109TH CONGRESS 1ST SESSION H.R. 3006

To amend the Immigration and Nationality Act to provide a mechanism for United States citizens and lawful permanent residents to sponsor their permanent partners for residence in the United States, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 21, 2005

Mr. NADLER (for himself, Mr. MEEK of Florida, Mr. GUTIERREZ, Ms. BALD-WIN, Mr. SMITH of Washington, Mrs. LOWEY, Mr. ANDREWS, Mr. BER-MAN, Mr. MICHAUD, Mr. DELAHUNT, Mrs. NAPOLITANO, Mr. CROWLEY, Mr. ROTHMAN, Mr. ENGEL, Mr. HONDA, Mr. MORAN of Virginia, Mr. HOLT, Mr. INSLEE, Mr. SANDERS, Mr. TIERNEY, Mr. GEORGE MILLER of California, Ms. LEE, Mr. BROWN of Ohio, Ms. WOOLSEY, Ms. LINDA T. SÁNCHEZ OF California, Mr. MCDERMOTT, Ms. HARMAN, Mr. SABO, Mr. FARR, Mr. KOLBE, Mr. FRANK of Massachusetts, Mr. Allen, Mr. SERRANO, Ms. CORRINE BROWN of Florida, Mr. MENENDEZ, Mr. PAYNE, Mr. Lewis of Georgia, Mr. MCNULTY, Mr. KUCINICH, Mr. GONZALEZ, Mr. WAXMAN, Ms. SCHAKOWSKY, Ms. BERKLEY, Mr. CAPUANO, Mr. FIL-NER, Mr. PASTOR, Mrs. JONES of Ohio, Mr. RANGEL, Mr. WEINER, Mr. LANTOS, Mr. ABERCROMBIE, Ms. ESHOO, Mr. PALLONE, Mr. MOORE of Kansas, Mr. SIMMONS, Mr. STARK, Mrs. CAPPS, and Mr. SHERMAN) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend the Immigration and Nationality Act to provide a mechanism for United States citizens and lawful permanent residents to sponsor their permanent partners for residence in the United States, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE; AMENDMENTS TO IMMIGRATION
4	AND NATIONALITY ACT.
5	(a) SHORT TITLE.—This Act may be cited as—
6	(1) the "Uniting American Families Act"; or
7	(2) the "Permanent Partners Immigration
8	Act''.
9	(b) Amendments to Immigration and Nation-
10	ALITY ACT.—Except as otherwise specifically provided
11	whenever in this Act an amendment or repeal is expressed
12	as the amendment or repeal of a section or other provision,
13	the reference shall be considered to be made to that sec-
14	tion or provision in the Immigration and Nationality Act.
15	SEC. 2. DEFINITIONS.
16	Section 101(a) (8 U.S.C. 1101(a)) is amended—
17	(1) in paragraph $(15)(K)(ii)$, by inserting "or
18	permanent partnership" after "marriage"; and
19	(2) by adding at the end the following:
20	((51) The term 'permanent partner' means an
21	individual 18 years of age or older who—
22	"(A) is in a committed, intimate relation-
23	ship with another individual 18 years of age or
24	older in which both parties intend a lifelong
25	commitment;

2

•HR 3006 IH

1	"(B) is financially interdependent with
2	that other individual;
3	"(C) is not married to or in a permanent
4	partnership with anyone other than that other
5	individual;
6	"(D) is unable to contract with that other
7	individual a marriage cognizable under this Act;
8	and
9	"(E) is not a first, second, or third degree
10	blood relation of that other individual.
11	"(52) The term 'permanent partnership' means
12	the relationship that exists between two permanent
13	partners.".
14	SEC. 3. WORLDWIDE LEVEL OF IMMIGRATION.
15	Section $201(b)(2)(A)(i)$ (8 U.S.C. $1151(b)(2)(A)(i)$)
16	is amended—
17	(1) by inserting "permanent partners," after
18	"spouses,";
19	(2) by inserting "or permanent partner" after
20	"spouse" each place such term appears; and
21	(3) by striking "remarries." and inserting "re-
22	marries or enters a permanent partnership with an-
23	other person.".

1	SEC. 4. NUMERICAL LIMITATIONS ON INDIVIDUAL FOR-
2	EIGN STATES.
3	(a) PER COUNTRY LEVELS.—Section 202(a)(4) (8
4	U.S.C. 1152(a)(4)) is amended—
5	(1) in the paragraph heading for paragraph (4) ,
6	by inserting ", PERMANENT PARTNERS," after
7	"SPOUSES";
8	(2) in the subparagraph heading for subpara-
9	graph (A), by inserting ", PERMANENT PARTNERS,"
10	after "SPOUSES"; and
11	(3) in the subparagraph heading for subpara-
12	graph (C), by inserting "WITHOUT PERMANENT
13	PARTNERS" after "DAUGHTERS".
14	(b) Rules for Chargeability.—Section 202(b)(2)
15	(8 U.S.C. 1152(b)(2)) is amended—
16	(1) by inserting "or permanent partner" after
17	"spouse" each place such term appears; and
18	(2) by inserting "or permanent partners" after
19	"husband and wife".
20	SEC. 5. ALLOCATION OF IMMIGRANT VISAS.
21	(a) Preference Allocation for Family Mem-
22	BERS OF PERMANENT RESIDENT ALIENS.—Section
23	203(a)(2) (8 U.S.C. 1153(a)(2)) is amended—
24	(1) in the paragraph heading—
25	(A) by striking "AND" after "SPOUSES"
26	and inserting ", PERMANENT PARTNERS,"; and
	•HR 3006 IH

(B) by inserting "WITHOUT PERMANENT 1 PARTNERS" after "SONS" and after "DAUGH-2 3 TERS"; (2) in subparagraph (A), by inserting ", perma-4 nent partners," after "spouses"; and 5 6 (3) in subparagraph (B), by inserting "without permanent partners" after "sons" and after "daugh-7 8 ters". (b) PREFERENCE ALLOCATION FOR SONS AND 9 DAUGHTERS OF CITIZENS.—Section 203(a)(3) (8 U.S.C. 10 11 1153(a)(3)) is amended— 12 (1) in the paragraph heading, by inserting "AND DAUGHTERS AND SONS WITH PERMANENT 13 14 PARTNERS" after "DAUGHTERS"; and (2) in the text, by inserting ", or daughters or 15 sons with permanent partners," after "daughters". 16 17 (c) CREATION.—Section Employment 203(b)(5)(A)(ii) (8 U.S.C. 1153(b)(5)(A)(ii)) is amended 18 by inserting "permanent partner," after "spouse,". 19 (d) TREATMENT OF FAMILY MEMBERS.-Section 20 21 203(d) (8 U.S.C. 1153(d)) is amended by inserting ", permanent partner," after "spouse" each place such term ap-22

23 pears.

1	SEC. 6. PROCEDURE FOR GRANTING IMMIGRANT STATUS.
2	(a) Classification Petitions.—Section 204(a)(1)
3	(8 U.S.C. 1154(a)(1)) is amended—
4	(1) in subparagraph $(A)(ii)$, by inserting "or
5	permanent partner" after "spouse";
6	(2) in subparagraph (A)(iii)—
7	(A) by inserting "or permanent partner"
8	after "spouse" each place such term appears;
9	and
10	(B) by inserting "or permanent partner-
11	ship" after "marriage" each place such term
12	appears in subclause (I); and
13	(3) in subparagraph (B)—
14	(A) by inserting "or permanent partner"
15	after "spouse" each place such term appears;
16	and
17	(B) by inserting "or permanent partner-
18	ship" after "marriage" each place such term
19	appears.
20	(b) Immigration Fraud Prevention.—Section
21	204(c) (8 U.S.C. 1154(c)) is amended—
22	(1) by inserting "or permanent partner" after
23	"spouse" each place such term appears; and
24	(2) by inserting "or permanent partnership"
25	after "marriage" each place such term appears.

1	SEC. 7. ANNUAL ADMISSION OF REFUGEES AND ADMISSION
2	OF EMERGENCY SITUATION REFUGEES.
3	Section 207(c) (8 U.S.C. 1157(c)) is amended—
4	(1) in paragraph (2) —
5	(A) by inserting "or permanent partner"
6	after "spouse" each place such term appears;
7	and
8	(B) by inserting "or permanent partner's"
9	after "spouse's"; and
10	(2) in paragraph (4), by inserting "or perma-
11	nent partner" after "spouse".
12	SEC. 8. ASYLUM.
13	Section 208(b)(3) (8 U.S.C. 1158(b)(3)) is amend-
14	ed—
15	(1) in the paragraph heading, by inserting "OR
16	PERMANENT PARTNER" after "SPOUSE"; and
17	(2) in the text, by inserting "or permanent
18	partner" after "spouse".
19	SEC. 9. ADJUSTMENT OF STATUS OF REFUGEES.
20	Section 209(b)(3) (8 U.S.C. 1159(b)(3)) is amended
21	by inserting "or permanent partner" after "spouse".
22	SEC. 10. INADMISSIBLE ALIENS.
23	(a) Classes of Aliens Ineligible for Visas or
24	Admission.—Section $212(a)$ (8 U.S.C. $1182(a)$) is
25	amended—

1	(1) in paragraph $(3)(D)(iv)$, by inserting "per-
2	manent partner," after "spouse,";
3	(2) in paragraph $(4)(C)(i)(I)$, by inserting ",
4	permanent partner," after "spouse";
5	(3) in paragraph $(6)(E)(ii)$, by inserting "per-
6	manent partner," after "spouse,"; and
7	(4) in paragraph $(9)(B)(v)$, by inserting ", per-
8	manent partner," after "spouse".
9	(b) WAIVERS.—Section 212(d) (8 U.S.C. 1182(d)) is
10	amended—
11	(1) in paragraph (11) , by inserting "permanent
12	partner," after "spouse,"; and
13	(2) in paragraph (12) , by inserting ", perma-
14	nent partner," after "spouse".
15	(c) WAIVERS OF INADMISSIBILITY ON HEALTH-RE-
16	LATED GROUNDS.—Section 212(g)(1)(A) (8 U.S.C.
17	1182(g)(1)(A)) is amended by inserting "or permanent
18	partner" after "spouse".
19	(d) Waivers of Inadmissibility on Criminal and
20	RELATED GROUNDS.—Section 212(h)(1)(B) (8 U.S.C.
21	1182(h)(1)(B)) is amended by inserting "permanent part-
22	ner," after "spouse,".
23	(e) WAIVER OF INADMISSIBILITY FOR MISREPRESEN-
24	TATION.—Section 212(i)(1) (8 U.S.C. 1182(i)(1)) is

3	SEC. 11. NONIMMIGRANT STATUS FOR PERMANENT PART-
4	NERS AWAITING THE AVAILABILITY OF AN
5	IMMIGRANT VISA.
6	Section 214(r) (8 U.S.C. 1184(r)) is amended—
7	(1) in paragraph (1), by inserting "or perma-
8	nent partner" after "spouse"; and
9	(2) by inserting "or permanent partnership"
10	after "marriage" each place such term appears.
11	SEC. 12. CONDITIONAL PERMANENT RESIDENT STATUS
12	FOR CERTAIN ALIEN SPOUSES, PERMANENT
13	PARTNERS, AND SONS AND DAUGHTERS.
14	(a) Section Heading.—
15	(1) IN GENERAL.—The section heading for sec-
16	tion 216 (8 U.S.C. 1186a) is amended by inserting
17	"AND PERMANENT PARTNERS" after "SPOUSES".
18	(2) CLERICAL AMENDMENT.—The table of con-
19	tents is amended by amending the item relating to
20	section 216 to read as follows:
	"216. Conditional permanent resident status for certain alien spouses and per- manent partners and sons and daughters.".
21	(b) IN GENERAL.—Section 216(a) (8 U.S.C.
22	1186a(a)) is amended—
23	(1) in paragraph (1), by inserting "or perma-
24	nent partner" after "spouse";

1	(2) in paragraph (2)(A), by inserting "or per-
2	manent partner" after "spouse";
3	(3) in paragraph (2)(B), by inserting "perma-
4	nent partner," after "spouse,"; and
5	(4) in paragraph $(2)(C)$, by inserting "perma-
6	nent partner," after "spouse,".
7	(c) TERMINATION OF STATUS IF FINDING THAT
8	QUALIFYING MARRIAGE IMPROPER.—Section 216(b) of
9	such Act (8 U.S.C. 1186a(b)) is amended—
10	(1) in the subsection heading, by inserting "OR
11	Permanent Partnership" after "Marriage";
12	(2) in paragraph $(1)(A)$, by inserting "or per-
13	manent partnership" after "marriage"; and
14	(3) in paragraph (1)(A)(ii)—
15	(A) by inserting "or has ceased to satisfy
16	the criteria for being considered a permanent
17	partnership under this Act," after "termi-
18	nated,"; and
19	(B) by inserting "or permanent partner"
20	after "spouse".
21	(d) Requirements of Timely Petition and
22	INTERVIEW FOR REMOVAL OF CONDITION.—Section
23	216(c) (8 U.S.C. 1186a(c)) is amended—
24	(1) in paragraphs (1), $(2)(A)(ii)$, $(3)(A)(ii)$,
25	(3)(C), $(4)(B)$, and $(4)(C)$, by inserting "or perma-

1	nent partner" after "spouse" each place such term
2	appears; and
3	(2) in paragraph $(3)(A)$, in the matter following
4	clause (ii), and in paragraph $(3)(D)$, $(4)(B)$, and
5	(4)(C), by inserting "or permanent partnership"
6	after "marriage" each place such term appears.
7	(e) CONTENTS OF PETITION.—Section 216(d)(1) of
8	such Act (8 U.S.C. 1186a(d)(1)) is amended—
9	(1) in the subparagraph heading for subpara-
10	graph (A), by inserting "OR PERMANENT PARTNER-
11	SHIP" after "MARRIAGE";
12	(2) in subparagraph (A)(i), by inserting "or
13	permanent partnership" after "marriage";
14	(3) in subparagraph $(A)(i)(I)$, by inserting be-
15	fore the comma at the end ", or is a permanent
16	partnership recognized under this Act";
17	(4) in subparagraph $(A)(i)(II)$ —
18	(A) by inserting "or has not ceased to sat-
19	isfy the criteria for being considered a perma-
20	nent partnership under this Act," after "termi-
21	nated,"; and
22	(B) by inserting "or permanent partner"
23	after "spouse";
24	(5) in subparagraph (A)(ii), by inserting "or
25	permanent partner" after "spouse"; and

1	(6) in subparagraph (B)(i)—
2	(A) by inserting "or permanent partner-
3	ship" after "marriage"; and
4	(B) by inserting "or permanent partner"
5	after "spouse".
6	(e) DEFINITIONS.—Section 216(g) (8 U.S.C.
7	1186a(g)) is amended—
8	(1) in paragraph (1) —
9	(A) by inserting "or permanent partner"
10	after "spouse" each place such term appears;
11	and
12	(B) by inserting "or permanent partner-
13	ship" after "marriage" each place such term
14	appears;
15	(2) in paragraph (2), by inserting "or perma-
16	nent partnership" after "marriage";
17	(3) in paragraph (3), by inserting "or perma-
18	nent partnership" after "marriage"; and
19	(4) in paragraph (4)—
20	(A) by inserting "or permanent partner"
21	after "spouse" each place such term appears;
22	and
23	(B) by inserting "or permanent partner-
24	ship" after "marriage".

1	SEC. 13. CONDITIONAL PERMANENT RESIDENT STATUS
2	FOR CERTAIN ALIEN ENTREPRENEURS,
3	SPOUSES, PERMANENT PARTNERS, AND CHIL-
4	DREN.
5	(a) Section Heading.—
6	(1) IN GENERAL.—The section heading for sec-
7	tion 216A (8 U.S.C. 1186b) is amended by inserting
8	"OR PERMANENT PARTNERS" after "SPOUSES".
9	(2) CLERICAL AMENDMENT.—The table of con-
10	tents is amended by amending the item relating to
11	section 216A to read as follows:
	"216. Conditional permanent resident status for certain alien entrepreneurs, spouses or permanent partners, and children.".
12	(b) IN GENERAL.—Section 216A(a) (8 U.S.C.
13	1186b(a)) is amended, in paragraphs (1), (2)(A), (2)(B),
14	and (2)(C), by inserting "or permanent partner" after
15	"spouse" each place such term appears.

(c) TERMINATION OF STATUS IF FINDING THAT QUALIFYING ENTREPRENEURSHIP IMPROPER.—Section 216A(b)(1) (8 U.S.C. 1186b(b)(1)) is amended by inserting "or permanent partner" after "spouse" in the matter following subparagraph (C).

(d) REQUIREMENTS OF TIMELY PETITION AND INTERVIEW FOR REMOVAL OF CONDITION.—Section 23 216A(c) (8 U.S.C. 1186b(c)) is amended, in paragraphs 1 (1), (2)(A)(ii), and (3)(C), by inserting "or permanent
2 partner" after "spouse".

3 (e) DEFINITIONS.—Section 216A(f)(2) (8 U.S.C.
4 1186b(f)(2)) is amended by inserting "or permanent part5 ner" after "spouse" each place such term appears.

6 SEC. 14. DEPORTABLE ALIENS.

7 Section 237(a) of the Immigration and Nationality
8 Act (8 U.S.C. 1227(a)) is amended—

9 (1) in paragraph (1)(D)(i), by inserting "or
10 permanent partners" after "spouses" each place
11 such term appears;

12 (2) in paragraphs (1)(E)(ii), (1)(E)(iii), and
13 (1)(H)(i)(I), by inserting "or permanent partner"
14 after "spouse";

15 (3) by adding at the end of paragraph (1) the16 following new subparagraph:

17 "(I) PERMANENT PARTNERSHIP FRAUD.—
18 An alien shall be considered to be deportable as
19 having procured a visa or other documentation
20 by fraud (within the meaning of section
21 212(a)(6)(C)(i)) and to be in the United States
22 in violation of this Act (within the meaning of
23 subparagraph (B)) if—

24 "(i) the alien obtains any admission to25 the United States with an immigrant visa

1 or other documentation procured on the 2 basis of a permanent partnership entered into less than 2 years prior to such admis-3 4 sion and which, within 2 years subsequent to such admission, is terminated because 5 6 the criteria for permanent partnership are 7 no longer fulfilled, unless the alien estab-8 lishes to the satisfaction of the Secretary 9 of Homeland Security that such permanent partnership was not contracted for the 10 purpose of evading any provisions of the 11 12 immigration laws; or "(ii) it appears to the satisfaction of 13 14 the Secretary of Homeland Security that 15 the alien has failed or refused to fulfill the 16 alien's permanent partnership which in the 17 opinion of the Secretary of Homeland Se-

curity was made for the purpose of procuring the alien's admission as an immigrant."; and
(4) in paragraphs (2)(E)(i) and (3)(C)(ii), by

22 inserting "or permanent partner" after "spouse"23 each place such term appears.

1 SEC. 15. REMOVAL PROCEEDINGS. 2 Section 240(e)(1) (8 U.S.C. 1229a(e)(1)) is amended by inserting "or permanent partner" after "spouse". 3 SEC. 16. CANCELLATION OF REMOVAL; ADJUSTMENT OF 4 5 STATUS. 6 Section 240A(b) (8 U.S.C. 1229b(b)) is amended— 7 (1) in paragraph (1)(D), by inserting "or per-8 manent partner" after "spouse"; 9 (2) in the paragraph heading for paragraph (2), inserting ", PERMANENT PARTNER," after 10 bv "SPOUSE"; and 11 12 (3) in paragraph (2)(A), by inserting ", permanent partner," after "spouse" each place such term 13 14 appears. 15 SEC. 17. ADJUSTMENT OF STATUS OF NONIMMIGRANT TO 16 THAT OF PERSON ADMITTED FOR PERMA-17 NENT RESIDENCE. 18 (a) PROHIBITION ON ADJUSTMENT OF STATUS.— 19 Section 245(d) (8 U.S.C. 1255(d)) is amended by insert-20 ing "or permanent partnership" after "marriage". 21 (b) AVOIDING IMMIGRATION FRAUD.—Section 245(e) (8 U.S.C. 1255(e)) is amended— 22 (1) in paragraph (1), by inserting "or perma-23 nent partnership" after "marriage"; and 24 25 (2) by adding at the end the following new 26 paragraph:

•HR 3006 IH

16

1 "(4) Paragraph (1) and section 204(g) shall not 2 apply with respect to a permanent partnership if the alien 3 establishes by clear and convincing evidence to the satis-4 faction of the Secretary of Homeland Security that the 5 permanent partnership was entered into in good faith and 6 in accordance with section 101(a)(51) and the permanent 7 partnership was not entered into for the purpose of pro-8 curing the alien's admission as an immigrant and no fee 9 or other consideration was given (other than a fee or other 10 consideration to an attorney for assistance in preparation of a lawful petition) for the filing of a petition under sec-11 12 tion 204(a) or 214(d) with respect to the alien permanent 13 partner. In accordance with regulations, there shall be 14 only one level of administrative appellate review for each 15 alien under the previous sentence.".

(c) ADJUSTMENT OF STATUS FOR CERTAIN ALIENS
PAYING FEE.—Section 245(i)(1)(B) (8 U.S.C.
1255(i)(1)(B)) is amended by inserting "or permanent
partner" after "spouse" each place such term appears.

20 SEC. 18. MISREPRESENTATION AND CONCEALMENT OF 21 FACTS.

Section 275(c) (8 U.S.C. 1325(c)) is amended to readas follows:

24 "(c) Any individual who knowingly enters into a mar-25 riage or permanent partnership for the purpose of evading

any provision of the immigration laws shall be imprisoned
 for not more than 5 years, or fined not more than
 \$250,000, or both.".

4 SEC. 19. REQUIREMENTS AS TO RESIDENCE, GOOD MORAL 5 CHARACTER, ATTACHMENT TO THE PRIN6 CIPLES OF THE CONSTITUTION.

7 Section 316(b) (8 U.S.C. 1427(b)) is amended by in8 serting "or permanent partner" after "spouse".

9 SEC. 20. FORMER CITIZENS OF UNITED STATES REGAINING

10

UNITED STATES CITIZENSHIP.

Section 324(a) (8 U.S.C. 1435(a)) is amended, in the
matter following "after September 22, 1922,", by inserting "or permanent partnership" after "marriage" each
place such term appears.

15 SEC. 21. APPLICATION OF FAMILY UNITY PROVISIONS TO

16 PERMANENT PARTNERS OF CERTAIN LIFE 17 ACT BENEFICIARIES.

18 Section 1504 of division B of the Miscellaneous Ap19 propriations Act, 2001, as enacted into law by section
20 1(a)(4) of Public Law 106–554, is amended—

21 (1) in the section heading, by inserting ", PER22 MANENT PARTNERS," after "SPOUSES";

23 (2) in subsection (a), by inserting ", permanent

24 partner," after "spouse"; and

25 (3) in each of subsections (b) and (c)—

1	(A) in the subsection headings, by insert-
2	ing ", Permanent Partners," after
3	"SPOUSES"; and
4	(B) by inserting ", permanent partner,"
5	after "spouse" each place such term appears.