109TH CONGRESS 1ST SESSION H.R. 13

To respond to the illegal production, distribution, and use of methamphetamines in the United States, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 4, 2005

Mr. KENNEDY of Minnesota (for himself, Mr. NUNES, Mr. GRAVES, Mr. CAL-VERT, Mr. RADANOVICH, Ms. JACKSON-LEE of Texas, Mr. LATOURETTE, Mr. INSLEE, Mr. CHANDLER, Mr. DAVIS of Tennessee, Mr. EHLERS, Mr. HERGER, Mr. SHIMKUS, Mr. BARTLETT of Maryland, Mr. GREEN of Wisconsin, Mr. CARDOZA, Mr. BLUMENAUER, Mr. TOWNS, Mr. BAIRD, Mr. SULLIVAN, Mrs. JO ANN DAVIS of Virginia, Mr. WALDEN of Oregon, Mr. HOLDEN, Mr. COX, and Mr. ROGERS of Alabama) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Agriculture, Resources, Transportation and Infrastructure, Education and the Workforce, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

- To respond to the illegal production, distribution, and use of methamphetamines in the United States, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

2 (a) SHORT TITLE.—This Act may be cited as the
3 "Clean, Learn, Educate, Abolish, Neutralize, and Under4 mine Production (CLEAN-UP) of Methamphetamines
5 Act".

6 (b) TABLE OF CONTENTS.—The table of contents for

7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—ENVIRONMENTAL PROTECTION

- Sec. 101. Response to environmental hazards associated with illegal manufacture of methamphetamine on Department of Agriculture and Department of the Interior lands.
- Sec. 102. Grant program to assist State and local government and private response to environmental hazards associated with illegal manufacture of methamphetamine on agricultural lands.
- Sec. 103. Designation of by-products of methamphetamine laboratories as hazardous materials and waste under Hazardous Materials Transportation Act and Solid Waste Disposal Act.
- Sec. 104. Grant program to assist law enforcement agencies in the safe identification, cleanup, and disposal of methamphetamine laboratories.
- Sec. 105. Grant program to assist law enforcement agencies in meeting the costs of complying with Federal laws relating to methamphetamine laboratory cleanup and disposal.
- Sec. 106. Study of environmental impact.

TITLE II-EDUCATION, PREVENTION, AND TREATMENT

- Sec. 201. Study regarding health effects of exposure to process of unlawful manufacture of methamphetamine.
- Sec. 202. Grants for educational programs on prevention and treatment of methamphetamine abuse.
- Sec. 203. Local grants for treatment of methamphetamine abuse and related conditions.

TITLE III—ENFORCEMENT

- Sec. 301. Authorization of appropriations relating to methamphetamine laboratory seizure statistics.
- Sec. 302. Authorization of appropriations relating to COPS grants.
- Sec. 303. Expansion of methamphetamine Hot Spots program to include personnel and equipment for enforcement, prosecution, and environmental cleanup.
- Sec. 304. Authorization of appropriations relating to the clandestine laboratory training.
- Sec. 305. Statement of Congress regarding availability and illegal importation of pseudoephedrine from Canada.

TITLE I—ENVIRONMENTAL PROTECTION

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3 SEC. 101. RESPONSE TO ENVIRONMENTAL HAZARDS ASSO4 CIATED WITH ILLEGAL MANUFACTURE OF
5 METHAMPHETAMINE ON DEPARTMENT OF
6 AGRICULTURE AND DEPARTMENT OF THE IN7 TERIOR LANDS.

8 (a) RESPONSE ACTIVITIES.—The Secretary of Agri-9 culture and the Secretary of the Interior may carry out 10 programs for the environmental clean up and remediation 11 of National Forest System lands and other lands under 12 the jurisdiction of the Department of Agriculture and Na-13 tional Park System lands and other lands under the juris-14 diction of the Department of the Interior that are con-15 taminated with any hazardous substance or pollutant associated with the illegal manufacture of methamphet-16 17 amine.

(b) AUTHORIZATION OF APPROPRIATIONS.—There is
authorized to be appropriated \$15,000,000 to carry out
the programs authorized in subsection (a).

1SEC. 102. GRANT PROGRAM TO ASSIST STATE AND LOCAL2GOVERNMENT AND PRIVATE RESPONSE TO3ENVIRONMENTAL HAZARDS ASSOCIATED4WITH ILLEGAL MANUFACTURE OF METH-5AMPHETAMINE ON AGRICULTURAL LANDS.

6 (a) GRANTS AUTHORIZED.—The Secretary of Agri-7 culture may make grants to State and local governments 8 and to private persons to assist the efforts of State and local governments and private persons to clean up and re-9 10 mediate agricultural lands that are contaminated with any 11 hazardous substance or pollutant associated with the illegal manufacture of methamphetamine. No grant may be 12 13 made under this subsection to any person who is respon-14 sible for the contamination.

15 (b) AUTHORIZATION OF APPROPRIATIONS.—There is 16 authorized to be appropriated to the Secretary of Agri-17 culture \$15,000,000 to make grants under subsection (a). 18 SEC. 103. DESIGNATION OF BY-PRODUCTS OF METH-19 AMPHETAMINE LABORATORIES AS HAZ-20 ARDOUS MATERIALS AND WASTE UNDER 21 HAZARDOUS MATERIALS TRANSPORTATION 22 ACT AND SOLID WASTE DISPOSAL ACT.

(a) HAZARDOUS MATERIALS TRANSPORTATION
ACT.—The Secretary of Transportation shall utilize the
authority provided by section 5103 of title 49, United
States Code, to designate certain by-products of the meth-

amphetamine production process as hazardous materials
 for purposes of chapter 51 of such title to protect the envi ronment from the environmental harm caused by certain
 by-products of illegal methamphetamine laboratories and
 to expand the civil and criminal penalties available against
 persons who operate such laboratories.

(b) SOLID WASTE DISPOSAL ACT.—The Adminis-7 8 trator of the Environmental Protection Agency shall uti-9 lize the authority provided by section 3001 of the Solid 10 Waste Disposal Act (42 U.S.C. 6921) to designate certain by-products of the methamphetamine production process 11 12 as hazardous waste for purposes of such Act (42 U.S.C. 13 6901 et seq.) to protect the environment from the environmental harm caused by certain by-products of illegal 14 15 methamphetamine laboratories and to expand the civil and criminal penalties available against persons who operate 16 17 such laboratories.

18 (c) COVERED MATERIALS.—Not later than 13months after the date of the enactment of this Act, the 19 Administrator of the Drug Enforcement Administration 20 21 shall submit to the Secretary of Transportation and the 22 Administrator of the Environmental Protection Agency a 23 list of those by-products of the methamphetamine produc-24 tion process that, in the event of improper disposal and 25 inadequate remediation, are likely to cause long-term

harm to the environment. The Administrator of the Drug
 Enforcement Administration shall take into consideration
 the report required by section 106 in preparing the initial
 list and shall revise the list annually thereafter as nec essary to reflect changes in the methamphetamine produc tion process.

7 (d) TIME FOR DESIGNATION.—The designations re-8 quired by subsections (a) and (b) shall be completed not 9 later than 18 months after the date of the enactment of 10 this Act. If the Administrator of the Drug Enforcement Administration revises the list referred to in subsection 11 (c), the Secretary of Transportation and the Adminis-12 13 trator of the Environmental Protection Agency shall complete additional designations to reflect the revisions made 14 15 to the list not later than 18 months after the date of the submission of the revised list. 16

17 SEC. 104. GRANT PROGRAM TO ASSIST LAW ENFORCEMENT

18AGENCIES IN THE SAFE IDENTIFICATION,19CLEANUP, AND DISPOSAL OF METHAMPHET-20AMINE LABORATORIES.

(a) GRANTS AUTHORIZED.—The Secretary of Labor,
acting through the Occupational Safety and Health Administration, shall provide grants to State and local law
enforcement agencies to be used for—

(1) the provision of training in safe procedures
 for identifying, cleaning up, and disposing of meth amphetamine laboratories, and

4 (2) the acquisition of equipment for the safe
5 identification, cleanup, and disposal of methamphet6 amine laboratories.

7 (b) INCLUDED ACTIVITIES.—Grant funds provided 8 under subsection (a) may be used to cover costs associated 9 with training and acquisition described in such subsection 10 that is provided by public agencies or private organiza-11 tions.

12 (c) RULEMAKING.—The Secretary of Labor may pre-13 scribe rules to carry out this section.

(d) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated to carry out this section
\$20,000,000 for fiscal year 2006.

17 SEC. 105. GRANT PROGRAM TO ASSIST LAW ENFORCEMENT

18AGENCIES IN MEETING THE COSTS OF COM-19PLYING WITH FEDERAL LAWS RELATING TO20METHAMPHETAMINE LABORATORY CLEANUP21AND DISPOSAL.

(a) GRANTS AUTHORIZED.—The Secretary of Labor
shall provide grants to State and local law enforcement
agencies to assist such agencies in meeting the costs of

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complying with Federal laws regarding the cleanup and
 disposal of methamphetamine laboratories.

3 (b) RULEMAKING.—The Secretary of Labor may pre-4 scribe rules to carry out this section.

5 (c) AUTHORIZATION OF APPROPRIATIONS.—There
6 are authorized to be appropriated to carry out this section
7 \$10,000,000 for fiscal year 2006.

8 SEC. 106. STUDY OF ENVIRONMENTAL IMPACT.

9 (a) STUDY REQUIRED.—Not later than one year 10 after the date of the enactment of this Act, the Administrator of the Environmental Protection Agency shall sub-11 12 mit to Congress a study of the impact of the operation of laboratories for the manufacture of methamphetamines 13 on the environment, including the impact on agriculture. 14 15 (b) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Administrator of 16 the Environmental Protection Agency \$1,000,000 for fis-17 cal year 2006 to conduct the study required by subsection 18 19 (a).

TITLE II—EDUCATION, PREVENTION, AND TREATMENT

3 SEC. 201. STUDY REGARDING HEALTH EFFECTS OF EXPO4 SURE TO PROCESS OF UNLAWFUL MANUFAC5 TURE OF METHAMPHETAMINE.

6 (a) IN GENERAL.—With respect to the unlawful man7 ufacturing of methamphetamine, the Secretary of Health
8 and Human Services shall conduct a study for the purpose
9 of determining—

(1) to what extent food, water, air, soil, equipment, or other matter becomes contaminated with
methamphetamine or other harmful substances as a
result of the proximity of the matter to the process
of such manufacturing; and

(2) whether any adverse health conditions result
from the exposure of individuals to such process or
to contaminated matter within the meaning of paragraph (1).

(b) REPORT TO CONGRESS.—Not later than one year
after the date of the enactment of this Act, the Secretary
of Health and Human Services shall complete the study
under subsection (a) and submit to the Congress a report
describing the findings of the study.

1	SEC. 202. GRANTS FOR EDUCATIONAL PROGRAMS ON PRE-
2	VENTION AND TREATMENT OF METH-
3	AMPHETAMINE ABUSE.
4	Part A of title IV of the Elementary and Secondary
5	Education Act of 1965 (20 U.S.C. 7101 et seq.) is amend-
6	ed—
7	(1) in section 4003—
8	(A) at the end of paragraph (1), by strik-
9	ing "and";
10	(B) at the end of paragraph (2), by strik-
11	ing the period and inserting "; and"; and
12	(C) at the end of the section, by adding
13	the following:
14	"(3) $$20,000,000$ for fiscal year 2006, for
15	grants under subpart 4.";
16	(2) by redesignating subpart 4 as subpart 5 ;
17	and
18	(3) by inserting after subpart 3 the following:
19	"Subpart 4—Education on Prevention and Treatment
20	of Methamphetamine Abuse
21	"SEC. 4146. GRANT PROGRAM.
22	"(a) GRANTS.—From funds made available to carry
23	out this subpart under section $4003(3)$, the Secretary may
24	make grants on a competitive basis to State agencies, local
25	educational agencies, and nonprofit organizations to carry

out programs to educate students on prevention and treat ment of methamphetamine abuse.
 "(b) APPLICATIONS.—To receive a grant under this

4 section, an applicant shall submit an application to the
5 Secretary at such time, in such manner, and containing
6 such information as the Secretary may require.".

7 SEC. 203. LOCAL GRANTS FOR TREATMENT OF METH8 AMPHETAMINE ABUSE AND RELATED CONDI9 TIONS.

Subpart 1 of part B of title V of the Public Health
Service Act (42 U.S.C. 290bb et seq.) is amended—

12 (1) by redesignating the section 514 that re13 lates to methamphetamine and appears after section
14 514A as section 514B; and

15 (2) by inserting after section 514B (as so re-16 designated) the following section:

17 "SEC. 514C. LOCAL GRANTS FOR TREATMENT OF METH-

18 AMPHETAMINE ABUSE AND RELATED CONDI19 TIONS.

"(a) IN GENERAL.—The Secretary may make grants
to political subdivisions of States and to nonprofit private
entities for the purpose of providing treatment for methamphetamine abuse, subject to subsection (b).

24 "(b) CERTAIN SERVICES FOR CHILDREN.—In addi-25 tion to the purpose described in subsection (a), a grant

under such subsection may be expended to treat children
 for any adverse health condition resulting from a quali fying methamphetamine-related exposure.

- 4 "(c) DEFINITIONS.—For purposes of this section:
- 5 "(1) The term 'children' means individuals who6 are under the age of 18.

"(2)(A) The term 'qualifying methamphetamine-related exposure', with respect to children,
means exposure to methamphetamine or other harmful substances as a result of the proximity of the
children to the process of manufacturing methamphetamine or the proximity of the children to associated contaminated matter.

14 "(B) The term 'associated contaminated mat-15 ter', with respect to the process of manufacturing 16 methamphetamine, means food, water, air, soil, 17 equipment, or other matter that is contaminated 18 with methamphetamine or other harmful substances 19 as a result of the proximity of the matter to such 20 process.

21 "(d) FUNDING.—

"(1) AUTHORIZATION OF APPROPRIATIONS.—
For the purpose of carrying out this section, there
is authorized to be appropriated \$10,000,000 for fiscal year 2006.

1 "(2) ALLOCATION FOR CHILDREN.—Of the 2 amount appropriated under paragraph (1) for a fis-3 cal year, not less than \$2,500,000 shall be reserved 4 for carrying out this section with respect to chil-5 dren.".

6 TITLE III—ENFORCEMENT 7 SEC. 301. AUTHORIZATION OF APPROPRIATIONS RELATING 8 TO METHAMPHETAMINE LABORATORY SEI9 ZURE STATISTICS.

In addition to any other funds authorized to be appropriated for fiscal year 2006 for the collection, aggregation, and dissemination of methamphetamine laboratory seizure statistics by the El Paso Intelligence Center (EPIC) of the Department of Justice, there is authorized to be appropriated \$2,000,000 for such purpose.

16 SEC. 302. AUTHORIZATION OF APPROPRIATIONS RELATING

17 TO COPS GRANTS.

(a) IN GENERAL.—In addition to any other funds authorized to be appropriated for fiscal year 2006 for grants
under part Q of title I of the Omnibus Crime Control and
Safe Streets Act of 1968 (42 U.S.C. 3796dd et seq.),
known as the COPS program, there is authorized to be
appropriated \$20,000,000 for such purpose to provide
training to State and local prosecutors and law enforce-

ment agents for prosecution of methamphetamine of fenses.

3 (b) RURAL SET-ASIDE.—Of amounts made available
4 pursuant to subsection (a), \$5,000,000 shall be available
5 only for prosecutors and law enforcement agents for rural
6 communities.

7 (c) DEA REIMBURSEMENT.—Of amounts made
8 available pursuant to subsection (a), \$2,000,000 shall be
9 available only to reimburse the Drug Enforcement Admin10 istration for existing training expenses.

11 SEC. 303. EXPANSION OF METHAMPHETAMINE HOT SPOTS

12	PROGRAM TO INCLUDE PERSONNEL AND
13	EQUIPMENT FOR ENFORCEMENT, PROSECU-
14	TION, AND ENVIRONMENTAL CLEANUP.

15 Section 1701(d) of the Omnibus Crime Control and
16 Safe Streets Act of 1968 (42 U.S.C. 3796dd(d)) is amend17 ed—

18 (1) in paragraph (11) by striking "and" at the19 end;

20 (2) in paragraph (12) by striking the period at
21 the end and inserting "; and"; and

(3) by adding at the end the following newparagraph:

24 "(13) hire personnel and purchase equipment to25 assist in the enforcement and prosecution of meth-

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1	amphetamine offenses and the environmental clean-
2	up of methamphetamine-affected areas.".
3	SEC. 304. AUTHORIZATION OF APPROPRIATIONS RELATING
4	TO THE CLANDESTINE LABORATORY TRAIN-
5	ING.
6	In addition to any other funds authorized to be ap-
7	propriated for fiscal year 2006 for the facilities and per-
8	sonnel used to operate the Clandestine Laboratory Train-
9	ing Facility of the Drug Enforcement Administration, lo-
10	cated in Quantico, Virginia, there is authorized to be ap-
11	propriated $$10,000,000$ for such purpose (but to include
12	not more than 20 additional fulltime positions) to provide
13	training to law enforcement personnel of all the States,
14	the District of Columbia, the Commonwealth of Puerto
15	Rico, and the territories and possessions of the United
16	States.
17	SEC. 305. STATEMENT OF CONGRESS REGARDING AVAIL-
18	ABILITY AND ILLEGAL IMPORTATION OF
19	PSEUDOEPHEDRINE FROM CANADA.
20	(a) FINDINGS.—The Congress finds that—

(1) pseudoephedrine is one of the basic precursor chemicals used in the manufacture of the
dangerous narcotic methamphetamine;

24 (2) the Federal Government, working in co-25 operation with narcotics agents of State and local

governments and the private sector, has tightened
 the control of pseudoephedrine in the United States
 in recent years;

4 (3) pseudoephedrine can only be purchased in 5 the United States in small quantity bottles or blister 6 packs; however, the widespread presence of large 7 containers of pseudoephedrine from Canada at meth-8 amphetamine laboratories and dumpsites in the 9 United States, despite efforts of law enforcement 10 agencies to stem the flow of these containers into 11 the United States, demonstrates the strength of the 12 demand for, and the inherent difficulties in stem-13 ming the flow of, these containers from neighboring 14 Canada; and

15 (4) Canada lacks a comprehensive legislative
16 framework for addressing the pseudoephedrine traf17 ficking problem.

(b) CALL FOR ACTION BY CANADA.—The Congress
strongly urges the President to seek commitments from
the Government of Canada to begin immediately to take
effective measures to stem the widespread and increasing
availability in Canada and the illegal importation into the
United States of pseudoephedrine.

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