Union Calendar No. 347 H.R.4157

109th CONGRESS 2D Session

[Report No. 109-601, Parts I and II]

To amend the Social Security Act to encourage the dissemination, security, confidentiality, and usefulness of health information technology.

IN THE HOUSE OF REPRESENTATIVES

October 27, 2005

Mrs. JOHNSON of Connecticut (for herself, Mr. DEAL of Georgia, Mr. BLUNT, Mr. CANTOR, Mr. MCCRERY, Mr. SAM JOHNSON of Texas, Mr. CAMP, Mr. RAMSTAD, Mr. ENGLISH of Pennsylvania, Mr. HAYWORTH, Mr. HULSHOF, Mr. HERGER, Mr. LEWIS of Kentucky, Mr. WELLER, Mr. RYAN of Wisconsin, Mr. BEAUPREZ, Mr. UPTON, Mrs. WILSON of New Mexico, Mr. BASS, Mr. TERRY, Mr. MURPHY, Mr. BRADLEY of New Hampshire, Mr. BOEHLERT, Mr. CASTLE, Mrs. EMERSON, Mr. GER-LACH, Mr. HOBSON, Mrs. KELLY, Mr. JINDAL, Mr. SCHWARZ of Michigan, Mr. SHAYS, and Mr. SIMMONS) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

JULY 26, 2005

- Additional sponsors: Mr. GILLMOR, Ms. HART, Mr. ROGERS of Michigan, Mr. EHLERS, Mrs. DRAKE, Mr. KENNEDY of Minnesota, Mr. MCHUGH, Mr. MCCOTTER, Mr. HASTINGS of Washington, Mr. PORTER, Mr. KUHL of New York, Mr. LEACH, Miss MCMORRIS, Mr. CAMPBELL of California, Mr. LUCAS, Mr. COLE of Oklahoma, Mr. KIRK, Mrs. MILLER of Michigan, Mr. MARCHANT, Mr. FORTUÑO, Mr. BOUSTANY, Mr. FITZPATRICK of Pennsylvania, Mrs. BIGGERT, Mr. NUNES, Mrs. BLACKBURN, Mr. HEFLEY, and Ms. GRANGER
- Deleted sponsors: Ms. JACKSON-LEE of Texas (added November 2, 2005; deleted June 27, 2006), and Ms. ESHOO (added December 15, 2005; deleted June 16, 2006)

JUNE 26, 2006

Reported from the Committee on Energy and Commerce with amendments

[Strike out all after the enacting clause and insert the part printed in italic]

JULY 26, 2006

Reported from the Committee on Ways and Means with an amendment; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in boldface roman]

[For text of introduced bill, see copy of bill as introduced on October 27, 2005]

A BILL

- To amend the Social Security Act to encourage the dissemination, security, confidentiality, and usefulness of health information technology.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the "Bet-
- 5 ter Health Information System Act of 2006".
- 6 (b) TABLE OF CONTENTS.—The table of contents of this
- 7 Act is as follows:

Sec. 1. Short title and table of contents.

Sec. 2. Preserving privacy and security laws.

TITLE I—COORDINATION FOR, PLANNING FOR, AND INTEROPERABILITY OF HEALTH INFORMATION TECHNOLOGY

- Sec. 101. Office of the National Coordinator for Health Information Technology.
- Sec. 102. Report on the American Health Information Community.
- Sec. 103. Interoperability planning process; Federal information collection activities.
- Sec. 104. Ensuring health care providers may maintain health information in electronic form.
- Sec. 105. Study and report on State, regional, and community health information exchanges.

- Sec. 106. Grants to integrated health systems to promote health information technologies to improve coordination of care for the uninsured, underinsured, and medically underserved.
- Sec. 107. Demonstration program.

TITLE II—EXPEDITED MODIFICATION PROCEDURES FOR AND ADOPTION OF TRANSACTIONAL STANDARDS AND CODES

- Sec. 201. Procedures to ensure timely updating of standards that enable electronic exchanges.
- Sec. 202. Upgrading ASC X12 and NCPDP standards.

Sec. 203. Coding and documentation of non-medical information.

TITLE III—PROMOTING THE USE OF HEALTH INFORMATION TECHNOLOGY TO BETTER COORDINATE HEALTH CARE

 Sec. 301. Safe harbors to antikickback civil penalties and criminal penalties for provision of health information technology and training services.
 Sec. 302. Exception to limitation on certain physician referrals (under Stark) for provision of health information technology and training services to health care professionals.

1 SEC. 2. PRESERVING PRIVACY AND SECURITY LAWS.

2 Nothing in this Act (or the amendments made by this

3 Act) shall be construed to affect the scope, substance, or ap-

4 plicability of section 264(c) of the Health Insurance Port-

5 ability and Accountability Act of 1996 and any regulation

6 issued pursuant to such section.

7 TITLE I—COORDINATION FOR, 8 PLANNING FOR, AND INTER9 OPERABILITY OF HEALTH IN-

10 FORMATION TECHNOLOGY

11 SEC. 101. OFFICE OF THE NATIONAL COORDINATOR FOR

12 HEALTH INFORMATION TECHNOLOGY.

13 (a) IN GENERAL.—Title II of the Public Health Serv-

14 ice Act is amended by adding at the end the following new15 part:

"PART D—HEALTH INFORMATION TECHNOLOGY "SEC. 271. OFFICE OF THE NATIONAL COORDINATOR FOR HEALTH INFORMATION TECHNOLOGY.

"(a) ESTABLISHMENT.—There is established within 4 the Department of Health and Human Services an Office 5 of the National Coordinator for Health Information Tech-6 7 nology that shall be headed by the National Coordinator for Health Information Technology (referred to in this part 8 as the 'National Coordinator'). The National Coordinator 9 10 shall be appointed by and report directly to the Secretary. 11 The National Coordinator shall be paid at a rate equal to the rate of basic pay for level IV of the Executive Schedule. 12 13 "*(b)* GOALS OFNATIONWIDE INTEROPERABLE Health Information Technology Infrastructure.— 14 15 The National Coordinator shall perform the duties under 16 subsection (c) in a manner consistent with the development of a nationwide interoperable health information technology 17

18 infrastructure that—

"(1) improves health care quality, promotes data
accuracy, reduces medical errors, increases the efficiency of care, and advances the delivery of appropriate, evidence-based health care services;

23 "(2) promotes wellness, disease prevention, and
24 management of chronic illnesses by increasing the
25 availability and transparency of information related

to the health care needs of an individual for such in dividual;

3 "(3) promotes the availability of appropriate 4 and accurate information necessary to make medical 5 decisions in a usable form at the time and in the lo-6 cation that the medical service involved is provided: 7 "(4) produces greater value for health care expenditures by reducing health care costs that result 8 9 from inefficiency, medical errors, inappropriate care, 10 and incomplete or inaccurate information; 11 "(5) promotes a more effective marketplace, 12 greater competition, greater systems analysis, increased consumer choice, enhanced quality, and im-13 14 proved outcomes in health care services: "(6) with respect to health information of con-15 16 sumers, advances the portability of such information 17 and the ability of such consumers to share and use 18 such information to assist in the management of their 19 health care: 20 "(7) improves the coordination of information 21 and the provision of such services through an effective 22 infrastructure for the secure and authorized exchange 23 and use of health care information; 24 "(8) is consistent with legally applicable require-25 ments with respect to securing and protecting the con-

fidentiality of individually identifiable health infor-
mation of a patient;
"(9) promotes the creation and maintenance of
transportable, secure, Internet-based personal health
records, including promoting the efforts of health care
payers and health plan administrators for a health
plan, such as Federal agencies, private health plans,
and third party administrators, to provide for such
records on behalf of members of such a plan;
"(10) promotes access to and review of the elec-
tronic health record of a patient by such patient;
"(11) promotes health research and health care
quality research and assessment; and
"(12) promotes the efficient and streamlined de-
velopment, submission, and maintenance of electronic
health care clinical trial data.
"(c) Duties of the National Coordinator.—
"(1) Strategic planner for interoperable
HEALTH INFORMATION TECHNOLOGY.—The National
Coordinator shall provide for a strategic plan for the
nation wide implementation of interoperable health
information technology in both the public and private
health care sectors consistent with subsection (b).
"(2) PRINCIPAL ADVISOR TO THE SECRETARY.—
The National Coordinator shall serve as the principal

1	advisor to the Secretary on the development, applica-
2	tion, and use of health information technology, and
3	shall coordinate the policies and programs of the De-
4	partment of Health and Human Services for pro-
5	moting the use of health information technology.
6	"(3) INTRAGOVERNMENTAL COORDINATOR.—The
7	National Coordinator shall ensure that health infor-
8	mation technology policies and programs of the De-
9	partment of Health and Human Services are coordi-
10	nated with those of relevant executive branch agencies
11	and departments with a goal to avoid duplication of
12	effort, to align the health information architecture of
13	each agency or department toward a common ap-
14	proach, to ensure that each agency or department con-
15	ducts programs within the areas of its greatest exper-
16	tise and its mission in order to create a national
17	interoperable health information system capable of
18	meeting national public health needs effectively and
19	efficiently, and to assist Federal agencies and depart-
20	ments in security programs, policies, and protections
21	to prevent unauthorized access to individually identi-
22	fiable health information created, maintained, or in
23	the temporary possession of that agency or depart-
24	ment. The coordination authority provided to the Na-
25	tional Coordinator under the previous sentence shall

1	supercede any such authority otherwise provided to
2	any other official of the Department of Health and
3	Human Services. For the purposes of this paragraph,
4	the term 'unauthorized access' means access that is
5	not authorized by that agency or department includ-
6	ing unauthorized employee access.
7	"(4) Advisor to omb.—The National Coordi-
8	nator shall provide to the Director of the Office of
9	Management and Budget comments and advice with
10	respect to specific Federal health information tech-
11	nology programs.
12	"(5) PROMOTER OF HEALTH INFORMATION
13	TECHNOLOGY IN MEDICALLY UNDERSERVED COMMU-
14	NITIES.—The National Coordinator shall—
15	"(A) identify sources of funds that will be
16	made available to promote and support the plan-
17	ning and adoption of health information tech-
18	nology in medically underserved communities,
19	including in urban and rural areas, either
20	through grants or technical assistance;
21	(B) coordinate with the funding sources to
22	help such communities connect to identified
23	funding; and
24	``(C) collaborate with the Agency for
25	Healthcare Research and Quality and the Health

1 Services Resources Administration and other 2 Federal agencies to support technical assistance, 3 knowledge dissemination, and resource develop-4 ment, to medically underserved communities seeking to plan for and adopt technology and es-5 6 tablish electronic health information networks 7 across providers.". 8 (b) TREATMENT OF EXECUTIVE ORDER 13335.—Executive Order 13335 shall not have any force or effect after 9 10 the date of the enactment of this Act. 11 (c) TRANSITION FROM ONCHIT UNDER EXECUTIVE 12 ORDER.— 13 (1) IN GENERAL.—All functions, personnel, as-14 sets, liabilities, administrative actions, and statutory 15 reporting requirements applicable to the old National 16 Coordinator or the Office of the old National Coordi-17 nator on the date before the date of the enactment of 18 this Act shall be transferred, and applied in the same 19 manner and under the same terms and conditions, to 20 the new National Coordinator and the Office of the 21 new National Coordinator as of the date of the enact-22 ment of this Act. 23 (2) RULE OF CONSTRUCTION.— Nothing in this 24 section or the amendment made by this section shall 25 be construed as requiring the duplication of Federal

1	efforts with respect to the establishment of the Office
2	of the National Coordinator for Health Information
3	Technology, regardless of whether such efforts are car-
4	ried out before or after the date of the enactment of
5	this Act.
6	(3) ACTING NATIONAL COORDINATOR.—Before the
7	appointment of the new National Coordinator, the old
8	National Coordinator shall act as the National Coor-
9	dinator for Health Information Technology until the
10	office is filled as provided in section 271(a) of the
11	Public Health Service Act, as added by subsection (a).
12	The Secretary of Health and Human Services may
13	appoint the old National Coordinator as the new Na-
14	tional Coordinator.
15	(4) DEFINITIONS.—For purposes of this sub-
16	section:
17	(A) NEW NATIONAL COORDINATOR.—The
18	term "new National Coordinator" means the Na-
19	tional Coordinator for Health Information Tech-
20	nology appointed under section $271(a)$ of the
21	Public Health Service Act, as added by sub-
22	section (a).
23	(B) OLD NATIONAL COORDINATOR.—The
24	term "old National Coordinator" means the Na-

 tional Coordinator for Health Information Technology appointed under Executive Order 13335.
 SEC. 102. REPORT ON THE AMERICAN HEALTH INFORMA-TION COMMUNITY.

5 Not later than one year after the date of the enactment 6 of this Act, the Secretary of Health and Human Services 7 shall submit to Congress a report on the work conducted 8 by the American Health Information Community (in this 9 section referred to as "AHIC"), as established by the Sec-10 retary. Such report shall include the following:

(1) A description of the accomplishments of
AHIC, with respect to the promotion of the development of national guidelines, the development of a nationwide health information network, and the increased adoption of health information technology.

(2) Information on how model privacy and security policies may be used to protect confidentiality of
health information, and an assessment of how existing
policies compare to such model policies.

- 20 (3) Information on the progress in—
- 21 (A) establishing uniform industry-wide
 22 health information technology standards;
- 23 (B) achieving an internet-based nationwide
 24 health information network; and

1	(C) achieving interoperable electronic health
2	record adoption across health care providers.
3	(4) Recommendations for the transition of AHIC
4	to a longer-term advisory and facilitation entity, in-
5	cluding—
6	(A) a schedule for such transition;
7	(B) options for structuring the entity as ei-
8	ther a public-private or private sector entity;
9	(C) the role of the Federal Government in
10	the entity;
11	(D) steps for—
12	(i) continued leadership in the facilita-
13	tion of guidelines or standards;
14	(ii) the alignment of financial incen-
15	tives; and
16	(iii) the long-term plan for health care
17	transformation $through$ $information$ $tech$ -
18	nology; and
19	(E) the elimination or revision of the func-
20	tions of AHIC during the development of the na-
21	tionwide health information network.

1	SEC. 103. INTEROPERABILITY PLANNING PROCESS; FED-
2	ERAL INFORMATION COLLECTION ACTIVI-
3	TIES.
4	Part D of title II of the Public Health Service Act,
5	as added by section 101, is amended by adding at the end
6	the following new section:
7	"SEC. 272. INTEROPERABILITY PLANNING PROCESS; FED-
8	ERAL INFORMATION COLLECTION ACTIVI-
9	TIES.
10	"(a) Strategic Interoperability Planning Proc-
11	<i>ESS.</i> —
12	"(1) Assessment and endorsement of core
13	STRATEGIC GUIDELINES.—
14	"(A) IN GENERAL.—Not later than Decem-
15	ber 31, 2006, the National Coordinator shall
16	publish a strategic plan, including a schedule,
17	for the assessment and the endorsement of core
18	interoperability guidelines for significant use
19	cases consistent with this subsection. The Na-
20	tional Coordinator may update such plan from
21	time to time.
22	"(B) Endorsement.—
23	"(i) IN GENERAL.—Consistent with the
24	schedule under this paragraph and not later
25	than one year after the publication of such
26	schedule, the National Coordinator shall en-

1	dorse a subset of core interoperability guide-
2	lines for significant use cases. The National
3	Coordinator shall continue to endorse sub-
4	sets of core interoperability guidelines for
5	significant use cases annually consistent
6	with the schedule published pursuant to this
7	paragraph, with endorsement of all such
8	guidelines completed not later than August
9	31, 2009.
10	"(ii) Consultation.—All such en-
11	dorsements shall be in consultation with the
12	American Health Information Community
13	and other appropriate entities.
14	"(iii) Voluntary compliance.—Com-
15	pliance with such guidelines shall be vol-
16	untary, subject to subsection (b)(1).
17	"(C) Consultation with other par-
18	TIES.—The National Coordinator shall develop
19	and implement such strategic plan in consulta-
20	tion with the American Health Information
21	Community and other appropriate entities.
22	"(D) DEFINITIONS.—For purposes of this
23	section:
24	"(i) Interoperability guideline.—
25	The term 'interoperability guideline' means

1	a guideline to improve and promote the
2	interoperability of health information tech-
3	nology for purposes of electronically access-
4	ing and exchanging health information.
5	Such term includes named standards, archi-
6	tectures, software schemes for identification,
7	authentication, and security, and other in-
8	formation needed to ensure the reproducible
9	development of common solutions across dis-
10	parate entities.
11	"(ii) Core interoperability guide-
12	LINE.—The term 'core interoperability
13	guideline' means an interoperability guide-
14	line that the National Coordinator deter-
15	mines is essential and necessary for pur-
16	poses described in clause (i).
17	"(iii) Significant use case.—The
18	term 'significant use case' means a category
19	(as specified by the National Coordinator)
20	that identifies a significant use or purpose
21	for the interoperability of health informa-
22	tion technology, such as for the exchange of
23	laboratory information, drug prescribing,
24	clinical research, and electronic health
25	records.

"(2) NATIONAL SURVEY.—

1

2 "(A) IN GENERAL.—Not later than August 31, 2008, the National Coordinator shall conduct 3 4 one or more surveys designed to measure the ca-5 pability of entities (including Federal agencies, 6 State and local government agencies, and private 7 sector entities) to exchange electronic health in-8 formation by appropriate significant use case. 9 Such surveys shall identify the extent to which 10 the type of health information, the use for such 11 information, or any other appropriate character-12 ization of such information may relate to the ca-13 pability of such entities to exchange health information in a manner that is consistent with 14 15 methods to improve the interoperability of health 16 information and with core interoperability 17 quidelines. 18 *"(B)* Dissemination OFSURVEY RE-

18 (B) DISSEMINATION OF SURVEY RE-19 SULTS.—The National Coordinator shall dis-20 seminate the results of such surveys in a manner 21 so as to—

22 "(i) inform the public on the capabili23 ties of entities to exchange electronic health
24 information;

1 "(*ii*) assist in establishing a more 2 interoperable information architecture; and "(iii) identify the status of health in-3 4 formation systems used in Federal agencies 5 and the status of such systems with respect 6 to interoperability quidelines. 7 "(b) Federal Health Information Collection 8 ACTIVITIES.—

9 "(1) REQUIREMENTS.—With respect to a core 10 interoperability quideline endorsed under subsection 11 (a)(1)(B) for a significant use case, the President 12 shall take measures to ensure that Federal activities 13 involving the broad collection and submission of 14 health information are consistent with such quideline 15 within three years after the date of such endorsement. 16 "(2) Promoting use of non-identifiable 17 HEALTH INFORMATION TO IMPROVE HEALTH RE-18 SEARCH AND HEALTH CARE QUALITY.-

19"(A) IN GENERAL.—Where feasible, and20consistent with applicable privacy or security or21other laws, the President, in consultation with22the Secretary, shall take measures to allow time-23ly access to useful categories of non-identifiable24health information in records maintained by the25Federal government, or maintained by entities

under contract with the Federal government, to
advance health care quality and health research
where such information is in a form that can be
used in such research. The President shall con-
sult with appropriate Federal agencies, and so-
licit public comment, on useful categories of in-
formation, and appropriate measures to take.
The President may consider the administrative
burden and the potential for improvements in
health care quality in determining such appro-
priate measures. In addition, the President, in
consultation with the Secretary, shall encourage
voluntary private and public sector efforts to
allow access to such useful categories of non-iden-
tifiable health information to advance health
care quality and health research.
"(B) Non-identifiable health informa-
TION DEFINED.—For purposes of this paragraph,
the term 'non-identifiable health information'
means information that is not individually iden-
tifiable health information as defined in rules
promulgated pursuant to section $264(c)$ of the
Health Insurance Portability and Accountability

25 cludes information that has been de-identified so

1	that it is no longer individually identifiable
2	health information, as defined in such rules.
3	"(3) ANNUAL REVIEW AND REPORT.—For each
4	year during the five-year period following the date of
5	the enactment of this section, the National Coordi-
6	nator shall review the operation of health information
7	collection by and submission to the Federal govern-
8	ment and the purchases (and planned purchases) of
9	health information technology by the Federal govern-
10	ment. For each such year and based on the review for
11	such year, the National Coordinator shall submit to
12	the President and Congress recommendations on
13	methods to—
14	"(A) streamline (and eliminate redundancy
15	in) Federal systems used for the collection and
16	submission of health information;
17	``(B) improve efficiency in such collection
18	and submission;
19	``(C) increase the ability to assess health
20	care quality; and
21	"(D) reduce health care costs.".

SEC. 104. ENSURING HEALTH CARE PROVIDERS MAY MAIN TAIN HEALTH INFORMATION IN ELECTRONIC FORM.

Part D of title II of the Public Health Service Act,
as added by section 101(a) and amended by section 103,
is amended by adding at the end the following new section: **"SEC. 273. ENSURING HEALTH CARE PROVIDERS MAY MAIN-**TAIN HEALTH INFORMATION IN ELECTRONIC
FORM.

10 "(a) IN GENERAL.—Any health care provider that 11 participates in a health care program that receives Federal 12 funds shall be deemed as meeting any requirement for the 13 maintenance of data in paper form under such program 14 (whether or not for purposes of management, billing, report-15 ing, reimbursement, or otherwise) if the required data is 16 maintained in an electronic form.

17 "(b) RELATION TO STATE LAWS.—Beginning on the
18 date that is one year after the date of the enactment of this
19 section, subsection (a) shall supersede any contrary provi20 sion of State law.

21 "(c) CONSTRUCTION.—Nothing in this section shall be
22 construed as—

23 "(1) requiring health care providers to maintain
24 or submit data in electronic form;

"(2) preventing a State from permitting health
 care providers to maintain or submit data in paper
 form; or

4 "(3) preventing a State from requiring health
5 care providers to maintain or submit data in elec6 tronic form.".

7 SEC. 105. STUDY AND REPORT ON STATE, REGIONAL, AND
8 COMMUNITY HEALTH INFORMATION EX9 CHANGES.

(a) STUDY.—The Secretary of Health and Human
Services shall conduct a study on issues related to the development, operation, and implementation of State, regional,
and community health information exchanges. Such study
shall include the following, with respect to such health information exchanges:

16 (1) Profiles detailing the current stages of such 17 health information exchanges with respect to the pro-18 gression of the development, operation, implementa-19 tion, organization, and governance of such exchanges. 20 (2) The impact of such exchanges on healthcare 21 quality, safety, and efficiency, including— 22 (A) any impact on the coordination of 23 health information and services across healthcare 24 providers and other organizations relevant to 25 *health care:*

1	(B) any impact on the availability of health
2	information at the point-of-care to make timely
3	medical decisions;
4	(C) any benefits with respect to the pro-
5	motion of wellness, disease prevention, and
6	chronic disease management;
7	(D) any improvement with respect to public
8	health preparedness and response;
9	(E) any impact on the widespread adoption
10	of interoperable health information technology,
11	including electronic health records;
12	(F) any contributions to achieving an
13	Internet-based national health information net-
14	work;
15	(G) any contribution of health information
16	exchanges to consumer access and to consumers'
17	use of their health information; and
18	(H) any impact on the operation of—
19	(i) the Medicaid program;
20	(ii) the State Children's Health Insur-
21	ance Program (SCHIP);
22	(iii) disproportionate share hospitals
23	described in section 1923 of the Social Secu-
24	rity Act;

1	(iv) Federally-qualified health centers;
2	OF
3	(v) managed care plans, if a signifi-
4	cant number of the plan's enrollees are bene-
5	ficiaries in the Medicaid program or
6	SCHIP.
7	(3) Best practice models for financing,
8	incentivizing, and sustaining such health information
9	exchanges.
10	(4) Information identifying the common prin-
11	ciples, policies, tools, and standards used (or pro-
12	posed) in the public and private sectors to support the
13	development, operation, and implementation of such
14	health information exchanges.
15	(5) A description of any areas in which Federal
16	government leadership is needed to support growth
17	and sustainability of such health information ex-
18	changes.
19	(b) REPORT.—Not later than one year after the date
20	of enactment of this Act, the Secretary of Health and
21	Human Services shall submit to Congress a report on the
22	study described in subsection (a), including such rec-
23	ommendations as the Secretary determines appropriate to
24	facilitate the development, operation, and implementation
25	of health information exchanges.

SEC. 106. GRANTS TO INTEGRATED HEALTH SYSTEMS TO
 PROMOTE HEALTH INFORMATION TECH NOLOGIES TO IMPROVE COORDINATION OF
 CARE FOR THE UNINSURED, UNDERINSURED,
 AND MEDICALLY UNDERSERVED.
 Subpart I of part D of title III of the Public Health

7 Service Act (42 U.S.C. 254b et seq.) is amended by adding
8 at the end the following:

9 "SEC. 330M. GRANTS FOR IMPROVEMENT OF THE COORDI10 NATION OF CARE FOR THE UNINSURED,
11 UNDERINSURED, AND MEDICALLY UNDER12 SERVED.

"(a) IN GENERAL.—The Secretary may make grants 13 to integrated health care systems, in accordance with this 14 section, for projects to better coordinate the provision of 15 16 health care through the adoption of new health information 17 technology, or the significant improvement of existing health information technology, to improve the provision of 18 19 health care to uninsured, underinsured, and medically underserved individuals (including in urban and rural areas) 20 21 through health-related information about such individuals, 22 throughout such a system and at the point of service.

23 "(b) ELIGIBILITY.—

24 "(1) APPLICATION.—To be eligible to receive a
25 grant under this section, an integrated health care
26 system shall prepare and submit to the Secretary an
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1	application, at such time, in such manner, and con-
2	taining such information as the Secretary may re-
3	quire, including—
4	"(A) a description of the project that the
5	system will carry out using the funds provided
6	under the grant;
7	``(B) a description of the manner in which
8	the project funded under the grant will advance
9	the goal specified in subsection (a); and
10	(C) a description of the populations to be
11	served by the adoption or improvement of health
12	information technology.
13	"(2) Optional reporting condition.—The
14	Secretary may also condition the provision of a grant
15	to an integrated health care system under this section
16	for a project on the submission by such system to the
17	Secretary of a report on the impact of the health in-
18	formation technology adopted (or improved) under
19	such project on the delivery of health care and the
20	quality of care (in accordance with applicable meas-
21	ures of such quality). Such report shall be at such
22	time and in such form and manner as specified by
23	the Secretary.
24	"(c) Integrated Health Care System Defined.—

25 For purposes of this section, the term 'integrated health care

system' means a system of health care providers that is or ganized to provide care in a coordinated fashion and has
 a demonstrated commitment to provide uninsured, under insured, and medically underserved individuals with access
 to such care.

6 "(d) PRIORITIES.—In making grants under this sec7 tion, the Secretary shall give priority to an integrated
8 health care system—

9 "(1) that can demonstrate past successful com-10 munity-wide efforts to improve the quality of care 11 provided and the coordination of care for the unin-12 sured, underinsured, and medically underserved; or 13 "(2) if the project to be funded through such a 14 grant— "(A) will improve the delivery of health care 15 16 and the quality of care provided; and 17 "(B) will demonstrate savings for State or 18 Federal health care benefits programs or entities 19 legally obligated under Federal law to provide 20 health care from the reduction of duplicative 21 health care services, administrative costs, and

22 *medical errors.*

23 "(e) Limitation, Matching Requirement, and
24 Conditions.—

1	"(1) Limitation on use of funds.—None of
2	the funds provided under a grant made under this
3	section may be used for a project providing for the
4	adoption or improvement of health information tech-
5	nology that is used exclusively for financial record
6	keeping, billing, or other non-clinical applications.
7	"(2) Matching requirement.—To be eligible
8	for a grant under this section an integrated health
9	care system shall contribute non-Federal contributions
10	to the costs of carrying out the project for which the
11	grant is awarded in an amount equal to \$1 for each
12	\$5 of Federal funds provided under the grant.
13	"(f) AUTHORIZATION OF APPROPRIATIONS.—There are
14	authorized to be appropriated to carry out this section
15	\$15,000,000 for each of fiscal years 2007 and 2008.".
16	SEC. 107. DEMONSTRATION PROGRAM.
17	(a) IN GENERAL.—The Secretary of Health and
18	Human Services shall establish a demonstration program
19	under which the Secretary makes grants to small physician

20 practices (including such practices that furnish services to
21 individuals with chronic illnesses) that are located in rural
22 areas or medically underserved urban areas for the pur23 chase and support of health information technology.

(b) ELIGIBILITY.—To be eligible to receive a grant
under this section, an applicant shall prepare and submit

to the Secretary of Health and Human Services an applica tion, at such time, in such manner, and containing such
 information, as the Secretary may require.

4 (c) REPORTING.—

5 (1) Required reports by small physician 6 **PRACTICES.**—A small physician practice receiving a 7 grant under subsection (a) shall submit to the Sec-8 retary of Health and Human Services an evaluation 9 on the health information technology funded by such grant. Such evaluation shall include information 10 11 on— 12 (A) barriers to the adoption of health infor-

mation technology by the small physician practice;

15 (B) issues for such practice in the use of
16 health information technology;

17 (C) the effect health information technology
18 will have on the quality of health care furnished
19 by such practice; and

20 (D) the effect of the rules under sections
21 1128A, 1128B, and 1877 of the Social Security
22 Act and any medical liability rules on such
23 practice.

24 (2) REPORT TO CONGRESS.—Not later than Jan25 uary 1, 2009, the Secretary of Health and Human

1 Services shall submit to Congress a report on the re-2 sults of the demonstration program under this section. 3 (d) AUTHORIZATION OF APPROPRIATIONS.—There are 4 authorized to be appropriated to carry out this section 5 \$5,000,000 for each of fiscal years 2007 and 2008. TITLE II—EXPEDITED MODIFICA-6 TION PROCEDURES FOR AND 7 **ADOPTION OF** TRANS-8 ACTIONAL **STANDARDS** AND 9 **CODES** 10 11 SEC. 201. PROCEDURES TO ENSURE TIMELY UPDATING OF 12 STANDARDS THAT ENABLE ELECTRONIC EX-13 CHANGES. 14 Section 1174(b) of the Social Security Act (42 U.S.C. 15 1320d-3(b)) is amended— 16 (1) in paragraph (1)— 17 (A) in the first sentence, by inserting "and 18 in accordance with paragraph (3)" before the pe-19 riod; and 20 (B) by adding at the end the following new 21 sentence: "For purposes of this subsection and 22 section 1173(c)(2), the term 'modification' in-23 cludes a new version or a version upgrade."; and 24 (2) by adding at the end the following new para-25 graph:

1	"(3) Expedited procedures for adoption of
2	ADDITIONS AND MODIFICATIONS TO STANDARDS.—
3	"(A) IN GENERAL.—For purposes of para-
4	graph (1), the Secretary shall provide for an ex-
5	pedited upgrade program (in this paragraph re-
6	ferred to as the 'upgrade program'), in accord-
7	ance with this paragraph, to develop and ap-
8	prove additions and modifications to the stand-
9	ards adopted under section 1173(a) to improve
10	the quality of such standards or to extend the
11	functionality of such standards to meet evolving
12	requirements in health care.
13	"(B) PUBLICATION OF NOTICES.—Under the
14	upgrade program:
15	"(i) Voluntary notice of initiation
16	OF PROCESS.—Not later than 30 days after
17	the date the Secretary receives a notice from
18	a standard setting organization that the or-
19	ganization is initiating a process to develop
20	an addition or modification to a standard
21	adopted under section 1173(a), the Sec-
22	retary shall publish a notice in the Federal
23	Register that—
24	``(I) identifies the subject matter
25	of the addition or modification;

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1	"(II) provides a description of
2	how persons may participate in the de-
3	velopment process; and
4	"(III) invites public participation
5	in such process.
6	"(ii) Voluntary notice of prelimi-
7	NARY DRAFT OF ADDITIONS OR MODIFICA-
8	TIONS TO STANDARDS.—Not later than 30
9	days after the date of the date the Secretary
10	receives a notice from a standard setting or-
11	ganization that the organization has pre-
12	pared a preliminary draft of an addition or
13	modification to a standard adopted by sec-
14	tion 1173(a), the Secretary shall publish a
15	notice in the Federal Register that—
16	((I) identifies the subject matter
17	of (and summarizes) the addition or
18	modification;
19	"(II) specifies the procedure for
20	obtaining the draft;
21	"(III) provides a description of
22	how persons may submit comments in
23	writing and at any public hearing or
24	meeting held by the organization on
25	the addition or modification; and

1	"(IV) invites submission of such
2	comments and participation in such
3	hearing or meeting without requiring
4	the public to pay a fee to participate.
5	"(iii) Notice of proposed addition
6	OR MODIFICATION TO STANDARDS.—Not
7	later than 30 days after the date of the date
8	the Secretary receives a notice from a
9	standard setting organization that the orga-
10	nization has a proposed addition or modi-
11	fication to a standard adopted under sec-
12	tion $1173(a)$ that the organization intends
13	to submit under subparagraph $(D)(iii)$, the
14	Secretary shall publish a notice in the Fed-
15	eral Register that contains, with respect to
16	the proposed addition or modification, the
17	information required in the notice under
18	clause (ii) with respect to the addition or
19	modification.
20	"(iv) Construction.—Nothing in this
21	paragraph shall be construed as requiring a
22	standard setting organization to request the
23	notices described in clauses (i) and (ii) with
24	respect to an addition or modification to a
25	standard in order to qualify for an expe-

1	dited determination under subparagraph
2	(C) with respect to a proposal submitted to
3	the Secretary for adoption of such addition
4	or modification.
5	"(C) Provision of expedited deter-
6	MINATION.—Under the upgrade program and
7	with respect to a proposal by a standard setting
8	organization for an addition or modification to
9	a standard adopted under section $1173(a)$ if the

a standard adopted under section 1173(a), if the 9 10 Secretary determines that the standard setting organization developed such addition or modi-11 fication in accordance with the requirements of 12 subparagraph (D) and the National Committee 13 14 on Vital and Health Statistics recommends ap-15 proval of such addition or modification under subparagraph (E), the Secretary shall provide 16 17 for expedited treatment of such proposal in ac-18 cordance with subparagraph (F).

19"(D) REQUIREMENTS.—The requirements20under this subparagraph with respect to a pro-21posed addition or modification to a standard by22a standard setting organization are the fol-23lowing:

24	"(i) Request for publication o
25	NOTICE.—The standard setting organizatio

submits to the Secretary a request for publi-
cation in the Federal Register of a notice
described in subparagraph $(B)(iii)$ for the
proposed addition or modification.
"(ii) Process for receipt and con-
SIDERATION OF PUBLIC COMMENT.—The
standard setting organization provides for a
process through which, after the publication
of the notice referred to under clause (i), the
organization—
((I) receives and responds to pub-
lic comments submitted on a timely
basis on the proposed addition or
modification before submitting such
proposed addition or modification to
the National Committee on Vital and
Health Statistics under clause (iii);
"(II) makes publicly available a
written explanation for its response in
the proposed addition or modification
to comments submitted on a timely
basis; and
"(III) makes public comments re-
ceived under clause (I) available, or

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1	provides access to such comments, to
2	the Secretary.
3	"(iii) Submittal of final proposed
4	ADDITION OR MODIFICATION TO NCVHS.—
5	After completion of the process under clause
6	(ii), the standard setting organization sub-
7	mits the proposed addition or modification
8	to the National Committee on Vital and
9	Health Statistics for review and consider-
10	ation under subparagraph (E). Such sub-
11	mission shall include information on the or-
12	ganization's compliance with the notice and
13	comment requirements (and responses to
14	those comments) under clause (ii).
15	"(E) Hearing and recommendations by
16	NATIONAL COMMITTEE ON VITAL AND HEALTH
17	STATISTICS.—Under the upgrade program, upon
18	receipt of a proposal submitted by a standard
19	setting organization under subparagraph
20	(D)(iii) for the adoption of an addition or modi-
21	fication to a standard, the National Committee
22	on Vital and Health Statistics shall provide no-
23	tice to the public and a reasonable opportunity
24	for public testimony at a hearing on such addi-
25	tion or modification. The Secretary may partici-

1	pate in such hearing in such capacity (including
2	presiding ex officio) as the Secretary shall deter-
3	mine appropriate. Not later than 90 days after
4	the date of receipt of the proposal, the Committee
5	shall submit to the Secretary its recommendation
6	to adopt (or not adopt) the proposed addition or
7	modification.
8	"(F) DETERMINATION BY SECRETARY TO
9	ACCEPT OR REJECT NATIONAL COMMITTEE ON
10	VITAL AND HEALTH STATISTICS RECOMMENDA-
11	TION.—
12	"(i) TIMELY DETERMINATION.—Under
13	the upgrade program, if the National Com-
14	mittee on Vital and Health Statistics sub-
15	mits to the Secretary a recommendation
16	under subparagraph (E) to adopt a pro-
17	posed addition or modification, not later
18	than 90 days after the date of receipt of
19	such recommendation the Secretary shall
20	make a determination to accept or reject the
21	recommendation and shall publish notice of
22	such determination in the Federal Register
23	not later than 30 days after the date of the
24	determination.

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1	"(ii) Contents of notice.—If the de-
2	termination is to reject the recommendation,
3	such notice shall include the reasons for the
4	rejection. If the determination is to accept
5	the recommendation, as part of such notice
6	the Secretary shall promulgate the modified
7	standard (including the accepted proposed
8	addition or modification accepted).
9	"(iii) Limitation on consider-
10	ATION.—The Secretary shall not consider a
11	proposal under this subparagraph unless the
12	Secretary determines that the requirements
13	of subparagraph (D) (including publication
14	of notice and opportunity for public com-
15	ment) have been met with respect to the
16	proposal.
17	"(G) EXEMPTION FROM PAPERWORK RE-
18	DUCTION ACT.—Chapter 35 of title 44, United
19	States Code, shall not apply to a final rule pro-
20	mulgated under subparagraph (F) .".
21	SEC. 202. UPGRADING ASC X12 AND NCPDP STANDARDS.
22	The Secretary of Health and Human Services shall
23	provide by notice published in the Federal Register for the
24	following replacements of standards to apply to trans-

25 actions occurring on or after April 1, 2009:

1	(1) Accredited standards committee X12
2	(ASC X12) STANDARD.—The replacement of the Accred-
3	ited Standards Committee X12 (ASC X12) version
4	4010 adopted under section $1173(a)$ of such Act (42)
5	U.S.C. $1320d-2(a)$) with the ASC X12 version 5010,
6	as reviewed by the National Committee on Vital
7	Health Statistics.
8	(2) NATIONAL COUNCIL FOR PRESCRIPTION DRUG
9	PROGRAMS (NCPDP) TELECOMMUNICATIONS STAND-
10	ARDS.—The replacement of the National Council for
11	Prescription Drug Programs (NCPDP) Telecommuni-
12	cations Standards version 5.1 adopted under section
13	1173(a) of such Act (42 U.S.C. $1320d-2(a)$) with
14	whichever is the latest version of the NCPDP Tele-
15	communications Standards that has been approved by
16	such Council and reviewed by the National Committee
17	on Vital Health Statistics as of April 1, 2007.
18	SEC. 203. CODING AND DOCUMENTATION OF NON-MEDICAL
19	INFORMATION.
20	In any regulation or other action implementing the
21	International Classification of Diseases, 10th revision,
22	Clinical Modification (ICD-10-CM), the International
23	Classification of Diseases, 10th revision, Procedure Coding
24	System (ICD-10-PCS), or other version of the Inter-

retary of Health and Human Services shall ensure that no 1 health care provider is required to code to a level of speci-2 ficity that would require documentation of non-medical in-3 4 formation on the external cause of any given type of injury. TITLE III—PROMOTING THE USE 5 HEALTH **INFORMATION O**F 6 **TECHNOLOGY TO BETTER CO-**7 **ORDINATE HEALTH CARE** 8 9 SEC. 301. SAFE HARBORS TO ANTIKICKBACK CIVIL PEN-10 ALTIES AND CRIMINAL PENALTIES FOR PRO-11 VISION OF HEALTH INFORMATION TECH-12 NOLOGY AND TRAINING SERVICES. 13 (a) FOR CIVIL PENALTIES.—Section 1128A of the Social Security Act (42 U.S.C. 1320a-7a) is amended— 14 15 (1) in subsection (b), by adding at the end the 16 following new paragraph: 17 "(4) For purposes of this subsection, inducements to reduce or limit services described in paragraph (1) shall 18 19 not include the practical or other advantages resulting from health information technology or related installation, main-20 21 tenance, support, or training services."; and 22 (2) in subsection (i), by adding at the end the 23 following new paragraph: 24 "(8) The term 'health information technology' 25 means hardware, software, license, right, intellectual

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1	property, equipment, or other information technology
2	(including new versions, upgrades, and connectivity)
3	designed primarily for the electronic creation, main-
4	tenance, or exchange of health information to better
5	coordinate care or improve health care quality, effi-
6	ciency, or research.".
7	(b) For Criminal Penalties.—Section 1128B(b)(3)
8	of such Act (42 U.S.C. 1320a–7b(b)(3)) is amended—
9	(1) in subparagraph (G), by striking "and" at
10	the end;
11	(2) in the subparagraph (H) added by section
12	237(d) of the Medicare Prescription Drug, Improve-
13	ment, and Modernization Act of 2003 (Public Law
14	108–173; 117 Stat. 2213)—
15	(A) by moving such subparagraph 2 ems to
16	the left; and
17	(B) by striking the period at the end and
18	inserting a semicolon;
19	(3) in the subparagraph (H) added by section
20	431(a) of such Act (117 Stat. 2287)—
21	(A) by redesignating such subparagraph as
22	subparagraph (I);
23	(B) by moving such subparagraph 2 ems to
24	the left; and

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1	(C) by striking the period at the end and
2	inserting "; and"; and
3	(4) by adding at the end the following new sub-
4	paragraph:
5	``(J) any nonmonetary remuneration (in the
6	form of health information technology, as defined in
7	section $1128A(i)(8)$, or related installation, mainte-
8	nance, support or training services) made to a person
9	by an entity that is a hospital, group practice, pre-
10	scription drug plan sponsor, or Medicare Advantage
11	organization if—
12	((i) the provision of such remuneration is
13	without an agreement between the parties or
14	legal condition that—
15	((I) limits or restricts the use of the
16	health information technology to services
17	provided by the physician to individuals re-
18	ceiving services at the entity;
19	"(II) limits or restricts the use of the
20	health information technology in conjunc-
21	tion with other health information tech-
22	nology; or
23	"(III) conditions the provision of such
24	remuneration on the referral of patients or
25	business to the entity;

1 "(ii) such remuneration is arranged for in 2 a written agreement that is signed by the parties involved (or their representatives) and that 3 4 specifies the remuneration solicited or received 5 (or offered or paid) and states that the provision 6 of such remuneration is made for the primary 7 purpose of better coordination of care or im-8 provement of health quality, efficiency, or re-9 search: and 10 "(iii) the entity providing the remuneration 11 (or a representative of such entity) has not taken 12 any action to disable any basic feature of any 13 hardware or software component of such remu-14 neration that would permit interoperability.". 15 (c) EFFECTIVE DATE AND EFFECT ON STATE LAWS.— 16 (1) EFFECTIVE DATE.—The amendments made 17 by subsections (a) and (b) shall take effect on the date 18 that is 120 days after the date of the enactment of 19 this Act. 20 (2) PREEMPTION OF STATE LAWS.—No State (as 21 defined in section 1101(a) of the Social Security Act 22 (42 U.S.C. 1301(a)) for purposes of title XI of such 23 Act) shall have in effect a State law that imposes a 24 criminal or civil penalty for a transaction described

25 in section 1128A(b)(4) or section 1128B(b)(3)(J) of

1	such Act, as added by subsections (a)(1) and (b), re-
2	spectively, if the conditions described in the respective
3	provision, with respect to such transaction, are met.
4	(d) Study and Report to Assess Effect of Safe
5	HARBORS ON HEALTH SYSTEM.—
6	(1) IN GENERAL.—The Inspector General of the
7	Department of Health and Human Services shall con-
8	duct a study to determine the impact of each of the
9	safe harbors described in paragraph (3). In par-
10	ticular, the study shall examine the following:
11	(A) The effectiveness of each safe harbor in
12	increasing the adoption of health information
13	technology.
14	(B) The types of health information tech-
15	nology provided under each safe harbor.
16	(C) The extent to which the financial or
17	other business relationships between providers
18	under each safe harbor have changed as a result
19	of the safe harbor in a way that adversely affects
20	or benefits the health care system or choices
21	available to consumers.
22	(D) The impact of the adoption of health
23	information technology on health care quality,
24	cost, and access under each safe harbor.
23	information technology on health care quality,

1	(2) REPORT.—Not later than three years after
2	the effective date described in subsection $(c)(1)$, the
3	Secretary of Health and Human Services shall sub-
4	mit to Congress a report on the study under para-
5	graph (1).
6	(3) SAFE HARBORS DESCRIBED.—For purposes
7	of paragraphs (1) and (2), the safe harbors described
8	in this paragraph are—
9	(A) the safe harbor under section
10	1128A(b)(4) of such Act (42 U.S.C. 1320a-
11	7a(b)(4)), as added by subsection (a)(1); and
12	(B) the safe harbor under section
13	1128B(b)(3)(J) of such Act (42 U.S.C. 1320a-
14	7b(b)(3)(J)), as added by subsection (b).
15	SEC. 302. EXCEPTION TO LIMITATION ON CERTAIN PHYSI-
16	CIAN REFERRALS (UNDER STARK) FOR PROVI-
17	SION OF HEALTH INFORMATION TECH-
18	NOLOGY AND TRAINING SERVICES TO
19	HEALTH CARE PROFESSIONALS.
20	(a) IN GENERAL.—Section 1877(b) of the Social Secu-
21	rity Act (42 U.S.C. 1395nn(b)) is amended by adding at
22	the end the following new paragraph:
23	"(6) INFORMATION TECHNOLOGY AND TRAINING
24	SERVICES.—

1	"(A) IN GENERAL.—Any nonmonetary re-
2	muneration (in the form of health information
3	technology or related installation, maintenance,
4	support or training services) made by an entity
5	that is a hospital, group practice, prescription
6	drug plan sponsor, or a Medicare Advantage or-
7	ganization to a physician if—
8	"(i) the provision of such remuneration
9	is without an agreement between the parties
10	or legal condition that—
11	((I) limits or restricts the use of
12	the health information technology to
13	services provided by the physician to
14	individuals receiving services at the en-
15	tity;
16	"(II) limits or restricts the use of
17	the health information technology in
18	conjunction with other health informa-
19	tion technology; or
20	"(III) conditions the provision of
21	such remuneration on the referral of
22	patients or business to the entity;
23	"(ii) such remuneration is arranged
24	for in a written agreement that is signed by
25	the parties involved (or their representa-

tives) and that specifies the remuneration
made and states that the provision of such
remuneration is made for the primary pur-
pose of better coordination of care or im-
provement of health quality, efficiency, or
research; and
"(iii) the entity (or a representative of
such entity) has not taken any action to
disable any basic feature of any hardware
or software component of such remuneration
that would permit interoperability.
"(B) Health information technology
DEFINED.—For purposes of subparagraph (A),
the term 'health information technology' means
hardware, software, license, right, intellectual
property, equipment, or other information tech-
nology (including new versions, upgrades, and
connectivity) designed primarily for the elec-
tronic creation, maintenance, or exchange of
health information to better coordinate care or
improve health care quality, efficiency, or re-
search.".
(b) Effective Date and Effect on State Laws.—

1 (1) EFFECTIVE DATE.—The amendment made by 2 subsection (a) shall take effect on the date that is 120 3 days after the date of the enactment of this Act. 4 (2) PREEMPTION OF STATE LAWS.—No State (as 5 defined in section 1101(a) of the Social Security Act 6 (42 U.S.C. 1301(a)) for purposes of title XI of such 7 Act) shall have in effect a State law that imposes a 8 criminal or civil penalty for a transaction described 9 in section 1877(b)(6) of such Act, as added by sub-10 section (a), if the conditions described in such section, 11 with respect to such transaction, are met. 12 (c) Study and Report to Assess Effect of Ex-CEPTION ON HEALTH SYSTEM.— 13 14 (1) IN GENERAL.—The Inspector General of the 15 Department of Health and Human Services shall con-

16 duct a study to determine the impact of the exception
17 under section 1877(b)(6) of such Act (42 U.S.C.
18 1395nn(b)(6)), as added by subsection (a). In par19 ticular, the study shall examine the following:

20 (A) The effectiveness of the exception in in21 creasing the adoption of health information tech22 nology.

23 (B) The types of health information tech24 nology provided under the exception.

1	(C) The extent to which the financial or
2	other business relationships between providers
3	under the exception have changed as a result of
4	the exception in a way that adversely affects or
5	benefits the health care system or choices avail-
6	able to consumers.
7	(D) The impact of the adoption of health
8	information technology on health care quality,
9	cost, and access under the exception.
10	(2) REPORT.—Not later than three years after
11	the effective date described in subsection $(b)(1)$, the
12	Secretary of Health and Human Services shall sub-
13	mit to Congress a report on the study under para-
14	graph (1).
15	SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
16	(a) SHORT TITLE.—This Act may be cited as
16 17	(a) SHORT TITLE.—This Act may be cited as the "Health Information Technology Pro-
-	-
17	the "Health Information Technology Pro-
17 18	the "Health Information Technology Pro- motion Act of 2006".
17 18 19	 the "Health Information Technology Promotion Act of 2006". (b) TABLE OF CONTENTS.—The table of contents of this Act is as follows: Sec. 1. Short title and table of contents. Sec. 2. Office of the National Coordinator for Health Informa-
17 18 19	 the "Health Information Technology Promotion Act of 2006". (b) TABLE OF CONTENTS.—The table of contents of this Act is as follows: Sec. 1. Short title and table of contents.
17 18 19	 the "Health Information Technology Promotion Act of 2006". (b) TABLE OF CONTENTS.—The table of contents of this Act is as follows: Sec. 1. Short title and table of contents. Sec. 2. Office of the National Coordinator for Health Information Technology. Sec. 3. Safe harbors for provision of health information technology and services to health care professionals.

Sec. 7. Report on the American Health Information Community.
Sec. 8. Strategic plan for coordinating implementation of health information technology.
Sec. 9. Promotion of telehealth services.

SEC. 2. OFFICE OF THE NATIONAL COORDINATOR FOR
 HEALTH INFORMATION TECHNOLOGY.
 (a) IN GENERAL.—Title II of the Public
 Health Service Act is amended by adding at
 the end the following new part:
 "PART D—HEALTH INFORMATION TECHNOLOGY

7 "SEC. 271. OFFICE OF THE NATIONAL COORDINATOR FOR
8 HEALTH INFORMATION TECHNOLOGY.

9 "(a) ESTABLISHMENT.—There is established within the Department of Health and Human 10 Services an Office of the National Coordi-11 12 nator for Health Information Technology that 13 shall be headed by the National Coordinator 14 for Health Information Technology (referred 15 to in this section as the 'National Coordi-16 nator'). The National Coordinator shall be ap-17 pointed by the President and shall report di-18 rectly to the Secretary. The National Coordi-19 nator shall be paid at a rate equal to the rate of basic pay for level IV of the Executive 20 21 Schedule.

22 "(b) GOALS OF NATIONWIDE INTEROPERABLE
 23 HEALTH INFORMATION TECHNOLOGY INFRA •HR 4157 RH

STRUCTURE.—The National Coordinator shall
 perform the duties under subsection (c) in a
 manner consistent with the development of a
 nationwide interoperable health information
 technology infrastructure that—

6 "(1) improves health care quality, re-7 duces medical errors, increases the effi-8 ciency of care, and advances the delivery 9 of appropriate, evidence-based health 10 care services;

11 "(2) promotes wellness, disease pre-12 vention, and management of chronic ill-13 nesses by increasing the availability and 14 transparency of information related to 15 the health care needs of an individual for 16 such individual;

"(3) ensures that appropriate information necessary to make medical decisions is available in a usable form at the
time and in the location that the medical
service involved is provided;

22 "(4) produces greater value for health
23 care expenditures by reducing health
24 care costs that result from inefficiency,

1	medical errors, inappropriate care, and
2	incomplete information;
3	"(5) promotes a more effective mar-
4	ketplace, greater competition, greater
5	systems analysis, increased choice, en-
6	hanced quality, and improved outcomes
7	in health care services;
8	"(6) improves the coordination of in-
9	formation and the provision of such serv-
10	ices through an effective infrastructure
11	for the secure and authorized exchange
12	and use of health care information; and
13	"(7) ensures that the confidentiality
14	of individually identifiable health infor-
15	mation of a patient is secure and pro-
16	tected.
17	"(c) DUTIES OF NATIONAL COORDINATOR.—
18	"(1) STRATEGIC PLANNER FOR INTER-
19	OPERABLE HEALTH INFORMATION TECH-
20	NOLOGY.—The National Coordinator shall
21	maintain, direct, and oversee the contin-
22	uous improvement of a strategic plan to
23	guide the nationwide implementation of
24	interoperable health information tech-
25	nology in both the public and private

health care sectors consistent with sub section (b).

3 "(2) PRINCIPAL ADVISOR TO HHS.—The National Coordinator shall serve as the 4 5 principal advisor of the Secretary on the development, application, and use of 6 health information technology, and co-7 ordinate the health information tech-8 nology programs of the Department of 9 Health and Human Services. 10

11 "(3) COORDINATOR OF FEDERAL GOVERN12 MENT ACTIVITIES.—

13 "(A) IN GENERAL.—The National
14 Coordinator shall serve as the coordi15 nator of Federal Government activi16 ties relating to health information
17 technology.

18 "(B) SPECIFIC COORDINATION FUNC19 TIONS.—In carrying out subparagraph
20 (A), the National Coordinator shall
21 provide for—

22 "(i) the development and ap23 proval of standards used in the
24 electronic creation, maintenance,

1	or exchange of health informa-
2	tion; and
3	"(ii) the certification and in-
4	spection of health information
5	technology products, exchanges,
6	and architectures to ensure that
7	such products, exchanges, and ar-
8	chitectures conform to the appli-
9	cable standards approved under
10	clause (i).
11	"(C) USE OF PRIVATE ENTITIES.—
12	The National Coordinator shall, to
13	the maximum extent possible, con-
14	tract with or recognize private enti-
15	ties in carrying out subparagraph (B).
16	"(D) UNIFORM APPLICATION OF
17	STANDARDS.—A standard approved
18	under subparagraph (B)(i) for use in
19	the electronic creation, maintenance,
20	or exchange of health information
21	shall preempt a standard adopted
22	under State law, regulation, or rule
23	for such a use.
24	"(4) INTRAGOVERNMENTAL COORDI-
25	NATOR.—The National Coordinator shall

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ensure that health information tech-1 nology policies and programs of the De-2 3 partment of Health and Human Services are coordinated with those of relevant 4 5 executive branch agencies and departments with a goal to avoid duplication of 6 7 effort and to ensure that each agency or 8 department conducts programs within the areas of its greatest expertise and its 9 mission in order to create a national 10 11 interoperable health information system 12 capable of meeting national public health needs effectively and efficiently. 13

14 "(5) ADVISOR TO OMB.—The National
15 Coordinator shall provide to the Director
16 of the Office of Management and Budget
17 comments and advice with respect to spe18 cific Federal health information tech19 nology programs.

20 "(d) AUTHORIZATION OF APPROPRIATIONS.—
21 There are authorized to be appropriated such
22 sums as may be necessary to carry out this
23 section for each of fiscal years 2006 through
24 2010.".

(b) TREATMENT OF EXECUTIVE ORDER
 13335.—Executive Order 13335 shall not have
 any force or effect after the date of the enact ment of this Act.

5 (c) TRANSITION FROM ONCHIT UNDER EX6 ECUTIVE ORDER.—

(1) IN GENERAL.—All functions, per-7 sonnel, assets, liabilities, administrative 8 9 actions, and statutory reporting requirements applicable to the old National Co-10 ordinator or the Office of the old Na-11 tional Coordinator on the date before the 12 date of the enactment of this Act shall be 13 transferred, and applied in the same 14 manner and under the same terms and 15 conditions, to the new National Coordi-16 17 nator and the Office of the new National 18 Coordinator as of the date of the enact-19 ment of this Act.

20 (2) ACTING NATIONAL COORDINATOR.—
21 Before the appointment of the new Na22 tional Coordinator, the old National Co23 ordinator shall act as the National Coor24 dinator for Health Information Tech25 nology until the office is filled as pro-

1	vided in section 271(a) of the Public
2	Health Service Act, as added by sub-
3	section (a). The President may appoint
4	the old National Coordinator as the new
5	National Coordinator.
6	(3) DEFINITIONS.—For purposes of this
7	subsection:
8	(A) NEW NATIONAL COORDINATOR.—
9	The term "new National Coordinator"
10	means the National Coordinator for
11	Health Information Technology ap-
12	pointed under section 271(a) of the
13	Public Health Service Act, as added
14	by subsection (a).
15	(B) OLD NATIONAL COORDINATOR.—
16	The term "old National Coordinator"
17	means the National Coordinator for
18	Health Information Technology ap-
19	pointed under Executive Order 13335.
20	SEC. 3. SAFE HARBORS FOR PROVISION OF HEALTH INFOR-
21	MATION TECHNOLOGY AND SERVICES TO
22	HEALTH CARE PROFESSIONALS.
23	(a) FOR CIVIL PENALTIES.—Section
24	1128A(b) of the Social Security Act (42 U.S.C.

1320a-7a(b)) is amended by adding at the end
 the following new paragraph:

3 "(4)(A) For purposes of this subsection, a payment described in paragraph (1) does not 4 include any nonmonetary remuneration (in 5 the form of health information technology 6 7 and related services) made on or after the HIT effective date (as defined in subparagraph 8 (B)(ii)) by a hospital or critical access hospital 9 10 to a physician if the following requirements 11 are met:

12 "(i) The provision of such remunera13 tion is made without a condition that—

"(I) limits or restricts the use of
the health information technology to
services provided by the physician to
individuals receiving services at the
location of the hospital or critical access hospital providing such technology;

21 "(II) limits or restricts the use of
22 the health information technology in
23 conjunction with other health infor24 mation technology; or

"(III) takes into account the vol ume or value of referrals (or other
 business generated) by the physician
 to the hospital or critical access hos pital.

6 "(ii) Such remuneration is arranged 7 for in a written agreement that is signed by a representative of the hospital or 8 critical access hospital and by the physi-9 cian and that specifies the remuneration 10 made and states that the provision of 11 such remuneration is made for the pri-12 mary purpose of better coordination of 13 care or improvement of health care qual-14 ity or efficiency. 15

16 "(B) For purposes of subparagraph (A)
17 and sections 1128B(b)(3)(J) and 1877(e)(9)—

18 "(i) the term 'health information technology' means hardware, software, li-19 cense, intellectual property, equipment, 20 or other information technology (includ-21 22 ing new versions. upgrades, and connectivity) or related services used for 23 the electronic creation, maintenance, and 24

1	exchange of clinical health information;
2	and
3	"(ii) the term 'HIT effective date'
4	means the date that is 180 days after the
5	date of the enactment of this paragraph.".
6	(b) FOR CRIMINAL PENALTIES.—Section
7	1128B(b)(3) of such Act (42 U.S.C. 1320a-
8	7b(b)(3)) is amended—
9	(1) in subparagraph (G), by striking
10	"and" at the end;
11	(2) in the subparagraph (H) as added
12	by section 237(d) of the Medicare Pre-
13	scription Drug, Improvement, and Mod-
14	ernization Act of 2003 (Public Law 108-
15	173; 117 Stat. 2213)—
16	(A) by moving such subparagraph
17	2 ems to the left; and
18	(B) by striking the period at the
19	end and inserting a semicolon;
20	(3) in the subparagraph (H) added by
21	section 431(a) of such Act (117 Stat.
22	2287)—
23	(A) by redesignating such sub-
24	paragraph as subparagraph (I);

	00
1	(B) by moving such subparagraph
2	2 ems to the left; and
3	(C) by striking the period at the
4	end and inserting "; and"; and
5	(4) by adding at the end the following
6	new subparagraph:
7	"(J) any nonmonetary remuneration
8	(in the form of health information tech-
9	nology, as defined in section
10	1128A(b)(4)(B)(i), and related services) so-
11	licited or received by a person on or after
12	the HIT effective date (as defined in sec-
13	tion 1128A(b)(4)(B)(ii)) (or offered or paid
14	to a person on or after such date) if—
15	"(i) such remuneration is solicited
16	or received (or offered or paid) with-
17	out a condition that—
18	"(I) limits or restricts the use
19	of the health information tech-
20	nology to services provided by the
21	person to individuals receiving
22	services at the location of the en-
23	tity providing such technology;
24	"(II) limits or restricts the use
25	of the health information tech-

1nology in conjunction with other2health information technology; or3"(III) takes into account the4volume or value of referrals (or5other business generated) by the6person to the entity providing7such technology; and

"(ii) such remuneration is 8 arranged for in a written agreement 9 that is signed by a representative of 10 the entity and by the physician and 11 12 that specifies the remuneration made and states that the provision of such 13 remuneration is made for the pri-14 mary purpose of better coordination 15 of care or improvement of health care 16 17 quality or efficiency.".

(c) FOR LIMITATION ON CERTAIN PHYSICIAN
REFERRALS.—Section 1877(e) of such Act (42
U.S.C. 1395nn(e)) is amended by adding at the
end the following new paragraph:

22 "(9) INFORMATION TECHNOLOGY AND
23 SERVICES.—Any nonmonetary remunera24 tion (in the form of health information
25 technology, as defined in section

1	1128A(b)(4)(B)(i), and related services)
2	made on or after the HIT effective date
3	(as defined in section 1128A(b)(4)(B)(ii))
4	by an entity to a physician if the fol-
5	lowing requirements are met:
6	"(A) The provision of such remu-
7	neration is made without a condition
8	that—
9	"(i) limits or restricts the use
10	of the health information tech-
11	nology to services provided by the
12	physician to individuals receiving
13	services at the location of the en-
14	tity providing such technology;
15	"(ii) limits or restricts the use
16	of the health information tech-
17	nology in conjunction with other
18	health information technology; or
19	"(iii) takes into account the
20	volume or value of referrals (or
21	other business generated) by the
22	physician to the entity providing
23	such technology.
24	"(B) Such remuneration is ar-
25	ranged for in a written agreement

that is signed by a representative of 1 the entity and by the physician and 2 that specifies the remuneration made 3 and states that the provision of such 4 remuneration is made for the pri-5 6 mary purpose of better coordination 7 of care or improvement of health care quality or efficiency.". 8

9 (d) REGULATION, EFFECTIVE DATE, AND EF10 FECT ON STATE LAWS.—

(1) REGULATIONS.—Not later than the
HIT effective date, the Secretary of
Health and Human Services shall promulgate such regulations as may be necessary to carry out the provisions of this
section.

(2) HIT EFFECTIVE DATE DEFINED.—For
purposes of this subsection and subsection (e), the term "HIT effective date"
has the meaning given such term in section 1128A(b)(4)(B)(ii) of the Social Security Act, as added by subsection (a).

23 (3) PREEMPTION OF STATE LAWS.—No
24 State (as defined in section 4(c)(3)) shall
25 have in effect a State law that imposes a

criminal or civil penalty for a transaction 1 2 described in section 1128A(b)(4),1128B(b)(3)(J), or 1877(e)(9) of the Social 3 Security Act, as added by this section, if 4 5 the conditions described in the respective section of such Act, with respect to such 6 7 transaction. are met.

8 (e) STUDY AND REPORT TO ASSESS EFFECT OF
9 SAFE HARBORS AND EXCEPTION ON HEALTH SYS10 TEM.—

(1) IN GENERAL.—The Secretary of
Health and Human Services shall conduct
a study to determine the impact of each
of the safe harbors and the exception described in paragraph (3). In particular,
the study shall examine the following:

17 (A) The effectiveness of each safe
18 harbor and exception in increasing
19 the adoption of health information
20 technology.

21 (B) The types of health informa22 tion technology provided under each
23 safe harbor and exception.

24 (C) The extent to which the finan25 cial or other business relationships

between providers under each safe
harbor or exception have changed as
a result of the safe harbor or exception in a way that affects the health
care system, affects choices available
to consumers, or affects health care
expenditures.

(2) **REPORT.**—Not later than three 8 years after the HIT effective date, the 9 Secretary of Health and Human Services 10 shall submit to Congress a report on the 11 12 study under paragraph (1) and shall include such recommendations for changes 13 in the safe harbors and exception as the 14 Secretary determines may be appro-15 priate. 16

17 (3) SAFE HARBORS AND EXCEPTION DE18 SCRIBED.—For purposes of this sub19 section, the safe harbors and exception
20 described in this paragraph are—

21 (A) the safe harbor under section
22 1128A(b)(4) of the Social Security Act
23 (42 U.S.C. 1320a-7a(b)(4)), as added by
24 subsection (a);

1	(B) the safe harbor under section
2	1128B(b)(3)(J) of such Act (42 U.S.C.
3	1320a-7b(b)(3)(J)), as added by sub-
4	section (b); and
5	(C) the exception under section
6	1877(e)(9) of such Act (42 U.S.C.
7	1395nn(e)(9)), as added by subsection
8	(c).
9	SEC. 4. COMMONALITY AND VARIATION IN HEALTH INFOR-
10	MATION LAWS AND REGULATIONS.
11	(a) Study to Determine Impact of Vari-
12	ATION AND COMMONALITY IN STATE HEALTH IN-
13	FORMATION LAWS AND REGULATIONS
14	(1) IN GENERAL.—For purposes of pro-
15	moting the development of a nationwide
16	interoperable health information tech-
17	nology infrastructure consistent with sec-
18	tion 271(b) of the Public Health Service
19	Act (as added by section 2(a)), the Sec-
20	retary of Health and Human Services
21	shall conduct a study of the impact of
22	variation in State security and confiden-
23	tiality laws and current Federal security
24	and confidentiality standards on the
25	timely exchanges of health information in

1	order to ensure the availability of health
2	information necessary to make medical
3	decisions at the location in which the
4	medical care involved is provided. Such
5	study shall examine—
6	(A)(i) the degree of variation and
7	commonality among the requirements
8	of such laws for States; and
9	(ii) the degree of variation and
10	commonality between the require-
11	ments of such laws and the current
12	Federal standards;
13	(B) insofar as there is variation
14	among and between such require-
15	ments, the strengths and weaknesses
16	of such requirements; and
17	(C) the extent to which such vari-
18	ation may adversely impact the se-
19	cure, confidential, and timely ex-
20	change of health information among
21	States, the Federal government, and
22	public and private entities, or may
23	otherwise impact the reliability of
24	such information.
-	

1 (2) REPORT.—Not later than 18 months 2 after the date of the enactment of this 3 Act, the Secretary of Health and Human 4 Services shall submit to Congress a re-5 port on the study under paragraph (1) 6 and shall include in such report the fol-7 lowing:

8 (A) ANALYSIS OF NEED FOR GREATER COMMONALITY.—A determination by 9 10 the Secretary on the extent to which 11 there is a need for greater com-12 monality of the requirements of State security and confidentiality laws and 13 current Federal security and con-14 fidentiality standards to better pro-15 tect or strengthen the security and 16 confidentiality of health information 17 18 in the timely exchange of health in-19 formation among States, the Federal government, and public and private 20 entities. 21

(B) RECOMMENDATIONS FOR GREATER COMMONALITY.—Insofar as the Secretary determines under subparagraph (A) that there is a need for

greater commonality of such require-1 ments. the extent to which (and how) 2 the current Federal standards should 3 be changed, and the extent to which 4 (and how) the State laws should be 5 conformed, in order to provide the 6 7 commonality needed to better protect or strengthen the security and con-8 fidentiality of health information in 9 10 the timely exchange of health information. 11

12 (b) IMPLEMENTATION OF RECOMMENDATIONS
13 IF CONGRESS FAILS TO ACT.—

(1) IN GENERAL.—If the conditions 14 under paragraph (2) are met, the Sec-15 retary shall, by regulation, modify the 16 17 current Federal security and confiden-18 tiality standards to the extent that the 19 Secretary determines it necessary in 20 order to achieve the needed degree of 21 commonality to better protect or 22 strengthen the security and confidentiality of health information in the timely 23 exchange of health information. Such a 24 modification shall be based upon the rec-25

1	ommendations described in subsection
2	(a)(2)(B), and if the Secretary modifies a
3	current Federal security and confiden-
4	tiality standard, the modified standard
5	shall supersede (and the Secretary shall
6	limit the permissibility of) any State se-
7	curity and confidentiality law that re-
8	lates to (but is different from) such stand-
9	ard.
10	(2) CONDITIONS.—The conditions
11	under this paragraph are the following:
12	(A) NEED FOR GREATER COM-
13	MONALITY.—The Secretary determines
14	under subsection (a)(2)(A) that there
15	is a need for greater commonality in
16	the requirements of State security
17	and confidentiality laws and current
18	Federal security and confidentiality
19	standards to better protect or
20	strengthen the security and confiden-
21	tiality of health information in the
22	timely exchange of health informa-
23	tion among States, the Federal gov-
24	ernment, and public and private enti-
25	ties.

(B) CONGRESSIONAL FAILURE 1 TO ACT.—The Congress fails to enact, 2 3 within 18 months after the date of receipt of the report under subsection 4 (a)(2), legislation that specifically re-5 sponds to the recommendations de-6 7 scribed in subsection (a)(2)(B). Such 8 legislation may include any action described in paragraph (1) (relating to 9 modifying Federal security and con-10 11 fidentiality standards). (3) TREATMENT OF CURRENT LAWS AND 12 13 STANDARDS.— (A) CONTINUATION OF CURRENT FED-14 15 ERAL STANDARDS AND STATE LAWS PER-**MITTED.**—Nothing in this subsection 16 17 shall be construed as preventing the 18 Secretary from continuing to apply 19 the current Federal security and confidentiality standards and from per-20 mitting the continuance of State secu-21 22 rity and confidentiality laws if such 23 standards are not modified. 24 **(B)** NO PREEMPTION OF STATE LAW UNLESS RULE ADOPTED.—A State secu-25

rity and confidentiality law shall not 1 be preempted under paragraph (1), 2 except to the extent the Secretary 3 limits the application of such law 4 under such paragraph. The Sec-5 retary's exercise of such authority 6 7 supercedes the provisions of section 1178(a) of the Social Security Act (42) 8 9 U.S.C. 1320d-7(a)and section 264(c)(2) of the Health Insurance 10 Portability and Accountability Act of 11 1996 (42 U.S.C. 1320d-2 note). 12

13 (c) DEFINITIONS.—For purposes of this sec14 tion:

15 (1) CURRENT FEDERAL SECURITY AND **STANDARDS.**—The 16 CONFIDENTIALITY term "current Federal security and confiden-17 18 tiality standards" means the Federal privacy standards established pursuant to 19 20 section 264(c) of the Health Insurance Portability and Accountability Act of 21 22 **1996** (42 U.S.C. 1320d–2 note) and security established under section 23 standards 1173(d) of the Social Security Act. 24

(2) SECRETARY.—The term "Secretary"
 means the Secretary of Health and
 Human Services.

4 (3) STATE.—The term "State" has the
5 meaning given such term when used in
6 title XI of the Social Security Act, as pro7 vided under section 1101(a) of such Act
8 (42 U.S.C. 1301(a)).

9 (4) STATE SECURITY AND CONFIDEN-10 TIALITY LAWS.—The term "State security 11 and confidentiality laws" means State 12 laws and regulations relating to the pri-13 vacy and confidentiality of health infor-14 mation or to the security of such informa-15 tion.

16 (d) CONFORMING AMENDMENTS.—

17 (1) HIPAA.—Section 264(c)(2) of the 18 Health Insurance Portability and Accountability Act of 1996 (42 U.S.C. 1320d-19 20 2 note) is amended by striking "A regulation" and inserting "Subject to section 21 22 4(b) of the Health Information Technology Promotion Act of 2006, a regula-23 tion". 24

(2) TITLE XI.—Section 1178(a) of the 1 2 Social Security Act (42 U.S.C. 1320d–7(a)) 3 is amended, in the matter preceding paragraph (1), by inserting "Subject to 4 section 4(b) of the Health Information 5 Technology Promotion Act of 2006—" 6 after "GENERAL EFFECT.—". 7 8 SEC. 5. IMPLEMENTING MODERN CODING SYSTEM: APPLI-9 CATION UNDER PART A OF THE MEDICARE 10 PROGRAM. (a) UPGRADING ASC X12 AND NCPDP 11 STANDARDS.— 12 13 (1) IN GENERAL.—The Secretary of 14 Health and Human Services shall provide by notice published in the Federal Reg-15 ister for the following replacements of 16 standards to apply, including for pur-17 18 poses of part A of title XVIII of such Act: 19 (A) ACCREDITED STANDARDS COM-20 MITTEE X12 (ASC X12) STANDARD.—The

version 4010 adopted under section
1173(a) of such Act (42 U.S.C. 1320d–
2(a)) with the ASC X12 version 5010,

Committee

replacement of the Accredited Stand-

X12

(ASC

X12)

ards

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as reviewed by the National Committee on Vital Health Statistics.

(B) NATIONAL COUNCIL FOR PRE-3 4 SCRIPTION DRUG PROGRAMS (NCPDP) TELECOMMUNICATIONS 5 STANDARDS.— 6 The replacement of the National 7 **Council for Prescription Drug Pro**grams (NCPDP) Telecommunications 8 Standards version 5.1 adopted under 9 section 1173(a) of such Act (42 U.S.C. 10 1320d-2(a)) with whichever is the lat-11 est version (as determined by the Sec-12 retary) of the NCPDP Telecommuni-13 14 cations Standards that has been approved by such Council and reviewed 15 by the National Committee on Vital 16 17 Health Statistics as of April 1, 2008.

(2) APPLICATION.—The replacements
made by paragraph (1) shall apply, for
purposes of section 1175(b)(2) of the Social Security Act (42 U.S.C. 1320d-4(b)(2)),
to transactions occurring on or after
April 1, 2009.

24 (3) NO JUDICIAL REVIEW.—The deter25 mination of the latest version under

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paragraph (1)(B) shall not be subject to
 judicial review.

3 (b) UPGRADING ICD CODES.—

(1) IN GENERAL.—The Secretary of 4 5 Health and Human Services shall provide by notice published in the Federal Reg-6 7 ister for the replacement of the International Classification of Diseases, 9th re-8 vision, Clinical Modification (ICD-9-CM) 9 under the regulation promulgated under 10 section 1173(c) of the Social Security Act 11 (42 U.S.C. 1320d-2(c)), including for pur-12 poses of part A of title XVIII of such Act, 13 with both of the following: 14

15 (A) The International Classifica16 tion of Diseases, 10th revision, Clin17 ical Modification (ICD-10-CM).

(B) The International Classification of Diseases, 10th revision, Procedure Coding System (ICD-10-PCS).

(2) APPLICATION.—The replacement
made by paragraph (1) shall apply, for
purposes of section 1175(b)(2) of the Social Security Act (42 U.S.C. 1320d-4(b)(2)),

1	to services furnished on or after October
2	1, 2009.
3	(3) RULES OF CONSTRUCTION.—Nothing
4	in paragraph (1) shall be construed—
5	(A) as affecting the application of
6	classification methodologies or codes,
7	such as CPT or HCPCS codes, other
8	than under the International Classi-
9	fication of Diseases (ICD); or
10	(B) as superseding the authority
11	of the Secretary of Health and
12	Human Services to maintain and
13	modify the coding set for ICD-10-CM
14	and ICD-10-PCS, including under the
15	amendments made by section 6.
16	(c) Application of Upgraded Standards
17	UNDER PART A OF THE MEDICARE PROGRAM
18	Section 1816 of the Social Security Act (42
19	U.S.C. 1395h) is amended by inserting after
20	subsection (a) the following new subsection:
21	"(b) With respect to—
22	"(1) transactions under this part oc-
23	curring on or after April 1, 2009, all pro-
24	viders of services shall use ASC X12

25 version 5010 with respect to services pro-

1	vided under this part in compliance with
2	section 5(a) of the Health Information
3	Technology Promotion Act of 2006; and
4	"(2) services furnished on or after Oc-
5	tober 1, 2009—
6	"(A) all providers of services shall
7	use ICD-10-CM codes with respect to
8	services provided under this part in
9	compliance with section 5(b) of such
10	Act; and
11	"(B) hospitals shall use ICD-10-
12	PCS codes (as well as ICD-10-CM
13	codes) with respect to inpatient hos-
14	pital services provided under this
15	part in compliance with such sec-
16	tion.".
17	SEC. 6. PROCEDURES TO ENSURE TIMELY UPDATING OF
18	STANDARDS THAT ENABLE ELECTRONIC EX-
19	CHANGES.
20	Section 1174(b) of the Social Security Act
21	(42 U.S.C. 1320d–3(b)) is amended—
22	(1) in paragraph (1)—
23	(A) in the first sentence, by insert-
24	ing "and in accordance with para-
25	graph (3)" before the period; and

1	(B) by adding at the end the fol-
2	lowing new sentence: "For purposes
3	of this subsection and section
4	1173(c)(2), the term 'modification' in-
5	cludes a new version or a version up-
6	grade."; and
7	(2) by adding at the end the following
8	new paragraph:
9	"(3) EXPEDITED PROCEDURES FOR ADOP-
10	TION OF ADDITIONS AND MODIFICATIONS TO
11	STANDARDS.—
12	"(A) IN GENERAL.—For purposes of
13	paragraph (1), the Secretary shall
14	provide for an expedited upgrade
15	program (in this paragraph referred
16	to as the 'upgrade program'), in ac-
17	cordance with this paragraph, to de-
18	velop and approve additions and
19	modifications to the standards adopt-
20	ed under section 1173(a) to improve
21	the quality of such standards or to ex-
22	tend the functionality of such stand-
23	ards to meet evolving requirements
24	in health care.

1	"(B) PUBLICATION OF NOTICES.—
2	Under the upgrade program:
3	"(i) VOLUNTARY NOTICE OF INI-
4	TIATION OF PROCESS.—Not later
5	than 30 days after the date the
6	Secretary receives a notice from a
7	standard setting organization
8	that the organization is initiating
9	a process to develop an addition
10	or modification to a standard
11	adopted under section 1173, the
12	Secretary shall publish a notice in
13	the Federal Register that—
14	"(I) identifies the subject
15	matter of the addition or
16	modification;
17	"(II) provides a descrip-
18	tion of how persons may par-
19	ticipate in the development
20	process; and
21	"(III) invites public par-
22	ticipation in such process.
23	"(ii) VOLUNTARY NOTICE OF
24	PRELIMINARY DRAFT OF ADDITIONS
25	OR MODIFICATIONS TO STANDARDS.—

1	Not later than 30 days after the
2	date the Secretary receives a no-
3	tice from a standard setting orga-
4	nization that the organization has
5	prepared a preliminary draft of
6	an addition or modification to a
7	standard adopted by section 1173,
8	the Secretary shall publish a no-
9	tice in the Federal Register that—
10	"(I) identifies the subject
11	matter of (and summarizes)
12	the draft;
13	"(II) specifies the proce-
14	dure for obtaining docu-
15	mentation for the draft;
16	"(III) provides a descrip-
17	tion of how persons may sub-
18	mit comments in writing and
19	at any public hearing or meet-
20	ing held by the organization
21	on the draft; and
22	"(IV) invites submission of
23	such comments and participa-
24	tion in such hearing or meet-
25	ing.

"(iii) NOTICE OF PROPOSED AD-1 2 DITION OR MODIFICATION TO STAND-ARDS.—Not later than 30 days 3 after the date the Secretary re-4 ceives a notice from a standard 5 setting organization that the or-6 7 ganization has a proposed addition or modification to a standard 8 9 adopted under section 1173 that 10 the organization intends to submit under subparagraph (D)(iii), 11 12 the Secretary shall publish a notice in the Federal Register that 13 14 contains, with respect to the proposed addition or modification, 15 the information required in the 16 17 notice under clause (ii) with re-18 spect to a preliminary draft of an 19 addition or modification. 20 "(iv) CONSTRUCTION.—Nothing

20 "(iv) CONSTRUCTION.—Nothing 21 in this paragraph shall be con-22 strued as requiring a standard 23 setting organization to request 24 the notices described in clauses 25 (i) and (ii) with respect to an ad-

1	dition or modification to a stand-
2	ard in order to qualify for an ex-
3	pedited determination under sub-
4	paragraph (C) with respect to a
5	proposal submitted to the Sec-
6	retary for adoption of such addi-
7	tion or modification.
8	"(C) PROVISION OF EXPEDITED DE-
9	TERMINATION.—Under the upgrade
10	program and with respect to a pro-
11	posal by a standard setting organiza-
12	tion for an addition or modification
13	to a standard adopted under section
14	1173, if the Secretary determines that
15	the standard setting organization de-
16	veloped such addition or modification
17	in accordance with the requirements
18	of subparagraph (D) and the National
19	Committee on Vital and Health Statis-
20	tics recommends approval of such ad-
21	dition or modification under subpara-
22	graph (E), the Secretary shall provide
23	for expedited treatment of such pro-
24	posal in accordance with subpara-
25	graph (F).

1	"(D) REQUIREMENTS.—The require-
2	ments under this subparagraph with
3	respect to a proposed addition or
4	modification to a standard by a
5	standard setting organization are the
6	following:
7	"(i) R EQUEST FOR PUBLICATION
8	OF NOTICE.—The standard setting
9	organization submits to the Sec-
10	retary a request for publication in
11	the Federal Register of a notice
12	described in subparagraph (B)(iii)
13	for the proposed addition or
14	modification.
15	"(ii) PROCESS FOR RECEIPT AND
16	CONSIDERATION OF PUBLIC COM-
17	MENT.—The standard setting orga-
18	nization provides for a process
19	through which, after the publica-
20	tion of the notice referred to
21	under clause (i), the organiza-
22	tion—
23	"(I) receives and responds
24	to public comments submitted
25	on a timely basis on the pro-

1	posed addition or modifica-
2	tion before submitting such
3	proposed addition or modi-
4	fication to the National Com-
5	mittee on Vital and Health
6	Statistics under clause (iii);
7	and
8	"(II) makes publicly avail-
9	able a written explanation for
10	its response in the proposed
11	addition or modification to
12	comments submitted on a
13	timely basis.
14	"(iii) SUBMITTAL OF FINAL PRO-
15	POSED ADDITION OR MODIFICATION
16	TO NCVHS.—After completion of
17	the process under clause (ii), the
18	standard setting organization
19	submits the proposed addition or
20	modification to the National Com-
21	mittee on Vital and Health Statis-
22	tics for review and consideration
23	under subparagraph (E). Such
24	submission shall include informa-
25	tion on the organization's compli-

1ance with the notice and com-2ment requirements (and re-3sponses to those comments) under4clause (ii).

"(E) HEARING AND RECOMMENDA-5 6 TIONS BY NATIONAL COMMITTEE ON 7 VITAL AND HEALTH STATISTICS.—Under the upgrade program, upon receipt of 8 a proposal submitted by a standard 9 setting organization under subpara-10 graph (D)(iii) for the adoption of an 11 addition or modification to a stand-12 ard, the National Committee on Vital 13 and Health Statistics shall provide 14 notice to the public and a reasonable 15 opportunity for public testimony at a 16 17 hearing on such addition or modification. The Secretary may participate 18 in such hearing in such capacity (in-19 20 cluding presiding ex officio) as the 21 Secretary shall determine appropriate. Not later than 120 days after 22 the date of receipt of the proposal, 23 the Committee shall submit to the 24 25 Secretary its recommendation to

1	adopt (or not adopt) the proposed ad-
2	dition or modification.
3	"(F) DETERMINATION BY SECRETARY
4	TO ACCEPT OR REJECT NATIONAL COM-
5	MITTEE ON VITAL AND HEALTH STATIS-
6	TICS RECOMMENDATION.—
7	"(i) TIMELY DETERMINATION.—
8	Under the upgrade program, if
9	the National Committee on Vital
10	and Health Statistics submits to
11	the Secretary a recommendation
12	under subparagraph (E) to adopt
13	a proposed addition or modifica-
14	tion, not later than 90 days after
15	the date of receipt of such rec-
16	ommendation the Secretary shall
17	make a determination to accept
18	or reject the recommendation and
19	shall publish notice of such deter-
20	mination in the Federal Register
21	not later than 30 days after the
22	date of the determination.
23	"(ii) CONTENTS OF NOTICE.—If
24	the determination is to reject the
25	recommendation, such notice

shall include the reasons for the 1 rejection. If the determination is 2 to accept the recommendation, as 3 part of such notice the Secretary 4 shall promulgate the modified 5 6 standard (including the accepted 7 proposed addition or modification accepted) as a final rule under 8 this subsection without any fur-9 10 ther notice or public comment period. 11

12 "(iii) LIMITATION ON CONSIDER-13 ATION.—The Secretary shall not 14 consider a proposal under this subparagraph unless the 15 Secretary determines that the re-16 17 quirements of subparagraph (D) 18 (including publication of notice 19 and opportunity for public com-20 ment) have been met with respect 21 to the proposal.

22 "(G) TREATMENT AS SATISFYING RE23 QUIREMENTS FOR NOTICE-AND-COM24 MENT.—Any requirements under sec25 tion 553 of title 5, United States Code,

1	relating to notice and an opportunity
2	for public comment with respect to a
3	final rule promulgated under sub-
4	paragraph (F) shall be treated as hav-
5	ing been met by meeting the require-
6	ments of the notice and opportunity
7	for public comment provided under
8	provisions of subparagraphs (B)(iii),
9	(D), and (E).
10	"(H) NO JUDICIAL REVIEW.—A final
11	rule promulgated under subpara-
12	graph (F) shall not be subject to judi-
13	cial review.".
14	SEC. 7. REPORT ON THE AMERICAN HEALTH INFORMATION
15	COMMUNITY.
16	Not later than one year after the date of
17	the enactment of this Act, the Secretary of
18	Health and Human Services shall submit to
19	Congress a report on the work conducted by
20	the American Health Information Community
21	(in this section referred to as "AHIC"), as es-
22	tablished by the Secretary. Such report shall
23	include the following:
24	(1) A description of the accomplish-

25 ments of AHIC, with respect to the pro-

1	motion of the development of a nation-
2	wide health information network and the
3	increased adoption of health information
4	technology.
5	(2) Information identifying the prac-
6	tices that are used to protect health in-
7	formation and to guarantee confiden-
8	tiality and security of such information.
9	(3) Information on the progress in—
10	(A) establishing uniform industry-
11	wide health information technology
12	standards;
13	(B) achieving an internet-based
14	nationwide health information net-
15	work;
16	(C) achieving interoperable elec-
17	tronic health record adoption across
18	health care providers; and
19	(D) making available techno-
20	logical and other innovations to en-
21	sure the security and confidentiality
22	of health information in the pro-
23	motion of health information tech-
24	nology.

(4) Recommendations for the transi-2 tion of the AHIC to a permanent entity, including-3 (A) a schedule for such transition; 4 (B) options for structuring the entity as either a public-private or pri-6 7 vate sector entity: (C) the collaborative role of the 8 Federal Government in the entity; 9 10 and (D) the ongoing responsibilities of the entity, such as providing the lead-12 ership and planning in establishing 13 standards, certifying health informa-14 tion technology, and providing long-15 term governance for health 16 care transformation through technology. 18 SEC. 8. STRATEGIC PLAN FOR COORDINATING IMPLEMEN-19 TATION OF HEALTH INFORMATION TECH-20 NOLOGY.

21 (a) IN GENERAL.—Not later than 180 days 22 after the date of the enactment of this Act, the Secretary of Health and Human Services, in 23 24 consultation with public and private entities 25 involved in the area of health information

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technology, shall develop a strategic plan re lated to the need for coordination in such
 area.

4 (b) COORDINATION OF SPECIFIC IMPLEMEN-5 TATION PROCESSES.—The strategic plan under 6 subsection (a) shall address the need for co-7 ordination in the implementation of the fol-8 lowing:

9 (1) HEALTH INFORMATION TECHNOLOGY
10 STANDARDS.—Health information tech11 nology standards approved under section
12 271(c)(3)(B)(i) of the Public Health Serv13 ice Act, as added by section 2.

14 (2) HIPAA TRANSACTION STANDARDS.—
15 Transaction standards under section
16 1173(a) of the Social Security Act (42)
17 U.S.C. 1320d-2(d)).

(3) UPDATED ICD CODES.—The International Statistical Classification of Diseases and Related Health Problems, 10th
revision, Clinical Modification (ICD-10CM) and the International Statistical
Classification of Diseases and Related
Health Problems, 10th revision, Proce-

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7 change of health information, actions taken by the following entities: 8 (1) The Office of the National Coordi-9 nator for Health Information Technology. 10 (2) The American Health Information 11 **Community.** 12 (3) The Office of Electronic Standards 13 and Security of the Centers for Medicare 14 and Medicaid Services. 15 (4) The National Committee on Vital 16 17 **Health Statistics.** 18 (5) Any other entity involved in the electronic exchange of health informa-19 tion that the Secretary determines appro-20 21 priate. 22 SEC. 9. PROMOTION OF TELEHEALTH SERVICES. (a) FACILITATING THE PROVISION OF TELE-23 24 HEALTH SERVICES ACROSS STATE LINES.—

3 (c) COORDINATION AMONG SPECIFIC FED-4 ERAL ENTITIES.—The strategic plan under sub-5 section (a) shall address any methods to co-6 ordinate, with respect to the electronic ex-7 change of health information, actions taken 8 by the following artitics:

dure Coding System (ICD-10-PCS) described in section 5.

(1) IN GENERAL.—The Secretary of 1 2 Health and Human Services shall, in coordination with representatives of States, 3 physicians, health care practitioners, and 4 patient advocates, encourage and facili-5 tate the adoption of State reciprocity 6 agreements for practitioner licensure in 7 order to expedite the provision across 8 State lines of telehealth services. 9

(2) REPORT.—Not later than 18 months
after the date of the enactment of this
Act, the Secretary shall submit to Congress a report on the actions taken to
carry out paragraph (1).

(3) STATE DEFINED.—In this subsection, the term "State" has the meaning
given that term for purposes of title XVIII
of the Social Security Act.

19 (b) USE OF STORE AND FORWARD TECH-20 NOLOGY.—

(1) STUDY.—The Secretary of Health
and Human Services, acting through the
Director of the Office for the Advancement of Telehealth, shall conduct a study
on the use of store and forward tech-

1 (that provide for the asynnologies 2 chronous transmission of health care in-3 formation in single or multimedia formats) in the provision of telehealth serv-4 5 ices for which payment may be made under the Medicare program. Such study 6 7 shall include an assessment of the feasibility, advisability, and the costs of ex-8 panding the use of such technologies for 9 use in the diagnosis and treatment of cer-10 tain conditions. 11

(2) REPORT.—Not later than 18 months 12 after the date of the enactment of this 13 Act, the Secretary shall submit to Con-14 gress a report on the study conducted 15 under paragraph (1) and shall include in 16 17 such report such recommendations for 18 legislation or administration action as 19 the Secretary determines appropriate.

20 (c) EXPANSION OF TELEHEALTH SERVICES.—

(1) STUDY.—The Secretary of Health
and Human Services, in coordination
with the Office for the Advancement of
Telehealth, the Agency for Healthcare Research and Quality, and the Centers for

Medicare and Medicaid Services, shall
 conduct a study to determine the feasi bility, advisability, and the costs of—

4 (A) including coverage and pay-5 ment for home health-related tele-6 health services as part of home 7 health services under title XVIII of 8 the Social Security Act; and

9 (B) expanding the list of sites described in paragraph (4)(C)(ii) of sec-10 tion 1834(m) of the Social Security 11 Act (42 U.S.C. 1395m(m)) to include 12 county mental health clinics or other 13 publicly funded mental health facili-14 ties for the purpose of payment under 15 such section for the provision of tele-16 17 health services at such clinics or fa-18 cilities.

(2) SPECIFICS OF STUDY.—Such study
shall demonstrate whether the changes
described in subparagraphs (A) and (B) of
paragraph (1) will result in the following:
(A) Enhanced health outcomes for
individuals with one or more chronic
conditions.

1	(B) Health outcomes for individ-
2	uals furnished telehealth services or
3	home health-related telehealth serv-
4	ices that are at least comparable to
5	the health outcomes for individuals
6	furnished similar items and services
7	by a health care provider at the same
8	location of the individual or at the
9	home of the individual, respectively.
10	(C) Facilitation of communication
11	of more accurate clinical information
12	between health care providers.
13	(D) Closer monitoring of individ-
14	uals by health care providers.
15	(E) Overall reduction in expendi-
16	tures for health care items and serv-
17	ices.
18	(F) Improved access to health
19	care.
20	(3) Home health-related telehealth
21	SERVICES DEFINED.—For purposes of this
22	subsection, the term "home health-re-
23	lated telehealth services" means tech-
24	nology-based professional consultations,
25	patient monitoring, patient training serv-

1 ices, clinical observation, patient assess-2 ment, and any other health services that 3 utilize telecommunications technologies. Such term does not include a tele-4 5 communication that consists solely of a telephone audio conversation, facsimile, 6 7 electronic text mail, or consultation between two health care providers. 8

(4) REPORT.—Not later than 18 months 9 after the date of the enactment of this 10 Act, the Secretary shall submit to Con-11 gress a report on the study conducted 12 under subparagraph (1) and shall include 13 14 in such report such recommendations for legislation or administration action as 15 the Secretary determines appropriate. 16

Amend the title so as to read: "A bill to promote a better health information system.".

Union Calendar No. 347

^{109TH CONGRESS} H. R. 4157

[Report No. 109-601, Parts I and II]

A BILL

To amend the Social Security Act to encourage the dissemination, security, confidentiality, and use-fulness of health information technology.

July 26, 2006

Reported from the Committee on Energy and Commerce with amendments

JULY 26, 2006

Reported from the Committee on Ways and Means with an amendment; committed to the Committee of the Whole House on the State of the Union and ordered to be printed