108TH CONGRESS 1ST SESSION H. R. 1716

To amend title 38, United States Code, to improve educational assistance programs of the Department of Veterans Affairs for apprenticeship or other on-job training, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 10, 2003

Mr. SMITH of New Jersey (for himself, Mr. EVANS, Mr. BROWN of South Carolina, and Mr. MICHAUD) introduced the following bill; which was referred to the Committee on Veterans' Affairs, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

- To amend title 38, United States Code, to improve educational assistance programs of the Department of Veterans Affairs for apprenticeship or other on-job training, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; REFERENCES TO TITLE 38, 4 UNITED STATES CODE.

5 (a) SHORT TITLE.—This Act may be cited as the6 "Veterans Earn and Learn Act".

1 (b) FINDINGS.—Congress makes the following find-2 ings:

3 (1) Educational assistance programs for vet4 erans for apprenticeship and on-job training of the
5 Department of Veterans Affairs assist employers to
6 hire and retain skilled workers.

7 (2) These programs establish a link between
8 training afforded to servicemembers while serving in
9 the Armed Forces and training available in civilian
10 settings for purposes of occupational licensing and
11 credentialing.

12 (3) These programs develop a more highly edu-13 cated and productive work force.

14 (c) References to Title 38, United States 15 CODE.—Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms 16 of an amendment to, or repeal of, a section or other provi-17 sion, the reference shall be considered to be made to a 18 19 section or other provision of title 38, United States Code. 20 SEC. 2. **MODIFICATION** OF BENEFIT ENTITLEMENT 21 CHARGES FOR CERTAIN ON-JOB TRAINING

22 **PROGRAMS**.

23 (a) VETERANS' EDUCATIONAL ASSISTANCE AND24 SURVIVORS' AND DEPENDENTS' EDUCATIONAL ASSIST-

1 ANCE.—Section 3687 is amended by adding at the end2 the following new subsection:

3 "(e)(1) For each month that an individual (as defined
4 in paragraph (3)) is paid a training assistance allowance
5 under subsection (a), the entitlement of the individual
6 shall be charged at a percentage rate (rounded to the near7 est percent) that is equal to the ratio of—

8 "(A) such training assistance allowance for the9 period of months involved, to

"(B) the applicable monthly educational assistance allowance payable to the individual for such period of months.".

"(2) For any month in which an individual fails to
complete 120 hours of training, the entitlement otherwise
chargeable under paragraph (1) shall be reduced in the
same proportion as the monthly training assistance allowance payable is reduced under subsection (b)(3).

"(3) In this section, the term 'individual' means—
"(A) an eligible veteran for purposes of chapter
34 of this title who is entitled, under chapter 30 or
34 of this title, as the case may be, to monthly educational assistance allowances payable under section
3015(e) of this title, or

24 "(B) an eligible person for purposes chapter 35
25 of this title, who is entitled, under section 3510 of

this title, to monthly educational assistance allow ances payable under section 3532(a) of this title
 as the case may be.".

4 (b) EFFECTIVE DATE.—The amendment made by
5 subsection (a) shall apply with respect to months begin6 ning on or after the date that is 1 year after the date
7 of the enactment of this Act.

8 SEC. 3. INCENTIVE PAYMENT FOR EARLY COMPLETION OF 9 APPRENTICESHIP TRAINING.

10 (a) MONTGOMERY GI BILL.—(1) Section 3032(c) is
11 amended by adding at the end the following new para12 graph:

13 "(4)(A) In the case of an individual who successfully 14 completes a full-time program of apprenticeship before en-15 titlement to monthly educational assistance allowance pay-16 able under this subsection for that program is exhausted, 17 the Secretary shall pay to the individual a lump-sum 18 amount equal to the difference between—

"(i) the total amount of educational assistance
allowances that could have been paid to the individual under this subsection for the successful completion of that program, and

23 "(ii) the amount of educational assistance al24 lowance paid to the individual for the program under
25 this subsection.

"(B) In the case of a lump sum payment paid to an
 individual under subparagraph (A), the individual's enti tlement under this chapter (and chapter 34 of this title,
 if applicable) shall be charged at the applicable rate under
 paragraph (3).".

6 (2) Paragraph (1) of such section is amended by
7 striking "Except as provided in paragraph (2)" and in8 serting "Subject to the succeeding provisions".

9 (b) POST-VIETNAM ERA VETERANS' EDUCATIONAL
10 ASSISTANCE.—(1) Section 3233 is amended by adding at
11 the end the following new subsection:

12 "(e)(1) In the case of an individual who successfully 13 completes a full-time program of apprenticeship before en-14 titlement to monthly benefit payment payable under this 15 section for that program is exhausted, the Secretary shall 16 pay to the individual a lump-sum amount equal to the dif-17 ference between—

"(A) the total amount of monthly benefit payments that could have been paid to the individual
under this section for the successful completion of
that program, and

"(B) the amount of monthly benefit payments
paid to the individual for the program under this
section.

"(2) In the case of a lump sum payment paid to an
 individual under paragraph (1), the individual's entitle ment under this chapter shall be charged at the applicable
 rate under subsections (c) and (d)."

5 (2) Subsection (a) of such section is amended by
6 striking "Except as provided in subsection (b)" and insert7 ing "Subject to the succeeding provisions".

8 (c) VETERANS' EDUCATIONAL ASSISTANCE AND SUR9 VIVORS' AND DEPENDENTS' EDUCATIONAL ASSIST10 ANCE.—Section 3687, as amended by section 2(a), is fur11 ther amended by adding at the end the following new sub12 section:

13 "(f)(1) In the case of an individual (as defined in sub-14 section (e)(3) who successfully completes a full-time pro-15 gram of apprenticeship before entitlement to monthly edu-16 cational assistance allowance payable for that program is 17 exhausted, the Secretary shall pay to the individual a 18 lump-sum amount equal to the difference between—

"(A) the total amount of educational assistance
allowances that could have been paid to the individual under subsection (a) for the successful completion of that program, and

23 "(B) the amount of educational assistance al24 lowance paid to the individual for the program under
25 subsection (a).

1 "(2) In the case of a lump sum payment paid to an 2 individual under paragraph (1), the entitlement of the in-3 dividual under chapter 30, 34, or 35 of this title, as the 4 case may be, shall be charged at the applicable rate under 5 subsection (e).".

6 (d) SELECTED RESERVE MONTGOMERY GI BILL.—
7 (1) Section 16131(d) of title 10, United States Code, is
8 amended by adding at the end the following new para9 graph:

10 "(4)(A) In the case of an individual who successfully 11 completes a full-time program of apprenticeship before en-12 titlement to monthly educational assistance allowance pay-13 able under this subsection for that program is exhausted, 14 the Secretary shall pay to the individual a lump-sum 15 amount equal to the difference between—

"(i) the total amount of educational assistance
allowances that could have been paid to the individual under this subsection for the successful completion of that program, and

20 "(ii) the amount of educational assistance al21 lowance paid to the individual for the program under
22 this subsection.

23 "(B) In the case of a lump sum payment paid to an24 individual under subparagraph (A), the individual's enti-

tlement under this chapter shall be charged at the applica ble rate under paragraph (3).".

3 (2) Paragraph (1) of such section is amended by 4 striking "Except as provided in paragraph (2)" and in-5 serting "Subject to the succeeding provisions of this sub-6 section".

7 (e) EFFECTIVE DATE.—The amendments made by
8 this section shall apply to programs of training beginning
9 on or after the date of the enactment of this Act.

10SEC. 4. INCREASE IN BENEFIT FOR INDIVIDUALS PUR-11SUING APPRENTICESHIP OR ON-JOB TRAIN-12ING AND RELATED POSTSECONDARY CLASS-13ROOM EDUCATION TRAINING.

(a) MONTGOMERY GI BILL.—Section 3032(c), as
amended by section 3(a), is further amended by adding
at the end the following new paragraph:

17 ((5)(A) In the case of an individual pursuing a fulltime program of apprenticeship or other on-job training 18 under this chapter who, as a requirement of such program, 19 is enrolled in a course of classroom instruction approved 20 21 under subchapter I of chapter 36 of this title, notwith-22 standing the preceding provisions of this subsection, the 23 amount of the monthly educational assistance allowance 24 payable to the individual for each month (or fraction thereof) the individual is enrolled in such course is the 25

amount payable under section 3015 of this title to an indi vidual pursuing a program of education on a full-time
 basis.

4 "(B)(i) Subject to clause (ii), in the case of an indi-5 vidual pursuing a full-time program of apprenticeship or other on-job training under this chapter who has volun-6 7 tarily enrolled in a course of classroom instruction ap-8 proved under subchapter I of chapter 36 of this title that 9 is related to such program, notwithstanding the preceding 10 provisions of this subsection, the amount of the monthly educational assistance allowance payable to the individual 11 12 under this subsection shall be increased for each month 13 (or fraction thereof) the individual is enrolled in such 14 course by an amount equal to the applicable reduced rate 15 established by the Secretary under section 3015 of this title for an approved program of education pursued on less 16 17 than a full-time basis.

18 "(ii) In no case may the amount of the monthly edu-19 cational assistance allowance payable to the individual 20 under clause (i) exceed the amount payable under such 21 section 3015 to an individual pursuing a program of edu-22 cation on a full-time basis.

23 "(C)(i) In the case of a monthly educational assist24 ance allowance paid to an individual under subparagraph
25 (A) for a month, the individual's entitlement under this

chapter for that month shall be charged at the rate that
 otherwise would apply but for this subsection.

"(ii) In the case of a monthly educational assistance
allowance paid to an individual under subparagraph (B)
for a month, the charge to the individual's entitlement for
that month shall be increased proportionately in accordance with the increase in payment under subparagraph
(B).

9 "(iii) Any such charge to the individual's entitlement
10 shall be reduced proportionately in accordance with the
11 reduction in payment under paragraph (2).".

(b) POST-VIETNAM ERA VETERANS' EDUCATIONAL
ASSISTANCE.—(1) Section 3233, as amended by section
3(b), is further amended by adding at the end the following new subsection:

((f)(1)) In the case of an individual pursuing a full-16 time program of apprenticeship or other on-job training 17 under this chapter who, as a requirement of such program, 18 is enrolled in a course of classroom instruction approved 19 under subchapter I of chapter 36 of this title, notwith-20 21 standing the preceding provisions of this section, the 22 amount of the monthly benefit payment payable to the in-23 dividual for each month (or fraction thereof) the individual 24 is enrolled in such course is the amount payable under

section 3231 of this title to that individual pursuing a pro gram of education on a full-time basis.

3 ((2)(A) Subject to subparagraph (B), in the case of 4 an individual pursuing a full-time program of apprentice-5 ship or other on-job training under this chapter who has voluntarily enrolled in a course of classroom instruction 6 7 approved under subchapter I of chapter 36 of this title 8 that is related to such program, notwithstanding the pre-9 ceding provisions of this section, the amount of the month-10 ly benefit payment payable to the individual under this section shall be increased for each month (or fraction 11 12 thereof) the individual is enrolled in such course by an 13 amount equal to the applicable reduced rate established by the Secretary under section 3231 of this title for an 14 15 approved program of education pursued on less than a full-time basis. 16

"(B) In no case may the amount of the monthly benefit payment payable to the individual under subparagraph
(A) exceed the amount payable under section 3231 of this
title to an individual pursuing a program of education on
a full-time basis.

"(3)(A) In the case of a monthly benefit payment
paid to an individual under paragraph (1) for a month,
the individual's entitlement under this chapter for that

1 month shall be charged at the rate that otherwise would2 apply but for this section.

3 "(B) In the case of a monthly benefit payment paid
4 to an individual under paragraph (2) for a month, the
5 charge to the individual's entitlement for that month shall
6 be increased proportionately in accordance with the in7 crease in payment under paragraph (2).

8 "(C) Any such charge to the individual's entitlement
9 shall be reduced proportionately in accordance with the
10 reduction in payment under paragraph (2).".

11 (2) Section 3231(a)(2) is amended—

(A) by striking "(2) Except as provided in
paragraph (5)(E) of this subsection and in subsection (e) of this section" and inserting "(2)(A) Except as provided in subparagraph (B), paragraph
(5)(E),"; and

17 (B) by adding at the end the following new sub-18 paragraph:

"(B) The Secretary shall prescribe regulations for appropriately reduced rates of the amount of the monthly
payment otherwise applicable under subparagraph (A) for
programs of educational or vocational assistance pursued
on less than a full-time basis.".

24 (c) VETERANS' EDUCATIONAL ASSISTANCE AND SUR25 VIVORS' AND DEPENDENTS' EDUCATIONAL ASSIST-

1 ANCE.—Section 3687, as amended by section 3(c), is fur2 ther amended by adding at the end the following new sub3 section:

4 (g)(1) In the case of an individual (as defined in 5 subsection (e)(3) pursuing a full-time program of apprenticeship or other on-job training who, as a requirement 6 7 of such program, is enrolled in a course of classroom in-8 struction approved under subchapter I, notwithstanding 9 the preceding provisions of this section, the amount of the 10 monthly training assistance allowance payable to the individual for each month (or fraction thereof) the individual 11 is enrolled in such course is the amount of educational 12 13 assistance allowance payable under section 3015(e) of this title or under section 3532(a) of this title, as the case may 14 15 be, who is pursuing a program of education on a full-time 16 basis.

17 ((2)(A) Subject to subparagraph (B), in the case of 18 an individual pursuing a full-time program of apprentice-19 ship or other on-job training, as the case may be, who 20 has voluntarily enrolled in a course of classroom instruc-21 tion approved under subchapter I that is related to such 22 program, notwithstanding the preceding provisions of this 23 section, the amount of the monthly training assistance al-24 lowance payable to the individual under this section shall 25 be increased for each month (or fraction thereof) the individual is enrolled in such course by an amount equal to
 the applicable reduced rate established by the Secretary
 under section 3015 of this title, or section 3532(a), as the
 case may be, for an approved program of education pur sued on less than a full-time basis.

6 "(B) In no case may the amount of the monthly ben-7 efit payment payable to the individual under subparagraph 8 (A) exceed the amount of educational assistance allowance 9 payable to the individual under section 3015(e) of this or 10 under section 3532(a) of this title, as the case may be, 11 who is pursuing a program of education on a full-time 12 basis.

"(3)(A) In the case of a monthly benefit payment
paid to an individual under paragraph (1) for a month,
the entitlement of the individual under chapter 30, 34, or
35 of this title for that month shall be charged at the rate
that otherwise would apply but for this section.

"(B) In the case of a monthly benefit payment paid
to an individual under paragraph (2) for a month, the
charge to the entitlement of the individual under chapter
30, 34, or 35 of this title for that month shall be increased
proportionately in accordance with the increase in payment under paragraph (2).

"(C) Any such charge to the entitlement of the indi vidual shall be reduced proportionately in accordance with
 the reduction in payment under paragraph (2).".

4 (d) SELECTED RESERVE MONTGOMERY GI BILL.—
5 Section 16131 of title 10, United States Code, as amended
6 by section 3(d), is further amended by adding at the end
7 the following new paragraph:

((5)(A) In the case of an individual pursuing a full-8 9 time program of apprenticeship or other on-job training 10 under this chapter who, as a requirement of such program, is enrolled in a course of classroom instruction approved 11 12 under subchapter I of chapter 36 of title 38, notwith-13 standing the preceding provisions of this subsection, the amount of the monthly educational assistance allowance 14 15 payable to the individual for each month (or fraction thereof) the individual is enrolled in such course is the 16 17 amount payable under subsection (b) to an individual pur-18 suing a program of education on a full-time basis.

19 "(B)(i) Subject to clause (ii), in the case of an indi-20 vidual pursuing a full-time program of apprenticeship or 21 other on-job training under this chapter who has volun-22 tarily enrolled in a course of classroom instruction ap-23 proved under subchapter I of chapter 36 of title 38 that 24 is related to such program, notwithstanding the preceding 25 provisions of this subsection, the amount of the monthly educational assistance allowance payable to the individual
 under this subsection shall be increased for each month
 (or fraction thereof) the individual is enrolled in such
 course by an amount equal to the applicable reduced rate
 established by the Secretary under subsection (b) for an
 approved program of education pursued on less than a
 full-time basis.

8 "(ii) In no case may the amount of the monthly edu-9 cational assistance allowance payable to the individual 10 under clause (i) exceed the amount payable under sub-11 section (b) to an individual pursuing a program of edu-12 cation on a full-time basis.

"(C)(i) In the case of a monthly educational assistance allowance paid to an individual under subparagraph
(A) for a month, the individual's entitlement under this
chapter for that month shall be charged at the rate that
otherwise would apply but for this subsection.

"(ii) In the case of a monthly educational assistance
allowance paid to an individual under subparagraph (B)
for a month, the charge to the individual's entitlement for
that month shall be increased proportionately in accordance with the increase in payment under subparagraph
(B).

"(iii) Any such charge to the individual's entitlement
 shall be reduced proportionately in accordance with the
 reduction in payment under paragraph (2).".

4 (e) EFFECTIVE DATE.—The amendments made by
5 this section shall apply with respect to months beginning
6 on or after the date that is 1 year after the date of the
7 enactment of this Act.

8 SEC. 5. AUTHORITY FOR COMPETENCY-BASED APPREN9 TICESHIP PROGRAMS.

10 (a) IN GENERAL.—Section 3672(c) is amended—

(1) by striking "(1)" and "(2)" and inserting,
"(A)" and "(B)" respectively;

13 (2) by inserting "(1)" after "(c)"; and

14 (3) by adding at the end the following new15 paragraphs:

16 "(2) The period of a program of apprenticeship may 17 be determined based upon a specific period of time (com-18 monly referred to as a 'time-based program'), based upon 19 the demonstration of successful mastery of skills (com-20 monly referred to as a 'competency-based program'), or 21 based upon a combination thereof.

"(3)(A) In the case of a competency-based program of apprenticeship, in determining the period of such a program, the Secretary shall take into consideration the approximate term of the program recommended in registered apprenticeship program standards recognized by the Sec retary of Labor.

"(B) The sponsor of a competency-based program of
apprenticeship shall provide notice to the Secretary of any
such standards that may apply to the program and the
proposed approximate period of training under the program.

8 "(4) The Secretary of Labor shall notify the Sec-9 retary upon the successful completion of a program of ap-10 prenticeship by a veteran, eligible veteran, or eligible per-11 son, as the case may be.".

(b) INCREASED USE OF APPRENTICESHIPS.—Section
3672(d)(1) is amended by adding at the end the following
new sentence: "The Secretary of Labor shall provide such
assistance and services to the Secretary, and to State approving agencies, to increase the use of apprenticeships.".
(c) ON-JOB TRAINING.—Section 3677 is amended by

18 adding at the end the following new subsection:

"(d)(1) The sponsor of any program of training on
the job shall submit notice to the Secretary upon the successful completion of the program by the veteran, eligible
veteran, or eligible person, as the case may be.

23 "(2) The term 'training on the job' includes training24 commonly referred to as 'on-job learning'.".

1 (d) Funding for Department Computer System 2 MODIFICATIONS.—From amounts appropriated to the Department of Veterans Affairs for fiscal year 2004 for read-3 4 justment benefits, the Secretary of Veterans Affairs shall 5 use an amount not to exceed \$3,000,000 to modify computer systems and to develop procedures required to carry 6 7 out the amendments made by subsection (a) and sections 8 2, 3, and 4.

9 SEC. 6. PILOT PROGRAM TO PROVIDE ON-JOB BENEFITS 10 TO TRAIN DEPARTMENT OF VETERANS AF11 FAIRS' CLAIMS ADJUDICATORS.

Section 3677, as amended by section 5(c), is furtheramended by adding at the end the following new sub-section:

15 "(e)(1) The Secretary shall conduct a pilot program 16 under which, the Secretary shall operate a program of 17 training on the job under this section for a period (not-18 withstanding subsection (c)(2)) of up to three years in du-19 ration to train employees of the Department to become 20 qualified adjudicators of claims for compensation, depend-21 ency and indemnity compensation, and pension.

"(2) Amounts of educational assistance, monthly benefit payments, and training assistance allowance under
chapters 30, 31, 32, 34, and 35 of this title, as the case

1 may be, shall be payable to such employees during each2 month of training under the program.

"(3)(A) Not later than 3 years after the implementation of the pilot project, the Secretary shall submit to Congress an initial report on the pilot project. The report shall
include an assessment of the usefulness of the program
in recruiting and retaining of personnel of the Department
as well as an assessment of the value of the program as
a training program.

10 "(B) Not later than 18 months after the date on which the initial report under subparagraph (A) is sub-11 12 mitted, the Secretary shall submit to Congress a final re-13 port on the pilot project. The final report shall include recommendations of the Secretary with respect to continu-14 15 ation of the pilot project and with respect to expansion of the types of claims for which the extended period of 16 17 on the job training is available to train such employees. 18 "(4) The pilot project shall terminate 5 years after 19 the date of the implementation of the project.".

20 SEC. 7. REQUIREMENT FOR COORDINATION OF DATA21AMONG THE DEPARTMENTS OF VETERANS22AFFAIRS, DEFENSE, AND LABOR WITH RE-23SPECT TO ON-JOB TRAINING.

24 Section 3694 is amended—

(1) by striking "In carrying out" and inserting
 "(a) IN GENERAL.—In carrying out"; and

3 (2) by adding at the end the following new sub-4 section:

5 "(b) COORDINATION OF INFORMATION AMONG THE DEPARTMENTS OF VETERANS AFFAIRS, DEFENSE, AND 6 7 LABOR WITH RESPECT TO ON-JOB TRAINING.—At the 8 time of a servicemember's discharge or release from active 9 duty service, the Secretary of Defense shall furnish to the 10 Secretary such pertinent information concerning each registered apprenticeship pursued by the servicemember dur-11 ing the period of active duty service of the servicemember. 12 The Secretary, in conjunction with the Secretary of Labor, 13 shall encourage and assist States and private organiza-14 15 tions to give credit to service members for the registered apprenticeship program so pursued in the case of any re-16 lated apprenticeship program the servicemember may pur-17 sue as a civilian.". 18

19 SEC. 8. TECHNICAL AND CONFORMING AMENDMENTS.

(a) DEFINITION OF TRAINING ESTABLISHMENT.—
21 Section 3452(e) is amended by striking "or any State apprenticeship agency, or any State board of vocational edu23 cation, or any joint apprenticeship committee, or the Bu24 reau of Apprenticeship and Training established pursuant
25 to the Act of August 16, 1937, popularly known as the

"National Apprenticeship Act" (29 U.S.C. 50 et seq.),"
 and inserting "any State board of vocational education,
 any Federal or State apprenticeship registration agency,
 any joint apprenticeship committee established pursuant
 to the Act of August 16, 1937, popularly known as the
 'National Apprenticeship Act' (29 U.S.C. 50 et seq.),".

7 (b) CLARIFICATION OF APPLICABLE APPRENTICE8 SHIP STANDARDS.—(1) Section 3672(c), as amended by
9 section 5(a), is amended in subparagraph (A) by inserting
10 "apprenticeship" before "standards".

(2) Section 3672(d)(1) is amended by striking "of
programs of training on the job (including programs of
apprenticeship)" and inserting "of apprenticeship and on
the job training programs".

(c) JOB TRAINING AND PLACEMENT FUNCTIONS OF
THE DEPARTMENT.—(1) Section 4102A, as amended by
section 4(a) of the Jobs for Veterans Act (Public Law
107–288; 116 Stat. 2038), is amended by striking "October 1, 2002" in subsection (c)(2)(B)(ii) and inserting "October 1, 2003".

(2) The amendment made by paragraph (1) shall
take effect as if included in the enactment of section 4(a)
of the Jobs for Veterans Act (Public Law 107–288; 116
Stat. 2038).