109TH CONGRESS 1ST SESSION H.R. 2939

To establish a national policy for our oceans, to strengthen the National Oceanic and Atmospheric Administration, to establish a Committee on Ocean Policy, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 16, 2005

Mr. WELDON of Pennsylvania (for himself, Mr. FARR, Mr. ALLEN, and Mr. SAXTON) introduced the following bill; which was referred to the Committee on Resources, and in addition to the Committee on Science, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

- To establish a national policy for our oceans, to strengthen the National Oceanic and Atmospheric Administration, to establish a Committee on Ocean Policy, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the 5 "Oceans Conservation, Education, and National Strategy

6 for the 21st Century Act".

1 (b) TABLE OF CONTENTS.—The table of contents of

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Purpose.
- Sec. 4. Definitions.

TITLE I—CONGRESSIONAL DECLARATION OF NATIONAL OCEANS POLICY

Subtitle A—National Oceans Policy

Sec. 101. National oceans policy.

Subtitle B—National Standards

- Sec. 111. National standards.
- Sec. 112. Determination of compliance with national oceans policy and national standards.
- Sec. 113. Implementation.
- Sec. 114. Stricter standards.
- Sec. 115. Citizen suits.

TITLE II—NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

- Sec. 201. Existence in Department of Commerce; mission.
- Sec. 202. Administrator; functions.
- Sec. 203. Other officers.
- Sec. 204. Qualifications of Administration officers.
- Sec. 205. National Oceanic and Atmospheric Administration Regional Offices.
- Sec. 206. Transfer of marine mammals management functions to the Administrator.
- Sec. 207. Science Advisory Board.
- Sec. 208. Report on recommendations for reorganization of Federal programs.

TITLE III—OCEAN LEADERSHIP AND COORDINATION

Subtitle A—National Oceans Advisor

- Sec. 301. Executive Advisor; mission.
- Sec. 302. Staffing.

Subtitle B—Committee on Ocean Policy

- Sec. 311. Establishment of Committee; mission.
- Sec. 312. Chair; membership; functions.
- Sec. 313. Establishing a coordinated management regime for activities in federal waters.

Subtitle C—Council of Advisors on Oceans Policy

- Sec. 321. Establishment of Council.
- Sec. 322. Duties.
- Sec. 323. Membership.
- Sec. 324. Meetings.

TITLE IV—REGIONAL COORDINATION AND PLANNING

- Sec. 401. Findings.
- Sec. 402. Regional Ocean Partnerships.
- Sec. 403. Regional Ocean Strategic Plans.
- Sec. 404. National Academy of Sciences study of regional oceans governance.
- Sec. 405. Regulations.
- Sec. 406. Other authority.
- Sec. 407. Ocean ecosystem resource information systems.
- Sec. 408. Authorization of appropriations.

TITLE V—OCEAN SCIENCE, EXPLORATION, AND RESEARCH COORDINATION

- Sec. 501. Committee on Ocean Science, Education, and Operations.
- Sec. 502. National Strategy for Ocean and Coastal Science.
- Sec. 503. National Ocean Partnership Program.
- Sec. 504. Ocean Research and Education Advisory Panel.
- Sec. 505. Marine ecosystems research.
- Sec. 506. Authorization of appropriations.

TITLE VI—OCEAN EDUCATION

- Sec. 601. Subcommittee on Ocean Education.
- Sec. 602. Ocean and coastal education program.
- Sec. 603. National Marine Scholarship Program.
- Sec. 604. National Oceanic and Atmospheric Administration Office of Education.
- Sec. 605. Amendment to the National Sea Grant College Program Act.
- Sec. 606. Authorization of appropriations.

TITLE VII—OCEAN EXPLORATION

- Sec. 701. National Oceanic and Atmospheric Administration Office of Ocean Exploration.
- Sec. 702. Subcommittee on Ocean Exploration.
- Sec. 703. Authorization of appropriations.

TITLE VIII—OCEAN AND GREAT LAKES CONSERVATION TRUST FUND

- Sec. 801. Establishment of Fund.
- Sec. 802. Limitation on use of available amounts for administration.
- Sec. 803. Recordkeeping requirements.
- Sec. 804. Maintenance of effort and matching funding.
- Sec. 805. Community assistance formula and payments.
- Sec. 806. Approval of State funding and spending plans.
- Sec. 807. Special postage stamp.

Sec. 808. Sunset.

1 SEC. 2. FINDINGS.

- 2 The Congress finds the following:
- 3 (1) United States ocean waters and the ocean
- 4 resources they contain are vital for the national se-

curity, environment, economy, and culture of the
 United States.

3 (2) Consistent with customary international
4 law, the United States exercises sovereign rights
5 over ocean resources within United States ocean wa6 ters.

7 (3) These ocean resources are the property of
8 the people of the United States, are held in trust for
9 them by Federal, State, local, and tribal govern10 ments, and should be managed to preserve the full
11 range of their benefits for present and future gen12 erations.

(4) Knowledge of the world's oceans is critically
important to the operations of the United
States Armed Forces, particularly the Navy and
Coast Guard operations, and therefore to the national security of the United States.

18 (5) Marine, terrestrial, and atmospheric sys19 tems are interdependent, requiring that policy, infor20 mation transfer, and the management of human ac21 tivities be coordinated across systems.

(6) Healthy and productive coastal and marine
ecosystems are the keys to securing the full range of
benefits from ocean resources, including important

1	economic uses such as productive fisheries, for the
2	people of the United States.
3	(7) A variety of threats and practices have
4	caused dramatic declines in the health and produc-
5	tivity of coastal and marine ecosystems of the
6	United States. Among the major threats to marine
7	ecosystem health are—
8	(A) global climate change;
9	(B) chemical, nutrient, and biological pol-
10	lution;
11	(C) unwise land use and coastal develop-
12	ment;
13	(D) habitat damage;
14	(E) overfishing;
15	(F) bycatch; and
16	(G) invasive species.
17	(8) These threats are exacerbated by the legal
18	and geographic fragmentation of authority over
19	ocean space and ocean resources.
20	(9) Activities harming coastal and marine eco-
21	systems jeopardize the economies and social struc-
22	ture of coastal communities dependent on these re-
23	sources.

(10) Healthy marine ecosystems provide more
 goods and services, such as seafood and tourism op portunities, than degraded marine ecosystems.

4 (11) While there is a plethora of laws, govern-5 ment agencies, and programs dealing with coastal 6 resources and ocean resources, activities thereunder 7 are poorly coordinated and do not constitute a uni-8 fied and comprehensive public policy toward the 9 oceans.

10 (12) To better enable the various levels of gov-11 ernment with authority over coastal and ocean 12 space, coastal resources, and ocean resources to ful-13 fill their public trust responsibilities, a unified na-14 tional oceans policy is needed to govern the range of 15 human activities affecting the health and produc-16 tivity of marine ecosystems.

17 SEC. 3. PURPOSE.

18 The purpose of this Act is to secure, for present and 19 future generations of people of the United States, the full 20 range of ecological, economic, educational, social, cultural, 21 nutritional, and recreational benefits of healthy marine 22 ecosystems, by—

(1) establishing a comprehensive nationaloceans policy that is binding on all covered actions

6

1	that may significantly affect United States ocean
2	waters and ocean resources;
3	(2) requiring covered actions to be consistent
4	with the purposes and policies of this Act;
5	(3) mandating that clear standards be set
6	against which compliance with the national oceans
7	policy can be measured;
8	(4) providing a mechanism through which com-
9	pliance with this Act can be assured;
10	(5) consolidating and restructuring Federal
11	ocean programs to support this Act;
12	(6) promoting ecologically sustainable ocean re-
13	source use and management by strengthening and
14	empowering ocean governance; and
15	(7) enhancing responsible ocean stewardship.
16	SEC. 4. DEFINITIONS.
17	
	In this Act:
18	In this Act: (1) COVERED ACTION.—The term "covered ac-
18 19	
	(1) COVERED ACTION.—The term "covered ac-
19	(1) COVERED ACTION.—The term "covered ac- tion" means any activity affecting United States
19 20	(1) COVERED ACTION.—The term "covered ac- tion" means any activity affecting United States ocean waters or ocean resources, that is carried
19 20 21	(1) COVERED ACTION.—The term "covered ac- tion" means any activity affecting United States ocean waters or ocean resources, that is carried out—
19 20 21 22	 (1) COVERED ACTION.—The term "covered action" means any activity affecting United States ocean waters or ocean resources, that is carried out— (A) by a Federal agency, including the
 19 20 21 22 23 	 (1) COVERED ACTION.—The term "covered action" means any activity affecting United States ocean waters or ocean resources, that is carried out— (A) by a Federal agency, including the issuance of a Federal license or permit; or

1	(2) Administrator.—The term "Adminis-
2	trator" means the Administrator of the National
3	Oceanic and Atmospheric Administration.
4	(3) Administration.—The term "Administra-
5	tion" means the National Oceanic and Atmospheric
6	Administration provided for in section 201.
7	(4) ADVISOR.—The term "Advisor" means the
8	National Oceans Advisor appointed under section
9	301.
10	(5) BIOLOGICAL DIVERSITY.—The term "bio-
11	logical diversity" means a collection of genomes, spe-
12	cies, and ecosystems occurring in a geographically
13	defined region.
14	(6) Ecologically sustainable.—The term
15	"ecologically sustainable" means capable of main-
16	taining biological diversity and ecosystem structure
17	and functioning from one human generation to the
18	next, so as not to deny future generations the goods
19	and services that healthy marine ecosystems provide.
20	(7) FUNCTION.—The term "function", when
21	used in reference to a function of a government
22	agency or official, includes authorities, powers,
23	rights, privileges, immunities, programs, projects,
24	activities, duties, and responsibilities.

1 (8) MARINE ECOSYSTEM HEALTH AND HEALTH 2 OF MARINE ECOSYSTEMS.—Each of the terms "marine ecosystem health" and "health of marine eco-3 systems" means the ability of a marine ecosystem to 4 5 support and maintain a productive and resilient 6 community of organisms, having a species composi-7 tion, diversity, and functional organization resulting 8 from the natural habitat of the region, such that it 9 provides a complete range of ecological benefits, in-10 cluding-11 (A) a complete diversity of native species 12 and habitats wherein each native species is able 13 to maintain an abundance, population struc-14 ture, and distribution supporting its ecological 15 and evolutionary functions and processes; and 16 (B) a physical, chemical, geological, and 17 microbial environment that is supportive of the 18 requirements of this paragraph.

(9) HEALTHY MARINE ECOSYSTEM.—The term
"healthy marine ecosystem" means a marine ecosystem with the ability to support and maintain a
productive and resilient community of organisms,
having a species composition, diversity, and functional organization resulting from the natural habi-

1	tat of the region, such that it provides a complete
2	range of ecological benefits, including—
3	(A) a complete diversity of native species
4	and habitats wherein each native species is able
5	to maintain an abundance, population struc-
6	ture, and distribution supporting its ecological
7	and evolutionary functions and processes; and
8	(B) a physical, chemical, geological, and
9	microbial environment that is supportive of the
10	requirements of this paragraph.
11	(10) Ecosystem-based management.—The
12	term "ecosystem-based management" means an inte-
13	grated approach to management that—
14	(A) considers the entire ecosystem, includ-
15	ing humans;
16	(B) has as its goal the maintenance of eco-
17	systems in a healthy, productive, and resilient
18	condition so that they can provide the services
19	humans want and need;
20	(C) accounts for the interactions among
21	species, activities, and sectors of management;
22	(D) considers the cumulative impacts of
23	different sectors;
24	(E) emphasizes the protection of ecosystem
25	structure, functioning, and key processes;

1	(F) is place-based in focusing on a specific
2	ecosystem and the range of activities affecting
3	it;
4	(G) explicitly accounts for the inter-
5	connectedness within systems, recognizing the
6	importance of interactions between many target
7	species or key services and other nontarget spe-
8	cies;
9	(H) acknowledges interconnectedness
10	among systems, such as between air, land, and
11	sea; and
12	(I) integrates ecological, social, economic,
13	and institutional perspectives, recognizing their
14	strong interdependences.
15	(11) UNITED STATES OCEAN WATERS.—The
16	term "United States ocean waters" means the zone
17	extending from the baseline from which the breadth
18	of the United States territorial sea is measured to
19	the extent of the Exclusive Economic Zone as speci-
20	fied in Presidential Proclamation Number 5030,
21	dated March 10, 1983, including the territorial wa-
22	ters of the Great Lakes and the waters of the conti-
23	nental shelf to which the United States is granted
24	sovereign rights under international law.

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1	(12) OCEAN RESOURCES.—The term "ocean re-
2	sources" means any living, nonliving, or cultural
3	amenity in United States ocean waters.
4	(13) COASTAL.—The term "coastal" means
5	being located in the coastal zone as defined in sec-
6	tion 304 of the Coastal Zone Management Act of
7	1972 (16 U.S.C. 1453).
8	(14) MARINE.—The term "marine" includes of
9	or relating to United States ocean waters.
10	(15) REGIONAL OCEAN PARTNERSHIPS.—The
11	term "Regional Ocean Partnerships" means such a
12	council established by the Administrator under sec-
13	tion 402.
14	(16) OCEAN REGION.—The term "ocean re-
15	gion" means such a region designated under section
16	402(f).
17	(17) COASTAL STATE.—The term "coastal
18	State"—
19	(A) means a State of the United States in,
20	or bordering on, the Atlantic, Pacific, or Arctic
21	Ocean, the Gulf of Mexico, Long Island Sound,
22	or one or more of the Great Lakes; and
23	(B) includes Puerto Rico, the Virgin Is-
24	lands, Guam, the Commonwealth of the North-

1	ern Mariana Islands, and the Trust Territories
2	of the Pacific Islands, and American Samoa.
3	(18) COASTAL POLITICAL SUBDIVISION.—The
4	term "coastal political subdivision" means a political
5	subdivision of a coastal State all or part of which
6	political subdivision is within the coastal zone (as de-
7	fined in section 304 of the Coastal Zone Manage-
8	ment Act of 1972 (16 U.S.C. 1453)).
9	(19) COASTAL POPULATION DENSITY.—The
10	term "coastal population density" means the popu-
11	lation as determined by the most recent census data
12	in the States coastal zone as determined pursuant to
13	the Coastal Zone Management Act of 1972 (16
14	U.S.C. 1451 et seq.).
15	(20) OCEAN STEWARDSHIP.—The term "ocean
16	stewardship" means the careful and responsible
17	management of coastal and ocean resources by cur-
18	rent generations such that it ensures future genera-
19	tions can obtain the full range of benefits from those
20	resources.

TITLE I—CONGRESSIONAL DEC LARATION OF NATIONAL OCEANS POLICY Subtitle A—National Oceans Policy

5 SEC. 101. NATIONAL OCEANS POLICY.

6 (a) POLICY.—The Congress declares that it is the 7 continuing policy of the United States to protect, main-8 tain, and restore the health of marine ecosystems in order 9 to fulfill the ecological, economic, educational, social, cul-10 tural, nutritional, recreational, and other requirements of 11 present and future generations of Americans.

12 (b) RESPONSIBILITY OF FEDERAL GOVERNANCE 13 SYSTEM.—In order to carry out the policy set forth in this 14 Act, the President, acting through the Administrator of 15 the National Oceanic and Atmospheric Administration 16 and top officials of other Federal agencies and depart-17 ments, shall—

- 18 (1) protect, maintain, and restore the health of19 marine ecosystems;
- 20 (2) require that ocean resources be used in a21 manner that is ecologically sustainable;
- (3) manage covered actions affecting the oceanson an ecosystem basis;
- 24 (4) exercise precaution in support of protecting,25 restoring, and maintaining the health of marine eco-

1	systems in the case of uncertain or inadequate infor-
2	mation;
3	(5) use the best available scientific, social, and
4	economic information to make decisions;
5	(6) support research and education to improve
6	basic understanding of marine ecosystems and their
7	management and restoration;
8	(7) promote and support international collabo-
9	ration on research of marine ecosystems and the
10	conservation of healthy marine ecosystems;
11	(8) adapt in a timely manner to new informa-
12	tion on the health of marine ecosystems and the ef-
13	fectiveness of management decisions;
14	(9) be equitable and transparent, and promote
15	cooperation and participation among all stake-
16	holders;
17	(10) provide accountability; and
18	(11) foster responsible stewardship of the
19	oceans.

Subtitle B-National Standards 20

21 SEC. 111. NATIONAL STANDARDS.

(a) ESTABLISHMENT OF STANDARDS.—To the fullest 22 extent possible the policies, regulations, and Public Laws 23 of the United States shall be interpreted and administered 24 25 in accordance with the following national standards:

1	(1) Covered actions affecting United States
2	ocean waters or ocean resources must be conducted
3	in a manner that is consistent with the protection
4	and maintenance of healthy marine ecosystems and,
5	where appropriate, the restoration of degraded ma-
6	rine ecosystems.
7	(2) Any covered action that may significantly
8	affect United States ocean waters or ocean resources
9	may proceed only if the covered action, individually
10	and in combination with other covered actions—
11	(A) is not likely to significantly harm the
12	health of any marine ecosystem; and
13	(B) is not likely to significantly impede the
14	restoration of the health of any marine eco-
15	system.
16	(3) In the case of incomplete or inconclusive in-
17	formation as to the effects of a covered action on
18	United States ocean waters or ocean resources, deci-
19	sions shall be made in such a way as will ensure pro-
20	tection, maintenance, and restoration of healthy ma-
21	rine ecosystems.
22	(4) To the extent practicable, and consistent
23	with other provisions of this Act, including the other
24	national standards under this subsection, adverse so-
25	cial and economic impacts on communities that are

significantly resource dependent shall be minimized.
 Consideration of impacts on resource dependent
 communities shall include, but not be limited to, cu mulative impacts.

5 (b) RULEMAKING.—

6 (1) APPLICATION OF NATIONAL STANDARDS TO 7 COVERED ACTIONS.—Within 12 months after the 8 date of the enactment of this Act, the Administrator, 9 in consultation with the Committee on Ocean Policy, 10 shall issue regulations that shall govern the applica-11 tion of the national standards set forth in subsection 12 (a) with respect to covered actions.

(2) OTHER REGULATIONS.—The Administrator
may issue other regulations regarding implementation of subsection (a) as the Administrator considers
necessary.

17 SEC. 112. DETERMINATION OF COMPLIANCE WITH NA18 TIONAL OCEANS POLICY AND NATIONAL
19 STANDARDS.

(a) REQUIREMENT.—Any determination of whether a
covered action complies with section 111 shall be made
in accordance with regulations issued under section 111.
(b) GUIDANCE.—Within 12 months after the date of
the enactment of this Act, the Administrator, in consultation with the Committee on Ocean Policy, shall issue de-

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tailed guidance regarding the application of the national

2 standards under section 111. The guidance shall address-3 4 (1) assessing and monitoring the health of ma-5 rine ecosystems; 6 (2) how to apply the definition of "marine eco-7 system health", including establishing marine eco-8 system health criteria and indicators; 9 (3) predicting the likely effects of proposed cov-10 ered actions on the health of marine ecosystems, and 11 determining whether those effects are significant; 12 (4) conducting ecosystem-based management of 13 United States ocean waters and ocean resources; 14 and 15 (5) the types of covered actions that are likely 16 to have a significant effect on the health of marine 17 ecosystems. 18 (c) NATIONAL RESEARCH COUNCIL.—To assist the 19 Administrator in issuing guidance under subsection (b), the Administrator may request the National Research 20 21 Council to— 22 (1) convene a panel with expertise on marine 23 science and the management of ocean resources to 24 develop recommendations; and

(2) update such recommendations every 5
 years.

3 SEC. 113. IMPLEMENTATION.

4 (a) COMPLIANCE REVIEW.—In conducting an envi-5 ronmental review authorized under the National Environ-6 mental Policy Act of 1969 of a proposed covered action, 7 the head of each Federal agency shall, after consultation 8 with the Administrator, include in the review an assess-9 ment of the impact of the proposed covered action on the 10 health of marine ecosystems.

(b) WRITTEN OPINION.—The Administrator, after
considering any findings of the Regional Administrator
concerned, shall prepare a written opinion as to whether
the proposed covered action is in compliance with the policies, and national standards.

16 (c) CHANGES OR ALTERNATIVES.—If the Adminis-17 trator's written opinion states that a proposed covered ac-18 tion is not in compliance with the policies, or national 19 standards under this Act, the Administrator shall propose 20 changes or alternatives to the proposed covered action that 21 would make the covered action be in compliance with this 22 Act.

(d) ENSURING COMPLIANCE.—The head of each Federal agency and department shall ensure that all covered
actions of such agency or department comply with the pol-

icy and national standards set forth in sections 101 and
 111.

3 SEC. 114. STRICTER STANDARDS.

4 Nothing in this Act shall be construed to limit the 5 authority of a local or State government or the Federal Government to establish stricter standards, requirements, 6 7 or restrictions within their respective jurisdictions, in 8 order to provide greater protection of marine ecosystem 9 health (including to be consistent with other applicable 10 law), than the protection provided by the national standards under section 111 of this Act. In the case of a con-11 12 flicting standard, requirement, or restriction, the stricter 13 standard, requirement, or restriction shall be followed.

14 SEC. 115. CITIZEN SUITS.

(a) SUITS AUTHORIZED.—Any person may commence a civil suit on the person's own behalf—

(1) to enjoin any person, including the United
States or any other governmental instrumentality or
agency (to the extent permitted by the eleventh
amendment to the Constitution), that is alleged to
be in violation of this Act or any regulation issued
under this Act; or

(2) against the Administrator for a failure of
the Administrator to perform any act or duty under
this Act that is not discretionary.

1 (b) JURISDICTION.—The district courts of the United 2 States shall have jurisdiction, without regard to the 3 amount in controversy or the citizenship of the parties, 4 to enforce this Act or any such regulation or to order the 5 Administrator to perform such act or duty, as the case 6 may be.

7 (c) VENUE.—Any suit under this section shall be
8 brought in the Federal judicial district in which occurs
9 the violation or failure, as applicable.

10 (d) INTERVENTION BY UNITED STATES.—In any suit 11 under this section in which the United States is not a 12 party, the Attorney General, at the request of the Admin-13 istrator, may intervene on behalf of the United States as 14 a matter of right.

(e) AWARD OF COSTS.—The court, in issuing any
final order in any suit brought under this section, may
award costs of litigation (including reasonable attorney
and expert witness fees) to any party, whenever the court
determines such award is appropriate.

(f) PRESERVATION OF OTHER RIGHTS.—This section
shall not restrict any right that any person or class of persons may have under any statute or common law to seek
enforcement of any standard or limitation or to seek any
other relief, including relief against the Administrator or
a State agency.

TITLE II—NATIONAL OCEANIC AND ATMOSPHERIC ADMINIS TRATION

4 SEC. 201. EXISTENCE IN DEPARTMENT OF COMMERCE; MIS-

5 SION.

6 (a) ESTABLISHMENT.—There shall be in the Depart7 ment of Commerce the National Oceanic and Atmospheric
8 Administration. Reorganization Plan No. 4 of 1970 shall
9 have no further force or effect.

10 (b) MISSION.—The primary mission of the Adminis-11 tration is to—

(1) act as the nonmilitary Federal agency with
responsibility for providing oversight of all United
States ocean waters and ocean resources;

(2) understand and predict changes in the
Earth's environment and conserve and manage
ocean resources to meet our Nation's economic, social, and environmental needs;

19 (3) protect, maintain, and restore the health of20 marine ecosystems; and

(4) promote the ecologically sustainable use and
management of United States ocean waters and
ocean resources.

24 (c) DUTIES.—It is the duty of the Administration 25 to—

1	(1) protect, maintain, and restore the health of
2	marine ecosystems through ecosystem-based man-
3	agement in the United States;
4	(2) assess climate variability and change to un-
5	derstand and predict climate system dynamics and
6	the impacts of coupled atmosphere/oceans/land sys-
7	tems;
8	(3) meet society's diverse and expanding needs
9	for weather-related information, and enhance pre-
10	paredness for responding to weather conditions;
11	(4) support research that provides a com-
12	prehensive understanding of marine systems to meet
13	the environmental, economic, and public safety needs
14	of the United States;
15	(5) use the best available technology to explore
16	and map United States ocean waters, and work col-
17	laboratively with other countries to use the best
18	available technology to explore and map their ocean
19	waters, in order to better understand ocean dynam-
20	ics;
21	(6) educate the United States about Earth's dy-
22	namic biosphere and how humans impact it;
23	(7) carry out all functions of entities trans-
24	ferred to the Administration, including by acting as

a focal point regarding oceans research and manage ment;

3 (8) ensure that people of the United States 4 have access to the full range of ecological, economic, 5 educational, social, cultural, nutritional, recreational, 6 and other benefits of healthy marine ecosystems; and 7 (9) perform functions authorized to be carried 8 out by the National Oceanic and Atmospheric Ad-9 ministration immediately before the enactment of 10 this Act. 11 (d) OFFICES.—There shall be in the Administration the following offices: 12 13 (1) The Office of Oceans Ecosystem Manage-14 ment and Protection, which, subject to the other 15 provisions of this Act, shall perform the functions 16 performed immediately before the enactment of this 17 Act by— 18 (A) the National Ocean Service; and 19 (B) the National Marine Fisheries Service. 20 (2) The National Weather Service. 21 (3) The Office of Oceans and Atmospheric Re-22 search and Data Services, which, subject to the 23 other provisions of this Act, shall perform the func-24 tions performed immediately before the enactment of 25 this Act by—

	-
1	(A) the Office of Ocean and Atmospheric
2	Research; and
3	(B) the National Environmental Satellite,
4	Data, and Information Service.
5	(4) The Office of Education.
6	(5) The Office of Personnel, Program, and Fa-
7	cilities Management, which, subject to the other pro-
8	visions of this Act, shall perform the functions per-
9	formed immediately before the enactment of this Act
10	by—
11	(A) the Office of Program Planning and
12	Integration; and
13	(B) the Office of Marine and Aviation Op-
14	erations.
15	SEC. 202. ADMINISTRATOR; FUNCTIONS.
16	(a) Administrator.—
17	(1) IN GENERAL.—There is an Under Secretary
18	of Commerce for Oceans and Atmosphere. The
19	
	Under Secretary shall be the Administrator of the
20	Under Secretary shall be the Administrator of the National Oceanic and Atmospheric Administration,
20 21	·
	National Oceanic and Atmospheric Administration,
21	National Oceanic and Atmospheric Administration, and shall be appointed by the President, by and with
21 22	National Oceanic and Atmospheric Administration, and shall be appointed by the President, by and with the advice and consent of the Senate. The term of
21 22 23	National Oceanic and Atmospheric Administration, and shall be appointed by the President, by and with the advice and consent of the Senate. The term of office of any individual appointed after the date of

1	(2) HEAD OF AGENCY.—The Administrator—
2	(A) is the head of the Administration; and
3	(B) shall be responsible for ensuring that
4	the duties of the Administration under section
5	201(c) are performed.
6	(3) Functions vested in administrator.—
7	All functions of all officers, employees, and organiza-
8	tional units of the Administration are vested in the
9	Administrator.
10	(4) PAY.—The Administrator shall be paid at
11	the rate of basic pay for level III of the Executive
12	Schedule under section 5314 of title 5, United
13	States Code.
14	(b) AUTHORITIES.—The Administrator—
15	(1) except as otherwise provided in this Act,
16	may delegate any of the Administrator's functions to
17	any officer, employee, or organizational unit of the
18	Administration;
19	(2) may make contracts, grants, and coopera-
20	tive agreements, and enter into agreements with
21	other executive agencies, Indian tribes, States, re-
22	gional agencies, universities, research institutions,
23	interstate agencies, and local governments, as may
24	be necessary and proper to carry out the Adminis-

1	trator's responsibilities under this Act or as other-
2	wise provided by law;
3	(3) shall take reasonable steps to ensure that
4	information systems and databases of the Adminis-
5	tration are compatible with each other and with ap-
6	propriate databases of other agencies;
7	(4) has the authority to hire personnel, includ-
8	ing the selection, appointment, distribution, super-
9	vision, compensation, and separation of personnel;
10	(5) may procure services of experts and consult-
11	ants in accordance with section 3109 of title 5,
12	United States Code;
13	(6) shall develop policy and guidance;
14	(7) shall perform general management;
11	(7) shan perform general management,
15	(1) shan perform general management,(8) may prescribe external affairs, including
15	(8) may prescribe external affairs, including
15 16	(8) may prescribe external affairs, including legal, legislative, and public affairs;
15 16 17	(8) may prescribe external affairs, including legal, legislative, and public affairs;(9) shall be subject to the policy direction of the
15 16 17 18	 (8) may prescribe external affairs, including legal, legislative, and public affairs; (9) shall be subject to the policy direction of the Secretary of Commerce, but otherwise shall retain
15 16 17 18 19	 (8) may prescribe external affairs, including legal, legislative, and public affairs; (9) shall be subject to the policy direction of the Secretary of Commerce, but otherwise shall retain responsibility for decisions regarding the manage-
15 16 17 18 19 20	 (8) may prescribe external affairs, including legal, legislative, and public affairs; (9) shall be subject to the policy direction of the Secretary of Commerce, but otherwise shall retain responsibility for decisions regarding the management and administration of the operations of the
15 16 17 18 19 20 21	 (8) may prescribe external affairs, including legal, legislative, and public affairs; (9) shall be subject to the policy direction of the Secretary of Commerce, but otherwise shall retain responsibility for decisions regarding the management and administration of the operations of the Administration and shall exercise independent con-
15 16 17 18 19 20 21 22	 (8) may prescribe external affairs, including legal, legislative, and public affairs; (9) shall be subject to the policy direction of the Secretary of Commerce, but otherwise shall retain responsibility for decisions regarding the management and administration of the operations of the Administration and shall exercise independent control of its budget allocation, formulation, and ex-

functions in accordance with this title and other ap plicable provisions of law; and

3 (10) shall submit annual budget requests for
4 the Administration to the Director of the Office of
5 Management and Budget, who shall provide for ex6 amination of the budget and programs of the Ad7 ministration within natural resource programs.

8 (c) COORDINATION WITH NON-FEDERAL ENTI-9 TIES.—With respect to the duties of the Administration 10 under section 201(c), the Administrator shall coordinate 11 with State and local government personnel, agencies, and 12 authorities, with the private sector, and with other enti-13 ties.

(d) REPORT TO CONGRESS.—The Administrator shall
transmit to the Congress once every 3 years a report that
sets forth—

17 (1) the status and condition of the health of18 marine ecosystems in United States ocean waters;

(2) past, current, and projected trends in the
quality, management, and utilization of United
States ocean waters and the effects of those trends
on the ecological, economic, educational, social, cultural, nutritional, recreational, and other requirements of the United States;

1	(3) a review of the programs and covered ac-
2	tions (including regulatory activities) of the Federal
3	Government, State and local governments, and non-
4	governmental entities or individuals with particular
5	reference to their effect on ocean waters and on the
6	conservation, development, and utilization of ocean
7	resources;
8	(4) a description of activities of the Administra-
9	tion to perform its duties under section 201(c) dur-
10	ing the period covered by the report; and
11	(5) a program for remedying the deficiencies of
12	existing programs and activities, including rec-
14	
13	ommendations for legislation.
	ommendations for legislation. SEC. 203. OTHER OFFICERS.
13	
13 14	SEC. 203. OTHER OFFICERS.
13 14 15	SEC. 203. OTHER OFFICERS. (a) DEPUTY ADMINISTRATOR.—
13 14 15 16	 SEC. 203. OTHER OFFICERS. (a) DEPUTY ADMINISTRATOR.— (1) IN GENERAL.—There is a Deputy Adminis-
 13 14 15 16 17 	 SEC. 203. OTHER OFFICERS. (a) DEPUTY ADMINISTRATOR.— (1) IN GENERAL.—There is a Deputy Administrator of the National Oceanic and Atmospheric Ad-
 13 14 15 16 17 18 	 SEC. 203. OTHER OFFICERS. (a) DEPUTY ADMINISTRATOR.— (1) IN GENERAL.—There is a Deputy Administrator of the National Oceanic and Atmospheric Administration, who shall be appointed by the Administration.
 13 14 15 16 17 18 19 	 SEC. 203. OTHER OFFICERS. (a) DEPUTY ADMINISTRATOR.— (1) IN GENERAL.—There is a Deputy Administrator of the National Oceanic and Atmospheric Administration, who shall be appointed by the Administrator. The position of Deputy Administrator shall
 13 14 15 16 17 18 19 20 	 SEC. 203. OTHER OFFICERS. (a) DEPUTY ADMINISTRATOR.— (1) IN GENERAL.—There is a Deputy Administrator of the National Oceanic and Atmospheric Administration, who shall be appointed by the Administrator. The position of Deputy Administrator shall be a Senior Executive Service general position au-
 13 14 15 16 17 18 19 20 21 	SEC. 203. OTHER OFFICERS. (a) DEPUTY ADMINISTRATOR.— (1) IN GENERAL.—There is a Deputy Adminis- trator of the National Oceanic and Atmospheric Ad- ministration, who shall be appointed by the Adminis- trator. The position of Deputy Administrator shall be a Senior Executive Service general position au- thorized under section 3133 of title 5, United States

1	(A) the Administrator's first assistant and
2	serves as an advisor to the Administrator on all
3	program and policy issues;
4	(B) responsible for ensuring the timely and
5	effective implementation of Administration poli-
6	cies and objectives; and
7	(C) acts in the position of the Adminis-
8	trator in the absence or disability of the Admin-
9	istrator, or in the event of a vacancy of that po-
10	sition.
11	(b) Assistant Administrators.—
12	(1) IN GENERAL.—There are the following offi-
13	cers with specified functions of the Administration,
14	who shall each be appointed by the Administrator:
15	(A) An Assistant Administrator for Oceans
16	Ecosystem Management and Protection, who
17	shall be the head of the Office of Oceans Eco-
18	system Management and Protection and shall
19	oversee programs and activities of the Adminis-
20	tration relating to marine ecosystem health and
21	ecosystem-based management of United States
22	ocean waters, including—
23	(i) coastal, estuary, Great Lakes, and
24	ocean management;

1	(ii) regional coordination and plan-
2	ning;
3	(iii) watershed monitoring;
4	(iv) coral reefs;
5	(v) harmful algal blooms;
6	(vi) hypoxia;
7	(vii) response and restoration;
8	(viii) fisheries research and manage-
9	ment;
10	(ix) protected resources research and
11	management;
12	(x) habitat conservation research and
13	management;
14	(xi) enforcement and surveillance
15	services;
16	(xii) marine and estuarine aqua-
17	culture;
18	(xiii) coastal and estuarine land con-
19	servation and restoration;
20	(xiv) sanctuaries and marine protected
21	areas;
22	(xv) invasive species; and
23	(xvi) ocean and coastal partnerships.
24	(B) An Assistant Administrator for Weath-
25	er Services, who shall be the head of the Na-

1	tional Weather Service and shall oversee pro-
2	grams and activities of the Administration re-
3	lating to—
4	(i) weather research;
5	(ii) air quality research; and
6	(iii) weather systems operations and
7	management.
8	(C) An Assistant Administrator for Oceans
9	and Atmospheric Research and Data Services,
10	who shall be the head of the Office of Oceans
11	and Atmospheric Research and Data Services
12	and shall oversee programs and activities of the
13	Administration relating to oceans and atmos-
14	pheric science and research, including—
15	(i) oceans, coastal, and Great Lakes
16	research;
17	(ii) navigation;
18	(iii) coastal and ocean observing sys-
19	tems;
20	(iv) climate research;
21	(v) the National Sea Grant College
22	Program;
23	(vi) the National Undersea Research
24	Program;

1	(vii) ocean exploration, including as
2	described in section 701;
3	(viii) polar research;
4	(ix) environmental satellite observing
5	systems; and
6	(x) data centers and information serv-
7	ices.
8	(D) An Assistant Administrator for Oceans
9	and Atmospheric Education, who shall be the
10	head of the Office of Education and shall over-
11	see programs and activities of the Administra-
12	tion relating to national-level marine education
13	and outreach, including—
14	(i) the JASON Project;
15	(ii) ocean science competition;
16	(iii) educational partnership pro-
17	grams; and
18	(iv) other responsibilities as described
19	in section 604.
20	(E) An Assistant Administrator for Per-
21	sonnel, Program, and Facilities Management,
22	who shall be the head of the Office of Per-
23	sonnel, Program, and Facilities Management,
24	shall oversee the programs and activities of the
25	Administration relating to general management

	-
1	of personnel, programs, facilities (including all
2	vessels and aircraft), and financial matters, in-
3	cluding-
4	(i) program management and direc-
5	tion;
6	(ii) budget formulation, guidance, and
7	execution;
8	(iii) resource requirements determina-
9	tion and allocation;
10	(iv) environment, safety, and health
11	operations; and
12	(v) administration of contracts, real
13	property, and facilities.
14	(F) A Chief Scientist, who shall be the
15	chair of the Science Advisory Board of the Ad-
16	ministration.
17	(G) A General Counsel, who shall—
18	(i) be the chief legal officer of the Ad-
19	ministration for all legal matters that arise
20	in connection with the conduct of the func-
21	tions of the Administration; and
22	(ii) perform such other functions and
23	exercise such powers as the Administrator
24	may prescribe.

(2) PAY.—The Chief Scientist, General Coun sel, and each Assistant Administrator is a Senior
 Executive Service general position.

4 SEC. 204. QUALIFICATIONS OF ADMINISTRATION OFFICERS.

5 The Chief Scientist, General Counsel, Assistant Ad-6 ministrators, and Regional Administrators of the Adminis-7 tration shall be appointed from among individuals who are 8 qualified by reason of background and experience to direct 9 the implementation and administration of the functions 10 for which they are responsible.

11 SEC. 205. NATIONAL OCEANIC AND ATMOSPHERIC ADMIN12 ISTRATION REGIONAL OFFICES.

(a) ESTABLISHMENT.—The Administrator shall, by
not later than 1 year after the date of the enactment of
this Act—

(1) establish for each ocean region designated
under section 402 a National Oceanic and Atmospheric Administration Regional Office, which shall
be relatively centrally located in the coastal area of
the ocean region; and

(2) appoint a Regional Administrator of the
National Oceanic and Atmospheric Administration
for that region.

1	(b) Functions of Regional Administrators.—A
2	Regional Administrator appointed under paragraph (1)
3	for an ocean region shall—
4	(1) be the head of the National Oceanic and At-
5	mospheric Administration Regional Office estab-
6	lished for that region;
7	(2) be responsible for implementation of this
8	Act with respect to that ocean region;
9	(3) provide a written opinion to the Adminis-
10	trator on the consistency of proposed covered ac-
11	tions;
12	(4) support coordination and information trans-
13	fer between Regional Oceans Partnerships and agen-
14	cies and groups at the international, Federal, State,
15	tribal, territorial, local, and other levels;
16	(5) conduct other tasks as considered necessary
17	by the Administrator to fulfill the mission of the Ad-
18	ministration; and
19	(6) report directly to the Administrator on mat-
20	ters relating to regional implementation of this Act.
21	(c) Staff.—The Regional Administrator appointed
22	under paragraph (1) for an ocean region shall appoint
23	staff for the National Oceanic and Atmospheric Adminis-
24	tration Regional Office for the ocean region.
1SEC. 206. TRANSFER OF MARINE MAMMALS MANAGEMENT2FUNCTIONS TO THE ADMINISTRATOR.

3 There is hereby transferred to the Administrator the 4 function of marine mammals management authorized by 5 the Marine Mammal Protection Act of 1972 and under 6 the jurisdiction of the United States Fish and Wildlife 7 Service immediately before the date of enactment of this 8 Act.

9 SEC. 207. SCIENCE ADVISORY BOARD.

(a) IN GENERAL.—There shall be in the Administration a Science Advisory Board, which shall report to the
Administrator.

(b) PURPOSE.—The purpose of the Science Advisory
Board is to advise the Administrator on long-range and
short-range strategies for research, education, and application of science to ocean resource management and environmental assessment and prediction.

18 (c) MEMBERS.—

19 (1) IN GENERAL.—The Science Advisory Board 20 shall consist of not less than 11 members, and not 21 more than 15 members, appointed by the Adminis-22 trator to assure a balanced representation among 23 scientists, engineers, educators, and science policy 24 experts who are preeminent in their field and have 25 demonstrated experience reflecting the full breadth 26 of the Administration's areas of responsibility.

1	(2) TERMS.—Members of the Science Advisory
2	Board—
3	(A) shall be appointed for a 3-year term;
4	(B) may be reappointed once; and
5	(C) shall serve at the discretion of the Ad-
6	ministrator.
7	(d) Compensation and Expenses.—A member of
8	the Science Advisory Board shall not receive compensation
9	for service on such board, but upon request by the member
10	may be allowed travel expenses, including per diem in lieu
11	of subsistence, in accordance with subchapter I of chapter
12	57 of title 5, United States Code.
13	(e) ETHICAL STANDARDS.—Members of the Science
14	Advisory Board are subject to the ethical standards appli-
15	cable to special Government employees.
16	(f) CHAIR.—The Chief Scientist is the chair of the
17	Science Advisory Board.
18	(g) MEETINGS.—The Science Advisory Board shall
19	meet at least twice a year, and at other times at the call
20	of the Administrator or the chair of the Board.
21	(h) Administrative Support.—The Administrator
22	shall provide administrative support to the Science Advi-
23	sory Board.

1 SEC. 208. REPORT ON RECOMMENDATIONS FOR REORGA 2 NIZATION OF FEDERAL PROGRAMS.

3 The President, in consultation with the Committee on 4 Ocean Policy, shall submit to the Congress by not later 5 than 2 years after the date of the enactment of this Act 6 recommendations on, and a plan and proposed schedule 7 for—

8 (1) the transfer of relevant oceanic or atmos9 pheric programs, functions, services, and associated
10 resources to the National Oceanic and Atmospheric
11 Administration from any other Federal agency;

(2) consolidation or elimination of oceanic or
atmospheric programs, functions, services, or resources within or among Federal agencies, if their
consolidation or elimination would not undermine
policy goals set forth in this Act; and

17 (3) reorganization, including establishment of 18 the Administration as an independent agency, ele-19 vation of the Administration to departmental status, or the establishment of a new department that 20 21 would provide increased national attention and re-22 sources to oceanic and atmospheric needs and prior-23 ities and promote an integrated ecosystem and wa-24 tershed-based approach.

TITLE III—OCEAN LEADERSHIP AND COORDINATION Subtitle A—National Oceans Advisor

5 SEC. 301. EXECUTIVE ADVISOR; MISSION.

6 (a) Establishment.—

7 (1) IN GENERAL.—There is established in the
8 Executive Office of the President a National Oceans
9 Advisor, who shall be appointed by the President, by
10 and with the advice and consent of the Senate.

(2) COMPENSATION.—The Advisor shall be paid
at a rate specified by the President not to exceed the
rate payable for Level V of the Executive Schedule
under section 5136 of title 5, United States Code.
(b) DUTIES.—The Advisor shall—

16 (1) advise the President on implementation of
17 this Act, activities of the Committee on Ocean Pol18 icy, section 311, and other covered actions relating
19 to United States ocean waters and marine ecosystem
20 health;

(2) serve as the Executive Director of the Committee on Ocean Policy established by section 311;
and

24 (3) in consultation with the Administrator, co-25 ordinate Federal agency covered actions related to

United States ocean waters and marine ecosystem
 health.

3 SEC. 302. STAFFING.

4 (a) IN GENERAL.—The Advisor, without regard to
5 the civil service laws and regulations governing employ6 ment in the competitive service, may employ such officers
7 and employees as may be necessary to carry out the func8 tions of the National Oceans Advisor under this Act.

9 (b) VOLUNTARY AND UNCOMPENSATED SERVICES.—
10 The Advisor may accept, employ, and terminate voluntary
11 and uncompensated services in furtherance of the pur12 poses of the Advisor.

13 Subtitle B—Committee on Ocean 14 Policy

15 SEC. 311. ESTABLISHMENT OF COMMITTEE; MISSION.

16 (a) ESTABLISHMENT.—There is established in the Executive Office of the President a Committee on Ocean 17 Policy (in this subtitle referred to as the "Committee"), 18 which succeeds the Committee on Ocean Policy established 19 on December 17, 2004, by Executive Order 13366 and 20 21 shall continue the activities of that committee as it was 22 in existence on the day before the date of enactment of 23 this Act.

24 (b) DUTIES.—The Committee shall—

1	(1) facilitate interagency coordination on Fed-
2	eral agency covered actions related to United States
3	ocean waters and marine ecosystem health and the
4	implementation of this Act;
5	(2) review and appraise the various programs
6	and activities of the Federal Government for consist-
7	ency with the policy set forth in section 101 and
8	make recommendations to the President with respect
9	thereto no later than 1 year after the date of enact-
10	ment of this Act;
11	(3) resolve interagency disputes regarding ma-
12	rine ecosystem health and in particular the imple-
13	mentation of this Act;
14	(4) coordinate and certify agency ocean budgets
15	regarding their sufficiency to achieve the policy set
16	forth in section 101;
17	(5) submit to the President and publish at least
18	once every 2 years a report on the condition of
19	United States ocean waters; and
20	(6) obtain and provide information to facilitate
21	and advance ecosystem-based management of Re-
22	gional Ocean Partnerships in accordance with title
23	IV.
24	(c) RESOURCES.—In carrying out its functions under
25	this Ast the Committee man accure directly from our

25 this Act, the Committee may secure directly from any

Federal agency or department any information it con-1 2 siders to be necessary to carry out its functions under this 3 Act. Each such agency or department may cooperate with 4 the Committee and, to the extent permitted by law, shall 5 furnish such information (other than information described in section 552(b)(1)(A) of title 5, United States 6 7 Code) to the Committee, upon request of the Committee. 8 SEC. 312. CHAIR; MEMBERSHIP; FUNCTIONS.

9 (a) CHAIR.—The Secretary of Commerce shall be the10 Chair of the Committee.

11 (b) Membership.—

12 (1) IN GENERAL.—The Committee shall have
13 20 voting members, as follows:
14 (A) The Secretary of Commerce.
15 (B) The Secretary of State.

- 16 (C) The Secretary of the Interior.
- 17 (D) The Secretary of Defense.
- 18 (E) The Secretary of Agriculture.
- 19 (F) The Secretary of Transportation.
- 20 (G) The Secretary of Homeland Security.
- 21 (H) The Secretary of Education.
- 22 (I) The Secretary of Energy.
- 23 (J) The Secretary of Health and Human

24 Services.

1	(K) The Administrator of the Environ-
2	mental Protection Agency.
3	(L) The Director of the Office of Manage-
4	ment and Budget.
5	(M) The Director of the National Science
6	Foundation.
7	(N) Four State Governors appointed by
8	the National Governors Association, who shall
9	represent State and local interests.
10	(O) The Administrator of the National
11	Aeronautics and Space Administration.
12	(P) The Chair of the National Research
13	Council Governing Board.
14	(Q) The Chair of the Council on Environ-
15	mental Quality.
16	(2) STATE GOVERNOR MEMBERS.—
17	(A) TERMS.—Of the members appointed
18	under paragraph $(1)(N)$ —
19	(i) except as provided in clause (iii),
20	their term as a member shall be 3 years;
21	(ii) one member shall be appointed to
22	an initial 3-year term that begins in a Fed-
23	eral election year in which there occurs an
24	election of the President;

45

1	(iii) one member shall be appointed to
2	an initial 3-year term that begins in a Fed-
3	eral election year in which there does not
4	occur an election of the President; and
5	(iv) at least 2 shall be Governors of
6	coastal States.
7	(B) LIMITATION ON APPOINTMENT.—A
8	Governor of a State may not be appointed
9	under paragraph $(1)(N)$ to a term on the Com-
10	mittee that begins before the end of the 3-year
11	period that begins upon the expiration of a
12	prior term on the Committee served by a Gov-
13	ernor of the State.
14	(c) Staff.—
15	(1) IN GENERAL.—The Chair, without regard
16	to the civil service laws and regulations, may employ
17	and terminate such employees as may be necessary
18	to carry out its function under this Act.
19	(2) Voluntary and uncompensated serv-
20	ICES.—The Chair may accept, employ, and termi-
21	nate voluntary and uncompensated services in fur-
22	therance of the purposes of the Committee.

1SEC. 313. ESTABLISHING A COORDINATED MANAGEMENT2REGIME FOR ACTIVITIES IN FEDERAL WA-3TERS.

4 The Committee shall submit to the Congress by not 5 later than 2 years after the date of the enactment of this 6 Act recommendations on, and a plan and proposed sched-7 ule for creating, a balanced, ecosystem-based management 8 regime for activities in Federal waters that—

- 9 (1) considers the use of ocean zoning and cu-10 mulative impacts of multiple uses;
- (2) designates a lead Federal agency for each
 existing activity and new activity in Federal waters;
 (3) ensures that each such lead Federal agency
 coordinates with other applicable authorities, including States and Regional Ocean Partnerships established under title IV of this Act;
- 17 (4) fully considers the public interest; and
 18 (5) establishes a set of guiding principles for
 19 new activities in Federal waters that ensures the
 20 health of marine ecosystems.

Subtitle C—Council of Advisors on Oceans Policy

23 SEC. 321. ESTABLISHMENT OF COUNCIL.

24 There is established the Council of Advisors on25 Oceans Policy (in this subtitle referred to as the "Coun-26 cil").

1 SEC. 322. DUTIES.

2 The Council shall advise the President, the National
3 Oceans Advisor, and the Committee on Ocean Policy on
4 policies to protect, maintain, and restore the health of ma5 rine ecosystems on a regional and national basis.

6 SEC. 323. MEMBERSHIP.

7 (a) IN GENERAL.—The Council shall have not less
8 than 13 members and not more than 17 members (as de9 termined by the President) appointed by the President.
10 (b) INCLUDED MEMBERS.—The members of the
11 Council shall include at least 1 representative of each of
12 the following:

13 (1) State, tribal, and local governments. 14 (2) The marine science research community. 15 (3) The marine science education community. 16 (4) Fisheries. 17 (5) Nonfishing marine activities. 18 (6) Agriculture, which may include timber. 19 (7) Watershed organizations (other than organi-20 zations represented under paragraph (8)), which 21 may include resource conservation districts. 22 (8) Nongovernmental organizations (other than 23 organizations represented under paragraph (7)), in-24 cluding groups interested in marine conservation. 25 (c) TERMS.—

1	(1) IN GENERAL.—Except as provided in para-
2	graph (2), the term of a member of the Council shall
3	be 3 years.
4	(2) INITIAL APPOINTEES.—Of the members ini-
5	tially appointed to the Council—
6	(A) one-half shall be appointed to a 3-year
7	term that ends in a Federal election year in
8	which there occurs an election of the President;
9	and
10	(B) one-half shall be appointed to a 3-year
11	term that ends in a Federal election year in
12	which there does not occur an election of the
13	President.
14	(d) QUALIFICATION.—Members of the Council shall
15	be appointed based on their knowledge and experience in
16	coastal, ocean, and atmospheric science, policy, and other
17	related areas.
18	(e) VACANCIES.—Any member appointed to fill a va-
19	cancy occurring before the expiration of the term for which
20	the member's predecessor was appointed shall be ap-
21	pointed only for the remainder of that term.
22	(f) LIMITATION.—An individual may not serve more
23	than 2 terms as a member of the Council.
24	(g) Compensation and Expenses.—A member of
25	the Council shall not receive compensation for service on

the Council, but upon request by the member may be al lowed travel expenses, including per diem in lieu of sub sistence, in accordance with subchapter I of chapter 57
 of title 5, United States Code.

5 SEC. 324. MEETINGS.

6 The Council shall meet at least 2 times each year and7 more often at the President's discretion.

8 TITLE IV—REGIONAL 9 COORDINATION AND PLANNING

10 SEC. 401. FINDINGS.

11 The Congress finds the following:

(1) Recent reports by the Commission on Ocean
Policy and the Pew Oceans Commission call for a
more comprehensive and integrated ecosystem-based
management approach to address current and future
ocean and coastal challenges.

17 (2) Establishing a national network of govern18 ance planning bodies at the regional level is essential
19 for solving many pressing United States ocean and
20 coastal issues.

(3) Several States and regions have developed
ocean management strategies that can be used as
templates for coordinating among various government entities. A new national framework is needed
to extend, integrate, and support these efforts.

(4) Large marine ecosystems are biogeographi cally distinct ecosystem units and provide an appro priate spatial scale for ecosystem-based regional
 ocean governance.

5 (5) Because ecosystems do not align with polit-6 ical jurisdictions, regional ocean governance mecha-7 nisms must provide for cooperation and collaboration 8 within and among multiple levels of government, in-9 cluding local, State, tribal, and Federal govern-10 ments.

(6) Effective regional ocean governance requires
transparency and must include ample opportunities
for input and participation by stakeholders and the
public.

(7) Additional funding and other resources are
necessary to promote regional coordination and collaboration and to implement regional solutions to
current and future ocean and coastal management
challenges.

20 SEC. 402. REGIONAL OCEAN PARTNERSHIPS.

(a) IN GENERAL.—Within one year after the date of
the enactment of this Act, the Administrator and appropriate States, in consultation with the Committee on
Ocean Policy, shall establish a Regional Ocean Partner-

1 ship for each of the ocean regions established by this sec-2 tion in order to—

3 (1) provide for more systematic communication,
4 collaboration, and integration of Federal and State
5 coastal and ocean environmental and resource man6 agement efforts;
7 (2) provide for regional ecosystem assessment
8 and information programs to guide management de9 cisions;

10 (3) create a strategic plan for and implement
11 adaptive, ecosystem-based management of coastal
12 and ocean resources within ocean regions, building
13 on and complementing local, State, and regional ef14 forts; and

15 (4) encourage improved citizen and community16 stewardship of coastal and ocean resources.

17 (b) GUIDING PRINCIPLES.—The guiding principles
18 for Regional Ocean Partnerships and Regional Ocean
19 Strategic Plans under this title are—

20 (1) to protect, maintain, and restore the health21 of marine ecosystems, and

(2) to provide for the ecologically sustainable
use and management of ocean and coastal resources.
(c) MEMBERSHIP.—

25 (1) Federal representatives.—

1 (A) IN GENERAL.—Within 90 days after 2 the date of the enactment of this Act, the Ad-3 ministrator, in consultation with the Committee 4 on Ocean Policy, shall coordinate representa-5 tives of the Federal Government to form each 6 Regional Ocean Partnership. Such representatives shall be officers or employees of Federal 7 8 agencies and departments that have expertise in 9 and oversee ocean and coastal policy or resource 10 management. Each Federal agency or depart-11 ment shall select and appoint their representa-12 tives to each Regional Ocean Partnership. The 13 Administrator, or his or her designated representative, shall serve as the chairperson of 14 15 each Regional Ocean Partnership.

(B) INCLUDED ENTITIES.—The represent-16 17 atives appointed to each Regional Ocean Part-18 nership under this paragraph shall include one 19 or more officers or employees of the Adminis-20 tration, the Department of the Interior, the En-21 vironmental Protection Agency, the Department 22 of Agriculture, the Army Corps of Engineers, 23 the Department of Defense, the Department of 24 Homeland Security, the Department of Com-

1 merce, and other Federal agencies and depart-2 ments as necessary. 3 (2) STATE AND TRIBAL REPRESENTATIVES.— (A) COASTAL STATE APPOINTMENTS.—The 4 Governor of each Coastal State within the 5 6 ocean region of a Regional Ocean Partnership 7 shall appoint an officer or employee of the State agency with primary responsibility for over-8 9 seeing ocean and coastal policy or resource 10 management to that Regional Ocean Partner-11 ship. 12 (B) INLAND STATE APPOINTMENT.---13 Where appropriate, the Administrator shall re-14 ceive nominations and select one representative 15 from one of the inland States that, according to 16 maps and data of the United States Geological 17 Survey, have jurisdiction over waters that feed 18 into the ocean region for which a Regional 19 Ocean partnership must prepare an ecosystem 20 plan. 21 (C) WESTERN PACIFIC AND CARIBBEAN 22 REGIONAL OCEAN PARTNERSHIPS.—The Gov-23 ernors of American Samoa, Guam, and the 24 Northern Mariana Islands shall each appoint an 25 officer or employee of the agency with primary

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1 responsibility for overseeing ocean and coastal 2 policy or resource management to the Western 3 Pacific Regional Ocean Partnership. The Gov-4 ernors of the Virgin Islands and the Common-5 wealth of Puerto Rico shall each appoint an of-6 ficer or employee of the agency with primary re-7 sponsibility for overseeing ocean and coastal 8 policy or resource management to the Carib-9 bean Regional Ocean Partnership.

10 (D) NORTH PACIFIC REGIONAL OCEAN
11 PARTNERSHIP.—The Governor of the State of
12 Washington shall appoint an officer or employee
13 of the Washington State agency with primary
14 responsibility for overseeing ocean and coastal
15 policy or resource management to the North
16 Pacific Regional Ocean Partnership.

17 (3)INTERNATIONAL REPRESENTATIVES.— 18 Where appropriate, each Regional Ocean Partner-19 ship shall foster nonbinding relationships with for-20 eign governments, agencies, States, provinces, and 21 other entities as appropriate, at scales appropriate 22 to the region under the authority of a Regional 23 Ocean Partnership, including by providing opportu-24 nities for nonvoting participation by foreign rep-25 resentatives at meetings of the Regional Ocean Partnership, its advisory committees, and other working
 groups.

3 (4) REGIONAL FISHERIES MANAGEMENT COUN-4 CIL REPRESENTATIVE.—The executive director of 5 each Regional Fishery Management Council having 6 jurisdiction over the ocean region of a Regional 7 Ocean Partnership shall serve as a voting member of 8 the Partnership, and shall be considered a Federal 9 representative for the purposes of section 10 402(c)(6)(A).

(5) LOCAL GOVERNMENT REPRESENTATIVE.—
Where appropriate, the Administrator will receive
nominations and select one representative from a
coastal political subdivision to represent the interests
of local and county governments on the Regional
Ocean Partnership.

17 (6) Additional appointments.—

18 (A) TOTALS.—The Administrator shall de-19 termine the total number of additional rep-20 resentatives of Indian tribes, Coastal 21 States within an ocean region of a Regional 22 Ocean Partnership as is necessary to ensure 23 that the combined number of mon-Federal vot-24 ing representatives equals the number of Federal voting representatives on each Regional Ocean Partnership.

3 (B) SOLICITING NOMINATIONS.—The Ad-4 ministrator shall solicit nominations for qualified governmental officers or employees from 6 Indian tribes, States, Commonwealths, terri-7 tories, and possessions of the United States 8 within an ocean region of a Regional Ocean 9 Partnership and select nominees to fill any va-10 cant seats on that Regional Ocean Partnership.

11 (C) SELECTING NOMINEES.—In selecting 12 among nominees to serve on each Regional Ocean Partnership, the Administrator shall 13 14 strive to ensure a balanced representation 15 among these governmental entities.

16 (d) ADVISORY COMMITTEES.—

17 (1) AUTHORITY.—Each Regional Ocean Part-18 nership may establish and appoint members of advi-19 sory committees and working groups as necessary 20 for preparation of a Regional Ocean Strategic Plan 21 under this title.

22 (2) CITIZENS ADVISORY COMMITTEE.—Each 23 Regional Ocean Partnership shall establish and ap-24 point members of a Citizens Advisory Committee 25 comprised of nongovernmental members of the pub-

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lic, including a wide range of citizens interested in
 multiple uses of United States ocean waters and
 ocean resources.

4 (3) ADVICE AND INPUT.—Each Regional Ocean
5 Partnership shall take the advice and input of any
6 Advisory Committee into consideration in the devel7 opment of a Regional Ocean Strategic Plan.

8 (e) COORDINATION.—

9 (1) IN GENERAL.—Immediately following the 10 appointment of representatives to each Regional 11 Ocean Partnership, the representatives shall take 12 steps to identify opportunities and better coordinate 13 and integrate existing programs or activities with 14 the other governmental entities in the ocean region 15 of the Regional Ocean Partnership.

16 (2)PROGRAMS.—Each EXISTING Regional 17 Ocean Partnership shall not supplant the functions 18 or authorities of existing regional entities and shall, 19 to the maximum extent possible, build upon current 20 State, multistate, and regional capacity and govern-21 ance and institutional mechanisms to manage ocean 22 and coastal resources. This shall include mechanisms 23 to—

24 (A) conduct coastal and ocean monitoring,
25 mapping, assessment, and observations;

1	(B) provide for ecologically sustainable
2	growth;
3	(C) restore and conserve habitat;
4	(D) manage State and Federal fisheries;
5	(E) maintain and improve the quality of
6	coastal and ocean waters; and
7	(F) protect and restore the resources of
8	the Nation's coastal zone.
9	(3) INLAND REGIONS.—Each Regional Ocean
10	Partnership shall collaborate and coordinate as nec-
11	essary and appropriate with inland States that may
12	significantly impact the health of marine ecosystems
13	in the ocean region.
14	(f) Regions.—
15	(1) IN GENERAL.—There are hereby designated
16	the following ocean regions:
17	(A) NORTH PACIFIC OCEAN REGION.—The
18	North Pacific Ocean Region, which shall consist
19	of the coastal zone (as defined in section 304
20	of the Coastal Zone Management Act of 1972
21	(16 U.S.C. 1453)) and watershed areas of the
22	State of Alaska that have a significant impact
23	on coastal waters of the State of Alaska sea-
24	ward to the extent of the Exclusive Economic

1	Zone as specified in Presidential Proclamation
2	Number 5030, dated March 10, 1983.
3	(B) PACIFIC OCEAN REGION.—The Pacific
4	Ocean Region, which shall consist of the coastal
5	zone (as defined in section 304 of the Coastal
6	Zone Management Act of 1972 (16 U.S.C.
7	1453)) and watershed areas of the States that
8	have a significant impact on coastal waters of
9	the States of Washington, Oregon, and Cali-
10	fornia seaward to the extent of the Exclusive
11	Economic Zone as specified in Presidential
12	Proclamation Number 5030, dated March 10,
13	1983.
14	(C) Western pacific ocean region.—
15	The Western Pacific Ocean Region, which shall
16	consist of the coastal zone (as defined in section
17	304 of the Coastal Zone Management Act of
18	$1972\ (16\ \mathrm{U.S.C.}\ 1453))$ and watershed areas of
19	the States that have a significant impact on
20	coastal waters of the States of Hawaii, Guam,
21	American Samoa, and the Northern Mariana
22	Islands seaward to the extent of the Exclusive
23	Economic Zone as specified in Presidential

25 1983, including the territorial waters of the

Proclamation Number 5030, dated March 10,

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1 Commonwealths, territories, and possessions of 2 the United States in the Pacific Ocean. 3 (D) GULF OF MEXICO OCEAN REGION.— 4 The Gulf of Mexico Ocean Region, which shall 5 consist of the coastal zone (as defined in section 6 304 of the Coastal Zone Management Act of 7 1972 (16 U.S.C. 1453)) and watershed areas of 8 the States that have a significant impact on 9 coastal waters of the States of Texas, Lou-10 isiana, Mississippi, Alabama, and Florida sea-11 ward to the extent of the Exclusive Economic 12 Zone as specified in Presidential Proclamation 13 Number 5030, dated March 10, 1983. 14 OCEAN REGION.—The (\mathbf{E}) CARIBBEAN 15 Caribbean Ocean Region, which shall consist of 16 the coastal zone (as defined in section 304 of 17 the Coastal Zone Management Act of 1972 (16) 18 U.S.C. 1453)) and watershed areas of the 19 States that have a significant impact on coastal 20 waters of the Virgin Islands and the Common-

waters of the Virgin Islands and the Commonwealth of Puerto Rico seaward to the extent of
the Exclusive Economic Zone as specified in
Presidential Proclamation Number 5030, dated
March 10, 1983, including the territorial waters

of the Caribbean Sea and Atlantic Ocean.

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1 (\mathbf{F}) SOUTHEAST ATLANTIC OCEAN RE-2 GION.—The Southeast Atlantic Ocean Region, 3 which shall consist of the coastal zone (as de-4 fined in section 304 of the Coastal Zone Man-5 agement Act of 1972 (16 U.S.C. 1453)) and 6 watershed areas of the States that have a sig-7 nificant impact on coastal waters of the States 8 of Florida, Georgia, South Carolina, and North 9 Carolina seaward to the extent of the Exclusive 10 Economic Zone as specified in Presidential 11 Proclamation Number 5030, dated March 10, 12 1983.

13 (G) NORTHEAST ATLANTIC OCEAN RE-14 GION.—The Northeast Atlantic Ocean Region, 15 which shall consist of the coastal zone (as de-16 fined in section 304 of the Coastal Zone Man-17 agement Act of 1972 (16 U.S.C. 1453)) and 18 watershed areas of the States that have a sig-19 nificant impact on coastal waters of the States 20 Maine, New Hampshire, Massachusetts, of 21 Rhode Island, Connecticut, New York, New 22 Jersey, Delaware, Maryland, Pennsylvania, and 23 Virginia seaward to the extent of the Exclusive 24 Economic Zone as specified in Presidential

Proclamation Number 5030, dated March 10, 1983.

(H) GREAT LAKES REGION.—The Great 3 4 Lakes Region, which shall consist of the coastal 5 zone (as defined in section 304 of the Coastal 6 Zone Management Act of 1972 (16 U.S.C. 7 1453)) and watershed areas of the States that 8 have a significant impact on coastal waters of 9 the States of Wisconsin, Minnesota, Michigan, 10 Illinois, Indiana, Ohio, New York, and Pennsyl-11 vania to the extent of the territorial waters of 12 the United States in the Great Lakes.

13 (2) SUBREGIONS.—Each Regional Ocean Part14 nership may establish such subregions, or geographi15 cally specified management areas, as necessary for
16 efficient and effective management of ecosystem
17 problems.

18 (g) PROCEDURES.—

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19 (1) IN GENERAL.—Except as provided in para20 graph (2), each Regional Ocean Partnership shall
21 operate in accordance with procedures established by
22 the Regional Ocean Partnership and approved by
23 the Administrator.

24 (2) INTERIM PROCEDURES.—Each Regional
25 Ocean Partnership shall operate in accordance with

1	interim procedures prescribed by the Administrator
2	until such time as the Administrator approves proce-
3	dures established by the Partnership under para-
4	graph (1).
5	(3) REQUIRED PROCEDURES.—The Adminis-
6	trator shall prescribe requirements for approval of
7	procedures under paragraph (1), and interim proce-
8	dures for purposes of paragraph (2), including such
9	requirements and interim procedures that provide
10	for—
11	(A) transparency in decisionmaking;
12	(B) opportunities for public input and par-
13	ticipation; and
14	(C) the use of science, local government,
15	and citizen advisory committees.
16	(h) STAFF.—
17	(1) HIRING AUTHORITY.—Each Regional Ocean
18	Partnership may hire such staff as is necessary to
19	perform the functions of the Partnership.
20	(2) TREATMENT.—Staff hired by a Regional
21	Ocean Partnership shall be treated as employees of
22	the Administration.
23	(i) FACA.—The Federal Advisory Committee Act (5
24	U.S.C. App.) shall not apply to the Regional Ocean Part-

nerships or to any advisory committees established under
 this title.

3 SEC. 403. REGIONAL OCEAN STRATEGIC PLANS.

4 (a) REQUIREMENT.—Each Regional Ocean Partner-5 ship shall, within 3 years after establishment of the Part-6 nership, prepare and submit to the Administrator and the 7 Committee on Ocean Policy for review and consultation 8 and approval by the Administration pursuant to this sec-9 tion a Regional Ocean Strategic Plan for the ocean region 10 of the Partnership.

(b) CONTENTS.—Each Regional Ocean Strategic
Plan prepared by a Regional Ocean Partnership shall, at
a minimum, include the following:

(1) An assessment of the ocean region in order
to guide management decisions, including consideration of ecological, economic, educational, social, cultural nutritional, and recreational factors.

18 (2) Identification of multiple indicators that
19 measure ecosystem health and the effectiveness of
20 current management efforts, and an analysis of their
21 current status.

(3) Determination of priority issues within the
region and adjoining inland regions and an assessment of the capacity of existing governance mechanisms to address those problems.

1	(4) Determination of solutions and specific poli-
2	cies to address the priority problems that take an
3	adaptive, ecosystem-based approach.
4	(5) Identification of short and long-term eco-
5	system goals, responsibilities for taking actions to
6	implement solutions to priority problems and to
7	achieve those ecosystem goals, and the necessary re-
8	sources.
9	(6) An analysis of the gaps in authority, coordi-
10	nation, and resources, including funding, that must
11	be filled in order to fully achieve the plan's goals.
12	(7) Identification of model programs whose ex-
13	isting infrastructure aid in implementation of the
14	plan.
15	(c) MEETINGS.—Each Regional Ocean Partnership
16	shall meet—
17	(1) at least twice each year—
18	(A) during the development of the Re-
19	gional Ocean Strategic Plan; and
20	(B) after completion of such plan to mon-
21	itor the implementation of the plan's goals and
22	objectives and develop strategies for adaptive
23	management; and
24	(2) at other times at the call of the Adminis-
25	trator.

1 (d) AMENDING PLANS.—Each approved Regional 2 Ocean Strategic Plan shall be reviewed and revised by the 3 relevant Regional Ocean Partnership at least once every 4 five years. Any proposed amendments to the plan shall be 5 transmitted to the Administrator for review pursuant to 6 this section.

(e) ACTION BY ADMINISTRATOR.—

8 (1) REVIEW OF PLANS.—

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9 (A) COMMENCEMENT OF REVIEW.—Within 10 10 days after transmittal of a Regional Ocean 11 Strategic Plan by a Regional Ocean Partner-12 ship to the Administrator and the Committee 13 on Ocean Policy, or any amendment to such a 14 plan, the Administrator in consultation with the 15 Committee on Ocean Policy shall commence a 16 review of the plan or amendment.

17 (B) PUBLIC NOTICE AND COMMENT.—Im-18 mediately after receipt of such a plan, the Ad-19 ministrator shall publish in the Federal Reg-20 ister a notice stating that the plan or amend-21 ment is available and that public comments 22 may be submitted to the Administrator within 23 60 days after the date the notice is published. 24 (C) REQUIREMENTS FOR APPROVAL.—Be-25 fore approving a Regional Ocean Strategic

1	Plan, or any amendments to such a plan, sub-
2	mitted by a Regional Ocean Partnership, the
3	Administrator, in consultation with the Com-
4	mittee on Ocean Policy, must find that the
5	plan—
6	(i) is consistent with the guiding prin-
7	ciples under section 402(b), and
8	(ii) adequately addresses the required
9	elements under subsection (b) of this sec-
10	tion.
11	(D) DEADLINE FOR REVIEW.—Within 120
12	days after transmittal by the Regional Ocean
13	Partnership to the Administrator of a Regional
14	Ocean Strategic Plan, or an amendment to such
15	a plan, the Administrator in consultation with
16	the Committee on Ocean Policy shall approve or
17	disapprove the plan by written notice. If the
18	Administrator disapproves a Regional Ocean
19	Strategic Plan or amendment, the Adminis-
20	trator in consultation with the Committee on
21	Ocean Policy shall make conforming rec-
22	ommendations to the Regional Ocean Partner-
23	ship. The Regional Ocean Partnership may sub-
24	mit a revised plan or amendment to the Admin-

istrator and the Committee on Ocean Policy for review under this title.

(2) GRANTS.—The Administrator, subject to 3 4 the availability of funds in the Ocean and Great Lakes Conservation Trust Fund established in sec-5 6 tion 801, may award grants to members of a Re-7 gional Ocean Partnership, other than representatives 8 of the Federal Government, to cover expenses in-9 curred in developing a draft Ocean and Coastal 10 Strategic Plan or to implement an approved plan.

11 (f) IMPLEMENTATION.—

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(1) IN GENERAL.—Indian tribes, States, Commonwealths, territories and possessions of the
United States with a representative on a Regional
Ocean Partnership, and the Federal Government
shall, to the maximum extent practicable, implement
an approved Regional Ocean Strategic Plan consistent with existing legal authorities.

19 (2)RECOMMENDATIONS FOR MORE RE-20 SOURCES.—If existing legal authority is inadequate 21 or other resources are needed to successfully imple-22 ment an approved Regional Ocean Strategic Plan in 23 consultation with the Committee on Ocean Policy, 24 the representatives of Indian tribes, States, Com-25 monwealths, territories and possessions of the

United States, and of the Federal Government serv ing on a Regional Ocean Partnership shall make rec ommendations to the Congress and States regarding
 necessary changes.

5 SEC. 404. NATIONAL ACADEMY OF SCIENCES STUDY OF RE6 GIONAL OCEANS GOVERNANCE.

7 (a) STUDY REQUIRED.—The Administrator and the
8 Committee on Ocean Policy shall, as soon as practicable,
9 enter into an arrangement with the National Research
10 Council of the National Academy of Sciences to carry out
11 a study of existing regional and ecosystem-based ap12 proaches to coastal and ocean governance.

13 (b) MATTERS INCLUDED.—The study required by14 subsection (a) shall evaluate—

(1) current coastal and oceans approaches to
ecosystem-based management and their effectiveness
at maintaining healthy marine ecosystems;

18 (2) approaches to regional governance currently19 in use in the United States; and

20 (3) mechanisms for engaging Federal, State,
21 and local governments, special interest groups, and
22 the general public in the management process.

23 (c) RECOMMENDATIONS.—In carrying out the study
24 required by subsection (a), the National Research Council
25 may develop recommendations it considers appropriate

and directly related to the subject matter of the study.
 It is the sense of the Congress that the National Research
 Council should develop recommendations on the best
 methods of creating governance structures, specific to
 each of the Regional Ocean Partnerships created in sec tion 402, that include ecosystem-based management strat gies and broad participation.

8 (d) REPORTS.—The National Research Council shall 9 submit to the Administrator, the Committee on Ocean Pol-10 icy, and each of the Regional Ocean Partnerships created 11 in section 402 by not later than one year after entering 12 into the arrangement required by subsection (a), a final 13 report on the study that includes all findings, conclusions, 14 and recommendations. Upon receipt of the final report, 15 each of the Regional Ocean Partnerships shall consider and integrate recommendations of the National Research 16 17 Council to improve regional governance structures.

(e) PROVISION OF INFORMATION.—The Administrator and the Regional Ocean Partnerships shall, in a
timely manner, make available to the National Research
Council all information that the National Research Council considers necessary to carry out its responsibilities
under this section.

24 (f) RULE OF CONSTRUCTION.—This section shall not25 be construed to affect section 402.

1 (g) FUNDING.—Of the amounts made available to the 2 National Oceanic and Atmospheric Administration pursu-3 ant to the authorization of appropriations, an appropriate 4 amount shall be available only for carrying out the study 5 required by this section.

6 SEC. 405. REGULATIONS.

7 The Administrator shall issue such regulations as the
8 Administrator considers necessary to ensure proper ad9 ministration of this title.

10 SEC. 406. OTHER AUTHORITY.

11 This title shall not be construed as superseding or 12 diminishing the authorities and responsibilities, under any 13 other provision of law, of the Administrator or any other 14 Federal, State, or tribal officer, employee, department, or 15 agency.

16 SEC. 407. OCEAN ECOSYSTEM RESOURCE INFORMATION

17 SYSTEMS.

18 (a) FINDINGS.—The Congress finds the following:

19 (1) Ecosystem-based management will require
20 development of an ocean information systems com21 prised of a set of information management tools and
22 products capable of integrating and disseminating
23 information essential for informed decision-making.

24 (2) Information generated by ocean monitoring25 systems, including the National Environmental Ob-

1 servatory Network, will be more useful if fully inte-2 grated into resource information systems developed 3 for ecosystem-based management applications. Data 4 from these offshore monitoring programs, coupled 5 with other information on ocean and aquatic eco-6 systems, will provide a basis for understanding nat-7 ural and anthropogenic environmental variability, in-8 cluding climate change and the resulting impacts on 9 living marine resources.

10 (3) Natural resource information systems have 11 been developed and are presently a successful man-12 agement tool for onshore uses, including some Pa-13 cific Coast watersheds, and they should now be ap-14 plied to the ocean environment to facilitate eco-15 system-based management of the United States 16 oceans waters.

17 (b) Establishment.—

18 (1) REQUIREMENT.—The Administrator shall, 19 within 90 days after the date of the enactment of 20 this Act, establish a network of regional ocean eco-21 system resource information systems to act as an or-22 ganized repository of geophysical, atmospheric, 23 oceanographic, and marine biological data, including 24 genetic research, studies, data, maps, and analyses 25 necessary to the understanding of the ocean eco-
1	system, and from which to draw information for the
2	establishment of national policies and priorities re-
3	lated to the conservation, use, and management of
4	United States ocean waters and the marine re-
5	sources therein.
6	(2) INCLUDED INFORMATION.—Information
7	maintained in each regional ocean ecosystem re-
8	source information system may include—
9	(A) relevant historic or social science infor-
10	mation that may aid in the understanding of
11	ocean ecosystems or their management; and
12	(B) published and unpublished research,
13	data, and scientifically peer-reviewed analysis,
14	developed by State agencies, academic or sci-
15	entific institutions, fishermen's collaborative re-
16	search programs, and other reliable and rel-
17	evant information sources.
18	(3) Review of included analyses and in-
19	TERPRETATIONS.—Each draft analysis and interpre-
20	tation of data to explain ecosystem relationships that
21	is included in a regional ocean ecosystem resource
22	information system shall be reviewed by qualified ex-
23	perts before being broadly disseminated through the
24	system to the public.
25	(4) Contracts and other agreements.—

(4) CONTRACTS AND OTHER AGREEMENTS.—

25

1	(A) AUTHORITY.—The Administrator, sub-
2	ject to the availability of appropriations, may
3	enter into contracts and other agreements with
4	other Federal agencies, State agencies, non-gov-
5	ernmental organizations, universities, and pri-
6	vate academic institutions for development of
7	portions of each regional ocean ecosystem re-
8	source information system.
9	(B) Open-source software and the
10	END-PRODUCT LICENSES.—The Administrator
11	shall include in such agreements appropriate
12	provisions requiring use of general public li-
13	cense open-source software and licensing of
14	end-products to the Administration or to any
15	joint authority considered appropriate by the
16	Administrator for efficient regional operations.
17	(5) Access to information.—The Adminis-
18	trator shall ensure that information in each regional
19	ocean ecosystem resource information system estab-
20	lished under this section shall be readily accessible
21	at no cost, or at nominal cost, to the Congress, all
22	Federal agencies, States, academic and scientific in-
23	stitutions, and the public through the Internet, li-
24	braries, and such other mediums as may be appro-

25 priate and practical.

1	(c) Included Regions and Waters; Schedule.—
2	(1) OCEAN REGIONS.—The Administrator shall
3	establish by not later than January 1, 2010, a re-
4	gional ocean ecosystem resource information system
5	for each ocean region.
6	(2) OTHER WATERS.—The Administrator, in
7	cooperation with the affected States, shall establish
8	by not later than January 1, 2015, a regional ocean
9	ecosystem resource information system for each of
10	the following bodies of water:
11	(A) The United States territorial waters of
12	each of the Great Lakes.
13	(B) Long Island Sound.
14	(C) The Gulf of Maine.
15	(D) Chesapeake Bay.
16	(E) The Mississippi River Delta.
17	(F) San Francisco Bay and Delta.
18	(G) The United States territorial waters of
19	Puget Sound.
20	(3) Modification of regions and wa-
21	TERS.—The Administrator, with respect to the es-
22	tablishment of regional ocean ecosystem resource in-
23	formation systems, and for purposes of administra-
24	tive convenience and to ensure the timely completion
25	of such systems, may divide the regions and waters

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1	referred to in paragraphs (1) and (2) or include
2	other waters not listed in those paragraphs.
3	(d) Coordination .—
4	(1) Obtaining information.—In establishing
5	regional ocean ecosystem resource information sys-
6	tems, the Administrator—
7	(A) shall cooperate and coordinate with the
8	United States Geological Survey, the United
9	States Fish and Wildlife Service, the Minerals
10	Management Service, the Environmental Pro-
11	tection Agency, the Coast Guard, and the Navy,
12	and all Administration offices, including the
13	National Marine Sanctuaries program and Re-
14	gional Fishery Management Councils, in order
15	to obtain from such agencies and offices and
16	use all unclassified information necessary for
17	the development and operation of the systems;
18	and
19	(B) may seek to enter into cooperative
20	agreements with States, local governments, uni-
21	versities, or private academic institutions in
22	order to obtain access to information necessary
23	or useful for the development and operation of
24	the systems.

(2) AVOIDANCE OF DUPLICATION.—To avoid 1 2 duplication, in establishing regional ocean ecosystem 3 resource information systems the Administrator 4 shall coordinate with other ocean data acquisition and distribution systems, including the National 5 6 Geospatial Data Clearinghouse and the Sanctuary 7 Integrated Monitoring Network program of the Ad-8 ministration.

9 (3) INTEGRATION OF WATERSHED, BAY, AND 10 ESTUARINE INFORMATION SYSTEMS.—The Adminis-11 trator, in recognition of the effects of land-based and 12 watershed uses on ocean ecosystems, shall facilitate 13 to the extent practical the integration of watershed, 14 bay, and estuarine information systems with the ap-15 propriate regional ocean ecosystem resource informa-16 tion system.

17 (4) INTERNATIONAL AGREEMENTS.—The Ad-18 ministrator may, in consultation with the Secretary 19 of State, enter into agreements with the Govern-20 ments of Canada, Mexico, and the Russian Federa-21 tion with respect to establishment of regional a 22 ocean ecosystem resource information system for 23 United States coastal waters that abut the territorial 24 waters of any or those countries, for purposes of in-25 clusion in such a system of any information or data

1	that may be necessary or useful in the development
2	and operation of such system.

3 (e) AUTHORIZATION OF APPROPRIATIONS.—For de-4 velopment and implementation of the ocean ecosystem re-5 source information systems under this section, there is auto be appropriated to the Administrator 6 thorized 7 \$12,000,000 for each of the fiscal years 2007 through 8 2011.

9 SEC. 408. AUTHORIZATION OF APPROPRIATIONS.

There is authorized to be appropriated to the Admin11 istrator for carrying out this title, including development,
12 implementation, and monitoring of approved Regional
13 Ocean Strategic Plans, \$25,000,000 for each of fiscal
14 years 2007 through 2011.

15 TITLE V—OCEAN SCIENCE, EX 16 PLORATION, AND RESEARCH 17 COORDINATION

18 SEC. 501. COMMITTEE ON OCEAN SCIENCE, EDUCATION,

19 AND OPERATIONS.

(a) COMMITTEE.—The Chair of the Committee on
Ocean Policy created under subtitle B of title III shall establish a Committee on Ocean Science, Education, and
Operations.

1	(b) Membership.—The Committee on Ocean
2	Science, Education, and Operations shall be composed of
3	the following members:
4	(1) The Administrator.
5	(2) The Secretary of the Navy.
6	(3) The Director of the United States Fish and
7	Wildlife Service.
8	(4) The Director of the National Science Foun-
9	dation.
10	(5) The Administrator of the National Aero-
11	nautics and Space Administration.
12	(6) The Under Secretary of Energy for Energy,
13	Science, and Environment.
14	(7) The Administrator of the Environmental
15	Protection Agency.
16	(8) The Executive Director of the Marine Mam-
17	mal Commission.
18	(9) The Under Secretary of Homeland Security
19	for Science and Technology.
20	(10) The Commandant of the Coast Guard.
21	(11) The Director of the United States Geologi-
22	cal Survey.
23	(12) The Director of the Minerals Management
24	Service.

1	(13) The Under Secretary of Agriculture for
2	Research, Education, and Economics.
3	(14) The Assistant Secretary of State for
4	Oceans and International Environmental and Sci-
5	entific Affairs.
6	(15) The Director of the Defense Advanced Re-
7	search Projects Agency.
8	(16) The Director of the Office of Science and
9	Technology Policy.
10	(17) The Director of the Office of Management
11	and Budget.
12	(18) The Under Secretary of Education.
13	(19) The leadership of such other Federal agen-
14	cies and departments as the chair and vice chairs of
15	the Committee consider appropriate.
16	(c) CHAIR AND VICE CHAIRS.—The chair and vice
17	chairs of the Committee shall be appointed every two years
18	by a selection subcommittee of the Committee composed
19	of, at a minimum, the Administrator, the Secretary of the
20	Navy, the Director of the United States Fish and Wildlife
21	Service, and the Director of the National Science Founda-
22	tion. The term of office of the chair and vice chairs shall
23	be two years. A person who has previously served as chair
24	or vice chair may be reappointed.

(d) RESPONSIBILITIES.—The Committee on Ocean
 Science, Education, and Operations shall—

3 (1) serve as the primary source of advice and
4 support on scientific research, technology, education,
5 and operational matters for the Committee on Ocean
6 Policy and assist in carrying out the functions of the
7 Committee on Ocean Policy as they relate to such
8 matters, including budgetary analyses;

9 (2) improve cooperation among Federal depart10 ments and agencies with respect to ocean and coast11 al science budgets;

(3) develop and recommend to the Committee
on Ocean Policy the National Strategy for Ocean
and Coastal Science under section 502, and oversee
its implementation;

16 (4) prescribe policies and procedures and pro17 vide support for the National Ocean Partnership
18 Program under section 503;

(5) establish interagency subcommittees and
working groups as appropriate to develop comprehensive and balanced Federal programs and approaches to ocean and coastal science issues and
needs;

24 (6) consult with Regional Ocean Partnerships25 and academic, State, industry, foundation, and other

1	partners in the conduct of coastal and marine oper-
2	ations, research, and education and with actual and
3	potential users of ocean science information in estab-
4	lishing priorities and developing plans for research
5	and technology and education;
6	(7) cooperate with the Secretary of State in—
7	(A) coordinating United States Govern-
8	ment activities with those of other nations and
9	with international research and technology and
10	education relating to or affecting issues ad-
11	dressed by the Committee on Ocean Policy; and
12	(B) providing, as appropriate, support for
13	and representation on United States delegations
14	to relevant international meetings; and
15	(8) carry out such other activities as the Com-
16	mittee on Ocean Policy may require.
17	SEC. 502. NATIONAL STRATEGY FOR OCEAN AND COASTAL
18	SCIENCE.
19	(a) GOALS AND PRIORITIES.—The Chair of the Com-
20	mittee on Ocean Policy, after consultation with Regional
21	Ocean Partnerships established under title IV and through
22	the Committee on Ocean Science, Education, and Oper-
23	ations, shall develop a National Strategy for Ocean and
24	Coastal Science. The Chair shall submit the strategy to

of this Act, and a revised strategy shall be submitted at 1 least once every five years thereafter. The strategy shall 2 3 establish, for the 10-year period beginning in the year the 4 strategy is submitted, the scientific goals and priorities for 5 ocean and coastal research, technology, education, outreach, and operations that most effectively advance knowl-6 7 edge and provide usable information as the basis for policy 8 decisions to—

9 (1) understand, assess, and respond to human10 induced and natural processes of global climate and
11 environmental change;

12 (2) improve public forecasts and warnings and13 mitigate natural hazards;

(3) enhance safety and efficiency of marine operations to benefit the public, the economy, and the
environment;

17 (4) support efforts to protect, maintain, and re-18 store the health of marine ecosystems and to imple-19 ment ecosystem-based management of United States 20 ocean waters and ocean resources, including how 21 marine ecosystems function on varying spatial and 22 temporal scales and how biological, physical, geologi-23 cal, chemical, and socioeconomic processes interact; 24 (5) implement and monitor the effectiveness of

25 ocean and coastal environmental policies;

1 (6) contribute to public understanding of coast-2 al and global ocean systems and public awareness of 3 the importance and health of marine ecosystems; 4 (7) respond to environmental changes that af-5 fect human health; and 6 (8) strengthen homeland security and military 7 preparedness. 8 (b) STRATEGY.—The strategy shall— 9 (1)describe specific activities required to 10 achieve established goals and priorities including re-11 search and education programs, observation collec-12 tion and analysis requirements, technology develop-13 ment, facility and equipment investments, informa-14 tion management, student support and training, 15 data stewardship and access, and participation in 16 international research, education, and other capac-17 ity-building efforts;

18 (2) identify and address relevant programs and 19 activities of the Federal agencies and departments 20 represented on the Committee on Ocean Science, 21 Education, and Operations that will contribute to 22 scientific goals and priorities and set forth the role 23 of the National Ocean Partnership Program and 24 each Federal agency and department in imple-25 menting the strategy;

(3) consider and use, as appropriate, reports
 and studies conducted by Federal agencies and de partments, Regional Ocean Partnerships, the Na tional Research Council, or other entities;

(4) make recommendations for the coordination 5 6 of ocean and coastal science activities of the United 7 States with those of other nations and international 8 organizations, including bilateral and multilateral 9 proposals for cooperation on major projects, for im-10 proving worldwide access to scientific data and infor-11 mation, and for encouraging participation in inter-12 national ocean science research and education pro-13 grams by developing nations; and

14 (5) estimate, to the extent practicable, Federal
15 funding for ocean and coastal science activities to be
16 conducted pursuant to the strategy.

17 (c) STRATEGIC ELEMENTS.—The strategy shall pro-18 vide for, but not be limited to, the following elements:

(1) Global measurements on all relevant spatial
and time scales, establishing worldwide observations
necessary to study and assess coastal and global
ocean systems, including health of marine ecosystems, and support information needs for goals
and priorities identified in section 502(a).

1 (2) National ocean partnerships, building part-2 nerships among Federal agencies, academia, indus-3 tries, and other members of the ocean and coastal 4 science community in the areas of research, edu-5 cation, data systems, and communication.

6 (3) Marine science facility support, ensuring the 7 procurement, maintenance, and operation of the na-8 tional oceanographic research fleet and related infra-9 structure to provide for sustained ocean and coastal 10 observations from in situ, remote, aircraft, and ves-11 sel platforms.

12 (4) Focused research initiatives, using a com-13 petitive process to select and fund grants to advance 14 understanding of, the nature of, and interaction 15 among physical, chemical, geological, and biological 16 processes of the oceans, including the effects of 17 human activities on such processes and assessment 18 and development of methods for restoration of these 19 processes, including approaches to reduce the impact 20 of human activities on these processes.

(5) Technology development, supporting development of new technologies and sensors to achieve
strategic and program goals, and development of algorithms, analysis methods, and long-term data
records for emerging operational sensors.

(6) Workforce development, building and main taining a diverse national ocean science professional
 workforce through traineeships, scholarships, fellow ships, and internships.

5 (7) Ocean science education, providing national 6 coordination of formal and informal ocean science 7 education programs at all education levels and estab-8 lishing mechanisms to improve ocean literacy, con-9 tribute to public awareness of the importance of 10 healthy marine ecosystems, and create an oceans 11 stewardship ethic among citizens.

12 (8) Information management, establishing and 13 maintaining information systems that promote effi-14 cient stewardship, transfer, and use of data, create 15 globally accessible data standards and formats, and 16 allow analysis of data from varied sources to 17 produce information readily usable by policymakers 18 and stakeholders.

(d) PUBLIC PARTICIPATION.—In developing the
strategy, the Committee on Ocean Science, Education, and
Operations shall consult with Regional Ocean Partnerships and academic, State, industry, and environmental
groups and representatives. Not later than 90 days before
the Chair of the Committee on Ocean Policy submits the
strategy, or any revision thereof, to the Congress, a sum-

mary of the proposed strategy shall be published in the
 Federal Register for a public comment period of not less
 than 60 days.

4 SEC. 503. NATIONAL OCEAN PARTNERSHIP PROGRAM.

5 (a) PURPOSES.—Building on the program established
6 under section 7901 of title 10, United States Code, the
7 Committee on Ocean Science, Education, and Operations
8 shall strengthen and maintain the National Ocean Part9 nership Program for the purposes of—

10 (1) coordinating and strengthening ocean and
11 coastal science efforts to promote interagency goals
12 and priorities established in the National Strategy
13 for Ocean and Coastal Science;

(2) identifying and providing support for partnerships among Federal agencies, academia, industries, and other members of the ocean and coastal
science community in the areas of research and technology, education, data systems, observations, and
communication;

20 (3) monitoring trends in the Federal investment
21 in ocean sciences research and development and in
22 education for marine-oriented professions, focusing
23 in particular on Federal workforce needs; and

24 (4) reporting to the Congress on the progress of25 partnership activities under the program.

1 (b) SELECTION CRITERIA.—Partnership projects for 2 implementation under the program shall be reviewed, se-3 lected, identified, and allocated funding based on the fol-4 lowing criteria: 5 (1) The project addresses critical scientific re-6 search or education objectives or operational goals 7 which add value through interagency cooperation. 8 (2) The project has broad participation within 9 the marine community. 10 (3) The partners have a long-term commitment 11 to the objectives of the project. 12 (4) Resources supporting the project are shared 13 among the partners. 14 (5) The project includes a plan for education 15 and outreach. 16 (6) The project has been subjected to peer re-17 view. 18 (c) ANNUAL REPORT.—Not later than March 1 of 19 each year, the Committee on Ocean Science, Education, 20 and Operations shall submit to the Congress a report on 21 the National Ocean Partnership Program. The report 22 shall contain the following: 23 (1) A description of activities of the program 24 carried out during the fiscal year before the fiscal 25 year in which the report is prepared, together with

1	a list of the members of the Ocean Research and
2	Education Advisory Panel and any working groups
3	in existence during the fiscal year covered.
4	(2) A general outline of the activities planned
5	for the program during the fiscal year in which the
6	report is prepared.
7	(3) A summary of projects continued from the
8	fiscal year before the fiscal year in which the report
9	is prepared and projects expected to be started dur-
10	ing the fiscal year in which the report is prepared
11	and during the following fiscal year.
12	(4) An analysis of trends in ocean-related
13	human resource development, focusing in particular
14	on Federal workforce needs, and in the Federal in-
15	vestment in ocean sciences research and develop-
16	ment.
17	(5) A description of the involvement of the pro-
18	gram with Federal interagency coordinating entities.
19	(6) The amounts requested, in the budget sub-
20	mitted to the Congress pursuant to section 1105(a)
21	of title 31, United States Code, for the fiscal year
22	following the fiscal year in which the report is pre-
23	pared, for the programs, projects, and activities of
24	the program and the estimated expenditures under

such programs, projects, and activities during such
 following fiscal year.

3 (d) PARTNERSHIP PROGRAM OFFICE.—The Com-4 mittee on Ocean Science, Education, and Operations shall 5 establish a partnership program office for the National 6 Ocean Partnership Program. The Committee on Ocean 7 Science, Education, and Operations shall use competitive 8 procedures in selecting an operator for the partnership 9 program office and supervise performance of duties by 10 such office. Responsibilities of the partnership program of-11 fice shall include—

(1) establishment and oversight of working
groups to identify potential themes suitable for partnership projects to the Committee on Ocean Science,
Education, and Operations and recommendations to
the Committee on Ocean Science, Education, and
Operations on such projects;

(2) management of the process for proposing
partnership projects to the Committee on Ocean
Science, Education, and Operations, including the
peer review process for such projects;

(3) preparation and submission to the Committee on Ocean Science, Education, and Operations
of the annual status of all partnership projects and
activities of the office;

(4) development and maintenance of a database
 on investments by Federal agencies in ocean and
 coastal research and education and on the status of
 the national ocean and coastal workforce; and

5 (5) any additional duties for the administration
6 of the National Ocean Partnership Program or to
7 support Committee on Ocean Science, Education,
8 and Operations activities that the Committee on
9 Ocean Science, Education, and Operations considers
10 appropriate.

11 (e) CONTRACT AND GRANT AUTHORITY.—The Committee on Ocean Science, Education, and Operations may 12 13 authorize 1 or more of the departments or agencies represented on the Committee on Ocean Science, Education, 14 15 and Operations to enter into contracts and make grants, using funds appropriated pursuant to an authorization for 16 17 the National Ocean Partnership Program, for the purpose 18 of implementing the program and carrying out the responsibilities of the Committee on Ocean Policy. 19

(f) INTERAGENCY FINANCING.—The departments
and agencies represented on the Committee on Ocean
Science, Education, and Operations are authorized to participate in interagency financing and share, transfer, receive, and spend funds appropriated to any member of the
Committee on Ocean Science, Education, and Operations

for the purposes of carrying out any administrative or pro-1 2 grammatic project or activity under the National Ocean 3 Partnership Program, including support for a common in-4 frastructure and system integration for an ocean observing 5 system. Funds may be transferred among such departments and agencies through an appropriate instrument 6 7 that specifies the goods, services, or space being acquired 8 from another Committee on Ocean Science, Education, 9 and Operations member and the costs of the same.

10 (g) FORMS OF PARTNERSHIP PROJECTS AND ACTIVI-TIES.—(1) A partnership project or activity under the Na-11 12 tional Ocean Partnership Program may be established by 13 any instrument that the Committee on Ocean Science, Education, and Operations considers appropriate, includ-14 15 ing grants, memoranda of understanding, cooperative research and development agreements, and similar instru-16 17 ments.

(2) The Committee on Ocean Science, Education, and
Operations shall establish uniform proposal request and
application procedures and reporting requirements for use
by each department and agency represented on the Committee on Ocean Science, Education, and Operations that
are applicable to all projects and activities under the National Ocean Partnership Program.

(3) Projects under the program may include dem onstration projects.

3 SEC. 504. OCEAN RESEARCH AND EDUCATION ADVISORY 4 PANEL.

5 (a) MEMBERSHIP.—The Committee on Ocean
6 Science, Education, and Operations shall maintain an
7 Ocean Research and Education Advisory Panel consisting
8 of not less than 10 and not more than 18 members ap9 pointed by the chair, including the following:

10 (1) One member representing the National11 Academy of Sciences.

12 (2) One member representing the National13 Academy of Engineering.

14 (3) One member representing the Institute of15 Medicine.

(4) One director of a State Sea Grant program.
(5) Members selected from among individuals
representing ocean industries, State governments,
academia, nongovernmental organizations, and such
other participants in ocean and coastal activities as
the chair considers appropriate.

(6) Members selected from among individuals
eminent in the fields of marine science, marine policy, ocean engineering, or related fields.

1	(7) Members selected from among individuals
2	eminent in the field of education.
3	(b) TERM LIMITS.—Members shall be appointed for
4	3 years.
5	(c) RESPONSIBILITIES.—The Advisory Panel shall
6	advise the Committee on the following:
7	(1) Development and implementation of the Na-
8	tional Strategy for Ocean and Coastal Science.
9	(2) Policies and procedures to implement the
10	National Ocean Partnership Program and on selec-
11	tion of partnership projects and allocation of funds
12	to implement partnership projects under the pro-
13	gram.
14	(3) Matters relating to national oceanographic
15	data requirements, ocean and coastal observing sys-
16	tems, ocean science education and training, and
17	oceanographic facilities including renewal of the na-
18	tional academic research fleet.
19	(4) Any additional matters that the Committee
20	on Ocean Science, Education, and Operations con-
21	siders appropriate.
22	(d) PROCEDURAL MATTERS.—
23	(1) All meetings of the Advisory Panel shall be
24	open to the public, except that a meeting or any por-
25	tion of it may be closed to the public if it concerns

1	matters or information that pertains to national se-
2	curity, employment matters, litigation, or other rea-
3	sons provided under section 552b of title 5, United
4	States Code. Interested persons shall be permitted to
5	appear at open meetings and present oral or written
6	statements on the subject matter of the meeting.
7	The Advisory Panel may administer oaths or affir-
8	mations to any person appearing before it.

9 (2) All open meetings of the Advisory Panel
10 shall be preceded by timely public notice in the Fed11 eral Register of the time, place, and subject of the
12 meeting.

13 (3) Minutes of each meeting shall be kept and 14 shall include a record of the people present, a de-15 scription of the discussion that occurred, and copies 16 of all statements filed. Subject to section 552 of title 17 5, United States Code, the minutes and records of 18 all meetings and other documents that were made 19 available to or prepared for the Advisory Panel shall 20 be available for public inspection and copying at a 21 single location in the partnership program office.

(4) The Federal Advisory Committee Act (5
U.S.C. App.) does not apply to the Advisory Panel.
(e) FUNDING.—The chair and vice chairs of the Committee on Ocean Science, Education, and Operations an-

nually shall make funds available to support the activities
 of the Advisory Panel.

3 SEC. 505. MARINE ECOSYSTEMS RESEARCH.

4 (a) ECOSYSTEM-BASED APPROACHES.—The Admin5 istrator shall work with the Committee on Ocean Science,
6 Education, and Operations to identify research efforts for
7 improving ecosystem-based management efforts to protect,
8 maintain, and restore marine ecosystem health while ac9 commodating human use and occupancy.

10 (b) MARINE BIODIVERSITY RESEARCH PROGRAM.— As part of this effort, the Administrator, in cooperation 11 12 with the Office of Naval Research, the National Science 13 Foundation, United States Fish and Wildlife Service, the Environmental Protection Agency, and other Federal 14 15 agencies represented on the Committee on Ocean Science, Education, and Operations, shall establish and maintain 16 17 a ten-year interagency research program to assess and explain the diversity, conservation, distribution, functions, 18 19 and abundance of marine organisms in the world's oceans for the purposes of— 20

(1) understanding the patterns, causes, processes, and consequences of changing marine biological diversity;

(2) improving the linkages between marine eco-logical and oceanographic sciences and guiding eco-

1	system-based management efforts, so as to protect,
2	maintain, and restore marine ecosystem health;
3	(3) strengthening and expanding the field of
4	marine taxonomy, including use of genomics and
5	proteomics;
6	(4) facilitating and encouraging the use of new
7	technological advances, predictive models, and his-
8	torical perspectives to investigate marine biodiver-
9	sity;
10	(5) using new understanding gained through
11	the program to improve predictions of the impacts of
12	human activities on the health of the marine envi-
13	ronment, and of the impacts of changes in the
14	health of the marine environment on human well-
15	being; and
16	(6) enhancing formal and informal outreach
17	and education efforts through research-generated
18	knowledge, information, and tools.
19	(c) PROGRAM ELEMENTS.—The research program
20	established under this section shall provide for, but not
21	be limited to, the following:
22	(1) Dynamic access to biological data through
23	an ocean biogeographic information system that
24	links marine databases, manages data generated by

1	the program, and supports analysis of biodiversity
2	and related physical and ecological parameters.
3	(2) Integrated regional studies of marine eco-
4	systems that focus on appropriate scales to support
5	ecosystem-based management.
6	(3) Improved biological sensors for ocean ob-
7	serving systems.
8	(4) Investment in exploration and taxonomy to
9	study little known areas and describe new species.
10	(5) Studies of earlier changes in marine popu-
11	lations to trace information on biological abundance,
12	distribution, function, and diversity to the earliest
13	historical periods of minimum human impact.
14	(6) Improved predictive capability to enhance
15	the effectiveness of ecosystem-based management
16	and minimize adverse impacts of human activities on
17	United States ocean waters and ocean resources.
18	(d) Scientific Assessment.—The Administrator,
19	through the Committee on Ocean Science, Education, and
20	Operations, shall prepare and submit to the President and
21	the Congress a biennial assessment that—
22	(1) integrates, evaluates, and interprets the
23	findings of the program and discusses the scientific
24	uncertainties associated with such findings; and

(2) analyzes current trends in marine and
 coastal ecosystems, both human-induced and nat ural, including marine ecosystem health, and
 projects major trends for the subsequent decade.

5 SEC. 506. AUTHORIZATION OF APPROPRIATIONS.

6 (a) PARTNERSHIP PROJECTS AND ADMINISTRA-7 TION.—There are authorized to be appropriated annually 8 to the Department of the Navy, the National Science 9 Foundation, the National Oceanic and Atmospheric Ad-10 ministration, and the National Aeronautics and Space Ad-11 ministration for fiscal year 2005 through fiscal year 12 2010—

(1) \$25,000,000 for each agency for the National Ocean Partnership Program projects under
section 503; and

16 (2) at least \$600,000, or 3 percent of the
17 amount appropriated for the National Oceano18 graphic Partnership Program, whichever is greater,
19 for operations of the partnership program office es20 tablished under section 503.

(b) MARINE ECOSYSTEMS RESEARCH.—For development and implementation of the research program under
section 505, there is authorized to be appropriated
\$50,000,000 for each of fiscal years 2007 through 2012.

(c) AVAILABILITY.—Sums appropriated under this
 section shall remain available until expended.

3 TITLE VI—OCEAN EDUCATION

4 SEC. 601. SUBCOMMITTEE ON OCEAN EDUCATION.

5 MEMBERSHIP.—The (a)Committee on Ocean 6 Science, Education, and Operations shall establish a Sub-7 committee on Ocean Education (in this title referred to 8 as the "Subcommittee"). Each member of the Committee 9 on Ocean Science, Education, and Operations may des-10 ignate a senior representative with expertise in education to serve on the Subcommittee. The Committee on Ocean 11 12 Science, Education, and Operations shall select a Chair 13 and 1 or more Vice Chairs for the Subcommittee from the membership of the Subcommittee. 14

- 15 (b) RESPONSIBILITIES.—The Subcommittee shall—
- (1) support and advise the Committee on Ocean
 Science, Education, and Operations and the Committee on Ocean Policy on matters related to national-level ocean and coastal education for the purpose of increasing the overall effectiveness and productivity of Federal education and outreach efforts;

(2) provide recommendations on education goals
and priorities for and implementation of the National Strategy for Ocean and Coastal Science devel-

oped under section 502 and guidance for educational
 investments;

3 (3) coordinate Federal ocean and coastal edu4 cation activities for students, including funding for
5 educational opportunities at the undergraduate,
6 graduate, and postdoctoral levels;

7 (4) identify and work to establish linkages
8 among Federal programs and those of States, aca9 demic institutions, State Sea Grant programs, muse10 ums and aquaria, industry, foundations, and other
11 nongovernmental organizations;

(5) facilitate Federal agency efforts to work
with minority-serving institutions and historically
Black colleges and universities, and also with traditionally majority-serving institutions, to ensure that
students of underrepresented groups have access to
and support for pursuing ocean-related careers;

(6) lead development of effective strategies with
common perspectives and messages for national-level
formal and informal ocean and coastal education efforts; and

(7) carry out such other activities as the Committee on Ocean, Science, Education, and Operations and the Committee on Ocean Policy request.

1 SEC. 602. OCEAN AND COASTAL EDUCATION PROGRAM.

2 (a) ESTABLISHMENT.—Consistent with the National 3 Strategy for Ocean and Coastal Science, the Committee on Ocean Science, Education, and Operations, through the 4 5 Subcommittee, shall establish an interagency ocean and coastal education program to improve public awareness, 6 7 understanding, and appreciation of the role of the oceans 8 in meeting our Nation's economic, social, and environmental needs. 9

10 (b) SCOPE.—The ocean and coastal education pro-11 gram shall include national-level formal education activi-12 ties for elementary, secondary, undergraduate, graduate, 13 and postdoctoral students, continuing education activities 14 for adults, and informal education activities for learners 15 of all ages.

(c) ELEMENTS.—The program shall use the National
Ocean Partnership Program and other appropriate mechanisms and shall, at a minimum, provide sustained funding
for the following:

20 (1) A national network of centers for ocean
21 science education excellence to improve the acquisi22 tion of knowledge by students at all levels.

(2) A regional education network, in coordination with the Regional Ocean Partnerships, to support academic competition and experiential learning
opportunities for high school students.

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1	(3) The National Sea Grant College Program's
2	education and outreach efforts.
3	(4) Teacher enrichment programs that provide
4	for participation in research expeditions, voyages of
5	exploration, and the conduct of scientific research.
6	(5) Development of model instructional pro-
7	grams for students at all levels.
8	(6) Student training and support to provide di-
9	verse ocean-related education opportunities at the
10	undergraduate, graduate, and postdoctoral levels.
11	(7) Professional training, certification, and con-
12	tinuing education programs for commercial fisher-
13	men and other mariners.
14	(8) Mentoring programs and partnerships with
15	minority-serving institutions to ensure diversity in
16	the ocean and coastal workforce.
17	(9) Dissemination of ocean and coastal informa-
18	tion that is relevant for a wider public audience.
19	SEC. 603. NATIONAL MARINE SCHOLARSHIP PROGRAM.
20	(a) DEFINITIONS.—In this section:
21	(1) INSTITUTION OF HIGHER EDUCATION.—The
22	term "institution of higher education" has the
23	meaning that term has under section 101(a) of the
24	Higher Education Act of 1965 (20 U.S.C. 1001(a)).

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(2) PROGRAM.—The term "Program" means
 the National Marine Scholarship Program estab lished by the Administrator under this section.

4 (b) Establishment of Program.—

(1) REQUIREMENT.—The Administrator shall 5 6 establish a National Marine Scholarship Program 7 that is designed to recruit and prepare students for 8 careers in the fields of marine science and such 9 other related fields as the Administrator may des-10 ignate. Under the program, the Secretary shall 11 award scholarships for those academic programs and 12 fields of study described in the list made available 13 under subsection (d).

14 (2) EMPLOYMENT OBLIGATION.—As a condition 15 of the award of each scholarship under the Program, 16 the Administrator shall require the recipient to enter 17 into a contractual agreement under which the indi-18 vidual is obligated to serve as a full-time employee 19 of the Administration in a position needed by the 20 Administration and for which the individual is quali-21 fied, for a period of time to be determined by the 22 Administrator and stated in the contractual agree-23 ment. If a full-time equivalent position is not avail-24 able within the Administration at the time the schol-25 arship recipient is obligated to begin their employ-

1 ment, the scholarship recipient may fulfill such em-2 ployment obligation in a full-time position in another 3 Federal agency with administrative jurisdiction over 4 programs relating to the marine environment that is 5 approved by the Administrator. 6 (c) ELIGIBILITY CRITERIA.—In order to be eligible 7 for a scholarship under the Program, an individual 8 must— 9 (1) be enrolled or accepted for enrollment as a 10 full-time graduate student at an institution of higher 11 education in an academic program and field of study 12 described in the list made available under subsection 13 (d); 14 (2) be a United States citizen or national or a 15 permanent resident of the United States; and 16 (3) at the time of the initial scholarship award, 17 not be an employee of the Administration. 18 (d) ELIGIBLE ACADEMIC PROGRAMS AND FIELDS OF 19 STUDY.—The Administrator shall make publicly available 20a list of academic programs and fields of study for which 21 scholarships under this section may be used, and shall up-22 date the list as necessary.

23 (e) Competitive Award Process.—

1	(1) IN GENERAL.—Under the Program, the Ad-
2	ministrator shall award scholarships to individuals
3	who are selected through a competitive process—
4	(A) under which awards are made pri-
5	marily on the basis of academic merit;
6	(B) in which consideration is given to pro-
7	moting the participation in the Program by in-
8	dividuals referred to in section 33 or 34 of the
9	Science and Engineering Equal Opportunities
10	Act (42 U.S.C. 1885a, 1885b); and
11	(C) in which consideration may be given to
12	financial need.
13	(2) APPLICATION.—An individual seeking a
14	scholarship under this section shall submit an appli-
15	cation to the Administrator at such time, in such
16	manner, and containing such information, agree-
17	ments, or assurances as the Administrator may re-
18	quire.
19	(f) Scholarship Limits.—
20	(1) NUMBER OF ACADEMIC YEARS.—An indi-
21	vidual may not receive a scholarship under this sec-
22	tion for a masters degree program for more than 2
23	academic years, or for a doctorate program for more
24	than 4 academic years, except as specifically author-
25	ized by a waiver issued by the Administrator.

1	(2) DOLLAR AMOUNT.—The dollar amount of a
2	scholarship under this section shall not exceed the
3	cost of attendance, as such cost is determined in ac-
4	cordance with section 472 of the Higher Education
5	Act of 1965 (20 U.S.C. 1087).
6	(3) USE.—Amounts received as a scholarship
7	under this section may be expended only for tuition,
8	fees, and other expenses authorized by regulations
9	issued by the Administrator.
10	(4) PAYMENT OF SCHOLARSHIP AMOUNTS.—
11	The Administrator may enter into a contractual
12	agreement with an institution of higher education
13	with respect to which a scholarship is provided
14	under this section, under which the amounts pro-
15	vided as the scholarship for tuition, fees, and other
16	authorized expenses are paid directly to the institu-
17	tion.
18	(g) Period of Service Under Employment Ob-
19	LIGATION.—
20	(1) GENERAL REQUIREMENT.—Except as pro-
21	vided in subsection $(i)(2)$, the period of service for
22	which an individual shall be obligated to serve as an
23	employee of the Administration pursuant to this sec-
24	tion shall be determined by the Administrator in ac-
25	cordance with subsection $(b)(2)$.
(2) Beginning of service.—

1

2 (A) GENERAL RULE.—Except as provided
3 in subparagraph (B), obligated service under
4 subsection (b)(2) shall begin not later than 60
5 days after the date on which individual obtains
6 the educational degree for which the scholarship
7 was provided.

8 (B) DEFERRAL.—The Administrator may 9 defer the beginning of obligated service under 10 subsection (b)(2) if the Administrator deter-11 mines that such a deferral is appropriate. The 12 Administrator shall by regulation prescribe the 13 terms and conditions under which a service obli-14 gation may be deferred under this subpara-15 graph.

16 (h) Repayment.—

17 (1) FAILURE TO PERFORM ACADEMICALLY.—

18 (A) BREACH OF OBLIGATION.—A recipient
19 of a scholarship under this section shall be in
20 breach of the recipient's contractual agreement
21 under this section if the recipient—

(i) fails to maintain a high level of
academic standing, as defined by the Administrator by regulation;

1	(ii) is dismissed from the recipient's
2	educational institution for disciplinary rea-
3	sons; or
4	(iii) voluntarily terminates academic
5	training before graduation from the edu-
6	cational program for which the scholarship
7	was awarded.
8	(B) PENALTY.—A recipient of a scholar-
9	ship who under subparagraph (A) is in breach
10	of the recipient's contractual agreement—
11	(i) shall be liable to the United States
12	for repayment, within 2 years after the
13	date of the breach, of all amounts paid
14	under the scholarship to the recipient or to
15	an institution of higher education on the
16	recipient's behalf; and
17	(ii) shall not be required to fulfill any
18	employment obligation under such agree-
19	ment.
20	(2) FAILURE TO FULFILL EMPLOYMENT OBLI-
21	GATION.—
22	(A) BREACH OF OBLIGATION.—A recipient
23	of a scholarship under this section shall be in
24	breach of the recipient's contractual agreement
25	under this section if the recipient—

(i) fails to begin or complete the re-
cipient's employment obligation under this
section; or
(ii) fails to comply with the terms and
conditions of deferment established by the
Administrator pursuant to subsection
(g)(2)(B).
(B) PENALTY.—A recipient of a scholar-
ship who under subparagraph (A) is in breach
of the recipient's contractual agreement shall be
liable for payment to the United States, within
3 years, of an amount equal to—
(i) the total amount of scholarships
received by such individual under this sec-
tion; plus
(ii) interest on the total amount of
such scholarships at a rate that is equiva-
lent to the rate of interest that would
apply under section 427A of the Higher
Education Authorization Act of 1965 if the
scholarships were loans to cover the cost of
education (as that term is used in that sec-
tion).
(i) CANCELLATION OR WAIVER.—

(1) IN GENERAL.—Any obligation of an indi-1 2 vidual incurred under this section for service or pay-3 ment shall be canceled upon the death of the indi-4 vidual. 5 (2) WAIVER OR SUSPENSION OF ANY OBLIGA-6 TION BY ADMINISTRATOR.—The Administrator shall 7 by regulation provide for the partial or total waiver 8 or suspension of any obligation of employment or 9 payment incurred by an individual under this section 10 (including any contractual agreement under this sec-11 tion), if— 12 (A) compliance by the individual is impos-13 sible or would involve extreme hardship to the 14 individual; or 15 (B) enforcement of such obligation with re-16 spect to the individual would be contrary to the 17 best interests of the Government. 18 (j) REPORT TO CONGRESS.—Not later than 2 years 19 after the date of the enactment of this Act, and every 2 20 years thereafter, the Administrator shall transmit a report 21 to the Congress that addresses each of the following: 22 (1) The effectiveness of the National Marine

23 Scholarship Program established under this section
24 in increasing the number of marine science-related
25 service professionals.

(2) The effectiveness of such program in pre paring scholarship recipients for temporary jobs
 within the Administration or other marine-related
 Federal agencies.

5 (k) DEADLINE FOR REGULATIONS.—The Adminis-6 trator shall issue such regulations as are necessary to 7 carry out this section by not later than 90 days after the 8 date of the enactment of this Act.

9 (1) AUTHORIZATION OF APPROPRIATIONS.—Of the 10 amounts authorized for each of fiscal years 2006 through 11 2011 for programs administered by the National Oceanic 12 and Atmospheric Administration, \$5,000,000 shall be 13 available for the National Marine Scholarship Program es-14 tablished under this section.

15 SEC. 604. NATIONAL OCEANIC AND ATMOSPHERIC ADMIN16 ISTRATION OFFICE OF EDUCATION.

17 (a) IN GENERAL.—The Administrator shall conduct, 18 develop, support, promote, and coordinate national-level 19 education activities described in section 602(b) that en-20 hance public awareness and understanding of the science, 21 service, and stewardship missions of the National Oceanic 22 and Atmospheric Administration. In planning activities 23 under this section, the Administrator shall consult with 24 the Subcommittee and build upon the educational pro-25 grams and activities of the National Sea Grant College

Program, the National Marine Sanctuary Program, the 1 2 National Oceanic and Atmospheric Administration Office 3 of Ocean Exploration, and the National Estuarine Re-4 search Reserve System. Authorized activities shall include 5 education of the general public, teachers, students, and 6 ocean and coastal managers, commercial fishermen, mari-7 ners, and other stakeholders at the national level. The 8 ocean and coastal education program should consider ex-9 isting mechanisms for ocean and coastal outreach and 10 education at the national, regional, State, and local levels. In carrying out educational activities, the Administrator 11 12 may enter into grants, contracts, cooperative agreements, 13 resource sharing agreements, or interagency financing with Federal, State, and regional agencies, Indian tribes, 14 15 commercial organizations, educational institutions, nonprofit organizations, or other persons. 16

17 (b) ESTABLISHMENT.—As set forth in title II, the 18 Administrator shall establish an Office of Education to 19 provide interagency and intraagency coordination of the 20 education activities of the National Oceanic and Atmos-21 pheric Administration and to ensure full participation in 22 the ocean and coastal education program established 23 under section 602. The Office of Education shall promote 24and provide oversight of agency education activities as described in section 203 and shall— 25

	110
1	(1) integrate agency science into high-quality
2	educational materials;
3	(2) improve access to National Oceanic and At-
4	mospheric Administration educational resources;
5	(3) consider existing mechanisms for ocean and
6	coastal outreach and education at the national, re-
7	gional, State, and local levels;
8	(4) support educator professional development
9	programs to improve understanding and use of agen-
10	cy sciences;
11	(5) promote participation in agency-related
12	sciences and careers, particularly by members of
13	underrepresented groups;
14	(6) leverage partnerships to enhance formal and
15	informal environmental science education;
16	(7) build capability within the agency for edu-
17	cational excellence;
18	(8) support professional development and a pro-
19	gram for certification of individuals engaged in com-
20	mercial fishing, including safe use of fishing gear,
21	fishery and ocean law, fish identification and behav-
22	ior, care of fish catch, marine ecology, and safety at
23	sea;
24	(9) develop recreational fishing education pro-
25	grams; and

(10) create and implement effective approaches
 to disseminate agency products and ocean informa tion to the general public.

4 (c) EDUCATIONAL PARTNERSHIP PROGRAM.—The 5 Administrator shall establish an educational partnership 6 with minority-serving institutions to provide support for 7 cooperative science centers, an environmental entrepre-8 neurship program, a graduate sciences program, an under-9 graduate scholarship program, and other activities as re-10 quired to meet program objectives.

11 SEC. 605. AMENDMENT TO THE NATIONAL SEA GRANT COL12 LEGE PROGRAM ACT.

13 Section 212(a) of the National Sea Grant College
14 Program Act (33 U.S.C. 1131(a)) is amended by adding
15 at the end the following new paragraph:

16 "(3) MARINE AND AQUATIC SCIENCE EDU-17 CATION.—In addition to the amounts authorized for 18 each fiscal year under paragraphs (1) and (2), there 19 are authorized to be appropriated for marine and 20 aquatic science education for each of fiscal years 21 2006 through 2011—

22 "(A) \$6,000,000 in increased funding for
23 the educational activities of sea grant programs;

1	"(B) \$4,000,000 for competitive grants for
2	projects and research that target national and
3	regional marine and aquatic science literacy;
4	"(C) \$4,000,000 for competitive grants to
5	support educational partnerships under the
6	ocean and coastal education program estab-
7	lished under section 602 of the Oceans Con-
8	servation, Education, and National Strategy for

9 the 21st Century Act or other appropriate10 mechanism; and

11 "(D) \$11,000,000 for graduate fellowships
12 and competitive distinguished professorships in
13 Marine Studies.".

14 SEC. 606. AUTHORIZATION OF APPROPRIATIONS.

15 (a) NATIONAL OCEAN AND COASTAL EDUCATION PROGRAM.—In addition to the amounts authorized annu-16 17 ally to the Department of the Navy, the National Science Foundation, the National Oceanic and Atmospheric Ad-18 19 ministration, and the National Aeronautics and Space Administration for fiscal year 2006 through fiscal year 2011, 20 21 \$25,000,000 is authorized to be appropriated for each 22 agency for the ocean and coastal education program under 23 section 602.

(b) SCHOLARSHIP PROGRAM.—Of the amounts au-thorized annually to the Department of the Navy, the Na-

tional Science Foundation, the National Oceanic and At mospheric Administration, and the National Aeronautics
 and Space Administration for fiscal year 2006 through fis cal year 2011, \$15,000,000 shall be available for National
 Ocean Science and Technology Scholarships under section
 603.

7 (c) NATIONAL OCEANIC AND ATMOSPHERIC ADMIN-8 ISTRATION.—(1) In addition to the amounts authorized 9 under subsections (a) and (b) and under the National Sea 10 Grant College Program Act, there is authorized to be ap-11 propriated to the Administrator \$25,000,000 for each of 12 fiscal years 2006 through 2011 for education activities 13 under section 604(b).

14 (2) There is authorized to be appropriated to the Ad15 ministrator \$15,000,000 for each of fiscal years 2006
16 through 2011 for education activities under section
17 604(c).

18 (d) AVAILABILITY.—Sums appropriated under this19 section shall remain available until expended.

20 TITLE VII—OCEAN
 21 EXPLORATION

22 SEC. 701. NATIONAL OCEANIC AND ATMOSPHERIC ADMIN-

23 ISTRATION OFFICE OF OCEAN EXPLORATION.
24 (a) IN GENERAL.—The Administrator shall—

(1) conduct, develop, support, promote, and co ordinate ocean exploration activities under this sec tion;

4 (2) support expeditions, exploration projects,
5 and related field campaigns for the purpose of dis6 covery and documentation of ocean voyages; and

7 (3) enhance public awareness and under8 standing of the science and stewardship missions of
9 the National Oceanic and Atmospheric Administra10 tion.

11 (b) PLANNING AND EXECUTION.—In planning activi-12 ties under this title, the Administrator shall consult with 13 the Subcommittee established under section 702. In carrying out exploration activities, the Administrator may 14 15 enter into grants, contracts, cooperative agreements, resource sharing agreements, or interagency financing with 16 17 Federal, State, and regional agencies, Indian tribes, commercial organizations, educational institutions, nonprofit 18 19 organizations, or other persons.

(c) ESTABLISHMENT.—The Administrator shall establish an Office of Ocean Exploration within the Ocean
and Atmospheric Research and Data Services Office to
provide interagency and intraagency coordination of the
ocean exploration activities of the National Oceanic and
Atmospheric Administration and to ensure full participa-

tion in the Subcommittee established under section 702.
 The Office of Ocean Exploration shall—

3 (1) lead and coordinate efforts in ocean dis4 covery;

5 (2) explore and inventory the living and non6 living resources of the oceans under jurisdiction of
7 the United States, and throughout the world's
8 oceans;

9 (3) support and promote interdisciplinary ap10 proaches to ocean investigations;

(4) engage in education and outreach to increase public awareness and understanding of the
oceans, in coordination with the Office of Education;
(5) provide new resources and facilities for access by researchers;

16 (6) provide a multidisciplinary archive of ocean
17 data to serve as a source of basic data upon which
18 to develop hypotheses for further investigation and
19 to capitalize on the wide array of available data;

20 (7) create and implement effective approaches
21 to disseminate agency products and ocean informa22 tion to the general public;

23 (8) identify areas that are infrequently ex-24 plored;

1 (9) develop ocean and coastal mapping strate-2 gies that identify priority coastal and ocean mapping 3 needs, and cost-effective strategies to map those pri-4 ority areas; 5 (10) map the physical, biological, chemical, and 6 archaeological aspects of the ocean; 7 (11) develop sensors and systems to promote 8 United States leadership in ocean technology; and (12) conduct hypothesis-driven science to un-9 10 derstand deep ocean ecosystem patterns, processes, 11 and mechanisms. 12 SEC. 702. SUBCOMMITTEE ON OCEAN EXPLORATION. 13 MEMBERSHIP.—The Committee (a) on Ocean Science, Education, and Operations shall establish a Sub-14 15 committee on Ocean Exploration. Each member of the Committee on Ocean Science, Education, and Operations 16 17 may designate a senior representative with expertise in ocean exploration to serve on the Subcommittee. The Com-18 19 mittee on Ocean Science, Education, and Operations shall 20 select a Chair and 1 or more Vice Chairs for the Sub-21 committee from the membership of the Subcommittee.

22 (b) RESPONSIBILITIES.—The Subcommittee shall—

(1) support and advise the Committee on Ocean
Science, Education, and Operations, the Committee
on Ocean Policy, and the National Oceanic and At-

mospheric Administration Office of Ocean Explo ration on matters related to ocean exploration for
 the purpose of increasing the overall effectiveness
 and productivity of Federal ocean exploration ef forts;

6 (2) provide recommendations on ocean explo-7 ration goals and priorities for and implementation of 8 the National Strategy for Ocean and Coastal Science 9 developed under section 502 and guidance for ocean 10 exploration investments;

(3) coordinate with the Subcommittee on Ocean
Education to provide for ocean exploration funding
and educational opportunities for students at all levels including undergraduate, graduate, and
postdoctoral levels;

16 (4) identify and work to establish linkages
17 among Federal programs and those of States, aca18 demic institutions, State Sea Grant programs, muse19 ums and aquaria, industry, foundations, and other
20 nongovernmental organizations;

(5) coordinate with the National Oceanic and
Atmospheric Administration Office of Ocean Exploration and other Federal agency efforts to work with
minority-serving institutions and historically Black
colleges and universities, and also with traditionally

-
majority-serving institutions, to ensure that students
of underrepresented groups have access to ocean ex-
ploration educational opportunities;
(6) lead development of effective strategies with
common perspectives and messages for formal and
informal ocean exploration efforts; and
(7) carry out such other activities as the Com-
mittee on Ocean Science, Education, and Operations
and the Committee on Ocean Policy request.
SEC. 703. AUTHORIZATION OF APPROPRIATIONS.
There are authorized to be appropriated to the Na-
tional Oceanic and Atmospheric Administration to carry
out this title—
(1) $70,000,000$ for each of fiscal years 2006
through 2011; and
(2) $\$80,000,000$ for each of fiscal years 2012
through 2017.
TITLE VIII-OCEAN AND GREAT
LAKES CONSERVATION
TRUST FUND
SEC. 801. ESTABLISHMENT OF FUND.
(a) Establishment of Fund.—There is estab-
lished in the Treasury of the United States a fund which

25 tion Trust Fund", in this title referred to as the "Fund".

24 shall be known as the "Ocean and Great Lakes Conserva-

In each fiscal year after fiscal year 2006, the Secretary
 of the Treasury shall deposit into the Fund the following
 amounts:

4 (1) GENERAL REVENUE.—An amount in each
5 such fiscal year equal to the difference between
6 \$1,300,000,000 and the amounts deposited in the
7 Fund under paragraphs (2), (3), and (4).

8 (2) HEALTHY OCEAN STAMP.—Amounts gen9 erated from the sale of a Healthy Oceans Stamp
10 under section 807.

(3) AMOUNTS NOT DISBURSED.—All allocated
but undisbursed amounts returned to the Fund
under section 805(a)(2).

14 (4) INTEREST.—All interest earned under sub-15 section (d).

16 (b) TRANSFER FOR EXPENDITURE.—The Secretary
17 of the Treasury shall transfer amounts deposited into the
18 Fund as follows:

(1) To the Administrator of the National Oceanic and Atmospheric Administration for purposes
of making payments to coastal States only for carrying out their responsibilities for developing and
implementing Regional Ocean Strategic Plans under
title IV—

25 (A) \$350,000,000 for fiscal year 2007;

	1=0
1	(B) \$700,000,000 for fiscal year 2008; and
2	(C) \$1,000,000,000 for fiscal year 2009
3	and each fiscal year thereafter.
4	(2) To the Administrator for allocation, with
5	concurrence of the Committee on Ocean Policy, only
6	for carrying out responsibilities of the Federal Gov-
7	ernment for development and implementation of Re-
8	gional Ocean Strategic Plans required under title
9	IV—
10	(A) \$50,000,000 for fiscal year 2007;
11	(B) \$100,000,000 for fiscal year 2008; and
12	(C) \$300,000,000 for fiscal year 2009 and
13	each fiscal year thereafter.
14	(c) Shortfall.—If amounts referred to in para-
15	graphs (1) through (3) of subsection (a) in any fiscal year
16	after fiscal year 2006 are less than $1,300,000,000$, the
17	amounts transferred under paragraphs (1) and (2) of sub-
18	section (b) for that fiscal year shall each be reduced pro-
19	portionately.
20	(d) INTEREST.—The Secretary of the Treasury shall
21	invest monies in the Fund (including interest), and in any
22	fund or account to which monies are transferred pursuant
23	to subsection (b) of this section, in public debt securities
24	with maturities suitable to the needs of the Fund, as de-
25	

25 termined by the Secretary of the Treasury, and bearing

interest at rates determined by the Secretary of the Treas ury, taking into consideration current market yields on
 outstanding marketable obligations of the United States
 of comparable maturity. Such invested moneys shall re main invested until needed to meet requirements for dis bursement for the programs financed under this Act.

7 (e) INTENT OF CONGRESS TO SUPPLEMENT ANNUAL
8 APPROPRIATIONS FOR FEDERAL AGENCIES.—Amounts
9 made available by this Act are intended by the Congress
10 to supplement, and not detract from, annual appropria11 tions for Federal agencies receiving funding under this
12 title.

13 SEC. 802. LIMITATION ON USE OF AVAILABLE AMOUNTS 14 FOR ADMINISTRATION.

15 Notwithstanding any other provision of law, of 16 amounts made available by this title (including the amend-17 ments made by this title) for a particular activity, not 18 more than 2 percent may be used for administrative ex-19 penses of that activity.

20 SEC. 803. RECORDKEEPING REQUIREMENTS.

The Administrator, in consultation with the Committee on Ocean Policy, shall establish such rules regarding recordkeeping by State and local governments and the auditing of expenditures made by State and local governments from funds made available under this Act as may be necessary. Such rules shall be in addition to other re quirements established regarding recordkeeping and the
 auditing of such expenditures under other authority of
 law.

5 SEC. 804. MAINTENANCE OF EFFORT AND MATCHING FUND-6 ING.

7 (a) IN GENERAL.—It is the intent of the Congress 8 in this Act that States not use this Act as an opportunity 9 to reduce State or local resources for the programs funded 10 by this Act. Except as provided in subsection (b), no State or local government shall receive any funds under this Act 11 12 during any fiscal year in which its expenditures of non-13 Federal funds for recurrent expenditures for programs for which funding is provided under this Act will be less than 14 15 its expenditures were for such programs during the preceding fiscal year. No State or local government shall re-16 17 ceive funding under this Act with respect to a program unless the Administrator is satisfied that such a grant will 18 19 be so used to supplement and, to the extent practicable, increase the level of State, local, or other non-Federal 20 21 funds available for such program.

(b) EXCEPTION.—The Administrator may provide
funding under this Act to a State or local government not
meeting the requirements of subsection (a) if the Administrator determines that a reduction in expenditures—

1 (1) is attributable to a nonselective reduction in 2 expenditures for the programs of all executive 3 branch agencies of the State or local government; or 4 (2) is a result of reductions in State or local 5 revenue as a result of a downturn in the economy. 6 (c) Use of Fund to Meet Matching Require-7 MENTS.—All funds received by a State or local govern-8 ment under this Act shall be treated as Federal funds for 9 purposes of compliance with any provision in effect under 10 any other law requiring that non-Federal funds be used to provide a portion of the funding for any program or 11 12 project.

13 SEC. 805. COMMUNITY ASSISTANCE FORMULA AND PAY14 MENTS.

15 (a) CONSERVATION PAYMENTS TO COASTAL16 STATES.—

17 (1) GRANT PROGRAM.—Amounts transferred to 18 the Administrator from the Fund under section 19 801(b)(1) for purposes of making payments to coast-20 al States under this title in any fiscal year shall be 21 allocated by the Administrator among coastal States 22 as provided in this section each such fiscal year. In 23 each such fiscal year, the Administrator shall, with-24 out further appropriation, disburse such allocated 25 funds to those coastal States for which the Adminis-

trator has approved a spending plan under section 1 2 806 and that have met all other requirements of this 3 title. Payments for all projects shall be made by the 4 Administrator to the Governor of the State or to the 5 State official or agency designated by the Governor 6 or by State law as having authority and responsi-7 bility to accept and to administer funds paid here-8 under. No payment shall be made to any State until 9 the State has agreed to provide such reports to the 10 Administrator, in such form and containing such in-11 formation, as may be reasonably necessary to enable 12 the Administrator to perform the duties of the Ad-13 ministrator under this title, and provide such fiscal 14 control and fund accounting procedures as may be 15 necessary to assure proper disbursement and ac-16 counting for Federal revenues paid to the State 17 under this title.

18 (2) FAILURE TO MAKE SUFFICIENT PROGRESS 19 AT DEVELOPING OR IMPLEMENTING A REGIONAL 20 OCEAN ECOSYSTEM PLAN.—At the end of each fiscal 21 year, the Administrator shall return to the Fund any 22 amount that the Administrator allocated, but did not 23 disburse, in that fiscal year to a coastal State that, 24 in the judgment of the Administrator, has failed to 25 make sufficient progress in developing or imple-

1	menting a Regional Ocean Ecosystem Plan under
2	title IV before the end of the fiscal year in which
3	such grant is allocated, except that the Adminis-
4	trator shall hold in escrow until the final resolution
5	of the appeal any amount allocated, but not dis-
6	bursed, to a coastal State that has appealed the dis-
7	approval of such funding.
8	(b) Allocation Among Coastal States.—
9	(1) Allocable share for each state.—For
10	each coastal State, the Administrator shall deter-
11	mine the State's allocable share of the total amount
12	transferred from the Fund under section $801(b)(1)$
13	for each fiscal year using the following weighted for-
14	mula:
15	(A) Thirty-five percent of such amount
16	shall be allocated to each coastal State based on
17	the ratio of each State's shoreline miles to the
18	shoreline miles of all coastal States.
19	(B) Sixty-five percent of such amount shall
20	be allocated to each coastal State based on the
21	ratio of each State's coastal population to the
22	coastal population of all coastal States.
23	(2) MINIMUM STATE SHARE.—
24	(A) IN GENERAL.—The allocable share de-
25	termined by the Administrator under this sub-

1 section for each coastal State with a manage-2 ment program approved by the Secretary of Commerce under the Coastal Zone Management 3 4 Act of 1972 (16 U.S.C. 1451 et seq.), or that 5 is making satisfactory progress toward one, 6 shall not be less in any fiscal year than 0.50 7 percent of the total amount transferred by the 8 Secretary of the Treasury to the Administrator 9 for that fiscal year under section 801(b)(1). 10 For any other coastal State the allocable share 11 shall not be less than 0.25 percent of such 12 transferred amount.

13 (B) RECOMPUTATION.—If 1 or more coast-14 al States' allocable shares, as computed under 15 paragraphs (1) and (2), are increased by any 16 amount under this paragraph, the allocable 17 share for all other coastal States shall be re-18 computed and reduced by the same amount so 19 that not more than 100 percent of the amount 20 transferred by the Secretary of the Treasury to 21 the Administrator for that fiscal year under 22 section 801(b)(1) is allocated to all coastal 23 States. The reduction shall be divided pro rata 24 among such other coastal States.

1 (c) PAYMENTS TO POLITICAL SUBDIVISIONS.—In the 2 case of a coastal State, the Governor of the State shall 3 hold 50 percent of the State's allocable share, as deter-4 mined under subsection (b), in a State ocean grants fund. 5 The Governor or his designee shall award, on a competi-6 tive basis, grants to coastal political subdivisions of the 7 State from the State ocean grants fund only for activities 8 relating to the development and implementation of feder-9 ally approved Regional Ocean Strategic Plans that are 10 consistent with the standard set forth in subsection 11 806(b).

(d) TIME OF PAYMENT.—Payments to coastal States
and coastal political subdivisions under this section shall
be made not later than December 31 of each year from
revenues received during the immediately preceding fiscal
year.

17 SEC. 806. APPROVAL OF STATE FUNDING AND SPENDING 18 PLANS.

(a) DEVELOPMENT AND SUBMISSION OF REGIONAL
OCEAN ECOSYSTEM PLANS.—Each coastal State seeking
to receive grants under this title shall participate in the
development and implementation of Regional Ocean and
Coastal Strategic Plans under title IV.

(b) STANDARD GOVERNING THE EXPENDITURE OF 1 2 FUNDS.—All Funds disbursed to coastal States and polit-3 ical subdivisions shall only be used for activities that— 4 (1) develop or implement federally approved Re-5 gional Ocean Strategic Plans, and 6 (2) are consistent with the national standards 7 set forth in section 111. 8 (c) SUBMISSION OF SPENDING PLAN.—Each coastal 9 State seeking funding under this title shall submit annu-10 ally to the Administrator a spending plan for funds provided under this title. Such spending plan shall— 11 12 (1) describe how the funds will be used by the 13 coastal State and its coastal political subdivisions to 14 implement the responsibilities and obligations in de-15 veloping and implementing an approved Regional 16 Ocean Strategic Plans; and 17 (2) ensure that the proposed funded activities 18 by the coastal State and its coastal political subdivi-19 sion are consistent with the standard set forth in 20 subsection 806(b). 21 (d) APPROVAL OR DISAPPROVAL.— 22 (1) REQUIREMENTS.—A coastal State shall re-23 ceive funding under this title if, in consultation with 24 the Committee on Ocean Policy, the Adminis-25 trator-

1 (A) certifies that such coastal State is par-2 ticipating actively and sufficiently in the devel-3 opment and implementation of a Regional 4 Ocean Ecosystem Plan under title IV; 5 (B) approves a spending plan submitted by 6 such State that specifies how funds provided 7 under this title will be used to meet the State's 8 obligations and responsibilities in developing 9 and implementing a Regional Ocean Ecosystem 10 Plan under title IV; and 11 (C) ensures any payments under this title 12 to coastal States and political subdivisions are 13 used to develop and implement an approved Re-14 gional Ocean Strategic Plan in a manner that 15 is consistent with the standard set forth in sub-16 section 806(b). 17 (2) CONTENTS OF PLANS.—In addition to such 18 other requirements as the Administrator by regula-19 tion shall prescribe, each State spending plan shall 20 include the following: 21 (A) The name of the State agency that will 22 have the authority to represent and act for the 23 State in dealing with the Administrator for pur-24 poses of this title.

1 (B) A description of how funds provided 2 under this title will be used to meet the State's 3 responsibilities to develop and implement the 4 applicable Regional Ocean Ecosystem Plan. (C) A description of how the funds pro-5 6 vided under this title will be used by coastal political subdivisions to develop and implement 7 8 the applicable Regional Ocean Strategic Plan. 9 (D) An analysis of how the funds provided 10 under this title to both coastal States and 11 coastal political subdivisions will be consistent 12 with the standard set forth in subsection 13 806(b). 14 (E) Certification by the Governor of the 15 coastal State that all the funds provided under 16 this title to coastal political subdivisions will be 17 used to develop and implement a Regional 18 Ocean Strategic Plan in a manner that is con-19 sistent with the standard set forth in subsection 20 806(b). 21 (3) PROCEDURE AND TIMING; REVISIONS.—The 22 Administrator shall approve or disapprove each 23 spending plan submitted in accordance with this sec-24 tion. If a State first submits a plan by not later

than 90 days before the beginning of the first fiscal

25

year to which the plan applies, the Administrator
 shall approve or disapprove the plan by not later
 than 30 days before the beginning of that fiscal
 year.

5 (4) AMENDMENT OR REVISION.—Any amend-6 ment to or revision of the plan shall be prepared in 7 accordance with the requirements of this subsection 8 and shall be submitted to the Administrator for ap-9 proval or disapproval. Any such amendment or revi-10 sion shall take effect only for fiscal years after the 11 fiscal year in which the amendment or revision is ap-12 proved by the Administrator.

(5) PUBLIC COMMENT.—Before approving or
disapproving a spending plan of a State, amendment, or revision to a plan, the Administrator shall
provide for public comment on the State's proposed
expenditures for the forthcoming year.

18 SEC. 807. SPECIAL POSTAGE STAMP.

(a) IN GENERAL.—In order to afford a convenient
way for members of the public to support efforts to protect, maintain, and restore marine ecosystems, the United
States Postal Service shall provide for a special postage
stamp in accordance with succeeding provisions of this
section.

1	(b) TERMS AND CONDITIONS.—The issuance and sale
2	of the stamp referred to in subsection (a) shall be gov-
3	erned by section 416 of title 39, United States Code, and
4	regulations under such section, subject to the following:
5	(1) TRANSFERS.—All amounts becoming avail-
6	able from the sale of such stamp shall be transferred
7	to the Ocean and Great Lakes Conservation Trust
8	Fund (as established by section 801) through pay-
9	ments which shall be made, at least twice a year, in
10	the manner required by subsection $(d)(1)$ of section
11	416 of such title 39.
12	(2) NUMERICAL LIMITATION.—For purposes of
13	applying any numerical limitation referred to in sub-
14	section $(e)(1)(C)$ of section 416 of such title 39,
15	such stamp shall not be taken into account.
16	(3) DURATION.—Such stamp shall be made
17	available to the public over such period of time as
18	the Postal Service may determine, except that such
19	period—
20	(A) shall commence not later than 12
21	months after the date of the enactment of this
22	Act; and
23	(B) shall terminate not later than the close
24	of the period referred to in subsection (g) of
25	such section.

1 (c) RULE OF CONSTRUCTION.—Nothing in this sec-2 tion shall be considered to permit or require that any de-3 termination of the amounts becoming available from the 4 sale of the stamp referred to in subsection (a) be made 5 in a manner inconsistent with the requirements of section 6 416(d) of such title 39.

7 SEC. 808. SUNSET.

8 This title shall have no force or effect after Sep-9 tember 30, 2024.

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