108TH CONGRESS 1ST SESSION H.R. 736

To amend the Public Health Service Act and Employee Retirement Income Security Act of 1974 to require that group and individual health insurance coverage and group health plans provide coverage for annual screening mammography for women 40 years of age or older if the coverage or plans include coverage for diagnostic mammography.

IN THE HOUSE OF REPRESENTATIVES

February 12, 2003

Mr. NADLER (for himself, Mr. WEINER, Ms. LEE, Mr. SERRANO, Mr. TOWNS, Ms. WOOLSEY, Mr. McIntyre, Mr. Langevin, Ms. Norton, Mr. Ober-STAR, Mr. MCNULTY, Mr. KILDEE, Mr. HOLDEN, Mr. FROST, Mr. TIERNEY, Mr. MEEHAN, Mr. GRIJALVA, Mr. LAMPSON, Mr. SANDERS, Mr. WALSH, Mr. CASE, Mrs. JONES of Ohio, Ms. KAPTUR, Ms. CARSON of Indiana, Mr. OLVER, Mr. BAIRD, Mr. RUSH, Mr. FRANK of Massachusetts, Ms. Ros-Lehtinen, Mr. Lantos, Mr. Davis of Illinois, Ms. BORDALLO, Mr. HINCHEY, Mr. RANGEL, Mr. HINOJOSA, Mr. MICHAUD, Mr. ROTHMAN, Mr. HASTINGS of Florida, Mr. CUMMINGS, Mr. WEXLER, Mrs. Christensen, Ms. Eddie Bernice Johnson of Texas, Mr. Van HOLLEN, Mr. WYNN, Mr. MCDERMOTT, Mr. BRADY of Pennsylvania, Mr. LYNCH, Mr. GUTIERREZ, Mr. KUCINICH, Mr. ACKERMAN, Mr. PAYNE, Mr. OWENS, and Mr. RYAN of Ohio) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Public Health Service Act and Employee Retirement Income Security Act of 1974 to require that group and individual health insurance coverage and group health plans provide coverage for annual screening mammography for women 40 years of age or older if the coverage or plans include coverage for diagnostic mammography.

Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; FINDINGS.

4 (a) SHORT TITLE.—This Act may be cited as the
5 "Mammogram Availability Act of 2003".

6 (b) FINDINGS.—Congress finds the following:

7 (1) Breast cancer is the single leading cause of
8 death for women between the ages of 40 and 49 in
9 the United States.

10 (2) An expert panel convened by the National
11 Institutes of Health recommended on January 23,
12 1997, that all women between the ages of 40 and 49
13 should choose for themselves, following consultation
14 with their health care provider, whether to undergo
15 screening mammography.

16 (3) The same panel unanimously recommended 17 that for women between the ages of 40 and 49 who 18 choose to have a screening mammogram, costs of the 19 mammograms should be reimbursed by third-party 20 payers or covered by health maintenance organiza-21 tions.

| 1 | SEC. 2. COVERAGE OF ANNUAL SCREENING MAMMOG- |
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| 2 | RAPHY UNDER GROUP HEALTH PLANS. |
| 3 | (a) Public Health Service Act Amendments.— |
| 4 | (1) Subpart 2 of part A of title XXVII of the |
| 5 | Public Health Service Act is amended by adding at |
| 6 | the end the following new section: |
| 7 | "SEC. 2707. STANDARDS RELATING TO BENEFITS FOR |
| 8 | SCREENING MAMMOGRAPHY. |
| 9 | "(a) Requirements for Coverage of Annual |
| 10 | Screening Mammography.— |
| 11 | "(1) IN GENERAL.—A group health plan, and a |
| 12 | health insurance issuer offering group health insur- |
| 13 | ance coverage, that provides coverage for diagnostic |
| 14 | mammography for any woman who is 40 years of |
| 15 | age or older shall provide coverage for annual |
| 16 | screening mammography for such a woman under |
| 17 | terms and conditions that are not less favorable than |
| 18 | the terms and conditions for coverage of diagnostic |
| 19 | mammography. |
| 20 | "(2) DIAGNOSTIC AND SCREENING MAMMOG- |
| 21 | RAPHY DEFINED.—For purposes of this section— |
| 22 | "(A) The term 'diagnostic mammography' |
| 23 | means a radiologic procedure that is medically |
| 24 | necessary for the purpose of diagnosing breast |
| 25 | cancer and includes a physician's interpretation |

of the results of the procedure.

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"(B) The term 'screening mammography' 1 2 means a radiologic procedure provided to a woman for the purpose of early detection of 3 4 breast cancer and includes a physician's inter-5 pretation of the results of the procedure. 6 "(b) PROHIBITIONS.—A group health plan, and a 7 health insurance issuer offering group health insurance 8 coverage in connection with a group health plan, may 9 not— "(1) deny coverage for annual screening mam-10 11 mography on the basis that the coverage is not 12 medically necessary or on the basis that the screen-13 ing mammography is not pursuant to a referral, con-14 sent, or recommendation by any health care pro-15 vider; "(2) deny to a woman eligibility, or continued 16 17 eligibility, to enroll or to renew coverage under the 18 terms of the plan, solely for the purpose of avoiding 19 the requirements of this section; "(3) provide monetary payments or rebates to 20 21 women to encourage such women to accept less than 22 the minimum protections available under this sec-23 tion; "(4) penalize or otherwise reduce or limit the 24

24 "(4) penalize or otherwise reduce or limit the
25 reimbursement of an attending provider because

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such provider provided care to an individual partici pant or beneficiary in accordance with this section;
 or
 "(5) provide incentives (monetary or otherwise)

to an attending provider to induce such provider to
provide care to an individual participant or beneficiary in a manner inconsistent with this section.

8 "(c) RULES OF CONSTRUCTION.—

9 "(1) Nothing in this section shall be construed
10 to require a woman who is a participant or bene11 ficiary to undergo annual screening mammography.

"(2) This section shall not apply with respect to
any group health plan, or any group health insurance coverage offered by a health insurance issuer,
which does not provide benefits for diagnostic mammography.

17 "(3) Nothing in this section shall be construed 18 as preventing a group health plan or issuer from im-19 posing deductibles, coinsurance, or other cost-shar-20 ing in relation to benefits for screening mammography under the plan (or under health insurance 21 22 coverage offered in connection with a group health 23 plan), except that such coinsurance or other cost-24 sharing for any portion may not be greater than 25 such coinsurance or cost-sharing that is otherwise applicable with respect to benefits for diagnostic
 mammography.

3 "(4) Women between the ages of 40 and 49
4 should (but are not required to) consult with appro5 priate health care practitioners before undergoing
6 screening mammography, but nothing in this section
7 shall be construed as requiring the approval of such
8 a practitioner before undergoing an annual screening
9 mammography.

"(d) NOTICE.—A group health plan under this part
shall comply with the notice requirement under section
714(d) of the Employee Retirement Income Security Act
of 1974 with respect to the requirements of this section
as if such section applied to such plan.

15 "(e) LEVEL AND TYPE OF REIMBURSEMENTS.— 16 Nothing in this section shall be construed to prevent a 17 group health plan or a health insurance issuer offering 18 group health insurance coverage from negotiating the level 19 and type of reimbursement with a provider for care pro-20 vided in accordance with this section.

21 "(f) PREEMPTION; EXCEPTION FOR HEALTH INSUR22 ANCE COVERAGE IN CERTAIN STATES.—

23 "(1) IN GENERAL.—The requirements of this
24 section shall not apply with respect to health insur25 ance coverage if there is a State law (as defined in

| 1 | section $2723(d)(1)$) for a State that regulates such |
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| 2 | coverage, that requires coverage to be provided for |
| 3 | annual screening mammography for women who are |
| 4 | 40 years of age or older and that provides at least |
| 5 | the protections described in subsection (b). |
| 6 | "(2) CONSTRUCTION.—Section 2723(a)(1) shall |
| 7 | not be construed as superseding a State law de- |
| 8 | scribed in paragraph (1).". |
| 9 | (2) Section $2723(c)$ of such Act (42 U.S.C. |
| 10 | 300gg–23(c)) is amended by striking "section 2704" |
| 11 | and inserting "sections 2704 and 2707". |
| 12 | (b) ERISA Amendments.— |
| 13 | (1) Subpart B of part 7 of subtitle B of title |
| 14 | I of the Employee Retirement Income Security Act |
| 15 | of 1974 is amended by adding at the end the fol- |
| 16 | lowing new section: |
| 17 | "SEC. 714. STANDARDS RELATING TO BENEFITS FOR |
| 18 | SCREENING MAMMOGRAPHY. |
| 19 | "(a) Requirements for Coverage of Annual |
| 20 | Screening Mammography.— |
| 21 | "(1) IN GENERAL.—A group health plan, and a |
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| 22 | health insurance issuer offering group health insur- |
| 22 23 | |
| | health insurance issuer offering group health insur- |

| 1 | screening mammography for such a woman under |
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| 2 | terms and conditions that are not less favorable than |
| 3 | the terms and conditions for coverage of diagnostic |
| 4 | mammography. |
| 5 | "(2) DIAGNOSTIC AND SCREENING MAMMOG- |
| б | RAPHY DEFINED.—For purposes of this section— |
| 7 | "(A) The term 'diagnostic mammography' |
| 8 | means a radiologic procedure that is medically |
| 9 | necessary for the purpose of diagnosing breast |
| 10 | cancer and includes a physician's interpretation |
| 11 | of the results of the procedure. |
| 12 | "(B) The term 'screening mammography' |
| 13 | means a radiologic procedure provided to a |
| 14 | woman for the purpose of early detection of |
| 15 | breast cancer and includes a physician's inter- |
| 16 | pretation of the results of the procedure. |
| 17 | "(b) PROHIBITIONS.—A group health plan, and a |
| 18 | health insurance issuer offering group health insurance |
| 19 | coverage in connection with a group health plan, may |
| 20 | not— |
| 21 | "(1) deny coverage described in subsection |
| 22 | (a)(1) on the basis that the coverage is not medically |
| 23 | necessary or on the basis that the screening mam- |
| 24 | mography is not pursuant to a referral, consent, or |
| 25 | recommendation by any health care provider; |

| 1 | "(2) deny to a woman eligibility, or continued |
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| 2 | eligibility, to enroll or to renew coverage under the |
| 3 | terms of the plan, solely for the purpose of avoiding |
| 4 | the requirements of this section; |
| 5 | "(3) provide monetary payments or rebates to |
| 6 | women to encourage such women to accept less than |
| 7 | the minimum protections available under this sec- |
| 8 | tion; |
| 9 | "(4) penalize or otherwise reduce or limit the |
| 10 | reimbursement of an attending provider because |
| 11 | such provider provided care to an individual partici- |
| 12 | pant or beneficiary in accordance with this section; |
| 13 | or |
| 14 | "(5) provide incentives (monetary or otherwise) |
| 15 | to an attending provider to induce such provider to |
| 16 | provide care to an individual participant or bene- |
| 17 | ficiary in a manner inconsistent with this section. |
| 18 | "(c) Rules of Construction.— |
| 19 | "(1) Nothing in this section shall be construed |
| 20 | to require a woman who is a participant or bene- |
| 21 | ficiary to undergo annual screening mammography. |
| 22 | ((2) This section shall not apply with respect to |
| 23 | any group health plan, or any group health insur- |
| 24 | ance coverage offered by a health insurance issuer, |
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which does not provide benefits for diagnostic mam mography.

3 "(3) Nothing in this section shall be construed 4 as preventing a group health plan or issuer from im-5 posing deductibles, coinsurance, or other cost-shar-6 ing in relation to benefits for screening mammog-7 raphy under the plan (or under health insurance 8 coverage offered in connection with a group health 9 plan), except that such coinsurance or other cost-10 sharing for any portion may not be greater than 11 such coinsurance or cost-sharing that is otherwise 12 applicable with respect to benefits for diagnostic 13 mammography.

14 "(4) Women between the ages of 40 and 49 15 should (but are not required to) consult with appro-16 priate health care practitioners before undergoing 17 screening mammography, but nothing in this section 18 shall be construed as requiring the approval of such 19 a practitioner before undergoing an annual screening 20 mammography.

21 "(d) NOTICE UNDER GROUP HEALTH PLAN.—The 22 imposition of the requirements of this section shall be 23 treated as a material modification in the terms of the plan 24 described in section 102(a)(1), for purposes of assuring 25 notice of such requirements under the plan; except that the summary description required to be provided under the
 last sentence of section 104(b)(1) with respect to such
 modification shall be provided by not later than 60 days
 after the first day of the first plan year in which such
 requirements apply.

6 "(e) LEVEL AND TYPE OF REIMBURSEMENTS.— 7 Nothing in this section shall be construed to prevent a 8 group health plan or a health insurance issuer offering 9 group health insurance coverage from negotiating the level 10 and type of reimbursement with a provider for care pro-11 vided in accordance with this section.

12 "(f) PREEMPTION; EXCEPTION FOR HEALTH INSUR-13 ANCE COVERAGE IN CERTAIN STATES.—

14 "(1) IN GENERAL.—The requirements of this 15 section shall not apply with respect to health insur-16 ance coverage if there is a State law (as defined in 17 section 731(d)(1) for a State that regulates such 18 coverage, that requires coverage to be provided for 19 annual screening mammography for women who are 20 40 years of age or older, and that provides at least 21 the protections described in subsection (b).

22 "(2) CONSTRUCTION.—Section 731(a)(1) shall
23 not be construed as superseding a State law de24 scribed in paragraph (1).".

(2) Section 731(c) of such Act (29 U.S.C.
 1191(c)) is amended by striking "section 711" and
 inserting "sections 711 and 714".

4 (3) Section 732(a) of such Act (29 U.S.C.
5 1191a(a)) is amended by striking "section 711" and
6 inserting "sections 711 and 714".

7 (4) The table of contents in section 1 of such
8 Act is amended by inserting after the item relating
9 to section 713 the following new item:

"Sec. 714. Standards relating to benefits for screening mammography.".

10 (c) EFFECTIVE DATES.—(1) Subject to paragraph 11 (2), the amendments made by this section shall apply with 12 respect to group health plans (and health insurance cov-13 erage offered in connection with group health plans) for 14 plan years beginning on or after 1 year after the date of 15 the enactment of this Act.

16 (2) In the case of a group health plan maintained 17 pursuant to 1 or more collective bargaining agreements 18 between employee representatives and 1 or more employ-19 ers ratified before the date of enactment of this Act, the 20 amendments made by this section shall not apply to plan 21 years beginning before the later of—

(A) the date on which the last collective bargaining agreements relating to the plan terminates
(determined without regard to any extension thereof

agreed to after the date of enactment of this Act),
 or

3 (B) 1 year after the date of the enactment of4 this Act.

5 For purposes of subparagraph (A), any plan amendment
6 made pursuant to a collective bargaining agreement relat7 ing to the plan which amends the plan solely to conform
8 to any requirement added by this section shall not be
9 treated as a termination of such collective bargaining
10 agreement.

11 SEC. 3. COVERAGE OF ANNUAL SCREENING MAMMOG 12 RAPHY UNDER INDIVIDUAL HEALTH COV 13 ERAGE.

(a) IN GENERAL.—Part B of title XXVII of the Public Health Service Act is amended by inserting after section 2751 the following new section:

17 "SEC. 2753. STANDARDS RELATING TO BENEFITS FOR 18 SCREENING MAMMOGRAPHY.

19 "(a) IN GENERAL.—The provisions of section 2706 20 (other than subsections (d) and (f)) shall apply to health 21 insurance coverage offered by a health insurance issuer 22 in the individual market in the same manner as it applies 23 to health insurance coverage offered by a health insurance 24 issuer in connection with a group health plan in the small 25 or large group market. "(b) NOTICE.—A health insurance issuer under this
 part shall comply with the notice requirement under sec tion 714(d) of the Employee Retirement Income Security
 Act of 1974 with respect to the requirements referred to
 in subsection (a) as if such section applied to such issuer
 and such issuer were a group health plan.

7 "(c) PREEMPTION; EXCEPTION FOR HEALTH INSUR8 ANCE COVERAGE IN CERTAIN STATES.—

9 "(1) IN GENERAL.—The requirements of this 10 section shall not apply with respect to health insur-11 ance coverage if there is a State law (as defined in 12 section 2723(d)(1)) for a State that regulates such 13 coverage, that requires coverage in the individual 14 health insurance market to be provided for annual 15 screening mammography for women who are 40 16 years of age or older and that provides at least the 17 protections described in section 2706(b) (as applied 18 under subsection (a)).

19 "(2) CONSTRUCTION.—Section 2762(a) shall
20 not be construed as superseding a State law de21 scribed in paragraph (1).".

(b) CONFORMING AMENDMENT.—Section 2763(b)(2)
of such Act (42 U.S.C. 300gg–63(b)(2)) is amended by
striking "section 2751" and inserting "sections 2751 and
2753".

(c) EFFECTIVE DATE.—The amendments made by
 this section shall apply with respect to health insurance
 coverage offered, sold, issued, or renewed in the individual
 market on or after the date that is 1 year after the date
 of the enactment of this Act.