108TH CONGRESS 2D SESSION H.R.5343

To promote the economic development and recreational use of National Forest System lands and other public lands in central Idaho, to designate certain lands in the Challis National Forest, the Sawtooth National Recreation Area, and the Challis District of the Bureau of Land Management as the Boulder-White Cloud Management Area to ensure the continued management of these lands for recreational use as well as for conservation and resource protection, to add certain National Forest System lands and Bureau of Land Management lands in central Idaho to the National Wilderness Preservation System, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

October 8, 2004

Mr. SIMPSON introduced the following bill; which was referred to the Committee on Resources

A BILL

To promote the economic development and recreational use of National Forest System lands and other public lands in central Idaho, to designate certain lands in the Challis National Forest, the Sawtooth National Recreation Area, and the Challis District of the Bureau of Land Management as the Boulder-White Cloud Management Area to ensure the continued management of these lands for recreational use as well as for conservation and resource protection, to add certain National Forest System lands and Bureau of Land Management lands in central Idaho to the National Wilderness Preservation System, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Central Idaho Economic Development and Recreation
- 6 Act of 2004".
- 7 (b) TABLE OF CONTENTS.—The table of contents for
- 8 this Act is as follows:

Sec. 1. Short title and table of contents.

TITLE I—CENTRAL IDAHO ECONOMIC DEVELOPMENT AND RECREATION PROMOTION

- Sec. 101. Land conveyance, certain Sawtooth National Recreation Area land to Custer County, Idaho.
- Sec. 102. Land conveyance, certain Challis National Forest land to Custer County, Idaho.
- Sec. 103. Land conveyance, certain Sawtooth National Forest and BLM land to Blaine County, Idaho.
- Sec. 104. Land conveyance, designated National Forest Systems land to city of Stanley, Idaho.
- Sec. 105. Land conveyance, designated BLM land to city of Clayton, Idaho.
- Sec. 106. Land conveyance, designated BLM land to city of Mackay, Idaho.
- Sec. 107. Land conveyance, designated BLM land to city of Challis, Idaho.
- Sec. 108. Land conveyance authority, support for recreation and tourism development, National Forest System land and public land in central Idaho.
- Sec. 109. Stanley-Red Fish Lake bike and snowmobile trail.
- Sec. 110. Support for outfitter and guide activities.
- Sec. 111. Red trees phase II study regarding forest health and public safety.
- Sec. 112. Grants to support sustainable economic development and recreation.
- Sec. 113. Continuation of public access to Bowery National Forest Guard Station.
- Sec. 114. Resumption of public access to Herd Lake Campground.

TITLE II—BOULDER-WHITE CLOUD MANAGEMENT AREA

- Sec. 201. Establishment of management area.
- Sec. 202. Land acquisition in management area.
- Sec. 203. Motorized and mechanized travel.
- Sec. 204. Support and use of Idaho Off Road Motor Vehicle Program.

TITLE III—CENTRAL IDAHO WILDERNESS AREAS

- Sec. 301. Additions to National Wilderness Preservation System.
- Sec. 302. General administration of wilderness areas.
- Sec. 303. Incorporation of acquired lands and interests.
- Sec. 304. Adjacent management.
- Sec. 305. Wildfire management.
- Sec. 306. Water rights.
- Sec. 307. Wildlife management.
- Sec. 308. Native American cultural and religious uses.
- Sec. 309. Military overflights.
- Sec. 310. Wilderness review.

TITLE IV—WAIVER OF GRAZING PERMITS

- Sec. 401. Findings and purpose.
- Sec. 402. Voluntary grazing permit waiver program.
- Sec. 403. Compensation.

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Sec. 404. Rules of construction.

1 TITLE I—CENTRAL IDAHO ECO-2 NOMIC DEVELOPMENT AND3 RECREATION PROMOTION

4 SEC. 101. LAND CONVEYANCE, CERTAIN SAWTOOTH NA-

TIONAL RECREATION AREA LAND TO CUSTER

COUNTY, IDAHO.

7 (a) CONVEYANCE REQUIRED.—The Secretary of Agriculture, acting through the Chief of the Forest Service, 8 9 shall convey, without consideration, to Custer County, 10 Idaho, all right, title, and interest of the United States 11 in and to the parcels of Federal land in the Sawtooth Na-12 tional Recreation Area identified for conveyance under this section on the map entitled "Custer County Sawtooth 13 14 Conveyance" and dated November 1, 2004.

(b) USE OF CONVEYED LAND.—In making the conveyance under subsection (a) to the County, the Secretary
shall include deed restrictions relating to the use of the

conveyed land to ensure that such use is consistent with
 the planning process of the County and management of
 the Sawtooth National Recreation Area.

4 (c) SURVEY.—The exact acreage and legal descrip-5 tion of the land to be conveyed under subsection (a) shall 6 be determined by a survey satisfactory to the Secretary. 7 The cost of the survey shall be borne by the Secretary. 8 (d) Additional Term and Conditions.—The Sec-9 retary may require such additional terms and conditions 10 in connection with the conveyance under subsection (a) as 11 the Secretary considers appropriate to protect the interests of the United States. 12

13 SEC. 102. LAND CONVEYANCE, CERTAIN CHALLIS NA-14TIONAL FOREST LAND TO CUSTER COUNTY,15IDAHO.

16 (a) CONVEYANCE REQUIRED.—The Secretary of Ag-17 riculture, acting through the Chief of the Forest Service, shall convey, without consideration, to Custer County, 18 19 Idaho, all right, title, and interest of the United States 20 in and to the parcels of Federal land in the Challis Na-21 tional Forest identified for conveyance under this section 22 on the map entitled "Custer County Challis Conveyance" 23 and dated November 1, 2004.

(b) TREATMENT OF ROADS AND TRAILS.—In making25 the conveyance under subsection (a) to the County, the

Secretary shall include deed restrictions to ensure that any
 roads and trails located on the conveyed land remain open
 to public use notwithstanding any subsequent conveyance
 of the land by the County.

5 (c) SURVEY.—The exact acreage and legal description of the land to be conveyed under subsection (a) shall 6 7 be determined by a survey satisfactory to the Secretary. 8 The cost of the survey shall be borne by the Secretary. 9 (d) Additional Term and Conditions.—The Sec-10 retary may require such additional terms and conditions 11 in connection with the conveyance under subsection (a) as 12 the Secretary considers appropriate to protect the inter-

13 ests of the United States.

14SEC. 103. LAND CONVEYANCE, CERTAIN SAWTOOTH NA-15TIONAL FOREST AND BLM LAND TO BLAINE16COUNTY, IDAHO.

17 (a) CONVEYANCE REQUIRED.—The Secretary of Agriculture, acting through the Chief of the Forest Service, 18 19 and the Secretary of the Interior, acting through the Di-20 rector of the Bureau of Land Management, shall convey, 21 without consideration, to Blaine County, Idaho, all right, 22 title, and interest of the United States in and to the par-23 cels of Federal land in the Sawtooth National Forest and 24 Bureau of Land Management land identified for conveyance under this section on the map entitled "Blaine Coun ty Conveyance" and dated November 1, 2004.

3 (b) TREATMENT OF ROADS AND TRAILS.—In making
4 the conveyance under subsection (a) to the County, the
5 Secretary shall include deed restrictions to ensure that any
6 roads and trails located on the conveyed land remain open
7 to public use notwithstanding any subsequent conveyance
8 of the land by the County.

9 (c) SURVEY.—The exact acreage and legal descrip-10 tion of the land to be conveyed under subsection (a) shall 11 be determined by a survey satisfactory to the Secretary. 12 The cost of the survey shall be borne by the Secretary. 13 (d) Additional Term and Conditions.—The Secretary may require such additional terms and conditions 14 in connection with the conveyance under subsection (a) as 15 16 the Secretary considers appropriate to protect the inter-17 ests of the United States.

18 SEC. 104. LAND CONVEYANCE, DESIGNATED NATIONAL
19 FOREST SYSTEMS LAND TO CITY OF STAN20 LEY, IDAHO.

(a) CONVEYANCE REQUIRED.—The Secretary of Agriculture, acting through the Chief of the Forest Service,
shall convey, without consideration, to the city of Stanley,
Idaho, all right, title, and interest of the United States
in and to the parcels of National Forest System land iden-

tified for conveyance under this section on the map enti tled "City of Stanley Conveyance" and dated November
 1, 2004.

4 (b) SURVEY.—The exact acreage and legal descrip-5 tion of the land to be conveyed under subsection (a) shall 6 be determined by a survey satisfactory to the Secretary. 7 The cost of the survey shall be borne by the Secretary. 8 (c) Additional Term and Conditions.—The Sec-9 retary may require such additional terms and conditions 10 in connection with the conveyance under subsection (a) as 11 the Secretary considers appropriate to protect the inter-12 ests of the United States.

13 SEC. 105. LAND CONVEYANCE, DESIGNATED BLM LAND TO 14 CITY OF CLAYTON, IDAHO.

15 (a) CONVEYANCE REQUIRED.—The Secretary of the Interior, acting through the Director of the Bureau of 16 17 Land Management, shall convey, without consideration, to the city of Clayton, Idaho, all right, title, and interest of 18 19 the United States in and to the Bureau of Land Management land identified for conveyance under this section on 20 21 the map entitled "City of Clayton Conveyance" and dated 22 November 1, 2004.

(b) SURVEY.—The exact acreage and legal descrip-tion of the land to be conveyed under subsection (a) shall

be determined by a survey satisfactory to the Secretary.
 The cost of the survey shall be borne by the Secretary.
 (c) ADDITIONAL TERM AND CONDITIONS.—The Sec retary may require such additional terms and conditions
 in connection with the conveyance under subsection (a) as
 the Secretary considers appropriate to protect the inter ests of the United States.

8 SEC. 106. LAND CONVEYANCE, DESIGNATED BLM LAND TO 9 CITY OF MACKAY, IDAHO.

10 (a) CONVEYANCE REQUIRED.—The Secretary of the Interior, acting through the Director of the Bureau of 11 Land Management, shall convey, without consideration, to 12 the city of Mackay, Idaho, all right, title, and interest of 13 the United States in and to the Bureau of Land Manage-14 ment land identified for conveyance under this section on 15 the map entitled "City of Mackay Conveyance" and dated 16 November 1, 2004. 17

(b) SURVEY.—The exact acreage and legal description of the land to be conveyed under subsection (a) shall
be determined by a survey satisfactory to the Secretary.
The cost of the survey shall be borne by the Secretary.
(c) ADDITIONAL TERM AND CONDITIONS.—The Secretary may require such additional terms and conditions
in connection with the conveyance under subsection (a) as

the Secretary considers appropriate to protect the inter ests of the United States.

3 SEC. 107. LAND CONVEYANCE, DESIGNATED BLM LAND TO 4 CITY OF CHALLIS, IDAHO.

5 (a) CONVEYANCE REQUIRED.—The Secretary of the Interior, acting through the Director of the Bureau of 6 7 Land Management, shall convey, without consideration, to 8 the city of Challis, Idaho, all right, title, and interest of 9 the United States in and to the Bureau of Land Manage-10 ment land identified for conveyance under this section on the map entitled "City of Challis Conveyance" and dated 11 November 1, 2004. 12

13 (b) SURVEY.—The exact acreage and legal description of the land to be conveyed under subsection (a) shall 14 15 be determined by a survey satisfactory to the Secretary. The cost of the survey shall be borne by the Secretary. 16 17 (c) Additional Term and Conditions.—The Secretary may require such additional terms and conditions 18 19 in connection with the conveyance under subsection (a) as 20 the Secretary considers appropriate to protect the inter-21 ests of the United States.

SEC. 108. LAND CONVEYANCE AUTHORITY, SUPPORT FOR RECREATION AND TOURISM DEVELOPMENT, NATIONAL FOREST SYSTEM LAND AND PUB LIC LAND IN CENTRAL IDAHO.

5 (a) Recreation and Tourism Development.— The Secretary of Agriculture, in the case of National For-6 7 est System land, and the Secretary of the Interior, in the 8 case of public land administered through the Bureau of 9 Land Management, may convey, without consideration, to Custer County or the State of Idaho all right, title, and 10 11 interest of the United States in and to small parcels of 12 National Forest System land or public land, not to exceed 13 100 acres per parcel, to permit the County and State to 14 use the land to create or expand public campgrounds, de-15 velop tourism and recreational opportunities, and secure 16 access to trails in or in the vicinity of the Boulder-White Cloud Management Area established by title II. Federal 17 land adjacent to or near Mackay Reservoir may be selected 18 19 by the Secretary concerned for conveyance under this sub-20section.

(b) MOTORIZED RECREATION PARKS.—The Secretary of the Interior shall convey, without consideration,
to the State of Idaho all right, title, and interest of the
United States in and to four parcels of public land administered through the Bureau of Land Management, consisting of approximately 300 acres per parcel, located near
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Boise, Twin Falls, Idaho Falls, and Pocatello, Idaho, to
 permit the State to use the land to create motorized recre ation parks.

4 (c) SURVEY.—The exact acreage and legal descrip-5 tion of land to be conveyed under this section shall be de-6 termined by a survey satisfactory to the Secretary con-7 cerned. The cost of the survey shall be borne by the recipi-8 ent of the land.

9 (d) ADDITIONAL TERM AND CONDITIONS.—The Sec-10 retary concerned may require such additional terms and 11 conditions in connection with a conveyance under this sec-12 tion as the Secretary considers appropriate to protect the 13 interests of the United States.

14 SEC. 109. STANLEY-RED FISH LAKE BIKE AND SNOWMOBILE

15

TRAIL.

(a) DEVELOPMENT OF TRAIL.—The Secretary of Agriculture shall design, construct, and maintain a paved
trail along Highway 75 between the city of Stanley, Idaho,
and Red Fish Lake that is designated for use—

20 (1) by pedestrians and non-motorized vehicles21 generally; and

(2) as a snowmobile route when there is ade-quate snow cover.

(b) ACQUISITION FROM WILLING SELLERS.—Any25 land or interests in land to be acquired by the Secretary

for construction of the paved trail required by subsection
 (a) shall be acquired only by donation or by purchase from
 willing sellers.

4 (c) OTHER TRAIL CONSTRUCTION AND MAINTE5 NANCE ACTIVITIES.—There is authorized to be appro6 priated \$250,000 for the construction and maintenance of
7 other trails for mechanized bikes in the State of Idaho.
8 Amounts appropriated pursuant to this authorization of
9 appropriations shall remain available until expended.

10sec. 110. Support for outfitter and guide activi-11ties.

12 (a) EXISTING OPERATING PERMITS.—Before the end 13 of the one-year period beginning on the date of the enactment of this Act, the Secretary of Agriculture and the Sec-14 15 retary of the Interior shall grant a 10-year extension of each guide or outfitter operating permit that, as of the 16 date of the enactment of this Act, authorized activities on 17 lands included in the Boulder-White Cloud Management 18 Area established by title II or a wilderness area designated 19 by subtitle III. The Secretary concerned may refuse to 20 21 grant the extension of a permit only if the Secretary deter-22 mines that the permittee has not operated in a satisfactory 23 manner in compliance with the terms and conditions of 24 the permit. The Secretary concerned may require the

1 modification of the extended permit as necessary to com-2 ply with the requirements of this Act.

3 (b) FUTURE OUTFITTER AND GUIDE ACTIVITIES.— 4 Future extensions of outfitter and guide activities and per-5 mits for outfitters on lands included in the Boulder-White Cloud Management Area established by title II or a wil-6 7 derness area designated by subtitle III shall be adminis-8 tered in accordance with this Act and other applicable land 9 or resource management plans. No person shall conduct 10 outfitter and guide activities on such Federal land except as authorized by the Secretary concerned. 11

12 SEC. 111. RED TREES PHASE II STUDY REGARDING FOREST 13 HEALTH AND PUBLIC SAFETY.

14 (a) STUDY REQUIRED.—Not later than June 1, 15 2005, the Secretary of Agriculture shall complete and submit to Congress a Red Trees Phase II study evaluating, 16 17 in accordance with Federal laws and regulations, nec-18 essary landscape approaches to risk assessment to identify 19 forest health projects that, if implemented, will effectively 20mitigate major fire risks on lands included in the Saw-21 tooth National Recreation Area. The Secretary shall in-22 clude, as part of the submission to Congress, such rec-23 ommendations as the Secretary considers appropriate for 24 the timely implementation of the projects, the local utiliza-25 tion of forest products derived from the projects, and conservation measures to protect soil, water, wildlife, recre ation, and scenic values.

3 (b) TREATMENT OF PROCEEDS.—Notwithstanding 4 any other provision of law, proceeds derived from any for-5 est health project recommended as part of the study required by subsection (a), in excess of the costs incurred 6 7 to administer the project, shall be available to the Sec-8 retary, without appropriation and until expended, to carry 9 out conservation projects in the Boulder-White Clouds 10 Management Area established by title II.

SEC. 112. GRANTS TO SUPPORT SUSTAINABLE ECONOMIC DEVELOPMENT AND RECREATION.

13 (a) GRANT TO CUSTER COUNTY, IDAHO.—There is appropriated to the Secretary of Agriculture, out of any 14 15 funds in the Treasury not otherwise appropriated, \$5,000,000, which shall be used by the Secretary to make 16 17 a grant to Custer County, Idaho, in the full amount so appropriated. The grant recipient shall use the grant 18 funds to support sustainable economic development in 19 Custer County. 20

(b) GRANT TO STATE OF IDAHO.—There is appropriated to the Secretary of Agriculture, out of any funds
in the Treasury not otherwise appropriated, \$500,000,
which shall be used by the Secretary to make a grant to
the State of Idaho Parks and Recreation Department, in

the full amount so appropriated. The grant recipient shall
 use the grant funds to purchase Bayhorse Campground
 for use as a State park.

4 SEC. 113. CONTINUATION OF PUBLIC ACCESS TO BOWERY 5 NATIONAL FOREST GUARD STATION.

6 (a) CONSTRUCTION OF ROAD AND BRIDGE.—To en-7 sure continued public access to the Bowery Guard Station, 8 the Secretary of Agriculture shall construct a new road 9 on National Forest System lands, to the east of the exist-10 ing private property line on the east side of the Leisinger 11 property, and a new bridge over West Pass Creek as part 12 of such road.

(b) AUTHORIZATION OF APPROPRIATIONS.—There is
authorized to be appropriated to the Secretary such sums
as may be necessary to carry out this section. Amounts
appropriated pursuant to this authorization of appropriations shall remain available until expended.

18 SEC. 114. RESUMPTION OF PUBLIC ACCESS TO HERD LAKE

19 CAMPGROUND.

The Secretary of the Interior shall allow motorized access to the Herd Lake Campground and reopen the campground for public use, including overnight camping, under the administration of the Bureau of Land Management.

TITLE II—BOULDER-WHITE CLOUD MANAGEMENT AREA

3 SEC. 201. ESTABLISHMENT OF MANAGEMENT AREA.

4 (a) PURPOSE.—Certain Federal lands in central 5 Idaho offer outstanding opportunities for many forms of recreation, including mountain biking, snowmobiling, and 6 7 the use of off-road motorized vehicles. The purpose of this 8 title is to statutorily provide for the continued manage-9 ment of these lands for these recreational opportunities, 10 as well as for conservation and resource protection in ac-11 cordance with the existing management authorities for 12 these lands, whether the lands are lands included in the 13 Challis National Forest, lands previously included in the 14 Sawtooth National Recreation Area established by Public 15 Law 92–400 (16 U.S.C. 460aa et seq.), or public lands managed by the Bureau of Land Management. 16

17 (b) ESTABLISHMENT.—Certain Federal lands in the 18 Challis National Forest, the Sawtooth National Recreation 19 Area, and the Challis District of the Bureau of Land Man-20 agement, which comprise approximately acres 21 and are generally depicted on the map entitled "Boulder-22 White Cloud Management Area proposal", are hereby es-23 tablished as the Boulder White Cloud Management Area (in this title referred to as the "management area") and 24 25 shall be managed as provided by this title.

(c) ADMINISTRATION.—Except as otherwise provided 1 2 in this title, the Secretary of Agriculture, in the case of 3 National Forest System lands included in the management 4 area, and the Secretary of the Interior, in the case of pub-5 lic lands included in the management area, in this title referred to as the "Secretary concerned", shall administer 6 7 the management area in accordance with this title and the 8 laws and regulations generally applicable to the National 9 Forest System lands and the public lands included in the 10 management area. Lands included in the management area that are also included in the Sawtooth National 11 Recreation Area shall also be administered in accordance 12 13 with Public Law 92–400 (16 U.S.C. 460aa et seq.).

14 (d) DEVELOPMENT.—No new roads may be con-15 structed within the management area, except as necessary for access to campgrounds and other recreation areas as 16 17 determined by the Secretary concerned. Roads may be maintained and relocated as necessary. The Secretary con-18 19 cerned shall permit the mining and removal of gravel, 20sand, and rock along existing roads in the management 21 area as necessary for road maintenance in accordance with 22 the applicable management plan.

(e) TIMBER HARVESTING.—Timber harvesting shall
be allowed on lands in the management area only in accordance with the management plan applicable to the

lands and for necessary control of fire, insects, and dis eases and for public safety.

3 (f)TRAIL MAINTENANCE AND IMPROVEMENT.— 4 There is authorized to be appropriated to the Secretary 5 of Agriculture and the Secretary of the Interior \$500,000 6 for trail maintenance and other improvements related to 7 outfitting, guiding, hiking, and horseback use within the 8 management area. Amounts appropriated pursuant to this 9 authorization of appropriations shall remain available 10 until expended.

11 SEC. 202. LAND ACQUISITION IN MANAGEMENT AREA.

(a) LAND ACQUISITION.—The Secretary concerned
may acquire, by donation or purchase from willing sellers,
lands and interests in lands—

(1) located inside the boundaries of the man-agement area; or

17 (2) located adjacent to the management area to
18 provide easements for additional public access to the
19 management area.

(b) NO USE OF CONDEMNATION.—No lands or interests in lands may be acquired by condemnation for inclusion in the management area or to provide access to the
management area.

24 (c) AUTHORIZATION OF APPROPRIATIONS.—There is25 authorized to be appropriated not more than \$5,000,000

to carry out this section. Amounts appropriated pursuant
 to this authorization of appropriations shall remain avail able until expended.

4 SEC. 203. MOTORIZED AND MECHANIZED TRAVEL.

5 (a) MOTORIZED AND MECHANIZED TRAVEL AU-6 THORIZED.—Motorized and mechanized travel shall con-7 tinue in the management area, but only on designated 8 trails, routes, and areas in accordance with Forest Service 9 and Bureau of Land Management travel plans and maps 10 in existence as of September 1, 2003, which managed recreation use for the specific areas, roads, and trails on 11 lands included in the management area. Not later than 12 13 one year after the date of the enactment of this Act, the Secretary concerned shall identify such routes, trails, and 14 15 areas and shall prepare and make available to the public a map showing such routes, trails, and areas. 16

(b) ESTABLISHMENT OR USE OF OTHER TRAILS AND
ROUTES.—Notwithstanding subsection (a), other trails
and routes may be used for motorized and mechanized
travel whenever the Secretary concerned considers such
use to be necessary for administrative purposes or to respond to an emergency.

23 (c) ROUTE AND TRAIL CLOSURES.—The following24 roads or trails shall be closed to motorized trail use, except

1 when there is adequate snowcover to permit snowmobile2 use:

3 (1) Forest Service Trail 109 between the Phyl4 lis Lake turnoff to 4th of July Lake and the north
5 side of Washington Lake.

6 (2) Forest Service Trail 671 up Warm Springs
7 Creek from Trail 104 to the wilderness boundary.

8 (d) GROUNDS FOR TRAIL CLOSURES.—Resource 9 damage that can be mitigated and issues of user conflict 10 shall not be used as grounds for the closure of a trail or 11 route in the management area, although the Secretary 12 concerned may close any trail or route, or prohibit the use 13 of trail or route for motorized and mechanize travel, if the Secretary determines that such closure or prohibition 14 15 is the only reasonable means available for resourse protection or public safety. 16

(e) MITIGATION OF TRAIL CLOSURES.—If the Secretary determines under subsection (d) that closing an
available trail or route in the management area is necessary for resource protection or public safety, the Secretary shall take any of the following mitigation actions,
intended to provide commensurate motorized recreation
opportunities elsewhere in the management area:

(1) Repair resource damage and secure condi tions so that closed trails may be reopened to motor ized use.

4 (2) Replace, relocate, or reroute a trail or trail
5 segment.

6 (3) Upgrade existing trails so as increase user7 capacity.

8 (4) A combination of the actions specified in
9 paragraphs (1), (2), and (3) and other actions to
10 achieve the overall mitigation objective.

11 (f) RELATION TO OTHER LAWS.—In considering 12 mitigation actions under subsection (e), the Secretary concerned shall ensure that such action is consistent with the 13 overall objectives of the management area. If the lands 14 15 are also included in the Sawtooth National Recreation Area, the Secretary concerned shall also administer the 16 17 action in accordance with Public Law 92–400 (16 U.S.C. 18 460aa et seq.), the travel plan in existence as of September 1, 2003, for the Sawtooth National Recreation 19 Area, and executive orders and other relevant laws and 20 21 regulations existing on or before that date.

22 SEC. 204. SUPPORT AND USE OF IDAHO OFF ROAD MOTOR 23 VEHICLE PROGRAM.

(a) GRANT TO PROGRAM.—There is authorized to beappropriated to the Secretary of Agriculture not more

than \$1,000,000, which shall be used by the Secretary to 1 2 make a grant to the State of Idaho in the full amount 3 so appropriated for deposit with the Off Road Motor Vehi-4 cle Program of the Idaho Department of State Parks and 5 Recreation, which is used to support the acquisition, purchase, improvement, repair, maintenance, furnishing, and 6 7 equipping of off-road motor vehicle facilities and sites, to 8 groom snowmobile trails, and for enforcement activities 9 and the rehabilitation of land damaged by off-road vehicle 10 users. As a condition of the grant, the State must maintain the grant funds as a separate account of the Off Road 11 12 Motor Vehicle Program and may not use the funds except 13 as provided by this section.

(b) USE OF GRANT FUNDS.—When the Secretary
concerned determines that additional funds are required
to carry out the activities described in subsection (a) in
the management area, the Secretary may apply for funds
from the Off Road Motor Vehicle Program. Funds received under this subsection shall be used only in the management area.

(c) CONSULTATION AND RECOMMENDATIONS.—Before funds are provided under subsection (b), the Off Road
Motor Vehicle Program shall consider any recommendations regarding the use of the funds made by the advisory

committee established as part of the program as well as
 public comments.

3 (d) RELATION TO OTHER LAWS.—Any action under4 taken using funds obtained under subsection (b) shall con5 form to the applicable travel plan of the Challis National
6 Forest, the Sawtooth National Recreation Area, or the
7 Challis District of the Bureau of Land Management.

8 TITLE III—CENTRAL IDAHO 9 WILDERNESS AREAS

10SEC. 301. ADDITIONS TO NATIONAL WILDERNESS PRESER-11VATION SYSTEM.

(a) ADDITIONS.—The following lands in the State of
Idaho are designated as wilderness and as components of
the National Wilderness Preservation System:

(1) ERNEST HEMINGWAY WILDERNESS.—Certain Federal land in the Sawtooth and Challis National Forests, comprising approximately 72,500
acres, as generally depicted on the map entitled "Ernest Hemingway" and dated _____, which
shall be known as the "Ernest Hemingway Wilderness".

(2) WHITE CLOUDS WILDERNESS.—Certain
Federal land in the the Sawtooth and Challis National Forests, comprising approximately 74,700
acres, as generally depicted on the map entitled

1	"White Clouds" and dated , which
2	shall be known as the "White Clouds Wilderness".
3	(3) JERRY PEAK WILDERNESS.—Certain public
4	land administered by the Bureau of Land Manage-
5	ment, comprising approximately 146,900 acres, as
6	generally depicted on the map entitled "Jerry Peak
7	Wilderness" and dated, which shall
8	be known as the "Jerry Peak Wilderness".
9	(b) MAPS AND LEGAL DESCRIPTION.—
10	(1) IN GENERAL.—As soon as practicable after

1 11 the date of enactment of this Act, the Secretary of 12 Agriculture, in the case of the wilderness areas des-13 ignated by paragraphs (1) and (2) of subsection (a), 14 and the Secretary of the Interior, in the case of the 15 wilderness area designated by paragraph (3) of such subsection, in this title referred to as the "Secretary 16 17 concerned", shall file a map and legal description of 18 the wilderness areas designated by such subsection 19 with the Committee on Resources of the House of 20 Representatives and the Committee on Energy and 21 Natural Resources of the Senate.

22 (2) EFFECT.—Each map and legal description
23 shall have the same force and effect as if included
24 in this title, except that the Secretary concerned

may correct clerical and typographical errors in the
 map or legal description.

3 (3) AVAILABILITY.—Each map and legal de4 scription shall be on file and available for public in5 spection in the appropriate offices of the Bureau of
6 Land Management or the Forest Service.

7 (c) WITHDRAWAL.—Subject to valid existing rights, 8 the wilderness areas designated in subsection (a) are with-9 drawn from all forms of entry, appropriation, and disposal 10 under the public land laws, location, entry, and patent 11 under the mining laws, and operation of the mineral leas-12 ing, mineral materials, and geothermal leasing laws.

13 SEC. 302. GENERAL ADMINISTRATION OF WILDERNESS 14 AREAS.

15 (a) APPLICATION OF WILDERNESS ACT.—Subject to valid existing rights, the wilderness areas designated by 16 17 section 301 shall be managed by the Secretary concerned in accordance with the Wilderness Act (16 U.S.C. 1131 18 19 et seq.) and this title. With respect to the wilderness areas, 20 any reference in the Wilderness Act to the effective date 21 of the Wilderness Act shall be deemed to be a reference 22 to the date of the enactment of this Act, and any reference in the Wilderness Act to the Secretary of Agriculture shall 23 24 be deemed to be a reference to the Secretary concerned.

1 (b) CONSISTENT INTERPRETATION TO THE PUB-2 LIC.—Although the wilderness areas designated by section 3 301 consist of National Forest System land under the ju-4 risdiction of the Secretary of Agriculture and public land 5 under the jurisdiction of the Secretary of the Interior, the Secretary of Agriculture and the Secretary of the Interior 6 7 shall collaborate to assure that the wilderness areas are 8 interpreted to the public as an overall complex tied to-9 gether by common location in the Boulder-White Cloud 10 Mountains and common identity with the natural and cultural history of the State of Idaho and its Native Amer-11 ican and pioneer heritage. 12

13 (c) Comprehensive Wilderness Management PLAN.—Not later than three years after the date of the 14 15 enactment of this Act, the Secretary of Agriculture and Secretary of the Interior shall collaborate to develop a 16 17 comprehensive wilderness management plan for the wilderness areas designated by section 301. The completed 18 19 management plan shall be submitted to the Committee on 20Resources of the House of Representatives and the Com-21 mittee on Energy and Natural Resources of the Senate.

(d) FIRE, INSECTS, AND DISEASES.—Within the wilderness area designated by section 301, the Secretary concerned may take such measures as the Secretary concerned determines to be necessary for the control of fire,

insects, and diseases, subject to such conditions as the
 Secretary concerned considers desirable, as provided in
 section 4(d)(1) of the Wilderness Act (16 U.S.C.
 1131(d)(1)).

5 (e) WILDERNESS TRAILS AND TRAILHEADS.—

6 (1) CONSTRUCTION OF NEW TRAILHEAD.—The 7 Secretary concerned shall construct a new trailhead 8 for nonmotorized users and improve access to the 9 Wickiup Trail (#684) and at the Big Boulder Trail-10 head to separate motorized/mechanized users from 11 nonmotorized/mechanized users.

12 (2) INCLUSION OF ACCESSIBLE TRAILS.—The
13 Secretary concerned may establish wheelchair acces14 sible trails into the wilderness areas designated by
15 section 301, including the Bowery Creek Guard Sta16 tion along the West Fork of the East Fork of the
17 Salmon River.

18 (f) TREATMENT OF EXISTING CLAIMS AND PRIVATE 19 LANDS.—Nothing in this title is intended to affect the 20 rights or interests in real property, patented mining 21 claims, or valid claims or prevent reasonable access for 22 the development and use of valid mineral rights. The Sec-23 retary concerned may enter into negotiations with the 24 holder of a patented claim or valid claim located in a wilderness area designated by section 301 for the voluntary
 relinquishment of the claim.

3 (g) GRAZING.—Grazing of livestock in a wilderness 4 area designated by section 301, where established before 5 the date of the enactment of this Act, shall be administered in accordance with the provisions of section 4(d)(4)6 7 of the Wilderness Act (16 U.S.C. 1133(d)(4)), section 108 8 of Public Law 96–560, and section 101(f) of Public Law 9 101–628, and in accordance with the guidelines set forth 10 in Appendix A of House Report 96–617 of the 96th Congress and House Report 101–405 of the 101st Congress. 11 12 (h) Commercial Outfitters and Saddle and PACK STOCK.—Nothing in this title shall preclude horse-13 back riding or the entry of recreational saddle or pack 14 15 stock into the wilderness areas designated by section 301, including when such entry is made by commercial outfit-16

17 ters.

18 SEC. 303. INCORPORATION OF ACQUIRED LANDS AND IN-

19 TERESTS.

Any land or interest in land located inside the boundaries of a wilderness area designated by section 301 that is acquired by the United States after the date of the enactment of this Act shall be added to and administered as part of the wilderness area.

1 SEC. 304. ADJACENT MANAGEMENT.

2 (a) NO PROTECTIVE PERIMETERS OR BUFFER
3 ZONES.—Congress does not intend for the designation of
4 the wilderness areas by section 301 to lead to the creation
5 of protective perimeters or buffer zones around any such
6 wilderness area.

7 (b) NONWILDERNESS ACTIVITIES.—The fact that 8 nonwilderness activities or uses outside of a wilderness 9 area designated by section 301 can be seen or heard from 10 inside of the wilderness area shall not preclude the conduct 11 of those activities or uses outside the boundaries of the 12 wilderness area.

13 SEC. 305. WILDFIRE MANAGEMENT.

14 Consistent with section 4 of the Wilderness Act (16 15 U.S.C. 1133), nothing in this title precludes a Federal, 16 State, or local agency from conducting wildfire manage-17 ment operations, including operations using aircraft or 18 mechanized equipment, to manage wildfires in the wilder-19 ness areas designated by section 301.

20 SEC. 306. WATER RIGHTS.

21 (a) FINDINGS.—Congress finds the following:

(1) The lands designated as wilderness areas by
section 301 are located at the headwaters of the
streams and rivers on those lands, with few, if any,
actual or proposed water resource facilities located
upstream from such lands and few, if any, opportu-

1 nities for diversion, storage, or other uses of water 2 occurring outside such lands that would adversely 3 affect the wilderness values of such lands. 4 (2) The lands designated as wilderness areas by 5 section 301 are not suitable for use for development 6 of new water resource facilities or for the expansion 7 of existing facilities. 8 (3) Therefore, it is possible to provide for prop-9 er management and protection of the wilderness 10 value of the lands designated as wilderness areas by 11 section 301 in ways different from the ways utilized 12 in other laws designating wilderness areas. 13 (b) PURPOSE.—The purpose of this section is to protect the wilderness values of the lands designated as wil-14 15 derness areas by section 301 by means other than a federally reserved water right. 16 17 (c) STATUTORY CONSTRUCTION.—Nothing in this title— 18 19 (1) shall constitute, or be construed to con-20 stitute, either an express or implied reservation by 21 the United States of any water or water rights with 22 respect to the wilderness areas designated by section 23 301;24 (2) shall affect any water rights in the State of 25 Idaho existing on the date of the enactment of this Act, including any water rights held by the United
 States;

3 (3) shall be construed as establishing a prece4 dent with regard to any future wilderness designa5 tions;

6 (4) shall be construed as limiting, altering,
7 modifying, or amending any of the interstate com8 pacts or equitable apportionment decrees that appor9 tion water among and between the State of Idaho
10 and other States; and

(5) shall be construed as limiting, altering,
modifying, or amending provisions of Public Law
92–400, which established the Sawtooth National
Recreation Area (16 U.S.C. 460aa et seq.).

(d) IDAHO WATER LAW.—The Secretary concerned
shall follow the procedural and substantive requirements
of the law of the State of Idaho when seeking to establish
any water rights, not in existence on the date of the enactment of this Act, with respect to the wilderness areas designated by section 301.

21 (e) NEW PROJECTS.—

(1) PROHIBITION.—Except as otherwise provided in this Act, on and after the date of the enactment of this Act, neither the President nor any
other officer, employee, or agent of the United

States shall fund, assist, authorize, or issue a license
 or permit for the development of any new water re source facility inside any of the wilderness areas des ignated by section 301.

5 (2) DEFINITION.—In this subsection, the term 6 "water resource facility" means irrigation and 7 pumping facilities, reservoirs, water conservation 8 works, aqueducts, canals, ditches, pipelines, wells, 9 hydropower projects, and transmission and other an-10 cillary facilities, and other water diversion, storage, 11 and carriage structures.

12 SEC. 307. WILDLIFE MANAGEMENT.

(a) STATE JURISDICTION.—In accordance with section 4(d)(7) of the Wilderness Act (16 U.S.C. 1133(d)(7)),
nothing in this title affects or diminishes the jurisdiction
of the State of Idaho with respect to fish and wildlife management, including the regulation of hunting, fishing, and
trapping, in the wilderness areas designated by section
301.

(b) MANAGEMENT ACTIVITIES.—In furtherance of
the purposes and principles of the Wilderness Act, management activities to maintain or restore fish and wildlife
populations and the habitats to support such populations
may be carried out within wilderness areas designated by
section 301 where consistent with relevant wilderness

management plans, in accordance with appropriate poli cies such as those set forth in Appendix B of House Re port 101-405 of the 101st Congress, including the occa sional and temporary use of motorized vehicles, if such
 use, as determined by the Secretary concerned is the min imum impact necessary to reasonably accomplish the task.

7 (c) USE OF AIRCRAFT.—Consistent with section 8 4(d)(1) of the Wilderness Act (16 U.S.C. 1133(d)) and 9 in accordance with appropriate policies such as those set 10 forth in Appendix B of House Report 101–405 of the 101st Congress, the State of Idaho may continue to use 11 12 aircraft, including helicopters, to survey, capture, trans-13 plant, monitor, and manage bighorn sheep, mountain goats, wolves, and grizzly bears. 14

15 (d) HUNTING, FISHING, AND TRAPPING.—Nothing in this title shall affect hunting, fishing, and trapping, under 16 17 applicable State and Federal laws and regulations, in the 18 wilderness areas designated by section 301. The Secretary 19 concerned may designate, by regulation in consultation 20 with the appropriate State agency (except in emergencies), 21 areas in which, and establish periods during which, for 22 reasons of public safety, administration, or compliance 23 with applicable laws, no hunting, fishing, or trapping will 24 be permitted in the wilderness areas.

1SEC. 308. NATIVE AMERICAN CULTURAL AND RELIGIOUS2USES.

Nothing in this title shall be construed to diminish
the rights of any Indian tribe. Nothing in this title shall
be construed to diminish tribal rights regarding access to
Federal lands for tribal activities, including spiritual, cultural, and traditional food-gathering activities.

8 SEC. 309. MILITARY OVERFLIGHTS.

9 Nothing in this title restricts or precludes—

(1) low-level overflights of military aircraft over
the wilderness areas designated by section 301, including military overflights that can be seen or
heard within the wilderness areas;

14 (2) flight testing and evaluation; or

(3) the designation or creation of new units of
special use airspace, or the establishment of military
flight training routes, over the wilderness areas.

18 SEC. 310. WILDERNESS REVIEW.

(a) NATIONAL FORESTS.—Section 5 of Public Law
92-400 (16 U.S.C. 460aa-4), which required a review of
the undeveloped and unimproved portion or portions of the
Sawtooth National Recreation Area established by that
Act as to suitability or nonsuitability for preservation as
part of the National Wilderness Preservation System, is
repealed.

26 (b) PUBLIC LANDS.—

1	(1) FINDING.—Congress finds that, for the pur-
2	pose of section 603 of the Federal Land Policy and
3	Management Act of 1976 (43 U.S.C. 1782), the
4	public land administered by the Bureau of Land
5	Management in the following areas have been ade-
6	quately studied for wilderness designation:
7	(A) The Jerry Peak Wilderness Study
8	Area.
9	(B) The Jerry Peak West Wilderness
10	Study Area.
11	(C) The Corral-Horse Basin Wilderness
12	Study Area.
13	(D) The Boulder Creek Wilderness Study
14	Area.
15	(2) Release.—Any public land described in
16	paragraph (1) that is not designated as wilderness
17	by this title—
18	(A) is no longer subject to section 603(c)
19	of the Federal Land Policy and Management
20	Act of 1976 (43 U.S.C. 1782(c)); and
21	(B) shall be managed in accordance with
22	land management plans adopted under section
23	202 of that Act (43 U.S.C. 1712).

TITLE IV—WAIVER OF GRAZING PERMITS

3 SEC. 401. FINDINGS AND PURPOSE.

4

(a) FINDINGS.—Congress finds the following:

5 (1) Grazing allotments on the lands designated
6 as wilderness by title III, and on nearby Federal
7 lands, have been reduced repeatedly by Forest Serv8 ice and other Federal agency decisions reflecting
9 changes in the management of such lands.

10 (2) Future management changes for these lands
11 directed to the watershed recovery for the purposes
12 of restoration of endangered fish populations may
13 result in additional grazing restrictions.

14 (3) Many of the ranching families who have
15 used these lands have found themselves unable to
16 survive economically or to recapture lost economic
17 opportunities as a consequence of the location of
18 their ranching operations.

(b) PURPOSE.—The purpose of this title is to protect
the environmental integrity of the lands designated as wilderness by title III and to offer economic options for traditional users of such lands who have been adversely impacted by past changes, and will be adversely impacted
by future changes, in the management of such lands.

1SEC. 402. VOLUNTARY GRAZING PERMIT WAIVER PRO-2GRAM.

3 (a) ELIGIBILITY FOR PARTICIPATION.—Only persons that held, on September 30, 2004, a valid grazing permit 4 5 located in whole or in part in the Bolder-White Cloud Management Area, a wilderness area designated by title 6 7 III, the Sawtooth National Recreation Area, or the water-8 shed of the East Fork Salmon River shall be eligible to 9 participate in the voluntary grazing permit waiver pro-10 gram under this title.

(b) NOTICE OF PARTICIPATION.-If a person de-11 scribed in subsection (a) desires to participate in the vol-12 13 untary grazing permit waiver program under this title, the 14 person shall notify the Federal agency from which the person obtained the permit, in writing, not later than one 15 16 year after the date of the enactment of this Act, of the voluntary decision of the person to participate in the pro-17 18 gram in exchange for compensation under section 403. 19 Nothing in this subsection prevents a person described in 20subsection (a) from waiving, at any time, a grazing permit 21 without compensation.

(c) WAIVER.—In the notification submitted under
subsection (b), the person shall agree to waive the valid
grazing permit authorizing livestock grazing on grazing allotments located in whole or in part on lands described
in subsection (a). The waiver shall take effect on the date
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1 the person receives the compensation provided under sec-2 tion 403, the date the person makes the waiver by dona-3 tion, or the date the person receives appropriate com-4 pensation from a third party, whichever occurs first. Not-5 withstanding any other provision of law, a person who waives a permit under this section shall be deemed to have 6 7 waived any claim to all range developments on the subject 8 grazing allotment or allotments.

9 (d) CANCELLATION.—Not later than 30 days after 10 receiving a waiver notification under subsection (b), the 11 Federal agency shall cancel the permitted grazing on the 12 Federal land in the allotments covered by the notification. 13 Upon cancellation, grazing permits shall be prohibited in 14 the areas where permits were waived, and no future man-15 agement allocations for grazing shall be permitted.

(e) TREATMENT OF VACANT ALLOTMENTS.—Any vacant, unallocated grazing allotments in existence on lands
described in subsection (a) shall not be made available to
any person after the date of the enactment of this Act.
SEC. 403. COMPENSATION.

(a) ELIGIBILITY AND AMOUNT OF COMPENSATION.—
The Federal agency may make a payment to permittees
described in subsection (a) of section 402 who waive grazing permits as provided in subsection (b) of such section
according to a schedule of payments prepared jointly by

such agencies and filed with the Committee on Resources 1 2 of the House of Representatives and the Committee on 3 Energy and Natural Resources of the Senate. The total 4 amount available for such payments is \$7,000,000. If a 5 permittee is in arrears of Federal grazing fees, the amount of fees in arrears shall be deducted from the amount of 6 7 compensation otherwise due the permittee under this sub-8 section.

9 (b) EXCEPTIONS.—Compensation shall not be pro-10 vided under this section if the permittee waives the permit 11 by donation. The amount of any compensation the per-12 mittee receives from a third party for the waiver of the 13 permit shall be deducted from the amount of compensation 14 otherwise due the permittee under subsection (a).

15 SEC. 404. RULES OF CONSTRUCTION.

16 Nothing in this title shall be construed to affect the authority of a Federal agency to otherwise modify or ter-17 minate grazing permits or leases without compensation, 18 19 except that nothing in this title shall be construed to au-20 thorize the use of eminent domain for such purpose. Noth-21 ing in this title shall be construed to create a property 22 right in any grazing permit or lease on Federal lands or 23 to establish a precedent for future grazing permit buyout 24 programs.

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