S. 722

To amend the Communications Act of 1934 to prohibit telemarketers from interfering with the caller identification service of any person to whom a telephone solicitation is made, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 5, 2001

Mr. Frist (for himself, Mr. Reed, and Mr. Lugar) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To amend the Communications Act of 1934 to prohibit telemarketers from interfering with the caller identification service of any person to whom a telephone solicitation is made, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Telemarketer Identi-
- 5 fication Act of 2001".

1	SEC. 2. PROHIBITION ON INTERFERENCE WITH CALLER
2	IDENTIFICATION SERVICES.
3	(a) In General.—Section 227 of the Communica-
4	tions Act of 1934 (47 U.S.C. 227) is amended—
5	(1) by redesignating subsections (e) and (f) as
6	subsections (f) and (g), respectively; and
7	(2) by inserting after subsection (d) the fol-
8	lowing new subsection (e):
9	"(e) Prohibition on Interference With Caller
10	Identification Services.—
11	"(1) IN GENERAL.—It shall be unlawful for any
12	person or entity within the United States, in making
13	any commercial telephone solicitation, to interfere
14	with or circumvent the ability of a caller identifica-
15	tion service to access or provide to the recipient of
16	the call the information about the call (as required
17	under the regulations issued under paragraph (2))
18	that such service is capable of providing.
19	"(2) Regulations.—Not later than 18 months
20	after the date of the enactment of the Telemarketer
21	Identification Act of 2001, the Commission shall
22	prescribe regulations to implement this subsection.
23	The regulations shall—
24	"(A) require any person or entity making
25	a commercial telephone solicitation to make
26	such solicitation in a manner such that a recipi-

1	ent of such solicitation having a caller identi-
2	fication service capable of providing such infor-
3	mation will be provided by such service with—
4	"(i) the name of the person or entity
5	on whose behalf such solicitation is being
6	made, or the name of the person or entity
7	making the solicitation; and
8	"(ii) a valid and working telephone
9	number at which the person or entity mak-
10	ing such solicitation or the person or entity
11	on whose behalf such solicitation was made
12	may be reached during regular business
13	hours for the purpose of requesting that
14	the recipient of such solicitation be placed
15	on the do-not-call list required under sec-
16	tion 64.1200 of the Commission's regula-
17	tions (47 C.F.R. 64.1200) to be main-
18	tained by the person making such solicita-
19	tion; and
20	"(B) provide that any person or entity who
21	receives a request from a person to be placed on
22	such do-not-call list may not use such person's
23	name and telephone number for any other tele-
24	marketing purpose (including transfer or sale to

1	any other entity for telemarketing use) other
2	than enforcement of such list.
3	"(3) Private right of action.—A person or
4	entity may, if otherwise permitted by the laws or
5	rules of court of a State, bring in an appropriate
6	court of that State—
7	"(A) an action based on a violation of this
8	subsection or the regulations prescribed under
9	this subsection to enjoin such violation;
10	"(B) an action to recover for actual mone-
11	tary loss from such a violation, or to receive
12	\$500 in damages for each such violation, which-
13	ever is greater; or
14	"(C) both such actions.
15	If the court finds that the defendant willfully or
16	knowingly violated this subsection or the regulations
17	prescribed under this subsection, the court may, in
18	its discretion, increase the amount of the award to
19	an amount equal to not more than 3 times the
20	amount available under subparagraph (B).
21	"(4) Definitions.—In this subsection:
22	"(A) CALLER IDENTIFICATION SERVICE.—
23	The term 'caller identification service' means
24	any service or device designed to provide the

1 user of the service or device with the telephone 2 number of an incoming telephone call.

"(B) TELEPHONE CALL.—The term 'telephone call' means any telephone call or other transmission which is made to or received at a telephone number of any type of telephone service. Such term includes calls made by an automatic telephone dialing system, an integrated services digital network, and a commercial mobile radio source."

(b) Delayed Effective Date.—

- (1) IN GENERAL.—The regulations prescribed by the Federal Communications Commission under subsection (e) of section 227 of the Communications Act of 1934, as added by subsection (a), shall take effect on the date that is two years after the date of the enactment of this Act.
- (2) Additional delay for good cause shown.—The Commission may grant a wavier from compliance with the regulations referred to in paragraph (1) for a period of not more than 24 months upon application (made at such time, in such form, and containing such information as the Commission may require), and after notice to the public and an opportunity for comment, to any person who dem-

1	onstrates to the satisfaction of the Commission
2	that—
3	(A) it will comply with the regulations be-
4	fore the expiration of the period of time for
5	which the waiver is requested;
6	(B) without the requested waiver, timely
7	compliance with the regulations would be tech-
8	nically infeasible because of technical problems
9	associated with the telecommunications equip-
10	ment used by the applicant; and
11	(C) replacement or upgrading of the tele-
12	communications equipment used by the appli-
13	cant in order to comply with the regulations in
14	a timely manner without the waiver—
15	(i) would impose an unduly onerous
16	financial burden on the applicant;
17	(ii) is not feasible because the equip-
18	ment, software, or technical assistance nec-
19	essary for the replacement or upgrade is
20	not available; or
21	(iii) cannot be completed before the
22	effective date of the regulations.
23	SEC. 3. EFFECT ON STATE LAW AND STATE ACTIONS.
24	(a) Effect on State Law.—Subsection (f)(1) of
25	section 227 of the Communications Act of 1934 (47

1	U.S.C. 227), as redesignated by section 2 of this Act, is
2	further amended—
3	(1) in subparagraph (C), by striking "or" at
4	the end;
5	(2) in subparagraph (D), by striking the period
6	and inserting "; or"; and
7	(3) by adding at the end the following new sub-
8	paragraph:
9	"(E) interfering with or circumventing
10	caller identification services.".
11	(b) ACTIONS BY STATES.—The first sentence of sub-
12	section (g)(1) of such section 227, as so redesignated, is
13	further amended by inserting after "this section," the fol-
14	lowing: "or has engaged or is engaging in a pattern or
15	practice of interfering with or circumventing caller identi-
16	fication services of residents of that State in violation of
17	subsection (e) or the regulations prescribed under such
	subsection,".

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