107TH CONGRESS 2D SESSION

S. 2018

[Report No. 107-285]

To establish the T'uf Shur Bien Preservation Trust Area within the Cibola National Forest in the State of New Mexico to resolve a land claim involving the Sandia Mountain Wilderness, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 14, 2002

Mr. BINGAMAN introduced the following bill; which was read twice and referred jointly to the Committees on Energy and Natural Resources, and Indian Affairs, with instructions that if one committee reports, the other committee have twenty calendar days, excluding any period where the Senate is not in session for more than three days, to report or be discharged

September 17, 2002

Reported by Mr. BINGAMAN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

September 17, 2002

Referred to the Committee on Indian Affairs pursuant to the order of March 14, 2002

OCTOBER 7, 2002

Committee discharged pursuant to the order of March 14, 2002 and placed on the calendar

OCTOBER 11 (legislative day, OCTOBER 10), 2002 Ordered referred to the Committee on Indian Affairs

A BILL

To establish the T'uf Shur Bien Preservation Trust Area within the Cibola National Forest in the State of New

Mexico to resolve a land claim involving the Sandia Mountain Wilderness, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "T'uf Shur Bien Preser-
- 5 vation Trust Area Act".
- 6 SEC. 2. FINDING AND STATEMENT OF PURPOSE.
- 7 (a) FINDING.—The Congress finds that in 1748, the
- 8 Pueblo of Sandia received a grant from a representative
- 9 of the King of Spain, which grant was recognized and con-
- 10 firmed by Congress in 1858 (11 Stat. 374). In 1994, the
- 11 Pueblo filed a lawsuit against the Secretary of the Interior
- 12 and the Secretary of Agriculture in the U.S. District
- 13 Court for the District of Columbia, Civil No.
- 14 1:94CV02624, asserting that Federal surveys of the grant
- 15 boundaries erroneously excluded certain lands within the
- 16 Cibola National Forest, including a portion of the Sandia
- 17 Mountain Wilderness;
- 18 (b) Purposes.—The purposes of this Act are to—
- 19 (1) establish the T'uf Shur Bien Preservation
- 20 Trust Area in the Cibola National Forest;
- 21 (2) confirm the status of National Forest and
- Wilderness lands in the Area while resolving issues
- 23 associated with the Pueblo's lawsuit and the opin-
- 24 ions of the Solicitor of the Department of the Inte-

- 1 rior dated December 9, 1988 (M-36963; 96 I.D.
- 2 331) and January 19, 2001 (M-37002); and
- 3 (3) provide the Pueblo, parties involved in the
- 4 litigation, and the public with a fair and just settle-
- 5 ment of the Pueblo's claim.

6 SEC. 3. DEFINITIONS.

- 7 For purposes of this Act:
- 8 (a) AREA.—The term "Area" means the Tuf Shur
- 9 Bien Preservation Trust Area as depicted on the map, and
- 10 excludes the subdivisions and other privately and publicly
- 11 owned lands as set forth in this Act and the Settlement
- 12 Agreement.
- 13 (b) Crest Facilities.—The term "crest facilities"
- 14 means all facilities and developments located on the crest
- 15 of Sandia Mountain, including the Sandia Crest Electronic
- 16 Site; electronic site access roads; the Crest House; the
- 17 upper terminal, restaurant, and related facilities of Sandia
- 18 Peak Tram Company; the Crest Observation Area; park-
- 19 ing lots; restrooms; the Crest Trail (Trail No. 130); hang
- 20 glider launch sites; and the Kiwanis cabin; as well as the
- 21 lands upon which such facilities are located and the lands
- 22 extending 100 feet to the west of each such facility, unless
- 23 a different distance is agreed to in writing between the
- 24 Forest Service and the Pueblo and documented in the sur-
- 25 vey of the Area.

- 1 (e) FOREST SERVICE.—The term "Forest Service"
- 2 means the U.S. Forest Service.
- 3 (d) La Luz Tract.—The term "La Luz tract"
- 4 means that tract comprised of approximately 31 acres of
- 5 land owned in fee by the Pueblo and depicted on the map.
- 6 (e) Local Public Bodies.—The term "local public
- 7 bodies" means political subdivisions of the State of New
- 8 Mexico as defined in New Mexico Code section 6-5-1.
- 9 (f) Management Plan.—The term "Management
- 10 Plan" means the T'uf Shur Bien Preservation Trust Area
- 11 Management Plan, attached as an exhibit to the Settle-
- 12 ment Agreement.
- 13 (g) MAP.—The term "map" means the Forest Serv-
- 14 ice map entitled "T'uf Shur Bien Preservation Trust
- 15 Area," dated April 2000.
- 16 (h) PIEDRA LISA TRACT.—The term "Piedra Lisa
- 17 tract" means that tract comprised of approximately 160
- 18 acres of land held in private ownership and depicted on
- 19 the map.
- 20 (i) Pueblo.—The term "Pueblo" means the Pueblo
- 21 of Sandia in its governmental capacity.
- 22 (j) Secretary.—The term "Secretary" means the
- 23 Secretary of Agriculture, except where otherwise expressly
- 24 indicated.

- 1 (k) SETTLEMENT AGREEMENT.—The term "Settle-
- 2 ment Agreement" means the Agreement of Compromise
- 3 and Settlement dated April 4, 2000, between the United
- 4 States, the Pueblo, and the Sandia Peak Tram Company.
- 5 (1) Special Use Permit.—The term "special use
- 6 permit" means the December 1, 1993, Special Use Permit
- 7 issued by the Forest Service to Sandia Peak Tram Com-
- 8 pany and Sandia Peak Ski Company, encompassing ap-
- 9 proximately 46 acres of the corridor presently dedicated
- 10 to aerial tramway use, and approximately 945 acres of the
- 11 ski area, as well as the lands described generally in exhibit
- 12 A to the December 31, 1993, Special Use Permit, includ-
- 13 ing the maintenance road to the lower tram tower, water
- 14 storage and distribution facilities, seven helispots, and the
- 15 other lands described therein.
- 16 (m) Subdivisions.—The term "subdivisions" means
- 17 the subdivisions of Sandia Heights Addition, Sandia
- 18 Heights North Units I, II, and 3, Tierra Monte, and Ever-
- 19 green Hills, as well as additional plats and privately owned
- 20 properties as further described in the Settlement Agree-
- 21 ment and depicted on the map, exclusive of the property
- 22 now owned or hereafter acquired by the Pueblo or the For-
- 23 est Service in the subdivisions.
- 24 (n) Traditional and Cultural Uses.—The terms
- 25 "traditional and cultural uses" and "traditional and cul-

- 1 tural purposes" mean ceremonial activities, including the
- 2 placing of ceremonial materials in the Area, and the use,
- 3 hunting, trapping or gathering of plants, animals, wood,
- 4 water, and other natural resources, but only for non-com-
- 5 mercial purposes.

6 SEC. 4. TUF SHUR BIEN PRESERVATION TRUST AREA.

- 7 (a) ESTABLISHMENT.—The T'uf Shur Bien Preser-
- 8 vation Trust Area is established within the Cibola Na-
- 9 tional Forest and the Sandia Mountain Wilderness as de-
- 10 picted on the map:
- 11 (1) to recognize and protect in perpetuity the
- 12 Pueblo's rights and interests in and to the Area, as
- specified in section 5(a) of this Act;
- 14 (2) to preserve in perpetuity the wilderness and
- 15 National Forest character of the Area; and
- 16 (3) to recognize and protect in perpetuity the
- 17 public's longstanding use and enjoyment of the Area.
- 18 (b) Administration and Applicable Law.—The
- 19 Secretary, acting through the Forest Service, shall con-
- 20 tinue to administer the Area on behalf of the United
- 21 States as National Forest System lands under this Act,
- 22 the Wilderness Act, other laws and regulations applicable
- 23 to the National Forest System, and the Management Plan
- 24 (which is incorporated herein by reference) to accomplish

- 1 the purposes of the Area as set forth in subsection (a)
- 2 of this section.

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- (e) Exceptions.—
- 4 (1) Traditional and cultural uses by Pueblo 5 members and members of other federally recognized 6 Indian tribes authorized to use the Area by the Pueblo under section 5(a)(4) of this Act shall not be 7 8 restricted except by the Wilderness Act and its regu-9 lations as they exist on the date of enactment of this 10 Act and by applicable Federal wildlife protection 11 laws as provided in section 6(a)(2) of this Act.
 - (2) To the extent that laws enacted or amended after the date of this Act are inconsistent with this Act, they shall not apply to the Area unless expressly made applicable by Congress.
 - (3) In implementing the Management Plan, both Bernalillo and Sandoval County, acting through their respective County Commissions, whichever is applicable based on the location of the land affected, shall be afforded the right to consent or withhold consent to new uses within the Area subject to the same limitations placed on the Pueblo in the Management Plan.
- 24 (d) Area Defined.—The Area shall be comprised 25 of approximately 9890 acres of land within the Cibola Na-

- 1 tional Forest as depicted on the map. As soon as prac-
- 2 ticable after enactment of this Act, the Secretary shall file
- 3 the map and a legal description of the Area with the Com-
- 4 mittee on Resources of the House of Representatives and
- 5 with the Committee on Energy and Natural Resources.
- 6 Such map and legal description shall have the same force
- 7 and effect as if included in this Act, except that elerical
- 8 and typographical errors shall be corrected, and changes
- 9 that may be necessary pursuant to section 8(b), 8(d), and
- 10 8(e) shall be made. The map and legal description shall
- 11 be on file and available for public inspection in the Office
- 12 of the Chief of the Forest Service, Department of Agri-
- 13 culture, Washington, District of Columbia.
- 14 (e) No Conveyance of Title.—The United States
- 15 right, title and interest in or to the Area or any part there-
- 16 of shall not be conveyed to or exchanged with any person,
- 17 trust, or governmental entity, including the Pueblo, with-
- 18 out specific authorization of Congress.
- 19 (f) Prohibited Uses.—Notwithstanding any other
- 20 provision of law, no use prohibited by the Wilderness Act
- 21 as of the date of enactment of this Act may occur in the
- 22 wilderness portion of the Area; nor may any of the fol-
- 23 lowing uses occur in any portion of the Area: gaming or
- 24 gambling of any kind, mineral production, timber produc-
- 25 tion, and uses that are described in section 4(d)(4) of the

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1	Wilderness Act (16 U.S.C. 1133(d)(4)). The Area is
2	elosed to the location of mining claims under the Mining
3	Law of 1872 (30 U.S.C. 22).
4	(g) No Modification of Boundaries.—Nothing
5	herein shall affect the boundaries of, or shall repeal or
6	disestablish the Sandia Mountain Wilderness or the Cibola
7	National Forest. Establishment of the Area does not in
8	any way modify the boundary of the Pueblo grant.
9	SEC. 5. PUEBLO OF SANDIA RIGHTS AND INTERESTS IN
10	THE AREA.
11	(a) General.—The Pueblo shall have the following
12	rights and interests in the Area:
13	(1) free and unrestricted access to the Area for
14	traditional and cultural uses to the extent not incon-
15	sistent with the Wilderness Act and its regulations
16	as they exist on the date of enactment of this Act
17	and with applicable Federal wildlife protection laws
18	as provided in section $6(a)(2)$, which right shall be
19	compensable to the extent provided in subsection (e)
20	(2) perpetual preservation of the wilderness and
21	National Forest character of the Area under this
22	Act, which shall be compensable to the extent pro-
23	vided in subsection (e);
24	(3) rights in the management of the Area speci-

fied in the Management Plan which include:

1	(A) the right to consent or withhold con-
2	sent to new uses;
3	(B) the right to consultation regarding
4	modified uses;
5	(C) the right to consultation regarding the
6	management and preservation of the Area; and
7	(D) the right to dispute resolution proce-
8	dures;
9	(4) exclusive authority, in accordance with its
10	customs and laws, to administer access to the Area
11	for traditional and cultural uses by members of the
12	Pueblo and of other federally recognized Indian
13	tribes; and
14	(5) such other rights and interests as are enu-
15	merated and recognized in sections 4, 5(c), 7, and
16	8.
17	(b) Limitation.—Except as provided in subsection
18	(a)(4), access to and use of the Area for all other purposes
19	shall continue to be administered by the Secretary through
20	the Forest Service.
21	(e) Compensable Interest.—
22	(1) If, by an Act of Congress enacted subse-
23	quent to the effective date of this Act, Congress di-
24	minishes the wilderness and National Forest char-
25	acter of the Area by authorizing a use prohibited by

1	section 4(f) in all or any portion of the Area, or per
2	manently denies the Pueblo access for any tradi
3	tional and cultural uses in all or any portion of the
4	Area, the United States shall compensate the Pueble
5	as if the Pueblo had held a fee title interest in the
6	affected portion of the Area and as though the
7	United States had acquired such interest by legisla
8	tive exercise of its power of eminent domain, and the
9	restrictions of sections 4(f) and 6(a) shall be dis-
10	regarded in determining just compensation owed to
11	the Pueblo.
12	(2) Any compensation made to the Pueblo pur
13	suant to subsection (e)(1) does not in any way affect
14	the extinguishment of claims set forth in section 9
15	SEC. 6. LIMITATIONS ON PUEBLO OF SANDIA RIGHTS AND
16	INTERESTS IN THE AREA.
17	(a) LIMITATION.—The Pueblo's rights and interests
18	
_	recognized in this Act do not include:
19	recognized in this Act do not include: (1) any right to sell, grant, lease, convey, en
19	(1) any right to sell, grant, lease, convey, en
19 20	(1) any right to sell, grant, lease, convey, encumber or exchange lands in the Area, or any right
19 20 21	(1) any right to sell, grant, lease, convey, encumber or exchange lands in the Area, or any right or interest therein, and any such conveyance shall

1	(3) any right to engage in any activity or use
2	prohibited in section 4(f); or
3	(4) any right to exclude persons or govern-
4	mental entities from the Area.
5	(b) Exception.—No person who exercises tradi-
6	tional and cultural use rights as authorized in section
7	5(a)(4) of this Act may be prosecuted for a Federal wild-
8	life offense requiring proof of a violation of a State law
9	or regulation.
10	SEC. 7. JURISDICTION OVER THE AREA.
11	(a) Criminal Jurisdiction.—Notwithstanding any
12	other provision of law, jurisdiction over crimes committed
13	in the Area shall be allocated as follows:
14	(1) To the extent that the allocations of crimi-
15	nal jurisdiction over the Area under paragraphs (2),
16	(3), and (4) of this subsection are overlapping, they
17	should be construed to allow for the exercise of con-
18	current criminal jurisdiction.
19	(2) The Pueblo shall have jurisdiction over
20	erimes committed by its members or by members of
21	another federally recognized Indian tribe who are
22	present in the Area with the Pueblo's permission
23	pursuant to section $5(a)(4)$.
24	(3) The United States shall have jurisdiction
25	OVOR-

1	(A) the offenses listed in section 1153 of
2	title 18, U.S. Code, including any offenses
3	added to the list in that statute by future
4	amendments thereto, when such offenses are
5	committed by members of the Pueblo and other
6	federally recognized Indian tribes;
7	(B) crimes committed by any person in
8	violation of laws and regulations pertaining to
9	the protection and management of National
10	Forests;
11	(C) enforcement of Federal criminal laws
12	of general applicability; and
13	(D) any other offense committed by a
14	member of the Pueblo against a non-member of
15	the Pueblo. Any offense which is not defined
16	and punished by Federal law in force within the
17	exclusive jurisdiction of the United States shall
18	be defined and punished in accordance with the
19	laws of the State of New Mexico.
20	(4) The State of New Mexico shall have juris-
21	diction over any crime under its laws committed by
22	a person not a member of the Pueblo.
23	(b) CIVIL JURISDICTION.—
24	(1) Except as provided in paragraphs (2), (3)
25	(4), and (5), the United States, the State of New

1	Mexico, and local public bodies shall have the same
2	civil adjudicatory, regulatory, and taxing jurisdiction
3	over the Area as they exercised prior to the enact-
4	ment of this Act.
5	(2) The Pueblo shall have exclusive eivil adju-
6	dicatory jurisdiction over—
7	(A) disputes involving only members of the
8	Pueblo;
9	(B) civil actions brought by the Pueblo
10	against members of the Pueblo; and
11	(C) eivil actions brought by the Pueblo
12	against members of other federally recognized
13	Indian tribes for violations of understandings
14	between the Pueblo and that member's tribe re-
15	garding use or access to the Area for traditional
16	and cultural purposes.
17	(3) The Pueblo shall have no regulatory juris-
18	diction over the Area with the exception of:
19	(A) exclusive authority to regulate tradi-
20	tional and cultural uses by the Pueblo's own
21	members and to administer access to the Area
22	by other federally recognized Indian tribes for
23	traditional and cultural uses, to the extent such
24	regulation is consistent with this Act; and

1 (B) The Pueblo shall have exclusive au-2 thority to regulate hunting and trapping in the 3 Area by its members that is related to tradi-4 tional and cultural purposes. Such authority 5 shall not vest or continue until the Pueblo en-6 acts and thereafter maintains and enforces reg-7 ulations substantially similar to those of the 8 State of New Mexico concerning seasons, game 9 management, types of weapons, proximity of 10 hunting and trapping to trails and residences, 11 and comparable safety restrictions. Prior to 12 adopting such regulations, the Pueblo shall pro-13 vide the Forest Service and the New Mexico 14 Game and Fish Department with notice and an 15 opportunity to comment on the regulations. The 16 Pueblo shall consult and exchange information 17 with the New Mexico Game and Fish Depart-18 ment on a periodic basis to assist the Depart-19 ment with its ongoing responsibility to protect 20 wildlife populations within the Area.

- (4) The Pueblo shall have no authority to impose taxes within the Area.
- (5) The State of New Mexico and local public bodies shall have no authority within the Area to tax the activities or the property of the Pueblo, its mem-

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- 1 bers, or members of other federally recognized In-
- 2 dian tribes authorized to use the Area under section
- $\frac{5(a)(4)}{6}$ of this Act.

4 SEC. 8. SUBDIVISIONS AND OTHER PROPERTY INTERESTS.

- 5 (a) Subdivisions.—The subdivisions are excluded
- 6 from the Area. The Pueblo shall have no civil or criminal
- 7 jurisdiction for any purpose, including without limitation
- 8 adjudicatory, taxing, zoning, regulatory or any other form
- 9 of jurisdiction, over the subdivisions and property interests
- 10 therein, and the laws of the Pueblo shall not apply to the
- 11 subdivisions. The jurisdiction of the State of New Mexico
- 12 and local public bodies over the subdivisions and property
- 13 interests therein shall continue in effect.
- 14 (b) PIEDRA LISA.—The Piedra Lisa tract is excluded
- 15 from the Area notwithstanding any subsequent acquisition
- 16 of the tract by the Pueblo. If the Forest Service acquires
- 17 the tract, it shall be included in the Area. Unless the
- 18 Piedra Lisa tract is acquired by the Pueblo, the Pueblo
- 19 shall have no civil or criminal jurisdiction over the tract
- 20 and property interests therein, and the laws of the Pueblo
- 21 shall not apply to the tract. Except as provided in sub-
- 22 section (e), the jurisdiction of the State of New Mexico
- 23 and local bodies over the Piedra Lisa tract and property
- 24 interests therein shall continue in effect. If the Forest

- 1 Service acquires the tract, the jurisdictional provisions of
- 2 section 7 of this Act shall apply.
- 3 (e) Crest Facilities.—The lands on which the
- 4 erest facilities are located are excluded from the Area. The
- 5 Pueblo shall have no civil or criminal jurisdiction for any
- 6 purpose, including without limitation adjudicatory, taxing,
- 7 zoning, regulatory or any other form of jurisdiction, over
- 8 the lands on which the erest facilities are located and
- 9 property interests therein, and the laws of the Pueblo shall
- 10 not apply to those lands. The pre-existing jurisdictional
- 11 status of those lands shall continue in effect.
- 12 (d) SPECIAL USE PERMIT AREA.—The lands de-
- 13 seribed in the special use permit are excluded from the
- 14 Area. The Pueblo shall have no civil or criminal jurisdic-
- 15 tion for any purpose, including without limitation adju-
- 16 dicatory, taxing, zoning, regulatory, or any other form of
- 17 jurisdiction, over the lands described in the special use
- 18 permit, and the laws of the Pueblo shall not apply to those
- 19 lands. The pre-existing jurisdictional status of these lands
- 20 shall continue in effect. In the event the special use per-
- 21 mit, during its existing term or any future terms or exten-
- 22 sions, requires amendment to include other lands in the
- 23 Area necessary to realign the existing or any future re-
- 24 placement tram line, associated structures, or facilities,
- 25 the lands subject to that amendment shall thereafter be

- 1 excluded from the Area and shall have the same status
- 2 under this Act as the lands currently described in the spe-
- 3 cial use permit. Any lands dedicated to aerial tramway and
- 4 related uses and associated facilities that are excluded
- 5 from the special use permit through expiration, termi-
- 6 nation or the amendment process shall thereafter be in-
- 7 cluded in the Area but only after final agency action is
- 8 no longer subject to any appeals.
- 9 (e) La Luz Tract and Subsequent Acquisi-
- 10 TION.—The La Luz tract now owned in fee by the Pueblo
- 11 is excluded from the Area and shall be transferred to the
- 12 United States and held in trust for the Pueblo by the
- 13 United States and administered by the Secretary of the
- 14 Interior. If the Pueblo acquires the Piedra Lisa tract, the
- 15 tract shall be transferred to the United States and held
- 16 in trust for the Pueblo by the United States and adminis-
- 17 tered by the Secretary of the Interior. Such trust land
- 18 shall be subject to all limitations on use pertaining to the
- 19 Area contained in this Act. The restriction contained in
- 20 section 6(a)(4) shall not apply outside of Forest Service
- 21 System trails. The State of New Mexico and local public
- 22 bodies shall have no authority to tax or regulate the activi-
- 23 ties or the property of the Pueblo or its members with
- 24 respect to such trust lands.
- 25 (f) Forest Service Lands.—

(1) Title to lands consisting of approximately
0.314 acre, and any improvements thereon, which
are located within the Evergreen Hills subdivision
and administered by the Forest Service, shall be
transferred to the Pueblo. Such lands are excluded
from the Area, shall be subject to the jurisdictional
provisions of subsection (a) of this section, and shall
be subject to all limitations on use pertaining to the
Area contained in this Act.

(2) Lands consisting of approximately 0.419 acre, and any improvements thereon, which are located within the Evergreen Hills subdivision, administered by the Forest Service, and contiguous to the tract of approximately 39 contiguous acres owned in fee by the Pueblo in the Evergreen Hills subdivision shall be transferred to the Pueblo. Such lands are excluded from the Area, shall be subject to the jurisdictional provisions of subsection (a) of this section, and shall be subject to all limitations on use pertaining to the Area contained in this Act.

(g) PUEBLO FEE LANDS.—Those properties not addressed in subsections (e) or (f) of this section that are owned in fee by the Pueblo within the subdivisions are excluded from the Area and shall be subject to the jurisdictional provisions of subsection (a) of this section.

I	(h) RIGHTS-OF-WAY.—
2	(1) ROAD RIGHTS-OF-WAY.—(A) In accordance
3	with the Pueblo having given its consent in the Set-
4	tlement Agreement, the Secretary of the Interior
5	shall grant to the County of Bernalillo, New Mexico,
6	in perpetuity, the following irrevocable rights of way
7	for roads identified on the map and described in the
8	Settlement Agreement in order to provide for public
9	access to the subdivisions, the special use permit
10	land and facilities, the Sandia Peak interests as de-
11	scribed in the Settlement Agreement, the Sandia
12	Heights South Subdivision, and the Area:
13	(i) a right-of-way for Tramway Road;
14	(ii) a right-of-way for Juniper Hill Road
15	North;
16	(iii) a right-of-way for Juniper Hill Road
17	South;
18	(iv) a right-of-way for Sandia Heights
19	Road; and
20	(v) a right-of-way for Juan Tabo Canyon
21	Road (Forest Road No. 333).
22	(B) The road rights-of-way shall be subject to
23	the following conditions:
24	(i) Such rights-of-way may not be ex-
25	panded or otherwise modified without the Pueb-

lo's written consent, but road maintenance to
the rights of way shall not be subject to Pueblo
consent:

- (ii) The rights-of-way shall not authorize uses for any purpose other than roads without the Pueblo's written consent.
- (iii) Existing rights-of-way or leasehold interests held by the Sandia Peak Tram Company, as described in the Settlement Agreement, shall be preserved and protected.

with the Pueblo having given its consent in the Settlement Agreement, the Secretary of the Interior shall grant irrevocable utility rights-of-way in perpetuity across Pueblo lands to appropriate utility or other service providers serving Sandia Heights Addition, Sandia Heights North Units I, II, and 3, and Tierra Monte, including rights-of-way for natural gas utility service and cable television service. Such rights-of-way shall be within existing utility corridors. Except where above-ground facilities already exist, all new utility facilities shall be installed underground unless the Pueblo agrees otherwise. To the extent that enlargement of existing utility corridors is required for any technologically-advanced

1	telecommunication, television, or utility services, the
2	Pueblo shall not unreasonably withhold agreement to
3	a reasonable enlargement of the easements described
4	above.
5	(i) Forest Service Rights-of-Way.—In accord-
6	ance with the Pueblo having given its consent in the Set-
7	tlement Agreement, the Secretary of the Interior shall
8	grant to the Forest Service the following irrevocable
9	rights-of-way in perpetuity for Forest Service trails cross-
10	ing land of the Pueblo in order to provide for public access
11	to the Area and through Pueblo lands:
12	(1) a right-of-way for a portion of the Crest
13	Spur Trail (Trail No. 84), crossing a portion of the
14	La Luz tract, as identified on the map and described
15	in the Settlement Agreement;
16	(2) a right-of-way for the extension of the Foot-
17	hills Trail (Trail No. 365A), as identified on the
18	map and described in the Settlement Agreement;
19	and
20	(3) a right-of-way for that portion of the Piedra
21	Lisa North-South Trail (Trail No. 135) crossing the
22	Piedra List tract, if the Pueblo ever acquires the

Piedra Lisa tract.

SEC. 9. EXTINGUISHMENT OF CLAIMS.

2 +	(a)	GENERAL.	Except	\mathbf{for}	the	richts	and	interests
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- 3 in and to the Area specifically recognized in sections 4,
- 4 5, 7, and 8, all Pueblo claims to right, title and interest
- 5 of any kind, including aboriginal claims, in and to lands
- 6 within the Area, any part thereof, and property interests
- 7 therein, as well as related boundary, survey, trespass, and
- 8 monetary damage claims, are hereby permanently extin-
- 9 guished. The United States title to the Area is hereby con-
- 10 firmed.
- 11 (b) Subdivisions and Piedra Lisa.—Any Pueblo
- 12 claims to right, title and interest of any kind, including
- 13 aboriginal claims, in and to the subdivisions and the
- 14 Piedra Lisa tract and property interests therein, as well
- 15 as related boundary, survey, trespass, and monetary dam-
- 16 age claims, are hereby permanently extinguished.
- 17 (c) Special Use and Crest Facilities Areas.—
- 18 Any Pueblo right, title and interest of any kind, including
- 19 aboriginal claims, and related boundary, survey, trespass,
- 20 and monetary damage claims, are hereby permanently ex-
- 21 tinguished in and to—
- 22 (1) the lands described in the special use per-
- 23 mit; and
- 24 (2) the lands on which the crest facilities are lo-
- 25 eated.

- 1 (d) Pueblo Agreement.—As provided in the Set-
- 2 tlement Agreement, the Pueblo has agreed to the relin-
- 3 quishment and extinguishment of those claims, rights, ti-
- 4 tles and interests extinguished pursuant to subsection (a),
- 5 (b) and (c) of this section.
- 6 (e) Consideration.—The recognition of the Pueb-
- 7 lo's rights and interests in this Act constitutes adequate
- 8 consideration for the Pueblo's agreement to the extin-
- 9 guishment of the Pueblo's claims in this section and the
- 10 right-of-way grants contained in section 8, and it is the
- 11 intent of Congress that those rights and interests may
- 12 only be diminished by a future Act of Congress specifically
- 13 authorizing such diminishment of such rights, with ex-
- 14 press reference to this Act.
- 15 SEC. 10. CONSTRUCTION.
- 16 (a) STRICT CONSTRUCTION.—This Act, the Settle-
- 17 ment Agreement, and the Management Plan recognize
- 18 only enumerated rights and interests, and no additional
- 19 rights, interests, obligations, or duties shall be created by
- 20 implication.
- 21 (b) Existing Rights.—To the extent any valid pri-
- 22 vate property rights exist within the Area that are not oth-
- 23 erwise addressed in this Act or in the Settlement Agree-
- 24 ment, such rights are not modified or otherwise affected
- 25 by this Act.

- 1 (e) Not Precedent.—The provisions of this Act
- 2 creating certain rights and interests in the National For-
- 3 est System are uniquely suited to resolve the Pueblo's
- 4 claim and the geographic and societal situation involved,
- 5 and shall not be construed as precedent for any other situ-
- 6 ation involving management of the National Forest Sys-
- 7 tem.
- 8 (d) FISH AND WILDLIFE.—Except as provided in sec-
- 9 tion 7(b)(3)(B), nothing in this Act shall be construed as
- 10 affecting the responsibilities of the State of New Mexico
- 11 with respect to fish and wildlife, including the regulation
- 12 of hunting, fishing, or trapping with the Area.
- 13 **SEC. 11. JUDICIAL REVIEW.**
- 14 (a) Enforcement.—Suit to enforce the provisions
- 15 of this Act or the Management Plan may be brought to
- 16 the extent permitted under chapter 7 of title 5, U.S. Code.
- 17 Judicial review shall be based upon the administrative
- 18 record and subject to the applicable standard of review
- 19 set forth in section 706 of title 5.
- 20 (b) WAIVER.—Suit may be brought against the Pueb-
- 21 lo for declaratory judgment or injunctive relief under this
- 22 Act, the Settlement Agreement or the Management Plan,
- 23 but no money damages, including costs or attorney's fees,
- 24 may be imposed on the Pueblo as a result of such judicial
- 25 action. The United States consents to and ratifies the

1	waiver of sovereign immunity by the Pueblo contained in
2	the Settlement Agreement.
3	(e) VENUE.—Venue for any suit provided for in this
4	section, as well as any suit to contest the constitutionality
5	of this Act, shall lie only in the United States District
6	Court for the District of New Mexico.
7	SEC. 12. RATIFICATION OF SETTLEMENT AGREEMENT AND
8	MANAGEMENT PLAN.
9	The Settlement Agreement and Management Plan,
10	having been modified to conform to this Act, are hereby
11	ratified and confirmed by the United States.
12	SEC. 13. EFFECTIVE DATE.
13	The provisions of this Act, the Settlement Agreement,
14	as modified to conform to this Act, and the Management
15	Plan shall take effect immediately upon enactment of this
16	Act.
17	SEC. 14. AUTHORIZATION OF APPROPRIATIONS AND RE-
18	LATED AUTHORITIES.
19	(a) General.—There are hereby authorized to be
20	appropriated such sums as may be necessary to earry out
21	this Act.
22	(b) Contributions.—
23	(1) The Secretary is authorized to accept con-
24	tributions from the Pueblo, or from other persons or
25	governmental entities, to perform and complete a

- 1 survey of the Area, or otherwise for the benefit of 2 the Area in accordance with the Act.
- 3 (2) The Secretary shall complete a survey of
- 4 the Area within one year of the date of enactment
- 5 of this Act.
- 6 (e) LAND EXCHANGE.—Within 90 days after the date
- 7 of enactment of this Act, after consultation with the Pueb-
- 8 lo, and in compliance with all applicable laws, the Sec-
- 9 retary shall offer to exchange National Forest System
- 10 lands within Sandoval County for lands owned by the
- 11 Pueblo in fee within the boundaries of the Area. If the
- 12 land exchange is not completed within 180 days after the
- 13 date of enactment of this Act, the Secretary shall submit
- 14 a report explaining the reasons for the failure to complete
- 15 the land exchange and an expected completion date to the
- 16 Committee on Energy and Natural Resources of the
- 17 United States Senate and the Committee on Resources of
- 18 the United States House of Representatives.
- 19 (d) Land Acquisition.—The Secretary is author-
- 20 ized to acquire lands owned by the Pueblo within the Ever-
- 21 green Hills Subdivision in Sandoval County or any other
- 22 privately held lands within the Area. The boundaries of
- 23 the Cibola National Forest and the Area shall be adjusted
- 24 to encompass any lands acquired pursuant to this section.

1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Tuf Shur Bien Preser-
3	vation Trust Area Act".
4	SEC. 2. FINDING AND STATEMENT OF PURPOSE.
5	(a) FINDING.—The Congress finds that in 1748, the
6	Pueblo of Sandia received a grant from a representative
7	of the King of Spain, which grant was recognized and con-
8	firmed by Congress in 1858 (11 Stat. 374). In 1994, the
9	Pueblo filed a lawsuit against the Secretary of the Interior
10	and the Secretary of Agriculture in the U.S. District Court
11	for the District of Columbia, Civil No. 1:94CV0264, assert-
12	ing that federal surveys of the grant boundaries erroneously
13	excluded certain lands within the Cibola National Forest,
14	including a portion of the Sandia Mountain Wilderness;
15	(b) Purposes.—The purposes of this Act are to—
16	(1) establish the T'uf Shur Bien Preservation
17	Trust Area in the Cibola National Forest;
18	(2) confirm the status of National Forest and
19	Wilderness lands in the Area while resolving issues
20	associated with the Pueblo's lawsuit and the opinions
21	of the Solicitor of the Department of the Interior
22	dated December 9, 1988 (M-36963; 96 I.D. 331) and
23	January 19, 2001 (M–37002); and
24	(3) provide the Pueblo, parties involved in the
25	litigation, and the public with a fair and just settle-
26	ment of the Pueblo's claim.

1 SEC. 3. DEFINITIONS.

- 2 For purposes of this Act:
- 3 (1) AREA.—The term "Area" means the T'uf
 4 Shur Bien Preservation Trust Area as depicted on the
 5 map, and excludes the subdivisions and other pri6 vately and publicly owned lands as set forth in this
 7 Act.
 - (2) CREST FACILITIES.—The term "crest facilities" means all facilities and developments located on the crest of Sandia Mountain, including the Sandia Crest Electronic Site; electronic site access roads; the Crest House; the upper terminal, restaurant, and related facilities of Sandia Peak Tram Company; the Crest Observation Area; parking lots; restrooms; the Crest Trail (Trail No. 130); hang glider launch sites; and the Kiwanis cabin; as well as the lands upon which such facilities are located and the lands extending 100 feet to the west of each such facility, unless a different distance is agreed to in writing between the Forest Service and the Pueblo and documented in the survey of the Area.
 - (3) Existing uses and activities" means uses and activities occurring in the Area on the date of enactment of this Act, or which have been authorized in the Area

- 1 after November 1, 1995 but before the date of enact-2 ment of this Act.
 - (4) Forest Service.—The term "Forest Service" means the U.S. Forest Service.
 - (5) LA LUZ TRACT.—The term "La Luz tract" means that tract comprised of approximately 31 acres of land owned in fee by the Pueblo and depicted on the map.
 - (6) Local Public Bodies.—The term "local public bodies" means political subdivisions of the State of New Mexico as defined in New Mexico Code § 6–5–1.
 - (7) MAP.—The term "map" means the Forest Service map entitled "T'uf Shur Bien Preservation Trust Area," dated April 2000.
 - (8) Modified uses or activities" means existing uses which are being modified or re-configured, but which are not being significantly expanded, including a trail or trailhead being modified, such as to accommodate handicapped access, a parking area being reconfigured though not expanded, or a special use authorization for a group recreation activity being authorized for a different use area or time period.

- 1 (9) New uses or activities.—The term "new 2 uses or activities" means uses or activities not occur-3 ring in the Area on the date of enactment of this Act, as well as existing uses or activities that are being modified such that they significantly expand or alter 5 6 their previous scope, dimensions, or impacts on the 7 land, water, air and/or wildlife resources of the Area. 8 New uses and activities do not apply to new uses or 9 activities that are categorically excluded from docu-10 mentation requirements pursuant to the National En-11 vironmental Policy Act of 1969 (42 U.S.C. 4321 et 12 seg.), or to activities undertaken to comply with the 13 Endangered Species Act of 1973 (16 U.S.C. 1531 et 14 seq.).
 - (10) PIEDRA LISA TRACT.—The term "Piedra Lisa tract" means that tract comprised of approximately 160 acres of land held in private ownership and depicted on the map.
 - (11) PUEBLO.—The term "Pueblo" means the Pueblo of Sandia in its governmental capacity.
 - (12) Secretary.—The term "Secretary" means the Secretary of Agriculture, except where otherwise expressly indicated.
- 24 (13) SETTLEMENT AGREEMENT.—The term "Set-25 tlement Agreement" means the Agreement of Com-

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- promise and Settlement dated April 4, 2000, between the United States, the Pueblo, and the Sandia Peak Tram Company.
- (14) Special use permit.—The term "special use permit" means the December 1, 1993, Special Use 5 6 Permit issued by the Forest Service to Sandia Peak 7 Tram Company and Sandia Peak Ski Company, en-8 compassing approximately 46 acres of the corridor 9 presently dedicated to aerial tramway use, and ap-10 proximately 945 acres of the ski area, as well as the 11 lands described generally in Exhibit A to the Decem-12 ber 31, 1993, Special Use Permit, including the 13 maintenance road to the lower tram tower, water 14 storage and distribution facilities, seven helispots, and 15 the other lands described therein.
 - (15) SUBDIVISIONS.—The term "subdivisions" means the subdivisions of Sandia Heights Addition, Sandia Heights North Units I, II, and 3, Tierra Monte, and Evergreen Hills, as well as any additional plats and privately owned properties depicted on the map, exclusive of the property now owned or hereafter acquired by the Pueblo or the Forest Service in the subdivisions.
- 24 (16) Traditional and cultural uses" and "tradi-

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1	tional and cultural purposes" mean ceremonial ac-
2	tivities, including the placing of ceremonial materials
3	in the Area, and the use, hunting, trapping or gath-
4	ering of plants, animals, wood, water, and other nat-
5	ural resources, but only for non-commercial purposes.
6	SEC. 4. T'UF SHUR BIEN PRESERVATION TRUST AREA.
7	(a) Establishment.—The T'uf Shur Bien Preserva-
8	tion Trust Area is established within the Cibola National
9	Forest and the Sandia Mountain Wilderness as depicted on
10	the map:
11	(1) to recognize and protect in perpetuity the
12	Pueblo's rights and interests in and to the Area, as
13	specified in section 5(a) of this Act;
14	(2) to preserve in perpetuity the Wilderness and
15	National Forest character of the Area; and
16	(3) to recognize and protect in perpetuity the
17	public's longstanding use and enjoyment of the Area.
18	(b) Administration and Applicable Law.—The
19	Secretary, acting through the Forest Service, shall continue
20	to administer the Area as part of the National Forest Sys-
21	tem and incorporate the provisions of this Act affecting
22	management of the Area, including section 5(a)(3) and sec-
23	tion 7.
24	(c) Exceptions.—

- 1 (1) Traditional and cultural uses by Pueblo 2 members and members of other federally recognized 3 Indian tribes authorized to use the Area by the Pueblo 4 under section 5(a)(4) of this Act shall not be re-5 stricted except by the Wilderness Act and its regula-6 tions as they exist on the date of enactment of this 7 Act and by applicable federal wildlife protection laws 8 as provided in section 6(a)(2) of this Act.
 - (2) To the extent that laws enacted or amended after the date of this Act are inconsistent with this Act, they shall not apply to the Area unless expressly made applicable by Congress.
 - (3) The use of the word "Trust" in the name of the Area is in recognition of the Pueblo's specific rights and interests in the Area, and does not confer upon the Pueblo the ownership interest that exists when the Secretary of the Interior accepts the title to land in trust for the benefit of an Indian tribe.

(d) Area Defined.—

- (1) The Area shall be comprised of approximately 9890 acres of land within the Cibola National Forest as depicted on the map.
- (2) As soon as practicable after enactment of this Act, the Secretary shall file the map and a legal description of the Area with the Committee on Re-

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- 1 sources of the House of Representatives and with the 2 Committee on Energy and Natural Resources of the Senate. The map and legal description shall be on file 3 4 and available for public inspection in the Office of the Chief of the Forest Service, Department of Agri-5 6 culture, Washington, District of Columbia. 7 (3) Such map and legal description shall have the same force and effect as if included in this Act, 8 9 except that 10 (A) clerical and typographical errors shall 11 be corrected; 12 (B) changes that may be necessary pursuant to section 9(b), 9(d), and 9(e) shall be made; and 13 14 (C) to the extent the map and the language 15 of this Act conflict, the language of the Act con-16 trols. 17 (e) NO CONVEYANCE OF TITLE.—The United States right, title and interest in or to the Area or any part thereof 18 shall not be conveyed to or exchanged with any person, 19 trust, or governmental entity, including the Pueblo, without
- 22 (f) Prohibited Uses.—Notwithstanding any other 23 provision of law, no use prohibited by the Wilderness Act 24 as of the date of enactment of this Act may occur in the

specific authorization of Congress.

1	lowing uses occur in any portion of the Area; gaming or
2	gambling of any kind, mineral production, timber produc-
3	tion, and new uses or activities to which the Pueblo objects
4	pursuant to section 5(a)(3) of this Act. The Area is closed
5	to the location of mining claims under Mining Law of 1872
6	(30 U.S.C. § 22).
7	(g) No Modification of Boundaries.—Nothing
8	herein shall affect the boundaries of, or shall repeal or dis-
9	establish the Sandia Mountain Wilderness or the Cibola Na-
10	tional Forest. Establishment of the Area does not in any
11	way modify the existing boundary of the Pueblo grant.
12	SEC. 5. PUEBLO OF SANDIA RIGHTS AND INTERESTS IN THE
13	AREA.
	AREA. (a) General.—The Pueblo shall have the following
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13 14	(a) General.—The Pueblo shall have the following
13 14 15	(a) General.—The Pueblo shall have the following rights and interests in the Area:
13 14 15 16	(a) GENERAL.—The Pueblo shall have the following rights and interests in the Area:(1) Free and unrestricted access to the Area for
13 14 15 16 17	 (a) GENERAL.—The Pueblo shall have the following rights and interests in the Area: (1) Free and unrestricted access to the Area for traditional and cultural uses to the extent incon-
13 14 15 16 17	 (a) GENERAL.—The Pueblo shall have the following rights and interests in the Area: (1) Free and unrestricted access to the Area for traditional and cultural uses to the extent inconsistent with the Wilderness Act and its regulations as
13 14 15 16 17 18	(a) General.—The Pueblo shall have the following rights and interests in the Area: (1) Free and unrestricted access to the Area for traditional and cultural uses to the extent inconsistent with the Wilderness Act and its regulations as they exist on the date of enactment of this Act and
13 14 15 16 17 18 19 20	(a) General.—The Pueblo shall have the following rights and interests in the Area: (1) Free and unrestricted access to the Area for traditional and cultural uses to the extent inconsistent with the Wilderness Act and its regulations as they exist on the date of enactment of this Act and with applicable federal wildlife protection laws as
13 14 15 16 17 18 19 20 21	(a) General.—The Pueblo shall have the following rights and interests in the Area: (1) Free and unrestricted access to the Area for traditional and cultural uses to the extent inconsistent with the Wilderness Act and its regulations as they exist on the date of enactment of this Act and with applicable federal wildlife protection laws as provided in section 6(a)(2).

forth in section 7, which include—

1	(A) the right to consent or withhold consent
2	to new uses;
3	(B) the right to consultation regarding
4	modified uses;
5	(C) the right to consultation regarding the
6	management and preservation of the Area; and
7	(D) the right to dispute resolution proce-
8	dures.
9	(4) Exclusive authority, in accordance with its
10	customs and laws, to administer access to the Area for
11	traditional and cultural uses by members of the Pueb-
12	lo and of other federally recognized Indian tribes.
13	(5) Such other rights and interests as are enu-
14	merated and recognized in sections 4, $5(c)$, 8, and 9.
15	(b) Limitation.—Except as provided in subsection
16	(a)(4), access to and use of the Area for all other purposes
17	shall continue to be administered by the Secretary through
18	the Forest Service.
19	(c) Compensable Interest.—
20	(1) If, by an Act of Congress enacted subsequent
21	to the effective date of this Act, Congress diminishes
22	the Wilderness and National Forest designation of the
23	Area by authorizing a use prohibited by section 4(f)
24	in all or any portion of the Area, or permanently de-
25	nies the Pueblo access for any traditional and cul-

1	tural uses in all or any portion of the Area, the
2	United States shall compensate the Pueblo as if the
3	Pueblo had held a fee title interest in the affected por-
4	tion of the Area and as though the United States had
5	acquired such interest by legislative exercise of its
6	power of eminent domain, and the restrictions of sec-
7	tions 4(f) and 6(a) shall be disregarded in deter-
8	mining just compensation owed to the Pueblo.
9	(2) Any compensation made to the Pueblo pursu-
10	ant to subsection (c)(1) does not in any way affect the
11	extinguishment of claims set forth in section 10.
12	SEC. 6. LIMITATIONS ON PUEBLO OF SANDIA RIGHTS AND
13	INTERESTS IN THE AREA.
14	(a) Limitations.—The Pueblo's rights and interests
15	recognized in this Act do not include—
16	(1) any right to sell, grant, lease, convey, encum-
17	ber or exchange lands in the Area, or any right of in-
18	terest therein, and any such conveyance shall not have
19	validity in law or equity;
20	(2) any exemption from applicable Federal wild-
21	life protection laws;
22	(3) any right to engage in any activity or use
23	prohibited in section 4(f); or
24	(4) any right to exclude persons or governmental
25	entities from the Area.

1 (b) Exception.—No person who exercises traditional and cultural use rights as authorized in section 5(a)(4) of 3 this Act may be prosecuted for a Federal wildlife offense 4 requiring proof of a violation of a State law or regulation. SEC. 7. MANAGEMENT OF THE AREA. 6 (a) Process.— 7

(1) General.—

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(A) The Forest Service shall consult with the Pueblo of Sandia not less than twice a year, unless otherwise mutually agreed, concerning protection, preservation, and management of the Area, including new and modified uses and activities in the Area and authorizations that are anticipated during the next six months and approved in the preceding six months.

(2) New uses and activities.—

(A) If after consultation the Pueblo of Sandia denies its consent for a new use or activity within 30 days of the consultation, the Forest Service will not be authorized to proceed with the activity or use. If the Pueblo consents to the new use or activity in writing or fails to respond within 30 days, the Forest Service may proceed with the notice and comment process and the environmental analysis.

1	(B) Before the Forest Service signs a Record
2	of Decision (ROD) or Decision Notice (DN) for
3	a proposed use or activity, the Forest Service
4	will again request Pueblo consent within 30 days
5	of the Pueblo's receipt of the proposed ROD or
6	DN. If the Pueblo refuses to consent, the activity
7	or use will not be authorized. If the Pueblo fails
8	to respond to the consent request within 30 days
9	after the proposed ROD or DN is provided to
10	the Pueblo, the Pueblo will be deemed to have
11	consented to the proposed ROD or DN and the
12	Forest Service may proceed to issue the final
13	$ROD\ or\ DN.$
14	(3) Public involvement.—
15	(A) For proposed new and modified uses
16	and activities, the public shall be provided notice
17	of—
18	(i) the purpose and need for the pro-
19	posed action or activity,
20	(ii) the Pueblo's role in the decision-
21	making process, and
22	(iii) the Pueblo's position on the pro-
23	posal.
24	Any member of the public may file an action in
25	the United States District Court for the District

1	of New Mexico to challenge Forest Service deter-
2	minations of what constitutes a new or a modi-
3	fied use or activity.
4	(b) Emergencies and Emergency Closure Or-
5	DERS.—The Forest Service shall retain its existing authori-
6	ties to manage emergency situations, to provide for public
7	safety, and to issue emergency closure orders in the Area
8	subject to applicable law. The Forest Service shall notify
9	the Pueblo of Sandia regarding emergencies, public safety
10	issues, and emergency closure orders as soon as possible.
11	Such actions are not subject to the Pueblo's right to with-
12	hold consent to new uses in the Area as set forth in section
13	5(a)(3)(i).
14	(c) Disputes Involving Forest Service Manage-
1415	(c) Disputes Involving Forest Service Management and Pueblo Traditional Uses.—
15	MENT AND PUEBLO TRADITIONAL USES.—
15 16	MENT AND PUEBLO TRADITIONAL USES.— (1) GENERAL.—In the event that Forest Service
15 16 17	MENT AND PUEBLO TRADITIONAL USES.— (1) GENERAL.—In the event that Forest Service management of the Area and Pueblo traditional and
15 16 17 18	MENT AND PUEBLO TRADITIONAL USES.— (1) GENERAL.—In the event that Forest Service management of the Area and Pueblo traditional and cultural uses conflict, and the conflict does not per-
15 16 17 18 19	MENT AND PUEBLO TRADITIONAL USES.— (1) GENERAL.—In the event that Forest Service management of the Area and Pueblo traditional and cultural uses conflict, and the conflict does not per- tain to new or modified uses subject to the process set
15 16 17 18 19 20	MENT AND PUEBLO TRADITIONAL USES.— (1) GENERAL.—In the event that Forest Service management of the Area and Pueblo traditional and cultural uses conflict, and the conflict does not pertain to new or modified uses subject to the process set forth in subsection (a), the process for dispute resolu-
15 16 17 18 19 20 21	MENT AND PUEBLO TRADITIONAL USES.— (1) GENERAL.—In the event that Forest Service management of the Area and Pueblo traditional and cultural uses conflict, and the conflict does not pertain to new or modified uses subject to the process set forth in subsection (a), the process for dispute resolution set forth in this subsection shall take effect.
15 16 17 18 19 20 21 22	MENT AND PUEBLO TRADITIONAL USES.— (1) GENERAL.—In the event that Forest Service management of the Area and Pueblo traditional and cultural uses conflict, and the conflict does not pertain to new or modified uses subject to the process set forth in subsection (a), the process for dispute resolution set forth in this subsection shall take effect. (2) DISPUTE RESOLUTION PROCESS.—(A) When

- 1 party identifying the dispute shall notify the other 2 party in writing addressed to the Governor of the Pueblo or the Regional Forester respectively, setting 3 forth the nature of the dispute. The Regional Forester or designee and the Governor of the Pueblo or designee 5 6 shall attempt to resolve the dispute for no less than 30 days after notice has been provided before filing an 7 8 action in United States District Court for the District of New Mexico. 9
- 10 (B) Disputes requiring immediate resolu-11 TION.—In the event of a conflict that requires imme-12 diate resolution to avoid imminent, substantial and 13 irreparable harm, the party alleging such conflict 14 shall notify the other party and seek to resolve the 15 dispute within 3 days of the date of notification. If 16 the parties are unable to resolve the dispute within 3 17 days, either party may file an action for immediate 18 relief in federal court in New Mexico, and the proce-19 dural exhaustion requirements set forth above shall 20 not apply.

21 SEC. 8. JURISDICTION OVER THE AREA.

- 22 (a) CRIMINAL JURISDICTION.—Notwithstanding any 23 other provision of law, jurisdiction over crimes committed
- 24 in the Area shall be allocated as follows:

1	(1) To the extent that the allocations of criminal
2	jurisdiction over the Area under paragraphs (2), (3),
3	and (4) of this subsection are overlapping, they should
4	be construed to allow for the exercise of concurrent
5	criminal jurisdiction.
6	(2) The Pueblo shall have jurisdiction over
7	crimes committed by its members or by members of
8	another federally recognized Indian tribe who are
9	present in the Area with the Pueblo's permission pur-
10	suant to section $5(a)(4)$.
11	(3) The United States shall have jurisdiction
12	over—
13	(A) the offenses listed in section 1153 of title
14	18, U.S. Code, including any offenses added to
15	the list in that statute by future amendments
16	thereto, when such offenses are committed by
17	members of the Pueblo and other federally recog-
18	nized Indian tribes;
19	(B) crimes committed by any person in vio-
20	lation of laws and regulations pertaining to the
21	protection and management of National Forests;
22	(C) enforcement of federal criminal laws of
23	general applicability; and
24	(D) any other offense committed by a mem-
25	ber of the Pueblo against a non-member of the

1	Pueblo. Any offense which is not defined and
2	punished by federal law in force within the ex-
3	clusive jurisdiction of the United States shall be
4	defined and punished in accordance with the
5	laws of the State of New Mexico.
6	(4) The State of New Mexico shall have jurisdic-
7	tion over any crime under its laws committed by a
8	person not a member of the Pueblo.
9	(b) Civil Jurisdiction.—
10	(1) Except as provided in paragraphs (2), (3),
11	(4), and (5), the United States, the State of New Mex-
12	ico, and local public bodies shall have the same civil
13	adjudicatory, regulatory, and taxing jurisdiction over
14	the Area as they exercised prior to the enactment of
15	$this\ Act.$
16	(2) The Pueblo shall have exclusive civil adju-
17	dicatory jurisdiction over—
18	(A) disputes involving only members of the
19	Pueblo;
20	(B) civil actions brought by the Pueblo
21	against members of the Pueblo; and
22	(C) civil actions brought by the Pueblo
23	against members of other federally recognized In-
24	dian tribes for violations of understandings be-
25	tween the Pueblo and that member's tribe regard-

- ing use or access to the Area for traditional and
 cultural purposes.
 - (3) The Pueblo shall have no regulatory jurisdiction over the Area with the exception of:
 - (A) exclusive authority to regulate traditional and cultural uses by the Pueblo's own members and to administer access to the Area by other federally recognized Indian tribes for traditional and cultural uses, to the extent such regulation is consistent with this Act; and
 - (B) the Pueblo shall have exclusive authority to regulate hunting and trapping in the Area by its members that is related to traditional and cultural purposes. Such authority shall not vest or continue until the Pueblo enacts and thereafter maintains and enforces regulations substantially similar to those of the State of New Mexico concerning seasons, game management, types of weapons, proximity of hunting and trapping to trails and residences, and comparable safety restrictions. Prior to adopting such regulations, the Pueblo shall provide the Forest Service and the New Mexico Game and Fish Department with notice and an opportunity to comment on the regulations. The Pueb-

- lo shall consult and exchange information with the New Mexico Game and Fish Department on a periodic basis to assist the Department with its ongoing responsibility to protect wildlife populations.
- 6 (4) The Pueblo shall have no authority to impose 7 taxes within the Area.
- 8 (5) The State of New Mexico and local public 9 bodies shall have no authority within the Area to tax 10 the activities or the property of the Pueblo, its mem-11 bers, or members of other federally recognized Indian 12 tribes authorized to use the Area under section 5(a)(4) 13 of this Act.

14 SEC. 9. SUBDIVISIONS AND OTHER PROPERTY INTERESTS.

15 (a) Subdivisions.—The subdivisions are excluded from the Area. The Pueblo shall have no civil or criminal jurisdiction for any purpose, including adjudicatory, taxing, zoning, regulatory or any other form of jurisdiction, 18 over the subdivisions and property interests therein, and 19 20 the laws of the Pueblo shall not apply to the subdivisions. 21 The jurisdiction of the State of New Mexico and local public bodies over the subdivisions and property interests therein 23 shall continue in effect, except that a tract comprised of approximately 35 contiguous, non-subdivided acres in the northern section of Evergreen Hills owned in fee by the

- 1 Pueblo at the time of enactment of this Act, shall be trans-
- 2 ferred to the United States and held in trust for the Pueblo
- 3 by the United States and administered by the Secretary of
- 4 the Interior. Such trust land shall be subject to all limita-
- 5 tions on use pertaining to the Area contained in this Act.
- 6 (b) Piedra Lisa Lisa tract is excluded
- 7 from the Area notwithstanding any subsequent acquisition
- 8 of the tract by the Pueblo. If the Forest Service acquires
- 9 the tract, it shall be included in the Area. Unless the Piedra
- 10 Lisa tract is acquired by the Pueblo, the Pueblo shall have
- 11 no civil or criminal jurisdiction over the tract and property
- 12 interests therein, and the laws of the Pueblo shall not apply
- 13 to the tract. Except as provided in subsection (e), the juris-
- 14 diction of the State of New Mexico and local bodies over
- 15 the Piedra Lisa tract and property interests therein shall
- 16 continue in effect. If the Forest Service acquires the tract,
- 17 the jurisdictional provisions of section 8 of this Act shall
- 18 apply.
- 19 (c) Crest Facilities.—The lands on which the crest
- 20 facilities are located are excluded from the Area. The Pueblo
- 21 shall have no civil or criminal jurisdiction for any purpose,
- 22 including adjudicatory, taxing, zoning, regulatory or any
- 23 other form of jurisdiction, over the lands on which the crest
- 24 facilities are located and property interests therein, and the
- 25 laws of the Pueblo shall not apply to those lands. The pre-

- 1 existing jurisdictional status of those lands shall continue
- 2 in effect.
- 3 (d) Special Use Permit Area.—The lands described
- 4 in the special use permit are excluded from the Area. The
- 5 Pueblo shall have no civil or criminal jurisdiction for any
- 6 purpose, including adjudicatory, taxing, zoning, regulatory,
- 7 or any other form of jurisdiction, over the lands described
- 8 in the special use permit, and the laws of the Pueblo shall
- 9 not apply to those lands. The pre-existing jurisdictional sta-
- 10 tus of these lands shall continue in effect. In the event the
- 11 special use permit, during its existing term or any future
- 12 terms or extensions, requires amendment to include other
- 13 lands in the Area necessary to realign the existing or any
- 14 future replacement tram line, associated structures, or fa-
- 15 cilities, the lands subject to that amendment shall thereafter
- 16 be excluded from the Area and shall have the same status
- 17 under this Act as the lands currently described in the spe-
- 18 cial use permit. Any lands dedicated to aerial tramway and
- 19 related uses and associated facilities that are excluded from
- 20 the special use permit through expiration, termination or
- 21 the amendment process shall thereafter be included in the
- 22 Area but only after final agency action no longer subject
- 23 to any appeals.
- 24 (e) La Luz Tract and Subsequent Acquisition.—
- 25 The La Luz tract now owned in fee by the Pueblo is ex-

- 1 cluded from the Area and shall be transferred to the United
- 2 States and held in trust for the Pueblo by the United States
- 3 and administered by the Secretary of the Interior. If the
- 4 Pueblo acquires the Piedra Lisa tract, the tract shall be
- 5 transferred to the United States and held in trust for the
- 6 Pueblo by the United States and administered by the Sec-
- 7 retary of the Interior. Such trust land shall be subject to
- 8 all limitations on use pertaining to the Area contained in
- 9 this Act. The restriction contained in section 6(a)(4) shall
- 10 not apply outside of Forest Service System trails.
- 11 (f) Evergreen Hills Access.—The Secretary, con-
- 12 sistent with section 1323(a) of the Alaska National Interest
- 13 Lands Conservation Act (16 U.S.C. 3210), shall ensure that
- 14 Forest Service Road 333D, as depicted on the map, is main-
- 15 tained in an adequate condition consistent with the terms
- 16 of section 1323(a) of the Alaska National Interest Lands
- 17 Conservation Act (16 U.S.C. 3210).
- 18 (g) Pueblo Fee Lands.—Those properties not spe-
- 19 cifically addressed in subsection (a) or (e) of this section
- 20 that are owned in fee by the Pueblo within the subdivisions
- 21 are excluded from the Area and shall be subject to the juris-
- 22 dictional provisions of subsection (a) of this section.
- 23 *(h) RIGHTS-OF-WAY.*—
- 24 (1) Road Rights-of-Way.—

1	(A) In accordance with the Pueblo having
2	given its consent in the Settlement Agreement,
3	the Secretary of the Interior shall grant to the
4	County of Bernalillo, New Mexico, in perpetuity,
5	the following irrevocable rights of way for roads
6	identified on the map in order to provide for
7	public access to the subdivisions, the special use
8	permit land and facilities, the other leasehold
9	and easement rights and interests of the Sandia
10	Peak Tram Company and its affiliates, the
11	Sandia Heights South Subdivision, and the
12	Area:
13	(i) a right-of-way for Tramway Road;
14	(ii) a right-of-way for Juniper Hill
15	$Road\ North;$
16	(iii) a right-of-way for Juniper Hill
17	Road South;
18	(iv) a right-of-way for Sandia Heights
19	Road; and
20	(v) a right-of-way for Juan Tabo Can-
21	yon Road (Forest Road No. 333).
22	(B) The road rights-of-way shall be subject
23	to the following conditions:
24	(i) Such rights-of-way may not be ex-
25	panded or otherwise modified without the

Pueblo's written consent, but road maintenance to the rights of way shall not be subject to Pueblo consent.

- (ii) The rights-of-way shall not authorize uses for any purpose other than roads without the Pueblo's written consent.
- (iii) Existing rights-of-way or leasehold interests held by the Sandia Peak Tram Company and its affiliates, shall be preserved and protected.
- (2)UTILITY RIGHTS-OF-WAY.—In accordance with the Pueblo having given its consent in the Settlement Agreement, the Secretary of the Interior shall grant irrevocable utility rights-of-way in perpetuity across Pueblo lands to appropriate utility or other service providers serving Sandia Heights Addition, Sandia Heights North Units I, II, and 3, the special use permit lands, and Tierra Monte, including rightsof-way for natural gas, power, water, telecommunications, and cable television services. Such rights-ofway shall be within existing utility corridors as depicted on the map or, for certain water lines, as described in the existing grant of easement to the Sandia Peak Utility Company; provided that use of water line easements outside the utility corridors de-

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1	picted on the map shall not be used for utility pur-
2	poses other than water lines and associated facilities.
3	Except where above-ground facilities already exist, all
4	new utility facilities shall be installed underground
5	unless the Pueblo agrees otherwise. To the extent that
6	enlargement of existing utility corridors is required
7	for any technologically-advanced telecommunication,
8	television, or utility services, the Pueblo shall not un-
9	reasonably withhold agreement to a reasonable en-
10	largement of the easements described above.
11	(i) Forest Service Rights-of-Way.—In accordance
12	with the Pueblo having given its consent in the Settlement
13	Agreement, the Secretary of the Interior shall grant to the
14	Forest Service the following irrevocable rights-of-way in
15	perpetuity for Forest Service trails crossing land of the
16	Pueblo in order to provide for public access to the Area and
17	through Pueblo lands—
18	(1) a right-of-way for a portion of the Crest
19	Spur Trail (Trail No. 84), crossing a portion of the
20	La Luz tract, as identified on the map;
21	(2) a right-of-way for the extension of the Foot-
22	hills Trail (Trail No. 365A), as identified on the
23	map; and
24	(3) a right-of-way for that portion of the Piedra
25	Lisa North-South Trail (Trail No. 135) crossing the

- 1 Piedra Lisa tract, if the Pueblo ever acquires the
- 2 Piedra Lisa tract.

3 SEC. 10. EXTINGUISHMENT OF CLAIMS.

- 4 (a) General.—Except for the rights and interests in
- 5 and to the Area specifically recognized in sections 4, 5, 8,
- 6 and 9, all Pueblo claims to right, title and interest of any
- 7 kind, including aboriginal claims, in and to lands within
- 8 the Area, any part thereof, and property interests therein,
- 9 as well as related boundary, survey, trespass, and monetary
- 10 damage claims, are hereby permanently extinguished. The
- 11 United States' title to the Area is hereby confirmed.
- 12 (b) Subdivisions and Piedra Lisa.—Any Pueblo
- 13 claims to right, title and interest of any kind, including
- 14 aboriginal claims, in and to the subdivisions and the
- 15 Piedra Lisa tract and property interests therein, as well
- 16 as related boundary, survey, trespass, and monetary dam-
- 17 age claims, are hereby permanently extinguished.
- 18 (c) Special Use and Crest Facilities Areas.—
- 19 Any Pueblo right, title and interest of any kind, including
- 20 aboriginal claims, and related boundary, survey, trespass,
- 21 and monetary damage claims, are hereby permanently ex-
- 22 tinguished in and to—
- 23 (1) the lands described in the special use permit;
- 24 *and*

- 1 (2) the lands on which the crest facilities are lo-
- 2 cated.
- 3 (d) Pueblo Agreement.—As provided in the Settle-
- 4 ment Agreement, the Pueblo has agreed to the relinquish-
- 5 ment and extinguishment of those claims, rights, titles and
- 6 interests extinguished pursuant to subsection (a), (b) and
- 7 (c) of this section.
- 8 (e) Consideration.—The recognition of the Pueblo's
- 9 rights and interests in this Act constitutes adequate consid-
- 10 eration for the Pueblo's agreement to the extinguishment of
- 11 the Pueblo's claims in this section and the right-of-way
- 12 grants contained in section 9, and it is the intent of Con-
- 13 gress that those rights and interests may only be diminished
- 14 by a future Act of Congress specifically authorizing dimin-
- 15 ishment of such rights, with express reference to this Act.
- 16 SEC. 11. CONSTRUCTION.
- 17 (a) Strict Construction.—This Act recognizes only
- 18 enumerated rights and interests, and no additional rights,
- 19 interests, obligations, or duties shall be created by implica-
- 20 tion.
- 21 (b) Existing Rights.—To the extent there exists
- 22 within the Area at the time of enactment of this Act any
- 23 valid private property rights associated with the Piedra
- 24 Lisa tract or other private lands that are not otherwise ad-
- 25 dressed in this Act, such rights are not modified or other-

- 1 wise affected by this Act, nor is the exercise of any such
- 2 right subject to the Pueblo's right to the withhold consent
- 3 to new uses in the Area as set forth in section 5(a)(3)(i).
- 4 (c) Not Precedent.—The provisions of this Act cre-
- 5 ating certain rights and interests in the National Forest
- 6 System are uniquely suited to resolve the Pueblo's claim
- 7 and the geographic and societal situation involved, and
- 8 shall not be construed as precedent for any other situation
- 9 involving management of the National Forest System.
- 10 (d) Fish and Wildlife.—Except as provided in sec-
- 11 tion 8(b)(3)(B), nothing in this Act shall be construed as
- 12 affecting the responsibilities of the State of New Mexico with
- 13 respect to fish and wildlife, including the regulation of
- 14 hunting, fishing, or trapping within the Area.
- 15 (e) Federal Land Policy and Management Act.—
- 16 Section 316 (43 U.S.C. 1746) of the Federal Land Policy
- 17 and Management Act of 1976 (43 U.S.C. 1701 et seq.) is
- 18 amended by adding the following sentence at the end thereof:
- 19 "Any corrections authorized by this section which affect the
- 20 boundaries of, or jurisdiction over, lands administered by
- 21 another Federal agency shall be made only after consulta-
- 22 tion with, and the approval of, the head of such other agen-
- 23 cy.".

1 SEC. 12. JUDICIAL REVIEW.

- 2 (a) Enforcement.—Suit to enforce the provisions of
- 3 this Act may be brought to the extent permitted under chap-
- 4 ter 7 of title 5, United States Code. Judicial review shall
- 5 be based upon the administrative record and subject to the
- 6 applicable standard of review set forth in section 706 of
- 7 title 5, United States Code.
- 8 (b) Waiver.—Suit may be brought against the Pueblo
- 9 for declaratory judgment or injunctive relief under this Act,
- 10 but no money damages, including costs or attorney's fees,
- 11 may be imposed on the Pueblo as a result of such judicial
- 12 action.
- 13 (c) Venue.—Venue for any suit provided for in this
- 14 section, as well as any suit to contest the constitutionality
- 15 of this Act, shall lie only in the United States District Court
- 16 for the District of New Mexico.
- 17 SEC. 13. EFFECTIVE DATE.
- 18 The provisions of this Act shall take effect immediately
- 19 upon enactment of this Act.
- 20 SEC. 14. AUTHORIZATION OF APPROPRIATIONS AND RE-
- 21 LATED AUTHORITIES.
- 22 (a) General.—There are hereby authorized to be ap-
- 23 propriated such sums as may be necessary to carry out this
- 24 Act, including such sums as may be necessary for the Forest
- 25 Service to acquire ownership of lands within the external
- 26 boundaries of the Area as authorized in subsection (d).

1 (b) Contributions.—

- 2 (1) The Secretary is authorized to accept con-3 tributions from the Pueblo, or from other persons or 4 governmental entities, to perform and complete a sur-5 vey of the Area, or otherwise for the benefit of the 6 Area in accordance with this Act.
- 7 (2) The Secretary shall complete a survey of the 8 Area within one year of the date of enactment of this 9 Act.
- 9 10 (c) Land Exchange.—In the event the Secretary purchases or otherwise acquires ownership of the Piedra Lisa tract, the Forest Service is authorized to transfer ownership 12 of the Piedra Lisa tract to the Pueblo in exchange for lands of equal value owned by the Pueblo in fee within the sub-14 divided portion of the Evergreen Hills subdivision or other land acceptable to the Secretary. Notwithstanding section 206(b) of the Federal Land Policy and Management Act (43 U.S.C. 1716(b)), the Secretary may either make or ac-18 cept a cash equalization payment in excess of 25 percent 19 of the total value of the lands or interests transferred out 21 of Federal ownership. Any such exchange or conveyance shall be executed in compliance with all applicable laws except that the Secretary shall retain, without further appropriation, any cash equalization payment received from the

1	Pueblo for the acquisition of land to be added to the Cibola
2	National Forest.
3	(d) Land Acquisition.—The Secretary is authorized
4	to acquire lands owned by the Pueblo within the Evergreen
5	Hills Subdivision in Sandoval County or any other pri-
6	vately held lands inside of the exterior boundaries of the
7	Area. The boundaries of the Cibola National Forest and the
8	Area shall be adjusted to encompass any lands acquired
9	pursuant to this section.
10	(e) Reimbursement of Certain Costs.—
11	(1) The Pueblo, the County of Bernalillo, New
12	Mexico, and any person who owns or has owned prop-
13	erty inside of the exterior boundaries of the area as
14	designated on the map, and who has incurred actual
15	and direct costs as a result of participating in the
16	case of Pueblo of Sandia v. Babbitt, Civ. No. 94–2624
17	HHG (D.D.C.), or other proceedings directly related
18	to resolving the issues litigated in that case, may
19	apply for reimbursement in accordance with this sec-
20	tion. Costs directly related to such participation
21	which shall qualify for reimbursement shall be—
22	(A) dues or payments to a homeowner asso-
23	ciation for the purpose of legal representation,
24	and
25	(B) legal fees and related expenses.

- 1 (2) The reimbursement provided in this sub-2 section shall be in lieu of that which might otherwise 3 be available pursuant to the Equal Access to Justice 4 Act (24 U.S.C. 2412).
 - (3) The Secretary of the Treasury is authorized and directed to make reimbursement payments as provided in this section out of any money not otherwise appropriated.
 - (4) Applications for reimbursement shall be filed within 180 days of the date of enactment of this Act with the Department of the Treasury, Financial Management Service, Washington, D.C.
 - (5) In no event shall any one party be compensated in excess of \$750,000 and the total amount reimbursed pursuant to this section shall not exceed \$3,000,000.