108TH CONGRESS 1ST SESSION H. R. 851

To assess the impact of the North American Free Trade Agreement and the entry of the People's Republic of China into the World Trade Organization on American jobs, the environment, and worker rights.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 13, 2003 Ms. SLAUGHTER introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

- To assess the impact of the North American Free Trade Agreement and the entry of the People's Republic of China into the World Trade Organization on American jobs, the environment, and worker rights.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Trade Accountability

5 Study Act".

1 SEC. 2. TRADE IMPACT COMMISSION.

2 (a) ESTABLISHMENT.—There is established the
3 "Trade Impact Review Commission" (in this Act referred
4 to as the "Commission").

- 5 (b) DUTIES.—The Commission shall—
- 6 (1) determine—

7 (A) the extent to which exports of goods of
8 the United States to NAFTA countries, and
9 imports of goods of NAFTA countries into the
10 United States, have increased or decreased
11 since January 1, 1994; and

12 (B) the number of jobs in the United 13 States that have been created as a result of in-14 creased exports of goods of the United States to 15 NAFTA countries, and the number of jobs in 16 the United States that have been lost as a re-17 sult of increased imports of goods of NAFTA 18 countries into the United States, since January 19 1, 1994; and

20 (2) determine—

(A) the extent to which exports of goods of
the United States to the People's Republic of
China, and imports of goods of the People's Republic of China into the United States, have increased or decreased since December 11, 2001;
and

| 1 | (B) the number of jobs in the United |
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| 2 | States that have been created as a result of in- |
| 3 | creased exports of goods of the United States to |
| 4 | the People's Republic of China, and the number |
| 5 | of jobs in the United States that have been lost |
| 6 | as a result of increased imports of goods of the |
| 7 | People's Republic of China into the Untied |
| 8 | States, since December 11, 2001; and |
| 9 | (3) submit to the appropriate committees of the |
| 10 | Congress, the Secretary of Commerce, the Secretary |
| 11 | of Labor, and the United States Trade Representa- |
| 12 | tive, the findings of the Commission under para- |
| 13 | graphs (1) and (2) , as well as any recommendations |
| 14 | the Commission has for strengthening the United |
| 15 | States labor force in light of such findings. |
| 16 | (c) Membership.— |
| 17 | (1) NUMBER AND APPOINTMENT.—The Com- |
| 18 | mission shall be composed of 5 members appointed |
| 19 | as follows: |
| 20 | (A) 1 member appointed by the President. |
| 21 | (B) 1 member appointed by the Speaker of |
| 22 | the House of Representatives. |
| 23 | (C) 1 member appointed by the minority |
| 24 | leader of the House of Representatives. |

| 1 | (D) 1 member appointed by the majority |
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| 2 | leader of the Senate. |
| 3 | (E) 1 member appointed by the minority |
| 4 | leader of the Senate. |
| 5 | (2) Persons eligible.— |
| 6 | (A) IN GENERAL.—The members of the |
| 7 | Commission shall be individuals who have |
| 8 | knowledge or expertise, whether by experience |
| 9 | or training, in matters to be studied by the |
| 10 | Commission. The members may be from the |
| 11 | public or private sector, and may include em- |
| 12 | ployees of the Federal Government or of State |
| 13 | or local governments, members of academia, |
| 14 | nonprofit organizations, or industry, or other |
| 15 | interested individuals. |
| 16 | (B) DIVERSITY.—It is the intent of the |
| 17 | Congress that persons appointed to the Com- |
| 18 | mission under paragraph (1) be persons who |
| 19 | represent diverse economic and professional |
| 20 | backgrounds from different regions of the |
| 21 | United States. |
| 22 | (3) Consultation and appointment.— |
| 23 | (A) IN GENERAL.—The President, Speaker |
| 24 | of the House of Representatives, minority lead- |
| 25 | er of the House of Representatives, majority |

leader of the Senate, and minority leader of the
Senate shall consult among themselves before
appointing the members of the Commission in
order to achieve, to the maximum extent practicable, fair and equitable representation of various points of view with respect to the matters
to be studied by the Commission.

8 (B) COMPLETION OF APPOINTMENTS; VA-9 CANCIES.—The President, Speaker of the 10 House of Representatives, minority leader of 11 the House of Representatives, majority leader 12 of the Senate, and minority leader of the Sen-13 ate shall conduct the consultation under sub-14 paragraph (A) and make their respective ap-15 pointments not later than 60 days after the 16 date of the enactment of this Act.

17 (4) TERMS AND VACANCIES.—Each member of
18 the Commission shall be appointed for the life of the
19 Commission. A vacancy in the membership of the
20 Commission shall not affect the powers of the Com21 mission and shall be filled, not later than 30 days
22 after the vacancy occurs, in the same manner as the
23 original appointment was made.

(5) CHAIR AND VICE CHAIR.—The Commission
 shall select a Chair and Vice Chair from among its
 members.

4 (d) MEETINGS.—

5 (1) INITIAL MEETING.—Not later than 30 days
6 after the date on which all members of the Commis7 sion have been appointed, the Commission shall hold
8 its first meeting.

9 (2) SUBSEQUENT MEETINGS.—After the initial
10 meeting, the Commission shall meet at the call of
11 the Chair.

(e) QUORUM.—A majority of the members of the
Commission shall constitute a quorum for the transaction
of business, but a lesser number of members may hold
hearings.

16 (f) Compensation.—

17 (1) RATE.—Except as provided in paragraph 18 (2), members of the Commission shall each be paid 19 the daily equivalent of the annual rate of pay pay-20 able for level IV of the Executive Schedule under 21 section 5315 of title 5, United States Code, for each 22 day (including travel time) during which they are en-23 gaged in the actual performance of duties vested in the Commission. 24

(2) PROHIBITION OF COMPENSATION OF FED ERAL EMPLOYEES.—A member of the Commission
 who is a full-time officer or employee of the United
 States or a Member of Congress may not receive ad ditional pay, allowances, or benefits by reason of his
 or her service on the Commission.

7 (g) TRAVEL EXPENSES.—Each member of the Com8 mission shall receive travel expenses, including per diem
9 in lieu of subsistence, in accordance with applicable provi10 sions under subchapter I of chapter 57 of title 5, United
11 States Code.

(h) EXPERTS AND CONSULTANTS.—The Commission
may procure temporary and intermittent services under
section 3109(b) of title 5, United States Code.

(i) STAFF OF FEDERAL AGENCIES.—Upon the request of the Commission, the head of any Federal department or agency may detail, on a reimbursable basis, any
of the personnel of that department or agency to the Commission to assist it in carrying out its duties under this
section.

21 (j) POWERS.—

(1) HEARINGS AND SESSIONS.—The Commission may, for the purpose of carrying out this section, hold hearings, sit and act at times and places,

| 1 | take testimony, and receive evidence as the Commis- |
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| 2 | sion considers appropriate. |
| 3 | (2) Powers of members and agents.—Any |
| 4 | member or agent of the Commission may, if author- |
| 5 | ized by the Commission, take any action which the |
| 6 | Commission is authorized to take by this section. |
| 7 | (3) Obtaining official data.—The Commis- |
| 8 | sion may secure directly from any department or |
| 9 | agency of the United States information necessary |
| 10 | to enable it to carry out this section. Upon request |
| 11 | of the Chair or Vice Chair of the Commission, the |
| 12 | head of that department or agency shall furnish that |
| 13 | information to the Commission. |
| 14 | (4) Mails.—The Commission may use the |
| 15 | United States mails in the same manner and under |
| 16 | the same conditions as other departments and agen- |
| 17 | cies of the United States. |
| 18 | (5) Administrative support services.— |
| 19 | Upon the request of the Commission, the Adminis- |
| 20 | trator of General Services shall provide to the Com- |
| 21 | mission, on a reimbursable basis, the administrative |
| 22 | support services necessary for the Commission to |
| 23 | carry out its responsibilities under this section. |
| 24 | (k) REPORT.—The Commission shall transmit a re- |
| 25 | port containing its findings and recommendations under |

subsection (b)(3) not later than 180 days after the first
 meeting of the Commission under subsection (d)(1).

3 (1) TERMINATION.—The Commission shall terminate4 30 days after submitting its report under subsection (k).

5 (m) AUTHORIZATION OF APPROPRIATIONS.—There
6 are authorized to be appropriated such sums as may be
7 necessary to carry out this section.

8 SEC. 3. FUTURE NEGOTIATIONS.

9 In preparing for and engaging in negotiations for 10 trade agreements, the President shall ensure that the find-11 ings and recommendations of the Trade Impact Commis-12 sion established in section 2 are included in developing 13 trade policy with respect to such negotiations.

14 SEC. 4. PRESIDENTIAL CERTIFICATIONS.

15 The President shall submit to the Congress, not later
16 than May 31 of each year, a report that certifies whether
17 or not—

(1) each NAFTA country is meeting commitments made in the North American Agreement on
Environmental Cooperation and in the North American Agreement on Labor Cooperation; and

(2) the People's Republic of China is meeting
its obligations with respect to protection of the environment and worker rights by reason of its accession

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| 1 | to the World Trade Organization, including commit- |
| 2 | ments made to the United States. |
| 3 | SEC. 5. DEFINITIONS. |
| 4 | As used in this Act: |
| 5 | (1) NAFTA.—The term "NAFTA" means the |
| 6 | North American Free Trade Agreement entered into |
| 7 | by the United States, Canada, and Mexico on De- |
| 8 | cember 17, 1992. |
| 9 | (2) NAFTA COUNTRY.—The term "NAFTA |
| 10 | country" has the meaning given that term in section |
| 11 | 2(4) of the North American Free Trade Agreement |
| 12 | Implementation Act (19 U.S.C. 3301(4)). |
| 13 | (3) NORTH AMERICAN AGREEMENT ON ENVI- |
| 14 | RONMENTAL COOPERATION.—The term "North |
| 15 | American Agreement on Environmental Coopera- |
| 16 | tion" has the meaning given that term in section |
| 17 | 532(b)(2) of the North American Free Trade Agree- |
| 18 | ment Implementation Act (19 U.S.C. 3472(b)(2)). |
| 19 | (4) NORTH AMERICAN AGREEMENT ON LABOR |
| 20 | COOPERATION.—The term "North American Agree- |
| 21 | ment on Labor Cooperation" has the meaning given |
| 22 | that term in section $531(b)(2)$ of the North Amer- |
| 23 | ican Free Trade Agreement Implementation Act (19 |
| 24 | U.S.C. 3471(b)(2)). |
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