

107TH CONGRESS  
2D SESSION

# S. 2599

To establish the Water Supply Technologies Program within the Office of Energy Efficiency and Renewable Energy of the Department of Energy, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JUNE 6, 2002

Mr. DOMENICI (for himself, Mr. KYL, and Mr. CRAPO) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

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## A BILL

To establish the Water Supply Technologies Program within the Office of Energy Efficiency and Renewable Energy of the Department of Energy, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

### 3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Water Supply Tech-  
5 nologies Act of 2002”.

### 6 **SEC. 2. FINDINGS.**

7 Congress finds that—

1           (1) the understanding, use, and protection of  
2           water resources are matters of national and global  
3           security;

4           (2) increasing demand for water supply may  
5           dramatically alter population patterns and strain  
6           international relations;

7           (3) the remediation of many sites of the De-  
8           partment of Energy and the treatment of domestic  
9           water supplies require cost-effective, efficient re-  
10          moval of contaminants from water supplies;

11          (4) such remediation frequently involves knowl-  
12          edge and modeling of water transport at the surface  
13          and subsurface levels;

14          (5)(A) energy costs—

15               (i) are a major factor in the extraction,  
16               storage, treatment, and delivery of water; and

17               (ii) are particularly high in the case of de-  
18               salination processes; and

19          (B) increased efficiencies in energy use, or use  
20          of renewable energy sources in treatment processes,  
21          can result in large cost savings;

22          (6)(A) most energy production technologies are  
23          highly water intensive;

24          (B) the energy industry is the second largest  
25          water user after agriculture;

1 (C) energy production requires a reliable, pre-  
 2 dictable water supply; and

3 (D) the limited availability of water is begin-  
 4 ning to constrain construction of new powerplants;

5 (7) having strong expertise in geosciences, hy-  
 6 drology, chemistry, energy options, system modeling,  
 7 and security technologies, the Department of Energy  
 8 is well positioned to contribute to national efforts re-  
 9 lating to water issues;

10 (8) modeling and simulation of water cycles on  
 11 at least the scale of river basins can guide strategies  
 12 affecting—

13 (A) site cleanup;

14 (B) agricultural use of land;

15 (C) industrial use of land;

16 (D) protection of the environment; and

17 (E) population expansion;

18 (9) municipal water systems are facing un-  
 19 funded Federal mandates to remove heavy metals  
 20 and other contaminants from water supplies;

21 (10) in the future, as water supplies are further  
 22 stressed, municipal water systems may be forced to  
 23 use water supplies that cannot, using existing tech-  
 24 nologies, be cost-effectively purified to meet clean  
 25 water standards;

1           (11) many components of technologies used in  
2           the remediation of heavy metals and other contami-  
3           nants at sites of the Department would aid munic-  
4           ipal water systems in water purification;

5           (12) for municipal water systems, 2 of the most  
6           economically and technically challenging treatment  
7           processes are—

8                   (A) reduction of arsenic levels; and

9                   (B) desalination;

10          (13)(A) the security of water supplies is a  
11          growing concern; and

12                (B) there is an emerging need for real-time  
13          sensing, and reporting systems for early warnings to  
14          the public, of potentially hazardous contaminants in  
15          the drinking water supply;

16          (14) major water shortages along the United  
17          States-Mexico border—

18                   (A) are projected to occur in the future;

19                and

20                   (B) could contribute to many issues affect-  
21          ing the border region; and

22          (15) research and development of the Depart-  
23          ment must be coordinated with research and devel-  
24          opment of other Federal agencies, each of which has  
25          responsibilities, interests, and capabilities to con-

1       tribute to solving the important problems described  
2       in this section.

3   **SEC. 3. DEFINITIONS.**

4       In this Act:

5           (1) ARSENIC REMOVAL PROGRAM.—The term  
6       “arsenic removal program” means the program car-  
7       ried out under section 4(d).

8           (2) DEPARTMENT.—The term “Department”  
9       means the Department of Energy.

10          (3) DEPUTY ASSISTANT SECRETARY.—The term  
11       “Deputy Assistant Secretary” means the Deputy As-  
12       sistant Secretary for Water Supply Technologies in  
13       the Office of Energy Efficiency and Renewable En-  
14       ergy of the Department appointed under section  
15       4(a)(2).

16          (4) DESALINATION PROGRAM.—The term “de-  
17       salination program” means the program carried out  
18       under section 4(e).

19          (5) FOUNDATION.—The term “Foundation”  
20       means the American Water Works Association Re-  
21       search Foundation.

22          (6) INDIAN TRIBE.—The term “Indian tribe”  
23       has the meaning given the term in section 4 of the  
24       Indian Self-Determination and Education Assistance  
25       Act (25 U.S.C. 450b).

1           (7) PROGRAM.—The term “Program” means  
2           the Water Supply Technologies Program established  
3           by section 4(a)(1).

4           (8) SECRETARY.—The term “Secretary” means  
5           the Secretary of Energy.

6           (9) WATER AND ENERGY SUSTAINABILITY PRO-  
7           GRAM.—The term “water and energy sustainability  
8           program” means the program carried out under sec-  
9           tion 4(f).

10          (10) WATER SUPPLY SECURITY PROGRAM.—  
11          The term “water supply security program” means  
12          the program carried out under section 4(g).

13 **SEC. 4. WATER SUPPLY TECHNOLOGIES PROGRAM.**

14          (a) ESTABLISHMENT.—

15           (1) IN GENERAL.—There is established within  
16           the Office of Energy Efficiency and Renewable En-  
17           ergy of the Department a program to be known as  
18           the “Water Supply Technologies Program”.

19           (2) DEPUTY ASSISTANT SECRETARY.—The Sec-  
20           retary shall establish, and appoint an individual to  
21           fill, the position of Deputy Assistant Secretary for  
22           Water Supply Technologies.

23          (b) DUTIES.—

24           (1) IN GENERAL.—The Deputy Assistant Sec-  
25           retary shall carry out the Program, consisting of—

1 (A) the arsenic removal program under  
2 subsection (d);

3 (B) the desalination program under sub-  
4 section (e);

5 (C) the water and energy sustainability  
6 program under subsection (f); and

7 (D) the water supply security program  
8 under subsection (g).

9 (2) CONTRACTUAL AUTHORITY.—In carrying  
10 out the duties of the Deputy Assistant Secretary,  
11 the Deputy Assistant Secretary may enter into con-  
12 tracts with—

13 (A) private industries;

14 (B) colleges and universities;

15 (C) national laboratories; and

16 (D) nonprofit organizations.

17 (c) OVERSIGHT.—The Secretary shall ensure that the  
18 results of research and development conducted by the De-  
19 partment that are relevant to the Program are commu-  
20 nicated to the Deputy Assistant Secretary.

21 (d) ARSENIC REMOVAL PROGRAM.—

22 (1) IN GENERAL.—As soon as practicable after  
23 the date of enactment of this Act, the Deputy As-  
24 sistant Secretary shall offer to enter into a contract  
25 with the Foundation under which the Foundation

1 shall carry out a research program to develop and  
2 demonstrate innovative arsenic removal technologies.

3 (2) TYPES OF RESEARCH.—In carrying out the  
4 arsenic removal program, the Foundation shall, to  
5 the maximum extent practicable, conduct research  
6 on means of—

7 (A) reducing energy costs incurred in  
8 using arsenic removal technologies;

9 (B) minimizing materials costs, operating  
10 costs, and maintenance costs incurred in using  
11 arsenic removal technologies; and

12 (C) minimizing any quantities of waste (es-  
13 pecially hazardous waste) that result from use  
14 of arsenic removal technologies.

15 (3) WATER PURIFICATION TECHNOLOGIES.—In  
16 carrying out the arsenic removal program, the Foun-  
17 dation shall carry out peer-reviewed projects (includ-  
18 ing research projects and cost-shared demonstration  
19 projects in conjunction with municipal water sys-  
20 tems) to develop and demonstrate water purification  
21 technologies.

22 (4) DEMONSTRATION PROJECTS.—

23 (A) ARID SOUTHWESTERN UNITED  
24 STATES.—In carrying out the arsenic removal  
25 program, the Foundation shall carry out at



1           least 3 demonstration projects to demonstrate  
2           the applicability of innovative arsenic removal  
3           technologies to the arid southwestern United  
4           States.

5           (B) RURAL COMMUNITIES AND INDIAN  
6           TRIBES.—Not less than 40 percent of the funds  
7           of the Department used for demonstration  
8           projects under the arsenic removal program  
9           shall be expended in partnership with rural  
10          communities or Indian tribes.

11          (5) EVALUATION OF COST EFFECTIVENESS.—In  
12          carrying out the arsenic removal program, the Foun-  
13          dation shall use WERC, A Consortium for Environ-  
14          mental Education and Technology Development, to  
15          evaluate the cost effectiveness of arsenic removal  
16          technologies used in the program.

17          (6) EDUCATION AND TRAINING.—In carrying  
18          out the arsenic removal program, the Deputy Assist-  
19          ant Secretary shall provide a mechanism for edu-  
20          cation, training, and technology transfer to be devel-  
21          oped and implemented by WERC, A Consortium for  
22          Environmental Education and Technology Develop-  
23          ment.

24          (7) COORDINATION WITH OTHER PROGRAMS.—  
25          The Deputy Assistant Secretary, in conjunction with

1 the Administrator of the Environmental Protection  
2 Agency, shall ensure that activities under the arsenic  
3 removal program are coordinated with appropriate  
4 programs of the Environmental Protection Agency.

5 (8) REPORT.—Not later than 1 year after the  
6 date of commencement of the arsenic removal pro-  
7 gram, and annually thereafter, the Secretary shall  
8 submit to Congress a report on the results of the ar-  
9 senic removal program.

10 (e) DESALINATION PROGRAM.—

11 (1) IN GENERAL.—The Deputy Assistant Sec-  
12 retary, in cooperation with the Commissioner of Rec-  
13 lamation, shall carry out a desalination program in  
14 accordance with the desalination technology progress  
15 plan developed under the matter under the heading  
16 “WATER AND RELATED RESOURCES” under the  
17 heading “BUREAU OF RECLAMATION” in title II of  
18 the Energy and Water Development Appropriations  
19 Act, 2002 (115 Stat. 498), and described in Senate  
20 Report 107–39.

21 (2) DESALINATION RESEARCH.—

22 (A) IN GENERAL.—Under the desalination  
23 program, Sandia National Laboratories and the  
24 Bureau of Reclamation shall coordinate desali-

1 nation research for next-generation desalination  
2 technology.

3 (B) REQUIRED RESEARCH ELEMENTS.—In  
4 conducting research under the desalination pro-  
5 gram, Sandia National Laboratories and the  
6 Bureau of Reclamation shall—

7 (i) focus on research relating to, and  
8 development and demonstration of, tech-  
9 nologies that are appropriate for use in  
10 desalinating brackish groundwater and  
11 other saline water supplies; and

12 (ii) consider the use of renewable en-  
13 ergy.

14 (3) CONSTRUCTION PROJECTS.—Under the de-  
15 salination program, funds made available to carry  
16 out activities in the Tularosa Basin, New Mexico,  
17 may be used for construction projects, including  
18 completion of the National Desalination Research  
19 Center.

20 (4) STEERING COMMITTEE.—

21 (A) IN GENERAL.—The Deputy Assistant  
22 Secretary and the Commissioner of Reclamation  
23 shall jointly establish a steering committee for  
24 the desalination program.

1 (B) CHAIRPERSONS.—The steering com-  
 2 mittee shall be jointly chaired by 1 representa-  
 3 tive from the Program and 1 representative  
 4 from the Bureau of Reclamation.

5 (f) WATER AND ENERGY SUSTAINABILITY PRO-  
 6 GRAM.—

7 (1) IN GENERAL.—The Deputy Assistant Sec-  
 8 retary shall carry out a program to ensure that suf-  
 9 ficient quantities of water are available for the en-  
 10 ergy sector through development of modeling and  
 11 analysis tools to assess and manage—

12 (A) competing demands for water by the  
 13 energy sector and other categories of water  
 14 users, including the agriculture sector, the en-  
 15 ergy sector, industry, domestic users, and the  
 16 environment; and

17 (B) the impacts of energy production on  
 18 the availability of water.

19 (2) REQUIRED ELEMENTS.—Under the water  
 20 and energy sustainability program, the Deputy As-  
 21 sistant Secretary shall—

22 (A) in accordance with paragraph (3), de-  
 23 velop a coordinated strategy to identify tech-  
 24 nology development and improved modeling ca-

pabilities needed to achieve the goal of continued water and energy sustainability;

(B) in accordance with paragraph (4), develop such advanced modeling and decision analysis tools as are necessary to assess and manage competing demands for water by various categories of water users specified in paragraph (1)(A); and

(C) in accordance with paragraph (5), carry out demonstration projects to test the models and tools developed under subparagraph (B).

(3) WATER AND ENERGY SUSTAINABILITY STRATEGY.—In developing the strategy under paragraph (2)(A), the Deputy Assistant Secretary shall—

(A) collaborate with water management agencies, universities, industry, and stakeholder groups to define issues and needs; and

(B) develop a coordinated science and technology strategy to support future water use decisions that include issues of energy sustainability.

(4) ADVANCED MODELING AND DECISION ANALYSIS TOOLS.—

1 (A) APPLICABLE SCALES.—Modeling and  
2 decision analysis tools developed under para-  
3 graph (2)(B) shall address water and energy  
4 availability issues—

5 (i) physically, on the scale of river ba-  
6 sins; and

7 (ii) temporally, on scales ranging from  
8 seasons to decades.

9 (B) COORDINATION.—Modeling and deci-  
10 sion analysis tools developed under paragraph  
11 (2)(B) shall be coordinated with global climate  
12 change predictive capabilities supported by the  
13 Federal Government.

14 (C) MODELING TOOLS.—Modeling tools de-  
15 veloped under paragraph (2)(B) shall include  
16 tools for modeling the effects of—

17 (i) atmospheric, surface, and sub-  
18 surface phenomena;

19 (ii) rural and urban populations and  
20 land use changes;

21 (iii) energy, agriculture, and other in-  
22 dustrial demands;

23 (iv) energy impacts on water quality  
24 and quantity; and

1 (v) changing marketplace behaviors  
2 and other economic forces.

3 (D) DECISION ANALYSIS TOOLS.—Decision  
4 analysis tools developed under paragraph (2)(B)  
5 shall include tools to support water and energy  
6 resources planning through—

7 (i) provision of direct support for pol-  
8 icy and planning decisions;

9 (ii) optimization of water use for the  
10 energy sector and other categories of water  
11 users specified in paragraph (1)(A); and

12 (iii) assessment of the potential bene-  
13 fits of new technologies to improve water  
14 and energy sustainability.

15 (5) DEMONSTRATION PROJECTS.—Demonstra-  
16 tion projects carried out under paragraph (2)(C)  
17 shall—

18 (A) test water and energy modeling and  
19 decision analysis tools for 3 river basins, at  
20 least 1 of which includes an international bor-  
21 der;

22 (B) focus on assessing water resources and  
23 managing competing demands for, and impacts  
24 on, water by the energy sector and other cat-

1           egories of water users specified in paragraph  
2           (1)(A); and

3           (C) be conducted in collaboration with  
4           water resources management organizations in  
5           the basins described in subparagraph (A).

6           (6) REPORT.—Not later than 1 year after the  
7           date of enactment of this Act, the Deputy Assistant  
8           Secretary shall submit to the Secretary and Con-  
9           gress a report on the water and energy sustainability  
10          program that—

11                (A) describes the elements required under  
12                paragraph (2); and

13                (B) makes recommendations for a manage-  
14                ment structure and research and development  
15                plan for the water and energy sustainability  
16                program that optimizes use of Federal re-  
17                sources and programs.

18          (g) WATER SUPPLY SECURITY PROGRAM.—

19                (1) IN GENERAL.—As soon as practicable after  
20                the date of enactment of this Act, the Deputy As-  
21                sistant Secretary shall offer to enter into a contract  
22                with the Foundation under which the Foundation  
23                shall carry out a research program, in coordination  
24                with the Assistant to the President for Homeland  
25                Security, with the goal of developing low-cost, mass-



1 produced, micro-analytical systems to provide early  
2 warning of potentially hazardous contaminants in  
3 municipal water systems.

4 (2) REQUIRED ELEMENTS.—In carrying out the  
5 water supply security program, the Foundation  
6 shall, to the maximum extent practicable, develop—

7 (A) means of reducing monitoring costs,  
8 including technologies to replace expensive sam-  
9 pling and analysis used, as of the date of enact-  
10 ment of this Act, for routine regulatory compli-  
11 ance;

12 (B) innovative, cost-effective monitoring  
13 technologies for detection of—

14 (i) chemical and biological threats;

15 and

16 (ii) chemicals and pharmaceuticals  
17 subject to current or potential future regu-  
18 lation; and

19 (C) rapid and effective methodologies to  
20 transform monitoring data into information for  
21 decisionmaking and automated response.

22 (3) MONITORING TECHNOLOGIES.—In carrying  
23 out the water supply security program, the Founda-  
24 tion, in conjunction with municipal water systems,

1 shall carry out peer-reviewed projects to develop and  
2 demonstrate monitoring technologies.

3 (4) REPORT.—Not later than 1 year after the  
4 date of implementation of the water supply security  
5 program, and annually thereafter, the Secretary  
6 shall submit to Congress a report on the results of  
7 the water supply security program.

8 (h) COST SHARING.—

9 (1) IN GENERAL.—Except as provided in para-  
10 graph (2), each demonstration project carried out  
11 under the Program shall be carried out on a cost-  
12 shared basis, as determined by the Secretary.

13 (2) IN-KIND CONTRIBUTIONS; WAIVERS.—With  
14 respect to a demonstration project, the Secretary  
15 may—

16 (A) accept in-kind contributions; and

17 (B) waive the cost-sharing requirement in  
18 appropriate circumstances.

19 (i) AUTHORIZATION OF APPROPRIATIONS.—There  
20 are authorized to be appropriated to carry out this  
21 section—

22 (1) \$25,000,000 for fiscal year 2003, of  
23 which—

24 (A) \$8,000,000 shall be used to carry out  
25 subsection (d);

1 (B) \$6,000,000 shall be used to carry out  
 2 subsection (e);

3 (C) \$7,000,000 shall be used to carry out  
 4 subsection (f); and

5 (D) \$4,000,000 shall be used to carry out  
 6 subsection (g); and

7 (2) such sums as are necessary for each fiscal  
 8 year thereafter.

9 **SEC. 5. EXTENSIONS OF COMPLIANCE DEADLINES FOR**  
 10 **SMALL PUBLIC WATER SYSTEMS.**

11 Section 1412(b)(10) of the Safe Drinking Water Act  
 12 (42 U.S.C. 300g-1(b)(10)) is amended—

13 (1) by striking “A national primary” and in-  
 14 serting the following:

15 “(1) IN GENERAL.—Except as provided in para-  
 16 graph (2), a national primary”; and

17 (2) by adding at the end the following:

18 “(2) EXTENSIONS.—

19 “(A) SMALL PUBLIC WATER SYSTEMS.—

20 “(i) IN GENERAL.—In accordance  
 21 with the report submitted to Congress by  
 22 the Administrator entitled ‘Small System  
 23 Arsenic Implementation Issues’, in addi-  
 24 tion to any 2-year extension described in  
 25 paragraph (1), the Administrator (or a

1 State, in the case of an individual system)  
 2 may provide to a public water system that  
 3 serves a population of not more than  
 4 10,000 an extension of 3 years in which to  
 5 comply with a maximum contaminant level  
 6 or treatment technique described in that  
 7 paragraph.

8 “(ii) RENEWAL OF EXTENSIONS.—  
 9 The Administrator (or a State, in the case  
 10 of an individual system) may renew an ex-  
 11 tension granted to a small public water  
 12 system under clause (i) if—

13 “(I) the small public water sys-  
 14 tem serves a population of not more  
 15 than 3,300; and

16 “(II) the small public water sys-  
 17 tem demonstrates, to the satisfaction  
 18 of the Administrator (or the State),  
 19 that the small public water system is  
 20 taking all practicable steps to meet  
 21 the requirements of this title.

22 “(B) ALL PUBLIC WATER SYSTEMS.—In  
 23 addition to any 2-year extension received under  
 24 paragraph (1), the Administrator (or a State,  
 25 in the case of an individual system) may pro-

1           vide to any public water system an extension of  
2           4 years in which to comply with a maximum  
3           contaminant level or treatment technique de-  
4           scribed in that paragraph if the public water  
5           system is in the process of implementing ar-  
6           senic removal technology developed under sec-  
7           tion 4(d) of the Water Supply Technologies Act  
8           of 2002.”.

○