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108TH CONGRESS 2D SESSION

S. 519

[Report No. 108-404]

To establish a Native American-owned financial entity to provide financial services to Indian tribes, Native American organizations, and Native Americans, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 5, 2003

Mr. Campbell introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

NOVEMBER 10, 2004

Reported under authority of the order of the Senate of October 11, 2004, by Mr. CAMPBELL, with an amendment and an amendment to the title [Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To establish a Native American-owned financial entity to provide financial services to Indian tribes, Native American organizations, and Native Americans, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be eited as the
- 3 "Native American Capital Formation and Economic De-
- 4 velopment Act of 2003".
- 5 (b) Table of Contents of contents of
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Purposes.
 - Sec. 4. Definitions.

TITLE I—NATIVE AMERICAN CAPITAL DEVELOPMENT CORPORATION

- Sec. 101. Establishment of the Corporation.
- Sec. 102. Authorized assistance and service functions.
- Sec. 103. Native American lending services grant.
- Sec. 104. Audits.
- Sec. 105. Annual housing and economic development reports.
- Sec. 106. Advisory Council.

TITLE II—CAPITALIZATION OF CORPORATION

Sec. 201. Capitalization of the Corporation.

TITLE III—REGULATION, EXAMINATION, AND REPORTS

- Sec. 301. Regulation, examination, and reports.
- See. 302. Authority of the Secretary of Housing and Urban Development.

TITLE IV—FORMATION OF NEW CORPORATION

- Sec. 401. Formation of new corporation.
- Sec. 402. Adoption and approval of merger plan.
- Sec. 403. Consummation of merger.
- Sec. 404. Transition.
- Sec. 405. Effect of merger.

TITLE V—OTHER NATIVE AMERICAN FUNDS

- Sec. 501. Native American Economies Diagnostic Studies Fund.
- Sec. 502. Native American Economic Incubation Center Fund.

TITLE VI—AUTHORIZATIONS OF APPROPRIATIONS

- Sec. 601. Native American financial institutions.
- Sec. 602. Corporation.
- Sec. 603. Other Native American funds.

1 SEC. 2. FINDINGS.

1	SEC. 2. PRODUCES.
2	Congress finds that—
3	(1) there is a special legal and political relation
4	ship between the United States and the Indian
5	tribes, as grounded in treaties, the Constitution
6	Federal statutes and court decisions, executive or-
7	ders, and course of dealing;
8	(2) despite the availability of abundant natural
9	resources on Indian land and a rich cultural legacy
10	that accords great value to self-determination, self-
11	reliance, and independence, Native Americans suffer
12	rates of unemployment, poverty, poor health, sub-
13	standard housing, and associated social ills to a
14	greater degree than any other group in the United
15	States;
16	(3) the economic success and material well-
17	being of Native Americans depends on the combined
18	efforts and resources of the United States, Indian
19	tribal governments, the private sector, and individ-
20	uals;
21	(4) the poor performance of moribund Indian
22	economies is due in part to the near-complete ab-
23	sence of private capital and private capital institu-
24	tions; and
25	(5) the goals of economic self-sufficiency and

 ${\color{red} \textbf{political self-determination for Native Americans can}}$

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1	best be achieved by making available the resources
2	and discipline of the private market, adequate cap-
3	ital, and technical expertise.
4	SEC. 3. PURPOSES.
5	The purposes of this Act are—
6	(1) to establish an entity dedicated to capital
7	development and economic growth policies in Native
8	American communities;
9	(2) to provide the necessary resources of the
10	United States, Native Americans, and the private
11	sector on endemic problems such as fractionated and
12	unproductive Indian land;
13	(3) to provide a center for economic develop-
14	ment policy and analysis with particular emphasis
15	on diagnosing the systemic weaknesses with, and in-
16	hibitors to greater levels of investment in, Native
17	American economies;
18	(4) to establish a Native-owned financial entity
19	to provide financial services to Indian tribes, Native
20	American organizations, and Native Americans; and
21	(5) to improve the material standard of living
22	of Native Americans.
23	SEC. 4. DEFINITIONS.

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In this Act:

1	(1) Alaska Native.—The term "Alaska Na
2	tive" has the meaning given the term "Native" in
3	section 3 of the Alaska Native Claims Settlement
4	Act (43 U.S.C. 1602).
5	(2) Board.—The term "Board" means the
6	Board of Directors of the Corporation.
7	(3) CAPITAL DISTRIBUTION.—The term "cap-
8	ital distribution" has the meaning given the term in
9	section 1303 of the Federal Housing Enterprise Fi-
10	nancial Safety and Soundness Act of 1992 (12
11	U.S.C. 4502).
12	(4) Chairperson.—The term "Chairperson"
13	means the chairperson of the Board.
14	(5) CORPORATION.—The term "Corporation"
15	means the Native American Capital Development
16	Corporation established by section 101(a)(1)(A).
17	(6) COUNCIL.—The term "Council" means the
18	Advisory Council established under section 106(a).
19	(7) DESIGNATED MERGER DATE.—The term
20	"designated merger date" means the specific cal-
21	endar date and time of day designated by the Board
22	under this Act.
23	(8) DEPARTMENT OF HAWAHAN HOME
24	LANDS.—The term "Department of Hawaiian Home

Lands" means the agency that is responsible for the

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1	administration of the Hawaiian Homes Commission
2	Act, 1920 (42 Stat. 108 et seq.).
3	(9) Fund.—The term "Fund" means the Com-
4	munity Development Financial Institutions Fund es-
5	tablished under section 104 of the Riegle Commu-
6	nity Development and Regulatory Improvement Act
7	of 1994 (12 U.S.C. 4703).
8	(10) Indian tribe.—The term "Indian tribe"
9	has the meaning given the term in section 4 of the
10	Indian Self-Determination and Education Assistance
11	Act (25 U.S.C. 450b).
12	(11) MERGER PLAN.—The term "merger plan"
13	means the plan of merger adopted by the Board
14	under this Act.
15	(12) NATIVE AMERICAN.—The term "Native
16	American" means—
17	(A) a member of an Indian tribe; or
18	(B) a Native Hawaiian.
19	(13) NATIVE AMERICAN FINANCIAL INSTITU-
20	TION.—The term "Native American financial insti-
21	tution" means a person (other than an individual)
22	that—
23	(A) qualifies as a community development
24	financial institution under section 103 of the

1	Riegle Community Development and Regulatory	
2	Improvement Act of 1994 (12 U.S.C. 4702);	
3	(B) satisfies—	
4	(i) requirements established by sub-	
5	title A of title I of the Riegle Community	
6	Development and Regulatory Improvement	
7	Act of 1994 (12 U.S.C. 4701 et seq.); and	
8	(ii) requirements applicable to persons	
9	seeking assistance from the Fund;	
10	(C) demonstrates a special interest and ex-	
11	pertise in serving the primary economic develop-	
12	ment and mortgage lending needs of the Native	
13	American community; and	
14	(D) demonstrates that the person has the	
15	endorsement of the Native American commu-	
16	nity that the person intends to serve.	
17	(14) Native American Lender.—The term	
18	"Native American lender" means a Native American	
19	governing body, Native American housing authority,	
20	or other Native American financial institution that	
21	acts as a primary mortgage or economic develop-	
22	ment lender in a Native American community.	
23	(15) Native Hawahan.—The term "Native	
24	Hawaiian" has the meaning given the term in sec-	

1	tion 201 of the Hawaiian Homes Commission Act
2	1920 (42 Stat. 108).
3	(16) New corporation.—The term "new cor-
4	poration" means the corporation formed in accord-
5	ance with title IV.
6	(17) Secretary.—The term "Secretary"
7	means the Secretary of Housing and Urban Develop-
8	ment.
9	(18) TOTAL CAPITAL.—The term "total cap-
10	ital" has the meaning given the term in section 1303
11	of the Federal Housing Enterprise Financial Safety
12	and Soundness Act of 1992 (12 U.S.C. 4502).
13	(19) Transition Period.—The term "transi-
14	tion period" means the period beginning on the date
15	on which the merger plan is approved by the Sec-
16	retary and ending on the designated merger date.
17	TITLE I—NATIVE AMERICAN
18	CAPITAL DEVELOPMENT COR-
19	PORATION
20	SEC. 101. ESTABLISHMENT OF THE CORPORATION.
21	(a) Establishment; Board of Directors; Poli-
22	CIES; PRINCIPAL OFFICE; MEMBERSHIP; VACANCIES.—
23	(1) Establishment.—
24	(A) In General.—There is established
25	and chartered a corneration to be known as the

1	"Native American Capital Development Cor-
2	poration".
3	(B) PERIOD OF TIME.—The Corporation
4	shall be a congressionally chartered body cor-
5	porate until the earlier of—
6	(i) the designated merger date; or
7	(ii) the date on which the charter is
8	surrendered by the Corporation.
9	(C) CHANGES TO CHARTER.—The right to
10	revise, amend, or modify the Corporation char-
11	ter is specifically and exclusively reserved to
12	Congress.
13	(2) Board of directors; principal of-
14	FICE.
15	(A) Board.—The powers of the Corpora-
16	tion shall be vested in a Board of Directors,
17	which Board shall determine the policies that
18	govern the operations and management of the
19	Corporation.
20	(B) Principal office; residency.—
21	(i) Principal office.—The principal
22	office of the Corporation shall be in the
23	District of Columbia

1	(ii) Venue.—For purposes of venue,
2	the Corporation shall be considered to be a
3	resident of the District of Columbia.
4	(3) Membership.—
5	(A) IN GENERAL.—
6	(i) Nine members.—Except as pro-
7	vided in clause (ii), the Board shall consist
8	of 9 members, of which—
9	(I) 3 members shall be appointed
10	by the President; and
11	(II) 6 members shall be elected
12	by the class A stockholders, in accord-
13	ance with the bylaws of the Corpora-
14	tion.
15	(ii) Thrteen members.—If class B
16	stock is issued under section 201(b), the
17	Board shall consist of 13 members, of
18	which—
19	(I) 9 members shall be appointed
20	and elected in accordance with clause
21	(i); and
22	(II) 4 members shall be elected
23	by the class B stockholders, in accord-
24	ance with the bylaws of the Corpora-
25	tion.

1	(B) Terms.—Each member of the Board
2	shall be elected or appointed for a 4-year term,
3	except that the members of the initial Board
4	shall be elected or appointed for the following
5	terms:
6	(i) Of the 3 members appointed by
7	the President—
8	(I) 1 member shall be appointed
9	for a 2-year term;
10	(H) 1 member shall be appointed
11	for a 3-year term; and
12	(III) 1 member shall be ap-
13	pointed for a 4-year term;
14	as designated by the President at the time
15	of the appointments.
16	(ii) Of the 6 members elected by the
17	elass A stockholders—
18	(I) 2 members shall each be
19	elected for a 2-year term;
20	(H) 2 members shall each be
21	elected for a 3-year term; and
22	(III) 2 members shall each be
23	elected for a 4-year term.

1	(iii) If class B stock is issued and 4
2	additional members are elected by the class
3	B stockholders—
4	(I) 1 member shall be elected for
5	a 2-year term;
6	(H) 1 member shall be elected
7	for a 3-year term; and
8	(HI) 2 members shall each be
9	elected for a 4-year term.
10	(C) QUALIFICATIONS.—Each member ap-
11	pointed by the President shall have expertise in
12	1 or more of the following areas:
13	(i) Native American housing and eco-
14	nomic development matters.
15	(ii) Financing in Native American
16	communities.
17	(iii) Native American governing bod-
18	ies, legal infrastructure, and judicial sys-
19	tems.
20	(iv) Restricted and trust land issues
21	economic development, and small consumer
22	loans.
23	(D) Members of indian tribes.—Not
24	less than 2 of the members appointed by the
25	President shall be members of different, feder-

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1	ally-recognized Indian tribes enrolled in accord-
2	ance with the applicable requirements of the In-
3	dian tribes.
4	(E) CHAIRPERSON.—The Board shall se-
5	lect a Chairperson from among the members of
6	the Board, except that the initial Chairperson
7	shall be selected from among the members of
8	the initial Board who have been appointed or
9	elected to serve for a 4-year term.
10	(F) VACANCIES.—
11	(i) Appointed members.—Any va-
12	cancy in the appointed membership of the
13	Board shall be filled by appointment by the
14	President, but only for the unexpired por-
15	tion of the term.
16	(ii) Elected members.—Any va-
17	cancy in the elected membership of the
18	Board shall be filled by appointment by the
19	Board, but only for the unexpired portion
20	of the term.
21	(G) Transitions.—Any member of the
22	Board may continue to serve after the expira-
23	tion of the term for which the member was ap-

pointed or elected until a qualified successor

has been appointed or elected.

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1	(b) Powers of the Corporation.—The Corpora-
2	tion—
3	(1) shall adopt bylaws, consistent with this Act,
4	regulating, among other things, the manner in
5	which—
6	(A) the business of the Corporation shall
7	be conducted;
8	(B) the elected members of the Board shall
9	be elected;
10	(C) the stock of the Corporation shall be
11	issued, held, and disposed of;
12	(D) the property of the Corporation shall
13	be disposed of; and
14	(E) the powers and privileges granted to
15	the Corporation by this Act and other law shall
16	be exercised;
17	(2) may make and execute contracts, agree-
18	ments, and commitments, including entering into a
19	cooperative agreement with the Secretary;
20	(3) may prescribe and impose fees and charges
21	for services provided by the Corporation;
22	(4) may, if a settlement, adjustment, com-
23	promise, release, or waiver of a claim, demand, or
24	right of, by, or against the Corporation, is not ad-
25	verse to the interests of the United States—

1	(A) settle, adjust, and compromise on the
2	claim, demand, or right; and
3	(B) with or without consideration or ben-
4	efit to the Corporation, release or waive, in
5	whole or in part, in advance or otherwise, the
6	elaim, demand, or right;
7	(5) may sue and be sued, complain and defend,
8	in any Federal, State, tribal, or other court;
9	(6) may acquire, take, hold, and own, manage,
10	and dispose of any property;
11	(7) may—
12	(A) determine the necessary expenditures
13	of the Corporation and the manner in which
14	those expenditures shall be incurred, allowed,
15	and paid; and
16	(B) appoint, employ, and fix and provide
17	for the compensation and benefits of such offi-
18	cers, employees, attorneys, and agents as the
19	Board determines reasonable and not incon-
20	sistent with this section;
21	(8) may incorporate a new corporation under
22	State, District of Columbia, or tribal law, as pro-
23	vided in this Act;
24	(9) may adopt a plan of merger, as provided in
25	this Act:

1	(10) may consummate the merger of the Cor-
2	poration into the new corporation, as provided in
3	this Act; and
4	(11) may have succession until the designated
5	merger date or any earlier date on which the Cor-
6	poration surrenders the Federal charter of the Cor-
7	poration.
8	(e) Investment of Funds; Designation as De-
9	Positary, Custodian, or Agent.—
10	(1) INVESTMENT OF FUNDS.—Funds of the
11	Corporation that are not required to meet current
12	operating expenses shall be invested in—
13	(A) obligations of, or obligations guaran-
14	teed by, the United States (or any agency of
15	the United States); or
16	(B) in obligations, participations, or other
17	instruments that are lawful investments for fi-
18	duciary, trust, or public funds.
19	(2) Designation as Depositary, Custodian,
20	OR AGENT.—Any Federal Reserve bank or Federal
21	home loan bank, or any bank as to which at the time
22	of its designation by the Corporation there is out-
23	standing a designation by the Secretary of the
24	Treasury as a general or other depositary of public
25	money may—

1	(A) be designated by the Corporation as a
2	depositary or custodian or as a fiscal or other
3	agent of the Corporation; and
4	(B) act as such a depositary, custodian, or
5	agent.
6	(d) Actions By and Against the Corporation.—
7	Notwithstanding section 1349 of title 28, United States
8	Code, or any other provision of law—
9	(1) the Corporation shall be deemed to be an
10	agency covered under sections 1345 and 1442 of
11	title 28, United States Code;
12	(2) any eivil action to which the Corporation is
13	a party shall be deemed to arise under the laws of
14	the United States, and the appropriate district court
15	of the United States shall have original jurisdiction
16	over any such action, without regard to amount or
17	value; and
18	(3) in any case in which all remedies have been
19	exhausted in accordance with the applicable ordi-
20	nances of an Indian tribe, in any civil or other ac-
21	tion, ease, or controversy in a tribal court, State
22	court, or in any court other than a district court of
23	the United States, to which the Corporation is a
24	party, may at any time before the commencement of
25	the civil action be removed by the Corporation, with-

1	out the giving of any bond or security and by fol-
2	lowing any procedure for removal of causes in effect
3	at the time of the removal—
4	(A) to the district court of the United
5	States for the district and division in which the
6	action is pending; or
7	(B) if there is no such district court, to the
8	United States District Court for the District of
9	Columbia.
10	SEC. 102. AUTHORIZED ASSISTANCE AND SERVICE FUNC-
11	TIONS.
12	The Corporation may—
13	(1) assist in the planning, establishment, and
14	organization of Native American financial institu-
15	tions;
16	(2) develop and provide financial expertise and
17	technical assistance to Native American financial in-
18	stitutions, including methods of underwriting, secur-
19	ing, servicing, packaging, and selling mortgage and
20	small commercial and consumer loans;
21	(3) develop and provide specialized technical as-
22	sistance on overcoming barriers to primary mortgage
23	lending on Native American land, including issues
24	relating to—
25	(A) trust land;

1	(B) discrimination;
2	(C) high operating costs; and
3	(D) inapplicability of standard under-
4	writing criteria;
5	(4) provide mortgage underwriting assistance
6	(but not in originating loans) under contract to Na-
7	tive American financial institutions;
8	(5) work with the Federal National Mortgage
9	Association, the Federal Home Loan Mortgage Cor-
10	poration, and other participants in the secondary
11	market for home mortgage instruments in identi-
12	fying and eliminating barriers to the purchase of
13	Native American mortgage loans originated by Na-
14	tive American financial institutions and other lend-
15	ers in Native American communities;
16	(6) obtain capital investments in the Corpora-
17	tion from Indian tribes, Native American organiza-
18	tions, and other entities;
19	(7) act as an information clearinghouse by pro-
20	viding information on financial practices to Native
21	American financial institutions;
22	(8) monitor and report to Congress on the per-
23	formance of Native American financial institutions
24	in meeting the economic development and housing
25	credit needs of Native Americans: and

1	(9) provide any of the services described in this
2	section—
3	(A) directly; or
4	(B) under a contract authorizing another
5	national or regional Native American financial
6	services provider to assist the Corporation in
7	carrying out the purposes of this Act.
8	SEC. 103. NATIVE AMERICAN LENDING SERVICES GRANT.
9	(a) Initial Grant Payment.—If the Secretary and
10	the Corporation enter into a cooperative agreement for the
11	Corporation to provide technical assistance and other serv-
12	ices to Native American financial institutions, the agree-
13	ment shall, to the extent that funds are available as pro-
14	vided in this Act, provide that the initial grant payment,
15	anticipated to be \$5,000,000, shall be made at the time
16	at which all members of the initial Board have been ap-
17	pointed under this Act.
18	(b) PAYMENT OF GRANT BALANCE.—The payment
19	of the remainder of the grant shall be made to the Cor-
20	poration not later than 1 year after the date on which
21	the initial grant payment is made under subsection (a).
22	SEC. 104. AUDITS.
23	(a) Independent Audits.—
24	(1) In General.—The Corporation shall have
25	an annual independent audit made of the financial

statements of the Corporation by an independent
public accountant in accordance with generally aceepted auditing standards.

(2) DETERMINATIONS.—In conducting an audit under this subsection, the independent public accountant shall determine and submit to the Secretary a report on whether the financial statements of the Corporation—

(A) are presented fairly in accordance with generally accepted accounting principles; and

(B) to the extent determined necessary by the Secretary, comply with any disclosure requirements imposed under section 301.

(b) GAO AUDITS.—

(1) IN GENERAL. Beginning on the date that is 2 years after the date of commencement of operation of the Corporation, unless an earlier date is required by any other law, grant, or agreement, the programs, activities, receipts, expenditures, and financial transactions of the Corporation shall be subject to audit by the Comptroller General of the United States under such rules and regulations as may be prescribed by the Comptroller General.

1	(2) Access.—To earry out this subsection, the
2	representatives of the General Accounting Office
3	shall—
4	(A) have access to all books, accounts, fi-
5	nancial records, reports, files, and all other pa-
6	pers, things, or property belonging to or in use
7	by the Corporation that are necessary to facili-
8	tate the audit;
9	(B) be afforded full facilities for verifying
10	transactions with the balances or securities held
11	by depositaries, fiscal agents, and custodians
12	and
13	(C) have access, on request to the Corpora
14	tion or any auditor for an audit of the Corpora-
15	tion under subsection (a), to any books, ac-
16	counts, financial records, reports, files, or other
17	papers, or property belonging to or in use by
18	the Corporation and used in any such audit and
19	to any papers, records, files, and reports of the
20	auditor used in such an audit.
21	(3) REPORTS.—The Comptroller General of the
22	United States shall submit to Congress a report on
23	each audit conducted under this subsection.

1	(4) Reimbursement.—The Corporation shall
2	reimburse the General Accounting Office for the full
3	cost of any audit conducted under this subsection.
4	SEC. 105. ANNUAL HOUSING AND ECONOMIC DEVELOP-
5	MENT REPORTS.
6	Not later than 1 year after the date of enactment
7	of this Act, and annually thereafter, the Corporation shall
8	collect, maintain, and provide to the Secretary, in a form
9	determined by the Secretary, such data as the Secretary
10	determines to be appropriate with respect to the activities
11	of the Corporation relating to economic development.
12	SEC. 106. ADVISORY COUNCIL.
13	(a) Establishment.—The Board shall establish an
14	Advisory Council in accordance with this section.
15	(b) Membership.—
16	(1) In General.—The Council shall consist of
17	13 members, who shall be appointed by the Board,
18	including—
19	(A) 1 representative from each of the 12
20	districts established by the Bureau of Indian
21	Affairs; and
22	(B) 1 representative from the State of Ha-
23	waii.
24	(2) QUALIFICATIONS.—Of the members of the
25	Council—

1	(A) not less than 6 members shall have ex-
2	pertise in financial matters; and
3	(B) not less than 9 members shall be Na-
4	tive Americans.
5	(3) TERMS.—Each member of the Council shall
6	be appointed for a 4-year term, except that the ini-
7	tial Council shall be appointed, as designated by the
8	Board at the time of appointment, as follows:
9	(A) Each of 4 members shall be appointed
10	for a 2-year term.
11	(B) Each of 4 members shall be appointed
12	for a 3-year term.
13	(C) Each of 5 members shall be appointed
14	for a 4-year term.
15	(e) Duties.—The Council shall—
16	(1) advise the Board on all policy matters of
17	the Corporation; and
18	(2) through the regional representation of mem-
19	bers of the Council, provide information to the
20	Board from all sectors of the Native American com-
21	munity.

1 TITLE II—CAPITALIZATION OF 2 CORPORATION

2	
3	SEC. 201. CAPITALIZATION OF THE CORPORATION.
4	(a) Class A Stock.—The class A stock of the Cor-
5	poration shall—
6	(1) be issued only to Indian tribes and the De-
7	partment of Hawaiian Home Lands;
8	(2) be allocated—
9	(A) with respect to Indian tribes, on the
10	basis of Indian tribe population, as determined
11	by the Secretary in consultation with the Sec-
12	retary of the Interior, in such manner as to
13	issue 1 share for each member of an Indian
14	tribe; and
15	(B) with respect to the Department of Ha-
16	waiian Home Lands, on the basis of the num-
17	ber of current leases at the time of allocation;
18	(3) have such par value and other characteris-
19	tics as the Corporation shall provide;
20	(4) be issued in such a manner as to ensure
21	that voting rights may be vested only on purchase
22	of those rights from the Corporation by an Indian
23	tribe or the Department of Hawaiian Home Lands,
24	with each share being entitled to 1 vote; and
25	(5) be nontransferable.

1	(b) Class B Stock.—
2	(1) In General.—The Corporation may issue
3	class B stock evidencing capital contributions in the
4	manner and amount, and subject to any limitations
5	on concentration of ownership, as may be established
6	by the Corporation.
7	(2) Characteristics.—Any class B stock
8	issued under paragraph (1) shall—
9	(A) be available for purchase by investors;
10	(B) be entitled to such dividends as may
11	be declared by the Board in accordance with
12	subsection (e);
13	(C) have such par value and other charac-
14	teristics as the Corporation shall provide;
15	(D) be vested with voting rights, with each
16	share being entitled to 1 vote; and
17	(E) be transferable only on the books of
18	the Corporation.
19	(c) Charges and Fees; Earnings.—
20	(1) CHARGES AND FEES.—The Corporation
21	may impose charges or fees, which may be regarded
22	as elements of pricing, with the objectives that—
23	(A) all costs and expenses of the oper-
24	stions of the Corporation should be within the

1	income of the Corporation derived from such
2	operations; and
3	(B) those operations would be fully self-
4	supporting.
5	(2) Earnings.—
6	(A) In General.—All earnings from the
7	operations of the Corporation shall be annually
8	transferred to the general surplus account of
9	the Corporation.
10	(B) Transfer of General Surplus
11	FUNDS.—At any time, funds in the general sur-
12	plus account may, in the discretion of the
13	Board, be transferred to the reserves of the
14	Corporation.
15	(d) Capital Distributions.—
16	(1) Distributions.—
17	(A) In General.—Except as provided in
18	paragraph (2), the Corporation may make such
19	capital distributions as may be declared by the
20	Board.
21	(B) Charging of distributions.—All
22	capital distributions under subparagraph (A)
23	shall be charged against the general surplus ac-
24	count of the Corporation.

1	(2) RESTRICTION.—The Corporation may not
2	make any capital distribution that would decrease
3	the total capital of the Corporation to an amount
4	less than the capital level for the Corporation estab-
5	lished under section 301, without prior written ap-
6	proval of the distribution by the Secretary.
7	TITLE III—REGULATION,
8	EXAMINATION, AND REPORTS
9	SEC. 301. REGULATION, EXAMINATION, AND REPORTS.
10	(a) In General.—The Corporation shall be subject
11	to the regulatory authority of the Department of Housing
12	and Urban Development with respect to all matters relat-
13	ing to the financial safety and soundness of the Corpora-
14	tion.
15	(b) Duty of Secretary.—The Secretary shall en-
16	sure that the Corporation is adequately capitalized and op-
17	erating safely as a congressionally chartered body cor-
18	porate.
19	(e) Reports to Secretary.—
20	(1) Annual reports.—On such date as the
21	Secretary shall require, but not later than 1 year
22	after the date of enactment of this Act, and annually
23	thereafter, the Corporation shall submit to the Sec-
24	retary a report in such form and containing such in-
25	formation with respect to the financial condition and

1	operations of the Corporation as the Secretary shall
2	require.
3	(2) Contents of Reports.—Each report sub-
4	mitted under this subsection shall contain a declara-
5	tion by the president, vice president, treasurer, or
6	any other officer of the Corporation designated by
7	the Board to make the declaration, that the report
8	is true and correct to the best of the knowledge and
9	belief of that officer.
10	SEC. 302. AUTHORITY OF THE SECRETARY OF HOUSING
11	AND URBAN DEVELOPMENT.
12	The Secretary shall—
13	(1) have general regulatory power over the Cor-
14	poration; and
15	(2) promulgate such rules and regulations ap-
16	plicable to the Corporation as the Secretary deter-
17	mines to be appropriate to ensure that the purposes
18	specified in section 3 are accomplished.
19	TITLE IV—FORMATION OF NEW
20	CORPORATION
21	SEC. 401. FORMATION OF NEW CORPORATION.
22	(a) In General.—In order to continue the accom-
23	plishment of the purposes specified in section 3 beyond
24	the terms of the charter of the Corporation, the Board
25	shall, not later than 10 years after the date of enactment

- 1 of this Act, cause the formation of a new corporation
- 2 under the laws of any tribe, any State, or the District of
- 3 Columbia.
- 4 (b) Powers of New Corporation Not Pre-
- 5 SCRIBED.—Except as provided in this section, the new
- 6 corporation may have such corporate powers and at-
- 7 tributes permitted under the laws of the jurisdiction of in
- 8 which the new corporation is incorporated as the Board
- 9 determines to be appropriate.
- 10 (e) Use of Name Prohibited.—The new corpora-
- 11 tion may not use in any manner the names "Native Amer-
- 12 ican Capital Development Corporation" or "NACDCO",
- 13 or any variation of those names.
- 14 SEC. 402. ADOPTION AND APPROVAL OF MERGER PLAN.
- 15 (a) In General.—Not later than 10 years after the
- 16 date of enactment of this Act, after consultation with the
- 17 Indian tribes that are stockholders of class A stock re-
- 18 ferred to in section 201(a), the Board shall prepare, adopt,
- 19 and submit to the Secretary for approval, a plan for merg-
- 20 ing the Corporation into the new corporation.
- 21 (b) Designated Merger Date.—
- 22 (1) In General.—The Board shall establish
- 23 the designated merger date in the merger plan as a
- 24 specific calendar date on which, and time of day at

1	which, the merger of the Corporation into the new
2	corporation shall take effect.
3	(2) CHANGES.—The Board may change the
4	designated merger date in the merger plan by adopt-
5	ing an amended plan of merger.
6	(3) RESTRICTION.—Except as provided in para-
7	graph (4), the designated merger date in the merger
8	plan or any amended merger plan shall not be later
9	than 11 years after the date of enactment of this
10	Act.
11	(4) Exception.—Subject to the restriction
12	contained in paragraph (5), the Board may adopt an
13	amended plan of merger that designates a date
14	under paragraph (3) that is later than 11 years
15	after the date of enactment of this Act if the Board
16	submits to the Secretary a report—
17	(A) stating that an orderly merger of the
18	Corporation into the new corporation is not fea-
19	sible before the latest date designated by the
20	Board;
21	(B) explaining why an orderly merger of
22	the Corporation into the new corporation is not
23	feasible before the latest date designated by the
24	Board;

1	(C) describing the steps that have been
2	taken to consummate an orderly merger of the
3	Corporation into the new corporation not later
4	than 11 years after the date of enactment of
5	this Act; and
6	(D) describing the steps that will be taken
7	to consummate an orderly and timely merger of
8	the Corporation into the new corporation.
9	(5) LIMITATION.—The date designated by the
10	Board in an amended merger plan shall not be later
11	than 12 years after the date of enactment of this
12	Act.
13	(6) Consummation of Merger.—The con-
14	summation of an orderly and timely merger of the
15	Corporation into the new corporation shall not occur
16	later than 13 years after the date of enactment of
17	this Act.
18	(e) Governmental Approvals of Merger Plan
19	REQUIRED.—The merger plan or any amended merger
20	plan shall take effect on the date on which the plan is
21	approved by the Secretary.
22	(d) REVISION OF DISAPPROVED MERGER PLAN RE-
23	QUIRED.—If the Secretary disapproves the merger plan or
24	any amended merger plan—
25	(1) the Secretary shall—

1	(A) notify the Corporation of the dis-
2	approval; and
3	(B) indicate the reasons for the dis-
4	approval; and
5	(2) not later than 30 days after the date of no-
6	tification of disapproval under paragraph (1), the
7	Corporation shall submit to the Secretary for ap-
8	proval, an amended merger plan that responds to
9	the reasons for the disapproval indicated in that no-
10	tification.
11	(e) No Stockholder Approval of Merger Plan
12	REQUIRED.—The approval or consent of the stockholders
13	of the Corporation shall not be required to accomplish the
14	merger of the Corporation into the new corporation.
15	SEC. 403. CONSUMMATION OF MERGER.
16	The Board shall ensure that the merger of the Cor-
17	poration into the new corporation is accomplished in ac-
18	eordance with—
19	(1) a merger plan approved by the Secretary
20	under section 402; and
21	(2) all applicable laws of the jurisdiction in
22	which the new corporation is incorporated.
23	SEC. 404. TRANSITION.
24	Except as provided in this section, the Corporation
25	shall, during the transition period, continue to have all of

1	the rights, privileges, duties, and obligations, and shall be
2	subject to all of the limitations and restrictions, set forth
3	in this Act.
4	SEC. 405. EFFECT OF MERGER.
5	(a) Transfer of Assets and Liabilities.—On
6	the designated merger date—
7	(1) all real, personal, and mixed property, all
8	debts due on any account, and any other interest, of
9	or belonging to or due to the Corporation, shall be
10	transferred to and vested in the new corporation
11	without further act or deed; and
12	(2) no title to any real, personal, or mixed prop-
13	erty shall be impaired in any way by reason of the
14	merger.
15	(b) TERMINATION OF THE CORPORATION AND FED-
16	ERAL CHARTER.—On the designated merger date—
17	(1) the surviving corporation of the merger
18	shall be the new corporation;
19	(2) the Federal charter of the Corporation shall
20	terminate; and
21	(3) the separate existence of the Corporation
22	shall terminate.
23	(e) References to the Corporation in Law.—
24	After the designated merger date, any reference to the

1	Corporation in any law or regulation shall be deemed to
2	refer to the new corporation.
3	(d) SAVINGS CLAUSE.—
4	(1) Proceedings.—The merger of the Cor-
5	poration into the new corporation shall not abate
6	any proceeding commenced by or against the Cor-
7	poration before the designated merger date, except
8	that the new corporation shall be substituted for the
9	Corporation as a party to any such proceeding as of
10	the designated merger date.
11	(2) Contracts and agreements.—All con-
12	tracts and agreements to which the Corporation is ϵ
13	party and which are in effect on the day before the
14	designated merger date shall continue in effect ac-
15	cording to their terms, except that the new corpora-
16	tion shall be substituted for the Corporation as ϵ
17	party to those contracts and agreements as of the
18	designated merger date.
19	TITLE V—OTHER NATIVE
20	AMERICAN FUNDS
21	SEC. 501. NATIVE AMERICAN ECONOMIES DIAGNOSTIC
22	STUDIES FUND.
23	(a) Establishment.—There is established within
24	the Corporation a fund to be known as the "Native Amer-

25 ican Economies Diagnostic Studies Fund" (referred to in

1	this section as the "Diagnostic Fund"), to be used to
2	strengthen Indian tribal economies by supporting invest-
3	ment policy reforms and technical assistance to eligible In-
4	dian tribes, consisting of—
5	(1) any interest earned on investment of
6	amounts in the Fund under subsection (d); and
7	(2) such amounts as are appropriated to the
8	Diagnostic Fund under subsection (f).
9	(b) USE OF AMOUNTS FROM DIAGNOSTIC FUND.—
10	(1) In General.—The Corporation shall use
11	amounts in the Diagnostic Fund to establish ar
12	interdisciplinary mechanism by which the Corpora-
13	tion and interested Indian tribes may jointly—
14	(A) conduct diagnostic studies of Native
15	economic conditions; and
16	(B) provide recommendations for reforms
17	in the policy, legal, regulatory, and investment
18	areas and general economic environment of the
19	interested Indian tribes.
20	(2) Conditions for studies.—A diagnostic
21	study conducted jointly by the Corporation and an
22	Indian tribe under paragraph (1)—
23	(A) shall be conducted in accordance with
24	an agreement between the Corporation and the
25	Indian tribe; and

1	(B) at a minimum, shall identify inhibitors
2	to greater levels of private sector investment
3	and job creation with respect to the Indian
4	tribe.
5	(c) Expenditures From Diagnostic Fund.—
6	(1) In General.—Subject to paragraph (2), on
7	request by the Corporation, the Secretary of the
8	Treasury shall transfer from the Diagnostic Fund to
9	the Corporation such amounts as the Corporation
10	determines are necessary to carry out this section.
11	(2) Administrative expenses.—An amount
12	not exceeding 12 percent of the amounts in the Di-
13	agnostic Fund shall be available in each fiscal year
14	to pay the administrative expenses necessary to
15	earry out this section.
16	(d) Investment of Amounts.—
17	(1) In General.—The Secretary of the Treas-
18	ury shall invest such portion of the Diagnostic Fund
19	as is not, in the judgment of the Secretary of the
20	Treasury, required to meet current withdrawals. In-
21	vestments may be made only in interest-bearing obli-

(2) Acquisition of obligations. For the purpose of investments under paragraph (1), obligations may be acquired—

gations of the United States.

1	(A) on original issue at the issue price; or
2	(B) by purchase of outstanding obligations
3	at the market price.
4	(3) Sale of obligations.—Any obligation ac-
5	quired by the Diagnostic Fund may be sold by the
6	Secretary of the Treasury at the market price.
7	(4) CREDITS TO FUND.—The interest on, and
8	the proceeds from the sale or redemption of, any ob-
9	ligations held in the Diagnostic Fund shall be ered-
10	ited to and form a part of the Diagnostic Fund.
11	(e) Transfers of Amounts.—
12	(1) In General.—The amounts required to be
13	transferred to the Diagnostic Fund under this sec-
14	tion shall be transferred at least monthly from the
15	general fund of the Treasury to the Diagnostic Fund
16	on the basis of estimates made by the Secretary of
17	the Treasury.
18	(2) Adjustments.—Proper adjustment shall
19	be made in amounts subsequently transferred to the
20	extent prior estimates were in excess of or less than
21	the amounts required to be transferred.
22	(f) Transfers to Diagnostic Fund.—There are
23	appropriated to the Diagnostic Fund, out of funds made
24	available under section 603, such sums as are necessary
25	to carry out this section.

1	SEC. 502. NATIVE AMERICAN ECONOMIC INCUBATION CEN-
2	TER FUND.
3	(a) Establishment.—There is established within
4	the Corporation a fund to be known as the "Native Amer-
5	ican Economic Incubation Center Fund" (referred to in
6	this section as the "Economic Fund"), consisting of—
7	(1) any interest earned on investment of
8	amounts in the Economic Fund under subsection
9	(d); and
10	(2) such amounts as are appropriated to the
11	Economic Fund under subsection (f).
12	(b) Use of Amounts From Economic Fund.—
13	(1) In General.—The Corporation shall use
14	amounts in the Economic Fund to ensure that Fed-
15	eral development assistance and other resources
16	dedicated to Native American economic development
17	are provided only to Native American communities
18	with demonstrated commitments to—
19	(A) sound economic and political policies;
20	(B) good governance; and
21	(C) practices that promote increased levels
22	of economic growth and job creation.
23	(e) Expenditures From Economic Fund.—
24	(1) In General.—Subject to paragraph (2), on
25	request by the Corporation, the Secretary of the
26	Treasury shall transfer from the Economic Fund to

1	the Corporation such amounts as the Corporation
2	determines are necessary to carry out this section.
3	(2) Administrative expenses.—An amount
4	not exceeding 12 percent of the amounts in the Eco-
5	nomie Fund shall be available in each fiscal year to
6	pay the administrative expenses necessary to carry
7	out this section.
8	(d) Investment of Amounts.—
9	(1) IN GENERAL.—The Secretary of the Treas-
10	ury shall invest such portion of the Economic Fund
11	as is not, in the judgment of the Secretary of the
12	Treasury, required to meet current withdrawals. In-
13	vestments may be made only in interest-bearing obli-
14	gations of the United States.
15	(2) Acquisition of obligations. For the
16	purpose of investments under paragraph (1), obliga-
17	tions may be acquired—
18	(A) on original issue at the issue price; or
19	(B) by purchase of outstanding obligations
20	at the market price.
21	(3) Sale of obligations.—Any obligation ac-
22	quired by the Economic Fund may be sold by the
23	Secretary of the Treasury at the market price.
24	(4) CREDITS TO FUND.—The interest on, and
25	the proceeds from the sale or redemption of, any ob-

1	ligations held in the Economic Fund shall be cred-
2	ited to and form a part of the Economic Fund.
3	(e) Transfers of Amounts.—
4	(1) In General.—The amounts required to be
5	transferred to the Economic Fund under this section
6	shall be transferred at least monthly from the gen-
7	eral fund of the Treasury to the Economic Fund on
8	the basis of estimates made by the Secretary of the
9	Treasury.
10	(2) Adjustments.—Proper adjustment shall
11	be made in amounts subsequently transferred to the
12	extent prior estimates were in excess of or less than
13	the amounts required to be transferred.
14	(f) Transfers to Economic Fund.—There are ap-
15	propriated to the Economic Fund, out of funds made
16	available under section 603, such sums as are necessary
17	to earry out this section.
18	TITLE VI—AUTHORIZATIONS OF
19	APPROPRIATIONS
20	SEC. 601. NATIVE AMERICAN FINANCIAL INSTITUTIONS.
21	(a) In General.—There are authorized to be appro-
22	priated to the Fund, without fiscal year limitation, such
23	sums as are necessary to provide financial assistance to
24	Native American financial institutions.

- 1 (b) No Consideration as Matching Funds.—To
- 2 the extent that a Native American financial institution re-
- 3 eeives funds under subsection (a), the funds shall not be
- 4 considered to be matching funds required under section
- 5 108(e) of the Riegle Community Development and Regu-
- 6 latery Improvement Act of 1994 (12 U.S.C. 4707(e)).
- 7 SEC. 602. CORPORATION.
- 8 There are authorized to be appropriated to the Sec-
- 9 retary, for transfer to the Corporation, such sums as are
- 10 necessary to earry out activities of the Corporation.
- 11 SEC. 603. OTHER NATIVE AMERICAN FUNDS.
- 12 There are authorized to be appropriated such sums
- 13 as are necessary to carry out sections 501 and 502.
- 14 SECTION 1. SHORT TITLE.
- 15 This Act may be cited as the "Indian Tribal Develop-
- 16 ment Corporation Feasibility Study Act of 2004".
- 17 SEC. 2. FEASIBILITY STUDY.
- 18 Section 4(b) of the Native American Business Develop-
- 19 ment, Trade Promotion, and Tourism Act of 2000 (25
- 20 U.S.C. 4303(b)) is amended—
- 21 (1) by redesignating paragraph (6) as para-
- 22 graph (7); and
- 23 (2) by inserting after paragraph (5) the fol-
- 24 lowing:

1	"(6) Tribal development corporation fea-
2	SIBILITY STUDY.—
3	"(A) In General.—The Secretary shall es-
4	tablish the Tribal Development Corporation Fea-
5	sibility Study Group (referred to in this para-
6	graph as the 'Group').
7	"(B) Members.—The Group shall be com-
8	prised of 12 members, as follows:
9	"(i) Representatives of indian
10	TRIBES.—Five members of the Group shall
11	be representatives of federally recognized In-
12	dian tribes.
13	"(ii) Representatives of the Alas-
14	KA NATIVE COMMUNITY.—Three members of
15	the Group shall be representatives of the
16	Alaska Native Community.
17	"(iii) Representative of the Na-
18	TIVE HAWAIIAN COMMUNITY.—One member
19	of the Group shall be a representative of the
20	Native Hawaiian Community.
21	"(iv) Representative of the pri-
22	VATE SECTOR.—Two members of the Group
23	shall be representatives of nongovernmental
24	economic activities carried out by private
25	enterprises in the private sector.

1	"(v) FEDERAL OFFICIALS.—One mem-
2	ber of the Group shall be a representative of
3	the Department of the Treasury with dem-
4	onstrated experience in international eco-
5	nomic development and international finan-
6	$cial\ institutions.$
7	"(C) Chairperson.—The members of the
8	Group shall select a Chairperson.
9	"(D) Personnel and services.—
10	"(i) In general.—The Chairperson of
11	the Group may appoint and terminate such
12	personnel as are necessary to enable the
13	Group to perform its duties.
14	"(ii) Procurement of services.—
15	The Chairperson may procure such services
16	as are necessary to enable the Group to per-
17	form the duties of the Group.
18	"(E) $STUDY$.—
19	"(i) In general.—Not later than 270
20	days after the date of enactment of this sub-
21	paragraph, the Group shall—
22	"(I) conduct a study to determine
23	the feasibility of establishing an In-
24	dian Tribal Development Corporation

1	(referred to in this subparagraph as
2	the 'Corporation'); and
3	"(II) submit to the Committee on
4	Indian Affairs and the Committee on
5	Appropriations of the Senate and the
6	Committee on Resources and the Com-
7	mittee on Appropriations of the House
8	of Representatives a report that de-
9	scribes the results of the study and any
10	recommendations of the Group for fur-
11	ther legislative action.
12	"(ii) Contents.—The report shall
13	contain—
14	"(I) a discussion and determina-
15	tion of the financial feasibility of the
16	Corporation, including whether the
17	Corporation can be, over the long term,
18	$fin ancially\ self-sustainable;$
19	"(II) a discussion and determina-
20	tion of the probable economic impact of
21	the Corporation, including a dem-
22	onstration of the quantitative and
23	qualitative economic impact on Native
24	$American\ communities;$

1	"(III) a discussion and deter-
2	mination of the best alternatives in the
3	structure, organization, and lending
4	terms and conditions of the
5	Corportation, including the most ap-
6	propriate structure of capital contribu-
7	tions to best serve, and be acceptable
8	to, Native interests;
9	"(IV) a discussion and determina-
10	tion of the basic terms and conditions
11	under which funding would be pro-
12	vided to member Indian tribes;
13	"(V) a discussion of nonfinancial
14	and advisory activities to be under-
15	taken by the Corporation, including
16	the use of diagnostic studies by the
17	Corporation to—
18	"(aa) identify tribal, Fed-
19	eral, or State policies and legal
20	and regulatory conditions and in-
21	frastructure deficiencies that im-
22	pede investment, both private and
23	public, needed to promote eco-
24	$nomic\ development;$

1	"(bb) provide specific rec-
2	ommendations for remedial ac-
3	tions that can be undertaken by
4	an Indian tribe to overcome such
5	inhibitors of investment; and
6	"(cc) identify and establish
7	the terms for pre-appraisal studies
8	of investment opportunities, both
9	private and public, that can be
10	developed and promoted by an In-
11	dian tribe; and
12	"(VI) a discussion and determina-
13	tion of—
14	"(aa) the capital structure of
15	the Corporation, including the op-
16	timal level of initial capital con-
17	tributions by both Indian tribes
18	and the United States Govern-
19	ment; and
20	"(bb) the financial instru-
21	ments that will be required by the
22	Corporation to ensure its success.
23	"(F) TERMINATION OF STUDY GROUP.—The
24	Group shall terminate 120 days after the date on

1	which the Group submits the report under sub-
2	paragraph (E).
3	"(G) AUTHORIZATION OF APPROPRIA-
4	TIONS.—There are authorized to be appropriated
5	to carry out this paragraph—
6	"(i) \$3,000,000 for fiscal year 2005;
7	and
8	"(ii) \$2,000,000 for fiscal year 2006.".

Amend the title so as to read: "A bill to determine the feasibility of establishing an Indian Tribal Development Corporation.".

Calendar No. 795

108TH CONGRESS S. 519

[Report No. 108–404]

A BILL

To establish a Native American-owned financial entity to provide financial services to Indian tribes, Native American organizations, and Native Americans, and for other purposes.

November 10, 2004

Reported with an amendment and an amendment to the title