108TH CONGRESS 1ST SESSION

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To care for people in need by inspiring personal responsibility through work, family, and community.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 14, 2003

Mr. TALENT (for himself, Mr. CHAMBLISS, Mr. CORNYN, Mr. ENZI, Mr. GRAHAM of South Carolina, Mr. SESSIONS, Mr. SHELBY, Mr. INHOFE, and Mr. SUNUNU) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To care for people in need by inspiring personal responsibility through work, family, and community.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Compassion and Per-
- 5 sonal Responsibility Act".

6 SEC. 2. TABLE OF CONTENTS.

- 7 The table of contents of this Act is as follows:
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TITLE IV—CHILD WELFARE

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- Sec. 402. Elimination of limitation on number of waivers.
- Sec. 403. Elimination of limitation on number of States that may be granted waivers to conduct demonstration projects on same topic.
- Sec. 404. Elimination of limitation on number of waivers that may be granted to a single State for demonstration projects.
- Sec. 405. Streamlined process for consideration of amendments to and extensions of demonstration projects requiring waivers.
- Sec. 406. Availability of reports.
- Sec. 407. Technical correction.

TITLE V—SUPPLEMENTAL SECURITY INCOME

- Sec. 501. Review of State agency blindness and disability determinations.
- Sec. 502. State authority to require participation in an individual rehabilitation plan.

TITLE VI—STATE AND LOCAL FLEXIBILITY

- Sec. 601. Program coordination demonstration projects.
- Sec. 602. State food assistance block grant demonstration project.

TITLE VII—ABSTINENCE EDUCATION

Sec. 701. Extension of abstinence education program.

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- Sec. 801. Extension of medicaid transitional medical assistance program through fiscal year 2004.
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TITLE IX—FOOD STAMPS

Sec. 901. Food stamp program.

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Sec. 1001. Effective date.

1 SEC. 3. REFERENCES.

2 Except as otherwise expressly provided, wherever in
3 this Act an amendment or repeal is expressed in terms
4 of an amendment to, or repeal of, a section or other provi-

sion, the amendment or repeal shall be considered to be
 made to a section or other provision of the Social Security
 Act.

4 SEC. 4. FINDINGS.

5

The Congress makes the following findings:

6 (1) The Temporary Assistance for Needy Fami-7 lies (TANF) Program established by the Personal 8 Responsibility and Work Opportunity Reconciliation 9 Act of 1996 (Public Law 104–193) has succeeded in 10 moving families from welfare to work and reducing 11 child poverty.

12 (A) There has been a dramatic increase in 13 the employment of current and former welfare 14 recipients. The percentage of working recipients 15 reached an all-time high in fiscal year 1999 and 16 continued steady in fiscal years 2000 and 2001. 17 In fiscal year 2001, 33 percent of adult recipi-18 ents were working, compared to less than 7 per-19 cent in fiscal year 1992, and 11 percent in fis-20 cal year 1996. All States met the overall par-21 ticipation rate standard in fiscal year 2001, as 22 did the District of Columbia and Puerto Rico.

(B) Earnings for welfare recipients remaining on the rolls have also increased significantly, as have earnings for female-headed

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households. The increases have been particularly large for the bottom 2 income quintiles, that is, those women who are most likely to be former or present welfare recipients.

5 (C) Welfare dependency has plummeted. 6 As of June 2002, 2,025,000 families and 7 5,008,000 individuals were receiving assistance. 8 Accordingly, the number of families in the wel-9 fare caseload and the number of individuals re-10 ceiving cash assistance declined 54 percent and 11 58 percent, respectively, since the enactment of 12 TANF. These declines have persisted even as 13 unemployment rates have increased: unemploy-14 ment rates nationwide rose 50 percent, from 15 3.9 percent in September 2000 to 6 percent in 16 November 2002, while welfare caseloads contin-17 ued to decline.

18 (D) The child poverty rate continued to de-19 cline between 1996 and 2001, falling 20 percent 20 from 20.5 to 16.3 percent. The 2001 child pov-21 erty rate remains at the lowest level since 1979. Child poverty rates for African-American and 22 23 Hispanic children have also fallen dramatically 24 during the past 6 years. African-American child 25 poverty is at the lowest rate on record and His-

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panic child poverty is at the lowest level reported in over 20 years.

3 (E) Despite these gains, States have had 4 mixed success in fully engaging welfare recipi-5 ents in work activities. While all States have 6 met the overall work participation rates re-7 quired by law, in 2001, in an average month, 8 only just over $\frac{1}{3}$ of all families with an adult 9 participated in work activities that were count-10 able toward the State's participation rate. Five 11 jurisdictions failed to meet the more rigorous 2-12 parent work requirements, and 19 jurisdictions 13 (States and territories) are not subject to the 2-14 parent requirements, most because they moved 15 their 2-parent cases to separate State programs 16 where they are not subject to a penalty for fail-17 ing the 2-parent rates.

(2) As a Nation, we have made substantial
progress in reducing teen pregnancies and births,
slowing increases in nonmarital childbearing, and
improving child support collections and paternity establishment.

23 (A) The teen birth rate has fallen continu24 ously since 1991, down a dramatic 22 percent
25 by 2000. During the period of 1991–2000,

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1	teenage birth rates fell in all States and the
2	District of Columbia, Puerto Rico, and the Vir-
3	gin Islands. Declines also have spanned age, ra-
4	cial, and ethnic groups. There has been success
5	in lowering the birth rate for both younger and
6	older teens. The birth rate for those 15–17
7	years of age is down 29 percent since 1991, and
8	the rate for those 18 and 19 is down 16 per-
9	cent. Between 1991 and 2000, teen birth rates
10	declined for all women ages 15–19—white, Afri-
11	can American, American Indian, Asian or Pa-
12	cific Islander, and Hispanic women ages 15–19.
13	The rate for African American teens—until re-
14	cently the highest—experienced the largest de-
15	cline, down 31 percent from 1991 to 2000, to
16	reach the lowest rate ever reported for this
17	group. Most births to teens are nonmarital; in
18	2000, about 73 percent of the births to teens
19	aged 15–19 occurred outside of marriage.
20	(B) Nonmarital childbearing continued to

(B) Nonmarital childbearing continued to
increase slightly in 2001, however not at the
sharp rates of increase seen in recent decades.
The birth rate among unmarried women in
2001 was 4 percent lower than its peak reached
in 1994, while the proportion of births occur-

1	ring outside of marriage has remained at ap-
2	proximately 33 percent since 1998.
3	(C) The negative consequences of out-of-
4	wedlock birth on the mother, the child, the fam-
5	ily, and society are well documented. These in-
6	clude increased likelihood of welfare depend-
7	ency, increased risks of low birth weight, poor
8	cognitive development, child abuse and neglect,
9	and teen parenthood, and decreased likelihood
10	of having an intact marriage during adulthood.
11	(D) An estimated 24,500,000 children do
12	not live with their biological fathers, and
13	7,100,000 children do not live with their bio-
14	logical mothers. These facts are attributable
15	largely to declining marriage rates, increasing
16	divorce rates, and increasing rates of nonmar-
17	ital births during the latter part of the 20th
18	century.
19	(E) There has been a dramatic rise in co-
20	habitation as marriages have declined. Only 40
21	percent of children of cohabiting couples will
22	see their parents marry. Those who do marry
23	experience a 50 percent higher divorce rate.
24	Children in single-parent households and cohab-
25	iting households are at much higher risk of

child abuse than children in intact married and stepparent families.

(F) Children who live apart from their bio-3 4 logical fathers, on average, are more likely to be 5 poor, experience educational, health, emotional, 6 and psychological problems, be victims of child 7 abuse, engage in criminal behavior, and become 8 involved with the juvenile justice system than 9 their peers who live with their married, biologi-10 cal mother and father. A child living in a single-11 parent family is nearly 5 times as likely to be 12 poor as a child living in a married-couple fam-13 ily. In 2001, in married-couple families, the 14 child poverty rate was 8 percent, and in house-15 holds headed by a single mother, the poverty 16 rate was 39.3 percent.

17 (G) Since the enactment of the Personal 18 Responsibility and Work Opportunity Reconcili-19 ation Act of 1996, child support collections 20 within the child support enforcement system 21 have increasing grown every year, from 22 \$12,000,000,000 in fiscal year 1996 to nearly 23 \$19,000,000,000 in fiscal year 2001. The num-24 ber of paternities established or acknowledged 25 in fiscal year 2002 reached an historic high of

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1	over 1,500,000—which includes more than a
2	100 percent increase through in-hospital ac-
3	knowledgement programs to 790,595 in 2001
4	from 324,652 in 1996. Child support collections
5	were made in well over 7,000,000 cases in fiscal
6	year 2000, significantly more than the almost
7	4,000,000 cases having a collection in 1996.
8	(3) The Personal Responsibility and Work Op-
9	portunity Reconciliation Act of 1996 gave States
10	great flexibility in the use of Federal funds to de-
11	velop innovative programs to help families leave wel-
12	fare and begin employment and to encourage the
13	formation of 2-parent families.
14	(A) Total Federal and State TANF ex-
15	penditures in fiscal year 2001 were
16	25,500,000,000, up from $24,000,000,000$ in
17	fiscal year 2000 and \$22,600,000,000 in fiscal
18	year 1999. This increased spending is attrib-
19	utable to significant new investments in sup-
20	portive services in the TANF program, such as
21	child care and activities to support work.
22	(B) Since the welfare reform effort began
23	there has been a dramatic increase in work par-
24	ticipation (including employment, community

1	cipients, as well as an unprecedented reduction
2	in the caseload because recipients have left wel-
3	fare for work.
4	(C) States are making policy choices and
5	investment decisions best suited to the needs of
6	their citizens.
7	(i) To expand aid to working families,
8	all States disregard a portion of a family's
9	earned income when determining benefit
10	levels.
11	(ii) Most States increased the limits
12	on countable assets above the former Aid
13	to Families with Dependent Children
14	(AFDC) program. Every State has in-
15	creased the vehicle asset level above the
16	prior AFDC limit for a family's primary
17	automobile.
18	(iii) States are experimenting with
19	programs to promote marriage and father
20	involvement. Over half the States have
21	eliminated restrictions on 2-parent fami-
22	lies. Many States use TANF, child sup-
23	port, or State funds to support community-
24	based activities to help fathers become
25	more involved in their children's lives or

1	strengthen relationships between mothers
2	and fathers.
3	(4) Therefore, it is the sense of the Congress
4	that increasing success in moving families from wel-
5	fare to work, as well as in promoting healthy mar-
6	riage and other means of improving child well-being,
7	are very important Government interests and the
8	policy contained in part A of title IV of the Social
9	Security Act (as amended by this Act) is intended
10	to serve these ends.
11	TITLE I—TANF
12	SEC. 101. PURPOSES.
13	Section 401(a) (42 U.S.C. 601(a)) is amended—
13 14	Section 401(a) (42 U.S.C. 601(a)) is amended— (1) in the matter preceding paragraph (1), by
14	(1) in the matter preceding paragraph (1), by
14 15	(1) in the matter preceding paragraph (1), by striking "increase" and inserting "improve child
14 15 16	(1) in the matter preceding paragraph (1), by striking "increase" and inserting "improve child well-being by increasing";
14 15 16 17	 (1) in the matter preceding paragraph (1), by striking "increase" and inserting "improve child well-being by increasing"; (2) in paragraph (1), by inserting "and serv-
14 15 16 17 18	 (1) in the matter preceding paragraph (1), by striking "increase" and inserting "improve child well-being by increasing"; (2) in paragraph (1), by inserting "and services" after "assistance";
14 15 16 17 18 19	 (1) in the matter preceding paragraph (1), by striking "increase" and inserting "improve child well-being by increasing"; (2) in paragraph (1), by inserting "and services" after "assistance"; (3) in paragraph (2), by striking "parents on
 14 15 16 17 18 19 20 	 (1) in the matter preceding paragraph (1), by striking "increase" and inserting "improve child well-being by increasing"; (2) in paragraph (1), by inserting "and services" after "assistance"; (3) in paragraph (2), by striking "parents on government benefits" and inserting "families on gov-
 14 15 16 17 18 19 20 21 	 (1) in the matter preceding paragraph (1), by striking "increase" and inserting "improve child well-being by increasing"; (2) in paragraph (1), by inserting "and services" after "assistance"; (3) in paragraph (2), by striking "parents on government benefits" and inserting "families on government benefits and reduce poverty"; and

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1 SEC. 102. FAMILY ASSISTANCE GRANTS.

2 (a) EXTENSION OF AUTHORITY.—Section
3 403(a)(1)(A) (42 U.S.C. 603(a)(1)(A)) is amended—

4 (1) by striking "1996, 1997, 1998, 1999, 2000,
5 2001, and 2002" and inserting "2004 through
6 2008"; and

7 (2) by inserting "payable to the State for the8 fiscal year" before the period.

9 (b) STATE FAMILY ASSISTANCE GRANT.—Section 10 403(a)(1) (42 U.S.C. 603(a)(1)) is amended by striking 11 subparagraphs (B) through (E) and inserting the fol-12 lowing:

"(B) 13 STATE FAMILY ASSISTANCE 14 GRANT.—The State family assistance grant 15 payable to a State for a fiscal year shall be the 16 amount that bears the same ratio to the 17 amount specified in subparagraph (C) of this 18 paragraph as the amount required to be paid to 19 the State under this paragraph for fiscal year 20 2002 (determined without regard to any reduc-21 tion pursuant to section 409 or 412(a)(1)22 bears to the total amount required to be paid 23 under this paragraph for fiscal year 2002 (as so 24 determined).

25 "(C) APPROPRIATION.—Out of any money
26 in the Treasury of the United States not other-

wise appropriated, there are appropriated for
 each of fiscal years 2004 through 2008
 \$16,566,542,000 for grants under this para graph.".

5 (c) MATCHING GRANTS FOR THE TERRITORIES.—
6 Section 1108(b)(2) (42 U.S.C. 1308(b)(2)) is amended by
7 striking "1997 through 2002" and inserting "2004
8 through 2008".

9 SEC. 103. PROMOTION OF FAMILY FORMATION AND 10 HEALTHY MARRIAGE.

(a) STATE PLANS.—Section 402(a)(1)(A) (42 U.S.C.
602(a)(1)(A)) is amended by adding at the end the following:

14 "(vii) Encourage equitable treatment
15 of married, 2-parent families under the
16 program referred to in clause (i).".

17 (b) HEALTHY MARRIAGE PROMOTION GRANTS; RE18 PEAL OF BONUS FOR REDUCTION OF ILLEGITIMACY
19 RATIO.—Section 403(a)(2) (42 U.S.C. 603(a)(2)) is
20 amended to read as follows:

21 "(2) HEALTHY MARRIAGE PROMOTION
22 GRANTS.—

23 "(A) AUTHORITY.—The Secretary shall
24 award competitive grants to States, territories,
25 and tribal organizations for not more than 75

percent of the cost of developing and imple-
menting innovative programs to promote and
support healthy, married, 2-parent families.
"(B) Healthy marriage promotion ac-
TIVITIES.—Funds provided under subparagraph
(A) shall be used to support any of the fol-
lowing programs or activities:
"(i) Public advertising campaigns on
the value of marriage and the skills needed
to increase marital stability and health.
"(ii) Education in high schools on the
value of marriage, relationship skills, and
budgeting.
"(iii) Marriage education, marriage
skills, and relationship skills programs,
that may include parenting skills, financial
management, conflict resolution, and job
and career advancement, for non-married
pregnant women and non-married expect-
ant fathers.
"(iv) Pre-marital education and mar-
riage skills training for engaged couples
and for couples or individuals interested in
marriage.

1	"(v) Marriage enhancement and mar-
2	riage skills training programs for married
2	
3	couples.
4	"(vi) Divorce reduction programs that
5	teach relationship skills.
6	"(vii) Marriage mentoring programs
7	which use married couples as role models
8	and mentors in at-risk communities.
9	"(viii) Programs to reduce the dis-
10	incentives to marriage in means-tested aid
11	programs, if offered in conjunction with
12	any activity described in this subpara-
13	graph.
14	"(C) VOLUNTARY PARTICIPATION.—Par-
15	ticipation in programs or activities described in
16	any of clauses (iii) through (vii) shall be vol-
17	untary.
18	"(D) Appropriation.—
19	"(i) IN GENERAL.—Out of any money
20	in the Treasury of the United States not
21	otherwise appropriated, there are appro-
22	priated for each of fiscal years 2003
23	through 2008, \$200,000,000 for grants
24	under this paragraph.

1	"(ii) EXTENDED AVAILABILITY OF
2	FY2003 FUNDS.—Funds appropriated
3	under clause (i) for fiscal year 2003 shall
4	remain available to the Secretary through
5	fiscal year 2004, for grants under this
6	paragraph for fiscal year 2003.".
7	(c) Counting of Spending on Non-Eligible
8	Families To Prevent and Reduce Incidence of
9	OUT-OF-WEDLOCK BIRTHS, ENCOURAGE FORMATION
10	AND MAINTENANCE OF HEALTHY, 2-PARENT MARRIED
11	Families, or Encourage Responsible Father-
12	HOOD.—Section 409(a)(7)(B)(i) (42 U.S.C.
13	609(a)(7)(B)(i)) is amended by adding at the end the fol-

- 14 lowing:
- "(V) Counting of spending 15 16 ON NON-ELIGIBLE FAMILIES TO PRE-17 VENT AND REDUCE INCIDENCE OF 18 OUT-OF-WEDLOCK BIRTHS, ENCOUR-19 AGE FORMATION AND MAINTENANCE 20 HEALTHY, 2-PARENT \mathbf{OF} MARRIED 21 FAMILIES, OR ENCOURAGE RESPON-22 SIBLE FATHERHOOD.—The term 23 'qualified State expenditures' includes 24 the total expenditures by the State 25 during the fiscal year under all State

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1	programs for a purpose described in
2	paragraph (3) or (4) of section
3	401(a).".
4	SEC. 104. SUPPLEMENTAL GRANT FOR POPULATION IN-
5	CREASES IN CERTAIN STATES.
6	Section $403(a)(3)(H)$ (42 U.S.C. $603(a)(3)(H)$) is
7	amended—
8	(1) in the subparagraph heading, by striking
9	"OF GRANTS FOR FISCAL YEAR 2002";
10	(2) in clause (i), by striking "fiscal year 2002"
11	and inserting "each of fiscal years 2004 through
12	2007'';
13	(3) in clause (ii), by striking "2002" and in-
14	serting "2007"; and
15	(4) in clause (iii), by striking "fiscal year
16	2002" and inserting "each of fiscal years 2004
17	through 2007".
18	SEC. 105. BONUS TO REWARD EMPLOYMENT ACHIEVE-
19	MENT.
20	(a) REALLOCATION OF FUNDING.—
21	(1) IN GENERAL.—Section $403(a)(4)$ (42)
22	U.S.C. 603(a)(4)) is amended—
23	(A) in the paragraph heading, by striking
24	"HIGH PERFORMANCE STATES" and inserting
25	"EMPLOYMENT ACHIEVEMENT";

	10
1	(B) in subparagraph (D)(ii)—
2	(i) in subclause (I), by striking
3	"equals \$200,000,000" and inserting
4	"(other than 2003) equals \$200,000,000,
5	and for bonus year 2003 equals
6	\$100,000,000"; and
7	(ii) in subclause (II), by striking
8	"\$1,000,000,000" and inserting
9	"\$900,000,000"; and
10	(C) in subparagraph (F), by striking
11	"\$1,000,000,000" and inserting
12	``\$900,000,000''.
13	(2) Effective date.—The amendments made
14	by paragraph (1) shall take effect on the date of the
15	enactment of this Act, or September 30, 2003,
16	whichever is earlier.
17	(b) Bonus to Reward Employment Achieve-
18	MENT.—
19	(1) IN GENERAL.—Section $403(a)(4)$ (42)
20	U.S.C. 603(a)(4)) is amended by striking subpara-
21	graphs (A) through (F) and inserting the following:
22	"(A) IN GENERAL.—The Secretary shall
23	make a grant pursuant to this paragraph to
24	each State for each bonus year for which the
25	State is an employment achievement State.

"(B) Amount of grant.—

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2 "(i) IN GENERAL.—Subject to clause 3 (ii) of this subparagraph, the Secretary 4 shall determine the amount of the grant payable under this paragraph to an em-5 6 ployment achievement State for a bonus 7 vear, which shall be based on the perform-8 ance of the State as determined under sub-9 paragraph (D)(i) for the fiscal year that 10 immediately precedes the bonus year. 11 "(ii) LIMITATION.—The amount pay-12 able to a State under this paragraph for a 13 bonus year shall not exceed 5 percent of 14 the State family assistance grant. 15 "(C) FORMULA FOR MEASURING STATE 16 PERFORMANCE.— 17 "(i) IN GENERAL.—Subject to clause 18 (ii), not later than October 1, 2003, the 19 Secretary, in consultation with the States, 20 shall develop a formula for measuring 21 State performance in operating the State 22 program funded under this part so as to 23 achieve the goals of employment entry, job 24 retention, and increased earnings from em-25 ployment for families receiving assistance

1	under the program, as measured on an ab-
2	solute basis and on the basis of improve-
3	ment in State performance.
4	"(ii) Special rule for bonus year
5	2004.—For the purposes of awarding a
6	bonus under this paragraph for bonus year
7	2004, the Secretary may measure the per-
8	formance of a State in fiscal year 2003
9	using the job entry rate, job retention rate,
10	and earnings gain rate components of the
11	formula developed under section
12	403(a)(4)(C) as in effect immediately be-
13	fore the effective date of this paragraph.
14	"(D) DETERMINATION OF STATE PER-
15	FORMANCE.—For each bonus year, the Sec-
16	retary shall—
17	"(i) use the formula developed under
18	subparagraph (C) to determine the per-
19	formance of each eligible State for the fis-

21 "(ii) prescribe performance standards
22 in such a manner so as to ensure that—
23 "(I) the average annual total
24 amount of grants to be made under

cal year that precedes the bonus year; and

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1	this paragraph for each bonus year
2	equals \$100,000,000; and
3	"(II) the total amount of grants
4	to be made under this paragraph for
5	all bonus years equals \$600,000,000.
6	"(E) DEFINITIONS.—In this paragraph:
7	"(i) Bonus year.—The term 'bonus
8	year' means each of fiscal years 2004
9	through 2009.
10	"(ii) Employment achievement
11	STATE.—The term 'employment achieve-
12	ment State' means, with respect to a bonus
13	year, an eligible State whose performance
14	determined pursuant to subparagraph
15	(D)(i) for the fiscal year preceding the
16	bonus year equals or exceeds the perform-
17	ance standards prescribed under subpara-
18	graph (D)(ii) for such preceding fiscal
19	year.
20	"(F) Appropriation.—
21	"(i) IN GENERAL.—Out of any money
22	in the Treasury of the United States not
23	otherwise appropriated, there are appro-
24	priated for fiscal years 2004 through 2009

\$600,000,000 for grants under this paragraph.

3	"(ii) Extended availability of
4	PRIOR APPROPRIATION.—Amounts appro-
5	priated under section $403(a)(4)(F)$ of the
6	Social Security Act (as in effect before the
7	date of the enactment of this clause) that
8	have not been expended as of such date of
9	enactment shall remain available through
10	fiscal year 2004 for grants under section
11	403(a)(4) of such Act (as in effect before
12	such date of enactment) for bonus year
13	2003.

14 "(G) GRANTS FOR TRIBAL ORGANIZA-15 TIONS.—This paragraph shall apply with respect to tribal organizations in the same man-16 17 ner in which this paragraph applies with re-18 spect to States. In determining the criteria 19 under which to make grants to tribal organiza-20 tions under this paragraph, the Secretary shall 21 consult with tribal organizations.".

(2) EFFECTIVE DATE.—The amendment made
by paragraph (1), except for section 403(a)(4)(F)(ii)
of the Social Security Act as inserted by the amendment, shall take effect on October 1, 2003.

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1 SEC. 106. CONTINGENCY FUND.

2 (a) DEPOSITS INTO FUND.—Section 403(b)(2) (42
3 U.S.C. 603(b)(2)) is amended—

4 (1) by striking "1997, 1998, 1999, 2000, 2001,
5 and 2002" and inserting "2004 through 2008"; and
6 (2) by striking all that follows
7 "\$2,000,000,000" and inserting a period.

8 (b) GRANTS.—Section 403(b)(3)(C)(ii) (42 U.S.C.
9 603(b)(3)(C)(ii)) is amended by striking "fiscal years
10 1997 through 2002" and inserting "fiscal years 2004
11 through 2008".

(c) DEFINITION OF NEEDY STATE.—Clauses (i) and
(ii) of section 403(b)(5)(B) (42 U.S.C. 603(b)(5)(B)) are
amended by inserting after "1996" the following: ", and
the Food Stamp Act of 1977 as in effect during the corresponding 3-month period in the fiscal year preceding
such most recently concluded 3-month period,".

(d) ANNUAL RECONCILIATION: FEDERAL MATCHING
OF STATE EXPENDITURES ABOVE "MAINTENANCE OF
EFFORT" LEVEL.—Section 403(b)(6) (42 U.S.C.
603(b)(6)) is amended—

- 22 (1) in subparagraph (A)(ii)—
- 23 (A) by adding "and" at the end of sub-24 clause (I);
- 25 (B) by striking "; and" at the end of sub-26 clause (II) and inserting a period; and

1	(C) by striking subclause (III);
2	(2) in subparagraph (B)(i)(II), by striking all
3	that follows "section 409(a)(7)(B)(iii))" and insert-
4	ing a period;
5	(3) by amending subparagraph $(B)(ii)(I)$ to
6	read as follows:
7	"(I) the qualified State expendi-
8	tures (as defined in section
9	409(a)(7)(B)(i)) for the fiscal year;
10	plus''; and
11	(4) by striking subparagraph (C).
12	(e) Consideration of Certain Child Care Ex-
13	PENDITURES IN DETERMINING STATE COMPLIANCE
14	WITH CONTINGENCY FUND MAINTENANCE OF EFFORT
15	REQUIREMENT.—Section 409(a)(10) (42 U.S.C.
16	609(a)(10)) is amended—
17	(1) by striking "(other than the expenditures
18	described in subclause $(I)(bb)$ of that paragraph))
19	under the State program funded under this part"
20	and inserting a close parenthesis; and
21	(2) by striking "excluding any amount ex-
22	pended by the State for child care under subsection
23	(g) or (i) of section 402 (as in effect during fiscal
24	year 1994) for fiscal year 1994,".

(f) EFFECTIVE DATE.—The amendments made by
 this section shall take effect on October 1, 2003.

3 SEC. 107. USE OF FUNDS.

4 (a) GENERAL RULES.—Section 404(a)(2) (42 U.S.C.
5 604(a)(2)) is amended by striking "in any manner that"
6 and inserting "for any purposes or activities for which".

7 (b) TREATMENT OF INTERSTATE IMMIGRANTS.—

8 (1) STATE PLAN PROVISION.—Section
9 402(a)(1)(B) (42 U.S.C. 602(a)(1)(B)) is amended
10 by striking clause (i) and redesignating clauses (ii)
11 through (iv) as clauses (i) through (iii), respectively.
12 (2) USE OF FUNDS.—Section 404 (42 U.S.C.
13 604) is amended by striking subsection (c).

(c) INCREASE IN AMOUNT TRANSFERABLE TO CHILD
CARE.—Section 404(d)(1) (42 U.S.C. 604(d)(1)) is
amended by striking "30" and inserting "50".

17 (d) INCREASE IN AMOUNT TRANSFERABLE TO TITLE
18 XX PROGRAMS.—Section 404(d)(2)(B) (42 U.S.C.
19 604(d)(2)(B)) is amended to read as follows:

20 "(B) APPLICABLE PERCENT.—For pur21 poses of subparagraph (A), the applicable per22 cent is 10 percent for fiscal year 2004 and each
23 succeeding fiscal year.".

24 (e) CLARIFICATION OF AUTHORITY OF STATES TO25 USE TANF FUNDS CARRIED OVER FROM PRIOR YEARS

TO PROVIDE TANF BENEFITS AND SERVICES.—Section
 404(e) (42 U.S.C. 604(e)) is amended to read as follows:
 "(e) AUTHORITY TO CARRYOVER OR RESERVE CER TAIN AMOUNTS FOR BENEFITS OR SERVICES OR FOR FU TURE CONTINGENCIES.—

6 "(1) CARRYOVER.—A State or tribe may use a 7 grant made to the State or tribe under this part for 8 any fiscal year to provide, without fiscal year limita-9 tion, any benefit or service that may be provided 10 under the State or tribal program funded under this 11 part.

12 "(2) CONTINGENCY RESERVE.—A State or tribe 13 may designate any portion of a grant made to the 14 State or tribe under this part as a contingency re-15 serve for future needs, and may use any amount so 16 designated to provide, without fiscal year limitation, 17 any benefit or service that may be provided under 18 the State or tribal program funded under this part. 19 If a State or tribe so designates a portion of such 20 a grant, the State shall, on an annual basis, include 21 in its report under section 411(a) the amount so 22 designated.".

1	SEC. 108. REPEAL OF FEDERAL LOAN FOR STATE WELFARE
2	PROGRAMS.
3	(a) REPEAL.—Section 406 (42 U.S.C. 606) is re-
4	pealed.
5	(b) Conforming Amendments.—
6	(1) Section $409(a)$ (42 U.S.C. $609(a)$) is
7	amended by striking paragraph (6).
8	(2) Section 412 (42 U.S.C. 612) is amended by
9	striking subsection (f) and redesignating subsections
10	(g) through (i) as subsections (f) through (h), re-
11	spectively.
12	(3) Section $1108(a)(2)$ (42 U.S.C. $1308(a)(2)$)
13	is amended by striking "406,".
14	SEC. 109. UNIVERSAL ENGAGEMENT AND FAMILY SELF-
14 15	SEC. 109. UNIVERSAL ENGAGEMENT AND FAMILY SELF- SUFFICIENCY PLAN REQUIREMENTS.
15	SUFFICIENCY PLAN REQUIREMENTS.
15 16 17	SUFFICIENCY PLAN REQUIREMENTS. (a) Modification of State Plan Require-
15 16 17	SUFFICIENCY PLAN REQUIREMENTS.(a) MODIFICATION OF STATE PLAN REQUIRE-MENTS.—Section 402(a)(1)(A) (42 U.S.C. 602(a)(1)(A))
15 16 17 18	SUFFICIENCY PLAN REQUIREMENTS.(a) MODIFICATION OF STATE PLAN REQUIRE-MENTS.—Section 402(a)(1)(A) (42 U.S.C. 602(a)(1)(A))is amended by striking clauses (ii) and (iii) and inserting
15 16 17 18 19	SUFFICIENCY PLAN REQUIREMENTS. (a) MODIFICATION OF STATE PLAN REQUIRE- MENTS.—Section 402(a)(1)(A) (42 U.S.C. 602(a)(1)(A)) is amended by striking clauses (ii) and (iii) and inserting the following:
15 16 17 18 19 20	SUFFICIENCY PLAN REQUIREMENTS. (a) MODIFICATION OF STATE PLAN REQUIRE- MENTS.—Section 402(a)(1)(A) (42 U.S.C. 602(a)(1)(A)) is amended by striking clauses (ii) and (iii) and inserting the following: "(ii) Require a parent or caretaker re-
 15 16 17 18 19 20 21 	SUFFICIENCY PLAN REQUIREMENTS. (a) MODIFICATION OF STATE PLAN REQUIRE- MENTS.—Section 402(a)(1)(A) (42 U.S.C. 602(a)(1)(A)) is amended by striking clauses (ii) and (iii) and inserting the following: "(ii) Require a parent or caretaker re- ceiving assistance under the program to
 15 16 17 18 19 20 21 22 	SUFFICIENCY PLAN REQUIREMENTS. (a) MODIFICATION OF STATE PLAN REQUIRE- MENTS.—Section 402(a)(1)(A) (42 U.S.C. 602(a)(1)(A)) is amended by striking clauses (ii) and (iii) and inserting the following: "(ii) Require a parent or caretaker re- ceiving assistance under the program to engage in work or alternative self-suffi-
 15 16 17 18 19 20 21 22 23 	SUFFICIENCY PLAN REQUIREMENTS. (a) MODIFICATION OF STATE PLAN REQUIRE- MENTS.—Section 402(a)(1)(A) (42 U.S.C. 602(a)(1)(A)) is amended by striking clauses (ii) and (iii) and inserting the following: "(ii) Require a parent or caretaker re- ceiving assistance under the program to engage in work or alternative self-suffi- ciency activities (as defined by the State),

1	tivities in accordance with family self-suffi-
2	ciency plans developed pursuant to section
3	408(b).".
4	(b) Establishment of Family Self-Sufficiency
5	PLANS.—
6	(1) IN GENERAL.—Section 408(b) (42 U.S.C.
7	608(b)) is amended to read as follows:
8	"(b) Family Self-Sufficiency Plans.—
9	"(1) IN GENERAL.—A State to which a grant
10	is made under section 403 shall—
11	"(A) assess, in the manner deemed appro-
12	priate by the State, the skills, prior work expe-
13	rience, and employability of each work-eligible
14	individual (as defined in section $407(b)(2)(C)$)
15	receiving assistance under the State program
16	funded under this part;
17	"(B) establish for each family that in-
18	cludes such an individual, in consultation as the
19	State deems appropriate with the individual, a
20	self-sufficiency plan that specifies appropriate
21	activities described in the State plan submitted
22	pursuant to section 402, including direct work
23	activities as appropriate designed to assist the
24	family in achieving their maximum degree of
25	self-sufficiency, and that provides for the ongo-

1	ing participation of the individual in the activi-
2	ties;
3	"(C) require, at a minimum, each such in-
4	dividual to participate in activities in accord-
5	ance with the self-sufficiency plan;
6	"(D) monitor the participation of each
7	such individual in the activities specified in the
8	self sufficiency plan, and regularly review the
9	progress of the family toward self-sufficiency;
10	and
11	"(E) upon such a review, revise the self-
12	sufficiency plan and activities as the State
13	deems appropriate.
14	"(2) TIMING.—The State shall comply with
15	paragraph (1) with respect to a family—
16	"(A) in the case of a family that, as of Oc-
17	tober 1, 2003, is not receiving assistance from
18	the State program funded under this part, not
19	later than 60 days after the family first receives
20	assistance on the basis of the most recent appli-
21	cation for the assistance; or
22	"(B) in the case of a family that, as of
23	such date, is receiving the assistance, not later
24	than 12 months after the date of enactment of
25	this subsection.

1	"(3) STATE DISCRETION.—A State shall have
2	sole discretion, consistent with section 407, to define
3	and design activities for families for purposes of this
4	subsection, to develop methods for monitoring and
5	reviewing progress pursuant to this subsection, and
6	to make modifications to the plan as the State
7	deems appropriate to assist the individual in increas-
8	ing their degree of self-sufficiency.
9	"(4) RULE OF INTERPRETATION.—Nothing in
10	this part shall preclude a State from requiring par-
11	ticipation in work and any other activities the State
12	deems appropriate for helping families achieve self-
13	sufficiency and improving child well-being.".
14	(2) PENALTY FOR FAILURE TO ESTABLISH
15	FAMILY SELF-SUFFICIENCY PLAN.—Section
16	409(a)(3) (42 U.S.C. 609(a)(3)) is amended—
17	(A) in the paragraph heading, by inserting
18	"OR ESTABLISH FAMILY SELF-SUFFICIENCY
19	PLAN" after "RATES"; and
20	(B) in subparagraph (A), by inserting "or
21	408(b)" after "407(a)".
22	SEC. 110. WORK PARTICIPATION REQUIREMENTS.
23	(a) Elimination of Separate Participation
24	RATE REQUIREMENTS FOR 2-PARENT FAMILIES.—
25	(1) IN GENERAL.—

	52
1	(A) Section 407 (42 U.S.C. 607) is amend-
2	ed in each of subsections (a) and (b) by striking
3	paragraph (2).
4	(B) Section $407(b)(4)$ (42 U.S.C.
5	607(b)(4)) is amended by striking "paragraphs
6	(1)(B) and $(2)(B)$ " and inserting "paragraph
7	(1)(B)".
8	(C) Section $407(c)(1)$ (42 U.S.C.
9	607(c)(1)) is amended by striking subparagraph
10	(B).
11	(D) Section $407(c)(2)(D)$ (42 U.S.C.
12	607(c)(2)(D)) is amended by striking "para-
13	graphs $(1)(B)(i)$ and $(2)(B)$ of subsection (b) "
14	and inserting "subsection (b)(1)(B)(i)".
15	(2) EFFECTIVE DATE.—The amendments made
16	by paragraph (1) shall take effect on October 1,
17	2002.
18	(b) Work Participation Requirements.—Section
19	407 (42 U.S.C. 607) is amended by striking all that pre-
20	cedes subsection (b)(3) and inserting the following:
21	"SEC. 407. WORK PARTICIPATION REQUIREMENTS.
22	"(a) Participation Rate Requirements.—A

"(a) PARTICIPATION RATE REQUIREMENTS.—A
State to which a grant is made under section 403 for a
fiscal year shall achieve a minimum participation rate
equal to not less than—

1	"(1) 50 percent for fiscal year 2004;
2	"(2) 55 percent for fiscal year 2005;
3	"(3) 60 percent for fiscal year 2006;
4	((4) 65 percent for fiscal year 2007; and
5	((5) 70 percent for fiscal year 2008 and each
6	succeeding fiscal year.
7	"(b) Calculation of Participation Rates.—
8	"(1) Average monthly rate.—For purposes
9	of subsection (a), the participation rate of a State
10	for a fiscal year is the average of the participation
11	rates of the State for each month in the fiscal year.
12	"(2) Monthly participation rates; incor-
13	PORATION OF 40-HOUR WORK WEEK STANDARD.—
14	"(A) IN GENERAL.—For purposes of para-
15	graph (1), the participation rate of a State for
16	a month is—
17	"(i) the total number of countable
18	hours (as defined in subsection (c)) with
19	respect to the counted families for the
20	State for the month; divided by
21	"(ii) 160 multiplied by the number of
22	counted families for the State for the

23 month.

"(B) Counted families defined.—

1	"(i) IN GENERAL.—In subparagraph
2	(A), the term 'counted family' means, with
3	respect to a State and a month, a family
4	that includes a work-eligible individual and
5	that receives assistance in the month under
6	the State program funded under this part,
7	subject to clause (ii).
8	"(ii) STATE OPTION TO EXCLUDE
9	CERTAIN FAMILIES.—At the option of a
10	State, the term 'counted family' shall not
11	include on a case-by-case basis, a family in
12	which the youngest child has not attained
13	12 months of age.
14	"(iii) STATE OPTION TO INCLUDE IN-
15	DIVIDUALS RECEIVING ASSISTANCE UNDER
16	A TRIBAL FAMILY ASSISTANCE PLAN OR
17	TRIBAL WORK PROGRAM.—At the option of
18	a State, the term 'counted family' may in-
19	clude families in the State that are receiv-
20	ing assistance under a tribal family assist-
21	ance plan approved under section 412 or
22	under a tribal work program to which
23	funds are provided under this part.

1	"(C) Work-eligible individual de-
2	FINED.—In this section, the term 'work-eligible
3	individual' means an individual—
4	"(i) who is married or a single head
5	of household; and
6	"(ii) whose needs are (or, but for
7	sanctions under this part that have been in
8	effect for more than 3 months (whether or
9	not consecutive) in the preceding 12
10	months or under part D, would be) in-
11	cluded in determining the amount of cash
12	assistance to be provided to the family—
13	"(I) under the State program
14	funded under this part; or
15	"(II) under any program funded
16	with qualified State expenditures (as
17	defined in section 409(a)(7)(B)(i)).".
18	(c) Recalibration of Caseload Reduction
19	Credit.—
20	(1) IN GENERAL.—Section $407(b)(3)(A)(ii)$ (42)
21	U.S.C. 607(b)(3)(A)(ii)) is amended to read as fol-
22	lows:
23	"(ii) the average monthly number of
24	families that received assistance under the

	00
1	State program funded under this part dur-
2	ing the base year.".
3	(2) Conforming Amendment.—Section
4	407(b)(3)(B) (42 U.S.C. 607(b)(3)(B)) is amended
5	by striking "and eligibility criteria" and all that fol-
6	lows through the close parenthesis and inserting
7	"and the eligibility criteria in effect during the then
8	applicable base year".
9	(3) Base year defined.—Section $407(b)(3)$
10	(42 U.S.C. $607(b)(3))$ is amended by adding at the
11	end the following:
12	"(C) BASE YEAR DEFINED.—In this para-
13	graph, the term 'base year' means, with respect
14	to a fiscal year—
15	"(I) if the fiscal year is fiscal
16	year 2004, fiscal year 1996;
17	"(II) if the fiscal year is fiscal
18	year 2005, fiscal year 1998;
19	"(III) if the fiscal year is fiscal
20	year 2006, fiscal year 2001; or
21	"(IV) if the fiscal year is fiscal
22	year 2007 or any succeeding fiscal
23	year, the then 4th preceding fiscal
24	year.".

 2 U.S.C. 607(b)) is amended by striking paragraphs (4) 3 (5) and inserting the following: 4 "(4) SUPERACHIEVER CREDIT.— 5 "(A) IN GENERAL.—The participate 	tion (2)
4 "(4) SUPERACHIEVER CREDIT.— 5 "(A) IN GENERAL.—The participat	(2)
5 "(A) IN GENERAL.—The participat	(2)
	(2)
6 rate, determined under paragraphs (1) and	e.
7 of this subsection, of a superachiever State	IOr
8 a fiscal year shall be increased by the less	sser
9 of—	
10 "(i) the amount (if any) of the sup	per-
11 achiever credit applicable to the State;	or
12 "(ii) the number of percentage pot	ints
13 (if any) by which the minimum particle	ipa-
14 tion rate required by subsection (a) for	the
15 fiscal year exceeds 50 percent.	
16 "(B) SUPERACHIEVER STATE.—For p	our-
17 poses of subparagraph (A), a State is a sup	per-
18 achiever State if the State caseload for fis	scal
19 year 2001 has declined by at least 60 percent	ent
20 from the State caseload for fiscal year 1995.	
21 "(C) Amount of credit.—The sup	per-
22 achiever credit applicable to a State is the m	ım-
ber of percentage points (if any) by which	the
24 decline referred to in subparagraph (B) exce	eds
25 60 percent.	

"(D) DEFINITIONS.—In this paragraph:
"(i) STATE CASELOAD FOR FISCAL
YEAR 2001.—The term 'State caseload for
fiscal year 2001' means the average
monthly number of families that received
assistance during fiscal year 2001 under
the State program funded under this part.
"(ii) STATE CASELOAD FOR FISCAL
YEAR 1995.—The term 'State caseload for
fiscal year 1995' means the average
monthly number of families that received
aid under the State plan approved under
part A (as in effect on September 30,
1995) during fiscal year 1995.".
(e) Countable Hours.—Section 407 of such Act
(42 U.S.C. 607) is amended by striking subsections (c)
and (d) and inserting the following:
"(c) Countable Hours.—
"(1) DEFINITION.—In subsection $(b)(2)$, the
term 'countable hours' means, with respect to a fam-
ily for a month, the total number of hours in the
month in which any member of the family who is a
work-eligible individual is engaged in a direct work
activity or other activities specified by the State (ex-
cluding an activity that does not address a purpose

1	specified in section 401(a)), subject to the other pro-
2	visions of this subsection.
3	"(2) LIMITATIONS.—Subject to such regula-
4	tions as the Secretary may prescribe:
5	"(A) MINIMUM WEEKLY AVERAGE OF 24
6	HOURS OF DIRECT WORK ACTIVITIES RE-
7	QUIRED.—If the work-eligible individuals in a
8	family are engaged in a direct work activity for
9	an average total of fewer than 24 hours per
10	week in a month, then the number of countable
11	hours with respect to the family for the month
12	shall be zero.
13	"(B) MAXIMUM WEEKLY AVERAGE OF 16
14	HOURS OF OTHER ACTIVITIES.—An average of
15	not more than 16 hours per week of structured
16	and supervised activities specified by the State
17	(subject to the exclusion described in paragraph
18	(1)) may be considered countable hours in a
19	month with respect to a family. Such structured
20	and supervised activities may include (but are
21	not limited to) job search, job preparation, edu-
22	cation, training, drug treatment, parenting edu-
23	cation, marriage and relationship skills training,
24	or counseling on domestic violence.

1	"(3) Special Rules.—For purposes of para-
2	graph (1):
3	"(A) PARTICIPATION IN QUALIFIED AC-
4	TIVITIES.—
5	"(i) IN GENERAL.—If, with the ap-
6	proval of the State, the work-eligible indi-
7	viduals in a family are engaged in 1 or
8	more qualified activities for an average
9	total of at least 24 hours per week in a
10	month, then all such engagement in the
11	month shall be considered engagement in a
12	direct work activity, subject to clause (iii).
13	"(ii) Qualified activity de-
14	FINED.—The term 'qualified activity'
15	means an activity specified by the State
16	(subject to the exclusion described in para-
17	graph (1)) that meets such standards and
18	criteria as the State may specify, includ-
19	ing—
20	"(I) substance abuse counseling
21	or treatment;
22	"(II) rehabilitation treatment
23	and services;

	11
1	"(III) work-related education or
2	training directed at enabling the fam-
3	ily member to work;
4	"(IV) job search or job readiness
5	assistance; and
6	"(V) any other activity that ad-
7	dresses a purpose specified in section
8	401(a).
9	"(iii) LIMITATION.—
10	"(I) IN GENERAL.—Except as
11	provided in subclause (II), clause (i)
12	shall not apply to a family for more
13	than 3 months in any period of 24
14	consecutive months.
15	"(II) Special rule applicable
16	TO EDUCATION AND TRAINING.—A
17	State may, on a case-by-case basis,
18	apply clause (i) to a work-eligible indi-
19	vidual so that participation by the in-
20	dividual in education or training, if
21	needed to permit the individual to
22	complete a certificate program or
23	other work-related education or train-
24	ing directed at enabling the individual
25	to fill a known job need in a local

1	area, may be considered countable
2	hours with respect to the family of the
3	individual for not more than 4 months
4	in any period of 24 consecutive
5	months.
6	"(B) School attendance by teen
7	HEAD OF HOUSEHOLD.—The work-eligible
8	members of a family shall be considered to be
9	engaged in a direct work activity for an average
10	of 40 hours per week in a month if the family
11	includes an individual who is married, or is a
12	single head of household, who has not attained
13	20 years of age, and the individual—
14	"(i) maintains satisfactory attendance
15	at secondary school or the equivalent in
16	the month; or
17	"(ii) participates in education directly
18	related to employment for an average of at
19	least 20 hours per week in the month.
20	"(d) DIRECT WORK ACTIVITY.—In this section, the
21	term 'direct work activity' means—
22	"(1) unsubsidized employment;
23	"(2) subsidized private sector employment;
24	"(3) subsidized public sector employment;
25	"(4) on-the-job training;

1 "(5) supervised work experience; or 2 "(6) supervised community service.". 3 PENALTIES AGAINST INDIVIDUALS.—Section (f)4 407(e)(1) (42 U.S.C. 607(e)(1)) is amended to read as 5 follows: 6 "(1) REDUCTION OR TERMINATION OF ASSIST-7 ANCE. "(A) IN GENERAL.—Except as provided in 8 9 paragraph (2), if an individual in a family re-10 ceiving assistance under a State program fund-11 ed under this part fails to engage in activities 12 required in accordance with this section, or 13 other activities required by the State under the 14 program, and the family does not otherwise en-15 gage in activities in accordance with the self-16 sufficiency plan established for the family pur-17 suant to section 408(b), the State shall— 18 "(i) if the failure is partial or persists 19 for not more than 1 month— 20 "(I) reduce the amount of assist-21 ance otherwise payable to the family 22 pro rata (or more, at the option of the 23 State) with respect to any period dur-24 ing a month in which the failure oc-

curs; or

1	"(II) terminate all assistance to
2	the family, subject to such good cause
3	exceptions as the State may establish;
4	or
5	"(ii) if the failure is total and persists
6	for at least 2 consecutive months, termi-
7	nate all cash payments to the family in-
8	cluding qualified State expenditures (as de-
9	fined in section $409(a)(7)(B)(i))$ for at
10	least 1 month and thereafter until the
11	State determines that the individual has
12	resumed full participation in the activities,
13	subject to such good cause exceptions as
14	the State may establish.
15	"(B) Special rule.—
16	"(i) IN GENERAL.—In the event of a
17	conflict between a requirement of clause
18	(i)(II) or (ii) of subparagraph (A) and a
19	requirement of a State constitution, or of
20	a State statute that, before 1966, obligated
21	local government to provide assistance to
22	needy parents and children, the State con-
23	stitutional or statutory requirement shall
24	control.

	10
1	"(ii) LIMITATION.—Clause (i) of this
2	subparagraph shall not apply after the 1-
3	year period that begins with the date of
4	the enactment of this subparagraph.".
5	(g) Conforming Amendments.—
6	(1) Section 407(f) (42 U.S.C. 607(f)) is amend-
7	ed in each of paragraphs (1) and (2) by striking
8	"work activity described in subsection (d)" and in-
9	serting "direct work activity".
10	(2) The heading of section $409(a)(14)$ (42)
11	U.S.C. 609(a)(14)) is amended by inserting "OR RE-
12	FUSING TO ENGAGE IN ACTIVITIES UNDER A FAMILY
13	SELF-SUFFICIENCY PLAN" after "WORK".
14	(h) EFFECTIVE DATE.—The amendments made by
15	this section (other than subsection (a)) shall take effect
16	on October 1, 2003.
17	SEC. 111. MAINTENANCE OF EFFORT.
18	(a) IN GENERAL.—Section $409(a)(7)$ (42 U.S.C.
19	609(a)(7)) is amended—
20	(1) in subparagraph (A) by striking "fiscal year
21	1998, 1999, 2000, 2001, 2002, or 2003" and insert-
22	ing "fiscal year 2003, 2004, 2005, 2006, 2007,
23	2008, or 2009"; and
24	(2) in subparagraph (B)(ii)—

1	(A) by inserting "preceding" before "fiscal
2	year''; and
3	(B) by striking "for fiscal years 1997
4	through 2002,".
5	(b) STATE SPENDING ON PROMOTING HEALTHY
6	MARRIAGE.—
7	(1) IN GENERAL.—Section 404 (42 U.S.C. 604)
8	is amended by adding at the end the following:
9	"(1) MARRIAGE PROMOTION.—A State, territory, or
10	tribal organization to which a grant is made under section
11	403(a)(2) may use a grant made to the State, territory,
12	or tribal organization under any other provision of section
13	403 for marriage promotion activities, and the amount of
14	any such grant so used shall be considered State funds
15	for purposes of section 403(a)(2).".
16	(2) FEDERAL TANF FUNDS USED FOR MAR-
17	RIAGE PROMOTION DISREGARDED FOR PURPOSES OF
18	MAINTENANCE OF EFFORT REQUIREMENT.—Section
19	409(a)(7)(B)(i) (42 U.S.C. $609(a)(7)(B)(i))$, as
20	amended by section 103(c) of this Act, is amended
21	by adding at the end the following:
22	"(VI) EXCLUSION OF FEDERAL
23	TANF FUNDS USED FOR MARRIAGE
24	PROMOTION ACTIVITIES.—Such term
25	does not include the amount of any

1	grant made to the State under section
2	403 that is expended for a marriage
3	promotion activity.".
4	SEC. 112. PERFORMANCE IMPROVEMENT.
5	(a) STATE PLANS.—Section 402(a) (42 U.S.C.
6	602(a)) is amended—
7	(1) in paragraph (1) —
8	(A) in subparagraph (A)—
9	(i) by redesignating clause (vi) and
10	clause (vii) (as added by section 103(a) of
11	this Act) as clauses (vii) and (viii), respec-
12	tively; and
13	(ii) by striking clause (v) and insert-
14	ing the following:
15	"(v) The document shall—
16	"(I) describe how the State will
17	pursue ending dependence of needy
18	families on government benefits and
19	reducing poverty by promoting job
20	preparation and work;
21	"(II) describe how the State will
22	encourage the formation and mainte-
23	nance of healthy 2-parent married
24	families, encourage responsible father-

hood, and prevent and reduce the inci-
dence of out-of-wedlock pregnancies;
"(III) include specific, numerical,
and measurable performance objec-
tives for accomplishing subclauses (I)
and (II), and with respect to sub-
clause (I), include objectives con-
sistent with the criteria used by the
Secretary in establishing performance
targets under section $403(a)(4)(B)$ if
available; and
"(IV) describe the methodology
that the State will use to measure
State performance in relation to each
such objective.
"(vi) Describe any strategies and pro-
grams the State may be undertaking to ad-
dress—
"(I) employment retention and
advancement for recipients of assist-
ance under the program, including
placement into high-demand jobs, and
whether the jobs are identified using
labor market information;

1	"(II) efforts to reduce teen preg-
2	nancy;
3	"(III) services for struggling and
4	noncompliant families, and for clients
5	with special problems; and
6	"(IV) program integration, in-
7	cluding the extent to which employ-
8	ment and training services under the
9	program are provided through the
10	One-Stop delivery system created
11	under the Workforce Investment Act
12	of 1998, and the extent to which
13	former recipients of such assistance
14	have access to additional core, inten-
15	sive, or training services funded
16	through such Act."; and
17	(B) in subparagraph (B), by striking
18	clause (iii) (as so redesignated by section
19	107(b)(1) of this Act) and inserting the fol-
20	lowing:
21	"(iii) The document shall describe
22	strategies and programs the State is un-
23	dertaking to engage religious organizations
24	in the provision of services funded under
25	this part and efforts related to section 104

1	of the Personal Responsibility and Work
2	Opportunity Reconciliation Act of 1996.
3	"(iv) The document shall describe
4	strategies to improve program manage-
5	ment and performance."; and
6	(2) in paragraph (4), by inserting "and tribal"
7	after "that local".
8	(b) Consultation With State Regarding Plan
9	and Design of Tribal Programs.—Section 412(b)(1)
10	(42 U.S.C. 612(b)(1)) is amended—
11	(1) by striking "and" at the end of subpara-
12	graph (E);
13	(2) by striking the period at the end of sub-
14	paragraph (F) and inserting "; and"; and
15	(3) by adding at the end the following:
16	"(G) provides an assurance that the State
17	in which the tribe is located has been consulted
18	regarding the plan and its design.".
19	(c) Performance Measures.—Section 413 (42
20	U.S.C. 613) is amended by adding at the end the fol-
21	lowing:
22	"(k) Performance Improvement.—The Secretary,
23	in consultation with the States, shall develop uniform per-
24	formance measures designed to assess the degree of effec-
25	

1 grams funded under this part in accomplishing the pur-2 poses of this part.".

3 (d) ANNUAL RANKING OF STATES.—Section
4 413(d)(1) (42 U.S.C. 613(d)(1)) is amended by striking
5 "long-term private sector jobs" and inserting "private sec6 tor jobs, the success of the recipients in retaining employ7 ment, the ability of the recipients to increase their wages".

8 SEC. 113. DATA COLLECTION AND REPORTING.

9 (a) CONTENTS OF REPORT.—Section 411(a)(1)(A)
10 (42 U.S.C. 611(a)(1)(A)) is amended—

(1) in the matter preceding clause (i), by inserting "and on families receiving assistance under
State programs funded with other qualified State expenditures (as defined in section 409(a)(7)(B))" before the colon;

16 (2) in clause (vii), by inserting "and minor par-17 ent" after "of each adult";

18 (3) in clause (viii), by striking "and educational19 level";

20 (4) in clause (ix), by striking ", and if the lat21 ter 2, the amount received";

- 22 (5) in clause (x) -
- 23 (A) by striking "each type of"; and

1	(B) by inserting before the period "and, if
2	applicable, the reason for receipt of the assist-
3	ance for a total of more than 60 months";
4	(6) in clause (xi), by striking the subclauses
5	and inserting the following:
6	"(I) Subsidized private sector
7	employment.
8	"(II) Unsubsidized employment.
9	"(III) Public sector employment,
10	supervised work experience, or super-
11	vised community service.
12	"(IV) On-the-job training.
13	"(V) Job search and placement.
14	"(VI) Training.
15	"(VII) Education.
16	"(VIII) Other activities directed
17	at the purposes of this part, as speci-
18	fied in the State plan submitted pur-
19	suant to section 402.";
20	(7) in clause (xii), by inserting "and progress
21	toward universal engagement" after "participation
22	rates";
23	(8) in clause (xiii), by striking "type and" be-
24	fore "amount of assistance";

1	(9) in clause (xvi), by striking subclause (II)
2	and redesignating subclauses (III) through (V) as
3	subclauses (II) through (IV), respectively; and
4	(10) by adding at the end the following:
5	"(xviii) The date the family first re-
6	ceived assistance from the State program
7	on the basis of the most recent application
8	for such assistance.
9	"(xix) Whether a self-sufficiency plan
10	is established for the family in accordance
11	with section 408(b).
12	"(xx) With respect to any child in the
13	family, the marital status of the parents at
14	the birth of the child, and if the parents
15	were not then married, whether the pater-
16	nity of the child has been established.".
17	(b) Use of Samples.—Section $411(a)(1)(B)$ (42
18	U.S.C. 611(a)(1)(B)) is amended—
19	(1) in clause (i)—
20	(A) by striking "a sample" and inserting
21	"samples"; and
22	(B) by inserting before the period ", except
23	that the Secretary may designate core data ele-
24	ments that must be reported on all families";
25	and

1 (2) in clause (ii), by striking "funded under this 2 part" and inserting "described in subparagraph 3 (A)''. 4 (c) REPORT ON FAMILIES THAT BECOME INELI-GIBLE TO RECEIVE ASSISTANCE.—Section 411(a) (42 5 6 U.S.C. 611(a)) is amended— 7 (1) by striking paragraph (5); 8 (2) by redesignating paragraph (6) as para-9 graph (5); and 10 (3) by inserting after paragraph (5) (as so re-11 designated) the following: 12 "(6) Report on families that become in-13 ELIGIBLE TO RECEIVE ASSISTANCE.—The report re-14 quired by paragraph (1) for a fiscal quarter shall in-15 clude for each month in the quarter the number of 16 families and total number of individuals that, during 17 the month, became ineligible to receive assistance 18 under the State program funded under this part 19 (broken down by the number of families that become 20 so ineligible due to earnings, changes in family com-21 position that result in increased earnings, sanctions, 22 time limits, or other specified reasons).". 23 (d) REGULATIONS.—Section 411(a)(7) (42 U.S.C. 611(a)(7)) is amended— 24

1 (1) by inserting "and to collect the necessary 2 data" before "with respect to which reports"; (2) by striking "subsection" and inserting "sec-3 tion"; and 4 (3) by striking "in defining the data elements" 5 6 and all that follows and inserting ", the National 7 Governors' Association, the American Public Human 8 Services Association, the National Conference of 9 State Legislatures, and others in defining the data 10 elements.". 11 (e) Additional Reports by States.—Section 411 (42 U.S.C. 611) is amended— 12 13 (1) by redesignating subsection (b) as sub-14 section (e); and 15 (2) by inserting after subsection (a) the fol-16 lowing: 17 "(b) ANNUAL REPORTS ON PROGRAM CHARACTERIS-18 TICS.—Not later than 90 days after the end of fiscal year 19 2004 and each succeeding fiscal year, each eligible State 20 shall submit to the Secretary a report on the characteris-21 tics of the State program funded under this part and other 22 State programs funded with qualified State expenditures 23 (as defined in section 409(a)(7)(B)(i)). The report shall 24 include, with respect to each such program, the program 25 name, a description of program activities, the program

purpose, the program eligibility criteria, the sources of
 program funding, the number of program beneficiaries,
 sanction policies, and any program work requirements.

4 "(c) MONTHLY REPORTS ON CASELOAD.—Not later 5 than 3 months after the end of a calendar month that 6 begins 1 year or more after the enactment of this sub-7 section, each eligible State shall submit to the Secretary 8 a report on the number of families and total number of 9 individuals receiving assistance in the calendar month 10 under the State program funded under this part.

11 "(d) ANNUAL REPORT ON PERFORMANCE IMPROVE-12 MENT.—Beginning with fiscal year 2005, not later than 13 January 1 of each fiscal year, each eligible State shall submit to the Secretary a report on achievement and improve-14 15 ment during the preceding fiscal year under the numerical performance goals and measures under the State program 16 funded under this part with respect to each of the matters 17 18 described in section 402(a)(1)(A)(v).".

(f) ANNUAL REPORTS TO CONGRESS BY THE SECRETARY.—Section 411(e) (42 U.S.C. 611(e)), as so redesignated by subsection (e) of this section, is amended—

(1) in the matter preceding paragraph (1), by
striking "and each fiscal year thereafter" and inserting "and by July 1 of each fiscal year thereafter";

(2) in paragraph (2), by striking "families ap plying for assistance," and by striking the last
 comma; and

4 (3) in paragraph (3), by inserting "and other
5 programs funded with qualified State expenditures
6 (as defined in section 409(a)(7)(B)(i))" before the
7 semicolon.

8 (g) INCREASED ANALYSIS OF STATE SINGLE AUDIT
9 REPORTS.—Section 411 (42 U.S.C. 611), as amended by
10 subsection (e), is amended by adding at the end the fol11 lowing:

12 "(f) INCREASED ANALYSIS OF STATE SINGLE AUDIT13 REPORTS.—

14 "(1) IN GENERAL.—Within 3 months after a 15 State submits to the Secretary a report pursuant to 16 section 7502(a)(1)(A) of title 31, United States 17 Code, the Secretary shall analyze the report for the 18 purpose of identifying the extent and nature of prob-19 lems related to the oversight by the State of non-20 governmental entities with respect to contracts en-21 tered into by such entities with the State program 22 funded under this part, and determining what addi-23 tional actions may be appropriate to help prevent 24 and correct the problems.

1 "(2) Inclusion of program oversight sec-2 TION IN ANNUAL REPORT TO THE CONGRESS.—The 3 Secretary shall include in each report under sub-4 section (e) a section on oversight of State programs 5 funded under this part, including findings on the ex-6 tent and nature of the problems referred to in para-7 graph (1), actions taken to resolve the problems, and 8 to the extent the Secretary deems appropriate make 9 recommendations on changes needed to resolve the 10 problems.".

(h) USE OF DATA IN PROGRAM ADMINISTRATION.—
Section 411 (42 U.S.C. 611), as amended by subsection
(g), is amended by adding at the end the following:

14 "(g) Use of Data in Program Administration.— 15 Nothing in this part or any other provision of law shall be construed as prohibiting the exchange of information 16 17 between the State agency with responsibility for admin-18 istering the State program funded under this part and a 19 State agency with responsibility for administering a pro-20 gram funded under title III, IV, IX, XII, or XVI for pur-21 poses directly connected with the administration of the 22 State program funded under this part, so long as the State 23 agency with responsibility for administering the State pro-24 gram funded under this part provides safeguards which permit the use or disclosure of information concerning ap-25

plicants for, or recipients of, assistance under the State
 program funded under this part only to public officials
 who require such information in connection with their offi cial duties, or to other persons directly connected with the
 administration of the State program funded under this
 part.".

7 SEC. 114. DIRECT FUNDING AND ADMINISTRATION BY IN8 DIAN TRIBES.

9 (a) TRIBAL FAMILY ASSISTANCE GRANT.—Section 10 412(a)(1)(A) (42 U.S.C. 612(a)(1)(A)) is amended by 11 striking "1997, 1998, 1999, 2000, 2001, and 2002" and 12 inserting "2004 through 2008".

(b) GRANTS FOR INDIAN TRIBES THAT RECEIVED
JOBS FUNDS.—Section 412(a)(2)(A) (42 U.S.C.
612(a)(2)(A)) is amended by striking "1997, 1998, 1999,
2000, 2001, and 2002" and inserting "2004 through
2008".

18 SEC. 115. RESEARCH, EVALUATIONS, AND NATIONAL STUD19 IES.

20 (a) SECRETARY'S FUND FOR RESEARCH, DEM21 ONSTRATIONS, AND TECHNICAL ASSISTANCE.—Section
22 413 (42 U.S.C. 613), as amended by section 112(c) of
23 this Act, is further amended by adding at the end the fol24 lowing:

"(l) FUNDING FOR RESEARCH, DEMONSTRATIONS,
 AND TECHNICAL ASSISTANCE.—

3 "(1) Appropriation.—

"(A) IN GENERAL.—Out of any money in 4 5 the Treasury of the United States not otherwise 6 appropriated, there appropriated are 7 \$102,000,000 for each of fiscal years 2003 8 through 2008, which shall be available to the 9 Secretary for the purpose of conducting and 10 supporting research and demonstration projects 11 by public or private entities, and providing tech-12 nical assistance to States, Indian tribal organi-13 zations, and such other entities as the Secretary 14 may specify that are receiving a grant under 15 this part, of which \$100,000,000 shall be ex-16 pended activities described in section on 17 403(a)(2)(B), and which shall be in addition to 18 any other funds made available under this part.

"(B) EXTENDED AVAILABILITY OF FISCAL
YEAR 2003 FUNDS.—Funds appropriated under
this paragraph for fiscal year 2003 shall remain
available to the Secretary through fiscal year
2004, for use in accordance with this paragraph
for fiscal year 2003.

1 (2)Set ASIDE FOR DEMONSTRATION 2 PROJECTS FOR COORDINATION OF PROVISION OF 3 CHILD WELFARE AND TANF SERVICES TO TRIBAL 4 FAMILIES AT RISK OF CHILD ABUSE OR NEGLECT.-"(A) IN GENERAL.—Of the amounts made 5 6 available under paragraph (1) for a fiscal year, 7 \$2,000,000 shall be awarded on a competitive 8 basis to fund demonstration projects designed 9 to test the effectiveness of tribal governments 10 or tribal consortia in coordinating the provision 11 to tribal families at risk of child abuse or neglect of child welfare services and services 12 13 under tribal programs funded under this part. 14 "(B) USE OF FUNDS.—A grant made to 15 such a project shall be used— "(i) to improve case management for 16 17 families eligible for assistance from such a 18 tribal program; 19 "(ii) for supportive services and as-20 sistance to tribal children in out-of-home 21 placements and the tribal families caring 22 for such children, including families who 23 adopt such children; and

"(iii) for prevention services and as sistance to tribal families at risk of child
 abuse and neglect.

4 "(C) REPORTS.—The Secretary may re-5 quire a recipient of funds awarded under this 6 paragraph to provide the Secretary with such 7 information as the Secretary deems relevant to 8 enable the Secretary to facilitate and oversee 9 the administration of any project for which 10 funds are provided under this paragraph.".

(b) FUNDING OF STUDIES AND DEMONSTRATIONS.—
Section 413(h)(1) (42 U.S.C. 613(h)(1)) is amended in
the matter preceding subparagraph (A) by striking "1997
through 2002" and inserting "2004 through 2008".

15 (c) REPORT ON ENFORCEMENT OF CERTAIN AFFIDA-VITS OF SUPPORT AND SPONSOR DEEMING.—Not later 16 17 than March 31, 2004, the Secretary of Health and Human 18 Services, in consultation with the Attorney General, shall 19 submit to the Congress a report on the enforcement of 20 affidavits of support and sponsor deeming as required by 21 section 421, 422, and 432 of the Personal Responsibility 22 and Work Opportunity Reconciliation Act of 1996.

(d) REPORT ON COORDINATION.—Not later than 6
24 months after the date of the enactment of this Act, the
25 Secretary of Health and Human Services and the Sec-

retary of Labor shall jointly submit a report to the Con-1 2 gress describing common or conflicting data elements, 3 definitions, performance measures, and reporting require-4 ments in the Workforce Investment Act of 1998 and part 5 A of title IV of the Social Security Act, and, to the degree 6 each Secretary deems appropriate, at the discretion of ei-7 ther Secretary, any other program administered by the re-8 spective Secretary, to allow greater coordination between 9 the welfare and workforce development systems.

10 SEC. 116. STUDIES BY THE CENSUS BUREAU AND THE GEN-

11

ERAL ACCOUNTING OFFICE.

12 (a) CENSUS BUREAU STUDY.—

13 (1) IN GENERAL.—Section 414(a) (42 U.S.C.

14 614(a)) is amended to read as follows:

15 "(a) IN GENERAL.—The Bureau of the Census shall implement or enhance a longitudinal survey of program 16 participation, developed in consultation with the Secretary 17 18 and made available to interested parties, to allow for the 19 assessment of the outcomes of continued welfare reform on the economic and child well-being of low-income fami-20 21 lies with children, including those who received assistance 22 or services from a State program funded under this part, 23 and, to the extent possible, shall provide State representa-24 tive samples. The content of the survey should include 25 such information as may be necessary to examine the

issues of out-of-wedlock childbearing, marriage, welfare
 dependency and compliance with work requirements, the
 beginning and ending of spells of assistance, work, earn ings and employment stability, and the well-being of chil dren.".

6 (2) APPROPRIATION.—Section 414(b) (42
7 U.S.C. 614(b)) is amended—

8 (A) by striking "1996," and all that fol9 lows through "2002" and inserting "2004
10 through 2008"; and

(B) by adding at the end the following:
"Funds appropriated under this subsection
shall remain available through fiscal year 2008
to carry out subsection (a).".

15 (b) GAO STUDY.—

16 (1) IN GENERAL.—The Comptroller General of 17 the United States shall conduct a study to determine 18 the combined effect of the phase-out rates for Fed-19 eral programs and policies which provide support to 20 low-income families and individuals as they move 21 from welfare to work, at all earning levels up to 22 \$35,000 per year, for at least 5 States including 23 Wisconsin and California, and any potential dis-24 incentives the combined phase-out rates create for 25 families to achieve independence or to marry.

1	(2) REPORT.—Not later than 1 year after the
2	date of the enactment of this subsection, the Comp-
3	troller General shall submit a report to Congress
4	containing the results of the study conducted under
5	this section and, as appropriate, any recommenda-
6	tions consistent with the results.
7	SEC. 117. DEFINITION OF ASSISTANCE.
8	(a) IN GENERAL.—Section 419 (42 U.S.C. 619) is
9	amended by adding at the end the following:
10	"(6) Assistance.—
11	"(A) IN GENERAL.—The term 'assistance'
12	means payment, by cash, voucher, or other
13	means, to or for an individual or family for the
14	purpose of meeting a subsistence need of the in-
15	dividual or family (including food, clothing,
16	shelter, and related items, but not including
17	costs of transportation or child care).
18	"(B) EXCEPTION.—The term 'assistance'
19	does not include a payment described in sub-
20	paragraph (A) to or for an individual or family
21	on a short-term, nonrecurring basis (as defined
22	by the State in accordance with regulations pre-
23	scribed by the Secretary).".
24	(b) Conforming Amendments.—

1	(1) Section $404(a)(1)$ (42 U.S.C. $604(a)(1)$) is
2	amended by striking "assistance" and inserting
3	"aid".
4	(2) Section 404(f) (42 U.S.C. 604(f)) is amend-
5	ed by striking "assistance" and inserting "benefits
6	or services".
7	(3) Section $408(a)(5)(B)(i)$ (42 U.S.C.
8	608(a)(5)(B)(i)) is amended in the heading by strik-
9	ing "ASSISTANCE" and inserting "AID".
10	(4) Section $413(d)(2)$ (42 U.S.C. $613(d)(2)$) is
11	amended by striking "assistance" and inserting
12	"aid".
13	SEC. 118. TECHNICAL CORRECTIONS.
14	(a) Section $409(c)(2)$ (42 U.S.C. $609(c)(2)$) is
15	amended by inserting a comma after "appropriate".
16	(b) Section $411(a)(1)(A)(ii)(III)$ (42 U.S.C.
17	611(a)(1)(A)(ii)(III)) is amended by striking the last close
18	parenthesis.
19	(c) Section $413(j)(2)(A)$ (42 U.S.C. $613(j)(2)(A)$) is
20	amended by striking "section" and inserting "sections".
21	(d)(1) Section 413 (42 U.S.C. 613) is amended by
22	striking subsection (g) and redesignating subsections (h)
23	through (j) and subsections (k) and (l) (as added by sec-
24	tions 112(c) and 115(a) of this Act, respectively) as sub-
25	sections (g) through (k), respectively.

(2) Each of the following provisions is amended by 1 2 striking "413(j)" and inserting "413(i)": 3 (A) Section 403(a)(5)(A)(ii)(III) (42 U.S.C. 4 603(a)(5)(A)(ii)(III)). 5 (B) Section 403(a)(5)(F)(42)U.S.C. 6 603(a)(5)(F)). 7 (C) Section 403(a)(5)(G)(ii)(42)U.S.C. 8 603(a)(5)(G)(ii)).9 (D)Section 412(a)(3)(B)(iv)(42)U.S.C. 10 612(a)(3)(B)(iv)).11 SEC. 119. FATHERHOOD PROGRAM.

12 (a) SHORT TITLE.—This section may be cited as the13 "Promotion and Support of Responsible Fatherhood and

14 Healthy Marriage Act of 2003".

15 (b) Fatherhood Program.—

16 (1) IN GENERAL.—Title I of the Personal Re17 sponsibility and Work Opportunity Reconciliation
18 Act of 1996 (Public Law 104–193) is amended by
19 adding at the end the following:

20 "SEC. 117. FATHERHOOD PROGRAM.

21 "(a) IN GENERAL.—Title IV (42 U.S.C. 601–679b)

22 is amended by inserting after part B the following:

"'PART C—FATHERHOOD PROGRAM

2 "'SEC. 441. FINDINGS AND PURPOSES.

1

3 "'(a) FINDINGS.—The Congress finds that there is
4 substantial evidence strongly indicating the urgent need
5 to promote and support involved, committed, and respon6 sible fatherhood, and to encourage and support healthy
7 marriages between parents raising children, including data
8 demonstrating the following:

9 "'(1) In approximately 90 percent of cases
10 where a parent is absent, that parent is the father.
11 "'(2) By some estimates, 60 percent of children
12 born in the 1990's will spend a significant portion
13 of their childhood in a home without a father.

"(3) Nearly 75 percent of children in singleparent homes will experience poverty before they are
11 years old, compared with only 20 percent of children in 2-parent families.

18 "'(4) Low income is positively correlated with
19 children's difficulties with education, social adjust20 ment, and delinquency, and single-parent households
21 constitute a disproportionate share of low-income
22 households.

23 "'(5) Where families (whether intact or with a
24 parent absent) are living in poverty, a significant
25 factor is the father's lack of job skills.

1	"(6) Children raised in 2-parent married fami-
2	lies, on average, fare better as a group in key areas,
3	including better school performance, reduced rates of
4	substance abuse, crime, and delinquency, fewer
5	health, emotional, and behavioral problems, lower
6	rates of teenage sexual activity, less risk of abuse or
7	neglect, and lower risk of teen suicide.
8	"(7) Committed and responsible fathering dur-
9	ing infancy and early childhood contributes to the
10	development of emotional security, curiosity, and
11	math and verbal skills.
12	$^{\prime\prime}(8)$ An estimated 24,000,000 children (33.5
13	percent) live apart from their biological father.
14	"(9) A recent national survey indicates that of
15	children under age 18 not living with their biological
16	father, 37 percent had not seen their father even
17	once in the last 12 months.
18	"(b) PURPOSES.—The purposes of this part are:
19	"(1) To provide for projects and activities by
20	public entities and by nonprofit community entities,
21	including religious organizations, designed to test
22	promising approaches to accomplishing the following
23	objectives:
24	"(A) Promoting responsible, caring, and
25	effective parenting through counseling, men-

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toring, and parenting education, dissemination of educational materials and information on parenting skills, encouragement of positive father involvement, including the positive involvement of nonresident fathers, and other methods.

"(B) Enhancing the abilities and commit-7 8 ment of unemployed or low-income fathers to 9 provide material support for their families and 10 to avoid or leave welfare programs by assisting 11 them to take full advantage of education, job 12 training, and job search programs, to improve 13 work habits and work skills, to secure career 14 advancement by activities such as outreach and 15 information dissemination, coordination, as appropriate, with employment services and job 16 17 training programs, including the One-Stop de-18 livery system established under title I of the 19 Workforce Investment Act of 1998, encourage-20 ment and support of timely payment of current 21 child support and regular payment toward past 22 due child support obligations in appropriate 23 cases, and other methods.

24 "'(C) Improving fathers' ability to effec-25 tively manage family business affairs by means

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such as education, counseling, and mentoring in matters including household management, budgeting, banking, and handling of financial transactions, time management, and home maintenance.

"(D) Encouraging and supporting healthy 6 7 marriages and married fatherhood through such 8 activities as premarital education, including the 9 use of premarital inventories, marriage prepara-10 tion programs, skills-based marriage education 11 programs, marital therapy, couples counseling, 12 divorce education and reduction programs, di-13 vorce mediation and counseling, relationship 14 skills enhancement programs, including those 15 designed to reduce child abuse and domestic violence, and dissemination of information about 16 17 the benefits of marriage for both parents and 18 children.

19 "'(2) Through the projects and activities de-20 scribed in paragraph (1), to improve outcomes for 21 children with respect to measures such as increased 22 family income and economic security, improved 23 school performance, better health, improved emo-24 tional and behavioral stability and social adjustment, 25 and reduced risk of delinquency, crime, substance abuse, child abuse and neglect, teen sexual activity,
 and teen suicide.

3 "'(3) To evaluate the effectiveness of various
4 approaches and to disseminate findings concerning
5 outcomes and other information in order to encour6 age and facilitate the replication of effective ap7 proaches to accomplishing these objectives.

8 "'SEC. 442. DEFINITIONS.

9 "'In this part, the terms "Indian tribe" and "tribal
10 organization" have the meanings given them in sub11 sections (e) and (l), respectively, of section 4 of the Indian
12 Self-Determination and Education Assistance Act.

13 "SEC. 443. COMPETITIVE GRANTS FOR SERVICE PROJECTS.

14 "'(a) IN GENERAL.—The Secretary may make 15 grants for fiscal years 2004 through 2008 to public and 16 nonprofit community entities, including religious organiza-17 tions, and to Indian tribes and tribal organizations, for 18 demonstration service projects and activities designed to 19 test the effectiveness of various approaches to accomplish 20 the objectives specified in section 441(b)(1).

21 "'(b) ELIGIBILITY CRITERIA FOR FULL SERVICE
22 GRANTS.—In order to be eligible for a grant under this
23 section, except as specified in subsection (c), an entity
24 shall submit an application to the Secretary containing the
25 following:

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"'(1) Project	DESCRIPTION.	—A stat	ement in-
cluding-	_			

3 "'(A) a description of the project and how
4 it will be carried out, including the geographical
5 area to be covered and the number and charac6 teristics of clients to be served, and how it will
7 address each of the 4 objectives specified in sec8 tion 441(b)(1); and

"(B) a description of the methods to be 9 10 used by the entity or its contractor to assess 11 the extent to which the project was successful 12 in accomplishing its specific objectives and the 13 general objectives specified in section 441(b)(1). 14 "(2) EXPERIENCE AND QUALIFICATIONS.—A 15 demonstration of ability to carry out the project, by means such as demonstration of experience in suc-16 17 cessfully carrying out projects of similar design and 18 scope, and such other information as the Secretary 19 may find necessary to demonstrate the entity's ca-20 pacity to carry out the project, including the entity's 21 ability to provide the non-Federal share of project 22 resources.

23 "'(3) ADDRESSING CHILD ABUSE AND NE24 GLECT AND DOMESTIC VIOLENCE.—A description of
25 how the entity will assess for the presence of, and

intervene to resolve, domestic violence and child
 abuse and neglect, including how the entity will co ordinate with State and local child protective service
 and domestic violence programs.

5 "(4) Addressing concerns relating to 6 SUBSTANCE ABUSE AND SEXUAL ACTIVITY.—A com-7 mitment to make available to each individual partici-8 pating in the project education about alcohol, to-9 bacco, and other drugs, and about the health risks 10 associated with abusing such substances, and infor-11 mation about diseases and conditions transmitted 12 through substance abuse and sexual contact, includ-13 ing HIV/AIDS, and to coordinate with providers of 14 services addressing such problems, as appropriate.

"(5) COORDINATION WITH SPECIFIED PRO-15 16 GRAMS.—An undertaking to coordinate, as appro-17 priate, with State and local entities responsible for 18 the programs under parts A, B, and D of this title, 19 including programs under title I of the Workforce 20 Investment Act of 1998 (including the One-Stop de-21 livery system), and such other programs as the Sec-22 retary may require.

23 "'(6) RECORDS, REPORTS, AND AUDITS.—An
24 agreement to maintain such records, make such re25 ports, and cooperate with such reviews or audits as

the Secretary may find necessary for purposes of oversight of project activities and expenditures. "'(7) SELF-INITIATED EVALUATION.—If the entity elects to contract for independent evaluation of the project (part or all of the cost of which may

be paid for using grant funds), a commitment to
submit to the Secretary a copy of the evaluation report within 30 days after completion of the report
and not more than 1 year after completion of the
project.

"(8) COOPERATION WITH SECRETARY'S OVER-11 12 SIGHT AND EVALUATION.—An agreement to cooper-13 ate with the Secretary's evaluation of projects as-14 sisted under this section, by means including ran-15 dom assignment of clients to service recipient and control groups, if determined by the Secretary to be 16 17 appropriate, and affording the Secretary access to 18 the project and to project-related records and docu-19 ments, staff, and clients.

20 "'(c) ELIGIBILITY CRITERIA FOR LIMITED PURPOSE
21 GRANTS.—In order to be eligible for a grant under this
22 section in an amount under \$25,000 per fiscal year, an
23 entity shall submit an application to the Secretary con24 taining the following:

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4

1	"(1) PROJECT DESCRIPTION.—A description of
2	the project and how it will be carried out, including
3	the number and characteristics of clients to be
4	served, the proposed duration of the project, and
5	how it will address at least 1 of the 4 objectives
6	specified in section $441(b)(1)$.
7	"(2) QUALIFICATIONS.—Such information as
8	the Secretary may require as to the capacity of the
9	entity to carry out the project, including any pre-
10	vious experience with similar activities.
11	"(3) Coordination with related pro-
12	GRAMS.—As required by the Secretary in appro-
13	priate cases, an undertaking to coordinate and co-
14	operate with State and local entities responsible for
15	specific programs relating to the objectives of the
16	project including, as appropriate, jobs programs and
17	programs serving children and families.
18	"(4) Records, reports, and audits.—An
19	agreement to maintain such records, make such re-
20	ports, and cooperate with such reviews or audits as
21	the Secretary may find necessary for purposes of
22	oversight of project activities and expenditures.
23	"(5) Cooperation with secretary's over-
24	SIGHT AND EVALUATION.—An agreement to cooper-
25	ate with the Secretary's evaluation of projects as-

sisted under this section, by means including afford ing the Secretary access to the project and to
 project-related records and documents, staff, and cli ents.

5 "''(d) Considerations in Awarding Grants.—

"(1) DIVERSITY OF PROJECTS.-In awarding 6 7 grants under this section, the Secretary shall seek to 8 achieve a balance among entities of differing sizes, 9 entities in differing geographic areas, entities in 10 urban and in rural areas, and entities employing dif-11 fering methods of achieving the purposes of this sec-12 tion, including working with the State agency re-13 sponsible for the administration of part D to help fa-14 there satisfy child support arrearage obligations.

15 "'(2) PREFERENCE FOR PROJECTS SERVING
16 LOW-INCOME FATHERS.—In awarding grants under
17 this section, the Secretary may give preference to
18 applications for projects in which a majority of the
19 clients to be served are low-income fathers.

20 "'(e) Federal Share.—

21 "'(1) IN GENERAL.—Grants for a project under
22 this section for a fiscal year shall be available for a
23 share of the cost of such project in such fiscal year
24 equal to—

1	"(A) up to 80 percent (or up to 90 per-
2	cent, if the entity demonstrates to the Sec-
3	retary's satisfaction circumstances limiting the
4	entity's ability to secure non-Federal resources)
5	in the case of a project under subsection (b);
6	and
7	"(B) up to 100 percent, in the case of a
8	project under subsection (c).
9	"(2) Non-Federal share.—The non-Federal
10	share may be in cash or in kind. In determining the
11	amount of the non-Federal share, the Secretary may
12	attribute fair market value to goods, services, and
13	facilities contributed from non-Federal sources.
13 14	facilities contributed from non-Federal sources. "'SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION
14	"'SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION
14 15	"'SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION PROJECTS.
14 15 16	"SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION PROJECTS. "(a) IN GENERAL.—The Secretary may make grants under this section for fiscal years 2004 through
14 15 16 17	 "SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION PROJECTS. "(a) IN GENERAL.—The Secretary may make grants under this section for fiscal years 2004 through
14 15 16 17 18	 "SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION PROJECTS. "(a) IN GENERAL.—The Secretary may make grants under this section for fiscal years 2004 through 2008 to eligible entities (as specified in subsection (b)) for
14 15 16 17 18 19	 "SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION PROJECTS. "(a) IN GENERAL.—The Secretary may make grants under this section for fiscal years 2004 through 2008 to eligible entities (as specified in subsection (b)) for 2 multicity, multistate projects demonstrating approaches
 14 15 16 17 18 19 20 	 "SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION PROJECTS. "(a) IN GENERAL.—The Secretary may make grants under this section for fiscal years 2004 through 2008 to eligible entities (as specified in subsection (b)) for 2 multicity, multistate projects demonstrating approaches to achieving the objectives specified in section 441(b)(1).
 14 15 16 17 18 19 20 21 	 "SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION PROJECTS. "(a) IN GENERAL.—The Secretary may make grants under this section for fiscal years 2004 through 2008 to eligible entities (as specified in subsection (b)) for 2 multicity, multistate projects demonstrating approaches to achieving the objectives specified in section 441(b)(1). One of the projects shall test the use of married couples

therhood promotion organization that meets the following
 requirements:

3 "'(1) EXPERIENCE WITH FATHERHOOD PRO4 GRAMS.—The organization must have substantial ex5 perience in designing and successfully conducting
6 programs that meet the purposes described in sec7 tion 441.

···(2) 8 EXPERIENCE WITH MULTICITY, 9 MULTISTATE PROGRAMS AND GOVERNMENT COORDI-10 NATION.—The organization must have experience in 11 simultaneously conducting such programs in more than 1 major metropolitan area in more than 1 12 13 State and in coordinating such programs, where ap-14 propriate, with State and local government agencies 15 and private, nonprofit agencies (including community-based and religious organizations), including 16 17 State or local agencies responsible for child support 18 enforcement and workforce development.

19 "'(c) APPLICATION REQUIREMENTS.—In order to be
20 eligible for a grant under this section, an entity must sub21 mit to the Secretary an application that includes the fol22 lowing:

23 "'(1) QUALIFICATIONS.—

1	"(A) ELIGIBLE ENTITY.—A demonstra-
2	tion that the entity meets the requirements of
3	subsection (b).
4	"(B) OTHER.—Such other information as
5	the Secretary may find necessary to dem-
6	onstrate the entity's capacity to carry out the
7	project, including the entity's ability to provide
8	the non-Federal share of project resources.
9	"(2) PROJECT DESCRIPTION.—A description of
10	and commitments concerning the project design, in-
11	cluding the following:
12	"(A) IN GENERAL.—A detailed descrip-
13	tion of the proposed project design and how it
14	will be carried out, which shall—
15	"(i) provide for the project to be con-
16	ducted in at least 3 major metropolitan
17	areas;
18	"(ii) state how it will address each of
19	the 4 objectives specified in section
20	441(b)(1);
21	"(iii) demonstrate that there is a suf-
22	ficient number of potential clients to allow
23	for the random selection of individuals to
24	participate in the project and for compari-
25	sons with appropriate control groups com-

1	posed of individuals who have not partici-
2	pated in such projects; and
3	"(iv) demonstrate that the project is
4	designed to direct a majority of project re-
5	sources to activities serving low-income fa-
6	thers (but the project need not make serv-
7	ices available on a means-tested basis).
8	""(B) OVERSIGHT, EVALUATION, AND AD-
9	JUSTMENT COMPONENT.—An agreement that
10	the entity—
11	"(i) in consultation with the eval-
12	uator selected pursuant to section 445, and
13	as required by the Secretary, will modify
14	the project design, initially and (if nec-
15	essary) subsequently throughout the dura-
16	tion of the project, in order to facilitate on-
17	going and final oversight and evaluation of
18	project operation and outcomes (by means
19	including, to the maximum extent feasible,
20	random assignment of clients to service re-
21	cipient and control groups), and to provide
22	for mid-course adjustments in project de-
23	sign indicated by interim evaluations;

1	"(ii) will submit to the Secretary re-
2	vised descriptions of the project design as
3	modified in accordance with clause (i); and
4	"(iii) will cooperate fully with the
5	Secretary's ongoing oversight and ongoing
6	and final evaluation of the project, by
7	means including affording the Secretary
8	access to the project and to project-related
9	records and documents, staff, and clients.
10	""(3) Addressing child abuse and ne-
11	GLECT AND DOMESTIC VIOLENCE.—A description of
12	how the entity will assess for the presence of, and
13	intervene to resolve, domestic violence and child
14	abuse and neglect, including how the entity will co-
15	ordinate with State and local child protective service
16	and domestic violence programs.
17	"(4) Addressing concerns relating to
18	SUBSTANCE ABUSE AND SEXUAL ACTIVITY.—A com-
19	mitment to make available to each individual partici-
20	pating in the project education about alcohol, to-
21	bacco, and other drugs, and about the health risks
22	associated with abusing such substances, and infor-
23	mation about diseases and conditions transmitted
24	through substance abuse and sexual contact, includ-

1 ing HIV/AIDS, and to coordinate with providers of 2 services addressing such problems, as appropriate. 3 "(5) COORDINATION WITH SPECIFIED PRO-4 GRAMS.—An undertaking to coordinate, as appro-5 priate, with State and local entities responsible for 6 the programs funded under parts A, B, and D of 7 this title, programs under title I of the Workforce 8 Investment Act of 1998 (including the One-Stop de-9 livery system), and such other programs as the Sec-10 retary may require. "(6) Records, Reports, and Audits.—An 11 12 agreement to maintain such records, make such re-13 ports, and cooperate with such reviews or audits (in 14 addition to those required under the preceding provi-15 sions of paragraph (2)) as the Secretary may find 16 necessary for purposes of oversight of project activi-17 ties and expenditures. 18 "(d) FEDERAL SHARE.— "(1) IN GENERAL.—Grants for a project under 19 20 this section for a fiscal year shall be available for up 21 to 80 percent of the cost of such project in such fis-22 cal year. 23 "(2) NON-FEDERAL SHARE.—The non-Federal 24 share may be in cash or in kind. In determining the 25 amount of the non-Federal share, the Secretary may attribute fair market value to goods, services, and
 facilities contributed from non-Federal sources.

3 "**'SEC. 445. EVALUATION.**

4 "'(a) IN GENERAL.—The Secretary, directly or by
5 contract or cooperative agreement, shall evaluate the effec6 tiveness of service projects funded under sections 443 and
7 444 from the standpoint of the purposes specified in sec8 tion 441(b)(1).

9 "'(b) EVALUATION METHODOLOGY.—Evaluations
10 under this section shall—

"(1) include, to the maximum extent feasible,
random assignment of clients to service delivery and
control groups and other appropriate comparisons of
groups of individuals receiving and not receiving
services;

16 "'(2) describe and measure the effectiveness of
17 the projects in achieving their specific project goals;
18 and

"'(3) describe and assess, as appropriate, the
impact of such projects on marriage, parenting, domestic violence, child abuse and neglect, money management, employment and earnings, payment of
child support, and child well-being, health, and education.

"'(c) EVALUATION REPORTS.—The Secretary shall
 publish the following reports on the results of the evalua tion:

4 "'(1) An implementation evaluation report cov5 ering the first 24 months of the activities under this
6 part to be completed by 36 months after initiation
7 of such activities.

8 ""(2) A final report on the evaluation to be
9 completed by September 30, 2011.

10 "SEC. 446. PROJECTS OF NATIONAL SIGNIFICANCE.

"The Secretary is authorized, by grant, contract, or
cooperative agreement, to carry out projects and activities
of national significance relating to fatherhood promotion,
including—

"(1) Collection and dissemination of in-15 FORMATION.—Assisting States, communities, and 16 17 private entities, including religious organizations, in 18 efforts to promote and support marriage and respon-19 sible fatherhood by collecting, evaluating, developing, 20 and making available (through the Internet and by 21 other means) to all interested parties information re-22 garding approaches to accomplishing the objectives 23 specified in section 441(b)(1).

24 "'(2) MEDIA CAMPAIGN.—Developing, pro25 moting, and distributing to interested States, local

1 governments, public agencies, and private nonprofit 2 organizations, including charitable and religious or-3 ganizations, a media campaign that promotes and 4 encourages involved, committed, and responsible fa-5 therhood and married fatherhood.

6 "'(3) TECHNICAL ASSISTANCE.—Providing 7 technical assistance, including consultation and 8 training, to public and private entities, including 9 community organizations and faith-based organiza-10 tions, in the implementation of local fatherhood pro-11 motion programs.

12 "'(4) RESEARCH.—Conducting research related13 to the purposes of this part.

14 "SEC. 447. NONDISCRIMINATION.

15 "The projects and activities assisted under this part 16 shall be available on the same basis to all fathers and ex-17 pectant fathers able to benefit from such projects and ac-18 tivities, including married and unmarried fathers and cus-19 todial and noncustodial fathers, with particular attention 20 to low-income fathers, and to mothers and expectant 21 mothers on the same basis as to fathers.

1 "SEC. 448. AUTHORIZATION OF APPROPRIATIONS; RES-2ERVATION FOR CERTAIN PURPOSE.

3 "'(a) AUTHORIZATION.—There are authorized to be
4 appropriated \$20,000,000 for each of fiscal years 2004
5 through 2008 to carry out the provisions of this part.

6 "'(b) RESERVATION.—Of the amount appropriated 7 under this section for each fiscal year, not more than 15 8 percent shall be available for the costs of the multicity, 9 multicounty, multistate demonstration projects under sec-10 tion 444, evaluations under section 445, and projects of 11 national significance under section 446.'."

12 "(b) INAPPLICABILITY OF EFFECTIVE DATE PROVI13 SIONS.—Section 116 shall not apply to the amendment
14 made by subsection (a) of this section.".

15 (2) CLERICAL AMENDMENT.—Section 2 of such
16 Act is amended in the table of contents by inserting
17 after the item relating to section 116 the following
18 new item:

"Sec. 117. Fatherhood program.".

 19
 SEC. 120. STATE OPTION TO MAKE TANF PROGRAMS MAN

 20
 DATORY PARTNERS WITH ONE-STOP EMPLOY

 21
 MENT TRAINING CENTERS.

22 Section 408 (42 U.S.C. 608) is amended by adding23 at the end the following:

24 "(h) STATE OPTION TO MAKE TANF PROGRAMS25 MANDATORY PARTNERS WITH ONE-STOP EMPLOYMENT

TRAINING CENTERS.—For purposes of section 121(b) of 1 the Workforce Investment Act of 1998, a State program 2 3 funded under part A of title IV of the Social Security Act 4 shall be considered a program referred to in paragraph 5 (1)(B) of such section, unless, after the date of the enactment of this subsection, the Governor of the State notifies 6 7 the Secretaries of Health and Human Services and Labor 8 in writing of the decision of the Governor not to make 9 the State program a mandatory partner.".

10 SEC. 121. FRAUD PREVENTION.

(a) ENFORCEMENT OF PROHIBITION ON ASSISTANCE
FOR FUGITIVE FELONS AND PROBATION AND PAROLE
VIOLATORS.—Section 408(a)(9) (42 U.S.C. 608(a)(9)) is
amended by adding at the end the following:

- 15 "(C) ENFORCEMENT.—
- 16 "(i) REQUIREMENT TO COMPARE AP-17 PLICANTS AGAINST FBI DATABASE.—Be-18 ginning with fiscal year 2005, each State 19 to which a grant is made under section 20 403 shall compare information on each 21 adult applicant for assistance under the 22 State program funded under this part, 23 benefits under the food stamp program, 24 supplemental security income benefits 25 under title XVI, or cash benefits under the

1 unemployment compensation law of a State 2 approved by the Secretary of Labor under section 3304 of the Internal Revenue Code 3 4 of 1986, against the database on wanted felons maintained by the Federal Bureau 5 6 of Investigation in order to determine if 7 the applicant is a wanted felon. 8 "(ii) REQUIREMENT TO NOTIFY LAW 9 ENFORCEMENT AUTHORITIES.—If an adult applicant matches an individual listed in 10 11 the database referred to in clause (i), the 12 State immediately shall notify the appro-13 priate law enforcement authorities of the 14 match.". 15 (b) REQUIREMENT TO USE ACCURATE EMPLOYMENT

16 INFORMATION.—Section 408 (42 U.S.C. 608), as amend-17 ed by section 120, is amended by adding at the end the18 following:

19 "(i) STATE REQUIREMENT TO UTILIZE ACCURATE20 EMPLOYMENT INFORMATION.—

21 "(1) COMPARISON OF RECIPIENTS WITH INFOR22 MATION IN THE NATIONAL DIRECTORY OF NEW
23 HIRES.—Not later than July 2004, and each month
24 thereafter, each State to which a grant is made
25 under section 403 promptly shall compare each adult

recipient of assistance under a State program funded under this part with information in the National
Directory of New Hires established under section
453(i) to determine if the adult recipient has earnings that have not been reported to the State agency
responsible for administering the program funded
under this part.

8 "(2) REDUCTION OF CASH ASSISTANCE AND 9 PENALTIES.—If an adult recipient is determined to 10 have unreported earnings as a result of a compari-11 son conducted under paragraph (1), the State shall 12 reduce cash assistance to the adult recipient and 13 apply penalties, as appropriate.".

14 SEC. 122. SENSE OF THE CONGRESS.

15 It is the sense of the Congress that a State welfare-16 to-work program should include a mentoring program.

17 SEC. 123. EXTENSION THROUGH FISCAL YEAR 2003.

18 Except as otherwise provided in this Act and the 19 amendments made by this Act, activities authorized by 20 part A of title IV of the Social Security Act, and by section 21 1108(b) of the Social Security Act, shall continue through 22 September 30, 2003, in the manner authorized, and at 23 the level provided, for fiscal year 2002.

TITLE II—CHILD CARE

91

2 SEC. 201. SHORT TITLE.

3 This title may be cited as the "Caring for Children4 Act of 2003".

5 SEC. 202. GOALS.

1

6 (a) GOALS.—Section 658A(b) of the Child Care and
7 Development Block Grant Act of 1990 (42 U.S.C. 9801
8 note) is amended—

9 (1) in paragraph (3) by striking "encourage"10 and inserting "assist",

(2) by amending paragraph (4) to read as fol-lows:

13 "(4) to assist States to provide child care to14 low-income parents;",

15 (3) by redesignating paragraph (5) as para-16 graph (7), and

17 (4) by inserting after paragraph (4) the fol-18 lowing:

19 "(5) to encourage States to improve the quality20 of child care available to families;

"(6) to promote school readiness by encouraging the exposure of young children in child care to
nurturing environments and developmentally-appropriate activities, including activities to foster early
cognitive and literacy development; and".

(b) CONFORMING AMENDMENT.—Section
 658E(c)(3)(B) of the Child Care and Development Block
 Grant Act of 1990 (42 U.S.C. 9858c(c)(3)(B)) is amended
 by striking "through (5)" and inserting "through (7)".

5 SEC. 203. AUTHORIZATION OF APPROPRIATIONS.

6 Section 658B of the Child Care and Development
7 Block Grant Act of 1990 (42 U.S.C. 9858) is amended—

8 (1) by striking "is" and inserting "are", and

9 (2) by striking "\$1,000,000,000 for each of the 10 fiscal years 1996 through 2002" and inserting 11 "\$2,100,000,000 for fiscal 2003,year 12 \$2,300,000,000 for fiscal year 2004,13 \$2,500,000,000 for fiscal 2005.year 14 \$2,700,000,000 for fiscal 2006,vear 15 \$2,900,000,000 for fiscal year 2007,and 16 \$3,100,000,000 for fiscal year 2008".

17 SEC. 204. APPLICATION AND PLAN.

18 Section 658E(c)(2) of the Child Care and Develop19 ment Block Grant Act of 1990 (42 U.S.C. 9858C(c)(2))
20 is amended—

(1) by amending subparagraph (D) to read asfollows:

23 "(D) CONSUMER AND CHILD CARE PRO24 VIDER EDUCATION INFORMATION.—Certify that
25 the State will collect and disseminate, through

1	resource and referral services and other means
2	as determined by the State, to parents of eligi-
3	ble children, child care providers, and the gen-
4	eral public, information regarding—
5	"(i) the promotion of informed child
6	care choices, including information about
7	the quality and availability of child care
8	services;
9	"(ii) research and best practices on
10	children's development, including early cog-
11	nitive development;
12	"(iii) the availability of assistance to
13	obtain child care services; and
14	"(iv) other programs for which fami-
15	lies that receive child care services for
16	which financial assistance is provided
17	under this subchapter may be eligible, in-
18	cluding the food stamp program, the WIC
19	program under section 17 of the Child Nu-
20	trition Act of 1966, the child and adult
21	care food program under section 17 of the
22	Richard B. Russell National School Lunch
23	Act, and the medicaid and SCHIP pro-
24	grams under titles XIX and XXI of the
25	Social Security Act.", and

(2) by inserting after subparagraph (H) the fol lowing:

3 "(I) COORDINATION WITH OTHER EARLY 4 CHILD CARE SERVICES AND EARLY CHILDHOOD 5 EDUCATION PROGRAMS.—Demonstrate how the State is coordinating child care services pro-6 7 vided under this subchapter with Head Start, 8 Early Reading First, Even Start, Ready-To-9 Learn Television, State pre-kindergarten pro-10 grams, and other early childhood education pro-11 grams to expand accessibility to and continuity 12 of care and early education without displacing 13 services provided by the current early care and 14 education delivery system.

15 "(J) PUBLIC-PRIVATE PARTNERSHIPS.—
16 Demonstrate how the State encourages partner17 ships with private and other public entities to
18 leverage existing service delivery systems of
19 early childhood education and increase the sup20 ply and quality of child care services.

21 "(K) CHILD CARE SERVICE QUALITY.—

"(i) CERTIFICATION.—For each fiscal year after fiscal year 2004, certify that during the then preceding fiscal year the State was in compliance with section 658G

22

23

24

1	and describe how funds were used to com-
2	ply with such section during such pre-
3	ceding fiscal year.
4	"(ii) Strategy.—For each fiscal year
5	after fiscal year 2004, contain an outline
6	of the strategy the State will implement
7	during such fiscal year for which the State
8	plan is submitted, to address the quality of
9	child care services in the State available to
10	low-income parents from eligible child care
11	providers, and include in such strategy—
12	"(I) a statement specifying how
13	the State will address the activities
14	described in paragraphs (1) , (2) , and
15	(3) of section 658G;
16	"(II) a description of quantifi-
17	able, objective measures for evaluating
18	the quality of child care services sepa-
19	rately with respect to the activities
20	listed in each of such paragraphs that
21	the State will use to evaluate its
22	progress in improving the quality of
23	such child care services;
24	"(III) a list of State-developed
25	child care service quality targets for

	50
1	such fiscal year quantified on the
2	basis of such measures; and
3	"(IV) for each fiscal year after
4	fiscal year 2004, a report on the
5	progress made to achieve such targets
6	during the then preceding fiscal year.
7	"(iii) RULE OF CONSTRUCTION.—
8	Nothing in this subparagraph shall be con-
9	strued to require that the State apply
10	measures for evaluating quality to specific
11	types of child care providers.
12	"(L) Access to care for certain popu-
13	LATIONS.—Demonstrate how the State is ad-
14	dressing the child care needs of parents eligible
15	for child care services for which financial assist-
16	ance is provided under this subchapter who
17	have children with special needs, work nontradi-
18	tional hours, or require child care services for
19	infants or toddlers.".
20	SEC. 205. ACTIVITIES TO IMPROVE THE QUALITY OF CHILD
21	CARE.
22	Section 658G of the Child Care and Development
23	Block Grant Act of 1990 (42 U.S.C. 9858e) is amended
24	to read as follows:

1 "SEC. 658G. ACTIVITIES TO IMPROVE THE QUALITY OF2CHILD CARE SERVICES.

"A State that receives funds to carry out this subchapter for a fiscal year, shall use not less than 6 percent
of the amount of such funds for activities provided
through resource and referral services or other means,
that are designed to improve the quality of child care services in the State available to low-income parents from eligible child care providers. Such activities include—

"(1) programs that provide training, education,
and other professional development activities to enhance the skills of the child care workforce, including training opportunities for caregivers in informal
care settings;

"(2) activities within child care settings to enhance early learning for young children, to promote
early literacy, and to foster school readiness;

"(3) initiatives to increase the retention and
compensation of child care providers, including
tiered reimbursement rates for providers that meet
quality standards as defined by the State; or

"(4) other activities deemed by the State to improve the quality of child care services provided in
such State.".

1 SEC. 206. REPORT BY SECRETARY.

2 Section 658L of the Child Care and Development
3 Block Grant Act of 1990 (42 U.S.C. 9858j) is amended
4 to read as follows:

5 "SEC. 658L. REPORT BY SECRETARY.

6 "(a) REPORT REQUIRED.—Not later than October 1, 7 2005, and biennially thereafter, the Secretary shall pre-8 pare and submit to the Committee on Education and the 9 Workforce of the House of Representatives and the Com-10 mittee on Health, Education, Labor and Pensions of the 11 Senate a report that contains the following:

"(1) A summary and analysis of the data and
information provided to the Secretary in the State
reports submitted under section 658K.

15 "(2) Aggregated statistics on the supply of, de16 mand for, and quality of child care, early education,
17 and non-school-hours programs.

"(3) An assessment, and where appropriate,
recommendations for the Congress concerning efforts that should be undertaken to improve the access of the public to quality and affordable child care
in the United States.

23 "(b) COLLECTION OF INFORMATION.—The Secretary
24 may utilize the national child care data system available
25 through resource and referral organizations at the local,

State, and national level to collect the information re quired by subsection (a)(2).".

3 SEC. 207. DEFINITIONS.

Section 658P(4)(B) of the Child Care and Development Block Grant Act of 1990 (42 U.S.C. 9858N(4)(B))
is amended by striking "85 percent of the State median
income" and inserting "income levels as established by the
State, prioritized by need,".

9 SEC. 208. ENTITLEMENT FUNDING.

10 Section 418(a)(3) (42 U.S.C. 618(a)(3)) is amend-11 ed—

12 (1) by striking "and" at the end of subpara-13 graph (E);

14 (2) by striking the period at the end of sub-15 paragraph (F) and inserting "; and"; and

16 (3) by adding at the end the following:

17 "(G) \$2,917,000,000 for each of fiscal
18 years 2004 through 2008.".

19 **TITLE III—CHILD SUPPORT**

20 SEC. 301. FEDERAL MATCHING FUNDS FOR LIMITED PASS

21 THROUGH OF CHILD SUPPORT PAYMENTS TO

22 FAMILIES RECEIVING TANF.

23 (a) IN GENERAL.—Section 457(a) (42 U.S.C.
24 657(a)) is amended—

1	(1) in paragraph $(1)(A)$, by inserting "subject
2	to paragraph (7) " before the semicolon; and
3	(2) by adding at the end the following:
4	"(7) Federal matching funds for limited
5	PASS THROUGH OF CHILD SUPPORT PAYMENTS TO
6	FAMILIES RECEIVING TANF.—Notwithstanding para-
7	graph (1), a State shall not be required to pay to
8	the Federal Government the Federal share of an
9	amount collected during a month on behalf of a fam-
10	ily that is a recipient of assistance under the State
11	program funded under part A, to the extent that—
12	"(A) the State distributes the amount to
13	the family;
14	"(B) the total of the amounts so distrib-
15	uted to the family during the month—
16	"(i) exceeds the amount (if any) that,
17	as of December 31, 2001, was required
18	under State law to be distributed to a fam-
19	ily under paragraph (1)(B); and
20	"(ii) does not exceed the greater of—
21	"(I) \$100; or
22	((II) \$50 plus the amount de-
23	scribed in clause (i); and
24	"(C) the amount is disregarded in deter-
25	mining the amount and type of assistance pro-

1 vided to the family under the State program 2 funded under part A.". 3 (b) EFFECTIVE DATE.—The amendments made by 4 subsection (a) shall apply to amounts distributed on or 5 after October 1, 2005. 6 SEC. 302. STATE OPTION TO PASS THROUGH ALL CHILD 7 SUPPORT PAYMENTS TO FAMILIES THAT 8 FORMERLY RECEIVED TANF. 9 (a) IN GENERAL.—Section 457(a) (42)U.S.C. 10 657(a)), as amended by section 301(a) of this Act, is 11 amended-12 (1) in paragraph (2)(B), in the matter pre-13 ceding clause (i), by inserting ", except as provided 14 in paragraph (8)," after "shall"; and 15 (2) by adding at the end the following: "(8) STATE OPTION TO PASS THROUGH ALL 16 17 CHILD SUPPORT PAYMENTS TO FAMILIES THAT FOR-18 MERLY RECEIVED TANF.—In lieu of applying para-19 graph (2) to any family described in paragraph (2), 20 a State may distribute to the family any amount col-21 lected during a month on behalf of the family.". 22 (b) EFFECTIVE DATE.—The amendments made by 23 subsection (a) shall apply to amounts distributed on or

after October 1, 2005.

1	SEC. 303. MANDATORY REVIEW AND ADJUSTMENT OF
2	CHILD SUPPORT ORDERS FOR FAMILIES RE-
3	CEIVING TANF.
4	(a) IN GENERAL.—Section 466(a)(10)(A)(i) (42
5	U.S.C. 666(a)(10)(A)(i)) is amended—
6	(1) by striking "parent, or," and inserting
7	"parent or"; and
8	(2) by striking "upon the request of the State
9	agency under the State plan or of either parent,".
10	(b) EFFECTIVE DATE.—The amendment made by
11	subsection (a) shall take effect on October 1, 2005.
12	SEC. 304. MANDATORY FEE FOR SUCCESSFUL CHILD SUP-
13	PORT COLLECTION FOR FAMILY THAT HAS
14	NEVER RECEIVED TANF.
14 15	NEVER RECEIVED TANF. (a) IN GENERAL.—Section 454(6)(B) (42 U.S.C.
15	(a) IN GENERAL.—Section $454(6)(B)$ (42 U.S.C.
15 16	 (a) IN GENERAL.—Section 454(6)(B) (42 U.S.C. 654(6)(B)) is amended—
15 16 17	 (a) IN GENERAL.—Section 454(6)(B) (42 U.S.C. 654(6)(B)) is amended— (1) by inserting "(i)" after "(B)";
15 16 17 18	 (a) IN GENERAL.—Section 454(6)(B) (42 U.S.C. 654(6)(B)) is amended— (1) by inserting "(i)" after "(B)"; (2) by redesignating clauses (i) and (ii) as sub-
15 16 17 18 19	 (a) IN GENERAL.—Section 454(6)(B) (42 U.S.C. 654(6)(B)) is amended— (1) by inserting "(i)" after "(B)"; (2) by redesignating clauses (i) and (ii) as subclauses (I) and (II), respectively;
15 16 17 18 19 20	 (a) IN GENERAL.—Section 454(6)(B) (42 U.S.C. 654(6)(B)) is amended— (1) by inserting "(i)" after "(B)"; (2) by redesignating clauses (i) and (ii) as sub- clauses (I) and (II), respectively; (3) by adding "and" after the semicolon; and
 15 16 17 18 19 20 21 	 (a) IN GENERAL.—Section 454(6)(B) (42 U.S.C. 654(6)(B)) is amended— (1) by inserting "(i)" after "(B)"; (2) by redesignating clauses (i) and (ii) as subclauses (I) and (II), respectively; (3) by adding "and" after the semicolon; and (4) by adding after and below the end the fol-
 15 16 17 18 19 20 21 22 	 (a) IN GENERAL.—Section 454(6)(B) (42 U.S.C. 654(6)(B)) is amended— (1) by inserting "(i)" after "(B)"; (2) by redesignating clauses (i) and (ii) as subclauses (I) and (II), respectively; (3) by adding "and" after the semicolon; and (4) by adding after and below the end the following new clause:
 15 16 17 18 19 20 21 22 23 	 (a) IN GENERAL.—Section 454(6)(B) (42 U.S.C. 654(6)(B)) is amended— (1) by inserting "(i)" after "(B)"; (2) by redesignating clauses (i) and (ii) as subclauses (I) and (II), respectively; (3) by adding "and" after the semicolon; and (4) by adding after and below the end the following new clause: "(ii) in the case of an individual who has

State shall impose an annual fee of \$25 for 1 2 each case in which services are furnished, which 3 shall be retained by the State from support col-4 lected on behalf of the individual (but not from 5 the 1st \$500 so collected), paid by the indi-6 vidual applying for the services, recovered from 7 the absent parent, or paid by the State out of 8 its own funds (the payment of which from State 9 funds shall not be considered as an administra-10 tive cost of the State for the operation of the 11 plan, and such fees shall be considered income 12 to the program);". 13 (b) CONFORMING AMENDMENT.—Section 457(a)(3) 14 (42 U.S.C. 657(a)(3)) is amended to read as follows: 15 "(3) Families that never received assist-16 ANCE.—In the case of any other family, the State 17 shall distribute to the family the portion of the 18 amount so collected that remains after withholding 19 any fee pursuant to section 454(6)(B)(ii).". 20 (c) EFFECTIVE DATE.—The amendments made by 21 this section shall take effect on October 1, 2004. 22 SEC. 305. REPORT ON UNDISTRIBUTED CHILD SUPPORT 23 **PAYMENTS.** 24

Not later than 6 months after the date of the enact-25 ment of this Act, the Secretary of Health and Human

Services shall submit to the Committee on Ways and 1 2 Means of the House of Representatives and the Committee 3 on Finance of the Senate a report on the procedures that 4 the States use generally to locate custodial parents for 5 whom child support has been collected but not yet distributed. The report shall include an estimate of the total 6 7 amount of undistributed child support and the average 8 length of time it takes undistributed child support to be 9 distributed. To the extent the Secretary deems appro-10 priate, the Secretary shall include in the report recommendations as to whether additional procedures should 11 be established at the State or Federal level to expedite 12 13 the payment of undistributed child support.

14SEC. 306. USE OF NEW HIRE INFORMATION TO ASSIST IN15ADMINISTRATION OF UNEMPLOYMENT COM-16PENSATION PROGRAMS.

17 (a) IN GENERAL.—Section 453(j) (42 U.S.C. 653(j))
18 is amended by adding at the end the following:

19 "(7) INFORMATION COMPARISONS AND DISCLO20 SURE TO ASSIST IN ADMINISTRATION OF UNEMPLOY21 MENT COMPENSATION PROGRAMS.—

"(A) IN GENERAL.—If a State agency responsible for the administration of an unemployment compensation program under Federal
or State law transmits to the Secretary the

1	name and social security account number of an
2	individual, the Secretary shall, if the informa-
3	tion in the National Directory of New Hires in-
4	dicates that the individual may be employed,
5	disclose to the State agency the name, address,
6	and employer identification number of any pu-
7	tative employer of the individual, subject to this
8	paragraph.
9	"(B) CONDITION ON DISCLOSURE.—The
10	Secretary shall make a disclosure under sub-
11	paragraph (A) only to the extent that the Sec-
12	retary determines that the disclosure would not
13	interfere with the effective operation of the pro-
14	gram under this part.
15	"(C) Use of information.—A State
16	agency may use information provided under this
17	paragraph only for purposes of administering a
18	program referred to in subparagraph (A).".
19	(b) EFFECTIVE DATE.—The amendment made by
20	subsection (a) shall take effect on October 1, 2004.
21	SEC. 307. DECREASE IN AMOUNT OF CHILD SUPPORT AR-
22	REARAGE TRIGGERING PASSPORT DENIAL.
23	(a) IN GENERAL.—Section $452(k)(1)$ (42 U.S.C.
24	652(k)(1)) is amended by striking "\$5,000" and inserting

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1	(b) Conforming Amendment.—Section 454(31)
2	(42 U.S.C. 654(31)) is amended by striking "\$5,000" and
3	inserting ''\$2,500''.
4	(c) EFFECTIVE DATE.—The amendments made by
5	this section shall take effect on October 1, 2004.
6	SEC. 308. USE OF TAX REFUND INTERCEPT PROGRAM TO
7	COLLECT PAST-DUE CHILD SUPPORT ON BE-
8	HALF OF CHILDREN WHO ARE NOT MINORS.
9	(a) IN GENERAL.—Section 464 (42 U.S.C. 664) is
10	amended—
11	(1) in subsection $(a)(2)(A)$, by striking "(as
12	that term is defined for purposes of this paragraph
13	under subsection (c))"; and
14	(2) in subsection (c)—
15	(A) in paragraph (1)—
16	(i) by striking "(1) Except as pro-
17	
	vided in paragraph (2), as used in" and in-
18	vided in paragraph (2), as used in" and in- serting "In"; and
18 19	
	serting "In"; and
19	serting "In"; and (ii) by inserting "(whether or not a
19 20	serting "In"; and (ii) by inserting "(whether or not a minor)" after "a child" each place it ap-
19 20 21	serting "In"; and (ii) by inserting "(whether or not a minor)" after "a child" each place it ap- pears; and

1	SEC. 309. GARNISHMENT OF COMPENSATION PAID TO VET-
2	ERANS FOR SERVICE-CONNECTED DISABIL-
3	ITIES IN ORDER TO ENFORCE CHILD SUP-
4	PORT OBLIGATIONS.
5	(a) IN GENERAL.—Section 459(h) (42 U.S.C.
6	659(h)) is amended—
7	(1) in paragraph $(1)(A)(ii)(V)$, by striking all
8	that follows "Armed Forces" and inserting a semi-
9	colon; and
10	(2) by adding at the end the following:
11	"(3) LIMITATIONS WITH RESPECT TO COM-
12	PENSATION PAID TO VETERANS FOR SERVICE-CON-
13	NECTED DISABILITIES.—Notwithstanding any other
14	provision of this section:
15	"(A) Compensation described in paragraph
16	(1)(A)(ii)(V) shall not be subject to withholding
17	pursuant to this section—
18	"(i) for payment of alimony; or
19	"(ii) for payment of child support if
20	the individual is fewer than 60 days in ar-
21	rears in payment of the support.
22	"(B) Not more than 50 percent of any
23	payment of compensation described in para-
24	graph $(1)(A)(ii)(V)$ may be withheld pursuant
25	to this section.".

(b) EFFECTIVE DATE.—The amendments made by
 subsection (a) shall take effect on October 1, 2005.

3 SEC. 310. IMPROVING FEDERAL DEBT COLLECTION PRAC4 TICES.

5 (a) IN GENERAL.—Section 3716(h)(3) of title 31,
6 United States Code, is amended to read as follows:

7 "(3) In applying this subsection with respect to any 8 debt owed to a State, other than past due support being 9 enforced by the State, subsection (c)(3)(A) shall not apply. 10 Subsection (c)(3)(A) shall apply with respect to past due support being enforced by the State notwithstanding any 11 12 other provision of law, including sections 207 and 13 1631(d)(1) of the Social Security Act (42 U.S.C. 407 and 1383(d)(1), section 413(b) of Public law 91-173 (30) 14 15 U.S.C. 923(b)), and section 14 of the Act of August 29, 1935 (45 U.S.C. 231m).". 16

17 (b) EFFECTIVE DATE.—The amendment made by18 subsection (a) shall take effect on October 1, 2004.

19 SEC. 311. MAINTENANCE OF TECHNICAL ASSISTANCE20FUNDING.

Section 452(j) (42 U.S.C. 652(j)) is amended by inserting "or the amount appropriated under this paragraph
for fiscal year 2002, whichever is greater," before "which
shall be available".

1	SEC. 312. MAINTENANCE OF FEDERAL PARENT LOCATOR
2	SERVICE FUNDING.
3	Section 453(o) (42 U.S.C. 653(o)) is amended—
4	(1) in the 1st sentence, by inserting "or the
5	amount appropriated under this paragraph for fiscal
6	year 2002, whichever is greater," before "which
7	shall be available"; and
8	(2) in the 2nd sentence, by striking "for each
9	of fiscal years 1997 through 2001".
10	TITLE IV—CHILD WELFARE
11	SEC. 401. EXTENSION OF AUTHORITY TO APPROVE DEM-
12	ONSTRATION PROJECTS.
13	Section 1130(a)(2) (42 U.S.C. 1320a–9(a)(2)) is
14	amended by striking "2002" and inserting "2008".
15	SEC. 402. ELIMINATION OF LIMITATION ON NUMBER OF
16	WAIVERS.
17	Section 1130(a)(2) (42 U.S.C. 1320a-9(a)(2)) is
18	amended by striking "not more than 10".
19	SEC. 403. ELIMINATION OF LIMITATION ON NUMBER OF
20	STATES THAT MAY BE GRANTED WAIVERS TO
21	CONDUCT DEMONSTRATION PROJECTS ON
22	SAME TOPIC.
23	Section 1130 (42 U.S.C. 1320a–9) is amended by
24	adding at the end the following:
25	"(h) No Limit on Number of States That May
26	BE GRANTED WAIVERS TO CONDUCT SAME OR SIMILAR
	•S 5 IS

DEMONSTRATION PROJECTS.—The Secretary shall not
 refuse to grant a waiver to a State under this section on
 the grounds that a purpose of the waiver or of the dem onstration project for which the waiver is necessary would
 be the same as or similar to a purpose of another waiver
 or project that is or may be conducted under this sec tion.".

8 SEC. 404. ELIMINATION OF LIMITATION ON NUMBER OF 9 WAIVERS THAT MAY BE GRANTED TO A SIN10 GLE STATE FOR DEMONSTRATION PROJECTS.

Section 1130 (42 U.S.C. 1320a–9) is further amend-ed by adding at the end the following:

"(i) NO LIMIT ON NUMBER OF WAIVERS GRANTED
TO, OR DEMONSTRATION PROJECTS THAT MAY BE CONDUCTED BY, A SINGLE STATE.—The Secretary shall not
impose any limit on the number of waivers that may be
granted to a State, or the number of demonstration
projects that a State may be authorized to conduct, under
this section.".

20SEC. 405. STREAMLINED PROCESS FOR CONSIDERATION OF21AMENDMENTS TO AND EXTENSIONS OF DEM-22ONSTRATION PROJECTS REQUIRING WAIV-

Section 1130 (42 U.S.C. 1320a–9) is further amended by adding at the end the following:

ERS.

1 "(j) STREAMLINED PROCESS FOR CONSIDERATION 2 OF AMENDMENTS AND EXTENSIONS.—The Secretary 3 shall develop a streamlined process for consideration of 4 amendments and extensions proposed by States to dem-5 onstration projects conducted under this section.".

6 SEC. 406. AVAILABILITY OF REPORTS.

7 Section 1130 (42 U.S.C. 1320a-9) is further amend-8 ed by adding at the end the following:

9 "(k) AVAILABILITY OF REPORTS.—The Secretary 10 shall make available to any State or other interested party 11 any report provided to the Secretary under subsection 12 (f)(2), and any evaluation or report made by the Secretary 13 with respect to a demonstration project conducted under 14 this section, with a focus on information that may promote 15 best practices and program improvements.".

16 SEC. 407. TECHNICAL CORRECTION.

17 Section 1130(b)(1) (42 U.S.C. 1320a-9(b)(1)) is
18 amended by striking "422(b)(9)" and inserting
19 "422(b)(10)".

20 TITLE V—SUPPLEMENTAL

21 SECURITY INCOME

22 SEC. 501. REVIEW OF STATE AGENCY BLINDNESS AND DIS-

23 **ABILITY DETERMINATIONS.**

24 Section 1633 (42 U.S.C. 1383b) is amended by add-25 ing at the end the following:

"(e)(1) The Commissioner of Social Security shall re-1 2 view determinations, made by State agencies pursuant to 3 subsection (a) in connection with applications for benefits 4 under this title on the basis of blindness or disability, that 5 individuals who have attained 18 years of age are blind 6 or disabled as of a specified onset date. The Commissioner 7 of Social Security shall review such a determination before 8 any action is taken to implement the determination. 9 "(2)(A) In carrying out paragraph (1), the Commissioner of Social Security shall review— 10 "(i) at least 20 percent of all determinations re-11 12 ferred to in paragraph (1) that are made in fiscal 13 year 2004; 14 "(ii) at least 40 percent of all such determina-15 tions that are made in fiscal year 2005; and "(iii) at least 50 percent of all such determina-16 17 tions that are made in fiscal year 2006 or thereafter. 18 "(B) In carrying out subparagraph (A), the Commis-19 sioner of Social Security shall, to the extent feasible, select 20 for review the determinations which the Commissioner of 21 Social Security identifies as being the most likely to be 22 incorrect.".

1 SEC. 502. STATE AUTHORITY TO REQUIRE PARTICIPATION 2 IN AN INDIVIDUAL REHABILITATION PLAN. 3 (a) DEFINITION OF ELIGIBLE INDIVIDUAL.—Paragraphs (1) and (2) of section 1611(a) (42 U.S.C. 1382(a)) 4 5 are each amended— 6 (1) in subparagraph (A), by striking "and" at 7 the end; 8 (2) in subparagraph (B), by adding "and" at 9 the end; and 10 (3) by inserting after subparagraph (B), the 11 following: "(C) who is in compliance with the require-12 13 ments of section 1615(f),". 14 (b) AUTHORITY TO REQUIRE PARTICIPATION IN AN INDIVIDUAL REHABILITATION PLAN.—Section 1615 (42 15 16 U.S.C. 1382d) is amended by adding at the end the following: 17 18 "(f) Any individual who is a recipient of benefits 19 under this title may be required by the State in which 20 the individual resides to participate in vocational work, 21 education, or rehabilitation services as part of an indi-22 vidual rehabilitation plan. Any such individual who is so 23 required and refuses to so participate, may be deemed, at 24 State option, to be a non-eligible individual or a non-eligi-

25 ble spouse (as the case may be) for purposes of receiving26 benefits under this title.".

TITLE VI—STATE AND LOCAL FLEXIBILITY

114

3 SEC. 601. PROGRAM COORDINATION DEMONSTRATION 4 PROJECTS.

5 (a) PURPOSE.—The purpose of this section is to establish a program of demonstration projects in a State or 6 7 portion of a State to coordinate multiple public assistance, 8 workforce development, and other programs, for the pur-9 pose of supporting working individuals and families, help-10 ing families escape welfare dependency, promoting child well-being, or helping build stronger families, using inno-11 12 vative approaches to strengthen service systems and provide more coordinated and effective service delivery. 13

14 (b) DEFINITIONS.—In this section:

(1) ADMINISTERING SECRETARY.—The term
"administering Secretary" means, with respect to a
qualified program, the head of the Federal agency
responsible for administering the program.

(2) QUALIFIED PROGRAM.—The term "qualified
program" means—

(A) a program under part A of title IV of
the Social Security Act (42 U.S.C. 601 et seq.);
(B) the program under title XX of such
Act (42 U.S.C. 1397 et seq.);

1	(C) activities funded under title I of the
2	Workforce Investment Act of 1998, except sub-
3	title C of such title (29 U.S.C. 2801 et seq.);
4	(D) a demonstration project authorized
5	under section 505 of the Family Support Act of
6	1988 (42 U.S.C. 9926);
7	(E) activities funded under the Wagner-
8	Peyser Act (29 U.S.C. 49 et seq.);
9	(F) activities funded under the Adult Edu-
10	cation and Family Literacy Act (20 U.S.C.
11	9201 et seq.);
12	(G) activities funded under the Child Care
13	and Development Block Grant Act of 1990 (42)
14	U.S.C. 9858 et seq.);
15	(H) activities funded under the United
16	States Housing Act of 1937 (42 U.S.C. 1437 et
17	seq.), except that such term shall not include—
18	(i) any program for rental assistance
19	under section 8 of such Act (42 U.S.C.
20	1437f); and
21	(ii) the program under section 7 of
22	such Act (42 U.S.C. 1437e) for desig-
23	nating public housing for occupancy by
24	certain populations;

1 (I) activities funded under title I, II, III, 2 or IV of the McKinney-Vento Homeless Assist-3 ance Act (42 U.S.C. 11301 et seq.); or 4 (J) the food stamp program as defined in 5 section 3(h) of the Food Stamp Act of 1977 (7 6 U.S.C. 2012(h)). 7 (c) APPLICATION REQUIREMENTS.—The head of a 8 State entity or of a sub-State entity administering 2 or 9 more qualified programs proposed to be included in a dem-10 onstration project under this section shall (or, if the 11 project is proposed to include qualified programs adminis-12 tered by 2 or more such entities, the heads of the admin-13 istering entities (each of whom shall be considered an applicant for purposes of this section) shall jointly) submit 14 15 to the administering Secretary of each such program an application that contains the following: 16

(1) PROGRAMS INCLUDED.—A statement identifying each qualified program to be included in the
project, and describing how the purposes of each
such program will be achieved by the project.

(2) POPULATION SERVED.—A statement identifying the population to be served by the project and
specifying the eligibility criteria to be used.

24 (3) DESCRIPTION AND JUSTIFICATION.—A de25 tailed description of the project, including—

1 (A) a description of how the project is ex-2 pected to improve or enhance achievement of 3 the purposes of the programs to be included in the project, from the standpoint of quality, of 4 5 cost-effectiveness, or of both; and 6 (B) a description of the performance objec-7 tives for the project, including any proposed 8 modifications to the performance measures and 9 reporting requirements used in the programs. 10 (4) WAIVERS REQUESTED.—A description of 11 the statutory and regulatory requirements with re-12 spect to which a waiver is requested in order to 13 carry out the project, and a justification of the need 14 for each such waiver. 15 (5) COST NEUTRALITY.—Such information and 16 assurances as necessary to establish to the satisfac-17 tion of the administering Secretary, in consultation 18 with the Director of the Office of Management and 19 Budget, that the proposed project is reasonably ex-20 pected to meet the applicable cost neutrality require-21 ments of subsection (d)(4). 22 (6) EVALUATION AND REPORTS.—An assurance 23 that the applicant will conduct ongoing and final

evaluations of the project, and make interim and

final reports to the administering Secretary, at such

24

1	times and in such manner as the administering Sec-
2	retary may require.
3	(7) Public Housing Agency plan.—In the
4	case of an application proposing a demonstration
5	project that includes activities referred to in sub-
6	section $(b)(2)(H)$ of this section—
7	(A) a certification that the applicable an-
8	nual public housing agency plan of any agency
9	affected by the project that is approved under
10	section 5A of the United States Housing Act of
11	1937 (42 U.S.C. 1437c–1) by the Secretary in-
12	cludes the information specified in paragraphs
13	(1) through (4) of this subsection; and
14	(B) any resident advisory board rec-
15	ommendations, and other information, relating
16	to the project that, pursuant to section
17	5A(e)(2) of the United States Housing Act of
18	1937 (42 U.S.C. 1437c-1(e)(2), is required to
19	be included in the public housing agency plan of
20	any public housing agency affected by the
21	project.
22	(8) Other information and assurances.—
23	Such other information and assurances as the ad-
24	ministering Secretary may require.
25	(d) Approval of Applications.—

1	(1) IN GENERAL.—The administering Secretary
2	with respect to a qualified program that is identified
3	in an application submitted pursuant to subsection
4	(c) may approve the application and, except as pro-
5	vided in paragraph (2), waive any requirement appli-
6	cable to the program, to the extent consistent with
7	this section and necessary and appropriate for the
8	conduct of the demonstration project proposed in the
9	application, if the administering Secretary deter-
10	mines that the project—
11	(A) has a reasonable likelihood of achieving
12	the objectives of the programs to be included in
13	the project;
14	(B) may reasonably be expected to meet
15	the applicable cost neutrality requirements of
16	paragraph (4), as determined by the Director of
17	the Office of Management and Budget; and
18	(C) includes the coordination of 2 or more
19	qualified programs.
20	(2) Provisions excluded from waiver au-
21	THORITY.—A waiver shall not be granted under
22	paragraph (1)—
23	(A) with respect to any provision of law re-
24	lating to—

1	(i) civil rights or prohibition of dis-
2	crimination;
3	(ii) purposes or goals of any program;
4	(iii) maintenance of effort require-
5	ments;
6	(iv) health or safety;
7	(v) labor standards under the Fair
8	Labor Standards Act of 1938; or
9	(vi) environmental protection;
10	(B) with respect to section 241(a) of the
11	Adult Education and Family Literacy Act;
12	(C) in the case of a program under the
13	United States Housing Act of 1937 (42 U.S.C.
14	1437 et seq.), with respect to any requirement
15	under section 5A of such Act (42 U.S.C.
16	1437c-1; relating to public housing agency
17	plans and resident advisory boards);
18	(D) in the case of a program under the
19	Workforce Investment Act, with respect to any
20	requirement the waiver of which would violate
21	section 189(i)(4)(A)(i) of such Act;
22	(E) in the case of the food stamp program
23	(as defined in section 3(h) of the Food Stamp
24	Act of 1977 (7 U.S.C. $2012(h)$), with respect to
25	any requirement under—

1	(i) section 6 (if waiving a requirement
2	under such section would have the effect of
3	expanding eligibility for the program), 7(b)
4	or 16(c) of the Food Stamp Act of 1977
5	(7 U.S.C. 2011 et seq.); or
6	(ii) title IV of the Personal Responsi-
7	bility and Work Opportunity Reconciliation
8	Act of 1996 (8 U.S.C. 1601 et seq.);
9	(F) in the case of a program under part A
10	of title IV of the Social Security Act, if the
11	waiver would reduce or eliminate work partici-
12	pation requirements under the program;
13	(G) with respect to any requirement that a
14	State pass through to a sub-State entity part or
15	all of an amount paid to the State;
16	(H) if the waiver would waive any funding
17	restriction or limitation provided in an appro-
18	priations Act, or would have the effect of trans-
19	ferring appropriated funds from 1 appropria-
20	tions account to another; or
21	(I) except as otherwise provided by statute,
22	if the waiver would waive any funding restric-
23	tion applicable to a program authorized under
24	an Act which is not an appropriations Act (but
25	not including program requirements such as ap-

1	plication procedures, performance standards,
2	reporting requirements, or eligibility standards),
3	or would have the effect of transferring funds
4	from a program for which there is direct spend-
5	ing (as defined in section 250(c)(8) of the Bal-
6	anced Budget and Emergency Deficit Control
7	Act of 1985) to another program.
8	(3) AGREEMENT OF EACH ADMINISTERING SEC-
9	RETARY REQUIRED.—
10	(A) IN GENERAL.—An applicant may not
11	conduct a demonstration project under this sec-
12	tion unless each administering Secretary with
13	respect to any program proposed to be included
14	in the project has approved the application to
15	conduct the project.
16	(B) AGREEMENT WITH RESPECT TO FUND-
17	ING AND IMPLEMENTATION.—Before approving
18	an application to conduct a demonstration
19	project under this section, an administering
20	Secretary shall have in place an agreement with
21	the applicant with respect to the payment of
22	funds and responsibilities required of the ad-
23	ministering Secretary with respect to the
24	project.
25	(4) Cost-neutrality requirement.—

1 (\mathbf{A}) RULE.—Notwithstanding GENERAL 2 any other provision of law (except subparagraph) 3 (B)), the total of the amounts that may be paid 4 by the Federal Government for a fiscal year 5 with respect to the programs in the State in 6 which an entity conducting a demonstration 7 project under this section is located that are af-8 fected by the project shall not exceed the esti-9 mated total amount that the Federal Govern-10 ment would have paid for the fiscal year with 11 respect to the programs if the project had not 12 been conducted, as determined by the Director 13 of the Office of Management and Budget.

14 (B) SPECIAL RULE.—If an applicant sub-15 mits to the Director of the Office of Manage-16 ment and Budget a request to apply the rules 17 of this subparagraph to the programs in the 18 State in which the applicant is located that are 19 affected by a demonstration project proposed in 20 an application submitted by the applicant pur-21 suant to this section, during such period of not 22 more than 5 consecutive fiscal years in which 23 the project is in effect, and the Director deter-24 mines, on the basis of supporting information 25 provided by the applicant, to grant the request,

1	then, notwithstanding any other provision of
2	law, the total of the amounts that may be paid
3	by the Federal Government for the period with
4	respect to the programs shall not exceed the es-
5	timated total amount that the Federal Govern-
6	ment would have paid for the period with re-
7	spect to the programs if the project had not
8	been conducted.
9	(5) 90-day approval deadline.—
10	(A) IN GENERAL.—If an administering
11	Secretary receives an application to conduct a
12	demonstration project under this section and
13	does not disapprove the application within 90
14	days after the receipt, then—
15	(i) the administering Secretary is
16	deemed to have approved the application
17	for such period as is requested in the ap-
18	plication, except to the extent inconsistent
19	with subsection (e); and
20	(ii) any waiver requested in the appli-
21	cation which applies to a qualified program
22	that is identified in the application and is
23	administered by the administering Sec-
24	retary is deemed to be granted, except to

1	the extent inconsistent with paragraph (2)
2	or (4) of this subsection.
3	(B) DEADLINE EXTENDED IF ADDITIONAL
4	INFORMATION IS SOUGHT.—The 90-day period
5	referred to in subparagraph (A) shall not in-
6	clude any period that begins with the date the
7	Secretary requests the applicant to provide ad-
8	ditional information with respect to the applica-
9	tion and ends with the date the additional in-
10	formation is provided.
11	(e) DURATION OF PROJECTS.—A demonstration
12	project under this section may be approved for a term of
13	not more than 5 years.
14	(f) Reports to Congress.—
15	(1) REPORT ON DISPOSITION OF APPLICA-
16	TIONS.—Within 90 days after an administering Sec-
17	retary receives an application submitted pursuant to
18	this section, the administering Secretary shall sub-
19	mit to each Committee of the Congress which has
20	jurisdiction over a qualified program identified in
21	the application notice of the receipt, a description of
21 22	
	the application notice of the receipt, a description of

1	(2) REPORTS ON PROJECTS.—Each admin-
2	istering Secretary shall provide annually to the Con-
3	gress a report concerning demonstration projects ap-
4	proved under this section, including—
5	(A) the projects approved for each appli-
6	cant;
7	(B) the number of waivers granted under
8	this section, and the specific statutory provi-
9	sions waived;
10	(C) how well each project for which a waiv-
11	er is granted is improving or enhancing pro-
12	gram achievement from the standpoint of qual-
13	ity, cost-effectiveness, or both;
14	(D) how well each project for which a
15	waiver is granted is meeting the performance
16	objectives specified in subsection $(c)(3)(B)$;
17	(E) how each project for which a waiver is
18	granted is conforming with the cost-neutrality
19	requirements of subsection (d)(4); and
20	(F) to the extent the administering Sec-
21	retary deems appropriate, recommendations for
22	modification of programs based on outcomes of
23	the projects.

1 (g) Amendment to United States Housing Act 2 OF 1937.—Section 5A(d) of the United States Housing 3 Act of 1937 (42 U.S.C. 1437c–1(d)) is amended— 4 (1) by redesignating paragraph (18) as para-5 graph (19); and (2) by inserting after paragraph (17) the fol-6 7 lowing new paragraph: "(18) PROGRAM COORDINATION DEMONSTRA-8 9 TION PROJECTS.—In the case of an agency that ad-10 activity referred ministers an to in section 11 601(b)(2)(H) of the Compassion and Personal Re-12 sponsibility Act that, during such fiscal year, will be 13 included in a demonstration project under section 14 601 of such Act, the information that is required to 15 be included in the application for the project pursu-16 ant to paragraphs (1) through (4) of section 601(c)17 of such Act.". 18 SEC. 602. STATE FOOD ASSISTANCE BLOCK GRANT DEM-19 **ONSTRATION PROJECT.**

20 The Food Stamp Act of 1977 (7 U.S.C. 2011 et seq.)

21 is amended by adding at the end the following:

1	"SEC. 28. STATE FOOD ASSISTANCE BLOCK GRANT DEM-
2	ONSTRATION PROJECT.
3	"(a) ESTABLISHMENT.—The Secretary shall estab-
4	lish a program to make grants to States in accordance
5	with this section to provide—
6	"(1) food assistance to needy individuals and
7	families residing in the State;
8	((2) funds to operate an employment and train-
9	ing program under subsection (g) for needy individ-
10	uals under the program; and
11	"(3) funds for administrative costs incurred in
12	providing the assistance.
13	"(b) ELECTION.—
14	"(1) IN GENERAL.—A State may elect to par-
15	ticipate in the program established under subsection
16	(a).
17	"(2) ELECTION REVOCABLE.—A State that
18	elects to participate in the program established
19	under subsection (a) may subsequently reverse the
20	election of the State only once thereafter. Following
21	the reversal, the State shall only be eligible to par-
22	ticipate in the food stamp program in accordance
23	with the other sections of this Act and shall not re-
24	ceive a block grant under this section.
25	"(3) PROGRAM EXCLUSIVE.—A State that is
26	participating in the program established under sub-

section (a) shall not be subject to, or receive any

2	benefit under, this Act except as provided in this
3	section.
4	"(c) LEAD AGENCY.—
5	"(1) DESIGNATION.—A State desiring to par-
6	ticipate in the program established under subsection
7	(a) shall designate, in an application submitted to
8	the Secretary under subsection $(d)(1)$, an appro-
9	priate State agency that complies with paragraph
10	(2) to act as the lead agency for the State.
11	"(2) DUTIES.—The lead agency shall—
12	"(A) administer, either directly, through
13	other State agencies, or through local agencies,
14	the assistance received under this section by the
15	State;
16	"(B) develop the State plan to be sub-
17	mitted to the Secretary under subsection $(d)(1)$;
18	and
19	"(C) coordinate the provision of food as-
20	sistance under this section with other Federal,
21	State, and local programs.
22	"(d) Application and Plan.—
23	"(1) APPLICATION.—To be eligible to receive
24	assistance under this section, a State shall prepare
25	and submit to the Secretary an application at such

1	time, in such manner, and containing such informa-
2	tion as the Secretary shall by regulation require, in-
3	cluding-
4	"(A) an assurance that the State will com-
5	ply with the requirements of this section;
6	"(B) a State plan that meets the require-
7	ments of paragraph (2); and
8	"(C) an assurance that the State will com-
9	ply with the requirements of the State plan
10	under paragraph (2).
11	"(2) Requirements of plan.—
12	"(A) LEAD AGENCY.—The State plan shall
13	identify the lead agency.
14	"(B) USE OF BLOCK GRANT FUNDS.—The
15	State plan shall provide that the State shall use
16	the amounts provided to the State for each fis-
17	cal year under this section—
18	"(i) to provide food assistance to
19	needy individuals and families residing in
20	the State, other than residents of institu-
21	tions who are ineligible for food stamps
22	under section 3(i);
23	"(ii) to administer an employment
24	and training program under subsection (g)
25	for needy individuals under the program

1 and to provide reimbursements to needy 2 individuals and families as would be allowed under section 16(h)(3); and 3 4 "(iii) to pay administrative costs in-5 curred in providing the assistance. 6 "(C) Assistance for entire state.--7 The State plan shall provide that benefits under 8 this section shall be available throughout the 9 entire State. "(D) NOTICE AND HEARINGS.—The State 10 11 plan shall provide that an individual or family 12 who applies for, or receives, assistance under 13 this section shall be provided with notice of, and 14 an opportunity for a hearing on, any action 15 under this section that adversely affects the in-16 dividual or family. 17 "(E) OTHER ASSISTANCE.— "(i) COORDINATION.—The State plan 18 19 may coordinate assistance received under 20 this section with assistance provided under 21 the State program funded under part A of 22 title IV of the Social Security Act (42 23 U.S.C. 601 et seq.). "(ii) PENALTIES.—If an individual or 24

family is penalized for violating part A of

1	title IV of the Act, the State plan may re-
2	duce the amount of assistance provided
3	under this section or otherwise penalize the
4	individual or family.
5	"(F) ELIGIBILITY LIMITATIONS.—The
6	State plan shall describe the income and re-
7	source eligibility limitations that are established
8	for the receipt of assistance under this section.
9	"(G) Receiving benefits in more than
10	1 JURISDICTION.—The State plan shall estab-
11	lish a system to verify and otherwise ensure
12	that no individual or family shall receive bene-
13	fits under this section in more than 1 jurisdic-
14	tion within the State.
15	"(H) PRIVACY.—The State plan shall pro-
16	vide for safeguarding and restricting the use
17	and disclosure of information about any indi-
18	vidual or family receiving assistance under this
19	section.
20	"(I) OTHER INFORMATION.—The State
21	plan shall contain such other information as
22	may be required by the Secretary.
23	"(3) Approval of application and plan.—
24	During fiscal years 2004 through 2008, the Sec-
25	retary may approve the applications and State plans

that satisfy the requirements of this section of not
 more than 5 States for a term of not more than 5
 years.

4 "(e) CONSTRUCTION OF FACILITIES.—No funds
5 made available under this section shall be expended for
6 the purchase or improvement of land, or for the purchase,
7 construction, or permanent improvement of any building
8 or facility.

9 "(f) BENEFITS FOR ALIENS.—No individual shall be 10 eligible to receive benefits under a State plan approved 11 under subsection (d)(3) if the individual is not eligible to 12 participate in the food stamp program under title IV of 13 the Personal Responsibility and Work Opportunity Rec-14 onciliation Act of 1996 (8 U.S.C. 1601 et seq.).

15 "(g) EMPLOYMENT AND TRAINING.—Each State
16 shall implement an employment and training program for
17 needy individuals under the program.

18 "(h) ENFORCEMENT.—

19 "(1) REVIEW OF COMPLIANCE WITH STATE
20 PLAN.—The Secretary shall review and monitor
21 State compliance with this section and the State
22 plan approved under subsection (d)(3).

23 "(2) NONCOMPLIANCE.—

1	"(A) IN GENERAL.—If the Secretary, after
2	reasonable notice to a State and opportunity for
3	a hearing, finds that—
4	"(i) there has been a failure by the
5	State to comply substantially with any pro-
6	vision or requirement set forth in the State
7	plan approved under subsection $(d)(3)$; or
8	"(ii) in the operation of any program
9	or activity for which assistance is provided
10	under this section, there is a failure by the
11	State to comply substantially with any pro-
12	vision of this section, the Secretary shall
13	notify the State of the finding and that no
14	further payments will be made to the State
15	under this section (or, in the case of non-
16	compliance in the operation of a program
17	or activity, that no further payments to the
18	State will be made with respect to the pro-
19	gram or activity) until the Secretary is sat-
20	isfied that there is no longer any failure to
21	comply or that the noncompliance will be
22	promptly corrected.
23	"(B) OTHER SANCTIONS.—In the case of a
24	finding of noncompliance made pursuant to

25 subparagraph (A), the Secretary may, in addi-

1	tion to, or in lieu of, imposing the sanctions de-
2	scribed in subparagraph (A), impose other ap-
3	propriate sanctions, including recoupment of
4	money improperly expended for purposes pro-
5	hibited or not authorized by this section and
6	disqualification from the receipt of financial as-
7	sistance under this section.
8	"(C) NOTICE.—The notice required under
9	subparagraph (A) shall include a specific identi-
10	fication of any additional sanction being im-
11	posed under subparagraph (B).
12	"(3) Issuance of regulations.—The Sec-
13	retary shall establish by regulation procedures for—
14	"(A) receiving, processing, and deter-
15	mining the validity of complaints concerning
16	any failure of a State to comply with the State
17	plan or any requirement of this section; and
18	"(B) imposing sanctions under this sec-
19	tion.
20	"(i) PAYMENTS.—
21	"(1) IN GENERAL.—For each fiscal year, the
22	Secretary shall pay to a State that has an applica-
23	tion approved by the Secretary under subsection
24	(d)(3) an amount that is equal to the allotment of
25	the State under subsection $(l)(2)$ for the fiscal year.

1	"(2) Method of payment.—The Secretary
2	shall make payments to a State for a fiscal year
3	under this section by issuing 1 or more letters of
4	credit for the fiscal year, with necessary adjustments
5	on account of overpayments or underpayments, as
6	determined by the Secretary.
7	"(3) Spending of funds by state.—
8	"(A) IN GENERAL.—Except as provided in
9	subparagraph (B), payments to a State from an
10	allotment under subsection $(1)(2)$ for a fiscal
11	year may be expended by the State only in the
12	fiscal year.
13	"(B) CARRYOVER.—The State may reserve
14	up to 10 percent of an allotment under sub-
15	section $(l)(2)$ for a fiscal year to provide assist-
16	ance under this section in subsequent fiscal
17	years, except that the reserved funds may not
18	exceed 30 percent of the total allotment re-
19	ceived under this section for a fiscal year.
20	"(4) Provision of food assistance.—A
21	State may provide food assistance under this section
22	in any manner determined appropriate by the State
23	to provide food assistance to needy individuals and
24	families in the State, such as electronic benefits
25	transfer limited to food purchases, coupons limited

to food purchases, or direct provision of commod ities.

3 "(5) DEFINITION OF FOOD ASSISTANCE.—In
4 this section, the term 'food assistance' means assist5 ance that may be used only to obtain food, as de6 fined in section 3(g).

7 "(j) AUDITS.—

8 "(1) REQUIREMENT.—After the close of each 9 fiscal year, a State shall arrange for an audit of the 10 expenditures of the State during the program period 11 from amounts received under this section.

12 "(2) INDEPENDENT AUDITOR.—An audit under 13 this section shall be conducted by an entity that is 14 independent of any agency administering activities 15 that receive assistance under this section and be in 16 accordance with generally accepted auditing prin-17 ciples.

18 "(3) PAYMENT ACCURACY.—Each annual audit
19 under this section shall include an audit of payment
20 accuracy under this section that shall be based on a
21 statistically valid sample of the caseload in the
22 State.

23 "(4) SUBMISSION.—Not later than 30 days
24 after the completion of an audit under this section,

the State shall submit a copy of the audit to the leg islature of the State and to the Secretary.

3 "(5) Repayment of amounts.—Each State 4 shall repay to the United States any amounts deter-5 mined through an audit under this section to have 6 not been expended in accordance with this section or 7 to have not been expended in accordance with the 8 State plan, or the Secretary may offset the amounts 9 against any other amount paid to the State under 10 this section.

11 "(k) NONDISCRIMINATION.—

"(1) IN GENERAL.—The Secretary shall not 12 13 assistance provide financial for any program, 14 project, or activity under this section if any person 15 with responsibilities for the operation of the pro-16 gram, project, or activity discriminates with respect 17 to the program, project, or activity because of race, 18 religion, color, national origin, sex, or disability.

19 "(2) ENFORCEMENT.—The powers, remedies,
20 and procedures set forth in title VI of the Civil
21 Rights Act of 1964 (42 U.S.C. 2000d et seq.) may
22 be used by the Secretary to enforce paragraph (1).
23 "(1) ALLOTMENTS.—

24 "(1) DEFINITION OF STATE.—In this section,
25 the term 'State' means each of the 50 States, the

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1	District of Columbia, Guam, and the Virgin Islands
2	of the United States.
3	"(2) STATE ALLOTMENT.—
4	"(A) IN GENERAL.—Except as provided in
5	subparagraphs (B) and (C), from the amounts
6	made available under section 18 of this Act for
7	each fiscal year, the Secretary shall allot to
8	each State participating in the program estab-
9	lished under subsection (a) an amount that is
10	equal to the sum of—
11	"(i) the greater of, as determined by
12	the Secretary—
13	"(I) the total dollar value of all
14	benefits issued under the food stamp
15	program established under this Act by
16	the State during fiscal year 2003; or
17	"(II) the average per fiscal year
18	of the total dollar value of all benefits
19	issued under the food stamp program
20	by the State during each of fiscal
21	years 2001 through 2003; and
22	"(ii) the greater of, as determined by
23	the Secretary—
24	"(I) the total amount received by
25	the State for administrative costs and

	110
1	the employment and training program
2	under subsections (a) and (h), respec-
3	tively, of section 16 of this Act for fis-
4	cal year 2003; or
5	"(II) the average per fiscal year
6	of the total amount received by the
7	State for administrative costs and the
8	employment and training program
9	under subsections (a) and (h), respec-
10	tively, of section 16 of this Act for
11	each of fiscal years 2001 through
12	2003.
13	"(B) ADJUSTMENT FOR INFLATION.—The
14	amount allotted by the Secretary under sub-
15	paragraph (A) for a State for a fiscal year shall
16	be increased by the amount equal to—
17	"(i) the amount allotted for the State
18	for that fiscal year under subparagraph
19	(A); multiplied by
20	"(ii) $\frac{1}{2}$ of the aggregate increase in
21	the Consumer Price Index for All-Urban
22	Consumers (all items; U.S. city average)
23	for the period of fiscal years in which the
24	State is participating in the program es-
25	tablished under subsection (a).

1 "(C) INSUFFICIENT FUNDS.—If the Sec-2 retary finds that the total amount of allotments to which States would otherwise be entitled for 3 4 a fiscal year under subparagraph (A) will ex-5 ceed the amount of funds that will be made 6 available to provide the allotments for the fiscal 7 year, the Secretary shall reduce the allotments 8 made to States under this subsection, on a pro 9 rata basis, to the extent necessary to allot 10 under this subsection a total amount that is 11 equal to the funds that will be made available.". TITLE VII—ABSTINENCE 12 **EDUCATION** 13

14 SEC. 701. EXTENSION OF ABSTINENCE EDUCATION PRO-

15

GRAM.

16 (a) EXTENSION OF APPROPRIATIONS.—Section
17 510(d) (42 U.S.C. 710(d)) is amended by striking "2002"
18 and inserting "2008".

19 (b) ALLOTMENT OF FUNDS.—Section 510(a) (42
20 U.S.C. 710(a)) is amended—

(1) in the matter preceding paragraph (1), by
striking "an application for the fiscal year under
section 505(a)" and inserting ", for the fiscal year,
an application under section 505(a), and an application under this section (in such form and meeting

such terms and conditions as determined appropriate
 by the Secretary),"; and

3 (2) in paragraph (2), to read as follows:

4 "(2) the percentage that would be determined
5 for the State under section 502(c)(1)(B)(ii) if the
6 calculation under such section took into consider7 ation only those States that transmitted both such
8 applications for such fiscal year.".

9 (c) REALLOTMENT OF FUNDS.—Section 510 (42
10 U.S.C. 710) is amended by adding at the end the following
11 new subsection:

((e)(1)) With respect to allotments under subsection 12 13 (a) for fiscal year 2004 and subsequent fiscal years, the 14 amount of any allotment to a State for a fiscal year that 15 the Secretary determines will not be required to carry out a program under this section during such fiscal year or 16 17 the succeeding fiscal year shall be available for reallotment from time to time during such fiscal years on such dates 18 as the Secretary may fix, to other States that the Sec-19 retary determines— 20

21 "(A) require amounts in excess of amounts pre22 viously allotted under subsection (a) to carry out a
23 program under this section; and

24 "(B) will use such excess amounts during such25 fiscal years.

1 "(2) Reallotments under paragraph (1) shall be made 2 on the basis of such States' applications under this sec-3 tion, after taking into consideration the population of low-4 income children in each such State as compared with the 5 population of low-income children in all such States with 6 respect to which a determination under paragraph (1) has 7 been made by the Secretary.

8 "(3) Any amount reallotted under paragraph (1) to
9 a State is deemed to be part of its allotment under sub10 section (a).".

(d) EFFECTIVE DATE.—The amendments made by
this section shall be effective with respect to the program
under section 510 for fiscal years 2004 and succeeding
fiscal years.

15 TITLE VIII—TRANSITIONAL 16 MEDICAL ASSISTANCE

17 SEC. 801. EXTENSION OF MEDICAID TRANSITIONAL MED-

18 ICAL ASSISTANCE PROGRAM THROUGH FIS19 CAL YEAR 2004.

20 (a) IN GENERAL.—Section 1925(f) (42 U.S.C.
21 1396r-6(f)) is amended by striking "2002" and inserting
22 "2004".

23 (b) CONFORMING AMENDMENT.—Section
24 1902(e)(1)(B) (42 U.S.C. 1396a(e)(1)(B)) is amended by
25 striking "September 30, 2002" and inserting "the last

1	date (if any) on which section 1925 applies under sub-
2	section (f) of that section".
3	(c) EFFECTIVE DATE.—The amendments made by
4	this section shall take effect October 1, 2003.
5	SEC. 802. ADJUSTMENT TO PAYMENTS FOR MEDICAID AD-
б	MINISTRATIVE COSTS TO PREVENT DUPLICA-
7	TIVE PAYMENTS AND TO FUND EXTENSION
8	OF TRANSITIONAL MEDICAL ASSISTANCE.
9	Section 1903 (42 U.S.C. 1396b) is amended—
10	(1) in subsection $(a)(7)$, by striking "section
11	1919(g)(3)(B)" and inserting "subsection (x) and
12	section $1919(g)(3)(C)$ "; and
13	(2) by adding at the end the following:
14	"(x) Adjustments to Payments for Administra-
15	TIVE COSTS TO FUND EXTENSION OF TRANSITIONAL
16	MEDICAL ASSISTANCE.—
17	"(1) Reductions in payments for adminis-
18	TRATIVE COSTS.—Effective for each calendar quar-
19	ter in fiscal year 2004 and fiscal year 2005, the Sec-
20	retary shall reduce the amount paid under sub-
21	section $(a)(7)$ to each State by an amount equal to
22	45 percent for fiscal year 2004, and 80 percent for
23	fiscal year 2005, of one-quarter of the annualized
24	amount determined for the medicaid program under

1	section $16(k)(2)(B)$ of the Food Stamp Act of 1977
2	(7 U.S.C. 2025(k)(2)(B)).
3	"(2) Allocation of administrative
4	COSTS.—None of the funds or expenditures de-
5	scribed in section $16(k)(5)(B)$ of the Food Stamp
6	Act of 1977 (7 U.S.C. $2025(k)(5)(B)$) may be used
7	to pay for costs—
8	"(A) eligible for reimbursement under sub-
9	section $(a)(7)$ (or costs that would have been el-
10	igible for reimbursement but for this sub-
11	section); and
12	"(B) allocated for reimbursement to the
13	program under this title under a plan submitted
14	by a State to the Secretary to allocate adminis-
15	trative costs for public assistance programs;
16	except that, for purposes of subparagraph (A), the
17	reference in clause (iii) of that section to 'subsection
18	(a)' is deemed a reference to subsection $(a)(7)$ and
19	clause $(iv)(II)$ of that section shall be applied as if
20	'medicaid program' were substituted for 'food stamp
21	program'.".
22	TITLE IX—FOOD STAMPS
23	SEC. 901. FOOD STAMP PROGRAM.
24	(a) STATE AUTHORITY TO OPERATE SEPARATE ELI-
25	GIBILITY VERIFICATION SYSTEMS; CLARIFICATION OF

REFUSAL TO COOPERATE.—Section 6(c) of the Food 1 2 Stamp Act of 1977 (7 U.S.C. 2015(c)) is amended, in the 3 matter preceding paragraph (1)(A), by inserting the fol-4 lowing: "Notwithstanding the preceding sentence, nothing 5 in this Act or any other provision of law prevents a State from operating a separate eligibility verification system to 6 7 accurately verify information to determine the eligibility 8 of a household or to complete any subsequent review of 9 a household's eligibility. The failure of a household to ap-10 pear at an eligibility verification interview may be deemed a refusal to cooperate under this subsection.". 11

(b) ALIGNMENT OF TANF AND FOOD STAMP PRO13 GRAM WORK REQUIREMENTS; CLARIFICATION OF SCOPE
14 OF SIMPLIFIED FOOD STAMP PROGRAM.—

(1) SIMPLIFIED FOOD STAMP PROGRAM.—Section 26(c) of the Food Stamp Act of 1977 (7 U.S.C.
2035(c)) is amended—

18 (A) in paragraph (1), by inserting "are eli19 gible for, have applied for, or" after "mem20 bers";

(B) in paragraph (2), by inserting "are eligible for, have applied for, or" after "members"; and

(C) in paragraph (3)—

1	(i) by striking "if approved by the
2	Secretary,"; and
3	(ii) by inserting "are eligible for, have
4	applied for, or" after "members" the sec-
5	ond place it appears.
6	(2) Work requirements as conditions of
7	PARTICIPATION.—Section $6(d)(1)$ of the Food
8	Stamp Act of 1977 (7 U.S.C. 2015(d)(1)) is amend-
9	ed—
10	(A) in subparagraph (A)—
11	(i) in clause (i), by inserting "(or, at
12	the option of the State, more frequently)"
13	after "thereafter,"; and
14	(ii) in clause (iv), by inserting ", or to
15	comply with required assessments," after
16	"sufficient information"; and
17	(B) in subparagraph (C), by adding at the
18	end the following:
19	"(iv) State option to align work
20	REQUIREMENTS WITH TANF REQUIRE-
21	MENTS.—In the case of an individual who
22	becomes ineligible to participate in the food
23	stamp program under subparagraph (A)
24	and who is a recipient of assistance under
25	the State program funded under part A of

1	title IV of the Social Security Act (42)
2	U.S.C. 601 et seq.), the State agency may,
3	at the option of the State, establish the du-
4	ration of ineligibility for participation in
5	the food stamp program to correspond to
6	any duration of ineligibility or penalty im-
7	posed with respect to the individual under
8	that State program.".
9	(3) STATE OPTION TO NOT EXEMPT CERTAIN
10	PERSONS FROM WORK REQUIREMENTS.—
11	(A) IN GENERAL.—Section $6(d)(2)$ of the
12	Food Stamp Act of 1977 (7 U.S.C. 2015(d)(2))
13	is amended—
14	(i) in the first sentence, by redesig-
15	nating subparagraphs (A) through (F) as
16	clauses (i) through (vi), respectively;
17	(ii) by striking "(2) A person" and in-
18	serting the following:
19	"(2) EXEMPTION FROM WORK REQUIRE-
20	MENTS.—
21	"(A) IN GENERAL.—Subject to subpara-
22	graph (B), a person";
23	(iii) by inserting after the first sen-
24	tence the following:

1	"(B) Compliance by certain person.—
2	At the option of a State, a State may require
3	a person described in clause (ii) or (iv) of sub-
4	paragraph (A) to comply with the requirements
5	of paragraph (1)."; and
6	(iv) by striking the second sentence.
7	(B) TECHNICAL AMENDMENT.—Section
8	6(d)(2)(A) of the Food Stamp Act of 1977 (7
9	U.S.C. 2015(d)(2)(A)), as amended by subpara-
10	graph (A)(ii), is amended by striking ", as
11	amended (42 U.S.C. 602),".
12	(c) Strengthening Food Stamp Work Require-
13	MENTS FOR ABLE-BODIED ADULTS WITHOUT DEPEND-
14	ENTS.—Section 6(0) of the Food Stamp Act of 1977 (7
15	U.S.C. 2015(0)) is amended by adding at the end the fol-
16	lowing:
17	"(8) Limitation on waivers and 15 percent
18	EXEMPTION.—Notwithstanding any other provision
19	of this subsection—
20	"(A) no waiver granted under paragraph
21	(4) before, on, or after the date of enactment
22	of this paragraph shall continue beyond Decem-
23	ber 31, 2004; and
24	"(B) no exemption provided under para-
25	graph (6) before, on, or after the date of enact-

ment of this paragraph shall be in effect after
 December 31, 2004.".
 (d) ELIMINATION OF CAP ON REDUCTIONS OF

3 4 HOUSEHOLD ALLOTMENTS FOR FAILURE TO COMPLY WITH OTHER PUBLIC ASSISTANCE PROGRAMS AND 5 ALIGNMENT RULES PROCEDURES 6 OF AND WITH TANF.—Section 8(d) of the Food Stamp Act of 1977 (7 7 8 U.S.C. 2017(d)) is amended—

9 (1) in paragraph (1)(B), by striking "not more
10 than 25 percent" and inserting "an amount up to
11 the full value of the household allotment"; and

(2) in paragraph (2), by striking "the rules and
procedures that apply" and inserting "all the applicable rules and procedures with respect to reason,
type, period, and amount of reduction for which applicable sanctions apply".

17 (e) APPLICATION OF RULES FOR HOUSEHOLDS RE18 SIDING IN DRUG OR ALCOHOL TREATMENT CENTERS TO
19 HOMELESS OR DOMESTIC VIOLENCE SHELTERS.—

(1) IN GENERAL.—Section 8(e)(1) of the Food
Stamp Act of 1977 (7 U.S.C. 2017(e)(1)) is amended by inserting after "section 3(i)(5)," the following:
"or who resides in a homeless or domestic violence
shelter,".

1	(2) Conforming Amendments.—Section 8(e)
2	of the Food Stamp Act of 1977 (7 U.S.C. 2017(e))
3	is amended—
4	(A) in the subsection heading, by inserting
5	"OR SHELTERS" after "CENTERS"; and
6	(B) in paragraphs (1) and (2), by inserting
7	"or shelter" after "center" each place it ap-
8	pears (other than the first place such term ap-
9	pears in paragraph (1)).
10	(f) State Authority To Contract Out Certifi-
11	CATION OF APPLICANT HOUSEHOLDS.—Section 11(e) of
12	the Food Stamp Act of 1977 (7 U.S.C. 2020(e)) is amend-
13	ed by striking paragraph (6) and inserting the following:
14	"(6) that the State agency shall undertake the
15	certification of applicant households (including, at
16	the option of the State, by contract with public or
17	private entities) in accordance with the general pro-
18	cedures prescribed by the Secretary in the regula-
19	tions promulgated pursuant to this Act;".
20	TITLE X—EFFECTIVE DATE
21	SEC. 1001. EFFECTIVE DATE.
22	(a) IN GENERAL.—Except as otherwise provided, the
23	amendments made by this Act shall take effect on the date

 $24 \ \ {\rm of \ the \ enactment \ of \ this \ Act.}$

1 (b) EXCEPTION.—In the case of a State plan under 2 part A or D of title IV of the Social Security Act which 3 the Secretary determines requires State legislation in 4 order for the plan to meet the additional requirements im-5 posed by the amendments made by this Act, the effective 6 date of the amendments imposing the additional require-7 ments shall be 3 months after the first day of the first calendar quarter beginning after the close of the first reg-8 9 ular session of the State legislature that begins after the 10 date of the enactment of this Act. For purposes of the 11 preceding sentence, in the case of a State that has a 2year legislative session, each year of the session shall be 12 13 considered to be a separate regular session of the State legislature. 14