#### 109TH CONGRESS 1ST SESSION

# H. R. 4322

To provide for Indian trust asset management reform and resolution of historical accounting claims, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 15, 2005

Mr. Pombo (for himself and Mr. Rahall) introduced the following bill; which was referred to the Committee on Resources

### A BILL

To provide for Indian trust asset management reform and resolution of historical accounting claims, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Indian Trust Reform Act of 2005".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—SETTLEMENT OF LITIGATION CLAIMS

Sec. 101. Findings.

Sec. 102. Definitions.

- Sec. 103. Individual Indian Accounting Claim Settlement Fund.
- Sec. 104. General distribution.
- Sec. 105. Claims relating to share determination.
- Sec. 106. Claims relating to method of valuation.
- Sec. 107. Claims relating to constitutionality.
- Sec. 108. Attorneys' fees.
- Sec. 109. Waiver and release of claims.
- Sec. 110. Effect of title.

## TITLE II—INDIAN TRUST ASSET MANAGEMENT POLICY REVIEW COMMISSION

- Sec. 201. Establishment.
- Sec. 202. Membership.
- Sec. 203. Meetings and procedures.
- Sec. 204. Duties.
- Sec. 205. Powers.
- Sec. 206. Commission personnel matters.
- Sec. 207. Exemption from FACA.
- Sec. 208. Authorization of appropriations.
- Sec. 209. Termination of Commission.

### TITLE III—INDIAN TRUST ASSET MANAGEMENT DEMONSTRATION PROJECT ACT

- Sec. 301. Short title.
- Sec. 302. Definitions.
- Sec. 303. Establishment of demonstration project; selection of participating Indian tribes.
- Sec. 304. Indian trust asset management plan.
- Sec. 305. Effect of title.

### TITLE IV—FRACTIONAL INTEREST PURCHASE AND CONSOLIDATION PROGRAM

Sec. 401. Fractional interest program.

### TITLE V—RESTRUCTURING BUREAU OF INDIAN AFFAIRS AND OFFICE OF SPECIAL TRUSTEE

- Sec. 501. Purpose.
- Sec. 502. Definitions.
- Sec. 503. Under Secretary for Indian Affairs.
- Sec. 504. Transfer of functions of Assistant Secretary for Indian Affairs.
- Sec. 505. Office of Special Trustee for American Indians.
- Sec. 506. Hiring preference.
- Sec. 507. Authorization of appropriations.

#### TITLE VI—AUDIT OF INDIAN TRUST FUNDS

- Sec. 601. Audits and reports.
- Sec. 602. Authorization of appropriations.

# 1 TITLE I—SETTLEMENT OF 2 LITIGATION CLAIMS

3	SEC. 101. FINDINGS.
4	Congress finds that—
5	(1) Congress has appropriated tens of millions
6	of dollars for purposes of providing an historical ac-
7	counting of funds held in Individual Indian Money
8	accounts;
9	(2) as of the date of enactment of this Act, the
10	efforts of the Federal Government in conducting his-
11	torical accounting activities have provided informa-
12	tion regarding the feasibility and cost of providing a
13	complete historical accounting of IIM account funds;
14	(3) in the case of many IIM accounts, a com-
15	plete historical accounting—
16	(A) may be impossible because necessary
17	records and accounting data are missing or de-
18	stroyed;
19	(B) may take several years to perform even
20	if necessary records are available;
21	(C) may cost the United States hundreds
22	of millions and possibly several billion dollars;
23	and

1	(D) may be impossible to complete before
2	the deaths of many elderly IIM account bene-
3	ficiaries;
4	(4) without a complete historical accounting, it
5	may be difficult or impossible to ascertain the extent
6	of losses in an IIM account as a result of accounting
7	errors or mismanagement of funds, or the correct
8	amount of interest accrued or owned on the IIM ac-
9	count;
10	(5) the total cost to the United States of pro-
11	viding a complete historical accounting of an IIM ac-
12	count may exceed—
13	(A) the current balance of the IIM ac-
14	count;
15	(B) the total sums of money that have
16	passed through the IIM account; and
17	(C) the enforceable liability of the United
18	States for losses from, and interest in, the IIM
19	account;
20	(6)(A) the delays in obtaining an accounting
21	and in pursuing accounting claims in the case styled
22	Cobell v. Norton, Civil Action No. 96–1285 (RCL)
23	in the United States District Court for the District
24	of Columbia, have created a great hardship on IIM
25	account beneficiaries; and

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- (B) many beneficiaries and their representatives have indicated that they would rather receive monetary compensation than experience the continued frustration and delay associated with an accounting of transactions and funds in their IIM accounts;
- (7) it is appropriate for Congress, taking into consideration the findings under paragraphs (1) through (6), to provide benefits that are reasonably calculated to be fair and appropriate in lieu of performing an accounting of an IIM account, or assuming liability for errors in such an accounting, mismanagement of IIM account funds (including undetermined amounts of interest in IIM accounts, losses in which may never be discovered or quantified if a complete historical accounting cannot be performed), or breach of fiduciary duties with respect to the administration of IIM accounts, in order to transmute claims by the beneficiaries of IIM accounts for undetermined or unquantified accounting losses and interest to a fixed amount to be distributed to the beneficiaries of IIM accounts:
- (8) in determining the amount of the payments to be distributed as described in paragraph (7), Congress should take into consideration, in addition to

1	the factors described in paragraphs (1) through
2	(6)—
3	(A) the risks and costs to IIM account
4	beneficiaries, as well as any delay, associated
5	with the litigation of claims that will be resolved
6	by this title; and
7	(B) the benefits to IIM account bene-
8	ficiaries available under this title;
9	(9) the situation of the Osage Nation is unique
10	because, among other things, income from the min-
11	eral estate of the Osage Nation is distributed to in-
12	dividuals through headright interests that belong not
13	only to members of the Osage Nation, but also to
14	members of other Indian tribes, and to non-Indians;
15	and
16	(10) due to the unique situation of the Osage
17	Nation, the Osage Nation, on its own behalf, has
18	filed various actions in Federal district court and the
19	United States Court of Federal Claims seeking ac-
20	countings, money damages, and other legal and equi-
21	table relief
22	SEC. 102. DEFINITIONS.
23	In this title:
24	(1) ACCOUNTING CLAIM.—The term "account-
25	ing claim" means any claim for an historical ac-

- 1 counting of a claimant against the United States 2 under the Litigation.
- 3 (2) CLAIMANT.—The term "claimant" means
  4 any beneficiary of an IIM account (including an heir
  5 of such a beneficiary) that was living on the date of
  6 enactment of the American Indian Trust Fund Man7 agement Reform Act of 1994 (25 U.S.C. 4001 et
  8 seq.).
  - (3) IIM ACCOUNT.—The term "IIM account" means an Individual Indian Money account administered by the Bureau of Indian Affairs.
- 12 (4) LITIGATION.—The term "Litigation" means 13 the case styled Cobell v. Norton, Civil Action No. 14 96–1285 (RCL) in the United States District Court 15 for the District of Columbia.
  - (5) Secretary.—The term "Secretary" means the Secretary of the Treasury.
  - (6) SETTLEMENT FUND.—The term "Settlement Fund" means the fund established by section 103(a).
  - (7) SPECIAL MASTER.—The term "Special Master" means the special master appointed by the Secretary under section 103(b) to administer the Settlement Fund.

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#### SEC. 103. INDIVIDUAL INDIAN ACCOUNTING CLAIM SETTLE-2 MENT FUND. 3 (a) Establishment.— 4 (1) In General.—There is established in the 5 general fund of the Treasury a fund, to be known as the "Individual Indian Accounting Claim Settle-6 7 ment Fund". 8 (2) Initial Deposit.—The Secretary shall de-9 posit into the Settlement Fund to carry out this title 10 not less than 11 ],000,000,000 from funds \$[ 12 appropriated under section 1304 of title 31, United 13 States Code. 14 (b) Special Master.—As soon as practicable after the date of enactment of this Act, the Secretary shall ap-15 point a Special Master to administer the Settlement Fund in accordance with this title. 18 (c) Distribution.— 19 (1) IN GENERAL.—The Special Master shall use 20 not less than 80 percent of amounts in the Settle-21 ment Fund to make payments to claimants in ac-22 cordance with section 104. 23 (2) METHOD OF VALUATION AND CONSTITU-24 TIONAL CLAIMS.—The Special Master may use not 25 to exceed 12 percent of amounts in the Settlement

Fund to make payments to claimants described in—

1	(A) section	n 106; or		
2	(B) section	n 107.		
3	(3) ATTORNEY	ys' fees.—'	The Specia	al Master
4	may use	not	to	exceed
5	[	]percen	t of amour	nts in the
6	Settlement Fund to	make payme	ents to clai	mants for
7	attorneys' fees in ac	ecordance wit	h section 1	.08.
8	(d) Costs of Admi	NISTRATION	—The Secr	retary may
9	use not more than [_			percent of
10	amounts in the Settlemen	nt Fund to pa	y the costs	s of—
11	(1) administeri	ng the Settle	ment Fund	d; and
12	(2) otherwise c	arrying out t	his title.	
13	SEC. 104. GENERAL DISTR	RIBUTION.		
14	(a) Payments to C	LAIMANTS.—	_	
15	(1) In General	AL.—Not late	er than 1	year after
16	the date on which	the Secreta	ry publish	es in the
17	Federal Register th	he regulation	s describe	d in sub-
18	section (d), the Sp	pecial Master	shall dis	tribute to
19	each claimant from	the Settleme	ent Fund a	ın amount
20	equal to the sum of	<u></u>		
21	(A) the pe	er capita sha	re of the cl	laimant of
22	<b>\$</b> [	],	000,000,00	00 of the
23	amounts descri	bed in section	n 103(c)(1	); and
24	(B)			of
25	<b>\$</b> [	],	000,000,00	00 of the

1 amounts described in section 103(c)(1), the ad-2 ditional share of the claimant, to be determined 3 in accordance with a formula established by the 4 Secretary under subsection (d)(1). (2) Heirs of Claimants.— 6 (A) IN GENERAL.—An heir of a claimant 7 shall receive the entire amount distributed to 8 the claimant under paragraphs (1) and (3). 9 (B) Multiple Heirs.—If a claimant has 10 more than 1 heir, the amount distributed to the 11 claimant under paragraphs (1) and (3) shall be 12 divided equally among the heirs of the claimant. 13 (3) Residual amounts.—After making each 14

- (3) Residual Amounts.—After making each distribution required under sections 106, 107, and 108, the Special Master shall distribute to claimants the remainder of the amounts described in paragraphs (2) and (3) of section 103(c), in accordance with paragraph (1)(B).
- 19 (b) REQUIREMENT FOR DISTRIBUTION.—The Special
  20 Master shall not make a distribution to a claimant under
  21 subsection (a) until the claimant executes a waiver and
  22 release of accounting claims against the United States in
  23 accordance with section 109.
- 24 (c) Location of Claimants.—

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1	(1) Responsibility of secretary of the
2	INTERIOR.—The Secretary of the Interior shall pro-
3	vide to the Special Master any information, includ-
4	ing IIM account information, that the Special Mas-
5	ter determines to be necessary to—
6	(A) identify any claimant under this title;
7	or
8	(B) apply a formula established by the
9	Secretary under subsection (d).
10	(2) Claimants of unknown location.—
11	(A) In General.—The Special Master
12	shall deposit in an account, for future distribu-
13	tion, amounts under this title for each claimant
14	who—
15	(i) is entitled to receive a distribution
16	under this title, as determined by the Spe-
17	cial Master; and
18	(ii) has not been located by the Spe-
19	cial Master as of the date on which a dis-
20	tribution is required under subsection
21	(a)(1).
22	(B) Location of claimants.—
23	(i) Responsibility of secretary
24	OF THE INTERIOR.—The Secretary of the
25	Interior shall provide to the Special Master

any information and assistance necessary to locate a claimant described in subparagraph (A)(ii).

(ii) Contracts.—The Special Master may enter into contracts with an Indian tribe or an organization representing individual Indians in order to locate a claimant described in subparagraph (A)(ii).

#### (d) REGULATIONS.—

- (1) In GENERAL.—The Secretary shall promulgate any regulations that the Secretary determines to be necessary to carry out this title, including regulations establishing a formula to determine the share of each claimant of payments under subsection (a)(1).
- (2) Factors for consideration.—In developing the formula described in paragraph (1), the Secretary shall take into consideration the amount of funds that have passed through the IIM account of each claimant during the period beginning on January 1, 1980, and ending on December 31, 2005, or another period, as the Secretary determines to be appropriate.

#### 1 SEC. 105. CLAIMS RELATING TO SHARE DETERMINATION.

- 2 (a) In General.—Subject to subsection (b), any
- 3 claimant may seek judicial review of the determination of
- 4 the Special Master with respect to the amount of a share
- 5 payment of a claimant under section 104(a)(1).
- 6 (b) Requirements.—A claimant shall file a claim
- 7 under subsection (a)—
- 8 (1) not later than 180 days after the date of re-
- 9 ceipt of a notice by the claimant under subsection
- (c); and
- 11 (2) in the United States district court for the
- district in which the claimant resides.
- 13 (c) Notice.—The Secretary shall provide to each
- 14 claimant a notice of the right of any claimant to seek judi-
- 15 cial review of a determination of the Special Master with
- 16 respect to the amount of the share payment of the claim-
- 17 ant under section 105.
- 18 (d) Subsequent Appeals.—A claim relating to a
- 19 determination of a United States district court relating
- 20 to an appeal under subsection (a) shall be filed only in
- 21 the United States Court of Appeals for the District of Co-
- 22 lumbia.
- 23 SEC. 106. CLAIMS RELATING TO METHOD OF VALUATION.
- 24 (a) IN GENERAL.—Not later than 1 year after the
- 25 date of enactment of this Act, a claimant may seek judicial

- 1 review of the method of distribution of a payment to the
- 2 claimant under section 104(a).
- 3 (b) Requirements.—A claim under subsection
- 4 (a)—
- 5 (1) shall not be filed as part of a class action
- 6 claim against any party; and
- 7 (2) shall be filed only in the United States
- 8 Court of Federal Claims.
- 9 (c) AVAILABLE AMOUNTS.—
- 10 (1) In General.—The Special Master shall use
- only amounts described in section 103(c)(2)(A) to
- satisfy an award under a claim under this section.
- 13 (2) Payments to claimants.—A claimant
- that files a claim under this subsection shall not be
- eligible to receive a distribution under section
- 16 104(a).
- 17 (d) Effect of Claim.—The filing of a claim under
- 18 this section shall be considered to be a waiver by the claim-
- 19 ant of any right to an award under section 104.
- 20 SEC. 107. CLAIMS RELATING TO CONSTITUTIONALITY.
- 21 (a) IN GENERAL.—Any claimant may seek judicial
- 22 review in the United States District Court for the District
- 23 of Columbia of the constitutionality of the application of
- 24 this title to an individual claimant.
- 25 (b) Procedure.—

1	(1) Judicial Panel.—A claim under this sec-
2	tion shall be determined by a panel of 3 judges, to
3	be appointed by the chief judge of the United States
4	District Court for the District of Columbia.
5	(2) Consolidation of claims.—
6	(A) IN GENERAL.—The judicial panel may
7	consolidate claims under this section, as the ju-
8	dicial panel determines to be appropriate.
9	(B) Prohibition of class action
10	CASES.—A claim under this section shall not be
11	filed as part of a class action claim against any
12	party.
13	(3) Determination.—The judicial panel may
14	award a claimant such relief as the judicial panel de-
15	termines to be appropriate, including monetary com-
16	pensation.
17	(c) AVAILABLE AMOUNTS.—
18	(1) IN GENERAL.—The Special Master shall use
19	only amounts described in section $103(c)(2)(B)$ to
20	satisfy an award under a claim under this section.
21	(2) Payments to claimants.—A claimant
22	that files a claim under this subsection shall not be
23	eligible to receive a distribution under section

104(a).

1 (d) Effect of Claim.—The filing of a claim under 2 this section shall be considered to be a waiver by the claim-3 ant of any right to an award under section 104. SEC. 108. ATTORNEYS' FEES. 4 5 (a) In General.—The Special Master may use amounts described in section 103(c)(3) to make payments 6 to claimants for costs and attorneys' fees incurred under 8 the Litigation before the date of enactment of this Act, or in connection with a claim under section 104, at a rate 10 not to exceed \$[ ] per hour. 11 (b) Requirements.— 12 (1) In General.—The Special Master may 13 make a payment under subsection (a) only if, as of 14 the date on which the Special Master makes the pay-15 ment, the applicable costs and attorneys' fees have 16 not been paid by the United States pursuant to a 17 court order. 18 (2) ACTION BY ATTORNEYS.—To receive a pay-19 ment under subsection (a), an attorney of the claim-20 ant shall submit to the Special Master a written 21 claim for costs or fees under the Litigation. 22 SEC. 109. WAIVER AND RELEASE OF CLAIMS. 23 (a) In General.—In order to receive an award

under this title, a claimant shall execute and submit to

1	the Special Master a waiver and release of claims under
2	this section.
3	(b) Contents.—A waiver and release under sub-
4	section (a) shall contain a statement that the claimant
5	waives and releases the United States (including any offi-
6	cer, official, employee, or contractor of the United States)
7	from any legal or equitable claim under Federal, State,
8	or other law (including common law) relating to any ac-
9	counting of funds in the IIM account of the claimant on
10	or before the date of enactment of this Act.
11	SEC. 110. EFFECT OF TITLE.
12	(a) Substitution of Benefits.—
13	(1) In general.—The benefits provided under
14	this title shall be considered to be provided in lieu
15	of any claims under Federal, State, or other law
16	originating before the date of enactment of this Act
17	for—
18	(A) losses as a result of accounting errors
19	relating to funds in an IIM account;
20	(B) mismanagement of funds in an IIM
21	account; or
22	(C) interest accrued or owed in connection
23	with funds in an IIM account.
24	(2) Limitation of claims.—Except as pro-
25	vided in this title and notwithstanding any other

provision of law, a claimant shall not maintain an action in any Federal, State, or other court for an accounting claim originating before the date of enactment of this Act.

#### (3) Jurisdiction of courts.—

- (A) IN GENERAL.—Except as otherwise provided in this title, no court shall have jurisdiction over a claim filed by an individual or group for the historical accounting of funds in an IIM account on or before the date of enactment of this Act, including any such claim that is pending on the date of enactment of this Act.
- (B) LIMITATION.—This paragraph does not prevent a court from ordering an accounting in connection with an action relating to the mismanagement of trust resources that are not funds in an IIM account on or before the date of enactment of this Act.
- 19 (b) ACCEPTANCE AS WAIVER.—The acceptance by a 20 claimant of a benefit under this title shall be considered 21 to be a waiver by the claimant of any accounting claim 22 that the claimant has or may have relating to the IIM 23 account of the claimant.
- (c) RECEIPT OF PAYMENTS HAVE NO IMPACT ONBENEFITS UNDER OTHER FEDERAL PROGRAMS.—The

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1	receipt of a payment by a claimant under this title shall
2	not be—
3	(1) subject to Federal or State income tax; or
4	(2) treated as benefits or otherwise taken into
5	account in determining the eligibility of the claimant
6	for, or the amount of benefits under, any other Fed-
7	eral program, including the social security program,
8	the medicare program, the medicaid program, the
9	State children's health insurance program, the food
10	stamp program, or the Temporary Assistance for
11	Needy Families program.
12	(d) CERTAIN CLAIMS.—Nothing in this title pre-
13	cludes any court from granting any legal or equitable relief
14	in an action by an Indian tribe or Indian nation against
15	the United States, or an officer of the United States, filed
16	or pending on or before the date of enactment of this Act
17	seeking an accounting, money damages, or any other relief
18	relating to a tribal trust account or trust asset or resource.
19	TITLE II—INDIAN TRUST ASSET
20	MANAGEMENT POLICY RE-
21	VIEW COMMISSION
22	SEC. 201. ESTABLISHMENT.
23	There is established a commission, to be known as

24 the "Indian Trust Asset Management Policy Review Com-

1	mission," (referred to in this title as the "Commission")
2	for the purposes of—
3	(1) reviewing trust asset management laws (in-
4	cluding regulations) in existence on the date of en-
5	actment of this Act governing the management and
6	administration of individual Indian and Indian tribal
7	trust assets;
8	(2) reviewing the management and administra-
9	tion practices of the Department of the Interior with
10	respect to individual Indian and Indian tribal trust
11	assets; and
12	(3) making recommendations to the Secretary
13	of the Interior and Congress for improving those
14	laws and practices.
15	SEC. 202. MEMBERSHIP.
16	(a) In General.—The Commission shall be com-
17	posed of 12 members, of whom—
18	(1) 4 shall be appointed by the President;
19	(2) 2 shall be appointed by the Majority Leader
20	of the Senate;
21	(3) 2 shall be appointed by the Minority Leader
22	of the Senate;
23	(4) 2 shall be appointed by the Speaker of the
24	House of Representatives, and

1	(5) 2 shall be appointed by the Minority Leader
2	of the House of Representatives.
3	(b) QUALIFICATIONS.—The membership of the Com-
4	mission shall include—
5	(1) at least 6 members who are representatives
6	of federally recognized Indian tribes with reservation
7	land or other trust land that is managed for—
8	(A) grazing;
9	(B) fishing; or
10	(C) crop, timber, mineral, or other re-
11	source production purposes;
12	(2) at least 1 member (including any member
13	described in paragraph (1)) who is or has been the
14	beneficial owner of an individual Indian monies ac-
15	count; and
16	(3) at least 4 members who have experience
17	in—
18	(A) Indian trust resource (excluding a fi-
19	nancial resource) management;
20	(B) fiduciary investment management;
21	(C) financial asset management; and
22	(D) Federal law and policy relating to In-
23	dians.
24	(c) Date of Appointments.—

1	(1) In general.—The appointment of a mem-
2	ber of the Commission shall be made not later than
3	90 days after the date of enactment of this Act.
4	(2) Failures to appoint.—A failure to make
5	an appointment in accordance with paragraph (1)
6	shall not affect the powers or duties of the Commis-
7	sion if sufficient members are appointed to establish
8	a quorum.
9	(d) Term; Vacancies.—
10	(1) TERM.—A member shall be appointed for
11	the life of the Commission.
12	(2) Vacancies.—A vacancy on the Commis-
13	sion—
14	(A) shall not affect the powers or duties of
15	the Commission; and
16	(B) shall be filled in the same manner as
17	the original appointment was made.
18	SEC. 203. MEETINGS AND PROCEDURES.
19	(a) Initial Meeting.—Not later than 150 days
20	after the date of enactment of this Act, the Commission
21	shall hold the initial meeting of the Commission to—
22	(1) elect a Chairperson; and
23	(2) establish procedures for the conduct of busi-
24	ness of the Commission, including public hearings.

1	(b) Subsequent Meetings.—The Commission shall
2	meet at the call of the Chairperson.
3	(c) Quorum.—7 members of the Commission shall
4	constitute a quorum, but a lesser number of members may
5	hold hearings.
6	(d) Chairperson.—The Commission shall elect a
7	Chairperson from among the members of the Commission.
8	SEC. 204. DUTIES.
9	(a) Reviews and Assessments.—The Commission
10	shall review and assess—
11	(1) Federal laws (including regulations) appli-
12	cable or relating to the management and administra-
13	tion of Indian trust assets; and
14	(2) the practices of the Department of the Inte-
15	rior relating to the management and administration
16	of Indian trust assets.
17	(b) Consultation.—In conducting the reviews and
18	assessments under subsection (a), the Commission shall
19	consult with—
20	(1) the Secretary of the Interior;
21	(2) federally recognized Indian tribes; and
22	(3) organizations that represent the interests of
23	individual owners of Indian trust assets.

1	(c) RECOMMENDATIONS.—After conducting the re-
2	views and assessments under subsection (a), the Commis-
3	sion shall develop recommendations with respect to—
4	(1) changes to Federal law that would improve
5	the management and administration of Indian trust
6	assets by the Secretary of the Interior;
7	(2) changes to Indian trust asset management
8	and administration practices that would—
9	(A) better protect and conserve Indian
10	trust assets;
11	(B) improve the return on those assets to
12	individual Indian and Indian tribal bene-
13	ficiaries; or
14	(C) improve the level of security of indi-
15	vidual Indian and Indian tribal money account
16	data and assets; and
17	(3) proposed Indian trust asset management
18	standards that are consistent with any Federal law
19	that is otherwise applicable to the management and
20	administration of the assets.
21	(d) Report.—Not later than 2 years after the date
22	on which the Commission holds the initial meeting, the
23	Commission shall submit to the Committee on Indian Af-
24	fairs of the Senate, the Committee on Resources of the

House of Representatives, and the Secretary of the Inte-2 rior a report that includes— 3 (1) an overview and the results of the reviews and assessments under subsection (a); and (2) any recommendations of the Commission 6 under subsection (c). 7 SEC. 205. POWERS. 8 (a) Hearings.—The Commission may hold such hearings, meet and act at such times and places, take such 10 testimony, and receive such evidence as the Chairperson determines to be appropriate to carry out this title. 12 (b) Information From Federal Agencies.— 13 (1) In General.—The Commission may secure 14 directly from a Federal agency such information as 15 the Chairperson determines to be necessary to carry 16 out this title. 17 (2) Provision of information.—On request 18 of the Chairperson, the head of a Federal agency 19 shall provide information to the Commission. 20 (c) Access to Personnel.—For purposes of car-21 rying out this title, the Commission shall have reasonable access to staff responsible for Indian trust asset manage-23 ment and administration of— 24 (1) the Department of the Interior; 25 (2) the Department of the Treasury; and

1	(3) the Department of Justice.
2	(d) Postal Services.—The Commission may use
3	the United States mail in the same manner and under the
4	same conditions as other Federal agencies.
5	(e) Gifts.—The Commission may accept, use, and
6	dispose of gifts or donations of services or property to the
7	same extent and under the same conditions as other Fed-
8	eral agencies.
9	SEC. 206. COMMISSION PERSONNEL MATTERS.
10	(a) Compensation of Members.—
11	(1) Non-federal employees.—A member of
12	the Commission who is not an officer or employee of
13	the Federal Government shall be compensated at a
14	rate equal to the daily equivalent of the annual rate
15	of basic pay prescribed for level IV of the Executive
16	Schedule under section 5315 of title 5, United
17	States Code, for each day (including travel time)
18	during which the member is engaged in the perform-
19	ance of the duties of the Commission.
20	(2) Federal employees.—A member of the
21	Commission who is an officer or employee of the
22	Federal Government shall serve without compensa-
23	tion in addition to the compensation received for the
24	services of the member as an officer or employee of

the Federal Government.

1 (b) Travel Expenses.—A member of the Commis-2 sion shall be allowed travel expenses, including per diem 3 in lieu of subsistence, at rates authorized for an employee of an agency under subchapter I of chapter 57 of title 5, United States Code, while away from home or regular place of business of the member in the performance of the 7 duties of the Commission. (c) Staff.— 8 9 (1) IN GENERAL.—The Chairperson may, with-10 out regard to the civil services laws (including regu-11 lations), appoint and terminate an executive director 12 and such other additional personnel as are necessary 13 to enable the Commission to perform the duties of 14 the Commission. 15 (2)CONFIRMATION OF EXECUTIVE DIREC-16 TOR.—The employment of an executive director shall 17 be subject to confirmation by the Commission. 18 (3) Compensation.— 19 (A) IN GENERAL.—Except as provided in 20 subparagraph (B), the Chairperson may fix the 21 compensation of the executive director and other personnel without regard to the provisions 22 23 of chapter 51 and subchapter III of title 5, 24 United States Code, relating to classification of

positions and General Schedule pay rates.

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1	(B) MAXIMUM RATE OF PAY.—The rate of
2	pay for the executive director and other per-
3	sonnel shall not exceed the rate payable for
4	level V of the Executive Schedule under section
5	5316 of title 5, United States Code.
6	SEC. 207. EXEMPTION FROM FACA.
7	The Federal Advisory Committee Act (5 U.S.C. App.)
8	shall not apply to the Commission if all hearings of the
9	Commission are held open to the public.
10	SEC. 208. AUTHORIZATION OF APPROPRIATIONS.
11	There are authorized to be appropriated such sums
12	as are necessary to carry out this title.
13	SEC. 209. TERMINATION OF COMMISSION.
14	The Commission and the authority of the Commis-
15	sion under this title shall terminate on the date that is
16	3 years after the date on which the Commission holds the
17	initial meeting of the Commission.
18	TITLE III—INDIAN TRUST ASSET
19	MANAGEMENT DEMONSTRA-
20	TION PROJECT ACT
21	SEC. 301. SHORT TITLE.
22	This title may be cited as the "Indian Trust Asset
23	Management Demonstration Project Act of 2005".

- 24 SEC. 302. DEFINITIONS.
- In this title:

1	(1) Project.—The term "Project" means the
2	Indian trust asset management demonstration
3	project established under section 303(a).
4	(2) OTHER INDIAN TRIBE.—The term "other
5	Indian tribe" means an Indian tribe that—
6	(A) is federally recognized;
7	(B) is not a section 131 Indian tribe; and
8	(C) submits an application under section
9	303(e).
10	(3) Secretary.—The term "Secretary" means
11	the Secretary of the Interior.
12	(4) Section 131 Indian Tribe.—The term
13	"section 131 Indian tribe" means any Indian tribe
14	that is participating in the demonstration project
15	under section 131 of title III, division E of the Con-
16	solidated Appropriations Act, 2005 (Public Law
17	108–447; 118 Stat. 2809).
18	SEC. 303. ESTABLISHMENT OF DEMONSTRATION PROJECT;
19	SELECTION OF PARTICIPATING INDIAN
20	TRIBES.
21	(a) In General.—The Secretary shall establish and
22	carry out an Indian trust asset management demonstra-
23	tion project, in accordance with this title.
24	(b) Selection of Participating Indian
25	Tribes.—

1	(1) Section 131 Indian Tribes.—A section
2	131 Indian tribe shall be eligible to participate in
3	the Project if the section 131 Indian tribe submits
4	to the Secretary an application under subsection (c).
5	(2) Other tribes.—
6	(A) IN GENERAL.—Any other Indian tribe
7	shall be eligible to participate in the Project
8	if—
9	(i) the other Indian tribe submits to
10	the Secretary an application under sub-
11	section (c); and
12	(ii) the Secretary approves the appli-
13	cation of the other Indian tribe.
14	(B) Limitation.—
15	(i) 30 or fewer applicants.—If 30
16	or fewer other Indian tribes submit appli-
17	cations under subsection (c), each of the
18	other Indian tribes shall be eligible to par-
19	ticipate in the Project.
20	(ii) More than 30 applicants.—
21	(I) IN GENERAL.—If more than
22	30 other Indian tribes submit applica-
23	tions under subsection (c), the Sec-
24	retary shall select 30 other Indian
25	tribes to participate in the Project.

1	(II) Preference.—In selecting
2	other Indian tribes under subclause
3	(I), the Secretary shall give preference
4	to other Indian tribes the applications
5	of which were first received by the
6	Secretary.
7	(3) Notice.—
8	(A) In General.—The Secretary shall
9	provide a written notice to each Indian tribe se-
10	lected to participate in the Project.
11	(B) Contents.—A notice under subpara-
12	graph (A) shall include—
13	(i) a statement that the application of
14	the Indian tribe has been approved by the
15	Secretary; and
16	(ii) a requirement that the Indian
17	tribe shall submit to the Secretary a pro-
18	posed Indian trust asset management plan
19	in accordance with section 304.
20	(e) Application.—
21	(1) In general.—To be eligible to participate
22	in the Project, an Indian tribe shall submit to the
23	Secretary a written application in accordance with
24	paragraph (2).

1	(2) REQUIREMENTS.—The Secretary shall take
2	into consideration an application under this sub-
3	section only if the application—
4	(A) includes a copy of a resolution or other
5	appropriate action by the governing body of the
6	Indian tribe, as determined by the Secretary, in
7	support of or authorizing the application;
8	(B) is received by the Secretary by the
9	date that is 180 days after the date of enact-
10	ment of this Act; and
11	(C) states that the Indian tribe is request-
12	ing to participate in the Project.
13	(d) Duration.—The Project shall remain in effect
14	for a period of 8 years after the date of enactment of this
15	Act.
16	SEC. 304. INDIAN TRUST ASSET MANAGEMENT PLAN.
17	(a) Proposed Plan.—
18	(1) Submission.—
19	(A) In General.—Not later than 120
20	days after the date on which an Indian tribe re-
21	ceives a notice from the Secretary under section
22	303(b)(3), the Indian tribe shall submit to the
23	Secretary a proposed Indian trust asset man-
24	agement plan in accordance with paragraph (2).
25	(B) Time limitations.—

1	(i) In general.—Except as provided
2	in clause (ii), any Indian tribe that fails to
3	submit the Indian trust asset management
4	plan of the Indian tribe by the date speci-
5	fied in subparagraph (A) shall no longer be
6	eligible to participate in the Project.
7	(ii) Extension.—The Secretary shall
8	grant an extension of not more than 60
9	days to an Indian tribe if the Indian tribe
10	submits a written request for such an ex-
11	tension before the date described in sub-
12	paragraph (A).
13	(2) Contents.—A proposed Indian trust asset
14	management plan shall include provisions that—
15	(A) identify the trust assets that will be
16	subject to the plan, including financial and non-
17	financial trust assets;
18	(B) establish trust asset management ob-
19	jectives and priorities for Indian trust assets
20	that are located within the reservation, or oth-
21	erwise subject to the jurisdiction, of the Indian
22	tribe;
23	(C) allocate trust asset management fund-
24	ing that is available for the Indian trust assets

1	subject to the plan in order to meet the trust
2	asset management objectives and priorities;
3	(D) if the Indian tribe has contracted or
4	compacted functions or activities under the In-
5	dian Self-Determination and Education Assist-
6	ance Act (25 U.S.C. 450 et seq.) relating to the
7	management of trust assets—
8	(i) identify the functions or activities
9	that are being performed by the Indian
10	tribe under the contracts or compacts; and
11	(ii) describe the proposed manage-
12	ment systems, practices, and procedures
13	that the Indian tribe will follow; and
14	(E) establish procedures for nonbinding
15	mediation or resolution of any dispute between
16	the Indian tribe and the United States relating
17	to the trust asset management plan.
18	(3) Authority of Indian Tribes to De-
19	VELOP SYSTEMS, PRACTICES, AND PROCEDURES.—
20	For purposes of preparing and carrying out a man-
21	agement plan under this section, an Indian tribe
22	that has compacted or contracted activities or func-
23	tions under the Indian Self-Determination and Edu-
24	cation Assistance Act (25 U.S.C. 450 et seq.), for

purposes of carrying out the activities or functions,

may develop and carry out trust asset management systems, practices, and procedures that differ from any such systems, practices, and procedures used by the Secretary in managing the trust assets if the systems, practices, and procedures of the Indian tribe meet the requirements of the laws, standards, and responsibilities described in subsection (c).

- (4) TECHNICAL ASSISTANCE AND INFORMATION.—The Secretary shall provide to an Indian tribe any technical assistance and information, including budgetary information, that the Indian tribe determines to be necessary for preparation of a proposed plan on receipt of a written request from the Indian tribe.
- (b) Approval and Disapproval of ProposedPlans.—

### 17 (1) Approval.—

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- (A) IN GENERAL.—Not later than 120 days after the date on which an Indian tribe submits a proposed Indian trust asset management plan under subsection (a), the Secretary shall approve or disapprove the proposed plan.
- (B) REQUIREMENTS FOR DISAPPROVAL.—

  The Secretary shall approve a proposed plan unless the Secretary determines that—

1	(i) the proposed plan fails to address
2	a requirement under subsection (a)(2);
3	(ii) the proposed plan includes 1 or
4	more provisions that are inconsistent with
5	subsection (c); or
6	(iii) the cost of implementing the pro-
7	posed plan exceeds the amount of funding
8	available for the management of trust as-
9	sets that would be subject to the proposed
10	plan.
11	(2) ACTION ON DISAPPROVAL.—
12	(A) Notice.—If the Secretary disapproves
13	a proposed plan under paragraph (1)(B), the
14	Secretary shall provide to the Indian tribe a
15	written notice of the disapproval, including any
16	reason why the proposed plan was disapproved.
17	(B) ACTION BY TRIBES.—An Indian tribe
18	the proposed plan of which is disapproved
19	under paragraph (1)(B) may resubmit an
20	amended proposed plan not later than 90 days
21	after the date on which the Indian tribe receives
22	the notice under subparagraph (A).
23	(3) Failure to approve or disapprove.—If
24	the Secretary fails to approve or disapprove a pro-
25	posed plan in accordance with paragraph (1), the

1	plan shall be considered to be disapproved under
2	clauses (i) and (ii) of paragraph (1)(B).
3	(4) Judicial Review.—An Indian tribe may
4	seek judicial review of the determination of the Sec-
5	retary in accordance with subchapter II of chapter
6	5, and chapter 7, of title 5, United States Code
7	(commonly known as the "Administrative Procedure
8	Act'') if—
9	(A) the Secretary disapproves the proposed
10	plan of the Indian tribe under paragraph (1) or
11	(3); and
12	(B) the Indian tribe has exhausted any
13	other administrative remedy available to the In-
14	dian tribe.
15	(c) Applicable Laws; Standards; Trust Re-
16	SPONSIBILITY.—
17	(1) APPLICABLE LAWS.—An Indian trust asset
18	management plan, and any activity carried out
19	under the plan, shall not be approved unless the pro-
20	posed plan is consistent with—
21	(A) all Federal treaties, statutes, regula-
22	tions, Executive orders, and court decisions that
23	are applicable to the trust assets, or the man-
24	agement of the trust assets, identified in the
25	plan; and

1	(B) all tribal laws that are applicable to
2	the trust assets, or the management of trust as-
3	sets, identified in the plan, except to the extent
4	that the laws are inconsistent with the treaties,
5	statutes, regulations, Executive orders, and
6	court decisions referred to in subparagraph (A).
7	(2) Standards.—Subject to the laws referred
8	to in paragraph (1)(A), an Indian trust asset man-
9	agement plan shall not be approved unless the Sec-
10	retary determines that the plan will—
11	(A) protect trust assets from loss, waste,
12	and unlawful alienation;
13	(B) promote the interests of the beneficial
14	owner of the trust asset;
15	(C) conform, to the maximum extent prac-
16	ticable, to the preferred use of the trust asset
17	by the beneficial owner, unless the use is incon-
18	sistent with a treaty, statute, regulation, Execu-
19	tive order, or court decision referred to in para-
20	graph (1)(A);
21	(D) protect any applicable treaty-based
22	fishing, hunting and gathering, and similar
23	rights relating to the use, access, or enjoyment
24	of a trust asset: and

1	(E) require that any activity carried out
2	under the plan be carried out in good faith and
3	with loyalty to the beneficial owner of the trust
4	asset.
5	(3) Trust responsibility.—An Indian trust
6	asset management plan shall not be approved unless
7	the Secretary determines that the plan is consistent
8	with the trust responsibility of the United States to
9	the Indian tribe and individual Indians.
10	(d) Termination of Plan.—
11	(1) In general.—An Indian tribe may termi-
12	nate an Indian trust asset management plan on any
13	date after the date on which a proposed Indian trust
14	asset management plan is approved by providing to
15	the Secretary—
16	(A) a notice of the intent of the Indian
17	tribe to terminate the plan; and
18	(B) a resolution of the governing body of
19	the Indian tribe authorizing the termination of
20	the plan.
21	(2) Effective date.—A termination of an In-
22	dian trust asset management plan under paragraph
23	(1) takes effect on October 1 of the first fiscal year
24	following the date on which a notice is provided to

the Secretary under paragraph (1)(A).

#### 1 SEC. 305. EFFECT OF TITLE.

- 2 (a) Liability.—Nothing in this title, or a trust asset
- 3 management plan approved under section 304, shall inde-
- 4 pendently diminish, increase, create, or otherwise affect
- 5 the liability of the United States or an Indian tribe partici-
- 6 pating in the Project for any loss resulting from the man-
- 7 agement of an Indian trust asset under an Indian trust
- 8 asset management plan.
- 9 (b) Effect on Other Laws.—Nothing in this title
- 10 amends or otherwise affects the application of any treaty,
- 11 statute, regulation, Executive order, or court decision that
- 12 is applicable to Indian trust assets or the management or
- 13 administration of Indian trust assets, including the Indian
- 14 Self-Determination and Education Assistance Act (25
- 15 U.S.C. 450 et seq.).
- 16 (c) Trust Responsibility.—Nothing in this title
- 17 diminishes or otherwise affects the trust responsibility of
- 18 the United States to Indian tribes and individual Indians.
- 19 TITLE IV—FRACTIONAL INTER-
- 20 EST PURCHASE AND CON-
- 21 **SOLIDATION PROGRAM**
- 22 SEC. 401. FRACTIONAL INTEREST PROGRAM.
- 23 Section 213 of the Indian Land Consolidation Act
- 24 (25 U.S.C. 2212) is amended—
- 25 (1) by redesignating subsection (d) as sub-
- section (h); and

- (2) by inserting after subsection (c) the fol-1
- 2 lowing:

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- 3 "(d) Purchase of Interests in Fractionated
- Indian Land.—
- "(1) INCENTIVES.—In acquiring an interest 5 6 under this section in any parcel of land that includes 7 undivided trust or restricted interests owned by not 8 less than 20 separate individuals, as determined by 9 the Secretary, the Secretary may include in the of-10 fered purchase price for the interest, in addition to 11 fair market value, an amount not less than \$100 12 and not to exceed \$350, as an incentive for the 13

owner to sell the interest to the Secretary.

- "(2) Sale of all trust or restricted in-TERESTS.—If an individual agrees to sell to the Secretary all trust or restricted interests owned by the individual, the Secretary may include in the offered purchase price, in addition to fair market value and the incentive described in paragraph (1), an amount not to exceed \$2,000, as the Secretary determines to be appropriate, taking into consideration the avoided costs to the United States of probating the estate of the individual or an heir of the individual.
- 24 "(e) Certain Parcels of Highly Fractionated
- Indian Land.—

1	"(1) Definition of Offeree.—In this sub-
2	section, the term 'offeree' does not include the In-
3	dian tribe that has jurisdiction over a parcel of land
4	for which an offer is made.
5	"(2) Offer to purchase.—
6	"(A) IN GENERAL.—If the Secretary deter-
7	mines that a tract of land consists of not less
8	than 200 separate undivided trust or restricted
9	interests, the Secretary may offer to purchase
10	the interests in the tract, in accordance with
11	this subsection, for an amount equal to the sum
12	of—
13	"(i) the fair market value of the inter-
14	ests; and
15	"(ii) an additional amount, to be de-
16	termined by the Secretary, not less than
17	triple the fair market value of the interest.
18	"(B) Requirement.—The Secretary shall
19	make an offer under subparagraph (A) not
20	later than 3 days before the date on which the
21	Secretary mails a notice of the offer to the
22	offeree under paragraph (3).
23	"(3) Notice of offer.—
24	"(A) IN GENERAL.—The Secretary shall
25	provide to an offeree, by certified mail to the

1	last known address of the offeree, a notice of
2	any offer to purchase land under this sub-
3	section.
4	"(B) Inclusions.—A notice under sub-
5	paragraph (A) shall include in plain language,
6	as determined by the Secretary—
7	"(i) the date on which the offer was
8	made;
9	"(ii) the name of the offeree;
10	"(iii) the location of the tract of land
11	containing the interest that is the subject
12	of the offer;
13	"(iv) the size of the interest of the
14	offeree, expressed in terms of a fraction or
15	a percentage of the tract of land described
16	in clause (iii);
17	"(v) the fair market value of the tract
18	of land described in clause (iii);
19	"(vi) the fair market value of the in-
20	terest of the offeree;
21	"(vii) the amount offered for the in-
22	terest in addition to fair market value
23	under paragraph (2)(A)(ii);
24	"(viii) a statement that the offeree
25	shall be considered to have accepted the

1	offer for the amount stated in the notice
2	unless a notice of rejection form is depos-
3	ited in the United States mail not later
4	than 90 days after the date on which the
5	offer is received; and
6	"(ix) a self-addressed, postage pre-
7	paid notice of rejection form.
8	"(4) Treatment of offer.—
9	"(A) IN GENERAL.—An offer made under
10	this subsection shall be considered to be accept-
11	ed by the offeree if—
12	"(i) the certified mail receipt for the
13	offer is signed by the offeree; and
14	"(ii) the notice of rejection form de-
15	scribed in paragraph (3)(B)(ix) is not de-
16	posited in the United States mail by the
17	date that is 90 days after the date on
18	which the offer is received.
19	"(B) Rejection.—An offer made under
20	this subsection shall be considered to be re-
21	jected by the offeree if—
22	"(i) the notice of rejection form de-
23	scribed in paragraph (3)(B)(ix) is depos-
24	ited in the United States mail by the date

1	that is 90 days after the date on which the
2	offer is received; or
3	"(ii) the certified mail receipt for the
4	offer is returned to the Secretary unsigned
5	by the offeree.
6	"(5) WITHDRAWAL OF ACCEPTANCE; NOTICE.—
7	"(A) WITHDRAWAL OF ACCEPTANCE.—A
8	person that is considered to have accepted an
9	offer under paragraph (4)(A) may withdraw the
10	acceptance by depositing in the United States
11	mail a notice of withdrawal of acceptance form
12	by the date that is 30 days after the date of re-
13	ceipt of the notice under subparagraph (B).
14	"(B) Notice.—The Secretary shall pro-
15	vide to any person that is considered to have
16	accepted an offer under paragraph (4)(A), by
17	certified mail, restricted delivery, to the last
18	known address of the person, a preaddressed,
19	postage prepaid withdrawal of acceptance form
20	and a notice stating that—
21	"(i) the offer made to the person is
22	considered to be accepted; and
23	"(ii) the person has the right to with-
24	draw the acceptance by depositing in the
25	United States mail the notice of with-

1	drawal of acceptance form by the date that
2	is 30 days after the date on which the no-
3	tice was delivered to the person.
4	"(6) Notice of acceptance and right to
5	APPEAL.—The Secretary shall provide to any person
6	that has been served with a notice under paragraph
7	(5)(B) and fails to withdraw the acceptance of the
8	offer in accordance with paragraph (5)(A), by first
9	class mail to the last known address of the person,
10	a notice stating that—
11	"(A) the offer made to the person is con-
12	sidered to be accepted and not timely with-
13	drawn; and
14	"(B) after exhausting all administrative
15	remedies, the person may appeal any deter-
16	mination of the Secretary in accordance with
17	paragraph (7).
18	"(7) Judicial review.—A person described in
19	paragraph (6) may appeal any determination of the
20	Secretary with respect to—
21	"(A) the number of owners of undivided
22	interests in a tract of land required under para-
23	graph (2);
24	"(B) the fair market value of a tract of
25	land or interest in land;

1	"(C) the date on which a notice of rejec-
2	tion form was deposited in the United States
3	mail under paragraph (4)(B)(i); or
4	"(D) the date on which a notice of with-
5	drawal of acceptance form was deposited in the
6	United States mail under paragraph (5)(A).
7	"(f) Offer to Settle Claims Against the
8	UNITED STATES.—
9	"(1) In General.—The Secretary may make
10	an offer to any individual owner (not including an
11	Indian tribe) of a trust or restricted interest in a
12	tract of land to settle any claim that the owner may
13	have against the United States relating to the spe-
14	cific tract of land of which the interest is a part (not
15	including a claim for an accounting described in title
16	I of the Indian Trust Reform Act of 2005).
17	"(2) Requirements.—An offer to settle claims
18	under this subsection shall—
19	"(A) be in writing;
20	"(B) be delivered to an individual owner by
21	the Secretary in person or through first class
22	mail; and
23	"(C) include—
24	"(i) the name of the individual owner;

1	"(ii) a description of the tract of land
2	to which the offer relates;
3	"(iii) the amount offered to settle a
4	claim of the individual owner;
5	"(iv) the manner and date by which
6	the individual owner shall accept the offer;
7	"(v) a statement that the individual
8	owner is under no obligation to accept the
9	offer;
10	"(vi) a statement that the individual
11	owner has the right to consult an attorney
12	or other advisor before accepting the offer;
13	"(vii) a statement that acceptance of
14	the offer by the individual owner will result
15	in a full and final settlement of all claims,
16	known and unknown, of the individual
17	owner (including the heirs and assigns of
18	the individual owner) against the United
19	States relating to the tract of land identi-
20	fied in the offer; and
21	"(viii) a statement that the settlement
22	proposed by the offer does not cover any
23	claim for an accounting described in title I
24	of the Indian Trust Reform Act of 2005.

1	"(3) Acceptance.—No acceptance of an offer
2	under this subsection shall be valid or binding on the
3	individual owner unless the acceptance—
4	"(A) is in writing;
5	"(B) is signed by the individual owner;
6	"(C) is notarized; and
7	"(D) is attached to a copy of, or contains
8	all material terms of, the offer to which the ac-
9	ceptance corresponds.
10	"(4) Limitation.—No offer to purchase an in-
11	terest under this section or any other provision of
12	law shall be conditioned on the acceptance of an
13	offer to settle a claim under this subsection.
14	"(5) Other laws.—The authority of the Sec-
15	retary to settle claims under this subsection shall be
16	in addition to, and not in lieu of, the authority of
17	the Secretary to settle claims under any other provi-
18	sion of Federal law.
19	"(g) Borrowing From Treasury.—
20	"(1) Issuance of obligations.—
21	"(A) In General.—To the extent ap-
22	proved in annual appropriations Acts, the Sec-
23	retary may issue to the Secretary of the Treas-
24	ury obligations in such amounts as the Sec-
25	retary determines to be necessary to acquire in-

1 terests under this Act, subject to approval of 2 the Secretary of the Treasury, and bearing interest at a rate to be determined by the Sec-3 4 retary of the Treasury, taking into consider-5 ation current market yields on outstanding 6 marketable obligations of the United States of comparable maturities to the obligations. 7 8 "(B) LIMITATION.—The aggregate amount 9 of obligations under subparagraph (A) outat any time shall 10 standing not exceed 11 "(2) Forms and denominations.—The obli-12 13 gations issued under paragraph (1) shall be in such 14 forms and denominations, and subject to such other 15 terms and conditions, as the Secretary of the Treas-16 ury may prescribe. 17 "(3) Repayment.— 18 "(A) IN GENERAL.—Revenues derived 19 from land restored to the Tribe under this Act 20 shall be used by the Secretary to pay the prin-21 cipal and interest on the obligations issued 22 under paragraph (1). 23 "(B) Assurance of Repayment.—The 24 Secretary shall ensure, to the maximum extent

possible, that the revenues described in sub-

1	paragraph (A) provide reasonable assurance of
2	repayment of the obligations issued under para-
3	graph (1).
4	"(4) Authorization of appropriations.—
5	There are authorized to be appropriated to the Sec-
6	retary for each fiscal year beginning after the date
7	of enactment of this subsection such sums as are
8	necessary to cover any difference between—
9	"(A) the total amount of repayments of
10	principal and interest on obligations issued to
11	the Secretary of the Treasury under paragraph
12	(1) during the previous fiscal year; and
13	"(B) the total amount of repayments de-
14	scribed in subparagraph (A) that were contrac-
15	tually required to be made to the Secretary of
16	the Treasury during that fiscal year.
17	"(h) Receipt of Payments Have No Impact on
18	BENEFITS UNDER OTHER FEDERAL PROGRAMS.—The
19	receipt of a payment by an offeree under this title shall
20	not be—
21	"(1) subject to Federal or State income tax; or
22	"(2) treated as benefits or otherwise taken into
23	account in determining the eligibility of the offeree
24	for, or the amount of benefits under, any other Fed-
25	eral program, including the social security program.

the medicare program, the medicaid program, the

2	State children's health insurance program, the food
3	stamp program, or the Temporary Assistance for
4	Needy Families program.".
5	TITLE V—RESTRUCTURING BU-
6	REAU OF INDIAN AFFAIRS
7	AND OFFICE OF SPECIAL
8	TRUSTEE
9	SEC. 501. PURPOSE.
10	The purpose of this title is to ensure a more effective
11	and accountable administration of duties of the Secretary
12	of the Interior with respect to providing services and pro-
13	grams to Indians and Indian tribes, including the manage-
14	ment of Indian trust resources.
15	SEC. 502. DEFINITIONS.
16	In this title:
17	(1) Bureau.—The term "Bureau" means the
18	Bureau of Indian Affairs.
19	(2) Office.—The term "Office" means the Of-
20	fice of Trust Reform Implementation and Oversight
21	referred to in section 503(c).
22	(3) Secretary.—The term "Secretary" means
23	the Secretary of the Interior.
24	(4) Under Secretary.—The term "Under
25	Secretary" means the individual appointed to the po-

1	sition of Under Secretary for Indian Affairs, estab-
2	lished by section 503(a).
3	SEC. 503. UNDER SECRETARY FOR INDIAN AFFAIRS.
4	(a) Establishment of Position.—There is estab-
5	lished in the Department of the Interior the position of
6	Under Secretary for Indian Affairs, who shall report di-
7	rectly to the Secretary.
8	(b) Appointment.—
9	(1) In general.—Except as provided in para-
10	graph (2), the Under Secretary shall be appointed
11	by the President, by and with the advice and consent
12	of the Senate.
13	(2) Exception.—The officer serving as the As-
14	sistant Secretary for Indian Affairs on the date of
15	enactment of this Act may assume the position of
16	Under Secretary without appointment under para-
17	graph (1) if—
18	(A) the officer was appointed as Assistant
19	Secretary for Indian Affairs by the President by
20	and with the advice and consent of the Senate;
21	and
22	(B) not later than 180 days after the date
23	of enactment of this Act, the Secretary ap-
24	proves the assumption.

1	(c) Duties.—In addition to the duties transferred to
2	the Under Secretary under sections 504 and 505, the
3	Under Secretary, acting through an Office of Trust Re-
4	form Implementation and Oversight, shall—
5	(1) carry out any activity relating to trust fund
6	accounts and trust resource management of the Bu-
7	reau (except any activity carried out under the Of-
8	fice of the Special Trustee for American Indians be-
9	fore the date on which the Office of the Special
10	Trustee is abolished), in accordance with the Amer-
11	ican Indian Trust Fund Management Reform Act of
12	1994 (25 U.S.C. 4001 et seq.);
13	(2) develop and maintain an inventory of Indian
14	trust assets and resources;
15	(3) coordinate with the Special Trustee for
16	American Indians to ensure an orderly transition of
17	the functions of the Special Trustee under section
18	505;
19	(4) supervise any activity carried out by the De-
20	partment of the Interior, including—
21	(A) to the extent that the activities relate
22	to Indian affairs, activities carried out by—
23	(i) the Commissioner of Reclamation;
24	(ii) the Director of the Bureau of
25	Land Management; and

1	(iii) the Director of the Minerals Man-
2	agement Service; and
3	(B) intergovernmental relations between
4	the Bureau and Indian tribal governments;
5	(5) to the maximum extent practicable, coordi-
6	nate activities and policies of the Bureau with activi-
7	ties and policies of—
8	(A) the Bureau of Reclamation;
9	(B) the Bureau of Land Management; and
10	(C) the Minerals Management Service;
11	(6) provide for regular consultation with Indi-
12	ans and Indian tribes that own interests in trust re-
13	sources and trust fund accounts;
14	(7) manage and administer Indian trust re-
15	sources in accordance with any applicable Federal
16	law;
17	(8) take steps to protect the security of data re-
18	lating to individual Indian and Indian tribal trust
19	accounts; and
20	(9) take any other measure the Under Sec-
21	retary determines to be necessary with respect to In-
22	dian affairs.

1	SEC. 504. TRANSFER OF FUNCTIONS OF ASSISTANT SEC-
2	RETARY FOR INDIAN AFFAIRS.
3	(a) Transfer of Functions.—There is transferred
4	to the Under Secretary any function of the Assistant Sec-
5	retary for Indian Affairs that has not been carried out
6	by the Assistant Secretary as of the date of enactment
7	of this Act.
8	(b) Determinations of Certain Functions by
9	THE OFFICE OF MANAGEMENT AND BUDGET.—If nec-
10	essary, the Office of Management and Budget shall make
11	any determination relating to the functions transferred
12	under subsection (a).
13	(c) Personnel Provisions.—
14	(1) Appointments.—The Under Secretary
15	may appoint and fix the compensation of such offi-
16	cers and employees as the Under Secretary deter-
17	mines to be necessary to carry out any function
18	transferred under this section.
19	(2) REQUIREMENTS.—Except as otherwise pro-
20	vided by law—
21	(A) an officer or employee described in
22	paragraph (1) shall be appointed in accordance
23	with the civil service laws; and
24	(B) the compensation of the officer or em-
25	ployee shall be fixed in accordance with title 5,
26	United States Code.

1	(d) Delegation and Assignment.—
2	(1) In general.—Except as otherwise ex-
3	pressly prohibited by law or otherwise provided by
4	this section, the Under Secretary may—
5	(A) delegate any of the functions trans-
6	ferred to the Under Secretary by this section
7	and any function transferred or granted to the
8	Under Secretary after the date of enactment of
9	this Act to such officers and employees of the
10	Office as the Under Secretary may designate
11	and
12	(B) authorize successive redelegations of
13	such functions as the Under Secretary deter-
14	mines to be necessary or appropriate.
15	(2) Delegation.—No delegation of functions
16	by the Under Secretary under this section shall re-
17	lieve the Under Secretary of responsibility for the
18	administration of the functions.
19	(e) Reorganization.—The Under Secretary may al-
20	locate or reallocate any function transferred under this
21	section among the officers of the Office, and establish
22	consolidate, alter, or discontinue such organizational enti-
23	ties in the Office, as the Under Secretary determines to
24	be necessary or appropriate.

- 1 (f) Rules.—The Under Secretary may prescribe, in 2 accordance with the provisions of chapters 5 and 6 of title 3 5, United States Code, such rules and regulations as the Under Secretary determines to be necessary or appropriate to administer and manage the functions of the Of-6 fice. 7 (g) Transfer and Allocations of Appropria-8 TIONS AND PERSONNEL.— 9 (1) In General.—Except as otherwise pro-10 vided in this section, the personnel employed in con-11 nection with, and the assets, liabilities, contracts, 12 property, records, and unexpended balances of ap-13 propriations, authorizations, allocations, and other funds employed, used, held, arising from, available 14 15 to, or to be made available in connection with, the 16 functions transferred by this section, subject to sec-17 tion 1531 of title 31, United States Code, shall be 18 transferred to the Office. 19 (2) Unexpended funds.—Unexpended funds 20 transferred pursuant to this subsection shall be used 21 only for the purposes for which the funds were origi-22 nally authorized and appropriated. (h) Incidental Transfers.—
- 23
- 24 (1) In General.—The Director of the Office of 25 Management and Budget, at any time the Director

- may provide, may make such determinations as are necessary with regard to the functions transferred by this section, and make such additional incidental dispositions of personnel, assets, liabilities, grants, contracts, property, records, and unexpended balances of appropriations, authorizations, allocations, and other funds held, used, arising from, available to, or to be made available in connection with such functions, as are necessary, to carry out this section.
  - (2) TERMINATION OF AFFAIRS.—The Director of the Office of Management and Budget shall provide for the termination of the affairs of all entities terminated by this section and for any further measures and dispositions as are necessary to effectuate the purposes of this section.

#### (i) Effect on Personnel.—

(1) In General.—Except as otherwise provided by this section, the transfer pursuant to this section of full-time personnel (except special Government employees) and part-time personnel holding permanent positions shall not cause any such employee to be separated or reduced in grade or compensation for a period of at least 1 year after the date of transfer of the employee under this section.

- 1 (2) Executive schedule positions.—Except 2 as otherwise provided in this section, any person 3 who, on the day preceding the date of enactment of this Act, held a position compensated in accordance 5 with the Executive Schedule prescribed in chapter 6 53 of title 5, United States Code, and who, without 7 a break in service, is appointed to a position in the 8 Office having duties comparable to the duties per-9 formed immediately preceding such appointment 10 shall continue to be compensated in the new position 11 at not less than the rate provided for the previous 12 position, for the duration of the service of the person 13 in the new position.
- 14 (3) TERMINATION OF CERTAIN POSITIONS.—
  15 Positions whose incumbents are appointed by the
  16 President, by and with the advice and consent of the
  17 Senate, the functions of which are transferred by
  18 this title, shall terminate on the date of enactment
  19 of this Act.
- 20 (j) Separability.—If a provision of this section or 21 the application of this section to any person or cir-22 cumstance is held invalid, neither the remainder of this 23 section nor the application of the provision to other per-24 sons or circumstances shall be affected.
- 25 (k) Transition.—The Under Secretary may use—

1	(1) the services of the officers, employees, and
2	other personnel of the Assistant Secretary for Indian
3	Affairs relating to functions transferred to the Office
4	by this section; and
5	(2) funds appropriated to the functions for such
6	period of time as may reasonably be needed to facili-
7	tate the orderly implementation of this section.
8	(l) References.—Any reference in a Federal law,
9	Executive order, rule, regulation, delegation of authority,
10	or document relating to the Assistant Secretary for Indian
11	Affairs, with respect to functions transferred under this
12	section, shall be deemed to be a reference to the Under
13	Secretary.
14	(m) RECOMMENDED LEGISLATION.—Not later than
15	180 days after the effective date of this title, the Under
16	Secretary, in consultation with the appropriate committees
17	of Congress and the Director of the Office of Management
18	and Budget, shall submit to Congress any recommenda-
19	tions relating to additional technical and conforming
20	amendments to Federal law to reflect the changes made
21	by this section.
22	(n) Effect of Section.—
23	(1) Continuing effect of legal docu-
24	MENTS.—Any legal document relating to a function
25	transferred by this section that is in effect on the

1 date of enactment of this Act shall continue in effect 2 in accordance with the terms of the document until 3 the document is modified or terminated by— (A) the President; (B) the Under Secretary; 6 (C) a court of competent jurisdiction; or 7 (D) operation of Federal or State law. 8 (2) Proceedings not affected.—This sec-9 tion shall not affect any proceeding (including a notice of proposed rulemaking, an administrative pro-10 11 ceeding, and an application for a license, permit, 12 certificate, or financial assistance) relating to a 13 function transferred under this section that is pend-14 ing before the Assistant Secretary on the date of en-15 actment of this Act. 16 SEC. 505. OFFICE OF SPECIAL TRUSTEE FOR AMERICAN IN-17 DIANS. 18 (a) Termination.—Notwithstanding sections 302 19 and 303 of the American Indian Trust Fund Management 20 Reform Act of 1994 (25 U.S.C. 4042; 4043), the Office 21 of Special Trustee for American Indians shall terminate 22 on the effective date of this section. 23 (b) Transfer of Functions.—There is transferred

to the Under Secretary any function of the Special Trustee

1	for American Indians that has not been carried out by
2	the Special Trustee as of the effective date of this section.
3	(c) Determinations of Certain Functions by
4	THE OFFICE OF MANAGEMENT AND BUDGET.—If nec-
5	essary, the Office of Management and Budget shall make
6	any determination relating to the functions transferred
7	under subsection (b).
8	(d) Personnel Provisions.—
9	(1) Appointments.—The Under Secretary
10	may appoint and fix the compensation of such offi-
11	cers and employees as the Under Secretary deter-
12	mines to be necessary to carry out any function
13	transferred under this section.
14	(2) REQUIREMENTS.—Except as otherwise pro-
15	vided by law—
16	(A) any officer or employee described in
17	paragraph (1) shall be appointed in accordance
18	with the civil service laws; and
19	(B) the compensation of such an officer or
20	employee shall be fixed in accordance with title
21	5, United States Code.
22	(e) Delegation and Assignment.—
23	(1) In general.—Except as otherwise ex-
24	pressly prohibited by law or otherwise provided by
25	this section the Under Secretary may—

- 1 (A) delegate any of the functions trans2 ferred to the Under Secretary under this sec3 tion and any function transferred or granted to
  4 the Under Secretary after the effective date of
  5 this section to such officers and employees of
  6 the Office as the Under Secretary may designate; and
  - (B) authorize successive redelegations of the functions as are necessary or appropriate.
  - (2) Delegation.—No delegation of functions by the Under Secretary under this section shall relieve the Under Secretary of responsibility for the administration of the functions.
- 14 (f) Reorganization.—The Under Secretary may al15 locate or reallocate any function transferred under sub16 section (b) among the officers of the Office, and establish,
  17 consolidate, alter, or discontinue such organizational enti18 ties in the Office as the Under Secretary determines to
  19 be necessary or appropriate.
- 20 (g) Rules.—The Under Secretary may prescribe, in 21 accordance with the provisions of chapters 5 and 6 of title 22 5, United States Code, such rules and regulations as the 23 Under Secretary determines to be necessary or appro-24 priate to administer and manage the functions of the Of-25 fice.

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- 1 (h) Transfer and Allocations of Appropria-2 tions and Personnel.—
- 3 (1) In General.—Except as otherwise provided in this section, the personnel employed in con-5 nection with, and the assets, liabilities, contracts, 6 property, records, and unexpended balances of ap-7 propriations, authorizations, allocations, and other 8 funds employed, used, held, arising from, available 9 to, or to be made available in connection with the 10 functions transferred by this section, subject to sec-11 tion 1531 of title 31, United States Code, shall be 12 transferred to the Office.
  - (2) UNEXPENDED FUNDS.—Unexpended funds transferred pursuant to this subsection shall be used only for the purposes for which the funds were originally authorized and appropriated.

## (i) Incidental Transfers.—

(1) In General.—The Director of the Office of Management and Budget, at any time the Director may provide, may make such determinations as are necessary with regard to the functions transferred by this section, and make such additional incidental dispositions of personnel, assets, liabilities, grants, contracts, property, records, and unexpended balances of appropriations, authorizations, allocations,

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- and other funds held, used, arising from, available to, or to be made available in connection with such functions, as are necessary, to carry out this section.
  - (2) TERMINATION OF AFFAIRS.—The Director of the Office of Management and Budget shall provide for the termination of the affairs of all entities terminated by this section and for any further measures and dispositions as are necessary to effectuate the purposes of this section.

### (j) Effect on Personnel.—

- (1) In General.—Except as otherwise provided by this section, the transfer pursuant to this section of full-time personnel (except special Government employees) and part-time personnel holding permanent positions shall not cause any such employee to be separated or reduced in grade or compensation for a period of at least 1 year after the date of transfer of the employee under this section.
- (2) EXECUTIVE SCHEDULE POSITIONS.—Except as otherwise provided in this section, any person who, on the day preceding the effective date of this section, held a position compensated in accordance with the Executive Schedule prescribed in chapter 53 of title 5, United States Code, and who, without a break in service, is appointed to a position in the

- Office having duties comparable to the duties performed immediately preceding such appointment, shall continue to be compensated in the new position at not less than the rate provided for the previous position, for the duration of the service of the person in the new position.
- 7 (3) TERMINATION OF CERTAIN POSITIONS.—
  8 Positions the incumbents of which are appointed by
  9 the President, by and with the advice and consent
  10 of the Senate, and the functions of which are trans11 ferred by this title, shall terminate on the effective
  12 date of this section.
- 13 (k) Separability.—If a provision of this section or 14 the application of this section to any person or cir-15 cumstance is held invalid, neither the remainder of this 16 section nor the application of the provision to other per-17 sons or circumstances shall be affected.
  - (l) Transition.—The Under Secretary may use—
- 19 (1) the services of the officers, employees, and 20 other personnel of the Special Trustee relating to 21 functions transferred to the Office by this section; 22 and
- 23 (2) funds appropriated to those functions for 24 such period of time as may reasonably be needed to 25 facilitate the orderly implementation of this section.

1	(m) References.—Any reference in a Federal law.
2	Executive order, rule, regulation, delegation of authority,
3	or document relating to the Special Trustee, with respect
4	to functions transferred under this section, shall be
5	deemed to be a reference to the Under Secretary.
6	(n) RECOMMENDED LEGISLATION.—Not later than
7	180 days after the effective date of this title, the Under
8	Secretary, in consultation with the appropriate committees
9	of Congress and the Director of the Office of Management
10	and Budget, shall submit to Congress any recommenda-
11	tions relating to additional technical and conforming
12	amendments to Federal law to reflect the changes made
13	by this section.
14	(o) Effect of Section.—
15	(1) Continuing effect of legal docu-
16	MENTS.—Any legal document relating to a function
17	transferred by this section that is in effect on the ef-
18	fective date of this section shall continue in effect in
19	accordance with the terms of the document until the
19 20	accordance with the terms of the document until the document is modified or terminated by—
20	document is modified or terminated by—
20 21	document is modified or terminated by— (A) the President;

1	(2) Proceedings not affected.—This sec-
2	tion shall not affect any proceeding (including a no-
3	tice of proposed rulemaking, an administrative pro-
4	ceeding, and an application for a license, permit,
5	certificate, or financial assistance) relating to a
6	function transferred under this section that is pend-
7	ing before the Special Trustee on the effective date
8	of this section.
9	(p) Effective Date.—This section shall take effect
10	on December 31, 2008.
11	SEC. 506. HIRING PREFERENCE.
12	In appointing or otherwise hiring any employee to the
13	Office, the Under Secretary shall give preference to Indi-
14	ans in accordance with section 12 of the Act of June 8,
15	1934 (25 U.S.C. 472).
16	SEC. 507. AUTHORIZATION OF APPROPRIATIONS.
17	There are authorized to be appropriated such sums
18	as are necessary to carry out this title.
19	TITLE VI—AUDIT OF INDIAN
20	TRUST FUNDS
21	SEC. 601. AUDITS AND REPORTS.
22	(a) Financial Statements and Internal Con-
23	TROL REPORT.—
24	(1) Financial statements.—For each fiscal
25	year beginning after the enactment of this Act, the

- Secretary of Interior shall prepare financial statements for individual Indian, Indian tribal, and other Indian trust accounts in accordance with generally accepted accounting principles of the Federal Government.
  - (2) Internal control report.—Concurrently with the financial statements under by paragraph (1), the Secretary shall prepare an internal control report that—
    - (A) establishes the responsibility of the Secretary for establishing and maintaining an adequate internal control structure and procedures for financial reporting under this Act; and
    - (B) assesses the effectiveness of the internal control structure and procedures for financial reporting under subparagraph (A) during the preceding fiscal year.

# 19 (b) Independent External Auditor.—

(1) In General.—The Comptroller General of the United States shall enter into a contract with an independent external auditor to conduct an audit and prepare a report in accordance with this subparagraph.

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1	(2) Audit report.—An independent external
2	auditor shall submit to the Committee on Indian Af-
3	fairs of the Senate, and make available to the public,
4	an audit of the financial statements under sub-
5	section (a)(1) in accordance with—
6	(A) generally accepted auditing standards
7	of the Federal Government; and
8	(B) the financial audit manual jointly
9	issued by the Government Accountability Office
10	and the Council on Integrity and Efficiency of
11	the President.
12	(3) Attestation and Report.—In conducting
13	the audit under paragraph (2), the independent ex-
14	ternal auditor shall attest to, and report on, the as-
15	sessment of internal controls made by the Secretary
16	under subsection (a)(2)(B).
17	(4) Payment for audit and report.—
18	(A) Transfer of funds.—On request of
19	the Comptroller General, the Secretary shall
20	transfer to the Government Accountability Of-
21	fice from funds made available for administra-
22	tive expenses of the Department of Interior the
23	amount requested by the Comptroller General
24	to pay for an annual audit and report.
25	(B) Credit to account.—

1	(i) In GENERAL.—The Controller
2	General shall credit the amount of any
3	funds transferred under subparagraph (A)
4	to the account established for salaries and
5	expenses of the Government Accountability
6	Office.
7	(ii) Availability.—Any amount
8	credited under clause (i) shall be made
9	available on receipt, without fiscal year
10	limitation, to cover the full costs of the
11	audit and report.
12	SEC. 602. AUTHORIZATION OF APPROPRIATIONS.
13	There are authorized to be appropriated such sums

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14 as are necessary to carry out this title.