108TH CONGRESS 1ST SESSION

S. 1380

To distribute universal service support equitably throughout rural America, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 9, 2003

Mr. Smith (for himself, Mr. Bayh, Mr. Allen, Mr. Crapo, Mr. Hagel, Mr. Coleman, Mr. Bennett, Mr. Hatch, Mr. Enzi, Mr. Thomas, and Mr. Fitzgerald) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To distribute universal service support equitably throughout rural America, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Rural Universal Serv-
- 5 ice Equity Act of 2003".
- 6 SEC. 2. FINDINGS AND PURPOSE.
- 7 (a) FINDINGS.—Congress makes the following find-
- 8 ings:

1	(1) The Federal Communications Commission's
2	high cost program for certain carriers provides no
3	Federal support to 42 States.
4	(2) Federal universal service support should be
5	calculated and targeted to small geographic regions
6	within a State to provide greater assistance to the
7	rural consumers most in need of support.
8	(3) Local telephone competition and emerging
9	technologies are threatening the viability of Federal
10	universal service support.
11	(b) Purposes.—The purposes of this Act are as fol-
12	lows:
13	(1) To begin consideration of universal service
14	reform.
15	(2) To spread the benefits of the existing Fed-
16	eral high cost support mechanism more equitably
17	across the nation.
18	SEC. 3. COMPTROLLER GENERAL REPORT ON NEED TO RE-
19	FORM HIGH COST SUPPORT MECHANISM.
20	Not later than one year after the date of the enact-
21	ment of this Act, the Comptroller General shall submit
22	to Congress a report on the need to reform the high cost
23	support mechanism for rural, insular, and high cost areas.
24	As part of the report, the Comptroller General shall pro-
25	vide an overview and discuss whether—

1	(1) existing Federal and State high cost sup-
2	port mechanisms ensure rate comparability between
3	urban and rural areas;
4	(2) the Federal Communications Commission
5	and the States have taken the necessary steps to re-
6	move implicit support;
7	(3) the existing high cost support mechanism
8	has affected the development of local competition in
9	urban and rural areas; and
10	(4) amendments to section 254 of the Commu-
11	nications Act of 1934 (47 U.S.C. 254) are necessary
12	to preserve and advance universal service.
13	SEC. 4. ELIGIBILITY FOR UNIVERSAL SERVICE SUPPORT
1314	SEC. 4. ELIGIBILITY FOR UNIVERSAL SERVICE SUPPORT FOR HIGH COST AREAS.
14	FOR HIGH COST AREAS.
14 15	FOR HIGH COST AREAS. Section 254 of the Communications Act of 1934 (47)
141516	FOR HIGH COST AREAS. Section 254 of the Communications Act of 1934 (47 U.S.C. 254) is amended by adding at the end the following
14151617	FOR HIGH COST AREAS. Section 254 of the Communications Act of 1934 (47 U.S.C. 254) is amended by adding at the end the following new subsection:
14 15 16 17 18	FOR HIGH COST AREAS. Section 254 of the Communications Act of 1934 (47 U.S.C. 254) is amended by adding at the end the following new subsection: "(m) Universal Service Support for High Cost
141516171819	FOR HIGH COST AREAS. Section 254 of the Communications Act of 1934 (47 U.S.C. 254) is amended by adding at the end the following new subsection: "(m) Universal Service Support for High Cost Areas.—
14 15 16 17 18 19 20	FOR HIGH COST AREAS. Section 254 of the Communications Act of 1934 (47 U.S.C. 254) is amended by adding at the end the following new subsection: "(m) Universal Service Support for High Cost Areas.— "(1) Calculating support.—In calculating
14 15 16 17 18 19 20 21	FOR HIGH COST AREAS. Section 254 of the Communications Act of 1934 (47 U.S.C. 254) is amended by adding at the end the following new subsection: "(m) Universal Service Support for High Cost Areas.— "(1) Calculating support.—In calculating Federal universal service support for eligible tele-
14 15 16 17 18 19 20 21 22	FOR HIGH COST AREAS. Section 254 of the Communications Act of 1934 (47 U.S.C. 254) is amended by adding at the end the following new subsection: "(m) Universal Service Support for High Cost Areas.— "(1) Calculating support.—In calculating Federal universal service support for eligible telecommunications carriers that serve rural, insular,

- support to each wire center in which the incumbent local exchange carrier's average cost per line for such wire center exceeds the national average cost per line by such amount as the Commission determines appropriate for the purpose of ensuring the equitable distribution of universal service support throughout the United States.
 - "(2) Hold Harmless support.—In implementing this subsection, the Commission shall ensure that no State receives less Federal support calculated under paragraph (1) than the State would have received, up to 10 percent of the total support distributed, under the Commission's support mechanism for high cost areas as in effect on the date of the enactment of this subsection.
 - "(3) LIMITATION ON TOTAL SUPPORT TO BE PROVIDED.—The total amount of support for all States, as calculated under paragraphs (1) and (2), shall be equivalent to the total support calculated under the Commission's support mechanism for high cost areas as in effect on the date of the enactment of this subsection.
 - "(4) CONSTRUCTION OF LIMITATION.—The limitation in paragraph (3) shall not be construed to

- preclude fluctuations in support on the basis of changes in the data used to make such calculations.
- 3 "(5) IMPLEMENTATION.—Not later than 180
 4 days after the date of the enactment of this sub5 section, the Commission shall complete the actions
 6 (including prescribing or amending regulations) nec7 essary to implement the requirements of this sub8 section.
- 9 "(6) DEFINITION.—In this subsection, the term 10 'Commission's support mechanism for high cost 11 areas' means sections 54.309 and 54.311 of the 12 Commission's regulations (47 CFR 54.309, 54.311), 13 and regulations referred to in such sections.".

14 SEC. 5. NO EFFECT ON RURAL TELEPHONE COMPANIES.

Nothing in this Act shall be construed to affect the support provided to an eligible telecommunications carrier under section 214(e) of the Communications Act of 1934 (47 U.S.C. 214(e)) that is a rural telephone company (as defined in section 3 of such Act (47 U.S.C. 153)).