109TH CONGRESS 2D SESSION

H. R. 5795

To amend title XIX of the Social Security Act to expand access to contraceptive services for women and men under the Medicaid program, help low income women and couples prevent unintended pregnancies and reduce abortion, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 13, 2006

Mrs. Lowey (for herself, Mr. Waxman, Mrs. Capps, Mr. Ryan of Ohio, Mr. Crowley, Ms. McCollum of Minnesota, Mrs. Maloney, Mr. Payne, Mr. George Miller of California, Mr. Owens, Ms. Baldwin, Mr. Farr, Mr. Nadler, Ms. Slaughter, Ms. Schakowsky, Mr. Lantos, Mr. Brown of Ohio, Mr. Allen, Mr. Stark, Ms. Solis, and Mr. Conyers) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend title XIX of the Social Security Act to expand access to contraceptive services for women and men under the Medicaid program, help low income women and couples prevent unintended pregnancies and reduce abortion, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Unintended Pregnancy
- 5 Reduction Act of 2006".

SEC. 2. FINDINGS.

- 2 Congress makes the following findings:
- 1) Rates of unintended pregnancy in the
 United States increased by nearly 30 percent among
 low-income women between 1994 and 2002, and a
 low-income woman today is 4 times as likely to have
 an unintended pregnancy as her higher income counterpart.
 - (2) Abortion rates decreased among higher income women but increased among low income women between 1994 and 2002, and a low income woman is more than 4 times as likely to have an abortion as her higher income counterpart.
 - (3) Contraceptive use reduces a woman's probability of having an abortion by 85 percent.
 - (4) Levels of contraceptive use among low-income women at risk of unintended pregnancy declined significantly between 1994 and 2002, from 92 percent to 86 percent.
 - (5) Publicly funded contraceptive services have been shown to prevent 1,300,000 unintended pregnancies each year, and in the absence of these services the United States abortion rate would likely be 40 percent higher than it is.
- 25 (6) By helping couples avoid unintended preg-26 nancy, Medicaid-funded contraceptive services are

- highly cost-effective, and every public dollar spent on
 family planning saves \$3 in the cost of pregnancyrelated care alone.
- (7) Federal law requires State Medicaid programs to cover pregnancy-related care for women with incomes up to 133 percent of poverty, and 17 States have expanded this coverage to women with incomes up to 200 percent of poverty.
 - (8) 18 States have expanded Medicaid coverage for family planning services to the same level at which they provide Medicaid funded pregnancy-related care.
 - (9) Equalizing the eligibility levels for family planning and pregnancy-related care nationwide would maximize the cost-savings to both the Federal and State Governments.
 - (10) A woman should have equal access to contraceptive services to help prevent an unintended pregnancy and to pregnancy-related care if she does become pregnant.
- 21 SEC. 3. CLARIFICATION OF COVERAGE OF FAMILY PLAN-
- 22 NING SERVICES AND SUPPLIES.
- Section 1937(b) of the Social Security Act (42 U.S.C.
- 24 1396u-7(b)) is amended by adding at the end the fol-
- 25 lowing:

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1	"(5) COVERAGE OF FAMILY PLANNING SERV-
2	ICES AND SUPPLIES.—Notwithstanding the previous
3	provisions of this section, a State may not provide
4	for medical assistance through enrollment of an indi-
5	vidual with benchmark coverage or benchmark-equiv-
6	alent coverage under this section unless that cov-
7	erage includes family planning services and supplies
8	as described in section 1905(a)(4)(C).".
9	SEC. 4. EXPANSION OF FAMILY PLANNING SERVICES.
10	(a) Coverage as Mandatory Categorically
11	NEEDY GROUP.—
12	(1) In general.—Section 1902(a)(10)(A)(i) of
13	the Social Security Act (42 U.S.C.
14	1396a(a)(10)(A)(i)) is amended—
15	(A) in subclause (VI), by striking "or" at
16	the end;
17	(B) in subclause (VII), by adding "or" at
18	the end; and
19	(C) by adding at the end the following new
20	subclause:
21	"(VIII) who are described in sub-
22	section (dd) (relating to individuals
23	who meet the income standards for
24	pregnant women);".

1 (2) Group described.—Section 1902 of the 2 Social Security Act (42 U.S.C. 1396a) is amended 3 by adding at the end the following new subsection: "(dd)(1) Individuals described in this subsection are 4 5 individuals who— 6 "(A) meet at least the income eligibility stand-7 ards established under the State plan as of May 1, 8 2006, for pregnant women or such higher income 9 eligibility standard for such women as the State may 10 establish; and 11 "(B) are not pregnant. "(2) At the option of a State, individuals described 12 in this subsection may include individuals who are determined to meet the income eligibility standards referred to 14 15 in paragraph (1)(A) under the terms and conditions applicable to making eligibility determinations for medical as-16 17 sistance under this title under a waiver to provide the ben-18 efits described in clause (XV) of the matter following sub-19 paragraph (G) of section 1902(a)(10) granted to the State under section 1115 as of May 1, 2006.". 20 21 (3)LIMITATION ON BENEFITS.—Section 22 1902(a)(10) of the Social Security Act (42 U.S.C. 23 1396a(a)(10)) is amended in the matter following 24 subparagraph (G)—

1	(A) by striking "and (XIV)" and inserting
2	"(XIV)"; and
3	(B) by inserting ", and (XV) the medical
4	assistance made available to an individual de-
5	scribed in subsection (dd) who is eligible for
6	medical assistance only because of subpara-
7	graph (A)(10)(i)(VIII) shall be limited to family
8	planning services and supplies described in
9	1905(a)(4)(C) and, at the State's option, med-
10	ical diagnosis or treatment services that are
11	provided in conjunction with a family planning
12	service in a family planning setting provided
13	during the period in which such an individual is
14	eligible;" after "cervical cancer".
15	(4) Conforming amendments.—Section
16	1905(a) of the Social Security Act (42 U.S.C.
17	1396d(a)) is amended in the matter preceding para-
18	graph (1)—
19	(A) in clause (xii), by striking "or" at the
20	end;
21	(B) in clause (xii), by adding "or" at the
22	end; and
23	(C) by inserting after clause (xiii) the fol-
24	lowing:

1	"(xiv) individuals described in section
2	1902(dd),".
3	(b) Presumptive Eligibility.—
4	(1) In general.—Title XIX of the Social Se-
5	curity Act (42 U.S.C. 1396 et seq.) is amended by
6	inserting after section 1920B the following:
7	"PRESUMPTIVE ELIGIBILITY FOR FAMILY PLANNING
8	SERVICES
9	"Sec. 1920C. (a) State Option.—A State plan ap-
10	proved under section 1902 may provide for making med-
11	ical assistance available to an individual described in sec-
12	tion 1902(dd) (relating to individuals who meet the in-
13	come eligibility standard for pregnant women in the State)
14	during a presumptive eligibility period. In the case of an
15	individual described in section 1902(dd) who is eligible for
16	medical assistance only because of subparagraph
17	(A)(10)(i)(VIII), such medical assistance may be limited
18	to family planning services and supplies described in
19	1905(a)(4)(C) and, at the State's option, medical diag-
20	nosis or treatment services that are provided in conjunc-
21	tion with a family planning service in a family planning
22	setting provided during the period in which such an indi-
23	vidual is eligible.
24	"(b) Definitions.—For purposes of this section:
25	"(1) Presumptive eligibility period.—The
26	term 'presumptive eligibility period' means, with re-

1	spect to an individual described in subsection (a),
2	the period that—
3	"(A) begins with the date on which a
4	qualified entity determines, on the basis of pre-
5	liminary information, that the individual is de-
6	scribed in section 1902(dd); and
7	"(B) ends with (and includes) the earlier
8	of—
9	"(i) the day on which a determination
10	is made with respect to the eligibility of
11	such individual for services under the State
12	plan; or
13	"(ii) in the case of such an individual
14	who does not file an application by the last
15	day of the month following the month dur-
16	ing which the entity makes the determina-
17	tion referred to in subparagraph (A), such
18	last day.
19	"(2) Qualified entity.—
20	"(A) In general.—Subject to subpara-
21	graph (B), the term 'qualified entity' means
22	any entity that—
23	"(i) is eligible for payments under a
24	State plan approved under this title; and

1	"(ii) is determined by the State agen-
2	cy to be capable of making determinations
3	of the type described in paragraph (1)(A).
4	"(B) REGULATIONS.—The Secretary may
5	issue regulations further limiting those entities
6	that may become qualified entities in order to
7	prevent fraud and abuse and for other reasons.
8	"(C) Rule of Construction.—Nothing
9	in this paragraph shall be construed as pre-
10	venting a State from limiting the classes of en-
11	tities that may become qualified entities, con-
12	sistent with any limitations imposed under sub-
13	paragraph (B).
14	"(c) Administration.—
15	"(1) IN GENERAL.—The State agency shall pro-
16	vide qualified entities with—
17	"(A) such forms as are necessary for an
18	application to be made by an individual de-
19	scribed in subsection (a) for medical assistance
20	under the State plan; and
21	"(B) information on how to assist such in-
22	dividuals in completing and filing such forms.
23	"(2) Notification requirements.—A quali-
24	fied entity that determines under subsection
25	(b)(1)(A) that an individual described in subsection

1	(a) is presumptively eligible for medical assistance
2	under a State plan shall—
3	"(A) notify the State agency of the deter-
4	mination within 5 working days after the date
5	on which determination is made; and
6	"(B) inform such individual at the time
7	the determination is made that an application
8	for medical assistance is required to be made by
9	not later than the last day of the month fol-
10	lowing the month during which the determina-
11	tion is made.
12	"(3) Application for medical assist-
13	ANCE.—In the case of an individual described in
14	subsection (a) who is determined by a qualified enti-
15	ty to be presumptively eligible for medical assistance
16	under a State plan, the individual shall apply for
17	medical assistance by not later than the last day of
18	the month following the month during which the de-
19	termination is made.
20	"(d) Payment.—Notwithstanding any other provi-
21	sion of this title, medical assistance that—
22	"(1) is furnished to an individual described in
23	subsection (a)—
24	"(A) during a presumptive eligibility pe-
25	riod:

1	"(B) by a entity that is eligible for pay-
2	ments under the State plan; and
3	"(2) is included in the care and services covered
4	by the State plan, shall be treated as medical assist-
5	ance provided by such plan for purposes of clause
6	(4) of the first sentence of section 1905(b).".
7	(2) Conforming amendments.—
8	(A) Section 1902(a)(47) of the Social Se-
9	curity Act (42 U.S.C. 1396a(a)(47)) is amend-
10	ed by inserting before the semicolon at the end
11	the following: "and provide for making medical
12	assistance available to individuals described in
13	subsection (a) of section 1920C during a pre-
14	sumptive eligibility period in accordance with
15	such section.".
16	(B) Section $1903(u)(1)(D)(v)$ of such Act
17	(42 U.S.C. 1396b(u)(1)(D)(v)) is amended—
18	(i) by striking "or for" and inserting
19	", for"; and
20	(ii) by inserting before the period the
21	following: ", or for medical assistance pro-
22	vided to an individual described in sub-
23	section (a) of section 1920C during a pre-
24	sumptive eligibility period under such sec-
25	tion".

SEC. 5. EFFECTIVE DATE.

- 2 (a) In General.—Except as provided in paragraph
- 3 (2), the amendments made by this Act take effect on Octo-
- 4 ber 1, 2006.
- 5 (b) Extension of Effective Date for State
- 6 Law Amendment.—In the case of a State plan under
- 7 title XIX of the Social Security Act (42 U.S.C. 1396 et
- 8 seg.) which the Secretary of Health and Human Services
- 9 determines requires State legislation in order for the plan
- 10 to meet the additional requirements imposed by the
- 11 amendments made by this Act, the State plan shall not
- 12 be regarded as failing to comply with the requirements of
- 13 such title solely on the basis of its failure to meet these
- 14 additional requirements before the first day of the first
- 15 calendar quarter beginning after the close of the first reg-
- 16 ular session of the State legislature that begins after the
- 17 date of enactment of this Act. For purposes of the pre-
- 18 vious sentence, in the case of a State that has a 2-year
- 19 legislative session, each year of the session is considered
- 20 to be a separate regular session of the State legislature.

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