

107TH CONGRESS  
2D SESSION

**S. 812**

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**AN ACT**

To amend the Federal Food, Drug, and Cosmetic Act to  
provide greater access to affordable pharmaceuticals.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **TITLE I—GREATER ACCESS TO**  
2 **AFFORDABLE PHARMA-**  
3 **CEUTICALS**

4 **SEC. 101. SHORT TITLE.**

5 This title may be cited as the “Greater Access to Af-  
6 fordable Pharmaceuticals Act of 2002”.

7 **SEC. 102. FINDINGS; PURPOSES.**

8 (a) FINDINGS.—Congress finds that—

9 (1) prescription drug costs are increasing at an  
10 alarming rate and are a major worry of American  
11 families and senior citizens;

12 (2) enhancing competition between generic drug  
13 manufacturers and brand-name manufacturers can  
14 significantly reduce prescription drug costs for  
15 American families;

16 (3) the pharmaceutical market has become in-  
17 creasingly competitive during the last decade be-  
18 cause of the increasing availability and accessibility  
19 of generic pharmaceuticals, but competition must be  
20 further stimulated and strengthened;

21 (4) the Federal Trade Commission has discov-  
22 ered that there are increasing opportunities for drug  
23 companies owning patents on brand-name drugs and  
24 generic drug companies to enter into private finan-  
25 cial deals in a manner that could restrain trade and

1 greatly reduce competition and increase prescription  
2 drug costs for consumers;

3 (5) generic pharmaceuticals are approved by the  
4 Food and Drug Administration on the basis of sci-  
5 entific testing and other information establishing  
6 that pharmaceuticals are therapeutically equivalent  
7 to brand-name pharmaceuticals, ensuring consumers  
8 a safe, efficacious, and cost-effective alternative to  
9 brand-name innovator pharmaceuticals;

10 (6) the Congressional Budget Office estimates  
11 that—

12 (A) the use of generic pharmaceuticals for  
13 brand-name pharmaceuticals could save pur-  
14 chasers of pharmaceuticals between  
15 \$8,000,000,000 and \$10,000,000,000 each  
16 year; and

17 (B) generic pharmaceuticals cost between  
18 25 percent and 60 percent less than brand-  
19 name pharmaceuticals, resulting in an esti-  
20 mated average savings of \$15 to \$30 on each  
21 prescription;

22 (7) generic pharmaceuticals are widely accepted  
23 by consumers and the medical profession, as the  
24 market share held by generic pharmaceuticals com-  
25 pared to brand-name pharmaceuticals has more than

1 doubled during the last decade, from approximately  
2 19 percent to 43 percent, according to the Congres-  
3 sional Budget Office;

4 (8) expanding access to generic pharmaceuticals  
5 can help consumers, especially senior citizens and  
6 the uninsured, have access to more affordable pre-  
7 scription drugs;

8 (9) Congress should ensure that measures are  
9 taken to effectuate the amendments made by the  
10 Drug Price Competition and Patent Term Restora-  
11 tion Act of 1984 (98 Stat. 1585) (referred to in this  
12 section as the “Hatch-Waxman Act”) to make ge-  
13 neric drugs more accessible, and thus reduce health  
14 care costs; and

15 (10) it would be in the public interest if patents  
16 on drugs for which applications are approved under  
17 section 505(c) of the Federal Food, Drug, and Cos-  
18 metic Act (21 U.S.C. 355(c)) were extended only  
19 through the patent extension procedure provided  
20 under the Hatch-Waxman Act rather than through  
21 the attachment of riders to bills in Congress.

22 (b) PURPOSES.—The purposes of this title are—

23 (1) to increase competition, thereby helping all  
24 Americans, especially seniors and the uninsured, to  
25 have access to more affordable medication; and

(2) to ensure fair marketplace practices and deter pharmaceutical companies (including generic companies) from engaging in anticompetitive action or actions that tend to unfairly restrain trade.

**SEC. 103. FILING OF PATENT INFORMATION WITH THE  
FOOD AND DRUG ADMINISTRATION.**

(a) FILING AFTER APPROVAL OF AN APPLICATION.—

(1) IN GENERAL.—Section 505 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355) (as amended by section 9(a)(2)(B)(ii)) is amended in subsection (c) by striking paragraph (2) and inserting the following:

“(2) PATENT INFORMATION.—

“(A) IN GENERAL.—Not later than the date that is 30 days after the date of an order approving an application under subsection (b) (unless the Secretary extends the date because of extraordinary or unusual circumstances), the holder of the application shall file with the Secretary the patent information described in subparagraph (C) with respect to any patent—

“(i)(I) that claims the drug for which the application was approved; or

1 “(II) that claims an approved method  
2 of using the drug; and

3 “(ii) with respect to which a claim of  
4 patent infringement could reasonably be  
5 asserted if a person not licensed by the  
6 owner engaged in the manufacture, use, or  
7 sale of the drug.

8 “(B) SUBSEQUENTLY ISSUED PATENTS.—

9 In a case in which a patent described in sub-  
10 paragraph (A) is issued after the date of an  
11 order approving an application under subsection  
12 (b), the holder of the application shall file with  
13 the Secretary the patent information described  
14 in subparagraph (C) not later than the date  
15 that is 30 days after the date on which the pat-  
16 ent is issued (unless the Secretary extends the  
17 date because of extraordinary or unusual cir-  
18 cumstances).

19 “(C) PATENT INFORMATION.—The patent  
20 information required to be filed under subpara-  
21 graph (A) or (B) includes—

22 “(i) the patent number;

23 “(ii) the expiration date of the patent;

24 “(iii) with respect to each claim of the  
25 patent—

1 “(I) whether the patent claims  
 2 the drug or claims a method of using  
 3 the drug; and

4 “(II) whether the claim covers—

5 “(aa) a drug substance;

6 “(bb) a drug formulation;

7 “(cc) a drug composition; or

8 “(dd) a method of use;

9 “(iv) if the patent claims a method of  
 10 use, the approved use covered by the claim;

11 “(v) the identity of the owner of the  
 12 patent (including the identity of any agent  
 13 of the patent owner); and

14 “(vi) a declaration that the applicant,  
 15 as of the date of the filing, has provided  
 16 complete and accurate patent information  
 17 for all patents described in subparagraph  
 18 (A).

19 “(D) PUBLICATION.—On filing of patent  
 20 information required under subparagraph (A)  
 21 or (B), the Secretary shall—

22 “(i) immediately publish the informa-  
 23 tion described in clauses (i) through (iv) of  
 24 subparagraph (C); and

1 “(ii) make the information described  
 2 in clauses (v) and (vi) of subparagraph (C)  
 3 available to the public on request.

4 “(E) CIVIL ACTION FOR CORRECTION OR  
 5 DELETION OF PATENT INFORMATION.—

6 “(i) IN GENERAL.—A person that has  
 7 filed an application under subsection (b)(2)  
 8 or (j) for a drug may bring a civil action  
 9 against the holder of the approved applica-  
 10 tion for the drug seeking an order requir-  
 11 ing that the holder of the application  
 12 amend the application—

13 “(I) to correct patent information  
 14 filed under subparagraph (A); or

15 “(II) to delete the patent infor-  
 16 mation in its entirety for the reason  
 17 that—

18 “(aa) the patent does not  
 19 claim the drug for which the ap-  
 20 plication was approved; or

21 “(bb) the patent does not  
 22 claim an approved method of  
 23 using the drug.

24 “(ii) LIMITATIONS.—Clause (i) does  
 25 not authorize—



1 “(I) a civil action to correct pat-  
 2 ent information filed under subpara-  
 3 graph (B); or

4 “(II) an award of damages in a  
 5 civil action under clause (i).

6 “(F) NO CLAIM FOR PATENT INFRINGE-  
 7 MENT.—An owner of a patent with respect to  
 8 which a holder of an application fails to file in-  
 9 formation on or before the date required under  
 10 subparagraph (A) or (B) shall be barred from  
 11 bringing a civil action for infringement of the  
 12 patent against a person that—

13 “(i) has filed an application under  
 14 subsection (b)(2) or (j); or

15 “(ii) manufactures, uses, offers to sell,  
 16 or sells a drug approved under an applica-  
 17 tion under subsection (b)(2) or (j).”.

18 (2) TRANSITION PROVISION.—

19 (A) FILING OF PATENT INFORMATION.—  
 20 Each holder of an application for approval of a  
 21 new drug under section 505(b) of the Federal  
 22 Food, Drug, and Cosmetic Act (21 U.S.C.  
 23 355(b)) that has been approved before the date  
 24 of enactment of this Act shall amend the appli-  
 25 cation to include the patent information re-

quired under the amendment made by paragraph (1) not later than the date that is 30 days after the date of enactment of this Act (unless the Secretary of Health and Human Services extends the date because of extraordinary or unusual circumstances).

(B) NO CLAIM FOR PATENT INFRINGEMENT.—An owner of a patent with respect to which a holder of an application under subsection (b) of section 505 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355) fails to file information on or before the date required under subparagraph (A) shall be barred from bringing a civil action for infringement of the patent against a person that—

(i) has filed an application under subsection (b)(2) or (j) of that section; or

(ii) manufactures, uses, offers to sell, or sells a drug approved under an application under subsection (b)(2) or (j) of that section.

(b) FILING WITH AN APPLICATION.—Section 505 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355) is amended—

(1) in subsection (b)(2)—

1 (A) in subparagraph (A), by striking  
 2 “and” at the end;

3 (B) in subparagraph (B), by striking the  
 4 period at the end and inserting “; and”; and

5 (C) by adding at the end the following:

6 “(C) with respect to a patent that claims  
 7 both the drug and a method of using the drug  
 8 or claims more than 1 method of using the drug  
 9 for which the application is filed—

10 “(i) a certification under subpara-  
 11 graph (A)(iv) on a claim-by-claim basis;  
 12 and

13 “(ii) a statement under subparagraph  
 14 (B) regarding the method of use claim.”;  
 15 and

16 (2) in subsection (j)(2)(A), by inserting after  
 17 clause (viii) the following:

18 “With respect to a patent that claims both the drug and  
 19 a method of using the drug or claims more than 1 method  
 20 of using the drug for which the application is filed, the  
 21 application shall contain a certification under clause  
 22 (vii)(IV) on a claim-by-claim basis and a statement under  
 23 clause (viii) regarding the method of use claim.”.

1 **SEC. 104. LIMITATION OF 30-MONTH STAY TO CERTAIN PAT-**  
 2 **ENTS.**

3 (a) ABBREVIATED NEW DRUG APPLICATIONS.—Sec-  
 4 tion 505(j)(5) of the Federal Food, Drug, and Cosmetic  
 5 Act (21 U.S.C. 355(j)(5)) is amended—

6 (1) in subparagraph (B)—

7 (A) in clause (iii)—

8 (i) by striking “(iii) If the applicant  
 9 made a certification described in subclause  
 10 (IV) of paragraph (2)(A)(vii),” and insert-  
 11 ing the following:

12 “(iii) SUBCLAUSE (IV) CERTIFICATION  
 13 WITH RESPECT TO CERTAIN PATENTS.—If  
 14 the applicant made a certification de-  
 15 scribed in paragraph (2)(A)(vii)(IV) with  
 16 respect to a patent (other than a patent  
 17 that claims a process for manufacturing  
 18 the listed drug) for which patent informa-  
 19 tion was filed with the Secretary under  
 20 subsection (c)(2)(A),”; and

21 (ii) by adding at the end the fol-  
 22 lowing: “The 30-month period provided  
 23 under the second sentence of this clause  
 24 shall not apply to a certification under  
 25 paragraph (2)(A)(vii)(IV) made with re-  
 26 spect to a patent for which patent informa-

tion was filed with the Secretary under subsection (c)(2)(B).”;

(B) by redesignating clause (iv) as clause (v); and

(C) by inserting after clause (iii) the following:

“(iv) SUBCLAUSE (IV) CERTIFICATION  
WITH RESPECT TO OTHER PATENTS.—

“(I) IN GENERAL.—If the applicant made a certification described in paragraph (2)(A)(vii)(IV) with respect to a patent not described in clause (iii) for which patent information was published by the Secretary under subsection (c)(2)(D), the approval shall be made effective on the date that is 45 days after the date on which the notice provided under paragraph (2)(B) was received, unless a civil action for infringement of the patent, accompanied by a motion for preliminary injunction to enjoin the applicant from engaging in the commercial manufacture or sale of the drug, was filed on or before the date that is 45

1 days after the date on which the no-  
2 tice was received, in which case the  
3 approval shall be made effective—

4 “(aa) on the date of a court  
5 action declining to grant a pre-  
6 liminary injunction; or

7 “(bb) if the court has grant-  
8 ed a preliminary injunction pro-  
9 hibiting the applicant from en-  
10 gaging in the commercial manu-  
11 facture or sale of the drug—

12 “(AA) on issuance by a  
13 court of a determination  
14 that the patent is invalid or  
15 is not infringed;

16 “(BB) on issuance by a  
17 court of an order revoking  
18 the preliminary injunction or  
19 permitting the applicant to  
20 engage in the commercial  
21 manufacture or sale of the  
22 drug; or

23 “(CC) on the date spec-  
24 ified in a court order under  
25 section 271(e)(4)(A) of title

1                               35, United States Code, if  
 2                               the court determines that  
 3                               the patent is infringed.

4                               “(II) COOPERATION.—Each of  
 5                               the parties shall reasonably cooperate  
 6                               in expediting a civil action under sub-  
 7                               clause (I).

8                               “(III) EXPEDITED NOTIFICA-  
 9                               TION.—If the notice under paragraph  
 10                              (2)(B) contains an address for the re-  
 11                              ceipt of expedited notification of a  
 12                              civil action under subclause (I), the  
 13                              plaintiff shall, on the date on which  
 14                              the complaint is filed, simultaneously  
 15                              cause a notification of the civil action  
 16                              to be delivered to that address by the  
 17                              next business day.”; and

18                              (2) by inserting after subparagraph (B) the fol-  
 19                              lowing:

20                              “(C) FAILURE TO BRING INFRINGEMENT  
 21                              ACTION.—If, in connection with an application  
 22                              under this subsection, the applicant provides an  
 23                              owner of a patent notice under paragraph  
 24                              (2)(B) with respect to the patent, and the  
 25                              owner of the patent fails to bring a civil action

1           against the applicant for infringement of the  
 2           patent on or before the date that is 45 days  
 3           after the date on which the notice is received,  
 4           the owner of the patent shall be barred from  
 5           bringing a civil action for infringement of the  
 6           patent in connection with the development,  
 7           manufacture, use, offer to sell, or sale of the  
 8           drug for which the application was filed or ap-  
 9           proved under this subsection.”.

10           (b) OTHER APPLICATIONS.—Section 505(c)) of the  
 11   Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(c))  
 12   (as amended by section 9(a)(3)(A)(iii)) is amended—

13           (1) in paragraph (3)—

14           (A) in subparagraph (C)—

15           (i) by striking “(C) If the applicant  
 16           made a certification described in clause  
 17           (iv) of subsection (b)(2)(A),” and inserting  
 18           the following:

19           “(C) CLAUSE (iv) CERTIFICATION WITH  
 20           RESPECT TO CERTAIN PATENTS.—If the appli-  
 21           cant made a certification described in sub-  
 22           section (b)(2)(A)(iv) with respect to a patent  
 23           (other than a patent that claims a process for  
 24           manufacturing the listed drug) for which patent



information was filed with the Secretary under paragraph (2)(A),”;

(ii) by adding at the end the following: “The 30-month period provided under the second sentence of this subparagraph shall not apply to a certification under subsection (b)(2)(A)(iv) made with respect to a patent for which patent information was filed with the Secretary under paragraph (2)(B).”;

(B) by inserting after subparagraph (C) the following:

“(D) **CLAUSE (iv) CERTIFICATION WITH RESPECT TO OTHER PATENTS.—**

“(i) **IN GENERAL.—**If the applicant made a certification described in subsection (b)(2)(A)(iv) with respect to a patent not described in subparagraph (C) for which patent information was published by the Secretary under paragraph (2)(D), the approval shall be made effective on the date that is 45 days after the date on which the notice provided under subsection (b)(3) was received, unless a civil action for infringement of the patent, accom-

1           panied by a motion for preliminary injunc-  
2           tion to enjoin the applicant from engaging  
3           in the commercial manufacture or sale of  
4           the drug, was filed on or before the date  
5           that is 45 days after the date on which the  
6           notice was received, in which case the ap-  
7           proval shall be made effective—

8                       “(I) on the date of a court action  
9                       declining to grant a preliminary in-  
10                      junction; or

11                     “(II) if the court has granted a  
12                     preliminary injunction prohibiting the  
13                     applicant from engaging in the com-  
14                     mercial manufacture or sale of the  
15                     drug—

16                     “(aa) on issuance by a court  
17                     of a determination that the pat-  
18                     ent is invalid or is not infringed;

19                     “(bb) on issuance by a court  
20                     of an order revoking the prelimi-  
21                     nary injunction or permitting the  
22                     applicant to engage in the com-  
23                     mercial manufacture or sale of  
24                     the drug; or

1 “(cc) on the date specified  
 2 in a court order under section  
 3 271(e)(4)(A) of title 35, United  
 4 States Code, if the court deter-  
 5 mines that the patent is in-  
 6 fringed.

7 “(ii) COOPERATION.—Each of the  
 8 parties shall reasonably cooperate in expe-  
 9 diting a civil action under clause (i).

10 “(iii) EXPEDITED NOTIFICATION.—If  
 11 the notice under subsection (b)(3) contains  
 12 an address for the receipt of expedited no-  
 13 tification of a civil action under clause (i),  
 14 the plaintiff shall, on the date on which the  
 15 complaint is filed, simultaneously cause a  
 16 notification of the civil action to be deliv-  
 17 ered to that address by the next business  
 18 day.”; and

19 (2) by inserting after paragraph (3) the fol-  
 20 lowing:

21 “(4) FAILURE TO BRING INFRINGEMENT AC-  
 22 TION.—If, in connection with an application under  
 23 subsection (b)(2), the applicant provides an owner of  
 24 a patent notice under subsection (b)(3) with respect  
 25 to the patent, and the owner of the patent fails to

bring a civil action against the applicant for infringement of the patent on or before the date that is 45 days after the date on which the notice is received, the owner of the patent shall be barred from bringing a civil action for infringement of the patent in connection with the development, manufacture, use, offer to sell, or sale of the drug for which the application was filed or approved under subsection (b)(2).”.

(c) EFFECTIVE DATE.—

(1) IN GENERAL.—The amendments made by subsections (a) and (b) shall be effective with respect to any certification under subsection (b)(2)(A)(iv) or (j)(2)(A)(vii)(IV) of section 505 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355) made after the date of enactment of this Act in an application filed under subsection (b)(2) or (j) of that section.

(2) TRANSITION PROVISION.—In the case of applications under section 505(b) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(b)) filed before the date of enactment of this Act—

(A) a patent (other than a patent that claims a process for manufacturing a listed drug) for which information was submitted to

the Secretary of Health and Human Services under section 505(b)(1) of the Federal Food, Drug, and Cosmetic Act (as in effect on the day before the date of enactment of this Act) shall be subject to subsections (c)(3)(C) and (j)(5)(B)(iii) of section 505 of the Federal Food, Drug, and Cosmetic Act (as amended by this section); and

(B) any other patent (including a patent for which information was submitted to the Secretary under section 505(c)(2) of that Act (as in effect on the day before the date of enactment of this Act)) shall be subject to subsections (c)(3)(D) and (j)(5)(B)(iv) of section 505 of the Federal Food, Drug, and Cosmetic Act (as amended by this section).

**SEC. 105. EXCLUSIVITY FOR ACCELERATED GENERIC DRUG APPLICANTS.**

(a) IN GENERAL.—Section 505(j)(5) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(j)(5)) (as amended by section 4(a)) is amended—

(1) in subparagraph (B)(v), by striking subclause (II) and inserting the following:

“(II) the earlier of—

“(aa) the date of a final decision of a court (from which no appeal has been or can be taken, other than a petition to the Supreme Court for a writ of certiorari) holding that the patent that is the subject of the certification is invalid or not infringed; or

“(bb) the date of a settlement order or consent decree signed by a Federal judge that enters a final judgment and includes a finding that the patent that is the subject of the certification is invalid or not infringed;” and

(2) by inserting after subparagraph (C) the following:

“(D) FORFEITURE OF 180-DAY PERIOD.—

“(i) DEFINITIONS.—In this subparagraph:

“(I) APPLICATION.—The term ‘application’ means an application for approval of a drug under this subsection containing a certification

under paragraph (2)(A)(vii)(IV) with respect to a patent.

“(II) FIRST APPLICATION.—The term ‘first application’ means the first application to be filed for approval of the drug.

“(III) FORFEITURE EVENT.—The term ‘forfeiture event’, with respect to an application under this subsection, means the occurrence of any of the following:

“(aa) FAILURE TO MARKET.—The applicant fails to market the drug by the later of—

“(AA) the date that is 60 days after the date on which the approval of the application for the drug is made effective under clause (iii) or (iv) of subparagraph (B) (unless the Secretary extends the date because of extraordinary or unusual circumstances); or

1 “(BB) if 1 or more civil  
2 actions have been brought  
3 against the applicant for in-  
4 fringement of a patent sub-  
5 ject to a certification under  
6 paragraph (2)(A)(vii)(IV) or  
7 1 or more civil actions have  
8 been brought by the appli-  
9 cant for a declaratory judg-  
10 ment that such a patent is  
11 invalid or not infringed, the  
12 date that is 60 days after  
13 the date of a final decision  
14 (from which no appeal has  
15 been or can be taken, other  
16 than a petition to the Su-  
17 preme Court for a writ of  
18 certiorari) in the last of  
19 those civil actions to be de-  
20 cided (unless the Secretary  
21 extends the date because of  
22 extraordinary or unusual  
23 circumstances).



1           “(bb) WITHDRAWAL OF AP-  
2           PLICATION.—The applicant with-  
3           draws the application.

4           “(cc) AMENDMENT OF CER-  
5           TIFICATION.—The applicant, vol-  
6           untarily or as a result of a settle-  
7           ment or defeat in patent litiga-  
8           tion, amends the certification  
9           from a certification under para-  
10          graph (2)(A)(vii)(IV) to a certifi-  
11          cation under paragraph  
12          (2)(A)(vii)(III).

13          “(dd) FAILURE TO OBTAIN  
14          APPROVAL.—The applicant fails  
15          to obtain tentative approval of an  
16          application within 30 months  
17          after the date on which the appli-  
18          cation is filed, unless the failure  
19          is caused by—

20               “(AA) a change in the  
21               requirements for approval of  
22               the application imposed  
23               after the date on which the  
24               application is filed; or

1 “(BB) other extraor-  
2 dinary circumstances war-  
3 ranting an exception, as de-  
4 termined by the Secretary.

5 “(ee) FAILURE TO CHAL-  
6 LENGE PATENT.—In a case in  
7 which, after the date on which  
8 the applicant submitted the ap-  
9 plication, new patent information  
10 is submitted under subsection  
11 (c)(2) for the listed drug for a  
12 patent for which certification is  
13 required under paragraph (2)(A),  
14 the applicant fails to submit, not  
15 later than the date that is 60  
16 days after the date on which the  
17 Secretary publishes the new pat-  
18 ent information under paragraph  
19 (7)(A)(iii) (unless the Secretary  
20 extends the date because of ex-  
21 traordinary or unusual cir-  
22 cumstances)—

23 “(AA) a certification  
24 described in paragraph  
25 (2)(A)(vii)(IV) with respect

1 to the patent to which the  
2 new patent information re-  
3 lates; or

4 “(BB) a statement that  
5 any method of use claim of  
6 that patent does not claim a  
7 use for which the applicant  
8 is seeking approval under  
9 this subsection in accord-  
10 ance with paragraph  
11 (2)(A)(viii).

12 “(ff) UNLAWFUL CON-  
13 DUCT.—The Federal Trade Com-  
14 mission determines that the ap-  
15 plicant engaged in unlawful con-  
16 duct with respect to the applica-  
17 tion in violation of section 1 of  
18 the Sherman Act (15 U.S.C. 1).

19 “(IV) SUBSEQUENT APPLICA-  
20 TION.—The term ‘subsequent applica-  
21 tion’ means an application for ap-  
22 proval of a drug that is filed subse-  
23 quent to the filing of a first applica-  
24 tion for approval of that drug.

1 “(ii) FORFEITURE OF 180-DAY PE-  
2 RIOD.—

3 “(I) IN GENERAL.—Except as  
4 provided in subclause (II), if a for-  
5 feiture event occurs with respect to a  
6 first application—

7 “(aa) the 180-day period  
8 under subparagraph (B)(v) shall  
9 be forfeited by the first applicant;  
10 and

11 “(bb) any subsequent appli-  
12 cation shall become effective as  
13 provided under clause (i), (ii),  
14 (iii), or (iv) of subparagraph (B),  
15 and clause (v) of subparagraph  
16 (B) shall not apply to the subse-  
17 quent application.

18 “(II) FORFEITURE TO FIRST  
19 SUBSEQUENT APPLICANT.—If the sub-  
20 sequent application that is the first to  
21 be made effective under subclause (I)  
22 was the first among a number of sub-  
23 sequent applications to be filed—

24 “(aa) that first subsequent  
25 application shall be treated as

1 the first application under this  
2 subparagraph (including sub-  
3 clause (I)) and as the previous  
4 application under subparagraph  
5 (B)(v); and

6 “(bb) any other subsequent  
7 applications shall become effec-  
8 tive as provided under clause (i),  
9 (ii), (iii), or (iv) of subparagraph  
10 (B), but clause (v) of subpara-  
11 graph (B) shall apply to any such  
12 subsequent application.

13 “(iii) AVAILABILITY.—The 180-day  
14 period under subparagraph (B)(v) shall be  
15 available to a first applicant submitting an  
16 application for a drug with respect to any  
17 patent without regard to whether an appli-  
18 cation has been submitted for the drug  
19 under this subsection containing such a  
20 certification with respect to a different pat-  
21 ent.

22 “(iv) APPLICABILITY.—The 180-day  
23 period described in subparagraph (B)(v)  
24 shall apply to an application only if a civil  
25 action is brought against the applicant for

1                   infringement of a patent that is the subject  
2                   of the certification.”.

3           (b) **APPLICABILITY.**—The amendment made by sub-  
4 section (a) shall be effective only with respect to an appli-  
5 cation filed under section 505(j) of the Federal Food,  
6 Drug, and Cosmetic Act (21 U.S.C. 355(j)) after the date  
7 of enactment of this Act for a listed drug for which no  
8 certification under section 505(j)(2)(A)(vii)(IV) of that  
9 Act was made before the date of enactment of this Act,  
10 except that if a forfeiture event described in section  
11 505(j)(5)(D)(i)(III)(ff) of that Act occurs in the case of  
12 an applicant, the applicant shall forfeit the 180-day period  
13 under section 505(j)(5)(B)(v) of that Act without regard  
14 to when the applicant made a certification under section  
15 505(j)(2)(A)(vii)(IV) of that Act.

16 **SEC. 106. FAIR TREATMENT FOR INNOVATORS.**

17           (a) **BASIS FOR APPLICATION.**—Section 505 of the  
18 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355)  
19 is amended—

20                   (1) in subsection (b)(3)(B), by striking the sec-  
21 ond sentence and inserting “The notice shall include  
22 a detailed statement of the factual and legal basis of  
23 the applicant’s opinion that, as of the date of the no-  
24 tice, the patent is not valid or is not infringed, and  
25 shall include, as appropriate for the relevant patent,

1 a description of the applicant’s proposed drug sub-  
2 stance, drug formulation, drug composition, or meth-  
3 od of use. All information disclosed under this sub-  
4 paragraph shall be treated as confidential and may  
5 be used only for purposes relating to patent adju-  
6 dication. Nothing in this subparagraph precludes the  
7 applicant from amending the factual or legal basis  
8 on which the applicant relies in patent litigation.”;  
9 and

10 (2) in subsection (j)(2)(B)(ii), by striking the  
11 second sentence and inserting “The notice shall in-  
12 clude a detailed statement of the factual and legal  
13 basis of the opinion of the applicant that, as of the  
14 date of the notice, the patent is not valid or is not  
15 infringed, and shall include, as appropriate for the  
16 relevant patent, a description of the applicant’s pro-  
17 posed drug substance, drug formulation, drug com-  
18 position, or method of use. All information disclosed  
19 under this subparagraph shall be treated as con-  
20 fidential and may be used only for purposes relating  
21 to patent adjudication. Nothing in this subparagraph  
22 precludes the applicant from amending the factual  
23 or legal basis on which the applicant relies in patent  
24 litigation.”.

1 (b) INJUNCTIVE RELIEF.—Section 505(j)(5)(B) of  
 2 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.  
 3 355(j)(5)(B)) (as amended by section 4(a)(1)) is  
 4 amended—

5 (1) in clause (iii), by adding at the end the fol-  
 6 lowing: “A court shall not regard the extent of the  
 7 ability of an applicant to pay monetary damages as  
 8 a whole or partial basis on which to deny a prelimi-  
 9 nary or permanent injunction under this clause.”;  
 10 and

11 (2) in clause (iv), by adding at the end the fol-  
 12 lowing:

13 “(IV) INJUNCTIVE RELIEF.—A court shall  
 14 not regard the extent of the ability of an appli-  
 15 cant to pay monetary damages as a whole or  
 16 partial basis on which to deny a preliminary or  
 17 permanent injunction under this clause.”.

18 **SEC. 107. BIOEQUIVALENCE.**

19 (a) IN GENERAL.—The amendments to part 320 of  
 20 title 21, Code of Federal Regulations, promulgated by the  
 21 Commissioner of Food and Drugs on July 17, 1991 (57  
 22 Fed. Reg. 17997 (April 28, 1992)), shall continue in effect  
 23 as an exercise of authorities under sections 501, 502, 505,  
 24 and 701 of the Federal Food, Drug, and Cosmetic Act  
 25 (21 U.S.C. 351, 352, 355, 371).



1 (b) EFFECT.—Subsection (a) does not affect the au-  
 2 thority of the Commissioner of Food and Drugs to amend  
 3 part 320 of title 21, Code of Federal Regulations.

4 (c) EFFECT OF SECTION.—This section shall not be  
 5 construed to alter the authority of the Secretary of Health  
 6 and Human Services to regulate biological products under  
 7 the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301  
 8 et seq.). Any such authority shall be exercised under that  
 9 Act as in effect on the day before the date of enactment  
 10 of this Act.

11 **SEC. 108. REPORT.**

12 (a) IN GENERAL.—Not later than the date that is  
 13 5 years after the date of enactment of this Act, the Fed-  
 14 eral Trade Commission shall submit to Congress a report  
 15 describing the extent to which implementation of the  
 16 amendments made by this title—

17 (1) has enabled products to come to market in  
 18 a fair and expeditious manner, consistent with the  
 19 rights of patent owners under intellectual property  
 20 law; and

21 (2) has promoted lower prices of drugs and  
 22 greater access to drugs through price competition.

23 (b) AUTHORIZATION OF APPROPRIATIONS.—There is  
 24 authorized to be appropriated to carry out this section  
 25 \$5,000,000.

1 **SEC. 109. CONFORMING AND TECHNICAL AMENDMENTS.**

2 (a) SECTION 505.—Section 505 of the Federal Food,  
3 Drug, and Cosmetic Act (21 U.S.C. 355) is amended—

4 (1) in subsection (a), by striking “(a) No per-  
5 son” and inserting “(a) IN GENERAL.—No person”;

6 (2) in subsection (b)—

7 (A) by striking “(b)(1) Any person” and  
8 inserting the following:

9 “(b) APPLICATIONS.—

10 “(1) REQUIREMENTS.—

11 “(A) IN GENERAL.—Any person”;

12 (B) in paragraph (1)—

13 (i) in the second sentence—

14 (I) by redesignating subpara-  
15 graphs (A) through (F) as clauses (i)  
16 through (vi), respectively, and adjust-  
17 ing the margins appropriately;

18 (II) by striking “Such persons”  
19 and inserting the following:

20 “(B) INFORMATION TO BE SUBMITTED  
21 WITH APPLICATION.—A person that submits an  
22 application under subparagraph (A)”;

23 (III) by striking “application”  
24 and inserting “application—”;

25 (ii) by striking the third through fifth  
26 sentences; and

1 (iii) in the sixth sentence—

2 (I) by striking “The Secretary”

3 and inserting the following:

4 “(C) GUIDANCE.—The Secretary”; and

5 (II) by striking “clause (A)” and

6 inserting “subparagraph (B)(i)”; and

7 (C) in paragraph (2)—

8 (i) by striking “clause (A) of such

9 paragraph” and inserting “paragraph

10 (1)(B)(i)”;

11 (ii) in subparagraphs (A) and (B), by

12 striking “paragraph (1) or”; and

13 (iii) in subparagraph (B)—

14 (I) by striking “paragraph

15 (1)(A)” and inserting “paragraph

16 (1)(B)(i)”; and

17 (II) by striking “patent” each

18 place it appears and inserting

19 “claim”; and

20 (3) in subsection (c)—

21 (A) in paragraph (3)—

22 (i) in subparagraph (A)—

23 (I) by striking “(A) If the appli-

24 cant” and inserting the following:

1 “(A) CLAUSE (i) OR (ii) CERTIFICATION.—

2 If the applicant”; and

3 (II) by striking “may” and in-  
4 serting “shall”;

5 (ii) in subparagraph (B)—

6 (I) by striking “(B) If the appli-  
7 cant” and inserting the following:

8 “(B) CLAUSE (iii) CERTIFICATION.—If the  
9 applicant”; and

10 (II) by striking “may” and in-  
11 serting “shall”;

12 (iii) by redesignating subparagraph  
13 (D) as subparagraph (E); and

14 (iv) in subparagraph (E) (as redesign-  
15 nated by clause (iii)), by striking “clause  
16 (A) of subsection (b)(1)” each place it ap-  
17 pears and inserting “subsection  
18 (b)(1)(B)(i)”; and

19 (B) by redesignating paragraph (4) as  
20 paragraph (5); and

21 (4) in subsection (j)—

22 (A) in paragraph (2)(A)—

23 (i) in clause (vi), by striking “clauses  
24 (B) through ((F)” and inserting “sub-

1 clauses (ii) through (vi) of subsection  
 2 (b)(1)”;

3 (ii) in clause (vii), by striking “(b)  
 4 or”; and

5 (iii) in clause (viii)—

6 (I) by striking “(b) or”; and

7 (II) by striking “patent” each  
 8 place it appears and inserting  
 9 “claim”; and

10 (B) in paragraph (5)—

11 (i) in subparagraph (B)—

12 (I) in clause (i)—

13 (aa) by striking “(i) If the  
 14 applicant” and inserting the fol-  
 15 lowing:

16 “(i) SUBCLAUSE (I) OR (II) CERTIFI-  
 17 CATION.—If the applicant”; and

18 (bb) by striking “may” and  
 19 inserting “shall”;

20 (II) in clause (ii)—

21 (aa) by striking “(ii) If the  
 22 applicant” and inserting the fol-  
 23 lowing:

24 “(i) SUBCLAUSE (III) CERTIFI-  
 25 CATION.—If the applicant”; and

1 (bb) by striking “may” and  
 2 inserting “shall”;  
 3 (III) in clause (iii), by striking  
 4 “(2)(B)(i)” each place it appears and  
 5 inserting “(2)(B)”;  
 6 (IV) in clause (v) (as redesignated by section 4(a)(1)(B)), by striking  
 7 “continuing” and inserting “containing”;  
 8 and  
 9 (ii) by redesignating subparagraphs  
 10 (C) and (D) as subparagraphs (E) and  
 11 (F), respectively.

12 (b) SECTION 505A.—Section 505A of the Federal  
 13 Food, Drug, and Cosmetic Act (21 U.S.C. 355a) is  
 14 amended—

15 (1) in subsections (b)(1)(A)(i) and  
 16 (c)(1)(A)(i)—

17 (A) by striking “(c)(3)(D)(ii)” each place  
 18 it appears and inserting “(c)(3)(E)(ii)”;  
 19 and

20 (B) by striking “(j)(5)(D)(ii)” each place  
 21 it appears and inserting “(j)(5)(F)(ii)”;

22 (2) in subsections (b)(1)(A)(ii) and  
 23 (c)(1)(A)(ii)—

24 (A) by striking “(c)(3)(D)” each place it  
 25 appears and inserting “(c)(3)(E)”;

1 (B) by striking “(j)(5)(D)” each place it  
 2 appears and inserting “(j)(5)(F)”;

3 (3) in subsections (e) and (l)—

4 (A) by striking “505(c)(3)(D)” each place  
 5 it appears and inserting “505(c)(3)(E)”;

6 (B) by striking “505(j)(5)(D)” each place  
 7 it appears and inserting “505(j)(5)(F)”;

8 (4) in subsection (k), by striking  
 9 “505(j)(5)(B)(iv)” and inserting “505(j)(5)(B)(v)”.

10 (c) SECTION 527.—Section 527(a) of the Federal  
 11 Food, Drug, and Cosmetic Act (21 U.S.C. 360cc(a)) is  
 12 amended in the second sentence by striking “505(c)(2)”  
 13 and inserting “505(c)(1)(B)”.

## 14 **TITLE II—IMPORTATION OF** 15 **PRESCRIPTION DRUGS**

### 16 **SEC. 201. IMPORTATION OF PRESCRIPTION DRUGS.**

17 (a) IN GENERAL.—Chapter VIII of the Federal  
 18 Food, Drug, and Cosmetic Act (21 U.S.C. 381 et seq.)  
 19 is amended by striking section 804 and inserting the fol-  
 20 lowing:

### 21 **“SEC. 804. IMPORTATION OF PRESCRIPTION DRUGS.**

22 “(a) DEFINITIONS.—In this section:

23 “(1) IMPORTER.—The term ‘importer’ means a  
 24 pharmacist or wholesaler.

1           “(2) PHARMACIST.—The term ‘pharmacist’  
 2 means a person licensed by a State to practice phar-  
 3 macy, including the dispensing and selling of pre-  
 4 scription drugs.

5           “(3) PRESCRIPTION DRUG.—The term ‘pre-  
 6 scription drug’ means a drug subject to section  
 7 503(b), other than—

8               “(A) a controlled substance (as defined in  
 9 section 102 of the Controlled Substances Act  
 10 (21 U.S.C. 802));

11              “(B) a biological product (as defined in  
 12 section 351 of the Public Health Service Act  
 13 (42 U.S.C. 262));

14              “(C) an infused drug (including a peri-  
 15 toneal dialysis solution);

16              “(D) an intravenously injected drug; or

17              “(E) a drug that is inhaled during surgery.

18           “(4) QUALIFYING LABORATORY.—The term  
 19 ‘qualifying laboratory’ means a laboratory in the  
 20 United States that has been approved by the Sec-  
 21 retary for the purposes of this section.

22           “(5) WHOLESALER.—

23               “(A) IN GENERAL.—The term ‘wholesaler’  
 24 means a person licensed as a wholesaler or dis-



1           tributor of prescription drugs in the United  
2           States under section 503(e)(2)(A).

3           “(B) EXCLUSION.—The term ‘wholesaler’  
4           does not include a person authorized to import  
5           drugs under section 801(d)(1).

6           “(b) REGULATIONS.—The Secretary, after consulta-  
7           tion with the United States Trade Representative and the  
8           Commissioner of Customs, shall promulgate regulations  
9           permitting pharmacists and wholesalers to import pre-  
10          scription drugs from Canada into the United States.

11          “(c) LIMITATION.—The regulations under subsection  
12          (b) shall—

13               “(1) require that safeguards be in place to en-  
14               sure that each prescription drug imported under the  
15               regulations complies with section 505 (including  
16               with respect to being safe and effective for the in-  
17               tended use of the prescription drug), with sections  
18               501 and 502, and with other applicable require-  
19               ments of this Act;

20               “(2) require that an importer of a prescription  
21               drug under the regulations comply with subsections  
22               (d)(1) and (e); and

23               “(3) contain any additional provisions deter-  
24               mined by the Secretary to be appropriate as a safe-

1 guard to protect the public health or as a means to  
 2 facilitate the importation of prescription drugs.

3 “(d) INFORMATION AND RECORDS.—

4 “(1) IN GENERAL.—The regulations under sub-  
 5 section (b) shall require an importer of a prescrip-  
 6 tion drug under subsection (b) to submit to the Sec-  
 7 retary the following information and documentation:

8 “(A) The name and quantity of the active  
 9 ingredient of the prescription drug.

10 “(B) A description of the dosage form of  
 11 the prescription drug.

12 “(C) The date on which the prescription  
 13 drug is shipped.

14 “(D) The quantity of the prescription drug  
 15 that is shipped.

16 “(E) The point of origin and destination of  
 17 the prescription drug.

18 “(F) The price paid by the importer for  
 19 the prescription drug.

20 “(G) Documentation from the foreign sell-  
 21 er specifying—

22 “(i) the original source of the pre-  
 23 scription drug; and

1                   “(ii) the quantity of each lot of the  
2                   prescription drug originally received by the  
3                   seller from that source.

4                   “(H) The lot or control number assigned  
5                   to the prescription drug by the manufacturer of  
6                   the prescription drug.

7                   “(I) The name, address, telephone number,  
8                   and professional license number (if any) of the  
9                   importer.

10                  “(J)(i) In the case of a prescription drug  
11                  that is shipped directly from the first foreign  
12                  recipient of the prescription drug from the  
13                  manufacturer:

14                  “(I) Documentation demonstrating  
15                  that the prescription drug was received by  
16                  the recipient from the manufacturer and  
17                  subsequently shipped by the first foreign  
18                  recipient to the importer.

19                  “(II) Documentation of the quantity  
20                  of each lot of the prescription drug re-  
21                  ceived by the first foreign recipient dem-  
22                  onstrating that the quantity being im-  
23                  ported into the United States is not more  
24                  than the quantity that was received by the  
25                  first foreign recipient.

1 “(III)(aa) In the case of an initial im-  
2 ported shipment, documentation dem-  
3 onstrating that each batch of the prescrip-  
4 tion drug in the shipment was statistically  
5 sampled and tested for authenticity and  
6 degradation.

7 “(bb) In the case of any subsequent  
8 shipment, documentation demonstrating  
9 that a statistically valid sample of the ship-  
10 ment was tested for authenticity and deg-  
11 radation.

12 “(ii) In the case of a prescription drug  
13 that is not shipped directly from the first for-  
14 eign recipient of the prescription drug from the  
15 manufacturer, documentation demonstrating  
16 that each batch in each shipment offered for  
17 importation into the United States was statis-  
18 tically sampled and tested for authenticity and  
19 degradation.

20 “(K) Certification from the importer or  
21 manufacturer of the prescription drug that the  
22 prescription drug—

23 “(i) is approved for marketing in the  
24 United States; and

1 “(ii) meets all labeling requirements  
2 under this Act.

3 “(L) Laboratory records, including com-  
4 plete data derived from all tests necessary to  
5 ensure that the prescription drug is in compli-  
6 ance with established specifications and stand-  
7 ards.

8 “(M) Documentation demonstrating that  
9 the testing required by subparagraphs (J) and  
10 (L) was conducted at a qualifying laboratory.

11 “(N) Any other information that the Sec-  
12 retary determines is necessary to ensure the  
13 protection of the public health.

14 “(2) MAINTENANCE BY THE SECRETARY.—The  
15 Secretary shall maintain information and docu-  
16 mentation submitted under paragraph (1) for such  
17 period of time as the Secretary determines to be nec-  
18 essary.

19 “(e) TESTING.—The regulations under subsection (b)  
20 shall require—

21 “(1) that testing described in subparagraphs  
22 (J) and (L) of subsection (d)(1) be conducted by the  
23 importer or by the manufacturer of the prescription  
24 drug at a qualified laboratory;

1           “(2) if the tests are conducted by the  
2 importer—

3           “(A) that information needed to—

4           “(i) authenticate the prescription drug  
5 being tested; and

6           “(ii) confirm that the labeling of the  
7 prescription drug complies with labeling re-  
8 quirements under this Act;

9 be supplied by the manufacturer of the pre-  
10 scription drug to the pharmacist or wholesaler;  
11 and

12           “(B) that the information supplied under  
13 subparagraph (A) be kept in strict confidence  
14 and used only for purposes of testing or other-  
15 wise complying with this Act; and

16           “(3) may include such additional provisions as  
17 the Secretary determines to be appropriate to pro-  
18 vide for the protection of trade secrets and commer-  
19 cial or financial information that is privileged or  
20 confidential.

21           “(f) REGISTRATION OF FOREIGN SELLERS.—Any es-  
22 tablishment within Canada engaged in the distribution of  
23 a prescription drug that is imported or offered for impor-  
24 tation into the United States shall register with the Sec-

1   retary the name and place of business of the establish-  
2   ment.

3       “(g) SUSPENSION OF IMPORTATION.—The Secretary  
4   shall require that importations of a specific prescription  
5   drug or importations by a specific importer under sub-  
6   section (b) be immediately suspended on discovery of a  
7   pattern of importation of the prescription drugs or by the  
8   importer that is counterfeit or in violation of any require-  
9   ment under this section or poses an additional risk to the  
10   public health, until an investigation is completed and the  
11   Secretary determines that the public is adequately pro-  
12   tected from counterfeit and violative prescription drugs  
13   being imported under subsection (b).

14       “(h) APPROVED LABELING.—The manufacturer of a  
15   prescription drug shall provide an importer written au-  
16   thorization for the importer to use, at no cost, the ap-  
17   proved labeling for the prescription drug.

18       “(i) PROHIBITION OF DISCRIMINATION.—

19           “(1) IN GENERAL.—It shall be unlawful for a  
20   manufacturer of a prescription drug to discriminate  
21   against, or cause any other person to discriminate  
22   against, a pharmacist or wholesaler that purchases  
23   or offers to purchase a prescription drug from the  
24   manufacturer or from any person that distributes a

1       prescription drug manufactured by the drug manu-  
2       facturer.

3               “(2) DISCRIMINATION.—For the purposes of  
4       paragraph (1), a manufacturer of a prescription  
5       drug shall be considered to discriminate against a  
6       pharmacist or wholesaler if the manufacturer enters  
7       into a contract for sale of a prescription drug, places  
8       a limit on supply, or employs any other measure,  
9       that has the effect of—

10              “(A) providing pharmacists or wholesalers  
11              access to prescription drugs on terms or condi-  
12              tions that are less favorable than the terms or  
13              conditions provided to a foreign purchaser  
14              (other than a charitable or humanitarian orga-  
15              nization) of the prescription drug; or

16              “(B) restricting the access of pharmacists  
17              or wholesalers to a prescription drug that is  
18              permitted to be imported into the United States  
19              under this section.

20              “(j) CHARITABLE CONTRIBUTIONS.—Notwith-  
21       standing any other provision of this section, section  
22       801(d)(1) continues to apply to a prescription drug that  
23       is donated or otherwise supplied at no charge by the man-  
24       ufacturer of the drug to a charitable or humanitarian or-



1 ganization (including the United Nations and affiliates)  
 2 or to a government of a foreign country.

3 “(k) WAIVER AUTHORITY FOR IMPORTATION BY IN-  
 4 DIVIDUALS.—

5 “(1) DECLARATIONS.—Congress declares that  
 6 in the enforcement against individuals of the prohi-  
 7 bition of importation of prescription drugs and de-  
 8 vices, the Secretary should—

9 “(A) focus enforcement on cases in which  
 10 the importation by an individual poses a signifi-  
 11 cant threat to public health; and

12 “(B) exercise discretion to permit individ-  
 13 uals to make such importations in cir-  
 14 cumstances in which—

15 “(i) the importation is clearly for per-  
 16 sonal use; and

17 “(ii) the prescription drug or device  
 18 imported does not appear to present an  
 19 unreasonable risk to the individual.

20 “(2) WAIVER AUTHORITY.—

21 “(A) IN GENERAL.—The Secretary may  
 22 grant to individuals, by regulation or on a case-  
 23 by-case basis, a waiver of the prohibition of im-  
 24 portation of a prescription drug or device or  
 25 class of prescription drugs or devices, under

1           such conditions as the Secretary determines to  
2           be appropriate.

3           “(B) GUIDANCE ON CASE-BY-CASE WAIV-  
4           ERS.—The Secretary shall publish, and update  
5           as necessary, guidance that accurately describes  
6           circumstances in which the Secretary will con-  
7           sistently grant waivers on a case-by-case basis  
8           under subparagraph (A), so that individuals  
9           may know with the greatest practicable degree  
10          of certainty whether a particular importation  
11          for personal use will be permitted.

12          “(3) DRUGS IMPORTED FROM CANADA.—In  
13          particular, the Secretary shall by regulation grant  
14          individuals a waiver to permit individuals to import  
15          into the United States a prescription drug that—

16               “(A) is imported from a licensed pharmacy  
17               for personal use by an individual, not for resale,  
18               in quantities that do not exceed a 90-day sup-  
19               ply;

20               “(B) is accompanied by a copy of a valid  
21               prescription;

22               “(C) is imported from Canada, from a sell-  
23               er registered with the Secretary;

24               “(D) is a prescription drug approved by  
25               the Secretary under chapter V;

1           “(E) is in the form of a final finished dos-  
 2           age that was manufactured in an establishment  
 3           registered under section 510; and

4           “(F) is imported under such other condi-  
 5           tions as the Secretary determines to be nec-  
 6           essary to ensure public safety.

7           “(I) STUDIES; REPORTS.—

8           “(1) BY THE INSTITUTE OF MEDICINE OF THE  
 9           NATIONAL ACADEMY OF SCIENCES.—

10           “(A) STUDY.—

11           “(i) IN GENERAL.—The Secretary  
 12           shall request that the Institute of Medicine  
 13           of the National Academy of Sciences con-  
 14           duct a study of—

15                   “(I) importations of prescription  
 16                   drugs made under the regulations  
 17                   under subsection (b); and

18                   “(II) information and docu-  
 19                   mentation submitted under subsection  
 20                   (d).

21           “(ii) REQUIREMENTS.—In conducting  
 22           the study, the Institute of Medicine shall—

23                   “(I) evaluate the compliance of  
 24                   importers with the regulations under  
 25                   subsection (b);

1 “(II) compare the number of  
 2 shipments under the regulations  
 3 under subsection (b) during the study  
 4 period that are determined to be  
 5 counterfeit, misbranded, or adulter-  
 6 ated, and compare that number with  
 7 the number of shipments made during  
 8 the study period within the United  
 9 States that are determined to be  
 10 counterfeit, misbranded, or adulter-  
 11 ated; and

12 “(III) consult with the Secretary,  
 13 the United States Trade Representa-  
 14 tive, and the Commissioner of Patents  
 15 and Trademarks to evaluate the effect  
 16 of importations under the regulations  
 17 under subsection (b) on trade and  
 18 patent rights under Federal law.

19 “(B) REPORT.—Not later than 2 years  
 20 after the effective date of the regulations under  
 21 subsection (b), the Institute of Medicine shall  
 22 submit to Congress a report describing the find-  
 23 ings of the study under subparagraph (A).

24 “(2) BY THE COMPTROLLER GENERAL.—

1           “(A) STUDY.—The Comptroller General of  
2           the United States shall conduct a study to de-  
3           termine the effect of this section on the price of  
4           prescription drugs sold to consumers at retail.

5           “(B) REPORT.—Not later than 18 months  
6           after the effective date of the regulations under  
7           subsection (b), the Comptroller General of the  
8           United States shall submit to Congress a report  
9           describing the findings of the study under sub-  
10          paragraph (A).

11          “(m) CONSTRUCTION.—Nothing in this section limits  
12          the authority of the Secretary relating to the importation  
13          of prescription drugs, other than with respect to section  
14          801(d)(1) as provided in this section.

15          “(n) AUTHORIZATION OF APPROPRIATIONS.—There  
16          are authorized to be appropriated such sums as are nec-  
17          essary to carry out this section.

18          “(o) CONDITIONS.—This section shall become effec-  
19          tive only if the Secretary of Health and Human Services  
20          certifies to the Congress that the implementation of this  
21          section will—

22                 “(A) pose no additional risk to the public’s  
23                 health and safety, and

24                 “(B) result in a significant reduction in the cost  
25                 of covered products to the American consumer.”.

1 (b) CONFORMING AMENDMENTS.—The Federal  
2 Food, Drug, and Cosmetic Act is amended—

3 (1) in section 301(aa) (21 U.S.C. 331(aa)), by  
4 striking “covered product in violation of section  
5 804” and inserting “prescription drug in violation of  
6 section 804”; and

7 (2) in section 303(a)(6) (21 U.S.C. 333(a)(6),  
8 by striking “covered product pursuant to section  
9 804(a)” and inserting “prescription drug under sec-  
10 tion 804(b)”.

11 **SEC. 202. CLARIFICATION OF STATE AUTHORITY RELATING**  
12 **TO MEDICAID DRUG REBATE AGREEMENTS.**

13 Section 1927 of the Social Security Act (42 U.S.C.  
14 1396r–8) is amended by adding at the end the following:

15 “(l) RULE OF CONSTRUCTION.—Nothing in this sec-  
16 tion shall be construed as prohibiting a State from—

17 “(1) directly entering into rebate agreements  
18 (on the State’s own initiative or under a section  
19 1115 waiver approved by the Secretary before, on,  
20 or after the date of enactment of this subsection)  
21 that are similar to a rebate agreement described in  
22 subsection (b) with a manufacturer for purposes of  
23 ensuring the affordability of outpatient prescription  
24 drugs in order to provide access to such drugs by

1 residents of a State who are not otherwise eligible  
 2 for medical assistance under this title; or

3 “(2) making prior authorization (that satisfies  
 4 the requirements of subsection (d) and that does not  
 5 violate any requirements of this title that are de-  
 6 signed to ensure access to medically necessary pre-  
 7 scribed drugs for individuals enrolled in the State  
 8 program under this title) a condition of not partici-  
 9 pating in such a similar rebate agreement.”.

10 **SEC. 203. TEMPORARY STATE FISCAL RELIEF.**

11 (a) TEMPORARY INCREASE OF MEDICAID FMAP.—

12 (1) PERMITTING MAINTENANCE OF FISCAL  
 13 YEAR 2001 FMAP FOR LAST 2 CALENDAR QUARTERS  
 14 OF FISCAL YEAR 2002.—Notwithstanding any other  
 15 provision of law, but subject to paragraph (5), if the  
 16 FMAP determined without regard to this subsection  
 17 for a State for fiscal year 2002 is less than the  
 18 FMAP as so determined for fiscal year 2001, the  
 19 FMAP for the State for fiscal year 2001 shall be  
 20 substituted for the State’s FMAP for the third and  
 21 fourth calendar quarters of fiscal year 2002, before  
 22 the application of this subsection.

23 (2) PERMITTING MAINTENANCE OF FISCAL  
 24 YEAR 2002 FMAP FOR FISCAL YEAR 2003.—Notwith-  
 25 standing any other provision of law, but subject to

paragraph (5), if the FMAP determined without regard to this subsection for a State for fiscal year 2003 is less than the FMAP as so determined for fiscal year 2002, the FMAP for the State for fiscal year 2002 shall be substituted for the State's FMAP for each calendar quarter of fiscal year 2003, before the application of this subsection.

(3) GENERAL 1.35 PERCENTAGE POINTS INCREASE FOR LAST 2 CALENDAR QUARTERS OF FISCAL YEAR 2002 AND FISCAL YEAR 2003.—Notwithstanding any other provision of law, but subject to paragraphs (5) and (6), for each State for the third and fourth calendar quarters of fiscal year 2002 and each calendar quarter of fiscal year 2003, the FMAP (taking into account the application of paragraphs (1) and (2)) shall be increased by 1.35 percentage points.

(4) INCREASE IN CAP ON MEDICAID PAYMENTS TO TERRITORIES.—Notwithstanding any other provision of law, but subject to paragraph (6), with respect to the third and fourth calendar quarters of fiscal year 2002 and each calendar quarter of fiscal year 2003, the amounts otherwise determined for Puerto Rico, the Virgin Islands, Guam, the Northern Mariana Islands, and American Samoa under



1 subsections (f) and (g) of section 1108 of the Social  
 2 Security Act (42 U.S.C. 1308) shall each be in-  
 3 creased by an amount equal to 2.7 percent of such  
 4 amounts.

5 (5) SCOPE OF APPLICATION.—The increases in  
 6 the FMAP for a State under this subsection shall  
 7 apply only for purposes of title XIX of the Social Se-  
 8 curity Act and shall not apply with respect to—

9 (A) disproportionate share hospital pay-  
 10 ments described in section 1923 of such Act  
 11 (42 U.S.C. 1396r–4); or

12 (B) payments under title IV or XXI of  
 13 such Act (42 U.S.C. 601 et seq. and 1397aa et  
 14 seq.).

15 (6) STATE ELIGIBILITY.—

16 (A) IN GENERAL.—Subject to subpara-  
 17 graph (B), a State is eligible for an increase in  
 18 its FMAP under paragraph (3) or an increase  
 19 in a cap amount under paragraph (4) only if  
 20 the eligibility under its State plan under title  
 21 XIX of the Social Security Act (including any  
 22 waiver under such title or under section 1115  
 23 of such Act (42 U.S.C. 1315)) is no more re-  
 24 strictive than the eligibility under such plan (or  
 25 waiver) as in effect on January 1, 2002.

1 (B) STATE REINSTATEMENT OF ELIGI-  
 2 BILITY PERMITTED.—A State that has re-  
 3 stricted eligibility under its State plan under  
 4 title XIX of the Social Security Act (including  
 5 any waiver under such title or under section  
 6 1115 of such Act (42 U.S.C. 1315)) after Jan-  
 7 uary 1, 2002, but prior to the date of enact-  
 8 ment of this Act is eligible for an increase in its  
 9 FMAP under paragraph (3) or an increase in  
 10 a cap amount under paragraph (4) in the first  
 11 calendar quarter (and subsequent calendar  
 12 quarters) in which the State has reinstated eli-  
 13 gibility that is no more restrictive than the eli-  
 14 gibility under such plan (or waiver) as in effect  
 15 on January 1, 2002.

16 (C) RULE OF CONSTRUCTION.—Nothing in  
 17 subparagraph (A) or (B) shall be construed as  
 18 affecting a State’s flexibility with respect to  
 19 benefits offered under the State medicaid pro-  
 20 gram under title XIX of the Social Security Act  
 21 (42 U.S.C. 1396 et seq.) (including any waiver  
 22 under such title or under section 1115 of such  
 23 Act (42 U.S.C. 1315)).

24 (7) DEFINITIONS.—In this subsection:

1 (A) FMAP.—The term “FMAP” means  
 2 the Federal medical assistance percentage, as  
 3 defined in section 1905(b) of the Social Secu-  
 4 rity Act (42 U.S.C. 1396d(b)).

5 (B) STATE.—The term “State” has the  
 6 meaning given such term for purposes of title  
 7 XIX of the Social Security Act (42 U.S.C. 1396  
 8 et seq.).

9 (8) REPEAL.—Effective as of October 1, 2003,  
 10 this subsection is repealed.

11 (b) ADDITIONAL TEMPORARY STATE FISCAL RE-  
 12 LIEF.—

13 (1) IN GENERAL.—Title XX of the Social Secu-  
 14 rity Act (42 U.S.C. 1397–1397f) is amended by  
 15 adding at the end the following:

16 **“SEC. 2008. ADDITIONAL TEMPORARY GRANTS FOR STATE**  
 17 **FISCAL RELIEF.**

18 “(a) IN GENERAL.—For the purpose of providing  
 19 State fiscal relief allotments to States under this section,  
 20 there are hereby appropriated, out of any funds in the  
 21 Treasury not otherwise appropriated, \$3,000,000,000.  
 22 Such funds shall be available for obligation by the State  
 23 through June 30, 2004, and for expenditure by the State  
 24 through September 30, 2004. This section constitutes  
 25 budget authority in advance of appropriations Acts and

1 represents the obligation of the Federal Government to  
 2 provide for the payment to States of amounts provided  
 3 under this section.

4 “(b) ALLOTMENT.—Funds appropriated under sub-  
 5 section (a) shall be allotted by the Secretary among the  
 6 States in accordance with the following table:

“State	Allotment (in dollars)
Alabama	\$33,918,100
Alaska	\$8,488,200
Amer. Samoa	\$88,600
Arizona	\$47,601,600
Arkansas	\$27,941,800
California	\$314,653,900
Colorado	\$27,906,200
Connecticut	\$41,551,200
Delaware	\$8,306,000
District of Columbia	\$12,374,400
Florida	\$128,271,100
Georgia	\$69,106,600
Guam	\$135,900
Hawaii	\$9,914,700
Idaho	\$10,293,600
Illinois	\$102,577,900
Indiana	\$50,659,800
Iowa	\$27,799,700
Kansas	\$21,414,300
Kentucky	\$44,508,400
Louisiana	\$50,974,000
Maine	\$17,841,100
Maryland	\$44,228,800
Massachusetts	\$100,770,700
Michigan	\$91,196,800
Minnesota	\$57,515,400
Mississippi	\$35,978,500
Missouri	\$62,189,600
Montana	\$8,242,000
Nebraska	\$16,671,600
Nevada	\$10,979,700
New Hampshire	\$10,549,400
New Jersey	\$87,577,300
New Mexico	\$21,807,600
New York	\$461,401,900
North Carolina	\$79,538,300
North Dakota	\$5,716,900
N. Mariana Islands	\$50,000
Ohio	\$116,367,800
Oklahoma	\$30,941,800
Oregon	\$34,327,200
Pennsylvania	\$159,089,700
Puerto Rico	\$3,991,900
Rhode Island	\$16,594,100
South Carolina	\$38,238,000
South Dakota	\$6,293,700
Tennessee	\$81,120,000
Texas	\$159,779,800
Utah	\$12,551,700
Vermont	\$8,003,800
Virgin Islands	\$128,800
Virginia	\$44,288,300
Washington	\$66,662,200
West Virginia	\$19,884,400
Wisconsin	\$47,218,900
Wyoming	\$3,776,400
<b>Total</b>	<b>\$3,000,000,000</b>

1       “(c) USE OF FUNDS.—Funds appropriated under  
2 this section may be used by a State for services directed  
3 at the goals set forth in section 2001, subject to the re-  
4 quirements of this title.

5       “(d) PAYMENT TO STATES.—Not later than 30 days  
6 after amounts are appropriated under subsection (a), in  
7 addition to any payment made under section 2002 or  
8 2007, the Secretary shall make a lump sum payment to  
9 a State of the total amount of the allotment for the State  
10 as specified in subsection (b).

11       “(e) DEFINITION.—For purposes of this section, the  
12 term ‘State’ means the 50 States, the District of Colum-  
13 bia, and the territories contained in the list under sub-  
14 section (b).”.

15               (2) REPEAL.—Effective as of January 1, 2005,  
16 section 2008 of the Social Security Act, as added by  
17 paragraph (1), is repealed.

18       “(c) EMERGENCY DESIGNATION.—The entire amount  
19 necessary to carry out this section is designated by Con-  
20 gress as an emergency requirement pursuant to section

- 1 252(e) of the Balanced Budget and Emergency Deficit
- 2 Control Act of 1985 (2 U.S.C. 902(e)).

Passed the Senate July 31, 2002.

Attest:

*Secretary.*

107TH CONGRESS  
2D SESSION

**S. 812**

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**AN ACT**

To amend the Federal Food, Drug, and Cosmetic Act to provide greater access to affordable pharmaceuticals.