

**Calendar No. 189**

108TH CONGRESS }  
*1st Session* }

SENATE

{ REPORT  
108-88

LEGISLATIVE BRANCH APPROPRIATIONS, 2004

—————  
JULY 10, 2003.—Ordered to be printed  
—————

Mr. CAMPBELL, from the Committee on Appropriations,  
submitted the following

**REPORT**

[To accompany S. 1383]

The Committee on Appropriations reports the bill (S. 1383) making appropriations for the legislative branch for the fiscal year ending September 30, 2004, and for other purposes, reports favorably thereon and recommends that the bill do pass.

*Amount of new budget (obligational) authority<sup>1</sup>*

Amount of bill as reported to Senate .....	\$2,505,583,000
Amount of 2004 budget estimate .....	2,696,426,000
Legislative branch appropriations, 2003 .....	2,441,738,000
Amount of bill below budget estimate, 2004 .....	- 190,843,000
Amount of bill above legislative branch appropriations, 2003 .....	+ 63,845,000

<sup>1</sup> Excludes House items.

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## GENERAL STATEMENT AND SUMMARY

The Committee recommends new budget (obligational authority) of \$2,505,583,000 for the legislative branch, for fiscal year 2004. This total is \$190,843,000 below the budget request and \$63,845,000 above the fiscal year 2003 level. The bill excludes House items pursuant to the normal protocol.

The bill includes \$240,000,000 for the U.S. Capitol Police, an increase of \$32,467,000 over the fiscal year 2003 level for USCP salaries, to enhance the security of the U.S. Capitol complex; \$357,794,000 for the Architect of the Capitol to maintain, improve, and construct buildings and facilities of the Congress; \$522,747,000 for the Library of Congress; and \$718,369,000 for operations of the Senate.

The Committee expects all agencies to notify the Committee of any significant departures from budget plans presented to the Committee in any agency's budget justifications. In particular, agencies funded through this bill are required to notify the Committee prior to each reprogramming of funds in excess of the lesser of 10 percent or \$500,000 between programs, projects or activities, or in excess of \$500,000 between object classifications (except for shifts within the pay categories, object class 11, 12, and 13 or as further specified in each agency's respective section). This includes cumulative reprogrammings that together total at least \$500,000 from or to a particular program, activity, or object classification as well as reprogramming of FTE or funds to create new organizational entities within the Agency or to restructure entities which already exist. The Committee desires to be notified of reprogramming actions which involve less than the above-mentioned amounts if such actions would have the effect of changing an agency's funding requirements in future years or if programs or projects specifically cited in the Committee's reports are affected.

The Committee also expects all agencies to submit operating plans for the Committee's approval within 30 days of the bill's enactment.

TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS

SENATE

EXPENSE ALLOWANCES

Appropriations, 2003 .....	\$127,500,000
Budget estimate, 2004 .....	127,500,000
Committee recommendation .....	127,500,000

The Committee recommends an appropriation of \$127,500,000 for the expense allowances of the Vice President, the President pro tempore of the Senate, the President pro tempore emeritus of the Senate, the majority and minority leaders, the majority and minority whips, the chairmen of the majority and minority conference committees, and the chairmen of the majority and minority policy committees. The recommended allowances are as follows:

For the expense allowance of the Vice President, the Committee recommends an amount of \$20,000.

For the expense allowance of the President pro tempore, the Committee recommends an amount of \$20,000.

For the expense allowance of the majority and minority leaders, the Committee recommends \$20,000 for each leader, for a total of \$40,000.

For the expense allowance of the majority and minority whips, the Committee recommends \$10,000 for each whip, for a total of \$20,000.

For the expense allowance of the President pro tempore emeritus, \$7,500.

For the expense allowance for the chairmen of the majority and minority conference committees, the Committee recommends \$5,000 for each chairman, for a total of \$10,000.

For the expense allowance for the chairmen of the majority and minority policy committees, the Committee recommends \$5,000 for each chairman, for a total of \$10,000.

Expenditures from all the foregoing allowances are made upon certification from the individuals for whom the allowances are authorized, and are reported semiannually in the report of the Secretary of the Senate.

REPRESENTATION ALLOWANCES FOR THE MAJORITY AND MINORITY LEADERS

Appropriations, 2003 .....	\$30,000
Budget estimate, 2004 .....	30,000
Committee recommendation .....	30,000

The Committee recommends an appropriation of \$30,000 for representation allowances for the majority and minority leaders.

This allowance was established in the Supplemental Appropriations Act for fiscal year 1985 (Public Law 99-88). The funds were

authorized to be used by the majority and minority leaders solely for the discharge of their appropriate responsibilities in connection with official visits to the United States by members of foreign legislative bodies and representatives of foreign governments and intergovernmental agencies. The recommended amount is to be divided equally between the two leaders.

Expenditures from this allowance are made upon certification of the leaders and are reported in the semiannual report of the Secretary of the Senate.

#### SALARIES, OFFICERS AND EMPLOYEES

Appropriations, 2003 .....	\$117,041,000
Budget estimate, 2004 .....	127,809,000
Committee recommendation .....	125,307,000

The Committee recommends an appropriation of \$125,307,000 for the subaccounts funded under the overall account for the salaries of officers and employees of the Senate.

It should be noted that except for a handful of positions in the Offices of the Secretary and the Sergeant at Arms that are required by statute, specific staffing levels are not stipulated either by the budget request or by the Committee's recommendation. Rather, lump-sum allowances are provided to fund staffing levels each office finds necessary and appropriate for the performance of its duties. Estimated staffing levels for offices funded under this appropriation for fiscal year 2004 are 1,356 positions.

#### SALARIES, OFFICERS AND EMPLOYEES

[Estimated staffing levels—fiscal years 2003 and 2004]

	2004 request	2003
Office of the Vice President .....	45	45
Office of the President Pro Tempore .....	11	11
Office of the President Pro Tempore Emeritus .....	1	1
Offices of the majority and minority leaders .....	47	47
Offices of the majority and minority whips .....	18	16
Conference committees .....	48	48
Offices of the the secretaries of the conference of the majority and the conference of the minority .....	12	12
Policy Committees .....	55	55
Office of the Chaplain .....	4	4
Office of the Secretary .....	252	252
Office of the Sergeant at Arms and Doorkeeper .....	845	797
Offices of the secretaries for the majority and minority .....	18	18
Totals .....	1,356	1,306

Any change from the allocation of funds in the subaccounts within this appropriation is subject to the approval of the Committee.

The total amount appropriated is allocated to the various offices of the Senate as displayed under the headings for the offices that follow.

#### OFFICE OF THE VICE PRESIDENT

Appropriations, 2003 .....	\$1,949,000
Budget estimate, 2004 .....	2,028,000
Committee recommendation .....	2,028,000

The Committee recommends an appropriation of \$2,028,000 to fund the salaries of the administrative and clerical staff of the Office of the Vice President in connection with his duties as the President of the Senate.

OFFICE OF THE PRESIDENT PRO TEMPORE

Appropriations, 2003 .....	\$518,000
Budget estimate, 2004 .....	539,000
Committee recommendation .....	539,000

The Committee recommends an appropriation of \$539,000 for the Office of the President pro tempore.

OFFICE OF THE PRESIDENT PRO TEMPORE EMERITUS

Appropriations, 2003 .....	\$150,000
Budget estimate, 2004 .....	156,000
Committee recommendation .....	156,000

The Committee recommends an appropriation of \$156,000 for the Office of the President pro tempore emeritus.

OFFICES OF THE MAJORITY AND MINORITY LEADERS

Appropriations, 2003 .....	\$3,094,000
Budget estimate, 2004 .....	3,220,000
Committee recommendation .....	3,220,000

The Committee recommends an appropriation of \$3,220,000 for the offices of the majority and minority leaders.

The administrative and clerical staffs funded by this appropriation were authorized under the provisions of Public Law 91-145, effective November 1, 1969. The amount recommended is to be equally divided, providing \$1,610,000 for each office.

OFFICES OF THE MAJORITY AND MINORITY WHIPS

Appropriations, 2003 .....	\$2,042,000
Budget estimate, 2004 .....	2,324,000
Committee recommendation .....	2,324,000

The Committee recommends an appropriation of \$2,324,000 for the offices of the majority and minority whips. It is to be equally divided, providing \$1,162,000 for each office.

The authority for the administrative and clerical staff funded by this appropriation was created by Public Law 84-242, effective July 1, 1955.

COMMITTEE ON APPROPRIATIONS

Appropriations, 2003 .....	\$11,266,000
Budget estimate, 2004 .....	12,799,000
Committee recommendation .....	12,799,000

For the salaries of the staff of the Committee on Appropriations, the Committee recommends an appropriation of \$12,799,000.

CONFERENCE COMMITTEES

Appropriations, 2003 .....	\$2,610,000
Budget estimate, 2004 .....	2,716,000
Committee recommendation .....	2,716,000

For the administrative and clerical staffs of the majority and minority conference committees, the Committee recommends an appropriation of \$2,716,000. The appropriation provides \$1,358,000 in salaries for the staff of each conference committee.

The chairman of each conference committee may transfer to or from amounts provided for salaries of each conference to the account for conference committee expenses within the "Miscellaneous items" appropriation.

OFFICES OF THE SECRETARIES OF THE CONFERENCE OF THE MAJORITY  
AND THE CONFERENCE OF THE MINORITY

Appropriations, 2003 .....	\$648,000
Budget estimate, 2004 .....	674,000
Committee recommendation .....	674,000

The Committee recommends an appropriation of \$674,000 for the majority and minority conference secretaries.

These offices were created by section 6 of Senate Resolution 17, agreed to January 10, 1977, and two positions in each office were first funded in the Supplemental Appropriations Act, 1977 (Public Law 95-26).

Section 102 of the Supplemental Appropriations Act, 1979 (Public Law 96-38), abolished the specific positions and established a lump-sum allowance for the employment of staff, effective October 1, 1979. The amount recommended is to be divided equally between the majority secretary and the minority secretary.

POLICY COMMITTEES

Appropriations, 2003 .....	\$2,724,000
Budget estimate, 2004 .....	2,834,000
Committee recommendation .....	2,834,000

For the salaries of the administrative and clerical staffs of the majority and minority policy committees, the Committee recommends an appropriation of \$2,834,000, or \$1,417,000 for each committee.

The chairman of each policy Committee may transfer to or from amounts provided for salaries of each policy Committee to the account for policy Committee expenses within the "Miscellaneous items" appropriation.

OFFICE OF THE CHAPLAIN

Appropriations, 2003 .....	\$315,000
Budget estimate, 2004 .....	327,000
Committee recommendation .....	327,000

For the Office of the Chaplain, the Committee recommends an appropriation of \$327,000. The amount recommended would provide the salaries for the Chaplain of the Senate and support staff to assist the Chaplain with his pastoral duties. The Fiscal Year 1988 Legislative Branch Appropriations Act, Public Law 100-202, established the rate of pay for the Chaplain at Executive Level IV, currently \$134,000.

## OFFICE OF THE SECRETARY

Appropriations, 2003 .....	\$17,079,000
Budget estimate, 2004 .....	18,299,000
Committee recommendation .....	18,299,000

The Committee recommends \$18,299,000 for salaries of the Office of the Secretary. Fiscal year 2004 staffing levels are estimated at 252 positions.

This appropriation provides funds for four statutory positions (Secretary of the Senate, Assistant Secretary of the Senate, Financial Clerk of the Senate, and Parliamentarian of the Senate) and lump-sum allowances for the employment and adjustment of salaries of personnel in the Office of the Secretary of the Senate, as authorized by Public Law 97-51, effective October 1, 1981 (2 U.S.C. 61a-11).

The following departmental guidelines for fiscal year 2004 have been submitted by the Secretary to the Committee. The departmental budgets grouped in the apportionment schedule under executive offices include: the Executive Office of the Secretary of the Senate, Page school, Senate Security and Information Systems. The departmental budgets grouped in the apportionment schedule under administrative services include: conservation and preservation, curator, disbursing office, gift shop, historical office, human resources, interparliamentary services, library, printing and document services, public records, chief counsel for employment, and the stationery room. The departmental budgets grouped in the apportionment schedule under legislative and legal services include: the bill clerk, daily digest, enrolling clerk, journal clerk, legislative clerk, Official Reporters of Debate, captioning services, and Parliamentarian.

## OFFICE OF THE SECRETARY OF THE SENATE

[Estimated staffing levels—fiscal years 2003 and 2004]

	2004 request	2003	Difference
Executive offices .....	35	40	- 5
Administrative services .....	167	157	+ 10
Legislative and legal services .....	50	55	- 5
Totals .....	252	252	.....

## OFFICE OF THE SERGEANT AT ARMS AND DOORKEEPER

Appropriations, 2003 .....	\$43,161,000
Budget estimate, 2004 .....	48,291,000
Committee recommendation .....	45,789,000

This appropriation provides funds for the salaries of three statutory positions (Sergeant at Arms and Doorkeeper, Deputy Sergeant at Arms and Doorkeeper, and Administrative Assistant to the Sergeant at Arms and Doorkeeper) and lump-sum allowances for employment and adjustments of salaries of personnel in the Office of the Sergeant at Arms and Doorkeeper of the Senate, as authorized by Public Law 97-51, effective October 1, 1981 (2 U.S.C. 61f-7).

The Committee recommends a total of \$45,789,000 for fiscal year 2004. This is an increase of \$2,628,000 over the fiscal year 2003 level. The increase over the enacted level is attributable to the an-



ticipated cost-of-living adjustment, merit funding, and 16 additional positions, 6 of which are for enhancing security for the Senate community.

The offices and personnel covered by this appropriation are shown in the following table.

	2003 level	2004 Committee recommendation
Capitol Division .....	\$5,783,000	\$6,355,000
Positions .....	135	137
Operations .....	\$15,658,000	\$16,349,000
Positions .....	353	363
Technology Development Services .....	\$8,768,000	\$9,319,000
Positions .....	125	126
IT Support Services .....	\$5,694,000	\$5,960,000
Positions .....	101	102
Office Support Services .....	\$1,846,000	\$1,895,000
Positions .....	28	28
Staff Offices Division .....	\$4,989,000	\$5,492,000
Positions .....	82	84
SMI Project .....	\$423,000	\$419,000
Positions .....	5	5
<b>Total .....</b>	<b>\$43,161,000</b>	<b>\$45,789,000</b>
<b>Positions .....</b>	<b>829</b>	<b>845</b>

The Committee has no objection to the Sergeant at Arms moving staff positions between divisions without a formal reprogramming request but expects to be notified of such changes.

#### OFFICES OF THE SECRETARIES FOR THE MAJORITY AND MINORITY

Appropriations, 2003 .....	\$1,410,000
Budget estimate, 2004 .....	1,468,000
Committee recommendation .....	1,468,000

The Committee recommends an appropriation of \$1,468,000 for the offices of the secretaries for the majority and minority. The appropriation is to be equally divided, providing \$734,000 for each office.

#### AGENCY CONTRIBUTIONS

Appropriations, 2003 .....	\$30,075,000
Budget estimate, 2004 .....	32,134,000
Committee recommendation .....	32,134,000

The Committee recommends an appropriation of \$32,134,000 for agency contributions for employees paid under the appropriation, "Salaries, officers and employees," and employees paid under the appropriation "Expenses of the United States Senate Caucus on International Narcotics Control" and employees paid under the appropriation "Joint Economic Committee."

Agency contributions include the Senate's contributions as an employer to the civil service retirement system, the Federal Employees' Retirement System, the thrift savings plan, Federal employee group life insurance, Federal employee health insurance programs, and FICA. The Senate is required by law to make these payments, and the total required is dependent upon the number of Senate employees, their compensation levels, the benefit programs in which they are enrolled, and the extent of the benefits elected.

## OFFICE OF THE LEGISLATIVE COUNSEL OF THE SENATE

Appropriations, 2003 .....	\$4,581,000
Budget estimate, 2004 .....	4,768,000
Committee recommendation .....	4,843,000

For the Office of the Legislative Counsel of the Senate, the Committee recommends an appropriation of \$4,843,000. The fiscal year 2004 staffing level is estimated to be 36 positions. The amount provided pays for the salaries, expenses, and agency contributions of the office. The increase above the original budget estimate reflects the need for one additional staff position.

## OFFICE OF SENATE LEGAL COUNSEL

Appropriations, 2003 .....	\$1,176,000
Budget estimate, 2004 .....	1,222,000
Committee recommendation .....	1,222,000

The Office of Senate Legal Counsel was established pursuant to section 701 of Public Law 95-521. The Committee recommends an appropriation of \$1,222,000 for the Office. The amount provided pays for the salaries, expenses, and agency contributions of the Office.

## EXPENSE ALLOWANCES OF THE SECRETARY OF THE SENATE, SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE, AND SECRETARIES FOR THE MAJORITY AND MINORITY OF THE SENATE

Appropriations, 2003 .....	\$12,000
Budget estimate, 2004 .....	12,000
Committee recommendation .....	24,000

Section 119 of Public Law 97-51 authorized an expense allowance for the Secretary of the Senate, the Sergeant at Arms and Doorkeeper of the Senate, the Secretary for the Majority, and the Secretary for the Minority. Since fiscal year 1983, the amount has been provided through a direct appropriation. The Committee recommends an appropriation of \$24,000, providing an allowance of \$6,000 for each office.

## CONTINGENT EXPENSES OF THE SENATE

## INQUIRIES AND INVESTIGATIONS

Appropriations, 2003 .....	\$109,450,000
Budget estimate, 2004 .....	118,462,000
Committee recommendation .....	118,462,000

The Committee recommends an appropriation of \$118,462,000 for inquiries and investigations by all Senate standing, special, and select committees, consistent with S. Res. 66, authorizing expenditures by the Committees of the Senate for fiscal year 2004.

This appropriation funds the liquidation of obligations incurred by committees under the authorization provided in Committee funding resolutions.

## U.S. SENATE CAUCUS ON INTERNATIONAL NARCOTICS CONTROL

Appropriations, 2003 .....	\$520,000
Budget estimate, 2004 .....	520,000
Committee recommendation .....	520,000

The Committee recommends \$520,000 for the expenses of the U.S. Senate Caucus on International Narcotics Control. Established in 1985 by “The Foreign Relations Authorization Act”, the Caucus was created to monitor and promote international compliance with narcotics control treaties and monitor and encourage U.S. Government and private programs seeking to expand international cooperation against drug abuse. The Caucus is composed of seven Senators and five members from the public sector with a chairman from the majority party and a co-chairman from the minority party. It was the intent of the original conferees that the caucus operate in the manner of the Helsinki Commission.

SECRETARY OF THE SENATE

Appropriations, 2003 .....	\$7,077,000
Budget estimate, 2004 .....	1,700,000
Committee recommendation .....	2,265,000

The Committee recommends an appropriation of \$2,265,000 for expenses of the Office of the Secretary. The reduction below the enacted level relates primarily to \$5,000,000 in one-time funding provided in fiscal year 2003 for a multi-year program to upgrade and expand the financial management information system for the Senate. The Committee has added \$500,000 over the requested level for the new Senate Preservation Fund.

The Committee encourages the Secretary to study employee compensation, hiring, and benefits practices of U.S. Senators’ offices and general employment trends in the Senate. For this purpose \$65,000 has been included in the bill.

The table printed below sets forth the apportionment of funds under this appropriation, followed by a brief description of the line items. Any deviation of more than 10 percent cumulatively from the stated levels for each item will require the customary prior approval of the Committee.

EXPENSES—OFFICE OF THE SECRETARY

Item	Amount available fiscal year 2003, Public Law 108-7	Budget estimate fiscal year 2004	Difference
Executive office .....	\$397,800	\$525,000	+ \$127,200
Administrative services .....	1,422,900	1,100,000	- 322,900
Legislative and legal services .....	256,300	75,000	- 181,300
Special projects .....	5,000,000	565,000	- 4,435,000
Totals .....	7,077,000	2,265,000	- 4,812,000

Typical expenditures of the Secretary of the Senate include:

*Consultants.*—Funding is provided for not to exceed two individual consultants as authorized by section 110 of Public Law 95-94, August 5, 1977, which amends section 101 of Public Law 95-26, May 4, 1977. Consultants employed under this authority shall not be paid in excess of the per diem equivalent of the highest gross rate of annual compensation which may be paid to employees of a standing committee of the Senate.

*Legal Reference Volumes and Dictionaries.*—Funding is provided to furnish U.S. Senators with volumes of the U.S. Code Annotated

or U.S. Code service, pocket parts and supplements, as authorized by Public Law 92-51, July 9, 1971.

The Disbursing Office is responsible for providing the U.S. Code Annotated or the U.S. Code Service to Senators when they assume office and upon receipt of a written request of a Senator. In addition, dictionary and dictionary stands are also furnished to Senators from funds provided for in this account.

*Contractual Legal and Administrative Services and Miscellaneous Expenses.*—Funding is provided for various contractual, administrative, and miscellaneous expenses incurred by the Office of the Secretary. The Office of the Secretary of the Senate has contractual authority under Public Law 92-342, for the Federal Election Campaign Act and has utilized this authority to employ professional legal services in the past. In addition, the Office of the Secretary has incurred various types of legal and other expenses which have been authorized by the Senate. Administrative services and miscellaneous expenses are housekeeping expenses of the Office of the Secretary.

*Travel and Registration Fees.*—Funding is provided for travel expenses and registration fees incurred by the Secretary of the Senate and the employees of the Office of the Secretary. This line item excludes funding for travel expenses for the Federal Election Campaign Act under the Office of Public Records, which is provided separately under the authority of Public Law 93-342.

The authority for the travel portion of this account was provided for by section 101 of Public Law 94-59, July 25, 1975. The current limitation for travel expenses was increased to \$10,000 (Section 102 of Public Law 97-12, June 5, 1981). Section 1 of Public Law 98-367, July 17, 1984, removed the not-to-exceed limitation on travel expenses for the Secretary of the Senate, during any fiscal year.

*Orientation and Training.*—Funding is provided for expenses incurred by the Secretary of the Senate to conduct orientation seminars or similar meetings for Senators, Senate officials, or members of staffs of Senators or Senate officials, not to exceed \$25,000, under the authority of 2 U.S.C. 69a.

The Office of the Sergeant at Arms and Doorkeeper of the Senate is also authorized under these provisions to conduct seminars or similar meetings in the same manner and to the same extent as the Office of the Secretary of the Senate.

*Newspapers.*—Funding is provided to furnish newspapers and magazines for official purposes to the Marble Room, leadership offices, Republican and Democratic Cloakrooms, Senate officers, and certain other offices.

*Senate Service Awards.*—Funding is provided for the issuance of service pins or emblems as authorized by Senate Resolution 21, September 10, 1965. Senate Resolution 21 authorizes the Secretary of the Senate, under the direction of the Committee on Rules and Administration and in accordance with regulation promulgated by the Committee, to procure such pins or emblems and award them to Members, officers, and employees of the Senate who are entitled.

*Postage.*—This account also provides funding for postage for the Office of the Secretary of the Senate for special delivery, registered mail, and additional postage not covered under the frank.

*Education of Senate Pages.*—Funding is provided for the education of Senate pages. Senate Resolution 184, July 29, 1983, authorized the Secretary of the Senate to enter into a contract, agreement, or other arrangement with the board of education of the District of Columbia, or to provide such educational services and items in such other manner as he may deem appropriate. Public Law 98–125, October 13, 1983, amended Public Law 98–51, July 14, 1983, striking out the heading and paragraph “Education of Pages” under the heading “Joint Items,” and redesignated the funds provided in Public Law 98–51 for the education of pages between the House of Representatives and the Senate. Each House is to provide for the education of its own pages.

*Stationery.*—Funding is provided for stationery supplies for the Office of the Secretary of the Senate. The funds provided have been allocated to the various departments of the Office of the Secretary.

*Senate Commission on Art.*—Funding is provided for the Senate Commission on Art, authorized by Public Law 100–696, November 18, 1988, to acquire any work of art, historical object, documents or material relating to historical matters, or exhibits for placement or exhibition within the Senate wing of the Capitol, any Senate office building, or in rooms, spaces, or corridors thereof, and to publish a Senate historical objects inventory and calendar of exhibits on display within the Senate wing of the Capitol and Senate office buildings.

The Senate Commission on Art was formerly the Commission on Arts and Antiquities, which was authorized by Senate Resolution 382, October 1, 1968, as amended by Senate Resolution 95, April 1, 1977, and Senate Resolution 400, March 23, 1988.

*Representation Expenses.*—Funding is provided (not to exceed \$50,000) to the Secretary of the Senate to coordinate and carry out responsibilities in connection with foreign parliamentary groups or other foreign officials visiting the United States. Authorized by section 2 of Public Law 101–163, November 21, 1989.

*Office of Conservation and Preservation.*—Funding is provided for the Office of Conservation and Preservation to develop and coordinate programs directly related to the conservation and protection of Senate records and materials for which the Secretary of the Senate has statutory authority.

*Book Preservation.*—Funding is provided for the Office of Conservation and Preservation to use outside sources for the preservation and protection of the Senate book collection, including historically valuable documents under the care of the Secretary of the Senate.

*Office of Public Records.*—Funding is provided for expenses of the Office of Public Records. This office has evolved through various pieces of legislation and various responsibilities authorized by the Federal Election Campaign Act, as amended, the Ethics in Government Act, as amended, and the Lobbying Disclosure Act, as amended. Public Law 92–342, July 10, 1972, authorizes the Secretary of the Senate to procure technical support services, consultants, use of detailed employees and travel expenses in carrying out his duties under the Federal Election Campaign Act of 1971. The Office of Public Records is mentioned for the first time in Public Law 93–145, November 1, 1973, which authorizes the Secretary of the Sen-

ate to appoint and fix the compensation of a superintendent and other position for the Office of Public Records. In addition, under the authority of Public Law 95-521, October 26, 1978 (Ethics in Government Act) reports filed under section 101 shall be available for public inspection and a copy of the report shall be provided to any person upon request. Any person requesting a copy of a report may be require to pay a reasonable fee to cover the cost of reproduction. Any moneys received by the Secretary shall be deposited into the Office of Public Records Revolving Fund under the authority of Public Law 101-163, November 21, 1989. The office also performs functions under the Senate Select Committee on Ethics, such as registration of mass mailings; and under the Lobbying Disclosure Act.

*Disbursing Office.*—Funding is provided for expenses incurred in the operation of the disbursing office. Typical expenses for this office include online access charges for Department of Treasury systems, notary bonds, seals and supplies, necessary supplies in conjunction with the various machinery maintained in the office, which are not available in the stationery room, and necessary insurance policies required for the protection of the disbursing officer of the Senate for moneys assigned to his accountability.

*Office of Captioning Services.*—Funding is provided for the closed captioning of the televised Senate floor proceedings for the hearing impaired. Closed captioning was first authorized under the authority of Public Law 101-163, November 21, 1989.

*Senate Chief Counsel for Employment.*—Funding is provided for the Office of the Senate Chief Counsel for Employment. This office is a nonpartisan office formed in May 1993 at the direction of the joint leadership and is charged with providing legal advice and representation of Senate offices in all areas of employment law.

SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE

Appropriations, 2003 .....	\$114,423,000
Budget estimate, 2004 .....	149,969,000
Committee recommendation .....	136,843,000

The Committee recommends the appropriation of \$136,843,000 for expenses of the Sergeant at Arms. The increase of \$22,420,000 over the enacted level is attributable primarily to a new Senate warehouse/mail processing facility, projects related to the Capitol Visitor Center [CVC], and information technology support costs.

The reduction of \$13,126,000 from the amount requested is the result primarily of changes in strategies from owning to leasing a warehouse and for the manner of operating the alternate computer facility.

The amount recommended includes \$30,835,000 to remain available for obligation until September 30, 2006. This includes \$10,315,000 for the purchase of computer equipment and software for Member offices and Committees; \$5,175,000 for the Recording Studio relocation to the CVC; \$6,300,000 for the fit-out of a new mail processing facility/warehouse; \$3,801,000 for Phase V of the Recording Studio digital technology upgrade project; \$2,744,000 for enhanced security of Member state offices; and \$2,500,000 for moving and upgrading the infrastructure of the Senate Chamber audio system in conjunction with the move to the CVC. The Committee

recommendation also includes \$4,255,000 for procurement and maintenance of Members' correspondence management systems to remain available for obligation until September 30, 2008.

The Sergeant at Arms structure reflects seven major divisions: Capitol Division, Operations Division, Technology Development Services Division, IT Support Services Division, Office Support Services Division, Staff Offices Division, and the SMI Project Division. The Capitol Division consists of the Executive Office of the Sergeant at Arms and the Office of Security and Emergency Preparedness. These Offices provide the executive management and leadership of the Sergeant at Arms for day to day operations; for security of the Senate side of the Capitol complex; and for liaison with the United States Capitol Police. The Operations Division provides printing, mailing, photographic and recording studio services and also furnishes and maintains the Senate side of the Capitol Building. The Technology Development Services Division supports enterprise information technology systems, applications development, Internet/intranet services, information security, and network engineering. The IT Support Services Division provides desktop computer support; correspondence management system acquisition, maintenance and support; telecommunications equipment and services; general office equipment; and new technology assessment. The Office Support Division includes desktop computer acquisition, state office liaison, and customer support. The Staff Offices Division includes Financial Management, Human Resources, The Joint Office of Education and Training, Administrative Services, and Information Technology Advisor. The SMI Project includes the implementation of the new e-mail system.

The following table compares the component categories within this account for fiscal years 2003 and 2004.

EXPENSES—OFFICE OF THE SERGEANT AT ARMS AND DOORKEEPER

[In thousands of dollars]

	2003 level	2004 Committee recommendation
Capitol Division .....	5,159	4,410
Operations .....	12,926	28,724
Technology Development Services .....	20,810	25,059
IT Support Services .....	44,221	48,995
Office Support Services .....	24,656	27,335
Staff Offices Division .....	1,909	1,816
SMI Project .....	4,742	504
Total .....	114,423	136,843

The Committee requests that the Sergeant at Arms provide to the Committee a spending plan prior to the beginning of fiscal year 2004. Any deviation of more than 10 percent cumulatively from the level for each item in the spending plan will require the customary approval of the Committee.

MISCELLANEOUS ITEMS

Appropriations, 2003 .....	\$18,355,500
Budget estimate, 2004 .....	19,268,000
Committee recommendation .....	18,425,000

The Committee recommends an appropriation of \$18,425,000 for miscellaneous items, a decrease of \$843,000 below the budget estimate.

Any deviation of more than 10 percent cumulatively from the stated levels for each item will require the customary prior approval of the Committee.

The following table sets forth the apportionment of funds under this appropriation:

FISCAL YEAR 2004 BUDGET—MISCELLANEOUS ITEMS APPORTIONMENT SCHEDULE

ITEM	AMOUNT AUTHORIZED FISCAL YEAR 2003 PUBLIC LAW 108-7	BUDGET ESTIMATE FISCAL YEAR 2004	DIFFERENCE
Resolution and reorganization reserve .....	\$2,500,000	\$2,500,000	\$0
Unallocated .....	6,843,000	6,000,000	(- 843,000)
Reserve for contingencies (miscellaneous items) .....	600,000	900,000	+ 300,000
Employees' compensation fund reimbursement (worker's compensation) .....	744,000	805,500	+ 61,500
Mailing of Town Meeting Notices (Public Law 107-68, dated Nov. 12, 2001) .....	500,000	500,000	0
Jacob K. Javits Fellowship Program (S. Res. 193, dated Sep. 30, 1999, as amended) (expires Sep. 30, 2004) .....	350,000	350,000	0
John Heinz Fellowship Program (S. Res. 356, dated Oct. 7, 1992, S. Res. 238, dated Jul. 1, 1994, and S. Res. 180 dated Sep. 30, 1999) (expires Sep. 30, 2004) .....	71,000	71,000	0
Reception of foreign dignitaries (S. Res. 247, dated Feb. 7, 1962, as amended by S. Res. 370, dated Oct. 10, 2000) .....	30,000	30,000	0
Foreign travel—Members and employees (S. Res. 179, dated May 25, 1977) .....	125,000	125,000	0
Federal employees compensation account (Public Law 96-499, dated Dec. 5, 1980) (Unemployment Compensation) .....	1,750,000	1,750,000	0
Conferences for the Majority and Minority (Public Laws: 97-51, dated Jan. 3, 1983, 101-250, dated Nov. 5, 1990, and 107-68, dated Nov. 12, 2001) .....	200,000	250,000	+ 50,000
Policy Committees for the Majority and Minority (Public Law 104-53, dated Nov. 19, 1995) .....	150,000	150,000	0
Postage .....	6,000	<sup>1</sup> 6,000	0
Stationery .....	16,500	<sup>2</sup> 16,500	0
Consultants—including agency contributions (2 USC 61h-6 as amended) .....	2,500,000	3,000,000	+ 500,000
National Security Working Group (S. Res. 75, March 25, 1999) (expires Dec. 31, 2004) .....	700,000	700,000	0
Committee on Appropriations (Public Law 105-275, dated Oct. 21, 1998) .....	950,000	950,000	0
Senate Child Care Center:			
Agency Contribution costs authorized by Public Laws 102-90, dated Aug. 14, 1991 and 103-50, dated Jul. 2, 1993 .....	300,000	300,000	0
Training classes, conferences, & travel expenses as authorized by Public Law 104-197, dated Sep. 16, 1996 .....	20,000	21,000	1,000
<b>Total .....</b>	<b>18,355,500</b>	<b>18,425,000</b>	<b>+ 69,500</b>

<sup>1</sup> Postage Apportionment (Fiscal Year 2004):

President of the Senate .....	\$2,700
Secretary for the Majority .....	1,100
Secretary for the Minority .....	1,100
Chaplain .....	1,100
<b>Total .....</b>	<b>6,000</b>

<sup>2</sup> Stationery Apportionment (Fiscal year 2004):

President of the Senate .....	\$8,000
Conference of the Majority .....	300
Conference of the Minority .....	300
Chaplain .....	700
Senate Chamber .....	7,200
<b>Total .....</b>	<b>16,500</b>



*Resolution and Reorganization Reserve.*—This line item is used to cover the costs of Senate resolutions and public laws that authorize expenditures from the contingent fund of the Senate that do not have specific appropriations for such purpose.

*Reserve for Contingencies.*—This is a Committee on Rules and Administration line item which includes payment for gratuities for family members of deceased Senate employees; damage to automobiles in the Senate parking lots; contractual, legal, and administrative services; and miscellaneous expenses.

*Employees' Compensation Fund Reimbursements (Worker's Compensation).*—Reimbursements made to the U.S. Department of Labor for total benefits and other payments made on behalf of Senate employees from the employees' compensation fund.

*Reception of Foreign Dignitaries.*—The Committee on Foreign Relations is authorized to expend not to exceed \$30,000 each fiscal year to receive foreign dignitaries under the authority of Senate Resolution 247, agreed to February 7, 1962, as amended.

*Jacob K. Javits Fellowship Program.*—This fellowship program was first authorized by S. Res. 425, agreed to June 23, 1988, for a 5-year period ending June 22, 1993, and reauthorized by S. Res. 193 through September 30, 2004. The authorized funding level of \$350,000 each fiscal year provides for up to 10 fellows each fiscal year. The appointing authority is the Secretary of the Senate.

*John Heinz Fellowship Program.*—This fellowship program was first authorized by S. Res. 356 and extended by S. Res. 238, and S. Res. 180. It is authorized through September 30, 2004 and provides for up to 2 fellows each calendar year. The appointing authority is the Secretary of the Senate.

*Foreign travel—Members and Employees.*—Senate Resolution 179, agreed to May 25, 1977, authorized payment from the contingent fund of the Senate, of the domestic portion of transportation costs and travel expenses incurred by Members and employees of the Senate when engaged in authorized foreign travel.

*Federal Employees' Compensation Account (Unemployment Compensation).*—This line item provides for expenses incurred for the Senate to reimburse the Federal employees' compensation account, pursuant to Public Law 96-499, approved December 5, 1980, for unemployment compensation payments made to Senate employees.

*Conferences for the Majority and Minority.*—The amount recommended provides for the expenses of the majority and minority conference committees.

*Policy Committees for the Majority and Minority.*—The amount recommended provides for the expenses of the majority and minority policy committees.

*Postage.*—Provides for postage allowances for the President of the Senate, Secretary of the Majority, Secretary of the Minority, and Senate Chaplain.

*Stationery.*—Provides funds for stationery and office supplies for the President of the Senate, conference committees of the Senate, Office of the Chaplain, and the Senate Chamber.

*Consultants—Including Agency Contributions.*—Provides authority for the appointment and payment of consultants to the majority and minority leaders, president pro tempore, president pro tempore

emeritus, and the legislative counsel. The following summarizes the current authority and limitations:

Majority leader: Nine consultants at not to exceed the daily rate for maximum standing committee rate. All of the consultants may be appointed at an annual rate of compensation not to exceed the maximum annual rate for a standing committee.

Minority leader: Nine consultants at not to exceed the daily rate for maximum standing committee rate. All of the consultants may be appointed at an annual rate of compensation not to exceed the maximum annual rate for a standing committee.

Legislative counsel (subject to President Pro Tempore approval): Two consultants at not to exceed the daily rate for maximum standing committee rate. All of the consultants may be appointed at an annual rate of compensation not to exceed the maximum annual rate for a standing committee.

President Pro Tempore: Two consultants at not to exceed the daily rate for maximum standing committee rate. The consultants may be appointed at an annual rate of compensation not to exceed the maximum annual rate for a standing committee.

President Pro Tempore Emeritus: One consultant at not to exceed the daily rate for maximum standing committee rate. The consultants may be appointed at an annual rate of compensation not to exceed the maximum annual rate for a standing committee.

*Senate National Security Working Group.*—Provides funding for the Senate National Security Working Group, under the authority of Senate Resolution 75, agreed to March 25, 1999. The Senate National Security Working Group was formerly the Senate Arms Control Observer Group.

*Committee on Appropriations.*—Pursuant to Public Law 105–275 provides funding for administrative expenses for the Committee on Appropriations.

*Senate Employees’ Child Care Center—Agency Contributions.*—Provides for the payment of agency contribution costs as authorized by Public Law 102–90, approved August 14, 1991, and Public Law 103–50, approved July 2, 1993, for employees of the Senate Employees Child Care Center.

*Senate Employees’ Child Care Center—Training Classes and Conference Costs.*—Provides for the reimbursement of any individual employed by the Senate Employees’ Child Care Center for the cost of training classes and conferences in connection with the provision of child care services and for travel, transportation, and subsistence expenses incurred in connection with the training classes and conferences, as authorized by Public Law 104–197, approved September 16, 1996.

*Student Loan Repayment Program.*—Provides for the repayment of student loans at a maximum of \$500 per month, for eligible employees at the discretion of the employing office, to enhance recruitment and retention of Senate staff.

SENATORS’ OFFICIAL PERSONNEL AND OFFICE EXPENSE ACCOUNT

Appropriations, 2003 .....	\$290,160,776
Budget estimate, 2004 .....	322,061,000
Committee recommendation .....	310,000,000

The Committee recommends an appropriation for fiscal year 2004 of \$310,000,000 for the Senators' Official Personnel and Office Expense Account.

This account funds salaries and benefits of Senators' staffs as well as the office expense allowance for Senators' offices. The Senators' official personnel and office expense allowance [SOPOEA] is comprised of three components. Two of these are for salaries of personnel in Senators' offices. The allowance for administrative and clerical assistance is based on the population of States, beginning with States with a population of fewer than 5 million people to States with a population of 28 million or more. The table illustrates the allowances per population category and the States which fall into those categories.

The second component of the salaries allowance is for legislative assistance to Senators, as authorized by Public Law 95-94. This allowance provides funding for three positions in each Senator's office at an annual rate of \$150,159 for a total of \$450,477 per office, or \$45,047,700 for all 100 Senators.

The third component of the SOPOEA is for office expenses. Each Senator's office is allocated an amount for office expenses, as displayed in the following table, including the Committee on Rules and Administration's reallocations of the official mail. In addition, an amount of \$200,000 is provided to cover additional expenses that may be incurred in the event of the death or resignation of a Senator, and to provide for transitional expenses during election years subject to regulations set by the Committee on Rules and Administration with respect to official mail.

It should be noted that the amounts provided for the various components of the SOPOEA are entirely fungible. Amounts provided for salaries may be used for expenses, and vice versa, subject to regulations set by the Committee on Rules and Administration with respect to official mail. It should also be noted that the figures in the following table are preliminary, and that official notification of member budgets is issued by the Financial Clerk of the Senate after final passage of this bill.

The following table illustrates the several components of the SOPOEA.

SENATORS' PERSONNEL AND OFFICE EXPENSE ALLOWANCE—FISCAL YEAR 2004

State	Admin. & cler. assist. allowance 10/1/2003	Legislative assist. allowance 10/1/2003	O.O.E.A. allowance 10/1/2003	Official mail distribution 10/1/2003	Total allowance 10/1/2003
Alabama .....	\$1,685,301	\$450,477	\$184,759	\$68,459	\$2,320,537
Alaska .....	1,685,301	450,477	253,392	31,792	2,389,170
Arizona .....	1,742,612	450,477	202,523	73,548	2,395,612
Arkansas .....	1,685,301	450,477	169,716	51,466	2,305,494
California .....	2,833,718	450,477	467,800	298,850	3,751,995
Colorado .....	1,685,301	450,477	191,179	67,079	2,326,957
Connecticut .....	1,685,301	450,477	161,284	55,709	2,297,062
Delaware .....	1,685,301	450,477	128,567	32,742	2,264,345
Florida .....	2,373,061	450,477	310,046	189,846	3,133,584
Georgia .....	1,914,554	450,477	218,672	102,372	2,583,703
Hawaii .....	1,685,301	450,477	280,466	35,466	2,416,244
Idaho .....	1,685,301	450,477	165,403	37,403	2,301,181
Illinois .....	2,143,806	450,477	267,064	128,339	2,861,347
Indiana .....	1,799,927	450,477	196,985	80,685	2,447,389

## SENATORS' PERSONNEL AND OFFICE EXPENSE ALLOWANCE—FISCAL YEAR 2004—Continued

State	Admin. & cler. assist. allowance 10/1/2003	Legislative assist. allowance 10/1/2003	O.O.E.A. allowance 10/1/2003	Official mail distribution 10/1/2003	Total allowance 10/1/2003
Iowa .....	1,685,301	450,477	171,793	52,568	2,307,571
Kansas .....	1,685,301	450,477	169,559	50,334	2,305,337
Kentucky .....	1,685,301	450,477	178,986	63,661	2,314,764
Louisiana .....	1,685,301	450,477	187,280	67,080	2,323,058
Maine .....	1,685,301	450,477	148,960	38,510	2,284,738
Maryland .....	1,742,612	450,477	172,454	71,754	2,365,543
Massachusetts .....	1,799,927	450,477	196,424	82,074	2,446,828
Michigan .....	2,029,181	450,477	237,049	112,949	2,716,707
Minnesota .....	1,742,612	450,477	189,424	69,224	2,382,513
Mississippi .....	1,685,301	450,477	170,504	52,254	2,306,282
Missouri .....	1,742,612	450,477	199,067	77,892	2,392,156
Montana .....	1,685,301	450,477	162,813	34,813	2,298,591
Nebraska .....	1,685,301	450,477	161,393	41,193	2,297,171
Nevada .....	1,685,301	450,477	174,585	44,635	2,310,363
New Hampshire .....	1,685,301	450,477	143,598	37,048	2,279,376
New Jersey .....	1,914,554	450,477	206,986	96,536	2,572,017
New Mexico .....	1,685,301	450,477	167,514	42,439	2,303,292
New York .....	2,503,707	450,477	323,122	177,572	3,277,306
North Carolina .....	1,914,554	450,477	218,009	105,609	2,583,040
North Dakota .....	1,685,301	450,477	150,612	31,387	2,286,390
Ohio .....	2,086,494	450,477	257,755	127,805	2,794,726
Oklahoma .....	1,685,301	450,477	181,832	58,707	2,317,610
Oregon .....	1,685,301	450,477	190,850	57,975	2,326,628
Pennsylvania .....	2,143,806	450,477	265,200	136,225	2,859,483
Rhode Island .....	1,685,301	450,477	139,286	34,686	2,275,064
South Carolina .....	1,685,301	450,477	174,774	64,324	2,310,552
South Dakota .....	1,685,301	450,477	152,483	32,283	2,288,261
Tennessee .....	1,742,612	450,477	195,781	79,481	2,388,870
Texas .....	2,577,044	450,477	362,333	212,883	3,389,854
Utah .....	1,685,301	450,477	170,720	42,720	2,306,498
Vermont .....	1,685,301	450,477	137,321	31,746	2,273,099
Virginia .....	1,857,240	450,477	196,224	89,674	2,503,941
Washington .....	1,799,927	450,477	215,829	80,029	2,466,233
West Virginia .....	1,685,301	450,477	149,151	43,576	2,284,929
Wisconsin .....	1,742,612	450,477	193,156	73,931	2,386,245
Wyoming .....	1,685,301	450,477	153,788	30,663	2,289,566
TOTAL .....	91,020,901 × 2	22,523,850 × 2	10,064,471 × 2	3,800,000 × 2	123,609,222 × 2
GRAND TOTAL .....	182,041,802	45,047,700	20,128,942	7,600,000	247,218,444

According to the most recent employment data compiled by the Secretary of the Senate, as of April 30, 2003, there were 4,090 individuals employed in Senators' offices throughout the United States and covered by this appropriation.

## U.S. SENATORS' STAFF AS OF SEPTEMBER 30, 1993–2001 AND APRIL 30, 2003

Year	Number of Staff
1993 .....	4,262
1994 .....	4,142
1995 .....	4,112
1996 .....	3,959
1997 .....	4,044
1998 .....	4,022
1999 .....	4,039
2000 .....	4,072
2001 .....	3,964

U.S. SENATORS' STAFF AS OF SEPTEMBER 30, 1993–2001 AND APRIL 30, 2003—Continued

Year	Number of Staff
2002 .....	4,121
2003 .....	4,090

In addition to providing funds for compensation of employees within Senators' offices, this appropriation also provides for agency contributions for those employees; that is, the Senate's share, as an employer, of the various employee benefit programs for which Senate employees are eligible. These payments are mandatory, and fluctuate according to the programs in which employees are enrolled, the level of compensation, and the degree of participation. Budget requests for this account prepared by the Financial Clerk must be based on both experience and evaluation of trends. The fiscal year 2004 request for this account anticipates \$73,147,000 in agency contribution costs.

The amount recommended by the Committee for the SOPOEA is less than would be required to cover all obligations that could be incurred under the authorized allowances for all Senators. The Committee is able to recommend an appropriation of a lesser amount than potentially necessary because Senators typically do not obligate funds up to the absolute ceiling of their respective allowances. Evidence of this can be found in the semiannual report of the Secretary of the Senate.

SENATE OFFICIAL MAIL COSTS

Appropriations, 2003 .....	\$300,000
Budget estimate, 2004 .....	300,000
Committee recommendation .....	300,000

For the official mail costs of the Senate, the Committee recommends an appropriation of \$300,000, which is the same as the budget request.

ADMINISTRATIVE PROVISIONS

SEC. 1. This provision increases by \$50,000 the allowance for administrative and clerical assistance.

SEC. 2. This provision eliminates the ceiling for payment of expenses of the majority and minority conferences.

SEC. 3. This section includes several provisions relating to the Senate Commission on Art. It (1) addresses the authority of the Senate Commission on Art with regard to works of art, historical objects, documents, or material relating to historical matters, or exhibits for placement or exhibition in the Senate Wing of the Capitol or the Senate Office Buildings; (2) provides the Commission the authority to establish Advisory Boards to assist the Commission in the performance of its duties, and to reimburse members of such Boards the actual and necessary expenses incurred in the performance of their duties; (3) establishes a Senate Preservation Fund; and (4) includes two administrative changes relative to the Senate Commission on Art.

SEC. 4. This provision increases the statutory limit for expenses for orientation seminars sponsored by the Secretary of the Senate

or Sergeant at Arms from \$10,000 to \$25,000. The limit was last adjusted over 10 years ago.

SEC. 5. This provision authorizes increase in the expense allowances for certain officers of the Senate.

SEC. 6. This provision increases by one each, the number of consultants authorized for the majority and minority leaders for fiscal year 2004.

## JOINT ITEMS

### JOINT CONGRESSIONAL COMMITTEE ON INAUGURAL CEREMONIES

Appropriations, 2003 .....	
Budget estimate, 2004 .....	
Committee recommendation .....	\$1,250,000

The Committee recommends an appropriation of \$1,250,000 for the Joint Congressional Committee on Inaugural Ceremonies.

### JOINT ECONOMIC COMMITTEE

Appropriations, 2003 .....	\$3,658,000
Budget estimate, 2004 .....	3,988,000
Committee recommendation .....	3,988,000

The Committee recommends an appropriation of \$3,988,000 for the Joint Economic Committee. This is an increase of \$330,000 over the enacted level needed for cost-of-living increases and two additional positions.

### JOINT COMMITTEE ON TAXATION

Appropriations, 2003 .....	\$7,593,000
Budget estimate, 2004 .....	8,112,000
Committee recommendation .....	8,112,000

The Committee recommends an appropriation of \$8,112,000 for salaries and expenses of the Joint Committee on Taxation. This is an increase of \$519,000 over the enacted level primarily to accommodate cost-of-living increases.

### OFFICE OF THE ATTENDING PHYSICIAN

Appropriations, 2003 .....	\$2,981,000
Budget estimate, 2004 .....	2,236,000
Committee recommendation .....	2,236,000

The Committee recommends an appropriation of \$2,236,000 for the Office of the Attending Physician. The Office was first established by House Resolution 253, adopted December 5, 1928. The decrease below the current level is due to several one-time expenditures in fiscal year 2003.

### CAPITOL GUIDE AND SPECIAL SERVICES OFFICE

Appropriations, 2003 .....	\$3,035,000
Budget estimate, 2004 .....	3,511,000
Committee recommendation .....	3,511,000

The Committee recommends an appropriation of \$3,511,000 for the Capitol Guide and Special Services Office. This provides for 70 full-time equivalent employees.

STATEMENTS OF APPROPRIATIONS

Appropriations, 2003 .....	\$30,000
Budget estimate, 2004 .....	30,000
Committee recommendation .....	30,000

The Committee recommends \$30,000 for the preparation of detailed statements of appropriations as required by law. This account is used as payment for the preparation of the volumes, "Statements on Appropriations," for the first session of the 108th Congress. These volumes show annual appropriations made, indefinite appropriations, and contracts authorized, along with a chronological history of regular appropriations bills. The volumes are compiled jointly by the Senate and House Committees on Appropriations pursuant to a directive in the Legislative Appropriations Act of June 7, 1924.

CAPITOL POLICE

	<i>Recommended</i>
Salaries .....	\$207,000,000
Expenses .....	33,000,000
	<hr/>
Total, Capitol Police .....	240,000,000

The Committee recommends \$240,000,000 for the U.S. Capitol Police. A significant increase is provided in the salaries account to increase the size of the force, improve training, and improve the administrative infrastructure of the agency.

While the Committee supports USCP's efforts to enhance security for the Capitol complex by increasing the force size, the Committee is concerned there is not a strategic plan to guide this endeavor. USCP is strongly encouraged, working with GAO, to develop expeditiously a strategic plan and vision for the Department, including staffing requirements, with a framework in place prior to conference with the other body.

It has come to the attention of the Committee that the Chief Administrative Officer position will soon become vacant. This position was established by law to assist the USCP in its efforts to address budget, financial, human resource, and information technology management deficiencies. As the USCP continues to respond to demands associated with post-September 11 issues, including unprecedented growth and challenges associated with upgrading and modifying their existing administrative infrastructure, it is essential that this position be filled quickly and with a highly qualified individual. This should be done while ensuring that merit principles are followed in the selection process. Therefore, the Committee directs the Chief of the Capitol Police to consult with the Comptroller General on the recruiting and selection process used to fill the CAO position. The Chief should also consult with the Comptroller General prior to the appointment of the new CAO.

SALARIES

Appropriations, 2003 .....	\$174,533,000
Budget estimate, 2004 .....	218,268,000
Committee recommendation .....	207,000,000

The Committee recommends an appropriation of \$207,000,000 for the salaries of the U.S. Capitol Police [USCP]. The increase of \$32,467,000 is needed primarily to increase staffing over the fiscal year 2003 approved level, for a total approved level of 2,106 FTEs, as well as accommodate cost of living pay increases and new benefit programs. The recommendation includes 1,717 sworn officers (1,771 positions), consistent with the recommendation of several security studies of USCP postings conducted in the last few years. Owing to the slow hiring of civilian staff in fiscal year 2003, coupled with the lack of a strategic plan, the Committee has reduced salary funding from the requested level for fiscal year 2004 for civilian positions. A total of 389 civilian FTE (451 positions) are included, an increase of 63 FTE over fiscal year 2003.

The Committee notes that the force size will have grown by 500 officers by the end of fiscal year 2004 compared to fiscal year 2002, an increase of 39 percent.

The amount provided covers salaries, benefits, and overtime costs. Capitol Police personnel are also eligible for hazardous duty pay and comparability pay similar to locality pay adjustments granted other Federal law enforcement personnel in the Washington, DC, area.

The Committee notes GAO’s ongoing oversight of USCP administrative issues, including strategic planning and human resource management. The Committee expects to review GAO’s first semi-annual report on these matters prior to conference with the other body. GAO’s findings and recommendations could alter the Committee’s recommendation for the USCP staffing.

GENERAL EXPENSES

Appropriations, 2003 <sup>1</sup> .....	\$65,675,000
Budget estimate, 2004 .....	72,242,000
Committee recommendation .....	33,000,000

<sup>1</sup> Includes \$37,758,000 in supplemental appropriations (Public Law 108-11).

The Committee recommends \$33,000,000 for general expenses of the Capitol Police, an increase of \$4,083,000 over fiscal year 2003, excluding the supplemental. The Committee notes that fiscal year 2003 “savings” of approximately \$10,000,000 from the salaries account are being redeployed for fiscal year 2004 expense requirements.

Expenses include office supplies and equipment, laundry and dry-cleaning, communications, motor vehicles, uniforms and equipment, investigations, training, and miscellaneous items.

The Committee has fully funded the USCP request for a mounted horse unit.

ADMINISTRATIVE PROVISIONS

SEC. 1001. The Committee has included a routine provision which allows for funds to be transferred between the “Salaries” and “General expenses” accounts.

SEC. 1002. This provision authorizes Capitol Police to carry a weapon that is different from the weapon furnished by the Department during periods when the member or officer is not on duty.



Such weapons would be specifically authorized by the USCP but would not be purchased with appropriated funds.

SEC. 1003. This provision clarifies authority of USCP counsel to appear before courts. The authority is similar to that provided to House and Senate counsels, and is necessary since House and Senate counsels are no longer responsible for Capitol Police and Police Board legal representation.

SEC. 1004. This section redefines the jurisdictional authority of the Capitol Police for purposes of implementing effectively the truck interdiction program.

The Committee emphasizes that this extended jurisdiction is intended for the sole purpose of implementing the truck interdiction program. The Chief of the Capitol Police is to issue a written policy, to be approved by the Capitol Police Board and submitted to the House and Senate Committees on Appropriations and appropriate authorizing committees, for implementing the extended jurisdiction authority.

SEC. 1005. This provision provides Capitol Police retirement benefits to the hazardous material team members in a manner similar to that which is provided to other Federal firefighters and law enforcement officers.

OFFICE OF COMPLIANCE

SALARIES AND EXPENSES

Appropriations, 2003 .....	\$2,157,000
Budget estimate, 2004 .....	2,518,000
Committee recommendation .....	2,255,000

The Committee recommends an appropriation of \$2,255,000 for the salaries and expenses of the Office of Compliance, an increase of \$98,000 over fiscal year 2003. Funding is not recommended for an additional FTE, pending completion of the ongoing general management review being conducted by the General Accounting Office.

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

Appropriations, 2003 .....	\$31,892,000
Budget estimate, 2004 .....	33,993,000
Committee recommendation .....	33,612,000

The Committee recommends an appropriation of \$33,612,000 for the Congressional Budget Office. The amount recommended represents an increase of \$1,720,000 over the enacted level to cover all mandatory and price level increases and one additional FTE.

ARCHITECT OF THE CAPITOL

The Committee has recommended a funding level of \$357,794,000 and an FTE level of 1,470 for all activities of the Architect of the Capitol. Excluded are House items which are traditionally left for consideration by that body.

The following table shows the request and the Committee recommendation:

Appropriation	Fiscal year—		2004 recommendation
	2003 appropriation <sup>1</sup>	2004 request	
General Administration .....	\$58,957,000	\$158,570,000	\$71,697,000
Capitol Building .....	32,985,000	52,368,000	27,777,000
Capitol Grounds .....	8,302,000	6,986,000	6,986,000
Senate Office Buildings .....	64,449,000	66,063,000	63,388,000
Capitol Power Plant .....	124,300,000	102,157,000	88,979,000
Library Buildings and Grounds .....	37,277,000	47,108,000	41,620,000
Capitol Police Buildings and Grounds .....	63,885,000	2,970,000	3,308,000
Botanic Garden .....	6,063,000	10,919,000	6,239,000
Capitol Visitor Center .....			47,800,000
<b>Total .....</b>	<b>396,218,000</b>	<b>447,141,000</b>	<b>357,794,000</b>

<sup>1</sup> Reflects Supplemental funding totaling \$63,919,000.

### GENERAL ADMINISTRATION

Appropriations, 2003 .....	\$58,957,000
Budget estimate, 2004 .....	158,570,000
Committee recommendation .....	71,697,000

The Committee recommends an appropriation of \$71,697,000 for general administration. This will accommodate an FTE level of 315. A total of \$4,200,000 is made available until September 30, 2008.

The reduction from the budget request reflects the movement of 47 full-time equivalent employees and associated costs to the Capitol Power Plant account which more appropriately should be managed by that jurisdiction (Emergency Management and Control Systems Branch, the Electrical Power Branch, and the Electronics Engineering Division). In addition, the projects to replace high-voltage switchgear have been moved to the respective jurisdictions where the projects will be implemented. Finally, the Committee has recommended funds for the purchase of the alternate computing facility through the transfer of funds originally made available in Public Law 107-38, the fiscal year 2001 supplemental rather than through a new appropriation as requested by the AOC. However, the Committee is concerned that there is no comprehensive plan for the use of the full facility. Without such a plan prior to conference on this bill, the Committee will be reluctant to support the purchase of this facility this year.

The General Administration appropriation provides funding for salaries and related benefits of the Architect, officers, administrative and support staff, including engineering and architecture employees. This account also provides for administrative items such as agency-wide contractual services; surveys and studies; information technology; and safety engineering operations.

The following table displays the budget detail.

### GENERAL ADMINISTRATION

[Request versus recommendation]

Item	Amount requested	Committee recommendation
FISCAL YEAR 2004 OPERATING BUDGET		
Personal Services .....	\$39,690,000	\$35,814,000
Rent, Communications, Utilities & Travel .....	8,530,000	8,530,000

GENERAL ADMINISTRATION—Continued  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Other Services .....	23,782,000	22,444,000
Supplies .....	328,000	305,000
Equipment .....	254,000	254,000
Subtotal, Operating Budget .....	72,584,000	67,347,000
FISCAL YEAR 2004 PROJECT BUDGET		
Energy Conservation & Management Studies .....	245,000	.....
AOC Procurement Training Initiative .....	150,000	150,000
Bucket Truck .....	75,000	.....
Flat Bed Truck .....	44,000	.....
Conduct Energy Survey of Capitol Complex .....	1,600,000	.....
Replace High Voltage Switchgear in 9 Buildings .....	18,672,000	.....
Capitol Complex Master Plan .....	4,200,000	4,200,000
Alternate Computer Facility .....	61,000,000	.....
Subtotal, Project Budget .....	85,986,000	4,350,000
Total, General Administration .....	158,570,000	71,697,000

*Strategic Planning.*—The Committee acknowledges that the Architect has submitted a draft strategic plan for the agency, and recognizes the important milestone this represents for the AOC. It is consistent with recommendations made by the General Accounting Office and helps provide a template for AOC operations. The plan should not be finalized until a Chief Operating Officer is appointed and has an opportunity to amend the plan wherever necessary. In addition, it must be accompanied by performance measures that will help to ensure the agency's goals are achieved. Further, once finalized this plan should be viewed as a dynamic document, to be used to guide day-to-day agency practices as well as long-range plans.

*Project Management.*—The Committee continues to be concerned about project management in the AOC. The GAO Report on Management and Accountability (GAO-03-231) noted that the implementation of project management best practices has been uneven throughout the Agency. The Committee directs the AOC to identify core competencies for project managers and contracting officers, and to use these core competencies as part of its process of the evaluation of current project managers and contracting officers and its hiring practices for new employees in these areas. Further, the Committee directs the AOC to review project management workforce improvement initiatives such as the Defense Acquisition Workforce Improvement Act and establish a comparable formal AOC program that incorporates professional standards and requirements, and implement a training development program in fiscal year 2004 to assure the continued development of core competencies.

A report must be submitted to the Committee no later than 120 days after the enactment of this Act that (1) describes and identifies the core competency program that will be used; (2) outlines how they are being used in the hiring process; (3) outlines the proposed core competency training program for fiscal year 2004; and

(4) presents an overall plan that details the grade, title, organizational location, funding sources, and project assignment of all on-board and planned project managers, including total FTEs required in fiscal year 2004.

*Capital Improvements Plan.*—The Committee is pleased to learn that the Architect has developed a formalized planning process that will result in a 5-year Capital Improvements Plan [CIP] that will enable the Congress to assess its outyear construction requirements and associated costs. The Committee understands that a request for documentation needed to accomplish the CIP process has been included as part of AOC's internal call for development of the fiscal year 2005 budget request, and that this will facilitate preparation of the first annual CIP in September 2003. Therefore, the Committee anticipates that the AOC will include a CIP as an appendix to its formal fiscal year 2005 budget request. Additionally, the Committee expects that the CIP will include realistic cost projections for future consideration. The Committee also expects the AOC to include an outline of its planning process showing how that process will obtain necessary congressional approvals of CIP Components.

*Personnel Issues.*—The Committee is concerned with the rate of growth in AOC administrative areas. The Architect is requested to conduct an in-depth analysis of all administrative positions to ensure that the positions are required for the conduct of business, that they are aligned to the AOC strategic plan, and that they are accurately assigned. This analysis should be made in conjunction with the superintendent's administrative staffs to eliminate duplication. The Committee reminds the Architect that previous report language instructed the exploration of contracting out some of these positions and strongly encourages the Architect to pursue contractor support in lieu of FTEs.

In conjunction with this review, the Architect is directed to provide a separate study on the feasibility of the design and implementation of a cost accounting system that will allow charging jurisdictions for overhead services, as well as track costs. Additionally, the system design should allow accounting for the multiple charges of funding and FTEs to various accounts that are common characteristics of temporary projects and service employees. The Architect will provide to the Committees the analysis of General Administration positions and the study of the cost accounting system within 180 days of the passage of the bill.

*Recycling.*—The Committee is encouraged by the progress with the AOC's recycling program. The Committee directs the Architect, in cooperation with the Senate Sergeant at Arms and any other appropriate Legislative Branch agencies, to implement the recommendations of the best practices review and to further develop and continue implementation of a pilot project to address electronic equipment waste recycling. The Committee expects the Architect to continue to provide quarterly reports on the recycling program, including the pilot electronic waste initiative.

*Fire-Retardant Paint.*—The Committee recognizes the potential benefits of intumescent paint as a fire retardant. The Architect is directed to undertake an in-depth evaluation of the unique properties of this particular paint and how it could be used as a fire

retardant. If this evaluation proves the value of using intumescent paint, the Committee urges its utilization wherever appropriate in Congressional buildings.

#### CAPITOL BUILDING

Appropriations, 2003 <sup>1</sup> .....	\$32,985,000
Budget estimate, 2004 .....	52,368,000
Committee recommendation .....	27,777,000

<sup>1</sup> Reflects \$1,100,000 supplemental appropriations (Public Law 108-11).

The Committee recommends an appropriation of \$27,777,000 for necessary expenses for the maintenance, care and operation of the Capitol. Of this, \$12,302,000 is available until September 30, 2008.

The recommendation is \$24,591,000 below the budget request primarily owing to the reduction in funds for the Capitol Building Master Plan Phase II as full funding is premature at this time.

The following table displays the budget detail.

#### CAPITOL BUILDING [Request versus recommendation]

Item	Amount requested	Committee recommendation
FISCAL YEAR 2004 OPERATING BUDGET		
Personal Services .....	\$9,582,000	\$9,582,000
Other Services .....	3,185,000	3,185,000
Supplies .....	504,000	504,000
Equipment .....	197,000	197,000
Subtotal, Operating Budget .....	13,468,000	13,468,000
FISCAL YEAR 2004 PROJECT BUDGET		
ADA Requirements .....	132,000	132,000
Elevator/Escalator Modernization Program .....	750,000	750,000
Replacement of Minton Tile .....	525,000	525,000
Computer, Telcom & Electrical Support .....	300,000	300,000
Wayfinding and ADA Signage .....	130,000	130,000
Bird Control System .....	170,000	170,000
CVC Operations .....	891,000	.....
Study, Design, and Condition Assessment .....	630,000	630,000
Minor Construction .....	5,000,000	1,800,000
U.S. Capitol Master Plan Phase 2 .....	26,500,000	6,000,000
Improvements in the Rotunda .....	672,000	672,000
Restore Shutters & Upgrade Window Lighting .....	400,000	400,000
Presidential Inaugural Stands .....	2,800,000	2,800,000
Subtotal, Project Budget .....	38,900,000	14,309,000
Total, Capitol Building .....	52,368,000	27,777,000

#### CAPITOL GROUNDS

Appropriations, 2003 .....	\$8,302,000
Budget estimate, 2004 .....	6,986,000
Committee recommendation .....	6,986,000

The Committee recommends an appropriation of \$6,986,000 for Capitol Grounds for the care and improvements of the grounds surrounding the Capitol, the Senate and House office buildings, and

the Capitol Power Plant, of which \$685,000 shall remain available until September 30, 2008.

The amount recommended is \$1,316,000 below the fiscal year 2003 enacted level owing to a one-time power requirements appropriation for fiscal year 2003. The FTE authorized level will remain at 69, including any temporary construction staff assigned to projects.

The following table displays the budget detail.

**CAPITOL GROUNDS**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
<b>FISCAL YEAR 2004 OPERATING BUDGET</b>		
Personal Services .....	\$4,539,000	\$4,539,000
Other Services .....	1,430,000	1,430,000
Supplies .....	192,000	192,000
Equipment .....	140,000	140,000
Subtotal, Operating Budget .....	6,301,000	6,301,000
<b>FISCAL YEAR 2004 PROJECT BUDGET</b>		
Renovation Former D.C. Lights .....	435,000	435,000
Wayfinding & ADA Compliant Signage .....	100,000	100,000
Study, Design and Condition Assessment .....	150,000	150,000
Subtotal, Project Budget .....	685,000	685,000
Total, Capitol Grounds .....	6,986,000	6,986,000

**SENATE OFFICE BUILDINGS**

Appropriations, 2003 .....	\$64,449,000
Budget estimate, 2004 .....	66,063,000
Committee recommendation .....	63,388,000

The Committee recommends an appropriation of \$63,388,000 for maintenance of the Senate office buildings, of which \$17,433,000 shall remain available until September 30, 2008.

The FTE authorized level is 556 FTEs, including any temporary construction staff assigned to Senate projects.

The following table displays the budget detail.

**SENATE OFFICE BUILDINGS**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
<b>FISCAL YEAR 2004 OPERATING BUDGET</b>		
Personal Services .....	\$28,776,000	\$28,776,000
Rent, Communications, Utilities & Travel .....	8,101,000	8,101,000
Other Services .....	5,102,000	5,102,000
Supplies .....	1,326,000	1,326,000
Equipment .....	1,840,000	1,840,000
Subtotal, Operating Budget .....	45,145,000	45,145,000
<b>FISCAL YEAR 2004 PROJECT BUDGET</b>		
Refinish Historic Woodwork .....	300,000	300,000

SENATE OFFICE BUILDINGS—Continued  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Repair/Replace Marble Floors & Clean Arch Surfaces .....	510,000	510,000
Renovate Restrooms, ADA, DSOB .....	2,692,000	2,692,000
Renovate Restrooms, ADA, HSOB .....	1,724,000	1,724,000
Minor Construction .....	5,000,000	5,000,000
Study, Design, and Condition Assessment .....	1,000,000	1,000,000
Replace Modular Furniture, HSOB .....	3,000,000	3,000,000
Wayfinding & ADA Signage, SOB .....	1,133,000	1,133,000
Replace Elevator, Webster Hall .....	495,000	495,000
Replace Doors 3rd Floor Balcony .....	349,000	349,000
Replace Steam Humidifiers, HSOB .....	4,715,000	.....
Replace H.V. Switchgear, SOB .....	.....	2,040,000
Subtotal, Project Budget .....	20,918,000	18,243,000
Total, Senate Office Buildings .....	66,063,000	63,388,000

CAPITOL POWER PLANT

Appropriations, 2003 <sup>1</sup> .....	\$124,300,000
Budget estimate, 2004 .....	102,157,000
Committee recommendation .....	88,979,000

<sup>1</sup> Includes \$22,679,000 in supplemental appropriations (Public Law 108–11).

The Committee recommends an appropriation of \$88,979,000 for the operations of the Capitol Power Plant. This is supplemented by \$4,400,000 in reimbursements. Of the amount provided, \$38,402,000 shall remain available until September 30, 2008.

The FTE authorized level will be 141, including any temporary construction staff assigned to projects.

The increase above the current level reflects the movement of 47 FTE from the general administration appropriation. Other items which more appropriately belong in the Capitol Power Plant jurisdiction have also been moved from general administration. The other significant change from the request is the reduction of \$18,779,000 from the West Refrigeration Plant expansion, which was funded in the fiscal year 2003 supplemental appropriation. The recommended budget includes the final installation of funds required to complete the expansion of the West Refrigeration Plant.

The Power Plant provides heat, light, power, and air-conditioning for the Capitol, Senate and House office buildings, and the Library of Congress buildings; heat, light, and power for the Botanic Garden and the Senate and House Garages; light for the Capitol Grounds' street, park, and floodlighting system; steam heat for the Government Printing Office and Washington City Post Office, also known as Postal Square; and steam heat and air-conditioning for the Union Station complex, Folger Shakespeare Library, the Thurgood Marshall Federal Judiciary Building, and the U.S. Supreme Court Building on a reimbursable basis.

Within the operating budget, 78 percent of the recommended amount is for the purchase of electricity from the local private utility, payment to the government of the District of Columbia for the provision of water and sewer services, and the procurement of boiler fuel, as displayed in the following table.

## FISCAL YEAR 2004 ESTIMATED UTILITY COSTS

Purchase of electrical energy .....	\$23,350,000
Purchase of natural gas .....	4,529,000
Purchase of steam .....	456,000
Purchase of chilled water .....	400,000
Purchase of coal .....	3,466,000
Purchase of oil .....	2,000,000
Water and sewer payments .....	4,962,000
<b>Total .....</b>	<b>39,163,000</b>

The balance of this appropriation supports a work force to operate and maintain the Power Plant.

The following table displays the budget detail.

**CAPITOL POWER PLANT**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
<b>FISCAL YEAR 2004 OPERATING BUDGET</b>		
Personal Services .....	\$6,810,000	\$10,686,000
Rent, Communications, Utilities & Travel .....	33,698,000	33,698,000
Other Services .....	2,412,000	3,750,000
Supplies .....	6,271,000	6,294,000
Reimbursement .....	(4,400,000)	(4,400,000)
<b>Subtotal, Operating Budget .....</b>	<b>44,791,000</b>	<b>50,028,000</b>
<b>FISCAL YEAR 2004 PROJECT BUDGET</b>		
Upgrade CAD Drawings for CPP .....	85,000	85,000
Emergency Shoring and Repairs to Tunnels .....	100,000	100,000
Contract Svs: Energy Conservation & Mgmt Studies .....	.....	245,000
Bucket Truck .....	.....	75,000
Flat Bed Truck .....	.....	44,000
Repair South Capitol Street Steam Line .....	711,000	711,000
West Refrigeration Plant Expansion .....	40,800,000	22,021,000
Study, Design, and Condition Assessment .....	2,380,000	2,380,000
Replace Utility Tunnel Expansion Joints .....	440,000	440,000
Replace Stokers, Boilers 1&2 .....	1,200,000	1,200,000
Install Emergency Egress, Tunnel Access .....	350,000	350,000
Install Oil Storage Tanks .....	4,200,000	4,200,000
Installation of Distributed Control System .....	6,500,000	6,500,000
Intrinsic Health Monitoring System .....	600,000	600,000
<b>Subtotal, Project Budget .....</b>	<b>57,366,000</b>	<b>38,951,000</b>
<b>Total, Capitol Power Plant (net) .....</b>	<b>102,157,000</b>	<b>88,979,000</b>

## LIBRARY BUILDINGS AND GROUNDS

Appropriations, 2003 .....	\$37,277,000
Budget estimate, 2004 .....	47,108,000
Committee recommendation .....	41,620,000

The Committee recommends an appropriation of \$41,620,000 for the care and maintenance of the Library buildings and grounds by the Architect of the Capitol, of which \$23,747,000 shall remain available until September 30, 2008. The recommendation is \$4,343,000 above the enacted amount for fiscal year 2003 and



\$5,488,000 below the budget request. The FTE ceiling is 153, including any temporary construction staff assigned to projects.

The reduction from the budget request reflects the deferral of lower-priority projects. The increase from the enacted level reflects such projects as a new water tank at the Ft. Meade, MD storage location; replacing the halon fire suppression system; projects aimed at compliance with Americans with Disabilities Act [ADA] requirements; contract support for the Culpeper Audio-Visual Conservation Center which will become operational in fiscal year 2004; and the construction of security vaults for "Platinum and Gold" rated materials.

The following table displays the budget detail.

#### LIBRARY BUILDINGS AND GROUNDS

[Request versus recommendation]

Item	Amount requested	Committee recommendation
FISCAL YEAR 2004 OPERATING BUDGET		
Personal Services .....	\$9,883,000	\$9,883,000
Other Services .....	2,509,000	2,509,000
Supplies .....	585,000	585,000
Equipment .....	193,000	193,000
Land and Structures .....	65,000	65,000
Subtotal, Operating Budget .....	13,235,000	13,235,000
FISCAL YEAR 2004 PROJECT BUDGET		
ADA Requirements .....	100,000	100,000
Preservation Environmental Monitoring .....	100,000	100,000
Restore Decorative Painting .....	110,000	110,000
Replace Sidewalks, JAB & TJB .....	100,000	100,000
Book Storage Facility, Ft. Meade Support .....	580,000	580,000
Replace Partition Supports, JMMB .....	300,000	300,000
Replace Compact Stack Safety, JMMB .....	600,000	600,000
Repair Deteriorated Wood Panels .....	190,000	190,000
Painting of Interior Arches, TJB .....	170,000	170,000
Culpeper Support .....	1,263,000	1,263,000
Fire Extinguishers .....	75,000	75,000
Fire Safety Project Management .....	250,000	250,000
Repair Life Safety Deficiencies .....	800,000	800,000
Minor Construction .....	2,500,000	1,000,000
Replace Halon Fire Suppression System .....	1,997,000	1,997,000
Extend/Upgrade Fire Alarm .....	504,000	504,000
ADA Modifications, Pickford Theater .....	424,000	424,000
ADA Modifications, SW Entrance, JMMB .....	1,280,000	1,280,000
Collection Security .....	1,713,000	1,713,000
Landscaping, Ft. Meade .....	1,400,000	1,400,000
Elevator Modernization .....	1,342,000	1,342,000
Remove 4 Escalators, JMMB .....	1,370,000	.....
Water Tank, Ft. Meade .....	4,103,000	4,103,000
Study, Design, and Condition Assessment .....	12,602,000	8,156,000
Replace H.V. Switchgear, LOC .....	.....	1,828,000
Total, Project Budget .....	33,873,000	28,385,000
Total, Library Buildings and Grounds .....	47,108,000	41,620,000

## CAPITOL POLICE BUILDINGS AND GROUNDS

Appropriations, 2003 .....	<sup>1</sup> \$63,885,000
Budget estimate, 2004 .....	2,970,000
Committee recommendation .....	3,308,000

<sup>1</sup> Includes \$40,140,000 in supplemental appropriations (Public Law 108-11).

The Committee recommends \$3,308,000 for Capitol Police Buildings and Grounds, an increase of \$338,000 over the budget request of the amount provided, \$2,075,000 shall remain available until September 30, 2008. The Committee has added 3 FTE to establish a core team capable of appropriately managing Capitol Police facilities.

The following table displays the budget detail.

CAPITOL POLICE BUILDINGS AND GROUNDS  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
FISCAL YEAR 2004 OPERATING BUDGET		
Personal Services .....		\$338,000
Rent, Communications, & Utilities .....	\$400,000	400,000
Other Services .....	175,000	175,000
Subtotal, Operating Budget .....	575,000	913,000
FISCAL YEAR 2004 PROJECT BUDGET		
Replace Ceiling Tiles .....	320,000	320,000
Study, Design, and Condition Assessment .....	500,000	500,000
Minor Construction .....	1,000,000	1,000,000
CPHQ Elevator Modernization .....	575,000	575,000
Subtotal, Project Budget .....	2,395,000	2,395,000
Total, Capitol Police Buildings and Grounds .....	2,970,000	3,308,000

## BOTANIC GARDEN

Appropriations, 2003 .....	\$6,063,000
Budget estimate, 2004 .....	10,919,000
Committee recommendation .....	6,239,000

The Committee recommends \$6,239,000 for salaries and expenses of the Botanic Garden, of which \$202,000 is to remain available until September 30, 2008. The decrease below the request relates principally to the deferral of the Bartholdi Park and Fountain Restoration project. The authorized FTE level is 56, including any temporary construction staff assigned to projects.

The following table displays the budget detail.

BOTANIC GARDEN  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
FISCAL YEAR 2004 OPERATING BUDGET		
Personal Services .....	\$3,889,000	\$3,889,000
Rent, Communications, Utilities & Travel .....	7,000	7,000
Other Services .....	688,000	688,000

BOTANIC GARDEN—Continued  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Supplies .....	401,000	401,000
Equipment .....	60,000	60,000
Subtotal, Operating Budget .....	5,045,000	5,045,000
FISCAL YEAR 2004 PROJECT BUDGET		
Partnership Support .....	450,000	450,000
CAFM Data Capture (Bartholdi Project) .....	50,000	50,000
Minor Construction .....	400,000	.....
Damper Control, D.C. Village .....	100,000	100,000
Environmental Control System Replacement .....	100,000	100,000
Conservatory Electronic Systems .....	90,000	90,000
West Gallery Exhibit .....	202,000	202,000
Bartholdi Park and Fountain .....	4,280,000	.....
Study, Design and Condition Assessment .....	202,000	202,000
Subtotal, Project Budget .....	5,874,000	1,194,000
Total, Botanic Garden .....	10,919,000	6,239,000

CAPITOL VISITOR CENTER

Appropriations, 2003 .....	.....
Budget estimate, 2004 .....	.....
Committee recommendation .....	\$47,800,000

The Committee recommends \$47,800,000 for additional funds needed to complete the Capitol Visitor Center project. This amount is based on the General Accounting Office's review of the project and its assessment of a cost-to-complete estimate prepared by a third party with expertise in construction cost analysis. The cost estimate is based on completing the base project without changes to the current scope. The revised estimate does not reflect potential risks and uncertainties that are beyond the breadth of normal construction contingencies.

The Committee continues to be concerned with the management of the Capitol Visitor Center Project, specifically the lack of timely communication, receipt of conflicting information, and inadequate and inaccurate reporting on project and financial status. Commonly held project management best practices, such as tracking cost-to-complete, have not been used. Requests for obligation authority and reprogramming actions have been received too late to allow the Committee sufficient time to exercise its oversight role without jeopardizing schedule and cost. Given these conditions, the Committee has serious reservations about providing additional funding under the control of the Architect without better management practices. The Architect must take immediate action to remedy this situation and put in place the requisite controls. This Committee wishes to emphasize that the Architect has no higher priority than to ensure the completion of the CVC without delay and in a fiscally responsible manner.

The Committee also directs the Architect to develop a risk mitigation plan, and institute a global project cost coding and tracking system for all costs, to ensure to the extent practicable there will

not be additional cost requirements to complete the project in a timely fashion without jeopardizing quality.

The Architect may not obligate any of these funds without receiving a recommendation from the Capitol Preservation Commission and approved obligation plans from the Committees on Appropriations of the Senate and the House of Representatives.

#### ADMINISTRATIVE PROVISIONS

SEC. 1101. A provision has been included authorizing the Architect to lease space, subject to the normal approval processes.

SEC. 1102. This provision transfers funds from amounts made available in Public Law 107-38 for the purchase of the alternate computing facility. The transfer is effective September 30, 2004.

#### LIBRARY OF CONGRESS

The Committee recommends a total of \$522,747,000 for the Library of Congress, an increase of \$19,572,000 over the fiscal year 2003 level. Increases are provided to accommodate all mandatory pay and price level increases, as well as to increase programs in selected areas such as the Veterans History Project. In addition to the appropriation, the Library estimates receipts of \$36,514,000, funds from gifts and trusts totaling \$16,370,000, and revolving funds totaling \$104,525,000. Total funds available to support Library operations, including the Architect of the Capitol account, are expected to be \$727,828,000 in fiscal year 2004 under the Committee recommendation.

The following table displays the Committee recommendation for the Library of Congress appropriations compared to the budget request and the fiscal year 2003 level.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004  
 [In thousands of dollars]

Item	2003 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2003 appropriation	Budget estimate
LIBRARY OF CONGRESS					
Salaries and Expenses .....	361,644	380,386	367,539	+ 5,895	- 12,847
Authority to spend receipts .....	- 6,850	- 6,850	- 6,850		
Subtotal, Salaries and expenses .....	354,794	373,536	360,689	+ 5,895	- 12,847
Copyright Office, salaries and expenses .....	38,971	48,290	48,290	+ 9,319	
Authority to spend receipts .....	- 29,472	- 29,664	- 29,664	- 192	
Subtotal, Copyright Office .....	9,499	18,626	18,626	+ 9,127	
Congressional Research Service, salaries and expenses .....	88,250	96,267	91,726	+ 3,476	- 4,541
Books for the blind and physically handicapped, Salaries and expenses .....	50,632	51,706	51,706	+ 1,074	
Total, Library of Congress .....	503,175	540,135	522,747	+ 19,572	- 17,388

## SALARIES AND EXPENSES

Appropriations, 2003: <sup>1</sup>	
Salaries and expenses .....	\$361,644,000
Authority to spend receipts .....	– 6,850,000
	<hr/>
Net, salaries and expenses .....	354,794,000
	<hr/> <hr/>
Budget estimate, 2004:	
Salaries and expenses .....	380,386,000
Authority to spend receipts .....	– 6,850,000
	<hr/>
Net, salaries and expenses .....	373,536,000
	<hr/> <hr/>
Committee recommendation:	
Salaries and expenses .....	367,539,000
Authority to spend receipts .....	– 6,850,000
	<hr/>
Net, salaries and expenses .....	360,689,000

<sup>1</sup> Includes \$5,500,000 in supplemental appropriations (Public Law 108–11).

The Committee recommends an appropriation of \$360,689,000 for salaries and expenses of the Library of Congress and approves authority to spend receipts of \$6,850,000 in fiscal year 2004. This is \$12,847,000 below the request and \$5,895,000 above the enacted level.

The Committee recommends the following changes from the budget request:

- \$5,500,000 from the public address system. This was funded in the fiscal year 2003 supplemental.

- \$3,153,000 from police staffing. The Committee has approved \$1,688,000 and 19 new FTE. The Committee believes the full request is premature, pending the merger with the U.S. Capitol Police. The Committee expects police officers will be selected and hired in a manner which will not impede the merger. Funding is provided for officers at the rank of private only (38 positions, 19 FTE's).

- \$1,000,000 from security enhancement plan requirements, pending the merger with the USCP.

- \$1,927,000 from inventory management, pending an update of the 1997 LOC security plan.

- \$2,000,000 from mail costs.

- \$919,000 from mass deacidification.

- \$784,000 from arrearage reduction.

- \$384,000 from the Integrated Library System.

- \$1,300,000 from space management.

- \$380,000 from retail sales. The amount provided, \$335,000 and 1 FTE, is sufficient to initiate this new activity.

- \$250,000 from the National Film Preservation Foundation, pending authorization.

- + \$4,000,000 for Adventures of the American Mind.

- + \$500,000 to develop permanent exhibits of the Lincoln-Douglas Debates and the Underground Railroad at historic Alumni Hall in Galesburg, Illinois in cooperation with Knox College.

- + \$500,000 for ongoing activities related to the Louisiana Purchase Bicentennial Exhibition.

–\$250,000 from the Abraham Lincoln Bicentennial Commission.

*Global Legal Information Network.*—Improvements and modifications to the Global Legal Information Network [GLIN] shall be limited to those necessary to provide an online digital law library of the official, authentic text of laws and related legal information for exclusive use by government authorities from jurisdictions around the globe or international organizations that contribute official authenticated texts of laws, regulations, and related legal material to the database. In implementing improvements and modifications to GLIN, the Law Librarian shall ensure that GLIN is not duplicative of products and services offered in the private sector and does not compete with the private sector legal information service providers.

*Budget Justification.*—The Library of Congress currently organizes its budget justification by program and office. Program funding is not directly linked with the Library’s goals and objectives and there is no discussion regarding how management challenges affect funding needs. Additionally, the justification is unclear with respect to how many FTEs have been approved by programs and/or offices. The current organization of the justification makes it difficult to see how the resources are organized to accomplish the mission and strategic goals and objectives of the organization. It is also difficult to tell what a reasonable level of effort would be for each program and what would happen if programs were reduced or eliminated. The justification could be strengthened if it were linked with the Library’s strategic plan and if it were clearer with respect to the impact of management challenges on funding needs and FTEs.

Beginning in fiscal year 2005, the Committee directs the Library of Congress to restructure its budget justification by linking it with the Library’s mission, strategic goals and objectives, and enabling infrastructure statement. The justification should present the Library’s programs in the following categories: (1) Mission Programs and (2) Support Operations. For each category, the justification should show: (1) how many FTE’s are needed and why, (2) how new programs relate to existing programs, and (3) the level of effort for each program. Finally, the budget justification should discuss the major issues and challenges expected in each program for the coming year and for the life expectancy of the program.

## COPYRIGHT OFFICE

## SALARIES AND EXPENSES

Appropriations, 2003:	
Salaries and expenses .....	\$38,971,000
Authority to spend receipts .....	- 29,472,000
Net, salaries and expenses .....	9,499,000
Budget estimate, 2004:	
Salaries and expenses .....	48,290,000
Authority to spend receipts .....	- 29,664,000
Net, salaries and expenses .....	18,626,000
Committee recommendation:	
Salaries and expenses .....	48,290,000
Authority to spend receipts .....	- 29,664,000
Net, salaries and expenses .....	18,626,000

The Committee recommends the direct appropriation of \$18,626,000 for the Copyright Office and approves authority to spend receipts of \$29,664,000 in fiscal year 2004, for a total of \$48,290,000. This is the same as the budget request and provides for all pay and price level increases, and \$2,100,000 for information technology reengineering.

## CONGRESSIONAL RESEARCH SERVICE

## SALARIES AND EXPENSES

Appropriations, 2003 <sup>1</sup> .....	\$88,250,000
Budget estimate, 2004 .....	96,267,000
Committee recommendation .....	91,726,000

<sup>1</sup> Reflects \$1,863,000 in supplemental appropriations (Public Law 108-11).

The Committee recommends an appropriation of \$91,726,000 for the Congressional Research Service. The amount recommended is an increase of \$3,476,000 over the fiscal year 2003 level and is sufficient to cover all mandatory pay and price level increases. The reduction of \$4,541,000 is taken from the Alternate Computing Facility equipment (\$1,787,000), funded in the fiscal year 2003 supplemental, and contract services (\$2,754,000).

The Committee has approved the Congressional Research Service's requests for the reprogramming of personnel funds into contracting services for the past several years because of CRS' inability to fill timely all authorized full-time equivalent [FTE] positions. While CRS is making progress in filling vacant FTE, the Committee is not approving the fiscal year 2004 request for additional contract funds because the Committee believes that additional personnel funds will continue to be available for required contracting support, and the need for contracting support should decline as vacant FTE are filled. The Committee directs CRS as part of its fiscal year 2004 Operating Plan to prioritize the use of available contracting resources and projected under-execution of FTE funds to meet workload requirements, including the new fiscal year 2004 funding requests. Finally, the Committee expects the Library will focus on obtaining best value for its contracting expenditures.



## BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

## SALARIES AND EXPENSES

Appropriations, 2003 .....	\$50,632,000
Budget estimate, 2004 .....	51,706,000
Committee recommendation .....	51,706,000

The Committee recommends an appropriation of \$51,706,000 for salaries and expenses for Books for the Blind and Physically Handicapped. This is an increase of \$1,074,000 over the fiscal year 2003 level needed to accommodate mandatory pay and price level increases.

This appropriation supports a National Reading Program for blind and physically handicapped citizens. Books and magazines in braille and various recorded formats are produced by the National Library Services for the Blind and Physically Handicapped for distribution through a network of State and locally supported libraries. At present, 57 regional libraries in 49 States, the District of Columbia, the Virgin Islands, Puerto Rico, and Guam house and circulate books and magazines to eligible readers. Seventy-eight subregional libraries in 17 States assist at the local public library level; 53 libraries and 4 cooperating agencies distribute sound reproducers. Two multistate centers, under contract to the National Library Service, store and distribute books and other materials in their geographical regions. The program supports a readership of approximately 700,000.

## ADMINISTRATIVE PROVISIONS

SECS. 1201–1202. The Committee has included two routine administrative provisions carried in prior years.

SEC. 1203. The Committee has included a technical provision requested by the Library of Congress relative to the audio-visual conservation site in Culpeper, VA.

SEC. 1204. The Committee has included a provision for voluntary separation incentive payment authority for the Congressional Research Service. This authorizes CRS to offer incentive payments to up to 40 employees who retire or voluntarily leave Federal service before March 31, 2004. The Committee has been advised by CRS that it is their intent to use this authority to effect a reorganization of certain divisions within CRS while at the same time retool and reengineer the skill sets needed to maintain effective business operations and mission accomplishment. The Committee expects to be notified of plans to utilize this authority.

SEC. 1205. This provision establishes an effective date for the LOC/USCP police merger.

## GOVERNMENT PRINTING OFFICE

## CONGRESSIONAL PRINTING AND BINDING

Appropriations, 2003 .....	\$89,557,000
Budget estimate, 2004 .....	91,111,000
Committee recommendation .....	91,111,000

The Committee recommends an appropriation of \$91,111,000, an increase of \$1,554,000 over the enacted level. Funding is sufficient to cover all estimated printing requirements for fiscal year 2004.

The following table compares the component categories within this account for fiscal year 2003. The Committee has not recommended separate amounts for each activity in order to give the GPO the flexibility to meet changing requirements.

CONGRESSIONAL PRINTING AND BINDING

	Appropriations 2003	Requested 2004	Recommended 2004
Congressional Record Program .....	\$19,417,000	\$20,823,000	
Miscellaneous publications .....	5,643,000	5,696,000	
Miscellaneous printing and binding .....	16,815,000	18,344,000	
Details to Congress .....	2,322,000	2,430,000	
Document envelopes and document franks .....	952,000	1,121,000	
Business and committee calendars .....	2,300,000	2,880,000	
Bills, resolutions, and amendments .....	8,051,000	9,546,000	
Committee reports .....	2,769,000	3,108,000	
Documents .....	3,055,000	3,264,000	
Hearings .....	19,894,000	22,011,000	
Committee prints .....	2,464,000	1,888,000	
Funding for 2001 orders .....	5,875,000		
Total .....	89,557,000	91,111,000	\$91,111,000

OFFICE OF SUPERINTENDENT OF DOCUMENTS

SALARIES AND EXPENSES

Appropriations, 2003 .....	\$29,468,000
Budget estimate, 2004 .....	34,456,000
Committee recommendation .....	34,456,000

The Committee recommends an appropriation of \$34,456,000. This provides for mandatory pay and price level increases and 3 additional employees for a total of 145 FTE. The amount recommended will also enable GPO to replace obsolete technology for the *GPO Access* system. Additional employees are provided for Depository Library Distribution to manage and expand the Federal Depository Library Program electronic collection.

This appropriation provides for salaries and expenses associated with the distribution of Government documents to depository and international exchange libraries, the cataloging and indexing of Government publications, and the distribution of publications authorized by law at the request of Members of Congress and other Government agencies.

REVOLVING FUND

Appropriations, 2003 .....	
Budget estimate, 2004 .....	\$10,000,000
Committee recommendation .....	10,000,000

The Committee recommends \$10,000,000 for the revolving fund to help restructure the workforce and operations of GPO. The Committee is highly supportive of the Public Printer's effort to restructure the Agency and develop a strategic plan for the future. The Committee recognizes GAO's ongoing efforts to complete a general

management review to help guide this critical effort. The results of this review will assist the Public Printer in implementing his strategic planning process and management changes affecting human resource policies and utilization, the effective use of technology, customer relations, and the overall ability of the GPO to modernize its operations to more effectively achieve its mission.

The Committee recommends a limitation of \$5,000 for reception and representation expenses.

ADMINISTRATIVE PROVISIONS

SEC. 1301. Authorizes pay level increases for the Public Printer and Deputy Public Printer to Executive Schedule II and Executive Schedule III, respectively.

SEC. 1302. Authorizes the transfer of surplus property, acceptance of gifts, and acceptance of voluntary services.

GENERAL ACCOUNTING OFFICE

SALARIES AND EXPENSES

Appropriations, 2003 <sup>1</sup> .....	\$453,051,000
Budget estimate, 2004 .....	467,621,000
Committee recommendation .....	462,112,000

<sup>1</sup> Reflects \$4,849,000 in supplemental appropriations (Public Law 108-11).

The Committee recommends funding of \$462,112,000 for salaries and expenses of the General Accounting Office. Additionally, \$6,006,000 is authorized in offsetting collections derived from rent receipts and reimbursements for conducting financial audits of Government corporations, for a total of \$468,118,000, which will support an FTE level of 3,269 FTEs. The amount recommended, together with collections, will cover mandatory pay and price level increases.

Over the past several years the Committee has found it necessary to call upon GAO for assistance in examining some important and sensitive legislative branch issues over which it has funding responsibilities. Although GAO is an organization of skilled professionals whose knowledge and capabilities have the potential of making significant contributions to improving Government operations, recent experience of this Committee with GAO's work on several legislative branch issues raises questions and concerns about GAO's ability to fully realize that potential. The Committee has expected more timely and relevant information on work related to the Capitol Visitor Center, the Capitol Power Plant, the Office of Compliance, and the Government Printing Office, than GAO has been able to produce. The need for the Committee to address policy issues related to funding concerns about a wide variety of legislative branch matters is not something that can be effectively met on extended timetables or with information adjusted more to what GAO is comfortable reporting than what the Committee actually needs. Many contributions the GAO has made to the Committee in the past have been excellent and very helpful to the Committee in meeting its responsibilities. It seems however, that the timeliness and quality of several key efforts have degenerated which causes concern about whether other congressional clients are being ade-

quately served. Of immediate concern is the review that the GAO is doing of the administrative operations of the United States Capitol Police [USCP], and in particular the recent strategic and staffing plans undertaken by the USCP. It is critical that the Committee have the required semi-annual report on the USCP administrative operations, including an evaluation of their strategic and staffing plans prior to conferring this bill. It is expected that GAO will respond to the Committee's needs in a timely and meaningful way.

*Technology Assessment.*—The Committee recommends \$1,000,000 for technology assessment activities at GAO. This will be sufficient for two to three reports in fiscal year 2004. The Committee is continuing to consider GAO's role in technology assessment for the Congress, and expects such work will be undertaken only if it is consistent with GAO's mission.

*Printing and Publishing Evaluation.*—In addition to the \$1,745,000 the General Accounting Office has requested for printing done by contractors and the Government Printing Office, GAO maintains and operates its own printing facility, including the staff and equipment necessary to produce GAO publications. The Committee recognizes the need for GAO to publish its reports and testimonies in a timely, efficient manner. However, given the changes made in printing and publishing technology in recent years and the ability of the private sector to leverage that technology to maximize productivity, the Committee questions whether maintaining an internal printing facility is the most cost effective way for GAO to meet a portion of its printing and publishing needs. Therefore, the Committee directs the Comptroller General to evaluate alternatives for meeting all of GAO's printing, publishing, and copying needs and report the results of that evaluation to the Committee by November 15, 2003. The report should include a description of printing, publishing, and copying requirements, alternative means of satisfying those requirements, costs associated with each of the alternatives and recommendations for meeting current and future needs. Without maintaining an internal printing operation, savings resulting from closing the current printing facility should be clearly identified in GAO's fiscal year 2005 budget submission.

#### ADMINISTRATIVE PROVISION

SEC. 1401. This provision authorizes the Comptroller General to accept payment from the Securities and Exchange Commission for the performance of any audit by GAO of the SEC's financial statements.

#### PAYMENT TO THE OPEN WORLD LEADERSHIP CENTER TRUST FUND

Appropriations, 2003 .....	\$12,915,000
Budget estimate, 2004 .....	14,815,000
Committee recommendation .....	14,000,000

The Committee recommends \$14,000,000 as a payment to the Open World Leadership Center Trust Fund. The Center for Russian Leadership Development was established on December 21, 2000 (Public Law 106-554) as a legislative branch entity. The fiscal

year 2003 Consolidated Appropriation Resolution (Public Law 108–7) carried legislation (section 1401) changing the name to the Open World Leadership Center and expanding the mission of the program to include Newly Independent States of the former Soviet Union including the Baltic States. The mission of the Center is to enable emerging political leaders of Russia and Newly Independent States at all levels of government to gain significant, first-hand exposure to the American free market economic system and the operation of American democratic institutions through visits to comparable governments and communities in the United States.

The Committee expects that the Open World program office in the future will consult with the Committees on Appropriations prior to the Board making decisions on pilot programs.

## TITLE II—GENERAL PROVISIONS

Included are several routine general provisions carried annually in the bill (secs. 301–309), as follows:

Section 201 bans the use of appropriated funds for service and maintenance of private vehicles, except under such regulations as may be promulgated by the House Administration Committee and the Senate Rules and Administration Committee, respectively.

Section 202 limits the availability for obligation of appropriation to the fiscal year for which it is expressly provided in the bill accompanying this report.

Section 203 provides that any pay rate and title designation for a staff position created in this Act, and not specifically established by the Legislative Pay Act of 1929, is to be made permanent law by this Act. Further, any pay rate and title change for a position provided for in the 1929 Act is to be made permanent law by this act and any changes in the official expenses of Members, officers, and committees, and in the clerk hire of the House and Senate are to be made permanent law by this Act.

Section 204 bans the use of funds for contracts unless such contracts are matters of public record and are available for public inspection.

Section 205 appropriates such sums as may be necessary for the payment of settlements and awards pursuant to Public Law 104–1.

Section 206 authorizes legislative branch entities participating in the Legislative Branch Financial Managers Council [LBFMC] to finance the costs of the LBFMC.

### TITLE III—FISCAL YEAR 2003 EMERGENCY SUPPLEMENTAL

The Committee recommends \$1,889,000,000 in emergency supplemental appropriations as proposed by the President in the budget estimate submitted to the Congress on July 7, 2003 (House Document 108–98). This includes \$1,550,000,000 for disaster relief, \$289,000,000 for wildland fire suppression and emergency rehabilitation activities of the Departments of Agriculture and the Interior, and \$50,000,000 for unanticipated costs associated with the recovery and investigation of the Space Shuttle *Columbia* accident.

In addition, the Committee recommends \$100,000,000 for the Corporation for National and Community Service for operating expenses. Also, the Committee recommends that the Corps of Engineers cover the contractual obligations and other expenses relating to the Grand Forks Flood Control Project.

The Committee recommends that these funds be designated by the Congress as emergency requirements.

The Committee requests FEMA to respond immediately to the use of their funds for emergency response to levees.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI, OF THE  
STANDING RULES OF THE SENATE

Paragraph 7 of rule XVI requires that Committee reports on general appropriations bills identify, with particularity, each Committee amendment to the House bill “which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session.”

The Committee has recommended no such funding.

COMPLIANCE WITH PARAGRAPH 7(C), RULE XXVI OF THE  
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on July 9, 2003, the Committee ordered reported en bloc S. 1382, an original bill making appropriations for the Department of Defense for the fiscal year ending September 30, 2004, and S. 1383, an original bill making appropriations for the Legislative Branch for the fiscal year ending September 30, 2004, each subject to amendment and each subject to the budget allocations, by a recorded vote of 29–0, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Stevens	
Mr. Cochran	
Mr. Specter	
Mr. Domenici	
Mr. Bond	
Mr. McConnell	
Mr. Burns	
Mr. Shelby	
Mr. Gregg	
Mr. Bennett	
Mr. Campbell	
Mr. Craig	
Mrs. Hutchison	
Mr. DeWine	
Mr. Brownback	
Mr. Byrd	
Mr. Inouye	
Mr. Hollings	
Mr. Leahy	
Mr. Harkin	
Ms. Mikulski	
Mr. Reid	
Mr. Kohl	
Mrs. Murray	
Mr. Dorgan	



Mrs. Feinstein  
 Mr. Durbin  
 Mr. Johnson  
 Ms. Landrieu

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI, OF THE  
 STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include “(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the Committee.”

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets; new matter is printed in italic; and existing law in which no change is proposed is shown in roman.

With respect to this bill, it is the opinion of the Committee that it is necessary to dispense with these requirements in order to expedite the business of the Senate.

BUDGETARY IMPACT OF BILL

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC.  
 308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount of bill	Committee allocation	Amount of bill
Comparison of amounts in the bill with Committee allocations to its subcommittees of amounts in the Budget Resolution for 2004: Subcommittee on the Legislative Branch:				
Discretionary .....	3,612	2,506	3,680	<sup>1</sup> 2,666
Mandatory .....	109	109	109	<sup>1</sup> 109
Projection of outlays associated with the recommendation:				
2004 .....				<sup>2</sup> 2,810
2005 .....				793
2006 .....				564
2007 .....				343
2008 and future years .....				63
Financial assistance to State and local governments for 2004 .....	NA		NA	

<sup>1</sup> Includes outlays from prior-year budget authority.

<sup>2</sup> Excludes outlays from prior-year budget authority.

NA: Not applicable.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004  
 [In thousands of dollars]

Item	2003 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2003 appropriation	Budget estimate
TITLE I—LEGISLATIVE BRANCH					
SENATE					
Gratuities, deceased Members .....	150	.....	.....	-150	.....
Expense allowances:					
Vice President .....	20	20	20	.....	.....
President Pro Tempore of the Senate .....	20	20	20	.....	.....
Majority Leader of the Senate .....	20	20	20	.....	.....
Minority Leader of the Senate .....	20	20	20	.....	.....
Majority Whip of the Senate .....	10	10	10	.....	.....
Minority Whip of the Senate .....	10	10	10	.....	.....
President Pro Tempore Emeritus of the Senate .....	8	8	8	.....	.....
Chairman of the Majority Conference Committee .....	5	5	5	.....	.....
Chairman of the Minority Conference Committee .....	5	5	5	.....	.....
Chairman of the Majority Policy Committee .....	5	5	5	.....	.....
Chairman of the Minority Policy Committee .....	5	5	5	.....	.....
Subtotal, expense allowances .....	128	128	128	.....	.....
Representation allowances for the Majority and Minority Leaders .....	30	30	30	.....	.....
Total, Expense allowances and representation .....	158	158	158	.....	.....
Salaries, Officers and Employees					
Office of the Vice President .....	1,949	2,028	2,028	+79	.....
Office of the President Pro Tempore .....	518	539	539	+21	.....
Office of the President Pro Tempore Emeritus .....	150	156	156	+6	.....
Offices of the Majority and Minority Leaders .....	3,094	3,220	3,220	+126	.....
Offices of the Majority and Minority Whips .....	2,042	2,324	2,324	+282	.....

Committee on Appropriations .....	11,266	12,799	12,799	+ 1,533	
Conference committees .....	2,610	2,716	2,716	+ 106	
Offices of the Secretaries of the Conference of the Majority and the Conference of the Minority .....	648	674	674	+ 26	
Policy Committees .....	2,724	2,834	2,834	+ 110	
Office of the Chaplain .....	315	327	327	+ 12	
Office of the Secretary .....	17,079	18,299	18,299	+ 1,220	
Office of the Sergeant at Arms and Doorkeeper .....	43,161	48,291	45,789	+ 2,628	- 2,502
Offices of the Secretaries for the Majority and Minority .....	1,410	1,468	1,468	+ 58	
Agency contributions and related expenses .....	30,075	32,134	32,134	+ 2,059	
Outlays .....					
Total, Salaries, officers and employees .....	117,041	127,809	125,307	+ 8,266	- 2,502
Office of the Legislative Counsel of the Senate .....					
Salaries and expenses .....	4,581	4,768	4,843	+ 262	+ 75
Office of Senate Legal Counsel .....					
Salaries and expenses .....	1,176	1,222	1,222	+ 46	
Expense Allowances of the Secretary of the Senate, Sergeant at Arms and Doorkeeper of the Senate, and Secretaries for the Majority and Minority of the Senate: Expenses allowances .....	12	12	24	+ 12	+ 12
Contingent Expenses of the Senate .....					
Inquiries and investigations .....	109,450	118,462	118,462	+ 9,012	
Expenses of United States Senate Caucus on International Narcotics Control .....	520	520	520		
Secretary of the Senate .....	7,077	1,700	2,265	- 4,812	+ 565
Sergeant at Arms and Doorkeeper of the Senate .....	114,423	149,969	136,843	+ 22,420	- 13,126
Miscellaneous items .....	18,355	19,268	18,425	+ 70	- 843
Senators' Official Personnel and Office Expense Account .....	290,161	322,061	310,000	+ 19,839	- 12,061
Official Mail Costs .....					
Expenses .....	300	300	300		
Total, Contingent expenses of the Senate .....	540,286	612,280	586,815	+ 46,529	- 25,465
Total, Senate .....	663,404	746,249	718,369	+ 54,965	- 27,880
JOINT ITEMS					
Joint Congressional Committee on Inaugural Ceremonies .....			1,250	+ 1,250	
Joint Economic Committee .....	3,658	3,988	3,988	+ 330	
Joint Committee on Taxation .....	7,593	8,112	8,112	+ 519	

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

Item	2003 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2003 appropriation	Budget estimate
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances .....	2,981	2,236	2,236	-745	.....
Capitol Guide Service and Special Services Office .....	3,035	3,511	3,511	+476	.....
Statements of Appropriations .....	30	30	30	.....	.....
Total, Joint items .....	17,297	17,877	19,127	+1,830	+1,250
CAPITOL POLICE					
Salaries: Capitol Police salaries .....	174,533	218,268	207,000	+32,467	-11,268
General expenses .....	27,917	72,242	33,000	+5,083	-39,242
Supplemental appropriations (Public Law 108-11) .....	37,758	.....	.....	-37,758	.....
Total, Capitol Police .....	240,208	290,510	240,000	-208	-50,510
OFFICE OF COMPLIANCE					
Salaries and expenses .....	2,046	2,518	2,255	+209	-263
Supplemental appropriations (Public Law 108-11) .....	111	.....	.....	-111	.....
Total, Office of Compliance .....	2,157	2,518	2,255	+98	-263
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses .....	31,892	33,993	33,612	+1,720	-381
ARCHITECT OF THE CAPITOL					
Capitol Buildings and Grounds					
General administration .....	58,957	158,570	71,697	+12,740	-86,873
Capitol building .....	31,885	52,368	27,777	-4,108	-24,591
Supplemental appropriations (Public Law 108-11) .....	1,100	.....	.....	-1,100	.....

Capitol grounds .....	8,302	6,986	6,986	6,986	-1,316	.....	
Senate office buildings .....	64,449	66,063	63,388	63,388	-1,061	-2,675	
Capitol Power Plant .....	106,021	106,557	93,379	93,379	-12,642	-13,178	
Supplemental appropriations (Public Law 108-11) .....	22,679	.....	.....	.....	-22,679	.....	
Offsetting collections .....	-4,400	-4,400	-4,400	-4,400	.....	.....	
Net subtotal, Capitol Power Plant .....	124,300	102,157	88,979	88,979	-35,321	-13,178	
Library buildings and grounds .....	37,277	47,108	41,620	41,620	+4,343	-5,488	
Capitol police buildings and grounds .....	23,745	2,970	3,308	3,308	-20,437	+338	
Supplemental appropriations (Public Law 108-11) .....	40,140	.....	.....	.....	-40,140	.....	
Botanic garden .....	6,063	10,919	6,239	6,239	+1,76	-4,680	
Capitol Visitor Center .....	.....	.....	47,800	47,800	+47,800	+47,800	
Total, Architect of the Capitol .....	396,218	447,141	357,794	357,794	-38,424	-89,347	
LIBRARY OF CONGRESS							
Salaries and expenses .....	356,144	380,386	367,539	367,539	+11,395	-12,847	
Supplemental appropriations (Public Law 108-11) .....	5,500	.....	.....	.....	-5,500	.....	
Authority to spend receipts .....	-6,850	-6,850	-6,850	-6,850	.....	.....	
Subtotal, Salaries and expenses .....	354,794	373,536	360,689	360,689	+5,895	-12,847	
Copyright Office, salaries and expenses .....	38,971	48,290	48,290	48,290	+9,319	.....	
Authority to spend receipts .....	-29,472	-29,664	-29,664	-29,664	-192	.....	
Subtotal, Copyright Office .....	9,499	18,626	18,626	18,626	+9,127	.....	
Congressional Research Service, salaries and expenses .....	86,387	96,267	91,726	91,726	+5,339	-4,541	
Supplemental appropriations (Public Law 108-11) .....	1,863	.....	.....	.....	-1,863	.....	
Books for the blind and physically handicapped, salaries and expenses .....	50,632	51,706	51,706	51,706	+1,074	.....	
Total, Library of Congress .....	503,175	540,135	522,747	522,747	+19,572	-17,388	
GOVERNMENT PRINTING OFFICE							
Congressional printing and binding .....	89,557	91,111	91,111	91,111	+1,554	.....	
Office of Superintendent of Documents .....	29,468	34,456	34,456	34,456	+4,988	.....	
Government Printing Office Revolving Fund .....	.....	10,000	10,000	10,000	+10,000	.....	

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2004—Continued  
[In thousands of dollars]

Item	2003 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2003 appropriation	Budget estimate
Total, Government Printing Office .....	119,025	135,567	135,567	+ 16,542	.....
GENERAL ACCOUNTING OFFICE .....					
Salaries and expenses .....	451,202	473,627	468,118	+ 16,916	- 5,509
Supplemental appropriations (Public Law 108-11) .....	4,849	.....	.....	- 4,849	.....
Offsetting collections .....	- 3,000	- 6,006	- 6,006	- 3,006	.....
Total, General Accounting Office .....	453,051	467,621	462,112	+ 9,061	- 5,509
OPEN WORLD LEADERSHIP CENTER .....					
Payment to the Open World Leadership Center Trust Fund .....	12,915	14,815	14,000	+ 1,085	- 815
Total, Title I .....	2,439,342	2,696,426	2,505,583	+ 66,241	- 190,843
TITLE II—GENERAL PROVISIONS .....					
John Stennis Center .....	298	.....	.....	- 298	.....
Congressional Award Act .....	248	.....	.....	- 248	.....
Total, Title II .....	546	.....	.....	- 546	.....
TITLE III—FISCAL YEAR 2003 EMERGENCY SUPPLEMENTAL .....					
DEPARTMENT OF HOMELAND SECURITY .....					
Emergency Preparedness and Response .....					
Disaster Relief Fund (emergency appropriations) .....	.....	1,550,000	1,550,000	+ 1,550,000	.....

INDEPENDENT AGENCIES					
National Aeronautics and Space Administration					
Human Space Flight (emergency appropriations) .....	50,000	50,000	+ 50,000	.....	.....
DEPARTMENT OF AGRICULTURE					
Forest Service					
Wildland fire management: Fire suppression operations (emergency appropriations) .....	253,000	253,000	+ 253,000	.....	.....
DEPARTMENT OF THE INTERIOR					
Bureau of Land Management					
Wildland fire management: Fire suppression operations (emergency appropriations) .....	36,000	36,000	+ 36,000	.....	.....
INDEPENDENT AGENCIES					
Corporation for National and Community Service					
National and community service programs operating expenses (emergency appropriations) .....	.....	100,000	+ 100,000	.....	+ 100,000
Total, Title III .....	1,889,000	1,989,000	+ 1,989,000	.....	+ 100,000
Grand total .....	2,439,888	4,494,583	+ 2,054,695	.....	- 90,843
Appropriations, fiscal year 2004 .....	(2,696,426)	(2,505,583)	(+ 66,241)	.....	(- 190,843)
Appropriations, fiscal year 2003 .....	(1,889,000)	(1,989,000)	(+ 1,989,000)	.....	(+ 100,000)
RECAPITULATION					
Senate .....	663,404	746,249	+ 54,965	.....	- 27,880
Joint Items .....	17,297	17,877	+ 1,830	.....	+ 1,250
Capitol Police .....	240,208	290,510	- 208	.....	- 50,510
Office of Compliance .....	2,157	2,518	+ 98	.....	- 263
Congressional Budget Office .....	31,892	33,993	+ 1,720	.....	- 381
Architect of the Capitol .....	396,218	447,141	- 38,424	.....	- 89,347
Library of Congress .....	503,175	540,135	+ 19,572	.....	- 17,388
Government Printing Office .....	119,025	135,567	+ 16,542	.....	- 5,509
General Accounting Office .....	453,051	467,621	+ 9,061	.....	- 815
Open World Leadership Center .....	12,915	14,815	+ 1,085	.....	.....
General Provisions .....	546	.....	- 546	.....	.....
Homeland Security .....	.....	1,550,000	+ 1,550,000	.....	.....
National Aeronautics and Space Administration .....	.....	50,000	+ 50,000	.....	.....
Forest Service .....	.....	253,000	+ 253,000	.....	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2004—Continued  
[In thousands of dollars]

Item	2003 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation com- pared with (+ or -)	
				2003 appropriation	Budget estimate
Bureau of Land Management .....		36,000	36,000	+ 36,000	.....
Corporation for National and Community Service .....		.....	100,000	+ 100,000	+ 100,000
Grand total .....	2,439,888	4,585,426	4,494,583	+ 2,054,695	- 90,843

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