Union Calendar No. 339 H.R. 2966

108th CONGRESS 2D Session

[Report No. 108-513, Part I]

To preserve the use and access of pack and saddle stock animals on public lands, including wilderness areas, national monuments, and other specifically designated areas, administered by the National Park Service, the Bureau of Land Management, the United States Fish and Wildlife Service, or the Forest Service where there is a historical tradition of such use, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 25, 2003

Mr. RADANOVICH (for himself, Mr. NUNES, Mr. OTTER, Mr. DOOLITTLE, Mr. HEFLEY, Mr. HERGER, Mr. REHBERG, and Mr. COLLINS) introduced the following bill; which was referred to the Committee on Resources, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

May 20, 2004

Reported from the Committee on Resources with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

May 20, 2004

Referral to the Committee on Agriculture extended for a period ending not later than June 30, 2004

JUNE 30, 2004

Additional sponsors: Mr. LUCAS of Kentucky, Mr. DEAL of Georgia, Mr. WAMP, Mr. SHIMKUS, Mr. DOOLEY of California, Mrs. CUBIN, Mr. MCKEON, Mr. BEAUPREZ, Mr. SIMPSON, Mr. LARSEN of Washington, Mr. GIBBONS, Mr. PEARCE, Mr. MCCOTTER, and Mr. FILNER

JUNE 30, 2004

The Committee on Agriculture discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed [For text of introduced bill, see copy of bill as introduced on July 25, 2003]

A BILL

- To preserve the use and access of pack and saddle stock animals on public lands, including wilderness areas, national monuments, and other specifically designated areas, administered by the National Park Service, the Bureau of Land Management, the United States Fish and Wildlife Service, or the Forest Service where there is a historical tradition of such use, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Right-to-Ride Livestock
5 on Federal Lands Act of 2004".

6 SEC. 2. USE AND ACCESS OF PACK AND SADDLE ANIMALS 7 ON PUBLIC LANDS.

8 (a) NATIONAL PARK SYSTEM LANDS.—Section 12 of
9 Public Law 91–383 (16 U.S.C. 1a–7) is amended by adding
10 at the end the following new subsection:

11 "(c) USE AND ACCESS OF PACK AND SADDLE ANI12 MALS.—

13 "(1) GENERAL RULE.—The Secretary of the Inte14 rior shall provide for the management of National
15 Park System lands to preserve and facilitate the con-

1	tinued use and access of pack and saddle stock ani-
2	mals on such lands, including wilderness areas, na-
3	tional monuments, and other specifically designated
4	areas, where there is a historical tradition of such
5	use. As a general rule, all trails, routes, and areas
6	used by pack and saddle stock shall remain open and
7	accessible for such use. The Secretary may implement
8	a proposed reduction in the use and access of pack
9	and saddle stock animals on such lands only after
10	complying with the full review process required under
11	the National Environmental Policy Act of 1969 (42
12	U.S.C. 4321 et seq.).
13	"(2) Rules of construction.—Nothing in
14	paragraph (1) shall be construed—
15	"(A) to authorize the Secretary to refuse to
16	issue a permit for a new use of pack and saddle
17	stock animals, including use by a commercial
18	outfitter or guide, without complying with appli-
19	cable resource management plans and planning
20	processes required under this Act or any other
21	provision of law;
22	``(B) to limit the authority of the Secretary
23	to impose a temporary emergency closure of a
24	trail, route, or area to pack and saddle stock
25	animals or issue special permits; or

 "(C) to create a preference for one recreational use for any unit of the National Park
 System, without consideration of the stated purpose of the unit.".

5 (b) BUREAU OF LAND MANAGEMENT LANDS.—Section
6 302 of the Federal Land Policy and Management Act of
7 1976 (43 U.S.C. 1732) is amended by adding at the end
8 the following new subsection:

9 "(e) Use and Access of Pack and Saddle Ani-10 mals.—

"(1) GENERAL RULE.—The Secretary shall pro-11 12 vide for the management of public lands to preserve 13 and facilitate the continued use and access of pack 14 and saddle stock animals on such lands, including 15 wilderness areas, national monuments, and other spe-16 cifically designated areas, where there is a historical 17 tradition of such use. As a general rule, all trails, 18 routes, and areas used by pack and saddle stock shall 19 remain open and accessible for such use. The Sec-20 retary may implement a proposed reduction in the 21 use and access of pack and saddle stock animals on 22 such lands only after complying with the full review 23 process required under the National Environmental 24 Policy Act of 1969 (42 U.S.C. 4321 et seq.).

1	"(2) Rules of construction.—Nothing in
2	paragraph (1) shall be construed—
3	"(A) to authorize the Secretary to refuse to
4	issue a permit for a new use of pack and saddle
5	stock animals, including use by a commercial
6	outfitter or guide, without complying with appli-
7	cable resource management plans and planning
8	processes required under this Act or any other
9	provision of law;
10	"(B) to limit the authority of the Secretary
11	to impose a temporary emergency closure of a
12	trail, route, or area to pack and saddle stock
13	animals or issue special permits; or
14	``(C) to create a preference for one rec-
15	reational use for any area of the public lands,
16	without consideration of the stated purpose of the
17	area.".
18	(c) National Wildlife Refuge System Lands.—
19	Section 4(d) of the National Wildlife Refuge System Admin-
20	istration Act of 1966 (16 U.S.C. 668dd(d)) is amended by
21	adding at the end the following new paragraph:
22	"(5)(A) The Secretary shall provide for the manage-
23	ment of System lands to preserve and facilitate the contin-
24	ued use and access of pack and saddle stock animals on
25	such lands, including wilderness areas, national monu-

ments, and other specifically designated areas, where there 1 is a historical tradition of such use. As a general rule, all 2 3 trails, routes, and areas used by pack and saddle stock shall 4 remain open and accessible for such use. The Secretary may 5 implement a proposed reduction in the use and access of pack and saddle stock animals on such lands only after 6 7 complying with the full review process required under the 8 National Environmental Policy Act of 1969 (42 U.S.C. 9 4321 et seq.).

10 "(B) Nothing in subparagraph (A) shall be con-11 strued—

12 "(i) to authorize the Secretary to refuse to issue 13 a permit for a new use of pack and saddle stock ani-14 mals, including use by a commercial outfitter or 15 guide, without complying with applicable resource 16 management plans and planning processes required 17 under this Act or any other provision of law;

"(ii) to limit the authority of the Secretary to
impose a temporary emergency closure of a trail,
route, or area to pack and saddle stock animals or
issue special permits; or

22 "(iii) to create a preference for one recreational
23 use for any unit of the System, without consideration
24 of the stated purpose of the unit.".

4 (1) by inserting "(a)" before "REGULATIONS";
5 and

Act of 1974 (16 U.S.C. 1613) is amended—

6 (2) by adding at the end the following new sub-7 section:

8 "(b) Use and Access of Pack and Saddle Ani9 mals.—

10 "(1) GENERAL RULE.—The Secretary shall pro-11 vide for the management of National Forest System 12 lands to preserve and facilitate the continued use and 13 access of pack and saddle stock animals on such 14 lands, including wilderness areas, national monu-15 ments, and other specifically designated areas, where 16 there is a historical tradition of such use. As a gen-17 eral rule, all trails, routes, and areas used by pack 18 and saddle stock shall remain open and accessible for 19 such use. The Secretary may implement a proposed 20 reduction in the use and access of pack and saddle 21 stock animals on such lands only after complying 22 with the full review process required under the Na-23 tional Environmental Policy Act of 1969 (42 U.S.C. 24 4321 et seq.).

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1	"(2) Rules of construction.—Nothing in
2	paragraph (1) shall be construed—
3	"(A) to authorize the Secretary to refuse to
4	issue a permit for a new use of pack and saddle
5	stock animals, including use by a commercial
6	outfitter or guide, without complying with appli-
7	cable resource management plans and planning
8	processes required under this Act or any other
9	provision of law;
10	``(B) to limit the authority of the Secretary
11	to impose a temporary emergency closure of a
12	trail, route, or area to pack and saddle stock
13	animals or issue special permits; or
14	"(C) to create a preference for one rec-
15	reational use for any unit of the National Forest
16	System, without consideration of the stated pur-
17	pose of the unit.".
18	(e) ISSUANCE OF RULES.—Not later than 120 days
19	after the date of the enactment of this Act, the Secretary
20	of the Interior and the Secretary of Agriculture shall issue
21	final rules to define the meaning of a historical tradition
22	of use of pack and saddle stock animals on Federal lands
23	for purposes of the amendments made by this section.

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A BILL

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June 30, 2004

The Committee on Agriculture discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed