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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 4, 2003

Referred to the Committee on Resources, and in addition to the Committees on Science, Armed Services, and Transportation and Infrastructure for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## AN ACT

To develop a system that provides for ocean and coastal observations, to implement a research and development program to enhance security at United States ports, to implement a data and information system required by all components of an integrated ocean observing system and related research, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Ocean and Coastal  
5 Observation Systems Act”.

1 **SEC. 2. FINDINGS AND PURPOSES.**

2 (a) FINDINGS.—The Congress finds the following:

3 (1) The 95,000-mile coastline of the United  
4 States is vital to the Nation’s homeland security,  
5 transportation, trade, environmental and human  
6 health, recreation and tourism, food production, sci-  
7 entific research and education, historical and cul-  
8 tural heritage, and energy production.

9 (2) More than half the Nation’s population lives  
10 and works in coastal communities that together  
11 make up 11 percent of its land and its most eco-  
12 logically and economically important regions, sup-  
13 porting approximately 190 sea ports, containing  
14 most of our largest cities, and providing access to  
15 coastal waters rich in natural resources.

16 (3) More than 95 percent of the Nation’s trade  
17 moves by sea and nearly half of all goods, including  
18 energy products, carried in maritime commerce are  
19 hazardous materials.

20 (4) The rich biodiversity of marine organisms  
21 provides society with essential food resources, a  
22 promising source of marine products with commer-  
23 cial and medical potential, and an important con-  
24 tribution to the national economy.

25 (5) The oceans drive climate and weather fac-  
26 tors causing severe weather events and threatening

1 the health of coastal ecosystems and communities by  
2 creating or affecting both natural and man-made  
3 coastal hazards such as hurricanes, tsunamis, ero-  
4 sion, oil spills, harmful algal blooms, hypoxia, and  
5 pollution, which can pose threats to human health.

6 (6) Each year, the United States Coast Guard  
7 relies on ocean information to save 4,380 people,  
8 conducts over 65,000 rescue missions, and carries  
9 out more than 11,680 environmental cleanups and  
10 responses to pollution.

11 (7) Safeguarding homeland security requires  
12 improved monitoring of the Nation's ports and  
13 coastline, including the ability to track vessels and  
14 to provide rapid response teams with real-time envi-  
15 ronmental conditions necessary for their work.

16 (8) Advances in ocean technologies and sci-  
17 entific understanding have made possible long-term  
18 and continuous observation from space and in situ  
19 of ocean characteristics and conditions.

20 (9) Many elements of an ocean and coastal ob-  
21 serving system are in place, though in a patchwork  
22 manner that is fragmented, intermittent, incomplete,  
23 and not integrated.

24 (10) Important coastal uses, such as tourism,  
25 recreation, and fishing, require assurance of healthy

1 coastal waters, and while the interagency National  
2 Coast Condition Report provides an annual assess-  
3 ment of the status and quality of coastal waters,  
4 substantial data gaps exist that could be reduced  
5 through measurement of coastal quality through a  
6 coordinated observing system that incorporates Fed-  
7 eral, State, and local monitoring programs.

8 (11) National investment in a sustained and in-  
9 tegrated ocean and coastal observing system and in  
10 coordinated programs of research would assist this  
11 Nation and the world in understanding the oceans  
12 and the global climate system, strengthen homeland  
13 security, improve weather and climate forecasts,  
14 strengthen management of marine resources, im-  
15 prove the safety and efficiency of maritime oper-  
16 ations, and mitigate coastal hazards.

17 (b) PURPOSES.—The purposes of this Act are to pro-  
18 vide for—

19 (1) development and maintenance of an inte-  
20 grated system that provides for sustained ocean and  
21 coastal observations from in situ, remote, and vessel  
22 platforms, and that promotes the national goals of  
23 assuring national security, advancing economic de-  
24 velopment, conserving living marine resources, pro-  
25 tecting quality of life and the marine environment,

1 and strengthening science education and commu-  
2 nication through improved knowledge of the ocean;

3 (2) implementation of a research and develop-  
4 ment program to enhance security at United States  
5 ports and minimize security risks; and

6 (3) implementation of a data and information  
7 system required by all components of an integrated  
8 ocean and coastal observing system and related re-  
9 search.

10 **SEC. 3. INTEGRATED OCEAN AND COASTAL OBSERVING**  
11 **SYSTEM.**

12 (a) **ESTABLISHMENT.**—The President, through the  
13 National Ocean Research Leadership Council, established  
14 by section 7902(a) of title 10, United States Code, (here-  
15 inafter referred to as the “Council”), shall establish and  
16 maintain an integrated system of marine monitoring, data  
17 communication and management, data analysis, and re-  
18 search designed to provide data and information for the  
19 rapid and timely detection and prediction of changes oc-  
20 ccurring in the marine environment that impact the Na-  
21 tion’s social, economic, and ecological systems. Such an  
22 integrated ocean and coastal observing system shall pro-  
23 vide for long-term and continuous observations of the  
24 oceans and coasts for the following purposes:

25 (1) Strengthening homeland security.

1           (2) Improving weather forecasts and public  
2 warnings of natural disasters and coastal hazards  
3 and mitigating such disasters and hazards.

4           (3) Understanding, assessing, and responding  
5 to human-induced and natural processes of global  
6 change.

7           (4) Enhancing the safety and efficiency of ma-  
8 rine operations.

9           (5) Supporting efforts to protect, maintain, and  
10 restore the health of and manage coastal and marine  
11 ecosystems and living resources.

12           (6) Enhancing public health.

13           (7) Monitoring and evaluating the effectiveness  
14 of ocean and coastal environmental policies.

15           (8) Conducting focused research to enhance the  
16 national understanding of coastal and global ocean  
17 systems.

18           (9) Providing information that contributes to  
19 public awareness of the condition and importance of  
20 the oceans.

21           (b) COUNCIL FUNCTIONS.—In carrying out respon-  
22 sibilities under this section, the Council shall—

23           (1) serve as the lead entity providing oversight  
24 of Federal ocean and coastal observing requirements  
25 and activities;

1           (2) adopt and maintain plans for the design,  
2 operation, and improvement of such system;

3           (3) establish an interagency planning office to  
4 carry out the duties described in subsection (c);

5           (4) coordinate and administer a program of re-  
6 search and development under the National Oceano-  
7 graphic Partnership Program (10 U.S.C. 7901) to  
8 support the operation of an integrated ocean and  
9 coastal observing system and advance the under-  
10 standing of the oceans;

11           (5) establish a joint operations center to be  
12 maintained by the Administrator of the National  
13 Oceanic and Atmospheric Administration, in con-  
14 sultation with other Federal agencies; and

15           (6) provide, as appropriate, support for and  
16 representation on United States delegations to inter-  
17 national meetings on ocean and coastal observing  
18 programs and in consultation with the Secretary of  
19 State to coordinate relevant Federal activities with  
20 those of other nations.

21           (c) INTERAGENCY PROGRAM OFFICE.—There is es-  
22 tablished under the Council an interagency planning of-  
23 fice. It shall—

24           (1) promote collaboration among agencies;

1           (2) promote collaboration among regional coast-  
2           al observing systems established pursuant to sub-  
3           section (f);

4           (3) prepare annual and long-term plans for con-  
5           sideration by the Council for the design and imple-  
6           mentation of an integrated ocean and coastal observ-  
7           ing system, including the regional coastal observing  
8           systems and taking into account the science and  
9           technology advances considered ready for operational  
10          status;

11          (4) provide information for the development of  
12          agency budgets;

13          (5) identify requirements for a common set of  
14          measurements to be collected and distributed;

15          (6) establish standards and protocols for quality  
16          control and data management and communications,  
17          in consultation with the Joint Operations Center es-  
18          tablished pursuant to subsection (d);

19          (7) work with regional coastal observing enti-  
20          ties, the National Sea Grant College Program, and  
21          other bodies as needed to assess user needs, develop  
22          data products, make effective use of existing capa-  
23          bilities, and incorporate new technologies, as appro-  
24          priate; and



1           (8) coordinate program planning and implemen-  
2           tation.

3           (d) JOINT OPERATIONS CENTER.—The Adminis-  
4           trator of the National Oceanic and Atmospheric Adminis-  
5           tration, in consultation with the Oceanographer of the  
6           Navy, the Administrator of the National Aeronautics and  
7           Space Administration, the Director of the National  
8           Science Foundation, the Commandant of the Coast Guard,  
9           the Under Secretary for Science and Technology of the  
10          Department of Homeland Security, and any other member  
11          of the Council as the Council may, by memorandum of  
12          agreement, select—

13           (1) shall operate and maintain a joint oper-  
14          ations center that reports to the Council; and

15           (2) is authorized—

16           (A) to acquire, integrate, and deploy re-  
17          quired technologies and provide support for an  
18          ocean and coastal observing system based on  
19          annual long-term plans developed by the inter-  
20          agency planning office;

21           (B) to implement standards and protocols  
22          developed in consultation with the interagency  
23          planning office for—

24           (i) network operations and data ac-  
25          cess;

1 (ii) quality control and assessment of  
2 data and design;

3 (iii) data access and management, in-  
4 cluding data transfer protocols and  
5 archiving;

6 (iv) testing and employment of fore-  
7 cast models for ocean conditions; and

8 (v) system products;

9 (C) to migrate science and technology ad-  
10 vancements from research and development to  
11 operational deployment based on the annual  
12 and long-term plans of the interagency program  
13 office;

14 (D) to integrate and extend existing pro-  
15 grams into an operating ocean and coastal ob-  
16 serving system based on the annual and long-  
17 term plans of the interagency program office;

18 (E) to coordinate the data communication  
19 and management system;

20 (F) to provide products and services as  
21 specified by national, regional, and international  
22 users;

23 (G) to certify that regional coastal observ-  
24 ing systems meet the standards established in  
25 subsection (f) and to ensure a periodic process

1 for review and recertification of the regional  
2 coastal observing systems; and

3 (H) to implement standards to ensure  
4 compatibility and interoperability among exist-  
5 ing and planned system components.

6 (e) SYSTEM ELEMENTS.—

7 (1) IN GENERAL.—The integrated ocean and  
8 coastal observing system shall consist of the fol-  
9 lowing closely linked components:

10 (A) A global ocean system to make obser-  
11 vations in all oceans (including chemical, phys-  
12 ical, and biological observations) for the pur-  
13 pose of documenting, at a minimum, long-term  
14 trends in sea level change, ocean carbon sources  
15 and sinks, and heat uptake and release by the  
16 ocean; and to monitor ocean locations for signs  
17 of abrupt or long-term changes in ocean circula-  
18 tion leading to changes in climate.

19 (B) The national network of observations  
20 and data management that establishes reference  
21 and sentinel stations, links the global ocean sys-  
22 tem to local and regional observations, and pro-  
23 vides data and information required by multiple  
24 regions.

1           (C) Regional coastal observing systems  
2           that provide information through the national  
3           network and detect and predict conditions and  
4           events on a regional scale through the measure-  
5           ment and dissemination of a common set of  
6           ocean and coastal observations and related  
7           products in a uniform manner and according to  
8           sound scientific practice using national stand-  
9           ards and protocols.

10          (2) SUBSYSTEM LINKAGE.—The integrated  
11          ocean and coastal observing system shall link 3 sub-  
12          systems for rapid access to data and information:

13                 (A) An observing subsystem to measure,  
14                 manage, and serve a common set of chemical,  
15                 physical, geological, and biological variables re-  
16                 quired to achieve the purpose of this Act on  
17                 time scales required by users of the system.

18                 (B) An ocean and coastal data manage-  
19                 ment and assimilation subsystem that provides  
20                 for organization, cataloging, and dissemination  
21                 of data and information to ensure full use and  
22                 long-term archival.

23                 (C) A data analysis and applications sub-  
24                 system to translate data into products and serv-

1           ices in response to user needs and require-  
2           ments.

3           (3) INTEGRATION OF EXISTING CENTERS.—The  
4           integrated ocean and coastal observing system shall  
5           integrate the capabilities of the Coast Services Cen-  
6           ter and the National Coastal Data Development  
7           Center of the National Oceanic and Atmospheric Ad-  
8           ministration, and other appropriate centers.

9           (4) RESEARCH AND DEVELOPMENT.—A re-  
10          search and development program for the integrated  
11          ocean and coastal observing system shall be con-  
12          ducted under the National Oceanographic Partner-  
13          ship Program and shall consist of the following ele-  
14          ments:

15                 (A) Coastal, relocatable, and cabled sea  
16                 floor observatories.

17                 (B) Focused research projects to improve  
18                 understanding of the relationship between the  
19                 oceans and human activities.

20                 (C) Applied research to develop new ob-  
21                 serving technologies and techniques, including  
22                 data management and dissemination.

23                 (D) Large scale computing resources and  
24                 research to improve ocean processes modeling.

1                   (E) Programs to improve public education  
2                   and awareness of the marine environment and  
3                   its goods and services.

4           (f) REGIONAL COASTAL OBSERVING SYSTEMS.—The  
5 Administrator of the National Oceanic and Atmospheric  
6 Administration, through the Joint Operations Center,  
7 shall work with representatives of entities in each region  
8 that provide ocean data and information to users to form  
9 regional associations. The regional associations shall be re-  
10 sponsible for the development and operation of observing  
11 systems in the coastal regions extending to the seaward  
12 boundary of the United States Exclusive Economic Zone,  
13 including the Great Lakes. Participation in a regional as-  
14 sociation may consist of legal entities including, research  
15 institutions, institutions of higher learning, for-profit cor-  
16 porations, non-profit corporations, State, local, and re-  
17 gional agencies, and consortia of 2 or more such institu-  
18 tions or organizations that—

19                   (1) have demonstrated an organizational struc-  
20                   ture capable of supporting and integrating all as-  
21                   pects of a coastal ocean observing system within a  
22                   region or subregion;

23                   (2) have prepared an acceptable business plan  
24                   including research components and gained docu-  
25                   mented acceptance of its intended regional or sub-re-

1 regional jurisdiction by users and other parties of in-  
2 terest within the region or sub-region with the objec-  
3 tives of—

4 (A) delivering an integrated and sustained  
5 system that meets national goals;

6 (B) incorporating into the system existing  
7 and appropriate regional observations collected  
8 by Federal, State, regional, or local agencies;

9 (C) responding to the needs of the users,  
10 including the public, within the region;

11 (D) maintaining sustained, 24-hour-a-day  
12 operations and disseminating observations in a  
13 manner that is routine, predictable and, if nec-  
14 essary, in real-time or near real-time;

15 (E) providing services that include the col-  
16 lection and dissemination of data and data  
17 management for timely access to data and in-  
18 formation;

19 (F) creating appropriate products that are  
20 delivered in a timely fashion to the public and  
21 others who use, or are affected by, the oceans;

22 (G) providing free and open access to the  
23 data collected with financial assistance under  
24 this Act; and

1 (H) adhering to national standards and  
2 protocols to ensure that data and related prod-  
3 ucts can be fully exchanged among all of the re-  
4 gional coastal systems and will be accessible to  
5 any user in any part of the nation.

6 (3) For purposes of determining the civil liabil-  
7 ity under section 2671 of title 28, United States  
8 Code, any regional observing system and any em-  
9 ployee thereof that is designated part of a regional  
10 association under this subsection shall be deemed to  
11 be an instrumentality of the United States with re-  
12 spect to any act or omission committed by any such  
13 system or any employee thereof in fulfilling the pur-  
14 poses of this Act.

15 (g) PILOT PROJECTS.—

16 (1) IN GENERAL.—The Administrator, in con-  
17 sultation with the interagency planning office, shall  
18 initiate pilot projects through the National Oceano-  
19 graphic Partnership Program. A pilot project is an  
20 organized, planned set of activities designed to pro-  
21 vide an evaluation of technology, methods, or con-  
22 cepts within a defined schedule and having the goal  
23 of advancing the development of the sustained, inte-  
24 grated ocean observing system. The pilot projects  
25 will—



1 (A) develop protocols for coordinated im-  
2 plementation of the full system;

3 (B) design and implement regional coastal  
4 ocean observing systems;

5 (C) establish mechanisms for the exchange  
6 of data between and among regions and Federal  
7 agencies;

8 (D) specify products and services and re-  
9 lated requirements for observations, data man-  
10 agement, and analysis in collaboration with user  
11 groups; and

12 (E) develop and test new technologies and  
13 techniques to improve all three subsystems to  
14 more effectively meet the needs of users of the  
15 system.

16 (2) INFRASTRUCTURE CAPITAL PROJECTS.—

17 The pilot projects shall include one or more projects  
18 to capitalize the infrastructure for the collection,  
19 management, analysis, and distribution of data and  
20 one or more projects where the basic infrastructure  
21 and institutional mechanisms already exist for ongo-  
22 ing coastal observations, to fund the operations nec-  
23 essary for the collection of the common set of obser-  
24 vations approved by the interagency planning office.

1 **SEC. 4. INTERAGENCY FINANCING.**

2       The departments and agencies represented on the  
3 Council are authorized to participate in interagency fi-  
4 nancing and share, transfer, receive and spend funds ap-  
5 propriated to any member of the Council for the purposes  
6 of carrying out any administrative or programmatic  
7 project or activity under this Act or under the National  
8 Oceanographic Partnership Program (10 U.S.C. 7901),  
9 including support for a common infrastructure and system  
10 integration for an ocean and coastal observing system.  
11 Funds may be transferred among such departments and  
12 agencies through an appropriate instrument that specifies  
13 the goods, services, or space being acquired from another  
14 Council member and the costs of the same.

15 **SEC. 5. AUTHORIZATION OF APPROPRIATIONS.**

16       (a) OBSERVING SYSTEM AUTHORIZATION.—For de-  
17 velopment and implementation of an integrated ocean and  
18 coastal observing system under section 3, including finan-  
19 cial assistance to regional coastal ocean observing systems  
20 and in addition to any amounts previously authorized,  
21 there are authorized to be appropriated to—

22           (1) the National Oceanic and Atmospheric Ad-  
23 ministration, \$83,000,000 in fiscal year 2004,  
24 \$87,250,000 in fiscal year 2005, \$91,500,000 in fis-  
25 cal year 2006, \$96,000,000 in fiscal year 2007, and  
26 \$100,000,000 in fiscal year 2008;

1           (2) the National Science Foundation,  
2           \$25,000,000 in fiscal year 2004, \$26,250,000 in fis-  
3           cal year 2005, \$27,500,000 in fiscal year 2006,  
4           \$29,000,000 in fiscal year 2007, and \$30,500,000 in  
5           fiscal year 2008;

6           (3) the National Aeronautics and Space Admin-  
7           istration, \$30,000,000 in fiscal year 2004,  
8           \$31,500,000 in fiscal year 2005, \$33,000,000 in fis-  
9           cal year 2006, and \$34,750,000 in each of fiscal  
10          years 2007 and 2008;

11          (4) the United States Coast Guard, \$8,000,000  
12          in fiscal year 2004, \$8,400,000 in fiscal year 2005,  
13          \$9,700,000 in fiscal year 2006, \$9,500,000 in fiscal  
14          year 2007, and \$9,750,000 in fiscal year 2008;

15          (5) the Office of Naval Research, \$25,000,000  
16          in fiscal year 2004, \$26,250,000 in fiscal year 2005,  
17          \$27,500,000 in fiscal year 2006, \$29,000,000 in fis-  
18          cal year 2007, and \$30,500,000 in fiscal year 2008;

19          (6) the Office of the Oceanographer of the  
20          Navy, \$30,000,000 in fiscal year 2004, \$31,500,000  
21          in fiscal year 2005, \$33,000,000 in fiscal year 2006,  
22          \$34,750,000 in fiscal year 2007, and \$36,500,000 in  
23          fiscal year 2008; and

24          (7) other Federal agencies with operational  
25          coastal or ocean monitoring systems or which pro-

1       vide funds to States for such systems, \$15,000,000  
2       in each of fiscal years 2004 through 2008.

3       (b) REGIONAL COASTAL OBSERVING SYSTEMS.—The  
4 Administrator of the National Oceanic and Atmospheric  
5 Administration shall make at least 51 percent of the funds  
6 appropriated pursuant to subsection (a)(1) available as  
7 grants for the development and implementation of the re-  
8 gional coastal observing systems based on the plans adopt-  
9 ed by the Council and may be used to leverage non-Fed-  
10 eral funds.

11       (c) HIGH-FREQUENCY SURFACE WAVE RADAR.—  
12 The Administrator of the National Oceanic and Atmos-  
13 pheric Administration may make available \$3,000,000 of  
14 the funds appropriated pursuant to subsection (a)(1) for  
15 fiscal year 2004 to demonstrate the capabilities of shore-  
16 based high-frequency surface wave radar to measure real-  
17 time wave height, wave velocity, wave period, tidal velocity,  
18 and wind speed within and beyond the Exclusive Economic  
19 Zone of the United States.

1       (d) AVAILABILITY.—Sums authorized to be appro-  
2   priated by this section shall remain available until ex-  
3   ended.

Passed the Senate October 31, 2003.

Attest:

EMILY J. REYNOLDS,

*Secretary.*