraph
2	(2), and
3	"(B) describing the importance of diversifying
4	the investment of retirement account assets.
5	The Secretary shall prescribe a model notice for purposes
6	of satisfying the requirements of this paragraph which
7	shall be in a form calculated to be understood by the aver-
8	age plan participant.
9	"(6) For purposes of this subsection—
10	$\frac{(A)}{(A)}$ the term 'elective deferral' has the mean-
11	ing given such term by section $402(g)(3)$ of the In-
12	ternal Revenue Code of 1986,
13	"(B) the term 'employee stock ownership plan'
14	has the meaning given such term by section
15	4975(e)(7) of such Code,
16	${(C)}$ the terms 'employer securities' and 'em-
17	ployer real property' have the meanings given such
18	terms by section 407(d), and
19	${}$ (D) the term 'year of service' has the meaning
20	given such term by section 203(b)(2)."
21	(c) Recommendations Relating to Nonpublicly
22	TRADED STOCK.—Within 1 year after the date of the en-
23	actment of this Act, the Secretary of Labor shall transmit
24	to the Committee on Education and the Workforce of the
25	House of Representatives and the Committee on Health,

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Education, Labor, and Pensions of the Senate the Sec retary's recommendations as to—

3 (1) whether section 404(e) of the Employee Re4 tirement Income Security Act of 1974 (as added by
5 section 101 and amended by this section) should
6 apply to employer securities which are not readily
7 tradable on an established securities market, and
8 (2) if the Secretary recommends that such sec-

9 tion apply to such securities, any legislative changes
10 necessary to reflect differences between such securi11 ties and employer securities which are readily
12 tradable on an established securities market.

13 SEC. 103. FIDUCIARY RULES FOR PLAN SPONSORS DESIG-

14 NATING INDEPENDENT INVESTMENT ADVIS15 ERS.

(a) IN GENERAL. Section 404 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104),
as amended by sections 101 and 102, is amended by adding at the end the following new subsection:

20 "(f)(1) In the case of an individual account plan 21 which permits a plan participant or beneficiary to exercise 22 control over the assets in his or her account, if a plan 23 sponsor or other person who is a fiduciary designates and 24 monitors a qualified investment adviser pursuant to the 25 requirements of paragraph (3), such fiduciary1 "(A) shall be deemed to have satisfied the requirements under this section for the prudent designation and periodic review of an investment adviser with whom the plan sponsor or other person who is a fiduciary enters into an arrangement for the provision of advice referred to in section 3(21)(A)(ii),

8 ^{((B)} shall not be liable under this section for 9 any loss, or by reason of any breach, with respect to 10 the provision of investment advice given by such ad-11 viser to any plan participant or beneficiary, and

12 "(C) shall not be liable for any co-fiduciary li-13 ability under subsections (a)(2) and (b) of section 14 405 with respect to the provision of investment ad-15 vice given by such adviser to any plan participant or 16 beneficiary.

17 "(2)(A) For purposes of this section, the term 'quali18 fied investment adviser' means, with respect to a plan, a
19 person—

20 <u>"(i) who is a fiduciary of the plan by reason of</u>
21 the provision of investment advice by such person to
22 a plan participant or beneficiary;

23 <u>"(ii)</u> who

1	"(I) is registered as an investment adviser
2	under the Investment Advisers Act of 1940 (15
3	U.S.C. 80b-1 et seq.),
4	"(II) is registered as an investment adviser
5	under the laws of the State in which such ad-
6	viser maintains the principal office and place of
7	business of such adviser, but only if such State
8	has an examination requirement to qualify for
9	such registration,
10	"(III) is a bank or similar financial institu-
11	tion referred to in section $408(b)(4)$,
12	"(IV) is an insurance company qualified to
13	do business under the laws of a State, or
14	"(V) is any other comparably qualified en-
15	tity which satisfies such criteria as the Sec-
16	retary determines appropriate, consistent with
17	the purposes of this subsection, and
18	"(iii) who meets the requirements of subpara-
19	graph (B).
20	"(B) The requirements of this subparagraph are met
21	if every individual employed (or otherwise compensated)
22	by a person described in subparagraph (A)(ii) who pro-
23	vides investment advice on behalf of such person to any
24	plan participant or beneficiary is—

11

1	"(i) an individual described in subclause (I) or
2	(II) of subparagraph (A)(ii),
3	"(ii) registered as a broker or dealer under the
4	Securities Exchange Act of 1934 (15 U.S.C. 78a et
5	seq.),
6	"(iii) a registered representative as described in
7	section 3(a)(18) of the Securities Exchange Act of
8	1934 (15 U.S.C. 78c(a)(18)) or section 202(a)(17)
9	of the Investment Advisers Act of 1940 (15 U.S.C.
10	$\frac{80b-2(a)(17)}{a}$, or
11	"(iv) any other comparably qualified individual
12	who satisfies such criteria as the Secretary deter-
13	mines appropriate, consistent with the purposes of
14	this subsection.
15	"(3) The requirements of this paragraph are met if—
16	${(A)}$ the plan sponsor or other person who is a
17	fiduciary in designating a qualified investment ad-
18	viser receives at the time of the designation, and an-
19	nually thereafter, a written verification from the
20	qualified investment adviser that the investment
21	adviser—
22	"(i) is and remains a qualified investment
23	adviser,

1	"(ii) acknowledges that the investment ad-
2	viser is a fiduciary with respect to the plan and
3	is solely responsible for its investment advice,
4	"(iii) has reviewed the plan documents (in-
5	eluding investment options) and has determined
6	that its relationship with the plan and the in-
7	vestment advice provided to any plan partici-
8	pant or beneficiary, including any fees or other
9	compensation it will receive, will not constitute
10	a violation of section 406,
11	"(iv) will, in providing investment advice to
12	any participant or beneficiary, consider any em-
13	ployer securities or employer real property allo-
14	cated to his or her account, and
15	"(v) has the necessary insurance coverage
16	(as determined by the Secretary) for any claim
17	by any plan participant or beneficiary,
18	"(B) the plan sponsor or other person who is
19	a fiduciary in designating a qualified investment ad-
20	viser reviews the documents described in paragraph
21	(4) provided by such adviser and determines that
22	there is no material reason not to enter into an ar-
23	rangement for the provision of advice by such quali-
24	fied investment adviser, and

13

1	"(C) the plan sponsor or other person who is a
2	fiduciary in designating a qualified investment ad-
3	viser determines whether or not to continue the des-
4	ignation of the investment adviser as a qualified in-
5	vestment adviser within 30 days of having informa-
6	tion brought to its attention that the investment ad-
7	viser is no longer qualified or that a substantial
8	number of plan participants or beneficiaries have
9	raised concerns about the services being provided by
10	the investment adviser.
11	^{$((4)$} A qualified investment adviser shall provide the
12	following documents to the plan sponsor or other person
13	who is a fiduciary in designating the adviser:
14	${(A)}$ The contract with the plan sponsor or
15	other person who is a fiduciary for the services to
16	be provided by the investment adviser to the plan
17	participants and beneficiaries.
18	"(B) A disclosure as to any fees or other com-
19	pensation that will be received by the investment ad-
20	viser for the provision of such investment advice.
21	"(C) The Uniform Application for Investment
22	Adviser Registration as filed with the Securities and
23	Exchange Commission or a substantially similar dis-
24	elosure application as determined by and filed with
25	the Secretary.

"(5) Any qualified investment adviser that acknowl edges it is a fiduciary pursuant to paragraph (3)(A)(ii)
 shall be deemed a fiduciary under this part with respect
 to the provision of investment advice to a plan participant
 or beneficiary."

6 (b) FIDUCIARY LIABILITY.—Section 404(c)(1)(B) is
7 amended by inserting "(other than a qualified investment
8 adviser)" after "fiduciary".

9 (c) EFFECTIVE DATE.—The amendment made by
10 this section shall apply with respect to advisers designated
11 after the date of the enactment of this Act.

12 TITLE II—IMPROVEMENTS IN 13 DISCLOSURE

14 SEC. 201. PENSION BENEFIT INFORMATION.

15 (a) PENSION BENEFIT STATEMENTS REQUIRED ON
16 PERIODIC BASIS.—

17 (1) IN GENERAL.—Section 105(a) of the Em18 ployee Retirement Income Security Act of 1974 (29)
19 U.S.C. 1025(a)) is amended to read as follows:

20 "(a)(1)(A) The administrator of an individual ac21 count plan shall furnish a pension benefit statement—

22 "(i) at least once each calendar quarter to a 23 plan participant of an individual account plan which 24 permits a participant or beneficiary to exercise con-25 trol over the assets in his or her account, and

	10
1	"(ii) to a plan participant or beneficiary upon
2	written request.
3	"(B) The administrator of a defined benefit plan
4	shall furnish a pension benefit statement—
5	"(i) at least once every 3 years to each partici-
6	pant, and
7	"(ii) to a participant or beneficiary of the plan
8	upon written request.
9	Information furnished under subparagraph (B) to a par-
10	ticipant (other than at the request of the participant) may
11	be based on reasonable estimates determined under regu-
12	lations prescribed by the Secretary.
13	<u>"(2)(A)</u> A pension benefit statement under paragraph
14	(1)—
15	"(i) shall indicate, on the basis of the latest
16	available information—
17	"(I) the total benefits accrued, and
18	${}$ (II) the nonforfeitable pension benefits, if
19	any, which have accrued, or the earliest date on
20	which benefits will become nonforfeitable,
21	"(ii) shall be written in a manner calculated to
22	be understood by the average plan participant, and
23	"(iii) may be provided in written, electronic, or
24	other appropriate form to the extent that such form

is reasonably accessible to the participant or bene ficiary.

3 "(B) In the case of an individual account plan, the
4 pension benefit statement under paragraph (1) shall in5 elude (together with the information required in subpara6 graph (A))—

7 "(i) the value of any assets held in the form of 8 employer securities, without regard to whether such 9 securities were contributed by the plan sponsor or 10 acquired at the direction of the plan or of the partic-11 ipant or beneficiary, and an explanation of any limi-12 tations or restrictions on the right of the participant 13 or beneficiary to direct an investment,

14 "(ii) an explanation, written in a manner eal-15 culated to be understood by the average plan partici-16 pant, of the importance, for the long-term retire-17 ment security of participants and beneficiaries, of a 18 diversified investment portfolio, including a state-19 ment of the risk of holding substantial portions of 20 a portfolio in the securities of any 1 entity, such as 21 employer securities, and

22 "(iii) in the case of an individual account plan,
23 if the percentage of assets in the individual account
24 that consists of employer securities and employer
25 real property (as defined in paragraphs (1) and (2),

1	respectively, of section 407(d)), as determined as of
2	the most recent valuation date of the plan, exceeds
3	20 percent of the total account, a warning that the
4	account may be overinvested in employer securities
5	and employer real property."
6	(2) Civil penalties for failure to pro-
7	VIDE QUARTERLY BENEFIT STATEMENTS.—Section
8	502 of such Act (29 U.S.C. 1132) is amended—
9	(A) in subsection (a)(6), by striking "(5),
10	or (6)" and inserting "(5), (6), or (7)";
11	(B) by redesignating paragraph (7) of sub-
12	section (c) as paragraph (8); and
13	(C) by inserting after paragraph (6) of
14	subsection (c) the following new paragraph:
15	(7) The Secretary may assess a civil penalty against
16	any plan administrator of an individual account plan of
17	up to \$1,000 a day from the date of such plan administra-
18	tor's failure or refusal to provide participants or bene-
19	ficiaries with a benefit statement on at least a quarterly
20	basis in accordance with section 105(a)(1)(A)(i)."
21	(3) MODEL STATEMENT.—Section 105 of such
22	Act (29 U.S.C. 1025), is amended by adding at the
23	end the following new subsection:
24	"(e) The Secretary of Labor shall develop a model
25	benefit statement which may be used by plan administra-

1	tors in complying with the requirements of subsection (a).
2	Such notice shall be in a form calculated to be understood
3	by the average plan participant."
4	(4) Conforming Amendment.—Section
5	105(b) of such Act (29 U.S.C. 1025(b)) is amended
6	to read as follows:
7	"(b) In no case shall a participant or beneficiary or
8	beneficiary of a plan be entitled to more than 1 statement
9	described in subsection (a)(1) (A)(ii) or (B)(ii), whichever
10	is applicable, in any 12-month period."
11	(b) Disclosure of Benefit Calculations.—
12	(1) IN GENERAL.—Section 105 of such Act (as
13	amended by subsection (a)) is amended further—
14	(A) by redesignating subsections (b) , (c) ,
15	(d), and (e) as subsections (e), (d), (e), and (f),
16	respectively; and
10	(B) by inserting after subsection (a) the
17	following new subsection:
19 20	$\frac{((b)(1)}{(b)(1)}$ In the case of a participant or beneficiary who
20	is entitled to a distribution of a benefit under a defined
21	benefit plan, the administrator of such plan shall—
22	"(A) notify each participant or beneficiary of
23	the availability of, and the right to request, the in-

24 formation described in paragraph (2), and

1	"(B) provide to the participant or beneficiary
2	the information described in paragraph (2) upon the
3	written request of the participant or beneficiary.
4	${}$ (2) The information described in this paragraph
5	includes—
6	${(\Lambda)}$ a worksheet explaining how the amount of
7	the distribution was calculated and stating the as-
8	sumptions used for such calculation,
9	"(B) upon written request of the participant or
10	beneficiary, any plan documents relating to the cal-
11	culation (if available), and
12	"(C) such other information as the Secretary
13	may prescribe."
14	(2) Conforming Amendments.
15	(A) Section $101(a)(2)$ of such Act (29)
16	U.S.C. 1021(a)(2)) is amended by striking
17	(105(a) and (c)) and inserting $(105(a), (b),$
18	and (d)".
19	(B) Section 105(c) of such Act (as redesig-
20	nated by paragraph $(1)(\Lambda)$ of this subsection) is
21	amended by inserting "or (b)" after "subsection
22	(a)".
23	(C) Section 106(b) of such Act (29 U.S.C.
24	1026(b)) is amended by striking "sections

1 105(a) and 105(c)" and inserting "subsections
 2 (a), (b), and (d) of section 105".

 3 SEC. 202. PROVISION TO PARTICIPANTS AND BENE

 4
 FICIARIES OF MATERIAL INVESTMENT IN

 5
 FORMATION IN ACCURATE FORM.

6 (a) IN GENERAL. Section 404(c) of the Employee
7 Retirement Income Security Act of 1974 (29 U.S.C.
8 1104(c)) is amended by adding at the end the following
9 new paragraph:

10 "(4) The plan sponsor and plan administrator of a 11 pension plan described in paragraph (1) shall, in addition 12 to any other fiduciary duty or responsibility under this part, have a fiduciary duty to ensure that each participant 13 and beneficiary under the plan, in connection with the in-14 vestment by the participant or beneficiary of plan assets 15 in the exercise of his or her control over assets in his or 16 17 her account, is provided with all material investment information regarding investment of such assets to the extent 18 that such information is generally required to be disclosed 19 by the plan sponsor to investors in connection with such 20 an investment under applicable securities laws. The provi-21 22 sion by the plan sponsor or plan administrator of any materially misleading investment information shall be treated 23 as a violation of this paragraph." 24

(b) ENFORCEMENT.—Section 502 of such Act (29 1 U.S.C. 1132), as amended by section 201, is amended— 2 3 (1) in subsection (a)(6), by striking ((6), or(7)" and inserting "(6), (7), or (8)"; 4 5 (2) by redesignating paragraph (8) of sub-6 section (c) as paragraph (9); and 7 (3) by inserting after paragraph (7) of sub-8 section (c) the following new paragraph: "(8) The Secretary may assess a civil penalty against 9 any person of up to \$1,000 a day from the date of the 10 11 person's failure or refusal to comply with the requirements 12 of section 404(e)(4) until such failure or refusal is cor-13 rected." 14 SEC. 203. ELECTRONIC DISCLOSURE OF INSIDER TRADING. 15 Section 101 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1021) is amended by redes-16 ignating the second subsection (h) as subsection (j) and 17 18 by inserting after the first subsection (h) the following new 19 subsection: 20"(i)(1) Except as specifically provided in this Act,

21 and notwithstanding any other provision of law, any dis-22 closure required by the Commission of the sale of any se-23 curities by an officer or director or other affiliated person 24 of the issuer of the securities shall be made available in 25 electronic form—

1 "(A) to the Commission by the officer, director, 2 or affiliated person, before the end of the calendar 3 day on which the transaction occurs; 4 "(B) to the public by the Commission, before 5 the end of the business day on which the disclosure 6 is received under subparagraph (A) but only to the 7 extent such public disclosure is allowed under appli-8 eable law; and 9 "(C) on any corporate website the issuer main- 10 tains which is accessible only internally, before the 11 end of the calendar day on which the transaction oc-12 curs. If there are employees of an issuer who do not have access 13 to the corporate website described in subparagraph (C), 14 the information required to be provided under this para-15 graph shall be provided to the employees in written, elec-16 tronic, or other appropriate form to the extent that such 17 form is reasonably accessible to them. 18 19 "(2) The Commission may provide that the requirement under this subsection of disclosure in electronic form 20 will be in lieu of any other form of such disclosure that 21 22 may be required by the Commission or under any other

23 Federal law.

24 "(3) In this subsection, the terms 'affiliated person',
25 'Commission', 'issuer', and 'securities' have the same

meanings as in section 3 of the Securities Exchange Act
 of 1934."

3 TITLE III—IMPROVEMENTS IN

4 ACCESS AND ACCOUNTABILITY

5 SEC. 301. ADDITIONAL FIDUCIARY PROTECTIONS RELAT-

ING TO LOCKDOWNS.

6

Section 404 of the Employee Retirement Income Security Act of 1974 (as amended by this Act) is amended
further by adding at the end the following new subsection:
"(g)(1) In the case of any eligible individual account
plan (as defined in section 407(d)(3))—

12 "(A) no lockdown may take effect until at least 13 30 days after written notice of such lockdown is provided by the plan administrator to such participant 15 or beneficiary, and

16 <u>"(B) any lockdown may not continue for an un-</u>
17 reasonable period.

18 "(2) For purposes of this subsection, the term 19 'lockdown' means any suspension, restriction, or similar 20 limitation which is imposed on the ability of a participant 21 or beneficiary to exercise control over the assets in his or 22 her account as otherwise generally provided under the 23 terms of the plan (as determined under regulations of the 24 Secretary)."

1 SEC. 302. LIMITATION ON FIDUCIARY EXCEPTION DURING 2 LOCKDOWN PERIOD.

3 (a) IN GENERAL.—Section 404(c)(1) of the Em4 ployee Retirement Income Security Act of 1974 (29)
5 U.S.C. 1104(c)(1)) is amended—

6 (1) in subparagraph (B), by inserting before 7 the period the following: ", except that this subpara-8 graph shall not apply for any period during which 9 the ability of a participant or beneficiary to direct 10 the investment of assets in his or her individual ac-11 count is suspended by a plan sponsor or fiduciary"; 12 and

13 (2) by adding at the end the following:

14 "Any limitation or restriction that may govern the fre-15 quency of transfers between investment vehicles shall not 16 be treated as a suspension referred to in subparagraph 17 (B) to the extent such limitation or restriction is disclosed 18 to participants or beneficiaries through the summary plan 19 description or materials describing specific investment al-20 ternatives under the plan."

(b) GUIDANCE.—The Secretary of Labor shall, not
later than the 180th day after the date of the enactment
of this Act, issue guidance as to what actions a fiduciary
may take to meet his or her fiduciary duties during a period during which section 404(c)(1)(B) of the Employee

Retirement Income Security Act of 1974 does not apply
 by reason of the amendments made by subsection (a).

3 SEC. 303. INSURANCE ADEQUATE TO PROTECT INTEREST 4 OF PARTICIPANTS AND BENEFICIARIES.

5 (a) IN GENERAL. Section 412 of the Employee Re6 tirement Income Security Act of 1974 (29 U.S.C. 1112)
7 is amended by adding at the end the following new sub8 section:

9 "(f) Notwithstanding the preceding provisions of this 10 section, each fiduciary of an individual account plan which 11 covers more than 100 participants shall be insured, in ac-12 cordance with regulations prescribed by the Secretary, to 13 provide reasonable coverage for failures to meet the re-14 quirements of this part."

15 (b) EFFECTIVE DATES.—

16 (1) IN GENERAL.—The amendment made by
17 this section shall take effect on the date on which
18 the regulations required to be promulgated under
19 section 412(f) of the Employee Retirement Income
20 Security Act of 1974 become final.

21 (2) REGULATIONS.—The Secretary of Labor
 22 shall prescribe the regulations necessary to carry out
 23 section 412(f) of the Employee Retirement Income
 24 Security Act of 1974, as added by this section, not

later than one year after the date of the enactment
 of this Act.
 SEC. 304. LIABILITY FOR BREACH OF FIDUCIARY DUTY.
 (a) LIABILITY FOR PARTICIPATING IN OR CON CEALING FIDUCIARY BREACH.
 (1) IN GENERAL. Section 409(a) of the Em-

7 ployee Retirement Income Security Act of 1974 (29
8 U.S.C. 1109(a)) is amended—

9 (A) by inserting ", or any other person 10 who, with notice of the facts constituting the 11 breach, participates in or undertakes to conceal 12 such breach," after "duties imposed upon fidu-13 ciaries by this title";

14 (B) by inserting "and to each participant
15 and beneficiary of the plan" after "plan" the
16 second place it appears, and by inserting "or
17 such participant or beneficiary" after "plan"
18 the third place it appears;

19(C) by inserting "or such other person"20after "profits of such fiduciary" and "by the fi-21duciary";

(D) by inserting "or entry of an order prohibiting such fiduciary or such other person
from dealing with employee benefit plans" after
"removal of such fiduciary"; and

1(E) by adding at the end the following new2sentence: "This subsection shall not apply to3any claim by a participant or beneficiary which4relates to a claim or request for benefits under5the plan and which may be brought under sec-6tion 502(a)."

7 (2)AMENDMENT.—Section **CONFORMING** 8 409(b) of such Act (29 U.S.C. 1109(b)) is amended 9 ₩ inserting before the period the following: ", unless his liability arises out of his role as a per-10 11 son who, with notice of facts constituting such 12 breach, participates in or undertakes to conceal such 13 breach (as described in subsection (a))".

(b) MAINTENANCE OF FIDUCIARY LIABILITY.—Section 404(c)(1)(B) of such Act (29 U.S.C. 1104(c)(1)(B))
is amended by inserting before the period the following:
", except that this subparagraph shall not be construed
to exempt any fiduciary from liability for any violation of
subsection (c) or (f)".

20 SEC. 305. PARTICIPATION OF PARTICIPANTS IN TRUSTEE-

21

SHIP OF INDIVIDUAL ACCOUNT PLANS.

22 (a) IN GENERAL.—Section 403(a) of the Employee
23 Retirement Income Security Act of 1974 (29 U.S.C.
24 1103(a)) is amended—

1 (1) by redesignating paragraphs (1) and (2) as 2 subparagraphs (A) and (B), respectively; (2) by inserting ((1)) after ((a)); and 3 4 (3) by adding at the end the following new 5 paragraph: 6 (2)(A) The assets of a single-employer plan which 7 is an individual account plan which covers more than 100 8 participants shall be held in trust by a joint board of trustees, which shall consist of two or more trustees rep-9 10 resenting on an equal basis the interests of the employer 11 or employers maintaining the plan and the interests of the

12 participants and their beneficiaries.

13 "(B)(i) Except as provided in clause (ii), in any case 14 in which the plan is maintained pursuant to one or more 15 collective bargaining agreements between one or more em-16 ployee organizations and one or more employers, the trust-17 ees representing the interests of the participants and their 18 beneficiaries shall be designated by an election process or-19 ganized by the plan for all plan participants.

20 "(ii) Clause (i) shall not apply with respect to a plan 21 described in such clause if the employee organization (or 22 all employee organizations, if more than one) referred to 23 in such clause file with the Secretary, in such form and 24 manner as shall be prescribed in regulations of the Sec-25 retary, a written waiver of their rights under clause (i).

"(iii) In any case in which clause (i) does not apply 1 with respect to a single-employer plan because the plan 2 is not described in clause (i) or because of a waiver filed 3 4 pursuant to clause (ii), the trustee or trustees representing 5 the interests of the participants and their beneficiaries shall be elected by the participants in accordance with reg-6 7 ulations of the Secretary. An individual shall not be treat-8 ed as ineligible for selection as trustee solely because such 9 individual is an employee of the plan sponsor, except that 10 the employee so selected may not be a highly compensated employee (as defined in section 414(q) of the Internal Rev-11 enue Code of 1986). 12

13 "(iv) The Secretary shall provide by regulation for 14 the appointment of a neutral, in accordance with the pro-15 cedures under section 203(f) of the Labor Management 16 Relations Act, 1947 (29 U.S.C. 173(f)), to east votes as 17 necessary to resolve tie votes by the trustees."

18 (b) REGULATIONS.—The Secretary of Labor shall 19 prescribe the initial regulations necessary to carry out the 20 provisions of the amendments made by this section not 21 later than 90 days after the date of the enactment of this 22 Act.

1 SEC. 306. PRESERVATION OF RIGHTS OR CLAIMS.

2 Section 502 of the Employee Retirement Income Se3 curity Act of 1974 (29 U.S.C. 1132) is amended by adding
4 at the end the following new subsection:

5 "(n)(1) The rights under this title (including the 6 right to maintain a civil action) may not be waived, de-7 ferred, or lost pursuant to any agreement not authorized 8 under this title with specific reference to this subsection.

9 "(2) Paragraph (1) shall not apply to an agreement 10 providing for arbitration or participation in any other non-11 judicial procedure to resolve a dispute if the agreement 12 is entered into knowingly and voluntarily by the parties 13 involved after the dispute has arisen or is pursuant to the 14 terms of a collective bargaining agreement."

15 SEC. 307. OFFICE OF PENSION PARTICIPANT ADVOCACY.

16 (a) IN GENERAL.—Title III of the Employee Retire17 ment Income Security Act of 1974 (29 U.S.C. 3001 et
18 seq.) is amended by adding at the end the following:

19 "Subtitle D—Office of Pension 20 Participant Advocacy

21 "SEC. 3051. OFFICE OF PENSION PARTICIPANT ADVOCACY.

22 <u>"(a) ESTABLISHMENT.</u>

23 <u>"(1) IN GENERAL.</u>—There is established in the
24 Department of Labor an office to be known as the
25 <u>'Office of Pension Participant Advocacy'.</u>

1	"(2) Pension participant advocate.—The
2	Office of Pension Participant Advocacy shall be
3	under the supervision and direction of an official to
4	be known as the 'Pension Participant Advocate' who
5	shall
6	${(A)}$ have demonstrated experience in the
7	area of pension participant assistance, and
8	"(B) be selected by the Secretary after
9	consultation with pension participant advocacy
10	organizations.
11	The Pension Participant Advocate shall report di-
12	rectly to the Secretary and shall be entitled to com-
13	pensation at the same rate as the highest rate of
14	basic pay established for the Senior Executive Serv-
15	ice under section 5382 of title 5, United States
16	Code.
17	"(b) Functions of Office.—It shall be the func-
18	tion of the Office of Pension Participant Advocacy to-
19	${}(1)$ evaluate the efforts of the Federal Govern-
20	ment, business, and financial, professional, retiree,
21	labor, women's, and other appropriate organizations
22	in assisting and protecting pension plan participants,
23	including—
24	$\frac{((A)}{(A)}$ serving as a focal point for, and ac-
25	tively seeking out, the receipt of information

1	with respect to the policies and activities of the
2	Federal Government, business, and such organi-
3	zations which affect such participants,
4	"(B) identifying significant problems for
5	pension plan participants and the capabilities of
6	the Federal Government, business, and such or-
7	ganizations to address such problems, and
8	"(C) developing proposals for changes in
9	such policies and activities to correct such prob-
10	lems, and communicating such changes to the
11	appropriate officials,
12	${}$ (2) promote the expansion of pension plan cov-
13	erage and the receipt of promised benefits by in-
14	creasing the awareness of the general public of the
15	value of pension plans and by protecting the rights
16	of pension plan participants, including—
17	${(A)}$ enlisting the cooperation of the public
18	and private sectors in disseminating informa-
19	tion, and
20	"(B) forming private-public partnerships
21	and other efforts to assist pension plan partici-
22	pants in receiving their benefits,
23	${}$ (3) advocate for the full attainment of the
24	rights of pension plan participants, including by

1	making pension plan sponsors and fiduciaries aware
2	of their responsibilities,

3 <u>"(4) give priority to the special needs of low-</u>
4 and moderate-income participants,

5 ⁽⁽⁵⁾ develop needed information with respect to 6 pension plans, including information on the types of 7 existing pension plans, levels of employer and em-8 ployee contributions, vesting status, accumulated 9 benefits, benefits received, and forms of benefits, 10 and

11 "(6) if the Advocate determines appropriate, 12 pursue elaims on behalf of participants and bene-13 ficiaries (including, upon request of any participant 14 or beneficiary, bringing any civil action on behalf of 15 the participant or beneficiary which the participant 16 or beneficiary is entitled to bring under section 17 502(a)(1)(B)) and provide appropriate assistance in 18 the resolution of disputes between participants and 19 beneficiaries and pension plans, including assistance 20 in obtaining settlement agreements.

21 <u>"(c)</u> <u>REPORTS.</u>

22 "(1) ANNUAL REPORT.—Not later than Decem23 ber 31 of each calendar year, the Pension Partici24 pant Advocate shall report to the Committee on
25 Education and the Workforce of the House of Rep-

1	resentatives and the Committee on Health, Edu-
2	cation, Labor, and Pensions of the Senate on its ac-
3	tivities during the fiscal year ending in the calendar
4	year. Such report shall—
5	${(A)}$ identify significant problems the Ad-
6	vocate has identified,
7	"(B) include specific legislative and regu-
8	latory changes to address the problems, and
9	"(C) identify any actions taken to correct
10	problems identified in any previous report.
11	The Advocate shall submit a copy of such report to
12	the Secretary and any other appropriate official at
13	the same time it is submitted to the committees of
14	Congress.
15	"(2) Specific reports.—The Pension Partici-
16	pant Advocate shall report to the Secretary or any
17	other appropriate official any time the Advocate
18	identifies a problem which may be corrected by the
19	Secretary or such official.
20	"(3) Reports to be submitted directly.
21	The report required under paragraph (1) shall be
22	provided directly to the committees of Congress
23	without any prior review or comment by the Sec-
24	retary or any other Federal officer or employee.
25	"(d) Specific Powers.—

1	"(1) RECEIPT OF INFORMATION.—Subject to
2	such confidentiality requirements as may be appro-
3	priate, the Secretary and other Federal officials
4	shall, upon request, provide such information (in-
5	eluding plan documents) as may be necessary to en-
6	able the Pension Participant Advocate to carry out
7	the Advocate's responsibilities under this section.
8	"(2) Appearances.—The Pension Participant
9	Advocate may—
10	${(A)}$ represent the views and interests of
11	pension plan participants before any Federal
12	agency, including, upon request of a partici-
13	pant, in any proceeding involving the partici-
14	pant, and
15	"(B) upon request of a participant or ben-
16	eficiary, represent the participant or beneficiary
17	in any civil action which the participant or ben-
18	eficiary is entitled to bring under section
19	502(a)(1)(B).
20	"(3) Contracting Authority.—In carrying
21	out responsibilities under subsection $(b)(5)$, the Pen-
22	sion Participant Advocate may, in addition to any
23	other authority provided by law—

1	${(\Lambda)}$ contract with any person to acquire
2	statistical information with respect to pension
3	plan participants, and
4	"(B) conduct direct surveys of pension
5	plan participants.''
6	(b) Conforming Amendment.—The table of con-
7	tents for title III of such Act is amended by adding at
8	the end the following:
	"Subtitle D—Office of Pension Participant Advocacy
	"3051. Office of Pension Participant Advocacy."
9	(c) EFFECTIVE DATE.—The amendment made by
10	this section shall take effect on January 1, 2003.
10	this section shall take effect on bandary 1, 2005.
10	SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR IN-
11	SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR IN-
11 12 13	SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR IN- DIVIDUAL ACCOUNT PLANS.
11 12 13 14	SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR IN- DIVIDUAL ACCOUNT PLANS. (a) STUDY.—As soon as practicable after the date of
11 12 13 14	SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR IN- DIVIDUAL ACCOUNT PLANS. (a) STUDY.—As soon as practicable after the date of the enactment of this Act, the Pension Benefit Guaranty
 11 12 13 14 15 	 SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR INDIVIDUAL ACCOUNT PLANS. (a) STUDY.—As soon as practicable after the date of the enactment of this Act, the Pension Benefit Guaranty Corporation shall undertake a study relating to the estab-
 11 12 13 14 15 16 	 SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR INDIVIDUAL ACCOUNT PLANS. (a) STUDY.—As soon as practicable after the date of the enactment of this Act, the Pension Benefit Guaranty Corporation shall undertake a study relating to the establishment of an insurance system for individual account
 11 12 13 14 15 16 17 	SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR IN- DIVIDUAL ACCOUNT PLANS. (a) STUDY.—As soon as practicable after the date of the enactment of this Act, the Pension Benefit Guaranty Corporation shall undertake a study relating to the estab- lishment of an insurance system for individual account plans. In conducting such study, the Corporation shall
 11 12 13 14 15 16 17 18 	SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR IN- DIVIDUAL ACCOUNT PLANS. (a) STUDY.—As soon as practicable after the date of the enactment of this Act, the Pension Benefit Guaranty Corporation shall undertake a study relating to the estab- lishment of an insurance system for individual account plans. In conducting such study, the Corporation shall consider—
 11 12 13 14 15 16 17 18 19 	SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR IN- DIVIDUAL ACCOUNT PLANS. (a) STUDY.—As soon as practicable after the date of the enactment of this Act, the Pension Benefit Guaranty Corporation shall undertake a study relating to the estab- lishment of an insurance system for individual account plans. In conducting such study, the Corporation shall consider— (1) the feasibility of such a system,

22 (3) options for developing such a system.

1 (b) REPORT.—Not later than 2 years after the date 2 of the enactment of this Act, the Corporation shall report 3 the results of its study, together with any recommenda-4 tions for legislative changes, to the Committee on Edu-5 cation and the Workforce of the House of Representatives 6 and the Committee on Health, Education, Labor, and 7 Pensions of the Senate.

8 SEC. 309. STUDY REGARDING FEES CHARGED BY INDI9 VIDUAL ACCOUNT PLANS.

10 (a) STUDY.—As soon as practicable after the date of 11 the enactment of this Act, the Secretary of Labor shall 12 undertake a study of the administrative and transaction 13 fees incurred by participants and beneficiaries in connec-14 tion with the investment of assets in their accounts under 15 individual account plans. In conducting such study, the 16 Secretary shall consider—

- 17 (1) how the fees compare to fees charged for
 18 similar services provided to investors not in indi19 vidual account plans, and
- 20 (2) whether participants or beneficiaries are
 21 adequately notified of the fees.

22 (b) REPORT.—Not later than 1 year after the date 23 of the enactment of this Act, the Secretary shall report 24 the results of its study, together with any recommenda-25 tions for legislative changes to the Committee on Education and the Workforce of the House of Representatives
 and the Committee on Health, Education, Labor, and
 Pensions of the Senate.

4 SEC. 310. COLLECTIVELY BARGAINED 401(K) PLANS.

5 (a) IN GENERAL.—Section 401(k)(4) of the Internal
6 Revenue Code of 1986 (relating to other requirements) is
7 amended by adding at the end the following new subpara8 graph:

9 $\frac{((D)}{(D)}$ BENEFITS **SUBJECT** TO BAR-10 GAINING.—For purposes of this subsection, em-11 ployees described in section 410(b)(3)(A) may 12 be excluded from a qualified eash or deferred 13 arrangement maintained by an eligible employer 14 only if they are covered under any other collec-15 tively bargained plan with respect to which the 16 trust forming part of such plan is a qualified 17 trust under this section."

(b) EFFECTIVE DATE.—The amendment made by
this section shall apply to plan years beginning after the
date of the enactment of this Act.

21 **TITLE IV—GENERAL**22 **PROVISIONS**

23 SEC. 401. GENERAL EFFECTIVE DATE.

24 (a) IN GENERAL.—Except as otherwise provided in 25 this Act, the amendments made by this Act shall apply with respect to plan years beginning on or after January
 1, 2003.

3 (b) Special Rule for Collectively Bargained PLANS.—In the case of a plan maintained pursuant to 1 4 5 or more collective bargaining agreements between employee representatives and 1 or more employers ratified 6 7 on or before the date of the enactment of this Act, sub-8 section (a) shall be applied to benefits pursuant to, and 9 individuals covered by, any such agreement by substituting for "January 1, 2003" the date of the commencement of 10 the first plan year beginning on or after the earlier of-11 12 (1) the later of—

13 (A) January 1, 2004, or

(B) the date on which the last of such collective bargaining agreements terminates (determined without regard to any extension thereof after the date of the enactment of this Act),
or

19 (2) January 1, 2005.

20 SEC. 402. PLAN AMENDMENTS.

21 If any amendment made by this Act requires an 22 amendment to any plan, such plan amendment shall not 23 be required to be made before the first plan year beginning 24 on or after January 1, 2005, if—

	11
1	(1) during the period after such amendment
2	made by this Act takes effect and before such first
3	plan year, the plan is operated in good faith compli-
4	ance with the requirements of such amendment
5	made by this Act, and
6	(2) such plan amendment applies retroactively
7	to the period after such amendment made by this
8	Act takes effect and before such first plan year.
9	SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
10	(a) SHORT TITLE.—This Act may be cited as the "Pro-
11	tecting America's Pensions Act of 2002".
12	(b) TABLE OF CONTENTS.—
	Sec. 1. Short title and table of contents.
	TITLE I—IMPROVEMENTS IN DIVERSIFICATION OF PLAN ASSETS
	Sec. 101. Elimination of employer requirements that assets be invested in em- ployer securities.
	Sec. 102. Rules relating to plan investments in employer stock.
	Sec. 103. Fiduciary rules for plan sponsors designating independent investment advisers.
	TITLE II—IMPROVEMENTS IN DISCLOSURE
	Sec. 201. Pension benefit information.
	Sec. 202. Provision to participants and beneficiaries of material investment in-
	formation in accurate form. Sec. 203. Electronic disclosure of insider trading.
	TITLE III—IMPROVEMENTS IN ACCESS AND ACCOUNTABILITY
	Sec. 301. Additional fiduciary protections relating to lockdowns.
	Sec. 302. Limitation on fiduciary exception during lockdown period.
	Sec. 303. Insurance adequate to protect interest of participants and beneficiaries.

- Sec. 303. Insurance adequate to protect interest of participants and beneficiaries.
- Sec. 304. Liability for breach of fiduciary duty.
- Sec. 305. Participation of participants in trusteeship of individual account plans.
- Sec. 306. Preservation of pension rights or claims.
- Sec. 307. Office of Pension Participant Advocacy.
- Sec. 308. Study regarding insurance system for individual account plans.
- Sec. 309. Study regarding fees charged by individual account plans.
- Sec. 310. Provisions relating to whistleblower actions involving pension plans.

Sec. 311. Plans required to provide adequate information to individuals offered choice of lump sum distribution.

TITLE IV—GENERAL PROVISIONS

Sec. 401. General effective date. Sec. 402. Plan amendments.

TITLE I—IMPROVEMENTS IN DI- VERSIFICATION OF PLAN AS- SETS

4 SEC. 101. ELIMINATION OF EMPLOYER REQUIREMENTS
5 THAT ASSETS BE INVESTED IN EMPLOYER SE6 CURITIES.

7 (a) IN GENERAL.—Section 404 of the Employee Re8 tirement Income Security Act of 1974 (29 U.S.C. 1104) is
9 amended by adding at the end the following new subsection:
10 "(e)(1)(A) An individual account plan to which this
11 paragraph applies shall—

"(i) offer at least 3 investment options (not inconsistent with regulations prescribed by the Secretary) in addition to any option to invest in employer securities or employer real property,

"(ii) provide that a participant or beneficiary
has the immediate right to reinvest any employee contributions and elective deferrals invested in employer
securities or employer real property (and earnings
thereon) in any other investment option provided by
the plan,

1	"(iii) provide that a participant or beneficiary
2	has the right after no more than 3 years of service to
3	reinvest any employer contributions (other than elec-
4	tive deferrals) of employer securities or employer real
5	property (and earnings thereon) in any other invest-
6	ment option provided by the plan, and
7	"(iv) meet the requirements of section $409(e)(2)$
8	of the Internal Revenue Code of 1986 with respect to
9	employer securities held by the plan which are readily
10	tradable on an established securities market.
11	(B)(i) Except as provided in clause (ii), this para-
12	graph shall apply to any individual account plan which
13	holds employer securities which are readily tradable on an
14	established securities market.
15	"(ii) This paragraph shall not apply to an employee
16	stock ownership plan if the plan has no contributions (or
17	earnings thereon) which are subject to section $401(k)(3)$ or
18	(m) of such Code.
19	"(C)(i) Except as provided in clause (ii), within 30
20	days after the date of any election by a participant or bene-
21	ficiary under this paragraph to reinvest (or as otherwise
22	provided in regulations), the plan administrator shall take
23	such actions as are necessary to effectuate such reinvest-
24	ment.

"(ii) In any case in which the plan provides for elec tions to reinvest periodically during prescribed time peri ods, the 30-day period described in clause (i) shall com mence at the end of each such prescribed period.

5 "(D) Not later than 30 days before the first date on
6 which a participant is eligible to exercise the right to rein7 vest employer securities and employer real property under
8 this paragraph, the plan administrator shall provide to
9 such participant and his or her beneficiaries a notice—

10 "(i) setting forth such right under this para11 graph, and

12 "(ii) describing the importance of diversifying
13 the investment of retirement account assets.

14 The Secretary shall prescribe a model notice for purposes 15 of satisfying the requirements of this subparagraph which 16 shall be in a form calculated to be understood by the average 17 plan participant. The notice required by this subparagraph 18 may be provided in written, electronic, or other appropriate 19 form to the extent that such form is reasonably accessible 20 to the participant or beneficiary.

21 "(2) For purposes of this subsection—

22 "(A) the term 'elective deferral' has the meaning
23 given such term by section 402(g)(3) of the Internal
24 Revenue Code of 1986,

1	"(B) the term 'employee stock ownership plan'
2	has the meaning given such term by section
3	4975(e)(7) of such Code,
4	``(C) the terms 'employer securities' and 'em-
5	ployer real property' have the meanings given such
6	terms by section 407(d), and
7	``(D) the term 'year of service' has the meaning
8	given such term by section 203(b)(2)."
9	(b) Recommendations Relating to Nonpublicly
10	TRADED STOCK.—Within 1 year after the date of the enact-
11	ment of this Act, the Secretary of Labor shall transmit to
12	the Committee on Education and the Workforce of the
13	House of Representatives and the Committee on Health,
14	Education, Labor, and Pensions of the Senate the Sec-
15	retary's recommendations as to—
16	(1) whether section 404(e) of the Employee Re-
17	tirement Income Security Act of 1974 (as added by
18	this section and amended by section 102) should
19	apply to employer securities which are not readily
20	tradable on an established securities market, and
21	(2) if the Secretary recommends that such section
22	apply to such securities, any legislative changes nec-
23	essary to reflect differences between such securities
24	and employer securities which are readily tradable on
25	an established securities market.

2 **PLOYER STOCK.**

1

3 Section 404(e) of the Employee Retirement Income Se4 curity Act of 1974 (29 U.S.C. 1104), as added by section
5 101, is amended by redesignating paragraph (2) as para6 graph (3) and by adding after paragraph (1) the following
7 new paragraph:

8 (2)(A)(i) Except as provided in this paragraph, an 9 individual account plan under which a participant or beneficiary is permitted to exercise control over assets in his 10 11 or her account shall provide that if the plan (or any other plan maintained by the employer which covers the partici-12 13 pant or beneficiary) requires employer contributions other than elective deferrals to be invested in employer securities 14 or employer real property, the plan may not permit elective 15 16 deferrals to be invested in employer securities or employer 17 real property.

"(ii) This paragraph shall not apply to an individual
account plan maintained by an employer for any plan year
if the employer maintains a qualified defined benefit plan
(as defined in subparagraph (C)) for the plan year.

"(B)(i) A plan which offers as an investment option
the purchase of stock through an open brokerage account
or similar investment vehicle shall not be treated as meeting
the requirements of subparagraph (A) unless the plan provides that such option may not be used to purchase em•\$ 1992 RS

ployer securities or employer real property which are to be
 held by the plan.

3 "(ii) A plan shall not be treated as failing to meet 4 the requirements of subparagraph (A) merely because elec-5 tive deferrals are invested in employer securities or em-6 ployer real property by reason of an investment in a pooled 7 investment vehicle. For purposes of this clause, a pooled in-8 vestment vehicle is an investment option of the plan which 9 is comprised of plan assets and which is not designed to invest primarily in employer securities or employer real 10 11 property.

12 "(C)(i) For purposes of subparagraph (A)(ii), the term
13 'qualified defined benefit plan' means, with respect to any
14 individual account plan, a defined benefit plan—

"(I) which covers at least 90 percent of the employees as are covered by the individual account plan,
and

18 "(II) with respect to which the accrued benefit of 19 each participant, payable at normal retirement age 20 under the plan, is not less than a benefit which is ac-21 tuarially equivalent to a percentage of the partici-22 pant's final average pay equal to 1.5 percent multi-23 plied by the number of years of service (not greater 24 than 20) of the participant. If a plan provides for benefits payable prior to normal re tirement age, the requirements of subclause (II) shall not
 be treated as met unless such benefits are at least equal to
 the actuarial equivalent of the normal retirement benefit
 under the plan.

6 "(ii) In applying subclause (II) of clause (i) to a de7 fined benefit plan with respect to which a participant's ac8 crued benefit is equal to a fixed dollar amount multiplied
9 by the number of years of service—

"(I) the participant's pay during the plan year
preceding the plan year of the determination shall be
used in lieu of final average pay, and

13 "(II) the plan shall be treated as satisfying the 14 requirement of such subclause if the average accrued 15 benefit under the plan of all the participants who are 16 also covered by the individual account plan meets 17 such requirement."

18 SEC. 103. FIDUCIARY RULES FOR PLAN SPONSORS DESIG-

19NATING INDEPENDENT INVESTMENT ADVIS-20ERS.

(a) IN GENERAL.—Section 404 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104),
as amended by sections 101 and 102, is amended by adding
at the end the following new subsection:

"(f)(1) In the case of an individual account plan which
 permits a plan participant or beneficiary to exercise control
 over the assets in his or her account, if a plan sponsor or
 other person who is a fiduciary designates and monitors
 a qualified investment adviser pursuant to the requirements
 of paragraph (3), such fiduciary—

"(A) shall be deemed to have satisfied the requirements under this section for the prudent designation and periodic review of an investment adviser
with whom the plan sponsor or other person who is
a fiduciary enters into an arrangement for the provision of advice referred to in section 3(21)(A)(ii),

"(B) shall not be liable under this section for
any loss, or by reason of any breach, with respect to
the provision of investment advice given by such adviser to any plan participant or beneficiary, and

"(C) shall not be liable for any co-fiduciary liability under subsections (a)(2) and (b) of section 405
with respect to the provision of investment advice
given by such adviser to any plan participant or beneficiary.

22 "(2)(A) For purposes of this section, the term 'qualified
23 investment adviser' means, with respect to a plan, a
24 person—

1	"(i) who is a fiduciary of the plan by reason of
2	the provision of investment advice by such person to
3	a plan participant or beneficiary;
4	"(ii) who—
5	``(I) is registered as an investment adviser
6	under the Investment Advisers Act of 1940 (15
7	U.S.C. 80b-1 et seq.),
8	``(II) is registered as an investment adviser
9	under the laws of the State in which such adviser
10	maintains the principal office and place of busi-
11	ness of such adviser, but only if such State has
12	an examination requirement to qualify for such
13	registration,
14	"(III) is a bank or similar financial insti-
15	tution referred to in section 408(b)(4),
16	"(IV) is an insurance company qualified to
17	do business under the laws of a State, or
18	((V) is any other comparably qualified en-
19	tity which satisfies such criteria as the Secretary
20	determines appropriate, consistent with the pur-
21	poses of this subsection, and
22	"(iii) who meets the requirements of subpara-
23	graph (B).
24	(B) The requirements of this subparagraph are met
25	if every individual employed (or otherwise compensated) by

1	a person described in subparagraph (A)(ii) who provides
2	investment advice on behalf of such person to any plan par-
3	ticipant or beneficiary is—
4	``(i) an individual described in subclause (I) or
5	(II) of subparagraph (A)(ii),
6	"(ii) registered as a broker or dealer under the
7	Securities Exchange Act of 1934 (15 U.S.C. 78a et
8	seq.),
9	"(iii) a registered representative as described in
10	section 3(a)(18) of the Securities Exchange Act of
11	1934 (15 U.S.C. 78c(a)(18)) or section 202(a)(17) of
12	the Investment Advisers Act of 1940 (15 U.S.C. 80b-
13	2(a)(17)), or
14	"(iv) any other comparably qualified individual
15	who satisfies such criteria as the Secretary determines
16	appropriate, consistent with the purposes of this sub-
17	section.
18	"(3) The requirements of this paragraph are met if—
19	"(A) the plan sponsor or other person who is a
20	fiduciary in designating a qualified investment ad-
21	viser receives at the time of the designation, and an-
22	nually thereafter, a written verification from the
23	qualified investment adviser that the investment
24	adviser—

1	"(i) is and remains a qualified investment
2	adviser,
3	``(ii) acknowledges that the investment ad-
4	viser is a fiduciary with respect to the plan and
5	is solely responsible for its investment advice,
6	"(iii) has reviewed the plan documents (in-
7	cluding investment options) and has determined
8	that its relationship with the plan and the in-
9	vestment advice provided to any plan partici-
10	pant or beneficiary, including any fees or other
11	compensation it will receive, will not constitute
12	a violation of section 406,
13	"(iv) will, in providing investment advice
14	to any participant or beneficiary, consider any
15	employer securities or employer real property al-
16	located to his or her account, and
17	"(v) has the necessary insurance coverage
18	(as determined by the Secretary) for any claim
19	by any plan participant or beneficiary,
20	"(B) the plan sponsor or other person who is a
21	fiduciary in designating a qualified investment ad-
22	viser reviews the documents described in paragraph
23	(4) provided by such adviser and determines that
24	there is no material reason not to enter into an ar-

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1	rangement for the provision of advice by such quali-
2	fied investment adviser, and

3 "(C) the plan sponsor or other person who is a 4 fiduciary in designating a qualified investment ad-5 viser determines whether or not to continue the des-6 ignation of the investment adviser as a qualified in-7 vestment adviser within 30 days of having informa-8 tion brought to its attention that the investment ad-9 viser is no longer qualified or that a substantial num-10 ber of plan participants or beneficiaries have raised 11 concerns about the services being provided by the in-12 vestment adviser.

13 "(4) A qualified investment adviser shall provide the
14 following documents to the plan sponsor or other person who
15 is a fiduciary in designating the adviser:

"(A) The contract with the plan sponsor or other
person who is a fiduciary for the services to be provided by the investment adviser to the plan participants and beneficiaries.

20 "(B) A disclosure as to any fees or other com21 pensation that will be received by the investment ad22 viser for the provision of such investment advice.

23 "(C) The Uniform Application for Investment
24 Adviser Registration as filed with the Securities and
25 Exchange Commission or a substantially similar dis-

closure application as determined by and filed with
 the Secretary.

3 "(5) Any qualified investment adviser that acknowl4 edges it is a fiduciary pursuant to paragraph (3)(A)(ii)
5 shall be deemed a fiduciary under this part with respect
6 to the provision of investment advice to a plan participant
7 or beneficiary.".

8 (b) FIDUCIARY LIABILITY.—Section 404(c)(1)(B) is
9 amended by inserting "(other than a qualified investment
10 adviser)" after "fiduciary".

(c) EFFECTIVE DATE.—The amendment made by this
section shall apply with respect to advisers designated after
the date of the enactment of this Act.

TITLE II—IMPROVEMENTS IN DISCLOSURE

16 SEC. 201. PENSION BENEFIT INFORMATION.

17 (a) PENSION BENEFIT STATEMENTS REQUIRED ON
18 PERIODIC BASIS.—

19 (1) IN GENERAL.—Section 105(a) of the Em-

20 ployee Retirement Income Security Act of 1974 (29

21 U.S.C. 1025(a)) is amended to read as follows:

22 "(a)(1)(A) The administrator of an individual account

23 plan shall furnish a pension benefit statement—

24 "(i) at least once each calendar quarter to a plan

25 participant of an individual account plan which per-

1	mits a participant or beneficiary to exercise control
2	over the assets in his or her account, and
3	"(ii) to a plan participant or beneficiary upon
4	written request.
5	"(B) The administrator of a defined benefit plan shall
6	furnish a pension benefit statement—
7	"(i) at least once every 3 years to each partici-
8	pant, and
9	"(ii) to a participant or beneficiary of the plan
10	upon written request.
11	Information furnished under subparagraph (B) to a partic-
12	ipant (other than at the request of the participant) may
13	be based on reasonable estimates determined under regula-
14	tions prescribed by the Secretary.
15	"(2)(A) A pension benefit statement under paragraph
16	(1)—
17	"(i) shall indicate, on the basis of the latest rea-
18	sonably available information—
19	((I) the total benefits accrued, and
20	``(II) the nonforfeitable pension benefits, if
21	any, which have accrued, or the earliest date on
22	which benefits will become nonforfeitable,
22	
23	"(ii) shall be written in a manner calculated to

5 "(B) In the case of an individual account plan, the
6 pension benefit statement under paragraph (1) shall include
7 (together with the information required in subparagraph
8 (A))—

9 "(i) the value of any assets held in the form of 10 employer securities, without regard to whether such 11 securities were contributed by the plan sponsor or ac-12 quired at the direction of the plan or of the partici-13 pant or beneficiary, and an explanation of any limi-14 tations or restrictions on the right of the participant 15 or beneficiary to direct an investment,

"(ii) an explanation, written in a manner cal-16 17 culated to be understood by the average plan partici-18 pant, of the importance, for the long-term retirement 19 security of participants and beneficiaries, of a diver-20 sified investment portfolio, including a statement of 21 the risk of holding substantial portions of a portfolio 22 in the securities of any 1 entity, such as employer se-23 curities, and

24 "(iii) in the case of an individual account plan,
25 if the percentage of assets in the individual account

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1 that consists of employer securities and employer real 2 property (as defined in paragraphs (1) and (2), respectively, of section 407(d)), as determined as of the 3 4 most recent valuation date of the plan, exceeds 20 per-5 cent of the total account, a warning that the account 6 may be overinvested in employer securities and em-7 ployer real property. 8 Employer securities and employer real property held by a 9 plan by reason of a pooled investment vehicle described in

10 section 404(e)(2)(B)(ii) shall be excluded for purposes of
11 clause (iii) from the calculation of the assets in an account
12 that consist of employer securities and employer real prop13 erty.".

14 (2) Civil penalties for failure to provide QUARTERLY BENEFIT STATEMENTS.—Section 502 of 15 such Act (29 U.S.C. 1132) is amended— 16 17 (A) in subsection (a)(6), by striking "(5), or 18 (6)" and inserting "(5), (6), or (7)"; 19 (B) by redesignating paragraph (7) of sub-20 section (c) as paragraph (8); and 21 (C) by inserting after paragraph (6) of sub-22 section (c) the following new paragraph: 23 "(7) The Secretary may assess a civil penalty against 24 any plan administrator of an individual account plan of

25 up to \$1,000 a day from the date of such plan administra-

tor's failure or refusal to provide participants or bene ficiaries with a benefit statement on at least a quarterly
 basis in accordance with section 105(a)(1)(A)(i).".

4 (3) MODEL LANGUAGE.—Section 105 of such Act
5 (29 U.S.C. 1025), is amended by adding at the end
6 the following new subsection:

7 "(e) The Secretary of Labor shall develop model lan8 guage which may be used by plan administrators in com9 plying with the requirements of subsection (a). Such lan10 guage shall be in a form calculated to be understood by the
11 average plan participant.".

12 (4) CONFORMING AMENDMENT.—Section 105(b)
13 of such Act (29 U.S.C. 1025(b)) is amended to read
14 as follows:

"(b) In no case shall a participant or beneficiary or
beneficiary of a plan be entitled to more than 1 statement
described in subsection (a)(1) (A)(ii) or (B)(ii), whichever
is applicable, in any 12-month period.".

19 (b) DISCLOSURE OF BENEFIT CALCULATIONS.—

20 (1) IN GENERAL.—Section 105 of such Act (as
21 amended by subsection (a)) is amended further—

(A) by redesignating subsections (b), (c),
(d), and (e) as subsections (c), (d), (e), and (f),

24 respectively; and

1	(B) by inserting after subsection (a) the fol-
2	lowing new subsection:
3	"(b)(1) In the case of a participant or beneficiary who
4	is entitled to a distribution of a benefit under a defined
5	benefit plan, the administrator of such plan shall—
6	"(A) notify each participant or beneficiary of the
7	availability of, and the right to request, the informa-
8	tion described in paragraph (2), and
9	``(B) provide to the participant or beneficiary
10	the information described in paragraph (2) upon the
11	request of the participant or beneficiary.
12	"(2) The information described in this paragraph
13	includes—
14	``(A) a worksheet explaining how the amount of
14 15	``(A) a worksheet explaining how the amount of the distribution was calculated and stating the as-
15	the distribution was calculated and stating the as-
15 16	the distribution was calculated and stating the as- sumptions used for such calculation,
15 16 17	the distribution was calculated and stating the as- sumptions used for such calculation, "(B) upon request of the participant or bene-
15 16 17 18	the distribution was calculated and stating the as- sumptions used for such calculation, "(B) upon request of the participant or bene- ficiary, any plan documents relating to the calcula-
15 16 17 18 19	the distribution was calculated and stating the as- sumptions used for such calculation, "(B) upon request of the participant or bene- ficiary, any plan documents relating to the calcula- tion (if available), and
15 16 17 18 19 20	the distribution was calculated and stating the as- sumptions used for such calculation, "(B) upon request of the participant or bene- ficiary, any plan documents relating to the calcula- tion (if available), and "(C) such other information as the Secretary
15 16 17 18 19 20 21	the distribution was calculated and stating the as- sumptions used for such calculation, "(B) upon request of the participant or bene- ficiary, any plan documents relating to the calcula- tion (if available), and "(C) such other information as the Secretary may prescribe.".

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1	"105(a) and (c)" and inserting "105(a), (b), and
2	(d)".
3	(B) Section $105(c)$ of such Act (as redesig-
4	nated by paragraph $(1)(A)$ of this subsection) is
5	amended by inserting "or subsection (b)" after
6	"(B)(ii)".
7	(C) Section $106(b)$ of such Act (29 U.S.C.
8	1026(b)) is amended by striking "sections 105(a)
9	and 105(c)" and inserting "subsections (a), (b),
10	and (d) of section 105".
11	SEC. 202. PROVISION TO PARTICIPANTS AND BENE-
12	FICIARIES OF MATERIAL INVESTMENT INFOR-
13	MATION IN ACCURATE FORM.
14	(a) IN GENERAL.—Section 404(c) of the Employee Re-
15	tirement Income Security Act of 1974 (29 U.S.C. 1104(c))
16	is amended by adding at the end the following new para-
17	graph:
18	"(4) The plan sponsor and plan administrator of a
19	pension plan described in paragraph (1) shall, in addition
20	to any other fiduciary duty or responsibility under this
21	part, have a fiduciary duty to ensure that each participant
22	and beneficiary under the plan, in connection with the in-
23	vestment of assets in his or her account in employer securi-
24	ties, is provided with all material investment information
25	regarding investment of such assets in employer securities

to the extent that such information is generally required
 to be provided by the plan sponsor to investors in connec tion with such an investment under applicable securities
 laws. The provision by the plan sponsor or plan adminis trator of any materially misleading investment information
 shall be treated as a violation of this paragraph.".

7 (b) ENFORCEMENT.—Section 502 of such Act (29
8 U.S.C. 1132), as amended by section 201, is amended—
9 (1) in subsection (a)(6), by striking "(6), or (7)"
10 and inserting "(6), (7), or (8)";

(2) by redesignating paragraph (8) of subsection
(c) as paragraph (9); and

13 (3) by inserting after paragraph (7) of sub14 section (c) the following new paragraph:

15 "(8) The Secretary may assess a civil penalty against 16 any person of up to \$1,000 a day from the date of the per-17 son's failure or refusal to comply with the requirements of 18 section 404(c)(4) until such failure or refusal is corrected.".

19 SEC. 203. ELECTRONIC DISCLOSURE OF INSIDER TRADING.

20 Section 101 of the Employee Retirement Income Secu-21 rity Act of 1974 (29 U.S.C. 1021) is amended by redesig-22 nating the second subsection (h) as subsection (j) and by 23 inserting after the first subsection (h) the following new sub-24 section: "(i)(1) Except as specifically provided in this Act, and
 notwithstanding any other provision of law, if the Commis sion requires any disclosure of the sale or purchase of any
 securities by an officer or director or other affiliated person
 of any issuer of the securities that—

6 "(A) sponsors an individual account plan, and
7 "(B) permits elective deferrals (as defined in sec8 tion 402(g)(3) of the Internal Revenue Code of 1986)
9 to be invested in employer securities and employer
10 real property,

11 the issuer shall, within 2 business days after disclosure to 12 the Commission, make such disclosure available on any individual account plan website the issuer maintains which 13 is accessible only by plan participants and beneficiaries. 14 15 If there are participants or beneficiaries of an individual account plan sponsored by an issuer who do not have access 16 to such a website, the information required to be provided 17 under this paragraph shall be provided to the participants 18 19 and beneficiaries in written, electronic, or other appropriate form to the extent that such form is reasonably acces-20 sible to them. 21

(2) The Commission may provide that the requirement under this subsection of disclosure in electronic form
will be in lieu of any other form of such disclosure that

may be required by the Commission or under any other
 Federal law.

3 "(3) In this subsection—

4 "(A) the terms 'affiliated person', 'Commission',
5 'issuer', and 'securities' have the same meanings as in
6 section 3 of the Securities Exchange Act of 1934, and
7 "(B) the terms 'employer securities' and 'em8 ployer real property' have the meanings given such
9 terms by section 407(d).".

10 TITLE III—IMPROVEMENTS IN 11 ACCESS AND ACCOUNTABILITY 12 SEC. 301. ADDITIONAL FIDUCIARY PROTECTIONS RELATING

13 TO LOCKDOWNS.

Section 404 of the Employee Retirement Income Security Act of 1974 (as amended by this Act) is amended by
adding at the end the following new subsection:

17 "(g)(1) In the case of any eligible individual account
18 plan (as defined in section 407(d)(3))—

"(A) no lockdown may take effect until at least
30 days after notice of such lockdown is provided by
the plan administrator to such participant or beneficiary, and

23 "(B) any lockdown may not continue for an un24 reasonable period.

"(2) The notice required by this subsection may be pro vided in written, electronic, or other appropriate form to
 the extent that such form is reasonably accessible to the par ticipant or beneficiary.

5 "(3) For purposes of this subsection, the term lockdown' means any suspension, restriction, or similar 6 7 limitation which is imposed on the ability of a participant 8 or beneficiary to exercise control over the assets in his or 9 her account as otherwise generally provided under the terms 10 of the plan (as determined under regulations of the Secretary). Any limitation or restriction that may govern the 11 frequency of transfers between investment vehicles shall not 12 13 be treated as a suspension referred to in the preceding sentence to the extent such limitation or restriction is disclosed 14 15 to participants or beneficiaries through the summary plan description or materials describing specific investment al-16 ternatives under the plan.". 17

18 SEC. 302. LIMITATION ON FIDUCIARY EXCEPTION DURING

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LOCKDOWN PERIOD.

20 (a) IN GENERAL.—Section 404(c)(1) of the Employee
21 Retirement Income Security Act of 1974 (29 U.S.C.
22 1104(c)(1)) is amended—

(1) in subparagraph (B), by inserting before the
period the following: ", except that this subparagraph
shall not apply with respect to any participant or

beneficiary for any period during which the ability of
 the participant or beneficiary to direct the investment
 of assets in his or her individual account is suspended
 by a plan sponsor or fiduciary"; and
 (2) by adding at the end the following:
 "Any limitation or restriction that may govern the fre-

7 quency of transfers between investment vehicles shall not be 8 treated as a suspension referred to in subparagraph (B) to 9 the extent such limitation or restriction is disclosed to par-10 ticipants or beneficiaries through the summary plan de-11 scription or materials describing specific investment alter-12 natives under the plan.".

13 (b) GUIDANCE.—The Secretary of Labor shall, not later than the 180th day after the date of the enactment 14 15 of this Act, issue guidance as to what actions a fiduciary may take to meet his or her fiduciary duties during a pe-16 17 riod during which section 404(c)(1)(B) of the Employee Re-18 tirement Income Security Act of 1974 does not apply by reason of the amendments made by subsection (a). In 19 issuing such guidance, the Secretary shall establish safe 20 21 harbors which a fiduciary may rely on in determining 22 whether such duties are being met.

1SEC. 303. INSURANCE ADEQUATE TO PROTECT INTEREST2OF PARTICIPANTS AND BENEFICIARIES.

3 (a) IN GENERAL.—Section 412 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1112) is 4 5 amended by adding at the end the following new subsection: 6 "(f) Notwithstanding the preceding provisions of this 7 section, each fiduciary of an individual account plan which 8 covers more than 100 participants shall be insured, in ac-9 cordance with regulations prescribed by the Secretary, to provide reasonable coverage for failures to meet the require-10 11 ments of this part.".

12 (b) EFFECTIVE DATES.—

(1) IN GENERAL.—The amendment made by this
section shall take effect on the date on which the regulations required to be promulgated under section
412(f) of the Employee Retirement Income Security
Act of 1974 become final.

18 (2) REGULATIONS.—The Secretary of Labor shall
19 prescribe the regulations necessary to carry out sec20 tion 412(f) of the Employee Retirement Income Secu21 rity Act of 1974, as added by this section, not later
22 than one year after the date of the enactment of this
23 Act.

24 SEC. 304. LIABILITY FOR BREACH OF FIDUCIARY DUTY.

25 (a) LIABILITY FOR PARTICIPATING IN OR CONCEALING
26 FIDUCIARY BREACH.—

(1) APPLICATION TO PARTICIPANTS AND BENE FICLARIES OF 401(k) PLANS.—
 (A) IN GENERAL.—Part 4 of subtitle B of
 title I of the Employee Retirement Income Secu rity Act of 1974 (29 U.S.C. 1101 et seq.) is
 amended by adding after section 409 the fol lowing new section:

8 "SEC. 409A. LIABILITY FOR BREACH OF FIDUCIARY DUTY IN 9 401(k) PLANS.

10 "(a) Any person who is a fiduciary with respect to an individual account plan that includes a qualified cash 11 12 or deferred arrangement under section 401(k) of the Internal Revenue Code of 1986 who breaches any of the respon-13 sibilities, obligations, or duties imposed upon fiduciaries by 14 15 this title shall be personally liable to make good to each participant and beneficiary of the plan any losses to such 16 participant or beneficiary resulting from each such breach, 17 18 and to restore to such participant or beneficiary any profits 19 of such fiduciary which have been made through use of assets of the plan by the fiduciary, and shall be subject to 20 21 such other equitable or remedial relief as the court may 22 deem appropriate, including removal of such fiduciary. A 23 fiduciary may also be removed for a violation of section 411 of this Act. 24

1 "(b) The right of participants and beneficiaries under 2 subsection (a) to sue for breach of fiduciary duty with re-3 spect to an individual account plan that includes a quali-4 fied cash or deferred arrangement under section 401(k) of 5 such Code shall be in addition to all existing rights that participants and beneficiaries have under section 409, sec-6 7 tion 502, and any other provision of this title, and shall 8 not be construed to give rise to any inference that such 9 rights do not already exist under section 409, section 502, 10 or any other provision of this title.

"(c) No fiduciary shall be liable with respect to a
breach of fiduciary duty under this title if such breach was
committed before he or she became a fiduciary or after he
or she ceased to be a fiduciary.".

(B) CONFORMING AMENDMENT.—The table
of contents for part 4 of subtitle B of title I of
such Act is amended by inserting the following
new item after the item relating to section 409:
"Sec. 409A. Liability for breach of fiduciary duty in 401(k) plans.".

19 (2) INSIDER LIABILITY.—

20 (A) IN GENERAL.—Section 409 of the Em21 ployee Retirement Income Security Act of 1974
22 (29 U.S.C. 1109) is amended by redesignating
23 subsection (b) as subsection (c) and by inserting
24 after subsection (a) the following new subsection:

(b)(1)(A) If an insider with respect to the plan spon-1 2 sor of an employer individual account plan that holds employer securities that are readily tradable on an established 3 securities market— 4 "(i) knowingly participates in a breach of fidu-5 6 ciary responsibility to which subsection (a) applies, 7 or"(ii) knowingly undertakes to conceal such a 8 9 breach,

10 such insider shall be personally liable under this subsection
11 for such breach in the same manner as the fiduciary who
12 commits such breach.

"(B) For purposes of subparagraph (A), the term 'insider' means, with respect to any plan sponsor of a plan
to which subparagraph (A) applies—

16 "(i) any officer or director with respect to the
17 plan sponsor, or

18 "(ii) any independent qualified public account19 ant of the plan or of the plan sponsor.

20 "(3) Any relief provided under this subsection or sec21 tion 409A—

22 "(A) to an individual account plan shall inure
23 to the individual accounts of the affected participants
24 or beneficiaries, and

1	``(B) to a participant or beneficiary shall be
2	payable to the individual account plan on behalf of
3	such participant or beneficiary unless such plan has
4	been terminated.".
5	(B) Conforming Amendment.—Section
6	409(c) of such Act (29 U.S.C. 1109(c)), as redes-
7	ignated by subparagraph (A), is amended by in-
8	serting before the period the following: ", unless
9	such liability arises under subsection (b)".
10	(b) Maintenance of Fiduciary Liability.—Section
11	404(c)(1)(B) of such Act (29 U.S.C. $1104(c)(1)(B)$), as
12	amended by section 302(a), is amended by inserting before
13	the period the following: "and shall not be construed to ex-
14	empt any fiduciary from liability for any violation of sub-
15	section (e) or (f)".
16	SEC. 305. PARTICIPATION OF PARTICIPANTS IN TRUSTEE-
17	SHIP OF INDIVIDUAL ACCOUNT PLANS.
18	(a) IN GENERAL.—Section 403(a) of the Employee Re-
19	tirement Income Security Act of 1974 (29 U.S.C. 1103(a))
20	is amended—
21	(1) by redesignating paragraphs (1) and (2) as
22	subparagraphs (A) and (B), respectively;
23	(2) by inserting "(1)" after "(a)"; and
24	(3) by adding at the end the following new para-
25	graph:

"(2)(A) The assets of a single-employer plan which is
an individual account plan which covers more than 100
participants shall be held in trust by a joint board of trustees, which shall consist of two or more trustees representing
on an equal basis the interests of the employer or employers
maintaining the plan and the interests of the participants
and their beneficiaries.

8 "(B)(i) Except as provided in clause (ii), in any case 9 in which the plan is maintained pursuant to one or more 10 collective bargaining agreements between one or more em-11 ployee organizations and one or more employers, the trust-12 ees representing the interests of the participants and their 13 beneficiaries shall be designated by such employee organiza-14 tions.

15 "(ii) Clause (i) shall not apply with respect to a plan 16 described in such clause if the employee organization (or 17 all employee organizations, if more than one) referred to 18 in such clause file with the Secretary, in such form and 19 manner as shall be prescribed in regulations of the Sec-20 retary, a written waiver of their rights under clause (i).

21 "(iii) In any case in which clause (i) does not apply
22 with respect to a single-employer plan because the plan is
23 not described in clause (i) or because of a waiver filed pur24 suant to clause (ii), the trustee or trustees representing the
25 interests of the participants and their beneficiaries shall be

elected by the participants in accordance with regulations
 of the Secretary. An individual shall not be treated as ineli gible for selection as trustee solely because such individual
 is an employee of the plan sponsor, except that the employee
 so selected may not be a highly compensated employee (as
 defined in section 414(q) of the Internal Revenue Code of
 1986).

8 "(iv) The Secretary shall provide by regulation for the 9 appointment of a neutral, in accordance with the proce-10 dures under section 203(f) of the Labor Management Rela-11 tions Act, 1947 (29 U.S.C. 173(f)), to cast votes as necessary 12 to resolve tie votes by the trustees.".

(b) REGULATIONS.—The Secretary of Labor shall prescribe the initial regulations necessary to carry out the provisions of the amendments made by this section not later
than 90 days after the date of the enactment of this Act. **SEC. 306. PRESERVATION OF PENSION RIGHTS OR CLAIMS.**Section 502 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1132) is amended by adding

21 "(n)(1) The pension rights under this title (including
22 the right to maintain a civil action) may not be waived,
23 deferred, or lost pursuant to any agreement not authorized
24 under this title with specific reference to this subsection.

at the end the following new subsection:

20

"(2) Paragraph (1) shall not apply to an agreement
 providing for arbitration or participation in any other
 nonjudicial procedure to resolve a dispute relating to a pen sion plan under this title if the agreement is entered into
 knowingly and voluntarily by the parties involved after the
 dispute has arisen or is pursuant to the terms of a collective
 bargaining agreement.".

8 SEC. 307. OFFICE OF PENSION PARTICIPANT ADVOCACY.

9 (a) IN GENERAL.—Title III of the Employee Retire10 ment Income Security Act of 1974 (29 U.S.C. 3001 et seq.)
11 is amended by adding at the end the following:

12 "Subtitle D—Office of Pension 13 Participant Advocacy

14 "SEC. 3051. OFFICE OF PENSION PARTICIPANT ADVOCACY.

15 "(a) ESTABLISHMENT.—

"(1) IN GENERAL.—There is established in the 16 17 Department of Labor an office to be known as the 'Of-18 fice of Pension Participant Advocacy'. 19 "(2) PENSION PARTICIPANT ADVOCATE.—The Of-20 fice of Pension Participant Advocacy shall be under 21 the supervision and direction of an official to be 22 known as the 'Pension Participant Advocate' who shall— 23

24 "(A) have demonstrated experience in the
25 area of pension participant assistance, and

- 1 "(B) be selected by the Secretary after con-2 sultation with pension participant advocacy organizations. 3 4 The Pension Participant Advocate shall report di-5 rectly to the Secretary and shall be entitled to com-6 pensation at the same rate as the highest rate of basic 7 pay established for the Senior Executive Service 8 under section 5382 of title 5, United States Code. 9 "(b) FUNCTIONS OF OFFICE.—It shall be the function of the Office of Pension Participant Advocacy to— 10 11 "(1) evaluate the efforts of the Federal Govern-12 ment, business, and financial, professional, retiree, 13 labor, women's, and other appropriate organizations
- *in assisting and protecting pension plan partici- pants, including*—

"(A) serving as a focal point for, and actively seeking out, the receipt of information
with respect to the policies and activities of the
Federal Government, business, and such organizations which affect such participants,

21 "(B) identifying significant problems for
22 pension plan participants and the capabilities of
23 the Federal Government, business, and such or24 ganizations to address such problems, and

1	``(C) developing proposals for changes in
2	such policies and activities to correct such prob-
3	lems, and communicating such changes to the
4	appropriate officials,
5	"(2) promote the expansion of pension plan cov-
6	erage and the receipt of promised benefits by increas-
7	ing the awareness of the general public of the value
8	of pension plans and by protecting the rights of pen-
9	sion plan participants, including—
10	"(A) enlisting the cooperation of the public
11	and private sectors in disseminating informa-
12	tion, and
13	"(B) forming private-public partnerships
14	and other efforts to assist pension plan partici-
15	pants in receiving their benefits,
16	"(3) advocate for the full attainment of the rights
17	of pension plan participants, including by making
18	pension plan sponsors and fiduciaries aware of their
19	responsibilities,
20	"(4) give priority to the special needs of low-
21	and moderate-income participants,
22	"(5) develop needed information with respect to
23	pension plans, including information on the types of
24	existing pension plans, levels of employer and em-

1	ployee contributions, vesting status, accumulated ben-
2	efits, benefits received, and forms of benefits, and
3	"(6) if the Advocate determines appropriate,
4	pursue claims on behalf of participants and bene-
5	ficiaries (including, upon request of any participant
6	or beneficiary, bringing any civil action on behalf of
7	the participant or beneficiary which the participant
8	or beneficiary is entitled to bring under section
9	502(a)(1)(B)) and provide appropriate assistance in
10	the resolution of disputes between participants and
11	beneficiaries and pension plans, including assistance
12	in obtaining settlement agreements.
13	"(c) Reports.—
14	"(1) ANNUAL REPORT.—Not later than December
15	31 of each calendar year, the Pension Participant Ad-
16	vocate shall report to the Committee on Education
17	and the Workforce of the House of Representatives
18	and the Committee on Health, Education, Labor, and
19	Pensions of the Senate on its activities during the fis-
20	cal year ending in the calendar year. Such report
21	shall—
22	"(A) identify significant problems the Advo-
23	cate has identified,
24	``(B) include specific legislative and regu-
25	latory changes to address the problems, and

1	``(C) identify any actions taken to correct
2	problems identified in any previous report.
3	The Advocate shall submit a copy of such report to
4	the Secretary and any other appropriate official at
5	the same time it is submitted to the committees of
6	Congress.
7	"(2) Specific reports.—The Pension Partici-
8	pant Advocate shall report to the Secretary or any
9	other appropriate official any time the Advocate iden-
10	tifies a problem which may be corrected by the Sec-
11	retary or such official.
12	"(3) Reports to be submitted directly.—
13	The report required under paragraph (1) shall be pro-
14	vided directly to the committees of Congress without
15	any prior review or comment by the Secretary or any
16	other Federal officer or employee.
17	"(d) Specific Powers.—
18	"(1) Receipt of information.—Subject to such
19	confidentiality requirements as may be appropriate,
20	the Secretary and other Federal officials shall, upon
21	request, provide such information (including plan
22	documents) as may be necessary to enable the Pension
23	Participant Advocate to carry out the Advocate's re-
24	sponsibilities under this section.

1	"(2) APPEARANCES.—The Pension Participant
2	Advocate may—
3	"(A) represent the views and interests of
4	pension plan participants before any Federal
5	agency, including, upon request of a participant,
6	in any proceeding involving the participant, and
7	"(B) upon request of a participant or bene-
8	ficiary, represent the participant or beneficiary
9	in any civil action which the participant or ben-
10	eficiary is entitled to bring under section
11	502(a)(1)(B).
12	"(3) Contracting Authority.—In carrying
13	out responsibilities under subsection (b)(5), the Pen-
14	sion Participant Advocate may, in addition to any
15	other authority provided by law—
16	"(A) contract with any person to acquire
17	statistical information with respect to pension
18	plan participants, and
19	"(B) conduct direct surveys of pension plan
20	participants.".
21	(b) Conforming Amendment.—The table of contents
22	for title III of such Act is amended by adding at the end
23	the following:
	"Statilla D. Office of Dension Dentisianut Adverses

"Subtitle D—Office of Pension Participant Advocacy" "3051. Office of Pension Participant Advocacy.". (c) EFFECTIVE DATE.—The amendment made by this
 section shall take effect on January 1, 2003.

3 SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR IN-4 DIVIDUAL ACCOUNT PLANS.

5 (a) STUDY.—As soon as practicable after the date of 6 the enactment of this Act, the Pension Benefit Guaranty 7 Corporation shall undertake a study relating to the estab-8 lishment of an insurance system for individual account 9 plans. In conducting such study, the Corporation shall 10 consider—

11 (1) the feasibility of such a system,

12 (2) the problem with insuring investments in13 employer securities, and

14 (3) options for developing such a system.

15 (b) REPORT.—Not later than 2 years after the date 16 of the enactment of this Act, the Corporation shall report 17 the results of its study, together with any recommendations 18 for legislative changes, to the Committee on Education and 19 the Workforce of the House of Representatives and the Com-20 mittee on Health, Education, Labor, and Pensions of the 21 Senate.

22 SEC. 309. STUDY REGARDING FEES CHARGED BY INDI-23 VIDUAL ACCOUNT PLANS.

(a) STUDY.—As soon as practicable after the date of
the enactment of this Act, the Secretary of Labor shall un-

dertake a study of the administrative and transaction fees
 incurred by participants and beneficiaries in connection
 with the investment of assets in their accounts under indi vidual account plans. In conducting such study, the Sec retary shall consider—

- 6 (1) how the fees compare to fees charged for simi7 lar services provided to investors not in individual
 8 account plans, and
- 9 (2) whether participants or beneficiaries are ade10 quately notified of the fees.

(b) REPORT.—Not later than 1 year after the date of
the enactment of this Act, the Secretary shall report the results of its study, together with any recommendations for
legislative changes to the Committee on Education and the
Workforce of the House of Representatives and the Committee on Health, Education, Labor, and Pensions of the
Senate.

18 SEC. 310. PROVISIONS RELATING TO WHISTLEBLOWER AC-

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TIONS INVOLVING PENSION PLANS.

(a) AUTHORITY TO BRING ACTIONS.—Section 502(a)
of the Employee Retirement Income Security Act of 1974
(29 U.S.C. 1132(a)) is amended by striking "or" at the end
of paragraph (8), by striking the period at the end of paragraph (9) and inserting "; and", and by adding at the end
the following new paragraph:

1	"(10) by the Secretary, or other person referred
2	to in section 510—
3	"(A) to enjoin any act or practice which
4	violates section 510 in connection with a pension
5	plan, or
6	``(B) to obtain appropriate equitable or
7	legal relief to redress such violation or to enforce
8	section 510 in connection with a pension plan.".
9	(b) Additional Actions Which May Be
10	BROUGHT.—The second sentence of section 510 of the Em-
11	ployee Retirement Income Security Act of 1974 (29 U.S.C.
12	1140) is amended by striking "person because he" and in-
13	serting "other person because such other person has opposed
14	any practice in connection with a pension plan that is
15	made unlawful by this title or".
16	SEC. 311. PLANS REQUIRED TO PROVIDE ADEQUATE INFOR-
17	MATION TO INDIVIDUALS OFFERED CHOICE
18	OF LUMP SUM DISTRIBUTION.
19	Section 205 of the Employee Retirement Income Secu-
20	rity Act of 1974 (29 U.S.C. 1055) is amended by redesig-
21	nating subsection (l) as subsection (m) and by inserting
22	after subsection (k) the following new subsection:
23	"(l)(1) If a pension plan with more than 100 partici-
24	pants provides a participant, spouse, or surviving spouse
	pants provides a participant, spouse, or surviving spouse

paid in the form of a lump sum distribution, or provides
 for other optional forms of benefits, the plan administrator
 shall provide, within a reasonable period of time before the
 individual is required to make the election, a statement
 comparing the relative values of each form of benefit pay ment.

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7 "(2) The statement under paragraph (1) shall include 8 such information as the Secretary of the Treasury deter-9 mines appropriate to enable a participant, spouse, or sur-10 viving spouse to make an informed decision as to what form 11 of benefit to elect. Such information shall be provided in 12 a form calculated to be understood by the average plan par-13 ticipant and shall include—

14 "(A) the interest rate and mortality assumptions 15 used in determining the relative values, an expla-16 nation of how such assumptions compare to the as-17 sumptions used under subsection (q) or to any other 18 assumptions specified by the Secretary, and one or 19 more illustrations using dollar amounts to show the 20 relative values of the benefits on a comparable basis, 21 and

"(B) any factors (including early retirement subsidies) which are taken into account in determining
the value of one form of payment but not taken into
account in determining the other form of payment.".

1 TITLE IV—GENERAL PROVISIONS

2 SEC. 401. GENERAL EFFECTIVE DATE.

3 (a) IN GENERAL.—Except as otherwise provided in
4 this Act, the amendments made by this Act shall apply with
5 respect to plan years beginning on or after January 1,
6 2003.

7 (b) Special Rule for Collectively Bargained PLANS.—In the case of a plan maintained pursuant to 1 8 9 or more collective bargaining agreements between employee 10 representatives and 1 or more employers ratified on or be-11 fore the date of the enactment of this Act, subsection (a) shall be applied to benefits pursuant to, and individuals 12 covered by, any such agreement by substituting for "Janu-13 14 ary 1, 2003" the date of the commencement of the first plan year beginning on or after the earlier of— 15

16 (1) the later of—

17 (A) January 1, 2004, or

(B) the date on which the last of such collective bargaining agreements terminates (determined without regard to any extension thereof
after the date of the enactment of this Act), or
(2) January 1, 2005.

23 SEC. 402. PLAN AMENDMENTS.

If any amendment made by this Act requires anamendment to any plan, such plan amendment shall not

be required to be made before the first plan year beginning
 on or after January 1, 2005, if—

3 (1) during the period after such amendment
4 made by this Act takes effect and before such first
5 plan year, the plan is operated in good faith compli6 ance with the requirements of such amendment made
7 by this Act, and
8 (2) such plan amendment applies retroactively to
9 the period after such amendment made by this Act

10 takes effect and before such first plan year.

Calendar No. 525

 $\begin{array}{c} {}^{107 \mathrm{TH}\ \mathrm{CONGRESS}}_{2\mathrm{D}\ \mathrm{Session}} & \textbf{S. 1992} \end{array}$

[Report No. 107–226]

A BILL

To amend the Employee Retirement Income Security Act of 1974 to improve diversification of plan assets for participants in individual account plans, to improve disclosure, account access, and accountability under individual account plans, and for other purposes.

July 26, 2002

Reported with an amendment