108TH CONGRESS 1ST SESSION

H. R. 1950

To authorize appropriations for the Department of State for the fiscal years 2004 and 2005, to authorize appropriations under the Arms Export Control Act and the Foreign Assistance Act of 1961 for security assistance for fiscal years 2004 and 2005, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 5, 2003

Mr. Hyde (for himself, Mr. Lantos, and Mr. Berman) introduced the following bill; which was referred to the Committee on International Relations

A BILL

To authorize appropriations for the Department of State for the fiscal years 2004 and 2005, to authorize appropriations under the Arms Export Control Act and the Foreign Assistance Act of 1961 for security assistance for fiscal years 2004 and 2005, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Foreign Relations Au-
- 5 thorization Act, Fiscal Years 2004 and 2005".

SEC. 2. ORGANIZATION OF ACT INTO DIVISIONS; TABLE OF

- 2 **CONTENTS.**
- 3 (a) Organization of Act Into Divisions.—This
- 4 Act is organized into two divisions as follows:
- 5 (1) Division A.—Department of State Author-
- 6 ization Act, Fiscal Years 2004 and 2005.
- 7 (2) DIVISION B.—Defense Trade and Security
- 8 Assistance Reform Act of 2003.
- 9 (b) The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Organization of act into divisions; table of contents.
 - Sec. 3. Definitions.

DIVISION A—DEPARTMENT OF STATE AUTHORIZATION ACT, FISCAL YEARS 2004 AND 2005

Sec. 101. Short title.

TITLE I—AUTHORIZATIONS OF APPROPRIATIONS

Subtitle A—Department of State

- Sec. 111. Administration of foreign affairs.
- Sec. 112. United States educational and cultural programs.
- Sec. 113. Contributions to international organizations.
- Sec. 114. International commissions.
- Sec. 115. Migration and refugee assistance.
- Sec. 116. Voluntary contributions to international organizations.
- Sec. 117. Voluntary contributions for international peacekeeping activities.
- Sec. 118. Grants to the Asia Foundation.

Subtitle B—United States International Broadcasting Activities

Sec. 121. Authorizations of appropriations.

TITLE II—DEPARTMENT OF STATE AUTHORITIES AND ACTIVITIES

Subtitle A—United States Public Diplomacy

- Sec. 201. Findings and purposes.
- Sec. 202. Public diplomacy responsibilities of the Department of State.
- Sec. 203. Annual plan on public diplomacy strategy.
- Sec. 204. Public diplomacy training.
- Sec. 205. United States Advisory Commission on Public Diplomacy.
- Sec. 206. Library program.

Sec. 207. Sense of Congress concerning public diplomacy efforts in sub-Saharan Africa.

Subtitle B—Basic Authorities and Activities

- Sec. 221. United States policy with respect to Jerusalem as the capital of Israel.
- Sec. 222. Continuation of reporting requirements.
- Sec. 223. Report concerning efforts to promote Israel's diplomatic relations with other countries.
- Sec. 224. Reimbursement rate for airlift services provided to the Department of State.
- Sec. 225. Sense of Congress regarding additional United States consular posts.
- Sec. 226. Validity of United States passports for travel to countries receiving United States foreign assistance.
- Sec. 227. Security capital cost sharing.
- Sec. 228. Authority to issue administrative subpoenas.

Subtitle C—Educational and Cultural Authorities

- Sec. 251. Establishment of initiatives for predominantly Muslim countries.
- Sec. 252. Database of American and foreign participants in exchange programs.
- Sec. 253. Report on inclusion of freedom and democracy advocates in educational and cultural exchange programs.
- Sec. 254. Sense of the Congress concerning educational and cultural exchange program for foreign journalists.
- Sec. 255. Sense of Congress regarding Korean Fulbright programs.

Subtitle D—Consular Authorities

- Sec. 271. Machine readable visas.
- Sec. 272. Processing of visa applications.
- Sec. 273. Staffing at diplomatic missions.

TITLE III—ORGANIZATION AND PERSONNEL OF THE DEPARTMENT OF STATE

- Sec. 301. Fellowship of Hope Program.
- Sec. 302. Claims for lost pay.
- Sec. 303. Ombudsman for the Department of State.
- Sec. 304. Repeal of recertification requirement for senior foreign service.
- Sec. 305. Report concerning status of employees of State Department.
- Sec. 306. Home leave.
- Sec. 307. Increased limits applicable to post differentials and danger pay allowances.
- Sec. 308. Regulations regarding retirement credit for government service performed abroad.
- Sec. 309. Minority recruitment.

TITLE IV—INTERNATIONAL ORGANIZATIONS

Subtitle A—Basic Authorities and Activities

- Sec. 401. Raising the cap on peacekeeping contributions.
- Sec. 402. Regarding the reentry of the United States in UNESCO.
- Sec. 403. UNESCO national commission.
- Sec. 404. Organization of American States (OAS) emergency fund.

Sec. 405. United States efforts regarding the status of Israel in the Western European and Others Group at the United Nations.

Subtitle B—United States International Leadership

- Sec. 431. Short title.
- Sec. 432. Findings.
- Sec. 433. Establishment of a democracy caucus.
- Sec. 434. Annual diplomatic missions on multilateral issues.
- Sec. 435. Leadership and membership of international organizations.
- Sec. 436. Increased training in multilateral diplomacy.
- Sec. 437. Promoting assignments to international organizations.
- Sec. 438. Implementation and establishment of office on multilateral negotiations.
- Sec. 439. Synchronization of United States contributions to international organizations.

TITLE V—UNITED STATES INTERNATIONAL BROADCASTING ACTIVITIES

Subtitle A—Basic Authorities and Activities

- Sec. 501. Mideast Radio and Television Network, Inc.
- Sec. 502. Improving signal delivery to Cuba.
- Sec. 503. Report concerning efforts to counter jamming of broadcasts of Radio Marti and TV Marti.

Subtitle B—Global Internet Freedom

- Sec. 521. Short title.
- Sec. 522. Findings.
- Sec. 523. Purposes.
- Sec. 524. Development and deployment of technologies to defeat Internet jamming and censorship.

Subtitle C—Reorganization of United States International Broadcasting

- Sec. 531. Establishment of United States International Broadcasting Agency.
- Sec. 532. Authorities and functions of the agency.
- Sec. 533. Role of the Secretary of State.
- Sec. 534. Administrative provisions.
- Sec. 535. Broadcasting Board of Governors and International Broadcasting Bureau.
- Sec. 536. Transition.
- Sec. 537. Conforming amendments.
- Sec. 538. References.
- Sec. 539. Broadcasting standards.
- Sec. 540. Effective date.

TITLE VI—INTERNATIONAL FREE MEDIA ACT OF 2003

- Sec. 601. Short title.
- Sec. 602. Definitions.
- Sec. 603. Findings.
- Sec. 604. Statements of policy.
- Sec. 605. Coordinator for International Free Media.
- Sec. 606. United States Advisory Commission on Public Diplomacy and International Media.

- Sec. 607. International Free Media Fund.
- Sec. 608. Free media promotion activity of the Broadcasting Board of Governors.

TITLE VII—MISCELLANEOUS PROVISIONS

Subtitle A—Reporting Requirements

- Sec. 701. Reports on benchmarks for Bosnia.
- Sec. 702. Reports to Committee on International Relations.
- Sec. 703. Reports concerning the capture and prosecution of paramilitary and other terrorist leaders in Colombia.
- Sec. 704. Reports relating to Magen David Adom Society.
- Sec. 705. Report concerning the return of portraits of Holocaust victims to the artist Dina Babbitt.
- Sec. 706. Report to Congress on use of vested assets.
- Sec. 707. Report concerning the conflict in Uganda.

Subtitle B—Other Matters

- Sec. 721. Sense of Congress relating to East Timor, justice, and rehabilitation.
- Sec. 722. Sense of Congress concerning human rights and justice in Indonesia.
- Sec. 723. Amendment to the International Religious Freedom Act of 1998.
- Sec. 724. Sense of Congress with respect to human rights in Central Asia.
- Sec. 725. Technical correction to authorization of appropriations for fiscal year 2003 for Center for Cultural and Technical Interchange Between East and West.

DIVISION B—DEFENSE TRADE AND SECURITY ASSISTANCE REFORM ACT OF 2003

TITLE X—GENERAL PROVISIONS

- Sec. 1001. Short title.
- Sec. 1002. Definitions.
- Sec. 1003. References to Arms Export Control Act.

TITLE XI—TERRORIST-RELATED PROHIBITIONS AND ENFORCEMENT MEASURES

- Sec. 1101. Eligibility provisions.
- Sec. 1102. Weapons transfers to foreign persons in the United States.
- Sec. 1103. Coordination of license exemptions with United States law enforcement agencies.
- Sec. 1104. Mechanisms to identify persons in violation of certain provisions of law.
- Sec. 1105. Comprehensive nature of United States arms embargoes.
- Sec. 1106. Transactions with countries supporting acts of international terrorism.
- Sec. 1107. Amendments to control of arms exports and imports.
- Sec. 1108. High risk exports and end use verification.
- Sec. 1109. Concurrent jurisdiction of the Federal Bureau of Investigation.
- Sec. 1110. Report on foreign-supplied defense articles, defense services, and dual use goods and technology discovered in Iraq.

TITLE XII—STRENGTHENING MUNITIONS EXPORT CONTROLS

Sec. 1201. Control of items on Missile Technology Control Regime Annex.

- Sec. 1202. Certifications relating to export of certain defense articles and services
- Sec. 1203. Notification requirements for technical assistance and manufacturing licensing agreements with NATO member countries, Australia, New Zealand, and Japan.
- Sec. 1204. Strengthening defense cooperation with Australia and the United Kingdom.
- Sec. 1205. Training and liaison for small businesses.
- Sec. 1206. Study and report relating to co-locating munitions control functions of the Departments of State, Defense, and Homeland Security.

TITLE XIII—SECURITY ASSISTANCE AND RELATED PROVISIONS

Subtitle A—Foreign Military Sales and Financing Authorities

- Sec. 1301. Authorization of appropriations.
- Sec. 1302. Provision of cataloging data and services.
- Sec. 1303. Annual estimate and justification for sales program.
- Sec. 1304. Adjustment to advance notification requirement for transfer of certain excess defense articles.

Subtitle B—International Military Education and Training

- Sec. 1311. Authorization of appropriations.
- Sec. 1312. Annual foreign military training reporting.

Subtitle C—Assistance for Select Countries

- Sec. 1321. Assistance for Israel.
- Sec. 1322. Assistance for Egypt.

Subtitle D—International Narcotics Control Assistance

- Sec. 1331. Additional authorities relating to international narcotics control assistance.
- Sec. 1332. United States opium eradication program in Colombia.

Subtitle E—Miscellaneous Provisions

- Sec. 1341. United States War Reserve Stockpiles for Allies.
- Sec. 1342. Transfer to Israel of certain defense articles in the United States War Reserve Stockpiles for Allies.
- Sec. 1343. Expansion of authorities for loan of material, supplies, and equipment for research and development purposes.
- Sec. 1344. Assistance for demining and related activities.
- Sec. 1345. Cooperative Development Program.
- Sec. 1346. West Bank and Gaza program.
- Sec. 1347. Annual human rights country reports on incitement to acts of discrimination.
- Sec. 1348. Assistance to East Timor.
- Sec. 1349. Support for democracy-building efforts for Cuba.
- Sec. 1350. Amendment to the Afghanistan Freedom Support Act of 2002.
- Sec. 1351. Congo Basin Forest Partnership.
- Sec. 1352. Combatting the piracy of United States copyrighted materials.
- Sec. 1353. Reports relating to Treaty Between the United States and the Russian Federation on Strategic Offensive Reductions.

- Sec. 1354. Statement of House of Representatives regarding the Treaty Between the United States and the Russian Federation on Strategic Offensive Reductions.
- Sec. 1355. Nonproliferation and Disarmament Fund.
- Sec. 1356. Maritime interdiction patrol boats for Mozambique.

TITLE XIV—MISSILE THREAT REDUCTION ACT OF 2003

Sec. 1401. Short title.

Subtitle A—Strengthening International Missile Nonproliferation Law

- Sec. 1411. Findings.
- Sec. 1412. Policy of the United States.
- Sec. 1413. Sense of Congress.

Subtitle B—Strengthening United States Missile Nonproliferation Law

- Sec. 1421. Probationary period for foreign persons.
- Sec. 1422. Strengthening United States missile proliferation sanctions on foreign persons.
- Sec. 1423. Comprehensive United States missile proliferation sanctions on all responsible persons.

Subtitle C—Incentives for Missile Threat Reduction

- Sec. 1431. Foreign assistance.
- Sec. 1432. Authorization of appropriations.
- Sec. 1433. Authorization of technical assistance in missile disarmament.

1 SEC. 3. DEFINITIONS.

- 2 In this Act:
- 3 (1) Appropriate congressional commit-
- 4 TEES.—The term "appropriate congressional com-
- 5 mittees" means the Committee on Foreign Relations
- 6 of the Senate and the Committee on International
- 7 Relations of the House of Representatives.
- 8 (2) DEPARTMENT.—The term "Department"
- 9 means the Department of State.
- 10 (3) Secretary.—Except as otherwise provided,
- the term "Secretary" means the Secretary of State.

DIVISION A—DEPARTMENT STATE AUTHORIZATION ACT, 2 FISCAL YEARS 2004 AND 2005 3 SEC. 101. SHORT TITLE. 4 5 This division may be cited as the "Department of State Authorization Act, Fiscal Years 2004 and 2005". 6 TITLE I—AUTHORIZATIONS OF 7 **APPROPRIATIONS** 8 **Subtitle A—Department of State** 9 SEC. 111. ADMINISTRATION OF FOREIGN AFFAIRS. 11 (a) In General.—The following amounts are authorized to be appropriated for the Department under "Administration of Foreign Affairs" to carry out the authorities, functions, duties, and responsibilities in the conduct of the foreign affairs of the United States, and for 15 other purposes authorized by law, including public diplomacy activities and the diplomatic security program: 17 18 (1) DIPLOMATIC AND CONSULAR PROGRAMS.— 19 (A)AUTHORIZATION OF APPROPRIA-20 TIONS.—For "Diplomatic and Consular Pro-21 grams", \$4,187,544,000 for the fiscal year 2004 and \$4,438,796,000 for the fiscal year 22 23 2005.

(B) Public diplomacy.—

1	(i) In general.—Of the amounts au-
2	thorized to be appropriated by subpara-
3	graph (A), \$320,930,000 for the fiscal
4	year 2004 and \$329,838,000 for the fiscal
5	year 2005 is authorized to be appropriated
6	for public diplomacy.
7	(ii) Improvements in public diplo-
8	MACY PROGRAMS.—Of the amounts author-
9	ized to be appropriated under clause (i)
10	\$20,000,000 for the fiscal year 2004 and
11	\$20,000,000 for the fiscal year 2005 is au-
12	thorized to be available for improvements
13	and modernization of public diplomacy pro-
14	grams and activities of the Department of
15	State.
16	(iii) Translation services.—Of the
17	amounts authorized to be appropriated
18	under clause (i), \$4,000,000 for the fiscal
19	year 2004 and \$4,000,000 for the fiscal
20	year 2005 is authorized to be available for
21	translation services available to public af-
22	fairs officers in overseas posts.
23	(C) Worldwide Security upgrades.—
24 Of the	ne amounts authorized to be appropriated
25 by su	abparagraph (A), \$646,701,000 for the fis-

- cal year 2004 and \$679,036,000 for the fiscal year 2005 is authorized to be appropriated for worldwide security upgrades.
 - (D) BUREAU OF DEMOCRACY, HUMAN RIGHTS, AND LABOR.—Of the amounts authorized to be appropriated by subparagraph (A), \$20,000,000 for the fiscal year 2004 and \$20,000,000 for the fiscal year 2005 is authorized to be appropriated for salaries and expenses of the Bureau of Democracy, Human Rights, and Labor.
 - (E) RECRUITMENT OF MINORITY GROUPS.—Of the amount authorized to be appropriated by subparagraph (A), \$2,000,000 for the fiscal year 2004 and \$2,000,000 for the fiscal year 2005 is authorized to be appropriated for the recruitment of members of minority groups for careers in the Foreign Service and international affairs.
 - (2) Capital investment fund.—For "Capital Investment Fund", \$157,000,000 for the fiscal year 2004 and \$161,710,000 for the fiscal year 2005.
- 24 (3) Embassy security, construction and 25 Maintenance.—

1	(A) In General.—For "Embassy Secu-
2	rity, Construction and Maintenance",
3	\$653,000,000 for the fiscal year 2004 and
4	\$784,000,000 for the fiscal year 2005, in addi-
5	tion to amounts otherwise authorized to be ap-
6	propriated for such purpose by section 604 of
7	the Admiral James W. Nance and Meg Dono-
8	van Foreign Relations Authorization Act, Fiscal
9	Years 2000 and 2001 (as enacted into law by
10	section 1000(a)(7) of Public Law 106–113 and
11	contained in appendix G of that Act; 113 Stat.
12	1501A-470).
13	(B) Amendment of the nance-dono-
14	VAN FOREIGN RELATIONS AUTHORIZATION
15	ACT.—Section 604(a) of the Admiral James W.
16	Nance and Meg Donovan Foreign Relations Au-
17	thorization Act, Fiscal Years 2000 and 2001
18	(113 Stat. 1501A-453) is amended—
19	(i) at the end of paragraph (4) by
20	striking "and";
21	(ii) in paragraph (5) by striking
22	"\$900,000,000." and inserting
23	"\$1,000,000,000; and"; and
24	(iii) by inserting after paragraph (5)
25	the following:

1	"(6) for fiscal year 2005,
2	\$1,000,000,000.''.
3	(4) Representation allowances.—For
4	"Representation Allowances", \$9,000,000 for the
5	fiscal year 2004 and $\$9,000,000$ for the fiscal year
6	2005.
7	(5) Protection of foreign missions and
8	OFFICIALS.—For "Protection of Foreign Missions
9	and Officials", $$10,000,000$ for the fiscal year 2004
10	and $$10,000,000$ for the fiscal year 2005.
11	(6) Emergencies in the diplomatic and
12	CONSULAR SERVICE.—For "Emergencies in the Dip-
13	lomatic and Consular Service", \$1,000,000 for the
14	fiscal year 2004 and such sums as may be necessary
15	for the fiscal year 2005.
16	(7) Repatriation Loans.—For "Repatriation
17	Loans", $$1,219,000$ for the fiscal year 2004 and
18	\$1,219,000 for the fiscal year 2005.
19	(8) Payment to the american institute in
20	TAIWAN.—For "Payment to the American Institute
21	in Taiwan", $$19,773,000$ for the fiscal year 2004
22	and $$20,761,000$ for the fiscal year 2005.
23	(9) Office of the inspector general.—
24	For "Office of the Inspector General", \$31,703,000

- 1 for the fiscal year 2004 and \$32,654,000 for the fis-
- 2 cal year 2005.
- 3 (b) Availability of Funds for Protection of
- 4 Foreign Missions and Officials.—The amount appro-
- 5 priated pursuant to subsection (a)(5) is authorized to re-
- 6 main available through September 30, 2006.

7 SEC. 112. UNITED STATES EDUCATIONAL AND CULTURAL

- 8 **PROGRAMS**.
- 9 (a) In General.—Amounts in this section are au-
- 10 thorized to be appropriated for the Department of State
- 11 to carry out educational and cultural programs of the De-
- 12 partment of State under the United States Information
- 13 and Educational Exchange Act of 1948, the Mutual Edu-
- 14 cational and Cultural Exchange Act of 1961, Reorganiza-
- 15 tion Plan Number 2 of 1977, the Foreign Affairs Reform
- 16 and Restructuring Act of 1998, the Center for Cultural
- 17 and Technical Interchange Between East and West Act
- 18 of 1960, the Dante B. Fascell North-South Center Act
- 19 of 1991, and the National Endowment for Democracy Act,
- 20 and to carry out other authorities in law consistent with
- 21 such purposes.
- 22 (b) Educational and Cultural Exchange Pro-
- 23 Grams.—
- 24 (1) Authorization of appropriations.—For
- 25 "Educational and Cultural Exchange Programs",

- 1 \$393,000,000 for the fiscal year 2004 and 2 \$405,000,000 for the fiscal year 2005.
- 3 (2)Programs in Eastern Europe AND 4 FORMER SOVIET UNION.—Of the amounts author-5 ized to be appropriated under paragraph 6 \$150,000,000 for the fiscal year 2004 and 7 \$150,000,000 for the fiscal year 2005 is authorized 8 to be available for programs in Eastern Europe and 9 countries of the former Soviet Union.

(3) Academic exchange programs.—

- (A) IN GENERAL.—Of the amounts authorized to be appropriated under paragraph (1), \$142,000,000 for the fiscal year 2004 and \$142,000,000 for the fiscal year 2005 is authorized to be available for the "Academic Exchange Programs" (other than programs described in paragraph (4)).
- (B) HIV/AIDS INITIATIVE.—Of the amounts authorized to be available under subparagraph (A), \$1,000,000 for the fiscal year 2004 and \$1,000,000 for the fiscal year 2005 is authorized to be available for HIV/AIDS research and mitigation strategies.
- (C) Fulbright english teaching assistant program in korea.—Of the amounts

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authorized to be available by subparagraph (A), for the fiscal \$750,000 vear \$750,000 for the fiscal year 2005 is authorized to be available for the Fulbright English Teach-ing Assistant Program in Korea, which sends United States citizen students to serve as English language teaching assistants at Korean colleges and high schools.

- (D) Dante B. Fascell North-South Center.—Of the amounts authorized to be available by subparagraph (A), \$1,025,000 for the fiscal year 2004 and \$1,025,000 for the fiscal year 2005 is authorized to be available for the "Dante B. Fascell North-South Center".
- (4) Other educational and cultural exchange programs.—
 - (A) IN GENERAL.—Of the amounts authorized to be appropriated under paragraph (1), \$110,000,000 for the fiscal year 2004 and \$110,000,000 for the fiscal year 2005 is authorized to be available for other educational and cultural exchange programs authorized by law.
- (B) Initiatives for predominantly muslim countries.—Of the amounts author-

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ized to be available under subparagraph (A), \$35,000,000 for the fiscal year 2004 and \$35,000,000 for the fiscal year 2005 is authorized to be available for initiatives for predominantly Muslim countries established under section 251.

- (C) **TIBETAN** EXCHANGES.—Of the amounts authorized to be available under subparagraph (A), \$500,000 for the fiscal year 2004 and \$500,000 for the fiscal year 2005 is authorized to be available for "Ngawang Choephel Exchange Programs" (formerly known as "programs of educational and cultural exchange between the United States and the people of Tibet") under section 103(a) of the Human Rights, Refugee, and Other Foreign Relations Provisions Act of 1996 (Public Law 104-319).
- (D) East timorese scholarships.—Of the amounts authorized to be available under subparagraph (A), \$500,000 for the fiscal year 2004 and \$500,000 for the fiscal year 2005 is authorized to be available for "East Timorese Scholarships".

- 1 (E) SOUTH PACIFIC EXCHANGES.—Of the 2 amounts authorized to be available under sub-
- 3 paragraph (A), \$750,000 for the fiscal year
- 4 2004 and \$750,000 for the fiscal year 2005 is
- 5 authorized to be available for "South Pacific
- 6 Exchanges".

- (F) Sudanese scholarships.—Of the amounts authorized to be available under subparagraph (A), \$500,000 for the fiscal year 2004 and \$500,000 for the fiscal year 2005 is authorized to be available for scholarships for students from southern Sudan for secondary or postsecondary education in the United States, to be known as "Sudanese Scholarships".
- (G) Summer institutes for korean students.—Of the amounts authorized to be available under subparagraph (A), \$750,000 for the fiscal year 2004 and \$750,000 for the fiscal year 2005 is authorized to be available for summer academic study programs in the United States (focusing on United States political systems, government institutions, society, and democratic culture) for college and university students from the Republic of Korea, to be

1 known as the "United States Summer Insti-2 tutes for Korean Student Leaders".

> (H) SCHOLARSHIPS FOR INDIGENOUS PEO-PLES OF MEXICO AND CENTRAL AND SOUTH AMERICA.—Of the amounts authorized to be available under subparagraph (A), \$400,000 for the fiscal year 2004 and \$400,000 for the fiscal year 2005 is authorized to be available for scholarships for secondary and postsecondary education in the United States for students from Mexico and the countries of Central and South America who are from the indigenous peoples of the region.

(c) NATIONAL ENDOWMENT FOR DEMOCRACY.—

- (1) In General.—For the "National Endowment for Democracy", \$45,000,000 for the fiscal year 2004 and \$47,000,000 for the fiscal year 2005.
- (2) Initiatives for predominantly muslim countries.—Of the amounts authorized to be appropriated under paragraph (1), \$5,000,000 for the fiscal year 2004 and \$5,000,000 for the fiscal year 2005 is authorized to be available for the National Endowment for Democracy to fund programs that promote democracy, good governance, the rule of law, independent media, religious tolerance, the

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- 1 rights of women, and strengthening of civil society
- 2 in countries of predominantly Muslim population
- 3 within the jurisdiction of the Bureau of Near East-
- 4 ern Affairs of the Department of State.
- 5 (d) Center for Cultural and Technical Inter-
- 6 CHANGE BETWEEN EAST AND WEST.—For the "Center
- 7 for Cultural and Technical Interchange between East and
- 8 West'', \$14,280,000 for the fiscal year 2004 and
- 9 \$14,280,000 for the fiscal year 2005.
- 10 (e) Reagan-fascell democracy fellows.—For
- 11 the "Reagan-Fascell Democracy Fellows", for fellowships
- 12 for democracy activists and scholars from around the
- 13 world at the International Forum for Democratic Studies
- 14 in Washington, D.C., to study, write, and exchange views
- 15 with other activists and scholars and with Americans,
- 16 \$1,000,000 for the fiscal year 2004 and \$1,000,000 for
- 17 the fiscal year 2005.
- 18 (f) Benjamin Gilman international scholar-
- 19 SHIP PROGRAM.—Section 305 of the Microenterprise for
- 20 Self-Reliance and International Anti-Corruption Act of
- 21 2000 (22 U.S.C. 2462 note) is amended by striking
- 22 "\$1,500,000" and inserting "\$2,500,000".

1	SEC. 113. CONTRIBUTIONS TO INTERNATIONAL ORGANIZA-
2	TIONS.
3	(a) Assessed Contributions to International
4	Organizations.—There is authorized to be appropriated
5	under the heading "Contributions to International Organi-
6	zations" \$1,010,463,000 for the fiscal year 2004 and
7	\$1,040,776,000 for the fiscal year 2005 for the Depart-
8	ment to carry out the authorities, functions, duties, and
9	responsibilities in the conduct of the foreign affairs of the
10	United States with respect to international organizations
11	and to carry out other authorities in law consistent with
12	such purposes.
13	(b) Contributions for International Peace-
14	KEEPING ACTIVITIES.—There is authorized to be appro-
15	priated under the heading "Contributions for Inter-
16	national Peacekeeping Activities" \$550,200,000 for the
17	fiscal year 2004 and such sums as may be necessary for
18	the fiscal year 2005 for the Department to carry out the
19	authorities, functions, duties, and responsibilities in the
20	conduct of the foreign affairs of the United States with
21	respect to international peacekeeping activities and to
22	carry out other authorities in law consistent with such
23	purposes.
24	(c) Foreign Currency Exchange Rates.—

(1) Authorization of appropriations.—In

- priated by subsection (a), there is authorized to be appropriated such sums as may be necessary for the fiscal years 2004 and 2005 to offset adverse fluctua-
- 4 tions in foreign currency exchange rates.
- 5 (2) AVAILABILITY OF FUNDS.—Amounts appro-6 priated under this subsection may be available for 7 obligation and expenditure only to the extent that 8 the Director of the Office of Management and Budg-9 et determines and certifies to the appropriate con-10 gressional committees that such amounts are nec-11 essary due to such fluctuations.
- 12 (d) Refund of Excess Contributions.—The
- 13 United States shall continue to insist that the United Na-
- 14 tions and its specialized and affiliated agencies shall credit
- 15 or refund to each member of the organization or agency
- 16 concerned its proportionate share of the amount by which
- 17 the total contributions to the organization or agency ex-
- 18 ceed the expenditures of the regular assessed budget of
- 19 the organization or agency.

20 SEC. 114. INTERNATIONAL COMMISSIONS.

- The following amounts are authorized to be appro-
- 22 priated under "International Commissions" for the De-
- 23 partment to carry out the authorities, functions, duties,
- 24 and responsibilities in the conduct of the foreign affairs

of the United States with respect to international commis-2 sions, and for other purposes authorized by law: 3 (1) International boundary and water 4 COMMISSION, UNITED STATES AND MEXICO.—For 5 "International Boundary and Water Commission, 6 United States and Mexico"— 7 (A) for "Salaries and Expenses", 8 \$31,562,000 for the fiscal year 2004 and 9 \$31,562,000 for the fiscal year 2005; and (B) for "Construction", \$8,901,000 for the 10 11 fiscal year 2004 and \$8,901,000 for the fiscal 12 year 2005. 13 (2) International Boundary Commission, 14 UNITED STATES AND CANADA.—For "International 15 Boundary Commission, United States and Canada", 16 \$1,261,000 for the fiscal year 2004 and \$1,261,000 17 for the fiscal year 2005. 18 (3) International joint commission.—For 19 "International Joint Commission", \$7,810,000 for 20 the fiscal year 2004 and \$7,810,000 for the fiscal 21 year 2005. 22 (4)INTERNATIONAL **FISHERIES** COMMIS-23 SIONS.—For "International Fisheries Commissions", 24 the \$20,043,000 for fiscal year 2004 and 25 \$20,043,000 for the fiscal year 2005.

1 SEC. 115. MIGRATION AND REFUGEE ASSISTANCE.

- 2 (a) In General.—There is authorized to be appro-
- 3 priated for the Department for "Migration and Refugee
- 4 Assistance" for authorized activities, \$760,197,000 for the
- 5 fiscal year 2004 and \$813,197,000 for the fiscal year
- 6 2005.
- 7 (b) Refugees Resettling in Israel.—Of the
- 8 amount authorized to be appropriated by subsection (a),
- 9 \$50,000,000 for the fiscal year 2004 and \$50,000,000 for
- 10 the fiscal year 2005 is authorized to be available for the
- 11 resettlement of refugees in Israel.
- 12 (c) Tibetan Refugees in India and Nepal.—Of
- 13 the amount authorized to be appropriated by subsection
- 14 (a), \$2,000,000 for the fiscal year 2004 and \$2,000,000
- 15 for the fiscal year 2005 is authorized to be available for
- 16 humanitarian assistance, including food, medicine, cloth-
- 17 ing, and medical and vocational training, to Tibetan refu-
- 18 gees in India and Nepal who have fled Chinese-occupied
- 19 Tibet.
- 20 (d) Humanitarian Assistance for Displaced
- 21 Burmese.—Of the amount authorized to be appropriated
- 22 by subsection (a), \$2,000,000 for the fiscal year 2004 and
- 23 \$2,000,000 for the fiscal year 2005 is authorized to be
- 24 available for humanitarian assistance (including food,
- 25 medicine, clothing, and medical and vocational training)

- 1 to persons displaced as a result of civil conflict in Burma,
- 2 including persons still within Burma.
- 3 (e) Availability of Funds.—Funds appropriated
- 4 pursuant to this section are authorized to remain available
- 5 until expended.
- 6 SEC. 116. VOLUNTARY CONTRIBUTIONS TO INTER-
- 7 NATIONAL ORGANIZATIONS.
- 8 (a) AUTHORIZATION OF APPROPRIATIONS.—There is
- 9 authorized to be appropriated for the Department of State
- 10 for "Voluntary Contributions to International Organiza-
- 11 tions", \$317,550,000 for the fiscal year 2004 and
- 12 \$320,000,000 for the fiscal year 2005.
- 13 (b) United Nations Voluntary Fund for Vic-
- 14 TIMS OF TORTURE.—Of the amounts authorized to be ap-
- 15 propriated under subsection (a), \$6,000,000 for the fiscal
- 16 year 2004 and \$7,000,000 for the fiscal year 2005 is au-
- 17 thorized to be available for a United States voluntary con-
- 18 tribution to the United Nations Voluntary Fund for Vic-
- 19 tims of Torture.
- 20 (c) Organization of American States.—Of the
- 21 amounts authorized to be appropriated under subsection
- 22 (a) \$2,000,000 for fiscal years 2004 and 2005 is author-
- 23 ized to be available for a United States voluntary contribu-
- 24 tion to the Organization of American States for the Inter-
- 25 American Committee Against Terrorism (CICTE) to iden-

- 1 tify and develop a port in the Latin American and Carib-
- 2 bean region into a model of best security practices and
- 3 appropriate technologies for improving port security in the
- 4 Western Hemisphere. Amounts authorized to be available
- 5 by the preceding sentence are authorized to remain avail-
- 6 able until expended and are in addition to amounts other-
- 7 wise available to carry out section 301 of the Foreign As-
- 8 sistance Act of 1961 (22 U.S.C. 2221).
- 9 (d) Restrictions on United States Contribu-
- 10 TIONS TO UNITED NATIONS DEVELOPMENT PROGRAM.—
- 11 (1) Limitation.—Of the amounts made avail-
- able under subsection (a) for each of the fiscal years
- 13 2004 and 2005 for United States contributions to
- the United Nations Development Program an
- amount equal to the amount the United Nations De-
- velopment Program will spend in Burma during each
- fiscal year shall be withheld unless during such fiscal
- year the Secretary of State submits to the appro-
- priate congressional committees the certification de-
- scribed in paragraph (2).
- 21 (2) CERTIFICATION.—The certification referred
- 22 to in paragraph (1) is a certification by the Sec-
- retary of State that all programs and activities of
- the United Nations Development Program (including

1	United Nations Development Program—Adminis-
2	tered Funds) in Burma—
3	(A) are focused on eliminating human suf-
4	fering and addressing the needs of the poor;
5	(B) are undertaken only through inter-
6	national or private voluntary organizations that
7	have been deemed independent of the State
8	Peace and Development Council (SPDC) (for-
9	merly known as the State Law and Order Res-
10	toration Council (SLORC)), after consultation
11	with the leadership of the National League for
12	Democracy and the leadership of the National
13	Coalition Government of the Union of Burma;
14	(C) provide no financial, political, or mili-
15	tary benefit to the SPDC; and
16	(D) are carried out only after consultation
17	with the leadership of the National League for
18	Democracy and the leadership of the National
19	Coalition Government of the Union of Burma.
20	SEC. 117. VOLUNTARY CONTRIBUTIONS FOR INTER-
21	NATIONAL PEACEKEEPING ACTIVITIES.
22	(a) Authorization of Appropriations.—There is
23	authorized to be appropriated for the Department of State
24	for "Voluntary Contributions for International Peace-

- 1 keeping", \$110,000,000 for the fiscal year 2004 and
- 2 \$110,000,000 for the fiscal year 2005.
- 3 (b) Peacekeeping in Africa.—Of the amounts au-
- 4 thorized to be appropriated under subsection (a),
- 5 \$40,000,000 for the fiscal year 2004 and \$40,000,000 for
- 6 the fiscal year 2005 is authorized to be appropriated for
- 7 peacekeeping activities in Africa.
- 8 SEC. 118. GRANTS TO THE ASIA FOUNDATION.
- 9 Section 404 of The Asia Foundation Act (title IV of
- 10 Public Law 98–164; 22 U.S.C. 4403) is amended to read
- 11 as follows:
- 12 "Sec. 404. There is authorized to be appropriated
- 13 to the Secretary of State \$18,000,000 for the fiscal year
- 14 2004 and \$18,000,000 for the fiscal year 2005 for grants
- 15 to The Asia Foundation pursuant to this title.".

16 Subtitle B—United States Inter-

17 national Broadcasting Activities

- 18 SEC. 121. AUTHORIZATIONS OF APPROPRIATIONS.
- The following amounts are authorized to be appro-
- 20 priated to carry out United States Government broad-
- 21 casting activities under the United States Information and
- 22 Educational Exchange Act of 1948, the United States
- 23 International Broadcasting Act of 1994, the Radio Broad-
- 24 casting to Cuba Act, the Television Broadcasting to Cuba
- 25 Act, and the Foreign Affairs Reform and Restructuring

1	Act of 1998, and to carry out other authorities in law con-
2	sistent with such purposes:
3	(1) International broadcasting oper-
4	ATIONS.—
5	(A) IN GENERAL.—For "International
6	Broadcasting Operations", \$618,854,000 for
7	the fiscal year 2004 and $$612,146,000$ for the
8	fiscal year 2005.
9	(B) Allocation of funds.—Of the
10	amounts authorized to be appropriated by sub-
11	paragraph (A), there is authorized to be avail-
12	able for Radio Free Asia \$30,000,000 for the
13	fiscal year 2004 and $\$30,000,000$ for the fiscal
14	year 2005.
15	(C) Office of global internet free-
16	DOM.—Of the amounts authorized to be appro-
17	priated by subparagraph (A), there is author-
18	ized to be available for the Broadcasting Board
19	of Governors for the establishment and oper-
20	ations of the Office of Global Internet Freedom
21	under section 524(a) \$8,000,000 for the fiscal
22	year 2004 and $\$8,000,000$ for the fiscal year
23	2005.
24	(2) Broadcasting capital improvements.—
25	For "Broadcasting Capital Improvements",

1	\$11,395,000 for the fiscal year 2004 and
2	\$11,395,000 for the fiscal year 2005.
3	(3) Broadcasting to cuba.—For "Broad-
4	casting to Cuba", \$26,901,000 for the fiscal year
5	2004 and \$27,439,000 for the fiscal year 2005.
6	TITLE II—DEPARTMENT OF
7	STATE AUTHORITIES AND AC-
8	TIVITIES
9	Subtitle A—United States Public
10	Diplomacy
11	SEC. 201. FINDINGS AND PURPOSES.
12	(a) FINDINGS.—The Congress makes the following
13	findings:
14	(1) The United States possesses strong and
15	deep connections with the peoples of the world sepa-
16	rate from its relations with their governments. These
17	connections can be a major asset in the promotion
18	of United States interests and foreign policy.
19	(2) Misinformation and hostile propaganda in
20	these countries regarding the United States and its
21	foreign policy endanger the interests of the United
22	States. Existing efforts to counter such misinforma-
23	tion and propaganda are inadequate and must be
23	
<i>2</i> 4	greatly enhanced in both scope and substance.

- 1 (3) United States foreign policy has been ham-2 pered by an insufficient consideration of the impor-3 tance of public diplomacy in the formulation and im-4 plementation of that policy and by the underuse of 5 modern communication techniques.
 - (4) The United States should have an operational strategy and a coordinated effort regarding the utilization of its public diplomacy resources.
 - (5) The development of an operational strategy and a coordinated effort by United States agencies regarding public diplomacy would greatly enhance United States foreign policy.
- 13 (6) The Secretary of State has undertaken ef14 forts to ensure that of the new positions established
 15 at the Department of State after September 30,
 16 2002, a significant proportion are for public diplo17 macy.
- 18 (b) Purposes.—It is the purpose of this subtitle to 19 enhance in scope and substance, redirect, redefine, and re20 organize United States public diplomacy.
- 21 SEC. 202. PUBLIC DIPLOMACY RESPONSIBILITIES OF THE
- 22 **DEPARTMENT OF STATE.**
- 23 (a) IN GENERAL.—The State Department Basic Au-
- 24 thorities Act of 1956 (22 U.S.C. 265 et seq.) is amended
- 25 by inserting after section 58 the following new section:

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1 "SEC. 59. PUBLIC DIPLOMACY RESPONSIBILITIES OF THE

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,	DEPARTMENT OF STATE.
/	DEPARIMENT OF STATE

3	"(a) In General.—The Secretary of State shall
4	make public diplomacy an integral component in the plan-
5	ning and execution of United States foreign policy. The
6	Department of State, in coordination with the United
7	States International Broadcasting Agency, shall develop a
8	comprehensive strategy for the use of public diplomacy re-
9	sources and assume a prominent role in coordinating the
10	efforts of all Federal agencies involved in public diplo-
11	macy. Public diplomacy efforts shall be addressed to devel-
12	oped and developing countries, to select and general audi-
13	ences, and shall utilize all available media to ensure that
14	the foreign policy of the United States is properly ex-
15	plained and understood not only by the governments of
16	countries but also by their peoples, with the objective of
17	enhancing support for United States foreign policy. The
18	Secretary shall ensure that the public diplomacy strategy
19	of the United States is cohesive and coherent and shall
20	aggressively and through the most effective mechanisms
21	counter misinformation and propaganda concerning the
22	United States. The Secretary shall endeavor to articulate
23	the importance in American foreign policy of the guiding
24	principles and doctrines of the United States, particularly
25	freedom and democracy. The Secretary, in coordination
26	with the Board of Governors of the United States Inter-

- 1 national Broadcasting Agency, shall develop and articulate
- 2 long-term measurable objectives for United States public
- 3 diplomacy. The Secretary is authorized to produce and
- 4 distribute public diplomacy programming for distribution
- 5 abroad in order to achieve public diplomacy objectives, in-
- 6 cluding through satellite communication, the Internet, and
- 7 other established and emerging communications tech-
- 8 nologies.
- 9 "(b) Information Concerning United States
- 10 Assistance.—
- 11 "(1) Identification of Assistance.—In co-
- operation with the United States Agency for Inter-
- national Development (USAID) and other public
- and private assistance organizations and agencies,
- the Secretary shall ensure that information con-
- cerning foreign assistance provided by the United
- 17 States Government, United States nongovernmental
- organizations and private entities, and the American
- people is disseminated widely and prominently, par-
- 20 ticularly, to the extent practicable, within countries
- and regions that receive such assistance. The Sec-
- retary shall ensure that, to the extent practicable,
- projects funded by the United States Agency for
- International Development (USAID) that do not in-
- volve commodities, including projects implemented

- 1 by private voluntary organizations, are identified as
- 2 being supported by the United States of America, as
- 3 American Aid or provided by the American people.
- 4 "(2) Report to congress.—Not later than
- 5 120 days after the end of each fiscal year, the Sec-
- 6 retary shall submit a report to the Committee on
- 7 International Relations of the House of Representa-
- 8 tives and the Committee on Foreign Relations of the
- 9 Senate on efforts to disseminate information con-
- cerning assistance described in paragraph (1) during
- the preceding fiscal year. Each such report shall in-
- clude specific information concerning all instances in
- which the United States Agency for International
- Development has not identified projects in the man-
- ner prescribed in paragraph (1) because such identi-
- 16 fication was not practicable. Any such report shall
- be submitted in unclassified form, but may include
- a classified appendix.
- 19 "(c) Authority.— Subject to the availability of ap-
- 20 propriations, the Secretary may contract with and com-
- 21 pensate government and private agencies or persons for
- 22 property and services to carry out this section.".
- (b) Establishment of Public Diplomacy Re-
- 24 SERVE CORPS.—

- 1 (1) The Secretary of State shall establish a 2 public diplomacy reserve corps to augment the public 3 diplomacy capacity and capabilities of the Department in emergency and critical circumstances world-5 wide. The Secretary shall develop a contingency plan 6 for the use of the corps to bolster public diplomacy resources and expertise. To the extent necessary and 7 appropriate, the Secretary may recruit experts in 8 9 public diplomacy and related fields from the private 10 sector.
 - (2) While actively serving with the reserve corps, individuals are prohibited from engaging in activities directly or indirectly intended to influence public opinion within the United States to the same degree that employees of the Department engaged in public diplomacy are so prohibited.
- 17 (c) Functions of the Under Secretary for 18 Public Diplomacy.—
- 19 (1) Section 1(b)(3) of the State Department 20 Authorities 1956 (22)U.S.C. Basic Act of 21 2651a(b)(3)) is amended by striking "formation" 22 and all that follows through the period at the end 23 and inserting "formation, supervision, and imple-24 mentation of United States public diplomacy poli-25 cies, programs, and activities, including the provision

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1 of guidance to Department personnel in the United 2 States and overseas who conduct or implement such 3 policies, programs, and activities. The Under Secretary for Public Diplomacy shall assist the United 5 States Agency for International Broadcasting in pre-6 senting the policies of the United States clearly and 7 effectively, shall submit statements of United States 8 policy and editorial material to the Agency for 9 broadcast consideration in addition to material pre-10 pared by the Agency, and shall ensure that editorial 11 material created by the Agency for broadcast is re-12 viewed expeditiously by the Department.".

(2) The Under Secretary for Public Diplomacy, in carrying out the functions under the last sentence of section 1(b)(3) of the State Department Basic Authorities Act of 1956 (as added by paragraph (1), shall consult with public diplomacy officers operating at United States overseas posts and in the regional bureaus of the Department of State.

20 SEC. 203. ANNUAL PLAN ON PUBLIC DIPLOMACY STRAT-

21 **EGY.**

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The Secretary of State, in coordination with all appropriate Federal agencies, shall prepare an annual review and analysis of the impact of public diplomacy efforts on target audiences. Each review shall assess the United

- 1 States public diplomacy strategy worldwide and by region,
- 2 including the allocation of resources and an evaluation and
- 3 assessment of the progress in, and barriers to, achieving
- 4 the goals set forth under previous plans submitted under
- 5 this section. On the basis of such review, the Secretary
- 6 of State, in coordination with all appropriate Federal
- 7 agencies shall develop and submit, as part of the annual
- 8 budget submission, a public diplomacy strategy which
- 9 specifies goals, agency responsibilities, and necessary re-
- 10 sources and mechanisms for achieving such goals during
- 11 the next fiscal year. The plan may be submitted in classi-
- 12 fied form.

13 SEC. 204. PUBLIC DIPLOMACY TRAINING.

- 14 (a) FINDINGS.—The Congress makes the following
- 15 findings:
- 16 (1) The Foreign Service should recruit individ-
- 17 uals with expertise and professional experience in
- public diplomacy.
- 19 (2) Ambassadors should have a prominent role
- in the formulation of public diplomacy strategies for
- 21 the countries and regions to which they are assigned
- and be accountable for the operation and success of
- public diplomacy efforts at their posts.
- 24 (3) Initial and subsequent training of Foreign
- 25 Service officers should be enhanced to include infor-

1 mation and training on public diplomacy and the 2 tools and technology of mass communication.

(b) Personnel.—

- (1) In the recruitment, training, and assignment of members of the Foreign Service, the Secretary shall emphasize the importance of public diplomacy and of applicable skills and techniques. The Secretary shall consider the priority recruitment into the Foreign Service, at middle-level entry, of individuals with expertise and professional experience in public diplomacy, mass communications, or journalism, especially individuals with language facility and experience in particular countries and regions.
- (2) The Secretary of State shall seek to increase the number of Foreign Service officers proficient in languages spoken in predominantly Muslim countries. Such increase shall be accomplished through the recruitment of new officers and incentives for officers in service.

20 SEC. 205. UNITED STATES ADVISORY COMMISSION ON PUB-

21 LIC DIPLOMACY.

- 22 (a) Study and Report by United States Advi-
- 23 SORY COMMISSION ON PUBLIC DIPLOMACY.—Section
- 24 604(c)(2) of the United States Information and Edu-

- 1 cational Exchange Act of 1948 (22 U.S.C. 1469(c)(2)) is
- 2 amended to read as follows:
- 3 "(2)(A) Not less often than every two years, the Com-
- 4 mission shall undertake an in-depth review of United
- 5 States public diplomacy programs, policies, and activities.
- 6 Each study shall assess the effectiveness of the various
- 7 mechanisms of United States public diplomacy, in light
- 8 of factors including public and media attitudes around the
- 9 world toward the United States, Americans, United States
- 10 foreign policy, and the role of the American private-sector
- 11 community abroad, and make appropriate recommenda-
- 12 tions.
- 13 "(B) A comprehensive report of each study under
- 14 subparagraph (A) shall be submitted to the Secretary of
- 15 State and the appropriate congressional committees. At
- 16 the discretion of the Commission, any report under this
- 17 subsection may be submitted in classified or unclassified
- 18 form, as appropriate.".
- 19 (b) Information and Support From Other
- 20 Agencies.—Upon request of the United States Advisory
- 21 Commission on Public Diplomacy, the Secretary of State,
- 22 the Director of the United States International Broad-
- 23 casting Agency, and the head of any other Federal agency
- 24 that conducts public diplomacy programs and activities
- 25 shall provide information to the Advisory Commission to

- 1 assist in carrying out the responsibilities under section
- 2 604(c)(2) of the United States Information and Edu-
- 3 cational Exchange Act of 1948 (as amended by subsection
- 4 (a)).
- 5 (c) Enhancing the Expertise of United States
- 6 ADVISORY COMMISSION ON PUBLIC DIPLOMACY.—
- 7 (1) Qualifications of members.—Section
- 8 604(a)(2) of the United States Information and
- 9 Educational Exchange Act of 1948 (22 U.S.C.
- 1469(a)(2)) is amended by adding at the end the
- following: "At least 4 members shall have substan-
- tial experience in the conduct of public diplomacy or
- comparable activities in the private sector. At least
- 14 1 member shall be an American residing abroad. No
- member may be an officer or employee of the United
- 16 States.".
- 17 (2) Application of amendment.—The
- amendments made by paragraph (1) shall not apply
- to individuals who are members of the United States
- Advisory Commission on Public Diplomacy on the
- 21 date of the enactment of this Act.
- 22 SEC. 206. LIBRARY PROGRAM.
- The Secretary of State shall develop and implement
- 24 a demonstration program to assist foreign governments to
- 25 establish or upgrade their public library systems to im-

- 1 prove literacy and support public education. The program
- 2 should provide training in the library sciences. The pur-
- 3 pose of the program shall be to advance American values
- 4 and society, particularly the importance of freedom and
- 5 democracy.
- 6 SEC. 207. SENSE OF CONGRESS CONCERNING PUBLIC DI-
- 7 PLOMACY EFFORTS IN SUB-SAHARAN AFRI-
- 8 **CA.**
- 9 (a) FINDINGS.—The Congress makes the following 10 findings:
- 11 (1) A significant number of sub-Saharan Afri-
- can countries have predominantly Muslim popu-
- lations, including such key countries as Nigeria,
- 14 Senegal, Djibouti, Mauritania, and Guinea.
- 15 (2) In several of these countries, groups with
- links to militant religious organizations are active
- among the youth, primarily young men, promoting a
- 18 philosophy and practice of intolerance and radical
- 19 clerics are effectively mobilizing public sentiment
- against the United States.
- 21 (b) Sense of Congress.—It is the sense of the
- 22 Congress that the Secretary should include countries in
- 23 sub-Saharan Africa with predominantly Muslim popu-
- 24 lations in the public diplomacy activities authorized by this
- 25 Act and the amendments made by this Act.

Subtitle B—Basic Authorities and Activities

3	SEC. 221. UNITED STATES POLICY WITH RESPECT TO JERU-
4	SALEM AS THE CAPITAL OF ISRAEL.

- 5 (a) Limitation on Use of Funds for Consulate
- 6 IN JERUSALEM.—None of the funds authorized to be ap-
- 7 propriated by this Act may be expended for the operation
- 8 of a United States consulate or diplomatic facility in Jeru-
- 9 salem unless such consulate or diplomatic facility is under
- 10 the supervision of the United States Ambassador to Israel.
- 11 (b) Limitation on Use of Funds for Publica-
- 12 Tions.—None of the funds authorized to be appropriated
- 13 by this Act may be available for the publication of any
- 14 official government document which lists countries and
- 15 their capital cities unless the publication identifies Jeru-
- 16 salem as the capital of Israel.
- 17 (c) Record of Place of Birth as Israel for
- 18 Passport Purposes.—The first section of "An Act to
- 19 regulate the issue and validity of passports, and for other
- 20 purposes", approved July 3, 1926 (22 U.S.C. 211a; 44
- 21 Stat. 887) is amended by inserting after the first sentence
- 22 the following: "For purposes of the issuance of a passport
- 23 of a United States citizen born in the city of Jerusalem,
- 24 the Secretary shall, upon the request of the citizen or the

- citizen's legal guardian, record the place of birth as
 Israel.".
 SEC. 222. CONTINUATION OF REPORTING REQUIREMENTS.
- 4 Section 805(a) of the Admiral James W. Nance and
- 5 Meg Donovan Foreign Relations Authorization Act, Fiscal
- 6 Years 2000 and 2001 (section 805(a) of division A of H.R.
- 7 3427, as enacted into law by section 1000(a)(7) of Public
- 8 Law 106–113; appendix G; 113 Stat. 1501A–470) (relat-
- 9 ing to reports on terrorist activity in which United States
- 10 citizens were killed and related matters) is amended by
- 11 striking "Not later" and all that follows through "2001,"
- 12 and inserting "Not later than May 1, 2003, May 1, 2004,
- 13 and May 1, 2005,".
- 14 SEC. 223. REPORT CONCERNING EFFORTS TO PROMOTE
- 15 ISRAEL'S DIPLOMATIC RELATIONS WITH
- 16 **OTHER COUNTRIES.**
- 17 (a) FINDINGS.—The Congress makes the following 18 findings:
- 19 (1) Israel is a friend and ally of the United
- 20 States whose security is vital to regional stability
- and United States interests.
- 22 (2) Israel currently maintains diplomatic rela-
- tions with approximately 160 countries. Approxi-
- 24 mately 30 countries do not have any diplomatic rela-
- tions with Israel.

(3) The State of Israel has been actively seeking to establish formal relations with a number of countries.
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countries.
(4) The United States should assist its ally,
Israel, in its efforts to establish diplomatic relations.
(5) After more than 50 years of existence,
Israel deserves to be treated as an equal nation by
its neighbors and the world community.
(b) Report Concerning United States Efforts
PROMOTE ISRAEL'S DIPLOMATIC RELATIONS WITH
ER COUNTRIES.—Not later than 60 days after the
of the enactment of this Act, the Secretary shall sub-
a report to the appropriate congressional committees
includes the following information (in classified or un-
ified form, as appropriate):
(1) Actions taken by the United States to en-
courage other countries to establish full diplomatic
relations with Israel.
(2) Specific responses solicited and received by
the Secretary from countries that do not maintain
full diplomatic relations with Israel with respect to
the status of negotiations to enter into diplomatic
relations with Israel.
(3) Other measures being undertaken, and

measures that will be undertaken, by the United

1	States to ensure and promote Israel's full participa-
2	tion in the world diplomatic community.
3	SEC. 224. REIMBURSEMENT RATE FOR AIRLIFT SERVICES
4	PROVIDED TO THE DEPARTMENT OF STATE.
5	Section 2642 of title 10, United States Code, is
6	amended—
7	(1) in the heading by inserting "and Depart-
8	ment of State" after "Central Intelligence Agency";
9	and
10	(2) in subsection (a) by striking "Agency," and
11	inserting "Agency or the Department of State,".
12	SEC. 225. SENSE OF CONGRESS REGARDING ADDITIONAL
13	UNITED STATES CONSULAR POSTS.
14	It is the sense of the Congress that to help advance
15	United States economic, political, and public diplomacy in-
16	terests, the Secretary of State should make best efforts
17	to establish consulates or other appropriate diplomatic
18	presence in: Pusan, South Korea; Medan, Indonesia; and
19	Hat Yai, Thailand.
20	SEC. 226. VALIDITY OF UNITED STATES PASSPORTS FOR
21	TRAVEL TO COUNTRIES RECEIVING UNITED
22	STATES FOREIGN ASSISTANCE.
23	The first section of the Act entitled "An Act to regu-
24	late the issue and validity of passports, and for other pur-
25	poses", approved July 3, 1926 (22 U.S.C. 211a) is amend-

- 1 ed by striking "travellers." and inserting "travellers, and
- 2 no such restriction may apply to a country in which the
- 3 United States is providing assistance authorized by the
- 4 Foreign Assistance Act of 1961.".

5 SEC. 227. SECURITY CAPITAL COST SHARING.

- 6 (a) AUTHORIZATION.—The first section of the For-
- 7 eign Service Buildings Act, 1926 (22 U.S.C. 292) is
- 8 amended by adding at the end the following new sub-
- 9 section:
- 10 "(c) Security Capital Cost-Sharing Pro-
- 11 GRAM.—(1) The Secretary of State, as the single manager
- 12 of all buildings and grounds acquired under this Act or
- 13 otherwise acquired or authorized for the use of the diplo-
- 14 matic and consular establishments in foreign countries, is
- 15 authorized to establish and implement a Security Capital
- 16 Cost-Sharing Program to collect funds from each agency
- 17 on the basis of its total overseas presence in a manner
- 18 that encourages rightsizing of its overseas presence, and
- 19 expend those funds to accelerate the provision of safe, se-
- 20 cure, functional buildings for United States Government
- 21 personnel overseas.
- 22 "(2) The Secretary is authorized to determine annu-
- 23 ally and charge each Federal agency the amount to be col-
- 24 lected under paragraph (1) from the agency. To determine
- 25 such amount, the Secretary may prescribe and use a for-

- 1 mula that takes into account the number of authorized
- 2 positions of each agency, including contractors and locally
- 3 hired personnel, who are assigned to United States diplo-
- 4 matic facilities and are under the authority of a chief of
- 5 mission pursuant to section 207 of the Foreign Service
- 6 Act of 1980 (22 U.S.C. 3927).
- 7 "(3) The head of an agency charged a fee under this
- 8 section shall remit the amount of the fee to the Secretary
- 9 of State through the Intra-Governmental Payment and
- 10 Collection System or other appropriate means.
- 11 "(4) There shall be established on the books of the
- 12 Treasury an account to be known as the 'Security Capital
- 13 Cost-Sharing Program Fund', which shall be administered
- 14 by the Secretary. There shall be deposited into the account
- 15 all amounts collected by the Secretary pursuant to the au-
- 16 thority under paragraph (1), and such funds shall remain
- 17 available until expended. Such funds shall be used solely
- 18 for the provision of new safe, secure, functional diplomatic
- 19 facilities that comply with all applicable legal standards,
- 20 including those standards established under the authority
- 21 of the Secure Embassy Construction and
- 22 Counterterrorism Act of 1999. The Secretary shall include
- 23 in the Department of State's Congressional Presentation
- 24 Document an accounting of the sources and uses of the
- 25 amounts deposited into the account.

- 1 "(5) The Secretary shall not collect a fee for an au-
- 2 thorized position of an agency of the Federal Government
- 3 that has been or would be granted a waiver pursuant to
- 4 section 606(a)(2)(B)(i) of the Secure Embassy Construc-
- 5 tion and Counterterrorism Act of 1999 (22 U.S.C.
- 6 4865(a)(2)(B)(i).
- 7 "(6) In this subsection—
- 8 "(A) the term 'agency of the Federal Govern-
- 9 ment'—
- 10 "(i) includes the Interagency Cooperative
- 11 Administrative Support Service; and
- 12 "(ii) does not include the Marine Security
- Guard; and
- 14 "(B) the term 'United States diplomatic facil-
- ity' has the meaning given that term in section 603
- of the Secure Embassy Construction and
- 17 Counterterrorism Act of 1999 (22 U.S.C. 4865
- 18 note).".
- 19 (b) Effective Date.—The amendment made by
- 20 subsection (a) shall take effect on October 1, 2004.
- 21 SEC. 228. AUTHORITY TO ISSUE ADMINISTRATIVE SUB-
- POENAS.
- 23 Section 37 of the State Department Basic Authorities
- 24 Act of 1956 (22 U.S.C. 2709) is amended by adding at
- 25 the end the following new subsection:

1	"(d) Administrative Subpoenas.—
2	"(1) In general.—If the Secretary determines
3	that there is an imminent threat against a person,
4	foreign mission, or international organization pro-
5	tected under the authority of subsection (a)(3), the
6	Secretary may issue in writing, and cause to be
7	served, a subpoena requiring—
8	"(A) the production of any records or
9	other items relevant to the threat; and
10	"(B) testimony by the custodian of the
11	items required to be produced concerning the
12	production and authenticity of those items.
13	"(2) Requirements.—
14	"(A) RETURN DATE.—A subpoena under
15	this subsection shall describe the items required
16	to be produced and shall specify a return date
17	within a reasonable period of time within which
18	the requested items may be assembled and
19	made available. The return date specified may
20	not be less than 24 hours after service of the
21	subpoena.
22	"(B) Notification to attorney gen-
23	ERAL.—As soon as practicable following the
24	issuance of a subpoena under this subsection,

1	the Secretary shall notify the Attorney General
2	of its issuance.
3	"(C) OTHER REQUIREMENTS.—The fol-
4	lowing provisions of section 3486 of title 18,
5	United States Code, shall apply to the exercise
6	of the authority of paragraph (1):
7	"(i) Paragraphs (4) through (8) of
8	subsection (a).
9	"(ii) Subsections (b), (c), and (d).
10	"(3) Delegation of Authority.—The au-
11	thority under this subsection may be delegated only
12	to the Deputy Secretary of State.
13	"(4) Annual Report.—Not later than Feb-
14	ruary 1 of each year, the Secretary shall submit to
15	the Committee on Foreign Relations of the Senate
16	and the Committee on International Relations of the
17	House of Representatives a report regarding the ex-
18	ercise of the authority under this subsection during
19	the previous calendar year.".
20	Subtitle C—Educational and
21	Cultural Authorities
22	SEC. 251. ESTABLISHMENT OF INITIATIVES FOR PREDOMI-
23	NANTLY MUSLIM COUNTRIES.
24	(a) FINDINGS.—The Congress makes the following
25	findings:

- 1 (1) Surveys indicate that, in countries of pre-2 dominantly Muslim population, opinions of the 3 United States and American foreign policy among the general public and select audiences are signifi-5 cantly distorted by highly negative and hostile beliefs 6 and images and that many of these beliefs and im-7 ages are the result of misinformation and propa-8 ganda by individuals and organizations hostile to the 9 United States.
 - (2) These negative opinions and images are highly prejudicial to the interests of the United States and to its foreign policy.
 - (3) As part of a broad and long-term effort to enhance a positive image of the United States in the Muslim world, a key element should be the establishment of programs to promote a greater familiarity with American society and values among the general public and select audiences in countries of predominantly Muslim population.
- 20 (b) ESTABLISHMENT OF INITIATIVES.—The Sec-21 retary of State shall establish the following programs with 22 countries with predominantly Muslim populations as part 23 of the educational and cultural exchange programs of the 24 Department of State for the fiscal years 2004 and 2005:

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- (1) JOURNALISM PROGRAM.—A program for foreign journalists, editors, media managers, and postsecondary students of journalism which, in cooperation with private sector sponsors to include universities, shall sponsor workshops and profes-sional training in techniques, standards, and prac-tices in the field of journalism to assist the partici-pants to achieve the highest standards of professionalism.
 - (2) English language teaching.—The Secretary shall provide grants to United States citizens to work in middle and secondary schools as English language teaching assistants for not less than an academic year. If feasible, the host government or local educational agency shall share the salary costs of the assistants.
 - (3) SISTER CITY PARTNERSHIPS.—The Secretary shall expand and enhance sister-city partnerships between United States and international municipalities in an effort to increase global cooperation at the community level. Such partnerships shall encourage economic development, municipal cooperation, health care initiatives, youth and educational programs, disability advocacy, emergency preparedness, and humanitarian assistance.

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- (4) CIVICS EDUCATION.—The Secretary shall establish a civics education program which shall develop civics education teaching curricula and materials, provide training for teachers of civics, and provide English language teaching materials that are designed to promote civics education. Civics education programs under this paragraph shall place particular emphasis on the on-site training of educators and the function of the mass media within that society.
- AMBASSADORS.—The Youth Secretary shall establish a program for visits by middle school students (to the extent feasible) and secondary school students to the United States during school holidays in their home country for periods not to exceed 4 weeks and a program for academic year study in the United States for secondary school students. Participating students shall reflect the economic, geographic, and ethnic diversity of their countries. Activities shall include cultural and educational activities designed to familiarize participating students with American society and values. To the extent practicable, the program involving school holiday visits shall be coordinated with middle and secondary schools in the United States to provide for school-

- based activities and interactions. The Secretary shall
 encourage the establishment of direct school-to school linkages under the programs.
- FULBRIGHT EXCHANGE PROGRAM.—The 5 Secretary shall seek to substantially increase the 6 number of awards under the J. William Fulbright 7 Educational Exchange Program to graduate stu-8 dents, scholars, professionals, teachers, and adminis-9 trators from the United States who are applying for 10 such awards to study, teach, conduct research, or 11 pursue scholarship in predominantly Muslim coun-12 tries. Part of such increase shall include awards for 13 scholars and teachers who plan to teach subjects re-14 lating to American studies.
 - (7) Hubert H. Humphrey fellowships.—
 The Secretary shall seek to substantially increase
 the number of Hubert H. Humphrey Fellowships
 awarded to candidates from predominantly Muslim
 countries.
 - (8) Library training exchange program.—
 The Secretary shall develop an exchange program for postgradute students seeking additional training in the library sciences and related fields.
- 24 (c) General Provision.—Programs established 25 under this section shall be carried out under the provisions

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- 1 of the United States Information and Educational Ex-
- 2 change Act of 1948 and the Mutual Educational and Cul-
- 3 tural Exchange Act of 1961.

4 SEC. 252. DATABASE OF AMERICAN AND FOREIGN PARTICI-

- 5 PANTS IN EXCHANGE PROGRAMS.
- 6 To the extent practicable, the Secretary of State, in
- 7 coordination with the heads of other agencies that conduct
- 8 international exchange and training programs, shall estab-
- 9 lish and maintain a database listing all American and for-
- 10 eign alumni of such programs in order to encourage net-
- 11 working, interaction, and communication with alumni.
- 12 SEC. 253. REPORT ON INCLUSION OF FREEDOM AND DE-
- 13 MOCRACY ADVOCATES IN EDUCATIONAL AND
- 14 **CULTURAL EXCHANGE PROGRAMS.**
- Not later than 90 days after the date of the enact-
- 16 ment of this Act, the Secretary of State shall submit to
- 17 the Congress a report concerning the implementation of
- 18 section 102 of the Human Rights, Refugee, and Other
- 19 Foreign Relations Provisions Act of 1996. The report shall
- 20 include information concerning the number of grants to
- 21 conduct exchange programs to countries described in such
- 22 section that have been submitted for competitive bidding,
- 23 what measures have been taken to ensure that willingness
- 24 to include supporters of freedom and democracy in such
- 25 programs is given appropriate weight in the selection of

1	grantees, and an evaluation of whether United States ex-
2	change programs in the countries described in such section
3	are fully open to supporters of freedom and democracy,
4	and, if not, what obstacles remain and what measures are
5	being taken to implement such policy.
6	SEC. 254. SENSE OF THE CONGRESS CONCERNING EDU-
7	CATIONAL AND CULTURAL EXCHANGE PRO-
8	GRAM FOR FOREIGN JOURNALISTS.
9	It is the sense of the Congress that the Secretary of
10	State should work toward the establishment of a program
11	for foreign journalists from regions of conflict that will
12	provide professional training in techniques, standards, and
13	practices in the field of journalism.
14	SEC. 255. SENSE OF CONGRESS REGARDING KOREAN FUL-
15	BRIGHT PROGRAMS.
16	It is the sense of the Congress that Fulbright pro-
17	gram activities for Korea should—
18	(1) include participation by students from
19	throughout South Korea, including proportional rep-
20	resentation from areas outside of Seoul;
21	(2) attempt to include Korean students from a
22	broad range of educational institutions, including
23	schools other than elite universities;
24	(3) broaden the Korean student emphasis be-
25	yond degree-seeking graduate students, to include

- 1 opportunities for one-year nondegree study at
- 2 United States campuses by pre-doctoral Korean stu-
- dents; and
- 4 (4) include a significant number of Korean stu-
- 5 dents planning to move into areas other than ad-
- 6 vanced research and university teaching, such as
- 7 those heading towards careers in government service,
- 8 media, law, and business.

9 Subtitle D—Consular Authorities

- 10 SEC. 271. MACHINE READABLE VISAS.
- 11 Section 140(a) of the Foreign Relations Authoriza-
- 12 tion Act, Fiscal Years 1994 and 1995 (8 U.S.C. 1351
- 13 note) is amended by adding at the end the following:
- 14 "(4) For each of the fiscal years 2004 and
- 15 2005, any amount that exceeds \$700,000,000 may
- be made available only if a notification is submitted
- to Congress in accordance with the procedures appli-
- cable to reprogramming notifications under section
- 19 34 of the State Department Basic Authorities Act of
- 20 1956.".
- 21 SEC. 272. PROCESSING OF VISA APPLICATIONS.
- 22 (a) In General.—It shall be the policy of the De-
- 23 partment of State to process each visa application from
- 24 an alien classified as an immediate relative or as a K-1
- 25 nonimmigrant within 30 days of the receipt of all nec-

- 1 essary documents from the applicant and the Department
- 2 of Homeland Security. In the case of an immigrant visa
- 3 application where the petitioner is a relative other than
- 4 an immediate relative, it should be the policy of the De-
- 5 partment to process such an application within 60 days
- 6 of the receipt of all necessary documents from the appli-
- 7 cant and the Department of Homeland Security.
- 8 (b) Definitions.—In this section:
- 9 (1) Immediate relative.—The term "imme-
- diate relative" has the meaning given the term in
- section 201(b)(2)(A)(i) of the Immigration and Na-
- 12 tionality Act (8 U.S.C. 1151(b)(2)(A)(i)).
- 13 (2) K-1 NONIMMIGRANT.—The term "K-1 non-
- immigrant" means a nonimmigrant alien described
- in section 101(a)(15)(K)(i) of the Immigration and
- 16 Nationality Act (8 U.S.C. 1101(a)(15)(K)(i)).

17 SEC. 273. STAFFING AT DIPLOMATIC MISSIONS.

- 18 At least once every five years and pursuant to a proc-
- 19 ess determined by the President for staffing at diplomatic
- 20 missions and overseas constituent posts, the Secretary of
- 21 State shall require each chief of mission to review every
- 22 staff element under chief of mission authority, including
- 23 staff from other executive agencies, and recommend ap-
- 24 proval or disapproval of each staff element. The Secretary
- 25 of State shall submit an annual report concerning such

- 1 reviews together with the Secretary's recommendations to
- 2 the heads of all affected agencies and the Inspector Gen-
- 3 eral of the Department of State.

4 TITLE III—ORGANIZATION AND

5 **PERSONNEL OF THE DEPART-**

6 **MENT OF STATE**

7 SEC. 301. FELLOWSHIP OF HOPE PROGRAM.

- 8 The Secretary of State is authorized to establish in
- 9 the Department of State an exchange program to be des-
- 10 ignated the "Fellowship of Hope Program". The program
- 11 shall provide for the exchange and assignment of govern-
- 12 ment employees of designated countries to fellowship posi-
- 13 tions at the Department of State and reciprocal assign-
- 14 ment of civil service and foreign service employees of the
- 15 Department as fellows within the governments of foreign
- 16 countries.

17 SEC. 302. CLAIMS FOR LOST PAY.

- 18 Section 2 of the State Department Basic Authorities
- 19 Act (22 U.S.C. 2669) is amended—
- 20 (1) at the end of subsection (o) by striking the
- 21 period and inserting "; and"; and
- 22 (2) by inserting after subsection (o) the fol-
- lowing new subsection:
- 24 "(p) make administrative corrections or adjustments
- 25 to an employee's pay, allowances, or differentials, resulting

- 1 from mistakes or retroactive personnel actions, and to pro-
- 2 vide back pay and other categories of payments under the
- 3 Back Pay Act as part of the settlement of administrative
- 4 claims or grievances filed against the Department.".

5 SEC. 303. OMBUDSMAN FOR THE DEPARTMENT OF STATE.

- 6 (a) Establishment.—There is established in the
- 7 Office of the Secretary of State the position of Ombuds-
- 8 man. The position of Ombudsman shall be a career posi-
- 9 tion within the Senior Executive Service. The Ombudsman
- 10 shall report directly to the Secretary of State.
- 11 (b) Duties.—At the discretion of the Secretary of
- 12 State, the Ombudsman shall participate in meetings re-
- 13 garding the management of the Department in order to
- 14 assure that all employees may contribute to the achieve-
- 15 ment of the Department's responsibilities and to promote
- 16 the career interests of all employees.
- 17 (c) Conforming Amendment.—Section 172 of the
- 18 Foreign Relations Authorization Act, Fiscal Years 1988
- 19 and 1989 (22 U.S.C. 2664a) is amended—
- 20 (1) by striking subsection (e); and
- 21 (2) by redesignating subsection (d) as sub-
- section (c).

1	SEC.	304 .	REPEAL	\mathbf{OF}	RECERTIFICATION	REQUIREMENT
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- 2 FOR SENIOR FOREIGN SERVICE.
- 3 Section 305 of the Foreign Service Act of 1980 (22)
- 4 U.S.C. 3945) is amended by striking subsection (d).
- 5 SEC. 305. REPORT CONCERNING STATUS OF EMPLOYEES
- 6 **OF STATE DEPARTMENT.**
- 7 Not later than one year after the date of the enact-
- 8 ment of this Act, the Secretary of State shall prepare and
- 9 submit to the appropriate congressional committees a re-
- 10 port that analyzes and evaluates the merits of the conver-
- 11 sion of employees of the Department of State to excepted
- 12 service under chapter 21 of title 5, United States Code.
- **13 SEC. 306. HOME LEAVE.**
- 14 (a) Rest and Recuperation Travel.—Section
- 15 901(6) of the Foreign Service Act of 1980 (22 U.S.C.
- 16 4081(6)) is amended by striking "unbroken by home
- 17 leave" both places it appears.
- 18 (b) REQUIRED LEAVE IN THE UNITED STATES.—
- 19 Section 903(a) of the Foreign Service Act of 1980 (22
- 20 U.S.C. 4083(a)) is amended by striking "18 months" and
- 21 inserting "12 months".

1	CEC	907	INCREACED	T TMITTC	ADDITICADI E	TO	DOCT	DIE
	SEC.	307.	INCREASED	LIMITS	APPLICABLE	10	POST	I)IH-

- 2 FERENTIALS AND DANGER PAY ALLOW-
- 3 ANCES.
- 4 (a) Post Differentials.—Section 5925(a) of title
- 5 5, United States Code, is amended by striking "25 per-
- 6 cent" in the third sentence and inserting "35 percent".
- 7 (b) Danger Pay Allowances.—Section 5928 of
- 8 title 5, United States Code, is amended by striking "25
- 9 percent" both places it appears and inserting "35 per-
- 10 cent".
- 11 (c) Criteria.—The Secretary shall inform the ap-
- 12 propriate congressional committees of the criteria to be
- 13 used in determinations of appropriate adjustments in post
- 14 differentials under section 5925 of title 5, United States
- 15 Code, and danger pay allowances under section 5928 of
- 16 title 5, United States Code.
- 17 (d) STUDY AND REPORT.—Two years after the date
- 18 of the enactment of this Act, the Secretary of State shall
- 19 conduct a study assessing the effect of the increases in
- 20 post differentials and danger pay allowances made by the
- 21 amendments in subsections (a) and (b) in filling "hard-
- 22 to-fill" positions. The Secretary shall submit a report of
- 23 such study to the appropriate congressional committees.

1 SEC. 308. REGULATIONS REGARDING RETIREMENT CREDIT

- 2 FOR GOVERNMENT SERVICE PERFORMED
- 3 ABROAD.
- 4 Section 321(f) of the Foreign Relations Authorization
- 5 Act, Fiscal Year 2003 (5 U.S.C. 8411 note; Public Law
- 6 107–228) is amended by striking "regulations" and in-
- 7 serting "regulations, not later than 60 days after the date
- 8 of the enactment of the Foreign Relations Authorization
- 9 Act, Fiscal Years 2004 and 2005,".

10 SEC. 309. MINORITY RECRUITMENT.

- 11 (a) REPORTING REQUIREMENT.—Section 324 of the
- 12 Foreign Relations Authorization Act, Fiscal Year 2003
- 13 (Public Law 107–228) is amended by striking "and April
- 14 1, 2004" and inserting "April 1, 2004, and April 1,
- 15 2005".
- 16 (b) Use of Funds.—The provisions of section 325
- 17 of such Act shall apply to funds authorized by section
- 18 111(a)(1)(E) of this Act.
- 19 (c) Conforming Amendment.—Section 325(c) of
- 20 such Act is amended in the second sentence by striking
- 21 "two" and inserting "three".

1	TITLE IV—INTERNATIONAL
2	ORGANIZATIONS
3	Subtitle A—Basic Authorities and
4	Activities
5	SEC. 401. RAISING THE CAP ON PEACEKEEPING CONTRIBU-
6	TIONS.
7	Section 404(b)(2)(B) of the Foreign Relations Au-
8	thorization Act, Fiscal Years 1994 and 1995 is amended
9	by inserting after clause (iv) the following:
10	"(v) For assessments made during
11	calendar year 2005 and calendar year
12	2006, 27.10 percent.".
13	SEC. 402. REGARDING THE REENTRY OF THE UNITED
14	STATES IN UNESCO.
15	(a) Sense of Congress.—As the United States re-
16	sumes membership in the United Nations Educational,
17	Scientific, and Cultural Organization (UNESCO), the
18	President should—
19	(1) appoint a United States Representative to
20	the Organization for Economic Cooperation and De-
21	velopment (OECD) who shall also serve as the
22	United States Representative to UNESCO;
23	(2) take steps to ensure that more Americans
24	are employed by UNESCO, particularly for senior
25	level positions;

- 1 (3) request that the Secretary General of 2 UNESCO create a Deputy Director General position 3 for Management or a comparable position with high 4 level managerial and administrative responsibilities 5 to be filled by an American;
- 6 (4) insist that any increases in UNESCO's
 7 budget beyond the level of zero nominal growth for
 8 the 2004-2005 biennium focus primarily on the
 9 adoption of management and administrative reforms;
 10 and
- 11 (5) request that the Secretary General of
 12 UNESCO spend the United States contribution to
 13 UNESCO for the last quarter of calendar year 2003
 14 on key education and science priorities of the organi15 zation that will directly benefit United States na16 tional interests.

(b) Annual Assessment for United States Par-

18 TICIPATION IN UNESCO.—Of the amounts authorized to 19 be appropriated by section 113(a), such sums as may be 20 necessary for each of the fiscal years 2004 and 2005 are 21 authorized to be available for the annual assessment for 22 United States contributions to the regular budget of the 23 United Nations Educational, Scientific, and Cultural Or-

ganization.

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1 SEC. 403. UNESCO NATIONAL COMMISSION.

- 2 (a) In General.—Section 3 of the Act of July 30,
- 3 1946, "Providing for membership and participation by the
- 4 United States in the United Nations Educational, Sci-
- 5 entific, and Cultural Organization, and authorizing an ap-
- 6 propriation therefor." (22 U.S.C. 2870) is amended to
- 7 read as follows:
- 8 "Sec. 3. (a) In fulfillment of article VII of the con-
- 9 stitution of the Organization, the Secretary of State shall
- 10 establish a National Commission on Educational, Sci-
- 11 entific, and Cultural Cooperation.
- 12 "(b) The National Commission shall be composed of
- 13 not more than 35 members appointed by the Secretary
- 14 of State in consultation with the National Academy of
- 15 Sciences, the National Science Foundation, the Secretary
- 16 of Education, the Secretary of Health and Human Serv-
- 17 ices, and the Secretary of the Interior. Members of the
- 18 National Commission shall be representatives of non-
- 19 governmental organizations, academic institutions, and as-
- 20 sociations interested in education, scientific, and cultural
- 21 matters. Periodically, the Secretary shall review and revise
- 22 the entities represented on the National Commission in
- 23 order to achieve a desirable rotation in representation. Ex-
- 24 cept as otherwise provided, each member of the National
- 25 Commission shall be appointed to a term of 3 years. As
- 26 designated by the Secretary of State at the time of ap-

- 1 pointment, of the members first appointed one-third shall
- 2 be appointed for a term of 1 year, one-third shall be ap-
- 3 pointed for a term of 2 years, and one-third shall be ap-
- 4 pointed for a term of 3 years. Any member appointed to
- 5 fill a vacancy occurring before the expiration of the term
- 6 for which the member's predecessor was appointed shall
- 7 be appointed only for the remainder of that term. A mem-
- 8 ber may serve after the expiration of that member's term
- 9 until a successor has taken office. No member may serve
- 10 more than 2 consecutive terms. The Secretary of State
- 11 shall designate a chair of the National Commission.
- 12 "(c) Members of the National Commission shall serve
- 13 without pay. For attendance at the annual meeting, each
- 14 member shall receive travel expenses in accordance with
- 15 section 5703 of title 5, United States Code.
- 16 "(d) The National Commission shall meet at the call
- 17 of the chair at least annually and such meetings may be
- 18 through video conferencing or other electronic means. The
- 19 National Commission shall designate an executive com-
- 20 mittee from among the members of the commission and
- 21 may designate such other committees as may be necessary
- 22 to carry out its duties under this Act.
- 23 "(e) Upon request of the National Commission, the
- 24 Secretary of State may detail any of the personnel of the

- 1 Department of State to the National Commission to assist
- 2 it in carrying out its duties under this Act.".
- 3 (b) Conforming Changes.—Section 2 of the Act of
- 4 July 30, 1946, "Providing for membership and participa-
- 5 tion by the United States in the United Nations Edu-
- 6 cational, Scientific, and Cultural Organization, and au-
- 7 thorizing an appropriation therefor." (22 U.S.C. 2870) is
- 8 amended by striking "One of the representatives" and all
- 9 that follows through the end of such section.
- 10 SEC. 404. ORGANIZATION OF AMERICAN STATES (OAS)
- 11 EMERGENCY FUND.
- 12 Section 109(b)(3) of Public Law 104–114 (22 U.S.C.
- 13 6039(b)(3)) is amended by striking "should provide not
- 14 less than \$5,000,000" and inserting "shall provide for
- 15 each of the fiscal years 2004 and 2005 not less than
- 16 \$500,000".
- 17 SEC. 405. UNITED STATES EFFORTS REGARDING THE STA-
- 18 TUS OF ISRAEL IN THE WESTERN EUROPEAN
- 19 AND OTHERS GROUP AT THE UNITED NA-
- 20 TIONS.
- 21 (a) United States Efforts.—The Secretary of
- 22 State and other appropriate officials of the United States
- 23 Government should pursue an aggressive diplomatic effort
- 24 and should take all necessary steps to ensure the extension

- 1 and upgrade of Israel's membership in the Western Euro-
- 2 pean and Others Group at the United Nations.
- 3 (b) Report.—Not later than 60 days after the date
- 4 of the enactment of this Act and biannually thereafter,
- 5 the Secretary of State shall submit to the appropriate con-
- 6 gressional committees a report on the steps taken by the
- 7 United States pursuant to subsection (a) and progress in
- 8 achieving the objectives of subsection (a).

9 Subtitle B—United States

International Leadership

11 SEC. 431. SHORT TITLE.

- This subtitle may be cited as the "United States
- 13 International Leadership Act of 2003".
- 14 **SEC. 432. FINDINGS.**
- 15 The Congress makes the following findings:
- 16 (1) International organizations and other multi-
- 17 lateral institutions play a key role in United States
- foreign policy and serve key United States foreign
- 19 policy objectives, such as obligating all countries to
- freeze assets of terrorist groups, preventing the pro-
- 21 liferation of chemical, biological, and nuclear weap-
- ons, and spearheading the fight to combat the rav-
- ages of HIV/AIDS and other infectious diseases.
- 24 (2) Decisions at many international organiza-
- 25 tions, including membership and key positions, re-

main subject to determinations made by regional groups where democratic states are often in the minority and where there is intensive cooperation among repressive regimes. As a result, the United States has often been blocked in its attempts to take action in these institutions to advance its goals and objectives, including at the United Nations Human Rights Commission (where a representative of Libya was elected as chairman and the United States temporarily lost a seat).

- (3) In order to address these shortcomings, the United States must actively work to improve the workings of international organizations and multilateral institutions, particularly by creating a caucus of democratic countries that will advance United States interests. In the Second Ministerial Conference of the Community of Democracies in Seoul, Korea, on November 10–20, 2002, numerous countries recommended working together as a democracy caucus in international organizations such as the United Nations and ensuring that international and regional institutions develop and apply democratic standards for member states.
- (4) In addition, the United States has shortchanged its ability to influence these organizations

- 70 1 by failing to obtain enough support for positions 2 that are congruent to or consistent with United 3 States objectives and has not done enough to build expertise in the United States Government in the 5 area of multilateral diplomacy. 6 SEC. 433. ESTABLISHMENT OF A DEMOCRACY CAUCUS. 7 (a) In General.—The President of the United 8 States, acting through the Secretary of State and the relevant United States chiefs of mission, shall seek to estab-10 lish a democracy caucus at the United Nations, the United Nations Human Rights Commission, the United Nations
- 14 (b) Purposes of the Caucus.—A democracy cau-15 cus at an international organization should—

international organizations.

Conference on Disarmament, and at other broad-based

- (1) forge common positions, including, as appropriate, at the ministerial level, on matters of concern before the organization and work within and across regional lines to promote agreed positions;
- (2) work to revise an increasingly outmoded system of regional voting and decision making; and
- 22 (3) set up a rotational leadership scheme to 23 provide member states an opportunity, for a set pe-24 riod of time, to serve as the designated president of

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1	the caucus, responsible for serving as its voice in
2	each organization.
3	SEC. 434. ANNUAL DIPLOMATIC MISSIONS ON MULTILAT-
4	ERAL ISSUES.
5	The Secretary of State, acting through the principal
6	officers responsible for advising the Secretary on inter-
7	national organizations, shall ensure that a high-level dele-
8	gation from the United States Government, on an annual
9	basis, is sent to consult with key foreign governments in
10	every region in order to promote the United States agenda
11	at key international fora, such as the United Nations Gen-
12	eral Assembly, United Nations Human Rights Commis-
13	sion, the United Nations Education, Science, and Cultural
13	, , , , , , , , , , , , , , , , , , , ,
14	Organization, and the International Whaling Commission.
14	Organization, and the International Whaling Commission.
14 15	Organization, and the International Whaling Commission. SEC. 435. LEADERSHIP AND MEMBERSHIP OF INTER-
14 15 16	Organization, and the International Whaling Commission. SEC. 435. LEADERSHIP AND MEMBERSHIP OF INTER- NATIONAL ORGANIZATIONS.
14 15 16 17	Organization, and the International Whaling Commission. SEC. 435. LEADERSHIP AND MEMBERSHIP OF INTER- NATIONAL ORGANIZATIONS. The President, acting through the Secretary of State
14 15 16 17 18	Organization, and the International Whaling Commission. SEC. 435. LEADERSHIP AND MEMBERSHIP OF INTER- NATIONAL ORGANIZATIONS. The President, acting through the Secretary of State and the relevant United States chiefs of mission, shall use
14 15 16 17 18	Organization, and the International Whaling Commission. SEC. 435. LEADERSHIP AND MEMBERSHIP OF INTERNATIONAL ORGANIZATIONS. The President, acting through the Secretary of State and the relevant United States chiefs of mission, shall use the voice, vote, and influence of the United States to—
14 15 16 17 18 19 20	Organization, and the International Whaling Commission. SEC. 435. LEADERSHIP AND MEMBERSHIP OF INTERNATIONAL ORGANIZATIONS. The President, acting through the Secretary of State and the relevant United States chiefs of mission, shall use the voice, vote, and influence of the United States to— (1) where appropriate, reform the criteria for
14 15 16 17 18 19 20 21	Organization, and the International Whaling Commission. SEC. 435. LEADERSHIP AND MEMBERSHIP OF INTERNATIONAL ORGANIZATIONS. The President, acting through the Secretary of State and the relevant United States chiefs of mission, shall use the voice, vote, and influence of the United States to— (1) where appropriate, reform the criteria for leadership and, in appropriate cases for membership,

- 1 clude nations that violate the principles of the spe-2 cific organization;
- 3 (2) make it a policy of the United Nations and
 4 other international organizations and multilateral in5 stitutions, of which the United States is a member,
 6 that a member state may not stand in nomination
 7 or be in rotation for a leadership position in such
 8 bodies if the member state is subject to sanctions
 9 imposed by the United Nations Security Council;
 10 and
- 11 (3) work to ensure that no member state stand 12 in nomination or be in rotation for a leadership posi-13 tion in such organizations if the member state is 14 subject to a determination under section 620A of the 15 Foreign Assistance Act of 1961, section 40 of the 16 Arms Export Control Act, or section 6(j) of the Ex-17 port Administration Act.

18 SEC. 436. INCREASED TRAINING IN MULTILATERAL DIPLO-

- 19 **MACY**.
- 20 (a) Training Programs.—Section 708 of the For-
- 21 eign Service Act of 1980 (22 U.S.C. 4028) is amended
- 22 by adding after subsection (b) the following new sub-
- 23 section:
- 24 "(c) Training in Multilateral Diplomacy.—

1 "(1) IN GENERAL.—The Secretary shall estab2 lish a series of training courses for officers of the
3 Service, including appropriate chiefs of mission, on
4 the conduct of diplomacy at international organiza5 tions and other multilateral institutions and at
6 broad-based multilateral negotiations of inter7 national instruments.

- "(2) Particular programs.—The Secretary shall ensure that the training described in paragraph (1) is provided at various stages of the career of members of the Service. In particular, the Secretary shall ensure that after January 1, 2004—
 - "(A) officers of the Service receive training on the conduct of diplomacy at international organizations and other multilateral institutions and at broad-based multilateral negotiations of international instruments as part of their training upon entry of the Service; and
 - "(B) officers of the Service, including chiefs of mission, who are assigned to United States missions representing the United States to international organizations and other multilateral institutions or who are assigned in Washington, D.C. to positions that have as their primary responsibility formulation of pol-

- 1 icy towards such organizations and institutions 2 or towards participation in broad-based multi-3 lateral negotiations of international instruments 4 receive specialized training in the areas described in paragraph (1) prior to beginning of 5 6 service for such assignment or, if receiving such 7 training at that time is not practical, within the 8 first year of beginning such assignment.". 9 (b) Training for Civil Service Employees.— 10 The Secretary shall ensure that employees of the Department of State that are members of the civil service and 12 that are assigned to positions described in section 708(c) 13 of the Foreign Service Act of 1980 (as amended by this subtitle) have training described in such section. 14 15 (c) Conforming Amendments.—Section 708 of such Act is further amended— 16 17 (1) in subsection (a) by striking "(a) The" and 18 inserting "(a) Training on Human Rights.— 19 The"; and
- 20 (2) in subsection (b) by striking "(b) The" and
- 21 inserting "(b) Training on Refugee Law and
- 22 Religious Persecution.—The".
- 23 SEC. 437. PROMOTING ASSIGNMENTS TO INTERNATIONAL
- 24 **ORGANIZATIONS**.
- 25 (a) Promotions.—

(1) In General.—Section 603(b) of the For-1 2 eign Service Act of 1980 (22 U.S.C. 4003) is 3 amended by striking the period at the end and inserting: ", and shall consider whether the member of 5 the Service has served in a position whose primary 6 responsibility is to formulate policy towards or rep-7 resent the United States at an international organi-8 zation, a multilateral institution, or a broad-based 9 multilateral negotiation of an international instru-10 ment.".

- 11 (2) Effective date.—The amendment made 12 by paragraph (1) shall take effect January 1, 2010.
- 13 (b) ESTABLISHMENT OF A MULTILATERAL DIPLO-14 MACY CONE IN THE FOREIGN SERVICE.—

(1) Findings.—

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(A) The Department of State maintains a number of United States missions both within the United States and abroad that are dedicated to representing the United States to international organizations and multilateral institutions, including missions in New York, Brussels, Geneva, Rome, Montreal, Nairobi, Vienna, and Paris, which will soon be responsible for United States representation to UNESCO and OECD.

- Building, the Department maintains a signifi-3 cant number of positions in bureaus that are ei-4 ther dedicated, or whose primary responsibility 5 is, to represent the United States to such orga-6 nizations and institutions or at multilateral ne-7 gotiations.
 - (C) Given the large number of positions in the United States and abroad that are dedicated to multilateral diplomacy, the Department of State may be well served in developing persons with specialized skills necessary to become experts in this unique form of diplomacy.
 - (2) Report.—Not later than 180 days after the date of the enactment of this Act, the Secretary shall submit to the appropriate congressional committees a report—
 - (A) evaluating whether a new cone should be established for the Foreign Service that concentrates on members of the Service that serve at international organizations and multilateral institutions or are primarily responsible for participation in broad-based multilateral negotiations of international instruments; and

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1	(B) provides alternative mechanisms for
2	achieving the objective of developing a core
3	group of United States diplomats and other
4	government employees who have expertise and
5	broad experience in conducting multilateral di-
6	plomacy.
7	SEC. 438. IMPLEMENTATION AND ESTABLISHMENT OF OF-
8	FICE ON MULTILATERAL NEGOTIATIONS.
9	(a) Establishment of Office.—The Secretary of
10	State is authorized to establish, within the Bureau of
11	International Organizational Affairs, an Office on Multi-
12	lateral Negotiations to be headed by a Special Representa-
13	tive for Multilateral Negotiations (in this section referred
14	to as the "special representative").
15	(b) APPOINTMENT.—The special representative shall
16	be appointed by the President with the advice and consent
17	of the Senate and shall have the rank of Ambassador-at-
18	Large. At the discretion of the President another official
19	at the Department may serve as the special representative.

- 20 The President may direct that the special representative
- 21 report to the Assistant Secretary for International Organi-
- 22 zations.
- 23 (c) Staffing.—The special representative shall have
- 24 a staff of foreign service and civil service officers skilled
- 25 in multilateral diplomacy.

- 1 (d) Duties.—The special representative shall have2 the following responsibilities:
- (1) IN GENERAL.—The primary responsibility
 of the special representative shall be to assist in the
 organization of, and preparation for, United States
 participation in multilateral negotiations, including
 the advocacy efforts undertaken by the Department
 of State and other United States agencies.
 - (2) ADVISORY ROLE.—The special representative shall advise the President and the Secretary of State, as appropriate, regarding advocacy at international organizations and multilateral institutions and negotiations and, in coordination with the Assistant Secretary of State for International Organizational Affairs, shall make recommendations regarding—
 - (A) effective strategies (and tactics) to achieve United States policy objectives at multilateral negotiations;
 - (B) the need for and timing of high level intervention by the President, the Secretary of State, the Deputy Secretary of State, and other United States officials to secure support from key foreign government officials for the United

- States position at such organizations, institutions, and negotiations;
 - (C) the composition of United States delegations to multilateral negotiations; and
 - (D) liaison with Congress, international organizations, nongovernmental organizations, and the private sector on matters affecting multilateral negotiations.
 - (3) Democracy caucus.—The special representative, in coordination with the Assistant Secretary for International Organizational Affairs, shall ensure the establishment of a democracy caucus.
 - (4) Annual diplomatic missions of multi-Lateral issues.—The special representative, in coordination with the Assistant Secretary for International Organizational Affairs, shall organize annual consultations between the principal officers responsible for advising the Secretary of State on international organizations and foreign governments to promote the United States agenda at the United Nations General Assembly and other key international fora (such as the United Nations Human Rights Commission).
 - (5) LEADERSHIP AND MEMBERSHIP OF INTERNATIONAL ORGANIZATIONS.—The special representa-

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- tive, in coordination with the Assistant Secretary of International Organizational Affairs, shall direct the efforts of the United States Government to reform the criteria for leadership and membership of inter-
- 5 national organizations as described in section 435.
- 6 (6) Participation in multilateral nego-7 Tiations.—The special representative, or members 8 of the special representative's staff, may, as required 9 by the President or the Secretary of State, serve on 10 a United States delegation to any multilateral nego-11 tiation.
- 12 (e) Report.—Not later than 180 days after the date 13 of the enactment of this Act, the Secretary of State shall 14 submit a plan to establish a democracy caucus to the ap-15 propriate congressional committees. The report required 16 by section 437(c) may be submitted together with the re-17 port under this subsection.
- 18 SEC. 439. SYNCHRONIZATION OF UNITED STATES CON19 TRIBUTIONS TO INTERNATIONAL ORGANIZA20 TIONS.
- Not later than 180 days after the date of the enactment of this Act, the President shall submit a plan to the appropriate congressional committees on the implementation of section 404 of the Foreign Relations Authorization Act of 2003 (Public Law 107–228), (relating to a resump-

- 1 tion by the United State of the payment of its full con-
- 2 tribution to certain international organizations at the be-
- 3 ginning of each calendar year).

4 TITLE V—UNITED STATES

- 5 INTERNATIONAL BROAD-
- 6 **CASTING ACTIVITIES**
- 7 Subtitle A—Basic Authorities and
- 8 Activities
- 9 SEC. 501. MIDEAST RADIO AND TELEVISION NETWORK, INC.
- 10 (a) The United States International Broadcasting
- 11 Act of 1994 (22 U.S.C. 6201 et seq.) is amended by add-
- 12 ing after section 309 the following new section:
- 13 "SEC. 310. MIDEAST RADIO AND TELEVISION NETWORK,
- 14 INC.
- 15 "(a) Authority.—Grants authorized under section
- 16 305 shall be available to make annual grants to Mideast
- 17 Radio and Television Network, Inc. (hereinafter in this
- 18 title also referred to as 'Mideast Network') for the purpose
- 19 of carrying out radio and television broadcasting to the
- 20 Middle East region.
- 21 "(b) Function.—Mideast Network shall provide
- 22 radio and television programming to the Middle East re-
- 23 gion consistent with the broadcasting standards and
- 24 broadcasting principles set forth in section 303 of this Act.

1	"(c) Grant Agreement.—Any grant agreement or
2	grants under this section shall be subject to the following
3	limitations and restrictions:
4	"(1) The Board may not make any grant to the
5	nonprofit corporation, Mideast Network unless its
6	certificate of incorporation provides that—
7	"(A) the Board of Directors of Mideast
8	Radio and Television Network, Inc. (hereinafter
9	referred to as 'the Board') shall consist of the
10	members of the Broadcasting Board of Gov-
11	ernors established under section 304 and of no
12	other members; and
13	"(B) the Board shall make all major policy
14	determinations governing the operation of Mid-
15	east Network and shall appoint and fix the
16	compensation of such managerial officers and
17	employees of Mideast Network as it considers
18	necessary to carry out the purposes of the grant
19	provided under this title, except that no officer
20	or employee may be paid a salary or other com-
21	pensation in excess of the rate of pay payable
22	for Level IV of the Executive Schedule under
23	section 5315 of title 5, United States Code.
24	"(2) Any grant agreement under this section
25	shall require that any contract entered into by Mid-

- east Network shall specify that obligations are assumed by Mideast Network and not the United States Government.
- "(3) Any grant agreement shall require that any lease agreement entered into by Mideast Network shall be, to the maximum extent possible, assignable to the United States Government.
- "(4) Grants awarded under this section shall be made pursuant to a grant agreement which requires that grant funds be used only for activities consistent with this section, and that failure to comply with such requirements shall permit the grant to be terminated without fiscal obligation to the United States.
- 15 "(5) Duplication of language services and tech16 nical operations between the Mideast Radio and Tel17 evision Network, Inc., (including Radio Sawa), RFE/
 18 RL, and the International Broadcasting Bureau will
 19 be reduced to the extent appropriate, as determined
 20 by the Board.
- 21 "(d) Not a Federal Agency or Instrumen-
- 22 Tality.—Nothing in this title may be construed to estab-
- 23 lish Mideast Network as a Federal agency or instrumen-
- 24 tality, nor shall the officers or employees of Mideast Net-

1 work be considered to be officers or employees of the

- 2 United States Government.
- 3 "(e) Audit Authority.—
- "(1) Such financial transactions of Mideast 5 Network, as relate to functions carried out under 6 this section may be audited by the General Account-7 ing Office in accordance with such principles and 8 procedures and under such rules and regulations as 9 may be prescribed by the Comptroller General of the 10 United States. Any such audit shall be conducted at 11 the place or places where accounts of Mideast Net-12 work are normally kept.
 - "(2) Representatives of the General Accounting Office shall have access to all books, accounts, records, reports, files, papers, and property belonging to or in use by Mideast Network pertaining to such financial transactions as necessary to facilitate an audit. Such representatives shall be afforded full facilities for verifying transactions with any assets held by depositories, fiscal agents, and custodians. All such books, accounts, records, reports, files, papers, and property of Mideast Network shall remain in the custody of Mideast Network.
 - "(3) Notwithstanding any other provisions of law, the Inspector General of the Department of

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1	State is authorized to exercise the authorities of the
2	Inspector General Act with respect to the Mideast
3	Network.".
4	(b) Conforming Amendments.—
5	(1) Section 305 of the United States Inter-
6	national Broadcasting Act of 1994 (22 U.S.C. 6204)
7	is amended—
8	(A) in subsection (a)(5) by striking "308
9	and 309" and inserting "308, 309, and 310";
10	(B) in subsection (a)(6) by striking "308
11	and 309" and inserting "308, 309, and 310";
12	and
13	(C) in subsection (e) by striking "308 and
14	309" and inserting "308, 309, and 310".
15	(2) Section 307 of the United States Inter-
16	national Broadcasting Act of 1994 (22 U.S.C. 6206)
17	is amended—
18	(A) in subsection (a) by striking "308 and
19	309" and inserting "308, 309, and 310"; and
20	(B) in subsection (c) by adding "Mideast
21	Radio and Television Network, Inc.," after
22	"Asia".
23	(3) Section 304(g) of the United States Inter-
24	national Broadcasting Act of 1994 (22 U.S.C.
25	6203(g)) is amended by striking "and Radio Free

1	Asia" and inserting ", Radio Free Asia, and Mideast			
2	Radio and Television Network, Inc.".			
3	(4) Section 8332(b)(11) of title 5, United			
4	States Code, is amended by adding "Mideast Radio			
5	and Television Network, Inc.;" after "the Asia			
6	Foundation;".			
7	SEC. 502. IMPROVING SIGNAL DELIVERY TO CUBA.			
8	Section 3 of the Radio Broadcasting to Cuba Act (22			
9	U.S.C. 1465a) is amended—			
10	(1) in subsection (c) by striking the second sen-			
11	tence and inserting "The Board is authorized to si-			
12	multaneously utilize other broadcasting transmission			
13	facilities, and other frequencies, including the Ampli-			
14	tude Modulation (AM) Band (535 kHz to 1705			
15	kHz), the Frequency Modulation (FM) Band, and			
16	the Shortwave (SW) Band.";			
17	(2) in subsection (c) in the third sentence by			
18	striking "Provided, That" and all that follows before			
19	the period at the end;			
20	(3) in subsection (d) by striking the last sen-			
21	tence;			
22	(4) by amending subsection (e) to read as fol-			
23	lows:			

1	"(e) Any program of United States Government radio			
2	broadcasts to Cuba authorized by this section shall be des-			
3	ignated 'Radio Marti program'."; and			
4	(5) in subsection (f) by striking "Voice of			
5	America".			
6	SEC. 503. REPORT CONCERNING EFFORTS TO COUNTER			
7	JAMMING OF BROADCASTS OF RADIO MART			
8	AND TV MARTI.			
9	Not later than 30 days after the date of the enact			
10	ment of this Act, the Secretary of State shall submit to			
11	the appropriate congressional committees a report pro-			
12	viding the following information:			
13	(1) Specific steps taken to increase the capabili-			
14	ties of Radio Marti and TV Marti to ensure that			
15	broadcasts overcome jamming by the Government of			
16	Cuba.			
17	(2) An evaluation and analysis of not less than			
18	10 alternate methods to counter jamming of radio			
19	and television broadcasts including the following:			
20	(A) Methods used to broadcast into Iraq			
21	involving a C-130.			
22	(B) Methods previously used to transmit			
23	into the former Soviet Union and other Soviet			
24	bloc countries.			

1 (C) Successful methods employed by non-2 United States Government entities, such as 3 those used by the Falun Gong to overcome Chi-4 nese Government jamming and those recently 5 used by a Cuban exile group to transmit tele-6 vision broadcasts into Cuba.

Subtitle B—Global Internet Freedom

9 SEC. 521. SHORT TITLE.

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- This subtitle may be cited as the "Global Internet 11 Freedom Act of 2003".
- 12 **SEC. 522. FINDINGS.**
- 13 The Congress makes the following findings:
- 14 (1) Freedom of speech, freedom of the press, 15 and freedom of association are fundamental charac-16 teristics of a free society. The first amendment to 17 the Constitution of the United States guarantees 18 that "Congress shall make no law . . . abridging the 19 freedom of speech, or of the press; or the right of the people peaceably to assemble." These constitu-20 21 tional provisions guarantee the rights of Americans 22 to communicate and associate with one another 23 without restriction, including unfettered communica-24 tion and association via the Internet. Article 19 of 25 the United Nation's Universal Declaration

- Human Rights explicitly guarantees the freedom to "receive and impart information and ideas through any media and regardless of frontiers".
 - (2) All people have the right to communicate freely with others, and to have unrestricted access to news and information, on the Internet.
 - (3) With nearly 10 percent of the world's population now online, and more gaining access each day, the Internet stands to become the most powerful engine for democratization and the free exchange of ideas ever invented.
 - (4) The governments of Burma, Cuba, Laos, North Korea, the People's Republic of China, Saudi Arabia, Syria, and Vietnam, among others, are taking active measures to keep their citizens from freely accessing the Internet and obtaining international political, religious, and economic news and information.
 - (5) The Voice of America and Radio Free Asia, as well as hundreds of news sources with an Internet presence, are routinely being jammed by repressive governments.
 - (6) Since the 1940s, the United States has deployed anti-jamming technologies to make Voice of America and other United States Government spon-

1	sored broadcasting available to people in nations
2	with governments that seek to block news and infor-
3	mation.
4	(7) The United States Government has thus far
5	commenced only modest steps to fund and deploy
6	technologies to defeat Internet censorship.
7	(8) The success of United States policy in sup-
8	port of freedom of speech, press, and association re-
9	quires continued efforts to defeat totalitarian and
10	authoritarian controls on news and information over
11	the Internet.
12	SEC. 523. PURPOSES.
13	The purposes of this subtitle are—
14	(1) to adopt an effective and robust global
15	Internet freedom policy;
16	(2) to establish an office within the Broad-
17	casting Board of Governors with the sole mission of
18	countering Internet jamming and blocking by uti-
19	lizing available anti-jamming technology;
20	(3) to expedite the development and deployment
21	of technology to protect Internet freedom around the
22	world; and
23	(4) to bring to bear the pressure of the free

world on repressive governments guilty of Internet

- 1 censorship and the intimidation and persecution of
- their citizens who use the Internet.
- 3 SEC. 524. DEVELOPMENT AND DEPLOYMENT OF TECH-
- 4 NOLOGIES TO DEFEAT INTERNET JAMMING
- 5 AND CENSORSHIP.
- 6 (a) Establishment of Office of Global Inter-
- 7 NET FREEDOM.—The Broadcasting Board of Governors
- 8 shall establish an Office of Global Internet Freedom (here-
- 9 inafter in this subtitle referred to as the "Office"). The
- 10 Office shall develop and implement a comprehensive global
- 11 strategy to combat state-sponsored and state-directed
- 12 Internet jamming and persecution of those who use the
- 13 Internet.
- 14 (b) Cooperation of Other Federal Depart-
- 15 MENTS AND AGENCIES.—Each department and agency of
- 16 the United States Government shall cooperate fully with,
- 17 and assist in the implementation of, the strategy developed
- 18 by the Office and shall make such resources and informa-
- 19 tion available to the Office as is necessary to the achieve-
- 20 ment of the purposes of this subtitle.
- 21 (c) Cooperation with Department of State.—
- 22 The Office shall assist the Secretary of State in preparing
- 23 portions of the country reports on human rights practices
- 24 that address Internet accessibility.

- 1 (d) Report to Congress.—Nine months after the
- 2 date of the enactment of this Act, the Broadcasting Board
- 3 of Governors shall submit to the Congress a report on the
- 4 status of foreign government interference with Internet
- 5 use and of efforts by the United States to counter such
- 6 interference. The report shall list the countries that pur-
- 7 sue policies of Internet censorship, blocking, and other
- 8 abuses; provide information concerning the government
- 9 agencies or quasi-governmental organizations that imple-
- 10 ment Internet censorship; and describe with the greatest
- 11 particularity practicable the technological means by which
- 12 such blocking and other abuses are accomplished. In the
- 13 discretion of the Broadcasting Board of Governors, such
- 14 report may be submitted in both a classified and nonclassi-
- 15 fied version. One year after the date of submission of such
- 16 report, the Office shall submit a second report.
- 17 (e) Limitation on Authority.—Nothing in this
- 18 subtitle shall be interpreted to authorize any action by the
- 19 United States to interfere with foreign national censorship
- 20 in furtherance of legitimate law enforcement aims con-
- 21 sistent with the Universal Declaration of Human Rights.

1	Subtitle C—Reorganization of			
2	United States International			
3	Broadcasting			
4	SEC. 531. ESTABLISHMENT OF UNITED STATES INTER-			
5	NATIONAL BROADCASTING AGENCY.			
6	(a) In General.—Section 304 of the United States			
7	International Broadcasting Act of 1994 (22 U.S.C. 6203)			
8	is amended to read as follows:			
9	"SEC. 304. ESTABLISHMENT OF UNITED STATES INTER-			
10	NATIONAL BROADCASTING AGENCY.			
11	"(a) Establishment.—There is established as an			
12	independent agency in the executive branch the United			
13	States International Broadcasting Agency (hereinafter in			
14	this Act referred to as the 'Agency').			
15	"(b) Board of Governors of the Agency.—			
16	"(1) Head of agency.—The Agency shall be			
17	headed by the Board of Governors of the United			
18	States International Broadcasting Agency (herein-			
19	after in this Act referred to as the 'Board of Gov-			
20	ernors').			
21	"(2) AUTHORITIES AND FUNCTIONS.—The			
22	Board of Goverors shall—			
23	"(A) carry out the authorities and func-			
24	tions of the Agency under section 305: and			

1	"(B) be responsible for the exercise of all
2	authorities and powers and the discharge of all
3	duties and functions of the Agency.
4	"(3) Composition of the board of gov-
5	ERNORS.—
6	"(A) The Board of Governors shall consist
7	of 9 members, as follows:
8	"(i) Eight voting members who shall
9	be appointed by the President, by and with
10	the advice and consent of the Senate.
11	"(ii) The Secretary of State who shall
12	also be a voting member.
13	"(B) The President shall appoint one
14	member (other than the Secretary of State) as
15	Chair of the Board of Governors, subject to the
16	advice and consent of the Senate.
17	"(C) Exclusive of the Secretary of State,
18	not more than 4 of the members of the Board
19	of Governors appointed by the President shall
20	be of the same political party.
21	"(4) TERM OF OFFICE.—The term of office of
22	each member of the Board of Governors shall be
23	three years, except that the Secretary of State shall
24	remain a member of the Board of Governors during
25	the Secretary's term of service. The President shall

appoint, by and with the advice and consent of the Senate, board members to fill vacancies occurring prior to the expiration of a term, in which case the members so appointed shall serve for the remainder of such term. Any member whose term has expired may serve until a successor has been appointed and qualified. When there is no Secretary of State, the Acting Secretary of State shall serve as a member of the board until a Secretary is appointed.

"(5) SELECTION OF BOARD OF GOVERNORS.—
Members of the Board of Governors appointed by
the President shall be citizens of the United States
who are not regular full-time employees of the
United States Government. Such members shall be
selected by the President from among Americans
distinguished in the fields of mass communications,
print, broadcast media, or foreign affairs.

"(6) Compensation.—Members of the Board of Governors, while attending meetings of the board or while engaged in duties relating to such meetings or in other activities of the board pursuant to this section (including travel time) shall be entitled to receive compensation equal to the daily equivalent of the compensation prescribed for level IV of the Executive Schedule under section 5315 of title 5,

- 1 United States Code. While away from their homes or 2 regular places of business, members of the board 3 may be allowed travel expenses, including per diem in lieu of subsistence, as authorized by law for per-5 sons in the Government service employed intermit-6 tently. The Secretary of State shall not be entitled 7 to any compensation under this title, but may be al-8 lowed travel expenses as provided under this sub-9 section.
 - "(7) Decisions.—Decisions of the Board of Governors shall be made by majority vote, a quorum being present. A quorum shall consist of 5 members.
 - "(8) Immunity from civil liability.—Notwithstanding any other provision of law, any and all limitations on liability that apply to the members of the Board of Governors also shall apply to such members when acting in their capacities as members of the boards of directors of RFE/RL, Incorporated and Radio Free Asia.

20 "(c) Executive Director.—

"(1) APPOINTMENT.—The Board of Governors shall appoint an Executive Director of the Agency. The Executive Director shall receive basic pay at the rate payable for level III of the Executive Schedule under section 5314 of title 5, United States Code.

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1	The Director may be removed through a majority
2	vote of the Board.
3	"(2) Functions and duties.—The Executive
4	Director shall have the following functions and du-
5	ties:
6	"(A) To exercise the authorities delegated
7	by the Board of Governors pursuant to section
8	305(b).
9	"(B) To carry out all broadcasting activi-
10	ties conducted pursuant to this title, the Radio
11	Broadcasting to Cuba Act, and the Television
12	Broadcasting to Cuba Act.
13	"(C) To examine and make recommenda-
14	tions to the Board of Governors on long-term
15	strategies for the future of international broad-
16	casting, including the use of new technologies.
17	"(D) To review engineering activities to
18	ensure that all broadcasting elements receive
19	the highest quality and cost-effective delivery
20	services.
21	"(E) To procure supplies, services, and
22	other personal property to carry out the func-
23	tions of the Agency.
24	"(F) To obligate and expend, for official
25	reception and representation expenses, such

1	amounts as may be made available through ap-
2	propriations.
3	"(G) To provide for the use of United
4	States Government transmitter capacity for
5	relay of broadcasting by grantees.
6	"(H) To procure temporary and intermit-
7	tent personal services to the same extent as is
8	authorized by section 3109 of title 5, United
9	States Code, at rates not to exceed the daily
10	equivalent of the rate provided for positions
11	classified above grade GS-15 of the General
12	Schedule under section 5108 of title 5, United
13	States Code.
14	"(I) To procure for the Agency, pursuant
15	to section 1535 of title 31, United States Code
16	goods and services from other departments or
17	agencies.
18	"(J) To the extent funds are available, to
19	lease space and acquire personal property for
20	the Agency.
21	"(d) Inspector General Authorities.—
22	"(1) In general.—The Inspector General of
23	the Department of State shall exercise the same au-
24	thorities with respect to the Agency as the Inspector
25	General exercises under the Inspector General Act of

- 1 1978 and section 209 of the Foreign Service Act of
- 2 1980 with respect to the Department of State.
- 3 "(2) Respect for journalistic integrity
- 4 OF BROADCASTERS.—The Inspector General of the
- 5 Department of State and the Foreign Service shall
- 6 respect the journalistic integrity of all the broad-
- 7 casters covered by this title and may not evaluate
- 8 the philosophical or political perspectives reflected in
- 9 the content of broadcasts.".
- 10 (b) Retention of Existing Board Members.—
- 11 The members of the Broadcasting Board of Governors ap-
- 12 pointed by the President pursuant to section 304 of the
- 13 United States International Broadcasting Act of 1994 on
- 14 the day before the effective date of this title and holding
- 15 office as of that date may serve the remainder of their
- 16 terms of office as members of the Board of Governors es-
- 17 tablished under section 304(b) of the United States Inter-
- 18 national Broadcasting Act of 1994, as amended by sub-
- 19 section (a) of this section, without reappointment, or if
- 20 their term has expired may serve until a successor is ap-
- 21 pointed and qualified.
- 22 SEC. 532. AUTHORITIES AND FUNCTIONS OF THE AGENCY.
- 23 Section 305 of the United States International
- 24 Broadcasting Act of 1994 (22 U.S.C. 6204) is amended
- 25 to read as follows:

1 "SEC. 305. AUTHORITIES AND FUNCTIONS OF THE AGENCY.

- 2 "(a) The Agency shall have the following authorities3 and functions:
- "(1) To supervise all broadcasting activities conducted pursuant to this title, the Radio Broadcasting to Cuba Act, and the Television Broadcasting to Cuba Act.
 - "(2) To review and evaluate the mission and operation of, and to assess the quality, effectiveness, and professional integrity of, all such activities within the context of the broad foreign policy objectives of the United States and the guiding principles and doctrines of the United States, particularly freedom and democracy.
 - "(3) To develop strategic goals after reviewing human rights reporting and other reliable assessments to assist in determining programming and resource allocation.
 - "(4) To ensure that United States international broadcasting is conducted in accordance with the standards and principles contained in section 303.
 - "(5) To review, evaluate, and determine, at least annually, after consultation with the Secretary of State, the addition or deletion of language services.

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- 1 "(6) To make and supervise grants for broad-2 casting and related activities in accordance with sec-3 tions 308 and 309.
 - "(7) To allocate funds appropriated for international broadcasting activities among the various elements of the Agency and grantees, subject to the limitations in sections 308 and 309 and subject to reprogramming notification requirements in law for the reallocation of funds.
 - "(8) To undertake such studies as may be necessary to identify areas in which broadcasting activities under its authority could be made more efficient and economical.
 - "(9) To submit to the President and the Congress an annual report which summarizes and evaluates activities under this title, the Radio Broadcasting to Cuba Act, and the Television Broadcasting to Cuba Act, placing special emphasis on the assessment described in paragraph (2).
 - "(10) To make available in the annual report required by paragraph (9) information on funds expended on administrative and managerial services by the Agency and by grantees and the steps the Agency has taken to reduce unnecessary overhead costs for each of the broadcasting services.

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1 "(11) To utilize the provisions of titles III, IV, 2 V, VII, VIII, IX, and X of the United States Infor-3 mation and Educational Exchange Act of 1948, and section 6 of Reorganization Plan Number 2 of 1977, 5 as in effect on the day before the effective date of 6 title XIII of the Foreign Affairs Agencies Consolida-7 tion Act of 1998, to the extent the Executive Direc-8 tor considers necessary in carrying out the provi-9 sions and purposes of this title.

"(12) To utilize the authorities of any other statute, reorganization plan, Executive order, regulation, agreement, determination, or other official document or proceeding that had been available to the Director of the United States Information Agency, the Bureau, or the Board before the effective date of title XIII of the Foreign Affairs Consolidation Act of 1998 for carrying out the broadcasting activities covered by this title.

"(b) DELEGATION OF AUTHORITY.—The Board of 20 Governors may delegate to the Executive Director of the 21 Agency, or any other officer or employee of the United 22 States, the authorities provided in this section, except 23 those authorities provided in paragraph (1), (2), (4), (5),

24 (6), (7), or (9) of subsection (a).

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- 1 "(c) Broadcasting Budgets.—The Executive Di-
- 2 rector and the grantees identified in sections 308 and 309
- 3 shall submit proposed budgets to the Board. The Board
- 4 shall forward its recommendations concerning the pro-
- 5 posed budget for the Board and broadcasting activities
- 6 under this title, the Radio Broadcasting to Cuba Act, and
- 7 the Television Broadcasting to Cuba Act to the Office of
- 8 Management and Budget.".

9 SEC. 533. ROLE OF THE SECRETARY OF STATE.

- 10 Section 306 of the United States International
- 11 Broadcasting Act of 1994 (22 U.S.C. 6205) is amended
- 12 to read as follows:

13 "SEC. 306. ROLE OF THE SECRETARY OF STATE.

- "To assist the Agency in carrying out its functions,
- 15 the Secretary of State shall provide such information and
- 16 guidance on foreign policy and public diplomacy issues to
- 17 the Agency as the Secretary considers appropriate.".

18 SEC. 534. ADMINISTRATIVE PROVISIONS.

- 19 The United States International Broadcasting Act of
- 20 1994 is amended by striking section 307 and inserting the
- 21 following new section:

22 "SEC. 307. ADMINISTRATIVE PROVISIONS.

- 23 "(a) Officers and Employees.—The Board of
- 24 Governors may appoint and fix the compensation of such
- 25 officers and employees as may be necessary to carry out

1	the functions of the Agency. Except as otherwise provided			
2	by law, such officers and employees shall be appointed in			
3	accordance with the civil service laws and their compensa-			
4	tion shall be fixed in accordance with title 5, United States			
5	Code.			
6	"(b) Experts and Consultants.—The Board of			
7	Governors, as may be provided in appropriation Acts, may			
8	obtain the services of experts and consultants in accord-			
9	ance with section 3109 of title 5, United States Code, and			
10	may compensate such experts and consultants at rates not			
11	to exceed the daily rate prescribed for level IV of the Exec-			
12	utive Schedule under section 5315 of title 5, United States			
	α 1			
13	Code.			
13 14	"(c) Acceptance of Voluntary Services.—			
14	"(c) Acceptance of Voluntary Services.—			
14 15	"(c) Acceptance of Voluntary Services.— "(1) In General.—Notwithstanding section			
141516	"(c) Acceptance of Voluntary Services.— "(1) In General.—Notwithstanding section 1342 of title 31, United States Code, the Board of			
14151617	"(c) Acceptance of Voluntary Services.— "(1) In General.—Notwithstanding section 1342 of title 31, United States Code, the Board of Governors may accept, subject to regulations issued			
14 15 16 17 18	"(c) Acceptance of Voluntary Services.— "(1) In General.—Notwithstanding section 1342 of title 31, United States Code, the Board of Governors may accept, subject to regulations issued by the Office of Personnel Management, voluntary			
141516171819	"(c) Acceptance of Voluntary Services.— "(1) In General.—Notwithstanding section 1342 of title 31, United States Code, the Board of Governors may accept, subject to regulations issued by the Office of Personnel Management, voluntary services if such services—			
14151617181920	"(c) Acceptance of Voluntary Services.— "(1) In General.—Notwithstanding section 1342 of title 31, United States Code, the Board of Governors may accept, subject to regulations issued by the Office of Personnel Management, voluntary services if such services— "(A) are to be uncompensated; and			
14 15 16 17 18 19 20 21	"(c) Acceptance of Voluntary Services.— "(1) In General.—Notwithstanding section 1342 of title 31, United States Code, the Board of Governors may accept, subject to regulations issued by the Office of Personnel Management, voluntary services if such services— "(A) are to be uncompensated; and "(B) are not used to displace any em-			
14 15 16 17 18 19 20 21 22	"(c) Acceptance of Voluntary Services.— "(1) In general.—Notwithstanding section 1342 of title 31, United States Code, the Board of Governors may accept, subject to regulations issued by the Office of Personnel Management, voluntary services if such services— "(A) are to be uncompensated; and "(B) are not used to displace any employee.			

- 1 other than for purposes of chapter 81 of title 5,
- 2 United States Code (relating to compensation for in-
- jury) and sections 2671 through 2680 of title 28,
- 4 United States Code (relating to tort claims).
- 5 "(d) Delegation.—Except as otherwise provided in
- 6 this Act, the Board of Governors may delegate any func-
- 7 tion to the Executive Director and such other officers and
- 8 employees of the Agency as the Board of Governors may
- 9 designate, and may authorize such successive redelega-
- 10 tions of such functions within the Agency as may be nec-
- 11 essary or appropriate.
- 12 "(e) Contracts.—
- 13 "(1) IN GENERAL.—Subject to the Federal
- 14 Property and Administrative Services Act of 1949
- and other applicable Federal law, the Board of Gov-
- ernors may make, enter into, and perform such con-
- tracts, grants, leases, cooperative agreements, and
- other similar transactions with Federal or other pub-
- lic agencies (including State and local governments)
- and private organizations and persons, and to make
- 21 such payments, by way of advance or reimburse-
- 22 ment, as the Board of Governors may determine
- 23 necessary or appropriate to carry out functions of
- the Board of Governors or the Agency.

1 $\qquad \qquad \text{``(2)} \ \text{`}$	APPROPRIATION	AUTHORITY	REQUIRED.—
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- 2 No authority to enter into contracts or to make pay-
- 3 ments under this title shall be effective except to
- 4 such extent or in such amounts as are provided in
- 5 advance under appropriation Acts.
- 6 "(f) REGULATIONS.—The Executive Director may
- 7 prescribe such rules and regulations as the Board of Gov-
- 8 ernors considers necessary or appropriate to administer
- 9 and manage the functions of the Agency, in accordance
- 10 with chapter 5 of title 5, United States Code.
- 11 "(g) Seal.—The Executive Director shall cause a
- 12 seal of office to be made for the Agency of such design
- 13 as the Board of Governors shall approve. Judicial notice
- 14 shall be taken of such seal.".
- 15 SEC. 535. BROADCASTING BOARD OF GOVERNORS AND
- 16 INTERNATIONAL BROADCASTING BUREAU.
- 17 The Broadcasting Board of Governors and the Inter-
- 18 national Broadcasting Bureau are abolished.
- 19 SEC. 536. TRANSITION.
- 20 (a) Transfer of Functions.—Except as otherwise
- 21 provided in this subtitle or an amendment made by this
- 22 subtitle, all functions that on the day before the effective
- 23 date specified in section 540 are authorized to be per-
- 24 formed by the Broadcasting Board of Governors and the
- 25 International Broadcasting Bureau and any officer, em-

- 1 ployee, or component of such entities, under any statute,
- 2 reorganization plan, Executive order, or other provision of
- 3 law, are transferred to the Agency established under this
- 4 title effective on that date.
- 5 (b) Determination of Certain Functions.—If
- 6 necessary, the Office of Management and Budget shall
- 7 make any determination of the functions that are trans-
- 8 ferred under this title.

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(c) Transition Provisions.—

otherwise provided by law, the Board of Governors may, for purposes of performing a function that is transferred to the Agency by this title, exercise all authorities under any other provision of law that were available with respect to the performance of that function to the official responsible for the performance of that function on the day before the effective date specified in section 540.

(2) Authorities to wind up affairs.—

(A) The Director of the Office of Management and Budget may take such actions as the Director of the Office of Management and Budget considers necessary to wind up any outstanding affairs of the Broadcasting Board of Governors and the International Broadcasting

1	Bureau associated with the functions that are
2	transferred pursuant to subsection (a).
3	(B) The Director of the Office of Manage-
4	ment and Budget may take such actions as the
5	Director of the Office of Management and
6	Budget considers necessary to wind up any out-
7	standing affairs of the Broadcasting Board of
8	Governors and the International Broadcasting
9	Bureau associated with the functions that are
10	transferred pursuant to subsection (a).
11	(3) Transfer of Assets.—Any property,
12	records, unexpended balances of appropriations, allo-
13	cations, and other funds employed, used, held, avail-
14	able, or to be made available in connection with a
15	function transferred to the Agency by this Act are
16	transferred on the effective date specified in section
17	540.
18	SEC. 537. CONFORMING AMENDMENTS.
19	(a) United States International Broad-
20	CASTING ACT OF 1994.—The United States International
21	Broadcasting Act of 1994 is amended as follows:
22	(1) Section 308 (22 U.S.C. 6207) is amended—
23	(A) in subsection (a)—
24	(i) by striking "The Board" and in-
25	serting "The Agency"; and

1	(ii) in paragraph (1) by striking
2	"Broadcasting Board of Governors" and
3	inserting "Board Governors of the Inter-
4	national Broadcasting Agency";
5	(B) in subsection (b)—
6	(i) by striking paragraph (2);
7	(ii) by striking "(1)"; and
8	(iii) by striking "Board" both places
9	it appears and inserting "Agency";
10	(C) in subsections (c), (d), (g), (h), and (i)
11	by striking "Board" each place it appears and
12	inserting "Agency";
13	(D) in subsection (g)(4) by striking "Inter-
14	national Broadcasting Bureau" and inserting
15	"Agency"; and
16	(E) in subsections (i) and (j) by striking
17	"and the Foreign Service" each place it ap-
18	pears.
19	(2) Section 309 (22 U.S.C. 6208) is amended—
20	(A) in subsection $(c)(1)$ by striking
21	"Board" both places it appears and inserting
22	"Agency";
23	(B) by striking subsection (e);

1	(C) in subsections (f) and (g) by striking
2	"Board" each place it appears and inserting
3	"Agency"; and
4	(D) in subsection (g) by striking "Chair-
5	man of the Board" and inserting "Agency".
6	(3) By striking section 311 (22 U.S.C. 6210).
7	(4) In section 313 (22 U.S.C. 6212) by striking
8	"Board" and inserting "Agency".
9	(5) In section 314 (22 U.S.C. 6213) by striking
10	paragraph (2).
11	(6) By striking section 315.
12	(b) Cuban Liberty and Democratic Solidarity
13	(LIBERTAD) ACT OF 1996.—Section 107 of the Cuban
14	Liberty and Democratic Solidarity (LIBERTAD) Act of
15	$1996\ (22\ \mathrm{U.S.C.}\ 6037)$ is amended in subsections (a) and
16	(b) by striking "International Broadcasting Bureau" each
17	place it appears and inserting "United States Inter-
18	national Broadcasting Agency".
19	(c) RADIO BROADCASTING TO CUBA ACT.—The
20	Radio Broadcasting to Cuba Act (22 U.S.C. 1465 et seq.)
21	is amended as follows:
22	(1) In section 3 (22 U.S.C. 1465a) as follows:
23	(A) In the section heading by striking
24	"BROADCASTING BOARD OF GOV-
25	ERNORS" and inserting "UNITED STATES

1	INTERNATIONAL BROADCASTING
2	AGENCY".
3	(B) In subsection (a) by striking "the
4	'Board')" and inserting "the 'Agency')".
5	(C) In subsections (a), (d), and (f) by
6	striking "Broadcasting Board of Governors"
7	and inserting "United States International
8	Broadcasting Agency".
9	(2) In section 4 (22 U.S.C. 1465b) as follows:
10	(A) In the first sentence by striking "The"
11	and all that follows through "Bureau" and in-
12	serting: "The Board of Governors of the United
13	States International Broadcasting Agency shall
14	establish within the Agency".
15	(B) In the third sentence by striking
16	"Broadcasting Board of Governors" and insert-
17	ing "Board of Governors of the United States
18	International Broadcasting Agency".
19	(C) In the fourth sentence by striking
20	"Board of the International Broadcasting Bu-
21	reau" and inserting "Board of Governors of the
22	United States International Broadcasting Agen-
23	cy''.
24	(3) In section 5 (22 U.S.C. 1465c) as follows:

1	(A) In subsection (b) by striking "Broad-
2	casting Board of Governors" and inserting
3	"Board of Governors of the United States
4	International Broadcasting Agency".
5	(B) By striking "Board" each place it ap-
6	pears and inserting "Advisory Board".
7	(4) In section 6 (22 U.S.C. 1465d) as follows:
8	(A) In subsection (a) by striking "Broad-
9	casting Board of Governors" and inserting
10	"United States International Broadcasting
11	Agency" and by striking "Board" and inserting
12	"Board of Directors of the United States Inter-
13	national Broadcasting Agency".
14	(B) In subsection (b) by striking "Board"
15	and inserting "United States International
16	Broadcasting Agency".
17	(5) In section 7 (22 U.S.C. 1465e) by striking
18	"Board" in subsections (b) and (d) and inserting
19	"United States International Broadcasting Agency".
20	(6) In section 8(a) (22 U.S.C. 1465f(a)), by
21	striking "Broadcasting Board of Governors" and in-
22	serting "United States International Broadcasting
23	Agency''.

1	(d) Television Broadcasting to Cuba Act.—
2	The Television Broadcasting to Cuba Act (22 U.S.C.
3	1465aa note) is amended as follows:
4	(1) Section 243(a) (22 U.S.C. 1465bb) is
5	amended by striking "Broadcasting Board of Gov-
6	ernors" and inserting "United States International
7	Broadcasting Agency".
8	(2) Section 244 (22 U.S.C. 1465cc) is amended
9	as follows:
10	(A) In subsection (a) by amending the
11	third sentence to read as follows: "The Board
12	of Governors of the United States International
13	Broadcasting Agency shall appoint a head of
14	the Service who shall report directly to the
15	Board of Governors.".
16	(B) In subsection (b) by striking "Board"
17	and inserting "United States International
18	Broadcasting Agency'.
19	(C) In subsection (e) by striking "The
20	Board" and inserting "The Agency" and by
21	striking "Board determines" and inserting
22	"Board of Governors of the United States
23	International Broadcasting Agency deter-
24	mines".

1	(3) In section 246 (22 U.S.C. 1465dd) by strik-
2	ing "United States Information Agency" and insert-
3	ing "United States International Broadcasting
4	Agency" and by striking "Board" and inserting
5	"Board of Governors of the United States Inter-
6	national Broadcasting Agency".
7	(e) United States Information and Edu-
8	CATIONAL EXCHANGE ACT OF 1948.—The United States
9	Information and Educational Exchange Act of 1948 (22
10	U.S.C. 1431 et seq.) is amended—
11	(1) in section 505 (22 U.S.C. 1464a), by strik-
12	ing "Broadcasting Board of Governors" each place
13	it appears and inserting "United States Inter-
14	national Broadcasting Agency"; and
15	(2) in section 506(c) (22 U.S.C. 1464b(c))—
16	(A) by striking "Broadcasting Board of
17	Governors" and inserting "United States Inter-
18	national Broadcasting Agency"; and
19	(B) by striking "Board" and inserting
20	"Agency".
21	(f) Foreign Service Act of 1980.—The Foreign
22	Service Act of 1980 (22 U.S.C. 3901 et seq.) is amend-
23	ed—
24	(1) in section $202(a)(1)$ (22 U.S.C.
25	3922(a)(1)), by striking "Broadcasting Board of

1	Governors" and inserting "United States Inter-
2	national Broadcasting Agency";
3	(2) in section 210 (22 U.S.C. 3930), by striking
4	"Broadcasting Board of Governors" and inserting
5	"United States International Broadcasting Agency";
6	(3) in section 1003(a) (22 U.S.C. 4103(a)), by
7	striking "Broadcasting Board of Governors" and in-
8	serting "United States International Broadcasting
9	Agency''; and
10	(4) in section 1101(c) (22 U.S.C. 4131(c)), by
11	striking "Broadcasting Board of Governors," and in-
12	serting "the United States International Broad-
13	casting Agency,".
14	(g) State Department Basic Authorities Act
15	OF 1956.—The State Department Basic Authorities Act
16	of 1956 (22 U.S.C. 2651a et seq.) is amended—
17	(1) in section 23(a) (22 U.S.C. 2695(a)), by
18	striking "Broadcasting Board of Governors," and in-
19	serting "United States International Broadcasting
20	Agency,";
21	(2) in section 25(f) (22 U.S.C. 2697(f))—
22	(A) by striking "Broadcasting Board of
23	Governors" and inserting "United States Inter-
24	national Broadcasting Agency': and

1	(B) by striking "the Board and the Agen-
2	cy" and inserting "their respective agencies";
3	(3) in section 26(b) (22 U.S.C. 2698(b))—
4	(A) by striking 'Broadcasting Board of
5	Governors," and inserting "United States Inter-
6	national Broadcasting Agency"; and
7	(B) by striking "the Board and the Agen-
8	cy" and inserting "their respective agencies";
9	and
10	(4) in section 32 (22 U.S.C. 2704), by striking
11	"Broadcasting Board of Governors" and inserting
12	"United States International Broadcasting Agency".
13	(h) TITLE 5, UNITED STATES CODE.—
14	(1) Section 5314 of title 5, United States Code,
15	is amended by adding at the end the following: "Ex-
16	ecutive Director, United States International Broad-
17	casting Agency.".
18	(2) Section 5315 of title 5, United States Code,
19	is amended by striking "Director of the Inter-
20	national Broadcasting Bureau.".
21	SEC. 538. REFERENCES.
22	Except as otherwise provided in this subtitle or an
23	amendment made by this subtitle, any reference in any
24	statute, reorganization plan, Executive order, regulation,
25	agreement, determination, or other official document or

- 1 proceeding to the Broadcasting Board of Governors and
- 2 the International Broadcasting Bureau or any other offi-
- 3 cer or employee of the Broadcasting Board of Governors
- 4 or the International Broadcasting Bureau shall be deemed
- 5 to refer to the United States International Broadcasting
- 6 Agency or the Board of Governors of the United States
- 7 International Broadcasting Agency established under this
- 8 subtitle.

9 SEC. 539. BROADCASTING STANDARDS.

- 10 Section 303(a) of the United States International
- 11 Broadcasting Act of 1994 (22 U.S.C. 6202(a)) is amend-
- 12 ed—
- (1) in paragraph (6) by striking "and";
- 14 (2) in paragraph (8) by striking the period and
- inserting "; and"; and
- 16 (3) by adding after paragraph (8) the following
- 17 new paragraph:
- 18 "(9) seek to ensure that resources are allocated
- 19 to broadcasts directed at people whose governments
- deny freedom of expression or who are otherwise in
- 21 special need of honest and professional broadcasting,
- commensurate with the need for such broadcasts.".

23 SEC. 540. EFFECTIVE DATE.

- Except as otherwise provided, this subtitle and the
- 25 amendments made by this subtitle shall take effect on the

1 last day of the 6-month period beginning on the date of

2	the enactment of this Act.
3	TITLE VI—INTERNATIONAL
4	FREE MEDIA ACT OF 2003
5	SEC. 601. SHORT TITLE.
6	This title may be cited as the "International Free
7	Media Act of 2003".
8	SEC. 602. DEFINITIONS.
9	In this title, the term "free media" means individuals
0	or organizations engaged in the gathering and distribution
1	of news and information free of direct or indirect govern-
2	mental control.
3	SEC. 603. FINDINGS.
4	The Congress makes the following findings:
5	(1) Freedom of speech and freedom of the press
6	are fundamental human rights enshrined in inter-
7	national law.
8	(2) The United States has a national interest in
9	promoting these freedoms by supporting free media
20	abroad, which is essential to the development of free
21	and democratic societies consistent with our own.
22	(3) Free media is undermined, endangered, or
23	nonexistent in many repressive and transitional soci-
24	eties around the world, including in Eurasia, Africa,
25	and the Middle East.

- 1 (4) Free media is suppressed by foreign govern-2 ments by a variety of means, including state censor-3 ship, legal restriction, financial pressure, and phys-4 ical intimidation.
 - (5) Unprofessional and unethical media that violate widely accepted standards of professional journalism and editorial practice compromises the ability of a free media to contribute to open, fair, and constructive democratic debate.
 - (6) Unprofessional and unethical media includes media that violate the standards set in the International Covenant on Civil and Political Rights, which includes article 20, section 2 of the Covenant which states that "Any advocacy of national, racial, or religious hatred that constitutes incitement to discrimination, hostility, or violence shall be prohibited by law.".
 - (7) Individuals lacking access to a plurality of free media are vulnerable to misinformation and propaganda and are potentially more likely to adopt anti-American views.
 - (8) Foreign governments have a responsibility to actively and publicly discourage and rebut unprofessional and unethical media while respecting journalistic integrity and editorial independence.

1	(9) Past and continuing United States Govern-
2	ment efforts to promote free media through training
3	and technical support have advanced United States
4	national interests by contributing to the promotion
5	of human rights and democracy worldwide.

(10) Support for free media must be an integral part of United States foreign policy, including public diplomacy and United States international broadcasting, and should be coordinated across government agencies and with international, bilateral, and private donor organizations toward achieving the shared goal of developing professional, ethical, diversified, sustainable, independent, indigenous media worldwide.

15 SEC. 604. STATEMENTS OF POLICY.

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- 16 It shall be the policy of the United States, acting 17 through the Secretary of State, to—
- 18 (1) make the promotion of press freedoms and 19 free media worldwide a priority of United States for-20 eign policy and an integral component of United 21 States public diplomacy;
- 22 (2) respect the journalistic integrity and edi-23 torial independence of free media worldwide; and

1	(3) use widely accepted standards for profes-
2	sional and ethical journalistic and editorial practices
3	in assessing international media.
4	SEC. 605. COORDINATOR FOR INTERNATIONAL FREE
5	MEDIA.
6	(a) Establishment.—There is established within
7	the Department of State a Coordinator for International
8	Free Media (in this section referred to as the "Coordi-
9	nator"). At the discretion of the President another official
10	at the Department of State may serve as the Coordinator.
11	(b) APPOINTMENT OF COORDINATOR.—The Coordi-
12	nator shall be appointed by the President, by and with
13	the advice and consent of the Senate.
14	(c) Duties.—The principal duties of the Coordinator
15	shall be the promotion of international press freedoms and
16	free media by—
17	(1) coordinating United States government poli-
18	cies, programs, and projects concerning international
19	press freedoms and free media;
20	(2) monitoring and assessing the status of free
21	media worldwide in consultation with appropriate
22	agencies of the United States Government and na-
23	tional and international organizations;

1	(3) promoting widely accepted standards of pro-
2	fessional and ethical journalism and editorial prac-
3	tices;
4	(4) discouraging media from advocating na-
5	tional, racial, or religious hatred that constitutes in-
6	citement to discrimination, hostility, or violence con-
7	sistent with article 20, section 2 of the International
8	Covenant on Civil and Political Rights;
9	(5) promoting the journalistic integrity and edi-
10	torial independence of free media worldwide;
11	(6) advising the President and the Secretary of
12	State regarding matters of international press free-
13	doms and free media;
14	(7) representing the United States in matters
15	and cases relevant to international press freedoms
16	and free media;
17	(8) assisting the Secretary of State in preparing
18	the portions of the Department of State country re-
19	ports on human rights that relate to international
20	press freedoms and free media;
21	(9) consulting with the Broadcasting Board of
22	Governors and the United States Agency for Inter-
23	national Development for the purpose of promoting
24	free media through training of international journal-

ists, producers, editors, and media managers; and

1	(10) administering the International Free						
2	Media Fund (established in section 607) in consulta-						
3	tion with the United States Advisory Commission o						
4	Public Diplomacy and International Media.						
5	(d) Assessment Factors.—In making an assess-						
6	ment of media within individual countries pursuant to sub-						
7	section (c)(2), the Coordinator shall take into account-						
8	(1) the number and diversity of media;						
9	(2) access to and consumption of media by po						
10	ulations;						
11	(3) the extent of direct or indirect government						
12	ownership, control, or censorship of media outlets;						
13	(4) the financial viability and profitability of						
14	free media;						
15	(5) the extent to which journalists, editors, and						
16	media managers adhere to widely accepted standards						
17	for professional and ethical journalism;						
18	(6) domestic laws addressing press freedoms;						
19	(7) instances in which the media have incited						
20	discrimination, hostility, or violence consistent with						
21	article 20, section 2 of the International Covenant						
22	on Civil and Political Rights;						
23	(8) physical threats, intimidation or inappro-						
24	priate pressure by government on free media;						

- 1 (9) the number of journalists, editors, pro2 ducers, and media managers receiving training from
 3 programs of the Department of State, the Broad4 casting Board of Governors, grantees of the United
 5 States Agency for International Development, or
 6 other organizations qualified to provide such train7 ing; and
- 8 (10) the activity of local and international non-9 governmental organizations promoting press free-10 doms and free media and obstacles to their activity.
- 11 (e) Consultation Requirement.—The Coordi-12 nator shall consult with United States public affairs offi-13 cers and other United States foreign mission personnel di-14 rectly engaged in interacting with indigenous media in car-15 rying out the duties specified in subsection (c).
- (f) Funding.—The Secretary of State shall ensure that the Coordinator has adequate staff and funding for the conduct of investigations, the administration of the International Free Media Fund, necessary travel, and others activities necessary to carry out the provisions of this section.

1	SEC. 606. UNITED STATES ADVISORY COMMISSION ON PUB-
2	LIC DIPLOMACY AND INTERNATIONAL
3	MEDIA.
4	(a) Establishment.—Section 604(a)(1) of the
5	United States Information and Educational Exchange Act
6	of 1948 (22 U.S.C. 1469) is amended to read as follows:
7	"(1) There is established an advisory commis-
8	sion to be known as the United States Advisory
9	Commission on Public Diplomacy and International
10	Media.".
11	(b) Duties and Responsibilities.—Section 604(c)
12	of the United States Information and Exchange Act of
13	1948 (22 U.S.C. 1469) is amended by adding at the end
14	the following:
15	"(5) The Commission shall—
16	"(A) advise the Coordinator for Inter-
17	national Free Media on issues relating to the
18	promotion of international press freedoms and
19	free media;
20	"(B) assist the Coordinator for Inter-
21	national Free Media in monitoring and assess-
22	ing the status of free media worldwide;
23	"(C) consult with the Coordinator on the
24	administration of the International Free Media
25	Fund: and

1	"(D) make policy recommendations to the
2	President, the Secretary of State, and Congress
3	with respect to matters involving international
4	press freedoms and free media.".
5	(c) References.—Except as otherwise provided in
6	this section or an amendment made by this section, any
7	reference in any statute, reorganization plan, Executive
8	order, regulation, agreement, determination, or other offi-
9	cial document or proceeding to the United States Advisory
10	Commission on Public Diplomacy or any other officer or
11	employee of the United States Advisory Commission on
12	Public Diplomacy shall be deemed to refer to the United
13	States Advisory Commission on Public Diplomacy and
14	International Media established under this section.
15	SEC. 607. INTERNATIONAL FREE MEDIA FUND.
16	(a) Establishment.—There is established an Inter-
17	national Free Media Fund (in this section referred to as
18	the "Fund") at the Department of State.
19	(b) Purposes.—The purposes of the Fund shall
20	be—
21	(1) to promote the development of free and
22	independent media worldwide which adhere to widely
23	accepted standards of professional and ethical jour-
24	nalism and editorial practice; and

1	(2) to complement current efforts by the De-				
2	partment of State, the United States Agency for				
3	International Development, the Broadcasting Board				
4	of Governors, and other agencies of the United				
5	States Government to support free and independent				
6	media worldwide.				
7	(c) Authorization of Appropriations.—In add				
8	tion to amounts otherwise authorized to be appropriated				
9	to carry out the purposes specified in subsection (b), there				
10	is authorized to be appropriated to the Fund \$15,000,000				
11	for fiscal year 2004. Such amounts are authorized to re-				
12	main available until expended.				
13	(d) Nonapplicability of Other Laws.—Notwith-				
14	standing any other provision of law, funds appropriated				
15	pursuant to subsection (c) may be used for the purposes				
16	of this section.				
17	(e) Administration.—				
18	(1) The Fund shall be administered by the Co-				
19	ordinator in consultation with the Commission.				
20	(2) Activities and assistance financed through				
21	the Fund may be carried out through grants, con-				
22	tracts, technical assistance, and material support.				
23	(f) Eligible Organizations, Programs, and				
24	PROJECTS.—Amounts in the Fund may be used to carry				

25 out activities and provide assistance only for organiza-

- 1 tions, programs, and projects consistent with the purposes
- 2 set forth in subsection (b).
- 3 (g) Prohibitions.—Amounts in the Fund shall not
- 4 be used to carry out activities or provide assistance to or-
- 5 ganizations, programs, or projects which advocate na-
- 6 tional, racial, or religious hatred that incites discrimina-
- 7 tion, hostility, or violence consistent with article 20, sec-
- 8 tion 2 of the International Covenant on Civil and Political
- 9 Rights.
- 10 (h) Assistance Criteria.—In administering the
- 11 Fund, the Coordinator shall take into account—
- 12 (1) the importance of providing assistance to
- organizations, programs, and projects based on their
- proven or potential contribution to the development
- of a free media environment worldwide;
- 16 (2) the importance of enabling free media to be-
- 17 come commercially viable and financially inde-
- pendent in the long term; and
- 19 (3) the importance of providing media per-
- sonnel whose organizations, programs, or projects
- 21 receive assistance under this section for training in
- 22 professional and ethical journalism, editorial prac-
- 23 tices, and media management by the Department of
- State, the Broadcasting Board of Governors, United
- 25 States Agency for International Development grant-

- ees, or other organizations qualified to provide such training.
- 3 (i) Annual Reports.—Not later than January 31,
- 4 of 2005 and in each subsequent year, the Coordinator
- 5 shall publish an annual report on the activities of the
- 6 Fund, which shall include a comprehensive and detailed
- 7 description of the operations, activities, financial condi-
- 8 tion, and accomplishments under this section for the pre-
- 9 ceding fiscal year. The reports shall also include an assess-
- 10 ment of whether the Fund should also provide loans and
- 11 guarantees as an additional means to carry out the pur-
- 12 poses of this title.
- 13 (j) Consultation Requirements.—
- 14 (1) The Coordinator shall consult with the
- 15 State Department official primarily responsible for
- developing and implementing United States policy
- 17 with respect to a country prior to carrying out ac-
- 18 tivities or providing assistance for such country
- through the Fund.
- 20 (2) Amounts in the Fund shall be used to carry
- 21 out activities or provide assistance on the basis of
- 22 consultations among all relevant United States Gov-
- ernment agencies operating in the country and with
- the approval of the chief of mission.

1	SEC.	608.	FREE	MEDIA	PROMOTION	ACTIVITY	OF	THE
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- 2 BROADCASTING BOARD OF GOVERNORS.
- 3 (a) IN GENERAL.—The Broadcasting Board of Gov-
- 4 ernors shall make support for indigenous free media an
- 5 integral part of its mission.
- 6 (b) Affiliates.—The Broadcasting Board of Gov-
- 7 ernors shall submit a report to the appropriate congres-
- 8 sional committees on the prospects and strategy for culti-
- 9 vating affiliate relationships with free media in countries
- 10 targeted for United States international broadcasting.
- 11 (c) Training.—The Broadcasting Board of Gov-
- 12 ernors shall enhance foreign journalist training programs
- 13 in coordination with existing training programs adminis-
- 14 tered by the Department of State and the United States
- 15 Agency for International Development.
- 16 (d) Authorization for Appropriations.—In ad-
- 17 dition to amounts otherwise authorized to be appropriated,
- 18 there is authorized to be appropriated \$2,500,000 for the
- 19 fiscal year 2004 and \$2,500,000 for the fiscal year 2005
- 20 to support free media in countries in which the Broad-
- 21 casting Board of Governors is decreasing or discontinuing
- 22 United States international broadcasting activity.

1	TITLE VII—MISCELLANEOUS
2	PROVISIONS
3	Subtitle A—Reporting
4	Requirements
5	SEC. 701. REPORTS ON BENCHMARKS FOR BOSNIA.
6	(a) Section 7 of the 1998 Supplemental Appropria-
7	tions and Rescissions Act (Public Law 105–174, 112 Stat.
8	64) is amended—
9	(1) at the end of paragraph (1) by striking ";
10	and" and inserting a period;
11	(2) by striking "Congress" and all that follows
12	through "not later" and inserting "Congress not
13	later"; and
14	(3) by striking paragraph (2).
15	(b) Section 1203 of the Strom Thurmond National
16	Defense Authorization Act for Fiscal Year 1999 (Public
17	Law 105–261) is repealed.
18	SEC. 702. REPORTS TO COMMITTEE ON INTERNATIONAL
19	RELATIONS.
20	Notwithstanding any other provision of law, for the
21	fiscal years 2004 and 2005, any report required by law
22	or otherwise requested to be submitted by the Secretary
23	of State or the Department of State to any committee of
24	the Congress shall be submitted also to the Committee on
25	International Relations of the House of Representatives.

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1	SEC. 703. REPORTS CONCERNING THE CAPTURE AND PROS-
2	ECUTION OF PARAMILITARY AND OTHER
3	TERRORIST LEADERS IN COLOMBIA.
4	(a) FINDINGS.—The Congress makes the following
5	findings:
6	(1) As reported in the Department of State re-
7	port Patterns of Global Terrorism 2001, the United
8	Self-Defense Forces of Colombia (also referred to as
9	"AUC" or "paramilitaries") have been designated as
10	a foreign terrorist organization by the United States
11	primarily because of their increasing reliance on ter-
12	rorist methods, such as the use of massacres, to pur-
13	posefully displace segments of the population as re-
14	taliation for allegedly supporting the AUC's rival or-
15	ganizations, the Revolutionary Armed Forces of Co-
16	lombia (FARC) and the National Liberation Army
17	(ELN) of Colombia. According to the report, the
18	paramilitaries also use terrorist tactics to compete
19	for narcotics-trafficking corridors and prime coca-
20	growing terrain.
21	(2) The Department of State concluded in the
22	2001 Country Report on Human Rights Practices
23	that despite increased efforts by the Government of
24	Colombia to combat and capture members of para-
25	military groups, security forces sometimes illegally

collaborate with paramilitaries forces and often fail

- 1 to take action to prevent paramilitary attacks which 2 lead to serious abuses of human rights.
- 3 (3) In September 2002, Amnesty International, Human Rights Watch, and the Washington Office 5 on Latin America released a report which argued 6 that the Colombian Government had not made sub-7 stantial progress toward suspending officers impli-8 cated in human rights abuses, conducting effective 9 judicial investigations of such abuses, or breaking 10 the persistent links between some units of the Colombian military and paramilitary groups.
 - (4) In February 2003, the United Nations High Commissioner for Human Rights in Colombia reported that some units of the Colombian Security Forces continued to collude openly with illegal paramilitary groups in operations which resulted in violations of human rights.
 - (5) The Consolidated Appropriations Resolution, 2003 (Public Law 108–7) made available not less than \$5,000,000 to support a Colombian Armed Forces unit which is dedicated to apprehending leaders of Colombian paramilitary organizations.
- 23 (b) Reports to Congress.—Not later than 30 days after the date of enactment of this Act, and every 180 days thereafter, the Secretary of State, after consulting

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- 1 with internationally recognized human rights organiza-
- 2 tions pursuant to the procedures required in section
- 3 564(b) of the Consolidated Appropriations Resolution,
- 4 2003, shall submit a report, in unclassified form (with a
- 5 classified annex if necessary), on the specific measures
- 6 that the Colombian authorities are taking to apprehend
- 7 effectively and prosecute aggressively leaders of para-
- 8 military organizations, to the Committee on International
- 9 Relations of the House of Representatives and the Com-
- 10 mittee on Foreign Relations of the Senate.
- 11 (c) Contents of Reports.—Each report submitted
- 12 pursuant to subsection (b) shall—
- 13 (1) identify which Colombian Armed Forces
- units are receiving assistance to apprehend leaders
- of Colombian paramilitary organizations;
- 16 (2) describe the amount and purposes of such
- 17 assistance;
- 18 (3) describe operations by Colombian security
- 19 forces to apprehend and arrest leaders of Colombian
- 20 paramilitary organizations;
- 21 (4) list the number of detentions, captures, and
- arrests of leaders of Colombian paramilitary organi-
- zations, disaggregating the number according to
- those detentions, captures, and arrests which were

1	carried out by Colombian security forces identified
2	under paragraph (1);
3	(5) briefly describe the status of investigations
4	and prosecutions of cases by the Colombian Attorney
5	General's office involving the arrests of leaders of
6	Colombian paramilitary organizations; and
7	(6) estimate the number of hours of use by the
8	Colombian military of helicopters provided by the
9	United States under Plan Colombia and successor
10	programs to apprehend the leaders of Colombian
11	paramilitary organizations, as well as leaders of the
12	FARC and ELN, including those individuals who
13	have United States indictments pending against
14	them.
15	SEC. 704. REPORTS RELATING TO MAGEN DAVID ADOM SO-
16	CIETY.
17	(a) Findings.—Section 690(a) of the Foreign Rela-
18	tions Authorization Act, Fiscal Year 2003 (Public Law
19	107–228) is amended by adding at the end the following:
20	"(5) Since the founding of the Magen David
21	Adom in 1930, the American Red Cross has re-
22	garded it as a sister national society forging close

working ties between the two societies and has con-

sistently advocated recognition and membership of

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1	the Magen David Adom in the International Red
2	Cross and Red Crescent Movement.
3	"(6) The American Red Cross and Magen
4	David Adom signed an important memorandum of
5	understanding in November 2002, outlining areas
6	for strategic collaboration, and the American Red
7	Cross will encourage other societies to establish simi-
8	lar agreements with Magen David Adom.".
9	(b) Sense of Congress.—Section 690(b) of such
10	Act is amended—
11	(1) in paragraph (3) after the semicolon by
12	striking "and";
13	(2) by redesignating paragraph (4) as para-
14	graph (5); and
15	(3) by inserting after paragraph (3) the fol-
16	lowing new paragraph:
17	"(4) the High Contracting Parties to the Gene-
18	va Conventions of August 12, 1949, should adopt
19	the October 12, 2000, draft additional protocol
20	which would accord international recognition to an
21	additional distinctive emblem; and".
22	(c) Report.—Section 690 of such Act is further
23	amended by adding at the end the following:
24	"(c) Report.—Not later than 60 days after the date

25 of the enactment of the Foreign Relations Authorization

1	Act, Fiscal Years 2004 and 2005 and annually thereafter,
2	the Secretary of State shall submit a report, on a classified
3	basis if necessary, to the appropriate congressional com-
4	mittees describing—
5	"(1) efforts by the United States to obtain full
6	membership for the Magen David Adom in the
7	International Red Cross Movement;
8	"(2) efforts by the International Committee of
9	the Red Cross to obtain full membership for the
10	Magen David Adom in the International Red Cross
11	Movement;
12	"(3) efforts of the High Contracting Parties to
13	the Geneva Convention of 1949 to adopt the October
14	12, 2000, draft additional protocol; and
15	"(4) the extent to which the Magen David
16	Adom of Israel is participating in the activities of
17	the International Red Cross and Red Crescent Move-
18	ment.".
19	SEC. 705. REPORT CONCERNING THE RETURN OF POR-
20	TRAITS OF HOLOCAUST VICTIMS TO THE
21	ARTIST DINA BABBITT.
22	(a) FINDINGS.—The Congress makes the following
23	findings:
24	(1) Dina Babbitt (formerly known as Dinah
25	Gottliebova), a United States citizen, has requested

- the return of watercolor portraits she painted while suffering a one and one-half year long internment at the Auschwitz death camp during World War II, where she was ordered to paint portraits by the infamous war criminal Dr. Josef Mengele.
 - (2) Congress has previously considered the issue, under the Foreign Relations Authorization Act, Fiscal Year 2003 (Public Law 107–228), and urged the Administration to facilitate the return of the paintings to Dina Babbitt.
 - (3) The Administration has not yet reported any progress in furthering this goal, nor has the Secretary reported on the status of any negotiations held with the intent of furthering this goal.

(b) Sense of Congress.—The Congress—

- (1) continues to recognize the moral right of Dina Babbitt to obtain the artwork she created, and recognizes her courage in the face of the evils perpetrated by the Nazi command of the Auschwitz-Birkenau death camp, including the atrocities committed by Dr. Josef Mengele;
- (2) urges the President of the United States to make all necessary efforts to retrieve the 7 watercolor portraits painted by Dina Babbitt, during her internment at the Auschwitz death camp; and

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1	(3) urges the Secretary of State to make imme-
2	diate diplomatic efforts to facilitate the transfer of
3	the 7 original watercolors painted by Dina Babbitt
4	from the Auschwitz-Birkenau State Museum to Dina
5	Babbitt, their rightful owner.
6	(c) Reporting Requirement.—Not later than 180
7	days after the date of the enactment of this Act, the Sec-
8	retary of State shall submit a report to the appropriate
9	congressional committees, describing all diplomatic efforts
10	the United States has taken to facilitate the return of the
11	paintings referred to in this section to Dina Babbitt.
12	SEC. 706. REPORT TO CONGRESS ON USE OF VESTED AS-
13	SETS.
13 14	Section 203(a) of the International Emergency Eco-
14	Section 203(a) of the International Emergency Eco-
14 15	Section 203(a) of the International Emergency Economic Powers Act (50 U.S.C. 1702(a)) is amended—
14 15 16 17	Section 203(a) of the International Emergency Economic Powers Act (50 U.S.C. 1702(a)) is amended— (1) in subparagraph (C), by inserting ", subject
14 15 16 17	Section 203(a) of the International Emergency Economic Powers Act (50 U.S.C. 1702(a)) is amended— (1) in subparagraph (C), by inserting ", subject to paragraph (4)," after "such interest or property
14 15 16	Section 203(a) of the International Emergency Economic Powers Act (50 U.S.C. 1702(a)) is amended— (1) in subparagraph (C), by inserting ", subject to paragraph (4)," after "such interest or property shall"; and
14 15 16 17 18	Section 203(a) of the International Emergency Economic Powers Act (50 U.S.C. 1702(a)) is amended— (1) in subparagraph (C), by inserting ", subject to paragraph (4)," after "such interest or property shall"; and (2) by adding at the end the following:
14 15 16 17 18 19 20	Section 203(a) of the International Emergency Economic Powers Act (50 U.S.C. 1702(a)) is amended— (1) in subparagraph (C), by inserting ", subject to paragraph (4)," after "such interest or property shall"; and (2) by adding at the end the following: "(4) The authority under paragraph (1)(C) to use
14 15 16 17 18 19 20	Section 203(a) of the International Emergency Economic Powers Act (50 U.S.C. 1702(a)) is amended— (1) in subparagraph (C), by inserting ", subject to paragraph (4)," after "such interest or property shall"; and (2) by adding at the end the following: "(4) The authority under paragraph (1)(C) to use property that has been vested or to use assets that have
14 15 16 17 18 19 20 21	Section 203(a) of the International Emergency Economic Powers Act (50 U.S.C. 1702(a)) is amended— (1) in subparagraph (C), by inserting ", subject to paragraph (4)," after "such interest or property shall"; and (2) by adding at the end the following: "(4) The authority under paragraph (1)(C) to use property that has been vested or to use assets that have been liquidated may not be exercised until 15 days after the President has notified the Committee on International

1	for which such vested property or liquidated assets will
2	be so used.".
3	SEC. 707. REPORT CONCERNING THE CONFLICT IN UGAN-
4	DA.
5	(a) Sense of Congress.—It is the sense of the Con-
6	gress that the United States should—
7	(1) exhaust all diplomatic means and pressures,
8	including the creation of a United States role in ne-
9	gotiating humanitarian access to hitherto inacces-
10	sible populations which would offer an opportunity
11	to bring the warring parties together to build con-
12	fidence, to support an immediate peaceful resolution
13	to the 16-year old conflict in Northern Uganda that
14	has—
15	(A) killed an estimated 23,000 people, in-
16	cluding 12,000 civilians,
17	(B) resulted in the forced abduction, sex-
18	ual servitude, and armed recruitment of be-
19	tween 16,000 to 26,000 Ugandan children by
20	the Lord's Resistance Army, a renegade army
21	that has in the past sought refuge in southern
22	Sudan and raided villages in northern Uganda,
23	(C) displaced over 800,000 Ugandan citi-
24	zens and Sudanese refugees,

1	(D) resulted in the death and abduction of
2	humanitarian aid workers, and
3	(E) gravely inhibited the delivery of emer-
4	gency assistance and food aid to nearly 1 mil-
5	lion northern Ugandan civilians dependent on
6	such assistance for survival;
7	(2) urge rebel forces to stop the abduction of
8	children, urge all forces to stop the use of child sol-
9	diers, and seek the release of all forcibly-held chil-
10	dren;
11	(3) make available technical assistance re-
12	sources to seek, track, and stop funding for the
13	Lord's Resistance Army (LRA) from all sources and
14	condemn all governments and organizations who do
15	assist the LRA;
16	(4) monitor and support negotiations conducted
17	by an third-party institutions for an immediate
18	cease-fire between the LRA and the Ugandan Gov-
19	ernment, and to explore the possibility of facilitating
20	the creation of mechanisms for an international
21	monitoring team to enforce this cease-fire as the
22	first step in the process toward a permanent peace;
23	(5) continue supporting the Sudan Peace Proc-
24	ess and Danforth Initiative, which includes peace
25	talks, donor coordination, regional support, civilian

- protection and monitoring, and cease-fire verification and consider modeling aspects of this process in northern Uganda;
 - (6) make available sufficient resources to meet the immediate relief of the towns and cities supporting large displaced populations, including food, clean water, medicine, shelter, and clothing;
 - (7) make available increased resources for assistance to released and returned abducted children and child soldiers and ensure that amnesty is provided when appropriate;
 - (8) work with other donors and the Ugandan Government to increase resources and technical support to the Uganda Amnesty Commission for the increased demobilization of rebel combatants;
 - (9) examine ways in which development assistance can help those living in protective villages in northern Uganda return to and cultivate farmland; and
 - (10) condition military assistance to Uganda on its international compliance with sustained troop withdrawals from the Democratic Republic of Congo where the presence of Ugandan armies has contributed to the violence and instability in the region.

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1	(b) Reports to Congress.—Not later than 180
2	days after the date of the enactment of this Act, and not
3	later than April 1 of each subsequent year, the Secretary
4	shall submit to the appropriate congressional committees
5	a report on the comprehensive actions of the United States
6	in seeking a peaceful and immediate solution to conflict
7	in northern Uganda as well as humanitarian assistance
8	efforts to the region, including efforts to advance each
9	area addressed in subsection (a).
10	Subtitle B—Other Matters
11	SEC. 721. SENSE OF CONGRESS RELATING TO EAST TIMOR
12	JUSTICE, AND REHABILITATION.
13	The Congress—
14	(1) recalls that the United Nations Inter-
15	national Commission of Inquiry concluded in Janu-
16	ary 2000 that "the Indonesian Army was responsible
17	for the intimidation, terror, killings and other acts
18	of violence" during East Timor's vote for independ-
19	ence in 1999;
20	(2) reiterates that justice for crimes against hu-
21	manity and war crimes committed in East Timor
22	during the vote for independence in 1999 is crucial
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	for peace, reconciliation, and the ongoing nation-

- (3) finds that the ad hoc Human Rights Court on East Timor established by the Indonesian Gov-ernment in 2001 has inadequately brought to justice the perpetrators of these crimes as eleven of four-teen defendants have been acquitted as a result of poor indictments and the absence of an adequate witness protection program, and four of the five sen-tences imposed have been less than the minimum al-lowed under the Indonesian Human Rights Law;
 - (4) supports the work of the Joint United Nations-East Timor Serious Crimes Unit (SCU), which filed indictments against high-ranking Indonesian officers who were allegedly involved in the crimes, including Gen. Wiranto, Maj. Gen. Kiki Syahnakri, Maj. Gen. Zacky Anwar Makarim, Maj. Gen. Adam Damiri, Col. Suratman, Col. Noer Muis, Col. Yayat Sudrajat and former Governor Abilio Soares, and expresses its strong disappointment that the Indonesian Government has stated its intention to ignore the indictments;
 - (5) calls on the State Department and the United States Mission to the United Nations to push for a comprehensive United Nations review of the Indonesian ad hoc Human Rights Court on East Timor, including a review of the conduct of trials,

1	the indictment strategy by the prosecutors and its
2	adherence to the international standards, and urges
3	the State Department to consider alternative mecha-
4	nisms of justice for East Timor, including the estab-
5	lishment of an ad hoc international tribunal; and
6	(6) urges the Indonesian Government to fully
7	cooperate with the joint United Nations-East Timor
8	Serious Crimes Unit (SCU) and encourages the
9	United States to urge the Indonesian Government to
10	fully cooperate with the SCU.
11	SEC. 722. SENSE OF CONGRESS CONCERNING HUMAN
12	RIGHTS AND JUSTICE IN INDONESIA.
12 13	The Congress—
13	The Congress—
13 14	The Congress— (1) notes with grave concern that members of
13 14 15	The Congress— (1) notes with grave concern that members of the Indonesian security forces, particularly the Army
13 14 15 16	The Congress— (1) notes with grave concern that members of the Indonesian security forces, particularly the Army Special Forces (Kopassus) and the Police Mobile
13 14 15 16 17	The Congress— (1) notes with grave concern that members of the Indonesian security forces, particularly the Army Special Forces (Kopassus) and the Police Mobile Brigade (Brimob), continue to commit many serious
13 14 15 16 17	The Congress— (1) notes with grave concern that members of the Indonesian security forces, particularly the Army Special Forces (Kopassus) and the Police Mobile Brigade (Brimob), continue to commit many serious human rights violations, including extrajudicial
13 14 15 16 17 18	The Congress— (1) notes with grave concern that members of the Indonesian security forces, particularly the Army Special Forces (Kopassus) and the Police Mobile Brigade (Brimob), continue to commit many serious human rights violations, including extrajudicial killings, torture, rape, and arbitrary detention, par-
13 14 15 16 17 18 19 20	(1) notes with grave concern that members of the Indonesian security forces, particularly the Army Special Forces (Kopassus) and the Police Mobile Brigade (Brimob), continue to commit many serious human rights violations, including extrajudicial killings, torture, rape, and arbitrary detention, particularly in areas of conflict such as Aceh, Papua,
13 14 15 16 17 18 19 20 21	(1) notes with grave concern that members of the Indonesian security forces, particularly the Army Special Forces (Kopassus) and the Police Mobile Brigade (Brimob), continue to commit many serious human rights violations, including extrajudicial killings, torture, rape, and arbitrary detention, particularly in areas of conflict such as Aceh, Papua, the Moluccas, and Central Sulawesi;

serious human rights abuses, both past and present;

- (3) condemns the intimidation and harassment of human rights and civil society organizations and activists by members of Indonesian security forces and by military-backed militia groups, particularly in Aceh and Papua;
 - (4) notes with concern the Indonesian military's resistance to civilian control and oversight, its lack of budgetary transparency, and its continuing emphasis on internal security within Indonesia;
 - (5) urges the Indonesian government and military to provide full, active, and unfettered cooperation with the investigation of the Federal Bureau of Investigation of the United States Department of Justice into the August 31, 2002 attack near Timika, Papua, which killed three people (including two Americans, Rick Spier and Ted Burgon), and injured 12 others, and which appears likely to have been perpetrated at least in part by members of the Indonesian military;
 - (6) commends the December 2002 signing of the Framework Agreement on Cessation of Hostilities in Aceh, but condemns the recent outbreaks of violence and militia activity that appear calculated to subvert that cease-fire agreement;

- 1 (7) notes with grave concern the continued de-2 tention of Muhammad Nazar, and the fact that 3 those responsible for the murders of other prominent members of civil society in Aceh, such as Jafar Siddiq Hamzah, Sukardi, Sulaiman Ahmad, Tengku 5 6 Safwan Idris, Nashiruddin Daud, Zaini and 7 Sulaiman, still have not been apprehended, pros-8 ecuted, or punished;
 - (8) commends the "Zone of Peace" initiative in Papua, which has brought together civic, religious, governmental, and police representatives to discuss productive means of avoiding conflict, but expresses concern at the refusal of the Indonesian military to participate in that effort; and
 - (9) encourages the Government of Indonesia to expedite the reunification of separated East Timorese children with their families, and to hold legally accountable those individuals and organizations responsible for taking those children and for obstructing reunification efforts.

21 SEC. 723. AMENDMENT TO THE INTERNATIONAL RELI-

- 22 GIOUS FREEDOM ACT OF 1998.
- Section 207(a) of the International Religious Free-
- 24 dom Act of 1998 (22 U.S.C. 6435(a)) is amended by in-

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1	serting "and for each subsequent fiscal year" after
2	"2003".
3	SEC. 724. SENSE OF CONGRESS WITH RESPECT TO HUMAN
4	RIGHTS IN CENTRAL ASIA.
5	(a) FINDINGS.—The Congress makes the following
6	findings:
7	(1) The Central Asian nations of Kazakhstan,
8	Kyrgyzstan, Tajikistan, Turkmenistan, and
9	Uzbekistan are providing the United States with as-
10	sistance in the war in Afghanistan, from military
11	basing and overflight rights to the facilitation of hu-
12	manitarian relief.
13	(2) In turn, the United States victory over the
14	Taliban in Afghanistan provides important benefits
15	to the Central Asian nations by removing a regime
16	that threatened their security and by significantly
17	weakening the Islamic Movement of Uzbekistan, a
18	terrorist organization that had previously staged
19	armed raids from Afghanistan into the region.
20	(3) The United States has consistently urged
21	the nations of Central Asia to open their political
22	systems and economies and to respect human rights,
23	both before and since the attacks of September 11,

2001.

- 1 (4) Kazakhstan, Kyrgyzstan, Tajikistan,
 2 Turkmenistan, and Uzbekistan are members of the
 3 United Nations and the Organization for Security
 4 and Cooperation in Europe (OSCE), both of which
 5 confer a range of obligations with respect to human
 6 rights on their members.
 - (5) While the United States recognizes marked differences among the social structures and commitments to democratic and economic reform of the Central Asian nations, the United States notes nevertheless, according to the State Department Country Reports on Human Rights Practices, that all five governments of such nations, to differing degrees, restrict freedom of speech and association, restrict or ban the activities of human rights organizations and other nongovernmental organizations, harass or prohibit independent media, imprison political opponents, practice arbitrary detention and arrest, and engage in torture and extrajudicial executions.
 - (6) By continuing to suppress human rights and to deny citizens peaceful, democratic means of expressing their convictions, the nations of Central Asia risk fueling popular support for violent and extremist movements, thus undermining the goals of the war on terrorism.

1	(7) President George W. Bush has made the
2	defense of human dignity, the rule of law, limits on
3	the power of the state, respect for women and pri-
4	vate property, free speech, equal justice, religious
5	tolerance strategic goals of United States foreign
6	policy in the Islamic world, arguing that "a truly
7	strong nation will permit legal avenues of dissent for
8	all groups that pursue their aspirations without vio-
9	lence".
10	(8) Congress has expressed its desire to see
11	deeper reform in Central Asia in past resolutions
12	and other legislation, most recently conditioning as-
13	sistance to Uzbekistan and Kazakhstan on their
14	progress in meeting commitments to the United
15	States on human rights and democracy.
16	(b) Sense of Congress.—It is the sense of the
17	Congress that—
18	(1) the governments of Kazakhstan,
19	Kyrgyzstan, Tajikistan, Turkmenistan, and
20	Uzbekistan should accelerate democratic reforms
21	and fulfill their human rights obligations, including,
22	where appropriate, by—
23	(A) releasing from prison anyone jailed for
24	peaceful political activism or the nonviolent ex-

pression of their political or religious beliefs;

1	(B) fully investigating any credible allega-
2	tions of torture and prosecuting those respon-
3	sible;
4	(C) permitting the free and unfettered
5	functioning of independent media outlets, inde-
6	pendent political parties, and nongovernmental
7	organizations, including by easing registration
8	processes;
9	(D) permitting the free exercise of reli-
10	gious beliefs and ceasing the persecution of
11	members of religious groups and denominations
12	that do not engage in violence or political
13	change through violence;
14	(E) holding free, competitive, and fair elec-
15	tions; and
16	(F) making publicly available documenta-
17	tion of their revenues and punishing those en-
18	gaged in official corruption;
19	(2) the President, the Secretary of State, and
20	the Secretary of Defense should—
21	(A) continue to raise at the highest levels
22	with the governments of the nations of Central
23	Asia specific cases of political and religious per-
24	secution, and to urge greater respect for human

- rights and democratic freedoms at every diplomatic opportunity;
 - (B) take progress in meeting the goals specified in paragraph (1) into account when determining the scope and nature of United States diplomatic and military relations and assistance with each of such governments;
 - (C) ensure that the provisions of foreign operations appropriations Acts are fully implemented to ensure that no United States assistance benefits security forces in Central Asia that are implicated in violations of human rights;
 - (D) press the Government of Turkmenistan to implement the helpful recommendations contained in the 2003 resolution on Turkmenistan of the United Nations Commission on Human Rights and the so-called "Moscow Mechanism" Report of the Organization for Security and Cooperation in Europe (OSCE), respect the right of all prisoners to due process and a fair trial and release democratic activists and their family members from prison;

1	(E) urge the Government of Russia not to
2	extradite to Turkmenistan members of the po-
3	litical opposition of Turkmenistan;
4	(F) work with the Government of
5	Kazakhstan to create a political climate free of
6	intimidation and harassment, including releas-
7	ing political prisoners and permitting the return
8	of political exiles, and to reduce official corrup-
9	tion, including by urging the Government of
10	Kazakhstan to cooperate with the ongoing
11	United States Department of Justice investiga-
12	tion;
13	(G) support through United States assist-
14	ance programs individuals, nongovernmental or-
15	ganizations, and media outlets in Central Asia
16	working to build more open societies, to support
17	the victims of human rights abuses, and to ex-
18	pose official corruption; and
19	(H) press the Government of Uzbekistan
20	to implement fully the recommendations made
21	to the Government of Uzbekistan by the United
22	Nations' Special Rapporteur on Torture; and
23	(3) increased levels of United States assistance
24	to the governments of the nations of Central Asia
25	made possible by their cooperation in the war in Af-

1	ghanistan can be sustained only if there is substan-
2	tial and continuing progress toward meeting the
3	goals specified in paragraph (1).
4	SEC. 725. TECHNICAL CORRECTION TO AUTHORIZATION OF
5	APPROPRIATIONS FOR FISCAL YEAR 2003
6	FOR CENTER FOR CULTURAL AND TECH-
7	NICAL INTERCHANGE BETWEEN EAST AND
8	WEST.
9	Section 112(3) of the Foreign Relations Authoriza-
10	tion Act, Fiscal Year 2003 (116 Stat. 1358; Public Law
11	107-228) is amended by striking "\$15,000,000" and in-
12	serting "\$18,000,000".
13	DIVISION B—DEFENSE TRADE
14	AND SECURITY ASSISTANCE
15	REFORM ACT OF 2003
16	TITLE X—GENERAL PROVISIONS
17	SEC. 1001. SHORT TITLE.
18	This division may be cited as the "Defense Trade and
19	Security Assistance Reform Act of 2003".
20	SEC. 1002. DEFINITIONS.
21	Except as otherwise provided, in this division:
22	(1) Defense articles.—The term "defense
23	articles" has the meaning given the term in section
2324	articles" has the meaning given the term in section $47(7)(A)$ of the Arms Export Control Act (as

- 1 (2) DEFENSE SERVICES.—The term "defense 2 services" has the meaning given the term in section 3 47(7)(B) of the Arms Export Control Act (as 4 amended by section 1107(d) of this Act).
 - (3) DUAL USE.—The term "dual use" means, with respect to goods or technology, those goods or technology that are specifically designed or developed for civil purposes but which also may be used or deployed in a military mode.
 - (4) EXPORT ADMINISTRATION REGULATIONS.—
 The term "Export Administration Regulations"
 means those regulations contained in sections 730–
 774 of title 15, Code of Federal Regulations (or successor regulations).
 - (5) GOOD.—The term "good" has the meaning given the term in section 16(3) of the Export Administration Act of 1979 (50 U.S.C. App. 2415(3)).
 - (6) International traffic in Arms Regulations.—The term "International Traffic in Arms Regulations" means those regulations contained in sections 120–130 of title 22, Code of Federal Regulations (or successor regulations).
 - (7) MISSILE TECHNOLOGY CONTROL REGIME;
 MTCR.—The term "Missile Technology Control Regime" or "MTCR" has the meaning given the term

1	in section $11B(c)(2)$ of the Export Administration
2	Act of 1979 (50 U.S.C. App. 2401b(c)(2)).
3	(8) Missile Technology control regime
4	ANNEX; MTCR ANNEX.—The term "Missile Tech-
5	nology Control Regime Annex" or "MTCR Annex"
6	has the meaning given the term in section 11B(c)(4)
7	of the Export Administration Act of 1979 (50
8	U.S.C. App. $2401b(c)(4)$).
9	(9) OPERATION IRAQI FREEDOM.—The term
10	"Operation Iraqi Freedom" means operations of
11	United States Armed Forces, the armed forces of
12	the United Kingdom, and the armed forces of other
13	coalition member countries initiated on or about
14	March 19, 2003—
15	(A) to disarm Iraq of its weapons of mass
16	destruction;
17	(B) to enforce United Nations Security
18	Council Resolution 1441 (November 8, 2002)
19	and other relevant Security Council resolutions
20	with respect to Iraq; and
21	(C) to liberate the people of Iraq from the
22	regime of Saddam Hussein.
23	(10) Technology.—The term "technology"
24	has the meaning given the term in section 16(4) of

- the Export Administration Act of 1979 (50 U.S.C.
- 2 App. 2415(4)).
- 3 SEC. 1003. REFERENCES TO ARMS EXPORT CONTROL ACT.
- 4 Except as otherwise specifically provided, whenever in
- 5 this division an amendment is expressed in terms of an
- 6 amendment to a section or other provision, the reference
- 7 shall be considered to be made to that section or other
- 8 provision of the Arms Export Control Act (22 U.S.C. 2751
- 9 et seq.).

10 TITLE XI—TERRORIST-RELATED

- 11 **PROHIBITIONS AND EN-**
- 12 FORCEMENT MEASURES
- 13 SEC. 1101. ELIGIBILITY PROVISIONS.
- 14 (a) Ineligibility for Terrorist Related
- 15 Transactions.—Section 3(c)(1) (22 U.S.C. 2753(c)(1))
- 16 is amended—
- 17 (1) in each of subparagraphs (A) and (B), by
- striking "or any predecessor Act," and inserting ",
- any predecessor Act, or licensed or approved under
- section 38 of this Act, to carry out a transaction
- 21 with a country, the government of which the Sec-
- retary of State has determined is a state sponsor of
- 23 international terrorism for purposes of section
- 24 6(j)(1) of the Export Administration Act of 1979

- 1 (50 U.S.C. App. 2405(j)(1)), or otherwise uses such
- defense articles or defense services"; and
- 3 (2) by adding at the end the following:
- 4 "(C) In this section, the term 'transaction' means the
- 5 taking of any action, directly or indirectly, by a foreign
- 6 country that would be a transaction prohibited by section
- 7 40 of this Act with respect to the United States Govern-
- 8 ment and United States persons.".
- 9 (b) Reporting Requirement.—Section 3(e) (22)
- 10 U.S.C. 2753(e)) is amended by inserting after "the For-
- 11 eign Assistance Act of 1961," the following: "regardless
- 12 of whether the article or service has been sold or otherwise
- 13 furnished by the United States Government or licensed
- 14 under section 38 of this Act,".
- 15 SEC. 1102. WEAPONS TRANSFERS TO FOREIGN PERSONS IN
- 16 THE UNITED STATES.
- 17 Section 38(a)(1) (22 U.S.C. 2778(a)(1)) is amended
- 18 in the first sentence by inserting after "import and the
- 19 export of defense articles and defense services" the fol-
- 20 lowing: ", or the transfer of such articles, other than fire-
- 21 arms (or ammunition, components, parts, accessories, or
- 22 attachments for firearms), and services within the United
- 23 States to foreign persons,".

1	SEC. 1103. COORDINATION OF LICENSE EXEMPTIONS WITH
2	UNITED STATES LAW ENFORCEMENT AGEN-
3	CIES.
4	(a) Sense of Congress.—In view of the historic
5	difficulties in the enforcement of the Arms Export Control
6	Act (22 U.S.C. 2751 et seq.) associated with violations
7	involving exports of defense articles and defense services
8	that have been exempted by regulation from the licensing
9	requirements of section 38 of such Act, it is the sense of
10	Congress that the establishment of new exemptions by reg-
11	ulation should only be undertaken after careful coordina-
12	tion with the appropriate United States law enforcement
13	agencies.
14	(b) Amendment.—Section 38(b)(2) (22 U.S.C.
15	2778(b)(2)) is amended by adding at the end the following
16	new sentences: "In promulgating regulations under sub-
17	section $(a)(1)$ in accordance with the preceding sentence,
18	any provision in such regulations that permits the export
19	of defense articles or defense services without a license
20	shall include a determination by the Attorney General, in
21	consultation with the Secretary of Homeland Security and
22	the Director of the Federal Bureau of Investigation, that
23	the compilation and maintenance of sufficient documenta-
24	tion relating to the export without a license of the articles
25	or services is ensured, notwithstanding the absence of a
26	license, to facilitate law enforcement efforts to detect, pre-

- vent, and prosecute criminal violations of any provision of this section, section 39, or section 40 of this Act, including 3 the efforts on the part of countries and factions engaged in international terrorism to illicitly acquire defense articles and defense services. No defense article or defense service designated by the President under subsection 6 (a)(1) may be exported without a license pursuant to a 8 regulation under subsection (a)(1) that is promulgated on or after January 1, 2003, until 30 days after the date 10 on which the President provides notice of the proposed regulation to the Committee on International Relations of the House of Representatives and to the Committee on 12 Foreign Relations of the Senate in accordance with the procedures applicable to reprogramming notifications 14
- 15 under section 634A(a) of the Foreign Assistance Act of
- 16 1961, including a description of the criteria that would
- 17 be used to permit the export of the article or service and
- 18 any measures to facilitate law enforcement efforts associ-
- 19 ated with the Attorney General's determination required
- 20 by the preceding sentence.".
- 21 SEC. 1104. MECHANISMS TO IDENTIFY PERSONS IN VIOLA-
- 22 TION OF CERTAIN PROVISIONS OF LAW.
- Section 38(g)(1)(A) (22 U.S.C. 2778(g)(1)(A)) is
- 24 amended—
- 25 (1) in clause (iii)—

1	(A) by striking "or section 2339A" and in-
2	serting ", section 2339A"; and
3	(B) by inserting at the end before the
4	comma the following: ", or section 2339C of
5	such title (relating to financing terrorism)";
6	(2) in clause (x), by striking "or" at the end;
7	(3) in clause (xi), by striking the semicolon at
8	the end and inserting a comma; and
9	(4) by adding at the end the following:
10	"(xii) subclause (I) or (II) of section
11	1956(c)(7)(B)(v) of title 18, United States
12	Code;
13	"(xiii) section 329 of the Uniting and
14	Strengthening America by Providing Appro-
15	priate Tools Required to Intercept and Obstruct
16	Terrorism (USA PATRIOT ACT) Act of 2001;
17	"(xiv) section 5332 of title 31, United
18	States Code;
19	"(xv) section 1960 of title 18, United
20	States Code;
21	"(xvi) section 175(b), 175b, 1993, 2339 of
22	title 18, United States Code;
23	"(xvii) section 2332a, 2332b, or 2332f of
24	title 18. United States Code: or

1	"(xviii) section 175 of title 18, United
2	States Code;".
3	SEC. 1105. COMPREHENSIVE NATURE OF UNITED STATES
4	ARMS EMBARGOES.
5	(a) Findings; Sense of Congress.—
6	(1) FINDINGS.—Congress finds that—
7	(A) governments to which the United
8	States Government prohibits by law or policy
9	the transfer of implements of war, including
10	material, components, parts, and other defense
11	articles and defense services (as defined in
12	paragraphs (3) and (4) of section 47 of the
13	Arms Export Control Act, respectively) continue
14	to seek to evade these embargoes through in-
15	creasingly sophisticated illegal acquisitions via
16	the "international gray arms market" and by
17	seeking to exploit weaknesses in the export con-
18	trol system of the United States and its friends
19	and allies; and
20	(B) the strict and comprehensive applica-
21	tion of arms embargoes referred to in subpara-
22	graph (A) including those embargoes estab-
23	lished by the United Nations Security Council
24	is of fundamental importance to the security

- 1 and foreign policy interests of the United
- 2 States.
- 3 (2) Sense of congress.—It is the sense of
- 4 Congress that the United States Government should
- 5 continue to provide a leadership role internationally
- 6 in ensuring the effectiveness of arms embargoes re-
- 7 ferred to in paragraph (1).
- 8 (b) Scope of Embargoes.—Section 38 (22 U.S.C.
- 9 2778) is amended by adding at the end the following:
- 10 "(k) Whenever the United States maintains an arms
- 11 embargo pursuant to United States law, or through public
- 12 notice by the President or Secretary of State pursuant to
- 13 the authorities of this Act, no defense article or defense
- 14 service subject to sections 120-130 of title 22, Code of
- 15 Federal Regulations (commonly known as the 'Inter-
- 16 national Traffic in Arms Regulations') and no dual use
- 17 good or technology subject to sections 730–774 of title 15,
- 18 Code of Federal Regulations (commonly known as the 'Ex-
- 19 port Administration Regulations') shall be sold or trans-
- 20 ferred to the military, police, or intelligence services of the
- 21 embargoed government, including any associated govern-
- 22 mental agency, subdivision, entity, or other person acting
- 23 on their behalf, unless, at a minimum and without preju-
- 24 dice to any additional requirements established in United
- 25 States law or regulation, the Secretary of State and the

- 1 Secretary of Defense have concurred in the sale or trans-
- 2 fer through issuance of a license.".
- 3 (c) Establishment of Controls.—The Secretary
- 4 shall consult with the Secretary of Commerce to ensure
- 5 the establishment of appropriate foreign policy and na-
- 6 tional security controls and license requirements under the
- 7 Export Administration Regulations in order to ensure the
- 8 effective implementation of section 38(k) of the Arms Ex-
- 9 port Control Act, as added by subsection (b).
- 10 (d) Report.—Not later than 120 days after the date
- 11 of the enactment of this Act, the Secretary shall submit
- 12 to the appropriate congressional committees a report that
- 13 describes the actions taken to implement the requirements
- 14 of subsection (c).
- 15 SEC. 1106. TRANSACTIONS WITH COUNTRIES SUPPORTING
- 16 ACTS OF INTERNATIONAL TERRORISM.
- 17 Section 40(1)(1) (22 U.S.C. 2780(1)(1)) is amended
- 18 by striking "any item enumerated on the United States
- 19 Munitions List" and inserting "a defense article or de-
- 20 fense service (as defined in subparagraph (A) or (B) of
- 21 section 47(7), respectively), an item enumerated on the
- 22 United States Munitions List (as designated by the Presi-
- 23 dent pursuant to section 38(a)), or any other activity for
- 24 which a license or other approval is required pursuant to
- 25 the regulations promulgated under subsection (a)(1)".

1	SEC. 1107. AMENDMENTS TO CONTROL OF ARMS EXPORTS
2	AND IMPORTS.
3	(a) Revision of Standard for Violation;
4	Amount of Penalties.—Section 38(c) (22 U.S.C.
5	2778(c)) is amended—
6	(1) by striking "willfully" each place it appears
7	and inserting "knowingly";
8	(2) by striking "this section or section 39" and
9	inserting "this section, section 39, or section 40";
10	and
11	(3) by striking "\$1,000,000" and inserting
12	"\$1,000,000 (in the case of a violation of this sec-
13	tion or section 39), \$2,000,000 (in the case of a vio-
14	lation involving any country covered by section 40),
15	and \$1,500,000 (in the case of a violation involving
16	any country other than a country covered by section
17	40 that is subject by United States law or policy to
18	an arms embargo)".
19	(b) Civil Penalties.—Section 38(e) (22 U.S.C.
20	2778(e)) is amended in the third sentence by striking
21	"under this section may not exceed \$500,000" and insert-
22	ing "or any other activities subject to control under this
23	section, section 39, or section 40, may not exceed
24	\$500,000 for each violation of section 38 or section 39,
25	\$1,000,000 for each violation involving any country cov-

26 ered by section 40, and \$750,000 for each violation relat-

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ing to an arms embargo (other than a violation covered
 2
   by section 40)".
 3
        (c) REVISION OF STANDARD FOR VIOLATION; CRIMI-
   NAL PENALTY; CIVIL PENALTIES; ENFORCEMENT.—Sec-
 5
   tion 40 (22 U.S.C. 2780) is amended—
 6
             (1) in subsection (j)—
                 (A) by striking "willfully" and inserting
 7
             "knowingly"; and
 8
 9
                  (B) by striking "$1,000,000" and insert-
             ing "$2,000,000"; and
10
11
             (2) in subsection (k), by striking "$500,000"
12
        and inserting "$1,000,000".
              DEFINITIONS.—Section
13
                                               (22)
        (d)
                                       47(7)
                                                     U.S.C.
14
   2794(7)) is amended to read as follows:
             "(7)(A) 'defense articles', with respect to ex-
15
16
        ports subject to sections 38, 39, and 40 of this Act,
17
        has the meaning given such term in sections 120-
18
        130 of title 22, Code of Federal Regulations (com-
19
        monly known as the 'International Traffic in Arms
20
        Regulations'), as such regulations were in effect on
21
        January 1, 2003, and includes such additional arti-
22
        cles as may be designated by the President under
23
        section 38(a)(1); and
24
             "(B) 'defense services', with respect to exports
25
        subject to sections 38, 39, and 40 of this Act, has
```

1	the meaning given such term in sections 120–130 of
2	title 22, Code of Federal Regulations (commonly
3	known as the 'International Traffic in Arms Regula-
4	tions'), as such regulations were in effect on Janu-
5	ary 1, 2003, and includes—
6	"(i) the provision of assistance (including
7	aiding, abetting, or training) to foreign persons;
8	and
9	"(ii) such other activities as may be des-
10	ignated by the President pursuant to section
11	38(a)(1).".
12	SEC. 1108. HIGH RISK EXPORTS AND END USE
13	VERIFICATION.
14	Section $38(g)(7)$ (22 U.S.C. 2778) is amended by
15	adding at the end the following new sentence: "Such
13	
16	standards shall be coordinated biennially with the Sec-
16	
16 17	standards shall be coordinated biennially with the Sec-
16 17	standards shall be coordinated biennially with the Sec- retary of Homeland Security, the Attorney General, the
16 17 18 19	standards shall be coordinated biennially with the Sec- retary of Homeland Security, the Attorney General, the Director of the Federal Bureau of Investigation, the Di-
16 17 18 19	standards shall be coordinated biennially with the Secretary of Homeland Security, the Attorney General, the Director of the Federal Bureau of Investigation, the Director of Central Intelligence, and the heads of other Federal
16 17 18 19 20	standards shall be coordinated biennially with the Secretary of Homeland Security, the Attorney General, the Director of the Federal Bureau of Investigation, the Director of Central Intelligence, and the heads of other Federal departments or agencies, as appropriate.".
16 17 18 19 20 21	standards shall be coordinated biennially with the Secretary of Homeland Security, the Attorney General, the Director of the Federal Bureau of Investigation, the Director of Central Intelligence, and the heads of other Federal departments or agencies, as appropriate.". SEC. 1109. CONCURRENT JURISDICTION OF THE FEDERAL
16 17 18 19 20 21 22 23	standards shall be coordinated biennially with the Secretary of Homeland Security, the Attorney General, the Director of the Federal Bureau of Investigation, the Director of Central Intelligence, and the heads of other Federal departments or agencies, as appropriate.". SEC. 1109. CONCURRENT JURISDICTION OF THE FEDERAL BUREAU OF INVESTIGATION.

- 1 against terrorist attack, foreign intelligence operations,
- 2 high technology crimes, and transnational criminal organi-
- 3 zations and enterprises, the Federal Bureau of Investiga-
- 4 tion should be provided authority to investigate and en-
- 5 force violations of the Arms Export Control Act without
- 6 adversely affecting the existing authority of the Bureau
- 7 of Customs and Border Protection of the Department of
- 8 Homeland Security.
- 9 (b) Copy of Registration.—Section 38(b)(1) (22
- 10 U.S.C. 2778(b)) is amended—
- 11 (1) by redesignating the second subparagraph
- (B) as subparagraph (C); and
- 13 (2) in subparagraph (B)—
- 14 (A) in the first sentence, by inserting "and
- the Director of the Federal Bureau of Inves-
- tigation" after "Secretary of Treasury"; and
- 17 (B) in the second sentence, by inserting
- "and the Director" after "The Secretary".
- 19 (c) Jurisdiction of FBI and Bureau of Cus-
- 20 TOMS.—Section 38(e) (22 U.S.C. 2778(e)) is amended in
- 21 the first sentence by adding at the end before the period
- 22 the following: ", and except further, that the Federal Bu-
- 23 reau of Investigation and the Bureau of Customs and Bor-
- 24 der Protection of the Department of Homeland Security

- 1 shall have concurrent jurisdiction for criminal violations
- 2 and enforcement of this Act''.
- 3 (d) Mechanisms To Identify Persons in Viola-
- 4 TION OF CERTAIN PROVISIONS OF LAW.—Section 38(g)
- 5 (22 U.S.C. 2778(g)) is amended in the second sentence
- 6 of paragraph (3), in paragraph (4), and in paragraph (8)
- 7 by inserting "and the Director of the Federal Bureau of
- 8 Investigation" after "Secretary of Treasury".
- 9 SEC. 1110. REPORT ON FOREIGN-SUPPLIED DEFENSE ARTI-
- 10 CLES, DEFENSE SERVICES, AND DUAL USE
- 11 GOODS AND TECHNOLOGY DISCOVERED IN
- 12 IRAQ.
- 13 (a) Report.—
- 14 (1) IN GENERAL.—Not later than 180 days
- after the date of the enactment of this Act, and on
- annual basis thereafter as appropriate, the President
- shall prepare and transmit to the congressional com-
- mittees specified in paragraph (2) a written report
- on foreign-supplied defense articles, defense services,
- and dual use goods and technology supplied to Iraq
- 21 since the adoption of United Nations Security Coun-
- cil Resolution 687 (April 3, 1991) and discovered in
- 23 Iraq since the inception of Operation Iraqi Freedom
- or identified as having been in Iraq at any time
- since April 3, 1991, and not destroyed or otherwise

1	accounted for by the United Nations Special Com-
2	mission (UNSCOM) or the United Nations Moni-
3	toring, Verification and Inspection Commission
4	(UNMOVIC).
5	(2) Congressional committees speci-
6	FIED.—The congressional committees referred to in
7	paragraph (1) are—
8	(A) the Committee on International Rela-
9	tions and the Committee on Armed Services of
10	the House of Representatives; and
11	(B) the Committee on Foreign Relations
12	and the Committee on Armed Services of the
13	Senate.
14	(b) Contents.—The report required by subsection
15	(a) shall include information on defense articles, defense
16	services, and dual use goods and technology discovered in
17	accordance with such subsection, including a description
18	of such articles, services, and goods and technology by cat-
19	egory or type, quantity, country of origin (if known), man-
20	ufacturer (if known), date of acquisition (if known), and,
21	in the case of dual use goods and technology, the use or
22	intended use or deployment (if known) and whether the
23	goods or technology are covered by any arms control

24 agreement or nonproliferation arrangement to which the

25 United States is a party.

- 1 (c) FORM.—The report required by subsection (a)
- 2 shall be transmitted in unclassified form to the maximum
- 3 extent practicable, but may contain a classified annex if
- 4 necessary.

5 TITLE XII—STRENGTHENING

6 MUNITIONS EXPORT CONTROLS

- 7 SEC. 1201. CONTROL OF ITEMS ON MISSILE TECHNOLOGY
- 8 **CONTROL REGIME ANNEX.**
- 9 (a) Sense of Congress.—It is the sense of Con-
- 10 gress that all proposals to export or transfer to foreign
- 11 persons by other means, whether in the United States or
- 12 abroad, and any other activities subject to regulation
- 13 under section 38, 39, or 40 of the Arms Export Control
- 14 Act, relating to items on the Missile Technology Control
- 15 Regime Annex, should be accorded stringent control and
- 16 scrutiny consistent with the purposes of section 71 of the
- 17 Arms Export Control Act (22 U.S.C. 2797).
- 18 (b) Control of Items on MTCR Annex.—The
- 19 Secretary, in coordination with the Secretary of Com-
- 20 merce, the Attorney General, and the Secretary of De-
- 21 fense, shall ensure that all items on the MTCR Annex are
- 22 subject to stringent control by the United States Govern-
- 23 ment pursuant to the International Traffic in Arms Regu-
- 24 lations and the Export Administration Regulations.

1	(c) Certification.—Not later than March 1 of each
2	year, the Secretary, in coordination with the Secretary of
3	Commerce, the Attorney General and the Secretary of De-
4	fense, shall prepare and submit to the appropriate con-
5	gressional committees a report that contains—
6	(1) a certification that the requirement of sub-
7	section (b) has been met for the prior year, or if the
8	requirement has not been met, the reasons therefor;
9	and
10	(2) a description of the updated coverage, if
11	any, of the regulations referred to in subsection (b)
12	with respect to all items on the MTCR Annex and
13	an explanation of any areas of overlap or omissions,
13 14	an explanation of any areas of overlap or omissions, if any, among the regulations.
14	if any, among the regulations.
14 15	if any, among the regulations. SEC. 1202. CERTIFICATIONS RELATING TO EXPORT OF CER-
141516	if any, among the regulations. SEC. 1202. CERTIFICATIONS RELATING TO EXPORT OF CERTAIN DEFENSE ARTICLES AND SERVICES.
14151617	if any, among the regulations. SEC. 1202. CERTIFICATIONS RELATING TO EXPORT OF CERTAIN DEFENSE ARTICLES AND SERVICES. Section 36(c) (22 U.S.C. 2776(c)) is amended—
1415161718	if any, among the regulations. SEC. 1202. CERTIFICATIONS RELATING TO EXPORT OF CERTAIN DEFENSE ARTICLES AND SERVICES. Section 36(c) (22 U.S.C. 2776(c)) is amended— (1) in the first sentence of paragraph (1), by
141516171819	if any, among the regulations. SEC. 1202. CERTIFICATIONS RELATING TO EXPORT OF CERTAIN DEFENSE ARTICLES AND SERVICES. Section 36(c) (22 U.S.C. 2776(c)) is amended— (1) in the first sentence of paragraph (1), by inserting after "\$1,000,000 or more" the following:
14 15 16 17 18 19 20	if any, among the regulations. SEC. 1202. CERTIFICATIONS RELATING TO EXPORT OF CERTAIN DEFENSE ARTICLES AND SERVICES. Section 36(e) (22 U.S.C. 2776(e)) is amended— (1) in the first sentence of paragraph (1), by inserting after "\$1,000,000 or more" the following: ", or, notwithstanding section 27(g) of this Act, for
14 15 16 17 18 19 20 21	if any, among the regulations. SEC. 1202. CERTIFICATIONS RELATING TO EXPORT OF CERTAIN DEFENSE ARTICLES AND SERVICES. Section 36(e) (22 U.S.C. 2776(e)) is amended— (1) in the first sentence of paragraph (1), by inserting after "\$1,000,000 or more" the following: ", or, notwithstanding section 27(g) of this Act, for any special comprehensive authorization under sec-

1	cles or defense services in an aggregate amount of
2	\$100,000,000 or more';
3	(2) in paragraph (2)—
4	(A) by striking subparagraph (B); and
5	(B) by redesignating subparagraph (C) as
6	subparagraph (B); and
7	(3) in the matter preceding subparagraph (A)
8	of paragraph (5), by inserting "or paragraph (2)"
9	after "paragraph (1)".
10	SEC. 1203. NOTIFICATION REQUIREMENTS FOR TECHNICAL
11	ASSISTANCE AND MANUFACTURING LICENS-
12	ING AGREEMENTS WITH NATO MEMBER
13	COUNTRIES, AUSTRALIA, NEW ZEALAND, AND
13 14	COUNTRIES, AUSTRALIA, NEW ZEALAND, AND JAPAN.
14	JAPAN.
14 15	JAPAN. Section 36(d) (22 U.S.C. 2776(d)) is amended by
14 15 16 17	JAPAN. Section 36(d) (22 U.S.C. 2776(d)) is amended by adding at the end the following:
14 15 16 17	JAPAN. Section 36(d) (22 U.S.C. 2776(d)) is amended by adding at the end the following: "(6) In the case of a commercial technical assistance or manufacturing license agreement with a member coun-
14 15 16 17	JAPAN. Section 36(d) (22 U.S.C. 2776(d)) is amended by adding at the end the following: "(6) In the case of a commercial technical assistance or manufacturing license agreement with a member country of the North Atlantic Treaty Organization (NATO)
14 15 16 17 18	Japan. Section 36(d) (22 U.S.C. 2776(d)) is amended by adding at the end the following: "(6) In the case of a commercial technical assistance or manufacturing license agreement with a member country of the North Atlantic Treaty Organization (NATO) or Australia, Japan, or New Zealand that does not author-
14 15 16 17 18 19 20	Japan. Section 36(d) (22 U.S.C. 2776(d)) is amended by adding at the end the following: "(6) In the case of a commercial technical assistance or manufacturing license agreement with a member country of the North Atlantic Treaty Organization (NATO) or Australia, Japan, or New Zealand that does not author-
14 15 16 17 18 19 20	Japan. Section 36(d) (22 U.S.C. 2776(d)) is amended by adding at the end the following: "(6) In the case of a commercial technical assistance or manufacturing license agreement with a member country of the North Atlantic Treaty Organization (NATO) or Australia, Japan, or New Zealand that does not authorize a new sales territory that includes any country other

1	"(i) major defense equipment in the
2	amount of \$7,000,000 or more; or
3	"(ii) significant military equipment in the
4	amount of \$25,000,000 or more; and
5	"(B) the amount referred to in clause (i) or (ii)
6	of subparagraph (A), as the case may be, includes
7	the estimated value of all defense articles and de-
8	fense services to be manufactured or transferred
9	throughout the duration of the approval period.".
10	SEC. 1204. STRENGTHENING DEFENSE COOPERATION WITH
11	AUSTRALIA AND THE UNITED KINGDOM.
12	(a) Sense of Congress.—It is the sense of Con-
13	gress that the expeditious consideration of munitions li-
14	cense applications that meet the policy and eligibility cri-
15	teria established in section 38 of the Arms Export Control
16	Act (22 U.S.C. 2778) for export or transfer of defense
17	items (as such term is defined in subsection $(j)(4)(A)$ of
18	such section) to Australia and the United Kingdom is fully
19	consistent with United States security and foreign policy
20	interests and the objectives of world peace and security.
21	(b) Establishment of Fast Track Munitions
22	LICENSING FOR AUSTRALIA AND THE UNITED KING-
23	DOM.—Section 38(f) (22 U.S.C. 2778(f)) is amended by

1	"(4) In the absence of a binding bilateral agreement
2	with the Government of Australia or the Government of
3	the United Kingdom (as the case may be) that meets the
4	requirements of paragraph (2) and subsection (j), the Sec-
5	retary of State shall ensure that any application submitted
6	under this section for the export of defense items to Aus-
7	tralia or the United Kingdom (as the case may be) that
8	meets all other requirements of this section (including re-
9	quirements relating to eligibility of parties to the trans-
10	action, the absence of risk of diversion to unauthorized
11	end use and end users, and preservation of United States
12	intelligence and law enforcement interests), and which are
13	also transactions involving defense items that would be ex-
14	empt pursuant to sections 120-130 of title 22, Code of
15	Federal Regulations (commonly known as the 'Inter-
16	national Traffic in Arms Regulations') from export licens-
17	ing or other written approvals if such items were items
18	to be exported to Canada, are processed by the Depart-
19	ment of State not later than ten days after the date of
20	receipt of the application without referral to any other
21	Federal department or agency, except on an extraordinary
22	basis upon receipt of a written request from the Attorney
23	General, the Secretary of Homeland Security, the Director
24	of Central Intelligence, or the Secretary of Defense.".

1	SEC.	1205.	TRAINING	AND	LIAISON	FOR	SMALI.	BUSL
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- 2 **NESSES.**
- 3 (a) Sense of Congress.—It is the sense of Con-
- 4 gress that it is increasingly important that the Secretary,
- 5 in administering the licensing, registration, compliance,
- 6 and other authorities contained in section 38 of the Arms
- 7 Export Control Act (22 U.S.C. 2778), should provide up-
- 8 to-date training and other educational assistance to small
- 9 businesses in the United States aerospace and defense in-
- 10 dustrial sector.
- 11 (b) SMALL BUSINESS LIAISON.—Not later than 180
- 12 days after the date of the enactment of this Act, the Sec-
- 13 retary shall designate, within the Office of Defense Trade
- 14 Controls of the Department of State, a coordinator for
- 15 small business affairs. The coordinator shall serve as a
- 16 liaison for small businesses in the United States aerospace
- 17 and defense industrial sector with respect to licensing and
- 18 registration requirements in order to facilitate the compli-
- 19 ance and other forms of participation by such small busi-
- 20 nesses in the United States munitions control system, in-
- 21 cluding by providing training, technical assistance, and
- 22 through other efforts as may be appropriate.

1	SEC. 1206. STUDY AND REPORT RELATING TO CO-LOCATING
2	MUNITIONS CONTROL FUNCTIONS OF THE
3	DEPARTMENTS OF STATE, DEFENSE, AND
4	HOMELAND SECURITY.
5	(a) Sense of Congress.—It is the sense of Con-
6	gress that the administrative, licensing, and compliance-
7	related functions associated with the export of defense ar-
8	ticles and defense services under section 38 of the Arms
9	Export Control Act (22 U.S.C. 2778), which are generally
10	administered by the Department of State in conjunction
11	with the Department of Homeland Security and the De-
12	partment of Defense, should be expedited consistent with
13	United States security, law enforcement, and foreign pol-
14	icy requirements by a reduction in the those matters ne-
15	cessitating inter-agency referral outside of the Depart-
16	ment of State, or by co-locating related functions of the
17	Department of Homeland Security and the Department
18	of Defense with those functions of the Department of
19	State in order to minimize the time and administrative
20	tasks to government and industry involved in inter-agency
21	referrals, while also providing a convenient, central loca-
22	tion for United States defense companies, especially small
23	businesses.
24	(b) STUDY AND REPORT.—
25	(1) Study.—The Secretary, in consultation
26	with the Secretary of Homeland Security and the

1 Secretary of Defense, and through the Federal advi-2 sory committee structure with the public, shall con-3 duct a study to examine the relative advantages and disadvantages to the United States Government, the 5 United States defense industry, including United 6 States small businesses, and to other public constitu-7 encies of co-locating relevant functions and per-8 sonnel of the Department of State, the Department 9 of Homeland Security, and the Department of De-10 fense with the Office of Defense Trade Controls of the Department of State at a central location con-12 venient to the public and United States defense in-13 dustry, without prejudice to the responsibilities and 14 prerogatives of the Secretary, the Secretary of 15 Homeland Security, and the Secretary of Defense 16 under existing law.

> (2) Report.—Not later than 180 days after the date of the enactment of this Act, the Secretary shall prepare and submit to the appropriate congressional committees a report that contains the results of study conducted under paragraph (1).

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1	TITLE XIII—SECURITY ASSIST-
2	ANCE AND RELATED PROVI-
3	SIONS
4	Subtitle A—Foreign Military Sales
5	and Financing Authorities
6	SEC. 1301. AUTHORIZATION OF APPROPRIATIONS.
7	There are authorized to be appropriated to the Presi-
8	dent for grant assistance under section 23 of the Arms
9	Export Control Act (22 U.S.C. 2763) and for the subsidy
10	cost, as defined in section $502(5)$ of the Federal Credit
11	Reform Act of 1990, of direct loans under such section
12	\$4,414,000,000 for fiscal year 2004.
13	SEC. 1302. PROVISION OF CATALOGING DATA AND SERV-
14	ICES.
15	Section 21(h)(2) (22 U.S.C. 2761(h)(2)) is amended
16	by striking "or to any member government of that Organi-
17	zation if that Organization or member government" and
18	inserting ", to any member of that Organization, or to
19	the Governments of Australia, New Zealand, or Japan if
20	that Organization, member government, or the Govern-
21	ments of Australia, New Zealand, or Japan''.
22	SEC. 1303. ANNUAL ESTIMATE AND JUSTIFICATION FOR
23	SALES PROGRAM.
24	Section 25(a)(1) (22 U.S.C. 2765(a)(1)) is amended
25	by inserting after "\$7,000,000 or more" the following

1	"(or, in the case of a member country of the North Atlan-
2	tic Treaty Organization (NATO), Australia, New Zealand
3	or Japan, \$25,000,000 or more)".
4	SEC. 1304. ADJUSTMENT TO ADVANCE NOTIFICATION RE
5	QUIREMENT FOR TRANSFER OF CERTAIN EX
6	CESS DEFENSE ARTICLES.
7	Section 516(f)(1) of the Foreign Assistance Act of
8	1961 (22 U.S.C. 2321i) is amended by striking "signifi-
9	cant military equipment (as defined in section 47(9) of
10	the Arms Export Control Act)" and inserting "major de-
11	fense equipment (as defined in section 47(6) of the Arms
12	Export Control Act)".
13	Subtitle B—International Military
14	Education and Training
15	SEC. 1311. AUTHORIZATION OF APPROPRIATIONS.
16	There are authorized to be appropriated to the Presi-
17	dent \$91,700,000 for fiscal year 2004 to carry out chapter
18	5 of part II of the Foreign Assistance Act of 1961 (22
19	U.S.C. 2347 et seq.).
20	SEC. 1312. ANNUAL FOREIGN MILITARY TRAINING REPORT
21	ING.
22	Section 656(a)(1) of the Foreign Assistance Act of
23	1961 (22 U.S.C. 2416(a)(1)) is amended—
24	(1) by striking "January 31" and inserting
25	"March 1": and

1	(2) by striking "and all such training proposed
2	for the current fiscal year".
3	Subtitle C—Assistance for Select
4	Countries
5	SEC. 1321. ASSISTANCE FOR ISRAEL.
6	Section 513 of the Security Assistance Act of 2000
7	(Public Law 106–280) is amended—
8	(1) in subsection (b)(1), by striking "2002 and
9	2003" and inserting "2003 through 2005";
10	(2) in subsection (e)(1), by striking "2002 and
11	2003" and inserting "2003 through 2005";
12	(3) in subsection (c)(3)—
13	(A) by striking "fiscal years 2002 and
14	2003" and inserting "fiscal years 2004 and
15	2005'';
16	(B) by striking "fiscal year 2002" and in-
17	serting "fiscal year 2004"; and
18	(C) by striking "fiscal year 2003, or" and
19	inserting "fiscal year 2005, or"; and
20	(4) in subsection $(c)(4)$ —
21	(A) by striking "2002 and 2003" and in-
22	serting "2003 through 2005"; and
23	(B) by striking "\$535,000,000 for fiscal
24	year 2002" and all that follows through "fiscal
25	year 2003" and inserting "\$550,000,000 for

1	fiscal year 2003, not less than \$565,000,000
2	for fiscal year 2004, and not less than
3	\$580,000,000 for fiscal year 2005 ".
4	SEC. 1322. ASSISTANCE FOR EGYPT.
5	Section 514 of the Security Assistance Act of 2000
6	(Public Law 106–280) is amended—
7	(1) by striking "2002 and 2003" each place it
8	appears and inserting "2003 through 2005"; and
9	(2) in subsection (e)—
10	(A) by striking "fiscal years 2002 and
11	2003" and inserting "fiscal years 2004 and
12	2005'';
13	(B) by striking "fiscal year 2002" and in-
14	serting "fiscal year 2004"; and
15	(C) by striking "fiscal year 2003, or" and
16	inserting "fiscal year 2005, or".
17	Subtitle D—International Narcotics
18	Control Assistance
19	SEC. 1331. ADDITIONAL AUTHORITIES RELATING TO INTER
20	NATIONAL NARCOTICS CONTROL ASSIST
21	ANCE.
22	Notwithstanding any other provision of law, assist-
23	ance provided by the United States Government to sup-
24	port international efforts to combat aerial trafficking of
25	illicit narcotics under chapter 8 of part I of the Foreign

1	Assistance Act of 1961 or under any other provision of
2	law shall include the authority to interdict illicit arms in
3	connection with the trafficking of illicit narcotics.
4	SEC. 1332. UNITED STATES OPIUM ERADICATION PROGRAM
5	IN COLOMBIA.
6	Not later than 180 days after the date of the enact-
7	ment of this Act, the Secretary of State, acting through
8	the Department of State's Narcotics Affairs Section
9	(NAS) in Bogota, Colombia, shall ensure that all pilots
10	participating in the United States opium eradication pro-
11	gram in Colombia are Colombians and are fully trained,
12	qualified, and experienced pilots, with preference provided
13	to individuals who are members of the Colombian National
14	Police.
15	Subtitle E—Miscellaneous
16	Provisions
17	SEC. 1341. UNITED STATES WAR RESERVE STOCKPILES FOR
18	ALLIES.
19	Section 514(b)(2) of the Foreign Assistance Act of
20	1961 (22 U.S.C. 2321h(b)(2)) is amended—
21	(1) in subparagraph (A), by striking "for fiscal
22	year 2003" and inserting "for each of fiscal years
23	2003 and 2004"; and

1	(2) in subparagraph (B), by striking "for fiscal
2	year 2003" and inserting "for each of fiscal years
3	2003 and 2004".
4	SEC. 1342. TRANSFER TO ISRAEL OF CERTAIN DEFENSE AR
5	TICLES IN THE UNITED STATES WAR RE
6	SERVE STOCKPILES FOR ALLIES.
7	(a) Authorization.—Notwithstanding section 514
8	of the Foreign Assistance Act of 1961 (22 U.S.C. 2321h).
9	the President is authorized to transfer to Israel, in return
10	for concessions to be negotiated by the Secretary of De-
11	fense, with the concurrence of the Secretary, defense arti-
12	cles, including armor, artillery, ammunition for automatic
13	weapons, missiles, and other munitions that are—
14	(1) obsolete or surplus items;
15	(2) in the inventory of the Department of De-
16	fense;
17	(3) intended for use as reserve stocks in Israel
18	and
19	(4) are located in a stockpile in Israel as of the
20	date of enactment of this Act.
21	(b) Concessions.—The value of concessions nego-
22	tiated pursuant to subsection (a) shall be at least equal
23	to the fair market value of the items transferred. The con-
24	cessions may include cash compensation, services, waiver

1	of charges otherwise payable by the United States, and
2	other items of value.
3	(c) Advance Notification of Transfer.—
4	(1) In general.—Not less than 30 days before
5	making a transfer under the authority of this sec-
6	tion, the President shall transmit a notification de-
7	scribing the items to be transferred to Israel and the
8	concessions to be received by the United States to
9	the congressional committees specified in paragraph
10	(2).
11	(2) Congressional committees speci-
12	FIED.—The congressional committees referred to in
13	paragraph (1) are—
14	(A) the Committee on International Rela-
15	tions and the Committee on Armed Services of
16	the House of Representatives; and
17	(B) the Committee on Foreign Relations
18	and the Committee on Armed Services of the
19	Senate.
20	(d) Expiration of Authority.—No transfer may
21	be made under the authority of this section following the
22	expiration of the five-year period beginning on the date
23	of enactment of this Act

1	SEC. 1343. EXPANSION OF AUTHORITIES FOR LOAN OF MA-
2	TERIAL, SUPPLIES, AND EQUIPMENT FOR RE-
3	SEARCH AND DEVELOPMENT PURPOSES.
4	Section 65 (22 U.S.C. 2796d) is amended—
5	(1) in subsection $(a)(1)$, by inserting "or a
6	friendly foreign country" after "ally" each place
7	such term appears; and
8	(2) in subsection (d) to read as follows:
9	"(d) For purposes of this section—
10	"(1) the term 'NATO ally' means a member
11	country of the North Atlantic Treaty Organization
12	(other than the United States); and
13	"(2) the term 'friendly foreign country' means
14	any non-NATO member country determined by the
15	President to be eligible for a cooperative project
16	agreement with the United States pursuant to sec-
17	tion 27(j) of this Act.".
18	SEC. 1344. ASSISTANCE FOR DEMINING AND RELATED AC-
19	TIVITIES.
20	(a) Assistance.—The Secretary is authorized to
21	provide grants to, or enter into contracts or cooperative
22	agreements with, public-private partnerships for the pur-
23	pose of establishing and carrying out demining, clearance
24	of unexploded ordnance, and related activities in foreign
25	countries.

- 1 (b) LIMITATION.—Except as otherwise provided, the
- 2 total amount provided on a grant basis to public-private
- 3 partnerships under subsection (a) for a fiscal year may
- 4 not exceed \$450,000.
- 5 (c) Funding.—Amounts made available to carry out
- 6 "Nonproliferation, Anti-Terrorism, Demining, and Re-
- 7 lated Programs" for fiscal year 2004 are authorized to
- 8 be made available to carry out this section.

9 SEC. 1345. COOPERATIVE DEVELOPMENT PROGRAM.

- 10 Of the amounts made available for development as-
- 11 sistance under the Foreign Assistance Act of 1961, not
- 12 less than \$2,000,000 for each of the fiscal years 2004 and
- 13 2005 are authorized to be made available to finance
- 14 projects among the United States, Israel, and developing
- 15 countries in Africa under the Cooperative Development
- 16 Program.

17 SEC. 1346. WEST BANK AND GAZA PROGRAM.

- 18 (a) Oversight.—For fiscal year 2004, the Secretary
- 19 of State shall certify to the appropriate committees of
- 20 Congress not later than 30 days prior to the initial obliga-
- 21 tion of funds for the West Bank and Gaza that procedures
- 22 have been established to assure the Comptroller General
- 23 will have access to appropriate United States financial in-
- 24 formation in order to review the use of United States as-
- 25 sistance for the West Bank and Gaza funded under chap-

- 1 ter 4 of part II of the Foreign Assistance Act of 1961
- 2 ("Economic Support Fund").
- 3 (b) Vetting.—Prior to any obligation of funds au-
- 4 thorized to be appropriated to carry out chapter 4 of part
- 5 II of the Foreign Assistance Act of 1961 for assistance
- 6 for the West Bank and Gaza, the Secretary of State shall
- 7 take all appropriate steps to ensure that such assistance
- 8 is not provided to or through any individual or entity that
- 9 the Secretary knows, or has reason to believe, advocates,
- 10 plans, sponsors, engages in, or has engaged in, terrorist
- 11 activity. The Secretary of State shall, as appropriate, es-
- 12 tablish procedures specifying the steps to be taken in car-
- 13 rying out this subsection.
- 14 (c) Audits.—
- 15 (1) In General.—The Administrator of the
- 16 United States Agency for International Development
- shall ensure that independent audits of all contrac-
- tors and grantees, and significant subcontractors
- and subgrantees, under the West Bank and Gaza
- Program, are conducted at least on an annual basis
- 21 to ensure, among other things, compliance with this
- section.
- 23 (2) Audits by inspector general of
- 24 USAID.—Of the funds authorized to be appropriated
- by this Act to carry out chapter 4 of part II of the

1	Foreign Assistance Act of 1961 that are made avail-
2	able for assistance for the West Bank and Gaza, up
3	to \$1,000,000 may be used by the Office of the In-
4	spector General of the United States Agency for
5	International Development for audits, inspections,
6	and other activities in furtherance of the require-
7	ments of paragraph (1). Such funds are in addition
8	to funds otherwise available for such purposes.
9	SEC. 1347. ANNUAL HUMAN RIGHTS COUNTRY REPORTS ON
10	INCITEMENT TO ACTS OF DISCRIMINATION.
11	(a) Countries Receiving Economic Assist-
12	ANCE.—Section 116(d) of the Foreign Assistance Act of
13	1961 (22 U.S.C. 2151n(d)) is amended—
14	(1) in paragraph (9), by striking "and" at the
15	end;
16	(2) in paragraph (10), by striking the period at
17	the end and inserting "; and; and
18	(3) by adding at the end the following:
19	"(11)(A) wherever applicable, in a separate sec-
20	tion with a separate heading, a description of the
21	nature and extent of—
22	"(i) propaganda in government and gov-
23	ernment-controlled media and other sources, in-
24	cluding government-produced educational mate-
25	rials and textbooks, that attempt to justify or

1	promote racial hatred or incite acts of violence
2	against any race or people; and
3	"(ii) complicity or involvement in the cre-
4	ation of such propaganda or incitement of acts
5	of violence against any race; and
6	"(B) a description of the actions, if any, taken
7	by the government of the country to eliminate such
8	propaganda or incitement.".
9	(b) Countries Receiving Security Assist-
10	ANCE.—Section 502B(b) of the Foreign Assistance Act of
11	1961 (22 U.S.C. 2304(b)) is amended by inserting after
12	the eighth sentence the following: "Each report under this
13	section shall also include wherever applicable, in a sepa-
14	rate section with a separate heading, a description of (i)
15	the nature and extent of (I) propaganda in government
16	and government-controlled media and other sources, in-
17	cluding government-produced educational materials and
18	textbooks, that attempt to justify or promote racial hatred
19	or incite acts of violence against any race, and (II) com-
20	plicity or involvement in the creation of such propaganda
21	or incitement of acts of violence against any race or peo-
22	ple, and (ii) a description of the actions, if any, taken by
23	the government of the country to eliminate such propa-
24	ganda or incitement.".

$1\;\:$ Sec. 1348. Assistance to east timor.

2	Section 632(b)(1) of the Foreign Relations Author-
3	ization Act, Fiscal Year 2003 (Public Law 107–277) is
4	amended by striking "the fiscal year 2003" and inserting
5	"each of the fiscal years 2003, 2004, and 2005".
6	SEC. 1349. SUPPORT FOR DEMOCRACY-BUILDING EFFORTS
7	FOR CUBA.
8	(a) STATEMENT OF POLICY.—It is the policy of the
9	United States to support those individuals and groups who
10	struggle for freedom and democracy in Cuba, including
11	human rights dissidents, independent journalists, inde-
12	pendent labor leaders, and other opposition groups.
13	(b) Authorization of Appropriations.—
14	(1) In general.—There are authorized to be
15	appropriated to the President to carry out section
16	109(a) of Public Law 104–114 (22 U.S.C. 6039(a))
17	\$15,000,000 for each of the fiscal years 2004 and
18	2005.
19	(2) Additional authorities.—Amounts ap-
20	propriated pursuant to the authorization of appro-
21	priations under subsection (a)—
22	(A) are authorized to remain available
23	until expended; and
24	(B) are in addition to amounts otherwise
25	available for such purposes.

1	SEC. 1350. AMENDMENT TO THE AFGHANISTAN FREEDOM
2	SUPPORT ACT OF 2002.
3	The Afghanistan Freedom Support Act of 2002 (22
4	U.S.C. 7501 et seq.) is amended—
5	(1) in section 103(a) by striking "section 512
6	of Public Law 107–115 or any similar" and insert-
7	ing "any other"; and
8	(1) in section 207(b) by striking "section 512
9	of Public Law 107–115 or any similar" and insert-
10	ing "any other".
11	SEC. 1351. CONGO BASIN FOREST PARTNERSHIP.
12	(a) Authorization of Appropriations.—There
13	are authorized to be appropriated to the President to carry
14	out the Congo Basin Forest Partnership (CBFP) program
15	\$18,600,000 for each of the fiscal years 2004 and 2005 .
16	Of the amounts appropriated pursuant to the authoriza-
17	tion of appropriations under the preceding sentence for
18	a fiscal year, \$16,000,000 is authorized to be made avail-
19	able to the Central Africa Regional Program for the Envi-
20	ronment (CARPE) of the United States Agency for Inter-
21	national Development.
22	(b) AVAILABILITY.—Amounts appropriated pursuant
23	to the authorization of appropriations under subsection (a)
24	are authorized to remain available until expended.

1	SEC. 1352. COMBATTING THE PIRACY OF UNITED STATES
2	COPYRIGHTED MATERIALS.
3	In addition to such amounts as may otherwise be au-
4	thorized to be appropriated for such purpose, there are
5	authorized to be appropriated for the Department of
6	State, \$10,000,000 to carry out the following activities in
7	countries that are not members of the Organization for
8	Economic Cooperation and Development (OECD):
9	(1) Provision of equipment and training for for-
10	eign law enforcement officials.
11	(2) Training for judges and prosecutors.
12	(3) Assistance in complying with obligations
13	under appropriate international copyright and intel-
14	lectual property treaties and agreements.
15	SEC. 1353. REPORTS RELATING TO TREATY BETWEEN THE
16	UNITED STATES AND THE RUSSIAN FEDERA-
17	TION ON STRATEGIC OFFENSIVE REDUC-
18	TIONS.
19	The President shall submit to the Committee on
20	International Relations of the House of Representatives
21	all reports submitted to the Committee on Foreign Rela-
22	tions pursuant to section 2 of the Senate Resolution of
23	Ratification to Accompany Treaty Document 107–8,
24	Treaty Between the United States of America and the
25	Russian Federation on Strategic Offensive Reductions.

1	SEC. 1354. STATEMENT OF HOUSE OF REPRESENTATIVES
2	REGARDING THE TREATY BETWEEN THE
3	UNITED STATES AND THE RUSSIAN FEDERA-
4	TION ON STRATEGIC OFFENSIVE REDUC-
5	TIONS.
6	The House of Representatives—
7	(1) concurs with the declarations of the
8	Senate in section 3 of the Resolution of Ratifi-
9	cation to Accompany Treaty Document 107–8,
10	Treaty Between the United States of America
11	and the Russian Federation on Strategic Offen-
12	sive Reductions;
13	(2) encourages the President to continue
14	strategic offensive reductions to the lowest pos-
15	sible levels consistent with national security re-
16	quirements and alliance obligations of the
17	United States;
18	(3) urges the President to engage the Rus-
19	sian Federation with the objectives of estab-
20	lishing cooperative measures to give each party
21	to the Treaty Between the United States of
22	America and the Russian Federation on Stra-
23	tegic Offensive Reductions improved confidence
24	regarding the accurate accounting and security
25	of nonstrategic nuclear weapons maintained by
26	the other party; and

1	(4) encourages the President to accelerate
2	United States strategic force reductions, to the
3	extent feasible and consistent with the treaty, in
4	order that the reductions required by Article I
5	of the Treaty Between the United States of
6	America and the Russian Federation on Stra-
7	tegic Offensive Reductions may be achieved
8	prior to December 31, 2012.
9	SEC. 1355. NONPROLIFERATION AND DISARMAMENT FUND.
10	(a) Authorization of Appropriations.—
11	(1) In general.—There are authorized to be
12	appropriated to the President to carry out section
13	504 of the Freedom for Russia and Emerging Eur-
14	asian Democracies and Open Markets Support Act
15	of 1992 (22 U.S.C. 5854; relating to the "Non-
16	proliferation and Disarmament Fund") \$60,000,000
17	for each of the fiscal years 2004 and 2005.
18	(2) AVAILABILITY.—Amounts appropriated pur-
19	suant to the authorization of appropriations under
20	paragraph (1) are authorized to remain available
21	until expended.
22	(b) Nonproliferation of Highly Enriched
23	Uranium.—
24	(1) FINDINGS.—Congress finds the following:

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1	(A) Highly enriched uranium is the most
2	likely source material for terrorist or other out-
3	law organizations that seek to acquire a nuclear
4	weapon.
5	(B) Such organizations are not likely to
6	produce this source material on their own, but
7	will instead look to divert highly enriched ura-
8	nium from some of the many vulnerable stock-
9	piles in numerous facilities around the world.
10	(C) There is a need for a coordinated
11	United States Government initiative to secure
12	and dispose of highly enriched uranium stock-
13	piles in these vulnerable facilities around the
14	world.
15	(D) The Nonproliferation and Disar-
16	mament Fund (NDF) is a unique and flexible
17	entity that is well-suited to carry out the initia-
18	tive described in subparagraph (C), in coopera-
19	tion with other Federal departments and agen-
20	cies, including the Department of Energy.
21	(2) Initiative.—The Secretary of State is au-
22	thorized to establish and carry out an initiative to
23	secure and dispose of highly enriched uranium stock-

piles in foreign countries, including the provision of

- such assistance as may be required to secure host country cooperation under the initiative.
- 3 (3) Authorization of appropriations.—Of
- 4 the amounts made available to carry out section 504
- 5 of the Freedom for Russia and Emerging Eurasian
- 6 Democracies and Open Markets Support Act of
- 7 1992 (22 U.S.C. 5854) for fiscal years 2004 and
- 8 2005, there are authorized to be appropriated to the
- 9 Secretary to carry out paragraph (2) \$25,000,000
- for each such fiscal year.

11 SEC. 1356. MARITIME INTERDICTION PATROL BOATS FOR

- 12 **MOZAMBIQUE**.
- 13 (a) In General.—Of the amounts made available to
- 14 carry out section 23 of the Arms Export Control Act for
- 15 fiscal year 2004, there is authorized to be appropriated
- 16 \$1,000,000 for refurbishment, delivery, operational train-
- 17 ing, and related costs associated with the provision of not
- 18 more than four excess coastal patrol boats to the Govern-
- 19 ment of Mozambique for maritime patrol and interdiction
- 20 activities.
- 21 (b) AVAILABILITY.—Amounts appropriated pursuant
- 22 to the authorization of appropriations under subsection (a)
- 23 are authorized to remain available until September 30,
- 24 2006.

1 TITLE XIV—MISSILE THREAT 2 REDUCTION ACT OF 2003

3	SEC. 1401. SHORT TITLE.
4	This title may be cited as the "Missile Threat Reduc-
5	tion Act of 2003".
6	Subtitle A—Strengthening Inter-
7	national Missile Nonprolifera-
8	tion Law
9	SEC. 1411. FINDINGS.
10	Congress makes the following findings:
11	(1) The spread of offensive ballistic missiles
12	suitable for launching nuclear, chemical, and biologi-
13	cal warheads is accelerating across the globe.
14	(2) According to the Carnegie Endowment for
15	International Peace, more than 25 countries possess
16	missiles with ranges in excess of 300 kilometers and
17	capable of delivering a nuclear warhead.
18	(3)(A) Many of the countries now possessing
19	such missiles, and engaging in the sale and transfer
20	of such missiles and their production technology to
21	other countries, are directly hostile to the United
22	States, its interests, and its allies.
23	(B) Of particular concern in this regard is
24	North Korea, which regularly sells ballistic missiles

and technology to countries in regions of instability
and concern to the United States.

(4) The Central Intelligence Agency has stated in its most recent report on the foreign ballistic missile threat the following:

"Emerging ballistic missile states continue to increase the range, reliability, and accuracy of the missile systems in their inventories—posing ever greater risks to U.S. forces, interests, and allies throughout the world. A decade ago, U.S. and allied forces abroad faced threats from SRBM's [Short Range Ballistic Missiles]—primarily the Scud and its variants. Today, countries have deployed or are on the verge of deploying MRBM's [Medium Range Ballistic Missiles], placing greater numbers of targets at risk.

"Proliferation of ballistic missile-related technologies, materials, and expertise—especially by Russian, Chinese, and North Korean entities—has enabled emerging missile states to accelerate the development timelines for their existing programs, acquire turnkey systems to gain previously non-existent capabilities—in the case of the Chinese sale of the M–11 SRBM to

Pakistan—and lay the groundwork for the expansion of domestic infrastructures to potentially accommodate even more capable and longer range future systems.".

- (5) The same CIA report also noted the following: "North Korea has assumed the role as the missile and manufacturing technology source for many programs. North Korean willingness to sell complete systems and components has enabled other states to acquire longer range capabilities earlier than otherwise would have been possible—notably the sale of the No Dong MRBM to Pakistan. The North also has helped countries to acquire technologies to serve as the basis for domestic development efforts—as with Iran's reverse-engineering of the No Dong in the Shahab-3 program. Meanwhile, Iran is expanding its efforts to sell missile technology.".
- (6) Since 1987, 33 countries have committed to abide by a voluntary set of guidelines known as the Missile Technology Control Regime (MTCR), whereby adherents agreed to refrain from the transfer to nonadherents of certain categories of whole missiles, their constituent parts, and the facilities to manufacture them, especially "Category I" missiles, which

- at a range of 300 kilometers or more and a payload capacity of 500 kilograms or more are especially suited for delivering nuclear weapons.
 - (7) In October 2002, 93 countries committed to observe a nonbinding code of conduct derived from, but less restrictive than, the nonbinding MTCR. While this is a welcome achievement, it does not provide a legal obligation on its adherents to refrain from the trade in missiles or missile technology.
 - (8) On December 10, 2002, the White House released its "National Strategy to Combat Weapons of Mass Destruction", wherein it is stated that strengthening international nonproliferation controls on weapons of mass destruction (WMD) and upon the missiles that can deliver them is the second of three principal pillars of the National Strategy. The National Strategy also states that "effective interdiction is a critical part of the U.S. strategy to combat WMD and their delivery means".
 - (9) On December 11, 2002, the United States took control of an unflagged freighter that was attempting clandestinely to ship, from North Korea to Yemen, SCUD missiles of a type that would be generally prohibited from transfer as Category I missiles.

- 1 (10) Neither North Korea nor Yemen is an ad-2 herent to the MTCR guidelines, which in any case 3 are not legally binding, and there is no binding 4 international legal instrument that would prohibit 5 shipments of the missiles referred to in paragraph 6 (9).
 - (11) At Yemen's request, the United States released the shipment of North Korean Scud missiles to Yemen.
 - (12) Also on December 11, 2002, the White House press spokesman stated that existing international law regarding halting the spread of missile proliferation could be strengthened. The new National Strategy to Combat Weapons of Mass Destruction also commits the United States to support those regimes that are currently in force, and to work to improve the effectiveness of, and compliance with, those regimes, and identifies the MTCR as a regime that the United States will seek to strengthen.
 - (13) Secretary of Defense Donald Rumsfeld, testifying on February 12, 2003, before the Committee on Armed Services of the Senate, stated the following: "...[I]t's pretty clear that the proliferation regimes that exist in the world worked pretty

- well before, [but] they're not working very well right now.... [U]nless the world wakes up and says this is a dangerous thing and creates a set of regimes that will in fact get cooperation to stop those weap-
- 5 ons, we're going to be facing a very serious situation
- 6 in the next five years.".

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- (14) The MTCR has made an invaluable contribution to restraint in the international trade of offensive ballistic missiles. Strengthening international controls on ballistic missiles, however, will require a dramatic expansion of adherents that rigorously abide by the MTCR's guidelines, and a binding legal basis for the United Nations and countries devoted to nonproliferation to prevent, and when necessary act to prevent, further proliferation of offensive ballistic missiles around the world.
 - (15) Therefore, it should be the policy of the United States to promote the creation of new international mechanisms that would, in all future circumstances, allow the peace-loving and law-abiding nations of the world the authority to interdict and prevent the transfer of such missiles.

23 SEC. 1412. POLICY OF THE UNITED STATES.

It shall be the policy of the United States to seek 25 a binding international instrument or instruments to re-

- 1 strict the trade in offensive ballistic missiles with ranges
- 2 of 300 kilometers or more that have a payload capacity
- 3 of 500 kilograms or more. Such a binding international
- 4 instrument may take the form of a multilateral treaty, a
- 5 United Nations Security Council resolution, or other in-
- 6 strument of international law, and should provide for en-
- 7 forcement measures including interdiction, seizure, and
- 8 impoundment of illicit shipments of offensive ballistic mis-
- 9 siles and related technology, equipment, and components.

10 SEC. 1413. SENSE OF CONGRESS.

- It is the sense of the Congress that the United States
- 12 should immediately introduce a resolution in the United
- 13 Nations Security Council to prohibit all members of the
- 14 United Nations from purchasing, receiving, assisting or al-
- 15 lowing the transfer of, and to authorize the subsequent
- 16 interdiction, seizure, and impoundment of, any missile,
- 17 missile-related equipment, means of producing missiles, or
- 18 missile-related technology from North Korea.

19 Subtitle B—Strengthening United

20 States Missile Nonproliferation

- 21 **Law**
- 22 SEC. 1421. PROBATIONARY PERIOD FOR FOREIGN PER-
- 23 **SONS.**
- 24 (a) IN GENERAL.—Notwithstanding any other provi-
- 25 sion of law, upon the expiration, or the granting of a waiv-

1	er, on or after January 1, 2003, of sanctions against a
2	foreign person imposed under section 73(a) of the Arms
3	Export Control Act (22 U.S.C. 2797b(a)) or under section
4	11B(b)(1) of the Export Administration Act of 1979 (50
5	U.S.C. App. 2410b(b)(1)), as continued in effect under
6	the International Emergency Economic Powers Act, a li-
7	cense shall be required, for a period of not less than 3
8	years, for the export to that foreign person of all items
9	controlled for export under section 5 or 6 of the Export
10	Administration Act of 1979 (50 U.S.C. App. 2404, 2405),
11	as continued in effect under the International Emergency
12	Economic Powers Act, in accordance with the Export Ad-
13	ministration Regulations.
14	(b) Termination.—Subsection (a) shall not apply to
15	a foreign person 30 days after the President notifies the
16	Committee on International Relations of the House of
17	Representatives and the Committee on Banking, Housing,
18	and Urban Affairs and the Committee on Foreign Rela-
19	tions of the Senate that he has determined that—
20	(1) the foreign person has—
21	(A) ceased all activity related to the origi-
22	nal imposition of sanctions under section 73(a)
23	of the Arms Export Control Act or section
24	11B(b)(A) of the Export Administration Act of
25	1979, as the case may be; and

1	(B) has instituted a program of trans-
2	parency measures whereby the United States
3	will be able to verify for at least a period of 3
4	years that the foreign person is not engaging in
5	prohibited activities under those provisions of
6	law referred to in paragraph (1); and
7	(2) there has been an appropriate resolution of
8	the original violation or violations, such as financial
9	penalties, incarceration, destruction of prohibited
10	items, or other appropriate measures taken to pre-
11	vent a recurrence of the violation or violations.
12	SEC. 1422. STRENGTHENING UNITED STATES MISSILE PRO-
13	LIFERATION SANCTIONS ON FOREIGN PER-
13 14	LIFERATION SANCTIONS ON FOREIGN PER- SONS.
14	SONS.
14 15	sons. (a) Arms Export Control Act.—Section 73(a)(2)
14 15 16	sons. (a) ARMS EXPORT CONTROL ACT.—Section 73(a)(2) (22 U.S.C. 2797b(a)(2)) is amended by striking "2 years" each place it appears and inserting "4 years".
14 15 16 17	sons. (a) ARMS EXPORT CONTROL ACT.—Section 73(a)(2) (22 U.S.C. 2797b(a)(2)) is amended by striking "2 years" each place it appears and inserting "4 years".
114 115 116 117 118	sons. (a) ARMS EXPORT CONTROL ACT.—Section 73(a)(2) (22 U.S.C. 2797b(a)(2)) is amended by striking "2 years" each place it appears and inserting "4 years". (b) Public Information.—Section 73(e)(2) (22)
114 115 116 117 118	sons. (a) ARMS EXPORT CONTROL ACT.—Section 73(a)(2) (22 U.S.C. 2797b(a)(2)) is amended by striking "2 years" each place it appears and inserting "4 years". (b) Public Information.—Section 73(e)(2) (22 U.S.C. 2797b(e)(2)) is amended by adding at the end the
14 15 16 17 18 19 20	(a) ARMS EXPORT CONTROL ACT.—Section 73(a)(2) (22 U.S.C. 2797b(a)(2)) is amended by striking "2 years" each place it appears and inserting "4 years". (b) Public Information.—Section 73(e)(2) (22 U.S.C. 2797b(e)(2)) is amended by adding at the end the following new sentence: "Such report may be classified
14 15 16 17 18 19 20 21	(a) ARMS EXPORT CONTROL ACT.—Section 73(a)(2) (22 U.S.C. 2797b(a)(2)) is amended by striking "2 years" each place it appears and inserting "4 years". (b) Public Information.—Section 73(e)(2) (22 U.S.C. 2797b(e)(2)) is amended by adding at the end the following new sentence: "Such report may be classified only to the extent necessary to protect intelligence sources
14 15 16 17 18 19 20 21 22 23	(a) ARMS EXPORT CONTROL ACT.—Section 73(a)(2) (22 U.S.C. 2797b(a)(2)) is amended by striking "2 years" each place it appears and inserting "4 years". (b) Public Information.—Section 73(e)(2) (22 U.S.C. 2797b(e)(2)) is amended by adding at the end the following new sentence: "Such report may be classified only to the extent necessary to protect intelligence sources and methods. If the report is so classified, the President

- 1 (c) Export Administration Act of 1979.—Any
- 2 sanction imposed on a foreign person under section
- 3 11B(b)(1) of the Export Administration Act of 1979 (50
- 4 U.S.C. App. 2410b(b)(1)), as continued in effect under
- 5 the International Emergency Economic Powers Act, shall
- 6 be in effect for a period of 4 years beginning on the date
- 7 on which the sanction was imposed.
- 8 (d) Applicability.—The amendments made by sub-
- 9 sections (a) and (b) and the provisions of subsection (c)
- 10 shall apply to all sanctions imposed under section 73(a)
- 11 of the Arms Export Control Act or section 11B(b)(1) of
- 12 the Export Administration Act of 1979, as continued in
- 13 effect under the International Emergency Economic Pow-
- 14 ers Act, by reason of acts giving rise to such sanctions
- 15 that were committed by foreign persons on or after Janu-
- 16 ary 1, 2003.
- 17 SEC. 1423. COMPREHENSIVE UNITED STATES MISSILE PRO-
- 18 LIFERATION SANCTIONS ON ALL RESPON-
- 19 **SIBLE PERSONS.**
- 20 (a) Arms Export Control Act.—Section 73(a)
- 21 (22 U.S.C. 2797b(a)) is amended by adding at the end
- 22 the following new paragraph:
- 23 "(3)(A) Sanctions imposed upon a foreign person
- 24 under paragraph (2) shall also be imposed on any govern-
- 25 mental entity that the President determines exercises ef-

- 1 fective control over, benefits from, or directly or indirectly
- 2 facilitates the activities of that foreign person.
- 3 "(B) When a sanction is imposed on a foreign person
- 4 under paragraph (2), the President may also impose that
- 5 sanction on any other person or entity that the President
- 6 has reason to believe has or may acquire items that may
- 7 not be exported to that foreign person on account of the
- 8 sanction imposed on that foreign person, with the intent
- 9 to transfer to that foreign person, or provide to that for-
- 10 eign person access to, such items.
- 11 "(C) The President may also prohibit, for such period
- 12 of time as he may determine, any transaction or dealing,
- 13 by a United States person or within the United States,
- 14 with any foreign person on whom sanctions have been im-
- 15 posed under this subsection.
- 16 "(D) The President shall report on an annual basis
- 17 to the Committee on International Relations of the House
- 18 of Representatives and the Committee on Foreign Rela-
- 19 tions of the Senate the identity of any foreign person that
- 20 engages in any transaction or activity with a foreign per-
- 21 son on whom sanctions have been imposed under this sub-
- 22 section that either—
- 23 "(i) would be the basis for imposing sanctions
- under subparagraph (B) but for which sanctions
- 25 have not been imposed; or

1	"(ii) would be the basis for imposing sanctions
2	under subparagraph (C) if the transaction or activity
3	had been carried out by a United States person or
4	by a person in the United States.
5	Such report shall be unclassified to the maximum extent
6	feasible, but may include a classified annex.".
7	(b) Definition of Person.—Section 74(a)(8)(A)
8	(22 U.S.C. 2797c(a)(8)(A)) is amended to read as follows:
9	"(8)(A) the term 'person' means—
10	"(i) a natural person;
11	"(ii) a corporation, business association,
12	partnership, society, trust, transnational cor-
13	poration, or transnational joint venture, any
14	other nongovernmental entity, organization, or
15	group, and any governmental entity;
16	"(iii) any subsidiary, subunit, or parent en-
17	tity of any business enterprise or other organi-
18	zation or entity listed in clause (ii); and
19	"(iv) any successor of any business enter-
20	prise or other organization or entity listed in
21	clause (ii) or (iii); and".
22	(c) Export Administration Act of 1979.—
23	(1) Sanctions imposed on government en-
24	TITIES.—Any sanction imposed on a foreign person
25	under section 11B(b)(1)(B) of the Export Adminis-

- 1 (50)tration Act of 1979 U.S.C. App. 2 2410b(b)(1)(B)), as continued in effect under the 3 International Emergency Economic Powers Act (in this subsection referred to as a "dual use sanction"), 5 shall also be imposed on any governmental entity 6 that the President determines exercises effective control over, benefits from, or directly or indirectly fa-7 8 cilitates the activities of that foreign person.
 - (2) OTHER ENTITIES.—When a dual use sanction is imposed on a foreign person, the President may also impose that sanction on any other person or entity that the President has reason to believe has or may acquire items that may not be exported to that foreign person on account of the dual use sanction imposed on that foreign person, with the intent to transfer to that foreign person, or provide to that foreign person access to, such items.
 - (3) Transactions by third parties.—The President may also prohibit, for such period of time as he may determine, any transaction or dealing, by a United States person or within the United States, with any foreign person on whom dual use sanctions have been imposed.
- 24 (4) Report.—The President shall submit on 25 an annual basis to the appropriate congressional

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1	committees a report that contains the identity of any
2	foreign person that engages in any transaction or
3	activity with a foreign person on whom dual use
4	sanctions have been imposed that either—
5	(A) would be the basis for imposing dual
6	use sanctions under paragraph (2) but for
7	which such sanctions have not been imposed; or
8	(B) would be the basis for imposing dual
9	use sanctions under paragraph (3) if the trans-
10	action or activity had been carried out by a
11	United States person or by a person in the
12	United States.
13	Such report shall be unclassified to the maximum
14	extent feasible, but may include a classified annex.
15	(5) Definitions.—In this subsection:
16	(A) Person.—The term "person"
17	means—
18	(i) a natural person;
19	(ii) a corporation, business associa-
20	tion, partnership, society, trust,
21	transnational corporation, or transnational
22	joint venture, any other nongovernmental
23	entity, organization, or group, and any
24	governmental entity;

1	(iii) any subsidiary, subunit, or parent
2	entity of any business enterprise or other
3	organization or entity listed in clause (ii);
4	and
5	(iv) any successor of any business en-
6	terprise or other organization or entity list-
7	ed in clause (ii) or (iii).
8	(B) In the case of countries where it may
9	be impossible to identify a specific governmental
10	entity referred to in subparagraph (A), the
11	term "person" means—
12	(i) all activities of that government re-
13	lating to the development or production of
14	any missile equipment or technology; and
15	(ii) all activities of that government
16	affecting the development or production of
17	aircraft, electronics, and space systems or
18	equipment.
19	(C) United States Person.—The term
20	"United States person" has the meaning given
21	that term in section 16(2) of the Export Ad-
22	ministration Act of 1979 (50 U.S.C. App.
23	2415(2)).
24	(D) MISSILE EQUIPMENT OR TECH-
25	NOLOGY.—The term "missile equipment or

1	technology" has the meaning given that term in
2	section 11B(c) of the Export Administration
3	Act of 1979 (50 U.S.C. App. 2410b(c)).
4	(d) Effective Date.—The amendments made by
5	subsections (a) and (b) shall apply with respect to sanc-
6	tions imposed on or after January 1, 2003, on foreign per-
7	sons under section 73(a)(2) of the Arms Export Control
8	Act, and the provisions of subsection (c) shall apply with
9	respect to sanctions imposed on or after January 1, 2003,
10	on foreign persons under section 11B(b) of the Export Ad-
11	ministration Act of 1979 (50 U.S.C. App. 2410b(b)), as
12	continued in effect under the International Emergency
13	Economic Powers Act.
13 14	Economic Powers Act. Subtitle C—Incentives for Missile
14	Subtitle C—Incentives for Missile
14 15	Subtitle C—Incentives for Missile Threat Reduction
14 15 16 17	Subtitle C—Incentives for Missile Threat Reduction SEC. 1431. FOREIGN ASSISTANCE.
14 15 16 17	Subtitle C—Incentives for Missile Threat Reduction SEC. 1431. FOREIGN ASSISTANCE. (a) Types of Assistance.—The President is au-
14 15 16 17 18	Subtitle C—Incentives for Missile Threat Reduction SEC. 1431. FOREIGN ASSISTANCE. (a) Types of Assistance.—The President is authorized to provide, on such terms as the President deems
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14 15 16 17 18 19 20	Subtitle C—Incentives for Missile Threat Reduction SEC. 1431. FOREIGN ASSISTANCE. (a) Types of Assistance.—The President is authorized to provide, on such terms as the President deems appropriate, the following assistance to countries that agree to destroy their ballistic missiles, and their facilities
14 15 16 17 18 19 20 21	Subtitle C—Incentives for Missile Threat Reduction SEC. 1431. FOREIGN ASSISTANCE. (a) Types of Assistance.—The President is authorized to provide, on such terms as the President deems appropriate, the following assistance to countries that agree to destroy their ballistic missiles, and their facilities for producing ballistic missiles, that have a payload capac-
14 15 16 17 18 19 20 21	Subtitle C—Incentives for Missile Threat Reduction SEC. 1431. FOREIGN ASSISTANCE. (a) Types of Assistance.—The President is authorized to provide, on such terms as the President deems appropriate, the following assistance to countries that agree to destroy their ballistic missiles, and their facilities for producing ballistic missiles, that have a payload capacity of 500 kilograms or more over a distance of 300 kilo-

- 1 (2) Assistance under chapter 4 of part II of the
- 2 Foreign Assistance Act of 1961 (22 U.S.C. 2346 et
- seq.), notwithstanding section 531(e) or 660(a) of
- 4 that Act (22 U.S.C. 2346(e) or 2420(a)).
- 5 (3) Drawdown of defense articles, defense serv-
- 6 ices, and military education and training under sec-
- 7 tion 506 of the Foreign Assistance Act of 1961 (22)
- 8 U.S.C. 2318).
- 9 (b) Congressional Notification.—Assistance au-
- 10 thorized under subsection (a) may not be provided until
- 11 30 days after the date on which the President has pro-
- 12 vided notice thereof to the appropriate congressional com-
- 13 mittees in accordance with the procedures applicable to
- 14 reprogramming notifications under section 634A(a) of the
- 15 Foreign Assistance Act of 1961 (22 U.S.C. 2394–1(a)).
- 16 (c) LIMITATION.—Any assistance provided to a coun-
- 17 try under subsection (a) may not be provided in more than
- 18 3 fiscal years.

19 SEC. 1432. AUTHORIZATION OF APPROPRIATIONS.

- 20 (a) Authorization.—There is authorized to be ap-
- 21 propriated to the President to carry out section 1431 the
- 22 sum of \$250,000,000.
- (b) AVAILABILITY.—Amounts appropriated pursuant
- 24 to the authorization of appropriations under subsection (a)
- 25 are authorized to remain available until expended.

1 SEC. 1433. AUTHORIZATION OF TECHNICAL ASSISTANCE IN

- 2 **MISSILE DISARMAMENT.**
- 3 The President is authorized to provide technical as-
- 4 sistance in the destruction of any missile or facility for
- 5 producing ballistic missiles, in any country that requests
- 6 such assistance.

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