108TH CONGRESS 1ST SESSION

H.R.7

AN ACT

- To amend the Internal Revenue Code of 1986 to provide incentives for charitable contributions by individuals and businesses, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; ETC.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Charitable Giving Act of 2003".
- 4 (b) Amendment of 1986 Code.—Except as other-
- 5 wise expressly provided, whenever in this Act an amend-
- 6 ment or repeal is expressed in terms of an amendment
- 7 to, or repeal of, a section or other provision, the reference
- 8 shall be considered to be made to a section or other provi-
- 9 sion of the Internal Revenue Code of 1986.

10 (c) Table of Contents.—

Sec. 1. Short title; etc.

TITLE I—CHARITABLE GIVING INCENTIVES

- Sec. 101. Deduction for portion of charitable contributions to be allowed to individuals who do not itemize deductions.
- Sec. 102. Tax-free distributions from individual retirement plans for charitable purposes.
- Sec. 103. Increase in cap on corporate charitable contributions.
- Sec. 104. Charitable deduction for contributions of food inventory.
- Sec. 105. Reform of certain excise taxes related to private foundations.
- Sec. 106. Excise tax on unrelated business taxable income of charitable remainder trusts.
- Sec. 107. Expansion of charitable contribution allowed for scientific property used for research and for computer technology and equipment used for educational purposes.
- Sec. 108. Adjustment to basis of S corporation stock for certain charitable contributions.
- Sec. 109. Charitable organizations permitted to make collegiate housing and infrastructure grants.
- Sec. 110. Conduct of certain games of chance not treated as unrelated trade or business.
- Sec. 111. Excise taxes exemption for blood collector organizations.
- Sec. 112. Nonrecognition of gain on the sale of property used in performance of an exempt function.
- Sec. 113. Exemption of qualified 501(c)(3) bonds for nursing homes from Federal guarantee prohibitions.

TITLE II—TAX REFORM AND IMPROVEMENTS RELATING TO CHARITABLE ORGANIZATIONS AND PROGRAMS

- Sec. 201. Suspension of tax-exempt status of terrorist organizations.
- Sec. 202. Clarification of definition of church tax inquiry.
- Sec. 203. Extension of declaratory judgment remedy to tax-exempt organizations.

- Sec. 204. Landowner incentives programs.
- Sec. 205. Modifications to section 512(b)(13).
- Sec. 206. Simplification of lobbying expenditure limitation.
- Sec. 207. Pilot project for forest conservation activities.

TITLE III—OTHER PROVISIONS

- Sec. 301. Compassion capital fund.
- Sec. 302. Reauthorization of assets for independence demonstration.
- Sec. 303. Sense of the Congress regarding corporate contributions to faith-based organizations, etc.
- Sec. 304. Maternity group homes.

1

2

Sec. 305. Authority of States to use 10 percent of their TANF funds to carry out social services block grant programs.

TITLE I—CHARITABLE GIVING INCENTIVES

- 3 SEC. 101. DEDUCTION FOR PORTION OF CHARITABLE CON-
- 4 TRIBUTIONS TO BE ALLOWED TO INDIVID-
- 5 UALS WHO DO NOT ITEMIZE DEDUCTIONS.
- 6 (a) IN GENERAL.—Section 170 (relating to chari-
- 7 table, etc., contributions and gifts) is amended by redesig-
- 8 nating subsection (m) as subsection (n) and by inserting
- 9 after subsection (l) the following new subsection:
- 10 "(m) Deduction for Individuals Not Itemizing
- 11 Deductions.—
- 12 "(1) IN GENERAL.—In the case of an individual
- who does not itemize deductions for a taxable year,
- there shall be taken into account as a direct chari-
- table deduction under section 63 an amount equal to
- the amount allowable under subsection (a) for the
- 17 taxable year for cash contributions (determined
- without regard to any carryover), to the extent that
- such contributions exceed \$250 (\$500 in the case of

1 a joint return) but do not exceed \$500 (\$1,000 in 2 the case of a joint return). "(2) TERMINATION.—Paragraph (1) shall not 3 4 apply to any taxable year beginning after December 31, 2005.". 5 6 (b) DIRECT CHARITABLE DEDUCTION.— 7 (1) IN GENERAL.—Subsection (b) of section 63 8 (defining taxable income) is amended by striking "and" at the end of paragraph (1), by striking the 9 period at the end of paragraph (2) and inserting ", 10 11 and", and by adding at the end the following new 12 paragraph: "(3) the direct charitable deduction.". 13 14 (2) Definition.—Section 63 is amended by re-15 designating subsection (g) as subsection (h) and by 16 inserting after subsection (f) the following new sub-17 section: 18 "(g) DIRECT CHARITABLE DEDUCTION.—For purposes of this section, the term 'direct charitable deduction' 19 20 means that portion of the amount allowable under section 21 170(a) which is taken as a direct charitable deduction for 22 the taxable year under section 170(m).". 23 (3) Conforming amendment.—Subsection (d) 24 of section 63 is amended by striking "and" at the

end of paragraph (1), by striking the period at the

25

- end of paragraph (2) and inserting ", and", and by adding at the end the following new paragraph:
- 3 "(3) the direct charitable deduction.".
- 4 (c) Study.—
- 1) In General.—The Secretary of the Treasury shall study the effect of the amendments made by this section on increased charitable giving and taxpayer compliance, including a comparison of taxpayer compliance between taxpayers who itemize their charitable contributions and taxpayers who claim a direct charitable deduction.
- 12 (2) Report.—Not later than December 31,
 13 2006, the Secretary of the Treasury shall report on
 14 the study required under paragraph (1) to the Com15 mittee on Finance of the Senate and the Committee
 16 on Ways and Means of the House of Representa17 tives.
- 18 (d) Effective Date.—The amendments made by 19 this section shall apply to taxable years beginning after 20 December 31, 2003.

1	SEC. 102. TAX-FREE DISTRIBUTIONS FROM INDIVIDUAL RE-
2	TIREMENT PLANS FOR CHARITABLE PUR-
3	POSES.
4	(a) In General.—Subsection (d) of section 408 (re-
5	lating to individual retirement accounts) is amended by
6	adding at the end the following new paragraph:
7	"(8) Distributions for Charitable Pur-
8	POSES.—
9	"(A) IN GENERAL.—No amount shall be
10	includible in gross income by reason of a quali-
11	fied charitable distribution.
12	"(B) Qualified charitable distribu-
13	TION.—For purposes of this paragraph, the
14	term 'qualified charitable distribution' means
15	any distribution from an individual retirement
16	plan other than a plan described in subsection
17	(k) or (p) of section 408—
18	"(i) which is made on or after the
19	date that the individual for whose benefit
20	the plan is maintained has attained age
21	$70\frac{1}{2}$, and
22	"(ii) which is made directly by the
23	trustee—
24	"(I) to an organization described
25	in section 170(c), or
26	"(II) to a split-interest entity.

A distribution shall be treated as a qualified charitable distribution only to the extent that the distribution would be includible in gross income without regard to subparagraph (A) and, in the case of a distribution to a split-interest entity, only if no person holds an income interest in the amounts in the split-interest entity attributable to such distribution other than one or more of the following: the individual for whose benefit such plan is maintained, the spouse of such individual, or any organization described in section 170(c).

- "(C) Contributions must be otherwise deductible.—For purposes of this paragraph—
 - "(i) DIRECT CONTRIBUTIONS.—A distribution to an organization described in section 170(c) shall be treated as a qualified charitable distribution only if a deduction for the entire distribution would be allowable under section 170 (determined without regard to subsection (b) thereof and this paragraph).
 - "(ii) Split-interest gifts.—A distribution to a split-interest entity shall be

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

treated as a qualified charitable distribution only if a deduction for the entire value of the interest in the distribution for the use of an organization described in section 170(c) would be allowable under section 170 (determined without regard to subsection (b) thereof and this paragraph).

"(D) APPLICATION OF SECTION 72.—Notwithstanding section 72, in determining the extent to which a distribution is a qualified charitable distribution, the entire amount of the distribution shall be treated as includible in gross income without regard to subparagraph (A) to the extent that such amount does not exceed the aggregate amount which would have been so includible if all amounts distributed from all individual retirement plans were treated as 1 contract under paragraph (2)(A) for purposes of determining the inclusion of such distribution under section 72. Proper adjustments shall be made in applying section 72 to other distributions in such taxable year and subsequent taxable years.

"(E) Special rules for split-interest entities.—

1	"(i) Charitable remainder
2	TRUSTS.—Notwithstanding section 664(b),
3	distributions made from a trust described
4	in subparagraph (G)(i) shall be treated as
5	ordinary income in the hands of the bene-
6	ficiary to whom is paid the annuity de-
7	scribed in section 664(d)(1)(A) or the pay-
8	ment described in section $664(d)(2)(A)$.
9	"(ii) Pooled income funds.—No
10	amount shall be includible in the gross in-
11	come of a pooled income fund (as defined
12	in subparagraph (G)(ii)) by reason of a
13	qualified charitable distribution to such
14	fund, and all distributions from the fund
15	which are attributable to qualified chari-
16	table distributions shall be treated as ordi-
17	nary income to the beneficiary.
18	"(iii) Charitable Gift annu-
19	ITIES.—Qualified charitable distributions
20	made for a charitable gift annuity shall not
21	be treated as an investment in the con-
22	tract.
23	"(F) Denial of Deduction.—Qualified
24	charitable distributions shall not be taken into

1	account in determining the deduction under sec-
2	tion 170.
3	"(G) Split-interest entity defined.—
4	For purposes of this paragraph, the term 'split-
5	interest entity' means—
6	"(i) a charitable remainder annuity
7	trust or a charitable remainder unitrust
8	(as such terms are defined in section
9	664(d)) which must be funded exclusively
10	by qualified charitable distributions,
11	"(ii) a pooled income fund (as defined
12	in section 642(e)(5)), but only if the fund
13	accounts separately for amounts attrib-
14	utable to qualified charitable distributions,
15	and
16	"(iii) a charitable gift annuity (as de-
17	fined in section $501(m)(5)$).".
18	(b) Modifications Relating to Information Re-
19	TURNS BY CERTAIN TRUSTS.—
20	(1) Returns.—Section 6034 (relating to re-
21	turns by trusts described in section 4947(a)(2) or
22	claiming charitable deductions under section 642(c))
23	is amended to read as follows:

1	"SEC. 6034. RETURNS BY TRUSTS DESCRIBED IN SECTION
2	4947(a)(2) OR CLAIMING CHARITABLE DEDUC-
3	TIONS UNDER SECTION 642(c).
4	"(a) Trusts Described in Section 4947(a)(2).—
5	Every trust described in section 4947(a)(2) shall furnish
6	such information with respect to the taxable year as the
7	Secretary may by forms or regulations require.
8	"(b) Trusts Claiming a Charitable Deduction
9	Under Section 642(c).—
10	"(1) In general.—Every trust not required to
11	file a return under subsection (a) but claiming a de-
12	duction under section 642(c) for the taxable year
13	shall furnish such information with respect to such
14	taxable year as the Secretary may by forms or regu-
15	lations prescribe, including—
16	"(A) the amount of the deduction taken
17	under section 642(c) within such year,
18	"(B) the amount paid out within such year
19	which represents amounts for which deductions
20	under section 642(c) have been taken in prior
21	years,
22	"(C) the amount for which such deductions
23	have been taken in prior years but which has
24	not been paid out at the beginning of such year,

1	"(D) the amount paid out of principal in
2	the current and prior years for the purposes de-
3	scribed in section 642(c),
4	"(E) the total income of the trust within
5	such year and the expenses attributable thereto,
6	and
7	"(F) a balance sheet showing the assets, li-
8	abilities, and net worth of the trust as of the
9	beginning of such year.
10	"(2) Exceptions.—Paragraph (1) shall not
11	apply to a trust for any taxable year if—
12	"(A) all the net income for such year, de-
13	termined under the applicable principles of the
14	law of trusts, is required to be distributed cur-
15	rently to the beneficiaries, or
16	"(B) the trust is described in section
17	4947(a)(1).".
18	(2) Increase in penalty relating to fil-
19	ING OF INFORMATION RETURN BY SPLIT-INTEREST
20	TRUSTS.—Paragraph (2) of section 6652(c) (relating
21	to returns by exempt organizations and by certain
22	trusts) is amended by adding at the end the fol-
23	lowing new subparagraph:
24	"(C) Split-interest trusts.—In the
25	case of a trust which is required to file a return

1	under section 6034(a), subparagraphs (A) and
2	(B) of this paragraph shall not apply and para-
3	graph (1) shall apply in the same manner as if
4	such return were required under section 6033,
5	except that—
6	"(i) the 5 percent limitation in the
7	second sentence of paragraph (1)(A) shall
8	not apply,
9	"(ii) in the case of any trust with
10	gross income in excess of \$250,000, the
11	first sentence of paragraph (1)(A) shall be
12	applied by substituting '\$100' for '\$20',
13	and the second sentence thereof shall be
14	applied by substituting '\$50,000' for
15	'\$10,000', and
16	"(iii) the third sentence of paragraph
17	(1)(A) shall be disregarded.
18	In addition to any penalty imposed on the trust
19	pursuant to this subparagraph, if the person re-
20	quired to file such return knowingly fails to file
21	the return, such penalty shall also be imposed
22	on such person who shall be personally liable
23	for such penalty.".
24	(3) Confidentiality of noncharitable
25	BENEFICIARIES.—Subsection (b) of section 6104

- 1 (relating to inspection of annual information re-
- 2 turns) is amended by adding at the end the fol-
- 3 lowing new sentence: "In the case of a trust which
- 4 is required to file a return under section 6034(a),
- 5 this subsection shall not apply to information re-
- 6 garding beneficiaries which are not organizations de-
- 7 scribed in section 170(c).".
- 8 (c) Effective Dates.—
- 9 (1) Subsection (a).—The amendment made
- by subsection (a) shall apply to distributions made
- 11 after December 31, 2003.
- 12 (2) Subsection (b).—The amendments made
- by subsection (b) shall apply to returns for taxable
- years beginning after December 31, 2003.
- 15 SEC. 103. INCREASE IN CAP ON CORPORATE CHARITABLE
- 16 **CONTRIBUTIONS.**
- 17 (a) In General.—Paragraph (2) of section 170(b)
- 18 (relating to corporations) is amended by striking "10 per-
- 19 cent" and inserting "the applicable percentage".
- 20 (b) Applicable Percentage.—Subsection (b) of
- 21 section 170 is amended by adding at the end the following
- 22 new paragraph:
- 23 "(3) Applicable percentage defined.—For
- purposes of paragraph (2), the applicable percentage

- 1 shall be determined in accordance with the following
- 2 table:

"For taxable years beginning	The applicable
in calendar year—	percentage is—
2004	11
2005	12
2006	13
2007	14
2008 through 2011	15
2012 and thereafter	

- 3 (c) Conforming Amendments.—
- 4 (1) Sections 512(b)(10) and 805(b)(2)(A) are 5 each amended by striking "10 percent" each place 6 it occurs and inserting "the applicable percentage 7 (determined under section 170(b)(3))".
- 8 (2) Sections 545(b)(2) and 556(b)(2) are each 9 amended by striking "10-percent limitation" and in-10 serting "applicable percentage limitation".
- 11 (d) Effective Date.—The amendments made by 12 this section shall apply to taxable years beginning after
- 13 December 31, 2003.
- 14 SEC. 104. CHARITABLE DEDUCTION FOR CONTRIBUTIONS
- 15 **OF FOOD INVENTORY.**
- 16 (a) In General.—Paragraph (3) of section 170(e)
- 17 (relating to special rule for certain contributions of inven-
- 18 tory and other property) is amended by redesignating sub-
- 19 paragraph (C) as subparagraph (D) and by inserting after
- 20 subparagraph (B) the following new subparagraph:

1	"(C) Special rule for contributions
2	OF FOOD INVENTORY.—
3	"(i) General rule.—In the case of
4	a charitable contribution of food from any
5	trade or business (or interest therein) of
6	the taxpayer, this paragraph shall be
7	applied—
8	"(I) without regard to whether
9	the contribution is made by a C cor-
10	poration, and
11	"(II) only to food that is appar-
12	ently wholesome food.
13	"(ii) Limitation.—In the case of a
14	taxpayer other than a C corporation, the
15	aggregate amount of such contributions for
16	any taxable year which may be taken into
17	account under this section shall not exceed
18	the applicable percentage (within the
19	meaning of subsection (b)(3)) of the tax-
20	payer's aggregate net income for such tax-
21	able year from all trades or businesses
22	from which such contributions were made
23	for such year, computed without regard to
24	this section.

"(iii) Determination of fair market value.—In the case of a qualified contribution of apparently wholesome food to which this paragraph applies and which, solely by reason of internal standards of the taxpayer or lack of market, cannot or will not be sold, the fair market value of such food shall be determined by taking into account the price at which the same or substantially the same food items (as to both type and quality) are sold by the taxpayer at the time of the contribution (or, if not so sold at such time, in the recent past).

"(iv) APPARENTLY WHOLESOME FOOD.—For purposes of this subparagraph, the term 'apparently wholesome food' has the meaning given to such term by section 22(b)(2) of the Bill Emerson Good Samaritan Food Donation Act (42 U.S.C. 1791(b)(2)), as in effect on the date of the enactment of this subparagraph.".

1	(b) Effective Date.—The amendment made by
2	this section shall apply to taxable years beginning after
3	December 31, 2003.
4	SEC. 105. REFORM OF CERTAIN EXCISE TAXES RELATED TO
5	PRIVATE FOUNDATIONS.
6	(a) Reduction of Tax on Net Investment In-
7	COME.—Section 4940(a) (relating to tax-exempt founda-
8	tions) is amended by striking "2 percent" and inserting
9	"1 percent".
10	(b) Repeal of Reduction in Tax Where Pri-
11	VATE FOUNDATION MEETS CERTAIN DISTRIBUTION RE-
12	QUIREMENTS.—Section 4940 (relating to excise tax based
13	on investment income) is amended by striking subsection
14	(e).
15	(e) Modification of Excise Tax on Self-Deal-
16	ING.—The second sentence of section $4941(a)(1)$ (relating
17	to initial excise tax imposed on self-dealer) is amended by
18	striking "5 percent" and inserting "25 percent".
19	(d) Modification of Excise Tax on Failure To
20	DISTRIBUTE INCOME.—
21	(1) CERTAIN ADMINISTRATIVE EXPENSES NOT

TREATED AS DISTRIBUTIONS.—Section 4942(g) is

amended by striking paragraph (4) and inserting the

following new paragraphs:

22

23

24

1	"(4) Limitation on administrative ex-
2	PENSES TREATED AS DISTRIBUTIONS.—
3	"(A) In general.—For purposes of para-
4	graph (1)(A), the following administrative ex-
5	penses shall not be treated as qualifying dis-
6	tributions:
7	"(i) Any administrative expense which
8	is not directly attributable to direct chari-
9	table activities, grant selection activities,
10	grant monitoring and administration ac-
11	tivities, compliance with applicable Fed-
12	eral, State, or local law, or furthering pub-
13	lic accountability of the private foundation.
14	"(ii) Any compensation paid to a dis-
15	qualified person to the extent that such
16	compensation exceeds an annual rate of
17	\$100,000.
18	"(iii) Any expense incurred for trans-
19	portation by air unless such transportation
20	is regularly-scheduled commercial air
21	transportation.
22	"(iv) Any expense incurred for regu-
23	larly-scheduled commercial air transpor-
24	tation to the extent that such expense ex-

1	ceeds the cost of such transportation in
2	coach-class accommodations.
3	"(B) Adjustment for inflation.—In
4	the case of a taxable year beginning after De-
5	cember 31, 2004, the \$100,000 amount in sub-
6	paragraph (A)(ii) shall be increased by an
7	amount equal to—
8	"(i) such dollar amount, multiplied by
9	"(ii) the cost-of-living adjustment de-
10	termined under section 1(f)(3) for the cal-
11	endar year in which the taxable year be-
12	gins, determined by substituting 'calendar
13	year 2003' for 'calendar year 1992' in sub-
14	paragraph (B) thereof.
15	If any amount as increased under the preceding
16	sentence is not a multiple of \$50, such amount
17	shall be rounded to the next lowest multiple of
18	\$ 50.
19	"(5) REGULATIONS.—The Secretary shall pre-
20	scribe such regulations as may be necessary to carry
21	out the purposes of paragraph (4). Such regulations
22	shall provide that administrative expenses which are
23	excluded from qualifying distributions solely by rea-
24	son of the limitations in paragraph (4) shall not for

1	such reason subject a private foundation to any
2	other excise taxes imposed by this subchapter.".
3	(2) Disallowance not to apply to certain
4	PRIVATE FOUNDATIONS.—
5	(A) In general.—Section 4942(j)(3) (de-
6	fining operating foundation) is amended—
7	(i) by striking "(within the meaning
8	of paragraph (1) or (2) of subsection (g))"
9	each place it appears, and
10	(ii) by adding at the end the following
11	new sentence: "For purposes of this para-
12	graph, the term 'qualifying distributions'
13	means qualifying distributions within the
14	meaning of paragraph (1) or (2) of sub-
15	section (g) (determined without regard to
16	subsection $(g)(4)$.".
17	(B) Conforming amendment.—Section
18	4942(f)(2)(C)(i) is amended by inserting "(de-
19	termined without regard to subsection (g)(4))"
20	after "within the meaning of subsection
21	(g)(1)(A)".
22	(e) Effective Date.—The amendments made by
23	this section shall apply to taxable years beginning after
24	December 31, 2003.

1	SEC. 106. EXCISE TAX ON UNRELATED BUSINESS TAXABLE
2	INCOME OF CHARITABLE REMAINDER
3	TRUSTS.
4	(a) In General.—Subsection (c) of section 664 (re-
5	lating to exemption from income taxes) is amended to read
6	as follows:
7	"(c) Taxation of Trusts.—
8	"(1) Income tax.—A charitable remainder an-
9	nuity trust and a charitable remainder unitrust
10	shall, for any taxable year, not be subject to any tax
11	imposed by this subtitle.
12	"(2) Excise tax.—
13	"(A) IN GENERAL.—In the case of a chari-
14	table remainder annuity trust or a charitable
15	remainder unitrust that has unrelated business
16	taxable income (within the meaning of section
17	512, determined as if part III of subchapter F
18	applied to such trust) for a taxable year, there
19	is hereby imposed on such trust or unitrust an
20	excise tax equal to the amount of such unre-
21	lated business taxable income.
22	"(B) CERTAIN RULES TO APPLY.—The tax
23	imposed by subparagraph (A) shall be treated
24	as imposed by chapter 42 for purposes of this
25	title other than subchapter E of chapter 42.

1	"(C) Character of distributions and
2	COORDINATION WITH DISTRIBUTION REQUIRE-
3	MENTS.—The amounts taken into account in
4	determining unrelated business taxable income
5	(as defined in subparagraph (A)) shall not be
6	taken into account for purposes of—
7	"(i) subsection (b),
8	"(ii) determining the value of trust
9	assets under subsection (d)(2), and
10	"(iii) determining income under sub-
11	section $(d)(3)$.
12	"(D) TAX COURT PROCEEDINGS.—For
13	purposes of this paragraph, the references in
14	section $6212(c)(1)$ to section 4940 shall be
15	deemed to include references to this para-
16	graph.".
17	(b) Effective Date.—The amendment made by
18	this section shall apply to taxable years beginning after
19	December 31, 2003.
20	SEC. 107. EXPANSION OF CHARITABLE CONTRIBUTION AL-
21	LOWED FOR SCIENTIFIC PROPERTY USED
22	FOR RESEARCH AND FOR COMPUTER TECH-
23	NOLOGY AND EQUIPMENT USED FOR EDU-
24	CATIONAL PURPOSES.
25	(a) Scientific Property Used for Research.—

1 (1)IN GENERAL.—Clause (ii) of section 2 170(e)(4)(B) (defining qualified research contribu-3 tions) is amended by inserting "or assembled" after "constructed". 4 5 (2) Conforming amendment.—Clause (iii) of 6 section 170(e)(4)(B) is amended by inserting "or assembling" after "construction". 7 8 (b) Computer Technology and Equipment for EDUCATIONAL PURPOSES.— 10 GENERAL.—Clause (1) In (ii) ofsection 11 170(e)(6)(B) is amended by inserting "or assem-12 bled" after "constructed" and "or assembling" after "construction". 13 14 (2) Special rule made permanent.—Sec-15 tion 170(e)(6) is amended by striking subparagraph (G). 16 17 (3)Conforming AMENDMENTS.—Subpara-18 graph (D) of section 170(e)(6) is amended by inserting "or assembled" after "constructed" and "or as-19 sembling" after "construction". 20 21 (c) Effective Date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2003.

23

1	SEC. 108. ADJUSTMENT TO BASIS OF S CORPORATION
2	STOCK FOR CERTAIN CHARITABLE CON-
3	TRIBUTIONS.
4	(a) In General.—Paragraph (2) of section 1367(a)
5	(relating to adjustments to basis of stock of shareholders,
6	etc.) is amended by adding at the end the following new
7	flush sentence:
8	"The decrease under subparagraph (B) by reason of
9	a charitable contribution (as defined in section
10	170(c)) of property shall be the amount equal to the
11	shareholder's pro rata share of the adjusted basis of
12	such property.".
13	(b) Effective Date.—The amendment made by
14	this section shall apply to taxable years beginning after
15	December 31, 2003.
16	SEC. 109. CHARITABLE ORGANIZATIONS PERMITTED TO
17	MAKE COLLEGIATE HOUSING AND INFRA-
18	STRUCTURE GRANTS.
19	(a) In General.—Section 501 (relating to exemp-
20	tion from tax on corporations, certain trusts, etc.), as
21	amended by section 201, is further amended by redesig-
22	nating subsection (q) as subsection (r) and by inserting
23	after subsection (p) the following new subsection:
24	"(q) Treatment of Organizations Making Col-
25	LEGIATE HOUSING AND INFRASTRUCTURE IMPROVEMENT
26	Grants.—

"(1) IN GENERAL.—For purposes of subsection (c)(3) and sections 170(c)(2)(B), 2055(a), and 2522(a)(2), an organization shall not fail to be treated as organized and operated exclusively for charitable or educational purposes solely because such organization makes collegiate housing and infrastructure grants to an organization described in subsection (c)(7), so long as, at the time of the grant, substantially all of the active members of the recipient organization are full-time students at the college or university with which such recipient organization is associated.

"(2) Housing and infrastructure grants are grants to provide, improve, operate, or maintain collegiate housing that may involve more than incidental social, recreational, or private purposes, so long as such grants are for purposes that would be permissible for a dormitory of the college or university referred to in paragraph (1). A grant shall not be treated as a collegiate housing and infrastructure grant for purposes of paragraph (1) to the extent that such grant is used to provide physical fitness equipment.

1	"(3) Grants to certain organizations
2	HOLDING TITLE TO PROPERTY, ETC.—For purposes
3	of this subsection, a collegiate housing and infra-
4	structure grant to an organization described in sub-
5	section (e)(2) or (e)(7) holding title to property ex-
6	clusively for the benefit of an organization described
7	in subsection (c)(7) shall be considered a grant to
8	the organization described in subsection $(c)(7)$ for
9	whose benefit such property is held.".
10	(b) Effective Date.—The amendment made by
11	this section shall apply to grants made after December
12	31, 2003.
12	SEC. 110. CONDUCT OF CERTAIN GAMES OF CHANCE NOT
13	SEC. 110. CONDUCT OF CERTAIN GAMES OF CHANCE NOT
13	TREATED AS UNRELATED TRADE OR BUSI-
14	TREATED AS UNRELATED TRADE OR BUSI-
14 15	TREATED AS UNRELATED TRADE OR BUSINESS.
14 15 16 17	TREATED AS UNRELATED TRADE OR BUSI- NESS. (a) In General.—Paragraph (1) of section 513(f)
14 15 16 17	TREATED AS UNRELATED TRADE OR BUSI- NESS. (a) In General.—Paragraph (1) of section 513(f) (relating to certain bingo games) is amended to read as
14 15 16 17	TREATED AS UNRELATED TRADE OR BUSI- NESS. (a) In General.—Paragraph (1) of section 513(f) (relating to certain bingo games) is amended to read as follows:
114 115 116 117 118	TREATED AS UNRELATED TRADE OR BUSI- NESS. (a) In General.—Paragraph (1) of section 513(f) (relating to certain bingo games) is amended to read as follows: "(1) In General.—The term 'unrelated trade
14 15 16 17 18 19 20	TREATED AS UNRELATED TRADE OR BUSI- NESS. (a) In General.—Paragraph (1) of section 513(f) (relating to certain bingo games) is amended to read as follows: "(1) In General.—The term 'unrelated trade or business' does not include—
14 15 16 17 18 19 20 21	NESS. (a) In General.—Paragraph (1) of section 513(f) (relating to certain bingo games) is amended to read as follows: "(1) In general.—The term 'unrelated trade or business' does not include— "(A) any trade or business which consists
14 15 16 17 18 19 20 21	TREATED AS UNRELATED TRADE OR BUSI- NESS. (a) In General.—Paragraph (1) of section 513(f) (relating to certain bingo games) is amended to read as follows: "(1) In General.—The term 'unrelated trade or business' does not include— "(A) any trade or business which consists of conducting bingo games, and

1 paid or set aside for payment for purposes de-2 scribed in section 170(c)(2)(B), for the pro-3 motion of social welfare (within the meaning of 4 section 501(c)(4), or for a purpose for which 5 State law specifically authorizes the expenditure 6 of such proceeds.". 7 (b) QUALIFIED GAMES OF CHANCE.—Subsection (f) 8 of section 513 is amended by adding at the end the fol-9 lowing new paragraph: "(3) QUALIFIED GAMES OF CHANCE.—For pur-10 11 poses of paragraph (1), the term 'qualified game of chance' means any game of chance (other than 12 13 bingo) conducted by an organization if— 14 "(A) such organization is licensed pursu-15 ant to State law to conduct such game, "(B) only organizations which are orga-16 17 nized as nonprofit corporations or are exempt 18 from tax under section 501(a) may be so li-19 censed to conduct such game within the State, 20 and "(C) the conduct of such game does not 21 22 violate State or local law." 23 (c) CLERICAL AMENDMENT.—The subsection heading of section 513(f) is amended by striking "BINGO GAMES" and inserting "GAMES OF CHANCE".

1	(d) Effective Date.— The amendments made by
2	this section shall apply to games conducted after Decem-
3	ber 31, 2003.
4	SEC. 111. EXCISE TAXES EXEMPTION FOR BLOOD COL-
5	LECTOR ORGANIZATIONS.
6	(a) Exemption From Imposition of Special
7	Fuels Tax.—Section 4041(g) (relating to other exemp-
8	tions) is amended by striking "and" at the end of para-
9	graph (3), by striking the period in paragraph (4) and
10	inserting "; and", and by inserting after paragraph (4)
11	the following new paragraph:
12	"(5) with respect to the sale of any liquid to a
13	qualified blood collector organization (as defined in
14	section 7701(a)(48)) for such organization's exclu-
15	sive use, or with respect to the use by a qualified
16	blood collector organization of any liquid as a fuel.".
17	(b) Exemption From Manufacturers Excise
18	Tax.—
19	(1) In general.—Section 4221(a) (relating to
20	certain tax-free sales) is amended by striking "or"
21	at the end of paragraph (4), by adding "or" at the
22	end of paragraph (5), and by inserting after para-
23	graph (5) the following new paragraph:

```
1
             "(6) to a qualified blood collector organization
 2
        (as defined in section 7701(a)(48)) for such organi-
 3
        zation's exclusive use,".
 4
             (2) Conforming amendments.—
 5
                                                of
                 (A)
                       The
                             second
                                     sentence
                                                    section
 6
             4221(a) is amended by striking "Paragraphs
            (4) and (5)" and inserting "Paragraphs (4),
 7
 8
             (5), and (6)".
 9
                 (B) Section 6421(c) is amended by strik-
10
             ing "or (5)" and inserting "(5), or (6)".
11
            EXEMPTION FROM COMMUNICATION EXCISE
12
   TAX.—
13
             (1) In general.—Section 4253 (relating to ex-
14
        emptions) is amended by redesignating subsection
15
        (k) as subsection (l) and inserting after subsection
16
        (j) the following new subsection:
17
        "(k) Exemption for Qualified Blood Col-
   LECTOR ORGANIZATIONS.—Under regulations provided by
18
19
   the Secretary, no tax shall be imposed under section 4251
20
   on any amount paid by a qualified blood collector organi-
21
   zation (as defined in section 7701(a)(48)) for services or
22
   facilities furnished to such organization.".
23
             (2)
                    Conforming
                                    AMENDMENT.—Section
24
        4253(l),
                 as redesignated by paragraph (1), is
```

1	amended by striking for (j) and inserting "(j), or
2	(k)".
3	(d) Credit for Refund for Certain Taxes on
4	SALES AND SERVICES.—
5	(1) DEEMED OVERPAYMENT.—
6	(A) In General.—Section 6416(b)(2) is
7	amended by redesignating subparagraphs (E)
8	and (F) as subparagraphs (F) and (G), respec-
9	tively, and by inserting after subparagraph (D)
10	the following new subparagraph:
11	"(E) sold to a qualified blood collector or-
12	ganization (as defined in section 7701(a)(48))
13	for such organization's exclusive use;".
14	(B) Conforming amendments.—Section
15	6416(b)(2) is amended—
16	(i) by striking "Subparagraphs (C)
17	and (D)" and inserting "Subparagraphs
18	(C), (D), and (E)", and
19	(ii) by striking "(C), and (D)" and in-
20	serting "(C), (D), and (E)".
21	(2) Sales of tires.—Clause (ii) of section
22	6416(b)(4)(B) is amended by inserting "sold to a
23	qualified blood collector organization (as defined in
24	section 7701(a)(48)) for its exclusive use," after
25	"for its exclusive use,".

1	(e) Definition of Qualified Blood Collector
2	Organization.—Section 7701(a) is amended by inserting
3	at the end the following new paragraph:
4	"(48) Qualified blood collector organi-
5	ZATION.—The term 'qualified blood collector organi-
6	zation' means an organization which is—
7	"(A) described in section 501(c)(3) and ex-
8	empt from tax under section 501(a),
9	"(B) registered by the Food and Drug Ad-
10	ministration to collect blood, and
11	"(C) primarily engaged in the activity of
12	the collection of blood.".
13	(f) Effective Date.—The amendments made by
14	this section shall take effect on January 1, 2004.
15	SEC. 112. NONRECOGNITION OF GAIN ON THE SALE OF
16	PROPERTY USED IN PERFORMANCE OF AN
17	EXEMPT FUNCTION.
18	(a) In General.—Subparagraph (D) of section
19	512(a)(3) is amended to read as follows:
20	"(D) Nonrecognition of Gain.—
21	"(i) In general.—If property used
22	directly in the performance of the exempt
23	function of an organization described in
24	paragraph (7), (9), (17), or (20) of section
25	501(c) is sold by such organization, and

within a period beginning 1 year before the date of such sale, and ending 3 years (10 years, in the case of an organization described in section 501(e)(7)) after such date, other property is purchased and used by such organization directly in the performance of its exempt function, gain (if any) from such sale shall be recognized only to the extent that such organization's sales price of the old property exceeds the organization's cost of purchasing the other property.

"(ii) Statute of Limitations.—If an organization described in section 501(c)(7) sells property on which gain is not recognized, in whole or in part, by reason of clause (i), then the statutory period for the assessment of any deficiency attributable to such gain shall not expire until the end of the 3-year period beginning on the date that the Secretary is notified by such organization (in such manner as the Secretary may prescribe) that—

1	"(I) the organization has met the
2	requirements of clause (i) with respect
3	to gain which was not recognized,
4	"(II) the organization does not
5	intend to meet such requirements, or
6	"(III) the organization failed to
7	meet such requirements within the
8	prescribed period.
9	For the purposes of this clause, any defi-
10	ciency may be assessed before the expira-
11	tion of such 3-year period notwithstanding
12	the provisions of any other law or rule of
13	law which would otherwise prevent such as-
14	sessment.
15	"(iii) Destruction and loss.—For
16	purposes of this subparagraph, the de-
17	struction in whole or in part, theft, seizure,
18	requisition, or condemnation of property,
19	shall be treated as the sale of such prop-
20	erty, and rules similar to the rules pro-
21	vided by subsections (b), (c), (e), and (j) of
22	section 1034 (as in effect on the day be-
23	fore the date of the enactment of the Tax-
24	payer Relief Act of 1997) shall apply.".

1	(b) Effective Date.—The amendment made by
2	this section shall apply with respect to the sale of any
3	property for which the 3-year period for offsetting gain
4	by purchasing other property under subparagraph (D) of
5	section 512(a)(3) of the Internal Revenue Code (as in ef-
6	fect on the day before the date of the enactment of this
7	Act) had not expired as of January 1, 2001.
8	SEC. 113. EXEMPTION OF QUALIFIED 501(c)(3) BONDS FOR
9	NURSING HOMES FROM FEDERAL GUAR-
10	ANTEE PROHIBITIONS.
11	(a) In General.—For purposes of section 149(b)(1)
12	of the Internal Revenue Code of 1986, any qualified
13	501(c)(3) bond (as defined in section 145 of such Code)
14	shall not be treated as federally guaranteed solely because
15	such bond is part of an issue supported by a letter of cred-
16	it, if such bond—
17	(1) is issued after December 31, 2003, and be-
18	fore the date which is 1 year after the date of the
19	enactment of this Act, and
20	(2) is part of an issue 95 percent or more of
21	the net proceeds of which are to be used to finance
22	1 or more of the following facilities primarily for the
23	benefit of the elderly:
24	(A) Licensed nursing home facility.

1	(B) Licensed or certified assisted living fa-
2	cility.
3	(C) Licensed personal care facility.
4	(D) Continuing care retirement commu-
5	nity.
6	(b) Limitation on Issuer.—Subsection (a) shall
7	not apply to any bond described in such subsection if the
8	aggregate authorized face amount of the issue of which
9	such bond is a part, when increased by the outstanding
10	amount of such bonds issued by the issuer during the pe-
11	riod described in subsection (a)(1) exceeds \$15,000,000.
12	(c) Limitation on Beneficiary.—Rules similar to
13	the rules of section 144(a)(10) of the Internal Revenue
14	Code of 1986 shall apply for purposes of this section, ex-
15	cept that—
16	(1) "\$15,000,000" shall be substituted for
17	"\$40,000,000" in subparagraph (A) thereof, and
18	(2) such rules shall be applied—
19	(A) only with respect to bonds described in
20	this section, and
21	(B) with respect to the aggregate author-
22	ized face amount of all issues of such bonds
23	which are allocable to the beneficiary.
24	(d) Continuing Care Retirement Community.—
25	For purposes of this section, the term "continuing care

1	retirement community" means a community which pro-
2	vides, on the same campus, a consortium of residential liv-
3	ing options and support services to persons at least 60
4	years of age under a written agreement. For purposes of
5	the preceding sentence, the residential living options shall
6	include independent living units, nursing home beds, and
7	either assisted living units or personal care beds.
8	TITLE II—TAX REFORM AND IM-
9	PROVEMENTS RELATING TO
10	CHARITABLE ORGANIZA-
11	TIONS AND PROGRAMS
12	SEC. 201. SUSPENSION OF TAX-EXEMPT STATUS OF TER-
13	RORIST ORGANIZATIONS.
14	(a) In General.—Section 501 (relating to exemp-
15	tion from tax on corporations, certain trusts, etc.) is
16	amended by redesignating subsection (p) as subsection (q)
17	and by inserting after subsection (o) the following new
18	subsection:
19	"(p) Suspension of Tax-Exempt Status of Ter-
20	RORIST ORGANIZATIONS.—
21	"(1) In general.—The exemption from tax
22	under subsection (a) with respect to any organiza-
23	tion described in paragraph (2), and the eligibility of

any organization described in paragraph (2) to apply

for recognition of exemption under subsection (a),

24

1	shall be suspended during the period described in
2	paragraph (3).
3	"(2) Terrorist organizations.—An organi-
4	zation is described in this paragraph if such organi-
5	zation is designated or otherwise individually
6	identified—
7	"(A) under section $212(a)(3)(B)(vi)(II)$ or
8	219 of the Immigration and Nationality Act as
9	a terrorist organization or foreign terrorist or-
10	ganization,
11	"(B) in or pursuant to an Executive order
12	which is related to terrorism and issued under
13	the authority of the International Emergency
14	Economic Powers Act or section 5 of the
15	United Nations Participation Act of 1945 for
16	the purpose of imposing on such organization
17	an economic or other sanction, or
18	"(C) in or pursuant to an Executive order
19	issued under the authority of any Federal law
20	if—
21	"(i) the organization is designated or
22	otherwise individually identified in or pur-
23	suant to such Executive order as sup-
24	porting or engaging in terrorist activity (as
25	defined in section 212(a)(3)(B) of the Im-

1	migration and Nationality Act) or sup-
2	porting terrorism (as defined in section
3	140(d)(2) of the Foreign Relations Author-
4	ization Act, Fiscal Years 1988 and 1989);
5	and
6	"(ii) such Executive order refers to
7	this subsection.
8	"(3) Period of Suspension.—With respect to
9	any organization described in paragraph (2), the pe-
10	riod of suspension—
11	"(A) begins on the later of—
12	"(i) the date of the first publication of
13	a designation or identification described in
14	paragraph (2) with respect to such organi-
15	zation, or
16	"(ii) the date of the enactment of this
17	subsection, and
18	"(B) ends on the first date that all des-
19	ignations and identifications described in para-
20	graph (2) with respect to such organization are
21	rescinded pursuant to the law or Executive
22	order under which such designation or identi-
23	fication was made.
24	"(4) Denial of Deduction.—No deduction
25	shall be allowed under section 170, 545(b)(2),

1	556(b)(2), $642(c)$, 2055 , $2106(a)(2)$, or 2522 for
2	any contribution to an organization described in
3	paragraph (2) during the period described in para-
4	graph (3).
5	"(5) Denial of administrative or judicial
6	CHALLENGE OF SUSPENSION OR DENIAL OF DEDUC-
7	TION.—Notwithstanding section 7428 or any other
8	provision of law, no organization or other person
9	may challenge a suspension under paragraph (1), a
10	designation or identification described in paragraph
11	(2), the period of suspension described in paragraph
12	(3), or a denial of a deduction under paragraph (4)
13	in any administrative or judicial proceeding relating
14	to the Federal tax liability of such organization or
15	other person.
16	"(6) Erroneous designation.—
17	"(A) In general.—If—
18	"(i) the tax exemption of any organi-
19	zation described in paragraph (2) is sus-
20	pended under paragraph (1),
21	"(ii) each designation and identifica-
22	tion described in paragraph (2) which has
23	been made with respect to such organiza-
24	tion is determined to be erroneous pursu-

ant to the law or Executive order under

1	which such designation or identification
2	was made, and
3	"(iii) the erroneous designations and
4	identifications result in an overpayment of
5	income tax for any taxable year by such
6	organization,
7	credit or refund (with interest) with respect to
8	such overpayment shall be made.
9	"(B) WAIVER OF LIMITATIONS.—If the
10	credit or refund of any overpayment of tax de-
11	scribed in subparagraph (A)(iii) is prevented at
12	any time by the operation of any law or rule of
13	law (including res judicata), such credit or re-
14	fund may nevertheless be allowed or made if the
15	claim therefor is filed before the close of the 1-
16	year period beginning on the date of the last
17	determination described in subparagraph
18	(A)(ii).
19	"(7) Notice of suspensions.—If the tax ex-
20	emption of any organization is suspended under this
21	subsection, the Internal Revenue Service shall up-
22	date the listings of tax-exempt organizations and
23	shall publish appropriate notice to taxpayers of such

suspension and of the fact that contributions to such

1	organization are not deductible during the period of
2	such suspension.".
3	(b) EFFECTIVE DATE.—The amendments made by
4	this section shall apply to designations made before, on,
5	or after the date of the enactment of this Act.
6	SEC. 202. CLARIFICATION OF DEFINITION OF CHURCH TAX
7	INQUIRY.
8	Subsection (i) of section 7611 (relating to section not
9	to apply to criminal investigations, etc.) is amended by
10	striking "or" at the end of paragraph (4), by striking the
11	period at the end of paragraph (5) and inserting ", or",
12	and by inserting after paragraph (5) the following:
13	"(6) information provided by the Secretary re-
14	lated to the standards for exemption from tax under
15	this title and the requirements under this title relat-
16	ing to unrelated business taxable income.".
17	SEC. 203. EXTENSION OF DECLARATORY JUDGMENT REM-
18	EDY TO TAX-EXEMPT ORGANIZATIONS.
19	(a) In General.—Paragraph (1) of section 7428(a)
20	(relating to creation of remedy) is amended—
21	(1) in subparagraph (B) by inserting after
22	"509(a))" the following: "or as a private operating
23	foundation (as defined in section 4942(j)(3))"; and
24	(2) by amending subparagraph (C) to read as
25	follows:

- 1 "(C) with respect to the initial qualifica-
- tion or continuing qualification of an organiza-
- 3 tion as an organization described in subsection
- 4 (c) (other than paragraph (3)) or (d) of section
- 5 501 which is exempt from tax under section
- 6 501(a), or".
- 7 (b) Court Jurisdiction.—Subsection (a) of section
- 8 7428 is amended in the material following paragraph (2)
- 9 by striking "United States Tax Court, the United States
- 10 Claims Court, or the district court of the United States
- 11 for the District of Columbia" and inserting the following:
- 12 "United States Tax Court (in the case of any such deter-
- 13 mination or failure) or the United States Claims Court
- 14 or the district court of the United States for the District
- 15 of Columbia (in the case of a determination or failure with
- 16 respect to an issue referred to in subparagraph (A) or (B)
- 17 of paragraph (1)),".
- 18 (c) Effective Date.—The amendments made by
- 19 this section shall apply to pleadings filed with respect to
- 20 determinations (or requests for determinations) made
- 21 after the date of the enactment of this Act.
- 22 SEC. 204. LANDOWNER INCENTIVES PROGRAMS.
- 23 (a) IN GENERAL.—Subsection (a) of section 126 is
- 24 amended by redesignating paragraph (10) as paragraph

- 1 (11) and by inserting after paragraph (9) the following
- 2 new paragraph:
- 3 "(10) Landowner initiatives programs to con-
- 4 serve threatened, endangered, or imperiled species,
- 5 or protect or restore habitat carried out under—
- 6 "(A) the Fish and Wildlife Coordination
- 7 Act (16 U.S.C. 661 et seq.),
- 8 "(B) the Fish and Wildlife Act of 1956
- 9 (16 U.S.C. 742f), or
- 10 "(C) section 6 of the Endangered Species
- 11 Act (16 U.S.C. 11531 et seq.).".
- 12 (b) Excludable Portion.—Subparagraph (A) of
- 13 section 126(b)(1) is amended by inserting after "Secretary
- 14 of Agriculture" the following: "(the Secretary of the Inte-
- 15 rior, in the case of the landowner incentives programs de-
- 16 scribed in subsection (a)(10) and the programs described
- 17 in subsection (a)(11) that are implemented by the Depart-
- 18 ment of the Interior)".
- (c) Effective Date.—The amendments made by
- 20 this section shall apply to amounts received after Decem-
- 21 ber 31, 2003, in taxable years ending after such date.
- 22 SEC. 205. MODIFICATIONS TO SECTION 512(b)(13).
- 23 (a) In General.—Paragraph (13) of section 512(b)
- 24 (relating to special rules for certain amounts received from
- 25 controlled entities) is amended by redesignating subpara-

1	graph (E) as subparagraph (F) and by inserting after sub-
2	paragraph (D) the following new subparagraph:
3	"(E) Paragraph to apply only to ex-
4	CESS PAYMENTS.—
5	"(i) In General.—Subparagraph (A)
6	shall apply only to the portion of a speci-
7	fied payment received or accrued by the
8	controlling organization that exceeds the
9	amount which would have been paid or ac-
10	crued if such payment met the require-
11	ments prescribed under section 482.
12	"(ii) Addition to tax for valu-
13	ATION MISSTATEMENTS.—The tax imposed
14	by this chapter on the controlling organiza-
15	tion shall be increased by an amount equal
16	to 20 percent of the larger of—
17	"(I) such excess determined with-
18	out regard to any amendment or sup-
19	plement to a return of tax, or
20	"(II) such excess determined
21	with regard to all such amendments
22	and supplements.".
23	(b) Effective Date.—

- 1 (1) In General.—The amendment made by 2 this section shall apply to payments received or ac-3 crued after December 31, 2003.
- (2) Payments subject to binding contract 5 TRANSITION RULE.—If the amendments made by 6 section 1041 of the Taxpayer Relief Act of 1997 did 7 not apply to any amount received or accrued in the 8 first 2 taxable years beginning on or after the date 9 of the enactment of the Taxpayer Relief Act of 1997 10 under any contract described in subsection (b)(2) of 11 such section, such amendments also shall not apply 12 to amounts received or accrued under such contract 13 before January 1, 2001.

14 SEC. 206. SIMPLIFICATION OF LOBBYING EXPENDITURE 15 LIMITATION.

- 16 (a) Repeal of Grassroots Expenditure 17 Limit.—Paragraph (1) of section 501(h) (relating to ex-18 penditures by public charities to influence legislation) is 19 amended to read as follows:
- "(1) GENERAL RULE.—In the case of an organization to which this subsection applies, exemption from taxation under subsection (a) shall be denied because a substantial part of the activities of such organization consists of carrying on propaganda, or otherwise attempting, to influence legislation, but

1 only if such organization normally makes lobbying 2 expenditures in excess of the lobbying ceiling amount 3 for such organization for each taxable year.". 4 (b) Excess Lobbying Expenditures.—Section 5 4911(b) is amended to read as follows: 6 "(b) Excess Lobbying Expenditures.—For purposes of this section, the term 'excess lobbying expendi-8 tures' means, for a taxable year, the amount by which the lobbying expenditures made by the organization during the 10 taxable year exceed the lobbying nontaxable amount for such organization for such taxable year.". 11 12 (c) Conforming Amendments.— (1) Section 501(h)(2) is amended by striking 13 subparagraphs (C) and (D). 14 15 (2) Section 4911(c) is amended by striking 16 paragraphs (3) and (4). 17 (3) Paragraph (1)(A) of section 4911(f) is 18 amended by striking "limits of section 501(h)(1) have" and inserting "limit of section 501(h)(1) 19 20 has". 21 (4) Paragraph (1)(C) of section 4911(f) is 22 amended by striking "limits of section 501(h)(1) 23 are" and inserting "limit of section 501(h)(1) is". 24 (5) Paragraphs (4)(A) and (4)(B) of section

4911(f) are each amended by striking "limits of sec-

1	tion 501(h)(1)" and inserting "limit of section
2	501(h)(1)".
3	(6) Paragraph (8) of section 6033(b) (relating
4	to certain organizations described in section
5	501(c)(3)) is amended by inserting "and" at the end
6	of subparagraph (A) and by striking subparagraphs
7	(C) and (D).
8	(d) Effective Date.—The amendments made by
9	this section shall apply to taxable years beginning after
10	December 31, 2003.
11	SEC. 207. PILOT PROJECT FOR FOREST CONSERVATION AC-
12	TIVITIES.
13	(a) Tax-Exempt Bond Financing.—
14	(1) In general.—For purposes of the Internal
15	Revenue Code of 1986, any qualified forest con-
16	servation bond shall be treated as an exempt facility
17	bond under section 142 of such Code.
18	(2) Qualified forest conservation
19	BOND.—For purposes of this section, the term
20	"qualified forest conservation bond" means any bond
21	issued as part of an issue if—
22	(A) 95 percent or more of the net proceeds
23	(as defined in section 150(a)(3) of such Code)
24	of such issue are to be used for qualified project
25	costs,

1	(B) such bond is an obligation of the State
2	of Washington or any political subdivision
3	thereof, and
4	(C) such bond is issued for a qualified or-
5	ganization before December 31, 2006.
6	(3) Limitation on aggregate amount
7	ISSUED.—The maximum aggregate face amount of
8	bonds which may be issued under this subsection
9	shall not exceed \$250,000,000.
10	(4) Qualified project costs.—For purposes
11	of this subsection, the term "qualified project costs"
12	means the sum of—
13	(A) the cost of acquisition by the qualified
14	organization from an unrelated person of for-
15	ests and forest land located in the State of
16	Washington which at the time of acquisition or
17	immediately thereafter are subject to a con-
18	servation restriction described in subsection
19	(e)(2),
20	(B) interest on the qualified forest con-
21	servation bonds for the 3-year period beginning
22	on the date of issuance of such bonds, and
23	(C) credit enhancement fees which con-
24	stitute qualified guarantee fees (within the
25	meaning of section 148 of such Code).

1	(5) Special rules.—In applying the Internal
2	Revenue Code of 1986 to any qualified forest con-
3	servation bond, the following modifications shall
4	apply:
5	(A) Section 146 of such Code (relating to
6	volume cap) shall not apply.
7	(B) For purposes of section 147(b) of such
8	Code (relating to maturity may not exceed 120
9	percent of economic life), the land and standing
10	timber acquired with proceeds of qualified for-
11	est conservation bonds shall have an economic
12	life of 35 years.
13	(C) Subsections (c) and (d) of section 147
14	of such Code (relating to limitations on acquisi-
15	tion of land and existing property) shall not
16	apply.
17	(D) Section 57(a)(5) of such Code (relat-
18	ing to tax-exempt interest) shall not apply to
19	interest on qualified forest conservation bonds.
20	(6) Treatment of current refunding
21	BONDS.—Paragraphs (2)(C) and (3) shall not apply
22	to any bond (or series of bonds) issued to refund a
23	qualified forest conservation bond issued before De-
24	cember 31, 2006, if—

1	(A) the average maturity date of the issue
2	of which the refunding bond is a part is not
3	later than the average maturity date of the
4	bonds to be refunded by such issue,
5	(B) the amount of the refunding bond does
6	not exceed the outstanding amount of the re-
7	funded bond, and
8	(C) the net proceeds of the refunding bond
9	are used to redeem the refunded bond not later
10	than 90 days after the date of the issuance of
11	the refunding bond.
12	For purposes of subparagraph (A), average maturity
13	shall be determined in accordance with section
14	147(b)(2)(A) of such Code.
15	(7) Effective date.—This subsection shall
16	apply to obligations issued on or after the date of
17	enactment of this Act.
18	(b) Items From Qualified Harvesting Activi-
19	TIES NOT SUBJECT TO TAX OR TAKEN INTO ACCOUNT.—
20	(1) In general.—Income, gains, deductions,
21	losses, or credits from a qualified harvesting activity
22	conducted by a qualified organization shall not be
23	subject to tax or taken into account under subtitle
24	A of the Internal Revenue Code of 1986.

1	(2) Limitation.—The amount of income ex-
2	cluded from gross income under paragraph (1) for
3	any taxable year shall not exceed the amount used
4	by the qualified organization to make debt service
5	payments during such taxable year for qualified for-
6	est conservation bonds.
7	(3) Qualified harvesting activity.—For
8	purposes of paragraph (1)—
9	(A) In General.—The term "qualified
10	harvesting activity" means the sale, lease, or
11	harvesting, of standing timber—
12	(i) on land owned by a qualified orga-
13	nization which was acquired with proceeds
14	of qualified forest conservation bonds, and
15	(ii) pursuant to a qualified conserva-
16	tion plan adopted by the qualified organi-
17	zation.
18	(B) Exceptions.—
19	(i) Cessation as qualified organi-
20	ZATION.—The term "qualified harvesting
21	activity" shall not include any sale, lease,
22	or harvesting for any period during which
23	the organization ceases to qualify as a
24	qualified organization.

1	(ii) Exceeding limits on har-
2	VESTING.—The term "qualified harvesting
3	activity" shall not include any sale, lease,
4	or harvesting of standing timber on land
5	acquired with proceeds of qualified forest
6	conservation bonds to the extent that—
7	(I) the average annual area of
8	timber harvested from such land ex-
9	ceeds 2.5 percent of the total area of
10	such land, or
11	(II) the quantity of timber re-
12	moved from such land exceeds the
13	quantity which can be removed from
14	such land annually in perpetuity on a
15	sustained-yield basis with respect to
16	such land.
17	The limitations under subclauses (I) and
18	(II) shall not apply to post-fire restoration
19	and rehabilitation or sanitation harvesting
20	of timber stands which are substantially
21	damaged by fire, windthrow, or other ca-
22	tastrophes, or which are in imminent dan-
23	ger from insect or disease attack.
24	(4) Termination.—This subsection shall not
25	apply to any qualified harvesting activity occurring

- after the date on which there is no outstanding qualified forest conservation bond or any such bond ceases to be a tax-exempt bond.
 - (5) Partial recapture of benefits if harvested Limit exceeded.—If, as of the date that this subsection ceases to apply under paragraph (4), the average annual area of timber harvested from the land exceeds the requirement of paragraph (3)(B)(ii)(I), the tax imposed by chapter 1 of such Code shall be increased, under rules prescribed by the Secretary of the Treasury, by the sum of the tax benefits attributable to such excess and interest at the underpayment rate under section 6621 of such Code for the period of the underpayment.
 - (c) Definitions.—For purposes of this section—
 - (1) QUALIFIED CONSERVATION PLAN.—The term "qualified conservation plan" means a multiple land use program or plan which—
 - (A) is designed and administered primarily for the purposes of protecting and enhancing wildlife and fish, timber, scenic attributes, recreation, and soil and water quality of the forest and forest land,

1	(B) mandates that conservation of forest
2	and forest land is the single-most significant
3	use of the forest and forest land, and
4	(C) requires that timber harvesting be con-
5	sistent with—
6	(i) restoring and maintaining ref-
7	erence conditions for the region's ecotype
8	(ii) restoring and maintaining a rep-
9	resentative sample of young, mid, and late
10	successional forest age classes,
11	(iii) maintaining or restoring the re-
12	sources' ecological health for purposes of
13	preventing damage from fire, insect, or dis-
14	ease,
15	(iv) maintaining or enhancing wildlife
16	or fish habitat, or
17	(v) enhancing research opportunities
18	in sustainable renewable resource uses.
19	(2) Conservation restriction.—The con-
20	servation restriction described in this paragraph is a
21	restriction which—
22	(A) is granted in perpetuity to an unre-
23	lated person which is described in section
24	170(h)(3) of such Code and which, in the case

1	of a nongovernmental unit, is organized and op-
2	erated for conservation purposes,
3	(B) meets the requirements of clause (ii)
4	or $(iii)(II)$ of section $170(h)(4)(A)$ of such
5	Code,
6	(C) obligates the qualified organization to
7	pay the costs incurred by the holder of the con-
8	servation restriction in monitoring compliance
9	with such restriction, and
10	(D) requires an increasing level of con-
11	servation benefits to be provided whenever cir-
12	cumstances allow it.
13	(3) QUALIFIED ORGANIZATION.—The term
14	"qualified organization" means an organization—
15	(A) which is a nonprofit organization sub-
16	stantially all the activities of which are chari-
17	table, scientific, or educational, including ac-
18	quiring, protecting, restoring, managing, and
19	developing forest lands and other renewable re-
20	sources for the long-term charitable, edu-
21	cational, scientific and public benefit,
22	(B) more than half of the value of the
23	property of which consists of forests and forest
24	land acquired with the proceeds from qualified
25	forest conservation bonds,

1	(C) which periodically conducts educational
2	programs designed to inform the public of envi-
3	ronmentally sensitive forestry management and
4	conservation techniques,
5	(D) which has at all times a board of
6	directors—
7	(i) at least 20 percent of the members
8	of which represent the holders of the con-
9	servation restriction described in para-
10	graph (2),
11	(ii) at least 20 percent of the mem-
12	bers of which are public officials, and
13	(iii) not more than one-third of the
14	members of which are individuals who are
15	or were at any time within 5 years before
16	the beginning of a term of membership on
17	the board, an employee of, independent
18	contractor with respect to, officer of, direc-
19	tor of, or held a material financial interest
20	in, a commercial forest products enterprise
21	with which the qualified organization has a
22	contractual or other financial arrangement,
23	(E) the bylaws of which require at least
24	two-thirds of the members of the board of direc-
25	tors to vote affirmatively to approve the quali-

1	fied conservation plan and any change thereto,
2	and
3	(F) upon dissolution, is required to dedi-
4	cate its assets to—
5	(i) an organization described in sec-
6	tion 501(c)(3) of such Code which is orga-
7	nized and operated for conservation pur-
8	poses, or
9	(ii) a governmental unit described in
10	section $170(c)(1)$ of such Code.
11	(4) Unrelated Person.—The term "unre-
12	lated person" means a person who is not a related
13	person.
14	(5) RELATED PERSON.—A person shall be
15	treated as related to another person if—
16	(A) such person bears a relationship to
17	such other person described in section 267(b)
18	(determined without regard to paragraph (9)
19	thereof), or $707(b)(1)$, of such Code, deter-
20	mined by substituting "25 percent" for "50
21	percent" each place it appears therein, and
22	(B) in the case such other person is a non-
23	profit organization, if such person controls di-
24	rectly or indirectly more than 25 percent of the
25	governing body of such organization.

1	(d) Report.—
2	(1) IN GENERAL.—The Comptroller General of
3	the United States shall conduct a study on the pilot
4	project for forest conservation activities under this
5	section. Such study shall examine the extent to
6	which forests and forest lands were managed during
7	the 5-year period beginning on the date of the enact-
8	ment of this Act to achieve the goals of such project.
9	(2) Submission of Report to Congress.—
10	Not later than six years after the date of the enact-
11	ment of this Act, the Comptroller General shall sub-
12	mit a report of such study to the Committee on
13	Ways and Means and the Committee on Resources
14	of the House of Representatives and the Committee
15	on Finance and the Committee on Energy and Nat-
16	ural Resources of the Senate.
17	TITLE III—OTHER PROVISIONS
18	SEC. 301. COMPASSION CAPITAL FUND.
19	Title IV of the Social Security Act (42 U.S.C. 601–
20	679b) is amended by adding at the end the following:
21	"PART F—COMPASSION CAPITAL FUND
22	"SEC. 481. SECRETARY'S FUND TO SUPPORT AND REP-
23	LICATE PROMISING SOCIAL SERVICE PRO-
24	GRAMS.

25

"(a) Grant Authority.—

1	"(1) In General.—The Secretary may make
2	grants to support any private entity that operates a
3	promising social services program.
4	"(2) Applications.—An entity desiring to re-
5	ceive a grant under paragraph (1) shall submit to
6	the Secretary an application for the grant, which
7	shall contain such information as the Secretary may
8	require.
9	"(b) Contract Authority, etc.—The Secretary
10	may enter into a grant, contract, or cooperative agreement
11	with any entity under which the entity would provide tech-
12	nical assistance to another entity to operate a social serv-
13	ice program that assists persons and families in need, in-
14	cluding by—
15	"(1) providing the other entity with—
16	"(A) technical assistance and information,
17	including legal assistance and other business as-
18	sistance;
19	"(B) information on capacity-building;
20	"(C) information and assistance in identi-
21	fying and using best practices for serving per-
22	sons and families in need; or
23	"(D) assistance in replicating programs
24	with demonstrated effectiveness in assisting
25	persons and families in need; or

- 1 "(2) supporting research on the best practices
- 2 of social service organizations.
- 3 "(c) Guidance and Technical Assistance.—The
- 4 Secretary may use not more than 25 percent of the
- 5 amount appropriated under this section for a fiscal year
- 6 to provide guidance and technical assistance to States and
- 7 political subdivisions of States with respect to the imple-
- 8 mentation of any social service program.
- 9 "(d) Social Services Program Defined.—In this
- 10 section, the term 'social services program' means a pro-
- 11 gram that provides benefits or services of any kind to per-
- 12 sons and families in need.
- 13 "(e) Limitations on Authorization of Appro-
- 14 PRIATIONS.—To carry out this section, there are author-
- 15 ized to be appropriated to the Secretary \$150,000,000 for
- 16 fiscal year 2004, and such sums as may be necessary for
- 17 fiscal years 2005 through 2008.".
- 18 SEC. 302. REAUTHORIZATION OF ASSETS FOR INDEPEND-
- 19 ENCE DEMONSTRATION.
- 20 (a) In General.—Section 416 of the Assets for
- 21 Independence Act (title IV of Public Law 105–285; 42
- 22 U.S.C. 604 note) is amended by striking "and 2003" and
- 23 inserting "2003, 2004, 2005, 2006, 2007, and 2008".
- 24 (b) Removal of Economic Literacy Activities
- 25 From Limitation on Use of Amounts in the Re-

- SERVE FUND.—Section 407(c)(3) of such Act (title IV of Public Law 105–285; 42 U.S.C. 604 note) is amended by adding at the end the following: "The preceding sentences 3 4 of this paragraph shall not apply to amounts used by an 5 entity for any activity described in paragraph (1)(A).". 6 (c) Eligibility Expanded To Include Individ-UALS IN HOUSEHOLDS WITH INCOME NOT EXCEEDING 8 50 Percent of Area MEDIAN INCOME.—Section 408(a)(1) of such Act (title IV of Public Law 105–285; 42 U.S.C. 604 note) is amended to read as follows: 10 11 "(1) Income test.—The adjusted gross in-12 come of the household— 13 "(A) does not exceed 200 percent of the 14 poverty line (as determined by the Office of 15 Management and Budget) or the earned income 16 amount described in section 32 of the Internal 17 Revenue Code of 1986 (taking into account the 18 size of the household); or 19 "(B) does not exceed 50 percent of the 20 area median income (as determined by the Sec-21 retary of Housing and Urban Development) for
- 23 (d) Extension of Time for Account Holders 24 To Access Federal Funds.—Section 407(d) of such

the area in which the household is located.".

1	Act (title IV of Public Law 105–285; 42 U.S.C. 604 note)
2	is amended—
3	(1) in the subsection heading, by striking
4	"When Project Terminates"; and
5	(2) by striking "upon" and inserting "on the
6	date that is 6 months after".
7	(e) Verification of Postsecondary Education
8	Expenses.—Section 404(8)(A) of such Act (title IV of
9	Public Law 105–285; 42 U.S.C. 604 note) is amended in
10	the 1st sentence by inserting "or a vendor, but only to
11	the extent that the expenses are described in a document
12	which explains the educational items to be purchased, and
13	the document and the expenses are approved by the quali-
14	fied entity" before the period.
15	(f) AUTHORITY TO USE EXCESS INTEREST TO FUND
16	OTHER INDIVIDUAL DEVELOPMENT ACCOUNTS.—Section
17	410 of such Act (title IV of Public Law 105–285; 42
18	U.S.C. 604 note) is amended—
19	(1) in subsection (a)(3)—
20	(A) by striking "any interest that has ac-
21	crued" and inserting "interest that has accrued
22	during that period"; and
23	(B) by striking the period and inserting ",
24	but only to the extent that the amount of the
25	interest does not exceed the amount of interest

1	that has accrued during that period on amounts
2	deposited in the account by that individual."
3	and
4	(2) by adding at the end the following:
5	"(f) Use of Excess Interest To Fund Other In-
6	DIVIDUAL DEVELOPMENT ACCOUNTS.—To the extent that
7	a qualified entity has an amount that, but for the limita-
8	tion in subsection (a)(3), would be required by that sub-
9	section to be deposited into the individual development ac-
10	count of an individual or into a parallel account main-
11	tained by the qualified entity, the qualified entity may de-
12	posit the amount into the individual development account
13	of any individual or into any such parallel account main-
14	tained by the qualified entity.".
15	SEC. 303. SENSE OF THE CONGRESS REGARDING COR
16	PORATE CONTRIBUTIONS TO FAITH-BASED
17	ORGANIZATIONS, ETC.
18	(a) FINDINGS.—The Congress finds as follows:
19	(1) America's community of faith has long
20	played a leading role in dealing with difficult societal
21	problems that might otherwise have gone
22	unaddressed.
23	(2) President Bush has called upon Americans
24	"to revive the spirit of citizenship to marshal

- the compassion of our people to meet the continuing needs of our Nation".
 - (3) Although the work of faith-based organizations should not be used by government as an excuse for backing away from its historic and rightful commitment to help those who are disadvantaged and in need, such organizations can and should be seen as a valuable partner with government in meeting societal challenges.
 - (4) Every day faith-based organizations in the United States help people recover from drug and alcohol addiction, provide food and shelter for the homeless, rehabilitate prison inmates so that they can break free from the cycle of recidivism, and teach people job skills that will allow them to move from poverty to productivity.
 - (5) Faith-based organizations are often more successful in dealing with difficult societal problems than government and non-sectarian organizations.
 - (6) As President Bush has stated, "It is not sufficient to praise charities and community groups; we must support them. And this is both a public obligation and a personal responsibility.".

- 1 (7) Corporate foundations contribute billions of 2 dollars each year to a variety of philanthropic 3 causes.
- 4 (8) According to a study produced by the Cap-5 ital Research Center, the 10 largest corporate foun-6 dations in the United States contributed 7 \$1,900,000,000 to such causes.
- 9 (9) According to the same study, faith-based or-9 ganizations only receive a small fraction of the con-10 tributions made by corporations in the United 11 States, and 6 of the 10 corporations that give the 12 most to philanthropic causes explicitly ban or re-13 strict contributions to faith-based organizations.
- 14 (b) Corporations Encouraged To Contribute 15 To Faith-Based Organizations.—The Congress calls 16 on corporations in the United States, in the words of the 17 President, "to give more and to give better" by making 18 greater contributions to faith-based organizations that are 19 on the front lines battling some of the great societal chal-20 lenges of our day.
- 21 (c) Sense of the Congress.—It is the sense of 22 Congress that—
- 23 (1) corporations in the United States are im-24 portant partners with government in efforts to over-25 come difficult societal problems; and

1	(2) no corporation in the United States should
2	adopt policies that prohibit the corporation from
3	contributing to an organization that is successfully
4	advancing a philanthropic cause merely because such
5	organization is faith based.
6	SEC. 304. MATERNITY GROUP HOMES.
7	Section 322 of the Runaway and Homeless Youth Act
8	(42 U.S.C. 5714–2) is amended—
9	(1) in subsection (a)(1), by inserting "(includ-
10	ing maternity group homes)" after "group homes";
11	and
12	(2) by adding at the end the following:
13	"(c) Maternity Group Home.—In this part, the
14	term 'maternity group home' means a community-based,
15	adult-supervised group home that provides—
16	"(1) young mothers and their children with a
17	supportive and supervised living arrangement in
18	which such mothers are required to learn parenting
19	skills, including child development, family budgeting,
20	health and nutrition, and other skills to promote
21	their long-term economic independence and the well-
22	being of their children; and
23	"(2) pregnant women with—

1	"(A) information regarding the option of
2	placing children for adoption through licensed
3	adoption service providers;
4	"(B) assistance with prenatal care and
5	child birthing; and
6	"(C) pre- and post-placement adoption
7	counseling.".
8	SEC. 305. AUTHORITY OF STATES TO USE 10 PERCENT OF
9	THEIR TANF FUNDS TO CARRY OUT SOCIAL
10	SERVICES BLOCK GRANT PROGRAMS.
11	Section 404(d)(2) of the Social Security Act (42
12	U.S.C. 604(d)(2)) is amended to read as follows:
13	"(2) Limitation on amount transferable
14	TO TITLE XX PROGRAMS.—A State may use not
15	more than 10 percent of the amount of any grant
16	made to the State under section 403(a) for a fiscal
17	year to carry out State programs pursuant to title
18	XX.".
	Passed the House of Representatives September 17
	2003.

Attest:

Clerk.

 ${\rm ^{108TH~CONGRESS}_{1ST~Session}~H.~R.~7}$

AN ACT

To amend the Internal Revenue Code of 1986 to provide incentives for charitable contributions by individuals and businesses, and for other purposes.