

108TH CONGRESS
2D SESSION

S. 2292

AN ACT

To require a report on acts of anti-Semitism around the world.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Global Anti-Semitism
5 Review Act of 2004”.

1 **SEC. 2. FINDINGS.**

2 Congress makes the following findings:

3 (1) Acts of anti-Semitism in countries through-
4 out the world, including some of the world's strong-
5 est democracies, have increased significantly in fre-
6 quency and scope over the last several years.

7 (2) During the last 3 months of 2003 and the
8 first 3 months of 2004, there were numerous in-
9 stances of anti-Semitic violence around the world, in-
10 cluding the following incidents:

11 (A) In Putrajaya, Malaysia, on October 16,
12 2003, former Prime Minister Mahatir Moham-
13 mad told the 57 national leaders assembled for
14 the Organization of the Islamic Conference that
15 Jews "rule the world by proxy", and called for
16 a "final victory" by the world's 1.3 billion Mus-
17 lims, who, he said, "cannot be defeated by a
18 few million Jews."

19 (B) In Istanbul, Turkey, on November 15,
20 2003, simultaneous car bombs exploded outside
21 two synagogues filled with worshippers, killing
22 24 people and wounding more than 250 people.

23 (C) In Australia on January 5, 2004, poi-
24 son was used to ignite, and burn anti-Semitic
25 slogans into, the lawns of the Parliament House
26 in the state of Tasmania.

1 (D) In St. Petersburg, Russia, on Feb-
2 ruary 15, 2004, vandals desecrated approxi-
3 mately 50 gravestones in a Jewish cemetery,
4 painting the stones with swastikas and anti-Se-
5 mitic graffiti.

6 (E) In Toronto, Canada, over the weekend
7 of March 19 through March 21, 2004, vandals
8 attacked a Jewish school, a Jewish cemetery,
9 and area synagogues, painting swastikas and
10 anti-Semitic slogans on the walls of a syna-
11 gogue and on residential property in a nearby,
12 predominantly Jewish, neighborhood.

13 (F) In Toulon, France, on March 23,
14 2004, a Jewish synagogue and community cen-
15 ter were set on fire.

16 (3) Anti-Semitism in old and new forms is also
17 increasingly emanating from the Arab and Muslim
18 world on a sustained basis, including through books
19 published by government-owned publishing houses in
20 Egypt and other Arab countries.

21 (4) In November 2002, state-run television in
22 Egypt broadcast the anti-Semitic series entitled
23 “Horseman Without a Horse”, which is based upon
24 the fictitious conspiracy theory known as the Proto-
25 cols of the Elders of Zion. The Protocols have been

1 used throughout the last century by despots such as
2 Adolf Hitler to justify violence against Jews.

3 (5) In November 2003, Arab television featured
4 an anti-Semitic series, entitled “Ash-Shatat” (or
5 “The Diaspora”), which depicts Jewish people
6 hatching a plot for Jewish control of the world.

7 (6) The sharp rise in anti-Semitic violence has
8 caused international organizations such as the Orga-
9 nization for Security and Cooperation in Europe
10 (OSCE) to elevate, and bring renewed focus to, the
11 issue, including the convening by the OSCE in June
12 2003 of a conference in Vienna dedicated solely to
13 the issue of anti-Semitism.

14 (7) The OSCE convened a conference again on
15 April 28–29, 2004, in Berlin, to address the problem
16 of anti-Semitism with the United States delegation
17 led by former Mayor of New York City, Ed Koch.

18 (8) The United States Government has strongly
19 supported efforts to address anti-Semitism through
20 bilateral relationships and interaction with inter-
21 national organizations such as the OSCE, the Euro-
22 pean Union, and the United Nations.

23 (9) Congress has consistently supported efforts
24 to address the rise in anti-Semitic violence. During
25 the 107th Congress, both the Senate and the House

1 of Representatives passed resolutions expressing
2 strong concern with the sharp escalation of anti-Se-
3 mitic violence in Europe and calling on the Depart-
4 ment of State to thoroughly document the phe-
5 nomenon.

6 (10) Anti-Semitism has at times taken the form
7 of vilification of Zionism, the Jewish national move-
8 ment, and incitement against Israel.

9 **SEC. 3. SENSE OF CONGRESS.**

10 It is the sense of Congress that—

11 (1) the United States Government should con-
12 tinue to strongly support efforts to combat anti-
13 Semitism worldwide through bilateral relationships
14 and interaction with international organizations such
15 as the OSCE, the European Union, and the United
16 Nations; and

17 (2) the Department of State should thoroughly
18 document acts of anti-Semitism that occur around
19 the world.

20 **SEC. 4. REPORTS.**

21 Not later than November 15, 2004, the Secretary of
22 State shall submit to the Committee on Foreign Relations
23 of the Senate and the Committee on International Rela-
24 tions of the House of Representatives a one-time report

1 on acts of anti-Semitism around the world, including a de-
2 scription of—

3 (1) acts of physical violence against, or harass-
4 ment of, Jewish people, and acts of violence against,
5 or vandalism of, Jewish community institutions,
6 such as schools, synagogues, or cemeteries, that oc-
7 curred in each country;

8 (2) the responses of the governments of those
9 countries to such actions;

10 (3) the actions taken by such governments to
11 enact and enforce laws relating to the protection of
12 the right to religious freedom of Jewish people;

13 (4) the efforts by such governments to promote
14 anti-bias and tolerance education; and

15 (5) instances of propaganda in government and
16 nongovernment media that attempt to justify or pro-
17 mote racial hatred or incite acts of violence against
18 Jewish people.

19 **SEC. 5. AUTHORIZATION FOR ESTABLISHMENT OF OFFICE**
20 **TO MONITOR AND COMBAT ANTI-SEMITISM.**

21 The State Department Basic Authorities Act of 1956
22 is amended by adding after section 58 (22 U.S.C. 2730)
23 the following new section:

1 **“SEC. 59. MONITORING AND COMBATING ANTI-SEMITISM.**

2 “(a) OFFICE TO MONITOR AND COMBAT ANTI-SEMI-
3 TISM.—

4 “(1) ESTABLISHMENT OF OFFICE.—The Sec-
5 retary shall establish within the Department of State
6 an Office to Monitor and Combat anti-Semitism (in
7 this section referred to as the ‘Office’).

8 “(2) HEAD OF OFFICE.—

9 “(A) SPECIAL ENVOY FOR MONITORING
10 AND COMBATING ANTI-SEMITISM.—The head of
11 the Office shall be the Special Envoy for Moni-
12 toring and Combating anti-Semitism (in this
13 section referred to as the ‘Special Envoy’).

14 “(B) APPOINTMENT OF HEAD OF OF-
15 FICE.—The Secretary shall appoint the Special
16 Envoy. If the Secretary determines that such is
17 appropriate, the Secretary may appoint the
18 Special Envoy from among officers and employ-
19 ees of the Department. The Secretary may
20 allow such officer or employee to retain the po-
21 sition (and the responsibilities associated with
22 such position) held by such officer or employee
23 prior to the appointment of such officer or em-
24 ployee to the position of Special Envoy under
25 this paragraph.

1 “(b) PURPOSE OF OFFICE.—Upon establishment, the
2 Office shall assume the primary responsibility for—

3 “(1) monitoring and combatting acts of anti-
4 Semitism and anti-Semitic incitement that occur in
5 foreign countries;

6 “(2) coordinating and assisting in the prepara-
7 tion of that portion of the report required by sec-
8 tions 116(d)(7) and 502B(b) of the Foreign Assist-
9 ance Act of 1961 (22 U.S.C. 2151n(d)(7) and
10 2304(b)) relating to an assessment and description
11 of the nature and extent of acts of anti-Semitism
12 and anti-Semitic incitement for inclusion in the an-
13 nual Country Reports on Human Rights Practices;
14 and

15 “(3) coordinating and assisting in the prepara-
16 tion of that portion of the report required by section
17 102(b)(1)(A)(iv) of the International Religious Free-
18 dom Act of 1998 (22 U.S.C. 6412(b)(1)(A)(iv)) re-
19 lating to an assessment and description of the na-
20 ture and extent of acts of anti-Semitism and anti-
21 Semitic incitement for inclusion in the Annual Re-
22 port on International Religious Freedom.

23 “(c) CONSULTATIONS.—The Special Envoy shall con-
24 sult with domestic and international nongovernmental or-
25 ganizations and multilateral organizations and institu-

1 tions, as the Special Envoy considers appropriate to fulfill
 2 the purposes of this section.”

3 **SEC. 6. INCLUSION IN DEPARTMENT OF STATE ANNUAL RE-**
 4 **PORTS OF INFORMATION CONCERNING ACTS**
 5 **OF ANTI-SEMITISM IN FOREIGN COUNTRIES.**

6 (a) INCLUSION IN COUNTRY REPORTS ON HUMAN
 7 RIGHTS PRACTICES.—The Foreign Assistance Act of
 8 1961 (22 U.S.C. 2151 et seq.) is amended—

9 (1) in section 116(d) (22 U.S.C. 2151n(d))—

10 (A) by redesignating paragraphs (8), (9),
 11 and (10), as paragraphs (9), (10), and (11), re-
 12 spectively; and

13 (B) by inserting after paragraph (7) the
 14 following new paragraph:

15 “(8) wherever applicable, a description of the
 16 nature and extent of acts of anti-Semitism and anti-
 17 Semitic incitement that occur during the preceding
 18 year, including descriptions of—

19 “(A) acts of physical violence against, or
 20 harassment of Jewish people, and acts of vio-
 21 lence against, or vandalism of Jewish commu-
 22 nity institutions, including schools, synagogues,
 23 and cemeteries;

24 “(B) instances of propaganda in govern-
 25 ment and nongovernment media that attempt to

1 justify or promote racial hatred or incite acts of
2 violence against Jewish people;

3 “(C) the actions, if any, taken by the gov-
4 ernment of the country to respond to such vio-
5 lence and attacks or to eliminate such propa-
6 ganda or incitement;

7 “(D) the actions taken by such government
8 to enact and enforce laws relating to the protec-
9 tion of the right to religious freedom of Jewish
10 people; and

11 “(E) the efforts of such government to
12 promote anti-bias and tolerance education;”;
13 and

14 (2) after the fourth sentence of section 502B(b)
15 (22 U.S.C. 2304(b)), by inserting the following new
16 sentence: “Wherever applicable, a description of the
17 nature and extent of acts of anti-Semitism and anti-
18 Semitic incitement that occur, including the descrip-
19 tions of such acts required under section
20 116(d)(8).”.

21 (b) INCLUSION IN ANNUAL REPORT ON INTER-
22 NATIONAL RELIGIOUS FREEDOM.—Section 102(b)(1)(A)
23 of the International Religious Freedom Act of 1998 (22
24 U.S.C. 6412(b)(1)(A)) is amended—

25 (1) in clause (ii), by striking “and” at the end;

1 (2) in clause (iii), by striking the period at the
2 end and inserting “; and”; and

3 (3) by adding after clause (iii) the following
4 new clause:

5 “(iv) wherever applicable, an assess-
6 ment and description of the nature and ex-
7 tent of acts of anti-Semitism and anti-Se-
8 mitic incitement that occur in that country
9 during the preceding year, including—

10 “(I) acts of physical violence
11 against, or harassment of, Jewish peo-
12 ple, acts of violence against, or van-
13 dalism of, Jewish community institu-
14 tions, and instances of propaganda in
15 government and nongovernment media
16 that incite such acts; and

17 “(II) the actions taken by the
18 government of that country to re-
19 spond to such violence and attacks or
20 to eliminate such propaganda or in-
21 citement, to enact and enforce laws
22 relating to the protection of the right
23 to religious freedom of Jewish people,
24 and to promote anti-bias and toler-
25 ance education.”.

1 (c) EFFECTIVE DATE OF INCLUSIONS.—The amend-
2 ments made by subsections (a) and (b) shall apply begin-
3 ning with the first report under sections 116(d) and
4 502B(b) of the Foreign Assistance Act of 1961 (22 U.S.C.
5 2151n(d) and 2304(b)) and section 102(b) of the Inter-
6 national Religious Freedom Act of 1998 (22 U.S.C.
7 6312(b)) submitted more than 180 days after the date of
8 the enactment of this Act.

Passed the Senate October 10, 2004.

Attest:

Secretary.

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