109TH CONGRESS 1ST SESSION

H. R. 4166

To amend the Public Health Service Act with regard to research on asthma, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 27, 2005

Mrs. McCarthy (for herself and Mr. Schwarz of Michigan) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend the Public Health Service Act with regard to research on asthma, and for other purposes.

- Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

 SECTION 1. SHORT TITLE.

 This Act may be cited as the "Family Asthma Act".

 SEC. 2. FINDINGS.

 Congress makes the following findings:

 (1) The number of people with asthma has
- 7 (1) The number of people with asthma has 8 more than doubled from 1985 to 2005. According to 9 the Centers for Disease Control and Prevention, in 10 2002, more than 20,000,000 Americans had been di-

- agnosed with asthma, and an estimated 6,000,000 children were suffering from asthma. By 2020, asth-
- 3 ma is expected to strike 1 in 14 Americans and 1
- 4 in 5 families.

15

16

17

18

19

20

21

22

23

- (2) According to the Centers for Disease Con-6 trol and Prevention, in 2002, more than 4,000 7 Americans died from asthma. The Asthma and Al-8 lergy Foundation of America reports that in the 9 United States, 14 individuals die of asthma every 10 day. According to the Centers for Disease Control 11 and Prevention's National Center for Health Statis-12 tics, mortality from asthma is higher among Afri-13 can-Americans and women.
 - (3) According to the Centers for Disease Control and Prevention, asthma accounts for nearly 500,000 hospitalizations each year. More than 1,900,000 people are treated for asthma attacks in hospital emergency departments each year.
 - (4) The Morbidity and Mortality Weekly Report notes that from 1980 to 1999, the number of physician office visits increased from 5,900,000 to 10,800,000. There were higher rates of physician office visits for African-Americans, females, and children.

- (5) According to the National Heart Lung and Blood Institute at the National Institutes of Health, the annual cost of asthma to the United States is approximately \$16,100,000,000.
 - (6) The Department of Education states that asthma is the most commonly cited reason for school absences. According to the Centers for Disease Control and Prevention, in 2002, more than 14,000,000 school days and 11,800,00 work days were missed as a result of asthma.
 - (7) Asthma episodes can be triggered by both outdoor air pollution and indoor air pollution, including pollutants such as cigarette smoke and combustion by-productions. Asthma episodes can also be triggered by indoor allergens such as animal dander and outdoor allergens such as pollen and molds.
 - (8) Public health interventions and medical care in accordance with existing guidelines have been proven effective in the treatment and management of asthma. Better asthma management could reduce the numbers of emergency department visits and hospitalizations due to asthma. Studies published in medical journals have shown that asthma care from specialists results in improved asthma outcomes at a lower cost.

1 (9) The alarming rise in the prevalence of asth-2 ma, its adverse effects on school attendance and pro-3 ductivity, its costs for hospitalizations and emergency room visits, argue for a more vigorous Federal 5 leadership role, including increasing awareness of 6 asthma as a chronic illness, its symptoms, the role 7 of both indoor and outdoor environmental factors 8 that exacerbate the disease, and other factors that 9 affect its exacerbations and severity. The goals of 10 the government and its partners in the nonprofit 11 and private sectors should include reducing the num-12 ber and severity of asthma attacks, its financial bur-13 den, and the health disparities associated with asth-14 ma. 15 SEC. 3. FAMILY ASTHMA CLINICAL AND ENVIRONMENTAL 16 HEALTH RESEARCH GRANTS. 17 Part P of title III of the Public Health Service Act (42 U.S.C. 280g et seq.) is amended by adding at the end 18 19 the following: 20 "SEC. 3990. FAMILY ASTHMA CLINICAL AND ENVIRON-21 MENTAL HEALTH RESEARCH GRANT PRO-22 GRAM. 23 "(a) Purposes.—The purposes of this section are to

provide authority to award grants to eligible entities serv-

ing a medically underserved population (as defined in sec-

1	tion 330(b)(3)) for the conduct of pilot projects to prevent
2	and control asthma symptoms and to reduce asthma at-
3	tacks in families containing individuals with asthma
4	through activities which may include—
5	"(1) researching and developing novel interven-
6	tions to reduce the burden of asthma, improve dis-
7	ease control, assist with the management of asthma
8	exacerbations by patients and their families, and
9	prevent asthma exacerbations;
10	"(2) utilizing the electronic medical record, tele-
11	health, and other novel electronic communications to
12	prevent acute asthma attacks;
13	"(3) facilitating communication of intervention
14	and prevention information to individuals with asth-
15	ma and their families and caregivers;
16	"(4) expanding the understanding of environ-
17	mental and other factors that cause and contribute
18	to the burden of asthma;
19	"(5) collecting and analyzing data in order to
20	determine the incidence, prevalence, and severity of
21	asthma and associated risk factors; and
22	"(6) expanding data collection of research into
23	the genetic susceptibility to asthma.
24	"(b) Authority to Make Grants.—

- 1 "(1) IN GENERAL.—The Secretary, acting 2 through the Director of the National Institutes of 3 Health, shall award grants to eligible entities to 4 carry out pilot projects consistent with the activities 5 described in subsection (a).
 - "(2) AWARDING OF GRANTS.—In awarding the grants under paragraph (1), the Secretary shall—
 - "(A) give priority to entities that serve a medically underserved population; and
 - "(B) give consideration to an adequate rural-urban distribution, so as to gain better information about asthma at the national level.
 - "(3) COORDINATION OF AGENCIES.—The National Institute of Environmental Health Sciences (which shall be the lead agency for purposes of activities carried out under this section), in coordination with the National Heart, Lung, and Blood Institute, the National Institute of Allergy and Infectious Diseases, and the National Institute of Child Health and Human Development, shall administer grants to be utilized by entities performing research of the type described in subsection (a). Such Institutes shall coordinate in writing a Request for Applications, reviewing applications, and providing admin-

1	istrative oversight for the program carried out under
2	this section.
3	"(c) Eligibility.—To be eligible to receive a grant
4	under subsection (b), an entity shall be—
5	"(1) a hospital, including children's hospitals;
6	"(2) a community health center;
7	"(3) a medical school;
8	"(4) a nonprofit institution; or
9	"(5) another entity, as designated by the Sec-
10	retary.
11	"(d) Application.—
12	"(1) IN GENERAL.—An eligible entity shall sub-
13	mit an application to the Director of the National
14	Institutes of Health for a grant under this section
15	at such time, in such manner, and accompanied by
16	such information as such Director may require.
17	"(2) Required information.—An application
18	submitted under this subsection shall, to the extent
19	practicable—
20	"(A) include information demonstrating
21	the prevalence of chronic asthma among the
22	population to be served by the applicant on at
23	least a State level basis and where practicable,
24	in areas and localities within the State;

	<u> </u>
1	"(B) provide assurance that the applicant
2	will establish consistent communication with pa-
3	tients using the Internet or telephone for the
4	prompt transmission of patient information re-
5	lated to symptoms and conditions, such as peak
6	flow meter measurements;
7	"(C) provide assurance that enrollees will
8	have baseline and ongoing medical data col-
9	lected, including data related to pulmonary
10	function and skin or in vitro testing for sen-
11	sitization to allergies;
12	"(D) propose novel approaches to studying
13	the gene-environment interaction of the patients
14	and have the capacity to engage in such data
15	collection, or partner with an institution with
16	such a capacity;
17	"(E) contain assurances that the applicant
18	will communicate in a manner designed to pre-
19	serve patient confidentiality, with at least 1 of
20	the Asthma Clinical Centers of the National In-
21	stitutes of Health; and
22	"(F) provide assurances that the entity
23	can effectively coordinate care between physi-
24	cians, including asthma specialists, nurses, al-

lied health professionals, community health

1	workers, nonprofit organizations, and the other
2	entities responsible for implementing the pilot
3	project involved.
4	"(3) Collaboration with local institu-
5	TIONS.—An eligible entity under this section is en-
6	couraged to—
7	"(A) collaborate with 1 or more Head
8	Start programs to identify children and families
9	with asthma within the geographic area of the
10	applicant;
11	"(B) collaborate with local school districts
12	to recruit children with physician-diagnosed
13	asthma; and
14	"(C) partner with local, community-based
15	nonprofit organizations to identify children and
16	families with asthma within the geographic area
17	of the applicant.
18	"(e) Use of Funds.—
19	"(1) In general.—An eligible entity shall use
20	amounts received under a grant under this section to
21	carry out the purposes described in subsection (a),
22	including—
23	"(A) conducting an assessment of the pa-
24	tients served to determine possible contributors
25	to asthma exacerbations in the indoor and out-

door environments, including exposure to diesel and other particles, ozone and other gases, gaseous pollutants and allergens, mold, and other indoor pollutants;

- "(B) implementing interventions regarding indoor and outdoor environments to reduce the severity and persistence of asthma;
- "(C) developing and maintaining questionnaires completed by the patients, or the parents or guardians of the patients, regarding their respective occupations and personal exposure history, in order to increase the understanding of factors that contribute to asthma prevalence; and
- "(D) conducting other research as designated by the Director of the National Institutes of Health, particularly in areas that will advance knowledge of the factors that contribute to asthma.
- "(2) Research of significant interest.—
 An eligible entity is encouraged to conduct research under this section on the interactions between environmental exposures and genetic susceptibilities that contribute to the development or exacerbation of asthma.

1	"(f) Protection of Information.—The Secretary
2	shall ensure the protections of individual health privacy
3	under this section consistent with the regulations promul-
4	gated under section 264(c) of the Health Insurance Port-
5	ability and Accountability Act of 1996.
6	"(g) Authorization of Appropriations.—There
7	are authorized to be appropriated \$10,000,000 for each
8	of fiscal years 2006 through 2010 to carry out this sec-
9	tion.".
10	SEC. 4. NATIONAL ASTHMA EDUCATION AND PREVENTION
11	PROGRAM OF THE NATIONAL HEART, LUNG
12	AND BLOOD INSTITUTE.
13	Part C of title IV of the Public Health Service Act
14	(42 U.S.C. 285 et seq.) is amended by inserting after sec-
15	tion 424B the following:
16	"SEC. 424C. EXPANSION OF THE NATIONAL ASTHMA EDU-
17	
	CATION AND PREVENTION PROGRAM.
18	CATION AND PREVENTION PROGRAM. "(a) Development of a National Asthma Ac-
18 19 20	"(a) Development of a National Asthma Ac-
19	"(a) Development of a National Asthma Action Plan.—
19 20	"(a) Development of a National Asthma Action Plan.— "(1) In general.—In addition to any other
19 20 21	"(a) Development of a National Asthma Action Plan.— "(1) In General.—In addition to any other authorization of appropriation available to the National Asthma Action Plan.—

as the 'Program'), there is authorized to be appro-

1	priated to such Institute \$1,000,000 for each of fis-
2	cal years 2006 through 2010 to develop a National
3	Asthma Action Plan.
4	"(2) Use of appropriations.—The amount
5	appropriated under paragraph (1) shall be used to
6	fund the report by the Program described under
7	subsection (b).
8	"(b) Report to Congress.—
9	"(1) In General.—Not later than 2 years
10	after the date of enactment of the Family Asthma
11	Act, the Program shall, in consultation with patient
12	groups, nonprofit organizations, medical societies,
13	and other relevant governmental and nongovern-
14	mental entities that participate in the Program, sub-
15	mit to Congress a report that—
16	"(A) catalogs, with respect to asthma pre-
17	vention, management, and surveillance—
18	"(i) the activities of the Federal Gov-
19	ernment, including an assessment of the
20	progress of the Federal Government and
21	States, with respect to achieving the goals
22	of the Healthy People 2010 initiative; and
23	"(ii) the activities of other entities
24	that participate in the Program, including

1	nonprofit organizations, patient advocacy
2	groups, and medical societies; and
3	"(B) makes recommendations for the fu-
4	ture direction of asthma activities, in consulta-
5	tion with researchers from the National Insti-
6	tutes of Health and other member bodies of the
7	National Asthma Education and Prevention
8	Program who are qualified to review and ana-
9	lyze data and evaluate interventions, includ-
10	ing—
11	"(i) how the Federal Government may
12	improve its response to asthma;
13	"(ii) how the Federal Government
14	may continue, expand, and improve its pri-
15	vate-public partnerships with respect to
16	asthma;
17	"(iii) steps that may be taken to re-
18	duce the—
19	"(I) morbidity, mortality, and
20	overall prevalence of asthma;
21	"(II) financial burden of asthma
22	on society;
23	"(III) burden of asthma on dis-
24	proportionately affected areas, par-
25	ticularly those in medically under-

1	served populations (as defined in sec-
2	tion $330(b)(3)$; and
3	"(IV) burden of asthma as a
4	chronic disease;
5	"(iv) identify programs that have
6	achieved the steps described under clause
7	(iii), and steps that may be taken to ex-
8	pand such programs to benefit larger pop-
9	ulations; and
10	"(v) recommendations for future re-
11	search and interventions.
12	"(2) Updates to congress.—
13	"(A) Congressional request.—During
14	the 5-year period following the submission of
15	the report under paragraph (1), the Program
16	shall submit updates and revisions of the report
17	upon the request of Congress.
18	"(B) FIVE-YEAR REEVALUATION.—At the
19	end of the 5-year period following the submis-
20	sion of the report under paragraph (1), the
21	Program shall evaluate its analyses and rec-
22	ommendations under such report and determine
23	whether a new report to Congress is necessary,
24	and make appropriate recommendations to Con-
25	gress.''.

1	SEC. 5. ASTHMA-RELATED ACTIVITIES OF THE CENTERS
2	FOR DISEASE CONTROL AND PREVENTION.
3	Section 317I of the Public Health Service Act (42
4	U.S.C. 247b–10) is amended to read as follows:
5	"SEC. 317I. ASTHMA-RELATED ACTIVITIES OF THE CENTERS
6	FOR DISEASE CONTROL AND PREVENTION.
7	"(a) Program for Providing Information and
8	EDUCATION TO THE PUBLIC.—The Secretary, acting
9	through the Director of the Centers for Disease Control
10	and Prevention, shall collaborate with State and local
11	health departments to conduct activities, including the
12	provision of information and education to the public re-
13	garding asthma including—
14	"(1) deterring the harmful consequences of un-
15	controlled asthma; and
16	"(2) disseminating health education and infor-
17	mation regarding prevention of asthma episodes and
18	strategies for managing asthma.
19	"(b) Compilation of Data.—The Secretary, acting
20	through the Director of the Centers for Disease Control
21	and Prevention, shall, in cooperation with State and local
22	public health officials—
23	"(1) conduct asthma surveillance activities to
24	collect data on the prevalence and severity of asth-
25	ma, the effectiveness of public health asthma inter-

1	ventions, and the quality of asthma management, in-
2	cluding—
3	"(A) collection of sample household data
4	on the local burden of asthma; and
5	"(B) surveillance of sample health care fa-
6	cilities; and
7	"(2) compile and annually publish data regard-
8	ing—
9	"(A) the prevalence and incidence of chil-
10	dren suffering with asthma in each State and,
11	to the extent practicable, at the county level;
12	"(B) the childhood mortality rate associ-
13	ated with asthma nationally and in each State
14	and, to the extent practicable, at the county
15	level;
16	"(C) the number of hospital admissions
17	and emergency department visits by children
18	associated with asthma nationally and in each
19	State and, to the extent practicable, at the
20	county level; and
21	"(D) the prevalence and incidence of adult
22	asthma, the adult mortality rate, and the num-
23	ber of hospital admissions and emergency de-
24	partment visits by adults associated with asth-

- 1 ma nationally and in each State and, to the ex-
- 2 tent practicable, at the county level.
- 3 "(c) Coordination of Data Collection.—The
- 4 Director of the Centers for Disease Control and Preven-
- 5 tion, in conjunction with State and local health depart-
- 6 ments, shall coordinate data collection activities under
- 7 subsection (b)(2) so as to maximize comparability of re-
- 8 sults.
- 9 "(d) Collaboration.—
- 10 "(1) IN GENERAL.—The Centers for Disease
- 11 Control and Prevention are encouraged to collabo-
- 12 rate with national, State, and local nonprofit organi-
- zations to provide information and education about
- asthma, and to strengthen such collaborations when
- possible.
- 16 "(2) Specific activities.—The Division of
- 17 Adolescent and School Health is encouraged to ex-
- pand its activities with non-Federal partners, espe-
- cially State-level entities.
- 20 "(e) Addition to any
- 21 other authorization of appropriations that is available to
- 22 the Centers for Disease Control and Prevention for the
- 23 purpose of carrying out this section, there is authorized
- 24 to be appropriated to such Centers \$5,000,000 for each

- of fiscal years 2006 through 2010 for the purpose of car-2 rying out this section.". SEC. 6. FELLOWSHIP TRAINING TO IMPROVE ASTHMA 4 CARE. 5 Part C of title IV of the Public Health Service Act 6 (42 U.S.C. 285 et seq.) is amended by inserting after sec-7 tion 463B the following: 8 "SEC. 463C. FELLOWSHIP TRAINING TO IMPROVE ASTHMA 9 CARE. 10 "(a) Fellowship Training Program.— 11 "(1) In general.—The Director of the Insti-12 tute shall establish individual and institutional train-13 ing grants for education and training of healthcare 14 providers, including asthma specialists, researchers, 15 and educators on the role of environmental factors 16 in the development and prevention of asthma and re-17 current asthma attacks, as well as methods to re-18 duce such factors, including knowledge of treatment 19 as recommended by the National Asthma Education 20 and Prevention Program guidelines. 21 22
 - "(2) Name of training grants.—The training grants awarded under paragraph (1) shall be named in honor of Dr. Irving J. Selikoff for his leadership in inaugurating the environmental medicine movement.

24

- 1 "(b) AUTHORIZATION OF APPROPRIATIONS.—There
- 2 are authorized to be appropriated \$2,000,000 for each of
- 3 fiscal years 2006 through 2010 to carry out this section.".

 \bigcirc