H.R. 3000

To establish a United States Health Service to provide high quality comprehensive health care for all Americans and to overcome the deficiencies in the present system of health care delivery.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 4, 2003

Ms. Lee (for herself, Mrs. Christensen, Mr. Kucinich, Mr. Cummings, Mr. Davis of Illinois, Mr. Owens, Mr. Jackson of Illinois, Ms. Woolsey, Mr. Payne, Mr. Conyers, and Ms. Carson of Indiana) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Education and the Workforce and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish a United States Health Service to provide high quality comprehensive health care for all Americans and to overcome the deficiencies in the present system of health care delivery.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Josephine Butler United States Health Service Act".

1 (b) Table of Contents of

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Purposes.
- Sec. 4. Definitions.

TITLE I—ESTABLISHMENT AND OPERATION OF THE UNITED STATES HEALTH SERVICE

- Sec. 101. Establishment of the Service.
- Sec. 102. Appointment of the National Health Board.
- Sec. 103. Powers and duties of the National Health Board.
- Sec. 104. Representation in local and regional authorities.
- Sec. 105. Public accountability and financial disclosure.
- Sec. 106. Inspector General.
- Sec. 107. Establishment of health care delivery regions.

TITLE II—DELIVERY OF HEALTH CARE AND SUPPLEMENTAL SERVICES

Subtitle A—Patients' Rights in Health Care Delivery

- Sec. 201. Basic health rights.
- Sec. 202. Right to paid leave to receive health care services.
- Subtitle B—Eligibility for, Nature of, and Scope of Services Provided by the Service
- Sec. 211. Eligibility for services.
- Sec. 212. Entitlement to services.
- Sec. 213. Provision of health care and supplemental services.

Subtitle C—Health Care Facilities and Delivery of Health Care Services

- Sec. 221. Establishment of health care facilities and distribution of delivery of health care and other services.
- Sec. 222. Operation and inspection of health care facilities.
- Sec. 223. Provision of health services relating to reproduction and childbearing.

TITLE III—HEALTH LABOR FORCE

Subtitle A—Job Categories and Certification

- Sec. 301. Effect of State law.
- Sec. 302. Qualifications of health workers.
- Sec. 303. Establishment of job categories and certification standards.

Subtitle B—Education of Health Workers

- Sec. 311. Health team schools.
- Sec. 312. Service requirement.
- Sec. 313. Payment for certain educational loans.

Subtitle C—Employment and Labor-Management Relations Within the Service

- Sec. 321. Employment, transfer, promotion, and receipt of fees.
- Sec. 322. Applicability of laws relating to Federal employees.
- Sec. 323. Applicability of Federal labor-management relations laws.
- Sec. 324. Defense of certain malpractice and negligence suits.

TITLE IV—OTHER FUNCTIONS OF HEALTH BOARDS

Subtitle A—Advocacy, Grievance Procedures, and Trusteeships

- Sec. 401. Advocacy and legal services program.
- Sec. 402. Grievance procedures.

Subtitle B—Occupational Safety and Health Programs

- Sec. 411. Functions of the National Health Board.
- Sec. 412. Community occupational safety and health activities.
- Sec. 413. Workplace health facilities.
- Sec. 414. Employee rights relating to occupational safety and health.
- Sec. 415. Definitions.

Subtitle C—Health and Health Care Delivery Research, Quality Assurance, and Health Equity

- Sec. 421. Principles and guidelines for research.
- Sec. 422. Establishment of institutes.

Subtitle D—Health Planning, Distribution of Drugs and Other Medical Supplies, and Miscellaneous Functions

- Sec. 431. Health planning and budgeting.
- Sec. 432. Distribution of drugs and other medical supplies.
- Sec. 433. Miscellaneous functions of the National Health Board.

TITLE V—FINANCING OF THE SERVICE

Subtitle A—Health Service Taxes

- Sec. 501. Individual and corporate income taxes.
- Sec. 502. Other changes in the Internal Revenue Code of 1986.
- Sec. 503. Existing employer-employee health benefit plans.
- Sec. 504. Workers compensation programs.

Subtitle B—Health Service Trust Fund

- Sec. 511. Establishment of health service trust fund.
- Sec. 512. Transfer of funds to the health service trust fund.
- Sec. 513. Administration of health service trust fund.

Subtitle C—Preparation of Plans and Budgets

- Sec. 521. Determination of fund availability.
- Sec. 522. Preparation of regional budgets.

Subtitle D—Allocation and Distribution of Funds

- Sec. 531. National budget.
- Sec. 532. Special operating expense fund.
- Sec. 533. Distribution of funds.
- Sec. 534. Annual statement, records, and audits.

Subtitle E—General Provisions

Sec. 541. Issuance of obligations.

Sec. 542. Definitions.

TITLE VI—MISCELLANEOUS PROVISIONS

Sec. 601. Effective date of health services.

Sec. 602. Repeal of provisions.

Sec. 603. Transition provisions.

Sec. 604. Amendment to Budget and Accounting Act.

Sec. 605. Separability.

1 SEC. 2. FINDINGS.

- 2 The Congress makes the following findings:
- (1) The health of the Nation's people is a foun-dation of their well-being.
- 5 (2) High quality health care is a right of all people.
- 7 (3) Many of the Nation's people are unable 8 fully to exercise this right because of the inability of 9 the present health care delivery system to make high 10 quality health care available to all individuals re-11 gardless of race, sex, age, national origin, income, 12 marital status, sexual orientation, religion, political 13 belief, place of residence, employment status, or pre-
 - (4) The present health care system has failed to provide financial coverage for health care services for more than forty million Americans, and the percent lacking such coverage grows each year.
 - (5) The present health care system has failed to provide for sufficient effective preventive measures

vious health status.

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- that would address the deterioration in occupational,
 environmental, and social conditions affecting the
 health of the people of this Nation.
 - (6) Unnecessary and excessive profits and administrative expenses have inflated the cost of health care.
 - (7) The growth of for profit medical care and for profit managed care is making it difficult for health care personnel to provide, and users to receive, the full range of health services they believe to be necessary, appropriate, and desirable.
 - (8) The health professions have failed to control the cost of their services and the imbalance in the number of health workers among geographic areas or health care specialties.
 - (9) The present health care system has failed to make full and efficient use of allied health workers.
 - (10) A United States Health Service is the best means to implement the right to high quality health care and to overcome the deficiencies in the present health care delivery system.

22 SEC. 3. PURPOSES.

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- The purposes of this Act are as follows:
- 24 (1) To create a United States Health Service to 25 provide without charge to all residents, regardless of

- race, sex, age, national origin, income, marital status, sexual orientation, religion, political belief, place of residence, employment status, or previous health status, comprehensive health care services delivered by salaried health workers and emphasizing the promotion and maintenance of health as well as the treatment of illness.
 - (2) To establish representative and democratic governance of the Service.
 - (3) To provide health workers in the Service with fair and reasonable compensation, secure employment, opportunities for full and equal participation in the governance of health facilities, and opportunities for advancement without regard to race, sex, age, national origin, sexual orientation, religion, or political belief.
 - (4) To increase the availability and continuity of health care by linking local health care facilities to hospitals and specialized care facilities.
 - (5) To overcome present disparities in health and access to health care resources, especially for currently underserved innercity and rural populations, minority groups, prisoners, and occupational groups, by redistributing health care resources to

1	underserved populations, and by enhancing public
2	health and preventive health services.
3	(6) To finance the Service through progressive
4	taxation of individuals and employer contributions,
5	and to distribute these revenues on a capitation
6	basis, supplemented by allocations to meet special
7	health care needs.
8	SEC. 4. DEFINITIONS.
9	For the purposes of this Act, unless the context im-
10	plies otherwise:
11	(1) HEALTH CARE FACILITY.—The term
12	"health care facility" means an administrative unit
13	composed of specified staff, equipment, and premises
14	and established by a health board as an appropriate
15	unit of organization for the delivery of specified
16	health care or supplemental services under this Act.
17	(2) HEALTH WORKER.—The term "health
18	worker" includes—
19	(A) any employee of the Service; and
20	(B) any individual who for remuneration
21	delivers, administers any program in, provides
22	supporting services for, teaches the subject
23	matter of, or performs research in, health care

services.

1	(3) Indirect provider of health care.—
2	The term "indirect provider of health care" means
3	an individual who—
4	(A) receives (either directly or through his
5	or her spouse) more than ½10 of his or her
6	gross annual income from any one or combina-
7	tion of—
8	(i) fees or other compensation for pro-
9	vision of, research into, or instruction in,
10	the provision of health care,
11	(ii) entities engaged in the provision
12	of health care or in such research or in-
13	struction,
14	(iii) producing or supplying drugs,
15	medical equipment, or other articles for in-
16	dividuals or entities for use in the provi-
17	sion of or in research into or instruction in
18	the provision of health care, or
19	(iv) entities engaged in producing
20	drugs, medical equipment, or such other
21	articles;
22	(B) holds a fiduciary position with, or has
23	a fiduciary interest in, any entity described in
24	clause (ii) or (iv) of subparagraph (A); or

1	(C) is engaged in issuing any policy or con-
2	tract of individual or group health insurance or
3	hospital or medical service benefits.
4	(4) NATIONAL HEALTH BOARD.—The term
5	"National Health Board" means the National
6	Health Board of the Service.
7	(5) Service.—The term "Service" means the
8	United States Health Service established in section
9	101.
10	(6) Service-related terms.—
11	(A) HEALTH CARE SERVICES.—The term
12	"health care services" means the services de-
13	scribed in paragraphs (1) through (5) of section
14	213(a).
15	(B) Supplemental services.—The term
16	"supplemental services" means the services de-
17	scribed in paragraphs (1), (2), and (3) of sec-
18	tion 213(b).
19	(7) USER.—The term "user" means an indi-
20	vidual who is eligible under section 211 to receive

health care services from the Service under this Act.

TITLE I—ESTABLISHMENT AND

2 OPERATION OF THE UNITED

3 STATES HEALTH SERVICE

- 4 SEC. 101. ESTABLISHMENT OF THE SERVICE.
- 5 (a) IN GENERAL.—There is established, as an inde-
- 6 pendent establishment of the executive branch of the
- 7 United States, the United States Health Service.
- 8 (b) Authority.—
- 9 (1) National Health Board.—The authority
- of the Service shall be exercised by the National
- Health Board and, in accordance with this Act and
- guidelines established by such Board, by local and
- regional authorities affiliated with the Board.
- 14 (2) Eminent domain authority.—The Serv-
- ice shall have the authority, under the power of emi-
- 16 nent domain, to acquire by condemnation under ju-
- 17 dicial process real estate for the Service for public
- purposes whenever it is necessary or advantageous
- to do so.
- 20 (c) Administration.—The Board shall implement
- 21 administrative measures as necessary to assure the equi-
- 22 table distribution and allocation of health care resources
- 23 and services.
- 24 (d) ACCOUNTABILITY AND CONTROL.—The Board
- 25 shall establish mechanisms to assure accountable, rep-

1	resentative and democratic governance of the Service and
2	of health care facilities by health care users and workers,
3	with limits on conflicts of interest as described in this Act.
4	SEC. 102. APPOINTMENT OF THE NATIONAL HEALTH
5	BOARD.
6	The President shall, no later than 30 days after the
7	date of the enactment of this Act, appoint 21 individ-
8	uals—
9	(1) who are 18 years of age or older;
10	(2) who are concerned about the health care
11	problems of the Nation;
12	(3) who approximate the Nation's population by
13	race, sex, income, language, and region of residence,
14	and approximate the percentage of rural and fron-
15	tier populations; and
16	(4) no more than seven of whom are or have
17	been health workers, indirect providers of health
18	care, or members of the immediate family of such
19	workers or indirect providers within 24 months of
20	the date of such nomination, to serve as members of
21	the National Health Board of the Service.
22	SEC. 103. POWERS AND DUTIES OF THE NATIONAL HEALTH
23	BOARD.
24	The National Health Board shall—

- 1 (1) establish the boundaries of health care de-2 livery regions, in accordance with section 107;
- 3 (2) establish procedures for creating local and 4 regional authorities within each health care delivery 5 region, to oversee and administer the delivery of 6 health services, pursuant to section 104, and other 7 provisions of this Act in their respective regions and 8 local areas;
 - (3) carry out such duties of the National Health Board as it deems necessary and consistent with the timetable given under this Act and the purposes of the Service; and
- 13 (4) provide for the recording of minutes of each 14 of its meetings, and shall make such records avail-15 able to the public for inspection and copying.

16 SEC. 104. REPRESENTATION IN LOCAL AND REGIONAL AU-

17 THORITIES.

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The governing bodies of the local and regional authorities created pursuant to section 103(b) shall consist of representatives of users resident in their local area or region and representatives of health workers employed by the Service in their local area or region. Representatives of such users shall comprise the majority of such representatives and representatives of such health workers

•HR 3000 IH

shall comprise a minority.

SEC. 105. PUBLIC ACCOUNTABILITY AND FINANCIAL DIS-2 CLOSURE. 3 (a) Prohibition of Conflicts of Interest.— 4 (1) IN GENERAL.—Individuals with direct or in-5 direct conflicts of interest shall not serve on health boards or authorities. Subject to paragraph (2), such 6 7 conflicts may consist of ownership of, employment 8 in, or other financial affiliation with any industry in 9 a position to profit or otherwise benefit from the ac-10 tivities of the health board. 11 EXCEPTION.—Paragraph (1) (2)shall 12 apply to employment as a health worker by the Serv-13 ice as specified in this Act. 14 (b) DISCLOSURE.—Candidates for health boards or 15 authorities shall fully disclose any such potential conflicts of interest, and if elected or appointed shall sever any affiliations that could result in a conflict. 17 18 SEC. 106. INSPECTOR GENERAL FOR HEALTH SERVICES. 19 Within the United States Health Service there shall be an Office of the Inspector General for Health Services, to be headed by an Inspector General for Health Services, 22 that shall have authority to ensure the effective operation of the services pursuant to this Act and to investigate and 24 pursue any grievances against the National Health Board

or its local authorities. The Inspector General shall have

1	the same authority as an Inspector General has under the
2	Inspector General Act of 1978.
3	SEC. 107. ESTABLISHMENT OF HEALTH CARE DELIVERY RE-
4	GIONS.
5	(a) Establishment of Health Care Delivery
6	REGIONS.—No later than 6 months after the appointment
7	of members of the National Health Board, such Board
8	shall establish, in accordance with this section, health care
9	delivery regions throughout the United States.
10	(b) REQUIREMENTS FOR DELIVERY REGIONS.—Each
11	health care delivery region shall meet the following re-
12	quirements:
13	(1) The region shall be a contiguous geographic
14	area appropriate for the effective governance, plan-
15	ning, and delivery of all health care and supple-
16	mental services under this Act for residents of the
17	region.
18	(2) The region shall have a population of not
19	less than $500,000$ and of not more than $3,000,000$
20	individuals, except that—
21	(A) the population of a region may be
22	more than 3,000,000 if the region includes a
23	standard metropolitan statistical area (as deter-
24	mined by the Office of Management and Budg-

1	et) with a population of more than 3,000,000;
2	and
3	(B) the population of a region may be less
4	than 500,000 if the National Health Board de-
5	termines that this is necessary to facilitate the
6	delivery of health care and supplemental serv-
7	ices or the effective governance of the health
8	program within such region.
9	A region under subparagraph (B) may be a sparsely
10	populated frontier area which consists of a very
11	large or multi-state geographic area.
12	(3) The boundaries of each region shall take
13	into account—
14	(A) any economic or geographic barrier to
15	the receipt of health care and supplemental
16	services in nonmetropolitan areas, and
17	(B) the differences in needs between non-
18	metropolitan and metropolitan areas in the
19	planning, development, and delivery of health
20	care and supplemental services.
21	(e) Modification of Boundaries.—The National
22	Health Board shall review the boundaries of regions no
23	later than 2 years after each decennial national census,
24	or upon receipt of and at such other times as it deems
25	necessary, and may modify the boundary of any region

- 1 in which there has been a substantial shift of population
- 2 justifying such modification or if such modification would
- 3 better carry out the purposes of this Act, and if such modi-
- 4 fication is approved in a referendum of residents in an
- 5 area whose regional identification would be changed by
- 6 making such modification.
- 7 (d) Process.—At least 60 days prior to the estab-
- 8 lishment of the boundaries of any region, or modification
- 9 of the boundaries, the National Health Board shall col-
- 10 laborate with its regional authorities to provide for—
- 11 (1) notice in the area which would be affected
- by the establishment of such boundaries of the
- boundaries proposed to be established, and of the
- date, time, and location of the public hearing on
- such establishment as provided in paragraph (2);
- 16 and
- 17 (2) a public hearing at which individuals can
- speak or present written statements relating to the
- establishment of such boundaries.

TITLE II—DELIVERY OF HEALTH **SUPPLEMENTAL** CARE AND 2 **SERVICES** 3 Subtitle A—Patients' Rights in 4 **Health Care Delivery** 5 SEC. 201. BASIC HEALTH RIGHTS. 7 The Service, in its delivery of health care services to users, shall ensure that every such individual is given the 9 following basic health rights: 10 (1) The right to receive high quality health care 11 and supplemental services from any facility within 12 the Service capable of providing such services with-13 out charge and without discrimination on account of 14 race, sex, age, religion, language, income, marital 15 status, sexual orientation, dress, or previous health 16 status. (2) The right to humane, respectful, dignified, 17 18 and comforting health care, and to the reduction of 19 pain and distressful symptoms. 20 (3) The right to have all medically necessary or 21 appropriate health services delivered in a convenient 22 and timely manner. Any decision to deny or post-23 pone such necessary or appropriate care shall be 24 made only on the basis of temporary and reasonable

limitations in the availability of service personnel

- and physical facilities. Users shall have the opportunity for timely and effective appeal of any decision deny or postpone care.
 - (4) The right to choose the health workers who shall be responsible for, and the health facilities in which to receive, the individual's health care services.
 - (5) The right of access to all information, including the individual's health records and the medical dictionary produced under section 433(b), which promotes an understanding of health.
 - (6) The right to have all health care information, reports, and educational materials translated into the individual's primary language.
 - (7) The right to receive, prior to the delivery of any health care service, a careful, prompt, and intelligible—
 - (A) explanation of the indications, diagnoses, benefits, side effects, and risks involved in the delivery of such service, and a description of all medically necessary or appropriate alternatives to such service (including no treatment);
 - (B) answer to any question relating to such health care service; and

- 1 (C) explanation of one's health rights de-2 scribed in this subtitle, and the right to have 3 such health care service delivered only with the 4 individual's prior, voluntary, written consent. (8) The right to refuse the initial or continuing 6 delivery of any health care service whenever such re-7 fusal does not directly endanger the public health or, 8 in accordance with State law, the health of the indi-9 vidual if the individual is dangerous to himself or 10 herself. 11 (9) The right to have all individually identifi-12 able information and documents treated confiden-13 tially and not disclosed (except for statistical pur-14 poses and for the control of communicable diseases, 15 drug abuse, and child abuse) without the individual's 16 prior, voluntary, and written consent. 17 (10) The right of access at all times to individ-18 19
 - uals or groups for counseling, health information, and assistance on health matters, including access to user advocates who shall—
 - (A) assist users in choosing the most appropriate sites from which to receive health services and the most appropriate health workers from whom to receive such services;

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1	(B) provide counseling and assistance to
2	users in filing complaints; and
3	(C) investigate instances of poor quality
4	services or improper treatment of users and
5	bring such instances to the attention of the ap-
6	plicable authority.
7	(11) The right to be accompanied and visited at
8	any time by a friend, relative, or independent advo-
9	cate of the individual's choosing, and the right to
10	have routine services, such as feeding, bathing
11	dressing, and bedding changes, performed by a
12	friend or relative, if the individual so chooses.
13	(12) The right, in the event of terminal illness.
14	to die with a maximum degree of dignity, to be pro-
15	vided all necessary symptom relief, to be provided
16	(and for the individual's family to be provided) coun-
17	seling and comfort, and to be allowed (if desired) to
18	die at home.
19	(13) The right of access to a complaint and
20	grievance system and to legal assistance to enforce
21	these rights.
22	SEC. 202. RIGHT TO PAID LEAVE TO RECEIVE HEALTH
23	CARE SERVICES.
24	(a) Amendment to Fair Labor Standards
25	ACT.—The Fair Labor Standards Act of 1938 is amended

1	by inserting after section 7 (29 U.S.C. 207) the following
2	new section:
3	"MINIMUM HEALTH LEAVE COMPENSATION
4	"Sec. 7A. Each employee of any employer who in any
5	workweek is engaged in commerce or in the production
6	of goods for commerce, or is employed in an enterprise
7	engaged in commerce or in the production of goods for
8	commerce, shall be entitled to receive from the employer,
9	for each 35 hours he is employed by the employer (not
10	counting more than 35 hours in any workweek), com-
11	pensation for one hour of employment at the regular rate
12	at which the employee is employed (as that term is used
13	in section 7 of this Act) for an hour—
14	"(1) during the period of 52 weeks beginning
15	with the workweek with which the entitlement is
16	earned, and
17	"(2) during which the employee is unable to
18	work because of the need for the employee (or a de-
19	pendent of that employee) to receive necessary
20	health care services.".
21	(b) Conforming Amendments.—The Fair Labor
22	Standards Act of 1938 is further amended—
23	(1) in section 3(o), by striking "sections 6 and
24	7" and inserting "sections 6, 7, and 7A";
25	(2) in section 13—

1	(A) by striking "and 7" in subsection (a)
2	before paragraph (1) and inserting ", 7, and
3	7A'';
4	(B) by striking "sections 6 and 7" in sub-
5	section (a)(3) and inserting "sections 6, 7, and
6	7A''; and
7	(C) by inserting "7A," in subsections (d)
8	and (f) after "7," each place it appears;
9	(3) in section 14(d), by striking "6 and 7" and
10	inserting "6, 7, and 7A";
11	(4) in section 15(a), by striking "section 6 or
12	section 7" and inserting "section 6, 7, or 7A";
13	(5) in section 16—
14	(A) by striking "section 6 or section 7" in
15	subsection (b) and inserting "section 6, 7, or
16	7A'';
17	(B) by striking "or their unpaid overtime
18	compensation" in subsection (b) and inserting
19	"their unpaid overtime compensation, or their
20	unpaid health leave compensation";
21	(C) by inserting "or of unpaid health leave
22	compensation" in subsection (b) after "amount
23	of unpaid overtime compensation":

1	(D) by striking "section 6 or 7" in the
2	first sentence of subsection (c) and inserting
3	"section 6, 7, or 7A";
4	(E) by striking "unpaid overtime com-
5	pensation" in the first sentence of subsection
6	(c) and inserting ", unpaid overtime compensa-
7	tion, or unpaid health leave compensation";
8	(F) by striking "or overtime compensa-
9	tion" in the second sentence of subsection (c)
10	and inserting ", overtime compensation, or
11	health leave compensation"; and
12	(G) by striking "or unpaid overtime com-
13	pensation under sections 6 and 7" in the third
14	sentence of subsection (c) and inserting ", un-
15	paid overtime compensation, or unpaid health
16	leave compensation under sections 6, 7, and
17	7A''; and
18	(6) in section 18—
19	(A) by inserting "or minimum health leave
20	compensation higher than the minimum health
21	leave compensation established under this Act'
22	in the first sentence of subsection (a) before "
23	and no provision"; and
24	(B) by inserting ", or justify any employer
25	in reducing health leave compensation provided

- by him which is in excess of the applicable minimum health leave compensation under this
 Act" before the period at the end of the second
- 4 sentence of subsection (a).

5 Subtitle B—Eligibility for, Nature

of, and Scope of Services Pro-

7 vided by the Service

- 8 SEC. 211. ELIGIBILITY FOR SERVICES.
- 9 (a) IN GENERAL.—All individuals while within the
- 10 United States are eligible to receive health care and sup-
- 11 plemental services under this Act.
- 12 (b) United States Defined.—For purposes of this
- 13 section, the term "United States" includes Indian reserva-
- 14 tions, the District of Columbia, the Commonwealth of
- 15 Puerto Rico, the Virgin Islands, Guam, Samoa, and the
- 16 Northern Mariana Islands.
- 17 SEC. 212. ENTITLEMENT TO SERVICES.
- 18 (a) In General.—Except as provided in subsection
- 19 (b), the Service shall, on and after the effective date of
- 20 health services, provide users with all health care services
- 21 and supplemental services described in section 213 which
- 22 the Service determines, in accordance with this title, to
- 23 be necessary or appropriate for the promotion and en-
- 24 hancement of health, for the prevention of disease, and

- 1 for the diagnosis and treatment of, and rehabilitation fol-
- 2 lowing, injury, disability, or disease.
- 3 (b) Exclusion.—Services provided under this Act
- 4 shall not include personal comfort or cosmetic services un-
- 5 less the National Health Board or its designee determines
- 6 that the services are required for health-related reasons.

7 SEC. 213. PROVISION OF HEALTH CARE AND SUPPLE-

- 8 MENTAL SERVICES.
- 9 (a) IN GENERAL.—The Service shall provide in the
- 10 United States the following health care services in or
- 11 through facilities established by the Service—
- 12 (1) the promotion of health and well-being
- through health education programs to be carried out
- in facilities of the Service as well as in workplaces,
- schools, and elsewhere utilizing all appropriate
- media, and by assisting other Government agencies
- in taking appropriate actions to promote health and
- well-being;
- 19 (2) the prevention of illness, injury, and death
- through education and advocacy addressed to the so-
- 21 cial, occupational, and environmental causes of ill
- health; through the provision of appropriate preven-
- 23 tive services including social, medical, occupational,
- and environmental health services, on both an emer-
- 25 gency and sustained basis; through screening and

- other early detection programs to identify and ameliorate the primary causes of ill health; and, where appropriate, through actions taken on an emergency basis to halt environmental threats to life and
- 5 health;

- (3) the diagnosis and treatment of illness and injury, including emergency medical services, comprehensive outpatient and inpatient health care services, occupational health services, mental health services, dental care, vision care, long-term care, and home health services;
 - (4) the rehabilitation of the sick and disabled, including physical, psychological, occupational, and other specialized therapies; and
 - (5) the provision of drugs, therapeutic devices, appliances, equipment, and other medical supplies (including eyeglasses, other visual aids, dental aids, hearing aids, and prosthetic devices) certified effective in the National Pharmacy and Medical Supply Formulary (published under section 432(a)) and furnished or prescribed by authorized health workers.
- 22 (b) Supplemental Services.—The Service shall 23 provide the following services supplemental to the delivery 24 of health care services in or through health care facilities 25 established by the Service—

1	(1) ambulance and other transportation services
2	to insure ready and timely access to necessary health
3	care;
4	(2) child care services for individuals who, dur-
5	ing the time they receive outpatient health care serv-
6	ices from the Service or are working in a health care
7	facility of the Service, are responsible for a child's
8	care;
9	(3) homemaking and home health services—
10	(A) to enable the provision of inpatient
11	health services at a health care facility of the
12	Service to an individual who has the sole re-
13	sponsibility for the care
14	(i) of a child under 15 years of age,
15	or
16	(ii) of a physically or mentally handi-
17	capped individual who requires the care of
18	another individual, and
19	(B) for the bedfast or severely handicapped
20	individual; and
21	(4) such counseling and social service assistance
22	as will avoid the unnecessary provision of health care
23	services.
24	(c) Local Public Health Services.—The Service
25	shall maintain the functions, especially those related to en-

- 1 vironmental health and the prevention of illness, currently
- 2 performed by the departments of health of the States and
- 3 localities, to the extent consistent with Federal, State, and
- 4 local law, and shall cooperate with State and local govern-
- 5 ments in its conduct of such functions.
- 6 (d) Emergency Health Care Services.—The
- 7 Service shall provide, at rates established by the National
- 8 Health Board, for reimbursement of the cost of emergency
- 9 health care services furnished in facilities not operated by
- 10 the Service or by health workers not employed by the Serv-
- 11 ice, when an injury or acute illness requires immediate
- 12 medical attention under circumstances making it medi-
- 13 cally impractical for the ill or injured individual to receive
- 14 care in a Service facility or by an employee of the Service.
- 15 Subtitle C—Health Care Facilities
- and Delivery of Health Care
- 17 **Services**
- 18 SEC. 221. ESTABLISHMENT OF HEALTH CARE FACILITIES
- 19 AND DISTRIBUTION OF DELIVERY OF
- 20 HEALTH CARE AND OTHER SERVICES.
- 21 (a) HEALTH SERVICE AREAS.—The National Health
- 22 Board, in consultation with local authorities and residents
- 23 of the local communities affected, shall establish such
- 24 health care facilities as are necessary to provide all nec-
- 25 essary comprehensive primary and specialized health care

- 1 services, including distributing such health care resources
- 2 in a manner as to overcome present shortages and ensure
- 3 equitable access for every resident to needed health care
- 4 resources. In establishing such facilities, the National
- 5 Health Board shall rely primarily on existing political
- 6 boundaries for the purposes of allocating health services,
- 7 including cities, counties, perinatal services regions,
- 8 States, and Federal Medicare regions, and shall determine
- 9 the need to establish additional or supplementary regional
- 10 health service areas that may cross existing boundaries.

(b) Health Care Facilities.—

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(1) IN GENERAL.—The National Health Board and its local authorities shall, not later than the effective date of health services and to the maximum extent feasible, establish and maintain such health care facilities as are necessary for the efficient and effective delivery to individuals of comprehensive primary health care services (defined in paragraph (2)), specialized health care services (defined in paragraph (3)), special services (defined in paragraph (4)) and community-oriented health measures (defined in paragraph (5)). Such health care facilities shall be established and maintained in a manner that, as soon as possible and to the greatest extent

- feasible, provides services in each community
 through a single comprehensive health center.
 - (2) Comprehensive primary health care services comprehensive primary health care services" means those basic outpatient health care services typically needed for the promotion of health and the prevention and treatment of common illnesses and includes the following health care services—
 - (A) general primary medical and dental care, including diagnosis and treatment, routine physical examinations, laboratory, and radiologic services, and home visits by health workers, as appropriate;
 - (B) preventive health services, including at least immunizations, nutrition counseling and consultation, and periodic screening and assessment services;
 - (C) children's health services, including assessment of growth and development, education and counseling on childrearing and child development, and school and day care center health services;
 - (D) obstetrical and gynecological services, including family planning and contraceptive

1	services, pregnancy (prenatal and postnatal)
2	and abortion counseling and services;
3	(E) comprehensive geriatric services;
4	(F) vision and hearing examinations and
5	provision of eyeglasses and other visual aids
6	and hearing aids;
7	(G) 24-hour emergency medical services;
8	(H) provision of pharmaceuticals and
9	therapeutic devices, and medical appliances and
10	equipment;
11	(I) mental health services, including psy-
12	chological and psychiatric counseling;
13	(J) home health services; and
14	(K) occupational safety and health serv-
15	ices, including screening, diagnosis, treatment,
16	and education.
17	(3) Specialized health care services de-
18	FINED.—As used in paragraph (1), the term "spe-
19	cialized health care services" means those health
20	care services of a specialized nature (whether deliv-
21	ered in an inpatient or outpatient setting) which, ap-
22	plying guidelines established by the National Health
23	Board, may be provided most effectively and effi-
24	ciently in a community setting.

- (4) Special services defined.—As used in paragraph (1), the term "special services" means supportive services and the facilities (including nursing homes and multiservice centers) in which such services are provided for individuals who are physically or mentally handicapped, mentally ill, infirm, or chronically ill, so as to promote the integration and functioning of such individuals within the community.
- (5) Community-oriented health measures includes efforts to focus organized community activities upon the promotion of health and the prevention of illness and injury, support for self-help and mutual aid groups offering health promotion and rehabilitative support programs; surveillance of potential threats to community health, and prompt action to protect against such threats, and includes outreach efforts to ensure that all residents are aware of and able to utilize the health services of the Service, as needed.

 (b) Allocation of Hospitals.—The National
- 22 (b) Allocation of Hospitals.—The National 23 Health Board, in consultation with its local authorities, 24 shall periodically determine the necessity to establish and 25 maintain inpatient and other specialized health care facili-

1	ties in particular locations. Where found appropriate, it
2	shall establish and maintain—
3	(1) general hospitals for the efficient and effec-
4	tive delivery of health care services to individuals re-
5	quiring inpatient diagnosis, treatment, care, and re-
6	habilitation for injury or illness; and
7	(2) such other health care facilities as are nec-
8	essary, using guidelines established by the National
9	Health Board to promote the efficient and effective
10	delivery of health care services.
11	In addition, the Board shall distribute and provide such
12	health care services of a specialized nature (whether deliv-
13	ered in an inpatient or outpatient setting) as may be pro-
14	vided most effectively and efficiently.
15	(c) Specialized Services.—The Board shall, not
16	later than the effective date of health services, establish
17	and maintain—
18	(1) specialized medical facilities for the efficient
19	and effective delivery of highly specialized health
20	care services, using guidelines it shall establish, to
21	individuals requiring highly specialized treatment,
22	care, and rehabilitation for injury or illness;
23	(2) health care and supplemental services for
24	individuals whose health care are related to occupa-

tional or other factors, including individuals residing

- within a region on a temporary or seasonal basis (including migratory agricultural workers) and individuals confined to prisons and other correctional institutions; and
- 5 (3) such other health care facilities as are nec-6 essary to promote the efficient and effective delivery 7 of health care services.
- 8 (d) Health Services.—States and the National 9 Health Board, through its local and regional authorities, 10 shall provide the following through health care facilities 11 established pursuant to this section:
 - (1) Health promotion through education on personal health matters, nutrition, the avoidance of illness, and the effective use of health care services with particular emphasis on the appropriate and safe use (discouraging the overuse) of drugs and medical techniques.
 - (2) Maintenance and appropriate transmission and transferal of personal health records for each user of the services consistent with section 201(9).
 - (3) Referral services, including referrals, where appropriate, to other health care facilities.
- (4) Supplemental services (described in section
 24 213(b)), as appropriate.

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- 1 (5) Assistance to individuals who, because of 2 language or cultural differences or educational or 3 other handicaps, are unable fully to utilize the serv-4 ices available from and delivered by the Board.
 - (6) Information (A) on the rights ensured under this Act, (B) on the guidelines and standards established by the Board, and (C) on how the Board is implementing such rights and applying such guidelines and standards.
 - (7) Information on the grievance mechanisms established pursuant to subtitle A of title IV and on legal services available to pursue grievances against the Board.
 - (8) Environmental health inspection and monitoring services, including investigations relating to the prevention of communicable diseases, in cooperation with State and local authorities.
 - (9) Research and data gathering on the leading causes of ill health and injury and on health care delivery, in accordance with section 421.
 - (10) In the case of each inpatient health care facility, discharge planning and followup services (A) to identify patients who will need continuing care after discharge from the facility and (B) to plan, with the patient and the patient's family, arrange-

1 ments and referrals to meet such postdischarge 2 needs.

(e) Authorities.—

- (1) EFFECTIVE DELIVERY.—In its establishment of health care facilities, the National Health Board shall seek to minimize fragmentation and duplication in delivery of health care and other services so as to promote the effective and efficient delivery of such services.
- (2) Coordinate care across political and geographic boundaries as necessary.
- (3) Assuring availability and accessibilities in its region. Toward that end, it shall—
 - (A) ensure that users have access to a sufficient number of each category of health worker, including primary care providers, specialists, and other health care professionals, in a manner so that, to the maximum extent possible, such providers are geographically accessible to

1	all residences and workplaces within the region
2	and are culturally and linguistically appro-
3	priate;
4	(B) ensure that services are available in a
5	manner which ensures continuity of care, avail-
6	ability within reasonable hours of operation,
7	and include emergency and urgent care services
8	which shall be accessible at all times;
9	(C) ensure that any process established to
10	coordinate care shall ensure ongoing direct ac-
11	cess to relevant specialists and shall not impose
12	an undue burden on users with chronic health
13	conditions;
14	(D) ensure that appropriate steps are
15	taken to eliminate any transportation or other
16	barriers to the timely receipt of services;
17	(E) ensure that a user who has a severe,
18	complex, or chronic condition shall have access
19	to the most appropriate health care coordinator
20	(as defined in paragraph (4)(A)); and
21	(F) ensure that priorities in the use of
22	services and facilities shall be set by the appro-
23	priate health care professionals using criteria of
24	medical necessity and that any limitations or

delay in access to services shall be based only

- on limits of available service personnel and physical facilities.
- 3 (4) DEFINITIONS.—For purposes of this sub-4 section:
 - (A) Health care coordinator.—The "health care coordinator" means a health worker who performs case management (as defined in subparagraph (B)) functions in consultation with the health care team, the patient, family, and community.
 - (B) Case management.—The term "case management" means a coordinated set of activities conducted for the management of an individual user's serious, complicated, protracted or chronic health conditions in order to ensure cost-effective and benefit maximizing treatment.
- (f) Guidelines.—The National Health Board shall establish guidelines for distribution and coordination of the delivery of health care and other services described in this section and shall, before the effective date of health services, plan and facilitate the transition to the new distribution of health care facilities and health workers to be effected on and after that date.
- 24 (g) USE OF EVIDENCE-BASED CLINICAL DECISION 25 CRITERIA.—

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- 1 (1) IN GENERAL.—The National Health Board 2 shall authorize the National Institute of Evaluative 3 Clinical Research described in section 422 to estab-4 lish evidence-based clinical decision criteria, where 5 feasible, that shall apply throughout the Nation.
 - (2) CLINICAL DECISION CRITERIA DEFINED.—
 For purposes of this section, the term "clinical decision criteria" means the recorded (written or otherwise) screening procedures, decision abstracts, clinical protocols, and practice guidelines used as an important basis to determine the necessity and appropriateness of health care services, in combination with the facts of particular cases, the judgment of health care professionals, and the preferences of users. Such criteria shall be clearly documented and available to all health workers and shall include a mechanism for periodically updating such criteria.
- 18 (h) Notice of Determinations.—The National 19 Health Board, and its local and regional authorities, shall 20 provide users with timely notice of any determination to 21 provide, deny, or delay provision of a service, and informa- 22 tion about the relevant clinical decision criteria upon 23 which such determination is based, if any. Such notifica- 24 tion shall include information concerning the appropriate 25 procedure to appeal such decision.

1	(i) ACCOUNTABILITY.—In the case that the Health
2	Service fails on the effective date of health services, to sub-
3	stantially and materially provide health care and supple-
4	mental services in accordance with this section, redress
5	and alternative sources of care shall be authorized by an
6	independent authority accountable to Congress and State
7	legislatures. Such redress may include—
8	(1) requiring the provision of services; and
9	(2) providing reimbursement for the provision
10	of specified health care services in accordance with
11	procedures and schedules in effect under title XVIII
12	of the Social Security Act immediately before the ef-
13	fective date of health services.
14	SEC. 222. OPERATION AND INSPECTION OF HEALTH CARE
15	FACILITIES.
16	(a) Establishment of Policies.—
17	(1) In general.—Each health care facility
18	shall be subject to policies and organizational plans
19	consistent with this section and with parts A and C
20	of title III (relating to the health labor force) for the
21	operation of such facility and shall establish proce-
22	dures to ensure that the facility is operated in ac-
23	cordance with such policies and plans.
24	(2) Health worker and user control.—
25	The National Health Board and its regional and

local authorities shall establish policies and mechanisms for control of health care facilities by health care workers who are employed in, and users who receive services from, the respective facility, and shall promulgate rules preventing a financial conflict of interest by decisionmaking bodies.

(b) Employment Restrictions.—

- (1) In General.—No individual entitled to make decisions regarding establishment, allocation, or operation of a health facility may engage in the private delivery of health care services.
- (2) Private delivery of health care services Defined.—For the purposes of this subsection, the term "private delivery of health care services" means the delivery of health care services for which an individual, group, or organization receives remuneration from any source other than the Health Service Trust Fund established in section 511.

(c) Operations of Health Care Facilities.—

(1) Hours of operation.—Any health care facility which provides health care services on an outpatient basis shall be open during hours that will permit all users to make use of such services.

1	(2) Effective delivery.—In its establish-
2	ment of health care facilities under this section, the
3	Board shall seek to minimize fragmentation and du-
4	plication in delivery of health care and other services
5	so as to promote the effective and efficient delivery
6	of such services.
7	SEC. 223. PROVISION OF HEALTH SERVICES RELATING TO
8	REPRODUCTION AND CHILDBEARING.
9	(a) Provision of Services.—
10	(1) In general.—The following services shall
11	be provided:
12	(A) Family Planning.—
13	(i) Complete information on contra-
14	ception and provision of birth control ma-
15	terials or medication of the individual's
16	choosing.
17	(ii) Complete and effective evaluation
18	and treatment of sexually transmitted dis-
19	eases and diseases of the reproductive or-
20	gans.
21	(iii) Complete information and coun-
22	seling with respect to pregnancy, child-
23	bearing, and possible outcomes involving
24	genetically induced anomalies.
25	(B) Pregnancy.—

1	(i) Complete and effective pregnancy
2	testing.
3	(ii) Prenatal services, including phys-
4	ical examination, counseling, and instruc-
5	tion of expectant parents in nutrition,
6	childrearing, and children's health care
7	services.
8	(iii) Safe, comfortable, and convenient
9	abortion services.
10	(iv) Counseling for women in conjunc-
11	tion with the provision of all gynecologic,
12	female contraceptive, and abortion services
13	and counseling for men on male fertility-
14	related services.
15	(2) Voluntary.—The services described in
16	paragraph (1) shall be delivered without coercion or
17	harassment, with complete confidentiality, and with-
18	out prior approval of individuals other than the indi-
19	vidual receiving the services.
20	(3) ACCOMPANIMENT.—An individual shall be
21	permitted to be accompanied by a person of the indi-
22	vidual's choice during the provision of the services
23	described in paragraph (1) to the extent this would
24	not significantly increase the medical risk to the in-

dividual.

1	(b) Voluntary Consent.—No health care provider
2	may perform upon an individual a treatment or procedure
3	(other than a treatment or procedure required to preserve
4	the life of the individual) which could reasonably be ex-
5	pected to affect the individual's capacity to reproduce chil-
6	dren, unless—
7	(1) the individual has given voluntary written
8	consent to the treatment or procedure after being
9	given complete information on the effect of the
10	treatment or procedure on the individual's reproduc-
11	tive capacity, and on possible alternative treatments
12	and procedures, at least 30 days before beginning
13	the treatment or procedure, and
14	(2) the individual has, after such 30-day wait-
15	ing period, again given written consent to the per-
16	formance of the treatment or procedure, except that
17	in the case of a woman who has given initial written
18	consent to a sterilization she may be sterilized in
19	less than 30 days following such consent (but in no
20	case in less than 72 hours)—
21	(A) if she had given initial written consent
22	at least 30 days before her anticipated delivery
23	date, she delivers before the anticipated date,
24	and the sterilization is performed at the time of

delivery;

- 1 (B) if she undergoes emergency abdominal 2 surgery within the 30-day waiting period and 3 the sterilization is concurrent with the abdom-4 inal surgery; or
 - (C) in the case of an elective sterilization procedure, such as tubal ligation or vasectomy, that is scheduled and performed separately from the act of childbirth, where prior informed consent is provided and the procedure is performed at the next subsequent or any later medical visit after informed consent is obtained.
- 12 (c) Breast Cancer Treatment.—The National Health Board shall insure that, before a mastectomy or other breast cancer treatment is performed on a woman, 14 15 the woman shall be provided with complete information on the complete range of medical options available for 16 treatment of her condition and the risks and side effects of each option and an opportunity to consult individuals 18 19 of her choice, and shall have given voluntary written consent to such procedure. 20
- 21 (d) BIRTHING OPTIONS.—The National Health 22 Board shall provide that a woman giving birth to an infant 23 shall have the right to choose from a complete range of 24 childbirth options including—

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1	(1) giving birth at home, in a birth center (if
2	available), or in a hospital;
3	(2) the presence during childbirth of a person
4	or persons of her choosing;
5	(3) the position for labor and delivery which she
6	chooses;
7	(4) caring for her infant at her bedside;
8	(5) feeding her infant according to the method
9	and schedule of her choice; and
10	(6) selecting the birth attendant of her own
11	choice.
12	She shall be provided with information on the benefits
13	risks, and side effects of each option and an opportunity
14	to consult individuals and groups of her choosing for infor-
15	mation and assistance on these options.
16	TITLE III—HEALTH LABOR
17	FORCE
18	Subtitle A—Job Categories and
19	Certification
20	SEC. 301. EFFECT OF STATE LAW.
21	Notwithstanding any law of a State or political sub-
22	division to the contrary, the Service, acting in accordance
23	with the provisions of this Act, shall be the sole judge of
24	the qualifications of its employees.

(a) CERTIFICATION OF COMPETENCE.—The National

Health Board shall establish procedures which will ensure

1 SEC. 302. QUALIFICATIONS OF HEALTH WORKERS.

6	title is performed by a health worker who at the time of
7	such work was—
8	(1) certified (in accordance with this subtitle)
9	as competent to perform the work under such job
10	category, and
11	(2) authorized to perform such work by the em-
12	ployer of such worker.
13	(b) Periodic Assessments.—There shall be peri-
14	odic review and assessment of the competency of such
15	workers to perform the work within their job category, and
16	opportunities for health workers to be assessed and cer-
17	tified with respect to skills required for advancement to
18	other job categories.
19	SEC. 303. ESTABLISHMENT OF JOB CATEGORIES AND CER-
19 20	SEC. 303. ESTABLISHMENT OF JOB CATEGORIES AND CERTIFICATION STANDARDS.
20	TIFICATION STANDARDS.
2021	TIFICATION STANDARDS. (a) IN GENERAL.—
202122	tification standards. (a) In General.— (1) Classification.—The National Health
20212223	TIFICATION STANDARDS. (a) IN GENERAL.— (1) Classification.—The National Health Board shall establish such guidelines for the classi-
2021222324	TIFICATION STANDARDS. (a) IN GENERAL.— (1) CLASSIFICATION.—The National Health Board shall establish such guidelines for the classification, certification, and employment of health

1	(A) to ensure that health workers who per-
2	form work for the Service which requires spe-
3	cialized skills have demonstrated that they pos-
4	sess such skills,
5	(B) to expand the roles of health workers
6	to enable them to participate in health care de-
7	livery to the maximum extent consistent with
8	their skills, and
9	(C) to provide for affiliation of health
10	workers with health care facilities at the com-
11	munity, district, and regional levels.
12	These guidelines shall permit alternative approaches
13	to healing, and practitioners skilled in such ap-
14	proaches, when these approaches have not been dem-
15	onstrated to be injurious to health.
16	(2) Considerations.—In establishing guide-
17	lines under paragraph (1), the National Health
18	Board shall provide for (A) sufficient flexibility to
19	permit utilization of health workers most effectively
20	to meet the health needs of the region, and (B) suf-
21	ficient uniformity to permit mobility of health work-
22	ers among the regions.
23	(b) CERTIFICATION STANDARDS.—
24	(1) Establishment.—For each job category
25	(other than a job category determined by the Na-

1	tional Health Board to involve highly specialized
2	skills requiring advanced specialty training), the Na-
3	tional Health Board shall, taking into account the
4	guidelines established under subsection (a), establish
5	certification standards which shall specify—
6	(A) the functions performed by a health
7	worker employed in such job category;
8	(B) the skills required in the course of
9	properly performing work under such job cat-
10	egory;
11	(C) the initial and continuing training, ex-
12	perience, and performance which must be un-
13	dertaken or demonstrated by a health worker to
14	achieve and maintain competency to perform
15	the work within such job category; and
16	(D) the curriculum which a health worker
17	must follow in studies in a health team school
18	(established under subtitle B) to demonstrate
19	sufficient competence to satisfy the specification
20	of subparagraph (C) for such job category.
21	(2) Specifications.—For each job category
22	established and determined by the National Health
23	Board to involve highly specialized skills requiring

advanced specialty training, the National Health

Board shall make the specifications described in subparagraphs (A) through (D) of paragraph (1).

(3) Periodic Review.—Standards for a job category under this subsection shall be periodically reviewed to supplement, modify, or eliminate such standards as will facilitate the delivery of quality health care services under this Act.

(4) Quality protection.—

(A) Prohibition of downgrades of Levels.—No individual health facility administrator is authorized to downgrade the level of skill, license or certification required to perform duties delineated by the Board.

(B) Review.—

(i) Review of Staffing Changes.—
Upon enactment of this Act, the Board shall convene a national level task force to review the impact on the safety and health of patients and workers of downgrading and deskilling of health care job categories by replacing licensed with unlicensed workers during the 1990s, particularly in the nursing area, and to recommend remedies as appropriate.

1	(ii) Whistleblower protection.—
2	Health care workers who report com-
3	promises in the quality of care shall not be
4	subjected to recriminations.
5	(C) Workforce staffing levels.—The
6	Board may establish health workforce staffing
7	levels as it determines will promote the delivery
8	of quality health care services.
9	Subtitle B—Education of Health

Subtitle B—Education of Health Workers

1 SEC. 311. HEALTH TEAM SCHOOLS.

- (a) Establishment.—
- (1) IN GENERAL.—Except as provided in paragraph (2), the Board shall establish a procedure for converting existing educational facilities for health services workers to create health team schools (each in this subtitle referred to as a "school") in accordance with this section to provide programs of initial and continuing basic education in health care delivery for health workers in all job categories, and to provide initial continuing advanced education in health care specialties and health science specialty fields. Such schools shall be established and functioning not later than 4 years after the effective date of health services.

- 1 (2) USE OF FUNDS.—Schools shall be funded 2 exclusively by the Service, shall not charge nor ac-3 cept tuition or fees for enrollment, and shall provide 4 each student with an adequate allowance for living 5 expenses, educational supplies, and any child care 6 expenses.
- 7 (b) OPERATIONAL PRINCIPLES.—Schools shall be op-8 erated and maintained in accordance with the following 9 principles:
 - (1) The activities of each school shall be designed to meet the health needs of the population.
 - (2) The number of students enrolled in each educational program in a school shall be based on the needs for health workers within a given area, defined by geographic and political boundaries.
 - (3) Schools shall integrate the education of health workers in the different job categories (established under subtitle A) so as to permit health workers to be educated and certified for successively higher levels of health care work.
 - (4) Each school's admissions policies, curriculum policies, faculty hiring procedures, and governance plan shall be established and implemented in accordance with subsections (c) through (f), respectively, and with the fullest possible participation

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- of the community health workers, staff, and students in its region.
- 3 (5) A school may not use individuals who are from low-income populations or minority groups, or 5 who are women or confined in mental or penal insti-6 tutions, as subjects for training or demonstration in 7 numbers that are disproportionate to their numbers 8 in the population of the region, and may not use any 9 individuals as subjects for training or demonstration 10 in a manner beyond that required for the immediate 11 purpose of the training or demonstration or without 12 their explicit consent.
- 13 The National Health Board shall establish, not later than
- 14 one year after the effective date of health services, guide-
- 15 lines for the application of these principles and for the
- 16 phased integration of health worker education programs,
- 17 including medical, dental, osteopathic, and nursing school
- 18 programs, in existence on the date of enactment of this
- 19 Act into the schools established under this section.
- 20 (c) Admissions Policies.—Admissions policies for 21 education programs in schools shall—
- 22 (1) emphasize previous health-related work ex-23 perience, as evaluated by health workers (including 24 peers), by individuals who have received health care 25 services from the applicant, and by faculty members;

(2) minimize the use of criteria of academic 1 2 performance other than such criteria as have been 3 shown to be significantly related to future work performance; (3) give preference to segments of the popu-6 lation of the region underrepresented among health 7 workers: 8 (4) to the extent consistent with paragraph (3), 9 provide for admission of individuals so that the stu-10 dent body approximates the population of the region 11 by race, sex, family income, and language; and 12 (5) require that the applicant agree, if accepted 13 into the school, to perform health care services in ac-14 cordance with section 312. (d) Curriculum Policies.—The National Health 15 Board, in consultation with its local and regional authori-16 ties, shall establish and implement curriculum policies for 17 18 educational programs in schools. Such policies shall— 19 (1) give priority in study and field work to the 20 leading causes of illness and death in the region, in-21 cluding environmental, biological, and social determinants of mortality and morbidity; 22 23 (2) give special consideration to studying the

social, as well as biological, causation and prevention

of illness and disease, and to the differing health

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- care needs of populations facing special health risks and having special cultures and lifestyles within the region;
 - (3) provide that all students shall take a common, initial sequence of courses and that students preparing for more advanced types of health work shall take studies that are progressively more specialized and differentiated;
 - (4) emphasize work study experience in all types of health care facilities in the region, including community and workplace facilities, facilities for the aged, mentally ill, and mentally retarded, health care facilities in prisons and other correctional institutions, alcohol and drug rehabilitation facilities, environmental health facilities, and all other health care facilities of the Service in communities and districts in the region;
 - (5) emphasize the appropriate and safe use, and discourage the overuse, of drugs and medical techniques; and
 - (6) facilitate the development by all health workers of skills in decisionmaking and assessment of user needs in cooperation with other health workers and with users.

1	(e) Faculty Hiring Procedures.—Faculty hiring
2	procedures in schools shall, to the maximum extent fea-
3	sible, create a faculty which approximates the population
4	of the region by race, sex, and language.
5	(f) GOVERNANCE PLANS.—Governance plans for the
6	management of a school shall give significant decision-
7	making powers to staff and students of the school.
8	SEC. 312. SERVICE REQUIREMENT.
9	(a) Service Requirement.—
10	(1) In general.—No individual may be en-
11	rolled in a school unless the individual agrees to per-
12	form health care services as an employee of the
13	Service in the job category for which training is
14	being provided—
15	(A) for a period of time equal to the period
16	of such enrollment in the school but not less
17	than 2 years;
18	(B) beginning not later than 1 year after
19	the date of the individual's graduation from the
20	school; and
21	(C) for an area with the highest priority
22	ranking under subsection (c) that agrees to em-
23	ploy the individual.
24	(2) Deferral.—An individual's obligation to
25	perform service under an agreement described in

- paragraph (1) shall be deferred only for a period during which the individual is physically or mentally incapable of performing such service.
 - (3) Completion of Service Required.—No individual who has made an agreement described in paragraph (1) may be employed other than in accordance with subsection (c), until the individual has completed the period of obligated service in accordance with this section.
 - (4) Penalty for Breach of agreement.—
 Except as provided in paragraph (5), if an individual breaches an agreement under paragraph (1) by failing (for any reason) either to begin such individual's service obligation or to complete such service obligation, the Service shall be entitled to recover from the individual an amount determined in accordance with the formula A=C (1-s / (t)) in which—
 - (A) "A" is the amount the Service is entitled to recover;
 - (B) "C" is an amount determined by the National Health Board to be the costs to the Service of the education program and allowance received by the individual and the interest on such costs which would be payable if at the time the costs were undertaken they were loans

bearing interest at the maximum legal prevailing rate, as determined by the Treasurer of
the United States;

- (C) "t" is the total number of months in the individual's period of obligated service; and
- (D) "s" is the number of months of such period served by the individual. Any amount of damages which the Service is entitled to recover under this paragraph shall, within the 1-year period beginning on the date of the breach of the agreement, be paid to the Service.

(5) Cancellation.—

- (A) Upon death.—Any obligation of an individual under this subsection for service or payment of damages shall be canceled upon the death of the individual.
- (B) Extreme Hardship exception.—
 The National Health Board shall provide for the waiver or suspension of any obligation of service or payment by an individual under this subtitle whenever compliance by the individual is impossible or would involve extreme hardship to the individual and if enforcement of such obligation with respect to any individual would be unconscionable.

- 1 (C) LIMITATION ON DISCHARGE IN BANK2 RUPTCY.—Any obligation of an individual under
 3 this subtitle for payment of damages may be re4 leased by a discharge in bankruptcy under title
 5 11 of the United States Code only if such dis6 charge is granted after the expiration of the 57 year period beginning on the first date that
 8 payment of such damages is required.
- 9 (b) Periodic Reassessment of Worker Ra-10 TIOS.—The National Health Board shall periodically assess the ratio of the number of health workers employed 11 by the Board in each job category (established under sub-13 title A) in an area to the number of residents in the area. 14 (c) Worker Matches.—The National Health Board 15 shall establish a program to match the locational preferences of graduates of schools with the needs and pref-16 erences of regions. 17

18 SEC. 313. PAYMENT FOR CERTAIN EDUCATIONAL LOANS.

19 (a) Loan Payment Program.—In the case of any 20 individual who has incurred any educational loan before 21 the fourth year after the effective date of health services 22 and for the individual's costs for an educational program 23 in health care delivery, health care specialties, or health 24 science specialty fields, the National Health Board shall 25 make payments, in accordance with subsection (b), for and

- 1 on behalf of that individual, on the principal of and inter-
- 2 est on any such loan which is outstanding on the date the
- 3 individual begins to work for the Service.
- 4 (b) Making of Payment.—The payments described
- 5 in subsection (a) shall be made by the National Health
- 6 Board as follows:
- 7 (1) Upon completion by the individual for whom
- 8 the payments are to be made of the first year of em-
- 9 ployment with the Service, the National Health
- Board shall pay 30 percent of the principal of, and
- the interest on, each loan described in subsection (a)
- which is outstanding on the date he began such em-
- ployment.
- 14 (2) Upon completion by that individual of the
- 15 second year of such employment, the National
- 16 Health Board shall pay another 30 percent of the
- principal of, and the interest on, each such loan.
- 18 (3) Upon completion by that individual of a
- third year of such employment, the National Health
- Board shall pay another 25 percent of the principal
- of, and the interest on, each such loan.
- 22 (4) Upon completion by that individual of a
- fourth year of such employment, the National
- Health Board shall pay the remaining 15 percent of

- 1 the principal of, and all remaining interest on, each
- 2 such loan.
- 3 No payment may be made under this subsection with re-
- 4 spect to a loan unless the person on whose behalf the pay-
- 5 ment is to be made has submitted to the National Health
- 6 Board a certified copy of the agreement under which such
- 7 loan was made.
- 8 (c) Payment During Employment.—Notwith-
- 9 standing the requirement of completion of employment
- 10 specified in subsection (b), the National Health Board
- 11 shall on or before the due date thereof, pay any loan or
- 12 loan installment which may fall due within the period of
- 13 employment for which the borrower may receive payments
- 14 under this section, upon the declaration of such borrower,
- 15 at such times and in such manner as the National Health
- 16 Board may prescribe (and supported by such other evi-
- 17 dence as the National Health Board may reasonably re-
- 18 quire), that the borrower is then employed as described
- 19 in subsection (b) and that the borrower will continue to
- 20 be so engaged for the period required (in the absence of
- 21 this subsection) to entitle the borrower to have made the
- 22 payments provided by this section for such period, except
- 23 that not more than 85 percent of the principal of any such
- 24 loan shall be paid pursuant to this subsection.

1	Subtitle C-Employment and
2	Labor-Management Relations
3	Within the Service
4	SEC. 321. EMPLOYMENT, TRANSFER, PROMOTION, AND RE-
5	CEIPT OF FEES.
6	(a) Service Employees.—The National Health
7	Board shall employ, classify, and fix the salaries and bene-
8	fits of all employees of the Service employed in the Serv-
9	ice's facilities.
10	(b) Policies.—The National Health Board, in estab-
11	lishing guidelines and standards under this subtitle, shall,
12	to the extent feasible and consistent with the provisions
13	of this subtitle, provide for—
14	(1) employment and promotion in the Service in
15	the same manner as is provided for employment and
16	promotion under the Federal civil service system;
17	(2) meaningful opportunities for career ad-
18	vancement;
19	(3) encouragement of health workers to use up
20	to 10 percent of their work time for continuing edu-
21	cation under subtitle B without loss of pay or other
22	job rights; and
23	(4) full protection of employees' rights by pro-
24	viding an opportunity for a fair hearing on adverse
25	actions with representation of their own choosing.

- 1 (c) Hiring Preferences.—The National Health
- 2 Board, in hiring for employees to fill vacancies in newly
- 3 created positions, shall give preference to individuals who
- 4 were employed as health workers, or self-employed while
- 5 delivering health services, before the date of enactment of
- 6 this Act. The National Health Board shall ensure, through
- 7 such steps as it deems necessary, that all such individuals
- 8 desiring to be employed within the Service shall find ap-
- 9 propriate employment in the Service.
- 10 (d) Promotion and Transfer.—Employees of the
- 11 Service shall be eligible for promotion or transfer to any
- 12 position in the Service for which they are qualified. A job
- 13 placement service in each region shall assist health work-
- 14 ers in its region in identifying suitable employment oppor-
- 15 tunities and in transferring between jobs. The authority
- 16 given by this subsection shall be used to provide a max-
- 17 imum degree of career opportunities for employees and to
- 18 ensure continued improvement of health care services.
- 19 (e) No Undue Financial Incentives.—No health
- 20 worker should benefit financially from the provision or de-
- 21 nial of services to individual patients, beyond their regular
- 22 remuneration.
- 23 (f) Sole Employer.—An employee of the Service
- 24 may not receive any fee or perquisite on account of duties

1	performed by virtue of such employment except from the
2	Service.
3	(g) Grandfather Clause.—The National Health
4	Board shall support alternative procedures to assure that
5	health care professionals meet required standards, par-
6	ticularly those currently practicing in health professional
7	shortage areas in inner cities and in rural communities
8	(h) Transitional Employment.—Up to 1 percent
9	of the budget of the United States Health Service for each
10	of its first 2 years may be expended for the retraining
11	and hiring of sales, administrative, clerical, and service
12	employees displaced as a result of this Act, including those
13	in the health insurance industry.
13 14	in the health insurance industry. SEC. 322. APPLICABILITY OF LAWS RELATING TO FEDERAL
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14	SEC. 322. APPLICABILITY OF LAWS RELATING TO FEDERAL
14 15	SEC. 322. APPLICABILITY OF LAWS RELATING TO FEDERAL EMPLOYEES.
14151617	SEC. 322. APPLICABILITY OF LAWS RELATING TO FEDERAL EMPLOYEES. (a) IN GENERAL.—Chapter 75 of title 5, United
14151617	SEC. 322. APPLICABILITY OF LAWS RELATING TO FEDERAL EMPLOYEES. (a) IN GENERAL.—Chapter 75 of title 5, United States Code (relating to adverse actions against employ-
1415161718	EMPLOYEES. (a) In General.—Chapter 75 of title 5, United States Code (relating to adverse actions against employees), apply to employees of the Service (other than employees).
141516171819	EMPLOYEES. (a) In General.—Chapter 75 of title 5, United States Code (relating to adverse actions against employees), apply to employees of the Service (other than employees serving on the personal staff of members of health.
14 15 16 17 18 19 20	EMPLOYEES. (a) In General.—Chapter 75 of title 5, United States Code (relating to adverse actions against employees), apply to employees of the Service (other than employees serving on the personal staff of members of health boards) except to the extent provided—
14 15 16 17 18 19 20 21	EMPLOYEES. (a) In General.—Chapter 75 of title 5, United States Code (relating to adverse actions against employees), apply to employees of the Service (other than employees serving on the personal staff of members of health boards) except to the extent provided— (1) in a collective bargaining agreement negotiation.

- 1 (b) Coverage Under Workers Compensation.—
- 2 Employees of the Service are covered by subchapter I of
- 3 chapter 81 of title 5, United States Code (relating to com-
- 4 pensation for work injuries).
- 5 (c) CIVIL SERVICE.—
- 6 (1) APPLICATION OF CIVIL SERVICE RETIRE7 MENT.—Chapter 83 of title 5, United States Code
 8 (relating to civil service retirement), applies to em9 ployees of the Service except to the extent provided
 10 in a collective bargaining agreement negotiated on
 11 behalf of and applicable to them.
- 12 (2) WITHHOLDING.—The Service shall withhold 13 from pay and shall pay into the Civil Service Retire-14 ment and Disability Fund the amounts specified in 15 chapter 83 of title 5, United States Code, as re-16 quired under paragraph (1). The Service, upon re-17 quest of the Office of Personnel Management, but 18 not less frequently than annually, shall pay to the 19 Office the costs reasonably related to the adminis-20 tration of Fund activities for employees of the Serv-21 ice.
- 22 (d) ACCRUAL OF SICK AND ANNUAL LEAVE.—Sick 23 and annual leave and compensatory time of employees of 24 the Service, whether accrued prior to or after the com-

1 mencement of operations of the Service, shall be obliga-

2 tions of the Service.

(e) Application of Conditions.—

- (1) Terms of employment.—Compensation, benefits, and other terms and conditions of employment in effect on the effective date of health services for employees of the Federal Government performing functions that are provided under this Act by the Service, shall apply to all employees of the Service performing similar functions until changed by the Service in accordance with this Act. Subject to the provisions of this Act, the provisions of subchapter I of chapter 85 and chapter 87 of title 5, United States Code (relating to unemployment compensation and life insurance), apply to employees of the Service unless varied, added to, or substituted for in accordance with paragraph (2).
 - (2) Limitation on variation.—No variation, addition, or substitution with respect to fringe benefits shall result in a program of fringe benefits which on the whole is less favorable to employees of the Service than fringe benefits in effect for employees of the Federal Government on the effective date of health services. No variation, addition, or substitution with respect to fringe benefits of employees

1	for whom there is a collective bargaining representa-
2	tive shall be made except by agreement between such
3	representative and the Service.
4	SEC. 323. APPLICABILITY OF FEDERAL LABOR-MANAGE-
5	MENT RELATIONS LAWS.
6	(a) Application of NLRA.—
7	(1) In general.—The provisions of the Na-
8	tional Labor Relations Act (42 U.S.C. 141 et seq.)
9	shall apply to the Service and its employees to the
10	extent, not inconsistent with subsection (b), to which
11	such provisions apply to employers (as defined in
12	section 2(2) of such Act), except that—
13	(A) the phrase "or any individual employed
14	as a supervisor" in section 2(3) of such Act
15	shall not apply (thereby making such Act apply,
16	for these purposes, to such individuals);
17	(B) section 9(b)(1) of such Act (providing
18	for separate treatment for professional and
19	nonprofessional employees) shall not apply;
20	(C) sections 206 through 210 of such Act
21	(relating to national emergencies) shall, for pur-
22	poses of this Act, have the phrases "the Presi-
23	dent of the United States" and "the Presi-
24	dent", wherever they appear, replaced by the
25	phrase "the National Health Board (or a com-

1 mittee thereof to which it has delegated such 2 authority)" and the phrase "national health or safety" replaced by the phrase "health or safety 3 4 of the residents of any region"; and (D) section 213 (providing for intervention 5 6 in a strike or lockout by the Director of the 7 Federal Mediation and Conciliation Service) 8 shall not apply. 9 (2) Strikes Permitted.—Paragraphs (3) and (4) of section 7311 of title 5, United States Code 10 11 (prohibiting participation in a strike or an organiza-12 tion asserting the right to strike), shall not apply to 13 employees of the Service. 14 (b) Neutrality in Union Matters.—The Na-15 tional Health Board shall adopt as a matter of general policy that governing boards at each level of the Service, 16 17 and employers acting as agents of these boards, agree to 18 determine employee preference on the subject of labor 19 union representation, and to determine which one if union representation is preferred, by a card check procedure con-20 21 ducted by a neutral third party in lieu of a formal election. 22 (c) Collective Bargaining.— 23 (1) In General.—Collective bargaining agree-24 ments between the National Health Board and duly 25 recognized bargaining representatives of employees

- of the Service may include procedures for resolution by the parties of grievances and adverse actions arising under the agreement, including procedures culminating in binding third party arbitration.
- 5 (2) ALTERNATIVE PROCEDURES.—The National 6 Health Board and duly recognized bargaining rep-7 resentatives of employees of the Service may by mu-8 tual agreement adopt procedures for the resolution 9 by the parties—
- 10 (A) of grievances and adverse actions aris-11 ing under collective bargaining agreements, and
- 12 (B) of disputes or impasses arising in the 13 negotiation of such agreements.
- 14 (d) Conforming Amendment.—Section 3(e) of the
- 15 Labor-Management Reporting and Disclosure Act of 1959
- 16 (42 U.S.C. 402(e)) is amended by inserting "the United
- 17 States Health Service and" after "and includes".
- 18 SEC. 324. DEFENSE OF CERTAIN MALPRACTICE AND NEG-
- 19 LIGENCE SUITS.
- 20 (a) Exclusive Remedy.—The remedy against the
- 21 United States provided by sections 1346(b) and 2672 of
- 22 title 28, United States Code, or by alternative benefits
- 23 provided by the United States where the availability of
- 24 such benefits precludes a remedy under section 1346(b)
- 25 of such title, for damage for personal injury, including

- 1 death, resulting from the performance of medical, surgical,
- 2 dental, or related functions, including the conduct of clin-
- 3 ical studies or investigations, by any employee of the Serv-
- 4 ice while acting within the scope of the employee's employ-
- 5 ment, shall be exclusive of any other civil action or pro-
- 6 ceeding by reason of the same subject matter against the
- 7 employee (or the employee's estate) whose act or omission
- 8 gave rise to the claim.
- 9 (b) Defense.—The Attorney General shall defend
- 10 any civil action or proceeding brought in any court against
- 11 any person referred to in subsection (a) (or the person's
- 12 estate) for any such damage or injury. Any such person
- 13 against whom such civil action or proceeding is brought
- 14 shall deliver within such time after date of service or
- 15 knowledge of service as determined by the Attorney Gen-
- 16 eral, all process served upon the person or an attested true
- 17 copy thereof to the person's immediate superior or to
- 18 whomever was designated by the appropriate National
- 19 Health Board to receive such papers and such person shall
- 20 promptly furnish copies of the pleading and process there-
- 21 in to the United States attorney for the district embracing
- 22 the place wherein the proceeding is brought, to the Attor-
- 23 ney General, and to the National Health Board.
- 24 (c) Procedure.—

- (1) Removal from State Courts.—Upon a certification by the Attorney General that the defendant was acting in the scope of employment at the time of the incident out of which the suit arose, any such civil action or proceeding commenced in a State court shall be removed without bond at any time before trial by the Attorney General to the district court of the United States of the district and division embracing the place wherein it is pending and the proceeding deemed a tort action brought against the United States under the provision of title 28, United States Code, and all references thereto.
 - (2) Motions to remand.—If a United States district court determines on a hearing on a motion to remand held before a trial on the merits that the case so removed is one in which a remedy by suit within the meaning of subsection (a) is not available against the United States, the case shall be remanded to the State court.
 - (3) EFFECT OF ALTERNATIVE REMEDIES.—
 Where a remedy by suit within the meaning of subsection (a) is not available because of the availability of a remedy through proceedings for compensation or other benefits from the United States as provided

- 1 by any other law, the case shall be dismissed, but in
- 2 the event the running of any limitation of time for
- 3 commencing, or filing an application or claim in,
- 4 such proceedings for compensation or other benefits
- 5 shall be deemed to have been suspended during the
- 6 pendency of the civil action or proceeding under this
- 7 section.
- 8 (d) Settlement.—The Attorney General may com-
- 9 promise or settle any claim asserted in such civil action
- 10 or proceeding in the manner provided in section 2677 of
- 11 title 28, United States Code, and with the same effect.
- 12 (e) Limitation.—For purposes of this section, the
- 13 provisions of section 2680(h) of title 28, United States
- 14 Code, shall not apply to assault or battery arising out of
- 15 negligence in the performance of medical, surgical, dental,
- 16 or related functions, including the conduct of clinical stud-
- 17 ies or investigations.
- 18 (f) Liability Insurance.—The appropriate Na-
- 19 tional Health Board may, to the extent it deems appro-
- 20 priate, hold harmless or provide liability insurance for any
- 21 employee of the Service for damage for personal injury,
- 22 including death, negligently caused by such employee while
- 23 acting within the scope of employment and as a result of
- 24 the performance of medical, surgical, dental, or related
- 25 functions, including the conduct of clinical studies or in-

1	vestigations, if the employee is assigned to a foreign coun-
2	try or detailed to a State or political subdivision thereof
3	or to a nonprofit institution, and if the circumstances are
4	such as are likely to preclude the remedies of third persons
5	against the United States described in section 2679(b) of
6	title 28, United States Code, for such damage or injury.
7	TITLE IV—OTHER FUNCTIONS
8	OF HEALTH BOARDS
9	Subtitle A—Advocacy, Grievance
10	Procedures, and Trusteeships
11	SEC. 401. ADVOCACY AND LEGAL SERVICES PROGRAM.
12	(a) Establishment of Program.—The National
13	Health Board shall establish a program of health advocacy
14	to ensure the full realization of the patient rights enumer-
15	ated in subtitle A of title II. Such a program shall in-
16	clude—
17	(1) the employment of individuals having basic
18	legal knowledge and skills as health advocates;
19	(2) the presence of health advocates—
20	(A) in inpatient health care facilities at all
21	times; and
22	(B) in other health care facilities during
23	the provision of health care services;
24	(3) provision for health advocates to (A) in-
25	form, on an ongoing basis, users and health workers

- of such patient rights and (B) report to the National Health Board any infraction of such rights which is not promptly corrected;
 - (4) provision for regular meetings between health workers and health advocates, users, and any user representatives to discuss ways of ensuring the fulfillment of such rights through affirmative action of such workers and the National Health Board; and
 - (5) appropriate action by the National Health Board to ensure that infractions of such rights are promptly and sufficiently corrected.

(b) Health Rights Legal Services.—

(1) Establishment of program.—The National Health Board shall establish a health rights legal services program and shall provide such program with sufficient legal and administrative personnel, funding, and facilities (A) to ensure that users and health workers receive, free of charge, high quality legal services (including representation in grievance proceedings commenced under section 402) for legal problems related to health rights and health care services, and (B) to improve, through litigation and other activities, the health care system and expand the rights of users and health workers.

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1	(2) Services.—The health rights legal services
2	program shall provide directly, by contract with the
3	Legal Services Corporation, or by contract with
4	members of the private bar, for—
5	(A) establishment of a legal services office
6	in each region to provide representation (other
7	than representation provided under subpara-
8	graph (B)) of users, health workers, and vol-
9	untary associations having a demonstrated in-
10	terest in health care in proceedings and hear-
11	ings under sections 324 and 402; and
12	(B) establishment of legal services offices
13	in such communities and districts as are deter-
14	mined, in accordance with guidelines established
15	by the National Health Board, to have inad-
16	equate legal services to provide the legal serv-
17	ices described in paragraph (1)(A).
18	(3) Use of contracts.—The National Health
19	Board may carry out the functions described in
20	paragraph (1)(B) directly, by contract, or otherwise.
21	SEC. 402. GRIEVANCE PROCEDURES.
22	(a) Grievance Proceedings.—
23	(1) In General.—The National Health Board
24	shall provide, in accordance with this section, that
25	any user, health worker, or any user association hav-

- ing a demonstrated interest in health care may commence a grievance proceeding before the Board (or
 a person or committee designated by such Board)
 with respect to an alleged violation of this Act. The
 National Health Board may commence a grievance
 proceeding before itself (or a person or committee
 designated by such Board) with respect to an alleged
 violation of this Act.
 - (2) Grievances against National Health Board may be presented to and adjudicated by the Inspector General for Health Services or the Inspector's General local designees. Grievants shall also have access to review in the courts.

(b) Review.—

- (1) By National Health Board.—The National Health Board shall provide, subject to paragraphs (2) and (3), for its review (or a review by a person or committee designated by the Board), by appeal to the Board by any party to a proceeding described in subsection (a)(1) or on its own initiative, of an adverse decision
- (2) LIMITATION ONCE SUIT COMMENCED.—On and after the date a suit with respect to an adverse determination in a grievance proceeding or review

- proceeding is filed under subsection (e), no review proceeding respecting such proceeding may be commenced by appeal to the Board under paragraph (1), and any such review proceeding which was commenced by appeal to the Board under such paragraph before the date of filing of such suit and is pending on such date shall promptly be discon-
- 9 (3) TIME LIMIT.—No review of an adverse ad10 ministrative decision may be made by appeal or by
 11 initiative under this subsection unless the appeal is
 12 filed or notice of the initiative is published (as the
 13 case may be) not later than 30 days after the publi14 cation of the decision.
- 15 (c) Investigation.—Whenever a grievance pro-16 ceeding is commenced under subsection (a), the entity be-17 fore which the proceeding is held shall investigate the 18 grievance.
- (d) RIGHT To SUE.—Any party to a grievance proceeding or review proceeding commenced under this section may bring suit in the United States district court for the judicial district in which such proceeding, or review proceeding, was brought, for the review of an adverse determination in such proceeding or review proceeding. Such court shall affirm such determination unless it finds that

tinued.

1	such determination is not supported by substantial evi-
2	dence or is arbitrary and capricious.
3	Subtitle B—Occupational Safety
4	and Health Programs
5	SEC. 411. FUNCTIONS OF THE NATIONAL HEALTH BOARD.
6	(a) OVERSIGHT AUTHORITY.—On and after the effec-
7	tive date of health services, the National Health Board
8	shall oversee occupational safety and health programs con-
9	ducted at the regional level, and shall participate in the
10	establishment and administration of occupational safety
11	and health standards under the Occupational Safety and
12	Health Act of 1970.
13	(b) Conforming Amendments.—
14	(1) In general.—To provide for participation
15	of the National Health Board in the establishment
16	and administration of occupational safety and health
17	standards, the Occupational Safety and Health Act
18	of 1970 (29 U.S.C. 651 et seq.) is amended—
19	(A) in section 3, by adding at the end the
20	following new paragraph:
21	"(15) The term 'National Health Board' means
22	the National Health Board of the United States
23	Health Services.";
24	(B) by striking "Secretary of Health and
25	Human Services" each place it appears (other

1	than in section 22(b)) and inserting "National
2	Health Board'';
3	(C) in the first sentence of section $6(b)(1)$,
4	by inserting "shall request the National Health
5	Board and" before "may request";
6	(D) in the second sentence of section
7	6(b)(1), by inserting "the Board and" after
8	"The Secretary shall provide";
9	(E) in the third sentence of section
10	6(b)(1), by striking "An" and inserting "The
11	Board and an";
12	(F) in the third sentence of section
13	6(b)(1), by striking "its" each place it appears
14	and inserting "their";
15	(G) in the fourth sentence of section
16	6(b)(6)(A), by inserting "after consultation
17	with the National Health Board and" after
18	"may be granted only";
19	(H) in the third sentence of section 6(d),
20	by inserting "after consultation with the Na-
21	tional Health Board and" before "after oppor-
22	tunity for";
23	(I) in section $8(g)(2)$, by striking "The
24	Secretary" and all that follows through "shall
25	each" and inserting "The Secretary shall";

1	(J) in section $8(g)(2)$, by striking "their"
2	and inserting "his";
3	(K) in section 16, by inserting "after con-
4	sultation with the National Health Board and"
5	before "after notice and opportunity";
6	(L) in section 18(c), by inserting "(after
7	consultation with the National Health Board)"
8	after "in his judgment";
9	(M) in section 19(d), by inserting "and the
10	National Health Board" after "Secretary" each
11	place it appears; and
12	(N) in section 20(a), by striking the first
13	sentence of paragraph (5).
14	(2) Effective date.—The amendments made
15	by paragraph (1) shall take effect on the effective
16	date of health services.
17	(f) Guidelines.—The National Health Board shall
18	establish guidelines—
19	(1) for its participation in the establishment
20	and administration of occupational safety and health
21	standards under the Occupational Safety and Health
22	Act of 1970; and
23	(2) for the establishment and operation of
24	workplace health facilities under section 413.

1	SEC. 412. COMMUNITY OCCUPATIONAL SAFETY AND
2	HEALTH ACTIVITIES.
3	The Occupational Safety and Health Administration
4	under the direction of the National Health Board, shall
5	develop and provide staff support for local and regional
6	occupational safety and health programs, to include com-
7	munity-based occupational safety and health councils that
8	represent community workers and residents. Such pro-
9	grams shall—
10	(1) promote and assist in the establishment of
11	workplace occupational safety and health committees
12	in workplaces in the community, and advise and fa-
13	cilitate such committees' actions relating to safety
14	and health hazards in workplaces in the community
15	and
16	(2) assist employees in determining methods of
17	and requirements for, inspections of workplaces in
18	the community for safety and health hazards.
19	(3) implement training programs to en-
20	hance the ability of employees in the region to
21	monitor safety and health conditions in their
22	workplaces and to assist safety and health in-
23	spectors in the conduct of workplace inspec-
24	tions;
25	(4) facilitate communication among work-
26	ers employed in similar industries in the region

1	and the Nation with respect to occupational
2	health and safety hazards they face in common;
3	(5) conduct baseline and periodic biologic
4	screening of employees in the region;
5	(6) develop and maintain environmental
6	monitoring programs to identify and isolate
7	hazardous workplaces and work areas in the re-
8	gion;
9	(7) analyze employment-related injuries
10	and illnesses occurring in the region
11	SEC. 413. WORKPLACE HEALTH FACILITIES.
12	(a) Establishment.—The Occupational Safety and
13	Health Administration, under the direction of the Na-
14	tional Health Board, shall develop a program to establish
15	worksite health facilities, distributed to make available oc-
16	cupational and emergency health care services to individ-
17	uals employed in the workplace in accordance with this
18	section and guidelines and standards for such facilities es-
19	tablished by the National Health Board. Such facilities
20	may be maintained by each employer where the facility
21	is located, or by the group of employers covered by a facil-
22	ity.
23	(b) APPLICATION OF GUIDELINES.—Each workplace
24	health facility established pursuant to subsection (a) shall,

1	taking into account guidelines established by the National
2	Health Board—
3	(1) be organized in a manner so as to provide
4	an appropriate number of appropriately skilled
5	health workers to meet occupational and emergency
6	health care needs of employees in the workplace; and
7	(2) be operated by the community for the com-
8	munity in which the workplace is predominantly lo-
9	cated, or, where the National Health Board or its
10	local authority deems appropriate, by the employer,
11	with the cost in either case borne by the employer
12	in each workplace.
13	SEC. 414. EMPLOYEE RIGHTS RELATING TO OCCUPATIONAL
	SEC. 414. EMPLOYEE RIGHTS RELATING TO OCCUPATIONAL SAFETY AND HEALTH.
13	
13 14	SAFETY AND HEALTH.
13 14 15	SAFETY AND HEALTH. (a) WORKPLACE COMMITTEES.—
13 14 15 16	SAFETY AND HEALTH. (a) WORKPLACE COMMITTEES.— (1) ESTABLISHMENT.—Employees in each
13 14 15 16 17	SAFETY AND HEALTH. (a) WORKPLACE COMMITTEES.— (1) ESTABLISHMENT.—Employees in each workplace having 25 or more employees shall have
13 14 15 16 17 18	SAFETY AND HEALTH. (a) WORKPLACE COMMITTEES.— (1) ESTABLISHMENT.—Employees in each workplace having 25 or more employees shall have the right to establish workplace occupational safety
13 14 15 16 17 18 19 20	SAFETY AND HEALTH. (a) WORKPLACE COMMITTEES.— (1) ESTABLISHMENT.—Employees in each workplace having 25 or more employees shall have the right to establish workplace occupational safety and health committees (each in this subsection re-
13 14 15 16 17	SAFETY AND HEALTH. (a) WORKPLACE COMMITTEES.— (1) ESTABLISHMENT.—Employees in each workplace having 25 or more employees shall have the right to establish workplace occupational safety and health committees (each in this subsection referred to as a "committee") with members of their
13 14 15 16 17 18 19 20 21	SAFETY AND HEALTH. (a) WORKPLACE COMMITTEES.— (1) ESTABLISHMENT.—Employees in each workplace having 25 or more employees shall have the right to establish workplace occupational safety and health committees (each in this subsection referred to as a "committee") with members of their choosing.

without any loss of pay or other job rights—

- 1 (A) be permitted to spend eight hours of
 2 each month inspecting their workplace and con3 ducting such other functions relating to occupa4 tional safety and health as are determined by
 5 the employees in the workplace; and
 6 (B) be permitted to accompany any safety
- 6 (B) be permitted to accompany any safety
 7 and health inspectors during inspections of the
 8 workplace.
- 9 (b) SAFETY-RELATED RIGHTS.—Employees in each 10 workplace shall have the right, without any loss of pay 11 or other job rights—
 - (1) to monitor safety and health conditions in their workplace whenever they reasonably deem it necessary and with whatever reasonable scientific instruments and expert assistance they choose; and
 - (2) to remove themselves from the site of any hazard to their safety or health until an authorized inspector has certified that the hazard has been eliminated.
- 20 (c) SAFE WORKPLACES.—Employers shall adopt all feasible engineering measures that will minimize occupational safety and health hazards in the workplace. Where such measures are not adequate to protect employees from such hazards, employers shall furnish their employees with, or reimburse their employees for the reasonable cost

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- 1 of, equipment and clothing needed to protect an employee
- 2 from any residual occupational safety and health hazards
- 3 in the workplace.
- 4 (d) Right To Inspect Medical Records.—Em-
- 5 ployees or their duly chosen representatives shall have the
- 6 right to inspect all medical records maintained by their
- 7 employers on the condition of their health, and shall have
- 8 the right to be assisted during such inspections by persons
- 9 of their choosing.
- 10 (e) Copies of Reports.—Employers shall provide
- 11 their employees with copies of all reports, studies, and
- 12 data concerning conditions affecting the health and safety
- 13 of employees within their workplaces, with annual reports
- 14 on the morbidity and mortality experience of present and
- 15 former employees, and with timely notification of the pres-
- 16 ence within the workplace of any materials, agents, or con-
- 17 ditions which may have a deleterious effect on the safety
- 18 and health of their employees, along with relevant infor-
- 19 mation on hazards and precautions, symptoms, remedies,
- 20 and antidotes.
- 21 (f) RIGHT TO NEGOTIATE STANDARDS.—Employees
- 22 shall have the right to seek, through collective bargaining,
- 23 occupational safety and health standards, including stand-
- 24 ards relating to physical and mental stress and speed of

- 1 work, more restrictive than such standards established
- 2 under the Occupational Safety and Health Act of 1970.
- 3 SEC. 415. DEFINITIONS.
- 4 (a) WORKPLACE.—For purposes of this subtitle, the
- 5 term "workplace" means the regular location where work
- 6 is performed by one or more employees of an employer.
- 7 (b) Employer; Employee.—For the purposes of
- 8 sections 413 and 414, the terms "employer" and "em-
- 9 ployee" have the same meanings those terms have in sec-
- 10 tion 3 of the Occupational Safety and Health Act of 1970
- 11 (42 U.S.C. 653).
- 12 Subtitle C—Health and Health
- 13 Care Delivery Research, Quality
- 14 Assurance, and Health Equity
- 15 SEC. 421. PRINCIPLES AND GUIDELINES FOR RESEARCH.
- 16 (a) CONDUCT.—On and after the effective date of
- 17 health services, the Service shall conduct a program of re-
- 18 search concerning health and health care delivery. On and
- 19 after 2 years after such date, such research program shall
- 20 conform to the following principles:
- 21 (1) The research shall, to the maximum extent
- possible, be performed under the direction of, and in
- association with, agencies representative of the popu-
- 24 lation.

- (2) No research shall be conducted within, or using the resources of, an area health facility until it has been reviewed and approved by the National Health Board, or a designated local authority responsible for such facility.
 - (3) Priority shall be given in health research to the prevention and correction of the leading causes of illness and death, particularly environmental, occupational, nutritional, social, and economic causes.
 - (4) Priority shall be given in health care delivery research to improvement of the effectiveness and efficiency of ambulatory and primary health care delivery, including research on alternative systems of health care delivery and alternative conceptions of health and health care.
 - (5) The National Health Board shall encourage and support the conduct of clinical trials that may improve the health of the public. Any clinical trial conducted with the intention of evaluating new preventive, diagnostic, or therapeutic methods or agents shall be conducted only in accordance with established ethical procedures that protect subjects from undue harm. If benefit becomes apparent, by scientific consensus, before the scheduled conclusion of any clinical trial, such trial shall nevertheless be ter-

- 1 minated, and the benefit made available to trial par-2 ticipants and the public at large.
- 3 (6) No research shall be conducted on a human 4 subject without the subject's informed written con-5 sent.
 - (7) No research shall be conducted on a human subject while the subject is involuntarily confined to an institution.
 - (8) The planning and conduct of research under the program, shall take place in cooperation with appropriate officials conducting related research in the Federal Government and agencies and departments of State, territorial, and local governments.
- 14 (9) The results of research shall be dissemi-15 nated to the public and to National Health Board in 16 a manner that will most readily permit the use of 17 such results to improve the health of users and the 18 delivery of health care services.
- 19 (b) GUIDELINES.—The National Health Board shall 20 establish guidelines for the conduct of research in con-21 formance with the principles described in subsection (a).
- 22 SEC. 422. ESTABLISHMENT OF INSTITUTES.
- 23 (a) In General.—On the effective date of health 24 services, the agencies of the Department of Health and 25 Human Services that conduct research on health and

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1	health care are transferred to the National Health Board
2	These include the Agency for Healthcare Research and
3	Quality, the Agency for Toxic Substances and Disease
4	Registry, the Centers for Disease Control and Prevention
5	the National Institutes of Health (established under title
6	IV of the Public Health Service Act), and the Substance
7	Abuse and Mental Health Services Administration. In ad
8	dition, the National Health Board shall establish the fol
9	lowing institutes:
10	(1) National institute of epidemiology.—
11	A National Institute of Epidemiology, which shall—
12	(A) gather and analyze disease-related sta
13	tistics collected by the Service;
14	(B) plan, conduct, support, and assist in
15	epidemiologic research conducted by the Serv
16	ice;
17	(C) conduct and support research on epi
18	demiologic methodology and experimental epide
19	miology;
20	(D) establish and maintain an early warn
21	ing system for the detection of new diseases
22	and epidemics;
23	(E) assist in the formulation of policies to
24	eliminate or reduce the causes of illness and in

1	jury and to prevent and curtail epidemics of
2	these conditions; and
3	(F) provide technical assistance and sup-
4	port to regional and local jurisdictions related
5	to measures to prevent and curtail outbreaks of
6	illness and injury.
7	(2) National institute of evaluative
8	CLINICAL RESEARCH.—A National Institute of Eval-
9	uative Clinical Research, which shall—
10	(A) create a uniform electronic data base
11	for research on quality improvement in clinical
12	care and the organization and delivery of serv-
13	ices, and for research on outcomes of care;
14	(B) assess and analyze evidence on newly
15	discovered or proposed preventive, diagnostic,
16	and therapeutic methods and agents, including
17	new technologies, and assist the National
18	Health Board, in cooperation with other bodies,
19	including the National Institute of Pharmacy
20	and Medical Supply, in developing guidelines
21	and standards for their introduction;
22	(C) analyze evidence on newly discovered
23	or proposed preventive, diagnostic, and thera-
24	peutic methods and agents;

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- (D) plan and conduct clinical trials, in conformance with the limitations of subtitle A of title Π;
 - (E) assist the National Health Board, in cooperation with other bodies, including the National Institute of Pharmacy and Medical Supply, in developing guidelines and standards for the introduction of new methods of prevention, diagnosis, and treatment;
 - (F)(i) regularly assess and recommend measures to improve the health status of the population, which methods shall include analysis of the national health data base, regular surveys of the population regarding their experience and evaluation of their health and health services, and such other methods as designated by the Institute;
 - (ii) identify the most effective methods of prevention, diagnosis and treatment, as determined by the most recent evidence, and assist the National Health Board, in cooperation with other bodies, in establishing guidelines to improve clinical practice, including clinical decision criteria per section 221(f);

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1	(iii) regularly monitor and report to the
2	National Health Board for further action the
3	extent of inappropriate care, including under-
4	service and overservice, and its consequences;
5	(iv) develop additional methods of quality
6	improvement for implementation by the Na-
7	tional Health Board and other entities, includ-
8	ing systematic review of patterns of practice
9	that compromise the quality of care and rec-
10	ommendations to redress such practices, edu-
11	cation for health care workers to improve the
12	quality of care, and guidelines for the optimal
13	organization of health services and the use or
14	tertiary care facilities;
15	(G) administer the periodic convening of
16	the U.S. Preventive Health Services Task
17	Force, which shall recommend to the National
18	Health Board a schedule for preventive health
19	services based on age and sex, which schedule
20	shall reflect the most recent medical evidence

(H) provide education for users on clinical effectiveness guidelines and the most effective preventive, diagnostic, and treatment practices.

and

1	(3) National institute of health care
2	SERVICES.—A National Institute of Health Care
3	Services, which shall—
4	(A) analyze data and statistics on the
5	health care resources and needs of the Nation
6	and on the quality of present services;
7	(B) conduct comparative studies of health
8	care services in the various regions of the Na-
9	tion, and make recommendations for the im-
10	provement of health care services in areas with
11	inferior quality of health care services;
12	(C) plan and conduct research on alter-
13	native methods of health care delivery, on the
14	functions, tasks, performance and work rela-
15	tionships of various kinds and categories of
16	health workers, on patterns of organization of
17	health care, and on the effectiveness and bene-
18	fits of health care in relation to costs; and
19	(D) assist the National Health Board in
20	formulating national policies to improve the
21	quality of health care services.
22	(4) NATIONAL INSTITUTE OF PHARMACY AND
23	MEDICAL SUPPLY.—A National Institute of Phar-
24	macy and Medical Supply, which shall—

1	(A) recommend to the National Health
2	Board standards regarding the quality, dis-
3	tribution, and price of all drugs, therapeutic de-
4	vices, appliances and equipment to be used by
5	the Service;
6	(B) certify drugs, therapeutic devices, ap-
7	pliances, and equipment for use in the health
8	facilities of the Service, and for furnishing to
9	users of such health facilities;
10	(C) assist the National Health Board in
11	issuing a National Pharmacy and Medical Sup-
12	ply Formulary; and
13	(D) conduct a comprehensive program of
14	pharmaceutical and medical supply research
15	and utilization education using regional facili-
16	ties to the maximum extent possible.
17	(5) NATIONAL INSTITUTE OF SOCIOLOGY OF
18	HEALTH AND HEALTH CARE.—A National Institute
19	of Sociology of Health and Health Care, which
20	shall—
21	(A) conduct ongoing analyses of the basic
22	epistemological assumptions of health and
23	health care;

1	(B) assess critically the effects of scientific
2	medicine and of divisions in institutional and
3	technical skills in health care;
4	(C) evaluate the effects of health care
5	measures and policies upon population groups
6	and subgroups in the Nation;
7	(D) identify and analyze the social, cul-
8	tural, economic, occupational, distributional
9	and environmental factors in modern society af-
10	fecting health and well-being;
11	(E) analyze alternative, holistic approaches
12	to the human body, health, and causality of il
13	health and the lack of social and psychological
14	well-being; and
15	(F) assist the National Health Board in
16	formulating national policies relating to the pro-
17	motion of health and the provision of health
18	care.
19	(b) Coordination of Effort.—The National
20	Health Board will establish mechanisms for internal co-
21	ordination of research among the five Institutes, and wil
22	also coordinate effort with agencies under the Department
23	of Health and Human Services, including the Food and
24	Drug Administration and the Health Resources and Serv-
25	ices Administration.

Subtitle D—Health Planning, Dis-

- 2 tribution of Drugs and Other
- 3 Medical Supplies, and Miscella-
- 4 neous Functions
- 5 SEC. 431. HEALTH PLANNING AND BUDGETING.
- 6 (a) IN GENERAL.—The National Health Board shall
- 7 develop and implement guidelines to collect data on the
- 8 supply of and demand for health workers in facilities
- 9 under its supervision, and on the delivery of health care
- 10 and supplemental services in health care facilities under
- 11 its supervision, shall evaluate such data in relation to the
- 12 health care needs of their respective area, and shall trans-
- 13 mit such data and evaluation as necessary for implementa-
- 14 tion, and shall make available such data and evaluations
- 15 to residents of their respective area.
- 16 (b) Coordination.—The National Health Board
- 17 shall coordinate the planning and administration of the
- 18 delivery of health care services, health worker education,
- 19 and health research within regions, and shall facilitate the
- 20 planning and administration of such programs.
- 21 (c) Plans.—The National Health Board shall formu-
- 22 late a 1-year and 5-year national health plan and budget,
- 23 taking into account the regional budgets prepared in ac-
- 24 cordance with section 522.

SEC. 432. DISTRIBUTION OF DRUGS AND OTHER MEDICAL

)	SUPPLIES.
→	SUFFLIES.

- (a) National Formulary.—
- 4 (1) Publication.—The National Health
 5 Board, shall, not later than the effective date of
 6 health services, publish and disseminate a National
 7 Pharmacy and Medical Supply Formulary (in this
 8 section referred to as the "Formulary").
 - (2) Contents.—The Formulary shall contain a listing of drugs, therapeutic devices, appliances, equipment, and other medical supplies (including eyeglasses, other visual aids, hearing aids, and prosthetic devices) (in this section referred to as "drugs and other medical supplies"). For each item on such listing the Formulary shall contain (A) the standards of quality for the production of such item, (B) the medical conditions for which the item is certified as effective for purposes of the provision of health care services under this Act, and (C) such other information on such item as the National Health Board determines to be appropriate for the effective and efficient delivery of health care services under this Act.
 - (3) UPDATING.—The National Health Board shall, at regular intervals, update the contents of the Formulary and publish a price list for items listed

- in the Formulary, which prices shall reflect the actual costs of manufacture.
- 3 (b) Drug Purchase Programs.—

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- (1) In General.—The National Health Board shall establish a program, in accordance with this subsection for the purchase and distribution of drugs and other medical supplies for use in health care facilities.
- (2) PRICING.—Such program shall provide for the purchase of each drug or other medical supply item only (A) following competitive bidding on such item or (B) based on the price listed for such item in the price list published under subsection (a)(3).
 - (3) GENERIC DISTRIBUTION.—Such program shall provide for the distribution and dispensing of drugs under their generic names.
- 17 (4) GENERIC NAMES DEFINED.—For purposes 18 of paragraph (3), the term "generic names" means 19 the established names, as defined in section 20 502(e)(2) of the Federal Food, Drug, and Cosmetic 21 Act (21 U.S.C. 352(e)(2)).
- 22 (c) AUTHORITY TO MANUFACTURE.—The National 23 Health Board is authorized to establish and operate drug 24 and medical supply manufacturing facilities, if it deter-

- 1 mines that such operation will result in reduced expendi-
- 2 tures by the Service.
- 3 SEC. 433. MISCELLANEOUS FUNCTIONS OF THE NATIONAL
- 4 HEALTH BOARD.
- 5 (a) Annual Report.—The appropriate National
- 6 Health Board shall publish, not later than December 31
- 7 of each year, a report presenting and evaluating oper-
- 8 ations of the Service during the fiscal year ending in such
- 9 year and surveying the future health needs of the Nation
- 10 and plans the Board has for the Service to meet such
- 11 needs.
- 12 (b) DISSEMINATION.—The National Health Board
- 13 shall, not later than the effective date of health services,
- 14 prepare and disseminate, for use by users, information
- 15 about health and health services deemed essential to en-
- 16 sure users' active and informed participation in the health
- 17 care system, including information that is culturally ap-
- 18 propriate for each area's principal cultural and ethnic
- 19 groupings, a comprehensive dictionary of terms used in
- 20 health care records and services maintained or provided
- 21 by the Service. Such dictionary shall explain terms related
- 22 to symptoms, signs, diagnoses, etiologic agents and condi-
- 23 tions, diagnostic procedures, and the treatment and pre-
- 24 vention of, and rehabilitation following, illnesses, and shall
- 25 include extensive citations of lay and professional sources

- 1 which a user might consult for additional information on2 such terms.
- 3 TITLE V—FINANCING OF THE
- 4 SERVICE

5 Subtitle A—Health Service Taxes

- 6 SEC. 501. INDIVIDUAL AND CORPORATE INCOME TAXES.
- 7 (a) Health Service Taxes.—
- 8 (1) In general.—Subchapter A of chapter 1
- 9 of the Internal Revenue Code of 1986 (relating to
- 10 normal taxes and surtaxes) is amended by adding at
- 11 the end the following new part:
- 12 "PART VIII—HEALTH SERVICE TAXES

"Sec. 59B. Tax imposed.

- 13 "SEC. 59B. TAX IMPOSED.
- "(a) Individuals, Estates, and Trusts.—In ad-
- 15 dition to other taxes, there is hereby imposed for each tax-
- 16 able year on the taxable income of every individual and
- 17 of every estate and trust taxable under section 1(d), a tax
- 18 in an amount equal to 10 percent of the total tax imposed
- 19 by section 1 for such taxable year.
- 20 "(b) Corporation.—In addition to the other taxes,
- 21 there is hereby imposed for each taxable year on the tax-
- 22 able income of every corporation, a tax in an amount equal
- 23 to 90 percent of the total amount of the normal tax and
- 24 surtax imposed by section 11 for such taxable year."

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1	(2) CLERICAL AMENDMENT.—The table of
2	parts of such subchapter A is amended by adding
3	after the item relating to part VII the following new
4	item:
	"Part VIII. Health service taxes.".
5	(b) Effective Date.—The amendments made in
6	this section shall apply to taxable years beginning on or
7	after the effective date of health services.
8	SEC. 502. OTHER CHANGES IN THE INTERNAL REVENUE
9	CODE OF 1986.
10	(a) Denial of Exclusion From Gross Income
11	FOR AMOUNTS PAID BY THIRD PARTIES FOR MEDICAL
12	Care.—Section 105 of the Internal Revenue Code of 1986
13	(relating to amounts received under accident and health
14	plans) is amended by striking subsection (b).
15	(b) Denial of Exclusion From Gross Income of
16	CERTAIN CONTRIBUTIONS BY THE EMPLOYER TO
17	HEALTH PLANS.—Subsection (a) of section 106 of such
18	Code (relating to contributions by employer to accident
19	and health plans) is amended to read as follows:
20	"(a) General Rule.—Except as otherwise provided
21	in this section, gross income does not include contributions
22	by the employer to accident or health plans for compensa-
23	tion (through insurance or otherwise) to his employees for

24 personal injuries or sickness to the extent that such con-

25 tributions do not provide for health care and supplemental

- 1 services available to such employees under the Josephine
- 2 Butler United States Health Service Act."
- 3 (c) Denial of Deduction of Health Care Ex-
- 4 Penses as Trade or Business Expenses.—Section
- 5 162 of such Code (relating to trade or business expenses)
- 6 is amended by redesignating subsection (p) as subsection
- 7 (q) and by adding after subsection (o) the following new
- 8 subsection:
- 9 "(p) Payments for Health Care.—No deduction
- 10 shall be allowed under subsection (a) for any amount paid
- 11 for health care services (other than any amount of tax im-
- 12 posed by section 59B and paid by the employer on behalf
- 13 of his employees) which an individual was eligible to re-
- 14 ceive under title II of the Josephine Butler United States
- 15 Health Service Act.".
- 16 (d) Denial of Deduction for Contributions to
- 17 CERTAIN MEDICAL AND HOSPITAL FACILITIES.—
- 18 (1) Paragraph (2) of section 170(c) of such
- 19 Code (relating to charitable, etc., contributions and
- gifts) is amended by inserting "(other than an orga-
- 21 nization described in subsection (b)(1)(A)(iii))" after
- 22 "(2) A corporation, trust, or community chest, fund,
- or foundation".

1	(2) Subsection (e) of section 501 of such Code
2	(relating to cooperative hospital service organiza-
3	tions) is amended by striking the last sentence.
4	(e) Denial of Deduction for Medical, Dental,
5	ETC., EXPENSES.—
6	(1) Section 213 of such Code (relating to med-
7	ical, dental, etc., expenses) is repealed.
8	(2) The table of sections of part VII of sub-
9	chapter B of chapter 1 of such Code is amended by
10	striking the item relating to section 213.
11	(f) Hospital Insurance Tax.—
12	(1) Subsection (b) of section 1401 of such Code
13	(relating to rate of tax on self-employment income)
14	is repealed.
15	(2) Subsection (b) of section 3101 of such Code
16	(relating to rate of tax on employees under the Fed-
17	eral Insurance Contributions Act) is repealed.
18	(3) Section 3201(a) of such Code (relating to
19	rate of tax imposed on employees under the Railroad
20	Retirement Tax Act) is amended by striking "the
21	sum of the rates of tax in effect under subsections
22	(a) and (b) of section 3101" and inserting "the rate
23	of tax in effect under section 3101(a)".
24	(4) Section 3211(a)(1) of such Code (relating
25	to rate of tax on employee representatives under the

- 1 Railroad Retirement Tax Act) is amended by strik-
- 2 ing "subsections (a) and (b)" the first place it ap-
- pears and inserting "subsection (a)".
- 4 (5) Subsection (e) of section 6051 of such Code
- 5 (relating to railroad employees) is repealed.
- 6 (g) Effective Date.—The amendments made by
- 7 this section shall apply to taxable years beginning on or
- 8 after the effective date of health services.
- 9 SEC. 503. EXISTING EMPLOYER-EMPLOYEE HEALTH BEN-
- 10 EFIT PLANS.
- No contractual or other nonstatutory obligation of
- 12 any employer to pay for or provide any health care and
- 13 supplemental service to his present and former employees
- 14 and their dependents and survivors, or to any of such per-
- 15 sons, shall apply on and after the effective date of health
- 16 services to the extent such individuals are eligible to re-
- 17 ceive such health care and supplemental services under
- 18 this Act.
- 19 SEC. 504. WORKERS COMPENSATION PROGRAMS.
- No workers compensation program, whether estab-
- 21 lished pursuant to Federal or State law or private initia-
- 22 tive, shall pay for or provide any health care and supple-
- 23 mental services on and after the effective date of health
- 24 services, to the extent such health care and supplemental
- 25 services are available under this Act.

1 Subtitle B—Health Service Trust

2	Fund
3	SEC. 511. ESTABLISHMENT OF HEALTH SERVICE TRUST
4	FUND.
5	(a) Establishment.—There is hereby created on
6	the books of the Treasury of the United States a trust
7	fund to be known as the Health Service Trust Fund (in
8	this title referred to as the "Trust Fund"). The Trust
9	Fund shall consist of such gifts and bequests as may be
10	made to the Service and such amounts as may be depos-
11	ited in, or appropriated to, such fund as provided in this
12	subtitle.
13	(b) APPROPRIATION.—There is hereby appropriated
14	to the Trust Fund for each fiscal year beginning in the
15	fiscal year in which the effective date of health services
16	(as defined in title VI) falls, and for each fiscal year there-
17	after, out of any moneys in the Treasury not otherwise
18	appropriated, an amount equal to 100 percent of expected
19	net receipts from the taxes imposed by sections 59B and
20	3111(b) of the Internal Revenue Code of 1986 (as esti-
21	mated by the Secretary of the Treasury). The amount ap-
22	propriated by the preceding sentence shall be transferred
23	from time to time from the general fund in the Treasury
24	to the Trust Fund in such smaller amounts to be deter-
25	mined on the basis of estimates by the Secretary of the

- 1 Treasury of the receipts specified in the preceding sen-
- 2 tence; and proper adjustments shall be made in the
- 3 amounts subsequently transferred to the extent prior esti-
- 4 mates were in excess of or were less than the receipts spec-
- 5 ified in such sentence.

6 SEC. 512. TRANSFER OF FUNDS TO THE HEALTH SERVICE

- 7 TRUST FUND.
- 8 (a) OF MEDICARE TRUST FUNDS.—On the effective
- 9 date of health services, there are transferred to the Trust
- 10 Fund all of the assets and liabilities of the Federal Hos-
- 11 pital Insurance Trust Fund and the Federal Supple-
- 12 mentary Medical Insurance Trust Fund.
- 13 (b) Additional Amounts.—In addition to the sums
- 14 appropriated by section 511(b), there is appropriated to
- 15 the Trust Fund for each fiscal year, out of any moneys
- 16 in the Treasury not otherwise appropriated, a govern-
- 17 mental contribution equal to 40 percent of the sums ap-
- 18 propriated by section 511(b) for such fiscal year. There
- 19 shall be deposited in the Trust Fund all recoveries of over-
- 20 payments, and all receipts under loans or other agree-
- 21 ments entered into, under this Act.
- 22 SEC. 513. ADMINISTRATION OF HEALTH SERVICE TRUST
- FUND.
- 24 (a) Board of Trustees.—With respect to the
- 25 Trust Fund, there is hereby created a body to be known

1	as the Board of Trustees of the Trust Fund (in this sec-
2	tion referred to as the "Board of Trustees") composed of
3	the Secretary of the Treasury, the Secretary of Health and
4	Human Services, and the Chairperson of the National
5	Health Board, all ex officio. The Secretary of the Treasury
6	shall be the Managing Trustee of the Board of Trustees
7	(in this section referred to as the "Managing Trustee").
8	The Chairperson of the National Health Board shall serve
9	as the Secretary of the Board of Trustees. The Board of
10	Trustees shall meet not less frequently than once each cal-
11	endar year. It shall be the duty of the Board of Trustees
12	to—
13	(1) hold the Trust Fund;
14	(2) report to the Congress not later than the
15	first day of April of each year on the operation and
16	status of the Trust Fund during the preceding fiscal
17	year and on its expected operation and status during
18	the current fiscal year and the next 2 fiscal years;
19	(3) report immediately to the Congress when-
20	ever the Board is of the opinion that the amount of
21	the Trust Fund is unduly small; and
22	(4) review the general policies followed in man-
23	aging the Trust Fund, and recommend changes in

such policies, including necessary changes in the

- 1 provisions of law which govern the way in which the
- 2 Trust Fund is to be managed.
- 3 The report provided for in paragraph (2) shall include a
- 4 statement of the assets of, and the disbursements made
- 5 from, the Trust Fund during the preceding fiscal year,
- 6 an estimate of the expected income to, and disbursements
- 7 to be made from, the Trust Fund during the current fiscal
- 8 year and each of the next 2 fiscal years, and a statement
- 9 of the actuarial status of the Trust Fund. Such report
- 10 shall be printed as a House document of the session of
- 11 the Congress to which the report is made.
- 12 (b) Investment.—It shall be the duty of the Man-
- 13 aging Trustee to invest such portion of the Trust Fund
- 14 as is not, in his judgment, required to meet current with-
- 15 drawals. Such investments may be made only in interest
- 16 bearing obligations of the United States or in obligations
- 17 guaranteed as to both principal and interest by the United
- 18 States. For such purpose such obligations may be acquired
- 19 (1) on original issue at the issue price, or (2) by purchase
- 20 of outstanding obligations at the market price. The pur-
- 21 poses for which obligations of the United States may be
- 22 issued under the Second Liberty Bond Act, as amended,
- 23 are hereby extended to authorize the issuance at par of
- 24 public debt obligations for purchase by the Trust Fund.

1	(c) Issuance of Obligations.—Any obligations ac-
2	quired by the Trust Fund (except public debt obligations
3	issued exclusively to the Trust Fund) may be sold by the
4	Managing Trustee at the market price, and such public
5	debt obligations may be redeemed at par plus accrued in-
6	terest.
7	(d) Payment of Interest.—The interest on, and
8	the proceeds from the sale or redemption of, any obliga-
9	tions held in the Trust Fund shall be credited to and form
10	a part of the Trust Fund.
11	(e) Payments.—The Managing Trustee shall pay
12	from time to time from the Trust Fund such amounts as
13	the National Health Board certifies are necessary to carry
14	out this Act.
15	Subtitle C—Preparation of Plans
16	and Budgets
17	SEC. 521. DETERMINATION OF FUND AVAILABILITY.
18	(a) Maximum Funds.—
19	(1) Fixing.—The National Health Board shall,
20	not later than January 1 of each year, initially fix
21	the maximum amount of funds which may (except as
22	provided in subsection (c)) be obligated during the
23	fiscal year beginning on October 1 of such year for
24	expenditure from the Trust Fund.

1	(2) Limitation.—Such amount shall not ex-
2	ceed for a fiscal year the lesser of—
3	(A) 140 percent of the expected net re-
4	ceipts during the fiscal year (as estimated by
5	the Secretary of the Treasury) from the taxes
6	imposed by sections 59 and 3111(b) of the In-
7	ternal Revenue Code of 1986;
8	(B) the amount of the aggregate obliga-
9	tions that the National Health Board deter-
10	mines were (or will be) incurred by the Service
11	from the Trust Fund during the previous fiscal
12	year, adjusted to reflect changes in the cost of
13	living, in the number of users, and in the capac-
14	ity of the Service to provide services under this
15	Act; or
16	(C) the amount fixed under subsection (b).
17	(3) Refixing.—The National Health Board
18	may at any time refix such amount to reflect
19	changes—
20	(A) of one percent or more in the expected
21	net tax receipts (described in paragraph
22	(2)(A)); or
23	(B) of five percent or more in the cost of
24	living, number of users, or the capacity of the
25	Service to provide services under this Act.

- 1 The National Health Board shall promptly report to
- 2 Congress any increase made in such amount and the
- 3 reasons therefor.
- 4 (b) Lesser Amount.—The National Health Board
- 5 shall fix in a fiscal year an amount, which the maximum
- 6 amount described in subsection (a)(1) may not exceed in
- 7 the fiscal year, which is less than the amount described
- 8 in subsection (a)(2)(A) if the Board determines that—
- 9 (1) restriction of the amount to be made avail-
- able for obligation will not materially impair the ade-
- 11 quacy or quality of health care and supplemental
- services provided to users, or
- 13 (2) improvement in the organization, delivery,
- or utilization of such services has lessened their ag-
- 15 gregate cost (or increase in such cost).
- 16 (c) Obligation.—The National Health Board may
- 17 obligate for expenditure from the Trust Fund, in addition
- 18 to the maximum amount which may be obligated in a fis-
- 19 cal year under subsection (a), such funds as are necessary
- 20 to provide health care and supplemental services needed
- 21 because of an epidemic, disaster, or other occurrence
- 22 which was not, and could not have been, reasonably
- 23 planned for by the Board and for which the contingency
- 24 fund provided in section 532(b)(7) is insufficient. The Na-
- 25 tional Health Board shall promptly report to Congress any

- 1 obligation made pursuant to this subsection and the rea-
- 2 sons therefor.
- 3 (d) Obligation of Borrowed Amounts.—In addi-
- 4 tion to the maximum amounts which may be obligated
- 5 pursuant to subsection (a), the National Health Board
- 6 may allocate funds borrowed in accordance with section
- 7 541 for such purposes as it deems necessary and appro-
- 8 priate.

9 SEC. 522. PREPARATION OF REGIONAL BUDGETS.

- 10 (a) Population Need.—In preparing its annual
- 11 budget the National Health Board, in coordination with
- 12 its local and regional authorities, shall determine the pro-
- 13 jected per capita health expenditures for each region,
- 14 based on the evaluation of health care needs described in
- 15 this Act.
- 16 (b) Budget Breakdowns.—In preparing its annual
- 17 budget the National Health Board shall specify its oper-
- 18 ating, prevention, capital, and research expenses antici-
- 19 pated for the fiscal year covered by the budget and for
- 20 the 5-year period beginning with such fiscal year for each
- 21 such region.

Subtitle D—Allocation and Distribution of Funds

3	SEC. 531. NATIONAL BUDGET.
4	(a) Preparation.—The National Health Board
5	shall prepare, taking into consideration the budgets pre-
6	pared under section 522, as soon after April 1 of each
7	year as is practicable, a national health budget for the fis-
8	cal year beginning on October 1 of such year. Such budget
9	shall divide the total funds available for obligation in such
10	year, as determined under section 521, into funds for—
11	(1) ordinary operating expenses;
12	(2) preventive health measures, and which
13	measures shall include primary prevention to im-
14	prove the conditions under which people live that af-
15	fect health status;
16	(3) capital expenses;
17	(4) research expenses; and
18	(5) special operating expenses, as described in
19	section 532.
20	(b) Ordinary Operating Expenses.—Funds for
21	ordinary operating expenses, for preventive health meas-
22	ures, and for research expenses shall be divided among
23	regions in the proportion which the number of residents
24	in each region bears to the total population of the Nation,
25	adjusted for population need as defined in this Act.

1	(c) Capital Expenses.—Funds for capital expenses
2	shall be allocated, to the extent consistent with the effi-
3	cient and equitable use of resources, except that during
4	the first 10 fiscal years following the effective date of
5	health services, priority shall be given to regions lacking
6	adequate health care facilities on such effective date.
7	SEC. 532. SPECIAL OPERATING EXPENSE FUND.
8	(a) In General.—A fund for special operating ex-
9	penses shall be incorporated into each budget prepared by
10	the National Health Board. For the purposes of this title
11	the term "special operating expenses" means operating ex-
12	penses associated with—
13	(1) the care and treatment of users 65 years of
14	age or older;
15	(2) the care and treatment of persons confined
16	to full-time residential care institutions, including
17	nursing homes and facilities for the treatment of
18	mental illness;
19	(3) the special health care needs of low-income
20	users;
21	(4) the special health care needs of communities
22	of color that experience disparities in health status
23	compared to white populations.

1	(5) the special health care needs of residents of
2	rural or frontier areas, or noncontiguous States and
3	territories;
4	(6) special health care needs arising from envi-
5	ronmental or occupational health conditions;
6	(7) special health care needs arising from unex-
7	pected occurrences, including epidemics and natural
8	disasters; and
9	(8) the conduct of environmental health inspec-
10	tion and monitoring services.
11	(b) Allocation.—The special operating expense
12	fund shall be allocated as follows:
13	(1) Funds for the additional operating expenses
14	associated with the care and treatment of users 65
15	years of age or older shall be allocated and shall con-
16	sist of uniform basic capitation amounts multiplied
17	by the number of residents 65 years of age or older
18	in the respective areas. The basic capitation
19	amounts for areas shall be determined by the Na-
20	tional Health Board, based upon studies of the addi-
21	tional operating expenses associated with the care
22	and treatment of such residents in such areas.
23	(2) Funds for the additional operating expenses

associated with the care and treatment of persons

confined to full-time residential care institutions

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- shall be allocated and shall consist of a uniform basic capitation amount for each kind of institution, multiplied by the number of residents in such institutions in the respective areas. The basic capitation amounts shall be determined by the National Health Board, based upon studies of the additional operating expenses associated with the care and treatment of such persons and the maintenance of such institutions.
 - (3) Funds shall be allocated to areas for the additional operating expenses associated with the special health care needs of low-income persons. Such payments shall be allocated in proportion to the number of residents in these areas having incomes below the poverty level (as defined by the Secretary of Commerce). The total funds allocated for this purpose shall be no less than 2 percent of the ordinary operating expense funds allocated in accordance with section 531(a).
 - (4) Funds shall be allocated for the additional operating expenses associated with the special health care needs of communities of color to the extent that they experience disparities in health status compared to white populations. The basic capitation amounts shall be determined by the National Health Board,

- based upon studies of the additional operating expenses associated with providing the necessary or appropriate health services for communities of color, and the additional expenses associated with eliminating such disparities in health status.
 - (5) Funds for the additional operating expenses associated with the special health care needs of residents of rural or frontier areas, or noncontiguous States and territories, shall be allocated to communities serving areas of low population density and shall consist of basic capitation amounts multiplied by the number of residents in the respective areas. The basic capitation amounts shall be determined by the National Health Board based upon studies of the additional operating expenses associated with the provision of health care in areas of low population density or extreme geographic access barriers, or both.
 - (6) Funds for the additional operating expenses associated with special regional health care needs arising from environmental and occupational health problems shall be allocated by the National Health Board in accordance with its determination of such special needs. The total funds allocated for this purpose shall be no greater than ½ of 1 percent of the

- ordinary operating expense funds allocated in accordance with section 531(a).
- 3 (7) Funds for the additional operating expenses associated with special health care needs arising 5 from unexpected occurrences shall be retained by the 6 National Health Board in a contingency fund and 7 shall be allocated by the National Health Board in 8 accordance with its determination of such needs. 9 The total funds retained for this purpose in any one 10 fiscal year shall be no greater than ½ of 1 percent 11 of the ordinary operating expense funds allocated in 12 such year in accordance with section 531(a).
 - (8) Funds for the additional operating expenses associated with the conduct of environmental health inspection and monitoring services shall be allocated by the National Health Board for providing such services.

18 SEC. 533. DISTRIBUTION OF FUNDS.

- 19 (a) In General.—Funds allocated under the na-
- 20 tional health budget shall be distributed by the National
- 21 Health Board from the Trust Fund. Participating pro-
- 22 viders may not request or receive funds from any other
- 23 source.

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- 24 (b) Payments and Expenditures.—All payments
- 25 shall be expended in accordance with the budget adopted

- 1 under section 531. If the budget for any fiscal year is not
- 2 adopted before the beginning of the fiscal year, until such
- 3 budget is adopted the National Health Service shall con-
- 4 tinue to receive ordinary operating expense funds, preven-
- 5 tion expense funds, and research expense funds at the rate
- 6 at which it was receiving such funds during the preceding
- 7 fiscal year, and it shall receive special operating expense
- 8 funds in accordance with section 532.
- 9 (c) ACCOUNTS.—The National Health Board shall
- 10 maintain separate accounts for—
- 11 (1) funds for operating expenses, including or-
- dinary operating expenses and special operating ex-
- penses;
- 14 (2) funds for preventive health measures;
- 15 (3) funds for capital expenses; and
- 16 (4) funds for research expenses.
- 17 Funds in a capital expense account shall be expended only
- 18 for capital expenses. Funds in a research expense account
- 19 shall be expended only for operations, equipment, and fa-
- 20 cilities for health and health care delivery research con-
- 21 ducted in accordance with subtitle C of title IV. Separate
- 22 accounts shall not be required for funds for ordinary oper-
- 23 ating expenses and for special operating expenses.

- 1 (d) Payment Frequency.—Service providers under
- 2 this Act shall be paid at such time or times as the National
- 3 Health Board finds appropriate.
- 4 (e) Allocation of Supplementary Payments.—
- 5 Before and during any fiscal year, supplementary funds
- 6 may be allocated to any Service provider if the National
- 7 Health Board finds that such funds are required by events
- 8 occurring or information acquired after the initial alloca-
- 9 tions were made.
- 10 (f) Use of Funds.—Service providers may retain
- 11 funds received from the National Health Board for 2 years
- 12 following the receipt of such funds. Any funds which are
- 13 unexpended after such time shall be returned to the Na-
- 14 tional Health Board for deposit in the Trust Fund.
- 15 SEC. 534. ANNUAL STATEMENT, RECORDS, AND AUDITS.
- 16 (a) Annual Statement.—Each Service provider
- 17 shall prepare annually and transmit to the National
- 18 Health Board a statement which shall accurately show its
- 19 financial operations and for the year for which such state-
- 20 ment is prepared.
- 21 (b) Recordkeeping.—Each Service provider shall
- 22 keep such records as determined to be necessary for the
- 23 purposes of this Act, including for the facilitation of au-
- 24 dits.

- 1 (c) AUDITS.—The National Health Board and the
- 2 Comptroller General of the United States, or their duly
- 3 authorized representatives, shall, for the purpose of au-
- 4 dits, have access to any books, documents, papers, and
- 5 records which in their opinion are related or pertinent to
- 6 the operation of the Service.

7 Subtitle E—General Provisions

- 8 SEC. 541. ISSUANCE OF OBLIGATIONS.
- 9 (a) Borrowing Authority.—The National Health
- 10 Board is authorized to borrow money and to issue and
- 11 sell such obligations as it determines necessary to carry
- 12 out the purposes of this Act, but only in such amounts
- 13 as may be specified from time to time in appropriation
- 14 Acts. The aggregate amount of any such obligations out-
- 15 standing at any one time shall not exceed
- 16 \$10,000,000,000.
- 17 (b) Pledging of Assets.—The National Health
- 18 Board may pledge the assets of the Trust Fund and
- 19 pledge and use its revenues and receipts for the payment
- 20 of the principal of or interest on such obligations, for the
- 21 purchase or redemption thereof, and for other purposes
- 22 incidental thereto. The National Health Board is author-
- 23 ized to enter into binding covenants with the holders of
- 24 such obligations, and with the trustee, if any, under any
- 25 agreement entered into in connection with the issuance

1	thereof with respect to the establishment of reserve, sink-
2	ing, and other funds, stipulations concerning the issuance
3	of obligations or the execution of leases or lease purchases
4	relating to properties of the Service and such other mat-
5	ters as the National Health Board deems necessary or de-
6	sirable to enhance the marketability of such obligations.
7	(c) Form of Obligations.—Obligations issued by
8	the Service under this section—
9	(1) shall be in such forms and denominations;
10	(2) shall be sold at such times and in such
11	amounts;
12	(3) shall mature at such time or times;
13	(4) shall be sold at such prices;
14	(5) shall bear such rates of interest;
15	(6) may be redeemable before maturity in such
16	manner, at such times, and at such redemption pre-
17	miums;
18	(7) may be entitled to such relative priorities of
19	claim on the assets of the Service with respect to
20	principal and interest payments; and
21	(8) shall be subject to other terms and condi-
22	tions, as the National Health Board determines.
23	(d) Character of Obligations.—Obligations
24	issued by the Service under this section shall—

- 1 (1) be negotiable or nonnegotiable and bearer 2 or registered instruments, as specified therein and in 3 any indenture or covenant relating thereto;
 - (2) contain a recital that they are issued under this section, and such recital shall be conclusive evidence of the regularity of the issuance and sale of such obligations and of their validity;
 - (3) be lawful investments and may be accepted as security for all fiduciary, trust, and public funds, the investment or deposit of which shall be under the authority or control of any officer or agency of the Government of the United States, and the Secretary of the Treasury or any other officer or agency having authority over or control of any such fiduciary, trust, or public funds, may at any time sell any of the obligations of the Service acquired under this section;
 - (4) be exempt both as to principal and interest from all taxation now or hereafter imposed by any State or local taxing authority except estate, inheritance, and gift taxes; and
 - (5) not be obligations of, nor shall payment of the principal thereof or interest thereon be guaranteed by, the Government of the United States, except as provided in subsection (g).

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- 1 (e) Consultation With Treasury.—At least 15
- 2 days before selling any issue of obligations, the National
- 3 Health Board shall advise the Secretary of the Treasury
- 4 of the amount, proposed date of sale, maturities, terms
- 5 and conditions, and expected maximum rates of interest
- 6 of the proposed issue in appropriate detail and shall con-
- 7 sult with him or his designee thereon. The Secretary may
- 8 elect to purchase such obligations under such terms, in-
- 9 cluding rates of interest, as he and the National Health
- 10 Board may agree, but at a rate of yield no less than the
- 11 prevailing yield on outstanding marketable Treasury secu-
- 12 rities of comparable maturity, as determined by the Sec-
- 13 retary. If the Secretary does not purchase such obliga-
- 14 tions, the National Health Board may proceed to issue
- 15 and sell them to a party or parties other than the Sec-
- 16 retary upon notice to the Secretary and upon consultation
- 17 as to the date of issuance, maximum rates of interest, and
- 18 other terms and conditions.
- 19 (f) Purchase of Obligations.—Subject to the
- 20 conditions of subsection (e), the National Health Board
- 21 may require the Secretary of the Treasury to purchase ob-
- 22 ligations of the Service in such amounts as will not cause
- 23 the holding by the Secretary of the Treasury resulting
- 24 from such required purchases to exceed \$2,000,000,000
- 25 at any one time. This subsection shall not be construed

- 1 as limiting the authority of the Secretary to purchase obli-
- 2 gations of the Service in excess of such amount.
- 3 (g) Full Faith and Credit.—Notwithstanding
- 4 subsection (d)(5), obligations issued by the Service shall
- 5 be obligations of the Government of the United States,
- 6 and payment of principal and interest thereon shall be
- 7 fully guaranteed by the Government of the United States,
- 8 such guaranty being expressed on the face thereof, if and
- 9 to the extent that—
- 10 (1) the National Health Board requests the
- 11 Secretary of the Treasury to pledge the full faith
- and credit of the Government of the United States
- for the payment of principal and interest thereon;
- 14 and
- 15 (2) the Secretary, in his discretion, determines
- that it would be in the public interest to do so.
- 17 (h) Public Debt Transaction.—For the purpose
- 18 of any purchase of the obligations of the Service, the Sec-
- 19 retary of the Treasury is authorized to use as a public
- 20 debt transaction the proceeds from the sale of any securi-
- 21 ties issued under the Second Liberty Bond Act, as now
- 22 or hereafter in force, and the purposes for which securities
- 23 may be issued under the Second Liberty Bond Act, as now
- 24 or hereafter in force, are extended to include any pur-
- 25 chases of the obligations of the Service under this subtitle.

- 1 The Secretary of the Treasury may, at any time, sell any
- 2 of the obligations of the Service acquired by him under
- 3 this chapter. All redemptions, purchases, and sales by the
- 4 Secretary of the obligations of the Service shall be treated
- 5 as public debt transactions of the United States.

6 SEC. 542. DEFINITIONS.

- 7 For purposes of this title:
- (1) OPERATING EXPENSES.—The term "oper-8 9 ating expenses" means the cost of providing, plan-10 ning, operating, and maintaining services, facilities, 11 programs, and boards (other than those associated 12 with research) established or furnished under this 13 Act, and of capital buildings and equipment (other 14 than those associated with research) costing less 15 than \$100,000, except for funds associated with the 16 conduct of preventive health measures and research.
 - (2) Capital expenses.—The term "capital expenses" means expenses which under generally accepted accounting principles are not properly chargeable as expenses of operation and maintenance, which exceed \$100,000, and which are not associated primarily with the conduct of research.

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1 TITLE VI—MISCELLANEOUS 2 PROVISIONS

2	PROVISIONS
3	SEC. 601. EFFECTIVE DATE OF HEALTH SERVICES.
4	The effective date of health services under this Act
5	is January 1 of the fourth calendar year after the year
6	in which this Act is enacted.
7	SEC. 602. REPEAL OF PROVISIONS.
8	(a) In General.—Effective on the effective date of
9	health services, the following provisions of law are re-
10	pealed:
11	(1) The Public Health Service Act, except for—
12	(A) title I (relating to short title and defi-
13	nitions), parts F and G of title III (relating to
14	licensing and quarantine authority), and title
15	XIV (relating to safety of public water sys-
16	tems); and
17	(B) titles VII and VIII, which shall remain
18	effective, during the period beginning on such
19	effective date and ending on the date occurring
20	4 years after such effective date, with respect to
21	the provision of assistance to educational insti-
22	tutions, and students thereof, in areas which
23	have not established health team schools under

subtitle A of title III of this Act.

- 1 (2) Titles V, XVIII, XIX, and XXI of the So-2 cial Security Act (relating to the maternal and child 3 health and crippled children's services, Medicare, Medicaid, and State children's health insurance pro-5 gram); part B of title XI of such Act (relating to 6 professional standards review); sections 226, 1121 7 through 1124, and 1126 of such Act (relating to en-8 titlement to hospital insurance benefits, uniform 9 health reporting systems, limitation on Federal par-10 ticipation for capital expenditures, program for de-11 termining qualification for certain health care per-12 sonnel, disclosure of ownership and related informa-13 tion, and disclosure of certain convictions); and so 14 much of title XX of such Act (relating to grants to 15 States for services) as provides for payments to 16 States for health care and supplemental services.
 - (3) Chapter 89 of title 5, United States Code (relating to health insurance for Federal employees).
 - (4) Chapters 17, 73, and 81 and section 1506 of title 38, United States Code (relating to medical benefits and programs relating to veterans).
 - (5) Sections 1079 through 1083 and section 1086 of title 10, United States Code (relating to the civilian health and medical program of the uniformed services).

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- 1 (6) The Comprehensive Alcohol Abuse and Al2 coholism Prevention, Treatment, and Rehabilitation
 3 Act of 1970; the Comprehensive Alcohol Abuse and
 4 Alcoholism Prevention, Treatment, and Rehabilita5 tion Act Amendments of 1974; and section 4 of the
 6 Comprehensive Drug Abuse Prevention and Control
 7 Act of 1970 (relating to medical treatment of nar8 cotic addiction).
 - (7) Public Law 83–568 (42 U.S.C. 2001–2004b) (relating to hospital and other health facilities for Indians) and Public Law 85–151 (42 U.S.C. 2005–2005f) (relating to community hospitals for Indians).
 - (8) The District of Columbia Medical Facilities Construction Act of 1968 and the District of Columbia Medical and Dental Manpower Act of 1970.
 - (9) Sections 232 and 242 and title XI of the National Housing Act (relating to mortgage insurance for nursing homes, hospitals, and group practice facilities).
- 21 (10) The Mental Retardation Facilities and 22 Community Mental Health Centers Construction Act 23 of 1963.
- (11) The Family Planning Services and Popu lation Research Act of 1970.

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1	(12) The National Arthritis Act of 1974 and
2	the National Diabetes Mellitus Research and Edu-
3	cation Act.
4	(13) Titles I and II and section 301 of the
5	Lead-Based Paint Poisoning Prevention Act (42
6	U.S.C. 4801, 4811, 4821) (relating to grant pro-
7	grams for lead-based paint poisoning prevention).
8	(14) The Act of March 2, 1897 (21 U.S.C. 41–
9	50) (relating to tea importation).
10	(15) Subsection (e) of section 20 and section 22
11	of the Occupational Safety and Health Act of 1970
12	(relating to the National Institute for Occupational
13	Safety and Health).
14	(b) Preparation of Additional List.—
15	(1) In general.—Not later than three years
16	after the date of enactment of this Act, the Presi-
17	dent shall prepare, in consultation with the appro-
18	priate National Health Board, and transmit to Con-
19	gress legislation—
20	(A) to repeal or amend such provisions of
21	law as are inconsistent with the purposes of this
22	Act or the provision of health care and supple-
23	mental services by the Service under this Act;
24	and

1	(B) to make such conforming and technical
2	amendments in provisions of law as may be nec-
3	essary to properly effect the repeal of provisions
4	described in subsection (a) and the repeal or
5	amendment of provisions described in subpara-
6	graph (A) of this paragraph.
7	(2) Transfer authority.—Such legislation
8	shall include the transfers of such authority of the
9	Secretary of Health and Human Services under the
10	provisions of—
11	(A) the Controlled Substances Act;
12	(B) chapter 175 of title 28, United States
13	Code (relating to civil commitment and rehabili-
14	tation of narcotics addicts);
15	(C) chapter 314 of title 18, United States
16	Code (relating to sentencing of narcotic addicts
17	to commitment for treatment);
18	(D) the Narcotic Addict Rehabilitation Act
19	of 1966;
20	(E) the Drug Abuse Office and Treatment
21	Act of 1972;
22	(F) the Occupational Safety and Health
23	Act of 1970;
24	(G) the Lead-Based Paint Poisoning Pre-
25	vention Act;

1	(H) the Federal Cigarette Labeling and
2	Advertising Act;
3	(I) the Federal Food, Drug, and Cosmetic
4	Act;
5	(J) the Fair Packaging and Labeling Act;
6	(K) the Act of March 4, 1923 (21 U.S.C.
7	61–64) (relating to filled milk);
8	(L) the Act of February 15, 1927 (21
9	U.S.C. 141–149) (relating to milk importation);
10	(M) the Federal Caustic Poison Act;
11	(N) the Federal Coal Mine Health and
12	Safety Act of 1969 (other than title IV there-
13	of); and
14	(O) the Solid Waste Disposal Act,
15	to the Service as the President determines, after
16	consultation with the National Health Board, to be
17	appropriate.
18	(c) Review of Programs.—
19	(1) In General.—The National Health Board
20	shall, immediately upon its initial appointment, and
21	in consultation with the Secretary of Health and
22	Human Services, review the programs conducted
23	under the specified provisions of the Public Health
24	Service Act and the other Acts described in sub-

- section (a) and shall determine how the Service shall carry out the purposes of such programs.
- 3 (2) Initial Report.—Not later than one year 4 after the effective date of health services, the Na-5 tional Health Board shall report to the President 6 and to the Congress on how the Service is carrying 7 out the purposes of the programs authorized to be 8 conducted under provisions of law which are re-9 pealed by subsection (a) (other than paragraph 10 (1)(B) thereof).
- 11 (3) LATER REPORT.—Not later than 5 years 12 after the effective date of health services, the Na-13 tional Health Board shall report to the President 14 and to the Congress on how the Service is carrying 15 out the purposes of programs described in subsection 16 (a)(1)(B).
- 17 (d) Codification Proposal.—Not later than 2
 18 years after the effective date of health services, the Na19 tional Health Board shall transmit to Congress a proposed
 20 codification of all the provisions of law which contain func21 tions that are transferred or relate to the Service.

22 SEC. 603. TRANSITION PROVISIONS.

23 (a) Transfer of Appropriations.—Amounts ap-24 propriated to carry out the purposes of any provisions of 25 law repealed by this Act and available on the effective date

- 1 of such repeal shall be transferred on such date to the
- 2 Health Service Trust Fund (established under section 511
- 3 of this Act).
- 4 (b) Transfer of Personnel, Assets, Etc.—The
- 5 President is authorized to transfer so much of the posi-
- 6 tions, personnel, assets, liabilities, contracts, property, and
- 7 records employed, held, used, arising from, available to or
- 8 made available in connection with the functions or pro-
- 9 grams repealed by this Act to the Service as may be
- 10 agreed upon by the President and the National Health
- 11 Board.
- 12 (c) Lapses of Offices.—In the case where the au-
- 13 thority for the establishment of any office or agency, or
- 14 all the functions of such office or agency, are repealed
- 15 under section 602, such office or agency shall lapse.
- 16 (d) Application of Amendments.—The amend-
- 17 ments made by section 602—
- 18 (1) shall not apply with respect to any contract
- 19 entered into before the effective date of such amend-
- 20 ments, and
- 21 (2) shall not affect (A) any right or obligation
- arising out of any matter occurring before the effec-
- 23 tive date of such amendments, or (B) any adminis-
- trative or judicial proceeding (whether or not initi-

- 1 ated before that date) for the adjudication or en-
- 2 forcement of any such right or obligation.

3 SEC. 604. AMENDMENT TO BUDGET AND ACCOUNTING ACT.

- 4 (a) Health Service Budget.—Section 1105 of
- 5 title 31, United States Code, is amended by adding at the
- 6 end the following new subsection:
- 7 "(h) The Budget transmitted pursuant to subsection
- 8 (a) shall set forth the items enumerated in paragraphs (4)
- 9 through (9) and (12) of subsection (a) with respect to ex-
- 10 penditures from and appropriations to the Health Service
- 11 Trust Fund (established under section 511 of the Jose-
- 12 phine Butler United States Health Service Act) separately
- 13 from such items with respect to expenditures and appro-
- 14 priations relating to other operations of the Government.".
- 15 (b) Effective Date.—The amendment made by
- 16 subsection (a) shall apply with respect to fiscal years be-
- 17 ginning more than 1 year after the date of enactment of
- 18 this Act.

19 SEC. 605. SEPARABILITY.

- 20 If any provision of this Act, or the application of such
- 21 provision to any person or circumstance, shall be held in-
- 22 valid, the remainder of this Act, or the application of such
- 23 provision to persons or circumstances other than those as
- 24 to which it is held invalid, shall not be affected thereby.