# H.R. 2210

### IN THE SENATE OF THE UNITED STATES

July 25 (legislative day, July 21), 2003 Received; read twice and referred to the Committee on Health, Education, Labor, and Pensions

## AN ACT

To reauthorize the Head Start Act to improve the school readiness of disadvantaged children, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "School Readiness Act
- 3 of 2003".

### 4 TITLE I—HEAD START REAU-

### 5 THORIZATION AND PROGRAM

### 6 IMPROVEMENTS

- 7 **SEC. 101. PURPOSE.**
- 8 Section 636 of the Head Start Act (42 U.S.C. 9831)
- 9 is amended to read as follows:
- 10 "SEC. 636. STATEMENT OF PURPOSE.
- "It is the purpose of this subchapter to promote
- 12 school readiness by enhancing the development of low-in-
- 13 come children, through educational instruction in
- 14 prereading skills, premathematics skills, and language,
- 15 and through the provision to low-income children and their
- 16 families of health, educational, nutritional, social and
- 17 other services that are determined, based on family needs
- 18 assessments, to be necessary.".
- 19 SEC. 102. DEFINITIONS.
- Section 637 of the Head Start Act (42 U.S.C. 9832)
- 21 is amended as follows:
- 22 (1) In paragraph (17) by striking ", but for fis-
- cal years" and all that follows down to the period.
- 24 (2) By adding the following at the end thereof:
- 25 "(18) The term 'eligible entities' means an in-
- stitution of higher education or other agency with

- 1 expertise in delivering training in early childhood de-
- 2 velopment, family support, and other assistance de-
- 3 signed to improve the quality of early childhood edu-
- 4 cations programs.
- 5 "(19) The term 'homeless children' has the
- 6 meaning given such term in subtitle B of title VII
- 7 of the McKinney-Vento Homeless Assistance Act (42
- 8 U.S.C. 11431 et seq.).".

#### 9 SEC. 103. AUTHORIZATION.

- Section 639 of the Head Start Act (42 U.S.C. 9834)
- 11 is amended to read as follows:

#### 12 "SEC. 639. AUTHORIZATION OF APPROPRIATIONS.

- 13 "(a) In General.—There are authorized to be ap-
- 14 propriated for carrying out the provisions of this sub-
- 15 chapter \$6,870,000,000 for the fiscal year 2004,
- 16 \$6,988,750,000 for fiscal year 2005, \$7,106,500,000 for
- 17 fiscal year 2006, \$7,245,000,000 for fiscal year 2007, and
- 18 \$7,427,000,000 for fiscal year 2008.
- 19 "(b) Specific Programs.—From the amount ap-
- 20 propriated under subsection (a), the Secretary shall make
- 21 available not more than \$20,000,000 for fiscal year 2004,
- 22 and such sums as may be necessary for fiscal year 2005
- 23 through 2008 to carry out such other research, dem-
- 24 onstration, and evaluation activities, including longitu-
- 25 dinal studies, under section 649.

1	"(1) not more than \$7,000,000 for each of fis-
2	cal years 2004 through 2008 to carry out impact
3	studies under section 649(g); and
4	"(2) not more than \$13,000,000 for fiscal year
5	2004, and such sums as may be necessary for each
6	of fiscal years 2005 through 2008, to carry out
7	other research, demonstration, and evaluation activi-
8	ties, including longitudinal studies, under section
9	649.
10	"(c) Administrative Expenses.—There are au-
11	thorized to be appropriated \$5,000,000 for each of fiscal
12	years 2004 through 2008 to assist participating States
13	with the administrative expenses associated with imple-
14	menting a program under section 643A.".
15	SEC. 104. ALLOTMENT OF FUNDS; LIMITATIONS ON ASSIST
16	ANCE.
17	Section 640 of the Head Start Act (42 U.S.C. 9835)
18	is amended as follows:
19	(1) In subsection (a)(2):
20	(A) By striking "1998" in subparagraph
21	(A) and inserting "2003".
22	(B) By amending subparagraph (B) to
23	read as follows:
24	"(B) payments, subject to paragraph (7) to
25	Guam American Samoa the Commonwealth of the

1	Northern Mariana Islands, and the Virgin Islands of
2	the United States;".
3	(2) By striking the last sentence of paragraph
4	(2) of subsection (a).
5	(3)(A) By amending subsection $(a)(2)(C)$ to
6	read as follows:
7	"(C) training and technical assistance activities
8	that are sufficient to meet the needs associated with
9	program expansion and to foster program and man-
10	agement improvement as described in section 648 of
11	this subchapter, in an amount for each fiscal year
12	which is equal to one percent of the amount appro-
13	priated for such fiscal year, of which—
14	"(i) not less than 50 percent shall be made
15	available to local Head Start agencies to comply
16	with the standards described in section
17	641A(a)(1), of which not less than 50 percent
18	shall be used to comply with the standards de-
19	scribed in section $641A(a)(1)(B)$ and for the
20	uses described in clauses (iii), (iv), and (vii) of
21	subsection $(a)(3)(B)$ ;
22	"(ii) not less than 30 percent shall be
23	made available to support a State system of
24	early childhood education training and technical
25	assistance;

"(iii) not less than 20 percent shall be 1 2 made available to the Secretary to assist local 3 programs in meeting the standards described in 4 section 641A(a)(1); and "(iv) not less than \$3,000,000 of the 6 amount in clause (iii) appropriated for such fis-7 cal year shall be made available to carry out ac-8 tivities described in section 648(c)(4);". 9 (B) By inserting the following at the end of 10 subsection (a)(2): 11 "Of an additional one percent of the amount appropriated 12 for such fiscal year, the Secretary shall use not less than 13 25 percent of such funds to fund the expansion of services to migrant and seasonal Head Start children. If sufficient 14 15 migrant and seasonal eligible children are not available to use such funds, then enrollment priority shall be given to 16 17 other disadvantaged populations referred to in subpara-18 graph (A). Not less than 60 percent of such one percent amount shall be used to fund quality improvement 19 20 activities as described in sec 640(a)(3)(B) and (C)". 21 (4) In subsection (a)(3)(A) by inserting at the 22 end thereof: 23 "(iii) After the reservation of amounts under paragraph (2) and the 60 percent amount referred to in subparagraph (A) of this paragraph, a portion of the remain-

- 1 ing funds shall be made available for quality to expand
- 2 services to underserved populations, such as children re-
- 3 ceiving services under the Early Head Start and Migrant
- 4 and Seasonal Head Start programs.".
- 5 (5) In subsection (a)(3)(A)(i)(I) by striking
- 6 "1999" and all that follows down to the semicolon
- 7 and inserting "2004 through 2008".
- 8 (6) By amending subsection (a)(3)(B) to read
- 9 as follows:
- 10 "(B) Funds reserved under this paragraph (referred
- 11 to in this paragraph as 'quality improvement funds') shall
- 12 be used to accomplish any or all of the following goals:
- "(i) Ensuring that Head Start programs meet
- or exceed standards pursuant to section 641A(a)(1).
- 15 "(ii) Ensuring that such programs have ade-
- quate numbers of qualified staff, and that such staff
- is furnished adequate training, including developing
- skills to promote the development of language skills,
- 19 premathematic skills, and prereading in young chil-
- dren and in working with children with non-English
- 21 language background, children referred by child wel-
- fare services, and children with disabilities, when ap-
- propriate.
- 24 "(iii) Developing and financing the salary scales
- described under section 644(a) and section 653, in

- order to ensure that salary levels and benefits are adequate to attract and retain qualified staff for such programs.
  - "(iv) Using salary increases to improve staff qualifications, and to assist with the implementation of programs specifically designed to enable lead instructors to become more effective educators, for the staff of Head Start programs, and to encourage the staff to continually improve their skills and expertise by informing the staff of the availability of Federal and State incentive and loan forgiveness programs for professional development.
  - "(v) Improving community-wide strategic planning and needs assessments for such programs and collaboration efforts for such programs, including collaborations to increase program participation by underserved populations of eligible children.
  - "(vi) Ensuring that the physical environments of Head Start programs are conducive to providing effective program services to children and families, and are accessible to children with disabilities and their parents.
  - "(vii) Ensuring that such programs have qualified staff that can promote language skills and literacy growth of children and that can provide chil-

- dren with a variety of skills that have been identified, through scientifically based reading research, as predictive of later reading achievement.
- 4 "(viii) Providing assistance to complete post-5 secondary course work needed to attain bacca-6 laureate degrees in early childhood education.
- 7 "(ix) Making such other improvements in the 8 quality of such programs as the Secretary may des-9 ignate.
- 10 "(x) To promote the regular attendance and 11 stability of highly mobile children, including migrant 12 and homeless children.".
- 13 (7) By amending subsection (a)(3)(C) to read 14 as follows:
- 15 "(C) Quality improvement funds shall be used to 16 carry out any or all of the following activities:
- 17 "(i)(I) Not less than one-half of the amount re-18 served under this paragraph, to improve the com-19 pensation (including benefits) of classroom teachers 20 and other staff of Head Start agencies providing in-21 structional services and thereby enhancing recruit-22 ment and retention of qualified staff, including re-23 cruitment and retention pursuant to achieving the 24 requirements set forth in section 648A(a). The ex-25 penditure of funds under this clause shall be subject

- to section 653. Salary increases, in excess of cost-ofliving allowance, provided with such funds shall be subject to the specific standards governing salaries and salary increases established pursuant to section 644(a).
  - "(II) If a Head Start agency certifies to the Secretary for such fiscal year that part of the funds set aside under subclause (I) to improve wages cannot be expended by such agency to improve wages because of the operation of section 653, then such agency may expend such part for any of the uses specified in this subparagraph (other than wages).
  - "(III) From the remainder of the amount reserved under this paragraph (after the Secretary carries out subclause (I)), the Secretary shall carry out any or all of the activities described in clauses (ii) through (vii), placing the highest priority on the activities described in clause (ii).
  - "(ii) To train classroom teachers and other staff to meet the education standards described in section 641A(a)(1)(B), through activities—
    - "(I) to promote children's language and prereading growth, through techniques identified through scientifically based reading research;

1	"(II) to promote the acquisition of the
2	English language for non-English background
3	children and families;
4	"(III) to foster children's school readiness
5	skills through activities described in section
6	648A(a)(1); and
7	"(IV) to educate and provide training nec-
8	essary to improve the qualifications particularly
9	with respect to such assistance to enable more
10	instructors to meet the degree requirements
11	under section 648A(a)(2)(A) and to support
12	staff training, child counseling, and other serv-
13	ices necessary to address the problems of chil-
14	dren participating in Head Start programs, in-
15	cluding children from dysfunctional families,
16	children who experience chronic violence in their
17	communities, and children who experience sub-
18	stance abuse in their families.
19	"(iii) To employ additional Head Start staff, in-
20	cluding staff necessary to reduce the child-staff ratio
21	lead instructors who meet the qualifications of sec-
22	tion 648A(a) and staff necessary to coordinate a
23	Head Start program with other services available to

children participating in such program and to their

families.

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- 1 "(iv) To pay costs incurred by Head Start 2 agencies to purchase insurance (other than employee benefits) and thereby maintain or expand Head 3 Start services.
- "(v) To supplement amounts provided under 6 paragraph (2)(C) to provide training necessary to 7 improve the qualifications of the staff of the Head 8 Start agencies, and to support staff training, child 9 counseling, and other services necessary to address 10 the problems of children participating in Head Start programs, including children from dysfunctional 12 families, children who experience chronic violence in 13 their communities, and children who experience sub-14 stance abuse in their families.
  - "(vi) To conduct outreach to homeless families in an effort to increase the program participation of eligible homeless children.
- 18 "(vii) Such other activities as the Secretary 19 may designate.
  - "(viii) To conduct outreach to migrant and seasonal farm-working families and families with children with a limited English proficiency.".
  - (8) In subsection (a)(4) by striking "1998" in subparagraph (A) and inserting "2003".
- 25 (9) In subsection (a)(5)(B)—

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1	(A) by striking "may" and inserting
2	"shall"; and
3	(B) by inserting "early childhood edu-
4	cation" after "regarding".
5	(10) By amending subsection $(a)(5)(C)$ to read
6	as follows:
7	"(C) In order to improve results for children, a State
8	that receives a grant under subparagraph (B) shall—
9	"(i) appoint an individual to serve as the State
10	Director of Collaboration between—
11	"(I) the appropriate regional office of the
12	Administration for Children and Families;
13	"(II) the State educational agency;
14	"(III) the State Department of Health and
15	Human Services;
16	"(IV) the State agency that oversees child
17	care;
18	"(V) the State agency that assists children
19	with developmental disabilities;
20	"(VI) the State Head Start Association;
21	"(VII) the State network of child care re-
22	source and referral agencies;
23	"(VIII) local educational agencies;
24	"(IX) community-based and faith-based or-
25	ganizations;

1	"(X) State representatives of migrant and
2	seasonal Head Start programs;
3	"(XI) State representatives of Indian Head
4	Start programs;
5	"(XII) State and local providers of early
6	childhood education and child care; and
7	"(XIII) other entities carrying out pro-
8	grams serving low-income children and families
9	in the State;
10	"(ii) ensure that the State Director of Collabo-
11	ration holds a position with sufficient authority and
12	access to ensure that the collaboration described in
13	subparagraph (B) is effective and involves a range
14	of State agencies;
15	"(iii) involve the entities described in section
16	clause (i) to develop a strategic plan for the coordi-
17	nated outreach to identify eligible children and im-
18	plementation strategies based on a needs assessment
19	conducted by the Office of the State Director of Col-
20	laboration which shall include an assessment of the
21	availability of high quality prekindergarten services
22	for low-income children in the State. Such assess-
23	ment shall be completed within one year after the
24	date of enactment of the 'School Readiness Act of
25	2003' and be updated on an annual basis and shall

be made available to the general public within the
State;

"(iv) ensure that the collaboration described in subparagraph (B) involves coordination of Head Start services with health care, welfare, child care, child protective services, education, and community service activities, family literacy services, activities relating to children with disabilities (including coordination of services with those State officials who are responsible for administering part C and section 619 of the Individuals with Disabilities Education Act), and services for homeless children (including coordination of services with the Office of Coordinator for Education of Homeless Children and Youth designated under section 722 (g)(1)(J)(ii) of the McKinney-Vento Homeless Education Assistance Improvements Act of 2001;

"(v) consult with the chief State school officer, local educational agencies, and representatives of local Head Start agencies and providers of early childhood education and care in unified planning regarding early care and education services at both the State and local levels, including collaborative efforts to develop school readiness standards; and

- 1 "(vi) consult with the chief State school officer, 2 local educational agencies, State child care adminis-3 trators, State human services administrators, representatives of local resource and referral agencies, local early childhood councils, providers of early 5 6 childhood education and care and other relevant 7 State and local agencies, and representatives of the 8 State Head Start Associations to plan for the provi-9 sion of full-working-day, full calendar year early care 10 and education services for children.".
- 11 (11) By amending clause (i) of subsection 12 (a)(5)(D) by inserting "and providers of services 13 supporting early childhood education and child care" 14 after "Associations".
- 15 (12) By amending subsection (a)(6)(A) to read 16 as follows:
- "(A) From amounts reserved and allotted pursuant to paragraphs (2) and (4), the Secretary shall use, for grants for programs described in section 645A(a) of this subchapter, a portion of the combined total of such amounts equal to at least 10 percent for fiscal years 2004 through 2008, of the amount appropriated pursuant to section 639(a), except as provided in subparagraph (B).".
- 24 (13) By inserting the following before the pe-25 riod at the end of subsection (f): ", including models

- that leverage the existing capacity and capabilities of the delivery system of early childhood education and child care".
  - (14) By inserting the following after "manner that will" in subsection (g)(2)(G): "leverage the existing delivery systems of such services and".
    - (15) By amending subsection (g)(2)(C) to read as follows:
    - "(C) the extent to which the applicant has undertaken community-wide strategic planning and needs assessments involving other community organizations and public agencies serving children and families (including organizations and agencies providing family support services and protective services to children and families, and organizations serving families in whose homes English is not the language customarily spoken), and organizations and public entities serving children with disabilities and homeless children (including the local educational agency liaison designated under section 722(g)(1)(J)(ii) of the McKinney-Vento Homeless Education Assistance Improvements Act of 2001);".
    - (16) By inserting in subsection (g)(2)(H) after "serving the community involved" the following: ", including the liaison designated under section

- 1 722(g)(1)(J)(ii) of the McKinney-Vento Homeless
- 2 Education Assistance Improvements Act of 2001,".
- 3 (17) By adding the following new subsections at
- 4 the end thereof:
- 5 "(m) Enrollment of Homeless Children.—The
- 6 Secretary shall by regulation prescribe policies and proce-
- 7 dures to remove barriers to the enrollment and participa-
- 8 tion of eligible homeless children in Head Start programs.
- 9 Such regulations shall require Head Start agencies to:
- "(1) implement policies and procedures to en-
- sure that eligible homeless children are identified
- and prioritized for enrollment,
- "(2) allow homeless families to apply to, enroll
- in and attend Head Start programs while required
- documents, such as proof of residency, immunization
- and other medical records, birth certificates and
- other documents, are obtained within a reasonable
- time frame, and
- 19 "(3) coordinate individual Head Start centers
- and programs with efforts to implement Subtitle
- 21 VII–B of the McKinney-Vento Homeless Assistance
- 22 Act.
- "(n) SAVINGS PROVISION.—Nothing in this Act shall
- 24 be construed to require a State to establish a program
- 25 of early education for children in the State, to require any

child to participate in a program of early education, to attend school, or to participate in any initial screening prior to participation in such program, except as provided 4 under section 612(a)(3), (consistent with section 614(a)(1)(C)), of the Individuals with Disabilities Edu-6 cation Act. "(o) Materials.—All curricula and instructional 7 8 materials funded under this subchapter shall be scientifically based and age appropriate. Parents shall have the 10 ability to inspect, upon request, any curricula or instruc-11 tional materials.". SEC. 105. DESIGNATION OF AGENCIES. 13 Section 641 of the Head Start Act (42 U.S.C. 9836) 14 is amended as follows: 15 (1) In subsection (a)— (A) by inserting after "community" in the 16 17 first place it appears ", including a community-18 based or faith-based organization"; 19 (B) by inserting "(1)" after "(a)"; 20 (C) by redesignating paragraphs (1) and 21 (2) as subparagraphs (A) and (B), respectively; 22 and 23 (D) by adding the following at the end 24 thereof:

- 1 "(2) In order to be designated as a Head Start agen-
- 2 cy and to receive a grant under this subchapter, a grantee
- 3 shall establish grantee-determined goals for improving the
- 4 school readiness of children participating in a program
- 5 under this subchapter, which shall include goals for—
- 6 "(A) educational instruction in prereading,
- 7 premathematical, and language skills; and
- 8 "(B) the provision of health, educational, nutri-
- 9 tional, social, and other services.
- 10 "(3) In order to receive a grant subsequent to the
- 11 initial grant provided following the date of enactment of
- 12 this subchapter, the grantee shall demonstrate that it has
- 13 met the goals described in paragraph (2).
- 14 "(4) Progress in meeting such goals shall not be
- 15 measured primarily or solely by the results of assess-
- 16 ments.".
- 17 (2) By amending subsection (c) to read as fol-
- lows:
- 19 "(c) In the administration of the provisions of this
- 20 section, the Secretary shall, in consultation with the chief
- 21 executive officer of the State involved if such State ex-
- 22 pends non-Federal funds to carry out Head Start pro-
- 23 grams, give priority in the designation of Head Start
- 24 agencies to any local public or private nonprofit or for-
- 25 profit agency which is receiving funds under any Head

- 1 Start program on the date of the enactment of this Act
- 2 that fulfills the program and financial management re-
- 3 quirements, standards described in section 641A(a)(1), re-
- 4 sults-based performance measures developed by the Sec-
- 5 retary under section 641A(b), or other requirements es-
- 6 tablished by the Secretary.".
- 7 (3) By amending subsection (d) to read as fol-
- 8 lows:
- 9 "(d) If no entity in a community is entitled to the
- 10 priority specified in subsection (c), then the Secretary may
- 11 designate a Head Start agency from among qualified ap-
- 12 plicants in such community. In selecting from among
- 13 qualified applicants for designation as a Head Start agen-
- 14 cy, the Secretary shall give priority to any qualified agency
- 15 that functioned as a Head Start delegate agency in the
- 16 community and carried out a Head Start program that
- 17 the Secretary determines met or exceeded such perform-
- 18 ance standards and such results-based performance meas-
- 19 ures. In selecting from among qualified applicants for des-
- 20 ignation as a Head Start agency, the Secretary shall con-
- 21 sider the effectiveness of each such applicant to provide
- 22 Head Start services, based on—
- "(1) any past performance of such applicant in
- 24 providing services comparable to Head Start serv-

- ices, including how effectively such applicant pro vided such comparable services;
- "(2) the capacity of such applicant to serve eligible children with scientifically-based programs that promote school readiness of children participating in the program;
  - "(3) the plan of such applicant to meet standards set forth in section 641A(a)(1), with particular attention to the standards set forth in subparagraphs (A) and (B) of such section;
    - "(4) the plan of such applicant to provide comprehensive health, nutritional, educational, social, and other services needed to prepare children to succeed in school;
    - "(5) the plan of such applicant to coordinate the Head Start program it proposes to carry out with other preschool programs, including Early Reading First and Even Start programs under title I, part B, subparts 1 and 2 of the Elementary and Secondary Education Act of 1965; other preschool programs carried out under title I of the Act; programs under part C and section 619 of the Individuals with Disabilities Education Act; State pre-kindergarten programs; and with the educational

1	programs such children will enter at the age of com-
2	pulsory school attendance;
3	"(6) the plan of such applicant to coordinate
4	the Head Start program it proposes to carry out
5	with private entities with resources available to as-
6	sist the Head Start Program meet its program
7	needs;
8	"(7) the plan of such applicant—
9	"(A) to seek the involvement of parents of
10	participating children in activities (at home and
11	in the center involved where practicable) de-
12	signed to help such parents become full part-
13	ners in the education of their children;
14	"(B) to afford such parents the oppor-
15	tunity to participate in the development, con-
16	duct, and overall performance of the program
17	at the local level;
18	"(C) to offer (directly or through referral
19	to local entities, such as entities carrying out
20	Even Start programs under part B of chapter
21	1 of title I of the Elementary and Secondary
22	Education Act of 1965 (20 U.S.C. 2741 et
23	seq.), public and school libraries, and family
24	support programs) to such parents—
25	"(i) family literacy services; and

1	"(ii) parenting skills training;
2	"(D) to offer to parents of participating
3	children substance abuse counseling (either di-
4	rectly or through referral to local entities), in-
5	cluding information on drug-exposed infants
6	and fetal alcohol syndrome;
7	"(E) at the option of such applicant, to
8	offer (directly or through referral to local enti-
9	ties) to such parents—
10	"(i) training in basic child develop-
11	ment;
12	"(ii) assistance in developing commu-
13	nication skills;
14	"(iii) opportunities for parents to
15	share experiences with other parents; or
16	"(iv) any other activity designed to
17	help such parents become full partners in
18	the education of their children;
19	"(F) to provide, with respect to each par-
20	ticipating family, a family needs assessment
21	that includes consultation with such parents
22	about the benefits of parent involvement and
23	about the activities described in subparagraphs
24	(C) (D), and (E) in which such parents may
25	choose to become involved (taking into consider-

1	ation their specific family needs, work sched-
2	ules, and other responsibilities); and
3	"(G) to extend out reach to fathers in
4	order to strengthen the role of fathers in fami-
5	lies by working directly with fathers and father-
6	figures through such activities as including fa-
7	thers in home visits; implementing father out-
8	reach efforts, providing opportunities for direct
9	father-child interactions; and targeting in-
10	creased male participation in the program;
11	"(8) the ability of such applicant to carry out
12	the plans described in paragraphs (2), (3), and (4);
13	"(9) other factors related to the requirements
14	of this subchapter;
15	"(10) the plan of such applicant to meet the
16	needs of non-English background children and their
17	families, including needs related to the acquisition of
18	the English language;
19	"(11) the plan of such applicant to meet the
20	needs of children with disabilities;
21	"(12) the plan of such applicant who chooses to
22	assist younger siblings of children who will partici-
23	pate in the proposed Head Start program to obtain
24	health services from other sources;

1	"(13) the plan of such applicant to collaborate
2	with other entities carrying out early childhood edu-
3	cation and child care programs in the community;
4	and
5	"(14) the plan of such applicant to meet the
6	needs of homeless children.".
7	SEC. 106. QUALITY STANDARDS; MONITORING OF HEAD
8	START AGENCIES AND PROGRAMS.
9	Section 641A of the Head Start Act (42 U.S.C.
10	9836a) is amended as follows:
11	(1) In subsection (a)(1)(B) by amending clause
12	(ii) to read as follows:
13	"(ii) additional education standards to en-
14	sure that the children participating in the pro-
15	gram, at a minimum develop and dem-
16	onstrate—
17	"(I) language skills;
18	"(II) prereading knowledge and skills,
19	including interest in and appreciation of
20	books, reading and writing either alone or
21	with others;
22	"(III) premathematics knowledge and
23	skills, including aspects of classification,
24	seriation, number, spatial relations, and
25	time:

1	"(IV) cognitive abilities related to aca-
2	demic achievement;
3	"(V) social and emotional development
4	important for environments constructive
5	for child development, early learning, and
6	school success; and
7	"(VI) in the case of limited-English
8	proficient children, progress toward acqui-
9	sition of the English language.".
10	(2) By amending subsection (a)(2)(B) to read
11	as follows:
12	"(B) take into consideration—
13	"(i) past experience with use of the
14	standards in effect under this subchapter
15	on October 27, 1998;
16	"(ii) changes over the period since Oc-
17	tober 27, 1998, in the circumstances and
18	problems typically facing children and fam-
19	ilies served by Head Start agencies;
20	"(iii) developments concerning best
21	practices with respect to early childhood
22	education and development, children with
23	disabilities, family services, program ad-
24	ministration, and financial management;

1	"(iv) projected needs of an expanding
2	Head Start program;
3	"(v) guidelines and standards cur-
4	rently in effect or under consideration that
5	promote child health services, and pro-
6	jected needs of expanding Head Start pro-
7	grams;
8	"(vi) changes in the population of
9	children who are eligible to participate in
10	Head Start programs, including the lan-
11	guage background and family structure of
12	such children;
13	"(vii) the need for, and state-of-the-
14	art developments relating to, local policies
15	and activities designed to ensure that chil-
16	dren participating in Head Start programs
17	make a successful transition to schools;
18	and
19	"(viii) the unique challenges faced by
20	individual programs, including those that
21	are seasonal or short term, and those that
22	serve rural populations; and".
23	(3) In subsection (a)(2)(C)(ii) by striking all
24	that follows "in effect on" down to the period and
25	inserting "October 27, 1998".

1	(4) By amending subsection (b)(2) to read as
2	follows:
3	"(2) Characteristics of measures.—The
4	performance measures developed under this sub-
5	section shall—
6	"(A) be used to assess the impact of the
7	various services provided by Head Start pro-
8	grams and, to the extent the Secretary finds
9	appropriate, administrative and financial man-
10	agement practices of such programs;
11	"(B) be adaptable for use in self-assess-
12	ment, peer review, and program evaluation of
13	individual Head Start agencies and programs;
14	"(C) be developed for other program pur-
15	poses as determined by the Secretary;
16	"(D) be appropriate for the population
17	served; and
18	"(E) be reviewed no less than every 4
19	years, based on advances in the science of early
20	childhood development.
21	The performance measures shall include the per-
22	formance standards described in subsection
23	(a)(1)(A) and (B).".
24	(5) By amending subsection (b)(4) to read as
25	follows:

1	"(4) Educational measures.—Results based
2	measures shall be designed for the purpose of pro-
3	moting the competencies of children participating in
4	Head Start programs specified in subsection
5	(a)(1)(B)(ii), with an emphasis on measuring those
6	competencies that have a strong scientifically-based
7	predictability of a child's school readiness and later
8	performance in school.".
9	(6) In subsection (e)(1)(C) by striking "the
10	standards" and inserting "one or more of the per-
11	formance measures developed by the Secretary under
12	subsection (b)".
13	(7) By amending subsection $(c)(2)$ to read as
14	follows:
15	"(2) CONDUCT OF REVIEWS.—The Secretary
16	shall ensure that reviews described in subparagraphs
17	(A) through (C) of paragraph (1)—
18	"(A) that incorporate a monitoring visit,
19	do so without prior notice of the visit to the
20	local agency or program;
21	"(B) are conducted by review teams that
22	shall include individuals who are knowledgeable
23	about Head Start programs and, to the max-
24	imum extent practicable, the diverse (including

linguistic and cultural) needs of eligible children

(including children with disabilities) and limited-English proficient children and their families;

"(C) include as part of the reviews of the programs, a review and assessment of program effectiveness, as measured in accordance with the results-based performance measures developed by the Secretary pursuant to subsection (b) and with the standards established pursuant to subparagraphs (A) and (B) of subsection (a)(1);

"(D) seek information from the communities and the States involved about the performance of the programs and the efforts of the Head Start agencies to collaborate with other entities carrying out early childhood education and child care programs in the community;

"(E) seek information from the communities where Head Start programs exist about innovative or effective collaborative efforts, barriers to collaboration, and the efforts of the Head Start agencies and programs to collaborate with the entities carrying out early child-hood education and child care programs in the community;

1	"(F) include as part of the reviews of the
2	programs, a review and assessment of whether
3	a program is in conformity with the income eli-
4	gibility requirements, as defined in section 645
5	and regulations promulgated thereunder;
6	"(G) include as part of the reviews of the
7	programs, a review and assessment of whether
8	programs have adequately addressed the popu-
9	lation and community needs (including popu-
10	lations of children with a limited English pro-
11	ficiency and children of migrant and seasonal
12	farm-working families); and
13	"(H) include as part of the review the ex-
14	tent to which the program addresses the com-
15	munity needs and strategic plan identified in
16	section $640(g)(2)(C)$ .".
17	(8) By amending so much of subsection (d)(1)
18	as precedes subparagraph (A) to read as follows:
19	"(1) Determination.—If the Secretary deter-
20	mines, on the basis of a review pursuant to sub-
21	section (c), that a Head Start agency designated
22	pursuant to section 641 fails to meet the standards
23	described in subsection (a) or results-based perform-

ance measures developed by the Secretary under

subsection (b), or fails to adequately address the

24

1	community needs and strategic plan identified in
2	640(g)(2)(C), the Secretary shall—"
3	(9) By amending subsection (d)(2) to read as
4	follows:
5	"(2) Quality improvement plan.—
6	"(A) AGENCY AND PROGRAM RESPONSIBIL-
7	ITIES.—In order to retain a designation as a
8	Head Start agency under this subchapter, or in
9	the case of a Head Start Program, in order to
10	continue to receive funds from such agency, a
11	Head Start agency, or Head Start program
12	that is the subject of a determination described
13	in paragraph (1) (other than an agency or pro-
14	gram required to correct a deficiency imme-
15	diately or during a 90-day period under clause
16	(i) or (ii) of paragraph (1)(B)) shall—
17	"(i) develop in a timely manner, a
18	quality improvement plan which shall be
19	subject to the approval of the Secretary, or
20	in the case of a program, the sponsoring
21	agency, and which shall specify—
22	"(I) the deficiencies to be cor-
23	$\operatorname{rected};$
24	"(II) the actions to be taken to
25	correct such deficiencies; and

1	"(III) the timetable for accom-
2	plishment of the corrective actions
3	specified; and
4	"(ii) eliminate each deficiency identi-
5	fied, not later than the date for elimination
6	of such deficiency specified in such plan
7	(which shall not be later than 1 year after
8	the date the agency or program received
9	notice of the determination and of the spe-
10	cific deficiency to be corrected).
11	"(B) Secretarial responsibility.—Not
12	later than 30 days after receiving from a Head
13	Start agency a proposed quality improvement
14	plan pursuant to subparagraph (A), the Sec-
15	retary shall either approve such proposed plan
16	or specify the reasons why the proposed plan
17	cannot be approved.
18	"(C) AGENCY RESPONSIBILITY FOR PRO-
19	GRAM IMPROVEMENT.—Not later than 30 days
20	after receiving from a Head Start program, a
21	proposed quality improvement plan pursuant to
22	subparagraph (A), the sponsoring agency shall
23	either approve such proposed plan or specify
24	the reasons why the proposed plan cannot be

approved.".

1	(10) In subsection (d)(3) by inserting "and pro-
2	grams" after "agencies".
3	(11) Subsection (e) is amended to read as fol-
4	lows:
5	"(e) Summaries of Monitoring Outcomes.—Not
6	later than 120 days after the end of each fiscal year, the
7	Secretary shall publish a summary report on the findings
8	of reviews conducted under subsection (c) and on the out-
9	comes of quality improvement plans implemented under
10	subsection (d), during such fiscal year. Such information
11	shall be made available to all parents with students receive
12	ing assistance under this Act in a understandable and uni-
13	form format, and to the extent practicable, provided in a
14	language that the parents can understand, and in addi-
15	tion, make the information widely available through public
16	means such as distribution through public agencies, and
17	at a minimum posting such information on the Internet
18	immediately upon publication.".
19	SEC. 107. POWERS AND FUNCTIONS OF HEAD START AGEN
20	CIES.
21	Section 642 of the Head Start Act (42 U.S.C
22	9837(b)) is amended as follows:
23	(1) By amending subsection (b) to read as fol-
24	lows:

1	"(b) In order to be so designated, a Head Start agen-
2	cy shall also—
3	"(1) establish a program with standards set
4	forth in section 641A(a)(1), with particular atten-
5	tion to the standards set forth in subparagraphs (A)
6	and (B) of such section;
7	"(2) demonstrate capacity to serve eligible chil-
8	dren with scientifically-based curricula and other
9	interventions that help promote the school readiness
10	of children participating in the program;
11	"(3) establish effective procedures by which
12	parents and area residents concerned will be enabled
13	to directly participate in decisions that influence the
14	character of programs affecting their interests;
15	"(4) provide for their regular participation in
16	the implementation of such programs;
17	"(5) provide technical and other support needed
18	to enable parents and area residents to secure on
19	their own behalf available assistance from public and
20	private sources;
21	"(6) seek the involvement of parents of partici-
22	pating children in activities designed to help such
23	parents become full partners in the education of
24	their children, and to afford such parents the oppor-
25	tunity to participate in the development, conduct,

1	and overall performance of the program at the local
2	level;
3	"(7) conduct outreach to schools in which Head
4	Start children enroll, local educational agencies, the
5	local business community, community-based organi-
6	zations, faith-based organizations, museums, and li-
7	braries to generate support and leverage the re-
8	sources of the entire local community in order to im-
9	prove school readiness;
10	"(8) offer (directly or through referral to local
11	entities, such as entities carrying out Even Start
12	programs under part B of chapter 1 of title I of the
13	Elementary and Secondary Education Act of 1965
14	(20 U.S.C. 2741 et seq.)), to parents of partici-
15	pating children, family literacy services and par-
16	enting skills training;
17	"(9) offer to parents of participating children
18	substance abuse counseling (either directly or
19	through referral to local entities), including informa-
20	tion on drug-exposed infants and fetal alcohol syn-
21	drome;
22	"(10) at the option of such agency, offer (di-
23	rectly or through referral to local entities), to such
24	parents—

"(A) training in basic child development;

1	"(B) assistance in developing communica-
2	tion skills;
3	"(C) opportunities to share experiences
4	with other parents;
5	"(D) regular in-home visitation; or
6	"(E) any other activity designed to help
7	such parents become full partners in the edu-
8	cation of their children;
9	"(11) provide, with respect to each partici-
10	pating family, a family needs assessment that in-
11	cludes consultation with such parents about the ben-
12	efits of parent involvement and about the activities
13	described in paragraphs (4) through (7) in which
14	such parents may choose to be involved (taking into
15	consideration their specific family needs, work sched-
16	ules, and other responsibilities);
17	"(12) consider providing services to assist
18	younger siblings of children participating in its Head
19	Start program to obtain health services from other
20	sources;
21	"(13) perform community outreach to encour-
22	age individuals previously unaffiliated with Head
23	Start programs to participate in its Head Start pro-
24	gram as volunteers; and

- 1 "(14)(A) inform custodial parents in single-par-
- 2 ent families that participate in programs, activities,
- 3 or services carried out or provided under this sub-
- 4 chapter about the availability of child support serv-
- 5 ices for purposes of establishing paternity and ac-
- 6 quiring child support; and
- 7 "(B) refer eligible parents to the child support
- 8 offices of State and local governments.".
- 9 (2) Amend subsection (c) to read as follows:
- 10 "(c) The head of each Head Start agency shall co-
- 11 ordinate and collaborate with the State agency responsible
- 12 for administering the State program carried out under the
- 13 Child Care and Development Block Grant Act of 1990 (42
- 14 U.S.C. 9858 et seq.), and other early childhood education
- 15 and development programs, including programs under
- 16 subtitle VII-B of the McKinney-Vento Homeless Assist-
- 17 ance Act (42 U.S.C. 11431–11435), Even Start programs
- 18 under part B of chapter 1 of title I of the Elementary
- 19 and Secondary Education Act of 1965 (20 U.S.C. 2741
- 20 et seq.), and programs under Part C and section 619 of
- 21 the Individuals with Disabilities Education Act (20 U.S.C.
- 22 1431–1445, 1419), and the Child Abuse Prevention and
- 23 Treatment Act (42 U.S.C. 5106a), serving the children
- 24 and families served by the Head Start agency to carry out
- 25 the provisions of this subchapter.".

1	(3) In subsection (d) by redesignating para-
2	graphs (2) through (4) as paragraph (3) through (5)
3	and inserting the following new paragraph after
4	paragraph (1):
5	"(2) In communities where both public prekinder-
6	garten programs and Head Start programs operate, a
7	Head Start agency shall coordinate with the local edu-
8	cational agency or other public agency responsible for the
9	operation of the prekindergarten program and providers
10	of prekindergarten, including for outreach to identify eligi-
11	ble children.".
12	(5) In paragraph (3) (as redesignated) of subsection
13	(d), strike "and" at the end of subparagraph (A) and in-
14	sert the following after subparagraph (A) and redesignate
15	subparagraph (B) as (C):
16	"(B) collaborating to increase the program
17	participation of underserved populations of eli-
18	gible children; and".
19	SEC. 108. HEAD START ALIGNMENT WITH K-12 EDUCATION
20	Section 642A of the Head Start Act (42 U.S.C
21	9837a) is amended as follows:

(1) The heading is amended to read as follows:

1	"SEC. 642A. HEAD START ALIGNMENT WITH K-12 EDU-
2	CATION.".
3	(2) In paragraph (2) after "social workers," in-
4	sert the following: "McKinney-Vento liaisons as es-
5	tablished under section $722 (g)(1)(J)(ii)$ of the
6	McKinney-Vento Homeless Education Assistance
7	Improvements Act of 2001,".
8	(3) Add the following new paragraph after
9	paragraph (2) and redesignated paragraphs (3)
10	through (7) as (4) through (8):
11	"(3) developing continuity of developmentally
12	appropriate curricula between Head Start and local
13	educational agencies to ensure an effective transition
14	and appropriate shared expectations for children's
15	learning and development as they make such transi-
16	tion to school;".
17	(4) Paragraph (6)(as redesignated by para-
18	graph (3) of this section) is amended to read as fol-
19	lows:
20	"(6) developing and implementing a family out-
21	reach and support program in cooperation with enti-
22	ties carrying out parental involvement efforts under
23	title I of the Elementary and Secondary Education
24	Act of 1965 and family outreach and support efforts
25	under subtitle VII–B of the McKinney-Vento Home-
26	less Assistance Act;".

- 1 (4) In paragraph (7)(as redesignated by para-2 graph (3) of this section) by inserting "and con-3 tinuity in parental involvement activities" after "de-4 velopmental continuity".
  - (5) Strike "and" at the end of paragraph (7)(as redesignated by paragraph (3) of this section) and strike the period at the end of paragraph (8)(as redesignated by paragraph (3) of this section) and insert a semicolon.
    - (6) Add the following after paragraph (8):
    - "(9) helping parents to understand the importance of parental involvement in a child's academic success while teaching them strategies for maintaining parental involvement as their child moves from Head Start to elementary school; and
- "(10) developing and implementing a system to increase program participation of underserved populations of eligible children.".
- 19 SEC. 109. ADMINISTRATIVE REQUIREMENTS AND STAND-
- ARDS.

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- 21 Section 644 of the Head Start Act (42 U.S.C. 9839)
- 22 is amended in subsection (f)(2) by redesignating subpara-
- 23 graphs (A) through (E) as (B) through (F) and inserting
- 24 the following new subparagraph before subparagraph (B)
- 25 (as so redesignated):

1 "(A) a description of the consultation conducted 2 by the Head Start agency with the providers in the 3 community demonstrating capacity and capability to 4 provide services under this Act, and of the potential 5 for collaboration with such providers and the cost ef-6 fectiveness of such collaboration as opposed to the 7 cost effectiveness of the purchase of a facility;"

#### 8 SEC. 110. ELIGIBILITY.

- 9 Section 645(a) of the Head Start Act (42 U.S.C.
- 10 9843) is amended as follows:
- 11 (1) By striking "to a reasonable extent" in 12 paragraph (1)(B)(i) and inserting "not to exceed 10 13 percent of the total enrollment" and by striking 14 "benefit from such programs" and inserting "benefit 15 from such programs, including children referred by 16 child welfare services,".
- 17 (2) By adding the following new paragraph at the end thereof:
- 19 "(3) The amount of a basic allowance provided under 20 section 403 of title 37, United States Code, on behalf of
- 21 an individual who is a member of the uniformed services
- 22 for housing that is acquired or constructed under the au-
- 23 thority of subchapter IV of chapter 169 of title 10, United
- 24 States Code, or any other related provision of law, shall
- 25 not be considered to be income for purposes of deter-

mining the eligibility of a child of the individual for pro-2 grams assisted under this subchapter.". 3 SEC. 111. EARLY HEAD START PROGRAMS. 4 (a) In General.—Section 645A of the Head Start 5 Act (42 U.S.C. 9643) is amended as follows: 6 (1) By amending paragraphs (4) and (5) of 7 subsection (b) to read as follows: "(4) provide services to parents to support their 8 9 role as parents (including parenting skills training 10 and training in basic child development) and to help 11 the families move toward self-sufficiency (including 12 educational and employment services as appro-13 priate); 14 "(5) coordinate services with services (including 15 home-based services) provided by programs in the 16 State and programs in the community (including 17 programs for infants and toddlers with disabilities) 18 to ensure a comprehensive array of services (such as 19 health and mental health services, and family sup-20 port services);". 21 (2) By amending paragraph (8) of subsection 22 (b) to read as follows: "(8) ensure formal linkages with the agencies 23 24 and entities described in section 644(b) of the Indi-

viduals with Disabilities Education Act (20 U.S.C.

- 1 1444(b)) and providers of early intervention services
- 2 for infants and toddlers with disabilities under the
- 3 Individuals with Disabilities Education Act (20)
- 4 U.S.C. 1400 et seq.) and the agency responsible for
- 5 administering the section 106 of the Child Abuse
- 6 Prevention and Treatment Act (42 U.S.C. 5106a);
- 7 and".
- 8 (3) In subsection (g)(2)(B) by striking "and"
- 9 at the end of clause (iii), by striking the period at
- the end of clause (iv) and inserting "; and" and by
- inserting the following at the end:
- 12 "(v) providing professional develop-
- ment designed to increase program partici-
- pation for underserved populations of eligi-
- ble children.".
- 16 (b) Migrant and Seasonal Programs.—Section
- 17 645A(d)(1) of the Head Start Act (42 US.C. 9643(d)(1))
- 18 is amended to read as follows:
- 19 "(1) entities operating Head Start programs
- 20 under this subpart, including migrant and seasonal
- 21 Head Start programs; and".
- (c) Community- and Faith-Based Organiza-
- 23 Tions.—Section 645A(d)(2) of the Head Start Act (42
- 24 US.C. 9643(d)(21)) is amended by inserting ", including

community- and faith-based organizations" after "enti-2 ties" in the second place it appears. 3 SEC. 112. TECHNICAL ASSISTANCE AND TRAINING. 4 Section 648 of the Head Start Act (42 U.S.C. 9843) 5 is amended as follows: 6 (1) By inserting the following new subsection after subsection (a) and redesignating subsections 7 8 (b) through (e) as subsections (c) through (f): 9 "(b) The Secretary shall make available to each State 10 the money reserved in section 640(a)(2)(C)(ii) to support 11 a State-based system delivering training and technical as-12 sistance that improves the capacity of Head Start pro-13 grams within a State to deliver services in accordance with the Head Start standards in section 641A(a)(1), with par-14 15 ticular attention to the standards set forth in subparagraphs (A) and (B) of such section. The Secretary shall— 16 17 "(1) ensure eligible entities within a State are 18 chosen by the Secretary, in consultation with the 19 Collaboration Board described in section 20 640(a)(5)(C)(i), through a competitive bid process; "(2) ensure that existing agencies with dem-21 22 onstrated expertise in providing high quality training 23 and technical assistance to improve the delivery of 24 Head Start services, including the State Head Start

Association, State agencies, migrant and seasonal

1	Head Start programs operating in the State, and
2	other entities currently providing training and tech-
3	nical assistance in early education, be included in
4	the planning and coordination of the State system of
5	training and technical assistance; and
6	"(3) encourage States to supplement the funds
7	authorized in section 640(a)(2)(C)(ii) with State,
8	Federal, or local funds other than Head Start funds,
9	to expand activities beyond Head Start agencies to
10	include other providers of other early childhood serv-
11	ices within a State.".
12	(2) In subsection (d) (as redesignated):
13	(A) In paragraph (2), after "disabilities"
14	insert "and for activities described in section
15	1221(b)(3) of the Elementary and Secondary
16	Education Act of 1965".
17	(B) In paragraph (5) after "assessment"
18	insert ", including the needs of homeless chil-
19	dren and their families".
20	(C) By striking "and" at the end of para-
21	graph (10), by striking the period at the end of

paragraph (11) and inserting "; and" and by

inserting the following at the end:

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- "(12) assist Head Start agencies and programs
  in increasing program participation of eligible homeless children.".
- 4 (3) In subsection (e) (as redesignated by para-5 graph (1)) by inserting ", including community- and 6 faith-based organizations" after "entities".
- 7 (4) By amending subsection (f) (as redesignated by paragraph (1)) to read as follows:
- 9 "(f) The Secretary shall provide, either directly or
- 10 through grants or other arrangements, funds from pro-
- 11 grams authorized under this subchapter to support an or-
- 12 ganization to administer a centralized child development
- 13 and national assessment program leading to recognized
- 14 credentials for personnel working in early childhood devel-
- 15 opment and child care programs, training for personnel
- 16 providing services to non-English language background
- 17 children (including services to promote the acquisition of
- 18 the English language), training for personnel providing
- 19 services to children determined to be abused or neglected,
- 20 training for personnel providing services to children re-
- 21 ferred by or receiving child welfare services, training for
- 22 personnel in helping children cope with community vio-
- 23 lence, and resource access projects for personnel working
- 24 with disabled children.".
- 25 (5) Insert at the end of the section:

- 1 "(g) Helping Personnel Better Serve Mi-
- 2 Grant and Seasonal Farm-working Communities
- 3 AND HOMELESS FAMILIES.—The Secretary shall provide,
- 4 either directly or through grants, or other arrangements,
- 5 funds for training of Head Start personnel in addressing
- 6 the unique needs of migrant and seasonal working fami-
- 7 lies, families with a limited English proficiency, and home-
- 8 less families.
- 9 "(h) AUTHORIZED ACTIVITIES.—The majority of
- 10 funds expended under this section shall be used to provide
- 11 high quality, sustained, intensive, and classroom-focused
- 12 training and technical assistance in order to have a posi-
- 13 tive and lasting impact on classroom instruction. Funds
- 14 shall be used to carry out activities related to any or all
- 15 of the following:
- 16 "(1) Education and early childhood develop-
- ment.
- 18 "(2) Child health, nutrition, and safety.
- 19 "(3) Family and community partnerships.
- 20 "(4) Other areas that impact the quality or
- 21 overall effectiveness of Head Start programs.
- 22 "(i) Prohibition on Use of Funds.—Funds under
- 23 this subchapter used for training shall be used for needs
- 24 identified annually by a grant applicant or delegate agency
- 25 in their program improvement plan, except that funds

1	shall not be used for long-distance travel expenses for
2	training activities available locally or regionally or for
3	training activities substantially similar to locally or region-
4	ally available training activities.
5	"(j) Definition.—For purposes of this section, the
6	term 'eligible entities' means an institution of higher edu-
7	cation or other entity with expertise in delivering training
8	in early childhood development, family support, and other
9	assistance designed to improve the delivery of Head Start
10	services.".
11	SEC. 113. STAFF QUALIFICATIONS AND DEVELOPMENT.
12	Section 648A of the Head Start Act (42 U.S.C.
13	9843a) is amended as follows:
14	(1) By amending paragraph (2) of subsection
15	(a) to read as follows:
16	"(2) Degree requirements.—
17	"(A) IN GENERAL.—The Secretary shall
18	ensure that not later than September 30, 2008,
19	at least 50 percent of all Head Start teachers
20	nationwide in center-based programs have—
21	"(i) a baccalaureate, or advanced de-
22	gree in early childhood education; or
23	"(ii) a baccalaureate, or advanced de-
24	oree in a field related to early childhood

1	education, with experience in teaching pre-
2	school children.
3	"(B) Progress.—Each Head State agen-
4	cy shall provide to the Secretary a report indi-
5	cating the number and percentage of classroom
6	instructors with child development associate
7	credentials and associate, baccalaureate, or ad-
8	vanced degrees. The Secretary shall compile all
9	program reports and make them available to
10	the Committee on Education and the Workforce
11	of the United States House of Representatives
12	and the Committee on Health, Education,
13	Labor, and Pensions of the United States Sen-
14	ate.
15	"(C) REQUIREMENT FOR NEW HEAD
16	Start teachers.—Within 3 years after the
17	date of enactment of this clause, the Secretary
18	shall require that all Head Start teachers na-
19	tionwide in center-based programs hired fol-
20	lowing the date of enactment of this subpara-
21	graph—
22	"(i) have an associate, baccalaureate,
23	or advanced degree in early childhood edu-
24	cation;

"(ii) have an associate, baccalaureate, 1 2 or advanced degree in a field related to early childhood education, with experience 3 in teaching preschool children; or "(iii) be currently enrolled in a pro-6 gram of study leading to an associate de-7 gree in early childhood education and 8 agree to complete degree requirements 9 within 3 years from the date of hire. "(D) SERVICE REQUIREMENTS.—The Sec-10 11 retary shall establish requirements to ensure 12 that individuals who receive financial assistance 13 under this Act in order to comply with the re-14 quirements under section 648A(a)(2) shall sub-15 sequently teach in a Head Start center for a pe-16 riod of time equivalent to the period for which 17 they received assistance or repay the amount of 18 the funds.". 19 (2) By adding the following at the end thereof: 20 "(f) Professional Development Plans.—Every 21 Head Start agency and program shall create, in consulta-22 tion with an employee, a professional development plan for 23 all full-time employees who provide direct services to children.". 24

1	SEC. 114. RESEARCH, DEMONSTRATIONS, AND EVALUA-
2	TION.
3	Section 649 of the Head Start Act (42 U.S.C. 9844)
4	is amended as follows:
5	(1) By amending subsection $(a)(1)(B)$ to read
6	as follows:
7	"(B) use the Head Start programs to de-
8	velop, test, and disseminate new ideas and ap-
9	proaches for addressing the needs of low-income
10	preschool children (including children with dis-
11	abilities and children determined to be abused
12	or neglected) and their families and commu-
13	nities (including demonstrations of innovative
14	non-center based program models such as
15	home-based and mobile programs), and other-
16	wise to further the purposes of this sub-
17	chapter.".
18	(1) By striking paragraph (9) of subsection (d)
19	and inserting "(9) Repealed.—".
20	(2) By striking clause (i) of subsection
21	(g)(1)(A) and redesignating clauses (ii) and (iii) as
22	clauses (i) and (ii).
23	(3) In subsection $(g)(7)(C)(i)$ by striking
24	"1999" and inserting "2003", striking "2001" and
25	inserting "2005", and striking "2003" and inserting
26	"2006".

1 (4) By amending subsection (h) to read as fol-2 lows: 3 "(h) NAS STUDY.— "(1) IN GENERAL.—The Secretary shall use 5 funds allocated in section 640(a)(2)(C)(iii) to con-6 tract with the National Academy of Sciences for the 7 Board on Children, Youth, and Families of the Na-8 tional Research Council to establish an independent 9 panel of experts to review and synthesize research, 10 theory and applications in the social, behavioral and 11 biological sciences and shall make recommendations 12 on early childhood pedagogy with regard to each of 13 the following: 14 "(A) Age and developmentally appropriate 15 Head Start academic requirements and out-16 comes, including but not limited to the domains 17 in 641A(a)(B). 18 "(B) Differences in the type, length, mix 19 and intensity of services necessary to ensure 20 that children from challenging family and social 21 backgrounds including: low-income children, 22 children of color, children with special needs, 23 and children with limited English proficiency

enter kindergarten ready to succeed.

1	"(C) Appropriate assessments of young
2	children for the purposes of improving instruc-
3	tion, services, and program quality, including
4	systematic observation assessment in a child's
5	natural environment, parent and provider inter-
6	views, and accommodations for children with
7	disabilities and appropriate assessments for
8	children with special needs, including English
9	language learners.
10	"(2) Composition.—The panel shall consist of
11	multiple experts in each of the following areas:
12	"(A) Child development and education, in-
13	cluding cognitive, social, emotional, physical,
14	approaches to learning, and other domains of
15	child development and learning.
16	"(B) Professional development, including
17	teacher preparation, to individuals who teach
18	young children in programs.
19	"(C) Assessment of young children, includ-
20	ing screening, diagnostic and classroom-based
21	instructional assessment; children with special
22	needs, including children with disabilities and
23	limited English proficient children.
24	"(3) Timing.—The National Academy of
25	Sciences and the Board shall establish the panel not

- later than 90 days after the date of enactment of this paragraph. The panel should complete its recommendations within 18 months of its convening.
- "(4) APPLICATION OF PANEL REPORT.—The results of the panel study shall be used as guidelines by the Secretary to develop, inform and revise, where appropriate, the Head Start education performance measures and standards and the assessments utilized in the Head Start program.".

# 10 **SEC. 115. REPORTS.**

- 11 Section 650 of the Head Start Act (42 U.S.C. 9845)
- 12 is amended as follows:
- 13 (1) The first sentence of subsection (a) is 14 amended to read as follows: "At least once during 15 every 2-year period, the Secretary shall prepare and 16 submit, to the Committee on Education and the 17 Workforce of the House of Representatives and the 18 Committee on Health, Education, Labor and Pen-19 sions of the Senate, a report concerning the status 20 of children (including disabled, homeless, and non-21 English language background children) in Head 22 Start programs, including the number of children 23 and the services being provided to such children.".
  - (2) Paragraph (8) of subsection (a) is amended by inserting ", homelessness" after "background".

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# 1 SEC. 116. HEAD START NONDISCRIMINATION PROVISIONS.

- 2 Section 654 of the Head Start Act (42 U.S.C. 9849)
- 3 is amended to read as follows:

## 4 "SEC. 654. NONDISCRIMINATION PROVISIONS.

- 5 "(a)(1) The Secretary shall not provide financial as-
- 6 sistance for any program, project, or activity under this
- 7 subchapter unless the grant or contract with respect there-
- 8 to specifically provides that no person with responsibilities
- 9 in the operation thereof will discriminate with respect to
- 10 any such program, project, or activity because of race,
- 11 creed, color, national origin, sex, political affiliation, or be-
- 12 liefs.
- "(2) Paragraph (1) shall not apply to a recipient of
- 14 financial assistance under this subchapter that is a reli-
- 15 gious corporation, association, educational institution, or
- 16 society, with respect to the employment of individuals of
- 17 a particular religion to perform work connected with the
- 18 carrying on by such corporation, association, educational
- 19 institution, or society of its activities. Such recipients shall
- 20 comply with the other requirements contained in this sub-
- 21 section.
- 22 "(b) No person in the United States shall on the
- 23 ground of sex be excluded from participation in, be denied
- 24 the benefits of, be subjected to discrimination under, or
- 25 be denied employment in connection with any program or
- 26 activity receiving assistance under this subchapter. The

- 1 Secretary shall enforce the provisions of the preceding sen-
- 2 tence in accordance with section 602 of the Civil Rights
- 3 Act of 1964. Section 603 of such Act shall apply with re-
- 4 spect to any action taken by the Secretary to enforce such
- 5 sentence. This section shall not be construed as affecting
- 6 any other legal remedy that a person may have if such
- 7 person is excluded from participation in, denied the benefit
- 8 of, subjected to discrimination under, or denied employ-
- 9 ment (except as provided in subsection (a)(2)), in the ad-
- 10 ministration of any program, project, or activity receiving
- 11 assistance under this subchapter.
- 12 "(c) The Secretary shall not provide financial assist-
- 13 ance for any program, project, or activity under this sub-
- 14 chapter unless the grant or contract relating to the finan-
- 15 cial assistance specifically provides that no person with re-
- 16 sponsibilities in the operation of the program, project, or
- 17 activity will discriminate against any individual because of
- 18 a handicapping condition in violation of section 504 of the
- 19 Rehabilitation Act of 1973, except as provided in sub-
- 20 section (a)(2).".
- 21 SEC. 117. EFFECTIVE DATE.
- The amendments made by this Act shall be effective
- 23 with respect to fiscal years beginning on and after October
- 24 1, 2003.

# 1 TITLE II—STATE 2 DEMONSTRATION PROGRAM

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3	SEC. 201. STATE DEMONSTRATION PROGRAM.
4	The Head Start Act is amended by inserting after
5	section 643 the following new section:
6	"SEC. 643A. STATE DEMONSTRATION PROGRAM.
7	"(a) Grants.—
8	"(1) In general.—
9	"(A) Eligible States.—In the case of
10	each eligible State that submits to the Sec-
11	retary an application that fulfills the require-
12	ments of this section, the Secretary, from
13	amounts appropriated under section 639(a),
14	shall make a grant to the State to carry out a
15	State demonstration program under this sec-
16	tion, except that the Secretary shall not make
17	such grants to more than 8 eligible States.
18	"(B) Determination.—The Secretary
19	shall make awards to those States that dem-
20	onstrate—
21	"(i) that the State standards generally
22	meet or exceed the standards that ensure
23	the quality and effectiveness of programs
24	operated by Head Start agencies;

1	"(ii) the capacity to deliver high qual-
2	ity early childhood education services to
3	prepare children, including low-income chil-
4	dren, for school; and
5	"(iii) success in improving the school
6	readiness of children.
7	"(2) STATE ELIGIBILITY.—A State shall be eli-
8	gible to participate in the program under this sec-
9	tion if it meets each of the following criteria:
10	"(A) The State has an existing State sup-
11	ported system providing public prekindergarten
12	to children prior to entry into kindergarten.
13	"(B) The State has implemented standards
14	as of fiscal year 2003 for school readiness that
15	include standards for language, prereading and
16	premathematics development for prekinder-
17	garten that are aligned with State kindergarten
18	through twelfth grade academic content stand-
19	ards and which shall apply to all programs re-
20	ceiving funds under this part or provides an as-
21	surance that such standards will be aligned by
22	the end of the second fiscal year of participa-
23	tion.
24	"(C) State and locally appropriated funds
25	for prekindergarten services and Head Start

1	services in the base year under this section shall
2	not be less than 50 percent of the Federal
3	funds that the grantees in the State received
4	under this Act in the base year for services to
5	Head Start eligible children, excluding amounts
6	for services provided under section 645A.
7	"(D) The State has established a means
8	for inter-agency coordination and collaboration
9	in the development of the plan under subsection
10	(h).
11	"(b) Lead Agency.—A program under this section
12	shall be administered by a State governmental entity des-
13	ignated by the Chief Executive Officer of the State as the
14	lead State agency.
15	"(c) State Operation of Program.—The State
16	may conduct all or any part of the program under this
17	section (including the activities specified in subsection (g))
18	directly or by grant, contract, or cooperative agreement.
19	"(d) Transition.—
20	"(1) In general.—For 60 months after the
21	effective date of this section, the State shall continue
22	to provide funds to each local grantee who—
23	"(A) was receiving funds under this sub-
24	chapter, as in effect prior to the date of enact-
25	ment of this section, and

1	"(B) is serving the geographic area cov-
2	ered by the plan in section 643A(h).
3	Such continuing grants shall be made in accordance
4	with the terms of the grant made to the local grant-
5	ee immediately prior to such date of enactment. This
6	paragraph shall not apply to a grant applicant who
7	has experienced substantial uncorrected deficiencies
8	on Department of Health and Human Services mon-
9	itoring reports during any year of the most recent
10	5-year period, or to a grantee that, as determined by
11	the State, does not comply with the State plan de-
12	scribed in subsection 643A(h) submitted to the Sec-
13	retary.
14	"(e) Federal Financial Assistance.—
15	"(1) Allocation of federal allotments
16	TO STATE PROGRAMS.—From each total amount de-
17	scribed in paragraph (2) allotted to a State for a fis-
18	cal year, the Secretary shall pay to a State with a
19	program approved under this section for such fiscal
20	year an amount equal to—
21	"(A) if the State program is statewide,
22	100 percent of such total amount; and
23	"(B) if the State program is limited to a
24	geographic area or areas, the sum of—

1	"(i) an amount equal to the amount
2	received by grantees in such geographic
3	area or areas for the Federal fiscal year
4	preceding the first fiscal year of the State
5	program under this section; plus
6	"(ii) an amount bearing the same
7	ratio to the excess (if any) above the total
8	amount for such preceding fiscal year as
9	the number of children less than 5 years of
10	age from families whose income is below
11	the poverty line in the geographic area or
12	areas included in the program bears to the
13	total number of such children in the State
14	(as determined using the same data used
15	pursuant to section $640(a)(4)(B)$ ).
16	"(2) Funds allocated.—For purposes of
17	paragraph (1), amounts described in this paragraph
18	are:
19	"(A) Basic state allotments.—
20	Amounts allotted to States pursuant to section
21	640(a)(4), including amounts reserved pursuant
22	to section 640(a)(5), excluding amounts for
23	services provided under section 645A.
24	"(B) STATE ALLOTMENTS OF EXPANSION
25	FUNDS.—Amounts allotted to States pursuant

1 to section 640(a)(3)(D)(i)(I) for program expansion.

- "(C) QUALITY IMPROVEMENT FUNDS.—
  Quality improvement funds (if any) reserved pursuant to section 640(a)(3).
- "(D) Training and technical assist-ANCE FUNDS.—An amount bearing the same ratio to the amount set aside for training and technical assistance activities pursuant to section 640(a)(2)(C)(i) and (ii) as the State's share of amounts allotted under section 640(a)(4)(B) bears to the total amount so allotted (and for purposes of subparagraph (A), such amount shall be considered an amount allotted to the State for the fiscal year).
- "(3) Non-Federal Match.—(A) In determining the amount of Federal and non-Federal contributions for purposes of this section, the amounts required to be expended by the State under subsection (h)(14)(B) (relating to maintenance of effort) shall be excluded.
- "(B) Financial assistance made available to a State under this subchapter shall be in an amount equal to 95 percent of the total amount expended for such programs. The Secretary shall require non-Fed-

- eral contributions in an amount equal to 5 percent
  of the total amount expended under this subchapter
  for such programs.

  "(C) Non Federal contributions, may be made
  - "(C) Non-Federal contributions may be made in cash or in kind, fairly evaluated, including plant, equipment, or services.
  - "(4) COMBINED OPERATIONS WITH OTHER EARLY CHILDHOOD EDUCATION PROGRAMS.—A State may combine funds for a program under this section with funds for other early childhood programs serving children in the same age group, as long as all applicable requirements of this subchapter are met with respect to either—
    - "(A) the entire combined program; or
    - "(B) each child served in such combined program for whom the services provided are funded from appropriations under this subchapter or non-Federal matching contributions under this subchapter.
    - "(5) USE OF FUNDS WITHOUT REGARD TO AL-LOTMENT PURPOSES.—A State may use funds received pursuant to this section for any program purpose set forth in section 636, without regard to the purposes for such funds specified in section 640.

"(6) Other funds.—Funds received under 1 2 this section shall not supplant any non-Federal, 3 State or local funds that would otherwise be used for activities authorized under this section or similar ac-5 tivities carried out in the State. 6 "(f) COORDINATION AND CHOICE.— 7 "(1) In General.—A State demonstration 8 Program shall be coordinated with the education 9 programs of local educational agencies in the State 10 to ensure that the program is effectively designed to 11 develop in children in the program the knowledge 12 and behaviors necessary to transition successfully to 13 kindergarten and to succeed in school. 14 "(2) Programs concerned.— "(A) REQUIRED PROGRAMS.—Such coordi-15 16 nation shall occur regarding the implementation 17 of the following: 18 "(i) The Early Reading First and 19 Even Start programs under title I, part B, 20 subparts 2 and 3 of the Elementary and 21 Secondary Education Act of 1965, and other preschool programs 22 carried out 23 under title I of that Act. 24 "(ii) State prekindergarten programs.

1	"(iii) The Ready-to-Learn Television
2	Program under subpart 3 of part D of title
3	II of the Elementary and Secondary Edu-
4	cation Act.
5	"(B) OPTIONAL PROGRAMS.—Such coordi-
6	nation may occur regarding the implementation
7	of the following:
8	"(i) Programs under the Child Care
9	and Development Block Grant Act.
10	"(ii) Other publicly funded early child-
11	hood education programs.
12	"(3) PARENTAL CHOICE.—The program shall
13	allow parents to choose the preschool program for
14	their child.
15	"(g) REQUIRED SERVICES.—With funds under this
16	section, the State shall provide services described in sec-
17	tion 641A at least as extensive as were provided, and to
18	at least as many low-income children and families in each
19	fiscal year as were provided such services, with such funds
20	in the base year in the State (or, if applicable, in the geo-
21	graphic area included in the State program). A program
22	under this section shall include the following comprehen-
23	sive activities designed to promote school readiness and
24	success in school:

1	"(1) CHILD DEVELOPMENT AND EDUCATION.—
2	Activities with enrolled children that promote—
3	"(A) cognitive development, language de-
4	velopment, prereading, and premathematics
5	knowledge and skills;
6	"(B) physical development, health, and nu-
7	trition (including through coordination with,
8	and referral of children and families to local
9	health service entities; and
10	"(C) social development important for en-
11	vironments constructive for child development,
12	early learning, and school success.
13	"(2) Parent education and involve-
14	MENT.—Activities with the parents of enrolled chil-
15	dren directed at enhancing and encouraging—
16	"(A) involvement in, and ability to sup-
17	port, their children's educational development;
18	"(B) parenting skills and understanding of
19	child development; and
20	"(C) ability to participate effectively in de-
21	cisions relating to the education of their chil-
22	dren.
23	"(3) Social and family support serv-
24	ICES.—Activities directed at securing appropriate so-
25	cial and family support services for enrolled children

1	and their families, primarily through referral and co-
2	ordination with local, State, and Federal entities
3	that provide such services.
4	"(4) Head start services.—For purposes of
5	paragraph (1) Head Start services furnished in a
6	State program under this section shall include all
7	Head Start services, other than—
8	"(A) Indian Head Start programs and mi-
9	grant and seasonal Head Start programs sup-
10	ported with funds reserved under section
11	640(a)(2)(A); and
12	"(B) Early Head Start services provided
13	under section 645A.
14	"(h) State Plan.—A State proposing to administer
15	a program under this section shall submit a State plan
16	to the Secretary. The State plan shall include the fol-
17	lowing:
18	"(1) Lead state agency.—The plan shall
19	identify the entity designated by the Chief Executive
20	Officer of the State as the lead State agency.
21	"(2) Geographic area.—The plan shall speci-
22	fy whether the program is statewide, and, if it is
23	not, identify the geographic area or areas covered by
24	the plan. A geographic area may be a city, county,

- standard metropolitan statistical area, or such other
  geographic area in the State.
- 3 "(3) PROGRAM PERIOD.—A State program 4 under this section shall be in effect for 5 Federal fis-5 cal years.
  - "(4) Program description.—The plan shall describe the services under subsection (f) to be provided in the program and arrangements the State proposes to use to provide the services specified in subsection (g), including how the State will leverage existing delivery systems for such services.
  - "(5) NEEDS ASSESSMENT.—The plan shall describe the results of a State needs assessment and shall provide an assurance that the State will use the results to identify the needs for early childhood education services within a State or geographic area to be served and is targeting services to those areas of greatest need and to expand and improve services to disadvantaged children in the State.
  - "(6) Assurance of compliance.—The plan shall provide an assurance that the State program will comply with the requirements of this section, including each of the following:
- 24 "(A) PRIORITY FOR LOW-INCOME CHIL-25 DREN.—Requirements established pursuant to

section 645(a) concerning the eligibility and priority of individuals for participation in Head Start programs.

- "(B) CONTINUATION FOR EXISTING PRO-VIDERS.—An applicant who received funds under this subchapter in prior fiscal years and has not corrected any substantial deficiencies identified in the past 5 years shall not be eligible to receive any grants, contract, or cooperative agreements under this section.
- "(C) Participation of Children with Disabilities.—Requirements pursuant to section 640(d) concerning Head Start enrollment opportunities and services for children with disabilities.
- "(D) Provisions concerning fees and copayments.—The provisions of section 645(b) concerning the charging of fees and the circumstances under which copayments are permissible.
- "(E) Federal share; state and local matching.—The provisions of section 640(b) limiting Federal financial assistance for Head Start programs, and providing for non-Federal contributions.

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1	"(F) Administrative costs.—The provi-
2	sions of section 644(b) limiting the share of
3	program funds that may be used for developing
4	and administering a program.
5	"(G) Federal property interest.—
6	Applicable provisions of this subchapter regard-
7	ing the Federal Government interest in prop-
8	erty (including real property) purchased, leased,
9	or renovated with Federal funds.
10	"(7) Identification of Barriers.—The plan
11	shall identify barriers in the State to the effective
12	use of Federal, State, and local public funds, and
13	private funds, for early education and care that are
14	available to the State on the date on which the ap-
15	plication is submitted.
16	"(8) State guidelines for school readi-
17	NESS.—The plan shall include—
18	"(A) a State definition of school readiness;
19	"(B) a description of the State's general
20	goals for school readiness, including how the
21	State intends to—
22	"(i) promote and maintain ongoing
23	communication and collaboration between
24	providers of early care and education and
25	local educational agencies in the State;

1	"(ii) align early childhood and kinder-
2	garten curricula to ensure program con-
3	tinuity; and
4	"(iii) ensure that children successfully
5	transition to kindergarten.
6	"(9) Teacher qualifications.—The plan
7	shall assure that the qualifications and credentials
8	for early childhood teachers meet or exceed the
9	standards in section 648A(a)(2)(A), (B), and (C).
10	"(10) Professional Development.—The
11	plan shall provide a description of the State plan for
12	assuring the ongoing professional development of
13	early childhood educators and administrators includ-
14	ing how the State intends to—
15	"(A) improve the competencies of early
16	childhood educators in meeting the cognitive
17	and other developmental needs of young chil-
18	dren through effective instructional strategies,
19	methods, and skills;
20	"(B) develop and implement initiatives to
21	effectively recruit and promote the retention of
22	well-qualified early childhood educators;
23	"(C) encourage institutions of higher edu-
24	cation, providers of community-based training,
25	and other qualified providers to develop high-

1	quality programs to prepare students to be
2	early childhood education professionals; and
3	"(D) improve the quality of professional
4	development available to meet the needs of
5	teachers that serve preschool children.
6	"(11) QUALITY STANDARDS.—The State shall
7	describe the State's standards, applicable to all
8	agencies, programs, and projects that receive funds
9	under this subchapter, including a description of—
10	"(A) standards with respect to services re-
11	quired to be provided, including health, parental
12	involvement, nutritional, social, transition ac-
13	tivities described in section 642(d) of this sub-
14	chapter, and other services;
15	"(B)(i) education standards to promote the
16	school readiness of children participating in a
17	State program under title II of this subchapter;
18	and
19	"(ii) additional education standards to en-
20	sure that the children participating in the pro-
21	gram, at a minimum develop and dem-
22	onstrate—
23	"(I) language skills;
24	$"(\Pi)$ prereading knowledge and skills,
25	including interest in and appreciation of

1	books, reading and writing either alone or
2	with others;
3	"(III) premathematics knowledge and
4	skills, including aspects of classification,
5	seriation, number, spatial relations, and
6	time;
7	"(IV) cognitive abilities related to aca-
8	demic achievement;
9	"(V) social development important for
10	environments constructive for child devel-
11	opment, early learning, and school success;
12	and
13	"(VI) in the case of limited-English
14	proficient children, progress toward acqui-
15	sition of the English language;
16	"(C) the State's minimum standards for
17	early childhood teacher credentials and quali-
18	fications;
19	"(D) the student-teacher ratio for each
20	age-group served;
21	"(E) administrative and financial manage-
22	ment standards;
23	"(F) standards relating to the condition
24	and location of facilities for such agencies, pro-
25	grams, and projects; and

1	"(G) such other standards as the State
2	finds to be appropriate.
3	"(12) State accountability system.—
4	"(A) In General.—The State plan
5	shall—
6	"(i) ensure that individual providers
7	are achieving results in advancing the
8	knowledge and behaviors identified by the
9	State as prerequisites for kindergarten
10	success; and
11	"(ii) specify the measures the State
12	will use to evaluate the progress toward
13	achieving such results and the effectiveness
14	of the State program under this section,
15	and of individual providers in such pro-
16	gram.
17	"(B) Publication of results.—
18	"(i) In general.—Subject to clause
19	(ii), the results shall be made publicly
20	available in the communities served by the
21	program.
22	"(ii) Confidentiality safe-
23	GUARDS.—The system shall have in effect
24	privacy safeguards ensuring that informa-
25	tion on children included in data and re-

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1	sults made public in accordance with
2	clause (i) shall be in aggregated form, and
3	shall not include information allowing iden-
4	tification of individual children.
5	"(13) Transition Plan.—The initial State
6	plan shall make provision for transition from the di-
7	rect Federal program under section 640 to the dem-
8	onstration program.
9	"(14) Cooperation with research stud-
10	IES.—The plan shall provide assurances that the

- "(14) Cooperation with research studies.—The plan shall provide assurances that the State will cooperate with research activities described in section 649.
- "(15) Maintenance of Effort.—The State plan shall—

"(A) contain a commitment to provide data, at such times and in such format as the Secretary requires, concerning non-Federal expenditures and numbers of children and families served in preschool and Head Start programs during the base year and each fiscal year covered under the State plan, sufficient to satisfy the Secretary that the State program will meet its obligation with respect to the maintenance of effort requirement under subparagraph (B); and

1 "(B) assure that the resources (which may 2 be cash or in-kind) contributed by the State government to child care for preschool-aged 3 4 children and other preschool programs, including Head Start, in the State (or, if applicable, 6 in the geographic area included in the State 7 program) for each fiscal year in which the pro-8 gram under this section is in effect shall be in 9 an amount at least equal to the total amount of 10 such State governmental resources contributed 11 to support such programs in the State (or geo-12 graphic area) for the base year.

> "(16) Training and Technical Assist-Ance.—The State plan shall describe the training and technical assistance activities that shall provide high quality, sustained, intensive, and classroom-focused training and technical assistance in order to have a positive and lasting impact on classroom instruction.

"(i) RECORDS, REPORTS AND AUDITS.—The State agency administering the State program, and each entity participating as a Head Start service provider, shall maintain such records, make such reports, and cooperate with such audits as the Secretary may require for oversight of program activities and expenditures.

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1	"(j) Inapplicability of Provisions Concerning
2	PRIORITY IN AGENCY DESIGNATION.—The provisions of
3	subsections (c) and (d) of section 641 (concerning priority
4	in designation of Head Start agencies, successor agencies,
5	and delegate agencies) shall not apply to a State program
6	under this section.
7	"(k) Consultation.—A State proposing to admin-
8	ister a program under this section shall submit, with the
9	plan under this section, assurances that the plan was de-
10	veloped through timely and meaningful consultation with
11	appropriate public and private sector entities, including—
12	"(1) representatives of agencies responsible for
13	administering early education and care programs in
14	the State, including Head Start providers;
15	"(2) parents;
16	"(3) the State educational agency and local
17	educational agencies;
18	"(4) early childhood education professionals;
19	"(5) kindergarten teachers and teachers in
20	grades 1 through 4;
21	"(6) child welfare agencies;
22	"(7) child care resource and referral agencies;
23	"(8) child care providers: and

1	"(9) a wide array of persons interested in and
2	involved with early care and early education issues
3	in the State, such as representatives of—
4	"(A) health care professionals;
5	"(B) the State agency with responsibility
6	for the special supplemental nutrition program
7	for women, infants, and children established by
8	section 17 of the Child Nutrition Act of 1966;
9	"(C) institutions of higher education;
10	"(D) community-based and faith-based or-
11	ganizations;
12	"(E) the business community;
13	"(F) State legislators and local officials;
14	"(G) museums and libraries;
15	"(H) other relevant entities in the State;
16	and
17	"(I) other agencies that provide resources
18	for young children.
19	"(l) State Plan Submission.—An application shall
20	be submitted by a State pursuant to this section to the
21	Secretary, in consultation with the Secretary of Edu-
22	cation, and shall be deemed to be approved by the Sec-
23	retary unless the Secretary makes a written determina-
24	tion, prior to the expiration of a reasonable time beginning
25	on the date on which the Secretary received the applica-

- 1 tion, that the application is not in compliance with this
- 2 section.
- 3 "(m) Treatment of Funds.—If a State or local
- 4 government contributes its own funds to supplement ac-
- 5 tivities carried out under the applicable programs, the
- 6 State or local government has the option to separate out
- 7 the Federal funds or commingle them. If the funds are
- 8 commingled, the provisions of this subchapter shall apply
- 9 to all of the commingled funds in the same manner, and
- 10 to the same extent, as the provisions apply to the Federal
- 11 funds.
- 12 "(n) Federal Oversight Authority; Correc-
- 13 TIVE ACTION; WITHDRAWAL OF APPROVAL.—
- 14 "(1) Federal oversight.—The Secretary
- shall retain the authority to oversee the operation of
- the State program under this section, including
- 17 through review of records and reports, audits, and
- onsite inspection of records and facilities and moni-
- toring of program activities and operations.
- 20 "(2) Correction of Deficiencies.—If the
- 21 Secretary determines that a State program under
- 22 this section substantially fails to meet the require-
- 23 ments of this section, the Secretary shall notify the
- State of the deficiencies identified and require cor-
- 25 rective action as follows:

1	"(A) DEFICIENCIES CAUSING IMMEDIATE
2	JEOPARDY.—The Secretary shall require imme-
3	diate corrective action to eliminate a deficiency
4	that the Secretary finds threatens the health or
5	safety of staff or program participants or poses
6	a threat to the integrity of Federal funds.
7	"(B) OTHER DEFICIENCIES.—The Sec-
8	retary, taking into consideration the nature and
9	magnitude of a deficiency not described in sub-
10	paragraph (A), and the time reasonably re-
11	quired for correction, may—
12	"(i) require the State to correct the
13	deficiency within 90 days after notification
14	under this paragraph; or
15	"(ii) require the State to implement a
16	quality improvement plan designed to cor-
17	rect the deficiency within one year from
18	identification of the deficiency.
19	"(3) WITHDRAWAL OF APPROVAL.—If the defi-
20	ciencies identified under paragraph (2) are not cor-
21	rected by the deadlines established by the Secretary
22	the Secretary shall initiate proceedings to withdraw
23	approval of the State program under this section.
24	"(4) Procedural rights.—A State subject to
25	adverse action under this subsection shall have the

1	same procedural rights as a Head Start agency sub-
2	ject to adverse action under section 641A.
3	"(o) Independent Evaluation.—
4	"(1) In General.—The Secretary shall con-
5	tract with an independent organization outside of
6	the Department to design and conduct a multi-year,
7	rigorous, scientifically valid, quantitative evaluation
8	of the State demonstration program.
9	"(2) Process.—The Secretary shall award a
10	contract within 180 days of the date of enactment
11	of the School Readiness Act of 2003, to an organiza-
12	tion that is capable of designing and carrying out an
13	independent evaluation described in this subsection.
14	"(3) Analysis.—The evaluation shall include
15	an analysis of each State participating in the State
16	demonstration program, including—
17	"(A) A quantitative description of the
18	State prekindergarten program and Head Start
19	programs within such State, as such programs
20	existed prior to participation in the State dem-
21	onstration program, including:
22	"(i) data on the characteristics of the
23	children served, including the overall num-
24	ber and percentages of children served

1	disaggregated by socioeconomic status,
2	race and ethnicity of those served;
3	"(ii) the quality and characteristics of
4	the services provided to such children; and
5	"(iii) the education attainment of in-
6	structional staff.
7	"(B) A quantitative and qualitative de-
8	scription of the State program after each year
9	of participation in the State demonstration,
10	which shall include each of the following:
11	"(i) A description of changes in the
12	administration of the State program, in-
13	cluding the Head Start program, within
14	such State.
15	"(ii) The rate of progress of the State
16	in improving the school readiness of dis-
17	advantaged children in the key domains of
18	development.
19	"(iii) Data as described in subpara-
20	graph (A), as updated annually.
21	"(iv) The extent to which each State
22	has met the goals established by such
23	State with respect to annual goals as de-
24	scribed under section 643(h)(10).

"(4) Report.—(A) The Secretary shall provide 1 2 an interim report on the progress of such evaluation 3 and of the progress of States participating in the State demonstration in increasing the availability of 5 high quality prekindergarten services for low-income 6 children not later than October 1, 2006 to the Com-7 mittee on Education and the Workforce in the 8 House of Representatives and the Committee on 9 Health, Education, Labor, and Pensions in the Sen-10 ate.

"(B) The Secretary shall provide a final report to the Committee on Education and the Workforce in the House of Representatives and the Committee on Health, Education, Labor, and Pensions in the Senate, not later than October 1, 2007, which shall include an overall evaluation of the State demonstration program, including an assessment of its success in increasing the overall availability of high quality prekindergarten services for low income children in each of the participating States as compared to a representative sample of non-participating States.

"(p) State Participation Agreement.—Fol-23 lowing the submission of an application fulfilling all re-24 quirements of this section, a State that meets all eligibility 25 requirements set forth in section 643A(a)(2) and is se-

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1	lected by the Secretary to participate in the demonstration
2	program under this section shall:
3	"(1) maintain or increase fiscal year 2003 State
4	funding levels for early childhood education;
5	"(2) provide an additional contribution of non-
6	federal funds equal to 5 percent of the State's Fed-
7	eral Head Start allotment;
8	"(3) use Head Start funding only for the pur-
9	poses of Head Start as described in section 636;
10	"(4) provide all comprehensive social services
11	currently available to Head Start children, including
12	health and nutrition;
13	"(5) develop a strategy to maximize parental in-
14	volvement to enable parents to become full partners
15	in the education of their children;
16	"(6) demonstrate that the qualifications and
17	credentials for early childhood teachers meet or ex-
18	ceed the standards in section 648A(a)(2)(A), (B)
19	and (C);
20	"(7) enforce quality standards for school readi-
21	ness that are aligned with K-12 educational stand-
22	ards and generally meet or exceed the Federal Head
23	Start performance standards;

1	"(8) continue funding, for a period of 60
2	months, all current Head Start grantees as de-
3	scribed in section 643A(d);
4	"(9) provide services described in section 641A
5	that are at least as extensive as were provided, and
6	to at least as many low-income children and families
7	in the State, in each fiscal year as were provided
8	such services in the base year;
9	"(10) establish a comprehensive collaboration
10	effort to integrate Head Start, state-funded pre-kin-
11	dergarten programs, Even Start, Title I preschool,
12	and Early Reading First;
13	"(11) participate in independent evaluations of
14	the demonstration program authorized under this
15	subchapter; and
16	"(12) submit to Federal oversight by the Sec-
17	retary.
18	"(q) Definition.—For purposes of this section, the
19	term 'base year' means the fiscal year 2003.".
	Passed the House of Representatives July 25 (legislative day, July 24), 2003.
	Attest: JEFF TRANDAHL,

Clerk.