#### 108TH CONGRESS 1ST SESSION

# H. R. 833

To combat unfair and deceptive practices in the high-cost mortgage market, establish a consumer mortgage protection board, and establish licensing and minimum standards for mortgage brokers, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

February 13, 2003

Mr. NEY (for himself, Mr. Lucas of Kentucky, Mr. Gillmor, and Mr. Gary G. Miller of California) introduced the following bill; which was referred to the Committee on Financial Services

# A BILL

- To combat unfair and deceptive practices in the high-cost mortgage market, establish a consumer mortgage protection board, and establish licensing and minimum standards for mortgage brokers, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
  - 4 (a) Short Title.—This Act may be cited as the
  - 5 "Responsible Lending Act".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
  - Sec. 1. Short title; table of contents.

#### TITLE I—HIGH-COST MORTGAGES

- Sec. 101. Definitions relating to high-cost mortgages.
- Sec. 102. Amendments to existing requirements for high-cost mortgages.
- Sec. 103. Amendments to liability provisions relating to high-cost mortgages.
- Sec. 104. Coordination with State law.
- Sec. 105. Continuation of identifications under the Alternative Mortgage Transaction Parity Act of 1982.
- Sec. 106. Effective date.

#### TITLE II—CONSUMER MORTGAGE PROTECTION BOARD

- Sec. 201. Establishment.
- Sec. 202. Counseling procedures.
- Sec. 203. Grants for housing counseling assistance.
- Sec. 204. Requirements to use HUD-certified counselors under HUD programs.
- Sec. 205. Updating and simplification of mortgage information booklet.

#### TITLE III—REQUIREMENTS FOR MORTGAGE BROKERS

#### Subtitle A—Licensing and Minimum Standards

- Sec. 301. State regulation of mortgage brokers.
- Sec. 302. Federal mortgage broker requirements.
- Sec. 303. Definitions.

#### Subtitle B—Database of Licensed Mortgage Brokers

- Sec. 311. Establishment.
- Sec. 312. Database.
- Sec. 313. Fees.

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- Sec. 314. Confidentiality of information.
- Sec. 315. Liability provisions.

## TITLE I—HIGH-COST **MORTGAGES** 2

#### 3 SEC. 101. DEFINITIONS RELATING TO HIGH-COST MORT-

- 4 GAGES.
- 5 HIGH-COST MORTGAGE Defined.—Section (a)
- 103(aa) of the Truth in Lending Act (15 U.S.C.
- 1602(aa)(1)) is amended by striking all that precedes
- 8 paragraph (2) and inserting the following:
- 9 "(aa) High-Cost Mortgage Defined.—
- 10 "(1) In general.—The term high-cost mort-
- 11 gage', and a mortgage referred to in this subsection,

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means a consumer credit transaction that is secured by the consumer's principal dwelling, other than a residential mortgage transaction, a reverse mortgage transaction, or a transaction under an open end credit plan, if any of the following apply with respect to such consumer credit transaction:

"(A) The transaction is secured by a first mortgage on the consumer's principal dwelling and the annual percentage rate on the credit, at the consummation of the transaction, will exceed by more than 8 percentage points the yield on Treasury securities having comparable periods of maturity on the fifteenth day of the month immediately preceding the month in which the application for the extension of credit is received by the creditor.

"(B) The transaction is secured by a junior or subordinate mortgage on the consumer's principal dwelling and the annual percentage rate on the credit, at the consummation of the transaction, will exceed by more than 10 percentage points the yield on Treasury securities having comparable periods of maturity on the fifteenth day of the month immediately preceding the month in which the application for

| 1  | the extension of credit is received by the cred-    |
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| 2  | itor.   |
| 3  | "(C) The total loan amount exceeds                  |
| 4  | \$30,000 and total points and fees payable on       |
| 5  | the transaction will exceed 6 percent of the        |
| 6  | total loan amount.                                  |
| 7  | "(D) The total loan amount is \$30,000 or           |
| 8  | less and total points and fees payable on the       |
| 9  | transaction will exceed 7 percent of the total      |
| 10 | loan amount.".                                      |
| 11 | (b) Points and Fees Defined.—Section 103(aa)        |
| 12 | of the Truth in Lending Act (15 U.S.C. 1602(aa)) is |
| 13 | amended—  |
| 14 | (1) by striking paragraph (3);                      |
| 15 | (2) by striking paragraph (4) and inserting the     |
| 16 | following new paragraph:                            |
| 17 | "(3) Definition of Points and Fees.—                |
| 18 | "(A) In general.—For purposes of sub-               |
| 19 | paragraphs (C) and (D) of paragraph (1), the        |
| 20 | term 'points and fees' shall exclude prepayment     |
| 21 | fees, yield-spread premiums, and borrower cred-     |
| 22 | its and shall include—                              |
| 23 | "(i) all items included in the finance              |
| 24 | charge, except interest and the time-price          |
| 25 | differential;                                       |

| 1  | "(ii) all compensation paid directly to        |
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| 2  | mortgage brokers by or on behalf of the        |
| 3  | consumer (other than borrower credits);        |
| 4  | and  |
| 5  | "(iii) each of the charges listed in sec-      |
| 6  | tion 106(e) (except an escrow for future       |
| 7  | payment of taxes or insurance), unless—        |
| 8  | "(I) the charge is reasonable and              |
| 9  | competitive;                                   |
| 10 | "(II) the creditor receives no di-             |
| 11 | rect compensation; and                         |
| 12 | "(III) the charge is paid to a                 |
| 13 | third party; and                               |
| 14 | "(iv) such other charges as the Board          |
| 15 | determines to be appropriate.                  |
| 16 | "(B) Bona fide discount points ex-             |
| 17 | CLUDABLE.—Not more than 2 bona fide loan       |
| 18 | discount points in connection with the loan    |
| 19 | transaction may be excluded from the amount    |
| 20 | of points and fees taken into account for pur- |
| 21 | poses of paragraph (1).                        |
| 22 | "(C) Bona fide discount point de-              |
| 23 | FINED.—For purposes of subparagraph (B),       |
| 24 | the term 'bona fide discount point' means any  |
| 25 | loan discount point which is paid for the pur- |

- 1 pose of reducing, and which in fact results in
- a bona fide reduction of, the interest rate or
- 3 time-price differential applicable to the loan if
- 4 the amount of the interest rate reduction pur-
- 5 chased by the discount points is reasonably con-
- 6 sistent with established industry norms and
- 7 practices for mortgage market transactions.";
- 8 and
- 9 (3) by redesignating paragraph (5) as para-
- 10 graph (4).
- 11 (c) Technical and Conforming Amendment.—
- 12 Paragraph (2) of section 103(aa) of the Truth in Lending
- 13 Act (15 U.S.C. 1602(aa)(2)) is amended by striking
- 14 "specified in paragraph (1)(A)" and inserting "specified
- 15 in subparagraph (A) or (B) of paragraph (1)".
- 16 SEC. 102. AMENDMENTS TO EXISTING REQUIREMENTS FOR
- 17 **HIGH-COST MORTGAGES.**
- 18 (a) Prepayment Penalties.—Section 129(c)(2)(C)
- 19 of the Truth in Lending Act (15 U.S.C. 1639(c)(2)(C))
- 20 is amended by striking "5-year period" and inserting "4-
- 21 year period".
- 22 (b) Balloon Payments.—Section 129(e) of the
- 23 Truth in Lending Act (15 U.S.C. 1639(e)) is amended—
- 24 (1) by striking "Payments.—A mortgage" and
- 25 inserting "Payments.—

| 1  | "(1) In general.—A mortgage"; and                     |
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| 2  | (2) by adding at the end the following new            |
| 3  | paragraph:  |
| 4  | "(2) Exception.—Paragraph (1) shall not               |
| 5  | apply when the payment schedule is adjusted to ac-    |
| 6  | count for the seasonal or irregular income of the ob- |
| 7  | ligor or if the purpose of the loan is a bridge loan  |
| 8  | made in connection with the acquisition or construc-  |
| 9  | tion of a dwelling intended to become the obligor's   |
| 10 | principal dwelling.                                   |
| 11 | "(3) Notice required.—A creditor that offers          |
| 12 | a high-cost mortgage having a balloon payment term    |
| 13 | in accordance with paragraph (2) shall clearly dis-   |
| 14 | close to the consumer that the loan contains such a   |
| 15 | term, the balloon payment amount that will be owed    |
| 16 | by the consumer, and that balloon payments are per-   |
| 17 | missible under the circumstances described in para-   |
| 18 | graph (2) but are not required for such types of      |
| 19 | mortgages.".  |
| 20 | (c) Negative Amortization.—Subsection (f) of          |
| 21 | section 129 of the Truth in Lending Act (15 U.S.C     |
| 22 | 1639(f)) is amended—                                  |
| 23 | (1) by striking "Amortization.—A mortgage             |
| 24 | referred to in section 103 (aa)" and inserting "Am-   |
|    |   |

ORTIZATION.—

- 1 "(1) IN GENERAL.—A high-cost mortgage"; and
- 2 (2) by adding at the end the following new
- 3 paragraph:
- 4 "(2) Exception for Period of Forbear-
- 5 ANCE.—Paragraph (1) shall not apply with respect
- 6 to negative amortization resulting from periods of
- 7 temporary forbearance allowed by the creditor.".
- 8 (d) Disclosure of Financing of Points or
- 9 Fees.—Section 129 of the Truth in Lending Act (15
- 10 U.S.C. 1639) is amended by adding at the end the fol-
- 11 lowing new subsection:
- 12 "(m) Disclosure of Financing of Points or
- 13 Fees.—If, in connection with the formation or con-
- 14 summation of a high-cost mortgage, any portion of the
- 15 points, fees, or other charges payable to the creditor or
- 16 any third party are included, directly or indirectly, in the
- 17 principal amount of the loan or otherwise financed by the
- 18 creditor, the creditor shall disclose that fact to the con-
- 19 sumer together with a statement that such treatment of
- 20 any such point, fee, or charge is not legally required.".
- 21 (e) Prohibition on Unfair Arbitration Re-
- 22 QUIREMENTS.—Section 129 of the Truth in Lending Act
- 23 (15 U.S.C. 1639) is amended by inserting after subsection
- 24 (m) (as added by subsection (d) of this section) the fol-
- 25 lowing new subsection:

| 1  | "(n) No Unfair Arbitration Clauses.—                 |
|----|--|
| 2  | "(1) In general.—A high-cost mortgage may            |
| 3  | not be subject to a mandatory arbitration clause     |
| 4  | that is oppressive, unfair, unconscionable, or sub-  |
| 5  | stantially in derogation of the rights of consumers. |
| 6  | "(2) Safe Harbor.—An arbitration clause              |
| 7  | that—  |
| 8  | "(A) establishes the venue for the arbitra-          |
| 9  | tion in the Federal judicial district or division    |
| 10 | in which the real property that is the security      |
| 11 | for the high-cost mortgage is located;               |
| 12 | "(B) complies with the standards set forth           |
| 13 | by a nationally recognized arbitration organiza-     |
| 14 | tion, such as the Statement of Principles of the     |
| 15 | National Consumer Dispute Advisory Com-              |
| 16 | mittee of the American Arbitration Association       |
| 17 | or any comparable standards of such other or-        |
| 18 | ganization as may be approved by the Board of        |
| 19 | Governors of the Federal Reserve System, or          |
| 20 | any official or employee of the Board duly au-       |
| 21 | thorized by the Board; and                           |
| 22 | "(C) requires the creditor to bear the rea-          |
| 23 | sonable costs of all parties to the arbitration,     |
| 24 | including the production of fact witnesses and       |

| 1  | documents, during the first 2 days of such arbi-           |
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| 2  | tration,   |
| 3  | shall be presumed not to violate the proscriptions of      |
| 4  | paragraph (1).".   |
| 5  | (f) Prohibition on Evasions Through Struc-                 |
| 6  | TURING TRANSACTIONS OR RECIPROCAL ARRANGE-                 |
| 7  | MENTS.—Section 129 of the Truth in Lending Act (15         |
| 8  | U.S.C. 1639) is amended by inserting after subsection (n)  |
| 9  | (as added by subsection (e) of this section) the following |
| 10 | new subsection:  |
| 11 | "(o) Prohibition on Evasions Through Struc-                |
| 12 | TURING TRANSACTIONS OR RECIPROCAL ARRANGE-                 |
| 13 | MENTS.—  |
| 14 | "(1) In general.—No creditor, or any affiliate             |
| 15 | of a creditor, may take any action for the purpose         |
| 16 | of, or with the intent to, circumvent or evade any re-     |
| 17 | quirement of this title with respect to high-cost          |
| 18 | mortgages, including—                                      |
| 19 | "(A) entering into any reciprocal arrange-                 |
| 20 | ment;  |
| 21 | "(B) dividing any loan transaction into                    |
| 22 | separate parts for the purpose and with the in-            |
| 23 | tent of evading the provisions of this section; or         |
| 24 | "(C) structuring or restructuring a credit                 |
| 25 | transaction as a business loan as credit ex-               |

tended under an open end consumer credit

plan, or other form of credit for the purpose

and with the intent of evading the provisions of

this section when the loan would have been a

high-cost mortgage if the loan had been struc
tured as a consumer loan or as credit not ex
tended under an open end consumer credit

plan.

- "(2) RECIPROCAL ARRANGEMENT DEFINED.—
  For purposes of this subsection, the term 'reciprocal arrangement' means any agreement, understanding, or other arrangement under which—
  - "(A) 1 creditor or affiliate of a creditor agrees to engage in a transaction with, or on behalf of, another creditor (or affiliate of such other creditor), in exchange for
  - "(B) the agreement of the second creditor referred to in subparagraph (A), or any affiliate of such company, to engage in a transaction with, or on behalf of, the first creditor referred to in such subparagraph, or any affiliate of such company,

for the purpose of evading any requirement or prohibition under this title, or any other provision of any

- 1 Federal law or regulation relating to high-cost mort-
- 2 gages.
- 3 "(3) REGULATIONS.—The Board shall prescribe
- 4 such regulations as may be necessary to enforce the
- 5 requirements of this subsection.".
- 6 (g) NO ENCOURAGEMENT OF DEFAULT OR NON-
- 7 PAYMENT ON PRIOR EXISTING LOAN.—Section 129 of the
- 8 Truth in Lending Act (15 U.S.C. 1639) is amended by
- 9 inserting after subsection (o) (as added by subsection (f)
- 10 of this section) the following new subsection:
- 11 "(p) No Encouragement of Default or
- 12 Skipped Payment.—No creditor may recommend or en-
- 13 courage default or nonpayment (including nonpayment of
- 14 any periodic payment) on an existing loan or other debt
- 15 prior to and in connection with the closing or planned clos-
- 16 ing of a high-cost mortgage that refinances all or any por-
- 17 tion of such existing loan or debt.".
- 18 (h) Ability To Repay.—Subsection (h) of section
- 19 129 of the Truth in Lending Act (15 U.S.C. 1639(h)) is
- 20 amended to read as follows:
- 21 "(h) Prohibition on Extending Credit With-
- 22 OUT REGARD TO PAYMENT ABILITY OF CONSUMER.—
- 23 "(1) IN GENERAL.—A creditor shall not engage
- in a pattern or practice of extending credit to con-
- sumers under high-cost mortgages based on the con-

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sumers' collateral without regard to the consumers' repayment ability, including the consumers' current and expected income, current obligations, and employment.

"(2) Presumption of ability.—Unless a creditor knows or has reason to know otherwise and except as provided in paragraphs (3) and (4), a creditor may presume that a consumer is able to make the scheduled payments to repay the high-cost mortgage, if, at the time the extension of credit is approved, the consumer's total monthly payments due on outstanding obligations, including amounts owed under the high-cost mortgage, do not exceed 53 percent of the consumer's monthly gross income, as verified by the credit application, the consumer's financial statement, a credit report, or any other reasonable means; except that if the consumer's repayment ability is based substantially on fixed income, then income verification shall include reasonable documentation of such fixed income, in addition to any statement by the consumer.

"(3) Presumption not applicable in case of Balloon payments.—Paragraph (2) shall not apply in the case of any consumer who has an obligation secured by real property (that would be taken

- 1 into account for purposes of such paragraph) for
- which the aggregate amount of the regular periodic
- 3 payments would not fully amortize the obligation.
- 4 "(4) Verification of income required in
- 5 CASE OF CONSUMER WITHOUT EARNED INCOME.—A
- 6 creditor may not rely on a consumer's statement of
- 7 income for purposes of paragraph (2) if the con-
- 8 sumer has no earned income.".
- 9 (i) Prohibition on Single Premium Credit Life
- 10 Insurance.—Section 129 of the Truth in Lending Act
- 11 (15 U.S.C. 1639) is amended by inserting after subsection
- 12 (p) (as added by subsection (g) of this section) the fol-
- 13 lowing new subsection:
- 14 "(q) Prohibition on Single Premium Credit
- 15 Life Insurance.—No consumer credit transaction in-
- 16 volving a high-cost mortgage may include the offer or sale
- 17 of any insurance policy, on a single premium basis, that
- 18 insures, guarantees, or indemnifies the repayment of the
- 19 outstanding balance of the loan against death, illness, ac-
- 20 cident, disability, or unemployment of the consumer.".
- 21 (j) Limitations on Refinancing.—Section 129 of
- 22 the Truth in Lending Act (15 U.S.C. 1639) is amended
- 23 by inserting after subsection (q) (as added by subsection
- 24 (i) of this section) the following new subsection:
- 25 "(r) Limitations on Refinancing.—

| "(1) | Prohibition | DURING | 1ST | YEAR.— |
|------|-------------|--------|-----|--------|
|------|-------------|--------|-----|--------|

- "(A) IN GENERAL.—No creditor may refinance a high-cost mortgage loan with another high-cost mortgage during the 1-year period beginning on the date of consummation of the prior high-cost mortgage loan.
- "(B) Arrangements prohibited.—No mortgage broker may arrange for the refinancing of a high-cost mortgage with another high-cost mortgage during the 1-year period beginning on the date of consummation of the prior high-cost mortgage.
- "(2) EXCEPTION FOR LOWER INTEREST LOAN.—Paragraph (1) shall not apply if the scheduled finance charge for the balance of the prior existing high-cost mortgage exceeds the scheduled finance charge for the subsequent high-cost mortgage by an amount greater than the amount of the fees and charges imposed by the creditor for such subsequent mortgage.
- "(3) Refinancing of Certain Low-Interest Loans prohibited for 10 years.—A high-cost mortgage may not be made to refinance, and the proceeds of a high-cost mortgage may not be used to pay off, any below-market interest rate or sub-

| 1  | sidized loan made by any government agency, gov-      |
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| 2  | ernment-sponsored enterprise, or nonprofit corpora-   |
| 3  | tion (other than a mutual bank, mutual savings as-    |
| 4  | sociation, or credit union) during the 10-year period |
| 5  | beginning when such low-interest loan was con-        |
| 6  | summated, without either the express written con-     |
| 7  | sent of the holder of the loan or certification from  |
| 8  | a person or organization certified under section      |
| 9  | 106(e) of the Housing and Urban Development Act       |
| 10 | of 1968 that the consumer has obtained credit coun-   |
| 11 | seling.".   |
| 12 | (k) Requirements Relating to Home Improve-            |
| 13 | MENT CONTRACTS.—Section 129(i) of the Truth in Lend-  |
| 14 | ing Act (15 U.S.C. 1639(i)) is amended—               |
| 15 | (1) by striking "Improvement Contracts.—              |
| 16 | A creditor" and inserting "Improvement Con-           |
| 17 | TRACTS.—  |
| 18 | "(1) IN GENERAL.—A creditor"; and                     |
| 19 | (2) by adding at the end the following new            |
| 20 | paragraph:  |
| 21 | "(2) No payment in full without proof                 |
| 22 | OF COMPLETION OF THE WORK.—                           |
| 23 | "(A) In general.—No creditor may use                  |
| 24 | the proceeds of a high-cost mortgage to make          |
| 25 | a final payment or payment in full to a home          |

improvement contractor under a home improvement contract without proof that the contractor has fully performed the obligations of the contract.

- "(B) SIGNED STATEMENT OF CONSUMER.—A signed statement by the consumer who entered into the high-cost mortgage and home improvement contract referred to in subparagraph (A) that the contractor has fully performed the contract shall constitute proof for purposes of such subparagraph.".
- 12 (l) Additional Specific Disclosures.—Section 13 129(a)(1) of the Truth in Lending Act (15 U.S.C. 14 1639(a)) is amended by adding at the end the following 15 new subparagraphs:
  - "(C) 'The rate of interest and the amount of fees you pay on a loan may vary depending on which lender or broker you select.'
    - "(D) 'The timing and amount of payments on debts you already are carrying contribute to the credit rating that is used to determine whether you may get a new loan and how much you will pay for that new loan. You should NOT accept any advice to ignore or delay making any payments on loans you already have,

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- 1 even if those loans will be paid off with the new 2 loan.'
- 3 "(E) 'You may get into serious financial difficulties if you use this loan to pay off old 5 debts and then run up other new debts.".
- 6 (m) Credit Reporting Requirements.—Section 7 129 of the Truth in Lending Act (15 U.S.C. 1639) is 8 amended by inserting after subsection (r) (as added by 9 subsection (j) of this section) the following new subsection:
- 10 "(s) Credit Reporting Requirements.—
- "(1) Periodic full file reporting re-12 QUIRED.—A creditor with respect to a high-cost 13 mortgage (or the assignee or servicer of such mort-14 gage) shall furnish, at least once in each calendar 15 quarter, a full file credit report with respect to all 16 high-cost mortgages held or serviced by such cred-17 itor, assignee, or servicer to a consumer reporting 18 agency that compiles and maintains files on con-19 sumers on a nationwide basis (as defined in section 20 603(p) of the Fair Credit Reporting Act), except for information deleted in connection with the settle-22 ment of a dispute or consumer complaint.
  - "(2) Right to free credit reports in con-NECTION WITH HIGH-COST MORTGAGES.—Any acceptance by a creditor of an application for a con-

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- sumer credit transaction the terms of which would cause the transaction to be defined as a high-cost mortgage shall be treated as an adverse action with respect to the consumer for purposes of sections 612(b) and 615(a) of the Fair Credit Reporting Act, except that, the creditor need not refer to such action as adverse in any communication with the consumer.
- "(3) FULL FILE CREDIT REPORT DEFINED.—

  For purposes of this subsection, the term 'full file credit report' means a report given to a consumer reporting agency on a regular basis reflecting the status of every loan in the server's portfolio as of the report date.".
- (n) No Call Provision.—Section 129 of the Truth in Lending Act (15 U.S.C. 1639) is amended by inserting after subsection (s) (as added by subsection (m) of this section) the following new subsection:
- 19 "(t) No Call Provision.—
- 20 "(1) IN GENERAL.—A high-cost mortgage may 21 not include terms under which the indebtedness may 22 be accelerated by the creditor, in the creditor's sole 23 discretion.

| 1  | "(2) Exception.—Paragraph (1) shall not                    |
|----|--|
| 2  | apply when repayment of the loan has been acceler-         |
| 3  | ated—  |
| 4  | "(A) by default or pursuant to a due-on-                   |
| 5  | sale provision or some other provision of the              |
| 6  | loan documents unrelated to the payment                    |
| 7  | schedule; or   |
| 8  | "(B) due to any action or omission by the                  |
| 9  | consumer that adversely affects the creditor's             |
| 10 | security interest in the residence or any rights           |
| 11 | of the creditor in such security.".                        |
| 12 | (o) Modification and Deferral Fees Prohib-                 |
| 13 | ITED.—Section 129 of the Truth in Lending Act (15          |
| 14 | U.S.C. 1639) is amended by inserting after subsection (t)  |
| 15 | (as added by subsection (n) of this section) the following |
| 16 | new subsection:  |
| 17 | "(u) Modification and Deferral Fees Prohib-                |
| 18 | ITED.—   |
| 19 | "(1) IN GENERAL.—A creditor may not charge                 |
| 20 | a consumer any fee to modify, renew, extend, or            |
| 21 | amend a high-cost mortgage, or to defer any pay-           |
| 22 | ment due under the terms of such mortgage, unless          |
| 23 | the modification, renewal, extension, or amendment         |
| 24 | results in a lower annual percentage rate on the           |
| 25 | mortgage for the consumer and then only if the             |

amount of the fee is comparable to fees imposed for similar transactions in connection with consumer credit transactions that are secured by a consumer's principal dwelling and are not high-cost mortgages.

- "(2) EXCEPTION FOR CERTAIN WORKOUTS.—
  Paragraph (1) shall not apply in the case of an existing high-cost mortgage that is in default or more than 60 days delinquent, if the modification, renewal, extension, or amendment is part of the resolution or workout of the default or delinquency.".
- 11 (p) Profiting on Foreclosures Prohibited.—
  12 Section 129 of the Truth in Lending Act (15 U.S.C. 1639)
  13 is amended by inserting after subsection (u) (as added by subsection (o) of this section) the following new sub15 section:
- 16 "(v) Lender Profits on Foreclosures Prohib-17 Ited.—
- 18 "(1) IN GENERAL.—

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"(A) CREDITOR, ASSIGNEE, OR AFFILIATE
REACQUIRES PROPERTY INTEREST AT FORECLOSURE SALE.—If the creditor, any assignee
of the creditor, or any affiliate of such creditor
or assignee is the successful bidder at a judicial
or nonjudicial foreclosure sale of a residence of
a consumer that was the security for a high-

| 1  | cost mortgage, any profit realized by a creditor,  |
|----|--|
| 2  | any assignee of the creditor, or any affiliate of  |
| 3  | such creditor or assignee realized upon the sub-   |
| 4  | sequent resale or other disposition of the prop-   |
| 5  | erty that was the security for a high-cost mort-   |
| 6  | gage shall be paid to the consumer.                |
| 7  | "(B) Creditor, assignee, or affiliate              |
| 8  | DOES NOT REACQUIRE PROPERTY INTEREST AT            |
| 9  | FORECLOSURE SALE.—If the creditor, any as-         |
| 10 | signee of the creditor, or any affiliate of such   |
| 11 | creditor or assignee is not the successful bidder  |
| 12 | at a judicial or nonjudicial foreclosure sale of a |
| 13 | residence of a consumer that was the security      |
| 14 | for a high cost mortgage, any surplus realized     |
| 15 | in excess of the sum of—                           |
| 16 | "(i) the amount to which the creditor              |
| 17 | or assignee or affiliate or others have a          |
| 18 | right under the law of the State where the         |
| 19 | real property that was the security for a          |
| 20 | high-cost mortgage is located; and                 |
| 21 | "(ii) the amounts referred to in sub-              |
| 22 | paragraphs (A), (B), and (C) of paragraph          |
| 23 | (4),   |
| 24 | shall be paid to the consumer.                     |

| 1  | "(2) Profit defined.—For purposes of this          |
|----|--|
| 2  | subsection, the term 'profit' means the amount     |
| 3  | which is equal to—                                 |
| 4  | "(A) the amount paid to the creditor, any          |
| 5  | assignee of the creditor, or any affiliate of such |
| 6  | creditor or assignee by a third party for the      |
| 7  | sale of the property to the third party, minus     |
| 8  | "(B) the amount to which the creditor or           |
| 9  | assignee has a right under the terms of the        |
| 10 | mortgage.  |
| 11 | "(3) Surplus defined.—                             |
| 12 | "(A) In general.—For the purposes of               |
| 13 | paragraph (1)(B), the term 'surplus' means the     |
| 14 | amount which is equal to—                          |
| 15 | "(i) the amount derived from the sale              |
| 16 | as determined by the law of the State              |
| 17 | where the real property that was the secu-         |
| 18 | rity for a high-cost mortgage is located;          |
| 19 | minus  |
| 20 | "(ii) the amounts disbursed to others              |
| 21 | under the processes, priorities and proce-         |
| 22 | dures for disbursement of surplus funds,           |
| 23 | and for determining the rights and prior-          |
| 24 | ities between consumers and others who             |
| 25 | may have an interest in or claim to the            |

|    | 21   |
|----|--|
| 1  | surplus funds, as determined by the law of           |
| 2  | the State where the real property that was           |
| 3  | the security for a high-cost mortgage is lo-         |
| 4  | cated.   |
| 5  | "(B) APPLICABLE DEFINITION IF STATE                  |
| 6  | LAW DOES NOT PROVIDE FOR THE DETERMINA-              |
| 7  | TIONS OF AMOUNTS DESCRIBED IN SUBPARA-               |
| 8  | GRAPH (A).—If the law of the State where the         |
| 9  | real property that was the security for a high-      |
| 10 | cost mortgage is located does not provide for        |
| 11 | the determination of the amounts described in        |
| 12 | clauses (i) and (ii) of subparagraph (A), the        |
| 13 | term 'surplus' means that portion of the             |
| 14 | amount derived from the sale that exceeds the        |
| 15 | sum of the amounts described in subparagraphs        |
| 16 | (A), (B), and (C) of paragraph (4).                  |
| 17 | "(4) Creditor's amount.—The amount to                |
| 18 | which the creditor or assignee has a right under the |
| 19 | terms of the mortgage, for purposes of this sub-     |
| 20 | section, includes—                                   |
| 21 | "(A) all foreclosure expenses, including             |
| 22 | reasonable attorneys' fees and expenses reason-      |
| 23 | ably incurred to secure, market, and preserve        |
|    |  |

the property through the date of the foreclosure

sale, incurred by the creditor or assignee;

24

- 1 "(B) all amounts due the creditor or as-2 signee under the terms of the agreement 3 through the date of the judicial or nonjudicial 4 foreclosure sale referred to in paragraph (1); "(C) all amounts paid by the creditor or 5 6 assignee to other lien holders of record on the 7 property; and 8 "(D) all postforeclosure expenses, including 9 reasonable attorneys' fees, commissions, ad-10 vances, and expenses reasonably incurred to se-11 cure, market, preserve, improve and sell the 12 property to a third party referred to in para-13 graph (1), incurred by the creditor or as-14 signee.". 15 (q) Increased Interest Rate Upon Default Prohibited.—Section 129 of the Truth in Lending Act 16 17 (15 U.S.C. 1639) is amended by inserting after subsection (v) (as added by subsection (p) of this section) the fol-18 lowing new subsection: 19
- "(w) Applicability of Limitations on Variable Rate Changes.—In the case of a high-cost mortgage that is subject to a variable rate of interest based on an index or rate of interest which is publicly available and is not under the control of the creditor, subsection (d)

shall not apply to changes in the rate of interest due to

- any change in such index, to the extent the change of interest is not due in any part to a default by the consumer 3 or a permissible acceleration by the creditor.". 4 (r) Prepayment of Periodic Payments From PROCEEDS PROHIBITED.—Section 129(g) of the Truth in Lending Act (15 U.S.C. 1639) is amended to read as fol-7 lows: "(g) Prepayment of Periodic Payments From 8 PROCEEDS PROHIBITED.—No high-cost mortgage may include terms under which any periodic payments of interest 10 or principal due under such mortgage may be paid in advance or otherwise deducted from the proceeds of the loan.". 13 14 (s) Payoff Statements.—Section 129 of the Truth 15 in Lending Act (15 U.S.C. 1639) is amended by inserting after subsection (w) (as added by subsection (q) of this 16 17 section) the following new subsection: 18 "(x) Payoff Statement.— 19 "(1) Fees.— "(A) IN GENERAL.—Except as provided in 20
- subparagraph (B), no creditor or servicer may charge a fee for informing or transmitting to any person the balance due to pay off the outstanding balance on a high-cost mortgage.

"(B) Transaction fee.—When payoff information referred to in subparagraph (A) is provided by facsimile transmission or by a courier service, a creditor or servicer may charge a processing fee not to exceed an amount that is comparable to fees imposed for similar services provided in connection with consumer credit transactions that are secured by the consumer's principal dwelling and are not residential mortgage transactions or high-cost mortgages.

"(C) MULTIPLE REQUESTS.—If a creditor or servicer has provided payoff information referred to in subparagraph (A) without charge, other than the transaction fee allowed by subparagraph (B), on 4 occasions during a calendar year, the creditor or servicer may thereafter charge a reasonable fee for providing such information during the remainder of the calendar year.

"(2) PROMPT DELIVERY.—Payoff balances shall be provided within a reasonable time but in any event no more than 5 business days after receiving a request by a consumer or a person authorized by the consumer to obtain such information.".

## SEC. 103. AMENDMENTS TO LIABILITY PROVISIONS RELAT-2 ING TO HIGH-COST MORTGAGES. 3 (a) RIGHT TO CURE.—Section 130(b) of the Truth 4 in Lending Act (15 U.S.C. 1640(b)) is amended— 5 (1) by striking "(b) A creditor or assignee" and 6 inserting "(b) RIGHT TO CURE.— 7 "(1) IN GENERAL.—Subject to paragraph (2), a 8 creditor or assignee"; and 9 (2) by adding at the end the following new 10 paragraph: 11 "(2) High-cost mortgages.—In addition to 12 the provisions of paragraph (1), a creditor or as-13 signee shall have no liability under this section for 14 any failure to comply with any requirement imposed 15 under section 129 with respect to a high-cost mort-16 gage, if within 60 days after discovering an error, 17 and prior to the institution of an action under this 18 section, the creditor or assignee notifies the con-19 sumer of the error and makes appropriate restitu-20 tion to the consumer or modifies the terms of the 21 credit transaction in such a way that the transaction 22 is no longer a high-cost mortgage within the mean-

24 (b) Coordination of Class Action Damages WITH ACTUAL DAMAGES.—Section 130 of the Truth in

ing of this title.".

- 1 Lending Act (15 U.S.C. 1640) is amended by adding at
- 2 the end the following new subsection:
- 3 "(j) Class Actions Relating to High-Cost
- 4 Mortgages.—
- 5 "(1) COORDINATION OF CLASS ACTION DAM-
- 6 AGES WITH ACTUAL DAMAGES.—The maximum
- 7 amount of general damages which may otherwise be
- 8 imposed on any person under subsection (a)(2)(B)
- 9 for violations of section 129 in a class action shall
- be reduced by the aggregate amount of actual dam-
- ages for which such person is liable to members of
- the class under subsection (a)(1).
- 13 "(2) Pattern and Practice.—In determining
- the amount of any liability of any person under sub-
- section (a)(2)(B) for violations of section 129 in a
- 16 class action, the court shall consider the pattern and
- practices of the person giving rise to the violations.".
- 18 (c) Amendment Relating to Liability of As-
- 19 SIGNEES.—
- 20 (1) In General.—Paragraph (4) of section
- 21 131(d) of the Truth in Lending Act (15 U.S.C.
- 22 1641(d)) is amended by striking "mortgage referred
- to in section 103(aa)" and inserting "high-cost
- 24 mortgage".

| 1  | (2) Rights Upon Assignment of High-Cost              |
|----|--|
| 2  | Mortgages.—Section 131(d) of the Truth in Lend-      |
| 3  | ing Act (15 U.S.C. 1641(d)) is amended—              |
| 4  | (A) by redesignating paragraphs (2), (3),            |
| 5  | and (4) as paragraphs (5), (6), and (7), respec-     |
| 6  | tively; and  |
| 7  | (B) striking paragraph (1) and inserting             |
| 8  | the following new paragraphs:                        |
| 9  | "(1) In general.—Any person who purchases            |
| 10 | or is otherwise assigned a high-cost mortgage shall  |
| 11 | be subject to an action under this title only if the |
| 12 | violation for which such action or proceeding is     |
| 13 | brought is apparent on the face of the disclosure    |
| 14 | statement or the underlying promissory note.         |
| 15 | "(2) Affirmative claims and defenses.—               |
| 16 | Any person who purchases or is otherwise assigned    |
| 17 | a high-cost mortgage that was made, arranged, or     |
| 18 | assigned by a person financing home improvements     |
| 19 | to the dwelling of a consumer shall be subject to    |
| 20 | all affirmative claims and defenses which the con-   |
| 21 | sumer may have against the seller, home improve-     |
| 22 | ment contractor, broker, or creditor with respect to |
| 23 | such mortgage or home improvements.                  |
| 24 | "(3) Safe Harbor.—A person who maintains             |
| 25 | and exercises procedures that are reasonably adapt-  |

- 1 ed to prevent the acquisition of high-cost mortgages 2 containing violations of this title, which procedures are consistent with established industry norms and 3 practices for secondary mortgage market transactions, shall not be liable for any such violations in 5 6 connection with any loan acquired pursuant to such 7 procedures. "(4) Clarification of terms.—For purposes 8 9 of this title, the terms 'purchaser', 'assignee', and 10 'person who purchases or is otherwise assigned' in-11 cludes— "(A) any person acting on behalf of the 12 13 purchaser or assignee; and 14 "(B) with regard to credit obligations se-15 cured by consumers' dwellings included in a 16 pool for the purpose of issuing asset-backed se-17 curities, the issuer of the asset-backed security, 18 the depositor entity holding such pool, and any 19 affiliate of such issuer or depository entity.".
- 20 SEC. 104. COORDINATION WITH STATE LAW.
- 21 (a) IN GENERAL.—Section 111 of the Truth in Lend-
- 22 ing Act (15 U.S.C. 1610) is amended—
- 23 (1) by adding at the end the following new sub-
- 24 section:
- 25 "(f) High-Cost Mortgages.—

| 1  | "(1) In general.—To the extent that any law      |
|----|--|
| 2  | of any State—                                    |
| 3  | "(A) imposes any requirement, limitation,        |
| 4  | or prohibition on any mortgage lending activi-   |
| 5  | ties in connection with an extension of con-     |
| 6  | sumer credit secured by a lien against a con-    |
| 7  | sumer's dwelling in whole or in part because the |
| 8  | actual or contingent costs and finance charges   |
| 9  | to the consumer associated with such extension   |
| 10 | of credit exceed any particular threshold for    |
| 11 | such costs, however such threshold may be de-    |
| 12 | fined; or  |
| 13 | "(B) attempts to regulate such mortgage          |
| 14 | lending activities—                              |
| 15 | "(i) through limitations or prohibi-             |
| 16 | tions in connection with contracts for other     |
| 17 | business with any such State or political        |
| 18 | subdivision thereof;                             |
| 19 | "(ii) by making any conduct in con-              |
| 20 | nection with any such activities subject to      |
| 21 | criminal penalties; or                           |
| 22 | "(iii) by making activities regulated            |
| 23 | under real estate, foreclosure, or other         |
| 24 | laws of such State or political subdivision      |

| 1  | contingent upon the manner in which                  |
|----|--|
| 2  | mortgage lending activities are conducted,           |
| 3  | this title shall preempt such law, irrespective of   |
| 4  | whether such law affords greater protection, sub-    |
| 5  | stantive or otherwise, to consumers.                 |
| 6  | "(2) Definitions.—For purposes of this sub-          |
| 7  | section, the following definitions shall apply:      |
| 8  | "(A) Mortgage lending activities.—                   |
| 9  | The term 'mortgage lending activities' includes      |
| 10 | any advertisement, solicitation, offer, negotia-     |
| 11 | tion, application, processing, underwriting, orig-   |
| 12 | inating, closing, funding, recording, assignment,    |
| 13 | securitization, servicing, collection, modification, |
| 14 | satisfaction, or foreclosure (including the dis-     |
| 15 | position of foreclosed property) for or of any ex-   |
| 16 | tension of consumer credit secured by a lien         |
| 17 | against a consumer's dwelling.                       |
| 18 | "(B) Law of any state.—The term 'law                 |
| 19 | of any State' includes any statute, rule, regula-    |
| 20 | tion, or ordinance of any State or any political     |
| 21 | subdivision of any State.                            |

"(3) CLARIFICATION OF PREEMPTION.—Laws preempted under paragraph (1) of this subsection shall, without in any way limiting the effect of paragraph (1) of this subsection, include—

"(A) any law of any State that directly or indirectly limits a creditor's ability to extend new credit to a consumer for the purpose of refinancing an existing extension of consumer credit in whole or in part because the actual or contingent costs and finance charges to the consumer associated with either the existing or the new extension of consumer credit are lower than or in excess of any particular threshold; or

"(B) any law of any State that directly or indirectly limits the claims, defenses, or other remedies at law or equity available to a creditor, its agent, or its direct or indirect assignee in connection with an extension of consumer credit secured by a lien against a consumer's dwelling in whole or in part because the actual or contingent costs and finance charges to the consumer associated with such extension of consumer credit are in excess of any particular threshold.

"(4) EXCLUSIONS.—Notwithstanding paragraphs (1) and (2), the following laws are expressly excluded from the preemption set forth in paragraph (1):

"(A) Any law of any State, not otherwise preempted under Federal law, limiting the rate of interest reflected in the note or other instrument evidencing an extension of consumer credit secured by a lien against a consumer's dwelling, to the extent that such law does not require compliance with any law that is otherwise preempted under paragraphs (1) and (2) as a condition of contracting for, charging, or collecting any rate of interest otherwise permitted by such law.

"(B) Any law of any State requiring the licensing, registration, or authorization of any person engaged in mortgage lending activities, to the extent that such law does not condition the issuance of such a license, registration or other authorization, or the authority granted thereby, on compliance with any law that is otherwise preempted under paragraphs (1) and (2).

"(5) Prompt determination by board of governors.—

"(A) IN GENERAL.—In response to a request from any person, the Board of Governors of the Federal Reserve System, or any official

| 1  | or employee of the Board of Governors of the            |
|----|---|
| 2  | Federal Reserve System duly authorized by the           |
| 3  | Board, shall—   |
| 4  | "(i) promptly determine whether the                     |
| 5  | specific law of any State identified in such            |
| 6  | request is preempted by operation of this               |
| 7  | subsection; and   |
| 8  | "(ii) cause such determination to be                    |
| 9  | published in the Federal Register.                      |
| 10 | "(B) EFFECT OF PUBLICATION.—Any de-                     |
| 11 | termination under subparagraph (A) that is              |
| 12 | published in the Federal Register shall have the        |
| 13 | force and effect of law as of the date of such          |
| 14 | publication.";  |
| 15 | (2) in subsection (a)(1), by striking the 1st sen-      |
| 16 | tence and inserting "Except as provided in sub-         |
| 17 | sections (e) and (f), no provision of chapter 1, 2 or   |
| 18 | 3 shall be construed as annulling, altering, or affect- |
| 19 | ing the laws of any State relating to the disclosure    |
| 20 | of information in connection with credit trans-         |
| 21 | actions, except to the extent that those laws are in-   |
| 22 | consistent with the provisions of this title, and then  |
| 23 | only to the extent of the inconsistency."; and          |

| 1                    | (3) in subsection (b) by striking "section 129"                                      |
|----------------------|--|
| 2                    | the 1st place such term appears and inserting "sub-                                  |
| 3                    | section (f) and section 129"; and  |
| 4                    | (4) in subsection (d), by striking "sections 125,                                    |
| 5                    | 130, and 166" and inserting "subsection (f) and                                      |
| 6                    | sections 125, 130, and 166".   |
| 7                    | (b) Clarification of Primary Enforcement Au-   |
| 8                    | THORITY WITH RESPECT TO STATE-CHARTERED ENTI-  |
| 9                    | TIES.—Section 108 of the Truth in Lending Act (15                                    |
| 10                   | U.S.C. 1607) is amended by adding at the end the fol-                                |
| 11                   | lowing new subsection:   |
| 12                   | "(f) Clarification of Primary Enforcement  |
| 13                   | AUTHORITY WITH RESPECT TO STATE-CHARTERED EN-  |
| 14                   | TITIES.—In addition to the authority provided under sec-                             |
| 15                   | tion 130(e), no provision of this title shall be construed                           |
| 16                   | as affecting the authority of any State to enforce the laws                          |
| 17                   | of such State, as the primary enforcement authority, with                            |
| 18                   | regard to any person domiciled in such State or chartered                            |
|                      |  |
| 19                   | by such State.".   |
|                      | by such State.".  SEC. 105. CONTINUATION OF IDENTIFICATIONS UNDER THE                |
| 20                   |  |
| 19<br>20<br>21<br>22 | SEC. 105. CONTINUATION OF IDENTIFICATIONS UNDER THE                                  |
| 20<br>21             | SEC. 105. CONTINUATION OF IDENTIFICATIONS UNDER THE ALTERNATIVE MORTGAGE TRANSACTION |

25 action Parity Act of 1982 that would have the effect of

- 1 discontinuing the identification of regulations of the Direc-
- 2 tor relating to late fees and prepayment penalties as appli-
- 3 cable to State housing creditors and no regulation of the
- 4 Director that was prescribed in final form before the en-
- 5 actment of this Act and that would discontinue such iden-
- 6 tification shall be effective on or after such date of enact-
- 7 ment, unless permitted by a subsequent Act of the Con-
- 8 gress.

#### 9 SEC. 106. EFFECTIVE DATE.

- 10 (a) IN GENERAL.—This Act, and the amendments
- 11 made by this Act, shall take effect at the end of the 1-
- 12 year period beginning on the date of the enactment of this
- 13 Act.
- 14 (b) Scope of Application.—This Act, and the
- 15 amendments made by this Act, shall apply with respect
- 16 to applications for high-cost mortgages received on or
- 17 after the effective date of this Act.
- 18 (c) Voluntary Compliance.—No creditor or as-
- 19 signee shall be subject to civil liability in any action
- 20 brought under the Truth in Lending Act with respect to
- 21 provisions of such Act that are amended by this Act, if
- 22 the creditor or assignee voluntarily complies with the re-
- 23 quirements of such amendments during the 1-year period
- 24 referred to in subsection (a).

# 1 TITLE II—CONSUMER MORT-2 GAGE PROTECTION BOARD

| _  |  |
|----|--|
| 3  | SEC. 201. ESTABLISHMENT.                             |
| 4  | (a) In General.—Section 106 of the Housing and       |
| 5  | Urban Development Act of 1968 (12 U.S.C. 1701x) is   |
| 6  | amended by adding at the end the following new sub-  |
| 7  | section:   |
| 8  | "(g) Consumer Mortgage Protection Board.—            |
| 9  | "(1) Establishment.—There is established in          |
| 10 | the Department of Housing and Urban Development      |
| 11 | the Consumer Mortgage Protection Board (in this      |
| 12 | section referred to as the 'Board').                 |
| 13 | "(2) Functions.—The Board shall carry out            |
| 14 | the functions assigned to the Board under this sec-  |
| 15 | tion and any other provisions of law. Such functions |
| 16 | shall include establishing rules necessary—          |
| 17 | "(A) for the counseling procedures under             |
| 18 | subsection (h)(1);                                   |
| 19 | "(B) under section 5 of the Real Estate              |
| 20 | Settlement Procedures Act of 1974 (12 U.S.C.         |
| 21 | 2604) for mortgage information booklets pre-         |
| 22 | pared pursuant to such section;                      |
| 23 | "(C) for the operation and administration            |
| 24 | of the Board; and                                    |

| 1  | "(D) for the establishment and mainte-            |
|----|---|
| 2  | nance of the national database of mortgage bro-   |
| 3  | kers under subtitle B of title II of the Respon-  |
| 4  | sible Lending Act.                                |
| 5  | "(3) Members.—The Board shall be composed         |
| 6  | of 15 members, who shall be appointed by the Sec- |
| 7  | retary, as follows:                               |
| 8  | "(A) 4 members shall be individuals who           |
| 9  | represent consumers of settlement services.       |
| 10 | "(B) 3 members shall be individuals who           |
| 11 | represent originators of federally related mort-  |
| 12 | gage loans (as such term is defined in section    |
| 13 | 3 of the Real Estate Settlement Procedures Act    |
| 14 | of 1974 (12 U.S.C. 2602), including at least 2    |
| 15 | individuals who are associated with lenders that  |
| 16 | fund and close loans with their own funds and     |
| 17 | are capable of servicing such loans.              |
| 18 | "(C) 1 member shall be an individual who          |
| 19 | represents real estate sales professionals.       |
| 20 | "(D) 1 member shall be an individual who          |
| 21 | represents real estate appraisers.                |
| 22 | "(E) 1 member shall be an individual who          |
| 23 | represents private mortgage insurers.             |
| 24 | "(F) 1 member shall be an individual who          |
| 25 | represents title insurance providers.             |

| 1 | "(G) 1 member shall be an individual who      |
|---|---|
| 2 | represents settlement service management com- |
| 3 | panies.                                       |
| 4 | "(H) 1 member shall be an individual who      |

- "(H) 1 member shall be an individual who represents providers of electronic delivery mechanisms that facilitate home purchases and home financings.
- "(I) 1 member shall be an individual who is a practicing attorney specializing in residential mortgage finance or settlement services.
- "(J) 1 member shall be an individual who represents mortgage brokers (as such term is defined in section 303 of the Responsible Lending Act).

"(4) TERMS AND VACANCIES.—Each member of the Board shall be appointed for a term of three years. Any member appointed to fill a vacancy occurring before the expiration of the term for which the member's predecessor was appointed shall be appointed only for the remainder of that term. A member may serve after the expiration of that member's term until a successor has taken office. A vacancy in the Board shall be filled in the manner in which the original appointment was made.

1 "(5) SERVICE WITHOUT PAY; TRAVEL EX2 PENSES.—Members of the Board shall serve without
3 pay, but each member of the Board shall receive
4 travel expenses, including per diem in lieu of subsist5 ence, in accordance with applicable provisions under
6 subchapter I of chapter 57 of title 5, United States
7 Code.

"(6) STAFF.—Subject to the rules prescribed by the Board, the Board may appoint and fix the pay of personnel as the Board considers appropriate to carry out the Board's functions. Such personnel may be appointed without regard to the provisions of title 5, United States Code, governing appointments in the competitive service, and may be paid without regard to the provisions of chapter 51 and subchapter III of chapter 53 of that title relating to classification and General Schedule pay rates. The Board may provide reasonable additional compensation and benefits to employees of the Board if the same type of compensation or benefits are then being provided by any Federal bank regulatory agency or, if not then being provided, could be provided by such an agency under applicable provisions of law, rule, or regulation.

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| 1  | "(7) Exemption from federal advisory                        |
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| 2  | COMMITTEE ACT PROVISIONS.—The provisions of the             |
| 3  | Federal Advisory Committee Act (5 U.S.C. App.)              |
| 4  | shall not apply to the Board.".                             |
| 5  | (b) Initial Appointments.—The Secretary of                  |
| 6  | Housing and Urban Development shall appoint the initial     |
| 7  | members of the Consumer Mortgage Protection Board,          |
| 8  | pursuant to section 106(g) of the Housing and Urban De-     |
| 9  | velopment Act of 1968 (12 U.S.C. 1701x(g)), not later       |
| 10 | than 20 days after the date of the enactment of this Act.   |
| 11 | SEC. 202. COUNSELING PROCEDURES.                            |
| 12 | (a) In General.—Section 106 of the Housing and              |
| 13 | Urban Development Act of 1968 (12 U.S.C. 1701x), as         |
| 14 | amended by the preceding provisions of this Act, is further |
| 15 | amended by adding at the end the following new sub-         |
| 16 | section:  |
| 17 | "(h) Board Responsibilities.—                               |
| 18 | "(1) Counseling procedures.—                                |
| 19 | "(A) In General.—Subject to the ap-                         |
| 20 | proval of the Secretary, the Board shall estab-             |
| 21 | lish, coordinate, and monitor the administration            |
| 22 | by the Department of Housing and Urban De-                  |
| 23 | velopment of the counseling procedures for                  |
| 24 | homeownership counseling and rental housing                 |
| 25 | counseling provided in connection with any pro-             |

| 1  | gram of the Department, including all require- |
|----|--|
| 2  | ments, standards, and performance measures     |
| 3  | that relate to homeownership counseling.       |
| 4  | "(B) Homeownership counseling.—                |
| 5  | For purposes of this subsection, the term      |
| 6  | 'homeownership counseling' means counseling    |
| 7  | related to homeownership and residential mort- |
| 8  | gage loans, and includes counseling related to |
| 9  | such topics that is provided pursuant to—      |
| 10 | "(i) section 105(a)(20) of the Housing         |
| 11 | and Community Development Act of 1974          |
| 12 | (42 U.S.C. 42 5305(a)(20));                    |
| 13 | "(ii) in the United States Housing             |
| 14 | Act of 1937—                                   |
| 15 | "(I) section 9(e) (42 U.S.C.                   |
| 16 | 1437g(e));                                     |
| 17 | "(II) section $8(y)(1)(D)$ (42)                |
| 18 | U.S.C. $1437f(y)(1)(D)$ ;                      |
| 19 | "(III) section $23(c)(4)$ (42)                 |
| 20 | U.S.C. $1437u(c)(4)$ ;                         |
| 21 | "(IV) sections $302(b)(6)$ and                 |
| 22 | 303(b)(7) (42 U.S.C. 1437aaa-                  |
| 23 | 1(b)(6), 1437aaa-2(b)(7)); and                 |
| 24 | "(V) section $304(c)(4)$ (42)                  |
| 25 | U.S.C. $1437aaa-3(c)(4)$ ).                    |

| 1  | "(iii) section 302(a)(4) of the Amer-           |
|----|---|
| 2  | ican Homeownership and Economic Oppor-          |
| 3  | tunity Act of 2000 (42 U.S.C. 1437f note);      |
| 4  | "(iv) sections 233(b)(2) and 258(b) of          |
| 5  | the Cranston-Gonzalez National Affordable       |
| 6  | Housing Act (42 U.S.C. 12773(b)(2),             |
| 7  | 12808(b));                                      |
| 8  | "(v) sections 101(e) and 106 of the             |
| 9  | Housing and Urban Development Act of            |
| 10 | 1968 (12 U.S.C. 1701w(e), 1701x);               |
| 11 | "(vi) section $220(d)(2)(G)$ of the Low-        |
| 12 | Income Housing Preservation and Resident        |
| 13 | Homeownership Act of 1990 (12 U.S.C.            |
| 14 | 4110(d)(2)(G));                                 |
| 15 | "(vii) sections 422(b)(6), 423(b)(7),           |
| 16 | 424(c)(4), $442(b)(6)$ , and $443(b)(6)$ of the |
| 17 | Cranston-Gonzalez National Affordable           |
| 18 | Housing Act (42 U.S.C. 12872(b)(6),             |
| 19 | 12873(b)(7),  12874(e)(4),  12892(b)(6),        |
| 20 | and 12893(b)(6));                               |
| 21 | "(viii) section 491(b)(1)(F)(iii) of the        |
| 22 | McKinney-Vento Homeless Assistance Act          |
| 23 | (42 U.S.C. 11408(b)(1)(F)(iii));                |
| 24 | "(ix) sections 202(3) and                       |
| 25 | 810(b)(2)(A) of the Native American             |

| 1  | Housing and Self-Determination Act of            |
|----|--|
| 2  | 1996 (25 U.S.C. $4132(3)$ , $4229(b)(2)(A)$ );   |
| 3  | "(x) in the National Housing Act—                |
| 4  | "(I) in section 203 (12 U.S.C.                   |
| 5  | 1709), the penultimate undesignated              |
| 6  | paragraph of paragraph (2) of sub-               |
| 7  | section (b), subsection (c)(2)(A), and           |
| 8  | subsection $(r)(4)$ ;                            |
| 9  | "(II) subsections (a) and $(c)(3)$               |
| 10 | of section 237 (12 U.S.C. 1715z–2);              |
| 11 | and  |
| 12 | "(III) subsections $(d)(2)(B)$ and               |
| 13 | (m)(1) of section 255 (12 U.S.C.                 |
| 14 | 1715z–20);                                       |
| 15 | "(xi) section $502(h)(4)(B)$ of the              |
| 16 | Housing Act of 1949 (42 U.S.C.                   |
| 17 | 1472(h)(4)(B); and                               |
| 18 | "(xii) section 508 of the Housing and            |
| 19 | Urban Development Act of 1970 (12                |
| 20 | U.S.C. 1701z-7).                                 |
| 21 | "(C) Rental Housing counseling.—                 |
| 22 | For purposes of this subsection, the term 'rent- |
| 23 | al housing counseling' means counseling related  |
| 24 | to rental of residential property, and includes  |

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counseling related to such topics that is pro-
 1
 2
             vided pursuant to—
 3
                      "(i) section 105(a)(20) of the Housing
 4
                 and Community Development Act of 1974
 5
                 (42 U.S.C. 42 5305(a)(20));
 6
                      "(ii) in the United States Housing
 7
                 Act of 1937—
 8
                           "(I) section 9(e) (42 U.S.C.
 9
                      1437g(e);
                          "(II) section 18(a)(4)(D) (42)
10
11
                      U.S.C. 1437p(a)(4)(D);
12
                           "(III)"
                                            23(c)(4)
                                   section
                                                       (42)
13
                      U.S.C. 1437u(c)(4);
14
                           "(IV) section 32(e)(4) (42 U.S.C.
15
                      1437z-4(e)(4);
16
                           "(V) section 33(d)(2)(B)
                                                       (42)
17
                      U.S.C. 1437z-5(d)(2)(B); and
18
                           "(VI)
                                  section
                                          302(b)(6)
                                                       (42)
                      U.S.C. 1437aaa–1(b)(6));
19
                      "(iii) section 233(b)(2) of the Cran-
20
21
                 ston-Gonzalez National Affordable Housing
22
                 Act (42 U.S.C. 12773(b)(2));
23
                      "(iv) section 106 of the Housing and
                 Urban Development Act of 1968 (12
24
                 U.S.C. 1701x);
25
```

| 1  | "(vii) section 422(b)(6) of the Cran-                 |
|----|---|
| 2  | ston-Gonzalez National Affordable Housing             |
| 3  | Act (42 U.S.C. 12872(b)(6));                          |
| 4  | "(viii) section 491(b)(1)(F)(iii) of the              |
| 5  | McKinney-Vento Homeless Assistance Act                |
| 6  | (42 U.S.C. 11408(b)(1)(F)(iii)); and                  |
| 7  | "(ix) sections 202(3) and                             |
| 8  | 810(b)(2)(A) of the Native American                   |
| 9  | Housing and Self-Determination Act of                 |
| 10 | 1996 (25 U.S.C. $4132(3)$ , $4229(b)(2)(A)$ ).        |
| 11 | "(2) Toll-free telephone number and                   |
| 12 | WEB SITE.—The Board shall establish and operate       |
| 13 | a toll-free telephone number and a World Wide Web     |
| 14 | site through which persons interested in homeowner-   |
| 15 | ship counseling services may locate and obtain        |
| 16 | names and contact information of persons and orga-    |
| 17 | nizations certified under section 106(e) of the Hous- |
| 18 | ing and Urban Development Act of 1968 to provide      |
| 19 | such services.  |
| 20 | "(3) Uniform materials.—The Board shall               |
| 21 | ensure the uniformity of materials and forms to be    |
| 22 | used, as appropriate, by organizations providing      |
| 23 | homeownership counseling services, including any re-  |
| 24 | cipients of assistance pursuant to subsection (a)(4). |
| 25 | "(4) Mortgage software systems.—                      |

| 1  | "(A) CERTIFICATION.—The Board shall                |
|----|--|
| 2  | provide for the certification of various computer  |
| 3  | software programs for consumers to use in eval-    |
| 4  | uating different residential mortgage loan pro-    |
| 5  | posals. The Board shall require, for such certifi- |
| 6  | cation, that the mortgage software systems that    |
| 7  | take into account—                                 |
| 8  | "(i) the consumer's financial situa-               |
| 9  | tion;  |
| 10 | "(ii) the amount of time the consumer              |
| 11 | expects to remain in the home or expected          |
| 12 | time to maturity of the loan;                      |
| 13 | "(iii) such other factors as the Board             |
| 14 | considers appropriate to assist the con-           |
| 15 | sumer in evaluating whether to pay points,         |
| 16 | to lock in an interest rate, to select an ad-      |
| 17 | justable or fixed rate loan, to select a con-      |
| 18 | ventional or government-insured or guar-           |
| 19 | anteed loan and to make other choices dur-         |
| 20 | ing the loan application process.                  |
| 21 | If the Board determines that available existing    |
| 22 | software is inadequate to assist consumers dur-    |
| 23 | ing the residential mortgage loan application      |
| 24 | process, the Board shall arrange for the devel-    |
| 25 | opment by private sector software companies of     |

new mortgage software systems that meet the Board's specifications.

"(B) AVAILABILITY.—The Board shall take reasonable steps to make mortgage software systems certified pursuant to this paragraph widely available through the Internet and at public locations, including public libraries, senior-citizen centers, and homeownership counseling centers.

- "(5) Outreach to vulnerable populations.—The Board shall develop a media program designed to make elderly persons, illiterate persons, low-income persons, and other potentially vulnerable consumers aware that it is advisable, before seeking a residential mortgage loan, to obtain homeownership counseling from an unbiased and reliable source and that such homeownership counseling is available, including through programs of the Department of Housing and Urban Development.".
- 21 (b) Conforming Amendments to Grant Pro-
- 22 GRAM FOR HOMEOWNERSHIP COUNSELING ORGANIZA-
- 23 Tions.—Section 106(c)(5)(A)(ii) of the Housing and
- 24 Urban Development Act of 1968 (12 U.S.C.
- 1701x(c)(5)(A)(ii) is amended—

| 1  | (1) in subclause (II), by striking "and" at the      |
|----|--|
| 2  | end;   |
| 3  | (2) in subclause (III) by striking the period at     |
| 4  | the end and inserting "; and"; and                   |
| 5  | (3) by inserting after subclause (III) the fol-      |
| 6  | lowing new subclause:                                |
| 7  | "(IV) notify the homeowner or                        |
| 8  | mortgage applicant of the availability               |
| 9  | of mortgage software systems pro-                    |
| 10 | vided pursuant to subsection (h)(4).".               |
| 11 | SEC. 203. GRANTS FOR HOUSING COUNSELING ASSIST-      |
| 12 | ANCE.  |
| 13 | (a) Authorization of Appropriations.—Section         |
| 14 | 106(a) of the Housing and Urban Development Act of   |
| 15 | 1968 (12 U.S.C. 1701x(a)(3)) is amended by adding at |
| 16 | the end the following new paragraph:                 |
| 17 | "(4) Homeownership Counseling Assistance.—           |
| 18 | "(A) IN GENERAL.—The Secretary shall,                |
| 19 | through the Consumer Mortgage Protection Board       |
| 20 | established under subsection (g), make financial as- |
| 21 | sistance available under this paragraph to entities  |
| 22 | providing homeownership counseling (as such term     |
| 23 | is defined in subsection (h)(1)(B)).                 |
| 24 | "(B) QUALIFIED ENTITIES.—The Consumer                |
| 25 | Mortgage Protection Roard shall establish standards  |

| 1  | and guidelines for eligibility of organizations (includ- |
|----|--|
| 2  | ing governmental and nonprofit organizations) to re-     |
| 3  | ceive assistance under this paragraph.                   |
| 4  | "(C) Distribution.—Assistance made avail-                |
| 5  | able under this paragraph shall be distributed in a      |
| 6  | manner that encourages efficient and successful          |
| 7  | counseling programs.                                     |
| 8  | "(D) AUTHORIZATION OF APPROPRIATIONS.—                   |
| 9  | There are authorized to be appropriated, to the Con-     |
| 10 | sumer Mortgage Protection Board established under        |
| 11 | subsection (g), \$50,000,000 for each of fiscal years    |
| 12 | 2003 through 2007 for—                                   |
| 13 | "(i) the operations of the Board; and                    |
| 14 | "(ii) assistance under this paragraph                    |
| 15 | (1)(iii) for entities providing homeownership            |
| 16 | counseling.".  |
| 17 | SEC. 204. REQUIREMENTS TO USE HUD-CERTIFIED COUN-        |
| 18 | SELORS UNDER HUD PROGRAMS.                               |
| 19 | (a) Board Responsibility.—Section 106(e) of the          |
| 20 | Housing and Urban Development Act of 1968 (12 U.S.C.     |
| 21 | 1701x(e)) is amended—                                    |
| 22 | (1) in paragraph (1), by striking "Secretary"            |
| 23 | and inserting "Consumer Mortgage Protection              |
| 24 | Board established under subsection (g)"; and             |

```
1
             (2) in paragraphs (2) and (3), by striking "Sec-
 2
        retary" each place such term appears and inserting
 3
        "Board".
 4
        (b) REQUIREMENT TO
                                Use
                                      CERTIFIED
                                                   Coun-
   SELORS.—Section 106(e) of the Housing and Urban De-
 5
 6
   velopment Act of 1968 (12 U.S.C. 1701x(e)) is amend-
 7
   ed—
 8
             (1) in paragraph (1)—
                 (A) by inserting "(a)(4)," after "(a)(2),";
 9
10
                 (B) by inserting "of this section, or under
11
             section 101(e)" after "or (d)"; and
                 (C) by striking ", to the extent prac-
12
13
            ticable," and inserting "only";
14
             (2) by redesignating paragraph (3) as para-
15
        graph (4); and
16
             (3) by inserting after paragraph (2) the fol-
17
        lowing new paragraph:
18
             "(3) Requirement under hud programs.—
19
        Any homeownership counseling or rental housing
20
        counseling (as such terms are defined in subsection
21
        (h)(1)) required under, or provided in connection
22
        with, any program administered by the Department
23
        of Housing and Urban Development shall be pro-
24
        vided only by counselors certified by the Board
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| 1  | under this subsection as competent to provide such           |
|----|--|
| 2  | counseling.".  |
| 3  | SEC. 205. UPDATING AND SIMPLIFICATION OF MORTGAGE            |
| 4  | INFORMATION BOOKLET.   |
| 5  | Section 5 of the Real Estate Settlement Procedures           |
| 6  | Act of 1974 (12 U.S.C. 2604) is amended—                     |
| 7  | (1) in the section heading, by striking "SPE-                |
| 8  | CIAL" and inserting "MORTGAGE";                              |
| 9  | (2) by striking subsections (a) and (b) and in-              |
| 10 | serting the following new subsections:                       |
| 11 | "(a) Preparation and Distribution.—Subject to                |
| 12 | the approval of the Secretary, the Consumer Mortgage         |
| 13 | Protection Board established under section 106(g) of the     |
| 14 | Housing and Urban Development Act of 1968 (12 U.S.C.         |
| 15 | 1701x(g)) (in this section referred to as the 'Board') shall |
| 16 | prepare a booklet to help consumers applying for federally   |
| 17 | related mortgage loans to understand the nature and costs    |
| 18 | of real estate settlement services. The Secretary shall dis- |
| 19 | tribute such booklets to all lenders that make federally re- |
| 20 | lated mortgage loans.  |
| 21 | "(b) Contents.—Each booklet shall be in such form            |
| 22 | and detail as the Board shall prescribe and, in addition     |
| 23 | to such other information as the Board may provide, shall    |
| 24 | include in plain and understandable language the following   |

25 information:

| 1  | "(1) A description and explanation of the na-         |
|----|---|
| 2  | ture and purpose of the costs incident to a real es-  |
| 3  | tate settlement or a federally related mortgage loan. |
| 4  | The description and explanation shall provide gen-    |
| 5  | eral information about the mortgage process as well   |
| 6  | as specific information concerning, at a minimum—     |
| 7  | "(A) balloon payments;                                |
| 8  | "(B) prepayment penalties; and                        |
| 9  | "(C) the tradeoff between closing costs and           |
| 10 | the interest rate over the life of the loan.          |
| 11 | "(2) An explanation and sample of the uniform         |
| 12 | settlement statement required by section 4.           |
| 13 | "(3) A list and explanation of common unfair,         |
| 14 | deceptive, or fraudulent lending practices, including |
| 15 | those prohibited by the Truth in Lending Act or       |
| 16 | other applicable Federal law, and of other unfair     |
| 17 | practices and unreasonable or unnecessary charges     |
| 18 | to be avoided by the prospective buyer with respect   |
| 19 | to a real estate settlement.                          |
| 20 | "(4) A list and explanation of questions a con-       |
| 21 | sumer obtaining a federally related mortgage loan     |
| 22 | should ask regarding the loan, including whether the  |
| 23 | consumer will have the ability to repay the loan,     |
| 24 | whether the consumer sufficiently shopped for the     |

loan, whether the loan terms include prepayment

- 1 penalties or balloon payments, and whether the loan 2 will benefit the borrower.
- "(5) An explanation of the right of rescission as 3 to certain transactions provided by sections 125 and 5 129 of the Truth in Lending Act (15 U.S.C. 1635, 6 1639).
  - "(6) A brief explanation of the nature of a variable rate mortgage and a reference to the booklet entitled "Consumer Handbook on Adjustable Rate Mortgages", published by the Board of Governors of the Federal Reserve System pursuant to section 226.19(b)(1) of title 12, Code of Federal Regulations, or to any suitable substitute of such booklet that such Board of Governors may subsequently adopt pursuant to such section.
    - "(7) A brief explanation of the nature of a home equity line of credit and a reference to the pamphlet required to be provided under section 127A of the Truth in Lending Act (15 U.S.C. 1637a(e)).
    - "(8) Information about homeownership counseling services made available pursuant to section 106(a)(4) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(a)(4)) and a recommendation that the consumer use such services.

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| 1  | "(9) An explanation of the nature and purpose                 |
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| 2  | of escrow accounts when used in connection with               |
| 3  | loans secured by residential real estate and the re-          |
| 4  | quirements under section 10 of this Act regarding             |
| 5  | such accounts.  |
| 6  | "(10) An explanation of the choices available to              |
| 7  | buyers of residential real estate in selecting persons        |
| 8  | to provide necessary services incident to a real estate       |
| 9  | settlement;.  |
| 10 | "(11) An explanation of a consumer's respon-                  |
| 11 | sibilities, liabilities, and obligations in a mortgage        |
| 12 | transaction.  |
| 13 | "(12) An explanation of the nature and purpose                |
| 14 | of real estate appraisals, including the difference be-       |
| 15 | tween an appraisal and a home inspection.                     |
| 16 | The booklet prepared pursuant to this section shall take      |
| 17 | into consideration differences in real estate settlement pro- |
| 18 | cedures which may exist among the several States and ter-     |
| 19 | ritories of the United States and among separate political    |
| 20 | subdivisions within the same State and territory.";           |
| 21 | (3) in subsection (c), by striking the last sen-              |
| 22 | tence; and  |
| 23 | (4) in subsection (e), by striking "Secretary"                |
| 24 | and inserting "Board".  |

| 1  | TITLE III—REQUIREMENTS FOR                                |
|----|---|
| 2  | MORTGAGE BROKERS  |
| 3  | Subtitle A—Licensing and                                  |
| 4  | <b>Minimum Standards</b>                                  |
| 5  | SEC. 301. STATE REGULATION OF MORTGAGE BROKERS.           |
| 6  | (a) IN GENERAL.—The Federal mortgage broker re-           |
| 7  | quirements established pursuant to this title shall apply |
| 8  | only with respect to States that, upon the expiration of  |
| 9  | the 3-year period beginning on the date of the enactment  |
| 10 | of this Act, have not enacted and do not have in effect   |
| 11 | uniform laws and regulations described in subsection (b). |
| 12 | (b) Uniform State Laws.—                                  |
| 13 | (1) In general.—Laws and regulations de-                  |
| 14 | scribed in this subsection are laws and regulations       |
| 15 | that—   |
| 16 | (A) require licensing for mortgage brokers;               |
| 17 | (B) require, as a condition of issuance of                |
| 18 | a license, that an applicant comply with pre-li-          |
| 19 | censing education requirements and submit a               |
| 20 | written application for a license, and that a             |
| 21 | criminal background check be performed on the             |
| 22 | applicant;  |
| 23 | (C) establish minimum testing standards                   |
| 24 | for mortgage brokers;                                     |

| 1  | (D) establish continuing education require-          |
|----|--|
| 2  | ments for mortgage brokers;                          |
| 3  | (E) require the public agency or official in         |
| 4  | the State that is responsible for licensing of       |
| 5  | mortgage brokers to provide, directly or other-      |
| 6  | wise to the national mortgage database estab-        |
| 7  | lished under subtitle B, such information as         |
| 8  | may be necessary to ensure that such database        |
| 9  | is effective for the purposes for which it is es-    |
| 10 | tablished; and                                       |
| 11 | (F) comply with such standards regarding             |
| 12 | uniformity of information submitted to the na-       |
| 13 | tional database of mortgage brokers established      |
| 14 | under subtitle B as the Secretary of Housing         |
| 15 | and Urban Development considers necessary to         |
| 16 | facilitate the operation of the database.            |
| 17 | (2) Exemptions.—For purposes of this sub-            |
| 18 | section, the term "mortgage broker" has the mean-    |
| 19 | ing provided in section 303(3), except that the laws |
| 20 | and regulations of a State may exempt from treat-    |
| 21 | ment as mortgage brokers the following persons:      |
| 22 | (A) Any bank, savings bank, savings and              |
| 23 | loan association, or credit union organized          |
| 24 | under the laws of a State or the United States,      |

or a subsidiary or affiliate of a bank, savings

| 1  | bank, savings and loan association, or credit     |
|----|---|
| 2  | union.  |
| 3  | (B) Any budget or debt counseling service,        |
| 4  | as defined by the Secretary, that is a nonprofit  |
| 5  | organization exempt from taxation under sec-      |
| 6  | tion 501(c)(3) of the Internal Revenue Code of    |
| 7  | 1986 (26 U.S.C. 501(c)(3));                       |
| 8  | (C) Any consumer reporting agency that is         |
| 9  | in substantial compliance with the Fair Credit    |
| 10 | Reporting Act (15 U.S.C. 1681 et seq.).           |
| 11 | (D) Any political subdivision, or any gov-        |
| 12 | ernmental or other public entity, corporation, or |
| 13 | agency, in or of the United States or any State.  |
| 14 | (E) Any college or university, or entity          |
| 15 | that is controlled by a college or university, as |
| 16 | determined by the Secretary.                      |
| 17 | (F) Any person who—                               |
| 18 | (i) makes, service, buys, or sells mort-          |
| 19 | gage loans;                                       |
| 20 | (ii) underwrites the loans; and                   |
| 21 | (iii)(I) has been approved by the Sec-            |
| 22 | retary of Housing and Urban Development           |
| 23 | as a nonsupervised mortgagee with partici-        |
| 24 | pation in the direct endorsement program,         |

| 1  | but not including a mortgagee approved as        |
|----|--|
| 2  | a loan correspondent;                            |
| 3  | (II) has been approved by the Federal            |
| 4  | National Mortgage Association as a seller/       |
| 5  | servicer;  |
| 6  | (III) has been approved by the Fed-              |
| 7  | eral Home Loan Mortgage Corporation as           |
| 8  | a seller/servicer;                               |
| 9  | (IV) has been approved by the Sec-               |
| 10 | retary of Veterans Affairs as a nonsuper-        |
| 11 | vised automatic lender, but not including a      |
| 12 | person approved by the Secretary as a non-       |
| 13 | supervised lender, an agent of a nonsuper-       |
| 14 | vised automatic lender, or an agent of a         |
| 15 | nonsupervised lender; or                         |
| 16 | (V) is a creditor (as defined in section         |
| 17 | 103(f) of the Truth in Lending Act) who          |
| 18 | makes or invests in residential real estate      |
| 19 | loans aggregating more than \$1,000,000          |
| 20 | per year, and irrespective of whether such       |
| 21 | creditor is licensed or supervised by an         |
| 22 | agency of a State.                               |
| 23 | (G) Any person created solely for the pur-       |
| 24 | pose of packaging and selling, as a unit of sale |
| 25 | as investment securities, mortgage loans that    |

1 are secured by an interest in real estate, if the 2 person does not service the loans.

### (c) Determination.—

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- (1) HUD DETERMINATION.—At the end of the 3-year period beginning on the date of the enactment of this Act, the Secretary of Housing and Urban Development shall determine, in consultation with the Board of Governors of the Federal Reserve System, whether the uniformity necessary to comply with subsection (a) has been achieved.
- United States district court shall have exclusive jurisdiction over any challenge to the determination pursuant to paragraph (1) and such court shall apply the standards set forth in section 706 of title 5, United States Code, when reviewing any such challenge.
- 18 (d) Continued Application.—If, at any time, the 19 Secretary determines that a State no longer has in effect 20 laws and regulations described in subsection (a) or the 21 uniformity necessary to comply with subsection (a) no 22 longer exists with respect to a State, the Federal mortgage 23 broker requirements shall take effect with respect to such 24 State 2 years after the date on which such determination 25 was made, unless the State has in effect such laws or regu-

- 1 lations, or the uniformity necessary to comply with sub-
- 2 section (a) is satisfied, before the expiration of such 2-
- 3 year period.
- 4 (e) Monitoring.—The Secretary shall monitor the
- 5 laws and regulations of the States governing the matters
- 6 referred to in subsection (a) for purposes of making deter-
- 7 minations under subsection (d).

### 8 SEC. 302. FEDERAL MORTGAGE BROKER REQUIREMENTS.

- 9 (a) In General.—Not later than 3 years after the
- 10 date of the enactment of this Act, the Secretary of Hous-
- 11 ing and Urban Development shall, by regulation and in
- 12 consultation with the Board of Governors of the Federal
- 13 Reserve System, establish Federal mortgage broker re-
- 14 quirements under this section that meet the requirements
- 15 set forth in subparagraphs (A) through (F) of section
- 16 301(b)(1).
- 17 (b) Rulemaking.—The regulations required under
- 18 subsection (a) shall be issued after notice and opportunity
- 19 for public comment pursuant to the provisions of section
- 20 553 of title 5, United States Code (notwithstanding sub-
- 21 sections (a)(2), (b)(B), and (d)(3) of such section).
- 22 SEC. 303. DEFINITIONS.
- For purposes of this title, the following definitions
- 24 shall apply:

| 1  | (1) Buyer.—the term "buyer" means an indi-            |
|----|---|
| 2  | vidual who is solicited to purchase, or who pur-      |
| 3  | chases, the services of a mortgage broker for pur-    |
| 4  | poses other than obtaining a business loan.           |
| 5  | (2) Mortgage.—The term "mortgage" means               |
| 6  | any indebtedness secured by a deed of trust, security |
| 7  | deed, or other lien on real property.                 |
| 8  | (3) Mortgage broker.—                                 |
| 9  | (A) IN GENERAL.—The term "mortgage                    |
| 10 | broker" means a person that—                          |
| 11 | (i) holds such person out as being able               |
| 12 | to assist a buyer in obtaining a mortgage             |
| 13 | and charges or receives, from the buyer or            |
| 14 | lender for the mortgage, money or other               |
| 15 | valuable consideration readily convertible            |
| 16 | into money for providing such assistance;             |
| 17 | or  |
| 18 | (ii) is engaged in table-funding mort-                |
| 19 | gage loans that are first lien mortgage               |
| 20 | loans.  |
| 21 | (B) Solicitation of information.—                     |
| 22 | Such term includes any person that solicits fi-       |
| 23 | nancial and mortgage information from the             |
| 24 | public, provides such information to a mortgage       |
| 25 | broker, as defined in subparagraph (A), and           |

- charges or receives from the mortgage broker
  money or other valuable consideration readily
  convertible into money for providing the information;
  - (C) EXCEPTIONS.—Such term does not include the persons referred to in subparagraphs
    (A) through (H) of section 301(b)(2).
  - (4) Secretary.—The term "Secretary" means the Secretary of Housing and Urban Development.
    - (5) Table-funding mortgage loan" means a mortgage loan transaction in which the mortgage is initially payable to the mortgage broker, the mortgage broker does not use the mortgage broker's own funds to fund the transaction, and, by the terms of the mortgage or other agreement, the mortgage is simultaneously assigned to another person.

# Subtitle B—Database of Licensed Mortgage Brokers

20 SEC. 311. ESTABLISHMENT.

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- 21 (a) IN GENERAL.—The Consumer Mortgage Protec-
- 22 tion Board established under section 106(g) of the Hous-
- 23 ing and Urban Development Act of 1968 (12 U.S.C.
- 24 1701x(g)) (in this subtitle referred to as the "Board")

- 1 shall provide for the establishment and maintenance of a
- 2 national database of mortgage brokers.
- 3 (b) Administration.—The Board may maintain
- 4 and administrate the database established under this sub-
- 5 title or may enter into a contract with a private regulatory
- 6 organization to maintain and administrate the database.
- 7 The Board shall consult with the American Association
- 8 of Residential Mortgage Regulators, the Conference of
- 9 State Bank Supervisors, and other appropriate organiza-
- 10 tions in determining the information to be maintained in
- 11 the database and, if the Board provides for any other or-
- 12 ganization to maintain and administrate the database, in
- 13 selecting such organization.
- 14 (c) Competitively Procured Contract.—The
- 15 Secretary shall enter into any contract for administration
- 16 of the database using competitive procedures (as such
- 17 term is defined in section 4 of the Office of Federal Pro-
- 18 curement Policy Act).
- 19 (d) Performance Review.—The Secretary—
- 20 (1) shall periodically review the performance of
- 21 the Board, or such other organization, in serving as
- administrator of the database; and
- 23 (2) may replace any such other organization
- 24 with another qualified organization, pursuant to
- 25 competitive procedures if the Secretary determines

- 1 in writing that the organization serving as adminis-
- 2 trator is not fulfilling the terms of the contract or
- 3 upon the expiration of the contract.

### 4 SEC. 312. DATABASE.

- 5 The national database of mortgage brokers main-
- 6 tained pursuant to this title shall—
- 7 (1) include a listing of each person licensed
- 8 under State law or regulation or under Federal
- 9 mortgage broker requirements under section 302 to
- act as a mortgage broker;
- 11 (2) make available to the public information re-
- garding complaints made, and final disciplinary and
- enforcement actions taken, against each licensed
- mortgage broker;
- 15 (3) make available to the Secretary of Housing
- and Urban Development and to each public agency
- or official in a State responsible for licensing or test-
- ing under the laws or regulations referred to in sec-
- tion 301(b) such information regarding mortgage
- brokers as the Board, by regulation, considers ap-
- 21 propriate for the Secretary and such agencies and
- officials to carry out their functions regarding regu-
- lation, licensing, or testing of mortgage brokers, in-
- 24 cluding information regarding employment history
- and criminal background of mortgage brokers;

- 1 (4) make available to persons employing or 2 using the services of mortgage brokers such informa-3 tion regarding mortgage brokers as the Board, by 4 regulation, considers appropriate; and
- 5 (5) provide for the maintenance of such other 6 information as the Board considers appropriate.

### 7 **SEC. 313. FEES.**

The Board may provide for the national database of mortgage brokers to charge reasonable fees to cover costs of maintaining and providing access to information from the database.

### 12 SEC. 314. CONFIDENTIALITY OF INFORMATION.

## 13 (a) IN GENERAL.—

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(1) Database.—Except as otherwise provided in this section, any requirement under Federal or State law regarding the privacy or confidentiality of any information or material in the possession of the Board or any other organization serving as the administrator of the database, and any privilege arising under Federal or State law (including the rules of any Federal or State court) with respect to such information or material, shall continue to apply to such information or material after the information or material has been disclosed to the database.

- 1 (2) Nonapplicability of certain require-2 MENTS.—Information or material that is subject to 3 a privilege or confidentiality under any other paragraph of this subsection shall not be subject to— (A) disclosure under any Federal or State 6 law governing the disclosure to the public of in-7 formation held by an officer or an agency of the 8 Federal Government or the respective State; or 9 (B) subpoena or discovery, or admission 10 into evidence, in any private civil action or administrative process, 11 12 unless with respect to any privilege held by the 13 Board with respect to such information or material, 14 the participant waives, in whole or in part, in the 15 discretion of the participant, such privilege. 16 (b) Preemption of State Law.—Any State law, including any State open record law, relating to the disclosure of confidential supervisory information or any infor-18 19 mation or material described in subsection (a) that is in-20 consistent with subsection (a) shall be superseded by the 21 requirements of such provision to the extent State law provides less confidentiality or a weaker privilege. 23 SEC. 315. LIABILITY PROVISIONS.
- 24 (a) No Liability for Good Faith Disclo-SURES.—Any State official or agency, or employee thereof,

| 1  | shall not be subject to any civil action or proceeding for |
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| 2  | monetary damages by reason of the good faith action or     |
| 3  | omission of any officer or employee, while acting within   |
| 4  | the scope of office or employment, relating to collecting, |
| 5  | furnishing, or disseminating of information concerning     |
| 6  | persons who are mortgage brokers or are applying for li-   |
| 7  | censing as mortgage brokers, whether directly or through   |
| 8  | the national database established under this subtitle.     |
| 9  | (b) Criminal Liability for Intentional Unlaw-              |
| 10 | FUL DISCLOSURES.—  |
| 11 | (1) In general.—It shall be unlawful to will-              |
| 12 | fully disclose to any person any information con-          |
| 13 | cerning any person who is a mortgage broker or is          |
| 14 | applying for licensing as a mortgage broker knowing        |
| 15 | the disclosure to be in violation of any provision of      |
| 16 | this title—  |
| 17 | (A) requiring the confidentiality of such in-              |
| 18 | formation; or  |
| 19 | (B) establishing a privilege from disclosure               |
| 20 | for such information that has not been waived              |
| 21 | by the Board and the person who is a mortgage              |
| 22 | broker or is applying for licensing as a mort-             |
| 23 | gage broker.   |
| 24 | (2) Penalty.—Notwithstanding section 3571                  |
| 25 | of title 18. United States Code, any person who vio-       |

- lates paragraph (1) shall be fined an amount not to
- 2 exceed the greater of \$100,000 or the amount of the
- actual damages sustained by any person as a result
- of such violation, or imprisoned not more than 5
- 5 years, or both.
- 6 (c) Full, Continued Protection Under the So-
- 7 CALLED "FEDERAL TORT CLAIMS ACT".—No provision
- 8 of this Act shall be construed as reducing or limiting any
- 9 protection provided for any Federal agency, or any officer
- 10 or employee of any Federal agency, under section 2679
- 11 of title 28, United States Code.

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