AUTHENTICATED
U.S. GOVERNMENT
INFORMATION
GPO

**Calendar No. 196**

108TH CONGRESS, *1st Session* | SENATE | REPORT 108–89

# DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATIONS BILL, 2004

JULY 10, 2003.—Ordered to be printed

Mr. BURNS, from the Committee on Appropriations, submitted the following

## REPORT

[To accompany S. 1391]

The Committee on Appropriations reports the bill (S. 1391) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 2004, and for other purposes, reports favorably thereon and recommends that the bill do pass.

*Amounts in new budget (obligational) authority, fiscal year 2004*

| | |
|---|---|
| Total of bill as reported to Senate | $19,626,566,000 |
| Estimates considered by Senate | 19,551,854,000 |
| Above the budget estimate, 2004 | 74,712,000 |
| Below appropriations, 2003 (including emergencies) | 130,244,000 |

88–215 PDF

# CONTENTS


| | Page |
|---|---|
| Summary of Bill | 3 |
| Revenue Generated by Agencies in Bill | 3 |
| Major Changes Recommended in the Bill | 4 |
| Allocating Congressional Funding Priorities | 7 |
| Title I—Department of the Interior: | |
| Land and Water Resources: Bureau of Land Management | 10 |
| Fish and Wildlife and Parks: | |
| U.S. Fish and Wildlife Service | 17 |
| National Park Service | 24 |
| Energy and Minerals: | |
| U.S. Geological Survey | 33 |
| Minerals Management Service | 36 |
| Office of Surface Mining Reclamation and Enforcement | 38 |
| Indian Affairs: Bureau of Indian Affairs | 39 |
| Departmental Offices: | |
| Insular Affairs | 43 |
| Departmental Management | 45 |
| Office of the Solicitor | 46 |
| Office of Inspector General | 46 |
| Office of Special Trustee for American Indians | 47 |
| Natural Resource Damage Assessment and Restoration | 48 |
| Title II—Related agencies: | |
| Department of Agriculture: Forest Service | 51 |
| Administrative Provisions, Forest Service | 62 |
| Department of Energy | 63 |
| Department of Health and Human Services: Indian Health Service | 72 |
| Other Related Agencies: | |
| Office of Navajo and Hopi Indian Relocation | 74 |
| Institute of American Indian and Alaska Native Culture and Arts Development | 74 |
| Smithsonian Institution | 74 |
| National Gallery of Art | 75 |
| John F. Kennedy Center for the Performing Arts | 76 |
| Woodrow Wilson International Center for Scholars | 76 |
| National Foundation on the Arts and the Humanities: | |
| National Endowment for the Arts | 76 |
| National Endowment for the Humanities | 77 |
| Commission of Fine Arts | 78 |
| Advisory Council on Historic Preservation | 78 |
| National Capital Planning Commission | 78 |
| United States Holocaust Memorial Museum | 78 |
| Presidio Trust | 79 |
| Title III—General provisions | 80 |
| Limitations and Legislative Provisions | 84 |
| Compliance with Paragraph 7, Rule XVI of the Standing Rules of the Senate | 84 |
| Compliance with Paragraph 7(c), Rule XXVI of the Standing Rules of the Senate | 84 |
| Compliance with Paragraph 12, Rule XXVI of the Standing Rules of the Senate | 85 |

## SUMMARY OF BILL

For this bill, estimates totaling $19,490,979,000 in new obligational authority were considered by the Committee for the programs and activities of the agencies and bureaus of the Department of the Interior, except the Bureau of Reclamation, and the following related agencies:

Department of Agriculture:
- Forest Service.

Department of Energy:
- Clean coal technology.
- Fossil energy research and development.
- Naval petroleum and oil shale reserves.
- Elk Hills School lands fund.
- Energy conservation.
- Economic regulation.
- Strategic petroleum reserve.
- SPR petroleum account.
- Energy Information Administration.

Department of Health and Human Services:
- Indian Health Service.

Office of Navajo and Hopi Indian Relocation.

Institute of American Indian and Alaska Native Culture and Arts Development.

Smithsonian Institution.

National Gallery of Art.

John F. Kennedy Center for the Performing Arts.

Woodrow Wilson International Center for Scholars.

National Foundation on the Arts and Humanities:
- National Endowment for the Arts.
- National Endowment for the Humanities.

Commission of Fine Arts.

Advisory Council on Historic Preservation.

National Capital Planning Commission.

United States Holocaust Memorial Museum.

Presidio Trust.

### REVENUE GENERATED BY AGENCIES IN BILL

Oil and gas leasing and other mineral leasing activities, recreation and user fees, the timber and range programs, and oil production from the naval petroleum reserves are estimated to generate income to the Government of $7,945,094,000 in fiscal year 2004. These estimated receipts, for agencies under the subcommittee's jurisdiction, are tabulated below:

| Item | Fiscal year— | | |
|---|---|---|---|
| | 2002 | 2003 | 2004 |
| Department of the Interior | $8,090,086,000 | $7,966,043,000 | $7,523,776,000 |
| Forest Service | 334,446,000 | 402,191,000 | 414,391,000 |
| Naval petroleum reserves | 6,728,000 | 6,988,000 | 6,927,000 |
| Total receipts | 8,431,260,000 | 8,375,222,000 | 7,945,094,000 |

## Major Changes Recommended in the Bill

The Committee has developed revisions to the budget estimate for the 2004 fiscal year.

A comparative summary of funding in the bill by agency is shown by agency or principal program in the following table:

[In thousands of dollars]

| | Budget estimate | Committee recommendation | Committee recommendation compared with budget estimate |
|---|---|---|---|
| TITLE I—DEPARTMENT OF THE INTERIOR | | | |
| Bureau of Land Management | 1,700,521 | 1,722,947 | +22,426 |
| U.S. Fish and Wildlife Service | 1,285,227 | 1,338,228 | +53,001 |
| National Park Service | 2,361,873 | 2,320,861 | −41,012 |
| United States Geological Survey | 895,505 | 928,864 | +33,359 |
| Minerals Management Service | 171,321 | 173,121 | +1,800 |
| Office of Surface Mining Reclamation and Enforcement | 281,168 | 297,592 | +16,424 |
| Bureau of Indian Affairs | 2,292,761 | 2,320,412 | +27,651 |
| Departmental Offices | 775,285 | 732,117 | −43,168 |
| Total, Title I—Department of the Interior | 9,763,661 | 9,834,142 | +70,481 |
| TITLE II—RELATED AGENCIES | | | |
| Forest Service | 4,057,972 | 4,094,708 | +36,736 |
| Department of Energy | (1,703,837) | (1,671,345) | (−32,492) |
| Clean Coal Technology | | −97,000 | −97,000 |
| Fossil Energy Research and Development | 514,305 | 593,514 | +79,209 |
| Naval Petroleum and Oil Shale Reserves | 16,500 | 17,947 | +1,447 |
| Elk Hills School Lands Fund | 36,000 | 36,000 | |
| Energy Conservation | 875,793 | 861,645 | −14,148 |
| Economic Regulation | 1,047 | 1,047 | |
| Strategic Petroleum Reserve | 175,081 | 173,081 | −2,000 |
| SPR Petroleum Account | | | |
| Northeast home heating oil reserve | 5,000 | 5,000 | |
| Energy Information Administration | 80,111 | 80,111 | |
| Indian Health Service | 2,889,662 | 2,937,712 | +48,050 |
| Office of Navajo and Hopi Indian Relocation | 13,532 | 13,532 | |
| Institute of American Indian and Alaska Native Culture and Arts Development | 5,250 | 6,250 | +1,000 |
| Smithsonian Institution | 566,523 | 577,959 | +11,436 |
| National Gallery of Art | 100,449 | 97,250 | −3,199 |
| John F. Kennedy Center for the Performing Arts | 32,560 | 32,560 | |
| Woodrow Wilson International Center for Scholars | 8,604 | 8,604 | |
| National Endowment for the Arts | 117,480 | 117,480 | |
| National Endowment for the Humanities | 152,000 | 142,000 | −10,000 |
| Commission of Fine Arts | 1,422 | 1,422 | |
| National Capital Arts and Cultural Affairs | 5,000 | 6,000 | +1,000 |
| Advisory Council on Historic Preservation | 4,100 | 4,000 | −100 |
| National Capital Planning Commission | 8,230 | 8,030 | −200 |
| United States Holocaust Memorial Museum | 39,997 | 39,997 | |
| Presidio Trust | 20,700 | 20,700 | |
| Total, Title II—Related Agencies | 9,727,318 | 9,779,549 | +52,231 |

[In thousands of dollars]

| | Budget estimate | Committee recommendation | Committee recommendation compared with budget estimate |
|---|---|---|---|
| GRAND TOTAL | 19,490,979 | 19,613,691 | +122,712 |

REPROGRAMMING GUIDELINES

The Committee has revised the reprogramming guidelines to address the issue of assessments and charges within department and agencies or by other agencies, and to clarify other issues. The changes dealing with assessments, as reflected in sections 2(e) and 10 below, clarify in 2(e) that the head of any department or agency or bureau may not assess or charge subordinate entities for services or products above the amounts that are listed in the budget justification without formal Committee approval. If there are any overhead charges or other assessments or charges that are not listed in the budget justification, the head of the department or agency may not require payment of such charges or assessments without Committee approval. This same instruction (see section 10 below) applies to assessments from other agencies such as the General Services Administration.

Section 9 has been modified to delete the reference to legislative committees. Sections 11, 12, and 13 have been added dealing with land acquisitions and forest legacy projects, land exchanges, and appropriations structure issues. Several other minor technical changes have been made and section 9(b) has been added dealing with Forest Service transfers.

The following are revised procedures governing reprogramming actions for programs and activities funded in the Interior and Related Agencies Appropriations Act:

1. *Definition*.—"Reprogramming," as defined in these procedures, includes the reallocation of funds from one budget activity to another. In cases where either Committee report displays an allocation of an appropriation below the activity level, that more detailed level shall be the basis for reprogramming. For construction accounts, a reprogramming constitutes the reallocation of funds from one construction project identified in the justifications or committee report to another. A reprogramming shall also consist of any significant departure from the program described in the agency's budget justifications. This includes proposed reorganizations even without a change in funding.

2. *Guidelines for Reprogramming*.—(a) A reprogramming should be made only when an unforeseen situation arises; and then only if postponement of the project or the activity until the next appropriation year would result in actual loss or damage. Mere convenience or desire should not be factors for consideration.

(b) Any project or activity which may be deferred through reprogramming shall not later be accomplished by means of further reprogramming; but, instead, funds should again be sought for the deferred project or activity through the regular appropriations process.

(c) Reprogramming should not be employed to initiate new programs or to change allocations specifically denied, limited or in-

creased by the Congress in the Act or the report. In cases where unforeseen events or conditions are deemed to require such changes, proposals shall be submitted in advance to the Committee, regardless of amounts involved, and be fully explained and justified.

(d) Reprogramming proposals submitted to the Committee for approval shall be considered approved 30 calendar days after receipt if the Committee has posed no objection. However, agencies will be expected to extend the approval deadline if specifically requested by either Committee.

(e) The Secretary or agency head may not assess, charge, or bill bureaus or other subordinate entities more than the amounts listed in the budget justification for any products or services, or institute any additional assessments, without formal Committee approval.

3. *Criteria and Exception*.—Any proposed reprogramming must be submitted to the Committee in writing prior to implementation if it exceeds $500,000 annually or results in an increase or decrease of more than 10 percent annually in affected programs, with the following exception:

With regard to the tribal priority allocations activity of the Bureau of Indian Affairs, Operations of Indian Programs account, there is no restriction on reprogrammings among the programs within this activity. However, the Bureau shall report on all reprogrammings made during the first 6 months of the fiscal year by no later than May 1 of each year, and shall provide a final report of all reprogrammings for the previous fiscal year by no later than November 1 of each year.

4. *Quarterly Reports*.—(a) All reprogrammings shall be reported to the Committee quarterly and shall include cumulative totals.

(b) Any significant shifts of funding among object classifications also should be reported to the Committee.

5. *Administrative Overhead Accounts*.—For all appropriations where costs of overhead administrative expenses are funded in part from "assessments" of various budget activities within an appropriation, the assessments shall be shown in justifications under the discussion of administrative expenses.

6. *Contingency Accounts*.—For all appropriations where assessments are made against various budget activities or allocations for contingencies, the Committee expects a full explanation, separate from the justifications. The explanation shall show the amount of the assessment, the activities assessed, and the purpose of the fund. The Committee expects reports each year detailing the use of these funds. In no case shall a fund be used to finance projects and activities disapproved or limited by Congress or to finance new permanent positions or to finance programs or activities that could be foreseen and included in the normal budget review process. Contingency funds shall not be used to initiate new programs.

7. *Declarations of Taking*.—The Committee directs the Bureau of Land Management, the U.S. Fish and Wildlife Service, the National Park Service, and the Forest Service to seek Committee approval in advance of filing declarations of taking.

8. *Report Language*.—Any limitation, directive, or earmarking contained in either the House or Senate report which is not contradicted by the other report nor specifically denied in the conference

report shall be considered as having been approved by both Houses of Congress.

9. *Forest Service*.—The following procedures shall apply to the Forest Service, Department of Agriculture:

(a) The Forest Service shall not change the boundaries of any region, abolish any region, move or close any regional office for research, State and private forestry, or National Forest System administration; without the consent of the House and Senate Committees on Appropriations in compliance with these reprogramming procedures.

(b) Provisions of section 702(b) of the Department of Agriculture Organic Act of 1944 (7 U.S.C. 2257) and of 7 U.S.C. 147b shall apply to appropriations available to the Forest Service only to the extent that the proposed transfer is approved by the House and Senate Committees on Appropriations in compliance with these reprogramming procedures.

10. *Assessments*.—No assessments shall be levied against any program, budget activity, subactivity, or project funded by the Interior Appropriations Act unless such assessments and the basis therefore are presented to the Committees on Appropriations and are approved by such Committees, in compliance with these procedures.

11. *Land Acquisitions and Forest Legacy*.—Lands shall not be acquired for more than the approved appraised value (as addressed in section 301(3) of Public Law 91–646) except for condemnations and declarations of taking, unless such acquisitions are submitted to the Committees on Appropriations for approval in compliance with these procedures.

12. *Land Exchanges*.—Land exchanges, wherein the estimated value of the Federal lands to be exchanged is greater than $500,000, shall not be consummated until the Committees on Appropriations have had a 30-day period in which to examine the proposed exchange.

13. The appropriation structure for any agency shall not be altered without advance approval of the House and Senate Committees on Appropriations.

## ALLOCATING CONGRESSIONAL FUNDING PRIORITIES

The Committee continues to be concerned that the agencies funded by this Act are not following a standard methodology for allocating appropriated funds to the field where congressional funding priorities are concerned. When congressional instructions are provided, the Committee expects these instructions to be closely monitored and followed. The committee directs that earmarks for congressional funding priorities be first allocated to the receiving units, and then all remaining funds should be allocated to the field based on established procedures. Field units or programs should not have their allocations reduced because of earmarks for congressional priorities without direction from or advance approval of the Committee.

COMPETITIVE SOURCING

The Committee has carefully considered the administration's competitive sourcing initiative as it applies to the agencies funded in this bill. The Committee embraces the principle at the root of this initiative, which is that government must continually strive to improve the efficiency of its operations and the delivery of services that it provides. The Committee is deeply concerned, however, at the administration's failure to either budget adequately for the cost of the initiative or describe such costs in budget documents. As a result, significant sums are being expended in violation of the Committee's reprogramming guidelines and at the expense of critical, on-the-ground work such as the maintenance of Federal facilities. The Forest Service alone plans to spend $10,000,000 on competitive sourcing in fiscal year 2003, including $3,000,000 to establish a competitive sourcing office. Such activities were described nowhere in the Forest Service's fiscal year 2003 budget justification, and were not provided for in the fiscal year 2003 conference report or accompanying statement of the managers. The Department of the Interior is also spending significant amounts on the competitive sourcing initiative. Though a belated reprogramming request from the Department has been promised, there is no reason these costs could not have been anticipated and described in budget documents to a much better degree. The Forest Service, the Department of the Interior, and other agencies are expected to undertake additional competitive sourcing activities during fiscal year 2004, but the relevant budget documents contain little in the way of additional detail or adequate funding.

The Committee also notes the seeming absence of consideration of previous competitive sourcing experiences, which often have occurred with the Committee's encouragement and active involvement. The National Park Service's Denver Service Center and the mapping activities of the U.S. Geological Survey are two such examples. While the Committee does not contend that agencies should be satisfied to rest on past achievements, it does expect that past successes and failures be evaluated in some detail prior to the launching of major new initiatives. If such an evaluation has taken place, the results have not been presented to the Committee.

As a result of these concerns, the Committee has included language in the bill prohibiting the Forest Service from initiating additional competitive sourcing studies until such time as the Committee has been given a detailed competitive sourcing proposal and has approved such proposal in writing. The proposal should include the number of positions to be studied, the amount of funding required, and the activities from which funding will be reprogrammed. The proposal should also provide the same information for activities undertaken in fiscal year 2003. The Committee notes that this requirement should not be construed as opposition to the careful and considered conduct of a competitive sourcing program. Rather, it is the most prudent way for the Committee to ensure its constitutional prerogative over appropriated funds, and to enable Congress to evaluate the costs and tradeoffs involved in an initiative of this magnitude.

LAND ACQUISITION

In 2002, the severity of the fire season necessitated heavy borrowing from a number of accounts, including land acquisition accounts, in order to cover the costs of emergency fire suppression. Because such borrowing may well be necessary in 2003 and beyond, and due to general constraints on funding for land acquisition, the Committee feels it is important that funds appropriated for land acquisition be obligated as promptly as possible. Any funds that cannot be used by a field unit within a reasonable amount of time should be made available for reprogramming, transfer or rescission. The Committee therefore directs the Bureau of Land Management, the U.S. Fish and Wildlife Service, the National Park Service, and the Forest Service to report to the Committee by May 1 of each year on any unobligated balances remaining at the field unit level. The report should identify carryover by the fiscal year appropriated, and should specifically quantify appropriations made more than 3 fiscal years prior (the report submitted May 1, 2004, should specifically identify unobligated balances appropriated in fiscal year 2001 and prior years). In the event there are 3 year-plus balances at particular units that the relevant Agency feels will be obligated imminently, that will be used for acquisitions essential to the Agency's mission, and that have remained unobligated for reasons not within the Agency's control, the agency shall identify such instances in the report and provide specific rationale why such funds should not be rescinded, transferred or reprogrammed.

# TITLE I—DEPARTMENT OF THE INTERIOR

## LAND AND WATER RESOURCES

### BUREAU OF LAND MANAGEMENT

#### MANAGEMENT OF LAND AND RESOURCES

| | |
|---|---|
| Appropriations, 2003 | $820,344,000 |
| Budget estimate, 2004 | 828,079,000 |
| Committee recommendation | 847,091,000 |

The Committee recommends an appropriation of $847,091,000 an increase of $19,012,000 above the budget estimate. The funding amounts described below are at the activity level. Additional details on funding for sub-activities within the various appropriations accounts for the Bureau are set out in a table in the back of the report.

*Land Resources*.—The Committee recommends $182,507,000 for land resources, which is an increase of $3,100,000 above the request. Increases above the request include $200,000 for the Rio Puerco watershed project in New Mexico; $1,000,000 to continue work at the National Center for Ecologically-Based Noxious Weed Management; $500,000 for the Idaho Department of Agriculture to provide coordination, facilitation, administrative support, and cost-shared weed control project funding to Cooperative Weed Management Areas; and $1,400,000 for cooperative monitoring. The Committee expects the Bureau to use the additional monitoring funds to increase cooperative monitoring on grazing allotments. The Committee strongly believes that increased short- and long-term cooperative monitoring is critical to stabilizing the legal framework within which Federal grazing permittees operate.

The Committee notes that the funding provided for land resources fully supports the budget request for noxious weed management. The projects funded above are over and above the request and should provide additional capability to the Bureau in its efforts to manage the serious problem of invasive weed control across all ownerships.

The Committee is concerned that the Bureau retain its current level of support for the National Conservation Training Center, and directs that $500,000 shall be used for this purpose and made available to NCTC within 60 days of enactment.

*Wildlife and Fisheries Management*.—The Committee recommends $34,292,000 for wildlife and fisheries management, which is equal to the request.

*Threatened and Endangered Species*.—The Committee recommends $21,831,000 for threatened and endangered species management, which is equal to the request.

*Recreation Management*.—The Committee recommends $63,680,000 for recreation management, which is a decrease of

$3,037,000 from the request and $3,841,000 above the enacted level. Wilderness management and Recreation Operations are funded at the request level. Changes to Recreation Resources Management are from the enacted level; an increase of $350,000 is provided for resource monitoring, an increase of $1,500,000 is provided for public access, an increase of $1,044,000 is provided for visitor services, an increase of $300,000 is provided for partnerships for visitor services and recreation, an increase of $150,000 is provided for the gateway communities initiative, an increase of $1,000,000 is provided for interpretation, an increase of $404,000 is for uncontrollable costs, $300,000 is provided to offset the proposed cost recovery reduction, and a reduction of $839,000 for information technology is taken as proposed by the request. Support for the Undaunted Stewardship program is expected to remain at the enacted level and the Bureau should complete exhibits at the Coldfoot Visitor Center within funds provided.

*Energy and Minerals Management Including Alaska Minerals*.—The Committee has provided $107,137,000 for energy and minerals management, which is an increase of $1,212,000 above the request and $1,042,000 above the enacted level. Increases to the enacted level include $1,850,000 for processing applications for permits to drill, $1,500,000 for increased inspection activities, $500,000 for monitoring activities and $706,000 for uncontrollable costs. Decreases from the enacted level include $1,000,000 for EPCA activities and $2,514,000 for information technology. The Committee notes both decreases are proposed in the budget request.

The Committee has provided $2,484,000 for the Alaska minerals program, which is an increase of $262,000 above the request and equal to the enacted level.

*Realty and Ownership Management*.—The Committee recommends $101,908,000 for realty and ownership management, which is an increase of $20,975,000 above the request. Increases above the request include $15,000,000 for the Alaska Conveyance program, $225,000 to complete survey activities to support the Spirit/Twin Lakes Omitted Lands Act, $1,500,000 for the State of Utah to continue the Automated Geographic Reference Center and for related activities, $750,000 to continue the Alaska public lands database, $1,000,000 for the processing of recordable disclaimer applications in Alaska, and $2,500,000 to offset the proposed cost recovery. Funds provided to Utah are in addition to the $350,000 within the base program.

The Committee continues to support the Bureau's work to implement the various realty actions included in the Clark County Act, and notes the funding provided includes $1,500,000 in funds to support these activities.

The Committee is extremely concerned with the cost-recovery proposals being formulated by the Bureau. Past experiences with Bureau proposals to increase right-of-way fees require the Committee closely scrutinize any regulation changes increasing costs to users. The Bureau is directed to notify the Committee 30 days prior to finalizing any regulation or policy changes increasing fees for right-of-way processing or cost recoverable realty cases. Additionally, the Bureau has failed to justify the proposed reductions in the Management of Land and Resources accounts with any expla-

nation as to how increased revenue from potential cost recovery changes would be distributed to the field.

The Committee is concerned about the failure of the Bureau to process applications under the Native Allotment Act of 1906 in a timely manner. Some applications have been pending nearly a century while all applications have been pending for over 30 years. The Committee has provided $15,000,000 in additional funding for the Alaska conveyance program. Last year the Committee outlined its expectation that the Bureau develop a plan to complete work on all allotment applications and all land selections under the Alaska Statehood Act of 1959 by 2009, 50 years after its enactment and nearly 40 years after the deadline for applying for Native allotments. The Bureau has identified the amount provided as the level of funding necessary to meet this requirement. The Committee expects the Bureau to include funding in its fiscal year 2005 request to meet this need.

*Resource Protection and Maintenance*.—The Committee recommends $80,170,000 for resource protection and maintenance, which is $500,000 above the request. The increase above the request is for the digitization and cataloging of the extensive collection of five combined Department of the Interior resource libraries in Alaska.

*Transportation and Facilities Maintenance*.—The Committee recommends $79,344,000 for transportation and facilities maintenance, which is $1,000,000 above the request. The increase above the request is to continue capping of oil wells in the National Petroleum Reserve to prevent leakage and oil spills.

*Land and Information Systems*.—The Committee recommends $18,991,000 for land and information systems, which is equal to the request.

*Mining Law Administration*.—The Committee recommends $32,696,000 for mining law administration, which is equal to the request.

*Workforce Organization and Support*.—The Committee recommends $138,774,000 for workforce organization and support, which is equal to the request.

*Challenge Cost Share*.—The Committee has provided $15,973,000 for the challenge cost share program; $5,000,000 below the request level. The Committee has not provided funds for the Cooperative Conservation Initiative, but has funded the challenge cost share program at current levels which performs similar activities.

*General*.—The Committee appreciates the Bureau's attention to direction accompanying last year's Interior Appropriations Act regarding necessary funds to ensure the perpetual operation of water treatment facilities at the Zortman Landusky Mine site near the Fort Belknap Reservation. While the Bureau was unable to respond to this direction in the formulation of the fiscal year 2004 budget request, the Committee understands a proposal is being prepared for fiscal year 2005 to address the plan set forth in the Record of Decision for Reclamation. The Committee continues to believe protecting water quality in the region should be a top priority for the BLM budget request.

The Committee requests the Bureau to consider the following projects high priority within funds provided in fiscal year 2004 and

work with local communities to address necessary maintenance and interpretation needs; support of Big Hill, Idaho as part of The National Oregon/California Trail Center, implementation of the San Rafael Route Designation Plan in Emery County, Utah, issued by the BLM on February 3, 2003, management with the National Park Service of the Old Spanish Trail, and continued support of trail and recreational site maintenance following the recent multi-year investment in the Iditarod National Historic Trail upgrade.

The Committee remains highly concerned with the backlog of oil and gas permitting activity despite the Committee's repeated efforts to provide funds above the budget request level. Despite these increases, the backlog is seemingly growing despite the best efforts of Bureau leadership to address the problem. The Committee suggests the Director, in consultation with the Secretary, establish a pilot program for Colorado, Montana, New Mexico, Utah, and Wyoming specifically designed to eliminate the existing backlog of oil and gas permits and to establish a best practices program for permitting on Federal lands. The Director shall assign BLM employees with expertise in issues pertaining to oil and gas permitting to the program and may utilize qualified contractors to provide additional resources in an effort to eliminate the existing APD backlogs in these States. As part of this pilot program, the Director shall require monitoring and surface compliance inspection of existing oil and gas operations on Federal lands to ensure that stipulations and conditions of approval for permits authorizing such operations are adequate and necessary. The Director shall submit a report to the Congress within 90 days after the completion of the first year of the pilot project outlining the results including an assessment of the success of the program in reducing permitting backlogs, the progress in implementing the best practices program and the results of the monitoring study. The Committee wishes to underscore that this pilot is not intended to slow any ongoing action by the Bureau to process applications or permits and the Director may segment the project in any manner she may chose.

The Committee notes that monies expended by the Department of the Interior in support of efforts to produce natural gas from the Federal mineral estate in the Powder River Basin may, at that Department's discretion, be used to implement the provisions of the Mitigation Monitoring and Reporting Plans identified in the Montana Statewide EIS and Powder River Basin Oil and Gas EIS. The Committee reiterates that the Bureau of Land Management is the intended lead agency of the working group and the entity designated to organize and lead the implementation of these plans. In this role, the Bureau is expected to provide the Committee with periodic updates on the progress of the plans.

The Committee is aware of the strong partnership between the Bureau and the Youth Conservation Corps, allowing increased opportunities for youth while helping the Bureau achieve many goals that would remain out of reach due to a lack of manpower. The Committee has been approached by a number of State Youth Conservation Corps, including Nevada, New Mexico, and Montana, which have additional capacity to partner with the Bureau on projects. The Committee encourages the Bureau to continue its relationship with these organizations and expand its utilization of

their services to help meet Bureau goals, especially recreation and trail projects receiving additional funding in fiscal year 2004.

The escalating problems with the Wild Horse and Burro program continue to frustrate the Committee. The Committee is aware of the Director's personal attention to this matter and the ongoing audit of the program. The Bureau is expected to provide the results of the audit to the Committee as soon as possible. Additionally, the Committee asks the Bureau provide an analysis comparing the cost of the Adopt-a-Horse program to alternative means of reducing animal numbers to AML targets to prevent further range degradation. The Committee remains concerned the national program and adoption program utilize an unacceptable portion of the total horse and burro budget resulting in inadequate funding at the State level.

The Bureau is directed to enter into a Cooperative Agreement with the Eastern Nevada Landscape Coalition to begin activity on the Eastern Nevada Landscape Restoration project. The Committee understands the unique nature of this cooperative agreement, and the non-profit status of the cooperator, allows the Bureau to streamline the process to expedite work on the ground.

The Bureau is expected to consult with the Office of Arctic Energy to examine opportunities for cooperative development of energy production within the State of Alaska.

WILDLAND FIRE MANAGEMENT

| | |
|---|---|
| Appropriations, 2003 | $839,153,000 |
| Budget estimate, 2004 | 698,725,000 |
| Committee recommendation | 698,725,000 |

The Committee recommends a total appropriation of $698,725,000 for wildland fire management activities, equal to the request.

The Committee recommendation includes $282,725,000 for fire preparedness, which is equal to the request.

The Committee also recommends a total of $195,310,000 for fire suppression activities, which is equal to the request.

The Committee's recommendation includes $220,690,000 for Other Fire Operations, which is equal to the request. Within the amount provided, $186,190,000 is for hazardous fuels reduction, $24,500,000 is for burned area rehabilitation, and $10,000,000 is for rural fire assistance. Funding for the National Center for Landscape Fire Analysis shall remain at or above the fiscal year 2003 enacted level.

The Committee notes that it has fully funded the request for hazardous fuels reduction of $186,190,000 within the amounts provided. The Committee believes that reduction of fuel loads in areas adjacent to communities in the wildland-urban interface is critical for protecting the public and these areas should remain a focus of the Department. Accordingly, the Committee directs the Department of the Interior to allocate the funding level proposed in the budget request of $111,255,000 on projects in the wildland-urban interface. However, the Committee must note the serious problem of deteriorating forest health is an underlying cause of wildland fire that is not restricted to the wildland-urban interface. In light of this fact, a comprehensive approach to improving degraded for-

ests and reducing the threat of wildfire includes forest restoration treatment.

The Committee is aware of reluctance among some within the Bureau to exercise new authorities. The Committee understands the Bureau operates under the same Federal Acquisition Regulations as the Forest Service and, following congressional action, now has similar stewardship contracting authority as the Forest Service. The Committee applauds the Bureau for consulting with the Forest Service to utilize past experience in implementing these expanded authorities. The Bureau is encouraged to implement Stewardship Contracting as quickly as possible, and report to the Committee within 90 days of enactment of this act on the Bureau's progress in implementing these authorities.

CENTRAL HAZARDOUS MATERIALS FUND

| | |
|---|---|
| Appropriations, 2003 | $9,913,000 |
| Budget estimate, 2004 | 9,978,000 |
| Committee recommendation | 9,978,000 |

The Committee recommends an appropriation of $9,978,000 for the central hazardous materials fund, which is equal to the request.

CONSTRUCTION

| | |
|---|---|
| Appropriations, 2003 | $11,898,000 |
| Budget estimate, 2004 | 10,976,000 |
| Committee recommendation | 12,476,000 |

The Committee recommends $12,476,000 for construction, which is an increase of $1,500,000 above the request. The increase above the request is for continuing construction of the California Trail Interpretive Center in Elko County, Nevada.

LAND ACQUISITION

| | |
|---|---|
| Appropriations, 2003 | $33,233,000 |
| Budget estimate, 2004 | 23,686,000 |
| Committee recommendation | 25,600,000 |

The Committee recommends an appropriation of $25,600,000 for land acquisition, an increase of $1,914,000 above the budget estimate.

The following table shows the Committee's recommendations:

[In thousands of dollars

| Project | Committee recommendation |
|---|---|
| Blackfoot River watershed (MT) | 4,000,000 |
| California Wilderness (CA) | 1,000,000 |
| Canyons of the Ancients NM (CO) | 600,000 |
| Chain-of-Lakes RMA (MT) | 2,500,000 |
| El Malpais NCA (NM) | 500,000 |
| Kasha-Katuwe Tent Rocks NM (NM) | 1,500,000 |
| Lower Salmon River ACEC (ID) | 1,000,000 |
| Otay Mountain/Kuchamaa HCP (CA) | 1,500,000 |
| Sandy River/Oregon NHT (OR) | 1,500,000 |
| Santa Rosa and San Jacinto Mountains NM (CA) | 1,000,000 |
| Sears Point ACEC/Juan Bautista de Anza NHT (AZ) | 500,000 |
| Upper Arkansas River Basin (CO) | 500,000 |
| Upper Snake/South Fork Snake River (ID) | 2,000,000 |

[In thousands of dollars

| Project | Committee recommendation |
|---|---|
| Washington County HCP (UT) | 1,000,000 |
| Subtotal, Acquisitions | 19,100,000 |
| Acquisition Management/Land Exchange Processing | 4,000,000 |
| Land Exchange Equalization Payment | 500,000 |
| Emergency/Inholding/Relocation | 2,000,000 |
| Total, BLM Land Acquisition | 25,600,000 |

OREGON AND CALIFORNIA GRANT LANDS

| | |
|---|---|
| Appropriations, 2003 | $104,947,000 |
| Budget estimate, 2004 | 106,672,000 |
| Committee recommendation | 106,672,000 |

The Committee recommends an appropriation of $106,672,000, which is equal to the budget request.

FOREST ECOSYSTEMS HEALTH AND RECOVERY

(REVOLVING FUND, SPECIAL ACCOUNT)

The Committee has retained bill language clarifying that the Federal share of salvage receipts to be deposited into this account shall be those funds remaining after payments to counties.

RANGE IMPROVEMENTS

| | |
|---|---|
| Appropriations, 2003 | $10,000,000 |
| Budget estimate, 2004 | 10,000,000 |
| Committee recommendation | 10,000,000 |

The Committee recommends an appropriation of $10,000,000 for range improvements, the same as the budget estimate and the fiscal year 2003 enacted level.

SERVICE CHARGES, DEPOSITS, AND FORFEITURES

| | |
|---|---|
| Appropriations, 2003 | $7,900,000 |
| Budget estimate, 2004 | 20,490,000 |
| Committee recommendation | 18,657,000 |

The Committee recommends an appropriation of $18,657,000, a reduction of $1,833,000 from the budget estimate. The change from the budget estimate is the result of the Committee's reluctance to approve current cost recovery proposals. A reduction of $1,333,000 is taken from rights-of-way processing and $500,000 is taken from cost recoverable realty cases. In both instances, the Bureau's budget estimate is incompatible with the timeline for the Bureau to implement policy changes even if the Committee agreed to such changes.

MISCELLANEOUS TRUST FUNDS

| | |
|---|---|
| Appropriations, 2003 | $12,405,000 |
| Budget estimate, 2004 | 12,405,000 |
| Committee recommendation | 12,405,000 |

The Committee recommends an appropriation of $12,405,000, the same as the budget estimate and the fiscal year 2003 enacted level.

## FISH AND WILDLIFE AND PARKS

### U.S. Fish and Wildlife Service

#### RESOURCE MANAGEMENT

| | |
|---|---|
| Appropriations, 2003 | $911,464,000 |
| Budget estimate, 2004 | 941,526,000 |
| Committee recommendation | 942,244,000 |

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Ecological Services | $221,860,000 | $228,127,000 | +$6,267,000 |
| Refuges and Wildlife | 485,802,000 | 472,962,000 | −12,840,000 |
| Fisheries | 103,606,000 | 109,047,000 | +5,441,000 |
| General Administration | 130,258,000 | 132,108,000 | +1,850,000 |
| Total, Resource Management | 941,526,000 | 942,244,000 | +718,000 |

The Committee recommends $942,244,000 for resource management, $718,000 above the budget estimate. Within the funds provided, $2,000,000 is for work to be conducted by the Youth Conservation Corps. A table in the back of the report displays the distribution of funds at the subactivity level.

*Ecological Services*.—The Committee recommends $228,127,000 for ecological services, an increase of $6,267,000 above the budget estimate. The Committee recommends an increase of $1,460,000 for the Candidate Conservation program. Within that increase, $500,000 is for continued funding of the Idaho Sage Grouse Management Plan through the Idaho Office of Species Conservation, $60,000 is for the Idaho State Department of Agriculture to continue its study on the influence of herbivory on Slickspot Peppergrass in Southwestern Idaho, and $900,000 is for sea otter research at the Alaska SeaLife Center.

The Committee expects the Service to carefully consider and review all data available and submitted by other Federal entities in determining the status of the Idaho Slickspot Peppergrass and to comply with the "Guidelines for Ensuring and Maximizing the Quality, Objectivity, Utility, and Integrity of Information Disseminated by Federal Agencies", Section 515 of Public Law 106–554. The Committee also encourages the Service to engage in conservation efforts in cooperation with private landowners.

The Committee recommends $12,286,000 for the listing program which is equal to the request and $46,034,000 for the consultation program, an increase of $300,000 above the request which shall be used for consultation work on fuels reduction projects in the State of Montana. The Committee has not continued bill language concerning the Natural Communities Conservation Planning project in California. The Committee notes this project is eligible to compete for funds from the Section 6 Habitat Conservation Planning Grants program through the Cooperative Endangered Species Conservation Fund. The Committee has increased the funds available for the section 6 program as detailed later in the report.

The Committee is concerned that the Service has not adequately increased staffing levels to perform the necessary consultation work for hazardous fuels reduction projects which are performed by the Department of the Interior and the Forest Service. The Committee notes that it has provided specific authority for the Agency to be reimbursed for this work from the relevant agencies. The Committee directs the Agency to prepare a report to be submitted to the House and Senate Appropriations Committees which explains how the Service plans to address the increased work load associated with the hazardous fuels reduction programs of the Department of the Interior and the Forest Service. This report should also include the number of additional employees or contractors needed to do the work, how much the agency anticipates a full program of work will cost, and detail any amounts that it has received as reimbursement from other Departmental agencies and the Forest Service to date.

The Committee recommends $66,739,000 for the recovery program, an increase of $4,710,000 above the budget estimate. Within that increase, $2,000,000 is for Atlantic salmon recovery activities administered by the National Fish and Wildlife Foundation, $500,000 is for recovery of the Lahontan cutthroat trout, $150,000 is for freshwater mussel recovery to be performed in conjunction with the White Sulphur Springs NFH, $900,000 is for eider recovery work by the Alaska SeaLife Center, and $1,160,000 is for the wolf recovery program in the State of Idaho. Of the funds provided for wolf recovery, $400,000 is for the Nez Perce Tribe, $100,000 is for the Snake River Basin Fish and Wildlife Service Office, $460,000 is for the Office of Species Conservation, and $200,000 is to be allocated by the Nez Perce Tribe, Idaho Office of Species Conservation, and the Fish and Wildlife Service pursuant to a Memorandum of Agreement between the Nez Perce Tribe and the State of Idaho.

Within the funds provided for recovery, the Committee recommends the budget request for the Upper Colorado River fish recovery project and $400,000 for the Peregrine Fund as stated in the budget estimate.

The Committee recommends $82,133,000 for habitat conservation, a decrease of $203,000 below the request. The Committee recommends $37,625,000 for the Partners for Fish and Wildlife program, a decrease of $753,000 below the request. Changes from the request include a $9,853,000 general program decrease plus the following increases: $500,000 for the Montana Water Center for the Wild Fish Habitat Initiative, $1,400,0000 for Washington State regional salmon enhancement, $1,500,000 for the Nevada Biodiversity Research and Conservation Project, $1,050,000 for the invasive species control efforts at Willapa Bay, $200,000 for bald eagle restoration work performed in cooperation with the Vermont Natural Heritage Partners Program, $500,000 for the Native Roadside Vegetation Center at the University of Northern Iowa, $1,000,000 for endangered species management in Hawaii conservation efforts relating to Hawaii endangered species, $700,000 for invasive species control in Hawaii, $500,000 for the Delaware Bay Oyster Revitalization project in cooperation with the States of Delaware and New Jersey, $500,000 for genetics research to be conducted by the

Alaska SeaLife Center, $500,000 for salmon restoration work in Puget Sound in cooperation with the Seattle Art Museum, and $750,000 for ferret reintroduction on Rosebud Sioux Tribal lands.

The Committee recommends $30,146,000 for project planning, an increase of $550,000 above the budget estimate. The increase is for the Middle Rio Grande (Bosque) Research program.

The Committee recommends $9,639,000 for Coastal programs, which is equal to the request.

*Refuges and Wildlife*.—The Committee recommends $472,962,000 for refuges and wildlife, a decrease of $12,840,000 below the request and $24,306,000 above the enacted level.

The Committee has provided a total of $387,000,000 for the National Wildlife Refuge system, which is $18,631,000 above the enacted level and $15,015,000 below the request. Within this amount $285,000,000 is for refuge operations and $102,000,000 is for refuge maintenance. Due to budget constraints the Committee was unable to provide the full increase requested by the Department. The Committee notes, however, that it has provided a substantial increase above the enacted level and this program received an increase of over $48,000,000 in fiscal year 2003.

Within the funds provided for refuge operations, $400,000 is for invasive species control at Willapa Bay and $450,000 is for rodent control at the Alaska Maritime Refuge.

The Committee encourages the Service to evaluate funding needs for the Don Edwards NWR more closely in future budget submissions.

The Committee has provided $32,596,00 for migratory bird management, an increase of $1,475,000 above the request. Increases above the request are $575,000 for continued seabird bycatch reduction, and $900,000 for management efforts for Albatross in the North Pacific. The Committee agrees to the following distribution of funds for joint ventures:

| Joint venture | Fiscal year 2003 | Recommended fiscal year 2004 |
|---|---|---|
| Atlantic Coast | $528,000 | $794,000 |
| Lower Mississippi | 601,000 | 737,000 |
| Upper Mississippi | 380,000 | 646,000 |
| Prairie Pothole | 1,301,000 | 1,392,000 |
| Gulf Coast | 467,000 | 696,000 |
| Playa Lakes | 384,000 | 697,000 |
| Rainwater Basin | 290,000 | 399,000 |
| Intermountain West | 489,000 | 997,000 |
| Central Valley | 435,000 | 548,000 |
| Pacific Coast | 394,000 | 697,000 |
| San Francisco Bay | 280,000 | 368,000 |
| Sonoran | 290,000 | 399,000 |
| Arctic Goose | 220,000 | 369,000 |
| Black Duck | 196,000 | 369,000 |
| Sea Duck | 355,000 | 548,000 |
| General Program Activities | 69,000 | ..... |
| Administration | 690,000 | 699,000 |
| Total | 7,369,000 | 10,355,000 |

The Committee has provided $53,366,000 for law enforcement, an increase of $700,000 above the request. The increase is to establish Louisville, KY as a port of entry.

*Fisheries*.—The Committee recommends $109,047,000 for fisheries, an increase of $5,441,000 above the budget estimate.

For hatchery operations and maintenance, the Committee recommends $55,715,00 which is $2,312,000 below the request and $1,617,000 above the enacted level. Changes from the request include general program reductions of $1,312,000 for hatchery operations and $1,000,000 for hatchery maintenance.

The Committee recommends the amount proposed in the budget request for the Upper Colorado River fish recovery project.

The Committee recommends $53,332,000 for fish and wildlife management, which is an increase of $7,753,000 above the budget estimate. The Committee has provided $10,669,000 for anadramous fish management, an increase of $500,000 above the request. The increase is for the Connecticut River Commission. For fish and wildlife assistance, the Committee has provided $38,037,000, an increase of $5,053,000. Increases above the request are $1,350,000 to combat whirling disease and related fish health issues, of which $1,000,000 is for the National Partnership on the Management of Wild and Native Coldwater fisheries, and $350,000 is for resistant trout research coordinated through the Whirling Disease Foundation, $500,000 is for the Wildlife Health Center in Montana, $2,803,000 for Yukon River Treaty implementation (for a total of $3,400,000 for this project), and $400,000 for fish passage improvements adjacent to railroads in Alaska. The Committee has provided $4,626,000 for the marine mammal program, $2,200,000 above the budget estimate. The increases are $1,200,000 for continued marine mammal protection efforts in Alaska, and $1,000,000 is to conduct marine mammal population surveys in Alaska.

The Committee expects the U.S. Fish and Wildlife Service to continue to fund the operation of the Regional Mark Processing Center in order to protect the integrity of tagging and sampling data for the Alaska and West Coast salmon fisheries.

*General Administration*.—The Committee recommends $132,108,00 for general administration, an increase of $1,850,000 above the request. Increases above the request are $850,000 for operations at the National Conservation Training Center and $1,000,000 for the Caddo Lake Ramsar Center in Texas.

As noted earlier in the report, the Committee has revised its reprogramming guidelines to address bureau and departmental assessments and cross-charges. The Committee expects the Service to adhere to these modified guidelines, and not assess subordinate entities above amounts listed in the justification without formal Committee approval. The reprogramming guidelines apply to all Departmental, Washington office, and Regional Service entities.

CONSTRUCTION

| | |
|---|---|
| Appropriations, 2003 | $54,073,000 |
| Budget estimate, 2004 | 35,393,000 |
| Committee recommendation | 53,285,000 |

The Committee recommends $53,285,000 for construction, an increase of $17,892,000 above the budget estimate.

The Committee agrees to the following distribution of funds:

[In thousands of dollars]

| Unit | Project | Committee recommendation |
|---|---|---|
| Alaska Maritime NWR, AK | Equip visitor center | 400 |
| Anchorage Int'l Airport, AK | Hangar [cc] | 5,000 |
| Bear River NWR, UT | Water mgmt. improvements | 1,000 |
| Bitter Lake NWR, NM | Visitor Center [cc] | 1,500 |
| Bozeman Fish Tech Center, MT | Lab/Admin Bldg [cc] | 1,887 |
| Cabo Rojo NWR, PR | Replace Office Bldg (seismic) [cc] | 3,700 |
| Canaan Valley NWR, WV | Visitor impvts./law enforcement housing | 806 |
| Cape Romain, NWR, SC | Dike/Water control structures [c] | 1,000 |
| Crab Orchard NWR, IL | Devil's Kitchen Dam Ph I [d] | 500 |
| Entiat NWR, WA | Seismic Rehab of 4 bldg Ph I [p/d] | 120 |
| Garrison Dam, ND | Fish pond improvements | 300 |
| Iron River NFH, WI | Replace domes [cc] | 600 |
| Jordan River NFH | Replace M/V Togue [cc] | 5,500 |
| Kenai NWR, AK | Cabins, trails, campgrounds | 1,000 |
| Kodiak NWR, AK | Visitor Center [c] | 3,000 |
| Kofa NWR, AZ | Seismic Safety Rehab Ph I [p/d] | 350 |
| Lacreek NWR, SD | Little White River Dam Ph II [d] | 730 |
| Lahontan NWR, NV | Seismic Rehab of 2 bldg Ph I [p/d] | 70 |
| Makah NWR, WA | Seismic Rehab of 1 bldg Ph I [p/d] | 80 |
| Mammoth Springs NFH, AR | Visitor center renovation [c] | 1,250 |
| Nat'l Eagle Repository, CO | Replace incinerator [p/d/cc] | 110 |
| Ohio River Islands NWR, WV | Visitor center [cc] & misc. improvements | 2,061 |
| Okeefenokee Concession, GA | Concession facility | 525 |
| Ottawa NWR, OH | Visitor Center [cc] | 850 |
| Patuxent Research Ctr., MD | Master plan and environmental assessment | 500 |
| Savannah NWR, GA/SC | Visitor center [cc] | 850 |
| Servicewide | Dam Safety Programs and Inspections | 730 |
| Servicewide | Bridge Safety Inspections | 575 |
| Servicewide | Initial inspections for recently acquired dams | 1,291 |
| Servicewide | Replace Survey Aircraft | 1,000 |
| Sevilleta NWR, NM | Laboratory construction | 2,000 |
| Silvio O. Conte NWR, VT | Nulhegan Div. visitor center [p/d] | 500 |
| White Sulphur Springs NFH, WV | Equipment upgrades | 50 |
| Winthrop NWR, WA | Seismic Rehab (4 bldgs) Ph I [p/d] | 130 |
| World Birding Ctr., TX | Construction | 2,000 |
| Subtotal, Line Item Construction | | 41,965 |
| Servicewide | Nationwide Engineering Service | 6,262 |
| Servicewide | CAM | 3,058 |
| Servicewide | Seismic Safety Program | 200 |
| Servicewide | Environmental Compliance Management | 1,650 |
| Servicewide | Waste Prevention, Recycling and Env. Mgmt Sys | 150 |
| Subtotal, Nationwide Engineering Svcs | | 11,320 |
| Total | | 53,285 |

## LAND ACQUISITION

| | |
|---|---|
| Appropriations, 2003 | $72,893,000 |
| Budget estimate, 2004 | 40,737,000 |
| Committee recommendation | 64,689,000 |

The Committee recommends $64,689,000, an increase of $23,952,000 above the budget request.

The following table shows the Committee's recommendations:

| State | Project | Committee recommendation |
|---|---|---|
| AK | Alaska Peninsula NWR | $750,000 |

| State | Project | Committee recommendation |
|---|---|---|
| FL | Archie Carr NWR | 711,000 |
| CO | Baca NWR | 9,000,000 |
| VA | Back Bay NWR | 1,000,000 |
| TX | Balcones Canyonland NWR | 2,500,000 |
| MO | Big Muddy NFWR | 500,000 |
| NE | Boyer Chute NWR | 500,000 |
| AR | Cache River NWR | 750,000 |
| WV | Canaan Valley NWR | 600,000 |
| TN | Chickasaw NWR | 1,500,000 |
| KY | Clarks River NWR | 500,000 |
| SD | Dakota Tallgrass Prairie | 1,500,000 |
| MI | Detroit River IWR | 1,500,000 |
| MO/IL | Great River NWR | 500,000 |
| NJ | Great Swamp NWR | 1,350,000 |
| HI | James Campbell NWR | 3,000,000 |
| TN | Lower Hatchie NWR | 1,800,000 |
| TX | Lower Rio Grande Valley NWR | 1,750,000 |
| MN | Minnesota Valley NWR | 1,000,000 |
| MN/IA | Northern Tallgrass Prairie NWR | 470,000 |
| IN | Patoka NWR | 500,000 |
| ME | Rachel Carson NWR | 1,000,000 |
| LA | Red River NWR | 750,000 |
| RI | Rhode Island refuge complex | 1,500,000 |
| CA | San Diego NWR | 2,500,000 |
| CA | San Joaquin River NWR | 1,500,000 |
| FL | St. Marks NWR | 1,000,000 |
| AK | Togiak NWR | 1,500,000 |
| SC | Waccamaw NWR | 3,000,000 |
| MT | Western MT Project/Blackfoot Challenge | 2,000,000 |
| WV | White Sulphur Springs NFH | 400,000 |
| AK | Yukon Flats NWR | 500,000 |
| | Subtotal, Acquisitions | 47,331,000 |
| | Acquisition Management | 9,800,000 |
| | CAM | 2,058,000 |
| | Exchanges | 1,000,000 |
| | Inholdings | 2,500,000 |
| | Emergencies & Hardships | 2,000,000 |
| | Total, FWS Land Acquisition | 64,689,000 |

The Service is encouraged to perform environmental reviews and other activities in preparation for a land exchange within the Yukon Flats National Wildlife Refuge.

LANDOWNER INCENTIVE PROGRAM

| | |
|---|---|
| Appropriations, 2003 | $39,740,000 |
| Budget estimate, 2004 | 40,000,000 |
| Committee recommendation | 40,000,000 |

The Committee recommends $40,000,000 for the Landowner Incentive Program, which is equal to the budget request.

STEWARDSHIP GRANTS

| | |
|---|---|
| Appropriations, 2003 | $9,935,000 |
| Budget estimate, 2004 | 10,000,000 |
| Committee recommendation | 10,000,000 |

The Committee recommends $10,000,000 for stewardship grants, which are competitive awards made directly to individuals and

groups involved in endangered species recovery efforts on private lands.

COOPERATIVE ENDANGERED SPECIES CONSERVATION FUND

| | |
|---|---|
| Appropriations, 2003 | $80,473,000 |
| Budget estimate, 2004 | 86,614,000 |
| Committee recommendation | 86,614,000 |

The Committee recommends $86,614,000 for the cooperative endangered species conservation fund, of which $2,585,000 is for administration and $50,000,000 is for habitat conservation plan land acquisition.

NATIONAL WILDLIFE REFUGE FUND

| | |
|---|---|
| Appropriations, 2003 | $14,320,000 |
| Budget estimate, 2004 | 14,414,000 |
| Committee recommendation | 14,414,000 |

The Committee recommends $14,414,000 for the national wildlife refuge fund, the same as the budget request.

NORTH AMERICAN WETLANDS CONSERVATION FUND

| | |
|---|---|
| Appropriations, 2003 | $38,309,000 |
| Budget estimate, 2004 | 49,560,000 |
| Committee recommendation | 42,982,000 |

The Committee recommends $42,982,000 for the North American wetlands conservation fund, a reduction of $6,578,000 below the budget request.

NEOTROPICAL MIGRATORY BIRD CONSERVATION

| | |
|---|---|
| Appropriations, 2003 | $2,981,000 |
| Budget estimate, 2004 | ..... |
| Committee recommendation | 3,000,000 |

The Committee recommends $3,000,000 for neotropical migratory bird conservation.

MULTINATIONAL SPECIES CONSERVATION FUND

| | |
|---|---|
| Appropriations, 2003 | $4,768,000 |
| Budget estimate, 2004 | 7,000,000 |
| Committee recommendation | 6,000,000 |

The Committee recommends an appropriation of $6,000,000 for the multinational species conservation fund, a decrease of $1,000,000 below the budget estimate. The funds for neotropical birds have been provided under a separate heading. Funds within this account shall be equally divided between the four programs (African elephant, Rhino and Tiger, Asian elephant and Great ape conservation).

STATE AND TRIBAL WILDLIFE GRANTS

| | |
|---|---|
| Appropriations, 2003 | $64,577,000 |
| Budget estimate, 2004 | 59,983,000 |
| Committee recommendation | 75,000,000 |

The Committee recommends $75,000,000 for State and tribal wildlife grants. Of the amount provided, $5,000,000 is provided for tribal grants.

In addition to the amount provided for State and Tribal Wildlife Grants, the Committee has provided significant funding for the LWCF State Assistance program through the National Park Service. The Committee believes that these two programs can be mutually beneficial, as grants supported by the State Assistance program may be beneficial to non-game wildlife and grants supported by the State and Tribal Wildlife Grants program may have associated recreation benefits. The Committee urges the Department to work with States, tribes, and other relevant stakeholders to explore opportunities to develop synergies between these two programs.

The Committee expects that funds provided under this heading shall be added to revenues from existing State sources and not serve as a substitute for revenues from such sources.

The Committee has included bill language that allows individual States to use up to 10 percent of the funds they receive under this heading to be used for wildlife conservation education efforts that contribute significantly to the conservation of wildlife species or their habitats.

## NATIONAL PARK SERVICE

### OPERATION OF THE NATIONAL PARK SYSTEM

| | |
|---|---|
| Appropriations, 2003 | $1,564,331,000 |
| Budget estimate, 2004 | 1,631,882,000 |
| Committee recommendation | 1,636,299,000 |

The Committee recommends $1,636,299,000 for operation of the National Park System, an increase of $71,968,000 over the enacted level. The amount provided reflects all proposed transfers and IT savings, and includes an increase of $20,000,000 over the budget request for park base operating budgets. Of the funds provided above the budget request for park base operating increases, $1,000,000 should be allocated to the National Trails program.

*Resource Stewardship*.—The Committee recommends $342,485,000 for resource stewardship, an increase of $4,336,000 over the enacted level. Changes to the enacted level included increases of $1,945,000 for fixed costs, $225,000 for the Cumberland Piedmont Network Learning Center, $750,000 to monitor chronic wasting disease, $5,000,000 for inventory and monitoring, $600,000 for water quality monitoring, $750,000 for vanishing treasures, and $6,862,000 for park operations. Decreases include $200,000 for Greenspaces for Living as proposed in the budget request.

*Visitor Services*.—The Committee recommends $323,965,000 for visitor services, and increase of $8,590,000 over the enacted level. Changes to the enacted level included increases of $3,350,000 for fixed costs, $1,400,000 for law enforcement training, and $6,866,000 for park operations. The recommended amount also reflects the decreases proposed in the budget request.

*Maintenance*.—The Committee recommends $567,294,000 for maintenance, an increase of $47,324,000 over the enacted level. Changes to the enacted level included increases of $3,645,000 for fixed costs, $9,315,000 for repair and rehabilitation, $2,606,000 for

facility condition assessments, $14,000,000 for cyclic maintenance, and $8,832,000 for park operations. There is a decrease of $721,000 for the facility management software system.

The Committee is aware that the National Park Service is continuing its efforts to acquire the Pemberton House at Vicksburg NMP with funds appropriated in fiscal year 2002. Upon completion of the acquisition, the Committee directs the Service to make available the funds necessary to stabilize the building and establish operations at the site.

Of the amounts provided for maintenance, $368,000 is for Ocmulgee NM to replace unsafe floor coverings, construct a boundary fence and perform other maintenance work.

*Park Support*.—The Committee recommends $288,336,000 for park support, an increase of $5,031,000 from the enacted level. Changes to the enacted level included increases of $2,429,000 for fixed costs, $500,000 for partnership regional coordinators, $505,000 for IT security and accreditation, $600,000 for wild and scenic partnership rivers, $1,000,000 for volunteers in parks, $2,000,000 for challenge cost share, and $4,000,000 for resource restoration challenge cost share. Reductions include $200,000 for international travel, $1,384,000 for park operations, and $3,000,000 for incidental personnel costs.

The Committee continues to expect the Service to allocate one third of the amount provided for the regular challenge cost share program to the National Trails System.

*External Administrative Costs*.—The Committee recommends $114,219,000 for external administrative costs, an increase of $6,687,000 over the enacted level. The amount provided reflects transfers and an increase of $3,093,000 for fixed costs.

*Other*.—The Committee has included language under Administrative Provisions to facilitate the administration of the Park Pass program by the National Park Foundation.

The Committee has included language in the bill authorizing the use of funds for construction of a memorial to Kris Eggle, a National Park Service ranger who was killed in the line of duty.

Using any available funds and in cooperation with non-Federal partners, the Service is directed to continue efforts to acquire the Rapuzzi collection for Klondike Gold Rush NHP. The Service should report to the Committee by December 1, 2004 on the status of these efforts.

The Committee is aware of discussions that have taken place regarding certain management challenges faced by both the Service and the Oklahoma City Memorial Trust at the Oklahoma City National Memorial. Should additional funding for the Memorial be necessary, the Committee would consider a reprogramming of funds to the extent consistent with relevant authorizing legislation.

UNITED STATES PARK POLICE

| | |
|---|---|
| Appropriations, 2003 | $77,921,000 |
| Budget estimate, 2004 | 78,859,000 |
| Committee recommendation | 78,349,000 |

The Committee recommends $78,349,000 for the United States Park Police, an increase of $428,000 above the enacted level. The increase provided is for fixed costs.

NATIONAL RECREATION AND PRESERVATION

| | |
|---|---|
| Appropriations, 2003 | $61,268,000 |
| Budget estimate, 2004 | 47,936,000 |
| Committee recommendation | 60,154,000 |

The Committee recommends an appropriation of $60,154,000 for national recreation and preservation, a decrease of $1,215,000 from the enacted level.

*Recreation Programs*.—The Committee recommends an increase of $7,000 over the enacted level for recreation programs. The increase provided is for fixed costs.

*Natural Programs*.—The Committee recommends an increase of $1,634,000 over the enacted level for natural programs. The increase provided includes $134,000 for fixed costs and $1,500,000 for the rivers and trails conservation program. The Service should continue its support for the Northern Forest Canoe Trail through the challenge cost share program at the $250,000 level.

*Cultural Programs*.—The Committee recommends an increase of $20,000 over the enacted level for cultural programs. The amount provided largely restores the proposed reduction in national register programs, and includes $100,000 in technical assistance for the Gettysburg Battlefield National Historic District.

*International Park Affairs*.—The Committee recommends a decrease of $82,000 from the enacted level for international park affairs, as proposed in the budget request.

*Environmental and Compliance Review*.—The Committee recommends an increase of $4,000 over the enacted level for environmental compliance and review. The increase provided is for fixed costs.

*Grant Administration*.—The Committee recommends an increase of $20,000 over the enacted level for grant administration. The increase provided is for fixed costs.

*Heritage Partnership Programs*.—The Committee recommends a decrease of $772,000 from the enacted level for heritage partnership programs. The Committee recommends the following distribution of funds:

[In thousands of dollars]

| Project | Committee recommendation |
|---|---|
| America's Agricultural Heritage Partnership | 800 |
| Augusta Canal National Heritage Area | 400 |
| Automobile National Heritage Area | 600 |
| Cache La Poudre River Corridor (from ONPS) | 45 |
| Cane River National Heritage Area (from ONPS) | 900 |
| Delaware and Lehigh National Heritage Corridor | 844 |
| Erie Canalway National Heritage Area | 397 |
| Essex National Heritage Area | 900 |
| Hudson River Valley National Heritage Area | 522 |
| Illinois and Michigan Canal National Heritage Corridor | 745 |
| John H. Chafee Blackstone River Valley National Heritage Corridor | 795 |
| Lackawanna Heritage Area | 646 |
| National Coal Heritage Area | 123 |
| Ohio and Erie Canal National Heritage Corridor | 900 |
| Quinebaug and Shetucket Rivers Valley National Heritage Corridor | 844 |
| Rivers of Steel National Heritage Area | 900 |
| Schuykill National Heritage Center | 497 |
| Shenandoah Valley Battlefields National Historic District | 497 |
| South Carolina National Heritage Corridor | 900 |

[In thousands of dollars]

| Project | Committee recommendation |
|---|---|
| Tennessee Civil War Heritage Area | 209 |
| Wheeling National Heritage Area | 900 |
| Yuma Crossing National Heritage Area | 123 |
| Subtotal, Commissions & Grants | 13,487 |
| Technical Support | 124 |
| Total, Heritage Partnership Programs | 13,611 |

The Committee has provided $745,000 for the Illinois and Michigan Canal NHC. The Committee expects the funds to be used for appropriate activities and related projects, including the Port of LaSalle project, in accordance with Public Law 98–398.

*Statutory or Contractual Aid*.—The Committee recommends a decrease of $1,112,000 from the enacted level for statutory or contractual aid. The distribution of funds is shown below:

[In thousands of dollars]

| | Committee recommendation |
|---|---|
| Benjamin Franklin Tercentenary Commission | 200 |
| Brown Foundation | 200 |
| Chesapeake Bay Gateways | 2,500 |
| Dayton Aviation Heritage Commission | 87 |
| Ice Age National Scientific Reserve | 806 |
| Jamestown 2007 | 199 |
| Johnstown Area Heritage Association | 49 |
| Lamprey River | 1,200 |
| Mandan Interpetive Center and Lodge project | 500 |
| Martin Luther King, Jr. Center | 528 |
| Native Hawaiian culture and arts program | 740 |
| New Orleans Jazz Commission | 66 |
| Office of Arctic Studies | 1,500 |
| Roosevelt Campobello International Park Commission | 847 |
| Sleeping Rainbow Ranch, Capitol Reef NP | 497 |
| Total | 9,919 |

The Committee notes that funding for the Flight 93 Memorial is included within the amounts provided for the Operation of the National Park System account. The Memorial was funded in the National Recreation and Preservation account in fiscal year 2003.

## URBAN PARKS AND RECREATION FUND

| | |
|---|---|
| Appropriations, 2003 | $298,000 |
| Budget estimate, 2004 | 305,000 |
| Committee recommendation | 305,000 |

The Committee recommends $305,000 for the urban parks and recreation fund, the same as the budget request.

## HISTORIC PRESERVATION FUND

| | |
|---|---|
| Appropriations, 2003 | $68,552,000 |
| Budget estimate, 2004 | 67,000,000 |
| Committee recommendation | 75,750,000 |

The Committee recommends $75,750,000 for the historic preservation fund, an increase of $7,198,000 above the enacted level. The

amount provided includes increases over the budget request of $3,000,000 for grants-in-aid to States, $250,000 for grants-in-aid to tribes, $2,000,000 for Save America's Treasures, $500,000 for the National Trust for Historic Preservation, and $3,000,000 for historically black colleges and universities. The amount provided for the National Trust for Historic Preservation concludes the Federal commitment to the National Trust Historic Sites endowment program.

CONSTRUCTION

| | |
|---|---|
| Appropriations, 2003 | $325,712,000 |
| Budget estimate, 2004 | 327,257,000 |
| Committee recommendation | 341,531,000 |

The Committee recommends $341,531,000 for construction, an increase of $14,274,000 above the budget request. The Committee recommends the following distribution of funds:

NATIONAL PARK SERVICE CONSTRUCTION

[In thousands of dollars]

| Project | Committee recommendation |
|---|---|
| Abraham Lincoln Library, IL | 3,000 |
| Acadia NP, ME (upgrade utilities and campgrounds) | 7,017 |
| American Memorial Park, Saipan (upgrade water delivery system) | 892 |
| Assateague Island NS, MD (design visitor center) | 500 |
| Badlands NP, SD (correct safety/ADA deficiencies at visitor center) | 3,996 |
| Big Bend NP, TX (Chisos Basin water supply) | 1,946 |
| Big Cypress NP, FL (rehabilitate off-road vehicle trails [complete]) | 1,047 |
| Blue Ridge Parkway, NC (reconstruct historic guard walls) | 3,186 |
| Boston Harbor Islands NRA, MA (install safety rails and walkways—George's Island) | 727 |
| Boston NHP, MA (rehabilitate USS Constitution maintenance facility) | 2,408 |
| Boston NHP, MA (rehabilitate Commandant's House) | 744 |
| Bryce Canyon NP, UT (renovate and expand Sunset point restroom and picnic facility) | 859 |
| Cane River Creole NHP, LA (curatorial facility) | 1,216 |
| Central High School NHS, AR (pre-planning of visitor center) | 267 |
| Chesapeake and Ohio Canal NHP, MD (stabilize towpath wall and construct footbridge) | 1,538 |
| Colonial NHP, VA (protect Jamestown collections and rehab visitor center [complete]) | 7,611 |
| Colonial NHP, VA (protect Yorktown museum collection) | 725 |
| Crater Lake NP, OR (restore historic residence for use as science and learning center) | 999 |
| Craters of the Moon NM, ID (upgrade visitor center) | 1,334 |
| Dayton Aviation NHP, OH (various) | 2,850 |
| Denali NP, AK (southside planning) | 750 |
| Dry Tortugas NP, FL (stabilize and restore fort) | 5,883 |
| Eleanor Roosevelt NHS, NY (restore historic buildings and landscape) | 2,750 |
| Everglades NP, FL (modified water delivery system) | 12,990 |
| Frederick Douglass NHS, DC (rehab) | 955 |
| Ft. Washington Park, MD (repair and rehabilitation) | 5,383 |
| Fredricksburg & Spotsylvania County Battlefields Memorial NMP, VA (stabilize historic ruins and resources) | 1,560 |
| Gateway NRA, NY (rehab hangars 5 & 6 at Floyd Bennett Field) | 2,416 |
| General Grant NMem, NY (rehabilitate Gen. Grant's tomb) | 1,732 |
| George Washington Carver NM, MO (visitor center) | 3,500 |
| George Washington Memorial Parkway, VA (rehabilitate U.S. Marine Corps Memorial) | 3,383 |
| Grand Teton NP, WY (visitor center) | 3,000 |
| Great Smoky Mountains NP, TN (rehabilitate comfort stations and picnic areas) | 2,364 |
| Harpers Ferry NP, WV (rehab bldgs., transportation system) | 3,200 |
| Horace Albright Training Center, AZ (rehabilitate center) | 7,437 |
| Hot Springs NP, AR (rehab Quawpaw bathhouse) | 2,000 |
| Independence NHP, PA (construct security fence) | 5,100 |
| Independence NHP, PA (Independence Square site rehabilitation) | 3,000 |
| Jefferson National Expansion Memorial, MO (construct security fence) | 4,339 |

NATIONAL PARK SERVICE CONSTRUCTION—Continued

[In thousands of dollars]

| Project | Committee recommendation |
|---|---|
| John H. Chafee Blackstone River Valley NHC, RI/MA | 1,000 |
| Lake Mead NRA, AZ (replace and upgrade Willow Beach wastewater treatment) | 3,514 |
| Lincoln Home NHS, IL (rehabilitate interior) | 285 |
| Lowell NHP, MA (stabilize/rehab interior of historic railroad tunnel) | 674 |
| L.Q.C. Lamar House NHL, MS (restoration) | 300 |
| Mammoth Cave NP, KY (reconstruct water system) | 6,014 |
| Mammoth Cave NP, KY (rehab cave electrical system [complete]) | 3,593 |
| Marsh-Billings-Rockefeller NHP, VT (rehabilitate barn) | 750 |
| Mesa Verde NP, CO (replace hazardous HVAC systems in Chapin Mesa) | 1,207 |
| Minute Man NHP, MA (save resources and provide safe access, North Bridge) | 1,365 |
| Morristown NHP, NJ (rehab historic buildings) | 1,789 |
| Morris Thompson Visitor and Cultural Center, AK | 3,000 |
| Mt. Rainier NP, WA (rehab primary electrical distribution system) | 4,000 |
| Natchez Trace Parkway, MS (rehab) | 1,000 |
| National Capital Parks-Central, DC (improve security around Washington Monument) | 10,000 |
| National Capital Parks-Central, DC (improve security around Jefferson Memorial) | 4,858 |
| New Bedford Whaling NHP, MA (Corson Building) | 3,500 |
| New River Gorge NR, WV (reroof Canyon Rim v.c., stabilization of structures, boundary survey, trail access) | 3,141 |
| Olympic NP, WA (Elwha River restoration) | 12,950 |
| Organ Pipe NM, AZ (construct vehicle barrier) | 4,405 |
| Pacific Coast Immigration Museum, CA | 385 |
| Petrified Forest NP, AZ (rehabilitate Painted Desert Inn and cabins) | 3,124 |
| Petersburg NB, VA (consolidate, rehab, replace maintenance facilities) | 781 |
| Petersburg NB, VA (restore/repair Appomattox Manor Foundation) | 881 |
| Puukohola Heiau NHS, HI (re-establish historic scene) | 3,046 |
| Rock Creek Park, DC (preserve and protect Meridian Hill Park) | 2,891 |
| San Francisco Maritime NHP, CA (rehabilitate C.A. Thayer [complete]) | 1,177 |
| Sequoia and Kings Canyon NP, CA (replace potable water tanks and provide fire suppression at park headquarters) | 2,210 |
| Sun Watch NHL, OH (rehab) | 375 |
| Tallgrass Prairie NPres, KS (design resource center) | 750 |
| Thomas Stone NHS, MD (visitor access/restoration) | 948 |
| Timpanogos Cave NM, UT (design visitor center) | 250 |
| Utah Public Lands Artifact Preservation Act, UT | 4,000 |
| Western Arctic parklands, AK (construct NW Alaska Heritage Center and Administrative Center) | 700 |
| White House (structural and utility rehabilitation) | 6,443 |
| Wind Cave NP, SD (preplace failing wastewater treatment) | 3,909 |
| Wrangell-St. Elias NP & Pres, AK (stabilize and rehab Kennecott site) | 933 |
| Yellowstone NP, WY (restoration of Old House at Old Faithful Inn) | 5,973 |
| Yellowstone NP, WY (replace administrative snowcoaches and improve support infrastructure) | 1,892 |
| Yellowstone NP, WY (reconstruct West Entrance Station) | 1,888 |
| Subtotal, Line item construction | 224,505 |
| Emergency and unscheduled projects | 5,500 |
| Housing replacement | 8,000 |
| Dam safety | 2,700 |
| Equipment replacement: | |
| Replacement of park operations equipment | 14,333 |
| Conversion to narrowband radio system | 20,646 |
| Modernization of information mgmt. system | 481 |
| Subtotal, Equipment replacement | 35,460 |
| Construction planning | 24,480 |
| Construction program management and operations: | |
| Associate Director, Professional Services | 1,002 |
| Denver Service Center operations | 16,464 |
| Regional facility project support | 10,000 |
| Subtotal, Const. program mgmt. & ops. | 27,466 |

NATIONAL PARK SERVICE CONSTRUCTION—Continued

[In thousands of dollars]

| Project | Committee recommendation |
|---|---|
| General management planning: | |
| EIS planning and compliance | 4,996 |
| General management and strategic planning | 7,924 |
| Special resource studies | 500 |
| Subtotal, General management planning | 13,420 |
| Subtotal, Other construction | 117,026 |
| Total, National Park Service construction | 341,531 |

Last year, NPS was directed to provide a report and information regarding the allocation of the line-item construction planning program. This year, the Committee revises its direction to NPS. Since the planning dollars are in support of the 5-year line item construction plan, the managers direct NPS to include the proposed 5-year line item construction list in the budget justification, along with an identification and brief description of new planning starts anticipated in the upcoming fiscal year. Within 60 days of enactment of the appropriations bill, NPS should provide the Committee with the final allocation of the planning funds. Significant deviations from the allocation list should be provided to the Committee, as well as any major scope changes that occur on a project. Inclusion of the 5-year plan in the budget justification will also assist the Appropriations Committees in reviewing new proposed projects with an estimated cost in excess of $5,000,000. NPS should work with the Committee to develop a reporting mechanism, for submission by April 1 annually, to identify those capital projects estimated to cost more than $5,000,000 that are proposed to be constructed, whether from construction or other fund sources, including fee demonstration, concessions, and donations.

The funds provided for Dayton Aviation Heritage NHP are for the following projects: $600,000 for an interpretive film and wayside exhibits, $300,000 for interpretive developments at the Wright home and engineering laboratory and for construction of the facade at the Fifth Cycle Shop, $200,000 for handicap access at the Paul Laurence Dunbar Memorial, $150,000 for an historic structures report on 26 South Williams Street, $300,000 for displays at the Wright Dunbar Interpretive Center, $500,000 for the Pekin Theater and $800,000 for parking lot construction.

The Committee is aware that pending legislation would authorize the National Park Service to occupy a portion of the Hibben Archaeological Research Center for the storage of collections from Chaco Culture NHP. Should such legislation be enacted, the Service should consider allocating equipment funds to establish operations at the Hibben Center.

The Committee encourages the National Park Service to continue the ongoing planning for the proposed visitor facility at Homestead National Monument, Nebraska. This project received planning funding in fiscal year 2003. Construction funding of $4,500,000 for this project is included in the fiscal year 2004–2008 5-year line-

item construction program of the National Park Service. Funding to complete planning for this project should be provided consistent with NPS allocation procedures for lump-sum planning related to the 5-year plan.

The Committee is aware of discussions among the National Park Service, the City of New Orleans and prospective local partners regarding the development of an interpretive center for New Orleans Jazz National Park. The Committee is supportive of these efforts, and encourages the parties involved to continue their work toward an acceptable cooperative agreement. Participants in these discussions should be mindful, however, of the language regarding partnership projects that was included in the Statement of Managers accompanying the Department of the Interior and Related Agencies Appropriations Act, 2003. The Committee also notes that any interpretive center proposal must be consistent with the park's general management plan, and must address the safety of both visitors to the Park and National Park Service personnel.

The Committee has provided funding for visitor facilities at Timpanogos Cave NM, Tallgrass Prairie National Preserve, Assateague Island NS, and Grand Teton NP. The Committee expects that design of these projects will be processed through the visitor center planning model and other Service procedures to ensure that the facilities are appropriately sized for their location and purposes. The Committee also reiterates its views regarding partnership projects as expressed in the Statement of Managers accompanying the fiscal year 2003 Interior and Related Agencies appropriations bill.

The funds provided for planning of the Pacific Coast Immigration Museum complete the Federal commitment to the project.

Funding provided for Sun Watch NHL and the L.Q.C. Lamar House NHL is to be matched with non-Federal funds.

The Committee encourages the National Park Service to continue with general management planning activities at Cedar Creek and Belle Grove NHP, as indicated in the budget justification.

The Committee encourages the Service to commence work on recently authorized resource study of the Bainbridge Island Eagledale Ferry Dock, as well as on the general management plan for the Old Spanish Trail.

The Committee recognizes the many historic, natural, and cultural aspects which have combined to make the Bismarck and Mandan areas of North Dakota an important national resource worthy of recognition, conservation, and interpretation. With the earliest Indian settlements dating back to the 1500s, the area has played an integral role in American history and the Nation's westward expansion, particularly through the events associated with the Lewis and Clark expedition. The Committee also appreciates the various preservation efforts undertaken by the Fort Abraham Lincoln Foundation, and notes that the Foundation is well suited to assist with further conservation endeavors. The Committee therefore directs the Service to work with the Foundation in helping to determine what additional resources are worthy of protection in an effort to preserve the heritage of this area. The Service should report its findings to the Committee by January 1, 2004.

The Committee is aware of additional repairs and improvements needed at the William H.G. Fitzgerald Tennis Center, and urges the Service to work with cooperators to make such repairs and improvements in a timely fashion.

The Committee is aware that the U.S. Army will be relocating some of its fire and emergency services personnel currently located in Hawaii. This relocation will severely undercut the availability of such vital services at the Volcanoes National Park. The Committee understands, and greatly appreciates, that the County of Hawaii is willing to provide these services, and urges the Service to make $250,000 available for transition funding.

## LAND AND WATER CONSERVATION FUND

### (RESCISSION)

| | |
|---|---|
| Appropriations, 2003 | −$30,000,000 |
| Budget estimate, 2004 | −30,000,000 |
| Committee recommendation | −30,000,000 |

The Committee recommends a rescission of $30,000,000 in annual contract authority provided by 16 U.S.C. 460*l*–10a. This authority has not been used in recent years and there are no plans to use it in fiscal year 2004.

## LAND ACQUISITION AND STATE ASSISTANCE

| | |
|---|---|
| Appropriations, 2003 | $171,348,000 |
| Budget estimate, 2004 | 238,634,000 |
| Committee recommendation | 158,473,000 |

The Committee recommends $158,473,000 for land acquisition and State assistance, a reduction of $80,161,000 below the budget request.

The following table shows the Committee recommendation:

| Area and State | Committee recommendation |
|---|---|
| Big Thicket National Preserve (TX) | $5,400,000 |
| Civil War Battlefield Sites (Grants) | 2,000,000 |
| Ft. Clatsop NMem (OR) | 1,250,000 |
| Great Sand Dunes NP (CO) | 2,000,000 |
| Gulf Islands NS (Cat Island) (MS) | 5,000,000 |
| Gulf Islands NS (Horn Island) (MS) | 1,100,000 |
| Hawaii Volcanoes NP (HI) | 4,000,000 |
| Ice Age NST (WI) | 1,000,000 |
| New Jersey Pinelands Preserve (NJ) | 1,000,000 |
| Obed Wild and Scenic River (TN) | 1,569,000 |
| Shenandoah Valley Battlefields NHD (VA) | 1,000,000 |
| Sleeping Bear Dunes NL (MI) | 1,000,000 |
| Timucuan Ecological and Historic Preserve (FL) | 1,000,000 |
| Valley Forge NHP (PA) | 5,000,000 |
| Wrangell-St. Elias NP (AK) | 2,500,000 |
| Subtotal, Acquisitions | 34,819,000 |
| Emergencies/Hardships | 4,000,000 |
| Inholdings/Exchanges | 4,000,000 |
| Acquisition management | 11,654,000 |
| Subtotal, NPS Federal Land Acquisition | 54,473,000 |
| State Assistance Grants | 100,000,000 |

| Area and State | Committee recommendation |
|---|---|
| State Assistance Grant Administration | 4,000,000 |
| Total, State Assistance | 104,000,000 |
| TOTAL, NPS Land Acquisition and State Assistance | 158,473,000 |

The Committee understands that the funds provided for Valley Forge NP, together with reprogrammed funds and carryover balances, are sufficient to complete Phase I of the Toll Brothers acquisition. The Committee further understands that reprogrammed funds are being made available for the acquisition of 15 acres recently added to Booker T. Washington NM. The amount provided for Hawaii Volcanoes NP, together with carryover balances and reprogrammed funds, are sufficient to complete the acquisition of Kahuku Ranch.

The National Park Service is currently completing an environmental assessment on expanding the boundary of Theodore Roosevelt National Park to include the Elkhorn Ranch. The Committee is aware that, while local comments overwhelmingly support the creation of a National Preserve, the Park Service has not considered this option. Given expressed local support, the Committee directs the Park Service to reevaluate study comments to consider the creation of a National Preserve. The Committee expects the Park Service to report back to the Committee on its findings within 90 days of enactment of this Act.

In addition to the amount provided for State Assistance, the Committee has provided significant funding for State and Tribal Wildlife Grants through the U.S. Fish and Wildlife Service. The Committee believes that these two programs can be mutually beneficial, as grants supported by the State Assistance program may be beneficial to non-game wildlife and grants supported by the State and Tribal Wildlife Grants may have associated recreation benefits. The Committee urges the Department to work with States, tribes and other relevant stakeholders to explore opportunities to develop synergies between these two programs.

In the absence of mitigating circumstances, the governors of the States and territories shall be officially informed of LWCF State assistance apportionments within 30 days of enactment.

## ENERGY AND MINERALS

### U.S. GEOLOGICAL SURVEY

#### SURVEYS, INVESTIGATIONS, AND RESEARCH

| | |
|---|---|
| Appropriations, 2003 | $919,272,000 |
| Budget estimate, 2004 | 895,505,000 |
| Committee recommendation | 928,864,000 |

The Committee recommends an appropriation of $928,864,000 for the United States Geological Survey (USGS) for fiscal year 2004, an amount of $9,592,000 above the fiscal year 2003 enacted level. The detail table at the back of the report displays the Committee's proposed distribution of funds among the Survey's activities.

*National Mapping Program*.—The Committee recommends $128,889,000 for the national mapping program, a decrease of $4,317,000 below the current year enacted level. The Committee does not agree to the proposed budget decreases of $4,444,000 for data collection or $2,770,000 for geographic analysis and has included these sums in its recommendation. Further, the Committee notes that the proposed IT reduction for the mapping program is $6,640,000, an amount that exceeds the IT savings proposed for much larger agencies and bureaus, such as the Forest Service or the National Park Service, which have budgets of approximately $4,000,000,000 and $2,000,000,000 respectively. The Committee has not been given information that would substantiate such a large reduction and, therefore, has restored all but $1,050,000 to the program. Other changes to the enacted level include an increase of $1,133,000 to partially fund uncontrollable costs, and decreases of $3,000,000 for the AmericaView program and $1,400,000 for closure of the Center for Integration and Natural Disaster Information [CINDI] program. Functions performed within the CINDI program have been transferred to other areas within USGS. Included in base funding is an amount of $1,000,000 to continue the Alaska digital data mapping program, which was initiated in fiscal year 2003.

*Geological Hazards, Resources and Processes*.—The Committee recommends $236,872,000 for the geological hazards, resources and processes program, an increase of $3,705,000 above the current year enacted level. The Committee does not agree with the proposed budget reduction of $11,172,000 to the Minerals Resources base program and has restored these funds in full. Similarly, the Committee has not accepted the proposed decrease of $1,900,000 to the Advanced National Seismic System program. These funds are maintained in the base and an increase of $500,000 is provided to expand the earthquake program's capabilities. Other increases to the enacted level include $2,141,000 to partially fund fixed costs; $300,000 for INSAR data acquisition; $200,000 for Mauna Loa volcano monitoring; $500,000 for a Clark County, Nevada mineral inventory; $300,000 for a Kansas well log inventory; an additional $1,000,000 for Shemya volcano monitoring equipment, which brings the total program amount to $2,000,000; an additional $500,000 for the National Cooperative Geologic Mapping program; and $1,225,000 for a coalbed methane study of the Tongue River watershed. Other projects that are continued within base funds include $500,000 for the North Carolina erosion study; $1,500,000 to complete funding for the Alaska Minerals at Risk program; $1,250,000 for South Carolina/Georgia Coastal erosion and coastal monitoring studies, of which $250,000 is intended for the South Carolina coastal erosion monitoring program; $250,000 to continue the cooperative program with the University of Hawaii-Hilo; and $500,000 for land subsidence studies in Louisiana. Decreases to the enacted level include $500,000 for the global dust program; $500,000 for the Central Great Lakes Geologic Mapping Coalition; $499,000 for the LIDAR consortium; $950,000 for IT savings; and $2,000,000 for the Tampa Bay pilot project.

*Water Resources Investigations*.—The Committee recommends $209,547,000 for the water resources investigations, an amount of

$2,396,000 above the current year enacted level. Increases include $2,190,000 to partially meet mandatory pay and benefits; $500,000 for a United States-Mexico border environmental health initiative; $500,000 for a Rathdrum Prairie aquifer study, an amount that will be matched in part by Washington and Idaho; $2,000,000 for collaborative studies with the University of Oklahoma, of which $1,000,000 is for the evaluation of current and potential groundwater contamination of the Roubidoux Aquifer from abandoned mine waste and $1,000,000 is for subsurface geologic research to identify areas at high risk of subsidence; $50,000 for a study on the efficiency of mercury methylation in South Carolina rivers; $414,000 for the NAWQA program; and $37,000 to restore the fiscal year 2003 across-the-board reduction to the Water Resources Research Institutes [WRRI] program for a total of $6,000,000. The budget request assumed the elimination of the WRRI program. Projects that are continued within base funds include $450,000 for groundwater monitoring work in Hawaii, an additional amount of $299,000 for investigations of mercury in Lake Champlain to bring that program total to $485,000; $500,000 for the Potomac River basin groundwater study; and $200,000 for a study of extremophilic life at Berkeley Pit Lake. Within appropriated funds, an amount of up to $1,000,000 may be expended for the Survey's participation in the work of the Long-Term Estuary Assessment program. Decreases include IT savings of $1,580,000, a $300,000 technical adjustment to transfer large vessel maintenance funds to the facilities activity, $1,000,000 to initiate a Lake Ponchartrain study, $195,000 for a hydrologic study of Noyes Slough and $220,000 for a cladophora blooms study.

*Biological Research*.—The Committee recommends $169,580,000 for biological research, an amount of $235,000 below the enacted level. Changes include increases of $1,544,000 for fixed costs; $2,000,000 for invasive species work; $500,000 for the addition of a Mid-Atlantic NBII node; an additional $100,000 for Diamondback Terrapin research for a total of $200,000; and an additional $400,000 for molecular biology research at the Leetown facility for a total of $800,000. Of the $2,000,000 provided for invasive species research, $1,000,000 is intended for the GeoResources Institute at Mississippi State University. The Committee encourages the Institute to work collaboratively with the Survey, to the extent possible, on issues of shared interest. Decreases include $650,000 for IT savings; a $600,000 technical adjustment to transfer vessel maintenance funds to the facilities activity; $500,000 for a Wellsboro genetics study; $300,000 for inventory and monitoring on the Cherokee National Forest; $50,000 for a Tunison salmon study; $499,000 for ballast water research; $180,000 for Yukon River Chum Salmon research; and $2,000,000 for fire science research. The Committee is supportive of the USGS contribution to the Department's overall fire science program but suggests that funding for its work should be derived from the larger program. Projects that are continued within base funds include $750,000 for a mining study on the Mark Twain National Forest in cooperation with the Water Resources activity; $500,000 for a Pallid Sturgeon study, $1,000,000 for the Northern Continental Divide Ecosystem genetic survey; $300,000 for multidisciplinary water studies at the

Leetown Science Center; $400,000 to continue support for the newly established co-op unit at the University of Nebraska; and $500,000 for a decision support system for Lake Tahoe.

Last year, the Committee requested a report from the Survey that would provide information regarding current and future goals of the NBII program, as well as a prioritized list for its expansion. The Committee understands that this report is now in draft form. In the meantime, the Committee is continuing to receive numerous inquiries regarding the establishment of additional nodes or expansion of existing ones. Proposals such as the one to expand the Northeast Information Node appear to have strong merit and enjoy considerable strong support. As the Committee will be required to make decisions in the next few months that will impact the growth of the NBII program, it is imperative that the Survey complete and submit its report as quickly as possible in order to provide the Committee with what it hopes will be a useful tool in making those decisions.

*Science Support*.—The Committee recommends $91,422,000 for science support activities, an amount of $6,245,000 above the current year enacted level. Changes include increases of $1,605,000 for uncontrollable cost adjustments; $1,000,000 for critical IT security needs; and $3,990,000 for the conversion of existing wideband radios to digital narrowband land mobile radios as mandated by Federal law. A decrease of $350,000 in IT savings has been assumed in agreement with the budget request.

*Facilities*.—The Committee recommends $92,554,000 for facilities, an amount of $1,798,000 above the current year enacted level. Changes include increases of $3,073,000 for fixed cost adjustments and $200,000 for unanticipated construction costs at the Leetown facility, and decreases of $1,200,000 for equipment at the Tampa Bay facility, $800,000 for repairs at the Tunison Lab and $375,000 for completed design work at the Leetown facility. As proposed in the budget request, a total of $900,000 has been transferred from the water investigations program and the biological research program into the facilities activity. These funds are used for the maintenance of large vessels and are more appropriately considered as part of the Survey's facilities budget.

## MINERALS MANAGEMENT SERVICE

### ROYALTY AND OFFSHORE MINERALS MANAGEMENT

| | |
|---|---|
| Appropriations, 2003 | $164,247,000 |
| Budget estimate, 2004 | 164,216,000 |
| Committee recommendation | 166,016,000 |

The Committee recommends an appropriation of $166,016,000 for royalty and offshore minerals management, an increase of $1,800,000 above the budget request. The funding amounts set out below are at the activity level. Additional details on funding for sub-activities within the various appropriations accounts for the Service are set out in a table in the back of this report.

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Outer Continental Shelf lands | $139,206,000 | $141,006,000 | +$1,800,000 |

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Royalty management | 80,396,000 | 80,396,000 | ..... |
| General administration | 44,844,000 | 44,844,000 | ..... |
| Use of receipts | −100,230,000 | −100,230,000 | ..... |
| Total, royalty and offshore minerals management | 164,216,000 | 166,016,000 | +1,800,000 |

Within the funds for the leasing and environmental program in the Outer Continental Shelf lands activity, the Committee has provided $150,000 for the Alaska Whaling Commission.

The Committee has provided an increase of $1,800,000 above the budget request for the resource evaluation program in the Outer Continental Shelf lands activity. The increase is comprised of $800,000 for the Center for Marine Resources and Environmental Technology to support exploration and sustainable development of seabed minerals and $1,000,000 for the Marine Mineral Technology Center in Alaska to support exploration and sustainable development of seabed minerals.

Within the funds provided for the regulatory program in the Outer Continental Shelf lands activity, $1,400,000 shall be allocated for the Offshore Technology Research Center to perform research for MMS through the cooperative agreement dated June 18, 1999.

The service should evaluate its allocation of funds for studying the impacts of oil and gas exploration on marine animals and determine whether additional funds should be devoted to coastal areas of Mississippi.

The Committee has continued bill language that was included in the fiscal year 2002 appropriations act under general provisions, Department of the Interior to prohibit the use of funds for Outer Continental Shelf leasing and development in certain areas.

The Committee has deleted bill language which places a moratorium on leasing activities in the North Aleutian Basin. However, the Committee notes as it has in prior years that development activities outside of approved areas identified in the agency's 5-year Outer Continental Shelf development plan are not permitted under law. The current 5-year plan does not expire until 2007. Accordingly, this moratoria language is largely irrelevant during the remaining period of the plan.

The Committee understands that the process of projecting offsetting receipts 1 to 2 years into the future is an uncertain business. Recognizing this, the Committee has again given the Minerals Management Service the authority to utilize receipts accruing from rental rates in effect prior to August 5, 1993 to augment primary sources of receipts should this be necessary to reach the operating levels intended by the Committee.

OIL SPILL RESEARCH

| | |
|---|---|
| Appropriations, 2003 | $6,065,000 |
| Budget estimate, 2004 | 7,105,000 |
| Committee recommendation | 7,105,000 |

The Committee recommends an appropriation of $7,105,000 for oil spill research, which is equal to the request.

## OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT

### REGULATION AND TECHNOLOGY

| | |
|---|---|
| Appropriations, 2003 | $104,681,000 |
| Budget estimate, 2004 | 106,699,000 |
| Committee recommendation | 106,699,000 |

The Committee recommends an appropriation of $106,699,000 for regulation and technology, which is equal to the budget estimate. A comparison of the budget estimate and the Committee recommendation is as follows:

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Environmental restoration | $163,000 | $163,000 | ..... |
| Environmental protection | 79,463,000 | 79,463,000 | ..... |
| Technology development and transfer | 12,749,000 | 12,749,000 | ..... |
| Financial management | 491,000 | 491,000 | ..... |
| Executive direction | 13,558,000 | 13,558,000 | ..... |
| Subtotal, regulation and technology | 106,424,000 | 106,424,000 | ..... |
| Civil penalties | 275,000 | 275,000 | ..... |
| Total, regulation and technology | 106,699,000 | 106,699,000 | ..... |

### ABANDONED MINE RECLAMATION FUND

(Definite, Trust Fund)

| | |
|---|---|
| Appropriations, 2003 | $190,498,000 |
| Budget estimate, 2004 | 174,469,000 |
| Committee recommendation | 190,893,000 |

The Committee recommends $190,893,000 for the abandoned mine reclamation fund, which is an increase above the budget estimate of $16,424,000. A comparison of the Committee recommendation and the budget estimate is as follows:

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Environmental restoration | $157,137,000 | $173,561,000 | +$16,424,000 |
| Technology development and transfer | 4,184,000 | 4,184,000 | ..... |
| Financial management | 6,260,000 | 6,260,000 | ..... |
| Executive direction | 6,888,000 | 6,888,000 | ..... |
| Total | 281,168,000 | 297,592,000 | +16,424,000 |

The Committee has restored funding for the abandoned mine reclamation program to the enacted level. The Committee continues to believe that these funds are critically needed to address the enormous backlog of high priority reclamation work.

The Committee has included $10,000,000 for the Appalachian clean streams initiative to address acid mine drainage problems.

*Bill Language.*—As in prior years, the bill includes language related to the conduct of the abandoned mine land program. The Committee also has recommended language in the bill which would fund minimum program State grants at $1,500,000 per State as well as language which provides $10,000,000 to be used for projects in the Appalachian clean streams initiative.

The Committee also has included language specific to the State of Maryland authorizing the State to set aside the greater of $1,000,000 or 10 percent of the total of the grants made available to the State under title IV of the Surface Mining Control and Reclamation Act of 1977, subject to specific provisions identified in the bill language.

## INDIAN AFFAIRS

### BUREAU OF INDIAN AFFAIRS

#### OPERATION OF INDIAN PROGRAMS

| | |
|---|---|
| Appropriations, 2003 | $1,845,246,000 |
| Budget estimate, 2004 | 1,889,735,000 |
| Committee recommendation | 1,912,178,000 |

The Committee recommends $1,912,178,000 for the operation of Indian programs, an increase of $66,843,000 above the fiscal year 2003 enacted level, and $22,443,000 above the budget estimate. Increases include internal transfers and fixed costs in the amount of $16,497,000. In addition, the Committee has increased funding for tribal courts and welfare assistance, restored cuts made in vital education and resource programs, including the Tribally Controlled Community Colleges, and increased law enforcement funding to support the operation, maintenance and staffing of new detention facilities. The following table provides a comparison of the budget estimate and Committee recommendations in the major programmatic areas:

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| TRIBAL BUDGET SYSTEM | | | |
| Tribal Priority Allocations | $777,689,000 | $780,689,000 | +$3,000,000 |
| Other Recurring Programs | 602,063,000 | 616,789,000 | +14,726,000 |
| Non-Recurring Programs | 73,543,000 | 76,685,000 | +3,142,000 |
| Total, Tribal Budget System | 1,453,295,000 | 1,474,163,000 | +20,868,000 |
| BIA OPERATIONS | | | |
| Central Office Operations | 99,361,000 | 89,361,000 | −10,000,000 |
| Regional Office Operations | 64,481,000 | 64,481,000 | ..... |
| Special Programs and Pooled Overhead | 272,598,000 | 284,173,000 | +11,575,000 |
| Total, BIA Operations | 436,440,000 | 438,015,000 | +1,575,000 |
| Total, Operation of Indian Programs | 1,889,735,000 | 1,912,178,000 | +22,443,000 |

Additional details on the funding for the Bureau's Activities are provided in a table in the back of this report.

*Tribal Priority Allocation*.—The Committee recommends $780,689,000 for tribal priority allocations [TPA], an increase of $3,000,000 above the budget request and $8,209,000 above the fiscal year 2003 enacted level. Increases above the budget request include an additional $1,000,000 for tribal courts, and $2,000,000 for welfare assistance. The Committee would like to note the increase of $1,500,000 for the Forestry program included in the budget request. The Committee has been contacted by numerous individual

tribes seeking increased base funding for forestry programs. The Committee feels these requests are best addressed through program increases rather than additions to individual tribes.

*Other Recurring Programs*.—The Committee recommends $616,789,000 for other recurring programs, an increase of $18,976,000 above the fiscal year 2003 enacted level, and $14,726,000 above the budget estimate. Changes to the budget estimate include increases of $6,000,000 for operating grants for Tribally Controlled Community Colleges, $507,000 for the western Washington shellfish program (Boldt decision), $3,080,000 for the Timber-Fish-Wildlife project, $261,000 for the Great Lakes Area Resource Management (Circle of Flight) program, $987,000 for Chippewa/Ottawa Treaty Fisheries, $66,000 for Hatchery Maintenance and $3,893,000 for the following Tribal Management/Development programs: the Alaska Sea Otter Commission ($100,000), the Wetlands/Waterfowl Management program ($593,000), the Upper Columbia United Tribes ($320,000), the Bering Sea Fishermen's Association ($800,000), the Lake Roosevelt Management program ($630,000), the bison program ($1,100,000), and the Chugach Regional Resources Commission ($350,000). Decreases below the budget estimate are $30,000 for Columbia River Fisheries Management and $38,000 for United States/Canada Pacific Salmon. The Committee notes that all changes to the budget request for Rights Protection Implementation return the individual projects to their fiscal year 2003 enacted levels. The increase to the Tribal Management/Development account restores ongoing programs to the enacted level with the exception of the $500,000 increase above enacted for the bison program. Funds provided for the bison program above the enacted level are directed toward the development and implementation of the Tribal Buffalo Marketing Initiative as proposed by the Intertribal Bison Cooperative [ITBC], including the improvement of the Indian-owned meat processing-plant recently acquired by the Fort Belknap Tribe.

The Bureau is directed to enter into annual reimbursable support agreements with the Bureau of Reclamation for the Operation and Maintenance of the Dry Prairie Rural Water System.

*Non-Recurring Programs*.—The Committee recommends $76,685,000 for non-recurring programs, an increase of $4,199,000 above the fiscal year 2003 enacted level, and an increase of $3,142,000 above the budget estimate. Increases above the budget estimate include $1,000,000 for the continuation of the Rocky Mountain Technology Foundation's distance learning project servicing tribal communities, $750,000 for the rural Alaska fire program, $1,000,000 for the completion of housing to support the Bachelor of Science in Nursing program at Salish and Kootenai Tribal College, and $392,000 for the Alaska Legal Services program. Within the funds provided for Environmental Management, the Committee directs the Bureau to aid the Ute Mountain tribe of Colorado in the remediation of the tribe's resource department's motor pool site.

*Central Office Operations*.—The Committee recommends $89,361,000 for central office operations, an increase of $19,782,000 above the fiscal year 2003 enacted level. The Committee has provided $38,710,000 for Information Resources Technology rather

than $48,710,000 as proposed by the budget request. The Committee is extremely reluctant to recommend a funding level below the request level for this ongoing initiative but notes that a sizeable increase was provided in fiscal year 2003, and the amount provided is $22,274,000 above the enacted level.

*Regional Office Operations*.—The Committee recommends $64,481,000 for regional office operations, an increase of $675,000 above the fiscal year 2003 enacted level, and fully commensurate with the budget estimate.

*Special Programs/Pooled Overhead*.—The Committee recommends $284,173,000 for special programs/pooled overhead, an increase of $15,002,000 above the fiscal year 2003 enacted level, and $11,575,000 above the budget estimate. Increases above the budget estimate included the following: In education, $200,000 for the special higher education scholarships; in public safety and justice, $3,500,000 for additional detention center services; in community development, $3,000,000 for the United Tribes Technical College, $450,000 for the United Sioux Tribes Development Corporation, $1,425,000 for the Crownpoint Institute of Technology, $1,250,000 for the Western Heritage Center's Distance Learning and tribal histories project, $750,000 for the Alaska Native Aviation Training program, and $1,000,000 for the Yuut Elitnauviat Center. The Committee would like to reiterate its support for an American Indian and Alaska Native child abuse/child welfare pilot program to address the adverse effects of child abuse on American Indians and Alaska Natives. Last year the Committee instructed the Bureau to consult with tribes and social service agencies to identify communities willing to participate in the development and execution of a pilot project aimed at reducing child abuse and addressing the effects of child abuse. Additionally, the Committee cited interest by the Oglala Sioux Tribe and the Alaska Children's Alliance to participate. Unfortunately, the Bureau has yet to respond to the Committee's direction. The Bureau should report to the Committee by November 28, 2003 its proposal to establish this pilot program. The report should include an account of the Bureau's consultation with tribes and social service agencies to outline goals and methods for the program including a cost estimate to establish the project. The Committee does not understand the disparate treatment of the Crownpoint Institute of Technology and the United Sioux Tribes Technical College related to contract support. The Committee expects the Bureau to provide this funding under a Public Law 93–638 contract and include contract support.

*General*.—The Committee would like to emphasize its support for the budget increases proposed for both the Forestry programs and the Minerals and Mining program. The Committee has been approached by numerous tribes and tribal organizations seeking aid from the Bureau to utilize resources in a responsible manner while creating jobs and spurring economic development. The Bureau is expected to direct additional Non-recurring forestry program dollars toward projects likely to provide additional employment and revenue. Additionally, the increase for the Minerals and Mining program should be directed toward tribally-supported projects designed to increase energy production on Indian lands. The Bureau is expected to consult with the White House Task Force on Energy

Project Streamlining to ensure the additional funds are directed toward projects with interagency support. The Committee believes this course of action will result in additional opportunities for tribes interested in moving forward with energy development.

The Committee is deeply concerned by the ongoing degradation of Bureau run water and irrigation projects. Projects across the West are facing large rehabilitation costs due to questionable maintenance over the past few decades. As a result the Committee has been approached by numerous tribal and non-tribal entities for help in garnering the Bureau's attention and resources to address failing systems. In official communications brought to the Committee's attention the Bureau itself has admitted these problems have been exacerbated by a lack of judgment on the part of project personnel. Most concerning are recent altercations between Bureau employees and those serviced by these systems. The Bureau is expected to solicit input from field personnel as it ranks projects for rehabilitation and take into account regional economic impacts in order to provide better service to those affected by the operation of these projects.

Additionally, the Committee has been approached by the Eastern Shoshone and Northern Arapaho Tribes regarding rehabilitation of the Wind River Irrigation Project. The tribes contend the Bureau retains a legal responsibility for the proposed project due to past agreements ratified by Congress. Unfortunately, the Bureau and impacted tribes have yet reach consensus on the Bureau's legal obligation. Because of the lack of legal clarity, and the sheer number of similar requests facing the Committee, additional funds have not been provided for this purpose. Following consultation with the impacted tribes, and within 120 days of enactment of this legislation, the Bureau is directed to provide the Committee and tribes with a legal opinion as to the Bureau's responsibility for the project, and if the Bureau deems itself the entity legally responsible for this rehabilitation, a plan to address the proposed $10,200,000 rehabilitation cost.

CONSTRUCTION

| | |
|---|---|
| Appropriations, 2003 | $345,988,000 |
| Budget estimate, 2004 | 345,154,000 |
| Committee recommendation | 351,154,000 |

The Committee recommends $351,154,000 for construction, an increase of $5,166,000 from the fiscal year 2003 enacted level, and an increase of $6,000,000 from the budget estimate. The increase above the budget request is for the Tribal School Construction Demonstration Program established in fiscal year 2001. Due to past miscommunication between Congress and the Bureau regarding the Cost-Share program, and the subsequent delays in releasing construction funds, the Committee is forced to designate the increase for the Tribal Construction Demonstration Program for the Redwater Elementary School in Mississippi. The Committee continues to believe this program offers the opportunity to build additional Indian schools at a reduced cost to the Federal Government and would like to continue funding the program as a way to solicit competing proposals with the Bureau's involvement. Unfortunately, the Bureau's lack of leadership to support the program may result

in the Committee explicitly identifying where all program funds are directed.

The Committee's recommendation for education construction includes $141,354,000 for replacement school construction as proposed by the budget request. The Committee understands the Bureau's desire to no longer provide specific cost estimates for individual projects until the planning and design phase will allow more accurate estimates than in the past. However, the Bureau is expected to respond to congressional inquiries regarding specific projects as quickly as possible if it wishes to retain this latitude in future fiscal years.

INDIAN LAND AND WATER CLAIMS SETTLEMENTS AND MISCELLANEOUS PAYMENTS TO INDIANS

| | |
|---|---|
| Appropriations, 2003 | $60,552,000 |
| Budget estimate, 2004 | 51,375,000 |
| Committee recommendation | 50,583,000 |

The Committee recommends $50,583,000 for Indian land and water claims settlements and miscellaneous payments to Indians. The Committee notes this funding level is $792,000 below the budget request but is fully commensurate with revised figures provided by the Department. Funding is provided as follows:

[In thousands of dollars]

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| White Earth Land Settlement Act [Admin] | 625 | 629 | +4 |
| Hoopa-Yurok settlement fund | 250 | 252 | +2 |
| Pyramid Lake water rights settlement | 142 | 143 | +1 |
| Ute Indian water rights settlement | 22,494 | 21,467 | −1,027 |
| Rocky Boy's | | 33 | +33 |
| Shivwits Band Settlement | | 123 | +123 |
| Santo Domingo Pueblo Settlement | 9,864 | 9,884 | +20 |
| Colorado Ute Settlement | 8,000 | 8,052 | +52 |
| Cherokee, Choctaw, and Chickasaw settlement | 10,000 | 10,000 | |
| Total, Miscellaneous Payments to Indians | 51,375 | 50,583 | −792 |

INDIAN GUARANTEED LOAN PROGRAM ACCOUNT

| | |
|---|---|
| Appropriations, 2003 | $5,457,000 |
| Budget estimate, 2004 | 6,497,000 |
| Committee recommendation | 6,497,000 |

The Committee recommends $6,497,000 for the Indian guaranteed loan program, an increase of $1,040,000 over the fiscal year 2003 enacted level and commensurate with the budget request.

## DEPARTMENTAL OFFICES

## INSULAR AFFAIRS

ASSISTANCE TO TERRITORIES

| | |
|---|---|
| Appropriations, 2003 | $75,903,000 |
| Budget estimate, 2004 | 71,343,000 |
| Committee recommendation | 71,343,000 |

The Committee recommends an appropriation of $71,343,000 which is equal to the budget request. The amounts recommended by the Committee compared to the budget estimate are shown in the following table:

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Territorial assistance: | | | |
| Office of Insular Affairs | $6,321,000 | $6,321,000 | ..... |
| Technical assistance | 7,561,000 | 7,561,000 | ..... |
| Maintenance assistance fund | 2,300,000 | 2,300,000 | ..... |
| Brown tree snake | 2,350,000 | 2,350,000 | ..... |
| Insular management controls | 1,491,000 | 1,491,000 | ..... |
| Coral reef initiative | 500,000 | 500,000 | ..... |
| Subtotal, territorial assistance | 20,523,000 | 20,523,000 | ..... |
| American Samoa: Operations grants | 23,100,000 | 23,100,000 | ..... |
| Northern Mariana Islands: Covenant grants | 27,720,000 | 27,720,000 | ..... |
| Total, assistance to territories | 71,343,000 | 71,343,000 | ..... |

*Territorial Assistance.*—The Committee recommends $20,523,000 for territorial assistance, which is equal to the request.

*American Samoa Operations Grants/American Samoa Construction.*—The Committee recommends $23,100,000 for operations grants to American Samoa, which is equal to the request.

*CNMI/Covenant Grants.*—The Committee recommends $27,720,000 for covenant grants. Included in this amount is $11,000,000 for CNMI construction, $10,140,000 for American Samoa, $1,000,000 for the CNMI immigration, labor, and law enforcement initiative, $5,000,000 for U.S. Virgin Islands construction, and $580,000 for the disaster assistance program.

No specific amount has been provided for Impact aid since $15,000,000 has been provided for this purpose in the recently negotiated Compact of Free Association. The Committee has provided these funds in the bill contingent upon ratification of the Compact by the Congress.

COMPACT OF FREE ASSOCIATION

| | |
|---|---|
| Appropriations, 2003 | $20,926,000 |
| Budget estimate, 2004 | 16,125,000 |
| Committee recommendation | 16,434,000 |

The Committee recommends $16,434,000 for compact of free association, which is $309,000 above the request. A comparison of the Committee recommendation to the budget estimate follows:

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Compact of free association—Federal services | $2,734,000 | $2,734,000 | ..... |
| Mandatory payments—Program grant assistance | 12,000,000 | 12,000,000 | ..... |
| Enewetak support | 1,391,000 | 1,700,000 | +$309,000 |
| Total, compact of free association | 16,125,000 | 16,434,000 | +309,000 |

*Federal Services Assistance.*—The Committee recommends $2,734,000 for Federal services assistance, equal to the budget request.

*Program Grant Assistance*.—The Committee recommends $12,000,000 for program grant assistance, equal to the budget request.

*Enewetak Support*.—The Committee recommends $1,700,000 for Enewetak support, which is $309,000 above the request.

The Committee has included bill language in anticipation of the reauthorization of the Compact of Free Association. This provision allows funds to be used for purposes outlined in the Compact once this agreement has been ratified by the Congress.

## DEPARTMENTAL MANAGEMENT

### SALARIES AND EXPENSES

| | |
|---|---|
| Appropriations, 2003 | $71,957,000 |
| Budget estimate, 2004 | 97,140,000 |
| Committee recommendation | 78,433,000 |

The Committee recommends $78,433,000 for salaries and expenses, a decrease of $18,707,000 below the budget request. The amount provided reflects all proposed transfers and IT savings, as well as increases from the enacted level of $4,571,000 for fixed costs, $1,444,000 for IT security certification, $400,000 for OLES and the Watch Office, and $101,000 for security equipment.

[In thousands of dollars]

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Departmental direction | 13,524 | 13,524 | ..... |
| Management and coordination | 30,322 | 28,917 | −1,405 |
| Hearings and appeals | 8,280 | 8,080 | −200 |
| Central services | 27,070 | 27,070 | ..... |
| Bureau of Mines workers compensation/unemployment | 4,108 | 842 | −3,266 |
| Financial management system migration project | 13,836 | ..... | −13,836 |
| Total, Departmental Management | 97,140 | 78,433 | −18,707 |

The Committee notes with approval the participation of the Department of Interior in American University's Washington Semester American Indian Program [WINS], which serves the education and economic development needs of the American Indian/Alaska Native [AI/AN] community by providing opportunities for students to obtain academically supervised internships in Washington, DC and supporting but rigorous course work. The WINS program advances the goals of Executive Order 13270, which directs all Federal agencies to take steps to enhance access to Federal opportunities and resources for AI/AN students. The Department is urged, as part of its 3-Year Plan pursuant to Executive Order 13270, to expand the number of internship slots for the WINS program and to accommodate participants in a second-year internship program.

### WORKING CAPITAL FUND

### (INCLUDING RESCISSION)

The Committee recommends $11,700,000 for the working capital fund for the financial and business management system migration project. This amount is offset by a rescission in funds available in the working capital fund.

While the working capital fund has been a valuable management tool for the Department, the Committee is concerned about the findings of the review recently conducted by the Inspector General. The Department must establish more consistent pricing policies, improve its justification and quantification of authorized reserves, normalize the use of recurring reimbursable support agreements within the WCF where appropriate, and continue to work with both the Committee and the individual bureaus to improve the transparency of fund transactions. Future budget justifications should at a minimum display actual WCF charges against estimates for the most recent years available, and should clearly distinguish functions and activities funded directly through departmental management appropriations from WCF-funded operational activities that serve all bureaus. With respect to improving communications within the Department, the Committee views the formation of the Working Capital Fund Consortium as a positive step. The Consortium can only be effective, however, if it fosters a true dialogue on WCF governance issues. The Department should keep the Committee informed as it works to implement a WCF improvement plan that addresses the key issues raised by the Inspector General.

### PAYMENTS IN LIEU OF TAXES

| | |
|---|---|
| Appropriations, 2003 | $218,570,000 |
| Budget estimate, 2004 | 200,000,000 |
| Committee recommendation | 230,000,000 |

The Committee agrees with the budget proposal to move Payments in Lieu of Taxes [PILT] to Departmental Management, and has provided a $30,000,000 increase over the budget request for the PILT program.

## OFFICE OF THE SOLICITOR

### SALARIES AND EXPENSES

| | |
|---|---|
| Appropriations, 2003 | $47,462,000 |
| Budget estimate, 2004 | 50,374,000 |
| Committee recommendation | 50,179,000 |

The Committee recommends an appropriation of $50,179,000 for salaries and expenses of the Office of the Solicitor, an increase of $2,717,000 over the fiscal year 2003 enacted level. The amount provided includes $850,000 for the Ethics Office, which was previously funded in the Departmental Management account.

## OFFICE OF INSPECTOR GENERAL

### SALARIES AND EXPENSES

| | |
|---|---|
| Appropriations, 2003 | $36,003,000 |
| Budget estimate, 2004 | 39,049,000 |
| Committee recommendation | 37,474,000 |

The Committee recommends an appropriation of $37,474,000 for the Office of Inspector General. Changes from the fiscal year 2003 enacted level include increases of $1,063,000 for fixed costs, $250,000 for audits, $300,000 for investigations, and $190,000 for IT security, and a decrease of $568,000 reflecting the transfer of re-

sponsibility for indirect cost negotiations. The amount provided also includes a $236,000 across-the-board adjustment.

## OFFICE OF THE SPECIAL TRUSTEE FOR AMERICAN INDIANS

### FEDERAL TRUST PROGRAMS

| | |
|---|---|
| Appropriations, 2003 | $140,359,000 |
| Budget estimate, 2004 | 274,641,000 |
| Committee recommendation | 219,641,000 |

The Committee recommends an appropriation of $219,641,000 for the Office of the Special Trustee for American Indians, $55,000,000 below the budget request and $79,282,000 above the fiscal year 2003 enacted level. The Committee continues to recognize the Federal Government's responsibility to improve Indian trust management and continues to support the Department's efforts in this regard. However, due to ongoing litigation and uncertainty as to whether the Department's Historical Accounting plan will be fully accepted by the court, the Committee is unable to fully fund the budget request and has instead placed emphasis on supporting other Departmental functions. Past accounting efforts have illustrated few mistakes within the individual accounts being audited, and it is the Committee's belief the funding level provided will allow the Department to utilize a statistical sampling model sufficient to further illustrate the Department's performance in managing trust accounts. The Committee wishes to underscore the reduction below the request level should not be mistaken for an endorsement of the plaintiffs' accounting model or its assumptions.

### INDIAN LAND CONSOLIDATION PROJECT

| | |
|---|---|
| Appropriations, 2003 | $7,928,000 |
| Budget estimate, 2004 | 20,980,000 |
| Committee recommendation | 22,980,000 |

The Committee recommends $22,980,000 for the Indian Land Consolidation Program, an increase of $15,052,000 over the fiscal year enacted level and $2,000,000 over the budget request.

The Committee agrees with the Department's analysis that fractionated ownership of trust assets continues to be one of the primary hurdles to implementing effective trust management within BIA. Consolidating these fractionated interests is one of the most effective means of ameliorating a problem that grows worse every year. The Indian Land Consolidation Pilot has been successful in slowing the problem on those few reservations where it has been implemented however, more needs to be done. The Department is expected to direct funds toward reservations where tribal leadership has taken an active role in supporting other activities to slow the rate of fractionation of ownership. The Committee is aware of actions by the Quapaw Nation to consolidate lands for the dual purposes of both slowing fractionation and aiding in the interagency Tar Creek cleanup. The Department is encouraged to continue working with the Quapaw Nation in their land consolidation effort.

## NATURAL RESOURCE DAMAGE ASSESSMENT AND RESTORATION

### NATURAL RESOURCE DAMAGE ASSESSMENT FUND

| | |
|---|---|
| Appropriations, 2003 | $5,501,000 |
| Budget estimate, 2004 | 5,633,000 |
| Committee recommendation | 5,633,000 |

The Committee recommends an appropriation of $5,633,000 for natural resource damage assessments, which is the same as the request. The increase over the enacted level is for fixed costs.

## GENERAL PROVISIONS

### DEPARTMENT OF THE INTERIOR

The Committee has included in "General Provisions, Department of the Interior" various legislative provisions affecting the Department of the Interior. Several of these provisions have been carried in previous years and others are proposed new this year. The provisions are:

SEC. 101. Provides Secretarial authority to transfer program funds for expenditures in cases of emergency when all other emergency funds are exhausted.

SEC. 102. Provides for expenditure or transfer of funds by the Secretary in the event of actual or potential emergencies including forest fires, range fires, earthquakes, floods, volcanic eruptions, storms, oilspills, grasshopper and Mormon cricket outbreaks, and surface mine reclamation emergencies.

SEC. 103. Provides for use of appropriated funds for operation of garages, shops, warehouses, and similar facilities.

SEC. 104. Provides for use of appropriated funds for contracts, rental cars and aircraft, certain library memberships, and certain telephone expenses.

SEC. 105. Provides for use of appropriated funds to purchase uniforms or to provide a uniform allowance.

SEC. 106. Provides that contracts issued for services and rentals with appropriated funds be in effect for a period not to exceed 12 months.

SECS. 107–109. Prohibits the use of funds provided in the act for certain offshore leasing and related activities pursuant to the revised 5-year plan for Outer Continental Shelf oil and gas leasing.

SEC. 110. Allows the Secretary to develop guidelines for local travel through units of the National Park System.

SEC. 111. Provides that advance payments under the Indian Self-Determination and Education Assistance Act may be (1) invested only in obligations of the United States, or in obligations or securities that are guaranteed or insured by the United States, or mutual (or other) funds registered with the Securities and Exchange Commission and which only invest in obligations of the United States or securities that are guaranteed or insured by the United States; or (2) deposited only into accounts that are insured by an agency or instrumentality of the United States, or are fully collateralized to ensure protection of the funds, even in the event of a bank failure.

SEC. 112. Provides for the transfer of unobligated balances from the Bureau of Indian Affairs or the Office of the Special Trustee

for American Indians for expenditure or transfer for Indian trust management activities.

SEC. 113. Allows the hiring of administrative law judges to address the Indian probate backlog.

SEC. 114. Permits the redistribution of tribal priority allocation and tribal base funds to alleviate funding inequities.

SEC. 115. Continues a provision requiring the allocation of Bureau of Indian Affairs postsecondary schools funds consistent with unmet needs.

SEC. 116. Provides for the protection of lands of the Huron Cemetery for religious and cultural uses and as a burial ground.

SEC. 117. Continues a provision that land and other reimbursement the Secretary may receive in the conveyance of the Twin Cities Research Center may be used for the benefit of the National Wildlife Refuge System in Minnesota and for activities authorized by Public Law 104–134.

SEC. 118. Authorizes the National Park Service to enter into a cooperative agreement with the Golden Gate National Parks Association to provide fee-based education, interpretive and visitor service functions within the Crissy Field and Fort Point areas of the Presidio.

SEC. 119. Allows the Bureau of Land Management to retain revenues derived from the sale of surplus seedlings.

SEC. 120. Permits the sale of improvements and equipment at the White River Oil Shale Mine in Utah, and the retention and use of those funds by the Bureau of Land Management and the General Services Administration.

SEC. 121. Authorizes the Secretary of the Interior to use helicopters or motor vehicles to capture and transport horses and burros at the Sheldon and Hart National Wildlife Refuges.

SEC. 122. Provides for the purchase of land and the protection of paleontological resources pursuant to the Virgin River Dinosaur Footprint Preserve Act.

SEC. 123. Allows funds provided for land acquisition for the Ice Age National Scenic Trail to be granted to State, local government, or any other governmental land management entity.

SEC. 124. Restricts the Secretary from entering into or implementing a contract which permits or requires the removal of the underground lunchroom at the Carlsbad Caverns National Park.

SEC. 125. Allows the Secretary to use funds to pay private attorney fees and costs for employees and former employees of the Department for costs incurred as a result of Cobell v. Norton.

SEC. 126. Requires the United States Fish and Wildlife Service to mark hatchery raised fish.

SEC. 127. Clarifies the effect of section 134 of the Department of the Interior and Related Agencies Appropriations Act, 2002 regarding certain lands in the State of Kansas.

SEC. 128. Restricts funds to study or implement drainage of Lake Powell or reduction of water levels necessary to operate Glen Canyon Dam.

SEC. 129. Allows the National Indian Gaming Commission to collect $12,000,000 in fees for fiscal year 2005.

SEC. 130. Prohibits the use of funds for Cooperative Ecosystem Study Units in Alaska.

SEC. 131. Deems the State of Utah's contribution requirement complete for the purposes of Public Law 105–363.

SEC. 132. Designates Congaree National Monument as Congaree National Park.

SEC. 133. Requires the Secretary of Interior to submit distribution plans for Indian Settlement Judgment Funds.

SEC. 134. Provides stability for the Tribal Trust Reform Demonstration Project in fiscal year 2004, which will allow the continuation of a successful model between Tribes and the Department of the Interior with respect to compacting and management of trust resources.

## TITLE II—RELATED AGENCIES

## DEPARTMENT OF AGRICULTURE

### FOREST SERVICE

#### FOREST AND RANGELAND RESEARCH

| | |
|---|---|
| Appropriations, 2003 | $250,049,000 |
| Budget estimate, 2004 | 252,170,000 |
| Committee recommendation | 266,180,000 |

The Committee recommends an appropriation of $266,180,000, which is an increase of $16,131,000 above the enacted level and $14,010,000 above the budget request. This amount includes transfers of $6,200,000 from the national forest system appropriation, and $7,774,000 from the State and private forestry appropriation in order to consolidate all Forest Inventory and Analysis [FIA] funding under the research heading. ($2,810,000 from the forest health program and $4,964,000 from the forest resource inventory and analysis program has been transferred to research from State and private forestry.)

Within the amounts provided, the Committee has continued funding for the following projects that were included in fiscal year 2003 at levels before the across the board cut: $2,000,000 for the Northeastern States Research Cooperative, $500,000 for the Joe Skeen Institute at Montana State University, $200,000 to continue high priority applied research, including methods to reduce urban sprawl and improve livability, with the Urban Watershed Forestry Research and Demonstration Cooperative in Baltimore, Maryland, $850,000 for the advanced research housing consortium, $650,000 for the Forest Products Laboratory to conduct research on salvaging lumber for use in low income housing construction (an increase of $150,000 above the enacted level to be offset by a general program reduction in lower priority research), $500,000 for research in the control of pests and pathogens at the forest science laboratory in Morgantown, West Virginia, $2,000,000 for sudden oak death research, and $1,130,000 for the research laboratory in Sitka, Alaska. Within the funds provided, operations at the Hardwood Tree Improvement and Regeneration Center at Purdue shall be maintained at $921,000.

The Committee has consolidated funding for the Forest Inventory and Analysis program in the amount of $57,359,000. This level reflects a general increase above the enacted level of $2,157,000 plus transfers of $6,200,000 from the national forest system appropriation and $7,774,000 from the State and private forestry appropriation. The Committee has been frustrated that the agency, whether by design or by administrative oversight, continues to propose reductions for FIA. Consolidating funding under the research program should increase management efficiency, and avoid the confu-

sion caused by using several separate line items under different appropriations to fund this critical program.

STATE AND PRIVATE FORESTRY

| | |
|---|---|
| Appropriations, 2003 | $284,712,000 |
| Budget estimate, 2004 | 315,823,000 |
| Committee recommendation | 295,349,000 |

The Committee recommends an appropriation of $295,349,000, an increase of $10,637,000 above the enacted level, and a decrease of $20,474,000 compared to the request. As stated above these allocations reflect a transfer of $7,774,000 from the State and private forestry appropriation to research in order to consolidate funding for the FIA program.

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Forest health management | $82,019,000 | $82,073,000 | +$54,000 |
| Cooperative fire protection | 30,428,000 | 30,529,000 | +101,000 |
| Cooperative forestry | 198,317,000 | 176,747,000 | −21,570,000 |
| International forestry | 5,059,000 | 6,000,000 | +941,000 |
| Total, State and private forestry | 315,823,000 | 295,349,000 | −20,474,000 |

*Forest Health Management*.—The Committee recommends $81,073,000 for forest health management activities, which is $946,000 below the budget request and $190,000 above the enacted level.

The Committee has provided $48,642,000 for Federal lands forest health management, a decrease of $1,405,000 below the enacted level reflecting the transfer of funds to research for the FIA program.

The Committee has provided $31,431,000 for forest health cooperative lands management, an increase of $595,000 over the enacted level. This allocation also reflects a transfer of $1,405,000 from the forest health cooperative program.

Within the funds provided, for the cooperative lands program $2,000,000 is for hazardous tree removal in the Lake Arrowhead and Idyllwild areas of southern California and $300,000 is for the cooperative effort between the State of Vermont and the University of Vermont for the Vermont forest monitoring cooperative.

The Committee has provided $2,000,000 to support the administration's new proposed pests and pathogens fund to rapidly respond to invasive species problems. The Committee has done so while maintaining the large increases to the base programs for forest health management that were provided last year in lieu of the establishment of such a fund. Given the increasing number of new pests and pathogens present in the environment the Committee believes that setting aside funds to be allocated on an emergency basis as new pests arise is useful so long as it is not done at the expense of the base programs that address current epidemics caused by pests such as the southern pine beetle and gypsy moth.

Within the funds provided for forest health management, the Committee directs the agency to maintain funding for combating sudden oak death at no less than fiscal year 2003 levels.

*Cooperative Fire Protection*.—The Committee recommends $30,529,000 for cooperative fire protection, which is $36,000 above the enacted level and $101,000 above the request. The Committee has provided $25,486,000 for State fire assistance and $5,043,000 for volunteer fire assistance.

Within the funds provided for State fire assistance, $300,000 shall be provided to the Cook Inlet Tribal Council to perform work in areas infested by the Spruce Bark beetle which has caused severe fire danger on the Kenai Peninsula. These funds shall be distributed in the form of an advance direct lump sum payment.

*Cooperative Forestry*.—The Committee recommends $176,747,000 for cooperative forestry, which is $9,124,000 above the enacted level.

The Committee has provided $32,012,000 for the forest stewardship program which is equal to the enacted level. Within the funds provided, $230,000 is for flood modeling on the Fernow Experimental Forest in West Virginia, $1,000,000 is for the Chesapeake Bay program to support forestry efforts in the Chesapeake Bay watershed, and $300,000 is for the State of Utah to support forestry education for private landowners with timber resources on their lands.

The Committee has provided $84,716,000 for the forest legacy program which is $16,336,000 above the enacted level. This allocation also includes the use of an additional $6,000,000 from prior year funds for projects which have either failed or received funding from other sources. The Committee recommends the following distribution of funds:

| State | Project Name | Budget Request | Senate |
|---|---|---|---|
| AL | Mobile Tensaw Delta | $3,300,000 | $3,300,000 |
| WA | Raging River | 1,000,000 | 1,000,000 |
| NH | Pillsbury—Sunapee Highlands | 2,530,000 | 2,530,000 |
| NC | Cool Springs | 1,500,000 | 1,500,000 |
| DE | Green Horizons | 2,000,000 | 2,000,000 |
| NJ | Upper DE River/Crown Towers | 5,500,000 | 5,500,000 |
| UT | Chalk Creek | 2,700,000 | 800,000 |
| WA | Yakima River | 1,500,000 | 1,500,000 |
| SC | Cooper River Corridor | 10,000,000 | 11,000,000 |
| NY | Sable Highlands | 5,000,000 | ..... |
| CA | Dofflemeyer Ranch | 2,500,000 | 2,500,000 |
| ME | Machias River | 2,000,000 | 2,000,000 |
| NM | Lagunas Bonitas | 3,000,000 | 3,000,000 |
| AK | Diamond Creek | 450,000 | 450,000 |
| MT | Dutton Ranch | 441,000 | 441,000 |
| CT | Peaceful Hill | 200,000 | 200,000 |
| MA | Belmont Springs | 1,400,000 | 1,400,000 |
| CO | Soap Mesa | 2,280,000 | 2,280,000 |
| IN | Shawnee Hills | 3,150,000 | 3,150,000 |
| VT | Chittenden Uplands | 4,200,000 | 4,200,000 |
| ID | St. Joe Basin/Mica Cr | 3,000,000 | 4,000,000 |
| GA | Rocky Creek | 1,500,000 | 1,500,000 |
| UT | Cedar Project | 1,550,000 | 1,550,000 |
| NC | Wolf's Lair | 1,331,000 | ..... |
| MN | Lester River | 500,000 | 500,000 |
| IA | Canyons | 290,000 | 290,000 |
| PA | River Hills | 580,000 | 580,000 |
| VA | Dragon Run | 3,000,000 | 3,000,000 |
| RI | Great Grass Pond | 328,000 | 328,000 |
| VA | The Cove | 1,125,000 | 1,125,000 |
| TN | Ray/Gettelfinger | 1,000,000 | 1,000,000 |

| State | Project Name | Budget Request | Senate |
|---|---|---|---|
| MD | Broad Creek | 1,500,000 | 1,500,000 |
| CA | Six Rivers to the Sea | 1,350,000 | 1,350,000 |
| IL | Byron Rock River | 1,200,000 | 1,200,000 |
| CT | Nipmuck | 350,000 | 350,000 |
| ME | Mt. Blue/Tumbledown | 3,000,000 | 3,000,000 |
| NH | Moose Mountain | 1,000,000 | 1,000,000 |
| PR | Rio Abajo North | 500,000 | 500,000 |
| VI | Annaly Bay/Hermitage | 1,000,000 | 1,000,000 |
| WI | Wolf River | 4,500,000 | 3,500,000 |
| MA | Bush Hill | 227,000 | 227,000 |
| TN | Jim Creek Parcel | | 838,000 |
| MT | Swan River Valley | | 3,000,000 |
| WI | Holy Hill Woods | | 2,000,000 |
| NY | Pochuk Mtn | | 1,300,000 |
| VT | Monadnock Mtn | | 1,000,000 |
| KY | New State start-up | 500,000 | 500,000 |
| MI | New State start-up | 500,000 | 500,000 |
| MO | New State start-up | 500,000 | 500,000 |
| NE | New State start-up | 500,000 | |
| NV | New State start-up | 500,000 | 500,000 |
| OK | New State start-up | 500,000 | |
| WV | New State start-up | 500,000 | 500,000 |
| | Forest Service program administration and AON Planning | 3,827,000 | 3,827,000 |
| | Use of prior year funds | | −6,000,000 |
| | | 90,716,000 | 84,716,000 |

The Committee has provided $35,999,000 for the urban and community forestry program which is equal to the enacted level. Within the funds provided, $250,000 is for the People and Parks Foundation to continue urban natural resource stewardship work as part of the Urban Watershed Forestry Research and Demonstration Cooperative in Baltimore, Maryland, $300,000 is for the continuation of work by the Cook County Forest Preserve to conduct environmental and technical work associated with the Preserve's forestry programs, and $300,000 is for the Chicago Green Streets program.

The Committee does not concur with the Administration's proposal to eliminate funding for the Economic Action Program. The Committee has provided a total of $24,020,000 for EAP, which is $2,248,000 below the enacted level. The allocation of funds is set out in the table below:

[In thousands of dollars]

| | |
|---|---|
| Economic Recovery Program | 5,000 |
| Rural Development Program | 4,000 |
| Forest Products Conservation & Recycling Program | 1,300 |
| Wood in Transportation Program | 1,000 |
| Special Projects: | |
| Chugach Avalanche Center | 200 |
| Ketchikan Wood Tech. Center | 750 |
| KY mine reforestation | 1,000 |
| Mountain Studies Institute, CO | 500 |
| Envir. Sci. & Public Policy Research, ID | 500 |
| Missouri Forest Foundation biomass project, MO | 1,320 |
| Fuels-in-schools biomass program, MT | 1,250 |
| Wood Education & Resource Center | 2,700 |
| Lake Tahoe erosion control grants, CA | 2,500 |
| Alabama rural economic action | 500 |
| Univ. of Idaho Collaborative Working Forests | 500 |
| Sitka Trail Works | 500 |

[In thousands of dollars]

| | |
|---|---|
| Northern Forests Partnership program | 500 |
| Subtotal special projects | 12,720 |
| TOTAL ECONOMIC ACTION PROGRAMS | 24,020 |

The Committee directs that no less than $2,000,000 of the funds provided for Rural Development through Forestry shall be allocated to the Northeast-Midwest program.

Funds for the Chugach Avalanche center and the Ketchikan Wood Technology Center shall be distributed in the form of advance direct lump sum payments.

*International Programs*.—The Committee recommends $6,000,000 for the international program which is $287,000 above the enacted level and $941,000 above the request.

NATIONAL FOREST SYSTEM

| | |
|---|---|
| Appropriations, 2003 | $1,353,444,000 |
| Budget estimate, 2004 | 1,369,573,000 |
| Committee recommendation | 1,370,731,000 |

The Committee recommends an appropriation of $1,370,731,000, an increase of $17,287,000 above the enacted level, and an increase of $1,158,000 compared to the request.

The distribution of the Committee's recommendations are as follows:

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Land management planning | $70,868,000 | $70,868,000 | ..... |
| Inventory and monitoring | 177,796,000 | 171,596,000 | −$6,200,000 |
| Recreation, heritage and wilderness | 254,941,000 | 254,941,000 | ..... |
| Wildlife and fish habitat management | 134,794,000 | 134,794,000 | ..... |
| Grazing management | 43,180,000 | 46,000,000 | +2,820,000 |
| Forest products | 268,019,000 | 268,019,000 | ..... |
| Vegetation and watershed management | 192,606,000 | 193,606,000 | +1,000,000 |
| Minerals and geology management | 54,065,000 | 54,065,000 | ..... |
| Land ownership Management | 91,692,000 | 91,692,000 | ..... |
| Law enforcement operations | 80,628,000 | 82,000,000 | +1,372,000 |
| Valles Caldera National Preserve | 984,000 | 3,150,000 | +2,166,000 |
| Total, National Forest System | 1,369,573,000 | 1,370,731,000 | +1,158,000 |

*Land Management Planning*.—The Committee recommends $242,464,000 for land management planning activities, including inventory and monitoring, which is $6,200,000 less than the budget request. This reduction reflects a transfer of funds to the research appropriation to consolidate funding for the Forest Inventory and Analysis program. Within the funds provided for inventorying and monitoring, $400,000 shall be used for adaptive management activities at Lake Tahoe.

The Committee remains concerned with the large number of forest plans which need revision and the expense required to complete this work. The Committee expects the agency to place a high priority on revising these plans and to look for ways to make this process more efficient and less costly to the agency.

Within the funds provided for land management planning, the Committee has also provided $400,000 for the agency to undertake a comprehensive environmental training, review, and compliance program for agency employees in an effort to ensure that employees are aware of, and remain fully compliant with existing Federal requirements. The Committee strongly encourages the agency to identify and partner with a private sector entity with a successful record of developing similar programs for other governmental agencies.

*Recreation, Heritage, and Wilderness*.—The Committee recommends $254,941,000 for recreation, heritage, and wilderness activities programs which is equal to the budget request. Within the funds provided, $250,000 shall be for archaeological investigation and interpretive development at Coffman Cove Archaeological Site, Alaska, and $100,000 shall be for planning related to the development of a backcountry hut network in cooperation with the Alaska Mountain and Wilderness Huts Association at Snow River in the Chugach National Forest.

*Wildlife and Fish Habitat Management*.—The Committee recommends $134,794,000 for wildlife and fisheries habitat management activities, which is equal to the request. Within the funds provided, $250,000 shall be used to continue work at Batten Kill River to protect and improve the river, stream banks and adjacent habitat areas. Within the funds provided, $1,100,000 shall be provided to Region 1 to carry out the Northern Continental Divide Ecosystem genetic survey in cooperation with the United States Geological Survey.

*Grazing Management*.—The Committee recommends $46,000,000 for grazing management, which is $2,820,000 above the request and $5,416,000 above the enacted level. The increase above the request shall be used for cooperative monitoring activities in conjunction with grazing permittees. The Committee strongly believes that increased short- and long-term cooperative monitoring is critical to stabilizing the legal framework within which Federal grazing permittees operate.

The Committee is extremely concerned about the failure of the Forest Service to adhere to the schedule for the completion of National Environmental Policy Act analysis and decisions as prescribed in the Rescission Act regarding expiring grazing permits. The schedule has been in place for 8 years. The Committee has consistently provided additional funding above the budget request but the backlog of permits gets progressively worse. The Committee expects the Forest Service to address these problems in its 2005 request.

*Forest Products*.—The Committee recommends $268,019,000 for forest products which is equal to the budget request. The Committee has retained bill language included in prior years which allows the funds provided for timber pipeline supply above the normal regional allocation on the Tongass National Forest to be allocated between the Capital Improvement and Maintenance and the National Forest System appropriation. The amount provided for this purpose is $5,000,000.

The Committee expects the Forest Service to continue preparing and submitting its quarterly reports on the timber sales program.

The Committee recommends that the agency identify the volumes that are offered, sold, and harvested categorized as net merchantable sawtimber in its quarterly reports.

The Committee directs the agency to analyze whether the use of the Scribner scaling system reduces costs for timber purchasers and if so, to implement use of this scaling system in Region 10.

*Vegetation and Watershed Management*.—The Committee recommends $193,606,000 for vegetation and watershed management activities which is $1,000,000 above the budget request. The increase above the request is for pre-commercial thinning activities on the Tongass National Forest. The agency should contract with local loggers to perform this work.

Within the funds provided, the agency shall continue work at the levels stated below on the following projects that were included in fiscal year 2003: $135,000 for the hydrology study on the Monongahela National Forest; $3,550,000 for wetland and riparian restoration, urban lot management, and other activities at Lake Tahoe; and $300,000 for Leafy Spurge eradication.

*Minerals and Geology Management*.—The Committee recommends $54,065,000 for minerals and geology management which is equal to the request.

*Land Ownership Management*.—The Committee recommends $91,692,000 for land ownership management, which is equal to the request.

*Law Enforcement Operations*.—The Committee recommends $82,000,000 for law enforcement operations, which is $1,372,000 above the request. Within the funds provided, $950,000 shall be provided for counterdrug operations on the Daniel Boone National Forest and $250,000 is for additional law enforcement officers on the Ouachita National Forest, particularly areas of the forest located in Oklahoma.

*Valles Caldera*.—The Committee has provided $3,150,000 for the Valles Caldera Trust for management activities at the Baca Ranch, New Mexico, which is $2,166,000 above the request and equal to the enacted level.

The Committee has included bill language to establish a separate appropriations account for the Trust. The Committee believes that this will help to increase administrative efficiency and improve fiscal management by allowing the Trust to have more control over its financial operations and budget formulation. The Committee has also retained bill language concerning compensation for the Chairman of the Trust.

*Other*.—The Committee directs that overall funding for Land Between the Lakes NRA be no less than $8,400,000. The Forest Service should determine the funding mix from all accounts.

The Committee recommendation includes full funding requested by the Administration for the Quincy Library Group project in California.

WILDLAND FIRE MANAGEMENT

| | |
|---|---|
| Appropriations, 2003 | $2,006,968,000 |
| Budget estimate, 2004 | 1,541,775,000 |
| Committee recommendation | 1,543,072,000 |

The Committee recommends a total appropriation of $1,543,072,000 for wildland fire management activities, which is $1,297,000 above the request and $463,896,000 below the enacted level (which included $636,000,000 to repay partially previous emergency fire suppression expenditures).

The Committee recommendation includes $700,000,000 for preparedness, which is an increase of $90,253,000 above the request and $22,004,000 above the enacted level. The Committee notes that the Forest Service with Congressional approval reprogrammed $66,000,000 from fire suppression to preparedness in fiscal year 2003 in order to maintain an adequate fire fighting force and initial attack capability. A small fraction of the total number of fires causes the bulk of suppression expenditures, so reducing the number of fires that escape initial attack containment not only protects lives and property but also reduces costs. Therefore, the Committee has realigned the budget request with respect to the balance between suppression and preparedness so that the agency's initial attack capability does not diminish from current levels.

The Committee has provided $514,327,000 for fire suppression, which is $90,253,000 below the request and $162,363,000 above the enacted level. The decrease below the request reflects the transfer of funds to preparedness to maintain initial attack capability.

The Committee remains concerned about escalating fire suppression costs within the Forest Service. The agency should ensure that cost containment is appropriately considered when suppressing wildfires. The Committee directs the agency to continue with reports required by the Committee in fiscal year 2003, and also to contract with the National Academy of Public Administration to continue their work to help reform fire procurement procedures and develop joint planning with States and regions.

The Committee has provided a total of $328,745,000 for other operations which is $1,297,000 above the request. Within this amount, the Committee has fully funded the hazardous fuels reduction request of $231,392,000. Of the funds provided for hazardous fuels reduction, $2,100,000 shall be allocated for work at Lake Tahoe, and $1,500,000 shall be used to continue work on the Santa Fe Watershed Thinning Project on the Santa Fe National Forest.

The Committee remains concerned that not enough hazardous fuels reduction work is being accomplished or that sufficient progress is being made with only 20 percent of the National Fire Plan funding being focused on hazardous fuel reduction work. More emphasis must be placed on addressing the root causes of the forest health crisis.

The Secretaries of Agriculture and the Interior shall, no later than March 30, 2004, develop a report that assesses the number of acres that will need to be treated for hazardous fuel reduction, including insect, disease, and weather damaged forests, each year, to reduce the overall forest health crisis by at least 50 percent in the next 10 years. The report shall describe the funding needs, as well as changes to law and policy that must occur to accomplish this goal. It shall also describe: (1) how many additional acres could be treated for hazardous fuel reduction; and (2) what the impacts to other National Fire Plan programs would be, if 33 percent

of National Fire Plan funding is earmarked for hazardous fuel reduction work.

The Committee is concerned that despite the fact that it has provided authority for the Forest Service to reimburse directly the Fish and Wildlife Service for consultation work on hazardous fuels projects, in many regions the Fish and Wildlife Service appears unaware of this authority and has not hired sufficient additional resources to process these projects in a timely fashion. The Committee expects the agency to better coordinate with the Fish and Wildlife Service so that these important projects can be implemented expeditiously.

The remaining funds within the other fire appropriations account are allocated as follows: $21,427,000 for research and development, as proposed in the request; $8,000,000 for the joint fire science program as proposed in the request; $47,752,000 for the State fire assistance program, an increase of $1,297,000 above the request; $8,240,000 for volunteer fire assistance as proposed in the request; and $11,934,000 for forest health activities as proposed in the request.

Within the funds provided for research and development, $1,200,000 shall be allocated to the National Center for Landscape Fire Analysis at the University of Montana, of which $200,000 shall be to continue work in conjunction with the University of Idaho on the FRAMES project.

Within the funds provided for State fire assistance, $6,900,000 is for activities in Alaska, primarily in areas affected by the Spruce Bark Beetle which has caused a severe fire danger in areas adjacent to many communities. These funds are to be distributed as follows: $2,000,000 to the Matanuska-Susitna Borough, $2,000,000 to the Kenai Peninsula Borough, and $2,000,000 to the Municipality of Anchorage to remove dead and dying trees in areas affected by the Spruce Bark beetle. An additional $900,000 is for the City of Nenana. Of the amount provided to the Kenai Peninsula, $300,000 shall be made available for the Spruce Bark Beetle clearing project in the areas located on the southside of the Kachemak Bay to be matched by Homer Electric Association and $260,000 shall be made available to the City of Seward. Each of the amounts in this paragraph shall be distributed in the form of an advanced direct lump sum payment. The Committee urges the local communities to contract with local businesses in removing Spruce bark beetle kill.

The Committee is aware of the Forest Service's use of a private contract with commercial providers of off-duty or trained personnel with law enforcement backgrounds to provide security services in firefighting camps. The Committee encourages the Forest Service to consider the merits of continuing and expanding the use of such contracts.

CAPITAL IMPROVEMENT AND MAINTENANCE

| | |
|---|---|
| Appropriations, 2003 | $548,450,000 |
| Budget estimate, 2004 | 524,571,000 |
| Committee recommendation | 532,406,000 |

The Committee recommends $532,406,000 for capital improvement and maintenance, which is $16,044,000 below the enacted level, and $7,835,000 above the budget request.

The Committee agrees to the following distribution of funds:

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Facilities | $200,876,000 | $209,416,000 | +$8,540,000 |
| Roads | 245,358,000 | 228,764,000 | −16,594,000 |
| Trails | 78,337,000 | 69,226,000 | −9,111,000 |
| Infrastructure improvement | 0 | 25,000,000 | +25,000,000 |
| Total, capital improvement and maintenance | 524,571,000 | 532,406,000 | +7,835,000 |

Rather than eliminate the infrastructure improvement budget line as proposed by the administration and move these funds to the base programs for facilities, roads, and trails, the Committee has retained this separate line in the amount of $25,000,000. The Committee believes that a distinct program focused solely on deferred maintenance is useful in helping to address the enormous backlog of deferred maintenance on the agency's aging infrastructure.

*Facilities*.—The Committee recommends $209,416,000 for facilities capital improvement and maintenance which is $8,540,000 above the budget request. Of the funds provided, $97,942,000 is for maintenance and $102,934,000 is for capital improvement, both as proposed in the request. Increases above the request are for the following projects: $1,190,000 is for facilities improvements on the Monongahela National Forest, $150,000 is for planning work for a Forest Service facility to be located at the University of Montana, $300,000 is for a feasibility study for a recreational lake in Smith County, Mississippi, $2,500,000 is to continue construction at the Institute of Pacific Islands Forestry, $500,000 is for the durability test facility at the Forest Products Laboratory, $1,000,000 is to continue work at Camp Ouachita, Arkansas, $2,000,000 is for construction work on log transfer facilities in Region 10, $500,000 is for planning for the Russian River visitor center on the Chugach National Forest, and $400,000 is for backcountry hut construction in conjunction with the Alaska Mountain and Wilderness Huts Association.

*Roads*.—The Committee recommends $228,764,000 for road maintenance and capital improvement, which is $2,580,000 below enacted and $16,594,000 below the request. Of the funds provided $148,781,000 is for maintenance and $79,983,000 is for capital improvement. Within the funds provided for capital improvement, $800,000 is for the Highland Scenic Highway, Williams River Improvements in West Virginia, $2,500,000 is for retrofitting and road decommissioning in the Lake Tahoe Basin, and $5,000,000 is for road improvements on the Tongass National Forest.

*Trails*.—The Committee recommends $69,226,000 for trail maintenance and capital improvement, which is equal to the enacted level and $9,111,000 below the budget request. Within the funds provided, $1,000,000 shall be allocated for work on the Continental Divide trail in conjunction with the Continental Divide Trail Alliance, and $300,000 for trail work associated with the Pulaski Trail Project in Idaho.

*Infrastructure Improvement*.—The Committee recommends $25,000,000 for infrastructure improvement, which is $25,000,000 above the request. The Committee has retained this important activity to focus on the agency's deferred maintenance backlog. With-

in the funds provided $200,000 is for fish passage improvements as part of the Craig Watershed Restoration program.

LAND ACQUISITION

| | |
|---|---|
| Appropriations, 2003 | $132,945,000 |
| Budget estimate, 2004 | 44,130,000 |
| Committee recommendation | 77,040,000 |

The Committee recommends $77,040,000 for land acquisition, $32,910,000 above the budget request.

The Committee recommends the following distribution of funds:

| Project | Forest | Committee recommendation |
|---|---|---|
| Alabama National Forests (AL) | Multiple | $1,000,000 |
| Beaver Brook Watershed (CO) | Arapaho NF | 6,000,000 |
| Beckwith (WV) | Monongahela NF | 1,800,000 |
| Bonneville Shoreline Trail (UT) | Wasatch-Cache NF | 1,700,000 |
| Chattooga River Corridor (NC/SC) | Multiple | 1,000,000 |
| Columbia River Gorge NSA (OR/WA) | CRGNSA | 1,000,000 |
| Elkhorn/Ironmask (MT) | Helena NF | 1,000,000 |
| Georgia Mountains—Riparian Project (GA) | Chattahoochee NF | 500,000 |
| Great Lakes/Great Lands (MI) | Multiple | 1,500,000 |
| Greater Yellowstone Area (MT) | Multiple | 3,000,000 |
| High Elk Corridor (CO) | White River NF | 1,000,000 |
| High Uintas (UT) | Wasatch-Cache NF | 2,000,000 |
| Hoosier Unique Areas (IN) | Hoosier NF | 1,000,000 |
| I–90 Corridor (WA) | Mt. Baker-Snoqualmie NF | 5,000,000 |
| Idaho Wilderness/W&S Rivers (ID/MT) | Multiple | 706,000 |
| Lake Tahoe sensitive lands (CA/NV) | Tahoe NF | 4,000,000 |
| Ozarks Mountain Streams and Rivers (MO) | Mark Twain NF | 500,000 |
| Pacific Northwest Streams (OR/WA) | Multiple | 1,250,000 |
| Pinhoti Trail (AL) | Talladega NF | 1,000,000 |
| Schwend Ranch (MT) | Custer NF | 750,000 |
| Sierra Nevada inholdings | Multiple | 2,000,000 |
| Suwannee Wildlife Corridor (FL) | | 1,000,000 |
| Swan Valley (MT) | Flathead NF | 3,000,000 |
| Tennessee Mountains (TN) | Cherokee NF | 3,800,000 |
| Uwharrie Trail (NC) | Uwharrie NF | 500,000 |
| Wisconsin Wild Waterways (WI) | Chequamegon-Nicolet NF | 1,000,000 |
| Woo Ranch and Thomas Point (AZ) | Coconino NF | 600,000 |
| Sawtooth NRA (ID) | Sawtooth NRA | 1,000,000 |
| Shawnee NF (IL) | Shawnee NF | 1,200,000 |
| Daniel Boone NF (KY) | Daniel Boone NF | 1,000,000 |
| DeSoto NF (MS) | DeSoto NF | 360,000 |
| Francis Marion NF (SC) | Francis Marion NF | 1,000,000 |
| Sumter NF (SC) | Sumter NF | 3,000,000 |
| Black Hills NF (SD) | Black Hills NF | 1,000,000 |
| Green Mountain NF (VT) | Green Mountain NF | 2,500,000 |
| Subtotal, Acquisitions | | 58,666,000 |
| Wilderness Protection | | 2,000,000 |
| Acquisition Management | | 16,374,000 |
| Total, FS Land Acquisition | | 77,040,000 |

The Committee has included language in the bill pertaining to the use of funds for the acquisition of certain lands for inclusion in the Tongass NF.

ACQUISITION OF LANDS FOR NATIONAL FORESTS, SPECIAL ACTS

| | |
|---|---|
| Appropriations, 2003 | $1,062,000 |
| Budget estimate, 2004 | 1,069,000 |
| Committee recommendation | 1,069,000 |

The Committee recommends an appropriation of $1,069,000 which is equal to the budget request. These funds are derived from receipts at certain forests.

ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

| | |
|---|---|
| Appropriations, 2003 | $232,000 |
| Budget estimate, 2004 | 234,000 |
| Committee recommendation | 234,000 |

The Committee recommends an appropriation of $234,000, which is equal to the budget request. This amount is derived from funds deposited by State, county, and municipal governments or public school authorities pursuant to the Act of December 4, 1967, as amended (16 U.S.C. 484a).

RANGE BETTERMENT FUND

(Special Fund, Indefinite)

| | |
|---|---|
| Appropriations, 2003 | $3,380,000 |
| Budget estimate, 2004 | 3,000,000 |
| Committee recommendation | 3,000,000 |

The Committee recommends an appropriation of $3,000,000, which is equal to the request. This amount is for range rehabilitation, protection, and improvement, and is derived from fees received for livestock grazing on National Forests pursuant to section 401(b)(1) of Public Law 94–579, as amended.

GIFTS, DONATIONS AND BEQUESTS FOR FOREST AND RANGELAND RESEARCH

| | |
|---|---|
| Appropriations, 2003 | $91,000 |
| Budget estimate, 2004 | 92,000 |
| Committee recommendation | 92,000 |

The Committee recommends an appropriation of $92,000, the same as the budget estimate. This amount is derived from the fund established under 16 U.S.C 1643(b).

MANAGEMENT OF NATIONAL FOREST LANDS FOR SUBSISTENCE USES
SUBSISTENCE MANAGEMENT, FOREST SERVICE

| | |
|---|---|
| Appropriations, 2003 | $5,506,000 |
| Budget estimate, 2004 | 5,535,000 |
| Committee recommendation | 5,535,000 |

The Committee recommends $5,535,000 for subsistence management of forest lands in the State of Alaska, which is the same as the budget request.

ADMINISTRATIVE PROVISIONS, FOREST SERVICE

The Committee has continued many of the same administrative provisions as provided in prior years.

Language is included which authorizes the Forest Service to provide funds to the National Forest Foundation to match up to $3,000,000 in private contributions on a 1-for-1 basis for projects on National Forest System lands or related to Forest Service programs. The Committee has authorized up to $400,000 of Federal

funds provided, may be used for administrative expenses of the Foundation.

Language is included which provides funds for the National Fish and Wildlife Foundation in the amount of $2,650,000 on a 1-for-1 matching basis with private contributions for projects on or benefiting National Forest System lands.

Language is included which allows the Forest Service to transfer appropriated funds to the Bureau of Land Management from the National Forest System account for work related to the management of wild horses and burros. The amount of funds transferred with this authority should be displayed in subsequent budget justifications.

Language is included which permits the Secretary of Agriculture to sell excess buildings and other facilities on the Green Mountain National Forest and to retain the revenues for maintenance and rehabilitation activities on the forest.

Language is included allowing up to $15,000,000 to be transferred to the Secretary of Commerce or the Secretary of the Interior for Endangered Species Act consultations.

Language is included regarding the expenditure of funds for competitive sourcing, as discussed in the front of this report.

## DEPARTMENT OF ENERGY

### CLEAN COAL TECHNOLOGY

(DEFERRAL)

The Committee recommends a deferral of $97,000,000 in previously appropriated funding for the Clean Coal Technology program. The Committee understands that the projects for which this funding will be used are progressing, but at a somewhat slower pace than originally anticipated.

The Committee continues to support the U.S./China Energy and Environmental Center to promote the use and transfer of American clean energy technology to China. Up to $1,000,000 in clean coal technology funding may be used for this purpose in fiscal year 2004.

The Committee has included language in the bill requiring a plan be transmitted to the House and Senate Committees on Appropriations detailing the proposed expenditure of funds for the FutureGen project.

### FOSSIL ENERGY RESEARCH AND DEVELOPMENT

| | |
|---|---|
| Appropriations, 2003 | $620,837,000 |
| Budget estimate, 2004 | 514,305,000 |
| Committee recommendation | 593,514,000 |

The Committee recommends $593,514,000 for fossil energy research and development, a decrease of $27,323,000 below the equivalent enacted level in fiscal year 2003, and an increase of $79,209,000 over the budget request. The Committee regrets that the current budget scenario prevented the restoration of many accounts vital to our Nation's energy security. In addition to restoring core research and development programs, the Committee has not agreed to the use of $14,000,000 in previously appropriated funds

to offset fiscal year 2004 spending. The amounts recommend by the Committee as compared to the budget estimate are shown below.

[In thousands of dollars]

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Clean coal power initiative | 130,000 | 130,000 | ..... |
| Fuels and Power Systems: | | | |
| Central Systems | 86,000 | 91,000 | +5,000 |
| Sequestration R&D Greenhouse gas control | 62,000 | 39,800 | −22,200 |
| Fuels | 5,000 | 24,910 | +19,910 |
| Advanced Research | 37,500 | 37,882 | +382 |
| Distributed Generation Systems—Fuel Cells | 47,000 | 65,000 | +18,000 |
| Subtotal, Fuels and Power Systems | 237,500 | 258,592 | +21,092 |
| Gas | 26,555 | 41,890 | +15,335 |
| Petroleum—Oil Technology | 15,000 | 34,516 | +19,516 |
| Cooperative R&D | 6,000 | 8,500 | +2,500 |
| Fossil energy environmental restoration | 9,715 | 9,715 | ..... |
| Import/export authorization | 2,750 | 2,750 | ..... |
| Headquarters program direction | 22,700 | 22,466 | −234 |
| Energy Technology Center program direction | 70,085 | 70,085 | ..... |
| General plant projects | 3,000 | 7,000 | +4,000 |
| Advanced metallurgical processes | 10,000 | 8,000 | −2,000 |
| Use of prior year balances | −14,000 | ..... | +14,000 |
| Transfer from SPR petroleum account | −5,000 | ..... | +5,000 |
| Total, Fossil Energy Research and Development | 514,305 | 593,514 | +79,209 |

*Clean Coal Power Initiative*.—The Committee recommends $130,000,000 in new budget authority for the clean coal power initiative. This level is equal to the budget request level. The Committee is concerned this level is below the amount needed annually to match the President's commitment to provide an additional $2,000,000,000 over 10 years for clean coal technologies. The Department has argued the $2,000,000,000 commitment will still be met due to an anticipated request for increased funding in future fiscal years.

*Fuels and Power Systems*.—The Committee recommends $258,592,000 for fuels and power systems, a decrease of $2,722,000 from the fiscal year 2003 enacted level and $21,092,000 over the budget request. For Central Systems the Committee recommends $91,000,000. Increases above the budget request total $5,000,000, of which $2,000,000 is for innovations to existing plants, including support at the enacted level for the evaluation program of elemental mercury emissions reduction from North Dakota lignite-fired power plants, and the remaining $3,000,000 is for Advanced Combustion Systems. The Committee recommends $65,000,000 for Distributed Generation, an increase of $18,000,000 over the request level. Increases above the request level include; $5,000,000 for Fuel Cell Systems, $3,000,000 for Vision 21 hybrids, and $10,000,000 for the SECA program. Within the amount requested for Advanced Research, the HiTEC satellite research university is expected to receive $500,000 over the fiscal year 2003 level for its continued work as a HiTEC partner. The increase for Fuel Cell Systems is expected to finalize the product design improvement initiative and continue support of the molten-carbonate turbine hybrid project. The Committee is extremely concerned with the progress of the Vision 21 hybrid program and is becoming increasingly skeptical of providing

additional funding in light of the ongoing technical problems and the need for additional resources in the SECA program. In Sequestration Research and Development, decreases below the budget request include $9,000,000 for greenhouse gas control and $13,200,000 for the proposed, but unexplained, National Climate Change Technology Initiative. The Committee understands the need for additional Sequestration R&D, especially in light of the FutureGen proposal, but does not believe it is a wise policy decision to eliminate basic research and development in well-established and successful coal, oil and gas programs in order to shift funds to unexplained initiatives. In Fuels, increases above the budget request total $19,910,000, of which $10,500,000 is for Transportation Fuels and Chemicals, $6,060,000 is for Solid Fuels and Feedstocks and $3,350,000 is for Advanced Fuels Research. Increases for Transportation fuels include, $6,700,000 for syngas membrane technology, $3,700,000 for ultra clean fuels and the continuation of small-footprint plant conversion technology, and $100,000 for program support. Increases in Solid Fuels and Feedstocks include $1,000,000 for premium carbon products, $3,000,000 for advanced separation, $2,000,000 for coal derived jet fuels and $60,000 for program support. Increases in Advanced Fuels Research include $2,000,000 for C–1 Chemistry, $1,300,000 for Advanced Concepts, and $50,000 for program support. In Advanced Research, changes to the budget request include an increase of $3,000,000 for Coal Utilization Science, an increase of $1,967,000 for technology crosscut for the focus area for computational energy science, a decrease of $1,559,000 for Materials ($1,500,000 for materials research and $59,000 for program direction), a decrease of $2,019,000 for University Coal Research, and a decrease of $1,007,000 for HBCU research activities. Within the amounts provided $1,000,000 for coal utilization science is to support the continuation of fossil energy research at the Arctic Energy Office as provided in the budget request. The $3,000,000 increase for Coal Utilization Science is to support the creation of the "Strategic Center for Zero Emission Coal Research." The Center will enhance collaboration between Universities and the National labs to focus research necessary to support the advanced coal programs and the FutureGen proposal. The Center will be administered by the established HiTec satellite research university. The Committee understands this year's funding need for the ITM Oxygen project within IGCC is higher than the need in fiscal years 2005 and 2006. The Department is encouraged to fund ITM Oxygen at level higher than identified in the budget request in order to keep the program on track for completion.

The Committee notes that more than one-half of the electricity generated in the United States is derived from coal, and the vast majority of that generation is provided by so-called pulverized coal units. Considering these coal combustion units likely will remain the backbone of electricity generation for many years to come, the Department is expected to include recommendations within the fiscal year 2005 budget request to address post combustion $CO_2$ capture technology as it develops its justification for combustion research and $CO_2$ capture and sequestration initiatives.

The Committee is aware of the ongoing work, including recent grant awards, between NETL and Western Kentucky University on research and development related to coal combustion. The Committee remains supportive of this partnership and encourages the Department to continue cooperative work with the University when appropriate.

The Committee is aware of the ongoing work of the California University of Pennsylvania and Universal Aggregates, an industry consortium developing products from coal-combustion by-products. The Committee welcomes efforts to produce technologies and processes to reduce emissions, eliminate waste, and provide other environmental benefits, and encourages the Department to foster this important research and development.

*Natural Gas Technologies*.—The Committee recommends $41,890,000 for natural gas technologies, a decrease of $5,123,000 from the fiscal year 2003 enacted level, and $15,335,000 over the budget request. In Exploration and Production, changes from the budget request are; a decrease of $3,860,000 Advanced Drilling (the Committee rejects the request proposal to lump all Exploration and Production under a single initiative), an increase of $4,000,000 for Advanced Diagnostics, an increase of $2,000,000 for Industry Partnerships, an increase of $1,200,000 for stripper well revitalization, an increase of $500,000 for Technology Transfer and an increase of $3,000,000 for Arctic Research. In Gas Hydrates, increases above the budget request total $6,000,000. In Infrastructure, increases above the request total $9,050,000, of which $2,000,000 is for storage technology, $7,000,000 is for infrastructure technology, and $50,000 is for program support. In Emerging Processing Technology there is a decrease of $6,555,000 for a proposed initiative for converting Natural Gas to Hydrogen. The Committee rejects the premise that domestic natural gas production and infrastructure research and development should be cut at a time when natural gas demand is increasing and supplies are already insufficient to meet demand. Similarly, it is an unwise policy decision to balance a new initiative to turn natural gas into hydrogen (and potentially adding more stress to natural gas markets) by cutting the programs necessary to stabilize natural gas supplies. The Committee notes the Fuels budget includes work to convert fossil fuels into hydrogen.

*Oil Technologies*.—The Committee recommends $34,516,000 for oil technologies, a decrease of $7,509,000 from the fiscal year 2003 enacted level and an increase of $19,516,000 from the budget request. In Exploration and Production, increases above the budget request total $15,860,000, of which $2,000,000 is for advanced drilling, $5,000,000 is for advanced diagnostics, $2,000,000 is for the lab/industry partnerships, $5,000,000 is for reservoir efficiency, $1,500,000 is for the Arctic Energy Office and $180,000 is for program support. In Reservoir Life Extension, increases above the budget request total $2,000,000, of which $500,000 is for technology transfer and $1,500,000 is for PUMP. In Effective Environmental Protection the Committee recommends $9,836,000, equal to the fiscal year 2003 enacted level and $1,836,000 above the budget proposal. The Committee rejects the proposal to lump all programs under a single initiative and provides funding as follows; $894,000

for Program Planning and Analysis, $2,687,000 to Streamline State/tribal/Federal regulations, $2,183,000 for Risk Assessment, $3,974,000 for Technology Development, and $98,000 for program support. Within these amounts, funding for the RBDMS system is continued at the enacted level.

*Cooperative Research and Development*.—The Committee recommends $8,500,000 for cooperative research and development, an increase of $314,000 over the fiscal year 2003 enacted level, and $2,500,000 above the budget request.

*Environmental Restoration*.—The Committee recommends $9,715,000 for environmental restoration, and increase of $63,000 above the fiscal year 2003 enacted level and fully commensurate with the budget request.

*Program Direction and Management Support*.—The Committee recommends $92,551,000 for program direction and management support, an increase of $5,332,000 above the fiscal year 2003 enacted level, and $234,000 below the request. The Committee does not provide the requested increase for travel and travel related expenses for the headquarters office. The Committee is concerned with the incongruity of a budget request which proposes to cut funding for vital fossil energy research programs by approximately $150,000,000, while at the same time increasing executive travel expenditures by 44 percent. Bill language has also been included to ensure that reprogrammings do not circumvent the Committee's directives.

*Plant and Capital Equipment*.—The Committee recommends $7,000,000 for plant and capital equipment, an increase of $46,000 from the fiscal year 2003 enacted level, and an increase of $4,000,000 above the budget request. Of the funds made available, $3,000,000 is for general plant projects (including the Albany Research Center) and $4,000,000 is for the infrastructure improvement program at the National Energy Technology Laboratory. The Committee is hopeful that the Department will heed its direction of previous years and include the NETL funding as part of the base in future years.

*Advanced Metallurgical Processes*.—The Committee recommends $8,000,000 for advanced metallurgical processes, an increase of $2,000,000 from the fiscal year 2003 enacted level, and $2,000,000 below the budget request.

*General*.—The Office of Arctic Energy may allocate funding provided under Coal Utilization Science, Natural Gas Technologies and Petroleum Technologies at its discretion on projects including, but not limited to, development of coal bed methane and gas hydrates, small scale gas treatment plant demonstration, research on the Alaska natural gas pipeline, and high efficiency fuel cell research using Ramgen technology. Within these funds, it is expected research for the Alaska natural gas pipeline should total no less than $1,000,000 in fiscal year 2004, and $500,000 is for gas treatment plant small scale membrane demonstration.

NAVAL PETROLEUM AND OIL SHALE RESERVES

| | |
|---|---|
| Appropriations, 2003 | $17,715,000 |
| Budget estimate, 2004 | 16,500,000 |
| Committee recommendation | 17,947,000 |

The Committee recommends $17,947,000 for the Naval Petroleum and Oil Shale Reserves, an increase of $1,447,000 over the budget request, and $232,000 over the enacted level. The Committee rejects the budget proposal to eliminate the Rocky Mountain Oilfield Testing Center [RMOTC]. Changes to the budget request include an increase of $3,000,000 to continue operations at RMOTC, an increase of $728,000 in program direction in support of RMOTC operations and a decrease of $2,281,000 for restoration activities. The Committee notes it has agreed to provide $500,000 for restoration activities proposed by the budget. The Committee is aware of proposals to realign the activities of RMOTC with the Fossil Energy Research and Development—Oil Technology account and applauds the Department's desire to utilize RMOTC in a more effective manner. However, the Committee does not believe closing the facility in fiscal year 2004 is conducive to transferring the facilities operations in fiscal year 2005. Furthermore, the Department has failed to illustrate how savings from closing RMOTC would outweigh the potential closing and clean-up costs for the facility.

ELK HILLS SCHOOL LANDS FUND

| | |
|---|---|
| Appropriations, 2003 | $36,000,000 |
| Budget estimate, 2004 | 36,000,000 |
| Committee recommendation (advance appropriation) | 36,000,000 |

The Committee recommends $36,000,000 for the Elk Hills school lands fund, the same as the budget request and the fiscal year 2003 level. These funds will become available on October 1, 2004.

ENERGY CONSERVATION

| | |
|---|---|
| Appropriations, 2003 | $891,769,000 |
| Budget estimate, 2004 | 875,793,000 |
| Committee recommendation | 861,645,000 |

The Committee recommends $861,645,000 for energy conservation, a reduction of $14,148,000 from the budget request. The amounts recommended by the Committee compared with the budget estimates by activity are shown in the following table:

[In thousands of dollars]

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Vehicle technologies | 157,623 | 174,223 | +16,600 |
| Fuel cell technologies | 77,500 | 68,500 | −9,000 |
| Weatherization and intergovernmental activities: | | | |
| Weatherization assistance grants | 288,200 | 230,000 | −58,200 |
| State energy program grants | 38,798 | 44,000 | +5,202 |
| State energy activities | 2,353 | 2,353 | ..... |
| Gateway deployment | 27,609 | 35,109 | +7,500 |
| Subtotal, Weatherization and intergovernmental acivities | 356,960 | 311,462 | −45,498 |
| Distributed energy resources | 51,784 | 57,534 | +5,750 |
| Building technologies | 52,563 | 62,063 | +9,500 |
| Industrial technologies | 64,429 | 76,429 | +12,000 |
| Biomass and biorefinery systems R&D | 8,808 | 10,808 | +2,000 |
| Federal energy management program | 19,962 | 19,962 | ..... |
| National climate change technology initiative | 9,500 | ..... | −9,500 |
| Program management | 76,664 | 80,664 | +4,000 |

[In thousands of dollars]

| | Budget estimate | Committee recommendation | Change |
|---|---|---|---|
| Total, Energy Conservation | 875,793 | 861,645 | −14,148 |

Changes to the budget request are detailed below.

*Vehicle Technologies*.—The Committee recommends $174,223,000 for vehicle technologies. Changes from the budget request include increases of $500,000 for CARAT, $1,500,000 for heavy vehicle propulsion and ancillary subsystems, $5,000,000 for combustion and emission control, $5,000,000 for heavy truck engine, $3,500,000 for waste heat recovery, $3,500,000 for off-highway vehicle technology, $1,600,000 for the high temperature materials laboratory, $2,000,000 for advanced petroleum based fuels, $500,000 for non-petroleum based fuels for medium trucks, and $2,000,000 for environmental impacts. Decreases in vehicle technologies include $500,000 for GATE, $5,000,000 for exploratory technology development in energy storage, $500,000 for health impacts in advanced combustion engine R&D, $1,000,000 for automotive lightweight materials technology, $500,000 for advanced vehicle competitions, and $1,000,000 for biennial Freedom CAR review.

The increase provided for heavy vehicle propulsion is for a demonstration of an application specific refuse vehicle. The $4,000,000 provided for waste heat recovery includes $2,000,000 for gasoline engine turbocharger research and $2,000,000 for diesel engine turbocharger research. Within the amount provided for heavy vehicle high strength weight reduction materials, the Department should continue work on metal matrix composites. The increase provided for non-petroleum based fuels for medium trucks is for natural gas engine research. Within the amount provided for advanced petroleum based fuels, the Department should allocate funding for engine durability, compatibility, and emissions testing of biodiesel. The Department should also continue work with the National Center for Alternative Transportation Fuels, Engines, and Transmissions.

*Fuel Cells*.—The Committee recommends $68,500,000 for fuel cell technology, and increase of $13,362,000 over the enacted level. Changes from the budget request include a reduction of $9,000,000 for fuel processor R&D.

*Weatherization and Intergovernmental Activities*.—The Committee recommends $311,462,000 for weatherization and intergovernmental activities. Changes to the budget request include increases of $5,202,000 for the State Energy Program, $5,000,000 for Clean Cities, and $2,500,000 for Inventions and Innovations. The Committee has provided $5,828,000 of the requested increase for the weatherization assistance program.

Within the amount provided for clean cities, the Department should continue efforts to expand E–85 fueling capacity. Within the amount provided for inventions and innovations, the Department should allocate sufficient funds to provide commercialization training and technical assistance.

*Distributed Energy Resources*.—The Committee recommends $57,534,000 for distributed energy resources. Changes to the budget request include increases of $4,000,000 for reciprocating engines,

$750,000 for fuel flexibility for oil heat research, and $1,000,000 for DES applications integration.

The increase provided for DES applications integration is for the National Accounts Energy Alliance.

*Building Technologies*.—The Committee recommends $62,063,000 for building technologies. Changes to the budget request include increases of $4,000,000 for lighting, $2,000,000 for space conditioning and refrigeration, $2,000,000 for windows, and $1,500,000 for equipment standards and analysis.

The amount provided for lighting includes $9,000,000 for the next generation lighting initiative. Within the amount provided for window technology, the Department should expand work on electrochromic technology, including initiation of field trials of electrochromic windows in occupied buildings. The Department should also provide at least $500,000 for work by the National Fenestration Rating Council.

*Industrial Technologies*.—The Committee recommends $76,429,000 for industrial technologies. Changes to the budget request include increases of $2,000,000 for steel industry of the future, $2,000,000 for metal casting industry of the future, $2,000,000 for chemical industry of the future, $2,000,000 for mining industry of the future, and $5,000,000 for black liquor gasification. There is a decrease of $1,000,000 for industrial assessment centers.

Within the metal casting program, the Department should consider proposals submitted by the University of Northern Iowa's metal casting center.

*Biomass and Biorefinery R&D*.—The Committee recommends $10,808,000 for biomass and biorefinery activities. There is an increase of $2,000,000 over the budget request for regional biobased products consortia.

*Federal Energy Management Program*.—The Committee recommends $19,962,000 for the Federal energy management program, the same as the budget request.

*National Climate Change Technology Initiative*.—The Committee recommends no funds for the national climate change technology initiative, a new initiative that would support competitive solicitations to promote applied research that has as its primary goal the reduction of greenhouse gas emissions or the sequestration of greenhouse gases. The Committee supports the goals of this initiative, and encourages the Department to support development of such technologies within the amounts provided for energy conservation and fossil energy research and development.

*Program Management*.—The Committee recommends $80,664,000 for program management. There is a $4,000,000 increase over the budget request for cooperative programs with States.

The increase provided funds the second year of the State Technologies Advancement Collaborative pilot program, a cooperative program between the States and the Department. The Department should support this effort with additional program funds where such support is consistent with the goals and objectives of the contributing program. The Committee also encourages consideration of proposals relating to the Connecticut demand response program to

the extent consistent with the goals of the STAC program and the research activities funded in this appropriations bill.

ECONOMIC REGULATION

| | |
|---|---|
| Appropriations, 2003 | $1,477,000 |
| Budget estimate, 2004 | 1,047,000 |
| Committee recommendation | 1,047,000 |

The Committee recommends $1,047,000 for economic regulation, equal to the budget request.

STRATEGIC PETROLEUM RESERVE

| | |
|---|---|
| Appropriations, 2003 | $171,732,000 |
| Budget estimate, 2004 | 175,081,000 |
| Committee recommendation | 173,081,000 |

The Committee recommends $173,081,000 for the Strategic Petroleum Reserve, an increase of $1,349,000 from the fiscal year 2003 enacted level, and a decrease of $2,000,000 from the budget request. Of the amount provided, the Committee recommends $156,979,000 for storage facilities development and operations, an increase of $1,156,000 over the enacted level. The Committee's recommendation also includes $16,102,000 for management. Funding for the Northeast Home Heating Oil Reserve has been retained in a separate account.

SPR PETROLEUM ACCOUNT

| | |
|---|---|
| Appropriations, 2003 | $1,954,000 |
| Budget estimate, 2004 | |
| Committee recommendation | |

The Committee provides no funding for the Strategic Petroleum Reserve's Petroleum Account for fiscal year 2004 as proposed by the budget request. Funding is not provided due to a contractual change making transportation charges for Royalty-In-Kind fill the responsibility of the contractors. The Committee does not agree to transfer $5,000,000 of prior year funds to the Fossil Energy Research and Development account, as these funds were previously rescinded in Public Law 108–7.

NORTHEAST HOME HEATING OIL RESERVE

| | |
|---|---|
| Appropriations, 2003 | $5,961,000 |
| Budget estimate, 2004 | 5,000,000 |
| Committee recommendation | 5,000,000 |

The Committee recommends $5,000,000 for the Northeast Home Heating Oil Reserve, a decrease of $961,000 from the enacted level, and equal to the budget request. Savings from the enacted levels are the result of re-competed storage contracts.

ENERGY INFORMATION ADMINISTRATION

| | |
|---|---|
| Appropriations, 2003 | $80,087,000 |
| Budget estimate, 2004 | 80,111,000 |
| Committee recommendation | 80,111,000 |

The Committee recommends $80,111,000 for the Energy Information Administration, which is the same as the budget estimate.

# DEPARTMENT OF HEALTH AND HUMAN SERVICES

## INDIAN HEALTH SERVICE

### INDIAN HEALTH SERVICES

| | |
|---|---|
| Appropriations, 2003 | $2,475,916,000 |
| Budget estimate, 2004 | 2,502,393,000 |
| Committee recommendation | 2,546,524,000 |

The Committee recommends an appropriation of $2,546,524,000 for Indian health services, an increase of $70,608,000 above the current year enacted level. Changes include increases of $32,525,000 for partial pay costs, $21,733,000 for staffing of new facilities, $15,000,000 for contract health care, $500,000 for the Alaska telemedicine initiative to bring that project total to $4,000,000, and $850,000 to assist with the Indian Health Service's effort to develop a mobile women's health unit that will be based at an IHS facility in North Dakota and serve the Aberdeen Area. The Committee does not agree with the administration's proposal to reduce the base program for services by $30,616,000 and has carried that amount forward in its fiscal year 2004 recommendation. Within the base program for services, funding for the Montana and North Dakota InPsych programs is continued at $250,000 each. Funds for both the InMed and RAIN programs at the University of North Dakota are also continued at current year enacted levels. An amount of $15,000,000 is continued in the base program for alcohol control, prevention, and treatment efforts in Alaska. Bill language has been included to describe the intended distribution of funds to the Alaska Native Tribal Health Consortium, the State of Alaska and the Alaska Federation of Natives.

The Committee is encouraged by the work that has been accomplished to date by the Service and tribes in collaboration with the Joslin diabetes program. Although funding for this program is derived outside of the appropriations process, the Committee urges that the allocation of additional resources to this important effort be considered in the future.

The Committee recognizes that the problems of understaffing and underfunding are chronic throughout the Service's facilities. Most recently, information was brought to the Committee's attention indicating that the hours at the Fort Totten Clinic at the Spirit Lake Reservation may be insufficient to meet existing health care needs. As an example of the kinds of efforts that would be required to upgrade health services at an IHS facility, the Committee requests that the IHS assess the current delivery of health care at the Fort Totten clinic, evaluate the impact of extended hours and additional staff on the provision of health care, and estimate the anticipated costs associated with expanded service.

Bill language is included in Title III, General Provisions, continuing the demonstration program of the Cheyenne River Sioux Tribe in South Dakota, which provides bonus payments to health professionals. The Committee understands the tribe was not able to take full advantage of the authority provided by this same provision in the fiscal year 2003 bill.

At the Committee's request, the Labor, Health and Human Services, Education and Related Agencies Appropriations Subcommittee

in its fiscal year 2004 bill extended the scope of one of its provisions to include the Indian Health Service. This provision would prohibit the Department of Health and Human Services from using funds appropriated to the Indian Health Service to carry out or administer its human resources consolidation plan. No clear explanation of savings, costs, and benefits of the plan has been provided to the Committee and, in fact, discussions with the Department have not put to rest the Committee's concerns, but instead brought to light additional questions. Given the scarce resources that are available to the Indian Health Service for the delivery of health care, the Committee cannot agree to a reorganization plan that could potentially divert these funds from their primary purpose, has not been clearly demonstrated to offer greater benefits than the current system, and does not have wide support among the tribes.

The Committee notes that authorizing legislation, which proposes to elevate the status of the Director of the Indian Health Service to the Assistant Secretary level, is currently under consideration in both the House and Senate. The Committee fully endorses this legislation with the understanding that it would allow the Director to fulfill his responsibilities with the same authority and access that is provided to the Assistant Secretary for the Bureau of Indian Affairs. In the Committee's view, an enhanced, more visible role for the Service leadership could only help to bring greater attention to the dire need for additional health services throughout Indian Country.

INDIAN HEALTH FACILITIES

| | |
|---|---|
| Appropriations, 2003 | $373,745,000 |
| Budget estimate, 2004 | 387,269,000 |
| Committee recommendation | 391,188,000 |

The Committee recommends an appropriation of $391,188,000 for the facilities account, an amount of $17,443,000 above the current year enacted level. Changes include $3,022,000 for partial pay costs, $3,729,000 for staffing of new facilities, and $300,000 for the Alaska Native Tribal Health Consortium to purchase portable mammogram equipment. An amount of $91,977,000 is proposed for the health facilities construction program, an increase of $22,030,000 above the budget request and $10,392,000 above the enacted level. The allocation of these funds for priority construction projects is shown in the following table:

| Health care facilities construction | Budget estimate | Committee recommendation |
|---|---|---|
| Outpatient Facilities: | | |
| Pinon, AZ | $21,573,000 | $19,577,000 |
| Red Mesa, AZ | 30,000,000 | 30,000,000 |
| St. Paul, AK | | 6,520,000 |
| Metlakatla, AK | 14,511,000 | 9,205,000 |
| Sisseton, SD | 3,863,000 | 17,960,000 |
| Staff quarters: Bethel | | 5,043,000 |
| Regional Youth Treatment Centers: PHX–NV Satellite, Wadsworth, NV | | 3,672,000 |

As it did last year, the Committee has included bill language that would prohibit the use of Indian Health Service appropriated funds for sanitation facilities construction associated with new homes funded with grants by housing programs of the Department

of Housing and Urban Development [DHUD]. These DHUD housing grant programs for new homes are able to fund the sanitation facilities necessary for the homes.

No funds are included by the Committee for either the joint venture program or the small ambulatory grants program due to the lack of resources and the need to fund other IHS priorities. However, the Committee remains supportive of these alternative means for constructing health facilities and will make every effort to resume these programs in future budget cycles.

## OTHER RELATED AGENCIES

### OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION

#### SALARIES AND EXPENSES

| | |
|---|---|
| Appropriations, 2003 | $14,397,000 |
| Budget estimate, 2004 | 13,532,000 |
| Committee recommendation | 13,532,000 |

The Committee recommends an appropriation of $13,532,000 which is the same as the budget estimate.

### INSTITUTE OF AMERICAN INDIAN AND ALASKA NATIVE CULTURE AND ARTS DEVELOPMENT

#### PAYMENTS TO THE INSTITUTE

| | |
|---|---|
| Appropriations, 2003 | $5,454,000 |
| Budget estimate, 2004 | 5,250,000 |
| Committee recommendation | 6,250,000 |

The Committee recommends an appropriation of $6,250,000, an increase of $1,000,000 above the budget estimate. Additional funds are provided to assist the Institute with its effort to establish the first American Indian Lifelong Learning Center. The Committee understands that the Institute has been successful in attracting a significant amount of support from the private sector to fund initial program and construction development, and intends to match the increase provided in this appropriation dollar-for-dollar with non-federal resources.

### SMITHSONIAN INSTITUTION

#### SALARIES AND EXPENSES

| | |
|---|---|
| Appropriations, 2003 | [1] $446,096,000 |
| Budget estimate, 2004 | 476,553,000 |
| Committee recommendation | 487,989,000 |

[1] Includes rescission of $14,100,000 in prior year funds.

The Committee recommends an appropriation of $487,989,000 for salaries and expenses of the Smithsonian Institution, an increase of $27,793,000 above the pre-rescission current year enacted level of $460,196,000. Proposed changes are in agreement with those recommended in the administration's fiscal year 2004 budget request, including an amount of $12,978,000 to meet escalating uncontrollable costs and a net increase of $15,734,000 for program-related activities. Included in this program increase are funds required for

activities related to the opening of two new Smithsonian museums: $4,610,000 for the Udvar-Hazy Center of the National Air and Space Museum, scheduled to open in December 2003, and $5,114,000 for the National Museum of the American Indian, scheduled to open in September 2004. Significant increases have also been provided for additional security, maintenance and information technology efforts, as proposed in the budget request and a small programmatic enhancement of $1,078,000 is provided to expand the Latino grants program and reinstate the science fellowships program. The proposed rearrangement of funds to integrate the various components of the facilities maintenance program has been accepted and includes the redirection of $19,250,000 from museums and research centers to facilities services, as well as the transfer of $11,430,000 from the former repair, restoration and renovation of facilities account. The detail table at the back of the report displays the proposed allocation of funds among the Institution's programs.

FACILITIES CAPITAL

| | |
|---|---|
| Appropriations, 2003 | $98,779,000 |
| Budget estimate, 2004 | 89,970,000 |
| Committee recommendation | 89,970,000 |

The Committee recommends an appropriation of $89,970,000 for the facilities capital account, as proposed in the budget request. Within this total, $71,670,000 is intended for revitalization work, $10,000,000 for construction of POD 5 at the Museum Support Center, and $8,300,000 for facilities planning and design. The Committee notes that the newly created facilities capital account consolidates funding previously appropriated to the construction account and the repair, restoration and renovation of facilities account, and, therefore, has included bill language to transfer and merge existing unobligated balances into the reorganized structure.

## NATIONAL GALLERY OF ART

SALARIES AND EXPENSES

| | |
|---|---|
| Appropriations, 2003 | $76,717,000 |
| Budget estimate, 2004 | 88,849,000 |
| Committee recommendation | 85,650,000 |

The Committee recommends an appropriation of $85,650,000 for salaries and expenses at the National Gallery of Art, an amount of $8,933,000 above the enacted level. Increases include $2,951,000 for pay and benefits and $5,982,000 for program support. Within the latter amount, $2,721,000 is provided for information technology upgrades and $688,000 is for additional security requirements. The Special Exhibitions program is fully funded in the amount of $3,026,000. The detail table at the back of the report displays the distribution of funds among the Gallery's various activities.

REPAIR, RESTORATION, AND RENOVATION OF BUILDINGS

| | |
|---|---|
| Appropriations, 2003 | $16,125,000 |
| Budget estimate, 2004 | 11,600,000 |
| Committee recommendation | 11,600,000 |

The Committee recommends an appropriation of $11,600,000 for the repair, restoration, and renovation of buildings. This amount meets the budget estimate, and provides funding to continue Master Facilities Plan projects, as well as ongoing renovation and repair work.

## JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

OPERATIONS AND MAINTENANCE

| | |
|---|---|
| Appropriations, 2003 | $16,204,000 |
| Budget estimate, 2004 | 16,560,000 |
| Committee recommendation | 16,560,000 |

The Committee recommends an appropriation of $16,560,000 to meet the budget estimate for the operations and maintenance of the John F. Kennedy Center for the Performing Arts.

CONSTRUCTION

| | |
|---|---|
| Appropriations, 2003 | $17,486,000 |
| Budget estimate, 2004 | 16,000,000 |
| Committee recommendation | 16,000,000 |

The Committee recommends an appropriation of $16,000,000 to meet the budget request for major construction and renovation projects of the Kennedy Center.

## WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

SALARIES AND EXPENSES

| | |
|---|---|
| Appropriations, 2003 | $8,433,000 |
| Budget estimate, 2004 | 8,604,000 |
| Committee recommendation | 8,604,000 |

The Committee recommends an appropriation of $8,604,000 for the Woodrow Wilson International Center for Scholars, an amount that meets the budget request. The detail table at the back of the report displays the proposed distribution of funding for the center's activities in the coming fiscal year.

## NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

## NATIONAL ENDOWMENT FOR THE ARTS

GRANTS AND ADMINISTRATION

| | |
|---|---|
| Appropriations, 2003 | $115,732,000 |
| Budget estimate, 2004 | [1] 117,480,000 |
| Committee recommendation | 117,480,000 |

[1] Includes funds previously appropriated separately through the Challenge America Fund account.

The Committee recommends an appropriation of $117,480,000 for the National Endowment of the Arts. This total includes an amount of $100,480,000 for grants and administration, and

$17,000,000 for the Challenge America Fund, which has been folded into the NEA account to more accurately reflect overall program levels. Both sums are in agreement with the budget estimate. An amount of $1,748,000 above the current year enacted level has been included to meet mandatory increases in pay and benefits, as well as other fixed cost adjustments.

Language in title III of the bill retains provisions from prior years regarding priority for rural and underserved communities; priority for grants that encourage public knowledge, education, understanding, and appreciation of the arts; restrictions regarding individual grants, subgranting, and seasonal support; a 15-percent cap on the total amount of grant funds directed to any one State; designation of a category for grants of national significance; and authority to solicit and invest funds.

The detail table at the back of the report displays the proposed distribution among the endowment's activities.

## NATIONAL ENDOWMENT FOR THE HUMANITIES

### GRANTS AND ADMINISTRATION

| | |
|---|---|
| Appropriations, 2003 | $108,919,000 |
| Budget estimate, 2004 | 135,878,000 |
| Committee recommendation | 125,878,000 |

The Committee recommends an appropriation of $125,878,000 for grants and administration of the National Endowment for the Humanities. This amount exceeds the current year enacted level by $16,959,000. Within the overall increase, $1,959,000 is provided to meet fixed costs and $15,000,000 is provided for grants and administration of an American history and civics initiative. While the administration has included a request for funds to implement its $25,000,000 "We the People" American history initiative, Congress is currently considering similar legislation that would complement the administration's proposal. The Committee has attempted to fund the administration's request to the best of its ability given current budget constraints, but expects that design of the final program would incorporate Congressional priorities, should such legislation be enacted into law. The detail table at the back of the report displays the distribution of funds among the agency's various activities.

As in prior years, the Committee has included bill language providing the Endowment with the authority to solicit and invest funds.

### MATCHING GRANTS

| | |
|---|---|
| Appropriations, 2003 | $16,017,000 |
| Budget estimate, 2004 | 16,122,000 |
| Committee recommendation | 16,122,000 |

The Committee recommends an appropriation of $16,122,000 for matching grants. This amount meets the budget request and provides $10,436,000 for Challenge grants and $5,686,000 is for Treasury funds.

## COMMISSION OF FINE ARTS

### SALARIES AND EXPENSES

| | |
|---|---|
| Appropriations, 2003 | $1,216,000 |
| Budget estimate, 2004 | 1,422,000 |
| Committee recommendation | 1,422,000 |

The Committee recommends an appropriation of $1,422,000 for the Commission of Fine Arts, an amount that meets the fiscal year 2004 budget estimate.

### NATIONAL CAPITAL ARTS AND CULTURAL AFFAIRS

| | |
|---|---|
| Appropriations, 2003 | $6,954,000 |
| Budget estimate, 2004 | 5,000,000 |
| Committee recommendation | 6,000,000 |

The Committee recommends an appropriation of $6,000,000 for the National Capital Arts and Cultural Affairs Program, an increase of $1,000,000 over the budget request.

## ADVISORY COUNCIL ON HISTORIC PRESERVATION

| | |
|---|---|
| Appropriations, 2003 | $3,643,000 |
| Budget estimate, 2004 | 4,100,000 |
| Committee recommendation | 4,000,000 |

The Committee recommends $4,000,000 for the Advisory Council on Historic Preservation, a reduction of $100,000 from the budget request. The amount provided equals the authorized funding level for the Council.

## NATIONAL CAPITAL PLANNING COMMISSION

### SALARIES AND EXPENSES

| | |
|---|---|
| Appropriations, 2003 | $7,206,000 |
| Budget estimate, 2004 | 8,230,000 |
| Committee recommendation | 8,030,000 |

The Committee recommends an appropriation of $8,030,000 for the National Capital Planning Commission, an amount of $824,000 above the current year enacted level. The increase is intended to cover the uncontrollable cost adjustments of pay and benefits, as well as rent, utilities and other program-related expenses. The Committee has not funded the proposed $200,000 railroad study, but would reconsider that proposal at a later date provided that there is demonstrated support from the other agencies and private sector groups that would need to be involved to ensure the success of this effort.

## UNITED STATES HOLOCAUST MEMORIAL MUSEUM

### HOLOCAUST MEMORIAL MUSEUM

| | |
|---|---|
| Appropriations, 2003 | $38,412,000 |
| Budget estimate, 2004 | 39,997,000 |
| Committee recommendation | 39,997,000 |

The Committee recommends an appropriation of $39,997,000 for the Holocaust Memorial Museum. This amount meets the fiscal

year 2004 budget estimate and provides additional funds to meet fixed cost increases and maintain museum operations at the current level.

## PRESIDIO TRUST

### PRESIDIO TRUST FUND

| | |
|---|---|
| Appropriations, 2003 | $21,188,000 |
| Budget estimate, 2004 | 20,700,000 |
| Committee recommendation | 20,700,000 |

The Committee recommends $20,700,000 for the Presidio Trust, the same as the budget request.

## TITLE III—GENERAL PROVISIONS

The Committee has recommended inclusion of several general provisions in the bill including the following:

SEC. 301. Provides that contracts which provide consulting services be a matter of public record and available for public review, except where otherwise provided by law.

SEC. 302. Provides that appropriations available in the bill shall not be used to produce literature or otherwise promote public support of a legislative proposal on which legislative action is not complete.

SEC. 303. Provides that appropriations made available in this bill will not remain available beyond the current fiscal year unless otherwise provided.

SEC. 304. Provides that appropriations made available in this bill cannot be used to provide a cook, chauffeur, or other personal servants.

SEC. 305. Provides for restrictions on departmental assessments unless approved by the Committees on Appropriations.

SEC. 306. Limits the actions of the Forest Service and the Bureau of Land Management with regard to the sale of giant sequoia trees to a manner consistent with such sales as were conducted in fiscal year 2000.

SEC. 307. Retains mining patent moratorium carried in previous years.

SEC. 308. Provides that funds appropriated to the Bureau of Indian Affairs and the Indian Health Service for contract support costs for fiscal years 1994 through 2002 are the total amounts available except that, for the Bureau of Indian Affairs, tribes and tribal organizations may use their tribal priority allocations for unmet indirect costs of ongoing contracts, grants, self-governance compacts, or annual funding agreements.

SEC. 309. Includes language defining the grantmaking capabilities and responsibilities of the National Endowment of the Arts. Grants to individuals may be made only for literature fellowships, national heritage fellowships, or American jazz masters fellowships. The Chairperson of the Endowment will establish procedures to ensure that grants made, except those to a State or local arts agency, will not be used to make a further grant to any other organization or individual to conduct activity independent of the direct grant recipient. Grants for seasonal support may not be awarded unless the application is specific to the contents of the season.

SEC. 310. Includes language allowing the National Endowment for the Arts and the National Endowment for the Humanities to raise funds and receive gifts, to deposit such in an interest-bearing account for the appropriate Endowment, and to use such to further the functions of the respective Endowments in accordance with the specified intent of the donors.

SEC. 311. Provides language for awarding financial assistance to underserved populations under the National Foundation on the Arts and the Humanities Act of 1965. With funds appropriated to carry out section 5 of the act, the chairman will establish a category of national significance grants. With the exception of this grant category, the chairman will not make grants exceeding 15 percent, in the aggregate, of such funds to any single State.

SEC. 312. Prohibits the use of appropriations to fund any activities associated with the issuance of the 5-year program under the Forest and Rangeland Renewable Resources Planning Act. Strategic planning activities carried out for that act should now be completed as part of the agency's compliance with the Government Performance and Results Act, Public Law 103–62.

SEC. 313. Prohibits the use of funds to support Government-wide administrative functions unless they are justified in the budget process and approved by the House and Senate Appropriations Committees.

SEC. 314. Prohibits the use of funds for GSA telecommunication centers.

SEC. 315. Allows the Secretaries of the Interior and Agriculture to limit competition for watershed restoration projects contracts.

SEC. 316. Provides additional authority to use the roads and trails funds for priority forest health related management. The Committee recognizes that there is a serious backlog in important road, trail and bridge work throughout the national forest system just as there is a serious backlog in needed management related to forest health.

SEC. 317. Restricts the use of answering machines during business hours.

SEC. 318. Addresses timber sales involving Alaska western red cedar. Mills which process western red cedar in the Pacific Northwest have an insufficient supply of western red cedar, and the national forest in southeast Alaska sometimes has a surplus. This provision continues a program by which Alaska's surplus western red cedar is made available preferentially to U.S. domestic mills outside Alaska, prior to export abroad.

SEC. 319. Provides that the Forest Service may not inappropriately use the Recreation Fee Demonstration program to supplant existing recreation concessions on the national forests.

SEC. 320. Continues a provision providing that the Secretary of Agriculture shall not be considered in violation of certain provisions of the Forest and Rangeland Renewable Resources Planning Act solely because more than 15 years have passed without revision of a forest plan, provided that the Secretary is working in good faith to complete the plan revision within available funds.

SEC. 321. Prohibits oil, natural gas and mining related activities within current national monument boundaries, except where such activities are allowed under the presidential proclamation establishing the monument.

SEC. 322. Makes employees of foundations established by Acts of Congress to solicit private sector funds on behalf of Federal land management agencies eligible to qualify for General Service Administration contract airfares.

SEC. 323. Provides the Secretary of Agriculture and the Secretary of the Interior the authority to enter into reciprocal agreements with foreign nations concerning the personal liability of firefighters.

SEC. 324. Continues a provision that allows existing permit holders whose permits will or have expired due to agency delays to continue grazing activities until the Secretary of Agriculture or the Secretary of the Interior completes an environmental review of these permits.

SEC. 325. Allows the Eagle Butte Service Unit of the Indian Health Service to utilize health care funding in a more efficient manner.

SEC. 326. Restricts the ability to transfer funds provided in this Act.

SEC. 327. Restricts funding for improvements to Pennsylvania Avenue in front of the White House.

SEC. 328. Allows the Secretary of Agriculture and the Secretary of Interior to consider local contractors when awarding contracts for certain activities on public lands.

SEC. 329. Allows for local exemption from Forest Service fee demonstration program.

SEC. 330. Modifies the Gallatin Land Consolidation Act of 1998.

SEC. 331. Authorizes the Secretary of Agriculture, subject to any terms and conditions the Secretary may require, to convey to a participating State land or interest in land acquired under the Forest Legacy program.

SEC. 332. Amends the Lake Tahoe Restoration Act to modify cost sharing requirements.

SEC. 333. Concerns legal challenges to timber sales on the Tongass National Forest. This section provides for expedited judicial review such that the Federal District Court shall render a decision within 180 days after an application for review is filed.

SEC. 334. Provides authority for the mutual termination of timber contracts in Region 10 of the Forest Service where the Secretary of Agriculture determines under the Secretary's sole discretion that the contract is uneconomical to perform.

## BUDGETARY IMPACT OF BILL

### PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93–344, AS AMENDED

[In millions of dollars]

| | Budget authority | | Outlays | |
|---|---|---|---|---|
| | Committee allocation | Amount of bill | Committee allocation | Amount of bill |
| Comparison of amounts in the bill with Committee allocations to its subcommittees of amounts in the Budget Resolution for 2004: Subcommittee on Interior: | | | | |
| Discretionary | 19,627 | 19,627 | 19,395 | [1] 19,359 |
| Mandatory | 64 | 64 | 70 | [1] 70 |
| Projection of outlays associated with the recommendation: | | | | |
| 2004 | ..... | ..... | ..... | [2] 13,147 |
| 2005 | ..... | ..... | ..... | 4,120 |
| 2006 | ..... | ..... | ..... | 1,482 |
| 2007 | ..... | ..... | ..... | 638 |
| 2008 and future years | ..... | ..... | ..... | 244 |

BUDGETARY IMPACT OF BILL—Continued

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93–344, AS AMENDED

[In millions of dollars]

| | Budget authority | | Outlays | |
|---|---|---|---|---|
| | Committee allocation | Amount of bill | Committee allocation | Amount of bill |
| Financial assistance to State and local governments for 2004 | NA | 2,623 | NA | 1,580 |

[1] Includes outlays from prior-year budget authority.
[2] Excludes outlays from prior-year budget authority.

NA: Not applicable.

## LIMITATIONS AND LEGISLATIVE PROVISIONS

### COMPLIANCE WITH PARAGRAPH 7, RULE XVI OF THE STANDING RULES OF THE SENATE

Rule XVI, paragraph 7 requires that every report on a general appropriation bill filed by the Committee must identify each recommended amendment which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session.

Those items are as follows:

—Sums provided to the Bureau of Land Management to inventory, manage, and improve rangelands for domestic livestock grazing pursuant to Public Law 95–514, the Public Rangeland Improvement Act of 1978.

—$221,803,000 for the endangered species program, U.S. Fish and Wildlife Service.

—$3,400,000 for the Yukon River Restoration and Enhancement Fund, U.S. Fish and Wildlife Service, pursuant to the Fisheries Act of 1995.

—Sums provided to the Fish and Wildlife Service for the conservation and protection of marine mammals pursuant to Public Law 103–238, the Marine Mammal Protection Act Amendments of 1994.

—$1,000,000 for the John H. Chafee Blackstone River National Heritage Corridor.

—$3,000,000 for start-up and matching funds for projects of the National Forest Foundation, U.S. Forest Service.

—Sums provided to the Department of Energy for the integration of fuel cells with hydrogen production systems pursuant to the Hydrogen Future Act of 1996.

—Sums provided to the Department of Energy for various programs authorized in Public Law 102–486, Energy Policy Act of 1992.

—$81,158,000 for economic regulation and the Energy Information Administration, Department of Energy, pursuant to the Omnibus Budget Reconciliation Act of 1981.

—$13,532,000 for the Office of Navajo and Hopi Relocation.

—$117,800,000 for the National Endowment for the Arts.

—$142,000,000 for the National Endowment for the Humanities.

—$45,000 for the Cache La Poudre River Corridor Commission.

### COMPLIANCE WITH PARAGRAPH 7(C), RULE XXVI, OF THE STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on July 10, 2003, the Committee ordered reported en bloc H.R. 2555, a bill making appropriations for the Department of Homeland Security for the fiscal

year ending September 30, 2004, as amended; and S. 1391, an original bill making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 2004, each subject to amendment and each subject to the budget allocations, by a recorded vote of 29–0, a quorum being present. The vote was as follows:

| Yeas | Nays |
|---|---|
| Chairman Stevens | |
| Mr. Cochran | |
| Mr. Specter | |
| Mr. Domenici | |
| Mr. Bond | |
| Mr. McConnell | |
| Mr. Burns | |
| Mr. Shelby | |
| Mr. Gregg | |
| Mr. Bennett | |
| Mr. Campbell | |
| Mr. Craig | |
| Mrs. Hutchison | |
| Mr. DeWine | |
| Mr. Brownback | |
| Mr. Byrd | |
| Mr. Inouye | |
| Mr. Hollings | |
| Mr. Leahy | |
| Mr. Harkin | |
| Ms. Mikulski | |
| Mr. Reid | |
| Mr. Kohl | |
| Mrs. Murray | |
| Mr. Dorgan | |
| Mrs. Feinstein | |
| Mr. Durbin | |
| Mr. Johnson | |
| Ms. Landrieu | |

## COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include "(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee."

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets; new matter is

printed in italic; and existing law in which no change is proposed is shown in roman.

With respect to this bill, it is the opinion of the Committee that it is necessary to dispense with these requirements in order to expedite the business of the Senate.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| TITLE I—DEPARTMENT OF THE INTERIOR | | | | | |
| BUREAU OF LAND MANAGEMENT | | | | | |
| Management of Lands and Resources | | | | | |
| Land Resources: | | | | | |
| Soil, water and air management | 35,824 | 34,936 | 35,136 | −688 | +200 |
| Range management | 72,256 | 70,180 | 73,080 | +824 | +2,900 |
| Forestry management | 7,188 | 8,197 | 8,197 | +1,009 | ..... |
| Riparian management | 21,967 | 21,972 | 21,972 | +5 | ..... |
| Cultural resources management | 15,257 | 14,700 | 14,700 | −557 | ..... |
| Wild horse and burro management | 29,524 | 29,422 | 29,422 | −102 | ..... |
| Subtotal, Land Resources | 182,016 | 179,407 | 182,507 | +491 | +3,100 |
| Wildlife and Fisheries Wildlife management | 22,201 | 22,423 | 22,423 | +222 | ..... |
| Fisheries management | 11,593 | 11,869 | 11,869 | +276 | ..... |
| Subtotal, Wildlife and Fisheries | 33,794 | 34,292 | 34,292 | +498 | ..... |
| Threatened and endangered species | 21,532 | 21,831 | 21,831 | +299 | ..... |
| Recreation Management: | | | | | |
| Wilderness management | 17,374 | 16,999 | 16,999 | −375 | ..... |
| Recreation resources management | 41,472 | 48,718 | 45,681 | +4,209 | −3,037 |
| Recreation operations (fees) | 993 | 1,000 | 1,000 | +7 | ..... |
| Subtotal, Recreation Management | 59,839 | 66,717 | 63,680 | +3,841 | −3,037 |
| Energy and Minerals: | | | | | |
| Oil and gas | 86,123 | 85,953 | 87,165 | +1,042 | +1,212 |
| Coal management | 9,526 | 9,538 | 9,538 | +12 | ..... |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Other mineral resources | 10,250 | 10,434 | 10,434 | +184 | ..... |
| Subtotal, Energy and Minerals | 105,899 | 105,925 | 107,137 | +1,238 | +1,212 |
| Alaska minerals | 2,484 | 2,222 | 2,484 | ..... | +262 |
| Realty and Ownership Management: | | | | | |
| Alaska conveyance | 36,826 | 32,943 | 47,943 | +11,117 | +15,000 |
| Cadastral survey | 15,024 | 13,945 | 17,420 | +2,396 | +3,475 |
| Land and realty management | 36,770 | 34,045 | 36,545 | −225 | +2,500 |
| Subtotal, Realty and Ownership Management | 88,620 | 80,933 | 101,908 | +13,288 | +20,975 |
| Resource Protection and Maintenance: | | | | | |
| Resource management planning | 47,242 | 48,146 | 48,146 | +904 | ..... |
| Resource protection and law enforcement | 14,318 | 14,798 | 15,298 | +980 | +500 |
| Hazardous materials management | 16,705 | 16,726 | 16,726 | +21 | ..... |
| Subtotal, Resource Protection and Maintenance | 78,265 | 79,670 | 80,170 | +1,905 | +500 |
| Transportation and Facilities Maintenance: | | | | | |
| Operations | 6,386 | 6,402 | 6,402 | +16 | ..... |
| Annual maintenance | 31,974 | 31,025 | 31,025 | −949 | ..... |
| Deferred maintenance | 13,600 | 11,503 | 12,503 | −1,097 | +1,000 |
| Infrastructure improvement | 30,826 | 29,414 | 29,414 | −1,412 | ..... |
| Subtotal, Transportation/Facilities Maintenance | 82,786 | 78,344 | 79,344 | −3,442 | +1,000 |
| Land and resources information systems | 19,215 | 18,991 | 18,991 | −224 | ..... |
| Mining Law Administration: | | | | | |
| Administration | 32,696 | 32,696 | 32,696 | ..... | ..... |

| | | | | | |
|---|---|---|---|---|---|
| Offsetting fees | −32,696 | −32,696 | −32,696 | ..... | ..... |
| Subtotal, Mining Law Administration | ..... | ..... | ..... | ..... | ..... |
| Workforce and Organizational Support: | | | | | |
| Information systems operations | 16,342 | 18,762 | 18,762 | +2,420 | ..... |
| Administrative support | 49,785 | 49,817 | 49,817 | +32 | ..... |
| Bureauwide fixed costs | 65,885 | 70,195 | 70,195 | +4,310 | ..... |
| Subtotal, Workforce and Organizational Support | 132,012 | 138,774 | 138,774 | +6,762 | ..... |
| Challenge cost share | 13,882 | 20,973 | 15,973 | +2,091 | −5,000 |
| Total, Management of Lands and Resources | 820,344 | 828,079 | 847,091 | +26,747 | +19,012 |
| Wildland Fire Management | | | | | |
| Preparedness | 275,411 | 282,725 | 282,725 | +7,314 | ..... |
| Fire suppression operations | 159,309 | 195,310 | 195,310 | +36,001 | ..... |
| Other operations | 215,433 | 220,690 | 220,690 | +5,257 | ..... |
| Other appropriations (Public Law 108–7) | 189,000 | ..... | ..... | −189,000 | ..... |
| Total, Wildland Fire Management | 839,153 | 698,725 | 698,725 | −140,428 | ..... |
| Central Hazardous Materials Fund | | | | | |
| Bureau of Land Management | 9,913 | 9,978 | 9,978 | +65 | ..... |
| Construction | | | | | |
| Construction | 11,898 | 10,976 | 12,476 | +578 | +1,500 |
| Land Acquisition | | | | | |
| Land Acquisition: | | | | | |
| Acquisitions | 27,272 | 18,186 | 19,100 | −8,172 | +914 |
| Emergencies and hardships | 1,490 | 1,500 | 2,000 | +510 | +500 |
| Acquisition management | 3,974 | 3,500 | 4,000 | +26 | +500 |
| Land exchange equalization payment | 497 | 500 | 500 | +3 | ..... |
| Total, Land Acquisition | 33,233 | 23,686 | 25,600 | −7,633 | +1,914 |
| Oregon and California Grant Lands | | | | | |
| Western Oregon resources management | 85,794 | 87,454 | 87,454 | +1,660 | ..... |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Western Oregon information and resource data systems | 2,192 | 2,202 | 2,202 | +10 | ..... |
| Western Oregon transportation & facilities maintenance | 10,887 | 10,911 | 10,911 | +24 | ..... |
| Western Oregon construction and acquisition | 297 | 297 | 297 | ..... | ..... |
| Jobs in the woods | 5,777 | 5,808 | 5,808 | +31 | ..... |
| Total, Oregon and California Grant Lands | 104,947 | 106,672 | 106,672 | +1,725 | ..... |
| Range Improvements | | | | | |
| Improvements to public lands | 7,873 | 7,873 | 7,873 | ..... | ..... |
| Farm Tenant Act lands | 1,527 | 1,527 | 1,527 | ..... | ..... |
| Administrative expenses | 600 | 600 | 600 | ..... | ..... |
| Total, Range Improvements | 10,000 | 10,000 | 10,000 | ..... | ..... |
| Service Charges, Deposits, and Forfeitures | | | | | |
| Rights-of-way processing | 1,115 | 12,000 | 10,667 | +9,552 | −1,333 |
| Adopt-a-horse program | 1,225 | 1,225 | 1,225 | ..... | ..... |
| Repair of damaged lands | 3,666 | 3,666 | 3,666 | ..... | ..... |
| Cost recoverable realty cases | 515 | 1,015 | 515 | ..... | −500 |
| Timber purchaser expenses | 50 | 50 | 50 | ..... | ..... |
| Copy fees | 1,329 | 2,534 | 2,534 | +1,205 | ..... |
| Subtotal (gross) | 7,900 | 20,490 | 18,657 | +10,757 | −1,833 |
| Offsetting fees | −7,900 | −20,490 | −18,657 | −10,757 | +1,833 |
| Total, Service Charges, Deposits & Forfeitures | ..... | ..... | ..... | ..... | ..... |

| | | | | | |
|---|---|---|---|---|---|
| Miscellaneous Trust Funds | | | | | |
| Current appropriations | 12,405 | 12,405 | 12,405 | ..... | ..... |
| TOTAL, BUREAU OF LAND MANAGEMENT | 1,841,893 | 1,700,521 | 1,722,947 | −118,946 | +22,426 |
| UNITED STATES FISH AND WILDLIFE SERVICE | | | | | |
| Resource Management | | | | | |
| Ecological Services: | | | | | |
| Endangered species: | | | | | |
| Candidate conservation | 9,867 | 8,670 | 10,130 | +263 | +1,460 |
| Listing | 9,018 | 12,286 | 12,286 | +3,268 | ..... |
| Consultation | 47,459 | 45,734 | 46,034 | −1,425 | +300 |
| Recovery | 65,412 | 62,029 | 66,739 | +1,327 | +4,710 |
| Subtotal, Endangered species | 131,756 | 128,719 | 135,189 | +3,433 | +6,470 |
| Habitat conservation | 85,070 | 82,336 | 82,133 | −2,937 | −203 |
| Environmental contaminants | 10,710 | 10,805 | 10,805 | +95 | ..... |
| Subtotal, Ecological Services | 227,536 | 221,860 | 228,127 | +591 | +6,267 |
| Refuges and Wildlife: | | | | | |
| Refuge operations and maintenance | 367,377 | 402,015 | 387,000 | +19,623 | −15,015 |
| Salton Sea recovery | 992 | ..... | ..... | −992 | ..... |
| Migratory bird management | 28,697 | 31,121 | 32,596 | +3,899 | +1,475 |
| Law enforcement operations | 51,590 | 52,666 | 53,366 | +1,776 | +700 |
| Subtotal, Refuges and Wildlife | 448,656 | 485,802 | 472,962 | +24,306 | −12,840 |
| Fisheries: | | | | | |
| Hatchery operations and maintenance | 54,098 | 58,027 | 55,715 | +1,617 | −2,312 |
| Fish and wildlife management | 52,538 | 45,579 | 53,332 | +794 | +7,753 |
| Subtotal, Fisheries | 106,636 | 103,606 | 109,047 | +2,411 | +5,441 |
| General Administration: | | | | | |
| Central office administration | 14,474 | 17,275 | 17,275 | +2,801 | ..... |
| Regional office administration | 24,060 | 23,787 | 23,787 | −273 | ..... |
| Servicewide administrative support | 58,132 | 57,709 | 57,709 | −423 | ..... |
| National Fish and Wildlife Foundation | 7,620 | 7,670 | 7,670 | +50 | ..... |
| National Conservation Training Center | 16,037 | 15,639 | 16,489 | +452 | +850 |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| International affairs | 8,114 | 8,178 | 8,178 | +64 | ..... |
| Caddo Lake Ramsar Center | 199 | ..... | 1,000 | +801 | +1,000 |
| Subtotal, General Administration | 128,636 | 130,258 | 132,108 | +3,472 | +1,850 |
| Total, Resource Management | 911,464 | 941,526 | 942,244 | +30,780 | +718 |
| Construction | | | | | |
| Construction and rehabilitation: | | | | | |
| Line item construction | 43,425 | 24,073 | 41,965 | −1,460 | +17,892 |
| Nationwide engineering services | 10,648 | 11,320 | 11,320 | +672 | ..... |
| Total, Construction | 54,073 | 35,393 | 53,285 | −788 | +17,892 |
| Land Acquisition | | | | | |
| Fish and Wildlife Service: | | | | | |
| Acquisitions—Federal refuge lands | 55,507 | 24,684 | 47,331 | −8,176 | +22,647 |
| Inholdings | 1,987 | 2,500 | 2,500 | +513 | ..... |
| Emergencies and hardships | 1,987 | 2,000 | 2,000 | +13 | ..... |
| Exchanges | 993 | 1,000 | 1,000 | +7 | ..... |
| Acquisition management | 9,935 | 8,495 | 9,800 | −135 | +1,305 |
| Cost allocation methodology | 2,484 | 2,058 | 2,058 | −426 | ..... |
| Total, Land Acquisition | 72,893 | 40,737 | 64,689 | −8,204 | +23,952 |
| Landowner Incentive Program | | | | | |
| Grants to States | 39,740 | 40,000 | 40,000 | +260 | ..... |

| | | | | | |
|---|---|---|---|---|---|
| Rescission of fiscal year 2002 funds | −40,000 | ..... | ..... | +40,000 | ..... |
| Total, Landowner incentive program | −260 | 40,000 | 40,000 | +40,260 | ..... |
| **Private Stewardship Grants Program** | | | | | |
| Stewardship grants | 9,935 | 10,000 | 10,000 | +65 | ..... |
| Rescission of fiscal year 2002 funds | −10,000 | ..... | ..... | +10,000 | ..... |
| Total, Private stewardship grants program | −65 | 10,000 | 10,000 | +10,065 | ..... |
| **Cooperative Endangered Species Conservation Fund** | | | | | |
| Grants to States | 26,754 | 34,029 | 34,029 | +7,275 | ..... |
| HCP land acquisition | 51,136 | 50,000 | 50,000 | −1,136 | ..... |
| Administration | 2,583 | 2,585 | 2,585 | +2 | ..... |
| Total, Cooperative Endangered Species Fund | 80,473 | 86,614 | 86,614 | +6,141 | ..... |
| **National Wildlife Refuge Fund** | | | | | |
| Payments in lieu of taxes | 14,320 | 14,414 | 14,414 | +94 | ..... |
| **North American Wetlands Conservation Fund** | | | | | |
| Wetlands conservation | 36,777 | 47,578 | 41,000 | +4,223 | −6,578 |
| Administration | 1,532 | 1,982 | 1,982 | +450 | ..... |
| Total, North American Wetlands Conservation Fund | 38,309 | 49,560 | 42,982 | +4,673 | −6,578 |
| **Neotropical Migratory Bird Conservation Fund** | | | | | |
| Migratory bird grants | 2,981 | ..... | 3,000 | +19 | +3,000 |
| **Multinational Species Conservation Fund** | | | | | |
| African elephant conservation | 1,192 | 1,000 | 1,500 | +308 | +500 |
| Rhinoceros and tiger conservation | 1,192 | 1,000 | 1,500 | +308 | +500 |
| Asian elephant conservation | 1,192 | 1,000 | 1,500 | +308 | +500 |
| Great ape conservation | 1,192 | 1,000 | 1,500 | +308 | +500 |
| Neotropical migratory bird conservation | ..... | 3,000 | ..... | ..... | −3,000 |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Total, Multinational Species Conservation Fund | 4,768 | 7,000 | 6,000 | +1,232 | −1,000 |
| State and Tribal Wildlife Grants | | | | | |
| State and tribal wildlife grants | 64,577 | 59,983 | 75,000 | +10,423 | +15,017 |
| TOTAL, U.S. FISH AND WILDLIFE SERVICE | 1,243,533 | 1,285,227 | 1,338,228 | +94,695 | +53,001 |
| Appropriations | (1,293,533) | (1,285,227) | (1,338,228) | (+44,695) | (+53,001) |
| Rescission | (−50,000) | ..... | ..... | (+50,000) | ..... |
| NATIONAL PARK SERVICE | | | | | |
| Operation of the National Park System | | | | | |
| Park Management: | | | | | |
| Resource stewardship | 338,149 | 334,646 | 342,485 | +4,336 | +7,839 |
| Visitor services | 315,375 | 318,028 | 323,965 | +8,590 | +5,937 |
| Maintenance | 519,970 | 569,695 | 567,294 | +47,324 | −2,401 |
| Park support | 283,305 | 294,590 | 288,336 | +5,031 | −6,254 |
| Subtotal, Park Management | 1,456,799 | 1,516,959 | 1,522,080 | +65,281 | +5,121 |
| External administrative costs | 107,532 | 114,923 | 114,219 | +6,687 | −704 |
| Total, Operation of the National Park System | 1,564,331 | 1,631,882 | 1,636,299 | +71,968 | +4,417 |
| United States Park Police | | | | | |
| Park Police | 77,921 | 78,859 | 78,349 | +428 | −510 |

| National Recreation and Preservation | | | | | |
|---|---|---|---|---|---|
| Recreation programs | 548 | 855 | 555 | +7 | −300 |
| Natural programs | 10,877 | 12,511 | 12,511 | +1,634 | ..... |
| Cultural programs | 19,918 | 19,071 | 19,936 | +18 | +865 |
| International park affairs | 1,708 | 1,626 | 1,626 | −82 | ..... |
| Environmental and compliance review | 397 | 401 | 401 | +4 | ..... |
| Grant administration | 1,575 | 1,595 | 1,595 | +20 | ..... |
| Heritage Partnership Programs: | | | | | |
| Commissions and grants | 14,162 | 7,616 | 13,487 | −675 | +5,871 |
| Administrative support | 118 | 124 | 124 | +6 | ..... |
| Subtotal, Heritage Partnership Programs | 14,280 | 7,740 | 13,611 | −669 | +5,871 |
| Statutory or Contractual Aid: | | | | | |
| Aleutian World War II Historic Area | 397 | ..... | ..... | −397 | ..... |
| Benjamin Franklin Tercentenary Commission | ..... | ..... | 200 | +200 | +200 |
| Blue Ridge Parkway (Folk Art Center) | ..... | ..... | ..... | ..... | ..... |
| Brown Foundation | 200 | 101 | 200 | ..... | +99 |
| Chesapeake Bay Gateway | 1,987 | 798 | 2,500 | +513 | +1,702 |
| Dayton Aviation Heritage Commission | 446 | 47 | 87 | −359 | +40 |
| Flight 93 Memorial | 298 | ..... | ..... | −298 | ..... |
| French and Indian War (PA) | ..... | ..... | ..... | ..... | ..... |
| Ice Age National Scientific Reserve | 801 | 806 | 806 | +5 | ..... |
| Jamestown 2007 | 199 | ..... | 199 | ..... | +199 |
| Johnstown Area Heritage Association | 49 | 49 | 49 | ..... | ..... |
| Lake Roosevelt Forum | 50 | ..... | ..... | −50 | ..... |
| Lamprey River | 596 | 155 | 1,200 | +604 | +1,045 |
| Louisiana Purchase Comm of Arkansas | 199 | ..... | ..... | −199 | ..... |
| Mandan Interpetive Center and Lodge project | ..... | ..... | 500 | +500 | +500 |
| Martin Luther King, Jr. Center | 525 | 528 | 528 | +3 | ..... |
| National Constitution Center, PA | 497 | ..... | ..... | −497 | ..... |
| Native Hawaiian culture and arts program | 735 | 740 | 740 | +5 | ..... |
| New Orleans Jazz Commission | 66 | 66 | 66 | ..... | ..... |
| Office of Arctic Studies | 1,490 | ..... | 1,500 | +10 | +1,500 |
| Penn Center National landmark, SC | 497 | ..... | ..... | −497 | ..... |
| Roosevelt Campobello International Park Commission | 797 | 847 | 847 | +50 | ..... |
| Sewall-Belmont House | 397 | ..... | ..... | −397 | ..... |
| Sleeping Rainbow Ranch, Capitol Reef NP | 497 | ..... | 497 | ..... | +497 |
| St. Charles Interpretive Center | 497 | ..... | ..... | −497 | ..... |
| Vancouver National Historic reserve | 248 | ..... | ..... | −248 | ..... |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Virginia Key Miami Beach | 497 | ..... | ..... | −497 | ..... |
| Subtotal, Statutory or Contractual Aid | 11,965 | 4,137 | 9,919 | −2,046 | +5,782 |
| Total, National Recreation and Preservation | 61,268 | 47,936 | 60,154 | −1,114 | +12,218 |
| Urban Park and Recreation Fund | | | | | |
| Urban park grants | 298 | 305 | 305 | +7 | ..... |
| Historic Preservation Fund | | | | | |
| State historic preservation offices | 33,779 | 34,000 | 37,000 | +3,221 | +3,000 |
| Tribal grants | 2,981 | 3,000 | 3,250 | +269 | +250 |
| Grants for millennium initiative | 29,805 | 30,000 | 32,000 | +2,195 | +2,000 |
| National trust (endowment) | 1,987 | ..... | 500 | −1,487 | +500 |
| HBCUs | ..... | ..... | 3,000 | +3,000 | +3,000 |
| Total, Historic Preservation Fund | 68,552 | 67,000 | 75,750 | +7,198 | +8,750 |
| Construction | | | | | |
| Emergency and unscheduled | 3,477 | 5,500 | 5,500 | +2,023 | ..... |
| Housing | 9,935 | 8,000 | 8,000 | −1,935 | ..... |
| Equipment replacement | 31,752 | 38,460 | 35,460 | +3,708 | −3,000 |
| Planning, construction | 25,235 | 24,480 | 24,480 | −755 | ..... |
| General management plans | 13,806 | 13,420 | 13,420 | −386 | ..... |
| Line item construction and maintenance | 214,194 | 207,231 | 224,505 | +10,311 | +17,274 |
| Construction program management | 24,631 | 27,466 | 27,466 | +2,835 | ..... |
| Dam safety | 2,682 | 2,700 | 2,700 | +18 | ..... |
| Total, Construction | 325,712 | 327,257 | 341,531 | +15,819 | +14,274 |

| | | | | | |
|---|---|---|---|---|---|
| Land and Water Conservation Fund | | | | | |
| (Rescission of contract authority) | −30,000 | −30,000 | −30,000 | ..... | ..... |
| Land Acquisition and State Assistance | | | | | |
| Assistance to States: | | | | | |
| State conservation grants | 94,383 | 156,000 | 100,000 | +5,617 | −56,000 |
| Administrative expenses | 2,981 | 4,011 | 4,000 | +1,019 | −11 |
| Total, Assistance to States | 97,364 | 160,011 | 104,000 | +6,636 | −56,011 |
| National Park Service: | | | | | |
| Acquisitions | 53,530 | 58,969 | 34,819 | −18,711 | −24,150 |
| Emergencies and hardships | 3,974 | 4,000 | 4,000 | +26 | ..... |
| Acquisition management | 12,506 | 11,654 | 11,654 | −852 | ..... |
| Inholdings | 3,974 | 4,000 | 4,000 | +26 | ..... |
| Total, National Park Service | 73,984 | 78,623 | 54,473 | −19,511 | −24,150 |
| Total, Land Acquisition and State Assistance | 171,348 | 238,634 | 158,473 | −12,875 | −80,161 |
| TOTAL, NATIONAL PARK SERVICE | 2,239,430 | 2,361,873 | 2,320,861 | +81,431 | −41,012 |
| Appropriations | (2,269,430) | (2,391,873) | (2,350,861) | (+81,431) | (−41,012) |
| Rescission | (−30,000) | (−30,000) | (−30,000) | ..... | ..... |
| UNITED STATES GEOLOGICAL SURVEY | | | | | |
| Surveys, Investigations, and Research | | | | | |
| Mapping, Remote Sensing, and Geographic Investigations: | | | | | |
| Cooperative topographic mapping | 81,120 | 74,108 | 81,947 | +827 | +7,839 |
| Land remote sensing | 35,711 | 34,039 | 30,398 | −5,313 | −3,641 |
| Geographic analysis and monitoring | 16,374 | 12,335 | 16,544 | +170 | +4,209 |
| Subtotal, National Mapping Program | 133,205 | 120,482 | 128,889 | −4,316 | +8,407 |
| Geologic Hazards, Resource and Processes: | | | | | |
| Geologic hazards assessments | 74,990 | 72,776 | 77,395 | +2,405 | +4,619 |
| Geologic landscape and coastal assessments | 78,698 | 79,430 | 77,450 | −1,248 | −1,980 |
| Geologic resource assessments | 79,479 | 69,369 | 82,027 | +2,548 | +12,658 |
| Subtotal, Geologic Hazards, Resource & Processes | 233,167 | 221,575 | 236,872 | +3,705 | +15,297 |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Water Resources Investigations: | | | | | |
| Hydrologic monitoring, assessments and research: | | | | | |
| Ground water resources program | 5,410 | 6,529 | 6,417 | +1,007 | −112 |
| National water quality assessment | 63,217 | 63,818 | 63,818 | +601 | ..... |
| Toxic substances hydrology | 13,437 | 11,065 | 15,552 | +2,115 | +4,487 |
| Hydrologic research and development | 15,386 | 13,723 | 14,429 | −957 | +706 |
| National streamflow information program | 14,217 | 14,356 | 14,261 | +44 | −95 |
| Hydrologic networks and analysis | 25,088 | 26,069 | 24,440 | −648 | −1,629 |
| Subtotal, Hydrologic monitoring, assessments and research | 136,755 | 135,560 | 138,917 | +2,162 | +3,357 |
| Federal-State program | 64,433 | 64,536 | 64,630 | +197 | +94 |
| Water resources research institutes | 5,963 | ..... | 6,000 | +37 | +6,000 |
| Subtotal, Water Resources Investigations | 207,151 | 200,096 | 209,547 | +2,396 | +9,451 |
| Biological Research: | | | | | |
| Biological research and monitoring | 132,133 | 134,036 | 131,670 | −463 | −2,366 |
| Biological information management and delivery | 22,787 | 20,700 | 22,844 | +57 | +2,144 |
| Cooperative research units | 14,896 | 14,139 | 15,066 | +170 | +927 |
| Subtotal, Biological Research | 169,816 | 168,875 | 169,580 | −236 | +705 |
| Science support | 85,177 | 91,529 | 91,422 | +6,245 | −107 |
| Facilities | 90,756 | 92,948 | 92,554 | +1,798 | −394 |
| TOTAL, UNITED STATES GEOLOGICAL SURVEY | 919,272 | 895,505 | 928,864 | +9,592 | +33,359 |

| | | | | | |
|---|---|---|---|---|---|
| MINERALS MANAGEMENT SERVICE | | | | | |
| Royalty and Offshore Minerals Management | | | | | |
| OCS Lands: | | | | | |
| Leasing and environmental program | 37,521 | 37,245 | 37,245 | −276 | ..... |
| Resource evaluation | 26,831 | 25,708 | 27,508 | +677 | +1,800 |
| Regulatory program | 50,774 | 50,402 | 50,402 | −372 | ..... |
| Information management program | 22,991 | 25,851 | 25,851 | +2,860 | ..... |
| Subtotal, OCS Lands | 138,117 | 139,206 | 141,006 | +2,889 | +1,800 |
| Royalty Management: | | | | | |
| Compliance and asset management | 48,493 | 46,264 | 46,264 | −2,229 | ..... |
| Revenue and operations | 34,407 | 34,117 | 34,117 | −290 | ..... |
| Indian allottee refunds | 15 | 15 | 15 | ..... | ..... |
| Subtotal, Royalty Management | 82,915 | 80,396 | 80,396 | −2,519 | ..... |
| General Administration: | | | | | |
| Executive direction | 2,023 | 2,062 | 2,062 | +39 | ..... |
| Policy and management improvement | 4,075 | 4,150 | 4,150 | +75 | ..... |
| Administrative operations | 16,540 | 16,827 | 16,827 | +287 | ..... |
| General support services | 20,807 | 21,805 | 21,805 | +998 | ..... |
| Subtotal, General Administration | 43,445 | 44,844 | 44,844 | +1,399 | ..... |
| Subtotal (gross) | 264,477 | 264,446 | 266,246 | +1,769 | +1,800 |
| Use of receipts | −100,230 | −100,230 | −100,230 | ..... | ..... |
| Total, Royalty and Offshore Minerals Management | 164,247 | 164,216 | 166,016 | +1,769 | +1,800 |
| Oil Spill Research | | | | | |
| Oil spill research | 6,065 | 7,105 | 7,105 | +1,040 | ..... |
| TOTAL, MINERALS MANAGEMENT SERVICE | 170,312 | 171,321 | 173,121 | +2,809 | +1,800 |
| OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT | | | | | |
| Regulation and Technology | | | | | |
| Environmental restoration | 161 | 163 | 163 | +2 | ..... |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Environmental protection | 78,644 | 79,463 | 79,463 | +819 | ..... |
| Technology development and transfer | 12,511 | 12,749 | 12,749 | +238 | ..... |
| Financial management | 482 | 491 | 491 | +9 | ..... |
| Executive direction | 12,610 | 13,558 | 13,558 | +948 | ..... |
| Subtotal, Regulation and Technology | 104,408 | 106,424 | 106,424 | +2,016 | ..... |
| Civil penalties | 273 | 275 | 275 | +2 | ..... |
| Total, Regulation and Technology | 104,681 | 106,699 | 106,699 | +2,018 | ..... |
| Abandoned Mine Reclamation Fund | | | | | |
| Environmental restoration | 173,561 | 157,137 | 173,561 | ..... | +16,424 |
| Technology development and transfer | 4,137 | 4,184 | 4,184 | +47 | ..... |
| Financial management | 6,139 | 6,260 | 6,260 | +121 | ..... |
| Executive direction | 6,661 | 6,888 | 6,888 | +227 | ..... |
| Total, Abandoned Mine Reclamation Fund | 190,498 | 174,469 | 190,893 | +395 | +16,424 |
| TOTAL, OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT | 295,179 | 281,168 | 297,592 | +2,413 | +16,424 |
| BUREAU OF INDIAN AFFAIRS | | | | | |
| Operation of Indian Programs | | | | | |
| Tribal Budget System | | | | | |
| Tribal Priority Allocations: | | | | | |
| Tribal government | 386,421 | 390,494 | 391,494 | +5,073 | +1,000 |
| Human services | 149,970 | 148,588 | 150,588 | +618 | +2,000 |
| Education | 49,839 | 49,991 | 49,991 | +152 | ..... |
| Public safety and justice | 1,373 | 1,244 | 1,244 | −129 | ..... |

| | | | | | |
|---|---|---|---|---|---|
| Community development | 40,461 | 40,467 | 40,467 | +6 | ..... |
| Resources management | 61,117 | 63,029 | 63,029 | +1,912 | ..... |
| Trust services | 58,004 | 58,373 | 58,373 | +369 | ..... |
| General administration | 25,296 | 25,503 | 25,503 | +207 | ..... |
| Subtotal, Tribal Priority Allocations | 772,481 | 777,689 | 780,689 | +8,208 | +3,000 |
| Other Recurring Programs: | | | | | |
| Education: | | | | | |
| School operations: | | | | | |
| Forward-funded | 445,073 | 458,524 | 458,524 | +13,451 | ..... |
| Other school operations | 67,489 | 69,991 | 69,991 | +2,502 | ..... |
| Subtotal, School operations | 512,562 | 528,515 | 528,515 | +15,953 | ..... |
| Continuing education | 42,838 | 39,206 | 45,206 | +2,368 | +6,000 |
| Subtotal, Education | 555,400 | 567,721 | 573,721 | +18,321 | +6,000 |
| Resources management | 42,324 | 34,342 | 43,068 | +744 | +8,726 |
| Subtotal, Other Recurring Programs | 597,724 | 602,063 | 616,789 | +19,065 | +14,726 |
| Non-Recurring Programs: | | | | | |
| Community development | 2,235 | ..... | 2,750 | +515 | +2,750 |
| Resources management | 32,850 | 36,287 | 36,287 | +3,437 | ..... |
| Trust services | 37,400 | 37,256 | 37,648 | +248 | +392 |
| Subtotal, Non-Recurring Programs | 72,485 | 73,543 | 76,685 | +4,200 | +3,142 |
| Total, Tribal Budget System | 1,442,690 | 1,453,295 | 1,474,163 | +31,473 | +20,868 |
| BIA Operations | | | | | |
| Central Office Operations: | | | | | |
| Tribal government | 3,133 | 2,653 | 2,653 | −480 | ..... |
| Human services | 901 | 907 | 907 | +6 | ..... |
| Community development | 869 | 875 | 875 | +6 | ..... |
| Resources management | 3,465 | 3,488 | 3,488 | +23 | ..... |
| Trust services | 8,766 | 5,317 | 5,317 | −3,449 | ..... |
| General administration: | | | | | |
| Education program management | 2,393 | 2,413 | 2,413 | +20 | ..... |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Education personnel services | 2,116 | 2,134 | 2,134 | +18 | ..... |
| Other general administration | 47,936 | 81,574 | 71,574 | +23,638 | −10,000 |
| Subtotal, General administration | 52,445 | 86,121 | 76,121 | +23,676 | −10,000 |
| Subtotal, Central Office Operations | 69,579 | 99,361 | 89,361 | +19,782 | −10,000 |
| Regional Office Operations: | | | | | |
| Tribal government | 1,327 | 1,345 | 1,345 | +18 | ..... |
| Human services | 3,141 | 3,192 | 3,192 | +51 | ..... |
| Community development | 847 | 857 | 857 | +10 | ..... |
| Resources management | 5,414 | 5,474 | 5,474 | +60 | ..... |
| Trust services | 24,225 | 24,435 | 24,435 | +210 | ..... |
| General administration | 28,851 | 29,178 | 29,178 | +327 | ..... |
| Subtotal, Regional Office Operations | 63,805 | 64,481 | 64,481 | +676 | ..... |
| Special Programs and Pooled Overhead: | | | | | |
| Education | 16,366 | 16,254 | 16,454 | +88 | +200 |
| Public safety and justice | 162,306 | 171,147 | 174,647 | +12,341 | +3,500 |
| Community development | 8,576 | 1,061 | 8,936 | +360 | +7,875 |
| Resources management | 1,299 | 1,306 | 1,306 | +7 | ..... |
| General administration | 80,625 | 82,830 | 82,830 | +2,205 | ..... |
| Subtotal, Special Programs and Pooled Overhead | 269,172 | 272,598 | 284,173 | +15,001 | +11,575 |
| Total, BIA Operations | 402,556 | 436,440 | 438,015 | +35,459 | +1,575 |
| Total, Operation of Indian Programs | 1,845,246 | 1,889,735 | 1,912,178 | +66,932 | +22,443 |

| | | | | | |
|---|---|---|---|---|---|
| BIA SPLITS | | | | | |
| Natural resources | (146,469) | (143,926) | (152,652) | (+6,183) | (+8,726) |
| Forward-funding | (445,073) | (458,524) | (458,524) | (+13,451) | ..... |
| Education | (181,041) | (179,989) | (186,189) | (+5,148) | (+6,200) |
| Community development | (1,072,663) | (1,107,296) | (1,114,813) | (+42,150) | (+7,517) |
| Total, BIA splits | (1,845,246) | (1,889,735) | (1,912,178) | (+66,932) | (+22,443) |
| Construction | | | | | |
| Education | 293,795 | 292,634 | 298,634 | +4,839 | +6,000 |
| Public safety and justice | 5,013 | 5,044 | 5,044 | +31 | ..... |
| Resources management | 38,918 | 39,162 | 39,162 | +244 | ..... |
| General administration | 2,168 | 2,181 | 2,181 | +13 | ..... |
| Construction management | 6,094 | 6,133 | 6,133 | +39 | ..... |
| Total, Construction | 345,988 | 345,154 | 351,154 | +5,166 | +6,000 |
| Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians | | | | | |
| White Earth Land Settlement Act (Admin) | 621 | 625 | 629 | +8 | +4 |
| Hoopa-Yurok settlement fund | 248 | 250 | 252 | +4 | +2 |
| Pyramid Lake water rights settlement | 141 | 142 | 143 | +2 | +1 |
| Ute Indian water rights settlement | 24,567 | 22,494 | 21,467 | −3,100 | −1,027 |
| Rocky Boy's | 5,035 | ..... | 33 | −5,002 | +33 |
| Shivwits Band Settlement | 18,876 | ..... | 123 | −18,753 | +123 |
| Santo Domingo Pueblo Settlement | 3,116 | 9,864 | 9,884 | +6,768 | +20 |
| Colorado Ute Settlement | 7,948 | 8,000 | 8,052 | +104 | +52 |
| Cherokee, Choctaw, and Chickasaw settlement | ..... | 10,000 | 10,000 | +10,000 | ..... |
| Quinault Settlement | ..... | ..... | ..... | ..... | ..... |
| Transfer from 2003 FWS land acquisition | ..... | ..... | ..... | ..... | ..... |
| Total, Miscellaneous Payments to Indians | 60,552 | 51,375 | 50,583 | −9,969 | −792 |
| Indian Guaranteed Loan Program Account | | | | | |
| Indian guaranteed loan program account | 5,457 | 6,497 | 6,497 | +1,040 | ..... |
| TOTAL, BUREAU OF INDIAN AFFAIRS | 2,257,243 | 2,292,761 | 2,320,412 | +63,169 | +27,651 |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| DEPARTMENTAL OFFICES | | | | | |
| Insular Affairs | | | | | |
| Assistance to Territories | | | | | |
| Territorial Assistance: | | | | | |
| Office of Insular Affairs | 5,261 | 6,321 | 6,321 | +1,060 | ..... |
| Technical assistance | 13,374 | 7,561 | 7,561 | −5,813 | ..... |
| Maintenance assistance fund | 2,285 | 2,300 | 2,300 | +15 | ..... |
| Brown tree snake | 2,335 | 2,350 | 2,350 | +15 | ..... |
| Insular management controls | 1,481 | 1,491 | 1,491 | +10 | ..... |
| Coral reef initiative | 497 | 500 | 500 | +3 | ..... |
| Subtotal, Territorial Assistance | 25,233 | 20,523 | 20,523 | −4,710 | ..... |
| American Samoa: | | | | | |
| Operations grants | 22,950 | 23,100 | 23,100 | +150 | ..... |
| Northern Marianas: | | | | | |
| Covenant grants | 27,720 | 27,720 | 27,720 | ..... | ..... |
| Total, Assistance to Territories | 75,903 | 71,343 | 71,343 | −4,560 | ..... |
| Compact of Free Association | | | | | |
| Compact of Free Association—Federal services | 7,306 | 2,734 | 2,734 | −4,572 | ..... |
| Mandatory payments—program grant assistance | 12,000 | 12,000 | 12,000 | ..... | ..... |
| Enewetak support | 1,620 | 1,391 | 1,700 | +80 | +309 |
| Total, Compact of Free Association | 20,926 | 16,125 | 16,434 | −4,492 | +309 |

| | | | | | |
|---|---|---|---|---|---|
| Total, Insular Affairs | 96,829 | 87,468 | 87,777 | −9,052 | +309 |
| **Departmental Management** | | | | | |
| Departmental direction | 13,318 | 13,524 | 13,524 | +206 | ..... |
| Management and coordination | 26,283 | 30,322 | 28,917 | +2,634 | −1,405 |
| Hearings and appeals | 8,145 | 8,280 | 8,080 | −65 | −200 |
| Central services | 23,375 | 27,070 | 27,070 | +3,695 | ..... |
| Bureau of Mines workers compensation/unemployment | 836 | 4,108 | 842 | +6 | −3,266 |
| Financial management system migration project | ..... | 13,836 | ..... | ..... | −13,836 |
| Public lands volunteers | ..... | ..... | ..... | ..... | ..... |
| Total, Departmental Management | 71,957 | 97,140 | 78,433 | +6,476 | −18,707 |
| **Working Capital Fund** | | | | | |
| Financial management system migration project | ..... | ..... | 11,700 | +11,700 | +11,700 |
| Rescission | ..... | ..... | −11,700 | −11,700 | −11,700 |
| Subtotal, Working Capital fund | ..... | ..... | ..... | ..... | ..... |
| **Payments in Lieu of Taxes** | | | | | |
| Payments to local governments | 218,570 | 200,000 | 230,000 | +11,430 | +30,000 |
| **Office of the Solicitor** | | | | | |
| Legal services | 38,182 | 39,911 | 39,911 | +1,729 | ..... |
| General administration | 9,280 | 9,418 | 9,418 | +138 | ..... |
| Ethics | ..... | 1,045 | 850 | +850 | −195 |
| Total, Office of the Solicitor | 47,462 | 50,374 | 50,179 | +2,717 | −195 |
| **Office of Inspector General** | | | | | |
| Audit | 19,453 | 16,480 | 15,932 | −3,521 | −548 |
| Contracted CFO Audits | ..... | 3,812 | 3,812 | +3,812 | ..... |
| Investigations | 7,166 | 8,176 | 7,751 | +585 | −425 |
| Program integrity | 1,478 | 2,155 | 1,520 | +42 | −635 |
| Policy and management | 7,906 | 8,426 | 8,459 | +553 | +33 |
| Total, Office of Inspector General | 36,003 | 39,049 | 37,474 | +1,471 | −1,575 |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Office of Special Trustee for American Indians | | | | | |
| Federal Trust Programs | | | | | |
| Program operations, support, and improvements | 137,845 | 272,366 | 217,366 | +79,521 | −55,000 |
| Executive direction | 2,514 | 2,275 | 2,275 | −239 | ..... |
| Total, Federal Trust programs | 140,359 | 274,641 | 219,641 | +79,282 | −55,000 |
| Indian Land Consolidation Program | | | | | |
| Indian land consolidation | 7,928 | 20,980 | 22,980 | +15,052 | +2,000 |
| Total, Office of Special Trustee for American Indians | 148,287 | 295,621 | 242,621 | +94,334 | −53,000 |
| Natural Resource Damage Assessment Fund | | | | | |
| Damage assessments | 3,901 | 3,933 | 3,933 | +32 | ..... |
| Program management | 1,352 | 1,450 | 1,450 | +98 | ..... |
| Restoration support | 248 | 250 | 250 | +2 | ..... |
| Total, Natural Resource Damage Assessment Fund | 5,501 | 5,633 | 5,633 | +132 | ..... |
| TOTAL, DEPARTMENTAL OFFICES | 624,609 | 775,285 | 732,117 | +107,508 | −43,168 |
| TOTAL, TITLE I, DEPARTMENT OF THE INTERIOR | 9,591,471 | 9,763,661 | 9,834,142 | +242,671 | +70,481 |
| Appropriations | (9,671,471) | (9,793,661) | (9,875,842) | (+204,371) | (+82,181) |
| Rescission | (−80,000) | (−30,000) | (−41,700) | (+38,300) | (−11,700) |

| | | | | | |
|---|---|---|---|---|---|
| TITLE II—RELATED AGENCIES | | | | | |
| DEPARTMENT OF AGRICULTURE | | | | | |
| FOREST SERVICE | | | | | |
| Forest and Rangeland Research | | | | | |
| Forest and rangeland research | 250,049 | 252,170 | 266,180 | +16,131 | +14,010 |
| State and Private Forestry | | | | | |
| Forest Health Management: | | | | | |
| Federal lands forest health management | 50,047 | 44,963 | 48,642 | −1,405 | +3,679 |
| Cooperative lands forest health management | 30,836 | 25,088 | 31,431 | +595 | +6,343 |
| Emerging pest and pathogens fund | ..... | 11,968 | 2,000 | +2,000 | −9,968 |
| Subtotal, Forest Health Management | 80,883 | 82,019 | 82,073 | +1,190 | +54 |
| Cooperative Fire Assistance: | | | | | |
| State fire assistance | 25,486 | 25,385 | 25,486 | ..... | +101 |
| Volunteer fire assistance | 5,007 | 5,043 | 5,043 | +36 | ..... |
| Subtotal, Cooperative Fire Assistance | 30,493 | 30,428 | 30,529 | +36 | +101 |
| Cooperative Forestry: | | | | | |
| Forest stewardship | 32,012 | 65,609 | 32,012 | ..... | −33,597 |
| Forest Legacy | 68,380 | 90,809 | 84,716 | +16,336 | −6,093 |
| Urban and Community Forestry | 35,999 | 37,893 | 35,999 | ..... | −1,894 |
| Economic action programs | 26,268 | ..... | 24,020 | −2,248 | +24,020 |
| Forest resource information and analysis | 4,964 | 4,006 | ..... | −4,964 | −4,006 |
| Subtotal, Cooperative Forestry | 167,623 | 198,317 | 176,747 | +9,124 | −21,570 |
| International program | 5,713 | 5,059 | 6,000 | +287 | +941 |
| Total, State and Private Forestry | 284,712 | 315,823 | 295,349 | +10,637 | −20,474 |
| National Forest System | | | | | |
| Land management planning | 71,726 | 70,868 | 70,868 | −858 | ..... |
| Inventory and monitoring | 174,216 | 177,796 | 171,596 | −2,620 | −6,200 |
| Recreation, heritage and wilderness | 252,542 | 254,941 | 254,941 | +2,399 | ..... |
| Wildlife and fish habitat management | 132,936 | 134,794 | 134,794 | +1,858 | ..... |
| Grazing management | 40,584 | 43,180 | 46,000 | +5,416 | +2,820 |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Forest products | 263,628 | 268,019 | 268,019 | +4,391 | ..... |
| Vegetation and watershed management | 189,703 | 192,606 | 193,606 | +3,903 | +1,000 |
| Minerals and geology management | 52,293 | 54,065 | 54,065 | +1,772 | ..... |
| Landownership management | 92,411 | 91,692 | 91,692 | −719 | ..... |
| Law enforcement operations | 80,275 | 80,628 | 82,000 | +1,725 | +1,372 |
| Valles Caldera National Preserve | 3,130 | 984 | 3,150 | +20 | +2,166 |
| Total, National Forest System | 1,353,444 | 1,369,573 | 1,370,731 | +17,287 | +1,158 |
| Wildland Fire Management | | | | | |
| Preparedness | 677,996 | 609,747 | 700,000 | +22,004 | +90,253 |
| Fire suppression operations | 351,964 | 604,580 | 514,327 | +162,363 | −90,253 |
| Other operations | 341,008 | 327,448 | 328,745 | −12,263 | +1,297 |
| Other appropriations (Public Law 108–7) | 636,000 | ..... | ..... | −636,000 | ..... |
| Total, Wildland Fire Management | 2,006,968 | 1,541,775 | 1,543,072 | −463,896 | +1,297 |
| Capital Improvement and Maintenance | | | | | |
| Facilities | 202,312 | 200,876 | 209,416 | +7,104 | +8,540 |
| Roads | 231,344 | 245,358 | 228,764 | −2,580 | −16,594 |
| Trails | 69,226 | 78,337 | 69,226 | ..... | −9,111 |
| Infrastructure improvement | 45,568 | ..... | 25,000 | −20,568 | +25,000 |
| Total, Capital Improvement and Maintenance | 548,450 | 524,571 | 532,406 | −16,044 | +7,835 |
| Land Acquisition | | | | | |
| Forest Service: | | | | | |
| Acquisitions | 113,572 | 25,756 | 58,666 | −54,906 | +32,910 |

| | | | | | |
|---|---|---|---|---|---|
| Acquisition management | 14,902 | 16,374 | 16,374 | +1,472 | ..... |
| Cash equalization | 1,490 | ..... | ..... | −1,490 | ..... |
| Critical inholdings/wilderness protection | 2,981 | 2,000 | 2,000 | −981 | ..... |
| Total, Land Acquisition | 132,945 | 44,130 | 77,040 | −55,905 | +32,910 |
| Acquisition of lands for national forests, special acts | 1,062 | 1,069 | 1,069 | +7 | ..... |
| Acquisition of lands to complete land exchanges | 232 | 234 | 234 | +2 | ..... |
| Range betterment fund | 3,380 | 3,000 | 3,000 | −380 | ..... |
| Gifts, donations and bequests for forest and rangeland research | 91 | 92 | 92 | +1 | ..... |
| Management of national forest lands for subsistence uses | 5,506 | 5,535 | 5,535 | +29 | ..... |
| TOTAL, FOREST SERVICE | 4,586,839 | 4,057,972 | 4,094,708 | −492,131 | +36,736 |
| DEPARTMENT OF ENERGY | | | | | |
| Clean Coal Technology | | | | | |
| Deferral | −87,000 | ..... | −97,000 | −10,000 | −97,000 |
| Fossil Energy Research and Development | | | | | |
| Clean coal power initiative | 149,025 | 130,000 | 130,000 | −19,025 | ..... |
| Fuels and Power Systems: | | | | | |
| Central Systems: | | | | | |
| Innovations for existing plants | 22,056 | 22,000 | 24,000 | +1,944 | +2,000 |
| Advanced Systems: | | | | | |
| Integrated gasification combined cycle | 44,360 | 51,000 | 51,000 | +6,640 | ..... |
| Combustion systems including hybrid | 10,332 | ..... | 3,000 | −7,332 | +3,000 |
| Turbines | 16,889 | 13,000 | 13,000 | −3,889 | ..... |
| Subtotal, Advanced Systems | 71,581 | 64,000 | 67,000 | −4,581 | +3,000 |
| Subtotal, Central Systems | 93,637 | 86,000 | 91,000 | −2,637 | +5,000 |
| Sequestration R&D: | | | | | |
| Greenhouse gas control | 39,939 | 62,000 | 39,800 | −139 | −22,200 |
| Fuels: | | | | | |
| Transportation fuels and chemicals | 21,956 | 5,000 | 15,500 | −6,456 | +10,500 |
| Solid fuels and feedstocks | 5,961 | ..... | 6,060 | +99 | +6,060 |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Advanced fuels research: | 3,279 | ..... | 3,350 | +71 | +3,350 |
| Subtotal, Fuels | 31,196 | 5,000 | 24,910 | −6,286 | +19,910 |
| Advanced Research: | | | | | |
| Coal utilization science | 8,941 | 9,000 | 12,000 | +3,059 | +3,000 |
| Materials | 8,941 | 12,000 | 10,441 | +1,500 | −1,559 |
| Technology crosscut | 11,078 | 9,500 | 11,467 | +389 | +1,967 |
| University coal research | 2,981 | 5,000 | 2,981 | ..... | −2,019 |
| HBCUs, education and training | 993 | 2,000 | 993 | ..... | −1,007 |
| Subtotal, Advanced Research | 32,934 | 37,500 | 37,882 | +4,948 | +382 |
| Distributed Generation Systems—Fuel Cells: | | | | | |
| Advanced research | 3,477 | 10,000 | 10,000 | +6,523 | ..... |
| Systems development | 9,935 | 6,000 | 11,000 | +1,065 | +5,000 |
| Vision 21-hybrids | 13,412 | 5,000 | 8,000 | −5,412 | +3,000 |
| Innovative concepts | 33,779 | 23,500 | 33,500 | −279 | +10,000 |
| Novel generation | 3,005 | 2,500 | 2,500 | −505 | ..... |
| Subtotal, Distributed Generation Systems—Fuel Cells | 63,608 | 47,000 | 65,000 | +1,392 | +18,000 |
| Subtotal, Fuels and Power Systems | 261,314 | 237,500 | 258,592 | −2,722 | +21,092 |
| Gas: | | | | | |
| Natural Gas Technologies: | | | | | |
| Exploration and production | 23,298 | 14,000 | 20,840 | −2,458 | +6,840 |
| Gas hydrates | 9,438 | 3,500 | 9,500 | +62 | +6,000 |
| Infrastructure | 8,991 | ..... | 9,050 | +59 | +9,050 |
| Emerging processing technology applications | 2,663 | 6,555 | ..... | −2,663 | −6,555 |

| | | | | | |
|---|---|---|---|---|---|
| Effective environmental protection | 2,623 | 2,500 | 2,500 | −123 | ..... |
| Subtotal, Gas | 47,013 | 26,555 | 41,890 | −5,123 | +15,335 |
| Petroleum—Oil Technology: | | | | | |
| Exploration and production supporting research | 23,248 | 2,000 | 17,680 | −5,568 | +15,680 |
| Reservoir life extension/management | 8,941 | 5,000 | 7,000 | −1,941 | +2,000 |
| Effective environmental protection | 9,836 | 8,000 | 9,836 | ..... | +1,836 |
| Subtotal, Petroleum—Oil Technology | 42,025 | 15,000 | 34,516 | −7,509 | +19,516 |
| Cooperative R&D | 8,186 | 6,000 | 8,500 | +314 | +2,500 |
| Fossil energy environmental restoration | 9,652 | 9,715 | 9,715 | +63 | ..... |
| Import/export authorization | 2,981 | 2,750 | 2,750 | −231 | ..... |
| Headquarters program direction | 18,777 | 22,700 | 22,466 | +3,689 | −234 |
| Energy Technology Center program direction | 68,452 | 70,085 | 70,085 | +1,633 | ..... |
| Clean coal program direction | ..... | ..... | ..... | ..... | ..... |
| General plant projects | 6,954 | 3,000 | 7,000 | +46 | +4,000 |
| Advanced metallurgical processes | 5,961 | 10,000 | 8,000 | +2,039 | −2,000 |
| Use of prior year balances | ..... | −14,000 | ..... | ..... | +14,000 |
| Transfer from SPR petroleum account | ..... | −5,000 | ..... | ..... | +5,000 |
| National Academy of Sciences program review | 497 | ..... | ..... | −497 | ..... |
| Total, Fossil Energy Research and Development | 620,837 | 514,305 | 593,514 | −27,323 | +79,209 |
| Naval Petroleum and Oil Shale Reserves | | | | | |
| Oil Reserves: | | | | | |
| Production and operations | ..... | 9,101 | 9,820 | +9,820 | +719 |
| Management | ..... | 7,399 | 8,127 | +8,127 | +728 |
| Naval petroleum reserves Nos. 1 & 2 | 5,391 | ..... | ..... | −5,391 | ..... |
| Naval petroleum reserve No. 3 | 6,805 | ..... | ..... | −6,805 | ..... |
| Program direction (headquarters) | 5,519 | ..... | ..... | −5,519 | ..... |
| Total, Naval Petroleum and Oil Shale Reserves | 17,715 | 16,500 | 17,947 | +232 | +1,447 |
| Elk Hills School Lands Fund | | | | | |
| Elk Hills school lands fund | ..... | 36,000 | ..... | ..... | −36,000 |
| Advance appropriations | 36,000 | ..... | 36,000 | ..... | +36,000 |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Total, Elk Hills School Lands Fund | 36,000 | 36,000 | 36,000 | ..... | ..... |
| Energy Conservation | | | | | |
| Vehicle technologies | ..... | 157,623 | 174,223 | +174,223 | +16,600 |
| Fuel cell technologies | ..... | 77,500 | 68,500 | +68,500 | −9,000 |
| Weatherization and intergovernmental activities: | | | | | |
| Weatherization assistance grants | ..... | 288,200 | 230,000 | +230,000 | −58,200 |
| State energy program grants | ..... | 38,798 | 44,000 | +44,000 | +5,202 |
| State energy activities | ..... | 2,353 | 2,353 | +2,353 | ..... |
| Gateway deployment | ..... | 27,609 | 35,109 | +35,109 | +7,500 |
| Total, Weatherization and intergovernmental acivities | ..... | 356,960 | 311,462 | +311,462 | −45,498 |
| Distributed energy resources | ..... | 51,784 | 57,534 | +57,534 | +5,750 |
| Building technologies | ..... | 52,563 | 62,063 | +62,063 | +9,500 |
| Industrial technologies | ..... | 64,429 | 76,429 | +76,429 | +12,000 |
| Biomass and biorefinery systems R&D | ..... | 8,808 | 10,808 | +10,808 | +2,000 |
| Federal energy management program | ..... | 19,962 | 19,962 | +19,962 | ..... |
| National climate change technology initiative | ..... | 9,500 | ..... | ..... | −9,500 |
| Program management | ..... | 76,664 | 80,664 | +80,664 | +4,000 |
| Building Technology, State and Community Sector: | | | | | |
| Building research and standards: | | | | | |
| Technology roadmaps and competitive R&D | 2,342 | ..... | ..... | −2,342 | ..... |
| Residential buildings integration | 12,397 | ..... | ..... | −12,397 | ..... |
| Commercial buildings integration | 4,481 | ..... | ..... | −4,481 | ..... |
| Equipment, materials and tools | 40,155 | ..... | ..... | −40,155 | ..... |
| Subtotal, Building research and standards | 59,375 | ..... | ..... | −59,375 | ..... |

| | | | | | |
|---|---|---|---|---|---|
| Building Technology Assistance: | | | | | |
| Weatherization assistance | 223,537 | ..... | ..... | −223,537 | ..... |
| State energy program | 44,708 | ..... | ..... | −44,708 | ..... |
| Community partnerships | 17,920 | ..... | ..... | −17,920 | ..... |
| Energy star program | 4,173 | ..... | ..... | −4,173 | ..... |
| Subtotal, Building technology assistance | 290,338 | ..... | ..... | −290,338 | ..... |
| Management and planning | 14,001 | ..... | ..... | −14,001 | ..... |
| Subtotal, Building Technology, State and Community Sector | 363,714 | ..... | ..... | −363,714 | ..... |
| Federal Energy Management Program: | | | | | |
| Program activities | 19,299 | ..... | ..... | −19,299 | ..... |
| Program direction | 4,426 | ..... | ..... | −4,426 | ..... |
| Subtotal, Federal Energy Management Program | 23,725 | ..... | ..... | −23,725 | ..... |
| Industry Sector: | | | | | |
| Industries of the future (specific) | 71,646 | ..... | ..... | −71,646 | ..... |
| Industries of the future (crosscutting) | 58,228 | ..... | ..... | −58,228 | ..... |
| Management and planning | 7,585 | ..... | ..... | −7,585 | ..... |
| Subtotal, Industry Sector | 137,459 | ..... | ..... | −137,459 | ..... |
| Power Technologies: | | | | | |
| Distributed generation technologies development | 68,585 | ..... | ..... | −68,585 | ..... |
| Management and planning | 1,609 | ..... | ..... | −1,609 | ..... |
| Subtotal, Power Technologies | 70,194 | ..... | ..... | −70,194 | ..... |
| Transportation: | | | | | |
| Vehicle technology R&D | 163,212 | ..... | ..... | −163,212 | ..... |
| Fuels utilization R&D | 20,052 | ..... | ..... | −20,052 | ..... |
| Materials technologies | 37,157 | ..... | ..... | −37,157 | ..... |
| Technology deployment | 15,995 | ..... | ..... | −15,995 | ..... |
| Management and planning | 10,035 | ..... | ..... | −10,035 | ..... |
| Subtotal, Transportation | 246,451 | ..... | ..... | −246,451 | ..... |
| Policy and management | 41,780 | ..... | ..... | −41,780 | ..... |
| National Academy of Sciences program review | 497 | ..... | ..... | −497 | ..... |
| Cooperative programs with States | 2,981 | ..... | ..... | −2,981 | ..... |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Energy efficiency science initiative | 4,968 | ..... | ..... | −4,968 | ..... |
| Total, Energy Conservation | 891,769 | 875,793 | 861,645 | −30,124 | −14,148 |
| Economic Regulation | | | | | |
| Office of Hearings and Appeals | 1,477 | 1,047 | 1,047 | −430 | ..... |
| Strategic Petroleum Reserve | | | | | |
| Storage facilities development and operations | 157,823 | 158,979 | 156,979 | −844 | −2,000 |
| Management | 13,909 | 16,102 | 16,102 | +2,193 | ..... |
| Total, Strategic Petroleum Reserve | 171,732 | 175,081 | 173,081 | +1,349 | −2,000 |
| SPR Petroleum Account | | | | | |
| Oil acquisition | 6,954 | ..... | ..... | −6,954 | ..... |
| Rescission of previously appropriated funds | −5,000 | ..... | ..... | +5,000 | ..... |
| Transfer to Fossil energy research and develpment | ..... | (−5,000) | ..... | ..... | (+5,000) |
| Total, SPR petroleum account | 1,954 | ..... | ..... | −1,954 | ..... |
| Northeast Home Heating Oil Reserve | | | | | |
| Northeast home heating oil reserve | 5,961 | 5,000 | 5,000 | −961 | ..... |
| Energy Information Administration | | | | | |
| National Energy Information System | 80,087 | 80,111 | 80,111 | +24 | ..... |
| TOTAL, DEPARTMENT OF ENERGY | 1,740,532 | 1,703,837 | 1,671,345 | −69,187 | −32,492 |

DEPARTMENT OF HEALTH AND HUMAN SERVICES

INDIAN HEALTH SERVICE

Indian Health Services

| | | | | | |
|---|---|---|---|---|---|
| Clinical Services: | | | | | |
| IHS and tribal health delivery: | | | | | |
| Hospital and health clinic programs | 1,211,988 | 1,194,600 | 1,249,568 | +37,580 | +54,968 |
| Dental health program | 99,633 | 105,566 | 105,114 | +5,481 | −452 |
| Mental health program | 50,297 | 53,959 | 53,630 | +3,333 | −329 |
| Alcohol and substance abuse program | 136,849 | 139,975 | 139,080 | +2,231 | −895 |
| Contract care | 475,022 | 493,046 | 490,022 | +15,000 | −3,024 |
| Subtotal, Clinical Services | 1,973,789 | 1,987,146 | 2,037,414 | +63,625 | +50,268 |
| Preventive Health: | | | | | |
| Public health nursing | 39,616 | 43,112 | 42,853 | +3,237 | −259 |
| Health education | 10,991 | 11,940 | 11,868 | +877 | −72 |
| Community health representatives program | 50,444 | 51,633 | 51,303 | +859 | −330 |
| Immunization (Alaska) | 1,546 | 1,580 | 1,570 | +24 | −10 |
| Subtotal, Preventive Health | 102,597 | 108,265 | 107,594 | +4,997 | −671 |
| Urban health projects | 31,323 | 31,568 | 31,809 | +486 | +241 |
| Indian health professions | 31,114 | 35,417 | 31,158 | +44 | −4,259 |
| Tribal management | 2,390 | 2,406 | 2,390 | ..... | −16 |
| Direct operations | 60,176 | 56,607 | 61,471 | +1,295 | +4,864 |
| Self-governance | 5,553 | 10,250 | 5,714 | +161 | −4,536 |
| Contract support costs | 268,974 | 270,734 | 268,974 | ..... | −1,760 |
| Medicare/Medicaid Reimbursements: Hospital and clinic accreditation (Est. collecting) | (449,985) | (567,620) | (567,620) | (+117,635) | ..... |
| Total, Indian Health Services | 2,475,916 | 2,502,393 | 2,546,524 | +70,608 | +44,131 |

Indian Health Facilities

| | | | | | |
|---|---|---|---|---|---|
| Maintenance and improvement | 49,507 | 47,331 | 49,507 | ..... | +2,176 |
| Sanitation facilities | 93,217 | 114,175 | 93,409 | +192 | −20,766 |
| Construction facilities | 81,585 | 69,947 | 91,977 | +10,392 | +22,030 |
| Facilities and environmental health support | 132,254 | 139,522 | 138,813 | +6,559 | −709 |
| Equipment | 17,182 | 16,294 | 17,482 | +300 | +1,188 |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Total, Indian Health Facilities | 373,745 | 387,269 | 391,188 | +17,443 | +3,919 |
| TOTAL, INDIAN HEALTH SERVICE | 2,849,661 | 2,889,662 | 2,937,712 | +88,051 | +48,050 |
| OTHER RELATED AGENCIES | | | | | |
| OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION | | | | | |
| Salaries and expenses | 14,397 | 13,532 | 13,532 | −865 | ..... |
| INSTITUTE OF AMERICAN INDIAN AND ALASKA NATIVE CULTURE AND ARTS DEVELOPMENT | | | | | |
| Payment to the Institute | 5,454 | 5,250 | 6,250 | +796 | +1,000 |
| SMITHSONIAN INSTITUTION | | | | | |
| Salaries and Expenses | | | | | |
| Museum and Research Institutes: | | | | | |
| Anacostia Museum and Center for African American History and Culture | 1,968 | 1,907 | 1,894 | −74 | −13 |
| Archives of American Art | 1,790 | 1,849 | 1,837 | +47 | −12 |
| Arthur M. Sackler Gallery/Freer Gallery of Art | 6,128 | 5,790 | 5,750 | −378 | −40 |
| Center for Folklife and Cultural Heritage | 1,899 | 1,954 | 1,942 | +43 | −12 |
| Cooper-Hewitt, National Design Museum | 3,030 | 3,126 | 3,106 | +76 | −20 |
| Hirshhorn Museum and Sculpture Garden | 4,693 | 4,150 | 4,119 | −574 | −31 |
| National Air and Space Museum | 20,269 | 21,498 | 21,365 | +1,096 | −133 |
| National Museum of African Art | 4,435 | 4,566 | 4,537 | +102 | −29 |
| National Museum of American Art | 8,273 | 7,739 | 7,685 | −588 | −54 |
| National Museum of American History | 22,209 | 20,434 | 21,039 | −1,170 | +605 |
| National Museum of the American Indian | 33,397 | 38,610 | 38,391 | +4,994 | −219 |
| National Museum of Natural History | 44,690 | 43,319 | 43,027 | −1,663 | −292 |
| National Portrait Gallery | 5,514 | 4,986 | 4,950 | −564 | −36 |
| National Zoological Park | 24,515 | 18,323 | 18,563 | −5,952 | +240 |

| | | | | | |
|---|---|---|---|---|---|
| Astrophysical Observatory | 20,984 | 21,801 | 21,664 | +680 | −137 |
| Center for Materials Research and Education | 3,438 | 3,542 | 3,520 | +82 | −22 |
| Environmental Research Center | 3,487 | 2,912 | 2,889 | −598 | −23 |
| Tropical Research Institute | 11,454 | 11,280 | 11,705 | +251 | +425 |
| Subtotal, Museums and Research Institutes | 222,173 | 217,786 | 217,983 | −4,190 | +197 |
| Program Support and Outreach: | | | | | |
| Outreach | 8,329 | 9,393 | 9,339 | +1,010 | −54 |
| Communications | 1,347 | 1,386 | 1,377 | +30 | −9 |
| Institution-wide programs | 5,967 | 6,195 | 6,156 | +189 | −39 |
| Office of Exhibits Central | 2,571 | 2,659 | 2,642 | +71 | −17 |
| Major scientific instrumentation | 4,968 | 5,000 | 4,968 | ..... | −32 |
| Museum Support Center | 2,453 | 1,678 | 1,662 | −791 | −16 |
| Smithsonian Institution Archives | 1,663 | 1,664 | 1,653 | −10 | −11 |
| Smithsonian Institution Libraries | 8,433 | 8,813 | 8,758 | +325 | −55 |
| Subtotal, Program Support and Outreach | 35,731 | 36,788 | 36,555 | +824 | −233 |
| Administration | 53,625 | 64,687 | 64,336 | +10,711 | −351 |
| Facilities Services: | | | | | |
| Office of Protection Services | 58,293 | ..... | ..... | −58,293 | ..... |
| Office of Physical Plant | 90,374 | ..... | ..... | −90,374 | ..... |
| Facilities maintenance | ..... | 40,615 | 40,499 | +40,499 | −116 |
| Facilities operations, security and support | ..... | 141,821 | 140,965 | +140,965 | −856 |
| Subtotal, Facilities Services | 148,667 | 182,436 | 181,464 | +32,797 | −972 |
| Offsetting reduction, fiscal year 2003 | ..... | −12,795 | ..... | ..... | +12,795 |
| Offsetting reduction, fiscal year 2004 | ..... | −12,349 | −12,349 | −12,349 | ..... |
| Rescission of prior year unobligated funds | −14,100 | ..... | ..... | +14,100 | ..... |
| Total, Salaries and Expenses | 446,096 | 476,553 | 487,989 | +41,893 | +11,436 |
| Repair, Restoration and Alteration of Facilities | | | | | |
| Base program | 82,883 | ..... | ..... | −82,883 | ..... |
| Construction | | | | | |
| National Museum of the American Indian | 15,896 | ..... | ..... | −15,896 | ..... |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| Facilities Capital | | | | | |
| Revitalization | ..... | 71,670 | 71,670 | +71,670 | ..... |
| Construction | ..... | 10,000 | 10,000 | +10,000 | ..... |
| Facilities planning and design | ..... | 8,300 | 8,300 | +8,300 | ..... |
| Total, Facilities capital | ..... | 89,970 | 89,970 | +89,970 | ..... |
| TOTAL, SMITHSONIAN INSTITUTION | 544,875 | 566,523 | 577,959 | +33,084 | +11,436 |
| NATIONAL GALLERY OF ART | | | | | |
| Salaries and Expenses | | | | | |
| Care and utilization of art collections | 27,739 | 29,927 | 30,053 | +2,314 | +126 |
| Operation and maintenance of buildings and grounds | 16,599 | 21,757 | 18,558 | +1,959 | −3,199 |
| Protection of buildings, grounds and contents | 17,729 | 19,717 | 19,717 | +1,988 | ..... |
| General administration | 14,650 | 17,448 | 17,322 | +2,672 | −126 |
| Total, Salaries and Expenses | 76,717 | 88,849 | 85,650 | +8,933 | −3,199 |
| Repair, Restoration and Renovation of Buildings | | | | | |
| Base program | 16,125 | 11,600 | 11,600 | −4,525 | ..... |
| TOTAL, NATIONAL GALLERY OF ART | 92,842 | 100,449 | 97,250 | +4,408 | −3,199 |
| JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS | | | | | |
| Operations and maintenance | 16,204 | 16,560 | 16,560 | +356 | ..... |
| Construction | 17,486 | 16,000 | 16,000 | −1,486 | ..... |

| | | | | | |
|---|---|---|---|---|---|
| TOTAL, JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS | 33,690 | 32,560 | 32,560 | −1,130 | ..... |
| WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS | | | | | |
| Salaries and Expenses | | | | | |
| Fellowship program | 1,251 | 1,331 | 1,331 | +80 | ..... |
| Scholar support | 655 | 647 | 647 | −8 | ..... |
| Public service | 2,246 | 2,319 | 2,319 | +73 | ..... |
| General administration | 1,955 | 1,897 | 1,897 | −58 | ..... |
| Smithsonian fee | 207 | 284 | 284 | +77 | ..... |
| Conference planning | 1,955 | 1,961 | 1,961 | +6 | ..... |
| Space | 164 | 165 | 165 | +1 | ..... |
| TOTAL, WOODROW WILSON CENTER | 8,433 | 8,604 | 8,604 | +171 | ..... |
| NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES | | | | | |
| National Endowment for the Arts | | | | | |
| Grants and Administration | | | | | |
| Grants: | | | | | |
| Direct grants | 46,964 | 47,121 | 47,121 | +157 | ..... |
| Challenge America grants | 16,889 | 10,200 | 10,200 | −6,689 | ..... |
| State partnerships: | | | | | |
| State and regional | 24,641 | 24,723 | 24,723 | +82 | ..... |
| Underserved set-aside | 6,668 | 6,691 | 6,691 | +23 | ..... |
| Challenge America grants | ..... | 6,800 | 6,800 | +6,800 | ..... |
| Subtotal, State partnerships | 31,309 | 38,214 | 38,214 | +6,905 | ..... |
| Subtotal, Grants | 95,162 | 95,535 | 95,535 | +373 | ..... |
| Program support | 1,296 | 1,304 | 1,304 | +8 | ..... |
| Administration | 19,274 | 20,641 | 20,641 | +1,367 | ..... |
| Total, Arts | 115,732 | 117,480 | 117,480 | +1,748 | ..... |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| National Endowment for the Humanities | | | | | |
| Grants and Administration | | | | | |
| Grants: | | | | | |
| Federal/State partnership | 31,622 | 31,829 | 31,829 | +207 | ..... |
| Preservation and access | 18,782 | 18,905 | 18,905 | +123 | ..... |
| Public programs | 13,029 | 13,114 | 13,114 | +85 | ..... |
| Research programs | 12,978 | 13,063 | 13,063 | +85 | ..... |
| Education programs | 12,542 | 12,624 | 12,624 | +82 | ..... |
| Program development | 394 | 397 | 397 | +3 | ..... |
| We The People Initiative grants | ..... | 23,000 | 14,000 | +14,000 | −9,000 |
| Subtotal, Grants | 89,347 | 112,932 | 103,932 | +14,585 | −9,000 |
| Administrative Areas: | | | | | |
| Administration | 19,572 | 20,946 | 20,946 | +1,374 | ..... |
| We The People Initiative administration | ..... | 2,000 | 1,000 | +1,000 | −1,000 |
| Total, Grants and Administration | 108,919 | 135,878 | 125,878 | +16,959 | −10,000 |
| Matching Grants | | | | | |
| Treasury funds | 5,649 | 5,686 | 5,686 | +37 | ..... |
| Challenge grants | 10,368 | 10,436 | 10,436 | +68 | ..... |
| Total, Matching Grants | 16,017 | 16,122 | 16,122 | +105 | ..... |
| Total, Humanities | 124,936 | 152,000 | 142,000 | +17,064 | −10,000 |
| TOTAL, NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES | 240,668 | 269,480 | 259,480 | +18,812 | −10,000 |

| | | | | | |
|---|---|---|---|---|---|
| COMMISSION OF FINE ARTS | | | | | |
| Salaries and expenses | 1,216 | 1,422 | 1,422 | +206 | ..... |
| NATIONAL CAPITAL ARTS AND CULTURAL AFFAIRS | | | | | |
| Grants | 6,954 | 5,000 | 6,000 | −954 | +1,000 |
| ADVISORY COUNCIL ON HISTORIC PRESERVATION | | | | | |
| Salaries and expenses | 3,643 | 4,100 | 4,000 | +357 | −100 |
| NATIONAL CAPITAL PLANNING COMMISSION | | | | | |
| Salaries and expenses | 7,206 | 8,230 | 8,030 | +824 | −200 |
| UNITED STATES HOLOCAUST MEMORIAL MUSEUM | | | | | |
| Holocaust Memorial Museum | 38,412 | 39,997 | 39,997 | +1,585 | ..... |
| PRESIDIO TRUST | | | | | |
| Operations | 21,188 | 20,700 | 20,700 | −488 | ..... |
| TOTAL, TITLE II, RELATED AGENCIES | 10,196,010 | 9,727,318 | 9,779,549 | −416,461 | +52,231 |
| Appropriations | (10,266,110) | (9,727,318) | (9,840,549) | (−425,561) | (+113,231) |
| Advance appropriations | (36,000) | ..... | (36,000) | ..... | (+36,000) |
| Rescission | (−19,100) | ..... | ..... | (+19,100) | ..... |
| Deferrals | (−87,000) | ..... | (−97,000) | (−10,000) | (−97,000) |
| GRAND TOTAL, ALL TITLES | 19,787,481 | 19,490,979 | 19,613,691 | −173,790 | +122,712 |
| TITLE I—DEPARTMENT OF THE INTERIOR | | | | | |
| Bureau of Land Management | 1,841,893 | 1,700,521 | 1,722,947 | −118,946 | +22,426 |
| U.S. Fish and Wildlife Service | 1,243,533 | 1,285,227 | 1,338,228 | +94,695 | +53,001 |
| National Park Service | 2,239,430 | 2,361,873 | 2,320,861 | +81,431 | −41,012 |
| United States Geological Survey | 919,272 | 895,505 | 928,864 | +9,592 | +33,359 |
| Minerals Management Service | 170,312 | 171,321 | 173,121 | +2,809 | +1,800 |
| Office of Surface Mining Reclamation and Enforcement | 295,179 | 281,168 | 297,592 | +2,413 | +16,424 |
| Bureau of Indian Affairs | 2,257,243 | 2,292,761 | 2,320,412 | +63,169 | +27,651 |
| Departmental Offices | 624,609 | 775,285 | 732,117 | +107,508 | −43,168 |
| Total, Title I—Department of the Interior | 9,591,471 | 9,763,661 | 9,834,142 | +242,671 | +70,481 |

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2003 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2004—Continued

[In thousands of dollars]

| Item | 2003 appropriation | Budget estimate | Committee recommendation | Senate Committee recommendation compared with (+ or −) | |
|---|---|---|---|---|---|
| | | | | 2003 appropriation | Budget estimate |
| TITLE II—RELATED AGENCIES | | | | | |
| Forest Service | 4,586,839 | 4,057,972 | 4,094,708 | −492,131 | +36,736 |
| Department of Energy | (1,740,532) | (1,703,837) | (1,671,345) | (−69,187) | (−32,492) |
| Clean Coal Technology | −87,000 | ..... | −97,000 | −10,000 | −97,000 |
| Fossil Energy Research and Development | 620,837 | 514,305 | 593,514 | −27,323 | +79,209 |
| Naval Petroleum and Oil Shale Reserves | 17,715 | 16,500 | 17,947 | +232 | +1,447 |
| Elk Hills School Lands Fund | 36,000 | 36,000 | 36,000 | ..... | ..... |
| Energy Conservation | 891,769 | 875,793 | 861,645 | −30,124 | −14,148 |
| Economic Regulation | 1,477 | 1,047 | 1,047 | −430 | ..... |
| Strategic Petroleum Reserve | 171,732 | 175,081 | 173,081 | +1,349 | −2,000 |
| SPR Petroleum Account | 1,954 | ..... | ..... | −1,954 | ..... |
| Northeast home heating oil reserve | 5,961 | 5,000 | 5,000 | −961 | ..... |
| Energy Information Administration | 80,087 | 80,111 | 80,111 | +24 | ..... |
| Indian Health Service | 2,849,661 | 2,889,662 | 2,937,712 | +88,051 | +48,050 |
| Office of Navajo and Hopi Indian Relocation | 14,397 | 13,532 | 13,532 | −865 | ..... |
| Institute of American Indian and Alaska Native Culture and Arts Development | 5,454 | 5,250 | 6,250 | +796 | +1,000 |
| Smithsonian Institution | 544,875 | 566,523 | 577,959 | +33,084 | +11,436 |
| National Gallery of Art | 92,842 | 100,449 | 97,250 | +4,408 | −3,199 |
| John F. Kennedy Center for the Performing Arts | 33,690 | 32,560 | 32,560 | −1,130 | ..... |
| Woodrow Wilson International Center for Scholars | 8,433 | 8,604 | 8,604 | +171 | ..... |
| National Endowment for the Arts | 115,732 | 117,480 | 117,480 | +1,748 | ..... |
| National Endowment for the Humanities | 124,936 | 152,000 | 142,000 | +17,064 | −10,000 |
| Commission of Fine Arts | 1,216 | 1,422 | 1,422 | +206 | ..... |
| National Capital Arts and Cultural Affairs | 6,954 | 5,000 | 6,000 | −954 | +1,000 |
| Advisory Council on Historic Preservation | 3,643 | 4,100 | 4,000 | +357 | −100 |
| National Capital Planning Commission | 7,206 | 8,230 | 8,030 | +824 | −200 |
| United States Holocaust Memorial Museum | 38,412 | 39,997 | 39,997 | +1,585 | ..... |
| Presidio Trust | 21,188 | 20,700 | 20,700 | −488 | ..... |

| | | | | | |
|---|---|---|---|---|---|
| Total, Title II—Related Agencies | 10,196,010 | 9,727,318 | 9,779,549 | −416,461 | +52,231 |
| GRAND TOTAL | 19,787,481 | 19,490,979 | 19,613,691 | −173,790 | +122,712 |

○