

Union Calendar No. 291

108TH CONGRESS
2^D SESSION

H. R. 1014

[Report No. 108-508, Part I]

To require Federal land managers to support, and to communicate, coordinate, and cooperate with, designated gateway communities, to improve the ability of gateway communities to participate in Federal land management planning conducted by the Forest Service and agencies of the Department of the Interior, and to respond to the impacts of the public use of the Federal lands administered by these agencies, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 27, 2003

Mr. RADANOVICH (for himself, Mrs. CHRISTENSEN, Mr. MCINNIS, Mrs. CUBIN, Mr. CANNON, Mr. SIMPSON, Mr. OTTER, and Mr. BISHOP of Utah) introduced the following bill; which was referred to the Committee on Resources, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

MAY 20, 2004

Additional sponsor: Ms. DUNN

Deleted sponsor: Mrs. CHRISTENSEN (added February 27, 2003; deleted April 2, 2003)

MAY 20, 2004

Reported from the Committee on Resources with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

MAY 20, 2004

Referral to the Committee on Agriculture extended for a period ending not later than May 20, 2004

MAY 20, 2004

The Committee on Agriculture discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on February 27, 2003]

A BILL

To require Federal land managers to support, and to communicate, coordinate, and cooperate with, designated gateway communities, to improve the ability of gateway communities to participate in Federal land management planning conducted by the Forest Service and agencies of the Department of the Interior, and to respond to the impacts of the public use of the Federal lands administered by these agencies, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Gateway Communities*
5 *Cooperation Act”.*

6 **SEC. 2. IMPROVED RELATIONSHIP BETWEEN FEDERAL**
7 **LAND MANAGERS AND GATEWAY COMMU-**
8 **NITIES TO SUPPORT COMPATIBLE LAND MAN-**
9 **AGEMENT OF BOTH FEDERAL AND ADJACENT**
10 **LANDS.**

11 *(a) FINDINGS.—Congress finds the following:*

12 *(1) Many communities that abut or are near*
13 *Federal lands, including units of the National Park*

1 *System, units of the National Wildlife Refuge System,*
2 *units of the National Forest System, and lands ad-*
3 *ministered by the Bureau of Land Management, are*
4 *vitality impacted by the management and public use*
5 *of these Federal lands.*

6 *(2) Some of these communities, commonly known*
7 *as gateway communities, fulfill an integral part in*
8 *the mission of the Federal lands by providing nec-*
9 *essary services, such as schools, roads, search and res-*
10 *cue, emergency service, medical support, logistical*
11 *support, living quarters, and drinking water and san-*
12 *itary systems for visitors to the Federal lands and*
13 *employees of Federal land management agencies.*

14 *(3) Provision of these vital services by gateway*
15 *communities is an essential ingredient for a meaning-*
16 *ful and enjoyable experience by visitors to the Federal*
17 *lands because Federal land management agencies are*
18 *unable to provide, or are prevented from providing,*
19 *these services.*

20 *(4) Many gateway communities serve as an*
21 *entry point for persons who visit the Federal lands*
22 *and are ideal for establishment of visitor services, in-*
23 *cluding lodging, food service, fuel, auto repairs, emer-*
24 *gency services, and visitor information.*

1 (5) *Development in some gateway communities*
2 *may impact the management and protection of these*
3 *Federal lands.*

4 (6) *The planning and management decisions of*
5 *Federal land managers can have unintended con-*
6 *sequences for gateway communities and the Federal*
7 *lands when the decisions are not adequately commu-*
8 *nicated to, or coordinated with, the elected officials*
9 *and residents of gateway communities.*

10 (7) *Experts in land management planning are*
11 *available to Federal land managers, but persons with*
12 *technical planning skills are often not readily avail-*
13 *able to gateway communities, particularly small gate-*
14 *way communities.*

15 (8) *Gateway communities are often affected by*
16 *the policies and actions of several Federal land man-*
17 *agement agencies and the communities and the agen-*
18 *cies would benefit from greater interagency coordina-*
19 *tion of those policies and actions.*

20 (9) *Persuading gateway communities to make*
21 *decisions and undertake actions in their communities*
22 *that would also be in the best interest of the Federal*
23 *lands is most likely to occur when such decision-*
24 *making and actions are built upon a foundation of*
25 *cooperation and coordination.*

1 (b) *PURPOSE.*—*The purpose of this section is to re-*
2 *quire Federal land managers to communicate, coordinate,*
3 *and cooperate with gateway communities in order to—*

4 (1) *improve the relationships among Federal*
5 *land managers, elected officials, and residents of gate-*
6 *way communities;*

7 (2) *enhance the facilities and services in gateway*
8 *communities available to visitors to Federal lands*
9 *when compatible with the management of these lands,*
10 *including the availability of historical and cultural*
11 *resources; and*

12 (3) *result in better local land use planning in*
13 *gateway communities and decisions by the relevant*
14 *Secretary.*

15 (c) *DEFINITIONS.*—*For the purpose of this section, the*
16 *following definitions apply:*

17 (1) *GATEWAY COMMUNITY.*—*The term “gateway*
18 *community” means a county, city, town, village, or*
19 *other subdivision of a State, a federally recognized In-*
20 *Indian tribe, or Alaska Native village, that—*

21 (A) *is incorporated or recognized in a coun-*
22 *ty or regional land use plan or within tribal ju-*
23 *risdictional boundaries; and*

24 (B) *the relevant Secretary (or the head of*
25 *the tourism office for the State) determines is*

1 *significantly affected economically, socially, or*
2 *environmentally by planning and management*
3 *decisions regarding Federal lands administered*
4 *by the relevant Secretary.*

5 (2) *RELEVANT SECRETARY*—*The term “relevant*
6 *Secretary” means the Secretary of the Interior or the*
7 *Secretary of Agriculture, as appropriate.*

8 (d) *PARTICIPATION IN FEDERAL PLANNING AND LAND*
9 *USE.*—

10 (1) *PARTICIPATION IN PLANNING.*—*At the ear-*
11 *liest possible time, the relevant Secretary shall solicit*
12 *the involvement of elected and appointed officials of*
13 *governments of gateway communities in the develop-*
14 *ment of land use plans, programs, land use regula-*
15 *tions, land use decisions, transportation plans, gen-*
16 *eral management plans, and any other plans, deci-*
17 *sions, projects, or policies for Federal lands under the*
18 *jurisdiction of these Federal agencies that are likely*
19 *to have a significant impact on these gateway com-*
20 *munities.*

21 (2) *INFORMATION PROVIDED.*—*To facilitate such*
22 *involvement, the relevant Secretary shall provide the*
23 *appropriate officials, at the earliest possible time but*
24 *not later than the scoping process, with the following:*

1 (A) *A summary, in nontechnical language,*
2 *of the assumptions, purposes, goals, and objec-*
3 *tives of the a plan, decision, project, or policy.*

4 (B) *A description of any anticipated sig-*
5 *nificant impact of the plan, decision, project, or*
6 *policy on gateway communities.*

7 (C) *Information regarding the technical as-*
8 *sistance and training available to the gateway*
9 *community.*

10 (3) *TRAINING SESSIONS.—At the request of a*
11 *gateway community, the relevant Secretary shall offer*
12 *training sessions for elected and appointed officials of*
13 *gateway communities at which such officials can ob-*
14 *tain a better understanding of—*

15 (A) *the agency planning processes; and*

16 (B) *the methods by which they can partici-*
17 *pate most meaningfully in the development of the*
18 *agency plans, decisions, and policies referred to*
19 *in paragraph (1).*

20 (4) *TECHNICAL ASSISTANCE.—At the request of a*
21 *gateway community, the relevant Secretary shall*
22 *make available personnel, on a temporary basis, to*
23 *assist gateway communities in development of mutu-*
24 *ally compatible land use or management plans.*

1 (5) *COORDINATION OF LAND USE.*—*The relevant*
2 *Secretary may enter into cooperative agreements with*
3 *gateway communities to coordinate the management*
4 *of—*

5 *(A) the land use inventory, planning, and*
6 *management activities for the Federal lands ad-*
7 *ministered by the relevant Secretary; and*

8 *(B) the land use planning and management*
9 *activities of other Federal agencies, agencies of*
10 *the State in which the Federal lands are located,*
11 *and local and tribal governments in the vicinity*
12 *of the Federal lands.*

13 (6) *INTERAGENCY COOPERATION AND COORDINA-*
14 *TION.*—*To the extent practicable, when the plans and*
15 *activities of 2 or more Federal agencies are antici-*
16 *pated to have a significant impact on a gateway com-*
17 *munity, the Federal agencies involved shall consoli-*
18 *date and coordinate their plans and planning proc-*
19 *esses to facilitate the participation of affected gateway*
20 *communities in the planning processes.*

21 (7) *TREATMENT AS COOPERATING AGENCIES.*—
22 *To the earliest extent practicable, but not later than*
23 *the scoping process, when a proposed action is deter-*
24 *mined to require an environmental impact statement,*
25 *the relevant Secretary shall allow any affected gate-*

1 *way communities the opportunity to be recognized as*
2 *cooperating agencies under the National Environ-*
3 *mental Policy Act of 1969 (42 U.S.C. 4321 et seq.).*

4 *(e) GRANTS TO SMALL GATEWAY COMMUNITIES.—*

5 *(1) IN GENERAL.—The relevant Secretary may*
6 *make grants to any gateway community with a popu-*
7 *lation of 10,000 or less to carry out the purposes of*
8 *this section.*

9 *(2) AUTHORIZATION OF APPROPRIATIONS FOR*
10 *GRANTMAKING.—There are hereby authorized to be*
11 *appropriated \$10,000,000 for each fiscal year for*
12 *grants under this subsection.*

13 *(f) AUTHORIZATION OF APPROPRIATIONS.—There are*
14 *hereby authorized to be appropriated to carry out this Act*
15 *(other than for grants under subsection (e)), \$10,000,000*
16 *for each fiscal year.*

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