### 108TH CONGRESS 1ST SESSION

# S. 751

To amend part A of title IV of the Social Security Act to reauthorize and improve the operation of temporary assistance to needy families programs operated by Indian tribes, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

APRIL 1, 2003

Mr. Baucus (for himself, Mr. Daschle, Mr. Johnson, Mr. Campbell, Mr. Bingaman, Mr. Inouye, and Mr. Akaka) introduced the following bill; which was read twice and referred to the Committee on Finance

## A BILL

- To amend part A of title IV of the Social Security Act to reauthorize and improve the operation of temporary assistance to needy families programs operated by Indian tribes, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "American Indian Welfare Reform Act".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
  - Sec. 1. Short title; table of contents.

- Sec. 2. Findings.
- Sec. 3. Funding for tribal TANF programs.
- Sec. 4. Economic development.
- Sec. 5. Tribal job training programs.
- Sec. 6. Child care and development block grant funds for Indian tribes.
- Sec. 7. Equitable access.
- Sec. 8. Areas of Indian country or Alaskan Native villages of high joblessness.
- Sec. 9. Parity in treatment of Alaskan Natives.
- Sec. 10. Authority of Indian tribes to receive Federal funds for foster care and adoption assistance.
- Sec. 11. Demonstration program to allow Indian tribes to determine eligibility for the food stamp, medicaid, and State children's health insurance programs.
- Sec. 12. Tribal child support enforcement programs.
- Sec. 13. Break the cycle demonstration grants.
- Sec. 14. Reservation of funds under the Social Services Block Grant.
- Sec. 15. Research on tribal welfare programs and poverty among Indians.
- Sec. 16. Effective date.

#### 1 SEC. 2. FINDINGS.

- 2 Congress makes the following findings:
- 3 (1) The Federal Government bears a unique
- 4 trust responsibility for American Indians.
- 5 (2) Despite this responsibility, Indians remain
- 6 remarkably impoverished. According to the Bureau
- 7 of the Census, 25.9 percent of American Indians live
- 8 in poverty, more than twice the national poverty
- 9 rate. The average household income for Indians in
- 10 2000 was only 75 percent of that of the rest of
- 11 Americans.
- 12 (3) In some States with substantial Indian pop-
- ulations, the percentage of the welfare caseload that
- is made up of Indians has increased since the enact-
- ment of the Personal Responsibility and Work Op-
- portunity Reconciliation Act of 1996 because some

- Indians face substantial barriers in moving from
  welfare to work.
- 3 (4) A General Accounting Office review of data 4 from the Bureau of the Census found that 25 of the 5 26 counties in the United States with a majority of 6 American Indians had poverty rates "significantly" 7 higher than average.
  - (5) Many Indian tribes are located in isolated rural areas that lack sufficient economic opportunities, including jobs and economic development, transportation services, child care, and other services necessary to ensure a successful transition from welfare to work.
  - (6) Tribal temporary assistance to needy families programs have demonstrated remarkable success in moving Indians from welfare to work.
  - (7) Tribal governments, unlike State governments, have not been afforded an opportunity to administer and fully participate in the Federal entitlement program for foster care and adoption assistance, a program Congress recognizes as an important component of welfare services.
  - (8) Welfare reform has not brought enough change to Indian Country. Welfare reform has not, and will not, succeed unless it adequately addresses

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1	the unique barriers many Indians face in moving
2	from welfare to work.
3	SEC. 3. FUNDING FOR TRIBAL TANF PROGRAMS.
4	(a) Reauthorization of Tribal Family Assist-
5	ANCE GRANTS.—Section 412(a)(1)(A) of the Social Secu-
6	rity Act (42 U.S.C. 612(a)(1)(A)) is amended by striking
7	"1997" and all that follows through "2002" and inserting
8	"2004 through 2008".
9	(b) Tribal TANF Improvement Fund.—
10	(1) In general.—Section 412(a) of the Social
11	Security Act (42 U.S.C. 612(a)) is amended by
12	striking paragraph (2) and inserting the following:
13	"(2) Tribal tanf improvement grants.—
14	"(A) Tribal capacity grants.—
15	"(i) In general.—Of the amount ap-
16	propriated under subparagraph (E) for the
17	period of fiscal years 2004 through 2008
18	\$185,000,000 of such amount shall be
19	used by the Secretary to award grants for
20	tribal human services program infrastruc-
21	ture improvement (as defined in clause (v))
22	to—
23	"(I) Indian tribes that have ap-
24	plied for approval of a tribal family

1	assistance plan and that meet the re-
2	quirements of clause (ii)(I);
3	"(II) Indian tribes with an ap-
4	proved tribal family assistance plan
5	and that meet the requirements of
6	clause (ii)(II);
7	"(III) Indian tribes that have ap-
8	plied for approval of a foster care and
9	adoption assistance program under
10	section 479B or that plan to enter
11	into, or have in place, a tribal-State
12	cooperative agreement under section
13	479B(c) and that meet the require-
14	ments of clause (ii)(III); and
15	"(IV) Indian tribes that are con-
16	ducting a tribal employment services
17	program under a grant made under
18	paragraph (4) and that meet the re-
19	quirements of clause (ii)(IV).
20	"(ii) Priorities for awarding of
21	GRANTS.—The Secretary shall give priority
22	in awarding grants under this subpara-
23	graph as follows:
24	"(I) First, for grants to Indian
25	tribes that have applied for approval

1	of a tribal family assistance plan, that
2	have not operated such a plan as of
3	the date of enactment of the Amer-
4	ican Indian Welfare Reform Act, that
5	will have such plan approved, and that
6	include in the plan submission provi-
7	sions for tribal human services pro-
8	gram infrastructure improvement and
9	related management information sys-
10	tems training.
11	"(II) Second, for Indian tribes
12	with an approved tribal family assist-
13	ance plan that are not described in
14	subclause (I) and that submit an ad-
15	dendum to such plan that includes
16	provisions for tribal human services
17	program infrastructure improvement
18	that includes implementing or improv-
19	ing management information systems
20	of the tribe (including management
21	information systems training), as such
22	systems relate to the operation of the
23	tribal family assistance plan.
24	"(III) Third, for Indian tribes

that have applied for approval of a

1	foster care and adoption assistance
2	program under section 479B or that
3	plan to enter into, or have in place, a
4	tribal-State cooperative agreement
5	under section 479B(c) and that in-
6	clude in the plan submission under
7	section 471 (or in an addendum to
8	such plan) provisions for tribal human
9	services program infrastructure im-
10	provement and related management
11	information systems training.
12	"(IV) Fourth, for Indian tribes
13	that are conducting a tribal employ-
14	ment services program under a grant
15	made under paragraph (4) and that
16	provide the Secretary with a plan for
17	tribal human services program infra-
18	structure improvement and related
19	management information systems
20	training.
21	"(iii) Other requirements for
22	AWARDING GRANTS.—In awarding grants
23	under this subparagraph, the Secretary—

1 "(I) may not award an	Indian
2 tribe more than 1 grant und	der this
3 subparagraph per fiscal year;	
4 "(II) shall award grants	in such
5 a manner as to maximize the	number
6 of Indian tribes that receive	grants
7 under this subparagraph; and	
8 "(III) shall consult with	Indian
9 tribes located throughout the	United
10 States.	
11 "(iv) Application.—An India	an tribe
desiring a grant under this subpar	ragraph
shall submit an application to the	he Sec-
retary, at such time, in such mann	ner, and
containing such information as the	he Sec-
16 retary may require.	
17 "(v) Definition of Human	SERV-
18 ICES PROGRAM INFRASTRUCTUR	RE IM-
19 PROVEMENT.—In this subparagra	ph, the
term 'human services program inf	rastruc-
ture improvement' includes (but is	not lim-
ited to) improvement of managemen	nt infor-
mation systems, management info	rmation
24 systems-related training, mana	agement
25 training, equipping offices, and repo	ovating

1	but not constructing, buildings, as de-
2	scribed in an application for a grant under
3	this subparagraph, and subject to approval
4	by the Secretary.
5	"(B) Adjusted tribal tank grants.—
6	"(i) In general.—Of the amount ap-
7	propriated under subparagraph (E) for the
8	period of fiscal years 2005 through 2008,
9	\$140,000,000 of such amount shall be
10	used by the Secretary to make supple-
11	mental grants for each of fiscal years 2005
12	through 2008 to each Indian tribe that—
13	"(I) has an approved tribal fam-
14	ily assistance plan; and
15	"(II) demonstrates that the num-
16	ber of Indian families receiving cash
17	assistance under the tribal family as-
18	sistance plan as of the first quarter of
19	the third year of the operation of such
20	plan has increased by at least 20 per-
21	cent over such number for the first
22	quarter of the first year of the oper-
23	ation of such plan.
24	"(ii) Allocation of funds.—The
25	Secretary, in consultation with Indian

1 tribes with approved tribal family assist-2 ance plans, shall determine a formula for 3 the allocation of \$35,000,000 of the funds described in clause (i) for each fiscal year described in that clause in a manner that 6 is proportionate to the size, service popu-7 lation, and percentage increase in the num-8 ber of Indian families served by each In-9 dian tribe eligible for an adjusted grant 10 under this subparagraph for that fiscal 11 year. If the amount available for allocation 12 for a fiscal year is less than the total 13 amount of funds requested for allocation 14 among the Indian tribes for that fiscal 15 year, the Secretary shall allocate the funds 16 among such tribes on a pro rata basis. 17

"(C) Incentive grants to states that provide maintenance of effort support to indian tribes.—

"(i) IN GENERAL.—Subject to clause (ii), of the amount appropriated under subparagraph (E), \$40,000,000 of such amount for each of fiscal years 2005 through 2008 shall be used by the Secretary to pay a State an amount equal to

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1	50 percent of the total amount of qualified
2	State expenditures (as defined in section
3	409(a)(7)(B)(i)) incurred by the State for
4	each such fiscal year for support of tribal
5	family assistance plans.

"(ii) PRO RATA REDUCTIONS.—If the amount available for making payments under clause (i) for a fiscal year is less than the total amount of payments otherwise required to be made under clause (i) for the fiscal year, then the amount otherwise payable to any State for the fiscal year under clause (i) shall be reduced by a percentage equal to the amount available divided by the total amount of payments required for that fiscal year.

### "(D) TECHNICAL ASSISTANCE.—

"(i) IN GENERAL.—Of the amount appropriated under subparagraph (E) for the period of fiscal years 2004 through 2008, \$15,000,000 shall be used by the Secretary to provide technical assistance to Indian tribes—

1	"(I) considering applying for or
2	carrying out a grant made under this
3	paragraph;
4	"(II) considering applying for or
5	carrying out a tribal family assistance
6	plan under this section; or
7	"(III) related to best practices
8	and approaches for State and tribal
9	coordination on the transfer of the ad-
10	ministration of social services pro-
11	grams to Indian tribes.
12	"(ii) Reservation of funds.—Not
13	less than—
14	"(I) $$5,000,000$ of the amount
15	described in clause (i) shall be used by
16	the Secretary to support through
17	grants or contracts peer-learning pro-
18	grams among tribal administrators;
19	and
20	"(II) \$5,000,000 of such amount
21	shall be used by the Secretary for
22	making grants to Indian tribes to con-
23	duct feasibility studies of the capacity
24	of Indian tribes to operate tribal fam-
25	ily assistance plans under this part.

1	"(E) APPROPRIATION.—Out of any money
2	in the Treasury of the United States not other-
3	wise appropriated, there are appropriated
4	\$500,000,000 for the period of fiscal years
5	2004 through 2008 to carry out this paragraph.
6	Amounts appropriated under this subparagraph
7	shall remain available until expended.".
8	(2) Conforming amendment.—Section
9	405(a) of the Social Security Act (42 U.S.C. 605(a))
10	is amended by striking "section 403" and inserting
11	"sections 403 and $412(a)(2)(C)$ ".
12	(e) Eligibility for High Performance Bonus
13	AND CONTINGENCY FUND.—
14	(1) Bonus to reward high performance.—
15	(A) REAUTHORIZATION OF BONUS.—Sec-
16	tion 403(a)(4) of the Social Security Act (42
17	U.S.C. 603(a)(4)) is amended—
18	(i) in subparagraph (E)(i), by striking
19	"1999" and all that follows through
20	"2003" and inserting "2005, 2006, 2007,
21	2008, and 2009"; and
22	(ii) in subparagraph (F) by striking
23	"1999 through 2003" and inserting "2005
24	through 2009".

1	(B) Reservation for distribution to
2	INDIAN TRIBES.—Section 403(a)(4) of the So-
3	cial Security Act (42 U.S.C. 603(a)(4)) is
4	amended—
5	(i) in subparagraph (A), by striking
6	"The" and inserting "Subject to subpara-
7	graph (G), the"; and
8	(ii) by adding at the end the fol-
9	lowing:
10	"(G) Reservation of funds for dis-
11	TRIBUTION TO INDIAN TRIBES.—
12	"(i) In General.—Of the amount
13	available for grants under this paragraph
14	for a bonus year, the Secretary shall re-
15	serve an amount equal to 3 percent of such
16	amount to make grants pursuant to this
17	subparagraph to each Indian tribe with an
18	approved tribal family assistance plan that
19	is a high performing Indian tribe for that
20	bonus year.
21	"(ii) Criteria for determining
22	TRIBAL PERFORMANCE.—
23	"(I) In general.—Subject to
24	subclause (II), the Secretary, in con-
25	sultation with Indian tribes with ap-

1	proved tribal family assistance plans
2	located throughout the United States,
3	shall determine the criteria for deter-
4	mining which such tribes are high
5	performing Indian tribes with respect
6	to a bonus year.
7	"(II) Inclusion of certain
8	FACTORS.—Such criteria shall include
9	factors related to the employment of
10	recipients of assistance under a tribal
11	family assistance plan and to moving
12	such recipients to self-sufficiency.".
13	(2) Eligibility for contingency fund.—
14	(A) REAUTHORIZATION OF CONTINGENCY
15	FUND.—Section 403(b) of the Social Security
16	Act (42 U.S.C. 603(b)), as amended by section
17	617 of the Job Creation and Worker Assistance
18	Act of 2002 (Public Law 107–147), is amend-
19	$\operatorname{ed}$ —
20	(i) in paragraph (2), by striking "fis-
21	cal years 1997, 1998, 1999, 2000, 2001,
22	and 2002" and inserting "the period of fis-
23	cal years 2004 through 2008"; and

1	(ii) in paragraph (3)(C)(ii), by strik-
2	ing "1997 through 2002" and inserting
3	"2004 through 2008".
4	(B) Reservation of funds for tribal
5	PROGRAMS.—Section 403(b)(3) of the Social
6	Security Act (42 U.S.C. 603(b)(3)) is amended
7	by adding at the end the following:
8	"(D) Payments to indian tribes.—
9	"(i) In General.—Of the total
10	amount appropriated pursuant to para-
11	graph (2), \$50,000,000 of such amount
12	shall be reserved for making payments to
13	Indian tribes with approved tribal family
14	assistance plans that are operating in situ-
15	ations of increased economic hardship.
16	"(ii) Determination of Criteria
17	FOR TRIBAL ACCESS.—
18	"(I) In general.—Subject to
19	subclause (II), the Secretary, in con-
20	sultation with Indian tribes with ap-
21	proved tribal family assistance plans,
22	shall determine the criteria for access
23	by Indian tribes to the amount re-
24	served under clause (i).

1	"(II) Inclusion of certain
2	FACTORS.—Such criteria shall include
3	factors related to increases in unem-
4	ployment, loss of employers, and loss
5	of qualified State expenditures (as de-
6	fined in section $409(a)(7)(B)(i)$ in
7	support of tribal family assistance
8	plans.
9	"(iii) Application of require-
10	MENTS FOR PAYMENTS TO STATES.—The
11	Secretary, in consultation with Indian
12	tribes with approved tribal family assist-
13	ance plans located throughout the United
14	States, shall determine the extent to which
15	requirements of States for payments from
16	the Fund shall apply to Indian tribes re-
17	ceiving payments under this subpara-
18	graph.".
19	(3) Clarification of authority of states
20	AND INDIAN TRIBES TO USE TANF FUNDS CARRIED
21	OVER FROM PRIOR YEARS TO PROVIDE TANF BENE-
22	FITS AND SERVICES.—Section 404(e) of the Social
23	Security Act (42 U.S.C. 604(e)) is amended—

1	(A) in the subsection heading, by striking
2	"Assistance" and inserting "Benefits or
3	SERVICES"; and
4	(B) by striking "assistance" and inserting
5	"any benefit or service that may be provided".
6	SEC. 4. ECONOMIC DEVELOPMENT.
7	(a) Temporary Expansion of Authority for In-
8	DIAN TRIBES TO ISSUE TAX-EXEMPT PRIVATE ACTIVITY
9	Bonds.—
10	(1) In general.—Section 7871(c) of the Inter-
11	nal Revenue Code of 1986 (relating to additional re-
12	quirements for tax-exempt bonds) is amended by
13	adding at the end the following new paragraph:
14	"(4) Exception for qualified indian pri-
15	VATE ACTIVITY BONDS.—
16	"(A) In General.—In the case of any
17	qualified Indian private activity bond—
18	"(i) paragraph (2) shall not apply,
19	"(ii) such bond shall be treated as a
20	qualified bond under section 141(e), and
21	"(iii) section 146 shall not apply.
22	"(B) QUALIFIED INDIAN PRIVATE ACTIV-
23	ITY BOND.—For purposes of this paragraph,
24	the term 'qualified Indian private activity bond'
25	means any bond which—

1	"(i) is issued by a qualified Indian
2	tribal government—
3	"(I) as part of an issue 95 per-
4	cent or more of the net proceeds of
5	which are to be used to provide quali-
6	fied residential rental projects (as de-
7	fined in section 142(d), except that
8	for purposes of such section, statewide
9	median gross income shall be used to
10	determine tenant income),
11	"(II) as part of a qualified mort-
12	gage issue (as defined in section
13	143(a)(2)),
14	"(III) as part of an issue 95 per-
15	cent or more of the net proceeds of
16	which are to be used to provide any
17	facility described in section
18	1394(b)(1) for any business that
19	would qualify as an enterprise zone
20	business if the Indian reservation (as
21	defined in section $168(j)(6)$ ) over
22	which the qualified Indian tribal gov-
23	ernment exercises general govern-
24	mental authority were treated as an
25	empowerment zone, or

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1	"(IV) as part of an issue to be
2	used for more than 1 of the purposes
3	described in the preceding subclauses,
4	and
5	"(ii) meets the requirements of sub-
6	paragraphs (D) and (E).
7	"(C) Qualified Indian Tribal Govern-
8	MENT.—For purposes of this paragraph, the
9	term 'qualified Indian tribal government' means
10	an Indian tribal government which exercises
11	general governmental authority over an Indian
12	reservation (as so defined) with a joblessness
13	rate among members of the tribe of at least 20
14	percent for the most recent calendar year pre-
15	ceding the issuance of a bond under this section
16	(as determined under the report for such year
17	published by the Bureau of Indian Affairs
18	under section 17(a) of the Indian Employment,
19	Training and Related Services Demonstration
20	Act of 1992 (25 U.S.C. 3416(a))).
21	"(D) Designation requirements.—A
22	bond meets the requirements of this subpara-
23	graph if it is issued as part of an issue des-
24	ignated as a qualified Indian private activity

bond for a purpose described in subclause (I),

1	(II), or (III) of subparagraph (B)(i) by the
2	qualified Indian tribal government.

- "(E) Volume requirements.—A bond issued as part of an issue meets the requirements of this subparagraph if such bond is issued after December 31, 2003, and before January 1, 2009, and the aggregate face amount of the bonds issued pursuant to such issue, when added to the aggregate face amount of qualified Indian private activity bonds previously issued by such qualified Indian tribal government, does not exceed \$10,000,000 (excluding bonds issued under paragraph (3)).
- "(F) APPLICATION OF SECTION 42 TO RESIDENTIAL RENTAL PROJECTS FINANCED BY BONDS UNDER THIS PARAGRAPH.—In the case of bonds described in subparagraph (B)(i)(I), issuance under the requirements of subparagraph (E) shall be treated as issuance under the requirements of section 146 for purposes of determining the application of section 42 to projects financed by the net proceeds of such bonds.
- "(G) SPECIAL RULE FOR DETERMINING ENTERPRISE ZONE BUSINESS.—For purposes of

1	subparagraph (B)(i)(III), an enterprise zone
2	business shall not include any facility a prin-
3	cipal business of which is the sale of tobacco
4	products or highway motor fuels.
5	"(H) BOND INTEREST NOT AN AMT PREF-
6	ERENCE ITEM.—For purposes of section
7	57(a)(5), a bond designated under subpara-
8	graph (D) as a qualified Indian private activity
9	bond shall not be treated as a specified private
10	activity bond.
11	"(I) Report.—The Secretary shall com-
12	pile necessary data from reports relating to the
13	issuance of bonds under this paragraph and
14	shall report to Congress not later than Sep-
15	tember 30 of any year following the calendar
16	year in which Indian tribal governments issued
17	bonds under this paragraph and the activities
18	for which such bonds were issued.".
19	(2) Conforming amendments.—
20	(A) Section 7871(c)(2) of the Internal
21	Revenue Code of 1986 is amended by striking
22	"paragraph (3)" and inserting "paragraphs (3)
23	and (4)".
24	(B) Section 7871 of such Code is amend-

 $\operatorname{ed}\!\!-\!\!-$ 

1	(i) by striking clause (iii) of sub-
2	section $(c)(3)(E)$ , and
3	(ii) by adding at the end the following
4	new subsection:
5	"(f) Net Proceeds.—For purposes of this section,
6	the term 'net proceeds' has the meaning given such term
7	by section $150(a)(3)$ .".
8	(3) Effective date.—The amendments made
9	by this subsection shall apply to bonds issued after
10	December 31, 2003.
11	(b) Tribal Development Grants.—
12	(1) Authority to award grants.—
13	(A) IN GENERAL.—The Secretary of
14	Health and Human Services (in this subsection
15	referred to as the "Secretary"), through the
16	Commissioner of the Administration for Native
17	Americans, shall award grants to Indian tribes,
18	tribal organizations, and nonprofit organiza-
19	tions to enable such tribes and organizations to
20	provide technical assistance to Indian tribes and
21	tribal organizations in any or all of the fol-
22	lowing areas:
23	(i) The development and improvement
24	of uniform commercial codes

1	(ii) The creation or expansion of small
2	business or micro-enterprise programs.
3	(iii) The development and improve-
4	ment of tort liability codes.
5	(iv) The creation or expansion of trib-
6	al marketing efforts.
7	(v) The creation or expansion of for-
8	profit collaborative business networks.
9	(vi) The development of innovative
10	uses of telecommunications to assist with
11	distance learning or telecommuting.
12	(B) Requirements.—In awarding grants
13	under this subsection the Secretary shall—
14	(i) give priority to awarding grants to
15	Indian tribes; and
16	(ii) consult with other Federal agen-
17	cies with expertise in the areas described
18	in subparagraph (A).
19	(C) APPLICATION.—An Indian tribe, tribal
20	organization, or nonprofit organization desiring
21	a grant under this subsection shall submit an
22	application to the Secretary at such time, in
23	such manner, and containing such information
24	as the Secretary may require.

1	(2) APPROPRIATION.—Out of any money in the
2	Treasury of the United States not otherwise appro-
3	priated, there are appropriated \$50,000,000 for the
4	period of fiscal years 2004 through 2008 to make
5	the grants authorized under this subsection.
6	(c) Job Access and Reverse Commute
7	Grants.—Section 3037 of the Transportation Equity Act
8	for the 21st Century (49 U.S.C. 5309 note) is amended—
9	(1) in subsection (b)—
10	(A) in paragraph (4)—
11	(i) in subparagraph (A), by striking
12	"and" at the end;
13	(ii) in subparagraph (B), by striking
14	the period and inserting "; and"; and
15	(iii) by adding at the end the fol-
16	lowing:
17	"(C) an Indian tribe or a tribal organiza-
18	tion (as defined in section 4 of the Indian Self-
19	Determination and Education Assistance Act
20	(25 U.S.C. 450b))."; and
21	(B) in paragraph (5), by inserting "or trib-
22	al" after "State";
23	(2) in subsection (c), by adding at the end the
24	following

1	"(3) Grants to indian tribes and tribal
2	ORGANIZATIONS.—The Secretary—
3	"(A) may modify the requirements applica-
4	ble to grants made under this section in the
5	case of a grant made to a qualified entity de-
6	scribed in subsection (b)(4)(C); and
7	"(B) shall, with respect to the nongovern-
8	mental share of the total cost of an eligible
9	project, permit such share to be derived from
10	Federal funds (other than funds provided under
11	this section) or in-kind resources, fairly valued,
12	including facilities, equipment, or services.";
13	(3) in subsection (f), by striking "In awarding"
14	and inserting "Subject to subsection $(c)(3)$ , in
15	awarding"; and
16	(4) in subsection (l)—
17	(A) in the matter preceding subparagraph
18	(A) of paragraph (3), by inserting "(after the
19	application of paragraph (4))" after "fiscal
20	year''; and
21	(B) by adding at the end the following:
22	"(4) Set-aside for grants to indian
23	TRIBES AND TRIBAL ORGANIZATIONS.—Of the
24	amounts made available by or appropriated under
25	paragraph (1) to carry out this section for a fiscal

1	year, not less than 3 percent of such amounts shall
2	be used to make grants to qualified entities de-
3	scribed in subsection (b)(4)(C).".
4	(d) Grants To Improve Access to Transpor-
5	TATION.—Section 412(a) of the Social Security Act (42
6	U.S.C. 612(a)), as amended by section 5(a), is amended
7	by adding at the end the following:
8	"(5) Grants to improve access to trans-
9	PORTATION.—
10	"(A) Purposes.—The purposes of this
11	paragraph are to—
12	"(i) assist Indian families with chil-
13	dren obtain dependable, affordable auto-
14	mobiles to improve their employment op-
15	portunities and access to training; and
16	"(ii) provide incentives to Indian
17	tribes, tribal organizations, States, local
18	governments, and nonprofit entities to de-
19	velop and administer programs that pro-
20	vide assistance with automobile ownership
21	for Indian families with children.
22	"(B) Definitions.—In this paragraph:
23	"(i) Locality.—The term 'locality
24	means a municipality that does not admin-

1	ister a State program funded under this
2	part.
3	"(ii) Indian family with chil-
4	DREN.—The term 'Indian family with chil-
5	dren' means a household that is eligible for
6	benefits or services funded under a tribal
7	family assistance plan, the State program
8	funded under this part, or under a pro-
9	gram funded with qualified State expendi-
10	tures (as defined in section
11	409(a)(7)(B)(i)).
12	"(iii) Nonprofit entity.—The term
13	'nonprofit entity' means a school, local
14	agency, organization, or institution owned
15	and operated by 1 or more nonprofit cor-
16	porations or associations, no part of the
17	net earnings of which inures, or may law-
18	fully inure, to the benefit of any private
19	shareholder or individual.
20	"(C) AUTHORITY TO AWARD GRANTS.—
21	"(i) In General.—The Secretary
22	may award grants to Indian tribes, tribal
23	organizations, States, counties, localities,
24	and nonprofit entities to promote improv-

1	ing access to dependable, affordable auto-
2	mobiles by Indian families with children.
3	"(ii) Requirements.—
4	"(I) Priority for indian
5	TRIBES.—In awarding grants under
6	this paragraph, the Secretary shall
7	give priority to awarding grants to In-
8	dian tribes.
9	"(II) Consultation.—The Sec-
10	retary shall consult with Indian tribes
11	regarding the establishment of criteria
12	for giving priority to Indian tribes
13	under subclause (I) and the grant ap-
14	proval criteria under subparagraph
15	(D).
16	"(D) Grant approval criteria.—The
17	Secretary shall establish criteria for approval of
18	an application for a grant under this paragraph
19	that include consideration of—
20	"(i) the extent to which the proposal,
21	if funded, is likely to improve access to
22	training and employment opportunities and
23	child care services by Indian families with
24	children by means of car ownership;

1	"(ii) the level of innovation in the ap-
2	plicant's grant proposal; and
3	"(iii) any partnerships between the
4	public and private sector in the applicant's
5	grant proposal.
6	"(E) USE OF FUNDS.—
7	"(i) In general.—A grant awarded
8	under this paragraph shall be used to ad-
9	minister programs that assist Indian fami-
10	lies with children with dependable auto-
11	mobile ownership, and maintenance of, or
12	insurance for, the purchased automobile.
13	"(ii) Supplement not supplant.—
14	Funds provided to an Indian tribe, tribal
15	organization, State, county, locality, or
16	nonprofit entity under a grant awarded
17	under this paragraph shall be used to sup-
18	plement and not supplant other tribal,
19	State, county, or local public funds ex-
20	pended for car ownership programs.
21	"(F) APPLICATION.—Each applicant desir-
22	ing a grant under this paragraph shall submit
23	an application to the Secretary at such time, in
24	such manner, and accompanied by such infor-

1 mation as the Secretary may reasonably re-2 quire.

- "(G) REVERSION OF FUNDS.—Any funds not expended by a grantee within 3 years after the date the grant is awarded under this paragraph shall be available for redistribution among other grantees in such manner and amount as the Secretary may determine, unless the Secretary extends by regulation the time period to expend such funds.
- "(H) LIMITATION ON ADMINISTRATIVE COSTS OF THE SECRETARY.—Not more than an amount equal to 5 percent of the funds appropriated to make grants under this paragraph for a fiscal year shall be expended for administrative costs of the Secretary in carrying out this paragraph.
- "(I) EVALUATION.—The Secretary shall, by grant, contract, or interagency agreement, conduct an evaluation of the programs administered with grants awarded under this paragraph.
- "(J) AUTHORIZATION OF APPROPRIA-TIONS.—There is authorized to be appropriated to the Secretary to make grants under this

1	paragraph, \$10,000,000 for each of fiscal years
2	2004 through 2008.".
3	SEC. 5. TRIBAL JOB TRAINING PROGRAMS.
4	(a) Tribal Employment Services Programs.—
5	(1) In general.—Section 412(a) of the Social
6	Security Act (42 U.S.C. 612(a)), as amended by sec-
7	tion 3, is amended by adding at the end the fol-
8	lowing:
9	"(4) Grants for tribal employment serv-
10	ICES PROGRAMS.—
11	"(A) Purpose.—The purpose of this para-
12	graph is to support comprehensive services to
13	enable Indian and Alaska Native individuals to
14	support themselves through employment with-
15	out requiring cash benefits from public assist-
16	ance programs for themselves or their families.
17	"(B) STATEMENT OF POLICY.—The pro-
18	grams funded under grants made under this
19	paragraph shall be administered in a manner
20	consistent with the principles of the Indian
21	Self-Determination and Education Assistance
22	Act (25 U.S.C. 450 et seq.) and the govern-
23	ment-to-government relationship between the
24	Federal Government and Indian tribal govern-
25	ments.

1	"(C) DEFINITIONS.—In this paragraph:
2	"(i) Alaska native organiza-
3	TION.—The term 'Alaska Native organiza-
4	tion' means an Indian tribe or tribal orga-
5	nization in Alaska or an Alaska Native-
6	controlled entity serving Alaska Natives at
7	the Regional level (as Regions are defined
8	for purposes of the Alaska Native Claims
9	Settlement Act (43 U.S.C. 1601 et seq.)).
10	"(ii) Department.—Unless other-
11	wise specified, the term 'Department'
12	means the Department of Labor.
13	"(iii) Eligible beneficiary.— The
14	term 'eligible beneficiary' means—
15	"(I) an individual who is an In-
16	dian or Alaska Native receiving or eli-
17	gible to receive cash benefits for the
18	individual or the individual's family
19	under the State program funded
20	under this part, a tribal family assist-
21	ance program under this section, or
22	the General Assistance program;
23	"(II) an individual who is an In-
24	dian or Alaska Native transitioning

1	from receipt of cash benefits under
2	any such programs to employment;
3	"(III) an individual who is an In-
4	dian or Alaska Native with a history
5	of long-term dependence (as defined
6	in clause (vi)) on cash benefits under
7	any such programs or under the aid
8	for families with dependent children
9	program under this part (as in effect
10	before August 22, 1996);
11	"(IV) an individual who is an In-
12	dian or Alaska Native who is a non-
13	custodial parent of a minor child re-
14	ceiving, eligible to receive, or with a
15	history of receiving cash benefits
16	under any such programs, or an indi-
17	vidual who has an obligation to pro-
18	vide support for such children; or
19	"(V) an individual who is an In-
20	dian or Alaska Native and is a mem-
21	ber of a family who is at risk of be-
22	coming dependent on cash benefits
23	under any such programs or who has
24	exhausted eligibility for such benefits

1	because of the application of time lim-
2	its on benefits.
3	"(iv) General assistance.—The
4	term 'General Assistance' means the Gen-
5	eral Assistance program supported through
6	the Bureau of Indian Affairs in the De-
7	partment of the Interior.
8	"(v) Long-term dependence.—The
9	term 'long-term dependence' means receipt
10	of cash benefits under a program referred
11	to in clause (ii)(III) for at least 24
12	months, which need not be consecutive.
13	"(vi) Secretary.—Unless otherwise
14	specified, the term 'Secretary' means the
15	Secretary of Labor.
16	"(D) AUTHORITY TO MAKE GRANTS.—
17	"(i) Direct services.—The Sec-
18	retary shall make grants to Indian tribes,
19	tribal organizations, and Alaska Native or-
20	ganizations on the basis of a formula de-
21	termined in accordance with subparagraph
22	(H)(ii) to carry out the activities described
23	in subparagraph (E).
24	"(ii) Program support.—The Sec-
25	retary shall, through grants or contracts

1	with entities, or interagency agreements,
2	carry out the activities described in sub-
3	paragraph (F).
4	"(iii) Appropriation.—
5	"(I) In general.—Out of any
6	money in the Treasury of the United
7	States not otherwise appropriated,
8	there are appropriated \$37,000,000
9	for each of fiscal years 2004 through
10	2008 to carry out this paragraph.
11	"(II) Reservation of funds
12	FOR PROGRAM SUPPORT.—The Sec-
13	retary may reserve an amount equal
14	to not more than 1.5 percent of the
15	amount appropriated under subclause
16	(I) for a fiscal year to make grants or
17	enter into contracts under clause (ii).
18	"(E) DIRECT SERVICE ACTIVITIES.—
19	"(i) In general.—A recipient of a
20	grant made under subparagraph (D)(i)
21	shall use the funds provided under the
22	grant to provide any services which may be
23	useful in preparing eligible beneficiaries to
24	enter or reenter the workforce, to retain
25	employment or to advance to positions

1	which may enable the eligible beneficiary
2	and the beneficiary's family to become eco-
3	nomically self-sufficient.
4	"(ii) Services permitted.—Services
5	provided with funds made available under
6	a grant made under subparagraph (D)(i)
7	may include—
8	"(I) assessment;
9	"(II) education;
10	"(III) job readiness and place-
11	ment;
12	"(IV) occupational training (in-
13	cluding on-the-job training);
14	"(V) work experience;
15	"(VI) wage subsidies;
16	"(VII) job retention;
17	"(VIII) job creation specifically
18	for eligible beneficiaries;
19	"(IX) case management;
20	"(X) counseling;
21	"(XI) supportive services, includ-
22	ing (but not limited to) child care,
23	transportation, mental health and
24	substance abuse treatment and pre-

1	vention services important to employ-
2	ability; and
3	"(XII) counseling and other serv-
4	ices to promote marriage, discourage
5	teen pregnancies, assist in the forma-
6	tion and stabilization of 2-parent fam-
7	ilies, and address situations involving
8	domestic violence.
9	"(iii) Retention of eligibility
10	FOR OTHER SERVICES.—An eligible bene-
11	ficiary who receives services under sub-
12	paragraph (D)(i) shall not be precluded
13	from receiving other services from any
14	State, local or tribal government agency or
15	any other entity.
16	"(iv) Disregard.—Income or services
17	received by an eligible beneficiary under
18	this paragraph shall be disregarded for
19	purposes of determining eligibility for ben-
20	efits under any means-tested program for
21	which the eligibility requirements are es-
22	tablished under Federal law.
23	"(F) Program support activities.—
24	"(i) In general.—In order to im-
25	prove the effectiveness of services provided

1	by Indian tribes, tribal organizations, and
2	Alaska Native organizations under grants
3	made under this paragraph, the Secretary
4	shall, through grants, contracts, or inter-
5	agency agreements, support activities
6	that—
7	"(I) enhance the capacity of In-
8	dian tribes, tribal organizations, and
9	Alaska Native organizations under
10	this section to deliver the services au-
11	thorized under subparagraph (D); and
12	"(II) test or demonstrate new or
13	improved methods of providing such
14	services.
15	"(ii) Preference.—In awarding
16	grants or contracts under subparagraph
17	(D)(ii) to carry out this subparagraph, the
18	Secretary shall implement a preference pol-
19	icy consistent with the terms of section
20	7(b) of the Indian Self-Determination and
21	Education Assistance Act (25 U.S.C.
22	450e(b)).
23	"(G) Additional requirements.—
24	"(i) DIRECT SERVICE ACTIVITIES.—

1 "(I) Authority to consoli-2 DATE FUNDS.—An Indian tribe, tribal 3 organization, or Alaska Native organization receiving a grant under subparagraph (D)(i) may consolidate 6 funds received under the grant with 7 assistance received from other programs in accordance with the provi-8 9 sions of the Indian Employment, 10 Training and Related Services Dem-11 onstration Act of 1992 (25 U.S.C. 12 3401 et seq.) or the provisions of the 13 Tribal Self-Governance Act of 1994 14 (25 U.S.C. 458aa et seg.). 15 "(II) OPTION TO EXCLUDE PAR-16 TICIPANTS FROM DETERMINATION OF 17 WORK PARTICIPATION RATES.—A 18 State, Indian tribe, or tribal organiza-19 tion may exclude individuals partici-20 pating in a direct services program funded under a grant made under 21 22 subparagraph (D)(i) for a month from 23 the calculation of the work participa-24 tion rate for the State or tribe for

such month.

"(ii) APPLICABLE RULES.—Any amount paid to an Indian tribe or tribal organization under this part that is used to carry out the activities described in subparagraph (E) or (F) shall not be subject to the requirements of this part, but shall be subject to the requirements specified in the regulations required under subparagraph (H)(iii), and the expenditure of any amount so used shall not be considered to be an expenditure under this part.

"(iii) AVAILABILITY OF FUNDS.—
Funds provided to a recipient of a grant or contract under subparagraph (D)(ii) shall remain available for obligation for 2 succeeding fiscal years after the fiscal year in which the grant is made or the contract is entered into.

## "(H) Program administration.—

"(i) Designation of office with Primary responsibility.—The Secretary shall designate a single organizational unit within the Department that shall have as its primary responsibility the administration of the activities authorized under this

1	paragraph and of any related Indian pro-
2	grams administered by the Department.
3	"(ii) Consultation.—
4	"(I) IN GENERAL.—The Sec-
5	retary shall consult with Indian tribes
6	and tribal organizations located
7	throughout the United States and
8	Alaska Native organizations on all as-
9	pects of the operation and administra-
10	tion of the activities authorized under
11	this paragraph, including the promul-
12	gation of regulations, the design of a
13	formula for the allocation of funds
14	among Indian tribes, tribal organiza-
15	tions, and Alaska Native organiza-
16	tions, and the implementation of pro-
17	gram support activities described in
18	subparagraph (F).
19	"(II) Advisory committee.—
20	The Secretary may utilize a broadly
21	based advisory committee whose mem-
22	bers are nominated by Indian tribes,
23	tribal organizations, and Alaska Na-
24	tive organizations as part of the con-
25	sultation required under subclause (I),

1	except that the consultation process
2	shall not be limited to discussions
3	with such committee.
4	"(iii) Regulations.—The Secretary
5	may issue regulations for the conduct of
6	activities under this paragraph. All re-
7	quirements imposed by such regulations,
8	including reporting requirements, shall
9	take into full consideration tribal cir-
10	cumstances and conditions.".
11	(2) Transition from other tanf indian
12	EMPLOYMENT PROGRAMS.—
13	(A) In general.—Subject to subpara-
14	graph (B), the Secretary of Health and Human
15	Services shall provide for an orderly close-out of
16	activities under the work program authorized in
17	section 412(a)(2) of the Social Security Act (42
18	U.S.C. $612(a)(2)$ (commonly referred to as
19	"the Native Employment Works program" or
20	the "NEW" program) as such section is in ef-
21	fect on September 30, 2003.
22	(B) REQUIREMENT.—In closing out the ac-
23	tivities referred to in subparagraph (A), the
24	Secretary of Health and Human Services shall
25	provide that grantees under a program referred

1 to in that subparagraph shall be permitted to 2 provide services through June 30, 2004, and 3 shall be permitted to spend funds on adminis-4 trative activities related to the close-out of grants under programs for up to 6 months 5 6 after that date. 7 (b) APPLICATION OF INDIAN EMPLOYMENT, TRAIN-8 ING, AND RELATED SERVICES DEMONSTRATION ACT OF 1992.—Section 412(a)(4) of the Social Security Act (42) U.S.C. 612(a)), as added by subsection (a), is amended 10 by adding at the end the following: 12 "(I) APPLICATION OF INDIAN EMPLOY-13 MENT, TRAINING, AND RELATED SERVICES 14 1992.—Notwith-DEMONSTRATION ACT OF 15 standing any other provision of law, if an Indian tribe elects to incorporate the services it 16 17 provides under this paragraph into a plan under 18 section 6 of the Indian Employment, Training,

this paragraph shall be—

"(i) considered to be programs subject
to section 5 of the Indian Employment,

and Related Services Demonstration Act of

1992 (25 U.S.C. 3405), the programs author-

ized to be conducted with grants made under

19

20

1	Training, and Related Services Demonstra-
2	tion Act of 1992 (25 U.S.C. 3404); and
3	"(ii) subject to the single plan and
4	single budget requirements of section 6 of
5	that Act (25 U.S.C. 3405) and the single
6	report format required under section 11 of
7	that Act (25 U.S.C. 3410).".
8	SEC. 6. CHILD CARE AND DEVELOPMENT BLOCK GRANT
9	FUNDS FOR INDIAN TRIBES.
10	(a) Increase in Reservation.—Section
11	658O(a)(2) of the Child Care and Development Block
12	Grant Act of 1990 (42 U.S.C. 9858m(a)(2)) is amended
13	by striking "1 percent, and not more than 2 percent," and
14	inserting "5 percent".
15	(b) Payments for the Benefit of Indian Chil-
16	DREN.—
17	(1) Health and Safety Standards.—Sec-
18	tion 658O(c)(2) of the Child Care and Development
19	Block Grant Act of 1990 (42 U.S.C. $9858m(c)(2)$ )
20	is amended by adding at the end the following:
21	"(D) Health and safety standards.—
22	The applicant will establish requirements de-
23	signed to protect the health and safety of chil-
24	dren, which shall—
25	"(i) be stated in the application; and

1	"(ii) notwithstanding any other provi-
2	sion of law, including subparagraphs (F)
3	and (G) of section $658E(c)(2)$ , be the
4	health and safety requirements applicable
5	to child care providers that receive funds
6	from the applicant to provide services
7	under this subchapter.".
8	(2) Negotiated Rulemaking.—Section
9	658O(c) of the Child Care and Development Block
10	Grant Act of 1990 (42 U.S.C. 9858m(c)) is amend-
11	$\operatorname{ed}$
12	(A) by redesignating paragraphs (4), (5),
13	and (6) as paragraphs (5), (6), and (7), respec-
14	tively; and
15	(B) by inserting after paragraph (3) the
16	following:
17	"(4) Negotiated Rulemaking.—In deter-
18	mining the base amount provided to Indian tribes
19	and tribal organizations under this subsection, the
20	Secretary shall conduct a negotiated rulemaking.
21	The Secretary shall include in the negotiated rule-
22	making committee representatives of the Indian
23	tribes and tribal organizations that the Secretary de-
24	termines to be eligible to receive grants or contracts
25	under this subsection. The Secretary shall conduct

1	the negotiated rulemaking in accordance with sub-
2	chapter III of chapter 5 of title 5, United States
3	Code, as in effect on November 28, 1996.".
4	(3) Construction or renovation.—Para-
5	graph (7)(C) of section 658O(c) of the Child Care
6	and Development Block Grant Act of 1990 (as re-
7	designated in paragraph (2)(A)) is amended—
8	(A) by striking "The" and inserting the
9	following:
10	"(i) In general.—Except as pro-
11	vided in clause (ii), the"; and
12	(B) by adding at the end the following:
13	"(ii) Temporary decrease.—The
14	Secretary may permit an Indian tribe or
15	tribal organization to use amounts pro-
16	vided under this subsection for construc-
17	tion or renovation even if such use will re-
18	sult in a temporary decrease described in
19	clause (i), if—
20	"(I) the Secretary determines
21	that the construction or renovation
22	will enable the tribe or organization to
23	increase, in fiscal years subsequent to
24	the year for which the determination
25	under subparagraph (B) is made, the

1	level of child care services provided by
2	the tribe or organization as compared
3	to the level of such services provided
4	by the tribe or organization in the fis-
5	cal year for which the determination
6	is made; and
7	"(II) the tribe or organization
8	submits to the Secretary, and obtains
9	approval of, a multiyear plan for the
10	construction or renovation.".
11	(c) Conforming Amendment.—Section 658F(b)(1)
12	of the Child Care and Development Block Grant Act of
13	1990 (42 U.S.C. 9858d(b)(1)) is amended by striking
14	" $658O(c)(6)$ " and inserting " $658O(c)(7)$ ".
15	SEC. 7. EQUITABLE ACCESS.
16	(a) Ensuring Equitable Access.—
17	(1) State Plan requirement.—Section
18	402(a)(1)(B) of the Social Security Act (42 U.S.C.
19	602(a)(1)(B)) is amended by adding at the end the
20	following:
21	"(v) The document shall describe how
22	the State will ensure equitable access to
23	benefits and services provided under the
24	program for each member of an Indian
25	tribe or tribal organization, who is domi-

1	ciled in the State and is not eligible for as-
2	sistance under a tribal family assistance
3	plan approved under section 412.".
4	(2) Tribal family assistance plan re-
5	QUIREMENT.—Section 412(b)(1) of the Social Secu-
6	rity Act (42 U.S.C. 612(b)(1)) is amended—
7	(A) in subparagraph (E), by striking
8	"and" at the end;
9	(B) in subparagraph (F), by striking the
10	period and inserting "; and; and
11	(C) by adding at the end the following:
12	"(G) describes how the Indian tribe will
13	ensure equitable access to benefits and services
14	provided under the plan for each member of the
15	population to be served by the plan.".
16	(3) Annual report to congress.—
17	(A) Inclusion of information on indi-
18	ANS SERVED BY STATE PROGRAMS.—Section
19	411(b) of the Social Security Act (42 U.S.C.
20	611(b)) is amended—
21	(i) in paragraph (3), by striking
22	"and" at the end;
23	(ii) in paragraph (4), by striking the
24	period and inserting "; and"; and

1	(iii) by adding at the end the fol-
2	lowing:
3	"(5) State specific information on the demo-
4	graphics and caseload characteristics of Indians
5	served by each State program funded under this
6	part.".
7	(B) Conforming amendments.—Section
8	411(a) of the Social Security Act (42 U.S.C.
9	611(a)) is amended—
10	(i) by redesignating paragraph (7) as
11	paragraph (8); and
12	(ii) by inserting after paragraph (6),
13	the following:
14	"(7) Report on indians served by the
15	STATE PROGRAM.—The report required by para-
16	graph (1) for a fiscal quarter shall include informa-
17	tion on the demographics and caseload characteris-
18	tics of Indians served by the State program during
19	the quarter.".
20	(b) Consultation Between States and Indian
21	Tribes or Other Indians Residing on a Reserva-
22	TION.—
23	(1) State Plan requirement.—Section
24	402(a)(5) of the Social Security Act (42 U.S.C.

1	602(a)(5)) is amended by striking "will" and all
2	that follows through the period and inserting "will—
3	"(A) consult with each Indian tribe located
4	within the State regarding the State plan in
5	order to ensure equitable access to benefits and
6	services provided under the plan for any mem-
7	ber of such a tribe who is not eligible for assist-
8	ance under a tribal family assistance plan ap-
9	proved under section 412; and
10	"(B) provide each member of an Indian
11	tribe, who is domiciled in the State and is not
12	eligible for assistance under a tribal family as-
13	sistance plan approved under section 412, with
14	equitable access to assistance under the State
15	program funded under this part attributable to
16	funds provided by the Federal Government.".
17	(2) Tribal family assistance plan re-
18	QUIREMENT.—Section 412(b)(1) of the Social Secu-
19	rity Act (42 U.S.C. 612(b)(1)), as amended by sub-
20	section (a)(2), is amended—
21	(A) in subparagraph (F), by striking
22	"and" at the end;
23	(B) in subparagraph (G), by striking the
24	period and inserting "; and"; and
25	(C) by adding at the end the following:

1	"(H) provides that the Indian tribe will
2	consult with each State in which a service area
3	of the plan is located on the operation of the
4	plan and the provision of assistance or services
5	to families under the plan.".
6	(e) Advisory Committee on the Status of Indi-
7	ANS WHO DO NOT RESIDE IN INDIAN COUNTRY.—
8	(1) IN GENERAL.—The Secretary of Health and
9	Human Services shall convene an advisory com-
10	mittee on the status of Indians who do not reside in
11	Indian country (as defined in section 1151 of title
12	18, United States Code).
13	(2) Duties.—The committee established under
14	paragraph (1) shall make recommendations regard-
15	ing how to ensure that Indians who do not reside in
16	Indian country (as so defined) receive equitable ac-
17	cess to benefits and services under the temporary as-
18	sistance to needy families program under part A of
19	title IV of the Social Security Act (42 U.S.C. 601
20	et seq.) and other publicly funded assistance pro-
21	grams.
22	(3) Membership.—
23	(A) IN GENERAL.—The committee estab-
24	lished under paragraph (1) shall include rep-
25	resentatives of—

1	(i) Federal, State, and tribal govern-
2	ments; and
3	(ii) Indians who do not reside in In-
4	dian country (as so defined).
5	(B) Majority.—A majority of the mem-
6	bers of such committee shall be representatives
7	of Indians who do not reside in Indian country
8	(as so defined).
9	(d) GAO STUDY AND REPORT.—
10	(1) STUDY.—The Comptroller General of the
11	United States shall conduct a study of the demo-
12	graphics of Indians who do not reside in Indian
13	country (as defined in section 1151 of title 18,
14	United States Code) that includes economic and
15	health information, as well as information regarding
16	the access of such Indians to benefits or services
17	available under publicly funded programs.
18	(2) Report.—Not later than June 30, 2004,
19	the Comptroller General shall submit to Congress a
20	report on the study conducted under paragraph (1).
21	SEC. 8. AREAS OF INDIAN COUNTRY OR ALASKAN NATIVE
22	VILLAGES OF HIGH JOBLESSNESS.
23	(a) Time Limit for Receipt of Assistance.—Sec-
24	tion 408(a)(7)(D) of the Social Security Act (42 U.S.C.
25	608(a)(7)(D)) is amended—

1	(1) in the subparagraph heading, by striking
2	"BY ADULT" and all that follows through "UNEM-
3	PLOYMENT" and inserting "IN AREAS OF INDIAN
4	COUNTRY OR AN ALASKAN NATIVE VILLAGE WITH
5	HIGH JOBLESSNESS";
6	(2) by striking clause (i) and inserting the fol-
7	lowing:
8	"(i) In general.—Subject to clause
9	(ii), in determining the number of months
10	for which an adult has received assistance
11	under a State or tribal program funded
12	under this part, the State or tribe shall
13	disregard any month during which the
14	adult lived in Indian country or an Alas-
15	kan Native village if the most reliable data
16	available (or such other data submitted by
17	a State or tribal program as the Secretary
18	may approve) with respect to the month
19	(or a period including the month) indicate
20	that at least 20 percent of the adult recipi-
21	ents who were living in Indian country or
22	in the village were jobless.";
23	(3) by redesignating clause (ii) as clause (iii);
24	and
25	(4) by inserting after clause (i), the following:

1 "(ii) REQUIREMENT.—A month may
2 only be disregarded under clause (i) with
3 respect to an adult recipient described in
4 that clause if the adult is in compliance
5 with program requirements.".

6 (b) STATE FLEXIBILITY TO DEFINE WORK ACTIVI-7 TIES.—Section 407(c)(2) of the Social Security Act (42 8 U.S.C. 607(c)(2)) is amended by adding at the end the 9 following:

"(E) OPTIONAL MODIFICATION OF WORK REQUIREMENTS FOR RECIPIENTS RESIDING IN AREAS OF INDIAN COUNTRY OR AN ALASKAN NATIVE VILLAGE WITH HIGH JOBLESSNESS.—

Notwithstanding paragraph (1), if a State has included in the State plan a description of the State's policies in areas of Indian country or an Alaskan Native village described in section 408(a)(7)(D), the State may define the activities described in subsection (d) that a recipient who resides in such an area and who is participating in activities in accordance with an individual responsibility plan under section 408(b) may engage in for purposes of satisfying work requirements under the State program and for

1	purposes of determining monthly participation
2	rates under subsection (b).".
3	SEC. 9. PARITY IN TREATMENT OF ALASKAN NATIVES.
4	(a) Elimination of Special Rule.—Section 412
5	of the Social Security Act (42 U.S.C. 612) is amended
6	by striking subsection (i).
7	(b) Elimination of Special Definition.—Section
8	419(4) of the Social Security Act (42 U.S.C. 619(4)) is
9	amended to read as follows:
10	"(4) Indian, Indian tribe, and tribal orga-
11	NIZATION.—The terms 'Indian', 'Indian tribe', and
12	'tribal organization' have the meanings given such
13	terms in section 4 of the Indian Self-Determination
14	and Education Assistance Act (25 U.S.C. 450b).".
15	SEC. 10. AUTHORITY OF INDIAN TRIBES TO RECEIVE FED-
16	ERAL FUNDS FOR FOSTER CARE AND ADOP-
17	TION ASSISTANCE.
18	(a) Children Placed in Tribal Custody Eligi-
19	BLE FOR FOSTER CARE FUNDING.—Section 472(a)(2) of
20	the Social Security Act (42 U.S.C. 672(a)(2)) is amend-
21	ed—
22	(1) by striking "or (B)" and inserting "(B)";
23	and
24	(2) by inserting before the semicolon the fol-
25	lowing: " or (C) an Indian tribe or tribal organiza-

- 1 tion (as defined in section 479B(e)) or an intertribal 2 consortium if the Indian tribe, tribal organization, or 3 consortium is not operating a program pursuant to section 479B and (i) has a cooperative agreement 5 with a State pursuant to section 479B(c) or (ii) sub-6 mits to the Secretary a description of the arrange-7 ments (jointly developed or developed in consultation 8 with the State) made by the Indian tribe, tribal or-9 ganization, or consortium for the payment of funds 10 and the provision of the child welfare services and 11 protections required by this title". 12 (b) Programs Operated by Indian Tribal Orga-13 NIZATIONS.—Part E of title IV of the Social Security Act 14 (42 U.S.C. 670 et seq.) is amended by adding at the end 15 the following: 16 "SEC. 479B. PROGRAMS OPERATED BY INDIAN TRIBAL OR-17 GANIZATIONS. 18 "(a) APPLICATION.—Except as provided in subsection (b), this part shall apply to an Indian tribe or trib-19 20 al organization that elects to operate a program under this 21 part in the same manner as this part applies to a State. 22 "(b) Modification of Plan Requirements.—
- 23 "(1) In general.—In the case of an Indian
- 24 tribe or tribal organization submitting a plan for ap-

25 proval under section 471, the plan shall—

1	"(A) in lieu of the requirement of section
2	471(a)(3), identify the service area or areas and
3	population to be served by the Indian tribe or
4	tribal organization; and
5	"(B) in lieu of the requirement of section
6	471(a)(10), provide for the approval of foster
7	homes pursuant to tribal standards and in a
8	manner that ensures the safety of, and account-
9	ability for, children placed in foster care.
10	"(2) Determination of Federal Share.—
11	"(A) PER CAPITA INCOME.—
12	"(i) In general.—For purposes of
13	determining the Federal medical assistance
14	percentage applicable to an Indian tribe or
15	tribal organization under paragraphs (1)
16	and (2) of section 474(a), the calculation
17	of an Indian tribe's or tribal organization's
18	per capita income shall be based upon the
19	service population of the Indian tribe or
20	tribal organization as defined in its plan in
21	accordance with paragraph (1)(A).
22	"(ii) Consideration of other in-
23	FORMATION.—An Indian tribe or tribal or-
24	ganization may submit to the Secretary
25	such information as the Indian tribe or

tribal organization considers relevant to
the calculation of the per capita income of
the Indian tribe or tribal organization, and
the Secretary shall consider such information before making the calculation.

"(B) Administrative expenditures.—
The Secretary shall, by regulation, determine the proportions to be paid to Indian tribes and tribal organizations pursuant to section 474(a)(3), except that in no case shall an Indian tribe or tribal organization receive a lesser proportion than the corresponding amount specified for a State in that section.

- "(C) Sources of Non-Federal Share.—An Indian tribe or tribal organization may use Federal or State funds to match payments for which the Indian tribe or tribal organization is eligible under section 474.
- "(3) Modification of other requirements.—Upon the request of an Indian tribe, tribal organization, or a consortia of tribes or tribal organizations, the Secretary may modify any requirement under this part if, after consulting with the Indian tribe, tribal organization, or consortia of tribes or tribal organizations, the Secretary determines that

- 1 modification of the requirement would advance the
- 2 best interests and the safety of children served by
- 3 the Indian tribe, tribal organization, or consortia of
- 4 tribes or tribal organizations.
- 5 "(4) Consortium.—The participating Indian
- 6 tribes or tribal organizations of an intertribal con-
- 7 sortium may develop and submit a single plan under
- 8 section 471 that meets the requirements of this sec-
- 9 tion.
- 10 "(c) Cooperative Agreements.—An Indian tribe,
- 11 tribal organization, or intertribal consortium and a State
- 12 may enter into a cooperative agreement for the adminis-
- 13 tration or payment of funds pursuant to this part. In any
- 14 case where an Indian tribe, tribal organization, or inter-
- 15 tribal consortium and a State enter into a cooperative
- 16 agreement that incorporates any of the provisions of this
- 17 section, those provisions shall be valid and enforceable.
- 18 Any such cooperative agreement that is in effect as of the
- 19 date of enactment of this section, shall remain in full force
- 20 and effect subject to the right of either party to the agree-
- 21 ment to revoke or modify the agreement pursuant to the
- 22 terms of the agreement.
- 23 "(d) REGULATIONS.—Not later than 1 year after the
- 24 date of enactment of this section, the Secretary shall, in

- 1 full consultation with Indian tribes and tribal organiza-
- 2 tions, promulgate regulations to carry out this section.
- 3 "(e) Definitions of Indian Tribe; Tribal Orga-
- 4 NIZATIONS.—In this section, the terms 'Indian tribe' and
- 5 'tribal organization' have the meanings given those terms
- 6 in subsections (e) and (l) of section 4 of the Indian Self-
- 7 Determination and Education Assistance Act (25 U.S.C.
- 8 450b), respectively.".
- 9 (c) Effective Date.—The amendments made by
- 10 this section take effect on the date of enactment of this
- 11 Act without regard to regulations to implement such
- 12 amendments being promulgated by such date.
- 13 SEC. 11. DEMONSTRATION PROGRAM TO ALLOW INDIAN
- 14 TRIBES TO DETERMINE ELIGIBILITY FOR
- 15 THE FOOD STAMP, MEDICAID, AND STATE
- 16 CHILDREN'S HEALTH INSURANCE PRO-
- 17 GRAMS.
- 18 (a) IN GENERAL.—Notwithstanding any other provi-
- 19 sion of law, the Secretary of Health and Human Services,
- 20 in consultation with the Secretary of Agriculture, shall
- 21 conduct a demonstration program under which, not more
- 22 than 10 Indian tribes (as defined in section 4 of the Indian
- 23 Self-Determination and Education Assistance Act (25)
- 24 U.S.C. 450b)) with an approved tribal family assistance
- 25 plan under part A of title IV of the Social Security Act

1	(42 U.S.C. 601 et seq.) (or the participating Indian tribes
2	of an intertribal consortium with such an approved plan)
3	shall be authorized to—
4	(1) determine the eligibility of Indian families
5	for—
6	(A) benefits under the food stamp program
7	under the Food Stamp Act of 1977 (7 U.S.C.
8	2011 et seq.);
9	(B) medical assistance under the medicaid
10	program under title XIX of the Social Security
11	Act (42 U.S.C. 1396 et seq.); and
12	(C) child health assistance under the State
13	children's health insurance program under title
14	XXI of the Social Security Act (42 U.S.C.
15	1397aa et seq.);
16	(2) administer the provision of benefits or as-
17	sistance under any or all of such programs to Indian
18	families; or
19	(3) carry out both of the activities described in
20	paragraphs (1) and (2).
21	(b) Requirements.—
22	(1) Consistency with state operation of
23	PROGRAMS.—Except as provided in paragraph (2),
24	an activity may not be authorized to be carried out
25	by an Indian tribe (or consortium) under subsection

1 (a) unless the activity will be conducted in a manner 2 that is consistent with the operation of such activity 3 by any State in which the tribe (or consortium) is

located.

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- 5 (2) WAIVER OF MATCHING REQUIREMENTS.—
  6 The Secretary of Health and Human Services and
  7 the Secretary of Agriculture may waive such applica8 ble matching requirements under the programs re9 ferred to in subsection (a)(1) as may be necessary
  10 for a tribe or consortium to carry out an activity au11 thorized under the demonstration program con12 ducted under this section.
  - (3) No waiver of Program integrity requirement.

    Quirements.—The Secretary of Health and Human Services and the Secretary of Agriculture may not waive any requirement under a program referred to in subsection (a)(1) that is related to ensuring the integrity of an activity authorized under the demonstration program conducted under this section, including any financial penalty for violation of such a requirement.
- 22 (c) Reports.—The Secretary of Health and Human 23 Services and the Secretary of Agriculture jointly shall sub-24 mit periodic reports to Congress on the demonstration 25 program conducted under this section.

1	SEC. 12. TRIBAL CHILD SUPPORT ENFORCEMENT PRO-
2	GRAMS.
3	Not later than 1 year after the date of enactment
4	of this Act, the Secretary of Health and Human Services
5	shall—
6	(1) promulgate final regulations for making di-
7	rect payments to Indian tribes and tribal organiza-
8	tions under section 455(f) of the Social Security Act
9	(42 U.S.C. 655(f)); and
10	(2) submit a report to Congress on the most
11	appropriate methods of including tribal child support
12	programs in the methodology used for child support
13	incentive payments under section 458 of the Social
14	Security Act (42 U.S.C. 658).
15	SEC. 13. BREAK THE CYCLE DEMONSTRATION GRANTS.
16	(a) Authority To Award Grants.—
17	(1) IN GENERAL.—The Secretary of Health and
18	Human Services, in consultation with the Secretary
19	of Education, shall award grants to up to 10 Indian
20	tribes (as defined in section 4 of the Indian Self-De-
21	termination and Education Assistance Act (25
22	U.S.C. 450b)) to carry out the activities described in
23	subsection (b).
24	(2) APPLICATION.—An Indian tribe desiring a
25	grant under this section shall submit_

- 1 (A) an application to the Secretary of 2 Health and Human Services, at such time, in 3 such manner, and containing such information 4 as the Secretary may require; and
  - (B) a plan outlining how the tribe intends to use funds made available under the grant to carry out activities described in subsection (b) to help children of Indian families receiving assistance under the temporary assistance to needy families program under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.) (in this section referred to as "TANF") obtain a secondary school diploma or its recognized equivalent.

## (3) Criteria for awarding grants.—

- (A) Consultation with Indian Tribes.—The Secretary of Health and Human Services shall consult with Indian tribes regarding the establishment of criteria for awarding grants under this section.
- (B) PRIORITY.—The criteria established under subparagraph (A) shall require the Secretary of Health and Human Services to give priority to awarding grants to those Indian tribes applying that have the highest percent-

1	ages of individuals that have not obtained a sec-
2	ondary school diploma or its recognized equiva-
3	lent.
4	(4) State Partnerships.—An Indian tribe
5	awarded a grant under this section may enter into
6	a partnership with a State, a local educational agen-
7	cy, or a private elementary or secondary school to
8	carry out the activities described in subsection (b).
9	(5) DEFINITION OF CHILD.—In this section, the
10	term "child" means an individual who has not at-
11	tained age 21.
12	(b) ACTIVITIES DESCRIBED.—The activities de-
13	scribed in this subsection include—
14	(1) mentoring activities;
15	(2) tutoring activities;
16	(3) adjusting requirements applicable to the
17	child or family under TANF;
18	(4) teen pregnancy prevention activities; and
19	(5) any other activities approved by the Sec-
20	retary of Health and Human Services that are re-
21	lated to achieving the purpose described in sub-
22	section $(a)(2)(B)$ .
23	(c) EVALUATION AND REPORT.—
24	(1) In general.—Of the amount appropriated
25	under subsection (d) for fiscal year 2005.

- 1 \$1,000,000 shall be reserved by the Secretary of
- 2 Health and Human Services for the purpose of con-
- ducting, through grant, contract, or interagency
- 4 agreement, an evaluation of the activities carried out
- 5 under grants awarded under this section.
- 6 (2) Report.—The Secretary of Health and
- 7 Human Services shall submit a report to Congress
- 8 on the evaluation conducted under paragraph (1).
- 9 (d) AUTHORIZATION OF APPROPRIATIONS.—There
- 10 are authorized to be appropriated to the Secretary of
- 11 Health and Human Services to carry out this section,
- 12 \$20,000,000 for each of fiscal years 2005 through 2008.
- 13 SEC. 14. RESERVATION OF FUNDS UNDER THE SOCIAL
- 14 SERVICES BLOCK GRANT.
- 15 (a) Eligibility for Payments.—Section 2002 of
- 16 the Social Security Act (42 U.S.C. 1397a) is amended by
- 17 adding at the end the following:
- 18 ``(g)(1) An Indian tribe or tribal organization (as
- 19 such terms are defined in section 4 of the Indian Self-
- 20 Determination and Education Assistance Act (25 U.S.C.
- 21 450b)) that administers a social services program shall be
- 22 eligible for payment under this title for each fiscal year
- 23 in which funds are reserved for such purposes under sec-
- 24 tion 2003(d), in an amount equal to the pro rata share

of the amount available for such payments for such fiscal 2 year. 3 "(2) The Secretary, in consultation with Indian tribes and tribal organizations (as so defined) located throughout 5 the United States, shall determine the extent to which the requirements applicable to payments to States under this 6 title shall apply to payments made to Indian tribes and 8 tribal organizations under paragraph (1).". 9 (b) Reservation of Funds.—Section 2003 of the Social Security Act (42 U.S.C. 1397b) is amended— 10 11 (1) in subsection (b)(2)— (A) by striking "the total amount" and in-12 13 serting "(A) the total amount"; (B) by striking the period and inserting "; 14 15 and"; and 16 (C) by adding at the end the following: 17 "(B) the amount reserved in subsection (d) for 18 that fiscal year."; and 19 (2) by adding at the end the following: "(d)(1) For purposes of subsection (b)(2)(B), the 20 21 amount reserved in this subsection is, with respect to any 22 fiscal year in which the amount specified in subsection (c) 23 exceeds \$2,400,000,000, the amount in excess of such amount, not to exceed the sum of \$10,000,000, plus the

1	amount equal to 2 percent of the total amount in excess
2	of \$2,400,000,000.
3	"(2) The amount reserved under paragraph $(1)$ shall
4	be used to make payments to Indian tribes and tribal or-
5	ganizations described in section 2002(g)(1).".
6	SEC. 15. RESEARCH ON TRIBAL WELFARE PROGRAMS AND
7	POVERTY AMONG INDIANS.
8	Section 413 of the Social Security Act (42 U.S.C.
9	613) is amended by adding at the end the following:
10	"(k) Tribal Welfare Programs and Efforts To
11	REDUCE POVERTY AMONG INDIANS.—
12	"(1) In general.—The Secretary, directly or
13	through grants, contracts, or interagency agree-
14	ments, shall conduct research on tribal family assist-
15	ance programs conducted under section 412 and
16	other tribal welfare programs and on efforts to re-
17	duce poverty among Indians.
18	"(2) Priority for Certain applications.—
19	With respect to applications for grants under para-
20	graph (1), the Secretary shall give priority to appli-
21	cations to conduct research in cooperation with trib-
22	al governments or tribally controlled colleges or uni-
23	versities.
24	"(3) TECHNICAL ASSISTANCE.—The Secretary
25	may use funds appropriated under paragraph (4) to

- provide technical assistance concerning data reporting and collection with respect to research conducted under this subsection.
- "(4) APPROPRIATION.—Out of any money in the Treasury of the United States not otherwise appropriated, there are appropriated \$2,000,000 for fiscal year 2004 for the purpose of carrying out this subsection.".

## 9 SEC. 16. EFFECTIVE DATE.

Unless otherwise provided, the amendments made by this Act take effect on October 1, 2003.

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